

MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO'S

NEEDS AND ALTERNATIVES TO (NFAT)

Pre-Hearing Conference

Before Board Panel:

Regis Gosselin - Board Chairman

Larry Soldier - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

May 16, 2013

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1	APPEARANCES				
2					
3	Bob Peters)Board Counsel			
4					
5	Patti Ramage)Manitoba Hydro			
6	Marla Boyd)			
7					
8	Byron Williams)CAC (Manitoba)			
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10	William Gange) GAC			
11	Dr. Peter Miller)			
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13	Antoine Hacault) MIPUG			
14					
15	Michael Anderson) MKO			
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17	Jessica Saunders) Manitoba Metis			
18) Federation			
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20	Mike Sutherland) Peguis First Nation			
21	Gaile Whelan Enns)			
22					
23	Darwin Paupanakis) Pimicikamak at			
24	Gaile Whelan Enns) Cross Lake			
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3
                 APPEARANCES (cont'd)
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3 Mr. Saunders (np) ) Kaweechiwasik
                              ) Inninuwuk
5
6 Dr. Peter Kulchyski ) MPIRG
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--- Upon commencing at 9:08 a.m.
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                   THE CHAIRPERSON:
                                      Bonjour, good
   morning, everyone. Welcome to the first pre-hearing
   conference respecting a needs for, and alternatives to,
   or the acronym NFAT, review of Manitoba Hydro's
7
   proposed preferred development plan for the
   construction of the Keeyask generating station and the
   Conawapa generating station, associated domestic
   transmission facilities, export contracts, and
10
11
   Canada/US transmission interconnection facilities.
12
                  My Name is Regis Gosselin. I am the
   chair of the Public Utilities Board. And in that
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14
    capacity, I will be chairing the pre-hearing conference
15
   and the NFAT review panel.
16
                   With me today for the conduct of the
   pre-hearing conference is PUB member, Larry Soldier.
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18
   Additional members will also serve on the Board's NFAT
19
   review panel. The Board will be assisted in the
   process by Board secretary and executive director,
21
   Hollis Singh; Board assistant secretary Kurt Simonsen;
22
   project manager Josee Lemoine; Board counsel Bob
23
   Peters, and, also, Anita Southall; with the Board's
24
   accounting advisors -- advisor rather, Roger Cathcart;
   and the Board's engineering advisor Larry Buhr.
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On April 25, 2013, the Government of 1 Manitoba issued terms of reference for this NFAT review to be conducted by this Board. PUB was assigned 3 responsibility to conduct the review by Order In Council 128-2013. 6 The terms of reference in Order In 7 Council are posted to the PUB's website for ease of reference. The government has directed PUB to perform this NFAT review under Section 107 of the PUB Act. 10 As you're aware, PUB directed Manitoba 11 Hydro to publish notice of the pending NFAT review to 12 provide public awareness of the process and to allow 13 persons wishing to participate, the opportunity to 14 request Intervenor status and to address certain 15 procedural matters at this first pre-hearing conference. 16 17 Manitoba Hydro is a proponent of the 18 development plan and will be filing their application 19 for the panel's review of the specific capital projects which I identified a few moments ago, including the 21 Keeyask and Conawapa generating stations. 22 The panel's assignment in accordance 23 with the scope contained in the terms of reference will

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be to examine and assess Manitoba Hydro's plans in

order to, broadly speaking, consider two (2) major

- 1 themes: First, is Hydro's plan thoroughly justified
- 2 and sound; is its timing warranted; and are the
- 3 factors upon which Manitoba Hydro is relying complete,
- 4 reasonable, and accurate?
- 5 And, secondly, is Manitoba Hydro's plan
- 6 justified as superior to potential alternatives that
- 7 could fulfill the need?
- As noted in the terms of reference,
- 9 Manitoba Hydro's plan is intended to meet a growing
- 10 demand for electricity and to take advantage of
- 11 opportunities to export power to US customer utilities.
- 12 Further, Manitoba Hydro is expected to
- 13 put forward an analysis, with supporting evidence,
- 14 which demonstrates significant benefits to Manitobans
- 15 arising from the development plan.
- 16 The Board's NFAT panel will test Hydro's
- 17 plan with the assistance of its advisors, Intervenors,
- 18 and their experts, panel-appointed independent expert
- 19 consultants and their perspectives shared by presenters
- 20 in the hearing process.
- 21 The Panel is required to address the
- 22 matters placed before the Board in this review in
- 23 accordance with the terms of reference and to issue a
- 24 report to the Minister responsible for -- and the
- 25 administration of the PUB Act by no later than June

- 1 20th, 2014.
- 2 Although Manitoba Hydro will not
- 3 formally file its application and supporting materials
- 4 until mid-August, the Panel seeks to hear submissions
- 5 today on a number of matters including requests for
- 6 Intervenor status and the proposed procedural
- 7 timetable.
- 8 The Panel would also ask Intervenors or
- 9 their counsel to address the merits of possible
- 10 technical conferences by Manitoba Hydro both before and
- 11 after Manitoba Hydro's NFAT filing to facilitate the
- 12 sharing of technical information and the potential to
- 13 use such technical conferences to better comprehend
- 14 Manitoba Hydro's application and, therefore, reduce
- 15 formal interrogatory questioning in the hearing
- 16 process.
- 17 The Panel seeks to develop a plan and
- 18 timetable for the conduct of the NFAT review process as
- 19 soon as possible. A draft timetable has been
- 20 circulated and comments are invited this morning.
- Those of you who participated in
- 22 Manitoba Hydro's General Rate applications are familiar
- 23 with the Board's Rules of Practice and Procedure, which
- 24 the Board will implement subject to specific directions
- 25 and requirements as defined in the terms of reference.

- 1 Specifically, the Board's NFAT Panel,
- 2 Board staff and its advisors, Intervenor counsel, and
- 3 the appointed independent consultants will have access
- 4 to and will review confidential filings of Manitoba
- 5 Hydro under an access protocol for commercially
- 6 sensitive information in accordance with the procedures
- 7 set out in the terms of reference.
- 8 This prescribed process will allow a
- 9 fulsome review by the NFAT Panel and hearing
- 10 participants while protecting the confidentiality of
- 11 commercially sensitive information of Manitoba Hydro or
- 12 its counter-parties.
- 13 The Government of Manitoba has directed
- 14 that this review be conducted in a public and
- 15 transparent process and but for the limited areas of
- 16 confidential filings and confidential receipt of
- 17 evidence on those sensitive matters, the review will be
- 18 public. All but the commercially sensitive materials
- 19 will be filed publically and will be made available on
- 20 the PUB's website.
- 21 The Panel is aware that in regard to the
- 22 matters under review there are many potential
- 23 stakeholders. The terms of reference identify the
- 24 issues within scope, which I have noted in my comments
- 25 are quite broad, and not unbounded.

- 1 The Panel has reviewed the applications
- 2 for Intervenor status filed to date and awaits today's
- 3 submissions from applicants in order to assess these
- 4 requests for participation.
- 5 We would ask for a brief description of
- 6 the Intervenor applicant or joint applicants as
- 7 applicable, along with a description of the purpose of
- 8 the intervention and the issues to be addressed in the
- 9 process.
- 10 Beyond what is contained in the written
- 11 Intervenor request form filing, please provide any
- 12 further relevant information that may be useful for us
- 13 in understanding the views to be brought forward by the
- 14 Intervenor applicant.
- 15 An Intervenor's role in this NFAT
- 16 process will be to enhance the quality of the
- 17 assessment of Manitoba Hydro's application and to
- 18 assist the Panel in carrying out its assigned review
- 19 responsibilities under the Order In Council and terms
- 20 of reference. The public interest will thus be served
- 21 with such participation.
- 22 All participants will need to be mindful
- 23 throughout the process that the Panel is not
- 24 considering a rate application. The Panel is expected
- 25 to make recommendations to government. Ultimately, the

- 1 Manitoba government will be deciding which alternative
- 2 is the optimal one for Manitoba and its citizens.
- 3 The Panel will need to balance its
- 4 examination of the over-arching considerations and
- 5 alternatives with its review of the more granular
- 6 elements of each alternative. The consideration of
- 7 rate applications tends, in my opinion, to focus on the
- 8 granular, rather than the strategic.
- 9 Given the relatively tor -- given the
- 10 relatively short timeframe and the potential cost of
- 11 the review, all participants, including Panel members,
- 12 will need to be mindful of the importance of an
- 13 efficient and disciplined process.
- 14 Persons who have an interest in
- 15 participating, but not as formal Intervenors can also
- 16 request the opportunity -- the opportunity to be a
- 17 presenter. The presenter deadline -- participation
- 18 deadline is August 30th, 2013.
- 19 The Panel expects to receive evidence
- 20 from Manitoba Hydro, its staff, and its experts on the
- 21 subject matter of the application to allow the Panel to
- 22 carry out its mandate.
- Likewise, the Panel expects approved
- 24 Intervenors to bring forth evidence and expert opinions
- 25 on the subject areas that will ground the analysis of

- 1 the development plan, Manitoba Hydro's business case,
- 2 and the benefits and costs to Manitobans that flow from
- 3 the preferred plan, as well as alternative scenarios
- 4 for the future supply of electricity to domestic and
- 5 export customers.
- The terms of reference allow the panel
- 7 to engage independent consultants to address any
- 8 further -- to address any matter the panel chooses to
- 9 consider and, at a minimum, to test the matters which
- 10 must be addressed under the terms of reference.
- 11 The panel will retain and direct the
- 12 requirements of the work of these consultants, but
- 13 otherwise expects the consultants to bring forward
- 14 their independent work for the benefit of Manitoba
- 15 Hydro. All participants and general public and the
- 16 panel, as -- should be considered by these consultants,
- 17 leading to a well-considered and diligent review.
- 18 Again, only commercially sensitive information, as
- 19 reviewed by these consultants, will remain
- 20 confidential.
- 21 Should any party wish to advance the
- 22 name and resume of possible independent consultants for
- 23 consideration by the panel, you are invited to do so.
- 24 The Public Utilities Board expects to have a panel of
- 25 five (5) for the -- for the taking evidence in the NFAT

- 1 review.
- The review itself will be strengthened
- 3 by the contributions of my fellow pel -- panel members.
- 4 Manitoba Hydro's plan and its estimated capital
- 5 operating costs under the NFAT review here are
- 6 unparalleled in the history of Manitoba Hydro or the
- 7 province to date and therefore will have a significant
- 8 impact on the long-term future of the Crown utility and
- 9 all Manitobans.
- 10 A comment now as to process and
- 11 timetable. The panel foresees that significant effort
- 12 and attention will be demanded of Manitoba Hydro and --
- 13 and Intervenors to stay within the defined procedural
- 14 framework and schedule. Since the panel has no
- 15 flexibility as to the timing of its report, little, if
- 16 any, flexibility will carry forward into the NFAT
- 17 timetable.
- 18 Although the Board has scheduled --
- 19 tentatively scheduled nine (9) weeks for the oral
- 20 hearing portion of this process in February, March, and
- 21 April 2014, parties to the process may be allotted time
- 22 limits for the presentation of evidence and for -- for
- 23 cross-examination on evidence.
- The goal is to complete the process in a
- 25 timely way and to ensure procedural fairness to

- 1 participants. The Board always urges participants to
- 2 adhere to the deadlines as imposed. In this case, we
- 3 must insist on it. Your cooperation will support a
- 4 well-tested application. The panel counts on your
- 5 assistance in making this happen.
- 6 I'll now turn the microphone over to
- 7 Board counsel, Bob Peters, to provide his opening
- 8 comments and to address the procedures applicable to
- 9 our purposes today. Mr. Peters...?

- 11 OPENING COMMENTS BY BOARD COUNSEL:
- MR. BOB PETERS: Thank you very much,
- 13 and good morning, Mr. Chairman, panel member Soldier,
- 14 and to all of those present this morning.
- 15 For the record, my name is Bob Peters,
- 16 and I am counsel to the Board in this public needs for
- 17 and alternatives to review hearing respecting Manitoba
- 18 Hydro's preferred development plan as set out in the
- 19 terms of reference. Like the Chairman, I'll use the
- 20 acronym 'NFAT' to abbreviate the application expected
- 21 from the Utility.
- 22 By order in council, the Lieutenant
- 23 Governor in Council for the Province of Manitoba has
- 24 assigned this NFAT review to the Public Utilities
- 25 Board. The terms of reference for the NFAT review, as

- 1 you noted, Mr. Chairman, detail the mandated elements
- 2 and the jurisdiction of the PUB in carrying out the
- 3 NFAT duties for the review of the Keeyask and Conawapa
- 4 Generating Stations and specified transmission and
- 5 interconnection infrastructure.
- 6 The NFAT panel has been appointed to
- 7 conduct the review. The scope of the review is set out
- 8 in the terms of reference issued by the province.
- 9 Specific matters identified as not in scope are not
- 10 referred to the panel and will not be subject to
- 11 examination and analysis in this process.
- 12 Part 1 of the PUB Act, as modified by
- 13 the NFAT terms of reference, will govern the NFAT
- 14 process. The panel will follow the PUB's standard
- 15 rules of practice and procedure, except for
- 16 modifications in procedure as set out in the terms of
- 17 reference.
- Today, as you've indicated, Mr.
- 19 Chairman, the panel will hear from Intervenor
- 20 applicants on submissions for intervention. The
- 21 deadline to submit applications for Intervenor status
- 22 was on May the 14th, a couple of days ago. And, to my
- 23 understanding, the Board has received nine (9) separate
- 24 Intervenor applications that will be discussed today.
- 25 Manitoba Hydro will file its application

- 1 by August the 16th to support its preferred development
- 2 plan, as well as alternatives, along with supporting
- 3 materials that will assist the panel and participants
- 4 in assessing the plan and the alternatives as directed
- 5 by the NFAT terms of reference.
- 6 Given the filing date for the
- 7 application on August 16th and considering the deadline
- 8 for delivery of a panel report to the minister, the
- 9 Board has a draft timetable for scheduling of the pre-
- 10 hearing steps leading up to an oral hearing commencing
- 11 at the end of February 2014 and proceeding through
- 12 March and April 2014.
- The panel will be made aware this
- 14 morning that My Friends opposite from MIPUG have
- 15 drafted an alternate timetable for discussion that
- 16 they'll present to the panel this morning for
- 17 consideration, as well as comments by other parties.
- The panel looks forward to Manitoba
- 19 Hydro's and prospective Intervenors' feedback on
- 20 process and the timetable. Ultimately, the panel will
- 21 issue a procedural order confirming Intervenors and
- 22 fixing a timetable for the review.
- 23 For those who are new to this process
- 24 before the Public Utilities Board, the panel can
- 25 determine if costs will be allowed to any Intervenor

- 1 for participating in the review.
- 2 Generally, the consideration for an
- 3 award of costs before the PUB includes that, firstly,
- 4 the Intervenor must make a significant contribution to
- 5 the issues before the Board.
- 6 Secondly, that the Intervenor
- 7 participates in a responsible manner and cooperates
- 8 where possible with other Intervenors to avoid
- 9 duplication.
- 10 Thirdly, that the Intervenor has
- 11 insufficient financial resources to present their case
- 12 adequately without an award of costs.
- 13 And, fourthly, that the Intervenor has a
- 14 substantial interest in the outcome of the proceedings
- 15 or represents a substantial number of persons or
- 16 members who will be impacted by the decision.
- 17 The panel may also consider funding
- 18 installments throughout the hearing process, provided
- 19 such funding is accompanied by detailed budgets and
- 20 regular financial reporting requirements to ensure the
- 21 budgets are being followed.
- 22 As for the order of proceedings today,
- 23 Mr. Chairman, I suggest that Manitoba Hydro present its
- 24 introductory remarks regarding its planned filing. In
- 25 this regard, the Board forwarded a list of issues that

- 1 were of interest to the panel and asked Manitoba Hydro
- 2 to present information in respect of those issues.
- 3 And after Manitoba Hydro has made its
- 4 presentation to all this morning, the panel may have
- 5 questions for them. Following those questions, I would
- 6 suggest the panel would hear from other parties present
- 7 as to their submissions seeking Intervenor status,
- 8 together with their comments on the timetable, as well
- 9 as their comment to the specific question you raised,
- 10 Mr. Chairman, in your comments -- and that is the
- 11 desired use of a technical conference, singular or
- 12 plural, in the process -- as well as any procedural
- 13 matters generally.
- 14 Because all parties seeking Intervenor
- 15 status have filed written Intervenor application forms,
- 16 I'll remind them that there's no need for any party to
- 17 read that information to the panel. However, as the
- 18 Chairman indicated, should any party want to expand on
- 19 any information already submitted or advance additional
- 20 areas of interest for interventions, I would suggest
- 21 that those parties please try to restrict their
- 22 submissions to approximately ten (10) minutes.
- 23 After hearing from all Intervenor
- 24 applicants, it would be appropriate to hear from
- 25 Manitoba Hydro as to any comments or opposition it may

- 1 have to any of the Intervenor requests, as well as
- 2 Manitoba Hydro's comments respecting the timetable and
- 3 any other procedural matters.
- 4 Mr. Chairman, there are new parties in
- 5 the hearing room. And I would like to make some brief
- 6 introductions to the panel. I would also ask though,
- 7 when they get to the microphone, to, as a courtesy to
- 8 the panel and also to Ms. Lavigne, to identify yourself
- 9 for reporting purposes.
- 10 First of all, Manitoba Hydro is
- 11 represented by its counsel, Ms. Patricia Ramage, and
- 12 her co-counsel, Ms. Marla Boyd. Joining counsel for
- 13 Manitoba Hydro are a number of its senior executives
- 14 and staff representatives. Ms. Ramage will make those
- 15 introductions when she commences her remarks, Mr.
- 16 Chairman.
- 17 I'd like to turn to the list of
- 18 Intervenors that I indicated were nine (9) in number.
- 19 And I'll do my best for the pronunciation, and I'm
- 20 going to probably cheat by assigning some acronyms with
- 21 the permission of those involved.
- The Consumers' Association of Canada
- 23 (Manitoba) branch, or CAC, as we can call it in this
- 24 proceedings, is represented today by not one (1), but
- 25 two (2) Mr. Williamses. And the junior Mr. Williams is

- 1 in the back row just observing, and I welcome him here,
- 2 as well.
- 3 The Green Action Centre, GAC, legal
- 4 counsel is Mr. Gange, known to the panel. The Manitoba
- 5 Industrial Power Users Group, or MIPUG, is represented
- 6 by their legal counsel Mr. Hacault today. He's also
- 7 joined by his clients.
- Then we have the Manitoba Keewatinowi
- 9 Okimakanak, which Mr. Anderson lets me refer to as MKO
- 10 repeatedly, and I thank him for that. That -- that
- 11 intervention request will be followed by an
- 12 intervention request by the Manitoba Metis Federation,
- 13 or MMF. And legal counsel, Ms. Saunders, is here
- 14 today, and we welcome her and her colleague.
- That, I suggest would be followed by
- 16 hearing from Peguis First Nation, or Peguis as I've
- 17 abbreviated it, represented it by Mr. Jared Enns (sic).
- 18 That would be followed by Pimicikamak at Cross Lake,
- 19 and they are represented by Ms. -- Ms. Enns.
- 20 Following that request for intervention
- 21 would be a request by Kaweechiwasik Inninuwuk, or KI as
- 22 they've abbreviated themselves in their application.
- 23 That -- that means 'York Landing people' in the Cree
- 24 language, I'm told. And they are represented by Mr.
- 25 Saunders. Now, I unfortunately did not get a chance to

- 1 meet Mr. Saunders, but we'll see if he's present when
- 2 it comes his turn.
- And lastly, but certainly not least, the
- 4 Manitoba Public Interest Research Group has filed for
- Intervenor status. MPIRG, as I've abbreviated them,
- 6 are represented by Dr. Kulchyski, who is present and
- 7 has joined us today.
- 8 So I apologize if I have not done a
- 9 admirable job on the names, but I do welcome all of
- 10 those here. If there's anyone that I have omitted,
- 11 they can identify themselves to me at the break and
- 12 we'll make sure that they have their opportunity to
- 13 speak.
- 14 For those who are not familiar with the
- 15 PUB rules and procedures as others may be, please feel
- 16 free to either ask myself or Board staff your
- 17 questions. We'll do our best to answer them either now
- 18 or as the process moves forward.
- 19 So, Mr. Chairman, subject to any
- 20 questions you have, those conclude my opening comments.
- 21 I suggest you call on Ms. Ramage for Manitoba Hydro's
- 22 introductory remarks and -- and Manitoba Hydro's
- 23 presentation, which would be followed by the -- hearing
- 24 from the parties seeking Intervenor status. And a
- 25 reminder that Manitoba Hydro would have a chance to

- 1 respond following all of that.
- And as always, if, Mr. Chairman, you or
- 3 your -- your panel have any questions, I'd be here --
- 4 I'm here and happy to assist in any way I can. So
- 5 thank you, sir.
- 6 THE CHAIRPERSON: Thank you, Mr.
- 7 Peters. Good morning, Ms. Ramage. Over to you.

- 9 OPENING COMMENTS BY MANITOBA HYDRO:
- 10 MS. PATTI RAMAGE: Good morning, Mr.
- 11 Chair. I'm sure you're not delighted to have me back
- 12 after our last final argument taking so long. But also
- 13 good morning Board member Soldier.
- 14 As Mr. Peters indicated, my name is --
- 15 well, it's actually Patti Ramage. 'Patricia' means I'm
- 16 probably in trouble. But with me today as my co-
- 17 counsel is Ms. Marla Boyd. And I'd emphasize 'co-
- 18 counsel', because in terms of the duties this morning,
- 19 it may not -- it may seem a little disjointed, because
- 20 we'll be sharing the mic back and forth, because we
- 21 divided up the work.
- To my right is Mr. Ed Wosjczynski,
- 23 that's Ed, E-D, Wosjczynski, the usual spelling for the
- 24 court reporter. He is the division manager of
- 25 Portfolio Project Management and I will leave it to Mr.

- 1 Wosjczynski to explain exactly what that means. He is
- 2 the individual at Hydro, I think, who's been living and
- 3 breathing the -- the NFAT is the result of his work
- 4 over a -- a number of years.
- 5 And to my far right is Ms. Joanne Flynn.
- 6 She is the division manager of Power Planning at
- 7 Manitoba Hydro. In our back is Ms. Connie Gamble, who
- 8 is the project manager for the NFAT.
- 9 This pre-hearing conference is very
- 10 different from any other hearing I've participated in,
- 11 not only because it's an NFAT and under a different
- 12 terms of reference, but because Manitoba Hydro doesn't
- 13 have a filing in front of us at the pre-hearing
- 14 conference. Nevertheless, we think it was very wise of
- 15 the Board to get the process started, given the tight
- 16 timelines we're under in order that we can get some of
- 17 the administrative work done.
- In an effort to assist the Board and
- 19 parties, Manitoba Hydro has prepared a presentation
- 20 regarding what will be in the filing come August 16th.
- 21 This presentation was put together actually before the
- 22 Board's May 13th letter. However, we think it has
- 23 responded to the letter quite well and dealt with the
- 24 issues raised therein.
- I wanted to emphasize that the

- 1 presentation isn't intended to be evidence and it's not
- 2 intended to address why we've chosen the preferred
- 3 development plan or anything that we'll actually be
- 4 advocating once the hearing starts. The -- the intent
- 5 is to give the Board an idea of the content that's
- 6 coming and -- and the process that Manitoba Hydro is
- 7 using. It's information to assist the parties in
- 8 understanding what the filing will -- what will be in
- 9 it and presumably what won't be in it.
- Before turning the mic over to Mr.
- 11 Wojczynski to walk through Manitoba Hydro's
- 12 presentation, I did want to comment on the Board's
- 13 letter of April 25th. And that was the Board's
- 14 direction to Manitoba Hydro regarding publication and
- 15 service of its no -- of its notice of pre-hearing
- 16 conference.
- 17 Manitoba Hydro will be filing an
- 18 affidavit of publication and service in due course once
- 19 we have all the tear sheets back from the newspapers.
- 20 I think it's readily evident that the publication did
- 21 in fact take place and -- and its service was effected.
- 22 I -- I would advise for the record that,
- 23 in terms of service, the Board directed Manitoba Hydro
- 24 serve parties to the -- to past GRAs, so Manitoba Hydro
- 25 included in that list the 2010 risk review GRA and the

- 1 most recent 2012 GRA.
- The Board also directed Manitoba Hydro
- 3 serve parties to pass CEC hearings, and there we served
- 4 funded participants from the Wuskwatim CEC hearing from
- 5 the Bipole 3 CEC hearing and those that had registered
- 6 at the Keeyask CEC hearing, which is -- that process is
- 7 just beginning.
- 8 With that I'd also -- just in terms of
- 9 the order on the agenda, I'm going to assume Manitoba
- 10 Hydro will deal with timetable and those issues when
- 11 the mic is turned back to us after we've heard from all
- 12 of the Intervenors, so I won't be addressing those
- 13 issues. Actually, I won't be addressing those issues
- 14 at all, that will be Ms. Boyd.
- So with that I'd invite Mr. Wojczynski
- 16 to -- to begin the presentation.

- 18 PRESENTATION BY MANITOBA HYDRO:
- 19 MR. ED WOJCZYNSKI: Thank you, Patti,
- 20 and thank you, Mr. Chair. There's a prese -- I assume
- 21 this has been distributed.
- MS. PATTI RAMAGE: Yes.
- 23 MR. ED WOJCZYNSKI: So we have the di -
- 24 the presentation, the hard copy that Patti had -- Ms.
- 25 Ramage had indicated I would explain my role in the

- 1 company and my divisions role.
- 2 Pro -- proje -- portfolio projects
- 3 management division responsibility is to lead the
- 4 coordination of the major generation and transmission
- 5 projects that form what we call the power resource plan
- 6 or form what we call the preferred development plan.
- 7 The individual projects are led by
- 8 individual project managers, but our role is to
- 9 integrate them and coordinate between them and to deal
- 10 with some of the overarching issues related to that
- 11 plan, including the NFAT process here and other
- 12 strategic issues.
- 13 The -- the -- my role in this stems from
- 14 the fact that twenty (20) -- I've been spending about
- 15 twenty (20) years preparing for this day. I say that
- 16 because I was -- my -- my role earlier was the head of
- 17 the resource planning group in -- in the company that
- 18 twenty (20) years ago did the -- the screening at that
- 19 stage and the prioritization and initial studies into
- 20 Keeyask, Conawapa -- it was also Wuskwatim, but, as you
- 21 know, it's built now, and then moved on to leading the
- 22 development of the projects, particularly the
- 23 aboriginal partnerships on both Keeyask and Wuskwatim
- 24 and initiating the discussions on joint development on
- 25 -- with the -- our First Nation friends on Conawapa.

- 1 I have -- was also responsible for
- 2 environmental assessment. That is now being led by a
- 3 separate division so that this division could focus
- 4 more on the NFAT.
- 5 Perhaps just turning -- maybe I should
- 6 mention every time I change pages, given that we're not
- 7 using an overhead projector. So we move on to overhead
- 8 number 2. The heading of it is "Manitoba Hydro
- 9 Preferred Development Plan."
- 10 The -- the -- I should start off by
- 11 saying that the submission itself is going to be at
- 12 least in the order of around five hundred (500) pages
- 13 for the main body, but there'll be very substantive
- 14 appendices of various documents, including things such
- 15 as the load forecast and -- and DSM and other subjects
- 16 that we'll, towards the end of the presentation, go
- 17 through the table of contents and have a bit of
- 18 discussion of that.
- 19 The front end of the presentation is
- 20 providing more of what will the content be and then
- 21 we'll get into the structure of the actual submission.
- 22 So the -- the preferred development
- 23 plan, as we already heard a little bit, is Keeyask and
- 24 Conawapa, with Keeyask planned for 2019 in-service
- 25 date, Conawapa for 2025 in-service date. We say

- 1 'approximately' because that's a schedule which, A) is
- 2 a very tight schedule, and B) we see Conawapa as being
- 3 a project which we don't have to commit right away, and
- 4 that we see there being some flexibility in when we
- 5 would pursue it, depending on what the load forecast
- 6 looks like and -- and other parameters such as the
- 7 sales arrangements.
- 8 So our plan right now has 2025, but we
- 9 ex -- that is going to be flexible and evolve,
- 10 depending on the circumstances. With Keeyask, that's -
- 11 there's -- we're looking for certainty on that
- 12 project in-service date.
- The following four (4) items are a
- 14 package arrangement that has been negotiated. First of
- 15 all -- well, pardon me. I misspoke myself. The next
- 16 item, the 300 megawatt north-south 'A' tran -- AC
- 17 transmission is additional transmission that will be
- 18 required if both Keeyask and Conawapa are built, and
- 19 this -- with Keeyask and with Conawapa, they each will
- 20 have their own -- what's called, 'generation outlet
- 21 transmission'.
- 22 That is transmission required to connect
- 23 the generation units to the rest of the transmission
- 24 system. And in both cases there, that would involve
- 25 transmission to hook them into the -- the Bipole 3

- 1 system, which will have -- is assumed to have been
- 2 built.
- If we build both Keeyask and Conawapa to
- 4 get the -- all the firm power out of the system down
- 5 south, Bipole 3, in and of itself, would be not quite
- 6 sufficient. And in our evaluations, we include 300
- 7 megawatts of AC transmission, which is new AC
- 8 transmission and AC station equipment, mainly on the
- 9 west side of the province. We have already included
- 10 that in our analysis with the preferred plan with both
- 11 Keeyask, Conawapa, a cost of approximately \$400
- 12 million.
- The next three (3) items are the package
- 14 I was referring to where we have a new interconnection
- 15 to the United States, essentially going from Winnipeg
- 16 to the Duluth area, and with an in-service date of
- 17 2020. That's a 500 kV or 500,000 volt line. And then
- 18 we have two (2) negotiated sale arrangements that are
- 19 part of the forward-going package: with Minnesota
- 20 Power, a 250-megawatt sale lasting fifteen (15) years;
- 21 and then a 300-megawatt sale to Wisconsin Public
- 22 Service going for twenty (20) years. Those three (3)
- 23 are a package deal and integral to each other.
- 24 The last item on there in terms of sales
- 25 is with Northern States Power. We actually have a

- 1 signed, proved, in-place deal that is, in that time
- 2 frame, 375 megawatts, but we have the option of
- 3 increasing it by 125 megawatts if we have new
- 4 generation in place. This plan would provide us
- 5 sufficient new generation that we would bump up the
- 6 deliveries to Northern States Power at the pre-
- 7 negotiated price.
- 8 The last item we list on here is demand-
- 9 side management, or Power Smart, and it obviously is a
- 10 topic of great interest, as it should be. And we have
- 11 a plan already in place. We review it every year, and
- 12 our commitment is that we will do what DSM that we find
- 13 to be economic.
- 14 So that is fundamentally the development
- 15 plan that we're bringing forward. There obviously are
- 16 many other things we're doing, such as efficiency
- 17 improvements to the existing system and other, but
- 18 these are the main elements that are pertinent to this
- 19 process.
- 20 So moving on to slide 3, what we have
- 21 done is develop what we're call -- we're calling them
- 22 'development plans'. A development plan for us is a
- 23 combination of generation, export contracts, import
- 24 contracts, and DSM resources that we are evaluating
- 25 compared to other development plans.

- 1 The -- the actual in-service dates in an
- 2 individual plan may move depending on, for example,
- 3 what the load is in there or the amount of DSM or the
- 4 exact sale arrangements. It's -- but each development
- 5 plan has some fundamental identifying characteristics,
- 6 which I'm going to identify it in the next overhead.
- 7 We are doing a comprehensive evaluation
- 8 of these plans in the submission. We are going to use
- 9 not just what might -- we call a 'reference case'. A
- 10 reference case would be our middle estimate of whatever
- 11 a parameter is.
- 12 What we are going to do is evaluate for
- 13 these seven (7) development plans, the main ones. We
- 14 are going to look at a reference or the middle
- 15 forecast. We're going to look at a high and we're
- 16 going to look at a low. We're going to do that for
- 17 export and natural gas prices. We're going to do that
- 18 for discount rates. And we're going to do that for
- 19 capital costs.
- 20 We're -- and we're not going to just do
- 21 them one by one. We're going to do them for every one
- 22 of those combinations. So for three (3) different
- 23 prices times three (3) different discount rates and
- 24 three (3) different capital costs will result in
- 25 twenty-seven (27) scenarios that each of our plans will

- 1 be evaluated.
- 2 The fundamental concept is that no one
- 3 can know with precision what's going to happen five (5)
- 4 and ten (10) and twenty (20) years from now, so we pick
- 5 a reasonable -- what we perceive to be a reasonable
- 6 range for each of those parameters, a fairly wide
- 7 range, and then have these ranges evaluated so that
- 8 whatever the future may un -- how it may unfold, we
- 9 will probably have covered that.
- If we do that for each of the seven (7)
- 11 plans, which we are going to do, that results in seven
- 12 (7) plans times twenty-seven (27) scenarios is a
- 13 hundred and eighty-nine (189) individual cases.
- 14 And we will take those cases and also
- 15 recognize that some of those scenarios have a higher
- 16 likelihood than others, particularly the reference one,
- 17 and we will apply a probabilistic analysis to that. I
- 18 won't go through the details of that here today.
- 19 That'll be in the submission quite extensively.
- 20 And in addition, the -- what I -- we
- 21 will do economic evaluations for all hundred and
- 22 eighty-nine (189) cases. Plus we will do financial
- 23 evaluations of all the scenario parameters we just
- 24 talked about, but probably not all the combinations
- 25 themselves, all hundred and eighty-nine (189), because

- 1 the financial evaluations in and of themselves are much
- 2 more time consuming and come at the tail end. But they
- 3 will cover the main -- all -- they'll cover all the
- 4 scenarios and the main combinations.
- 5 Moving on to the next overhead, whi --
- 6 overhead 4, which is labelled, "Seven (7) Plans
- 7 Evaluated NFAT Submission," utilizing these twenty-
- 8 seven (27) scenarios. So this is where we lay out what
- 9 are the seven (7) plans I just referred to.
- 10 The first one is what we -- we refer to
- 11 is the -- the preferred development plan. It's the one
- 12 I just di -- discussed a few minutes ago. I won't
- 13 repeat that. The second plan underneath it is also a
- 14 750 megawatt new interconnection. It's got the
- 15 Minnesota Power sale in it.
- 16 In -- in this case, we do not have the
- 17 Wisconsin Public Service sale in it. We still have
- 18 Keeyask in '19. And in it we count on some imports to
- 19 get over a little bit of a shortage in one (1) or two
- 20 (2) years. And Conawapa instead, in this scenario,
- 21 goes out to 2031.
- The third plan we look at is a smaller
- 23 tie-line, a 250 megawatt tie-line. So instead of a
- 24 500,000 volt line, using more or less the same right-
- 25 of-way or -- and the same end points, it's a 230 kV

- 1 tie-line, which only would enable 250 megawatts of
- 2 export. And in it we would have less sales than we
- 3 would in the other cases. And we're looking at two (2)
- 4 possibilities: one (1) with Keeyask in 2019 and
- 5 Conawapa still in 2025, or another one where we have
- 6 Keeyask and gas instead of Conawapa after Keeyask.
- 7 I should add that when we're talking
- 8 about evaluating these and the next three (3) that
- 9 we're using the power planning assumptions from 2012
- 10 mainly. And this is what we use in My Colleague,
- 11 Joanne Flynn's, resource plans, what -- what you've
- 12 heard called the 'power resource plan'.
- So we used those assumptions from 2012
- 14 with one (1) adjustment in -- on the export price
- 15 forecast. We had some early indications in January
- 16 that there was going to be so -- probably some
- 17 reduction on our export price forecast this year and
- 18 natural gas, and so we did a judgmental reduction in
- 19 that pri -- of around 10 percent, and that was used in
- 20 these.
- 21 I should explain quickly that it is we
- 22 do, as I think most people know here, an annual
- 23 planning cycle with load forecast, export prices,
- 24 natural gas, economic parameters. It fits in with the
- 25 RFF cycle and with the submissions for the GRAs.

- 1 These studies that we're doing take
- 2 many, many months to do, so we can't just wait for the
- 3 2013 and then do them and submit them to this process.
- 4 So we had to use the 2012 assumptions. But we wanted
- 5 to capture the down -- the slight downward trend and so
- 6 made that adjustment so that we'd be closer to what
- 7 ultimately would be the case for our 2013.
- By the way, it turns out our downward
- 9 adjustment was an over-adjustment, and we're just
- 10 completing our -- at least our export price forecast.
- 11 And it turns out that we -- we adjusted too much
- 12 downward, but I'll -- I'll come into that later on.
- We're also evaluating, as -- as our main
- 14 development plans, three (3) plans that have no new tie
- 15 or no new interconnection to the United States, and no
- 16 new firm export sales. So when I -- I do want to say
- 17 though that we still always count and know that we will
- 18 have export sales, but they're not with the prices that
- 19 we negotiate ahead of time, they're with what we
- 20 forecast. The prices that are in the contracts are
- 21 above what our forecasts are, but when we do the
- 22 evaluations on the bottom with no new exports and no
- 23 new tie, we just use our export for price forecast
- 24 itself.
- 25 We -- we're going to look at three (3) -

- 1 we are looking at -- at three (3) plans. One is an
- 2 all-natural gas generation plan. It's a combination of
- 3 simple cycle and combined cycle, optimized to the -- to
- 4 the most economic situation.
- 5 The second one is a natural gas
- 6 generation in 2022, which is with 2012 load forecast,
- 7 the year. Our analyses indicate we need new
- 8 generation. Obviously, that number, when we need new
- 9 generation, will vary from year to year. When we put
- 10 the 2012 information, that year is 2012. So in this
- 11 plan, we would put in natural gas generation, followed
- 12 by Conawapa as early as we can get it in. And in that
- 13 scenario the earliest we could get Conawapa in is 2026.
- 14 The third evaluation -- third plan we
- 15 evaluate in Keeyask, again in 2022, followed by natural
- 16 gas generation in 2029 and subsequent years. When we
- 17 put the plus in here, I -- I should add that the year
- 18 that is listed is the first year we put natural gas
- 19 generation in, but then we put it in subsequent years
- 20 and we didn't want to sort of list them all out on this
- 21 overhead.
- Moving on to the next overhead, which is
- 23 labelled, "Plans Evaluated NFAT Submission Utilizing
- 24 the Reference Scenario." And again, this is using that
- 25 2012 assumptions with the export price adjusted.

- 1 The -- these are ones that we are -- are
- 2 sensitivities the -- that were used for various
- 3 purposes that we're not going to evaluate for all
- 4 twenty-seven (27) cases. Because it takes so long to
- 5 do each analysis -- we -- we are doing analyses here
- 6 with just a few -- the reference case to give us some
- 7 information that's useful for screening or for testing,
- 8 stress testing, but we're not doing all twenty-seven
- 9 (27) scenarios. So just the reference case.
- 10 So in the -- in the first three (3) we
- 11 list there, we're doing economic evaluations of --
- 12 starting with wind in 2022 instead of Keeyask, and then
- 13 followed with gas for capacity support. What we mean
- 14 by that is that we have a wind -- winter peaking
- 15 system, and wind generation gives us good, dependable
- 16 energy for droughts but can't be counted upon to meet
- 17 our winter peak because there -- so we have to have
- 18 simple-cycle gas generation to provide the capacity
- 19 backup starting in 2025.
- 20 The next scen -- plan we look at under
- 21 the reference is wind in 2022, and followed by Conawapa
- 22 in 2026. And the third one is gas in 2022, followed by
- 23 Conawapa in '26. So the idea is we're trying to show
- 24 the economics of wind in our sequence, and also here
- 25 gas before Conawapa gas to bridge until we get to

- 1 Conawapa, given that 2026 is the earliest we can get
- 2 Conawapa into our sequence.
- 3 Moving to the second set of reference
- 4 case evaluations here, this is with the 750 megawatt
- 5 new intertie, but we only have a Keeyask with some
- 6 imports and then gas generation in 2031. And then the
- 7 last one (1) we list down here is -- it is the
- 8 preferred development plan again, but it's a special
- 9 evaluation where we look at the -- the impact of
- 10 drought.
- 11 And what we -- and this PUB and many of
- 12 the Intervenors here are familiar with this issue here,
- 13 that we look at the very particular case of the worst
- 14 drought on record repeating itself in -- in -- in an
- 15 early time in the sequence to see what is the impact on
- 16 the Corporation's ability financially to withstand. So
- 17 we do that for the preferred development plan.
- 18 THE CHAIRPERSON: Could I ask a
- 19 question, please? I'm -- I'm having tri -- trouble
- 20 connecting page 4 with page 5. So maybe you could
- 21 clarify that for me. I -- I understand the seven (7)
- 22 plans. Now, what I'm -- I'm having trouble do -- doing
- 23 is linking page 5 with page 4, so maybe you could run
- 24 that by me again.
- MR. ED WOJCZYNSKI: Sure. I'll start

- 1 at the highest level of not talking about the plans,
- 2 but what's -- what's happening in them.
- 3 THE CHAIRPERSON: Okay.
- 4 MR. ED WOJCZYNSKI: On -- in 4, we are
- 5 doing there what we had called the main plans that
- 6 we're evaluating and we're doing a full-scale
- 7 evaluation with all twenty-seven (27) scenarios.
- 8 On overhead 5 we are only evaluating
- 9 with the reference case, so only one (1) case, not
- 10 twenty-seven (27). And -- and these plans are not the
- 11 central plans that -- and as critical as the ones on
- 12 the first overhead, but they do provide us important
- 13 information. But we didn't think that we needed to do
- 14 all the twenty-seven (27) scenarios to get the
- 15 information we need.
- 16 And the easiest example I can give you
- 17 on that is, is wind economic in our sequence or not?
- 18 We got a very strong indication from just using the
- 19 reference case, and we think that suffices for the
- 20 overall picture.
- 21 And similarly, for -- for example, for
- 22 the -- the drought -- five (5) year drought test you
- 23 get a -- a good indication of what happens under a --
- 24 an extreme drought. And we didn't evaluate that for
- 25 all twenty-seven (27) scenarios.

- 1 If we had all the time in the world and
- 2 -- we could have evaluated everything with twenty-seven
- 3 (27) scenarios, but we just wouldn't have had the time
- 4 to do them all. So we -- we cut back on the time by
- 5 just focussing on the reference.
- 6 THE CHAIRPERSON: Okay. Thank you.
- 7 MR. ED WOJCZYNSKI: Moving on to
- 8 overhead 6, which is titled, "Sensitivities and Stress
- 9 Tests with Preliminary 2013 Forecasts." Now, I just
- 10 finished saying, because of the -- the timing of -- of
- 11 the studies and how long it takes to do the studies,
- 12 that we based our -- the bulk of our work and the bulk
- 13 of the submission on 2012 assumptions with that
- 14 adjustment to the export price forecast.
- 15 August 16th is what we're targeting and
- 16 -- and will file our submission. And we already are
- 17 beginning to get 2013 information. We don't have it
- 18 all yet, but we're -- we're get -- it's -- it's coming
- 19 in. We're working feverishly to have it.
- 20 And what we will have in the submission
- 21 are a few cases with 2013 information so that we can
- 22 update as much as possible. And we will do as much as
- 23 we can with 2013 information. But beca -- but given
- 24 the amount of -- when this information becomes
- 25 available, how long it takes to do the evaluations, and

- 1 when the submission is, we're only going to be able to
- 2 do a few cases. So we picked a few good examples that
- 3 will represent what 2013 assumptions would do instead
- 4 of '12.
- 5 We thought that was essential to have
- 6 that update information, because it -- everything does
- 7 change from year to year. Not dramatically, but it's -
- 8 it's still important.
- 9 So what we will have in these
- 10 preliminary -- using the preliminary forecasts, we will
- 11 have the -- the latest export prices and natural gas
- 12 prices and coal. And we'll have the -- the -- from the
- 13 spring, we will have the economic parameters such as
- 14 interest rates, inflation, exchange rates, discount
- 15 rate. We will have -- well, I -- I say here the
- 16 preliminary load forecast. We have a preliminary one
- 17 right now. We're hoping to use the actual final one.
- 18 That's a work in progress right now.
- 19 And one (1) additional one that we
- 20 thought was important is we have a diversity exchange
- 21 in our plan that in the 2012 stopped in 2025. But in
- 22 the meantime, the negotiators mutually have extended
- 23 that to 2030. We -- and we expect to have that signed
- 24 and approved this summer. And that actually acts to
- 25 defer the need for new generation by in the order of a

- 1 year, so we thought that was important to get into this
- 2 assumption as well.
- 3 So that's the scenario we're looking at,
- $4\,$ and the next overheads will say what we apply them to.
- 5 So the next overhead talks about one and a half $(1 \ 1/2)$
- 6 times 2013 DSM. We have a 2012 DSM which was discussed
- 7 with -- at some length in the GRA process that's just
- 8 completed. As you know, we annually update that. We
- 9 have a 2013 DSM program which will be part of the
- 10 submission and which will be fundamentally similar to
- 11 the 2012, with the front end modified.
- 12 And what we are doing for the two (2)
- 13 cases we're going to talk about right away is,
- 14 recognizing that there's a potential for some increase
- 15 in DSM once we've finished the market potential study,
- 16 the DSM market potential study, and go through all of
- 17 the work there, there's some potential for modest
- 18 increase in the DSM. So we -- our DSM people, with
- 19 using their best information a few weeks ago, suggested
- 20 we use a one and a half (1 1/2) times to test that.
- 21 And so what we're going to have is two
- 22 (2) cases: one, the preferred plan with one and a half
- 23 (1 1/2) times the DSM plus all those other 2013
- 24 assumptions; and then case B will be all of those same
- 25 assumptions, except not the new sales scenario with

- 1 Conawapa or the big new tie, or new tie would be
- 2 Keeyask followed by gas.
- 3 So in that case, you -- we can see that
- 4 Keeyask followed by gas turns out to be one of the most
- 5 economic, no-sale scenarios. So we're testing here the
- 6 -- the attractiveness of the preferred plan versus one
- 7 of the best alternative plans, which if course is one
- 8 of the purpose -- the whole purpose of the NFAT
- 9 process.
- 10 The next part of the overhead uses the
- 11 same assumptions on 2013, except now this is a -- what
- 12 we call a stress test. This is not what we think will
- 13 happen, which is not -- not what we consider to be
- 14 likely to happen, but it is possible to happen. So we
- 15 say -- so we -- we stress our analysis to say, Well, if
- 16 this less likely possibility happens, what will the --
- 17 the impact of that be? It's -- it's like a risk
- 18 analysis.
- So we take again all those 2013
- 20 assumptions, and we have a lower load in it. The lower
- 21 load can be either due to our load growing slower than
- 22 we're forecasting, so a -- a much reduced load
- 23 forecast, or it would be due to a higher DSM, or some
- 24 combination thereof. And so what we do is, again, we
- 25 do that with the preferred plan and we do it with the

- 1 best non-sale plan, the Keeyask gas.
- I actually neglected to mention
- 3 something. My apologies. When we're talking about the
- 4 2013 load forecast compared to 2012, there is a
- 5 reduction in that load forecast, so that we are seeing
- 6 the need for new generation, even just with the new
- 7 load forecast pushed back somewhat. And -- and so that
- 8 will be part of these 2013 runs.
- 9 So we would have -- with this stress
- 10 test, we would have already the -- the newer, most
- 11 latest load forecast, which is down somewhat, plus
- 12 we'll have the diversity exchange, which will -- is a -
- 13 will be helpful to us in a sale and a no-sale case.
- 14 We'll push back some requirement. And we're also going
- 15 to now test even further reductions by -- in the stress
- 16 test.
- 17 So the last comment I'll make is that
- 18 this stress test is not to evaluate what is the optimum
- 19 level of DSM. What this stress test is saying: If it
- 20 turns out that a much higher level of DSM turns out to
- 21 be optimum, would that affect the attractiveness of the
- 22 preferred plan compared to other plans?
- 23 If we go back to the whole reason for
- 24 this NFAT process, it's to evaluate the attractiveness
- 25 of the preferred plan to alternative plans. So we

- 1 don't know at this point exactly what would be an
- 2 optimum level of DSM. That's going to be reevaluated,
- 3 as it should. And what this is saying, even if we have
- 4 this may -- like a quadrupling of the plan compared to
- 5 what we're looking at now, would that -- how -- how
- 6 much would that affect the attractiveness of the
- 7 preferred plan?
- 8 I should add -- I just lied to you. I
- 9 said that was my last comment on this overhead, so I
- 10 apologize. And I may be beating Ms. Ramage for length;
- 11 I'm not sure. There -- of much interest, I know, to
- 12 this Board and to the people in this room is the level
- 13 of DSM or Power Smart that the Corporation will be
- 14 working with.
- We have a DSM market potential study
- 16 that was referred to in the GRA, as I recall. And that
- 17 study was initiated a number of years ago to provide
- 18 information on -- update the information. We do this
- 19 every five (5) to ten (10) years on DSM.
- 20 The intent was to have that available
- 21 and fully evaluated for this process. The consultant
- 22 who is doing the work is a year -- actually, more like
- 23 a year and a half late. They are finalizing that. And
- 24 we expect to have that as part of our submission.
- Unfortunately, because it is coming so

- 1 late in the game, we are not going to be able to have a
- 2 full-scale evaluation, including program cost and --
- 3 and technology costs into the details of it, which we
- 4 regret and -- and is very unfortunate, because that'll
- 5 mean there'll be less information available on DSM than
- 6 we would have wanted to have.
- 7 But that's why we're doing this stress
- 8 test, to say the purpose of the NFAT is not to optimize
- 9 DSM, but to see whether it would cause a change in the
- 10 attractiveness of the preferred plan.
- 11 That updated DSM plan obviously will get
- 12 the -- the new market potential study will be in the
- 13 submission. Secondly, in future years, when we develop
- 14 the new DSM plan, it will be the basis and an in -- the
- 15 major input into an updated annual plan. And that DSM
- 16 updated plan obviously would be available to the PUB
- 17 and to the others at that time.
- Moving on to the next overhead. Mr.
- 19 Chair, am I going into too much detail or would this be
- 20 about the appropriate level, you think?
- 21 THE CHAIRPERSON: You know, looking at
- 22 the time, can you -- do you think we can get this
- 23 finished by, say, 10:30 so that we can break for --
- MR. ED WOJCZYNSKI: Oh, absolutely.
- THE CHAIRPERSON: Okay.

- 1 MR. ED WOJCZYNSKI: I think the next
- 2 part will faster.
- 3 THE CHAIRPERSON: Okay.
- MR. ED WOJCZYNSKI: Okay, we're now
- going to go into the -- okay, the table of contents.
- 6 I've already mentioned, it's at least five hundred
- 7 (500) pages of -- of main -- of the main text.
- 8 There'll be many appendices. It will be -- obviously
- 9 have an executive summary, which will be pretty
- 10 important, an overall introduction.
- 11 Then our Chapter 2 will -- in -- in --
- 12 will be a fairly substantial chapter. It'll describe
- 13 the -- the projects in the preferred plan. It'll
- 14 describe the -- the capital costs and the budgets for
- 15 those, our -- our capital cost estimating methodology.
- 16 It'll summarize at a macro level, as the terms of
- 17 reference call for, the environmental and socioeconomic
- 18 impacts and benefits, compliance with sustainability
- 19 principle. So it's -- Chapter 2 is talking only about
- 20 the preferred plan in some detail.
- 21 I should stop for a minute and talk
- 22 about capital costs and budgets, which will be an
- 23 important issue. Obviously, capital costs are very
- 24 important. We -- there's always uncertainty in what
- 25 one is going to build. If you're building a garage

- 1 there's uncertainty, never mind a generating station
- 2 ten (10) years from now.
- 3 So what the IFF has is a budget for
- 4 Keeyask and Conawapa. You've seen the numbers.
- 5 There's been discussion of it. As our previous VP,
- 6 Vince Warden, provided in the GRA process, the -- what
- 7 we have for Keeyask and Conawapa are budget numbers for
- 8 them that have a -- tho -- those budget numbers are
- 9 more likely to be higher than the actual costs that we
- 10 expect from Keeyask and Conawapa than lower.
- 11 And the reason is when we're doing our -
- 12 our forward-looking budgets and borrowing estimates
- 13 and -- is that we put a budget number in that we have a
- 14 -- a -- a fairly high confidence that that will not be
- 15 exceeded. And we do that by putting in what's called a
- 16 management reserve to deal with uncertainties on things
- 17 like labour productivity.
- In the NFAT analysis the se -- the
- 19 reference case analysis will not use this hi -- this --
- 20 this higher estimate or higher budget. We're -- we're
- 21 going to use what's called a P50. And 'P' -- when --
- 22 the term -- lingo is it's a pro -- 50 percent
- 23 probability that -- that it will -- that the cost will
- 24 be higher than this estimate and 50 percent lower.
- 25 And -- so that will be what's in the

- 1 reference case for these evaluations. Then when we do
- 2 the high capital costs, it will include the kind of
- 3 issues that the IFF number uses and what -- the high
- 4 will actually be higher than what is in the IFF itself.
- 5 So -- and that will be -- there will be a full
- 6 discussion of that in this Chapter 2 in the submission.
- 7 Moving on to Chapter 3, it's an overview
- 8 of the North American electrical supply and what's
- 9 happening. And this is part and parcel of when you
- 10 look at the load forecasts and, more importantly, the
- 11 natural gas and electricity price forecast.
- This is all going to be public
- 13 information in Chapter 3, recognizing that we want to
- 14 provide as much information as we can that doesn't have
- 15 to go into the confidential part of the processes. So
- 16 a lot of that will be in Chapter 3.
- 17 Chapter 4 will focus actually on the
- 18 load itself and the demand supply balance and how we
- 19 come up with what the next generation required and
- 20 service date is, recognizing there's always uncertainty
- 21 in that and it could be earlier or later.
- The fifth chapter is going into more
- 23 detail on the specifics of our development plan, the
- 24 new interconnection, the benefits of expanding the
- 25 interconnections, both for imports and exports, and our

- 1 specific -- more -- more on the actual export price
- 2 situation.
- 3 The sixth chapter, "Window of
- 4 Opportunity," is now focussed precisely on the
- 5 negotiated arrangement and the specific situation and
- 6 benefits associated with our new interconnection.
- 7 And Chapter 7, I'll slow down for
- 8 Chapter 7. Chapter 7 is where we talk about what are
- 9 all the potential resource options for Manitoba for
- 10 electrical supply. We start off with a -- first of
- 11 all, a full, wide range, whether you want to talk about
- 12 solar, biomass, nuclear. And then we screen out from
- 13 that a short list of the more attractive options, such
- 14 as natural gas, hydro, wind, DSM.
- 15 And we -- with that short list, we
- 16 provide more detailed information both on the
- 17 technical, economic, and also environmental and social
- 18 issues associated with them, and then do a comparison
- 19 of those short-list options. And we describe the
- 20 process by which we do that.
- 21 Then number 8 builds on that. Given
- 22 that you've got a short list of options, we now go and
- 23 use those to develop these -- the seven (7) development
- 24 plans we talked about earlier, the main ones, plus
- 25 those other ones we did the sensitivities on. We

- 1 explain how we got those plans and -- and describe
- 2 them.
- 3 Chapter 9, we take those seven (7) main
- 4 ones, we do that reference case evaluation you heard
- 5 about. Chapter 10, we go on to the scenarios, looking
- 6 at the wide range of scenarios, and evaluate them then.
- 7 Chapter 11 will be the financial evaluation of the main
- 8 scenarios and a -- a few of the others like the stress
- 9 test of the drought. In that, we will be looking at
- 10 obviously rates, borrowing levels, debt equity, the --
- 11 the sort of financial metrics, or criteria.
- 12 And then Chapter 12, we're going to deal
- 13 entirely in there with the 2013 update information and
- 14 sensitivities that we referred to already. And that'll
- 15 be both the economic and financial.
- 16 Thirteen -- Chapter 13, we take --
- 17 integrate all the information into a multiple-counts
- 18 analysis. We take all the various parameters -- like
- 19 from a sustainability point of view, take economics,
- 20 financial, reliability, social, and environmental,
- 21 economic impact to the province and do a integrated
- 22 comparison of the development plans.
- 23 We finish off the conclusions and --
- 24 well, nearly finish. Chapter 15, we say, further
- 25 development plan, assuming we proceed with it, what are

- 1 -- how do we manage the risks. And we identify what
- 2 the risks are. And then how do we, on a forward-going
- 3 basis, plan to implement these plans.
- For example, if there's a risk lower
- 5 load forecast lower than we thought, we could push back
- 6 Conawapa, if the lower -- load forecast later is
- 7 higher, what would we do, what if this happens, what if
- 8 that happens. So we would detail that in there.
- 9 Then we go to the appendices. And I'm
- 10 not going to go through them all. I think they speak
- 11 for themself mainly. I -- I think they speak for
- 12 themself. If I just look through them. I don't know
- 13 there's anything that -- that we need to expand on, of
- 14 cour -- unless someone wants to ask us, obviously.
- I should add that the first appendices
- 16 going up to 25 are all -- that's all public
- 17 information. And then, if you go to overhead 14, we
- 18 say, "Documents to be filed in confidence." So what
- 19 we're doing to make this process work as well as it
- 20 possibly can from the point of view of recognizing this
- 21 confidential information, which will be reviewed
- 22 somewhat differently than the public information, to
- 23 make it easier for everybody, we're keeping the public
- 24 stuff in those other appendices and the text and then
- 25 putting the confidential stuff in these appendices

- 1 here. And I -- I think they probably speak for
- 2 themselves, as well.
- Going to overhead 15. We had been asked
- 4 to explain a little bit our view for the submission of
- 5 what we interpreted macro-en -- macro-environmental and
- 6 socioeconomic would be.
- 7 As the terms of reference say, this is
- 8 not an environmental assessment or a socioeconomic
- 9 assessment of the projects or the plans. What it is,
- 10 is it's a comparison of the plans at a macro level.
- 11 And so we're -- we're drawing on the information that's
- 12 available to do a comparison on the environmental.
- 13 It's a high-level summary of the
- 14 environmental impacts and benefits sufficient to
- 15 compare the resources and the plans. It's not meant to
- 16 be a detailed evaluation. The Keeyask EIS, for
- 17 reference, is about a 6-foot-high document that is just
- 18 the -- the main submission itself with its appendices.
- 19 And for Conawapa, it would be something similar. And
- 20 there's obviously independent processes, federal and
- 21 provincial, to evaluate those.
- There's the ECEC hearings coming, so
- 23 we're not -- this -- we're not trying to capture all
- 24 that kind of level of detail. It's just a
- 25 summarization and comparison, si -- similarly with the

- 1 socioeconomic.
- 2 Environmental we think of more as the
- 3 physical and biophysical benefit impacts.
- 4 Socioeconomic, it's -- it's the potential effect to
- 5 people in Manitoba, whether it's employment training,
- 6 business infrastructure services, personal, family,
- 7 community life, resource use, heritages. So tha --
- 8 those are the distinctions we draw and how we interpret
- 9 that.
- 10 My colleague, Joanne Flynn, is going to
- 11 speak to the next overhead. Which we -- we were asked,
- 12 Well, how long does it take and what does it take to go
- 13 through preparing these cases. And I guess one (1) of
- 14 the reasons -- and, Why don't you do more cases, why --
- 15 why couldn't it be ready earlier, why can't you do a
- 16 bunch of cases and new cases when we get into the
- 17 interrogatory process.
- 18 Well, it just physically just takes so
- 19 long. And Joanne's going to provide a bit of a quick
- 20 explanation there. And we will easily meet your 10:30
- 21 request.
- MS. JOANNE FLYNN: Good morning, Mr.
- 23 Chair, Board member Soldier, and all present. For the
- 24 record, my name is Joanne Flynn, and I'm the division
- 25 manager of Power Planning at Manitoba Hydro. I've had

- 1 the responsibility for the power resource planning
- 2 function since 2007.
- 3 So as Mr. Wojczynski has indicated, that
- 4 it -- it does take a long time to do the evaluations.
- 5 And what this slide is, is it is a simplified depiction
- 6 of the effort it takes to analyze a case. So at -- or
- 7 in its simplest form, at the top of the page you see
- 8 labels of "Inputs/models Setup," "Run Model," and,
- 9 "Analysis."
- 10 For the type of analysis that we do, a
- 11 lot of effort is -- is taken up in preparing the inputs
- 12 for the various models, and the three (3) models that
- 13 are listed on this page are the most significant models
- 14 that impact the evaluation. There are -- are many
- 15 other processes and systems that provide the base
- 16 assumptions and much of the detail that goes into these
- 17 models.
- But just as an example, under the system
- 19 simulation, when we talk about energy pricing, we -- we
- 20 do thirty-five (35) years of analysis and -- and use
- 21 monthly prices and, in many cases, break the monthly
- 22 prices down beyond that. So just thirty-five (35)
- 23 years times twelve (12) months is four hundred and
- 24 eighty (480) prices for a single product. Then there's
- 25 a number of different products.

- 1 So that is just an example of the -- of
- 2 how much data there is to manage. And so there are
- 3 tables and tables and tables of datas that are prepared
- 4 -- data that is prepared as inputs into these models.
- 5 The -- all of the arel -- arrows that
- 6 you see on -- on this slide are indicative of the
- 7 interrelationships that exist within and between the
- 8 models. So, for example, the system simulation model
- 9 starts out with being a physical -- or a linear
- 10 programming representation of a physical system. In
- 11 addition, the interconnection limits and a
- 12 representation of the market is required in order to
- 13 complete the evaluation.
- 14 So depending on the input or the request
- 15 that comes in, the amount of time that it can take to
- 16 properly cal -- recalculate the inputs and set up the
- 17 model will vary, and to run it through the entire
- 18 process, from system simulation through economics and
- 19 with financial results as well, can be anywhere from
- 20 two (2) to four (4) weeks.
- 21 THE CHAIRPERSON: Just to make sure I
- 22 understand the -- the model, the -- the starting point
- 23 is where?
- 24 MS. JOANNE FLYNN: The starting point
- 25 is usually the system simulation. So when we look at a

- 1 development plan with the Keeyask Generating Station,
- 2 the Conawapa Generating Station, in particular years,
- 3 those -- that information will be run through the
- 4 system simulation model, which includes a
- 5 representation of the market.
- 6 When -- once we have the inputs of that
- 7 -- or, sorry, the outputs of that, we can begin the
- 8 economic analysis, which has its own set of inputs in
- 9 addition to the ones coming out of the system
- 10 simulation model. And the reason that there's arrows
- 11 kind of going back and forth between these is because,
- 12 either during the setup of these models or once the
- 13 model itself is run, there can be indicative
- 14 information that says we should go back and check on --
- 15 on -- and verify some of the results from the models.
- 16 THE CHAIRPERSON: And the --
- 17 MR. ED WOJCZYNSKI: Mr. Chair, it may
- 18 help you to -- in -- previously in hearings here, the
- 19 term 'SPLASH' has been used and described and tested.
- 20 And that -- that is -- the system simulation is the
- 21 SPLASH model.
- 22 THE CHAIRPERSON: And the inputs -- the
- 23 inputs are selected how again? Could you run that by
- 24 me again? The -- in terms of deciding the inputs
- 25 you're going to use for your system simulation, on what

- 1 basis do you establish those inputs?
- MS. JOANNE FLYNN: The -- the systems
- 3 are based on the Corporation's planning, resource
- 4 planning assumptions. So there will be a wide variety
- 5 of -- of inputs to do with load forecast, for example.
- 6 The prices and the economic indicators will be inputs
- 7 into these processes.
- 8 THE CHAIRPERSON: Now, further
- 9 questions. I'm -- I'm sure I'll have questions after
- 10 the break, but I just want to make sure that I -- I
- 11 understand. I'm particularly concerned about risk
- 12 mitigation and looking at your -- looking at the
- 13 presentation you -- you indicate that risk mitigation
- 14 will be addressed as part of the outcome of the
- 15 recommen -- the -- the preferred development plan.
- 16 In other words you -- you're -- you're
- 17 going through the -- the analysis and so on and -- and
- 18 in conclusion then you then do the -- the
- 19 implementation plan and risk assessment. So risk
- 20 assessment will only be considered in respect of the
- 21 preferred development plan?
- MR. ED WOJCZYNSKI: I'm sorry, Mr.
- 23 Chair, in -- in speeding up I cut out some things I
- 24 might have said. So I -- if you go back to Chapter 10
- 25 -- sorry, that's overhead number -- there's two (2)

- 1 page 10s, oh, okay. You might have trouble finding --
- 2 the -- the first page 10 where it says, Deve -- chapt -
- 3 it is Chapter 10 in the submission. You -- I'll --
- 4 I'll wait for you to find that. So where we're talking
- 5 about the table of contents.
- 6 So Chapter 10 is called "Development
- 7 Plan Uncertainties and Comprehensive Economic
- 8 Evaluations with Scenarios." In that chapter -- well,
- 9 in the previous chapter we compared the seven (7) plans
- 10 only on the reference case. And then in Chapter 10 we
- 11 say, Well, there -- there is no certainty the reference
- 12 case will be what happens. It could be higher or it
- 13 could be lower, whatever it is we're talking about.
- 14 So we deal with that in Chapter 10.
- 15 First of all, we identify what are the full range of
- 16 uncertainties and describe them and tabulate them. And
- 17 -- and then we do a -- an evaluation of the economics
- 18 and financials looking at the different possibilities.
- 19 But we also, in that chapter, discuss
- 20 the risks and compare the risks between the preferred
- 21 plan and the alternate plans. And that -- that
- 22 comparison of risks between the plans is done at a --
- 23 at a -- a fairly brief succinct comparison level.
- 24 What we do in the last chapter in the
- 25 report is in much greater detail, lay out in -- what we

- 1 do with our contracting strategy and construction and -
- 2 so it's a much more detailed look at risk but there -
- 3 there is a comparison of risk in the plans in Chapter
- 4 10.
- 5 THE CHAIRPERSON: Now, the -- the plan
- 6 -- or pardon me, the -- the submission will include a -
- 7 a fairly clear outline of what criteria you've used
- 8 to -- to select the preferred development plan? In
- 9 other words, we'll be able to understand fairly quickly
- 10 what criteria were the basis for the selected option?
- 11 MR. ED WOJCZYNSKI: I think the best
- 12 place we'll see that, sir, is in Chapter 13 where we
- 13 pull together all the various parameters and compare
- 14 them explicitly there and -- and it'll be -- become
- 15 clear -- the most clear at that point.
- 16 MR. LARRY SOLDIER: Do you have a -- as
- 17 part of your plan where you do nothing? Like you don't
- 18 build any new dams, you don't do any -- is it possible
- 19 that we can have something that can -- will show us
- 20 that's -- if you do nothing this is what's going to
- 21 happen?
- MR. ED WOJCZYNSKI: You know, that is
- 23 the -- the issue we always struggle with in doing these
- 24 sequence evaluations and -- and development plans and
- 25 it's -- it's always a -- an important question that

- 1 people have.
- 2 The answer to that is we -- unlike most
- 3 investors we don't have an option of absolutely do
- 4 nothing. Manitoba Hydro has to meet the load whe --
- 5 you know, plan to meet the load and actually meet the
- 6 load in all years.
- 7 And so on a going-forward basis we fully
- 8 expect, and I think pretty well everybody expects there
- 9 will be increased population in the province, there
- 10 will be increased development, industrial and
- 11 commercial, so the load will continue to grow.
- So we have to do something to meet that
- 13 increased load growth. Part of that will be DSM to
- 14 slow the load growth down. And even if we had zero
- 15 load growth -- let's say -- let's say something ha --
- 16 the DSM was -- was very attractive, that in itself is
- 17 doing something.
- But let's say it wasn't increased DSM
- 19 and we were not -- we -- let's say all of sudden the
- 20 economy in Manitoba collapses and we have no more
- 21 immigration into Manitoba. I -- we are -- we are
- 22 losing, for instance, some resources. We are going to
- 23 lose the coal unit at Brandon, we -- eventually gas
- 24 units.
- So even in that unrealistic case we

- 1 would have to do something. So what we do -- the
- 2 closest we come to what you're looking for is the all-
- 3 gas plan. What we say is, What is the minimum capital
- 4 investment that we could do on a going-forward basis.
- 5 And the -- the lowest one we can come up
- 6 with is you go ahead with all gas, and that's your
- 7 minimum capital cost possibility, so that's the -- the
- 8 closest we can come to do nothing. And then we
- 9 evaluate any other plan against that to say, Well, you
- 10 have to invest more capital, whether it's wind or -- or
- 11 hydro or whatever, and -- and then what is the impact
- 12 of that.
- So -- so the answer ultimately to your
- 14 question is we can't really do -- do nothing. The
- 15 closest we can do is an all-gas sequence.
- 16 MR. LARRY SOLDIER: Is it -- is it also
- 17 possible to take -- take a look at what -- because
- 18 we're getting low export prices now. Now, is it better
- 19 for us to import the power from where it's cheaper?
- 20 MR. ED WOJCZYNSKI: We will -- we will
- 21 certainly be discussing that. And I -- I could explain
- 22 what our rationale is, but I -- I think probably it's
- 23 most appropriate right now just to say we will
- 24 certainly be having that as part of our evidence in the
- 25 submission.

64 1 My lawyers are ready to kick me under the table to say, Ed, don't start explaining. But -but panel member, I quarantee you that we will be 3 dealing with that in the submission. 5 THE CHAIRPERSON: I would suggest that we pause for about ten (10) minutes. And then -- and if we have further questions after the break, we'll ask them. So ten (10) minutes, please. 9 --- Upon recessing at 10:28 a.m. 10 11 --- Upon resuming at 10:47 a.m. 12 THE CHAIRPERSON: I do have a further 13 14 question before we proceed and hear from the 15 Intervenors. I'm concerned about the fact that the panel will need to have some very specific content in its report to the government, and, specifically, those 17 18 that are set out in the terms of reference, the scope of the NFAT review. 19 20 And, for example, I'm just reading from 21 the -- I'm just reading from the -- from the terms of 22 reference: 23 "The alignment of the plan to

Manitoba Hydro's mandate, Section 2

of the Manitoba Hydro Act."

24

- 1 And so, I guess, you will -- that will
- 2 be fairly straightforward coming out of the report, and
- 3 the rest of the items, so we don't have to spend a lot
- 4 of time trying to pull it out of the information. And
- 5 we can critique what you submitted, and the Intervenors
- 6 can do, as well.
- 7 MR. ED WOJCZYNSKI: Yes, Mr. Chair,
- 8 we're -- we're -- I -- in -- in the introduction
- 9 chapter we're going to go through the mandate of
- 10 Manitoba Hydro. That's in Chapter 1. And then in
- 11 Chapter 2, when we described the preferred development
- 12 plan, I explain that we would describe it, how it meets
- 13 the sustainability principles out -- out of the ma --
- 14 the Sustainable Development Act from the province. And
- 15 we would also be looking at how -- discussing it in
- 16 terms of the mandate of Manitoba Hydro.
- 17 THE CHAIRPERSON: I think that's all
- 18 that the panel -- questions the panel has. So thank
- 19 you very much for that presentation. This provided, at
- 20 least for me, a better understanding of what the
- 21 submission to the panel will look like in August.
- 22 And I believe that we're now at the
- 23 stage where we're going to be asking the Intervenors to
- 24 make their submissions. So I would call on Maitre
- 25 Williams. Good morning.

- 1 APPLICATION FOR INTERVENOR STATUS BY CAC (Manitoba):
- MR. BYRON WILLIAMS: Good morning, Mr.
- 3 Chair and Board member Soldier. And certainly my
- 4 client has asked me -- Ms. Desorcy was here. I think
- 5 she -- she was by the water cooler, and she decided to
- 6 step out and refuel with some caffeine, so she'll be
- 7 back quite shortly.
- 8 But to -- to the -- the Board, and also
- 9 its -- its advisors and its secretary, we certainly, on
- 10 behalf of CAC (Manitoba), wish to wish you a happy one-
- 11 hundredth (100th) anniversary. It's -- it's a
- 12 tremendously proud tradition in this province, and our
- 13 clients have been part of it for many years. And they
- 14 -- they certainly wish to offer felicit -- just good
- 15 wishes.
- 16 Just -- just in terms of -- I don't want
- 17 to torture you with my terrible French. Just in terms
- 18 of a -- a couple of preliminary issues, there was
- 19 reference to -- Mr. Peters, I think was seeking advice
- 20 on the timetable. And our client has had the
- 21 opportunity to review both the Board timetable, and we
- 22 certainly had some discussions with our friends from
- 23 the Manitoba Industrial Power Users Group last evening
- 24 or last afternoon.
- 25 And without getting into the specifics

- 1 of the dates, the preferable approach from our client's
- 2 perspective is the calendar approach advanced by the
- 3 Manitoba Industrial Power Users Group.
- As we see it, our clients see it, a -- a
- 5 key difference between the two (2) calendars is the PUB
- 6 one provides for the Intervenor evidence and the
- 7 independent expert evidence to be provided at the same
- 8 time, whereas, in our client's view, the superior
- 9 approach is providing the independent expert evidence
- 10 first and then followed by the Intervenor evidence.
- 11 And -- and our clients make that
- 12 suggestion based upon experience, certainly in the --
- 13 in the 2010/'11 General Rate Application. They -- and
- 14 -- and certainly my client's perspective is that it --
- 15 it would be more efficient for the hearing if we can
- 16 file the independent experts' evidence first.
- 17 Our -- the Intervenors then have an
- 18 opportunity to address both Hydro's evidence and -- and
- 19 the independent expert evidence. And so we don't have
- 20 to chase around as much during the hearing, in terms of
- 21 trying to seek -- seek out the position of our -- our
- 22 experts.
- So from out client's perspective, it
- 24 provides a more analytically coherent way to do so. So
- 25 we're generally supportive of the approach pro --

- 1 proposed by the Manitoba Industrial Power Users Group.
- 2 The Board also asked about technical
- 3 conferences. And our clients certainly -- I've -- I've
- 4 spoken with my client, and she advises me that she
- 5 found the Hydro technical conferences before the
- 6 2001/'11 General Rate Application to be quite helpful,
- 7 from the client's perspective. And my observation is
- 8 they were also helpful from the perspective of experts
- 9 who were not particularly familiar with Manitoba Hydro.
- 10 So in our case, Dr. Simpson was new to Manitoba Hydro,
- 11 and so it was quite useful for him.
- 12 For -- for our clients, they were much
- 13 less useful to the -- the Bill Harpers of the world,
- 14 people who've -- who have been engaged in these
- 15 processes for -- for many years. So there's a -- our
- 16 clients are very supportive of technical conferences.
- 17 They warn that there's a challenge, which denominator
- 18 are you aiming for. Are you aiming for the ones who
- 19 are relatively inexperienced, or are you aiming for
- 20 ones who are highly experienced?
- 21 If the chai -- if the Chair is hoping to
- 22 reduce the number of interrogatories, you might have to
- 23 aim for the more experienced ones, but that -- you
- 24 might lose the -- the less experienced person. So
- 25 that's a dilemma my -- my clients would point out.

- 1 The other one (1) uncomfortable moment
- 2 in the last technical conference was when Hydro ended
- 3 and they did actually really a very strong two (2) day
- 4 -- two (2) day presentation, and then one (1) of the
- 5 Board members for the PUB, I remember seeing them
- 6 applaud. And that was an uncomfortable experience for
- 7 an Intervenor. And I'm not trying to give advice to the
- 8 PUB about how to -- how to react to the -- to the
- 9 informat -- and you're always welcome to applaud when
- 10 I'm making my presentations.
- MR. ED WOJCZYNSKI: I'll applaud.
- 12 MR. BYRON WILLIAMS: But -- but I do --
- 13 it was -- there's a -- a fine line between providing
- 14 good information and -- and making your case. And it's
- 15 a very difficult one (1) to -- to walk upon. So that's
- 16 just kind of a -- a caution. Generally, my clients are
- 17 supportive. They know it will help the clients and the
- 18 inexperienced experts. They're not as confident that
- 19 it will -- it will assist the more experienced experts.
- 20 And I -- I did want to say a special
- 21 welcome to Mr. Wojczynski. We -- we spent a lot of
- 22 time in the same room during the Wuskwatim and, I
- 23 think, discovered a shared affection for Tic Tacs,
- 24 which is -- is always appreciated.
- 25 And -- and certainly, our clients

- 1 appreciate his candour even this morning, identifying
- 2 issues such as the export prices being lower than
- 3 forecast in IFF12, the fact that the need for new load
- 4 -- domestic load has been deferred by a year, that the
- 5 DSM market potential study is not completed, and even
- 6 the -- the management reserve being excluded from the -
- 7 the reference case.
- 8 So we appreciate that insight that he's
- 9 provided this morning and certainly look forward, if
- 10 we're granted Intervenor status, to -- to continuing
- 11 the dialogue with him.
- Mr. Chair, our clients provided very
- 13 lengthy submissions, in terms of the intervention --
- 14 Intervenor application. There's the form itself. And
- 15 then, because Mr. Williams was not competent to work
- 16 the -- the form, we -- we provided a lengthy
- 17 attachment. And most of my focus is going to be on the
- 18 attachment, which is -- it should be at the back of the
- 19 Intervenor application.
- 20 And I'll just -- if the panel has that.
- 21 I see nods. And we certainly sell -- we did
- 22 acknowledge the PUB's one hundredth (100th)
- 23 anniversary. CAC (Manitoba) has been around for sixty-
- 24 six (66) years.
- 25 And with the few minutes that I have

- 1 remaining, I do want to just underscore what our
- 2 clients believe is the -- the ex -- the value that they
- 3 can bring to this proceeding, flowing from the
- 4 diversity of perspectives that they seek out in
- 5 developing an opinion, flowing from their lengthy
- 6 experience in these proceedings, and flowing from the
- 7 particular expertise that they have gathered both in
- 8 their legal team and -- and with their consultants.
- 9 And the -- if we turn to -- to page 1 of
- 10 the attachment, the white attachment to the document,
- 11 under question 7 we respond to how many que -- how many
- 12 members does CAC have, and we outline that. But it's
- 13 important to re -- recall as well that the perspective
- 14 of CAC (Manitoba) is -- is developed not just from the
- 15 members and their board, although that's the primary
- 16 driver, but also from their contact with many thousands
- 17 of consumers each year, and also from one (1) -- a
- 18 couple of the unique things that CAC (Manitoba does.
- 19 They conduct focus group with citizens.
- 20 They might be low-income citizens. They might be from
- 21 a variety of social/economic spectrums. Indeed, on
- 22 this particular issue they've been doing focus groups,
- 23 at least two (2) over the last couple of years, and
- 24 they intend to do more as we -- as we move along.
- 25 And they also have an advisory panel to

- 1 seek to inform their opinion. And that advisory panel
- 2 is comprised of representatives from low-income groups,
- 3 from seniors organizations, from First Nations people,
- 4 and from -- from environmental perspectives.
- 5 So that's part of the unique -- at the
- 6 end of the day, it's CAC's opinion with -- with CAC
- 7 (Manitoba)'s -- or the eight (8) consumer rights
- 8 guiding it, but that is a very important part of the --
- 9 of the process that -- that CAC undertakes.
- 10 At the bottom of page 1, I just want to
- 11 highlight the -- there are eight (8) key principles
- 12 that guide all consumer organizations. And two (2) of
- 13 them that are most important are the right to
- 14 satisfaction of basic needs and the right to a safe and
- 15 healthy environment. And that certainly will inform
- 16 CAC (Manitoba)'s participation.
- 17 I won't dwell a lot in terms of question
- 18 11:
- 19 "To what extent are the members of
- your organization affected?"
- 21 Clearly, CAC purports to represent
- 22 residential ratepayers. That's a particular group
- 23 whose interest they're -- they -- they seek to advance.
- 24 And clearly, given the magnitude of this investment,
- 25 there's very large issues at stake for residential

- 1 customers, not just in rate increases, not just in --
- 2 in risk associated with this project, but also in --
- 3 potentially in lost opportunities, whether the money
- 4 going to new financing or to -- to new capital
- 5 investment might be more prudently spent elsewhere.
- In terms of the issues that are of
- 7 specific concern to CAC (Manitoba), a just and
- 8 reasonable rate is always at the heart of what our
- 9 clients are looking for. I know this is not a GRA, but
- 10 some of those principles apply. Are the investments of
- 11 Manitoba Hydro prudent and reasonable on their own,
- 12 standing on their own, and as -- as compared to other
- 13 alternatives?
- 14 And looking at -- at the broader
- 15 picture, going to items I and 'H' of the terms of the
- 16 reference, are -- are they good for the province in --
- 17 in the broader perspective, taking into account
- 18 environmental impacts, taking into account effects on
- 19 First Nation communities and other rural communities?
- 20 Our clients, in -- at page 2 of our
- 21 outline, I'm just going to go over from pages 2 to 4,
- 22 the headlines. We've set out a very detailed
- 23 examination of the issues that our clients think are at
- 24 stake. We're done so to assist the Board. But also,
- 25 in the future, we hope it assists in minimizing

- 1 duplication between parties, providing an opportunity
- 2 for us all to discuss, at least from our clients'
- 3 perspective, what they think are the big issues.
- If you look at page 2 under, "Risks,
- 5 Opportunities, and Costs, " really that goes to the --
- 6 the need for this project on its own or as compared to
- 7 -- to others. And on page 3 again, we highlight the
- 8 impact on Hydro ratepayers, and that clearly is a key
- 9 aspect of our client's perspective, one they certainly
- 10 share with our friends from MIPUG and perhaps other
- 11 organizations.
- 12 The -- the other two (2) headlines on
- 13 pages 3 and 4 we address alternatives to, and certainly
- 14 our clients are -- are eager to see whether Hydro has -
- 15 has kept their eyes open and their mind open to
- 16 various alternatives, including the issue perhaps not
- 17 of -- not -- not proceeding, but of deferral.
- And again, we highlight as well we're
- 19 interested in, at the end of the day, how do you assess
- 20 the value of these pro -- the Hydro plan against other
- 21 plans? There's not a lot of criteria in the terms of
- 22 reference. Our cli -- our -- our clients have looked
- 23 to what is used often in NFAT procedures federally,
- 24 which is a net positive contribution to sustainability,
- 25 suggesting that might be the -- the criteria.

- 1 Under item 14, nature of the proposed
- 2 intervention, I just want to highlight, our client is
- 3 parti -- is committed to participating, should
- 4 Intervenor status be granted -- granted, to all parts
- 5 of the hearing, with the possible exception of the in-
- 6 camera proceedings. The Board will know from the
- 7 letter that -- that I wrote with My Friend, Mr. Gange,
- 8 that our clients have deep concerns with the -- the in-
- 9 camera process, as -- at least as they understand it.
- 10 And they're certainly looking to have some dialogue
- 11 with Manitoba Hydro and with the Board in terms of is
- 12 it possible to address our client's concerns or not?
- 13 I'm certainly prepared to speak to that, but I don't
- 14 want to sidetrack the conversation too much today.
- I do want to highlight, in terms of --
- 16 on pages 4 and 5, our clients have not retained any
- 17 experts, but we have assembled the starting point of a
- 18 -- a really elite team of experts. Mr. Harper -- this
- 19 Board may not be familiar with the -- this -- this
- 20 panel, but has been a -- he's got tremendous expertise
- 21 from Ontario Hydro and from testifying in four (4)
- 22 different jurisdictions in Canada.
- 23 Dr. Simpson this Board is familiar with
- 24 from the MPI proceedings, and he's a very gifted
- 25 econometrician who our clients think will provide a lot

- 1 of assistance in terms of risk analysis, especially
- 2 probabilistic risk analysis, which we heard Mr.
- 3 Wojczynski speak of earlier today.
- We're hoping to bring back Mr. Dunsky
- 5 for a return engagement, and we've had some preliminary
- 6 discussions with our friends from the Green Action
- 7 Centre about jointly sponsoring. We haven't cut a deal
- 8 yet, but I think -- I think that's quite possible.
- 9 And there's a variety of other experts,
- 10 one (1) in particular. We haven't retained or really
- 11 singled in on one (1), but we certainly want to bring
- 12 someone with expertise from the MISO marketplace to --
- 13 to provide the -- the critical analysis tools that we
- 14 all need to look -- to look at the -- the risks and
- 15 opportunities associated with -- with that marketplace,
- 16 especially as it relates to opportunity sales.
- 17 Our clients -- certainly our clients
- 18 need -- the last point that I want to talk about,
- 19 mindful of Mr. Peters's ten (10) minute limitation, is
- 20 that one (1) of the questions the Board's asked --
- 21 asked is: Are you open to a joint intervention or
- 22 collaboration on certain witnesses?
- 23 And I think our clients, with the
- 24 exception of -- of the -- of the Manitoba Public
- 25 Interest Research Group, has -- has had some

- 1 conversations with every other group at this table or
- 2 their represen -- representatives, which certainly had
- 3 more detailed discussions, although still quite short,
- 4 with Green Action Centre about Mr. Dunsky, and, at a
- 5 very preliminary level, we've had some discussions with
- 6 MIPUG. So our clients are certainly open to
- 7 collaboration on witnesses.
- 8 In terms of joining interventions,
- 9 they're always open, but it -- you -- one always has to
- 10 be mindful of whether there's going to be a common
- 11 position at the end of the day, and whether you run the
- 12 risk of conflicting out the lawyer if -- if a
- 13 divergence appears.
- 14 Our clients are exploring collaboration
- 15 or -- or joining interventions with parties who are not
- 16 here today who may, if -- in the event that CAC
- 17 (Manitoba) is granted Intervenor status, be added to
- 18 the -- to the intervention, such as we've done with the
- 19 payday lending proceeding.
- 20 Subject to any questions of the panel --
- 21 I could go on forever, but I did in my written
- 22 application, and -- and Mr. Wojczynski's not applauding
- 23 yet, so I think I'll -- I'll stop right now.
- 24 THE CHAIRPERSON: You indicated that
- 25 you had already used some focus groups to consider the

- 1 plan. Now, you -- could you -- could you elaborate on
- 2 that, please?
- 3 MR. BYRON WILLIAMS: Yeah, and if -- if
- 4 I said to consider the plan, I probably overstated it.
- 5 But over the last two (2) or three (3) years, our --
- 6 our client has -- CAC (Manitoba) regularly does focus
- 7 groups for -- for the Public Interest Law Centre.
- 8 We've been looking at trying to get a
- 9 sense of -- of what -- what Manitobans are -- are
- 10 prepared to tolerate in terms of rate, what -- what
- 11 their sense is in terms of the -- the importance of --
- 12 of selling into that particular marketplace. Some of
- 13 the tradeoffs perhaps between energy efficiency
- 14 investments and capital investments. Those are some of
- 15 the discussions that our clients have just started to
- 16 undertake.
- 17 If memory serves me right there's been
- 18 two (2) focus groups on that to date. And then I think
- 19 there was one (1) discussion with an advisory group, in
- 20 terms of just trying to get a -- a more in depth sense
- 21 of -- of a person's priorities and -- and given what
- 22 was in the public domain, in terms of knowledge about -
- 23 about these issues.
- 24 THE CHAIRPERSON: Is it your intention
- 25 to -- to try to get more of that, specifically with

- 1 respect to what will be before the panel?
- 2 MR. BYRON WILLIAMS: Our client would
- 3 certainly do that. It's part of their ongoing
- 4 participation in these hearings. So they would
- 5 definitely do it in two (2) different ways. One (1)
- 6 would be probably they would have -- with an advisory
- 7 group, which is kind of community members, just to
- 8 provide advice.
- 9 They would probably have me, or perhaps
- 10 Ms. Desorcy would give an overview of the project of
- 11 the opportunities and the risks and -- and see -- ask
- 12 some directed questions.
- 13 They -- they also would run it through a
- 14 focus group. And it's -- it's more challenging with a
- 15 focus group, because you can't do as much preparation
- 16 on the issue. But it's -- it's amazing how informative
- 17 and -- and how creative that group gets in -- in
- 18 certain circumstances if they -- they start thinking
- 19 about it.
- 20 THE CHAIRPERSON: Now, I -- we did read
- 21 your letter that -- the joint letter prepared by Green
- 22 Action Centre and -- and the Consumers' Association of
- 23 Canada on behalf of their legal counsel. And you
- 24 indicated some concern around the -- the terms of
- 25 reference, and in particular the access to confidential

- 1 -- or commercially sensitive information.
- I guess the question is: Have you had
- 3 discussions with the provincial government in respect
- 4 of the currently set out terms of reference? Because
- 5 ultimately, those are the ones that the panel has been
- 6 tasked to respect.
- 7 MR. BYRON WILLIAMS: I'll just make
- 8 sure that -- the -- I think the plan was to advise the
- 9 PUB of our -- of our client's concerns first. We
- 10 thought that was the more courteous way to do it. And
- 11 then those -- as I understand it, this letter and --
- 12 and a -- an overarching letter will be -- be sent from
- 13 -- by the clients, being the Green Action Centre and
- 14 CAC (Manitoba), to -- to the persons responsiblei the
- 15 government.
- 16 So that -- that is coming, and I -- I
- 17 think we've talked about doing that next week.
- 18 Certainly, we'd want to have a bit more conversation
- 19 with Manitoba Hydro and PUB counsel to make sure that
- 20 we fully understand how they understand these terms of
- 21 reference on these specific issues.
- 22 And I -- I don't know if I'm going too
- 23 far, but certainly I wouldn't be surprised if the
- 24 client sought a meeting to pursue this. I can't say
- 25 that they will, but that's certainly been in their

- 1 plans.
- 2 And, Mr. Chair, if I can just -- just on
- 3 the concerns, and I think they're fairly well set out
- 4 in the -- the letter that My Friend, Mr. Gange, and I
- 5 presented, but there are -- there are three (3). And
- 6 again, we have to read the terms of reference on their
- 7 face.
- 8 One (1) is our clients are intimately
- 9 involved in -- in every step of our -- our
- 10 intervention. Dr. Miller and Ms. Desorcy spend many
- 11 hours with -- with the lawyers. And certainly, when
- 12 I've looked at the -- the list of documents that are --
- 13 Hydro has helpfully provided that might be on the blue
- 14 sheets, like kept confi -- confidential, there's
- 15 certainly two (2) or three (3) areas where I think my
- 16 client would be ver -- would feel it very important for
- 17 them to participate. So -- so that's one (1) aspect of
- 18 the concern.
- 19 A second aspect is, as I read our code
- 20 of professional conduct, if -- if I believe that
- 21 there's something relevant and material, then I have to
- 22 share that with my client. And so I've certainly had
- 23 some preliminary discussions with the Law Society. One
- 24 always has to be careful that one -- you know, I --
- 25 I've tried to provide them the -- the best information

- 1 I can, but that I'm providing them with full
- 2 information -- so we -- but we have had preliminary
- 3 concerns with conversations with the Law Society, and
- 4 this is a matter of concern.
- 5 And the last point I wish to make is it
- 6 is -- even if we're in that room, and I -- we
- 7 appreciate the -- the Board's offer of independent
- 8 experts, or -- or nominees for independent experts, but
- 9 at a certain point in time, we have to -- assuming
- 10 these independent experts are providing evidence, we
- 11 have to cross-examine them.
- 12 And -- and it -- it impairs our ability
- 13 to -- to properly test the evidence of the independent
- 14 expert if we don't have access to our own experts. You
- 15 know, if I want to challenge the independent expert,
- 16 who do I go to for advice? Manitoba Hydro? You know,
- 17 so that -- those are some of the practical dilemmas.
- 18 There's an ethical dilemma from -- from
- 19 my perspective and -- and also some very material
- 20 practical ones.
- 21 THE CHAIRPERSON: Thank you very much,
- 22 Mr. Williams. I'll turn over the microphone to Mr.
- 23 Gange.

24

25 APPLICATION FOR INTERVENOR STATUS BY GAC:

- 1 MR. WILLIAM GANGE: Thank you, Mr.
- 2 Chair, Board member Mr. Soldier. The -- the submission
- 3 with respect to the intervention is going to be made by
- 4 Professor Miller, so I'll -- I'll turn the microphone
- 5 over to Professor Miller.
- THE CHAIRPERSON: Welcome, Professor
- 7 Miller.
- DR. PETER MILLER: I was just going to
- 9 -- to speak to our concerns, and the -- I think the
- 10 procedural questions have been well presented by Mr.
- 11 Williams, although there -- let me start by a question
- 12 that arose in my own mind.
- 13 You invited nominations for these
- 14 independent experts that would be appointed by the PUB
- 15 and would have access to the confidential materials.
- 16 The terms of reference mention some specific topics
- 17 that they would deal with.
- 18 So one (1) question would be: Could
- 19 they deal with related topics in -- in the intervention
- 20 -- in other words, interpretations of questions that we
- 21 might have that could -- could have a bearing on that?
- Just to be very hypothetical, suppose we
- 23 nominated Paul Chernick, in whom we have a lot of
- 24 confidence and is very familiar with the MISO market
- 25 and so on. Does that limit his ability to deal with

- 1 other questions that -- that we might have? I -- I --
- 2 I'm -- I -- I don't know how -- how, procedurally, that
- 3 would work out. So I'm just laying that down as a
- 4 question. I have no answer.
- 5 As to our positions or -- or our views,
- 6 we represent -- we -- we operate on principles of
- 7 sustainability and -- and justice and, in the new
- 8 lingo, we're all for green prosperity in Manitoba. We
- 9 strongly believe in the necessity for the health of the
- 10 Corporation and are concerned with issues related to
- 11 the health of Manitoba Hydro but, more generally, the
- 12 well-being of the -- the province, including economic
- 13 well-being.
- 14 So we -- we don't consider ourselves
- 15 representing a -- a select group of needs, but what we
- 16 consider public interest of benefit to all Manitobans
- 17 for the long range.
- Now, to provide focus to the list of
- 19 concerns that I gave on paragraph 12, which ended up at
- 20 the end of this -- the form once I figured out it
- 21 wouldn't fit in the earlier section, a picture is worth
- 22 a thousand words. So if you -- if you look at the two
- 23 (2) charts at the -- at the end, this is a graphical
- 24 representation of a large portion of our concerns.
- On the one hand, you have the demand

- 1 chart at the top of the page from Manitoba Hydro, from
- 2 their power resource plan, I guess. And you'll see
- 3 that it starts out from a 4,500 megawatt demand and
- 4 goes up to almost 7,500 in thirty-five (35) years from
- 5 now. So that's a 3,000 megawatt increase. That is
- 6 two-thirds (2/3) of the current demand being added on
- 7 to the -- the current demand. And, as we pointed out,
- 8 these are points that we made at the end of the last
- 9 GRA.
- 10 It -- a straight-line increase like that
- 11 is -- is not sustainably met by simply building more
- 12 dams, because you'll run out of capacity on the Nelson
- 13 and -- and so on. And in thirty-five (35) years, it
- 14 means that, in addition to Conawapa and Keeyask, we'd
- 15 need at least another Keeyask, or that's equivalent to
- 16 two (2) Conawapas. And -- and I'm not sure about the
- 17 difference between demand at generation and demand at
- 18 the meter, but -- and reserves, and those things that
- 19 go in, so it might require even more dam capacity than
- 20 that to -- to meet the -- this -- this load forecast.
- 21 So that -- Hydro uses that to justify
- 22 the need to do this. We -- doing nothing is not an
- 23 option. We agree that doing nothing is not an option.
- 24 But when we look at one (1) of the main alternatives,
- 25 conservation, that's what the bottom chart represents.

- 1 And you'll recognize this from Philippe Dunsky's
- 2 testimony before the -- the Board. And -- and what it
- 3 shows is that Manitoba Hydro, amongst the jurisdictions
- 4 considered, is just below the -- the middle of the
- 5 pack, and heading lower, whereas, the comparators are
- 6 all heading higher.
- 7 And we -- we think that is
- 8 incompatible with that straight-line demand. Even if
- 9 you build all your dams, it's still not enough. And so
- 10 we will be focussing extensively on the -- on the
- 11 alternatives, namely conservation and renewable energy
- 12 options. And we want to explore how far those can go.
- 13 I was pleased to see that there -- there has been some
- 14 further consideration of that in looking at -- at some
- 15 of the options. But that's -- that's where a lot of
- 16 our focus will go.
- 17 And then on question 12, we spelled out,
- 18 in individual points, some of the aspects of that
- 19 investigation. I won't read them here, but that --
- 20 these diagrams provide the context for most of the
- 21 points in our list. That's all I have to say.
- MR. WILLIAM GANGE: Mr. Chair, Mr.
- 23 Williams has indicated the concerns that our two (2)
- 24 organizations have with respect to the -- the
- 25 procedural aspects. I think that we do need to have

- 1 further discussions with counsel from Manitoba Hydro
- 2 and with Board counsel to see how the actual process
- 3 could work.
- As you know, we have indi -- have, for a
- 5 long time, urged the Board to consider confidentiality
- 6 agreements. And -- and so the question is: How is it
- 7 implemented so that it works properly? And that's
- 8 really what we want to be able to do.
- 9 THE CHAIRPERSON: Mr. Peters...?
- 10 MR. BOB PETERS: Yes, thank you. I
- 11 assume all of the Green Action Centre's points have
- 12 been made, and I thank them for that. I -- I, Mr.
- 13 Chairman, wanted to jump in here at a point on the
- 14 schedule and ask permission of My Friend, Mr. Hacault,
- 15 to stand down if he would at this point in time to
- 16 allow others that are on the list to -- to go ahead of
- 17 him.
- There's a scheduling and timing issue
- 19 that -- that my colleague at Manitoba Hydro has, and we
- 20 want to accommodate as best we can the timeline. So
- 21 I'm asking, Mr. Chairman, that Mr. Anderson speak next,
- 22 if he would, on MKO's, followed by Ms. Saunders related
- 23 to Manitoba Metis Federation. And then the last two
- 24 (2) on my list, KI and MPIRG, speak in that order
- 25 because that would allow Ms. Ramage the opportunity for

- 1 Hydro's response in the event she has to -- to leave.
- So, Mr. Anderson, you're always welcome
- 3 on this side of the room. Certainly.
- 4 THE CHAIRPERSON: Thank you very much,
- 5 Mr. Miller -- Professor Miller and -- and Mr. Gange for
- 6 your contribution.

- 8 APPLICATION FOR INTERVENOR STATUS BY MKO:
- 9 MR. MICHAEL ANDERSON: Good morning,
- 10 Mr. Chair, Board member Soldier. Thank you very much
- 11 for the opportunity to discuss MKO's request for the
- 12 granting of Intervenor status in the needs for and
- 13 alternatives review of Manitoba Hydro's proposed
- 14 development plan.
- 15 A couple of the housekeeping matters I
- 16 think I'll just address right away, because they were
- 17 the key matters for the Board raised by Mr. Peters, is
- 18 that in respect of the discussion on timetable I can
- 19 say that MKO concurs and -- with my colleague, Mr.
- 20 Williams, and others, that the presentation of the
- 21 independent expert evidence and the opportunity to ask
- 22 information requests of the independent experts would
- 23 be of value, certainly prior to the submission of the
- 24 Intervenor evidence.
- We may find ourselves otherwise

- 1 requesting the same from the Board, especially after we
- 2 have a look at the independent expert evidence, and
- 3 would suggest that the timetable be so revised as
- 4 suggested by MIPUG. I had meant earlier to say that I
- 5 concur with MIPUG for suggesting it, and co-concur with
- 6 Mr. Williams in his recommendations. I think that's a
- 7 -- a good process.
- 8 There's a lot of technical information
- 9 dealing with markets, available alternatives, supplies,
- 10 demand-side management, and more -- speaking of the
- 11 technical conferences, I was listening to Mr.
- 12 Williams's comments about who the audience might be for
- 13 those conferences.
- 14 I think, in general, when the parties to
- 15 a proceeding have the opportunity to get together and
- 16 discuss, prior to the formation of information
- 17 requests, some of the facts that they're all interested
- 18 in, to explore where we have common interests in
- 19 certain evidence, and to be able to get some of the
- 20 questions answered, or at least, as Mr. Williams had
- 21 often described it, pre-asked, I think if we can do
- 22 that, that would expec -- expedite the process and
- 23 certainly hopefully reduce the volume of information
- 24 requests by individuals taking common approaches.
- We might find, for example, during that

- 1 process that the Board might ask certain questions that
- 2 the Intervenors all agree with. So, in essence, while
- 3 the Board may not be doing our job for us as
- 4 Intervenors, we all realize that there are certain
- 5 questions that are so fundamental to the proceeding
- 6 that we would be content with having the Board re --
- 7 ask them. I don't want to speak for my other
- 8 colleagues in that regard, but those might be the kinds
- 9 of things that would emerge from a technical review
- 10 that I would suggest.
- I recall that, many years ago, in the
- 12 PUB proceedings regarding rate matters, we actually had
- 13 a -- a list of minimum filing requirements that were
- 14 circulated and developed collectively by Intervenors
- 15 and the Board. And so there was certain technical
- 16 information regarding line-item expenditures, the
- 17 operational and maintenance costs, and so forth that
- 18 were standard requests by the Board in advance. And so
- 19 we all had that same body of evidence that we would
- 20 know we would call for, so we would not need to request
- 21 it through an IR. So that might be something that we
- 22 could deal with.
- 23 I also would suggest that, in -- in
- 24 terms of the technical conferences, and again thinking
- 25 of Mr. Williams's comments, it might be the extent to

- 1 which the Intervenors recognize that one (1) of the
- 2 Board's chosen or selected independent experts as a
- 3 common expert; that is, that we all agree that that
- 4 individual -- as Mr. -- as we were discussing, might
- 5 have knowledge that we all concur is essentially
- 6 neutral in respect of an expertise that's unquestioned
- 7 and that we might all support having that individual
- 8 present evidence. And having a technical conference
- 9 with those types of individuals might assist us greatly
- 10 in proceeding.
- 11 So I would just say on that then, I --
- 12 MKO supports MIPUG's recommendation to have the
- 13 independent expert evidence filed first with inter --
- 14 information requests associated with that, as concurred
- 15 by Mr. Williams. And we also suggest that technical
- 16 conferences may be quite helpful, particularly if they
- 17 are essentially fairly high level, dealing with
- 18 substantive matters of common interest to all the
- 19 Intervenors. And MKO would like to -- would be pleased
- 20 to participate in exploring what those common interests
- 21 might be, to -- to assist in identifying that.
- 22 In terms of -- so those were really the
- 23 housekeeping matters that I had wanted to just briefly
- 24 discuss. For the benefit of the Board, I just wanted
- 25 to talk about -- I was struck by Mr. Wojczynski's

- 1 comment about his preparations and had thought that I
- 2 would add my own story to this, because it pla --
- 3 places our intervention in perspective, and I have some
- 4 following comments at the end.
- 5 MKO is able to contribute a valuable
- 6 perspective and insights to the NFAT proceedings based
- 7 on our long record of participation and -- and our
- 8 considerable investment in knowing the business and
- 9 operations in Manitoba Hydro, particularly as Hydro's
- 10 operations affect the First Nations in Northern
- 11 Manitoba.
- 12 And as I mentioned, to follow Mr.
- 13 Wojczynski's comments, it can perhaps be said MKO as an
- 14 organization has been preparing for this NFAT
- 15 proceeding for twenty-nine (29) years. Since 1984, MKO
- 16 has been an participant in regulatory matters and
- 17 special reviews regarding Manitoba Hydro before this
- 18 Board; before the National Energy Board of Canada;
- 19 before the Joint Environmental Review, which previously
- 20 looked at the Conawapa project; and to a lesser degree,
- 21 before the Clean Environment Commission.
- 22 The Manitoba -- MKO itself was
- 23 established in 1981 by twenty-five (25) Northern First
- 24 Nations in Manitoba. And just three (3) years later, in
- 25 1984, when MKO was based out of a tiny little office in

- 1 Thompson, MKO intervened fully before the National
- 2 Energy Board regarding the application for an export
- 3 licence related to what was then a proposed advancement
- 4 of the Limestone Generating Station in order to make
- 5 that sale.
- 6 Although not described really as an NFAT
- 7 process before the NEB at that time, the NEB's
- 8 procedures at that time required several determinations
- 9 that are quite NFAT-like. The NEB was statutorily
- 10 required to determine whether or not the proposed
- 11 export was surplus to domestic requirements, whether
- 12 the project's schedule represented an advancement of a
- 13 project or was otherwise required for domestic
- 14 requirements, or in fact whether the project was being
- 15 built for export.
- 16 Socioeconomic and environmental matters
- 17 were also required to be considered as part of these
- 18 determinations, and examination of alternatives to
- 19 providing the capacity and energy for the proposed
- 20 export were also examined.
- 21 So all of the full range of demand-side
- 22 management matters, the duration of the peak loads,
- 23 whether that could be shifted back and forth through
- 24 various measures with industrial customers, all of that
- 25 was explored.

- 1 As to the matter of benefits of the
- 2 proposed export, the National Energy Board worked at
- 3 that time to determine whether the proposed export
- 4 would result in a net benefit to Canada. And of course
- 5 at that time the NEB also had the authority to
- 6 establish enforceable terms and conditions attached to
- 7 its licences.
- In MKO's evidence and final argument,
- 9 MKO recommended that the NEB adopt an evaluation of
- 10 benefits based on the distributive benefits to the
- 11 region as distinct from benefits to Canada, with a
- 12 particular emphasis on benefits to Northern Manitoba
- 13 First Nations affected by the project. And of course,
- 14 that's within the terms of reference of this NFAT to be
- 15 looking at benefits, which I read to mean benefits to
- 16 Manitoba, and particularly those affected by the
- 17 projects.
- In fact, MKO adopted the NEB's own
- 19 decision regarding the Norman Wells-Zama pipeline,
- 20 which required as enforceable conditions -- remember,
- 21 this was north of 60 in the Northwest Territories --
- 22 enforceable conditions, a comprehensive regime of
- 23 social and economic measures to mitigate impacts and
- 24 maximize benefits to the indiginal -- indigenous
- 25 peoples of the Northwest Territories affected by that

- 1 pipeline project.
- In its February '85 decision the
- 3 National Energy Board determined that the MKO
- 4 recommendations were, quote, "in the public interest,"
- 5 which in those days would ordinarily mean that it was a
- 6 preamble to making an order regarding those
- 7 recommendations. To a large extent, MKO's 1984
- 8 recommendations remain equally relevant today, as well
- 9 as the analytic approach followed by MKO and by the
- 10 other Intervenors in that proceeding.
- It's my recollection that there's a very
- 12 interesting appendix Z to the evidence filed in that
- 13 proceeding prepared by Dr. Marvin Schaffer that was
- 14 revised at MKO's insistence, because the original
- 15 version of the evidence identified the value of
- 16 unemployed Indian labour as zero. So we thought that
- 17 there was some value to people splitting wood and
- 18 domestically harvesting fish and game and bringing it
- 19 in. So we ensured that the scope of the proceedings
- 20 and the understanding of the value of our activities
- 21 was heard. And so we engaged in a very detailed
- 22 discussion of the project's effects.
- 23 As the Board is aware, we've been a
- 24 long-term participant in proceedings before this Board,
- 25 beginning in the 1980s as well. We've intervened in

- 1 matters regarding the -- the regulation of rates, the
- 2 previous capital projects review, and the provision of
- 3 service to remote communities served by diesel
- 4 generators. MKO has taken an interest before the Board
- 5 regarding matters affecting both residential and
- 6 general services customers of Manitoba. And we've --
- 7 MKO has been the only Intervenor that represents both
- 8 the GS and residential ratepayers.
- 9 During one (1) proceeding, I also
- 10 appeared personally as a witness, an MKO witness, in
- 11 respect to demand-side management init -- initiatives
- 12 many years ago, prior to our work on this. MKO also
- 13 led a stated case to the Court of Appeal to clarify the
- 14 regulatory authority of the Board, in that MKO was of
- 15 the view, and continues to be of the view, that
- 16 clarifying the general regulatory authority of the
- 17 Board remains a significant public policy matter.
- 18 Of relevance in this regard would be the
- 19 ability to examine line-item expenditures, such as the
- 20 mitigation repo -- programs related to the direct
- 21 effects of the project. And we've discussed this with
- 22 this Board in many other rate proceedings, including
- 23 the treatment of mitigation costs in Hydro -- in the
- 24 rates of Hydro-affected customers. And the Board will
- 25 recall that it made a recommendation to examine the

- 1 removal of mitigation costs from the rates of Hydro-
- 2 affected customers. And that's still an outstanding
- 3 matter.
- 4 The Board may also be aware that MKO led
- 5 an action to the Court of Appeal regarding a potential
- 6 ack -- application of subsection 361(c) of the
- 7 Constitution Act of Canada, in respect of the provision
- 8 of electricity services to what were, at the time,
- 9 eleven (11) First Nations served by diesel generators,
- 10 all of them MKO -- all the First Nations. This was the
- 11 first action in Canada seeking to clarify the
- 12 constitutional commitment of Canada in the province to
- 13 provide essential public services of reasonable quality
- 14 to all Canadians.
- So you can see that MKO has been
- 16 actively involved in rate regulation in the provision
- 17 of service to customers, in the application of our laws
- 18 and our Constitution to the regulatory framework, in an
- 19 effort to provide just and reasonable co -- rates, and
- 20 also to provide ess -- essential public services of
- 21 reasonable quality to all Canadians, including the MKO
- 22 First Nation citizens.
- We have a very long term view of
- 24 Manitoba Hydro and its plans, operation, and projects,
- 25 which is arguably shared by our colleagues at CAC

- 1 (Manitoba) and MIPUG. And we look forward to sharing
- 2 this long-term perspective and insights in these NFAT
- 3 proceedings. We also have a long-term view of the
- 4 treaties and agreements that have been entered into by
- 5 several MKO First Nations affected by Manitoba Hydro
- 6 and -- and entered into also by Hydro, the province,
- 7 and Manitoba Ma -- and Canada.
- I want to note on this point, and it's
- 9 important to note, that it's the expectation of MKO
- 10 that those First Nations which have entered into these
- 11 agreements will speak in their own voice regarding
- 12 these treaties and agreements in this proceeding. For
- 13 example, the prospective Intervenor Pimicikamak
- 14 Okimawin, in respect of the Northern Flood Agreement,
- 15 unless MKO is asked specifically to address the matter.
- 16 And that's how we've always brought these matters
- 17 before the Board previously.
- 18 MKO also notes, and consistent with
- 19 several of the recommendations made by MKO in 1984
- 20 regarding the economic benefits of the Limestone
- 21 project, that several MKO First Nations had -- have
- 22 entered into various business and other arrangements
- 23 with Manitoba Hydro regarding the ownership, planning,
- 24 construction, and operation of several of the major
- 25 hydroelectric projects that will be examined during

- 1 this NFAT proceeding.
- 2 Importantly and similarly in this
- 3 regard, it is the expectation of MKO that the First
- 4 Nations which have entered into these arrangements will
- 5 speak in their own voice regarding these arrangements
- 6 before this proceeding, if there's any commentary on
- 7 them at all.
- 8 So we're looking at the -- MKO's
- 9 interest is in the higher-level issues affecting the
- 10 choice of the development -- the preferred development
- 11 plan, those global or marketplace environmental
- 12 considerations which in my view include things like
- 13 rates and markets, changes in US energy policy, that
- 14 affect the market of energy, and so forth. And so we
- 15 want to bring our long-term view into looking at the
- 16 operational environment in which the preferred
- 17 development plan is being selected and presented as the
- 18 preferred plan.
- 19 In terms of the -- our application for
- 20 Intervenor status, the granting of Intervenor status,
- 21 the Board has had that. And I -- I take Mr. Peters's
- 22 comments that there's no need to read it into the
- 23 record. But I had just wanted to draw your attention
- 24 to our interest at number 11, regarding the fact that
- 25 the Keeyask, Conawapa stations, and their associated

- 1 domestic AC facilities will be constructed within
- 2 largely the MKO territory, the ancestral and
- 3 traditional lands.
- 4 That we have a keen interest in
- 5 determining the socioeconomic impacts and benefits of
- 6 the plan, again recalling that we'd set in motion a set
- 7 of recommendations that we're continuing to track since
- 8 the provisions and the recommendations that we gave as
- 9 evidence to the National Energy Board in 1984. All of
- 10 those recommendations -- it's not literally so much
- 11 blowing the dust off them and looking at them again.
- 12 They continue to be relevant today. So we're following
- 13 how they're unfolding in actual practice in Manitoba.
- 14 And that all of our citizens receive
- 15 their electricity service directly from Manitoba Hydro
- 16 and our Manitoba Hydro customers, and that we are
- 17 keenly interested, as we always have been, to determine
- 18 the impact on domestic electricity rates over time with
- 19 and without the plan and the alternatives.
- 20 So those are substantive interests that
- 21 we have. Of course, as I'd mentioned earlier and it's
- 22 been on the record, MKO represents the thirty (30)
- 23 Northern First Nations in Manitoba roughly, north of
- 24 Swan Lake on the west side of the province to the
- 25 Nunavut boundary and coming south of Island Lake

- 1 communities on the east of Island -- of Lake Winnipeg,
- 2 sixty-five thousand (65,000) treaty First Nation
- 3 citizens.
- In respect of our ability to participate
- 5 without an award of Intervenor costs, this has been an
- 6 interesting matter that we've discussed with the Board
- 7 before. In fact, all of my own time before this Board,
- 8 since the late 1980s, has been funded by the Department
- 9 of Indian Affairs and Northern Development Canada
- 10 without any ability to cost recover any of it from the
- 11 Board.
- 12 Its current rules and procedures
- 13 indicate that, regardless of the experience that I
- 14 might personally bring to proceedings before the Board,
- 15 I'm not able to apply for an award of costs because I
- 16 am an employee of the Intervenor, and the rules do not
- 17 -- do not permit that.
- The Board may be aware that effective
- 19 April 1st, 19 -- 2014, that MKO's core funding from the
- 20 department will be cut 80 percent. So we'll be
- 21 starting to really count every penny that we've got in
- 22 requiring to evaluate even more closely the investments
- 23 that we're making with the dollars that we have.
- So on a go-forward basis, although it
- 25 already had been the fact, and the previous chair had

- 1 indicated some -- an interest in addressing this matter
- 2 in respect of MKO, that our ability to participate
- 3 fully without an award of cost is clearly there. We do
- 4 require cost support for experts support, technical
- 5 support, and our out-of-pockets and other costs. But
- 6 we're left wi -- in the position of essentially
- 7 retaining legal counsel and experts to represent us.
- 8 We've, of course, had Mr. Hildebrand
- 9 ably represent and assist us in the past as an expert.
- 10 And we're in the process for this proceeding in
- 11 retaining legal counsel so that we'll have an
- 12 individual present at a chair throughout the entire
- 13 proceeding because -- because of its significance.
- 14 But I leave with you that there is an
- 15 impact on the changes in the manner in which our
- 16 organization is being funded by Canada and that all of
- 17 our presence for all of this time was otherwise
- 18 actually funded by them and that we look forward to --
- 19 we would like to, at some point, make a formal request
- 20 to the Board to modify its rules and procedure in
- 21 respect of costs so that we can be in a position to
- 22 apply for an award of costs, including, for an example,
- 23 my time before this Board.
- It has had an effect on our ability to
- 25 participate directly in previous proceedings when we

- 1 have been cashflow crunched as an organization and
- 2 which happens from time to time. I understand that Mr.
- 3 Singh met recently with my financial administrator to
- 4 in fact confirm those matters that I had issued in
- 5 correspondence to the Board regarding outstanding
- 6 matters related to the GRA.
- 7 So our ability to participate is very
- 8 closely tied to our ability not only to receive an
- 9 award of costs, but to expand the scope of the award so
- 10 that it covers all of the time and costs that we're
- 11 actually expending.
- 12 We clearly make a significant
- 13 contribution to the proceedings, and that's a matter of
- 14 record throughout the years. We participate in a
- 15 responsible manner and cooperate always to facilitate
- 16 efficiency.
- I can confirm, Mr. Chair, that we have
- 18 already met with Mr. Williams about the possibility of
- 19 common evidence and common interests in -- in experts,
- 20 to reduce costs, = and also to focus our interventions.
- 21 And we have substantive interests affected -- we have
- 22 substantive interests in the matter before the Board
- 23 and clearly have substantive interest that are affected
- 24 by the outcome.
- 25 So in terms of the -- the four (4) basic

- 1 standards for the Board's award of Intervenor status to
- 2 MKO, I submit that we satisfy all four (4) of those and
- 3 look forward to participating fully in this proceeding.
- 4 I thank you very much for the extended time I've taken
- 5 providing an overview of our long record, but we're
- 6 eager to provide that insight and perspective to these
- 7 proceedings. Thank you. (ABORIGINAL LANGUAGE SPOKEN)
- 8 THE CHAIRPERSON: Thank you, Mr.
- 9 Anderson. Just you mentioned you have had discussions
- 10 with Mr. Williams with respect to a common submission
- 11 and so on, common approach.
- 12 Have you had discussions with the other
- 13 First Nations applicants for Intervenor status? I'm
- 14 thinking, for example, of Kaweechiwasik, and also Pimi
- 15 -- Pimicikamak.
- 16 MR. MICHAEL ANDERSON: With respect to
- 17 Kaweechiwasik and Inninuwuk, yes, we have spoken with
- 18 them. That is a -- a community-based organization.
- 19 Essentially, it's the Elders group from York Landing,
- 20 Manitoba, and they have their own perspective that they
- 21 wished to bring before them.
- I don't see Mr. -- Elder Saunders in the
- 23 room, former Chief of York Factory, but I understand
- 24 that they're very keen and they've contacted us for
- 25 information regarding the proceeding and for our

- 1 insights on what -- what their involvement might
- 2 entail. I'm advised, as of last evening, that they're
- 3 extremely enthusiastic about participating, and very
- 4 much looking forward to participating.
- 5 Although I hadn't been previously
- 6 requested to speak on their behalf regarding costs, I
- 7 make the same observation for them, that the Elder
- 8 evidence, traditional knowledge, and so forth that
- 9 might be brought to -- before this Board through their
- 10 status as an Intervenor would be unfundable under --
- 11 not cost-recoverable under the Board's current rules,
- 12 not for the Elders themselves or for any individuals in
- 13 the community that are affiliated with the
- 14 Kaweechiwasik and Inninuwuk.
- So I -- I just leave with that, that
- 16 they will then be retaining counsel and other experts,
- 17 but the -- as -- as I understand it, what they -- what
- 18 Kaweechiwasik and Inninuwuk is keen to bring before
- 19 this Board is their own perspective, which they will be
- 20 substantially adver -- unable to do without, of course,
- 21 the costs -- without a cost-recovery of their direct
- 22 costs in doing so.
- But we have spoken with them about
- 24 common interests, to answer your question, yes. In
- 25 respect of the prospective Intervenor Pimicikamak

- 1 Okimawin, no, we have not spoken with them, but they
- 2 are part of the MKO family. But as I said earlier, I
- 3 would expect Pimicikamak Okimawin to speak in its own
- 4 voice before this proceeding and lead its own evidence
- 5 in its own manner.
- 6 And to the extent that we would be able
- 7 to collaborate on common evidence, we can and will
- 8 explore that upon their award of Intervenor status, but
- 9 to this day we haven't spoken with them yet, no, but we
- 10 are clearly in a position to do so readily.
- 11 THE CHAIRPERSON: Thank you very much,
- 12 Mr. Anderson. I -- that's all the questions from the
- 13 panel. We appreciate it --
- MR. MICHAEL ANDERSON: You're welcome,
- 15 Mr. Chair. Thank you.
- 16 THE CHAIRPERSON: -- appreciate your
- 17 presence here today.
- MR. MICHAEL ANDERSON: And thank you,
- 19 Mr. Peters, for allowing me to borrow a corner of your
- 20 table here.
- 21 THE CHAIRPERSON: I now call on Ms.
- 22 Saunders to speak on behalf of the Manitoba Metis
- 23 Federation. Ms. Saunders, please.

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- 1 APPLICATION FOR INTERVENOR STATUS BY MMF:
- MS. JESSICA SAUNDERS: Good morning,
- 3 Mr. Chair, Board member Soldier, counsel, Public
- 4 Utilities Board staff, and all other representatives.
- 5 My name is Jessica Saunders. I'm legal counsel to the
- 6 Manitoba Metis Federation, and I have -- I'm new to
- 7 this position, holding it since last Wednesday, and so
- 8 luckily I'm accompanied today by Ms. Marci Riel of the
- 9 Manitoba Metis Federation. She's currently the MMF-
- 10 Hydro liaison, so it's -- it's a pleasure having her
- 11 here.
- I can also advise that it is anticipated
- 13 that we will also be assisted by Mr. Jason Madden. He
- 14 was counsel to the Manitoba Metis Federation in the
- 15 Clean Environment Commission on Bipole 3 and on
- 16 Keeyask. So of course while our -- our written
- 17 Intervenor request form and my oral submissions today
- 18 were prepared of course on a very preliminary overview
- 19 of the MMF's view of its role in this process, my
- 20 comments, both in the written and in my oral
- 21 submissions, may be subject to further comments to --
- 22 to follow from Mr. Madden.
- I can speak to the -- the -- I guess the
- 24 procedural matters. While I would require further
- 25 discussions with my client with respect to the -- the

- 1 schedule, as well as the technical conferences, I can
- 2 indicate that what we've heard so far does -- does make
- 3 sense, based on the common -- the discussions I've
- 4 already had with the Manitoba Metis Federation.
- 5 We agree that the -- that the schedule
- 6 proposed today by the other Intervenors would be most
- 7 be -- beneficial for all Intervenors in order to review
- 8 the independent expert evidence before submitting the -
- 9 the following evidence. We also think that this
- 10 would assist in the Intervenors' task in avoiding
- 11 possible duplication, consistent with the terms of
- 12 reference.
- And with respect to the technical
- 14 meetings, having been new to the process and -- and
- 15 hearing the comments with respect to whether this --
- 16 these conferences will include higher-level or kind of
- 17 lower-level understandings, I'm open to -- to
- 18 attending, whether it be both, in order to fully inform
- 19 myself. And I will ensure that my clients will receive
- 20 the benefit of any knowledge and -- and discussions
- 21 that are held at that level so that we're -- we're at
- 22 all times up to speed on all issues that we're going to
- 23 be required to know.
- 24 So with that I can also comment on the
- 25 terms of reference. I heard the comments spoken to

- 1 earlier by Mr. Williams. Regarding the terms of
- 2 reference, the MMF will require further time to
- 3 consider any issues that it may have. And in that
- 4 regard, I would anticipate that the MMF would arrange
- 5 for a meeting, as you've suggested, with the Province
- 6 of Manitoba in order to address those concerns.
- 7 So with that, mindful of the time, I
- 8 will briefly take you through some of the highlights of
- 9 our Intervenor request form and discuss further reasons
- 10 why the Manitoba Metis Federation should be granted
- 11 Intervenor status in this review.
- 12 You have our comments regarding the
- 13 introduction to the Manitoba Metis Federation, that the
- 14 Manitoba Metis Federation is the democratic and self-
- 15 govern -- governing representative body of the Manitoba
- 16 Metis community.
- 17 The Manitoba Metis community is
- 18 comprised of a number of rights-bearing communities
- 19 throughout Manitoba that possess constitutionally
- 20 protected rights. These rights are exercised by
- 21 individual members of the Manitoba Metis community but
- 22 are held by the collective Manitoba Metis community.
- The exercise of these rights, in
- 24 accordance with the laws and regulations that's set out
- 25 by the Manitoba Metis Federation and the province, are

- 1 not limited specifically to certain geographic areas
- 2 but rather are exercised province-wide.
- 3 The Manitoba Metis Federation structure
- 4 at the local, regional, and provincial levels was
- 5 explained in our application. And to add further to
- 6 that, I would only add that the Manitoba Metis
- 7 Federation reports to its members regularly throughout
- 8 the year and does so through various means, one (1) of
- 9 which is the annual general assembly at which over
- 10 three thousand (3,000) Metis come together from across
- 11 the province, including elected representatives of the
- 12 Manitoba Metis Federation.
- 13 And I think it's important to note that,
- 14 while there are many levels of MMF representation at
- 15 the local, regional, and provincial levels involved in
- 16 any particular matter, the annual general assembly of
- 17 the Manitoba Metis Federation in 2007 passed a
- 18 resolution called Resolution 8, which particularly sets
- 19 out a process for the MMF's engagement in discussions
- 20 with government, industry, and others regarding the
- 21 interests and rights of the Manitoba Metis community.
- 22 As a result of the MMF's engagement in
- 23 so many different projects the MMF has organized in
- 24 order to ensure that it's able to fully participate in
- 25 a way that allows for the effective representation of

- 1 the Manitoba Metis community.
- 2 If granted Intervenor status, the MMF
- 3 intends to provide further information on Resolution 8
- 4 and developments that have occurred since it passed,
- 5 and to further demonstrate the importance of the
- 6 process involved in Resolution 8. Take, for instance,
- 7 projects involved in this preferred proposed
- 8 development plan. If MMF were to discuss with Hydro
- 9 the completion of an impact assessment on the Manitoba
- 10 Metis community with respect to the pre -- preferred
- 11 proposed development plan, Resolution 8 would guide
- 12 that participation of the MMF in -- in those type of
- 13 discussions.
- 14 And it's an internal process that, among
- 15 other things, sets out how representation information
- 16 sharing will occur in projects that impact the Manitoba
- 17 Metis Federation at the local, regional, and provincial
- 18 level.
- 19 Regarding the MMF's involvement in
- 20 processes such as this, involving the review of Hydro's
- 21 projects, the MMF is relatively new to this process yet
- 22 has contributed greatly. The Manitoba Metis Federation
- 23 participated as an Intervenor, as I indicated
- 24 previously, in the clean environment commission on
- 25 Bipole 3 and is also participating as an Intervenor in

- 1 the clean environment commission on Keeyask.
- 2 It is anticipated that much of the
- 3 material provided -- prepared internally by the
- 4 Manitoba Metis Federation for those interventions will
- 5 inform much of our work and our preparation as an
- 6 Intervenor in these proceedings.
- 7 And I would further like to note that,
- 8 in his evidence before the CAC on Bipole 3, President
- 9 Chartrand expressed the view, and I'm paraphrasing,
- 10 that the Manitoba Metis Federation is not opposed to
- 11 hydro-electric development and understands the need to
- 12 take advantage of development opportunities. However,
- 13 such development needs to account for the impacts to
- 14 the Metis and create opportunities not only for
- 15 Manitoba Hydro and the rest of the province, but also
- 16 for the Metis.
- 17 To the extent that the members of the
- 18 Manitoba Metis Federation are affected by the outcome
- 19 of the NFAT, you have our submissions regarding the
- 20 concerns of the Manitoba Metis Federation with respect
- 21 to the exercise of the -- the rights of the Metis in
- 22 the proposed development areas.
- 23 And I should emphasize that the rights
- 24 of the Metis must be upheld and protected in any
- 25 development that will impact the exercise of those

- 1 rights by the Manitoba Metis community in development
- 2 areas and throughout Manitoba. The MMF, as the
- 3 representative government of the Manitoba Metis
- 4 community, is the only entity that is in a position to
- 5 inform the Public Utilities Board in considering the
- 6 rights and interests of the Manitoba Metis community.
- 7 Regarding issues of specific concern to
- 8 the Manitoba Metis Federation, our Intervenor request
- 9 form indicated that, if granted Intervenor status, the
- 10 MMF intends to participate in order to advocate for the
- 11 protection of the rights of the Metis community in all
- 12 areas of section 2 of the terms of reference, however,
- 13 with particular regard for items F through 'J'. And of
- 14 specific concern to the MMF is item H, the
- 15 socioeconomic impacts and benefits of the plan and
- 16 alternatives to Northern and Aboriginal communities.
- 17 Perhaps if not as clearly set out in our
- 18 Intervenor request form, I will emphasize it here again
- 19 that the -- of utmost concern to the Manitoba Metis
- 20 Federation is ensuring that there is a comprehensive
- 21 assessment as to the -- how the proposed development
- 22 plan will impact the Metis. It is the MMF's position
- 23 that this has not yet been done.
- The MMF would have difficulty
- 25 considering alternatives in a complete comparison of

114 the proposed development plan if the Metis are not in

- 2 some way included in the proposed development plan to
- 3 begin with. And I hear the comments of -- of Mr.
- 4 Wojczynski -- pardon me if it's -- it's the incorrect
- 5 pronunciation --
- 6 MR. ED WOJCZYNSKI: That's good.
- 7 MS. JESSICA SAUNDERS: -- okay --
- 8 regarding the -- the presentation at slide 15, wherein
- 9 they provide their review of the terms of reference,
- 10 that this is not to be a -- a review of the -- the
- 11 assessment of the impacts, but -- but to be a
- 12 comparison. But in the MMF's perspective, there --
- 13 there is some unfinished work that -- that has to be
- 14 done with respect to those impacts to the Metis.
- 15 And how we currently have structured our
- 16 evidence in this proceeding is to focus on having our -
- 17 our experts bring that evidence on how the -- the
- 18 impacts of the Metis will be felt and then provide a
- 19 comparison. So to the extent that we're able to work
- 20 together in order to address those -- those issues of
- 21 the impacts, we -- we intend that we will hopefully be
- 22 able to have those discussion with Hydro and -- and
- 23 narrow our perspective and our -- our witnesses pers --
- 24 our -- our witnesses' presentation of our view to a
- 25 comparison.

115 And so I would, in order to further 1 demonstrate this point, refer to the letter just recently of May 13th, from the Public Utilities Board 3 to Ms. Ramage on May 13th, that asks at -- that asks at bullet 10 on page 2: 6 "What worker research has been done, or is planned to be done, by Hydro on items listed in the terms of reference, including 'G', the 9 10 socioeconomic impacts on Northern and 11 Aboriginal communities?" 12 The question posed, in our view, to --13 by the Public Utilities Board contemplates that Hydro still may be in the process of planning to complete 14 15 work. To the extent that Hydro will be ensuring such work is completed with respect to the Metis, as I indicated earlier, the MMF is willing to discuss this 17 18 matter further to ensure that there is a full proposed 19 preferred development plan, and alternatives thereto, that will be inclusive of the Metis. 21 This, in the MMF's view, will ensure that we are able to fully contribute to this process 22 23 and contribute in assisting the Public Utilities Board

in formulating recommendations in its report to the

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Province of Manitoba.

- 1 You have our written submission
- 2 regarding our -- our witnesses. Again, to emphasize,
- 3 that view that a comprehensive assessment would be
- 4 required, and that depending on our ability to -- to do
- 5 that, the testimony of our witnesses could then be
- 6 revised and -- and re-looked at as we proceed in this
- 7 process.
- 8 Currently, the MMF intends to call
- 9 President David Chartrand; the vice president of the
- 10 Thompson region, Julyda Lagimodiere; and MMF's Minister
- 11 of Hydro, Jack Park, to provide evidence on, among
- 12 other things, the Metis way of life, traditional land
- 13 use and knowledge, the role of the MMF in advocating
- 14 for the rights of the Metis, and relations between the
- 15 Manitoba Metis Federation and Hydro, as well as impacts
- 16 to the Metis community in the proposed development
- 17 areas.
- 18 We also intend to call Ms. Pat Larcome
- 19 (phonetic), of Cimbian Consultants (phonetic), who
- 20 assisted the MMF in the CEC on Bipole 3. It is
- 21 intended that she will provide evidence on the effects
- 22 of the proposed development plan on Metis use and way
- 23 of life in the proposed development areas and assist
- 24 the MMF in preparing its evidence and examining the
- 25 evidence of the Applicant and other Intervenors.

- 1 The MMF also intends to retain MCES
- 2 (sic), Inc., Management and Solutions in Environmental
- 3 Sciences, to undertake an analysis and critique of the
- 4 preferred proposed development plans, socioeconomic
- 5 impact assessment, particularly as it relates to the
- 6 Manitoba Metis community.
- 7 As well, the MMF will, having reviewed
- 8 the -- the proposed development plan by Hydro,
- 9 undertake a process to review the MMF's view and
- 10 whether or not more witnesses need to be proposed,
- 11 whether some need to be removed, or -- or the -- the
- 12 subject matter of those witnesses' testimony needs to
- 13 be revised.
- 14 We will also provide CVs for all
- 15 proposed witnesses as -- as soon as available. And
- 16 with respect to collaboration, you have our -- our
- 17 points, in that the -- the Manitoba Metis Federation is
- 18 prepared to collaborate with any and all parties who we
- 19 can find some common ground with.
- 20 We have had very preliminary discussions
- 21 with Mr. Williams. And we anticipate that after this
- 22 conference, pre-hearing conference, we will be speaking
- 23 with other Intervenors in order to determine if there
- 24 is common ground on other areas in Section 2 of the
- 25 term of re -- terms of reference.

118 And just a brief comment on -- on the 1 MMF's -- the requirements -- the -- the four (4) requirements that you spoke of, Mr. Chair, in your 3 introductory comments. It is the MMF's position that we have a significant contribution to make with respect to the issues before the Public Utilities Board. 7 We will respect this process and cooperate, as I indicated, with other Intervenors and other parties in order to avoid duplication. And we will advance our client's position very responsibly. 10 11 We also have insuffi -- insufficient 12 resources in order to fully advance our case. And so, 13 having reviewed the rules and hearing that submissions are -- are normally made at the end of this process and 14 15 -- and receiving your draft schedule, and to see that, 16 you will -- you may hear from us in -- in August and -and have a budget submitted at that time. 17 We look 18 forward to the opportunity to do so. And we will 19 organize ourselves accordingly to ensure that we have everything charted out and that we can meet those deadlines. 21 22 And, as well, we intend to bring 23 evidence regarding the substantial outcome of -- of

this review to the Manitoba Metis Federation. And on

the -- the air -- the population that the -- the MMF

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- 1 represents and how that population will be also
- 2 substantially impacted by this review.
- I believe that, subject to any questions
- 4 you may have, that concludes my submission.
- 5 THE CHAIRPERSON: I do have a general
- 6 question in terms of the numbers of communities that
- 7 are members of, or least active in, the MMF.
- MS. JESSICA SAUNDERS: M-hm.
- 9 THE CHAIRPERSON: How many of them are
- 10 located in northern Manitoba, just -- just for my
- 11 personal information?
- 12 MS. JESSICA SAUNDERS: yes, the
- 13 Thompson region, I believe -- sixteen (16), okay.
- 14 There's -- there's a hundred and forty (140) locals so
- 15 far throughout the province, approximately. And so we
- 16 believe that there's approximately sixteen (16) locals
- 17 in the Thompson region.
- And so we've -- we know that there --
- 19 there is a substantial Metis community in the Gillam
- 20 areas and in the proposed development areas. And so
- 21 our -- our evidence in -- in proceeding before you
- 22 would be to further define those substantial in --
- 23 interests and -- and the numbers and -- and the -- the
- 24 actual impacts to those communities in -- in order to -
- 25 to hopefully assist you further in understanding that

- 1 view.
- THE CHAIRPERSON: That's all the
- 3 questions that the panel has. Thank you very much for
- 4 your comments today and your submission. So --
- 5 MS. JESSICA SAUNDERS: Thank you.
- THE CHAIRPERSON: -- we'll move on to
- 7 the next party that is seeking Intervenor status. I
- 8 hope I have got this pronounced correctly. This is
- 9 Kaweechiwasik -- pardon me, Kaweechiwasik. I still
- 10 haven't got it right, so I apologize.
- 11 I'll call on Mr. Saunders. Is it Mr.
- 12 Saunders. Oh, Ms. Saunders. Oh, he's not here.
- MR. BOB PETERS: I believe Mr. Anderson
- 14 had indicated that he did not note former Chief
- 15 Saunders in the hearing room, and I'm not familiar with
- 16 him. So I -- he hasn't identified himself to me, so
- 17 I'm assuming he's not present at this time. And no one
- 18 else is here on behalf of the York Landing people, KI,
- 19 as I have abbreviated them.
- 20 So I think we will best have to then
- 21 turn -- well, Mr. Anderson has a comment.
- 22 MR. MICHAEL ANDERSON: Again, I -- Mr.
- 23 Chair, and thank you very much, Mr. Peters, I -- I
- 24 wasn't asked to speak on behalf of Kaweechiwasik
- 25 Inninuwuk. But I had also, just tie back to my earlier

- 1 co -- comment about the award of costs, they're based
- 2 in York Landing, Manitoba. And none of the persons
- 3 presently working on the filing of the submission have
- 4 the resources, I understand, to have travelled here
- 5 today. So I just make that one (1) small comment. But
- 6 their interest is, as I indicated, they're quite
- 7 excited about the prospect of being -- and hope for
- 8 being granted Intervenor status. Thank you.
- 9 MR. BOB PETERS: With that, Mr.
- 10 Chairman, I might suggest that we would turn to Dr.
- 11 Kulchyski, on behalf of the Manitoba Public Interest
- 12 Research Group, if he's prepared to provide the Board
- 13 with some brief information as well. Thank you.
- 14 MR. BYRON WILLIAMS: Mr. Peters, if I
- 15 could just interrupt, just further to the Chair's
- 16 question. I -- I believe I'm permitted to say this,
- 17 that -- that I am aware that the Elders from York
- 18 Factory have made some inquiry -- inquiries about legal
- 19 counsel. And -- and, certainly, we've provided a
- 20 potential list to them of -- of legal counsel that they
- 21 -- they may -- may consult. So just for the panel's
- 22 information.
- THE CHAIRPERSON: Thank you, Mr.
- 24 Anderson and Mr. Williams. And over to you, Dr. Kul --
- 25 Kulchyski. Have I pronounced that correctly?

122 1 DR. PETER KULCHYSKI: That's right, thanks. 3 THE CHAIRPERSON: Welcome. APPLICATION FOR INTERVENOR STATUS BY MPIRG: 6 DR. PETER KULCHYSKI: Thank you. Well, this is the -- the first time I've been involved in this process, so I don't have that long of a history with you. But I can say I attended residential school in Cranberry Portage, Manitoba, in Northern Manitoba as 10 a non-Aboriginal person in the 1970s, when discussions 11 about the flooding of South Indian Lake were right before us. 13 14 And I have basically spent my career 15 travelling in Northern communities and studying 16 resource development issues. And I'm now teaching in Native studies. So since Mr. Wojczynski talked about 17 18 the -- the twenty (20) year background, I thought I'd 19 talk a little bit about the thirty-five (35) years. And, of course, people living in the affected 21 communities have been living with this all their lives. 22 So all of our expertise and interest, in a certain 23 sense, pales in comparison. Well, basically, what I've brought 24 before you is a proposal of a number of quite senior,

- 1 prominent, university based researchers, mostly full
- 2 professors. I, myself, have been studying and working
- 3 around hydro issues and have given testimony before the
- 4 Clean Environment Commission on the Wuskwatim process
- 5 and am involved in the -- the current Keeyask hearings.
- But I thought that there are a number of
- 7 people I knew at the university who are experts in the
- 8 field, and haven't turned their attention to hydro
- 9 issues. And some of them are recent to the Province of
- 10 Manitoba, and others have been here for a while but
- 11 have -- have been working on other things. And I
- 12 thought their perspective would be very interest --
- 13 interesting in informing public debate around these
- 14 issues.
- So I put together a proposal. And
- 16 because I don't -- sometimes I'm uncomfortable with the
- 17 kind of bloodless way we talk about these things. You
- 18 know, I travelled last spring to Tataskweyak, where
- 19 there were eight (8) houses that were experiencing E.
- 20 coli. And I was living with local people in the
- 21 community, and the picture was not very pleasant.
- 22 And so I thought, with the professors,
- 23 we would put together a team of people who are
- 24 independent, who aren't working for the authorities in
- 25 different communities necessarily, and who've been, you

- 1 know, living with the issue for a long time, to get
- 2 their perspective directly and have them meet with and
- 3 talk with people who are experts in the fields and can,
- 4 you know, see how to best make use of the knowledge
- 5 they would bring.
- 6 So we have a group of people on our list
- 7 who are from the communities, and we have a group of
- 8 people who are based at the University of Manitoba. In
- 9 -- in other circumstances, many of us might be called
- 10 as expert witnesses. But in fact, I think we would
- 11 prefer to have Intervenor status, so we'll have the
- 12 chance to question other people and, you know,
- 13 participate more fully in the process and bring our
- 14 expertise to bear.
- I should mention, because I rushed to
- 16 put this together, Elizabeth Comack's name is spelled
- 17 without an 'R', and so it's -- even though I've worked
- 18 with her for seven (7) or eight (8) years, somehow I
- 19 got it wrong. So I apologize for that. And we also
- 20 have an Elder who confirmed, Michael Garson, Sr., from
- 21 Tataskweyak, who also had been wanting to be involved
- 22 and just got to me about five (5) minutes after I sent
- 23 off the email. So if he could be added to the list of
- 24 community members.
- 25 I don't think we will need substantial

- 1 costs. Most of us work on a pro bono basis. We might
- 2 need some small funding for expenses for meeting and
- 3 doing research, but we're not really looking at this as
- 4 a, you know, as a way of developing our organization or
- 5 any such thing.
- 6 Our organization is as new as Ms.
- 7 Saunders is to the Manitoba Metis Federation. We have
- 8 been in talks for about a year about -- and the Public
- 9 Utilities Board called, sort of gave us a reason to
- 10 think about, well, this might be an occasion for us to
- 11 pull our expertise together and actually start
- 12 something. So we hope the organization would exist
- 13 after this and move on to other matters, but ul -- with
- 14 a long-standing interest, I think, in all of the public
- 15 debates that will be engaged in around Manitoba Hydro.
- In the proposal, I didn't make it as
- 17 clear, but I think we would be specifically interested
- 18 in -- on your terms of reference 2-H, 2-I, and 2-J.
- 19 And all of our Intervenors would probably speak to
- 20 those issues.
- We have a couple of community members
- 22 who are here from Pimicikamak who's the community are
- 23 Inninuwuk who will also be presenting on their own
- 24 behalf. Both Tommy Munias (phonetic) and Eugene
- 25 Mercredi (phonetic) are on the list that you have, and

- 1 they -- they're here today. They're both from
- 2 Pimicikamak. But we have people also from
- 3 Nisichawayasihk, for Tataskweyak, and from Fox Lake at
- 4 the moment.
- 5 I would say we would -- certainly would
- 6 not want to have our representation precede any of
- 7 those, of the indigenous groups that are -- are coming
- 8 before you. We don't want to take funding, draw
- 9 funding away from the voice of the indigenous
- 10 communities directly. But we do offer you and
- 11 opportunity at relatively little or almost no cost to
- 12 get some very serious attention by some quite prominent
- 13 academics.
- 14 I -- I might mention on the list one (1)
- 15 person, Alan Freeman (phonetic). He happens to have
- 16 moved to Manitoba. He's a former senior economist with
- 17 the Greater London Council, so he brings some sort of
- 18 global economic perspective. And he's not formally
- 19 affiliated with the University of Manitoba, but he's
- 20 living in Manitoba and interested in getting engaged in
- 21 public debate in Manitoba, and so I thought his input
- 22 would be valuable.
- 23 I think that those are -- we likely
- 24 won't have interest in -- in the confidentially
- 25 commercially sensitive materials. I don't think that

- 1 necessarily will inform the kind of analysis we would
- 2 do. We would tend to probably be a little more
- 3 comparative, looking outside the jurisdiction when it
- 4 comes to, for example, impact and benefit agreements
- 5 with indigenous communities. That's -- we have some
- 6 expertise from outside -- from research from outside
- 7 the province and looking sort of at the big picture
- 8 communitively, in some senses, as well, but certainly
- 9 where these particular projects fit in within that.
- 10 And we would, you know, stick as closely
- 11 to your terms of reference, be as cooperative as we
- 12 possibly can, and trying to be as constructive as we
- 13 possibly can. I think that's my thing.
- 14 THE CHAIRPERSON: Dr. Kulchyski, I
- 15 guess the one (1) observation I would make, just a
- 16 question, not an observation, you know, Intervenor
- 17 status versus just making a presentation to the panel,
- 18 have you considered the other option?
- DR. PETER KULCHYSKI: Yeah. And, I
- 20 mean, I quess I, but also some of the other members of
- 21 our group, are interested in being able to participate
- 22 more actively, so being able to ask some questions
- 23 based upon the knowledge that we have and, you know, I
- 24 guess, adding into the -- the cross-examination mix and
- 25 participating more fully in the process.

128 If we're not Intervenors, then some of 1 us will likely come along as presenters. But -- but I think we could be more valuable and engage ourselves 3 more if -- if we are Intervenors. 5 I should also say I had put on the form that we hadn't -- we haven't had any discussions with any of the other groups. I am meeting with the -- the 7 people from York Landing. And we would be happy to meet and collaborate with other groups and make sure that we're not significantly overlapping, and/or maybe 10 some of our expertise will be useful to those groups in 11 12 some ways. 13 So we're certainly prepared and happy to 14 meet with anyone who wants to talk with us and share 15 information. 16 17 (BRIEF PAUSE) 18 THE CHAIRPERSON: 19 Thank you very much for your comments. According to my schedule -- go 21 ahead, Mr. Peters. 22 MR. BOB PETERS: Yes, thank you, Mr. 23 Chairman, for allowing me to interject at this point. 24 In light of the time commitments that one (1) of Manitoba Hydro's counsel have, I wonder if this would

129 not be an opportunity to hear from her in respect of the applications made so far. And then that could be followed by a short recess before we finish with the --3 the remaining numbers who are still to be heard. 5 THE CHAIRPERSON: Ms. Ramage...? 6 REPLY BY MANITOBA HYDRO TO REQUESTS FOR INTERVENOR STATUS: 9 MR. PATTI RAMAGE: Yes, thank you. And 10 thank you for that accommodation, Mr. Peters. To explain, I have a commitment this afternoon that was 11 12 made long before this date was set. And Ms. Boyd and I 13 had divided up reading the various -- and analyzing the 14 various Intervenors, so it won't necessarily the ones 15 come so far, but we've got through the ones that I was 16 assigned. 17 So with your consent, I will just 18 provide Manitoba Hydro's comments only on the 19 intervention applications. Ms. Boyd will deal with any that I -- the ones that I don't deal with. But she

So the first one I would like to provide

will also deal with the timetable and the technical

24 comments on would be MKO's. If we could turn to that.

25

21

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conference.

130 1 (BRIEF PAUSE) 2 Manitoba Hydro 3 MS. PATTI RAMAGE: appreciates MKO has been a -- an active participant in its GRAs for as long as I've been involved in them. that's -- it at least goes back twenty (20) years. And I think Mr. Anderson would say he goes back further 7 than that. And so we're well aware of MKO's participation. 10 We -- we do have concerns with the 11 materials as filed, and I will just run through them 12 briefly. And if we look to, for example, box 12 of 13 what MKO is proposing to be part of its intervention, 14 so -- so these are -- are scope issues, per se. 15 example, in box 12, the concerns identified by MKO is the alignment of the preferred development plan with 16 treaty and other rights. 17 18 There's nothing in the terms of 19 reference that ask this Board to comment to the government on treaty rights or water rights or anything 21 of that nature. What is being raised, I think, might be characterized as a section 35 consultation. 22 23 might be matters received in the environmental process, 24 but they wouldn't be matters that would be dealt with 25 in an NFAT. So -- so we are concerned in terms of the

- 1 scope of MKO's proposed intervention.
- 2 Again, in box 13, MKO indicates it will
- 3 seek conditions to be placed on the PUB's approval of
- 4 any plan. And I think it's just worth noting that the
- 5 terms of reference, as you indicated, Mr. Chairman,
- 6 this morning, ask the PUB to make a recommendation.
- 7 There are no approvals being granted out of this
- 8 process, and that's a significant distinction.
- 9 And when I look down the list of the --
- 10 the items in box 13, when I review those items, it's
- 11 only the last one that actually falls within the scope
- 12 of the NFAT as described in the terms of reference.
- 13 Tho -- those items above, such as treaty rights,
- 14 they're out of scope. Implementation of treaties do
- 15 not have anything to do with this review. The
- 16 resolution of outstanding claims, I would suggest
- 17 that's a Northern Flood Agreement matter, maybe a
- 18 Treaty matter, but again they don't belong in the NFAT.
- 19 The environmental review and assessment
- 20 of the plan falls directly in the bailiwick of the CEC.
- 21 There is reference to it here, but this -- our view --
- 22 it's a macro. We're -- we're not trying to repeat what
- 23 the CEC is doing. I think the terms of reference have
- 24 attempted to task responsibilities to two (2)
- 25 tribunals. I don't believe there's any intention that

- 1 both tribunals will be reviewing the same type of
- 2 materials.
- 3 And dealing with that last point, some
- 4 of those, but not all, but some are what we are hear to
- 5 discuss. Socioeconomic benefits will be reviewed at --
- 6 at a -- at an appropriate level; revenue sharing,
- 7 however, will not be reviewed. That's a matter that is
- 8 part of the business arrangement between Manitoba Hydro
- 9 and its partners, and it is expressly out of scope.
- 10 So Manitoba Hydro isn't suggesting MKO
- 11 not receive Intervenor status, but Manitoba Hydro is
- 12 suggesting that the Board provide a very clear
- 13 direction, in terms of the very broad scope that MKO is
- 14 suggesting its intervention will be based on, and to
- 15 narrow that scope to what is in the terms of reference.
- 16 In general, Manitoba Hydro supports the
- 17 concept of an umbrella organization representing groups
- 18 with a common interest, rather than multiple individual
- 19 groups each advancing their own intervention, each
- 20 bringing witnesses, each bringing -- doing cross-
- 21 examinations. So I'm not -- we would support MKO's
- 22 participation, and in fact, as I go on, you'll see that
- 23 we believe that other parties should be -- should join
- 24 with MKO and -- and mount a joint intervention. So
- 25 those are my comments with respect to MKO.

- 1 With respect to -- the MMF is -- is
- 2 another one that I had in my area of responsibility
- 3 here. And if we turn to that -- to the written
- 4 application, I'd -- if I could direct your attention to
- 5 number 11 of the MMF's application on the -- the full
- 6 page.
- 7 And I think we heard Ms. Saunders say it
- 8 today, that -- that MMF is looking for a comprehensive
- 9 assessment as to how the development plan will affect
- 10 the Metis. And I think they're looking -- I think this
- 11 application, at least as I read number 11, for example,
- 12 it speaks to hunting, fishing, trapping, and the use of
- 13 water as rights protected, as Aboriginal rights under
- 14 the Constitution.
- 15 I would submit the NFAT isn't about
- 16 resource allocation. Resource allocation is dealt with
- 17 under the -- either the Environment Act by the CEC or
- 18 by the Water Power Act, which is dealt with directly by
- 19 the government. But that has not been part of the
- 20 terms of reference that have been -- that have directed
- 21 this process.
- There are forums to deal with the MMF's
- 23 concerns, and this project won't go forward until the
- 24 Environmental Act and Water Power Act approvals are
- 25 obtained. This isn't the place to -- for these

- 1 concerns, and they are properly, in our view, on the
- 2 environmental side of the equation. And I understand
- 3 the MMF is an active participant on that side of the
- 4 equation.
- 5 I think the point is really drawn home
- 6 by the list of witnesses that the MMF has proposed.
- 7 And if you turn to the second-last page of their
- 8 application, we see the MMF is planning to bring three
- 9 (3) witnesses: President Chartrand, Ms. Lagimodiere,
- 10 and Mr. Parks, all members of the MMF, to speak to the
- 11 relationship between Manitoba Hydro and the MMF, and
- 12 the concerns in the development area. They also intend
- 13 to call evidence with respect to Metis traditional
- 14 knowledge and the Metis way of life.
- These are matters that are being
- 16 considered in the CEC process, and, as I said, the MMF
- 17 is an Intervenor in that process. If there's any doubt
- 18 that the MMF's concerns are being dealt with in that
- 19 process, I'd suggest looking at the application for
- 20 participant funding in the Keeyask CEC process.
- 21 The -- their application was headed --
- 22 and we can provide a copy if the Board likes, but it's
- 23 headed, "Evidence in Submission on Metis Traditional
- 24 Knowledge and Metis Way of Life." They have been
- 25 accepted as a participant in that process.

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135
1
                   The witness, Ms. Larcombe, which the MMF
   is proposing to call -- and here I would direct your
   attention to the last paragraph of that -- of the
3
   second-last page:
                      "Ms. Larcombe is to provide evidence
5
                      on a traditional land use and
 6
                      knowledge study."
                   And if -- if I could -- for a moment, if
   you would read that -- if we go to -- I'm just looking
10
   at the page.
11
                      "In the CEC process, Ms. Larcombe
12
                      [and I'm quoting] will be retained to
13
                      be part of an expert panel put
14
                      forward by the MMF on the effects of
15
                      the proposed project on Metis use and
16
                      way of life in the study area.
17
                      Specifically, Ms. Larcombe is
18
                      anticipated to present on the results
19
                      of the MMF's traditional knowledge
20
                      and land use on the project."
21
                   It certainly appears that the MMF is
22
   pros -- proposing to be -- present the same evidence to
23
   the PUB, and that's already part of the CEC process.
24
   If you look at the last page, the first full paragraph,
25
   and that's the one that deals with providing assistance
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to legal counsel, and if you would just take a moment
   and read through that paragraph.
3
                   And if you have, I'm going to read
   what's been proposed at the CEC for evidence, and if
   you could follow along. And this is the CEC proposal:
 6
                      "Ms. Larcombe will also provide
                      assistance to MMF legal counsel, as
                      required, throughout the CEC hearing
9
                      process in order to prepare for
10
                      effective cross-examination of
11
                      Manitoba Hydro's evidence on
12
                      Aboriginal traditional use generally
13
                      and Metis use specifically. Further,
14
                      she will assist in developing the
15
                      MMF's submissions with respect to
16
                      suggested mitigation measures,
17
                      monitoring, et cetera. If the
18
                      project is ultimately approved."
19
                   Okay. The other witness that the MMF
    intends to call is a consulting firm called ME -- MSES.
21
   And they refer to that in the second paragraph on that
22
   last page. And if you take a moment to read that
23
   paragraph, I'm going to now read from the CEC
24
   application form, and if you would follow along. At
   CEC they had not yet determined the identity of their
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1	witness, but they discuss the evidence that they will.
2	And I think you'll you'll see a connection.
3	"The MMF will retain an expert to
4	undertake an assessment and critique
5	of the EIS's socioeconomic impact
6	assessment, as it relates to the
7	Metis community and Aboriginal
8	peoples in the local and regional
9	study area that are not partners in
10	the project.
11	This will involve identifying the
12	demographics and characteristics of
13	non-Keeyask partner Aboriginal
14	communities,\ and assessing whether
15	the socioeconomic methodology
16	employed by the Proponent is adequate
17	in order to assess impact on the
18	Metis community and other Aboriginal
19	peoples in the region."
20	Again, it appears to be the same
21	evidence. And I think we heard from Ms. Saunders this
22	morning that they were going to draw on that evidence.
23	And it's very clear that these are important issues to
24	the MMF. I'm in no way trying to discount them, but
25	this isn't the forum to to deal with those issues.

1 And -- and we -- we are counting on the

- 2 CEC to be dealing with those issues in an in-depth
- 3 manner. And I -- I do not believe the terms of
- 4 reference were intended to have parties go to one (1)
- 5 forum and then repeat that same evidence in a second
- 6 forum, and certainly at the same level of detail.
- 7 The intent in the NFAT process is to
- 8 look at socioeconomic benefits at a high level to the
- 9 Northern and Aboriginal communities generally, not to
- 10 specific groups. That, I would suggest, is a CEC
- 11 matter. I also understand that in the CEC process the
- 12 socioeconomic analysis that Manitoba Hydro has provided
- 13 presents an entire volume of materials. And that's not
- 14 something that we're proposing to do in this process.
- 15 Finally, the MMF did indicate it intends
- 16 to call a witness regarding the financial and economic
- 17 risks of the preferred development plan with respect to
- 18 the Manitoba Metis community. A review of financial
- 19 and economic risk is exactly why we are here. But I
- 20 fail to see how those risks impact the Metis in any
- 21 manner different from the rest of the province.
- The majority of what has been described
- 23 in this intervention is out of scope. It would not
- 24 seem unreasonable that the MMF be required to form a
- 25 coalition with other groups representing Manitoba

- 1 residential customers in order to advance their
- 2 concerns CAC, for example. It would reduce the
- 3 number of witnesses and the number of cross-
- 4 examinations and would facilitate getting through the
- 5 schedule in the time that's been allotted.
- I would add, as to concerns of parties,
- 7 generally with respect to having their voice heard,
- 8 Manitoba Hydro, even with a coalition, wouldn't object
- 9 to individual parties raising their own voice in final
- 10 submissions and making their own final submission.
- 11 It's the concern of getting, for example, if all
- 12 parties are approved, nine (9) sets of IRs and nine (9)
- 13 cross-examinations, and nine (9) different parties
- 14 submitting evidence when the interests do not
- 15 significantly differ from each other.
- 16 Those parties can, at the end of the
- 17 day, in Manitoba Hydro's view, each advance then their
- 18 own final argument if that's what they desire. But we
- 19 don't see it as an efficient process when we don't see
- 20 separate interests on the matters that are in the scope
- 21 of this hearing. So that's our -- our position on MMF.
- 22 Then I guess I -- I do want to comment -
- 23 I know -- I'm going to call them KI, is not here.
- 24 But they did make a -- a submission. And, again, if we
- 25 turn to that one, I think we have the same concerns

140 with KI's submission, or similar concerns. And I'd like you to turn to box 12 of that submission. 3 (BRIEF PAUSE) 5 6 MR. PATTI RAMAGE: And if we look at box 12, and we've all seen the terms of reference --7 and we've heard Mr. Wojczynksi this morning about what's going to be in Manitoba Hydro's file -- filing. And if we follow down line by line, there will be no 10 11 scientific studies in the NFAT. 12 There will be no studies related to the effects on the Lower Nelson or the Nelson River 13 estuary. There will be no scientific studies on the 14 15 engineering or design of the actual generating stations. The effects on caribou will not be dealt 16 with, nor will there be studies on the effects of Lake 17 18 Sturgeon. 19 Those are matters, the Sturgeon and the caribou, that are -- and the effects on Lower Nelson 21 are all being dealt with at the CEC. And again, I understand this group is participating at the CEC. And 22 those are matters that are in Manitoba Hydro's 24 environmental impact statement, and that's the core

25 document to the CEC hearing.

1 And so it appears to Manitoba Hydro that

- 2 the reason these -- this party has misunderstood the
- 3 purpose of the NFAT, which is really focussed on
- 4 economics and finance, and -- and that's the main goal.
- 5 And there's really nothing in here that suggests that's
- 6 what their interest is.
- 7 It -- they also discuss in box 12 at the
- 8 last point the individual or Abo -- Abor -- Aboriginal
- 9 interests. They want to test studies that will
- 10 negatively impact our rights and interests, and that's
- 11 also not what this panel has been empowered to do or
- 12 asked to make recommendations on to government.
- 13 Manitoba Hydro's position is that KI
- 14 might want to group with another group. And -- but an
- 15 intervention on this basis, if they have some matters,
- 16 I'm sure someone like Mr. Williams could provide
- 17 guidance on what is appropriate in the terms of
- 18 reference, or MKO, for that matter.
- 19 We have two (2) active participants
- 20 who've -- who've actively participated before this
- 21 Board before. And I think they could choose one (1) of
- 22 them to somehow group with. And again, if at the end
- 23 of the day they want to advance their final argument,
- 24 they can. But I -- I am very concerned about the idea
- 25 of nine (9) Intervenors being here.

142 Turning lastly now to the Manitoba 1 Public Interest Research Group, or this is the last one on my list. This is a group that has been in existence 3 for, according to the filing, one (1) month, and it has twelve (12) members. The NFAT is being conducted pursuant to the PUB processes and under its act and rules. Therefore, it's instructive to look at earlier 7 PUB experience and rulings regarding Intervenor 9 representation. 10 And here I turn to Order 136/07. And in 11 that case, the PUB rejected an Intervenor. And here 12 I'm quoting from page 10 of that order. 13 "Approving Intervenor status for an 14 individual representing only his or 15 her intere -- interest risks extra -extraordinary regulatory costs and 16 17 time commitments for the Board, 18 Manitoba Hydro, and other parties. 19 For -- for this and future hearings, 20 it's not considered to be in the 21 public interest." 22 The Board, in that case, suggested the 23 rejected Intervenor provide his specific issues to 24 another approved Intervenor for consideration. And 25 again, we appro -- we suggest perhaps an umbrella

- 1 organization, such as MKO. We -- we're suggesting --
- 2 or pre -- or, as -- as was mentioned during the
- 3 comments made by the applicant, a presenter role in
- 4 this hearing.
- 5 We're also suggesting that, on the basis
- 6 of the issues raised by the Manitoba Public Interest
- 7 Research Group in their -- in their application, on
- 8 page 2 of their application, in box 12, they set out
- 9 their specific concerns. Environmental and social
- 10 consequences is -- is the first one I see, and that's a
- 11 CEC matter.
- 12 Economic arrangements between First
- 13 Nations and Manitoba Hydro. The terms of reference
- 14 specifically exclude the business arrangement between
- 15 Manitoba Hydro and First Nations. The impact on
- 16 Aboriginal and treaty rights and concomitant cultural
- 17 impacts. Again, that's beyond the scope of the terms
- 18 of reference. Another was traditional knowledge and
- 19 traditional ecological knowledge in the planning and
- 20 management of projects. Again, traditional knowledge
- 21 and traditional ecological knowledge and -- and
- 22 information in -- in those areas are being dealt with
- 23 at the CEC process.
- Box 13, we see more of the same.
- 25 There's economic arrangements are referenced, and those

- 1 are expressly out of scope. Social and cultural
- 2 impacts and environmental impacts. And, again, those
- 3 belong, for any sort in-depth look, at the CEC. So for
- 4 this applicant, we would suggest either joining in with
- 5 another group just to offer assistance, or presenter
- 6 status.
- 7 And I think those are the ones that --
- 8 that I was responsible for. So I -- I've made those
- 9 comments. I think Ms. Boyd was having a heart attack
- 10 next to me at the thought of me leaving with -- with my
- 11 being responsible for those. So I appreciate everyone
- 12 in the room giving me the opportunity to -- to speak to
- 13 those four (4) out of order. I leave it Mr. Peters to
- 14 carry on. I'm going to be able to stay for a few
- 15 minutes anyways to -- on. But anyway, I -- I do want
- 16 to thank the Board for the accommodation.
- 17 THE CHAIRPERSON: Before you go, I have
- 18 a question in relation to a comment you made about the
- 19 MMF specifically. You said -- you know, you -- you
- 20 said, you know, you were concerned about the nine (9),
- 21 having nine (9) interrogatories, and so on. But you
- 22 said Me -- Me -- the MMF could participate in giving
- 23 its -- like, I -- I didn't understand that -- that.
- 24 You said --
- 25 MS. PATTI RAMAGE: Well --

145 1 THE CHAIRPERSON: -- there was another opportunity they -- they could use? 3 MS. PATTI RAMAGE: Well, I -- I'm not sure exactly at what point I was talking about -- there is the idea that the MMF can advance their concerns at the CEC process. There's that concept. 7 There's also the concept that if they are part of a -- a joint intervention or an umbrella group is formed to advance, where we have one (1) witness, and that -- that Manitoba Hydro would have no 10 objection to the groups to that umbrella organization 11 each making their own final argument, is what -- so 13 that we didn't have multiple witnesses to get there. 14 Because, from our perspective, we don't 15 see a lot of difference in -- when we deal with the 16 actual in-scope items. And that's, you know, the 17 economics and the materials that Mr. Wojczynski 18 covered, that whether you're part of the MMF, or 19 whether you're one (1) of Mr. Williams's constituents, that those interests and the risks to those -- to those 21 customers of Manitoba Hydro will be different, as tho -22 - those are customers of Manitoba Hydro dealing with 23 the economics of this plan, in -- in our view. 24 And they're -- I believe it would be all of the residential class that would be covered. So if

146 a group like that was formed, then they could each advance their own argument at the end of the day. 3 THE CHAIRPERSON: Thank you for that clarification. Any questions? Given the time, I suggest we take approximately ten (10) minutes and resume after the -- of standing down for a few minutes. 7 Thank you. Ten (10) minutes. 8 9 --- Upon recessing at 12:33 p.m. --- Upon resuming at 12:53 p.m. 10 11 THE CHAIRPERSON: I would now call on -12 13 - I now call on Mr. Mike Sutherland, on behalf of 14 Peguis First Nation. 15 APPLICATION FOR INTERVENOR STATUS BY PEGUIS FIRST 17 NATION: 18 MR. MIKE SUTHERLAND: Hello. 19 afternoon, Mr. Chair. I actually started out making my notes good morning, so -- but we're in the afternoon. 21 And, Mr. Soldier, nice to see you again. Never seen 22 you for a while. Anyhow, my name is Mike Sutherland. I'm a band council from the Pequis First Nation. I am 24 also -- I hold the portfolios land and natural

resources, traditional use areas consultation. And I

- 1 would like to bring it to your attention as to why --
- 2 why we're here today and also requesting Intervenor
- 3 status.
- 4 You know a little bit about history, I
- 5 guess, going back in -- in history with -- with our
- 6 community. You know, Peguis has suffered long and hard
- 7 in regards to flooding, combatted flooding as a result
- 8 of the dams in the North and the levels of Lake
- 9 Winnipeg, you know. And one (1) of the biggest areas
- 10 that we suffered is social and economic benefits, you
- 11 know. And I think, in total, we're looking at damages
- 12 well over \$300 million in the last twenty-five (25)
- 13 years or so, you know. And so that's just a bit of a
- 14 history.
- But we also want to make everyone aware
- 16 of the -- you know, the fact that Peguis, even though
- 17 we -- we're in the Interlake, we're actually signatory
- 18 to Treaty 1 and also recognize other treaties and --
- 19 and land statuses that -- that are in the affected
- 20 areas, you know.
- 21 And there's Treaty 1817, Treaty 1876.
- 22 We have a TLE notification zone that comes right up to
- 23 the southern part of the province here, but also a
- 24 traditional territory, you know. And Peguis's
- 25 traditional territory, it's huge and it's vast.

- 1 And one (1) of the things, if you go
- 2 back to Treaty 1, there's a non-distinguishing clause
- 3 there that gives our people the right. We didn't give
- 4 up the right of any land whatsoever when we signed
- 5 treaty. So whether we live here, Thompson, Brandon, or
- 6 wherever, we have that right to the land.
- 7 And I heard what Manitoba Hydro said
- 8 earlier on in regards to Section 35 and -- and
- 9 consultations, you know. And I -- I pondered that
- 10 because, you know what, regardless of, you know, your
- 11 NFAT or the need for alternative -- whatever the need
- 12 is or the source of it, if it's going to be a wind
- 13 farm, if it's going to be solar panels or anything,
- 14 wherever things -- wherever it's constructed, if it's
- 15 in traditional territory Section 35 comes into play,
- 16 you know what.
- 17 And that -- and there -- and it's not --
- 18 that's not a question, you know. It's -- it's what the
- 19 Supreme Court of Canada stated, you know. And one (1)
- 20 of the things that is frustrating us in this whole
- 21 process, that CEC doesn't want to hear about Section
- 22 35, the Clean Environment Commission, you know. And
- 23 the environmental assessments that are done, they're
- 24 done even before Section 35 is -- is done.
- So, you know, we're -- we're left to be

- 1 last, you know, and yet we -- we suffer the social and
- 2 economic opportunities in our communities. You know,
- 3 and it's -- like I said, whether it be the
- 4 environmental assessment CEC hearings or the NFAT
- 5 process, the point being made here is, whatever
- 6 happens, Section thirt -- it's going to affect us.
- 7 You know, if you're looking for
- 8 alternative for -- for hydro development it's going to
- 9 affect us. If it happens within our traditional
- 10 territories we have to be consulted. And the fact of
- 11 the matter is that, you know, Manitoba Hydro wants to
- 12 leave Section 35 out of this is -- is irrelevant. It -
- 13 it's going to be a part of it anyway, you know, our
- 14 TLE notification zone, you know, the Riel station.
- 15 You're -- and you're talking about -- you're talking
- 16 about energy going south, you know.
- 17 And the Riel station is in the heart of
- 18 our traditional territory. It's right in -- within our
- 19 TLE notification zone, you know. And what we're
- 20 looking at here, too, is oppor -- lost opportunity.
- 21 You know, Peguis, we -- we've been doing
- 22 some research in regards to forestry operations for our
- 23 local forest programs. And -- and we're looking within
- 24 our traditional territory, which means the whole
- 25 southeastern part of Manitoba. You know, there would

- 1 be the Agassiz Forest, Marchand, or Sandilands, or so
- 2 on. You know, we're -- we're in there and that's our
- 3 traditional territory, you know.
- And -- and the -- and the amount of
- 5 energy you're going to export down to the United States
- 6 over the next few years is going to go right through
- 7 that, so how could you not consider Section 35, you
- 8 know.
- 9 And one (1) of the other things that --
- 10 that's going to affect us, you know, with -- with the
- 11 future of Manitoba Hydro's projects is -- is Section
- 12 35, the use of the land. We hunt, trap, fish, gather
- 13 in that whole area. You got to remember ten (10) -- we
- 14 have ten thousand (10,000) people in Peguis. We have
- 15 four thousand (4,000) on the reserve. We have another
- 16 pretty good chunk up here in the southern part of
- 17 Manitoba, probably another two (2) or three thousand
- 18 (3,000). But we also have people in Thompson and many
- 19 other First Nations scattered throughout Manitoba, so
- 20 our population is vast.
- 21 And our traditional use area is --
- 22 encompasses the whole province. We go as far south as
- 23 Red Lake, Minnesota, as far east as Garden River,
- 24 Ontario, you know. And -- and all that information is
- 25 gathered within your own archives here in the Province

- 1 of Manitoba.
- 2 So these are the things that have to be
- 3 considered. But these are the things that we see
- 4 that's always being left out. So when it comes to
- 5 Peguis and being a part of this whole process, we feel
- 6 that we could be a tool that could be used to help
- 7 educate Hydro and everybody else as we move forward in
- 8 these projects because they have to be addressed, you
- 9 know.
- 10 And the Supreme Court of Canada states
- 11 that. And I know I heard Hydro stating that it's all
- 12 about economics and so on. What about our social
- 13 programming within our community? Traditional use of
- 14 the land, you know, and -- and the right to still
- 15 acquire, and hunt, trap, and fish. And that's what
- 16 happens with many of our people, whether it be in
- 17 Winnipeg, Peguis or wherever.
- 18 You know, and -- but one (1) of the
- 19 things as we move forward, though, we can't do it
- 20 without the funding. You know, and in order for us to
- 21 participate and participate to the fullest extent, we
- 22 need that support as well. You know, when we went
- 23 through the CEC hearings they didn't provide us a
- 24 penny. You know, but yet we stayed there and we
- 25 participated in those hearings. We are going to be

- 1 participating in the Keeyask hearings and there we will
- 2 require the funding to -- to participate.
- 3 But I think Hydro is starting to
- 4 understand now that, you know, Peguis is not just in a
- 5 small corner of Manitoba. Peguis is all over. You
- 6 know, and we're a part of Treaty 1, and we have a
- 7 traditional use area that's vast. You know, we've --
- 8 we've also approached Manitoba Hydro a couple of years
- 9 ago. And we were turned away about wind farms, as one
- 10 (1) of the things that we wanted to proceed. And here
- 11 we're talking about alternative energy. Yet Manitoba
- 12 Hydro turned us away.
- 13 Yet when you look at the plans that are
- 14 presented here today, that alternative energy is a part
- 15 of that. So it doesn't make sense to me if we're
- 16 sitting here today in this NFAT talking about
- 17 alternative energy. You've got a First Nation that --
- 18 that solidifies this as their traditional territory,
- 19 and one (1) of the -- one (1) of the Treaty 1 First
- 20 Nations, as a part of their traditional territory, have
- 21 an opportunity for -- are presented an opportunity for
- 22 alternative energy and were turned away. You know, we
- 23 -- we want to be a part of those economic opportunities
- 24 as well.
- 25 You know, and I think that it's

- 1 important for this panel, you know, and -- and Manitoba
- 2 Hydro as well, to ensure that Peguis participates in
- 3 these hearings and this process, to ensure that people
- 4 that are involved are educated to the extent that they
- 5 need to be. Because whether it be Peguis or any other
- 6 First Nations in Manitoba, if something happens within
- 7 their traditional territory, they have to be
- 8 recognized, and they have to be spoken to. With that,
- 9 I'll turn the technical part over to our -- our
- 10 consultant here, Ms. Whelan Enns. Thank you very much,
- 11 Mr. Chair, and Mr. Soldier.
- 12 MS. GAILE WHELAN ENNS: Good afternoon.
- 13 Some of us are definitely learning today, in the last
- 14 few days in terms of the PUB. And that's showing a
- 15 little bit too. It may -- it may well be evident in --
- 16 in comments that I'm going to make, but it's worth sort
- 17 of, shall we say, pushing the refresh button a little
- 18 bit on what Councillor Sutherland has just said.
- 19 From our perspective in our office,
- 20 Pequis First Nation has basically made a fairly
- 21 fundamental decision that's based on culture,
- 22 socioeconomic issues, the economy overall, certainly
- 23 rights, certainly their future. The decision they've
- 24 made is to be participants and to inform and contribute
- 25 to every proceeding with respect to hydro development.

- 1 And that's what they're doing. And I do believe that
- 2 there's a great deal that this First Nation can
- 3 contribute.
- 4 The approach we take in our office is
- 5 one of continual learning, and then ability to support,
- 6 technically and otherwise, First Nation clients. And -
- 7 and I -- I think I'm going to spend ten (10) years
- 8 learning in -- in terms of what Peguis has in its
- 9 history and its culture, but also what it has to
- 10 contribute to our province.
- I think it's also clear from the
- 12 Manitoba Hydro presentation today that -- that the PUB
- 13 will benefit from Peguis knowledge, experts, and their
- 14 participation regarding social, cultural, and economic
- 15 impacts from the plan. And I would be inclined to
- 16 point out and add to that that there's a very
- 17 significant environmental content in these terms of
- 18 reference. Now, there's a variety of things -- and I
- 19 said this to the Board counsel yesterday -- that were a
- 20 surprise to see. But there they are. They're in the
- 21 terms of reference.
- A beginning, or a start, on
- 23 identification of experts for Pequis First Nation's
- 24 application to be an Intervenor here has begun. And
- 25 you can see that from what was filed as an application.

- 1 But we are coming up to some issues and it is again a
- 2 function, perhaps, of being in the room for the first
- 3 time at a pre-hearing conference for the PUB. But I'm
- 4 hearing some things that I think are issues because
- 5 this is an NFAT hear -- process, and we've never done a
- 6 full NFAT in this province with respect to hydro
- 7 development before.
- 8 As a survivor, like, for -- for instance
- 9 some of the Hydro people across the room from me, of
- 10 the Wuskwatim proceedings, and as a director of an
- 11 organization that was funded for all four (4) aspects
- 12 of that review, including the two (2) NFAT reviews, I'd
- 13 have to say this is the first time. And it's extremely
- 14 important for the future of Manitoba for this NFAT to
- 15 be really thoroughly fulfilled.
- 16 So the issue that I think I'm hearing is
- 17 about the effort and the value of the effort in order
- 18 to be able to contribute to this NFAT review and
- 19 finding a way so that the NFAT proceedings and hearings
- 20 are not basically fully dominated by review of the
- 21 Hydro filings. That is, there's a great deal then that
- 22 Intervenors can begin work on now, can contribute,
- 23 while still fulfilling their responsibilities in terms
- 24 of review of the filings.
- 25 And there are some aspects, in --

- 1 including -- and particularly in terms of the Peguis
- 2 expert contribution here that -- where the work would
- 3 need to start right away. So by this we mean that we
- 4 have to start soon and in va -- in -- in advance of the
- 5 filings.
- 6 Put simply, if Manitoba Hydro is provi -
- 7 providing filings for the period of time between now
- 8 and August, then the Intervenors should in fact have
- 9 full opportunity to prepare their analysis, their
- 10 technical reports, and their submissions that will in
- 11 fact be as independent or freestanding in the
- 12 proceedings, in the hearings, as the filings are when -
- 13 when they come from Manitoba Hydro.
- Now, again, I'm new to the process, but
- 15 this is -- we only have a year. And the -- it's not
- 16 making sense that we would start in August, including
- 17 in terms of the schedules. It was good to see the --
- 18 the technical conference possibility sooner in the PUB
- 19 schedule.
- I want to give an example that's
- 21 concrete from the application from Peguis First Nation
- 22 to what I'm saying, and that is Mr. Flanders
- 23 (phonetic), who is the landscape architect from DPI and
- 24 from UBC (phonetic), the work that -- that's in --
- 25 intended and that Peguis hopes to do to contribute to

- 1 this overall involves historic to current projected
- 2 future water flows from the Rockies to here.
- 3 The technology now exists to be able to
- 4 go back as far back as you can find data and/or maps
- 5 that -- that can be re-digitized. I'm not the
- 6 technical person, so I'm basically going to say that
- 7 now. These are layperson's terminology.
- 8 Mr. Flanders will be doing similar kinds
- 9 of work within the CEC Keeyask proceedings. And it
- 10 looked to me, from looking at the terms of reference,
- 11 as something quite relevant to contribute, and we
- 12 discussed it.
- The words 'drought', the words 'climate
- 14 change' are there in the terms of reference. So that's
- 15 an example where it will take a lot of time to do this
- 16 well for proceedings for the PUB, for everybody
- 17 involved. I think you need to start in June. That's
- 18 my guess.
- 19 I wanted to also say that legal counsel
- 20 -- and it's there in the application, has been
- 21 identified for Peguis First Nation, cannot be named
- 22 yet, and it's a matter of being out of town all this
- 23 week and, also, that the -- the firm needs to do their
- 24 -- their conflict review and so on. We're -- we're
- 25 fairly sure it's fine, but that's why that's missing

- 1 information.
- 2 The Peguis First Nation ability to be an
- 3 Intervenor here is dependent on funding. And
- 4 Councillor Sutherland has basically described the --
- 5 the challenge that was Bipole 3. And that can't be
- 6 repeated, the resources are just not there.
- 7 So the -- the comment also from Mr.
- 8 Peters in terms of the potential for costs or awards
- 9 through the year-long process is also relevant. That's
- 10 a two (2) part necessity in terms of being able to be
- 11 an Intervenor.
- 12 There's also two (2) applications before
- 13 you so far requesting a coordinator, Intervenors
- 14 requesting a coordinator. Our observation would be
- 15 that this can actually really cut costs, and also
- 16 parallel activity and -- and help with timelines in
- 17 terms of the kinds of assistance to everybody in a team
- 18 as an Inter -- as Intervenors that comes from having a
- 19 coordinator overall. Every -- everything basically is
- 20 smoother and moves quicker.
- 21 So that's also here then in terms of the
- 22 -- the sort of situation as of today for Peguis First
- 23 Nation, an ability to be an Intervenor here.
- 24 There is also a need to do further
- 25 exploration in terms of experts needed and -- and

- 1 research needed. So what you have is an application in
- 2 front of you is basically best effort in relatively
- 3 short time from decisions to, in fact, apply to being
- 4 able to put the -- the documents together.
- 5 A comment that I've been asked to make
- 6 is a small, little reminder for all of us. And that is
- 7 that everything to do with treaty rights and, if you
- 8 will, traditional or Aboriginal land use is relevant
- 9 for an NFAT review in that it is highly economic
- 10 activity. It's cultural and social activity, and it is
- 11 economic activity. So there's a challenge before you
- 12 in this respect, but I -- I think that it's worth
- 13 adding that to comments.
- Now, Peguis First Nation is experienced,
- 15 impacted, and knowledgeable, and building a -- building
- 16 all of the time its knowledge base to be able -- in
- 17 terms of Manitoba Hydro developments enable -- in terms
- 18 of being able to then contribute here. There has been
- 19 some preliminary discussion with other applicants to --
- 20 to be Intervenors. But that has largely had to do with
- 21 advice, in terms of the first step to be an Intervenor
- 22 before a PUB hearing, and also in -- just in terms of
- 23 the fact that this is an NFAT and it's new and it's
- 24 different.
- So there's been some very early

- 1 exchanges of conversation. Collaboration has real
- 2 possibilities. And at this point we're not -- we're
- 3 not consciously -- or have not consciously identified
- 4 any duplication, in terms of what Peguis has put in its
- 5 application.
- 6 The -- the second expert, or the other
- 7 experts, if you will, in the Peguis application include
- 8 Phil Raphals, who is the CEO of the Helios Institute in
- 9 Montreal and very experienced in -- across Canada and
- 10 in the Northeastern United States in a range of things
- 11 to do with both -- both environmental, technical, and
- 12 economic reviews to do with the whole range of sources
- 13 of energy. He's certainly had a lot to do with the
- 14 National Round Table and with Hydro Quebec and is very
- 15 interested in contributing here.
- I've been told quite firmly a couple of
- 17 different ways that it's also relevant to say a couple
- 18 of things about the expertise and the knowledge in our
- 19 office with respect to Manitoba Hydro.
- 20 And also, for disclosure, I'm a director
- 21 of -- I am the director of a -- of a small Manitoba
- 22 environmental organization, Manitoba Wildlands. And
- 23 that organization was a funded participant, as I
- 24 referred to earlier, in the Wuskwatim CEC joint NFAT
- 25 proceedings.

- 1 We are recovering from nine (9) weeks of
- 2 Bipole 3 hearings, like a lot of other people, and are
- 3 also -- the environmental organization is also
- 4 registered as a -- as and funded as a participant in
- 5 the Keeyask CEC proceedings.
- 6 Overall though, what happens -- and this
- 7 will be a question back of people's minds, I believe,
- 8 in the room -- we usually begin our learning and our
- 9 involvement in terms of the early days in Manitoba
- 10 Hydro development on a volunteer and non-profit basis
- 11 through the environmental organization; so with respect
- 12 to Keeyask, because we're already four (4) years in.
- 13 The same is true with Bipole 3 in terms of the -- the
- 14 advanced stages of -- of various reviews on a public-
- 15 interest basis.
- 16 Then what happens in our office is that
- 17 we find ourselves, usually with discussions from a
- 18 First Nation client, and through our social enterprise,
- 19 Whelan Enns Associates, in discussions in terms of the
- 20 impacts on the interests that may be affected and the
- 21 relevance then or wish to participate where that First
- 22 Nation community wishes to in fact fully participate in
- 23 decision making and reviews and hearings.
- So and I wanted to just close, because
- 25 that in fact may be there on people's minds. I'm going

- 1 to stop, and if there's any questions, let's do that.
- THE CHAIRPERSON: Thank you both for
- 3 making that submission, and I appreciate your coming
- 4 down to -- to the -- to this room to -- to make your
- 5 point to the panel.
- 6 So now I call upon Mr. Darwin Paupanakis
- 7 on behalf of Pimicikamak.

- 9 APPLICATION FOR INTERVENOR STATUS BY PIMICIKAMAK AT
- 10 CROSS LAKE:
- 11 MR. DARWIN PAUPANAKIS: Good afternoon.
- 12 Thank you, Chair, Mr. Soldier. Thank you for having us
- 13 here today. And I'd like to, first of all, I guess,
- 14 give you little bit of a background on -- on where --
- 15 where I come from. My name is Darwin Paupanakis. I'm
- 16 a secretary to the four councils of the Pimicikamak
- 17 Okimawin. For your information, it's not -- I'm the
- 18 keeper of the laws. I'm not the -- the secretary that
- 19 takes notes and keeps minutes there. So I'm keeper of
- 20 the laws there.
- 21 And first I'd like to start off with, I
- 22 guess, our -- our mandate coming from our people and
- 23 our relationship with the rest of our -- all our
- 24 relations here in -- in Canada.
- 25 First of all, Pimicikamak Okimawin is

- 1 sovereign people. We make our decisions based on
- 2 internal consultation. We have relationships with
- 3 Canada through treaties. We have relationships with
- 4 the Province of Manitoba through treaties. And we also
- 5 have relationships with Manitoba Hydro through --
- 6 through treaty.
- 7 I just want to make a correction on an
- 8 earlier comment that was made by MKO. Pimicikamak
- 9 Okimawin has no affiliation whatsoever with that
- 10 family, as he calls it. We are independent. We make
- 11 our decisions. And we make those decisions based on
- 12 internal consultations with our people. We don't go
- 13 outside of our mandate. So I just wanted to make that
- 14 clear, that Pimicikamak Okimawin is not associated with
- 15 Manitoba Keewatinowi Okimakanak.
- 16 With that said, we are here today to --
- 17 to assist this process. From our submission, you can
- 18 see that we are here as -- as people who want to
- 19 contribute valuable information that we have. We have
- 20 extensive knowledge, both in international forums and
- 21 domestic forums here locally as well in Manitoba, in
- 22 sharing information about our people.
- 23 And with the NFAT hearings, we are
- 24 hoping that we can be granted Intervenor status as well
- 25 as being funded, as we are not -- we don't have a

- 1 funding source. We are not funded by the Government of
- 2 Canada, per se. We are not funded by Manitoba.
- 3 But we want to contribute in ways that
- 4 we have in the past. We have experience in talking
- 5 about economics in the United States regarding the
- 6 public utilities board over there. We have managed to
- 7 convince to change laws in the United States with this
- 8 information that we shared with them.
- 9 We have a lot of relationships with
- 10 consultants that will be developed. And hopefully that
- 11 with this participation here we can assist in
- 12 determining how best that you could use that
- 13 information because we, as a people, have always been
- 14 tho -- that kind of people. We share stuff. We share
- 15 information. We share our values. We share our
- 16 knowledge. And we share our land.
- 17 And the way we share our land with --
- 18 with the rest of the world is through economic
- 19 decisions. Our survival is our mandate, so economic
- 20 decisions are made through entering into treaties. I
- 21 cannot see any way we can dissect that fact.
- 22 So with that economic sustainability
- 23 that we're going to be talking about that you're going
- 24 to be dealing with, we have participated with Manitoba
- 25 Hydro in different forums, and also in negotiations in

- 1 trying to deal with economic ramifications about the
- 2 project.
- 3 First of all, we have beared the brunt
- 4 of all the economic decisions that have been made by --
- 5 by Manitoba by granting Lake Winnipeg regulation and
- 6 CRD, Churchill River Diversion. We pay the price. We
- 7 pay a very high cost through -- through lands that have
- 8 been destroyed. Our economy has been decimated to
- 9 almost a point where it's hopeless. And the fact is
- 10 that our people are -- are paying the human cost as
- 11 well. And that human cost is -- can be associated with
- 12 the -- the economics of -- of Manitoba's decisions.
- So we want to help out the process.
- 14 We're here to give the -- the process all that we can
- 15 to help out in sharing information, factual
- 16 information. We're also involved in some processes
- 17 with the -- the CEC process, where we're not funded.
- 18 We're involved in the Bipole 3 process, where we get
- 19 some funding.
- 20 And with the information that we get
- 21 from there through sharing of information, we can make
- 22 -- certainly make the statement that there is a
- 23 certainly high-level lack of factual information in the
- 24 -- all the submissions that Manitoba Hydro has
- 25 submitted regarding land use and how the effects are

- 1 determined in those submissions.
- They do not speak of our people. Our
- 3 people have a vast area as well of traditional
- 4 territory, which stretches from past the borders of
- 5 Saskatchewan to past the -- the Ontario border. And
- 6 it's -- it's a fact that -- that's there. It's -- as a
- 7 matter of fact, it was -- it was submitted to the Order
- 8 in Council of Canada back in 1876, somewhere around
- 9 there I believe, shortly after the treaties were
- 10 signed. The ma -- the map that was submitted by -- the
- 11 Surveyor General at that time signed that map, and --
- 12 and the information is there.
- So with that, we also have technical
- 14 requirements. We have experts that we want to help us
- 15 out in determining what -- what it is that we're
- 16 dealing with. We have a consultants and -- and we have
- 17 legal team that we work with. We want to have the
- 18 resources available to -- to take on the tasks. And if
- 19 there's anything else I forgot, I'm sure Gaile will --
- 20 will help me out here. So, Gaile, if you want to take
- 21 over for now.
- MS. GAILE WHELAN ENNS: Thank you.
- 23 Gaile Whelan Enns, Whelan Enns Associates, again. If I
- 24 was sitting at the Manitoba Hydro table this afternoon,
- 25 or sitting with the Chair or Mr. Soldier at that table,

- 1 I would be thinking about the potential contribution
- 2 from the Pimicikamak to these reviews, proceedings, and
- 3 the hearings.
- I said it earlier; this is the first
- 5 time, and the most complete, review of this kind done
- 6 in Manitoba. The only thing I could think of is, you
- 7 know, what was commissioned in ni -- late 1970s, after
- 8 the fact. And there's a lot of things in the
- 9 Commission -- Commission Report that are still relevant
- 10 today. But it still doesn't compare. It's a different
- 11 time and this is, in fact, an opportunity before the
- 12 plan and before the development.
- 13 So the Pimicikamak's knowledge, their
- 14 experts, their contribution, and what they have, in
- 15 fact, assembled as a foundation in experience and
- 16 knowledge and study with respect to hydro projects, is
- 17 basically available to the PUB, to the other
- 18 Intervenors, to Manitoba Hydro, to the Manitoba
- 19 government in this pro -- in this process. And the
- 20 contribution would be thorough, and it would regard --
- 21 be regarding social, cultural, and economic risks and
- 22 impacts from the plan.
- 23 We have had the first steps taken, in
- 24 terms of the identification of experts, as you can see
- 25 from the application for Intervenor status, though

- 1 there are -- there's certainly more work to do with
- 2 respect to the work plan. And you can tell that, of
- 3 course, from -- from the previous remarks.
- 4 The direction to myself on sort of short
- 5 notice though, last week, was to put the time and the
- 6 energy to find referrals to specifically seek a company
- 7 in the United States who was knowledgeable on most
- 8 everything of a regulatory, costing, pricing,
- 9 construction, sale, and public-policy basis with
- 10 respect to energy in the states where, in theory, the
- 11 sales of energy would go.
- 12 And I would -- had good fortune in terms
- 13 of having referrals from -- from associates and
- 14 colleagues in -- in Minneapolis. And the Synapse
- 15 Energy Group have been quite extraordinary to deal with
- 16 so far, and they very much would like to contribute.
- 17 And you can tell from their website and
- 18 from some of the materials that are on the application
- 19 that their client base is extraordinarily wide, but
- 20 also fairly deep, in terms of the whole range of civil
- 21 society and community organizations, but also the --
- 22 the whole range in terms of government organizations
- 23 and regulators and adjudicators and so on.
- The situation for Pimicikamak is the
- 25 same, in terms of not having the ability to go forward

- 1 without funding and the need for funding through the
- 2 period of time of the proceedings. There's a
- 3 worthwhile comment to make. I know I made it
- 4 previously with respect to Peguis First Nation, but
- 5 coordinators can make a significant difference in
- 6 turnaround and time use, but also in cost, so it's
- 7 worth thinking about.
- 8 You know that the legal counsel is in
- 9 place for Pimicikamak from the application. There's
- 10 also -- also a range -- and this is in both
- 11 applications, but more specific to the Pimicikamak.
- 12 There's a range of public policy audits and reviews and
- 13 potential submissions in relation to the terms of
- 14 reference that pertain to the activity that would come
- 15 from Whelan Enns Associates.
- 16 Small comment: Because of being in the
- 17 learning mode today, I -- I'd have to say that it's
- 18 very clear perhaps from the perspective of new people
- 19 in the room, someone like myself with clients who are
- 20 seeking to be new Intervenors in a PUB hearing, that
- 21 the PUB probably does need new Intervenors and new
- 22 independent experts to fully -- to fulfil the NFAT
- 23 terms of reference; that there's -- and this is not a
- 24 criticism, but there is a -- perhaps a potential risk
- 25 in the room of conducting business as is -- and I'm not

- 1 talking about procedure here so much as content, but
- 2 conducting hearings and business as it has been when
- 3 it's been rate hearings in the past.
- So the potential is here, and there's
- 5 certainly very good offers in the room from new
- 6 Intervenors, new expertise, new independent experts,
- 7 and so on to assist the PUB and Manitoba Hydro, in
- 8 terms of the NFAT terms of reference.
- 9 Now, I think it's been said eloquently
- 10 before me, so I'm not going to say again all of the
- 11 good reasons why Pimicikamak wish to be Intervenors. I
- 12 wanted to say I was glad to hear what legal counsel
- 13 wanted to make sure was said in the record, which is
- 14 that Pimicikamak is, including -- based on Manitoba
- 15 Hydro acknowledgement and statements, the most impacted
- 16 community from Hydro projects in our province.
- 17 Again, the discussions, in terms of
- 18 other Intervenors and other applicants for Intervenor
- 19 status, have largely been in preparation for today, the
- 20 application filing itself, information needed to -- in
- 21 terms of how PUB proceedings operate, and so on. So
- 22 there's been very, you know, early and preliminary
- 23 kinds of -- kinds of discussion.
- I have not heard today -- and, like Ms.
- 25 Ramage, I haven't yet managed to read all of the

- 1 applications. I was scanning some of them last night.
- 2 But I'm not hearing duplication. I'm not seeing
- 3 duplication. I'm seeing and hearing some things in
- 4 terms of con -- contributions and independent experts
- 5 and analysis, where there may need to be some
- 6 direction. But I'm not hearing or seeing much
- 7 duplication.
- I think we've been clear enough, in
- 9 terms of the twelve (12) years or so of -- of
- 10 participation in Manitoba Hydro reviews and proceedings
- 11 of one (1) kind or another from our office, and then
- 12 also the ongoing participation from the Pimicikamak,
- 13 and the same intent, which is to be part of, to
- 14 contribute, to share, and so on. Thank you.
- 15 THE CHAIRPERSON: Thank you very much
- 16 for coming in and speaking to the panel. I appreciate
- 17 your submission, and I appreciate your comments. So
- 18 thank you very much for taking the time to come and
- 19 visit with us.
- 20 MS. GAILE WHELAN ENNS: Thank you.
- THE CHAIRPERSON: I'll now call upon
- 22 Mr. Hacault, who'll be speaking on behalf of the
- 23 Manitoba Industrial Power Users Group. Bonjour, Mr.
- 24 Hacault.
- MR. ANTOINE HACAULT: Merci, Messr.

1 President, member Soldier.

- 3 APPLICATION FOR INTERVENOR STATUS BY MIPUG:
- 4 MR. ANTOINE HACAULT: I think we've
- 5 dealt with the technical problems, Messr. President,
- 6 and I guess Hydro may be the only next thing standing
- 7 between lunch. But I'll try and go through my
- 8 presentation on behalf of MIPUG fairly quickly.
- 9 I -- we have filed a fairly detailed
- 10 application, and I don't propose to repeat anything
- 11 that's in that application, to the extent possible.
- 12 Just for the record, here with me today are two (2)
- 13 members of Intergroup Consultants, who provide advice
- 14 to Manitoba Power Industrial Users Group, which is an
- 15 association of ma -- major industrial companies
- 16 operating in Manitoba.
- 17 Mani -- MIPUG represents the majority of
- 18 the load and the general service large, which is over
- 19 100 kV rate class, as well as more than 50 percent of
- 20 the load in the 30 to 100 kV rate class. The members
- 21 purchase in excess of 5,000 gigawatt hours of
- 22 electricity at an annual cost of over \$200 million per
- 23 year. So this represents nearly a quarter of all the
- 24 energy sold by Manitoba Hydro to its domestic
- 25 customers.

- 1 With respect to the issue on technical
- 2 conferences, my comment is quick. I have nothing
- 3 further to add to CAC's comments and MKO's comments.
- 4 Moving next to the views on the NFAT
- 5 itself, MIPUG members have been among the parties
- 6 recommending that this review occur, and we're very
- 7 pleased that it's the PUB that is going to be
- 8 conducting this review as a result of its unique
- 9 expertise and understanding the public interest as it
- 10 relates to the power system and impact on the rates.
- 11 MIPUG hasn't been around as long as the
- 12 PUB or -- or other people, but we have been around for
- 13 twenty-five (25) years, and it was an active
- 14 participant in the Conawapa NFAT in 1990.
- 15 MIPUG's concern in this NFAT remain the
- 16 same. Hydro's proposals need to be reviewed based on,
- 17 firstly, least-cost supply for Manitoba domestic
- 18 customers, and, secondly, the benefits expected to
- 19 arise to domestic ratepayers who will inherently carry
- 20 the financial risks for Hydro's developments.
- We see some differences with the 1990
- 22 Conawapa NFAT. We've seen that, over the last few
- 23 years, power markets have changed markedly, and there's
- 24 uncertainty about possible future changes. Natural gas
- 25 prices are low, they've proven hard to predict; load fa

- 1 -- forecasts have dropped; pricing of carbon is
- 2 uncertain. And over the last dec -- decade, Hydro has
- 3 seen challenges in estimating the costs of its
- 4 projects. We've seen those estimates increase
- 5 substantially.
- 6 Manitoba Hydro now forecasts sustained
- 7 climbing prices for its domestic customers over the
- 8 next two (2) decades. From our perspective, this
- 9 serves to mean that there's less room for error.
- 10 With respect to the process itself, I'll
- 11 be dealing with four (4) points. Firstly is the
- 12 schedule. I won't add to much to that. The gist of
- 13 what we were trying to achieve in the alternative
- 14 schedule -- and it doesn't have to be that schedule
- 15 exactly; it was just something that people could look
- 16 at, at least -- was that we identified that -- what we
- 17 thought was a very productive way of dealing with
- 18 things when we did the risk hearing a couple of years
- 19 ago.
- 20 And that was a process where the
- 21 independent expert had filed -- Kubursi and Magee had
- 22 filed their reports, there was an opportunity for IRs
- 23 from the Intervenors, and then the Intervenors filed
- 24 their evidence. We found that that enhanced the
- 25 quality of information. It enhanced the focus before

- 1 we came to the hearing.
- If we didn't have that, my concern would
- 3 be that the first time we would be raising some issues
- 4 or questions, or have the opportunity to do that, would
- 5 be in the context of a hearing. And if we can do that
- 6 before, we think that we can make the hearing process
- 7 more efficient and more effective.
- 8 So we hope that what we've suggested, or
- 9 some variation of it, can be retained. What we tried
- 10 to do in this alternative schedule is to make sure
- 11 Manitoba Hydro still has about a six (6) week time
- 12 period to answer its IRs. It's going to be a very
- 13 intensive process for Manitoba Hydro. We understand
- 14 that. The alternative we've proposed cuts three (3)
- 15 days into that six (6) week process.
- 16 We don't suggest any -- cutting into any
- 17 time for Manitoba Hydro to file its rebuttal. That's
- 18 been left untouched. The only thing we do is we try to
- 19 squeeze in some time for the ability to file our
- 20 reports, not at the same time as the independent
- 21 experts, but after, and a small time for some IRs
- 22 between there.
- 23 So we hope that the Board will view this
- 24 suggestion with favour. We think that it will increase
- 25 the efficiency and the productivity of this proceeding.

- 1 The second point -- I said there were
- 2 four (4) procedural points -- was the access to
- 3 independent experts. Not much as been said so far with
- 4 respect to that. We found it very useful in the
- 5 previous hearing, the risk hearing, to have access to
- 6 the independent experts before they were considered as
- 7 a resource so we had a chance to meet with them. We
- 8 found that that process enhanced the quality of the
- 9 reports that were prepared by the independent experts,
- 10 because they had some idea of what the parties were
- 11 thinking of before they completed their report and had
- 12 an opportunity to enhance their reports that way.
- And we think it's important that they be
- 14 considered as a resource and/or seek some advice with
- 15 respect to Intervenors with respect to the non-
- 16 confidential portion of the hearing, if possible. We
- 17 think that this will en -- enhance again the quality of
- 18 information as it proceeds.
- 19 THE CHAIRPERSON: Could you enlighten
- 20 me about when that occurred and how that was done?
- 21 MR. ANTOINE HACAULT: It was more an
- 22 informal basis on -- at the risk hearing. Parties were
- 23 invited to contact the experts, so we did, and we met
- 24 with them independently and -- and separately. It
- 25 wasn't as a group that we had done it.

177 So, for example, Kubursi and Magee had a 1 chance to meet with us and our consultants and the clients and -- and get some feedback and information. 3 And -- and we thought that that was -- that informal process -- it wasn't part of the schedule -- it worked very well and -- and helped us enhance the quality of the information. 7 The next point procedurally that I -- I raise is with respect to costs. As the Board knows, MIPUG has not, in GRAs, made any cost claim and with 10 respect to the more long-term and more general and 11 policy-oriented hearings. However, there has been a 13 request for costs by this association. We believe that 14 the association represents not only the interests of 15 its members, but that -- and I'll get in a little bit 16 more detail about that -- that the positions that we 17 advance are general positions that benefit not only the 18 specific industrial group, but the industrial sector 19 generally and Manitobans generally. 20 In the previous hearings, such as the 21 1990 Conawapa capital hearing, there was an award made. 22 We also participated in the 1999 and 2002 Centra Gas 23 hearings. One (1) was for a purchase review and was 24 for -- one (1) was for the integration review.

The point that I wish to make at this

- 1 time is that we'd like to see, if possible, a
- 2 preliminary process to deal with only one (1) part of
- 3 the costs issue, and that would be 43(c). That is the
- 4 criteria that talks about the financial ability to make
- 5 a -- the meaningful contribution. So that would leave
- 6 open all other criteria for the discretion of the
- 7 Board. So it would just be seeking a ruling in -- in
- 8 advance on the very narrow issue of the criteria in
- 9 43(c).
- 10 We suggest that this might occur by
- 11 MIPUG meeting -- making written comments on this matter
- 12 within a week, and for Manitoba Hydro having the
- 13 opportunity to reply, and then that the Board could
- 14 make a determination, but only on that issue. The
- 15 other two (2) issues would be left to be determined in
- 16 accordance with the usual procedures that the Board's
- 17 going to apply to all other parties.
- 18 THE CHAIRPERSON: I'm sorry, 43(c) is
- 19 referring to the terms of reference or --
- 20 MR. ANTOINE HACAULT: No. That's the
- 21 Board's rules.
- THE CHAIRPERSON: Oh, I see. Okay.
- 23 MR. ANTOINE HACAULT: That's the -- the
- 24 rules of the Board, Rule 43, has the criteria which
- 25 sets out four (4) different criteria with respect to a

- 1 costs award. And the -- the criteria (c) deals with
- 2 the insufficient financial resources to present the
- 3 case adequately without an award of costs. I think
- 4 that's the wording that's used.
- 5 So it would only be on that very
- 6 specific criteria that we'd like some assistance of the
- 7 Board ahead of time, because the members have to make a
- 8 decision on what and to what extent they can make a
- 9 contribution to this hearing. And that information or
- 10 predetermination would assist greatly in helping the
- 11 members make that decision of the extent of their
- 12 participation.
- 13 THE CHAIRPERSON: I'm not sure -- are
- 14 you -- are you -- since you've mentioned it just a few
- 15 lines ago, you indicated that your contribution would
- 16 have impact to other industrial users, I guess,
- 17 commercial and industrial users, general service users
- 18 of -- of electricity.
- 19 Do you actually -- do you actually seek
- 20 out their -- their input -- the input?
- 21 MR. ANTOINE HACAULT: I -- I can't
- 22 answer that question for sure as to what and to what
- 23 extent they have a consultation process. We certainly
- 24 are open to doing that. We believe that, given that
- 25 we've got members from some of each group, even though

- 1 they aren't part of the association because -- how to
- 2 put this politically right -- but some people are
- 3 willing to contribute financially to the process, and
- 4 some people would rather see others contribute to the
- 5 process but benefit from the process.
- 6 So we believe that, given that we've got
- 7 a cross-section of members that are actually in those
- 8 areas, even though we don't go to see every one of
- 9 them, that we have the ability to represent that
- 10 sector. I mean, you've -- you'll have the, you know,
- 11 apartments, the hospitals. Their consumption of hydro
- 12 is less, as far as a percentage of their total
- 13 operational costs. It's not quite as intensive, but it
- 14 nonetheless, for manufacturing facilities, you know,
- 15 they're just smaller and not part of the association as
- 16 such.
- 17 So we're certainly open to asking them,
- 18 by way of consultation, as to, you know, what a small
- 19 manufacturing facility may think. Do they have a
- 20 different perspective? We don't think they would, but
- 21 it certainly is a good point that you're -- you're
- 22 making, Mr. Chair.
- 23 THE CHAIRPERSON: But -- but if you --
- 24 if they had a different perspective than your regular
- 25 MIPUG users -- you know, you do a consultation, you get

- 1 a different perspective from them than you would from
- 2 your -- your members, who admittedly are the largest
- 3 consumers of Hydro -- amongst the largest consumers of
- 4 electricity in Manitoba, would that be an issue for
- 5 you?
- 6 MR. ANTOINE HACAULT: Well, my
- 7 understanding of the way the associations has
- 8 proceeded, Mr. Chair, is that we proceed by way of kind
- 9 fo a consensus. And if there's one (1) member --
- 10 there's always -- and that might have happened, for
- 11 example, if we had proceeded with the cost of service
- 12 review. There might be one (1) member that doesn't
- 13 share the same position as the association. Well, then
- 14 they would have to make their presentation separately
- 15 to this Board as a separate member.
- 16 We can't be -- and I would suspect it
- 17 would be the same thing with respect to residential
- 18 consumers. If you surveyed each residential consumer,
- 19 you might have a different position for people that are
- 20 all electric that live up North than people who live in
- 21 Winnipeg. But I think the Intervenors that are before
- 22 you try to do the best job to represent the main
- 23 concerns, the macro concerns, that are of concern to
- 24 the group as a whole. And we believe that we can do
- 25 that fairly for the consumers.

- 1 Does that answer your question?
- THE CHAIRPERSON: Well, I think it
- 3 helps. You know, the -- the... The same question I'm
- 4 asking -- I'll ask you the same question that I asked
- 5 to Mr. Williams.
- You know, to what extent do we -- can --
- 7 can we expect that CAC will give us a fairly broad
- 8 based view of -- of the -- the development plan. And -
- 9 and certainly, my concern is making sure that if we
- 10 hear from commercial users that we get a fairly broad
- 11 perspective, that encompasses -- that encompasses the
- 12 concerns of the majority of the -- the majority of
- 13 users, commercial users. And so -- and it's open to --
- 14 it's open, for example, to the Green Action Centre, as
- 15 they told us today, to -- to vary from cons -- the
- 16 Consumers' Association of Canada on particular topics,
- 17 and they'll let us know about that.
- So I -- I guess what I'm -- what I'm --
- 19 what I'm -- where I'm getting at is if -- if we expect
- 20 MIPUG to -- if we allow MIPUG to have costs in this
- 21 matter, I want to make sure that we have as -- as
- 22 broadly based a view of -- of the development plan from
- 23 the commercial users as possible. And I want to make
- 24 sure, as well, that we -- we -- you know, if it's not a
- 25 MIPUG view, it doesn't get to this table.

183 MR. ANTOINE HACAULT: That's a very 1 good point, Mr. Chairman and member Soldier. And perhaps the best way to -- to deal with that is for us 3 to provide this Board within, say, a week, with written details of how we believe the association can do that and address your concerns. That would allow me to 7 speak to the interim chair of MIPUG and to get something in writing from the association that could provide some assistance to the Board and then allowing it to make a decision and take that factor into 10 11 consideration. 12 That would be my suggestion. If it 13 needs to be one quicker, we could do it quicker. I'm just suggesting a week, because we're Thursday, and... 14 15 THE CHAIRPERSON: Yeah, we can 16 appreciate that part. 17 18 (BRIEF PAUSE) 19 20 THE CHAIRPERSON: No, I don't think --21 in this case, I don't think it's necessary. It's not a 22 formal hearing. It's -- so I'm listening to the 23 commentary from counsel. So it's a commitment, I 24 guess, at this stage. 25 I do -- I'm sorry. Go ahead.

- 1 MR. ANTOINE HACAULT: Yes. So we'll do
- 2 that, Mr. Chair. Thank you for those questions. We
- 3 really appreciate having your initial thoughts and
- 4 reactions on that point.
- 5 So the next point that I was going to
- 6 deal with is the confidentiality and in-camera portion.
- 7 It's been a long-standing view of MIPUG that one (1) of
- 8 the strengths of this Board's process is that it's a
- 9 public process and provides and open and transparent
- 10 review. And we certainly prefer that all documents be
- 11 made public as much as possible; that if documents
- 12 can't be made public, that the Board, to the extent
- 13 that it is possible, try to rely as much as possible
- 14 only on the public documents in reaching its
- 15 conclusions.
- 16 We think the transparency to the public
- 17 and the public understanding the reasons for decision,
- 18 understanding why the Board gets there and how it gets
- 19 there, and its ability to look at public documents is a
- 20 very important part of the process. We understand that
- 21 there will be a need to look at some confidential
- 22 matters.
- 23 One (1) of the advantages of the
- 24 approach, as I said, is they can -- any member of the
- 25 public -- and it will be a big decision affecting the

- 1 public -- will be able to look at the Board's
- 2 conclusions and understand fully how it came to its
- 3 recommendations to -- the government.
- 4 So there is an in-camera process. MIPUG
- 5 isn't going to comment too much on -- on that and the
- 6 undertaking. You -- we didn't participate in this
- 7 letter that was written; that we do have questions and
- 8 issues, but we prefer to see the process evolve, to see
- 9 how people are able to deal with that issue.
- 10 And if at all possible, probably MIPUG
- 11 would restrict itself to the public portion of the
- 12 hearing, but we have yet to make a final decision on
- 13 that.
- 14 I do have one (1) more specific comment
- 15 on confidential information. One (1) of the terms of
- 16 reference lists Hydro's internal load forecasts as one
- 17 (1) of the documents that's considered commercially
- 18 sensitive. MIPUG has never seen this document.
- 19 However, its understanding is that it contains
- 20 substantial information on the plans and forecasts of
- 21 some of its members and of prospective future
- 22 customers, which was shared with Hydro on a
- 23 confidential basis, and it was for Hydro's use only.
- 24 Hydro -- or MIPUG does not object -- I
- 25 want to make that clear -- to the Board or its direct

- 1 staff being provided with this information. However,
- 2 it does consider that it may be detrimental to the
- 3 commercial exis -- interests of existing and
- 4 prospective customers who -- to have this information
- 5 shared with others who are presumably able to
- 6 participate in the in-camera hearings.
- 7 It is our view that, under the mandate
- 8 section of the terms of reference -- at least on my
- 9 copy it's item B at the tota -- top of page 2 --
- 10 there's different powers given to the panel members.
- 11 And item B, and I quote, says that:
- 12 "The panel has discretion over the
- access of any person to commercially
- 14 sensitive information."
- And that is kind of an overriding
- 16 preliminary clause that then -- there's a follow-up
- 17 with a schedule on -- on how we might further deal with
- 18 commercially sensitive information.
- 19 We believe -- also, we note, and we're
- 20 not too sure how this ties in, but at slide 14 of
- 21 Hydro's presentation this morning, there were a list of
- 22 documents to be filed in confidence. And the third
- 23 bullet at page 14 -- or at page 14, it was indicated
- 24 that a consent was required with respect to input
- 25 consultant export price forecasts.

- 1 So we view this information, private
- 2 plans of companies that might be coming in or going
- 3 forward with respect to potential expansions or et
- 4 cetera, to be the client's confidential information.
- 5 And we note that if the same type of concept is
- 6 happening for ICF or some forecaster that considers its
- 7 analysis and its content as private, confidential
- 8 information, we would urge the Board to deal with it in
- 9 the same way.
- 10 And if we need to bring a motion or take
- 11 some procedural step, it's -- my instruction is to
- 12 communicate to the Board that we're instructed to do
- 13 what needs to be done to protect that information.
- 14 Also, it's critical in our view, for
- 15 Hydro's planning for future loads, that this
- 16 information be available and shared in an open manner
- 17 with Hydro and its customers or prospective customers.
- 18 It's not apparent that there's any benefit to the
- 19 process to have such confidential information disclo --
- 20 disclo -- outside the PUB itself.
- 21 If there's a concern that such
- 22 information ay be disclosed in a manner in which it
- 23 cannot be prevented by the customer when it provided
- 24 it, the customers may simply refuse to provide that
- 25 information in the future to Hydro. And we don't think

- 1 that that would be very productive or useful for Hydro.
- 2 It wouldn't have a very key information that allows it
- 3 to make decisions on load forecasts if the companies
- 4 say: Well, you know, you're going to make this all
- 5 public? Well, we're just not going to share it with
- 6 you. There's nothing requiring us to share it with
- 7 you.
- 8 So it may be a disincentive for those
- 9 customers to provide information that probably Hydro
- 10 feels is very useful in its planning process. And we
- 11 urge the parties to try and find a solution to that
- 12 issue which respects the confidential nature of that
- 13 information.
- 14 THE CHAIRPERSON: Now, just clarify
- 15 with me, you do have -- you have concerns around legal
- 16 counsels for Intervenors who have signed off on non-
- 17 disclosure agreements being ex -- seeing this
- 18 information in a -- in a in-camera session?
- 19 MR. ANTOINE HACAULT: Well, seeing -- I
- 20 don't purport to have fully analyzed that, Mr. Chair.
- 21 But if counsel has an ethical obligation under the Code
- 22 of Conduct to provide relevant information and not hide
- 23 it from his client, how do we deal with that? And
- 24 there's -- if -- if you have a lot of parties that have
- 25 the information and there's some -- I'm not too sure

- 1 whether the undertaking is going to allow counsel to
- 2 speak to any of it.
- But it -- if there's an ethical
- 4 obligation -- and that's one (1) of the concerns that
- 5 Mr. Williams expressed -- yes -- the short answer is,
- 6 yes, we do have an issue, even with the counsel having
- 7 it because of the uncertainty at this point in time as
- 8 to whether or not that information will go beyond
- 9 counsel, whether it will get out at one (1) point in
- 10 time. The counsel will have that information and --
- 11 and suggest certain courses of action, indirectly or
- 12 otherwise.
- 13 We don't think that that's -- that
- 14 particular piece of information, which is confidential,
- 15 needs to go beyond the -- the Board. And that's why I
- 16 referenced the initial term of reference in the
- 17 mandate, which it -- the wording at the very beginning
- 18 of that page 1, it says:
- 19 "For greater certainty in conducting
- the NFAT, panel members who are
- 21 designated by the Chair to conduct
- the review [full colon]:"
- 23 So there appears to be some emphasis
- 24 that, for greater certainty, we're not taking away the
- 25 exercise of discretion of the panel over access of any

- 1 person to commercially sensitive information. I think
- 2 that's still within the purview of the -- the Board.
- 3 Subject to any questions the Board has
- 4 of me, that completes my presentation.
- 5 THE CHAIRPERSON: Now, you didn't speak
- 6 about the -- the experts you intend to use. You -- you
- 7 -- I'm assuming that you will be using the services of
- 8 -- of InterGroup Consultants?
- 9 MR. ANTOINE HACAULT: Yes. It's the
- 10 intention of -- of having the resources of InterGroup
- 11 Consultants available for the Intervention. And the
- 12 final decision on whether or not there would be anybody
- 13 else has not been made.
- 14 As we had in -- in past hearings, Mr.
- 15 Chair -- and I think you've observed that during the
- 16 last hearing -- we always have discussions with other
- 17 counsel to make sure there's no overlap. If other --
- 18 other counsel has appropriate experts or expertise and
- 19 -- and we don't know the full slate yet of the Board's
- 20 experts -- I think it's prudent to wait to make a
- 21 decision on whether or not there might be additional
- 22 expertise brought to bear by seeing exactly what
- 23 develops with respect to the experts that the Board
- 24 will have, because there's no use creating overlap.
- 25 If the Board is going to be getting very

- 1 useful information from the people it has selected,
- 2 then there's no need to add additional people, apart
- 3 from InterGroup, who -- who you know from the previous
- 4 hearing. Mr Bowman, who's sitting to the right of me,
- 5 has acted on behalf of utilities going through the same
- 6 process. So -- and acted for util -- either users or
- 7 utilities across the country. So there's quite a bit
- 8 of expertise within those consultants to deal with this
- 9 hearing.
- 10 THE CHAIRPERSON: The -- the question I
- 11 have is in relation to the -- the relationship that
- 12 InterGroup Consultants, bundled together, has with the
- 13 Utility.
- 14 MR. ANTOINE HACAULT: Thank you for
- 15 that. Manitoba is a very small community. And I can
- 16 assure, Mr. Chair, that we've had discussions not only
- 17 at MIPUG, but at -- at our office, with respect to the
- 18 issue that you raise.
- 19 We've -- our view is that if we're
- 20 presenting here and InterGroup is presenting --
- 21 InterGroup presents a case objectively and represents,
- 22 when it appears here, the interests of the group that
- 23 it has been retained to represent, and that if at any
- 24 point in time that would affect the objectivity of the
- 25 presentation, we would certainly advise this Board and

- 1 make the decisions that need to be made with respect to
- 2 that.
- 3 And our office also has a long-standing
- 4 relationship with Manitoba Hydro. It has provided
- 5 advice on those issues. But that -- and I think it
- 6 will have been clearer when we did the hearings here --
- 7 our representation of MIPUG at Thompson Dorfman
- 8 Sweatman and InterGroup's representation of MIPUG with
- 9 respect to the GRA was not in any way compromised. And
- 10 we think that we presented an objective and fair case
- 11 of the way we saw the facts and tried to provide the
- 12 most assistance we could to this Board, which we hope
- 13 was of assistance to it.
- 14 So I know it's a roundabout way of
- 15 answering your -- your question. But if there are any
- 16 issues with respect to perceived or potential
- 17 conflicts, we will certainly advise the Board
- 18 immediately. And the discussion would have to happen
- 19 also with Manitoba Hydro so that the Board can be
- 20 assured that it will receive good, independent
- 21 information for the decision-making process which it
- 22 will make.
- 23 THE CHAIRPERSON: Now -- now, is
- 24 InterGroup providing any kind of support to the work
- 25 that's already being done on Keeyask and -- and

- 1 Conawapa by Manitoba Hydro?
- 2 MR. ANTOINE HACAULT: InterGroup is not
- 3 prov -- providing any assistance on economic or
- 4 financial aspects to Manitoba Hydro, is -- is my
- 5 understanding. And if that's the focus of this
- 6 hearing, you know, the -- it's the same thing with our
- 7 office. There's other proceedings. There's CEC
- 8 proceedings and different focuses on proceedings. In
- 9 those proceedings, there may be, by our office, some
- 10 assistance, but none with respect to the economic and
- 11 financial portion.
- 12 THE CHAIRPERSON: Now, we will be
- 13 looking at high-level environmental considerations as
- 14 part of this -- this examination that we're going to
- 15 conduct. And I -- I -- could you comment? I mean,
- 16 I...
- MR. ANTOINE HACAULT: We don't expect
- 18 to be -- the MIPUG spoke -- scope of intervention to
- 19 deal with that high-level discussion. Our intervention
- 20 would be on economic and financial matters. As -- as
- 21 you saw even for the last hearing, we worked with other
- 22 parties to make sure there wasn't overlap.
- 23 And we -- I believe that -- my
- 24 understanding of the instructions I have from MIPUG is
- 25 that our focus is on the economic and financial aspect,

- 1 not on the other matters. And as long as the Board
- 2 feels it's getting proper information from Green Action
- 3 or the other participants, hopefully it gets the
- 4 information it needs to make the recommendations it
- 5 needs to make. So we don't think we need to be
- 6 involved in that and it's not our intention to be
- 7 involved in that.
- 8 THE CHAIRPERSON: Okay. Thank you very
- 9 much. Thank you very much. I would call on Manitoba
- 10 Hydro but do you -- do you need a -- do you need five
- 11 (5) or ten (10) minutes just to collect your thoughts
- 12 or do you -- are you prepared to proceed?
- MS. MARLA BOYD: I'm ready to proceed,
- 14 but if you'd like a break we could do that, as well.
- THE CHAIRPERSON: No, let's -- let's
- 16 proceed.
- MS. MARLA BOYD: Thank you, Mr. Chair.
- 18 Good afternoon, Board member Soldier.
- 19 I wanted to start to clarify a couple of
- 20 housekeeping things. First of all, appreciating that
- 21 it's not evidence, Mr. Wojczynski made a presentation
- 22 this morning and I -- I posed the question to the Board
- 23 of whether you'd like it marked in some fashion for
- 24 identification or whether you prefer it to have it not
- 25 marked.

195 MR. BOB PETERS: It probably would be 1 helpful, Mr. Chairman, because the transcript will be posted as soon as the Board obtains it and the 3 presentation by Mr. Wojczynski relates to it. So how about we just mark it as Exhibit A and if anybody wants to deal with it further it would have to become part of the formal evidentiary process, meaning the information 7 requests or the filing of the utility itself, so thank 9 you. 10 THE CHAIRPERSON: Thank you for that --11 that advice, Mr. Peters. 12 MS. MARLA BOYD: Thank you. 13 14 --- EXHIBIT NO. A FOR IDENTIFICATION: 15 Presentation by Mr. Wojczynski 16 17 I might also note that MS. MARLA BOYD: 18 during the course of some of the breaks some of our staff have been asked about that exhibit being, or that document being provided electronically and we are 21 certainly prepared to provide it to the Board and to distribute it to parties electronically if that's the 22 23 wish. 24 That being the case, I understand that 25 there's two corrections that will be made to it. Slide

- 1 4 is missing a reference to the Wisconsin Power Sale in
- 2 one of the bullets, and on slide 5 in the reproduction
- 3 of it I understand that a bullet's been cut off the
- 4 bottom, and it may have been picked up through Mr.
- 5 Wojczynski's oral presentation but we will update the
- 6 slides, as well.
- 7 MR. ED WOJCZYNSKI: Just one (1)
- 8 second.
- 9 MS. MARLA BOYD: Mr. Wojczynski's been
- 10 proofreading as I talk. So on slide 12, I believe it
- 11 is, table of contents also makes reference to chapter 4
- 12 and the reference to, it says 2013 DSM, it should be
- 13 2012 DSM. So we'll correct that, as well.

- 15 REPLY BY MANITOBA HYDRO TO REQUESTS FOR INTERVENOR
- 16 STATUS:
- MS. MARLA BOYD: So you've already
- 18 heard from Ms. Ramage today with regard to the
- 19 applications for Intervenor status of MKO, MMF, KI, and
- 20 MPIRG. And I also want to thank the Board for the
- 21 accommodation in allowing her to speak to those, as
- 22 well as Board counsel, and that's mainly because I
- 23 feared having to read Ms. Ramage's handwriting as we
- 24 proceeded today.
- So that leaves me to address the

- 1 remaining five (5) Intervenor applications, and I'll
- 2 deal first with the one that we heard from first this
- 3 afternoon, which was Peguis.
- 4 Councillor Flanders identified today
- 5 that Peguis First Nation is not a northern community,
- 6 is in fact a southern community and, as such, the
- 7 impacts of the project, the proposed projects won't
- 8 impact that First Nation in a manner that's unique from
- 9 other members of Manitoba in the south.
- 10 It's important to note that the
- 11 generating stations are not within the area and the
- 12 transmission line that's contemplated by the project is
- 13 not within the Interlake area that covers Peguis First
- 14 Nation.
- So we would suggest that the information
- 16 to be brought forward by this group won't be different
- 17 from that that would be brought forward by the
- 18 Consumers Association and we would encourage that the
- 19 Peguis First Nation cooperate with CAC in having their
- 20 interests represented.
- 21 The evidence that's purported to be
- 22 advanced through Mr. Flanders relating to resource
- 23 projection and resource use is the subject of the CEC
- 24 proceeding. According to the biography that's filed in
- 25 the CEC, Mr. Flanders specializes in land use planning

- 1 and modelling. This is more appropriately considered
- 2 in that CEC proceeding and is not the subject of this
- 3 NFAT.
- 4 I would caution that some of the areas
- 5 that are referenced in the intervention application are
- 6 outside of the scope of the NFAT and submit that to the
- 7 extent that the Peguis First Nation has raised issues
- 8 relevant to the NFAT, that those issues are similar to
- 9 those raised by CAC. And as the PUB has found in the
- 10 past, in -- and I reference here Order 17/'10, at page
- 11 10 of that order -- that if the Intervenor hasn't
- 12 demonstrated that the evidence or the information
- 13 proposed to be brought forward will not be different
- 14 than that of other Intervenors, that they ought not to
- 15 be granted that separate status. And the Board has, in
- 16 the past, has rejected an Intervenor application where
- 17 that test was not met.
- So, we would suggest that CEC be the
- 19 appropriate representative and as Ms. Ramage noted
- 20 earlier, and I've leave the wind is picking also noted
- 21 it in Green Action Committee's application, Manitoba
- 22 Hydro doesn't object to Peguis First Nation or others
- 23 making their own final submission but our concern is
- 24 that if we end up with a large number of Intervenors
- 25 posing questions and having their own experts, that

- 1 this process will simply become unmanageable in the
- 2 time that we have available.
- 3
 I should also note that Counsellor
- 4 Sutherland referenced the Lake Winnipeg impacts and I
- 5 do note that specifically in the terms of reference,
- 6 the impacts of past development are specifically
- 7 excluded from this process.
- 8 I also note Ms. Whelan Enns made a
- 9 couple of references both in respect to the Peguis
- 10 intervention and the Pimicikamak intervention; that
- 11 this was the first NFAT and Mr. Wojczynski was very
- 12 quick to remind me that, in fact, this Board heard a
- 13 full NFAT as related to the 1990 Conawapa transaction.
- 14 And Wuskwatim was also a full NFAT. It covered all of
- 15 the areas that are of concern here. It combined it with
- 16 the CEC process but, nonetheless, was a very thorough
- 17 process.
- 18 Turning to the intervention application
- 19 of Pimicikamak, I think it would be useful for the
- 20 Board to be clear on the distinction between PCN and
- 21 Cross Lake. These are the same communities and, as I
- 22 understand it, MKO as an umbrella organization
- 23 represents PCN and I did note the comments today that
- 24 that was not the case. However, the MKO member First
- 25 Nations' affiliations list as of September 2012

- 1 identifies PCN as one of their members. So, there's --
- 2 there's clearly some confusion there in terms of a
- 3 representation and I further understand that the eight
- 4 thousand (8,000) members that are referenced in the PCN
- 5 intervention application, are also included in the
- 6 sixty-five thousand (65,000) members that are
- 7 referenced by MKO. So, you may end up with some of the
- 8 same individuals being represented under more than one
- 9 -- one (1) heading there.
- 10 There are issues identified in the PCN
- 11 intervention at paragraph 12 relating to lack of social
- 12 and cultural analysis, to benefits of Northern and
- 13 Aboriginal communities regarding energy conservation
- 14 and an analysis of regulatory economic and energy
- 15 systems in the US. Those are also referenced in the --
- 16 the discussion this morning. Those matters are all
- 17 outside of the scope of this review.
- 18 Impacts to specific aboriginal First
- 19 Nations and mitigation of those matters will not be
- 20 addressed within this hearing. They will be addressed
- 21 either through the CEC process in the environmental
- 22 impact statement or in the Section 35 consultations by
- 23 the federal government and the provincial government as
- 24 it relates to specific projects. That is also true of
- 25 the Winnipeg -- Lake Winnipeg regulation matter which

- 1 is to be the subject of a CEC review.
- 2 Regarding the witnesses that were
- 3 identified in the PCN application, Mr. Biewald is
- 4 identified there and it's indicated that he is
- 5 intending to focus on a US analysis including
- 6 socioeconomic impacts in the US. And I want to be
- 7 clear, and I'd appreciate the direction from the Board
- 8 ultimately in your process Order, that our
- 9 understanding of the terms of reference is that we
- 10 would consider a high level summary of the potential
- 11 effects to people in Manitoba.
- 12 It's our respectful submission that the
- 13 consideration of socioeconomic impacts and the
- 14 regulatory and legislative regime in the US are not
- 15 relevant to this application.
- 16 I also note that a couple of times in
- 17 the presentation it was indicated that PCN had been
- 18 identified by Manitoba Hydro as the most affected First
- 19 Nation. I'm not able to source that to a Manitoba
- 20 Hydro representative; in fact, Manitoba Hydro would
- 21 note that there are several First Nations that are
- 22 impacted by our operations and while PCN is one of
- 23 them, we certainly would not identify them as being the
- 24 most affected. So, I don't want to leave that
- 25 misstatement on the record certainly from Manitoba

- 1 Hydro's perspective.
- 2 Turning to the application for
- 3 intervention by MIPUG, Manitoba Hydro doesn't have an
- 4 objection to MIPUG participating in the process. There
- 5 was a couple of specific items that were identified by
- 6 Mr. Hacault this afternoon; one in particular, was a
- 7 request to the Board that there be some kind of process
- 8 to determine one (1) portion of the criteria as it
- 9 relates to cost and certainly Manitoba Hydro wouldn't
- 10 object to the process as it has been outlined by Mr.
- 11 Hacault such that he would provide comments in writing
- 12 and Manitoba Hydro would it be given an opportunity to
- 13 respond. We don't view that as being a determinate of
- 14 whether or not MIPUG would be entitled to costs at the
- 15 end of the day but, merely, an indication that that one
- 16 (1) particular criteria which generally would be one
- 17 that I think MIPUG would struggle to meet could be
- 18 considered in advance.
- 19 With regard to the applications for
- 20 Intervenor status of Consumers' Association of Canada,
- 21 and the Green Action Centre, Manitoba Hydro does not
- 22 object to those applications as they've been stated
- 23 today.
- 24 There is the matter of the letter of Mr.
- 25 Williams and Mr. Gange and I'm, I guess, seeking

- 1 direction from the Board. I can speak to that in
- 2 detail if you'd like. I didn't hear from My Friends
- 3 this morning much of a detailed discussion and I think
- 4 there's probably some benefit in leaving that for
- 5 another day. There's certainly an opportunity for the
- 6 parties to consider the issues once the application is
- 7 filed and people understand what exactly it is that we
- 8 are dealing with. And at that point I think we can
- 9 have some further discussions among counsel and perhaps
- 10 bring the issue to a resolution that is satisfactory to
- 11 all without having to seek the involvement of the Board
- 12 at this point.
- So if that is acceptable, I will just
- 14 turn to the timetable. The timetable in this process
- 15 is difficult because we're faced with two bookends:
- 16 The first is Manitoba Hydro's filing of the
- 17 application. Its submission will be made on August
- 18 16th of 2013 and the other bookend which I understand
- 19 to be immovable is the requirement in the terms of
- 20 reference that the Board's report be available no later
- 21 than June 20th of 2014. So whatever process is going
- 22 to occur, it needs to occur within that defined
- 23 parameter.
- I'm going to start my comments by
- 25 reference to the Board's schedule that was circulated

- 1 earlier. With respect to the technical conference, it
- 2 would be Manitoba Hydro's view that the most useful way
- 3 to use a technical conference -- I'm sorry, do you have
- 4 it available?
- 5 Thank you. The most useful format for a
- 6 technical conference, from our perspective, would be to
- 7 have a two-day conference. Rather than splitting it
- 8 out over the time, we would suggest that we have a two-
- 9 day conference. In discussion with my clients, we
- 10 would propose that that be held on the 15th and 17th of
- 11 July, that's a Monday and Wednesday I believe. That
- 12 will allow us sufficient time to have the application
- 13 more firmed up to be able to have a discussion and will
- 14 also allow us a two (2) day time period in order to
- 15 provide information.
- 16 The filing would then be made on August
- 17 the 16th and while we're not certain whether or not a
- 18 second technical conference would be necessary, or
- 19 desired, we would certainly leave that to the Board to
- 20 look at that at that point once the filing is made.
- 21 If the goal of a second technical
- 22 conference would be to reduce the number of Information
- 23 Requests that flowed, we'd suggest that it would have
- 24 to follow fairly shortly after the August 16th filing
- 25 in order to be made before the Information Requests

- 1 started to be formatted by the parties.
- 2 With regard to receipt of first round
- 3 Information Requests, we note the Chair's comments
- 4 about the timeline this morning and the fact that
- 5 adherence to those timelines is critical to the process
- 6 and, as such, we suggest, respectfully, that those
- 7 timelines need to be very realistic. Manitoba Hydro
- 8 expects that there will be a significant volume of
- 9 Information Requests. The number of potential
- 10 Intervenors is large and we -- we expect that that will
- 11 also increase the number of Information Requests.
- 12 Also given the nature of this
- 13 submission, it's expected that the nature of the
- 14 questions will be more difficult, will require more
- 15 time to answer than those that might otherwise be
- 16 expected in a typical GRA. It is, therefore,
- 17 essential, from our view, that we have a full six (6)
- 18 weeks to respond to those questions.
- 19 When I look at the Board's timetable as
- 20 it was circulated, that would suggest that Information
- 21 Requests should be submitted on September the 9th. I
- 22 note you had two (2) dates in there, September 9th or
- 23 16th and we certainly would be encouraging the Board to
- 24 use the first of those dates if this is the timetable
- 25 that you advance at the end of the day.

- 1 I note that the MIPUG timetable
- 2 suggested that that could be reduced by a half a week,
- 3 to five and a half (5 1/2) weeks and I know three (3)
- 4 days doesn't sound like very much but I can assure you
- 5 that when you are working long, long hours to answer a
- 6 lot of Information Requests that those three (3)
- 7 working days will be very important to Manitoba Hydro
- 8 and we would be encouraging the Board to -- to grant us
- 9 the full six (6) weeks to be able to provide our -- our
- 10 responses.
- 11 With respect to the Second Round
- 12 Information Requests, the schedule contemplates three
- 13 (3) weeks. And I just want to note for the record that
- 14 it doesn't change in MIPUGs. But to note for the
- 15 record, that from our perspective, it is critical that
- 16 if that time line is to be met, that those questions
- 17 need to be restrained to be questions of clarification
- 18 coming out of First Round Responses.
- 19 And we'll be seeking a direction from
- 20 the Board to ask all parties to actually quote the
- 21 information that they're seeking from the First Round,
- 22 seeking clarification, and then pose their question in
- 23 order that we can directly look to what's being asked
- 24 and to provide a clarification.
- 25 You talked this morning about the

- 1 community hearing days, and Manitoba Hydro understands
- 2 that the Board will desire a day in Thompson, and
- 3 perhaps a day in one other community. And we would
- 4 suggest that the Board gauge the interest, whether or
- 5 not there's sufficient interest to warrant attending in
- 6 those communities.
- 7 It has been Manitoba Hydro's experience
- 8 in the past that Winnipeg in the south and Thompson in
- 9 the north represent a good distribution of the -- the
- 10 community interest. But should the Board wish to hold
- 11 another day in a community such as Brandon or
- 12 elsewhere, we would certainly be willing to oblige.
- 13 As for the dates of those community
- 14 hearings, it would be our preference that they occur
- 15 between the First and Second Round of Information
- 16 Requests, rather than occurring during the time when
- 17 we're trying to answer those requests. So with
- 18 reference to the Board's schedule, that would suggest
- 19 community hearings somewhere between October 22nd and
- 20 November 1st.
- 21 There was a suggestion today from some
- 22 of the Intervenors and support -- it was from MIPUG,
- 23 and supported by other Intervenors, that it would be
- 24 useful to receive the independent expert evidence prior
- 25 to the filing of Intervenor evidence. And depending on

- 1 the nature of the evidence that's going to be filed,
- 2 that view is not without some merit. I see some
- 3 significant practical concerns to that, however.
- There are some tweaks, if you will, that
- 5 could be made to the front end of the schedule that
- 6 MIPUG has proposed that would fit our requirement to
- 7 have six (6) weeks to answer First Round IRs.
- 8 However, I don't think you can expect
- 9 that parties will be able to receive multiple pieces of
- 10 evidence, and there could be upwards of eighteen (18)
- 11 pieces of evidence, based on the number of
- 12 interventions that you've heard today, and the plans
- 13 for experts that will be engaged to be received on
- 14 January 20th, and to have the parties turn around IRs
- 15 on -- on what is likely to be a significant volume of
- 16 information in one (1) week. So from our perspective
- 17 that -- that portion of that schedule is just not
- 18 reasonable.
- 19 I would suggest if the Board were to
- 20 agree to this two (2) stage process that it would delay
- 21 the start of the hearing by approximately two (2)
- 22 weeks, and likely more, given that the MIPUG schedule
- 23 reduces the time for Interveners to respond to those
- 24 IRs from three (3) weeks, in the original schedule, to
- 25 one (1) week.

209 So I -- I -- I leave with the Board the 1 thought that it will be necessary that you weigh any potential benefit that comes from having a two (2) 3 stage process, wherein the independent expert files has evidence ahead of the Intervener evidence, with the difficulty of having to complete this hearing that 7 would start, not with a nine (9) or ten (10) week period, but perhaps with a seven (7) or eight (8) week 9 period. 10 And that certainly is a matter that will 11 be one that the Board will have to be mindful of. And 12 perhaps as we get closer with some of the interventions 13 more clearly defined, we'll be able to determine how 14 many hearing days are actually required and whether 15 this is more likely to be a ten (10) week hearing or a 16 seven (7) week hearing. 17 So subject to any questions you might 18 have of me, that concludes my comments this morning. 19 20 (BRIEF PAUSE) 21 22 MS. MARLA BOYD: I'm sorry. If you'll 23 indulge me for just one (1) more minute. Mr. 24 Wojczynski would like to just make a point of 25 clarification with regard to one (1) of the slides that

- 1 was filed this morning.
- 2 MR. ED WOJCZYNSKI: Yeah. My colleague
- 3 and I were re -- reconsidering how we portrayed slide 4
- 4 from the package this morning. So perhaps -- I
- 5 apologize that we hadn't -- we -- we tried to
- 6 keep the information brief here and not too much -- too
- 7 -- too much detail. But in retrospect we probably
- 8 should have put one (1) more layer of detail in for
- 9 understanding sake.
- 10 So if you go to slide 4, and we -- the
- 11 first sequence there, it says 750 megawatt tie, and
- 12 MP/WPS sales, that sale there is, as we say in an
- 13 earlier overhead, 300 megawatts. So I -- I -- we'll do
- 14 this on an electronic version. But if I could ask you
- 15 to just write 300 next to WPS, or above it.
- 16 The next sequence has MP, and we're
- 17 going to -- it should also have WPS in it, that's 100
- 18 megawatts, not 300. They're two (2) different
- 19 contracts, it's...
- 20 And then the next two (2) sequences that
- 21 have WPS below that, all -- each also should say one
- 22 hundred (100) above the WPS. So the top sequence has
- 23 300 megawatts for WPS, and the bottom three (3) -- the
- 24 -- the next three (3), pardon me, have 100 megawatts.
- 25 The -- the Minnesota Power one's the same in all of

- 1 them.
- 2 So it -- it may not be important to
- 3 people right now, but just so down the road there isn't
- 4 some confusion. Thank you.
- 5 THE CHAIRPERSON: Thank you very much.
- 6 I'm assuming that there are no further comments. Mr.
- 7 Williams, I can see you've got -- your finger is itchy.
- 8 MR. BYRON WILLIAMS: I'll be quite
- 9 short, and we appreciate the Board's patience, as -- as
- 10 well as Manitoba Hydro's comments.
- I -- I did have a couple of additional
- 12 comments from my client in terms of the -- the
- 13 schedule, and one (1) concern my client has raised is
- 14 in terms of the time frame for the filing of persons
- 15 seeking presenter status.
- Now, obviously, our client is -- is
- 17 intervening, but they're aware already of some persons
- 18 who may be seeking to -- to appear as presenters, and
- 19 my client is concerned that having that for August 30th
- 20 is too short of a time frame and -- and too summer
- 21 orientated, and that certainly there should be a -- a
- 22 couple of weeks into September in terms of -- to enable
- 23 people, when they get back from the lake or -- or
- 24 elsewhere, to -- to be aware of that. So that --
- 25 that's a suggestion from my -- my client.

- 1 And we have a question of clarification
- 2 in terms of presenters as well. Does the panel
- 3 anticipate that there will be presenters in -- in
- 4 Winnipeg, and would that be during the -- the course of
- 5 the oral proceeding, or -- or when would that -- that
- 6 be?
- 7 THE CHAIRPERSON: We certainly envisage
- 8 that there would be an opportunity to make
- 9 presentations in Winnipeg. We haven't decided when
- 10 that would be. It's likely that, depending on the
- 11 level of interest, we may have to schedule extra days
- 12 to hear from the public, but, again, that will depend
- 13 on the level of interest.
- 14 And I -- and I appreciate your
- 15 suggestion regarding extending the time frame, so I
- 16 think that we -- we'll see what we can do to
- 17 accommodate that.
- MR. BYRON WILLIAMS: And just -- my
- 19 client had one (1) additional question about presenter
- 20 status -- well, the term 'presenter status' and is
- 21 there -- is there a -- a criteria to be applied, or
- 22 does -- by registering, does one acquire presenter --
- 23 by registering to present, does one acquire presenter
- 24 status?
- 25 THE CHAIRPERSON: Well, I think that we

- 1 would be guided by previous decisions in this -- you
- 2 know, in this -- deciding who is a presenter or a valid
- 3 presenter. I -- I -- you know, we'd look into previous
- 4 decisions. So, unfortunately, I -- I'm -- we'll look
- 5 to our counsel to give us advice here in this -- in
- 6 this area as well, so --
- 7 MR. BYRON WILLIAMS: I'll -- we'll
- 8 canvass that with him at a -- offline. I did -- one
- 9 (1) comment that Manitoba Hydro -- I always hesitate to
- 10 agree with them, but in terms of Second Round
- 11 Information Requests, the suggestion that they be
- 12 followup to the First Round and questions of
- 13 clarification.
- 14 Certainly, generally, my -- my clients
- 15 are supportive of that suggestion, the -- the point
- 16 being that, if people want to get in an original
- 17 question, that's for the First -- First Round, and then
- 18 the second one is kind of narrowing the -- the scope of
- 19 the -- the inter -- interrogatories. So my clients
- 20 would be supportive of that.
- 21 MR. MICHAEL ANDERSON: My Chair, if I -
- 22 if I might, just on a narrow point on MKO's
- 23 organizational structure, I would be remiss if I did
- 24 not make it very clear: Pimicikamak Okimawin is a
- 25 self-recognized entity. It is a nation of its own

- 1 under its own laws, under -- governed under its first
- 2 law, as they describe it, if I have that correctly.
- 3 Mr. Paupanakis mentioned he was
- 4 secretary of the four (4) councils. Those are
- 5 governance structures established by Pimicikamak
- 6 Okimawin under their first law.
- 7 On -- on our website, on MKO's website,
- 8 it does say Pimicikamak Cree Nation, but essentially
- 9 that's similar to the Cross Lake First Nation. Those
- 10 are -- that's an Indian band established under the
- 11 Treaty, governed under the provisions of the Indian
- 12 Act.
- 13 Pimicikamak Oginaw -- Okimawin is not
- 14 such an entity. I just wanted to make that very clear
- 15 that they are here as a separate nation under their own
- 16 law.
- 17 My comment about being prepared, of
- 18 course, for MKO to collaborate and cooperate on the
- 19 minimizing of evidence, finding common ground, and so
- 20 forth is the same that we would share with any
- 21 Intervenor and it was in that context that I made those
- 22 comments. I wanted to be crystal clear that we were
- 23 not suggesting that we represent, in any way,
- 24 Pimicikamak Okimawin because MKO does not and I just
- 25 wanted to make that very clear, Mr. Chair, thank you.

- 1 THE CHAIRPERSON: Thank you for that
- 2 clarification. In closing, I would just -- go ahead --
- 3 MR. MIKE SUTHERLAND: I'd like to make
- 4 a comment as well in regards to Manitoba Hydro's
- 5 statement that Pequis is in the Interlake and that
- 6 statement is wrong. We have five (5) actual First
- 7 Nation communities, there's Peguis A, Peguis 1B, 1C,
- 8 1D, 1E, 1F throughout southern part of Manitoba, as
- 9 well as the Interlake. We have three thousand five
- 10 hundred (3,500) people residing on the First Nation
- 11 community in Peguis and the rest of the community
- 12 resides within the Treaty 1 area of Selkirk, Winnipeg
- 13 and the land bases that we have here in the southern
- 14 part of the province.
- And please note that we have 170,000
- 16 acres of land to acquire under our TLE and we are
- 17 requesting Intervenor status because we can claim
- 18 170,000 acres of land down the southeastern part of
- 19 Manitoba. Thank you.
- 20 THE CHAIRPERSON: Thank you for that
- 21 clarification. Yes, go ahead.
- MS. JESSICA SAUNDERS: Oh hello, Mr.
- 23 Chair. Again, Jessica Saunders for the Manitoba Metis
- 24 Federation.
- We weren't provided the opportunity to

- 1 respond to any of the concerns raised by Hydro for your
- 2 further consideration and so I know that I -- I had
- 3 indicated to you previously that my client would likely
- 4 have some issues with respect to the terms of reference
- 5 and some of the further issues highlighted in that
- 6 regard.
- 7 And so rather than, you know, maybe
- 8 address further concerns that we may have for you to
- 9 consider right here and now, I may be suggesting to my
- 10 client that they maybe respond by way of letter just
- 11 for further consideration before any decision is made
- 12 with respect to their Intervenor status.
- 13 And as well just to advise that --
- 14 advise fully the Public Utilities Board of my client's
- 15 position with respect to the terms of reference and the
- 16 ongoing process that they will then undertake with the
- 17 province regarding discussions on the terms of
- 18 reference. Thank you.
- 19 THE CHAIRPERSON: Thank you very much.
- 20 I'm scanning the crowd, is there anybody else that
- 21 wants to speak before I close the --
- MS. MARLA BOYD: I'm sorry, Mr. Chair,
- 23 my -- my nod was a suggestion that I wanted the
- 24 opportunity to respond to Ms. Saunders' comments rather
- 25 than --

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- 1 THE CHAIRPERSON: Please go ahead.
- 2 MS. MARLA BOYD: -- indicating my
- 3 agreement with them.
- 4 And I am concerned that -- that this
- 5 process today has been for the Intervenors to speak to
- 6 their applications, Manitoba Hydro was given the
- 7 opportunity to respond and that should be the matters
- 8 that the Board adjudicates on and if we allow this
- 9 process to continue with response after response, then
- 10 we are going to end up in a process where we've very
- 11 quickly lost track of what's going on and who's going
- 12 to have the final say in these applications.
- So -- so I would discourage the practice
- 14 of filing additional information, and filing additional
- 15 comments on terms of reference subsequent to this
- 16 process.
- 17 THE CHAIRPERSON: Thank you for that.
- 18 We will -- we will caucus and decide on the
- 19 applications before us. We may seek clarification, I
- 20 just want to leave the door open for us going back to
- 21 clarify the information that we have heard or that we
- 22 have received on paper. So, we leave the door open to
- 23 going back to you for further clarification.
- I wish to thank all of you for your
- 25 contribution today and your submissions. I realize

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   that this is a -- this is not an easy process and I
 2 appreciate the time and commitment that you have
 3 demonstrated by submitting the application and also
 4 coming to speak to us. So thank you very much, it's
   been a long day. God speed to you on your safe return
   home for those of you who are out of Winnipeg.
 7
   --- Upon adjourning at 2:33 p.m.
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13 Certified Correct,
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17 Cheryl Lavigne, Ms.
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