



MANITOBA PUBLIC UTILITIES BOARD

Re:

MANITOBA HYDRO
NEEDS FOR AND ALTERNATIVES TO
REVIEW OF MANITOBA HYDRO'S
PREFERRED DEVELOPMENT PLAN

Regis Gosselin	- Chairperson
Marilyn Kapitany	- Board Member
Larry Soldier	- Board Member
Richard Bel	- Board Member
Hugh Grant	- Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue
Winnipeg, Manitoba
April 16, 2014
Pages 7108 to 7365

	APPEARANCES	
1		
2	Bob Peters) Board Counsel
3	Sven Hombach	
4		
5	Patti Ramage) Manitoba Hydro
6	Marla Boyd)
7	Douglas Bedford (np))
8	Helga Van Iderstine (np))
9	Jennifer Moroz (np))
10	Odette Fernandes)
11	Byron Williams) CAC
12	Meghan Menzies)
13		
14	William Gange) GAC
15	Peter Miller (np))
16		
17	Antoine Hacault) MIPUG
18		
19	George Orle) MKO
20	Michael Anderson (np))
21		
22	Jessica Saunders) MMF
23	Corey Shefman (np))
24	Christian Monnin) IEC
25	Michael Weinstein)

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1 --- Upon commencing at 9:16 a.m.

2

3 THE CHAIRPERSON: Good morning. I
4 believe that we're in a position to begin today's
5 proceedings. Mr. Hombach, please...

6 MR. SVEN HOMBACH: Yeah. Good morning,
7 Mr. Chairman. Good morning, members of the panel, and
8 to everybody else in the room. The morning session
9 today is reserved for the continued cross-examination
10 of TyPlan, the independent expert consultant appointed
11 by the Board to address socioeconomic matters.

12 There are several witnesses that still
13 have to cross-examine. I'm told that there will not be
14 a timing issue. The afternoon session is reserved for
15 Morrison Park advisors. Mr. Gange of the Green Action
16 Centre has advised me that he has another commitment at
17 10:00, so I suggest that we proceed with him first and
18 thereafter turn it over to Mr. Orle and Ms. Saunders.

19 THE CHAIRPERSON: Thank you, Mr.
20 Hombach. Good morning, Mr. Gange, and Professor
21 Miller, good morning.

22

23 IEC TYPLAN WITNESS PANEL, RESUMED:

24 RUSSELL TYSON, Previously Sworn (Qual.)

25

1 CONTINUED CROSS-EXAMINATION BY MR. WILLIAM GANGE:

2 MR. WILLIAM GANGE: Thank you, Mr.

3 Chair, and -- and I'd like to thank Mr. Hombach and --

4 and the Intervenor counsel to allow me to accommodate.

5 Just so that you know, I -- I'm not being deliberately

6 rude. I'm going to be leaving immediately after my

7 examination for another court appearance.

8 But, so if -- if -- I understand that

9 the main document has been marked as TyPlan number 1.

10 If I could refer to page 52 of that, and -- and, sir, I

11 -- I will apologize. I have not been here yesterday

12 and, so if I go over questions that were already asked,

13 please bear with me. I'm not going to be every long

14 'cause I've got to be in court at ten o'clock.

15 On page 52, down one (1) -- one (1) more

16 page, Diana. I'm sorry, I've got a little bit of a

17 difference reference than you do. Yes, thank you. And

18 if you could scroll up a little bit.

19 In -- in your report, sir, on I guess

20 this is page 53, you've said that:

21 "As the current Preferred Development

22 Plan has greatest impacts on

23 customers in the short term one (1)

24 possible means of addressing this

25 issue with ratepayers would be to

1 consider changing the 75 to 25 debt-
2 equity ratio within twenty (20)
3 years."

4 When you made that statement, had you
5 done any -- any -- had you considered the impact that
6 that might have upon the -- the rating agencies, and --
7 and the rating that they do for Manitoba Hydro?

8 MR. RUSSELL TYSON: No, I did not.

9 MR. WILLIAM GANGE: So -- and -- and
10 are you aware, sir, that the evidence that we have
11 heard at this hearing and at previous hearings is that
12 Manitoba Hydro believes that with respect to its rating
13 agencies that the 75:25 debt-equity ratio is a very
14 important benchmark that the rating agencies have used
15 when giving a rating for Manitoba Hydro?

16 MR. RUSSELL TYSON: I would agree that
17 the -- the 75:25 is something that has been
18 benchmarked, and is seen as something to value those
19 aspects from an economic point of view.

20 MR. WILLIAM GANGE: Would it -- did --
21 when you -- when you made that statement, did you give
22 consideration about the effect that that might have on
23 the ability of Manitoba Hydro to -- to borrow money?

24 MR. RUSSELL TYSON: No, I did not.

25 MR. WILLIAM GANGE: Okay. Thank you.

1 And when you made that statement, sir, did you give any
2 thought in terms of what the debt-equity ratio might
3 change to in your view?

4 MR. RUSSELL TYSON: No, I did not. The
5 reason the statement was made was to a -- as a pot --
6 potential option to alleviate any rate increase impacts
7 on Manitobans in general.

8 MR. WILLIAM GANGE: So you were just
9 focussed on that?

10 MR. RUSSELL TYSON: Just focussed on
11 that, yes, sir.

12 MR. WILLIAM GANGE: But not upon the
13 possible side effects that that might have. Okay.
14 Thank you. Diana, if I could... Just give me a second
15 here. My next reference, Diana, on my page is 65 of
16 the report.

17

18 (BRIEF PAUSE)

19

20 MR. WILLIAM GANGE: And -- and the
21 observations that are found on this -- in this section,
22 sir, as I understand it your review concludes that
23 there are benefits within the Preferred Development
24 Plan?

25 MR. RUSSELL TYSON: That is correct.

1 MR. WILLIAM GANGE: And -- but as I
2 read the report, it seems to be coming to the
3 conclusion that the majority of the benefits that can
4 be quantified right now are found in the construction
5 of Keeyask and that -- that the construction of
6 Conawapa has much -- has a much greater risk profile?

7 MR. RUSSELL TYSON: That would be
8 correct. The construction of Keeyask and the benefits
9 associated with the construction of Keeyask are more
10 tangible than those of Conawapa. And Conawapa exhibits
11 a bigger risk profile going forward.

12 MR. WILLIAM GANGE: Right. And you've
13 -- you've made the comment that the Government of
14 Manitoba should provide the Public Utilities Board
15 legislative authority to review plans related to
16 Conawapa in the future as such risks are addressed.
17 That -- that's the conclusion that you've come to.

18 Is that correct, sir?

19 MR. RUSSELL TYSON: I believe it would
20 be prudent to have some agency or form of government in
21 Manitoba to review some of the issues regarding the PDP
22 going forward depending on the recommendations the
23 panel posts just to keep the checks and balances of
24 those outstanding issues in place.

25 MR. WILLIAM GANGE: I want to ask you

1 this, sir, that if we were here with the information
2 that you have and -- and the understanding that can be
3 developed right now with respect to Conawapa, would you
4 agree with me that -- that your recommendation to the
5 Board would be that, right now, you would say that the
6 Board ought not to approve Conawapa?

7 MR. MICHAEL WEINSTEIN: Mr. Gange, I
8 think it's outside of Mr. Tyson's scope of work to make
9 recommendations to the Board about proceeding with
10 Conawapa. So I don't think he should be asked to
11 answer that question.

12 MR. WILLIAM GANGE: Mr. Chair, I think
13 it's a relevant question and I think it is one that
14 given -- given the dichotomy of the evidence that has
15 been presented by Mr. Tyson, he is making
16 recommendations with respect to the Preferred
17 Development Plan, but then he's bifurcated that -- that
18 commentary by saying, Yes, Keeyask seems to make sense,
19 but then makes this comment about that -- that there
20 ought to be legislative authority to review Conawapa.
21 And that's really what I'm trying to get at.

22 MR. SVEN HOMBACH: If I may comment on
23 that, Mr. Gange, as you're aware, the terms of
24 reference do not allow the independent expert
25 consultants to specifically address the question that

1 the Board has to consider, namely, whether or not the
2 Preferred Development Plan should proceed. So perhaps
3 if you could rephrase your question to -- to deal with
4 the matters that Mr. Tyson addressed as opposed to
5 specifically the recommendation as to not -- whether or
6 not one (1) of the projects would proceed, that might
7 be more appropriate.

8 MR. WILLIAM GANGE: I -- I'll attempt
9 to do that.

10

11 CONTINUED BY MR. WILLIAM GANGE:

12 MR. WILLIAM GANGE: Mr. Tyson, there
13 are significant issues that -- with -- that arise with
14 respect to Conawapa that or -- or yet unknown.

15 Is that fair to say?

16 MR. RUSSELL TYSON: That is fair.

17 MR. WILLIAM GANGE: Included in that
18 would be the fact that -- that whereas Keeyask has a
19 signed agreement with the First Nations partners,
20 you're aware that Conawapa has no such agreement?

21 MR. RUSSELL TYSON: I am aware.

22 MR. WILLIAM GANGE: And would you agree
23 with me that -- that prior to moving forward on
24 Conawapa, one of the things that one -- that -- that --
25 in terms of best practices that you've recommended

1 would be that -- that a development plan with respect
2 to the First Nations be concluded regarding Conawapa?

3 MR. RUSSELL TYSON: Yes.

4 MR. WILLIAM GANGE: And -- and as well,
5 there are significant issues as to when the electrical
6 power is required that -- that relates to Conawapa.

7 Is that correct, sir?

8 MR. RUSSELL TYSON: That is correct.

9 MR. WILLIAM GANGE: And -- and as well,
10 there are significant issues with respect to the
11 commencement date of Conawapa.

12 Are we in agreement on that?

13 MR. RUSSELL TYSON: Yes.

14 MR. WILLIAM GANGE: And there are
15 significant issues as to the potential cost of Conawapa
16 when it does start, correct, sir?

17 MR. RUSSELL TYSON: That is correct.

18 MR. WILLIAM GANGE: So with -- with all
19 that information, from -- from your review in -- and
20 I'm not asking you now, given the comments that have
21 made as to whether or not you would recommend to the
22 Board that -- that Conawapa proceed, but in your
23 opinion is -- if -- given -- given your review, could
24 you say at this point that Conawapa is ready?

25 MR. RUSSELL TYSON: What I would say is

1 that from a socioeconomic perspective, we looked at --
2 at the projects in terms of the benefits that would be
3 derived therein over the short term and long term,
4 Conawapa being
5 long term. We are aware that other issues come into
6 play regarding the load forecasts, so on and so forth,
7 that we've spoken about.

8 We've also identified as part of our
9 socioeconomic review that if the best management
10 practice that is -- that have been implemented for
11 Keeyask are also implemented for Conawapa, the benefits
12 to Northern Aboriginals and Northern communities would
13 be optimized.

14 As for whether or not Conawapa should be
15 dropped from the Preferred Development Plan, I'm not in
16 position to suggest.

17 MR. WILLIAM GANGE: But your -- the
18 comment that you did make here at page 65 is that --
19 that:

20 "The decision with respect to the
21 construction of Conawapa does not
22 have to be made until the year 2018."

23 MR. RUSSELL TYSON: That is correct.

24 MR. WILLIAM GANGE: And in fact the --
25 it...

1 (BRIEF PAUSE)

2

3 MR. RUSSELL TYSON: Sorry, Mr. Gange,
4 please carry on. I apologize for the interruption.

5 MR. WILLIAM GANGE: No problem at all.
6 The -- the quote that I -- I had just referred to you
7 is from page 65 of your report, saying that:

8 "A decision with respect to Conawapa
9 does not have to made until the year
10 2018."

11 Correct, sir?

12 MR. RUSSELL TYSON: Correct.

13 MR. WILLIAM GANGE: And you're aware
14 that since you wrote this report, there have been
15 changes with respect to the demand-side management, the
16 energy efficiency programs, the load forecast that may
17 in fact mean that a decision with respect to Conawapa
18 doesn't have to be made until some period of time
19 significantly later than 2018?

20 MR. RUSSELL TYSON: Yes.

21 MR. WILLIAM GANGE: And would you agree
22 with me, sir, that -- that when that decision has to be
23 made, that decision should be made in the context of
24 all of the obligation -- or, pardon me, all of the
25 potential development plans that -- that might make

1 economic -- socioeconomic sense whenever that decision
2 is made?

3 MR. RUSSELL TYSON: Just as a point of
4 clarification, are you inferring that between now and
5 the time Conawapa is proposed a review of other
6 alternatives be suggested? Is that what you're --

7 MR. WILLIAM GANGE: Yes.

8 MR. RUSSELL TYSON: Okay. As part of
9 the socioeconomic analysis we looked at best practices.
10 We noted that some of the best -- or most of the best
11 practices that we're aware of have been established for
12 the Keeyask development.

13 In terms of socioeconomic benefits over
14 the longer term, it is assumed that, provided that
15 those same best management practices are implemented
16 and the benefits derived therein, i.e., we're building
17 capacity in Northern communities to accommodate
18 education and employment, that the -- that the benefits
19 would be there.

20 We recognize, however, as part of our
21 review that Conawapa is a further along project, that
22 some of those benefits -- benefits have not been
23 monetized or tangible at this time, agreements with
24 First Nations - although I understand there is an
25 agreement. But in moving forward, I wasn't suggesting

1 that other resource plans be looked at, just
2 verification that all those factors for Conawapa have
3 been addressed in detail to ensure whether or not it's
4 the right project to move ahead --

5 MR. WILLIAM GANGE: Yes.

6 MR. RUSSELL TYSON: -- which would
7 infer indirectly that, if there are other options,
8 maybe they should be studied.

9 MR. WILLIAM GANGE: Well, and, in fact,
10 one (1) of the points that I took from your report is
11 the fact that you didn't have sufficient information
12 with respect to the other plans in comparison to what
13 you had to study the Preferred Development Plan.

14 Is that a fair comment, sir?

15 MR. RUSSELL TYSON: In context, the
16 Keeyask Project was further ahead both in the economic
17 modelling and the numbers, the construction cost, in a
18 variety of areas that we probably had to make some
19 assumptions. However, as part of the resource planning
20 process, alternatives were identified and narrowed down
21 based on high level criteria, which is a common
22 practice in option analysis in the engineering field,
23 and we found it to be a reasonable approach to get to
24 the point where we got to.

25 MR. WILLIAM GANGE: Okay. In -- in my

1 review of your report, sir, the word 'wind' is used
2 three (3) times. There -- there is -- there was no
3 analysis of --

4 MR. RUSSELL TYSON: Of the wind.

5 MR. WILLIAM GANGE: -- the wind option.

6 Is that correct, sir?

7 MR. RUSSELL TYSON: No, there was not.

8 MR. WILLIAM GANGE: So that -- and I --

9 I can tell you that the Green Action Centre has --
10 throughout this hearing and the evidence that is being
11 produced is -- is raising with the Board the fact that
12 the wind option has not been studied adequately for
13 future development.

14 You certainly didn't have any
15 information in which to study the socioeconomic
16 benefits of a wind option in the future, did you?

17 MR. RUSSELL TYSON: No, we did not. We
18 referenced in our study the high level resource level
19 planning documents that were undertaken to drop down
20 the long list to a short list of options in that very
21 generalized criteria were identified and the wind
22 options that were in the report fell off the table.

23 MR. WILLIAM GANGE: Thank you.

24 MR. RUSSELL TYSON: Based on personal
25 experience, we do know that hydro power does generate

1 more employment and benefits than wind because of the
2 related construction cost.

3 MR. WILLIAM GANGE: Yes, and -- and
4 comes with a much lower cost --

5 MR. RUSSELL TYSON: That is right.

6 MR. WILLIAM GANGE: -- to -- to the
7 taxpayers of Manitoba?

8 MR. RUSSELL TYSON: That is correct,
9 sir.

10 MR. WILLIAM GANGE: On page 74 you make
11 reference to, sir, in this summary of observations,
12 yes, thank you, Diana, right there, that -- that
13 Manitoba Hydro's approach represents an industry best
14 practice.

15 When you made that comment, sir, I
16 wasn't sure from my review of your report whether you
17 were -- you were making that comment in reference to
18 Keeyask or in reference to Keeyask and Conawapa.

19 MR. RUSSELL TYSON: The best managing
20 practices that we have identified within our report
21 have been applied in general to the PDP, which includes
22 both.

23 We recognize that some of the best
24 management factors have not been implemented for
25 Conawapa to date, but we make the assumption that all

1 of those practices, such as securing development
2 agreements with local First Nations employment
3 optimization will be set in place going forward.

4 We reference that by the fact that best
5 practices and a -- a project management approach,
6 which, one (1) of the key issues in project management
7 is to ascertain lessons learned and implement them
8 post-project as part of the project management
9 framework. There is something called a project close-
10 out, where interviews are undertaken to find out what
11 the issues are and how to address them going forward.

12 We noted as a result of Wuskwatim, a
13 number of issues came up regarding employment
14 contracts, so on and so forth. Manitoba Hydro is
15 moving towards addressing some of those issues.
16 Hopefully, all those issues can be addressed, and
17 moving forward further into Conawapa, we'd have a
18 relatively seamless document in which all optimization
19 has been established. However, I cannot say that for
20 sure, because there have been a lot of issues.

21 MR. WILLIAM GANGE: Okay. Thank you.
22 I'd like to go to page 9 -- page 77, Diana, and -- and
23 this may be something that you reviewed yesterday with
24 Mr. Williams, and -- because My Learned Friend Mr.
25 Williams did make reference to it in a comment to me.

1 But the -- you -- you make the comment
2 that literature suggests that the displacement effects
3 of rate increases predominantly affect the poor and
4 those with low income or fixed income. The middle and
5 upper class are not as affected as such costs are
6 absorbed through greater disposable income.

7 With your background, sir, are you --
8 have -- have you ever studied rate design of utilities?

9 MR. RUSSELL TYSON: No, I have not.

10

11 (BRIEF PAUSE)

12

13 MR. WILLIAM GANGE: And -- and I take
14 it, then -- then you haven't done any significant
15 research upon how -- how different utilities attempt to
16 deal with rates and low income or fixed in -- income
17 people?

18 MR. RUSSELL TYSON: As part of this
19 review, we did do a literature review of other
20 provincial utilities and what their solution to the
21 problem was. The progression of this analysis started
22 with, What is the issue and who are those impacted?
23 And correctly, so the low income and those on fixed
24 income are definitely impacted.

25 In terms of trying to quantify that

1 number, when we reviewed the literature, we could not
2 find good quantification that we could rely on, so we
3 simply came to a point that low income and those on
4 fixed income were affected. The subsequent question we
5 posed to ourselves, Well, what do other utilities do,
6 and what are the best management practices to address
7 that?

8 What came back from that review was that
9 energy efficiency programs, Power Smart, and the
10 broader DSM, were some of the areas that most people
11 would work towards. Specific to Power Smart, we know
12 that there are programs in Manitoba. Our review
13 suggested Manitoba is known for their programs.

14 It also suggests that there is
15 considerable room for improvement of those programs
16 with the low income and the poor, and that the
17 implementation and ongoing monitoring is a critical
18 issue.

19 And at the end of the day, we suggested
20 the -- again, the project management principle of
21 Smart, that all the performance measures have to be
22 specific, measurable, achievable, realistic, and time
23 laden, and that will require both parties, both
24 Manitoba Hydro and the communities that are in those
25 socioeconomic groups, to work more closely together to

1 ensure that things are done.

2 And the key thing that I found as part
3 of this is performance measures will be critical, and
4 the proforma -- performance measures have to be
5 directly related to the people that are impacted. For
6 example, the Refrigerator Replacement Program, can we
7 have details on who replaced their refrigerators? In
8 First Nations communities, can we be more accurate and
9 efficient at ensuring that people are implementing all
10 the programs that are out there?

11 MR. WILLIAM GANGE: And -- and in your
12 literature review, did you come across rate design as
13 one (1) of the issues that has been -- has been
14 implemented by various provincial utilities?

15 MR. RUSSELL TYSON: No, I did not, but
16 I am aware of it.

17 MR. WILLIAM GANGE: Okay. And -- and
18 sorry, sir, I -- I'm going to -- I'm -- I'm going to
19 rise to that bait.

20 When you say that you're aware of it,
21 what does that mean?

22 MR. RUSSELL TYSON: I've read one (1)
23 or two (2) articles on that as a potential option to
24 consider. I do not know the practicality of
25 implementation as every utility has their own internal

1 operations.

2 MR. WILLIAM GANGE: Thank you very
3 much, Mr. Tyson. Appreciate it. Mr. Chair, thank you,
4 and I'll -- I'll see you next week.

5 MR. MICHAEL WEINSTEIN: Mr. Chair, I
6 just want to -- it's Michael Weinstein. Just for Mr.
7 Gange's benefit, during the cross-examination I was
8 handed some information through an IR that I think I --
9 I would like to give Mr. Tyson just a moment or two
10 (2), if we could stand down for a minute or two (2) to
11 review.

12 And, Mr. Gange, to be fair to you I
13 wanted to flag it before you leave because it may
14 correct an answer that -- that Mr. Tyson gave earlier,
15 so I wanted you to hear if he corrects his evidence
16 before you go.

17 MR. WILLIAM GANGE: I'm leaving in two
18 (2) minutes, so if -- if he can -- if he can --

19 THE CHAIRPERSON: Let's stand down then
20 for a -- for a minute -- for two (2) minutes -- oh, a
21 minute and a half.

22

23 --- Upon recessing at 9:40 a.m.

24 --- Upon resuming at 9:43 a.m.

25

1 MR. MICHAEL WEINSTEIN: Mr. Chair,
2 during Mr. Gange's cross-examination...

3

4 (BRIEF PAUSE)

5

6 MR. MICHAEL WEINSTEIN: During Mr.
7 Gange's cross-examination of Mr. Tyson, My Learned
8 Friend Mr. London was kind enough to hand me a Round 2
9 IR, PUB/MH Round 2 499e. And this IR speaks to the
10 state of negotiations with First Nations communities in
11 the Conawapa vicinity.

12 So I just want to give Mr. Tyson, having
13 reviewed this IR, the opportunity to speak to it
14 because he did speak to the status of negotiations with
15 First Nations earlier in your cross-examination.

16 MR. RUSSELL TYSON: Mr. Gange, I
17 apologize for keep you over the time limit. It would
18 appear that Manitoba Hydro has process agreements in
19 place with some of the First Nations in and around that
20 area. So I apologize for that oversight.

21 MR. WILLIAM GANGE: Well, I don't think
22 that was an oversight at all. I mean, we already heard
23 evidence from the First Nations partners that the
24 Conawapa -- that it -- that a Conawapa deal had not yet
25 been struck, and that IR doesn't change that. So, Mr.

1 Tyson, you didn't misstate anything, so that's fine
2 with me. Thank you, Mr. Chair. That concludes...

3 THE CHAIRPERSON: Thank you, Mr. Gange.
4 Now I'll turn the microphone over to Ms. Saunders,
5 please.

6

7 CROSS-EXAMINATION BY MS. JESSICA SAUNDERS:

8 MS. JESSICA SAUNDERS: Good morning.

9 Jessica Saunders, and I represent the Manitoba Metis
10 Federation. I have a few questions. My Friend Mr.
11 Williams got into a few areas that were of importance
12 to my client yesterday. I intend to expand somewhat on
13 some of those areas and then just ask a few other areas
14 of my own.

15 So, Mr. Tyson, you're aware that the
16 terms of reference for the PUB's review require that
17 the PUB consider, 2H:

18 "The socioeconomic impacts and
19 benefits of the plan and alternatives
20 to Northern and Aboriginal
21 communities."

22 Correct?

23 MR. RUSSELL TYSON: Correct.

24 MS. JESSICA SAUNDERS: I'll refer you
25 to TyPlan's scope of work. And we can just do page 1

1 from your report at TyPlan Exhibit 1, if that's okay.

2 Scroll down. So a number -- at section -- there we go.

3 You were directed to perform a critical
4 analysis of the socioeconomic impacts and benefits of
5 Manitoba Hydro's PDP and alternative plans, and that
6 this should include examination of potential effects to
7 the people of Manitoba, especially Northern and
8 Aboriginal communities. That's correct?

9 MR. RUSSELL TYSON: That is correct.

10 MS. JESSICA SAUNDERS: And in Mr.
11 Williams's examination of you yesterday, he asked you
12 if you considered additional benefits to communities
13 that were not part of the Keeyask Cree Nations.

14 Do you recall that?

15 MR. RUSSELL TYSON: Yes.

16 MS. JESSICA SAUNDERS: You answered
17 that you were able -- that you were to evaluate five
18 (5) scenarios and that consideration of additional
19 benefits to Aboriginal communities, and anything other
20 than the five (5) scenarios that was not part of your
21 scope of work.

22 Do you recall that?

23 MR. RUSSELL TYSON: Yes.

24 MS. JESSICA SAUNDERS: So from your
25 comments to Mr. Williams yesterday, is it fair to say

1 that you interpreted the term -- the sentence in
2 TyPlan's scope of work, "Potential effects to
3 Aboriginal communities," as primarily referring to the
4 potential effects to the KCNs?

5 MR. RUSSELL TYSON: My comments are
6 specific to the requirements outlined in the Canadian
7 Environmental Assessment Act. As discussed yesterday,
8 the establishment of both a local study area and a
9 regional study area are critical elements in developing
10 any environmental impact statement guideline.

11 In developing those guidelines,
12 considerable consultation is undertaken with a variety
13 of parties to identify such local areas. Once those
14 local areas and the regional area is identified, the
15 evaluation then becomes more specific to those
16 communities and those Aboriginal groups within that
17 area.

18 Yes, you are correct in that the KCNs
19 were the identified Aboriginal groups, but so were the
20 company Town of Gillam as well as Thompson, Manitoba.

21 MS. JESSICA SAUNDERS: Okay. I
22 intended to get into this later, but since you brought
23 it up, did you review the CEAA guide -- the CEAA --
24 CEAA's comments with respect to the Keeyask Generation
25 Project and concerns they identified with respect to

1 the consideration of other Aboriginal peoples in the
2 local and regional study areas?

3 MR. RUSSELL TYSON: No, I did not.

4 MS. JESSICA SAUNDERS: Okay. Thank
5 you. At page 83 of your report is Appendix A, in which
6 you list the documents you relied on in your analysis.

7 You reference Sections 3, 4, and 5 of
8 the Keeyask Environmental Impact Statement, correct?

9 MR. RUSSELL TYSON: Yes.

10 MS. JESSICA SAUNDERS: The Keeyask EIS
11 was prepared by the -- the KCNs, correct?

12 MR. RUSSELL TYSON: The limited
13 partnership.

14 MS. JESSICA SAUNDERS: Yes.

15 MR. RUSSELL TYSON: Yes.

16 MS. JESSICA SAUNDERS: And you
17 indicated in your testimony yesterday that it was
18 commendable that EA -- the EIS incorporated the Cree
19 world view. And in that you were speaking particular
20 to the KCN's involvement in that regard.

21 Is that correct?

22 MR. RUSSELL TYSON: Yes.

23 MS. JESSICA SAUNDERS: Is it fair to
24 say then that the Keeyask EIS is KCN focussed?

25 MR. RUSSELL TYSON: I -- I would

1 observe so, yes.

2 MS. JESSICA SAUNDERS: And in
3 performing your analysis of the socioeconomic impacts
4 and benefits of the PDP and alternative plans, you
5 relied on the Keeyask EIS?

6 MR. RUSSELL TYSON: Yes.

7 MS. JESSICA SAUNDERS: Then, sir, would
8 you agree that it's fair to say that your analysis is
9 primarily focussed on the impacts and benefits to the
10 KCNs?

11 MR. RUSSELL TYSON: To the extent that
12 they're identified in the plans, yes. However, other
13 areas and other populations, such as those in Thompson,
14 are also included in the EIS and it's assumed at some
15 point in them there are Metis within that community.

16 Again, I have to be specific that in
17 preparation of an EIS, there are guidelines established
18 that specify local study areas and regional study areas
19 and that we have to build ourselves on that.

20 MS. JESSICA SAUNDERS: Okay. But in
21 performing the critical analysis of the socioeconomic
22 impacts and benefits here, this -- do you interpret
23 that as -- as needing to include an assessment with --
24 with particular regard to Northern and Aboriginal
25 communities?

1 And if -- if, say, for instance, you --
2 you didn't -- like you were able to speak very
3 particular to the information that you in fact
4 commended in the Keeyask EIS with respect to the KCNs,
5 but I'm just wondering, did you have sufficient
6 information on other Aboriginal groups, and in
7 particular, Northern communities like Thompson and
8 Gillam, in order to complete that critical examination
9 that you were required to do under the terms of
10 reference?

11 MR. RUSSELL TYSON: Yes, under the EIS
12 and under, I believe, Section 3, 'Economy', it goes
13 into detail on the socioecon -- economic
14 characteristics of both Gillam and Thompson, of which
15 population distributions are identified.

16 MS. JESSICA SAUNDERS: Okay. And you
17 had mentioned that some of that information may have
18 included Metis.

19 But do you confirm whether or not there
20 was particular information that spoke to the Metis in
21 the local or regional study areas?

22 MR. RUSSELL TYSON: I cannot confirm
23 that.

24 MS. JESSICA SAUNDERS: Okay. Did you
25 ever inquire into receiving more information in that

1 regard from Manitoba Hydro?

2 MR. RUSSELL TYSON: No, I did not. And
3 not to be a broken record, environmental impact
4 assessment, I've learned through the years is very
5 specific as to what you do study and what you don't
6 study. And we based our evaluation on best practices
7 based on the law and regulation that exists.

8 MS. JESSICA SAUNDERS: Right. Those
9 guidelines are very important, but you also confirmed
10 though, with respect to Comment C they might have had
11 on this particular project, that you didn't review what
12 comments they had on other Aboriginal communities with
13 respect to Keeyask.

14 That's correct?

15 MR. RUSSELL TYSON: That is correct.

16 MS. JESSICA SAUNDERS: On slide 23 of
17 your presentation, you actually referred to the local
18 and regional study areas.

19 Was this included in your report?

20 MR. RUSSELL TYSON: No, it was not.

21 MS. JESSICA SAUNDERS: Okay. So this
22 is new information. And I just want to, I guess,
23 confirm your understanding then.

24 Were you provided any information from
25 Manitoba Hydro regarding the -- the local study area

1 and the regional study area as to the presence of other
2 Aboriginal peoples in these areas?

3 MR. RUSSELL TYSON: Could you repeat
4 the question, please?

5 MS. JESSICA SAUNDERS: I'm -- I'm just
6 curious, because in reading your report we didn't have
7 these -- these maps in your report and I -- I believe
8 that you provided these as -- as greater clarification
9 for some of your understandings of, say, the CEAA
10 guidelines and --

11 MR. RUSSELL TYSON: Yes.

12 MS. JESSICA SAUNDERS: -- the
13 importance of those guidelines in impact assessment.

14 And so I'm just wondering, were you
15 provided any information from Manitoba Hydro regarding
16 the presence of other Aboriginal peoples in the local
17 study area?

18 MR. RUSSELL TYSON: No, my review was
19 specific to the documentation that was provided in the
20 EIS, in the proper EIS, and then Sections 3, 4, and 5.

21 MS. JESSICA SAUNDERS: Thank you.
22 Moving on. On page Roman numeral VII of your report,
23 in the summary section, it's the last paragraph, you
24 indicate that:

25 "Monitoring issues related to access

1 health education and the cultural
2 implications of project development,
3 while identified, should be monitored
4 aggressively and lessons learned
5 implemented on an annual basis to
6 ensure sustainable capacity within
7 First Nations and Northern
8 communities."

9 This same paragraph also appears in the
10 last paragraph on page 80 of your report in your
11 observation section, correct?

12 MR. RUSSELL TYSON: That is correct.
13 There may be opportunities for the broader communities
14 to secure employment, and that would include Metis
15 people, where they would not benefit from the training
16 that was presented.

17 MS. JESSICA SAUNDERS: Ensure, again,
18 sustainable capacity building within First Nations and
19 Northern communities.

20 Is it your view that, particularly for
21 Keeyask, First Nation communities should have a role in
22 discussing the lessons and how those lessons should be
23 implemented with respect to matters that affect them?

24 MR. RUSSELL TYSON: Yes.

25 MS. JESSICA SAUNDERS: Similarly, that

1 Northern communities should have a role in discussing
2 the lessons and how those lessons should be implemented
3 with respect to matters that affect them?

4 MR. RUSSELL TYSON: Yes, with a proviso
5 that one has to consider the local study area in which
6 project effects are monitored.

7 MS. JESSICA SAUNDERS: Okay. Is it
8 your view that the KCNs were fully involved in all
9 discussions regarding the consideration and
10 implementation in the Keeyask Generation Project of the
11 lessons learned from Wuskwatim?

12 Are you able to -- to comment on whether
13 or not you're aware if whether the KCNs were involved
14 in implementing the lessons learned from Wuskwatim that
15 you considered in your report?

16 MR. RUSSELL TYSON: I'm not exactly
17 sure who implemented the lessons learned. I would
18 presume that discussions were held and that Manitoba
19 Hydro was the driver on trying to address some of the
20 issues.

21 MS. JESSICA SAUNDERS: But based on
22 your comments regarding the Northern communities, that
23 when -- when Hydro is driving those discussions and you
24 are considering the CEAA guidelines in the local study
25 area and -- and matters such as that though, that

1 perhaps maybe Northern communities would not have been
2 involved in the discussions regarding the
3 implementations of lessons learned with respect to
4 Northern communities?

5 MR. RUSSELL TYSON: That may be the
6 case, yes.

7 MS. JESSICA SAUNDERS: My -- I'm
8 nearing the end of -- of my discussion with you. But
9 in the summary section of your report on page Roman
10 numeral V, in the second paragraph outlining your
11 findings regarding the Manitoba Hydro customer account
12 in the multiple account benefit cost analysis, you
13 indicate that:

14 "Further discussion regarding the
15 short- to medium-term rate increases
16 associated with Manitoba Hydro plans
17 should be clearly outlined and
18 understood by the people of Manitoba
19 as part of this process."

20 Do you see that?

21 MR. RUSSELL TYSON: Yes.

22 MS. JESSICA SAUNDERS: In what ways, if
23 any, did you envision these discussions occurring when
24 you made this recommendation?

25 MR. RUSSELL TYSON: Anything that

1 impacts the ratepayer or the consumers is a significant
2 issue that has to be fully understood and addressed by
3 -- by Manitobans or whomever. It would be prudent for
4 government and for Manitoba Hydro to explain to the
5 public why these increases are required and what
6 opportunities are available to them to address the
7 potential of increased rates on household income and --
8 and their effects so that a dialogue is opened up and
9 that the programs that are currently in place can be
10 evaluated and possibly new and more specific programs
11 identified that would clearly go to the key of the
12 matter, which is, I don't want my hydro rates to go up
13 because I can't afford it.

14 For example, in BC, they have a similar
15 program where you can have somebody from Hydro come to
16 your house and then do a efficiency review. I haven't
17 done it, but over the last two (2) utility bills I've
18 decided to do so.

19 MS. JESSICA SAUNDERS: And have you had
20 experience with respect to utility customer outreach
21 policies in the various projects that you've worked on?

22 MR. RUSSELL TYSON: In different
23 sectors, yes, I have.

24 MS. JESSICA SAUNDERS: Did you assist
25 in the development or implementation of any of those

1 policies?

2 MR. RUSSELL TYSON: Outreach within
3 First Nations communities for other related projects,
4 yes, but not specific to ratepayers.

5 MS. JESSICA SAUNDERS: Okay.

6 MR. RUSSELL TYSON: Or the Power Smart
7 Programs that I think you're referring to.

8 MS. JESSICA SAUNDERS: Okay. In
9 considering rate impacts, have the purported
10 socioeconomic benefits to individuals of Aboriginal and
11 Northern communities that you examined in your report
12 been measured up with the rate increases that members
13 of these communities will face?

14 MR. RUSSELL TYSON: Did I look
15 specifically at the numbers for specific individuals?
16 No, I did not.

17 MS. JESSICA SAUNDERS: Thank you, those
18 are my questions.

19 THE CHAIRPERSON: Thank you, Ms.
20 Saunders. Mr. Orle, please?

21

22 CROSS-EXAMINATION BY MR. GEORGE ORLE:

23 MR. GEORGE ORLE: Thank you, Mr. Chair.
24 Mr. Tyson, good morning. My name is George Orle. I
25 represent MKO, which is an organization of Northern

1 Chiefs representing some thirty (30) sovereign First
2 Nations and approximately sixty-five thousand (65,000)
3 inhabitants within those First Nations. Just a little
4 background to give you who -- who it is that I'm going
5 to be directing my questions on behalf.

6 My questions are going to be entirely in
7 regards to the question of the impact of rates with
8 respect to the Preferred Development Plan. And I'd
9 like to draw your attention, first of all, to page 1 of
10 your Exhibit number 1 which is -- sets out the scope of
11 work. And I'll direct you to number 1 under 1.2.

12 And I'd just like to make sure that I
13 have a correct understanding of what this scope of work
14 actually involves. And I'm dealing with the very first
15 sentence and the words, "Perform a critical analysis."
16 And I wonder if you could tell me what -- what is the
17 effect of using the word 'critical' in front of the
18 word 'analysis'.

19 What -- how does that change what type
20 of analysis you do?

21 MR. RUSSELL TYSON: It would represent
22 a more in-depth analysis based on the information
23 that's available.

24 MR. GEORGE ORLE: And in terms of the
25 information available, would that mean that you would

1 go beyond just something that could be easily obtained
2 or -- or easily gleaned, that there would be some
3 effort to be made to find the best references of
4 information that you could get?

5 MR. RUSSELL TYSON: The use of the
6 references is part of the program. I also reference,
7 being that this is subject to environmental impact
8 statement, it's assumed in all similar projects that
9 the reference material is based on the documentation
10 that's presented as part of an EIS or, in this case,
11 the NFAT.

12 MR. GEORGE ORLE: Okay, but in regards
13 to the critical analysis, you're -- you're being asked
14 to do a critical analysis of the socioeconomic impacts.
15 And then I'm going to go down a little further into
16 that scope:

17 "An examination of the potential
18 effects to the people of Manitoba,
19 especially, Northern and Aboriginal
20 communities."

21 And again, going a little further:

22 "...in dealing with personal family
23 and community life."

24 So it would be correct that part of the
25 scope of work is to take a look at what the overall

1 socioeconomic impact is upon the general day-to-day
2 lives of the -- the inhabitants of Manitoba?

3 MR. RUSSELL TYSON: Yes.

4 MR. GEORGE ORLE: And in particular,
5 you were to do a critical analysis of the socio impact
6 upon Northern and Aboriginal communities, correct?

7 MR. RUSSELL TYSON: That is correct.

8 MR. GEORGE ORLE: Okay. Did you
9 differentiate in your critical analysis as to
10 Aboriginal communities where there are First Nations
11 inhabitants living on a reserve as opposed to
12 Aboriginals living in the general population?

13 MR. RUSSELL TYSON: You were referring
14 to on and off reserve status?

15 MR. GEORGE ORLE: Yes.

16 MR. RUSSELL TYSON: No, we did not, but
17 we are aware of it.

18 MR. GEORGE ORLE: Okay. Are you aware
19 that in the thirty (30) communities that I -- I
20 represent, that the majority, if not all of the
21 housing, is community owned; that there is no such
22 thing as individual-owned housing?

23 MR. RUSSELL TYSON: Yes, I am aware of
24 that.

25 MR. GEORGE ORLE: And did you review

1 any literature in regards to the effect of either
2 remedial plans or rate effects upon residents that are
3 living in a community owned home as opposed to a
4 resident having their own home?

5 MR. RUSSELL TYSON: No, I did not, but
6 I understand Manitoba Hydro has individuals that do
7 visit Northern communities to promote the Power Smart
8 Programs through the band managers. And we also
9 recognize that the infrastructure on reserve is
10 actually developed through Indian and Northern Affairs
11 Canada, as opposed to Manitoba Hydro.

12 MR. GEORGE ORLE: Okay. Have you done
13 any review of literature determining how effective or
14 what the most effective programs for energy efficiency
15 are, in terms of reserve housing?

16 MR. RUSSELL TYSON: No, not specific to
17 reserve housing.

18 MR. GEORGE ORLE: In regards to the --
19 the impact of rate increases in -- in regards to either
20 current or future benefits to the -- to the province,
21 did you take into account in your critical analysis
22 that most of the benefits that are provided to Manitoba
23 communities are not benefits that are provided to
24 reserve communities?

25 MR. RUSSELL TYSON: That would be a

1 consideration, yes.

2 MR. GEORGE ORLE: Did you take that
3 into consideration in the --

4 MR. RUSSELL TYSON: I was aware of it,
5 but I did not consider it.

6 MR. GEORGE ORLE: Okay. The fact that
7 reserve communities depend upon the federal government
8 for education costs, housing costs, roads,
9 infrastructure, those would not be a benefit that would
10 come to the -- the reserve communities from the
11 province of Manitoba?

12 MR. RUSSELL TYSON: Sorry, could you
13 repeat that?

14 MR. GEORGE ORLE: Benefits such as
15 infrastructure, roads, community buildings, education,
16 schools, social programs, those are all paid for by the
17 federal government. That would not be a benefit that's
18 paid for by the province, or paid by the province to
19 reserve communities.

20 MR. RUSSELL TYSON: Yes.

21 MR. GEORGE ORLE: So in effect, the
22 increase in rates that are being paid by residents in
23 reserve communities have a limitation upon them in
24 regards to what their future benefit may be from those
25 rate increases.

1 MR. RUSSELL TYSON: Yes.

2 MR. GEORGE ORLE: As part of your
3 critical analysis, did you either interview or review
4 any reports from the communities themselves as to the
5 impacts of rates or increases in rates?

6 MR. RUSSELL TYSON: No.

7

8 (BRIEF PAUSE)

9

10 MR. GEORGE ORLE: I'd like you to go to
11 page 38 of your report, and specifically, I'd like to
12 deal with Exhibit number 12. And is it correct, sir,
13 that you used this exhibit essentially to indicate that
14 Canada in particular has been very -- I'm not going to
15 use the word 'lucky', but they've benefited from very
16 low electricity rates?

17 MR. RUSSELL TYSON: It suggests that
18 Canada has some of the lowest rates in the world, yes.

19 MR. GEORGE ORLE: Okay. And although
20 it's interesting, does it really provide me with any
21 basis of comparison when you include countries such as
22 Italy or Poland in -- in that analysis?

23 MR. RUSSELL TYSON: In context to what?

24 MR. GEORGE ORLE: In context to -- if I
25 take a look at the bottom three (3), which is really

1 North America --

2 MR. RUSSELL TYSON: M-hm.

3 MR. GEORGE ORLE: -- Canada, Mexico,
4 United States, that if we use that as a term of
5 reference, there really is very little difference
6 between the electricity rates in those three (3)
7 countries.

8 MR. RUSSELL TYSON: That is correct.

9 MR. GEORGE ORLE: And -- and I would
10 assume that for the purpose of comparison, one would
11 want to compare like jurisdictions, jurisdictions that
12 are close by, and may have the same sorts of industrial
13 infrastructures that -- that Canada would have?

14 MR. RUSSELL TYSON: M-hm. Yes.

15 MR. GEORGE ORLE: Yes. In the first
16 paragraph of 4.1.1, you make the statement that:

17 "Canada benefits from some of the
18 lowest rates, resulting from historic
19 capital investments associated with
20 major hydroelectric projects in
21 renewable energy."

22 Do you see that?

23 MR. RUSSELL TYSON: Yes.

24 MR. GEORGE ORLE: You have a footnote
25 indicating the source of that information, and am I

1 correct that when I go down to the bottom of the page,
2 footnote 25, that this is information that you obtained
3 from a PowerPoint presentation done by the Canadian
4 Electricity Association?

5 MR. RUSSELL TYSON: Yes.

6 MR. GEORGE ORLE: Do you have any other
7 literature that supports that statement?

8 MR. RUSSELL TYSON: No.

9

10 (BRIEF PAUSE)

11

12 MR. GEORGE ORLE: I'll refer you to
13 page 40 of your report, and the -- the first paragraph
14 of that page sets out your information obtained from a
15 CBC report dealing with proposed increases in rates
16 across the next several years in -- in several
17 jurisdictions.

18 MR. RUSSELL TYSON: Yes.

19 MR. GEORGE ORLE: I'll refer you to the
20 slide exhibit, and to page -- or slide -- slide number
21 28, and I'm -- I'm wondering whether or not both of
22 those -- that page and the slide can be put side by
23 side or one over the other?

24 MR. RUSSELL TYSON: Yeah.

25

1 (BRIEF PAUSE)

2

3 MR. GEORGE ORLE: When I was looking at
4 the slide when you were giving your presentation
5 yesterday, I was trying to compare it to the report
6 itself. And I note that the numbers that are used on
7 the slide are considerably different than the ones that
8 are set out on page 40.

9 And I'm wondering, sir, what -- what --
10 is this an updated slide from your report, or is there
11 someplace else in your report where I can find this
12 information, the current rate applications in Canada
13 set out on slide 28 --

14 MR. RUSSELL TYSON: That -- that
15 information was provided to the panel as part of BC --
16 or Manitoba Hydro's, sorry, my apology, presentation a
17 while back. Probably two (2) weeks ago.

18 MR. GEORGE ORLE: Yeah, so --

19 MR. RUSSELL TYSON: I --

20 MR. GEORGE ORLE: Sorry.

21 MR. RUSSELL TYSON: Sorry, my
22 apologies. I note that in referencing different
23 articles there are numerous different sources about
24 increases in rates, some of which is not consistent.
25 My point that was trying to be made was that in -- rate

1 increases are consistent across the Board with all
2 major utilities in Canada.

3 MR. GEORGE ORLE: All right. And in
4 your report when you talked about rate increases and
5 where they were occurring, that was all based on the
6 CBC report.

7 Was there any other literature that you
8 reviewed or any other reports?

9 MR. RUSSELL TYSON: That was common
10 knowledge, being that I'm in the industry.

11 MR. GEORGE ORLE: Okay. And in regards
12 to slide number 28, other than taking what Hydro has
13 provided to you, did you do any other analysis as to
14 whether or not those rates were correct, or -- or
15 whether the time frames that they proposed were -- were
16 correct?

17 MR. RUSSELL TYSON: No, I did not.

18 MR. GEORGE ORLE: Did you ask where
19 that information had come from?

20 MR. RUSSELL TYSON: No, I did not.

21

22 (BRIEF PAUSE)

23

24 MR. GEORGE ORLE: In your report in
25 dealing with the -- the impact of rates, you had had a

1 -- a slide and it's the same slide, number 28, showing
2 that household expenditures that, based upon the
3 information you had available to you, that electricity
4 costs made up about 3 percent of the -- of the total
5 cost of expenditures?

6 MR. RUSSELL TYSON: Based on the source
7 that was presented there.

8 MR. GEORGE ORLE: And that's relative
9 to what the amounts are for the other expenditures?

10 MR. RUSSELL TYSON: In the household,
11 total household expenditures.

12 MR. GEORGE ORLE: Okay. If those
13 expenditures outside of electricity costs increase by
14 the rate of inflation or the cost of living each year
15 and electricity increased at a higher rate, then that 3
16 percent would be a larger amount out of the total
17 expenditures?

18 MR. RUSSELL TYSON: Yes.

19 MR. GEORGE ORLE: Okay. In your review
20 of the literature, have you examined or found any other
21 jurisdiction that has raised electricity rates
22 continuously over a twenty (20) year period over and
23 above the -- the general cost of living?

24 MR. RUSSELL TYSON: Sorry, could you
25 repeat the question?

1 MR. GEORGE ORLE: In your review of the
2 literature that you had available to you, did you come
3 across any other jurisdiction that had consistently
4 raised electricity rates for a period of twenty (20)
5 years or more at a rate higher than the rate of
6 inflation?

7 MR. RUSSELL TYSON: No.

8 MR. GEORGE ORLE: And it would follow
9 from that that you have no information or any analysis
10 as to what the economic effects of that type of
11 increase would be?

12 MR. RUSSELL TYSON: Not on a GDP
13 perspective.

14

15 (BRIEF PAUSE)

16

17 MR. GEORGE ORLE: As part of your
18 observations, you indicate that one of the main
19 solutions to dealing with rate increases should be
20 effective forms of energy efficiency and programs
21 available to -- to ratepayers to lower their rates?

22 MR. RUSSELL TYSON: Yes.

23 MR. GEORGE ORLE: Okay. In your
24 analysis, did you review what types of programs might
25 be more effective or most effective for different types

1 of ratepayers?

2 MR. RUSSELL TYSON: We looked at a
3 variety of programs. My recommendation is that the
4 programs and the way they perform or are measured is
5 the critical issue going forward. Performance measures
6 have to be specific, measurable, achievable, and
7 realistic, and time laden to the communities in which
8 the effects are most predominant.

9 MR. GEORGE ORLE: Okay. Well, that's
10 going forward. I'm asking whether or not in your
11 analysis you took a look at what types of programs had
12 been effective in either -- either other jurisdictions
13 or, in particular, to certain types of ratepayers?

14 MR. RUSSELL TYSON: Not to specific
15 ratepayers, but in other jurisdictions in our home
16 province of BC, Power Smart, we have a similar program.

17 MR. GEORGE ORLE: Okay. Have you
18 reviewed or had available to any literature that
19 indicates whether or not for low-income families,
20 whether outright grants or whether time or low-interest
21 loans are a more effective way of bringing programs to
22 them?

23 MR. RUSSELL TYSON: I -- they had been
24 identified. The success rate, I am not familiar with.

25 MR. GEORGE ORLE: Okay. In your review

1 of the literature, have you found any jurisdictions
2 that have either capped or made a specific
3 classification of types of ratepayers and applied
4 different rates to them?

5 MR. RUSSELL TYSON: No, I'm not.

6 MR. GEORGE ORLE: Thank you, Mr. Tyson.
7 Those are all the questions that I have. Thank you,
8 panel.

9 THE CHAIRPERSON: Thank you, Mr. Orle.
10 I think that -- Mr. Weinstein, did you have...? I
11 think it's probably an appropriate time to take a
12 break, so let's take ten (10) minutes. Thank you.

13

14 --- Upon recessing at 10:29 a.m.

15 --- Upon resuming at 10:45 a.m.

16

17 THE CHAIRPERSON: I believe that we're
18 ready to resume this morning's proceedings. And it's
19 over to you, Mr. Fernandes. Welcome. It's the first
20 time that you are on the microphone.

21

22 CROSS-EXAMINATION BY MS. ODETTE FERNANDES:

23 MS. ODETTE FERNANDES: Yes, it is.

24 Thank you very much, Mr. Chairman, panel. Good
25 morning, Mr. Tyson.

1 MR. RUSSELL TYSON: Good morning.

2 MS. ODETTE FERNANDES: I just have a
3 few areas I'd like to go through with you and -- just a
4 couple of matters just to clarify on the record. But
5 the first area I'd like to review with you is the
6 input/output models.

7 Now, your report indicates that
8 Newfoundland and Labrador Hydro utilize their
9 provincial input/output modelling in the determination
10 of Canada-wide and provincial benefits, correct?

11 MR. RUSSELL TYSON: That is an
12 assumption. When we reviewed the literature, we
13 assumed, and some of the results, looked like they had
14 utilized the input/output model.

15 MS. ODETTE FERNANDES: Okay.

16 MR. RUSSELL TYSON: I cannot a hundred
17 percent confirm that.

18 MS. ODETTE FERNANDES: Okay. So sorry.
19 If I go to page 67 of your report, under Section 6.3.2
20 it indicates:

21 "Provincial input/output modelling
22 was utilized in the determination of
23 Canada-wide and provincial benefits."

24 That's an assumption?

25 MR. RUSSELL TYSON: That is an

1 assumption. Thank you.

2 MS. ODETTE FERNANDES: With respect to
3 BC Hydro, are you aware if they utilize their
4 provincial input/output model in determining benefits?

5 MR. RUSSELL TYSON: Yes.

6 MS. ODETTE FERNANDES: They do. Okay.
7 And Hydro-Quebec?

8 MR. RUSSELL TYSON: I assume they did,
9 too, for the numbers that I saw --

10 MS. ODETTE FERNANDES: Okay.

11 MR. RUSSELL TYSON: -- and the results
12 that were posted.

13 MS. ODETTE FERNANDES: Okay. So based
14 on your assumptions, would you agree with me that
15 provinces with major hydro generation tend to use their
16 provincial output models in terms of determining
17 benefits for their province?

18 MR. RUSSELL TYSON: I would believe
19 they do so, yes.

20 MS. ODETTE FERNANDES: Okay.

21

22 (BRIEF PAUSE)

23

24 MS. ODETTE FERNANDES: Now, in your
25 PowerPoint presentation of yesterday at slide 22, you

1 quoted a report from Habitat -- Habitat Health
2 Consulting, and the quote you referenced there states
3 that:

4 "The approach to community health
5 effects in the Keeyask EIS closely
6 parallels HIA, and addresses a broad
7 range of associated health issues and
8 exempli -- exemplifies the inclusion
9 of stakeholders in the EIA/HIA
10 process. While some small gaps
11 remain in the assessment of health
12 impacts and mitigation strategies,
13 the overall quality of the assessment
14 of community health is high."

15 Have I read that correctly?

16 MR. RUSSELL TYSON: Yes.

17 MS. ODETTE FERNANDES: And that quote
18 was taken from the report entitled, 'Review of
19 Community Health Issues in the Keeyask Generation
20 Project Environmental Impact Statement', and it was
21 prepared by Habitat Health Consulting, correct?

22 MR. RUSSELL TYSON: Correct, and that
23 was the concluding page of the report.

24 MS. ODETTE FERNANDES: Right. And in -
25 - just in terms of clarification for the record, can

1 you confirm that this report was, in fact, not prepared
2 by or on behalf of Manitoba Hydro, but was rather
3 prepared for the Public Interest Law Centre, who was
4 represented by Mr. Williams for the Keeyask Clean
5 Environment Commission hearing?

6 MR. RUSSELL TYSON: Yes.

7 MS. ODETTE FERNANDES: Now, this
8 morning, Ms. Saunders asked you about aggressive
9 monitoring. Do you recall that discussion?

10 MR. RUSSELL TYSON: Yes, I do.

11 MS. ODETTE FERNANDES: Now, the
12 partnership has developed extensive monitoring plans,
13 and has established a mon -- monitoring advisory
14 committee to ensure those plans are carried out.

15 Now, would you consider such steps to be
16 reasonable for monitoring?

17 MR. RUSSELL TYSON: Yes, I would.

18 MS. ODETTE FERNANDES: And would you
19 agree, in fact, that those steps would be considered
20 best practice?

21 MR. RUSSELL TYSON: Yes, I would.

22 MS. ODETTE FERNANDES: Now, those plans
23 will be on a public website and the results will be
24 posted, and this will enable the public, including any
25 Northern or Abor -- Aboriginal individuals, including

1 Metis and other non-partners, to review those plans and
2 results, and to provide feedback -- feedback and raise
3 concerns, if any.

4 Now, would you also consider this to be
5 a reasonable and practical way to involve those not
6 directly affected, but still interested?

7 MR. RUSSELL TYSON: Yes, that would be.

8 MS. ODETTE FERNANDES: And would I --
9 would you agree that this would also be considered a
10 best practice?

11 MR. RUSSELL TYSON: Yes, it is a best -
12 - best practice.

13 MS. ODETTE FERNANDES: Now, is it your
14 understanding that it would also be a -- a licence
15 condition to report monitoring results to both a
16 provincial and federal government?

17 MR. RUSSELL TYSON: That would be a
18 prudent approach. I don't know whether it has been
19 mandated to do so.

20 MS. ODETTE FERNANDES: If it is a
21 licence condition, would you agree, then, that the
22 governments also have an opportunity to review
23 partnership monitoring?

24 MR. RUSSELL TYSON: Yes.

25 MS. ODETTE FERNANDES: And if there

1 were any concerns, the developer or partnership would
2 be required to address any issues?

3 MR. RUSSELL TYSON: Yes. Would that
4 include organisations dealing with health and other
5 aspects?

6 MS. ODETTE FERNANDES: Yes.

7 MR. RUSSELL TYSON: Sorry --

8 MS. ODETTE FERNANDES: Although I'm not
9 giving evidence.

10 MR. RUSSELL TYSON: Yeah, sorry. My
11 apologies.

12 MS. ODETTE FERNANDES: Now, in your
13 report, you indicate that your review found that there
14 were significant employment benefits to First Nations
15 as a result of the construction of Keeyask, correct?

16 MR. RUSSELL TYSON: Yes.

17 MS. ODETTE FERNANDES: Now, earlier in
18 the hearing, we heard from Manitoba Hydro's witness,
19 Ms. Shawna Pachal, who discussed direct negotiated
20 contracts.

21 Are you familiar with Manitoba Hydro's
22 use of those contracts?

23 MR. RUSSELL TYSON: I am familiar with
24 the amounts. I believe the number is now 360 million.
25 Is that correct?

1 MS. ODETTE FERNANDES: Yes.

2 MR. RUSSELL TYSON: Oh, I'm sorry, I'm
3 not -- I'm sorry.

4 MS. ODETTE FERNANDES: I know, I almost
5 need to be sworn in.

6 MR. RUSSELL TYSON: I promise I will
7 not...

8 MS. ODETTE FERNANDES: I think Ms.
9 Ramage would be very proud though.

10 Under those direct negotiated contracts,
11 the First Nations or their joint ventures who are
12 awarded these contracts have the right to hire directly
13 in their communities, correct?

14 MR. RUSSELL TYSON: Correct.

15 MS. ODETTE FERNANDES: And do you agree
16 that this is a good way to achieve higher Aboriginal
17 employment?

18 MR. RUSSELL TYSON: Yes.

19 MS. ODETTE FERNANDES: In your report,
20 you also reference the Employer Retention and Support
21 Contract for Keeyask?

22 MR. RUSSELL TYSON: Yes.

23 MS. ODETTE FERNANDES: And this
24 contract includes, for example, counselling services,
25 cross-cultural activities, and ceremonies, correct?

1 MR. RUSSELL TYSON: Correct.

2 MS. ODETTE FERNANDES: Now, these
3 contracts would be important to the communities and
4 build a bridge between the individuals who work on the
5 site, and specifically Aboriginal employees on the
6 site.

7 Is that consistent with your
8 understanding?

9 MR. RUSSELL TYSON: That is consistent.

10 MS. ODETTE FERNANDES: Now, would you
11 agree that that is both a benefit and one way of
12 retaining jobs for those members?

13 MR. RUSSELL TYSON: Yes, it would be.

14 MS. ODETTE FERNANDES: And your report
15 also refers to the job referral service.

16 And you're familiar with that service?

17 MR. RUSSELL TYSON: Yes.

18 MS. ODETTE FERNANDES: Now, Manitoba
19 Hydro has also discussed the aspect of job seeker
20 managers who are able to work with members of the First
21 Nation communities to assist their members in
22 registering with a job refer -- referral service and
23 ensuring that their registration in the service is
24 renewed and kept up to date.

25 Now, is that consistent with your

1 understanding?

2 MR. RUSSELL TYSON: Consistent.

3 MS. ODETTE FERNANDES: And there was
4 also testimony by Manitoba Hydro witnesses regarding
5 other measures that are being utilized, including
6 Aboriginal union reps and having Keeyask Cree Nation
7 site representative positions on the project.

8 And are you familiar with those?

9 MR. RUSSELL TYSON: Yes.

10 MS. ODETTE FERNANDES: Would you agree
11 that all the examples we -- we've just reviewed, would
12 you agree that that supports maximizing Aboriginal
13 employment and meeting and/or exceeding the EIS
14 projections on Keeyask?

15 MR. RUSSELL TYSON: Yes.

16 MS. ODETTE FERNANDES: Now, yesterday
17 Mr. Williams suggested to you that job preferences for
18 local Aboriginal can be sidestepped by artificially
19 increasing the skills or qualifications for certain
20 jobs.

21 Do you recall that discussion?

22 MR. RUSSELL TYSON: Yes, I do.

23 MS. ODETTE FERNANDES: Now, in your
24 report at page 34, I don't think we need to turn there,
25 but you mention the advisory group on employment, which

1 is one (1) of the committees which has been negotiated
2 and designed specifically for the Keeyask project.

3 You're familiar with that?

4 MR. RUSSELL TYSON: Yes.

5 MS. ODETTE FERNANDES: The advisory
6 group exists to address those types of concerns should
7 they arise, correct?

8 MR. RUSSELL TYSON: Yes.

9 MS. ODETTE FERNANDES: Now, would it
10 surprise you that Manitoba Hydro, as a project manager,
11 would also be reviewing some of those job descriptions
12 by way of spot checks to look out for such issues?

13 MR. RUSSELL TYSON: It would not
14 surprise me, as I've seen that being done in other
15 agencies. But it is a useful tool.

16 MS. ODETTE FERNANDES: With respect to
17 the Keeyask project, it is being constructed by a
18 partnership between Manitoba Hydro and four (4) First
19 Nations, correct?

20 MR. RUSSELL TYSON: Correct.

21 MS. ODETTE FERNANDES: And because of
22 that business relationship, it would be reasonable to
23 assume that if employment preferences were being
24 circumvented, the four (4) First Nation partners would
25 bring that to Manitoba Hydro's attention right away for

1 it to be rectified?

2 MR. RUSSELL TYSON: That would be a
3 reasonable assumption.

4

5 (BRIEF PAUSE)

6

7 MS. ODETTE FERNANDES: Now, again
8 referring back to a discussion you had yesterday with
9 Mr. Williams regarding whether various First Nation
10 impact benefit agreements required equity investments.

11 Do you recall that?

12 MR. RUSSELL TYSON: I do recall that.

13 MS. ODETTE FERNANDES: And would it
14 surprise you to know that the First Nation partners in
15 both Wuskwatim and Keeyask expressed a preference for
16 equity ownership in the projects rather than an impact
17 benefit agreement without equity?

18 MR. RUSSELL TYSON: That would surprise
19 me, but it's good to hear. Sorry, could you say that
20 over again?

21 MS. ODETTE FERNANDES: Would it
22 surprise you to know that the First Nation partners
23 expressed a preference for equity ownership versus an
24 impact benefit agreement without equity?

25 MR. RUSSELL TYSON: No, it wouldn't

1 surprise me.

2 MS. ODETTE FERNANDES: Okay. And would
3 you consider an equity ownership to be a positive
4 feature of a hydro project?

5 MR. RUSSELL TYSON: Yes.

6 MS. ODETTE FERNANDES: Now, on page 30
7 of your report under, yeah, 3.5 there, it discusses the
8 Northern and Aboriginal community-based impacts. And
9 you speak about the criteria and measures utilized by
10 large Crown corporations' approach to Aboriginal
11 issues.

12 I'm assuming that some review of
13 academic literature was used to assist in defining the
14 criterion measures?

15 MR. RUSSELL TYSON: Yes.

16 MS. ODETTE FERNANDES: And if we move
17 down to footnote number 16, you also indicate that
18 criterion measures were also derived from a review of
19 the -- of Quebec-Hydro's approach to Eastmain and
20 Rupert Division Project, and now, of course, Lower
21 Churchill River Hydro Electric Project?

22 MR. RUSSELL TYSON: Yes.

23 MS. ODETTE FERNANDES: And then you
24 also go on to state that:

25 "The criteria and measures were

1 further defined based on experience
2 with First Nations involved in
3 hydroelectric facility development in
4 British Columbia."

5 Correct?

6 MR. RUSSELL TYSON: Yes, that is
7 correct. And as mentioned earlier, I have been
8 involved in the development of benefit agreements with
9 First Nations in British Columbia.

10 MS. ODETTE FERNANDES: Now, I'm -- am I
11 able to summarize then that you're -- the criterion
12 measures were derived from both the review of academic
13 literature and your firsthand experience?

14 MR. RUSSELL TYSON: Yes.

15 MS. ODETTE FERNANDES: And you would
16 agree with me that actual firsthand experience with
17 First Nations would greatly assist in defining
18 criterion measures and would provide additional
19 information and insight than you otherwise wouldn't
20 have?

21 MR. RUSSELL TYSON: Absolutely
22 critical.

23 MS. ODETTE FERNANDES: And yesterday
24 something that stood out for me is you indicated that
25 you were constantly known for pushing the envelope of

1 procedural requirements and improving them so that we
2 can optimize socioeconomic benefits for First Nations
3 to ensure benefits come to fruition.

4 Do you recall making that statement?

5 MR. RUSSELL TYSON: I do recall making
6 that statement.

7 MS. ODETTE FERNANDES: And you also
8 indicated that you -- you just don't table reports, but
9 that you want to see tangible benefits for Aboriginal
10 people and local communities in which projects are
11 being developed.

12 Do you recall making that comment?

13 MR. RUSSELL TYSON: Yes, I do.

14 MS. ODETTE FERNANDES: Now, when you
15 were asked to perform a critical analysis of the
16 socioeconomic impact and benefits of the Preferred
17 Development Plan and alternative plans, am I correct to
18 say that, based on your reputation and what you have
19 just indicated, you have take -- you would have taken a
20 long, hard look in terms of what Manitoba Hydro was
21 actually doing to ensure benefits was coming to
22 fruition, as opposed to simply reading words on a -- on
23 a piece of paper?

24 MR. RUSSELL TYSON: Yes.

25

1 (BRIEF PAUSE)

2

3 MS. ODETTE FERNANDES: Thank you, Mr.
4 Chairman. Thank you, Mr. Tyson.

5 THE CHAIRPERSON: That last question,
6 Mr. Tyson, could you indicate to the panel -- when --
7 when you indicated that you had taken a long, hard look
8 at what Manitoba Hydro was actually doing versus what
9 they were reporting, could you tell us how they did
10 that?

11 MR. RUSSELL TYSON: Sorry, could you --

12 THE CHAIRPERSON: Well, it's --

13 MR. RUSSELL TYSON: Yeah.

14 THE CHAIRPERSON: -- just really to
15 follow up on the question that was --

16 MR. RUSSELL TYSON: Yeah.

17 THE CHAIRPERSON: -- asked by Mr.
18 Fernandes. And you indicated that you took a long,
19 hard look at what Manitoba Hydro was actually doing
20 versus what they were reporting. And I --

21 MR. RUSSELL TYSON: Yeah. As part of
22 that -- sorry, Reg, I couldn't hear you --

23 THE CHAIRPERSON: Okay.

24 MR. RUSSELL TYSON: -- or Chair.

25 THE CHAIRPERSON: Could you describe

1 what you did?

2 MR. RUSSELL TYSON: As part of the
3 review, we looked throughout the EIS to identify all
4 the activities and all the programs that were in place.
5 We did scan the Deloitte report regarding training
6 opportunities. We noted the deficiencies that were
7 inherent in them. We also looked at some of the work
8 that was being done in the benchmarks that have already
9 been stated, about trying to move the projects
10 forwards.

11 Our conclusion at the end of the day is
12 that critical to any success of any project such as
13 this is going to be monitoring and implementation. And
14 the first step towards that is ensuring that the right
15 mechanisms or monitoring plans are in place to ensure
16 that these things can happen.

17 In this example, we did look at Manitoba
18 Hydro's Socioeconomic Environmental Monitoring Plan to
19 ensure that some of the key items that had been
20 identified in the past were being addressed and
21 monitored going forward.

22 So to that extent, we looked at that as
23 a high level. And then we tried to drill down to more
24 details about exactly what was going to happen. The
25 concluding mark and the concluding issue going forward

1 with all of these projects is the effective monitoring
2 and implementation of these issues. We see that
3 constantly on a number of projects in British Columbia.
4 And from what we've seen on Manitoba Hydro's
5 responding, is that they have identified the issues,
6 and they've put in place the plans to address it. How
7 that resolves itself going forward, I cannot state.

8

9 (BRIEF PAUSE)

10

11 THE CHAIRPERSON: Thank you very much,
12 Ms. Fernandes. The panel has no further questions for
13 the time being, so I'll turn the microphone over to
14 you, Mr. Hombach.

15

16 CROSS-EXAMINATION BY MR. SVEN HOMBACH:

17 MR. SVEN HOMBACH: Okay. Thank you,
18 Mr. Chairman, and good morning, Mr. Tyson. One (1) of
19 the benefits of being the last in line is that other
20 lawyers tend to do your work for you, so thankfully, I
21 won't be very long. But I do have a -- a few
22 questions, just to clarify.

23 And I want to start by going back to
24 this concept of where the direct benefits occur,
25 whether they occur in Manitoba or whether they occur in

1 the rest of Canada. Now, that general debate, that's
2 also known as the subject of leakage --

3 MR. RUSSELL TYSON: Yes.

4 MR. SVEN HOMBACH: -- the economic
5 term? And in preparing your report, is it fair to say
6 that you reviewed and considered Chapter 13 of the NFAT
7 filing, meaning the multiple account benefit cost
8 analysis?

9 MR. RUSSELL TYSON: Yes, it is. M-hm.

10

11 (BRIEF PAUSE)

12

13 MR. RUSSELL TYSON: Yes.

14 MR. SVEN HOMBACH: Your report was
15 submitted, on time, I might say, in January 2014?

16 MR. RUSSELL TYSON: Yes.

17 MR. SVEN HOMBACH: Have you had an
18 opportunity to review the revised Chapter 13 that
19 Manitoba Hydro subsequently filed in February?

20 MR. RUSSELL TYSON: The pages in terms
21 of the econ -- Manitoba economy review? Yes, I have.

22 MR. SVEN HOMBACH: Yes. I'd like you
23 to -- to take you to some of those pages, and they're
24 actually excerpted in a Board counsel book of
25 documents. It's Exhibit PUB-58-5, so I'll ask Ms.

1 Villegas to put that on the screen, and go to page 175.

2 Sorry, go to page 180.

3

4 (BRIEF PAUSE)

5

6 MR. SVEN HOMBACH: If we scroll to the
7 bottom of that page, there's a discussion as to the
8 percentage of jobs that would be filled by Manitobans,
9 and you'll see that the initial NFAT filing had
10 envisioned that 70 percent of jobs would be Manitoba
11 jobs, and that was revised downwards to 40 to 45
12 percent.

13 If you've had an opportunity to review
14 this, do you have any reason to disagree with those
15 revised percentages?

16 MR. RUSSELL TYSON: No, I do not, and
17 if I may, I may clarify the economic impact assessment
18 is a different tool than the -- what's being spoke of
19 here. This is multiple account cost benefit analysis,
20 in which the principle of economic rent is being
21 applied.

22 MR. SVEN HOMBACH: Now, it's my
23 understanding from reviewing your report that the
24 Manitoba Bureau of Statistics model tries to actually
25 distinguish where the direct benefits occur, whereas

1 the Stats Can model assumes that the direct benefits
2 occur in the specific province where the job is taking
3 place. That --

4 MR. RUSSELL TYSON: A -- a point of
5 clarification. The Manitoba Bureau of -- I -- in fact,
6 I have to step back even further. In input/output
7 modelling, the first step is to provide a list of
8 construction costs allocated to input/output commodity
9 categories. That is submitted to the Manitoba Bureau
10 of Statistics, who then runs the model.

11 The results of our analysis are based on
12 certain assumptions we make. However, I would like to
13 point out that the Stats Can monitor manages the flows
14 of goods and services between provinces based on
15 historic information and a tremendous amount of
16 statistics from a variety of sources. So the Stats
17 Canada model, just to be sure, just to be clear, what
18 that does is manages the expected flows of goods and
19 services between provinces and then runs the model.

20 MR. SVEN HOMBACH: And --

21 MR. RUSSELL TYSON: What Manitoba Hydro
22 has done is made assumptions about where those flows
23 are going to go. The concept of leakages deals with
24 wholesalers and suppliers that can provide services in
25 Manitoba. Our assumption in our report that some of

1 those leakages may have been -- sorry, I -- I have to
2 go through this to explain it.

3 Some of the leakages may have been
4 overstated because the margins, or the taxes associated
5 with transportation and wholesaling, have not been
6 incurred to the Province of Manitoba.

7 I'm sorry if I didn't answer that
8 question.

9 MR. SVEN HOMBACH: No, and -- and
10 that's the way I -- I stood under a -- understood your
11 argument, Mr. Tyson. As far as the inputs then go, are
12 you suggesting that under the Stats Can model that you
13 included in your report if, let's say, cement is
14 sourced from Alberta or steel is sourced from China,
15 those aren't input as direct benefits to begin with in
16 the model?

17 MR. RUSSELL TYSON: In the Manitoba --
18 again I'd have to back up and explain the process to
19 which we did this. The first key is the construction
20 cost inputs. Manitoba Hydro provided us a list of
21 commodity costs inputs and the breakdown of the
22 expected leakages. That was put into the Manitoba
23 Bureau of Statistics model, and the results were based
24 on that.

25 The key issue here is how the leakage is

1 retreated as opposed to the Stats Canada model that
2 assumes how the leakages are going to be treated.
3 That's the major difference. The assumptions made by
4 Manitoba, based on their experience with Wuskwatim,
5 probably led them to the decision that some of the
6 leakages would be more prevalent than what we
7 identified in the Stats Canada model.

8 MR. SVEN HOMBACH: So just to be clear
9 then, you're not suggesting that all direct benefits
10 should be incurred in Manitoba; will be incurred in
11 Manitoba.

12 You're merely saying there are some
13 transportation benefits that Manitoba Hydro that might
14 not have included?

15 MR. RUSSELL TYSON: We to be careful on
16 our interpretation. It is assumed as part of one (1)
17 of the general assumptions of input/output model that
18 the direct benefits are incurred in the province in
19 which you're located.

20 What has happened through experience
21 with Manitoba is Manitoba Hydro, because they know
22 where some of the suppliers are coming from, have made
23 assumptions in the model about what those leakages
24 would be.

25 The Stats Canada model, on the other

1 hand, does not benefit from the experience with
2 contractors, but uses historical record to evaluate and
3 determine where those benefits are.

4 THE CHAIRPERSON: Can I suggest, Mr.
5 Tyson, that you move your microphone a little bit away
6 from your mouth so it --

7 MR. RUSSELL TYSON: Sorry.

8 THE CHAIRPERSON: -- because it -- it
9 creates some echo and...

10 MR. RUSSELL TYSON: So, Sven, may I
11 speak? You -- you mentioned an example of concrete,
12 and maybe we could explore that. We know that there --

13

14 CONTINUED BY MR. SVEN HOMBACH:

15 MR. SVEN HOMBACH: Sure.

16 MR. RUSSELL TYSON: We know that there
17 are no more concrete plants in Manitoba and that two-
18 hund -- approximately \$224 million of concrete is
19 bringing -- being brought in from Alberta.

20 We assume that Manitoba Hydro has
21 assumed that that total component, for the most part,
22 is a leakage. What are we are not aware of and what we
23 suspect, that there are certain margins which are the
24 wholesalers and retailers and various taxes that have
25 been leaked out of the province; whereas it would have

1 be inevitable that we assume that maybe some
2 transportation organizations in Manitoba would be
3 transporting the concrete. We assume that the concrete
4 has to be mixed at a batch plant and then subsequently
5 poured on site.

6 Those things incur benefits to Manitoba
7 which we are not sure how they have been allocated in
8 the model. Simple as that.

9 MR. SVEN HOMBACH: So let's go back to
10 discussing jobs. And you indicated that you don't have
11 a reason to doubt Manitoba Hydro's revised numbers
12 suggesting that 40 to 45 percent of construction jobs
13 will be filled by Manitobans.

14 But as I understand it, there's a second
15 aspect to that, and that's the concept of gross
16 employment verses net employment benefits?

17 MR. RUSSELL TYSON: Yes. The principle
18 of a economic rent.

19 MR. SVEN HOMBACH: And not being an
20 economist, I -- I may get this wrong, but I will try to
21 provide you with my description. And if I'm wrong,
22 maybe you can correct me.

23 Basically, it's suggesting if you've got
24 somebody making eighty thousand dollars (\$80,000) a
25 year and they can get a highly paid hundred thousand

1 dollar a year construction job, but they have to quit
2 the other job, you might not have a hundred thousand
3 dollar net benefit; you might only have a twenty
4 thousand dollar (\$20,000) benefit?

5 MR. RUSSELL TYSON: Correct.

6 MR. SVEN HOMBACH: Let's go to page 182
7 of the book of documents that's up on screen. There's
8 a table on the bottom of the page -- it's Table 13.6 --
9 that provides some revised employment net benefits.

10 Have you had an opportunity to review
11 this, Mr. Tyson?

12 MR. RUSSELL TYSON: I have briefly
13 reviewed this, yes.

14 MR. SVEN HOMBACH: Do you have any
15 reasons to disagree with the numbers presented by
16 Manitoba Hydro?

17 MR. RUSSELL TYSON: No, I do not.

18

19 (BRIEF PAUSE)

20

21 MR. SVEN HOMBACH: There was some
22 discussion this morning by My Friend Ms. Fernandes on
23 the benefit agreement and the revenue sharing. You're
24 aware that there's two (2) different benefits, right?

25 With respect to Keeyask, there's the

1 joint Keeyask Development Agreement, and then the four
2 (4) KCNs also have Adverse Effects Agreements in place?

3 MR. RUSSELL TYSON: I am aware of those
4 documents.

5 MR. SVEN HOMBACH: And conceptually,
6 can you advise the panel whether you would consider the
7 Adverse Effects Agreement to be a socioeconomic
8 benefit, or just be in the nature of compensation for
9 environmental harm that shouldn't be considered as part
10 of the benefits?

11 MR. RUSSELL TYSON: That's a thin line
12 for consideration. If I take a Cree world view,
13 everything is interrelated, but if I go back to a
14 purely socioeconomic, I would separate the social from
15 the environmental, and it depends on your view.

16 MR. SVEN HOMBACH: That is helpful.
17 And you were also asked by Ms. Fernandes about the
18 equity ownership, and you said it -- it would surprise
19 you that there was an equity ownership.

20 Now, when I had an opportunity to --

21 MR. CHRISTIAN MONNIN: Mr. Hombach, I'm
22 sorry to interrupt you, but I think that Mr. Tyson went
23 back and asked that question be restated, and he said
24 he wouldn't surprise him.

25

1 CONTINUED BY MR. SVEN HOMBACH:

2 MR. SVEN HOMBACH: Okay. I apologize.
3 I didn't mean to mischaracterize your evidence. There
4 was some evidence given by Manitoba Hydro on March 25th
5 that the choice of whether or not the KCNs prefer to
6 stay with preferred distributions versus common equity
7 investment and an equity share would only have to be
8 made upon commissioning in 2019.

9 Were you aware of that?

10 MR. RUSSELL TYSON: I was aware of it,
11 yes.

12 MR. SVEN HOMBACH: So since you have
13 worked with hydro projects in the past, have you seen
14 projects before where such elections actually get made,
15 and there is a significant equity investment by First
16 Nations at some point?

17 MR. RUSSELL TYSON: The opportunity is
18 established in the agreements. I personally haven't
19 seen any agreements in which that was executed. Most
20 of the projects that I'm involved with are still
21 currently in construction.

22 MR. SVEN HOMBACH: Okay. Then let's
23 discuss construction employment for a moment, and I'd
24 ask that we go to page 175 of the book of documents in
25 front of us. The chart that you see in front of you is

1 Figure 13.5 from the revised NFAT Chapter 13, and it
2 shows the projected annual construction employment.

3 And what it shows is that for the
4 Preferred Plan, you have a fairly significant
5 construction spike for about ten (10) years, whereas
6 for the Gas Plans, it tends to be steady but lower
7 level employment for a number of years?

8 MR. RUSSELL TYSON: I would agree.

9 MR. SVEN HOMBACH: That's -- and that's
10 generally what you would expect to see?

11 MR. RUSSELL TYSON: That's generally
12 what I would expect to -- to see on my understanding of
13 what gas -- the life cycle of a gas project versus the
14 heavy and capital intensive construction nature of a
15 hydroelectric facility.

16 MR. SVEN HOMBACH: Let's go to the next
17 page in the document. That is Figure 13.6 from the
18 revised NFAT Chapter 13, and it shows that for
19 operational jobs, the trend is somewhat the opposite,
20 where the operational jobs are expected to steadily
21 increase with the plans that contain gas, and are lower
22 with respect to the plans that are based on hydro
23 power?

24 MR. RUSSELL TYSON: That is correct.

25 MR. SVEN HOMBACH: In terms of your

1 assessment, do you give any preference to, for lack of
2 a better word, legacy effects, where jobs that are
3 longer in duration would be given preference over jobs
4 that are shorter in duration, or is that not a criteria
5 on the -- would form part of your analysis?

6 MR. RUSSELL TYSON: Bequest value --
7 bequest value. One (1) of the things that we had to
8 look at, and if -- am I allowed to ask to scroll back
9 to the original graph that's on the page?

10 MR. SVEN HOMBACH: Absolutely.

11 MR. RUSSELL TYSON: Thank you very
12 much. When we look at -- when we look at the
13 construction effects of a hydroelectric facility, it is
14 known that hydro projects do constitute significant
15 construction during the actual construction, and then
16 it drops off thereafter.

17 As part of the socioeconomic evaluation,
18 we incorporated the principle of all the education and
19 training that was being done to build capacity within
20 these northern communities so that after the ten (10)
21 year time period, these individuals would be up and
22 ready for other resource opportunities to be developed
23 moving forward. That was one (1) of the things that we
24 looked at.

25 If we can scroll down to Figures 13.6,

1 we acknowledge that from an operational point of view,
2 there are more jobs on the other options. I believe
3 the number is a hundred and sixty (160) confirmed
4 operational jobs as a result of the Preferred
5 Development Plan. It is assumed post-project
6 construction, those individuals that did retain the
7 skills can use them somewhere else. It's all about
8 capacity building.

9 The other aspect that we looked at in
10 this section of the report was the simple fact that the
11 majority of jobs for the All Gas Program are generally
12 for skilled labour and highly educated people, and
13 they're located in southern locations as opposed to
14 northern locations. And our initial comment regarding
15 the economic rent and the benefit therein lies in the
16 northern communities as per the southern communities.

17 The big disconnect in my logic here is
18 what happens after Conawapa or Keeyask is built, or --
19 and where do they go from there? And that's one (1) of
20 the issues that has to be monitored going forward.

21 MR. SVEN HOMBACH: And would one (1) of
22 the factors to take into account is whether or not the
23 training initiatives actually lead to Red Seal or
24 journeymen certificates, or some portable credentials
25 that would allow people to find employment in other

1 communities once these projects are done?

2 MR. RUSSELL TYSON: That is absolutely
3 correct, and that's why throughout this morning's
4 deliberations, the monitoring and implementation is the
5 critical element moving forward. We cannot suggest,
6 however, that First Nations with that would like to
7 stay on reserve, would be forced to move to new job
8 sites or new areas. I didn't comment on that.

9 MR. SVEN HOMBACH: So that's something
10 you can't rule out, but you just didn't see it as part
11 of --

12 MR. RUSSELL TYSON: I can't rule it
13 out.

14 MR. SVEN HOMBACH: -- your scope?

15 MR. RUSSELL TYSON: But I would assume
16 over time, in a resource-based economy, there is going
17 to be other projects in which such employment could be
18 absorbed into their workforces.

19 MR. SVEN HOMBACH: So when you're
20 talking about the monitoring, then, in -- in your view,
21 is that something that could be addressed in real time
22 if there were any shortcomings, or would you just have
23 to retroactively look at it and say, Okay, we'll do
24 better with the next project?

25 MR. RUSSELL TYSON: I don't think a

1 retroactive perspective is required. I think it's real
2 time that's essential. The real time ability to
3 respond to these issues is based on the relationship
4 between the proponent, in this case Manitoba Hydro, and
5 First Nations to try and address the post issue --
6 post-construction issues. And that was one (1) of the
7 best practices that we identified.

8 MR. SVEN HOMBACH: Let's go back to
9 page 39 of your report for a moment, and Mr. Orle had
10 previously asked that that be flashed up on the screen.
11 Sorry, this is a -- a slightly different chart. That's
12 a chart that shows the electricity rates in various
13 Canadian jurisdictions. It's Exhibit 13. The chart
14 that Mr. Orle had shown you showed them in an
15 international context?

16 MR. RUSSELL TYSON: That would be
17 Exhibit 12.

18 MR. SVEN HOMBACH: Okay. And your
19 point was Canada, in the grand scheme of things, has
20 fairly low rates, and within Canada, Manitoba actually
21 has fairly low rates?

22 MR. RUSSELL TYSON: That is correct.

23 MR. SVEN HOMBACH: Have you considered,
24 among these different jurisdictions, whether there's
25 any significant difference in the penetration of

1 electric heat and how that would impact your answer?

2 MR. RUSSELL TYSON: No, I have not
3 considered that.

4 MR. SVEN HOMBACH: So if you were to
5 find out, for example, that Manitoba has a higher
6 penetration of electric heat than some other
7 jurisdictions, that could lead you to assume that there
8 would be a higher impact on low-income ratepayers?

9 MR. RUSSELL TYSON: That would be
10 reasonable.

11 MR. SVEN HOMBACH: Okay. Bear with me
12 for one (1) second. I don't believe I have any further
13 questions, but I'll -- I'll check with my advisor.

14

15 (BRIEF PAUSE)

16

17 MR. SVEN HOMBACH: Let's go briefly
18 back to the issue of leakages. When you said that they
19 may be understated, you didn't actually try to quantify
20 it.

21 Are you in a position to provide an
22 order of magnitude?

23 MR. RUSSELL TYSON: That -- that would
24 be difficult to do. One can appreciate that --
25 firstly, that the models are actually proprietary, so

1 both myself and -- or, Manitoba Hydro can provide
2 certain data to both, in our case, the BC Stats people,
3 and, in their case, the Bureau of Stats, and the Bureau
4 of Stats will then run the model.

5 In terms of the order of magnitude of
6 the leakages, we actually attempted to quantify that by
7 putting the inputs -- or the commodity inputs that
8 Manitoba Hydro gave us into the input table that was
9 utilized for the Site C devel -- Clean Energy Project
10 in British Columbia.

11 Unfortunately, because the economies are
12 different and because the model was produced at an
13 extremely detailed level of detail, we couldn't make
14 the comparisons.

15

16 (BRIEF PAUSE)

17

18 MR. SVEN HOMBACH: Okay. Thank you.
19 Those are my questions, Mr. Tyson.

20 THE CHAIRPERSON: Thank you. Thank
21 you, Mr. Hombach. Now, we're a little bit early, but
22 is there a provision for -- the schedule provides for
23 CSI -- CSI portion now. In your estimation, is there
24 anything that we need to address in the CSI portion?

25 MR. SVEN HOMBACH: I do not have

1 anything I need to address in the CSI portion --
2 portion, and I spoke to Ms. Fernandes yesterday, and I
3 saw her shake her head right now, so there -- there
4 won't be a CSI session.

5 The afternoon session today is reserved
6 for the examination of Morrison Park advisors. Now, I
7 -- I'm not sure if it would make sense to commence them
8 early. I suspect that may not be possible, so we may
9 just have an opportunity for an extended lunchbreak
10 today.

11 THE CHAIRPERSON: I'm a little bit
12 concerned about the restricted amount of time available
13 to -- to ask questions of Morrison Park. So is it your
14 estimation that we will be sitting later today?

15 MR. SVEN HOMBACH: I -- I canvassed the
16 issue yesterday, Mr. Chairman. As you are aware,
17 Morrison Park is scheduled for a day and a half.
18 They're here for this afternoon plus all day tomorrow.
19 There does not appear to be any concern timing-wise.

20 That said, my colleague, Mr. Peters, is
21 handling the examination. I -- I don't purport to
22 speak on his behalf, but we haven't identified an
23 actual timing constraint.

24 THE CHAIRPERSON: I'm wondering -- I'll
25 -- I'll canvass the Intervenor's very quickly to see if

1 they have concerns around the -- the amount of time
2 that has been scheduled for Morrison Park.

3 Mr. Williams, please?

4 MR. BYRON WILLIAMS: I can just
5 indicate our examination of Morrison Park, unless there
6 is something unexpected that comes up in the direct,
7 will not be that lengthy, so I would expect less than
8 an hour. So I -- I think it's Mr. Hacault who may have
9 a -- a more extensive discussion with Morrison Park.

10 But from the CAC (Manitoba) perspective,
11 it would be a less lengthy cross-examination than
12 you've seen with some of the other independent
13 witnesses.

14 THE CHAIRPERSON: And Mr. Orle...?

15 MR. GEORGE ORLE: Ten (10), fifteen
16 (15) minutes, if at all, depending on what the
17 examination is and the cross-examination by those
18 before me.

19 THE CHAIRPERSON: And Ms. Saunders,
20 please?

21 MS. JESSICA SAUNDERS: Yes, my comments
22 are similar to Mr. Orle. It depends on what the other
23 parties are cross-examining on and what, if any,
24 questions we may have after that point. But I don't
25 anticipate it being that long of an examination. Thank

1 you.

2 THE CHAIRPERSON: Thank you, Ms.
3 Saunders. And Ms. Fernandes, would you like to
4 comment, please?

5 MS. ODETTE FERNANDES: I can advise the
6 Board that Ms. Boyd will be cross-examining Morrison
7 Park, and I believe she doesn't have anything longer
8 than an hour.

9 THE CHAIRPERSON: Okay. That sounds
10 like we have enough time in the schedule to accomplish
11 what we intend to do in a day and a half. So with
12 that, I would -- you know, one (1) possibility that's
13 available to us is to start earlier than one o'clock.
14 Is that something that --

15 MR. MICHAEL WEINSTEIN: Mr. Chair --

16 THE CHAIRPERSON: Yes, please.

17 MR. MICHAEL WEINSTEIN: -- if I could
18 just speak to that. Morrison Park just arrived this
19 morning during Mr. Tyson's cross-examination, so Mr.
20 Monnin's in the workroom we've been assigned, and I
21 think we would appreciate if we could begin at 1:00 and
22 not start early, so that we have sufficient time to get
23 them prepared.

24 THE CHAIRPERSON: So with that, I think
25 we'll agree that one o'clock is when we will resume the

1 proceedings. Mr. Wojczynski, I see -- oh, Ms.
2 Fernandes...?

3 MS. ODETTE FERNANDES: Sorry, Mr.
4 Chair. Is there a presentation today?

5 MR. SVEN HOMBACH: I believe there was
6 one (1) scheduled, although my current understanding is
7 that it has been cancelled. I will confirm. I see Mr.
8 Simonsen shaking his head.

9 MR. KURT SIMONSEN: In my brief
10 discussions with Mr. Monnin before Russ Tyson's cross-
11 examination, my understanding was -- is that there --
12 there may be a presentation. I think Morrison Park is
13 putting the final touches on it, is my understanding.

14 MR. SVEN HOMBACH: I believe the
15 question that Ms. Fernandes had was whether there's a
16 presenter scheduled to appear at 12:45.

17 MR. KURT SIMONSEN: I apologize for
18 that. I thought you were talking about their
19 presentation. MIPUG is -- MIPUG is coming in for pres
20 -- presentation, correct.

21 THE CHAIRPERSON: Okay. So that we --
22 not one o'clock, but quarter to 1:00 for the
23 presentation. So have a good lunch, everyone.

24

25 --- Upon recessing at 11:27 a.m.

1 --- Upon resuming at 12:46 p.m.

2

3 THE CHAIRPERSON: Okay. I believe that
4 we're ready to resume today's proceedings, so I -- I
5 look at my watch. We're a couple minutes late, so I'd
6 like to apologize to the guests. We try to run a tight
7 ship, but it isn't always possible, given the number of
8 people involved. So with that, I guess we're ready to
9 start the proceedings, so I'll turn the microphone over
10 to you, Me. Hacaault.

11 MR. ANTOINE HACAULT: Merci, M.
12 President. There should have been distributed to those
13 present in the room two (2) updates. As you may
14 recall, through Board Order 67/'13, the PUB asked MIPUG
15 to play a role in consulting with the business
16 community of Manitoba.

17 As part of that consultation process, it
18 met with a customer group, which was basically through
19 Manitoba Hydro. Had meetings in Winnipeg and Brandon,
20 and some of those who attended those meetings, about
21 fifteen (15) to twenty (20) signed up to get these
22 updates, and there's also been consultation with both
23 the Winnipeg and Manitoba Chambers of Commerce who have
24 agreed to be points of distribution.

25 So I believe that we can mark the first

1 update, which is the October 2013 update, as MIPUG
2 Exhibit 23-1.

3

4 --- EXHIBIT NO. MIPUG-23-1: October 2013 Update

5

6 MR. ANTOINE HACAULT: And the second
7 update, which is the April 2014 update, as MIPUG-23-2.

8

9 --- EXHIBIT NO. MIPUG-23-2: April 2014 Update

10

11 MR. ANTOINE HACAULT: Is that
12 acceptable, Mr. Simonsen?

13 MR. KURT SIMONSEN: That is acceptable.
14 Thank you.

15 MR. ANTOINE HACAULT: And I'm pleased
16 to introduce those who will be making presentations to
17 you, members of the panel. First, to your left, on
18 behalf of Manitoba Industrial Power Users Group, a Mr.
19 Bill Turner. To his left, or your right, the next
20 person is Dave Forsyth, of Gerdau Long Steel North
21 American, and he's the reng -- regional energy manager
22 who was flown in today. And seated to him is Gav --
23 Mr. Gavin Tobin, who's the vice-president and general
24 manager of Gerdau's Manitoba Mill, which is sometimes
25 referred to as the Selkirk Mill -- Selkirk Steel Mill.

1 So with those very brief introductions,
2 I'd ask these gentlemen if they could please proceed
3 with their presentations. There'll be one (1)
4 presentation on behalf of MIPUG, and one (1)
5 presentation on beh -- behalf of Gerdau.

6 THE CHAIRPERSON: On behalf of the
7 members of the panel, I'd like to welcome you to these
8 proceedings and look forward to hearing from your
9 comments. I guess, Mr. Turner, will you be starting?
10 Yes? Okay. Thank you.

11

12 PRESENTATION ON BEHALF OF MIPUG:

13 MR. BILL TURNER: Thank you, Mr.
14 Chairman and members of the Board. My name is Bill
15 Turner, and I am the interim chair of Manitoba
16 Industrial Power Users Group, and the -- I'll say
17 almost recently retired plant manager at Canexus in
18 Brandon.

19 With me today, as Mr. Hacault said, are
20 Dave Forsyth and Gavin Tobin of Gerdau Long Steel North
21 America. Dave is the regional man -- energy manager
22 for Gerdau, and Gavin is the vice-president and general
23 manager for Gerdau Manitoba Mill. Each of us has
24 presented to the -- this PUB before, mainly in general
25 rate applications.

1 I have been the chairman of the Manitoba
2 Power Users Group since 2000. Since retiring from
3 Canexus in 2012, the MIPEN -- MIPUG members asked if I
4 would stay on as the interim Chair of MIPUG through the
5 current initiatives underway. My responsibilities
6 include communicating the interests of MIPUG related to
7 electricity costs.

8 Thank you for the opportunity to address
9 the panel. We will be happy to answer questions from
10 the Board after the presentations.

11 MIPUG is an association of major
12 industrial companies operating in Manitoba. Each
13 belongs to the largest GSL 100 kV class or the GSL 30
14 to 100 kV class. MIPUG's current member companies are
15 as follows: HudBay Minerals Inc., Flin Flon; Tolko
16 Industries, The Pas; Canexus Chemicals in Brandon; Koch
17 Fertilizer Canada ULC in Brandon; ERCO World --
18 Worldwide, Virden; Gerdau Long Steel North America
19 Manitoba Mill in Selkirk; Amsted Rail; Griffin Wheel
20 Company in Winnipeg; Enbridge Pipeline, southern
21 Manitoba; TransCanada Keystone Pipeline, also in
22 Southern Manitoba; and Vale in Thompson.

23 MIPUG mender -- members work together on
24 issues of common concern over electricity supply and
25 rates. MIPUG has participated as an Intervenor in each

1 of the Board's reviews of hydro rates since 1988, as
2 well as the Board's review of Hydro's major capital
3 projects in 1990.

4 The association's key concerns related
5 to electricity costs are stability and predictability
6 of rates, ongoing transparent regulation of Manitoba
7 Hydro's rates and major capital spending, and ensuring
8 rates for all customer classes reflect the fair cost to
9 serve the class.

10 In past presentations before the PUB,
11 we've explained that the cost of power is very
12 important to the operations and growth of industry.
13 MIPUG members compete in a global marketplace, and
14 attractive cost-based electricity rates allow
15 industries to remain competitive in Manitoba by
16 offsetting some of the geographic, climate, and other
17 disadvantages faced by industry in this province,
18 including distance to market.

19 The decrease in the cost of power in the
20 USA produced by natural gas is making it more difficult
21 for some major Canadian and Manitoban companies to be
22 as competitive in the export of finished goods. Also,
23 many MIPUG members compete globally, where the cost
24 structures are far more difficult to match.

25 Competition for the MIPUG members is

1 internal to each company as well as external. Most
2 MIPUG members have sister plants in other jurisdictions
3 that compete for capital investment. Businesses make
4 location and capital investment decisions based on cost
5 and predictability.

6 Industry takes a long-term view in
7 making these decisions. It is not just today's rates,
8 but also tomorrow's rates, that are of interest. Once
9 you have invested many millions in a plant and its
10 staff, exposure to electricity pricing changes is high.

11 One (1) of the best examples we've had
12 of why rates matter and why it's not just a matter of
13 being a bit below the next best jurisdiction came from
14 the mining members. They have a very compelling
15 example to emphasize the importance of power cost to
16 their industry.

17 With some theatre, they will drop a
18 piece of Northern Manitoba geology on the table and
19 pose the question: Is this valuable ore or just
20 worthless rock? It turns out that this is a trick
21 question, as the difference between rock and ore is not
22 geological, but economic.

23 There are some valuable minerals in all
24 rock, ore that is material that can be profitably mined
25 to create exportable products, jobs, and industry.

1 This is dependent on international competition, product
2 demand, and the price of the product, but also on the
3 cost to mine and process the material.

4 Electricity costs are a key element of
5 determining what is ore and what is rock. All things
6 being equal, lower prices for power means more ore,
7 more jobs, and more activity.

8 MIPUG companies are significant
9 contributors to the provincial economy. Nine (9) out
10 of ten (10) MIPUG industries are located outside of
11 Winnipeg. In several instances, they are the principle
12 employer in the community.

13 MIPUG completed an economic impact
14 assessment in the spring of 2012. Total spending in --
15 on salaries and benefits in Manitoba for MIPUG
16 industries was \$457 million annually, and another 72
17 million for contract labour. That represents
18 approximately forty-three hundred (4,300) direct full-
19 time high-paying jobs, and nearly thirteen hundred
20 (1,300) contract jobs.

21 The average salary at a MIPUG company
22 before benefits is about ninety-one thousand (91,000)
23 per year, which is more than twice the provincial
24 average of forty-two thousand (42,000). Municipal,
25 provincial, and federal governments benefit from MIPUG

1 companies. Combined, MIPUG companies contribute an
2 estimated 261 million to the three (3) levels of
3 government.

4 In addition to direct spending, MIPUG
5 industries bring numerous secondary economic benefits
6 to communities. MIPUG industries spend more than 260
7 million on goods and services in the province each
8 year. In addition, workers earning high industrial
9 wages help support the retail, hospitality, and service
10 sectors in their local communities.

11 That is particularly significant in
12 Northern regions, since areas of Northern Manitoba have
13 an unemployment rate many times as high as Winnipeg's.
14 Industries such as Vale, Tolko, HudBay, and their
15 subcontractors are directly or indirectly responsible
16 for a significant percentage of existing employment
17 opportunities in the North.

18 Total growth expenditures in Manitoba as
19 a result of MIPUG industries is almost -- almost \$4.2
20 billion, while MIPUG industries contributed an estimate
21 2.3 billion to the province's GDP.

22 The NF -- the NFAT decisions will affect
23 the long-term competitiveness of Hydro's rates.
24 Industry has been typically supportive of Manitoba's
25 development of hydro resources including when Conawapa

1 and the Ontario transmission line were proposed --
2 proposed in the early 1900 -- 1990s.

3 When it comes to rates both Hydro
4 developments and trans -- transmission connections to
5 other jurisdiction typically fit -- typically fit with
6 industry's needs. This is because industry has to be
7 concerned about the long-term rates and because it is
8 important that power rates are stable. Both of these
9 things are critical to companies that collectively
10 invest billions in plants in Manitoba.

11 Industry also cares about reliability.
12 And hydro provinces with interconnections have
13 typically proven to perform well in this measure. Also
14 important to industry is that sufficient power is
15 available for growth and expansions.

16 When Manitoba Hydro advances the in-
17 service date of its new plants, there's more room to
18 meet unexpected load growth by all industries. For all
19 these reasons Manitoba Hydro has been a good partner
20 for industry, and future hydro developments should be
21 something industry supports.

22 Today's PDP proposal, however, has some
23 notable challenges. First, industry Manitoba has been
24 challenged by steady power rate increases of more than
25 40 percent since 2004, which also includes a requested

1 3.95 percent for April 1st of 2014.

2 Throughout this entire period, Hydro has
3 produced cost-of-service studies that show industry
4 paying up to 10 percent or more above its costs. Yet
5 all rate changes were implemented on an across-the-
6 board basis. Initially, these are rates -- increases
7 were presented as a decade of investment, with a decade
8 of returns occurring promptly thereafter. With each
9 sub -- subsequent financial forecast, these returns
10 become more diluted and out of reach.

11 Second ,to add to this, industries and
12 other jurisdictions are often offered a much wider
13 range of ways to help manage their load and power costs
14 and to participate in al -- in alternative rate
15 setting. There are minimal such offerings in Manitoba.
16 And one (1) of the key offerings that does exist, the
17 Curtailable Rate Program, has been capped by Manitoba
18 Hydro.

19 Industries are very eager participants
20 in DSM in Manitoba. So it is encouraging to see that
21 Hydro is looking to expand the DSM programming and
22 become more creative with such options as invested
23 generations of power from waste products.

24 It remains to be seen if the curtailable
25 program caps will be removed and the prices Hydro will

1 pay for the power generated by industry will be
2 sufficient to actually achieve any successes. It also
3 remains to be seen whether added pursuit of DSM can be
4 achieved without driving up rates for other customers
5 as a new form of cross subsidy.

6 Finally, with the changes in Manitoba
7 and the natural gas price changes affecting competitive
8 jurisdictions, Manitoba's position with respect to
9 power costs has changed. For many MIPUG members,
10 Manitoba has been among the lowest-cost jurisdictions
11 for power in the past. This is not true today.

12 Hydro will still indicate that its rates
13 are among the lowest published. However, with only a
14 limited degree of participation in alternative
15 conservation program offerings in these other places,
16 customers can achieve overall power costs lower than
17 what is available in Manitoba in a number of locations
18 within North America.

19 In regard to the NFAT process, the
20 original numbers, we were provided for comparative rate
21 impacts showed that the PDP may have a .5 percent
22 higher impacts each year, compounding for almost twenty
23 (20) years at 3.9 percent -- 5 percent per year,
24 compared to three point five (3.5) if Hydro just
25 focussed on Keeyask and new transmission.

1 Just comparing these two (2) numbers,
2 industry would end up paying a sum of 400 million more
3 over the next twenty (20) years for the PDP rather than
4 viable alternatives. This is \$400 million that will
5 not be available to Manitoba -- Manitoba companies to
6 invest in expansion, employees, community support, and
7 other actions that may help with competitiveness.

8 We were informed new numbers may show
9 the impacts being even larger. At the same time, we
10 were informed the provincial government will
11 significantly increase its recoveries from Hydro with
12 this plan. This, in fact, underlines the NFAT
13 challenge.

14 In principle, MIPUG is among the first
15 to support hydro development in Manitoba. However,
16 Mani -- MIPUG will have to undertake a careful review
17 of the financial evidence in this hearing before it
18 will be able to make a decision as to whether the full
19 PDP is in the best interests of -- of ratepayers.

20 In closing, MIPUG companies involved in
21 -- in the Manitoba economy reflects the benefits of
22 competitive cost-based rates, and a clear and
23 transparent regulation. Without a stable and
24 predictable regulated rate environment, there is a risk
25 that investments will occur elsewhere, taking along

1 hundreds of millions of dollars in capital investment,
2 reinvestment, and upgrades of the associated
3 construction and permanent high-paying jobs.

4 The industrial customers of Manitoba
5 Hydro have been well-served by this utility and the PUB
6 in the past. Hydro is a good company to deal with, and
7 we would not want our comments to be read in any way as
8 criticism of the professionalism and competent staff
9 that we work with at Hydro.

10 I ask the Board to consider the
11 presentations made by MIPUG in light of the competitive
12 challenges faced by industrial power users in Manitoba,
13 and to help us retain our competitive position in
14 Manitoba and in North America when preparing your final
15 report to the Minister.

16 MIPUG's detailed position on the various
17 issues in this proceeding will be communicated by Mr.
18 Har -- Hacault in our final argument. For today, the
19 members wanted to relay to you the customer
20 perspectives on Hydro's Preferred Development Plan and
21 the Needs For and Alternatives To Review.

22 Mr. Dave Forsyth and Gavin Tobin will
23 now provide information on their specific operations in
24 relation to the future energy concerns.

25

1 PRESENTATION BY GERDAU:

2 MR. DAVID FORSYTH: Chair and members
3 of the Board, thank you for allowing us to pres --
4 present the comments of Gerdau to you today. I'm Dave
5 Forsyth, the regional energy manager responsible for
6 the Manitoba mill, and with me is Gavin Tobin. He's
7 the vice president and general manager of the mill.

8 Gerdau is -- Gerdau is very proud to be
9 celebrating a hundred and thirteen (113) years in
10 business as of May 2014, and we now have forty-five
11 thousand (45,000) employees in Canada, the US, and
12 twelve (12) other countries around the globe. The
13 Manitoba mill started production in 1907, some one
14 hundred and seven (107) years ago. You probably know
15 it as Manitoba Rolling Mills.

16 The steel mill in Selkirk is one of the
17 largest manufacturers in the province. Gerdau is also
18 the largest recycler in the province, processing scrap
19 metal collected from throughout the region. We recycle
20 approximately 400,000 tonnes of scrap each year.
21 Recycling along with process innovation has made Steel
22 a leader in reducing energy intensity from the steel-
23 making process, and correspondingly reducing greenhouse
24 gas emissions.

25 We're one of the largest shippers in the

1 region, averaging over one hundred and fifty (150)
2 truckloads and twenty-five (25) railcars per week. In
3 addition to the five hundred (500) jobs at the Gerdau
4 Manitoba Mill, Gerdau has also attracted several large
5 downstream manufacturers to the province, creating
6 valuable manufacturing jobs at Monteferro America in
7 Birds Hill and Steinbach, TC Industries in Selkirk,
8 Black Cat Blades in Selkirk, Bradley Steel Processors
9 in Winnipeg, and ESCO Steel in Steinbach.

10 Including Gerdau Metallics Raw Materials
11 Group, which is our recycling operations, over eight
12 hundred (800) jobs and families are directly involved
13 with the plant. There are also many Winnipeg
14 industries that support Gerdau. They are creating a
15 significant number of collateral jobs.

16 A report by Timothy Considine, an energy
17 economics professor at the University of Wyoming,
18 reveals that every one (1) job in the US steel industry
19 supports seven (7) jobs in the economy, reflecting the
20 industry's ripple effect on employment, and the same
21 goes for Canada.

22 Gerdau takes the social responsibility
23 very seriously in Manitoba. With the help of our
24 employees, we support Selkirk hospice, Safe Workers of
25 Tomorrow, the Food Bank, Red River Toy Drive, and the

1 Manitoba Heart and Stroke Foundation, the Red River
2 Clean-up Operation, and the Selkirk Fire Department, to
3 name a few.

4 Steel is an energy- and capital-
5 intensive business. As with any investment decision,
6 Gerdau's management must consider the long-term costs
7 of doing business. Electricity costs are second only
8 to our scrap steel cost and, as such, are a very
9 important contributor to the competitive cost
10 structure. We are an energy-intensive business.

11 It's important to note that Gerdau's
12 size in North America means more than -- means more
13 than one (1) plant can typically make the products that
14 our customers require. Gerdau's financial model looks
15 at where these products can be produced and delivered
16 at the lowest cost. Energy is one of our key
17 controllable costs and is, therefore, a very important
18 consideration in Gerdau's production and investment
19 decisions.

20 Using electric arc furnace, we melt the
21 scrap. That's where most of the electricity is
22 consumed. We cast it into steel billets, fine tune the
23 temperature in the reheat furnace, and roll it in a
24 rolling mill, producing new steel products for many
25 uses.

1 We are extremely efficient at what we
2 do, and we do it in an environmentally responsible
3 manner. In fact, making steel from scrap metal reduces
4 70 percent of the energy and 60 percent of the
5 emissions when compared to making steel from iron ore.

6 Low cost, stable, and reliable
7 electricity is essential to Gerdau's operations in
8 Manitoba. All energy costs from Manitoba are presently
9 favourable. Our increasing costs, including high
10 transportation and fuel costs, and Manitoba Hydro's
11 plans are items that will consume this current
12 advantage offered by low-cost electricity.

13 Manitoba energy rates have increased
14 substantially since 2004. As Mr. Turner said, the
15 rates are up over 40 percent in that ten (10) year
16 period. Industrial customers in Manitoba have been
17 paying 10 percent more than the cost to serve them.
18 Now we are told rates could be rising anywhere from 51
19 to 114 percent in the next eighteen (18) years, and a
20 major factor in this is a choice of development plan.

21 Ten (10) years ago, Manitoba Hydro
22 probably offered the lowest industrial rates in North
23 America. There is a myth in Manitoba that electricity
24 rates are still the lowest in North America. This is
25 not the case when you consider the all-in costs of

1 delivered electricity, including optional programs that
2 are available in other jurisdictions.

3 Sixteen percent of our plants had lower
4 costs in 2013. And at the proposed pace of increases
5 in Manitoba, this number will be 37 percent by 2016.
6 At all of our nineteen (19) North American steel mills,
7 we participate in demand-response programs if they
8 exist or we work with the utility or grid operator to
9 develop new ones if they don't. This provides us the
10 opportunity to manage and control costs at the plant
11 while providing a service that the utility must pay for
12 anyways.

13 In Ontario, we can avoid the major
14 component of the demand charge by shifting consumption
15 to off-peak times and avoiding critical peaks. We also
16 participate in demand-response programs where we
17 respond to supply question issues when required by the
18 grid operator. The Ontario market rules also allow
19 loads to be dispatchable, and we participate in the
20 operating reserve markets.

21 In New Jersey, we participate in PJM's
22 reliability pricing model, which -- the RPM or the --
23 the capacity market, by curtailing our load during the
24 highest demand periods. And we benefit by reducing our
25 capacity obligation in forward years. We also

1 participate in PJM's economic demand response in the
2 synchronized reserve market to lower our costs.

3 In Texas, we reduce our fixed costs by
4 avoiding the high demand periods. And we offer demand
5 response into an emergency program and receive credits
6 for the service.

7 In California, we participate in demand
8 response, receiving credit for being on emergency
9 standby. Other jurisdictions have total variable
10 costs which directly pass through cost reductions
11 during low consumption periods. At many of our North
12 American filidly -- facilities we participate in
13 interruptible rate contracts.

14 We have approached Manitoba Hydro many
15 times to subscribe to the appropriate program, but, as
16 Mr. Turner stated earlier, their Curtailable Rate
17 Program is closed to new entrants. Hydro has also --
18 has no other options to help us control the power cost.
19 As a result, there is little we can do to help manage
20 these costs.

21 We and other members of MIPUG have
22 shared demand response program information and
23 proposals from other jurisdictions with Manitoba Hydro
24 in areas where we operate, yet Manitoba Hydro has
25 generated sixteen (16) scenarios in the Needs For And

1 Alternatives To study, and not one (1) of them
2 considers additional demand response participation by
3 Manitoba industrial customers.

4 Energy efficiency is one of the few
5 tools -- or DSM, one of the few tools at hand to help
6 Gerdau's Manitoba facility improve its competitiveness,
7 and we have invested heavily, improving our costs and
8 benefiting the environment. We have received heavy
9 support from Manitoba Hydro on this front.

10 It's alarming that this hearing is being
11 held at a point in the game where Manitoba Hydro has
12 already spent \$1 billion into the Keeyask program,
13 making it a competitive project with the gas scenario.
14 This amount, it appears, has to be paid for by
15 ratepayers whether the project is built or not. As a
16 result, there is no level playing field with lower cost
17 options like a gas scenario.

18 We're always concerned when utilities,
19 such as Manitoba Hydro, propose to take on big risk on
20 behalf of the ratepayers with projects that require a
21 long lead time to satisfy load or contracts that are
22 predicted to show up decades away. If this turns out
23 to be overbuilding or the major assumptions turn out to
24 be wrong, it could result in cost skyrocketing for
25 existing customers. These costs would be in addition

1 to the possible 51 to 114 percent increase.

2 We understand that this plan will result
3 in a current 10 billion rate base for 5,000 megawatts
4 to be nearly doubled for an additional 630 megawatts.
5 Adding Conawap -- Conawapa as well will triple the
6 rate base.

7 In summation, the outcome of these
8 hearings much achieve firm, low-cost, stable power
9 rates that are necessary to maintain investment and
10 jobs in the province. Rate stability and certainty are
11 key inputs Gerdau considers when making long-term
12 investments decisions. This cannot be achieved unless
13 additional programs to help industrial customers manage
14 their costs are developed. Thank you.

15 THE CHAIRPERSON: Thank you, Mr.
16 Forsyth. Mr. Tobin, would you like to say a few
17 comments? Okay.

18 MR. RICHARD BEL: Hi. On -- on the
19 introduction, on one of the bullets, you talked about
20 incentives for self-generation. So my question is:

21 Are there viable self-generation
22 technologies available that some of your companies use,
23 and what kind of incentives are you talking about?

24 MR. BILL TURNER: Sorry. Yes, there
25 are options out there within some of the companies

1 within the MIPUG group. Two (2) examples I could give
2 you is waste hydrogen at the Canexus plant in Brandon,
3 which I was a part of for many years, and with the pulp
4 mill, that they could generate power from -- from the
5 chips and bark that would be left over from -- from the
6 manufacturing process.

7 MR. RICHARD BEL: So the incent -- the
8 incentives you're talking about would be to connect
9 back to the grid and sell power when you're not using
10 it or if there's excess?

11 MR. BILL TURNER: There -- there's
12 several options of doing it, I guess. And -- and if --
13 if there was power to be produced within a facility,
14 that could be sold back to Manitoba Hydro. In some
15 other jurisdictions -- Canexus has plants in other
16 provinces as well . In some of those jurisdictions,
17 the hydro actually foot the bill to install some of the
18 -- the generation processes, using the waste in the
19 plant as a good green effort within that province
20 itself.

21 MR. RICHARD BEL: Okay. Next question.
22 I'm curious, so the curtail -- the curtailable rates
23 program seems to be widely used in other jurisdictions.

24 So why do you think it's not being so
25 widely used, or being curtailed?

1 MR. BILL TURNER: I think that's a
2 question for Manitoba Hydro, more so than myself.
3 Canexus does use it, but there is a limitation on other
4 companies now coming into that plan.

5 MR. DAVID FORSYTH: There -- there's a
6 cap on new subscribers.

7 MR. RICHARD BEL: Okay. Thank you.

8 DR. HUGH GRANT: I remember no
9 distinction in energy consumption between power and
10 heat. And it -- would it be correct that your firm is
11 fairly unique in terms of being a large electricity
12 consumer for heat purposes, as opposed to power?

13 Is that correct?

14 MR. DAVID FORSYTH: No, we -- we use
15 the electricity to melt the steel. It's -- it's a --
16 it's like a big arc furnace.

17 DR. HUGH GRANT: But my impression was
18 that electricity's most typically used as a form of
19 motion, motive power.

20 MR. DAVID FORSYTH: No.

21 DR. HUGH GRANT: No.

22 MR. DAVID FORSYTH: No.

23 DR. HUGH GRANT: So in this case...

24 Okay.

25 MR. DAVID FORSYTH: We -- we...

1 MR. GAVIN TOBIN: We use the
2 electricity to transform the scrap into molten steel.

3 DR. HUGH GRANT: Right. So my question
4 is: Is that a fairly unique -- amongst manufacturing
5 firms, does that make you somewhat unique?

6 MR. GAVIN TOBIN: We're certainly not
7 unique in the steel industry. Compared to other
8 industries, perhaps.

9 DR. HUGH GRANT: Could -- could I pose
10 it this way? I would have thought that with most
11 manufacturing companies, their electricity bill is a
12 fairly small portion of their overall costs.

13 But I take it, in your industry, that's
14 not the case?

15 MR. GAVIN TOBIN: That is not the case.

16 DR. HUGH GRANT: So you're a large
17 electricity consumer?

18 MR. GAVIN TOBIN: Correct. In our
19 industry, electricity cost is our second-highest cost.

20 DR. HUGH GRANT: So, could -- I'll put
21 it to you this way then: If you were shopping around,
22 trying to locate a new -- a new plant, would there be
23 lots of competitive areas at this stage? Considering
24 not just -- let's say just considering electricity
25 costs alone and leaving aside transportation issues and

1 such.

2 But if you're just shopping around to
3 locate a plant, concerned only about electricity costs,
4 would there be a lot of competing places in North
5 America?

6 MR. DAVID FORSYTH: Yes. Yeah, there
7 would be. The -- the Midwest in the United States;
8 Texas has very low electricity rates.

9 DR. HUGH GRANT: Okay. Thanks.

10

11 (BRIEF PAUSE)

12

13 THE CHAIRPERSON: Thank you. That's
14 all the questions that the panel has for you two (2).
15 I want to press -- express my appreciation for taking
16 the time and trouble to come to speak to us. I know
17 you're busy people, so thank you very much. I -- I
18 know you have businesses to run, so I appreciate you
19 being here. You're very well-represented by Me.
20 Hacaault on a regular basis, so it's good to see that he
21 has some -- some clients that he has to -- to serve, so
22 glad to -- to see you come.

23 So with that, I think that we'll --
24 we'll stand down for a few minutes so that we can
25 reposition the room for some new witnesses, so let's

1 stand down for a couple minutes. Thank you very much.

2

3 --- Upon recessing at 1:15 p.m.

4 --- Upon resuming at 1:25 p.m.

5

6 THE CHAIRPERSON: I believe that
7 everybody's in position so we can start the proceedings
8 this afternoon. Before we start, I turn the -- over
9 the microphone to Me. Monnin. I just wanted to make
10 sure that we take notice of a -- a publication that was
11 distributed during the lunch hour, and I just noticed
12 that there's an individual on the cover that is -- is
13 quite familiar to us, Mr. Byron Williams.

14 So congratulations, Mr. Williams. And I
15 also noted that the header on this is, "The Provision
16 of Free Legal Advice." So we'll keep that in mind when
17 we receive your -- your budget request, or your...

18 MR. BYRON WILLIAMS: Thank you, Mr.
19 Chair. Please don't share it with my client.

20 THE CHAIRPERSON: So congratulations
21 for that. So with that, unless there is some matters
22 to attend to, I -- I'm looking to -- to Mr. Peters and
23 Ms. Boyd, unless there are matters to attend to, we'll
24 -- it doesn't appear that there are any matters to
25 attend to, so we'll turn the microphone over to you,

1 Me. Monnin.

2 MR. BYRON WILLIAMS: If -- if we might
3 just have just a second, and it has nothing to do with
4 Morrison.

5

6 (BRIEF PAUSE)

7

8 MR. BYRON WILLIAMS: I just, Mr. Chair,
9 we -- we've -- at CAC (Manitoba), we've had the -- and
10 to the panel, the opportunity to look over the
11 financial analysis provided late on -- on Friday over
12 the -- the last couple of days, and -- and just on
13 behalf of our client, we've talked from the start of
14 this hearing about a funnel in which options are
15 excluded.

16 And from our client's perspective,
17 they're quite disappointed in the financial analysis
18 provided, which, to our understanding, is limited to
19 three (3) plans, being Plan 14, 5, and -- and Plan 1.
20 So our client is expressing that concern at this point
21 in time. They are certainly anxious to see a more
22 robust analysis that takes into account some of the
23 other real contenders that are out there, and we hope
24 to have that discussion either on the record or off the
25 record in the -- the next couple of days.

1 MR. ANTOINE HACAULT: And sorry to also
2 interject, Mr. Chairman. On behalf of MIPUG, I also
3 expressed the same concerns, and without preempting the
4 presentation, at slide 12, which you will see, it
5 appears that this panel is in the same situation as
6 other panels like La Capra, et cetera. A lot of the
7 report's based on the August filing, and we all know
8 that over the last several weeks, we've got a lot of
9 very significant and -- and in our respectful view, an
10 important information.

11 And it poses a particular challenge in
12 cross-examinations, because we don't think we're able
13 to test the most recent information and get the views
14 on the most recent information, and we think as a
15 result of that, the quality of information which the
16 Board might have may suffer, and it'll be up to the
17 Board to make that decision as to whether it is in a
18 position where the quality of information is not as
19 good as a result of these challenges.

20 And it's not meant to -- to be critical
21 of Manitoba Hydro. I know the staff has been working
22 tirelessly to try and get all the information out. But
23 we also express some concern about the quality of
24 information and the ability to properly test that
25 information with the panels that come up.

1 So thank you very much.

2 THE CHAIRPERSON: Well, it's rather
3 obvious that we share your concerns both with respect
4 to the quality of information and in our -- and the
5 parties' ability, including our own ability to -- to
6 test that information. But we all recognize that the
7 calendar is getting ever shorter in terms of the
8 deadline that we are -- have been imposed by
9 government. And so it will require that we make some
10 choices about which additional information -- what
11 additional information will we request from -- from
12 Manitoba Hydro.

13 And you'll be pleased to know that the
14 panel has spent whatever free time is available this
15 morning trying to -- and at lunch time trying to make
16 some decisions around that very matter. And we expect
17 that we will be doing that after this session is over
18 today and so on.

19 So we're well aware of the -- of the
20 difficulties that are being faced by all the parties,
21 including -- including MIPUG and CAC. So you can rest
22 assured that we're going to -- to be making some quick
23 decisions around that and -- and entering into
24 discussions with Manitoba Hydro as to what additional
25 information it is possible to get and -- and what time

1 frame that can be made available to all the parties.

2 So that is top of the agenda as far as the -- the Board
3 is concerned. So with that, I will turn the microphone
4 over to -- just as second, please.

5 Ms. Saunders, do you have anything you
6 want -- would like to say?

7 MS. JESSICA SAUNDERS: No, thank you.
8 We've been watching the -- the dialogue, I think,
9 between CAC and MIPUG and Manitoba Hydro and the PUB
10 with interest. And I think that any concerns we have
11 are being effectively dealt with by other parties.
12 Thank you.

13 THE CHAIRPERSON: Mr. Orle, did you
14 wish to comment at all?

15 MR. GEORGE ORLE: No, I'll -- I'll
16 follow along the same lines. I believe that our
17 interests are similar to the concerns being raised by
18 previous counsel, and we'll -- we'll deal with them on
19 -- on the same basis.

20 THE CHAIRPERSON: Ms. Boyd, did you
21 want to share your views, or Mr. Wojczynski, about this
22 issue?

23 MS. MARLA BOYD: I suppose I'd start by
24 saying that I'm a little disappointed to hear those
25 views, given the efforts that have been put in by

1 Manitoba Hydro staff. We'll await with interest
2 whatever discussion the Board intends to engage us in,
3 and we'll -- we'll deal with it as we can.

4 THE CHAIRPERSON: With that, Me.
5 Monnin, s'il vous plait.

6 MR. CHRISTIAN MONNIN: Merci, M.
7 President. I'm pleased to present today Morrison Park
8 Advisors, Mr. Pelino Colaiacovo, who is to my immediate
9 left, and Mr. Benjamin Kinder, who is to the left of
10 Mr. Colaiacovo. First, dealing with administrative
11 matters, I believe Mr. Colaiacovo and Mr. Kinder ought
12 to be sworn in.

13 And I will then introduce some documents
14 into exhibits and then proceed with the qualification
15 questions for Mr. Colaiacovo and Mr. -- Mr. Kinder.

16

17 IEC MORRISON PARK ADVISORS PANEL:

18 PELINO COLAIACOVO, Affirmed (Qual.)

19 BENJAMIN KINDER, Affirmed (Qual.)

20

21 MR. CHRISTIAN MONNIN: Merci, M.
22 President. Mr. Secretary, with respect to the filing
23 of exhibits as discussed prior, the slide deck -- the
24 hard copy of the slide deck, which Mr. Colaiacovo will
25 be presenting today will be Exhibit MPA number 4.

1 --- EXHIBIT NO. MPA-4: Slide deck

2

3 MR. CHRISTIAN MONNIN: The next will be
4 the scope of work for Morrison Park Advisors dated
5 September 20th, 2013. That'll be MPA number 5.

6

7 --- EXHIBIT NO. MPA-5: Scope of work for Morrison
8 Park Advisors dated
9 September 20th, 2013

10

11 MR. CHRISTIAN MONNIN: And the
12 supplementary information on MPA qualifications will be
13 MPA number 6.

14

15 --- EXHIBIT NO. MPA-6: Supplementary information
16 on Morrison Park Advisors
17 qualifications

18

19 MR. KURT SIMONSEN: So noted, Mr.
20 Monnin. Thank you.

21 MR. CHRISTIAN MONNIN: Thank you, Mr.
22 Secretary. M. President, what I propose to do is to,
23 in the normal course of action, ask the qualification
24 questions of Mr. Peli -- Colaiacovo first, and then Mr.
25 Kinder, and then proceed to have the panel qualify them

1 as experts.

2

3 QUALIFICATION OF WITNESSES:

4 MR. CHRISTIAN MONNIN: Beginning with
5 Mr. Colaiacovo. You are here on behalf of Morrison
6 Park Advisors, which has been retained by the Manitoba
7 Public Utilities Board in order to assist the PUB to
8 conduct a Needs For and Alternatives To Review of
9 Manitoba Hydro's proposed Preferred Development Plan.

10 Is that correct?

11 MR. PELINO COLAIACOVO: Yes, it is.

12 MR. CHRISTIAN MONNIN: MPA has prepared
13 a report which has been filed in accordance with the
14 terms of reference and MPA's scope of work dated
15 September 20th, 2013, to critically review certain
16 aspects of Manitoba Hydro's Preferred Development Plan
17 and filings.

18 Is that correct?

19 MR. PELINO COLAIACOVO: Yes, it is.

20 MR. CHRISTIAN MONNIN: Was this report
21 prepared by you or under your supervision and control?

22 MR. PELINO COLAIACOVO: Yes, it was.

23 MR. CHRISTIAN MONNIN: Can you please
24 describe for the Board the primary areas of focus in
25 Morrison Park Advisors' work for the PUB?

1 MR. PELINO COLAIACOVO: Our scope of
2 work included commercial evaluation of the Preferred
3 Development Plan, in particular, with relevance to
4 alternatives to the Preferred Development Plan, looking
5 at it from the perspective of critical stakeholders.

6 In addition, we were looking at costs,
7 risks, and benefits that would be applicable to each of
8 those stakeholders from the Preferred Development Plan
9 and its possible alternatives. We also were looking
10 specifically at some of the export contracts and their
11 relevance to ratepayers, in particular, the risks that
12 were being undertaken through those contracts.

13 Finally, a -- a specific part of our
14 scope of work addressed the issue of potential impacts
15 on government with respect to its access to capital
16 markets, the credit rating of the province, and
17 potential costs to the province's credit that may occur
18 in the future with a Preferred Development Plan.

19 MR. CHRISTIAN MONNIN: Thank you. Your
20 curriculum vitae has been filed with the PUB as part of
21 Exhibit Hill Co. number 8 at Tab -- Tab 7a. In
22 addition, at MPA number 6, the supplementary
23 information and MPA qualifications has been provided.

24 Can you please describe your
25 qualifications and experience generally and

1 specifically as they relate to the work undertaken by
2 MPA for the PUB?

3 MR. PELINO COLAIACOVO: MPA, Morrison
4 Park Advisors Inc., to use our full legal name, is a
5 independent investment bank based in Toronto. We are a
6 partner-owned company, providing exclusively financial
7 advisory services to companies, governments, and not-
8 for-profit entities.

9 Typically, we deal with mergers and
10 acquisitions. We deal with capital raising
11 assignments. We do restructurings, and we provide
12 financial evaluations and strategic advice. Our
13 clients typically are boards of directors, special
14 committees of boards of directors, private company
15 shareholders, and, from time to time, governments,
16 provincial and municipal, and, from time to time,
17 regulatory or other public bodies.

18 We focus on a few different areas, from
19 a client or industry perspective, but one (1) of our
20 major areas of focus is electricity and natural gas
21 utilities, as well as electricity generation companies
22 of various types, and I would say that over the last
23 eight (8) to nine (9) years, that sector broadly, so
24 called, is about 40 percent of our total business. We
25 also operate in a few other sectors, such as mining and

1 technology.

2 Personally, my background. I've been
3 with the company for over eight (8) years. Prior to
4 that, I was chief of staff to the Ontario Minister of
5 Energy in the -- in the Ontario government, and prior
6 to that, I was a consultant with an international
7 consulting firm, spending time in Toronto; Ottawa; and
8 Washington, DC.

9 I have worked on a number of advisory
10 assignments over the past eight (8) years that I think
11 are directly relevant to the scope of work that we have
12 with the Manitoba PUB, including providing advice --
13 independent advice to the Nova Scotia Utilities Review
14 Board, and assignment for the Market Service
15 Administrator of Alberta and assignments for two (2)
16 other provincial entities that were dealing with major
17 electricity industry decisions.

18 In addition, I have personal and direct
19 experience working on numerous valuations of
20 electricity and utility companies over the past eight
21 (8) years, and those assignments being for boards of
22 directors typically or special committees, where I've
23 looked at a broad range of electricity generation
24 assets, including hydroelectric, wind, solar, all forms
25 of fossil fired biomass; and in addition utilities

1 companies on the wires side, be that transmission or
2 distribution, in addition to natural gas pipeline and
3 distribution companies.

4 Our firm -- the depth of experience in
5 our firm with respect to this area goes beyond just me.
6 There are several other members of our firm who have
7 deep experience in energy utilities and infrastructure,
8 including one (1) colleague, Brent Walker, who was
9 directly involved in this assignment but who is not
10 here today. He has twenty-five (25) years of
11 experience in the investment banking industry, and his
12 CV in the supplementary materials lists a number of the
13 assignments that he's worked on over the years.

14 And there are two (2) other individuals
15 at our firm, David Santangeli and Ken Skinner, who also
16 have a deep background in the energy and utilities
17 industry.

18 MR. CHRISTIAN MONNIN: Thank you very
19 much. Now proceeding with Mr. Kinder. You are here on
20 behalf of Morrison Park Advisors, which has been
21 retained by the PUB in order to assist it with -- to
22 conduct a Needs For and Alternatives To review of
23 Manitoba Hydro's proposed Preferred Development Plan.

24 Is that correct?

25 MR. BENJAMIN KINDER: That's correct.

1 MR. CHRISTIAN MONNIN: And Morrison
2 Park has prepared a report, which has been filed in
3 accordance with the terms of reference, and Morrison
4 Park's scope of work dated September 20th, 2013, to
5 critically review certain aspects of Manitoba Hydro's
6 Preferred Development Plan and its filings.

7 Is that correct?

8 MR. BENJAMIN KINDER: That's also
9 correct, yes.

10 MR. CHRISTIAN MONNIN: Was this report
11 prepared by you or under your supervision and control?

12 MR. BENJAMIN KINDER: Report was
13 prepared by my colleague, Pelino Colaiacovo, with my
14 direct input, editing, and review.

15 MR. CHRISTIAN MONNIN: Thank you. And
16 you heard your colleague provide a description for the
17 Board, the primary areas of focus of MP's work for the
18 PUB.

19 Do you care to add to that?

20 MR. BENJAMIN KINDER: I don't. I
21 second that.

22 MR. CHRISTIAN MONNIN: Mr. Kinder, your
23 curriculum vitae has been filed with the PUB as part of
24 Exhibit Hill Co. number 8, Tab 7b. In addition, a
25 supplementary qualification sheet is found at MPA

1 number 6. Can you please describe your
2 qualifications and experience, generally and
3 specifically, as they relate to the work undertaken by
4 MPA for the PUB?

5 MR. BENJAMIN KINDER: I currently work
6 for Morrison Park Advisors. I've been there for
7 over...

8

9 (BRIEF PAUSE)

10

11 MR. BENJAMIN KINDER: I currently work
12 for MPA, Morrison Park Advisors. I've been there for
13 five and a half (5 1/2) years. My current position is
14 as vice president. I started my career at Scotia
15 Capital, where I was an analyst in investment banking
16 and equity capital markets for two (2) years. I joined
17 Morrison Park Advisors as an associate, and I'm
18 currently employed as a partner and vice president.

19 In my capacity as analyst associate and
20 vice president, I'm responsible for mergers and
21 acquisition investment banking financial models.
22 That's corporate valuations, acquisitions, mergers,
23 divestitures, and financings. So that's a total of
24 seven and a half (7 1/2) years of corporate finance
25 experience.

1 MR. CHRISTIAN MONNIN: Thank you.

2 You've also heard Mr. Colaiacovo provided a general
3 description of the type of clientele that MPA -- MPA
4 works for.

5 Do you care to add to that?

6 MR. BENJAMIN KINDER: I don't. I
7 second that.

8 MR. CHRISTIAN MONNIN: Thank you very
9 much, Mr. Kinder. Mr. Chair, I would ask that Mr.
10 Colaiacovo and Mr. Kinder be accepted by the panel as
11 experts for the purposes of giving evidence on the work
12 performed by MPA in accord -- according to the scope of
13 work under the NFAT.

14 THE CHAIRPERSON: Merci, Me. Monnin.
15 I'd like to canvass the Intervenors and Manitoba Hydro.
16 So I'll start with Mr. Williams, please.

17 MR. BYRON WILLIAMS: Thank you. And
18 I'll indicate first of all that our clients will
19 certainly be supportive of the qualification of these
20 witnesses, but I want to just see if we can be a little
21 more precise in terms of the -- the expertise that --
22 that Morrison Park brings in. So, Mr. Colaiacovo, and
23 hopefully I've pronounced that all right, I'm going to
24 take a shot at it and then you can correct me where I
25 err, okay?

1 As I listen to the enumeration of
2 expertise from your firm, I identify expertise in
3 corporate finance, financial advisory services, and
4 investment banking.

5 And would I be correct that you, in --
6 in this context, apply it in -- towards commercial and
7 financial evaluation of capital investments, including
8 the costs, the risks, the benefits, and the
9 implications for access to the capital market?

10 MR. PELINO COLAIACOVO: That's correct.
11 Investment banking is one of the classic misnomers. We
12 don't actually bank. We don't take any money in or --
13 or distribute money. Investment bankers provide
14 analysis and advice for clients.

15 MR. BYRON WILLIAMS: And the point
16 you've made in terms of your work, especially over the
17 last seven (7) or eight (8) years, is that you have
18 applied this expertise in some considerable detail to
19 the energy industry, including electricity, natural --
20 and natural gas.

21 Would that be fair?

22 MR. PELINO COLAIACOVO: That's correct.
23 A number of -- well, a large number of the assignments
24 that I've worked on and our firm has worked on over the
25 past eight (8) years have dealt with the utilities

1 industry and electric power and natural gas, to a
2 lesser extent also water, which I didn't mention, but
3 it's not relevant.

4 There are a variety of different forms
5 of organization of the utility industry. But
6 fundamentally, from a ferna -- financial perspective,
7 they all deal with cashflows in similar ways. And so
8 we bring that experience to the analysis today.

9 MR. BYRON WILLIAMS: And you've also
10 done it both in terms of regulated and less regulated
11 environments?

12 MR. PELINO COLAIACOVO: That's correct.
13 The assignments that we've worked on are the full gamut
14 of what's available in Canada, in terms of not-for-
15 profit regulated and for-profit merchant assets.

16 MR. BYRON WILLIAMS: So did I miss
17 anything in trying to summarize your expertise, sir?

18 MR. PELINO COLAIACOVO: Some of our
19 assignments have also included what can best be
20 described as market analysis and market surveys,
21 understanding the interaction between the capital
22 markets and the energy industry to understand the
23 opportunities for development, whether certain types of
24 asset development are likely to be profitable or not
25 for the owners of those assets.

1 That goes beyond somewhat the
2 traditional investment banking, but our expertise has
3 been used in -- in that manner in the past, as well.

4 MR. BYRON WILLIAMS: Mr. Chair, I could
5 make some submissions, but -- but certainly, we accept
6 the qualifications of -- of these experts.

7 THE CHAIRPERSON: Thank you, Mr.
8 Williams. Me. Hacault, s'il vous plait.

9 MR. ANTOINE HACAULT: Yes. To start
10 off, we have no objections to the qualifications, but I
11 do have one (1) question or two (2).

12 In your capacity as investment bankers,
13 do you have occasion to deal with bond rating agencies
14 directly?

15 MR. PELINO COLAIACOVO: We have in the
16 past. One of the kinds of transactions that we do are
17 we work on capital raising transactions. And so we
18 have worked with clients in the past who had to get
19 credit rating agencies prior to the issuance of new --
20 credit ratings prior to the issuance of bonds. And we
21 work directly with credit rating agencies to assist our
22 clients in achieving their credit rating, as well as
23 managing their credit ratings over time.

24 MR. ANTOINE HACAULT: My question is
25 going to be a little bit more focussed now.

1 Have you had any experience as a firm in
2 dealing with credit rage -- rating agencies as it
3 relates to hydroelectric utilities generally or
4 electric utilities?

5 MR. PELINO COLAIACOVO: We have. A
6 number of the assignments that we've been involved with
7 have included companies that have public bond issues
8 that are rated. And we have had to both understand and
9 evaluate and advise our clients with respect to the
10 potential impact on their credit ratings if they were
11 to undertake the transaction that was proposed.

12 And so, as a result, we've had to have
13 dealings in the past with credit rating agencies for --
14 and -- and the particular people in credit rating
15 agencies who track the electric power market in Canada,
16 as well -- not incidentally, as well as the public
17 markets in general, the government markets for bond and
18 -- or for bonds.

19 MR. ANTOINE HACAULT: Thank you. One
20 of the specific items listed in the scope of work --
21 that's at, for the record, under page 14, Item 1.2H --
22 is consideration of, and I'm skipping to nearly the end
23 of the sentence:

24 "Potential impact on other budgetary
25 priorities."

1 And that's in addition to the province's
2 credit rating and borrowing capacity. My question is:
3 Has Morrison Park had any experience in the area
4 identified by me as, and I'm quoting:

5 "Potential impact on other budgetary
6 priorities."

7 MR. PELINO COLAIACOVO: We understood
8 that aspect of our scope of work to be related to an
9 analysis of the magnitude of the potential impact on
10 the Government of Manitoba of a negative event in the
11 future related to Manitoba Hydro and whether that
12 magnitude would be large enough to affect the financial
13 health and the ability of the Government of Manitoba to
14 proceed in its normal business.

15 We did not understand that aspect of our
16 scope of work to be related to detailed questions of
17 what government priorities actually are on any given
18 day. That would be outside of our scope.

19 MR. ANTOINE HACAULT: Now that you've
20 explained your view of what that sco -- scope item was,
21 my question to you, reverting back to the question
22 itself, was: Could you comment on the experience of
23 Morrison Park Advisors in the area that you've just
24 described with respect to that particular scope item?

25 MR. PELINO COLAIACOVO: We have done

1 assignments in the past for ministries of finance of
2 provinces relating to the potential impact on them of
3 events -- financial events and the question of whether
4 events are sizable enough to register on the capital
5 market's perception of a government. And -- and its
6 financial position is something that we have had
7 experience with on several occasions for several
8 different clients.

9 Unfortunately, I can't give you names,
10 because typically those are confidential assignments
11 that we've done. But we've done it both at a municipal
12 and a provincial level.

13 MR. ANTOINE HACAULT: Thank you. Those
14 are all my questions. Thank you for providing that
15 additional insight on the additional experience that
16 Morrison Park has to enable it to do scope of item
17 work.

18 THE CHAIRPERSON: Merci, Me. Hacault.

19 Mr. Orle, please?

20 MR. GEORGE ORLE: Thank you, Mr. Chair,
21 and good afternoon, gentlemen. Just a couple of quick
22 questions. One, have either of you been qualified
23 as expert witnesses in any other, either court
24 proceeding or administrative proceeding?

25 MR. PELINO COLAIACOVO: I appeared

1 before the Nova Scotia Utilities Regulation Board just
2 a mon -- a few months ago, actually.

3 MR. GEORGE ORLE: Okay. And -- and
4 secondly, part of your scope of work is dea -- dealing
5 with the -- considering the potential impact of the PDP
6 on the government and taxpayers of Manitoba with a
7 subheading of burden on taxpayers.

8 Where in your qualifications or the
9 previous advice that you've given allows you to give
10 expert testimony on -- on burden on taxpayers?

11 MR. PELINO COLAIACOVO: The -- again,
12 as we understood our scope of work, the issue at hand
13 was whether an event in the future could have an impact
14 not only on Manitoba Hydro, but also on the credit
15 rating and access to capital markets of the Government
16 of Manitoba.

17 And the -- it's in that context that we
18 see our experience in understanding credit ratings and
19 understanding how credit ratings are established, how
20 capital markets perceive governments as well as
21 companies, and the kinds of impact that a change in
22 perception of a bond issuer can change that bond
23 issuer's access to markets, and therefore cost of -- of
24 debt.

25 MR. GEORGE ORLE: Okay. So

1 essentially, we're talking about the taxpayer being the
2 final pocket, and that's where you take a look at what
3 the effects are.

4 MR. PEPINO COLAIACOVO: That's correct.

5 MR. GEORGE ORLE: Okay. Mr. Chair,
6 we're prepared to accept the qualifications of the
7 witnesses as experts, and in particular, because as I
8 noticed from slide number 3, anybody who would start
9 off a heading with, "Other Stuff in the Future," is
10 talking language that I can understand. Thank you.

11 THE CHAIRPERSON: Thank you, Mr. Orle.

12 Ms. Saunders, please?

13 MS. JESSICA SAUNDERS: Yes, thank you.
14 The Manitoba Metis Federation has no objections to the
15 qualifications as presented. Thank you.

16 THE CHAIRPERSON: Thank you, Ms.
17 Saunders. Ms. Boyd, please?

18 MS. MARLA BOYD: Thank you. Manitoba
19 Hydro has no objection to the qualifications of these
20 witnesses as they've been presented.

21 THE CHAIRPERSON: Thank you, Ms. Boyd.

22 With the -- with that, the panel agrees
23 that we will accept both Mr. Colaiacovo and Mr. Kinder
24 as expert witnesses for the purposes of these
25 proceedings. So on behalf of the panel, I'd like to

1 welcome both of you to Winnipeg, and I appreciate your
2 coming -- coming to Winnipeg, leaving home to attend
3 these proceedings. So thank you very much for that.

4 MR. PELINO COLAIACOVO: Thank you very
5 much, Mr. Chair.

6

7 (BRIEF PAUSE)

8

9 MR. PELINO COLAIACOVO: Mr. Chair and
10 members of the panel, as I -- as I've stated already,
11 I'm Pelino Colaiacovo from the firm of MPA, Morrison
12 Park Advisors Inc., and we are here to provide our
13 testimony on the NFAT.

14

15 (BRIEF PAUSE)

16

17 MR. PELINO COLAIACOVO: My proposal for
18 this presentation is to run through the main points of
19 our analysis that we provided in our report, address
20 the issue briefly of new data that has come out since
21 we provided our report, and -- and thirdly, address
22 some of the more detailed or methodological issues that
23 have arisen over the course of the last seven (7)
24 months of this process, where we may be competent to
25 provide some additional advice.

1 As has already been discussed through
2 the discussion of our qualifications, our scope of work
3 addresses a commercial evaluation, and the commercial
4 reasonableness of Manitoba Hydro's Preferred
5 Development Plan. In addition, we were considering the
6 potential impact of the Preferred Development Plan on
7 the government and taxpayers in Manitoba.

8 The primary question that -- and I'm
9 moving to slide 3. The primary question that -- that
10 we asked at the outset of the process was, What really
11 is the Preferred Development Plan? Because in order to
12 understand it and provide advice on it from a
13 commercial perspective, it's critical to tease through
14 the massive volume of data that's been available
15 throughout this process to kind of get to the nub of
16 what it is that we're talking about.

17 So the understanding that we've come to
18 is the Preferred Development Plan really consists of
19 two (2) parts, and a subsidiary third part. The first
20 part is an immediate package of actual deliverables
21 consisting of the construction of the Keeyask
22 hydroelectric facility, an associated 750 megawatt
23 intertie with Minnesota crossing the border into the
24 United States, and a set of export contracts, which
25 are, if not fully negotiated, substantially negotiated,

1 and a growing list of export contracts now that the
2 project appears closer to reality.

3 Our understanding is that the Keeyask
4 facility has been fully developed from the perspective
5 of permits and approvals, or nearly fully developed.
6 The 750 megawatt intertie is a real project that has
7 been negotiated with a commercial party on the other
8 side of the border. Recently, there was an
9 announcement on Keeyask that a significant contract for
10 construction has been let, on the order of another
11 billion and a half dollars.

12 In addition, it was reported before this
13 panel a few weeks ago as part of Manitoba Hydro Exhibit
14 109 that expenditures to date, including interest on
15 Keeyask, were \$850 million as of December 31st. By the
16 time we get to the end of June, it's been stated again
17 before this panel that costs for -- for Keeyask and
18 other associated elements of the plan will reach well
19 over a billion dollars.

20 This is, for lack of a better term, a
21 ready-to-go set of projects and forms a very discreet
22 part of the Preferred Development Plan.

23 The second piece of the Preferred
24 Development Plan is a proposal to build the Conawapa
25 generating station. This is a very different in --

1 very different in nature part of the Preferred
2 Development Plan. It is much later in time. It is far
3 less determinate. And we've seen before this panel, in
4 fact, in the last few weeks, that the suggested timing
5 or target date for Conawapa has shifted.

6 There are not export contracts that are
7 being signed to take up all of the available energy
8 from that project. That remains a question for the
9 future. Only -- relatively speaking, only \$290 million
10 will have been -- have been spent as of December 31st.
11 Substantial ongoing expenditures would be required on a
12 variety of fronts, in terms of environmental permits
13 and other permits and approvals and construction
14 arrangements and export arrangements and so on. All of
15 those things would still be required to make that
16 project into a real project. And it's been explicitly
17 stated by Manitoba Hydro that there is a future
18 decision point. There is another opportunity for a
19 decision around Conawapa.

20 All of this amounts to a qualitative
21 difference between Conawapa and the package of Keeyask
22 and -- and intertie and export contracts that is part
23 of the Preferred Development Plan.

24 And then there is a third part. And the
25 third part is an almost placeholder that, at some point

1 in the distant future, in addition to Keeyask and
2 Conawapa, gas plants or some other kind of plant would
3 have to be built. And it's -- it's apparent from
4 reviewing the details of the Preferred Development Plan
5 that that placeholder was created simply to ensure that
6 Plan 14 could be compared to other plans and to -- to
7 fill out the seventy-eight (78) year time horizon that
8 Manitoba Hydro chose for its analysis.

9 In the original documents that were
10 provided to us last August, in Plan 14, the Preferred
11 Development Plan, there is a pencilled-in natural gas
12 fired plant that gets built in 2042. And it's very
13 clear that no one has any idea whether a plant would be
14 built in 2042 or not, because between now and then
15 many, many things will happen. So it's not a real
16 decision point.

17 So the Preferred Development Plan really
18 breaks down into an immediate and very concrete
19 decision point around a real proposal on actionable set
20 of commercial opportunities; a second, highly malleable
21 opportunity for further future development; and a
22 third, which is simply a placeholder.

23 Looking at that Preferred Development
24 Plan -- and I'm moving to slide 4 on our presentation -
25 - what are the options before us when we're

1 commercially evaluating the plan? I mean, part of our
2 scope is to consider options and alternatives.

3 Well, narrowly speaking, what are the
4 options with respect to the Preferred Development Plan?
5 The first option is to simply support the Preferred
6 Development Plan, which would entail approving that
7 package of Keeyask and the intertie and export
8 contracts to go ahead and additionally providing
9 support to the further development of the Conawapa
10 project with a view to, at some point in the near to
11 medium term, approving construction of Conawapa.

12 Under that scenario, under that option,
13 it would be assumed that Manitoba Hydro would spend
14 aggressively, would spend resources aggressively to
15 develop the Conawapa opportunity, would pursue
16 environmental assessments, would pursue, you know,
17 detailed design, and construction approvals.

18 A second option is to support part 1 of
19 the Preferred Development Plan only and recommend
20 restricting expenditures on Conawapa going forward.
21 And when I say, "restricting expenditures," it doesn't
22 necessarily mean zero expenditures, though that's
23 certainly an option. There has been discussion in the
24 past about what it would take to keep the option
25 "alive," quote/unquote, but this suggests significant

1 justification should be required to spend that next
2 dollar.

3 When compared to the Keeyask
4 opportunity, for example, where as -- as I said, the
5 expectation is \$1.4 billion will have already been
6 spent by the end of June, that represents a thousand
7 dollars for every man, woman, and child in the Province
8 of Manitoba. It's -- it's the kind of expenditure that
9 cannot be taken lightly. But those are the kinds of
10 expenditures that are often required to develop very
11 large infrastructure projects.

12 Every process is costly, but the
13 decision still can't be taken lightly -- taken lightly.
14 Private sector developers typically require a return on
15 invest -- on development capital of up to 30 percent.
16 If they're going to be investing in speculative
17 development projects that may or may not occur in the
18 future, there's a very high burden in spending those
19 kinds of funds.

20 It -- it is an issue that has to be
21 taken very seriously and very judiciously as to whether
22 real dollars, real cash, is going to be spent on
23 development projects or not; and if so, how much, and
24 what are the terms and conditions on the expenditure of
25 that cash to pursue a development opportunity? Because

1 Conawapa is essentially today a development
2 opportunity.

3 And if expenditures are going to be
4 restricted on Conawapa, then the question is: What all
5 -- what should be sent? What type of investigation
6 should also occur simultaneously for alternatives?
7 Because if there is no explicit support for Conawapa,
8 it suggests that implicitly there are other options
9 that should be examined in parallel to Conawapa so that
10 an informed decision could be made in the future on
11 whether to go ahead.

12 The third option is to simply reject the
13 Preferred Development Plan in its entirety. That
14 suggests that the considerable resources that have been
15 spent on Keeyask and the associated intertie would have
16 to be written off. In addition, spending would stop on
17 Conawapa. And with respect to the future service of
18 electricity to the ratepayers of Manitoba, Manitoba
19 Hydro would then be asked to review all options in
20 order -- to determine how best to meet domestic demand.

21 Those three (3), narrowly speaking, are
22 the real options with respect to the Preferred
23 Development Plan. More broadly speaking, there is a
24 discussion of alternatives -- alternative plans which
25 has been presented by Manitoba Hydro and which has been

1 discussed before this panel. But narrowly speaking,
2 with respect to the Preferred Development Plan itself,
3 these, it appears to us, are the three (3) options that
4 are on the table.

5 Moving to slide 5, just to take a closer
6 look at that part 1 package of the Preferred
7 Development Plan where there is Keeyask and the 750
8 megawatt intertie, as well as supporting export
9 agreements. It appears to us that this is actually a
10 package and should be treated as such. The three (3)
11 parts are interrelated. The export contracts cannot be
12 fulfilled without a large new generation facility. The
13 export partners do appear to be interested in receiving
14 power that is produced in hydroelectric facilities
15 predominantly. There have been terms written into most
16 of the export contracts which make it a condition of
17 execution of a contract that a new hydroelectric
18 facility be built.

19 The 750 megawatt intertie has been
20 negotiated. And as is -- as has been stated by other
21 witnesses here before you, it's not clear that a
22 different intertie, a different size or a smaller
23 intertie, could actually be negotiated with the same or
24 other parties. It's possible, but the commercial
25 opportunity that's on the table before you is one that

1 has been negotiated already at a 750 megawatt level.

2 It might be possible to change
3 specifications of this plan. It could be possible to
4 change timing for aspects of the plan, to delay Keeyask
5 or to delay the construction of an intertie. However,
6 it's not clear that such delay or changes to the plan
7 would not in the end effectively be equivalent to
8 cancellation.

9 Commercial negotiations are just that;
10 they're negotiations between independent parties. And
11 while all in -- all of us external experts and all
12 Intervenors and -- and commentators and analysts
13 external to the situation, to the transactions between
14 Manitoba Hydro and its -- and its partners, can
15 question whether those particular transactions may or
16 may not be the best transactions which could have been
17 negotiated, the reality is those are the contracts and
18 arrangements that have been negotiated. And they can
19 either be accepted or rejected. And it shouldn't be
20 presumed that amendment can be easily or achieved at
21 all.

22 If that package of arrangements of
23 Keeyask, and the intertie, and the export agreements is
24 cancelled; if, for example, amendments were -- were
25 suggested -- were not accepted and the parties walked

1 away from the table, there are significant cost -- cost
2 consequences that must be borne. Not only the \$1.4
3 million of expenditures as of the end of June, but
4 there is also an issue of the commercial reputation of
5 Manitoba Hydro and its ability to do business in the
6 future.

7 It has been working for a number of
8 years on the Keeyask project, the intertie project, and
9 the export contracts. It's been working with a wide
10 variety of parties who have come to the table in good
11 faith and negotiated these arrangements on the
12 assumption that there was an ability to actually
13 execute on them.

14 That is not determinative. Deals fail
15 all the time in the world. But when deals fail there
16 are consequences to deal failure. And those are --
17 consequences are not always easily calculated in dollar
18 terms. There is a loss of reputation, and there is a
19 loss of the ability to do business. None of the
20 alternative plans of the many different alternative
21 plans that have been put before the panel address that
22 issue. There is a cost consequence in terms of the
23 writing off of some costs, but there is no additional
24 cost burden that is understood to be related to the
25 commercial consequences of the collapse and

1 cancellation of the plans.

2 So from our perspective, looking at
3 Keeyask and the 750 megawatt intertie and the export
4 contracts through a commercial lens, the -- you know,
5 we -- we look to almost a cliché, but it -- it's very
6 much relevant in a commercial context. These are
7 actually negotiated commercial agreements. This a bird
8 in the hand. And if they are going to be rejected in
9 favour of an alternative, there is a very high burden
10 on alternatives to be demonstrated to be significantly
11 superior to the real package and the real opportunity
12 that -- that is before us in completing the Keeyask
13 construction and in the 750 megawatt intertie and all
14 the associated export contracts.

15 It's not good enough for an alternative
16 to be mathematically or technically or theoretically
17 equivalent. There has -- it has to be demonstrated to
18 be superior for it to be commercially interesting as
19 compared to a real, actionable opportunity. And by all
20 of the information that we've prov -- been provided as
21 part of this process and -- and in our position as
22 advisors in this process, as inde -- independent
23 experts, we have seen that, you know, this is a real
24 commercial, viable opportunity and is -- is in fact on
25 the verge of, you know, commencing construction,

1 potentially, if the final approvals are given to it.

2 When we turn to look at Conawapa, it's a
3 very, very different situation. Conawapa has been a
4 known and understood option for many, many years. It's
5 been the subject of review processes in the past. At
6 different times over the past twenty-five (25) years,
7 it has been the next project about to be done, and then
8 no longer. It is a development opportunity. It's a
9 very significant development opportunity.

10 In Manitoba Hydro's submission, they
11 provided information on more than a dozen different
12 sites across the province that are potential
13 opportunities for new hydro power, and for a wide
14 variety of reasons, they consider Conawapa to be one of
15 the better ones. That's common knowledge.

16 But just because something is a
17 development opportunity, it doesn't mean that it should
18 be developed or that it should be developed right now.
19 It's an available option, and that option will not go
20 away. The only question is: Should additional money
21 be spent on that option, and, you know, should there be
22 support for pursuit of Conawapa as the primary option
23 for Manitoba Hydro?

24 The -- the -- you know, in
25 contradistinction to our view of Keeyask and the 750

1 megawatt intertie, with respect to Conawapa, the burden
2 is very much, we think, on Manitoba Hydro and on the
3 proponents of the Conawapa process to justify that it
4 is worth spending the next dollar on, that it is worth
5 keeping on the table, that, you know, considerable
6 resources should be focussed on that opportunity as
7 opposed to other opportunities which are also available
8 to Manitoba Hydro and to the province as a whole.

9 So how did we proceed to analyze what --
10 what these opportunities were and -- and to test the
11 burdens and -- and benefits and -- and risks that were
12 -- that we -- that Manitoba Hydro is facing in making
13 these decisions? And I'll move quickly through this --
14 this section of the presentation.

15 In our report, we identified the
16 critical stakeholders that we perceive to be relevant
17 to this decision. The two (2) primary parties are the
18 government and domestic ratepayers. There are a number
19 of other parties that are affected by this decision.
20 There are First Nations; there are environmental
21 considerations, to some extent; there are commercial
22 parties on the other side of the various transactions,
23 and export markets, and what have you. But when we
24 come right down to it, in our view, domestic ratepayers
25 are responsible over time for all of Manitoba Hydro's

1 costs. Net of export revenues, but fundamentally, if
2 exports go away, ratepayers are still responsible for
3 all the costs. So they are -- the residual -- they are
4 residually responsible for the costs of Manitoba Hydro.

5 Secondly, the government -- the
6 government is, nominally speaking, the owner of
7 Manitoba Hydro. And, you know, the government does
8 benefit from a certain stream of direct revenues and
9 water rentals and capital tax. Very importantly, the
10 government also provides a debt guarantee to Manitoba
11 Hydro, and that is a subject that we'll be addressing
12 in a -- in greater detail later.

13 But that debt guarantee amounts to a
14 contingent assignment -- a part of its total access to
15 and cost of capital. And by that, what we mean is the
16 -- the debt guarantee ensures that Manitoba Hydro
17 achieves effectively the same cost of capital as the
18 Government of Manitoba does and forms part of its
19 ability to access the capital markets.

20 Having said that, it's contingent,
21 because, as has been discussed before in our report and
22 many other documents, Manitoba Hydro is viewed by the
23 capital markets and the representatives of the capital
24 markets, in terms of credit rating agencies, as a
25 financially self-supporting entity. If Manitoba Hydro

1 were ever, for whatever reason, to lose that status as
2 being perceived as financially self-supporting, then
3 the outstanding debt of Manitoba Hydro, or some portion
4 of it, would be seen to be the responsibility of the
5 Government of Manitoba, and that would affect the
6 Government of Manitoba's access to capital markets and
7 -- and its ability to raise capital in the debt
8 markets.

9 However, as long as Manitoba Hydro
10 continues to be perceived as financially self-
11 supporting, there should be no impact on the
12 government.

13 The provincial economy is also a primary
14 concern of the Government of Manitoba, and hence, the
15 question is: Does the Preferred Development Plan or
16 some of its alternatives have impacts on the provincial
17 economy as a whole?

18 You heard just earlier today before this
19 presentation a -- a presentation by some significant
20 users of electricity in Manitoba, and they care very,
21 very deeply about the prices for electricity that are
22 charged here. It affects their business and it affects
23 their decisions about where to invest.

24 The government, in its turn, cares very
25 much about those kinds of decisions, not only because

1 businesses pay taxes, but they also employ Manitobans,
2 and there is a multiplier effect on the impact on -- on
3 the changes in -- in the cost of electricity.

4 We noted through the process that this
5 is one (1) issue that we don't believe has actually
6 been addressed as part of the NFAT. We understand that
7 a -- a review of the economic impact of the Preferred
8 Development Plan and its alternatives on the economy on
9 multi-factor basis was done, but we asked specifically
10 the question, whether the analysis that was -- the
11 economic analysis that was done covered the issue of
12 the impact of rate changes.

13 So in some sense, if electricity rates
14 rise, it's equivalent to a loss of efficiency for
15 existing economic actors, be they businesses or
16 residential consumers. If they have to spend more on
17 electricity, they have less disposable income to spend
18 elsewhere. So there is a multiplier effect on that
19 change in disposable income.

20 As far as we know, that issue was not
21 addressed by any other expert or -- or consultant. We
22 are not competent to do that. The broader economic
23 impacts of cost changes are not our expertise, but it
24 is part of the -- the question before the government as
25 to whether this is a good decision or not a good

1 decision to make to understand if different plans have
2 different economic impacts, not through jobs directly,
3 but indirectly, because they cause prices to rise, more
4 or less, at different times in the time horizon that's
5 being addressed.

6 So having to find the stakeholders, just
7 moving on to slide 8, it's important to identify what
8 can actually be examined. I mean, from a commercial
9 perspective, we deal in cashflows. Fundamentally,
10 that's -- that's what's important to us, what are the
11 expectations around cashflows?

12 And so for the -- from the government's
13 perspective, we can measure revenues that go to water
14 rentals and capital taxes. We can also measure the
15 revenues that flow from the guarantee fee, and then, in
16 a much trickier and more difficult way, we can estimate
17 the likelihood and magnitude of consequences that arise
18 from the fact the government is providing the -- the
19 guarantee.

20 For ratepayers, there are two (2)
21 critical elements. One (1) is what the -- the rates
22 are expected to be over time, and the second is the
23 expected total rate revenue that will be generated over
24 time by Manitoba Hydro from domestic ratepayers.
25 Excuse me.

1 It's important to note that we did not
2 attempt to parse rate revenue between customer classes.
3 We -- in all of our modelling, we simply looked at rate
4 revenue as a homogenized cashflow. However, in
5 reality, rate responsibility is divided between
6 customer classes, and, you know, decisions can be made
7 in the future with respect to the appropriate
8 allocation of rate revenue amongst customer classes,
9 and that would have economic consequences of its own.
10 But the analysis that we did simply treated the
11 customer as an undifferentiated mass.

12 We identified six (6) critical risks in
13 discussing the Preferred Development Plan and its
14 alternatives, only five (5) of which are critical to
15 the Preferred Development Plan itself. These are
16 hydrology interest rates, export and import prices,
17 project capital costs, domestic -- and domestic demand.
18 In addition, natural gas prices are particularly
19 relevant to some of the other options and alternatives
20 to the Preferred Development Plan, but not particularly
21 irrelevant to the Preferred Development Plan itself.

22 I would only pause on one (1) point, and
23 that is with respect to -- well, two (2) points, but
24 first on interest rates. All of our analysis is done
25 in nominal dollar terms. You have been provided with a

1 tremendous amount of analysis that's done in so-called
2 real dollars from the perspective of Hydro One. All of
3 our analysis ignores real dollars, and ignores Hydro --
4 sorry, Manitoba Hydro. Did I say, "Hydro One"?

5 The -- from our perspective, the only
6 financial cashflows that are relevant are the cashflows
7 that direct affect stakeholders. Manitoba Hydro is, in
8 essence, a black box. Cashflows come in, cash spins
9 around inside the -- the black box, and eventually
10 cashflows go out. What happens in that black box is
11 largely irrelevant to stakeholders. What matters to
12 stakeholders is the cashflows they are responsible for
13 or they are receiving. And so we examined -- all of
14 our examination focussed on ratepayers and government.

15 The theoretical construct of economic
16 analysis that uses real dollars from the perspective of
17 a project is useful in decision making, but it's not
18 what we do. And there are other experts that have come
19 before you to discuss that. But our focus is on
20 nominal dollars, because nominal dollars are what
21 actually are used as currency by all of the various
22 stakeholders that are relevant.

23 The second point that we would make is
24 that we focussed very much on hydrology and -- both as
25 a -- as a risk and as an inherent part of the

1 discussion of the Preferred Development Plan. It was
2 somewhat surprising to us that, in a review of many
3 different potential scenarios and futures, Manitoba
4 Hydro did not provide very much analysis or information
5 on the potential impact of hydrology across the various
6 plans and options that they were reviewing.

7 The information was clearly there. It
8 was available. But Manitoba Hydro chose to use the
9 financial average of ninety-nine (99) possible
10 hydrology scenarios in each year of all of the plans
11 that it was reviewing. And I think, in part, that
12 decision was a consequence of the fact that they chose
13 to use a seventy-eight (78) year time horizon for their
14 analysis, because over the course of seventy-eight (78)
15 years hydrology has a way of averaging out. And so
16 it's legitimate to say, Well, since hydrology averages
17 out over seventy-eight years, we don't need to spend a
18 lot of time looking at multiple different future
19 scenarios related to hydrology.

20 However, part of our view is that
21 shorter time periods are very important to
22 stakeholders. Individual events can be very important
23 to a stakeholder if -- if they are -- particularly
24 where there is the potential for a financial crisis.

25 It is no salve or balm to someone going

1 through a financial event if they're told, Well, things
2 will eventually go back to normal, because that won't
3 help you during the midst of your crisis. And if
4 hydrology is a critical part of understanding the
5 cashflows of Manitoba Hydro, then we wanted to
6 understand how hydrology interacted with all of the
7 different plans.

8 So looking at page 10, based on all of
9 the data that was made available to us, we tested
10 various scenarios to calculate a range of potential
11 outcomes for the cashflows that we deemed to be
12 relevant. We looked at the twenty-seven (27) scenarios
13 that Manitoba Hydro developed. And they are a com --
14 you know, various combinations of a variety of economic
15 energy and capital cost variables.

16 We took those twenty-seven (27)
17 scenarios, and we multiplied them by the ninety-nine
18 (99) hydrology patterns that were proved to us by
19 Manitoba Hydro, which creates almost three thousand
20 (3,000) potential futures. And across those, we
21 examined several different alternative plans.

22 In addition, Manitoba Hydro provided
23 some information around future domestic load growth
24 ranges, as well as DSM plans. And on our own
25 initiative, we tested the consequences of, for lack of

1 a better term, runaway or extra high project costs.
2 There have been many large infrastructure projects
3 around the world that have gone grossly over budget.
4 And doing so in Manitoba, while would obviously be
5 regrettable, would not be unique. And so we thought it
6 would be useful to look at what would happen if the
7 cost of one (1) of these projects went dramatically
8 over budget.

9 Doing all of that analysis, which is
10 described in our report and -- and also which -- for
11 which we provided additional information and a variety
12 of interrogatories, we came to a couple of conclusions.
13 Going back to our original understanding of what the
14 Preferred Development Plan actually is, we looked at
15 the two (2) different parts that are relevant, the
16 first part being Keeyask, the 750 megawatt intertie,
17 and the exports.

18 And our view is we found no compelling
19 commercial reason to reject that package, that
20 commercial opportunity. For all of the -- the
21 scenarios, for all of the hydrology patterns, for all
22 of the -- the alternative possibilities that we
23 examined, nothing stood out as being so dramatically
24 better than going ahead with that commercial
25 opportunity that it was worth the cost in resources and

1 commercial reputation that would result from
2 cancellation of those, because, as -- as I said
3 earlier, it's not good enough to throw doubt on a real
4 commercial opportunity, because if you cancel a
5 commercial opportunity, you have to have an alternative
6 for it. And that alternative should be dramatically
7 better.

8 On the other hand, with respect to
9 Conawapa as a development opportunity, we didn't find
10 compelling commercial reasons to support Conawapa as
11 being the exclusive development opportunity that
12 Manitoba Hydro should be pursuing in the future. There
13 are a number of different things, a number of different
14 development opportunities, that could be pursued. And
15 it seems to us that there are good commercial reasons
16 to pursue a variety of different possible options and
17 make a decision when a decision is really required.

18 There -- there appear to be no reason to
19 us, at least, to make a decision in favour of Conawapa
20 today, but a variety of -- of reasons why looking at
21 other opportunities -- be that DSM, be that additional
22 imports, be it gas plants, be it wind plants, be it
23 other technologies that are currently developing-- that
24 range of options, that range of possibilities should be
25 examined to see whether one (1) of those in fact is

1 superior to Conawapa when it actually matters.

2 And so the -- the question is: To what
3 extent should spending continue on Conawapa, at what
4 level, and under what terms and conditions? Because it
5 is a development opportunity, but it's one (1) amongst
6 a variety of development opportunities.

7 All of that was based on the data that
8 we had available to us over the last number of months.
9 Now, in the last several weeks some new information has
10 come to light: different load growth expectations,
11 project costs, forecasts for DSM, et cetera, et cetera.
12 MPA has not had the opportunity to test the new data
13 that's been provided. The financial data was just
14 released last Friday. And we -- we have not, in
15 particular, received SPLASH data that is similar to the
16 SPLASH data that -- that we had received earlier. And
17 that forms a pretty important part of our financial
18 analysis.

19 As a result, our conclusions with
20 respect to Keeyask and the 750 megawatt intertie and
21 export contracts are provisional. This new data is
22 important, and we believe it should be reviewed.
23 However, with respect to Conawapa, given the nature of
24 the new data that's come out with respect to higher
25 costs and so on, our belief at this point is that it's

1 unlikely that our view of Conawapa is going to change.
2 We do believe that it would be worthwhile to carefully
3 examine the data that's been released with respect to
4 Keeyask and the 750 megawatt intertie.

5 We -- there are a number of issues that
6 we would raise with respect to methodology. I -- I'm
7 not 100 percent certain where we are in time. But many
8 of the issues that we have, have also been raised by
9 others before the panel. So just in -- in briefest
10 form, we do have questions about the scenario -- the
11 construction of scenarios and -- and the imposition of
12 probabilities.

13 In our report we -- and in some of the
14 IRs, we address the issue of whether, you know, it
15 might be useful in future decision-making to make use
16 of Monte Carlo models, rather than the probability
17 models that Manitoba Hydro has -- has chosen to use.

18 Obviously, we would suggest that
19 scenarios and probabilities include hydrology, as we
20 have in our financial analysis.

21 Another issue is the question of the
22 model horizon and the term, and also how to address
23 terminal value. The financial model that we prepared
24 was forty-eight (48) years. That is very long.
25 Virtually all of the financial models that we ever

1 prepare for any of our clients are twenty-five (25)
2 years or less. Typically fifteen (15) to twenty (20)
3 years is common for a financial model.

4 We would note that Manitoba Hydro's own
5 financial forecasts are twenty (20) years, which is
6 reasonable and typical in the industry. Forty-eight
7 (48) years is very long. And seventy-eight (78) years,
8 which is the term that was used in the economic models,
9 frankly, in our view, is simply another way of
10 expressing terminal value. To even call it a model
11 when it's seventy-eight (78) years long and virtually
12 all of the variables that are being tested have only
13 five (5) to twenty (20) year time horizons on them, the
14 construction of a seventy-eight (78) year model is --
15 is simply just another way of saying a terminal value,
16 putting a range on terminal values. So, you know, we
17 do have some -- some questions and issues to raise on
18 how those -- the -- the modelling exercise has been
19 undertaken.

20 On cost of capital, specifically
21 interest rates, the equity premium, and inflation,
22 again, we address this issue in our report. There are
23 some IRs where we discuss these issues in greater
24 detail. It appears to us that there's been a bit of a
25 bias in Manitoba Hydro's evidence with respect to

1 recent history, particularly with respect to inflation
2 and interest rates. Economic data in Canada is
3 available for about one hundred (100) years in reliable
4 forms, both from the Bank of Canada and from Statistics
5 Canada and other reputable sources.

6 And as I said earlier, our focus is on
7 nominal rates. And nominal rates historically have
8 been all over the map. There is no good reason, in our
9 view, to believe that over a long period of time -- and
10 since Manitoba Hydro's focus is seventy-eight (78)
11 years, or forty-eight (48) years, over that span of
12 time to believe that a very narrow range of -- of
13 interest rates and inflation rates should be tested is
14 somewhat suspect, because historically we know the
15 range has been quite broad.

16 There is also a question around the
17 equity premium that was included in the weighted
18 average cost of capital by Manitoba Hydro. It was
19 simply a fixed equity premium of 3 percent above the
20 cost of debt. In the context of scenarios which
21 include different interest rates and different
22 inflation rates, it's not necessarily reasonable to
23 examine a single equity rate under all cases. It would
24 perhaps be more logical, given historical experience,
25 for the equity premium itself to be tested as a range.

1 Then there's the issue of discount rate,
2 or the time value of money as we focussed on it.
3 Typically and traditionally for investors discount rate
4 and the weighted average cost of capital are one and
5 the same. And that is entirely appropriate. However,
6 that relationship does break down when you are talking
7 about stakeholders other than investors. And in the
8 case of Manitoba Hydro, where there are, nominally
9 speaking, no investors. No one is putting equity into
10 Manitoba Hydro, except for the retained earnings that
11 come from customer rates.

12 It is questionable whether discount rate
13 should equal WACC. And, you know, a number of points
14 have been made in the information provided to the panel
15 through this process about different takes on -- on
16 discount rate. That, you know, what discount rate
17 should be used for which stakeholder, and frankly, we
18 believe that it's appropriate to test a range of
19 discount rates and question which discount rate would
20 be applicable to which stakeholder, because we -- we
21 think their answers are -- are various across different
22 stakeholders.

23 The -- the next-to-last issue is
24 calculating rates of return. The question of the rate
25 of return, or the potential rate of return that could

1 be achieved from the various plans and alternatives
2 that have been presented to the panel is one that,
3 frankly, we found very difficult. Traditional methods
4 and metrics, such as the, you know, internal rate of
5 return, or the rate of return on equity, or the rate of
6 return on capital employed, don't appear to fit very
7 well to the analysis that's required of the Preferred
8 Development Plan and its alternatives.

9 A fundamental issue in calculating rates
10 of return is the assumption, which is a reasonable
11 assum -- assumption for investors, that a business is
12 actually seeking to maximize returns, and therefore, if
13 you are measuring the rate of return, you are making
14 assumptions that the rate of return is the best return
15 that can be achieved by that business in its expected
16 conditions.

17 However, Manitoba Hydro's mandate is to
18 minimize ratepayer costs. It's actually minimized
19 returns in some sense. Yes, Manitoba Hydro is supposed
20 to achieve a 25 percent equity ratio, and if its equity
21 ratio is below 25 percent, it should generate returns
22 that are in excess of costs temporarily in order to
23 achieve that equity ratio. But over the long-term, it
24 is a -- a non-profit maximizing entity, and therefore,
25 the concept -- or the traditional concept of return on

1 equity doesn't appear to apply appropriately.

2 So in our view, some other kind of
3 measure is going to have to be considered to test the
4 alternative plans that are actually meaningful to the
5 critical stakeholders, and as we said in our view, the
6 critical stakeholders are government and -- and
7 ratepayers.

8 A potential one (1) to examine would be
9 the net present value of incremental government revenue
10 per incremental capital employed. And by that we mean,
11 What is the total capital that's employed by Manitoba
12 Hydro in a particular development plan, and how much
13 revenue does the government get in that plan?

14 In a different plan, a different
15 quantity of capital is going to be utilized. That
16 quantity of capital is relat -- relevant to the
17 government, because the government is guaranteeing the
18 debt of Manitoba Hydro, and ultimately, capital is not
19 endless. There are restrictions on the availability of
20 capital. And so, if additional capital is used, is the
21 government getting additional revenues and benefits,
22 and what are the relationships between those
23 increments?

24 That's a -- a notion or a concept of
25 return that would be applicable to government,

1 notwithstanding the fact that Manitoba Hydro is a not-
2 for-profit -- a -- a fundamentally economically a not-
3 for-profit entity.

4 For ratepayers, the relevant metric is
5 not, in fact, returns, but ratepayer savings.
6 Ratepayers are interested in Manitoba Hydro's
7 decisions, because they want to pay the lowest possible
8 rates, as we've heard, you know, from presentations
9 this morning, from industrial consumers.

10 Well, in order to achieve those rates,
11 how much capital has to be employed? Because, again,
12 that capital denotes risk. It denotes cost and it's
13 not endlessly available. Or, potentially, if it's --
14 if it's not incremental capital, it could be
15 incremental retained earnings, because retained
16 earnings are fundamentally provided by ratepayers, and
17 so, ratepayers would seek to minimize the amount of
18 retained earnings that Manitoba Hydro would have in
19 order to achieve the lowest possible rates.

20 So, a -- a traditional IRR, or a
21 traditional ROE metric, or a return on capital metric
22 is not something that we think, in the end, is very
23 applicable to this process, and -- and searching for
24 different metrics, I think -- we think, is a useful
25 exercise.

1 The final piece -- the point that we
2 would want to make is around the assumption of existing
3 legislative and regulatory policies. Currently, the
4 debt guarantee fee is 1 percent. But we noted in the
5 course of this process that, in the past, the net
6 guarantee fee was at different levels. I believe it
7 was as low as twenty-five (25) basis points at one (1)
8 point.

9 That is a fee that is set by
10 governments. It's by fiat. Manitoba Hydro has no
11 participation in that decision-making process. The
12 assumption through all of the analysis that's been done
13 is that the 1 percent fee is permanent. However,
14 government is the decision maker in this process
15 ultimately, and a variety of economic consequences are
16 going to arise out of their decision.

17 It's not necessarily appropriate to
18 assume that the government is going to refrain from
19 considering the 1 percent debt guarantee fee in the
20 future. It might make sense for the government to
21 consider a different guarantee fee, either because
22 they, you know, they have concern with the potential
23 for a risk to the government from a -- a proposal, or
24 because they want to encourage the use of a greater
25 amount of capital in -- in a development plan for a

1 variety of reasons, if they believe it's better for the
2 economy. So it -- you know, it may be reasonable to
3 examine the consequences of futures where the debt
4 guarantee fee is different from what it is today, at 1
5 percent.

6 Similarly, a lot of our analysis assume
7 that rates in the future and -- and rate design would
8 continue to be structured exactly the same way as it is
9 today, and we noted that in Manitoba, electricity rates
10 are largely charged on an all-in basis. There is no
11 differentiation between transmission costs and
12 distribution costs versus generation costs. That kind
13 of differentiation occurs in many other markets.

14 Keeyask and the intertie, Conawapa, gas
15 fired plant alternatives, wind, all of those are
16 generation options. What we're largely talking about
17 in this NFAT process is generation, and yet all of that
18 generation presumes that transmission and distribution
19 is largely the same in -- in any of the different
20 cases, but for ratepayers, all of those costs are
21 compressed into a single charge.

22 It has a profound effect on the
23 relationship of DSM programs to the generation
24 alternatives on the sensitivity of Manitoba Hydro to
25 cashflow changes that result from demand if the rate

1 design is an all-in rate design.

2 If transmission and distribution were
3 charged separately from generation, a drop in demand
4 would have less impact on Manitoba Hydro. The
5 relationship between revenues it receives domestically
6 versus revenues it receives from exports would be
7 different in a different rate design environment.

8 None of those kinds of options have been
9 addressed through this process. It's a consideration
10 that potentially could be taken into account in the
11 future when other major generation options are -- are
12 being considered by Manitoba Hydro, because those kinds
13 of policy changes, whether they're public policy or
14 regulatory policy, can have profound impacts on the
15 economics of any of the different opportunities.

16 With that, I end our presentation, and
17 we're happy to take as many questions as there are.

18 THE CHAIRPERSON: You know what, the --
19 the panel has been sitting for about two (2) hours, so
20 I think that what we'll do is we'll take a break and --
21 right now for about ten (10) minutes, and come back at
22 three o'clock for -- for further consideration of your
23 report and presentation, and -- and probably, the
24 questions will be a lot more refined.

25 So see you in ten (10) minutes.

1 --- Upon recessing at 2:49 p.m.

2 --- Upon resuming at 3:05 p.m.

3

4 THE CHAIRPERSON: Hopefully everybody
5 is in position and ready to commence. I notice that we
6 have some -- a document before us. Mr. Boyd, could you
7 talk to us about this?

8 MS. MARLA BOYD: Certainly. Thank you.
9 I have distributed Manitoba Hydro's response to
10 Undertaking number 80, which is from transcript page
11 4,317. It was a request to advise in writing why
12 amounts redacted in Exhibit 137 are commercially
13 sensitive. And we would propose that it be marked as
14 Manitoba Hydro Exhibit 178.

15 MR. KURT SIMONSEN: So noted. Thank
16 you.

17

18 --- EXHIBIT NO. MH-178: Response to Undertaking 80
19

20 THE CHAIRPERSON: Thank you. I don't
21 believe there's any other matters to attend to before
22 we continue with the -- the proceedings. I know that
23 Ms. Kapitany has some -- some questions for the
24 witnesses.

25 MS. MARILYN KAPITANY: Thank you. Mr.

1 Colaiacovo, I'm looking at your slide 11 from your deck
2 this morning. And the first part there, where you talk
3 about no compelling commercial reason to reject part 1
4 of the PDP, and in particular, the last bullet. And
5 there's two (2) parts of it that I want to ask you.

6 One is around the whole concept of sunk
7 costs and how you treat them when you're advising your
8 clients. And the second is just a little bit more
9 explanation about what you say here:

10 "This despite the fact that
11 commercial consequences, other than
12 sunk costs, are not taken into
13 account in alternative plans."

14 I didn't quite understand what you meant
15 by that.

16 MR. PELINO COLAIACOVO: So to our
17 understanding, as of the end of June, about \$1.4
18 billion will have been sunk on Keeyask and -- and
19 related projects. Those are currently costs that are
20 sitting on Manitoba Hydro's balance sheet in their CWIP
21 account, in their work in progress account. So they
22 are not charged to ratepayers. They're -- they're
23 attracting interest charges. It's real money that was
24 spent, and -- and therefore they're paying interest on
25 -- on that money. But it has not affected ratepayers

1 yet.

2 If the Company decides to proceed with
3 Keeyask, then it's going to spend a lot more money on
4 that project, and the total amount will ultimately be
5 put to use. It will, you know, be transferred into
6 property, plant, and equipment eventually, rather than
7 work in progress.

8 If however, Manitoba Hydro does not go
9 forward with it, that real money that was spent still
10 has to be addressed somewhere in the Company's
11 financial statements. And typically it's expensed. It
12 -- it becomes an expense item and in the year or years
13 in which it's expensed, then Manitoba Hydro will have
14 either no profit, or negative profits, or less profit
15 than it otherwise would have, which will have an impact
16 and a consequence on its equity ratio, because it will
17 reduce retained earnings.

18 The -- there is no way around it. It --
19 it's real money, real cash that was spent. And so it
20 has to be taken into account somehow. And if Manitoba
21 Hydro is expected to maintain a 25 percent equity
22 ratio, ratepayers are going to pay that money one way
23 or the other. Typically, in this kind of a situation,
24 when people say, Well, there are different alternatives
25 and we can pursue different alternatives; we can go

1 ahead with the project or not go ahead with the
2 project. There is an inclination to say, Well, let's
3 evaluate our options not including sunk costs. What is
4 our go-forward option?

5 However, the reality is if you don't go
6 forward with the Keeyask project, you still have to pay
7 the \$1.4 billion. So that \$1.4 billion loss, if you
8 will, in certain circumstances has to be addressed and
9 taken into account. So is that in some sense unfair to
10 other options? Well, I suppose. If an alternative
11 option only costs \$4 1/2 billion and Keeyask all-in
12 costs 5 1/2, once you add the sunk costs of Keeyask
13 onto the other option, suddenly it doesn't look so
14 attractive.

15 Fair or not, that's reality. Right?
16 And that's how you have to address the attractiveness
17 of the different options, because it's what ratepayers
18 have to pay. And -- and what we're -- the way we've
19 looked at this from day 1 is the focus exclusively on
20 ratepayers and, to a lesser extent, government. We're
21 not considering them independently as projects. We're
22 considering them as consequences for ratepayers.

23 But one point that we do make here is
24 that sunk costs are not the only consequence. There
25 are consequences other than sunk costs if you walk away

1 from a deal. Entrepreneurs are fond of saying, you
2 know, that their word is their bond and their
3 reputation is fundamental to their ability to do
4 business. And all of that is actually true, and it's
5 true not only for entrepreneurs; it's also true for
6 institutions and corporations. And, you know, your
7 ability to do favourable deals does depend on
8 commercial relationships.

9 And given the number of commercial
10 relationships that have been built up and formed on the
11 basis of Keeyask and the 750 megawatt intertie, and the
12 export agreements over the past number of years, there
13 is commercial value in all of that work that is not
14 necessarily well represented just by the metric of sunk
15 costs.

16 None of that commercial value has been
17 addressed in the alternative plans. Nowhere in a -- in
18 an alternative plan does it say, We're going to write
19 off the \$1.4 billion and we accept the fact that there
20 are commercial consequences to Manitoba Hydro. Right.
21 It -- it's not been taken into account.

22 So in our view, it's -- it's not good
23 enough for an alternative plan to be equal in cost, or
24 maybe just slightly a little bit better than the
25 Keeyask commercial opportunity, even taking into

1 account the \$1.4 billion in sunk costs. It should be
2 clearly superior, because there are costs to be borne
3 by Manitoba Hydro beyond just the sunk costs. And
4 those ultimately will affect ratepayers, as well,
5 because it -- it will affect the ability of Manitoba
6 Hydro to do business in the future.

7 MS. MARILYN KAPITANY: So you had
8 talked about the importance of establishing a proper
9 metric here to make that evaluation.

10 What would you use to determine whether
11 or not an alternative plan was clearly superior?

12 MR. PELINO COLAIACOVO: I think it's --
13 it's difficult to try and quantify commercial
14 relationships, to be honest, which is why we described
15 it simply as a higher burden. One dollar (\$1) of
16 superiority will certainly not make another plan more
17 attractive than Keeyask. Will a half a billion or a
18 billion dollars of -- of superiority make another plan
19 more attractive, notwithstanding the loss of the
20 commercial relationships? Well, perhaps, right.

21 And I just picked those -- those numbers
22 essentially out of the air, but -- but it's -- it's
23 more a question of qualitative seriousness. You can't
24 just do a bunch of math and come out one dollar (\$1)
25 ahead and say, Another option is superior. It -- it

1 has to be clearly superior, because there -- there are
2 -- there is a commercial reality, and there are
3 relationships at stake.

4 MS. MARILYN KAPITANY: Okay. That
5 helps. My economist heart is still bruised by how
6 you're treating sunk costs, but I'll have to try and
7 move past that now that I understand your reasoning.

8 DR. HUGH GRANT: What economists have a
9 heart? I don't know what that's all about. I'd just
10 like to say, I think you're a very dangerous man
11 because I think you have a real capacity for framing
12 issues and problems in a way that I think lend a lot of
13 guidance. I'm just not sure if you're seducing me down
14 a dangerous path or not.

15 But one thing I really did appreciate in
16 the report was this -- just sort of the distinction
17 between designing models with great precision versus
18 use of judgment and things of that nature. And I think
19 we all want some quick fix. We want some simple metric
20 that's going to remove all discretion from things. So
21 the other thing I think is appreciated is the search
22 for some other metric; and this has come up several
23 occasions. I don't think anyone's proposed any clear
24 alternative.

25 The only thing I was going to comment on

1 what you did suggest, so I think there's sort of a
2 tempting avenue to pursue in terms of incremental
3 benefits to governments or ratepayers is wouldn't you
4 like to think that you should be able to come up with a
5 measure of the benefits of a project independent of the
6 distributional aspects? Because in certain respects
7 it's almost a one (1) to one (1) tradeoff between
8 government and ratepayers in some instances. And so --
9 anyway, it was food for thought.

10 But what I wanted to ask you about,
11 aside from being dangerous I think you -- you also
12 terrified me because you -- you didn't talk much about
13 the hydrology stuff in the report. And I was
14 wondering, I mean, the takeaway I drew from that is
15 that we're so far down a hydro road now, there's really
16 not -- even if you switched entirely into All Gas or
17 something at this stage, you're still so -- your
18 portfolio is so heavily into one (1) area that it's not
19 going to matter a heck of a lot.

20 And so I -- I guess my question was: Is
21 it -- you made the point that going further into hydro
22 deepens your vulnerability if there was a hydro -- a
23 drought -- a severe drought in the next little while.
24 But maybe -- maybe put it to you again.

25 Could you sort of restate your overall

1 sense of the hydrology material?

2 MR. PELINO COLAIACOVO: Sure. As we
3 said in our report, Manitoba is one (1) of a half dozen
4 jurisdictions in the world that is for all intents and
5 purposes 100 percent hydro, or thereabouts.

6 You know, there -- there's Quebec and
7 there's British Columbia, and -- and soon to be
8 Newfoundland once they close the oil-fired facility
9 there. There's Iceland, and Norway is another one, and
10 -- and Uruguay in South America. I mean there's --
11 there's a select club of places around the world that
12 are effectively 100 percent hydro.

13 And as you said, if you were to chose
14 from this day forward to build nothing but gas plants
15 to address incremental demand in the province, you
16 frankly would still be more or less all hydro for a
17 very, very long time to come. It's just the nature of
18 those kinds of facilities. They -- they are built
19 because of the energy that they produce; and -- and
20 from a capacity perspective, they have to be over --
21 overbuilt.

22 And -- and so the province isn't really
23 going to have a portfolio in the way that New York has
24 a portfolio, which is made up of some hydro and some
25 nuclear and some gas and some coal, and Ontario has a

1 portfolio and, you know, a few selected other
2 jurisdictions actually have portfolios of a variety of
3 different sources of generation.

4 But I would actually point out to you
5 that Illinois doesn't have a portfolio either.
6 Illinois is like 98 percent coal, as is Indiana and a
7 few other jurisdictions. I mean, not everybody has
8 portfolios.

9 When we started this process, it was
10 notable to me, coming from Ontario, that there was not
11 a discussion of portfolio theory in the consideration
12 of these generation options. You know, portfolio
13 theory gets you to talk about it in almost an insurance
14 way, that you're -- you're hedging your best by
15 building different kinds of assets and balancing the
16 risks of one sort of asset against the risks of a
17 different asset.

18 And that discussion isn't really on the
19 table, but it's -- it's not on the table because it's
20 not practical. I mean, going from 95 percent hydro to
21 a point where you actually have a functional portfolio
22 that -- that does hedge a -- you know, cross-hedge the
23 different assets would require you to build an awful
24 lot of other stuff. You know, you have 5,500 megawatts
25 in total here, and about five thousand (5,000) of that

1 is hydro already. So the -- the language of portfolio
2 theory just doesn't really apply very well because, you
3 know, you're talking about building, you know, Keeyask
4 at -- at six hundred (600) and Conawapa at a thousand
5 (1,000). Even if you were building 600 megawatts of
6 gas, you'd still have 5,000 megawatts of hydro, and 600
7 megawatts of gas. It's not a portfolio in the
8 traditional sense of the word.

9 So, you know, hydrology is a risk. It's
10 a risk that your system faces, and will continue to
11 face, you know, for the next hundred (100) years. And
12 that's not necessarily a terrible thing, right. In
13 some years, it produces a lot more. In some years it
14 produces a lot less, which is why you have the ability
15 to make up in capacity, you know, by having imports and
16 some gas assets.

17 But as we referred to in our report, if
18 you have, you know, the drought of the century, it
19 doesn't matter which choice you make between the
20 Development Plans of the fifteen (15) plans presented
21 to Manitoba Hydro. If you have the drought of the
22 century, it's a severe blow to Manitoba Hydro
23 regardless of the Development Plan chosen, right,
24 because you have 5,000 megawatts of hydro capacity
25 already mostly on, you know, the same group of river

1 systems. They're affected by the same water flows.
2 You can't actually change that, right -- unless there
3 were a fundamental restructuring of the network -- the
4 generation fleet in Manitoba, which doesn't make sense,
5 right.

6 So you know, the discussion around Hydro
7 risk is more incremental. It's -- but fundamentally,
8 you are a Hydro province and you're going to remain
9 that way with all of the benefits that that brings,
10 because it does bring a lot of benefits: the fact that
11 your rates over the last twenty (20) years have been
12 much lower than most other jurisdictions. Part of that
13 is happy circumstance, because the last twenty (20)
14 years have been fantastic from a water flow
15 perspective, right. The last twenty (20) years have
16 been amongst the best twenty (20) year periods of the
17 last hundred years. So it's no wonder that Manitoba
18 Hydro had really good export revenues and was able to
19 keep rates low. It's a happy circumstance.

20 It becomes an interesting problem to
21 look at: Well, what if the next twenty (20) years or
22 not good, right, and what would that mean. And would
23 it actually make a difference which plan you choose if
24 the next twenty (20) years are as bad as the last
25 twenty (20) years are good, right. But that's a

1 question that should be asked, but it might not make a
2 difference. And you -- you know, which is why we
3 actually try to analyze that and look at it in detail.
4 You know, does it actually matter which choice you make
5 if you have a really bad twenty (20) year hydrology
6 stretch?

7 And as it turns out, what we found was
8 that as between the All Gas option and the Keeyask
9 option, it actually doesn't make that much of a
10 difference. Whether -- whether you -- you go the All
11 Gas route or the Keeyask route and you have a really
12 bad twenty (20) years of hydrology, there's not that
13 much to -- to be chosen between those two (2) options
14 from a ratepayer perspective. Right? And that's how
15 we were looking at it.

16 It's potentially a different issue if
17 you layered Conawapa on top of that, because it's
18 another \$10 billion and another massive slug of debt.
19 And if you had a really bad twenty (20) years and you
20 had spent that \$10 billion, it does appear like there
21 is a greater sensitivity. But that sensitivity only
22 comes up at that point, which is one (1) of the reasons
23 why, you know, in -- in our report we refer to the fact
24 that was largely no differentiation in the impact by
25 choosing Keeyask versus not Keeyask.

1 DR. HUGH GRANT: This is -- this is why
2 you're dangerous, because you just said that I'm in
3 this risky position, but there's nothing I can do about
4 it so don't worry, so relax.

5 Just to follow up, the one (1) thing
6 that I'm not clear on -- I'm sure everybody else in the
7 room is -- but part of this 750 transmission line is
8 particularly serving export markets and being part of
9 the Preferred Development Plan. Does it have any
10 incremental value in terms of insurance against
11 drought?

12 I mean, is there any -- or is there
13 already sufficient import capacity, or can we assign
14 any benefit to it from that respect?

15 MR. PELINO COLAIACOVO: I think that
16 the current rules here in Manitoba limit imports.
17 There's a 10 percent rule. The other limit is a
18 physical limitation, right, to the interties that you
19 currently have. You are not an enormously
20 interconnected jurisdiction.

21 Adding an additional 750 megawatts of
22 intertie capacity, I would argue -- and I think it's
23 been argued by other experts that have come before you
24 -- adds value separate and apart from the ability to
25 export. They're -- and -- and I've -- I've put it

1 separate and apart from the ability to increase your
2 net exports, which is what adding that 750 megawatt
3 intertie would do.

4 It does increase your import capacity.
5 It does incread -- increase the physical limits. And
6 if Manitoba Hydro were to change its policies, you
7 know, to a higher policy limit rather than 10 percent,
8 it -- it could provide that much more value.

9 In addition, having that intertie
10 capacity could allow Manitoba to sell more ancillary
11 service, for example. South of the border, there's a
12 lot of wind development and the northern tier of states
13 in the United States, in -- in Minnesota and the
14 Dakotas and what have you, which causes enormous
15 challenges for their system. There -- there are issues
16 about, you know, timing of energy sales. If you have
17 more import and export capacity, it's not a matter of
18 having better net exports, but potentially just to
19 export at certain times and import at other times and
20 balance it out on a -- on a megawatt hour basis. But
21 on a dollar basis it could be very advantageous.

22 I mean, Manitoba has lots of storage.
23 The system has about six (6) months' worth of water
24 storage. That's an incredibly valuable asset. And I
25 know Manitoba Hydro spends time trying maximize the

1 value of that storage asset. It's one of the things
2 that Hydro -- that Hydro-Quebec does very well, is make
3 use of its storage asset.

4 And I know that Nalcor is fully
5 intending to make as much use as possible in their
6 market activities after they build Muskrat Falls of
7 their storage ability. But you can only make use of
8 your storage asset if you have a transmission capacity
9 that allows you to make use of that storage asset.

10 So, I mean, I think, again, the -- La
11 Capra that came before you made a point about the
12 optimization of the use of different assets that are in
13 each plan. Optimization is something that you can only
14 do once the assets are actually there. And
15 transmission assets are very flexible and allow you to
16 make optimization decisions after the fact. There is a
17 reason that transmission assets commercially command
18 very high premiums: because you can make money on
19 transmission assets in a variety of different ways.

20 THE CHAIRPERSON: I think that's part
21 of the problem that the panel is facing, is that the
22 transmission option, the 750 megawatt, is kind of a
23 black box. You know, we haven't had much information
24 to be able to weigh in on the merits of that -- of that
25 transmission line, other than qualitative assessments

1 that have been given to us by Manitoba Hydro.

2 So does that change your perspective on
3 that reality? Does it change your perspective on the
4 merits of that line?

5 MR. PELINO COLAIACOVO: Our view --
6 well, let me put it to you this way. We did modelling
7 on Plans 1, 4, 6, 12, and 14. We could have also
8 modelled Plan 2. And Plan 2 includes the construction
9 of Keeyask in 2023 but no transmission line.

10 We did not model Plan 2 partly because
11 when we reviewed Manitoba Hydro's own analysis, they
12 determined that Plan 2 was not as attractive as Plans 4
13 and 6, which do include transmission interconnections
14 at two (2) different levels. But the other reason that
15 we didn't review Plan 2 is because, in our view,
16 transmission is very valuable. And foregoing the
17 opportunity to expand interties doesn't really make
18 commercial sense.

19 You know, it -- it relates back to the
20 point that I was making earlier about there are
21 commercial consequences to cancellations. And it's
22 difficult to build interties. It's very difficult to
23 successfully build interties. I think you only have to
24 go and -- and talk to Enbridge and the developers that
25 were working on the new intertie between Alberta and

1 across the border into the United States, in North
2 Dakota, the -- at the difficulty -- sorry, that's the
3 Montana one, Alberta and Montana -- at the difficulty
4 of successfully building an intertie.

5 And so, you know, there is, we believe,
6 significant value in that such that pursuing an option
7 like Plan 2, where there's no intertie but you're still
8 adding more hydro capacity to the province in an
9 islanded fashion, just doesn't make sense over the long
10 term.

11 THE CHAIRPERSON: With respect to the
12 capital -- not so much the capital tax but the -- the
13 debt guarantee fee, did you do -- did you turn your
14 mind to the quantum of the -- of the debt guarantee
15 fee?

16 MR. PELINO COLAIACOVO: Yes, we -- we
17 calculated the amount of the debt guarantee fee under
18 all the different scenarios because the -- the quantity
19 of debt changes depending on the cashflow performance
20 in the scenarios.

21 THE CHAIRPERSON: It wasn't so much
22 that, but the -- you know, right now, the debt
23 guarantee fee is 1 percent. And I guess the question I
24 have in my mind is whether that represents too high a
25 fee? Too low a fee?

1 Could you -- could you give us your
2 professional opinion on that?

3 MR. PELINO COLAIACOVO: We didn't do
4 the analysis to try and determine whether the 1 percent
5 fee is the economically or commercially appropriate fee
6 for the province to be charging Manitoba Hydro. In
7 order to come to that kind of a conclusion, you would
8 have to make a determination about the likelihood and
9 magnitude of a call on that guarantee in quantitative
10 terms, and it goes beyond the kind of analysis that we
11 were doing.

12 The other piece of it is in some measure
13 it is another alternative form of taxation for the
14 government. It's -- it's structured as debt guarantee
15 fee. And there is clearly a component of the debt
16 guarantee fee which is a true guarantee -- an economic
17 cost for the potential consequences of a failure at
18 Manitoba Hydro.

19 But if you look around at other
20 jurisdictions, in some cases that fee is twenty (20)
21 basis points, or thirty (30) basis points, or fifty
22 (50) basis points. But governments can arbitrarily
23 increase those, and they just become another form of
24 tax equivalent to a capital tax. There's nothing wrong
25 with a government making that determination. They can

1 set the fee at whatever level they want. But an
2 economic analysis of the proper level of that fee is
3 not necessarily the only ingredient in the choice.

4 But to your question: Did we try to
5 make that determination? No, we didn't. And -- and I
6 think it would require, you know, a significant study
7 on its own, which the government potentially should ask
8 for if they -- if they want to, to review the setting
9 of that fee.

10 We do note that historically it's been
11 changed a few times. It was not originally imposed at
12 1 percent. It was less than that. And then it was
13 increased a couple of times, and -- and it's been at 1
14 percent for a while. But there is no hard and fast
15 rule about why it should be there.

16 THE CHAIRPERSON: Now, as you know that
17 Manitoba Hydro has locked in some future revenues.
18 Assuming that Keeyask gets done, has locked in future
19 revenues by virtue of fixed price contracts and so on.
20 So that nonetheless remains a portion of the
21 electricity production available for export that isn't
22 locked in -- hasn't got a locked-in price, and it
23 depends on the fortune of the marketplace, I guess, as
24 to the future.

25 Have you -- have you got any opinions

1 about whether the quantum of the fixed price contracts
2 entered into by Manitoba Hydro is adequate for
3 advancing the construction of Keeyask relative to the
4 projected need for fulfilling domestic requirements?

5 MR. PELINO COLAIACOVO: So Keeyask,
6 like all other hydro projects, will produce different
7 amounts of electricity in any given year, depending on
8 water flows. The dependable energy is nothing other
9 than the estimate of what Keeyask would produce during
10 the worst year on record. There is no reason why in
11 the future there couldn't be a worse year than the
12 worst year on record, except it hasn't happened. So,
13 you know, those -- the -- the question of dependable
14 energy in a -- in a hydrological environment is a bit
15 arbitrary.

16 If -- because our records only go back a
17 hundred years, that's the frame in which -- in which we
18 operate. If we had records that went back five hundred
19 (500) years, as they do in Europe, then, you know,
20 that's probably the -- the data that people use when
21 they're looking at hydro plants in Europe.

22 But when you're talking about the sale
23 or the use of that dependable energy going forward,
24 you're making a judgment, right. Should you sign
25 contracts all the way up to your full limit of

1 dependable energy, or should you give yourself some
2 leeway below that limit? Are people -- is the market
3 prepared to sign those contracts? And can you continue
4 to sign contracts up until the date of construction or
5 -- or thereafter, at the date of completion?

6 The decision about whether to go ahead
7 with a project is, in the case of a project like
8 Keeyask, only partly related to the number of export
9 contracts that you've signed. I mean, it -- as we've
10 pointed out in our report, the difficulty is Keeyask is
11 a hundred (100) year asset. You're signing ten (10)
12 year contracts, or fifteen (15) year contracts.

13 Fundamentally, you are taking merchant
14 risk on -- on an enormous portion of the future output
15 of that facility. Yes, a ten (10) year or -- or a
16 fifteen (15) year contract is a good thing to sign.
17 Given the choice of having no contract or having a
18 contract, having a contract is better, but you're
19 selling system power. You're adding Keeyask to a
20 preexisting 5,000 megawatts of hydroelectric generation
21 capacity.

22 In -- the contracts are not specific to
23 Keeyask, and the terms and conditions of the contracts
24 bear no direct relationship to Keeyask itself, either
25 in terms of its costs or its production, right? So,

1 the fact that they are signing those contracts is a
2 good thing, but fundamentally, Keeyask is going to
3 produce more power than is required in Manitoba, and it
4 will be sold.

5 And if water is good, there will be a
6 lot more power than is required in Manitoba, and it
7 will be sold at whatever price it can command at the
8 time. It's a -- it's -- it's merchant power,
9 effectively. There's nothing wrong with it being
10 merchant power, but it has to be considered in -- in
11 that respect.

12 To put a condition that says, Manitoba
13 Hydro, you must sell 'X' percent of the available
14 dependable energy in ten (10) year contracts or fifteen
15 (15) year contracts, prior to giving the construction
16 go-ahead on the project, is a bit arbitrary given the
17 relatively small fraction of the total output of the
18 plant that that actually represents.

19 You know, the -- the project should go
20 ahead on its merits as a total project, much of which
21 is not going to be in the form of dependable energy
22 contracts.

23

24 (BRIEF PAUSE)

25

1 MR. RICHARD BEL: You were careful in
2 new data so that it didn't change the Conawapa
3 scenario, but you said that your conclusions for
4 Keeyask were provisional, based on the fact that we had
5 new data coming in.

6 What -- what constraints would -- would
7 we find -- or what would change our view of that
8 project? So capital cost, for example. There must be
9 some point where it becomes problematic?

10 MR. PELINO COLAIACOVO: Yeah, the --
11 the increase in capital cost is definitely a concern,
12 there's no question about that. The fact that Manitoba
13 demand is expected to be lower than was previously
14 assumed. Interest rates are -- the view on interest
15 rates is slightly higher than it was before.
16 All of those are relatively small changes in the -- in
17 the scheme of things, but nonetheless, small changes
18 add up, and in our financial analysis on the data
19 previously provided, the plan -- the All Gas Plan that
20 did not include Keeyask, and the Keeyask Plan were not
21 that far apart.

22 So our -- our point was earlier that,
23 you know, would you pass up a commercial opportunity, a
24 real practical commercial opportunity that -- that you
25 have available to you in exchange of a theoretical

1 opportunity? Well, you wouldn't do it if the math is
2 the same, because one is real, and the other one's not.

3 But if the new data actually means that
4 the math works out significantly in favour of not
5 building Keeyask, then I think you have to ask the
6 question. And -- and it can be a combination of
7 different issues. It's -- it's domestic demand, and
8 capital cost, you know, and interest rates. It -- it's
9 the gamete, but it appears that almost every single
10 variable is being tweaked a little bit in the new data,
11 and that's -- and that's why we think it bears some
12 scrutiny.

13 MR. RICHARD BEL: There was an
14 interesting option that came up with La Capra, and that
15 option was to split the 750 and Keeyask. It's -- it's
16 one (1) project, but in effect, from that analysis, the
17 so-called La Capra No Gen Case, La Capra was careful to
18 say that their analysis was you risk take in the sense
19 that it would help us look at streaming or adding
20 resources.

21 So there -- two (2) cases seem to jump
22 out. The first case would be 750 and Gas, say Gas to
23 '30, or -- or some optim -- optimal year of need, which
24 would mean that we could still satisfy exports or those
25 contracts, or most of those contracts going forward.

1 And the second one would be 750, say, Keeyask26 or '30
2 to satisfy the 308 Wisconsin plan.

3 Would that be a useful model to run, and
4 could that show -- show us -- or give us guidance on
5 whether or not we should advance Keeyask to '19 or not?

6 MR. PELINO COLAIACOVO: I -- I think
7 the question comes down to whether the pieces are
8 amenable to change. The reason why there is a
9 commercial agreement on the table for a new intertie is
10 because somebody on the other side of the border wants
11 some power, and the belief is that a new facility is
12 going to be required to get that power.

13 Their desire, I think, on the other side
14 of the border is not for undifferentiated power. It's
15 not for any old kilowatt hour that someone's willing to
16 sell, because they have access to lots of kilowatt
17 hours in their own market, MISO being twenty (20) times
18 the size of Manitoba and including a huge amount of new
19 wind power and new solar power, and -- and other stuff.

20 The desire, I think, is for hydro power,
21 and right now, someone buying power from Manitoba is
22 pretty much guaranteed to get 95 percent hydro-based
23 electricity. If Manitoba is building new gas-fired
24 facilities, do export markets still want that? Yes.
25 Manitoba still has 5,000 megawatts of hydroelectric,

1 and it's going to be 90 percent or 85 percent, or
2 whatever it is, hydroelectric.

3 But it's actually still a question,
4 because in the minds of the people buying the power,
5 you know, when they speak to their own regulators, or
6 they speak to their own shareholders, what they're
7 going to say is, We're buying hydro power from
8 Manitoba. That's why we're -- we're doing this
9 contract. We're getting hydro power. We're getting
10 dependable hydroelectric energy to complement our own
11 portfolio, and our own portfolio requirements.

12 If, at the same time, there's an
13 announcement in the press that Manitoba is building gas
14 plants to manage its demand, what does that do to the
15 part -- the counterparty on the other side? Are they
16 still attracted -- you know, do they still want to
17 stand up and say, We're buying new incremental power
18 from Manitoba when Manitoba is announcing it's building
19 gas plants to satisfy demand, even though you still
20 have 5,000 megawatts of hydroelectric energy, and on a
21 pooled basis, the system is producing 90 percent
22 hydroelectric energy, but the question is: Is the
23 export arrangement still there or not?

24 I'd just -- I guess my -- the -- the
25 point -- one of the points that we were trying to make

1 around the commercial reality is you don't know unless
2 you try, right? And so if you try to change the
3 arrangements, the arrangements might fall apart, right?
4 And that's -- that's a risk. You know, then -- and
5 that's the bird in the hand argument, and it might be
6 worth trying if the alternative is still attractive.

7 I mean, it -- it goes -- it's the
8 commercial concept of a best available alternative, a
9 BATNA, right? If the best available alternative to
10 changing the arrangements around the 750 intertie and -
11 - and Keeyask is All Gas, and that's okay, well then,
12 maybe you try. But if the best available alternative
13 is to continue with the existing plan, and you try to
14 change it, and it doesn't work, and you can't go ahead
15 with the existing plan anymore, because it's now too
16 late after you try to negotiate changes, well, then
17 you're stuck with your second-best option.

18 And so I guess it may well be worth
19 examining La Capra's approach, presuming there's enough
20 data, because, I mean, they were very clear about the
21 fact that, you know, they were presenting this as -- as
22 a thought experiment. It's not commercially tested,
23 but it may be worth examining that more closely,
24 bearing in mind that, you know, what's on the table
25 right now might go away.

1 So to spend the time to look at those
2 kinds of alternatives does risk the -- the current
3 plan, and that alternative better be darn attractive if
4 -- if you're going to jeopardize the existing
5 commercial opportunity. That was the point that we
6 were making earlier on our presentation.

7 DR. HUGH GRANT: I want to ask you
8 about the sort of ratepayer -- how -- how rates are
9 set, or -- because I -- I struggled when Hydro first
10 presented it, but I -- if I understand it correctly,
11 there's stages in the argument there. You have to deal
12 with these credit rating agencies, despite the
13 ambivalence you might express about their consistency
14 at times, and -- and the goal of their perception of
15 Manitoba Hydro's debt as self-supporting is important.

16 That then leaves Hydro to come up with
17 these targets of debt-equity or the interest payment
18 scheme or whatever, and then that sort of -- given
19 that, that leads to the sort of rates you need to sort
20 of create the revenue stream.

21 I guess I was wondering of the -- how
22 flexible you saw things like the debt-equity ratio, you
23 know, because when Hydro presents it as a sort of
24 pretty hard target that they want to get back to a 25
25 percent level in a certain time period.

1 And the one (1) thing that's come up in
2 discussion has also been if -- if it was quite a
3 constraint on Hydro, at what point should the province
4 then say, We have this flexibility in perhaps deferring
5 some -- some water rate increases, and so that there's
6 actually some flexibility there to try to ease the
7 burden on -- on ratepayers?

8 MR. PELINO COLAIACOVO: So debt-equity
9 ratios and -- and interest coverage ratios and so on
10 are not just a construct of Manitoba Hydro, obviously.
11 Those are pretty standard kinds of metrics that are
12 used in -- in business and by banks and credit rating
13 agencies and all the rest of it.

14 I -- I think the focus on credit rating
15 agencies is a -- potentially a bit extreme, because
16 it's not really -- I mean, credit rating agencies don't
17 make decisions. It -- it's the capital markets. It's
18 buyers and sellers of bonds. They're either willing to
19 buy bonds at a certain price or not.

20 Credit rating agencies are effectively
21 giving advice to people in the capital markets, which
22 is why the decisions of credit rating agencies
23 sometimes don't actually have any impact in the capital
24 markets. Sometimes they do. It depends how much
25 people are valuing the particular advice that the

1 credit rating agencies are giving, but in some ways,
2 they're an easy proxy for the capital markets.

3 And so when we talk about the fact that
4 the credit rating agencies view Manitoba Hydro as
5 financially self-supporting, and that this is an
6 important thing for them to be financially self-
7 supporting, it says something about the willingness of
8 people in the capital markets to lend money to the
9 province of Manitoba. That's really what the -- the
10 question is.

11 You know, they -- they looked at the
12 province of Manitoba, and they looked at the
13 performance of the economy, and they looked at how much
14 debt is outstanding in the government, and -- and they
15 looked at the relationships that Manitoba has with the
16 federal government, and they look at the tax rates in
17 Manitoba, and all those things, and they -- they
18 determine at what rate they're willing to lend money to
19 Manitoba, knowing that a bunch of that money ends up in
20 Manitoba Hydro, all right?

21 And so the question is, Well, if that
22 money ends up in Manitoba Hydro, are electricity
23 ratepayers paying for it, or are taxpayers paying for
24 it? And the -- all of those metrics, the equity ratio,
25 and the interest coverage ratio, and the -- the capital

1 ratio are all just indications that electricity
2 ratepayers are actually paying for that debt, all
3 right, that the government isn't subsidizing it by
4 sleight of hand.

5 Now, one (1) point that we do make in
6 our report is that electricity companies everywhere
7 have to pay tax in one (1) form or another, and in
8 Manitoba, the way that Manitoba Hydro is paying tax is
9 that it's -- it's paying water rental fees, which is a
10 tax on the use of water, and they're paying capital
11 taxes. And to some degree, the debt guarantee fee, a
12 portion of that, may actually be a proxy tax, all
13 right?

14 And so, they're not paying income tax.
15 They're not paying dividends back to the government,
16 which is okay, because there are not-for-profits in --
17 in lots of -- of different parts of the economy, but
18 they are paying some tax, at least under these
19 different headings.

20 If Manitoba Hydro were in difficulty and
21 the government said to them, Okay, you don't have to
22 pay tax temporarily because there's a drought, all
23 right? You don't have to pay water rental fees, or
24 something like that, because there's a drought, and
25 it's temporarily reducing a hardship on ratepayers

1 because of that kind of a circumstance, capital markets
2 would probably say, Yeah, sure, that's reasonable.
3 It's a reasonable response to a difficult situation.
4 Governments make those kinds of decisions all the time.

5 But if the government were to say, on a
6 permanent basis, Well, you're no longer going to pay --
7 or for twenty (20) years, you're no longer going to pay
8 water rental fees and you're no longer going to pay
9 capital taxes, you know? We're going to cut the debt
10 guarantee fee back to a lower level, then suddenly,
11 electricity would no longer be paying any tax, which,
12 to any observer or analyst in a credit rating agency or
13 a capital markets, would be very strange.

14 And -- and then the question would start
15 to come up, Well, okay, this is not really financially
16 self-supporting. This is being supported by the
17 government. It's taxpayers that are supporting
18 electricity, and if taxpayers are supporting it, then
19 we have to start to include some portion of that
20 Manitoba Hydro debt as part of the provincial debt,
21 which then gets included in calculations about the cost
22 of credit that the government has to pay, all right?

23 So the -- there -- there, I think, has
24 been some commentary around using a metric -- a
25 specific metric to talk about financially self-

1 supporting. Is it the equity ratio? Is it the
2 interest coverage ratio? Is it any single metric?

3 I think our point is the capital markets
4 are not that simple. They're not that straightforward.
5 They're messy and they're complicated, and they're
6 often -- there's lags and there's confusion, and so the
7 -- the capital market's perspective, the credit rating
8 agency perspective of Manitoba Hydro is going to be a
9 judgment about a bunch of different things.

10 It'll be about those metrics. It'll be
11 about cash flows between Manitoba Hydro and the
12 government. It'll be about whether it happens to be a
13 good water year or a bad water year, and all of those
14 different things together will underlie the perception
15 of whether Manitoba Hydro is financially self-
16 supporting or not.

17 DR. HUGH GRANT: Just one (1) last
18 thing, and it -- it's shifting gears a bit, but just to
19 draw upon some of your experience as a policy advisor.
20 I'm not sure hydro in Ontario is the experience we want
21 to draw on, but it -- it strikes me that there's a real
22 political constraint here in some respects, where I
23 think it would be possible to argue -- if you could
24 come up and really define what the market value of the
25 electricity has been in Manitoba the past little while,

1 I think you could construct an argument that we've had
2 this incredibly valuable resource that's produced all
3 of these economic rents, and a big chunk of them have
4 been privatized through very cheap electricity rates
5 rather than, you know, royalty taxes or higher water
6 rental fees.

7 But that era is, you know, rapidly
8 coming to a close perhaps, or at least that the -- the
9 gap may be shrinking a bit, and so you have sort of
10 ratepayers used to fairly low electricity rates, and
11 yet may be seeing some fairly steep increases. So it's
12 -- I guess it's -- my question is about how people
13 perceive the situation.

14 I mean, you talked about trying to come
15 up with these metrics in terms of the ratepayer. Does
16 the ratepayer think about the percentage change from
17 last year, or do they think about where they are in --
18 in absolute terms? And I don't know if I have an exact
19 question in that respect, but if you had a response I'd
20 like...

21 MR. PELINO COLAIACOVO: Yeah, I -- this
22 is well out of scope of us as investment bankers. But
23 as you noted, I, at one (1) point in my career, I was
24 in a government and dealing with these issues.

25 And I can tell you that the ratepayer

1 reaction to electricity rates has more to do with
2 volatility and competitiveness than it does any sense
3 of absolute cost. What matters to people is the -- is
4 the price changing, and if it's changing, by how much
5 is it changing, and can they manage that change easily?
6 Do they know what it is, and is it predictable? And
7 the other piece is: What is it compared to everybody
8 else?

9 Now, I know from being in government
10 that, you know, often people are frustrated because
11 electricity is relatively cheap compared to many other
12 goods. You only have to compare your monthly
13 electricity bill to the amount that you spend on
14 gasoline for your car, or your cable bill, or your
15 telephone bill, you know, to try and put it in context.

16 But consumers don't look at it that way,
17 all right? They only look at: How much did I pay for
18 it last year, and how much is somebody someplace else
19 down the road paying for it? Are we getting a good
20 deal?

21 And so the challenge with all of the
22 plans that are being considered in the NFAT is,
23 regardless of the plan, it includes years of rate
24 increases for a variety of reasons. So as a policy
25 choice, it's difficult, because ratepayers are not

1 going to be happy about many years of increases. But
2 the mitigating factor is that in other jurisdictions,
3 there are rate increases as well. Ontario has had
4 nothing but rate increases for the past fourteen (14)
5 years. Quebec is facing rate increases. Newfoundland
6 is facing rate increases. British Columbia is facing
7 rate increases.

8 There are a select few jurisdictions in
9 North America that have gone the other direction,
10 because they were predominantly natural gas fired, and
11 the price of natural gas has come down with shale gas,
12 and coal prices have been depressed as a result of gas
13 prices declining. That's a very happy accident for
14 those particular jurisdictions that have that physical
15 plant already in place.

16 But if somebody's trying to build a new
17 coal plant, forget about it. The cost of a new coal
18 plant is very high. A new natural gas plant is not
19 that costly, but nobody really knows what the price of
20 gas is going to be ten (10) years from now. I can buy
21 a five (5) year hedge contract for natural gas today,
22 and it's going to be at a pretty attractive price.
23 There's nobody out there in the market willing to sell
24 me a ten (10) year hedge, so I'm going to be taking a
25 flyer on that, right?

1 I mean, that's always been the argument
2 around natural gas, and the market is looking really,
3 really good right now because of the shale gas
4 development, but it's still a risk. And -- and I can
5 remember sitting in the Minister's office in 2004, when
6 natural gas prices were eight dollars (\$8) and looking
7 at going up, and no forecaster anywhere was talking
8 about three fifty (350), which is what it was last
9 winter, all right?

10 It's just not predicable, so you have to
11 be willing to deal with that. Now, if you have the
12 plants already, it's a great thing, and, you know, your
13 customers are happy about that, but if tomorrow, the
14 price of natural gas rises and electricity rates go
15 along with it, their customers will be complaining
16 about the volatility.

17 THE CHAIRPERSON: One of the things
18 that has surfaced in these proceedings in the notion
19 that we are facing grid parity, and it's particularly
20 an American phenomena, as you know -- phenomena as you
21 know. Do you have any comments in regards to that
22 issue, given the time horizon that we're addressing?

23 You know, we're building, say, for
24 example, that the Keeyask, it gets built, it will be
25 selling power into a -- a market potentially facing

1 grid parity within the next ten (10) or fifteen (15)
2 years.

3 MR. PELINO COLAIACOVO: There are lots
4 of forecasts about the costs of different generation
5 technologies in ten (10) years' time, and the grid
6 parity argument looks at solar photovoltaic prices
7 coming down. It looks at distributed energy prices
8 coming down, combined heat and power for industrial
9 users, and so on.

10 And in higher cost jurisdictions, I
11 think it's a very real and significant possibility.
12 You know, where in a place like Ontario, the pure
13 electricity commodity separated from transmission and
14 distribution is an average of seven (7) to eight (8)
15 cents, and during daytime peaks, will be substantially
16 higher than that.

17 Grid parity starts to look like a real
18 issue, because if the cost of distributed generation of
19 whatever sort it happens to be is cheaper, well, you
20 know, then -- then it makes sense, as long as you
21 continue to have access to the grid for backup.

22 And so for Manitoba, in a -- in a
23 Keeyask scenario, or in a Conawapa scenario where
24 you're selling into the MISO market, are prices going -
25 - are grid prices going to be depressed by all of, you

1 know, the potential for distributed generation? It's a
2 complicated thing, and across North America,
3 electricity system operators and large utilities are
4 getting more and more concerned about the "threat,"
5 quote/unquote, from distributed generation.

6 One (1) of the things that's likely to
7 happen as a result of that is changes to rate
8 structures, changes to cost responsibility, because the
9 reality is, there's enormous investments in iron in the
10 ground, whether those are distribution or transmission,
11 and -- or -- or generation, and people are going to
12 benefit from those things. And, you know, you can't
13 just put solar panels on your roof, use them for six
14 (6) hours a day, and not have any cost consequences,
15 which is the way it's working today, because it's a
16 cottage industry.

17 But if it becomes a real competitive
18 threat to utilities, will there be changes in the
19 market to compensate for that, to -- to react to that?
20 I think there has to be. It's the number 1 issue in
21 the United States amongst utilities, is: How do we
22 deal with the distorted incentives of distributed
23 generation and sol -- solar panels on the roof, because
24 it is changing the utility business and it's having
25 consequences?

1 By building a long-term, effectively,
2 merchant facility, are you exposing yourself to that
3 risk? Absolutely, you are exposing yourself to that
4 risk. However, there are billions and billions of
5 dollars of utility shareholders in the United States
6 who are also exposed to that risk and are planning to
7 do something about it. So in -- in some measure, you
8 have to try and put it in that broader context.

9 THE CHAIRPERSON: I'd like to explore
10 the -- the notion of the propo -- proposition that you
11 suggested, that -- namely that the electricity rates be
12 separated out for the components, transmission,
13 distribution, and -- and the power generation.

14 Now, let's walk through that one in
15 terms of Manitoba's situation. Effectively, it would
16 mean that investments made in distribution would --
17 would bear one (1) rate subject to rate appr -- sor --
18 rate increases by itself and distribution and so on.
19 So effectively, it would mean that investments in
20 generation would -- would carry a separate charge, or
21 at least it would be reflected in the generation
22 charge.

23 So the client would be seeing a dramatic
24 increase in the generation charge reflecting the
25 investment that you're -- that's being made in the

1 generation. Now, is that going to -- is that going to
2 -- in the mind of the consumer, is that going to make a
3 difference?

4 MR. PELINO COLAIACOVO: It's not clear
5 to me that -- that there would actually be that
6 significant increase that you're describing. The --
7 the real question is the relationship between selling a
8 kilowatt hour domestically and selling it for export.
9 Currently, if demand falls in -- in Manitoba, the
10 Manitoba Hydro loses -- for that 1 kilowatt hour
11 decline, it loses the total cost of that kilowatt hour,
12 yet it's still maintaining the transmission and
13 distribution grid to provide the rest of the kilowatt
14 hours.

15 But it's -- it's lost the income that
16 would apply to both generation and to wires. If that
17 demand falls by that 1 kilowatt hour, then Manitoba
18 Hydro has to export that kilowatt hour instead of using
19 it domestically, but if the export price happens to be
20 lower than the all-in price for power in Manitoba,
21 Manitoba Hydro's revenues have fallen. Since it's a
22 cost-of-service enterprise, it has to get those
23 revenues back from someplace else, which is raising the
24 price in Manitoba for that -- that extra kilowatt hour.
25 This is -- it's more a question of dynamically how

1 investments get made and -- and paid for going -- going
2 forward, and that applies to DSM investments as well.

3 The economic value of DSM has to be
4 compared to the economic value of generation
5 individually, because DSM won't change the need for
6 distribution or transmission wires. So including the
7 cost of the distribution and transmission system into
8 the analysis, the comparison between DSM and new
9 generation of different types is actually kind of
10 unfair to all the other types of generation. It's --
11 it's unfair to Manitoba Hydro that's trying to run its
12 business.

13 Separating the bill between wires on the
14 one hand and generation on the other hand allows for
15 better economic decisions to be made, you know, is --
16 because if DSM expenditures reduce the bill by 1
17 kilowatt hour, it should only be offs -- you know, it
18 should only be done if it's cheaper than 1 kilowatt
19 hour of generation -- not cheaper than 1 kilowatt hour
20 of the entire system, because the entire system should
21 be there. You know, you're not going to take away the
22 transmission and distribution wires because demand has
23 fallen. Falling demand will have no impact whatsoever
24 on the cost of transmission and distribution. It's
25 fixed overhead.

1 So the -- the analysis about whether
2 it's good or not good to build for export, and, you
3 know, if some years you're going to have to use the
4 output for domestic purposes versus export purposes,
5 would be much clearer analytically if the rate payer's
6 bill in Manitoba was divided between wires and
7 generation.

8 THE CHAIRPERSON: The panel has no
9 further questions for the time being, so Mr. Williams,
10 are you up to -- up to starting your examination of
11 these witnesses?

12 MR. BYRON WILLIAMS: I'm at the
13 pleasure of the panel, sir.

14

15 CROSS-EXAMINATION BY MR. BYRON WILLIAMS:

16 MR. BYRON WILLIAMS: I do have to warn
17 you, I -- I believe, Board member Grant talked about
18 seductive or terrifying evidence. I'm not sure I would
19 go that far, but the evidence has been very
20 interesting, and I -- I think usually you have less
21 questions after they've given their direct, and in --
22 in my case, I may have a few more, so I'll -- I'll
23 apologize for that.

24 And to Morrison Park, Mr. Kinder and Mr.
25 Cola

1 -- Colia -- just a minute, I'm going to get this right
2 -- Colaia -- Colaiacovo. I'm going to just call the
3 two (2) of you 'Morrison Park'. You decide who wants
4 to talk, if that's all right. You won't think I'm
5 being too impersonal or anything like that? That's
6 okay? You're nodding your head?

7 You describe Manitoba Hydro as a non-
8 profit maximizing entity, was that right?

9 MR. PELINO COLAIACOVO: That's correct.

10 MR. BYRON WILLIAMS: Now do you have a
11 copyright on that term, sir, because I'm thinking I may
12 use it to describe my operations to my boss? You have
13 no copyright?

14 MR. PELINO COLAIACOVO: No, no
15 copyright. Go right ahead.

16 MR. BYRON WILLIAMS: Thank you. Let's
17 start where the -- the Chairperson -- or close to where
18 the Chairperson finished off. Well, we'll go back to
19 grid parity for a moment. As I understood your -- your
20 response to the panel earlier, you suggested that from
21 a regulated utility perspective, the number one (1)
22 issue is distortions in the marketplace related to
23 distributed generation. Was that your -- your point?

24 MR. PELINO COLAIACOVO: Yeah, that's
25 correct.

1 MR. BYRON WILLIAMS: And so certainly,
2 it's a -- a risk that is real -- more real than
3 apprehended in the American marketplace?

4 MR. PELINO COLAIACOVO: I think in the
5 United States context, where the federal government is
6 providing tax subsidies to build distributed
7 generation, which is resulting in a reduction of grid
8 consumption, which is costing regulated utilities
9 money, it is very much a concern. And the distortion
10 is -- is largely coming from the fact that it's -- the
11 -- the dramatic expansion of distributed generation is
12 happening through subsidies.

13 MR. BYRON WILLIAMS: And you anticipate
14 in the American marketplace changes to the rate
15 structure in response to grid parity as represented by
16 the phenomena of dramatically increasing distributed
17 generation?

18 MR. PELINO COLAIACOVO: My view is that
19 it's inevitable that there -- there are going to have
20 to be changes in the economic arrangements between
21 utilities and ratepayers to protect the businesses of
22 the utilities. These are -- electricity is not -- it's
23 a required good, and it's a required good 24/7, not
24 just when it's convenient.

25 So fundamentally, the economic health of

1 the utilities is important, and if recent events are
2 undermining those economics, then they have -- you
3 know, there has to be a response.

4 MR. BYRON WILLIAMS: And based upon
5 your experience in the American marketplace, would you
6 be familiar with utilities running risk scenarios,
7 anticipating, for example, zero growth in demand?

8 MR. PELINO COLAIACOVO: I -- I think
9 that's a current discussion. Any review of, you know,
10 literature coming out of the American utilities
11 industry, and unfortunately for me, I subscribe to a
12 lot of that, they, you know, will tell you that it's a
13 top-of-mind issue. That, you know, the risk of a zero
14 growth future in a number of jurisdictions is putting
15 enormous pressure on businesses to adapt.

16 MR. BYRON WILLIAMS: And, sir, would
17 you be familiar with the work of the State Utility
18 Forecast Group out of Purdue University?

19 MR. PELINO COLAIACOVO: Not
20 particularly.

21 MR. BYRON WILLIAMS: Dr. Gotham will be
22 a little hurt by that, but we'll -- we'll forgive you.

23 But part of the American dialogue is
24 focussed on that potential future of zero growth for
25 the utilities?

1 MR. PELINO COLAIACOVO: Yes, I think
2 that's very true. I mean, in some jurisdictions,
3 there's growth. Like in -- in Texas, there is lots of
4 growth. In -- in certain jurisdictions, there is -- is
5 growth, but in some parts of the United States, there
6 is very little growth. Inherent -- like in the
7 underlying economy, there's very little growth, and
8 then that's being exacerbated by the growth of
9 distributed generation.

10 MR. BYRON WILLIAMS: And we might find
11 that phenomena particularly apparent in heavily
12 industrialized states?

13 MR. PELINO COLAIACOVO: I think it's --
14 well, you know, a place like Louisiana, for example, is
15 heavily industrialized, but it's growing like gang
16 busters right now. So I -- you know, I think you might
17 want to be careful about the generalization.

18 MR. BYRON WILLIAMS: Let me -- let me
19 rephrase it. We might find it in heavily
20 industrialized states, like Indiana?

21 MR. PELINO COLAIACOVO: In the Midwest,
22 they are facing some challenges, yes.

23 MR. BYRON WILLIAMS: And that
24 phenomena, as you've noted, is not restricted to
25 Indiana, it's in a number of jurisdictions in the

1 Midwest. Would that be fair?

2 MR. PELINO COLAIACOVO: Yes.

3 MR. BYRON WILLIAMS: All right, if we
4 could pull up MPA Exhibit 4, the PowerPoint slide 17?

5

6 (BRIEF PAUSE)

7

8 MR. BYRON WILLIAMS: Directing your
9 attention, MPA, or Morrison Park, to the second bullet.
10 You -- you talk about potential rate designs involving
11 separate identification and -- and pricing of
12 generation, transmission, and distribution.

13 Is that correct?

14 MR. PELINO COLAIACOVO: Yes.

15 MR. BYRON WILLIAMS: And in terms of
16 Canadian jurisdictions, would I be correct in -- or
17 would it be correct to suggest that among the Canadian
18 jurisdictions currently, via rate design separately
19 identifying and pricing the costs associated with
20 generation, transmission, and distribution, one (1)
21 example would be Alberta?

22 MR. PELINO COLAIACOVO: Alberta,
23 Ontario both do it, and --

24 MR. BYRON WILLIAMS: Nova Scotia?

25 MR. PELINO COLAIACOVO: -- I believe,

1 Nova Scotia, as well.

2 MR. BYRON WILLIAMS: Okay. Now, you
3 suggest in the bullet underneath the second bullet that
4 -- that this might have profound effects on the
5 desirability of DSM programs.

6 Do I have that right?

7 MR. PELINO COLAIACOVO: Yes.

8 MR. BYRON WILLIAMS: And I wonder if
9 you could articulate that a little more precisely for
10 me?

11 MR. PELINO COLAIACOVO: Sure. I think
12 when you are considering an integrated resource plan
13 where DSM opportunities are being measured against
14 generation opportunities obviously the question that is
15 being asked is whether one (1) is more economically
16 attractive than another.

17 The impact of a change in demand on
18 Manitoba Hydro's cashflows does depend on how its
19 output is priced. Manitoba Hydro provides
20 distribution, transmission, and generation services,
21 but DSM and generating -- DSM is an alternative to
22 generation. DSM will have very limited impact on the
23 transmission grid or on the distribution grid.

24 So if you are deciding whether to spend
25 money on DSM, or to spend money on generation, you have

1 to understand what the -- the economic impact is going
2 to be on the cost side, as well as the revenue side.
3 Currently because electricity is charged on an all-in
4 basis in Manitoba, if a consumer uses 1 kilowatt hour
5 less then they will save that -- that consumer will
6 save, for example, seven and a half (7 1/2) cents.

7 If there was a separation between
8 transmission and distribution, then the consumer would
9 only save the generation portion of it because they
10 would still be paying for their transmission and
11 distribution service. So should you spend -- how much
12 should you be willing to spend on DSM is affected by
13 how much cash flows will change through that DSM
14 expenditure.

15 MR. BYRON WILLIAMS: Let me see if I've
16 -- I've got it. Currently if through a three (3) cent
17 -- let's not say Manitoba specifically but at least the
18 -- the general thrust of your argument. If through a
19 three (3) cent DSM investment I -- I save a kilowatt
20 hour, the utility in question hypothetically would be
21 losing seven (7) cents and would have to find somewhere
22 else to sell it, and if it's only getting three (3)
23 cents back it might not prove to be an efficacious
24 deal. Is that your --

25 MR. PELINO COLAIACOVO: That's right.

1 MR. BYRON WILLIAMS: Okay.

2 MR. PELINO COLAIACOVO: So -- so I --

3 and maybe I can put this better. In terms of --

4 MR. BYRON WILLIAMS: Better than me, I
5 assure you.

6 MR. PELINO COLAIACOVO: No. Better
7 than I did before. So Manitoba Hydro's options in
8 terms of selling power are to sell it domestically or
9 to sell it for export. If MISO prices were, let's say,
10 six (6) cents and domestic prices -- domestic rates
11 were seven (7) cents, then it would make sense for
12 Manitoba Hydro to try and sell that kilowatt hour
13 domestically because if it sold it domestically it
14 would receive seven (7) cents whereas selling it in the
15 MISO market it would receive only six (6) cents, right.

16 If it was -- if you were talking about
17 selling a kilowatt hour of production, would you
18 encourage Manitobans to reduce their consumption if the
19 alternative is to sell the power for six (6) cents in
20 MISO versus seven (7) cents in Manitoba? It wouldn't
21 actually make sense for Manitoba Hydro to do that, to
22 encourage Manitobans to use less power because Manitoba
23 Hydro's costs are in a large measure fixed. So if it
24 was selling the power -- exporting it for six (6)
25 cents, it would still have to make up that extra cent

1 of cost, right.

2 And on the other hand, if the rate -- if
3 the rate design was separated between wires on the one
4 (1) hand and generation on the other hand, then the
5 cost of generation -- the -- the revenue for selling a
6 kilowatt hour in Manitoba for generation, the
7 generation revenue would only be, for example, four (4)
8 cents, or five (5) cents. And it would actually make
9 sense for Manitoba to -- to encourage Manitobans to use
10 less so they could sell it for six (6) cents in -- in
11 the export market. Right.

12 MR. BYRON WILLIAMS: Okay. I have
13 your -- I understand your point. And, of course, that
14 analysis would all depend on -- on actually how we
15 calculate the -- the cost of -- of DSM, and -- and its
16 comparables on -- in Manitoba?

17 MR. PELINO COLAIACOVO: That's right.
18 Just -- I think Board member Bel took you here right in
19 his very first question, page 12 of your Exhibit MPA-4.
20 You make the point that there's been a number of
21 changes in terms of the information available to all
22 parties to this proceeding over the last few weeks.

23 Is that right?

24 MR. PELINO COLAIACOVO: That's correct.

25 MR. BYRON WILLIAMS: And you've not had

1 the opportunity to review that information, would that
2 be fair, in any detail?

3 MR. PELINO COLAIACOVO: That's --
4 that's true. The -- the financial data came out on
5 Friday. And we have not yet received the SPLASH data
6 that is associated with that financial data.

7 MR. BYRON WILLIAMS: And so that was my
8 -- my -- and -- and as a consequence of that, your
9 current opinions with regard to part 1 of the PDP, as
10 you define it, are provisional, correct?

11 MR. PELINO COLAIACOVO: Yes.

12 MR. BYRON WILLIAMS: And are we -- 'we'
13 being MPA, Morrison Park -- are you expecting the
14 SPLASH data?

15 MR. PELINO COLAIACOVO: We've been told
16 that we're going to be getting it soon.

17 MR. BYRON WILLIAMS: And can we presume
18 then that additional work will be undertaken by MPA and
19 Mr. Kinder et al?

20 MR. PELINO COLAIACOVO: We'll need
21 direction from the PUB, obviously, but pending that, we
22 -- we could do the work.

23 MR. BYRON WILLIAMS: And Me. Monnin
24 will -- will squash me if I ask too much, but in terms
25 of logistically performing additional analysis, are we

1 talking a heroic effort, a modest effort?

2 What kind of sense, sir, to -- to get a
3 handle on -- on these changes?

4 MR. CHRISTIAN MONNIN: I'm going to
5 object to that question. When you lead off the way you
6 did I think I have to object.

7 MR. BYRON WILLIAMS: Well, I thought it
8 was going to be the question after this, Mr. Monnin.
9 Well, I -- I think I'll -- I -- I think you won't find
10 it that objectionable.

11

12 CONTINUED BY MR. BYRON WILLIAMS:

13 MR. BYRON WILLIAMS: Is it -- is it a
14 great big job, sir, or a medium job?

15 MR. PELINO COLAIACOVO: We developed
16 financial modelling tools to work through our report.
17 And so new data would simply be an -- it would be an
18 update to what we already have. It's -- it's not a
19 small endeavour, given the size and the complexity of
20 the models, given the quantity of data, but it is an
21 achievable endeavour. And as I said, pending
22 discussions with the PUB directly, it's something that
23 we could do.

24 MR. BYRON WILLIAMS: Okay. And one (1)
25 of the -- I forget whether it was Board member Kapitany

1 or Board member Bel, but one (1) of the members of the
2 panel was pressing you on how big of a change it would
3 need to be to alter your provisional opinion.

4 Do you recall that discussion?

5 MR. PELINO COLAIACOVO: Yes.

6 MR. BYRON WILLIAMS: And later on in
7 the conversation with another of the Board members you
8 suggested it would have to be significantly in favour
9 of an alternative in order for that provisional opinion
10 to be altered.

11 Do you recall that?

12 MR. PELINO COLAIACOVO: That's fair,
13 yes.

14 MR. BYRON WILLIAMS: I know, sir, that
15 at your firm you deal in many millions. Is there a
16 dollar figure attached to -- in terms of NPV, in terms
17 of significance, that comes to mind?

18 MR. PELINO COLAIACOVO: I don't think I
19 can give you off the top of my head a number. It was a
20 -- the reference that I was making was a qualitative
21 judgment that, you know, there -- there should be a
22 significant difference to walk away from a set of
23 actionable commercial agreements.

24 MR. BYRON WILLIAMS: Okay. So usually
25 when I hear the word 'significant' in these

1 proceedings, I -- I assume that there's some stati --
2 it's -- it's a statistical terms of art.

3 You're using it in the judgmental
4 manner, not in a --

5 MR. PELINO COLAIACOVO: I'm -- you
6 know, is it going to be -- is it a 5 percent
7 difference. Is it a 10 percent difference? Is it a 15
8 percent difference? Or is it measured in -- in 'X'
9 millions of dollars? I'm not sure, partly because
10 we're operating in a world of net present values based
11 on discount rates which themselves are in ranges, you
12 know.

13 So at a 6 percent discount rate, it
14 would be what, and at a 7, or an 8, or a 9, or a 10
15 percent discount rate, it would be something very
16 different. So pinning it down to an arbitrary
17 distinction I think is very difficult, but our point
18 all along has been, you know, it has to be a clear
19 difference, because not all of the commercial
20 considerations are being captured just by counting the
21 dollar flows.

22 MR. BYRON WILLIAMS: Thank you for
23 that. In the course of your -- your work, you would
24 have had reference to the terms of reference for the
25 Public Utilities Board?

1 MR. PELINO COLAIACOVO: Yes.

2 MR. BYRON WILLIAMS: And you -- you
3 would have seen there the -- the term 'macro-
4 environmental'.

5 Would that ring a bell, sir?

6 MR. PELINO COLAIACOVO: Yes.

7 MR. BYRON WILLIAMS: And I wouldn't
8 expect you to be conversant with it, but you're -- at a
9 high level, you have a sense of the way that term has
10 been used in the course of this proceeding, agreed?

11 MR. PELINO COLAIACOVO: I do.

12 MR. BYRON WILLIAMS: And so in terms of
13 the -- your opinions with regard to -- if we -- if we
14 flip back a page, for example... Excuse me. No,
15 actually stay in -- yeah, back a page to page 11.
16 Let's go to there for a second.

17 When you're pol -- your original opinion
18 that there was no compelling commercial reason to
19 reject Part 1 of the Preferred Development Plan as you
20 defined it, that was based exclusively on commercial
21 and financial considerations.

22 MR. PELINO COLAIACOVO: That's correct.

23 MR. BYRON WILLIAMS: Yeah. Okay.

24 MR. PELINO COLAIACOVO: Yeah. As in
25 our report, when we were talking about referring to the

1 interests of different stakeholders, clearly the
2 government has an interest in environmental policy and
3 social policy, and other stakeholders have interests in
4 environmental and social policy, and -- and First
5 Nations policy, et cetera, et cetera, et cetera. All
6 of that is outside of our scope, and so -- I mean,
7 there are other people who have come before the panel
8 to talk about those kinds of issues. We make no
9 commentary on those, and we're limiting ourself to just
10 commercial considerations.

11 MR. BYRON WILLIAMS: And thank you.
12 That -- that's -- just so I'm clear, then, that opinion
13 does not reflect macro-environmental considerations,
14 because those would be outside the scope of your work?

15 MR. PELINO COLAIACOVO: That's correct.

16

17 (BRIEF PAUSE)

18

19 MR. BYRON WILLIAMS: And similarly, it
20 would not reflect socioeconomic considerations apart
21 from the government stakeholder perspective in terms of
22 revenues?

23 MR. PELINO COLAIACOVO: That's correct.
24 We looked at the direct flows to the government that --
25 that are in the models, water rentals, and capital

1 taxes, and debt guarantee fees, and so on. In our
2 view, there's another layer of economic flows that are
3 important that arise from rates themselves, and then
4 obviously, then there are other economic flows that
5 arise from jobs and construction contracts and so on.

6 Other experts have dealt with the jobs
7 in construction contracts issued, not us, and so, you
8 know, there's a whole section of analysis that goes
9 there, and -- and then the question about the
10 macroeconomic impacts of rate increases I don't
11 actually believe were covered by anybody, but that's
12 not our specialty, and that we simply recognize that
13 that's an issue that's out there.

14 MR. BYRON WILLIAMS: And just -- I was
15 going to come to that point later, but now that you
16 mention it, you recognize that there may be chilling
17 effects to the Manitoba economy as a result of the rate
18 increases.

19 Would that be fair?

20 MR. PELINO COLAIACOVO: One (1) of the
21 points that we do raise in the report, and -- and -- I
22 mean, we raised it in the context that we thought it
23 needed additional study at some point, is the -- the
24 question of competitiveness.

25 The government does care very much about

1 the competitiveness of the province, the
2 competitiveness -- the attractiveness of the province
3 to investment. I think the presentation that was here
4 earlier today was very much on that point. From an
5 industrial company that has facilities across North
6 America, around the world, when they're making
7 investment decisions, they care about current rates,
8 but also the direction of future rates.

9 And so to the extent that different
10 plans have an impact on rates, then competitiveness is
11 a legitimate concern. What we found in our own
12 analysis was that there is relatively little impact --
13 the choice of plan has relatively little impact on near
14 term rates. Near term rates appear to be rising
15 amongst all of the different plans. However, after a
16 certain number of years, there's a divergence between
17 the plans, and the -- the cost pressures that -- that
18 the plans are putting on the system.

19 And so, it would be legitimate to
20 consider the competitiveness aspect of the plans. If
21 rates go in a certain direction, what does that mean
22 for the broader economy?

23 MR. BYRON WILLIAMS: And the -- in --
24 in your view, or to your knowledge, the implications of
25 the relative chilling effect, if any, of -- of the

1 different plans has not been well studied in this
2 record?

3 MR. PELINO COLAIACOVO: It's -- it's
4 very difficult to get a handle on relative
5 competitiveness. I mean, we know what it is today.
6 There -- there were some surveys that were cited and
7 some reports that were cited which have -- they're --
8 they're not perfect. I mean, I -- I think the
9 presentation earlier today, the gentleman pointed out
10 that, yes, there are posted rate plans, but then there
11 are special programs, and that affects the total cost
12 of doing business in different jurisdictions. So it's
13 not necessarily easy to compare jurisdictions today.

14 The problem and the challenge of
15 comparing jurisdictions ten (10) years from now is
16 multiplied, because you have to actually, you know, try
17 to understand the direction that costs are going to go
18 in in competitive jurisdictions. So it's -- it's not a
19 simple thing, but there is potentially some useful
20 analysis that could be done there, and we just didn't
21 see it anywhere on the record.

22 MR. BYRON WILLIAMS: Okay. Thanks. If
23 we can scroll to page 12 of the prefiled evidence of
24 Morrison Park, which is MPA Exhibit 3?

25 And to Morrison Park, just while we're

1 scrolling there -- that's good right there -- it sounds
2 like your team has been paying relatively close
3 attention to the record of -- of this proceeding?

4 MR. PELINO COLAIACOVO: Not all of it,
5 but, yes.

6 MR. BYRON WILLIAMS: And you would be
7 keeping your eye on the economic updates that -- that
8 have been provided by Manitoba Hydro in terms of the
9 economic comparison of the plans, taking into account
10 DSM chan -- scenarios, as well as significantly
11 increased capital costs?

12 MR. PELINO COLAIACOVO: So you're
13 referring to the exhibits that -- that were brought
14 forward a couple of week -- the economic analysis
15 exhibits on DSM that were brought forward a few weeks
16 ago?

17 MR. BYRON WILLIAMS: I'm referring --
18 yeah, changes in capital --

19 MR. PELINO COLAIACOVO: Right.

20 MR. BYRON WILLIAMS: -- and --

21 MR. PELINO COLAIACOVO: Yes.

22 MR. BYRON WILLIAMS: -- and DSM. At a
23 high level, you're familiar with those.

24 I -- I note at the time of the writing
25 of your pre-filed evidence, if there were two (2) plans

1 that Morrison Park was more attracted to than others,
2 would it be fair to suggest they were Plans 4 and Plan
3 6?

4 MR. PELINO COLAIACOVO: Yes, that's
5 correct. It's essentially consistent with what we said
6 today. We've sharpened our expression today. Plans 4
7 and 6 include Keeyask. Plan 4 included a 250 megawatt
8 intertie. Plan 6 is the 750 megawatt intertie. Since
9 then, Manitoba Hydro has indicated that they have a
10 real opportunity for the 750, and not a real
11 opportunity for the 250.

12 But our view, based on our analysis, was
13 that Plans 4 and 6 appeared to be the most attractive,
14 and are consistent with going ahead with Keeyask and
15 the opportunity that's on the table for it.

16 MR. BYRON WILLIAMS: And strictly --
17 just in terms of those plans, and strictly from the
18 financial or commercial perspective, common to those
19 plans was an intercon -- connection to the United
20 States, Keeyask, and the sale to Minnesota Power?

21 MR. PELINO COLAIACOVO: Yes, that's
22 correct.

23 MR. BYRON WILLIAMS: And of course,
24 it's arguable that things have -- events have -- have
25 left the 250 megawatt interconnection in the past, so

1 out of the plans in your first analysis, Plan 6
2 involving the 750 megawatt interconnection, the sale to
3 Minnesota Power, and the advancement of Keeyask was
4 looking relatively attractive.

5 MR. PELINO COLAIACOVO: Yes.

6 MR. BYRON WILLIAMS: And you've
7 indicated that you, at least at a high level, have some
8 finan -- familiarity with the updated economic analysis
9 put forward by Manitoba Hydro?

10 MR. PELINO COLAIACOVO: That's correct.

11 MR. BYRON WILLIAMS: And if we could --
12 and if you start to feel uncomfortable, you'll --
13 you'll let me know, sir, but if we could turn to
14 Manitoba Hydro Exhibit 129-7 just for a moment, and in
15 particular, to slide 2?

16 MR. CHRISTIAN MONNIN: I'll also let
17 you know if I feel uncomfortable, as well, Mr.
18 Williams.

19

20 CONTINUED BY MR. BYRON WILLIAMS:

21 MR. BYRON WILLIAMS: Of course, Mr.
22 Monnin. I don't think you will though. I'm not -- I'm
23 not warning you this time.

24 Sir, you -- you see here under the Level
25 2 DSM that Manitoba Hydro has presented an analysis of

1 updated capital costs, 2013 information, and in terms
2 of some of the plans, a look at Level 2 DSM.

3 Do you see that, sir?

4 MR. PELINO COLAIACOVO: Yes.

5 MR. BYRON WILLIAMS: And you'll see the
6 results for Plan 6 at a net present value of 386
7 million. Would that be right?

8 MR. PELINO COLAIACOVO: Yes.

9 MR. BYRON WILLIAMS: And for Plan 14,
10 we see a net present value of 45 million?

11 MR. PELINO COLAIACOVO: Yes.

12 MR. BYRON WILLIAMS: And so, sir, in
13 terms of looking at that, would it be fair to suggest
14 that while it's not determinative, that would maintain
15 your interest in Plan 6?

16 MR. PELINO COLAIACOVO: Yes. That's
17 consistent with -- with what we said. Our preliminary
18 review of the information that came out of the new data
19 that was available to us leads us to believe that our
20 sceptical view of Conawapa on its commercial -- on --
21 on commercial -- on a commercial basis is not likely to
22 change with the new information.

23 If anything, you know, our view of -- of
24 the Conawapa portion of the Preferred Development Plan
25 is to become even more sceptical based on what we've

1 seen so far.

2 MR. BYRON WILLIAMS: And, sir, just
3 while we're on this page, you see the Plan 6 and Plan 5
4 under Level 2 DSM in a -- a fairly trite spread with
5 Plan 5 somewhat higher?

6 MR. PELINO COLAIACOVO: Yes.

7 MR. BYRON WILLIAMS: And the
8 distinction between the two (2) plans, one (1) would --
9 would be the Winnipeg -- the -- the Wisconsin Public
10 Service sale, and the other would be the timing of gas?

11 MR. PELINO COLAIACOVO: Yes. And in
12 the -- yeah, the -- the Public Service sale, an
13 attractive export contract should be delivering
14 incremental value, and so it's logical to see that
15 difference.

16 MR. BYRON WILLIAMS: But we still see
17 these two (2) plans pretty -- pretty close proximity on
18 the economic evaluation at Level 2 DSM.

19 Would that be fair?

20 MR. PELINO COLAIACOVO: Yes, I think
21 that's fair, which -- which is also consistent with the
22 results of our earlier modelling between Plans 4 and 6,
23 which were also quite close together across a variety
24 of -- of different circumstances.

25 The Plan 4 is not here. It's -- it's

1 fallen by the wayside, as you said, because it -- it
2 included a 250 megawatt intertie instead of 750. I
3 would note, however, that Plan 2 -- there -- there are
4 some legitimate questions that I think arise about Plan
5 2, and while I stated earlier today, in our view,
6 transmission interties are very valuable, and
7 typically, you know, the -- they -- they command a
8 significant commercial premium, there is a legitimate
9 question as to whether going the route of building
10 Keeyask at a later date would be sensible for
11 ratepayers, even if they had to forego transmission.

12 That -- that is -- in some sense, it's a
13 -- a capex minimizing strategy, spend the money only
14 when you have to, and it indis -- in -- in comparison
15 to Plan 1, which focusses only on gas, Plan 2 includes
16 Keeyask, but with DSM, it could potentially include it
17 a number of years into the future.

18 Now, I -- I understand that Manitoba
19 Hydro has not provided additional financial information
20 on Plan 2 with DSM, so it may be difficult to do
21 analysis on -- on that option.

22 MR. BYRON WILLIAMS: That being said,
23 sir, what I'm hearing from you in terms of competitive
24 plans to the Preferred Plan is that ones that you would
25 want to take a -- a more detailed look at with the new

1 information would include Plan 5, Plan 6, and Plan 2.

2 Would that be fair?

3 MR. PELINO COLAIACOVO: If the
4 information that is available then, yes. I think,
5 that's the fair comparison is to look at plans which
6 include Keeyask with and without transmission.

7 As I understand, Manitoba Hydro has --
8 has prepared information on Plans 1, 5, and 14, I
9 believe. So we will obviously -- you know, it would --
10 it would be simplest to look at information that's
11 already there given the time constraints.

12 MR. BYRON WILLIAMS: But from an
13 analytical perspective, sir, the plans in -- to your
14 knowledge that are likely still in play would be 5, 6
15 and -- and 2.

16 MR. PELINO COLAIACOVO: Looking solely
17 at the numbers that -- that were re -- that -- from an
18 economic perspective, that's what I would appear to us.

19 MR. BYRON WILLIAMS: So let me just
20 follow through on your discussion of Plan 2 for a
21 moment. Perhaps, follow up a bit of discussion from
22 Panel member Bel.

23 When you're talking about Plan 2 today,
24 in essence, are you talking about the La Capra pathway
25 2, i.e., a plan -- a Keeyask deferral?

1 MR. PELINO COLAIACOVO: No, because I
2 think Plan 2 is never -- so -- so La Capra was arguing
3 in favour -- if I understood them correctly, La Capra
4 was arguing in favour of transmission first, followed
5 by a new development subsequently which could be either
6 Gas or Keeyask, depending on which one made sense.

7 The -- if I understand Plan 2 correctly,
8 there is no expenditure in the near term; no -- no
9 expenditure on transmission. There is expenditure
10 potentially on DSM. And then eventually a Keeyask
11 development.

12 Notionally, what might be attractive in
13 that scenario is that you would not be writing off a
14 substantial portion of the existing sump costs on
15 Keeyask. The -- those would -- you would continue to
16 pay interest on -- on the work in progress, but
17 eventually it would become used and useful. And so it
18 may in fact be -- Plan 2 may in fact be more attractive
19 than Plan 1. But you would not be spending additional
20 capital on transmission.

21 As I said earlier, as La Capra pointed
22 out we're dealing with unoptimized plans and we do have
23 strong commer -- opinions on the commercial value of
24 transmission. So I say this with some reluctance
25 because, in general, my instinct is that plans with

1 include transmission are the ones that are -- are --
2 should be expected to be more attractive.

3 However, Plan 2 which does not include
4 transmission could potentially be an option and -- and
5 may merit analysis if the data is actually available to
6 do that analysis which it may not be.

7 MR. BYRON WILLIAMS: And just -- and I
8 -- I thank you for your candour and your -- your
9 willingness to step beyond your initial reluctance.

10 Just so I understand the way you use
11 Plan 2 is it a K23/Gas or is there -- is -- what -- is
12 it Plan 2 in -- in that name or -- or you putting
13 Keeyask back a bit, just so I understand, sir.

14 MR. PELINO COLAIACOVO: I think you
15 would time Keeyask with depending on your DSM decision,
16 right. If I understood the analysis that's been done,
17 it -- it looked at a few different levels of DSM
18 spending and adjusted timing according to that DSM
19 spending.

20 And so, I think, Plan 2 would
21 conceivably have to be adjusted the same way. If
22 you're spending more on DSM, you may not need Keeyask
23 in '23, Keeyask might be in '25 or '26. In the same
24 way that in Plan 1, if you spend on DSM you may not be
25 building a gas plant in '23. It may be in '25 or '26,

1 or what have you.

2 MR. BYRON WILLIAMS: Okay. Thank you
3 for that. You -- you mentioned that you'd had a chance
4 to take a quick look at the financial information filed
5 by Manitoba Hydro last Friday?

6 MR. PELINO COLAIACOVO: Very cursory.

7 MR. BYRON WILLIAMS: Fair enough. You
8 noted that based on your cursory glance the -- the
9 plans for which additional financial analysis was --
10 was done were restricted to three (3), being Plan 14,
11 Plan 5, and Plan 1.

12 Is that right?

13 MR. PELINO COLAIACOVO: Yes, that's
14 correct.

15 MR. BYRON WILLIAMS: And if as we take
16 a quick glance at this page, being slide 2 of Hydro
17 Exhibit 129-7, a clear notable omission would be Plan
18 6?

19 MR. PELINO COLAIACOVO: Yes, and the --
20 originally last August Manitoba Hydro provided
21 financial data for seven (7) plans. Those were 1, 2,
22 4, 6, 12, 13, and 14. Now, they have provided update
23 financial information for 1 and 14, but have focussed
24 on 5 instead of 2, 4, or 6.

25 MR. BYRON WILLIAMS: Is your point --

1 sir, was 5 even in that --

2 MR. PELINO COLAIACOVO: No, 5 was not
3 in the original group of financial data; that -- that's
4 my point. In -- in the original financial data that
5 was provided, 5 was not one of the plans that had
6 financial data. And so now it's -- in effect, it's a -
7 - a whole new set of financial data that -- it's not an
8 update, it's -- it's created new.

9 MR. BYRON WILLIAMS: I have a funnel
10 from my second week of cross-examination I'd like to
11 show you, but is the other plan that you just
12 referenced, Plan 12, is a plan that, again, would --
13 would give some insight into the -- the merits with and
14 without the WPS sale?

15 MR. PELINO COLAIACOVO: Plan 12, off
16 the top of my head, was a plan which included Keeyask
17 but included a later development of Conawapa. It was
18 Conawapa 31. And so the Plan 12 was compared to Plan
19 14 because of the timing of Conawapa. If -- if it was
20 Conawapa in '26 versus '31.

21 MR. BYRON WILLIAMS: And I'll suggest
22 to you, subject to check, that one (1) additional
23 difference between the two (2) plans was that Plan 12
24 did not contain the WPS sale?

25 MR. PELINO COLAIACOVO: That's correct.

1 Because Conawapa was being delayed there was no WPS
2 sale as part of that.

3 MR. BYRON WILLIAMS: So again, if one
4 were seeking insight into the relative value of the WPS
5 sale, that might be a mechanism to --

6 MR. PELINO COLAIACOVO: That's right.
7 Yeah.

8 MR. BYRON WILLIAMS: Now, on that
9 point, sir, and I will do my best not to venture into
10 confidential information so. But -- but the WPS sale
11 was announced in late February.

12 Is that right? To your knowledge.

13 MR. PELINO COLAIACOVO: I can't speak
14 to the timing. I just -- I honestly don't recall.

15 MR. BYRON WILLIAMS: It's -- it's
16 relatively new?

17 MR. PELINO COLAIACOVO: Yes. Well,
18 yeah, and be -- be careful about this. The -- I think
19 a WPS sale has been contemplated for a long time and it
20 was under negotiation and so on. And originally we
21 were under confidentiality terms. We were made party
22 to draft term sheets and -- and the like and I think
23 there was an announcement, subsequently that there was
24 a firmer agreement.

25 MR. BYRON WILLIAMS: Okay.

1 MR. PELINO COLAIACOVO: That's the --
2 the course of events.

3 MR. BYRON WILLIAMS: Now, if we could
4 go to slide 3 of your PowerPoint, MPA Exhibit 4.

5 Sir, as a third element of Part 1 of the
6 Preferred Development Plan, as you define it, you
7 identify a set of export contracts, correct?

8 MR. PELINO COLAIACOVO: That's right.

9 MR. BYRON WILLIAMS: And under your
10 definition -- or your -- in terms of the export
11 contracts that you contemplated under Part 1,
12 presumably Minnesota Power's sale is in there?

13 MR. PELINO COLAIACOVO: Yeah, there's -
14 - there's a number of different contracts that Manitoba
15 Hydro has successfully negotiated and they continue to
16 add to that stable. And there have been a number of
17 announcements since this process started last August.

18 But I think that the point we're making
19 there is that they have -- there are a number of
20 commercial parties that they've come to agreement with.

21 MR. BYRON WILLIAMS: Recognizing that
22 you've had a chance earlier on to look at graphs of the
23 WPS sale and that the sale came after that, for the
24 purposes of your definition of Part 1, are you
25 including the WPS sale?

1 MR. PELINO COLAIACOVO: I'm not sure
2 that the issue there is an exact list. I mean, we're
3 not -- agreements can also fall apart, right. So just
4 because they have a particular set of agreements today
5 some of them will have provisions that mean they don't
6 ultimately get executed, things change, et cetera.

7 But they have put a lot of effort and
8 time and resources into negotiating a number of
9 contracts with a number of different parties. And
10 hopefully will negotiate some more, right, before
11 Keeyask actually comes into service.

12 MR. BYRON WILLIAMS: And the reason I'm
13 -- I'm asking, sir, is: Can you point me to anything
14 on the public record which would demon -- demonstrate
15 that Part 1, as you define it, is demonstratively
16 better with the WPS sale or without it?

17 MR. PELINO COLAIACOVO: So a number of
18 the plans assumed the WPS sale, but the assumptions
19 weren't necessarily equivalent to reality. And so what
20 would be required to have a definitive understanding
21 that is a comparison of the same plan then and with the
22 new information, so.

23 MR. BYRON WILLIAMS: And so you're not
24 in a position in terms of evidence on the public record
25 to make that judgment?

1 MR. PELINO COLAIACOVO: No.

2 MR. BYRON WILLIAMS: I have to think if
3 I want to go one (1) step further, but I'll put that
4 note aside for a moment.

5 THE CHAIRPERSON: Mr. Williams, we've
6 gone beyond what we originally had anticipated as far
7 as close for the day, namely before 3:00 (sic) but, you
8 know, is -- have you got a line of questioning that
9 you'd like to finish before we -- we adjourn? I'm just
10 trying to be mindful of -- of the time available to us
11 tomorrow, as well, so...

12 MR. BYRON WILLIAMS: That's not a bad
13 point to stop, sir. I have --

14 THE CHAIRPERSON: Okay.

15 MR. BYRON WILLIAMS: -- about
16 notionally what might only be six (6) or seven (7)
17 minutes but it -- it's a little more argumentative, so
18 it might turn into a bit more, so.

19 THE CHAIRPERSON: Well, it might be
20 refreshing, you know. So if it's only six (6) or seven
21 (7) minutes, why don't we do it, and then we can finish
22 at five o'clock.

23 MR. BYRON WILLIAMS: I don't expect the
24 witness to be argumentative, but...

25

1 CONTINUED BY MR. BYRON WILLIAMS:

2 MR. BYRON WILLIAMS: Turning to slide 5
3 of your PowerPoint today, sir, and I recognize that the
4 conclusion at the bottom of the page was pre new
5 information, but you make the suggestion based on the
6 information that you had prior to the new information.

7 That would be a high burden to dem -- to
8 demonstrate that alternatives were preferable to the
9 bird in the hand, correct?

10 MR. PELINO COLAIACOVO: That's correct.

11 MR. BYRON WILLIAMS: And you cite a
12 number of factors, including the billion plus in sunk
13 costs?

14 MR. PELINO COLAIACOVO: That's correct.

15 MR. BYRON WILLIAMS: And you also speak
16 of the lost -- the risk of lost commercial reputation
17 for Manitoba Hydro?

18 MR. PELINO COLAIACOVO: That's right.

19 MR. BYRON WILLIAMS: And I believe in
20 your direct evidence you made a suggestion that when
21 one enters into a contract the party on the other side
22 is assuming that you've got the ability to execute a
23 con -- that contract.

24 MR. PELINO COLAIACOVO: I think that's
25 fair, yes.

1 MR. BYRON WILLIAMS: And I believe in
2 your discussion with the panel you said, Your word is
3 your bond.

4 Do -- do you recollect those words?

5 MR. PELINO COLAIACOVO: The -- the --
6 what I was quoting was a typical cliché that applies to
7 entrepreneurs but it's an important commercial reality
8 for corporations and institutions as well.

9 MR. BYRON WILLIAMS: Okay. And for
10 lawyers. Oh, you'll know that as well, won't you.

11 Now, in terms of your understanding of
12 the export contracts that Manitoba Hydro has executed,
13 I would be correct in suggesting that a number of them
14 are -- are premised. There was a condition precedent
15 that there be regulatory approval?

16 MR. PELINO COLAIACOVO: Yes, that's
17 correct, which is standard. It's -- it's typical in --
18 in all these kinds of agreements.

19 MR. BYRON WILLIAMS: So would it be
20 correct to interpret Hydro's word in that context as
21 being, if we get regulatory approval we will build it?

22 MR. CHRISTIAN MONNIN: I don't --
23 sorry, I don't think Mr. -- I don't think the witness
24 is here to be able to speak to what Hydro's position
25 would be with respect to the contract.

1 MR. BYRON WILLIAMS: Well, I think this
2 witness has invited this line of questioning because
3 he's made the suggestion that there's a risk to their
4 commercial reputation, and he said it's because it's
5 based upon an assumption to execute it.

6 So let me try my language a little bit
7 differently.

8 MR. CHRISTIAN MONNIN: Well, let me
9 just expand my reticence here. You're referring to
10 conditions prec -- condition precedence within the
11 contract. And I just caution that going any further
12 within the intent and meaning and language of the
13 contract may be swaying into commercially sensitive
14 information. And I just put that flag out there as you
15 proceed.

16 MR. BYRON WILLIAMS: I'll -- I'll
17 recognize a pink flag. And...

18 MR. CHRISTIAN MONNIN: I -- I prefer
19 salmon.

20 MR. BYRON WILLIAMS: I accept that,
21 sir.

22

23 CONTINUED BY MR. BYRON WILLIAMS:

24 MR. BYRON WILLIAMS: But my point, sir,
25 is that if -- if a regulator, in its no doubt infinite

1 wisdom, decided not to approve a plan, that wouldn't
2 really be breaking Hydro's bonded word because -- do
3 you understand my point, sir?

4 MR. PELINO COLAIACOVO: Absolutely.
5 There are standard terms and conditions that are
6 typically used in a variety of different kinds of
7 contracts and arrangements. And in -- in all cases
8 where you're dealing with endeavours that are regulated
9 in some manner, be they economic regulation or
10 environmental regulation or, you know, any other type
11 of administrative oversight, contracts are going to
12 have out clauses that say the contract will not operate
13 if it can't operate because a government body has
14 intervened.

15 That's a normal requirement. And so
16 from a legal perspective would there be a consequence
17 if a project was turned down? No, absolutely not. But
18 the reality is, in the course of entering into long
19 negotiations where parties expend substantial resources
20 over a long period of time they try to come to an --
21 both parties try to come to an understanding of the
22 other party's situation and you form expectations and
23 make assumptions about the ability to execute.

24 And so even if the legal contract says
25 obviously the contract is null and void if 'X' happens,

1 commercially, you're going to be sending signals about
2 whether 'X' is realistically a risk or not. And the
3 other party on the other side is going to be making --
4 is going to be looking for those signals and making
5 assumptions.

6 It's -- legally, there would be no
7 consequence. Commercially, there would be a
8 consequence. Because I think it's fair to say that the
9 assumption of commercial partners is going to be that
10 Manitoba Hydro would only be knocking on the door if it
11 was realistic to do these things.

12 MR. BYRON WILLIAMS: I hear you, sir.
13 I'm a little puzzled. First of all, you're -- you're
14 not suggesting that you -- you are not suggesting that
15 Manitoba Hydro made any representations that it had a
16 regulatory fait accompli?

17 MR. PELINO COLAIACOVO: No.

18 MR. BYRON WILLIAMS: And you're not
19 suggesting that its counterparties would be so
20 imprudent that they would assume that Hydro had a
21 regulatory fait accompli, are you?

22 MR. PELINO COLAIACOVO: No. The -- how
23 should I put this? There is always a risk that
24 commercial enterprise in a certain jurisdiction goes
25 sour, all right? Until it actually goes sour, the

1 assumption -- the natural entrepreneurial assumption is
2 to be optimistic.

3 Once it goes sour, and there is a piece
4 of evidence that, you know, things don't work in that
5 place, there is a natural commercial view to expect the
6 possibility -- the downside possibilities to be greater
7 than they objectively are, right? So commercial
8 reality is not necessarily about objective calculations
9 of probability. It's about perception.

10 MR. BYRON WILLIAMS: Fair enough.

11 MR. PELINO COLAIACOVO: So the -- the
12 point that I was making here is that if the
13 arrangements don't go ahead for whatever reason, it's
14 going to be harder to get new arrangements in the
15 future, because -- and -- and there will be a cons -- a
16 cost consequence to that over the long-term, right?

17 The commercial view of doing business
18 with Manitoba Hydro will change. There will be
19 consequences, particularly if, you know, the perception
20 is that the decision was made without very, very good
21 reasons, which goes to the burden issue. If another
22 alternative is much better, then people would
23 understand that, all right? If another alternative is
24 only equally as good, well then, people may not
25 understand it, and -- and may not see the logic of it.

1 MR. BYRON WILLIAMS: Okay. This is
2 helping, and just a couple last questions on this.
3 Just to be clear, you're not suggesting that a -- a
4 regulator acting in good faith is somehow obliged to
5 uphold Manitoba Hydro's professional reputation?

6 MR. PELINO COLAIACOVO: No. But what I
7 was trying to get at is what -- what are the -- under
8 what grounds commercially would it be worth walking
9 away from this real commercial opportunity? And an
10 alternative, which is one dollar (\$1) better is not
11 going to be sufficient grounds, and it wouldn't be
12 perceived to be sufficient grounds by the market.

13 MR. BYRON WILLIAMS: So without getting
14 into the judgmental call of significance, a change in
15 major assumptions --

16 MR. PELINO COLAIACOVO: Yeah.

17 MR. BYRON WILLIAMS: -- would be
18 legitimate grounds.

19 MR. PELINO COLAIACOVO: That's right.

20 MR. BYRON WILLIAMS: Okay. Okay, Mr.
21 Chair, that was -- salmon and pink flags
22 notwithstanding, fairly painless, and I thank the
23 witness.

24 THE CHAIRPERSON: Thank you. Just to
25 confirm that there's no other additional business

1 before we adjourn for the night? There not being any
2 hands being raised, I would suggest that we rec -- we
3 adjourn for the day, and we'll see each other again --
4 I'm sorry, Mr. Williams...?

5 MR. BYRON WILLIAMS: I just wonder if
6 it might be prudent to have a little chat about time.
7 I believe Mr. Orle has no questions. My -- My Learned
8 Friend Ms. Saunders, I think, has five (5) to ten (10)
9 minutes of questions. My -- My Friend to my physical,
10 if not ideological left has more than a few questions.

11 So I -- there is some -- just in terms
12 of timing, I've -- I wrote up quite a few just in the
13 course of listening to the direct, and I -- do we have
14 a -- I believe Ms. Boyd has about an hour on the -- the
15 public record. I -- I think the panel may need some
16 guidance in terms of what you expect for CSI.

17 MR. BOB PETERS: The question of CSI
18 has been discussed to some extent, and I believe the
19 entire MPA report is on the public record, and there
20 would have been some CSI generated as a result of some
21 of the IRs, including Mr. Kinder's model runs on some
22 of the answers, I believe.

23 I can indicate that in what would only
24 be, at this point, tangential discussions with My
25 Friend Ms. Mur -- Ms. Boyd. We don't expect to have

1 very many questions at this point, if any, in CSI, and
2 we would need to hear from Mr. Monnin as to whether he
3 -- his witnesses will be making a CSI presentation.

4 So to answer your question, Mr.
5 Williams, the afternoon that we had booked three (3)
6 hours for CSI, we're probably closer to an hour, if
7 any. And it would be subject to what Mr. Monnin is --
8 is intending to do with his witnesses, which they may
9 be finalizing tonight for all we know.

10 MR. BYRON WILLIAMS: If I had the
11 permission of the panel I'd probably want somewhere
12 between thirty (30) and forty (40) more minutes
13 tomorrow morning, in that ballpark.

14 THE CHAIRPERSON: Okay. So thank you
15 for that discussion. So I -- with that, I think we're
16 adjourned for the evening and have a good evening,
17 everyone. We'll see each other again tomorrow morning
18 at nine o'clock. Thank you.

19

20 --- Upon adjourning at 5:06 p.m.

21

22 Certified correct

23

24 _____

25 Cheryl Lavigne, Ms.

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