

MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO

NEEDS FOR AND ALTERNATIVES TO
REVIEW OF MANITOBA HYDRO'S
PREFERRED DEVELOPMENT PLAN

Regis Gosselin - Chairperson

Marilyn Kapitany - Board Member

Larry Soldier - Board Member

Richard Bel - Board Member

Hugh Grant - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

March 31, 2014

Pages 4343 to 4600



				4344
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25				

1	TABLE OF CONTENTS	4345
2		Page No.
3	List Exhibits	4346
4		
5	IEC POTOMAC ECONOMICS PANEL:	
6	ROBERT SINCLAIR, Affirmed (Qual.)	
7	Qualification of Witness	4356
8	Examination-in-chief by Mr. Christian Monnin	4369
9	Cross-examination by Mr. Byron Williams	4434
10	DAVID PATTON, Sworn (Qual.)	
11	Qualification of Witness	4475
12	Continued Cross-examination by Mr. Byron Will	liams4479
13	Cross-examination by Mr. Antoine Hacault	4486
14	Cross-examination by Ms. Jessica Saunders	4546
15	Cross-examination by Ms. Patti Ramage	4555
16		
17	Certificate of Transcript	4600
18		
19		
20		
21		
22		
23		
25		
25		

			4346
1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAG	E NO.
3	POT-2-1	Potomac Economics Report on Export	
4		Prices and Revenue	4366
5	POT-2-2	Potomac Economics Report Errata	4366
6	POT-3	Scope of Work for Potomac Economic	s4367
7	POT-4	Potomac Economics Presentation	4367
8	MH-138	Table plotting Manitoba Hydro	
9		firm energy based on DSM Level 2	4550
10	MH-139	Response to Undertakings 26 and	
11		42	4550
12	MH-140	Response to Undertaking 36	4551
13	MH-141	Response to Undertaking 63	4551
14	MH-142	Response to Undertaking 64	4551
15	MH-143	Response to Undertaking 65	4552
16	MH-144	Response to Undertaking 66	4552
17	MH-145	Response to Undertaking 68	4552
18	MH-146	Response to Undertaking 72	4553
19	MH-147	Response to Undertaking 44	4553
20	MH-148	Response to Undertaking 69	4554
21	MH-149	Response to Undertaking 48	4554
22	MH-150	Response to Undertaking 54	4555
23	MH-151	Book of documents	4555
24			
25			

1 --- Upon commencing at 10:00 a.m.

- 3 THE CHAIRPERSON: Good morning. I
- 4 believe that we're ready to resume the proceedings of
- 5 the hearing. I hope everyone had a good weekend, and
- 6 I hope that you're refreshed for this week's events.
- 7 So I'll turn over the microphone to Mr. Peters,
- 8 please.
- 9 MR. BOB PETERS: Thank you. Good
- 10 morning, Mr. Chairman, Board members, ladies and
- 11 gentlemen. I would just like to speak to a few of the
- 12 timetabling changes that were communicated by email
- 13 to, I believe, most everybody this weekend, and for
- 14 the benefit I suppose of the transcript, to make sure
- 15 that we're all keeping current.
- 16 Certainly today's start at 10:00 a.m.
- 17 is partly as a result of, I'm sure, Dr. Sinclair's
- 18 travel adventures yesterday. But we're glad he's here
- 19 today and will understand his colleague will be
- 20 joining him this afternoon.
- 21 What also happened last Friday is
- 22 Manitoba Hydro had indicated that additional time was
- 23 required to deal with some financial analysis
- 24 information. And as a result of that, the schedule
- 25 had been revised to hopefully use Friday, April the

- 1 4th, to ask additional questions of Manitoba Hydro's
- 2 witnesses. That now does not appear to be a viable
- 3 option.
- 4 And so instead of Manitoba Hydro
- 5 appearing on April the 4th, we want to thank Mr.
- 6 Monnin, Mr. Weinstein, and their client MNP, who has
- 7 on short notice agreed to come in for this coming
- 8 Friday on macro-environmental issues. And, so Friday,
- 9 April the 4th, will be the day set aside for MNP.
- 10 They were previously scheduled to testify on Tuesday,
- 11 April 22.
- Before I leave April the 4th, the
- 13 parties should be aware that at 12:45 p.m. that day
- 14 there is a presenter that has been scheduled and is to
- 15 appear for a brief presentation. And that again is
- 16 12:45 on Friday, April the 4th.
- 17 Speaking of presenters, on Monday,
- 18 April the 7th, there is yet another presenter who has
- 19 asked for a short time before the panel to present.
- 20 And he will present at 12:45 on Monday, April the 7th,
- 21 according to our current schedule.
- If we turn ahead in the schedule till
- 23 Easter Monday, as it's known, or April 21, that is a
- 24 date that the panel had indicated they were
- 25 considering using that day for the hearing of

- 1 evidence. And in Manitoba Hydro's letter of Friday
- 2 afternoon, they had suggested that that Easter Monday
- 3 would be a better day to have Interveners cross-
- 4 examine Manitoba Hydro's finance and other witnesses
- 5 on the updated filings that are expected to be made.
- The expectation is Manitoba Hydro's
- 7 filings will now be completed by April 11, and
- 8 therefore Manitoba Hydro put forward April 21. I will
- 9 indicate that while April 21 hasn't been -- is just
- 10 being presented to the panel this morning for
- 11 consideration, you've also heard that MNP has given up
- 12 April 22. So we -- we now have a potential of two (2)
- 13 days available, April 21 and April 22, in which
- 14 Manitoba Hydro's witness panels would be recalled to
- 15 deal with their updated financial and economic
- 16 analysis, as well as undertakings.
- I have asked counsel for the
- 18 Intervenors to let me know when they're in a position
- 19 to know what their time requirements are likely to be.
- 20 And, Mr. Chairman and panel members, depending on that
- 21 information, I will be in a better position to report
- 22 to the Board if we need one (1) full day for the
- 23 recall of Manitoba Hydro's panel or more than one (1)
- 24 full day.
- 25 And if we need more than one (1) full

- 1 day, I expect we're encroaching on Easter Monday. And
- 2 if we don't, then the panel may just want to sit on
- 3 Tuesday, the 22nd of April.
- I then have sheepishly, as I look
- 5 across to Mr. Hacault, one other item that I have
- 6 added to the timetable. And I -- I did take a bit of
- 7 poetic licence. I will indicate that clearly, that
- 8 Mr. Hacault and I had been discussing the relocation
- 9 of the testimony of his witness, Mr. Patrick Bowman on
- 10 behalf of MIPUG. MIPUG is presently scheduled on May
- 11 the 5th. That is a Monday. It also happens to be the
- 12 Monday of the national conference for the Canadian
- 13 Association of Members of Public Utility Tribunals,
- 14 and there was an effort to try to preserve a few days
- 15 that week to allow attendance at that conference.
- 16 And I was in discussion with Mr.
- 17 Hacault about moving it up to the Saturday, May the
- 18 3rd, and as I looked at the schedule, I -- I think --
- 19 and Mr. Hacault will certainly speak for himself, that
- 20 it was a -- an option that was being considered on a
- 21 best efforts basis, but I also look and I see Mr.
- 22 Orle's client MKO has witnesses planned for Friday,
- 23 May the 2nd, and we're just not certain as to the
- 24 duration of time we will need on Friday, May the 2nd
- 25 with MKO witnesses.

PUB re NFAT 03-31-2014

- 1 And because that hasn't been finalized,
- 2 there is, dare I say, a window of opportunity for Mr.
- 3 Bowman to perhaps begin his testimony on the Friday,
- 4 May the 2nd. That's, Mr. Chairman and panel members,
- 5 still in flux, and I'll communicate with my colleague
- 6 opposite to -- to see if we can firm that up, but
- 7 indicating that May 2nd and May 3rd are now the target
- 8 dates for MIPUG evidence.
- 9 The last item, Mr. Chairman and panel
- 10 members, to just add to the schedule is that on
- 11 Wednesday, May the 14th, the panel is travelling to
- 12 Thompson, Manitoba, and will be sitting on a -- to
- 13 hear presentations both in the afternoon and the early
- 14 evening in Thompson, and so that's a matter that
- 15 should also be added to peoples' schedule.
- I have a few paper copies that I'll
- 17 leave at the back table for those who didn't want to
- 18 print out their own or want a copy this morning, but
- 19 subject to any questions you have of me, Mr. Chairman
- 20 or panel members, those complete my comments of this
- 21 morning.
- THE CHAIRPERSON: Thank you, Mr.
- 23 Peters. The panel has no questions to ask you at the
- 24 present time.
- 25 MS. PATTI RAMAGE: Oh, Mr. Chair, just

- 1 before we move on from this, I think the parties in
- 2 the room should be aware that Manitoba Hydro had
- 3 proposed its financial panel for the April 21st date,
- 4 or April 22nd, and I just -- in terms of planning, we
- 5 had thought the economics were going to go April 4th,
- 6 and I see what's gone on in -- in terms of moving off
- 7 that date, but parties should be aware Mr. Cormie will
- 8 not be available on April 21st.
- 9 So in terms of the economics piece, we
- 10 are going to have one (1) person -- we haven't been
- 11 able to consult with our panel members, but we know
- 12 for sure today that Mr. Cormie won't be available that
- 13 day, so perhaps people can take that into
- 14 consideration in terms of the areas they wish to
- 15 follow-up on.
- 16 THE CHAIRPERSON: Thank you, Ms.
- 17 Ramage. With that, I'll turn the microphone over to
- 18 Me. Monnin. Bonjour, Me. Monnin.
- 19 MR. CHRISTIAN MONNIN: Bonjour, Mr.
- 20 President. It's my pleasure to be here this morning
- 21 with Dr. Robert Sinclair --
- THE CHAIRPERSON: Just a second,
- 23 please. I -- I'm -- I will turn the microphone over
- 24 to Mr. Williams. I'm sorry about that.
- 25 MR. BYRON WILLIAMS: I -- I'm the one

- 1 who should be apologizing for interrupting. Mr.
- 2 Chair, just a -- a -- I guess three (3) points. If
- 3 Mr. Peters, in terms of the schedule -- I understand
- 4 the panel is going to be up in -- in Thompson the week
- 5 of -- and Wednesday, May 14th.
- 6 Are we still assuming that -- that
- 7 closing arguments will proceed on the 14th? I see Mr.
- 8 Peters's head nodding.
- 9 MR. BOB PETERS: I -- I think Mr.
- 10 Williams misspoke. Thompson, Manitoba, is Wednesday,
- 11 May the 14th, and closing submissions will be
- 12 Thursday, May 15th from the PUB, from Consumers'
- 13 Association, and from Green Action Centre, whose
- 14 witnesses will have finished a -- a couple of weeks
- 15 earlier than that, so that is still the plan.
- 16 MR. BYRON WILLIAMS: Okay. And -- and
- 17 certainly from our client's perspective, I'll offer
- 18 this input now in terms of schedule, because for the
- 19 financial and economic panel of Manitoba Hydro, our
- 20 client's preference would be that it be on -- begin on
- 21 the 21st, rather than the -- the Tuesday. And I would
- 22 note that we have witnesses coming up towards the end
- 23 of that week who will be probably incorporating
- 24 material from the cross-examination into their --
- 25 their evidence.

- So we're -- we're mindful of the many
- 2 time pressures on the panel. But from the selfish
- 3 perspective of CAC (Manitoba), they would prefer to
- 4 start on the -- the 21st, for -- for what it's worth,
- 5 sir.
- 6 And finally -- and certainly our client
- 7 just wants to go on the record as -- as noting that in
- 8 terms of the very valuable evidence of Potomac, there
- 9 is still an ongoing dialogue between the Public
- 10 Utilities Board and Manitoba Hydro, as we understand
- 11 it in terms of material, that it continues to be
- 12 blacklined, and that issue is not resolved.
- 13 And from our client's perspective, it
- 14 leaves them in some prejudice today, in the sense that
- 15 there is material that they would have liked and
- 16 expected access to in preparing their cross-
- 17 examination that is -- is not currently available to
- 18 them.
- 19 So with the greatest of respect, our
- 20 client would object to commencing the -- the
- 21 presentation at this point in time. We certainly
- 22 expect that objection to be overruled, and -- and we
- 23 are prepared to continue with our examination. But I
- 24 just want to go on the record as noting our client's
- 25 concerns and observing that it does, in our view,

- 1 prejudice our preparation today.
- THE CHAIRPERSON: Thank you, Mr.
- 3 Williams. Your objection is noted. The information
- 4 that is available on the public record so far is
- 5 available -- that, in our opinion, is one that -- or
- 6 is information than can -- can be put on the public
- 7 record. We will be examining this issue further
- 8 tomorrow in the CSI section. And the outcome of those
- 9 discussions will perhaps reflect in a broader public
- 10 record, but time will tell. So thank you very much
- 11 for those comments.
- Back to you, Me. Monnin.
- MR. CHRISTIAN MONNIN: Merci, Mr.
- 14 President. It's my pleasure to be here this morning
- 15 with Dr. Robert Sinclair, Potomac Economics. Just a
- 16 couple of administrative matters before I move to
- 17 housekeeping questions.
- Dr. Patton is in transit as we speak.
- 19 He anticipates to be here approximately one o'clock.
- 20 At that point in time, he would like to -- to meet his
- 21 counsel and -- and just have a brief -- a brief
- 22 meeting. We will then propose to have him sworn in --
- 23 or, rather, qualified as an expert, sworn in, if all
- 24 goes according to planned, and he can sit in with the
- 25 -- the balance of the cross-examination in the CSI.

4356 The -- the last caveat with Dr. Key --1 Dr. Patton is that for tomorrow morning he is present in Winnipeg, but he has a prior conference call that 3 he must attend to. And once he's done that, he will return for continued cross-examination. 6 That being said, I propose to commence 7 the questions to have Dr. Sinclair qualified. Well, that's of two (2) minds. Do we swear him in before or should we get him qualified prior to? Very well. Mr. 10 Simonsen...? 11 12 IEC POTOMAC ECONOMICS PANEL: 13 ROBERT SINCLAIR, Affirmed (Qual.) 14 15 QUALIFICATION OF WITNESS: MR. CHRISTIAN MONNIN: Third -- third 16 17 time's a charm, as they say. Dr. Sinclair, you are 18 here on behalf of Potomac Economics, which has been 19 retained by the Manitoba Public Utilities Board, the PUB in order to assist the PUB to conduct a Needs For 21 and Alternatives to review of Manitoba Hydro's Preferred Development Plan and in accordance with the 22 terms of reference and Potomac Economic's scope of 24 work dated September 20th, 2013, to critically review 25 certain aspects of Manitoba Hydro's Preferred Devel --

- 1 Development Plan and filing some support thereof.
- 2 Is that correct?
- DR. ROBERT SINCLAIR: Yes.
- 4 MR. CHRISTIAN MONNIN: Potomac
- 5 Economics prepared a report in accordance with the
- 6 terms of the reference and the scope of work, correct?
- 7 DR. ROBERT SINCLAIR: Yes.
- 8 MR. CHRISTIAN MONNIN: Was the report
- 9 prepared by you or under your supervision and control?
- 10 DR. ROBERT SINCLAIR: Yes, with -- by
- 11 me and also by David Patton.
- 12 MR. CHRISTIAN MONNIN: And there's
- 13 also a slide presentation which you'd be relying upon
- 14 today for -- to go over the -- your report.
- Was that prepared by you or under your
- 16 supervision and control?
- DR. ROBERT SINCLAIR: Yes, prepared by
- 18 me with also -- reviewed and with the assistance of
- 19 Dr. Patton.
- 20 MR. CHRISTIAN MONNIN: Dr. Sinclair,
- 21 your curriculum vitae has been filed with the PUB as
- 22 part of Exhibit Hill Co. Number 8, Tab 1(a), in --
- 23 specifically.
- 24 Can you describe your qualifications
- 25 and experience related to the work undertaking by

- 1 Potomac with respect to these proceedings?
- DR. ROBERT SINCLAIR: Yes. I have a
- 3 PhD in economics from the University of Pittsburgh,
- 4 where I studied microeconomics and reg -- regulation
- 5 and antitrust. I also have been an energy consultant
- 6 for twenty (20) years -- more than twenty (20) years.
- 7 And in that role I have testified a number of times on
- 8 matters relating to electric utility regulation and
- 9 competition
- 10 I've worked for over ten (10) years in
- 11 market monitoring, where we are in the -- the
- 12 responsibility to monitor markets, including assessing
- 13 market outcomes, participant behaviour in those
- 14 markets, and also the -- the structure of those
- 15 markets and the -- the effect of operations on the
- 16 market outcomes.
- In those rules, we've worked closely
- 18 with prices. We've worked closely with the market
- 19 clearing mechanisms, designing them, monitoring them.
- 20 And based on that experience, we're able to make
- 21 assessments about future conditions in the markets and
- 22 prices and output.
- 23 MR. CHRISTIAN MONNIN: Thank you, Dr.
- 24 Sinclair. Can you general -- generally describe the
- 25 type of clientele that you work for?

- 1 DR. ROBERT SINCLAIR: As market
- 2 monitors, we generally work with RTOs, large
- 3 transmission operators that also operate centralized
- 4 markets, energy markets, capacity markets. Typically,
- 5 for those clients we will conduct reports, do studies
- 6 on market efficiency, market outcomes, as I said,
- 7 behaviour of market participants.
- 8 We also have cases where we monitor
- 9 transmission networks, their operations, and their
- 10 effect on markets. And we have also, over time,
- 11 worked with the individual clients involved in matters
- 12 relating to competition in electricity markets.
- 13 MR. CHRISTIAN MONNIN: Thank you, Dr.
- 14 Sinclair. With that, Mr. President, we'd ask that Dr.
- 15 Sinclair be accepted by the Board as an expert for the
- 16 purposes of giving evidence on the report of Potomac
- 17 Economics.
- THE CHAIRPERSON: I just have one (1)
- 19 question, Dr. Sinclair. With respect to capacity
- 20 markets, you monitor them for which regional
- 21 organizations?
- DR. ROBERT SINCLAIR: We monitor the
- 23 capacity markets in MISO. There's also capacity
- 24 markets in ISO New England and the NYISO. And we
- 25 sometimes get involved ancel -- in a related context

- 1 with capacity markets in PJM, although we're not the
- 2 market monitor for PJM.
- 3 THE CHAIRPERSON: Thank you for that.
- 4 I'd like to hear from the Intervenors, please. Mr.
- 5 Williams, would you like to start?
- 6 MR. BYRON WILLIAMS: Certainly, from
- 7 our client's perspective, we -- within the area of
- 8 evidence presented by Potomac, we wholeheartedly
- 9 endorse their expertise in -- in offering the opinions
- 10 that they have presented here.
- THE CHAIRPERSON: Me. Hacault...?
- 12 MR. ANTOINE HACAULT: Likewise on
- 13 behalf of MIPUG, Manitoba Industrial Power Users
- 14 Group, we have no objections to the expertise of Dr.
- 15 Sinclair as presented.
- 16 THE CHAIRPERSON: I don't see Mr. --
- 17 Mr. Gange, so I'll assume that he's -- he's -- you
- 18 wish to comment?
- 19 MR. BYRON WILLIAMS: I do not believe
- 20 he will be here for the next two (2) days.
- THE CHAIRPERSON: Mr. Orle, please?
- MR. GEORGE ORLE: No objection to the
- 23 qualifications as an expert. Thank you.
- 24 THE CHAIRPERSON: And on behalf of
- 25 MMF, Mlle. Saunders?

- 1 MS. JESSICA SAUNDERS: Yes, MMF has no
- 2 objections to the qualifications. Thank you.
- 3 THE CHAIRPERSON: And Ms. Ramage...?
- 4 MS. PATTI RAMAGE: Manitoba Hydro --
- 5 we -- we have a few brief questions before proceeding.
- 6 MS. PATTI RAMAGE: One of the -- of
- 7 the topics you -- I just heard you mention was that
- 8 you were looking at competition in electricity
- 9 markets.
- 10 Just to confirm, would that mean market
- 11 manipulation?
- 12 DR. ROBERT SINCLAIR: Yes, among other
- 13 things, it would include that.
- 14 MS. PATTI RAMAGE: What else would it
- 15 include?
- DR. ROBERT SINCLAIR: It would include
- 17 market dominance, as far as being a large player
- 18 unilateral market power. It would include -- it would
- 19 include operations by the RTO, the transmission
- 20 operator, in undertaking certain operations that may
- 21 affect competition, and it may also affect -- be
- 22 affected by participants that are buyers in the market
- 23 attempting to depress prices, as well as sellers
- 24 attempting to raise prices.
- MS. PATTI RAMAGE: Thank you. In

- 1 reviewing the various CVs that were filed by Potomac,
- 2 I noted that Potomac's -- has invested in developing
- 3 and updating real time and day ahead automated
- 4 mitigation procedure software for the MISO ancillary
- 5 services market.
- 6 Can you just explain what that is?
- 7 DR. ROBERT SINCLAIR: Okay. Automated
- 8 mitigation is a -- like -- like the term says, an
- 9 automated process whereby offers and bids in the
- 10 market are analyzed by a computer program in order to
- 11 detect whether they are outside certain ranges, and
- 12 whether -- if they're outside certain ranges, they
- 13 have an adverse market impact, such as raising prices,
- 14 or in the case of a -- a buyer, lowering prices.
- 15 And this process is -- is automated in
- 16 accordance with terms of the tariff, so it's -- it's
- 17 no discretion allowed, but it's an attempt to mitigate
- 18 market power in advance of the market actually being
- 19 cleared.
- 20 MS. PATTI RAMAGE: Thank you. Another
- 21 model I saw reference to was reference price
- 22 calculation software that supports the conduct and
- 23 impact -- and impact market power mitigation framework
- 24 of MISO.
- 25 What would that model deal with?

PUB re NFAT 03-31-2014

4363 DR. ROBERT SINCLAIR: 1 Okay. So the automated mitigation, going back to the last question, is a conduct in impact process whereby first of all, 3 conduct of the participants is measured so that a -an offer or a bid is within a certain range. We have threshold ranges, and if it is outside that range, the 7 impact of that conduct is tested in a simulation of the market, basically. 9 In order to apply that conduct impact framework, the -- the offers and the bids must be 10 11 judged against some threshold, and we call these 12 reference values. And basically, for instance, for a 13 generator, a reference value would be some estimate of its marginal cost. And if that offer is outside some 14 15 range of that marginal cost, then it fails the conduct 16 test, and then is measured in the second part of the test for impact on the market, so the reference value 17 is the -- is -- is the basis of the threshold for the 18 19 conduct in the market. 20 MS. PATTI RAMAGE: So would I be --21 would it be accurate to say that you're looking at 22 past performance of markets, or how the market 23 participants behave on a day-to-day basis? 24 Is that what those models do? 25 DR. ROBERT SINCLAIR: We do look at

- 1 past performance, but the -- the automatic -- the
- 2 automated mitigation process, the conduct impact test
- 3 is a prospective test looking at the current offers
- 4 and bids, and mitigating them before the market
- 5 actually clears.
- 6 MS. PATTI RAMAGE: So in terms of
- 7 perspective, is that near-term perspective, or what?
- DR. ROBERT SINCLAIR: That's near --
- 9 that's day ahead, yes.
- 10 MS. PATTI RAMAGE: So would you agree,
- 11 then, that the focus of your business is -- tends to
- 12 be looking at what happened in the past, and the near-
- 13 term future to identify and remedy market design
- 14 flaws?
- 15 That's what the -- the role of the
- 16 market monitor is, and that's the business focus?
- 17 DR. ROBERT SINCLAIR: Certainly we do
- 18 a lot of work looking at past conduct, and we
- 19 certainly, on a day-to-day basis, look at the
- 20 immediate run perspective, but we also do a lot of
- 21 work in looking forward, especially in the capacity
- 22 markets. We look forward on profitability, future
- 23 profitability based on prices.
- 24 We have also done a great deal of work
- 25 in forecasting future revenues in -- in the context of

PUB re NFAT 03-31-2014

- 1 supply procurement monitoring. I didn't mention that
- 2 as much when I -- in the introduction, but we also do
- 3 work where -- similar to this proceeding, where we are
- 4 asked to assess the reasonableness of a capacity
- 5 procurement by a utility where we will examine future
- 6 prices to see -- to determine the reasonableness,
- 7 determine whether the revenue is sufficient to justify
- 8 the cost. So in addition to the everyday market
- 9 monitoring, we also are involved in more longer term,
- 10 more forward looking types of analysis.
- 11 MS. PATTI RAMAGE: Is that longer term
- 12 five (5) years out or twenty (20) years out? What
- 13 would...
- 14 DR. ROBERT SINCLAIR: The -- I have to
- 15 think of the various cases we do, but they typically
- 16 go out the life of a plant which would be closer to
- 17 twenty (20) or thirty (30) years.
- 18 MS. PATTI RAMAGE: So would it be
- 19 fair, then, to say that your work as MISO monit -- or
- 20 as MISO market monitor and your other work, they blend
- 21 and give you the tools and insight that makes you
- 22 attractive to parties looking for insights where -- in
- 23 terms of where the market is headed?
- DR. ROBERT SINCLAIR: Yes.
- MS. PATTI RAMAGE: That's Manitoba

4366 Hydro's questions, and Manitoba Hydro has no objection to Potomac being qualified. 3 THE CHAIRPERSON: Yes, the panel will accept Dr. Sinclair as an expert witness for the purposes of this hearing. So well -- welcome back to Winnipeg, Dr. Sinclair. 7 MR. CHRISTIAN MONNIN: Mr. President, if I may. Just one (1) last housekeeping item for -for exhibits for Dr. Sinclair and Dr. Patton's presentation. There is the Potomac report, which is 10 11 the March 2004, redacted. And in discussion with Mr. Simonsen earlier, that would be Exhibit 2.1 of Potomac. 13 14 15 --- EXHIBIT NO. POT-2-1: Potomac Economics Report on 16 Export Prices and Revenue 17 18 MR. CHRISTIAN MONNIN: There's also an 19 errata which has been CSI scrubbed, as we say. And that should be 2.2 of Potomac. 21 22 --- EXHIBIT NO. POT-2-2: Potomac Economics Report 23 Errata 24 25 MR. CHRISTIAN MONNIN: The scope of

4367 work is -- it's although on the website it's not part of the exhibit. We will be introducing the scope of work for Potomac dated September 20th, 2013, as -- as Exhibit number 3. 5 6 --- EXHIBIT NO. POT-3: Scope of Work for Potomac 7 Economics 9 MR. CHRISTIAN MONNIN: And, finally, 10 the slide deck which is part of the presentation today will be incorporated as Exhibit number 4. 11 12 13 --- EXHIBIT NO. POT-4: Potomac Economics 14 Presentation 15 16 THE CHAIRPERSON: Now, doc -- Dr. Sinclair, you've been spared the -- you've been spared 17 18 the usual proviso that Mr. Peters provides to 19 witnesses, and I'll -- I -- I don't wish to spare you of that. So I think I will ask him to repeat it, 21 please. 22 MR. BOB PETERS: Yes. Thank you, Mr. 23 Chairman. And, Dr. Sinclair, as I'm sure your counsel 24 has indicated, the terms of reference to the Public 25 Utilities Board allow for evidence to be heard on --

PUB re NFAT 03-31-2014

- 1 in public with respect to as much evidence that is not
- 2 commercially sensitive information. And that
- 3 commercially sensitive information is only to be heard
- 4 in camera.
- 5 This morning is the public session, and
- 6 so we are asking you to guard against putting on the
- 7 public record any information that has been noted by
- 8 Manitoba Hydro and the Public Utilities Board as -- as
- 9 commercially sensitive information. I would suggest
- 10 that if you are in doubt, you take a -- take the time
- 11 to consult with your counsel, who may also take the
- 12 time to consult with other counsel, just to make sure
- 13 we're walking that clear line. Thank you, sir.
- 14 MS. PATTI RAMAGE: Mr. Chair, before
- 15 going forward, I just have a question of clarification
- 16 on the exhibits. The Potomac report is -- that's
- 17 identified as Exhibit 1. Is -- says, "March 2014,
- 18 redacted." And it's the January 15th, but there have
- 19 been a couple of versions of different redactions.
- 20 And I'm wondering if they are going to
- 21 be in any way identified, should that be necessary, or
- 22 -- or how we're going to deal with the versions of the
- 23 report. That may be something we don't need to deal
- 24 with right now and can be a housekeeping matter, but I
- 25 know I have trouble keeping track of versions.

- 1 MR. BOB PETERS: Well, just to be
- 2 clear, Mr. Chairman, there are two (2) public
- 3 versions. Both of them are on the PUB website. And
- 4 one (1) had been filed previously, and I think it was
- 5 from mid-January. And then more recently there's been
- 6 a -- a version that has been refiled that contains
- 7 some errata that had been noted by Potomac Economics.
- 8 So I believe it's Potomac Exhibit 2.1 is the version
- 9 that is most current and the one that we'll be dealing
- 10 with this morning, unless counsel has a different
- 11 suggestion. Thank you.
- 12 MR. CHRISTIAN MONNIN: For the record,
- 13 that's -- that's my understanding, what is accurate.
- 14 THE CHAIRPERSON: Ms. Ramage, did that
- 15 address your concerns?
- 16 MS. PATTI RAMAGE: If we have any,
- 17 we'll -- we'll discuss it with counsel. But I -- I
- 18 think we're covered off.
- 19 THE CHAIRPERSON: I think the
- 20 preliminaries are over. Me. Monnin...?
- 21
- 22 EXAMINATION-IN-CHIEF BY MR. CHRISTIAN MONNIN:
- 23 MR. CHRISTIAN MONNIN: If nothing
- 24 further from you, Mr. President, we're ready to have
- 25 Dr. Sinclair proceed with his presentation.

- 1 DR. ROBERT SINCLAIR: Good morning,
- 2 Mr. Chairman. It's good to see you again. Good
- 3 morning to the rest of the panel. Good to see those
- 4 of you whom I've met. Mr. Bel, nice to meet you. Dr.
- 5 Grant, nice to meet you. I don't think we've met
- 6 before. Good morning to the Board counsel and the --
- 7 and the staff and other Intervenors, and good morning
- 8 to Manitoba Hydro.
- 9 As I said, my name is Robert Sinclair,
- 10 and this is my presentation to summarize the points of
- 11 our expert report. I'll will go over my credentials
- 12 briefly. I've already talked about them a little bit.
- I have a PhD in economics from the
- 14 University of Pittsburgh, and I've studied areas of
- 15 industrial organization, antitrust-related issues.
- 16 I've been a consultant since 1993 and providing expert
- 17 testimony on a number of issues, as -- as I had noted
- 18 earlier.
- 19 I also want to introduce Dr. David
- 20 Patton, who will be here this afternoon and part of
- 21 tomorrow. And we apologize for Dr. Patton's lack of
- 22 availability. The scheduling was just starting to
- 23 take place very recently, and he had some hard
- 24 commitments that were difficult to overcome, but he --
- 25 he'll be happy to be here.

- 1 He also had a PhD in economics in
- 2 related areas of industrial organization, antitrust.
- 3 He's been an energy expert since 1990, including
- 4 serving on the Federal Energy Regulatory Commission,
- 5 and he's the president of Potomac Economics.
- 6 As I mentioned a little bit about what
- 7 our firm does, we are the leader in the field of
- 8 market monitoring. We monitor most of the large RTOs,
- 9 including the Midcontinent ISO, what we refer to as
- 10 MISO, also NYISO, ISO New England, and ERCOT. And we
- 11 do some work also for the CALISO, calculating
- 12 reference prices.
- In addition to this, we have a number
- 14 of other cases that we tend to work on, monitoring
- 15 work, monitoring transmission operations so that these
- 16 operations do not have an adverse effect on market
- 17 outcomes. We have some work over in Europe where we
- 18 also advise on market monitoring issues. Generally,
- 19 again, our work is involved with ensuring competitive
- 20 outcomes and competitive behaviour in the electricity
- 21 markets.
- 22 I'm going to summarize the scope of our
- 23 -- our work. We were asked by the PUB to examine
- 24 expectations in export markets, primarily MISO, since
- 25 MISO is the primary market where Manitoba Hydro

- 1 expects to make most of their additional sales under
- 2 the Preferred Development Plan.
- 3 So our focus primarily involves the
- 4 forecast of MISO prices, again, because this is the --
- 5 the main market where Manitoba Hydro expects to be
- 6 involved.
- 7 We address three (3) main issues in our
- 8 presentation. The first is we discuss our forecast of
- 9 MISO prices. We also address related market issues,
- 10 export issues, especially how they may affect
- 11 quantities of exports to the MISO market. And
- 12 finally, we address certain points raised by Manitoba
- 13 Hydro on rebuttal.
- 14 So let's move to the first of these,
- 15 which is the forecast to MISO prices. Well, before
- 16 that, let's, just for everybody's benefit -- of
- 17 course, everybody understands this project quite well,
- 18 but I think it's useful to look at it again.
- 19 So Manitoba Hydro is proposing to spend
- 20 some money on constructing generation capacity to
- 21 serve their load, but they're proposing to -- to build
- 22 more than is necessary for their load in order to, in
- 23 addition to serving load, create export market
- 24 capacity.
- 25 And so we have the development cost

- 1 plus what we might call extra development cost to
- 2 build the extra capacity. And if you deduct from that
- 3 the market revenue, the additional market revenues
- 4 from the extra capacity, we have the total cost to
- 5 Manitoba. This is a fairly simplistic review of the
- 6 relationship here, but I think it makes the point.
- 7 So the -- the question is: What's the
- 8 purpose of our presentation? And really, what -- we
- 9 were focussed on whether these extra development costs
- 10 are going to be off -- offset by the export revenues.
- 11 That's basically what the -- what the -- the main
- 12 question that our report addresses.
- 13 And -- and our own report is focussed
- 14 more on the market revenues. So we're really
- 15 interested in what are the quantities of sales that
- 16 Manitoba Hydro will make in accordance with the plan,
- 17 and also the export prices.

18

19 (BRIEF PAUSE)

- 21 DR. ROBERT SINCLAIR: So really we --
- 22 we were asked to address export quantities and export
- 23 prices. Generally speaking, the quantities that
- 24 Manitoba Hydro is putting forth in this proceeding are
- 25 based on excess capacity that they plan to build and

- 1 have available for some portion of the -- the project
- 2 horizon, and also some water optimization which
- 3 determines how much they can sell off peak or on peak.
- 4 We found some minor issues associated
- 5 with these -- these quantities, and we'll talk about
- 6 those, but generally we find that the quantity
- 7 forecast is -- is reasonable. We don't have a lot of
- 8 issues with that.
- 9 With respect to export prices, most of
- 10 our energy and our analysis went into developing
- 11 export prices because they have a greater deal of
- 12 uncertainty. And for reasons described below, we
- 13 developed our own forecast to assess the Company's
- 14 forecast. In part, we did this because we were
- 15 limited in our ability to examine the underlying logic
- 16 and the underlying data that supported the price
- 17 forecast, and we'll talk about that.
- 18 So I just want to mention very
- 19 generally the -- the Manitoba Hydro price forecast.
- 20 Manitoba Hydro uses six (6) consultants to establish
- 21 their export prices. And these forecasts include
- 22 three (3) products. And I agree these are the
- 23 important products that you want to look at in -- in a
- 24 forecast. And these were the on-peak energy prices,
- 25 the off-peak energy prices, and also the capacity

- 1 prices. And these three (3) prices will make up just
- 2 about all of the revenue that Manitoba Hydro will be
- 3 earning -- is proposed to earn over the horizon of the
- 4 project.
- 5 As I said, the availability of the
- 6 underlying data for the forecast was restricted. So
- 7 as a result, we developed our own forecast that would
- 8 enable us to assess the Company's forecast. Sc
- 9 basically we examined the Company's forecast and we
- 10 found that at some point we could no longer -- we
- 11 could no farther go into the details.
- 12 And so we felt that the best way to do
- 13 this was to develop our own detailed forecast and
- 14 compare that to what the Company's have -- had
- 15 developed. And part of our intention was to develop a
- 16 forecast that is highly transparent, easily
- 17 understood, but also has rigorous and detailed
- 18 elements to it that can be relied on for these
- 19 purposes -- of this hearing.
- 20 So now I want to go ahead and talk
- 21 about our energy price forecast, and there's both an
- 22 on-peak and off-peak energy price forecast. We do the
- 23 on-peak and off-peak energy price forecast basically
- 24 the same. We -- we estimate the energy price in each
- 25 hour, and then simply separate the hours by on peak

- 1 and off peak. So anything I say going forward with
- 2 respect to estimating these prices, that applies to
- 3 both the on peak and off peak.
- 4 So our forecast is a twenty (20) year
- 5 forecast, the same as the Manitoba Hydro consultants.
- 6 We use the day-ahead market as the basis for the
- 7 forecast. Just about all of the energy in the Midwest
- 8 markets are clearer than day-ahead markets. It's the
- 9 important market in the Midwest, and it's also the
- 10 market that the consultants focussed on.
- 11 Our forecast are based on actual MISO
- 12 supply curves from the two (2) most recent years
- 13 available, 2011 to 2012. So what we do is we look at
- 14 the supply relationships that existed for every hour
- 15 in 2011 and 2012, and -- and every hour we make
- 16 adjustments to the supply curves to try to project
- 17 what the conditions in those hours will be like in
- 18 future periods. And I'll explain how that works.
- 19 But we use historical -- the historical
- 20 supply curves, adjust them based on the projected key
- 21 inputs, fuel prices, retirements in order to determine
- 22 what the price would be in some future hour. And we
- 23 do it for every hour of the year.
- 24 So for each hour what we observe is the
- 25 offer -- as-offered marginal cost of MISO units that

- 1 are committed in that hour. And this is all public
- 2 data that you can get from the MISO site. And we also
- 3 have MISO demand, system-wide demand, and we can also
- 4 observe the actual clearing price. And I'll show you
- 5 an illustration of what exactly that would look like
- 6 if you were analyzing it.
- 7 Again, this is all public data. It's
- 8 all -- it's all available. There's no mystery on how
- 9 this is done. I mean, there -- well, we have a
- 10 computer program doing some of it, so it's -- it's
- 11 available, but we -- here's basically how it works.
- So this is going to be some
- 13 representative hour in MISO. And what we as -- what
- 14 we're able to observe in each hour is this supply
- 15 curve. And this tells us what the marginal cost is of
- 16 all the MISO units that are committed during that
- 17 hour, I don't know, say 3:00 p.m. on July 15th.
- 18 And what we do is we -- we are able to,
- 19 of course, just simply sort the MISO units and stack
- 20 them from low cost to high cost, and you get this
- 21 supply curve. This is familiar to a lot of people in
- 22 the industry. So this is actually what happened on
- 23 this hour in -- in, say, 2011 or 2012. We're also
- 24 able to observe the level of demand and if you have
- 25 some level of demand, say 82,000 megawatts, then we're

- 1 also able to observe the price. And we're able to
- 2 construct the supply and demand relationship for that
- 3 hour.
- 4 Now, what we do is -- go ahead and put
- 5 that box up -- is we get this price, it's roughly
- 6 fifty-five dollars (\$55). This is what we call the
- 7 system marginal price. It's the -- it's the so-called
- 8 MISO-wide price. It would represent what it cost MISO
- 9 to meet the next increment of load if you would ignore
- 10 congestion and losses. So it -- it's simply the --
- 11 the summing together of all of the MISO units that are
- 12 online in that hour, and determining what it would
- 13 cost MISO if it was to meet another incremental load.
- 14 It's the marginal -- marginal cost to meeting load in
- 15 MISO.
- 16 Now, as I'll explain below, in order to
- 17 get the appropriate price, for the purposes of this
- 18 case, we'll need to add the congestion and losses in.
- 19 But the system marginal price is the basic price that
- 20 MISO uses to establish the locational prices. And so
- 21 we calculate this system marginal price for every hour
- 22 of each year for the twenty (20) years, based on the
- 23 historic supply curve that we see in 2011/2012.
- 24 And I'll show you exactly how -- how we
- 25 go ahead and forecast the future hours. So I'm going

- 1 to move to the next slide, where we take the supply
- 2 curve and look at what happens if we change some of
- 3 the market fundamentals. So let's see what happens to
- 4 the same supply curve if we -- if -- inst -- if the
- 5 demand changes.
- 6 So we use this supply curve for a
- 7 future hour where everything's the same except demand
- 8 goes up. So we have a shift out in demand and then we
- 9 just simply have a higher price. So if we're
- 10 forecasting a price for 2015, we take the 2012 supply
- 11 curve and we adjust it to the 2015 demand. We also do
- 12 it for other factors, but just to keep it simple for
- 13 now we just look at the one factor that might change.
- 14 And then we get a higher -- this will be our forecast
- 15 for 2015.
- 16 But more than that changes. More than
- 17 demand changes. So now let's suppose we have some
- 18 retirements in the meantime. So let's suppose that in
- 19 2015, everything's the same. Fuel costs are the same,
- 20 demand's the same, but we have some units retiring,
- 21 net retirements.
- So we have a net retirements. What
- 23 happens is the supply curve moved back -- moves back
- 24 something like this, because basically you're removing
- 25 basic coal units. You're removing them from the

- 1 bottom of the stack, so everything else on top of the
- 2 stack has to shift to the left. So you have this
- 3 supply curve like that, and then the price is going to
- 4 clear right here. And so you -- you remove some coal
- 5 units from the market, and you get a higher price.
- 6 So this is the system marginal price in
- 7 the future -- in some future hour with retirements.
- 8 Again, everything else is the same. You see that the
- 9 demand stays the same. The shape stays the same, the
- 10 shape of the supply curve stays the same.
- 11 Now the third determinate we want to
- 12 look at is the -- what happens when fuel costs change.
- 13 When you have higher fuel cost, the supply curve will
- 14 shift up something like this. We can think of it -- I
- 15 don't know how to do this, but I'm -- I don't have a
- 16 pointer, but someone is -- just go into this mode here
- 17 -- can you still see? Can you see my pointer? This
- 18 is just regular mode.
- 19 So if you have a unit here, say 50,000
- 20 megawatts, and before it -- its marginal cost was
- 21 here, it has -- experiences higher fuel costs, this
- 22 marginal cost goes up here. So that's why the supply
- 23 curve shifts straight up when you have -- when you
- 24 have the higher fuel cost.

4381 1 (BRIEF PAUSE) 2 3 DR. ROBERT SINCLAIR: We're back to slide number 16, where we shifted the supply curve up, because fuel -- fuel cost increased. And then is -you -- at the same level of demand, you get a higher 7 price, something like sixty-five dollars (\$65). So if we were forecasting some hour in 2015, and all we had changing between 2015 and 2012 was fuel cost, then we 10 would simply just get a higher price, as shown in this 11 -- in this figure. 12 Now, when we move to slide 17, we're 13 going to try to put all the effects together, so you 14 can see that in some future hour, we're not just going 15 to have fuel price changes. We're going to have a 16 number of things changes -- changing. 17 So again, this is the original price 18 here where you see the arrow. Now, if we have higher 19 fuel costs, the price will go up to the second arrow, something like fifty-five dollars (\$55). If we, in 21 addition to that, we have retirements, we shift the 22 curve out from that point and we get a price, say 23 fifty-eight dollars (\$58), and finally, if we were to 24 increase demand, then we get a price something like 25 seventy dollars (\$70). It's just an example.

PUB re NFAT 03-31-2014

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4382 So on -- on slide 17, what we're seeing 1 is the -- what we do in our model, and that is include all these effects in the supply curve, and you have 3 these three (3) major determinants of the supply curve. Actually, of the market, really, because demand is part of the market, and all three (3) of them tend to move higher over time. So you'll see 7 that the tendency is for prices to move higher over The question is how high they move. 10 Now, there's a couple of things that I 11 don't show on these slides, and that is, although we 12 have a constant supply curve that we use from a 13 historical period, when we do have changes in 14 retirements and changes in demand, we also will sort 15 of what we call recommit for that hour. And that is, 16 we may -- MISO, if it experiences changes in demand, 17 it will -- it will not commit the system in the same 18 way that they -- that it committed it in 2012. 19 will commit additional units or less units. 20 So we also keep the supply curve 21 adequately -- adequately committed by adding more 22 units from the existing units into the supply curve so

because I think it would unnecessarily complicate it,

that we don't have an under-committed system or an

over-committed system. I don't show that on here,

- 1 but we do recommit it in future periods on a daily
- 2 basis so that we have enough capacity online in the
- 3 supply curve to clear the market.
- Are there any questions so far from the
- 5 panel about how that's done? Dr. Grant...?
- DR. HUGH GRANT: I'm on my hands and
- 7 knees here. Can I ask a few things? First of all,
- 8 how do you observe the marginal cost? Is this just
- 9 the offer price of different utilities?
- 10 DR. ROBERT SINCLAIR: It's -- it's the
- 11 as-offered marginal cost.
- DR. HUGH GRANT: The second question I
- 13 had, you talked about net replacements or net
- 14 retirements. And so if you're taking a -- a coal-fire
- 15 unit out of service and replacing it with an up-to-
- 16 date natural gas unit, what would be the effect on the
- 17 supply curve, particularly the -- these would be lower
- 18 cost, more efficient users of energy, right?
- 19 So marginal cost should come down?
- 20 DR. ROBERT SINCLAIR: That's a good
- 21 question, I -- and later on, I have a table that --
- DR. HUGH GRANT: Okay.
- DR. ROBERT SINCLAIR: -- looks
- 24 specifically at that, but your -- your sense is right
- 25 that when you start to retire the least-efficient coal

- 1 plants that were high heat, right, and you start to
- 2 replace them with the modern CCGTs, and you have a
- 3 certain gas price relationship. You can get CCGTs
- 4 that are lower in cost than the retiring coal unit, so
- 5 you could get a decline -- actually a decline in the
- 6 off-peak price.
- 7 DR. HUGH GRANT: And just one last
- 8 point on slide 16. This is a very minor point, I
- 9 think. This should be a -- would this be linear
- 10 transformation of the line? Is it just -- is it --
- 11 did you just get a little too lusty drawing that upper
- 12 sloping portion, because you get a very large price
- 13 increase from what's a fairly modest change in fuel
- 14 cost.
- 15 Is that -- or is it something about the
- 16 nature of these marginal units that are coming online?
- DR. ROBERT SINCLAIR: It should be a
- 18 straight shift up so -- actually, where the curve
- 19 bends, it should be lined up horizontally, you're
- 20 right -- vertically.
- 21 DR. HUGH GRANT: So the -- the price
- 22 increase should be roughly proportional to the -- you
- 23 know, down at the vertical distance that these two (2)
- 24 lines are moving at the other end?
- 25 I'm just -- I was just curious --

4385 DR. ROBERT SINCLAIR: I think that's 1 right, yeah. DR. HUGH GRANT: -- I was just 3 curious, is it something unique coming on with these sort of marginal units in that their fuel costs may go up. Anyway... 7 DR. ROBERT SINCLAIR: No, I think you're right. This should be -- the vertical distance should be equal bet -- between all those points, you're right. And you're right, it doesn't look like 10 11 it is. That's a good point. 12 DR. HUGH GRANT: Thank you. 13 14 (BRIEF PAUSE) 15 16 DR. ROBERT SINCLAIR: So I'm going to move now on to slide 18. So from slide 17 you'll see 17 18 that we did three (3) things: we affected capacity, we 19 affected fuel costs, we affected demand. And I'm going to carry those over to the next slide, because these are our main determinants of -- of how we make 21 22 our forecast. 23 So if I circled net retirements there, 24 one of our main determinants in our future prices is the capacity additions and retirements. The higher

- 1 fuel costs are fuel costs: coal and natural gas, other
- 2 fossil fuels. And I'm also combining carbon in here.
- 3 Some people might consider carbon to be a fourth
- 4 determinant. I'm going to just lump it in fuel costs,
- 5 because it acts like a fuel cost. And for demand, we
- 6 also track load growth over time.
- 7 So these are the three (3) main
- 8 determinants that are going to tell use how we take
- 9 that historical supply curve and change it into a
- 10 historical -- into a forecast supply curve and,
- 11 therefore, a historic price.
- We make a range of assumptions about
- 13 capacity additions, fuel costs, and load growth. And
- 14 these result in four (4) alternative forecasts that we
- 15 come up with. We have two (2) reference cases: one
- 16 (1) with and one (1) without carbon costs. We have a
- 17 high-growth case, which represents more robust
- 18 macroeconomic activity. And we have a low fuel price
- 19 case, which reflects lower fuel costs and also lower
- 20 demand for electricity.
- 21 Now what I want to do is take each of
- 22 these three (3) categories of main determinants and
- 23 explain a little bit about what -- how we got to
- 24 those. So we'll start with the capacity additions and
- 25 retirements. Our capacity additions and retirements

- 1 over the twenty (20) year forecast period is based on
- 2 the projections of the US Energy Information Agency.
- 3 And we used their reference case.
- The EIA, I think, has about sixty (60)
- 5 some cases. I can't remember exactly, but it's dozens
- 6 and dozens of cases. And they have a reference case.
- 7 And the other alternative cases are from the reference
- 8 case, but testing different outcome -- different
- 9 possible fore -- future outcomes. We start with the
- 10 reference case. We believe that is the case that the
- 11 EIA thinks is most likely to occur. And after
- 12 reviewing their reference case, we believe it -- it's
- 13 a reas -- it's reasonable projections.
- They project 7,700 megawatts of
- 15 retirements over the twenty (20) year period. Six-
- 16 thousand (6,000) megawatts are coal retirements. They
- 17 forecast over 9,000 megawatts of additional capacity
- 18 coming online. And again, this is in MISO. I should
- 19 mention it's MISO north and central. It's not -- it
- 20 doesn't include MISO south's region -- MISO's south
- 21 region.
- 22 A lot of that, the additions are wind,
- 23 4,000 megawatts, but most of that is derated so that
- 24 when you actually have it into market, you only have a
- 25 few megawatts. I think something like 20 percent of

- 1 those megawatts actually are producing -- able to
- 2 produce in the market when they're committed.
- 3 And we also balance the system in any
- 4 given year when there's a deficit. And we do that by
- 5 adding natural gas capacity. So that's not an EIA
- 6 assumption. That's what we do when we have a year
- 7 where the demand either has exceeded the existing
- 8 capacity because the EIA assumptions don't always add
- 9 up to the MISO demand, and so we commit to -- we add
- 10 capacity in our own process. In our reference case,
- 11 we added about 4,000 megawatts over the twenty (20)
- 12 year period.
- Any questions about the capacity? I'll
- 14 move on to the fuel prices.
- 15 THE CHAIRPERSON: The reference to
- 16 derated, could you explain that for me, please?
- DR. ROBERT SINCLAIR: Oh, yeah, so --
- 18 so when you look at this you'll see that there's an
- 19 addition of 7,000 megawatts. And I mean, retirements
- 20 is 7,000 megawatts and additions of 9,000. And it
- 21 looks like an addition of 2,000 megawatts altogether.
- 22 But the wind is derated in a sense that it doesn't
- 23 show up on the market at 4,000 megawatts. It
- 24 typically is derated by -- by 80 percent. So you
- 25 wouldn't count that as capacity, for instance. You'd

- 1 kind of derate that for capacity.
- 2 So I'll move on to fuel -- our fuel
- 3 projections. So our fuel costs again are taken from
- 4 the Energy Information Agency, the reference case.
- 5 Natural gas cost increase, they just about double in
- 6 the twenty (20) year period. Coal costs increase 50
- 7 percent.
- 8 Now, our carbon prices do not come from
- 9 EIA. In our carbon case, they start at thirteen
- 10 dollars (\$13) in 2021, and then increase to about
- 11 twenty-five dollars (\$25) in 2034. This assumption
- 12 was based on Mr. Sabine, of MNP -- MNP. He's -- he's
- 13 the expert consultant on this -- on this issue. And
- 14 he advised us that this was his most likely case,
- 15 although he did say there's a 50 percent change that
- 16 this will not be the price and that the price will be
- 17 zero. So it is 50/50 that we get to thirteen (13) or
- 18 zero. And I'll -- I'll explain that a little bit more
- 19 later, but that does not come from EIA. That comes
- 20 from Mr. Sabine.
- 21 Any questions on fuel cost to the
- 22 panel? So we talk about load growth. You remember on
- 23 our -- on our schemes, on our illustrations before
- 24 that can affect the prices, so we want to know how --
- 25 how much demand grows, again based on EIA reference

- 1 case, although we do adjust it for carbon. As I'll
- 2 explain, in our reference carbon case, our load growth
- 3 projections result in a cumulative 10 percent growth
- 4 over twenty (20) -- a twenty (20) year period, rather
- 5 slow.
- 6 We use the EIA reference up to 2012,
- 7 but after that, because of the carbon in our carbon
- 8 case, that is, because of carbon, we reduce the load
- 9 growth under the assumption that load will grow
- 10 slightly slower when you put a tax on the inputs.
- 11 So we -- after that point, we pick up
- 12 the load growth that EIA identified in their own
- 13 sensitivity. They did a ten dollar (\$10) carbon price
- 14 sensitivity, which indicates slightly lower growth,
- 15 and we used that for those years after 2022 -- after
- 16 2021.
- 17 Any question about how we get the load
- 18 growth?
- 19 MS. MARILYN KAPITANY: Not on load
- 20 growth, but could we just go back to fuel cost for one
- 21 second? And -- and I'm particularly interested in the
- 22 natural -- the natural gas cost increase from three
- 23 twenty-six (326) to six thirty-one (631).
- 24 I'm hearing so much about the huge
- 25 supply of shale gas in Bakken. And I'm just wondering

- 1 what is it that you think is going to drive the gas
- 2 price to that extent?
- 3 DR. ROBERT SINCLAIR: That's a good
- 4 question. I think, you know, the marginal cost of --
- 5 of gas is going to depend on the cost of extracting
- 6 it, basically. And in the long run there's -- and
- 7 this is the -- this is the reference case. We do have
- 8 a -- another case that assumes that gas production is
- 9 higher as a result of what you just mentioned. But in
- 10 the reference case, the underlying drivers of the gas
- 11 cost would be the labour and materials required to get
- 12 out to the field to extract it.
- 13 And we do believe there is a reasonable
- 14 case to be made that we will be in a low gas price
- 15 scenario, where the extraction costs sort of collapse
- 16 in a way, so to speak, because of all the -- the so-
- 17 called fracking. And in that case we do have
- 18 significantly lower prices. So we believe that's a
- 19 very plausible scenario, and we do estimate that case,
- 20 too.
- MS. MARILYN KAPITANY: Thank you.
- DR. ROBERT SINCLAIR: But the short
- 23 answer is from three (3) to six dollars (\$6) is
- 24 basically the underlying cost of extraction.

4392 (BRIEF PAUSE) 1 2 3 MR. CHRISTIAN MONNIN: If -- if I may, just for the benefit of the record, that particular question from panel member Kapitany referred to slide 21. The -- the number wasn't on that slide, but... 7 DR. HUGH GRANT: Can I just get one other thing in? On slide 22 I'm just curious about the impact of the carbon tax on -- on load. We had a fascinating discussion about price elasticities with 10 11 electricity. 12 A pretty marginal effect, I mean, small 13 impact over the ten (10) years? 14 DR. ROBERT SINCLAIR: It -- it was -you know, it was very detectable. You can see how I 15 have a -- if you have my report, I can show you the 17 exhibit. But it's -- it's in the appendix. Very easy 18 to see on page 47. 19 20 (BRIEF PAUSE) 21 22 DR. ROBERT SINCLAIR: I'm sorry, not 23 on page 47. But I think page 48, the -- the load 24 growth. 25

4393 (BRIEF PAUSE) 1 2 3 DR. ROBERT SINCLAIR: And so if you look at the -- the blue line in the middle that's associated also with the dotted line. So the dotted line is what happens if you do not have a carbon price -- a carbon price of zero. And the solid blue line 7 indicates how the load changes under our scenario of a carbon price. So if you didn't have a carbon price, 10 load will continue to grow up to one point one-two 11 (1.12). With a carbon price, it only gets up to one point one (1.1). And that -- and that's derived from 13 projections -- projections from the EIA. 14 15 (BRIEF PAUSE) 16 17 DR. ROBERT SINCLAIR: So moving to 18 slide 23, we just mention again our alternative forecasts. We had a -- a reference case with carbon 19 which -- and we also have an alternative reference case with no carbon. And we think those cases are 21 22 equally likely, 50 percent each. And -- but we think 23 there's some probability that we could be in a high 24 resource production case that panel member Kapitany 25 had mentioned, where -- where the fracking is -- is --

- 1 continues to produce its beneficial results to the gas
- 2 supply.
- 3 And that results in a lower fuel price
- 4 not just for gas, but also for coal, and also results
- 5 in lower electricity demand, partly because of the use
- 6 of natural gas instead of electricity for lots of
- 7 processes. The -- then we have a high-growth case,
- 8 which is a macroeconomic thing, where it is just a
- 9 more robust macroeconomic scenario. And we think
- 10 that's a plausible -- a plausible case as well.
- 11 And we -- we place some probabilities
- 12 on these, but it is very difficult to determine what
- 13 the probabilities are. But we do come down that the -
- 14 we think that the reference cases are equally likely
- 15 at around 30 percent, and the other two (2) cases
- 16 roughly 20 percent. I think that rounds out to 100
- 17 percent. It's in the report. We were hesitant to put
- 18 probabilities on them, but it was useful, I think, for
- 19 the process.

20

21 (BRIEF PAUSE)

- DR. ROBERT SINCLAIR: Now, we can go
- 24 on to slide 24. Now, as -- as I mentioned before, the
- 25 process where we take the historical supply curves and

- 1 change them to reflect these major determinants, these
- 2 major inputs, really produces the system marginal
- 3 price, which is the -- the price that MISO starts with
- 4 when it is -- is determining the locational marginal
- 5 price.
- 6 The system marginal prices is -- you
- 7 can think of it as a great big pool, and you're --
- 8 you're trying to pull units together to see which ones
- 9 are cheapest and -- to meet demand. But then you
- 10 realize you've got to honour these transmission
- 11 constraints and losses, so you have to re-dispatch in
- 12 a way.
- So as I said, we're interested in the
- 14 locational marginal price at the Manitoba border.
- 15 This is the price where, when Manitoba Hydro makes an
- 16 export, it'll be receiving the locational marginal
- 17 price at the Manitoba border.
- And to get that, we need to take the
- 19 system marginal price, which we estimated in that
- 20 process I showed you, take out losses, because to get
- 21 from the system marginal price to the border the
- 22 system incurs transmission losses, and also
- 23 experiences congestion. The system operator will have
- 24 to re-dispatch and incur costs in order to make sure
- 25 that the -- the power can be accepted at that

- 1 location.
- 2 So really next up in our forecast, once
- 3 we have all these prices for every hour going out
- 4 twenty (20) years, we have really seventeen thousand
- 5 (17,000) prices per year. But they're just the system
- 6 marginal price, so we have to add losses and
- 7 congestion to those.
- 8 We have seventeen thousand (17,000)
- 9 prices because we -- our historical prices are based
- 10 on two (2) years, so to even out any kind of
- 11 anomalies. And we take the average of -- really we
- 12 take a forecast based on both years, and then we take
- 13 the average.
- 14 Okay. So next we want to discuss how
- 15 we integrate the congestion losses into our system
- 16 marginal price to get to the border. So for losses,
- 17 we simply take the average over those two (2) years,
- 18 2011/2012. This was about 9 percent. A simple
- 19 average. We didn't expect that to vary a lot, so we
- 20 didn't -- we thought that the average was adequate,
- 21 Manito -- Manitoba's consultants. Or the ultimate
- 22 price that Manitoba uses also has sort of an average
- 23 for losses. Actually, losses and congestion.
- Now, the congestion costs, we thought,
- 25 needed more careful treatment because it -- it can

- 1 fluctuate more based on system conditions. So
- 2 basically we took the historical congestion costs and
- 3 used a linear regression to estimate what it might be
- 4 in each future hour. We did a linear -- we did a
- 5 forecast model using linear regression techniques.
- 6 So to -- to do the linear regression
- 7 techniques, we look at the historical congestion for
- 8 each hour, and then look at the characteristics in
- 9 each hour and try to estimate a relationship between
- 10 what the congestion was in that hour and how those
- 11 various factors that -- that are prevailing in those
- 12 hours are related statistically.
- I actually don't have the presentation
- 14 of the model here, the linear regression model. It's
- 15 rather technical, but cer -- certainly spelled out
- 16 pretty clearly in the report, I believe.
- 17 But our estimates indicate that on-peak
- 18 hours, congestion was about 12 percent, and then in
- 19 off-peak hours, about 16 percent. And the -- the
- 20 higher off-peak congestion was the result of basically
- 21 lots of wind -- having to manage a lot of wind in the
- 22 off-peak hours. And also in off-peak hours the demand
- 23 in the West is lower, so in order to get out of the
- 24 West you -- you will experience more congestion.
- 25 I'm happy to answer questions about the

- 1 regression model.
- DR. HUGH GRANT: Can I just ask, how
- 3 do you get from congest -- how does congestion
- 4 translate into a price or cost effect?
- DR. ROBERT SINCLAIR: Okay, so if you
- 6 go back to slide number 24. We're looking at the LMP,
- 7 so we -- we had the system marginal price which we
- 8 estimated with all those supply curves, the historical
- 9 supply curves, and so we simply take -- we simply take
- 10 the SMP and subtract that losses, which was something
- 11 like 9 percent, and then we subtract out the
- 12 congestion, which is estimated -- really is -- is
- 13 almost like a historical average, except it's a little
- 14 more complicated because we did the regression.
- We take the historical congestion to
- 16 see how much it is. For instance, we estimated that
- 17 if you increase wind capacity by 1 percent, the
- 18 congestion component of the LMP increases something
- 19 like forty-five (45) cents, so the congestion is going
- 20 to be something like five dollars (\$5) or something.

- 22 And we have all the observations of the
- 23 congestion over time, and we have all the observations
- 24 of load generation, other types of variables that we
- 25 think might impact the congestion, and we come up with

- 1 some relationship between those variables.
- 2 And so every hour in the future, using
- 3 the regression estimates, the -- the estimated
- 4 coefficients, we can take the projected values of load
- 5 generation, SMP, for instance, is an explanatory
- 6 variable, and plugged them into the regression
- 7 coefficients, and we get what the future congestion
- 8 component will be in that hour.
- 9 DR. HUGH GRANT: I'm just not clear
- 10 how it translates into a monetary cost. So my
- 11 electron gets to the border, but there's congestion in
- 12 the system, so how does that end up --
- DR. ROBERT SINCLAIR: Oh, I see.
- 14 DR. HUGH GRANT: -- affecting the
- 15 price --
- 16 DR. ROBERT SINCLAIR: Okay, so the
- 17 problem is that if Manitoba Hydro wants to send a lot
- 18 of power into -- into the west -- into -- at the
- 19 border there, you may have other generators in the
- 20 west already running, so in order to allow more
- 21 production to be absorbed at -- at the border, you may
- 22 have to turn down a unit in, say, Minnesota, and so
- 23 you calculate the cost of basically turning that unit
- 24 down and allowing the Manitoba unit to produce.
- 25 And that, essentially, is what the loss

- 1 will be, is how -- how you have to re-dispatch the
- 2 system, basically, in order to facilitate additional
- 3 transfers between points, basically, how you have to
- 4 manage the system to keep it in balance in order to
- 5 allow a generator to produce more at some point, or a
- 6 -- a load to withdraw more at some point.
- 7 It's basically mostly re-dispatch
- 8 costs, so we had all the observations of that, and we
- 9 had all the prevailing factors for those hours, and we
- 10 simply estimated the relationship between congestion
- 11 and these historical conditions. And we knew what the
- 12 future conditions were based on our forecast, and we
- 13 were able to project the future congestion. It's
- 14 rather -- it's rather constant, but we thought we --
- 15 it was important to recognize that there's lots of
- 16 factors that can affect congestion.
- 17 So based on those estimates, basically
- 18 averages, the following chart shows our reference
- 19 forecast. This is our forecast for our reference case
- 20 with carbon, and on the left-hand panel, there's the
- 21 peak hours, one (1) price per year. And in the off-
- 22 peak, there are -- I'm sorry. On -- on the right-hand
- 23 panel, there is the off-peak prices, again, one (1)
- 24 price per year, so they -- it's sort of an average.
- So the red line on top is the MISO

- 1 SMP. That's where most of our effort went, is to try
- 2 to determine what the marginal price is going to be in
- 3 MISO based on projections of load, retirements, and
- 4 fuel costs.
- 5 And then we reduce that price by the
- 6 marginal congestion, which we just discussed, which is
- 7 what it costs to get from MISO to the border, and then
- 8 the marginal losses. Then the -- the lower blue line
- 9 -- or it's kind of greenish, is -- is the LMP -- our
- 10 forecast LMP for our reference case, so -- okay.
- MS. MARILYN KAPITANY: So the -- the
- 12 marginal losses are only transmission losses. There's
- 13 nothing else in there?
- 14 DR. ROBERT SINCLAIR: I think that's
- 15 basically it, yeah. It's -- it's the total -- there
- 16 may be some small losses associated with some capacity
- 17 there, but mostly it's transmission losses, line
- 18 losses.
- 19 So you'll notice a big jump up in 2020.
- 20 $\,$ That's the introduction of the carbon price. $\,$ So you
- 21 see that the carbon price has a huge impact on the
- 22 forecast, and in the next slide I'll show you --
- 23 illustrate more clearly what that impact is.
- The impact of carbon in the off peak is
- 25 also significant. It's also larger, because the

- 1 carbon price went will impact off-peak prices more,
- 2 because it's likely to impact coal resources much more
- 3 significantly. So any changes in carbon price are
- 4 going to be -- it's -- it's going to be showed up --
- 5 it's going to show up more significantly in the off
- 6 peak, but you see it's -- it's very significant in on-
- 7 peak hours.
- 8 So then if you recall, we did four (4)
- 9 cases. We -- we did a reference case with and without
- 10 carbon, and we did a -- a high growth and low energy
- 11 price case. So this is a four (4) -- all four (4) of
- 12 our cases for the LMPs, we have again, peak and off
- 13 peak. We have, of course the high growth case is the
- 14 highest, because that includes more load growth and
- 15 also the carbon, whereas the two (2) lowest cases is
- 16 our reference case without CO2. So you don't get that
- 17 jump up in 2020. As you see they track each other
- 18 perfectly until 2020, then they depart.
- 19 So the difference between the blue and
- 20 the green shows you the impact of carbon, which also
- 21 reflects changes in load. And then finally, our low
- 22 case is the -- is the so-called fracking case, where
- 23 the extraction of natural gas continues to develop
- 24 technologically, and prices are very low, which also
- 25 affects the coal prices, and we also assume no carbon

- 1 in that case. But you can see from the cases if you
- 2 want to put carbon in any of those, you'd sort of just
- 3 jump it up at 2020 and then continue it on.
- 4 So those are our price forecasts for
- 5 energy. Any questions about -- about that? So that
- 6 means we move to a capacity price forecast.
- Now, the capacity price -- so the
- 8 energy price is what Manitoba Hydro received for
- 9 supplying energy to their customers. The capacity
- 10 price is an additional price above the energy price,
- 11 which they will receive for committing to provide
- 12 capacity, which is basically a firm -- a firm
- 13 commitment to supply energy, usually sixteen (16)
- 14 hours a day, but sometimes twenty-four (24), but
- 15 basically, it says we have enough capacity of above
- 16 our own requirements and above our other firm sales to
- 17 quarantee you that we can deliver this energy at all
- 18 hours during the year for the next whatever the
- 19 horizon of the contract is.
- 20 So here's our -- the overview of our
- 21 capacity price forecast. We use the so-called net-
- 22 CONE, or net cost of new entry, and basically, what
- 23 we're saying is that the capacity price should reflect
- 24 what it costs -- or should reflect a value that
- 25 compensates a new entrant for supplying capacity to

- 1 the MISO market, and that will be -- depend on the
- 2 cost of putting a new unit in, which is, in our case,
- 3 a combustion turbine, because that's the lowest type
- 4 of -- lowest-cost capacity that you can build.
- 5 And -- but you don't pay them the
- 6 entire cost of entry, because they're going to earn
- 7 some money in the -- in the energy market. So you
- 8 estimate the energy revenues, and you subtract that
- 9 from the cost of new entry.
- 10 And that's how much money they need to
- 11 remain viable in the market, so that's what we
- 12 consider to be the capacity price. And this is the --
- 13 the approach that the Manitoba Hydro consultants also
- 14 took, the so-called net-CONE.
- 15 And it makes sure that you get entry,
- 16 and that entry does not depend tot -- totally on your
- 17 ability to earn money in the energy market, because
- 18 such a system has serious problems. So there's --
- 19 regulators require that capacity be bought, and it's
- 20 going to be related to how much it costs for a new
- 21 entrant to be viable. Any questions about that?
- MS. MARILYN KAPITANY: Can you just
- 23 say a bit more about what the ancillary services
- 24 market is?
- DR. ROBERT SINCLAIR: Okay, yeah. So

- 1 for the ancillary services market provides basically
- 2 reserves to the system. So you can provide energy to
- 3 the system on a -- on a -- in the operating horizon.
- 4 Day ahead, you provide energy a day ahead, but you can
- 5 also provide reserves and -- and regulation.
- And so CTs can also earn money, not
- 7 just producing, but also because they're on stand-by
- 8 very often, they can bid into the ancillary services
- 9 market. Even though they don't run, they may get paid
- 10 just to stand by on -- for reserves, because they can
- 11 start in thirty (30) -- thirty (30) minutes. Some
- 12 faster.
- We assume they earn a dollar an hour in
- 14 peak hours. We -- I'm sorry, we assume they earn a
- 15 dollar an hour when they are not operating, which is
- 16 something like seventy-five hundred (7,500) hours a
- 17 year. They barely oper -- they hardly operate, but
- 18 they do operate in peak times. Other times, they're
- 19 standing by.

20

21 (BRIEF PAUSE)

- DR. ROBERT SINCLAIR: So again, this
- 24 is just a few more comments on the logic of the net-
- 25 CONE. It recognizes that's -- recognizes that

PUB re NFAT 03-31-2014

- 1 suppliers need a capacity price high enough to make
- 2 entry profitable, but it has to be set right so that
- 3 you don't have excess entry, excess planning reserves,
- 4 and you don't have insufficient planning reserves.
- If you set it at net-CONE, then you
- 6 will get entry to occur at just the right level. If
- 7 you set it higher, then you'll get too much capacity
- 8 to enter. Planning reserves would be excessive. If
- 9 you set it too low, entrants won't enter until the
- 10 capacity is short and prices start to rise, and you
- 11 won't get sufficient planning reserves. So in a way,
- 12 it's administrative, because it's set to hit a certain
- 13 planning reserve margin.
- 14 THE CHAIRPERSON: Dr. Sinclair, your
- 15 report indicated that there was a surplus capacity in
- 16 the -- in the MISO market, and how -- how did the
- 17 market get in that position?
- 18 Can you -- could you...
- 19 DR. ROBERT SINCLAIR: Yeah. It was
- 20 primarily the result of the 2009 financial crisis.
- 21 Lost -- a loss of -- loss of demand. There was also a
- 22 build-up of -- of gas capacity during the -- right
- 23 before that, in the '90s and early 2000s, but mainly
- 24 it was as a drop in demand.
- 25 THE CHAIRPERSON: And -- and the --

4407 the fact that a non-functioning capacity market in -in MISO is totally attributable to this excess surpl -- production and capacity? 3 DR. ROBERT SINCLAIR: No. It's attributable to the market design, and I'll say a couple words, but I think Dr. Patton -- this is one of his favourite topics. So if you don't mind asking him 7 that question tomorrow, or this afternoon. 9 The problem with the MISO capacity market is that it has a -- a vertical -- what we call 10 vertical demand curve, so that basically, when you get 11 12 into excess -- just a couple megawatts in excess of 13 the planning reserves, the capacity price collapses to 14 zero, and also if you are -- have adequate capacity, 15 the price collapses to zero. So you're often -- very often seeing prices of zero. 16 17 So that's -- it's -- it's not so much 18 that there's a surplus, but there is a -- a market 19 design flaw, but even with that -- that flaw, you might see pretty low prices, given that there is a 21 surplus. We're seeing low prices in PJM, for 22 instance. 23 24 (BRIEF PAUSE) 25

- 1 DR. ROBERT SINCLAIR: So just some
- 2 details of our calculation. We assume an -- we
- 3 estimate the net-CONE to be ninety (90) -- about
- 4 ninety dollars (\$90). So I got -- I discussed this.
- 5 Basically, you take that eight-nine dollars (\$89), and
- 6 you calculate the revenues per kilowatt, and those are
- 7 based on our own forecast that we talked about
- 8 earlier, our energy forecast. We know what the energy
- 9 forecasts are. We know how often the CT would run
- 10 based on its own marginal cost, so we can calculate
- 11 how much it would make every year.
- 12 There is a surplus in MISO until 2018.
- 13 So when you do have a surplus, you will tend to have
- 14 lower prices below the net-CONE because people need --
- 15 the demand will fall off for capacity. There's no --
- 16 there's no need for utilities to buy capacity, so
- 17 they're not buying capacity, so the price will go
- 18 down.
- So here's our price forecast.
- 20 THE CHAIRPERSON: Dr. Sinclair, the
- 21 previous slide indicated 2018 as the year when new
- 22 resources were required. And I'm trying to reconcile
- 23 that with the ongoing debate within MISO and OMS
- 24 regarding the 2015/2016 year and the surveys they are
- 25 doing with respect to the -- you know, determining the

- 1 capacity.
- What's different between that and
- 3 what's -- what's here in your slide?
- DR. ROBERT SINCLAIR: Okay. So our --
- 5 our retirements, it -- it really boils down to
- 6 retirements, the assumptions on retirements. And we -
- 7 we see that -- based on our retirements, that in
- 8 2017 we'll see that the retirements will have
- 9 eliminated the surplus. But there are some capacity
- 10 contracts in MISO that go outside the market, PJM, for
- 11 instance. Those will probably be drawn back into the
- 12 market in 2017. So really it won't be until 2018 that
- 13 we see the -- the surplus -- that -- that we see that
- 14 the capacity of market will reach its equilibrium.
- 15 So we're -- our -- our data shows that
- 16 by 2017 we'll have -- the surplus will have dissipated
- 17 based -- really based on retirements because we're --
- 18 we're seeing 6,000 megawatts of coal come in, in 2017.
- 19 I think MISO might look at that and say
- 20 that they expect slightly more retirements. Well,
- 21 they expect -- I think they're assuming 12 megawatts
- 22 by 2016, so one (1) year sooner and slightly more
- 23 megawatts; not slightly more, twice as much.
- 24 And so MISO -- MISO did -- did a survey
- 25 to determine what the level of retirements were --

- 1 were expected to be. And I think that they did one
- 2 that's rather conservative in the sense of -- in a
- 3 planning sense, because they're more of a planning
- 4 organization, we need to plan for 12 gigawatts of
- 5 retirements.
- 6 But I think if you look at some of the
- 7 presentations in that regard, you'll see that between
- 8 6 and 12 megawatts, they're in categories what they're
- 9 not quite sure of. So we weren't quite sure that you
- 10 would get above 6 gigawatts as fast as MISO is
- 11 planning. They need to plan conservatively, so we
- 12 don't blame them.
- But I think in forecasting prices you
- 14 should look at what you really expect to happen, not
- 15 what you need to plan for. And we thought the -- we
- 16 thought the EIA assumptions looking at 6 gigawatts was
- 17 something that we -- we feel more comfortable with in
- 18 -- in our forecast.
- 19 So here's our capacity price forecast.
- 20 Again, until 2018, we're really picking up capacity
- 21 prices from PJM, because the MISO capacity market is
- 22 really establishing zero prices, which we don't think
- 23 -- we think that's because of the market design flaw.
- So we just pick up the PJM prices until
- 25 2018, when -- at which point we see -- we project the

- 1 system to be an equilibrium. And after that point,
- 2 the capacity price is basically set at net count on a
- 3 real term going forward that is a few -- few points.
- 4 I put the points inside the chart because there was
- 5 that big white space.
- 6 But once we get an equilibrium, you see
- 7 that the capacity price stays rather constant, just
- 8 under seventy dollars (\$70). That's because the cost
- 9 of entry -- cost of new entry is based on the most
- 10 efficient CT. And there's no reason to believe that
- 11 that cost will go up or down significantly over time,
- 12 so -- and this is in real dollars, so, basically, the
- 13 cost of entry stays constant over all those years, and
- 14 also the net revenue.
- So the -- the capacity price is the
- 16 cost of entry minus what you earn -- what a CT would
- 17 earn in the market. And that also stays constant
- 18 because the factors that change over time really cause
- 19 the margin that a CT earns to stay relatively
- 20 constant. For instance, fuel prices, if the fuel
- 21 price goes up because a CT is on the margin and if it
- 22 be this marginal cost, then the marginal cost and the
- 23 price will go up at the -- at -- by the same
- 24 increment. Likewise, with -- if load changes or
- 25 retirements change, it doesn't affect the CT on the

- 1 margin.
- 2 So we project, in our equilibrium
- 3 analysis here, that what a CT will earn over time is
- 4 going to stay constant, what it costs to enter over
- 5 time stays constant; so that's why you have a flat
- 6 capacity supply curve -- capacity price curve, sorry.
- 7 Tomorrow in the -- the CSI session, we'll show you
- 8 this compared to the other consultants. So I think
- 9 you'll find that interesting, too.
- 10 Any questions about the capacity price
- 11 forecast?
- 12 Oh, so we -- in our report we talk
- 13 about three (3) caveats. And the one is we recognize
- 14 that Manitoba Hydro will have to rely on bilateral
- 15 contracts, bilateral capacity contracts, because the
- 16 MISO capacity market needs to be reformed and it's not
- 17 clear when that will be reformed. And there's a
- 18 possibility that utilities may prefer to build
- 19 themselves, rather than buying long-term capacity from
- 20 others. It's -- it's -- we haven't quantified that,
- 21 but we think it's something to keep in mind.
- 22 Over the long time -- time frame of the
- 23 forecast, generation technology may become cheaper.
- 24 We've seen it over the last twenty (20) years or so
- 25 that adding capacity has become cheaper. We think the

- 1 risk is that -- we're not projecting it will get
- 2 cheaper, but we think the risk is that it will get
- 3 cheaper before it gets more expensive. Again, it's
- 4 just sort of a qualitative statement here.
- 5 Also the net revenues that we use to
- 6 estimate the capacity price, it was based on the MISO
- 7 system marginal price. But if you have a -- an area
- 8 that's highly congested, those -- those generators may
- 9 earn more revenues and -- which will cause the
- 10 capacity price to go down in the whole footprint. So
- 11 there's some chance that the -- the net-CONE will
- 12 overstate the capacity price.
- 13 Again, we didn't quantify these. We
- 14 just think these are risks that you should keep in
- 15 mind when interpreting capacity price.
- 16 THE CHAIRPERSON: Could we dissect a
- 17 lot of those statements? At -- at least two (2) of
- 18 those statements. I am -- I am interested
- 19 particularly in -- in number 1, specifically, Manitoba
- 20 Hydro relying on bilateral contracts and face possible
- 21 preference for self-building. Okay.
- I understand that point, but I'm guess
- 23 -- I guess what I'm wondering is, given that
- 24 statement, why would somebody sign a long-term
- 25 contract with Manitoba Hydro?

PUB re NFAT 03-31-2014

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4414 You know, if -- if you are dealing with 1 the self-interest embodied in this from the -- from the buyer's perspective in the US, why would you be 3 interested in -- in buying from Manitoba Hydro over such an extended period of time in some cases? 6 DR. ROBERT SINCLAIR: Yeah. I -- I don't think the -- the preference for self-building is 7 all encompassing. But it's just I think there's a tendency for a utility, when they go out to procure 10 capacity. And we've done some procurement monitoring, and you -- you can just see that there is some 11 preference for keeping the capa -- capital 13 accumulation within the company as opposed to buying a 14 -- a PPA. 15 There's just a -- a long-term -- the return on investment is slightly higher because you 16 17 have your own steel in the ground and you earn a 18 return on that. And actually a PPA can actually 19 result in higher taxes since -- in some ways. But for the most part, we -- we think this is just a 21 preference. 22 We don't think the regulators will 23 necessarily allow just a utility to build anything they want. They have to go out and sort of market 24

test it. So there's very good reason to think that

- 1 Manitoba Hydro can come in with a capacity contract
- 2 that's better than a self-build option. And the
- 3 regulators will require that the PPA be taken instead.
- 4 THE CHAIRPERSON: 'PPA' meaning a
- 5 power purchase agreement?
- DR. ROBERT SINCLAIR: Power purchase
- 7 from -- from Manitoba -- Manitoba Hydro.
- 8 THE CHAIRPERSON: So -- so you said
- 9 taxes. You associated taxes with a PPA.
- 10 What -- what do you mean by that?
- DR. ROBERT SINCLAIR: Yeah, there's a
- 12 -- so let's see. So when you -- when you buy a PPA --
- 13 I'm -- not taxes, credit -- a credit rating. So when
- 14 you buy a PPA, the credit agencies treat it as a --
- 15 like a debt. So not -- not fully as a debt, and it
- 16 changes sometimes. But part of it is treated as a
- 17 debt because you have this long-term obligation on
- 18 your balance sheet.
- 19 And so, you know, to keep your credit
- 20 quality up, you may have to issue some more stock or
- 21 something like that. So it's -- it's something that
- 22 utilities look at and say: Well, okay, PPA or a self-
- 23 build. Build our own unit here in our backyard. We
- 24 get our jobs in -- in our service territory. And we
- 25 also earn a return on the investment.

- 1 So there's some thinking that --
- 2 there's a preference for that kind of transaction.
- 3 Like I said, it's not overwhelming that in every case
- 4 that you get that, but I think the incentives were
- 5 there for trying to get a self-build as opposed to a
- 6 PPA. Of course, many utilities have PPA. So it,
- 7 obviously, doesn't -- isn't the case everywhere. It's
- 8 sort of on the margin, perhaps.
- 9 THE CHAIRPERSON: "On the margin,
- 10 perhaps, " could you explain that please?
- DR. ROBERT SINCLAIR: So if you have a
- 12 -- a self-build that's very economic and you have a
- 13 PPA that's comparable, you may go with the self-build;
- 14 as opposed to if you have a PPA that comes in that
- 15 looks very good compared to self-build, you may not be
- 16 able to push that through the regulatory process.
- 17 THE CHAIRPERSON: Now, it -- item
- 18 number 2 talks about generation technology. So you
- 19 know, wind is ob -- an obvious example of something
- 20 that might become cheaper. But what about other
- 21 technologies, solar and so on? You know, you didn't
- 22 encompass that as part of your work.
- 23 Is there a reason for that, that you
- 24 didn't attribute more importance to technological
- 25 development in your assessment?

4417 DR. ROBERT SINCLAIR: Yeah, the reason 1 is it's very hard to foresee. But we do think, based on recent experience, that the technological advances 3 are significant. The efficiency of gas plants, for instance, are significant and may continue; we don't 6 know. 7 So we thought the best was to use the CT, which we know is -- is the most efficient form of capacity to add to a system. And then just mention 10 that, that may not be -- there may be something cheaper in the future. So it's -- there's a risk. 11 12 And, you know, Man -- in Manitoba Hydro capacity sale 13 would have to compete not just -- not always with the 14 CT, but also the most efficient new capacity. 15 But we -- we really had no way to 16 incorporate something like that into the analysis. 17 18 (BRIEF PAUSE) 19 20 DR. HUGH GRANT: I was going to save 21 this for later, but I was just curious about this 22 preference for self-building. And is there any 23 genuine preference in this sense, or is it a relative price issue where, if in the past there's been large 24

transaction cost to transmitting energy over long

- 1 distances.
- Is that, perhaps, why energy isn't --
- 3 electricity isn't as traded an item? And -- and if
- 4 that's the case, would it decline over time? I mean,
- 5 presumably, now the cost of transmission have fallen
- 6 and makes it more desirable to trade?
- 7 DR. ROBERT SINCLAIR: I think over
- 8 time we have seen the markets open up. So the open-
- 9 access transmission has, I think, made it more -- made
- 10 -- has made it easier for utilities to engage in long-
- 11 term PPA contracts, and not less.
- But the self-building is more of a
- 13 corporate, sort of, incentive within a company to
- 14 prefer to have more of a -- a rate base. But again,
- 15 if you have a good PPA and you have, you know, looking
- 16 at a development plan of a -- of a new fossil unit or
- 17 something, sometimes they just don't compete, so you
- 18 will have the PPA being selected.
- 19 THE CHAIRPERSON: Bullet number 3
- 20 talks about lower net-CONE values. If your variable
- 21 profits are decreasing, would your net-CONE value
- 22 increase?
- DR. ROBERT SINCLAIR: If you have a --
- 24 if you -- if you're a generator -- a developer located
- 25 in an area where the energy prices are high because of

- 1 congestion, so if you were to locate your generator
- 2 there, you would earn these high -- high prices
- 3 because it -- because of the locational price is high.
- 4 Y
- 5 So the net-CONE would go down, because
- 6 the net-CONE -- additional revenues reduce the
- 7 capacity price, because net-CONE is the cost of the
- 8 unit, which basically should be comparable everywhere.
- 9 Although, you could argue in congested areas might be
- 10 a slightly more expensive, but when you earn more
- 11 revenues, your net-CONE will go down.
- 12 THE CHAIRPERSON: But if your costs
- 13 increase because of congestion, wouldn't your net
- 14 revenue go up?
- DR. ROBERT SINCLAIR: Well --
- 16 THE CHAIRPERSON: Net-CONE go up,
- 17 rather?
- DR. ROBERT SINCLAIR: Yeah, so but
- 19 you're a generator, so if cost -- if costs are going
- 20 up, you're earning the extra cost. They're not costs;
- 21 they're congestion costs. So if you're located in
- 22 area where there's congestion costs, as a generator
- 23 you actually earn the extra money because you're
- 24 relieving congestion. Think of it as -- instead of
- 25 congestion costs, think of it as a place where there's

4420 high -- high locational prices. So you set yourself down there, and you're -- you're earning high -higher prices than everywhere else. 3 4 Okay. So we can move on to -- okay. So next is -- are the export market issues. So if there's any questions about the energy prices or -- we can certainly go back to them anytime, but I'm happy 7 to take questions about the capacity prices or energy prices. 10 11 (BRIEF PAUSE) 12 13 DR. ROBERT SINCLAIR: So I think I 14 really only have two (2) export market issues. I -- I 15 did state earlier that we thought, given the scale of 16 the exports projected, that we think MISO could easily absorb those kind of quantities. So I don't think we 17 18 have any problem with the projections of the 19 quantities. 20 There were some -- we had some 21 qualifications with some issues, but I think -- I -- I think I can't talk about it till tomorrow, so. 22 23 basically it -- it depends on various pricing, so I 24 think we'll save it for tomorrow. 25 So that just takes us to some of the

4421 issues that Manitoba Hydro raised in their rebuttal that would --that we thought we needed to address. Keep going. 3 4 5 (BRIEF PAUSE) 6 7 DR. ROBERT SINCLAIR: So let's see, I'm on slide 37 now. And I think I have about fortyone (41) slides or so, so we -- I think we can get --10 keep going. So I'm referring to Manitoba Hydro 11 rebuttal, I think it's... 12 13 (BRIEF PAUSE) 14 15 DR. ROBERT SINCLAIR: I think it's 16 Exhibit 85, Manitoba Hydro-85. And these pages that I 17 reference are the ones that were listed on the top of 18 the original document, so like let's say something 19 like ninety-five (95) out of a hundred and forty-five 20 (145). I understand there might be another page number put in there. But anyway. 21 22 Let's see. So one of the points that's raised in the rebuttal is that our forecast is within 23 24 the general range of the experts. We'll see tomorrow when we look at these all together, and you can 25

- 1 certainly judge for yourself.
- 2 But it's really a point that we don't
- 3 care that much about because really we weren't really
- 4 aiming to get higher or lower. We just wanted to --
- 5 to get -- have a forecast that was transparent, that
- 6 everybody could understand, that could be evaluated
- 7 rather easily but still have the sophistication
- 8 necessary to capture all the important changes and the
- 9 inputs.
- 10 And -- but anyway, our forecast is
- 11 lower than -- okay.
- MR. CHRISTIAN MONNIN: Mr. Chair,
- 13 we're in -- possibly into a grey area here, so we're
- 14 just coming to a landing on that with regards to CSI.

15

16 (BRIEF PAUSE)

- 18 MR. CHRISTIAN MONNIN: Mr. Chair, with
- 19 respect to slide 37, the first bullet referring to
- 20 Manitoba Hydro rebuttal 95-97, there may be some
- 21 assertions in the two (2) checklists -- or the
- 22 checkmark bullets beneath that that stray into the
- 23 area of CSI. I'm not going to advise which -- which
- 24 of the two (2) that is, but it's something that we
- 25 will be addressing during the break.

4423 My friends from Hydro advise me that 1 the balance of slide 37, the bullet with regards to rebuttal at page 98, is -- is fine for Dr. Sinclair to 3 -- to proceed. So he will -- he will do so. 5 6 (BRIEF PAUSE) THE CHAIRPERSON: Mr. Williams, did 9 you -- I see you've got your finger on the button. 10 MR. BYRON WILLIAMS: If there are 11 going to be objections, it would be helpful to have 12 them put on the record. And clearly, one just has to 13 look at page 5 of the Potomac evidence to -- to see that the -- this checkmark is consistent with --14 15 certainly in our -- our client's evidence. So it 16 would be helpful for our client to understand the basis of the allegation. Maybe that can be put on the 17 18 record afterwards. 19 MS. PATTI RAMAGE: Mr. Williams, we're working in real time, and we don't have a basis for an 21 allegation. We're being careful right now, so we're 22 trying to look it up as we are proceeding. 23 MR. BYRON WILLIAMS: 24 statement on page 5, under 'B', second paragraph: 25 "Our results generally forecast lower

```
4424
 1
                      prices than Manitoba Hydro's
 2
                      consultants due to assumptions on key
                      inputs."
 3
                   Isn't that the key statement?
 5
 6
                          (BRIEF PAUSE)
 7
                   MS. PATTI RAMAGE: Where are you
 9
    reading from, Mr. Williams?
10
                   MR. BYRON WILLIAMS: If you look at
11
   the first two (2) paragraphs under 'B', "Summary of
12
   Results, " and in particular the second line -- excuse
13
   me, the first sentence of the second paragraph.
14
15
                          (BRIEF PAUSE)
16
17
                   MS. PATTI RAMAGE: Mr. Williams,
18
   that's helpful. I think we're okay on this, but
19
   you'll -- you have to understand, we're -- we're
    seeing the deck for the first time, so we're -- we're
21
    trying to make sure that nothing gets out. And so we
   have to stop and then look, not -- not have
22
23
    information go out and then think about it after.
24
                   MR. CHRISTIAN MONNIN: So just so I
   understand clearly then, Dr. Sinclair can proceed with
```

- 1 that slide?
- MS. PATTI RAMAGE: Well, he can -- Dr.
- 3 Sinclair can proceed with the slide. The CSI would be
- 4 in the explanation of why that is the case. So the
- 5 expectation would be the -- the statement is already
- 6 out there, but the actual details behind it are the
- 7 CSI.
- 8 MR. CHRISTIAN MONNIN: That's
- 9 acceptable. Thank you.
- DR. ROBERT SINCLAIR: Okay. So we
- 11 were at page 98, the rebuttal. Potomac Economics has
- 12 improperly dismissed Manitoba Hydro forecast. And the
- 13 -- one of the reasons that we develop our own forecast
- 14 was that we were not able to get access to a lot of
- 15 the details of the underlying data. Now, there were
- 16 some PowerPoint presentations associated with each
- 17 consultant, and we were able to get some idea of the -
- 18 the main inputs.
- 19 But we really felt that in order to
- 20 assess -- make an assessment of the reasonableness of
- 21 the forecast, we needed to see more -- more of the
- 22 inner workings of the models. And -- and so I don't
- 23 know if we'd say we dismissed them, but we said -- we
- 24 recommended that a more transparent model be the basis
- 25 of your decision.

- 1 And we tried to develop a transparent
- 2 model where you can see everything that we did, and
- 3 everything's available. And so, really, our -- our
- 4 point here is that we -- we could only work with those
- 5 models so far and then we needed to get some more
- 6 information and provide you with some more details.
- 7 And so we developed our own model.

- 9 CONTINUED BY MR. CHRISTIAN MONNIN:
- 10 MR. CHRISTIAN MONNIN: If I may just,
- 11 again, for the benefit of the record, I -- I believe
- 12 it's on the record. However, the debate on -- on --
- 13 with respect to CSI content pertained to slide 37 of
- 14 the presentation.
- DR. ROBERT SINCLAIR: So on to slide
- 16 38, where a similar comment was made in the rebuttal
- 17 at page 98 of the rebuttal:
- 18 "Potomac Economics improperly
- 19 interpreted consultants' capacity
- 20 analysis."
- 21 Again, we had difficulty fully
- 22 comprehending what was going on in the analyses. So
- 23 we weren't really able to make conclusive statements.
- 24 And we had to infer a lot from what we saw in the
- 25 data. So if it was improperly interpreted, it was a

4427 result of not having enough data. 2 The Manitoba Hydro rebuttal at page 101: 3 "Potomac Economics misunderstood the 4 5 Brattle capacity analysis inputs." 6 So we read the Brattle report to be using a twelve hundred dollar (\$1,200) a kilowatt 7 combustion turbine price. So it wasn't that we misunderstood, but we -- it was actually reported to us that was the price. And the rebuttal notes that 10 11 Brattle corrected that value in some form. I -- I 12 suppose it was maybe a confirmation to the Company. 13 But, anyway, it wasn't that we misunderstood. It was 14 just we were not informed properly of the -- of the 15 prices used. 16 All right. Just a couple -- a couple more slides. So at page 105 -- and I talked about 17 18 this earlier. The panel Chairman asked a question 19 about it, and we'll talk about it a little bit more 20 now: 21 "Potomac Economic's coal retirements 22 assumption is outside the 23 mainstream." 24 As I said before we -- our assumption 25 is based on EIA projections, which we do not believe

- 1 are outside the mainstream. EIA does very careful
- 2 work. Their evaluation involves many experts, many --
- 3 a great amount of effort. and has been ongoing for
- 4 many years. The -- their model has been vetted over
- 5 many years. I -- I think they do very careful work,
- 6 important work.
- 7 And as I discussed before, I think part
- 8 of this assertion that our coal retirement assumption
- 9 is outside the mainstream is because it doesn't match
- 10 up with MISO's 12 gigawatts. And I explained that
- 11 part of that is because MISO is a planning
- 12 organization. They plan more conservatively. And
- 13 they are counting capacity that looks -- that was in a
- 14 category of indeterminate whether it would retire or
- 15 not.
- 16 And so the difference between what we
- 17 say at 6 gigawatts and what MISO says at 12 gigawatts
- 18 is really a category where MISO is assuming these
- 19 retirements, even though these units have not
- 20 indicated that they're retiring. And besides that, we
- 21 do think that the EIA has good estimates.
- 22 And finally, it's made out to indicate
- 23 -- it's made out that this will have a big impact on
- 24 prices, whereas, actually, when carbon costs are
- 25 included, the marginal retiring coal plant is actually

- 1 comparable to a new CCGT. So if you were to retire
- 2 more coal units in our model, or really any model, and
- 3 you have a carbon price, you really are going to get
- 4 the coal plants that are retiring to be comparable to
- 5 the new CCGTs.
- 6 And if you look at the following slide,
- 7 on slide 40, we wanted to illustrate this. And I've
- 8 brought it up before in response to a question. We
- 9 have three (3) types of units here -- a CCGT, a CT,
- 10 and an old coal plant -- because what -- what do you
- 11 have on the margin is that you have coal retiring
- 12 inefficient coal plants, and you have these new CCGTs
- 13 coming in. And the important numbers are on the far
- 14 right.
- So this is the marginal cost of an old
- 16 coal unit when you have a carbon price; carbon price
- 17 being twenty dollars (\$20) there. You see the carbon
- 18 price. And so if that's on the margin, you have a
- 19 fifty dollar (\$50) price. Now, the marginal cost of a
- 20 new CCGT in that time frame is -- is slightly higher,
- 21 but it's basically comparable.
- 22 So all -- all the issues that are
- 23 raised about coal retirements giving the impression
- 24 that this may have a drastic impact on prices, I think
- 25 it's not true in that our model could sustain more

PUB re NFAT 03-31-2014

- 1 coal retirements and the prices would be very stable.
- 2 It's at stable levels. And I believe that would be
- 3 the case with most models, and it is driven by these
- 4 converging costs.
- 5 Okay, so Manitoba -- in slide 41,
- 6 Manitoba also takes exception with our use of emission
- 7 rates. So we use a cons -- we use a constant rate for
- 8 all gas plants, and we use a constant rate for all
- 9 coal plants. And Manitoba Hydro's suggesting that
- 10 perhaps this should change. This should be -- it
- 11 should change with the efficiency of the plant.
- 12 And that's logical that if -- if a
- 13 plant's less efficient, it's going to emit more CO2;
- 14 and I agree with that point. However, this is
- 15 something that will have very little impact on -- on
- 16 the -- really, what the marginal price in any hour,
- 17 because you're really moving between heat rates and
- 18 you're -- and you are -- the carbon price moves
- 19 through the cost of the plant and the -- the variance
- 20 in the carbon. And the heat rate will not have a big
- 21 impact on the -- on the marginal costs of the plant if
- 22 you were to make that adjustment.
- 23 In fact, you may get lower -- actually,
- 24 lower off-peak prices because you'd be pushing coal
- 25 units off the margin and bring a cheaper gas onto the

- 1 margin, and you may actually lower the off-peak price.
- 2 But we -- we think that the -- the effect is -- is
- 3 minimal.
- In a similar way, Potomac Eco --
- 5 Manitoba Hydro -- this is on slide -- my slide 42.
- 6 Manitoba Hydro says that our capacity expansion is too
- 7 simplistic. If you remember, we used the EIA capacity
- 8 expansion. But we have to supplement that to a degree
- 9 because in some years there's not enough capacity to
- 10 meet the demand. So we add natural gas plants, half
- 11 of it combustion -- combined-cycle gas turbines, and
- 12 half of it combustion turbines.
- 13 And again, there's a suggestion that
- 14 this will have a big impact on -- on the prices, but
- 15 we're really adding very little in this -- in this
- 16 system because most of the additions are from the EIA
- 17 capacity expansion. And, for instance, in a reference
- 18 case, we add about 4,000 megawatts of natural gas over
- 19 the twenty (20) year period, which is about 11 percent
- 20 of the CCGT and CT capacity in the region by 2034.
- 21 So, again, this -- this impact is likely to be very
- 22 small if we were to make it more flexible like that.
- 23 So that's -- that's it for my public
- 24 presentation, and the CSI will be presented, I
- 25 believe, tomorrow. So thank you. Certainly if you

- 1 have questions, I'd be happy to answer them now.
- THE CHAIRPERSON: Dr. Sinclair, the
- 3 consultants that were used by Manitoba Hydro to
- 4 forecast prices would have access -- have had access
- 5 to the same historical data that you had access to?
- DR. ROBERT SINCLAIR: Yeah -- yes.
- 7 THE CHAIRPERSON: So the difference
- 8 would be assumptions that they used and perhaps the
- 9 formulas they used to generate the price forecast.
- 10 I mean, that would -- in essence is
- 11 that the difference between -- without knowing the
- 12 details, would -- would -- is that what you assume
- 13 would be the difference between your results versus
- 14 their results?
- DR. ROBERT SINCLAIR: It -- it's hard
- 16 to say. They -- they certain had the same access to
- 17 the key inputs, such as gas prices. They provided
- 18 some of that, actually. But what was different
- 19 between our model and their model was that their model
- 20 tends to be -- it's a commitment model, commitment of
- 21 dispatch model basically.
- 22 So it -- it goes through each hour
- 23 trying to find -- re-dispatches the system --
- 24 recommits the system, re-dispatches the system, where
- 25 we actually take what actually happened in MISO and

- 1 adjust it from there. So they -- conceivably they
- 2 could have taken a -- taken the MISO curves like we
- 3 did, and adjusted them.
- But what they do, I think they -- they
- 5 produce -- and again it's a little sketchy, because
- 6 the transparency wasn't that great. But I believe
- 7 what they do is they have more of a linear programming
- 8 model that will take the -- the units that are
- 9 available, sort of select them out of certain groups,
- 10 and create their own supply curves for each hour, not
- 11 related to the historical necessarily.
- 12 They may use the historical, but I -- I
- 13 don't know, to sort of gauge their own estimates. But
- 14 they -- they tend to build up from worth -- up from
- 15 scratch a little bit more, from what I understand.
- 16 THE CHAIRPERSON: Mr. Williams, are
- 17 you in a position to -- to ask some questions of this
- 18 witness?
- 19 MR. BYRON WILLIAMS: I am ready when
- 20 the -- the panel is ready.
- 21 THE CHAIRPERSON: I just want to
- 22 confirm that I -- I heard Me. Monnin say that, you
- 23 know, his client is arriving at one o'clock. He'd
- 24 like some time with the. I wonder if we couldn't
- 25 combine both things, and have lunch around that time

PUB re NFAT 03-31-2014 4434 so that he's able to consult at the same time as -- as we're having lunch. 3 And for the sake of efficiency, I'm assuming we can go till, say, quarter to 1, and then break and then resume after -- after lunch. workable for all of the Intervenors? If it is, I'm 7 just going to look around to see if any -- anybody needs a break. It doesn't look -- yeah, we do need to -- let's take five (5), and then we'll come back and -- and work till about quarter to 1:00. 10 11 --- Upon recessing at 12:02 p.m. 13 --- Upon resuming at 12:11 p.m. 14 15 THE CHAIRPERSON: I believe that we're 16 in a position to resume the questioning of the witness. So, Mr. Williams, please. 17 18 19 CROSS-EXAMINATION BY MR. BYRON WILLIAMS: 20 MR. BYRON WILLIAMS: Thank you. 21 good afternoon, members of the panel. And Mr. -- Dr. 22 Sinclair, good afternoon to you, as well. 23 I wonder if we could pull up the terms

proceeding, so the ones issued to the Public Utilities

24 of reference of the Public Utilities Board in this

- 1 Board. Thank you. And perhaps if we could scroll
- 2 down to the -- page 2, 1(d). That's perfect there,
- 3 thank you.
- 4 Dr. -- Dr. Sinclair, your team, in
- 5 preparing for your work on this assignment, I take it
- 6 you would have reviewed the terms of reference of the
- 7 Public Utilities Board?
- DR. ROBERT SINCLAIR: Yes.
- 9 MR. BYRON WILLIAMS: And you're aware
- 10 that one of the issues for the Public Utilities Board
- 11 to advise the province on is the reasonableness,
- 12 thoroughness, and soundness of all critical inputs,
- 13 including export expectations and commitments?
- DR. ROBERT SINCLAIR: Yes.
- 15 MR. BYRON WILLIAMS: And if we could
- 16 scroll down to 2(d), which I believe is on page 3 of 8
- 17 of the terms of reference. Thank you.
- And as well, Dr. Sinclair, you're aware
- 19 that the Public Utilities Board is called upon to
- 20 advise the province, in terms of the reasonableness of
- 21 forecasted critical inputs, including electricity
- 22 market price forecasts?
- DR. ROBERT SINCLAIR: Yes.
- 24 MR. BYRON WILLIAMS: And scrolling
- 25 down to sub (e), and again, Dr. Sinclair, you're aware

4436 that the Public Utilities Board is called upon to advise the province, in terms of the reasonableness of the scope and/or evaluation of risks and benefits 3 related to the reliability of Hydro's interpretation of the most likely future -- future outcomes, including export market prices and carbon pricing? 7 DR. ROBERT SINCLAIR: Yes. MR. BYRON WILLIAMS: And just down to 9 sub (g). Thank you. You also are aware, Dr. Sinclair, that the Public Utilities Board is called 10 upon to advise the province, in terms of the financial 11 12 and economic risks of the plan as compared to 13 alternative development strategies with regard to 14 export, carbon contracts, and opportunity revenues? 15 Would that be fair, sir? 16 DR. ROBERT SINCLAIR: Yes. 17 MR. BYRON WILLIAMS: If we could pull 18 up Potomac Exhibit 3, which is the scope of work for 19 Potomac Economics. And in terms of -- if we could go to item number 11 on that list. 20 21 22 (BRIEF PAUSE) 23 24 MR. BYRON WILLIAMS: Dr. Sinclair, one 25 of the tasks assigned to Potomac was a review of

- 1 Manitoba Hydro's export revenue forecasting, including
- 2 the ICF forecasts.
- 3 Am I correct, sir?
- DR. ROBERT SINCLAIR: Yes.
- 5 MR. BYRON WILLIAMS: And is it fair to
- 6 say that in undertaking that work, Potomac exhibited -
- 7 or experienced some challenges in terms of some of
- 8 the underlying data relating to the ICF forecasts?
- 9 MS. PATTI RAMAGE: Kelly. Sorry,
- 10 objection. The question presumes which of the
- 11 forecasters are included in Manitoba Hydro's forecast.
- 12 MR. BYRON WILLIAMS: Let me -- let me
- 13 ask that question a little -- a different way, and I
- 14 apologize for the...
- In terms of assessing the -- Manitoba
- 16 Hydro's export revenue forecasting process, did
- 17 Potomac experience challenges in assessing the
- 18 underlying forecast provided by any of the six (6)
- 19 external -- external consultants to Manitoba Hydro?
- 20 DR. ROBERT SINCLAIR: Yeah. I think I
- 21 explained before that one of the reasons we conducted
- 22 our own detailed analysis was that there was a lack of
- 23 transparency in -- in most of the forecasts, that we
- 24 were not able to determine the underlying mechanisms
- 25 which produced them.

4438 MR. BYRON WILLIAMS: Under task 1 of 1 the -- of the terms of reference for Potomac -- or scope of work, excuse me, you were called upon to 3 review the factors considered to arrive at Manitoba Hydro's export market expectations and to comment on whether they are complete, reasonable, and accurate. 7 Would that be fair, sir? DR. ROBERT SINCLAIR: 9 MR. BYRON WILLIAMS: And again, you 10 would -- it would be fair to suggest that you experien -- in -- in performing this ins -- assignment, you 11 12 experienced some transparency constraints, sir? 13 DR. ROBERT SINCLAIR: 14 MR. BYRON WILLIAMS: If we can scoll -15 - scroll down to number 6 on this page, Dr. Sinclair, 16 you were asked to review Hydro's IFF dating back to 17 IFF09, and assess the reasonableness of Hydro's 18 derived average export prices projected at that time? 19 DR. ROBERT SINCLAIR: Yes. 20 MR. BYRON WILLIAMS: And -- and, sir, 21 I have certainly, I -- I think, exhaustively read your 22 -- your evidence as -- as presented in Potomac Exhibit

23 2-1, and would I be -- would it be fair to say that I
24 -- I don't see much commentary in terms of the IFF09
25 projections in that document, sir?

4439 DR. ROBERT SINCLAIR: Yeah, we 1 reviewed those forecasts, and we did not include them in the report. You're right. It's just that our 3 review of those did not seem to contribute much to our effort at producing a forecast, so we did -- we didn't spend a lot of time developing any points in that 7 regard. 8 MR. BYRON WILLIAMS: And -- and I 9 accept that. Sir, do -- do you have any observations in terms of the reasonableness of IFF09 as compared to 10 actual export market data for the year -- you know, 11 12 years 2010 through 2013? 13 DR. ROBERT SINCLAIR: No, we did not 14 do a quan -- quantitative analysis of that. 15 16 (BRIEF PAUSE) 17 18 MR. BYRON WILLIAMS: Sir, in terms of 19 Potomac's efforts as presented in Exhibit 2-1 of Potomac, the redacted evidence of March 2014, it would 21 be fair to say that the intent of Potomac was to 22 present a forecast that was highly transparent and 23 easily understood? 24 DR. ROBERT SINCLAIR: That's correct. MR. BYRON WILLIAMS: And to assist the

- 1 Public Utilities Board, you provided a forecast over
- 2 the next twenty (20) years of energy and capacity
- 3 prices in the MISO marketplace?
- 4 DR. ROBERT SINCLAIR: That's correct.
- 5 MR. BYRON WILLIAMS: And would it be
- 6 fair to characterize your report -- we can turn the --
- 7 if -- if you'd wish to, Diana, to Exhibit 2-1 of
- 8 Potomac?
- 9 Would it be fair to characterize that
- 10 report as presenting a relatively detailed explanation
- 11 of your modelling and assumptions?
- DR. ROBERT SINCLAIR: Yes.
- MR. BYRON WILLIAMS: For example, sir,
- 14 you have provided a transparent explanation of the
- 15 sources of your data, including the EIA annual energy
- 16 outlook assumptions and the EIA updated capital
- 17 estimates?
- DR. ROBERT SINCLAIR: Yes.
- 19 MR. BYRON WILLIAMS: And to your
- 20 knowledge, sir, is there any other forecast of MISO
- 21 export prices on the public record of the NFAT
- 22 proceeding which transparently lays out its data
- 23 assumptions and methodology to the -- to the degree of
- 24 Potomac?
- DR. ROBERT SINCLAIR: No, not -- not

- 1 to the degree that we do. You should be able to
- 2 replicate our study based on public available data.
- 3 Now, I do say that the Brattle study that was done for
- 4 the NFAT, that -- that had a little more transparency
- 5 than -- than the others, so -- but it was -- we could
- 6 not take their study and replicate it, no, wouldn't be
- 7 able to.
- MR. BYRON WILLIAMS: Okay. And I
- 9 asked on the public record, and I do not believe that
- 10 I'm seeking CSI with this question, but Ms. Ramage and
- 11 -- and Me. Monnin will be on the alert if I am.
- To your knowledge, is there any other
- 13 forecast of MISO export prices on the CSI record of
- 14 the NFAT proceeding, which transparency lays out its
- 15 data assumptions and methodology to the degree that
- 16 Potomac does?
- DR. ROBERT SINCLAIR: No.

18

19 (BRIEF PAUSE)

20

- 21 MR. BYRON WILLIAMS: If we could turn
- 22 to -- if we could turn to Potomac Exhibit 2-1, to page
- 23 41, please?

24

25 (BRIEF PAUSE)

- 1 MR. BYRON WILLIAMS: And if you could
- 2 scroll down to the bottom of this page? Try to ignore
- 3 the black lining, Dr. Sinclair. Again, I'm not
- 4 seeking CSI in this particular question, but you see,
- 5 sir, the first sentence of the second paragraph, a
- 6 suggestion by Potomac that you were unable to obtain
- 7 detailed information on the models and inputs used by
- 8 Manitoba Hydro's consultants to forecast capacity
- 9 prices.
- 10 Do you see that, sir?
- DR. ROBERT SINCLAIR: Yes.
- MR. BYRON WILLIAMS: And with regard
- 13 to the inability of Potomac to access this detailed
- 14 information on models and inputs related to capacity
- 15 price forecasts, to your understanding, sir, was it
- 16 that Manitoba Hydro refused to provide the material,
- 17 or that Manitoba Hydro did not have the material?
- DR. ROBERT SINCLAIR: My understanding
- 19 was that Manitoba Hydro agreed with their consultants
- 20 that they would not release the detailed material. I
- 21 believe they did not have it.
- 22 MR. BYRON WILLIAMS: Okay. Did you --
- 23 and I guess just on that point, did you explore with
- 24 Manitoba Hydro whether it had the detailed
- 25 information on the models and inputs of its

- 1 consultants with regard to capacity prices?
- DR. ROBERT SINCLAIR: Yes, we had
- 3 conversations about it.
- 4 MR. BYRON WILLIAMS: And your sense
- 5 was they did not have it?
- DR. ROBERT SINCLAIR: Yeah. My sense
- 7 -- we were told that the data was proprietary, that
- 8 they had agreed not to release it. I think there was
- 9 some effort to go back to the consultants that was
- 10 unsuccessful, except in the case of Brattle. But
- 11 generally, yeah, the -- the message was, We don't have
- 12 it and we can't get it.
- MR. BYRON WILLIAMS: Did you explore,
- 14 Sir, with Manitoba Hydro whether it had sought to
- 15 independently verify the information related to the
- 16 model and the inputs of its consultants with regard to
- 17 capacity prices?
- DR. ROBERT SINCLAIR: No, I did not.
- 19 I didn't ask them that.

20

21 (BRIEF PAUSE)

- 23 MR. BYRON WILLIAMS: So -- so you're
- 24 not in a position to offer us any comfort that
- 25 Manitoba Hydro had sought to indiv -- independently

4444 verify the indep -- the information, models, and inputs of his consultants with regard to capacity prices? 3 DR. ROBERT SINCLAIR: That's correct. 5 MR. BYRON WILLIAMS: I wonder if you can turn -- still staying with this document, being Manitoba -- or Potomac Exhibit 2-1, to page 19 of 7 Potomac's March 2014 redacted report. 9 10 (BRIEF PAUSE) 11 12 MR. BYRON WILLIAMS: And, Sir, we were 13 talking about capacity prices previously. 14 You'll see here that in this section of 15 your report, you're referring to energy prices? 16 DR. ROBERT SINCLAIR: Correct. 17 MR. BYRON WILLIAMS: And would it be 18 fair to say as well, Sir, that when it came to 19 examining the underpinnings of Manitoba Hydro's energy price forecast, that you were unable to obtain 21 detailed information regarding the consultants' 22 models, input data, and results? 23 DR. ROBERT SINCLAIR: We were not able 24 to obtain sufficient details. 25 MR. BYRON WILLIAMS: And, Sir, we --

- 1 we went over this with capacity prices.
- 2 Would it be fair to summarize it --
- 3 your understanding that, with the exception of
- 4 Brattle, Manitoba Hydro was unable to -- to obtain
- 5 that additional information from its consultants?
- DR. ROBERT SINCLAIR: It's the same,
- 7 correct.
- MR. BYRON WILLIAMS: If we can turn to
- 9 page 10 of this document, which is the report of March
- 10 2014, redacted.
- 11
- 12 (BRIEF PAUSE)
- 13
- MR. BYRON WILLIAMS: Sir, under the
- 15 Brattle Group heading, the third sentence, you see
- 16 again a reference to limited information regarding the
- 17 model and assumptions, agreed?
- DR. ROBERT SINCLAIR: Yes.
- 19 MR. BYRON WILLIAMS: And apart from
- 20 what we've already discussed, with regard to the
- 21 capacity forecast and the energy price forecast, are
- 22 there any additional details in terms of the
- 23 limitations relating to the -- the information from
- 24 Brattle that you wish to -- to identify?
- DR. ROBERT SINCLAIR: I don't think

- 1 so, except maybe to say that it wasn't just data, but
- 2 also the underlying mechanisms that -- what were used
- 3 to -- to model the data, that were also unavailable.
- 4 MR. BYRON WILLIAMS: Okay. And
- 5 perhaps if we could turn quickly to the top of page
- 6 12, and maybe we can elaborate on that just a little
- 7 bit.
- 8 And, Sir, in terms of your reference to
- 9 the lack of insight into the -- the mech -- mechanism
- 10 of Brattle, would it be fair to say that, in terms of
- 11 energy prices and capacity prices, Potomac was unable
- 12 to disentangle countervailing effects, and that caused
- 13 you some concerns, in terms of the Brattle estimates?
- 14 DR. ROBERT SINCLAIR: That's correct.
- MR. BYRON WILLIAMS: Sir, going back
- 16 to the -- our very early discussion of the Public
- 17 Utilities Board's mandate to report on the
- 18 reasonableness, thoroughness, and soundness of all
- 19 critical inputs, including export expectations, would
- 20 it be fair to say that -- that Potomac's efforts to --
- 21 to report on these inputs were, in essence, frustrated
- 22 by limited access to consultants' models, outputs, and
- 23 assumptions?
- DR. ROBERT SINCLAIR: Yes, I think
- 25 that's the -- the point we make, is that because we

- 1 couldn't get to the bottom of some of the
- 2 calculations, that we couldn't make further -- we
- 3 couldn't make definitive conclusions.
- I don't want to give the impression,
- 5 there, that -- it's true there was limitations on the
- 6 data from the consultants, but otherwise, we had a
- 7 fairly high level of cooperation on other matters from
- 8 Manitoba Hydro, and -- we would call, and they were
- 9 fairly responsive, and -- and straightforward.
- 10 MR. BYRON WILLIAMS: And I thank you
- 11 for that.
- 12 DR. ROBERT SINCLAIR: Just -- yeah.
- MR. BYRON WILLIAMS: Oh, sorry, I
- 14 didn't mean to interrupt.
- DR. ROBERT SINCLAIR: It was really
- 16 just getting to the bottom of the consultants.
- 17 MR. BYRON WILLIAMS: Sir, if you need
- 18 a reference, it's page 9 of your report, but is it
- 19 your understa -- page 9 of this report. And by that,
- 20 I mean --
- DR. ROBERT SINCLAIR: Oh, slides.
- MR. BYRON WILLIAMS: Not the slides,
- 23 excuse me, Hydro Exhibit 2-1, and I apologize. In --
- 24 MR. CHRISTIAN MONNIN: I'm sorry,
- 25 that's Potomac Exhibit 2-1, just for the record.

- 1 MR. BYRON WILLIAMS: Thank you, Me.
- 2 Monnin.

- 4 CONTINUED BY MR. BYRON WILLIAMS:
- 5 MR. BYRON WILLIAMS: Sir, and -- and
- 6 if I'm speaking too simplistic -- simplistically, Dr.
- 7 Sinclair, you'll correct me, but would it be fair to
- 8 say that, for purposes of the financial model, Hydro,
- 9 to your knowledge, essentially lumped all six (6)
- 10 external consultants together on an equal ways --
- 11 equal-weight basis to establish a single consolidated
- 12 forecast?
- DR. ROBERT SINCLAIR: That -- that's
- 14 correct.
- MR. BYRON WILLIAMS: And My Friend Ms.
- 16 Ramage and -- will want to keep her finger on -- on
- 17 the button just for this question. Perhaps, you as
- 18 well, Me. Monnin.
- 19 But are you in a position on the public
- 20 record, sir, to indicate whether all six (6)
- 21 forecasters for -- modelled both a no-CO2 cost
- 22 scenario and a CO2 cost scenario?
- 23 MS. PATTI RAMAGE: That material, Mr.
- 24 Chair, has been redacted at -- at this point, so
- 25 Manitoba Hydro would object to a response to that

- 1 question.
- 2 MR. BYRON WILLIAMS: And CAC
- 3 (Manitoba) would reserve the right to re-put that
- 4 question if there's a -- a determination that -- that
- 5 that should be put on the public record.
- 6 MR. CHRISTIAN MONNIN: For the
- 7 purposes of the IECs, we will abide by whatever --
- 8 whatever direction the Board gives us on that.

- 10 CONTINUED BY MR. BYRON WILLIAMS:
- 11 MR. BYRON WILLIAMS: Dr. Sinclair,
- 12 again, this was a -- a thrust of your evidence this
- 13 morning, but in the absence of the -- an ability to
- 14 validi -- validate the external consultants employed
- 15 by Hydro, Potomac developed its own forecast, agreed?
- 16 DR. ROBERT SINCLAIR: That's correct.
- MR. BYRON WILLIAMS: So I'm going to
- 18 play devil's advocate with you for just a moment or
- 19 two (2). Recognizing that we have six (6) forecasts
- 20 on the Hydro side that neither you or, apparently,
- 21 Hydro have been able to verify, isn't there somehow
- 22 some strength in numbers, no matter the potential
- 23 flaws or biasses within any one (1) of those
- 24 individual six (6) forecasts, that we can somehow hope
- 25 that the sum of that forecast will be greater than

- 1 their individual parts?
- 2 DR. ROBERT SINCLAIR: I -- I don't
- 3 think I can really conclusively say so. No, I don't -
- 4 I don't really know.
- 5 MR. BYRON WILLIAMS: Okay. I'll try
- 6 it one (1) more time, just because I'm feeling a
- 7 little provocative this morning, sir. In other words,
- 8 shouldn't we trust the cumulative wis -- wisdom of six
- 9 (6) forecasters, however lacking in validation and
- 10 transparency, as compared to one (1) transparent
- 11 forecast?
- 12 DR. ROBERT SINCLAIR: I -- yeah, I
- 13 think the -- the point we make with some of the
- 14 statements in our -- in our report about recommending
- 15 not relying on the consultants is -- is that a -- a
- 16 transparent forecast is very useful because you know
- 17 what's going on, the inner workings.
- 18 And even though the consultants may or
- 19 may not be -- have a good forecast, without knowing
- 20 how they actually -- how they actually work, it's hard
- 21 to make a conclusion how accurate they are. So you
- 22 may conclude that a transparent one, yes, is more
- 23 valuable than a -- a non-transparent one.
- 24 MR. BYRON WILLIAMS: Sir, you've
- 25 talked about this a bit before, and I believe it's a -

4451 - rather than point you to your pre-filed evidence, I'll refer you to your PowerPoint of today, Potomac Exhibit 4, slide 23. 3 4 5 (BRIEF PAUSE) 6 7 MR. BYRON WILLIAMS: Sir, at a high level here, Potomac sets out the four (4) alternatives that it examined, the reference case with carbon 10 costs, the reference case with no carbon costs, the high resource production case, and the high growth 11 12 case. 13 Would that be fair? 14 DR. ROBERT SINCLAIR: Yeah. Yes. MR. BYRON WILLIAMS: And the two (2) 15 16 most likely scenarios, sir, were the reference no 17 carbon case and the reference case. 18 Would that be fair as well? 19 DR. ROBERT SINCLAIR: That's correct. 20 MR. BYRON WILLIAMS: And you assigned 21 an equal probability based on judgment to those two 22 (2) scenarios, sir? 23 DR. ROBERT SINCLAIR: Yes. 24 MR. BYRON WILLIAMS: Just for the clarification of my client, moving to the high

4452 reference case, which you discussed earlier with Board member Kapitany, would I be correct in suggesting to you that it includes both no carbon costs as well as 3 an expectation that will -- there will be limit -little growth in the price of natural gas due to 6 increased supply? 7 DR. ROBERT SINCLAIR: That's correct. MR. BYRON WILLIAMS: And you assigned a -- a -- judgmentally, a -- a probability to that scenario of 20 percent? 10 11 DR. ROBERT SINCLAIR: That's correct. 12 MR. BYRON WILLIAMS: Thank you, and 13 we're going to turn to slide 27. And Dr. Sinclair, I'm doing this on the -- on the fly, because I had 14 15 actually been working off of your pre-filed evidence, 16 so you'll correct me if I -- I misstate this. 17 18 (BRIEF PAUSE) 19 20 MR. BYRON WILLIAMS: But on the left-21 hand side, we see the presentation of the four (4) 22 Potomac scenarios at the peak time. 23 Would that be fair, sir? 24 DR. ROBERT SINCLAIR: Yes. 25 MR. BYRON WILLIAMS: And I -- I want

- 1 to start with the reference case with carbon costs,
- 2 which I understand to be the green line.
- 3 Am I correct in that understanding,
- 4 sir?
- 5 DR. ROBERT SINCLAIR: Yes, that's
- 6 green.
- 7 MR. BYRON WILLIAMS: And you might
- 8 have to refer, members of the panel, to the paper
- 9 presentation to -- to see the green line.
- 10 DR. ROBERT SINCLAIR: Okay. It's the
- 11 second one (1) from the top on -- in the left panel.
- MR. BYRON WILLIAMS: And just to walk
- 13 through the -- that -- the reference case, sir, do I
- 14 see you starting on the left-hand side of this
- 15 presentation at about thirty dollars (\$30) per
- 16 megawatt hour in 2015?
- 17 Would that be fair?
- DR. ROBERT SINCLAIR: Yes.
- 19 MR. BYRON WILLIAMS: And on or about
- 20 2021, we -- we see the -- as the forecast for the
- 21 green line passing the -- the forty dollars (\$40) per
- 22 megawatt line.
- Would that be fair?
- DR. ROBERT SINCLAIR: Correct.
- MR. BYRON WILLIAMS: And it tops out

4454 at -- at or around 2033/'34, at fifty-eight (58) or fifty-nine dollars (\$59) per megawatt hour. Would that be fair? 3 DR. ROBERT SINCLAIR: Correct. 5 MR. BYRON WILLIAMS: And just above it, which, on the paper cop -- copy is the light blue 7 line, or the top line, we see the reference hydro figure. 9 Would that be fair, sir? 10 DR. ROBERT SINCLAIR: Yes. MR. BYRON WILLIAMS: And would it be 11 fair to -- to characterize the -- that pattern as 12 13 fairly similar to the reference CO2 cost line, with 14 the exception that the price is somewhat higher, 15 ending at above sixty dollars (\$60) per megawatt hour 16 towards the end of the twenty (20) year forecast? 17 DR. ROBERT SINCLAIR: Yes. It's --18 basically has the same shape, if that's what you mean. 19 MR. BYRON WILLIAMS: The same shape, sir, and -- and I'm -- I'm going to suggest to you 21 that as compared to the no CO2 cost scenario, or the 22 low energy price scenario, it's also relatively closer 23 in terms of its price experience to the reference CO2 24 model.

Would that be fair?

4455 DR. ROBERT SINCLAIR: Yes. 1 2 MR. BYRON WILLIAMS: Now, on the paper copy, we see the reference case no carbon as being on 3 the dark blue, the third line from the top. 5 Is that fair, sir? 6 DR. ROBERT SINCLAIR: Yes. MR. BYRON WILLIAMS: And again, that starts around thirty dollars (\$30) per megawatt hour in 2015, sir? 10 DR. ROBERT SINCLAIR: Yes. 11 MR. BYRON WILLIAMS: And in this case, 12 it does not get to the forty dollars (\$40) per 13 megawatt hour till on or about 2029 in your forecast? 14 DR. ROBERT SINCLAIR: Yes. 15 MR. BYRON WILLIAMS: So about eight 16 (8) years later than the other reference case? 17 DR. ROBERT SINCLAIR: Yes. 18 MR. BYRON WILLIAMS: And it finishes 19 out towards the end of the forecast in the low- to mid-forties (40s) on or about 2033/2034, sir? 21 DR. ROBERT SINCLAIR: Yes. 22 MR. BYRON WILLIAMS: Would it be fair 23 to say roughly fifteen dollars (\$15) per megawatt less 24 than the reference case at 2033? 25 DR. ROBERT SINCLAIR: Yes.

PUB re NFAT 03-31-2014 4456 MR. BYRON WILLIAMS: Now, in -- in 1 your discussion with Board member Kapitany, you indicated with regard to the low energy price scenario 3 that you believed a reasonable case could be -- could be made for that scenario, sir? 6 DR. ROBERT SINCLAIR: Plausible, yes. 7 MR. BYRON WILLIAMS: I believe the word you used in the -- the discussion with her was 'very plausible'. 10 Would you accept that, subject to 11 check? 12 DR. ROBERT SINCLAIR: Sure. Twenty 13 (20) -- 20 percent chance. 14 MR. BYRON WILLIAMS: And again, on the 15 paper copy, this appears with the red line? 16 DR. ROBERT SINCLAIR: Yes. 17 MR. BYRON WILLIAMS: And it starts at

- 18 a bit less than thirty dollars (\$30) per megawatt in
- 19 2015, sir, agreed?
- 20 DR. ROBERT SINCLAIR: Yes.
- 21 MR. BYRON WILLIAMS: And it finishes
- 22 at around thirty-five dollars (\$35) per megawatt hour
- 23 towards the end of your forecast, correct?
- 24 DR. ROBERT SINCLAIR: Yes.
- 25 MR. BYRON WILLIAMS: So it never gets

- 1 to that forty dollars (\$40) per megawatt figure that -
- 2 that we eventually cross in the other three (3)
- 3 scenarios?
- 4 DR. ROBERT SINCLAIR: That's correct.
- 5 MR. BYRON WILLIAMS: Subject to check,
- 6 would you agree that towards the end of the forecast,
- 7 it is roughly twenty-three dollars (\$23) per megawatt
- 8 hour less than the reference at 2033?
- 9 DR. ROBERT SINCLAIR: Yes.
- 10 MR. BYRON WILLIAMS: And roughly eight
- 11 dollars (\$8) per megawatt less than the no carbon at
- 12 2033?
- DR. ROBERT SINCLAIR: Yes.
- 14 MR. BYRON WILLIAMS: Sir, looking at
- 15 these four (4) scenarios, would I be correct in
- 16 suggesting to you that in terms of downside risk for
- 17 these scenarios, that the greatest risk in terms of
- 18 magnitude flows from a low-CO2 scenario?
- DR. ROBERT SINCLAIR: Yes. I -- I'm
- 20 sorry, magnitude?
- 21 MR. BYRON WILLIAMS: Sorry, let me try
- 22 this again. Sir, in terms of the -- as compared to
- 23 the reference CO2 case, the biggest -- let me try it
- 24 again. If one were to rank the downside risk to the
- 25 reference with CO2 cost case, would it be fair to say

- 1 that the -- the biggest risk is no-CO2 prices,
- 2 followed by an -- an accumulative additional risk
- 3 related to low natural gas prices?
- DR. ROBERT SINCLAIR: Okay. So the --
- 5 the prices will be impacted more if carbon does not
- 6 materialize -- carbon prices are zero, than if low
- 7 energy prices were to materialize, right.
- MR. BYRON WILLIAMS: And a -- a much
- 9 better answered question than asked, and I thank you -
- 10 thank you for that.
- 11 Mr. Chair, just in terms of the time, I
- 12 -- that's a -- a nice breaking point. I can keep
- 13 going if you wish. I can just indicate that My Friend
- 14 Mr. Gange, I believe, has no cross-examination, and
- 15 nor does My Friend Mr. Orle.
- 16 THE CHAIRPERSON: You know, I think
- 17 that -- Me. Monnin, I'm looking at the clock here. Do
- 18 -- do you know if your witness will -- will be
- 19 arriving shortly, or...?
- 20 MR. CHRISTIAN MONNIN: Mr. President,
- 21 I -- I believe that his -- his plane is arriving at
- 22 one o'clock --
- THE CHAIRPERSON: Okay.
- 24 MR. CHRISTIAN MONNIN: -- and then
- 25 he'll make his way directly from the airport, here.

- 1 So subject to check, as we say, I suspect he'll be
- 2 here in about half an hour, forty-five (45) minutes
- 3 after that time.
- 4 THE CHAIRPERSON: Okay. So we could
- 5 then potentially go for another few minutes then.

6

7 (BRIEF PAUSE)

- 9 CONTINUED BY MR. BYRON WILLIAMS:
- 10 MR. BYRON WILLIAMS: Sir, if I
- 11 understood your -- again, your better answer than my
- 12 poor question, the biggest risk in terms of price is
- 13 the no -- no carbon cost scenario?
- DR. ROBERT SINCLAIR: Yes.
- 15 MR. BYRON WILLIAMS: And am -- am I
- 16 correct in suggesting to you that when your -- your
- 17 fellow independent consultant, a Mr. Sabine from MNP
- 18 or Meyers -- well, I'll just say MNP. We'll use that
- 19 acronym.
- 20 When he looked at the no carbon cost
- 21 scenario versus the carbon cost scenario, he concerted
- 22 -- concluded that it was roughly 50/50 in terms of
- 23 those two (2) potential futures?
- DR. ROBERT SINCLAIR: Yes.
- MR. BYRON WILLIAMS: And sir, would

- 1 that be consistent with the analysis of Potomac in
- 2 terms of the -- those two (2) potential futures being
- 3 roughly 50/50 in terms of a carbon cost future or a no
- 4 carbon cost future?
- DR. ROBERT SINCLAIR: Yes.
- 6 MR. BYRON WILLIAMS: And it would be
- 7 fair to conclude that there is a significant
- 8 uncertainty relating to the introduction of CO2 costs?
- 9 DR. ROBERT SINCLAIR: Yes.
- 10 MR. BYRON WILLIAMS: I wonder, sir, if
- 11 you can outline at a national and regional level the
- 12 factors that led Potomac to conclude that there was
- 13 significant uncertainty regarding the introduction of
- 14 carbon costs?
- DR. ROBERT SINCLAIR: Yeah, I -- I
- 16 don't think we were really -- I -- I think it was
- 17 mostly our assessment of the political timing that
- 18 there was a push for car -- more carbon action by the
- 19 federal government, say five (5) years ago, and the
- 20 momentum for that probably won't materialize soon. So
- 21 that was basically how we saw it.
- 22 And, of course, you know, we -- we work
- 23 with participants in the energy markets every day, and
- 24 our -- our opinion is formed by opinions that we pick
- 25 up also from other participants.

4461 MR. BYRON WILLIAMS: Thank you for 1 that. And -- and just, if we were to go back in time, perhaps five (5) -- five (5) years, it would be fair 3 to say that at that point in time, observers were more optimistic about the likelihood of carbon cost being 6 implemented in the relatively near future? 7 DR. ROBERT SINCLAIR: Yes. MR. BYRON WILLIAMS: And it would also be fair to say, again, looking back in time to about 10 five (5) years ago, they would be more confident in terms of the magnitude, a -- a higher magnitude of 11 12 carbon costs being, you know -- at that point in time. 13 14 Would that be fair? 15 DR. ROBERT SINCLAIR: That -- that's 16 logical, but I can't remember. 17 MR. BYRON WILLIAMS: Fair enough. Ι 18 want to just stay on the path of uncertainty for a --19 a few more moments, and I wonder if we could turn to page 45 of Exhibit Potomac-2-1, your redacted evidence from March of 2014? 21 22 23 (BRIEF PAUSE) 24 25 MR. BYRON WILLIAMS: Now, I have to

- 1 say that the Chair scooped -- the Chairperson of the
- 2 panel scooped a few of my good questions on this, so
- 3 I'll see if I can -- can, with no bitterness, try and
- 4 work out a couple. But, sir, in terms of the longer
- 5 term price forecasts, we -- we have both the six (6)
- 6 expert consultants of Hydro and the Potomac forecast
- 7 going out to 2034.
- 8 Would that be fair, sir?
- 9 DR. ROBERT SINCLAIR: Yes.
- 10 MR. BYRON WILLIAMS: And then we have
- 11 really, in terms of forecasts, a big black hole for
- 12 the period between 2034 and -- and 2080, would that be
- 13 fair, sir, in that there are no forecasts going out
- 14 that long?
- DR. ROBERT SINCLAIR: That's right.
- 16 There is no forecast by ourselves or the consultants.
- 17 MR. BYRON WILLIAMS: And what -- what
- 18 Hydro essentially does is, for the period, at least,
- 19 between 2035 and through 2049, is literally
- 20 interpolate a value equal to the compound annual
- 21 growth rate, or CAGR, for 2030 through '34, and zero
- 22 value for 2049. Is that what it does?
- DR. ROBERT SINCLAIR: That's correct.
- 24 After 2049, it's zero.
- MR. BYRON WILLIAMS: Okay. And as

4463 Potomac looks to the future in terms of capacity prices, it would be fair to say that you find no basis for assuming that real prices will increase after 3 2034. 5 Would that be fair? 6 7 (BRIEF PAUSE) 9 DR. ROBERT SINCLAIR: I think we -- we found it difficult -- I quess we've -- we would find 10 11 it difficult to find a basis for that, although I have to say that -- that it's not a -- a very large rate between -- and it declines very quickly, and it's zero 14 after that. 15 I think what we recommend is that the Company's provided sensitivity, what would happen if 17 there were zero instead of that -- that other 18 alternative growth rate. 19 MR. BYRON WILLIAMS: And that's helpful, and -- and to your knowledge, has that 21 sensitivity been done? 22 DR. ROBERT SINCLAIR: Not -- not to my 23 knowledge. 24 MR. BYRON WILLIAMS: Okay. 25 DR. ROBERT SINCLAIR: But we really

4464 haven't been in the business of following up on that. We -- we put a recommendation in. 3 MR. BYRON WILLIAMS: Now, sir, referring you to page 43 of your evidence, near the 5 top. 6 7 (BRIEF PAUSE) 9 MR. BYRON WILLIAMS: Actually, I 10 misspoke, page 45 of your evidence, near the top, and 11 Ms. Ramage and Me. Monnin may want to -- I don't think 12 I'm going to sneak into CSI, but they'll want to keep 13 their fingers near their pen -- or near their buttons. 14 We see you recommending that the 15 Company provide additional analysis supporting its 16 assumptions relating to its ability to make on-peak 17 opportunity sales at a premium as compared to the MISO 18 day-ahead price. Would that be fair? 19 20 DR. ROBERT SINCLAIR: Correct. 21 MR. BYRON WILLIAMS: And you're recommending additional analysis be undertaken in 22 23 support of that premium. Is that correct, sir? 24 DR. ROBERT SINCLAIR: Correct. 25 MR. BYRON WILLIAMS: And one (1) of

- 1 the reasons you recommend that, is when you looked at
- 2 the 2011 material, that informa -- information in
- 3 terms of a premium was not supported.
- 4 Would that be fair?
- 5 DR. ROBERT SINCLAIR: That -- that's
- 6 correct. The -- the two (2) years I looked at would
- 7 not support that. That's why I recommend perhaps
- 8 going back -- either going back some more years, or
- 9 developing a -- a model that might illustrate it
- 10 better.
- 11 MR. BYRON WILLIAMS: Yeah. And -- and
- 12 in fairness, in 2011, the -- the on-peak price was
- 13 higher than the average on-peak sales of Hydro, but in
- 14 2012, Hydro did earn a premium.
- Would that be fair?
- DR. ROBERT SINCLAIR: Correct.
- 17 MR. BYRON WILLIAMS: And to your
- 18 knowledge, sir, has that analysis been undertaken,
- 19 that additional sensitivity analysis?
- 20 DR. ROBERT SINCLAIR: No. Again, we
- 21 hadn't really followed up.
- MR. BYRON WILLIAMS: Turning, sir, to
- 23 page 42 of your report, scrolling down, and again, I
- 24 see my pagination is slightly off. I want to turn you
- 25 to page 44, and I apologize for that, and if anyone's

- 1 suffering carpal tunnel from extra flipping, I
- 2 apologize as -- as well.
- 3 Sir, directing your attention to the
- 4 second last paragraph, you -- you note that Hydro
- 5 assumes in its forecast that all dependable capacity
- 6 is sold under long-term firm contracts.
- 7 Would that be fair?
- DR. ROBERT SINCLAIR: Yes.
- 9 MR. BYRON WILLIAMS: And a minor
- 10 concern that you articulate in this reference, sir, is
- 11 that that assumption would -- would appear
- 12 inconsistent with the historical record?
- DR. ROBERT SINCLAIR: Yes.
- 14 MR. BYRON WILLIAMS: And so, sir, you
- 15 recommend that 9 percent of Hydro's projected long-
- 16 term dependable energy be repriced at peak opportunity
- 17 sales levels.
- 18 Would that be fair?
- 19 DR. ROBERT SINCLAIR: Correct.
- 20 MR. BYRON WILLIAMS: I note your
- 21 comment about La Capra, but to your -- to -- to your
- 22 knowledge, or have you seen anything from Hydro
- 23 working on that -- that assessment of a repricing at a
- 24 -- for -- for 9 percent?
- DR. ROBERT SINCLAIR: No.

- 1 MR. BYRON WILLIAMS: I'm pretty
- 2 confident I have this pagination correct. If we could
- 3 turn to page 16 of the -- yes. And Dr. Sinclair, just
- 4 in terms of the last paragraph, you reference the low
- 5 and high case alternatives produced by the Hydro
- 6 consultants in response to a request by Manitoba Hydro
- 7 to pre -- provide plausible scenarios.
- 8 Is that fair, sir?
- 9 DR. ROBERT SINCLAIR: Yes.
- 10 MR. BYRON WILLIAMS: And, sir, and
- 11 maybe I'm reading too much into this paragraph, but
- 12 would it be fair to say that in terms of the range
- 13 produced by the Hydro con -- consultants, you
- 14 distinguish your analysis in that rather than
- 15 presenting plausible scenarios, you are producing
- 16 alternatives based upon likely alternatives, which
- 17 together, present a -- a large range of probable
- 18 outcomes?
- 19 DR. ROBERT SINCLAIR: That was -- our
- 20 intention was to select alternatives that would, we
- 21 think, capture the broad range of alternatives. So
- 22 capture just about every possibility, or 80 percent,
- 23 or whatever. We -- we didn't put a number on it, but
- 24 we sort of -- we didn't want to identify a low case
- 25 which only had a 1 percent chance of occurring, but we

- 1 wanted to perhap -- present something, maybe it came
- 2 out a little bit higher, but had a 20 percent change
- 3 of occurring.
- So we didn't want -- we weren't
- 5 searching for the highest and lowest, but only where
- 6 we thought it's plausible -- based on our knowledge,
- 7 what we might -- could expect, plausibly, to occur.
- 8 Now, I -- I don't really know whether that same
- 9 thought process occurred with the consultants or not.
- 10 MR. BYRON WILLIAMS: Okay. And -- and
- 11 just, sir, so I understand it, in terms of your
- 12 analysis, you were looking for a -- a tighter range?
- DR. ROBERT SINCLAIR: Tighter than
- 14 just the upper and lower bounds, yeah.
- MR. BYRON WILLIAMS: And if you're
- 16 able to offer any reflection upon what are the
- 17 different insights we might get from the tighter range
- 18 as -- as compared to the other -- the other approach?
- 19 DR. ROBERT SINCLAIR: The other --
- 20 meaning just an absolute upper or lower bound?
- MR. BYRON WILLIAMS: Fair enough.
- DR. ROBERT SINCLAIR: Yeah. So we
- 23 would be sort of in the -- the mass -- the great mass
- 24 of probabilities that we would expect to occur. We
- 25 thought of it more like a -- maybe three (3) standard

- 1 deviations from the mean, where you pick up 75 percent
- 2 of all likelihoods.
- 3 So we were trying to stick close to the
- 4 -- to the likelihoods without going out to the
- 5 extremes. So, I don't know, we could say that we
- 6 tried to pick up the great mass of outcomes.
- 7 MR. BYRON WILLIAMS: Thank you. And
- 8 if we can turn to pages 12 through 14 of your redacted
- 9 report? And that's fine for right now. And, again,
- 10 My Friend Ms. Ramage and -- and Me. Monnin may be more
- 11 inclined to press the button when we come to this
- 12 discussion. We shall see.
- 13 Sir, in looking -- if -- if we flip
- 14 through the pages 12 through 14 just visually for a
- 15 second, am -- am I correct, sir, in guessing that you
- 16 were presenting some discussion of your analysis of
- 17 the Hydro export price consultants other than the
- 18 Brattle Group?
- 19 DR. ROBERT SINCLAIR: That's correct.
- 20 MR. BYRON WILLIAMS: And if we can
- 21 turn first of all to page 14? Sir, you reach -- you
- 22 see a -- a reference to a consultant report 6.
- Do you see that, sir?
- DR. ROBERT SINCLAIR: Yes.
- 25 MR. BYRON WILLIAMS: Without in any

4470 way seeking CSI, sir, in terms of that particular report -- to back up, sir, you -- you'll agree with me that there's no discussion presented in terms of this 3 report? That it's all blacked out? 5 DR. ROBERT SINCLAIR: Yes. 6 MR. BYRON WILLIAMS: Without seeking 7 CSI, sir, can you advise my client as to any advice or opinion you formed in terms of the advisability of relying upon this forecast, being number 6, as a basis for projecting export revenues? 10 What were your conclusions? 11 12 13 (BRIEF PAUSE) 14 15 MR. BYRON WILLIAMS: And while you're chatting with Me. Monnin, I want to be clear. I'm 16 seeking only your conclusions at this point in time. 17 18 MR. CHRISTIAN MONNIN: And just to 19 give you some context, Mr. Williams, I'm just speaking with Dr. Sinclair to make sure that he's comfortable 21 to be able to provide an answer without disclosing 22 CSI. 23 24 (BRIEF PAUSE) 25

4471 DR. ROBERT SINCLAIR: So a -- a couple of things. First, I think what we would say for that one is similar to what we'd -- we had said about the other ones that were not redacted. For instance -yeah, for number 6. For -- for instance, at the end of number 5, which is the top of the page: "We do not recommend this forecast as 7 a basis for projecting export 9 revenues." 10 That same statement would apply to six 11 (6), we just didn't put it in. Now, the second thing is, I think in 12 13 retrospect, we could have dispensed with a lot of -- a lot of the -- the redacted material here. 14 I -- I 15 don't think it was necessary to put it all in it. was sort of the fact that the transparency issue was 17 really afflicting all of the consultants. 18 We could have maybe made a general 19 statement saying, Consul -- you know, applicable to all five (5) consultants about this transparency 21 So it wasn't really necessary to put all this So -- but -- six (6) is sim -- would be similar 22 23 to five (5), as far as conclusions go. 24 MR. BYRON WILLIAMS: And I'll ask you by way of undertaking, and certainly you can discuss

- 1 this with -- with Me. Monnin and Manitoba Hydro, but
- 2 would it be possible to put in a -- a narrative
- 3 relating to these consultants 2 through 6, which
- 4 highlights or summarizes, kind of, the basis for not
- 5 concluding that you -- for -- for recommending that it
- 6 not be relied upon.
- 7 And in doing so, I would ask you to
- 8 note that under number 3, you offer a -- you offer an
- 9 explanation relating to lack of underlying data. So
- 10 it would be helpful, if -- if possible, to get some
- 11 sort of narrative. And I -- I'd invite you to discuss
- 12 that with your legal counsel and -- and Manitoba
- 13 Hydro.
- 14 MR. CHRISTIAN MONNIN: I -- I have no
- 15 problem doing that, Mr. Williams, but in addition to
- 16 your invitation to me, I would invite you to maybe
- 17 tighten up the undertaking a little bit. And -- we --
- 18 we'll, certainly, consider that. And I at first
- 19 blush, subject to speaking with counsel for Hydro, I
- 20 have no problem with the undertaking, but it will be
- 21 part of the -- it will have to go through the process
- 22 of vetting for CSI.
- 23 MR. BYRON WILLIAMS: So what I would
- 24 suggest is that, with regards to cons -- Hydro
- 25 consultants reports 2 through 5, that Manitoba Hydro -

4473 - excuse that Potomac consi -- undertake to examine whether it would be possible to provide a -- a narrative of the reasons that these reports -- and 3 some were not recommended, including a discussion of data, assumption, and modelling limitations. 6 7 (BRIEF PAUSE) 9 MS. PATTI RAMAGE: I think Manitoba 10 Hydro's position on that undertaking would at best --11 that it be taken under advisement. It certainly -- we would have to see the results of the CSI review that 12 13 is going to take place. I wouldn't want our friends at Potomac to, unnecessarily, have to go through 14 15 preparing an undertaking, only to have it redacted. 16 MR. BYRON WILLIAMS: I think that was 17 the thrust is that you had taken under advisement, so 18 if that's satisfactory. 19 MR. CHRISTIAN MONNIN: If I can just echo Ms. Ramage's comments, I will take that under 21 advisement, as well. 22 DR. ROBERT SINCLAIR: If I could maybe 23 help you out a little bit further, I could see if you 24 were looking at this without the advantage of the text

that you may discern -- like a sort of mystery,

- 1 because I see now that you -- in some of these, what's
- 2 left in, say different things than each time.
- 3 So you're wondering -- I can see why
- 4 you might think that, but really for the most part,
- 5 the reason so -- for the most part, they've all sort
- 6 of -- the conclusion was similar that we mentioned
- 7 some results of the analysis. And we basically, say
- 8 we don't understand how they could get there. And
- 9 without the underlying data, we don't recommend them
- 10 being used. That's basically, this would be the same
- 11 for each of those.
- 12 MR. BYRON WILLIAMS: Then -- and I
- 13 thank you for that. I was actually, trying to short-
- 14 circuit things with the undertaking, but I think I'll
- 15 withdraw the -- the undertaking, and I'll accept your
- 16 representation, in terms of the narrative for that.
- 17 THE CHAIRPERSON: Mr. Williams, the mo
- 18 -- when I was going residential school, the most
- 19 dangerous job in the school was to stand between the
- 20 meal and the students. So I think it's probably an
- 21 appropriate time to -- to take a break, and to have
- 22 lunch.
- 23 And I would say that if Dr. Patton was
- 24 to arrive late, then what we would do then, Me.
- 25 Monnin, is we would probably, take a -- a break for

4475 you to be able to consult with your -- with your witness -- your client, rather. So let's -- let's play that by ear, but I suggest we take a half hour -half hour. Is that too short? A half hour I'm doing a -- that represent enough time or would you like a little bit more time? Do you want -- a half hour's enough or do you thing three-quarters (3/4s) an hour -7 - half an hour? MR. CHRISTIAN MONNIN: Forty-five (45) 10 minutes is -- is fine. 11 THE CHAIRPERSON: Then do forty-five 12 (45) minutes. Thank you. 13 14 --- Upon recessing at 1:09 p.m. 15 --- Upon resuming at 2:13 p.m. 16 17 THE CHAIRPERSON: Good afternoon. Ι 18 believe that we're ready to continue with today's 19 proceedings. Before we start, I wonder if there are any administrative matters to attend to? If not, then 21 back to you Mr. Monnin. 22 MR. CHRISTIAN MONNIN: Merci, Me. 23 President. I'm pleased to announce that Dr. Patton 24 has -- has joined us. What I propose to do at this point in time is have Dr. Patton sworn in and then

4476 qualified as an expert to then proceed with the crossexaminations. 3 DAVID PATTON, Sworn (Qual.) 5 QUALIFICATION OF WITNESS: 7 MR. CHRISTIAN MONNIN: Good afternoon, Dr. Patton. I just have some preliminary questions 9 for you. 10 Dr. Patton, you are here on behalf of 11 Potomac Economics Inc., which has been retained by the Manitoba Public Utilities Board in order to assist the 12 PUB to conduct a Needs For and Alternatives To Review 13 of Manitoba Hydro's prefor -- Preferred Development 14 15 Plan and, according to the terms of reference and 16 Potomac Economics's scope of work dated September 20th, 2013, to critically review certain aspects of 17 18 Manitoba Hydro's Preferred Development Plan and 19 filings in support thereof. 20 Is that correct? 21 DR. DAVID PATTON: Yes. 22 MR. CHRISTIAN MONNIN: Dr. Patton, 23 Potomac Economics prepared a report in accordance with 24 the terms of reference and scope of work. 25 Is that correct?

- 1 DR. DAVID PATTON: Yes.
- 2 MR. CHRISTIAN MONNIN: Was that report
- 3 prepared by you or under your supervision and control?
- 4 DR. DAVID PATTON: It was.
- 5 MR. CHRISTIAN MONNIN: And in
- 6 addition, there was a presentation which was relied
- 7 upon by Dr. Sinclair this morning.
- 8 Was that also prepared by you or under
- 9 your supervision and control?
- DR. DAVID PATTON: Yes.
- MR. CHRISTIAN MONNIN: Dr. Patton, can
- 12 you please describe for the Board the primary areas of
- 13 focus in your work for the PUB for these proceedings?
- 14 DR. DAVID PATTON: Yes. Primarily, we
- 15 -- we were engaged to review the -- the energy and
- 16 capacity price forecasts, and in -- in doing that, we
- 17 prepared our own forecast of energy and capacity
- 18 prices to -- to serve as a benchmark for comparison.
- 19 MR. CHRISTIAN MONNIN: Thank you. Dr.
- 20 Patton, your curriculum vitae has been filed with the
- 21 PUB as part of Exhibit Hill Co. Number 8, specifically
- 22 at Tab 1(b).
- 23 Can you please describe your
- 24 qualifications and experience related to the work
- 25 undertaken by Potomac for these proceedings?

- DR. DAVID PATTON: Yes. I'm a PhD
- 2 economist. I've been working on wholesale electricity
- 3 issues for around twenty (20) years. I'm president of
- 4 Potomac Economics, and in that -- that role, we
- 5 oversee and evaluate wholesale electricity markets,
- 6 primarily RTO -- RTO electricity markets in -- in the
- 7 United States.
- 8 MR. CHRISTIAN MONNIN: Can you
- 9 generally describe the type of clientele that you work
- 10 for, Dr. Patton?
- DR. DAVID PATTON: Yeah, most of our -
- 12 our work is in the area of independent market
- 13 monitoring of -- of RTO markets. We also do some work
- 14 providing independent monitoring services of
- 15 individual utilities who have undertaken a -- a
- 16 variety of -- of obligations, including market power
- 17 mitigation obligations associated with -- with
- 18 mergers.
- 19 MR. CHRISTIAN MONNIN: Thank you, Dr.
- 20 Patton. Mr. Chair, with that, I would ask that Dr.
- 21 Patton be accepted by the Board as an expert for
- 22 giving evidence with respect to the presentation given
- 23 by Dr. Sinclair today, and as well as the report.
- 24 THE CHAIRPERSON: Before we do that,
- 25 I'd like to hear from the Intervenors, please, to see.

- 1 Me. Williams, s'il vous plait.
- MR. BYRON WILLIAMS: Thank you, Mr.
- 3 Chair. We take no issue with the qualifications of
- 4 the witness as presented.
- 5 THE CHAIRPERSON: Merci, Me. Williams.
- 6 Me. Hacault, s'il vous plait.
- 7 MR. ANTOINE HACAULT: On behalf of
- 8 MIPUG, we also take no objections to the
- 9 qualifications of this witness as presented.
- 10 THE CHAIRPERSON: Mr. Orle, please?
- MR. GEORGE ORLE: I take no objection
- 12 to them being qualified as an expert witness.
- 13 THE CHAIRPERSON: Thank you, Mr. Orle.
- 14 And Ms. Saunders, please?
- MS. JESSICA SAUNDERS: We have no
- 16 objection to the qualifications as presented.
- 17 THE CHAIRPERSON: Thank you, Ms.
- 18 Saunders. Me. Ramage, s'il vous plait.
- MS. PATTI RAMAGE: No objections from
- 20 Manitoba Hydro.
- 21 THE CHAIRPERSON: Yes. The panel is
- 22 prepared to accept Dr. Patton as an expert witness.
- 23 So, back to you, Me. Monnin.
- MR. CHRISTIAN MONNIN: Merci, Mr.
- 25 President. With that, Potomac is prepared to pre --

- 1 continue with the cross-examination.
- THE CHAIRPERSON: Mr. Williams,
- 3 please.

- 5 CONTINUED CROSS-EXAMINATION BY MR. BYRON WILLIAMS:
- 6 MR. BYRON WILLIAMS: Thank you, and
- 7 good afternoon again, members of the panel. I think I
- 8 only have eight (8) or nine (9) questions. I somewhat
- 9 anticipate four (4) of the last five (5) may be
- 10 objected to, so they may take a little longer than --
- 11 than four (4) or five (5) minutes, but we'll see.
- 12 And, Dr. Patton, welcome. I think
- 13 these are probably to your colleague, Dr. Sinclair,
- 14 but feel free to chip in.
- Dr. Sinclair, you went through this
- 16 with your direct evidence this morning, but at a high
- 17 level, when we look at the overall forecast of energy
- 18 prices, one (1) step would include a -- a forecast of
- 19 the energy prices, including both on peak and off
- 20 peak.
- 21 Would that be fair, sir?
- DR. ROBERT SINCLAIR: Yes.
- 23 MR. BYRON WILLIAMS: And another step
- 24 that you undertake is a look at a -- a forecast of
- 25 capacity prices, agreed?

- DR. ROBERT SINCLAIR: Yes.
- 2 MR. BYRON WILLIAMS: And when we put
- 3 these together at an aggregate or composite level, we
- 4 have the overall forecast for energy prices.
- 5 Would that be accurate, sir?
- DR. ROBERT SINCLAIR: Yes.
- 7 MR. BYRON WILLIAMS: So -- and -- and
- 8 we can turn to Potomac Exhibit 2-1, page 5.
- 9 DR. ROBERT SINCLAIR: Just one (1)
- 10 more point. You might say that the ener -- off-peak
- 11 and on-peak energy prices and the capacity prices
- 12 represent electricity prices, not just energy prices.
- 13 MR. BYRON WILLIAMS: Yes, and if I
- 14 misspoke, I'm -- I apologize for that. And so, sir, I
- 15 -- I want to stay at that aggregate or composite level
- 16 of electricity prices for a moment.
- 17 It would be fair to say that at that
- 18 aggregate level, your results generally forecast lower
- 19 prices than those of the Hydro consultants?
- DR. ROBERT SINCLAIR: Yes.
- 21 MR. BYRON WILLIAMS: And again at that
- 22 aggregate level, your models tended or generally
- 23 relied on lower natural gas prices, lower growth rates
- 24 of demand, and lower quantities of coal plant
- 25 retirements.

4482 Would that be fair? 1 2 DR. ROBERT SINCLAIR: Yes. 3 MR. BYRON WILLIAMS: Directionally, sir, would it be fair to assume that with regard to CO2 prices, your assumptions tended to be lower than the assumptions employed by the Hydro consultants? 7 (BRIEF PAUSE) 9 10 MR. CHRISTIAN MONNIN: We may be venturing into CSI, so we need to come to a landing on 11 12 that, Mr. Williams. 13 MR. BYRON WILLIAMS: So -- go ahead, 14 sir. 15 MS. PATTI RAMAGE: Mr. Williams, the 16 concern here is you're asking for relative comparisons 17 with Manitoba Hydro's consultants, higher and lower, 18 and that would be CSI information. It allows a party 19 to eventually get to what the number is, if you keep -- if you -- if it's on the record, what is higher, 21 what is lower, and you carry on with that line of 22 cross, or if someone else picks up on it. 23 MR. BYRON WILLIAMS: Okay. And -- and 24 just so I'm clear, I'm seeking not the individual estimates, but the estimates in aggregate, and if

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4483
   Hydro's...
2
3
                          (BRIEF PAUSE)
 5
                   MR. BYRON WILLIAMS:
                                       And certainly for
   the panel, we'll await deliberations tomorrow, and --
7
   and see if we have room to proceed on that ground of
   inquiry.
9
                   THE CHAIRPERSON: There are no other
   references to carbon prices that -- as part of the
10
11
   unredacted version of your report, as far as you know,
12
   addressing this particular issue?
13
                   MR. BYRON WILLIAMS: Sir, to -- to my
14
   knowledge, I -- I can't say that categorically. But
   in terms of trying to get at the information that we
15
16
    require, I -- I was not able to.
17
18
   CONTINUED BY MR. BYRON WILLIAMS:
19
                   MR. BYRON WILLIAMS: And similarly,
   and you'll -- you'll be, again -- I'm sorry. Dr.
21
    Sinclair, I am again venturing from the aggregated
22
   level to the modestly disaggregated level, and moving
23
   from electricity prices to energy prices.
24
                   In terms of your energy price forecasts
   versus the energy price forecasts of Manitoba Hydro,
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- 1 would it be fair to assume that with regard to off-
- 2 peak energy prices, your forecasts tend to be lower
- 3 than the forecasts of Manitoba Hydro?
- 4 MS. PATTI RAMAGE: Mr. Chair, that
- 5 would be the same objection.
- 6 MR. BYRON WILLIAMS: And we -- we
- 7 raised the question for the purposes of pursuing it if
- 8 -- if -- depending on what happens tomorrow, and get
- 9 ready again, Ms. -- Ms. Ramage.

10

- 11 CONTINUED BY MR. BYRON WILLIAMS:
- MR. BYRON WILLIAMS: With regard to,
- 13 again, Dr. Sinclair, on-peak energy prices, would it
- 14 be fair to assume that your forecasts tend to be
- 15 somewhat lower than those of Manitoba Hydro?
- 16 MS. PATTI RAMAGE: And -- and again,
- 17 that -- the relative comparison puts Manitoba Hydro at
- 18 a -- a disadvantage in the marketplace if our
- 19 competitors learn that information, so Manitoba Hydro
- 20 would object to that question also.

- 22 CONTINUED BY MR. BYRON WILLIAMS:
- MR. BYRON WILLIAMS: And finally, Dr.
- 24 Sinclair, with regard to capacity prices, would it be
- 25 a -- fair to assume that your forecasts tend to be

- 1 somewhat lower than those of Manitoba Hydro?
- 2 MS. PATTI RAMAGE: I will jump in one
- 3 (1) last time. I think this is the last one for Mr.
- 4 Williams, at least on this run, and again, Manitoba
- 5 Hydro objects to the -- the -- to responding to
- 6 that question.
- 7 MR. BYRON WILLIAMS: And certainly,
- 8 Mr. Chair, without belabouring the point, our clients
- 9 believe that those questions are important, relevant,
- 10 and necessary for the formation of their ultimate
- 11 position, and would also suggest that at that highly
- 12 aggregated level, there would not be a material
- 13 prejudice to the position of Hydro, so that's our
- 14 position, just so it's stated.
- THE CHAIRPERSON: Thank you, Mr.
- 16 Williams. Your comments are noted.

- 18 CONTINUED BY MR. BYRON WILLIAMS:
- 19 MR. BYRON WILLIAMS: Just finally, Dr.
- 20 Sinclair, I think you can answer this one. In terms
- 21 of the Information Requests of CAC (Manitoba) posed to
- 22 Potomac, our records seem to show that response to
- 23 CAC-19 is still outstanding.
- Is -- is that your understanding, as
- 25 well?

4486 1 2 (BRIEF PAUSE) 3 DR. ROBERT SINCLAIR: I -- I would have to check. I thought there was a request that came in for it and we submitted, but I'd have to double check. 7 8 MR. BYRON WILLIAMS: Okay. So I don't think this needs to be an undertaking, but perhaps it could be, Mr. Monnin -- Me. Monnin, you could take it 10 11 upon yourself to let us know the status of that IR. 12 MR. CHRISTIAN MONNIN: Certainly. That's CAC-19? 13 14 MR. BYRON WILLIAMS: Yeah. 15 MR. CHRISTIAN MONNIN: I'll follow up 16 after today's proceedings. 17 MR. BYRON WILLIAMS: And, Mr. Chair, I 18 -- I think I estimated around an hour. I came in 19 fairly close, so thank you for those -- this opportunity on behalf of our clients. 21 THE CHAIRPERSON: Thank you, Mr. 22 Williams. I'm sorry, Dr. Patton, I didn't welcome you 23 to Winnipeg. Welcome back. Thank you. 24 DR. DAVID PATTON: Thank you. 25 THE CHAIRPERSON: Yeah. I'm glad

1 you're here. Me. Hacault, s'il vous plait.

- 3 CROSS-EXAMINATION BY MR. ANTOINE HACAULT:
- 4 MR. ANTOINE HACAULT: Good afternoon,
- 5 Dr. Sinclair and Dr. Patton. As I indicated briefly
- 6 when I didn't object to your qualification, Dr.
- 7 Patton, I represent some industrials, Manitoba Power
- 8 Industrial Users Group.
- 9 And the -- you may or may not have been
- 10 following the record, but by way of preface, the basic
- 11 filing for the Needs For and Alternatives To had some
- 12 2012 assumptions, and those were updated with new
- 13 energy price forecasts in 2014.
- 14 Were the 2014 update in Manitoba
- 15 assumptions on expert prices provided to your firm?
- 16 DR. ROBERT SINCLAIR: I -- I was aware
- 17 -- we aware of a 2013 update.
- MR. ANTOINE HACAULT: Or sorry, 2013.
- 19 DR. ROBERT SINCLAIR: Yeah. We -- we
- 20 got that.
- 21 MR. ANTOINE HACAULT: And -- and those
- 22 are the prices that you've considered in your report,
- 23 are they?
- DR. ROBERT SINCLAIR: Yes.
- MR. ANTOINE HACAULT: Now, the next

- 1 thing that has evolved somewhat in this hearing as a
- 2 result of some DSM analysis is whether the Preferred
- 3 Development Plan with Conawapa being in service in
- 4 2026 can be deferred to a later date because you're
- 5 lowering Manitoba load, which might defer this next
- 6 major generation Conawapa, perhaps to 2030 and 2031
- 7 instead of being put in 2026.
- 8 Was that information that you had
- 9 available when you were preparing your report?
- DR. ROBERT SINCLAIR: No.
- 11 MR. ANTOINE HACAULT: Okay. So I have
- 12 a couple questions with respect to that. I'm not
- 13 trying to prejudge what this Board will or won't
- 14 decide are relevant questions, but this last facility,
- 15 Conawapa, as I understand it, and Hydro will correct
- 16 me if I'm wrong, but is like a -- a nine (9) year
- 17 decision window. So if we count back, the 2026 date,
- 18 we were looking at a magic date of 2018 to decide
- 19 whether we'd proceed with this second generating
- 20 station. Are you following me so far?
- 21 If we push that generating station
- 22 another five (5) years, it may or may not push that
- 23 decision date. There's differing views on that, but I
- 24 give that as a preface to ask -- there's been a lot of
- 25 discussion about uncertainty in pricing, and the

- 1 discussion that I'm going to have with you and the
- 2 following questions relates to pursuing this
- 3 opportunity today as opposed to perhaps postponing the
- 4 decision to pur -- pursue that opportunity to 2018 or
- 5 later. So that's the background.
- 6 With respect to deferring the decision
- 7 for Conawapa, in other words, not making a decision in
- 8 its report that's supposed to come out in June, what
- 9 elements might there be that would increase the
- 10 certainty between now and 2018 related to a decision
- 11 to pursue the -- I'm going to call it 'Conawapa
- 12 opportunity'?
- Can you address that question, please?
- DR DAVID PATTON: Go ahead.
- DR. ROBERT SINCLAIR: Well, I think
- 16 the first thing would be you'd have -- you'd have more
- 17 clarity on energy prices and capacity prices, so you
- 18 would know better -- you'd still have -- you would
- 19 still have the -- the time frame to deal with, but you
- 20 would certainly know how the -- the capacity of
- 21 surplus in MISO would shake out, for instance.
- MR. ANTOINE HACAULT: So that you had
- 23 a discussion with respect to the MISO market model
- 24 being -- I don't know if I'm paraphrasing correctly --
- 25 but somewhat imperfect.

PUB re NFAT 03-31-2014

- 1 Would that be something that we'd have
- 2 a better idea of as to whether or not that's been
- 3 corrected by 2018?
- DR. DAVID PATTON: You certainly would
- 5 know more, I think. There's been a fair amount of
- 6 resistance to fixing the -- the capacity market in
- 7 MISO, but I think the more -- the more relevant
- 8 point, and we talked about this in -- in the report,
- 9 is that our capacity price forecasts are essentially
- 10 bilateral capacity prices. We assume that as the
- 11 surplus dissipates, load serving entities in -- in
- 12 MISO will -- will either be building capacity to meet
- 13 their own needs, or -- or be available to contract
- 14 with Manitoba Hydro to import capacity.
- So that's why when you look at our
- 16 capacity price forecast, it -- it rises rapidly over
- 17 the next two (2) or three (3) years because the
- 18 surplus is -- is dissipating. So you'd have a --
- 19 you'd have a better sense of whether you've hit the
- 20 point where we no longer have a surplus, and -- and
- 21 the bilateral market is -- is more robust.
- MR. ANTOINE HACAULT: Okay. Would I
- 23 be correct in suggesting that if Manitoba Hydro's
- 24 negotiation efforts in long-term contracts securing
- 25 capacity price, or firm exports, that that would be

- 1 another avenue that might remove some uncertainty as
- 2 to whether or not the Conawapa opportunity should be
- 3 pursued?
- 4 DR. ROBERT SINCLAIR: I -- I think the
- 5 contracts that could be supported by the Keeyask
- 6 alone, then you'd have a better idea of how those
- 7 turned out also because you would expect the same
- 8 types of contracts would have to be -- you would want
- 9 to see the same types of contracts be successful with
- 10 the second generator -- the second dam.
- MR. ANTOINE HACAULT: Now, let me
- 12 transition to some of the scenarios that we've been
- 13 discussing in this hearing where it may be possible
- 14 with increased DSM initiatives that the need to build
- 15 this next generating station Conawapa is actually
- 16 deferred from 2026 to 2030 or 2031.
- 17 With respect to the ability to have
- 18 certainty in your area of expertise does the
- 19 uncertainty continue, or are there items after 2018,
- 20 if we go another five (5) years, that change and need
- 21 to be taken into account?
- DR. DAVID PATTON: Well, I -- I think
- 23 there's always going to be a significant amount of
- 24 uncertainty when you look out that far, so, I think
- 25 there are certain uncertainties that perhaps will be

- 1 clarified. Perhaps we'll have a better idea of
- 2 whether the -- the United States is going to implement
- 3 a carbon tax, for example. Perhaps we'll have a
- 4 better understanding of the surplus situation in MISO
- 5 over the longer term.
- 6 But I -- but I think that the time
- 7 frame that you're talking about, you're -- you're
- 8 never going to get to a point where there's not
- 9 significant uncertainty.
- 10 MR. ANTOINE HACAULT: Thank you. That
- 11 brings me to another related subject in other areas of
- 12 this proceeding. For example, Manitoba Hydro had
- 13 certain targets on certainty with respect to its own
- 14 load forecast within the province, and in a five (5)
- 15 year time frame had a tighter -- tighter bandwidth,
- 16 and then when it went out ten (10) year metric it had
- 17 a wider metric as to what it might expect on
- 18 certainty.
- 19 With respect to the load forecasting,
- 20 do you have any sense, or could you explain to me, are
- 21 there kind of key time frames in which you achieve
- 22 certain certainty levels? For example, in the first
- 23 two (2) years out, do we have a sense of how that
- 24 compares to ten (10) years out, and then twenty (20)
- 25 years out, and finally we saw thirty-five (35) years

- 1 out being the analysis.
- 2 Could you address that question,
- 3 please?
- 4 DR. DAVID PATTON: Well, it's -- I
- 5 think it's really outside of the -- the -- our scope.
- 6 Yeah, I would say that -- to the -- when -- when you
- 7 get out past two (2), three (3) years the uncertainty
- 8 grows because the economic -- the impacts of economic
- 9 cycles on -- on load growth, you -- you introduce that
- 10 economic uncertainty and -- and uncertainty associated
- 11 with -- with underlying fuel prices.
- MR. ANTOINE HACAULT: As I understand,
- 13 your model is essentially based on two (2) historical
- 14 years, correct?
- DR. ROBERT SINCLAIR: That's correct.
- 16 MR. ANTOINE HACAULT: And then there's
- 17 certain assumptions and analysis that you've made
- 18 based on industry information with respect to the
- 19 future, and you combined both the two (2) historical
- 20 years with these future projections.
- Is that a fair assumption, or a fair
- 22 way to state your work?
- DR. ROBERT SINCLAIR: Yes.
- 24 MR. ANTOINE HACAULT: Sorry. If I
- 25 were to suggest to you then, even with the 2013 data

- 1 being used, that it might change your conclusions
- 2 somewhat, as opposed to just relying on 2011 and 2012,
- 3 how do you think, if anything, the year of 2013 might
- 4 affect your views?
- DR. DAVID PATTON: Well, I don't think
- 6 it would significantly change our -- our forecast,
- 7 because we -- the -- the primary things that change
- 8 year-to-year are fuel prices, and our analysis
- 9 attempts to adjust for changes in -- in fuel prices,
- 10 so the under -- the underlying supply-demand
- 11 relationship that underlies our -- our supply curve
- 12 analysis of -- of the energy market when it -- when it
- 13 changed significantly year-to-year.
- 14 MR. ANTOINE HACAULT: Thank you. Now,
- 15 before I leave the long forecast period subject,
- 16 you've, as I understand it, basically provided a
- 17 twenty (20) year outlook for this Board, correct?
- DR. ROBERT SINCLAIR: Correct.
- 19 MR. ANTOINE HACAULT: And you've
- 20 provided some recommendations with respect to the time
- 21 period between the twenty (20) year metric and the
- 22 thirty-five (35) year metric by Manitoba Hydro, that
- 23 being a low sensitivity at zero growth, correct?
- 24 DR. ROBERT SINCLAIR: That's correct.
- MR. ANTOINE HACAULT: Do you have any

- 1 other recommendations that you might be able to make
- 2 to this Board with respect to long lived Hydro assets
- 3 and the, I'm going to call it, huge challenge that
- 4 people have to decide economic and financial metrics,
- 5 as it relates only to your work though, for thirty-
- 6 five (35) and up to sixty-seven (67) year time
- 7 periods?
- 8 DR. DAVID PATTON: Well, I -- I think,
- 9 in -- in general, that's -- that's why we -- we tried
- 10 to produce a set of cases that -- that bounded an
- 11 expected level of growth in -- in prices: capacity
- 12 prices and -- and energy prices. You know, I think
- 13 what you're talking about is -- is basically risk and
- 14 the importance of not just relying on a reference
- 15 case, but also trying to do some estimate of -- of how
- 16 much lower the expected revenues would be under a --
- 17 under a reasonably probably low price case.
- 18 MR. ANTOINE HACAULT: And there's been
- 19 much talk about the low price case, but in economics
- 20 we should be considering both the opportunity of
- 21 higher prices and the significant benefit that that
- 22 might bring to Manitobans also, correct?
- DR. DAVID PATTON: Yes.
- 24 MR. ANTOINE HACAULT: So you've
- 25 provided the lower and higher scenarios that you think

- 1 are probable for the first twenty (20) years, but my
- 2 question, as you may -- if I go back to it, is do you
- 3 have any recommendations on how to deal with Manitoba
- 4 Hydro's need to look at this past a twenty (20) year
- 5 time period, because of the long life of these
- 6 hydraulic assets?
- 7 DR. ROBERT SINCLAIR: Well --
- 8 MR. CHRISTIAN MONNIN: And again, just
- 9 to state the obvious, that's within the scope of their
- 10 responsibilities?
- 11
- 12 CONTINUED BY MR. ANTOINE HACAULT:
- MR. ANTOINE HACAULT: Yes, within the
- 14 scope of their responsibilities as set out in the
- 15 scope.
- DR. ROBERT SINCLAIR: Yeah, I think
- 17 what -- after 2035 we -- we indicated that it becomes
- 18 very difficult to -- to make a projection, and that
- 19 Manitoba had -- had some marginally positive growth
- 20 rates until 2050 than when it goes to zero. So I
- 21 think -- I think -- to provide guidance, I think we
- 22 would support a sensitivity where we used the margin -
- 23 marginally positive rates that Manitoba uses along
- 24 with the sensitivity we recommended: zero. And then
- 25 after 2050 nobody knows what's going to happen.

- 1 So, again, if you just use the real
- 2 rates at zero that could probably provide a basis to -
- 3 to do some comparisons of the economics.
- 4 MR. ANTOINE HACAULT: Thank you. Now,
- 5 in the context of that -- and I'd ask you to pause
- 6 every time if -- if you think I'm getting into CSI; I
- 7 don't want to get into that -- is the new low, as
- 8 revised in the fall of 2013, an appropriate low with
- 9 respect to Manitoba Hydro?
- 10 So Manitoba Hydro has used a
- 11 low/reference, assigned a certain probability. It's
- 12 used a ref/ref and a high with respect to your area.
- 13 And my question to you is if we're going to look at
- 14 the bands, in your opinion is the low/reference with
- 15 respect to export the appropriate number?
- 16 Is it too low or too high as a low?
- DR. ROBERT SINCLAIR: You're referring
- 18 to Manitoba's low?
- 19 MR. ANTOINE HACAULT: Yes, Manitoba
- 20 Hydro's low.
- 21 MS. PATTI RAMAGE: I think we've asked
- 22 a directional question at that point, Mr. Hacault.
- MR. ANTOINE HACAULT: Well --
- 24 MS. PATTI RAMAGE: The -- the
- 25 inevitable answer is if it's -- if the answer was it's

- 1 too low, it suggests that I -- I can tell you that
- 2 it's lower than the low. If it's too high it's higher
- 3 than my low.
- 4 MR. ANTOINE HACAULT: Well, I've asked
- 5 the question, and I think the way it was asked, I
- 6 understand Ms. Ramage's ob -- objection is that if
- 7 this witness comments on whether or not the new low in
- 8 2013 as chosen by Manitoba Hydro, is in fact not low
- 9 enough or a bit too high, it may give some direction.
- 10 But I don't think that that general answer is specific
- 11 enough to give any competitors any kind of idea as to
- 12 wheth -- what the actual number is, 'cause I don't
- 13 even have Potomac's low on everything.
- 14 MS. PATTI RAMAGE: Well, Mr. Hacault,
- 15 the good news on that is you do have Potomac's low;
- 16 it's in their report. And if our competitors read
- 17 what Potomac's low is, and are then told that our low
- 18 is lower or higher than that low, that's giving them
- 19 market information on -- on where Manitoba Hydro sees
- 20 the prices going, and -- and that's the concern we
- 21 have. And as you heard from Mr. Cormie a -- a week or
- 22 two (2) ago, our -- our market competitors are -- are
- 23 reading these transcripts and they are watching this
- 24 hearing very carefully to see what information is
- 25 there. And I say hello to them.

- 1 MR. ANTOINE HACAULT: Well, I guess I
- 2 asked the question subject to what comes out of the
- 3 hearings on commercially sensitive information
- 4 tomorrow. It seems to me it's -- it's pretty hard for
- 5 Intervenors if we don't even have any kind of
- 6 directional idea as to what's happening. It's pretty
- 7 hard to make any kind of submissions as to whether or
- 8 not the CONE uncertainty is wide enough or should be
- 9 narrowed out.
- 10 But I'm cognizant of the submissions by
- 11 Ms. Ramage. And if there was some kind of a solution
- 12 that could be achieved at and that may be discussed
- 13 tomorrow that would certainly be achieved because --
- 14 appreciated. Because in the past on some of these
- 15 areas, as I understand it, we were given ranges and we
- 16 were able to at least deal with the subject matter
- 17 within ranges in such a way that it didn't affect the
- 18 competitiveness of Manitoba Hydro, which we understand
- 19 is very important to Manitobans, including the
- 20 industrials that I represent. So I'll move on.
- THE CHAIRPERSON: Your concerns, Me.
- 22 Hacault, are noted.
- MR. ANTOINE HACAULT: Yeah.
- MR. CHRISTIAN MONNIN: Sorry, Mr.
- 25 Hacault. But, Mr. Chair, if I may?

- 1 To state the obvious, the IECs take no
- 2 position to these objections that are going back and
- 3 forth. And this is a blanket comment on a going-
- 4 forward basis that we take no position and we are at
- 5 the -- waiting for the direction from the Board on
- 6 that, so.

- 8 CONTINUED BY MR. ANTOINE HACAULT:
- 9 MR. ANTOINE HACAULT: And without
- 10 getting into the same debate, I intended to also ask
- 11 whether or not the high chosen was a reasonable
- 12 choice, and I'll take it, subject to the same
- 13 objections. But, again, to know whether or not if
- 14 we're looking at economic benefits, and we looked at
- 15 the quilt, what -- what's the reasonable expectation
- 16 of what we might lose if we don't go ahead with some
- 17 of these constructions as opposed to what's the risk
- 18 if -- if we go ahead with them; what additional costs
- 19 might there be to Manitobans, just to know whether
- 20 that bandwidth was wide enough.
- So, I'll make that question, again
- 22 subject to all the comments, and hoping to get a
- 23 response as to what's going to happen.
- 24 The -- let me try and attack it from
- 25 just a certainty level. With respect to the lower

- 1 amounts, I think you said in your presentation, Dr.
- 2 Sinclair, that you ascribed about a 20 percent
- 3 certainty related to the lower threshold.
- 4 Did I understand that correctly?
- 5 DR. ROBERT SINCLAIR: Yes.
- 6 MR. ANTOINE HACAULT: And that's -- is
- 7 that a certainty that goes up to the twenty (20) year
- 8 time period, because we just had a discussion that
- 9 certainty might change over the time period?
- 10 So can you give me a sense as to
- 11 whether it's the view of Potomac that you ascribe a 20
- 12 percent probability as of the end of the twenty (20)
- 13 year time period, firstly, and whether than changes
- 14 during that twenty (20) year time year -- period?
- DR. ROBERT SINCLAIR: I think that 20
- 16 percent probability is the probability we would assign
- 17 to that path, so that once you go down that pa -- one
- 18 (1) of those paths, you would -- you would have to
- 19 assign different probabilities going off different
- 20 directions. You can imagine that you're standing on a
- 21 -- a road where there's different ways to go and
- 22 certain things happen if you go down one (1) road, but
- 23 once you -- once you start going on one (1) road, you
- 24 close off certain probabilities.
- So that would be the probability of

4502 standing here today looking forward: 20 percent. 2 MR. ANTOINE HACAULT: Thank you. at page 5 of your report, there is a statement in the 3 first full paragraph -- or second full paragraph on that page, where it talks about the six (6) consultants. And then there is a sentence: "However, we believe certain 7 assumptions made by the consultants 9 tended to overstate the level of 10 future prices." 11 And my question is: Can you -- and 12 again, I don't know whether it gets into CSI -- give a 13 bit -- bit more precision to that statement in 14 relation to capacity off-peak and on-peak? 15 16 (BRIEF PAUSE) 17 18 MR. ANTOINE HACAULT: Does the 19 statement hold true for each, I'm going to call it, of 20 the three (3) products? 21 DR. ROBERT SINCLAIR: I think -- I think the report provides some detail on that question 22 23 with respect to Brattle. But I think if we were to discuss the assumptions that we find at fault in the 24 25 other consultants' forecast, we might -- it might be

- 1 considered a CSI.
- 2 So you can read a little bit about it
- 3 under the -- with the Brattle to see where we had
- 4 exceptions.
- 5 MR. ANTOINE HACAULT: Okay. So --
- 6 DR. ROBERT SINCLAIR: That's on page -
- 7 that starts on page -- page 10, for instance.
- 8 MR. ANTOINE HACAULT: I understand
- 9 that there's some discussion with respect to the
- 10 Brattle Group, but this particular sentence was
- 11 preferenced -- prefaced by reference to the six (6)
- 12 consultants, and my question was with respect to that
- 13 initial preface. There is a statement which I just
- 14 read into the record:
- "The consultants tended to overstate
- the level of future prices."
- 17 And my -- what I wanted to have, if
- 18 possible, on the public record is if that statement
- 19 was true as it relates to the six (6) consultants with
- 20 respect to each of firm, and off-peak and on-peak.
- 21 DR. DAVID PATTON: Yes. So if your
- 22 question is does that sentence --
- 23 MS. PATTI RAMAGE: Excuse me --
- MR. CHRISTIAN MONNIN: Sorry, Dr.
- 25 Patton, I believe there's an objection.

25 went to 2034.

4504 MS. PATTI RAMAGE: I -- I think we 1 have the same concern with that is, it's a directional -- it's going to be asking a directional comparison in 3 terms of where future prices are going by the consultants. 6 CONTINUED BY MR. ANTOINE HACAULT: MR. ANTOINE HACAULT: So I've asked 8 the question, subject to the same determination by this Board. Hopefully after the CSI, if there's 10 something that can be done to help us understand on 11 12 the public record with respect to the three (3) 13 categories; if it only applies to one (1) category, or 14 two (2), or three (3) of the categories of energy and 15 capacity. And I'll move on. 16 At page 9 of the report, in the -under the heading 'products' there is an indication, 17 18 and we've heard this, that Potomac estimated the 19 twenty (20) year outlook. My question is, Has Potomac done some work in the MISO market, which is the area I 21 believe you're addressing here, for prices past the 22 twenty (20) year metric? 23 DR. ROBERT SINCLAIR: You mean whether

we've developed a fore -- forecast; no, we -- we just

- 1 MR. ANTOINE HACAULT: Okay. That --
- 2 but have you done a forecast past twenty (20) years
- 3 for anybody else in this market?
- DR. ROBERT SINCLAIR: Oh, I see.
- 5 Generally the price forecasts we do are -- are shorter
- 6 term in nature. We -- although in some of our non-
- 7 MISO cases we have dealt with longer-term forecasts
- 8 going on more than twenty (20) years. Mainly what we
- 9 do in those cases is -- is -- what we're doing here is
- 10 looking at the forecast and determining whether it's a
- 11 reasonable forecast or not. But those sometimes go
- 12 out past twenty (20) years.
- MR. ANTOINE HACAULT: Okay. With
- 14 respect to the MISO market area, can -- would you have
- 15 done any kind of analysis that goes past the twenty
- 16 (20) years in the last two (2) or three (3) years,
- 17 say?
- DR. DAVID PATTON: Not of energy
- 19 prices. We do -- we do take -- comment on long-term
- 20 capacity price trends, but -- but I can't think of
- 21 anything that we've done specifically that goes beyond
- 22 twenty (20) years in the last two (2) or three (3)
- 23 years.
- 24 MR. ANTOINE HACAULT: And that
- 25 includes with respect to capacity?

PUB re NFAT 03-31-2014

- DR. DAVID PATTON: Well, with respect
- 2 to capacity, we -- we do offer an evaluation of what
- 3 the long-run equilibrium is. So that's not a -- it's
- 4 not a specific -- a specific forecast in -- of prices
- 5 as much as it is a general forecast of the equilibrium
- 6 condition that should prevail over the long term.
- 7 MR. ANTOINE HACAULT: And with respect
- 8 to -- I'm trying to better understand your answer. To
- 9 the extent it goes over twenty (20) years, that work
- 10 that you have done on capacity prices, what happens
- 11 directionally after the twenty (20) years on the
- 12 capacity equilibrium pricing?
- DR. DAVID PATTON: Well, I think, in -
- 14 in that regard, what -- it's dependent on a couple
- 15 of things: One (1) is the -- the evolution of
- 16 shortage pricing in the energy market because that
- 17 will tend to -- to pull the capacity prices down to
- 18 the extent that they're -- you have a fuller
- 19 representation of the value of shortages in the energy
- 20 market. And then -- and then it's dependent on the --
- 21 the trends and the cost of new entry.
- 22 So what I was saying about we -- we
- 23 haven't produced specific forecasts. You won't find a
- 24 document from us that projects that in the year 2040
- 25 the capacity price will be 'X'.

PUB re NFAT 03-31-2014

- 1 MR. ANTOINE HACAULT: But my question
- 2 was more directionally, because we've seen some
- 3 projections and -- and how the capacity price changes
- 4 over the next twenty (20) years.
- 5 Once you hit the twenty (20) years
- 6 directionally is your analysis showing that the prices
- 7 stay at zero, or directionally do you still have them
- 8 going up for some time after the twenty (20) year time
- 9 period? Or is it unfair, because you really don't
- 10 address that as a twenty (20) year time period?
- DR. DAVID PATTON: Well, I think you
- 12 can see from our forecast that -- that it's relatively
- 13 flat, that our forecast doesn't project that capacity
- 14 prices are -- are rising significantly over time. So
- 15 I think when -- if you're talking about what could
- 16 happen after twenty (20) years, I think generally I
- 17 would say we would expect it to be relatively flat to
- 18 declining, because technological improvements will --
- 19 will tend to -- to reduce capacity prices. But there
- 20 are factors that could cause it to -- to increase.
- 21 It's -- it's -- there's a fair amount of uncertainty
- 22 when you go out that far.
- 23 MR. ANTOINE HACAULT: Thank you. And
- 24 at page 42 of your report you do talk about
- 25 technological advances. And the one (1) thing I would

- 1 have been interested in -- in understanding is these
- 2 two (2) categories that you speak of in your report:
- 3 Firstly, increased deficiency of the marginal CT.
- 4 And, secondly, that there may be alternative
- 5 technologies that displace the CT.
- 6 So can you perhaps elaborate on your
- 7 current industry knowledge, or is there anything in
- 8 the experimental stage, I'm going to say, that you
- 9 guys are aware of because of your expertise that can
- 10 give us concrete examples of what you state at page
- 11 42?
- 12 DR. DAVID PATTON: You want us to
- 13 explain what we're saying there or -- or talk about --
- 14 MR. ANTOINE HACAULT: Yes. You know -
- 15 you know, are you talking about solar? Are you
- 16 talking about fusion -- hydrogen fusion? Are you
- 17 talking about -- you know, what are we talking about?
- 18 Is it -- is it just like lowering CO2 emissions on
- 19 coal production to bring it so that you're not going
- 20 to have, you know --
- 21 DR. DAVID PATTON: Well, to be clear,
- 22 we're not talking about any specific technology. The
- 23 -- but as far as the economic theory goes for where --
- 24 where you're going to find the long-run equilibrium in
- 25 the capacity market, it's -- it's at that price level

- 1 that will cause the marginal entrant to break even.
- 2 So the reason that has to be the long-
- 3 run equilibrium is if the capacity price is higher
- 4 than that, then -- then -- and you can build something
- 5 that can earn a margin at that price level, then
- 6 you'll get continued investment in that technology,
- 7 which will bring the price down. And if it's below
- 8 that, then you won't get investment and that'll bring
- 9 the price up.
- 10 So what we're talking about here is --
- 11 is to the extent that over time technology develops
- 12 that is -- is more efficient or a lower cost than the
- 13 combustion turbine technology that we priced as the
- 14 basis for our cost of new entry, then that will tend
- 15 to point to a lower long-run equilibrium.
- So we're not experts on what the
- 17 technology may be twenty (20) years from now. It'd be
- 18 great if it was solar; I'm not sure how optimistic I
- 19 am about that. But -- but even in some of the markets
- 20 in the US, what we've seen is that combined-cycle
- 21 generation is -- is demonstrably lower cost than
- 22 combustion turbines.
- 23 So that's just a -- sort of a short-
- 24 term example of -- of a technology that in some places
- 25 is -- is significantly lower cost and -- and would

- 1 therefore bring down the -- the price of capacity.
- MR. ANTOINE HACAULT: Thank you, sir,
- 3 for that helpful general answer. But I'm going to
- 4 push you a little bit with respect to concrete
- 5 examples. Let me suggest to you if somebody says it's
- 6 plausible that you might have technological advances
- 7 or it's plausible that alternative technology might
- 8 displace the CT, I'd want more than just a general
- 9 answer.
- 10 I'd like some examples of emerging
- 11 technologies that might even form the possibility of
- 12 this plausibility.
- DR. DAVID PATTON: Well, I -- well, I
- 14 think what I'm saying is when -- when you are
- 15 producing a forecast over twenty (20) or more years,
- 16 it -- it's virtually guaranteed that there'll be
- 17 technological advancements. And what we are limited
- 18 by in our forecast is -- is the current state of
- 19 technology. So the -- the section that you're
- 20 pointing to here is a section that deals with
- 21 uncertainties around the -- the band of -- of cases
- 22 that we've produced.
- I -- I frankly am not an expert in
- 24 emerging electricity technologies, so I -- I can't
- 25 point to which one it may be. But what I do know is,

- 1 looking at -- at the history of this industry, it --
- 2 it's always been the case that the technology
- 3 continues to advance. So just to not recognize that
- 4 over the next twenty (20), thirty (30), forty (40)
- 5 years that trend will continue would be -- would, I
- 6 think, be an oversight.
- 7 MR. ANTOINE HACAULT: Thank you. That
- 8 was helpful. If we could flip back to page 20 of your
- 9 report. There is a statement that there's a
- 10 substantial risk. This is at the very bottom on the
- 11 screen, Diana:
- 12 "This presents a substantial risk for
- 13 Manitoba Hydro that its capacity
- 14 revenues may be much lower than
- 15 expected."
- And lawyers like to hang up on
- 17 adjectives. Somebody has chosen the word 'substantial
- 18 risk' that its capacity revenues may be much lower.
- 19 So the first thing I'd like either one
- 20 of you to expand on is: What do you consider as a sub
- 21 -- substantial risk?
- DR. DAVID PATTON: Well, I can
- 23 describe qualitatively the -- the sort of risk that
- 24 we're -- we're talking about here and don't know if
- 25 this is what you're looking for. But -- but clearly,

- 1 all of the capacity price forecasts are forecasting a
- 2 long-run equilibrium price for capacity which is the
- 3 price that -- that is -- will be produced when you're
- 4 in the long-run equilibrium state, which is a state
- 5 where there is not a lot of surplus.
- If -- if, for a variety of reasons, the
- 7 -- a surplus emergens -- emerges either due to
- 8 overbuilding or -- or load dips or the -- the capacity
- 9 price you would expect would be far below the long-run
- 10 equilibrium level, which is basically the case today,
- 11 and I think is why all -- substan -- all of the price
- 12 forecasts are very, very low relative to the long-run
- 13 equilibrium level. And the -- the capacity market in
- 14 MISO currently is pricing pretty close to zero.
- So to the extent that your -- your
- 16 investments are predicated on prices remaining at --
- 17 at that breakeven point for a new resource, any factor
- 18 that could cause the price to be significantly below
- 19 that would be a substantial risk.
- 20 MR. ANTOINE HACAULT: Would you be
- 21 able to help us -- because we've been talking in, you
- 22 know, probabilities of high, lows, and ref scenarios.
- 23 Is this more than a 50/50 percent? Can
- 24 I have more certainty than flipping a coin as to
- 25 whether there's a risk that capacity revenues may be

- 1 much lower?
- DR. DAVID PATTON: Well, I think
- 3 partly what I'd say about how -- how much risk there
- 4 is, is it relates to how long a -- a contract Manitoba
- 5 could sign, because what we -- what we said in this
- 6 report is that the -- the prices that we're
- 7 forecasting are largely bilateral market prices.
- 8 We don't think with -- short of
- 9 significant changes in the framework in MISO, that the
- 10 -- the MISO capacity auction market -- auction-based
- 11 market is going to provide prices that are close to
- 12 what we forecast.
- So there, I think, we -- we'd have to -
- 14 and we -- and this was out of the scope of -- of
- 15 what we were asked to look at, is how -- how long a
- 16 lock-in can -- can Manitoba Hydro achieve in the
- 17 bilateral contract market, because that would affect
- 18 the size of this risk.
- 19 MR. ANTOINE HACAULT: So that gets
- 20 back to our in -- initial discussion that there's ways
- 21 to manage risk. And you have Mr. Cormie sitting in
- 22 the back row with Manitoba Hydro that does his best to
- 23 manage that risk in negotiating long-term contracts.
- 24 But to the extent that he's not able
- 25 to, I was trying to get a sense from you with respect

- 1 to the portion that's uncontracted, do I just flip a
- 2 coin to decide whether I'm going to be assuming this
- 3 substantial risk, or is there a greater likelihood
- 4 that if there's no contracts, I'm going to see that
- 5 substantial risk?
- 6 DR. DAVID PATTON: Well, I -- I think
- 7 it's slightly more complicated than that, because I
- 8 think there's -- there's -- it's not re -- it's not
- 9 really a question of just can you sign contracts of a
- 10 certain duration or can't you. It's how much of a
- 11 price concession do you have to make in order to get
- 12 the buyer to be willing to sign contracts that -- that
- 13 go out that far.
- 14 So if you -- if you set that aside and
- 15 you're talking about being -- having a significant
- 16 amount of time that's -- that's not contracted, yeah,
- 17 I think the -- the risk is high that you would not be
- 18 close to the long-run equilibrium price.
- 19 MR. ANTOINE HACAULT: So maybe I can
- 20 put the question in relationship to the decision that
- 21 does not yet need to be made with respect to Conawapa.
- Is it the view of Potomac that if those
- 23 contracts are not in place and we don't know what
- 24 those numbers are, that making a decision today
- 25 represents a substantial risk for Manitoba Hydro and

- 1 its ratepayers?
- 2 DR. DAVID PATTON: If the contracts
- 3 are not in place for Conawapa?
- 4 MR. ANTOINE HACAULT: Yeah.
- DR. DAVID PATTON: Yeah, I think
- 6 there's -- there's a significant amount of risk. But
- 7 given what you were saying about a -- the -- the nine
- 8 (9) year lead time -- you said nine (9) year lead
- 9 time, right, to build Conawapa?
- 10 I think that's a risk that's inherent
- 11 in that decision. In other words, pushing it out and
- 12 if you're still going to have a nine (9) year window,
- 13 you're still going to be faced with a -- a situation
- 14 where you -- you may not have bilateral contracts in
- 15 place when you make the decision.
- 16 MR. ANTOINE HACAULT: But if I put the
- 17 -- the decision into context; if we have until 2018 to
- 18 make that decision and indirectly not quite four (4)
- 19 years, but another four (4) years to deal with this
- 20 risk, until we've dealt with the risk, you believe
- 21 it's a substantial risk?
- DR. DAVID PATTON: I guess what I'm
- 23 saying is -- is the -- I'm not sure you're going to be
- 24 in a better position in 2018. There will be some
- 25 things you may know more about. You may know if the

- 1 US has a carbon tax or not.
- 2 But I don't know if your bilateral
- 3 contract situation will be better, because now,
- 4 instead of having to negotiate contracts that would
- 5 begin in mid-2020s, you're going to now be contracting
- 6 for a facility that won't be operable until 2030 or
- 7 2031.
- 8 So I don't -- I don't know that you're
- 9 going to be able to deal with that risk.
- 10 MR. ANTOINE HACAULT: I didn't ask my
- 11 question correctly. The 2018 decision point, my
- 12 understanding, that's with respect to a 2026
- 13 construction date.
- DR. DAVID PATTON: Okay.
- MR. ANTOINE HACAULT: But what I was
- 16 trying to focus on, sir, is there's -- appears to be
- 17 not quite four (4) years, but a -- a window of another
- 18 three (3) and some years to negotiate contracts with
- 19 respect to the Conawapa output.
- 20 And it was in that context, sir, that I
- 21 was asking you, in the absence of contracting for
- 22 capacity for the successfulness of those negotiations,
- 23 does it continue to be the opinion of Potomac that the
- 24 absence of these contracts represents a substantial
- 25 risk for Manitoba Hydro that its capacity revenues may

4517 be much lower than expected? 2 DR. DAVID PATTON: Yes. 3 MR. ANTOINE HACAULT: Okay. And I said I was a stickler for adjectives. I don't know whether you're able to give a sense on the public record -- and that's always a hint for people in the back, take your -- pregnant pause before you answer my 7 question. 9 Would the -- when you say, "much 10 lower," in your view could -- could you expand at all on that adjective, 'much lower than expected'? 11 12 MS. PATTI RAMAGE: I think we're 13 looking at CSI again. It's projecting a different 14 number, but... 15 16 (BRIEF PAUSE) 17 18 MR. ANTOINE HACAULT: My question --19 MS. PATTI RAMAGE: Can I suggest, Mr. Hacault, if we take that question under advisement, 21 because what I'm hearing from our people, if they knew what the answer was, they'd know if it was CSI or not. 22 23 It could be or it couldn't be. So without knowing 24 that, and if maybe our people could talk to the

witnesses for a moment, that would -- would help us.

4518

1 We don't want to not answer questions that can be
2 answered.

3

4 CONTINUED BY MR. ANTOINE HACAULT:

5 MR. ANTOINE HACAULT: Okay. Well,

7 think we still have some flexibility, but certainly --

perhaps it -- you know, at the break, is -- if we -- I

8 and I may try to ask in a different way. Again, I may

9 have asked the question in a way that it leads to CSI.

10 But let me ask it with respect to the statement, "much

11 lower than expected."

12 Can that answer be given in

13 relationship not to Manitoba Hydro, but in respect to

14 Potomac estimates? In other words, when -- there's a

15 statement here that:

"Its capacity revenues may be much

lower than expected."

18 Is that another way to say that the

19 capacity revenues may be those estimated at the lower

20 band of capacity revenues assigned by Potomac?

21 DR. DAVID PATTON: Yeah, I think our -

22 - that's -- that statement really is a statement that

23 points to there may be situations where the -- you

24 won't get the long-run equilibrium price that we

25 forecasted, so we haven't put a number on it but it --

4519 I think it certainly would be less than any of the capacity price forecast that we -- we did provide. 3 DR. ROBERT SINCLAIR: If I -- if I may add, this -- these statements about the capacity price risks, this is really the introduction you're referring to. We clarify it in the capacity section. We -- we talk about the three (3) caveats, or the three (3) risks, sort of expand on that. 9 So some of the language here may suggest spec -- something specific, but really what 10 11 we're referring to is what's on page 42 of the 12 uncertainties. 13 14 (BRIEF PAUSE) 15 16 MR. ANTOINE HACAULT: And I think later on in your report, I don't know if it's at page 17 18 42, you use the word 'significant' or something. 19 20 (BRIEF PAUSE) 21 22 MR. ANTOINE HACAULT: In fact, if we 23 could go to page 41, at the bottom of that page. 24 This is pretty much with respect to the 25 recommendations that are made by Potomac with respect

	4520
1	to capacity prices, correct?
2	DR. ROBERT SINCLAIR: Page 41?
3	MR. ANTOINE HACAULT: Yes.
4	DR. ROBERT SINCLAIR: Yes.
5	MR. ANTOINE HACAULT:
6	"The opinion of Potomac with respect
7	to the forecast capacity price
8	prices, [and I'm quoting] we do not
9	find them to be credible and
10	recommend that PUB evaluate the
11	business case for Manitoba Hydro
12	development plans on the basis of
13	Potomac's forecast."
14	Are you able to put on the public
15	record whether or not Potomac's forecasts as set out
16	in this report were more closely aligned to the 2012
17	assumptions in the NFAT than the 2013 update?
18	
19	(BRIEF PAUSE)
20	
21	MR. ANTOINE HACAULT: While people are
22	considering it let me perhaps explain some of the
23	reasoning we had
24	MS. PATTI RAMAGE: I think given what
25	Manitoba Hydro has already put on the record about the

- 1 difference between the 2012 adjusted forecast and the
- 2 2013, if we start answering these kind of questions
- 3 we're boxing ourselves in again because we have put on
- 4 the record directionally between those two (2)
- 5 forecasts. So now you know which way they go and then
- 6 you add in a line in terms of where Potomac sits.
- 7 So again, Manitoba Hydro objects to
- 8 that line of questioning.
- 9 MR. ANTOINE HACAULT: What --
- 10 MS. PATTI RAMAGE: If, however, Mr.
- 11 Hacault, you want to ask about the Brattle forecast,
- 12 that was the purpose of putting that forecast, is so
- 13 that these type of questions could be answered. And -
- 14 and that option seems to have been ignored thus far,
- 15 but that was the purpose of having Brattle on the
- 16 public record.
- 17 MR. ANTOINE HACAULT: Oh, I -- I thank
- 18 very much -- thank you very much for your comments.
- 19 One (1) of the things that I think at least the
- 20 Intervenors are trying to grapple with is whether or
- 21 not the updated information on export prices brought
- 22 in as the new ref under the 2013 assumptions, if we
- 23 would ignore those kind of increases and go back to
- 24 2012, if that was the conclusion that this Board came
- 25 to, whether or not the 2012 assumptions, and the Board

- 1 will have to conclude, I guess, are the ones that we
- 2 should put more weight on than the 2013 conclusions.
- 3 There's some comments by Potomac that
- 4 it recommends that its capacity prices are the
- 5 credible ones. And if its capacity prices are the
- 6 credible ones, then they more closely align with the
- 7 2012 assumptions. I would understand that that would
- 8 lead to the economics and financial information being
- 9 different and moving down as far as whether it -- it's
- 10 favourable to proceed with the Preferred Development
- 11 Plan.
- 12 So I'm not too sure whether there's
- 13 some way that that can be addressed so that the
- 14 Intervenors can make useful comments on what
- 15 assumptions might be more appropriate to use. But it
- 16 was in the context of trying to use existing analysis
- 17 and comparing existing analysis that I was asking the
- 18 questions.
- 19 So again, if that can be considered in
- 20 the CSI or -- portion, if there's some way to put on
- 21 the public record that type of information, that would
- 22 be appreciated.
- 23 THE CHAIRPERSON: Your comments are
- 24 noted, Me. Hacault.
- MR. ANTOINE HACAULT: Okay.

4523 (BRIEF PAUSE) 1 2 CONTINUED BY MR. ANTOINE HACAULT: 3 MR. ANTOINE HACAULT: I'm jumping over 4 some of the questions I had here, but Mr. Williams asked some questions of page 44 of your report. I also had some questions. And it related to repricing 7 some of the capacity to a peak opportunity price. 9 And without necessarily knowing the 10 exact numbers, are you able to comment on the public 11 record as to whether if that was done the difference 12 would be material? 13 MS. PATTI RAMAGE: For the benefit of 14 the back row, could you repeat the question? 15 particular, I wasn't sure what "that was done" was -what that referred to. 16 17 18 CONTINUED BY MR. ANTOINE HACAULT: 19 MR. ANTOINE HACAULT: Well, at page 44 of the report, I believe -- I'll just pull out my 21 copy, there was at the bottom of the page some 22 criticism by Potomac, or recommendations, I shouldn't 23 say it's criticism, indicating that its view was that 24 not all the dependable capacity should be assumed to be sold on a forward basis all at that price.

4524 That, in fact, it would be better to 1 re-price about 9 precent of this capacity to peak opportunity sale metrics. And my question was: 3 that was done would that lead to a material difference that we should be worried about as people who don't know the actual numbers? 7 (BRIEF PAUSE) 9 10 DR. ROBERT SINCLAIR: So we don't really know because we -- Capra -- La Capra was more 11 geared up to address that kind of question, so we -we referred this to them. 13 14 MR. ANTOINE HACAULT: Thank you. 15 with respect to the alternatives, there has been some 16 discussion and alternatives put with respect to whether or not Manitoba Hydro goes with a 750 megawatt 17 18 line giving it access to certain parts of the American market, or another alternative which has been indicated to be no longer viable is going with a smaller 230 kV line. 21 22 Does the choice of line have any impact 23 on your analysis of capacity prices? 24 DR. ROBERT SINCLAIR: No. There was a slight adjustment we made in the energy prices because

- 1 the 230 kV line would have reduced congestion slightly
- 2 in Minnesota, so you may see slightly higher
- 3 congestion but really it wouldn't have much of an
- 4 impact at all.
- 5 MR. ANTOINE HACAULT: What about going
- 6 to a 500 kV because, as I understand it, we're talking
- 7 about increasing the transmission not only in Manitoba
- 8 but in the -- down -- down into the States to a 500
- 9 kV.
- 10 Does that impact your analysis, or is
- 11 it part of your assumptions, that that would in fact
- 12 be built?
- DR. ROBERT SINCLAIR: We are basing
- 14 our analysis on the assumptions in the Preferred
- 15 Development Plan which included, I believe a 700 kV
- 16 line coming in -- 750 kV line coming in. I -- I'm not
- 17 sure what your supposition is.
- 18 Are you saying if we had additional
- 19 capacity going in, or less?
- 20 MR. ANTOINE HACAULT: No, I was just
- 21 trying to understand whether your analysis had the
- 22 assumption that that line was going in, or -- and how
- 23 it would be impacted if we backed out from that whole
- 24 process of a 500 kV transmission line down to a 230 kV
- 25 transmission line.

- DR. ROBERT SINCLAIR: Okay, so our
- 2 analysis is impacted by that line in two (2) ways.
- 3 First, the size of that line determines
- 4 the quantities that Manitoba Hydro can import and
- 5 that's something that, really, they provide to us, so
- 6 that really is -- would affect the total revenues
- 7 which, again, really flows into the scope of the La
- 8 Capra because they -- they're going to take those
- 9 revenues.
- 10 So, if they are going to cut back on
- 11 the quantities, that won't affect out prices except at
- 12 a -- at a secondary degree, because our prices do
- 13 depend, to some degree, on the level of additional
- 14 imports into MISO by Manitoba Hydro.
- So if they do back out some of their
- 16 quantities, that would tend to slightly -- have a
- 17 slightly upward pressure on the -- the prices we
- 18 estimate.
- But again, it would be very
- 20 insignificant, but it would -- it would tend to raise
- 21 them a little bit.
- MR. ANTOINE HACAULT: There was some
- 23 discussion in this Hearing and some thought that this
- 24 500 kV line would be advantageous because it would rea
- 25 -- it would open up additional markets as compared to

- 1 the 230 kV line.
- 2 Do either of you have any knowledge of
- 3 the market to be able to comment on whether or not
- 4 that belief should be given any credence?
- DR. ROBERT SINCLAIR: Well, we
- 6 certainly acknowledge that the MISO market -- I think
- 7 -- I don't quite understand what the delta would be.
- 8 Are you saying that --
- 9 MR. ANTOINE HACAULT: Well, I put it
- 10 in a simplistic way that I understood. If I have a
- 11 pipe that can only handle 230 gallons of water and the
- 12 other one that can handle 750 megawatts, the water
- 13 analogy may be totally inappropriate, but if -- does
- 14 this open up more opportunities when one considers the
- 15 ther -- two hundred and thirty (230) versus the seven
- 16 hundred and fifty (750).
- 17 As -- as a layman, I'm kind of
- 18 thinking, Well, you know, do I sink my dollars in --
- 19 in for a pound, in for a dollar, and go for the 700 kV
- 20 and -- and drop the two hundred and thirty (230)?
- 21 As -- as a Manitoban, do I like that in
- 22 -- in the MISO market, or don't I like it?
- 23 DR. DAVID PATTON: Yeah, let -- let me
- 24 take a stab at this. So it's certainly a lot more
- 25 complicated than -- than that because you can't direct

- 1 electricity the way you can water or other
- 2 commodities.
- 3 So really, the -- the question
- 4 you want to ask is -- is: How much chance for
- 5 capability is it going to create and -- and what's the
- 6 resulting impact on the market?
- 7 So you may -- you may increase the size
- 8 of the transmission investment, and if -- if along the
- 9 same corridor you hit a limiting element that doesn't
- 10 allow you to fully utilize that -- that increased
- 11 line, then the amount of transfer capability you've
- 12 created could be significantly less than just the --
- 13 the electrical rating of -- of the line you've built.
- But that requires a transmission study
- 15 to determine how the -- the transfer capability is
- 16 impacted by one project or the other and that's cer --
- 17 certainly outside the scope of -- of our analysis.
- I will say there are -- there are two
- 19 (2) things that increasing the transmission capability
- 20 would do.
- 21 One (1) is it would -- it would make
- 22 Manitoba Hydro megawatts increasingly deliverable to
- 23 the -- the mid west ISO market. I assume that
- 24 whichever project is built, it would need to be large
- 25 enough to ensure that -- that you're able to deliver

- 1 the -- the megawatts that -- that you imagine you want
- 2 to deliver in the capacity market. So there shouldn't
- 3 be a big difference between those two (2).
- But, secondly, the bigger line will
- 5 reduce the congestion coming in from -- from the west
- 6 side of the MISO footprint.
- 7 And, so, you can see the -- the -- the
- 8 magnitude of the congestion we show in -- in our price
- 9 forecast. So -- so, basically, what you would be
- 10 looking at is -- is a reduction in the -- in the size
- 11 of that congestion.
- 12 And, so, were you to study that, you
- 13 could quantify how much that would be worth. It
- 14 shouldn't affect the capacity price in MISO but it --
- 15 it -- it can affect the energy price.
- 16 MR. ANTOINE HACAULT: Thank you. That
- 17 was a useful explanation. The Chairman may have
- 18 additional questions, I'm not too sure, arising out of
- 19 that. No? I just...
- 20 THE CHAIRPERSON: I do, but I'm not
- 21 sure that it's the appropriate time to ask them, but
- 22 you -- you mentioned trans -- transmission study as
- 23 something that would typically be done to evaluate the
- 24 merits of a transmission line.
- Is that, in fact, the case? Is that

PUB re NFAT 03-31-2014

- 1 typically how companies proceed to determine whether
- 2 or not to -- to proceed with a particular line in --
- 3 in the MISO region?
- DR. DAVID PATTON: Yes, in the MISO
- 5 region there are reliability investments. And so --
- 6 so there the analysis is -- is what's needed for
- 7 reliability. But -- but then they also do evaluations
- 8 of the economic impacts of transmission projects. So
- 9 projects that are not -- not, perhaps, justified for
- 10 relia -- on reliability grounds or not needed for
- 11 reliability may still be undertaken as part of the
- 12 planning process because their economic benefits are -
- 13 are significant.
- 14 And so there, generally, the -- the
- 15 criteria is how much would you be reducing the -- the
- 16 production cost of the system by putting in a
- 17 transmission line. And you'd reduce the production
- 18 cost because it allows you to -- to increase the
- 19 dispatch of low cost resources and decrease the
- 20 dispatch of high cost resources. And so the net of
- 21 those two (2) would -- would tell you what this new
- 22 transmission capability you've created is -- is worth.
- 23 THE CHAIRPERSON: And -- and on top of
- 24 that you would layer the actual transmission revenues
- 25 in addition to the capacity benefits?

4531 DR. DAVID PATTON: Well, generally, 1 yeah. I think the -- as an economist we would argue that the -- the production cost savings are really the only thing you should look at. And if you -- if you don't overbuild your transmission, then the savings you get from building should be large enough to pay for the line. So there should be -- there should be no increase in -- in transmission rates necessary to -- to recover the cost of the line. But I think, you 10 know, we don't always succeed in not overbuilding 11 transmission. 12 13 CONTINUED BY MR. ANTOINE HACAULT: 14 MR. ANTOINE HACAULT: Thank you. 15 hoping these questions can be answered again on the 16 public record. 17 Is Potomac able to put on the public 18 record whether in its opinion Manitoba Hydro's 2013 19 low price scenario is a credible scenario? 20 21 (BRIEF PAUSE) 22 23 DR. ROBERT SINCLAIR: I -- I think --24 I think the answer we had given earlier for some --25 some of these similar questions, and that is because -

- 1 because we -- it wasn't totally transparent to us
- 2 how those forecasts were developed, that we could not
- 3 rely on them and we did not find them to be something
- 4 that the Board should rely on.
- 5 MR. ANTOINE HACAULT: Now, let me try
- 6 to rephrase it a bit. I want to focus less on the
- 7 methodology and all the data used to arrive at the
- 8 methodology and more on the number.
- 9 I don't need to know what the number
- 10 is, but I'd like to know whether Potam -- Potomac's
- 11 view -- because trying to determine whether or not
- 12 we've got credible lows and credible highs and
- 13 credible reference values in the context of, is the
- 14 low number that's been chosen something that can be
- 15 used in a credible way as a lower limit or not.
- DR. DAVID PATTON: Well, I think -- I
- 17 think what we've said is -- is we would advise you to
- 18 use our low rather than the Manitoba low. So -- and I
- 19 -- and I don't think I can tell you whether their low
- 20 is higher or lower than ours.
- MR. ANTOINE HACAULT: Understood.
- 22 Okay. And with respect to the reference value, is the
- 23 answer the same, that the recommendation is to use the
- 24 recommended value as the ref? Because we've got --
- 25 without knowing the numbers, Hydro has given us three

- 1 (3) price points, a high price point, a reference
- 2 price point, and a low price point. I have the answer
- 3 with respect to the low price point.
- With respect to the reference price
- 5 point, what's --
- DR. DAVID PATTON: Well --
- 7 MR. ANTOINE HACAULT: -- Potomac's
- 8 view?
- 9 DR. DAVID PATTON: Well, we gave you
- 10 two (2) references, right. We gave you a with and
- 11 without carbon. And those two (2) references look a
- 12 lot different than each other. So I think it's hard
- 13 for us to even tell you which of our two (2)
- 14 references to use because, ultimately, it's going to
- 15 go back to your expectations about the likelihood of -
- 16 of a carbon tax in the US.
- 17 We think the probability is no greater
- 18 than 50/50, so. But, you know, you may have a more
- 19 pessimistic or optimistic view. But I -- I certainly
- 20 think that the -- those -- those two (2) reference
- 21 cases, even though they're intended to be sort of the
- 22 middle, they -- they create a pretty significant bound
- 23 -- or pretty significant band of uncertainty just in
- 24 and of themselves.
- MR. ANTOINE HACAULT: So I don't know

- 1 if I can push you this far. Would it be fair in that
- 2 circumstance that if we chose somewhere in the middle
- 3 of those two (2) given that they've got a 50/50
- 4 chance, that would be a fair number to use as a
- 5 reference case between the CO2 and non-CO2 given
- 6 that's 50/50, we just pick somewhere in the middle?
- 7 DR. DAVID PATTON: Well, I think that
- 8 would be reasonable, but I -- I don't think it would
- 9 be unreasonable to be risk adverse either given --
- 10 given the -- the consequences of being wrong. So, you
- 11 know, if you were risk neutral, you'd -- and you --
- 12 and 50/50 was a reasonable expectation, then -- then
- 13 I'd choose the number right in the middle.
- 14 MR. ANTOINE HACAULT: So if I had a
- 15 \$10 billion decision to make, I might want to be risk
- 16 adverse and I might not but that would be a decision
- 17 that somebody has to make?
- DR. DAVID PATTON: Correct.
- 19 MR. ANTOINE HACAULT: My last question
- 20 with respect to the high, what's Potomac's
- 21 recommendation with respect to the high? Is it the
- 22 highest number we see for energy and capacity, as
- 23 shown on your graphs? Is that the higher -- higher
- 24 outbound?
- Is that what Potomac is recommending?

PUB re NFAT 03-31-2014

- DR. ROBERT SINCLAIR: I think that the
- 2 high and the low was meant to put bounds on not
- 3 necessarily what we could expect as possible, but the
- 4 -- the range of plausible outcomes. So I think the
- 5 answer is the same as for the low, that we would
- 6 recommend using the -- our high, given its developed
- 7 in a transparent way as opposed to the Manitoba high -
- 8 Manitoba Hydro high.
- 9 MR. ANTOINE HACAULT: Now, the last
- 10 thing we've seen in this hearing, which I confess, I
- 11 still don't understand exactly how it's been
- 12 calculated, I have some idea, is we've talked about
- 13 low reference and high, and finally an expected value,
- 14 which is not only related to your subject matter, but
- 15 I understand it also assigns kind of a different
- 16 expectation in your area, also export forecasts, of
- 17 what's expected as opposed to a ref case.
- Do you have any other comments with
- 19 respect to that that you can put on the public record?
- 20 Do you understand, firstly, anything about the
- 21 expected value of Manitoba Hydro, how it considers
- 22 that to be and whether there's something on the public
- 23 record that you can put as to what your recommendation
- 24 is on the expected value notion as it relates to your
- 25 area of expertise?

4536 1 2 (BRIEF PAUSE) 3 DR. DAVID PATTON: I'm -- I'm not sure I know what you're asking, but I would say our -- I think what we said is our -- our cases are relatively 7 symmetric. In other words, the -- the two (2) reference cases are equally likely, the -- the high and low are pretty equally likely, so an expected value of our cases would be -- would be pretty much 10 11 the middle of the band. 12 The -- but I don't know whether you 13 were asking, really, about the methodology that 14 Manitoba Hydro used to come up with an expected value, 15 and we don't have a comment on -- on that. 16 MR. ANTOINE HACAULT: No, I wasn't 17 asking on the methodology, but given that I have a 18 little bit of a math background, and probabilities can 19 be a fun area to play with when we choose and assign certain probabilities, and try to relate that to 21 practical experience, and expected values may be a different question, and it was in the context not so 22 23 much of what Manitoba Hydro has done with that, more 24 so than with respect to what's expected. 25 And if I understand, what's expected

4537 would be somewhere between your ref/CO2 and ref/no CO2, is that fair? 3 DR. DAVID PATTON: Yes. MR. ANTOINE HACAULT: Thank you very much for your helpful explanations. Those are all the questions I have. 7 THE CHAIRPERSON: Probably would be an appropriate time to take a break. The panel intends to continue sitting until 5:15, so I just wanted to put the parties on notice that it's our intention to 10 11 work longer today to take advantage of the presence of 12 -- of Dr. Patton and Sinclair. So 5:15 today we will 13 expect to adjourn, so take -- let's take ten (10) 14 minutes. 15 16 --- Upon recessing at 3:44 p.m. --- Upon resuming at 4:02 p.m. 17 18 19 THE CHAIRPERSON: I believe we're ready to resume the proceedings. I had a few 21 questions that I wanted to ask Drs. Patton and 22 Sinclair. 23 In your position as independent market 24 monitors, are you very aware of -- of the power

purchase agreements that are assigned by MISO

- 1 participants?
- DR. DAVID PATTON: I would say we --
- 3 we don't routinely review power purchase agreements or
- 4 bilateral contracts. We -- because generally, the
- 5 scope of our monitoring is -- relates to the
- 6 performance of the -- the day ahead and real time
- 7 energy markets and the capacity market, so to the
- 8 extent that bilateral contracts affect how somebody
- 9 behaves in our markets, then we'll review the
- 10 contracts in that context.
- But we're not -- our scope -- the scope
- 12 of our market monitoring doesn't extend to the
- 13 bilateral contract market, so we don't routinely
- 14 review those contracts.
- THE CHAIRPERSON: But you do review
- 16 them fairly regularly -- fairly regularly?
- DR. DAVID PATTON: Yeah, I would say
- 18 fairly regularly we're -- we're reviewing contracts
- 19 and evaluating them.
- 20 THE CHAIRPERSON: So is the trend in
- 21 MISO towards more power purchase agreements, or less
- 22 power purchase agreements? I mean, are you in a
- 23 position to comment on that?
- 24 DR. DAVID PATTON: That's a good
- 25 question. I don't -- I don't know that I could say

4539 whether it's more or less. I think the -- it's really sort of a state-by-state determination of how they want to encourage their LSEs to satisfy their 3 obligation. 5 So I think some states would have a preference for self-build projects, and, you know, other states might -- might not. I don't -- I don't 7 know that I could say whether -- whether the overall trend is upward or downward. 10 THE CHAIRPERSON: How about the duration of those agreements? Are you in a position 11 12 to comment whether they're getting longer, shorter, 13 they're... 14 15 (BRIEF PAUSE) 16 17 DR. DAVID PATTON: Yeah, I think --18 yeah, I don't know that I could say whether they're 19 getting longer or shorter. We're -- we're in a -- we've been in a 20 21 -- in a -- a period for some time now where -- where 22 there's a substantial excess or a surplus of capacity. 23 So -- so LSEs generally have not had to go out and --24 and sigh contracts or -- or build a significant amount of -- of generation, at least over the last few years.

4540 1 2 I think the -- the big thing that we're going to see over the next few years is -- is as 3 certain environmental regulations come into effect, that it's going to cause coal units to retire. think you're going to have a lot of load-serving entities that are in a position of -- of needing some 7 capacity. 9 And, so, I don't -- I don't -- I would 10 have a hard time predicting, at this point, what the preferences of the States would be when once they're 11 12 in a position where their load-serving entities need 13 to do something to increase their capacity. 14 THE CHAIRPERSON: We've kind of 15 already addressed this, but I -- you know, in your 16 experience, what are the factors that are considered by those load-serving entities when they make a 17 18 decision about whether or not to self-build or to --19 to buy from a third party? 20 DR. DAVID PATTON: Well, I think 21 generally there would be -- well, first let me say, if 22 you're in an area with -- with excess capacity, then -23 - then there's going to be a preference for -- for buying just because you -- you likely can -- can buy 24 at a lower cost than building your own capacity.

4541 But -- but even having said that, I 1 think in a -- in a largely vertically integrated regulatory -- or regulated framework or -- or regime 3 which covers most of the mid-west ISO footprint, there's -- I think there's naturally going to be an incentive to build -- self-build because -- because of the return you can make on -- on those investments for 7 the regulated companies versus if they -- if they procure and buy lateral contracts, those are costs 10 that are generally just going to be passed through. 11 THE CHAIRPERSON: So why bother at 12 Like, why -- why not just self-build as an 13 option if you're a load-serving entity? I mean, if 14 you're going to get the return -- guaranteed return to 15 the regulatory rates, why even bother with a -- with a 16 power purchase agreement in that context? 17 DR. DAVID PATTON: Well, I think if it 18 was up to the load-serving entities, a lot of them 19 would build. I think the -- the regulators have an objective of minimizing costs to the retail

than building, then it would be -- the regulators,
generally, are going to -- to have a mandate to ensure
that the load-serving entities explore those options

customer, so if there are lower cost options than --

25 rather than just assuming that they're going to build.

PUB re NFAT 03-31-2014

- I mean, even in a -- even in a case
- 2 where -- where there isn't a lot of surplus capacity,
- 3 it may very well be that building elsewhere within the
- 4 MISO footprint or outside the MISO footprint is -- is
- 5 lower cost than building in the control area of the
- 6 utility.
- 7 So even in that case, you -- you may be
- 8 contracting for essentially a -- a new-build resource.
- 9 But I do think, all other things equal, there --
- 10 assuming the costs are equal, there would be a
- 11 preference for self-build over contract.
- 12 THE CHAIRPERSON: In the report
- 13 there's some reference to the ability of Manitoba
- 14 Hydro to get premium prices for -- for non-contracted
- 15 electricity.
- 16 Why is Manitoba Hydro -- I would have -
- 17 I would have thought that Manitoba Hydro is purely a
- 18 price taker. Why is Manitoba Hydro able to get a
- 19 premium relative to general prices available in a MISO
- 20 marketplace?
- 21 DR. ROBERT SINCLAIR: I -- I think
- 22 that part of the testimony -- our report talks about
- 23 some of the supply issues, and, so, there's a premium
- 24 that is assumed to be earned on -- on peak opportunity
- 25 sales.

- 1 So when you're selling on-peak, in a
- 2 way you're -- you're allowing a utility to satisfy
- 3 some of its capacity requirement, so it's sort of like
- 4 buying a week ahead so that if you -- if you can buy a
- 5 week ahead on -- on-peak, then you can avoid going
- 6 short in -- in the day ahead or in the real time. And
- 7 so you're willing to pay a -- a premium to have the
- 8 on-peak, even if it's not te -- technically a firm
- 9 product.
- 10 THE CHAIRPERSON: But I thought they
- 11 were getting a -- they were getting a premium on day-
- 12 ahead markets as well.
- 13 Did I misread that?
- 14 DR. ROBERT SINCLAIR: I think they
- 15 sell -- I mean, it -- it's a day ahead, but I think
- 16 they sell some of it -- there's a premium, because
- 17 they sell it at different lengths -- different lengths
- 18 of time forward.
- 19 MS. PATTI RAMAGE: If I could
- 20 interject, this might be a discussion we'd want to
- 21 have in the CSI session.
- 22 THE CHAIRPERSON: Now, I was a bit
- 23 surprised by your comment regarding capacity. I'm
- 24 looking on page 41. You know, given that you were --
- 25 you were given access to -- to the Brattle

PUB re NFAT 03-31-2014

- 1 information, I was a bit surprised that you would come
- 2 out with a statement that would include Brattle in --
- 3 in that statement; in other words, find -- not --
- 4 don't find them to be credible, and to recommend that
- 5 -- that PUB use the Potomac forecast, and specifically
- 6 in relation to capacity price.
- 7 Now, is it because the different -- the
- 8 methodology you didn't agree with, or is it some other
- 9 issue?
- 10 DR. ROBERT SINCLAIR: I -- I think
- 11 Brattle was in with the other consultants to the
- 12 extent that we -- we're not able to identify or work
- 13 with the mechanisms that -- that supported their
- 14 models. Although we saw some of the input data, and
- 15 we saw more with Brattle, but we still -- it was not
- 16 possible to get the model itself and understand how
- 17 some of these outputs were developed. So again, it's
- 18 still -- even with Brattle, there was a transparency
- 19 issue, and so that's why we recommend using our
- 20 forecast instead.
- 21 THE CHAIRPERSON: Now, the propit --
- 22 propitire -- pardon me, the -- the veil that's in
- 23 place because of the agreement that's with the
- 24 forecasters is not unusual.
- I mean, that -- that's quite common,

- 1 isn't it, in the marketplace for a price forecast from
- 2 -- to be covered by a -- a veil of confidentiality,
- 3 isn't it?
- 4 DR. ROBERT SINCLAIR: I think if
- 5 you're buying the price forecast for your internal
- 6 use, I think that's right. Yeah.
- 7 THE CHAIRPERSON: But in terms of --
- 8 of the regulator, I mean, do regulators typically have
- 9 access to -- to this kind of information if they -- if
- 10 they seek access to it?
- DR. ROBERT SINCLAIR: I think if
- 12 you're in a regulatory proceeding and you're putting
- 13 forth a -- a price forecast to support a capacity
- 14 purchase or a development plan, I think there is more
- 15 transparency than we're seeing here.
- 16 THE CHAIRPERSON: Now, in respect of
- 17 the -- of the price load forecasters, without --
- 18 without any reference to whom -- whom they might be,
- 19 my expectation would be that they're using name-brand
- 20 kind of forecasters in their price forecasts.
- 21 And I guess the question is: Wouldn't
- 22 the counterparty be using the same forecasters, in
- 23 terms of establishing what future prices will be like?
- 24 Or am I wrong there?
- I mean, are -- aren't they all using

- 1 the same people, in terms of establishing price
- 2 forecasts?
- 3 DR. DAVID PATTON: They very well
- 4 might be, but without talking about the specifics of
- 5 the -- the actual forecasts, I think we're -- and then
- 6 the -- well, tell me if I'm straying into CSI. But I
- 7 think our criticism that you pointed to on 41 applies
- 8 with far less force to Brattle than -- than most of
- 9 the other forecasts.
- 10 THE CHAIRPERSON: Okay. Thank you. I
- 11 would now pass the microphone over to Ms. Saunders.

- 13 CROSS-EXAMINATION BY MS. JESSICA SAUNDERS:
- 14 MS. JESSICA SAUNDERS: Good afternoon,
- 15 Drs. Sinclair and Patton. My name is Jessica
- 16 Saunders. I represent the Manitoba Metis Federation.
- 17 The MMF's IRs, I believe, are still awaiting some
- 18 responses, so I will endeavour to ask some
- 19 foundational questions, leaving specifics to the
- 20 questions we asked in the IR process. And, of course,
- 21 some of the questions I did have have been addressed
- 22 by the other Intervenors, so I just have a few short
- 23 questions in about three (3) areas.
- 24 Wind was considered as a capacity
- 25 addition in your analysis, correct?

- DR. ROBERT SINCLAIR: Yes.
- MS. JESSICA SAUNDERS: And this is
- 3 just for clarification. So you indicated that most of
- 4 it is de-rated.
- 5 And I just wanted to be sure, Dr.
- 6 Sinclair, was that 80 percent you said if it ha -- 80
- 7 percent was de-rated?
- DR. ROBERT SINCLAIR: 80 percent,
- 9 right.
- 10 MS. JESSICA SAUNDERS: Okay. So then
- 11 that means then 20 percent is included -- 20 percent
- 12 of the four hundred (400) -- or, sorry, 4,000
- 13 megawatts of wind is counted in the capacity
- 14 additions.
- 15 Is that correct?
- 16 DR. ROBERT SINCLAIR: When we de-rate
- 17 wind, what we mean is that whenever there's a capacity
- 18 accounting we have to do --
- MS. JESSICA SAUNDERS: M-hm.
- 20 DR. ROBERT SINCLAIR: -- such as --
- 21 such as whether we're in surplus or not, we only use
- 22 80 -- 20 percent of the wind capacity to account for
- 23 that.
- 24 MS. JESSICA SAUNDERS: Thank you for
- 25 clarifying that. And I just have one (1) more

- 1 question on capacity addition.
- I'm just wondering if you're aware if
- 3 there is any US Energy Information Agency cases that
- 4 include solar as a capacity addition?
- DR. ROBERT SINCLAIR: I'm not aware of
- 6 any, no. I mean, not for the marginal capacity.
- 7 There may be some that -- certainly some of the
- 8 capacity profiles of some regions will -- will include
- 9 additional solar, if that's what you mean, just for --
- 10 yes, there would be some cases like that, some
- 11 regions, yes.
- MS. JESSICA SAUNDERS: Okay. Would --
- 13 would you happen to know which regions?
- 14 DR. ROBERT SINCLAIR: They were --
- 15 they weren't in the Midwest, but I would expect that
- 16 in the Southwest.
- 17 MS. JESSICA SAUNDERS: Thank you. And
- 18 still on wind but moving to another area, did your
- 19 energy price forecast include a declining cost of
- 20 wind?
- DR. ROBERT SINCLAIR: It wasn't
- 22 necessary to have the cost of wind --
- 23 MS. JESSICA SAUNDERS: Okay. Sorry.
- 24 DR. ROBERT SINCLAIR: -- in the
- 25 forecast.

4549 MS. JESSICA SAUNDERS: My apologies. 1 And then I believe the only other question we had from our -- our IR dealt with the -- the reference case with no carbon. We were going to ask if the energy prices you used were less than Manitoba Hydro's low energy price case established in the 2012/2013 electricity export price forecast. 7 8 Of course, I am aware of the comments 9 from Ms. Ramage and Mr. Hacault, so those are all my 10 questions. Thank you. 11 12 (BRIEF PAUSE) 13 14 MS. PATTI RAMAGE: Thank you. And if 15 it's now over to Manitoba Hydro, we have a little bit 16 of housekeeping before we get started. We're going to be -- our people have been hard at work over the 17 18 weekend, so we have a number of undertakings to file. 19 Also, we'll be filing Manitoba Hydro's book of documents. It's almost useless at this point, 21 but we'll get it out there. When I say, "useless," 22 because as we tore pieces out as other -- as questions 23 were responded to and dealt with, it's primarily just excerpts of the report. But we'll get it out on the 24

record and -- and, if necessary, refer to it.

4550 THE CHAIRPERSON: I don't mind doing 1 that, but I just want to make sure that of -- I should, for the PUB -- for the record, ensure that --3 Mr. Orle, I just want to confirm that you have no questions to ask of these witnesses. 6 MR. GEORGE ORLE: No, I didn't. Thank 7 you, Mr. Chair. 8 THE CHAIRPERSON: Thank you for that. 9 MS. PATTI RAMAGE: Okay. And while they're being distributed, I'll just read into the 10 record what is being filed. And I'll begin by noting 11 12 that on last Friday, Manitoba Hydro electronically filed Exhibits 138, 139, and 140. There we go. 13 Exhibit 138 was -- was not a formal 14 15 undertaking. It dealt with a response to a PUB 16 request for Manitoba Hydro to recreate a table 17 plotting the Manitoba Hydro firm energy based on DSM 18 Level 2. And that -- I -- I believe Mr. Simonsen has 19 already confirmed that's Exhibit 138, but we thought just so the transcript reflects that. 21 22 --- EXHIBIT NO. MH-138: Table plotting Manitoba 23 Hydro firm energy based on 24 DSM Level 2 25

```
4551
 1
                  MS. PATTI RAMAGE: One thirty-nine is
  Undertakings number 26 and 42.
 3
   --- EXHIBIT NO. MH-139: Response to Undertakings 26
 5
                               and 42
 6
 7
                  MS. PATTI RAMAGE: And Exhibit 140 is
   Undertaking number 36.
 9
10
   --- EXHIBIT NO. MH-140: Response to Undertaking 36
11
                  MS. PATTI RAMAGE: And in terms of
12
   what is being distributed around the room right now,
13
   we have Exhibit Manitoba Hydro 141, which is
15 Undertaking number 63:
16
                      "Manitoba Hydro is to file the
17
                      information on the statistics
18
                     associated with the HNTEI initiative
19
                     as a table."
20
   --- EXHIBIT NO. MH-141: Response to Undertaking 63
21
22
23
                  MS. PATTI RAMAGE: Then number --
24 Undertaking number 64 is filed as Hydro Exhibit 142:
25
                      "Manitoba Hydro is to provide a
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4552
                      breakdown of the number of people
 1
                      that have undergone the Tataskweyak
 3
                      and War Lake training initiative."
 5
   --- EXHIBIT NO. MH-142: Response to Undertaking 64
 6
                  MS. PATTI RAMAGE: Exhibit 143 is
 7
   Undertaking number 65. And that is how many hires for
   the Keeyask project to date on Table 1 of page 105
   were HNTEI trainees, 'HNTEI' being H-N-T-E-I.
10
11
12
   --- EXHIBIT NO. MH-143: Response to Undertaking 65
13
14
                  MS. PATTI RAMAGE: Exhibit 144 is
15
  Manitoba Hydro Undertaking number 66, and that's:
16
                      "Provide the annual capital tax,
17
                      water rental, debt guarantee fee, et
18
                      cetera, as shown on Table 13.3 over
19
                      the planning period that led to the
20
                      present value calculations."
21
22
   --- EXHIBIT NO. MH-144: Response to Undertaking 66
23
24
                  MS. PATTI RAMAGE: Exhibit 145 is
25
   Manitoba Hydro Undertaking number 68:
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	4553
1	"Manitoba Hydro is to file a high-
2	level description or a matrix of each
3	of the offsetting programs as per the
4	Adverse Effects Agreement."
5	
6	EXHIBIT NO. MH-145: Response to Undertaking 68
7	
8	MS. PATTI RAMAGE: Exhibit 146 is
9	Undertaking number well, Undertaking number 72:
10	"Manitoba Hydro to determine on the
11	table included in Undertaking
12	PUB/Manitoba Hydro Second Round
13	423(c) whether Manitoba Hydro can
14	reframe, in terms of person years as
15	opposed to hires."
16	
17	EXHIBIT NO. MH-146: Response to Undertaking 72
18	
19	MS. PATTI RAMAGE: The next is Exhibit
20	147, Manitoba Hydro Undertaking number 44:
21	"Manitoba Hydro to explain why its
22	historical accuracy doesn't align
23	with the probabilistic analysis
24	presented in Exhibit 103."
25	

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4554
   --- EXHIBIT NO. MH-147: Response to Undertaking 44
 2
 3
                  MS. PATTI RAMAGE: Exhibit 148 is
   Manitoba Hydro Undertaking number 69:
 5
                      "Manitoba Hydro to file the
 6
                      intensity-based GHG emissions for the
                      development plans filed in the NFAT,
 7
                      listing per kilowatt hours or
 9
                      gigawatt hours of electricity
10
                      produced."
11
   --- EXHIBIT NO. MH-148: Response to Undertaking 69
12
13
14
                  MS. PATTI RAMAGE: Then we have
15 Manitoba Hydro Exhibit 149, which is Undertaking
16 number 48:
17
                      "Manitoba Hydro to indicate the
18
                      impact of proceeding with the
19
                      Preferred Plan and then switching
20
                      from the Preferred Plan to Pathway 5
21
                      at the end of 2017."
22
23 --- EXHIBIT NO. MH-149: Response to Undertaking 48
24
25
                  MS. PATTI RAMAGE: And then finally,
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4555 Manitoba Hydro Exhibit 150, which is Undertaking number 54: 3 "Manitoba Hydro to update the table on page 52 of the MIPUG book of 5 documents for Manitoba Hydro's 6 projected net debt balances and the 7 new increased capital costs in Keeyask and Conawapa." 9 10 --- EXHIBIT NO. MH-150: Response to Undertaking 54 11 12 MS. PATTI RAMAGE: So -- and now I 13 need a break. Oh, and then lastly I guess we'll ask that the book of documents be marked as an exhibit, 14 15 and that'll be 151. 16 17 --- EXHIBIT NO. MH-151: Book of documents 18 19 CROSS-EXAMINATION BY MS. PATTI RAMAGE: 20 MS. PATTI RAMAGE: Good afternoon, Dr. 21 Patton, Dr. Sinclair. It's good to see the front of your faces instead of the back of your heads. You 22 23 look quite different from this angle. 24 In your presentation this morning, you 25 indicated that the availability of the underlying data

4556 was restricted, and here I'm quoting from page 10 of your presentation, and that: 3 "As a result, we developed our own forecast that would enable us to 5 assess the Company's forecast." 6 Is that correct? DR. ROBERT SINCLAIR: Yes. MS. PATTI RAMAGE: Yes? And could I ask you to turn to Potomac Exhibit 3, which is your 10 scope of work? 11 DR. ROBERT SINCLAIR: Okay. 12 MS. PATTI RAMAGE: And if I look at 13 number 4 of your scope of work, it indicates that: 14 "Potomac is to review the energy 15 revenues projected by Manitoba Hydro, 16 benchmarked against your own fore --17 forecast MISO energy prices in the 18 short term and long term." 19 Have I read that correctly? 20 DR. ROBERT SINCLAIR: MS. PATTI RAMAGE: And in number 5 it 21 22 indicates that: 23 "Potomac is to review the capacity 24 revenues projected by Manitoba Hydro, 25 benchmarked against your own forecast

4557 of MISO capacity prices in the short 1 2 term and long term." 3 I've --DR. ROBERT SINCLAIR: Yes. 5 MS. PATTI RAMAGE: -- read that correctly? So wouldn't it be true that you developed your own forecast because you were directed to do so 7 by the PUB? 9 DR. ROBERT SINCLAIR: No. We didn't 10 interpret this benchmarking that you refer to as the kind of forecast we ended up doing. We expected to be 11 12 able to use the underlying assumptions of the Manitoba 13 consultants -- Manitoba Hydro consultants and get an understanding of the underlying models and then from 14 15 that develop a forecast. 16 We didn't expect to develop -- have to 17 develop a forecast that required as much focus and as 18 much sort of bottoms-up kind of -- of work. 19 were expecting to come up with some kind of forecast, which you might think is sort of a -- maybe a composite, if we could understand what was going on in 21 22 those forecasts. 23 Instead, we -- because couldn't really 24 get to the bottom of it, we had to develop from the bottom up an alternative forecast.

25

4558 MS. PATTI RAMAGE: So in a sense you 1 would be picking different components of the various forecasts, the ones that you agreed with. 3 Would that have been your plan? 4 5 DR. ROBERT SINCLAIR: Not that we agree with, but we wanted to vet the individual ones. 7 And we may have differences about the assumptions and wanted to be able to correct the individual models. 9 MS. PATTI RAMAGE: This morning we 10 reviewed some of the work you do aside from in the 11 MISO market monitor. And you indicated you produce 12 forecasts for various parties that foreca -- and those 13 forecasts forecast out five (5) to twenty (20) years. 14 Is that right? 15 DR. ROBERT SINCLAIR: If I said that I 16 meant to say that we monitor such forecasts and we 17 evaluate their reasonableness. 18 19 (BRIEF PAUSE) 20 DR. ROBERT SINCLAIR: 21 We have --22 sometimes we have power supply procurement monitoring 23 assignments that rely on production cost savings and

forecasts to determine their reasonableness so that we

future prices and we're asked to sort of vet those

- 1 -- we can make conclusions about future revenues and
- 2 future prices.
- 3 MS. PATTI RAMAGE: And when you
- 4 monitor those forecasts, do the parties typically turn
- 5 over their models to you?
- 6 DR. ROBERT SINCLAIR: As much as we
- 7 want, yes.
- 8 MS. PATTI RAMAGE: Sorry, I didn't
- 9 catch --
- 10 DR. ROBERT SINCLAIR: As -- as much as
- 11 we require to -- to accomplish our task.
- 12 MS. PATTI RAMAGE: Would those models
- 13 be third-party independent models, or are they utility
- 14 models that are retaining you?
- DR. ROBERT SINCLAIR: A combination.
- 16 A utility model sometimes informed by an outside
- 17 consultant.
- 18 MS. PATTI RAMAGE: So is the model
- 19 that you used -- you used for this -- this proceeding,
- 20 is that something you created yourself?
- DR. ROBERT SINCLAIR: Yeah, I guess
- 22 you could say that. You know, we had to develop it
- 23 based on public data.
- 24 MS. PATTI RAMAGE: As -- as referenced
- 25 by the Chairman this morning, does it surprise you

4560 that parties that might see you as a competitor in the business would not provide you unfettered access to their proprietary models and underlying methodologies? 3 DR. ROBERT SINCLAIR: I -- I think 4 that -- that it's right that they should protect themselves. I think there could have been ways to provide the necessary data and underlying processes to 7 help us better understand and perhaps develop sensitivities that we needed. 10 MS. PATTI RAMAGE: At page 4 of your 11 report -- I don't know that you need to turn to it. 12 Because I'll just say you state that: 13 "The Preferred Development Plan is 14 expected to deliver the expected 15 benefits if actual conditions meet 16 critical projections. And among 17 these critical projections is the 18 revenue that can be earned from sales 19 of energy and capacity to the MISO 20 markets in the US." 21 Do you recall that statement? 22 DR. ROBERT SINCLAIR: Yes. 23 MS. PATTI RAMAGE: Insights into how 24 the market might perform in the future is a key 25 element to the success of those doing business in the

- 1 MISO market.
- Would you agree?
- 3 DR. ROBERT SINCLAIR: Yes.
- 4 MS. PATTI RAMAGE: And future market
- 5 prices are a critical factor in assessing investments
- 6 in new generation also.
- 7 DR. ROBERT SINCLAIR: Yes.
- 8 MS. PATTI RAMAGE: And another
- 9 critical factor would be the ability to lock in
- 10 pricing to reduce risk by means of bilateral
- 11 contracts, correct?
- DR. ROBERT SINCLAIR: Yes.
- MS. PATTI RAMAGE: And as with any
- 14 negotiation the party who has the most knowledge and
- 15 the insight into what the other is thinking will have
- 16 the edge in the negotiations.
- DR. ROBERT SINCLAIR: Yes.
- 18 MS. PATTI RAMAGE: So the party with
- 19 the most knowledge is likely to get the best deal for
- 20 their ratepayers.
- 21 Would you agree?
- DR. ROBERT SINCLAIR: Yes.
- MS. PATTI RAMAGE: Now, in your role
- 24 as MISO monitor, who's your client?
- DR. ROBERT SINCLAIR: MISO.

4562 MS. PATTI RAMAGE: So would -- would it be fair to say your role is to be independent. You 3 answer to no one and answer to everyone at the same time? 5 DR. DAVID PATTON: Yeah, I'd -- I would say our -- our client is also the FERC, but 7 because -- because it's important to recognize that -that a large share of our monitoring responsibility is actually monitoring MISO. So -- so ultimately I think 10 we -- the -- the monitoring function is specified 11 under the tariff. So we -- we ultimately answer to 12 FERC and, to a lesser extent, to MISO. 13 MS. PATTI RAMAGE: Would it be fair to 14 say in the world you operate in, transparency is 15 critical? 16 DR. DAVID PATTON: Yes. 17 THE CHAIRPERSON: Dr. Patton, when you 18 mentioned, "the tariff," you're meaning which tariff? 19 DR. DAVID PATTON: The Midwest ISO tariff; that is the -- the FERC-approved tariff that 21 governs the -- the market. 22 DR. ROBERT SINCLAIR: Transmission 23 tariff that also governs the market. 24 25 CONTINUED BY MS. PATTI RAMAGE:

in some summary fashion.

4563 1 MS. PATTI RAMAGE: Manitoba Hydro provided you with the -- both the 2012 and 2013 individual consultant reports and appendices as you --3 as was requested. 5 Is that correct? 6 DR. ROBERT SINCLAIR: Correct. MS. PATTI RAMAGE: And is it your understanding that Manitoba Hydro provided you with everything it had in its possession? 10 DR. ROBERT SINCLAIR: That's my 11 understanding, yeah. 12 MS. PATTI RAMAGE: So you would have 13 received, with respect to the -- the six (6) consultants' reports, gas and coal prices. 14 15 Is that correct? 16 DR. ROBERT SINCLAIR: I think, if I recall, there was gas and coal prices in -- in the 17 18 data. And I can't recall now, but I do believe seeing 19 those from some of the consultants. 20 MS. PATTI RAMAGE: Carbon prices? 21 DR. ROBERT SINCLAIR: I believe so. 22 MS. PATTI RAMAGE: Supply additions 23 and retirements, including renewables? 24 DR. ROBERT SINCLAIR: We did see those

4564

1 MS. PATTI RAMAGE: Overnight capital

2 costs?

3 DR. ROBERT SINCLAIR: Yes.

4 MS. PATTI RAMAGE: Load and load

5 growth, those were included?

DR. ROBERT SINCLAIR: Again, some of

7 it I remember seeing in a summary basis. For

- 8 instance, I believe that Manitoba Hydro had put
- 9 together a sort of a cover -- a little cover report,
- 10 and in the appendices were all the consultants'
- 11 reports.
- 12 And I believe in the Man -- Manitoba
- 13 Hydro part of it, there was some summary statistics on
- 14 various assumptions.
- 15 I don't recall for each individual
- 16 consultant whether they provided a whole series of
- 17 values for each year for those -- all those particular
- 18 inputs you're talking about. I just don't recall.
- 19 MS. PATTI RAMAGE: How about emerging
- 20 environmental regulations?
- 21 Do you recall seeing that material in
- 22 those reports?
- DR. ROBERT SINCLAIR: In some form,
- 24 yes.
- MS. PATTI RAMAGE: And renewable RPS

- 1 targets?
- DR. ROBERT SINCLAIR: There's some of
- 3 that in there.
- 4 MS. PATTI RAMAGE: That's renewable
- 5 portfo -- renewable portfolio standard targets, for
- 6 those who aren't familiar with the -- that acronym.
- 7 Having seen -- you saw those materials,
- 8 but in your materials, you relied primarily on EAI
- 9 (sic) data. You relied on EAI's (sic) natural gas
- 10 forecast?
- DR. ROBERT SINCLAIR: Yes.
- 12 MS. PATTI RAMAGE: If I didn't say it
- 13 right, it's EIA.
- DR. ROBERT SINCLAIR: Okay.
- MS. PATTI RAMAGE: I'm sure -- you
- 16 appeared to know what I was referring to --
- 17 DR. ROBERT SINCLAIR: Yes.
- 18 MS. PATTI RAMAGE: -- even if Ms.
- 19 Flynn wasn't sure. You relied on EIA's electricity
- 20 demand growth rates?
- Is that correct?
- DR. ROBERT SINCLAIR: Yes.
- 23 MS. PATTI RAMAGE: And you relied on
- 24 EIA's capacity additions and retirements, including
- 25 their coal retirement figures?

- 1 DR. ROBERT SINCLAIR: Yes.
- 2 MS. PATTI RAMAGE: And were there
- 3 other sources or inputs that you relied on, sourced
- 4 directly from EIA?
- 5 DR. ROBERT SINCLAIR: Did you mention
- 6 the capital costs?
- 7 MS. PATTI RAMAGE: No, I did not.
- DR. ROBERT SINCLAIR: There's another
- 9 one.
- 10 MS. PATTI RAMAGE: Does EIA have any
- 11 specific insight on these items not available or
- 12 evident to industry analysts that would mean EIA long-
- 13 term forecasts are not subject to the same underlying
- 14 risk that is present in a long-term forecast produced
- 15 by private industry?
- DR. ROBERT SINCLAIR: Can you -- what
- 17 -- what was the first part again? Do they have...?
- MS. PATTI RAMAGE: Do they have any
- 19 specific insight on these items that's not available
- 20 or evident to industry analysts?
- DR. ROBERT SINCLAIR: I don't think
- 22 so. I think it's all public.
- 23 MS. PATTI RAMAGE: But EIA, they have
- 24 no special ability to predict the future?
- DR. ROBERT SINCLAIR: Not that a

- 1 private firm couldn't assemble.
- 2 MS. PATTI RAMAGE: And then each
- 3 individual component forecast assumption sourced from
- 4 EIA would have some band of uncertainty around it,
- 5 depending on how the future actually unfolds?
- DR. ROBERT SINCLAIR: Certainly.
- 7 MS. PATTI RAMAGE: And outside of EIA,
- 8 are there public sources that would provide the same
- 9 level of detailed information?
- DR. ROBERT SINCLAIR: Yeah, there's a
- 11 number of private companies that produce a forecast of
- 12 these various inputs.
- MS. PATTI RAMAGE: But are they -- are
- 14 they public and available, or are they for purchase?
- DR. ROBERT SINCLAIR: Oh, oh. I mean,
- 16 not that I'm immediately familiar with. But I know
- 17 there's some companies that produce sort of high-level
- 18 forecasts and give them away free, and then sort of
- 19 they produce more detailed ones for -- for their
- 20 clients, yeah.
- 21 So there's -- there's public firm --
- 22 private firms that make their output public.
- 23 MS. PATTI RAMAGE: But they're high
- 24 level, probably loss leaders, would that be fair?
- DR. ROBERT SINCLAIR: I don't...

- 1 MS. PATTI RAMAGE: Now, you had other
- 2 sources in your forecast -- or assumptions that
- 3 weren't forse -- weren't sourced from EIA; for
- 4 example, the cost of new capacity, would you --
- 5 overnight capital.
- 6 Was that one that you did yourself?
- 7 DR. ROBERT SINCLAIR: I believe that's
- 8 based on EIA.
- 9 MS. PATTI RAMAGE: Okay. What about
- 10 the debt-to-equity ratio of developers?
- 11 Was that one that you would develop on
- 12 your own?
- DR. DAVID PATTON: Yeah, those are
- 14 assumptions that we've developed over time in
- 15 evaluating the cost of new entry, but they're --
- 16 they're generally consistent with assumptions that
- 17 have been developed by -- by a number of RTOs who --
- 18 who use that as an input for their capacity markets.
- MS. PATTI RAMAGE: You say,
- 20 "generally." Is there a range or is -- did you arrive
- 21 at -- at specific numbers, or how did you deal with
- 22 debt-to-equity?
- DR. DAVID PATTON: Oh, the debt-to-
- 24 equity? To -- for those -- for those calculations
- 25 that I'm aware of, or in the various contexts that I'm

- 1 thinking of, I think a 50:50 debt-equity ratio was --
- 2 was used by everybody.
- 3 MS. PATTI RAMAGE: What about O&M
- 4 costs? Is that something you dealt with on your own,
- 5 or where did you get those from?
- DR. DAVID PATTON: Variable O&M or a
- 7 fixed O&M?
- 8 MS. PATTI RAMAGE: I think both.
- 9 DR. DAVID PATTON: The -- the -- I
- 10 think for purposes of this calculation, our -- our O&M
- 11 figures came from -- from EIA, as well.
- MS. PATTI RAMAGE: What about your
- 13 assumptions on inflation, where did they come from?
- 14 DR. DAVID PATTON: Our assumptions on
- 15 inflation? Generally, they've -- I think generally
- 16 they are consistent with -- with the assumptions made
- 17 by other RTOs in this calculation. But general -- but
- 18 I would say primarily they -- they come from our --
- 19 our own judgment on, you know, a reasonable inflation
- 20 rate to use.
- 21 MS. PATTI RAMAGE: And the tax rates
- 22 that you applied?
- 23 DR. DAVID PATTON: The tax rates? I -
- 24 I don't recall the -- the source of the tax rates.
- 25 But -- but we've used the same tax assumptions going

- 1 back to when we first performed this calculation a few
- 2 years ago. But I -- I'd have to go back and determine
- 3 where we -- where we -- what the source was for those.
- 4 MR. CHRISTIAN MONNIN: If I may, just
- 5 to chime in on one particular point for Dr. Sinclair
- 6 and Dr. Patton. Certain -- certain administrative
- 7 boards have their own way of proceeding. In here, for
- 8 CPF to go back, or if you want to check something,
- 9 it's -- your answer would be subject to check, yeah,
- 10 just to -- to couch that matter.

- 12 CONTINUED BY MS. PATTI RAMAGE:
- MS. PATTI RAMAGE: Where would you
- 14 have got -- drawn your assumptions for property taxes
- 15 and insurance costs?
- 16 DR. DAVID PATTON: Again, I would have
- 17 to check.
- MS. PATTI RAMAGE: Would they come
- 19 from ETA?
- DR. DAVID PATTON: No.
- 21 MS. PATTI RAMAGE: What about the rate
- 22 of return on equity that was applied in the -- in that
- 23 calculation?
- 24 DR. DAVID PATTON: The return on
- 25 equity was a value that's consistent with the -- the

- 1 return on equity used by other RTOs for this
- 2 calculation.
- 3 MS. PATTI RAMAGE: When you say,
- 4 "other RTOs," plural, does that mean the same rate of
- 5 return was applied, or was there a band of -- of
- 6 values?
- 7 DR. DAVID PATTON: Well, primarily I'm
- 8 thinking of the NYISO.
- 9 MS. PATTI RAMAGE: And would its rate
- 10 of return, the New York one, be the same as the MISO,
- 11 or any -- any other ICO -- ISO?
- 12 DR. DAVID PATTON: I would have to
- 13 check their most -- their most recent -- I'm not --
- 14 I'm not sure about that.
- MS. PATTI RAMAGE: And the specific
- 16 input assumptions, they'd be different whether it's a
- 17 regulated utility or a merchant generator constructing
- 18 the plant? Would that be correct?
- 19 DR. DAVID PATTON: They would. These
- 20 -- these calculations are -- generally assume it's a
- 21 private investment.
- MS. PATTI RAMAGE: And then to
- 23 calculate the net cost of new entry, anticipated
- 24 market revenues also need to be calculated for the --
- 25 the estimated number of hours that the marginal unit

4572 will run in a particular year. 2 Is that correct? 3 DR. DAVID PATTON: Yes. MS. PATTI RAMAGE: And is that something -- a number that you would have come up 6 with? 7 DR. DAVID PATTON: Yes, based on our -- that's a number you can calculate based on the -the energy model that we developed. 10 MS. PATTI RAMAGE: So you would have 11 had to pull together all these numbers in -- in order 12 to develop your forecast, correct? DR. DAVID PATTON: Correct. 13 14 MS. PATTI RAMAGE: And are these 15 numbers all documented in your report? 16 DR. DAVID PATTON: No, certainly 17 they're -- they're not all in the report. 18 MS. PATTI RAMAGE: And for carbon pricing, you indicated you relied on MNP's carbon forecast and that Mr. Sabine stated a 50 percent 21 probability that these would or would not -- that 22 there would or would not be a carbon price on the 23 future. 24 Can you provide the reference in the

MNP evidence for that probability?

- 1 DR. ROBERT SINCLAIR: No. It was done
- 2 by telephone call.
- 3 MS. PATTI RAMAGE: And during cross-
- 4 examination by Mr. Williams, I understood you to say
- 5 that you agreed with that assessment of my -- is that
- 6 correct?
- 7 DR. ROBERT SINCLAIR: I think we had a
- 8 feeling for it, and then we talked to Mr. Sabine and
- 9 we asked him: What do you think about a 50/50
- 10 probability? That's what we're thinking.
- 11 He said, That's what we're thinking,
- 12 too.
- MS. PATTI RAMAGE: Do you have
- 14 specific expertise in the area of carbon pricing?
- DR. ROBERT SINCLAIR: Well, we have a
- 16 lot -- like I said earlier, we often deal with -- we
- 17 every day deal with a wide range of market
- 18 participants, including buyers, sellers, regulators.
- 19 And this is a question that's interesting to us, of
- 20 course. So I suppose you could say that our expertise
- 21 is derived from canvassing, in a way, a large number
- 22 of market participants in understanding what they
- 23 expect.
- 24 MS. PATTI RAMAGE: And those market
- 25 participants would each come with their own unique

4574 perspectives and potential biases, their -- their level of risk adversity, and that sort of thing. Would that be correct? 3 DR. ROBERT SINCLAIR: Yes. MS. PATTI RAMAGE: And just to finish off on this, you didn't do independent analysis of 7 carbon pricing? You've relied just on MNP's, correct? 8 DR. ROBERT SINCLAIR: Correct. 9 MS. PATTI RAMAGE: In your report you 10 also described that you made adjustments to the historical supply curve. And here I'm referring to 11 page 22, where you say -- and you -- you can turn to 13 it, if you like. It's -- you -- you said: 14 "To clear the hourly market and 15 establish the forecast price for that 16 hour, we adjust each historical 17 hourly supply curve based on 18 anticipated changes in each key 19 variable [And then in brackets] 20 (fuel costs, et cetera)." 21 Did I get that correctly? 22 DR. ROBERT SINCLAIR: Yes. 23 MS. PATTI RAMAGE: Yeah. Can you 24 explain how you adjust the historical supply curve for 25 the addition of wind generation?

- 1 DR. ROBERT SINCLAIR: Yes. Wind
- 2 generation goes in at basically a zero price because
- 3 they often actually been -- been negative prices. So
- 4 they would go at the bottom of the supply curve.
- 5 Remember, the supply curve is built up from offers.
- 6 MS. PATTI RAMAGE: What is the shape
- 7 of that curve over the course of the day?
- 8 DR. ROBERT SINCLAIR: I'm -- I'm
- 9 sorry?
- 10 MS. PATTI RAMAGE: The shape of the
- 11 curve over the course of the day, what is the shape?
- DR. ROBERT SINCLAIR: Okay. The shape
- 13 of the curve depends on the actual historical shape
- 14 for that hour. We know in each hour what units were
- 15 committed. We know what their as-offered costs are.
- 16 So we just stack them up and you get a shape. And I
- 17 think we did an example in the report that shows you
- 18 an example of July, I think. So it tends to be shaped
- 19 like the ones I put on the board this morning, sort of
- 20 hockey stick shaped.
- 21 MS. PATTI RAMAGE: Now, you've talked
- 22 in something I can relate to. So with that shape,
- 23 that shape is developed based on the historic -- the
- 24 historic information. That would be two (2) years of
- 25 historic information?

- DR. ROBERT SINCLAIR: For each hour,
- 2 we have information on what units were turned on and
- 3 ready to produce, and so we simply took their as-
- 4 offered costs and stacked them from highest to lowest,
- 5 and we -- we get the shape.
- 6 MS. PATTI RAMAGE: But each hour over
- 7 two (2) years. Is that right?
- DR. ROBERT SINCLAIR: We do actually
- 9 each hour -- yes, each hour over two (2) years. So we
- 10 had, like, seventeen thousand (17,000) supply curves,
- 11 historical supply curves.
- MS. PATTI RAMAGE: Okay. Can you
- 13 explain how you adjust the supply curve for changes in
- 14 imports and exports from the MISO market?
- DR. ROBERT SINCLAIR: Yeah, those --
- 16 the -- the net imports are put in the supply curve
- 17 also. They -- they basically adjust the demand. So
- 18 if you have a net import, then your demand goes down.
- 19 If you have a net export, then your -- you have more
- 20 demand you have to satisfy, but that really doesn't
- 21 affect the supply curve. It affects demand.
- MS. PATTI RAMAGE: And then how does
- 23 it change for the future?
- 24 DR. ROBERT SINCLAIR: We know the
- 25 demand in the future from our projections, and we --

- 1 we keep the net imports for each hour constant over
- 2 time, except the projected imports for Manitoba. We
- 3 add those in over time. We don't add any -- we don't
- 4 project other imports over time.
- 5 MS. PATTI RAMAGE: And how do you
- 6 adjust for potential -- okay -- for potential
- 7 increases in future demand response?
- DR. ROBERT SINCLAIR: The future
- 9 demand will reflect any kind of demand response that's
- 10 -- they -- the EIA projected demand is going to
- 11 reflect demand response. It -- it's sort of the --
- 12 what they call the net energy -- I can't remember
- 13 exactly what it's called in -- in the -- in the data,
- 14 but it will reflect the demand that needs to be served
- 15 by generation.
- 16 MS. PATTI RAMAGE: And do you also
- 17 adjust for degradation of gas turbine performance over
- 18 time?
- 19 DR. ROBERT SINCLAIR: You mean if we
- 20 have a existing CCGT?
- 21 MS. PATTI RAMAGE: Yes, as it ages.
- DR. ROBERT SINCLAIR: No, the heat
- 23 rate stays constant as it ages.
- 24 MS. PATTI RAMAGE: How do you map out
- 25 fuel prices to each specific unit?

4578 DR. ROBERT SINCLAIR: 1 The fuel price, if it's a gas price for each unit, is the Henry Hub price plus the transportation for every unit. 3 4 MS. PATTI RAMAGE: So would you agree you're exercising your professional judgment in each one (1) of these variables? 7 DR. ROBERT SINCLAIR: Yes. MS. PATTI RAMAGE: And as there's judgment, is it possible for someone to completely and 10 identically recreate your forecast? 11 DR. ROBERT SINCLAIR: Yes. They may 12 have -- they may have questions like yours, but they 13 could do it, and we'd be open -- we'd give -- we'd be 14 transparent in that regard. 15 16 (BRIEF PAUSE) 17 18 MS. PATTI RAMAGE: And when they're --19 when comparising -- when comparing with different experts, would you agree it's likely that two (2) 21 different experts working independently would have different opinions on at least some of the variables 22 23 we've been discussing that go into calculating the 24 electricity price forecast? 25 DR. ROBERT SINCLAIR: Yes. It could -

- 1 it could differ.
- MS. PATTI RAMAGE: And these
- 3 differences and assumptions would result in some
- 4 variation in long-term prices?
- 5 DR. ROBERT SINCLAIR: Yes
- 6 MS. PATTI RAMAGE: And none of these
- 7 experts have -- have any sort of ability to predict
- 8 the future better than another.
- 9 Is that correct?
- 10 DR. ROBERT SINCLAIR: I would think
- 11 that there -- of those -- you're referring to these
- 12 consultants or any expert?
- MS. PATTI RAMAGE: Any expert can
- 14 reasonably -- can a reasonable expert reasonably
- 15 disagree, I guess is the question.
- DR. ROBERT SINCLAIR: Yes. I mean,
- 17 there's better experts than others, but there can be
- 18 legitimate disagreements about how to proceed.
- 19 MS. PATTI RAMAGE: If I could get you
- 20 to turn to Tab 2 of the Manitoba Hydro book of
- 21 documents, which is simply an excerpt of your report.
- This is page 37 from the Potomac
- 23 report, and I'm interested in what you have to say in
- 24 the third full paragraph on the page where you're
- 25 discussing adding generation for capacity and using a

4580 CT versus a CCGT. Do you see that paragraph? 2 3 DR. ROBERT SINCLAIR: Yes. MS. PATTI RAMAGE: And before I go on, to make sure we're -- I have my acronyms straight, 'CCGT' is a combined-cycle gas turbine, and a 'CT' is a combustion turbine, correct? 7 DR. ROBERT SINCLAIR: 8 9 MS. PATTI RAMAGE: And I speak in 10 terms of combined cycle and single cycle, so when you 11 say, "CT," you're talking a single cycle. 12 Is that correct? 13 DR. ROBERT SINCLAIR: CT, yes. 14 MS. PATTI RAMAGE: Yes, okay. Now, in 15 that third paragraph it says: "We estimate the net-CONE of an 16 17 advanced CT, given the parameters 18 published by EIA, given the typical 19 price duration curve in the MISO 20 market, a CT is generally the most 21 economical way to meet capacity 22 needs. While it is conceivable that 23 a CCGT, because it runs longer at 24 lower costs, could overcome its 25 higher capital cost relative to a CT,

1	4581 our analysis indicates that the
2	forecasted energy prices always
3	results in a CT being the most
4	economical addition for capacity,
5	i.e., having the lower net-CONE."
6	Did I read that correctly?
7	DR. ROBERT SINCLAIR: Yes.
8	MS. PATTI RAMAGE: I'm an excellent
9	reader. Can you explain why you concluded that a
10	single-cycle combustion turbine is always the most
11	economical addition for capacity?
12	What what did your analysis tell
13	you?
14	DR. ROBERT SINCLAIR: So in order to
15	get basically, the logic is in order to get a CCGT
16	to be the marginal unit, you'd have to be fairly far
17	into a capacity shortage so that the marginal capacity
18	being added at a higher cost can run long enough hours
19	to make up its capacity costs more than make up its
20	capacity costs relative to a CT.
21	DR. DAVID PATTON: Yeah, I'll I'll
22	add a little bit to that. The so I think what this
23	the the narrow interpretation of what we're
24	saying in this paragraph is that you can calculate the
25	net revenues of both technologies, given the price

4582 forecasts that we produce, the hourly prices. And then for all of the cases we ran, 2 the -- the net revenue -- the larger net revenue of a combined-cycle unit was not enough larger -- was not enough larger to make it a more economic investment than the advanced CT. 7 (BRIEF PAUSE) 9 10 MS. PATTI RAMAGE: In that quote I read to you, you refer to a -- a new advanced CT. 11 12 In that context, what does 'advanced' 13 mean? 14 DR. DAVID PATTON: I believe it's an 15 air-derivative gas turbine. It's not a -- it's not a industrial turbine. 16 17 We put 'advanced' in quotes because the 18 -- the table published by EIA refers to it as an 19 advanced CT, so we wanted the reader to -- to know what technology we were referring to in the EIA 21 report. 22 MS. PATTI RAMAGE: Would it be fair to 23 say that that's the -- a lower capital cost plant? 24 DR. DAVID PATTON: Lower than what? 25 MS. PATTI RAMAGE: How about lowest

4583 capital cost plant. Is that what you selected? 2 DR. DAVID PATTON: I -- yeah, I believe that's right on a -- a cost-per-kilowatt 3 basis. 5 6 (BRIEF PAUSE) MS. PATTI RAMAGE: I'm going to turn to page 31 of your report now. Here you discuss your capacity price forecast. And if I have it correctly -10 11 - page 31. I'm sorry, I said, "of your report." It's page 31 of your presentation I'm on. 13 14 (BRIEF PAUSE) 15 16 MS. PATTI RAMAGE: So for the purpose of your price forecast, do I have it correct that you 17 18 assume the value of capacity will be determined by the 19 cost of an advanced combustion turbine, eighty-nine ninety-five (89.95) -- eighty-nine dollars and ninety-21 five cents (\$89.95) per kilowatt, the advance CT? 22 DR. ROBERT SINCLAIR: Yes, subject to 23 check. Now, the way you're asking this question just 24 sounds like maybe we got something mixed up, but, 25 okay.

- 1 MS. PATTI RAMAGE: Sometimes I like
- 2 you to agree with me. We're not always in
- 3 disagreement.
- 4 But if a utility were to were -- were
- 5 to choose another capacity resource as its new
- 6 resource, would the eighty-nine dollars and ninety-
- 7 five cents (\$89.95) per kilowatt still be the
- 8 appropriate adder if you didn't use the advanced CT;
- 9 for example, if you used hydro?
- 10 DR. DAVID PATTON: I'm not sure
- 11 exactly what you're asking, but I think the -- the
- 12 nature of what we're doing in this capacity price
- 13 forecast is we're identifying the -- the marginal
- 14 capacity resource, which should be the most economic
- 15 resource to -- to build.
- 16 So it's irrelevant what any particular
- 17 utility chooses to build. If it chooses to build
- 18 something else, and that's a higher cost resource, the
- 19 -- that doesn't make the capacity worth more in the
- 20 market. If there is a lower cost technology that
- 21 would be the marginal technology, then that would
- 22 reduce the capacity price.
- MS. PATTI RAMAGE: But parties
- 24 entering, for example, into bilateral contracts to
- 25 deal with capacity issues, it would be relevant in

PUB re NFAT 03-31-2014 4585 that sense if, for example, they weren't necessarily interested in the lowest cost product; they have other motivations, for example, the environmental attributes 3 associated with a product or fear of carbon or simply fear of the future. 6 They -- they may look at a different value for that for their purposes? 7 8 DR. DAVID PATTON: Well, yes. So I guess what I would say is that the -- the forecast of 10 the -- the market price for capacity would still be based on this. What -- what you're talking about is -11 - is a willingness to incur a premium over and above 13 the -- the market price because there are certainly positive attributes of different types of capacity 14 15 that are not recognized in -- in the capacity market 16 price. 17 18 (BRIEF PAUSE) 19 20 MS. PATTI RAMAGE: Now, if I could get 21 you to turn over to page 35.

22 DR. ROBERT SINCLAIR: You mean slide

23 35?

24 MS. PATTI RAMAGE: Yes, it's slide 35

25 of your presentation. I have to read my own notes.

4586 (BRIEF PAUSE) 1 2 3 MS. PATTI RAMAGE: With respect to your statement regarding the use of historical data, is this statement related to the pers... 6 Is this statement related to the 9 percent reduction you refer to in your report on page 44 where you recommend Manitoba Hydro re-price? apologize. I... 10 DR. ROBERT SINCLAIR: You're correct. 11 MS. PATTI RAMAGE: Did that make sense 12 to you? Because --13 DR. ROBERT SINCLAIR: Yeah, that's --14 that's right. 15 MS. PATTI RAMAGE: Mr. Cormie slipped 16 me a note and I'm having a little trouble with his 17 penmanship. 18 DR. ROBERT SINCLAIR: Yeah, the slide 19 35 refers to the passages on page 44 of the report. 20 MS. PATTI RAMAGE: And in the past 21 years in which Manitoba Hydro did not fill -- fully 22 sell out its dependable energy, were these years ones 23 where Manitoba Hydro's dependable hydraulic energy was 24 valued because it is zero emit -- emitting? 25 DR. ROBERT SINCLAIR: Yeah. I -- I

4587 don't -- we -- we don't really know why you didn't sell 100 percent firm, but we recommended that you provide extra support for that, which could include 3 what you're saying there. 5 6 (BRIEF PAUSE) MS. PATTI RAMAGE: In the future, do the forecasters indicate there's a significant risk that carbon will have a significant price associated 10 11 with energy? 12 DR. ROBERT SINCLAIR: Who's -- or the 13 who that -- can you repeat that, please? 14 15 (BRIEF PAUSE) 16 17 MS. PATTI RAMAGE: No, we're not going 18 to pursue that question right now, and I'm not taking 19 Mr. Cormie's notes. It's only once I read and start realizing what's he's asked me. Let's move on to 21 congestion and losses. 22 Can you confirm your work on congestion 23 and losses was to apply the effect of congestion and 24 losses on the MISO system marginal price relative to 25 the price forecast for the MHEB pricing note?

- DR. ROBERT SINCLAIR: Yes, we
- 2 estimated congestion and losses to adjust the system
- 3 marginal price to arrive at the Manitoba border
- 4 locational marginal price.
- 5 THE CHAIRPERSON: Could you repeat the
- 6 question, please, just to...?

- 8 CONTINUED BY MS. PATTI RAMAGE:
- 9 MS. PATTI RAMAGE: Can you confirm
- 10 your work on congestion and losses was to apply the
- 11 effect of congestion and losses on the MISO system
- 12 marginal price relative to the price forecast for the
- 13 Manitoba Hydro Electric Board pricing note that
- 14 Manitoba Hydro bore?
- 15 What I'm talking about is there is the
- 16 MISO region price over in the -- in MISO, Minnesota,
- 17 Wisconsin, through there, and then there is a node at
- 18 the Manitoba border, and I believe we've got
- 19 confirmation that -- that the price was -- was dealt
- 20 with at the border.
- 21 And based on your review of the price
- 22 consultant reports, can you confirm that Manitoba
- 23 Hydro receives electricity market forecasts for the
- 24 Minnesota Hub region?
- DR. ROBERT SINCLAIR: Yes.

- 1 Consultants' prices were at the Minnesota Hub.
- 2 MS. PATTI RAMAGE: And those market
- 3 forecasts accounted for congestion and losses to the
- 4 Minnesota Hub?
- DR. ROBERT SINCLAIR: We didn't check
- 6 that, but that's what we assumed, yes.
- 7 MS. PATTI RAMAGE: And that being the
- 8 case, Manitoba Hydro would only have to account for
- 9 congestion and losses between the Minnesota Hub and
- 10 the Manitoba border, correct?
- DR. ROBERT SINCLAIR: That's correct.
- 12 MS. PATTI RAMAGE: And that would mean
- 13 that the factor you applied to your report to account
- 14 for congestion and losses would be different than the
- 15 factor Manitoba Hydro would be applying for congestion
- 16 and losses?
- 17 DR. ROBERT SINCLAIR: Yeah. We
- 18 estimated different congestion and loss than you --
- 19 than Manitoba did, because our -- our congestion and
- 20 losses come from farther away.
- 21 MS. PATTI RAMAGE: If I could get you
- 22 to turn to Tab 3 of the Manitoba Hydro book of
- 23 documents?

24

25 (BRIEF PAUSE)

- 1 MS. PATTI RAMAGE: And that -- that
- 2 would be the same graph that you produced in your
- 3 presentation this morning, too, at -- it's Figure 11.
- DR. ROBERT SINCLAIR: Yeah, I believe
- 5 that's right. Yes.
- 6 MS. PATTI RAMAGE: So I -- I believe
- 7 you explained this -- this morning, but the top line
- 8 represents the MISO SMP.
- 9 Is that correct?
- DR. ROBERT SINCLAIR: Yes.
- MS. PATTI RAMAGE: And that's in 2015,
- 12 around thirty-seven dollars (\$37) a megawatt hour, and
- 13 it steadily climbs to forty-four dollars (\$44) a
- 14 megawatt hour in about 2021. It takes a jump to about
- 15 -- it looks like fifty-six dollars (\$56) a megawatt
- 16 hour when you introduce the carbon pricing, and
- 17 thereafter steadily climbs.
- 18 Would that be a fair description?
- DR. ROBERT SINCLAIR: Yeah.
- 20 MS. PATTI RAMAGE: All right. And
- 21 then similarly, it's almost a parallel line after you
- 22 account for congestion and then losses. The LMP at
- 23 the Manitoba border also steadily climbs.
- Is that correct?
- DR. ROBERT SINCLAIR: Yeah, same

- 1 shape.
- DR. DAVID PATTON: Yeah, just a quick
- 3 note. It's not really a parallel line. If -- if you
- 4 look at the gap in 2033, it's guite a bit larger than
- 5 the -- the gap in 2020, or 2017, and mainly that's
- 6 because the -- the increasing natural -- fuel prices
- 7 increase the cost of re-dispatching generation to
- 8 manage congestion. So that -- those two (2) wouldn't
- 9 -- wouldn't grow in parallel.
- 10 MS. PATTI RAMAGE: Okay. That's --
- 11 that's fair. I won't disagree with that, but you'd
- 12 agree that, for example, if we look at towards the end
- 13 of the forecast at 2029, you're projecting real price
- 14 growth in 2029.
- DR. DAVID PATTON: Yes.
- 16 MS. PATTI RAMAGE: And then again in
- 17 2031, it climbs regardless of which one of the top or
- 18 bottom line, it -- it climbs?
- DR. DAVID PATTON: Yes.
- 20 MS. PATTI RAMAGE: And in 2033,
- 21 there's real glo -- growth again?
- DR. DAVID PATTON: Yes.
- 23 MS. PATTI RAMAGE: What would be the
- 24 key drivers facil -- facilitating that price growth
- 25 for on-peak energy?

4592 DR. DAVID PATTON: Well, the -- the 1 growth in -- in fuel prices is -- is probably the most important driver. 3 4 5 (BRIEF PAUSE) 6 7 MR. CHRISTIAN MONNIN: And -- and just for the benefit of the record, I just wanted to, like, clarify that. The graph which Ms. Ramage is referring to is the same one on slide 23 of our 10 presentation. The slide doesn't have a -- a number --11 12 a page number, but for the benefit of the record, that 13 is slide 23 of our presenta -- of Potomac's 14 presentation, rather, which is the same graph that you 15 find on page 34 of the report. 16 CONTINUED BY MS. PATTI RAMAGE: 17 18 MS. PATTI RAMAGE: Would that -- that 19 key driver or other drivers suddenly change at 2033? Do you have any reason to believe that? 21 DR. DAVID PATTON: Well, I -- I think 22 it's difficult to -- to comment on, you know, a 23 portion that we -- we didn't forecast, but -- but if 24 you're asking would -- would we expect some significant change in the trend for 2035, the answer

4593 is probably no. 2 3 (BRIEF PAUSE) 5 MS. PATTI RAMAGE: Now, you've indicated in your presentation that an advantage of your modelling and the resultant price forecast over the other price forecasters is that it is wellcalibrated to the past two (2) years of historic MISO 10 data. 11 Is that correct? 12 DR. ROBERT SINCLAIR: Yes. 13 MS. PATTI RAMAGE: And if we could 14 turn to page 27 of your presentation? 15 16 (BRIEF PAUSE) 17 18 MS. PATTI RAMAGE: You indicate that 19 there are four (4) price scenarios are -- are 20 possible. 21 Is that correct? 22 DR. ROBERT SINCLAIR: Yes. 23 MS. PATTI RAMAGE: And that the range 24 of prices for on-peak energy in 2033, so if we look at 25 that red line at the bottom? The range is from -- I

4594 would think -- I would say thirty-four dollars (\$34) or thirty-five dollars (\$35) a megawatt hour for the low energy price scenario, up to sixty-three dollars 3 (\$63) a megawatt hour for the reference case scenario. 5 Is that correct? 6 DR. ROBERT SINCLAIR: Yes. MS. PATTI RAMAGE: So that range is --DR. DAVID PATTON: I'm sorry. Which case are you -- I don't see any one that starts at '34, but maybe I'm --10 11 MS. PATTI RAMAGE: Not starts at '34, 12 ends in 2030 --13 DR. DAVID PATTON: Oh, ends, okay. 14 I'm with you now. 15 MS. PATTI RAMAGE: Okay. The range is 16 approximately thirty dollars (\$30) a megawatt hour. 17 Is that correct? 18 DR. ROBERT SINCLAIR: Yes. 19 MS. PATTI RAMAGE: And that would be a hundred percent range difference between your low and 21 your high? 22 DR. ROBERT SINCLAIR: Yes. 23 MS. PATTI RAMAGE: Can you explain how 24 the advantage you've indicated your forecast has over

others regarding calibration helps with resolving

4595 uncertainty in prices in 2033, given it results in a hundred percent range of -- of difference? 3 DR. DAVID PATTON: Well, I -- I think you can see that the majority of that range is -- is the difference in the -- in the carbon price. we're saying about the advantage of it being calibrated to the existing market is -- is that we 7 think this model accurately accounts for the -- the actual supply in MISO, and -- and the -- the 10 expectation of how that supply will change over time. 11 Now, when you -- when you introduce a cost factor as large as the -- the assumed carbon 12 13 price in 2033, then you're naturally going to get a -a wide band, but I think that's -- that's not 14 15 measuring uncertainty with the underlying model, 16 that's measuring uncertainty with the -- the carbon 17 input. 18 19 (BRIEF PAUSE) 20 21 MS. PATTI RAMAGE: If we turn back the clock, and we're in -- in 2005, and we took your same 22 23 model, and we used two (2) years of historical data to 24 forecast forward, would that model have been able to predict today's energy price?

- 1 And in particular, what I'm thinking,
- 2 would it have predicted the impact of fracking on
- 3 natural gas, and ultimately, on electricity prices?
- 4 DR. DAVID PATTON: Likely not, but
- 5 it's important to note that -- that it wasn't within
- 6 our scope to produce an independent forecast of
- 7 natural gas.
- 8 MS. PATTI RAMAGE: I -- I think the
- 9 point I'm getting at, would you agree the quality of
- 10 model calibration has little to do with any predictive
- 11 ability? Rather, it's the underlying drivers of the
- 12 future that really -- that impact the -- the model's
- 13 ability to assist a party or to accurately predict the
- 14 future?
- 15 DR. DAVID PATTON: I think both are
- 16 important, but I'm -- I certainly would not disagree
- 17 that the -- the uncertainty around the inputs is -- is
- 18 a -- is a primary issue.
- 19 MS. PATTI RAMAGE: And in fact, the --
- 20 the uncertainty regarding carbon in your model is --
- 21 would be a -- a driver of -- of overall uncertainty.
- 22 That's the biggest driver, it's not calibration.
- 23 DR. DAVID PATTON: Well, it certainly
- 24 is a -- a -- it certainly is a big driver, and is
- 25 likely the biggest.

- 1 MS. PATTI RAMAGE: During your
- 2 testimony this morning, Dr. Sinclair, you talked about
- 3 MISO's projections of coal retirements at 12 gigawatts
- 4 versus Potomac's at 6 gigawatt hours.
- 5 And at that time, you explained the
- 6 difference, saying something to the effect that MISO
- 7 was focussed on planning, and you expect them to be
- 8 conservative, but that in price forecasting, you look
- 9 at what you expect to happen, not what you need to
- 10 plan for.
- Do I have that roughly correct?
- 12 DR. ROBERT SINCLAIR: I think that was
- 13 one of the things I said in response to that question,
- 14 yes.
- MS. PATTI RAMAGE: So 'conservative'
- 16 is not really a dirty word in the context of planning;
- 17 I take it you expect planners to be conservative?
- DR. ROBERT SINCLAIR: Yes.
- MS. PATTI RAMAGE: And therefore, if
- 20 you aren't prepared to speculate on new technologies
- 21 for price forecasting purposes, would you agree it
- 22 would be less likely that a system planner would do so
- 23 for planning purposes?
- 24 DR. ROBERT SINCLAIR: What was -- what
- 25 was the first part of the question? We don't want to

- 1 speculate?
- MS. PATTI RAMAGE: If you're not
- 3 prepared to speculate on new technology, so I'm -- I
- 4 sort of jumped over here because one (1) of your --
- 5 you had three (3), I think, factors of uncertainty, so
- 6 one (1) of them was new technologies. And your
- 7 evidence was about not speculating on those new
- 8 technologies, so I guess I jumped a question.
- 9 But if you aren't prepared to speculate
- 10 them on -- on them, would a system planner speculate
- 11 on those in their planning?
- 12 DR. ROBERT SINCLAIR: Well, first, I
- 13 don't think we said 'speculate.' I think we just said
- 14 that there's a risk that some technology may replace
- 15 the CT as the least-cost capacity unit. Now, I don't
- 16 know how that relates to a planner.
- 17 THE CHAIRPERSON: I think I will have
- 18 to put an end to these questionings, because we -- we
- 19 have to adjourn. We have no choice, because of -- one
- 20 (1) of the panel members has a commitment. So in ter
- 21 -- in the interests of having as transparent a public
- 22 record as possible, I wonder if could continue this
- 23 questioning tomorrow morning on the record if you
- 24 haven't finished your questions.
- 25 MS. PATTI RAMAGE: Tomorrow is the CSI

- 1 morning, correct?
- THE CHAIRPERSON: I'm looking to
- 3 guidance here, but I would say that --
- 4 MS. PATTI RAMAGE: Mr. Peters has
- 5 questions anyways. I was just going to say, if I had
- 6 one (1) minute, I could find out if I really need
- 7 these ones so people don't have to come in, but they
- 8 have to arrive anyways in the morning for Mr. Peters.
- 9 THE CHAIRPERSON: That's right. Yeah,
- 10 they do. Yeah, because Mr. Peters has some questions
- 11 that he wants to ask of these witnesses, as well. So
- 12 we are in a position where we need to come back
- 13 anyways tomorrow morning.
- 14 So let's -- let's adjourn for the
- 15 evening, unless there's some business to attend to.
- 16 Me. Hacault...?
- 17 MR. ANTOINE HACAULT: Just a reminder
- 18 that Hydro was going to consider whether some of the
- 19 questions that I had asked, there was some way to
- 20 provide some kind of a response once they knew what
- 21 the response was. So if -- if it's at all possible to
- 22 have that occur before the CSI session, we would
- 23 really appreciate that.
- 24 THE CHAIRPERSON: The -- Mr.
- 25 Peters...?

4600 MR. BYRON WILLIAMS: And I'll just 1 indicate that in discussions I've had with Mr. Monnin, we'll continue this mor -- in the morning before coffee on the public session, and I believe we will be with Dr. Sinclair only, and then approximately after coffee, I believe Dr. Patton's other commitment will 7 be met, and he'll be able to join us, but I suspect after coffee break, we'll be getting into the CSI section. 9 10 THE CHAIRPERSON: Thank you for that. 11 So with that, I will adjourn the proceedings for 12 today. We'll see each other again tomorrow morning at 13 nine o'clock. Thank you. 14 15 --- Upon adjourning at 5:18 p.m. 16 17 Certified correct, 18 19 20 21 Cheryl Lavigne, Ms. 22 23 24 25

\$		4537 : 13	4552 : 24	4449:19
\$1,200	1	4556:1	146 4553:8	4451:15,22
4427:7	1	10:00		4459:23
\$10 4390:13	4349:22,23	4347:1,16	147 4553:20	4460:2
4534:15	, 25		148 4554:3	4465:6
	4352:10	100 4394:16 4587:2	149 4554:15	4472:3,25
\$13 4389:10	4359:18			4490:17 4492:23
\$15 4455:23	4366:8	101 4427:3	14th 4351:11	4492:23
\$20 4429:17	4368:17	103 4553:24	4353:5,7,1	19 4498:22
	4369:4 4386:16	105 4427:17	1	4504:14
\$23 4457:7	4398:17	4552:9	150 4555:1	4505:16,22
\$25 4389:11	4400:21,23		151 4555:15	4508:2
\$30 4453:15	4409:22	11 4349:7	15th 4353:12	4521:4
4455:8	4413:19	4431:19	4368:18	4526:2
4456:18	4434:4	4436:20 4590:3	4377:17	4528:19
4594:16	4438:1			4529 : 3
\$34 4594:1	4449:23	12 4397:18	16 4381:4	4530:21
	4450:6,10	4409:21	4384:8	4533:10,11
\$35 4456:22	4453:11	4410:4,8	4397:19	,13,20
4594:2	4464:25	4428:10,17	4403:13 4467:3	4534:3
\$37 4590:12	4467:25	4446:6		4536:7
\$40 4453:21	4480:18	4469:8,14 4597:3	17 4381:12	4550:18,24 4575:24
4455:12	4481:9		4382:1	4576:7,9
4457:1	4485:3 4501:18,22	12:02	4385:17	4578:20
	,23	4434:12	17,000	4579:20
\$44 4590:13	4504:13	12:11	4396:5,8	4591:8
\$5 4398:20	4506:15	4434:13	4576:10	4593:9
\$50 4429:19	4507:25	12:45	18 4385:17	4595:23
\$55 4378:6	4521:19	4348:13,16	19 4444:7	2(d 4435:16
4381:20	4528:21	,20		
	4547 : 25	13 4389:17	1990 4371:3	2,000 4388:21
\$56 4590:15	4552:9		1993 4370:16	
\$58 4381:23	4578:6	13.3 4552 : 18		2.1 4366:12
\$59 4454:2	4598:4,6,2 0 4599:6	138	2	4369:8
		4550:13,14	2 4346:9	2.2 4366:20
\$6 4391:23	1(a 4357:22	,19	4349:12	2:13 4475 : 15
\$60 4454:15	1(b 4477:22	139 4550:13	4356:8	20 4358:6
\$63 4594:4	1(d 4435:2	14	4360:20	4365:12,17
\$65 4381:7	1.1 4393:12	4469:8,14,	4369:2	4376:4
		21	4376:12	4378:22
\$70 4381:25	1.12 4393:11	140 4550:13	4384:23	4387:1,15,
4411:8	1:00 4434:10	4551:7	4386:15 4394:15	25 4388:11
\$8 4457:11	1:09 4475:14		4396:10,17	4389:6
\$89 4408:5		141 4551:14	4402:15	4390:4
\$89.95	10 4358:10	142 4551:24	4413:17	4394:16
4583:21	4390:3	143 4552:7	4416:18	4396:4
4583:21	4392:13 4445:9		4420:14	4412:24 4431:19
	4445:9	144 4552:14	4422:21,24	4440:2
\$90 4408:4	4503:7	145 4421:20	4424:11	4452:10
	1000.7		4435:2	1102.10

4454:16	4549 : 6	4403:3	20th 4356:24	4385:18
4456:13		4591:5	4367:3	4386:7,22
4468:2	2013 4356:24		4476:17	4391:23
4478:3	4367:3	2021 4389:10		4412:13
4492:24	4439:12	4390:16	21 4348:23	4418:19
4494:17,21	4476:17	4453:20	4349:8,9,1	4429:9
4496:1,4	4487:17,18	4590:14	3 4392:6	4435:16
4501:2,7,1	4493:25	2022 4390:15	2-1 4438:23	4436:18
1,12,14,15	4494:3		4439:19	4457:2
4502:1	4497:8	2026	4440:7	4468:25
4504:19,22	4498:8	4488:4,7,1	4441:22	4472:8
4505:2,8,1	4520:17	7 4491:16	4444:7	4490:17
2,16,22	4521:2,22	4516:12	4447:23,25	4493:7
4506:9,11	4522 : 2	2029 4455:13	4481:8	4502:20
4507:4,5,8	4531:18	4591:13,14		4504:12,14
,10,16	4563:2	2030 4462:21	21st	4505:16,22
4509:17	2014 4343:24		4352:3,8	4516:18
4510:15	4368:17	4488:6	4353:21	4519:7,8
4511:4,8	4439:20	4491:16	4354:4	4533:1
4547:11,22	4444:8	4516:6	22 4348:11	4546:23
4547.11,22	4445:10	4594:12	4349:12,13	4556:9
	4461:21	2031 4488:6	4392:8	4589:22
2000s	4487:13,14	4491:16	4574:12	4598:5
4406:23	·	4516 : 7		
2004 4366:11	2015	4591:17	22nd 4350:3	3/4s 4475:7
	4379:10,11	2033 4455:24	4352:4	3:00 4377 : 17
2005 4595:22	,15,19	4457:8,12	23 4393:18	
2009 4406:20	4381:8,9	4591:4,20	4451:3	3:44 4537 : 16
2010 4420 10	4453:16	4592:19	4592:10,13	30 4365:17
2010 4439:12	4455:9	4593:24	230 4524:21	4394:15
2011	4456:19	4595:1,13	4525:1,24	4405:11
4376:13,15	4590:11	·	4523:1,24	4511:4
4377:23	2015/2016	2033/2034	15,20	31 4343:24
4465:2,12	4408:24	4455:20		
4494:2	2016 4409:22	2033/'34	24 4394:24	4583:9,11,
2011/2012	2016 4409:22	4454:1	4398:6	12
4378:23	2017		4403:14	326 4390:23
4376:23	4409:8,12,	2034 4389:11	26 4346:10	330 4343:22
	16,18	4431:20	4551:2,4	
2012	4554:21	4462:7,12		34 4462:21
4376:13,15	4591:5	4463:4	27 4452:13	4592:15
4377:23	2018	4504:25	4593:14	4594:10,11
4379:10	4408:12,21	2035 4462:19	2nd	35 4492:25
4381:9	4409:12	4496:17	4350:23,24	4494:22
4382:18	4410:20,25	4592:25	4351:4,7	4495:6
4390:6	4488:18	2040 4506:24	·	4585:21,23
4465:14	4489:4,10	2010 4000:24		,24
4487:12	4490:3	2049	3	4586:19
4494:2	4491:19	4462:19,22	3 4353:2	
4520:16	4515:17,24	,24	4367:4	36 4346:12
4521:1,24,	4516:11	2050	4372:7	4551:8,10
25 4522:7		4496:20,25	4374:22	37 4421:8
4563:2	2020 4401:19	1150.20,25	4375:1 4382:4,6	4422:19
	4402:17,18	2080 4462:12		

4 4369 4345:8 4460:19 461:3,10 4470:9 4470:9 4470:9 4470:9 4470:9 4470:6,20, 4470:5,11, 4450:19, 4450:25 453:6,19 4480:9,11 4553:20 4481:8 4502:5 4554:1 4480:9,11 4553:20 4481:8 4502:1 456:11 4480:9,11 4553:20 4481:8 4502:1 456:13 4480:9,11 4555:18,19 4554:10 4554:10 4554:10 4554:10 4554:10 4554:10 4554:10 4553:19 4475:438:11 4555:13,19 4550:10 4593:19 456:13 4560:10 4593:19 4560:10 4593:19 4560:10 4593:19 4560:10 4459:2 5:15 63 4346:13 4551:15,21 4380:19 4551:14 431:18 4547:12 4560:10 4475:23 4464:10 5:18 4600:15 4571:22 4571:2 4560:10 4475:9,12 4560:15 4571:22 4571:2 4560:10 4593:19 4560:15 4571:22 4550:10 4475:9,12 4560:15 4571:22 4550:10 4475:9,12 4560:15 4571:22 4571:2 4560:15 45	PUB TE NFAT	03-31-2014	Page 4603 01	L 40/1	
4359:122	4426:13	4346 4345:3	4352:5	16 4428:17	75 4469:1
38 4426:16 3rd 4356 4346:4,5 4346:4,5 4423:13,24 4448:9,20 425:16, 436:17 4366:17 4366:17 4366:18 4423:13,24 4469:9 4462:5 4469:19 4462:5 4469:19 4462:5 4469:19 4462:5 4469:19 4462:5 4469:19 4462:5 4469:19 4462:5 4469:19 4462:5 4469:19 4462:5 4469:19 4469:12 4460:19 4460:19 4460:19 4460:19 4460:19 4470:9 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 8 4470:19 4470:19 8 4470:19			1302.0		
3rd 4350:18		4356 4345:7			
4351:7	38 4426:16	4366		4448:9,20	
4 4367 4346:7 4434:9 4450:5 4460:19 4469:22 4470:9 8 4450:19 4470:9 4470:15,11, 4551:18,19 4455:20 4480:9,11 4515:18,19 4451:31,10 4450:25 4450:21 4450:22 4450:20 4	3rd 4350:18	4346:4,5		4449:19,24	4527:12,16
4 4369 4345:8 4460:19 4460:19 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:9 4470:5 20 4470:5 22 4472:3 4450:13 4553:20 4481:8 4502:1 4554:1 4553:20 4481:8 4503:11,19 4455:16 4460:21 4457:15 4586:81,19 4491:20 4563:13 4480:8 4597:4 4480:9,11 4515:18,19 4491:20 4563:13 4480:8 44515:18,19 4491:20 4563:13 4480:8 4556:17 4556:13 4556:21 4409:18 4556:13 4556:13 4556:21 4409:18 4558:13 4560:10 4593:19 4459:2 5:15 6000 4387:24 457:6,8, 2457:6,8, 2457:20 4552:5 80 4388:24 4467:22 4457:6,8, 2457:12 80 4388:24 4467:22 4457:6,8, 2457:12 80 4388:24 4467:22 4457:6,8, 2457:12 80 4388:24 4467:22 4457:6,8, 2457:12 80 4388:24 4467:22 4457:6,8, 2457:12 80 4388:24 4467:22 4457:6,8, 2457:12 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:22 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:22 80 4388:24 4467:22 80 4388:24 4467:22 4457:6,8, 2457:22 80 4388:24 4467:22 4457:22 80 436:12 4467:22 80 436:12 4467:22 80 4388:24 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22 80 436:12 4467:22	4351:7	4367 4346:7		4450:9	
4 4 436:11				4462:5	4348:18,20
4 4367:11	4	4369 4345:8			
4386:14	4 4367:11	44 4346:19	·		8
4402:8,11 4523:6,19 4480:9,11 422:13 4451:3 4455:16 4451:3 4455:16 4455:16 4455:16 4455:16 4455:16 4455:16 4455:16 4455:16 4455:16 4457:15 4466:8,19 4491:20 4563:13 4480:8 4477:21 4568:13 4486:21 4455:120 4567:4 4597:4 480:8 4467:22 4576:13 4467:22 4576:13 4467:22 4576:13 4467:22 4576:13 4467:22 4576:13 4467:22 4576:13 4467:22 4576:20 4577:46 4477:21 4577:46 459:18 4577:46 4677:22 4577:21 450:11 4577:21 450:11 4577:22 4551:15,21 4577:22 4551:15,21 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22 4552:15 4577:22	4386:14		· · ·		8 4357:22
4451:3,8 4553:20 4481:8 4503:11,19 4455:16 4457:15 4586:8,19 4491:20 4563:13 4477:21 4480:9,11 4344434 4345:9 4492:14 4502:3 4502:3 4515:18,19 4475 4345:11 4554:20 4387:16 4467:22 4556:13 4486 4345:13 4556:21 4409:18 457:6,8, 4593:19 45 4398:19 4558:13 60 4387:4 456:135,21 4387:23 4461:20 4537:9,12 4551:15,21 4381:18 4546 4345:14 4393:22 4551:55,21 4321:18 4546 4345:14 4393:22 4552:5 4572:20 4552:5 4552:5 40 429:7 4346:12,13 436:15,16 4389:17 4547:12 4552 446:12,13 4552:8,12 40 4429:7 4346:15,16 4389:17 4552:15,22 40 4421:9 ,17 4512:23 64 4346:16 4447:18,1 4430:5 4346:15,16 4460:3 4552:15,22 40 4421:9 ,17 4512:23 67 4495:6 4480:8 4441:23 4346:18,19 4533:18 452:22 456:44,12 453:19:23 4346:18,19 4553:16 4553:6,8,2 <td< td=""><td>4402:8,11</td><td>4523:6,19</td><td></td><td></td><td>4435:16</td></td<>	4402:8,11	4523:6,19			4435:16
4455:15 4586:8,19 4491:20 4563:13 4477:21 4480:9,11 4434 4345:9 4491:20 4587:4 80 4388:24 4515:18,19 4475 4345:11 4554:20 4387:16 457:6,8, 4566:13 4486 4345:13 4556:21 4409:18 4547:6,8, 4593:19 4459:2 4558:13 60 4387:4 82,000 4387:23 4464:10 4357:9,12 4551:15,21 85 4421:16 4388:11,23 4475:9,12 5:18 4600:15 631 4390:23 85 421:16 457:12 456 4345:14 459:22 4551:24 4551:24 4:02 4537:17 4551 4346:12,13 50,000 65 4346:15 94396:18 450:11:4 4346:12,13 50,50 66 4336:16 4466:15 94396:18 400 4343:22 4346:15,16 4360:19 4552:8,12 4988:11 408 4455:20 4346:15,16 4360:13 4553:6 4460:15 4460:15 408 4455:23 4346:18,19 4553:6 67 4495:6 4480:8 498:16<	4451:3,8				4455:16
4480:9,11 4434 4345:9 4492:14 450:15 4480:8 4480:8 4480:8 4480:8 4480:8 4480:8 4480:8 4480:8 4480:8 4480:8 4388:24 4460:20 4387:16 4467:22 4560:10 4486 4345:13 4556:21 4409:18 4560:10 4593:19 4459:2 4587:13 60 4387:4 4508:13 60 4387:4 4508:13 4560:10 4387:23 4664:10 4579:12 4551:15,21 4551:15,21 85,4421:16 4377:25 85,4421:16 4377:25 85,4421:16 4377:25 85,4421:16 4389:12 4551:15,21 4551:15,21 4561:24 4551:15,21 4561:24 4551:15,21 4561:24 4551:15,21 4561:24 4551:15,21 4561:24 4551:15,21 4561:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4552:15 9 4366:15 4388:11 4388:11 4572:20 4552:15 4552:15 4562:12 4460:15 4460:15	4452:21		4488:22		4477:21
4480:9,111 4434 4345:9 4492:14 450:138,19 4556:13 4556:13 4556:13 4556:13 4556:13 4556:13 4556:13 4556:13 4556:13 4556:13 4600:18 467:22 4547:6,8,2 467:22 4547:6,8,2 467:22 4547:6,8,2 2 457:6,8,2 467:22 4547:6,8,2 2 467:22 4547:6,8,2 2 467:22 4547:6,8,2 2 467:22 4547:6,8,2 2 467:22 457:25 4551:15 60 4387:16 467:22 457:25 4551:15 4551:15 4551:15 4551:15 4551:15 4551:15 4551:15 4551:15 4551:15 4551:15 4551:15 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4551:24 4552:15 4564:15 4380:19 4552:15 4664:15 4552:15 4664:15 4552:15 4552:15 4552:15 4552:15 4552:15 4552:15 4552:15 4552:15 4552:15 4552:15 4552:15 4552:15 <td></td> <td>4586:8,19</td> <td>4491:20</td> <td></td> <td>4480:8</td>		4586:8,19	4491:20		4480:8
4515:18,19 4516:17 4556:13 4486 4345:11 4554:20 4387:16 4556:21 4409:18 4556:13 4556:13 44560:10 4593:19 4459:2 4387:16 4398:19 4558:13 60 4387:4 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4475:9,12 4464:10 4475:9,12 4551:12 4551:12 4551:12 4551:12 4551 4551:12	·	4434 4345:9			80 4388:24
4516:17 4556:13 4560:10 4593:19 4486 4345:13 4558:13 4560:21 4409:18 4576:21 4409:18 458:13 4558:13 4558:13 4551:15,21 4388:11,23 4431:18 4546:4345:14 4547:12 4558:13 4537:9,12 4646:10 4475:9,12 4550 4388:6,15 4393:22 4546:11:4 4551:4 4551:4 457:12 4551 4546:12,13 7451:14 5:18 4600:15 4380:19 4552:5 4380:19 63 4346:13 4551:24 4551:24 4551:24 4552:5 9 4583:20 4583:20 40 4429:7 4511:4 4547:12 4551 4380:19 4366:15 4380:19 65 4346:15 4552:8,12 4366:15,16 4380:19 4366:15 4366:15,23 4460:3 4552:22 66 4346:16 4460:3 4460:3 4552:25 4460:15 4460:3 4552:25 4460:15 4552:25 4460:15 4460:3 4552:25 4460:15 4552:15,22 4460:15 4460:15 4552:25 4460:15 4552:15,22 4460:15 4460:15 4552:25 4460:15 4552:15,22 4460:15 4552:25 4460:15 4552:15,22 4460:15 4552:25 4460:15 4552:25 4460:15 4552:25 4460:15 4552:25 4460:15 4552:25 4551 4460:15 4552:25 4551 4552:25 4551 4552:15,22 4551 4552:15,22 4552:25 4551:8,12 4388:10 4551:2,25 436:15 4552:25 4551 4551:8,12 4360:15 4552:25 4551:8,12 4552:25 4551:8,12 4551:8,12 4552:25 4551:8,12 4551:8,12 4552:25 4551:8,12 4552:25 4551:8,12 4552:25 4551:8,12 4554:12 4552:25 4551:8,12 4554:12 4554:12 4552:25 4551:8,12 4554:12	· ·	4475 4345·11		•	
4556:13 4560:10 4593:19 4586:13 4588:13 4556:21 4558:13 40387:4 60 4387:4 4558:15,21 63 4346:13 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:15,21 4551:18 4600:15 82,000 4377:25 4,000 4387:23 4388:11,23 4388:11,23 4475:9,12 4464:10 4475:9,12 4550 4346:9,11 5:18 4600:15 50 4389:6,15 4393:22 4572:20 4552:5 64 4346:14 4551:24 4551:24 4551:24 4551:24 4551:24 4552:5 89,95 4583:20 40 4429:7 4511:4 4550 4346:12,13 714 4346:12,13 714 4389:17 4552:45,12 4459:22 4459:22 4459:22 4459:22 4440:3 45441:23 4519:23 4520:2 4543:24 4540:3 4551:44,12 4389:17 4552:15,22 4480:8 4488:16 4488:16 4534:3,6,1 4534:3,6,1 4534:3,6,1 4534:3,6,1 4534:3,6,1 4553:6 4456:23 4554:4,12 4564:17 4504:16 4504:16 4586:6 4586:6 4586:6 4586:6 4586:6 4586:6 4586:6 4586:6 4552:25 4456:24 4556:24 4556:24 4556:24 4556:24 4556:24 4556:24 4556:23 4346:22,23 4556:44 4346:20 4554:4,12 4566:23 4346:22,23 4555:2,10 4388:19,20 4387:17 4388:20 90 4406:23 4556:21 4388:19,20 4387:17 4388:19,20 4387:14 90 4422:20 4387:14 4426:17 90 4406:23 4422:20 4422:20 4422:20 4422:21 4426:17 423 (c 4553:13 4464:4 4346:21 454:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4554:16,23 4556:18 4499:18 66 43446:13 4551:15,21 4561:10 4501:					4547:6,8,2
4593:19 45 4398:19 4459:2 4464:20 4387:23 4464:10 4387:23 4464:10 4387:9,12 4388:11,23 4475:9,12 4551:15,21 4551:124 4551:24 4551:24 4551:24 4551:24 4551:4 4466:15,2 4551:4 4551:4 4466:15,2 4451:4 4406:1 4		4486 4345:13		4409:18	
4,000 4455:2 4461:20 4466:10 4475:9,12 5:15 4537:9,12 4537:9,12 63 4346:13 4551:15,21 4377:25 85 4421:16 4388:11,23 4431:18 4547:12 4546 4345:14 4550 4346:9,11 50 4389:6,15 4393:22 4572:20 64 4346:15 4551:24 4552:55 4583:20 400 4329:7 4511:4 4551 4346:12,13 714 4346:12,13 714 4547:12 50,000 4389:17 4549:22 4547:12 65 4346:15 4389:17 4552:8,12 9 4396:18 4398:11 4447:18,1 4466:15,2 4459:22 4459:22 4459:22 4459:22 4450:23 4519:23 4519:23 4520:2 4543:24 4546:20,21 4546:7 66 4346:16 4346:20,21 4553:13 4600 4343:25 4346:22,23 4551:2,5 4456:20,21 4555:4,10 4392:18,23 4551:2,5 68 4346:17 4552:45 4346:21 4392:18,23 4553:13 69 4346:20 4554:16,23 4392:23 4552:2,10 4392:18,23 4553:13 90 4408:3 4388:19,20 4387:14 423(c 4553:13 446:21 4346:44 4346:21 4392:23 4553:13 7,700 4387:14 95-97 422346:11 4392:18,23 4554:16,23 4553:13 4346:44 4346:21 4346:21 4346:21 4392:23 4553:13 7,700 4387:14 95-97 422:20 4346:44 4348:16,23 4554:16,23 4554:16,23 7,700 4387:14 95-97 422:20 4346:44 4348:15,5,9 64374:20 72 4346:18 98 4423:3 425:11		45 4398:19	4558:13	60 4387:4	82 000
4,000 4461:20 4537:9,12 4551:15,21 85 4421:16 4388:11,23 4464:10 5:18 4600:15 631 4390:23 89.95 4431:18 4546 4345:14 4393:22 4551:24 4551:24 4547:12 4550 4572:20 4552:5 9 40 4429:7 4346:12,13 4346:12,13 4346:12,13 4346:12,13 4346:12,13 400 4343:22 434 4552 4552:8,12 4389:11 4547:12 4552 4552:8,12 4389:11 4547:12 4552 4552:2 4459:22 400 4343:22 4346:15,16 4389:17 4552:15,22 4547:12 4553 4546:15,16 4460:3 67 4495:6 4480:8 4430:5 4346:15,16 4460:3 67 4495:6 4480:8 4480:8 4441:23 4346:18,19 4534:3,6,1 4553:6 4553:6 4553:6 4553:6 4554:2 4546:7 4555 4345:15 4346:20,21 4555:6,8,2 4554:4,12 9,000 4546:7 4555 4345:17 4525:6,8,2 7,000 4388:19,20		4459:2	5:15	63 4346:13	
4388:11,23 4464:10 4475:9,12 5:18 4600:15 631 4390:23 85 4421:16 4431:18 4546 4345:14 4550 4572:20 4551:24 4551:24 40 4429:7 4346:9,11 50,000 65 4346:15 4398:11 400 4343:22 4346:12,13 50/50 66 4346:16 4447:18,1 4547:12 4552 4389:17 4552:15,22 4466:15,22 4547:12 4552 4346:15,16 4460:3 67 4495:6 4488:16 40 4421:9 ,17 4553 4533:18 4552:25 450:22 4430:5 4553 4533:18 4552:25 450:16 441:23 4346:18,19 4533:18 4552:25 450:16 451:23 4346:20,21 4553:6 4553:6 458:16 4541:23 4346:20,21 4553:6 4553:6 458:6 4546:7 4346:20,21 50:50 4569:1 4554:4,12 9,000 4546:7 4555 4345:15 4526:24 7,000 4387:17 42 4346:11 4392:18,23 4556:6 7,500 90 4408:3 4508:1	1		4537:9,12		
4475:9,12 4431:18 4546 4345:14 4550 4346:9,11 400 4343:22 4547:12 4550 4346:12,13 7451:4 400 4343:22 4552 40s 4455:20 4346:15,16 4346:15,16 4346:18,19 4351:23 4546:7 4511:3 4551 4553 4546:18,19 4551:23 4552 4572:20 4572:20 4572:20 4552:5 9 4396:18 4398:11 400 4343:22 4552:4,12 4552 40s 4455:20 436:15,16 436:15,16 4460:3 67 4495:6 68 4346:17 4551:23 68 4346:17 4551:23 68 4346:17 4551:23 68 4346:17 4551:23 68 4346:17 4551:25 4552:25 4551:25 4551:28 4552:25 4552:10 4552:25 4552:10 4552:25 4552:10 4552:15 4552:10 4552:15 42 4552:15 42 4552:15 42 4552:15 42 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:25 4450:18 4552:20 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4480:18 4552:23 4552:25 4552:10 4552:1			5:18 4600:15		85 4421 : 16
4547:12 4:02 4537:17 40 4429:7 4551 400 4343:22 4547:12 4552 400 4343:22 4547:12 4552 400 4343:22 4547:12 4552 40547:12 4554 4553 4551:4 4552:8,12 4566:23 456:24 456:25 466:23 456:23 456:23 456:23 456:23 457:29 47 4392:18,23 4559:21 451:22 47 452:25 452:26 4552:6,8,2 456:20 4552:6,8,2 47 4392:23 456:22 456:24 456:25 47 7,000 4387:17 4388:20 90 4408:3 456:22 4555:2,10 4405:16 95-97 4422:20 4551:1 4552:15 48 4346:21 4392:23 4554:16,23 4553:13 4544:4 4348:1,5,9 456:4374:20 72 4346:18 4426:17		4475:9,12			89.95
4:02 4537:17 4550 4572:20 4552:5 9 40 4429:7 4511:4 4551 4380:19 4552:8,12 4398:11 400 4343:22 457:12 4552 457:12 4552 4459:22 40s 4455:20 4346:15,16 4389:17 4552:15,22 4480:8 41 4421:9 ,17 4512:23 68 4346:17 4504:16 4430:5 4553 4533:18 4552:25 4515:8,12 4441:23 4346:18,19 4534:3,6,1 24573:9 69 4346:20 4546:7 4555 4345:15 4525:6,8,2 7 4388:20 4506:23 4345:17 4525:6,8,2 7 7,000 4388:20 4508:11 4392:18,23 4555:2,10 4405:16 95-97 422:20 4553:13 4544:16,23 58 4454:1 7,000 4387:14 98 4423:3 4392:23 45451:16,23 4387:19 422:20 4387:19 425:11 4405:16 4405:16 4405:16 4405:16 4405:16 4405:16 4405:16 4405:16 4405:16 4405:16 4405:16 4405:16 <td< td=""><td></td><td>4546 4345:14</td><td>·</td><td></td><td>4583:20</td></td<>		4546 4345:14	·		4583:20
4346:9,11 40429:7 4511:4 4551 4346:12,13 4004343:22 4547:12 4552 40s 4455:20 41 4421:9 4346:15,16 4346:18,19 4553 4520:2 45441:23 4554 4520:2 4546:7 4555 4346:15 4555 4346:20,21 4546:7 4555 4346:15 4556 4346:16 4552:15,22 4666 4346:16 4552:15,22 46843:16 47 47 4855 4346:21 4859:22 4959:23 496:18 4998:11 4998:		4550			
40 4429:7 4511:4 4551 4346:12,13 ,14 436:12,13 4346:12,13 ,14 436:19 65 4346:15 4552:8,12 9 4396:18 4398:11 4447:18,1 400 4343:22 4547:12 4552 4346:15,16 ,17 4459:22 4460:3 4512:23 4533:18 4533:18 4534:3,6,1 24573:9 66 4346:16 4552:15,22 4466:15,22 4480:8 4447:18,1 4466:15,2 4480:8 41 4421:9 4430:5 4441:23 4519:23 4520:2 4546:7 4553 4346:18,19 4512:23 4534:3,6,1 24573:9 68 4346:17 4553:18 4534:3,6,1 24573:9 4552:25 4553:6 4515:8,12 4553:6 42 4346:11 4546:7 4555 4345:15 4346:22,23 4507:24 4508:11 4508:11 4551:2,5 4600 4343:25 4345:17 500 4525:6,8,2 4345:17 69 4346:20 4556:24 9,000 4554:4,12 400 4343:25 4345:17 4386:22,23 4345:17 4388:19,20 90 4408:3 400 4343:25 4308:11 4507:24 4508:11 4508:21 4392:18,23 4555:2,10 52 4555:4 4386:22 4555:2,10 7,500 4387:14 95 4421:19 95-97 4422:20 423 (c 4553:13 4553:13 4346:21 4546:16,23 4553:13 58 4454:1 4552:15 4553:13 7,700 4387:14 98 4423:3 4425:11 4426:17 423 (c 4553:13 4346:16,23 4534:16,23 4556:11 4527:19 700 4525:15 43246:18 98 4423:3 <b< td=""><td>4:02 4537:17</td><td></td><td></td><td>4552:5</td><td>9</td></b<>	4:02 4537:17			4552:5	9
4511:4 4551 4346:12,13 4380:19 4552:8,12 4398:11 400 4343:22 4547:12 4552 4459:22 4552:15,22 4466:15,2 40s 4455:20 4346:15,16 4460:3 66 4346:16 4447:18,1 4466:15,2 41 4421:9 417 4512:23 68 4346:17 4504:16 4504:16 4430:5 4553 4533:18 4552:25 4515:8,12 4441:23 4346:18,19 4534:3,6,1 24573:9 69 4346:20 4586:6 4519:23 4554 4346:20,21 50:50 4569:1 69 4346:20 9000 4543:24 4346:22,23 4525:6,8,2 7 7 4388:20 42 4346:11 4346:22,23 4555:4 7,000 90 4408:3 90s 4406:23 4507:24 4508:11 4392:18,23 4555:2,10 405:16 95-97 422:20 4551:2,5 48 4346:21 4392:23 4555:2,10 4387:14 95-97 422:20 4553:13 4346:4 4348:16,23 4552:15 423(c 4552:15 423(c 4552:15 4252:15 4252:15 <t< td=""><td>40 4429:7</td><td></td><td></td><td>65 4346:15</td><td></td></t<>	40 4429:7			65 4346 : 15	
400 4343:22	4511:4		4380:19	4552:8,12	
4547:12 4552 4389:17 4552:15,22 4466:15,2 40s 4455:20 4346:15,16 4459:22 67 4495:6 4480:8 4480:8 41 4421:9 430:5 4553 4533:18 4552:25 4515:8,12 4441:23 4346:18,19 4534:3,6,1 4553:6 4524:2 4586:6 4519:23 4554 4346:20,21 4569:1 4554:4,12 9,000 4543:24 4346:22,23 4525:6,8,2 4524:4,12 9,000 4346:11 4600 4343:25 4525:6,8,2 7,000 90 4408:3 4507:24 47 4346:22 4555:2,10 405:16 95-97 4508:11 4392:18,23 45445:1 7,700 4387:14 95-97 423(c 4553:13 4554:16,23 700 4525:15 425:11 425:11 453:13 4544:16,23 4554:16,23 4557:19 4242:20 453:13 4546:16,23 4554:16,23 4557:19 4242:19 4553:13 4554:16,23 4554:16,23 4557:19 42425:11 4553:13 456:16,23 4556:18 4557	400 4343.22		50/50	66 4346·16	4447:18,19
40s 4455:20 4346:15,16 4459:22 4460:3 67 4495:6 4488:16 41 4421:9 ,17 4512:23 68 4346:17 4504:16 4504:16 4430:5 4553 4346:18,19 4534:3,6,1 4552:25 4515:8,12 4519:23 4520:2 4546:20,21 4546:20 4553:6 4524:2 4543:24 4346:20,21 50:50 4569:1 4554:4,12 9,000 42 4346:11 4346:22,23 4525:6,8,2 7 7,000 4387:17 4465:23 4345:17 4346:22 7,500 90 4408:3 4507:24 459:11,18 4392:18,23 4555:2,10 4405:16 95-97 423(c 4392:23 45454:16,23 58 4454:1 7,700 4387:14 95-97 423(c 4553:13 4554:16,23 4557:19 700 4525:15 4257:19 426:17 43 446:4 4348:1,5,9 6 4374:20 72 4346:18 72 4346:18		, 14	4389:17		4466:15,24
41 4421:9 ,17 4512:23 68 4346:17 4504:16 4504:12 4504:12 4506:20 4506:20 4506:20 4506:20 4307:17 4308:20 90.00 4308:17 4008:13 4008:13 4008:13 4008:13 4008:13 4008:13					4480:8
4430:5 4436:18,19 4533:18 4552:25 4515:8,12 4441:23 4346:18,19 4534:3,6,1 4553:6 4524:2 4586:6 4519:23 4520:2 4543:24 4346:20,21 50:50 4569:1 69 4346:20 4586:6 4543:24 4346:21 4555 4345:15 4525:6,8,2 4554:4,12 9,000 42 4346:11 4431:5 4500 4343:25 4525:6,8,2 7,000 4388:20 4507:24 4507:24 47 4346:22 4555:2,10 405:16 95 4421:19 4551:2,5 4346:21 4392:18,23 4555:2,10 4387:14 98 4423:3 423(c 4553:13 454:16,23 4557:19 72 4346:18 43 446:4 4348:1,5,9 6 4374:20 72 4346:18	40s 4455:20			67 4495:6	
4441:23 4441:23 4519:23 4520:2 4543:24 4546:7 42 4346:11 4431:5 4465:23 4507:24 4508:11 4519:11,18 4551:2,5 42 4346:21 4392:18,23 4507:24 4507:24 4508:11 4519:11,18 4551:2,5 42 4346:21 4392:23 4553:13 42 4464:4 43 4464:4 43 4464:4 43 4464:4 43 4464:4 43 4464:4 43 4464:4 45 43 48:1,5,9 45 45 4:3,6,1 2 45 73:9 45 53:6 69 4346:20 4554:4,12 9,000 4387:17 4388:20 90 4408:3 90 4406:23 90 4406:23 90 4406:23 95-97 4422:20 98 4423:3 4455:11 4426:17	41 4421:9	,17		68 4346:17	
4346:18,19 4519:23 4520:2 4543:24 4546:7 42 4346:11 4431:5 4465:23 4507:24 4507:24 4508:11 4519:11,18 4519:11,18 4519:12,5 42 4346:4 4346:21 4346:22 4346:20 4553:13 4346:18,19 2 4573:9 50:50 4569:1 500 4525:6,8,2 4 4526:24 7,000 4387:17 4388:20 9,000 4387:17 4388:20 90 4408:3 90 4408:3 90 4406:23 90 4406:23 90 4406:23 90 4406:23 90 4406:23 90 4408:3 90 4406:23 90 4408:3 90 4408:3 90 4408:3 90 4406:23 90 4408:3 91 4408:19 92 4374:20 93 4428:19 94 4428:19 95 - 97 4422:20 98 4423:3 4425:11 4426:17	4430:5	4553		4552:25	
4519:23 4520:2 4543:24 4546:7 42 4346:11 431:5 4465:23 4507:24 4508:11 4519:11,18 4551:2,5 4346:21 4355:2,10 4367:14 4362:20 4387:14 4405:16 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4422:20 4387:14 4426:17	4441:23	4346:18,19		4553:6	
4520:2 4346:20,21 50:50 4569:1 4554:4,12 9,000 4543:24 4546:7 4555 4345:15 4346:22,23 7 4388:20 42 4346:11 431:5 4600 4343:25 4525:6,8,2 7 90 4408:3 4507:24 4508:11 4392:18,23 4346:22 4555:2,10 405:16 95 4421:19 4519:11,18 4392:23 4554:16,23 4387:14 95-97 4422:20 423(c 4392:23 4554:16,23 4554:16,23 700 4525:15 4257:19 43 4464:4 4348:1,5,9 6 4374:20 72 4346:18 72 4346:18		4554		69 4346:20	
4543:24 4546:7 4555 4345:15 4346:22,23 4525:6,8,2 7 4388:20 42 4346:11 4431:5 4600 4343:25 4345:17 4388:19,20 90 4408:3 4507:24 4508:11 4392:18,23 4555:2,10 4388:19,20 90s 4406:23 4519:11,18 4392:18,23 4555:2,10 4387:17 4392:20 90s 4406:23 423 (c 4392:23 454454:1 7,500 95-97 422:20 4387:17 4392:23 4555:2,10 4387:14 98 4423:3 4553:13 4th 4348:1,5,9 6 4374:20 72 4346:18			50:50 4569 : 1		9,000
4546:7 4555 4345:15 4346:22,23 4525:6,8,2 7 90 4408:3 42 4346:11 4431:5 4600 4343:25 4525:6,8,2 7,000 90 4408:3 4465:23 4507:24 4508:17 4346:22 7,500 90 4406:23 4508:11 4592:18,23 4555:2,10 4405:16 95-97 422:20 423 (c 4392:23 4544:1 7,700 4387:14 98 4423:3 425:11 4553:13 4554:16,23 4346:18 72 4346:18 426:17		·	500		
42 4346:11 4346:22,23 4 4526:24 7,000 90 4408:3 4431:5 4600 4343:25 4345:17 4388:19,20 90s 4406:23 4507:24 4508:11 4392:18,23 7,500 95 4421:19 4519:11,18 4392:18,23 4555:2,10 4387:14 95-97 423 (c 4392:23 5th 4350:11 4387:14 98 4423:3 4553:13 4th 6 4374:20 72 4346:18	4546:7			7	4388:20
4431:5 4600 4343:25 7,500 90s 4406:23 4465:23 4507:24 47 4346:22 7,500 95 4421:19 4508:11 4392:18,23 4555:2,10 4405:16 95-97 4422:20 423(c 4392:23 5th 4350:11 700 4525:15 4257:19 98 4423:3 4553:13 4th 6 4374:20 72 4346:18 72 4346:18	42 4346:11	4346:22,23			90 4408:3
4465:23 4507:24 4508:11 4519:11,18 4551:2,5 423 (c 4553:13 4346:21 4392:18,23 48 4346:21 4392:23 4554:16,23	4431:5	4600 4343:25	52 //555.//	· ·	
4508:11 4508:11 4519:11,18 4551:2,5 48 4346:21 4392:23 4554:16,23 4553:13 41 4348:1,5,9 4555:2,10 4405:16 7,700 4387:14 700 4525:15 4527:19 4426:17		4345:17			
4392:18,23 4519:11,18 4551:2,5 48 4346:21 4392:23 4553:13 4554:16,23 4554:16,23 410 4348:1,5,9 4392:18,23 58 4454:1 5th 4350:11 4392:23 4554:16,23 4554:16,23 456 6 4374:20 7,700 4387:14 700 4525:15 4527:19 4426:17		47		<i>'</i>	95 4421:19
4519:11,18 4551:2,5 48 4346:21 4392:23 4553:13 4553:13 41h 4348:1,5,9 48 4346:21 58 4454:1 5th 4350:11 7,700 4387:14 700 4525:15 4527:19 72 4346:18 7,700 4422:20 7,700 7		4392:18,23	4555:2,10	4405:16	95-97
4392:23 4392:23 4553:13 4392:23 4554:16,23 4554:16,23 4th 4348:1,5,9 4387:14 700 4525:15 4527:19 4426:17			58 4454:1	7,700	4422:20
423 (c 4553:13 4254:16,23 4553:15 4527:19 4425:11 4426:17 4348:1,5,9 6 4374:20 72 4346:18	4551:2,5		5+h 4350•11	4387:14	
4553:13 426:17 4553:13 4527:19 4426:17 4348:1,5,9 4527:19 4426:17	423 (c		7011 4000.11	700 4525:15	
43 4464:4 4348:1,5,9 6 4374:20 72 4346:18	4553:13				
4348:1,5,9 6 4374:20 72 4340:10	43 4464:4	-			1120.11
1 M 1M 1 H 14 T 7 T 1					7.
441U:8,1U, 4000.711 A	4343 4343:25	,12,16	4410:8,10,	700.9,1/	A

a.m	absolute	accounting	4546:5	addition
4347:1,16	4468:20	4547:18	4560:15	4365:8
abide 4449:7	absorb	accounts	4575:13	4371:13
	4420:17	4595:8	4595:9	4372:23
ability			actually	4381:21
4374:15	absorbed	accumulation	4362:18	4388:19,2
4404:17	4399:21	4414:13	4364:5	4472:15
4449:13	accept	accumulative	4377:22	4477:6
4464:16	4366:4	4458:2	4382:5	4530:25
4491:17	4439:9		4384:5,18	4546:25
4542:13	4456:10	accuracy	4387:24	4548:1,4
4561:9	4474:15	4553:22	4388:1	4574:25
4566:24	4479:22	accurate	4396:23	4581:4,11
4579:7		4363:21	4397:13	additional
4596:11,13	acceptable	4369:13	4414:18	4347:22
able 4352:11	4425:9	4438:6	4419:23	4348:1
4358:20	accepted	4450:21	4427:9	4372:1
4377:14,18	4359:15	4481:5	4428:24,25	4373:3
,24 4378:1	4395:25	accurately	4430:23	4382:19
4388:1	4478:21	4595:8	4431:1	4387:17
4400:13	20000	4596:13	4432:18,25	4400:2
4416:16	access 4354:16	4596:13	4450:20	4403:10
4425:14,17	4418:9	achieve	4452:15	4419:6
4426:23		4492:21	4464:9	4445:5,22
4434:1	4425:14 4432:4,5,1	4513:16	4474:13	4458:2
4437:24	6 4442:13	achieved	4491:15	4464:15,2
4441:1,7	4446:22	4499:12,13	4562:9	4465:19
4444:23	4446:22		4567:5	4500:18
4449:21	4543:25	acknowledge	4575:3	4525:18
4468:16	4545:9,10	4527:6	4576:8	4526:13,2
4470:21	4560:2	acronym		4529:18
4475:1		4459:19	add 4351:10	4548:9
4483:16	accomplish	4565:6	4378:18	
4495:1	4559:11		4388:8,9	additions
4499:16	accordance	acronyms	4396:6	4385:25
4512:21	4356:22	4580:5	4417:9	4386:13,2
4513:24	4357:5	across	4431:10,18	, 25
4516:9	4362:16	4350:5	4519:4	4387:22
4517:5	4373:16	action	4521:6	4388:20
4520:14	4476:23	4353:13	4577:3	4431:16
4523:10		4353:13	4581:22	4547:14
4527:3	according		added 4350:6	4563:22
4528:25	4348:21	activity	4351:15	4565:24
4531:17	4355:24	4386:18	4388:11	address
4542:18	4476:15	acts 4386:5	4581:18	4369:15
4544:12	account		adder 4584:8	4372:7,9,
4557:12	4491:21	actual		2 4373:22
4558:8	4547:22	4376:11	adding	4421:2
4595:24	4589:8,13	4377:4	4382:21	4489:13
4600:7	4590:22	4425:6	4388:5	4493:2
absence		4439:11	4412:25	4507:10
4449:13	accounted	4498:12	4431:15	4524:12
4516:21,24	4589:3	4524:6	4579:25	addressed
4010:21,24		4530:24		auuressed

PUB LE NEAT	03-31-2014	Page 4605 0.	1071	
4522:13	4475:20	4389:14	4363:11	4489:14
4540:15	4570:6		4368:6	4500:16,18
4546:21		advisement	4556:16,25	4538:6
	advance	4473:11,17	·	4543:4,5,6
addresses	4362:18	,21	agencies	,12,15
4373:12	4511:3	4517:20	4415:14	,12,13
addressing	4583:21	advocate	Agency	aiming
4422:25	advanced	4449:18	4387:2	4422:4
4483:12	4580:17		4389:4	air-
4504:21	4582:6,11,	affect	4548:3	derivative
	12,17,19	4361:21	1010.5	4582:15
adequate	4583:19	4372:10	ages	4302:13
4396:20	4584:8	4389:24	4577 : 21 , 23	airport
4407:14	4304:0	4400:16	aggregate	4458:25
adequately	advancements	4411:25	4481:3,15,	alert
4382:21	4510:17	4494:4	18,22	4441:11
	advances	4499:17	4482:25	
adjective	4417:3	4513:17	4402.23	align 4522:6
4517:11	4507:25	4526:6,11	aggregated	4553:22
adjectives	4510:6	4529:14 , 15	4483:21	aligned
4511:17		4538:8	4485:12	4520:16
4517:4	advantage	4576:21	ago 4460:19	
4317.4	4473:24	. 66	4461:10	allegation
adjourn	4537:11	affected	4498:22	4423:17,21
4537:13	4593:6	4361:22	4570:2	allow
4598:19	4594:24	4385:18,19	4370:2	4350:15
4599:14	4595:6	affecting	agreed	4367:25
4600:11	-4	4399:14	4348:7	4399:20
adjourning	advantageous	affects	4442:19	4400:5
4600:15	4526:24		4443:8	4414:23
4000.13	adventures	4402:25	4445:17	4528:10
adjust	4347:18	4576:21	4449:15	4520:10
4376:20	adverse	Affirmed	4456:19	allowed
4379:11	4362:13	4345:6	4480:25	4362:17
4390:1	4302:13	4356:13	4558:3	allowing
4433:1	4571:16	afflicting	4573 : 5	4399:24
4494:9	· ·	- 1	agreement	4543:2
4574:16,24	4553:4	4471:17	4415:5	
4576:13,17	adversity	afternoon		allows
4577:6,17	4574:2	4347:20	4541:16	4482:18
4588:2	advice	4349:2	4544:23	4530:18
adjusted	4470:7	4351:13	4553:4	alone 4491:6
4433:3	44/0./	4370:20	agreements	
4521:1	advisability	4407:8	4537:25	already
4521.1	4470:8	4434:21,22	4538:3,21,	4370:12
adjustment	advise	4475:17	22 4539:11	4399:20
4430:22	4371:18	4476:7	ahead	4425:5
4524:25	4422:23	4480:7	4348:22	4445:20
adjustments	4423:1	4487:4	4348:22	4520 : 25
4376:16	4435:11,20	4546:14	4364:9	4540:15
4574:10	4436:2,11	4555:20	4364:9	4550:19
	4470:7	afterwards		alternative
administrati	4532:17		4378:4,25	4386:14
ve 4355:16		4423:18	4405:4	4387:7
4406:12	advised	against	4482:13	4393:18,20
				4333,10,20

UB re NFAT	03-31-2014	Page 4606 01	L 40/1	
4436:13	analysis	4555 : 23	4370:15	4532:5,21
4463:18	4347:23		3-4	4533:7,25
4508:4	4349:16	announce	Antoine	4534:14,1
4510:7	4365:10	4475:23	4344:14	4535:9
4524:19	4374:10	annual	4345:13	4536:16
4557:25	4412:3	4440:15	4360:12	4537:4
	4417:16	4462:20	4479:7	4599:17
alternatives	4426:20	4552:16	4487:3,4,1	
4343:8	4427:5		8,21,25	anybody
4356:21	4437:22	anomalies	4488:11	4434:7
4451:8	4437.22	4396:11	4489:22	4505:3
4467:5,16,	4460:1	answer	4490:22	anyone's
20,21		4391:23	4491:11	4465:25
4476:13	4464:15,22	4397:25	4492:10	
4487:11	4465:18,19	4432:1	4493:12,16	anything
4524:15,16	4467:14	4459:11	,24	4376:1
-1++	4468:12	4470:21	4494:14,19	4414:23
altogether	4469:16	4485:20	, 25	4466:22
4388:21	4474:7	4485:20 4497:25	4495:18,24	4494:3
am 4413:18	4488:2		4496:12,13	4505:21
4433:19	4493:1,17	4498:10	4497:4,19,	4508:7
4437:3	4494:8,12	4506:8	23 4498:4	4535:20
4441:11	4505:15	4510:3,9	4499:1,23	
4453:3	4507:6	4517:7,22	4500:8,9	anytime
4459:15	4522:16,17	4518:1,12	4501:6	4420:7
4469:15	4524:23	4531:24	4502:2,18	anyway
4483:21	4525:10,14	4532:23	•	4385:6
4509:19	,21 4526:2	4533:2	4503:5,8	4421:21
4510:23	4528:17	4535:5	4504:7,8	4422:10
	4530:6	4562:3,11	4505:1,13,	4427:13
4545:24	4546:25	4570:9	24 4506:7	4427.13
4549:8	4553:23	4592:25	4507:1,23	anyways
American	4574:6	answered	4508:14	4599:5,8,
4524:18	4581:1,12		4510:2	3
	4301:1,12	4458:9	4511:7	t
among	analysts	4518:2	4512:20	apart
4361:12	4566:12,20	4521:13	4513:19	4445:19
4560:16	analyzed	4531:15	4514:19	apologies
amount		answering	4515:4,16	4549:1
4428:3	4362:10	4521:2	4516:10,15	1
4490:5	analyzing		4517:3,18	apologize
4491:23	4377:6	anticipate	4518:4,5	4370:21
4507:21	ancel	4480:9	4519:16,22	4437:14
4514:16		anticipated	4520:3,5,2	4447:23
4515:6	4359:25	4571 : 23	1	4465:25
4528:11	ancillary	4574:18	4521:9,17	4466:2
4539:24	4362:4		4522:25	4481:14
4339:24	4404:23	anticipates	4523:3,4,1	4586:9
amounts	4405:1,8	4355:19	8,19	apologizing
4501:1		antitrust	4524:14	4353:1
analagr-	and/or	4358:5	4525:5,20	
analogy	4436:3	4371:2	•	apparently
4527:13	Anderson	43/1:4	4526:22	4449:20
analyses	4344:17	antitrust-	4527:9 4529:16	appear
anaryscs			11570.16	appear
4426:22	angle	related	4531:13,14	4348:2,15

PUB TE NEAT	U3-31-2U14	Page 4607 OI	. 40/1	
4466:11	4584:8	4529:18	4416:25	assume
APPEARANCES	approximatel	arrive	4425:20	4360:17
4344:1	y 4355:19	4438:4	4460:17	4402:25
	4594:16	4474:24	4466:23	4405:13,14
appeared	4600:5	4532:7	4573:5	4408:2
4565:16		4568:20	assessments	4432:12
appearing	April	4588:3	4358:21	4482:4
4348:5	4347:25	4599:8		4484:1,14,
	4348:5,9,1		assets	25 4490:10
appears 4456:15	1,12,16,18	arriving	4495:2	4528:23
4516:16	,20,23	4433:23	4496:6	4571:20
4516:16	4349:7,8,9	4458:19,21	assign	4583:18
appendices	,12,13	arrow	4501:16,19	assumed
4563:3	4350:3	4381:18,19	4536:19	4523:24
4564:10	4352:3,4,5	articulate	assigned	4542:24
appendix	, 8	4466:10	4436:25	4589:6
4392:17	area 4360:7	4400:10	4456:25	4595:12
	4413:7	ascribe	4451:20	
applicable	4418:25	4501:11	4497:11	assumes
4471:19	4419:22	ascribed	4518:20	4391:8
applied	4422:13,23	4501:2	4516:20	4466:5
4569:22	4478:12		4537:25	assuming
4570:22	4491:18	aside 4348:9	assignment	4353:6
4571:5	4497:12	4514:14	4435:5	4409:21
4589:13	4504:20	4558:10	4438:11	4428:18
	4505:14	as-offered	assignments	4434:4
applies	4535:16 , 25	4376:25	4558:23	4463:3
4376:2	4536:19	4383:11		4514:2
4504:13	4540:22	4575:15	assigns	4541:25
4546:7	4542:5		4535:15	4542:10
apply 4363:9	4548:18	aspects	assist	assumption
4471:10	4573:14	4356:25	4356:20	4388:6
4587:23	areas	4476:17	4439:25	4389:11
4588:10	4352:14	assemble	4476:12	4390:9
applying	4370:14	4567:1	4596:13	4427:22,24
4589:15	4370:14	assertion		4428:8
1003.10	4419:9	4428:8	assistance 4357:18	4466:11
appreciate	4477:12		4337:10	4473:5
4599 : 23	4492:11	assertions	associated	4493:21
appreciated	4499:15	4422:21	4374:4	4525:22
4499:14	4546:23	assess	4393:5	4567:3
4522:22		4365:4	4401:16	
	aren't	4374:13	4415:9	assumptions
approach	4545:25	4375:8	4425:16	4386:12
4404:13 4468:18	4565:6	4425:20	4478:17	4388:8
4400:18	4597:20	4438:17	4493:10	4409:6
appropriate	4598:9	4556:5	4551:18	4410:16
4378:17	argue 4419:9	accossine	4585:4	4424:2
4474:21	4531:2	assessing 4358:12	4587:10	4432:8
4497:8,15	arguments		Association	4440:11,16
4522:15	4353:7	4437:15,17 4561:5	4350:13	, 23
4529:21	4333:/	4001:0	4353:13	4441:15
4537:8	arising	assessment		4445:17

			t 46/1	
4446:23	4513:10	4508 : 9	4389:12,25	4495:13
4464:16	4313.10	4537:24	4396:9,12	4512:10
4482:5,6	automated	4548:2,5	4397:1	4529:9
4487:12,15	4362:3,7,9	4549:8	4400:12,17	4575:2
4493:17	, 15 4363 : 2	4568:25	4400:12,17	4576:17
	4364:2	4500:25		
4502:8,24	automatic	away 4567:18	4408:7,10	4581:15
4520:17 4521:22,25	4364:1	4589:20	4409:7,17 4411:9	basing
4521:22,25			4411:9	4525:13
4525:11,14	availability	В	4417:2	basis
4523:11,14	4370:22	backed	4417:2	4350:21
4557:12	4375:5	4525:23	4441:2	4363:18,23
	4555 : 25	4525:23		4364:19
4564:14	available	background	4451:21	4376:6
4568:2,14,	4349:13	4489:5	4467:16	4370.0
16	4352:8,12	4536:18	4468:6	4423:17,20
4569:13,14	4354:17	backyard	4493:13,18	4425:17,20
,16,25	4355:4,5	4415:23	4550:17,23	4448:11
4570:14	4374:1	4410:23	4559:23	4448:11
4571:16	4374:1	Bakken	4568:8	4463:2,11
4579:3	4377:13	4390:25	4572:7,8	
attack	4426:3	balance	4574:17	4471:8
4500:24	4420.3	4355:25	4575:23	4472:4
	4441:2	4388:3	4585:11	4497:2
attempt	4488:9	4400:4	4588:21	4500:4
4362:17	4490:13	4415:18	basic	4509:14
attempting	4542:19	4413:16	4378:19	4520:12
	4342.19	4423.2		4523 : 25
4361:23,24	1566.11 10		4379:25	4564 7
	4566:11 , 19	balances	4379:25 4487:10	4564:7
attempts	4566:11,19 4567:14	balances 4555:6	4487:10	4564:7 4583:4
attempts 4494:9	· ·	4555:6	4487:10 basically	
attempts 4494:9 attend	4567:14	4555:6 band 4510:21	4487:10 basically 4363:8,12	4583:4 become
attempts 4494:9	4567:14 avenue	4555:6 band 4510:21 4518:20	4487:10 basically 4363:8,12 4373:11	4583:4 become
attempts 4494:9 attend	4567:14 avenue 4343:22 4491:1	4555:6 band 4510:21 4518:20 4533:23	4487:10 basically 4363:8,12 4373:11 4375:9,23	4583:4 become 4412:23,25 4416:20
attempts 4494:9 attend 4356:4	4567:14 avenue 4343:22 4491:1 average	4555:6 band 4510:21 4518:20 4533:23 4536:11	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11	4583:4 become 4412:23,25 4416:20 becomes
attempts 4494:9 attend 4356:4 4475:20 4599:15	4567:14 avenue 4343:22 4491:1 average 4396:11,13	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24	4583:4 become 4412:23,25 4416:20 becomes 4496:17
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20,	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24	4583:4 become 4412:23,25 4416:20 becomes
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20	4583:4 become 4412:23,25 4416:20 becomes 4496:17
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5 attribute 4416:24	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5 await 4483:6	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely 4405:17 base 4418:14	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12 4419:8	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24 4476:10
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5 attribute 4416:24 attributes	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5 await 4483:6 awaiting 4546:17	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely 4405:17 base 4418:14 based 4346:9	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12 4419:8 4420:23	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24 4476:10 4479:7
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5 attribute 4416:24 attributes 4585:3,14	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5 await 4483:6 awaiting 4546:17 aware	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely 4405:17 base 4418:14 based 4346:9 4358:20	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12 4419:8 4420:23 4429:21	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24 4476:10
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5 attribute 4416:24 attributes 4585:3,14 auction	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5 await 4483:6 awaiting 4546:17 aware 4348:13	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely 4405:17 base 4418:14 based 4346:9 4358:20 4364:23	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12 4419:8 4420:23 4429:21 4432:21	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24 4476:10 4479:7
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5 attribute 4416:24 attributes 4585:3,14	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5 await 4483:6 awaiting 4546:17 aware 4348:13 4352:2,7	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely 4405:17 base 4418:14 based 4346:9 4358:20 4364:23 4373:25	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12 4419:8 4420:23 4429:21 4432:21 4454:18	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24 4476:10 4479:7 4486:20
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5 attribute 4416:24 attributes 4585:3,14 auction 4513:10	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5 await 4483:6 awaiting 4546:17 aware 4348:13 4352:2,7 4435:9,18,	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely 4405:17 base 4418:14 based 4346:9 4358:20 4364:23 4373:25 4376:11,20	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12 4419:8 4420:23 4429:21 4432:21 4454:18 4460:21	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24 4476:10 4479:7 4486:20 behave 4363:23
attempts 4494:9 attend 4356:4 4475:20 4599:15 attendance 4350:15 attention 4466:3 attractive 4365:22 attributable 4407:2,5 attribute 4416:24 attributes 4585:3,14 auction	4567:14 avenue 4343:22 4491:1 average 4396:11,13 ,17,19,20, 22 4398:13 4400:24 4438:18 4465:13 averages 4400:18 avoid 4543:5 await 4483:6 awaiting 4546:17 aware 4348:13 4352:2,7	4555:6 band 4510:21 4518:20 4533:23 4536:11 4567:4 4571:5 4595:14 bands 4497:14 bandwidth 4492:15 4500:20 barely 4405:17 base 4418:14 based 4346:9 4358:20 4364:23 4373:25	4487:10 basically 4363:8,12 4373:11 4375:9,23 4377:11 4379:24 4391:6,24 4397:2,20 4399:23 4400:2,3,7 ,17 4401:15 4403:12,15 ,22 4405:1 4407:11 4408:5 4411:2,12 4419:8 4420:23 4429:21 4432:21 4454:18	4583:4 become 4412:23,25 4416:20 becomes 4496:17 Bedford 4344:7 begin 4351:3 4353:20 4516:5 4550:11 behalf 4350:10 4356:18 4360:13,24 4476:10 4479:7 4486:20 behave

TOB TO NEAT	03 31 2014		1071	
4538:9	4590:4,6	4492:1,4	4472:17	4434:24
behaviour	4592:20	4506:8	4473:23	4435:1,7,1
4358:13	4600:4,6	4515:24	4475:6	0,19
4350:13	believed	4516:3	4498:9	4436:1,10
4371:20	4456:4	4524:1	4502:13	4440:1
43/1:20		4560:8	4503:2	4449:8
behind	benchmark	4579:8,17	4510:4	4452:1
4425:6	4477:18	beyond	4526:21	4456:2
Bel 4343:16	benchmarked	4505:21	4532:6	4476:12
4370:4	4556:16,25		4536:18	4477:12
	· ·	biases	4543:22	4478:21
belabouring	benchmarking	4574:1	4544:1	4488:13
4485:8	4557:10	biasses	4549:15	4494:17
belief	bends	4449:23	4581:22	4495:2
4527:4	4384:19		4591:4	4500:5
		bid 4363:5	bitterness	4504:10
believe	beneath	4405:8		4521:24,25
4347:4,13	4422:22	bids 4362:9	4462:3	4532:4
4360:19	beneficial	4363:10	black 4442:3	4575:19
4369:8	4394:1	4364:4	4462:11	4588:13
4387:10,12			blacked	
4391:13,18	benefit	bigger	4470:4	boards
4397:16	4347:14	4529:4	44/0:4	4570:7
4411:10	4372:16	biggest	blacklined	Board's
4426:11	4392:4	4457:23	4354:12	4446:17
4427:25	4426:11	4458:1	blame	Dab 4244.2
4430:2	4495:21	4459:12	4410:12	Bob 4344:2
4431:25	4523:13	4596:22,25	4410.12	4347:9
4433:6	4592:8,12	·	blanket	4353:9
4434:15	benefits	bilateral	4500:3	4367:22
4435:16	4436:3	4412:14,15	blend	4369:1
4441:9	4500:14	4413:20	4365:20	boils 4409:5
4442:21	4530:12,25	4490:10,21		Bonjour
4450:25	4560:15	4513:7,17	blue	4352:18,19
4456:7		4515:14	4393:4,7	
4458:14,21	besides	4516:2	4401:8	book 4346:23
4475:18	4428:20	4538:4,8,1	4402:19	4549:20
4485:9	best 4350:21	3 4561:10	4454:6	4555:4,14,
4502:7	4375:12	4584:24	4455:4	17 4579:20
4503:25	4417:7	billion	blush	4589:22
4504:21	4473:10	4534:15	4472:19	border
4515:20	4513:22	1.1. 4250 6	3 3	4395:14,17
4523:20	4561:19	bit 4350:6	board	,21
4525:15	bet 4385:9	4370:12	4343:3,14,	4396:16
4537:19	Dec 4303:9	4371:6	15,16,17,2	4399:11,19
4546:17	better	4386:23	1 4344:2	,21 4401:7
4549:2	4349:3,21	4389:18	4347:10	4588:3,18,
4550:18	4415:2	4404:23	4349:22	20 4589:10
4563:18,21	4458:9	4427:19	4354:10	4590:23
4564:8,12	4459:11	4433:15	4356:19	
4568:7	4465:10	4446:7	4359:15	bore 4588:14
4582:14	4489:18	4450:25	4367:25	bother
4583:3	4490:2,19	4456:18	4368:8	4541:11,15
4588:18	4491:6	4468:2	4370:6	1011.11,10

OD IE NIAI		rage 4010 01		
bottom	4422:25	4520:19	4584:15,17	4540:24
4380:1	4434:5,8	4523:1	building	4543:4
4442:2	4474:21,25	4524:8	4490:12	4545:5
4447:1,16	4509:1	4531:21	4531:6	Byron 4344:9
4511:10	4518:6	4536:2	4540:25	4345:9,12
4519:23	4537:8	4539:15	4541:22	4352:25
4523:21	4555:13	4549:12	4542:3,5	4352:25
4557:24,25	4600:8	4558:19	4342:3,3	4360:6,19
4575:4	breakdown	4578:16	build-up	4423:10,23
4591:18	4552:1	4582:8	4406:22	4424:10
4593:25		4583:6,14	built	4424:10
bottoms-up	breakeven	4585:18	4525:12	4434:19,20
4557:18	4512:17	4586:1	4528:13,24	4434:19,20
4337:10	breaking	4587:6 , 15	4575:5	24
bought	4458:12	4589:25		4436:8,17
4404:19		4592:5	bullet	24
bound	brief	4593:3,16	4418:19	4437:5,12
4468:20	4348:15	4595:19	4422:19	
4533:22	4355:21	briefly	4423:2	4438:1,9,3
4555:22	4361:5	4370:12	bullets	4,20
bounded	4373:19		4422:22	4439:8,18,
4495:10	4381:1	4487:5		25
bounds	4385:14	bring	business	4440:5,13,
4468:14	4392:1,20	4430:25	4364:11,16	19
4535:2	4393:1,15	4495:22	4464:1	4441:8,21
4333.2	4394:21	4508:19	4520:11	4442:1,12,
Bowman	4405:21	4509:7,8	4560:2 , 25	22
4350:9	4407:24	4510:1	4599:15	4443:4,13,
4351:3	4417:18	brings	button	23
box 4378:5	4420:11	4492:11	4423:9	4444:5,12
	4421:5,13	4492:11	4448:17	17,25
boxing	4422:16	broad	4469:11	4445:8,14
4521:3	4423:6	4467:21		19
Boyd 4344:6	4424:6,15	broader	buttons	4446:4,15
	4436:22	4355:9	4464:13	4447:10,13
brackets	4439:16		buy 4408:16	,17,22
4574:19	4441:19,25	brought	4415:12,14	4448:1,4,5
Brattle	4443:21	4429:8	4540:19,24	,15
4427:5,6,1	4444:10	4521:21	4541:9	4449:2,10
1 4441:3	4445:12	build	4543:4	11,17
4443:10	4451:5	4372:21		4450:5,24
4445:4,15,	4452:18	4373:2,25	buyer	4451:7,15
24	4459:7	4404:4	4362:14	20,24
4446:10,13	4461:23	4412:18	4514:12	4452:8,12,
4469:18	4463:7	4414:23	buyers	20,25
4502:23	4464:7	4415:23	4361:22	4453:7,12,
4503:3,10	4470:13,24	4433:14	4573:18	19,25
4521:11,15	4473:7	4491:14		4454:5,11
4543:25	4482:8	4509:4	buyer's	19
4544:2,11,	4483:3	4515:9	4414:3	4455:2,7,
15,18	4486:2	4515:9	buying	1,15,18,2
			4408:17	4456:1,7,
	4502:16	/E/11.6 10 I		
4546:8 break	4502:16 4517:16	4541:6,19, 25	4412:19	4,17,21,25 4457:5,10,

PUB re NFAT	03-31-2014	Page 4011 O.	1 4071	
14,21	4378:21	4373:2,4,2	4481:11	4584:5,12,
4458:8	4378:21	5 4374:25	4484:24	14,19,22,2
4459:9,10,	4408:6,10	4383:2	4489:17,20	5
15,25	4571:23	4385:18,25	4490:6,9,1	4585:10,14
4460:6,10	4572:8	4386:13,24	0,12,14,16	,15
4461:1,8,1	4581:24	, 25	, 25	4598:15
7,25	calculated	4387:17	4495:11	capital
4462:10,17	4535:12	4388:5,8,1	4502:14	4414:12
,25	4571 : 24	0,13,25	4504:15	4440:16
4463:19,24		4389:1	4505:20,25	4552:16
4464:3,9,2	calculating	4398:17	4506:2,10,	4555:7
1,25	4371:11	4401:16	12,17,25	4564:1
4465:11,17	4578:23	4403:6,7,9	4507:3,13,	4566:6
, 22	calculation	,12,15,21,	19 4508:25	4568:5
4466:9,14,	4362:22	23,25	4509:3	4580:25
20	4408:2	4404:4,12,	4510:1	
4467:1,10	4569:10,17	19	4511:13,18	4582:23
4468:10,15	4570:1,23	4406:1,7,1	4512:1,2,8	4583:1
,21		0,15,22	,13,25	Capra
4469:7,20,	4571:2	4407:1,3,9	4513:10	4466:21
25	calculations	,13,14	4516:22,25	4524:11
4470:6,15	4447:2	4408:15,16	4518:16,19	4526:8
4471:24	4552:20	,17	,20	
4472:23	4568:24	4409:1,9,1	4519:2,4,6	capture
4473:16	4571 : 20	4409.1,9,1	4520:1,7	4422:8
4474:12		4410:19,20	4522:4,5	4467:21,22
4474:12	calibrated	*		car 4460:18
	4593:9	, 21	4523:8,24	
4480:5,6,2	4595:7	4411:2,7,1	4524:2,23	carbon
3	calibration	5	4525:19	4386:2,3,1
4481:2,7,1	4594:25	4412:6,10,	4529:2,14	6 4389:8,9
3,21	4596:10,22	15,16,19,2	4530:25	4390:1,2,7
4482:3,13,		5	4534:22	,8,13
23	CALISO	4413:6,10,	4538:7	4392:9
4483:5,13,	4371:11	12,15	4539:22	4393:6,7,9
18,19	camera	4414:10	4540:8,13,	,11,19,21
4484:6,11,	4368:4	4415:1	22 , 25	4400:20
12,22,23		4417:9,12,	4542 : 2	4401:20,21
4485:7,18,	Canadian	14 4419:7	4543:3,23	,24
19	4350:12	4420:8	4544:6	4402:1,3,1
4486:8,14,	canvassing	4426:19	4545:13	0,15,20,25
17 4600:1	4573:21	4427:5	4546:24	4403:2
		4428:13	4547:13,17	4428:24
C	capa 4414:12	4431:6,7,9	,22	4429:3,16,
CAC 4344:9	capability	,17,20	4548:1,4,6	17
4354:3	4528:5,11,	4440:2	,8 4556:23	4430:18,20
	15,19	4442:8,14	4557:1	4436:6,14
4449:2	4530:22	4443:1,17	4560:19	4451:9,10,
4485:21		4444:2,13	4565:24	17 4452:3
CAC-19	capacity	4445:1,21	4568:4,18	4453:1
4485:23	4359:4,19,	4446:11	4579:25	4455:3
4486:13	23 4360:1	4463:1	4580:21	4457:11
CACD 4460:01	4364:21	4466:5	4581:4,11,	4458:5,6
CAGR 4462:21	4365:4	4477:16,17	17,19,20	4459:13,20
calculate	4372:20,24	4480:25	4583:10,18	,21
		1100.20	1000.10,10	, <u>∠</u> ⊥

PUB re NFAT	03-31-2014	Page 4612 o:	I 46/1	
4460:3,4,1	4418:4	category	4432:16	4501:3 , 7 , 9
4,18	4425:4	4428:14,18	4433:9	4512:24
4461:5,12	4430:3	4504:13	4476:17	
4483:10	4431:18	4304.13	4491:25	Certificate
4492:3	4443:10	cause	4492:13,22	4345:17
4516:1	4451:9,10,	4411:18	4492:13,22	Certified
		4413:9		4600:17
4533:11,16 4549:4	11,12,17	4498:12	4497:11	
	4452:1	4507:20	4501:22,24	cetera
4563:20	4453:1,13	4509:1	4502:7	4552:18
4572:18,19	4455:3,11,	4512:18	4514:10	4574:20
,22	16,24	4540:5	4524:18	Chair
4573:14	4456:4	•	4536:20	4351:25
4574:7	4457:23,25	caused	4540:4	4353:2
4585:4	4467:5,24	4446:12	4570:6	4368:14
4587:10	4495:15,17	caveat	certainly	
4590:16	,19 4511:2	4356:1	4347:16	4422:12,18
4595:5,12,	4512:10		4350:19	4448:24
16 4596:20	4520:11	caveats	4353:17	4458:11
care 4422:3	4529:25	4412:13	4354:6,21	4462:1
	4534:5	4519:7	4360:6	4478:20
careful	4535:17	CCGT	4364:17,19	4479:3
4396:25	4542:1,7	4429:1,9,2	4397:15	4484:4
4423:21	4549:3,6	0 4431:20	4420:7	4485:8
4428:1,5	4589:8	4577 : 20	4422:1	4486:17
carefully	4594:4,9	4580:1,6,2	4423:15	4499:25
4498:24	cases 4359:8	3 4581:15	4423:13	4550 : 7
				Chairman
carpal	4365:15	CCGTs	4438:21	4347:10
4466:1	4371:14 4386:15	4384:2,3	4471:25 4472:18	4349:20
carry		4429:5,12		4351:4,9,1
4385:20	4387:5,6,7	central	4473:11	9 4367:23
4482:21	4393:21	4387:19	4483:5	4369:2
	4394:14,15		4485:7	4370:2
case 4362:14	4402:9,12,	centralized	4486:12	4427:18
4378:18	15 4403:1	4359:3	4489:20	4529:17
4386:17,19	4414:5	Centre	4490:4	4559:25
4387:3,6,8	4495:10	4353:13	4499:13	
,10,12	4505:7,9		4518:7	Chairperson
4388:10	4510:21	cents	4519:1	4343:13
4389:4,9,1	4533:21	4398:19	4527:6,24	4347:3
4	4536:6,8,1	4583:21	4528:17	4351 : 22
4390:1,2,8	0	4584:7	4533:19	4352:16,22
4391:7,8,1	4548:3,10	cer 4397:15	4548:7	4355:2
0,14,17,19	4582:2	4528 : 16	4567:6	4359:18
4393:19,21	catch 4559:9		4572:16	4360:3,11,
,24		certain	4585:13	16,21,24
4394:7,10	categoricall	4350:23	4596:16,23	4361:3
4400:19	y 4483:14	4356:25	,24	4366:3
4401:10	categories	4361:20	certainty	4367:16
4402:9,11,	4386:22	4362:11,12	4489:10	4369:14,19
13,16,22	4410:8	4363:5	4491:18	4388:15
4403:1	4504:13,14	4372:12	4492:13,18	4406:14,25
4404:2	4508:2	4384:3	,22	4408:20
4416:3,7		4406:12	4500:25	4413:16
			1000.20	

PUB TE NFAT	03-31-2014	Page 4613 0.	1 40/1	
4415:4,8	4380:12	4416:20	4359:13	4380:4
4416:9,17	4384:13	4417:11	4366:7,18,	4383:3
4418:19	4386:9	4430:25	25 4367:9	4399:9
		4430:23		
4419:12,16	4389:15	cheapest	4369:12,22	4412:17
4423:8	4395:1	4395:9	,23 4392:3	4470:16
4432:2,7	4411:18,25	check	4422:12,18	4482:24
4433:16,21	4430:10,11		4424:24	4508:21
4434:15	4468:2	4456:11	4425:8	4574:14
4458:16,23	4491:20	4457:5	4426:9,10	cleared
4459:4	4494:1,6,7	4459:1	4447:24	4362:19
4462:1	4501:9	4486:5,7	4449:6	
4474:17	4576:23	4570:8,9,1	4458:20,24	clearer
4475:11,17	4592:19,25	7 4571:13	4470:18	4376:8
4478:24	4595:10	4583:23	4472:14	clearing
4479:5,10,	changed	4589:5	4473:19	4358:19
13,17,21	4494:13	checklists	4475:9,22	4377:4
4480:2	4494.13	4422:21	4476:7,22	
4483:9	changes		4477:2,5,1	clearly
4485:15	4347:12	checkmark	1,19	4350:7
4486:21,25	4379:5,16,	4422:22	4478:8,19	4397:16
4499:21	17	4423:14	4479:24	4401:23
4522:23	4381:15,16	Cheryl	4482:10	4423:12
4529:20	4382:13,14	4600:21	4486:12,15	4424:25
4530:23	,16 4393:8		4496:8	4511:25
4537:7,19	4402:3,21	chime 4570:5	4499:24	clears
4538:15,20	4411:24	chip 4480:14	4503:24	4364:5
4539:10	4415:16	_	4570 : 4	
4540:14	4422:8	choice	4592 : 7	client
4541:11	4494:9	4500:12		4348:6
4542:12	4501:13	4524:22	circled	4350:22
4543:10,22	4507:3	4598:19	4385:23	4354:6,20
4544:21	4513:9	choose	circuit	4423:16
4545:7,16	4574:18	4534:13	4474:14	4433:23
4546:10	4576:13	4536:19		4451:25
4550:1,8	-1	4584:5	circumstance	4470:7
4562:17	changing		4534:2	4475:2
4588:5	4381:9,16	chooses	clarificatio	4561:24
4598:17	characterist	4584:17	n 4368:15	4562:6
4599:2,9,2	ics 4397:8	chose 4534:2	4451:25	clientele
4 4600:10	characterize	chosen	4547 : 3	4358:25
		4498:8	clarified	4478:9
challenge	4440:6,9 4454:12		4492:1	
4495:3	4434:12	4500:11	4492:1	clients
challenges	charm	4511:17	clarify	4359:5,11
4437:7,17	4356:17	4532:14	4519:6	4485:8
	chart	Christian	4592:9	4486:20
chance	4400:18	4344:22	clarifying	4567:20
4413:11	4411:4	4345:8	4547 : 25	client's
4456:13		4352:19		4353:17,20
4467:25	chatting	4355:13	clarity	4354:13,24
4528:4	4470:16	4356:16	4489:17	4360:7
4534:4	cheaper	4357:4,8,1	clear	4423:15
change	4412:23,25	2,20	4368:13	climbs
4379:2,13	4413:2,3	4358:23	4369:2	CIIMDS
	,			

PUB TE NEAT	03-31-2014	Page 4614 01	1 4071	
4590:13,17	4 4481:24	comes	23 4535:18	comparable
,23	4508:19	4389:19	4549:8	4416:13
4591:17,18	4540:5	4416:14		4419:8
	4563:14,17	4499:2	commercially	4429:1,4,2
clock	4565:25		4368:2,3,9	1
4458:17	4597:3	comfort	4499:3	
4595:22		4443:24	Commission	compare
close 4469:3	coal-fire	comfortable	4371:4	4375:14
4486:19	4383:14	4410:17		compared
4501:24	coefficients	4470:20	commit	4412:8
4512:14	4399:4,7		4382:17,19	4416:15
4513:11	· ·	coming	4388:9	4436:12
4514:18	coffee	4348:7	commitment	4439:10
	4600:4,6,8	4353:22	4403:13	4450:10
closely	cognizant	4384:16	4432:20	4454:21
4358:17,18	4499:10	4385:4	4598:20	4454:21
4520:16		4387:18	4600:6	4457:22
4522 : 6	coin 4512:24	4422:14		4464:17
closer	4514:2	4429:13	commitments	4468:18 4526:25
4365:16	collapse	4525:16	4370:24	4526:25
4454:22	4391:15	4529:5	4435:13	compares
		commence	committed	4492:24
closing	collapses	4356:6	4377:1,16	comparing
4353:7,11	4407:13,15	4330:0	4382:18,21	4522:17
Co 4357:22	colleague	commencing	4388:2	4578:19
4477:21	4347:19	4347:1	4575:15	
	4351:5	4354:20		comparising
CO2 4402:16	4480:13	comment	committing	4578:19
4430:13		4360:18	4403:11	comparison
4448:22	combination	4426:16	commodities	4477:18
4454:13,21	4559:15	4438:5	4528:2	4484:17
,23	combine	4466:21		4504:3
4457:23,25	4433:25	4500:3	common	
4460:8	combined	4505:19	4544:25	comparisons
4482:5	4493:19	4523:10	communicate	4482:16
4508:18		4527:3	4351:5	4497:3
4534:5	4580:10	4536:15	communicated	compensates
4537:2	combined-	4538:23	4347:12	4403:25
coal 4379:25	cycle	4539:12		
4380:4	4431:11	4543:23	companies	compete
4383:25	4509:20	4592:22	4530:1	4417:13
4384:4	4580:6		4541:8	4418:17
4386:1	4582:4	commentary	4567:11,17	competition
4387:16	combining	4438:24	company	4358:9
4389:6	4386:2	comments	4414:13	4359:12
4394:4		4351:20	4418:13	4361:8,21
4402:2,25	combustion	4355:11	4427:12	competitive
4409:18	4404:3	4405:24	4464:15	4371:19,20
4427:21	4427:8	4473:20		•
4428:8,25	4431:11,12	4485:16	Company's	competitiven
4429:2,4,1	4509:13,22	4498:7	4374:13	ess
0,11,12,16	4580:7	4500 : 22	4375:8,9,1	4499:18
,23	4581:10	4521 : 18	4 4463:16	competitor
4430:1,9,2	4583:19	4522:3,14,	4556:5	4560:1
, ,		/		4000:T

competitors	concern	4560:15	15,18,19,2	4520:22
4484:19	4466:10	conduct	3,25	considers
4498:11,16	4482:16	4356:20	4399:7,11	4527:14
, 22	4498:20	4350:20	4400:10,13	4535:21
complete	4504:2	4362:22	,16 4401:6	4555.21
4351:20	concerns	4363:3,4,7	4419:1,13,	consistent
4438:6	4354:25	,9,15,19	21,22,24,2	4423:14
4430:0		4364:2,18	5 4525:1,3	4460:1
completed	4369:15	•	4529:5,8,1	4568:16
4349:7	4446:13	4476:13	1	4569:16
completely	4499:21	conducted	4587:21,22	4570:25
4578:9	concerted	4437:21	,23	consolidate
45/8:9	4459:21	CONE 4403:22	4588:2,10,	4448:11
complicate	concession	4405:25	11	4440:11
4382:25			4589:3,9,1	constant
complicated	4514:11	4499:8	4,15,18,19	4382:12
=	conclude	conference	4590:22	4400:14
4398:14	4450:22	4350:12,15	4591:8	4411:7,13
4514:7	4460:7,12	4356:3		17,20
4527:25	4522:1		cons 4430:7	4412:4,5
component		confess	4472:24	4430:7,8
4398:18	concluded	4535:10	consequences	4577:1,23
4399:8	4459:22	confident	4534:10	
4567:3	4581:9	4461:10	4334.10	constraints
	concluding	4467:2	conservative	4395:11
components	4472:5		4410:2	4438:12
4558:2		confidential	4597:8,15,	construct
composite	conclusion	ity 4545:2	17	4378:2
4481:3,15	4450:21	confirm	conservative	
4557:21	4474:6	4361:10		constructin
	4521:24	4433:22	ly 4410:11	4372:20
compound	conclusions	4550:4	4428:12	4571 : 17
4462:20	4447:3	4587:22	consi 4473:1	constructio
comprehendin	4470:11,17	4588:9,22		4516:13
q 4426:22		4300:9,22	consider	4510.15
_	4471:23 4494:1	confirmation	4386:3	constructio
computer		4427:12	4404:12	s 4500:17
4362:10	4522:2	4588:19	4472:18	Consul
4377:10	4559:1	confirmed	4511:20	4471:19
con 4467:13	conclusive	4550:19	4599:18	44/1:19
CON 4407.13	4426:23	4550:19	consideratio	consult
Conawapa	conclusively	congest	n 4349:11	4352:11
4488:3,6,1	- 1	4398:3	4352:14	4368:11,1
5	4450:3	congested		4434:1
4489:7,11	concrete	=	considered	4475:1
4491:2,15	4508:10	4413:8 4419:9	4350:20	consultant
4514:21	4510:4	4419:9	4438:4	
4515:3,9	condition	congestion	4487:22	4358:5
4516:19		4378:10,18	4503:1	4370:16
4555:8	4506:6	4395:23	4522:19	4389:13
	conditions	4396:7,15,	4540:16	4425:17
conceivable	4358:21	23,24	4546:24	4459:17
4580:22	4376:17	4397:2,7,1	goneidorina	4469:22
conceivably	4397:1	0,18,20,24	considering	4559:17
4433:1	4400:11,12	4398:3,12,	4348:25	4563:3
	,		4495:20	

	03 31 2014	rage 4010 01		
4564:16	4470:19	4511 : 3	copies	4534 : 18
4588:22	4497:5		4351:16	4546:25
	4515:17	contract		4547:15
consultants	4516:20	4403:19	copy 4351:18	4556:6
4374:20	4522:16	4413:25	4454:6	4558:8
4376:5,10	4532:13	4415:1	4455:3	4561:11
4396:21	4536:22	4490:13	4456:15	4563:5,6,1
4404:13	4538:10	4513:4,17	4523:21	5 4565:21
4412:8	4541:16	4516:3	Corey	4571 : 18
4424:2	4582 : 12	4538:13	4344:20	4572:2,12,
4426:19	4597:16	4542:11	Cormie	13 4573:6
4432:3		contracted		4574:3,7,8
4437:19	contexts	4514:16	4352:7,12	4579:9
4442:8,19	4568:25		4498:21	4580:7,12
4443:1,9,1	continue	contracting	4513:21	4583:17
6	4354:23	4516:5,21	4586:15	4586:10
4444:2,21	4393:10	4542:8	Cormie's	4589:10,11
4445:5	4403:3	contracts	4587:19	4590:9,24
4446:22	4417:5	4409:10		4593:11,21
4447:6,16	4475:18	4412:15	corporate	4594:5,17
4448:10	4480:1	4413:20	4418:13	4597:11
4449:14	4491:19	4418:11	correct	4599:1
4450:15,18	4511 : 5	4436:14	4357:2,6	4600:17
4462:6,16	4516:23	4466:6	4437:3	
4467:6,13	4537:9	4490:24	4439:24	corrected
4468:9	4598:22	4491:5,8,9	4440:4	4427:11
4469:17	4600:3	4513:23	4444:4,16	4490:3
4471:17,20		4514:4,9,1	4445:7	correctly
4472:3,25	continued	2,23	4446:14	4489:24
4481:19	4345:12	4515:2,14	4448:7,14	4501:4
4482:6,17	4356:5	4516:4,18,	4449:16	4516:11
4502:6,8,2	4426:9	24	4451:19	4556:19
5	4448:4	4538:4,8,1	4452:2,7,1	4557:6
4503:12 , 15	4449:10	0,14,18	1,16	4574:21
, 19 4504:5	4459:9	4539:24	4453:3,24	4581:6
4544:11	4480:5	4541:9	4454:4	4583:10
4557 : 13	4483:18	4561:11	4456:23	
4563:14,19	4484:11,22	4584:24	4457:4,15	corridor
4564:10	4485:18	contribute	4459:16	4528:9
4579:12	4496:12	4439:4	4462:23	cost
4589:1	4500:8	4439:4	4464:20,23	4363:14,15
Consumers	4504:7	control	, 24	4365:8
4353:12	4509:6	4357:9,16	4465:6,16	4372:25
	4518:4	4477:3,9	4466:19	4373:1,4
contains	4523:3,18	4542:5	4467:2	4376:25
4369:6	4531:13	converging	4469:15,19	4377:15,20
content	4562:25	4430:4	4476:20,25	4378:8,13,
4426:13	4570:12	7400.4	4488:15	14
	4588:8	conversation	4490:23	4380:13,20
CONTENTS	4592 : 17	s 4443:3	4493:14,15	,22,24
4345:1	continues	cooperation	4494:17,18	4381:5,9
context	4354:11	4447:7	,23,24	4383:8,11,
4359:25	4394:1		4495:22	18,19
4364:25	4402:23	cop 4454:6	4520:1	4384:4,14
				,

PUB re NFAT	03-31-2014	Page 461/ 01	46/1	
4386:5	4385:5,19	counterparty	4520 : 9	4426:13
4389:5,21	4386:1,4,1	4545:22	4522:5,6	4431:24
4390:20,22	3,16,19		4531:19	4441:10,13
4391:4,5,1	4389:3,6	countervaili	4532:12,13	4442:4
1,24	4391:15	ng 4446:12	,15 4544:4	4464:12
4398:4	4395:24	counting	•	4470:1,7,2
4399:10,23	4396:24	4428:13	credit	2 4472:22
4403:22	4397:2		4415:13,14	4473:12
4404:2,6,9	4400:8	couple	,19	4482:11,18
4408:10	4401:4,7	4353:14	crisis	4497:6
4411:8,9,1	4403:24	4355:16	4406:20	4502:12
1,13,16,22	4404:20	4368:19		4503:1
4417:25	4412:4	4382:10	criteria	4504:10
4418:5	4419:12,19	4407:6,12	4530:15	4517:13,22
4419:7,19,	,20,21,22,	4427:16	critical	4517:13,22
20	25 4428:24	4462:4	4435:12,21	4522:20
4429:15,19	4430:4,21	4471:1	4446:19	4543:21
4429:13,19	4450:4,21	4488:12	4560:16,17	4546:6
4448:21,22	4451:10	4506:14	4561:5,9	4598:25
1	4452:3	course	4562:15	4598:25
4454:13,21 4457:25	4460:8,14	4372:17		4600:8
4457:25	4460:0,14	4377:19	critically	4000:0
1		4402:13	4356:24	CT 4408:9
,21	4500:18	4416:6	4476:17	4411:10,16
4460:3,4	4541:9,20	4460:22	criticism	,19,21,25
4461:5	4542:10	4546:20	4523:22,23	4412:3
4506:21	4555:7	4549:8	4546:7	4417:8,14
4509:12,14	4564:2	4573:20		4429:9
,21,25	4566:6	4575:7,11	cross 4349:3	4431:20
4530:16,18	4569:4		4354:16	4508:3,5
,19,20	4570:15	cover 4564:9	4457:2	4510:8
4531:3,9	4574:20	covered	4476:1	4580:1,6,1
4540:25 4541:21	4575:15 4576:4	4369:18	4482:22	1,13,17,20
	4576:4	4545 : 2	4573:3	, 25
4542:5 4548:19,22			cross-	4581:3,20
•	4581:19,20	covers	examinatio	4582:6,11,
4558:23	couch	4541:4	n	19 4583:21
4568:4,15	4570:10	CPF 4570:8	4345:9,12,	4584:8
4571:23	counsel		13,14,15	4598:15
4580:25	4344:2	create	4353:24	CTs 4405:6
4581:18	4349:17	4372:23	4355:25	
4582:23	4349:17	4433:10	4356:5	cumulative
4583:1,19	4367:23	4528:5	4434:19	4390:3
4584:18,20	4367:23	4533:22	4458:14	4450:8
4585:2	4369:10,17	created	4480:1,5	curious
4591:7	4370:6	4528:12	4487:3	4384:25
4595:12	4472:12,19	4530 : 22	4546:13	4385:4
cost-per-	44/2:12,19	4559:20	4555:19	4392:8
kilowatt	count	credence		4417:21
4583:3	4388:25	4527:4	CSI	
costs 4373:9	4411:2	704/•4	4355:8,25	current
4379:19	4488:17	credentials	4366:19	4347:15
4379:19	counted	4370:11	4412:7	4348:21
4380:12,21	4547:13	credible	4422:14,23	4364:3
4301:13	101/110		4425:3,7	4369:9

DIGI-TRAN INC. 1-800-663-4915 or 1-403-276-7611 Serving Clients Throughout Canada

		rage 4010 01	I	
4508:7		dates 4351:8	4572:3,7,1	4584:25
4510:18	D	dating	3,16	dealing
currently	daily 4383:1	4438:16	4581:21	4369:9
4354:17	dam 4491:10	David	4582:14,24	4414:1
4512:14	3	4345:10	4583:2	deals
curriculum	dangerous 4474:19	4345:10	4584:10 4585:8	4510:20
4357:21		4370:19	4591:2,15,	
4477:20	dare 4351:2	4476:4,21	19,22	dealt 4505:7
	dark 4455:4	4477:1,4,1	4592:1,21	4515:20
curve		0,14	4594:8,13	4549:3,23
4377:15,21	data 4374:16	4478:1,11	4595:3	4550:15
4378:23 4379:2,4,6	4375:6 4377:2,7	4486:24	4596:4,15,	4569:4 4588:19
,11,23	4409:15	4489:14	23	
4380:3,10,	4425:15	4490:4	day	debate
13,23	4426:25	4491:22	4348:9,13,	4408:23
4381:4,22	4427:1	4493:4	25	4426:12
4382:3,5,1	4432:5	4494:5	4349:3,22,	4500:10
2,20,22	4437:8	4495:8,23	24 4350:1	debt
4383:3,17	4439:11	4503:21	4352:13	4415:15,17
4384:18	4440:15,22	4505:18	4362:3	4552:17
4386:9,10	4441:2,15	4506:1,13	4364:9	4555:6
4407:11	4443:7	4507:11	4403:14	debt-equity
4412:6	4444:22	4508:12,21	4405:4	4569:1
4494:11	4446:1,3	4510:13 4511:22	4460:23	
4574:11,17	4447:6	4513:2	4538:6	debt-to
, 24	4472:9	4514:6	4543:6,11,	4568:23
4575:4,5,7	4473:5	4515:2,5,2	15 4573:17	debt-to-
,11,13	4474:9	2 4516:14	4575:7,11	equity
4576:13,16	4493:25	4517:2	day-ahead	4568:10,22
,21 4580:19	4532:7	4518:21	4376:6,8	decide
4300:19	4544:14 4555:25	4527 : 23	4464:18	4488:14,18
curves	4559:23	4530:4	days 4349:13	4495:4
4376:12,16	4560:7	4531:1	4350:14	4514:2
,20	4563:18	4532:16	4360:20	decision
4394:25	4565:9	4533:6,9		4425:25
4398:8,9	4577:13	4534:7,18	day-to-day	4488:17,23
4433:2,10 4576:10,11	4586:4	4536:4	4363:23 4364:19	4489:4,6,7
45/0:10,11	4593:10	4537:3		,10
customer	4595:23	4538:2,17, 24 4539:17	deal 4347:23	4514:20,24
4541:21	date 4348:24	24 4539:17 4540:20	4349:15	4515:11,15
customers	4352:3,7	4541:17	4362:25	,17,18
4403:9	4383:16	4546:3	4364:24	4516:11
cut 4526:10	4488:4,17,	4562:5,16,	4368:22,23	4534:15,16
	18,23	19	4374:11	4540:18
CVs 4362:1	4516:13	4568:13,23	4489:19	deck 4367:10
cycle	4552 : 9	4569:6,9,1	4496:3 4499:16	4424:20
4580:10,11	dated	4,23	4515:19	decline
cycles	4356:24	4570:16 , 20	4516:9	4384:5
4493:9	4367:3	,24	4561:19	4418:4
4490:9	4476:16	4571:7,12,	4568:21	
	11,0.10	19	4573:16,17	declines

	_			
4463:13	4382:6,14,	4387:23	detect	4559:22
declining	16 4385:19	4388:16,22	4362:11	4560:8
4507:18	4386:5,20	, 24	detectable	4568:11
4548:19	4388:7,9	de-rated		4572:12
4540:19	4389:25	4547:4,7	4392:15	developed
decrease	4394:5	4547.4,7	determinant	4374:13
4530:19	4395:9	derived	4386:4	4375:7,15
decreasing	4397:22	4393:12	determinants	4426:7
4418:21	4406:21,24	4438:18	4382:4	4449:15
	4407:11	4573:21	4385:21,24	4504:24
deduct	4408:15	describe	4386:8,22	4532:2
4373:2	4431:10	4357:24	4395:1	4535:6
defer 4488:5	4481:24	4358:24		4544:17
1. 6 1	4565:20	4477:12,23	determinate	4556:3
deferred	4576:17,18	4478:9	4380:11	4557:6
4488:4	,20,21,25	4511:23	determinatio	4568:14,17
4491:16	4577:7,9,1		n 4449:4	4572:9
deferring	0,11,14	described	4504:9	4575:23
4489:6	demand's	4374:12	4539:2	
deficiency	4379:20	4574 : 10		developer
4508:3	4379.20	description	determine	4418:24
4508:3	demonstrably	4346:2	4365:6,7	developers
deficit	4509:21	4553 : 2	4376:21	4568 : 10
4388:4	depart	4590 : 18	4394:12	
definitive	4402:18		4401:2	developing
4447:3		design	4409:25	4362:2
	depend	4364:13	4437:24	4374:10
degradation	4391:5	4407:5,19	4528:15	4439:6
4577 : 17	4404:1,16	4410:23	4530:1	4465:9
degree	4526:13	designing	4532:11	development
4431:8	dependable	4358:19	4553:10	4343:10
4440:23	4466:5,16	desirable	4558:25	4356:22
4441:1,15	4523:24	4418:6	4570:2	4357:1
4526:12,13	4586:22,23	4410.0	determined	4372:2,25
	dependent	detail	4583:18	4373:1,9
deliberation	-	4502 : 22	determines	4416:25
s 4483:6	4506:14,20	detailed	4374:3	4418:16
deliver	depending	4375:13,17	4526:3	4436:13
4403:17	4349:20	4437:22		4476:14,18
4528:25	4484:8	4440:10	determining	4488:3
4529:2	4567:5	4442:7,13,	4378:12	4520:12
4560:14	depends	20,24	4395:4	4522:10
deliverable	4420:23	4444:21	4408:25	4525:15
4528:22	4575:13	4567:9,19	4505:10	4545:14
4520.22			Devel	4554:7
delta 4527:7	depress	details	4356:25	4560:13
demand	4361:23	4375:11		develops
4377:3,24,	derate	4408:2	develop	4509:11
25 4378:2	4389:1	4425:6,15	4375:13,15	
4379:5,7,8		4426:6	4402:23	deviations
,11,17	de-rate	4432:12	4425:13	4469:1
4380:9	4547:16	4444:24	4426:1	devil's
4381:6,24	derated	4445:22	4557:15,16	4449:18
1001.0/21			,17,24	1117.10

PUB LE NEAT	03-31-2014	Page 4620 01		
dialogue	4463:10,11	4473:25	dispatch	dollars
4354:9	4496:18	disclosing	4432:21	4378:6
Diana 4440:7	4592:22	4470:21	4530:19,20	4381:7,20,
4511:11	difficulty	44/0:21	dispensed	23,25
4311:11	4426:21	discretion	4471:13	4389:10,11
differ		4362:17	44/1:13	4391:23
4579:1	dips 4512:8	discuss	displace	4398:20
difference	direct	4369:17	4508:5	4408:4,5
4402:19	4480:16	4372:8	4510:8	4411:8,12
4428:16	4527 : 25	4396:14	dissect	4429:17
4432:7,11,		4471:25	4413:16	4453:15,21
13 4521:1	directed	4472:11		4454:2,15
4523:11	4557:7	4502:24	dissipated	4455:8,12,
4524:4	directing	4583:9	4409:16	23
4529:3	4466:3	discussed	dissipates	4456:18,22
4594:20	direction		4490:11	4457:1,7,1
4595:2,5	4449:8	4401:6 4408:4	dissipating	1 4527:18
4597:6	4498:9	4428:7	4490:18	4583:20
differences	4500:5	4445:20		4584:6
4558:7		4445:20	distance	4590:12,13
4579:3	directional	4499:12	4384:23	,15
43/9:3	4497:22		4385:8	4594:1,2,3
different	4499:6	discussing	distances	, 16
4368:19	4504:2,3	4350:8	4418:1	dominance
4369:10	directionall	4491:13		4361:17
4383:9	y 4482:3	4578:23	distinguish 4467:14	done 4356:4
4387:8	4506:11	4579:25	4407:14	4364:24
4409:2	4507:2,6,7	discussion	distributed	4377:9
4432:18	4521:4	4350:16	4550:10	4383:5
4437:13	directions	4366:11	4551 : 13	4414:10
4468:17	4501:20	4392:10	doc 4367:16	4441:3
4474:2		4446:16		4463:21
4501:19,21	directly	4456:2,8	document	4504:11,20
4517:13	4458:25	4469:12,16	4421:18	4505:2,15,
4518:8 4522:9	4566:4	4470:3	4438:25	21 4506:10
4522:9	dirty	4473:4	4444:6	4523:11,15
4535:12	4597:16	4488:25	4445 : 9 4506 : 24	4524:4
4536:22	disadvantage	4489:1,23	4300:24	4529:23
4543:17	4484:18	4501:8	documented	4536:23
4544:7		4503:9	4572 : 15	4573:1
4555:23	disaggregate	4513:20	documents	dotted
4558:2	d 4483:22	4524:16	4346:23	4393:5
4571:16	disagree	4526:23	4549:20	
4578:19,21	4579:15	4543:20	4555:5,14,	double
,22	4591:11	discussions	17 4579:21	4389:5
4585:6,14	4596:16	4355:9	4589:23	4486:7
4589:14,18	disagreement	4600:2	dollar	doubt
differing	4584:3	disentangle	4390:13	4368:10
4488:23		4446:12	4405:13,15	Douglas
	disagreement		4427:7	4344:7
difficult	s 4579:18	dismissed	4429:19	
4370:24	discern	4425:12,23	4527:19	downside
4394:12			1027.11	

PUB re NFAT	03-31-2014	Page 4621 of	L 40/1	
4457.16.24	4415.6 11	4450.4	4E01.1 E 1	4560.5 16
4457:16,24	4415:6,11	4458:4	4501:1,5,1	4562:5,16,
downward	4416:11	4459:14,24	5 4502:21	17,19,22
4539:9	4417:1,20	4460:5,9,1	4503:6,21,	4563:6,10,
dozens	4418:7,23	5	24 4504:23	16,21,24
	4419:15,18	4461:7,15	4505:4,18	4564:3,6,2
4387:5,6	4420:13	4462:9,15,	4506:1,13	3
Dr 4347:17	4421:7,15	23	4507:11	4565:2,11,
4352:21	4423:3	4463:9,22,	4508:12,21	14,17,22
4355:15,18	4424:25	25	4510:13	4566:1,5,8
4356:1,2,7	4425:2,10	4464:20,24	4511:22	,16,21,25
,17	4426:15	4465:5,16,	4513:2	4567:6,10,
4357:3,7,1	4432:2,6,1	20	4514:6	15 , 25
0,17,19,20	5 4434:21	4466:8,13,	4515:2,5,2	4568:7,13,
4358:2,23	4435:4,8,1	19,25	2 4516:14	23
4359:1,13,	4,18,23,25	4467:3,9,1	4517:2	4569:6,9,1
14,19,22	4436:7,9,1	9	4518:21	4,23
4360:14	6,24	4468:13,19	4519:3	4570:5,6,1
4361:12,16	4437:4,20	, 22	4520:2,4	6,20,24
4362:7	4438:8,13,	4469:19,24	4524:10,24	4571:7 , 12 ,
4363:1,25	15,19	4470:5,20	4525:13	19
4364:8,17	4439:1,13,	4471:1	4526:1	4572:3,7,1
4365:14,24	24	4473:22	4527:5,23	3 , 16
4366:4,6,9	4440:4,12,	4474:23	4530:4	4573:1,7,1
4367:16,23	18,25	4475:23 , 25	4531:1,23	5
4369:25	4441:17	4476:8,10,	4532:16	4574:4,8,2
4370:1,4,1	4442:3,11,	21,22	4533:6,9	2
9,21	18	4477:1,4,7	4534:7,18	4575:1,8,1
4373:21	4443:2,6,1	,10,11,14,	4535:1	2
4373.21	8	19	4536:4	4576:1,8,1
4383:5,6,1	4444:4,16,	4478:1,10,	4537:3 , 12	5 , 24
0,12,20,22	23	11,19,20,2	4538:2,17,	4577:8,19,
,23	4445:6,18,	3 4479:22	24 4539:17	22
4384:7,17,	25	4480:12,13	4540:20	4578:1,7,1
21	4446:14,24	, 15 , 22	4541:17	1,25
4385:1,3,7	4447:12,15	4481:1,6,9	4542:21	4579:5,10,
,12,16	,21	,20 4482:2	4543:14	16
4388:17	4448:6,13	4483:20	4544:10	4580:3,8,1
4391:3,22	4449:11,16	4484:13,23	4545:4,11	3
4391:3,22	4450:2,12	4485:19	4546:3	4581:7,14,
22	4451:14,19	4486:4,22,	4547:1,5,8	21
	,23	24	,16,20	4582:14 , 24
4393:3,17 4394:23	4452:7,11,	4487:5,6,1	4548:5,14,	4583:2,22
	13,24	6,19,24	21,24	4584:10
4398:2,5	4453:5,10,	4488:10	4555:20,21	4585:8,22
4399:9,13,	18,24	4489:14,15	4556:7,11,	4586:10,13
14,16	4454:4,10,	4490:4	20	,18,25
4401:14	17	4491:4,22	4557:4 , 9	4587:12
4404:25	4455:1,6,1	4493:4,15,	4558:5,15,	4588:1,25
4405:23	0,14,17,21	23	21	4589:5,11,
4406:14,19	,25	4494:5,18,	4559:6,10,	17
4407:4,6	4456:6,12,	24	15,21	4590:4,10,
4408:1,20	16,20,24	4495:8,23	4560:4,22	19,25
4409:4	4457:4,9,1	4496:7,16	4561:3,7,1	4591:2,15,
4414:6	3,19	4497:17	2,17,22,25	19,22
	J / ± J	110/01/	211122123	17/22

DIGI-TRAN INC. 1-800-663-4915 or 1-403-276-7611 Serving Clients Throughout Canada

PUB re NFAT	03-31-2014	Page 4622 01	1 10/1	
4592:1,21	4403:18	4375:16	4427:21	4446:20
4593:12,22	4405:16	4420:16		4446:20
4594:6,8,1	4422:25	4422:7	ECONOMICS	
3,18,22	4501:14	4422:7	4345:5	EIA
4595:3	4573:3	4457.25	4356:12	4387:4,11
4596:4,15,	4597:1	Easter	Economics436	4388:5,8
23	4557.1	4348:23	7 4346:6	4389:9,19,
4597:2,12,		4349:2		25
18,24	E	4350:1	Economics's	4390:6,12
4598:12	EAI 4565:8	easy 4392:17	4476:16	4393:13
4600:5,6	EAI's 4565:9	echo 4473:20	economist	4410:16
drastic	ear 4475:3		4478:2	4427:25 4428:1,21
4429:24		Eco 4431:4	4531:2	4431:7,16
	earlier	economic	edge 4561:16	4440:15,16
drawing	4353:15	4349:15	effect	4565:13
4384:11	4366:12	4353:19		4566:4,10,
drawn	4370:18	4416:12	4358:15	12,23
4409:11	4408:8	4436:12	4359:10	4567:4,7
4570:14	4420:15	4493:8,10	4371:16	4568:3,8
	4427:18	4495:4	4383:16	4569:11
drive 4391:1	4452:1	4500:14	4392:12	4570:19
driven	4531:24	4508 : 23	4398:4	4577:10
4430:3	4573:16	4530:8,12	4431:2	4580:18
	early	4582 : 5	4540:4	4582:18,20
driver	4351:13	4584:14	4587:23	4302:10,20
4592:3,19	4406:23		4588:11	EIA's
4596:21,22	4446:16	economical	4597:6	4565:19,24
, 24		4580:21	effects	eight
drivers	earn 4375:3	4581:4,11	4381:13	4455:15
4391:10	4404:6,17	economics	4382:3	4457:10
4591:24	4405:6,13,	4346:3,5,7	4446:12	4480:8
4592:19	14	4352:5,9	4553:4	
4596:11	4411:16,17	4355:15		eight-nine
	4412:3	4356:18	efficiency	4408:5
drop 4406:24	4413:9	4357:5	4359:6	eighty-nine
4527:20	4414:17	4358:3	4417:4	4583:19,20
Drs 4537:21	4415:25	4359:17	4430:11	4584:6
4546:15	4419:2,10,	4366:15,22	4434:3	
DSM 4346:9	23 4465:14	4367:7,13	efficient	either
	4509:5	4369:7	4383:18	4388:7
4488:2	earned	4370:13	4411:10	4465:8
4491:14	4542:24	4371:1,5	4417:8,14	4490:12
4550:17,24	4560:18	4425:11	4430:13	4511:19
due 4424:2		4426:18	4509:12	4512 : 7
4452:5	earning	4427:4		4527 : 2
4512:7	4375:3	4436:19	effort	4534:9
duration	4419:20	4476:11,23	4350:14	elaborate
4350:24	4420:2	4478:4	4401:1	4446:6
4514:10	earns	4495:19	4428:3	4508:6
4514:10	4411:19	4497:3	4439:5	
4580:19		4522:8	4443:9	elasticities
	easier		efforts	4392:10
during	4418:10	Economic's 4356:23	4350:21	electric
4377:16	easily	4330:23	4439:19	4358:8
·	•			

DIGI-TRAN INC. 1-800-663-4915 or 1-403-276-7611 Serving Clients Throughout Canada

PUB LE NEAT	03-31-2014	Page 4623 0.	L 40/1	
4588:13	4414:2	4383 : 18	engage	equal 4385:9
electrical		4387:2	4418:10	4448:10
4528:13	emergens	4389:4		4451:21
4528:13	4512:7	4402:10	engaged	4462:20
electricity	emerges	4403:5,8,9	4477:15	4542:9,10
4359:12	4512:7	,10,13,17	England	
4361:8	emerging	4404:7,8,1	4359:24	equally
4371:20	4510:10,24	7 4405:2,4	4371:10	4393:22
4386:20	4564:19	4408:8	ensure	4394:14
4392:11		4417:25	4528:25	4536:8,9
4394:5,6	emission	4418:2,25	4526:23	equal-weight
4418:3	4430:6	4420:6,8		4448:11
4435:21	emissions	4440:2,15	4550 : 3	equilibrium
4478:2,5,6	4508:18	4444:15,19	ensuring	4409:14
4481:12,16	4554:6	4445:21	4371:19	4411:1,6
4483:23		4446:11	enter	4411:1,6
4510:24	emit 4430:13	4454:22	4406:8,9	4506:3,5,1
4528:1	4586:24	4456:3	4412:4	· · ·
4542:15	emitting	4458:7	-	2 4508:24 4509:3,15
4549:7	4586:24	4460:23	entering	· ·
4554:9		4466:16	4584:24	4512:2,4,1
4565:19	employed	4477:15,17	entire	0,13 4514:18
4578:24	4449:14	4480:17,19	4404:6	
4588:23	4482:6	4481:4,11,		4518:24
4596:3	enable	12	entities	equity
electron	4375:8	4483:23,24	4490:11	4568:24
4399:11	4556:4	, 25	4540:7,12,	4570:22 , 25
4399:11	07.0077.00	4484:2,13	17	4571:1
electronical	encompass	4487:13	4541:18,24	ERCOT
ly 4550:12	4416:22	4489:17	entity	4371:10
element	encompassing	4494:12	4541:13	
4528:9	4414:8	4495:12		errata
4560:25	encourage	4504 : 14	entrant	4346:5
	4539:3	4505 : 18	4403:25	4366:19,23
elements		4506:16,19	4404:21	4369:7
4375:18	encroaching	4524:25	4509:1	especially
4489:9	4350:1	4529:15	entrants	4364:21
eliminated	endeavour	4534 : 22	4406:9	4372:10
4409:9	4546:18	4538 : 7	entry	
		4548:3,19	4403:22	essence
else 4361:14	endorse	4549:4,6	4404:6,9,1	4432:10
4380:1,8	4360:9	4550:17,23	5,16	4446:21
4401:13	ener 4481:10	4556:14,17	4406:2,3,6	essentially
4420:3	one war-	4560:19	4411:9,13,	4399:25
4482:22	energy	4572:9	16 4506:21	4448:9
4505:3	4346:9	4577:12	4509:14	4462:18
4584:18	4358:5 4359:4	4581:2	4568:15	4490:9
elsewhere		4586:22,23	4571:23	4493:13
4542:3	4371:3,4	4587:11		4542:8
email	4374:10,24	4591:25	environmenta	establish
4347:12	,25	4593:24	1 4540:4	4374:20
434/:12	4375:21,22	4594:3	4564:20	4374:20
embodied	,23,24 4376:7	4595 : 25	4585:3	4378:20
	43/0:/			4440:11
	•			

TOD LE NEAL	T	rage 4024 01		
4574 : 15	4558:17	4353:25	4375:9	excuse
established	evaluated	4354:8	4451:9	4424:12
4549:6	4422:6	4359:16	examining	4438:3
		4360:8	4355:7	4447:23
establishing	evaluating	4367:25	4444:19	4473:1
4410:22	4538:19	4368:1		4503:23
4545:23	4568:15	4423:13,15	example	exercising
4546:1	evaluation	4438:22	4381:25 4416:19	4578:5
estimate	4428:2	4439:20	4440:13	exhaustively
4363:13	4436:3	4449:12	4440:13	4438:21
4375:24	4506:2	4451:1	22 4509:24	4430:21
4391:19	evaluations	4452:15	4568:4	exhibit
4397:3,9	4530:7	4461:20	4575:17,18	4346:2
4404:8		4464:4,10	4573:17,18	4357:22
4408:3	evening	4478:22	4585:1,3	4366:12,15
4413:6	4351:14	4480:16	4591:12	,22
4495:15	4599 : 15	4572:25		4367:2,4,6
4526:18	events	4598:7	examples	,11,13
4580:16	4347:6	evident	4508:10	4368:17
estimated		4566:12,20	4510:5,10	4369:8
4395:19	eventually	evolution	exceeded	4392:17
4398:8,12,	4457:2	4506:15	4388:7	4421:16
16 4399:3	4482:19			4436:18
4400:10	everybody	evolved	excellent	4438:22
4486:18	4347:13	4488:1	4581 : 8	4439:19
4504:18	4372:17	exact	except	4440:7
4518:19	4422:6	4523:10	4379:7	4441:22
4571:25	4569:2	exactly	4398:13	4444:7
4588:2	everybody's	4377:5	4443:10	4447:23,25
4589:18	4372:16	4377:3	4446:1	4451:3
estimates		4387:5	4526:11	4461:20
4397:17	everyday	4535:11	4577 : 2	4477:21
4399:3	4365:8	4577:13	exception	4481:8
4400:17	everyone	4584:11	4430:6	4550:14,19 ,22
4428:21	4347:5		4445:3	4551:4,7,1
4433:13	4562:3	examination	4454:14	0,14,21,24
4440:17	everything	4354:17,23	exceptions	4552:5,7,2
4446:13	4380:1,8	4573:4	4503:4	2,14,22,24
4482:25	4426:2	Examination-	4303:4	4553:6,8,2
4518:14	4498:13	in-chief	excerpt	7,19,24
	4563:9	4345:8	4579:21	4554:1,3,
estimating		4369:22	excerpts	2,15,23
4376:2	everything's	examinations	4549:24	4555:1,10,
et 4552:17	4379:7,19 4426:3	4476:2		14,17
4574:20	4420:3		excess	4556:9
Europe	everywhere	examine	4373:25	
4371:17	4416:7	4349:4	4406:3	exhibited
	4419:8	4365:5	4407:2,12	4437:6
evaluate	4420:3	4371:23	4539:22	exhibits
4478:5	evidence	4374:15	4540:22	4345:3
4520:10	4349:1	4473:1	excessive	4346:1
4529:23	4351:8	examined	4406:8	4366:9

PUB LE NEAT	03-31-2014	Page 4625 01		
4368:16	4533 : 15	4371:3	explanatory	4437:19
4550:13		4389:13	4399:5	4448:10
	expected	4462:6		4449:14
existed	4349:5	4476:1	explore	
4376:14	4354:16	4478:21	4442:23	extra
existing	4410:1	4479:12,22	4443:13	4373:1,2,4
4382:22	4495:11,16	4487:15	4541:24	, 9
4388:7	4511:15	4510:23	export	4419:20,23
4522:16,17	4517:1,11	4579:12,13	4346:3	4466:1
4577:20	4518:11,17	,14	4366:16	4587:3
4595:7	4535:13,17		4371:24	extract
	,21,24	expertise	4372:10,23	4391:12
expand	4536:9,14,	4360:9,14	4373:10,17	
4511:20	21,24,25	4491:18	,22	extracting
4517:10	4557:11	4508:9	4374:9,11,	4391:5
4519:8	4560:14	4535:25	21 4395:16	extraction
expansion	expecting	4573:14,20	4420:5,14	4391:15,24
4431:6,8,1	4557:19	experts	4435:13	4402:23
7		4421:24	4436:6,14	extremes
ormost.	expects	4428:2	4437:1,16	
expect 4350:1	4372:1,5	4509:16	4438:5,18	4469:5
4354:22	expensive	4578:20,21	4439:11	
	4413:3	4579:7,17	4440:21	F
4396:19	4419:10		4441:13	face 4413:20
4409:20,21	a-manian	explain	4446:19	faced
4410:14	experien	4362:6	4469:17	
4468:7,24	4438:10	4376:18	4470:10	4515:13
4491:7	experience	4378:16	4471:8	faces
4492:17	4357:25	4386:23	4497:15	4555:22
4507:17 4512:9	4358:20	4388:16	4521:21	facil
4512:9	4397:24	4389:18	4535:16	4591:24
4537:13	4417:3	4390:2	4549:7	
	4437:17	4416:10	4576:19	facilitate
4548:15 4557:16	4454:23	4492:20		4400:2
4573:23	4477:24	4508:13	exports	facilitating
4573:23	4536:21	4520:22	4372:11	4591:24
	4540:16	4553:21	4420:16	
4597:7,9,1	experienced	4574:24	4490:25	facility
	4437:7	4576:13	4576:14	4488:14
expectation	4438:12	4581:9	extend	4516:6
4349:6		4594:23	4538:12	fact 4407:1
4425:5	experiences	explained	extended	4430:23
4452:4	4380:21	4428:10	4414:5	4471:16
4500:15	4382:16	4437:21	4414:5	4498:8
4534:12	4395:23	4590:7	extent	4519:22
4535:16	experimental	4597:5	4391:2	4524:1
4545:19	4508:8	explanation	4506:9,18	4525:11
4595:10		4425:4	4509:11	4529:25
expectations	expert	4440:10,14	4512:15	4596:19
4371:24	4355:23	4472:9	4513:24	factor
4435:13	4359:15	4529:17	4538:8	
4438:5	4360:23		4544:12	4379:13 4512:17
4446:19	4366:4	explanations	4562:12	
	4370:11,16	4537 : 5	external	4561:5,9
			CVCETHAT	

FOB LE NEAL	03 31 2014	rage 4020 01		
4589:13,15	4582 : 22	4480:14	4550:11 , 13	4353:14
4595:12	4590:18		4551:24	4598:24
factors	4591:11	feeling	4554:7	finishes
4379:12	fairly	4450:6 4573:8	filing	4455:18
4379:12	4373 : 5	4373:0	4357:1	4456:21
4400:9,16	4373:3	fellow	4487:11	4430:21
4411:18	4447:7,9	4459:17	4549:19	firm 4346:9
4411:16	4447:7,9	felt 4375:12	4549:19	4351:6
4460:12	4486:19	4425:19	filings	4371:7
4507:20	4538:16,18		4349:5,7	4403:12,16
4540:16	4581:16	FERC	4476:19	4466:6
4598:5		4562:6,12	fill 4586:21	4487:15
	fairness	FERC-		4490:25
fails	4465:12	approved	finalized	4503:20
4363:15	fall 4408:15	4562:20	4351:1	4543:8
fair 4365:19	4497:8		finally	4550:17,23
4436:15		field 4371:7	4354:6	4567:1,21
4437:5	fallen	4391:12	4367:9	4587:2
4438:7,10,	4418:5	fifteen	4372:12	firms
23 4439:21	familiar	4455:23	4381:23	4567:22
4440:6,9	4377:21	fifty	4402:21	
4444:18	4565:6	4429:19	4428:22	first 4363:3
4445:2	4567:16	4527:16	4484:23	4372:8,14
4446:10,20	farther		4485:19	4383:7
4448:7	4375:11	fifty-eight	4492:25	4422:19
4451:13,18	4589:20	4381:23	4535:13	4424:11,13
4452:23		4454:1	4554:25	,20 4442:5
4453:17,23	fascinating	fifty-five	finance	4469:21
4454:3,9,1	4392:10	4378:6	4349:4	4471:2 4472:18
2,25	fashion	4381:20		4489:16
4455:5,22	4563 : 25		financial	4492:22
4457:25		fifty-nine	4347:23	4496:1
4460:7	fast 4410:10	4454:2	4349:15	4502:4
4461:3,9,1	faster	fifty-six	4352:3	4511:19
4,17	4405:12	4590:15	4353:19	4526:3
4462:8,13	fault	figure	4406:20	4540:21
4463:2,5	4502:24	4381:11	4436:11	4566:17
4464:19		4454:8	4448:8	4570:1
4465:4,15	favourable	4457:1	4495:4	4597:25
4466:7,18	4522:10	4590:3	4522:8	4598:12
4467:8,12	favourite		fine 4423:3	
4468:21	4407:7	figures	4469:9	firstly
4480:21		4565:25	4475:10	4501:13
4481:17	fear	4569:11	finger	4508:3
4482:1,4	4585:4,5	file 4549:18	4423:9	4535:20
4484:1,14,	federal	4551:16	4423:9	five 4365:12
25 4490:5	4371:4	4553:1		4398:20
4493:21	4460:19	4554:5	fingers	4434:9
4507:21	Federation	filed	4464:13	4460:19
4534:1,4	4546:16	4357:21	finish	4461:3,10
4537:2			4574:5	4471:20,23
4562:2,13	fee 4552:17	4362:1		4480:9,11
4567:24	feel 4410:17	4369:4	finished	4488:22
	1110.11	4477:20		

OD LE MEAT				
4491:20	follow-up	4448:12	4591:13	4535:16
4492:14	4352:15	4449:15,25	4592:23	4545:20
4495:6		4450:11,16	4593:7	4546:2,5,
4558:13	footprint	, 19	4594:24	4557:22
4583:21	4413:10	4453:20	4595:24	4558:3,12
4584:7	4529:6	4454:16	4596:6	13,16,25
C: -1 4560 7	4541:4	4455:13,19	C	4559:4
fixed 4569:7	4542:4	4456:23	forecasted	4566:13
fixing	force 4546:8	4457:6	4435:21	4567:18
4490:6	fore 4387:9	4462:6,16	4518:25	4582:1
flat 4412:5	4504:24	4466:5	4581:2	4588:23
4507:13,17		4470:9	forecasters	4589:3
4307:13,17	4556:16	4471:7	4437:11	c
flaw 4407:19	foreca	4477:17	4448:21	foresee
4410:23	4558:12	4480:17,18	4450:9	4417:2
flaws	forecast	,24	4544:24	form 4417:8
4364:14	4372:4,8,1	4481:4,18	4545:17,20	4427:11
4449:23	5	4490:16	,22 4587:9	4510:11
	4374:7,13,	4492:14	4593:8	4564:23
flexibility		4494:6,15	£	formal
4518:7	14,17,19,2	4502:25	forecasting	
flexible	- I	4504:24	4364:25	4550:14
4431:22	4375:6,7,8	4505:2,10,	4379:10	formation
	,9,13,16,2	11	4381:8	4485:10
flip 4469:13	1,22,23	4506:4,5	4410:13	formed
4511:8	4376:4,5,7	4507:12,13	4437:1,16	
4514:1	,11	4510:15,18	4492:19	4460:24
flipping	4378:25	4513:12	4512:1	4470:8
4466:1	4379:14	4519:2	4513:7	formulas
4512:24	4385:22	4520:7,13	4597:8,21	4432:9
	4386:10	4521:1,11,	forecasts	forse 4568:
flows	4387:1,17	12 4529:9	4374:21	10136 4300.
4457:18	4396:2,12	4544:5,20	4386:14	forth
4526:7	4397:5	4545:1,5,1	4393:19	4373:24
fluctuate	4400:12,19	3	4403:4	4500:3
4397:1	4401:10,22	4548:19 , 25	4408:9	4545:13
	4403:6,21	4549:7	4435:22	forty 4421:
flux 4351:5	4408:7,8,1	4556:4,5,1	4437:2,8,2	4453:21
fly 4452:14	9		3 4439:2	4455:12
_	4410:18,19	7,25 4557:7,11,	4442:15	4457:1
Flynn	4412:11,23	15,17,19,2	4449:19,24	4511:4
4565:19	4421:23	5 4558:13	4462:5,11,	
focus	4422:5,10		13 4477:16	forty-five
4364:11,16	4423:25	4565:10	4483:24,25	4398:19
4372:3	4425:12,13	4566:14	4484:2,3,1	4421:19
4477:13	,21	4567:3,11	4,25	4459:2
4516:16	4432:4,9	4568:2	4487:13	4475:9,11
4532:6	4437:11,18	4572:12,20	4490:9	forty-four
4557 : 17	4439:5,22	4574:15	4505:5,7	4590:13
	4440:1,20	4578:10,24	4506:23	
focussed	4441:13	4583:10,17	4506:23	forward
4373:9,13	4442:8	4584:13	4512:1,12	4349:8
4376:10	4444:20	4585:9	4520:15	4364:21,2
4597:7	4445:21	4587:25	4521:5	4365:10
		4588:12	4004.4	

foundational 4381:5,9,1 4387:9 4417:4 4430:8,25 4546:19 4384:13 4399:2,7 4431:10,11 97 fourth 4385:5,19 4400:12,13 ,18 4432:17 4432:17 4432:17 4432:17 4432:17 4432:17 4436:5 4452:5 9 4458:3 4458:1 4458:1 4458:1 4458:1 4458:1 4458:1 4458:1 4458:1 4458:1 4567:1 4577:1	
4376:1	4530:14
4411:3 4500:4 4500:4 4502:1 4555:21 4555:21 4376:18,22 4389:5 4388:5 4388:5 4389:5 4389:5 4389:5 4389:22,25 4390:22,23 4406:22 4388:14 4388:14 4393:15 fracking 4386:3 4386:1,4,5 fracking 4391:17 4388:14 4393:25 4390:20 4460:3,4 4388:14 4460:3,4 4458:3 4391:17 4399:20 4460:2 4399:20 440:4 4506:10 4577:25 459:1,2 4402:21 4492:10 4577:25 459:1,2 4492:7,15 4577:25 459:1,2 4492:7,15 4577:25 459:1,2 4492:7,15 4577:25 459:1,2 450:24 459:26 4566:24 459:26 4566:24 459:27 4586:24 4596:3,7 459:24 459:23 4566:24 459:23 4566:24 459:26 4566:24 4	4531:1
4500:4 4502:1 4523:25 4523:25 4546:21 4546:21 4578:25 4546:21 4586:2 4548:18 458:24 4488:16 458:24 458:18 4595:24 frustrated 4378:25 4380:7 4381:14 4386:2 4386:2 4388:14 4386:2 4388:5 4388:14 4386:3 4388:5,19 4388:14 4386:3 4388:14 4399:27 4388:14 4399:25 4388:14 4399:25 4388:14 440:22 4596:2 4596:2 4598:10 4598:10 4598:26 4598:10	4538:4
4502:1 4523:25 4523:25 4546:21 4579:24 4586:2 4548:18 4466:21 4376:21 4379:7 4381:1,5,8 4391:1,5,8 4391:1,5,8 4391:1,5,8 4391:1,5,8 4391:1,4,6 4386:2 4380:12,13 4383:1 4402:23 4418:16 4386:2 4380:12,13 4383:1 4402:23 4418:16 4386:3 4381:5,9,1 4387:4 4387:9 4431:10,11 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4399:2,7 4381:1 4399:2,7 431:10,11 4386:3 4386:1,4,5 4386:5 4452:5 fracking 4388:14 4393:25 1,3,18,19 436:5 4452:5 4393:25 1,4390:20 4463:1 4461:6 4481:23 4493:19,20 4596:2 4493:11 4506:10 4578:2 4492:20 4494:8,9 4492:7,15 4577:25 4559:1,2 4492:7,15 4577:25 4559:1,2 4492:21 4591:6 4592:2 4566:24 4492:21 4591:6 4566:24 4492:21 4591:6 4567:18 framework 4362:23 4363:10 full 4586:24 4566:24 4577:7,8 4524:12 4591:23 4591:24 4591:29 4591:29 4591:20 459	4539:23
## ## ## ## ## ## ## ## ## ## ## ## ##	4540:21
## 4543:18	4541:10,23
4595:24 fuel 4376:21 4380:7 ,10,14 4394:1,4,6 4394:1,4,6 4386:2 4380:12,13 4381:14 4394:1,4,6 4380:223 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4402:23 4406:22 4406:22 4406:22 4406:22 4406:22 4417:4 4387:4 4417:4 4430:8,25 4471:1 4430:8,25 4431:10,11 97 fourth 4385:5,19 4389:14,5 4400:12,13 ,18 4431:10,11 97 4431:10,11 97 4431:10,11 97 4432:17 4432:17 4432:17 4432:17 4432:17 4458:3 4458:3 96 4452:5 97 4458:3 97 4458:3 97 4458:3 97 4458:3 97 4458:3 97 4458:3 97 4458:3 97 4458:1 97 4458:1 97 4458:1	4568:16,20
fossil 4379:19 4381:14 4394:1,4,6 4386:2 4380:12,13 4383:1 4402:23 4418:16 ,21,24 4385:24 4406:22 4381:5,9,1 4387:9 4417:4 foundational 5,19 4397:4 4430:8,25 4546:19 4384:13 4399:2,7 4431:10,11 9 fourth 4385:5,19 4400:12,13 ,18 4402:21 ,18 4386:3 4386:1,4,5 ,13,18,19 4436:5 4452:5 g fracking ,13,18,19 4460:3,4 4458:3 g 4391:17 4389:2,3,2 4461:6 4481:23 4393:25 4463:1 4563:14,17 4565:9 4556:24 4556:9 4565:9 4577:17 4577:17 4577:17 4577:17 4577:17 4578:2 4580:6 4578:2 4580:6 4493:19 4574:20 4558:24 4596:3,7 4492:21 4574:20 4558:24 4596:3,7 4492:21 4566:24 4433:13 4566:24 4433:13 4566:24 <td>4569:15</td>	4569:15
4386:2 4380:12,13 4418:16 ,21,24 4387:9 44417:4 4381:5,9,1 4387:9 44417:4 4381:10,11 fourth 4385:5,19 4384:13 4399:2,7 4431:10,11 fourth 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,1 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4386:3 4460:3,4 4458:3 4458:3 4460:3,4 4458:3 4458:3 4460:3,4 4458:3 4461:6 4481:23 4463:1 4460:3,4 4458:3 4461:6 4481:23 4463:1 4460:3,4 4458:3 4461:6 4481:23 4463:1 4460:3,4 4458:3 4461:6 4481:23 4463:1 4460:3,4 4458:3 4460:3,4 4458:3 4460:3,4 4458:3 4458:15 4460:2 4563:14 4566:14 4580:6 4578:2 4586:24 4586:24 4586:24 4586:24 4586:24 4586:24 4586:24 4586:24 4588:3 4388:24 4579:24 4579:24 4587:8 4388:24 4471:18 4588:0 framework 4506:18 4596:12,14 4596:1	4571:20
4386:2 4418:16 4381:5,9,1 4381:5,9,1 4387:9 4417:4 4381:5,9,1 4397:4 4430:8,25 4431:10,11 fourth 4385:5,19 4400:12,13 4386:3 4386:3 4386:1,4,5 4417:11 4432:17 4383:25 4391:17 4388:14 4460:3,4 4458:3 4393:25 4399:2,3,2 4461:6 4481:23 4393:25 4401:4 4502:10 4577:17 frame 4411:20 4503:16 4578:2 4493:11 4504:4 4499:20 4494:8,9 4504:23 4499:7,15 4578:1 4560:24 4492:21 4591:6 4577:25 4559:1,2 4892:2 framework 4192:21 4591:6 4561:4 4502:3 4561:4 4562:3 4561:4 4582:6 4582:6 4578:1 4560:24 4582:6 4582:15 4582:10 4582:23 4582:23 4582:23 4582:23 4582:23 4582:24 4577:7,8 4421:24 4581:3 4582:25 4585:5 4495:9 4587:8 4495:9 4587:8 4495:9 4587:8 4498:10 4586:18 fully 4586:12,14 4586:5 futures 4596:12,14 4506:5 futures 4580:6 4592:2 4587:8 4493:13 4586:2 4577:7,8 4421:24 4581:3 4581:6 4596:12,14 4586:5 futures 4586:12	4580:20
foundational 4381:5,9,1 4387:9 4417:4 430:8,25 4386:19 4386:3 4386:1,4,5 4386:3 4386:1,4,5 4388:14 4399:2,7, 4382:5 fracking 4388:14 4399:2,3,2 4363:1 4399:2,3,2 4461:6 4388:3 4388:14 4460:3,4 4458:3 4393:25 1 4390:20 4463:1 4563:14,17 4506:2 4596:2 4596:2 4401:4 4502:10 4577:17 frame 4411:20 4503:16 4578:2 4402:22 4493:11 4504:4 4580:6 4429:20 4494:8,9 4454:23 4498:19 4574:20 4494:8,9 4492:7,15 4577:25 4559:1,2 489:19 4492:7,15 4577:25 4559:1,2 489:19 4566:24 4566:24 4566:24 4566:24 4566:24 4566:24 4566:24 4566:24 4567:5 4524:12 4513:9 4349:22,24 4567:5 4579:8 4471:18 4579:24 4587:8 4498:10 4587:8 4498:10 4566:12,14 4566:5 frankly 4567:18 fuller 4506:18 futures 4450:3,8 4560:17 4580:0 Grantly 4587:8 4498:10 4566:12,14 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17 4566:17	
## ## ## ## ## ## ## ## ## ## ## ## ##	enerate
## ## ## ## ## ## ## ## ## ## ## ## ##	4432:9
fourth 4385:5,19 4400:12,13 ,18 4386:3 4386:1,4,5 4417:11 4432:17 fracking ,13,18,19 4460:3,4 4458:3 4391:17 4388:14 4460:3,4 4458:3 4393:25 4389:2,3,2 4461:6 4481:23 4402:22 4394:3 4493:19,20 4565:9 4596:2 4394:3 4493:19,20 4565:9 4596:2 4401:4 4502:10 4577:17 frame 4411:20 4503:16 4578:2 4429:20 4494:8,9 4545:23 4582:15 4489:19 4574:20 4558:24 4596:3,7 4492:7,15 4577:25 4559:1,2 gauge frames 4578:1 4560:24 433:13 492:21 4591:6 4572:23 4561:4 4362:23 4363:10 full 4577:7,8 4421:24 4513:9 4349:22,24 4577:7,8 4421:24 4510:23 fuller 4585:5 495:9	enerating
## ## ## ## ## ## ## ## ## ## ## ## ##	4488:19,21
fracking 4386:1,4,5 4436:5 4452:5 4458:3 4391:17 4388:14 4460:3,4 4458:3 4458:3 4393:25 4390:20 4463:1 4563:14,17 4565:9 4402:22 4394:3 4493:19,20 4565:9 4577:17 4402:22 4493:11 4503:16 4578:2 4580:6 4578:2 4412:22 4493:11 4504:4 4580:6 4582:15 4596:3,7 4429:20 4494:8,9 4558:24 4596:3,7 4592:1,2 4386:2 4596:3,7 4492:7,15 4577:25 4559:1,2 433:13 4566:24 433:13 492:21 4591:6 4566:24 433:13 4566:24 4566:24 4566:24 4566:24 4572:23 4388:24 4577:23 4572:23 4388:24 4577:7,8 4421:24 4579:24 4579:8 4471:18 4579:24 4585:5 4495:9 4585:5 4495:9 4585:5 4596:12,14 4506:5 4596:12,14 4506:5 4596:12,14 4506:5	4491:15
## ## ## ## ## ## ## ## ## ## ## ## ##	eneration
4391:17 4389:2,3,2 4393:25 4402:22 4394:3 4566:2 4401:4 4502:10 4577:17 4389:19,20 4578:2 4412:22 4493:11 4429:20 4493:11 45489:19 4574:20 4559:1,2 4566:24 4592:2 frames 4578:1 4591:6 4592:2 framework 4362:23 4363:10 4513:9 4541:3 4562:24 4579:24 4579:24 4579:24 4579:24 4587:8 4586:14 4586:14 4579:24 4579:24 4579:24 4587:8 4596:12,14 4506:5 frankly 4506:18 frully 4506:1 frankly 4506:18 frully 4415:15 4426:21 4348:8,16 4481:23 4461:6 4481:23 4463:1 4463:1 4493:19,20 4565:9 4577:17 4565:9 4578:2 4580:4 4580:6 4582:15 4580:4 4580:6 4582:15 4580:3,7 4596:3,7 4596:3,7 4596:3,7 4433:13 4566:24 4566:24 4566:24 4566:24 4566:24 4566:24 4579:23 4577:7,8 4421:24 4579:8 4471:18 4579:24 4585:5 4498:10 4596:12,14 4506:5 frully 4347:21,25 4348:8,16	4372:20
4393:25 4390:20 4463:1 4563:14,17 4402:22 4394:3 4493:19,20 4565:9 4565:9 4401:4 4502:10 4577:17 412:22 4493:11 4504:4 4580:6 4429:20 4494:8,9 4545:23 4582:15 4492:7,15 4577:25 4569:1,2 4596:3,7 4492:7,15 4577:25 4560:24 4433:13 4492:21 4591:6 4566:24 433:13 4492:21 4591:6 4566:24 4524:12 4362:23 4396:2 4576:23,25 4572:23 4363:10 4349:22,24 4577:7,8 4421:24 4513:9 4349:22,24 4579:8 4471:18 4579:24 4585:5 4495:9 4510:23 fuller 4506:18 4596:12,14 4567:18 fully 4596:12,14 4506:5 Friday 4415:15 4460:2 4509:17 4347:21,25 4426:21 4400:2 4500:18 4348:8,16 4528:10 460:2 4500:18	
4402:22 4596:2 4394:3 4401:4 4401:4 4411:20 4412:22 4493:11 4493:16 4429:20 4494:8,9 4492:7,15 4577:25 4578:1 4591:6 4592:2 4566:24 4566:24 4566:24 4566:24 4566:24 4566:24 4566:23 4363:10 4513:9 4549:22,24 4541:3 4579:24 4587:8 4579:24 4587:8 4588:10 4596:12,14 4566:5 4576:23 4576:23 4576:23,25 4571:8 frankly 4579:24 4587:8 4596:12,14 4566:5 full 4579:24 4587:8 4596:12,14 4566:5 4596:12,14 4566:5 4596:12,14 4566:5 4596:12,14 4566:5 4596:12,14 4566:5 4596:12,14 4566:5 4596:12,14 4596:12,14 4596:12,14 4596:12 4569:17 4569:17 4569:17 4569:17 4569:17 4569:17 4569:17 4569:17 4569:17	4398:24
## ## ## ## ## ## ## ## ## ## ## ## ##	4399:5
frame 4411:20 4503:16 4578:2 4412:22 4493:11 4504:4 4580:6 4429:20 4494:8,9 4545:23 4582:15 4489:19 4574:20 4558:24 4596:3,7 4492:7,15 4577:25 4559:1,2 gauge frames 4578:1 4560:24 4433:13 4492:21 4592:2 4566:24 geared framework 4592:2 4567:5 4524:12 4362:23 4349:22,24 4572:23 general 4513:9 4349:22,24 4577:7,8 4421:24 4541:3 4579:24 4585:5 4495:9 4510:23 fuller 4587:8 4495:9 4510:23 fuller 4596:12,14 4506:5 free 4480:14 4506:18 futures 4510:3,8 437:21,25 4426:21 4460:2 4569:17 4348:8,16 4528:10 4550.24 4550.24	4412:23
4412:22 4493:11 4494:8,9 4489:19 4492:7,15 frames 4492:21 4591:6 4592:2 framework 4362:23 4363:10 4513:9 4541:3 frankly 4510:23 frankly 4570:24 4570:24 4570:24 4570:24 4570:25 4570:18 frankly 4570:24 4580:6 4582:15 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4596:3,7 4580:6 4433:13 4560:24 4560:24 4560:24 4570:23 4570:23 4570:23 4570:23 4570:23 4570:24 4570:24 4580:6 4596:3,7 4433:13 4560:24 4570:23 4560:24 4577:7,8 4421:24 4579:8 4471:18 4580:6 4580:6 4580:6 4580:17 4580:10	4416:18
4429:20 4494:8,9 4545:23 4582:15 4489:19 4574:20 4558:24 4596:3,7 4492:7,15 4577:25 4559:1,2 433:13 4492:21 4591:6 4566:24 4433:13 4492:21 4592:2 4566:24 4524:12 framework 4362:23 4572:23 4572:23 4358:24 4513:9 4349:22,24 4577:7,8 4421:24 4541:3 4579:24 4579:8 4471:18 frankly 4579:24 4587:8 4495:9 4510:23 fuller 4596:12,14 4506:5 free 4480:14 4506:18 459:23 459:23 4347:21,25 4345:15 4460:2 4569:17 4347:21,25 438:8,16 4528:10 4250:24	4488:6
4489:19 4489:19 4574:20 4558:24 4596:3,7 4492:7,15 4577:25 4560:24 4560:24 4561:4 4566:24 4567:5 4567:23 4572:23 4363:10 4513:9 4541:3 4541:3 4579:24 4579:24 4585:5 4587:8 4596:12,14 4566:5 4596:12 4586:5 4596:12 4596:3,7 4498:10 4596:3,7 4498:3,7 4498:10 4560:24 4560:24 4560:24 4567:18 4577:7,8 4421:24 4577:7,8 4421:24 4579:8 4585:5 4495:9 4587:8 4596:12,14 4506:5 4506:18 4506:18 4506:18 4506:24 4579:24 4579:24 4579:24 4585:5 4498:10 4506:5 4506:5 4498:10 4506:5 4400:2 4569:17 4347:21,25 4348:8,16	4509:21
## 492:7,15 ## 4577:25 ## 4577:25 ## 4577:25 ## 4560:24 ## 4433:13 ## 492:21 ## 4591:6 ## 4566:24 ## 4566:24 ## 4566:24 ## 4567:5 ## 4567:23 ## 4567:23 ## 4567:23 ## 4577:25 ## 4566:24 ## 4566:24 ## 4567:23 ## 4567:23 ## 4576:23,25 ## 4577:7,8 ## 4421:24 ## 4579:24 ## 4579:24 ## 4579:24 ## 4585:5 ## 4498:10 ## 4567:18 ## 4567:18 ## 4567:18 ## 4566:24 ## 4572:23 ## 4572:23 ## 4471:18 ## 4579:24 ## 4585:5 ## 4498:10 ## 4567:18 ## 4567:18 ## 4567:18 ## 4567:18 ## 4566:24 ## 4566:24 ## 4577:7,8 ## 4421:24 ## 4579:8 ## 4471:18 ## 4586:12,14 ## 4566:5 ## 4566:12,14 ## 4566:5 ## 4566:12,14 ## 4566:12 ## 4566:23 ## 4566:23 ## 4566:23 ## 4566:24 ## 4572:23 ## 4471:18 ## 4566:12,14 ## 4566:12,14 ## 4566:24 ## 4566:24 ## 4566:24 ## 4566:23 ## 4566:24 ## 4576:23,25 ## 4471:18 ## 4566:12,14 ## 4566:21 ## 4566:24 ## 4566:24 ## 4576:23,25 ## 4471:18 ## 4566:12,14 ## 4566:21 ## 4566:24 ## 4566:24 ## 4576:23 ## 4566:24 ## 4576:23 ## 4566:24 ## 4576:23,25 ## 4471:18 ## 4566:24 ## 4566:24 ## 4576:23,25 ## 4471:18 ## 4566:24 ## 4566:24 ## 4577:7,8 ## 4421:24 ## 4471:18 ## 4566:24 ## 4566:24 ## 4566:24 ## 4576:23,25 ## 4460:2 ## 4566:24 ## 4566:24 ## 4566:24 ## 4566:24 ## 4566:24 ## 4576:23,25 ## 4471:18 ## 4566:24 ## 4566	4539:25
frames 4578:1 4560:24 4433:13 4492:21 4591:6 4566:24 433:13 framework 4567:5 4524:12 4362:23 full 4572:23 4572:23 4363:10 full 4576:23,25 4358:24 4513:9 4349:22,24 4577:7,8 4421:24 4541:3 ,25 4502:4 4579:8 4471:18 frankly 4579:24 4585:5 4495:9 4510:23 fuller 4596:12,14 4506:5 free 4480:14 4506:18 4596:12,14 4506:5 friday 4415:15 4459:23 4542:19 4347:21,25 4347:21,25 4426:21 4506:21 4348:8,16 4528:10 4550.24	4561:6
frames 4570.1 4591.6 4591.6 4592.2 4566.24 geared framework 4362.23 4567.5 4524:12 4363:10 full 4576:23,25 4358:24 4513:9 4349:22,24 4577:7,8 4421:24 4541:3 ,25 4502:4 4579:8 4471:18 frankly 4579:24 4585:5 4495:9 4510:23 fuller 4596:12,14 4506:5 free 4480:14 4506:18 4596:12,14 4506:5 friday 4415:15 4460:2 4569:17 4347:21,25 4348:8,16 458:10 60:2	4574:25
## ## ## ## ## ## ## ## ## ## ## ## ##	4575:2
framework 4362:23 fuels 4386:2 4567:5 4524:12 4363:10 full 4576:23,25 4358:24 4513:9 4349:22,24 4577:7,8 4421:24 4541:3 ,25 4502:4 4579:8 4471:18 frankly 4579:24 4585:5 4495:9 4510:23 fuller 4587:8 4498:10 4567:18 fully 4506:18 friday 4415:15 4459:23 4542:19 4347:21,25 4426:21 4508:10 4348:8,16 4528:10 4350.24	4577:15
4362:23 fuels 4386:2 4572:23 general 4363:10 full 4576:23,25 4358:24 4513:9 4349:22,24 4577:7,8 4421:24 4541:3 ,25 4502:4 4579:8 4471:18 frankly 4579:24 4585:5 4495:9 4510:23 fuller 4587:8 4498:10 4567:18 fully 4506:18 friday 4415:15 4459:23 4542:19 4347:21,25 4426:21 4506:2 4569:17 4348:8,16 4528:10 4528:24 4528:24	4579:25
4363:10 4576:23,25 4358:24 4513:9 4541:3 4579:24 4579:8 4471:18 4579:24 4585:5 4495:9 4510:23 fuller 4567:18 fully 4567:18 fully 4567:23 4415:15 4426:21 4368:8,16 full 4576:23,25 4579:8 4421:24 4471:18 4495:9 4495:9 4587:8 4596:12,14 4506:5 futures 4510:3,8 459:23 4542:19 4569:17 4369:21 4569:17 43650.24 fully 4560:2	4591:7
4513:9 4541:3 4541:3 45402:4 4577:7,8 4421:24 4579:8 4471:18 4579:24 4585:5 4495:9 4510:23 fuller 4506:18 fully 4567:18 fully 4415:15 4347:21,25 4348:8,16 4540:21 4550:24 4579:8 4421:24 4471:18 4498:10 4596:12,14 4506:5 futures 4510:3,8 4459:23 4460:2 4569:17 4369:21 4569:21 4569:24	enerator
4541:3 ,25 4502:4 4579:8 4471:18 frankly 4579:24 4585:5 4495:9 4510:23 fuller 4587:8 4498:10 4567:18 4506:18 4596:12,14 4506:5 futures 4510:3,8 4542:19 4542:19 4347:21,25 4426:21 4569:17 4569:17 4348:8,16 4528:10 4350.24 4350.24	4363:13
frankly 4579:24 4585:5 4495:9 4510:23 fuller 4587:8 4498:10 free 4480:14 4506:18 4596:12,14 4506:5 fully 4415:15 4459:23 4542:19 friday 4415:15 4460:2 4569:17 4347:21,25 4348:8,16 4528:10 9enerally	4400:5
### 4510:23 fuller 4587:8 4498:10 4506:5 4567:18 fully 4459:23 4569:17 4347:21,25 4348:8,16 4528:10 4587:8 4498:10 4506:5 4506:5 4510:3,8 4459:23 4542:19 generally 426:21 4528:10 generally 4269:24 4506:2 6506:5 6	4418:24
### ### ##############################	4419:1,19,
free 4480:14 4506:18 4567:18 fully 4459:23 4542:19 4347:21,25 4426:21 4348:8,16 4506:18 futures 4510:3,8 4459:23 4569:17 generally	22 4491:10
4567:18 fully 4415:15 4460:2 4569:17 4347:21,25 4348:8,16 4528:10 generally	4571:17
Friday 4415:15 4460:2 4369:17 4347:21,25 4348:8,16 4459:23 4460:2 4569:17 generally	enerators
4347:21,25 4348:8,16 4426:21 4528:10 4360:2 4360:2 generally	4399:19
4347:21,25 4348:8,16 4528:10 generally	4413:8
4340.0,10	
1 /1506.01 1 1 1330.24 1	entlemen
4349:1 4359:2	4347:11
4330:22,24 fun 4536:19 4371:18	enuine
function gallons 4373:23	4417:23
4550:12 4562:10 4527:11 4374:6,19	
Friend Gange 4423:25 G	eorge
4448:15 fundamentals 4344:11 4443:11	4344:16
4458:13,15	4360:22
4469:10 fusion 4458:14 4481:18,22	4479:11
4508:16 4505:5	4550:6
	ets 4393:11

PUB TE NFAT	03-31-2014	Page 4629 0.	1 40/1	
4399:11	4524 : 18	,21	4541 : 14	4502 : 2 , 18
4413:3				4503:5,8
4424:21	glad 4347:18	greenish	guard 4368:6	4504:7,8
4456:25	4486:25	4401:9	guess 4353:2	4505:1,13,
4502:12	glo 4591:21	grey 4422:13	4413:22,23	24 4506:7
4513:19			4442:23	4507:1,23
	gone 4352:6	ground	4463:10	4508:14
getting	Gosselin	4414:17	4499:1	4510:2
4447:16	4343:13	4483:7	4515:22	4511:7
4497:6	government	grounds	4522 : 1	4512:20
4500:10	1 -	4530:10	4545:21	4513:19
4539:12,19	4460:19	Cmarra	4555:13	4514:19
4543:11	governs	Group	4559:21	4515:4,16
4596:9	4562:21,23	4360:14	4579:15	4516:10,15
4600:8	Grant	4445:15	4585:9	4517:3,18,
GHG 4554:6	4343:17	4469:18	4598:8	20
	4370:5	4487:8		4518:4,5
gigawatt	4370:5	4503:10	guessing	4519:16,22
4554:9	2,22	groups	4469:15	4520:3,5,2
4597:4	4384:7,21	4433:9	guidance	1
gigawatts	4385:3,12	grow 4390:9	4496:21	4521:9,11,
4410:4,10,	4392:7	4393:10	4599:3	17
16	4392:7	4593:10		4522 : 24 , 25
4428:10,17	4390:2	4391:9	guys 4508:9	4523:3,4,1
4597:3	4417:20	grows		8,19
		4389:25	Н	4524:14
given	graph 4590:2	4493:8	ha 4547:6	4525:5,20
4349:11	4592:9,14	growth	77 a a a a a 1 t	4526:22
4388:4	graphs	4386:6,13	Hacault	4527:9
4407:20	4534:23	4389:22	4344:14	4529:16
4413:23		4390:2,3,9	4345:13	4531:13,14
4420:15	grapple	,12,14,18,	4350:5,8,1	4532:5,21
4478:22	4521:20	20 4392:24	7,19	4533:7,25
4499:15	great	4402:10,13	4360:11,12	4534:14,19
4515:7	4364:24	,14	4479:6,7	4535:9
4518:12	4395:7	4451:11	4487:1,3,4	4536:16
4520:24	4428:3	4452:5	,18,21,25	4537:4
4527:4	4433:6	4462:21	4488:11	4549:9
4531:24	4468:23	4463:18	4489:22	4599:16 , 17
4532:25	4469:6	4481:23	4490:22 4491:11	
4534:3,5,9	4509:18	4493:9		half
,10 4535:6		4494:23	4492:10	4431:10,12
4536:17	greater	4495:11	4493:12,16	4459:2
4543:24,25	4374:11	4496:19	,24	4475:3,4,6
4580:17,18	4449:25	4564:5	4494:14,19	, 8
4581:25 4595:1	4514:3	4565:20	,25 4495:18,24	hand 4452:21
	4533:17	4591:14,21	· ·	
gives 4449:8	greatest	,24 4592:2	4496:12,13	handle
giving	4354:19	•	4497:4,19,	4527:11 , 12
4359:16	4457:17	guarantee	22,23	hands 4383:6
4429:23	green	4403:17	4498:4,14	hang 4511:16
4478:22	4353:13	4552:17	4499:1,22,	!!alig 4511:16
4478:22		guaranteed	23,25	happen
4450.TO	4402:20	4510:16	4500:8,9	4410:14
	4453:2,6,9		4501:6	

PUB re NFAT	03-31-2014	Page 4630 0.	1 4071	
4463:16	4586:16	4504:11	4534:20,21	4439:22
4496:25	4598:21	4512:21	4535:2,6,7	4485:11
4500:23		4517:25	,8,13	
4501:22	head 4353:8	4560:8	4536:8	highs
4507:16	headed	4300.0	4553:1	4532:12
	4365:23	helpful		Hill 4357:22
4548:13		4423:11,16	4567:23	4477:21
4597:9	heading	4424:18	4594:21	44//.21
happened	4445:15	4463:20	higher	hint 4517:6
4347:21	4504:17	4472:10	4379:9,14	hires 4552:8
4364:12	heads	4510:3	4380:5,13,	4553:15
4377:22	4555:22	4511:8	21,24	
4432:25		4537:5	4381:6,10,	historic
h	hear 4351:13	halma	18	4378:23
happens 4350:11	4360:4	helps 4594:25	4382:7,8	4386:11
	4478:25	4594:25	4385:25	4575:23,24
4379:2,3,2	heard	Henry 4578:2	4391:9	, 25 4593:9
3 4380:12	4349:11	here's	4397:20	historical
4393:6	4361:7	4377:11	4406:7	4376:19
4484:8	4367:25	4403:20	4414:16,19	4382:13
4506:10	4368:3	4403:20	4420:3	4386:9,10
happy	4433:22	4410:19	4422:4	4394:25
4370:25	4498:21	4410:19	4429:20	4396:9
4397:25	4504:18	he's 4347:18	4454:14	4397:2,7
4420:7		4356:4	4461:11	4398:8,13,
4432:1	hearing	4360:17	4465:13	15 4400:11
h d 4270 - 22	4347:5	4371:3,5	4468:2	4432:5
hard 4370:23	4348:25	4389:12	4482:17,20	4432:3
4417:2	4366:5	4434:1	4495:21,25	4453:11,12
4432:15	4375:19	4470:20	4498:2,18	
4450:20	4390:24	4513:24	4509:3	4493:13,19 4553:22
4499:4,7	4488:1	4587 : 20	4525:2	4574:11,16
4533:12	4491:13	hesitant	4532:20	
4540:10	4498:24		4534:23	,24
4549:17	4517:21	4394:17	4580:25	4575:13
hardly	4526:23	high 4377:20	4581:18	4576:11
4405:17	4535:10	4382:9	4584:18	4586:4
h14	hearings	4384:1		4595:23
haven't	4499:3	4393:23	highest	history
4352:10		4402:10,13	4402:14	4511:1
4412:20	heat 4384:1	4406:1	4468:5	hit 4406:12
4464:1	4430:17,20	4418:25	4534:22	4490:19
4506:23	4577:22	4419:2,3	4576:4	4507:5
4518:25	He'd 4433:23	4420:1,2	high-growth	4507:3
4598:24		4447:7	4386:17	4320:9
having	HELD 4343:20	4451:7,11,	4394:7	HNTEI
4397:21	he'll	25 4467:5		4551:18
4427:1	4370:25	4480:16	high-level	4552:10
4434:2	4458:25	4497:12,16	4567:17	H-N-T-E-I
4514:15	4459:1	4498:2,9	highlights	4552:10
4516:4	4600:7	4500:11	4472:4	
4521:15		4512:22	hieli-	hockey
4541:1	hello	4514 : 17	highly	4575:20
4565:7	4498:25	4530:20	4375:16	hold 4502:19
4581:5	help 4473:23	4533:1	4413:8	
	-			

PUB re NFAT	03-31-2014	Page 4631 o:	I 46/1	
hole 4462:11	4577 : 1	4547 : 12	4466:4,22	4588:13 , 14
	4590:12,14	4594:20	4467:5,6,1	,23
Hombach	,16	4595:2	3 4469:17	4589:8,15,
4344:3	4594:2,4,1	h d 1	4472:1,13,	22 4599:18
honour	6	hydraulic	19,24,25	77 OF
4395:10	h	4496:6	4479:20	Hydro-85
hono	hourly	4586:23	4481:19	4421:16
hope 4347:5,6	4574:14,17 4582:1	hydro 4343:7	4482:6	hydrogen
4347:3,6	4582:1	4344:5	4483:25	4508:16
	hours	4346:8	4484:3,15,	Hydro's
hopefully	4375:25	4347:22	17 , 19	4343:9
4347:25	4376:17	4348:4	4485:1,5,1	4348:1
4504:10	4378:25	4349:8	3 4488:15	4349:1,4,6
hoping	4397:12,18	4352:2	4490:14	,14,23
4500:22	,19,22	4353:19	4492:12	4356:21,25
4531:15	4400:9,21	4354:10	4494:22	4366:1
	4402:7	4361:4	4495:2	4424:1
horizon	4403:14,18	4366:1	4497:9,10	4430:9
4374:2	4405:14,16	4368:8	4498:8,19	4436:4
4375:3	4554:8,9	4370:8	4499:18	4437:1,11,
4403:19	4571:25	4371:25	4511:13	16
4405:3	4581:18	4372:5,13,	4513:16,22	4438:5,16,
horizontally	4597:4	19	4514:25	17 4442:8
4384:19	hour's	4373:16,24	4516:25	4444:19
hour 4375:25	4475:6	4374:19,20	4518:13	4466:15
4376:14,15		4375:2	4520:11,25	4473:10
,22,23,24	housekeeping	4376:5	4521:7	4476:14,18
4377:1,13,	4355:17	4395:15	4524:17	4482:17
14,17,23	4366:8	4399:17	4526:4,14	4483:1
4378:3,12,	4368:24	4403:8	4528:22	4490:23
21 4379:7	4549:16	4404:13	4532 : 25	4496:4
4380:7	Hub 4578:2	4412:14	4535:8,21	4497:20
4381:8,14	4588:24	4413:20,25	4536:14,23	4531:18
4382:15	4589:1,4,9	4414:4	4542:14,16	4549:5,19
4396:3	huge 4390:24	4415:1,7	,17,18	4555:5
4397:4,8,9	4401:21	4417:12	4549:15	4586:23
,10	4495:3	4421:1,10	4550:12,16	
4399:2,8		4422:20	,17,23	I
4405:13,15	Hugh 4343:17	4423:1	4551:14,16	i.e 4581:5
4430:16	4383:6,12,	4425:12	,24,25	
4432:22	22	4427:2	4552:15,25	ICF 4437:2,
4433:10	4384:7,21	4431:5,6 4432:3	4553:1,10,	ICO 4571:11
4453:16	4385:3,12	4437:19	12,13,20,2	
4454:2,15	4392:7	4442:16,17	1	I'd 4360:4
4455:8,13	4398:2	,19,24	4554:4,5,1	4432:1
4456:22	4399:9,14	4443:14,25	5,17	4472:11
4457:8	4417:20	4445:14,25	4555:1,3	4478:25
4459:2	hundred	4447:8,23	4556:15,24	4486:6
4475:3,4,7	4405:16	4448:8,25	4557:13	4497:5
,8 4486:18	4421:19	4449:15,20	4563:1,8	4510:8,10
4574:16	4427:7	,21 4454:7	4564:8,13 4579:20	4511:19
4575:14	4527:15,16	4462:6,18		4513:3
4576:1,6,9	,20	4465:13,14	4584 : 9	4532:10
		1100.10 , 14	4586:8,21	4534:13

PUB re NFAT	03-31-2014	Page 4632 0.	1 40/1	
4562:5	4390:1	4441:10	4586:16	4526:4
4570:2	4401:22	4442:3	4587:18	4576:18
4570.2	4407:5	4447:24	4588:15	4370.10
idea 4425:17		4447:24		importance
4490:2	4450:5		4594:8,10, 14	4416:24
4491:6	4451:2	4449:17		4495:14
4492:1	4459:18	4450:6	4596:1,9,1	important
4498:11	4462:3	4452:14	6 4598:3	4374:23
4499:6	4471:24	4454:20	4599:2	4374:23
4535:12	4474:14,15	4457:19	imagine	
	4486:15	4458:17	4501:20	4400:15
identically	4499:20	4464:12	4529:1	4422:8
4578:10	4500:12,21	4467:1,11		4428:6
identified	4504:15	4470:16,19	immediate	4429:13
4368:17,21	4523:20	4475:4,23	4364:20	4485:9
4390:12	4550:10,11	4478:1,3	immediately	4499:19
:	4560:12	4481:14	4567:16	4562:7
identify	4581:21	4482:24		4592:3
4364:13	4600:1	4483:20	impact	4596:5,16
4445:24	illustrate	4486:22,25	4362:13,23	imports
4467:24	4401:23	4488:12,16	4363:3,7,9	4526:14
4544:12	4429:7	4489:1,11,	,17 4364:2	4576:14,16
identifying	4465:9	24 4495:3	4392:9,13	4577:1,2,4
4584:13		4497:6	4398:25	•
	illustration	4499:10	4401:21,23	impression
IEC 4344:22	4377:5	4502:19	,24	4429:23
4345:5	illustration	4506:8	4402:1,2,2	4447:4
4356:12	s 4389:23	4508:8	0 4428:23	improperly
IECs 4449:7		4509:18	4429:24	4425:12
4500:1	I'm 4347:17	4510:3,14	4430:15,21	4426:18,25
IFF 4438:16	4352:23,24	4514:2,4	4431:14,21	
IFF 4430:10	, 25	4515:22 , 23	4524:22	improvements
IFF09	4367:23	4517:21	4525:4,10	4507:18
4438:17,24	4368:20	4520:8	4528:6	inability
4439:10	4371:22	4522:12	4554:18	4442:13
ignore	4378:25	4523:4	4596:2 , 12	•
4378:9	4380:15	4525:16	impacted	inappropriat
	4383:6	4527 : 17	4458:5	e 4527:13
4442:2	4384:25	4529:18,20	4525:23	Inc 4476:11
4521:23	4385:16,19	4531:14	4526:2	
ignored	4386:2,4	4536:4	4528:16	incentive
4521:14	4390:21,24	4543:23		4418:13
I'11 4347:7	, 25	4546:6	impacts	4541:6
4351:5,16	4392:8,22	4548:2,5	4493:8	incentives
4351:5,16	4397:25	4556:1	4530:8	4416:4
4352:17	4399:9	4565:15	imperfect	المحادث المحادث
	4400:22	4567:16	4489:25	inclined
4360:17	4405:14	4568:25		4469:11
4367:19	4408:22	4571:7,13,	implement	include
4370:11	4413:22,23	14 4574:11	4492:2	4361:13,15
4376:18	4415:13	4575:8	implemented	,16,18,19
4377:4	4420:7	4579:23	4461:6	4374:21
4378:16,24	4421:8,10	4579:23 4581:8		4382:2
4388:13	4422:23	4583:8,11,	import	4387:20
4389:2,18	4434:3,6	12 4584:10	4490:14	4439:2
	1	12 4304:10		

PUB LE NEAT	03-31-2014	Page 4633 01	L 40/1	
4480:18	4530:18	4350:7	industrial	4522:8,21
4544:2	4531:8	4397:17	4360:13	4544:1
4548:4,8,1	4540:13	4428:22	4370:15	4545:9
9 4587:3	4591:7	4448:20	4371:2	4548:3
		4458:13	4487:8	4551:17
included	increased	4554:17	4582:16	4567:9
4428:25	4381:5	4587:9		4575:24,25
4437:11	4452:6	4593:18	industrials	4576:2
4525:15	4491:14	4600:2	4487:7	informed
4547:11	4508:3		4499:20	
4553:11	4528:10	indicated	industry	4427:14
4564:5	4555:7	4347:22	4377:22	4559:16
includes	increases	4348:24	4493:18	inherent
4402:14	4398:18	4367:24	4508:7	4515:10
4452:3	4521:23	4406:15	4511:1	initial
4505:25	4577:7	4408:21	4566:12,15	4503:13
including	increasing	4428:20	,20	
_	- 1	4456:3		4513:20
4358:12	4525:7	4487:5	inefficient	initiative
4371:3,9	4528:19	4496:17	4429:12	4551:18
4435:13,21	4591:6	4524:20	inevitable	4552:3
4436:6	increasingly	4547:3	4497:25	initiatives
4437:1	4528:22	4555:25	infer	4491:14
4440:15	increment	4558:11	4426:24	4491:14
4446:19	4378:9	4572:19	4426:24	inner
4473:4	4376:9	4593:6	inflation	4425:22
4478:16	4411;24	4594:24	4569:13,15	4450:17
4480:19	incremental	indicates	, 19	input
4499:19	4378:13	4390:14	informa	4353:18
4563:23	incur	4393:8	4465:2	4444:22
4565:24	4395:24	4556:13 , 22		4544:14
4573:18	4585:12	4581:1	information	4568:18
inconsistent			4347:24	4571:16
4466:12	incurs	indicating	4349:21	4595:17
incorporate	4395:22	4351:7	4355:3,6	
4417:16	<pre>indep 4444:1</pre>	4523:23	4368:2,3,7	inputs
	independent	indication	,9 4387:2	4376:21
incorporated	_	4504:17	4389:4	4390:10
4367:11	4459:17 4478:12,14	indirectly	4424:23	4395:2
			1126.6	4422:9
incorporatin	· ·	4515•18	4426:6	
incorporatin a 4353:23	4537:23	4515:18	4442:7,14,	4424:3
g 4353:23	4537:23 4559:13	indiv	4442:7,14, 25 4443:15	4424:3 4425:18
g 4353:23	4537:23 4559:13 4562:2		4442:7,14, 25 4443:15 4444:1,21	4424:3 4425:18 4427:5
g 4353:23 increase 4381:24	4537:23 4559:13 4562:2 4574:6	indiv 4443:25	4442:7,14, 25 4443:15 4444:1,21 4445:5,16,	4424:3 4425:18 4427:5 4432:17
g 4353:23 increase 4381:24 4384:13,22	4537:23 4559:13 4562:2	indiv 4443:25 individual	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2	4424:3 4425:18 4427:5 4432:17 4435:12,21
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1	4537:23 4559:13 4562:2 4574:6	<pre>indiv 4443:25 individual 4359:11</pre>	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14,
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1 0 4390:22	4537:23 4559:13 4562:2 4574:6 4596:6	<pre>indiv 4443:25 individual 4359:11 4449:24</pre>	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18 4483:15	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14, 25 4443:16
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1 0 4390:22 4398:17	4537:23 4559:13 4562:2 4574:6 4596:6 independent1	<pre>indiv 4443:25 individual 4359:11 4449:24 4450:1</pre>	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18 4483:15 4484:19	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14, 25 4443:16 4444:2
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1 0 4390:22 4398:17 4418:22	4537:23 4559:13 4562:2 4574:6 4596:6 independent1 Y	<pre>indiv 4443:25 individual 4359:11 4449:24 4450:1 4478:15</pre>	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18 4483:15 4484:19 4485:21	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14, 25 4443:16 4444:2 4446:19,21
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1 0 4390:22 4398:17 4418:22 4419:13	4537:23 4559:13 4562:2 4574:6 4596:6 independent1 Y 4443:15,25 4578:21	<pre>indiv 4443:25 individual 4359:11 4449:24 4450:1 4478:15 4482:24</pre>	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18 4483:15 4484:19 4485:21 4488:8	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14, 25 4443:16 4444:2 4446:19,21 4564:18
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1 0 4390:22 4398:17 4418:22 4419:13 4463:3	4537:23 4559:13 4562:2 4574:6 4596:6 independentl Y 4443:15,25 4578:21 indeterminat	indiv 4443:25 individual 4359:11 4449:24 4450:1 4478:15 4482:24 4558:6,8	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18 4483:15 4484:19 4485:21 4488:8 4493:18	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14, 25 4443:16 4444:2 4446:19,21 4564:18 4566:3
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1 0 4390:22 4398:17 4418:22 4419:13	4537:23 4559:13 4562:2 4574:6 4596:6 independent1 Y 4443:15,25 4578:21	indiv 4443:25 individual 4359:11 4449:24 4450:1 4478:15 4482:24 4558:6,8 4563:3	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18 4483:15 4484:19 4485:21 4488:8	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14, 25 4443:16 4444:2 4446:19,21 4564:18 4566:3 4567:12
g 4353:23 increase 4381:24 4384:13,22 4389:5,6,1 0 4390:22 4398:17 4418:22 4419:13 4463:3	4537:23 4559:13 4562:2 4574:6 4596:6 independentl Y 4443:15,25 4578:21 indeterminat	indiv 4443:25 individual 4359:11 4449:24 4450:1 4478:15 4482:24 4558:6,8	4442:7,14, 25 4443:15 4444:1,21 4445:5,16, 23 4465:2 4482:18 4483:15 4484:19 4485:21 4488:8 4493:18	4424:3 4425:18 4427:5 4432:17 4435:12,21 4442:7,14, 25 4443:16 4444:2 4446:19,21 4564:18 4566:3

POB TE NEAT	03-31-2014	Page 4634 0.	1071	
4483:8	4541:2	interrupting	4372:6	It'd 4509:17
ins 4438:11	intended	4353:1	involves	item 4350:5
inside	4500:10	Interveners	4372:3	4351:9
4411:4	4533:21	4349:3	4428:2	4366:8
	intends	Intervenors	IR 4486:11	4416:17
insight	4537 : 8	4349:18	4546:20	4418:3
4365:21		4360:4	4549:3	4436:20
4446:9	intensity-	4370:7		items
4561:15	based	4434:6	irrelevant	4491:19
4566:11,19	4554:6	4478:25	4584:16	4566:11,19
insights	intent	4499:5	IRs 4546:17	·
4365:22	4439:21	4521 : 20	isn't 4416:7	it'11
4468:17	intention	4522:14	4418:2,3	4395:16
4560:23		4546:22	4416:2,3	it's 4348:2
insignifican	4375:15		4423:23	4352:20
t 4526:20	4467:20 4537:10	introduce	4449:21	4354:4
t 4326:20	4537:10	4370:19	4542:2	4355:14
<pre>inst 4379:4</pre>	interested	4493:9	4545:1,3	4362:16,1
instance	4373:15	4590:16	•	4367:1
4363:12	4390:21	4595:11	ISO 4359:24	4368:18
4388:25	4395:13	introducing	4371:9,10	4369:8
4398:16	4413:18	4367:2	4528:23	4370:2
4399:5	4414:4	introduction	4541:4	4372:18
4407:22	4508:1	4365:2	4562:19	4376:8,9
4409:11	4579:23	4401:20	4571:11	4377:7,8,3
4411:20	4585:2	4460:8,13	issue	0
4417:5	interesting	4519:5	4354:12	4378:5,7,1
4431:17	4412:9		4355:7	0,14
4471:4,5	4573:19	invested	4389:13	4381:25
4489:21		4362:2	4415:20	4383:10
4503:7	interests	investment	4417:24	4387:5,12
4564:8	4598:21	4414:16	4471:16,21	13,19
instead	interject	4415:25	4479:3	4392:17
	4543:20	4509:6,8	4483:12	4394:17
4348:4	internal	4528:8	4544:9,19	4397:14
4394:6 4415:3	4545:5	4571:21	4596:18	4398:13
4419:24		4582:5	issued	4400:7,13
4463:17	interpolate	investments	4434:25	14,24
4488:7	4462:20	4512:16		4401:9,15,
4516:4	interpret	4530:5	issues	17,25
4544:20	4557:10	4541:7	4348:8	4402:2,4,
4555:22	interpretati	4561:5	4370:15,17	,6 4404:19
4557:23	on 4436:4		4371:18	4406:12
		invitation	4372:7,9,1	4407:4,17
insufficient	4581:23	4472:16	0 4374:4,8	
4406:4	interpreted	invite	4420:5,14,	,21 4413:3 4414:8
insurance	4426:19,25	4472:11,16	21 4421:1	4414:8 4415:21
4570:15	interpreting	•	4429:22	
intograta	4413:15	involved	4435:10	4416:3,7 4417:2,11
<pre>integrate 4396:15</pre>		4359:11,25	4478:3	4421:11,1
4390:13	interrupt	4365:9 4371:19	4542:23	4422:2,24
integrated	4447:14	43/1:19	4584:25	4422:2,24
				77.0.12

PUB LE NEAT	03-31-2014	Page 4635 01		
4428:22,23	4570 : 9	judgment	kilowatt	language
4429:21,25	4571:16,20	4451:21	4408:6	4519:9
4430:2,13	4574:13	4569:19	4427:7	
4432:15,20	4577:11,13	4578:5,9	4554:8	large 4359:2
4433:5	4578:2,20	·	4583:21	4361:17
4439:3	4582:14,15	judgmentally	4584:7	4371:8
4445:6	4583:11	4452:9		4384:12
4447:5,18	4584:16	July 4377:17	knees 4383:7	4417:24
4450:20,25	4585:24	4575 : 18	knew 4400:11	4463:12
4453:10	4587:19	jump 4401:19	4517 : 21	4467:17
4454:17,22	4590:3,21		4599:20	4528:24
4462:24	4591:3,4	4402:17 4403:3	knowledge	4531:6
4463:12,13	4592:22		- 1	4562:8
4468:6	4596:5,11,	4485:2	4440:20	4573:21
4470:4	22 4599:21	4590:14	4441:12	4595 : 12
4474:20		jumped	4448:9	largely
4482:20	I've 4358:10	4598:4,8	4463:20,23	4513:7
4485:14	4370:4,12,	jumping	4465:18	4541:2
4493:4,5	14,16	4523 : 4	4466:22	1
4497:11,25	4429:7	4323:4	4468:6	larger
4498:2,16	4478:2	June 4489:8	4483:14	4401:25
4499:4,6	4498:4	justified	4508:7	4582:3,4,5
4501:11	4504:8	4530:9	4527:2	4591:4
4504:2,3	4557:3		4561:14,19	Larry
4505:10	4600:2	justify	known	4343:15
4506:3,14,		4365:7	4348:23	last 4347:21
20	J		kV 4524:21	4351:9
4507:12,21	January	K	4525:1,6,9	4356:1
4508:25	4368:18	Kapitany		4363:2
4509:7		4343:14	,15,16,24	
4510:5,7,1	Jessica	4390:19	4526:24	4366:8
6 4511:2	4344:19	4391:21	4527:1,19	4384:7 4412:24
4514:7,8,1	4345:14	4392:5		
0 4515:21	4361:1	4393:24	L	4466:4
4517:13	4479:15	4401:11	La 4466:21	4467:4
4519:17	4546:13,14	4404:22	4524:11	4480:9
4522:9	, 15	4452:2	4526:7	4485:3
4523:23	4547:2,10,	4456:2	1	4488:14
4527:24	19,24		labour	4505:16,22
4529:21	4548:12,17	Keeyask	4391:11	4534:19
4533:12,14	,23 4549:1	4491:5	lack 4370:21	4535:9
4535:11	job 4474:19	4552 : 9	4437:22	4539:25
4537:10		4555:8	4446:9	4550:12
4539:1	jobs 4415:24	Kelly 4437:9	4472:9	lastly
4540:5	join 4600:7	_	lacking	4555:13
4543:3,8,1	ininad	key 4356:1	4450:9	late 4474:24
5 4544:17	<pre>joined 4475:24</pre>	4376:20		1414:24
4549:15,20	44/3:24	4424:2,4	ladies	later
,23	joining	4432:17	4347:10	4383:21
4555:21	4347:20	4492:21	Lake 4552:3	4389:19
4560:5	judge 4422:1	4560 : 24		4417:21
4562:7		4574 : 18	landing	4455:16
4565:13	judged	4591 : 24	4422:14	4488:4
4566:22	4363:11	4592 : 19	4482:11	4489:5
4300:22	1			

LOD IG NEVI	UJ JI 2014 	rage 4030 01		
4519:17	4552:19	4483:22	4532:15	4346:1
lateral	left-hand	4485:12	limitations	4436:20
4541:9	4400:20	4495:11	4445:23	listed
	4453:14	4500:25	4447:5	4421:17
Lavigne		4502:9	4473:5	
4600:21	legal	4503:16		listing
lawyers	4472:12	4508:25	limited	4554:8
4511:16	legitimate	4509:5	4374:15	literally
layer	4579:18	4512:10,13	4445:16	4462:19
4530:24	lengths	4526:13	4446:22	little
4550:24	4543:17	4550:18,24	4510:17	4370:12
layman		4553:2	limiting	4370:12
4527:17	less 4382:19	4567:9,24	4528:9	4371:0
lays 4440:22	4418:11	4574:2	line 4368:13	4386:23
4441:14	4430:13	levels	4384:10	4389:18
	4455:23	4430:2	4393:4,5,6	
lead 4515:8	4456:18	4466:17	,7 4400:25	4427:19
4522:8	4457:8,11	4492:22	4401:8,17	4430:15
4524:4	4519:1	licence	4401:0,17	4430:15
leader	4525:19		4453:2,9,2	
4371:7	4528 : 12	4350:7	1,22	4433:3,13
	4532 : 6	life 4365:16	4454:7,13	4441:4
leaders	4538:21	4496:5	4455:4	4446:6
4567:24	4539:1	light 4454:6	4456:15	4450:7
leads 4518:9	4546:8	_	4482:21	4452:5
learn	4549:5	likelihood	4521:6,8	4468:2
4484:19	4597:22	4461:5	4524:18,21	4472:17
	lesser	4514:3	,22	4473:23
least	4562:12	4533:15	4525:1,16,	4475:6
4413:17		likelihoods	22,24,25	4480:10
4462:18	let's	4469:2,4	4526:2,3,2	4503:2
4485:4	4372:14,16		4 4527:1	4510:4
4499:16	4379:3,17,	likely	4528:11,13	
4521:19	18 4415:12	4349:19	4529:4,24	4536:18
4539:25	4421:7,18, 22 4434:9	4387:11	4530:2,17	4549:15
4578:22		4389:14 4393:22	4531:7,9	4564:9
least-cost	4475:2		4590:7,21	4581:22
4598:15	4537:13	4394:14 4402:2	4591:3,18	4586:16
least-	4587:20 4599:14	4402:2	4593:25	4596:10
efficient		4431:21		lived 4495:2
	letter	4450:5	linear	11 vea 4495:2
4383:25	4349:1	4451:16	4384:9	LMP
leave	level 4346:9	4536:8,9	4397:3,4,5	4398:6,18
4348:12	4377:24,25	4540:24	,6,14	4401:9,10
4351:17	4381:6	4540:24	4433:7	4590:22
4494:15	4406:6	4578:20	lined	LMPs 4402:12
leaves	4409:25	4596:4,25	4384:19	
4354:14	4447:7	4597:22	lines	load
	4451:8		4384:24	4372:21,22
leaving	4460:11	Likewise		,23
4546:19	4480:17	4360:12	lining	4378:9,13,
led 4460:12	4481:3,15,	4411:24	4442:3	14
	18,22	limit 4452:4	list 4345:3	4386:6,13
		!		

4390:2,8,9 4462:14 ,12,17,19 4466:15 4392:9,23 4494:15 4393:8,10 4495:2 4399:4 4506:6 4400:6 4509:2 4401:3 4513:4,15 4402:14,21 4556:18 4411:24 4557:2 4488:5 4566:12 4490:11 4581:18 4492:14,19 400 4493:9 4365:9,11 4512:8 4375:10 454:17 4462:4 4480:10 4480:10 10ad-serving 4490:20 4540:6,12, 4492:5 47 4539:12,19 4580:23 45 419:1 10nger-term 40cate 4505:7 4418:24 10ng-run 4419:21 4506:3 4508:23 45 10cational 4509:15 4396:1 4512:2,4,9 ,12 4378:20 4514:18 4512:2,4,9 ,12 4588:4 40ck-in 4412:19 441	378:10,18 395:11,20 22 396:6,15, 6,23 398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	4497:7,8,1 6,18,20 4498:1,2,3 ,7,8,13,15 ,17,18 4512:12 4530:19 4531:19 4532:14,18	4518:11,17 ,19 4532:15,20
4390:2,8,9 4462:14 ,12,17,19 4466:15 4392:9,23 4494:15 4393:8,10 4495:2 4399:4 4496:5 4399:4 4506:6 4400:6 4509:2 4401:3 4513:4,15 4402:14,21 4556:18 4411:24 4557:2 4488:5 4566:12 4490:11 4581:18 4492:14,19 400eer 4493:9 4365:9,11 4512:8 4375:10 4545:17 4462:4 4480:10 4480:10 40-serving 4490:20 4540:6,12, 4492:5 47 4524:20 4541:13,18 4537:11 ,24 4539:12,19 4580:23 43 419:1 longer-term 4419:1 longer-term 4419:2 4506:3 4506:3 450:2 4506:3 450:2 4506:3 450:2 4506:3 450:2 451:18 451:18 4396:1 <th>395:11,20 22 396:6,15, 6,23 398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1</th> <th>4497:7,8,1 6,18,20 4498:1,2,3 ,7,8,13,15 ,17,18 4512:12 4530:19 4531:19 4532:14,18</th> <th>4518:11,17 ,19 4532:15,20 4540:25 4541:21</th>	395:11,20 22 396:6,15, 6,23 398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	4497:7,8,1 6,18,20 4498:1,2,3 ,7,8,13,15 ,17,18 4512:12 4530:19 4531:19 4532:14,18	4518:11,17 ,19 4532:15,20 4540:25 4541:21
,12,17,19 4466:15 4392:9,23 4494:15 4393:8,10 4495:2 4398:24 4496:5 4399:4 4506:6 4400:6 4509:2 4401:3 4513:4,15 4402:14,21 4556:18 4411:24 4557:2 4488:5 4566:12 4490:11 4581:18 4492:14,19 466:12 4493:9 4365:9,11 4545:17 4564:4 4480:10 4490:20 4540:6,12, 4492:5 17 4524:20 4541:13,18 4537:11 424 4539:12,19 4580:23 45 419:1 longer-term 4419:1 longer-term 4419:21 4506:3 4419:21 4506:3 4506:3 45 4419:21 4506:3 4506:3 45 4509:15 45 4378:20 4514:18 4395:4,14, 4518:24 458:4 4412:19 4413:24	22 396:6,15, 6,23 398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	6,18,20 4498:1,2,3 ,7,8,13,15 ,17,18 4512:12 4530:19 4531:19 4532:14,18	,19 4532:15,20 4540:25 4541:21
4392:9,23 4494:15 4393:8,10 4398:24 4496:5 4398:24 4399:4 4506:6 424 4400:6 4509:2 16 4401:3 4513:4,15 48 4402:14,21 4556:18 ,2 4411:24 4557:2 48 4488:5 4566:12 12 4490:11 4581:18 48 4492:14,19 466:12 43 4545:17 4564:4 4480:10 4490:20 4540:6,12, 4492:5 45 4541:13,18 4537:11 45 4541:13,18 4537:11 45 4492:5 45 45 10cate 4505:7 46 4419:1 longer-term 46 4505:7 46 47 4419:1 long-run 46 4419:21 4506:3 46 4509:15 45 45 4378:20 4514:18 45 4395:4,14, 4518:24 46 40ck-in 4415:17 46 <tr< td=""><td>396:6,15, 6,23 398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1</td><th>4498:1,2,3 ,7,8,13,15 ,17,18 4512:12 4530:19 4531:19 4532:14,18</th><th>4532:15,20 4540:25 4541:21</th></tr<>	396:6,15, 6,23 398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	4498:1,2,3 ,7,8,13,15 ,17,18 4512:12 4530:19 4531:19 4532:14,18	4532:15,20 4540:25 4541:21
4393:8,10 4495:2 16 4398:24 4496:5 43 4399:4 4506:6 44 4400:6 4509:2 16 4401:3 4513:4,15 45 4402:14,21 4557:2 45 4481:24 4566:12 12 4490:11 4581:18 45 4492:14,19 4365:9,11 4375:10 4493:9 4365:9,11 4375:10 4545:17 4462:4 4480:10 4540:6,12, 4492:5 42 4541:13,18 4537:11 45 ,24 4599:12,19 45 4580:23 40 40 4419:1 longer-term 46 4505:7 46 44 4419:1 long-run 44 4419:21 4506:3 46 4506:3 45 46 4499:15 45 45 4378:20 45 45 4395:4,14, 45 45 4588:4 4412:19 45 466:6 4490:24	6,23 398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	,7,8,13,15 ,17,18 4512:12 4530:19 4531:19 4532:14,18	4540:25 4541:21
4398:24 4496:5 4399:4 4399:4 4506:6 4509:2 4401:3 4513:4,15 4556:18 4402:14,21 4556:18 4566:12 4488:5 4566:12 4581:18 4490:11 4581:18 4581:18 4492:14,19 465:9,11 4375:10 4545:17 4462:4 4480:10 4545:17 4462:4 10t 4540:6,12, 4492:5 45 4541:13,18 4537:11 45 ,24 4539:12,19 45 4580:23 10cate 4505:7 4418:24 4506:3 46 4419:1 10ng-run 46 4419:2 4506:3 46 400:1 4508:24 46 4396:1 4508:24 45 4396:1 4514:18 45 4378:20 4514:18 45 4395:4,14, 164:19 4413:24 40ck 4561:9 4414:15 45 10ck-in 4415:17 466:6 4374:15 4513:23 45 <td>398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1</td> <th>,17,18 4512:12 4530:19 4531:19 4532:14,18</th> <th>4541:21</th>	398:10 401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	,17,18 4512:12 4530:19 4531:19 4532:14,18	4541:21
4399:4 4400:6 4400:6 4400:6 44509:2 4401:3 4402:14,21 4456:18 4411:24 44557:2 4488:5 4490:11 4492:14,19 4493:9 4545:17 4564:4 1oad-serving 4540:6,12, 17 4541:13,18 ,24 1ocate 4419:1 1ocated 4419:21 4506:3 4419:21 4506:3 4419:21 4506:3 4506:3 4506:12 4506:3 4506:12 4506:3 4506:12 4506:3 4506:3 4506:3 4506:3 4508:24 4509:15 4512:2,4,9 10cational 4378:20 4395:4,14, 16 4419:3 4420:1 4588:4 1ock 4561:9 4374:15 4466:6 4490:24 1ogic 4374:15 4466:6 4490:24 1ogical 1ose 4500:16	401:8,12, 6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	4512:12 4530:19 4531:19 4532:14,18	I .
4400:6 4401:3 4401:3 4402:14,21 4456:18 4411:24 4457:2 4488:5 4566:12 4490:11 4493:9 4493:9 4512:8 4545:17 4564:4 10ad-serving 4540:6,12, 17 4541:13,18 ,24 10cate 4419:1 10cated 4419:21 10cational 4396:1 10cational 4396:1 10cational 4396:1 4378:20 4378:20 4378:20 4378:20 4378:20 4378:20 4378:20 4395:4,14, 16 4419:3 4420:1 4588:4 10ck 4561:9 10ck-in 4513:16 10cical 10cica	6,17,18 587:21,23 24 588:2,10, 1 589:3,9,1	4530:19 4531:19 4532:14,18	
4401:3 4402:14,21 4411:24 44557:2 4488:5 4466:12 4490:11 4493:9 4512:8 4545:17 4564:4 10ad-serving 4540:6,12, 17 4541:13,18 ,24 10cate 4419:1 10cated 4419:21 10cation 4396:1 10cational 4378:20 4418:24 10ck 4561:9 10ck 4561:9 10ck 4561:9 10ck 4561:9 10ck 4561:9 10ck 456:14 4413:24 10ck 456:19 10ck 456:14 4413:23 10cgic 4374:15 4466:6 4490:24 10cgic 4505:19 4374:15 4566:14 4579:4 10cgical 10cse 4500:16	587:21,23 24 588:2,10, 1 589:3,9,1	4531:19 4532:14,18	4580:24
4402:14,21 4411:24 4457:2 4488:5 4490:11 4492:14,19 4493:9 4493:9 4512:8 4545:17 4564:4 10ad-serving 4590:20 4540:6,12, 17 4541:13,18 424 4539:12,19 4580:23 10cate 4419:1 10cated 4419:21 4506:3 4419:21 10cational 4396:1 10cational 4396:1 10cational 4396:1 10cational 4396:1 10cational 4396:1 10cational 4396:1 10cational 4396:4 10cational 4396:4 10cational 4396:1 10cational 4396:1 10cational 4396:1 10cational 4396:1 10cational 4396:1 10cational 4378:20 4514:18 4518:24 16 4419:3 4420:1 4588:4 10ck 4561:9 10ck-in 4513:16 4466:6 4490:24 10cgic 4374:15 4566:14 4579:4 10cgical 10cse 4500:16	24 588:2,10, 1 589:3,9,1	4532:14,18	4581:5
4411:24 4488:5 4490:11 4492:14,19 4493:9 4512:8 4545:17 4564:4 10ad-serving 4540:6,12, 17 4541:13,18 ,24 10cate 4419:1 10cated 4419:21 4506:3 4419:21 10cation 4396:1 10cational 4398:4 10cational 4398:4 10cational 4398:4 10cational 4398:4 10cational 4398:4 10cational 4398:4 10cational 4398:1 10cational 4398:1 10cational 4398:1 4508:24 4509:15 4512:2,4,9 12 4514:18 4518:24 10cational 4508:24 4509:15 4513:23 4420:1 4588:4 10cational 4398:4 10cational 4398:4 10cational 4508:24 4509:15 4513:23 466:6 4490:24 10cational 4505:19 4374:15 4405:24 4506:14 4581:15 459:4 10cational 4505:19 4374:15 4466:6 4490:24 10cational 4505:19 4374:15 4466:6 4490:24 10cational 4505:19 4513:23 4566:14 4581:15 10cational 4505:19 4505:19 4505:19 4505:19 4506:14 4505:24 4566:14 4579:4 10cational 4506:16	588:2,10, 1 589:3,9,1		
4488:5 4490:11 4492:14,19 4493:9 4512:8 4545:17 4564:4 1oad-serving 4540:6,12, 17 4541:13,18 ,24 1ocate 4419:1 1ocated 4419:21 1ocationa 4396:1 1ocational 4396:1 4378:20 4374:15 4581:48 4580:24 4580:24 4580:2 1ock-in 4513:16 1ogic 4374:15 4405:24 4581:15 1ogical 1ose 4500:16 1ose 4500:16	1 589:3,9,1	,19	4584:20
4490:11 4581:18 492:14,19 4493:9 4365:9,11 4375:10 4512:8 4365:9,11 4375:10 4545:17 4462:4 4480:10 4540:4 4490:20 4540:25 4540:6,12, 4492:5 4541:13,18 4541:13,18 4537:11 4539:12,19 4580:23 4580:23 4580:23 10cate 4505:7 46 4419:1 longer-term 46 4419:21 4506:3 46 4419:21 4506:3 46 4508:24 4509:15 45 4509:15 4512:2,4,9 45 10cational 42 45 4378:20 4514:18 45 4395:4,14, 4518:24 45 40ck 4561:9 4413:24 45 40ck-in 4415:17 45 4513:16 4466:6 4490:24 10w 10gic 4505:19 45 4374:15 4566:14 45 4505:24 4566:14 45 4581:15 45		4533:2,3	1
4492:14,19 4493:9 4365:9,11 4512:8 4365:9,11 4375:10 4564:4 4462:4 4480:10 10ad-serving 4490:20 4492:5 4540:6,12, 4524:20 44 4541:13,18, 24 4539:12,19 45 4580:23 4580:23 45 10cate 4505:7 46 4419:1 10nger-term 46 4419:21 4506:3 45 4419:21 4506:3 45 4509:15 45 45 4396:1 4509:15 45 4378:20 4514:18 45 4395:4,14, 4518:24 45 4588:4 412:19 45 4413:24 4413:24 45 40ck 4561:9 4414:15 45 10ck-in 4415:17 4466:6 4490:24 40gic 4505:19 45 4374:15 4566:14 45 4405:24 4566:14 45 4581:15 4500:16 45			lowering
4493:9 4512:8 4545:17 4564:4 load-serving 4540:6,12, 17 4541:13,18 ,24 locate 4419:1 located 4419:21 location 4396:1 locational 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 4374:15 4405:24 4505:19 4374:15 4405:24 4506:14 4579:4 logical lose 4500:16	, ,	3 4536:9	4362:14
4512:8 4545:17 4564:4 load-serving 4540:6,12, 4541:13,18 4537:11 4580:23 locate 4419:1 located 4419:21 location 4396:1 locational 4378:20 4378:20 4378:24 locational 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 logic 4374:15 4405:24 4559:4 logical lose 4500:16	590:22	4549:5	4488:5
4545:17 4564:4 1oad-serving 4540:6,12, 4490:20 4541:13,18 4537:11 4580:23 1ocate 4419:1 1ocated 4419:21 1ocation 4396:1 1ocational 4378:20 4378:20 4378:20 4395:4,14, 16 4419:3 4420:1 4588:4 1ock-in 4513:16 1ogic 4374:15 4405:24 4559:15 4513:23 4566:14 4581:15 1ose 4500:16 1ose 4500:16		4504.2.20	4508:18
4564:4	t 4406:21		lowest
load-serving		low/	4402:15
4540:6,12, 17 4541:13,18 ,24 4539:12,19 4580:23 locate 4419:1 located 4419:21 4506:3 4508:24 4419:21 4509:15 4512:2,4,9 10cational 4396:1 4378:20 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 4466:6 4490:24 logic 4374:15 4405:24 4566:14 4581:15 logical lose 4500:16	364:18,20	reference	4404:3
17 4541:13,18 ,24 4539:12,19 4580:23 locate 4419:1 located 4418:24 4505:7 location 4396:1 4378:20 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 logic 4374:15 4405:24 4581:15 logical lose 4500:16 4539:12,19 4539:12,19 4539:12,19 4544 4539:12,19 4544 4539:15 4508:24 4513:24 4513:24 4513:24 4566:14 4579:4 logical lose 4500:16	374:7	4497:11,14	4468:5
4541:13,18 ,24 locate 4419:1 located 4418:24 4419:21 location 4396:1 4378:20 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 logic 4374:15 4405:24 4581:15 logical 4580:23 4580:23 4580:23 4580:23 4580:27 44 4505:7 44 4506:3 4508:24 4509:15 4512:2,4,9 458 458:24 458 458:24 lock 4561:9 4412:19 458 458 458 466:6 4490:24 logic 4579:4 logical lose 4500:16	377:21	low-CO2	4576:4
10cate	387 : 22	4457:18	4582:25
locate 4419:1 located 4418:24 4419:21 location 4396:1 locational 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 logic 4374:15 4405:24 4506:14 4579:4 logical lose 4500:16 4580:23 longer-term 4580:7 long-run 4506:3 4506:3 4508:24 4509:15 4512:2,4,9 4512:2,4,9 4513:23 4513:23 4566:14 4579:4 logical lose 4500:16	396:19		4585:2
located 4419:1 located 4418:24 4419:21 4505:7 444 4419:21 4506:3 4508:24 4509:15 4512:2,4,9 locational 4378:20 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 4415:17 4466:6 4490:24 logic 4374:15 4405:24 4581:15 lose 4500:16 444 lose 4500:16	397:21	lower	1
located 4505:7 44 4418:24 long-run 44 4419:21 4506:3 44 4508:24 45 44 4509:15 45 45 4512:2,4,9 45 45 10cational 12 45 4378:20 4514:18 45 4395:4,14, 4518:24 45 440:1 45 45 4588:4 4412:19 45 4413:24 4413:24 45 4415:17 4466:6 4490:24 10t 4374:15 4566:14 45 4405:24 4566:14 45 4581:15 4579:4 45 10gical 10se 4500:16 45	399:17	4383:17	lowest-cost
10cated 4418:24 4506:3 4508:24 4509:15 4512:2,4,9 4512:2,4,9 4512:2,4,9 4513:16 466:6 4490:24 4513:15 4513:23 4566:14 4579:4 4510:16 4579:4 4500:16	413:17	4384:4	4404:4
4418:24 long-run 4419:21 4506:3 location 4508:24 4396:1 4509:15 4378:20 4514:18 4395:4,14, 4518:24 16 4419:3 4412:19 4588:4 4412:19 lock 4561:9 4414:15 lock-in 4415:17 4513:16 4406:6 4374:15 4505:19 4374:15 4566:14 459:24 4566:14 459:24 4566:14 459:24 4505:29 4505:24 4566:14 4579:4 4500:16	425:14	4386:19	lows 4512:22
4419:21 4506:3 location 4508:24 4396:1 4509:15 4512:2,4,9 45 locational ,12 4378:20 4514:18 4395:4,14, 4518:24 16 4419:3 4518:24 4588:4 4412:19 4588:4 4413:24 lock 4561:9 4414:15 lock-in 4466:6 4490:24 10w logic 4505:19 4374:15 4566:14 4405:24 4566:14 4581:15 4579:4 logical lose 4500:16	426:24	4390:14	4532:12
location 4396:1 4508:24 4509:15 4512:2,4,9 10cational 4378:20 4514:18 4518:24 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 logic 4374:15 4405:24 4581:15 logical 4508:24 4509:15 444 4579:4 logical 4509:15 445 4509:15 445 4509:15 445 4509:15 4509:	439:6	4391:18	LSEs
4509:15	471:13,14	4394:3,5	4539:3,23
4512:2,4,9 45	488:24	4397:23	
10cational	512:5	4401:8	lump 4386:4
4378:20 4514:18 4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 4466:6 4490:24 4505:19 4374:15 4405:24 4581:15 logical lose 4500:16	527 : 24	4408:14	lumped
4395:4,14, 16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 logic 4374:15 4405:24 4581:15 logical lose 4500:16	533 : 12	4418:20	4448:9
16 4419:3 4420:1 4588:4 lock 4561:9 lock-in 4513:16 logic 4374:15 4405:24 4581:15 logical lose 4500:16	540:6	4422:4,11	1
4420:1 4412:19 4588:4 4413:24 4413:24 4414:15 4415:17 4583:4 4415:17	541 : 18	4423:25	lunch
4588:4 lock 4561:9 lock-in 4513:16 4466:6 4490:24 logic 4374:15 4405:24 4581:15 lose 4500:16 4412:19 4413:24 4414:15 42 43 4414:15 43 4415:17 44 4513:17 44 4513:17 4513:23 4513:23 4513:23 4513:23 4513:23 4513:23 4513:23 4513:23 4513:23	542:2	4430:23,24	1
lock 4561:9 lock-in 4413:24 4414:15 4415:17 4466:6 4490:24 4505:19 4374:15 4405:24 4581:15 logical lose 4500:16	573 : 16	4431:1 4468:14,20	4434:2,5
lock 4561:9 4414:15 43 lock-in 4415:17 4466:6 4513:16 4490:24 low logic 4505:19 4374:15 4513:23 43 4405:24 4566:14 4581:15 4579:4 109 logical lose 4500:16	s 4394:6		1
lock-in 4415:17 4513:16 4466:6 4490:24 low logic 4505:19 4374:15 4513:23 4405:24 4566:14 4581:15 4579:4 logical lose 4500:16	397:21	4481:18,23	lusty
4513:16 4466:6 4490:24 10w 4505:19 4374:15 4405:24 4566:14 4581:15 4579:4 72 10gical 10se 4500:16	400:15	,24 4482:5,17,	4384:11
logic 4490:24 low 4374:15 4513:23 43 4405:24 4566:14 44 4581:15 4579:4 42 logical lose 4500:16 44		21	
4374:15 4405:24 4581:15 4513:23 4566:14 4579:4 10gical 10se 4500:16	4377:20		
4405:24 4566:14 44 4581:15 4579:4 ,2 logical lose 4500:16	386:18	4484:2,15 4485:1	
4581:15 4579:4 ,2 logical lose 4500:16		1105.16 25	macroeconomi
logical lose 4500:16	391:14	1 1100.0 10	
10se 4500:16	402:10,21	1500.25	4394:8,9
	402:10,21 24 4406:9	4500:25	macro-
	402:10,21 24 4406:9 407:20,21	4501:3	environmen
4401.10	402:10,21 24 4406:9 407:20,21 454:22	,21,25	tal 4348:8
long 4201.6	402:10,21 24 4406:9 407:20,21 454:22 455:19		
4/12 • 22	402:10,21 24 4406:9 407:20,21 454:22 455:19 456:3		'- '- '-
4/17.25	402:10,21 24 4406:9 407:20,21 454:22 455:19 456:3 458:3,6	4511:14,18	// // \Q \Q • ` \Q
losses 4417:25	402:10,21 24 4406:9 407:20,21 454:22 455:19 456:3 458:3,6 467:4,24		4488:18

PUB re NFAT	03-31-2014	Page 4638 o:	1 46/1	
4457:18,20	4360:13	4485:1,4,2	4589:8,10,	4408:10
4461:11	4361:4	1	15,19,22	4411:22
4529:8	4365:25	4487:7,14	4590:23	4413:7
4329.0	4365:25	4488:5	4390.23	4428:25
main	4368:8	4490:14,23	Manitoban	4429:15,19
4372:5,7		·	4527:21	
4373:11	4370:8	4492:12	Manitobans	4430:16,21
4385:21,24	4371:25	4494:22		4508:3
4386:7,22	4372:5,12,	4496:3,19,	4495:22	4509:1
4425:18	19	23	4499:19	4548:6
	4373:5,16,	4497:9,10,	4500:19	4571:25
mainly	24	19	Manitoba's	4581:16,17
4406:23	4374:19,20	4498:8,19	4396:21	4584:13,21
4505:8	4375:2	4499:18	4497:18	4587:24
4591:5	4376:5	4511:13	4577.04	4588:3,4,1
mainstream	4395:14,15	4513:4,16,	map 4577:24	2
4427:23	, 17	22 4514:25	March	marginally
4428:1,9	4396:22	4516:25	4343:24	4496:19,23
	4399:17,24	4518:13	4366:11	
major 4382:4	4403:8	4520:11 , 25	4368:17	Marilyn
4395:1,2	4404:13	4521:7	4439:20	4343:14
4488:6	4412:14	4524:17	4444:8	4390:19
majority	4413:19,25	4525:7	4445:9	4391:21
4595:4	4414:4	4526:4,14	4461:21	4401:11
	4415:1,7	4528:22		4404:22
Man 4417:12	4417:12	4531:18	margin	marked
4564:12	4421:1,10,	4532:18	4406:13	4555 : 14
manage	16 4422:20	4535:7,8,2	4411:19,21	
4397:21	4424:1	1	4412:1	market
4400:4	4425:12	4536:14,23	4416:8,9	4358:11,13
4513:21,23	4427:2	4542:13,16	4429:11,18	,16,18
4591:8	4430:5,6,9	,17,18	4430:25	4359:1,6,7
	4431:5,6	4546 : 16	4431:1	4360:2
mandate	4432:3	4549:5,15,	4496:22	4361:10,17
4446:17	4437:1,11,	19	4509:5	,18,22
4541:23	15,19	4550:12,16	marginal	4362:5,10,
manipulation	4438:4	,17,22	4363:14,15	13,18,23
4361:11	4442:8,16,	4551:14,16	4376:25	4363:8,17,
	17,19,24	,25	4377:15	19 , 22
Manito	4443:14,25	4552:15,25	4378:7,14,	4364:4,13,
4396:21	4444:7,19	4553:1,10,	19,21	16
Manitoba	4445:4	13,20,21	4380:6,20,	4365:8,20,
4343:3,7,9	4447:8	4554:4,5,1	22	23
,23 4344:5	4448:25	5,17	4383:8,11,	4371:8,16,
4346:8	4449:3	4555:1,3,5	19 4384:16	18 , 25
4347:22	4467:6	4556:15,24	4385:5	4372:5,9,1
4348:1,4	4472:1,12,	4557:12,13	4391:4	1,23
4349:1,4,6	25 4473:9	4563:1,8	4391:4	4373:3,14
,8,14,23	4476:12,14	4563:1,6	4392:12	4376:6,9,1
4351:12	,18	4504:0,12		0 4379:3
4352:2		4577:2 4579:20	,14,16,19,	4380:5
4353:10,19	4479:20 4482:17		21	4382:5,6
4354:3,10		4586:8,21,	4396:6,16	4383:3
4354:3,10	4483:25	23	4398:7	4387:24
1000.10,41				
,25	4484:3,15, 17,19	4588:3,13, 14,18,22	4401:2,6,8 ,12	4388:2,23

PUB re NFAT	03-31-2014	Page 4639 0.	1 40/1	
4404:1,7,1	4440:3	matter	4499:12 , 25	4541 : 13
1,17,24	4484:18	4351:14	4508:4	4542:1
4405:1,9	4542:20	4368:24	4509:17	4543:15
4406:16,17	4545:1	4449:22	4510:25	4544:25
4400:10,17	4040.1	4449:22	4510.25	4545:8,25
	markets		· ·	4547:17
0,18	4358:12,14	4535:14	4512:25	
4409:10,12	,15,21	4570:10	4515:14,25	4548:6,9
,14	4359:4,10,	matters	4516:25	4566:12
4410:21,23	12,20,23,2	4355:16	4518:8,16,	4567:15
4411:17	4 4360:1	4358:8	19,23	4571:4
4412:16	4361:9	4359:11	4519:3,9	4577:19
4414:24	4363:22	4447:7	4525:2	4579:16
4420:5,14	4364:22	4475:20	4527:13	4582:13
4435:22	4371:21,24		4528:7	4585:22
4436:6	4376:8	may	4529:17	4589:12
4438:5	4418:8	4350:2,10,	4530:11	meaning
4439:11	4460:23	17,23,24	4533:18	4415:4
4478:12,16	4478:5,6,1	4351:4,7,1	4536 : 21	4468:20
4489:23	3 4509:19	1	4542:3,7	4562 : 18
4490:6,21	4526 : 25	4353:5,11,	4548:7	
4494:12	4538:7,9	12	4558:7	means 4403:6
4498:19,22	4543:12	4361:20,21	4570:4	4547:11
4504:20	4560:20	4366:8	4578:11,12	4561:10
4505:3,14	4568:18	4368:11,23	4585:6	meant 4535:2
4506:16,20		4372:10	4598:14	4558:16
4508:25	Marla 4344:6	4382:16	maybe	meantime
4512:13	mass 4468:23	4385:5	4423:17	
4513:7,10,	4469:6	4392:3	4427:12	4379:18
11,17		4399:19,21	4446:1,6	measured
4524:19	match 4428:9	4401:16	4467:11	4363:4,16
4527:3,6,2	material	4405:9	4468:1,25	measuring
2	4353:24	4412:18,23	4471:18	4595:15,16
4528:6,23	4354:11,15	4413:8	4472:16	·
4529:2	4442:16,17	4415:20	4473:22	mech 4446:9
4537:23	,20	4416:13,15	4514:19	mechanism
4538:7,12,	4448:23	4417:5,10	4517 : 24	4446:9
13 4558:11	4465:2	4422:20	4557 : 20	
4560:24	4471:14	4426:10	4583:24	mechanisms
4561:1,4	4485:12	4429:24	4594:10	4358:19
4562:21,23	4523:12	4430:23	1 4474 00	4437:24
4571:24	4524:4	4431:1	meal 4474:20	4446:2
4573:17,22	4564:21	4433:12	mean 4361:10	4544:13
,24	materialize	4450:18,19	4377:9	meet 4355:20
4574:14	4458:6,7	, 22	4388:19	4370:4,5
4576:14	4460:20	4464:11	4392:12	4378:9,13
4580:20		4469:10	4415:10	4395:9
4584:20	materials	4473:25	4418:4	4431:10
4585:10,13	4391:11	4480:9,10	4432:10	4490:12
,15	4565:7,8	4482:10	4447:14,20	4560 : 15
4588:23	math 4536:18	4487:9	4454:18	4580:21
4589:2		4488:22	4469:1	meeting
4595:7	matrix	4491:13	4504:23	4355:22
marketplace	4553:2	4496:2	4538:22	
		4498:9		4378:14

4453:16,22 4454:2,15 4455:8,13, 23 4456:18,22 4457:1,7,1 1 4524:17 4590:12,14 ,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	ntioned 4371:6 4391:9 4393:25 4394:24 4474:6 4529:22 4562:18 rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	MH-140 4346:12 4551:10 MH-141 4346:13 4551:21 MH-142 4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	mid 4528:23 mid-2020s 4516:5 Midcontinent 4371:9 middle 4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest 4376:7,9	4405:11 4459:2,5 4475:10,12 4480:11 4537:14 MIPUG 4344:14 4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15 4376:11,25
4454:2,15 4455:8,13, 23 4456:18,22 4457:1,7,1 1 4524:17 4590:12,14 ,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4391:9 4393:25 4394:24 4474:6 4529:22 4562:18 rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4551:10 MH-141 4346:13 4551:21 MH-142 4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4516:5 Midcontinent 4371:9 middle 4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4475:10,12 4480:11 4537:14 MIPUG 4344:14 4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4455:8,13, 23 4456:18,22 4457:1,7,1 1 4524:17 4590:12,14 ,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4393:25 4394:24 4474:6 4529:22 4562:18 rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	MH-141 4346:13 4551:21 MH-142 4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4516:5 Midcontinent 4371:9 middle 4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4480:11 4537:14 MIPUG 4344:14 4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
23 4456:18,22 4457:1,7,1 1 4524:17 4590:12,14 ,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4394:24 4474:6 4529:22 4562:18 rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4346:13 4551:21 MH-142 4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	Midcontinent 4371:9 middle 4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4537:14 MIPUG 4344:14 4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4456:18,22 4457:1,7,1 1 4524:17 4590:12,14 ,15 4594:2,4,1 6 Mei megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4474:6 4529:22 4562:18 rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4346:13 4551:21 MH-142 4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4371:9 middle 4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	MIPUG 4344:14 4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4457:1,7,1 1 4524:17 4590:12,14 ,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4529:22 4562:18 rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4551:21 MH-142 4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	middle 4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4344:14 4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
1 4524:17 4590:12,14 ,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4562:18 rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	MH-142 4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4344:14 4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4590:12,14 ,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	rchant 4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4346:14 4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4393:4 4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4350:10 4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
,15 4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4552:5 MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4533:22 4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4351:8 4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
### ### ##############################	4571:17 rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	MH-143 4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4534:2,6,1 3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4360:13 4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4594:2,4,1 6 megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	rci 4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	3 4536:11 mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4479:8 4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
6 Mei megawatts 4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4355:13 4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4346:15 4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	mid-forties 4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	4555:4 MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
### ##################################	4475:22 4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	4552:12 MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4455:20 mid-January 4369:5 mid-west 4541:4 Midwest	MISO 4359:23 4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4377:25 4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4479:5,24 rgers 4478:18 rits 4529:24 ssage 4443:11	MH-144 4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	mid-January 4369:5 mid-west 4541:4 Midwest	4362:4,24 4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4380:20 4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	rgers 4478:18 rits 4529:24 ssage 4443:11	4346:16 4552:22 MH-145 4346:17 4553:6 MH-146	4369:5 mid-west 4541:4 Midwest	4365:19,20 4371:10,24 ,25 4372:4,9,1 1,15
4387:14,16 ,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4478:18 rits 4529:24 ssage 4443:11	4552:22 MH-145 4346:17 4553:6 MH-146	4369:5 mid-west 4541:4 Midwest	4371:10,24 ,25 4372:4,9,1 1,15
,17,23,25 4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4478:18 rits 4529:24 ssage 4443:11	MH-145 4346:17 4553:6 MH-146	mid-west 4541:4 Midwest	,25 4372:4,9,1 1,15
4388:1,11, 19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	rits 4529:24 ssage 4443:11	4346:17 4553:6 MH-146	4541:4 Midwest	4372:4,9,1 1,15
19,20,21,2 3 4407:12 4409:18,21 ,23 4410:8	4529:24 ssage 4443:11	4346:17 4553:6 MH-146	Midwest	1,15
3 4407:12 4409:18,21 ,23 4410:8	ssage 4443:11	4553:6 MH-146		
4409:18,21 mes ,23 4410:8	4443:11	MH-146	4376.7.9	4376:11.25
,23 4410:8	4443:11			10,0011,20
,23 4410.0			4548:15	4377:2,3,1
		4346:18	4562:19	3,16,19
1.505.40	t 4370:4,5	4553:17	24111	4378:8,11,
	4600:7	MH-147	Miller	13,15,20
4528:22 met	thodologie	4346:19	4344:12	4382:16
4329:1	s 4560:3	4554:1	mind 4407:7	4387:18,19
4547:15		New 140	4412:21	,20 4388:9
memmer	thodology	MH-148	4413:15	4395:3
4343:14,15	4440:23	4346:20	4550:1	4400:25
, 10, 1/	4441:15	4554:12	mindful	4401:3,7
4394:3	4532:7,8	MH-149	4354:1	4404:1
4393.24	4536:13,17	4346:21	4004.1	4406:16
4452:2	4544:8	4554:23	minds 4356:8	4407:2,9
4456:2 Met	tis	MH-150	minimal	4408:12,23
members	4546:16	4346:22	4431:3	4409:10,19
	tric	4555:10		,24
	4492:16,17		minimizing	4410:10,21
	4494:21,22	MH-151	4541:20	4412:16
· ·	4504:22	4346:23	Minnesota	4413:6
20 4352:11		4555:17	4399:22	4420:16
4434:21	trics	MHEB 4587:25	4525:2	4428:11,17
1 4453:8	4495:4	W h- 4547.10	4588:16,24	,18
4480:7	4524:3	M-hm 4547:19	4589:1,4,9	4432:25
4598:20 Me y	yers	Michael	minor 4374:4	4433:2
	4459:18	4344:17,23	4384:8	4440:3,20
mention	-138	microeconomi	4466:9	4441:13
1	4346:8	cs 4358:4		4464:17
	4346:8 4550:22		minus	4489:21,23
1397.10		microphone	4411:16	4490:7,12
4387:19 4393:18	-139	4347:7	minute	4492:4
1/17.0	4346:10	4352:17,23	4599:6	4504 : 20
4566:5	4551:4	4546:11	minutos	4505:7,14 4512:14
1300.3			minutes	4717:14

## ## ## ## ## ## ## ## ## ## ## ## ##	LOD TE NIVI	05 51 2014	rage 4041 0.		
## 4527:6,22	4513:9,10	4478:17	modelling	monit	,24
4527:6,22 4529:6,14 4530:3,4 4550:23,4 4530:3,4 4550:22,25 4530:3,4 4550:22,25 4530:21 4542:4,19 4556:17 4550:17 4550:17 4550:17 4550:17 4550:17 4550:17 4550:17 4550:19 4550:17 4550:19 4550:17 4550:10 4550:10 4550:	4526:14	mived	4440:11	4365:19	4464:11
459:16,14 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:3,4 4530:2,2 4540:4,19 4556:17 4566:17 4560:19 4561:1,24, 4560:19 4561:1,24, 4561:1,24, 4562:9,12 4561:1,24, 4562:9,12 4561:1,24, 4562:9,12 4562:9,12 4571:10	4527:6,22		4473:5	monitor	4469:10
430:32,4 436:12,2 4360:22,25 4360:2 4373:19 4350:22,25 4360:24 4474:25 4360:17 4360:25 4426:5 4365:20 4353:11 436:11 436:11 25 4360:19 4360:19 4360:19 4360:19 4360:19 4360:19 4360:19 4360:10 4360:19 4360:19 4360:10 4360:19 4360:10 4360:19 4360:10	4529:6,14		4593 : 7		4470:16,18
4537:25 4350:22, 25 4363:21 4542:4,19 4556:17 456:17 456:17 4558:11 4560:19 4561:1,24, 4561:1,24, 4561:1,24, 4562:19,12 4571:10 4576:14 4580:19 4576:14 4580:19 4580:1	4530:3,4		modols		4472:1,14
4538:21 4542:4,19 4556:17 4556:17 4360:25 4360:25 4360:15 4360:15 4360:15 4360:15 4360:17 4558:11 4560:19 4561:1,24, 456:17 4561:1,24, 456:17 4369:12 4349:11 4576:14 4580:19 4576:10 4580:10 4576:10 4580:10 4590:18 4581:1,16 4590:18 4590:1	4537:25	4350:22,25			4473:19
4452:4,19 4556:17 4556:17 4556:17 4558:11 4560:19 4566:17,24, 4566:17 4560:19 4566:17,25 4562:9,12 4562:9,12 4571:10 4560:19 4571:10 4560:19 4561:1,24, 4561:17,24, 4561:17,24, 4561:17,25, 4562:9,12 4571:10 4576:14 4580:19 4571:10 4576:14 4580:19 4571:10 4576:14 4580:19 4571:10 4576:14 4580:19 4571:10 4576:14 4580:19 4571:10 4576:14 4580:19 4571:10 4576:14 4580:19 4571:10 4580:19 4571:10 4580:19 4571:10 4580:19	4538:21	M11e 4360·25			4474:25
4556:17 4556:17 4557:1 4560:19 MMF's 4561:1, 24, 4546:17 4560:19 4561:1, 24, 4546:17 4560:19 4561:1, 24, 4546:17 4560:19 4561:1, 24, 4546:17 4560:19 4562:9, 12 MNP 4348:6, 9 4481:22 4561:24 4479:23, 24 4482:10 4570:19 4581:1, 16 4570:19 4581:0 4581:0 4570:19 4581:0 45	4542:4,19				4475:9,21,
4557:1 4361:1 25 4442:7,14, 4558:11,16 4477:2,5,1 4558:11 4650:19 4560:19 4560:17 4444:1,22 4561:1,24, 4562:9,12 4446:22 4571:10 4349:11 4544:14 4365:1,9 4486:10,12 4560:14 4459:17,18 4558:8 15,18 4499:24 4588:11,16 4592:5 4559:5,12, 414:10 4569:14 459:17,18 4558:8 15,18 4499:24 4588:11,16 4590:8 4572:25 4559:5,12, 414:10 4538:5,12 4590:8 4572:9 4560:3 4538:5,12 4590:8 4574:7 4587:6 MISO's	4556:17				22
4558:11 4560:19 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:1,24, 4561:2,24 4558:1,1,19 4582:1,25,12, 4559:1,14 4580:19 4572:19 4588:11,16 4590:8 4572:19 4590:8 4572:19 4590:8 4574:7 4596:12 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:9,1 4598:1,1 4598:9,1 4598:1,1 4400:1,7	4557:1				4476:7,22
4560:19 MMF's 4561:1,24, 4566:17 4561:1,24, 4546:17 4546:17 4546:17 4546:29,12 4571:10 4576:14 4589:12 4589:17 4588:17,18 4588:17,16 4588:11,16 4590:8 4572:19 4572:19 4571:0 4389:12 4572:19 4572:19 4571:0 4576:14 4588:11,16 4588:11,16 4590:8 4572:19 4576:14 4590:8 4572:19 4558:8 15,18 4499:24 4499:24 4499:24 4499:24 4590:8 4572:19 4560:12 4572:19 4560:12 4572:19 4560:12 4572:19 4560:12 4572:19 4560:12 4572:19 4580:16,18 4592:7 4596:12 4384:12 4387:20 4380:16,18 4387:20 4380:16,18 4387:20 4380:16,18 4381:2 4387:20 4381:1 4382:2 4387:30 4382:2 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:20 4384:13 4352:12,13 4352:20 4368:5 4368:5 4368:5 4368:5 4368:1 misread 4425:24 4449:18 4355:12,13 4355:12,13 436:10 4429:2,25 456:16 4429:2,25 456:16 4429:2,25 456:16 4429:2,25 456:16 4429:1,20 4481:14 4452:16 446:20 4481:14 446:3 446:20 446:19 4359:13 446:20 446:19 4359:13 446:20 446:19 4359:13 4460:20 436:7,18,1 4459:23 4460:20 4384:17,20 4461:19 2,20 4477:7 4489:23 4480:16 4359:13 4460:20 4360:7,18, 4359:25 4360:17 4489:23 12 4481:14 4	4558:11	4361:1	· · ·	· ·	4477:2,5,1
4561:1,24, 456:17 4446:22 monitoring 4479:23,24 4562:9,12 4349:11 4541:14 4365:1,9 4488:1,01 4576:14 4580:19 4557:14 4559:18 4572:25 4559:5,12, 414:10 4588:11,16 4590:8 4572:19 model's 4562:8,9,1 4593:9 4574:7 model 4389:12 4559:59 mo 4474:17 model 4389:12 4562:8,9,1 4562:8,	4560:19	MMF's	=		1,19
25 4562:9,12 4571:10 4576:14 4389:12 4557:14 4580:19 4576:24 4580:19 4572:25 4558:17,18 4559:5,12, 4141:10 4590:8 4572:19 4576:14 4590:8 4572:19 4559:9 4572:19 4576:12 4588:11,16 4590:8 4572:19 4576:12 4588:11,16 4590:8 4572:19 4560:3 4572:19 4596:12 4558:22 4500:2 4597:6 4380:16,18 4387:20 428:10 4597:3 4362:21,25 4384:13 4587:34 4381:8 4387:20 4387:30 4387:30 4387:30 4387:30 4387:30 4387:30 4387:30 4387:30 4387:30 4387:30 4388:1 model 4388:1 misread 4428:10 4598:1 misread 4428:2 4398:1 misread 4428:2 4398:1 misread 4428:4 438:13 4426:2,7 4481:16 435:12,13 4362:1,25 4381:16 4383:10 4426:2,7 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 4353:10 4428:4 445:17 4466:20 4366:7,18, 4450:7 4466:20 4366:7,18, 4450:7 4466:3 misunderstoo d 4454:24 445:17 4466:20 4366:7,18, 4459:23 4466:3 misunderstoo d 4454:24 4359:16,18 4399:10 4362:17,10, 4362:4,8,2 monitoring 4479:23,24 440:18 4371:8,11,1 4479:23,24 4450:19 4368:5,15, 12 4362:4,9,1 4369:10 4369:10 4369:10 4377:3 4460:20 4366:7,18, 4559:25 4589:23 4480:16 4459:13 4460:20 4366:7,18, 4559:25 4589:23 4480:16 4459:13 4460:20 4366:7,18, 4559:25 4599:19,8,1 4599:10,11 4460:30 4460:40 4360:7,10, 4460:41 4462:10 4462:10 4463:10 4463:10 4463:10 4463:10 4460:20 4366:7,18, 4559:25 4589:33 4599:20 4460:30 4460:20 4366:7,18, 4559:25 4599:19,8,1 4500:31 4460:30 4460:40 4360:41 4460:40 4360:17 4360:17 4460:17 4460:20 4360:7,10, 4460:17 4460:20 4360:7,10, 4460:17 4460:17 4460:17 4460:20 4360:7,10, 4460:17 4460:17 4460:17 4460:17 4460:17 4460:20 4360:7,10, 4460:17 4460:20 4360:7,10, 4460:17 4460:17 4460:17 4460:17 4460:17 4460:17 4460:17 4460:17 4460:17 4460:17 4460:17 4460:20 4460:40 4360:40 4460:40 4360:40 4460:40 4360:40 4460:40 4360:40 4460:40 4360:40	4561:1,24,	4546:17	· ·	4561:24	4478:8,19
4562:9,12 4571:10 4576:14 4589:12 4576:14 4589:19 4578:24 4589:11 4588:11,16 4589:8 4589:9 4572:15 4572:17 4588:11,16 4590:8 4572:19 4574:7 4595:9 4595:9 4574:7 4596:12 4588:10 4587:20 4588:10 4587:20 4588:10 4587:20 4588:10 4587:21 4588:11,16 4590:8 4572:19 4560:3 4578:1,14 4570:4 4590:8 4572:19 4596:12 4558:2,12 4508:12 4562:8,9,1 4582:2 4600:2 4596:12 4562:8,9,1 4600:3 4382:2 4384:13 4587:24 4348:10 4587:3 4388:13 4587:3 4388:13 4587:3 4388:13 4587:3 4388:13 4587:3 4588:13 4587:3 4588:13 4587:3 4588:13 4588:23 4488:13	25			monitoring	4479:23,24
4571:10 4576:14 4580:19 4576:14 4580:19 4572:25 4587:24 4581:1,16 MNP'S 4590:8 4572:19 4595:9 4597:6 MISO'S 4381:20 4382:2 MISO-wide 4397:5,14 4382:2 4378:8 Marisabe Misread 4425:24 4532:10 Marisabe Missobe	4562:9,12	· ·		4358:11,19	4482:10
4576:14	4571:10			4365:1,9	4486:10,12
4580:19 4587:24 4588:11,16 4590:8 4572:19 4590:8 4574:7 4596:12 4596:12 4596:12 4596:12 4596:12 4596:12 4588:10,10 4597:6 model 4380:16,18 4387:20 4380:16,18 4387:20 4380:16,18 4382:2 MISO-wide 4398:1 misread 425:24 4449:18 4353:10 4425:27 4449:18 4353:10 4425:27 4449:18 4353:10 4428:4 4429:2,25 4464:10 4353:10 4448:8 4445:16 misstate 4445:16 misstate 4445:16 misstate 4445:16 misstate 4445:16 misstate 4445:16 misunderstoo d 4427:4,9,1 3 mitigate 4362:17 Mitigating 4362:4,8,2 3 4363:2 modelled 449:18 439:23 440:7,10, 446:9,10 436:1,11, 4359:20 448:14 446:20 436:7,18, 446:9,10 446:19 4359:13 4460:20 436:1,11, 436:9,10 446:9,10 440:10 436:1,20 436:1,11, 436:1,20 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,20 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,11, 436:1,20 436:1,20 436:1,20 436:1,20 436:1,11, 436:1,20 436:1,11, 436:2,23 436:2,28 436:4 4399:10 440:7,10, 440:17	4576:14			4371:8,14,	
4587:24 4588:11,16 4590:8 4590:8 4572:19 4590:9 4595:9 4597:6 MISO's 4387:20 4380:16,18 4387:20 4428:10 4428:10 4597:3 4380:22 4371:3,10 4384:2 Model 4378:8 4398:1 misread 4425:24 4543:13 4426:27 4446:10 44353:10 4428:14 44353:10 4428:14 4459:2,25 4464:10 4448:14 Masorbe 4448:16 Misstate 4445:17 4452:16 Misstate 4452:24 446:17 446:19 Misunderstoo d 4478:13 Mitigate 4362:17 Mitigating 4362:4,8,2 Monelled 440:7,10, 4362:2,18 Monelled 440:7,10, 4363:2 Monelled 440:7,10, 4363:2 Monelled 440:17 4405:6 Monelled 440:17 4405:6 Monelled 440:7,10, 4441:10 4477:7 4460:17 4460:17 4460:17 4460:17 Modern Modern Modern Modern Modern Modern Modern 4384:2 Monitors Mor 460:3 Mor 460:3 Mor 460:3 Mor 460:3 Mor 460:3 Mor 460:3 Monaly 4358:23 4346:2,2 4348:17,20 4359:13 4425:24 4359:10 4425:8 4369:10 440:7,10 440:7,10 440:7,10 440:7 440:6 440:7 440:7 440:7 440:17 4405:6 4449:6 4440:7 4		- I		15 , 18	· ·
4588:11,16		4572:25			
## ## ## ## ## ## ## ## ## ## ## ## ##	4588:11,16	MNP's		4478:13,14	4570:4
## ## ## ## ## ## ## ## ## ## ## ## ##	4590:8	4572:19	4560:3	4538:5 , 12	4592:7
## ## ## ## ## ## ## ## ## ## ## ## ##	4593:9	4574:7	model's	4558:22	4600:2
MISO's mode 4384:2 monitors morning 4387:20 4380:16,18 modest 4359:2 4347:3,10 4428:10 model 4384:13 4537:24 4351:18,21 4597:3 4362:21,25 modestly Monnin 4352:20 4378:8 4398:1 modestly 4344:22 4355:14 4378:8 4398:1 moment 4348:6 4368:5 4543:13 4426:2,7 4481:16 4355:12,13 4366:10 4533:10 4428:4 4517:25 4356:16 ,7 4499:13 4481:14 4432:19,20 moments 4357:4,8,1 4450:7 4481:14 443:16 4359:13 4461:19 2,20 4477:7 4481:14 4443:16 4359:13 4555:24 4461:19 4559:25 4481:14 4445:17 460:20 4366:7,18, 4558:9 4445:17 4460:20 4366:7,18, 4558:9 4427:4,9,1 4485:9 4350:1,11 4392:3 4599:12 <	4595:9		4596:12	4562:8,9,1	4600.3
MISO's mode 4380:16,18 4384:2 monitors 4347:3,10 4387:20 4380:16,18 modest 4359:2 4347:3,10 4597:3 4362:21,25 4384:13 4537:24 4351:18,21 MISO-wide 4397:5,14 4483:22 4344:22 4355:14 4378:8 4398:1 moment 4348:6 4368:5 4425:24 4449:18 4352:18,19 4369:10 4543:13 4426:2,7 4481:16 4355:12,13 4370:1,3,6 4353:10 4429:2,25 4461:19 4357:4,8,1 4450:7 4464:10 4433:8 4461:19 2,20 4477:7 4481:14 4443:16 moments 4359:13 4555:24 4445:17 4466:20 4366:7,18, 4559:25 4488:14 4443:16 4359:13 4559:25 448:14 4443:16 4360:20 4366:7,18, 4559:16 4446:3 400:20 4366:7,18, 4559:25 4348:17,20 4369:12,20 457	4597 : 6	mo 44/4:1/	modern	0	
4387:20 4380:16,18 modest 4359:2 4347:3,10 4428:10 4362:21,25 4384:13 4537:24 4349:10 4597:3 4362:21,25 4384:13 4537:24 4351:18,21 MISO-wide 4382:2 4384:22 4344:22 4355:14 4378:8 4398:1 4483:22 4345:8 4356:2 4543:13 4425:24 4449:18 4355:18,19 4368:5 4543:13 4426:2,7 4481:16 4355:12,13 4370:1,3,6 4353:10 4429:2,25 4356:16 ,7 4449:13 446:10 4432:19,20 4461:19 2,20 4477:7 4481:14 4443:16 moments 4358:23 4480:16 misstate 4446:1 446:19 4359:13 4555:24 4452:16 4446:3 460:20 436:7,18, 4559:25 misunderstoo 448:8 4348:17,20 4369:12,20 4575:19 d 427:4,9,1 4465:9 4350:1,11, 4392:3 4599:3,7 3 4427:4,9,1 4469:2 4350:1,11, 4392:3 4599:2,2 3 4572:9 4350:1,11, 4392:3 4599:2,2 4362:17 4559:16,18 4399:10 4	MTSO's	mode		monitors	_
4428:10 model 4384:13 4537:24 4349:10 43462:21,25 MISO-wide 4397:5,14 4382:2 4483:22 4344:22 4355:14 4355:14 4378:8 4398:1 moment 4345:8 4356:2 4348:6 4368:5 misread 4425:24 4449:18 4352:18,19 4369:10 4369:10 4543:13 4426:2,7 4481:16 4355:12,13 4370:1,3,6 4369:10 4353:10 4429:2,25 4432:19,20 4461:19 4358:23 4480:7 4481:14 4243:16 4353:23 4480:16 4359:13 4555:24 4448:8 4446:3 momentum 4359:13 4555:24 4427:4,9,1 4465:9 4348:17,20 4366:7,18, 4559:25 4427:4,9,1 4465:9 439:13 429:23 439:13 4597:2 mitigate 454:16 493:13 409:10 422:12,18 4598:23 4572:9 4362:17 4595:16,18 4399:10 425:8 3 459		4380:16,18			·
## ## ## ## ## ## ## ## ## ## ## ## ##		model			
MISO-wide 4382:2 modestly 4344:22 4355:14 4378:8 4397:5,14 4398:1 4348:22 4345:8 4356:2 misread 4425:24 4449:18 4352:18,19 4369:10 4543:13 4426:2,7 4481:16 4355:12,13 4370:1,3,6 4353:10 4429:2,25 4356:16 ,7 4449:13 4464:10 4432:19,20 4461:19 4358:23 4480:16 4481:14 4433:8 4446:19 4358:23 4480:16 misstate 4445:17 4460:20 4366:7,18, 4558:9 4452:16 4446:3 4369:12,20 4575:19 misunderstoo 4488 4350:1,11, 4399:13 4590:3,7 4427:4,9,1 4465:9 4349:12 4369:12,20 4575:19 448:23 4399:10 422:12,18 4598:23 mitigate 4544:16 4399:10 422:12,18 4598:23 4362:17 4559:16,18 4399:10 4426:9,10 4600:3,12 mitigating <th></th> <th></th> <th>4384:13</th> <th></th> <th>· ·</th>			4384:13		· ·
## ## ## ## ## ## ## ## ## ## ## ## ##		· ·	modestly		
misread 4398:1 moment 4348:6 4356:2 4543:13 4426:2,7 4481:16 4355:12,13 4369:10 misspoke 4429:2,25 4356:16 ,7 4449:13 4353:10 4429:2,25 4356:16 ,7 4449:13 4464:10 432:19,20 4461:19 4358:23 4480:16 4481:14 4433:8 4359:13 4555:24 4452:16 4446:3 momentum 4359:13 4555:24 4452:16 4446:3 Monday 25 4367:9 4559:25 misunderstoo 448:8 4348:17,20 4369:12,20 4575:19 d 4427:4,9,1 4465:9 4348:17,20 4575:19 4575:19 mitigate 454:16 monetary 4390:10 422:12,18 4598:23 4362:17 4559:16,18 4399:10 426:9,10 4600:3,12 mitigating 4572:9 4372:20 4441:11 4400:7 4400:7 4362:4,8,2 4363:2 4061:10,20 47405:6 4448:2,18 4400:7 4362:4,8,2 4363:2 44061:17 4405:6 <th></th> <th></th> <th>4483:22</th> <th></th> <th></th>			4483:22		
misread 4425:24 4449:18 4368:5 4369:10 4543:13 4426:2,7 4481:16 4355:12,13 4370:1,3,6 misspoke 4428:4 4517:25 4356:16 ,7 4449:13 4353:10 4429:2,25 4432:19,20 4461:19 4450:7 4481:14 4433:8 4461:19 4358:23 4480:16 misstate 4445:17 4460:20 4366:7,18, 4558:9 4452:16 4446:3 4368:17,20 4559:25 misunderstoo 4454:24 4369:12,20 4575:19 d 4457:4,9,1 4465:9 4369:12,20 4575:19 d 4427:4,9,1 4489:23 4350:1,11, 4598:23 mitigate 4544:16 4399:10 422:12,18 4599:1,8,1 4362:17 4559:16,18 4399:10 422:8 4599:1,8,1 mitigation 4596:10,20 4404:7,10, 4447:24 4400:7 4362:4,8,2 4363:2 4406:10 4449:6	4378:8	· ·	momont		
## ## ## ## ## ## ## ## ## ## ## ## ##	misread				
misspoke 4428:4 4429:2,25 4356:16 ,7 4449:13 4353:10 4432:19,20 4357:25 4356:16 ,7 4449:13 4464:10 432:19,20 4461:19 4358:23 4477:7 4481:14 443:16 4461:19 4358:23 4480:16 misstate 4445:17 4460:20 4366:7,18, 4558:9 4452:16 4446:3 4460:20 4366:7,18, 4558:9 misunderstoo 4454:24 4369:12,20 4575:19 4427:4,9,1 4465:9 4350:1,11, 4392:3 4590:3,7 3 4493:13 459:12,11, 4392:3 4597:2 mitigate 4362:17 4559:16,18 4399:10 422:12,18 4599:1,8,1 4362:17 4595:8,15, 4372:20 4441:11 4600:3,12 mitigation 4595:8,15, 4372:20 4441:11 4400:7 4362:4,8,2 4363:2 4405:6 449:23 449:17 4362:4,8,2 4363:2 4405:6 449:23 449:17	4543:13	4426:2,7		·	
### ### ### ### #### #### ############				·	
#433:10 #4464:10 #4464:10 #4481:14 #4481:14 #443:16 #445:17 #4461:19 #4555:24 #4461:19 #4555:24 #452:16 #446:3 #448:8 #448:8 #4461:70 #4467:4,9,1 #466:9 #466:9 #466:9 #466:9 #466:17	_		4517:25		· ·
## 4481:10 ## 4481:14 ## 4481:14 ## 4481:14 ## 4481:14 ## 4481:16 ## 4443:16 ## 4445:17 ## 4452:16 ## 4461:19 ## 4460:20 ## 4460:20 ## 4460:20 ## 4359:13 ## 4555:24 ## 4555:24 ## 4555:24 ## 4559:25 ## 4460:20 ## 4366:7,18, ## 4559:25 ## 4590:3,7 ## 4400:3,12 ## 4590:3,12 ## 4600:3,12 ## 4600:3,12 ## 4600:7 ## 4400:7 ##			moments		
misstate 4443:16 momentum 4359:13 4555:24 4452:16 4446:3 4460:20 4366:7,18, 4558:9 misunderstoo 4448:8 Monday 25 4367:9 4559:25 4427:4,9,1 4465:9 4348:17,20 4369:12,20 4575:19 4489:23 4350:1,11, 4392:3 4590:3,7 4362:17 459:16,18 4399:10 4422:12,18 4599:1,8,1 mitigating 4572:9 4399:10 4426:9,10 4600:3,12 mitigation 4596:10,20 4404:7,10, 4447:24 4400:7 4362:4,8,2 4363:2 4449:6 449:6 3 4363:2 modelled 4419:23 4449:6		· ·	4461:19	· ·	· ·
misstate 4445:17 4460:20 4366:7,18, 4558:9 4452:16 4446:3 4460:20 4366:7,18, 4558:9 misunderstoo 4448:8 4454:24 4369:12,20 4575:19 4427:4,9,1 4465:9 4349:23 4392:3 4590:3,7 4493:13 4493:13 4544:16 422:12,18 4598:23 4362:17 459:16,18 4399:10 4425:8 3 mitigating 4572:9 4595:8,15, 4372:20 4441:11 4600:3,12 mitigation 4362:4,8,2 4596:10,20 4404:7,10, 4447:24 4400:7 4362:4,8,2 4363:2 449:6 449:6 449:6	4481:14	· ·	momentum		
## ## ## ## ## ## ## ## ## ## ## ## ##	misstate	4445:17			
misunderstoo 4448:8 4348:17,20 4369:12,20 4575:19 d 4454:24 ,23 4349:2 ,22,23 4590:3,7 4427:4,9,1 4489:23 4350:1,11, 4392:3 4597:2 mitigate 4544:16 4544:16 4424:24 4599:1,8,1 4362:17 4559:16,18 4399:10 4426:9,10 4600:3,12 mitigating 4595:8,15, 4372:20 4441:11 400:3,12 mitigation 4362:4,8,2 4596:10,20 4404:7,10, 4447:24 4400:7 4362:4,8,2 4363:2 4419:23 4449:6 440:17	4452:16	4446:3		· · ·	
d 4454:24 4465:9 4489:23 4493:13 mitigate 4362:17 mitigating 4364:4 mitigation 4362:4,8,2 3 4363:2 modelled 4454:24 4465:9 4364:7,10, 4375:19 4590:3,7 4590:3,7 4590:3,7 4590:3,7 4590:3,7 4590:3,7 4590:3,7 4590:3,7 4599:1,8,1 4422:12,18 4599:1,8,1 4426:9,10 4426:9,10 4400:7,10, 4447:24 4400:7 4400:7 4401:17 4400:17	misunderstoo	4448:8	_		
4427:4,9,1 4465:9 ,23 4349:2 ,22,23 4590:3,7 3 4489:23 4493:13 4422:12,18 4598:23 4362:17 4559:16,18 4399:10 4426:9,10 4599:1,8,1 4572:9 4595:8,15, 4372:20 4441:11 4600:3,12 mitigation 4362:4,8,2 4596:10,20 4404:7,10, 4447:24 4400:7 4362:4,8,2 4363:2 4419:23 4449:6 4449:6		4454:24	· ·		
3 Mitigate 4489:23 4493:13 4493:13 4598:23 4422:12,18 4598:23 4424:24 4599:1,8,1 4599:1,8,1 4600:3,12 Mitigating 4364:4 Mitigation 4362:4,8,2 3 4363:2 Modelled 4489:23 4424:24 4598:23 4425:8 4426:9,10 4426:9,10 4400:3,12 Money 4433:22 4441:11 4400:7 4400:7 4401:17 4400:17		4465:9	· ·		•
mitigate 4493:13 4544:16 4399:10 4424:24 4599:1,8,1 4362:17 4559:16,18 4399:10 4426:9,10 4600:3,12 mitigating 4595:8,15, 4372:20 4441:11 400:7 mitigation 4362:4,8,2 4596:10,20 4404:7,10, 4447:24 4401:17 4362:4,8,2 4363:2 4409:23 4449:6 4449:6		4489:23	' '		
## 4544:16 ## 4399:10 ## 4425:8 ## 4426:9,10 ## 4600:3,12 ## 4362:4,8,2 ## 4596:10,20 ## 4405:6 ## 4449:6 ## 4449:6		4493:13	12		
### ### ##############################	_	4544:16	monetary		
mitigating 4572:9 4426:9,10 4600:3,12 4364:4 4595:8,15, 23,24 4372:20 4441:11 4400:7 mitigation 4596:10,20 4404:7,10, 17 4447:24 4401:17 4401:17 4362:4,8,2 3 4363:2 4363:2 4419:23 4449:6 4449:6 4460:17	4362:17	4559:16,18	_		-
## ## ## ## ## ## ## ## ## ## ## ## ##	mitigating	· ·		·	4600:3,12
mitigation 23,24 4404:7,10, 17 4405:6 4447:24 4401:17 4401:17 4400:7 4362:4,8,2 modelled 4419:23 4449:6			_		mostly
mitigation 4596:10,20 4404:7,10, 4447:24 4401:17 4362:4,8,2 3 4363:2 modelled 4419:23 4449:6 4419:23					4400:7
4362:4,8,2 3 4363:2 modelled 4419:23 4449:6 4460:17	_				4401:17
113,120					4460:17
4364:2 4448:21 4458:17,20 MOCIVACIONS			4419:23		motivations
	4364:2	4448:21		4438:17,20	mo ti va tions

A585:3
move 4352:1 4386:1 4561:16 2 4600:13 4499:22 4355:16 4388:5 neither ninety 4522:24 4372:14 4390:22 4449:20 4408:3,4 notes 4379:1 4391:12 4394:6 4583:20 4427:10 4388:17 4431:10,18 4383:13 ninety-five 4587:19 4388:14 4452:5 4385:23 421:19 noting 4389:2 4481:23 4405:24 nobody 4401:13 4399:20 456:9 4411:2,14 4496:25 4242:21 4409:20 4596:3,7 4419:13 no-CO2 notion 4587:20 naturally 4555:6 4458:1 4351:6 4379:23 4595:13 4576:16,18 nodding 4379:23 4584:12 4582:3 non 4505:6 4384:16 4587:1,12 node 4588:17 4550:11 4384:24 necessarily non-co2 4534:5 np 4384:25 4449:16 non-co2 <
Move 4352:1 4388:5 neither ninety 4522:24
4353:16 4389:5 4449:20 4408:3,4 427:10
437:14
A379:1
4381:12 4302:23 4379:21,22 4584:6 4585:25 4382:7,8,9 4431:10,18 4383:13 ninety-five 4587:19 4388:14 4452:5 4385:23 4421:19 nothing 4389:2 4481:23 4405:24 4583:20 4369:23 4403:6 4565:9 4411:2,14 4496:25 4241:13 4499:20 4591:6 4413:5 4488:1 440:19 4504:15 4596:3,7 4499:13 4488:1 440:19 4379:23 4595:13 4571:23 nodding 4537:10 4379:23 4384:16 4577:1,12 node 4588:17 455:61 4379:23 4384:16 4577:1,12 node 4588:17 455:11 4379:23 4364:7 4499:16 non 4505:6 notion 4350:17 4364:7 4499:16 non-CO2 4535:24 4393:17 4364:7 4409:16 non-CO2 4535:24 4384:24 neecssarily net-cone 4542:14 NYISO 4485:12 4535:3 4408:3,14 456:21 NYISO 4485:12 4535:3 4408:1 non- 4579:6 4371:10 4377:8 4372:22 4581:5 non- 4579:6 4569
4382:77, 8, 9 4431:10,18 4383:13 4421:19 4587:19 4385:17 4452:5 4385:23 4421:19 nothing 4389:2 4458:3 4403:21,22 4583:20 4369:23 4403:6 4458:3 4403:21,22 4583:20 4401:13 4403:6 4565:9 4411:2,14 4496:25 4242:21 4499:20 4596:3,7 4419:13 4486:25 4248:1 457:20 naturally 4555:6 4488:1 457:19 4379:23 4595:13 4576:16,18 4353:8 noding 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4379:23 4364:7 4581:25 non-CO2 4534:5 4379:23 4565:6 4581:25 non-CO2 4534:5 4379:23 4364:7 458:12 non-CO2 4534:5 4370:17 4364:12 4582:3 non-CO2 4534:5 4384:16 4577:1,12 node 4588:17 notion 4371:15<
4385:17 4482:5 4385:23 4421:19 nothing 4388:14 4458:3 4403:21,22 4583:20 4369:23 4403:6 4481:23 4405:24 nobody 4401:13 4420:4 4565:9 4411:2,14 4496:25 notice 4504:15 4596:3,7 4419:13 no-CO2 notice 4587:20 naturally 4555:6 4458:1 458:1 4379:23 4595:13 4576:16,18 4353:8 4379:23 4595:13 4576:16,18 4353:8 4379:23 4505:6 4581:25 non 4505:6 noting 4379:23 4505:6 4581:25 non 4505:6 notion 4379:23 4505:6 4581:25 non 4505:6 notion 4379:23 4584:12 4582:3 non-CO2 4535:24 4379:23 4584:16 4577:1,12 node 4588:17 4550:11 4379:23 4584:12 4582:3 non-CO2 4534:5 4379:23 4364:7 4419:16 non-CO2 4534:5 4384:16 4587:11 non-CO2 4534:3 non-CO2 4352:6 4364:7 4419:16 non-CO2 4534:3 non-CO2 4384:24
4388:14 4488:3 4403:21,22 4583:20 4369:23 4389:2 4481:23 4405:24 nobody 4401:13 4420:4 4565:9 4411:2,14 4496:25 notice 4504:15 4596:3,7 4419:13 4448:21 notice 4587:20 naturally 4555:6 4458:1 4401:19 4379:23 4595:13 4576:16,18 4577:23 nodding 4379:23 4595:13 4576:16,18 4353:8 noting 4379:23 4505:6 4581:25 node 4588:17 450:11 4379:23 4505:6 4581:25 non 4505:6 notion 4379:23 4584:12 4582:3 non 4505:6 notion 4379:23 4584:12 4582:3 non-4005:6 notion 4379:23 4584:12 4581:25 non 4505:6 notion 4379:23 4584:12 4582:3 non-CO2 4534:5 np 4350:17 4364:7 419:16 non-CO2 4534:5 np 4384:24 necessarily 4406:5 non-457:6
4389:2 4481:23 4405:24 nobody 4401:13 4403:6 4565:9 4411:2,14 4496:25 notice 4499:20 4596:3,7 4419:13 no-CO2 4448:21 4504:15 4596:3,7 4459:12 4458:1 4401:19 4587:20 naturally 4555:6 4458:1 4537:10 moved 4595:13 4576:16,18 nodding 4353:71 4379:23 4595:13 4576:16,18 nodding 4354:7,24 4379:23 4505:6 4581:25 non 4505:6 noting 4379:23 4505:6 4581:25 non 4505:6 noting 4379:23 4505:6 4581:25 non 4505:6 noting 4379:23 4584:12 4582:3 non-CO2 4534:5 non-CO2 4370:18 4584:12 4582:3 non-CO2 4534:5 np 4350:17 4364:7 4419:16 non-CO2 4534:5 np 4384:24 necessarily net-CONE contracted 4542:14 NYISO 4443:12 4406:1 non- </td
4403:6 4420:4 4499:20 4596:3,7 4596:3,7 4596:3,7 4596:3,7 4596:3,7 4597:20 moved 4541:5 4595:13 4595:13 4595:13 4595:13 4595:13 4597:23 4596:3,7 4596:3,7 4596:3,7 4550:20 4548:18 moving near-term 4350:17 4352:6 4384:24 4384:24 4384:24 4384:24 4384:24 4383:17 4444:23 4448:21 4448:21 4458:1 4458:1 non- 4537:23 4595:13 4576:16,18 4557:23 nodding 4353:8 4354:7,24 4353:8 non-CO2 4535:24 non 4505:6 notion 4535:24 non- 4535:24 non- 4534:5 np 4364:7 4419:16 non- 4344:3,7,7 4352:6 4584:12 4584:14 456:5 4584:12 4584:15 4406:5 non- 4542:14 NYISO 4433:11 4406:5 non- 4579:6 4359:24 4371:10 4483:22 4535:3 4413:11 non- 4571:8 mystery 4368:21 4377:8 4377:8 4372:22 4585:1 N mystery 4368:21 4419:5,6,7 4419:5,6,7 g 4407:1 N mystery 4368:21 4419:5,6,7 g 4407:1 N mystery 4368:21 4580:16 4580:25 nor 4458:15 ob 4416:19 N name-brand 4545:19 4584:26 N nore 4387:19 object 4354:20
4420:4 4499:20 4591:6 4413:5 no-CO2 notice 4594:15 4596:3,7 4419:13 no-CO2 4448:21 4348:7 4587:20 naturally 4555:6 4448:21 4401:19 4379:23 4595:13 4576:16,18 nodding 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4379:23 4505:6 4581:25 non 4505:6 notion 4379:23 4584:12 4582:3 non-CO2 4535:24 moving near-term net-cone 4534:5 np 4350:17 4364:7 4419:16 non-CO2 4535:24 4393:17 4364:7 4419:16 non-CO2 4534:5 np 4393:17 4414:23 4404:14 4542:14 NYISO 4438:22 4555:3 4408:3,14 4542:14 NYISO 4483:22 4535:3 4413:11 none 4579:6 4359:24 4483:22 4585:1 4418:20,21 functionin 4571:8 4377:8 4372:22 4580:16 non- 00M 4377:8 4372:22 4580:16 tasp:5 ob 4416:19 Name-brand 4548:22 4531:8 networks
4499:20 4596:3,7 4419:13 no-CO2 4348:7 4596:3,7 4419:13 4448:21 4348:7 4587:20 naturally 4530:20 4448:21 4401:19 4576:16,18 4595:13 4576:16,18 4353:8 noting 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4379:23 4505:6 4581:25 non 4505:6 notion 4379:23 4505:6 4581:25 non 4505:6 notion 4350:17 4584:12 4582:3 non-CO2 4535:24 moving near-term 4582:3 non-CO2 4535:24 4384:24 necessarily net-cone 4534:5 np 4384:24 necessarily 4406:16 non- 4344:3,7, 4430:17 4433:11 4406:5 452:14 NYISO 4438:12 4535:3 4413:11 non- 4371:10 4481:25 4582:9 4585:1 4418:20,21 functionin 4522:9 4585:1 4418:20,21 functionin 4377:8 4372:22 4580:16 7 9 4473:25 4422:8 1 4580:16 1 N 4488:10 4589:9
##
4587:20 naturally 4533:20 4458:1 4401:19 moved 4541:5 4571:23 4533:38 nodding noting 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 430:18 4505:6 4581:25 non 4505:6 notion 4350:17 4584:12 4582:3 non-CO2 4535:24 4352:6 4364:7 4419:16 non-CO2 4534:5 np 4384:24 necessarily net-CONE contracted 4542:14 NYISO 4430:17 4433:11 4406:5 4408:3,14 4542:14 NYISO 4483:25 4535:3 4413:11 non- 4579:6 4371:10 488:18 necessary 4418:20,21 functionin 4571:8 4473:25 4422:8 4581:5 non- 06M N 4485:10 4581:5 non- 06M N 4485:10 <
moved 4541:5 4595:13 4595:16 4571:23 4537:10 moves nature ,19 4353:8 4354:7,24 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4300:18 4505:6 4581:25 non 4505:6 notion 4350:17 4584:12 4582:3 non-CO2 4535:24 4350:17 4364:7 4419:16 non-CO2 4534:5 np 4384:24 necessarily net-CONE contracted 4542:14 NYISO 4433:17 4414:23 4404:14 4542:14 NYISO 4483:25 4535:3 4413:11 non- 4571:8 4452:5 4585:1 4406:5 non- 4579:6 A371:10 4483:22 4535:3 4413:11 non- 4571:8 4522:9 4585:1 4418:20,21 functionin 4571:8 mystery 4368:21 4580:16 tansparen 4569:3,6, 4477:15,21 4485:10 4580:16
moved 4595:13 4571:23 nodding noting 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4379:23 4384:16 4577:1,12 node 4588:17 4550:11 4379:23 4505:6 4581:25 non 4505:6 notion 4350:17 4584:12 4582:3 non-CO2 4535:24 moving near-term net-cone 4534:5 np 4350:17 4364:7 4419:16 non-co2 4534:5 np 4393:17 4414:23 4404:14 4542:14 NYISO 4393:17 4433:11 4406:5 none 4579:6 4359:24 4483:25 4523:9 4408:3,14 non- 4571:8 4522:9 4585:1 4418:20,21 functionin 4571:8 4548:18 necessary 419:5,6,7 g 4407:1 0 mystery 4368:21 4580:16 transparen 4569:3,6, 4471:15,21 networks north 4498:6 N
moves 4379:23 4384:16 4577:1,12 4354:7,24 4379:23 4505:6 4581:25 non 4505:6 4550:11 4380:18 4505:6 4581:25 non 4505:6 notion 4350:17 4582:3 non-CO2 4534:5 np 4352:6 4364:7 4419:16 non-CO2 4534:5 np 4384:24 necessarily net-CONE contracted 4542:14 NYISO 4393:17 4414:23 4404:14 4542:14 NYISO 4430:17 4523:9 4408:3,14 none 4579:6 4359:24 4451:25 4535:3 4413:11 none 4579:6 4371:10 4522:9 4585:1 4418:20,21 functionin 4571:8 4377:8 4372:22 4580:16 4581:5 tansparen 4569:3,6, 4473:25 4422:8 networks nor 4458:15 ob 4416:19 N 4581:8 neutral 4589:2 north 4498:6 N 4545:19 4582
##
4379:23 4384:16 4577:1,12 4588:17 4550:11 4430:18 4505:6 4584:12 4582:3 non 4505:6 notion moving near-term 4364:7 4419:16 non-CO2 4534:5 np 4352:6 4364:7 necessarily net-CONE contracted 2,17,20,2 4393:17 4414:23 4404:14 4542:14 NYISO 430:17 4433:11 4406:5 none 4579:6 4359:24 4451:25 4523:9 4408:3,14 406:5 none 4579:6 4371:10 4522:9 4585:1 4418:20,21 functionin 4571:8 4522:9 4368:21 4419:5,6,7 g 4407:1 0 mystery 4368:21 4580:16 1 non- 06M 4377:8 4372:22 442:8 4581:5 1 4569:3,6, 4473:25 4485:10 4359:9 nor 4458:15 0b 4416:19 Name-brand 4549:25 459:25 north 4387:19 0bject 4560:37 4560:37 nore-braid note 4353:22 <t< td=""></t<>
4430:18 4505:6 4584:12 4581:25 4582:3 non 4505:6 notion 4535:24 moving 4350:17 4352:6 near-term 4364:7 net-cone 4419:16 4534:5 np 4344:3,7, 2,17,20,2 4393:17 4430:17 4430:17 4451:25 4451:25 4451:25 4453:39 4468:32 4535:3 4413:11 4548:18 non- 4579:6 4585:1 NYISO 4359:24 4371:10 4571:8 4368:21 4377:8 4473:25 4418:20,21 4418:20,21 4418:20,21 4580:16 4581:5 functionin 4571:8 4569:3,6, 10 Nyiso 4371:10 4580:16 4581:5 non- 4571:8 006M Nyiso 4569:3,6, 10 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4359:29 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4359:24 006M Nyiso 4359:24 4359:24 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4351:8 006M Nyiso 4359:24 4359:24 4359:26 006M Nyiso 4359:27 4359:28 006M Nyiso 4359:29 006M
moving 4584:12 4582:3 non-CO2 4535:24 4350:17 4364:7 net-cone 4534:5 np 4352:6 4364:7 net-cone 4534:5 np 4384:24 necessarily net-CONE contracted 2,17,20,2 4393:17 4414:23 4404:14 4542:14 NYISO 4430:17 4433:11 4406:5 none 4579:6 4359:24 4451:25 4535:3 4413:11 non- 4579:6 4371:10 4522:9 4585:1 4418:20,21 functionin 4571:8 4548:18 necessary 11 4580:16 non- 06M 4377:8 442:8 4581:5 non- 4569:3,6, 4471:15,21 4359:9 nor 4458:15 ob 4416:19 N 4548:22 4534:11 4387:19 object 4550:37 new-build note 4353:22 4354:20
moving near-term net-cone 4534:5 np 4350:17 4364:7 4419:16 non- 4344:3,7, 4384:24 necessarily net-CONE contracted 2,17,20,2 4393:17 4414:23 4404:14 4542:14 NYISO 4430:17 4433:11 4406:5 none 4579:6 4359:24 4451:25 4523:9 4408:3,14 non- 4571:8 4522:9 4585:1 4418:20,21 functionin 4571:8 4548:18 necessary ,11 non- OSM 4377:8 4372:22 4580:16 transparen 4569:3,6, 4471:15,21 4359:9 nor 4458:15 ob 4416:19 N 4531:8 neutral 4537:19 object 4545:19 4549:25 note 4353:22 4354:20
4350:17 4364:7 4419:16 non- 4344:3,7, 4384:24 necessarily net-CONE contracted 42,17,20,2 4393:17 4414:23 4404:14 4542:14 NYISO 4430:17 4433:11 4406:5 none 4579:6 4359:24 4433:25 4535:3 4413:11 non- 4571:8 4522:9 4585:1 4418:20,21 functionin 4571:8 mystery 4368:21 4419:5,6,7 g 4407:1 O 4377:8 4372:22 4580:16 transparen 4569:3,6, 4473:25 4422:8 nor 4458:15 ob 4416:19 N 4581:8 north 4498:6 N 4545:19 458:22 4534:11 4387:19 object 4549:25 459:25 459:11d note 4353:22 4354:20
4352:6 necessarily net-CONE contracted 2,17,20,2 4384:24 4414:23 4404:14 4542:14 NYISO 4430:17 4433:11 4406:5 none 4579:6 4359:24 4451:25 4523:9 4408:3,14 non- 4571:8 4522:9 4585:1 4418:20,21 functionin 4571:8 4548:18 necessary 11 non- 06M 4377:8 4372:22 4581:5 transparen 4569:3,6, 4473:25 4422:8 networks 458:15 ob 4416:19 N name-brand 4548:22 4534:11 4387:19 object 4545:19 4549:25 new-build note 4353:22 4354:20
4393:17 4414:23 4404:14 4542:14 NYISO 4430:17 4433:11 4406:5 none 4579:6 4359:24 4451:25 4523:9 4408:3,14 none 4579:6 4371:10 4522:9 4585:1 4413:11 non- 4571:8 4548:18 necessary 4419:5,6,7 g 4407:1 0 mystery 4368:21 4580:16 transparen 4569:3,6, 4377:8 4422:8 4581:5 t 4450:23 ,10 A471:15,21 networks nor 4458:15 ob 4416:19 N 4531:8 north 4387:19 object 4545:19 4549:25 note 4353:22 4354:20
4430:17 4433:11 4406:5 4372:14 4359:24 4451:25 4535:3 4408:3,14 none 4579:6 4371:10 4571:8 4522:9 4585:1 4413:11 non- 4571:8 4377:8 4372:22 4419:5,6,7 g 4407:1 0 Mystery 4368:21 4580:16 transparen 4569:3,6, 4473:25 4422:8 4581:5 transparen 4569:3,6, N 4485:10 4359:9 nor 4458:15 ob 4416:19 N 4548:22 459:25 north 4387:19 object 4549:25 4549:25 note 4353:22 4354:20
4451:25 4523:9 4408:3,14 none 4579:6 4339:24 4483:22 4535:3 4413:11 non- 4571:8 4522:9 4585:1 4418:20,21 functionin 4571:8 4548:18 necessary 411 non- 0 mystery 4368:21 4580:16 non- 4569:3,6, 4377:8 4372:22 4581:5 transparen 4569:3,6, 4473:25 4485:10 4359:9 nor 4458:15 ob 4416:19 N 4531:8 4548:22 4534:11 4387:19 object 4549:25 4549:25 note 4353:22 4354:20
4483:23
4483:22 4535:3 4413:11 non- 4571:8 4522:9 4585:1 4418:20,21 functionin 4571:8 4548:18 necessary 4419:5,6,7 g 4407:1 0 mystery 4368:21 4580:16 transparen 4569:3,6, 4473:25 4422:8 t 4450:23 10 N 4485:10 4359:9 nor 4458:15 ob 4416:19 4545:19 4548:22 4549:25 4534:11 4387:19 object 4354:20 4549:25 note 4353:22 4354:20
4522:9 4585:1 4418:20,21 4419:5,6,7 g 4407:1 0 Mystery 4368:21 4473:25 4471:15,21 N name-brand 4545:19 4580:16 4580:16 4580:16 4580:23 N networks 4359:9 networks 4359:9 networks 4581:1 networks 4545:19 4580:16 4581:5 networks 4581:5 nor 4458:15 nor 4458:15 north 4387:19 4387:19 A584:20 Nobject 4354:20
mystery 4368:21 4580:16 non- 0 4377:8 4372:22 4580:16 transparen 4569:3,6, 4473:25 4422:8 networks 10 ob 4416:19 N 485:10 4359:9 nor 4458:15 ob 4416:19 10 4545:19 4548:22 4549:25 north 4387:19 object 10 4549:25 4549:25 note 4353:22 4354:20
mystery 4368:21 ,11 non- 4377:8 4372:22 4580:16 transparen 4569:3,6, 4473:25 4422:8 networks 10 ob 4416:19 N 4485:10 4359:9 nor 4458:15 ob 4416:19 4545:19 4548:22 4549:25 4534:11 4387:19 object 4354:20 4549:25 note 4353:22 4354:20
4377:8 4372:22 4580:16 4581:5 N 10 10 10 10 10 11 11 11 11 11 11 11 11
4473:25 4422:8 4471:15,21 A485:10 A485:10 A531:8 A545:19 A548:22 A549:25 A549:25 A569:3,6, A469:3,6, A470:23 A471:15,21 A485:10 A485:
N
N 4485:10 4359:9 nor 4458:15 ob 4416:19 4531:8 neutral north 4498:6 4545:19 4549:25 4534:11 4387:19 object 4354:20 4354:20
N 4531:8 neutral north 4498:6 4545:19 4549:25 4534:11 4387:19 object 4545:19 4549:25 4549:25 note 4353:22 4354:20
name-brand 4548:22 4549:25 new-build note 4353:22 4354:20
4545:19 4549:25 4550:7 Pew-build note 4353:22 4354:20
nonnetiss 4500.7 new-build note 4353:22 4354:20
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
4472.2 11 4542:8 4466:4,20 4448:25
1172:2711 negative 4472:8 4484:20
4473:3 4474:16 4575:3 news 4498:15 4586:16
negotiate NFAT 4440:21 4587:25 objected
narrow 4516:4,18 4441:4,14 4588:13 4480:10
4581:23 4520:17 4591:3
narrowed negotiating 4554:7 4596:5 objection
4513:23
negotiation nice notes 1555.5 4555:5
national 4370:4,5 4362:2 4360:22
4350:12 4561:14 4458:12 4366:1
4460:11 nine 4480:8 4369:7 4437:10
,
natural negotiations 4488:16 4370:17 4479:11,1

LOD IG MINI	03 31 2014	raye 4043 0.	1071	
4484:5	offer	4396:14	ones 4395:8	4358:15
4498:6	4353:17	4398:5	4421:17	4359:9
4503:25	4363:5,14	4399:16	4434:25	4361:19,20
objections	4376:25	4401:10	4471:4	4371:15,16
4360:14	4383:9	4404:25	4522:1,5,6	operator
	4443:24	4409:4	4558:3,6	l -
4361:2	4468:16	4413:21	4567 : 19	4361:20
4423:11	4472:8	4415:22	4575:19	4395:23
4479:8,19	4506:2	4420:4	4586:22	operators
4500:2,13		4422:11	4599:7	4359:3
objective	offered	4424:18	one-two	opinion
4541:20	4576:4	4425:10		4355:5
objects	offering	4430:5	4393:10	4460:24
4485:5	4360:9	4441:8	ongoing	4470:8
4521:7	offers	4442:22	4354:9	4497:14
	4362:9	4446:4	4408:23	4516:23
obligation	4363:10	4450:5	4428:3	4520:6
4415:17	4364:3	4453:10	online	4531:18
4539:4	4575:5	4458:4,23	4378:12	
obligations		4459:4	4376:12	opinions
4478:16,17	off-peak	4462:25	4384:16	4360:9
	4374:25	4463:24	4387:18	4460:24
observations	4375:22,23	4468:10		4578:22
4398:22,23	4384:6	4482:23	on-peak	opportunitie
4400:8	4397:19,20	4486:8	4374:24	s 4527:14
4439:9	, 22	4488:11	4375:22,23	
obtain	4400:23	4490:22	4397:17	opportunity
4442:6	4402:1	4503:5	4464:16	4351:2
4444:20,24	4430:24	4505:1,13	4465:12,13	4436:14
4445:4	4431:1	4516:14	4481:11	4464:17
obvious	4481:10	4517:3	4484:13	4466:16
4416:19	4502:14	4518:5	4502:14	4486:20
4416:19	4503:20	4522:25	4503:20	4489:3,4,1
4500:1	offset	4526:1	4543:1,5,8	2 4491:2
	4373:10	4532:22	4591:25	4495:20
obviously	.66	4546:10	4593:24	4523:8
4416:7	offsetting	4547:10	onto 4430:25	4524:3
occur	4553:3	4548:12,23		4542:24
4387:11	oh 4351:25	4550:9	open 4418:8	opposed
4406:6	4388:17	4556:11	4526:25	4414:13
4468:7,24	4399:13	4565:14	4527:14	4416:5,14
4599:22	4412:12	4568:9	4578 : 13	4489:3
	4447:13,21	4575 : 12	oper 4405:17	4494:2
occurred	4505:4	4576:12	operable	4500:17
4468:9	4521:17	4577:6	4516:6	4535:7,17
occurring	4555:13	4580:14		4553:15
4467:25	4567:15	4583:25	operate	opposite
4468:3	4568:23	4591:10	4359:3	4351:6
o'clock	4594:13	4594:13,15	4405:17,18	
4355:19	okay 4353:16	old	4562:14	optimistic
4433:23	4362:7	4429:10,15	operating	4461:5
4458:22	4363:1		4405:3,15	4509:18
4600:13	4383:22	OMS 4408:23	•	4533:19
1000.10			operations	

optimization	otherwise	4481:4	4427:2,17	4353:4,19
4374:2	4447:6	4539:8	4435:2,16	4354:2
		4596:21	4438:15	4356:12
option	ours 4532:20		4441:22	4366:3
4348:3	ourselves	overbuild	4442:2	4370:3
4350:20	4462:16	4531:5	4444:7	4383:5
4415:2	4521:3	overbuilding	4445:9	4389:22
4521:14	outbound	4512 : 8	4446:5	4392:5
4541:13		4531:10	4447:18,19	4393:24
options	4534:24	overcome	4461:20	4400:20,2
4541:21,24	outcome	4370:24	4464:4,10	4427:18
	4355:8		4465:23,25	4433:20
order	4387:8	4580:24	4467:3	4434:21
4356:20	outcomes	over-	4469:21	4453:8,11
4362:10	4358:13,16	committed	4471:6	4462:2
4363:9	· ·	4382:24	4481:8	4479:21
4372:22	4359:6 4371:17,20	overnight	4502:3,5	4480:7
4376:21	· ·	- 1	4503:6,7	4483:6
4378:16	4387:9	4564:1	4504:16	4537:8
4395:24	4436:5	4568:5	4507:24	4598:20
4397:23	4467:18	overruled	4508:10	
4399:20	4469:6	4354:22	4511:8	panels
4400:2,4	4535:4	oversee	4519:11,17	4349:14
4425:19	outline	4478:5	,23 4520:2	paper
4476:12	4460:11		4523:6,19,	4351:16
4514:11	outlook	oversight	21 4543:24	4453:8
4572:11		4511:6	4552:9	4454:6
4581:14,15	4440:16	overstate	4555:4	4455:2
organization	4494:17	4413:12	4556:1	4456:15
4370:15	4504:19	4502:9	4560:10	
4371:2	output	4503:15	4574:12	paragraph
4410:4	4358:22	4303.13	4579:22,24	4423:24
4428:12	4516:19	overview	4579:22,24	4424:13
	4567:22	4403:20	12 4585:21	4442:5
organization	outputs	overwhelming	4586:7,19	4466:4
s 4359:21	4446:22	4416:3	4592:12,15	4467:4,11
original		4410.5		4502:4
4381:17	4544:17		4593:14	4579:24
4421:18	outside	P	pages	4580:2,15
	4362:11,12	p.m 4348:13	4343:25	4581:24
Orle 4344:16	4363:6,14	4377:17	4421:16	paragraphs
4360:21,22	4409:10	4434:12,13	4469:8,14	4424:11
4458:15	4427:22	4475:14,15	pagination	
4479:10,11	4428:1,9	4537:16 , 17	4465:24	parallel
,13	4493:5	4600:15		4590:21
4550:4,6	4528:17	pa 4501:17	4467:2	4591:3,9
Orle's	4542:4	pa 4301.17	paid 4405:9	parameters
4350:22	4559:16	page 4345:2	<pre>panel 4345:5</pre>	4580:17
	4567:7	4346:2	4348:19,24	
others	outstanding	4392:18,23	4340:19,24	paraphrasin
4412:20	outstanding	4421:20	,23 4350:2	4489:24
4441:5	4485:23	4423:3,13,	4351:4,9,1	pardon
4579:17	overall	24 4425:11	1,20,23	4544:22
4594:25	4480:17	4426:17		
			4352:3,11	participant

	03 31 2014	rage 4043 0.	-	
4358:13	4541:10	4520:24	21,24	4490:4
participants	passing	4521:10	4578:4,8,1	4491:22
4359:7	4453:21	4523:13	8	4493:4
4361:22		4543:19	4579:2,6,1	4494:5
4363:4,23	<pre>past 4363:22</pre>	4549:14	3,19	4495:8,23
4460:23,25	4364:1,12,	4550:9	4580:4,9,1	4503:21,25
4538:1	18 4417:24	4551:1,7,1	4 4581:8	4505 : 18
4573:18,22	4493:7	2,23	4582:10,22	4506:1 , 13
,25	4496:4	4552:7,14,	, 25	4507 : 11
·	4499:14	24	4583:8,16	4508:12 , 21
particular	4504:21	4553:8,19	4584:1,23	4510:13
4392:4	4505:2,12,	4554:3,14,	4585:20,24	4511:22
4424:12	15 4586:20	25	4586:3,11,	4513:2
4442:4	4593:9	4555:12,19	15,20	4514:6
4470:1	<pre>path 4461:18</pre>	,20	4587:8,17	4515:2,5,2
4483:12	4501:17	4556:8,12,	4588:8,9	2 4516:14
4503:10	4301:17	21 4557:5	4589:2,7,1	4517:2
4523:15	paths	4558:1,9	2,21	4518:21
4530:2	4501:18	4559:3,8,1	4590:1,6,1	
4564:17	Pathway	2,18,24	1,20	4530:4
4570:5	4554:20	4560:10,23	4591:10,16	
4572:1		4561:4,8,1	,20,23	4532:16
4584:16	Patrick	3,18,23	4592:17,18	
4596:1	4350:9	4562:1,13,	4593:5,13,	· ·
	pattern	25	18,23	4536:4
particularly	4454:12	4563:1,7,1	4594:7,11,	4537:3,12,
4383:17		2,20,22	15,19,23	21
4390:21	Patti 4344:5	4564:1,4,1	4595:21	4538:2,17,
4413:19	4345:15	9,25	4596:8,19	24 4539:17
parties	4351:25	4565:4,12,	4597:1,15,	4540:20
4348:13	4361:4,6,1	15,18,23	19	4541:17
4352:1,7	4,25	4566:2,7,1	4598:2,25	4546:3,15
4365:22	4362:20	0,18,23	4599:4	4555:21
4537:10	4363:20	4567:2,7,1		4562:5,16,
4558:12	4364:6,10	3,23	Patton	17,19
4559:4	4365:11,18	4568:1,9,1	4345:10	4568:13,23
4560:1	, 25	9	4355:18	4569:6,9,1
4584:23	4368:14	4569:3,8,1	4356:2	4,23
partly	4369:16	2,21	4357:11,19	4570:6,16,
4347:17	4423:19	4570:12,13	4370:20	20,24
	4424:8,17	,18,21	4407:6	4571:7,12,
4394:5 4513:3	4425:2	4571:3,9,1	4474:23	19
4313:3	4437:9	5,22	4475:23,25	4572:3,7,1
party	4448:23	4572:4,10,	4476:4,8,1	3,16
4482:18	4473:9	14,18	0,21,22	4581:21
4540:19	4479:19	4573:3,13,	4477:1,4,1	4582:14,24
4561:14,18	4482:15	24	0,11,14,20	4583:2
4596:13	4484:4,16	4574:5,9,2	4478:1,10,	4584:10
pass 4546:11	4485:2	3	11,20,21	4585:8
Pass indicat	4497:21,24	4575:6,10,	4479:22	4591:2,15,
passages	4498:14	21	4480:12	19,22
4586:19	4503:23	4576:6,12,	4486:22,24	4592:1,21
passed	4504:1	22	4487:5,7	4594:8,13
	4517:12,19	4577:5,16,	4489:14	4595:3
		43//:3,10,		4090:0

PUB re NFAT	03-31-2014	Page 4646 01	_ 4071	
4596:4,15,	4585:18	4457:1,7,1	perhaps	4364:7,20
23	4586:1	1 4553:3	4351:3	4414:3
	4587:6,15	4554:8	4352:13	
Patton's	4589:25	4583:21	4355:9	perspectives
4366:9	4592:5	4584:7	4416:8,10	4574:1
4370:21	4593:3,16		4418:2	pertained
4600:6	4595:19	percent	4410:2	4426:13
pause		4387:25	4430:10	
4373:19	pay 4404:5	4388:24		pessimistic
4381:1	4531:6	4389:7,15	4435:1	4533:19
4385:14	4543:7	4390:3	4446:5	Peter
4392:1,20	peak 4374:3	4393:22	4448:17	4344:12
4393:1,15	4375:25	4394:15,16	4461:3	
4394:21	4376:1,3	, 17	4465:7	Peters
4405:21	4400:21,22	4396:18	4486:9	4344:2
4407:24	4400:21,22	4397:18,19	4488:6	4347:7,9
4417:18	4401:24	4398:11,17	4489:3	4351:23
4420:11	2,13	4431:19	4491:25	4353:3,9
4421:5,13	4405:14,18	4452:10	4492:1,3	4367:18,22
1	·	4456:13	4508:6	4369:1
4422:16 4423:6	4452:22	4466:15,24	4518:6	4599:4,8,1
	4466:16	4467:22,25	4520:22	0 , 25
4424:6,15	4480:19,20	4468:2	4530:9	Peters's
4436:22	4484:2	4469:1	4560:8	4353:8
4439:16	4523:8	4501:2,12,	period	
4441:19,25	4524:2	16 4502:1	4382:13	PhD 4358:3
4443:21	4542:24	4512:23	4387:1,15	4370:13
4444:10	pen 4464:13	4547:6,7,8	4388:12	4371:1
4445:12	penmanship	,11,22	4389:6	4478:1
4451:5	4586:17	4572 : 20	4390:4	pick 4390:11
4452:18	4300:17	4586 : 7	4414:5	4410:24
4459:7	people	4587 : 2	4431:19	4460:24
4461:23	4352:13	4594:20	4462:12,18	4469:1,6
4463:7	4377:21	4595:2	4494:15,21	4534:6
4464:7	4386:3		4496:5	
4470:13,24	4408:14	perfect	4501:8,9,1	picking
4473:7	4495:4	4435:2	3,14	4410:20
4482:8	4517:6,21,	perfectly	4507:9,10	4558:2
4483:3	24 4520:21	4402:18	4539:21	picks
4486:2	4524:5	perform	4552:19	4482:22
4497:5	4546:1	4560:24		
4502:16	4549:17	4500:24	periods	piece 4352:9
4517:7,16	4552:1	performance	4376:18	pieces
4519:14,20	4599:7	4363:22	4383:1	4549 : 22
4520:19	peoples	4364:1	4495:7	<pre>pipe 4527:11</pre>
4523:1	4351:15	4538:6	pers 4586:5	Pipe 402/:11
4524:8		4577 : 17	-	Pittsburgh
4531:21	per 4396:5	performed	person 4352:10	4358:3
4536:2	4400:21,24	4570:1		4370:14
4539:15	4408:6		4553:14	РЈМ 4360:1,2
4549:12	4453:15,21	performing	perspective	4407:21
4558:19	4454:2,15	4438:11	4353:17	4409:10
4578:16	4455:8,12,	perhap	4354:3,13	4410:21,24
4582:8	23	4468:1	4360:7	
4583:6,14	4456:18,22			places

PUB re NFAT	03-31-2014	Page 464/ 01	L 40/1	
4509:24	4429:10	4475 : 23	,5 4540:10	,14
	4430:11,19		4549:20	4500:2,4
plait	,21	pleasure	4570:5	4515:24
4479:1,6,1	4481:24	4352:20	4576:9	4537:23
8 4487:1		4355:14	4596:9	
plan 4343:10	4571:18	plotting	pointed	4538:23
1 =	4582:23	4346:8	4546:7	4539:11
4353:15	4583:1			4540:7,12
4356:22	plants	4550:17,22	pointer	4599:12
4357:1	4384:1	plugged	4380:16,17	positive
4372:2	4417:4	4399:6	pointing	4496:19,23
4373:16,25	4429:4,12		4510:20	4585:14
4410:4,11,	4430:8,9	plural		
15 4418:16	4431:10	4571:4	points	possession
4428:12		plus 4373:1	4353:2	4563:9
4436:12	plant's	4578:3	4370:10	possibility
4476:15,18	4430:13		4372:12	4412:18
4488:3	plausibility	poetic	4385:9	4467:22
4522:11	4510:12	4350:7	4400:3	4510:11
4525:15		point	4411:3,4	4310.11
4545:14	plausible	4354:21	4421:22	possible
4554:19,20	4391:19	4355:20	4439:6	4387:9
4558:4	4394:10	4373:6	4518:23	4413:20
4560:13	4456:6,9	4375:10	4533:1	4472:2,10
4597:10	4467:7,15	4373:10		4473:2
	4468:6	4384:8	political	4491:13
plane	4510:6,7	4385:11	4460:17	4503:18
4458:21	4535:4		pool 4395:7	4535:3
planned		4390:11	 4450.10	4544:16
4350:22	plausibly	4393:10,12	poor 4459:12	4578:9
4355:24	4468:7	4400:5,6	Portage	4593:20
	play 4449:18	4410:25	4343:22	4598:22
planner	4475:3	4411:1		4599:21
4597:22	4536:19	4413:22	portfo	
4598:10,16		4422:2	4565:5	possibly
planners	player	4426:4	portfolio	4422:13
4597:17	4361:17	4430:14	4565:5	postponing
	please	4442:23		4489:3
planning	4347:8	4446:25	portion	
4352:4	4352:23	4448:24	4374:1	POT-2-1
4406:3,4,8	4360:4,21	4450:13	4384:12	4346:3
,11,13	4367:21	4451:1	4514:1	4366:15
4407:13	4388:16	4458:12	4522:20	POT-2-2
4410:3,11	4416:10	4461:4,12	4592:23	4346:5
4428:11	4416:10	4470:17	posed	4346:5
4530 : 12		4475:25	4485:21	
4552:19	4441:23	4481:10		POT-3 4346:6
4597:7,16,	4477:12,23	4485:8	position	4367:6
23 4598:11	4478:25	4490:8,20	4349:18,21	POT-4 4346:7
	4479:10,14	4492:8	4406:17	
plans	4480:3	4497:22	4433:17	4367:13
4520:12	4489:13	4509:15	4434:16	Potam
4554:7	4493:3	4510:25	4443:24	4532:10
plant	4587:13	4512:17	4448:19	matantial
	4500 6	10141	4450 40	potential
-	4588:6	4516•11	4473:10	=
4365:16 4428:25	4588:6 pleased	4516:11 4533:1,2,3	44/3:10	4349:12

PUB re NFAT	03-31-2014	Page 4648 OI	1071	
4449:22	4481:8	4414:14,18	4503:11	4598:3,9
4459:23	4485:22	4415:3,4,9	preferences	preparing
4460:2	4501:11	,12,14,22	4540:11	4354:16
4574:1	4504:18,19	4416:6,13,		4435:5
4577:6	4514:22	14	Preferred	4473:15
potentially	4516:23	4418:11,15	4343:10	4488:9
4459:5	4518:14,20	,18	4356:22,25	
	4519:25	practical	4372:2	presence
Potomac	4520:6	4536:21	4476:14,18	4537:11
4345:5	4521:6		4488:2	present
4346:3,5,6	4522:3	pre 4467:7	4522:10	4348:19,20
,7 4354:8	4523:22	4479:25	4525:14	4351:24
4355:15	4531:17	precent	4554:19,20	4356:2
4356:12,18	4534:25	4524 : 2	4560:13	4439:22
,23 4357:4	4544:5	precision	pre-filed	4467:17
4358:1	4556:9,14,	4502:13	4451:1	4468:1
4359:16	23 4579:22	4302:13	4452:15	4552:20
4360:8	Potomac-2-1	predicated	prefor	4566:14
4362:1	4461:20	4512:16	4476:14	presenta
4366:2,10,	Datama ala	predict		4592:13
13,15,20,2	Potomac's	4566:24	pregnant	
2	4362:2	4579 : 7	4517:7	presentation
4367:3,6,1	4439:19	4595:25	prejudge	4346:7
3 4368:16 4369:7,8	4444:8 4446:20	4596:13	4488:13	4348:15
4369:7,6				4354:21
4423:13	4498:13,15	predicted	prejudice	4357:13
4425:13	,17 4520:13,15	4596:2	4354:14	4366:10
4425:11	4532:10	predicting	4355:1	4367:10,14
4420:10	4532:10	4540:10	4485:13	4369:25
4427:4,21	4534:20	predictive	preliminarie	4370:10
4436:18,19	4592:13	4596:10	s 4369:20	4372:8
,25	4597:4		preliminary	4373:8
4437:6,17		preface	4476:8	4397:13
4438:2,22	pound	4487:10	44/0:0	4426:14
4439:20,21	4527:19	4488:24	premium	4431:24
4440:8,24	power	4503:13	4464:17,23	4452:21
4441:16,22	4360:13	prefaced	4465:3,14	4453:9,15
4442:6,13	4361:18	4503:11	4542:14,19	4477:6
4444:7	4362:18,23		,23	4478:22
4446:11	4395:25	prefer	4543:7,11,	4501:1
4447:25	4399:18	4354:3	16 4585:12	4555 : 24 4556 : 2
4449:15	4415:5,6	4412:18	preparation	4583:12
4451:2,8	4478:16	4418:14	4355:1	4585:25
4452:22	4487:7	preference		4590:3
4460:1,12	4537:24	4353:20	prepared	4592:11,14
4462:6	4538:3,21,	4413:21	4354:23	4593:6,14
4463:1	22 4541:16	4414:7,12,	4357:5,9,1	•
4473:1,14	4558:22	21 4416:2	5,17 4476:23	presentation
4476:11,16	PowerPoint	4417:22,23	4476:23	s 4351:13
,23	4425:16	4539:6	7	4410:7
4477:25	4451:2	4540:23	4479:22,25	4425:16
4478:4		4542:11	4597:20	presented
4479:25	PPA	preferenced	7001.20	4349:10
		<u>.</u>		

PUB re NFAT	03-31-2014	Page 4649 of	_ 40/1	
4360:8,10,	4512:14	4403:4,6,7	,4 4542:18	4396:3,5,9
15 4431:24	4519:24	,8,10,21,2	4544:6	4400:23
4438:22		3 4404:12		4400:23
	4533:22,23		4545:1,5,1	
4439:19	4536:9,10	4406:1	3,17,20	25 4406:10
4470:3	prevail	4407:13,15	4546:1	4407:16,20
4479:4,9,1	4506:6	4408:17,19	4548:19	,21
6 4553:24		4410:19	4549:6,7	4408:14
presenter	prevailing	4411:2,7,1	4572:22	4410:13,21
4348:14,18	4397:11	5,21,23	4574:15	,22,24
	4400:9	4412:6,10	4575:2	4411:20
presenters	previous	4413:6,7,1	4578:1,2,3	4418:25
4348:17	4408:21	0,12,15	,24	4419:2
presenting		4417:24	4580:19	4420:1,3,6
4440:10	previously	4419:3,7	4581:25	,8,9
4467:15	4348:10	4427:8,10	4583:10,17	4424:1
4469:16	4369:4	4429:3,16,	4584:12,22	4427:15
	4444:13	18,19	4585:10,13	4428:24
presently	price	4430:16,18	,16	4429:24
4350:10	4362:21	4431:1	4587:10,24	4430:1,24
presents	4374:16,19	4432:9	, 25	4431:14
4511:12	4375:21,22	4435:22	4588:3,4,1	4432:4,17
	,23,24	4442:15	2,16,19,21	·
preserve	4376:22	4444:20	4591:13,24	
4350:14	4370:22	4445:21	4593:7,8,1	
president	4378:1,5,7	4452:5	9 4594:3	4441:13
4352:20	,8,17,19,2	4454:14,22	4595:5,13,	
4355:14	1	,23 4456:3	25	4443:1,17
4359:14	4379:9,10	4459:12	4597:8,21	4444:3,13,
4366:7	4380:3,5,6	4462:5		15 4445:1
4369:24	4380:3,3,6	4464:18	priced	4446:11
4371:5		4465:12	4509:13	4458:1,3,5
4458:20	15,17,19,2	4469:17	prices	,6,7
4475:23	2,24 4383:9	4477:16	4346:4	4463:2,3
4478:3		4483:24,25	4358:18,22	4477:18
4479:25	4384:3,6,1	4487:13	4361:23,24	4480:18,19
	2,21	4490:9,16,	4362:13,14	,25
press	4386:11,18	25	4364:23	4481:4,11,
4469:11	4389:16	4495:17,19	4365:6	12,16,19,2
pressure	4390:13	4505:5,20	4366:16	3 4482:5
4526:17	4391:2,14	4506:25	4371:12	4483:10,23
	4392:10	4507:3	4372:4,9,1	4484:2,13,
pressures	4393:6,7,9	4507:3	5	24
4354:2	,11 4394:3	4509:3,5,7	4373:17,23	
presumably	4395:3,5,1	,9 4510:1	4374:9,11,	4489:17
4418:5	4,15,17,19	4512:1,2,3	21,24,25	4490:10
	,21	,9,11,18	4375:1	4490:10
presumes	4396:6,16,		4376:2,21	
4437:10	22	4514:11,18	4378:20	4494:8,9
pretty	4398:4,7	4518:24	4378:20	4495:11,12
4392:12	4399:15	4519:2,4	4385:24	,21
4397:16	4400:21,24	4520:7		4498:20
4407:20	4401:2,5,2	4523:8,25	4388:14	4502:10
4467:1	0,21	4529:8,14,	4389:8,24	4503:16
4499:4,6	4402:1,3,1	15 4531:19	4391:18	4504:4,21
1177.1,U	1	4533:1,2,3	4395:6	4505:19

PUB re NFAT	03-31-2014	Page 4650 O	1 40/1	
4506:4,10,	4571:7	problem	4468:9	4399:21
17		4399:17	4472:21	4407:3
4507:6,14,	primary	4407:9	4525:24	4451:11
19 4512:16	4371:25	4407:9	4530:12	4508:19
4513:6,7,1	4477:12		4546:20	
	4494:7	4472:15,20	4346:20	4530:16,17
1 4520:1,8	4596:18	problems	processes	4531:3
4521:21	print	4404:18	4394:7	4558:23
4522:4,5	4351:18	procedure	4560:7	products
4524:23,25	4331:10	4362:4	procure	4374:22,23
4526:11,12	prior	4302:4	4414:9	4502:20
,17	4356:3,9	proceed		4504:17
4542:14,19	private	4353:7	4541:9	
4545:23	4566:15	4369:25	procurement	professional
4549:5		4423:4	4365:1,5	4578:5
4556:17	4567:1,11,	4424:25	4414:10	profiles
4557:1	22 4571:21	4425:3	4558:22	4548:8
4558:24	probabilisti	4476:1		
4559:2	c 4553:23	4483:7	produce	profitabilit
4561:5	mmahahilitia	4488:19	4388:2	У
4563:14,17	probabilitie	4522:10	4394:1	4364:22,23
,20 4575:3	S	4530:1,2	4399:24	profitable
4577:25	4394:11,13	4579:18	4400:5	4406:2
4579:4	,18		4433:5	
4581:2	4468:24	proceeding	4495:10	profits
4582:1	4501:19,24	4361:5	4558:11	4418:21
4589:1	4512 : 22	4365:3	4567:11,17	program
4591:6	4536:18,20	4373:24	, 19 4576 : 3	4362:10
4592:2	probability	4423:22	4582 : 1	4377:10
4593:24	4393:23	4434:25	4596:6	
4595:1	4451:21	4440:22	produced	programming
4596:3	4452:9	4441:14	4437:25	4433:7
	4497:11	4492:12	4467:5,13	programs
pricing	4501:12,16	4545:12	4506:23	4553:3
4420:23	,25	4554:18	4510:22	
4436:6	4533:17	4559:19	4512:3	project
4488:25	4572:21,25	4570 : 7	4554:10	4372:17
4506:12,16	4572:21,25	proceedings	4566:14	4374:1
4512:14		4347:4	4590:2	4375:4
4561:10	probable		4390.2	4376:16
4572:19	4467:17	4358:1 4475:19	produces	4387:14
4573:14	4496:1		4395:2	4400:13
4574:7	probably	4477:13,25	producing	4410:25
4587:25	4353:23	4486:16	4388:1	4412:2
4588:13	4333:23	4537:20	4405:7	4507:13
4590:16	4460:20	4600:11	4405:7	4528:16,24
primarily	4474:20,25	process	4439:5	4552:9
4371:24	4474:20,25	4362:9,15	4510:15	4577:4
4372:3	4495:17	4363:3		projected
4406:20	4495:17	4364:2	product	4376:20
4477:14	4497:2 4537:7	4388:10	4543:9	4399:4
4478:6		4394:19,25	4585:2,4	4420:16
4549:23	4567:24	4395:20	production	4438:18
4565:8	4592:2	4416:16	4391:8	4466:15
4569:18	4593:1	4437:16	4391:8	4555:6
7009.10	1		4393:24	4000:0

PUB re NFAT	03-31-2014	Page 4651 o:	L 40/1	
4556:15,24	4443:7	provocative	4580:18	puts 4484:17
4577:2,10	4560:3	4450:7	4582:18	<u> </u>
projecting	prospective	PUB 4353:12	pull 4395:8	putting
4413:1	4364:3	4356:20	4434:23	4368:6 4373:24
4470:10		4357:21	4436:17	4404:2
4471:8	protect	4369:3	4506:17	4521:12
4517:13	4560:5	4371:23	4523:20	4530:16
4591:13	provide	4476:13	4572:11	4545:12
	4403:11	4477:13,21		4545.12
projection	4405:2,4,5	4520:10	pur 4489:4	
4496:18	4426:6	4544:5	purchase	<u>Q</u>
projections	4442:16	4550:3,15	4415:5,6	Qual
4387:2,13	4464:15	4557:8	4537 : 25	4345:6,10
4389:3	4467:7		4538:3,21,	4356:13
4390:3	4470:21	PUB/Manitoba	22 4541:16	4476:4
4393:13	4473:2	4553 : 12	4545:14	qualificatio
4401:3	4496:21	public	4567:14	n
4420:18	4497:2	4343:3,21	purely	4345:7,11
4427:25	4513:11	4350:13	4542:17	4356:15
4438:25	4519:2	4354:9		4476:6
4493:20	4526:5	4355:4,6,9	purpose	4487:6
4507:3	4551:25	4356:19	4373:8	1:6:+:-
4560:16,17	4552:16	4367:24	4521:12,15	qualificatio
4576:25	4560:2,7	4368:1,5,7	4583:16	ns 4357:24
4597:3	4567:8	,8 4369:2	purposes	4360:23
projects	4572:24	4377:1,7	4359:16	4361:2
4506:24	4587:3	4431:23	4366:5	4420:21
4530:8,9	4599:20	4434:24,25	4375:19	4477:24 4479:3,9,1
4539:6	provided	4435:7,10,	4378:17	6
	4432:17	19	4448:8	-
properly 4427:14	4437:18	4436:1,10	4449:7	qualified
4427:14	4440:1,14	4440:1,21	4484:7	4355:23
property	4463:16	4441:2,9	4569:10	4356:7,9
4570:14	4487:15	4446:16	4585 : 7	4366:2
propit	4494:16,20	4448:19	4597:21 , 23	4476:1
4544:21	4495:25	4449:5	pursue	4479:12
	4563:2,8	4476:12 4503:18	4489:4,11	qualitative
propitire	4564:16	4504:12	4587 : 18	4413:4
4544:22	provides	4517:5		qualitativel
proportional	4367:18	4520:14	pursued 4491:3	y 4511:23
4384:22	4405:1	4521:16	4491:3	_
propose	4502 : 22	4522:21	pursuing	quality
4355:22	nnovidi	4523:10	4484:7	4415:20
4356:6	<pre>providing 4370:16</pre>	4531:16,17	4489:2	4596:9
4475:24	4370:16	4535:19,22	push 4416:16	quan 4439:14
		4559:23	4460:18	quantified
proposed	province	4566:22	4488:21,22	4412:20
4352:3	4435:11,20	4567:8,14,	4510:4	4412:20
4375:3	4436:2,11	21,22	4534:1	quantify
proposing	4492:14	4598:21	nuchina	4413:13
4372:19,21	proviso	4600:4	pushing 4430:24	4529:13
proprietary	4367:18	published	4430:24 4515:11	quantitative
r-tricoury		hanttsuea	4010:11	• • • • • • • • • • • • • • • • • • • •

	03 31 2014	raye 4002 0.	-	
4439:14	4528:3	4549:10,22	4364:6,10	15,18,23
	4534:19	4550:5	4365:11,18	4566:2,7,1
quantities	4536:22	4578 : 12	, 25	0,18,23
4372:11	4538:25	4598:24	4368:14	4567:2,7,1
4373:15,22	4545:21	4599:5,10,	4369:14,16	3,23
,23 4374:5	4548:1	19	4423:19	4568:1,9,1
4420:17,19	4549:2	-	4424:8,17	9
4481:24	4573:19	quick 4591:2	4425:2	4569:3,8,1
4526:4,11,	4579:15	quickly	4437:9	2,21
16	4583:23	4446:5	4441:10	4570:12,13
quantity	4587:18	4463:13	4448:16,23	,18,21
4374:6	4588:6		4464:11	4571:3,9,1
		quilt	4469:10	5,22
quarter	4597:13,25	4500:15		
4434:4,10	4598:8	quite	4473:9	4572:4,10,
question	questioning	4372:17	4479:18,19	14,18
4359:19	4434:16	4410:9	4482:15	4573:3,13,
4363:2	4521 : 8	4515:18	4484:4,9,1	24
4368:15	4598:23	4516:17	6 4485:2	4574:5,9,2
4373:7,12	questionings	4510:17 4527:7	4497:21,24	3
4382:9	4598:18	4544:25	4498:14	4575:6,10,
4383:12,21	4390:10	4555:23	4499:11	21
4390:17	questions	4591:4	4503:23	4576:6,12,
4391:4	4348:1	4371.4	4504:1	22
4392:5	4351:19,23	quote	4517:12,19	4577:5,16,
4407:8	4355:17	4582:10	4520:24	21,24
4427:18	4356:7	quotes	4521:10	4578:4,8,1
4429:8	4361:5	4582 : 17	4523:13	8
4437:10,13	4366:1		4543:19	4579:2,6,1
4441:10	4383:4	quoting	4549:9,14	3,19
4442:4	4388:13	4520:8	4550:9	4580:4,9,1
4448:17	4389:21	4556:1	4551:1,7,1	4 4581:8
4449:1,4	4397:25		2,23	4582:10,22
4458:9	4403:5	R	4552:7,14,	, 25
4459:12	4404:21	raise	24	4583:8,16
4484:7,20	4412:10	4361:24	4553:8,19	4584:1,23
4485:6	4420:6,8	4526:20	4554:3,14,	4585:20,24
4489:13	4432:1		25	4586:3,11,
4493:2	4433:17	raised	4555:12,19	15,20
4496:2	4462:2	4372:12	,20	4587:8,17
4497:13,22	4476:8	4421:1,23	4556:8,12,	4588:8,9
4498:5	4480:8	4429:23	21 4557:5	4589:2,7,1
4498:3	4485:9	4484:7	4558:1,9	2,21
4500:21	4488:12,14	raising	4559:3,8,1	4590:1,6,1
4500:21	4489:2	4362:13	2,18,24	1,20
4502:11,22	4518:1		4560:10,23	4591:10,16
4504:9,19	4521:2,13	Ramage	4561:4,8,1	,20,23
4507:1	4522:18	4344:5	3,18,23	4592:9,17,
4514:9,20	4523:5,6,7	4345:15	4562:1,13,	18
4516:11	4529:18	4351:25	25	4593:5,13,
4517:8,18,	4531:15,25	4352:17	4563:1,7,1	18,23
20 4518:9	4537:6,21	4361:3,4,6	2,20,22	4594:7,11,
4523:14	4546:19,20	,14,25	4564:1,4,1	15,19,23
4524:3,12	,21,23	4362:20	9,25	4595:21
1021.0/12		4363:20	4565:4,12,	4596:8,19

PUB re NFAT	03-31-2014	Page 4653 0.	1 40/1	
4597:1,15,	,24	4497:1	4591:3	4423:3
19		4538:6	4596:12	4425:11
	rather			
4598:2,25	4353:21	4543:6	4597:16	4426:16,17
4599:4	4355:23	4591:13,21	4599:6,23	4427:2,10
Ramage's	4390:4	realize	reas 4387:13	recall
4473:20	4397:15	4395:10	reason	4349:23
4498:6	4400:14	realizing	4411:10	4402:8
ran 4582:2	4410:2	4587:20	4411:10	4560:21
Tan 4502.2	4411:7	4307:20	4414:23	4563:17 , 18
range	4412:19	really	4416:23	4564:15,18
4363:5,6,1	4419:17	4373:8,14,	4474:5	,21
5 4386:12	4422:7	21 4382:5		4569:24
4421:24	4451:1	4395:2	4509:2	recalled
4467:12,17	4467:14	4396:2,4,1	4592:20	4349:14
,21	4475:2	1 4398:12	reasonable	4349:14
4468:12,17	4532:18	4409:5,12,	4374:7	receive
4535:4	4541:25	17	4387:13	4403:11
4568:20	4592:14	4410:14,20	4391:13	received
4573:17	4596:11	, 22	4438:6	4403:8
4593:23,25	rating	4411:18	4456:4	4563:13
4594:7,15,	1 - 1	4417:15	4500:11,15	
20	4415:13	4420:14	4505:11	receives
4595:2,4	4528:13	4422:2,3	4534:8,12	4588:23
ranges	ratio	4425:19	4569:19	receiving
4362:11,12	4568:10	4426:3,23	4579:14	4395:16
4363:6	4569:1	4428:18	reasonablene	
4499:15,17	re 4343:7	4429:2,3	ss	recent
	4514:8	4430:16,17	4365:4,6	4376:12
rank 4457:24		4431:15	4425:20	4417:3
rapidly	rea 4526:24	4447:15	4435:11,20	4571:13
4490:16	reach	4450:3,4	4436:2	recently
4410-14	4409:14	4460:16	4438:17	4369:5
rate 4418:14	4469:21	4462:11	4439:10	4370:23
4430:7,8,2 0 4462:21	reader	4463:25	4446:18	recessing
	4581:9	4465:21	4558:17,25	4434:12
4463:12,18 4569:20	4582:19	4468:8		4475:14
4570:21	4302:19	4471:17,21	reasonably	4537:16
4570:21	reading	4474:4	4495:17	
4577:23	4424:9	4493:5	4579:14	recognize
4577.25	4467:11	4507:9	reasoning	4400:15
ratepayers	4498:23	4514:9	4520:23	4412:13
4515:1	ready 4347:4	4518:22	reasons	4511:3
4561:20	4369:24	4519:5,10	4374:12	4562:7
rates	4433:19,20	4524:11	4425:13	recognized
4430:7,17	4475:18	4525:3	4437:21	4585:15
4481:23	4484:9	4526:5,6,7	4465:1	recognizes
4496:20,23	4537:20	4528:3	4473:3	4405:25
4497:2	4576:3	4531:3	4512:6	
4531:8		4536:13		Recognizing
4541:15	real 4362:3	4539:1	rebuttal	4449:19
4565:20	4411:3,12	4557 : 23 4576 : 20	4372:13	recommend
4569:21,23	4423:20	4576:20 4587:1	4421:1,11,	4463:15
	4463:3	430/:1	23 4422:20	4465:1,7
				1100.1,7

PUB re NFAT	03-31-2014	Page 4034 0.	L 40/1	
4466:15	4448:20	g 4591:7	4393:19,20	4464:4
4471:7	4449:5	_	4394:14	4497:17
4474:9	4466:12	reduce	4400:18,19	4519:6,11
4520:10	4482:20	4390:8	4400:18,19	4565:16
4535:6	4487:10	4401:5	4401:10	4574:11
		4419:6		
4544:4,19	4503:14,18	4507:19	4421:17	4579:11
4586:8	4504:12	4529:5	4431:17	4582:20
recommendati	4517:6	4530:17	4434:24	4592:10
on 4464:2	4520:15,25	4561:10	4435:6,17	refers
4532:23	4521:4,16	4584 : 22	4438:2	4582:18
4534:21	4522:21		4445:16	4586:19
4535:23	4523:11	reduced	4446:8	6: 1 . 4
	4531:16,18	4525:1	4447:18	refiled
recommendati	4535:19,23	reducing	4451:9,10,	4369:6
ons	4549:25	4530:15	16,17	reflect
4494:20	4550:3,11		4452:1	4355:9
4495:1	4592:8,12	reduction	4453:1,13	4395:1
4496:3	4598:22,23	4529:10	4454:7,13,	4403:23,24
4519:25	records	4586:7	23	4577:9,11,
4523:22	4485:22	ref 4512:22	4455:3,16,	14
recommended		4521:22	24	reflection
4425:24	recover	4532:24	4457:8,23,	4468:16
4473:4	4531:9	4535:17	25 4466:10	4400:10
4496:24	recreate	ref/CO2	4467:4	reflects
4532:24	4550:16	4537:1	4469:22	4386:19
4587:2	4578:10		4476:15,24	4402:21
recommending	red 4400:25	ref/no	4495:14	4550:20
4450:14	4456:15	4537:1	4503:11	reformed
4464:14,22	4593:25	ref/ref	4532:13,22	4412:16,17
4472:5		4497:12	4533:1,4,2	•
4534:25	redacted		0 4534:5	reframe
4554:25	4366:11	refer 4371:9	4535:13	4553:14
recommends	4368:18	4451:2	4536:8	refreshed
4522:4	4439:20	4453:8	4542:13	4347:6
recommit	4444:8	4549:25	4545:18	refused
4382:15	4445:10	4557:10	4549:3	4442:16
4383:1	4448:24	4582:11	4572:24	4442:10
	4461:20	4586 : 7	4594:4	reg 4358:4
recommits	4469:8	reference	referenced	regard
4432:24	4471:4,14	4356:23	4559:24	4410:7
reconcile	4473:15	4357:6	references	4436:13
4408:22	redactions	4362:21	4483:10	4439:7
record	4368:19	4363:12,13	4533:10,11	4442:12
4354:7,24	re-dispatch	,17	,14	4443:1,16
4354:7,24	4395:11,24	4367:24		4444:2
0 4368:7	4400:1,7	4371:12	referred	4445:20
4369:12	- 1400.1, /	4386:15	4392:5	4456:3
4392:4	re-	4387:3,6,7	4523:16	4482:4
4423:12,18	dispatches	,10,12	4524:13	4484:1,12,
4426:11,12	4432:23,24	4388:10,15	referring	24 4506:14
4440:21	re-	4389:4,25	4421:10	4578:14
4441:9,13	dispatchin	4390:2,6	4422:19	regarding
4447:25		4391:7,10	4444:15	regarding
1117.20				

4408:24	4545:8	relation	4481:23	4552 : 17
4444:21	regulators	4502:14	4565:8,9,1	repeat
4445:16	4404:19	4544:6	9,23	4367:20
4460:13	4414:22	relationship	4566:3	4523:14
4543:23	4415:3	4373:6	4572:19	4587:13
4586:4	4541:19,22	4378:2	4574:7	4588:5
4594:25	4545:8	4384:3	relieving	
4596:20	4573:18	4397:9	4419:24	rephrase
regardless		4397.9		4532:6
4591:17	regulatory	4400:10	relocation	replace
	4371:4	4494:11	4350:8	4384:2
regards	4416:16	4514:20	rely 4412:14	4598:14
4422:14	4541:3,15	4518:13	4532:3,4	
4423:2	4545:12		4558:23	replacements
4472:24	relate	relationship		4383:13
regime	4536:20	s 4376:14	relying	replacing
4541:3	4575 : 22	relative	4357:13	4383:15
		4417:23	4413:20	replicate
region	related	4482:16	4450:15	_
4387:20,21	4357:25	4484:17	4470:9	4441:2,6
4431:20	4359:25	4512:12	4494:2	report
4530:3,5	4371:2	4542:19	4495:14	4346:3,5
4588:16,24	4372:9	4580:25	remain	4349:21
regional	4397:12	4581:20	4404:11	4357:5,8,1
4359:20	4404:20	4587:24	remaining	4 4359:16
4460:11	4433:11	4588:12	4512:16	4366:10,15
regions	4436:4		4312:10	,22
4548:8,11,	4442:14	relatively	remedy	4368:16,23
13	4443:15	4411:19	4364:13	4370:11
	4458:3	4440:10	remember	4373:12,13
Regis	4477:24	4454:22	4387:5	4392:16
4343:13	4489:10 4492:11	4461:6	4389:22	4394:17
regression	4501:3	4507:12,17	4431:7	4397:16
4397:3,5,6	4523:7	4536:6	4461:16	4406:15
,14	4535:14	release	4564:7	4412:12
4398:1 , 14	4586:5,6	4442:20	4575:5	4427:6
4399:3,6	4300.3,0	4443:8	4577 : 12	4439:3
	relates	relevant		4440:6,10
regular 4380:18	4489:2	4485:9	reminder	4444:8,15
	4495:5	4488:14	4599:17	4445:9
regularly	4503:19	4490:7	remove	4446:17,21
4538:16,18	4513:4	4584:25	4380:4	4447:18,19
regulated	4535:24		4491:1	4450:14
4541:3,8	4538:5	relia	removing	4465:23
4571:17	4598:16	4530:10	4379:24,25	4469:9,22
	relating	reliability	·	4470:2,4
regulation	4358:8	4436:4	renewable	4476:23
4358:4,8	4359:12	4530:5,7,1	4564:25	4477:2
4405:5	4437:8	0,11	4565:4,5	4478:23
regulations	4445:23	relied	renewables	4483:11
4540:4	4460:8		4563:23	4487:22
4564:20	4464:16	4375:18		4488:9
	4472:3,9	4472:6	rental	4489:8
regulator	·	4477:6		4490:8

PUB TE NFAT	03-31-2014	Page 4000 0.	1 40/1	
4498:16	4586:8	4354 : 12	4545:16	4406:20
4502:3,22			4563:13	4414:19
4504:16	repriced	resolving	4586:3	4427:1
4507:24	4466:16	4594 : 25		4488:2
4508:2	repricing	resource	responded	4556:3
4511:9	4466:23	4393:24	4549:23	4579:3
	4523:7	4451:11	responding	43/9:3
4513:6		4512:17	4485:5	resultant
4519:17	re-put	4542:8	4400:0	4593:7
4520:16	4449:3		response	resulting
4523:6,20	request	4584:5,6,1	4346:10,12	
4542:12,22	4467:6	4,15,18	,13,14,15,	4528:6
4549:24		resources	16,17,18,1	results
4560:11	4486:5	4402:2	9,20,21,22	4394:1,3,4
4564:9	4550:16	4408:22	4429:8	4423:25
4572:15,17	requested	4530:19,20	4448:25	4424:12
4574:9	4563:4	•	4467:6	4432:13,14
4575:17		respect	4485:22	4444:22
4579:21,23	Requests	4354:19	4500:23	4473:12
4582:21	4485:21	4358:1	4550:15	4474:7
4583:9,11	require	4359:19	4551:4,10,	4481:18
4586:7,19	4404:19	4368:1	4551:4,10, 21	4581:3
4589:13	4415:3	4374:9		
4592:15	4483:16	4376:2	4552:5,12,	4595:1
	4559:11	4408:25	22	resume
reported		4422:19	4553:6,17	4347:4
4427:9	required	4426:13	4554:1,12,	4434:5,16
reports	4347:23	4478:22	23 4555:10	4537 : 20
4359:5	4391:11	4488:12	4577:7,9,1	
4472:25	4408:22	4489:6,23	1 4597:13	resuming
4473:3	4557:17	4491:17	4599:20 , 21	4434:13
4563:3,14	requirement	4492:13,19	responses	4475:15
4564:11,22	4543:3	4493:18	4546:18	4537:17
4588:22	4343:3	4494:20		retail
4300:22	requirements	4495:2	responsibili	4541:20
represent	4349:19	4497:9,12,	ties	
4378:8	4403:16	15 4500:25	4496:10,14	retained
4475:5		4502:23	responsibili	4356:19
4481:12	requires		ty 4358:12	4476:11
4487:7	4528:14	4503:9,12,	4562:8	retaining
4499:20	reserve	20 4504:12	4302:0	4559:14
4546:16	4406:13	4505:14,25	responsive	
manuscantes!	4449:3	4506:1,7	4447:9	retire
representati	maga	4510:4	rest 4370:3	4383:25
on 4474:16	reserves	4513:25	1636 43/0:3	4428:14
4506:19	4405:2,5,1	4514:21	restricted	4429:1
representati	0	4516:12,19	4375:6	4540:5
ve 4377:13	4406:3,4,8	4518:10,13	4556:1	retirement
	,11	4519:24,25	result	4428:8
represents	4407:13	4520:6		4565:25
4386:17	residential	4524:15,16	4347:17,24	7505.25
4514:25	4474:18	4532:22	4375:7	retirements
4516:24		4533:3,4	4386:14	4376:21
4590:8	resistance	4534:20,21	4390:3	4379:18,21
re-price	4490:6	4535:19	4391:9	,22 4380:7
4524:2	resolved	4536:24	4397:20	4381:21
4774.7				

PUB Le NEAT	03-31-2014	Page 4657 0.	1 40/1	
4382:14	4436:14	4490:16	4383:10,20	, 23
4383:14	4470:10		,23	4452:7,11,
4385:23,25	4471:9	rising	4384:17	24
4386:25	4495:16	4507:14	4385:1,7,1	4453:5,10,
4387:15,16	4511:14,18	risk	6 4388:17	18,24
4388:19	4512:25	4413:1,2	4391:3,22	4454:4,10,
4401:3		4417:11	· ·	17
	4516:25	4457:16,17	4392:14,22	= :
4409:5,6,7	4518:16,19	,24	4393:3,17	4455:1,6,1
,8,17,20,2	,20	4458:1,2	4394:23	0,14,17,21
5 4410:5	4526:6,9	4459:12	4398:5	,25
4411:25	4530:24	4495:12	4399:13,16	4456:6,12,
4427:21	4556:15,24	4500:17	4401:14	16,20,24
4428:19	4559:1	4500:17	4404:25	4457:4,9,1
4429:23	4571:24		4405:23	3,19
4430:1	4581:25	,18,21,23	4406:19	4458:4
4481:25	review	4512:19,25	4407:4	4459:14,24
4563:23	4343:9	4513:3,18,	4408:1	4460:5,9,1
4565:24	4356:21,24	21,23	4409:4	5
4597 : 3	4373:5	4514:3,5,1	4414:6	4461:7,15
retiring	4436:25	7,25	4415:6,11	4462:9,15,
4379:20	4438:4,16	4515:6,10,	4416:11	23
4384:4	4439:4	20,21	4417:1	4463:9,22,
4428:20,25	4473:12	4516:9,25	4418:7,23	25
4429:4,11	4476:13,17	4534:9,11,	4419:15,18	4464:20,24
·	4477:15	15 4561:10	4420:13	4465:5,16,
retrospect	4538:3,9,1	4566:14	4421:7,15	20
4471:13	4,15	4574:2	4425:10	4466:8,13,
return	4556:14,23	4587:9	4426:15	19,25
4356:5	4588:21	4598:14	4432:6,15	4467:9,19
4414:16,18		risks	4435:8,14,	4468:13,19
4415:25	reviewed	4413:14	23	,22
4541:7,14	4357:18	4436:3,12	4436:7,16	4469:19,24
4570:22,24	4435:6	4519:5,8	4437:4,20	4470:5
4571:1,5,1	4439:2	road	4438:8,13,	4471:1
0	4558:10	4501:21,22	19	4473:22
revenue	reviewing	,23	4439:1,13,	
4346:4	4362:1	,23	24	4481:1,6,9
4365:7	4387:12	Robert	4440:4,12,	,20 4482:2
4366:16	4538:18	4345:6	18,25	4486:4
4373:3	revised	4352:21	4441:17	4487:16,19
4375:2	4347:25	4355:15	4442:11,18	,24
4411:14	4497:8	4356:13	4443:2,6,1	4488:10
4419:14		4357:3,7,1	8	4489:15
4437:1,16	Richard	0,17	4444:4,16,	4491:4
4560:18	4343:16	4358:2	23	4493:15,23
4582:3	right-hand	4359:1,22	4445:6,18,	4494:18,24
revenues	4400:22	4361:12,16 4362:7	25 4446:14 , 24	4496:7,16 4497:17
4364:25	rigorous	4362:7	4447:12,15	4501:5,15
4373:3,10,	4375:17	4363:1,23	,21	4502:21
14 4404:8		4364:8,17	4448:13	4503:6
4408:6	rise 4406:10	4370:1,9	4449:16	4504:23
4413:5,9	rises	4373:21	4450:2,12	4505:4
4419:6,11		4373.21	4451:14,19	4519:3
	1	400T.0	, -,	

PUB re NFAT	03-31-2014	Page 4038 0.	L 40/1	
4520:2,4	4583 : 22	4371 : 8	4479:14,15	4348:10,14
4524:10,24	4585:22	4568:17	,18	4350:10
4525:13	4586:10,13	4569:17	4546:11,13	
4526:1	,18,25	4571:1,4	,14,16	scheduling
4527:5	4587:12	45/1:1,4	4547:2,10,	4370:22
4531:23	4588:1,25	rules	19,24	schemes
4535:1		4358:17	4548:12,17	4389:23
4542:21	4589:5,11, 17	run 4364:20	,23 4549:1	
4542:21	4590:4,10,	4391:6	,23 4349:1	school
4544:10		4405:9	save 4417:20	4474:18,19
4545:4,11	19,25 4593:12,22	4408:9	4420:24	scoll
4547:1,8,1	4594:6,18,	4485:4	savings	4438:14
6,20	22	4509:3	4531:3,5	
4548:5,14,	4597:12 , 18	4572:1	4558:23	scooped
		4581:18		4462:1,2
21,24	,24 4500-12		saw 4362:21	scope 4346:6
4556:7,11,	4598:12	running	4426:24	4356:23
20	robust	4399:20	4460:21	4357:6
4557:4,9	4386:17	runs 4580:23	4492:25	4366:25
4558:5,15,	4394:9	1000,10	4544:14,15	4367:2,6
21	4490:21		4565:7	4371:22
4559:6,10,	role 4358:7	S	scale	4436:3,18
15,21	4364:15	Sabine	4420:15	4438:3
4560:4,22		4389:12,20		4476:16,24
4561:3,7,1	4478:4	4459:17	scenario	4493:5
2,17,22,25	4561:23	4572:20	4391:15,19	4496:9,14,
4562:22	4562:2	4573:8	4393:8	15 4513:14
4563:6,10,	room 4352:2	sake 4434:3	4394:9	4526:7
16,21,24	4483:7		4448:22	4528:17
4564:3,6,2	4551:13	sale 4417:12	4452:10	4538:5,11
3	roughly	4524:3	4454:21,22	4556:10,13
4565:2,11,	4378:5	sales 4372:1	4456:3,5	4596:6
14,17,22	4376:3	4373:15	4457:18	
4566:1,5,8	4394:16	4403:16	4459:13,21	scratch
,16,21,25	4455:23	4464:17	4531:19	4433:15
4567:6,10,	4455:25	4465:13	4594:3,4	screen
15,25	4457:7,10	4466:17	scenarios	4511:11
4568:7	4460:3	4542:25	4451:16,22	
4573:1,7,1	4597:11	4560:18	4452:22	scroll
5	4397:11		4457:3,15,	4435:1,16
4574:4,8,2	Round	satisfactory	17	4438:15
2	4553:12	4473:18	4467:7,15	4442:2
4575:1,8,1	rounds	satisfy	4491:12	scrolling
2	4394:16	4539:3	4495:25	4435:24
4576:1,8,1		4543:2	4512:22	4465:23
5,24	routinely	4576:20	4593:19	1.1 1
4577:8,19,	4538:3,13			scrubbed
22	row 4513:22	Saturday	schedule	4366:19
4578:1,7,1	4523:14	4350:17	4347:24	searching
1,25		Saunders	4348:21,22	4468:5
4579:5,10,	RPS 4564:25	4344:19	4350:18	second
16	RTO 4361:19	4345:14	4351:10,15	
4580:3,8,1	4478:6,13	4360:25	4353:3,18	4352:22 4363:16
3				4 วก ว ้ 1 ก
4581:7,14	RTOs 4359:2	4361:1	scheduled	4381:19

PUB LE NEAT	03-31-2014	Page 4659 01	L 40/1	
4383:12	4535 : 10	4492:20,23	serving	4381:4
4390:21	4565:7	4501:10	4371:4	shifts
4423:24	sees 4498:19	4513:25	4372:23	4380:23
4424:12,13	sees 4496:19	4517 : 5	4490:11	4380:23
4442:5	select	4558:1	:_	short
4453:11	4433:9	4585:1	session	4348:7,19
4466:4	4467:20	4586:11	4368:5	4391:22
4469:15	selected		4412:7	4406:10
4471:12		sensitive	4543:21	4474:13
4488:19	4418:18	4368:2,3,9	4599:22	4475:4
4491:10	4583:1	4499:3	4600:4	4509:23
4502:4	self 4415:22	sensitivitie	sets 4451:8	4513:8
4553:12	self-build	s 4560:9		4543:6
			seven	4546:22
secondary	4415:2	sensitivity	4527:15	4556:18
4526:12	4416:5,12,	4390:13,14	seventeen	4557:1
secondly	13,15	4463:16,21	4396:4,8	
4508:4	4539:6	4465:19	4576:10	shortage
4529:4	4540:18	4494:23		4506:16
4329.4	4541:6,12	4496:22,24	seventy	4581:17
section	4542:11	sentence	4381:25	shortages
4355:8	self-	4424:13	4411:8	4506:19
4444:14	building	4442:5	seventy-five	
4510:19,20	4413:21	4445:15	4405:16	shorter
4519:6	4414:7			4505:5
4600:9	4417:22	4502:6	shake	4539:12,19
securing	4418:12	4503:10,22	4489:21	shortly
4490:24		separate	shale	4458:19
4490:24	self-	4375:25	4390:25	
seeing	interest	September		showed
4382:1	4414:2	4356:24	shape	4395:20
4407:16,21	selfish	4367:3	4380:9,10	4402:4
4409:18	4354:2	4476:16	4454:18,19	showing
4424:20		44/0:10	4575:6,10,	4507 : 6
4545:15	sell 4374:3	series	11,12,13,1	
4563:18	4543:15 , 16	4564:16	6,22,23	shown
4564:7,21	,17	serious	4576:5	4381:10
seek 4545:10	4586:22	4404:18	4591:1	4534:23
seek 4545:10	4587:2	4404:10	shaped	4552:18
seeking	sellers	serve	4575:18,20	shows
4441:10	4361:23	4372:21	·	4400:18
4442:4	4573:18	4477:18	share 4562:8	4402:20
4470:1,6,1		served	sheepishly	4409:15
7 4482:24	selling	4577:14	4350:4	4575:17
4420 4	4543:1	45//:14	4330.4	
seem 4439:4	send 4399:17	service	sheet	sic 4565:9
4485:22	Sena 4555.17	4383:15	4415:18	sigh 4539:24
seems 4499:4	sense	4415:24	Shefman	_
4521:14	4354:14	4488:3	4344:20	sign 4413:24
4412.24	4383:24	services		4513:5
seen 4412:24	4388:22		shift 4379:8	4514:9,12
4418:8	4410:2,3	4362:5	4380:2,14	significant
4466:22	4417:23	4404:23	4381:21	4401:25
4507:2	4443:4,6	4405:1,8	4384:18	4401:25
4509:20	4490:19	4478:14	shifted	4417:4,5

PUB re NFAT	03-31-2014	Page 4000 0.	L 40/1	
4460:7,13	ly 4448:6	4406:14,19	, 25	4525:13
4491:23	Ty 4440.0	4400:14,19	4456:6,12,	
4491:23	simply	4407:4	16,20,24	4527:5
	4375:25	4400:1,20		
4495:21 4513:9	4377:19		4457:4,9,1	
	4378:10	4414:6	3,19	4535:1
4514:15	4379:9	4415:6,11	4458:4	4537:12,22
4515:6	4381:10	4416:11	4459:14,24	
4519:18	4396:17	4417:1	4460:5,9,1	
4530:13	4398:9	4418:7,23	5	4544:10
4533:22,23	4400:10	4419:15,18	4461:7,15	
4539:24	4576:3	4420:13	4462:9,15,	
4587:9,10	4579:21	4421:7,15	23	4547:1,6,8
4592:25	4585:4	4423:3	4463:9,22,	
significantl		4424:25	25	4548:5,14,
y 4391:18	simulation	4425:3,10	4464:20,24	
4402:3,5	4363:7	4426:15	4465:5,16,	
4411:11	Sinclair	4432:2,6,1	20	4556:7,11,
4494:6,13	4345:6	5 4434:22	4466:8,13,	
4507:14	4352:21	4435:4,8,1	19,25	4557:4,9
4509:25	4355:15	4,18,23,25	4467:3,9,1	4558:5,15,
4512:18	4356:7,13,	4436:7,10,	9	21
4528:12	17	16,24	4468:13,19	
	4357:3,7,1	4437:4,20	,22	15,21
s'il	0,17,20	4438:8,13,	4469:19,24	
4479:1,6,1	4358:2,24	15 , 19	4470:5,20	4561:3,7,1
8 4487:1	4359:1,14,	4439:1,13,	4471:1	2,17,22,25
sim 4471:22	15,19,22	24	4473:22	4562:22
similar	4360:15	4440:4,12,	4477:7	4563:6,10,
4365:3	4361:12,16	18,25	4478:23	16,21,24
4426:16	4362:7	4441:17	4480:13,15	
4431:4	4363:1,25	4442:3,11,	,22	3
4454:13	4364:8,17	18	4481:1,6,9	
4471:3,22	4365:14,24	4443:2,6,1	,20 4482:2	
4474:6	4366:4,6,9	8	4483:21	4566:1,5,8
4531:25	4367:17,23	4444:4,16,	4484:13,24	
4551.25	4369:25	23	4485:20	4567:6,10,
similarly	4370:1,9	4445:6,18,	4486:4	15,25
4483:19	4373:21	25	4487:5,16,	4568:7
4590:21	4381:3	4446:14,24	19,24	4570:5
Simonsen	4383:10,20	4447:12,15	4488:10	4573:1,7,1
4356:10	,23	,21	4489:15	5
4366:12	4384:17	4448:7,13	4491:4	4574:4,8,2 2
4550:18	4385:1,7,1	4449:11,16 4450:2,12	4493:15,23 4494:18,24	
	6 4388:17	4450:2,12	4494:18,24	45/5:1,8,1
simple	4391:3,22	,23	4497:17	4576:1,8,1
4379:12	4392:14,22	,23 4452:7,11,	4501:2,5,1	5,24
4396:18	4393:3,17	13,24	5 4502:21	4577:8,19,
simplistic	4394:23	4453:5,10,	4503:6	22
4373:5	4398:5	18,24	4504:23	4578:1,7,1
4431:7	4399:13,16	4454:4,10,	4505:4	1,25
4448:6	4401:14	17	4519:3	4579:5,10,
4527:10	4404:25	4455:1,6,1	4520:2,4	16
simplistical	4405:23	0,14,17,21	4524:10,24	4580:3,8,1
	1	·, · · · , · · , · · ·	1021.10,24	1000.0,0,1

TOB TE NEAT	05 51 2014	rage 4001 O.		
3	4459:10,25	4454:15	4390:10,14	4499:11
4581:7,14	4460:10	sixty-five	4409:20,22	a amala a des
4583:22	4462:4,8,1	_	,23	somebody
4585 : 22	3	4381:7	4414:16	4413:24
4586:10 , 13	4464:3,23	sixty-seven	4419:10	4510:5 4511:17
, 18 , 25	4465:18,22	4495:6	4429:20	
4587:12	4466:3,10,	sixty-three	4465:24	4534:17 4538:8
4588:1,25	14	4594:3	4514:7	4000:0
4589:5,11,	4467:8,10		4525:1,2	somehow
17	4468:11	size 4513:18	4526:16,17	4449:21,24
4590:4,10,	4469:13,15	4526:3	slipped	someone
19,25	,21,23	4528:7	4586:15	4380:16
4593:12,22	4470:1,2,7	4529:10		4482:22
4594:6,18,	4480:21	sketchy	sloping	4578:9
22	4481:5,14	4433:5	4384:12	
4597:2,12,	4482:4,14	slide	slow 4390:5	somewhat
18,24	4483:13	4357 : 13		4454:14
4598:12	4510:2	4367:13	slower	4480:8
4600:5	4516:16,20	4367:10	4390:10	4484:15
Sinclair's	sit 4350:2	4379:1	small	4485:1
4347:17	4355:24	4382:1	4392:12	4488:1
		4384:8	4401:16	4489:25 4494:2
single	site 4377:2	4385:17,20	4431:22	4494:2
4448:11	sits 4521:6	4392:5,6,8	smaller	somewhere
4580:10,11	sitting	4393:18	4524:21	4534:2,6
single-cycle	4351:12	4394:24		4537:1
4581:10	4513:21	4398:6	SMP 4398:10	sooner
sink 4527:18	4537:9	4401:22	4399:5	4409:22
		4408:21	4401:1	
sir 4354:5	situation	4409:3	4590:8	sophisticati
4368:13	4492:4	4421:8	sneak	on 4422:7
4436:15	4515:13	4422:19	4464:12	sorry
4437:3	4516:3	4423:2	so-called	4352:24
4438:7,12,	situations	4425:1,3	4378:7	4392:22
20,25	4518:23	4426:13,15	4402:22	4400:22
4439:9,18	six 4374:20	4429:6,7	4403:21	4405:14
4440:13,20	4387:15	4430:5	4404:14	4412:6
4442:5,10,	4390:23	4431:5		4437:9
15 4443:14 4444:12,18	4391:23	4451:3	software	4447:13,24
,25	4437:18	4452:13	4362:4,22	4457:20,21
4445:14	4448:9,20	4585:22,24	solar	4483:20
4446:8,15	4449:19,24	4586:18	4416:21	4486:22
4447:17	4450:8	4592:10,11	4508:15	4487:18
4448:5,20	4462:5	,13	4509:18	4493:24
4450:7,24	4471:10,22	slides	4548:4,9	4499:24
4451:7,16,	4502:5	4382:11	sold 4466:6	4503:24
22 4452:23	4503:11,19	4421:9	4523:25	4547:12
4453:4,13	4563:13	4427:17		4548:23
4454:9,20		4447:21,22	Soldier	4559:8
4455:5,9,2	sixteen		4343:15	4575:9
0	4403:13	slight	solid 4393:7	4583:11
4456:5,19	sixty 4387:4	4524 : 25		4594:8
4457:14,22		slightly	solution	sort 4377:19
110.11,22	· ·			

4382:14	south	speculate	4521 : 2	4492:2
4385:5	4387:20	4597:20	4587:19	4525:8
4391:15		4598:1,3,9		4539:5,7
4396:22	south's	,10,13	started	4540:11
4400:24	4387:20		4549:16	
4403:2	Southwest	speculating	starting	station
4413:4	4548:16	4598:7	4370:22	4488:20,21
4414:24	4411.5	spelled	4453:14	4491:15
4416:8	space 4411:5	4397:15	starts	statistical
4418:13	spare		4395:3	y 4397:12
4433:9,13	4367:19	spend 4372:19	4455:8	statistics
4467:24	spared		4455:8	
4468:23	4367:17	4439:6		4551:17
4471:16	4307:17	stab 4527:24	4503:7	4564:13
4472:11	speak	stable	4594:9,11	status
4473:25	4347:11		state	4486:11
4474:5	4350:19	4430:1,2	4420:15	stay 4411:1:
4509:23	4355:18	stack	4493:22	_
4511:23	4391:16	4377:19	4496:9	4412:4
4519:8	4508:2	4380:1,2	4500:1	4461:18
4533:21	4580:9	4575:16	4508:10	4481:15
4539:2	speaking	stacked	4510:18	4507:7
4543:3	4348:17	4576:4	4512:4	staying
4557:18,20		45/6:4	4560:12	4444:6
4558:24	4373:23	staff 4370:7		
4564:9	4448:6	stage 4508:8	state-by-	stays
4567:17,18	4470:19	_	state	4380:9,10
4574:2	4472:19	stand	4539:2	4411:7,13
4575:19	spec 4519:10	4405:10	stated	17 4412:5
4577:19	special	4474:19	4485:14	4577:23
4579:7	4566:24	standard	4572:20	steadily
4598:4	4300:24	4468:25	-1-1	4590:13,1
4390:4	specific	4565:5	statement	, 23
sought	4498:10		4413:4,24	steel
4443:14,25	4506:4,23	stand-by	4423:24	4414:17
soundness	4508:22	4405:7	4424:4	4414:17
4435:12	4519:10	standing	4425:5	step
4446:18	4566:11,19	4405:19	4471:10,19	4480:18,23
4440:10	4568:21	4501:20	4502:3,13,	stick 4469:
sounds	4571 : 15	4502:1	19	4575:20
4583:24	4573:14	1302.1	4503:13,18	4373:20
source	4577 : 25	start	4511:9	stickler
4569:24	specifically	4347:16	4518:10,15	4517:4
4570:3		4354:4	,22	stock
	4357:23	4360:5	4544:2,3	4415:20
sourced	4383:24	4383:25	4560:21	
4566:3	4413:19	4384:1	4586:4,5,6	stop 4424:23
4567:3	4477:21	4386:24	statements	straight
4568:3	4505:21	4387:9	4413:17,18	4380:23
sources	4544:5	4389:9	4426:23	4384:18
4440:15	specifics	4405:11	4450:14	4580:5
4440:15 4566:3	4546:4,19	4406:10	4519:4	
4566:3 4567:8		4453:1		straightfor
4567:8 4568:2	specified	4475:19	states	ard 4447:
4000:2	4562:10	4501:23	4478:7	

PUB TE NEAT	03-31-2014	Page 4003 0.	1071	
strategies	4516:24	summarize	4595:9,10	4536:4
4436:13	4539:22	4370:10		4547:5
	.	4371:22	supply-	4550:2
stray	subtract	4445:2	demand	4565:15,19
4422:22	4398:10,11		4494:10	4571:14
straying	4404:8	summarizes	supplying	4580:5
4546:6	succeed	4472:4	4403:9,25	4584:10
strength	4531:10	summary	support	surpl 4407:2
4449:22	success	4424:11	4357:1	surpi 4407:2
4449.22	4560:25	4563:25	4464:23	surplus
structure		4564:7,13	4465:7	4406:15
4358:14	successful	summing	4476:19	4407:18,21
students	4491:9	4378:11	4496:22	4408:12,13
4474:20	successfulne		4545:13	4409:9,13,
	ss 4516:22	supervision	4587:3	16 4489:21
studied		4357:9,16		4490:11,18
4358:4	suddenly	4477:3,9	supported	,20 4492:4
4370:14	4592:19	supplement	4374:16	4512:5,7
studies	suffering	4431:8	4465:3	4539:22
4359:5	4466:1	suppliers	4491:5	4542:2
sub 4435:25	sufficient	4406:1	4544:13	4547:21
4436:9	4365:7	4406:1	supporting	surprise
4511:20	4406:11	supply	4464:15	4559:25
	4444:24	4365:1	supports	surprised
subject		4376:12,14	4362:22	4543:23
4351:19	suggest	,16,20	4302.22	4544:1
4456:10	4368:9	4377:14,21	suppose	4344:1
4457:5	4438:10	4378:2,23	4347:14	survey
4459:1	4454:20	4379:1,4,6	4379:17,18	4409:24
4472:19	4472:24	,10,23	4427:12	surveys
4492:11	4475:3	4380:3,10,	4573:20	4408:24
4494:15	4485:11	13,22	supposed	
4499:2,16	4493:25	4381:4	4489:8	suspect
4500:12,22	4510:5	4382:3,4,1		4459:1
4504:9	4517:19	2,20,22	supposition	4600:7
4535:14	4519:10	4383:3,17	4525:17	sustain
4566:13	suggested	4386:9,10	sure	4429:25
4570:9 4583:22	4349:2	4390:25	4347:14,17	Sven 4344:3
	suggesting	4394:2,25	4352:12	
submissions	4430:9	4398:8,9	4367:23	swear 4356:8
4353:11	4452:2	4403:13	4368:12	switching
4499:7,10	4457:16	4412:6 4433:10	4395:24	4554:19
submitted	4459:16	4433:10 4452:6	4404:15	
4486:6	4490:23	4452:6	4410:9	sworn
		4542:23	4424:21	4345:10
substan	suggestion	4558:22	4456:12	4355:22,23
4512:11	4369:11	4563:22	4470:20	4475:25
substantial	4431:13	4574:11,17	4509:18	4476:4
4511:10,12	4442:6	,24	4515:23	symmetric
,17,21	suggests	4575:4,5	4522:12	4536:7
4512:19	4498:1	4576:10,11	4523:15	system
4514:3,5,2	sum 4449:25	,13,16,21	4525:17	4378:7,19,
5 4515:21	Jun 1117.23	, + > , + > , 2 +	4529:18,21	21 4380:6
	1			ZI 4300.0

PUB re NFAT	03-31-2014	Page 4004 01	1 40/1	
4382:17,23	4495:19	4436:25	4598:3,14	4357:6
,24 4388:3	4507:24	mata alasasala		4362:16
4395:2,6,1	4508:13	Tataskweyak	telephone	4364:6
9,21,22,23	4517:24	4552 : 2	4573:2	4365:23
4396:5,15	4519:7	tax 4390:10	ten 4358:10	4367:24
4397:1		4392:9	4390:13	4434:23
4398:7	talked	4492:3	4392:13	4435:6,17,
4399:12	4370:12	4516 : 1	4492:16,24	20
4400:2,4	4383:13	4533:16	4537:13	4436:2,11,
4404:18	4408:7	4552:16		19
4404:18	4427:17	4569:21,23	tend 4371:14	4437:7,15
	4450:25	,24,25	4382:7	· ·
4411:1	4490:8	,24,25	4408:13	4438:2,24
4413:7	4535:12	taxes	4433:14	4439:10,18
4417:9	4573:8	4414:19	4484:2,14,	4445:22
4431:16	4575:21	4415:9,13	25 4506:17	4446:8,10,
4432:23,24	4597:2	4570:14	4507:19	13 4454:23
4530:16	4 - 11 - i	te 4543:8	4509:14	4457:16,17
4587:24	talking	Le 4040.0	4526:16,20	,22
4588:2,11	4444:13	team 4435:4	tended	4458:11
4597:22	4492:7	technical	4481:22	4459:12,22
4598:10	4495:13	4397:15		4460:2,3
system-wide	4507:15	4397:13	4482:5	4461:11
4377:3	4508:15,16	technically	4502:9	4462:4,11
1377.3	,17,22	4543:8	4503:15	4463:1
	4509:10	techniques	tendency	4465:3
T	4511:24	4397:5,7	4382:8	4467:4,12
Tab 4357:22	4512:21	·	4414:9	4468:11
4477:22	4514:15	technologica	tends	4470:1,3,8
4579:20	4525:6	1 4416:24		4474:16
4589:22	4546:4	4417:3	4364:11	4476:15,24
table 4345:1	4564:18	4507:18 , 25	4432:20	4483:15,24
4346:8	4580:11	4510:6,17	4575:18	4485:20
4340:0	4585:11	technologica	ter 4598:20	4504:4
4383:21	4588:15	=	.	4521:6
4550:16,22	talks	11y 4402:24	term 4362:8	4545:7 , 23
4550:16,22	4416:18	4402:24	4364:13	4546:1
	4418:20	technologies	4365:9,11	4551:12
4552:9,18	4502:5	4416:21	4411:3	4553:14
4553:11	4542:22	4508:5	4418:11	4580:10
4555:3	4542.22	4510:11 , 24	4462:5	+
4582:18	target	4581:25	4466:16	territory
taker	4351:7	4597:20	4492:5	4415:24
4542:18	targets	4598:6,8	4505:6	test
taking	4492:13	+h1	4506:6	4363:16,17
_	4565:1,5	technology	4509:24	4364:2,3
4383:14		4412:23	4556:18	4414:25
4587:18	tariff	4416:18	4557:2	tested
talk	4362:16	4508:22	4566:13	
4374:5,17	4562:11,18	4509:6,11,	terms	4363:7
4375:20	,20,23	13,17,24	4352:4,6,9	testified
4389:22	task 4438:1	4510:7,19	,14	4358:7
4412:12	4559:11	4511:2	4353:3,18	testify
4420:22		4582:20	4354:8,11	4348:10
4427:19	tasks	4584:20,21	4356:23	4240:TO
	Į.		1550.25	

		1490 1000 01	10,1	
testimony	4524:14	4448:13	4584 : 18	25 4415:11
4350:9	4529:16	4449:16	4586:13 , 14	4416:1,2
4351:3	4531:14	4451:19	4589:6,11	4417:11,24
4370:17	4537:4	4452:7,11	4590:5 , 11	4419:22,25
4542:22	4546:10	4453:5	4591:5,10,	4420:6
4597:2	4547:24	4454:18	11	4431:9,13
++:	4548:17	4457:4	4595:14 , 16	4449:4
testing	4549:10,14	4458:12	4596 : 22	4470:3
4387:8	4550:6,8	4461:15	4599:9	4488:23,24
text 4473:24	4600:10,13	4462:15,23	themselves	4490:5
thank 4347:9	that'll	4463:19	4412:19	4491:23
4348:5	4509:8	4465:5,7	4533:24	4492:8
4351:22	4555:15	4469:9,19	4560:6	4493:16
4352:16		4473:18		4495:18
4355:2,10	that's	4474:10	theory	4501:21
4358:23	4351:4,14	4485:13	4508:23	4503:9,25
4359:13	4356:8	4486:13	ther 4527:15	4504:10
4360:3,23	4364:8,9,1	4489:5,8	thereafter	4507:21
4361:2,25	5,16	4490:2,15		4511:9
4362:20	4365:25	4493:15	4590:17	4512 : 25
4367:22	4368:16	4494:24	therefore	4513:20
4368:13	4369:13	4495:9	4349:8	4514:4,8
4369:11	4373:11	4496:9	4386:11	4515:6
4385:12	4380:22	4498:18,20	4510:1	4516:16
4391:21	4383:5,20	4501:6	4597:19	4518:14
4425:9	4385:1,11	4503:6	there'll	4522:3,12,
4431:25	4388:5,6	4506:3		20 4535:22
4434:20	4391:3,18	4509:23	4510:16	4539:22
4435:1,3,1	4393:4,12	4514:1,16	thereof	4540:23
7 4436:9	4394:10	4515:10	4357:1	4541:5
4447:10	4401:1,14,	4516 : 12	4476:19	4542:13,23
4448:1	20	4517 : 6	there's	4543:16
4452:12	4404:3,10,	4518 : 22	4357:12	4547:17
4458:9,10	11 4405:25	4526:5		4565:2
4461:1	4407:17	4528:16	4359:23	4566:8
4469:7	4410:2,23	4532:14	4366:18	4567:10,17
4474:13	4411:8	4534:6	4369:5	,21 4578:8
4475:12	4412:5	4538:24	4375:21	4579:17
4477:19	4413:8	4544:19,22	4377:8	4587:9
4478:19	4415:2	,23,25	4382:10	4591:21
4479:2,13,	4416:12,13	4545:6	4388:4,18	4598:14
17 4480:6	4418:4	4548:9	4389:15	4599:15
4485:15	4421:22	4550:19	4391:6	Lhand d
	4424:18	4552:15	4393:23	they'd
4486:19,21	4425:8	4563:10	4399:11	4517:22
,23,24	4429:18	4565:4	4400:15,20	4571:16
4492:10 4494:14	4430:12	4566:19	4401:12	they'll
	4431:23	4568:7	4404:18	4464:12
4497:4	4435:2	4570 : 25	4407:18	they're
4502:2	4439:24	4572 : 8	4408:15,16	-
4507:23	4440:4	4573:10,11	4411:10	4349:18
4510:2	4444:4	,19 4577:9	4412:17	4362:12 4372:21
4511:7 4521:17,18	4446:14,25	4582:23	4413:11	4372:21
			4414:8,15,	4.3881/

PUB re NFAT	03-31-2014	Page 4000 0.	L 40/1	
4396:5	4594:2	4347:12	4361:7	4400:3
4404:6	thirty-four	today	4407:7	transformati
4405:7,18	4594:1	4347:19	tops 4453:25	on 4384:10
4408:17	thirty-nine	4352:12	tore 4549:22	
4409:21	4551:1	4354:14	tore 4549:22	transit
4410:3,8	4551:1	4355:1	tot 4404:16	4355:18
4419:20,21	thirty-one	4357:14	total 4373:4	transition
4428:20	4390:23	4367:10	4401:15	4491:12
4506:18	thirty-seven	4451:2	4526:6	translate
4526:8 4533:21	4590:12	4478:23		4398:4
4539:12,13	_,	4489:3	totally	
,18	Thompson	4502:1	4404:16	translates
4540:11	4351:12,14	4512:10	4407:2	4399:10
4541:25	4353:4,10	4514:24	4527:13	transmission
4545:19	thoroughness	4537:11,12	4532:1	4359:3,9
4550:10	4435:12	4600:12	towards	4361:19
4567:23	4446:18	today's	4353:22	4371 : 15
4568:15,16	thousand	4347:16	4454:16	4395:10,22
4572:17	4387:16	4475:18	4455:19	4401:12 , 17
4578:18	4396:4,8	4486:16	4456:23	4418:5,9
	4576:10	4595 : 25	4457:6	4525:7,24,
they've		.	4538:21	25
4474:5	three-	tomorrow	4591:12	4528:8,14,
4534:3	quarters	4355:8	track	19
4569:15	4475:7	4356:2	4368:25	4529 : 22 , 24
third	threshold	4370:21 4407:8	4386:6	4530:8,17,
4356:16	4363:6,11,	4407:8	4402:17	22 , 24
4380:11	18 4501:3	4420:22,24		4531:5,8,1
4445:15	thrust	4420:22,24	trade 4418:6	1 4562:22
4455:4	4449:12	4431:25	traded	transmitting
4540:19	4449:12	4483:6	4418:3	4417:25
4579:24	44/3:1/	4484:8	trainees	
4580:15	Thursday	4499:4,13	4552:10	transparency
third-party	4353:12	4598:23,25		4433:6 4437:23
4559:13	thus 4521:14	4599:13	training	4437:23
+1	t i alata a	4600:12	4552 : 3	4441:4,14
thirteen	tighten 4472:17	tools	trans	4450:10
4389:9,17	44/2:1/	4365:21	4529:22	4471:16,20
thirty	tighter	4303:21	transaction	4544:18
4365:17	4468:12,13	top 4380:1	4416:2	4545:15
4405:11	, 17	4400:25	4417:25	4562:14
4453:15	4492:15	4421:17		
4455:8	till 4348:22	4446:5	transcript	transparent
4456:18	4420:22	4453:11	4345:17	4375:16
4495:5	4434:4,10	4454:7	4347:14	4422:5
4511:4	4455:13	4455:4	4550:20	4425:24 4426:1
4527:15,20	time's	4464:5,10	transcripts	4426:1 4439:22
4594:16		4471:6	4498:23	4439:22
thirty-five	4356:17	4530:23	transfer	4440:14
4456:22	timetable	4590:7	4528:11,15	,22 4532:1
4492:25	4350:6	4591:17	•	4535:7
4494:22	timetabling	topics	transfers	4578:14
				40/0.14

LOD IG MINI	05 51 2014	rage 4007 01	10,1	
4598:21	4532 : 5	4467:3	4558:13	uncertaintie
transparentl	4536:20	4469:8,21	twenty-five	s 4491:25
y 4440:22	trying	4481:8	4389:11	4510:21
_	4395:8	4556:9		4519:12
transportati	4408:22	4559:4	twenty-four	uncertainty
on 4578:3	4416:5	4560:11	4403:14	4374:12
travel	4423:22	4574 : 12	twenty-six	4460:8,13
4347:18	4424:21	4579 : 20	4390:23	4461:18
travelling	4432:23	4583:8	twenty-three	4488:25
1	4469:3	4585:21	4457:7	4491:1,19,
4351:11	4474:13	4589:22	4437.7	24 4492:9
treat	4483:15	4593:14	twice	4493:7,10
4415:14	4488:13	4595:21	4409:23	4499:8
treated	4495:15	turned	type 4358:25	4507:21
4415:16	4506:8	4491:7	4404:3	4533:23
	4513:25	4576:2	4478:9	4567:4
treatment	4516:16	*	4521:13	4595:1,15,
4396:25	4521:20	turning	4522:21	16
trend 4511:5	4522:16	4399:23		4596:17,20
4538:20	4525:21	4465:22	types	,21 4598:5
4539:9	4532:11	twelve	4365:10	
4592:25	mda	4427:7	4398:24	uncontracted
	Tuesday	twenty	4429:9	4514:1
trends	4348:10	4358:6	4491:8,9	under-
4505:20	4350:3	4365:12,17	4585:14	committed
4506:21	4353:21	4376:4	typical	4382:23
Tribunals	tunnel	4378:22	4580:18	
4350:13	4466:1	4387:1,15		undergone
tried 4426:1	turbine	4387:1,13	typically 4359:4	4552:2
4469:6	4404:3	4389:6		underlies
4469:6	4427:8	4390:4	4365:15	4494:11
4493:9	4509:13	4396:4	4388:24	underlying
trouble	4577:17	4412:24	4529:23 4530:1	4374:15,16
4368:25	4580:6,7	4429:17	4545:8	4375:6
4586:16	4581:10	4431:19	4545:6	4391:10,24
true 4429:25	4582:15,16	4440:2	4559:4	4425:15
4447:5	4583:19	4454:16		4437:8,18,
4502:19		4456:12	U	24 4446:2
4503:19	turbines	4478:3	ultimate	4472:9
4557 : 6	4431:11,12	4492:24	4396:21	4474:9
	4509:22	4494:17,21	4485:10	4493:11
trust 4450:8	turn 4347:7	4496:1,4	ultimately	4494:10
try 4350:14	4348:22	4501:7,12,	4533:14	4555:25
4376:16	4352:17,23	14	4562:9,11	4557:12,14
4381:13	4399:22	4504:19,22	4596:3	4560:3,7
4397:9	4440:6	4505:2,8,1		4566:13
4401:1	4441:21,22		unable	4595:15
4442:2	4444:6	4506:9,11		4596:11
4450:5	4445:8	4507:4,5,8		
4457:21,23	4446:5			= =
4462:3	4452:13	4509:17	4446:11	s 4444:19
4500:24	4461:19	4510 : 15	unavailable	understa
4518:8	4465:24	4511 : 4	4446:3	4447:19
4442:2 4450:5 4457:21,23 4462:3 4500:24	4444:6 4445:8 4446:5 4452:13 4461:19	2,15,22 4506:9,11 4507:4,5,8 ,10,16 4509:17 4510:15	4442:6 4444:20 4445:4 4446:11 unavailable	4595:1 4596:1 underpin s 4444 understa

PUB TE NEAT	03-31-2014	Page 4008 01	1071	
understand	undertake	4384:4	4544:24	usually
4347:19	4473:1	4399:22,23	update	4403:13
4353:3	4480:24	,24 4404:2	4487:14,17	utilities
4354:10	undertaken	4415:23	4520:17	4343:3,21
4413:22	4464:22	4418:16	4555:3	4354:10
4421:20	4465:18	4419:8		4356:19
4422:6	4477:25	4429:16	updated	4367:25
4423:16	4478:15	4571 : 25	4349:5,15	4368:8
4424:19,25	4530:11	4577 : 25	4440:16	4383:9
4433:15		4578:2,3	4487:12	4408:16
4453:2	undertaking	4581:16	4521:21	4412:18
4468:11	4346:12,13	4582 : 4	updating	4415:22
4474:8	,14,15,16,	4598:15	4362:3	4416:6
4488:15	17,18,19,2	United		4418:10
4493:12	0,21,22	4478:7	upon 4347:1	4434:24,25
4494:16	4357:25	4492:2	4357:13	4435:7,10,
4498:6	4361:20		4434:12,13	19
4499:15,18	4437:6	units	4435:19	4436:1,10
4501:4	4471:25	4376:25	4436:1,11	4440:1
4503:8	4472:17,20	4377:16,19	4438:3	4446:17
4504:11	4473:10,15	4378:11	4467:16	4476:12
4506:8	4474:14,15	4379:20,25	4468:16	4478:15
4522 : 7	4486:9	4380:5	4470:9	
4525:6,21	4550:15	4382:19,22	4472:6	utility
4527:7	4551:8,10,	4384:16	4475:14,15	4350:13
4535:11,15	15,21,24	4385:5	4477:7	4358:8
,20	4552:5,8,1	4395:8	4486:11	4365:5
4536:25	2,15,22,25	4428:19	4537:16,17	4414:9,23
4544:16	4553:6,9,1	4429:2,9	4600:15	4542:6
4557:21	1,17,20	4430:25	upper	4543:2
4560:8	4554:1,4,1	4433:8	4384:11	4559:13,16
understandin	2,15,23	4540:5	4468:14,20	4571:17
g 4369:13	4555:1,10	4575:14	up-to	4584:4,17
4442:15,18	undertakings	4576:2	4383:15	utilize
4445:3	4346:10	University		4528:10
4453:3	4349:16	4358:3	upward	
4485:24	4549:18	4370:14	4526:17	
4492:4	4551:2,4	unless	4539:9	
4508:1	unfair	4369:10	useful	validate
4516:12	4507:9	4599:15	4372:18	4449:14
4557:14	4307:9	4399.13	4394:18	validation
4563:8,11	unfettered	unnecessaril	4450:16	4450:9
4573:22	4560:2	y 4382:25	4522:14	validi
	unfolds	4473:14	4529:17	4449:14
understands	4567:5	unreasonable	7	
4372:17		4534:9	useless	valuable
understood	unilateral		4549:20,21	4354:8
4375:17	4361:18	unredacted	users	4450:23
4439:23	unique	4483:11	4360:13	value
4459:11	4385:4	unsuccessful	4383:18	4363:13,17
4527:10	4573:25	4443:10	4487:8	4403:24
4532:21	1200-10		usual	4418:21
4573:4	unit 4380:19	unusual	4367:18	4427:11
	4383:15,16		1007.10	,

PUB TE NEAT	03-31-2014	Page 4669 0.	L 40/1	
4462:20,22	4482:11	4510:16	4490:1	we're
4506:19	4483:21	visually	4513:13	4347:4,15,
4532:22,24	verify	4469:14	4543:20	18
4535:13,21	4443:15	1100.11	4578:13	4350:1,23
,24	4444:1	vitae	Wednesday	4354:1
4536:10,14	4449:21	4357:21	4351:11	4358:20
4552:20		4477:20	4353:5,10	4360:1
4570:25	version	vous	•	4368:13,22
4583:18	4369:6,8	4479:1,6,1	week 4350:15	4369:18,24
4585:7	4483:11	8 4487:1	4353:4,23	4373:14
valued	versions		4498:21	4377:14,23
4586:24	4368:19,22		4543:4,5	,25 4378:1
	,25 4369:3	W	weekend	4379:9
values	versus	waiting	4347:5,13	4381:3,12,
4363:12	4432:13	4500:5	4549:18	14,15
4399:4	4452:13	walk 4453:12	weeks	4382:1
4418:20	4483:25	walking	4353:14	4395:13
4532:13	4527:15	4368:13		4398:6
4536:21	4527.13		week's	4403:23
4564:17	4541.8	War 4552:3	4347:6	4407:21
4571 : 6	4597:4	wasn't	weight	4409:15,17
variable		4392:6	4522:2	,18
4399:6	vertical	4427:8,13		4410:20
4418:20	4384:23	4433:6	Weinstein	4413:1
4569:6	4385:8	4446:1	4344:23	4422:13
4574:19	4407:10,11	4471:21	4348:6	4423:19,21
variables	vertically	4523:15	welcome	4424:18,19
4398:24	4384:20	4532 : 1	4366:5	,20 4431:15
4399:1	4541:2	4536:16	4480:12	4434:2,15
4578:6,22	vet	4548:21	4486:22,23	4452:13
variance	4558:6,24	4565:19	we'll	4475:18
4430:19	,	4596:5	4369:9,17	4497:13
	vetted	watching	4374:5,17	4500:14
variation	4428:4	4498:23	4378:18	4505:9
4579:4	vetting		4386:24	4508:13,22
variety	4472:22	water 4374:2	4409:8,16	4509:10,16
4478:16	viable	4527:11,12	4412:7	4511:24
4512:6	4348:2	4528:1 4552:17	4420:24	4513:6
various	4404:11,21	4552:17	4421:24	4517:12
4362:1	4524:20	ways 4414:19	4427:19	4519:11
4365:15		4448:10	4434:9	4521:3
4397:11	view 4354:25	4501:21	4459:18	4525:6
4420:23	4501:11	4513:20	4472:18	4537:19
4558:2,12	4514:22	4526:2	4480:11	4538:11,18
4564:14	4517:10	4560:6	4483:6	4539:20
4567:12	4523:23	website	4492:1,3	4540:2
4568:25	4532:11	4367:1	4538:9	4544:12
	4533:8,19	4369:3	4549:19,21	4545:15
vary 4396:19	views	we'd 4359:14	, 24	4546:5
veil 4544:22	4488:23	we ' a 4359:14	4555:13	4547:21
4545:2	4494:4	4425:23 4471:3	4600:3,8,1	4549:16
venturing	virtually	4471:3	2	4558:24
\ vericuring		4400:13		4573:10,11

PUB re NFAT	03-31-2014	Page 4670 0.	L 40/1	
4580:5	4362:11,12	4564 : 16	23	,23
4581:23	4365:7		4444:5,12,	4481:2,7,1
4584:2,12,	4373:9	wholehearted	17 , 25	3,21
13 4587:17	4428:14	ly 4360:8	4445:8,14,	4482:3,12,
4595:6,22	4438:6	wholesale	19	13,15,23
•	4442:24	4478:2,5	4446:4,15	4483:5,13,
west	4443:14	whom 4370:4	4447:10,13	18,19
4397:23,24	4448:20	4545:18	,17,22	4484:6,11,
4399:18,20	4468:8	4343:10	4448:1,4,5	
4528:23	4473:2	who's	, 15	4485:4,7,1
4529 : 5	4488:2,19	4561:24	4449:2,10,	6,18,19
we've	4490:2,19	4587:12	11,17	4486:8,14,
4358:17,18	4491:2	whose	4450:5,24	17 , 22
4370:5	4492:2	4353:13	4451:7,15,	4523:5
4412:24	4498:7		20,24	4573:4
4414:10	4499:7	wide 4499:8	4452:8,12,	4600:1
4445:20	4500:11,13	4500:20	20,25	Williams4479
4463:10	, 19	4573:17	4453:7,12,	4345:12
4491:12	4501:11,13	4595:14	19,25	
4497:21	4502:12	wider	4454:5,11,	willing
4504:18,24	4504:23	4492:17	19	4514:12
4505:21	4505:10	William	4455:2,7,1	4543:7
4507 : 2	4512:25	4344:11	1,15,18,22	willingness
4509 : 20	4514:2	4344:11	4456:1,7,1	4585 : 12
4510 : 22	4517:5	Williams	4,17,21,25	
4512 : 21	4520:15	4344:9	4457:5,10,	wind 4387:22
4515 : 20	4521:20,25	4345:9	14,21	4388:22
4532:12,17	4522:9,12	4352:24,25	4458:8	4397:21
,24	4523:11	4353:10,16	4459:9,10,	4398:17
4535:10,12	4524:17	4355:3	15,25	4416:19
4539:20	4525:21	4360:5,6,1	4460:6,10	4546:24
4540:14	4527 : 3	9	4461:1,8,1	4547:13,17
4568:14	4530:1	4423:8,10,	7 , 25	, 22
4569:25	4531 : 18	19,23	4462:10,17	4548:18,20
4578:23	4532:10,11	4424:9,10,	, 25	,22 4574:25
4588:18	, 19	17	4463:19,24	
whatever	4535:22	4433:16,19	4464:3,9,2	43/3:1
4403:18	4536:12	4434:17,19	1,25	window
4449:7,8	4539:1,8,1	,20	4465:11,17	4351:2
4467:23	2,18	4435:9,15,	,22	4488:17
whenever	4540:18	24	4466:9,14,	4515:12
4547:17	4547:21	4436:8,17,	20	4516:17
	4553:13	24	4467:1,10	Winnipeg
whereas	4564:16	4437:5,12	4468:10,15	4343:23
4402:15	4571:16	4438:1,9,1	,21	4356:3
4428:24	4599:18	4,20 4439:8,18,	4469:7,20, 25	4366:6
whereby	whichever	4439:8,18, 25	4470:6,15,	4486:23
4362:9	4528 : 24	4440:5,13,	19 4471:24	wis 4450:8
4363:3	white 4411:5	4440:5,13, 19	4472:15,23	W1S 4430:8
wheth		4441:8,21	4472:15,23	Wisconsin
wneth 4498:12	whole	4441:0,21	4474:12,17	4588:17
	4413:10	22	4474:12,17	wisdom
whether	4525:23	4443:4,13,	4480:2,5,6	25 3011
		4440:4,10,	4400:2,3,6	

4450:8				
	4359:2	4377:11	4367:17	
wish 4352:14	4364:18,21	world	4395:10	
4360:18	, 24	4562:14	4423:9	
4360:16	4365:3,19,	4302:14	4450:24	
4440:7	20	worried	4487:22	
4440:7	4367:1,3,6	4524:5	4490:19	
	4371:11,14	worth 4354:4	4493:17	
4458:13	,15,17,19,	4433:14	4494:16,19	
withdraw	23 4416:22	4529:13	4495:24	
4400:6	4426:4	4530:22	4528:11,13	
4474:15	4428:2,5,6	4584:19	4530:22	
witness	4434:10		4574:7	
4345:7,11	4435:5	wrong	4575:21	
4349:14	4436:18	4488:16	4593:5	
4350:9	4437:6	4534:10	4594:24	
4356:15	4438:3	4545:24		
4366:4	4450:20			
4433:18	4460:22	Y		
4434:17	4462:4	year-to-year	zero	
4458:18	4476:16,24	4494:8,13	4389:17,18	
4475:2	4477:13,24	·	4393:7	
4476:6	4478:9,12,	yesterday	4407:14,15	
4479:4,9,1	13 4493:22	4347:18	,16	
2,22	4495:5	yet 4348:18	4410:22	
4498:7	4504:20	4514:21	4458:6	
	4506:9	** · 1 4571 10	4462:21,24	
witnesses	4537:11	York 4571:10	4463:13,17	
4348:2	4544:12	you'll	4494:23	
4349:4	4549:17	4382:7	4496:20,24	
4350:22,25	4556:10,13	4385:17	4497:2	
4353:14,22	4557:18	4388:18	4507:7	
4367:19	4558:10	4401:19	4512:14 4575:2	
4517:25	4587:22	4406:7	4575:2	
4550:5	4588:10	4410:7	4300:24	
4599:11	workable	4412:9		
wonder	4434:6	4424:19		
4433:24		4444:14		
4434:23	worked	4448:7		
4444:5	4358:10,17	4452:16		
4460:10	,18	4470:2		
4461:19	4359:11	4483:20		
4475:19	working	4509:6		
4598:22	4423:20	yours		
wondering	4452:15	4578:12		
4368:20	4466:23			
4300:20	4478:2	yourself		
4413:23	4578:21	4420:1		
4474:3	workings	4422:1		
4548:2	- 1	4486:11		
	4425:22	4559:20		
work 4346:6	4450:17	4568:6		
4356:24	works	you've		
4357:6,25	4376:18	4349:11		
4358:25				