

MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO

NEEDS FOR AND ALTERNATIVES TO
REVIEW OF MANITOBA HYDRO'S
PREFERRED DEVELOPMENT PLAN

Regis Gosselin - Chairperson

Marilyn Kapitany - Board Member

Larry Soldier - Board Member

Richard Bel - Board Member

Hugh Grant - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

March 14, 2014

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2446 --- Upon commencing at 9:03 a.m. 2 3 THE CHAIRPERSON: Good morning. I believe that we're ready to resume the proceedings. Ι wonder if there are any documents to acknowledge, Ms. 6 Boyd. 7 MS. MARLA BOYD: Thank you and good morning. We do have one (1) undertaking to file. It's in response to Undertaking number 31. We would propose that it be Manitoba Hydro Exhibit number 110. The 10 undertaking is for Manitoba Hydro to provide provision 11 12 of DSM plan evaluations from the perspective of the 13 Manitoba Hydro impact with the utility cost incentive 14 and loss revenue included. 15 16 --- EXHIBIT NO. MH-110: Response to Undertaking 31 17 18 MS. MARLA BOYD: And if you'd like to 19 take just a moment, I think if Mr. Wojczynski sort of walks you through it, it will be a little easier to understand. 21 22 MANITOBA HYDRO PANEL 4 CONTINUED: 23 24 ADAM BORISON, Previously Sworn 25 DAVE BOWEN, Previously Sworn

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9		
10	MR. ED WOJCZYNSKI: If you would like,	
11	I'll just give a very quick explanation. Manitoba	
12	Hydro had provided on Monday, I guess it was, the	
13	analysis of the levels of DSM on a TRC basis, 'TRC	
14	basis' meaning it's the cost to not to Manitoba	
15	Hydro, per se, but to Manitoba Hydro and the customers	
16	together. And rate impacts are ignored in that. And	
17	that's the societal test, in effect, like like a	
18	societal test for DSM. And and that's the primary	
19	one used to evaluate is DSM economic or not.	
20	The second test that is applied is,	
21	well, what happens to the rates when you at	
22	different levels of DSM? And the financial people are	
23	working on providing that. And we've given a schedule	
24	for that earlier.	
25	What we had indicated the day of the	

- 1 undertaking is that we could provide an evaluation of -
- 2 an NPV evaluation of what the impact would be to
- 3 Manitoba Hydro alone, including the impacts on -- on
- 4 rates and the reduction of domestic revenue from the
- 5 different levels of DSM, and it's not as good as the
- 6 financial analysis, but it gives you a preliminary
- 7 indication of what you will see in the financial
- 8 analysis.
- 9 So that's what this is. And what it
- 10 is, is if we could just look at the All Gas column, and
- 11 you'll see that it starts at zero, so we're using the
- 12 base DSM as -- as the starting point, as the reference
- 13 point here. Base DSM being the DSM from 2013 that
- 14 you've heard about before, and then you just go down
- 15 the column. So you can -- you only compare these
- 16 numbers down the column, not across the rows.
- 17 So assuming the All Gas Plan, we varied
- 18 the levels of the DSM, and you can see that on Manitoba
- 19 Hydro's net revenues, going from base DSM to Level 1
- 20 DSM is positive. Going to Level 2 is positive. Level
- 21 3 is -- is positive. One -- one moment. I -- I just
- 22 got mixed up. There's a reason we're explaining this.
- 23 Sorry, let me start that again.
- Going from base DSM to Level 1 DSM, you
- 25 see it increases from zero to four twenty-six (426).

- 1 That's positive. Going from Level 1 to Level 2 is
- 2 positive, and that's going four twenty-six (426) to
- 3 seven twenty-three (723). But then you see we drop
- 4 from seven twenty-three (723) to three seventy-five
- 5 (375). That's negative.
- And so that, from a Manitoba Hydro point
- 7 of view, there's a -- there's a -- a overall reduction
- 8 in revenues by going from two (2) to three (3), which
- 9 will imply there will be an increase in rates. The
- 10 other levels you would expect overall in the long term,
- 11 they would be -- the -- they would be favourable and
- 12 have a reduction in rates.
- So this con -- this is consistent with
- 14 our economic analysis from a -- a TRC point of view
- 15 that says, Levels 1 and 2 are good, and Level 3 is
- 16 uneconomic, or in this case, Level 3 causes rate
- 17 increases.
- 18 We also looked at Level 2 DSM with the
- 19 pipeline load, and Level 3 DSM with the pipeline load,
- 20 and you see in that case, you go from 15 million
- 21 positive for Level 2 DSM with the pipeline to minus
- 22 three forty-three (343) with the Level 3 DSM with the
- 23 pipeline load, so it's the same story.
- Going to level 3 DSM is unfavourable
- 25 from this metric, and would suggest that there would be

2450 rate increases in the long term with that plan.

- 2 If you look at Plan 5 or Plan 14 --
- let's just look at Plan 14. It's the same story. If 3
- you go from base DSM to Level 1, it -- it goes up to --
- to one seventy-six (176), then it goes up to three
- ninety-three (393), and then when you go to Level 3, it
- 7 drops.
- 8 And again, from Level 2 DSM with the
- pipeline to Level 3 with the pipeline, it gets more
- negative, so it's -- it's a consistent story regardless 10
- of which plan you have. Going -- increasing the DSM up 11
- 12 to Level 2 is positive, and then going above that is
- 13 negative. Thank you.

14

15 (BRIEF PAUSE)

- 17 THE CHAIRPERSON: Thank you, Mr.
- 18 Wojczynski. Over to you, M. Hacault.
- 19 MR. ANTOINE HACAULT: Bonjour, M.
- President. Good morning, members of the panel. First
- 21 an administrative matter. Mr. Byron Williams had
- 22 indicated yesterday that MIPUG and CAC had combined
- 23 together to send some pre-asks on Wednesday to Manitoba
- 24 Hydro, so we have provided to Board secretary the list
- of six (6) Pre-asks, and we would propose to have that 25

2451 list marked as Exhibit MIPUG-21. 2 3 --- EXHIBIT NO. MIPUG-21: List of six (6) Pre-asks from MIPUG and CAC to 4 5 Manitoba Hydro 6 7 MR. ANTOINE HACAULT: We believe that number 2 in that pre-ask has been substantially 9 answered. 10 MS. MARLA BOYD: I wonder if you have 11 hard copies of that? It just popped up in my email a 12 couple of minutes ago, so my panel hasn't looked at it. 13 14 (BRIEF PAUSE) 15 THE CHAIRPERSON: This is Exhibit 21 of 16 17 MIPUG? 18 MR. ANTOINE HACAULT: Yes. 19 20 (BRIEF PAUSE) 21 22 MR. ANTOINE HACAULT: I would note for 23 the record that, again, Manitoba Hyd -- Hydro has been 24 doing an outstanding job trying to respond to the 25 remaining IRs. There's some, and we'll try to identify

- 1 them in our second round, that are probably not as
- 2 important to be answered anymore. So we'll communicate
- 3 with Manitoba Hydro with respect to reducing the
- 4 workload and trying to knock off some of the ones that
- 5 we think may not be as much as a priority.
- 6 So the next matter administratively is I
- 7 had advised -- or canvassed counsel last night, given
- 8 that we have two (2) experts that need to leave this
- 9 afternoon, as to whether they would be prepared to
- 10 start this morning with their cross-examination, if
- 11 any, of those two (2) gentlemen. And there might be
- 12 some overlap with the Hydro panel on their questions.
- 13 But they indicated that that would be possible.
- So my suggestion, with the leave of the
- 15 -- the Board, is that I would stand down my cross-
- 16 examination to allow them to ask their questions to
- 17 make sure any questions of those gentlemen have been
- 18 dealt with before they need to leave. And I would also
- 19 do the same when I start my cross-examination. The
- 20 ones I think they may be involved in, I would ask, and
- 21 then I would continue my cross-examination, if that
- 22 makes sense?
- THE CHAIRPERSON: Yes, it would be.
- 24 MS. MARLA BOYD: Just before we move
- 25 one, Mr. Chairman, with respect to MIPUG Exhibit 21, we

- 1 do certainly appreciate the cooperation that MIPUG has
- 2 shown and we will appreciate any effort there is to
- 3 reduce the workload that's expected here. But in terms
- 4 of actually responding to each of the items in that
- 5 exhibit, I would suggest that Manitoba Hydro will be in
- 6 a position to respond to the request for information
- 7 there, in terms of putting our position on the record
- 8 as to whether or not these things can be accomplished,
- 9 after the break.
- 10 MR. ANTOINE HACAULT: That's
- 11 acceptable. Thank you very much.

- 13 CONTINUED CROSS-EXAMINATION BY MS. JESSICA SAUNDERS:
- 14 MS. JESSICA SAUNDERS: Good morning,
- 15 Mr. Chair. Jessica Saunders. So I have a few
- 16 questions for the panel related to the seventy-eight
- 17 (78) year study period. While I think my question is
- 18 going to be answered by Mr. Wojczynski, I noted earlier
- 19 that members of the panel have commented on questions
- 20 posed to other panel members. And so I thought it
- 21 appropriate to ask these questions now in case there
- 22 may be any comments from Drs. Borison and Murphy.
- 23 Jessica Saunders. I represent the
- 24 Manitoba Metis Federation. And so I'm just wondering,
- 25 what study period was used in Wuskwatim?

2454 MR. ED WOJCZYNSKI: My recollection it 1 was thirty-five (35) years. 3 MS. JESSICA SAUNDERS: Okay. Has Manitoba Hydro expanded the study period in considering the PDP beyond that which was used in -- it obviously has expanded the study period, and I'm just wondering 7 why? 8 MR. ED WOJCZYNSKI: In Wuskwatim, how -9 - we -- just like in -- in this NFAT -- in the 10 Wuskwatim NFAT, just like this NFAT, the Hydro projects there ha -- also had, of course, a sixty-seven (67) 11 12 year life, which was beyond the thirty-five (35) year 13 study period. In Wuskwatim NFAT, how we dealt with that was we calculated residual value. And that is the 14 15 value of the asset at the end of the study period, how 16 much is remaining of that asset. We calculated a 17 residual value using the salvage value technique. 18 And -- and what that is, it -- it 19 calculates -- at that point if you've got forty-four 20 (44) years of life left, you determine how much of the 21 asset effectively has been used or depreciated in a --22 in -- and with an even use of the project over each of 23 the years. So you allocate the project's use over each 24 of the years and effectively calculate a depreciation

and then say at the end of that, What's the NPV of --

- 1 of the remaining asset.
- 2 That only -- that does not really
- 3 calculate the benefit of the project beyond the thirty-
- 4 five (35) years. It just says how much of the asset
- 5 value is left. A -- and that's a poor estimate of the
- 6 residual value. A better estimate of the residual
- 7 value is to do an estimate of what is the market value
- 8 of that asset at the end of the study period.
- 9 So we decided, as a whole bunch of
- 10 lessons learned from Wuskwatim, to do a number of
- 11 things differently in our evaluation process. You've
- 12 already heard about some of them, and the -- the --
- 13 perhaps one of the biggest ones is we went and dealt
- 14 more thoroughly with -- with uncertainty analysis and
- 15 risks and scenarios, and did a whole bunch of work on
- 16 risks that were not done on Wuskwatim, including using
- 17 the probabilistic scenarios.
- 18 Another thing we did was to improve the
- 19 method of estimating that residual value, and that was
- 20 through using a second study period that was not a
- 21 full-scale, detailed study period; it was an estimation
- 22 of the competitive market value of that asset. So
- 23 that's why we did that.
- MS. JESSICA SAUNDERS: Thank you.
- 25 Those are all my questions.

- 1 MR. CHRISTIAN MONNIN: Merci, Messr.
- 2 President. Earlier this week, Mr. Miles asked me how
- 3 it was back over here, and I said it was fine. But
- 4 subject to the -- the change in time, the hour change,
- 5 a little bad. But I'm pleased to say that on a clear
- 6 day, I can see My Friend, Mr. Hombach, across the way
- 7 here.
- 8 MR. SVEN HOMBACH: And on that note, if
- 9 you'd like to move to the front, I see that there's
- 10 currently an empty chair.
- 11 MR. CHRISTIAN MONNIN: I -- I prefer to
- 12 -- to pontificate from this vantage point, thank you.

- 14 CONTINUED CROSS-EXAMINATION BY MR. CHRISTIAN MONNIN:
- MR. CHRISTIAN MONNIN: Dr. Borison, I
- 16 just have some questions for you with respect to
- 17 utilitarian, rather than regret, approach that's set
- 18 out in -- in your report. And we did provide a book of
- 19 documents, and if you could bring that up to page 7 and
- 20 8, Tab 1, please.
- THE CHAIRPERSON: M. Monnin, we should
- 22 probably assign an exhibit number to this before you
- 23 start.
- 24 MR. CHRISTIAN MONNIN: Yes, Mr. Chair.
- 25 I -- I believe this would be 7-2 from Hill Co. on the

2457 exhibit list. 2 --- EXHIBIT NO. HILL-7-2: Book of documents 3 CONTINUED BY MR. CHRISTIAN MONNIN: 6 MR. CHRISTIAN MONNIN: Dr. Borison, 7 some very simpleton questions from -- from me here. Ιs -- is utilitarian the same as expected value? DR. ADAM BORISON: Technically, it's 10 the same as expected utility, but very similar. 11 MR. CHRISTIAN MONNIN: Okay. 12 DR. ADAM BORISON: If you'd like me to 13 explain more about that -- utility theory basically -not electric utility theory, but utility theory --14 15 takes numbers and turns them into some measure -utiles, they're called -- some measure of their quality or their value. And then you take the expectation or 17 18 average of those. 19 In most economic financial applications, you typically don't do that piece very often. So you 21 would take the expectation over the actual financial 22 values. So I use the term 'expected utility', but most 23 often that is equivalent -- is very close to an 24 expected value kind of approach. 25 MR. CHRISTIAN MONNIN: And -- and with

- 1 respect to -- and in reading -- looking at page 7 and 8
- 2 of the exhibit in front of you, which, depending on
- 3 where you look on your report, it's either page 18 of
- 4 24 or page 15.
- 5 Having gone through that, do I
- 6 understand your -- your opinion in there is that La
- 7 Capra has adopted or uses the regret approach?
- DR. ADAM BORISON: Yes, but let me
- 9 clarify that. The term 'regret', obviously we all use
- 10 that term, so it's not always a technical term. In --
- 11 from my understanding, in this form of analysis, the
- 12 fundamental principle behind the regret approach is to
- 13 find some base alternative, kind of business as usual,
- 14 and compare your life to that.
- 15 And to the extent La Capra did that with
- 16 the All Gas alternative, it is the regret approach. In
- 17 other words, the La Capra approach, as I understand it,
- 18 puts zeros in every scenario with the All Gas
- 19 alternative, thereby saying, I'm going to compare
- 20 myself to how I would have felt if I had done the All
- 21 Gas in that scenario.
- 22 That is the essence of regret:
- 23 disappointment, relief. It's not, How much do I
- 24 actually have? But, How would I have done compared to
- 25 if I'd done something different? And that is a

- 1 descriptive approach. That particular approach, people
- 2 take that all the time. We all do that in -- we --
- 3 that's the way we often think of life, right? I should
- 4 have done that instead, or, I'm so glad I didn't do
- 5 that.
- 6 But in -- that's why it's called
- 7 descriptive. It describes what we do. But in
- 8 practice, when you try to recommend what to do, in
- 9 general, that's not viewed very favourably. Instead,
- 10 we should say, How better off am I, not, Oh, I really
- 11 would have been better if I had done something
- 12 different.
- 13 And the expected utility, or utilitarian
- 14 approach, does have a base, which, in most of our
- 15 graphics, is an All Gas case, but it is All Gas
- 16 ref/ref/ref. It is a single fixed point as a -- just
- 17 as an arbitrary, really, reference point, and we
- 18 compare our situation to that fixed point, and that is
- 19 the expected value, expected utility, or utilitarian
- 20 approach. How much better off or worse off am I
- 21 really, not, How much better off or worse off am I than
- 22 I would have been if I'd only been smart enough to do
- 23 something different?
- 24 And that's why call it that they -- the
- 25 approach they have taken. Whether they would like to

- 1 call it regret or not is, I believe, in the literature,
- 2 generally viewed as a regret approach. I hope that
- 3 makes sense.
- 4 MR. CHRISTIAN MONNIN: So it's regret
- 5 approach but not necessary regret approach?
- DR. ADAM BORISON: No, it is a regret
- 7 approach. The part they did not do, as far as I could
- 8 tell in that -- in the -- in the paper, is often when
- 9 you apply -- when you calculate, there's disappointment
- 10 or relief, which is -- with the -- all the zeros, and
- 11 then you compare everything and say, How much better do
- 12 I feel or not?
- Often, in the regret approach, you apply
- 14 some fancy terminology, mini/max, maxi/min. You apply
- 15 some approach to deciding how much regret or
- 16 disappointment or relief you want to have, so there is
- 17 that difference. They did not apply this mini/max or
- 18 maxi/min particular philosophy to those numbers.
- 19 But using the numbers that way, in my
- 20 opinion, is effectively taking a regret view, which,
- 21 again, is different than an expected utility view, and
- 22 the evidence of that is in the vertical lines you see
- 23 in their work for All Gas, as if that has no
- 24 possibility of risk, which I don't think makes sense.
- That's because you're now saying, All

2461 Gas, that is the -- the baseline, and I'm going to think about everything I do as how it compares to how I would have felt if I'd only done that. And that -again, descriptive. Very common that you might think that way, but not generally viewed as a good way of recommending decisions. 7 MR. CHRISTIAN MONNIN: Thank you, Dr. Borison. Then could you please go to the next page of this -- this tab? That would be page 8, and the third full paragraph, Dr. Borison, which starts with: 10 11 "In the utilitarian approach, each 12 outcome represents a difference 13 between a specific plan and a 14 specific scenario and fixed-based 15 value." 16 The next sentence: 17 "Manitoba Hydro considered and 18 rejected the alternative regret 19 approach, (except as a supplement), 20 where planned outcomes are compared 21 with a specific scenario on a 22 scenario-by-scenario basis." 23 I need to better understand that 24 What do you mean by that? comment. 25 DR. ADAM BORISON: What I meant by that

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- 1 is, as I think there's some evidence for that in some
- 2 of the articles that I think we've referenced, it is
- 3 certainly natural for stakeholders to ask the question,
- 4 How does this compare to what would have happened if
- 5 we'd done something different?
- 6 So my view, and I -- I have to ask
- 7 Manitoba Hydro, I think, if they -- if they say that
- 8 view, I think they do, is that it is -- there is no
- 9 reason that you might not want to do something like
- 10 that to display for people who are interested what the
- 11 implications might be. And, in fact, I think that's
- 12 what many of the experts in that field would say. This
- 13 is a useful thing to do. People have disappointment.
- 14 They have relief. It is a reasonable emotion to have.
- 15 It wouldn't be surprising if someone
- 16 were to ask that question, If we do the plan A are we
- 17 all going to be really upset? Is the PUB or someone
- 18 going to be really mad? That, Boy, you wish you would
- 19 have done something different.
- 20 And so I think my feel -- feeling was
- 21 that showing those as an output is very reasonable for
- 22 people that might have that interest. But again,
- 23 that's separate from saying, How would you actually
- 24 recommend we make that decision, which I view as a
- 25 distinct -- a separate activity. So that's what I mean

- 1 by a supplement.
- 2 MR. CHRISTIAN MONNIN: And do you have
- 3 any -- like, can you point to any particular area or
- 4 section of the filings where Hydro has used that as a
- 5 supplement?
- 6 MS. JOANNE FLYNN: We did supply the --
- 7 the regret table in the Appendix 9.3 for kind of this
- 8 very reason, that -- just to show it there and so that
- 9 people could have that chance to look at it from that
- 10 descriptive perspective, and it was also referenced in
- 11 the executive summary of the filing.
- 12 MR. CHRISTIAN MONNIN: And -- and thank
- 13 you, that -- that's very helpful, and I -- I think
- 14 we're on the same wavelength, which for me is -- is
- 15 good.
- 16 If you go to Tab 5 of our book of
- 17 documents, which ought to be page 13 -- no, that would
- 18 be page 14 you're on, I believe, at least from what I'm
- 19 reading. Let me go back.
- 20
- 21 (BRIEF PAUSE)
- 22
- 23 MR. CHRISTIAN MONNIN: Sorry, page 12.
- 24 I apologize for the quality, but Ms. Flynn, is that --
- 25 that's the table that you're referring to, Appendix

2464 9.3? 2 MS. JOANNE FLYNN: Yes, it is. 3 MR. CHRISTIAN MONNIN: Okay. And -and again, if you can go to page 11, that's Table 2 of the executive summary. 6 That's again where you're using what 7 I'll term as the regrets approach? 8 MR. ED WOJCZYNSKI: Yes. 9 MR. CHRISTIAN MONNIN: That's in Chapter 14. And -- and one (1) last time, page 13 of -10 11 - of the book of documents, please. Again, in the 12 executive summary it's Table 3. 13 Is this a -- a modified version of the 14 regrets approach? 15 MR. ED WOJCZYNSKI: Yes, but you can calculate this table whether you use the regrets 16 17 approach or the utility approach. 18 19 (BRIEF PAUSE) 20 21 MR. CHRISTIAN MONNIN: And again, can 22 you enlighten me, Dr. Borison, the purpose of why we --23 we use --24 MR. ED WOJCZYNSKI: All right. I can 25 back up. I said -- I said it was also -- it can be

2465 calculated with the utility approach. Actually, this was calculated with the utility approach. 3 MR. CHRISTIAN MONNIN: Okay. 5 (BRIEF PAUSE) 6 7 MR. CHRISTIAN MONNIN: And -- and the reason why we used the regrets approach on at least two (2) of the tables that we've gone through, again, is --10 is -- that was -- what was the purpose of that as opposed to a utilitarian approach right through the --11 12 the report? 13 MR. ED WOJCZYNSKI: The executive 14 summary was intended to be an introductory explanation 15 to the whole business case, and we had the overview, 16 which is like an abstract, and then we had the 17 executive summary. And the -- the purpose of having used the regret approach there is it's more -- and it -18 - it's easier for someone who is first trying to understand the -- what's happening with the different plans, and with the variation in the economics. 21 22 It's -- it's more easily intuitively 23 understandable when looking at that, but it's -- it's not as good for decision making, but the intent in the 24 25 -- in the executive summary was to give some

- 1 preliminary introductory understanding, and then once
- 2 people had that, then it would be easier for them to
- 3 deal with the more -- slightly more complicated
- 4 approach was the utilitarian, and that was a conscious
- 5 decision by me as the author of the executive summary.
- 6 MR. CHRISTIAN MONNIN: Thank you. Dr.
- 7 Borison, if you could turn to page 18 of the book of
- 8 documents? Now, this is a -- it's a -- an IR Response
- 9 from La Capra, LCA079. It's four (4) pages. And, Mr.
- 10 Chair, I appreciate this is quite likely the first time
- 11 that Dr. Borison has the opportunity to read it. And
- 12 I'm wondering if we could give him the oppor -- in
- 13 fairness, provide him with a few minutes to -- to
- 14 digest what's in this rather lengthy IR?
- 15 DR. ADAM BORISON: Which tab is it?
- 16 MR. CHRISTIAN MONNIN: It would be Tab
- 17 8, Dr. Borison, starting at page 18. It's a four (4)
- 18 page IR.
- 19
- 20 (BRIEF PAUSE)
- 21
- DR. ADAM BORISON: I think I understand
- 23 the basis -- basic idea, yes.
- 24 MR. CHRISTIAN MONNIN: And -- and
- 25 again, appreciating that you've just had the

- 1 opportunity to first read this, but also appreciating
- 2 that you know this stuff a lot better than -- than
- 3 myself.
- 4 Having read this, has this changed the
- 5 opinion that you have at all in -- in your report that
- 6 we referenced earlier?
- 7 DR. ADAM BORISON: In a word? Not at
- 8 all, no. In a single word, no. I can explain why if
- 9 you'd like.
- 10 MR. CHRISTIAN MONNIN: I -- please, do.
- 11 DR. ADAM BORISON: The fundamental
- 12 question that I believe is -- or maybe the -- perhaps
- 13 there's misunderstanding of what was done and what --
- 14 but I think there's a -- a very fundamental view of
- 15 what should be done.
- 16 All -- virtually all the theory about
- 17 how to do decision making on uncertainty says you
- 18 should compare things to a fixed base. That you should
- 19 -- you should look at your current wealth, let's say,
- 20 and say, If I did this, I'd be this much wealthier; if
- 21 I did that, I'd be that much wealthier.
- That is the fundamental theoretical
- 23 basis of utility theory, utilitarian, that you want to
- 24 look at actually how you -- what you've got -- you
- 25 know, I'm wearing certain clothes -- and -- and think

- 1 about what the uncertainty and risk in that might be,
- 2 and that's how you make a decision.
- 3 That's -- that is what Manitoba Hydro
- 4 did. It may have been called, at times, regret.
- 5 Regret may have a -- there may be an element of, in
- 6 some texts, about regret, but that is basically the
- 7 approach. What is the real impact this has on me, the
- 8 customers, stakeholders? That is what the utility
- 9 theory is all about.
- 10 The approach that is descriptive, that
- 11 might be helpful but is not really well regarded as a
- 12 guideline, is to -- as I said, to compare where you are
- 13 to what would have happened in that particular
- 14 scenario. And I use the term -- I -- I refer to that
- 15 as the regret approach. I think maybe there's --
- 16 perhaps -- again, regret approach has more elements to
- 17 it than that. But that is the fundamental difference,
- 18 is comparing -- having a bunch of zeros for any
- 19 alternative in all scenarios is effectively saying, I'm
- 20 going to compare things to what might have happened in
- 21 that scenario.
- 22 So the two (2) -- the fundamental
- 23 difference is there is a -- where there's a single zero
- 24 on our tables, most of them, there is a fixed base.
- 25 And even -- even gas has risk with respect to that

- 1 zero. There's another alternative that has zeros
- 2 everywhere for one (1) alternative across the board,
- 3 and that has no risk, which you can't regret that one,
- 4 because it's got all zeros.
- 5 And so that second one, whatever you
- 6 want to call it, I think is, frankly, unconventional
- 7 and misleading, comparatively speaking. So I think
- 8 there may be some confusion about terminology, which is
- 9 perfectly reasonable, given all the words have been
- 10 thrown around.
- But this -- no, this does not change my
- 12 view that the fundamental approach that was taken by
- 13 and large by Manitoba Hydro is more appropriate and
- 14 that the use of this regret idea, or a lot of zeros in
- 15 a column, is more a supplement to provide an insight to
- 16 stakeholders who -- who like to think in those terms.
- 17 So it has not changed my opinion.
- 18 MR. CHRISTIAN MONNIN: If we could go
- 19 to page 20 of the book of documents, please.
- 20 MR. TERRY MILES: Could we just have
- 21 one (1) minute? I just found the reference for Dr.
- 22 Borison in the LCA, their technical Appendix 9A, page
- 23 153. I just wanted to give Dr. Borison a chance just
- 24 to look at that, that's where the -- the quote was
- 25 taken from, if that's okay.

2470 MR. CHRISTIAN MONNIN: Absolutely, but I could -- the question I was going to ask doesn't refer to that quote, but thank you. 3 DR. ADAM BORISON: Yes. No, that's 4 what -- I recall that, yes. Thank you. 6 MR. TERRY MILES: I just wanted to give him the background of the code, because the code is 7 small, so -- and the context around it. 9 MR. CHRISTIAN MONNIN: Okay. you. Just a second, please. Back to page 20, starting 10 11 at line 22: 12 "Further, we note that Manitoba 13 Hydro's analysis and analysis 14 provided by LCA is an uncertainty 15 analysis. Neither analysis is a 16 regrets-approach decision making. 17 The proper comparative analysis of 18 alternative development plans under 19 uncertainty can be useful whether a 20 decision is to be made on an expected 21 value criterion, a regrets-based 22 criterion, or any other decision 23 criterion. 24 LCA's analysis provides information 25 that one could use for regrets-based

2471 decision criterion, but our report 1 2 does not offer any recommendation on such criterion." 3 Is it possible that there are two (2) different ways to do an uncertainty analysis? 6 DR. ADAM BORISON: There are many ways. 7 Let me see if this helps a little further. pointed out, I think there are -- there are two (2) -and I think as I've mentioned, there are two (2) pieces that could be different. One (1) is the numbers you 10 calculate, and the other is how you process those 11 12 numbers to come up with a recommendation. And I think what LCA seems to be 13 focussing on is the second one, which is, Once I've got 14 15 the numbers, do I take an expected value, do I find the 16 maximum, the minimum? And that is absolutely correct, that regret often takes a maximum/minimum kind of 17 18 approach. 19 But what I see that they are missing here is the calculation of the numbers in the first 21 place. That's where -- that's the focus. My view is 22 that, having a guilt that has zeros for any alternative 23 in all scenarios is just not appropriate. Whatever 24 criterion you apply to that -- I can't -- there's no 25 criterion I can apply to a bunch of zeros to come up

- 1 with anything that's risky. Can't do it.
- 2 So my view is that the fundamental
- 3 calculation of getting -- the fundamental approach to
- 4 coming up with the numbers themselves, independent of
- 5 what I do after that to process them, which is ver --
- 6 fairly relevant, is just not what I would recommend.
- 7 That's the distinction.
- 8 So here, again, to repeat, they're
- 9 focussing on how I process the numbers. They seem to
- 10 have missed the fact these two (2) approaches are very
- 11 different just in terms of the basic numbers that are
- 12 calculated.
- MR. CHRISTIAN MONNIN: And my takeaway
- 14 from that, Dr. Borison, is that is your opinion that
- 15 where they write:
- 16 "Neither analysis is a regrets
- 17 approach to decision -- decision
- 18 making."
- 19 Do I understand that your opinion is
- 20 that's incorrect?
- 21 DR. ADAM BORISON: Again, I would
- 22 hesitate. People have different backgrounds. It is
- 23 certainly possible that in some back -- in some worlds,
- 24 when you say 'regret approach,' you are really
- 25 referring to, as I said, this mini/max or maxi/min

- 1 criterion. So I would hesitate to say -- to be too
- 2 strong about that, but what I would say is that, in my
- 3 experience, the way you calculate the numbers is a
- 4 critical piece of the approach you take, and that one
- 5 (1) -- the approach that was taken here is more
- 6 associated with the utility theory and the expected
- 7 utility approach and the other is more associated with,
- 8 and to me, a fundamental part of the regret approach.
- 9 So I don't know if that answers your
- 10 question directly, but that's -- that's how I would
- 11 phrase it. I -- I -- yeah, that's essentially what I
- 12 would -- how I would calculate it.
- 13 MR. CHRISTIAN MONNIN: That -- that
- 14 assists us a lot. Thank you very much. Again, if I
- 15 understand it -- it's quite likely that I don't.
- 16 If I understand, it's -- one (1)
- 17 doctor's regret approach might not be another doctor's
- 18 regret approach?
- DR. ADAM BORISON: Well, of course I --
- 20 yeah. You would not be surprised if I think my view is
- 21 the -- is the right one or the better one. Again, I
- 22 would -- I'd have to review the literature more
- 23 closely, but I do think that many people -- I do
- 24 believe that the -- the -- a fundamental part of the
- 25 regret approach is the fact that you try to calculate

- 1 regret. And so when LCA recommends, Calculate regret,
- 2 take the expected regret, or some other metric, I view
- 3 that as pretty close to the regret approach and that
- 4 they're recommending something like that.
- 5 So I -- I think -- that's -- in my
- 6 opinion, their approach is strongly recommending --
- 7 well, yeah, a regret-like approach, if we can call it
- 8 that. But it is -- it is essentially a regret -- a
- 9 regret view, where regret is again how you would have
- 10 done compared to something else you could have done.
- 11 And that's the essence of regret.
- 12 MR. CHRISTIAN MONNIN: I tweaked the --
- 13 the last few words you said, that they are strongly
- 14 recommending. And I'm trying to square that with line
- 15 26 and 27 again on the page in front of you:
- "LCA's analysis provides information
- that one could use for a regrets-
- 18 based decision criterion, but our
- 19 report does not offer any
- 20 recommendation on such a criterion."
- DR. ADAM BORISON: Again, we're getting
- 22 -- it's -- it's quite technical, and -- and certainly
- 23 stop me if you think we're going too far down that
- 24 path. As I said, I think -- and I'd be happy to have
- 25 this conversation directly with them. I -- I do think

- 1 that the essence of -- there -- there are these two (2)
- 2 distinct parts of doing an analysis. One is coming up
- 3 with a number for every alternative in every scenario.
- 4 The other is saying, Now that I have that quilt of
- 5 numbers, how do I process it to come up with an answer?
- And they're basically saying, We didn't
- 7 -- on that processing part, we didn't recommend a
- 8 mini/max, maxi/min, some -- we didn't recommend some --
- 9 some approach to that. And they're saying, so we're
- 10 not recommending regret. I -- I understand they said
- 11 that.
- But what they did say is -- the numbers
- 13 you calculate are only used, in my experience, when
- 14 someone is thinking about regret. Taking the expected
- 15 value of that -- of that -- take -- taking an
- 16 expectation of those numbers is essentially an
- 17 expectation of regret.
- And so that's why I keep saying, even
- 19 though they do not like to call it that, they have
- 20 essentially been recommending the essence of a regret
- 21 approach. That's -- that's the -- and so I'm saying
- 22 the same thing many times, but that's -- that's my
- 23 view.
- 24 MR. CHRISTIAN MONNIN: So a rose by any
- 25 other name is still a rose, and regardless of what they

- 1 say, it's a regrets approach?
- DR. ADAM BORISON: I think it's
- 3 fundamentally that, but I also -- I also don't think
- 4 the wording -- the -- what they -- what one calls it I
- 5 don't think is the issue, right? It's -- it's, Is it
- 6 in fact sensical (phonetic) -- is -- that's a -- that's
- 7 a word -- sensible to have an alternative that has all
- 8 zeros in it?
- 9 What does that mean? What does it mean
- 10 to have any -- you could have put PDP. You could have
- 11 said, That's got all zeros and we're going to compare
- 12 regret to that. What is that? I mean, that -- to me,
- 13 whether -- whatever you call that doesn't make sense to
- 14 me.
- Any alternative you choose has risk,
- 16 right? Even the All Gas alternative, if gas prices go
- 17 way up, we're not going to be happy, our customers
- 18 won't be happy. And we'd like an approach that
- 19 reflects that.
- 20 Any approach that puts zeros misses
- 21 that. And I -- again, and I'm not that concerned what
- 22 you call it. I call it regret. But I think that
- 23 particular vision, in my mind, doesn't quite match what
- 24 should be done.
- MR. CHRISTIAN MONNIN: Okay. Thank

- 1 you.
- 2 MR. RICHARD BEL: Sorry. I was looking
- 3 at page 20. I'm getting confused on who's doing what.
- 4 So on page 20, lines 7 to 17, which is an extract from
- 5 something, it says -- it's talking about Manitoba
- 6 Hydro's approach. And the criticism La Capra's giving
- 7 is that the All Gas Plan is ruled -- ruled out, I
- 8 think, in that quote.
- 9 Am I correct? If you -- if you look at
- 10 this, page -- line 7 to 17, so who's using the -- the
- 11 all zeros? I think it's -- these guys are saying
- 12 Manitoba Hydro is. No?
- DR. ADAM BORISON: No, no. The
- 14 confusion may be that when you do the expected utility
- 15 approach or similar approach, you have to have a fixed
- 16 base --
- 17 MR. RICHARD BEL: Right.
- DR. ADAM BORISON: -- which in general,
- 19 although not always, is arbitrary because everything
- 20 can be moved by that. And in this work we chose the
- 21 base to be All Gas in the ref/ref/ref case, so there is
- 22 a zero in that matrix. There could have been a zero
- 23 somewhere else. We could have chosen something else as
- 24 the base, but there is a single zero in the -- in this,
- 25 which is a floor.

- 1 And again, you could think of this from
- 2 your perspective in making personal decisions. You
- 3 could make -- you could take your bank account and have
- 4 that as your base. You could take your bank account
- 5 and your house as having that as your base. You could
- 6 have zero as your base, and think about your
- 7 investments. And -- but the base isn't really the
- 8 issue. It's, How much does that change what I actually
- 9 own?
- 10 And, so here, the base is a single view
- 11 of the world, one (1) zero, All Gas ref/ref/ref, and
- 12 that could be moved around and it wouldn't make a
- 13 difference. In the approach that I believe LCA is
- 14 recommending, there is an entire column, which I think
- 15 typically was the All Gas one, that's all zeros, and
- 16 that is -- that is their recommendation, whatever we
- 17 want to -- I think, whatever we want to call it. Does
- 18 that help?
- MR. RICHARD BEL: I think so.
- DR. ADAM BORISON: Okay.
- MR. RICHARD BEL: Thanks. Okay.
- DR. HUGH GRANT: Can I pile in on this?
- 23 I find the regret versus utilitarian scenarios sort of
- 24 secondary to the sort of bigger issue around, how are
- 25 you going to get from expected values to, you keep

- 1 saying expected utility?
- DR. ADAM BORISON: Yeah, sure. Right.
- 3 DR. HUGH GRANT: Quite a different
- 4 thing, and so clearly, we need some sort of assumption
- 5 about peoples' risk preferences, or we need to think as
- 6 a utility, or as a utility Board about how to translate
- 7 what's in the best interest of the public in terms, Are
- 8 they risk averse or risk takers?
- 9 Now, I would assume that most Hydro
- 10 consumers are risk averse, that they don't want to
- 11 gamble on a hundred dollar (\$100) bill one (1) week and
- 12 three hundred dollars (\$300) in, you know, the next.
- 13 They'd rather have -- lock in at some sort of more --
- 14 at a different rate.
- So if that's, in fact, the case, is it
- 16 really sufficient in all of this analysis to just say
- 17 under the 10 percent -- percentile risk scenario, or
- 18 the 90 percent, you know, these are the best options?
- 19 DR. ADAM BORISON: Let me speak to
- 20 that, but I do think the -- and Joanne may want to
- 21 speak to that, as well. What -- the role that this
- 22 analysis played in the discussion we're having now is
- 23 around the economic evaluation. And additional work
- 24 was done to look at other issues in multiple accounts,
- 25 and financial evaluation, and understand those -- those

- 1 issues and exactly what you're saying. That customers
- 2 -- others may have different attitudes about risk, and
- 3 they don't want to have high rates. All those things
- 4 were touched upon elsewhere.
- 5 For this work, we were really trying to
- 6 understand largely what it makes -- what's -- you know,
- 7 what is the economic wealth being created? And as you
- 8 -- I'm sure you know, the theory there is more focussed
- 9 on expected value than expected utility, so even
- 10 showing S-curves, some people might say is
- 11 inappropriate because that's not how economics work.
- But so, I completely agree with you.
- 13 What I'd say is, I don't believe this work was the be-
- 14 all and end-all of the understanding of what this might
- 15 do to various stakeholders in various cases, but I'll
- 16 defer to the -- to the -- Ed and Joanne.
- 17 MR. ED WOJCZYNSKI: I'm not sure if
- 18 this is going to be helpful or not, but I'll try.
- 19 First of all, in terms of expected value, whether you
- 20 use the regrets approach or the utilitarian approach,
- 21 the expected value -- expected NPV doesn't change when
- 22 you look at the different between the plans, so you get
- 23 the same expected value.
- It's when you start looking at the risks
- 25 in the P10s and the P90s that you start getting some

- 1 differences, and so when you're assessing risk and
- 2 you're assessing upside you want to be able to do that
- 3 properly.
- But in the end, obviously the NP -- the
- 5 ref/ref/ref is the single scenario we place the most
- 6 importance on. It's our single best estimate of the
- 7 future. The expected value, what -- regardless of
- 8 which technique you use to calculate it, is a very
- 9 important one, because it takes into account the full
- 10 range of scenarios.
- 11 And then thirdly, from an economics
- 12 points of view, we look at the individual scenarios
- 13 that have risk to understand what's driving the risks
- 14 and the upsides, and you need to understand, obviously,
- 15 if export prices are high, these plans will do better,
- 16 if gas prices are low, these prices -- scenarios are
- 17 better. We all need to understand that, and I think we
- 18 have that.
- 19 So we take all of that information and
- 20 combine it with the other factors that we talked about
- 21 so many times, all those perspectives, and so you --
- 22 the utilitarian approach -- I'm not an expert on this
- 23 issue, but I -- but I'm -- by all the people who are
- 24 experts, I'm informed that the utilitarian approach
- 25 gives us the assessment of risk and uncertainty that is

- 1 more meaningful.
- 2 So I hope that helps.
- 3 DR. HUGH GRANT: Can I pose it this
- 4 way? Suppose an All Gas approach and some other plan
- with Conawapa had identical sort of expected values but
- 6 the distribution of one was widely different from the
- 7 other. So let's suppose for the sake of
- 8 argument that Conawapa -- you roll the dice, it could
- 9 work out tremendously or it could be a disaster, but it
- 10 had the same sort of overall expected value as an All
- 11 Gas approach.
- So would your advice in that situation
- 13 be to take the risk-averse approach, which would be the
- 14 All Gas, you know, to avoid those -- you know, the
- 15 outcome with the more extended S-curve, I suppose, is
- 16 my question?
- MR. ED WOJCZYNSKI: Yeah. We've
- 18 actually thought a lot about that, as you need to when
- 19 looking at the future having -- and as it always has
- 20 had. I've been doing planning for twenty-five (25)
- 21 years, and -- and I studied resource planning -- or
- 22 system planning in my -- in my master's, and there's
- 23 always been huge uncertainty. So you have to deal with
- 24 that and focus on it.
- 25 So if you end up having a situation

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- 1 where two (2) plans have the identical expected value
- 2 using the -- the weighted average cost of capital, so
- 3 what are the things we look at? First of all, it's not
- 4 that they give equal return. As we explained earlier
- 5 in this proceeding, if you have one (1) plan that has
- 6 much higher investment than the other, that in your
- 7 return on equity you're still going to get much more
- 8 return even though the weighted average NPV is the
- 9 same. So that's one (1) thing to keep in mind.
- 10 The second thing is we'd look at the --
- 11 the S-curve or the upside benefits, downside risks.
- 12 And in this case, Conawapa would have better upside
- 13 benefits and -- but the -- have a bigger risk than the
- 14 gas on the downside. I think that's your question.
- 15 In -- in that scenario, the first thing
- 16 we would look at is, if the downside risk happens,
- 17 could the Corporation survive, or is it -- is it
- 18 something that we're not going to be able to manage
- 19 that we can't mitigate somehow?
- 20 And so that is where we come into -- in
- 21 the Preferred Plan, we look and say -- and this is all
- 22 that discussion of learning yesterday -- if between now
- 23 and 2018 shale gas prices don't rise at all and stay --
- 24 and drop from where they are now, if they drop a dollar
- 25 and then stay at three fifty (3.50), and if none of our

- 1 export contracts we're negotiating work out, and if the
- 2 capital cost, well, let's just say go up or stay the
- 3 same -- excuse me -- we -- we in that -- we have an
- 4 opportunity to push it back or to not proceed with
- 5 Conawapa in that bad situation. So we -- there's a way
- 6 of managing that risk.
- But we wouldn't stop there. We'd say,
- 8 We have to look at all the other perspectives and look
- 9 at it from a provincial point of view. This isn't just
- 10 the economics to Manitoba Hydro. This is a choice of
- 11 the future energy supply in Manitoba for generations to
- 12 come.
- 13 And you have to look at the overall
- 14 perspective. This isn't just a private investor
- 15 deciding to what to do as their next investment. And
- 16 so we're looking at the economics in the long-term.
- 17 We're looking at the risks. We have to look at the
- 18 other perspectives.
- 19 We've talked about reliability energy
- 20 security. We obviously have to look at the rates, as
- 21 well. And -- and our analyses do say in the long term
- 22 they rates are lower, but in the short term they're
- 23 higher, so we know there's a balance in there.
- The transfers to the province are
- 25 significant. There's no question they're large. And

- 1 they -- those transfers do not help Manitoba Hydro.
- 2 But when you take the bigger society view in Manitoba,
- 3 the transfers are worth billion. And in the long run,
- 4 those are paid for out of the exports, not out of
- 5 domestic ratepayers.
- In the -- in the short run, the domestic
- 7 ratepayers will be paying something more. But in the
- 8 long run, they'd be better off. And those billions of
- 9 dollars -- or 3/4 billion to \$1 1/2 billion NPV, that
- 10 comes from exports. And then we look at the
- 11 environmental benefits, the social benefits, the ones
- 12 to the communities, the -- the training, all of those
- 13 things that is done in the fourth (sic) panel where we
- 14 do the social benefit cost.
- So when -- so the simple story is if
- 16 they have exactly the same expected value, as long as
- 17 we can manage the risk and we don't think it's an
- 18 unacceptable risk and we have all these other benefits,
- 19 you go with the thing that has all these other
- 20 benefits.
- DR. HUGH GRANT: Can I just take that
- 22 one (1) step further, or maybe down another tangent?
- 23 Just following up what you just said about transfers
- 24 and payments and water rights and stuff, would it be
- 25 fair to say that Manitoba Hydro had never done a pure

- 1 economic evaluation per se, in that you look at a
- 2 market valuation, which is Hydro's perspective, and you
- 3 look at the impact on the government perspective of the
- 4 economy.
- 5 But at -- at any stage is there an
- 6 evaluation done to say, These are the total resources
- 7 being used and these are the benefits being generated
- 8 regardless of who receives the benefits? And I say
- 9 that because within the La Capra report, I think it
- 10 said that Manitoba Hydro rightly argues that water
- 11 rights are a pure income transfer. They're not a
- 12 proper cost. There's no benefit being delivered for
- 13 the payment.
- 14 And so if you take that out of the
- 15 analysis as not a cost, then the present values of all
- 16 these projects goes up -- goes up immensely, right?
- 17 And so, you know, I -- I think I would have wanted to
- 18 start with that pure analysis to say, Are these project
- 19 themselves attractive in terms of net present value?
- 20 Now let's talk about the distribution of the benefits
- 21 from those, whether it's going to water rights to the
- 22 province, or to ratepayers or such?
- 23 MR. ED WOJCZYNSKI: Well, I -- I thank
- 24 you, panel member Grant, for that question and -- and
- 25 the -- and the Chair and -- and the rest of the panel.

- 1 I'm going to give you a very simple answer to that.
- 2 And that's at panel 4 (sic), we have that analysis.
- 3 And that's the social benefit cost analysis that is
- 4 being -- has been provided in the submission, will be
- 5 presented in panel 4 (sic).
- And if I understood Dr. Grant's question
- 7 properly, I think that does provide that. And it
- 8 accounts for the transfers that are a benefit in the
- 9 long run to the Manitobans. It recognizes that, for
- 10 example, one of the adjustments is that a significant
- 11 amount of the employment from these projects are from -
- 12 for Northern Aboriginal people, and -- and others in
- 13 Manitoba, but -- but specifically -- and there's a high
- 14 unemployment rate.
- 15 So whereas in the market valuation for
- 16 Manitoba Hydro, I don't know what the hourly rate is,
- 17 but I quess it doesn't matter, whatever the hourly rate
- 18 we've assumed, the -- one of the largest costs is
- 19 labour. So we call that total labour cost a cost to
- 20 Manitoba Hydro, which it is. But if you're taking
- 21 people who are unemployed or underemployed, and then
- 22 you're giving them a much higher salary, that amount is
- 23 actually a benefit to Manitoba and to Manitobans. And
- 24 so that is adjusted in this -- this analysis.
- So that's one (1) example. So I think

- 1 the analysis you're referring to is that one. And it's
- 2 in Chapter 13 of the submission, and will be discussed
- 3 in the fourth (sic) panel.
- DR. HUGH GRANT: Okay. I won't
- 5 belabour it now then, but my suggestion is that there's
- 6 never a proper economic evaluation of the project's
- 7 specific -- these are the specific costs and these are
- 8 the specific benefits. But I'll pursue it at that
- 9 time, I guess.
- 10 MR. ED WOJCZYNSKI: Yeah. Maybe just
- 11 one (1) more comment that may help with that, but we
- 12 can pursue it more then. When you say, "the specific
- 13 project," I think you might be talking about, say --
- 14 are you talking about the plan or are you talking about
- 15 the individual project, like let's say Keeyask or
- 16 Conawapa?
- DR. HUGH GRANT: Just calculating the
- 18 net present value of the different plans. I guess my --
- MR. ED WOJCZYNSKI: Oh.
- 20 DR. HUGH GRANT: -- only point is that
- 21 La Capra says something that's actually, I think,
- 22 supportive of Hydro in the sense that they agree that
- 23 the water transfer rights and the capital tax are not a
- 24 true cost.
- MR. ED WOJCZYNSKI: M-hm.

- 1 DR. HUGH GRANT: They're a distribution
- 2 in the sense of the benefits if you -- these projects--
- MR. ED WOJCZYNSKI: Yes.
- DR. HUGH GRANT: -- are undertaken.
- 5 And so they shouldn't really be trea -- in a pure
- 6 economic evaluation that takes the actual resources
- 7 being used and the benefits being generated, you should
- 8 take those out. And then suddenly, because they're
- 9 quite substantial, suddenly the net present value of
- 10 all these projects rise significantly.
- 11 And I realize that the mark -- that's
- 12 not necessarily from Hydro's approach. They still have
- 13 to pay them, but yeah. But, yeah. But we'll -- we can
- 14 discuss that in --
- 15 MR. ED WOJCZYNSKI: Yeah. And that is
- 16 done in the social benefit one. And I might just add
- 17 something. There is a debate, a valid debate, on the
- 18 debt guarantee fee transfer, whether or not that is a
- 19 cost or whether it's a transfer, if we can
- 20 differentiate that way.
- 21 And in the social benefit cost analysis,
- 22 Dr. Shaffer did not include the debt guarantee fee
- 23 because of that. It's -- it's in between somewhere.
- 24 So to be conservative, he did not include that. And I
- 25 think that's consistent with what La Capra was

- 1 suggesting, and -- and we don't argue with that.
- In our presentation here this week, we -
- 3 -that's why we deliberately took the -- the water
- 4 rental and capital taxes, the first adjustment, and
- 5 then we put in the debt quarantee fee to -- to
- 6 differentiate between them, but I -- I think we'll have
- 7 a -- a fruitful discussion in the fourth week.
- 8 DR. ADAM BORISON: If I -- if I could
- 9 add just one (1) brief comment. The issue of risk
- 10 aversion and utility, and again, at the risk of too
- 11 technical, what we have done actually, as if you seen,
- 12 I think, is there was an effort to not only calculate
- 13 the expected value and talk about those differences,
- 14 which are very stable, as we've said, but also to
- 15 attempt to represent the -- the range and the
- 16 uncertainty.
- 17 And, in fact, I believe -- I could find
- 18 the IR exactly -- there were presentations on the
- 19 efficient frontier. What is the risk return tradeoff
- 20 between the expected value and -- and the downside
- 21 risk, and if you did -- if you did -- did feel risk
- 22 averse, which would you chose, and there was a
- 23 discussion about Plan 10, Plan 5, versus Plan 14, and
- 24 relative values and risks.
- So we certainly are aware that it's not

- 1 just the expected value, but you're right, we didn't go
- 2 as far to assess a -- a risk preference function and
- 3 apply that.
- 4 THE CHAIRPERSON: Just an observation
- 5 that while -- while corporately, Manitoba Hydro has
- 6 addressed the downside risk, you know, the -- the plan
- 7 did not work out as expected, and -- and you've
- 8 invested significant dollars and -- and we're into a
- 9 negative present -- net present value scenario.
- 10 The reality is, the base reference case
- 11 from a ratepayer perspective is three point nine-five
- 12 (3.95) per year for the next twenty-one (21) years.
- 13 That's the base case. If it goes south, we're into a
- 14 zone where it's much more than three point nine-five
- 15 (3.95) per year.
- 16 So part -- I think part of what we need
- 17 to think about is What's the risk to the ratepayer?
- 18 Manitoba Hydro may be able to -- be able to cope with
- 19 it, but that suggests to me that the ratepayer has got
- 20 to be the one bearing the load.
- MR. ED WOJCZYNSKI: I agree 100 percent
- 22 with you. The -- the thing I would add to that, when I
- 23 talked about mitigating the risk by, for instance,
- 24 deferring Conawapa, that would also reduce the impact
- 25 on -- on the ratepayer as well. So I wasn't just

2492 thinking of Manitoba Hydro's risk being mitigated, I was also thinking about the ratepayer risk being mitigated. 3 THE CHAIRPERSON: M. Monnin, s'il vous 4 5 plait? 6 MR. CHRISTIAN MONNIN: Merci, Messr. President. 7 8 9 CONTINUED BY MR. CHRISTIAN MONNIN: 10 MR. CHRISTIAN MONNIN: I'd like to use 11 a line from My Friend Mr. Williams, I just have a few 12 more short questions. Regretfully, these -- these next 13 pages are not in our book of documents. They can be found in Manitoba Hydro Exhibit 85, and if I've done 14 15 this correctly this morning, I'm looking at page 177 of 192 should be where I would like to drive everyone's 17 attention. 18 19 (BRIEF PAUSE) 20 21 MR. ED WOJCZYNSKI: Pardon me, which 22 page was that again, please? 23 MR. CHRISTIAN MONNIN: It should be one 24 seventy-seven (177) of the -- of -- of Manitoba Hydro-

85. If you're looking at the Navigant report, if

2493 you're looking at the top right-hand side, it should be page 9 of 24, and if you're looking at the bottom right-hand, it's page 6. We've got a page for everyone. 5 And if you could scroll down to the bottom of that page, please? And -- and where I'd like 7 to draw your attention is the -- the last sentence, which reads as follows, "The discount rate reflects" -sorry, the penultimate sentence: 10 "The discount rate reflects the 11 return at financial markets, both 12 debt and equity, required for the 13 type of investment in question. In 14 their book, 'Introduction of -- to 15 Corporate Finance', Booth & Cleary 16 simply state that..." 17 Now going to the next page: 18 "...discount rate is the estimate of 19 the required rate of return on the 20 project. This is distinct from the use of discount rates in other 21 22 contexts to capture issues such as 23 stakeholder time preference." 24 In -- in this particular -- in that 25 statement, whose requirement is -- is being -- is being

- 1 met? Do you know?
- Who -- who were you referring to?
- MR. IAN PAGE: In that sentence, we're
- 4 referring to Manitoba -- the Manitoba Hydro
- 5 perspective, which is what we used when we were doing
- 6 the -- the simple economics. In practice, it's a
- 7 little cloudier than that because of the way Manitoba
- 8 Hydro operates. It's almost more of a co-op type of a
- 9 model.
- 10 So it -- while we're looking at it from
- 11 Manitoba Hydro's perspective, we're not bind to the --
- 12 the ratepayer's perspective, but we try to take -- to
- 13 take -- to more specifically look at the ratepayer's
- 14 percep -- perspective, but we try to take -- to take --
- 15 to more specifically look at the ratepayers' perce --
- 16 perspective when we're doing a financial analysis.
- 17 MR. CHRISTIAN MONNIN: Sorry, I have a
- 18 voice of God moment here. Who is -- who is speaking?
- 19 Oh, hello. Thank you. Thank you.
- 20 MR. ED WOJCZYNSKI: That was Mr. Page.
- 21 MR. CHRISTIAN MONNIN: Thank you, Mr.
- 22 Page. Thank you. That -- that's -- that helps. And
- 23 if you go to page 179, which would be page 11 of 24,
- 24 and the second paragraph in:
- 25 "This treatment of discount rate

	2495
1	uncertainty in the economic
2	evaluation is distinct from the
3	broader issue of discount rate
4	sensitivity analysis. Outside the
5	economic evaluation, it is certainly
6	possible to use different discount
7	rates to see how stakeholders with
8	different time preferences would
9	judge the alternatives."
10	This is in your report, Dr. Borison, so
11	I'll put the question to you. I'm not sure if you'll
12	provide the answer. Is it in your opinion, is this
13	something that Hydro has done as part of its business
14	case?
15	Have they fleshed out the potentially
16	varying perspectives for time value of money from
17	different stakeholders?
18	MR. IAN PAGE: Perhaps I can answer
19	that. Ian Page again. The as I mentioned, the
20	Manitoba Hydro perspective was the view that was taken
21	during in the financial evaluation. When we looked
22	at the the different stakeholders' perspectives,
23	that's that was the focus of the the other two
24	(2) major parts of the analysis.
25	So there's the the financial, which

- 1 is where we use that -- a pure time preference rate,
- 2 and then the multiple account analysis uses a broader
- 3 societal view of the -- an appropriate cost of capital.
- 4 MR. CHRISTIAN MONNIN: Thank you. One
- 5 (1) more question, and I mean that. Page 185 of this
- 6 particular document, which if I'm correct ought to be
- 7 page 17 of 24. And again, scrolling down to the bottom
- 8 of the page and the last sentence, which reads:
- 9 "In non-financial applications, these
- 10 outputs are generally more useful
- 11 than standard summary risk measures,
- 12 such as 10-90 ranges and standard
- 13 deviations."
- In a 30,000 foot view, what is the --
- 15 the ten (10) -- what are these 10-90 ranges?
- 16 DR. ADAM BORISON: Sorry. The 10-90
- 17 range is typically -- it's called the, I think,
- 18 interdecile range. The 10-90 is the 10th percentile of
- 19 an uncertainty distribution, and the ninetieth is the
- 20 90th percentile.
- 21 So the 10-90 range is essentially what's
- 22 the width of this uncertainty distribution? And the
- 23 bigger -- the bigger that width, the more, in a sense,
- 24 risky people think it might be. The standard deviation
- 25 is really just another way of representing that width,

- 1 effectively.
- 2 MR. CHRISTIAN MONNIN: Okay. And do
- 3 you know, were these -- were these such standards some
- 4 of your risk measures calculated for the various
- 5 development plans presented in the business case?
- 6 DR. ADAM BORISON: I'll give you my --
- 7 my understanding. I think at several times in our --
- 8 in our discussions, these were, I think, calculated and
- 9 discussed. But our conclusion frankly, and I think
- 10 it's represented here, was they might not be the best -
- 11 best measures to use in a risk-return context. But
- 12 that's -- I'll -- I'll defer to the others.

13

14 (BRIEF PAUSE)

- 16 MR. ED WOJCZYNSKI: We, Manitoba Hydro,
- 17 looked at a wide range of metrics we could have
- 18 presented. And there was so much information that
- 19 could be presented, we focussed on what we thought was
- 20 just the most meaningful interpretation and the most --
- 21 pardon me -- the most meaningful metrics.
- 22 So if you go back, and as was -- we just
- 23 saw a few minutes ago in our summary tables, we
- 24 provided the ref -- the reference numbers, the refer --
- 25 reference scenario, we've provided the expected value,

- 1 and then we provided the P10 and P90 values.
- 2 We didn't focus on the difference
- 3 between P10 and P90. We actually presented the P10 and
- 4 the P90 values, and -- and one of the reasons is that
- 5 that, in our view, gives a better indication of risk
- 6 because if you just look at the amount of different
- 7 between P10 and 90, that isn't as useful as looking at
- 8 the individual components.
- 9 Now, why do I say that? That's because
- 10 when you -- you look at the -- the range, you can have
- 11 situations where a lot of that range is you've got an
- 12 expected value, and then you've got an expected value
- 13 and then you've got a large amount of upside.
- 14 So if you're going from an expected
- 15 value up to a high amount of upside, you can call that
- 16 risk, because it's uncertainty. But actually, that's
- 17 an upside risk, or a benefit and you have some
- 18 opportunity. And in our view, it's better to look at
- 19 the individual components, the downside risk, which is
- 20 the P10, and then the upside risk, which is -- pardon
- 21 me, the upside benefit, which is the P90, rather than
- 22 just taking the range, which doesn't tell you, is this
- 23 range due to a lot of variation in benefit or a lot of
- 24 variation in risk.
- 25 So we felt presenting the individual

- 1 Plos and P90s was more meaningful.
- DR. HUGH GRANT: I think the -- the
- 3 concern here though is looking at the P10s and the
- 4 P90s. If we were a responsible PUB, what -- what
- 5 weights would we assign to the upside and the downside
- 6 risk? And I think the general consensus would be there
- 7 was a tendency towards risk aversion. And so we'd
- 8 probably give more attention to that P10.
- 9 I'm wondering if I could just get a
- 10 question in to Dr. Murphy. I know we may be missing
- 11 him, but I've been -- something I've been trying to get
- 12 my head around in terms of risk aversion, I suppose.
- 13 In some ways you could look at a large hydro project as
- 14 -- I'm thinking in a world where the greatest
- 15 uncertainty is around future energy prices. And so a
- 16 utility could undertake a large hydro project, which in
- 17 some ways quarantees them some certainty about their
- 18 own electricity costs into the future.
- 19 So let's say for the sake of argument
- 20 you could quarantee yourself a 3.95 percent, you know,
- 21 increase in rates. Now, I don't want to put you on the
- 22 spot, but is that a gamble -- would you rather play the
- 23 energy markets, or would you -- would you like to lock
- 24 in at 3.95 percent in -- in nominal dollar terms into
- 25 the future?

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2500 Like, do you understan -- I'm not asking 1 you if you play the futures market in -- in energy, but is that the risk-averse approach, I mean, given the 3 uncertainty around energy prices? 5 DR. DEAN MURPHY: This is actually very closely related to what Dr. Borison was discussion with 7 the utilitarian versus the regret approach. And it -and it's a question of what is your reference point, risk with respect to what? In the regret approach, and 10 -- and I'm not talking about the approach that was used by LCA here, because I'm not familiar with that. 11 12 in the regret approach you do take your reference point 13 as some particular -- some particular plan and how that plan would have fared under this particular scenario. 14 15 So your reference changes from one scenario to another. 16 In the utilitarian approach your 17 reference point doesn't change. You always use the 18 same reference point. And so to your question, is a 19 hydro project less risky, once you get beyond the capital cost uncertainty, which presents some risk, but 21 if we can put that aside for the moment, if you know 22 what a project is going to cost, then over time you 23 know what your energy costs will be. 24 And there's a -- a reasonable argument 25 to be made that this is -- once you're in that world,

- 1 you've committed to that, you've paid that cost, you
- 2 know what your energy prices will be over time. And
- 3 that is a lower risk strategy than, say, We're going to
- 4 go the All Gas route, put in a lot of gas plants, and
- 5 then we don't know what our cost will be over time,
- 6 because we don't yet know whether gas prices will be
- 7 high or low.
- 8 So I think there's a reasonable argument
- 9 to be made that locking in your energy prices through a
- 10 strategy that is not dependent on future outcomes of
- 11 fuel prices is lower risk in a sense. You do always
- 12 have to remember risk with respect to what. And -- and
- 13 I -- I think it's reasonable to -- to take a perspect -
- 14 to take a perspective like that, because in -- in the
- 15 greater social perspective energy is just one (1)
- 16 piece, and a relatively small piece, of all the things
- 17 that we do as a society.
- 18 It's -- and -- and so to say that with
- 19 respect to all the things we do as a society, if I can
- 20 fix that piece by an initial large capital investment
- 21 that is followed by certainty, then that does lead to a
- 22 lower risk in a sense.

- 24 CONTINUED BY MR. CHRISTIAN MONNIN:
- MR. CHRISTIAN MONNIN: Merci, Messr.

- 1 President.
- Dr. Borison, thank you very much for
- 3 your time and for your patience with my questions this
- 4 morning. That's it. Thank you. Thanks to everyone
- 5 else, as well.
- THE CHAIRPERSON: Back to you, M.
- 7 Hacault.
- 8 MR. ANTOINE HACAULT: Strategy was
- 9 good, because counsel opposite only had a couple
- 10 questions, but the session lasted about an hour and a
- 11 quarter instead of about half an hour. In any event,
- 12 thank you.
- 13 MR. WILLIAM GANGE: Excuse me, Mr.
- 14 Hacault, it's Bill Gange back here. Mr. Chair, one of
- 15 the questions -- or one of the strategies was for --
- 16 for all counsel that might have questions of Dr.
- 17 Borison or Dr. Murphy. There is one little -- or one -
- 18 one part that arises out of the -- the production of
- 19 the Brattle Group Report on CO2 emission displacement
- 20 that was -- that was circulated on Wednesday after our
- 21 cross-examination that Dr. Murphy has -- pardon me,
- 22 that Dr. Miller has a couple of questions arising out
- 23 of that.
- 24 So if I can just jump in before Mr.
- 25 Hacault, that would be appreciated.

2503 THE CHAIRPERSON: Please do. 1 2 CROSS-EXAMINATION CONTINUED BY DR. PETER MILLER: 3 4 DR. PETER MILLER: I'll try to be brief. It was -- Dr. Murphy, maybe you could switch places with... 7 MR. TERRY MILES: I'll just let Dr. Murphy come to the front here so they can make eye 9 contact. 10 DR. PETER MILLER: Yeah. 11 12 (BRIEF PAUSE) 13 14 DR. PETER MILLER: Hello again. Your 15 report was presented in a PowerPoint format. Is there 16 an underlying report for that? 17 DR. DEAN MURPHY: The PowerPoint deck 18 that you have is the only report. 19 DR. PETER MILLER: That's the only report, okay, thank you. Your modelling is based on 21 economic dispatch and generation replacement under various societal conditions. And you argue that there 22 23 -- roughly thirty (30) years before the point eight-24 five (.85) ratio, or tonnes of CO2 get reduced, I'm going back to that footnote about how hydro

- 1 displacement might have no value perhaps at an earlier
- 2 stage if you had cap and trade in place.
- I think the province's thinking was that
- 4 with cap and trade, you have a certain limit on
- 5 emissions in a region; and if hydro is not being
- 6 exported, they will have to meet that cap by some other
- 7 means. And therefore hydro display -- hydro will not
- 8 displace greenhouse gas emissions.
- 9 Could you comment on that prospect?
- DR. DEAN MURPHY: I'm sorry, are you
- 11 referring to a particular footnote in the report?
- DR. PETER MILLER: It was your comment
- 13 -- well, it's the overall approach of the measures that
- 14 you consider, which all cash out into a CO2 price.
- DR. DEAN MURPHY: Yes.
- DR. PETER MILLER: Okay, I'm -- it's
- 17 your general approach. Okay. And -- and the question
- 18 is -- and -- and you're trying to answer the question
- 19 of whether hydro exports would displace CO2 emissions
- 20 in the States.
- DR. DEAN MURPHY: Yes
- DR. PETER MILLER: And so I'm going to
- 23 one (1) of your assumptions about -- that it all
- 24 translates into an economic price of CO2. And
- 25 considering another prospect, namely cap and trade,

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- 1 would that change the picture if a regional cap for CO2
- 2 emissions was established so that if they couldn't use
- 3 hydro to reach that cap, they'd have to find some other
- 4 means?
- 5 I'm suggesting that may be the thinking
- 6 behind the other report that we talked about.
- 7 DR. DEAN MURPHY: I did not look at
- 8 that question in particular in this study. But I am
- 9 familiar with the argument that under -- under
- 10 appropriate circumstances, if there is a cap and trade
- 11 system in place that is a firm cap and trade, i.e.,
- 12 it's not -- it -- it's not allowable to exceed the cap
- 13 under some circumstances, that qualitatively, the
- 14 argument is as follows, that if you've got a firm cap
- 15 and trade, then nothing that you do will change the
- 16 total CO2 emissions, the argument being that, If I
- 17 don't reduce emissions by this means, then I'll have to
- 18 reduce emissions by some other means, and I will always
- 19 find myself at that cap.
- 20 And, therefore, according to this
- 21 argument, there's no value to -- the -- there's no
- 22 value in terms of emissions reductions attributable to
- 23 any particular mechanism for reducing emissions. There
- 24 might be different costs associated with different
- 25 ones.

- 1 And I suppose that that approach has
- 2 some theoretical merit, but it does depend on some very
- 3 strong assumptions, for one, that the -- the cap is a -
- 4 is a strict cap and -- and will be met and not
- 5 exceeded, or in -- won't -- not exceed in either
- 6 direction.
- 7 I -- I think most of the -- it --
- 8 it depends a little bit about whether you're talking
- 9 about a cap on electric sector CO2 emissions or an
- 10 economy-wide cap, because those can push emissions from
- 11 one to the other.
- 12 I -- I suppose an argument could be made
- 13 that under a strict US cap and trade system, if that
- 14 system was sufficiently well designed to prevent all
- 15 leakage across international borders, that you'd use
- 16 this conceptual argument to say that, Well, any
- 17 reduction that Manitoba -- Manitoba Hydro's exports
- 18 into the US would cause in US CO2 emissions would just
- 19 be offset by an increase somewhere else so that the US
- 20 were to stay at the same overall cap.
- 21 And -- and under that scenario, the only
- 22 way to actually reduce emissions is to reduce the cap.
- 23 I -- I'm not sure if that addresses your question.
- DR. PETER MILLER: Okay. Yes, that's
- 25 very good. And could you comment on the likelihood of

- 1 that regime occurring?
- DR. DEAN MURPHY: By 'that regime', you
- 3 mean a -- a cap and trade system that would have those
- 4 properties?
- DR. PETER MILLER: That you just
- 6 described, yes.
- 7 DR. DEAN MURPHY: That -- well, we -- a
- 8 -- a few years back in the US, I and others felt that
- 9 it was likely that we would get a cap and trade system,
- 10 an economy-wide cap and trade system that -- that might
- 11 have some of those properties, but that didn't pass.
- 12 And so, at some level, I suspect you're
- 13 asking me to do a political prognostication as to what
- 14 the form of future climate policy in the US may be. My
- 15 own personal view is that the sentiment has swung away
- 16 somewhat from cap and trade and perhaps more toward
- 17 putting a price on carbon through a tax or a fee.
- 18 As an economist, I think that's a good
- 19 thing, because I think it would be more effective and
- 20 more efficient, and -- and would lead to either greater
- 21 -- greater emissions reductions or greater economic
- 22 efficiency of a given level of emissions reductions,
- 23 so.
- But in the end, I can't say what kind of
- 25 climate policy will be passed in the US. That -- that

- 1 remains an uncertainty.
- DR. PETER MILLER: Thank you for that.
- 3 One (1) other question. You are, no doubt, familiar
- 4 with Nicholas Stern, a British economist?
- DR. DEAN MURPHY: Yes, the Stern
- 6 Report.
- 7 DR. PETER MILLER: Yes. And just this
- 8 brief quote:
- 9 "Climate change is a result of the
- 10 greatest market failure the world has
- 11 seen. The evidence on the
- 12 seriousness of the risks from
- inaction or delayed action is now
- 14 overwhelming. The problem of climate
- 15 change involves a fundamental failure
- of markets. Those who damage others
- by emitting greenhouse gases
- 18 generally do not pay."
- 19 You're familiar with that?
- 20 DR. DEAN MURPHY: I am familiar with
- 21 that, yes.
- DR. PETER MILLER: When you talk about
- 23 the economic dispatch of -- of generation or capital
- 24 investments in new generation, that economics that
- 25 plays in the -- in the marketplace does not include

- 1 these externalities?
- DR. DEAN MURPHY: Unless you've got a -
- 3 and the appropriate carbon price, which is the way of
- 4 internalizing those externalities. In the -- in the
- 5 situation we are in now, where there is no carbon
- 6 price, it's true, there are externalities. There are
- 7 harm to others that are done by the burning of fossil
- 8 fuels that is not paid by the parties that are burning
- 9 those fossil fuels.
- 10 DR. PETER MILLER: And have you done
- 11 any research, or your firm, on what would be an
- 12 appropriate carbon price or -- or other way of
- 13 internalizing that cost?
- 14 DR. DEAN MURPHY: I have not directly
- 15 try -- myself tried to put a social value on carbon. I
- 16 am aware of a number of studies that -- that attempt to
- 17 do that, and they come up with widely varying numbers.
- 18 The -- the US administration recently --
- 19 as an example of one of those studies, the US
- 20 administration recently updated its social cost of
- 21 carbon, which the federal government uses in its own
- 22 planning -- the US federal government uses in its own
- 23 planning to determine the -- the costs of various
- 24 alternatives. So they impute a cost to carbon
- 25 emissions.

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2510 And they calculated this cost of carbon 1 under several different sets of assumptions. And I don't recall the precise results, but I do recall that 3 the -- it was either a median or an average of some of the scenarios they looked at was approximately forty 6 (40) -- forty-three (43) or perhaps it was forty-seven dollars (\$47) per tonne of carbon as the social cost of 7 carbon. That -- the answer that you get to an 9 10 analysis like that depends on a number of things. what do you -- which costs do you count because there 11 12 are many, and it's difficult to ensure that you've 13 counted them all. 14 Another is -- that's very important is 15 the discount rate that you apply, because much of the 16 cost of carbon emissions will come relatively far in the future, and your choice of discount rate can have a 17 18 big effect on -- on the current value of emitting a 19 tonne of carbon. I've seen values well over a hundred dollars (\$100). I've seen other calculations that put it in single-digit dollars, at least in the near term. 21

DR. DEAN MURPHY: Thanks for that.

MR. BILL HAMLIN: This is Bill Hamlin.

24 I could just supplement that for the multiple accounts

25 analysis, it was based on a -- on an assumption of

- 1 forty dollars (\$40) a tonne CO2 in 2014, rising to
- 2 eighty dollars (\$80) a tonne by 2048. And -- and those
- 3 -- those estimates were based on -- on both the
- 4 Environment Canada and the US federal government's
- 5 social cost of carbon.
- 6 DR. DEAN MURPHY: And if I might add
- 7 just one (1) more point. Your question earlier about
- 8 the -- the externalities and whether the cost of carbon
- 9 is included in -- in our dispatch, as I say I've seen a
- 10 number of studies of the social cost of carbon.
- 11 They've come up with a wide range of results. I have
- 12 not seen one that has come up with a zero. But that's
- 13 the price that we are currently putting on carbon in
- 14 the -- in the market.
- DR. PETER MILLER: Thank you for that.
- 16 Dr. Borison, this may be redundant, but would you agree
- 17 that these larger externality costs should be included
- 18 in the expected utility approach?
- 19 DR. ADAM BORISON: Yeah, I may have a
- 20 personal opinion. I'm not sure that I would -- could
- 21 make a -- could state that in some -- on some
- 22 principle. Well, I guess what I'd say on principle is
- 23 that the stakeholders involved, whether they be the --
- 24 the Board here or others, need to determine what the
- 25 factors are they want to consider.

1 And if the social cost of carbon was one

- 2 (1) of those factors, then, yes, that should be
- 3 included. But I would say probably -- I would -- I
- 4 would hesitate to basically tell you or anyone
- 5 precisely which factors should be included.
- DR. PETER MILLER: Oh, so you're --
- 7 you're not talking about utiles in general but only
- 8 those that -- the subset that are selected by whoever?
- 9 DR. ADAM BORISON: I guess if I could
- 10 speak on economic principles, just like Dr. Murphy, it
- 11 is -- it is clearly true that an economist would say
- 12 that any impact that is created for -- for the world
- 13 that is not paid for through market mechanisms is
- 14 appropriate. It's appropriate -- appropriate to
- 15 include that in one's analysis, and I would extend that
- 16 to all such effects that the idea of internalizing
- 17 externalities is a fundamental principle underlying
- 18 much of economics.
- 19 So to that extent, I -- I would say yes.
- 20 But again, the specifics of which ones should be
- 21 included and what prices should be associated with
- 22 those is beyond my particular area here.
- 23 MR. KURT SIMONSEN: Mr. Chair, Kurt
- 24 Simonsen here. I just remind all parties that it's
- 25 10:30, and we do have to accommodate Mr. Hacault as

2513 well and the others with respect to their cross of this So if I could ask Peter Miller as to how much time he has left. 3 DR. PETER MILLER: I'm done, thanks. 5 MR. KURT SIMONSEN: Thank you. THE CHAIRPERSON: Unfortunately for M. 6 Hacault, it is time for a break. So I suggest we take ten (10) minutes and then Mr. Hacault will resume his -9 - his questioning. Thank you. 10 11 --- Upon recessing at 10:31 a.m. 12 --- Upon resuming at 10:45 a.m. 13 14 THE CHAIRPERSON: I believe we're ready 15 to resume the proceedings. Any documents to 16 acknowledge before we start? 17 MS. MARLA BOYD: I have no documents, 18 but I do have one (1) matter to attend to. Mr. Bowen 19 has a matter to clarify with respect to page 1,454 of the transcript. If I could just turn the mic over to 21 him, he can just deal with one (1) small issue. THE CHAIRPERSON: 22 Mr. Bowen...? 23 MR. DAVE BOWEN: Sure. I'd like to 24 clarify the record. So line 6 and 7 from page 1,454 25 indicated that -- I -- I indicated that, to the best of

- 1 my knowledge, there's no sunk costs for the equipment,
- 2 construction equipment, to our conversation back on
- 3 Monday.
- 4 There is some costs included in the --
- 5 in the analysis. That sunk cost amount is -- is \$10
- 6 million.
- 7 THE CHAIRPERSON: Thank you for that.
- 8 M. Hacault, s'il vous plait?
- 9 MR. ANTOINE HACAULT: Thank you.
- 10 Merci, Messr. President.
- 11
- 12 CONTINUED CROSS-EXAMINATION BY MR. ANTOINE HACAULT:
- MR. ANTOINE HACAULT: The -- the first
- 14 area, and I hope it's going to be fairly quick as a
- 15 result of a new exhibit that was filed by Manitoba
- 16 Hydro, is the issue of including common costs in the
- 17 economic analysis.
- 18 So, Dr. Borison, are you -- are we all
- 19 in agreement that common costs should be excluded for
- 20 the purpose of the analysis?
- DR. ADAM BORISON: Yes, but may I
- 22 clarify slightly, or expand slightly? Sorry. I'll say
- 23 yes. That's fine. I'll say yes.
- 24 MR. ANTOINE HACAULT: And I'm trying to
- 25 see whether I can deal with this in a fairly expedited

- 1 matter (sic). If we turn to our book of documents, and
- 2 in particular pages 5 -- starting at page 5, this is an
- 3 extract from Appendix 9.3 of Manitoba Hydro's
- 4 documents, correct?
- 5 MR. TERRY MILES: That's correct, yes.
- 6 MR. ANTOINE HACAULT: And if we look at
- 7 the top column, this is an extract of a table that
- 8 deals with the All Gas Plan and shows out the numbers
- 9 that get used in -- in that analysis, correct?
- 10 MR. TERRY MILES: That's correct, yes.
- 11 MR. ANTOINE HACAULT: And we have done
- 12 specific costs. If we go down the top -- or to the top
- 13 titles, there's -- oh, no. Top. You were okay,
- 14 document management person. Capital taxes.
- Those capital taxes are specific to the
- 16 units that would be put in place for gas, correct?
- 17 MR. TERRY MILES: That's correct, yes.
- 18 MR. ANTOINE HACAULT: So that's an
- 19 example of choosing a particular cost and seeing what
- 20 it's going to be for that particular option, and not
- 21 including the common costs of the entire system,
- 22 correct?
- 23 MR. TERRY MILES: That's correct.
- 24 MR. ANTOINE HACAULT: Another example
- 25 of that is the next column on the top. We've got fixed

2516 O&M, and again that fixed O&M, as -- as I understand it, is very specific to the gas pathway, correct? MR. TERRY MILES: That's correct, yes. 3 MR. ANTOINE HACAULT: The one (1) thing that -- unrelated to the gas would have been if we go further to the right, there's a water rental column, 7 correct? MR. TERRY MILES: That's correct, yes. 9 MR. ANTOINE HACAULT: Would I be correct that that's one (1) of the items that was taken 10 out in the new quilt that was provided as Exhibit 104-11 2? 12 13 MR. TERRY MILES: That's correct. 14 There's several items. I could --15 MR. ANTOINE HACAULT: Okay. 16 MR. TERRY MILES: -- just qualify 17 those. 18 MR. ANTOINE HACAULT: Yeah. If you can 19 just list the common costs that you excluded in the new analysis that forms part of Exhibit 104, then we'll go to Exhibit 104-2. 21 22 MR. TERRY MILES: Okay. 23 24 (BRIEF PAUSE) 25

- 1 MR. TERRY MILES: Okay, sorry about
- 2 that. Just -- so just to clarify. The costs that were
- 3 there not -- aren't necessarily an exclusion of the
- 4 costs. But when we did the comparative for the -- the
- 5 uncertainty analysis, the costs related to export
- 6 revenues as -- as represented in the All Gas -- the
- 7 base case, or the reference case, import costs as
- 8 represented in the All Gas case are purchases in the
- 9 All Gas case, thermal burn costs associated with the
- 10 All Gas case, as well as water rental costs associated
- 11 with the All Gas case were essentially subtracted or
- 12 removed from all of the plans. And in doing so, then
- 13 those costs that are common amongst those -- amongst
- 14 the plans are, in essence, accounted for.
- So -- so by -- by doing that, in
- 16 essence, that removes the water rental cost, if you
- 17 will, from the analysis of the All Gas Plan that aren't
- 18 associated with the All Gas Plan or the incremental
- 19 additions of the -- of the All Gas Plan.
- 20 MR. ANTOINE HACAULT: Okay. On this
- 21 particular slide, they were all ref/ref/ref. That's at
- 22 the right-hand side of the table.
- 23 MR. TERRY MILES: That's correct.
- 24 MR. ANTOINE HACAULT: And we see energy
- 25 price, discount rate, and capital costs. So did you

- 1 conduct that same exercise -- when you're saying you
- 2 removed them, did you remove them at the different
- 3 levels also?
- 4 MR. TERRY MILES: No, we did not, only
- 5 for the ref/ref/ref case, because as you go to the
- 6 different levels, there may be operational changes that
- 7 happen for the All Gas Plan that don't happen for other
- 8 plans just by the nature of the resources that are in
- 9 that plan.
- 10 So if you change costs in the All Gas
- 11 Plan, you may change how you operate the hydro system.
- 12 You may change the water rentals that are there. You
- 13 may change the burn costs associated with how you
- 14 operate other resources. So those incremental costs
- 15 weren't necessarily changed.
- But from the ref/ref case, those
- 17 ones associated just with the base case of comparison,
- 18 in essence, were subtracted out before we did the NPV.
- 19 So previously what had happened, as we would take all
- 20 of these costs, we would NPV all of these costs and
- 21 revenues for all plans and then take the differences.
- So what we have done now is that we've
- 23 subtracted those costs before we do the NPVs. And --
- 24 and, in essence, I think some of the concerns with
- 25 having those common costs in the NPVs are now removed.

2519 MR. ANTOINE HACAULT: Okay. 1 Thank you. If the document management person could go to Exhibit 104-2, Manitoba Hydro Exhibit 104-2. And in 3 particular, and I'm not too sure how we're going to do this on the screen, what was provided in this document at page 4 of 7... 7 Can you do a screen split, document management person? Page 4 and 6. We've got two (2) quilts. Well, if people have the paper copy, maybe we can start until it shows up on the screen. Page 4 of 10 7, if we go to the upper left-hand corner, so that's 11 12 low, low, and high capital costs, that area, and rough costs and low costs, we see it's -- it's all red on 13 14 page 4 of 7. 15 We start at minus 4 billion something 16 for the high capital costs, 3 billion approximately for the rough costs -- capital costs, and a little bit over 17 18 2 billion for the low capital costs. 19 I'll just maybe wait. I think Mr. Chairman hasn't found that yet. 21 22 (BRIEF PAUSE) 23 24 MR. ANTOINE HACAULT: So we're at page 25 4 of 7.

2520 1 (BRIEF PAUSE) 2 3 MR. ANTOINE HACAULT: And we were looking at the top right-hand corner. We see the -the red, 4 billion, 3 billion, and 2 billion going down in the top left-hand corner. 7 And then if we keep the other schedule -- or page 6 of 7, it's the same quilt, except the revision on common factors, correct? 10 MR. TERRY MILES: That's correct. 11 MR. ANTOINE HACAULT: So comparing these two (2) quilts shows us the methodol -- the 13 change as a result of the method in taking out the 14 common costs, correct? 15 MR. TERRY MILES: That's correct, yes. MR. ANTOINE HACAULT: So if we look at 16 the -- the top corner that I had mentioned on page 6, 17 18 we see that the All Gas Plan, which was 4 billion to 19 the bad, so we had a line that went really extremely, if we're doing an -- an S-curve, to the left. 21 Now that S-curve changes significantly, 22 I would say, by about \$3 billion, correct? 23 MR. TERRY MILES: That's correct. 24 MR. ANTOINE HACAULT: And if we look at the low energy prices, low discount rate, and ref, and

- 1 compare those two (2), we're comparing 3 billion to the
- 2 negative down to 68 million.
- 3 So nearly a change of \$3 billion by the
- 4 change of methodology, correct?
- 5 MR. TERRY MILES: That's correct, yes.
- 6 MR. ANTOINE HACAULT: So that our S-
- 7 curve changes significantly and the downside in that
- 8 particular box changes also significantly, correct?
- 9 MR. TERRY MILES: That's correct, yes.
- 10 MR. ANTOINE HACAULT: And if we can
- 11 bring down and look, for example, at ref. So if we
- 12 could bring both documents up, but the reference energy
- 13 prices. And a higher discount rate, which is the
- 14 second column, and we go to the extreme right. So
- 15 reference energy price, high discount rate, we go to
- 16 the extreme right.
- In one (1) case, being before the
- 18 change, we're showing -- at the high capital costs
- 19 we're expecting 268 million on the Preferred
- 20 Development Plan, correct? Have we found that?
- 21 Reference energy prices, high discount rate, high
- 22 capital costs. It shows up in white.
- MR. TERRY MILES: Yes.
- 24 MR. ANTOINE HACAULT: And then if we do
- 25 the same line with the new methodology, the Preferred

- 1 Investment Plan moves from a positive of 268 million to
- 2 a negative of 1 billion.
- 3 Do you see that?
- 4 MR. TERRY MILES: Yes, I see that.
- 5 MR. ANTOINE HACAULT: So not only with
- 6 respect to the Gas Plan does the S-curve change and the
- 7 extremes change; those curves also change, or the
- 8 Preferred Plan, when we're changing the discount rate,
- 9 correct?
- 10 MS. JOANNE FLYNN: They will change for
- 11 all the plans, but you might -- on a parallel path
- 12 there if you go back to your low energy prices, low
- 13 discount rate, high capital cost, where we saw in the
- 14 top right corner for -- left corner for All Gas the 4
- 15 billion -- minus 4 billion, minus 3 billion, minus 2
- 16 billion, would be reduced to ten sixty-two (1062) minus
- 17 sixty-eight (68) and plus seven thirty-four (734).
- In the same analysis you also see with
- 19 respect to the Preferred Plan numbers of firstly minus
- 20 twenty (20) -- on the extreme right in the far column,
- 21 the minus twenty-eight forty-one (2841) become plus one
- 22 forty (140). You see minus fourteen ten (1410) become
- 23 plus one billion, five seventy-one (1,571,000,000).
- 24 You see minus two ninety-two (292) become plus twenty-
- 25 six eighty-nine (2689).

- 1 So when you look at the S-curves
- 2 compared to one another, you actually see greater
- 3 upside potential out of the Hydro Plan than you did in
- 4 the original analysis. You see lower downside risk for
- 5 all the plans as we -- as we have stated in -- in the
- 6 document, except the Preferred Plan, but the expected
- 7 values still remain the same. So it's really about the
- 8 distribution of the -- the risk in the plans.
- 9 MR. ANTOINE HACAULT: And that's a very
- 10 good point, and if we look at page 6 of 6 and compare
- 11 it to page -- oh, sorry, 6 of 7 -- keep the same pages,
- 12 document manager -- the worst outlook for the Preferred
- 13 Development Plan was actually on page 4 of 7 in the top
- 14 right-hand corner, which was low energy prices, low
- 15 discount rates, and then varying levels of capital
- 16 cost.
- 17 That was the worst that that quilt was
- 18 showing us, correct? That -- that particular
- 19 combination, because we went down to 2.8 billion was
- 20 the maximum negative values? And it's in that top
- 21 corner that we see that happening on page 4 of 7.
- 22 Are you following me so far?
- MS. JOANNE FLYNN: Yes.
- 24 MR. ANTOINE HACAULT: But if we go to
- 25 page 6 of 7, when we change the methodology, the quilt

2524 is telling us something else. It's actually in a different box where we're having this general aggregation of negative results. 3 It's still in the low energy prices, but 4 the box has switched from low discount rates to high discount rates. So if we do the high discount rates, the quilt is telling us with the revised methodology 7 that that's the riskier area, correct? 9 MS. JOANNE FLYNN: That is -- that is 10 the -- the combination of low energy prices, high discount rates, and high capital costs is yielding the 11 12 lowest net present value for the Preferred Plan, yes. 13 MR. ANTOINE HACAULT: And you agree 14 with me that the change in methodology leads to a quilt 15 that tells us a different story as to what's the 16 highest risk area, correct? 17 18 (BRIEF PAUSE) 19 20 MS. JOANNE FLYNN: Yes, it does. MR. ED WOJCZYNSKI: Could I just -- I'm 21 22 -- I'm -- just make a comment, and -- and I think this 23 is a good expiration (sic) and -- and an important one. 24 I think the inclusion from the last little sentence was

that the Preferred Plan -- using the changed

- 1 methodology, the Preferred Plan risk increases as we
- 2 just talked about.
- 3 If you look at the All Gas Plan --
- 4 pardon me, if you look at the Keeyask/Gas/750 Plan, the
- 5 opposite happens, whereas on page 4, your -- your most
- 6 extreme risk was under low energy prices, low discount
- 7 rate, high capital cost. It was minus two eight five
- 8 five (2,855), nearly \$3 billion.
- 9 And when you go to the new methodology
- 10 on page 6, it becomes positive one twenty-seven (127),
- 11 but you -- your highest risk under Keeyask/Gas is now
- 12 one thousand (1,000) -- minus one thousand eighty-nine
- 13 (1,089), which is almost \$2 billion less. So the
- 14 Keeyask/Gas/750 Plan becomes much less risky from that
- 15 point of view, although there is an increase in the
- 16 Preferred Plan.
- 17 MR. ANTOINE HACAULT: Thank you. And I
- 18 -- and I'm a pretty visual guy, so I look at those S-
- 19 curves and see how all this numbering kind of relates
- 20 to how we -- where we switch and how the S-curve kind
- 21 of switches.
- So if we look on page 5 of 7, and 7 of
- 23 7...
- 24
- 25 (BRIEF PAUSE)

- 1 MR. ANTOINE HACAULT: I think she's
- 2 getting there. Okay. Just stop there, document
- 3 manager. A -- a little bit higher up. I want to see
- 4 the green line prominently on the screen for both
- 5 plans. So that -- the top S-curve was the old
- 6 methodology, or, say, the previous methodology, which
- 7 included common costs, correct?
- 8 MS. JOANNE FLYNN: It is the original
- 9 one, yes.
- 10 MR. ANTOINE HACAULT: Which included
- 11 some common costs, correct?
- 12 MS. JOANNE FLYNN: Included some of
- 13 them, yes.
- 14 MR. ANTOINE HACAULT: Okay. Now, the
- 15 bottom one is the revised calculations, excluding
- 16 common costs as described by Mr. Miles, correct?
- MS. JOANNE FLYNN: Yes, with the
- 18 recalculation.
- 19 MR. ANTOINE HACAULT: Okay. So we see
- 20 that gas moves a little bit to the right, and that's
- 21 the All Gas. That's the blue line. But what this
- 22 redefined methodology is telling me, and I want to know
- 23 whether you agree, is that at the top of this S-curve,
- 24 there's a significant benefit that's being illustrated
- 25 compared -- when we look at your revised calculation,

- 1 the green goes way far to the right as compared to the
- 2 old calculation. So there's more upside to the
- 3 Preferred Plan under your revised calculation.
- 4 Do you agree with that?
- 5 MS. JOANNE FLYNN: I agree with that.
- δ I think I heard you say that the All Gas moves to the
- 7 right, but in fact, it moves to the left.
- 8 MR. ANTOINE HACAULT: Okay. So the gas
- 9 doesn't move as much, so we don't see -- I -- I don't
- 10 know if -- if -- where Dr. Grant -- he knows how to
- 11 read these better than I do, but it -- you're right, it
- 12 -- it's not as far to the right, so we don't have as
- 13 much benefit and the S-curve isn't as pronounced,
- 14 correct?
- MS. JOANNE FLYNN: Correct.
- 16 MR. ANTOINE HACAULT: Now, if we look -
- 17 and if the document manager can bring the bottom of
- 18 the graph in both pages? Focussing firstly on the gas,
- 19 which is the blue line, we see that the former
- 20 calculation depicted a very extreme low side to the gas
- 21 plan when we included the common costs.
- It goes past the \$6 billion range,
- 23 correct?
- 24 MS. JOANNE FLYNN: I'm sorry. Could
- 25 you just repeat the last part?

- 1 MR. ANTOINE HACAULT: Okay. The
- 2 original calculations for the All Gas show an extreme
- 3 downside going past the \$6 billion mark, correct?
- 4 MS. JOANNE FLYNN: Yes.
- 5 MR. ANTOINE HACAULT: And with the
- 6 revised calculation which takes out these common costs,
- 7 it moves somewhere between the 4 billion and \$2 billion
- 8 mark, correct?
- 9 MS. JOANNE FLYNN: Yes.
- 10 MR. ANTOINE HACAULT: So that on the
- 11 downside, gas with the revised calculation now appears
- 12 to be less risky.
- MS. JOANNE FLYNN: Definitely less
- 14 risky than was -- was say -- was shown in the original.
- 15 MR. ANTOINE HACAULT: Yeah. Thank you.
- 16 The only other area which I'd like to explore with
- 17 respect to this calculation is whether the discount
- 18 rate really tells us much about the cost of interest on
- 19 the \$6 billion capital project of Keeyask, for example.
- 20 So at page 8 of our book of documents,
- 21 we'll see firstly that the top left-hand corner, if
- 22 people are making notes, is Keeyask19/C25, so that's
- 23 the Preferred Development Plan, correct?
- MS. JOANNE FLYNN: Yes, it is.
- MR. ANTOINE HACAULT: And in that

- 1 Preferred Development Plan, if we go across the top of
- 2 the document, we see the heading "Keeyask GS."
- 3 Do you see that?
- 4 MS. JOANNE FLYNN: Yes.
- 5 MR. ANTOINE HACAULT: And under that,
- 6 there are costs that start at 2014 and continue to
- 7 2021, correct?
- 8 MS. JOANNE FLYNN: Yes.
- 9 MR. ANTOINE HACAULT: There are no
- 10 costs after that, and am I right in understanding that
- 11 when you put the costs in that particular column,
- 12 they're the base capital costs of constructing the
- 13 facility?
- 14 MR. TERRY MILES: That's correct, yes.
- MR. ANTOINE HACAULT: The changing of
- 16 turbines and -- in thirty (30) or forty (40) years,
- 17 whenever those would need to be changed, are taken into
- 18 account in the column that's further to the right,
- 19 which is entitled, "Fixed O&M."
- Is that correct?
- 21 MR. TERRY MILES: That's correct.
- MR. ANTOINE HACAULT: So now, if we can
- 23 go to the bottom of that chart, we see that this
- 24 particular chart has a present PV at -- done at 5.05
- 25 percent.

2530 That's in the bottom left-hand corner, 1 correct? 3 MR. TERRY MILES: That's correct, yes. MR. ANTOINE HACAULT: And the -- that results in -- and you'll have to take my word that that's the proper column, in a two point eight-fiveseven (2.857) present value number for Keeyask construction costs, correct? 9 MR. TERRY MILES: That's correct. 10 MR. ANTOINE HACAULT: Now, the one (1) thing I want to see is, if we flip to the next slide, 11 12 we -- present value at three point zero-five (3.05) if 13 we go to the bottom of that chart. 14 So we're still in the Preferred Plan, 15 correct? MR. TERRY MILES: That's correct. Just 16 17 -- you meant -- three point three-five (3.35) I have on 18 the page here. Is that --MR. ANTOINE HACAULT: Yeah, three point 19

- three-five (3.35) --
- 21 MR. TERRY MILES: Okay.
- 22 MR. ANTOINE HACAULT: -- in the bottom
- 23 left-hand side. So we're still in the same plan, but
- 24 what we're doing is we're looking at what happens when
- we do -- we present value the investment at 3.35

- 1 percent, correct?
- 2 MR. TERRY MILES: Correct.
- 3 MR. ANTOINE HACAULT: And what that
- 4 does is it gives us a present value of \$2.939 billion
- 5 for the construction costs of Keeyask, correct?
- 6 MR. TERRY MILES: Correct.
- 7 MR. ANTOINE HACAULT: So there's about
- 8 a hundred million, not quite, of difference between the
- 9 two (2).
- 10 It's a bit lower, correct?
- MR. TERRY MILES: About 80 million,
- 12 yeah.
- 13 MR. ANTOINE HACAULT: Eighty million.
- MR. TERRY MILES: Yeah.
- MR. ANTOINE HACAULT: Okay. And, yeah,
- 16 I'm just used to rounding numbers here, because Mr.
- 17 Wojczynski says a hundred thousand is just dust.
- 18 MR. ED WOJCZYNSKI: A hundred million.
- 19 MR. ANTOINE HACAULT: Yeah, I'd say a
- 20 hundred thousand. I'm not even used to the millions
- 21 yet.
- So let's keep those two (2) in mind, and
- 23 then if we look at the next slide, which is continuing
- 24 the Preferred Development Plan, correct? It's on page
- 25 10 of our document book if you look on the top left-

- 1 hand side.
- 2 MR. TERRY MILES: That's correct, yeah.
- 3 MR. ANTOINE HACAULT: And if we go to
- 4 the bottom, what's done is we now have present value,
- 5 but at a percentage rate of 6.5, correct?
- 6 MR. TERRY MILES: That's correct, yes.
- 7 MR. ANTOINE HACAULT: And that leads to
- 8 a -- a present value for the construction costs of
- 9 Keeyask at \$2.81 billion, correct?
- 10 MR. TERRY MILES: That's correct, yes.
- 11 MR. ANTOINE HACAULT: And that's about
- 12 \$47 million difference from the ref. The ref case was
- 13 two point eight-five-seven (2.857), correct?
- 14 MR. TERRY MILES: That's correct, yes.
- MR. ANTOINE HACAULT: So I was pretty
- 16 naive when I -- doing some property valuations and
- 17 stuff like this. You think, Well, you're changing your
- 18 rates from -- you know, by a -- a certain percentage.
- 19 I thought there would have been a lot more difference.
- 20 Can you explain why we don't see much of
- 21 a difference, even though we change our percentage on
- 22 the PV calculation? Why is it so tight?
- You know, if I was paying 6.5 percent on
- 24 a debt for that time period, up to 2090, I would expect
- 25 to see a lot more interest being paid.

- 1 Does discount and interest necessarily
- 2 coincide, or do we have to be careful?
- 3 MR. IAN PAGE: I can answer that, Mr.
- 4 Hacault. I think it's important to understand the
- 5 difference between the financial and the economic
- 6 analysis. The economic analysis is looking at things
- 7 from a pure cash basis. Our discount rate is inherent
- 8 -- has inherently built within it our interest rates,
- 9 so it does -- so there is, in effect -- there is a one
- 10 (1) for one (1) correlation in that way.
- 11 Why -- when you are looking at the
- 12 present valuing, you're saying, What's -- a -- a cash
- 13 flow that's only a few years out, and you're saying,
- 14 Well that's -- because a dollar today is worth more
- 15 than a dollar tomorrow, there's not very many tomorrows
- 16 away, so it -- it doesn't change very much. If you
- 17 look at the difference on the -- on some of those other
- 18 columns, you'll see very large differences.
- 19 So when you're looking at a present
- 20 value, you're looking at the difference today. When
- 21 you're looking at it from the financial perspective,
- 22 really, what you're looking at is once you -- you add
- 23 the financing effects. What you're going to be looking
- 24 at is not from today's perspective, but from the point
- 25 of view in that year, or in the year subsequent to the

- 1 project being built, because there's no interest --
- 2 these -- if I look -- if you just scroll up a little
- 3 bit here, you'll see that there's cash flows for
- 4 Keeyask. They -- they start in 2014, whereas if you
- 5 were looking on the financials there -- there'd be no
- 6 finance expense on that until it went into service in
- 7 2019/'20.
- So the cash flows are -- are treated
- 9 sooner in the economic analysis, and -- and they're
- 10 viewed from today's perspective. In the financial
- 11 they're looked at -- they're looked at from the
- 12 perspective of the ratepayer, and the ratepayer doesn't
- 13 see those expenses until after the project is built
- 14 rather than before, and they'll -- and they will see
- 15 those -- those interest expenses going for a long time.
- 16 So on the financial perspective in -- in
- 17 the trailing years out, you'll see quite a big
- 18 difference in those years, but it is -- does -- does
- 19 reflect the same -- exact same cost of capital in both
- 20 cases.
- 21 MR. ANTOINE HACAULT: I think Dr.
- 22 Borison had something he wanted to explain to the panel
- 23 also, so if you could -- if you've got a different way
- 24 to try and explain that to the panel, go ahead, sir.
- DR. ADAM BORISON: Yes, I think -- I

- 1 think this might help. First, I should say that I did
- 2 -- Dr. Grant, I -- I did find a reference to the use of
- 3 -- of hyperbolic discounting. It is, in fact, true
- 4 that the UK treasury requires, I believe that's the
- 5 right term, the use of -- of treatment of discount rate
- 6 uncertainty for long-term investments, investments that
- 7 are more than thirty (30) years, and they refer to a
- 8 document to support that which, in fact, uses the term
- 9 'hyperbolic discounting'.
- 10 So in fact, there is, surprisingly
- 11 enough, some actual regulatory support for this very
- 12 idea. So I -- I just wanted to mention that, because I
- 13 think what we're talking about here is really discount
- 14 rates, discount rate uncertainty, what does that really
- 15 do? And the -- the point I was -- I wanted to make
- 16 specifically in this context is that what you're seeing
- 17 in Keeyask and in any particular column here is the
- 18 impact on, let's say, one (1) investment occurring over
- 19 some period of time.
- 20 But what the discount rate uncertainty
- 21 is attempting to do is to say, Over the long run, what
- 22 will be the effect of a -- a change in the view that
- 23 people have with the return they require on capital?
- 24 And so you apply that over the entire --
- 25 to all cash flows over the entire time frame, and what

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- 1 you're saying here is, What would it mean if -- to our
- 2 entire plan over many, many years, if we decided that,
- 3 in fact, the return we require on -- on some investment
- 4 is lower or higher?
- 5 And again, that's a -- this is -- this
- 6 is, in fact, as I understand it, what people recommend
- 7 doing for long-term investments to reflect these long-
- 8 term issues. So the effect you see, again, just to
- 9 repeat, the overall effect on the entire plan is not
- 10 simply the effect of the capital required to build a --
- 11 a dam, but essentially, all the cash flows for the
- 12 entire time frame, or the effect is much more
- 13 significant.
- 14 MR. ANTOINE HACAULT: First, there
- 15 aren't any investment or loan terms that we could buy
- 16 today that bring us to 2090, correct?
- 17 MR. IAN PAGE: Could you repeat that?
- MR. ANTOINE HACAULT: You -- you can't
- 19 go out in the market and say, I want to borrow \$6
- 20 billion and I want to fix the rate until 2090.
- You can't get that on the market,
- 22 correct?
- 23 MR. IAN PAGE: That's probably more
- 24 appropriate for next week's panel, but to the best of
- 25 my knowledge, no.

- 1 MR. ANTOINE HACAULT: And would you
- 2 agree then, if -- if I -- if I was looking at discount
- 3 rates in an economic analysis to say, Well, what's the
- 4 impact of interest if interest goes up to 6 or 7
- 5 percent on the weighted average of my cost, this
- 6 analysis really doesn't tell me much about my ongoing
- 7 interest costs for the project. It -- it takes a
- 8 different perspective of -- of the analysis. It's an
- 9 economic perspective.
- 10 MR. IAN PAGE: It -- it does. You
- 11 could -- if you really wanted to, you could get some --
- 12 try to get a -- a similar approach at the economics and
- 13 the financial, you could calculate future values rather
- 14 than present value, so you're looking at it from the
- 15 other end of the cashflow stream rather than the -- the
- 16 front end.
- 17 It's -- it's not all that helpful in
- 18 terms of a -- an investment decision today, because I
- 19 don't think any of us are going to want to wait seven
- 20 (7) to eight (8) years to assess whether we should do
- 21 something or not.
- 22 So -- but in terms of the interest rate
- 23 sensitivity, if you look at the present values of -- of
- 24 the entire cash flow streams, not just the -- of the
- 25 Conawapa or Keeyask columns, you will see quite a big

- 1 difference between them on -- around -- on the -- at
- 2 the different interest -- at the different discount
- 3 rates which do represent different forecast ranges of
- 4 interest rates.
- 5 DR. HUGH GRANT: Could I -- could I
- 6 interject on this, because I think I had the same sort
- 7 of sense when I looked at the very -- with Conawapa,
- 8 say, the Preferred Development Plan, I was surprised
- 9 how seemingly insensitive the net present value was to
- 10 pretty big variations in the discount rate, and
- 11 because, you know, you initially think that whenever
- 12 you have a project with a large capital outlay at the
- 13 beginning, then -- then a high discount rate is going
- 14 to make that -- well, the discount rate is going to be
- 15 very important to the outcome.
- 16 But is it -- is -- part of the issue is
- 17 that a lot of the expenditures from Conawapa are coming
- 18 fifteen (15) years out, and so they're being -- they
- 19 end up being discounted fairly heavily in any event.
- 20 So I quess I'm thinking it's a more discount rate
- 21 neutral than you might expect because the -- these big
- 22 capital outlays aren't happening in period zero.
- 23 They're happening in per -- you know, 2015, and -- and
- 24 out some distance in the future.
- MR. IAN PAGE: Yes. The cash flows

- 1 that are most sensitive to -- to discount rates are the
- 2 ones that happen quite a ways further out, and on those
- 3 -- if you see the production costs, like the export
- 4 revenues and the thermal costs, and stuff vary -- vary
- 5 a large amount on that, and essentially, if you're
- 6 using the higher discount rates, essentially the value
- 7 to those is -- is really approaching zero at the higher
- 8 discount rates. Even at the lower discount rates, they
- 9 can be -- they'll be pretty heavily discounted, I
- 10 think, or over 98 percent discounted by the tail end,
- 11 even at the -- at the reference discount rate.
- MR. ED WOJCZYNSKI: Part -- could we,
- 13 on that question, Dr. Grant, I -- I might be confused
- 14 as to what you were saying, so if I could just check
- 15 that we're understanding what you said?
- 16 DR. HUGH GRANT: Yeah. I quess when I
- 17 was just looking at these initial results, when I first
- 18 read them, I was surprised that the Preferred
- 19 Development Plan, the net present value wasn't a lot
- 20 more sensitive to the chosen discount rate you used,
- 21 and I was just trying to understand intuitively why
- 22 that would be the case, because, you know, in my
- 23 initial mind, it's like you make a huge expenditure in
- 24 some year zero, and the stream of benefits follows
- 25 afterwards.

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- But I think for my own mind, the reason
- 2 that it's less sensitive is that these capital
- 3 expenditures are actually not happening in this initial
- 4 year zero. They're being spread out over the first ten
- 5 (10), fifteen (15) years of the time horizon, and so
- 6 that some of the capital outlays on Conawapa are
- 7 actually coming in year fifteen (15), and they're
- 8 fairly highly discounted at that time.
- 9 So, you know, I was just sort of
- 10 satisfying myself in terms of the intuition of why you
- 11 wouldn't see more variation in net present value based
- 12 on the discount rate.
- MR. ED WOJCZYNSKI: Do we, perhaps -- I
- 14 think this is an important topic, so it's worth
- 15 spending a couple of minutes.
- 16 Exhibit 104-2 -- well, it's the -- it's
- 17 also in -- in the MIPUG piece, but I -- I don't happen
- 18 to have that number. MIPUG-1-4 -- Manitoba Hydro-104-
- 19 2. It's the -- it's the new quilt. Page 2, sorry.
- 20 Yeah. And if we go to reference energy prices, and
- 21 let's just use reference capital costs. So these are
- 22 the latest numbers we have, this quilt with the -- the
- 23 -- the quilt with the -- the latest capital cost.
- So if we go to ref/ref/ref, meaning
- 25 we're using the ref discount rate, we get a posi -- for

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- 1 the Preferred Plan, we get a positive seven nine eight
- 2 (798), and then if you go to the low discount rate, it
- 3 goes to plus four three two six (4,326), and if you go
- 4 to the high discount rate it flips over and becomes a
- 5 minus seven nine eight (798), which -- so there is
- 6 quite a large swing in the -- in the PV -- the NPV when
- 7 you change the discount rate.
- 8 So I'm not sure where you were
- 9 concluding that there isn't a significant change with
- 10 the discount rate.
- DR. HUGH GRANT: Yeah. I thought the
- 12 discount rate sensitivity would be much greater for the
- 13 Preferred Development Plan than it would be, say, for
- 14 an All Gas Plan, because the Preferred Development
- 15 Plan, in my mind, at least initially, had most of the
- 16 capital outlays, the cost occurring early in the
- 17 period.
- So I guess I was just expressing my
- 19 surprise that they -- in a comparative sense, the
- 20 discount rate didn't have more impact on the outcome,
- 21 and -- and more of a negative impact on the Preferred
- 22 Development Plan.
- Does that make sense?
- 24 MR. ED WOJCZYNSKI: Yeah. Well, it --
- 25 it -- I -- it's -- let's just say we aren't surprised

- 1 to see this, this range, and -- and we -- we think --
- 2 we see that as quite significant. If you go to the All
- 3 Gas, you'll see that -- that the range is not as big
- 4 and that it's not as sensitive to that -- that discount
- 5 rate. The range is a smaller range, and -- and that's
- 6 also what we would expect.
- 7 So now, I guess we're dealing with how
- 8 much. But definitely directionally, the -- the
- 9 Preferred Plan is more sensitive to discount rate or
- 10 interest rates than the All Gas Plan would be, and it -
- 11 and this is a much wider range, around five thousand
- 12 (5,000) -- pardon me, five bil -- \$5 billion for the
- 13 Preferred Plan, and about 1 1/2 billion for the All Gas
- 14 Plan, so it's like three (3) times as sensitive from
- 15 that point of view.
- 16 Now, I guess you -- maybe you were
- 17 expecting to see a much bigger ratio, so that -- that
- 18 would be a surprise, yes, but I have to say, from our
- 19 point of view, this is the kind of variation we would
- 20 expect to see.
- 21 DR. HUGH GRANT: I -- I think my last
- 22 point would be, given the huge variation in suggested
- 23 discount rates one might use, in some -- some ways, I'm
- 24 worried about creating a false precision to all of
- 25 this, right, because no one really knows what discount

- 1 rate to use and no one the heck knows what a discount
- 2 rate's going to look like in fifty (50) years or so,
- 3 and I think that's where the hyperbolic issue comes in?
- So I -- I respect the fact that you have
- 5 to use some number, and I'm -- in any event, I think
- 6 we're in -- I think we're in agreement that -- yeah,
- 7 I'll leave it at that.

- 9 CONTINUED BY MR. ANTOINE HACAULT:
- 10 MR. ANTOINE HACAULT: I think there's
- 11 one (1) other point I'd like to clarify with respect to
- 12 the discussion that's been happening between Board --
- 13 Dr. Grant and -- and Mr. Wojczynski in looking at the
- 14 quilts, and if we look at page 4 of 7, which was the
- 15 original quilt, page 4 of 7, the original quilt, and if
- 16 we go to the Preferred Development Plan, and I'm going
- 17 to look at three (3) numbers related -- so I start with
- 18 ref/ref/ref. This was the original quilt.
- 19 If we go to the extreme right, we see
- 20 that we started at 1.696 billion, correct?
- 21 MR. ED WOJCZYNSKI: Correct.
- 22 MR. ANTOINE HACAULT: We have -- if we
- 23 go up and use ref energy prices but the low discount
- 24 rate, so now we're just doing the variance on low
- 25 discount rate and keep the capital costs at ref, we go

- 1 across the line, we see 2 billion -- two point eight-
- 2 four (2.84). So there's only -- I shouldn't say only,
- 3 but about a \$600 million spread there.
- And this was why, until they provided
- 5 the revised table, I was going to spend a fair amount
- 6 of time, and I am indirectly, on why we were of the
- 7 view that the original quilt wasn't giving us an
- 8 accurate picture because it was putting common costs in
- 9 there and discounting common costs.
- 10 You see that -- the numbers that Mr.
- 11 Wojczynski has provided under the revised quilt, there
- 12 is a bigger spread. So we have a better idea of what's
- 13 happening when the discount rate changes.
- 14 MR. ED WOJCZYNSKI: We fully agree with
- 15 this -- the suggestion that this is an improved
- 16 approach, which is why we used it. And Ms. Flynn was
- 17 referring to that the other day. And -- and we
- 18 appreciate all the useful information and suggestions
- 19 we have had from people, and we try and incorporate
- 20 them when we receive them. And this was one of them.
- 21 MR. ANTOINE HACAULT: And if we do the
- 22 same thing but with respect to gas, intuitively gas was
- 23 less capital expensive, and under the original quilt we
- 24 saw a huge change.
- 25 And so if we look under the All Gas

2545 column, let's start at ref/ref/ref, it's at zero. 2 MR. ED WOJCZYNSKI: I'm sorry --3 MR. ANTOINE HACAULT: And we go --MR. ED WOJCZYNSKI: I'm sorry, Mr. Hacault, can I just interrupt and correct something? 6 MR. ANTOINE HACAULT: Yeah. 7 MR. ED WOJCZYNSKI: I'm informed by the people who actually do this stuff that we had found this -- and our staff had found this problem, as well, and that -- and that -- so you're -- you found the same 10 problems we had. It wasn't just others that found it, 11 12 so I spoke too quickly there. 13 MR. ANTOINE HACAULT: Thank you. 14 we just confirm that intuitively the original quilt 15 then -- and I was going to take the panel through some of the numbers; ref/ref/ref, we had zero. And then if we do reference energy prices and go to the low 17 18 discount rate and keep capital cost at the reference, 19 we had negative swing by changing the discount rate of \$4 billion, correct? 20 21 Have we found that? 22 23 (BRIEF PAUSE) 24 25 MR. ED WOJCZYNSKI: Could you repeat

- 1 that, please? My apologies.
- 2 MR. ANTOINE HACAULT: Okay. I'm
- 3 looking to see whether or not the original methodology
- 4 -- what the impact of changing the rate on the All Gas
- 5 Plan was.
- 6 MR. ED WOJCZYNSKI: Okay.
- 7 MR. ANTOINE HACAULT: And intuitively,
- 8 the Gas Plan is less capital intensive, so we should
- 9 see less of a swing.
- 10 Do you agree with that?
- 11 MR. ED WOJCZYNSKI: It's more -- it's
- 12 less capital intensive, but it has huge production
- 13 costs in the future due to the huge reliance on natural
- 14 gas. So --
- MR. ANTOINE HACAULT: Okay.
- 16 MR. ED WOJCZYNSKI: -- when you have to
- 17 discount the large amount of gas cost at ten (10),
- 18 thirty (30), forty (40), fifty (50) years down the
- 19 road, that -- that -- the capital cost of the gas
- 20 turbines wouldn't be as sensitive, but the production
- 21 cost component related to the gas cost would be quite
- 22 sensitive.
- 23 MR. ANTOINE HACAULT: Okay. So I just
- 24 want to confirm -- compare this quilt and that
- 25 particular number, and I'll move on. I'll ask for some

2547 documents. But we saw a difference between 2 ref/ref/ref of zero on the All Gas Plan to the ref 3 energy prices, low discount rate, it was a \$4 billion swing, correct, to the negative? 6 7 (BRIEF PAUSE) MR. ANTOINE HACAULT: Another person 9 10 can answer if they found it. 11 MR. ED WOJCZYNSKI: Yes. 12 MR. ANTOINE HACAULT: Now, if we change 13 14 MR. ED WOJCZYNSKI: Yes. 15 MR. ANTOINE HACAULT: -- if we change to the revised schedule, which is on page 2, we see the 17 impact of changing the methodology. 18 MR. ED WOJCZYNSKI: I -- I think you 19 meant page 6, perhaps? 20 MR. ANTOINE HACAULT: Page 6 is okay, 21 too. 22 MR. ED WOJCZYNSKI: Yea, 'cause on page 23 2 you got both --24 MR. ANTOINE HACAULT: Okay. 25 MR. ED WOJCZYNSKI: -- capital cost --

2548 MR. ANTOINE HACAULT: Okay. 1 2 MR. ED WOJCZYNSKI: -- although I quess 3 the gas cost -- okay. 4 MR. ANTOINE HACAULT: If we change to page 6. Page 6. 6 MR. ED WOJCZYNSKI: Yes. 7 MR. ANTOINE HACAULT: If we do ref/ref/ref, we're at zero for the All Gas Plan, 9 correct? 10 MR. ED WOJCZYNSKI: Yes. 11 MR. ANTOINE HACAULT: And if we go ref energy prices but change the discount rate to low and 13 do the ref capital costs again, we see a negative 1.039 14 billion, correct? 15 MR. ED WOJCZYNSKI: Yes. 16 MR. ANTOINE HACAULT: So the change in 17 methodology by excluding the cap -- common costs 18 changes the analysis by 3 billion in that particular 19 example? 20 MR. ED WOJCZYNSKI: Yes. 21 MR. ANTOINE HACAULT: So it narrows the 22 risk. And we looked at that graph, correct? 23 MR. ED WOJCZYNSKI: Yes. 24 MR. ANTOINE HACAULT: Okay. Now... 25

2549 (BRIEF PAUSE) 1 2 3 We -- we agree that MR. ED WOJCZYNSKI: including the common factors had the unintended effect of amplifying the long-term risk of the gas alternative. 7 And -- and we did acknowledge in the -on page 6 in that sentence just above the graph, which you can't see right now, that one (1) -- one (1) important impact with the revised treatment of the 10 11 common cost when you reduce the downside risk of all 12 the plans, except for the Preferred Plan, which is 13 another way of saying what you said. 14 And you've -- you -- you bring up the 15 numbers and said it very well. 16 MR. ANTOINE HACAULT: Well, if we look at the swing that now exists on discount rates and Plan 17 18 14, so on -- on the right-hand side, if we look at the 19 swing, and this is orig -- page 6 of 7 for -- of Exhibit 104-2, we have ref/ref at one point six-21 nine-six (1.696), correct? 22 MR. ED WOJCZYNSKI: Yes. 23 MR. ANTOINE HACAULT: And then the 24 swing in low discount rates, I'm following my lines 25 correctly, I see the number, 5.265 billion?

- 1 MR. ED WOJCZYNSKI: Yes.
- MR. ANTOINE HACAULT: So there's an
- 3 upside of about 3.6 billion, correct?
- 4 MR. ED WOJCZYNSKI: Yes.
- 5 MR. ANTOINE HACAULT: And that makes
- 6 sense, because if you've got lower interest rates, you
- 7 should see a lot more benefit.
- Now, if we look ref/ref at one point
- 9 six-nine-six (1.696) but we've got a higher discount
- 10 rate, at the higher discount rate we're down to \$89
- 11 million?
- 12 MR. ED WOJCZYNSKI: Yes, correct.
- 13 MR. ANTOINE HACAULT: So when we had
- 14 the discussion with Dr. Grant on the sensitivity of the
- 15 capital-intensive project to interest, here we see a
- 16 swing of nearly \$5 billion on interest rates, correct?
- MR. ED WOJCZYNSKI: Yes.
- 18 MR. ANTOINE HACAULT: And under the
- 19 original quilt, you can do it subject to check, it was
- 20 only a swing of about 800 million?
- 21 MR. ED WOJCZYNSKI: Subject to check.
- MR. ANTOINE HACAULT: I've just got one
- 23 (1) or two (2) short questions of Dr. Borison, looking
- 24 at the time, and it related to the -- oh, sorry, before
- 25 we move on, would it be possible for the revised quilt

2551 that's part of Exhibit 104-2 to give us the same type of pages that we had in Appendix 9.3 that I referenced? I assume that those numbers exist 3 because a quilt was produced. Could we have the same -- if you look at page 10 of our book of documents. I'd just like to have the same type of sheets that led to the quilt that's in your revised exhibit that show the 7 revised construction costs and -- and the revised approach to the common cost. 10 MS. JOANNE FLYNN: Yeah, we're -- we're 11 just preparing those. We intend to -- to file the 12 updated --13 MR. ANTOINE HACAULT: Perfect. 14 MS. JOANNE FLYNN: -- Appendix 9.3 to 15 back it up. 16 MR. ANTOINE HACAULT: Thank you. 17 18 (BRIEF PAUSE) 19 20 MS. JOANNE FLYNN: No, it will be part of Exhibit 104. 21 22 23 (BRIEF PAUSE) 24 25 MR. ANTOINE HACAULT: If document

correct?

2552 management person could go to Volume IV, page 62. That's our book of documents, page 62. 3 (BRIEF PAUSE) 5 6 MR. ANTOINE HACAULT: First, Dr. Borison, did Manitoba Hydro provide you with a copy of our book of documents? 9 DR. ADAM BORISON: Yes, thank you. 10 MR. ANTOINE HACAULT: Okay. And at Tab 13, we believe this is a reproduction of one of the 11 papers that you co-authored with Dr. Gregory -- Gregory 13 Hamm, correct? 14 DR. ADAM BORISON: That is correct, 15 yes. 16 MR. ANTOINE HACAULT: Okay. And I just 17 have a couple questions with respect to some of the 18 things that were written in that document and -- and to 19 know whether or not your view is that -- that it's still the case, in today's market, relevant to Manitoba 21 Hydro. 22 So -- because this was a paper written 23 some eight (8) years ago and it wasn't written with 24 Manitoba Hydro and this hearing in mind, I'm sure,

2553 DR. ADAM BORISON: Yes. 1 2 MR. ANTOINE HACAULT: So the third paragraph down, the -- the -- we're looking at, says: 3 "The major problem with the financial 4 approach is that the markets are not 5 6 sufficiently extensive, mature, and 7 stable to rely on the available data. Or said another way, there is just 9 not enough applicable data to produce 10 accurate long-run forecasts. 11 Regional electric -- electricity 12 markets may have only existed for a 13 few years and/or have been in the 14 state of transition during most or 15 all of their existence." 16 With respect to the statements that I've 17 read, sir, as applicable to this case and Manitoba 18 Hydro, do you think those statements still stand? 19 20 (BRIEF PAUSE) 21 22 DR. ADAM BORISON: I would say to some 23 extent. And let me just give you the background. 24 certainly view myself as knowledgeable about tools used 25 in forecasting and -- and since wrote this paper as a

- 1 part of that. But I am not, certainly to the extent
- 2 that, say, that Dr. Murphy is, or even my colleague Dr.
- 3 Tanner, who is sitting behind me, not as much of an
- 4 expert as they are on the current state of markets, the
- 5 availability of data, those factors.
- 6 My understanding is that in the
- 7 intervening eight (8) years or so, the amount of
- 8 available information from markets -- regional
- 9 electricity markets, commodity markets -- has
- 10 increased. But I would still agree that to produce
- 11 very long term forecasts there typically is not enough
- 12 available data.
- MR. ANTOINE HACAULT: So that brings me
- 14 to the concluding sentence in that paragraph, and I'm
- 15 quoting:
- 16 "Accuracy when the data are projected
- forward twenty (20) to thirty (30)
- 18 years is questionable at best."
- 19 Do you still agree with that analysis as
- 20 it regards to this case?
- 21 DR. ADAM BORISON: By and large, yes.
- MR. ANTOINE HACAULT: And then in this
- 23 paper you discuss another approach, and it's two (2)
- 24 paragraphs down for the document management. And it
- 25 starts:

	2555
1	"The major problem with the
2	engineering approach is a strong
3	tendency to understate the
4	uncertainty in technology, system
5	configuration, fuel prices, and
6	demands. This results in a forecast
7	that anchors on a very narrow range
8	that be can be inconsistent with
9	market realities."
10	The same question: As it relates to our
11	exercise today, firstly, do you view that part of the
12	analysis that was undertaking (sic) looked at the
13	engineering approach which you ascribe in this paper?
14	DR. ADAM BORISON: Let me see if this -
15	- this if I understand the question. The issue that
16	I raised here was specifically with respect to the use
17	of tools in price forecasting.
18	MR. ANTOINE HACAULT: Correct.
19	DR. ADAM BORISON: And again, I I am
20	not a party to precisely what was done in the price
21	forecasts that were used by Manitoba Hydro, although
22	and by Dr. Murphy, for example, in doing gas or
23	electricity price forecasts. But I do understand that
24	that those tools have have improved, and that
25	they they use a combination of both financial data

- 1 and -- and engineering data.
- 2 But I would stand by the statement that
- 3 if one does a forecast based entirely, or largely, on
- 4 engineering these concerns occur. I don't know if that
- 5 answers your question or not.
- 6 MR. ANTOINE HACAULT: I had asked --
- 7 thank you. I had asked a second aspect. Are you aware
- 8 of whether Manitoba Hydro has taken the approach which
- 9 you espouse in this, is to rely both on the financial
- 10 approach and the engineering approach?
- DR. ADAM BORISON: I can't -- yeah, it
- 12 -- it would be -- I would be hard pressed to answer
- 13 that question specifically with respect to Manitoba --
- 14 Manitoba Hydro. My understanding is that the available
- 15 market forecast that firms in this field use have a
- 16 mixture.
- 17 They are -- people are smart enough now
- 18 to combine both financially driven information,
- 19 forwards markets, and long-term technology information
- 20 to develop those forecasts. So -- so I would -- I
- 21 would think it would be highly likely that -- that the
- 22 -- the forecasts that were relied on here had a mixture
- 23 of both -- what this article calls for: a use of
- 24 financial data and a use of engineering data.
- MR. ANTOINE HACAULT: Okay. And if Dr.

- 1 Murphy could provide any insight on that, even though
- 2 he didn't write the paper, I'd most certainly invite
- 3 his comments or views.
- 4 DR. DEAN MURPHY: Yes, I certain have
- 5 some thoughts on this. I think -- I -- I agree with
- 6 Dr. Borison in that I think there are risks with the
- 7 engineering approach of understating the uncertainties
- 8 that may be involved. And that's not a problem of
- 9 necessarily the tools themselves as much as how they
- 10 are applied.
- 11 And -- and similarly on -- with the use
- 12 of financial data, yes, power price forwards these days
- 13 for the MISO region, you might get four (4), perhaps
- 14 five (5) years of forward data. And if you were to
- 15 rely solely on that forward data, you would have a
- 16 limited ability to project over the horizon that you --
- 17 that you're interested in.
- I can't speak for Manitoba Hydro's
- 19 consensus forecast because I'm not aware of the details
- 20 of the other -- other consultants who provided
- 21 forecasts, but I was one of those consultants. And
- 22 obviously, I am quite familiar with the work that we
- 23 did. And -- and this was very much a focus of -- of
- 24 our work in providing the forecast for Manitoba Hydro,
- 25 is to not rely simply on an engineering approach or a

- 1 financial approach, but to use both.
- 2 And we gave -- we put great effort into
- 3 understanding the input factors and the potential
- 4 uncertainty in those, and the ones that were most
- 5 important were gas prices and CO2 prices. And so I
- 6 used all the available data that I had at hand to try
- 7 to develop a range on those input prices, and then I
- 8 used an engineering model informed by those potential
- 9 ranges on input prices to project the implications for
- 10 power prices in the longer term.
- 11 And so for instance, for gas prices I
- 12 used forward market data, futures data, for natural
- 13 gas, which these days does go out farther than it did
- 14 five (5) or ten (10) years ago. You can get futures
- 15 prices for natural gas from NYMEX that go out to 2025,
- 16 so more than -- a little more than ten (10) years now.
- 17 But I also looked at historical gas
- 18 prices, the historical volatility in gas prices, and
- 19 historical forecast errors; how gas prices had been
- 20 forecasted periods in the past and how they ultimately
- 21 were realized when that time came to develop the range
- 22 that I put on the gas prices in -- in the forecast that
- 23 I used.
- I also used options, financial options,
- 25 on gas which tell you something about what the market

- 1 believes the uncertainty is in future gas prices. So I
- 2 used all that information to develop my -- the range of
- 3 gas prices that I then put into the engineering model
- 4 to -- to project the potential electricity prices in
- 5 the future under various combinations of gas prices and
- 6 also CO2 prices, et cetera.
- 7 So I -- I didn't have any involvement
- 8 with Dr. Borison when he wrote this paper but I -- I
- 9 believe that the approach that -- that the Brattle
- 10 Group took with respect to its forecast that went into
- 11 Manitoba Hydro's consensus took into account these
- 12 concerns.
- Is it perfect? Probably not. Is it the
- 14 best that we can do? Again, speaking only for the
- 15 Brattle Group's forecast, given the -- given the
- 16 resources and information available, I think it -- I
- 17 think it goes some way toward taking -- taking account
- 18 of the kinds of concerns that Dr. Borison raised in
- 19 this paper.
- 20 MR. ANTOINE HACAULT: Thank you. If we
- 21 could turn to page 63 of the document book. There's
- 22 the title, 'Anchoring on the Past and Present'. And
- 23 the second full -- the sentence starts:
- 24 "The second major problem identified
- above was the lack of focus on the

	2560
1	future, and underlying assumption of
2	little change. While often viewed as
3	extremely stable, the power industry
4	is actually a dynamic and changing
5	industry."
6	Again, with bringing that up to 2014,
7	sir, as it relates to Manitoba Hydro's projects, does
8	this statement continue to be true?
9	DR. ADAM BORISON: I thank you very
10	much for bringing this statement up, because I did I
11	do want to comment on that. I do think that statement
12	is still true.
13	And I I guess the point I would like
14	to emphasize is that this is an industry that has been,
15	for decades, quite dynamic, quite changing, and quite
16	uncertain. And that I was looking back in the
17	literature for the use of the term 'unprecedented
18	uncertainty', which I have used, and Dr. Murphy has
19	used. And I found that in every single year, at least
20	going back ten (10) years on the Internet, and then I
21	actually found an article from 1983 about that said
22	the the utility industry is facing unprecedented
23	uncertainty.
24	But I actually don't think that's
25	untrue. I think what 'unprecedented' means in that

- 1 context is there are a set of things that appear very
- 2 uncertain right now that -- that haven't been there
- 3 before. And so in '83 it were -- was things like Three
- 4 Mile Island, or something of that nature,
- 5 electromagnetic fields. There were issues that were
- 6 there that people had never heard about before which
- 7 all of a sudden made things very uncertain.
- I think the -- the fantasy though is
- 9 that -- that somehow those are going to go away and
- 10 what happens instead is those go away -- I mean, we now
- 11 don't worry so much about electromagnetic fields -- but
- 12 something else shows up. And so I -- again, to -- to
- 13 defend myself and Dr. Murphy, I think he'd say, Yes,
- 14 the uncertainty is different. Now it's structural
- 15 uncertainty. It may be uncertainty about the nature of
- 16 the market in MISO. It may about regulation in
- 17 California.
- 18 But it is not as if somehow we can wait
- 19 magically for a few years and the uncertainty will go
- 20 away, because most likely what's going to happen is
- 21 there'll be some other issue that comes up. And I
- 22 think the past thirty (30) or so years have been
- 23 evidence of that. Anyway, that's a long -- a very long
- 24 answer to that very brief question. I think things are
- 25 quite similar to when this was written, in that sense.

- 1 MR. ANTOINE HACAULT: I might have a
- 2 question of -- I'm going to call him Dr., because he's
- 3 so knowledgeable, Cormie. What's your view as to what
- 4 the uncertainty does with respect to your negotiations?
- 5 Does it help you get better prices?
- 6 MR. DAVE CORMIE: Yes, clearly that's
- 7 an advantage that works in our favour, because it's --
- 8 it's not only Manitoba Hydro that uses a consensus
- 9 forecast and goes to multiple forecasters; our
- 10 customers also do exactly the same and they're making
- 11 their forward decisions based on the exact same
- 12 information that we have. Gas prices could be ten
- 13 dollars (\$10) in the future, it could be eight dollars
- 14 (\$8), it could be four dollars (\$4), it could be three
- 15 dollars (\$3).
- 16 And so it shouldn't be a surprise that
- 17 their view of the future is not much different than
- 18 ours and -- and they are risk averse just as we are.
- 19 And in -- in talking to them -- and their customers are
- 20 very similar to our customers. And the first thing
- 21 they want is a reliable supply of power. And the
- 22 second thing they want is stability in pricing. They
- 23 don't want to be exposed to volatile pricing. The
- 24 third thing they want is absolute price. But absolute
- 25 price is less important than stable pricing.

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- 1 And so when they look at the future and
- 2 they see this uncertainty, they -- they want to hedge
- 3 against that. And the price that we're able to achieve
- 4 -- achieve in -- in our forward selling reflects a
- 5 premium over what you would expect if you just did the
- 6 engineering analysis of what the future costs of
- 7 electricity might be.
- 8 So the uncertainty in -- in that regard
- 9 helps us to achieve premium pricing, because we -- we
- 10 can offer fixed price, long-term contracts that are
- 11 stable, and that eliminates a lot of utility risk, and
- 12 -- and they're paying for that.
- MR. ANTOINE HACAULT: And to the extent
- 14 that you're able to negotiate firm con -- firm price
- 15 contracts for part of your dependable energy, you make
- 16 use of that uncertainty to reduce the uncertainty in
- 17 Manitoba Hydro.
- 18 Am I getting it right?
- 19 MR. DAVID CORMIE: Yes. So we then --
- 20 I have fixed price contracts for power off Conawapa
- 21 going out to 2036 for the Wisconsin Public Service
- 22 sale. That locks up, essentially, a third of the
- 23 production of that station at a -- at a price that's
- 24 well above our levelized cost, and -- and that helps us
- 25 make a better business case to build that project.

- 1 MR. ANTOINE HACAULT: Now, I have
- 2 another question. Because some of the energy produced
- 3 by the facilities is not dependable, correct?
- 4 MR. DAVID CORMIE: Yes. Each facility
- 5 produce -- each hydro facility produces surplus energy.
- 6 MR. ANTOINE HACAULT: Okay. And that
- 7 varies according to the stations in the amount -- you
- 8 can't just do an automatically, Well, there's 3,000
- 9 gigawatts of dependable, and we'll multiply that times
- 10 a specific number, but is there a range?
- MR. DAVID CORMIE: Usually about 40
- 12 percent of the average production is surplus. Sixty
- 13 percent of it is dependable. You know, some -- some
- 14 plants, that -- that number is a little bit different,
- 15 but for the system as a whole, and especially the large
- 16 northern plants, Kettle, Long Spruce, and Limestone,
- 17 they all are essentially the same capacity factor.
- 18 Forty percent is a good amount on average that is
- 19 surplus.
- 20 MR. ANTOINE HACAULT: Okay. And how
- 21 does Hydro deal with the uncertainty, I guess --
- 22 hopefully this is not CSI, but in its forecasts before
- 23 this Board with respect to that portion of the energy?
- 24 And then I'll have a question with respect to the
- 25 uncontracted dependable, firstly with respect to the

- 1 power over and above the dependable.
- 2 MR. DAVID CORMIE: There -- there's two
- 3 (2) ways that we manage that. Firstly, customers are
- 4 willing to buy fixed-price surplus energy, and they're
- 5 willing to buy that and -- and give Manitoba Hydro the
- 6 option to have an adverse water clause so that under
- 7 adverse water conditions, when we need to keep that
- 8 energy for our own needs, we have the right to curtail,
- 9 and so we can -- we can -- although we're talking about
- 10 surplus energy, it's not dependable energy, we can fix
- 11 the price of that.
- 12 And -- and then secondly, we -- we have
- 13 the energy that's available on an annual basis as -- as
- 14 the -- as the water supply varies, and so that's the --
- 15 the opportunity energy, the energy that -- that, if it
- 16 rains today -- it rains today, in a couple of weeks,
- 17 we'll have some extra production.
- We can manage that in two (2) ways. One
- 19 (1) is just to leave it for the spot market, wait till
- 20 the water arrives at the generating station. On a
- 21 daily basis we calculate what that is and we take it to
- 22 the spot -- the MISO spot market.
- 23 The other thing that we can do is we can
- 24 lock that in at forward prices in -- in the current
- 25 year, and generally we attract a significant premium by

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- 1 managing utility risk in the short term, by fixing the
- 2 price for electricity six months out, and generally
- 3 that trades significant premium over the spot market.
- 4 Remembering the -- coming out of the
- 5 winter of --
- 6 MR. ANTOINE HACAULT: Could I -- can I
- 7 just ask -- and I'll -- I'll let you continue, but what
- 8 I'm trying to get a handle on with respect to the last
- 9 statement that you made, you said you can fix some of
- 10 that energy at a premium, and my question is, Is that
- 11 premium reflected in the numbers of the forecast? You
- 12 -- you understand where I'm getting at?
- 13 Have we forecast a number lower than
- 14 what Hydro expects to get, because it -- you're able to
- 15 get premiums, but we aren't putting it in the forecast?
- 16 MR. DAVID CORMIE: No, the -- the -- in
- 17 -- in the -- in Manitoba Hydro's price forecast for
- 18 opportunity energy, there's a -- there is an adder that
- 19 reflects the -- our ability in the short term to get a
- 20 premium over the spot market prices.
- 21 MR. ANTOINE HACAULT: I don't know. I
- 22 saw Ed and Joanne's -- do you need to add anything
- 23 further? If not, I'll -- I'll move to the next
- 24 question that I had with respect to a similar concept
- 25 on the contracted dependable.

- 1 MR. ED WOJCZYNSKI: There may be
- 2 something to supplement what Mr. Cormie said, is that
- 3 another way we take the unfirm hydro and -- and
- 4 maximize our revenues is to take our non-hydro energy
- 5 such as import or thermal generation and use that to
- 6 firm up some of the unfirm hydro, and sell a firm
- 7 product.
- 8 So we -- we also use that as another
- 9 tool, but it -- I'd like to add to an earl -- you had
- 10 an earl --
- 11 MR. ANTOINE HACAULT: Can I just ask
- 12 you, is that in Plan 14, because I know what you do in
- 13 reality, but I want to know whether it's in Plan 14?
- 14 So you've just explained the concept.
- 15 Is that concept included in Plan 14?
- 16 MR. ED WOJCZYNSKI: We -- we do that in
- 17 all our plans, including Plan 1.
- 18 MR. ANTOINE HACAULT: Okay, thank you.
- 19 MR. ED WOJCZYNSKI: But there's another
- 20 comment. You had quite a good steady stream of
- 21 discussion with Mr. Cormie I didn't want to interrupt
- 22 it, but before the thought leaves us all, there was
- 23 this discussion of -- of risk, and in the US, in -- in
- 24 the utility industry, and there's a lot of discussion
- 25 in various papers Mr. -- we had from the Consumers'

- 1 Association. We had a number of papers, one (1) of
- 2 them was a series paper that I actually referenced in -
- 3 in the discussion.
- 4 And if you go and look at most of those
- 5 papers, if not all of them, certainly the current ones
- 6 in the -- in the last number of years, I would suggest
- 7 the -- the single biggest, or at least one (1) of the
- 8 biggest risks that the industry is facing is
- 9 decarbonization, is moving away from -- from coal or --
- 10 or to -- to a lesser degree, natural gas.
- 11 There -- the papers written are in -- in
- 12 the focus of the majority of the utilities in -- in
- 13 North America, particularly the US, who are basically
- 14 heavily thermally based in the industry. I don't
- 15 remember the number, but it's something like -- now I'd
- 16 -- I wish I could remember, but, like, three-quarters
- 17 (3/4s) of the energy is thermal energy in -- in the
- 18 United States. Canada, it's 80 percent hydro. In the
- 19 US it's a flip picture.
- 20 And so the -- the threat that the util -
- 21 many are talking about -- the utility industry in the
- 22 US actually has become and is, in effect, an
- 23 opportunity for Manitoba Hydro. And -- and through
- 24 some of the discussion that was just had, we take
- 25 advantage of some of that and use it to firm up our

- 1 prices on the firm product, like Mr. Cormie is talking
- 2 about, whatever.
- But their threat, in effect, becomes our
- 4 opportunity.
- 5 MR. ANTOINE HACAULT: Thank you. So I
- 6 had one (1) other question that I had raised, which --
- 7 and I think maybe I'll -- after Mr. Cormie responds, if
- 8 Dr. Murphy has a response on this one (1) also.
- 9 With respect to the material that's put
- 10 before us in the forecasting, I understood that Plan 14
- 11 includes a forecast price, correct?
- 12 My question is: Is that fore --
- 13 forecast price include the pricing premium that we've
- 14 talked about or not, for the dependable part of our
- 15 energy?
- 16 MS. JOANNE FLYNN: The same price
- 17 forecast is used throughout the entire analysis. There
- 18 aren't -- there's separate prices for separate
- 19 products, but if the product exists in any one (1) of
- 20 the plans, the same price is applied.
- 21 MR. ANTOINE HACAULT: But -- but that
- 22 wasn't really the question. Let me try to put a number
- 23 to it. If the forecast is six (6) cents, just to pick
- 24 a number, and Mr. Cormie, through his valiant efforts
- 25 and the premium pricing is able to get one (1) cent

- 1 over market, seven (7) cents, I want to understand
- 2 whether or not the forecast that's being put in front
- 3 of us, we aren't -- hopefully that's just an example,
- 4 it doesn't get into CSI, is the six (6) cent number,
- 5 which is the forecast number, or the premium, if there
- 6 is one, that Mr. Cormie's able to do, and in that
- 7 sense, are we valuing according to price forecasts, or
- 8 are we undervaluing what Manitoba Hydro's likely going
- 9 to achieve?
- 10 MS. JOANNE FLYNN: So for long-term
- 11 dependable sales, where there is enough progress in the
- 12 negotiations that we have, a -- a term sheet, or some -
- 13 some sort of pricing arrangement, we will use in our
- 14 analysis that pricing arrangement. For the dependable
- 15 energy that has not yet been sold, so it's -- it's
- 16 uncommitted, then we -- we'll -- we will use the long-
- 17 term dependable forecast price from the long-term
- 18 forecast.
- 19 For the surplus energy, which has been
- 20 called the opportunity energy, there is a separate
- 21 price for that product.

22

23 (BRIEF PAUSE)

24

MR. DAVE CORMIE: Mr. Hacault, there's

- 1 a difference between what people are willing to pay and
- 2 what something costs, and that's the difference between
- 3 the value and the cost. And we think that we are
- 4 reflecting the value of our products in the forecast,
- 5 and some of that value -- it depends on the product,
- 6 but it's a -- it's -- it's, I believe, a conservative
- 7 forecast of the value of the -- the specific Manitoba
- 8 Hydro product, which is -- would be different than if
- 9 you went out and you did an engineering cost estimate
- 10 of what that -- you thought that electricity might be
- 11 worth if you bought it in the spot market.
- 12 And so I think Ms. -- Ms. Flynn has --
- 13 has described, you know, the different products, but we
- 14 -- it -- it is a conservative value-based forecast and
- 15 not a -- not a cost-based estimate.
- 16 MR. ANTOINE HACAULT: And perhaps I
- 17 didn't ask the question in a detailed way enough. When
- 18 we see your graphs, we have the -- kind of a solid
- 19 block of the contracted power, and then you always keep
- 20 a margin between that solid block of export contracts,
- 21 or contracted, a dependable -- a -- a margin, which is
- 22 still considered dependable.
- 23 How is that block dealt with in the
- 24 forecasts?

2572 (BRIEF PAUSE) 1 2 3 MS. JOANNE FLYNN: So the -- the products that the price forecasters give us are the -are what -- one (1) of them is called the long-term all-in price, and the other is the... 7 (BRIEF PAUSE) 9 10 MR. ANTOINE HACAULT: Maybe we can have a -- a lunch break, and if I have a short discussion 11 with counsel for Hydro, we can -- I can better phrase 13 the question, or whatever, so that when we come back 14 after lunch, we could deal with that quicker, because 15 it seems that I'm not communicating my questions 16 correctly. 17 THE CHAIRPERSON: I -- I do want to 18 clarify something though. In terms of the quilt, 19 though, the energy prices that are used for the purposes of the quilt are not the same as the prices 21 that we're talking about here, the contract prices in 22 your negotiations? 23 MS. JOANNE FLYNN: Yes, they're this --24 this -- it is the same. 25 THE CHAIRPERSON: It is, then?

- 1 MS. JOANNE FLYNN: If we have contract
- 2 prices, they'll be included in --
- 3 THE CHAIRPERSON: As -- as far as the
- 4 energy price that we've -- you've used for the quilt
- 5 purposes?
- 6 MS. JOANNE FLYNN: As far as the
- 7 analysis of the net present values.
- 8 THE CHAIRPERSON: I see. Okay. Now,
- 9 in terms of just going back to Exhibit 104-2, a
- 10 question I have is the capital costs probabilities have
- 11 been changed as a result of the variation to the cost
- 12 of Keeyask. Now, what's happened there, I guess, is
- 13 you have removed the -- reduced the probability of a
- 14 high forecast -- a high cost, and -- and the reference
- 15 number has increased to 60 percent.
- Now, it seems to me that, you know,
- 17 given that you know that capital costs are in the
- 18 increase, why would you not reduce the -- the low
- 19 scenario as opposed to decreasing the high scenario?
- 20 MR. ED WOJCZYNSKI: Sir, could -- could
- 21 you repeat the last part, the question?
- 22 THE CHAIRPERSON: Well, I'm just
- 23 looking at the capital cost probabilities here. You're
- 24 using a reference -- now using 60 percent reference,
- 25 with a high of 20 percent and a low of 20 percent.

2574 MR. ED WOJCZYNSKI: 1 M-hm. 2 THE CHAIRPERSON: Now, I understand why the reference case -- you know, you -- there's great --3 greater certainty in -- in respect of the future, but it seems to me that you now know that costs are in -costs have increased. 7 Wouldn't you have a low -- wouldn't you have reduced the low to 10 percent and increased the high to -- to something higher than -- than 20 percent, 10 as opposed to what you've done, which is to reduce the 11 high? 12 MR. ED WOJCZYNSKI: I'll try and give a 13 short answer, and we can always give a long answer but 14 I -- I'll try -- hopefully the short answer will do. 15 First of all, through getting the GCC 16 and getting other information and having contracts 17 signed, we have greater confidence in the information 18 we have, and -- and that's the reason for increasing 19 the reference. 20 Secondly, we've used the information 21 we've obtained from the -- the bidding process for the 22 GCC and other information to -- to help us evaluate 23 what the high and the low should be and determine what 24 those costs are, and also assist in the probabilities. 25 One (1) of the things we did, and Mr.

- 1 Bowen was talking about that earlier, is when you do
- 2 the -- the labour -- the labour reserve -- the labour
- 3 productivity reserve component, and the -- the
- 4 uncertainty in the labour reserve risk, they took that,
- 5 and they used a probabilistic technique and applied it
- 6 to all three (3) scenarios of low, reference, and high.
- 7 So the risk on the labour productivity
- 8 side is already in the low estimate. So -- so based on
- 9 that, we felt that having a balanced high and low set
- 10 of probabilities was appropriate, because we've already
- 11 put the -- the risk of a labour productivity cost
- 12 increase into the low estimate. All three (3) already
- 13 have it, so we feel that that -- that's appropriate to
- 14 have that balanced.
- Now just a -- a small detail is that
- 16 that's the case for -- for Keeyask, we're very
- 17 comfortable with that. With Conawapa, we -- we may --
- 18 the probabilities maybe should be a little bit more
- 19 along the line of what you're suggesting, but our
- 20 primary focus in the analysis is more on Keeyask than
- 21 on Conawapa right in -- in this analysis, so we were
- 22 focussing a bit more on Keeyask.
- 23 But -- but anyways, that -- that's why
- 24 we kept it balanced. I'll -- I'll give a shorter
- 25 answer. Because we've already increased the costs, the

2576 risk of it going higher has already been integrated it in, and we think we're in the middle point now. 3 Okay. I think it's THE CHAIRPERSON: the appropriate time to break. Let's take -- let's resume the proceedings at one o'clock. Thank you very 6 much. 7 --- Upon recessing at 12:14 p.m. --- Upon resuming at 1:05 p.m. 10 11 THE CHAIRPERSON: I believe that we're 12 ready to resume the proceedings for this afternoon. 13 Before I turn over the microphone to -- to M. Hacault, 14 is there anything that we need to address? M. Hacault, 15 s'il vous plait? 16 CONTINUED BY MR. ANTOINE HACAULT: 17 18 MR. ANTOINE HACAULT: Before we had 19 broken for lunch, we had a discussion with respect to pricing of -- of power and how actual pricing and the forecast pricing was interrelated. We had a short 21 discussion at the lunch break. Could somebody 22 23 address that issue, please? 24 MR. ED WOJCZYNSKI: Yes. My colleagues and I agreed that I -- I should provide that. Any of

- 1 one of could have. I'll try. I've got two (2) sets of
- 2 summaries to provide to summarize the discussion we've
- 3 had with MIPUG over the last morning and yesterday
- 4 afternoon.
- 5 The first one is in this long-term
- 6 pricing for dependable energy, the firm energy that is
- 7 available in our system after the contracts are
- 8 finished. So it's the dependable energy that had -- we
- 9 don't have contracts for long-term firm contracts or
- 10 dependable contracts, that we could enter those
- 11 contracts, so what do we do with them?
- So I have three (3) points to make, and
- 13 we -- hopefully this will be a very simple, basic thing
- 14 that pulls it all together.
- 1. We do have a forecast, our forecast
- 16 for the various export prices. There is a special
- 17 forecast for the long-term firm products that are not
- 18 contracted.
- 19 2. That forecast does include a premium
- 20 above what would be in -- in the -- in the opportunity
- 21 market forecast for the same products. There is a
- 22 premium, because it's a Manitoba Hydro long-term
- 23 product.
- 24 3. As Mr. Cormie said this morning,
- 25 that forecast is conservative, and anything more than

- 1 that is CSI.
- 2 The second summary was more to do with a
- 3 -- a long discussion yesterday afternoon, or it seemed
- 4 long to me, on what is the Preferred Plan, and looking
- 5 back, it pro -- it would be good to have a summary, so
- 6 I have another three (3) point summary.
- 7 1. The Manitoba Hydro Preferred Plan is
- 8 to proceed with Keeyask, the 750 line and Conawapa, and
- 9 DSM will be expanded.
- 10 2. The in-service date for -- for
- 11 Conawapa is currently planned for 2026, but the
- 12 ultimate in-service date will depend on various
- 13 factors, including export sale negotiations, load
- 14 growth, DSM, energy prices, and regulatory schedule.
- 15 3. While the Preferred Plan is to
- 16 proceed with Conawapa, Manitoba Hydro will review that
- 17 plan, and under adverse conditions, Manitoba Hydro
- 18 would not proceed with Conawapa and instead proceed
- 19 with an alternate resource, such as, for example, gas.
- 20 Such adverse conditions would include failure of the
- 21 various sales negotiations you've been hearing about,
- 22 low gas and export prices, and high capital costs for
- 23 Conawapa.
- 24 That is the three (3) point summary.
- 25 Thank you.

2579 MR. ANTOINE HACAULT: 1 Thank you, sir. 2 THE CHAIRPERSON: Would you mind repeating the third bullet, please? 3 MR. ED WOJCZYNSKI: 4 So this is the prefer -- the -- the bullet as to defining the Preferred Plan: While the Preferred Plan is to proceed with Conawapa, Manitoba Hydro will review that plan and 7 under adverse conditions Manitoba Hydro would not proceed with Conawapa and instead proceed with an 10 alternate resource; for example, such as gas generation. Such adverse conditions would include 11 12 failure of the various sales negotiations that Mr. 13 Cormie has mentioned, whether it's Great River Energy, 14 or NSP down the road, or SaskPower; low gas and export 15 prices; and high capital costs for Conawapa. 16 17 (BRIEF PAUSE) 18 19 CONTINUED BY MR. ANTOINE HACAULT: 20 MR. ANTOINE HACAULT: Thank you. 21 That's very useful. And continuing on that line, I 22 just wanted to have one (1) clarification on one (1) of 23 the main slides, which they are found, if we look at 24 our book of documents, at page 26 in our book of 25 documents. And that was slide 20 of the presentation,

- 1 which is marked as Exhibit 95. At the bottom of that
- 2 slide -- and your summary, Mr. Wojczynski, is very
- 3 germane to this.
- In the last line under, "WPS 308
- megawatt system power sale," as I understand it through
- 6 some of the responses by Mr. Cormie, that the WPS sale,
- 7 as currently projected, it could be met with Keeyask
- 8 and the new US interconnection, but that Conawapa is
- 9 not a condition precedent to that sale proceeding in
- 10 the sense of resources?
- MR. DAVE CORMIE: The 308 megawatt sale
- 12 is tied to Conawapa.
- 13 MR. ANTOINE HACAULT: I understand the
- 14 sale is tied to Conawapa, but did I also understand the
- 15 evidence correctly that even though Conawapa allows
- 16 Manitoba Hydro to say, If Conawapa doesn't proceed I
- 17 can choose not to do the 308, but the reverse isn't
- 18 necessarily true?
- 19 Conawapa might not proceed as of 2026
- 20 and you could still decide to keep that agreement with
- 21 Keeyask and the new US interconnection?
- MR. DAVE CORMIE: No, Mr. Hacault,
- 23 that's not the correct. The sale is tied to Conawapa.
- 24 Now, if circumstances change, I'm sure we could have a
- 25 discussion with -- with the customer. But in that

- 1 circumstances, lots of things would have changed and
- 2 there's no assurance that they would be satisfied with
- 3 an alternate product.
- Both parties have the right to terminate
- 5 the sale if Manitoba Hydro does not commit to Conawapa
- 6 by 2029. So it -- not only do we have the right to
- 7 terminate the sale; they also have the right. If we're
- 8 not prepared to build, Conawapa they have the right.
- 9 So as I said in -- in -- the other day
- 10 when I was talking about the sale, it doesn't obligate
- 11 us to build it. But if we do build it, they're --
- 12 we're obligated to deliver and they're obligated to
- 13 take. But if we don't build it -- and this is -- this
- 14 is new. If -- if we don't build it they have the
- 15 option of cancelling the sale.

16

17 (BRIEF PAUSE)

- 19 MR. ANTOINE HACAULT: So when you say,
- 20 "this is new," it's just that it wasn't explained to
- 21 this Board before that Wisconsin Power has that option
- 22 in the agreement not to proceed with the sale if
- 23 Conawapa is not built.
- 24 That's the new part of the information
- 25 you're giving to the Board?

- 1 MR. DAVID CORMIE: Yes. And then --
- 2 and it wasn't done intentionally. There is -- there
- 3 are probably two (2) dozen condition precedents and I
- 4 didn't go over them all, and -- and there's a lot of
- 5 optionality in the agreement to protect both parties.
- 6 But that -- this sale as negotiated is tied to
- 7 Conawapa.
- 8 MR. ANTOINE HACAULT: Thank you. That
- 9 helps clarify the page 33 of our book of documents --
- 10 MR. ED WOJCZYNSKI: Can I comment on
- 11 that?
- MR. ANTOINE HACAULT: Sure.
- 13 MR. ED WOJCZYNSKI: So there -- there
- 14 is no assurance that WPS would want to carry on with
- 15 the sale, but given that we could provide -- sell their
- 16 product as new hydro from Keeyask, our expectation is
- 17 that they -- that they would continue to want to do
- 18 that. But there isn't assurance of that.
- 19 MR. ANTOINE HACAULT: Okay. That's
- 20 helpful, thank you. That explanation that Mr.
- 21 Wojczynski provided is particularly helpful because
- 22 when I looked at the overall conclusions at page 14 --
- 23 slide 147, which is page 33 of our book of documents,
- 24 the last paragraph indicates:
- 25 "We'll confirm in future if proceed

2583 with Conawapwa, depending on 1 2 additional export contracts, gas 3 export price forecasts, load growth." So there might be the scenario, and 4 you're hoping it would be the scenario, that WPS would still keep its contract at three-o-eight (308). And if 7 it had indicated that, then it gives you the flexibility of deciding to proceed with Conawapa right 9 away or not. 10 And that would depend, as it's indicated here, on additional export contracts and a number of 11 12 other things, correct? 13 MR. ED WOJCZYNSKI: Yes. Down the road 14 we'll look at all the features that are happening, 15 including these ones, and evaluate what we're doing. 16 But -- and part of that is negotiations with others, like the ones Mr. Cormie has mentioned. 17 18 MR. DAVID CORMIE: Mr. Hacault, yeah, 19 and -- and for -- for the same reasons we might not choose to proceed with Conawapa, WPS may say, We're no 21 longer exposed to the risks that we're trying to 22 mitigate with Conawapa. So, you know, that's why you -23 - we can't prejudge whether they would be happy with 24 carrying on with the hydro purchase from Manitoba 25 Hydro.

2584 1 They -- you know, between now and the time we decide not to build Conawapa, for -- for changing reasons, they may have also changed their 3 So, you know, we have a contract now. assume that we could change the conditions of the contract and that they would just happily agree, I think, again, it's hypothetical. 7 8 MR. ANTOINE HACAULT: Yeah. So if we go -- perhaps we can better explain this, and this is a different document, slide 145 of Exhibit 95. 10 So it's 11 Exhibit 95, slide 145. 12 13 (BRIEF PAUSE) 14 15 MR. ANTOINE HACAULT: If we look at the 16 bottom it says, "Keeyask 2019 with the bigger interconnection," and it's got the 2 -- "308 megawatt 17 18 WPS sale," on the right-hand side. It says, "Pathway 19 would be," that's Pathway -- Plan number 5 or Pathway 5, you could go with Conawapa or gas generation and still keep that 308 megawatt WPS sale. 21 22 Is that what Pathway 5 is telling us? 23 MR. ED WOJCZYNSKI: Yes, and as we just 24 indicated, that's not guaranteed that if we went with

gas that it would be -- WPS would carry on. But that's

- 1 what we expect would happen.
- MR. ANTOINE HACAULT: So is that part
- 3 of Plan 5 hypothetical, where we would say, Later with
- 4 gas generation, it's contingent on the goodwill or not
- 5 of WPS and...
- 6 MR. ED WOJCZYNSKI: I wouldn't -- I
- 7 wouldn't call it goodwill. But Mr. Cormie could
- 8 characterize it better. But my understanding was,
- 9 based on the business case that's there, including the
- 10 fact that Keeyask would still be new hydro, but I think
- 11 Mr. Cormie's in a better position to comment on that
- 12 characterization.
- 13 MR. DAVID CORMIE: The -- the later
- 14 Conawapa -- the contract provides for various in-
- 15 service dates, the issue of whether we install gas
- 16 generation and can still point to new hydro, for
- 17 example, Keeyask, and if there was surplus Keeyask
- 18 generation that met the requirements, we could discuss
- 19 that. I don't see why there would -- wouldn't be a
- 20 reason.
- 21 But it again assumes that their needs
- 22 don't change. They -- they made the decision today.
- 23 They had the reasons for making those. And just as we
- 24 might want to change our mind, this might be an
- 25 opportunity. And -- so it can only be seen as a

- 1 hypothetical possibility.
- 2 MR. ANTOINE HACAULT: Okay. And just
- 3 to make it clear, in the bottom right-hand corner of
- 4 slide 145, when we see, "Later Conawapa," that's a Plan
- 5 14 if we want to make our own personal notes.
- 6 Is that right?
- 7 MR. ED WOJCZYNSKI: Sorry, could you
- 8 repeat the last one?
- 9 MR. ANTOINE HACAULT: At the bottom --
- 10 bottom right-hand it -- it says, "Keeyask 2019." So we
- 11 start on the left-hand side with the interconnect, and
- 12 it talks about the sales. And then on the right-hand
- 13 column it says, "Later Conawapa."
- 14 That's a variation of Plan 14, because
- 15 Plan 14 had the WPS investment also?
- 16 MR. ED WOJCZYNSKI: So throughout here
- 17 where -- where we use the word 'later', we mean it's a
- 18 later decision. So the intent when -- on -- on Path 5
- 19 way was that -- Path 5 way -- path 5 is that -- that
- 20 the -- the assumption in there is that -- well, again,
- 21 it's not guaranteed, but that WPS -- that we would do
- 22 Conawapa. And then we would -- WPS would be part of
- 23 that, assuming that Manitoba Hydro didn't change its
- 24 mind.
- 25 And then, secondly, if we did not want

- 1 to proceed with Conawapa, then we'd go to gas
- 2 generation. And the assumption is that probably WPS
- 3 would want to carry on, being able to serve, say, from
- 4 Keeyask. But that's not quaranteed.
- 5 MR. ANTOINE HACAULT: Okay. And the
- 6 gas generation, that's Pathway 5, Plan 5.
- 7 Is that right?
- 8 MR. ED WOJCZYNSKI: I have to check the
- 9 numbers because I am -- I don't remember the numbers as
- 10 well as everybody else in the room seems to. Yes.
- 11 MR. ANTOINE HACAULT: Thank you.
- 12 THE CHAIRPERSON: Mr. Wojczynski, I
- 13 guess I'm going to go back to your statement and -- in
- 14 respect of the Preferred Plan. And I guess -- I don't
- 15 want to belabour the point, but it suggests to me that
- 16 what you're suggest -- what you're proposing here is
- 17 that you would continue to maintain the in-service date
- 18 for Conawapa of 2026.
- 19 In other words, you would continue
- 20 developing -- you would continue investing to maintain
- 21 the in-service date on Conawapa?
- MR. ED WOJCZYNSKI: What -- as we've
- 23 said in the submission and as we depicted, there's a
- 24 big diagram showing the pathway. But I won't go to
- 25 that because it's -- it's too complicated for this

- 1 discussion here. Is that our -- our plan would be
- 2 that, subject to what falls out of this process of the
- 3 NFAT and the government decisions, but let's assume for
- 4 the moment for discussion if we're in Pathway 5, that
- 5 Keeyask and the 750 megawatt line is -- is approved by
- 6 the government, because that -- that is Pathway 5, that
- 7 our plan would be for the upcoming year that we're
- 8 already entering into, that we would continue to
- 9 undertake the studies this summer, this fall, this
- 10 winter for Conawapa 2026. And now it may be that it
- 11 slips to '27, depending on -- on a lot of factors, but
- 12 still that would be planning for the early Conawapa in-
- 13 service date.
- 14 And then next year when we do our power
- 15 resource planning exercise, we would evaluate all the
- 16 conditions at the time. And if -- if conditions are
- 17 favourable, including the export negotiations and
- 18 there's no surprises on export prices and things, let's
- 19 just say they continue as they are now to keep it
- 20 simple, we -- we would -- we would -- the thinking is
- 21 we'd carry on planning on Conawapa.
- On the other hand, if there were reasons
- 23 to want to defer Conawapa, we could make that decision
- 24 at that time and slow it down. But we would --
- 25 annually, as part of our power resource planning

- 1 exercise, review the economics and -- and the schedule
- 2 and everything for Conawapa. Or -- and for --
- 3 presumably we're also going to revisit DSM every year,
- 4 as well. And we'd also revisit the economics of gas
- 5 and the new export contracts Mr. Cormie is bringing
- 6 forward, all -- all those parameters. And that's part
- 7 of our annual process.
- 8 THE CHAIRPERSON: So in terms of the --
- 9 the issue that the panel is called upon to address with
- 10 the government, we are expected to address the
- 11 Preferred Development Plan which you, I think, have now
- 12 redefined. I've heard you redefined the Preferred
- 13 Development Plan to be Keeyask/750 followed by
- 14 Conawapa, and increased DSM.
- 15 MR. ED WOJCZYNSKI: Yes. The -- the
- 16 increased DSM for us is implicit in all the plans, but,
- 17 yes.
- 18 THE CHAIRPERSON: And -- and the date
- 19 that we should be using for the Conawapa project is --
- 20 is 2026?
- 21 MR. ED WOJCZYNSKI: The -- the current
- 22 date is 2026, but I think the panel -- I would suggest
- 23 that this panel -- on behalf of Manitoba Hydro, I would
- 24 suggest to this panel that -- that in its deliberation,
- 25 it consider that -- that we may, for various reasons,

- 1 find that it's necessary or advantageous to defer
- 2 Conawapa.
- 3 So it's not necessarily '26. It -- it
- 4 could slip to '27 or '28 for example. And that's
- 5 entirely possible, so it's not that it's absolutely
- 6 fixed at 2026. It won't be any earlier.
- 7 MS. MARILYN KAPITANY: Mr. Cormie, can
- 8 I just clarify. On this page 145 that we were just
- 9 looking at, the last column where it says, "Later
- 10 Conawapa or gas."
- MR. DAVID CORMIE: Yes.
- 12 MS. MARILYN KAPITANY: I think I heard
- 13 you say that for the three-o-eight (308) sale to WPS
- 14 that it would have to be committed by 2029, not that it
- 15 would have to be in service by 2029.
- 16 Is that correct?
- MR. DAVID CORMIE: That -- that's
- 18 correct. If --
- 19 MS. MARILYN KAPITANY: Thank you.
- 20 MR. DAVID CORMIE: -- if Manitoba Hydro
- 21 hasn't committed by 2029 to build the station,
- 22 Wisconsin has the right to terminate the agreement.
- 23 MS. MARILYN KAPITANY: Thank you.
- 24 MR. DAVID CORMIE: And so does Manitoba
- 25 Hydro. And then there's another condition that says if

we...

2591 we don't have units in service by 2031 -- so if for some reason we've committed and we're -- we're going down that path, and we decide this project is no longer 3 -- is too expensive and we -- and we stop building and we haven't put in service a fourth unit at Conawapa, at that point the contract can be terminated, as well. 7 So you can actually imagine a scenario where we'd start construction, and for some reason, you know, we aren't going to go through with this. know what that risk is, but it would have to be pretty 10 11 significant. 12 13 (BRIEF PAUSE) 14 CONTINUED BY MR. ANTOINE HACAULT: 15 16 MR. ANTOINE HACAULT: And is there any 17 other questions of the panel? Okay. And hopefully I'm 18 getting my numbers right. If we're still looking at 19 the slide before us from page -- slide 145, when we were talking over the last ten (10) or fifteen (15) 21 minutes of a possible decision not to proceed with 22 Conawapa because of some adverse condition which we 23 don't know yet, that would actually put us back into 24 Pathway 4, which does not include the 308 WPS sale if

2592 MR. ED WOJCZYNSKI: It would only put 1 into Pathway 4 if in -- well, that at some future date WPS decided that, no, they did not want to have the new 3 hydro come from Keeyask instead of Conawapa. 5 MR. ANTOINE HACAULT: And in Pathway 4, one of the plans that we were looking at was called Plan number 6, if we go to slide 88? 7 8 MR. ED WOJCZYNSKI: Yes. 9 MR. ANTOINE HACAULT: So Plan number 6 10 would have us do Keeyask right away. And instead of Conawapa, I know there's been some changes because of 11 the DSM, et cetera, but it shows gas coming into play 13 at 2031 with a bigger intertie, correct? 14 MR. ED WOJCZYNSKI: Yes. 15 MR. ANTOINE HACAULT: I'm going to move on to another subject area. It's going to be to better 17 understand the construction costs, how the current 18 estimates fit into the sensitivity analysis. And to do 19 that... 20 21 (BRIEF PAUSE) 22 23 MR. ANTOINE HACAULT: The first 24 reference that I have is Tab 2, which is the -- an extract of the transcript that's page 15 of our book of

2593 documents. And at line 5, this is the transcript of March 3 and Scott Thomson's address to this Board. Line 5, he had this to say: 3 "What -- what I can say to you today 4 is that the general civil contract 5 6 price is higher than what we had estimated." 7 And then, later on, he continues to say: 9 "We have found [this is at line 14] 10 the benefit of greater -- greater 11 confidence around the Keeyask cost 12 estimate." 13 So at that time, we hadn't had the 14 updated numbers, correct? 15 MR. ED WOJCZYNSKI: 'We' meaning this 16 hearing process? 17 MR. ANTOINE HACAULT: Yes. 18 MR. ED WOJCZYNSKI: No, this hearing 19 process didn't. Ms. -- President Thomson had the benefit of the analysis we'd done with the proxy 21 capital costs, which are very close to the final ones. 22 MR. ANTOINE HACAULT: But the one (1) 23 thing -- and this is you. It would be at page 17 of 24 our book of documents. This is testimony by you, Mr. Wojczynski. At line 15 you were explaining that the

- 1 big shifts you felt had happened. And you've had many
- 2 -- have done many things that caused Manitoba Hydro to
- 3 have more confidence in these costs compared to
- 4 Wuskwatim.
- 5 Do you recall saying that?
- MR. ED WOJCZYNSKI: Yes.
- 7 MR. ANTOINE HACAULT: Now, that process
- 8 actually -- that learning process had actually been
- 9 completed as far as Wuskwatim by the time you had
- 10 reached your \$10.2 billion cost estimate, coright --
- 11 correct?
- 12 MR. ED WOJCZYNSKI: Ten -- you're
- 13 talking about Conawapa now?
- MR. ANTOINE HACAULT: Cona --
- MR. ED WOJCZYNSKI: You said, "10.2
- 16 billion."
- 17 MR. ANTOINE HACAULT: Ten point two
- 18 (10.2), that's right. And it also occurred prior to
- 19 you finalizing the six point two (6.2) cost estimate
- 20 for Keeyask, correct?
- 21 MR. ED WOJCZYNSKI: Our learnings for
- 22 Wuskwatim, I would say the majority of those had
- 23 happened from -- well, we -- when we prepared those
- 24 earlier estimates. I would suggest we're probably
- 25 $\,$ still learning, but -- but the majority has, yes.

- 1 MR. DAVE BOWEN: Just -- just to add to
- 2 that, so I think what you're referring to is that the -
- 3 it's Mr. Bowen, Dave Bowen, in the back. The stress
- 4 test that occurred in 2012, which was the basis of the
- 5 NFAT submission, that stress test incorporated the
- 6 current -- the complete Wuskwatim project and our
- 7 lessons learned at that time, so it's correct.
- 8 MR. ANTOINE HACAULT: But I'm trying to
- 9 better understand by the time we had our 6.2 billion
- 10 for Wuskwatim -- sorry, Keeyask. I said, "Wuskwatim."
- 11 Keeyask; sorry for getting mixed up on that.
- MR. ED WOJCZYNSKI: I get more mixed up
- 13 than you are, so you're doing very well.
- 14 MR. ANTOINE HACAULT: I'm trying to
- 15 understand if I've heard you say correctly, what things
- 16 do you think you hadn't learned with -- by the time you
- 17 hit the six point two (6.2) Keeyask estimate?
- 18 MR. ED WOJCZYNSKI: I think you're
- 19 asking what had we not learned with the 6.2 billion
- 20 estimate that we learned for the six point seven (6.7)
- 21 -- or 6.5 billion estimate?
- MR. ANTOINE HACAULT: No.
- 23 MR. ED WOJCZYNSKI: Is that your
- 24 question?
- MR. ANTOINE HACAULT: Sure, you can

- 1 answer that.
- MR. ED WOJCZYNSKI: Well, I'm not sure
- 3 if that was your question. Okay. Maybe you could
- 4 rephrase your quest -- could you ask your question
- 5 again?
- 6 MR. ANTOINE HACAULT: I -- I understood
- 7 your testimony in a very general way, sir, to be that
- 8 for Wuskwatim, there's a whole bunch of things that
- 9 happened that really, during the construction, caused
- 10 you to reconsider how to do the estimate for Keeyask.
- 11 Am I correct so far?
- MR. ED WOJCZYNSKI: Yes.
- MR. ANTOINE HACAULT: And my
- 14 understanding is that that lesson was -- and the
- 15 insight from that lesson was all incorporated in the
- 16 \$6.2 billion estimate for Keeyask.
- 17 Am I correct so far?
- MR. ED WOJCZYNSKI: Let's say -- yes.
- 19 MR. ANTOINE HACAULT: So what I was
- 20 trying to determine incrementally is what, after
- 21 Keeyask lesson, did we learn that helps us with respect
- 22 to both the Keeyask and Conawapa estimates?
- 23 MR. ED WOJCZYNSKI: So after we did the
- 24 \$6.2 billion Wusk -- Keeyask estimate, what other
- 25 lessons learned were utilized in the next estimate? A

- 1 major one, and I -- I think I'll make a brief
- 2 commentary, but I think I'll turn to Mr. Bowen to -- to
- 3 expand on it, is when we did the earlier estimate, we
- 4 had not yet fully progressed on the KIP infrastructure
- 5 and on the environmental processes, but I don't think
- 6 that's as major.
- 7 The major one is we have the general
- 8 civil contract in hand and we have a number of other
- 9 contracts, which Mr. Bowen can expand on if you like,
- 10 that we did not have earlier that we have now. The --
- 11 the biggest one being the general civil, but there are
- 12 others as well.
- The other thing is in the estimate, we
- 14 enhanced the estimating process through dealing with
- 15 the labour productivity uncertainty, and there was some
- 16 research done in -- in the Canadian -- another large
- 17 Hydro construction area that told us that -- that we
- 18 should enhance what we're doing and -- and all the
- 19 other Canadian utilities are doing now as well using
- 20 what's called systemic risks as opposed to just project
- 21 risks, and Mr. Bowen talked about that in some length
- 22 the other day.
- 23 So those are -- plus we're a few years
- 24 further down the road since we did that estimate,
- 25 including work at Pointe du Bois, so we just have more

- 1 general information over the last two (2) or three (3)
- 2 years. I -- I don't know if Mr. Bowen has anything to
- 3 add to that?
- 4 MR. DAVE BOWEN: Just to touch on a few
- 5 things and -- and highlight what Mr. Wojczynski stated.
- 6 So again, when we developed our 2012 stress test, which
- 7 formed the basis of the NFAT analysis, some of the key
- 8 learnings we had from the Wuskwatim project was --
- 9 number 1 was the -- how to deal with the labour risk.
- 10 So we developed a labour reserve to
- 11 basically -- the -- the basis of labour risk is that
- 12 there's a -- a decrease -- decrease in supply of craft
- 13 labour throughout -- throughout Canada. That's been --
- 14 that's been occurring for -- for a number of years now.
- 15 It gets -- it gets amplified at Northern project sites.
- 16 So -- so then what happened to us in
- 17 Wuskwatim, we had less product. We -- the -- the rate
- 18 of -- the rate of work that we expected was lower than
- 19 -- than what was anticipated, which -- which caused
- 20 increased costs for labour, but it also increased -- it
- 21 also meant we were there longer. We -- we did finish
- 22 the project one (1) month later than our original in-
- 23 service date, but -- but we had hoped to finish much
- 24 earlier than that in our original plans.
- 25 So -- so being there, you know, at site

- 1 longer causes additional costs for Hydro for the
- 2 contractors to -- to be securing a count. So that's
- 3 been incorporated. We -- we incorporated the
- 4 escalation. Escalation in the 2000s is -- is now --
- 5 it's basically -- it doesn't -- it no longer follows
- 6 the Canadian price -- consumer price index, so we've
- 7 incorporated a -- a escalation reserve to -- to deal
- 8 with that risk.
- 9 Those are -- those are two (2) big
- 10 factors in our estimate, and -- and Mr. Wojczynski
- 11 touched on the systemic risk in our contingency
- 12 analysis. The -- the part that -- that we -- we never
- 13 know until we close a contract is what's -- how's the
- 14 market going to price our job?
- So what happened December? Again,
- 16 December 6th of this past year, we closed our general
- 17 civil contract. The -- the price we anticipated in our
- 18 point estimate was -- was lower than what -- what the
- 19 contractors gave us. That the -- the main -- again,
- 20 the main difference is for our cost increase, where
- 21 we've increased our control budget from 6.2 to \$6.5
- 22 billion, basically, about two hundred (200) and -- a
- 23 little over \$200 million. That is base cost increase.
- 24 So -- so the main reasons for that is
- 25 that we had higher general and civil costs. We also

- 1 added in post-construction adverse effects, which --
- 2 which caused an increase in our -- in our estimate. We
- 3 didn't have those in the original -- in the six point
- 4 two (6.2) number, and we changed our -- our -- we
- 5 realized that we're not going to be able to staff our
- 6 construction site team with Manitoba Hydro personnel,
- 7 and it -- it's much more costly to -- to augment that
- 8 staff with -- with non-Hydro staff.
- 9 So those are -- those are the drivers
- 10 for -- for why the cost changed.
- 11 MR. ANTOINE HACAULT: Thank you very
- 12 much for that explanation. I kind of need to move
- 13 along, but I'm trying to see whether there's a shortcut
- 14 to -- to have a -- a document or expla -- explanation
- 15 with respect to that.
- 16 In prior hearings, there were documents
- 17 called 'Capital Project Justifications', and we saw one
- 18 (1) for Bipole, and that document was fairly complete
- 19 in providing information with what the estimates and
- 20 the components of the estimates were and how they
- 21 changed, and they were signed off by various levels of
- 22 the Corporation.
- 23 Does that kind of document exist with
- 24 respect to the two (2) updated estimates for Keeyask
- 25 and Conawapa?

2601 MR. DAVE BOWEN: I could -- I could 1 speak to that. We haven't -- we haven't completed our -- our capital project justifications, simply because 3 we've just finished our estimate updates. It does take a -- a little bit of time to -- to complete that process. 7 We have provided a complete, fairly detailed variance analysis to the -- the independent cost consultant part of the -- this hearing, but if 10 there -- if there is a requirement to provide a -- a high-level variance explanation from outlining those 11 12 costs, I don't see why that's -- I -- I don't see why 13 we couldn't do that, so. 14 MR. ANTOINE HACAULT: Could you --15 MR. ED WOJCZYNSKI: But that would not 16 be the CPJ itself, but it would provide the information 17 we think you're looking for. 18 MR. ANTOINE HACAULT: Thank you. Could 19 you undertake, and I'll repeat the undertaking, is to provide an explanation with respect to both the 21 Conawapa and Keeyask increases containing information 22 similar to what would be in the CPJ, that being an 23 explanation of the differences and the reasons for 24 difference? Will that work?

MS. MARLA BOYD: I think just to be

2602 clear, I'd -- I'd prefer to use the words that Mr. Bowen offered you, which was a high-level variance explanation, but I think we're on the same page. 3 4 5 --- UNDERTAKING NO. 43: Manitoba Hydro to provide a 6 high level variance 7 analysis of revised capital costs relating to Keeyask 9 and Conawapa 10 11 CONTINUED BY MR. ANTOINE HACAULT: 12 MR. ANTOINE HACAULT: Okay. So my 13 formulation would be modified by taking out similar to 14 CPJ, and reference to a high level explanation. Is 15 that okay? 16 MR. DAVE BOWEN: Yes. 17 MR. ANTOINE HACAULT: If we could go 18 to... 19 20 (BRIEF PAUSE) 21 22 MR. ANTOINE HACAULT: I'd rather just 23 keep the transcript, and if we have an issue, we'll 24 discuss it with Manitoba Hydro. I really need to move 25 along. I've only got about three-quarters (3/4s) of an

- 1 hour.
- 2 If we could go to page 29 of our
- 3 document book? The first issue I'd like to look at is
- 4 the heading, 'B' as in 'Bob', base cost including sub-
- 5 cost.
- 6 Have you found that?
- 7 MR. DAVE BOWEN: Yes, I'm there.
- 8 MR. ANTOINE HACAULT: And the first
- 9 thing is under the little 'I', it says, "2012." It's
- 10 my understanding that these are the values that were
- 11 inputted into the model, correct?
- 12 MR. DAVE BOWEN: Yes, item B base
- 13 cost is -- is meant to be a comparison of the increase
- 14 in base cost dollars using the economic analysis.
- 15 MR. ANTOINE HACAULT: So that for
- 16 Keeyask, which is the slide we're looking at, the
- 17 reference value for the base cost portion of it was
- 18 4.39 billion, correct?
- 19 MR. DAVE BOWEN: Yes, that's correct.
- 20 I should note that the base cost -- I'm just reading
- 21 this slide here, it -- it does include sunk, as well,
- 22 so the four point three-nine (4.39) would include the
- 23 sunk costs.
- MR. ANTOINE HACAULT: Understood, yeah.
- 25 And the -- the analysis doesn't include the sunk costs.

- 1 Thank you for that correction. Now, two (2) things.
- 2 The '14 -- or, 2014 update, if I look at
- 3 the numbers between low and ref, in 2012, we have a
- 4 difference between the 4.39 billion going to a low of
- 5 four point zero-seven (4.07) for a change of about 320
- 6 million, agreed?
- 7 MR. DAVE BOWEN: Yes.
- 8 MR. ANTOINE HACAULT: And this gets to
- 9 one (1) of the questions the chairperson was asking.
- 10 If I look for the 2014 update, we start at four point
- 11 nine-five (4.95) ref, agreed?
- MR. DAVE BOWEN: Yes.
- 13 MR. ANTOINE HACAULT: And the variance
- 14 to the low is four point three-six (4.36), for a
- 15 difference of 59 -- or 590 million. So there's a wider
- 16 spread now, even though you have the civil contract
- 17 entered into.
- 18 MR. DAVE BOWEN: That's right. I -- I
- 19 did make -- when I did present this on -- on Monday, I
- 20 did make note that the -- the ranges between the low to
- 21 the reference, and the reference to the high are
- 22 greater than they were in the -- in our original
- 23 submission.
- 24 The -- the reason for that -- the reason
- 25 for the increase in range is due to the syst -- amount

- 1 of systemic risk in the model, so the -- the amount of
- 2 systemic risk is -- is driving that increase of range.
- 3 MR. ANTOINE HACAULT: And have we moved
- 4 from the -- I want to say P10 parameter in the 2014
- 5 update?
- 6 MR. DAVE BOWEN: The -- the low,
- 7 reference, and high are equivalent to the -- the P10 as
- 8 low, the reference is P50, and the high is P90.
- 9 MR. ANTOINE HACAULT: Okay. Now, we
- 10 saw some of the impact of these changed numbers, so in
- 11 the 2012 analysis -- and I appreciate it includes sunk
- 12 costs, and -- we had shown \$4.87 billion as a base cost
- 13 high scenario, correct?
- MR. DAVE BOWEN: Correct.
- MR. ANTOINE HACAULT: So it was
- 16 intended to show that that \$4.87 billion number had a
- 17 P90 certainty, correct?
- MR. DAVE BOWEN: The -- the 2012
- 19 derivation of the -- of the high was based on the P50,
- 20 plus the deterministics of the unfactored labour
- 21 reserve risk. That's -- that was the methodology used
- 22 in the analysis when we -- when we did the submission.
- 23 Since that time -- well, in the last
- 24 month we've basically looked at the -- we've
- 25 incorporated the labour risk into our contingency

- 1 curve. And we've -- we've modelled it within our
- 2 curve, which we thinks a -- it's an important, so that
- 3 you'll -- basically, you'll see here is that the -- if
- 4 you look into line A under 'Key variables' for the
- 5 labour reserve, the -- the effect of adding the labour
- 6 reserve risk to the contingency curve is that it -- it
- 7 raises the low and the reference by approximately \$190
- 8 million. And -- and so that's the -- that's the effect
- 9 there.
- 10 But I just wanted to point out that --
- 11 that one (1) change in methodology which we think is an
- 12 improvement.
- 13 MR. ANTOINE HACAULT: But the initial
- 14 thought was that the four point eight-seven (4.87) was
- 15 still equivalent to P90 certainty, correct? Well,
- 16 that's how you arrived at it.
- But that's what the intent was, was to
- 18 communicate a certainty of P90, correct?
- 19 MR. DAVE BOWEN: We -- we never put a
- 20 value on it, but it -- it was equivalent -- it was our
- 21 high value, the equivalent to our P90 to date.
- MR. ANTOINE HACAULT: Okay. And now
- 23 you've changed your reference to actually be higher, at
- 24 four point nine-five (4.95), in your update than was
- 25 projected in your filings in August?

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- 1 MR. DAVE BOWEN: Yes, both -- if you
- 2 compare the -- the base cost difference between
- 3 reference of 20 -- 2012 to the reference -- pardon me,
- 4 the -- the high of 2012, which is the four point eight-
- 5 seven (4.87), to the reference in -- in our current
- 6 update the reference is slightly higher. You could
- 7 compare that on both the base cost difference and the
- 8 in-service cost difference.
- 9 The in -- in-service cost difference,
- 10 the high from 2012 moves from six point three-three
- 11 (6.33) to six point three-five (6.35) to the reference.
- 12 MR. ANTOINE HACAULT: So is it fair to
- 13 say that if we look at the total in-service costs
- 14 modelled in the analysis at five point seven-one
- 15 (5.71), appreciating that includes sunk costs, which
- 16 those are certain.
- You know they're not going to vary,
- 18 correct?
- 19 MR. DAVE BOWEN: I'm -- I'm not sure I
- 20 understand your point.
- 21 MR. ANTOINE HACAULT: Okay. The -- the
- 22 model doesn't include, I guess, or didn't -- that
- 23 you've presented with the 2012 values, because we've
- 24 seen updates, it didn't include the certainty of the
- 25 sunk costs.

2608 1 The sunk costs are certain, correct? 2 MR. DAVE BOWEN: Yes. 3 MR. ANTOINE HACAULT: And with the certain sunk costs, we had a total number of 5.71 million as a rough value in your model, correct? 6 MR. DAVE BOWEN: Yes. 7 MR. ANTOINE HACAULT: So there was a portion, the portion which was sunk costs, which was certain? 10 MR. DAVE BOWEN: Correct. 11 MR. ANTOINE HACAULT: That's not 12 varying? Just like in all your models that baseline of sunk costs is excluded so that is a certain number? 13 14 MR. DAVE BOWEN: Yeah. I just want to 15 make sure we're -- we're on the same page. So we --16 our sunk costs -- we have our spent to date. So our spent to date -- so the -- the 2012 stress test was 17 18 based on spent to date as of March 31st, 2012. And -and the current revised number includes our spent to date as of December 31st, 2013. So -- so we are certain of those numbers. Our -- our projections 21 thereon to sunk, they're still -- they're what we're 22 23 forecasting, we're fairly certain of. 24 MR. ANTOINE HACAULT: Okay. Thank you. I'll move on. Sorry to be a bit rushed, and I don't

- 1 mean to cut you off. If -- if you need to explain
- 2 things at a later time, I'll try and do my best, but
- 3 I'm supposed to finish at 2:30. If we flip onto page
- 4 30, that's the Conawapa details.
- 5 And you can see in the bottom right-hand
- 6 corner the total in-service costs at the high point was
- 7 estimated to be ten point seven-six (10.76), correct?
- MR. DAVE BOWEN: Yes.
- 9 MR. ANTOINE HACAULT: And the revised
- 10 estimate, that was the number ten point seven-six
- 11 (10.76) in August of 2013.
- 12 And now the revised high has gone up by
- 13 about \$1.72 billion?
- 14 MR. DAVE BOWEN: That's right. And
- 15 it's -- it's -- the same methodology and the same
- 16 rationale that was used for the Keeyask cost estimate
- 17 applies here.
- MR. ANTOINE HACAULT: And then if we...
- 19
- 20 (BRIEF PAUSE)
- 21
- MR. ANTOINE HACAULT: Just a quick
- 23 question. With respect to -- if we go back to Keeyask,
- 24 by the time you hit the estimate at 6.2 billion, would
- 25 you -- what level of tender or estimate security do you

- 1 have at that point in time? I don't know if I've
- 2 explained that correctly. If you have a very
- 3 preliminary estimate you might have a range of 50
- 4 percent.
- By the time you hit six point two (6.2),
- 6 what was the Company's expectation on -- on the
- 7 variation?
- 8 MR. DAVE BOWEN: The -- the expectation
- 9 on the variation was -- was defined in our -- in our
- 10 analysis. That was our -- that was our -- our best
- 11 estimate at the time as to what that variation would
- 12 be.
- 13 MR. ANTOINE HACAULT: If I could turn
- 14 to page 35 of the book of documents, that might help
- 15 explain what I was looking at, what kind of class of
- 16 estimate -- at the bottom of the page for the document
- 17 manager.
- By the time you hit the six point two
- 19 (6.2) estimate, where would you have put that estimate
- 20 of \$6.2 billion?
- 21 MR. DAVE BOWEN: In terms of the
- 22 estimate classification table here, when -- we -- we
- 23 estimated -- our -- our opinion was that we were
- 24 between a Class 2 and a Class 3. We have -- and that's
- 25 what we had in our submission.

- 1 When we look at the class of estimate
- 2 ranges here, we brought back -- recently brought back
- 3 our -- in our contingency consultant to rerun our
- 4 analysis. When you -- when you -- I would just
- 5 caution. When you use this table, and we've been
- 6 cautioned by our -- our consultant, who is one of the -
- 7 the main authors of the -- the AAEC cost report -- or
- 8 the recommended practices, is that in order to reach a
- 9 Class 3 it's -- it's basically if you don't reach all
- 10 the criteria, you don't make the grade, so you can't
- 11 call yourself less than a Class -- a Class -- true
- 12 Class 3 unless you meet all those requirements such as
- 13 level of project definition, level of your project
- 14 management team, et cetera, et cetera.
- So -- so although it was our thoughts
- 16 were we're a two (2)/ three (3), really we're at a
- 17 Class 3.
- 18 MR. ANTOINE HACAULT: So at Class 3,
- 19 the low end would be -- should have been in your
- 20 analysis, am I correct, a range of minus 10 to minus 20
- 21 percent from your budget?
- 22 And on the high end as to how much
- 23 higher it might go, it should have been 10 percent to
- 24 30 percent, according to this table?
- MR. DAVE BOWEN: I would just caution

- 1 the use of the table. The purpose of the table was to
- 2 provide -- if -- if -- is to provide a proxy for where
- 3 you're at. The -- the recommended practice is to look
- 4 at your project, do your bottom-up costs, so -- so from
- 5 a first principle basis look at each of your costs,
- 6 build them up of things like rule of thumb, carry out a
- 7 contingency exercise representative of the risk on your
- 8 projects, and develop a contingency curve.
- 9 Once you do that exercise, it's
- 10 appropriate to look back in here to confirm that you're
- 11 within the range. But to use it for any -- a greater
- 12 purpose than that, I would -- I would caution anyone on
- 13 that.
- 14 MR. ANTOINE HACAULT: Thank you. If we
- 15 could go -- and I don't -- it's not in our book of
- 16 documents but Exhibit 95, slide 125. Slide 125 and
- 17 Exhibit 95.

18

19 (BRIEF PAUSE)

- 21 MR. ANTOINE HACAULT: I just want to
- 22 make it clear. That particular slide is still based on
- 23 the lower discount rate at 5.05 percent at a ref value
- 24 for a discount rate, correct?
- MS. JOANNE FLYNN: Yes, that's correct.

- 1 MR. ANTOINE HACAULT: It also -- we
- 2 have to be careful to use this slide because it does
- 3 not take out the WPS investment, correct?
- 4 MS. JOANNE FLYNN: That's correct.
- 5 MR. ANTOINE HACAULT: Okay. And we
- 6 also have to be careful because it doesn't include the
- 7 enhanced DSM that the Corporation's intending to carry
- 8 out, correct?
- 9 MS. JOANNE FLYNN: That's right. The
- 10 purpose of redoing this was to show the impact on the
- 11 quilts of the increased cost to Keeyask and Conawapa.
- 12 MR. ANTOINE HACAULT: So if we go to
- 13 ref/ref/ref on this slide we see that Plan 14 comes out
- 14 at seven hundred and ninety-eight (798), correct?
- MS. JOANNE FLYNN: Yes.
- 16 MR. ANTOINE HACAULT: And if we flip
- 17 back to slide 123 for the document manager. We see in
- 18 the second line the difference of changing the capital
- 19 cost. It brings an NPV from one point six-nine--six
- 20 (1.696) down to seven ninety-eight (798).
- 21 And we just saw that number on the
- 22 previous slide, correct?
- MS. JOANNE FLYNN: Yes.
- 24 MR. ANTOINE HACAULT: And then if we
- 25 move to looking at what DSM does to the bottom number

- 1 of three seventy-four (374) we have to flip to slide
- 2 130, please, document manager. So we had -- on the
- 3 previous slide we had gone down with no WPS investment
- 4 with the construction costs updated and the 2013
- 5 assumptions.
- 6 So then Plan 14 we start on the bottom
- 7 left-hand side, at three seventy-four (374). And this
- 8 used to be the one point six-nine-six (1.696) number in
- 9 the original filing, correct?
- 10 MS. JOANNE FLYNN: Yes. And that one
- 11 does not have a WPS investment in it, in the three
- 12 seventy-four (374).
- 13 MR. ANTOINE HACAULT: Correct. And
- 14 then if we move right to Level 2 DSM, which is what I
- 15 understand the Corporation to be shooting for, the Plan
- 16 14 goes down from the original one point six nine six
- 17 (1.696) NPV down to forty-five (45), correct?
- 18 MS. JOANNE FLYNN: That is correct,
- 19 without the pipeline load.
- 20 MR. ANTOINE HACAULT: And I won't go
- 21 through that. Mr. Williams identified some other --
- 22 the price of elastici -- elasticity number, which would
- 23 vary the numbers in brackets under the Level 2 DSM,
- 24 correct?
- MS. JOANNE FLYNN: Yes, it would.

2615 MR. ANTOINE HACAULT: It would lower 1 those numbers directionally, correct? 3 MS. JOANNE FLYNN: Yes. MR. ED WOJCZYNSKI: I might add to that, that, as we said, on slide 5 of the same deck, Exhibit 95, that the -- we also didn't think that we were going to do all of option 2, and that's what Mr. 7 Kuczek had indicated last week. 9 So while there would be some adjustment on the load forecast that you said that indicated that 10 would reduce that slightly, I think that's more than 11 12 offset by not doing all of Level 2 DSM. So, you would 13 actually see an increase rather than a decrease from 14 this number once you've took that all together. 15 16 (BRIEF PAUSE) 17 18 MR. ANTOINE HACAULT: Now, I hate to 19 use your dust word. How much dust are we talking 20 about? 21 MR. ED WOJCZYNSKI: I actually don't remember using the word 'dust'. I talked about 22 23 rounding. 24 25 (BRIEF PAUSE)

2616 MR. ANTOINE HACAULT: If we could flip 1 back to slide 126, please. 3 (BRIEF PAUSE) 5 6 MR. ANTOINE HACAULT: Now, you recall, we started our discussion with the quilt at seven ninety-eight (798). 9 We find that number in the bottom right-10 hand side of that table, correct? 11 MS. JOANNE FLYNN: Yes, we do. 12 MR. ANTOINE HACAULT: And we saw how 13 that seven ninety-eight (798) number was reduced by a number of factors, including DSM factors, correct? 14 15 MS. JOANNE FLYNN: Yes. 16 MR. ANTOINE HACAULT: And we had a 17 discussion -- or there was a discussion, I think, 18 between -- I don't know if it was Mr. Wojczynski and --19 and Mr. Grant, or -- but about the -- one of the important numbers being the expected value, correct? 21 MS. JOANNE FLYNN: Yes. 22 MR. ANTOINE HACAULT: And directionally, are we to expect that the expected 23 24 value, similar to what's shown on this table, will be 25 lower than the ref/ref/ref NPV?

2617 1 (BRIEF PAUSE) 2 3 MS. JOANNE FLYNN: You would expect so, because we're not altering the -- the probabilities associated with the other factors, the -- the energy prices or the discount rates. 7 MR. ANTOINE HACAULT: Sorry, you wouldn't expect? 9 MS. JOANNE FLYNN: We would expect that 10 it would -- that the expected value would be lower than the ref/ref, because we aren't altering the -- the 11 12 other probabilities and ranges. 13 MR. ANTOINE HACAULT: Okav. 14 correct in understanding that the Corporation can't 15 give us -- or it would take a lot of work to give us an 16 expected value for all the numbers -- other numbers we 17 were looking for, because we had gone down to three 18 seventy-four (374), then we had gone down lower with the DSM for the Preferred Plan. 20 Is it possible to give us the expected 21 values similar to what's on this table, but related to -- we had looked at -- looked at slide 130, which gave 22 23 us base DSM at three seventy-four (374). That's lower 24 than our ref/ref/ref on this slide at seven ninetyeight (798). And Level 1, which is kind of the minimum

2618 that we hope to achieve with DSM, is at one twenty-four 2 (124).If we have a ref/ref/ref value of one 3 twenty-four (124), do we have any idea whether the expected value is zero or significantly negative? 6 MS. JOANNE FLYNN: We have not undertaken the probabilistic analysis on the 2013 7 assumptions, and that is a significant effort. 9 MR. ANTOINE HACAULT: Is there anything you can offer as useful information -- is it -- I'll 10 ask the question, for example, on slide 126, if we go 11 12 back to it, in Plan 14 we have a ref/ref/ref value of 13 seven ninety-eight (798). There is nearly \$500 million of difference between the expected value and the 14 15 ref/ref/ref value. 16 Can I transpose that and say when I go down to three seventy-four (374), my expected value 17 18 will roughly be \$500 million less? 19 20 (BRIEF PAUSE) 21 22 MS. JOANNE FLYNN: I'm not sure of how 23 much assistance this will be, but if we consider the two (2) categories for -- of energy prices and discount 24

rates, if -- between the 2012 assumptions and the 2013

- 1 assumptions, the energy prices for the 2012 adjusted
- 2 price forecast were lower than the 2013 price forecast
- 3 came in.
- 4 So from that perspective, and depending
- 5 on how we would recalculate the probabilities
- 6 associated with that data set, you could expect that
- 7 that would reduce that difference between the expected
- 8 value and reference value.
- 9 The discount rate between 2012 and 2013,
- 10 the reference value of that increased from five point
- 11 zero-five (5.05) to five point four (5.4), so that
- 12 would have -- that effect also could shrink that
- 13 difference between the two (2), depending again on --
- 14 on how we would have to look at it from the perspective
- 15 of the underlying drivers to get the probabilities
- 16 associated with that particular data set, and that --
- 17 and that's where a lot of the time-consuming work is.
- 18 MR. ANTOINE HACAULT: But the one thing
- 19 that's sure, whether we use ref/ref/ref, expected -- or
- 20 ref/ref/ref value of three seventy-four (374) for Plan
- 21 14, or even the one twenty-four (124), there would be
- 22 some number we'd have to subtract to come to the
- 23 expected value. We just don't know whether it's three
- 24 hundred (300), four hundred (400), or five hundred
- 25 thousand dollars (\$500,000), or what the number is,

2620 correct? 2 MR. ED WOJCZYNSKI: Million. 3 MR. ANTOINE HACAULT: Oh. 5 (BRIEF PAUSE) 6 MS. JOANNE FLYNN: It does start to 7 open up the door to -- to making like a -- to redoing the entire analysis, and, you know, taking into consideration other aspects of it, like the ability to 10 11 reduce risk on the plans with hydro by treating some of 12 the uncommitted firm sale -- firm dependable energy with some -- some fixed prices associated with -- so 13 there's a -- there's a multitude of things that could 14 15 effect this yet, but in terms of these largest impacts, 16 just as an indicative thing, yes, I think that there 17 would be a difference between the ref/ref/ref and the 18 expected value, and the expected value would be in some 19 way lower. 20 MR. ANTOINE HACAULT: But if I can 21 summarize, we don't expect the difference to be 500 million. I -- it wouldn't be smaller than that, so I 22 23 don't just do Level 1 DSM one twenty-four (124) 24 ref/ref, and then subtract 500 million. It has to 25 be a number less than that, correct?

2621 That's what I take from your discussion. 1 2 MS. JOANNE FLYNN: That -- that's basically what -- what'd -- yes. 3 MR. ANTOINE HACAULT: Okay. I'd like 4 to switch to another subject matter, drought, and page 48 in our book of documents. 7 (BRIEF PAUSE) 9 10 MR. ANTOINE HACAULT: First, has Manitoba Hydro had a chance to look at the table to see 11 12 whether the numbers have been correctly transcribed on the table? This data was taken from Mani --13 14 MIPUG/Manitoba Hydro -- sorry, page 47. I said forty-15 eight (48), but I should be at page 47. 16 MR. TERRY MILES: I have not 17 specifically gone through and identified whether every 18 number was --19 MR. ANTOINE HACAULT: Okay. 20 MR. TERRY MILES: -- transcribed 21 correctly. 22 MR. ANTOINE HACAULT: So can we --23 subject to check, can at -- I at least proceed with the 24 discussion? Is that fair? 25 MR. TERRY MILES: That's fair. Yeah.

- 1 Okay.
- 2 MR. ANTOINE HACAULT: Because the
- 3 numbers, I understand, are based from a response from
- 4 Manitoba Hydro. The reference is at the bottom of the
- 5 table. Do you see that?
- 6 MR. TERRY MILES: Yeah, that's correct.
- 7 I -- I know the reference. Thank you.
- 8 MR. ANTOINE HACAULT: Okay. The one
- 9 (1) thing that I wanted to look at, the table that this
- 10 was prepared from is a -- a whole bunch of data points
- 11 on drought, and that data is all -- is found later on
- 12 at this tab. I don't propose to go to it.
- 13 As I understand it, the data that was
- 14 provided would provide the effect on total net revenue
- 15 in each particular year. That was the table that was
- 16 provided. The details are on the next pages?
- MR. TERRY MILES: Yeah, that's correct,
- 18 I believe, yeah.
- MR. ANTOINE HACAULT: And the purpose
- 20 of this table was to look at All Gas and see what had
- 21 been expected ranges for droughts or the impacts of a
- 22 drought for All Gas as a reference point.
- Do you see that, the first -- the first
- 24 table, left-hand side, top -- top left?
- MR. TERRY MILES: Yeah.

2623 MR. ANTOINE HACAULT: It says, "All 1 2 Gas." 3 MR. TERRY MILES: I see that, yes. MR. ANTOINE HACAULT: And then there's the years 1987 to 1992. Does that correspond with the five (5) year drought? 7 MR. TERRY MILES: The years correspond with the five (5) year drought, yes. 9 MR. ANTOINE HACAULT: Okay. And --10 MR. TERRY MILES: I -- I believe this is all taken for one (1) load year out in time though, 11 and there is some -- some approximation in there --12 13 MR. ANTOINE HACAULT: 14 MR. TERRY MILES: -- that I am aware of 15 and I think you're aware of, as well. 16 MR. ANTOINE HACAULT: Yeah. So 17 generally, it would give us some direction in a -- in a 18 very general way as to how the plans fare on that five 19 (5) year drought? 20 MR. TERRY MILES: I'd say that's fair, 21 yes. 22 MR. ANTOINE HACAULT: Okay. So if we 23 look at Pathway 2, Plan 2, we see that there's a very 24 small variation set out in yellow of minus 1 -- 2

percent and 3 percent.

- 1 Do you see that?
- 2 MR. TERRY MILES: I see that.
- 3 MR. ANTOINE HACAULT: Okay. And that's
- 4 the variance from the base case shown in the All Gas.
- 5 Does that seem right?
- 6 MR. TERRY MILES: Your -- just help me
- 7 understand what your base case is.
- MR. ANTOINE HACAULT: All Gas.
- 9 MR. TERRY MILES: All Gas low. So, for
- 10 example, in Plan 2, where you have low under the
- 11 Keeyask -- and in Plan 2, where you have the low column
- 12 and you have several numbers that are there compared to
- 13 Plan 1, under the low column, is that -- and you've
- 14 done the difference there?
- 15 MR. ANTOINE HACAULT: Yes. Yes.
- 16 MR. TERRY MILES: That's what thas is.
- 17 And -- okay.
- MR. ANTOINE HACAULT: So the Plan 4,
- 19 again, there's not much variance. If we compare the
- 20 numbers, there's not a huge variance in the variations.
- 21 Now, we've been talking about Plan 6. Again, the
- 22 variations vary from 2 percent to 8 percent.
- Do you see that, compared to the All
- 24 Gas?
- MR. TERRY MILES: I see that, yes.

- 1 MR. ANTOINE HACAULT: Okay. And
- 2 Pathway 14 has the largest variations of the ones that
- 3 we've been identifying in this hearing, correct, on a
- 4 dollar basis?
- 5 MR. TERRY MILES: Okay, I -- I see your
- 6 numbers, and by that -- under Plan 14, you're showing
- 7 higher percentages in yellow. Is that what you're
- 8 indicating by higher variances?
- 9 MR. ANTOINE HACAULT: Yes, the
- 10 variances from the base case of an All Gas. The Plan
- 11 14, under a low scenario, would indicate a 16 percent
- 12 difference, which is, in real numbers, not that big,
- 13 actually. It's about -- it's less than 200 million.
- 14 Because we reference All Gas at one point two-two-zero
- 15 (1.220) in the low instance, and your Plan 14 has a bit
- 16 bigger number, it exposes the variance to 1.414
- 17 billion.
- Do you see that?
- 19 MR. TERRY MILES: I see that, yeah.
- 20 And that's a good -- I think that's a good point. If -
- 21 if I can -- to understand this a little bit better,
- 22 if I could get a -- hopefully explain something, and
- 23 maybe that'll help me understand this a little better
- 24 as well.
- When we talk about low, reference, and

- 1 high, we're talking about a low energy price world, a
- 2 reference energy price world, and a high energy price
- 3 world.
- 4 MR. ANTOINE HACAULT: Correct.
- 5 MR. TERRY MILES: So when we're
- 6 comparing back to the All Gas Plan in any of these
- 7 scenarios -- so if you want the low scenario, you're
- 8 comparing back to a -- a world, if you will, that has
- 9 low energy prices under an All Gas plan. That would be
- 10 a world then where low energy prices -- we'd establish
- 11 rates and all those things under that particular world.
- 12 Under the reference prices, we'd
- 13 establish under that world; and under the high prices,
- 14 we'd establish -- high-price world we'd establish
- 15 rates, et cetera, under those worlds that are there.
- 16 So we think of the different plans that
- 17 we have here and how those different plans would behave
- 18 under those particular worlds and what we're comparing
- 19 to, I guess, and -- and think about what -- what that
- 20 means.
- 21 So if think of Plan 14 under that world
- 22 that we have, under a low energy price world, Plan 14
- 23 has a lot of hydro. So we've looked at the impacts
- 24 under a low energy price world. And where you show
- 25 variability, you have to think about where the starting

- 1 point is for those.
- 2 And under, for example, the -- even a
- 3 reference-price world, we have the -- the Plan 14
- 4 actually compared to All Gas as performing at a higher
- 5 NPV, if you will, or that. Under the high-price world,
- 6 we have the All Gas -- or the Preferred Development
- 7 Plan -- actually, that's one of the really strong
- 8 upside potentials there.
- 9 So when we talk about the revenue
- 10 differences, I think we have to think about what
- 11 baseline we're comparing to from that perspective as
- 12 well, when we talk about the differences.
- MR. ANTOINE HACAULT: And to me reading
- 14 this, I don't know if you'd agree or have a comment on
- 15 it, intuitively I thought that if we built two (2) big
- 16 plants that were subject to hydrology, that we would
- 17 have even wider variations and wider impacts than
- 18 what's shown here under Plan -- between an All Gas,
- 19 which is not water sensitive really, and our hydraulic
- 20 generating stations, which can be fairly sensitive to
- 21 water flows.
- Is that a fair statement? I -- I
- 23 thought there was going to be a lot more difference
- 24 than -- than this, quite frankly.
- MR. TERRY MILES: Yeah. I'd -- I'd

- 1 suggest that part of it is because there's a -- a solid
- 2 base, if you will, of the Hydro system in -- in behind
- 3 this. I don't have any other explanation other than
- 4 that.
- 5 MR. ANTOINE HACAULT: Now, the other --
- 6 the next slide, which I erroneously referenced
- 7 initially page 48 of our book of documents, we've had
- 8 some discussion of the variation in revenue. And let
- 9 me just -- I don't know if you were here in the last
- 10 GRA when this slide was presented, Mr. Miles.
- Do you remember it? Or somebody else
- 12 may remember it.
- 13 MR. TERRY MILES: I remember it. I
- 14 think --
- MR. ANTOINE HACAULT: Yeah.
- MR. TERRY MILES: -- I was here, yes.
- 17 MR. ANTOINE HACAULT: And can you
- 18 explain the difference between -- for example, if we
- 19 look around 1920 at the zero base, in that particular
- 20 year the Company would have earned a small net profit,
- 21 correct? There's a small green bar about -- above the
- 22 zero line?
- 23 Do you see that on the left-hand side?
- 24 A couple of years down the line, the green line goes
- 25 very close to the zero around 1920.

2629 1 MR. TERRY MILES: I see that, yes. 2 MR. ANTOINE HACAULT: In that year, based on the calculations done by Manitoba Hydro, it's 3 my understanding in that year, even though it was a drought year, there would have been a small profit 6 earned. 7 Is that correct? MR. TERRY MILES: Can you just -- just one (1) minute. 9 10 11 (BRIEF PAUSE) 12 13 MR. ANTOINE HACAULT: While you're 14 looking at this, my understanding was the dotted line 15 is the zero in your SPLASH runs, and the SPLASH runs is 16 the mean outcome. It's not necessarily what the actual financial statements show. 17 18 MR. TERRY MILES: It's not -- it's not 19 net income. It's -- it's net revenue is what -- is what this is, not net income. So net flow-related 21 revenue. 22 MR. ANTOINE HACAULT: Yes. Okay. And the net flow related revenue in drought years we can 24 see some of them are actually below the zero line. We would -- we actually lose money -- I'll back up a

- 1 little bit.
- We've been talking in this proceeding
- 3 about mean flows. Do you agree, based on a previous
- 4 review of this slide, that would be represented by the
- 5 dotted line on this graph?
- 6 MR. TERRY MILES: So when we in our
- 7 long-term forecasts -- so in our integrated financial
- 8 forecasts, when we capture extraprovincial revenues,
- 9 and we say that we -- our -- our forecast or projection
- 10 of extraprovincial revenues in load year, this would be
- 11 load year 2013/'14 out in time, and we say that we take
- 12 the average of all the revenues, or the net revenues of
- 13 all the flow conditions, this particular chart here
- 14 would reflect the range of flow, range of net revenues
- 15 that we would calculate out of SPLASH model for each of
- 16 those water years from 1912, the ninety-nine (99)
- 17 years, 1912; 2006 I'm assuming, or 2007. And we would
- 18 take the average of all of those.
- 19 The dash line on this chart, if I
- 20 understand, represents the average of those that would
- 21 be in the -- in the forecast. So that's what we would
- 22 base our forecast on. And that would be a -- and that
- 23 is how we assess what the average revenue would be in a
- 24 particular year going forward, recognizing that anyone
- 25 of those flow conditions is potentially possible, and

- 1 an average -- we would expect to get an average of
- 2 those.
- 3 These net revenues -- you know what,
- 4 I'll let you continue with your discussion.
- 5 MR. ANTOINE HACAULT: Okay. I don't
- 6 want to belabour the point, but if -- I just wanted to
- 7 make it clear when we were taking about a variation in
- 8 net income, that it was different than whether or not
- 9 the Corporation actually suffered a loss or had a small
- 10 net profit. Those two (2) concepts were different.
- 11 The actual losses and actual profits are
- 12 shown by the zero baseline and a variation from that,
- 13 and the calculations that are done on the averaging is
- 14 a difference of a line that's higher, which is shown by
- 15 the dotted line. Does that make sense?
- 16 MR. TERRY MILES: Yeah, it does. Yeah,
- 17 more or less. Yeah.
- 18 MR. ANTOINE HACAULT: So that in prior
- 19 GRAs, for the members that weren't part of it, in years
- 20 where the Corporation actually -- if you look at some
- 21 of the green lines are slightly higher than the zero
- 22 line, there would be a small profit, correct?
- 23 MR. TERRY MILES: So if -- if in
- 24 2013/'14, if that was the case and it was a number of
- 25 years back, and on average we were suggesting that the

- 1 revenue -- net revenue might be whatever it is in this
- 2 chart, or about say \$70 million, and we got to that
- 3 year, and in fact we had a flow year that was -- flow
- 4 year that resulted in -- in revenues higher -- a flow
- 5 year, I guess, that was better than that year, we might
- 6 make a profit in that year versus a -- we may have a
- 7 larger average revenue than -- than what was shown on
- 8 this chart.
- 9 MR. ANTOINE HACAULT: Thank you.
- 10 MR. TERRY MILES: Is that what you're
- 11 getting at, Mr. --
- MR. ANTOINE HACAULT: Yeah.
- 13 MR. TERRY MILES: -- Hacault?
- 14 MR. ANTOINE HACAULT: Yeah. So when
- 15 we're talking variations and impact of a drought, the
- 16 line that we're using is the dotted line because we're
- 17 measuring from the average revenues.
- We're not measuring actual losses,
- 19 correct?
- 20 MR. TERRY MILES: When we go forward,
- 21 so at -- if -- if you're getting at, Mr. -- Mr.
- 22 Hacault, is that when we do our drought analysis, so
- 23 the drought analysis that we find, when we say the
- 24 impact of a lost revenue in a -- in a drought is the
- 25 lost revenue that's demonstrated in this -- in the

- 1 drought here, the -- you showed the 1988 to 1992 flow
- 2 year, if that year returns and that would represent a
- 3 year of below-average flow conditions, we would use
- 4 that as a representation of our five (5) year drought.
- 5 And if we took those revenues off of the revenues that
- 6 we would have projected, those then are the revenues
- 7 that we would have.
- 8 So it is a matter of where you start
- 9 from. So on a forecast going forward, if we forecast
- 10 based on the average unit revenues out in time that's
- 11 there, we then would subtract the revenues that we
- 12 would have been forecasting from the revenues that we
- 13 would have expected to lose in those particular years
- 14 under the drought.
- 15 That's how we carry our -- carry it out.
- 16 It is important as the -- as the baseline that you
- 17 measure from -- down from and it does depend on where
- 18 you start from.
- 19 MR. ANTOINE HACAULT: Thank you. And
- 20 I'll move on to the next point. The only point I
- 21 wanted to make is that we don't start -- some people
- 22 are thinking we're talking about a variance in -- in
- 23 income. It isn't net losses. We're talking a variance
- 24 from what we thought the average revenue was going to
- 25 be. And there's --

25

revenue in that year.

2634 MR. TERRY MILES: And -- and that's --1 and that's important, Mr. Hacault, because --3 MR. ANTOINE HACAULT: Yeah. MR. TERRY MILES: -- we plan in the Those are the revenues -- or incremental revenues, or revenues that we plan on having in the 7 Corporation to set things like rates, et cetera. So if we are setting our future projections based on those and we do not achieve those because of a -- a drought, that is the baseline that we're measuring. 10 11 We're planning to have that revenue, if 12 you will. And the revenue that we do plan for going 13 forward, being the average of -- it's really the 14 average of the net production costs that are out there. 15 So it's the average of export revenues that we may get. 16 It's the average of production costs from running the 17 thermal units under a drought. 18 So in any given flow year that we have 19 going forward, if it is a lower flow year that's here, the lowest of flow years on this chart will have a 21 considerable amount of import, so that's a cost to us. It will have a significant amount of running of our 22 23 thermal generation, which is a cost. And there will be

some revenues associated with that as well -- or less

- 1 So when every given year you add up the
- 2 costs that are there and the revenues that are there
- 3 and you take the average of all of those years
- 4 throughout, what we end up with is a value that
- 5 accounts for revenues in higher flow years, it accounts
- 6 for costs in lower flow years, and those get averaged
- 7 out into the number that we are projecting.
- 8 So when you go out one (1), or two (2),
- 9 or three (3) years it's possible to have a high flow
- 10 year. It's possible to have a low flow year. So on
- 11 average you can expect some revenues and you can expect
- 12 some costs. And we account for those in our
- 13 forecasting going forward and that's what we plan for
- 14 in terms of the revenues that we have and in terms of
- 15 the way then that we set our rates, et cetera.
- 16 So any change from that needs to be a
- 17 reduction from that. And that's how we carry out our -
- 18 our analysis.
- MR. ANTOINE HACAULT: Thank you. Mr.
- 20 Chairman, I had some other areas that I wanted to
- 21 cover, but other counsel need to ask questions. There
- 22 is only, if I'm looking at the priority of what I want
- 23 to deal with, I -- I have something that I think would
- 24 take three (3) or four (4) -- maybe -- it depends if I
- 25 quick answers or not, on the curtailable program as

re NFAT 03-14-2014 2636 part of -- of this consideration. And so that's -- it involved two (2) pages in our book of documents, page 58 and 59. 3 4 THE CHAIRPERSON: Please proceed. 5 CONTINUED BY MR. ANTOINE HACAULT: MR. ANTOINE HACAULT: If we could turn 7 to page 59. Maybe Mr. Cormie is the best to answer this. We had talked about the role of curtailable in the previous panel. And I just wanted to have you 10 explain with respect to Option E shown here, what's --11 12 how can Manitoba Hydro use the Option E, which allows 13 it to curtail for up to ten (10) days for three (3) 14 separate times during the calendar years. 15 How can that be used by Hydro? 16 MR. DAVE CORMIE: The thinking behind 17 designing that option was to assist us during a period 18 of extreme weather, or during a period that the power 19 system is experiencing a -- an outage. Let's say we were in a drought. The 500 kV line, and we were 21 importing on that, it went -- it went out of service

23 reason, that we could curtail load for up to ten (10) 24 days. And that's -- that's what it was used for --

for -- for maintenance outage, or for -- for whatever

25 MR. ANTOINE HACAULT: Okay.

- 1 MR. DAVID CORMIE: -- was to get
- 2 through unanticipated system operating events.
- MR. ANTOINE HACAULT: And this program
- 4 has been in place for, I think, a couple decades. Is
- 5 that fair?
- 6 MR. DAVID CORMIE: Has it been that
- 7 long? Yes. Mr. Wojczynski and I were on the -- in the
- 8 group that designed it, yes.
- 9 MR. ED WOJCZYNSKI: Yes, I -- and that
- 10 was a long time ago.
- MR. ANTOINE HACAULT: And my
- 12 understanding, it's still part of the plan going
- 13 forward to -- to have this available?
- MR. DAVID CORMIE: Yes.
- MR. ANTOINE HACAULT: Now, with respect
- 16 to Options A and 'C', I don't know if you can provide a
- 17 quick explanation of why that's there. And there's one
- 18 that's just a five (5) minute notice and one's an hour
- 19 notice.
- 20 How do those fit into Manitoba Hydro's
- 21 needs?
- 22 MR. DAVID CORMIE: Option A is very
- 23 useful. It gives us a quick response resource.
- 24 Customers are able to curtail their load quickly. And
- 25 we can use that in an emergency.

- 1 And Option C, less useful because to be
- 2 useful in an emergency, you actually have to anticipate
- 3 the emergency an hour in advance. And so it's really -
- 4 it's really not very useful. And in all -- in -- in
- 5 all the years we've had that program, I don't believe
- 6 we've ever made an Option C curtailment.
- 7 We still have it in the program, but I -
- 8 it -- it doesn't bring a lot of use and it doesn't
- 9 cost us really anything to have it in the program.
- 10 MR. ANTOINE HACAULT: And would I be
- 11 correct in categorizing the Option E as really an
- 12 energy option?
- 13 MR. DAVID CORMIE: Yes, it's a -- it's
- 14 -- it provides us an ability to reduce energy demand in
- 15 the system during emer -- emergency events.
- 16 MR. ANTOINE HACAULT: And if we flip
- 17 back to page 58. There -- the customers aren't --
- 18 aren't identified, but one (1) customer in particular
- 19 has the ability to do an Option E at over 192 megawatts
- 20 average on peak?
- 21 MR. DAVID CORMIE: Yes, that's correct.
- 22 And I notice on the table there is an Option C
- 23 curtailment here, so I stand corrected.
- 24 MR. ANTOINE HACAULT: Thank you. Now,
- 25 that energy, although you -- I think you agreed with me

- 1 that Customer 1 that provided the 'E' option, that was
- 2 kind of an energy type of option.
- 3 That 192 megawatts is not included in
- 4 the energy tables, I believe, planning?
- 5 MR. DAVID CORMIE: Are you asking: Do
- 6 we include curtailable in our planning? No we don't.
- 7 MR. ANTOINE HACAULT: And that's both
- 8 for energy and capacity that you don't include these,
- 9 correct?
- 10 MR. DAVID CORMIE: That's correct.
- 11 MR. ANTOINE HACAULT: Okay. Thank you.
- 12 MR. DAVID CORMIE: If we had many
- 13 customers and there was diversity in our customer base,
- 14 then I think we could start counting on an average
- 15 amount.
- 16 But because the number of customers is
- 17 very small, to assume that that customer will continue
- 18 ten (10), fifteen (15), twenty (20) years to take
- 19 service under the program, whereas if we add a hundred
- 20 customers you would say, Well, some are going to come
- 21 and some are going to go. But because the customer
- 22 base is so small, we just don't see it as -- as meeting
- 23 our firm requirements.
- MR. ANTOINE HACAULT: So the
- 25 Corporation is taking a very conservative approach. If

2640 there's been a customer there for twenty (20) years, it assumes the customer won't exist next year, for 3 planning purposes? MR. DAVID CORMIE: Yes, we're saying that. And -- and we're also saying that we're not in a capacity-short situation. So, you know, is -- if we're building for capacity and we're capacity long, then in 7 the short-term, it doesn't really provide value. the very, very long-run, we still see ourselves as being energy dependent. So I don't know if it would 10 really change our plans whether we included it or not. 11 12 MR. ANTOINE HACAULT: Fair enough. 13 won't continue, but is -- that's why I asked you the 14 question whether it was energy, and you said you're 15 energy dependent, and the Category E was energy. 16 But you've taken a conservative view of 17 the energy planning by not including companies that 18 have been there for a long time, correct? 19 20 (BRIEF PAUSE) 21 22 MR. TERRY MILES: My -- my 23 understanding, Mr. Hacault, is that, in the long term, 24 there's no obligation for those customers to remain in 25 the program, and not necessarily any commitment or

- 1 guarantee that they'll be in the program ten (10) or
- 2 fifteen (15) years out in time, and I think, from a
- 3 planning perspective, when we look at what we can
- 4 reliably count on out -- out in time, that's -- that's
- 5 the perspective that we --
- 6 MR. ANTOINE HACAULT: Yeah. And I'll
- 7 just finish with this question. Do any of your DSM
- 8 programs have any guarantees that people will go in and
- 9 will continue to use and benefit from the programs,
- 10 sir?
- MR. DAVID CORMIE: No, I don't -- I
- 12 don't think there is, but there's a large -- large
- 13 number of customers there, and so on -- as a cus -- as
- 14 a class, you could -- you could count on the -- the
- 15 only customer who actually has a take-or-pay obligation
- 16 is the long-term export customer.
- 17 They pay for it whether they take
- 18 delivery or not, and there's -- that's the only
- 19 customer we really have a revenue certainty under.
- 20 MR. ANTOINE HACAULT: I've exhausted
- 21 the grace of this Board and of other counsel. Thank
- 22 you.
- 23 THE CHAIRPERSON: Thank you. I believe
- 24 that, unless there's some administrative matters to
- 25 attend to, we will adjourn -- we'll -- pardon me, we

2642 will recess for ten (10) minutes. Thank you. 2 --- Upon recessing at 2:40 p.m. 3 --- Upon resuming at 2:57 p.m. 5 6 THE CHAIRPERSON: I would like to The -- the proceedings have resumed, so I 7 resume. wonder if we could address the -- any administrative matters that we need to address? Anything at all? 10 not, then I'll turn the microphone over to you, Ms. 11 Saunders, please. 12 MS. JESSICA SAUNDERS: Thank you, Mr. Chair. 13 14 CONTINUED CROSS-EXAMINATION BY MS. JESSICA SAUNDERS: 15 16 MS. JESSICA SAUNDERS: Much of the 17 cross-examination that has been completed by the PUB 18 and other Intervenors has dealt with a number of matters that are of importance to the MMF, but I do have a few remaining areas that I would like to cover 21 with the panel. 22 My first set of questions relates to the 23 Manitoba-Minnesota transmission project on firstly the 24 US portion of the line. Oh, nothing needs to be up for

this portion, but thank you. I'll get to that

- 1 eventually.
- 2 So the US portion of the proposed new
- 3 interconnection, being referred to as the Great
- 4 Northern Transmission Line, you explained in your
- 5 direct, Mr. Cormie, that Minnesota Power is going to
- 6 build it, correct?
- 7 MR. DAVID CORMIE: Yes, I did.
- 8 MS. JESSICA SAUNDERS: Yes. And
- 9 earlier in your testimony, you stated that the most
- 10 economic way to build the line is for Manitoba Hydro to
- 11 build and own the entire line. The benefits of
- 12 developing Conawapa are maximized under that scenario.
- Is that correct?
- 14 MR. DAVID CORMIE: Yes, I said that.
- MS. JESSICA SAUNDERS: You then said, A
- 16 better outcome is if somebody else comes along and
- 17 says, We will bear some of the costs of the line and
- 18 further, but it's a good deal even if we had to pay for
- 19 the whole cost of the line.
- Is that correct?
- 21 MR. DAVID CORMIE: Yes. I agree with
- 22 that.
- 23 MS. JESSICA SAUNDERS: So from this, it
- 24 would be fair to say that, in your view, the line, no
- 25 matter which way, with Manitoba Hydro owning all or

- 1 owning part or none of it, has an economic outcome, and
- 2 a good one at that.
- 3 Is that fair to say?
- 4 MR. DAVID CORMIE: I believe it's a
- 5 good project, yes.
- 6 MS. JESSICA SAUNDERS: And then a clear
- 7 way of putting it was in your answers to questions from
- 8 panel member Kapitany.
- 9 You provided the analogy of a house. To
- 10 that extent, you have decided to build a house and pay
- 11 for the whole cost of the house, and to the extent you
- 12 have somebody come along and rent the house from you,
- 13 you get an additional income, and it makes your
- 14 investment in the house even better.
- 15 You recall that?
- 16 MR. DAVID CORMIE: Yes. I -- I think
- 17 my analogy was a little bit weak, because in this case,
- 18 we actually have somebody who's willing to pay for the
- 19 porch and the garage.
- 20 MS. JESSICA SAUNDERS: Okay. Thank
- 21 you.
- 22 MR. DAVID CORMIE: Not -- not just
- 23 renting it, but -- but paying for it and -- and getting
- 24 to use it for fifteen (15) years.
- MS. JESSICA SAUNDERS: Okay. And then

- 1 you further indicated that Minnesota Power customers
- 2 aren't prepared to pay for more than what they need, so
- 3 Manitoba Hydro will pay for 60 percent, and you
- 4 indicate some of that will be recovered through the
- 5 power purchase agree -- arrangement.
- 6 You confirm that?
- 7 MR. DAVID CORMIE: Yes, the -- the
- 8 larger line allows us to enter into a power sale
- 9 agreement with Wisconsin Public Service, and -- and the
- 10 price that Wisconsin Public Service is paying is -- is
- 11 for delivered service. So there's -- there's
- 12 consideration in the price that Manitoba Hydro is
- 13 bearing the costs of that transmission.
- 14 MS. JESSICA SAUNDERS: Okay. And
- 15 Wisconsin Public Service was the only other reference
- 16 you had mentioned, correct?
- MR. DAVID CORMIE: Yes.
- 18 MS. JESSICA SAUNDERS: Okay. You
- 19 indicated that Manitoba Hydro is in ongoing discussions
- 20 with other US transmission owners at this time who are
- 21 interested in assuming Manitoba Hydro's 49 percent
- 22 investment and ownership position, correct?
- MR. DAVID CORMIE: Yes.
- 24 MS. JESSICA SAUNDERS: I can appreciate
- 25 that those discussions and the names of the utilities

- 1 may be confidential, but can you provide us with the
- 2 number of other utilities, specifically those utilities
- 3 other than Wisconsin Public Service, that Hydro has
- 4 been in discussions with, if any?
- 5 MR. DAVID CORMIE: We've discussed this
- 6 with several utilities, but we are in particular
- 7 discussions with one (1).
- 8 MS. JESSICA SAUNDERS: And you can't
- 9 speak to how long you've been in those discussions with
- 10 the several other utilities, or can you?
- 11 MR. DAVID CORMIE: Detailed -- detailed
- 12 discussions have been going on since about Christmas,
- 13 but in concept -- or in principle, the idea of Manitoba
- 14 Hydro being an owner of last resort has been around for
- 15 a -- a -- for -- for a long time, and probably several
- 16 years.
- 17 MS. JESSICA SAUNDERS: Okay, thank you.
- 18 So in this arrangement as it is currently being
- 19 proposed, and in light of your comments, you can agree
- 20 that based on what we've heard, the arrangement brings
- 21 more certainty, say, for Minnesota ratepayers, and
- 22 essentially places Manitoba ratepayers in a more
- 23 uncertain position with respect to the ownership
- 24 structure of the US portion of the line?
- MR. DAVID CORMIE: You know, Manitoba

- 1 Hydro sees this line providing significant benefits to
- 2 its customers in -- in a whole broad range of areas for
- 3 -- in perpetuity. And so, from our perspective, this
- 4 line is a strategic asset, and -- and to the extent
- 5 that someone is offered to build it, help pay for it in
- 6 -- in spite of the fact that they will receive some
- 7 benefit from it, it's a -- it's a good project, and I
- 8 don't think it exposes Manitoba Hydro's customers to
- 9 significant risk.
- 10 There's -- as my -- as my past boss, Mr.
- 11 Ken Adams who just retired would say, There's never
- 12 been a transmission line that Mr. Jacobson built for us
- 13 that hasn't paid for itself very quickly, and I would
- 14 think that that will be the case with the 750 kV line -
- 15 750 megawatt line.
- 16 MS. JESSICA SAUNDERS: Okay.
- 17 MR. DAVID CORMIE: So I don't see it as
- 18 a -- as a -- a burden to the Manitoba Hydro ratepayer.
- 19 I see it as an opportunity that will help -- will --
- 20 will bring value long past the time that the Power
- 21 Purchase Agreement with Minnesota Power expires.
- MS. JESSICA SAUNDERS: And, now you've
- 23 -- you've used the words 'burden' and 'opportunity' in
- 24 referring to your views of the project with respect to
- 25 potential impacts on Manitoba ratepayers, but in light

- 1 of our previous line of discussion where we went
- 2 through the -- the number of potential utilities that
- 3 Hydro's been in discussions with, and the fact that you
- 4 were only able to reference more certainly the Purchase
- 5 Agreement with the Wisconsin Public Service, does that
- 6 not create an uncertain position for Manitoba
- 7 ratepayers to be in?
- 8 MR. DAVID CORMIE: Yeah, there -- there
- 9 is uncertainty in how much benefit there will be. I
- 10 think the project would be beneficial to the ratepayer
- 11 if we had to bear all the costs to the extent that a --
- 12 a third party comes along and pays for it or a third
- 13 party comes along and helps -- unburdens Manitoba Hydro
- 14 of the ownership risk.
- That improves the amount of benefits
- 16 that the project -- it doesn't add -- add risk, it
- 17 reduces the risk of the project and it just makes it a
- 18 better project. It -- it -- yeah, I -- I don't see it
- 19 as -- as -- these activities don't harm the customer,
- 20 they -- they make it better.

21

22 (BRIEF PAUSE)

- 24 MS. JESSICA SAUNDERS: Okay. And I do
- 25 not want to belabour the point, but in light of the

- 1 fact that we do not have confirmed details other than
- 2 the Wisconsin Public Service potential arrangements, we
- 3 currently have no others, and we are paying for a
- 4 significant portion of this line and we own a
- 5 significant portion of this line.
- And while you say it won't harm...
- 7 Should I have just stayed back in the second row? They
- 8 told me to come here, that it would be better, and I...
- 9 Okay. I apologize, everyone. And, of course, I --
- 10 I've lost that train of thought on that one, but I'll -
- 11 I'll try to return.
- I -- I'd -- I -- I've been hoping to
- 13 explore this -- this idea of uncertainty, and -- and in
- 14 that, we have very few others than Wisconsin Public
- 15 Service who, at the present time, indicated their
- 16 interest to come in and take over the portion of this
- 17 line.
- 18 And you say, you know, the -- the burden
- 19 on Hydro in terms of costs and the investment will be
- 20 one that, you know, Manitobans will benefit from, but
- 21 at the present time, the uncertainties at the present
- 22 time, do present a risk for Manitoba ratepayers that,
- 23 say, when you consider the certainties that are
- 24 provided to Minnesota ratepayers under this
- 25 arrangement, there's -- there's clearly a difference

- 1 there.
- 2 Is that fair to say?
- MR. DAVID CORMIE: Let me answer your
- 4 question in -- in this way. If it was -- if the only
- 5 benefit from the expo -- from the line were export
- 6 sales, and we only had one (1) customer lined up, and -
- 7 and we were investing in this line, and -- and we've
- 8 only contracted for a -- a third (1/3) of it, and
- 9 there's two thirds (2/3s) left, that -- that would be
- 10 one (1) situation, but there's a -- a list of -- of
- 11 benefits that this line brings beyond just exports.
- 12 And we've talked about the -- the
- 13 increase in dependable energy that this line provides.
- 14 We've -- you'd talked -- Mr. Jacobson described the
- 15 increased reliability the line provides. There's less
- 16 contingency risk, reduced loss of load probability in
- 17 Manitoba. There's the -- the benefit of being able to
- 18 arbitrage more often on peak energy.
- 19 There's -- allows Manitoba Hydro to
- 20 enter into capacity back sales with Wisconsin
- 21 utilities, so now we have a market access benefit.
- 22 There's more competition. We will get higher average
- 23 market prices. There are strategic benefits.
- 24 We now have another major customer in
- 25 the United States who will advocate on behalf of

- 1 Manitoba Hydro who is, from the United States's
- 2 perspective, a foreign entity who wants to sell into
- 3 the United States its surplus power and displace, you
- 4 know, local jobs and affect the local economy. So, you
- 5 know, there's -- there -- this is a strategic asset
- 6 that we're bringing to the table.
- 7 In addition to that, we are able to sell
- 8 some firm power and -- on the line. So the basket of
- 9 benefits that Manitoba Hydro receives as a result of
- 10 having a big line is quite broad, and to only look at
- 11 the firm power sale as the only benefit ignores the
- 12 other -- the other benefits that -- that are -- that
- 13 are there.
- 14 And -- and I -- and I think when I look
- 15 at this project and -- and think about all the broad
- 16 things -- the broad basket of benefits it brings, you
- 17 know, I -- I -- and knowing how valuable
- 18 interconnections are -- are and how difficult they are
- 19 to build, you know, it's my judgment and -- and
- 20 Manitoba Hydro's judgment that -- that this is
- 21 something that we have an opportunity to go for now,
- 22 and that we should -- we should do that, and that --
- 23 that's why it's kind of in our -- in our plans as this
- 24 is a must. This will provide long-lasting value to the
- 25 Company.

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2652 And so it's not just on the economics of 1 a particular transaction, and -- and in that context, that's why I -- I'd say this is a good deal for 3 Manitoba Hydro, and to the extent that other utilities are willing to reduce the cost by investing, it -- it only can make it a better project for us. 7 MS. JESSICA SAUNDERS: Okay. And you referred -- and I will move on, but you did refer to the broad basket benefits, but at the very least, you 10 can agree that there is some uncertainty for Manitoba ratepayers in that we're relying on Manitoba Hydro to 11 12 arrange for other owners to come in, and so far only --13 right now, we're aware that Wisconsin Public Services 14 is going to come in -- potentially going to come in? 15 MR. DAVE CORMIE: Yes, and as we've 16 looked at the ownership options, we are convinced that even if Manitoba had to be -- even if Manitoba Hydro 17 18 had to be the last -- the owner of last resort, it 19 would still be a good project, and to the extent that we can do better than that, again, by having another US 21 transmission owner take -- take the position, that 22 reduces risk that the Manitoba ratepayer may have to 23 face. So it -- it is -- it -- it -- again, it's a bit 24 -- it's a -- it's a -- a reduction of risk, so it -- it 25 would be beneficial to do.

- 1 But even if we weren't successful in
- 2 getting a third party to come to the table, I judge
- 3 that it's still the right thing to do, and -- and I
- 4 think Manitoba Hydro has -- has indicated we were
- 5 prepared to do that. Otherwise, it would have never
- 6 been an option on the table. You know, we were -- we
- 7 very carefully thought through this and -- and have --
- 8 have come to that conclusion.
- 9 MS. JESSICA SAUNDERS: Okay. So moving
- 10 on, I will refer you to -- well, moving on, I will now
- 11 go to the Manitoba portion of the line, and despite not
- 12 knowing the name for this facility until participating
- 13 in the review proceedings recently, the Riel converter
- 14 station and the Manitoba/Minnesota Transmission Project
- 15 is near and dear to my client's heart, and so I'm going
- 16 to ask some questions regarding the costs for this
- 17 project.
- 18 I'll first refer you to slide 80 of the
- 19 panel presentation. That's Manitoba Hydro's Exhibit
- 20 95. So this slide presents the costs of the
- 21 Manitoba/Minnesota Transmission Project. At the first
- 22 bullet, it is indicated the costs of the 235 kilometre
- 23 500 kV line to the US border as being 173.6 million in
- 24 2012 dollars, correct?
- MR. DAVE CORMIE: I think Mr. Jacobson

- 1 is probably best to answer if he's still here.
- 2 MS. JESSICA SAUNDERS: Oh, hello.
- 3 DR. DAVID JACOBSON: Yeah, I'm still
- 4 here. Yeah, you're correct.
- 5 MS. JESSICA SAUNDERS: Okay. Then at
- 6 the second bullet, the Dorsey line termination shunt
- 7 reactor, Riel 230-500 kV, 1,200 MVA transformer, and
- 8 the three (3) times the -- the 73.4 MVAR capacitors are
- 9 indicated as costing 77.5 million in 2012 dollars,
- 10 correct?
- DR. DAVID JACOBSON: That's correct.
- 12 MS. JESSICA SAUNDERS: And then, of
- 13 course, the third bullet you'll read there as amounting
- 14 to 16.5 million in 2012 dollars again, correct?
- 15 DR. DAVID JACOBSON: Correct.
- 16 MS. JESSICA SAUNDERS: For the total of
- 17 267.6 million in 2012 dollars, which today is indicated
- 18 as being 281.4 million, correct?
- 19 DR. DAVID JACOBSON: That's correct.
- 20 And the two eighty-one (281) includes an additional
- 21 fascia trend (phonetic) series. So that's why it's a -
- 22 a little bit higher than the -- than the 2012
- 23 estimate.
- 24 MS. JESSICA SAUNDERS: Okay. We'll get
- 25 to that. So I just want to clarify, as the title

- 1 suggests, these items as listed on page 80 present all
- 2 of the major project components for the
- 3 Manitoba/Minnesota Transmission Project, correct?
- 4 DR. DAVID JACOBSON: The major
- 5 component's within Manitoba.
- 6 MS. JESSICA SAUNDERS: Yes.
- 7 DR. DAVID JACOBSON: Obviously you need
- 8 the Great Northern to -- to connect the source of the
- 9 sync.
- 10 MS. JESSICA SAUNDERS: Yes. So the
- 11 total's for Manitoba?
- 12 DR. DAVID JACOBSON: Correct.
- MS. JESSICA SAUNDERS: If we go back a
- 14 slide to 79, as you were just saying, so the -- the
- 15 line above, of course, we've got all of the facilities,
- 16 and I did read the transcript, so you -- I'll -- in the
- 17 interests of time, I -- I understand what -- what
- 18 you've depicted on the map there, and so I'm going to
- 19 focus, of course, on the above-border facilities.
- 20 But again, that -- all of these
- 21 facilities as indicated on slide 80 and the totals
- 22 presented on slide 80 at the present time are accurate
- 23 to your knowledge?
- DR. DAVID JACOBSON: Yes.
- MS. JESSICA SAUNDERS: Okay. I want to

- 1 refer you to the chart at page 110 of PUB Exhibit 58-3,
- 2 and on this chart for 2012, the costs for Riel CS are
- 3 indicated as being 268 million in CEF 2012, correct?
- 4 DR. DAVID JACOBSON: That's what it
- 5 says there.
- 6 MS. JESSICA SAUNDERS: Yeah.
- 7 DR. DAVID JACOBSON: M-hm.
- 8 MS. JESSICA SAUNDERS: And CS, of
- 9 course, refers to the converter station, and in that
- 10 would be the costs associated with the facilities as
- 11 part of the converter station, correct?
- 12 DR. DAVID JACOBSON: I don't believe
- 13 that's correct.
- 14 MS. JESSICA SAUNDERS: Okay. Then as
- 15 part of the costs of the Riel CS, could you then
- 16 indicate what costs would be included in the line as
- 17 you see there on page 110 of PUB Exhibit 58-3?
- 18 DR. DAVID JACOBSON: The MTP line is
- 19 near the bottom of the page, Dorsey -- Dorsey to the US
- 20 border. It's only 205 million between CEF08 and -- and
- 21 '012, but the -- the scope of that project at -- at
- 22 that time was a -- a direct line between Dorsey and the
- 23 US border, and the scope has now changed to follow a --
- 24 a route between Dorsey and Riel along the -- what we
- 25 call our southern -- southern corridor, or southern

- 1 loop, and then from Riel, it goes towards the US
- 2 border.
- I mean, the route has not been
- 4 determined, but rough -- roughly that's -- that's what
- 5 happened. So it's a much longer route today than it
- 6 was back -- back in -- in those CEFs.
- 7 MS. JESSICA SAUNDERS: Okay. You've
- 8 referenced the 500 kV Dorsey/US border project on slide
- 9 110. So going back to slide 80, in the first bullet,
- 10 we have the description, "235 kilometre 500 kV line to
- 11 US border." Is that the same as -- as the line that
- 12 was indicated on Chart 110?
- DR. DAVID JACOBSON: No. As I tried to
- 14 explain, the -- the route is much longer in this -- on
- 15 this slide. The -- we're currently going, as I
- 16 mentioned, from Dorsey towards Riel, so it's going
- 17 almost directly east, and then it -- it goes towards
- 18 the existing 500 kV line route, but not directly
- 19 parallelling it, but, I mean, it goes towards it, and
- 20 then it heads towards the US border.
- 21 So the -- the distance is estimated
- 22 currently at 235 kilometres. The original estimate was
- 23 a direct due south line from Dorsey to the US border,
- 24 which was much shorter. I think it was -- I hate to --
- 25 I hate to guess, but, I mean, it -- probably half --

- 1 half the distance. Does that answer -- answer your
- 2 question?
- 3 MS. JESSICA SAUNDERS: If I could just
- 4 have one (1) minute, I'm -- I'm just trying to
- 5 understand where I need to go next here. The
- 6 description you just provided me -- can we actually go
- 7 back to slide 79, and can you just explain -- so we've
- 8 got -- you -- you mentioned from slide 80, we have the
- 9 500 kV line to the US border, and can you indicate
- 10 where that is on slide 79, please?
- DR. DAVID JACOBSON: Well, if you see
- 12 Dorsey --
- MS. JESSICA SAUNDERS: Yeah.
- DR. DAVID JACOBSON: -- there's a --
- 15 there are -- there are two (2) lines that go due south
- 16 of -- or -- or straight down. I'm -- I shouldn't put
- 17 directions, but it goes straight down out of the Dorsey
- 18 substation. The line furthest to the right that
- 19 connects directly to Riel is the existing 500 kV line
- 20 that currently terminates at Forbes, and we're in the
- 21 process of constructing the Riel substation and
- 22 sectionalizing that line into Riel.
- 23 So the Dorsey to Forbes line will get
- 24 terminated into Riel later in 2014, so the line
- 25 immediately to the left of that, that has the 300 MVARs

- 1 reactor noted is the new line, the new MTP line, so it
- 2 will be going towards Riel but not terminating in Riel,
- 3 and then -- and then going towards Blackberry on the
- 4 eastern side of Manitoba.
- 5 Is that -- is that clear? I can come
- 6 over there and point it out to you with my fingers.
- 7 It's probably quicker.
- 8 MS. JESSICA SAUNDERS: Okay. No, I --
- 9 I see. So the 235 kilometre line from Riel up there
- 10 down to Blackberry, those costs are indicated -- those
- 11 are the costs, then, that are indicated in page 110 of
- 12 the PUB exhibit?
- DR. DAVID JACOBSON: I'll take your --
- 14 MS. JESSICA SAUNDERS: I just want to
- 15 be sure, and if you don't mind, so it's that -- the 500
- 16 kV Dorsey-US border, the 205 million?
- 17 DR. DAVID JACOBSON: Those costs, as I
- 18 mentioned, are not the same costs.
- 19 MS. JESSICA SAUNDERS: Not the same
- 20 costs --
- DR. DAVID JACOBSON: No.
- MS. JESSICA SAUNDERS: -- but that's --
- DR. DAVID JACOBSON: The same project.
- 24 MS. JESSICA SAUNDERS: -- that line
- 25 there is the same --

- DR. DAVID JACOBSON: The same project.
- 2 MS. JESSICA SAUNDERS: -- is the
- 3 project.
- DR. DAVID JACOBSON: Yeah, the same
- 5 project. And that -- that project in CEF13 has
- 6 increased to \$350 million, give or take, in-service
- 7 costs. So -- so the current CEF has the proper scope
- 8 to reflect the MMT -- MMTP project.
- 9 You know, giving a bit of history, we
- 10 were originally looking at dropping the Dorsey line
- 11 into Fargo area, and that scope has since changed to go
- 12 into -- towards Duluth in the Minnesota Power service
- 13 territory.
- 14 MS. JESSICA SAUNDERS: Thank you for
- 15 going through that. And so in my questions on slide
- 16 80, when I asked if all of these lines represented the
- 17 full costs associated with the Manitoba-Minnesota
- 18 transmission project, you indicated that they did.
- 19 And so the costs you just referred to
- 20 for the US border new 500 kV transmission line -- and
- 21 you were very good to provide me with the revised
- 22 forecast number of 350 million -- are those costs
- 23 indicated on slide 80 at all?
- 24 DR. DAVID JACOBSON: No. The -- the
- 25 costs I indicated on slide 80 are the overnight

- 1 dollars, base dollars, excluding interest and
- 2 escalation, and three hundred and fifty (350) is the
- 3 in-service dollars to 2020. So they're -- they're the
- 4 same. It just depends which year you're talking about.
- 5 MS. JESSICA SAUNDERS: Okay. So -- but
- 6 we're seeing a different total in that we've got there
- 7 this -- the -- the three hundred and fifty (350)
- 8 revised amount for the 500 kV transmission line, and
- 9 then we've got total costs as indicated in slide 80 as
- 10 being today at two eighty-one (281).
- 11 Shouldn't the costs you just referred to
- 12 me for the new 500 kV line not be included on slide 80,
- 13 as they form part of the Manitoba-Minnesota
- 14 transmission project?
- DR. DAVID JACOBSON: I'm sorry. Can
- 16 you repeat that question?
- MS. JESSICA SAUNDERS: Okay. So you
- 18 just confirmed that the 350 million updated costs for
- 19 the new 500 kV transmission line -- and those were the
- 20 project -- that -- that's the project that we went
- 21 through on page 110 of the PUB exhibit.
- 22 And now what I'm asking you is should
- 23 those costs not also be added to slide 80 where you see
- 24 the total of 267 million -- and you confirmed that the
- 25 line on the screen we went through was the first

- 1 bullet.
- 2 Should there not maybe be a -- a bullet
- 3 after that that includes the costs that you just went
- 4 through, the 350 million that represent the cost of the
- 5 500 kV transmission line? Should they not also be
- 6 included on slide 80?
- 7 MS. JOANNE FLYNN: Ms. Saunders --
- MS. JESSICA SAUNDERS: Sorry, Ms.
- 9 Flynn.
- 10 MS. JOANNE FLYNN: -- what might be
- 11 helpful is the response that Manitoba Hydro provided to
- 12 CAC/MH-Round 1-18B. You will see the 267 million on
- 13 there, and then interest and escalation and the
- 14 additional piece of equipment that Dr. Jacobson
- 15 referred to, to get you up to the \$350 million.
- 16 And what I would note is that, for
- 17 purposes of the main submission, the 2012 analysis, the
- 18 -- the amount that was used for -- in the analysis for
- 19 the Manitoba-Minnesota transmission project is the
- 20 amount, I -- I quess, equivalent to the three thirty-
- 21 one (331) in in-service dollars that was used, because
- 22 the \$19 million was an addition that came after we
- 23 completed that analysis.
- 24 The 2013 update includes the 19 million,
- $25\,$ so that it's equivalent to the $350\,$ million that's --

- 1 that is included in the analysis of -- of any of the
- 2 2013 values.
- 3 MS. JESSICA SAUNDERS: Okay. So if I -
- 4 just for my own clarification. And I'll go through
- 5 this more for -- for, I said, my purposes than, I
- 6 think, yours. I just have to understand this.
- 7 So if we take what's up on the screen
- 8 here -- it's the Manitoba-Minnesota Transmission
- 9 Project. And we do have the -- the 277 million amount
- 10 indicated there, correct?
- 11 MS. JOANNE FLYNN: The -- the value that
- 12 Dr. Jacobson referred to was the two sixty-seven (267)
- 13 in 2012 dollars. The values that are provided in the
- 14 NFAT submission are in 2014 dollars. So you see two
- 15 seventy-seven (277) is the conversion from the two six
- 16 -- of the two sixty-seven (267) from the 2012 dollars
- 17 to the 2014 dollars.
- 18 MS. JESSICA SAUNDERS: Okay. And you
- 19 can confirm --
- 20 THE CHAIRPERSON: This estimate -- I'm
- 21 sorry. This estimate is Class 2, Class 3?
- MR. DAVID JACOBSON: This estimate is
- 23 equivalent to -- to Class 3, I would say. We don't
- 24 have the same kind of class structures that -- in
- 25 transmission as they do in generation. But, in

2664 essence, it's -- it's being prepared to -- to go into a facility construction agreement, so it's -- it's our best -- our best estimate, so -- which is, from the notes I read on the Class 1 through 5 structure, Class 3 seemed to fit the most close to what this estimate 6 is. 7 CONTINUED BY MS. JESSICA SAUNDERS: 9 MS. JESSICA SAUNDERS: And so thank 10 you, Ms. Flynn. You pointed out to the 267 million 11 estimate in 2012 dollars. So I'll refer you, if you don't mind, to Manitoba Hydro Exhibit 98. That's the 13 CEF13, page 16. 14 15 (BRIEF PAUSE) 16 17 MR. TERRY MILES: Was that page 16 or 18 17? 19 MS. JESSICA SAUNDERS: Page 16 we'll 20 start. 21 MR. TERRY MILES: Okay. 22 MS. JESSICA SAUNDERS: And so here we 23 have the explanation of the Riel 500 kV station. And 24 you've got the description there. And you've got the chart that indicates the previously approved amount of

- 1 267.6 million.
- And you can confirm that's the CEF2012
- 3 number?
- 4 DR. DAVID JACOBSON: I would like to
- 5 point out that this is a totally different project.
- 6 This is sectionalization of the existing 500 kV line.
- 7 MS. JESSICA SAUNDERS: M-hm.
- B DR. DAVID JACOBSON: So it's nothing to
- 9 do with the -- the new tie-line. But, I mean, I'll
- 10 confirm those -- those numbers are on the page, but --
- MS. JESSICA SAUNDERS: Okay.
- 12 DR. DAVID JACOBSON: -- that's nothing
- 13 to do with the MMTP project.
- 14 MS. JESSICA SAUNDERS: Okay. Then if
- 15 we could -- right, because when you look at slide 80
- 16 though in your presentation -- and again, I apologize -
- 17 I apologize if it's my own --
- 18 DR. DAVID JACOBSON: The 267 was -- was
- 19 a fluke that they matched up.
- 20 MS. JESSICA SAUNDERS: Okay. It was a
- 21 fluke that they matched up.
- DR. DAVID JACOBSON: Yeah.
- 23 MS. JOANNE FLYNN: Ms. Saunders, if you
- 24 go to page 17 of that document --
- MS. JESSICA SAUNDERS: Yeah.

25

PUB re NFAT 03-14-2014 2666 1 MS. JOANNE FLYNN: -- the Dorsey to US border -- Dor -- Dorsey to US border new 500 kV transmission line, that's the correct project. 3 MS. JESSICA SAUNDERS: This is the 4 5 correct project. 6 MS. JOANNE FLYNN: The Dorsey to US border. 7 8 MS. JESSICA SAUNDERS: Okay. 9 MS. JOANNE FLYNN: So you see -- you see the revised forecast there of three hundred and 10 11 fifty point three (350.3). 12 MS. JESSICA SAUNDERS: Okay. And that project, Ms. Flynn, though is a different one, you say. It doesn't -- it's not part of the Manitoba-Minnesota 14 15 Transmission Line Project? 16 MS. JOANNE FLYNN: That is -- that is 17 the fact of the project. 18 MS. JESSICA SAUNDERS: Okay. And the 19 Riel Station though on page 16, which --20 DR. DAVID JACOBSON: Is a separate 21 project. 22 MS. JESSICA SAUNDERS: Is a separate 23 project?

DR. DAVID JACOBSON: Yes. It's -- it's

-- we're -- we're sectionalizing the existing 500 kV

- 1 line for reliability purposes. In the event that we
- 2 lose the Dorsey Station, we're able to import through
- 3 Riel. And it -- it also facilitates the addition of --
- 4 of Bipole III in the future, but it's a totally
- 5 separate project from the new 500 kV line to the US.
- 6 MS. JESSICA SAUNDERS: Okay. If I
- 7 might ask, how did you determine that this Riel Station
- 8 -- because in the -- in the project description, the --
- 9 the Riel Station is discussed at length.
- 10 And so how do you determine then that
- 11 this project is not part of the Manitoba-Min --
- 12 Minnesota Transmission Line Project being discussed
- 13 here?
- 14 DR. DAVID JACOBSON: I'm sorry, I don't
- 15 understand the question. I mean, they're -- they're
- 16 separate. How do I determine? I mean, these are
- 17 separate.
- MS. JESSICA SAUNDERS: Okay. Okay.
- 19 DR. DAVID JACOBSON: Dor -- the -- the
- 20 Dorsey to Riel -- sorry, Dorsey to Forbes existing line
- 21 was planned to be sectionalized a number of years ago.
- 22 And so we're going to create a new station. It's under
- 23 construction. We're going to add transformation at
- 24 Riel. We're going to be tying it into the existing 230
- 25 kV grid. And the purpose of that sectionalization

- 1 project was to improve reliability in the even of a
- 2 Dorsey station loss. So that is a -- a known project
- 3 base -- base case facility.
- 4 So now -- now then comes along the
- 5 request to increase transmission service to the US.
- 6 And on top of this Riel sectionalization, we looked at
- 7 the addition of a new transmission line. So that new
- 8 transmission line goes from Dorsey to the border to
- 9 Blackberry. We have to add some additional facilities
- 10 into the Riel substation as part of that project. But
- 11 those two (2) projects are separate, different --
- 12 different drivers.
- MS. JESSICA SAUNDERS: So the
- 14 transmission is separate from the Riel station?
- 15 They've -- the costs have been --
- DR. DAVID JACOBSON: The -- the Dorsey
- 17 -- the Dorsey --
- 18 MS. JESSICA SAUNDERS: -- included
- 19 separately and --
- 20 DR. DAVID JACOBSON: No, the -- the --
- 21 MS. JESSICA SAUNDERS: -- or --
- DR. DAVID JACOBSON: -- Dorsey to US
- 23 border project includes transmission as well as some
- 24 substation additions that are in addition to what's
- 25 included in the scope of the -- of the Riel Project

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2669
   that you'd noted before.
2
3
                          (BRIEF PAUSE)
5
                  MS. JESSICA SAUNDERS:
                                         Okay.
6
   could just have a moment? Thanks.
7
                          (BRIEF PAUSE)
9
10
                  MS. JESSICA SAUNDERS: Okay.
11
   perhaps it might have served me some greater
12
   clarification if the -- there was different titles and
13
   such. You see names and 500 kVs and it does get
   confusing for myself.
14
15
                   Then in the second bullet on slide 80
   then, when you're referencing Riel 230-500 kV, what --
   and it's the transformer, that's -- that's separate
17
18
   from what we just went through, the Riel 230-500 kV
19
   station? This is just a convertor that's included in
   the Manitoba/Minnesota Transmission Project?
21
                   DR. DAVID JACOBSON:
                                         Yes. Hopefully I
22
   can clarify this. As part of the Riel Sectionalization
   Project we will be adding a new 500 to 230 kV
24
   transformer. And -- and that picture that I had shown
25 earlier in this -- in this presentation was actually
```

- 1 one (1) phase of that three (3) phase transformer.
- 2 So there will be in 2014 a transformer
- 3 preexisting. And then the proposal is to add a second
- 4 -- a second transformer in parallel in 2020 to
- 5 facilitate the additional transfers between Manitoba
- 6 and the US. So it's -- so the Riel transformer is a --
- 7 a needed additional facility to facilitate 750
- 8 megawatts between Manitoba and the US. I mean, it
- 9 sounds kind of counterintuitive, you know, why --
- 10 you're -- you're going from Dorsey and you're adding a
- 11 transformer at Riel, but the whole interface works
- 12 together.
- So we actually have two (2) transformers
- 14 at Dorsey existing, and we will have two (2)
- 15 transformers at Riel, and we will have an export line
- 16 out of Dorsey and an export line out of Riel, so it's -
- 17 it's symmetric. So you get -- you get a nice balance
- 18 between the two (2) stations.
- I don't know if --
- MS. JESSICA SAUNDERS: Okay.
- 21 DR. DAVID JACOBSON: -- the Board's
- 22 getting it?
- 23 MS. JESSICA SAUNDERS: Yeah. Yeah.
- 24 No, they are. And I apologize. So then if you can
- 25 just clarify for me then on slide 88, the 277 million

2671 of the capital costs represents which of the products -- the projects you just discussed here? 3 DR. DAVID JACOBSON: That is the Preferred Development Plan, the MMTP project, or the Dorsey to US border project, all one and the same. MS. JESSICA SAUNDERS: And it doesn't 6 include the Riel 500 kV station? 7 DR. DAVID JACOBSON: That is correct. 8 9 That's a preexisting project. That'll be in service in 10 2014. 11 12 (BRIEF PAUSE) 13 14 THE CHAIRPERSON: But that table shows 15 that the capital cost in 2014 is two seventy-seven 16 (277), and we just -- we just determined a few minutes ago that it's well over two seventy-seven (277), isn't 17 18 it? 19 DR. DAVID JACOBSON: You got to be careful about the -- the year. It's \$350 million in 21 2020 dollars versus 2012 or 2014. I mean, it drives me 22 crazy, too. 23 24 CONTINUED BY MS. JESSICA SAUNDERS:

MS. JESSICA SAUNDERS:

Okay.

- 1 MS. JOANNE FLYNN: Just -- just a point
- 2 of clarification, Mr. Chair, is that the two seventy-
- 3 seven (277) is equivalent -- it's easier to see on CAC-
- 4 Round 1-18B, but it's actually equivalent to 331
- 5 million in in-service dollars because there was a \$19
- 6 million capital addition that brings it up to 350
- 7 million.
- 8 That 350 million equivalent was used in
- 9 the analysis for the 2013 because that 19 million was
- 10 identified after we had completed the analysis for
- 11 2012.
- MS. JESSICA SAUNDERS: Okay. And so
- 13 the Board of course was asking for clarification on the
- 14 dollars in what year, and of course I was getting
- 15 clarification on which project we were talking about.
- 16 I do apologize. I'm moving on.
- 17 So I'll refer back to CEF13. That's
- 18 Manitoba Hydro Exhibit 98. And so for Riel on page 16,
- 19 the previously approved amount -- and -- and we went
- 20 through that.
- 21 And I want to note the reason for the
- 22 revision you indicated was resulting from a review of
- 23 the project and including incorporation of award values
- 24 of all of the major contracts, with the in-service date
- 25 being delayed by five (5) months from May 2014.

2673 So you can confirm that those are the 1 reasons for the revision? 3 MS. MARLA BOYD: I think we need to -we need to look at the project on page 17, which is actually what's related to the NFAT. 6 MS. JESSICA SAUNDERS: Okay. 7 MS. MARLA BOYD: The project on page 16 won't actually form part of the NFAT. 9 MS. JESSICA SAUNDERS: Doesn't form 10 part of the NFAT, and I was mistaken in that. Okay. 11 MS. MARLA BOYD: Thank you. 12 CONTINUED BY MS. JESSICA SAUNDERS: 13 14 MS. JESSICA SAUNDERS: Then I'll -- I 15 can refer you then to page 17 and the reasons for revision there. You had indicated the costs were 16 increased for additional line length -- you said this 17 18 earlier -- the south loop to Riel Station. 19 Are you aware of any potential reasons for further revision in the coming year? 21 DR. DAVID JACOBSON: Well, the only potential reason would -- would be if -- if the 22 23 estimates get revised. I mean, obviously -- I mean, 24 we're always looking at estimates. I mean, we are going through an exercise to try and fine tune the

- 1 route.
- 2 So once -- once we, you know, figure out
- 3 how many corner towers there are, how many crossings of
- 4 this and that, I mean, there -- there could be a
- 5 revision. But I don't anticipate any changes in the
- 6 next year.
- 7 MS. JESSICA SAUNDERS: Okay. And so
- 8 Manitoba Hydro has indicated that it is seeking public
- 9 input to help identify the most suitable route for the
- 10 line in order to take into account impacts on people
- 11 and the environment.
- 12 Is that correct?
- DR. DAVID JACOBSON: Yes. Round 1 has
- 14 been completed, and we're going to start Round 2
- 15 shortly. I mean, detailed questions on -- on
- 16 environment are best given to the fourth panel, but I
- 17 can do my best.
- MS. JESSICA SAUNDERS: Okay.
- 19 DR. DAVID JACOBSON: All right.
- 20 MS. JESSICA SAUNDERS: Well, then, on
- 21 that note, I can save the questions that I would have
- 22 for the panel that will be appearing I believe a week
- 23 and a half, two (2) weeks from now. And so moving on.
- 24 Mr. Peters in his cross-examination
- 25 asked the panel if there was an update on the costs of

- 1 Bipole III. And you had indicated there was no updated
- 2 cost estimate, Mr. Wojczynski. I wanted to ask just a
- 3 few questions to follow up to your answer to those
- 4 questions.
- 5 So if I might just -- and again, this
- 6 might be for my own clarification -- but refer you to
- 7 page 110 of PUB Exhibit 58-3. And in your response to
- 8 questions asked by Board counsel, you stated that there
- 9 was no updated capital cost estimates for Bipole III.
- 10 And as a follow-up to that, and in
- 11 clarification understanding that answer, with
- 12 construction starting, has Hydro performed a detailed
- 13 facility study or more detailed cost estimates for
- 14 Bipole III, or is it using the initial facility study?
- MS. MARLA BOYD: Again, Mr. Chair, this
- 16 would be outside the scope of the NFAT submission.

- 18 CONTINUED BY MS. JESSICA SAUNDERS:
- 19 MS. JESSICA SAUNDERS: Okay. Well --
- 20 and I do apologize respectfully. My interpretation of
- 21 Order 22 regarding our -- our proposed evidence in this
- 22 regard allowed certain evidence to be discussed
- 23 relating to a comparison of the cost of Bipole III and
- 24 the net present value of the PDP and other
- 25 alternatives. So the questions that we're asking here

- 1 today relate to, I guess, in follow up to the answer
- 2 provided by Mr. Wojczynski.
- 3 But I can move on it if -- if it would
- 4 be of any assistance to have the information that I'm
- 5 seeking here today.
- 6 THE CHAIRPERSON: Frankly, the -- the
- 7 terms of reference are pretty clear that the Bipole II
- 8 is not to be addressed by this panel, so we have to
- 9 accept the values as described by Manitoba Hydro.
- 10 MS. JESSICA SAUNDERS: Thank you very
- 11 much.

- 13 CONTINUED BY MS. JESSICA SAUNDERS:
- 14 MS. JESSICA SAUNDERS: I'll try one (1)
- 15 more area. In moving, as well, Mr. Wojczynski, to the
- 16 matters discussed in Mr. Williams's examination, he
- 17 asked you about the Canadian Environmental Assessment
- 18 Agency comprehensive study report process for Keeyask.
- 19 He mentioned that the process relates to public -- the
- 20 public comment section of it, as well as the Aboriginal
- 21 consultation section of it.
- 22 And I am mindful that the terms of
- 23 reference also exclude Aboriginal Consultation, but I
- 24 just wanted to explore with you I think the portions of
- 25 the CEAA report that would relate to potential impact -

- 1 impacts to in-service dates and costs related with
- 2 Keeyask, if that's okay.
- 3 So are you aware in the CEAA process
- 4 that they provide funding to Aboriginal peoples in
- 5 order that they can consider the EIS guidelines and the
- 6 comprehensive study report that's being conducted by
- 7 CEAA?
- 8 MR. ED WOJCZYNSKI: I understand
- 9 generally that that is done and is available. I don't
- 10 know the specifics that are being done for -- for the -
- 11 the Keeyask project and the -- the -- panel 4 (sic)
- 12 would be the ones who have that information, or would
- 13 have a handle on that.
- 14 MS. JESSICA SAUNDERS: Okay. So I -- I
- 15 do realize that panel 4 (sic), and we do intend to --
- 16 to discuss these matters there, so I can leave my
- 17 questions for panel 4 (sic). Thank you. Those are all
- 18 my questions.
- 19 THE CHAIRPERSON: Thank you, Ms.
- 20 Saunders. I will now turn the microphone back to M.
- 21 Hacault -- sorry, just before we go, I just want to
- 22 confirm M. Monnin has no questions? So I will turn the
- 23 microphone over to M. Hacault.
- 24 MR. SVEN HOMBACH: Mr. Chairman, if I -
- 25 sorry.

- 1 MR. ANTOINE HACAULT: I'm standing
- 2 between everybody and a beer on Friday, and the Jets
- 3 game tonight, so I'm in a lot of pressure.
- 4 MR. SVEN HOMBACH: I do apologize, Mr.
- 5 Chairman, if I just may have thirty (30) seconds
- 6 administratively. I -- I'm not sure if everybody's
- 7 aware, I believe the panel is prepared to continue
- 8 until 4:30, and earlier Me. Hacault was cut off to make
- 9 sure that the remaining parties have sufficient time to
- 10 complete their examination.
- I was advised by Mr. Monnin earlier that
- 12 he doesn't have any questions for this panel, and
- 13 perhaps I can just Mr. Monnin that that is still the
- 14 case, now having heard from Ms. Saunders?
- MR. CHRISTIAN MONNIN: I only have
- 16 about two (2) hour -- no -- no, no further questions.
- 17 THE CHAIRPERSON: M. Hacault, s'il vous
- 18 plait.
- 19
- 20 CONTINUED CROSS-EXAMINATION BY MR. ANTOINE HACAULT:
- 21 MR. ANTOINE HACAULT: Thank you. I
- 22 think that was a poke at me, but hopefully we'll
- 23 canvass some areas which will be of use for this panel.
- 24 The first subject matter that I would
- 25 like to -- to cover to get a little bit more clarity on

2679 is reliability. And that was in slide 139 of Exhibit 95. It's not in our book of documents. So slide 139, Exhibit 95. It's a reliability chart. 3 4 5 (BRIEF PAUSE) 6 7 MR. ANTOINE HACAULT: First, what would be NERC? What's that acronym mean? 9 DR. DAVID JACOBSON: I'll take that one. The -- the North American Electric Reliability 10 11 Corporation. 12 MR. ANTOINE HACAULT: Thank you. And 13 what's the NERC standard or requirement for reliability 14 as it applies to Manitoba Hydro? 15 DR. DAVID JACOBSON: We could be here all day if I have to answer that question. There's probably about fifty (50) or more standards that are in 17 18 our legislation. But if I had to pick one (1), a key 19 one (1) for planning new transmission, it would be NERC TPL Transmission Planning standards. And there's four 21 (4) sets of them 001 through 004, so. 22 MR. ANTOINE HACAULT: Okay. But with 23 respect to --24 DR. DAVID JACOBSON: With respect to --25 MR. ANTOINE HACAULT: -- this

- 1 particular slide, peak load carrying capacity, could
- 2 you explain whether or not the standard is reflected by
- 3 the load line and, if so, what that standard is?
- 4 DR. DAVID JACOBSON: I -- I can cover
- 5 that one too. Currently there's no NERC standard North
- 6 American-wide that covers loss of a load exportation.
- 7 There is one (1) -- one (1) region in the US where it's
- 8 a local standard, reliability first.
- 9 But what -- what NERC does on an annual
- 10 basis in their long-term resource assessment is that
- 11 they require planning authorities, like Manitoba Hydro,
- 12 to perform a study to demonstrate that they have enough
- 13 resource adequacy to meet the point -- point one (.1)
- 14 day per year metric. But there are no penalties for
- 15 not meeting the metric. However, there's a fair bit of
- 16 peer pressure to meet the metric because everything's
- 17 published by NERC.
- MR. ANTOINE HACAULT: So could you
- 19 explain how many minutes or hours that point one (.1)
- 20 standard means in real terms for me, as a householder?
- DR. DAVID JACOBSON: Well, point one
- 22 (.1) of a day -- that's -- two point four (2.4) hours.
- 23 MR. ANTOINE HACAULT: So that's the
- 24 standard that Manitoba Hydro tries to achieve across
- 25 its system?

2681 1 DR. DAVID JACOBSON: We do try to achieve that, yes. 3 MR. ANTOINE HACAULT: And does this black load line on slide 139 represent that standard which Manitoba Hydro seeks to achieve? 6 DR. DAVID JACOBSON: That is correct. 7 MR. ANTOINE HACAULT: So -- and it may be Mr. Wojczynski who's going to be answering this, I 9 don't know. 10 DR. DAVID JACOBSON: Well, he's got the 11 Masters degree. I only have a PhD in this area. 12 MR. ANTOINE HACAULT: That's okay. 13 14 (BRIEF PAUSE) 15 16 MR. ED WOJCZYNSKI: I think I just 17 might let him answer everything from now on. 18 MR. ANTOINE HACAULT: Is there 19 something that we would refer to as -- and I don't know if I've got the wording quite right -- a cost of unserved energy metric? 21 MR. ED WOJCZYNSKI: Yes. That was one 22 23 (1) of my thesis topics, but, of course, it wasn't a 24 doctorate, so. 25 But, seriously, there have been many

- 1 attempts to try and estimate what is the cost to
- 2 customers if there are unexpected short-term outages of
- 3 their supply, such as due to capacity shortages. And
- 4 it's those kind of outages that this metric of loss of
- 5 load expectations measures. There -- there are various
- 6 techniques that have been used over time.
- 7 The simple answer I can tell you right
- 8 now is there's consensus that the cost to customers of
- 9 unreliability is orders of magnitude greater than what
- 10 they pay for it. In other words, if a customer --
- 11 customer, whether you're residential, commercial, or
- 12 industrial, if you're interrupted and you -- you --
- 13 let's say there's a reduction in -- of 1 kilowatt hour
- 14 of your supply, which in a residential, let's just say
- 15 is seven (7) cents, the -- the impact to the customer
- 16 is a hundred times, or a thousand times, or -- it
- 17 depends on the kind of customer -- more than the actual
- 18 -- what they pay for it.
- 19 And -- and there are estimates available
- 20 and have been available for that, but you can't get
- 21 that number precisely. You can get ballpark estimates
- 22 of it.
- 23 MR. ANTOINE HACAULT: And when we look
- 24 at this graph -- I'm trying to get a sense of when does
- 25 increasing amounts on this graph continue to be

- 1 relevant. Let me preface that question by looking at
- 2 the red line, the green line that's marked on there,
- 3 and finally the Plan 14, which is the purple line.
- 4 How far up from the load metric that's
- 5 shown there is still relevant?
- 6 MR. ED WOJCZYNSKI: I would suggest
- 7 that it's relevant all the way. But the further -- Mr.
- 8 Chair and panel, the further you move off of the load
- 9 line, or the more the -- the less it'll I'll be worth,
- 10 but it would still be significant all the way out
- 11 there.
- MR. ANTOINE HACAULT: And in presenting
- 13 the information to this Board, has Hydro tried to
- 14 quantify, if we're weighing alternatives, the relative
- 15 value of reliability between the three (3) plans shown
- 16 on this graph?
- 17 MR. ED WOJCZYNSKI: We have done some
- 18 work on that. I'm going to have to turn to my
- 19 colleague, Mr. Jacobson, whether we have that with us
- 20 here.
- 21 DR. DAVID JACOBSON: Well, Chapter 13
- 22 of the NFAT submission did have the reliability worth
- 23 calculations for the Preferred Plan and Keeyask/Gas. I
- 24 -- and in the appendix, we -- we compared the relative
- 25 reliability of -- of the -- the top running con --

2684 contenders. But in terms of the value of unserved energy, we have those two (2) values in Chapter 13. 3 MR. ANTOINE HACAULT: And, sorry if I don't remember everything, is that actually measured in terms of dollar values for Manitoba ratepayers? 6 MR. ED WOJCZYNSKI: It would be for customers who are, for all intents and purpose the same as ratepayers. 9 MR. ANTOINE HACAULT: Well, you do a 10 lot of exports. 11 MR. ED WOJCZYNSKI: No, it's strictly -- strictly Manitoba domestic customers we're taking 13 about. 14 MR. ANTOINE HACAULT: Okay. 15 MR. ED WOJCZYNSKI: Yeah. No, when we talk about this reliability enhancement, we are only talking about Manitoba domestic customers. 17 18 MR. ANTOINE HACAULT: Okay. And sorry, 19 could you -- and I apologize if -- if I hadn't picked that up in the material -- the relative incremental 21 value of reliability as evaluated by Manitoba Hydro 22 between the three (3) plans shown on this graph? 23 24 (BRIEF PAUSE) 25

2685 DR. DAVID JACOBSON: Page 27, I think, 1 of Chapter 13, has the number. 3 (BRIEF PAUSE) 5 6 MR. ANTOINE HACAULT: I see a number being put there with respect to the Preferred Development Plan, but my question was more specific as -- as it related to -- and -- and we have the same graph on that page, or similar graph. If we go in 10 11 line, what is it, about 10 or 12, I think I had seen 12 it, line 8 the -- the expected and served energy cost for All Gas and Keeyask/Gas alternatives would be 13 greater than for the Preferred Development Plan by 101 14 15 million. 16 Is that the Gas Plan that we're 17 referring to? 18 MR. ED WOJCZYNSKI: Yes. 19 MR. ANTOINE HACAULT: And the second number is 105 million, and that's the Keeyask22/Gas? 21 MR. ED WOJCZYNSKI: Yes. 22 23 (BRIEF PAUSE) 24 25 MR. ANTOINE HACAULT: And help me

- 1 understand what that means to the decision making
- 2 process. Do we, when we're looking at all these
- 3 expected values, say, Well, the Preferred Development
- 4 Plan, compared to gas, we have to notionally add \$101
- 5 million for the value of this expected unserved energy
- 6 cost?
- 7 MR. ED WOJCZYNSKI: Yes. And that is
- 8 what is done in Chapter 13 later on. The -- Manitoba
- 9 Hydro valuation of its -- of benefits, as we've been
- 10 talking about this whole week, that -- that is
- 11 recalculated in there. And -- and this is one (1) of
- 12 the things that's added to it.
- So you could for the sake of the
- 14 discussion today say that compared to all the numbers
- 15 where we've talked about the Preferred Plan compared to
- 16 the All Gas Plan, add \$100 million to that to bring in
- 17 this factor in a -- in a dollars sense.
- 18 So where Ms. Flynn talked about 377
- 19 million, now we would bringing this one (1) other
- 20 factor it'd be 477 million. It does not include the
- 21 benefits of energy security. That's a different
- 22 metric.

23

24 (BRIEF PAUSE)

- 1 MR. ANTOINE HACAULT: And to follow
- 2 that logic, if I might, and that's why I wanted to
- 3 ensure the Keeyask/Gas, there is another -- there's a
- 4 \$4 million -- do we also when we look at the
- 5 Keeyask/Gas number we have to notionally add 105
- 6 million if we want to compare it to the Conawapa
- 7 situation, or is it just the \$4 million difference?
- MR. ED WOJCZYNSKI: The Keeyask/Gas,
- 9 that is without the interconnection, without Conawapa,
- 10 would be \$105 million -- would -- would be \$105 million
- 11 -- yeah, we're comparing things to All Gas.
- So if you're comparing the Preferred
- 13 Plan to the Keeyask/Gas Plan from Ms. Flynn's analysis,
- 14 whatever number you come up with you should add another
- 15 \$100 million -- \$105 million benefit to the Preferred
- 16 Plan compared to the Keeyask/Gas Plan.
- MR. ANTOINE HACAULT: And the one (1)
- 18 thing we don't have though, and we have been
- 19 discussing, is Keeyask with the big interconnection,
- 20 the 750 megawatt inter -- interconnection.
- 21 Do we have a number that we should be
- 22 attributing to the level of reliability that comes with
- 23 this bigger line? Which is basically Plan 5, I think.
- 24 MR. ED WOJCZYNSKI: We -- we don't have
- 25 that one in here. We have done some other analysis,

- 1 but if you're -- you're -- that was the Keeyask/Gas
- 2 750. If you look at the chart, there's perhaps a --
- 3 well, we can use the chart in -- if you can move up the
- 4 page slightly. You see where in the Keeyask/Conawapa
- 5 purple -- no, sorry, the preferred line. Sorry.
- The Preferred Plan, which is the purple
- 7 line, the top line, you see where in 2020 it jumps up
- 8 to 6,000 megawatts. And then it sort of flattens out
- 9 for a few years and then it jumps up in 2025 to nearly
- 10 7,000. That is the addition of Conawapa.
- If you, instead of putting in Conawapa,
- 12 had Keeyask/Gas, you would not have that almost 1,000
- 13 mega -- let's call it an 800 megawatt jump up. You
- 14 would probably have a hundred or so megawatt jump up.
- 15 And --
- DR. DAVID JACOBSON: Well, Keeyask
- 17 cancels the red curve, Ed, and on that curve -- on that
- 18 chart.
- 19 MR. ED WOJCZYNSKI: Yeah, but that's
- 20 got -- that's two fifty (250).
- 21 DR. DAVID JACOBSON: That is -- both of
- 22 them. The red curve is Keeyask/Gas and the green curve
- 23 is Keeyask/Gas small time?
- 24 MR. ED WOJCZYNSKI: Yeah, I'm talking -
- 25 $\,$ I'm talking about the -- the 750 megawatt tie-line.

- 1 DR. DAVID JACOBSON: Which is the
- 2 Preferred Plan, yeah. I'm sorry -- sorry to interrupt.
- MR. ED WOJCZYNSKI: Okay. Let's back
- 4 up. As -- as I understood the question, it was if you
- 5 do the 750 megawatt tie-line and Keeyask/Gas instead of
- 6 Keeyask/Conawapa?
- 7 MR. ANTOINE HACAULT: What I was trying
- 8 to isolate was the reliability factor that we get with
- 9 the 750 megawatt line and the reliability factor that
- 10 Conawapa might add in addition to getting --
- MR. ED WOJCZYNSKI: Yeah.
- 12 MR. ANTOINE HACAULT: -- the 750
- 13 megawatt line in. When I had --
- 14 MR. ED WOJCZYNSKI: And that's what I'm
- 15 answering.
- 16 MR. ANTOINE HACAULT: Okay. So
- 17 continue then.
- MR. ED WOJCZYNSKI: So the purple line
- 19 is the 750 megawatt interconnection and Keeyask. Up
- 20 till about 2024 it's just those two (2).
- 21 MR. ANTOINE HACAULT: So when --
- MR. ED WOJCZYNSKI: Then when it jumps
- 23 up in 2026 to six thousand eight hundred (6,800) or
- 24 something, that is the addition of Conawapa. If you
- 25 did not have Conawapa and you only put in the gas

- 1 plant, for example, it would have gone up only
- 2 slightly. So it would be like that line went straight
- 3 across, set it just over, let's say 6,100 megawatts.
- 4 So we don't have a numerical analysis we can present
- 5 here, but we -- we can tell you confidently that's what
- 6 would happen.
- 7 So in terms of the reliability benefit
- 8 as measured by \$100 million, I ballpark it that instead
- 9 of \$100 million liability benefit for this, you'd get a
- 10 \$50 million -- \$50 million reliability benefit.
- MR. ANTOINE HACAULT: As a result of
- 12 the larger 750 megawatt line?
- 13 MR. ED WOJCZYNSKI: But without
- 14 Conawapa, yes.
- MR. ANTOINE HACAULT: Without Conawapa.
- 16 MR. ED WOJCZYNSKI: Yeah. You get
- 17 about half -- simplistically, about half the benefit.
- 18 MR. ANTOINE HACAULT: Okay. So just to
- 19 make sure I've understood your point, sir, if we look
- 20 at the starting point of the red line and the starting
- 21 point of the preferred line. Both include Keeyask at
- 22 that starting point being constructed. And the first
- 23 jump in the purple line is related to the 750 megawatt
- 24 big line?
- MR. ED WOJCZYNSKI: Yes.

2691 MR. ANTOINE HACAULT: Okay. 1 And that represents the jump in reliability in the system as a result of that larger line. And that is then compared 3 to the jump in reliability that we would have had if we had been able to go to the smaller 250 line, which is the green jump that goes only to fifty-five hundred 7 (5,500) instead of the six thousand (6,000)? 8 MR. ED WOJCZYNSKI: Yes. 9 MR. ANTOINE HACAULT: 10 MR. ED WOJCZYNSKI: That Keeyask/Gas/250 would be that light green line, and 11 12 that's what you'd be getting there, yes. 13 MR. ANTOINE HACAULT: The --14 MR. ED WOJCZYNSKI: And that's worth 56 15 million, apparently. It's in the text. 16 17 (BRIEF PAUSE) 18 19 MR. ANTOINE HACAULT: I quess I'm thinking to myself is there some reason why we didn't 21 include this in the Chapter 9 analysis, because I see you're actually putting real numbers to this, and it's 22 not external numbers; it's direct benefits to the 23 24 Manitoba consumers on reliability and -- and lessening 25 the impact on them?

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- 1 MR. ED WOJCZYNSKI: The -- the question
- 2 was: Why did we not include this in Chapter 9 when we
- 3 did the cost to Manitoba Hydro? The reason is that the
- 4 intent of Chapter 9 was the cost -- the cash cost --
- 5 the cashflow cost to Manitoba Hydro: cash into Manitoba
- 6 Hydro, cash out of Manitoba Hydro.
- 7 These are costs that the customer
- 8 experiences and we -- and Manitoba Hydro doesn't
- 9 experience. So those are what we'd call the societal
- 10 costs, and that's what Chapter 13 does. It says we
- 11 start with the cashflow analysis to Manitoba Hydro, and
- 12 then add in or subtract the impacts to Manitobans from
- 13 other things, reliability being one (1) that we just
- 14 talked about.
- So Chapter 13 is where we take the
- 16 Manitoba Hydro cash analysis, if I can call it that,
- 17 and then say: What other things happened in Manitoba?
- 18 And these are things that happened to the customer.
- 19 So it's added in in Chapter 13 to give a
- 20 total provincial -- which is the truly provincial
- 21 social-economic view, because it brings in all the
- 22 economic and social parameters for all Manitobans. So
- 23 that is the -- Chapter 13 to give us the truest
- 24 socioeconomic analysis of the plans.
- MR. ANTOINE HACAULT: Would it be fair

- 1 to say, sir, that we can't necessarily assume that the
- 2 impact of an outage is the same on industrial customers
- 3 as residents? For example, I'm all -- all heat at
- 4 home. I run a little generator, and that's maybe the
- 5 only immediate impact on me when your -- your hydro
- 6 goes out. I would venture to think that there might be
- 7 different implications on an industry when it power --
- 8 its power goes out.
- 9 When you come to these numbers, have
- 10 you, in your view, adequately considered the impact on
- 11 industrials and -- and what the cost to them might be
- 12 of power outages?
- MR. ED WOJCZYNSKI: You raise a good
- 14 point. Every industry would have its own unique cost.
- 15 If you're talking about something -- and I'll give you
- 16 a very extreme example. If you're talking about a
- 17 paper mill, which you don't have here anymore, but a
- 18 paper mill; if you have one (1) second outage, that can
- 19 cost them a million dollars, or maybe not a million,
- 20 but a huge amount of money, 'cause they lose a whole --
- 21 they're -- it interrupts their whole flow.
- On the other hand, if you have something
- 23 which is just melting some material and it's a short-
- 24 term outage, it have may no effect. If it goes twelve
- 25 (12) hours or twenty-four (24) hours, the material can

- 1 freeze in the melting vessel, and it is hugely
- 2 expensive to empty that. So for them, a two (2) hour
- 3 outage may not be significant, but an eight (8) hour
- 4 outage may skyrocket. So it's very specific to the
- 5 industry and to the characteristics.
- The values that we're talking about here
- 7 that were used were average values for sort of Canadian
- 8 average industry, Canadian average residential,
- 9 Canadian average commercial, and -- and then
- 10 approximated by thinking about these -- the sectors in
- 11 the economy. But we could not, without doing a whole
- 12 bunch of additional research, come up with something
- 13 specific, say just to Manitoba industry. We'd have to
- 14 do work that is fairly extensive.
- 15 It can be done, but it's -- it's a major
- 16 piece of work.
- 17 MR. ANTOINE HACAULT: I think you
- 18 continue to educate me. I think you said something
- 19 like, Reliability is different than energy security.
- 20 Did I understand that right?
- 21 MR. ED WOJCZYNSKI: In -- in the
- 22 utility industry it's -- it has some specific meanings.
- 23 In the -- in the common parlance of my friends, who I
- 24 hope to see tonight sometime, they would take
- 25 reliability to mean it all lumped together, but in the

- 1 context of what we're talking about they are very two
- 2 (2) different things.
- 3 Reliability is ability to meet the peak
- 4 load. And -- whereas the energy security is related to
- 5 having enough energy during droughts or low energy
- 6 periods. And the --the impact -- the causes are
- 7 different, and the impacts are different, and so we
- 8 measure them differently.
- 9 This is only measuring that ability to
- 10 meet that high peak load.
- MR. ANTOINE HACAULT: And have you
- 12 measured, and where did you put the value of energy
- 13 security in this analysis?
- 14 MR. ED WOJCZYNSKI: We have not been
- 15 able to obtain a dollar value on that. We have
- 16 provided it in -- in our interrogatories. And in
- 17 Exhibit 95, slide 141, we have a evaluation of
- 18 thousands of -- of gigawatt hours. We have done a
- 19 comparison. We have a more detailed comparison in one
- 20 (1) of the interrogatories that has the other -- some
- 21 other plans, not just these two (2) plans. But we do
- 22 not have a dollar value of the importance of this, and
- 23 there isn't readily available information that I can --
- 24 that I'm aware of that we could us to calculate this.
- I would be guessing to try and come up

- 1 with a value. I -- I -- and my guess would be in the
- 2 same order of magnitude as the other capacity value
- 3 information. But I really have very little -- that --
- 4 that's -- that would be just a guess there. I -- I
- 5 don't really have any substantial -- to put a dollar
- 6 value on. And -- yeah.
- 7 MR. ANTOINE HACAULT: I will try and
- 8 get you out to see your friends, don't worry. I have a
- 9 hockey game to go to tonight, too, and some people are
- 10 expecting to see me.
- 11 I think -- I'm not too sure if we'll
- 12 have a chance to look at some of the answers we got.
- 13 In Manitoba Hydro Exhibit 103, there was some
- 14 clarification with respect to the load sensitivity.
- 15 Mr. Cormie referred to that -- I don't know if it was
- 16 this morning or yesterday -- in saying Manitoba Hydro
- 17 was attempting to achieve, with respect to load, a ten
- 18 (10) year metric of plus or minus 10 percent, correct?
- 19 MR. DAVID CORMIE: No, I -- I don't
- 20 think I meant to say it that way. I think our -- our
- 21 historic accuracy in being able to predict the rate of
- 22 load growth is plus or minus 10 percent on ten (10)
- 23 years.
- 24 MR. ANTOINE HACAULT: So your actual
- 25 experience is plus or minus 10 percent. And what --

2697 MR. DAVID CORMIE: Yes, because it's --1 you can't -- you can't accurately predict everything that will happen in the future. It's just not 3 possible. 5 MR. ANTOINE HACAULT: So we had started with a metric of P10 and P90, and if we go ten (10) years out to the line 23-24, we've got gross firm base 7 forecast of 29,000 megawatts, more or less, correct? And this new graph, if we look at the top, gives us the P5 and P95 metric as opposed to the P10 and P90 metric, 10 11 as I understand this new information from Manitoba 12 Hydro. 13 Is that correct? 14 15 (BRIEF PAUSE) 16 17 MR. DAVID CORMIE: I believe that's 18 what it says, yes. 19 MR. ANTOINE HACAULT: So I'm trying to see and understand when you're giving us metrics in 21 your analysis that would go as far as 5 percent and 95 22 percent, whether we hit your experience over twenty 23 (20) years of being able to forecast within 10 percent 24 what your load's going to be. 25 As of the ten (10) years with the nine

- 1 (9) -- the 5 percent and the 95 percent probability,
- 2 have we yet reached what Manitoba Hydro experiences as
- 3 a 10 -- a 10 percent accuracy?
- I tell you, according to my general look
- 5 at this, 10 percent would be in the order of close to
- 6 3,000 gigawatts. And it doesn't appear between the
- 7 close -- the 5 percent probability. If we added about
- 8 3,000 gigawatts, we aren't close to a 10 percent metric
- 9 yet -- or a 10 percent accuracy using a further
- 10 bandwidth.
- MR. DAVID CORMIE: I think, Mr.
- 12 Hacault, you're measuring the uncertainty around the
- 13 total firm energy demand rather than the uncertainty
- 14 associated with the load growth percentage. I think
- 15 our forecast accuracy is -- we're trying to predict
- 16 what the load growth is in percentage. Let's say it's
- 17 2 percent, and that's going to be plus or minus 10
- 18 percent ten (10) years out.
- 19 So instead of -- so 2 percent, that
- 20 means it could be as low as 1.8 percent or as high as
- 21 2.2 percent. Is that not how that load forecast
- 22 accuracy is measured? I'm -- as -- rather than plus or
- 23 minus 10 percent on the total Manitoba load, it's only
- 24 related to the load growth.
- 25 MR. ANTOINE HACAULT: Okay. So if --

- 1 I'd like to -- to bring it back. We had load
- 2 forecasts, and we were looking at that graph, and we
- 3 saw that, where there was lines, that there was a
- 4 number of years where we were at or varying based on
- 5 our actual forecasts.
- 6 So in -- at this time, for 2023/2024,
- 7 we're forecasting a load of approximately 29,000
- 8 gigawatts. Let's start with that.
- 9 Am I right there?
- 10 MR. DAVID CORMIE: Which year are you
- 11 referring to again?
- MR. ANTOINE HACAULT: 2023 and 2024.
- 13 MR. DAVID CORMIE: Yes. I see the --
- 14 the base forecast is twenty-nine thousand four eighteen
- 15 (29,418). Twenty-nine thousand four eighteen (29,418).
- 16 MR. ANTOINE HACAULT: And I appreciate
- 17 you weren't there when I had taken the previous panel
- 18 through this. There was a graph showing numbers and
- 19 forecasts going ten (10) years ago.
- 20 If we're going to test the robustness of
- 21 the different plans based on the actual experience of
- 22 Manitoba Hydro, history has shown us that ten (10)
- 23 years out, Manitoba Hydro is happy if it reaches a 10
- 24 percent accuracy metric, correct?
- 25 MR. DAVID CORMIE: I don't -- I -- I --

- 1 I'm not sure that we are happy or sad. All we're
- 2 saying is that, doing the best possible job, this is
- 3 the range within which the forecasts end up being. And
- 4 it's the nature of the uncertainty associated with load
- 5 growth -- not that we're trying to target any
- 6 particular accuracy.
- 7 I think our -- if we had a target, we
- 8 would want to be perfect, you know, but the nature of
- 9 predicting the energy demand, it's -- it's an uncertain
- 10 science and can't be done.
- 11 And -- and our history is that, for --
- 12 for being able to predict the Manitoba load, the
- 13 history is what it is, and it's -- there's a five (5)
- 14 year accuracy and a ten (10) year accuracy metric.
- MR. ANTOINE HACAULT: And --
- 16 MR. DAVID CORMIE: From that, you can
- 17 imply what it might be in the future.
- 18 MR. ANTOINE HACAULT: Okay. And for
- 19 the information that's been presented to the Board, we
- 20 wanted to see how wide that probability band had to be
- 21 before we reached the 10 percent that has been achieved
- 22 as a matter of practice for Manitoba Hydro.
- 23 So we haven't reached it at the 5
- 24 percent to 95 percent, and if we turn to the next page,
- 25 which is page 2 of 2, if we go to the 2.5 percent and

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- 1 97 percent probability points, we still haven't reached
- 2 something that matches Manitoba Hydro's experience as
- 3 of 2023/2024, which is the ten (10) year metric. We're
- 4 not within that 10 percent accuracy that's been
- 5 experienced by Manitoba Hydro in its forecasting,
- 6 correct?
- 7 MR. DAVID CORMIE: Mr. Hacault, I -- I
- 8 think what I might do is, once the transcripts are
- 9 available, take your questions under advisement and --
- 10 and speak to the load forecasting people and -- and be
- 11 -- and come back with an answer to your -- to your
- 12 question. I -- I don't think I can speak to this
- 13 knowledge any --
- 14 MR. ANTOINE HACAULT: Thank you. Yeah,
- 15 mathematically, when I look at the numbers, and you can
- 16 perhaps check this, the only time where we're -- if we
- 17 look at the probability points, we have to go to the
- 18 table that says .1 percent and 99.9 percent before we
- 19 get to a range that meets or exceeds Manitoba Hydro's
- 20 experience of 10 percent accuracy.
- 21 Could you double check that when you
- 22 come back, sir?
- 23 MR. DAVID CORMIE: Yes, we'll -- we'll
- 24 look into that, and -- and we'll provide a -- an
- 25 undertaking to describe why there is that confusion.

2702 1 MR. IAN PAGE: Mr. Hacault, I -- I was here last week, so I can just maybe speak to this briefly because of the context it was presented in. 3 Ιf you look at -- if you layer on top of this economic cycles, you'll find -- if you look at that graph that was presented on the five (5) and ten (10) forecast 7 accuracy, if you look -- and remember, there was a -- a recession in '90, and one (1) in 2008. So if you -- if you have that in mind, 10 if you look at all the forecasts done before a recession tend to be too high, all the forecasts done 11 12 right after a recession tend to be too low. That's a -13 - a very nice repeating cycle that we can see through there, and the fact that we're just after a recession 14 15 now, you can think -- take that and -- and -- as you will. 16 17 MR. DAVID CORMIE: Yes, we do. 18 19 (BRIEF PAUSE) 20 21 MR. DAVID CORMIE: Manitoba Hydro will -- will attempt to explain why Manitoba Hydro's 22 23 historical accuracy doesn't align with the 24 probabilistic analysis presented on pages -- in Exhibit 25 103.

2703 Manitoba Hydro to explain --- UNDERTAKING NO. 44: 2 why its historical accuracy 3 doesn't align with the probabilistic analysis 5 presented in Exhibit 103 6 CONTINUED BY MR. ANTOINE HACAULT: 7 8 MR. ANTOINE HACAULT: I'm going to 9 suggest that the load forecast probabilities and 10 getting those right is important in the exercise that 11 we're doing in this hearing, and is that something 12 you'd be prepared to agree to, Mr. Wojczynski? 13 MR. ED WOJCZYNSKI: Yes, I'd be 14 prepared to agree to that, and I'd also be prepared to 15 agree with, I think, where you -- what you were 16 suggesting indirectly earlier, is that there is a 17 significant probability that our load can be 18 significantly higher or significantly lower than we're 19 forecasting, and that there are many parameters that -that are involved with that, including the business 21 cycle, and of course, short-term things like weather, 22 and -- and that we need to plan for both possibilities. 23 MR. ANTOINE HACAULT: And if the P10 24 and P90 is not matching with Manitoba Hydro experience over the last previous twenty (20) years, how are we to

- 1 approach picking plans to deal with that issue?
- 2 MR. ED WOJCZYNSKI: I think we have two
- 3 (2) questions that get melded into one (1) there. One
- 4 (1) is the issue that Mr. Cormie took an undertaking
- 5 on. The other is, given that there is uncertainty in
- 6 the load growth and it -- it can be exemplified by the
- 7 2 1/2 percent and 97 1/2 percent or by -- by some other
- 8 metric, we -- we have to through quantitative means
- 9 look at what happens.
- 10 We also have to protect against the
- 11 possibility of higher load growth, so that if we do
- 12 have the higher load growth, we're in a position to
- 13 meet it, but also make sure that if the lower load
- 14 growth happens, that we -- we don't bankrupt ourselves.
- 15 So -- and that is fundamental to
- 16 resource planning is looking at those possibilities,
- 17 and that's what we've been trying to do in our
- 18 submission is to account for both of those
- 19 possibilities.
- 20 And generally, our -- our position is
- 21 that -- that having a preferred -- having a plan with a
- 22 750 megawatt interconnection gives us more flexibility
- 23 to do with lower or higher load growth and advancing
- 24 generation, and -- and selling at least a good portion
- 25 of that into the export market to help pay for it helps

- 1 us with our reliability in case we have a higher load
- 2 growth, but it also gives us somebody who pays for the
- 3 generation if it turns out our load growth didn't need
- 4 it.
- 5 So we think there's -- from that point
- 6 of view, we think the Preferred Plan gives us a -- a
- 7 better overall plan to deal with those kinds of
- 8 uncertainties, just like we have for the last twenty-
- 9 five (25) years.
- 10 MR. DAVID CORMIE: Yeah. In that -- in
- 11 that regard, although we have -- it appears that we've
- 12 linked the new line with Minnesota Power to the power
- 13 sale, they're actually separate. Minnesota Power and
- 14 Manitoba Hydro have agreed that we will target a 2020
- 15 in-service date, even if Keeyask is delayed.
- 16 Because we have that risk of -- of delay
- 17 and the risk of load growth, the -- the 750 megawatt of
- 18 import capability gives us tremendous flexibility in a
- 19 situation where load growth all of a sudden becomes
- 20 higher than we had expected.
- 21 And -- and by separating them, we have a
- 22 hedge against high load growth or unexpected
- 23 circumstances, and -- and then we're proceeding on that
- 24 -- on that basis.
- MR. ANTOINE HACAULT: Thank you very

- 1 much for being very helpful. I had one (1) or two (2)
- 2 other areas which I'm not going to enter into given the
- 3 time, and hopefully these areas that I was able to
- 4 cover presented useful information for the Board.
- 5 And I thank the Manitoba Hydro panel for
- 6 doing their best efforts to answer my questions, as
- 7 ineloquent as they may be, and I wish everybody a good
- 8 and happy weekend.
- 9 We still have the issue that I raised at
- 10 the very outset of my cross-examination, and there's
- 11 undertakings that we may have some questions on. I'm
- 12 not too sure whether we'll have to make a formal motion
- 13 to try and fit that somewhere in our schedule, but I
- 14 guess we'll take that under advisement and -- and take
- 15 some direction from the Board in due -- due course on
- 16 that.
- 17 MR. BYRON WILLIAMS: Mr. Chair, it's --
- 18 way in the back, Mr. Williams here.
- 19 THE CHAIRPERSON: Mr. Williams, please.
- 20 MR. BYRON WILLIAMS: Thank you. I was
- 21 just -- and I don't think I've missed it today, but we
- 22 were thinking that we might get additional evaluation
- 23 from Manitoba Hydro with regard to Plan 2 and an
- 24 evaluation, taking into account the new capital costs
- 25 at -- at DSM level, or the DSM reference level, and I

- 1 was just hope -- wondering if we could get an update on
- 2 that.
- MS. JOANNE FLYNN: We are working on
- 4 that, Mr. Williams. We'll provide it as soon as we
- 5 can.
- 6 MR. BYRON WILLIAMS: I -- I think that
- 7 was an earlier undertaking, so I'm not going to have a
- 8 -- a undertaking to -- to fulfill the undertaking.
- 9 That's fine.
- 10 MS. JOANNE FLYNN: It will be
- 11 considered part of Exhibit 104.
- MR. SVEN HOMBACH: Ms. Boyd, any last
- 13 undertakings to speak to before we break for the
- 14 weekend?
- MS. MARLA BOYD: No, thank you.
- 16 THE CHAIRPERSON: There being no
- 17 business, I would like to thank the panel for the work
- 18 up to now. Who knows what the future will bring, but -
- 19 so thank you very much for your contribution to the
- 20 work of the panel this week, and I also want to thank
- 21 everyone else who contributed to the work.
- It's been a long week, but a fruitful
- 23 one, and I would wish you all a good weekend, and we'll
- 24 see some of the Manitoba Hydro people on Monday morning
- 25 at nine o'clock sharp, as long -- as well as the

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2708
  Intervenors and advisors. So have a good weekend,
 2 everyone. Thank you very much.
 3
                        (PANEL RETIRES)
 5
 6 --- Upon adjourning at 4:26 p.m.
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10 Certified correct,
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14 Cheryl Lavigne, Ms.
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