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## 5 The Manitoba Hydro System, Interconnections and Export Markets

### 5.0 Chapter Overview

*Chapter 5 – The Manitoba Hydro System, Interconnections and Export Markets* begins with a more detailed overview of Manitoba Hydro’s existing supply resources, building on the resource descriptions previously outlined in *Chapter 4 – The Need for New Resources*. A description of the existing transmission system including interconnections is provided, including an explanation of the significant reliability and economic benefits of transmission interconnections. The unique properties of Manitoba Hydro’s predominantly hydro system are also outlined, including the nature of typically having surplus energy available to sell into adjacent markets. The structure of interconnected markets is described, with particular emphasis on Manitoba Hydro’s primary export market— Midcontinent Independent System Operator, Inc. (MISO). A high-level longer-term outlook of the MISO market is provided, describing some factors which are expected to put upward pressure on MISO capacity and energy market prices over the long-term.

### 5.1 Manitoba Hydro’s Supply Resources

Manitoba Hydro’s existing supply resources can be divided into four resource types: hydro-electric generation, thermal generation, wind generation and imports. Table 5.1 provides a summary of the available energy and capacity from existing system supply resources. Winter peak capacity is the maximum rate of power output, measured in megawatts (MW) that the generator can be relied upon to produce at the time Manitoba load is at its winter maximum. Energy produced is the expected energy generated measured in gigawatt hours (GWh; 1 GWh = 1,000 MWh = 1,000,000 kWh). Energy generated by the resources on Manitoba Hydro’s system will depend on water conditions. Table 5.1 provides the energy produced for three flow conditions:

- 1 • dependable energy is that energy expected to be produced by each resource under the
- 2 lowest water flow conditions on hydraulic record (e.g. severe drought) – also referred to
- 3 as dependable generation
- 4 • average energy is the average of energy produced across the range of historic water
- 5 flow conditions
- 6 • maximum energy is energy produced as a result of flood-like conditions across the
- 7 system.

1

Table 5.1 EXISTING SYSTEM RESOURCES <sup>1</sup>

| Facility                                | Winter Peak Capacity (MW) | Energy Produced Under Flow Condition (GWh) |         |         |
|---|---------------------------|--|---------|---------|
|   |                           | Dependable                                 | Average | Maximum |
| Manitoba Hydro Operated Resources       |                           |  |         |         |
| Pointe du Bois                          | 64                        | 320  | 550     | 582     |
| Slave Falls                             | 61                        | 260  | 520     | 575     |
| Seven Sisters                           | 156                       | 625  | 1,015   | 1,215   |
| McArthur                                | 57                        | 230  | 390     | 470     |
| Great Falls                             | 127                       | 545  | 915     | 1,010   |
| Pine Falls                              | 88                        | 345  | 640     | 720     |
| Grand Rapids                            | 480                       | 1,320                                      | 1,555   | 1,790   |
| Jenpeg                                  | 135                       | 695  | 925     | 1,150   |
| Kelsey                                  | 285                       | 1,760                                      | 2,180   | 2,120   |
| Kettle                                  | 1,220                     | 5,180                                      | 7,130   | 8,770   |
| Long Spruce                             | 1,007                     | 4,240                                      | 6,080   | 7,665   |
| Limestone                               | 1,335                     | 5,610                                      | 7,630   | 9,695   |
| Laurie River (I&II)                     | 10                        | 40   | 60      | 80      |
| Wuskwatim                               | 200                       | 1,250                                      | 1,520   | 1,650   |
| AGC Reserve                             | -50                       |  |         |         |
| Hydro Generation Total                  | 5,175                     | 22,420                                     | 31,110  | 37,492  |
| Brandon Unit 5                          | 105                       | 811  | 125     | 125     |
| Brandon Unit 6&7                        | 280                       | 2,354                                      | 23      | 23      |
| Selkirk                                 | 132                       | 953  | 18      | 18      |
| Thermal Generation Total                | 517                       | 4,118                                      | 166     | 166     |
| Manitoba Hydro Operated Resources Total | 5,692                     | 26,538                                     | 31,276  | 37,658  |
| Wind and Imports                        |                           |  |         |         |
| St. Leon Wind Energy                    |                           | 356  | 419     | 419     |
| St. Joseph Wind Farm Inc.               |                           | 421  | 495     | 495     |
| Wind Generation Total                   |                           | 777  | 914     | 914     |
| Contracted Imports Total                | 550                       | 2705                                       | Varies  | Minimal |
| Market Purchases                        |                           | 363  | Varies  | Minimal |
| Purchased Resources Total               | 550                       | 3,845                                      | 914     | 914     |
| Total Existing Resource                 | 6,242                     | 30,383                                     | 32,190  | 38,572  |

<sup>1</sup> Note to Table 5.1

Dependable energy in the Manitoba Hydro Supply and Demand tables provided in Appendix 4.2 will be less than shown in Table 5.1 as the Supply and Demand tables reflect water withdrawals over time.

### 5.1.1 Hydro Generation

Hydro-electric power is by far the most significant resource in the Manitoba Hydro generating system, providing almost 90% of the generating capacity that Manitoba Hydro owns and typically about 98% of electric energy. Generating stations (G.S.) located along the lower and upper Nelson River contributes approximately 75% of Manitoba Hydro's current hydro-electric capacity. Several major drainage basins, covering a large area of 1.4 million square kms, ultimately drain through the Nelson River.

Manitoba Hydro has 15 hydro generating stations on five river systems. Six of Manitoba Hydro's oldest hydro-generating stations—Pointe du Bois, Great Falls, Slave Falls, Seven Sisters, Pine Falls and McArthur—were built on the Winnipeg River between 1909 and 1955. The combined Winnipeg River generation capacity of 553 MW was sufficient to meet all of the electricity needs of southern Manitoba until the mid 1950's—by which time the Winnipeg River in Manitoba had been fully developed.

Initial hydro development in northern Manitoba was driven by mining projects. Laurie River I and II, totaling 10 MW, were developed in the 1950's by Sherritt Gordon Mines as an isolated system to serve a mining load at Lynn Lake. Manitoba Hydro took over the operation of the Laurie River G.S. in 1970, when the Town of Lynn Lake was interconnected to the Manitoba transmission system. The Kelsey G.S. was developed between 1960 and 1972 by Manitoba Hydro specifically for INCO's nickel mine in Thompson. Kelsey G.S. operated as an isolated system serving Thompson until it was connected to the southern Manitoba system in 1967.

The 480 MW Grand Rapids G.S. on the Saskatchewan River was developed between 1965 and 1969, completing the development of significant hydro resources in southern Manitoba. Decisions were made in the 1960's to pursue major hydro development on the lower Nelson River in northern Manitoba. On February 18, 1963, an agreement was completed between the Government of Canada and the Province of Manitoba for joint planning studies that led to the

1 development of Kettle G.S., Lake Winnipeg Regulation, Churchill River Diversion and the High  
2 Voltage Direct Current (HVDC) transmission system.

3  
4 The 1,220 MW Kettle G.S. on the lower Nelson River was completed between 1970 and 1974.  
5 Kettle G.S. was followed by the 1,007 MW Long Spruce G.S. (complete 1977-79) and then the  
6 1,335 MW Limestone G.S. (completed 1990-1992). Also completed in the 1970's were the Lake  
7 Winnipeg Regulation/Jenpeg G.S. (135 MW), and the Churchill River Diversion projects. The  
8 most recent hydro station is the 200 MW Wuskwatim G.S. on the Burntwood River, completed  
9 in 2012.

### 11 **5.1.2 Thermal Generation**

12 Manitoba Hydro has two thermal generating stations located in Brandon and Selkirk, Manitoba.  
13 The two-unit 132 MW Selkirk G.S. has natural gas boilers coupled with steam turbine-  
14 generators. Selkirk G.S. was completed in 1960 as a coal-fired station, and the boilers were  
15 converted to natural gas in 2002. The three-unit Brandon G.S. has one 105 MW coal-fired boiler  
16 coupled with a steam turbine generator completed in 1969, and two natural gas-fired  
17 combustion turbines, with a combined capacity of 280 MW, that were completed in 2002.  
18 Effective January 2010, *The Manitoba Climate Change and Emissions Reduction Act* restricted  
19 the operation of the Brandon coal unit to the support of emergency operations.

20  
21 Thermal resources offer important support in Manitoba Hydro's system. Thermal resources can  
22 be used for capacity purposes to help meet peak loads during winter or when there are hydro-  
23 generation outages. In a drought, thermal resources would be expected to produce energy.  
24 Thermal resources can also be used as a source of supply during major transmission or other  
25 outages and for local area electrical requirements.

**5.1.3 Wind Generation**

Manitoba Hydro has purchased the entire output of the St. Leon and St. Joseph wind-generation farms in Manitoba—the combined maximum hourly generation capability of the two wind farms is 258 MW. Wind generation is an intermittent resource, in that hourly wind generation can only be relied upon when wind resources are available and are a function of the current wind speed, as opposed to hydro-electric generation which can be called upon immediately to meet current system generation requirements. Wind generation is assumed to have a zero winter peak capacity due to the intermittent nature of the resource and the fact that wind generators cannot operate reliably at temperatures below -30°C, the kind of temperatures which produce Manitoba peak winter load. Wind generation is not dependant on water flow conditions. Annual energy projections are estimated through statistical wind resource assessments and operating history. For planning purposes, 85% of the expected average annual energy from wind generation is assumed to be dependable energy.

**5.1.4 Imports**

Manitoba Hydro has four import contracts currently in effect as outlined in Table 5.2. The three Seasonal Diversity Agreements provide for the export of capacity for the six-month summer season (May 1-Oct 31) and for the import of capacity for the six-month winter season (Nov 1-April 30). The 500 MW Energy Services Agreement with Northern States Power provides firm import transmission, enabling Manitoba Hydro to make purchases from the MISO market. Imports of energy from a large power market such as MISO, whose resources are predominately thermal, pose very little delivery risk due to lack of energy supply, provided that the deliveries are scheduled on firm transmission service in a period which does not coincide with the peak load in the power market.

1

**Table 5.2** CURRENT IMPORT CONTRACTS

| Supplier              | Contract Name | Capacity (MW) | Type                             | Term                          |
|-----------------------|---------------|---------------|----------------------------------|-------------------------------|
| Northern States Power | NSP 150 SD    | 150           | Seasonal Diversity               | May 1, 1995 to April 30, 2015 |
|                       | NSP 200 SD    | 200           | Seasonal Diversity               | Nov 1, 1996 to April 30, 2015 |
|                       | NSP 500 ESA   | 0             | 500 MW Energy Services Agreement | May 1, 2009 to April 30, 2019 |
| Great River Energy    | GRE 150 SD    | 150           | Seasonal Diversity               | May 1, 1995 to April 30, 2015 |

2 Note: Referenced to Manitoba Border

3

## 4 **5.2 Manitoba Hydro's Transmission System and Interconnections**

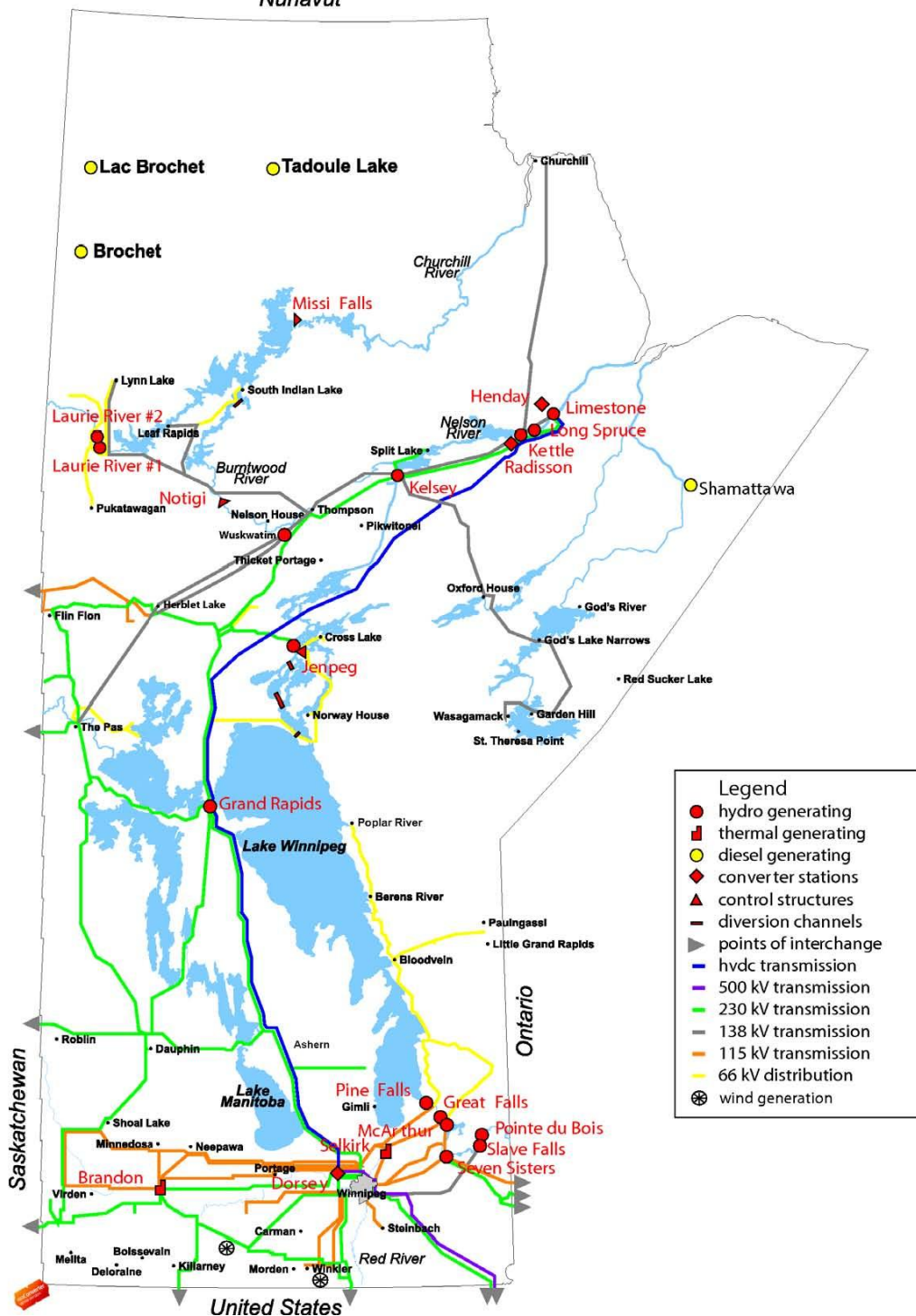
5

### 6 **5.2.1 Transmission System Overview**

7 Electricity is delivered from Manitoba Hydro's G.S. to Manitoba customers over a network of  
8 transmission lines as shown in Figure 5.1.

1

**Figure 5.1** OVERVIEW OF MANITOBA HYDRO TRANSMISSION SYSTEM  
*Nunavut*



2  
3

The transmission system has two major components – the Alternating Current (AC) transmission system and the HVDC. The respective lengths of transmission lines connected to Manitoba Hydro’s transmission network are summarized in Table 5.3.

**Table 5.3** MANITOBA HYDRO SYSTEM- KM OF TRANSMISSION LINES

|             | Transmission Line Voltage |          |          |          |          |
|-------------|---------------------------|----------|----------|----------|----------|
|             | 500kV                     | 230 kV   | 138 kV   | 115 kV   | 66-69 kV |
| HVDC System | 1,800 km                  |          |          |          |          |
| AC System   | 200 km                    | 5,000 km | 1,400 km | 2,900 km | 7,200 km |

As approximately 70% of the existing hydro-generation capacity in Manitoba is located on the lower Nelson River near Gillam, some 800 km north of the major population/load centre in Winnipeg, Manitoba Hydro’s transmission system features a major north-south transmission element: the HVDC system. The existing HVDC system was designed to bring the combined output of the Kettle, Long Spruce and Limestone G.S. in the Gillam area south to the Dorsey Converter Station north-west of Winnipeg near Rosser, Manitoba.

The existing HVDC system consists of Bipole I and Bipole II and connects to the Northern Collector System. Bipole I consists of the northern Radisson AC-DC Converter Station, a 500 kV (kilovolt) DC (direct current) transmission line from Radisson to Dorsey, and a DC-AC converter station at Dorsey. Bipole I has a capacity rating of  $\pm 463.5$  kV and 1,854 MW. Similarly, Bipole II consists of the northern Henday AC-DC Converter Station, a 500 kV DC transmission line from Henday to Dorsey, and a DC-AC Converter Station at Dorsey. Bipole II has a capacity rating of  $\pm 500$  kV and 2,000 MW. The two HVDC transmission lines which connect the Radisson and Henday Converter Stations to Dorsey are 900 km in length and run on a single right of way. The construction of existing HVDC began in 1968 and the first phase of the system became operational in 1971 with the completion of Bipole I.

1 The Northern Collector System consists of a number of relatively short 138 and 230 kV AC  
2 transmission lines in the Gillam area which deliver power from the Kettle, Long Spruce and  
3 Limestone G.S. to the Radisson and Henday Converter Stations. The Northern Collector System  
4 is not connected to the AC transmission system and therefore operates in isolation  
5 (asynchronously). To provide operating flexibility for the management of transmission outages,  
6 it is possible to isolate two units (approximately 200 MW) at the Kettle G.S. from the HVDC  
7 system and instead direct their output on the AC transmission system.

8  
9 The AC transmission system forms the bulk of the length of transmission lines in Manitoba. The  
10 system delivers power from Manitoba generating stations (other than Kettle, Long Spruce and  
11 Limestone, which are connected to the HVDC system), and power supplied from the HVDC  
12 system at the Dorsey Converter Station, to dozens of electrical stations around the province  
13 and to the export market. From these stations, the power is generally delivered to end-use  
14 customers through the distribution system; although there are a few large industrial customers  
15 who take delivery at high voltage directly from the transmission system.

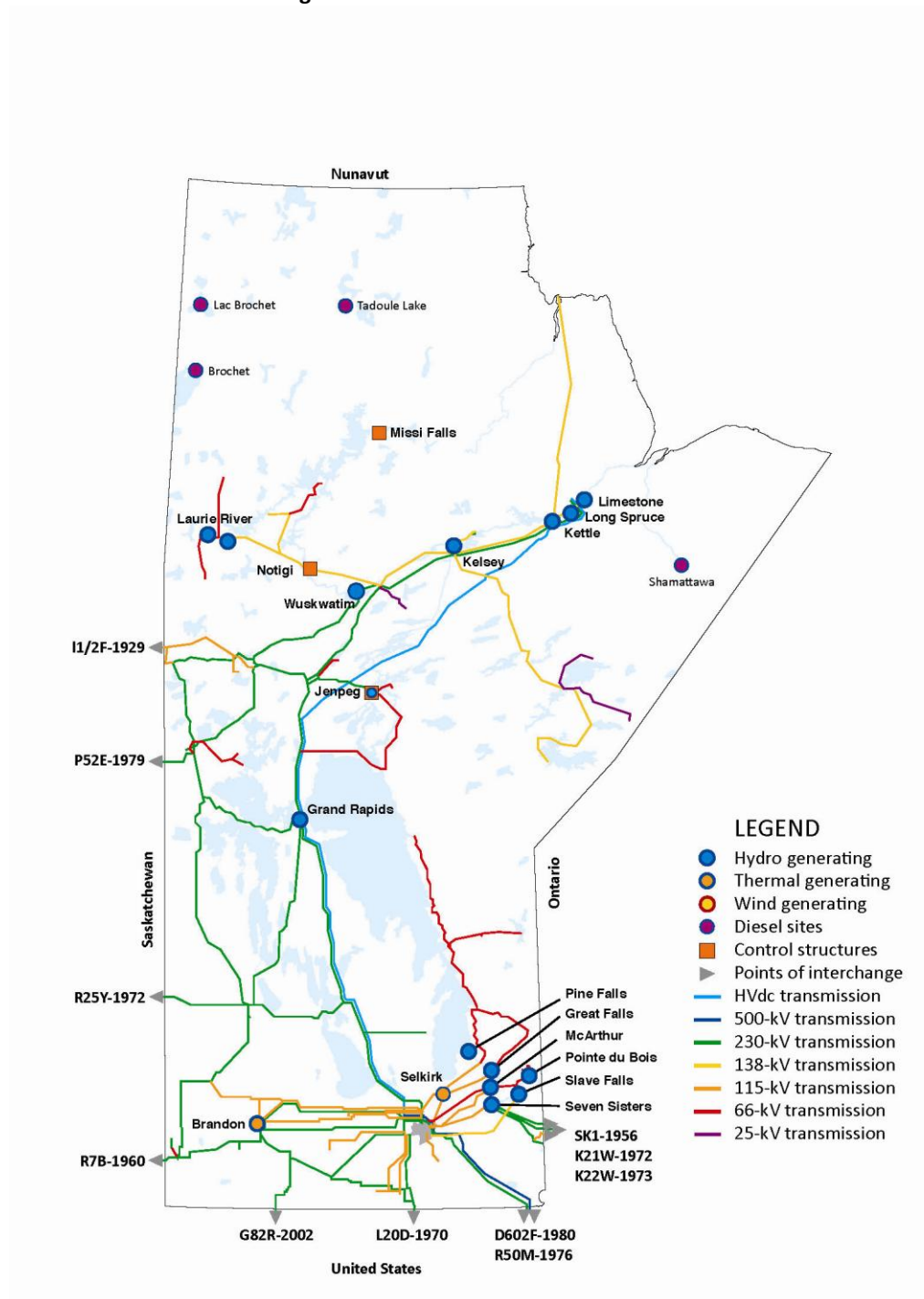
### 17 **5.2.2 Manitoba Hydro's Transmission Interconnections Overview**

18 Manitoba Hydro's transmission interconnections with adjacent provinces and states are a very  
19 important part of Manitoba Hydro's transmission system. This section describes how the  
20 transmission interconnections were developed and the significant reliability and economic  
21 benefits they provide to Manitoba. These benefits can be summarized as:

- 22 • improving reliability by enabling imports during drought conditions and under supply  
23 contingencies (e.g. temporary loss of supply due to equipment outages)
- 24 • increasing revenues by enabling the export of surplus hydro power and import of  
25 market energy at costs lower than the cost of thermal resources available within  
26 Manitoba.

1 Manitoba Hydro's existing transmission interconnections with Saskatchewan, Ontario and the  
2 U.S. are shown in Figure 5.2.

**Figure 5.2** MANITOBA'S TRANSMISSION INTERCONNECTIONS



### 5.2.2.1 Transmission Interconnections with Saskatchewan

Manitoba Hydro currently has five cross-border interconnections with Saskatchewan. Circuits I1F and I2F were constructed around 1929 by a subsidiary of the Hudson Bay Mining and Smelting Company as an isolated system delivering power 96 kms from the Island Falls G.S. in Saskatchewan to a new mine located in Flin Flon, Manitoba. Circuit R7B was constructed in 1960 from the Brandon G.S. to Reston, Manitoba and then to the Boundary Dam G.S. in Saskatchewan to provide an alternative source of supply to the electrically remote Brandon area.

Circuit R25Y, routed between Dauphin/Roblin Manitoba and Yorkton, Saskatchewan was completed in 1972 and was driven in part by a 100 MW sale of surplus power from Kettle G.S. to Saskatchewan from 1972-3. Circuit P52E from The Pas, Manitoba to the E.B. Campbell G.S. in Saskatchewan was placed in service in 1979, improving the stability of the provincial power systems and also increasing the power exchange capability. Existing interconnections with Saskatchewan are summarized in Table 5.4.

**Table 5.4** INTERCONNECTIONS WITH SASKATCHEWAN

| Circuit Name | Voltage | Location   | Year Completed |
|--------------|---------|--|----------------|
| I1F/ I2F     | 115 kV  | Island Falls, Saskatchewan to Flin Flon, Manitoba    | 1929           |
| R7B          | 230 kV  | Reston, Manitoba to Boundary Dam G.S., Saskatchewan  | 1960           |
| R25Y         | 230 kV  | Roblin, Manitoba to Yorkton, Saskatchewan            | 1972           |
| P52E         | 230 kV  | E.B. Campbell G.S. Saskatchewan to The Pas, Manitoba | 1979           |

### 5.2.2.2 Transmission Interconnections with Ontario

Manitoba Hydro has three interconnections with Ontario. Circuit SK1 was constructed in 1956 from the Seven Sisters G.S. to Kenora, Ontario to facilitate sales to Ontario under the 1958 Lake St Joseph Agreement, and to provide a diversity of supply for Manitoba and the then-isolated northwestern Ontario power system. Circuits K21W and K22W were placed into service with Ontario in 1972 and 1973 to facilitate a firm power sale with Ontario for 50-200 MW in the 1972 to 1976 period using surplus power from Kettle G.S. The existing interconnections with Ontario are summarized in Table 5.5.

**Table 5.5** INTERCONNECTIONS WITH ONTARIO

| Circuit Name | Voltage | Location  | Year Completed |
|--------------|---------|---|----------------|
| SK1          | 115 kV  | Seven Sisters, Manitoba to Kenora, Ontario                      | 1956           |
| K21W         | 230 kV  | Whiteshell Station (Seven Sisters, Manitoba) to Kenora, Ontario | 1972           |
| K22W         | 230 kV  | Whiteshell Station (Seven Sisters, Manitoba) to Kenora, Ontario | 1973           |

### 5.2.2.3 Transmission Interconnections with the U.S.

In 1964, representatives of the Mid-Continent Area Power Planners (MAPP) commissioned a report to study immediate and long-range power requirements of the five study sponsors and to develop coordinated plans for new generation and associated transmission facilities with a particular emphasis on U.S.-Canada power interchange. The five utilities sponsoring the study were the Minnesota Power and Light Company, Minnkota Power Cooperative, Northern States Power Company, Otter Tail Power Company, and Manitoba Hydro. Key findings of the 1964 MAPP study were as follows:

1 “For maximum economic benefits, the participating members must operate their  
2 individual systems as a single system for the purposes of pooling reserves,  
3 exchanging energy, and coordinating the installation of new generating  
4 facilities.”

5  
6 “The cost of firm power supplied by Manitoba Hydro from their Nelson River  
7 development to the principal load centers of the Northern States Power  
8 Company in Minneapolis and to North Dakota in the Fargo area is less than firm  
9 power from any other source of generation. This reduction in the cost of energy  
10 amounting to about 10% is an economic benefit which may be shared by the  
11 participants.”

12  
13 “The overall cost of energy from the Manitoba Development will be further  
14 reduced if maximum utilization is made of energy available from the use of  
15 unregulated water flow [e.g. opportunity hydro energy].”

16  
17 The MAPP report and subsequent work led to the construction of Manitoba Hydro’s first  
18 interconnection with the U.S.: the 230 kV Circuit L20D from Laverendrye near Winnipeg to  
19 Drayton and Grand Forks, North Dakota completed in July 1970. The U.S. interconnection was  
20 first used by Manitoba Hydro for import purposes during the winter of 1970/71, a time of tight  
21 supply just prior to the Kettle G.S. coming into service, 90 MW of capacity had been purchased  
22 from the three U.S. owners of the transmission line: Otter Tail Power, Northern States Power  
23 (NSP) and Minnkota Power. The export capability of this line was 375 MW.

24  
25 The U.S. interconnection supplied interruptible (“opportunity”) hydro power, providing U.S.  
26 utilities with a low-cost energy source and providing Manitoba Hydro with export revenue.  
27 Success helped drive construction of the second U.S. interconnection: a 230 kV circuit Ridgeway  
28 to Moranville (enroute to Duluth) owned in the U.S. by Minnesota Power and connecting

1 Ridgeway Station, located just east of Winnipeg, with Duluth, Minnesota. The line was  
2 approved in 1976, increasing the Manitoba-U.S. transfer capability by 250 MW.

3  
4 As construction of the Kettle G.S. neared completion in 1974, construction began on the Long  
5 Spruce G.S. Manitoba Hydro was again expecting significant surplus energy once Long Spruce  
6 G.S. was completed in 1977-79. Two export sales agreements were signed with NSP in 1976: a  
7 200 MW summer peaking capacity sale beginning in 1980, and 300 MW of Seasonal Diversity  
8 Sales also beginning in 1980. To facilitate these two sales, a third U.S. interconnection was  
9 constructed. The 860 km 500 kV circuit D602F between Dorsey Station and Forbes Station near  
10 Minneapolis went into service in 1980. While this line was justified primarily on the basis of the  
11 power sales, the line also provided an alternative source of supply to Manitoba in case of major  
12 outages on the HVDC network between the Nelson River and Winnipeg. The addition of this  
13 500 kV line initially increased export transfer capability to 1,250 MW and ultimately increased  
14 transfer capability to the U.S. to 1,500 MW by 1985.

15  
16 The addition of Limestone G.S. in 1990-92 and a 500 MW firm power sale agreement with NSP  
17 beginning in 1993 triggered a project to further improve the transfer capability to the U.S. The  
18 Manitoba-Minnesota Transmission Upgrade (MMTU) project added a number of electrical  
19 devices, including series capacitors, to the 500 kV line circuit, D602F; static var compensation at  
20 the Forbes station; and several other capacitor bank additions in Minnesota, increasing  
21 Manitoba Hydro's southern transfer capability by almost 30% to 1,900 MW.

22  
23 The fourth interconnection with the U.S. was placed in service in 2002. The Glenboro, Manitoba  
24 to Rugby, North Dakota 230 kV circuit, G82R, was necessary to maintain import capability into  
25 Manitoba as required under the diversity sales agreements with NSP. The project increased  
26 long-term import capability to 700 MW, and increased the export capability to the U.S.  
27 interface system operating limit of 2,175 MW, which is still in effect. It should be noted that 225  
28 MW of the system operating limit is utilized for delivery of operating reserves and transmission

reliability requirements and is not available for export purposes. The existing interconnections with the U.S. are summarized in Table 5.6.

**Table 5.6** INTERCONNECTIONS TO THE U.S.

| Circuit Name | Voltage | Location   | Year Completed |
|--------------|---------|--|----------------|
| L20D         | 230 kV  | Letellier, Manitoba to Drayton / Grand Forks, North Dakota | 1970           |
| R50M         | 230 kV  | Winnipeg, Manitoba to Duluth, Minnesota                    | 1976           |
| D602F        | 500 kV  | Winnipeg, Manitoba to Minneapolis, Minnesota               | 1980           |
| G82R         | 230 kV  | Glenboro, Manitoba to Rugby, North Dakota                  | 2002           |

#### 5.2.2.4 Current Interconnection Transfer Capability

The current export and import transfer limits on Manitoba Hydro's interconnections during system-intact conditions are shown in Tables 5.7 and 5.8.

**Table 5.7** EXPORT TRANSFER LIMITS

| Interconnection | Firm Export Schedule Limit |
|-----------------|----------------------------|
| U.S.            | 1,950 MW                   |
| Ontario         | 200 MW                     |
| Saskatchewan    | 150 MW                     |

**Table 5.8** IMPORT TRANSFER LIMITS

| Interconnection | Firm Transfer Capability for the Planning Horizon |
|-----------------|---|
| U.S.            | 700 MW  |
| Ontario         | 0 MW  |
| Saskatchewan    | 0 MW  |

1 The MW limits apply to both the on-peak and off-peak periods. Note that transmission transfer  
2 capability is affected by many factors and hence limit values can change. Transfer capabilities  
3 can change over the long-term as the transmission system evolves and in the short-term due to  
4 issues such as outages of individual lines. A portion of the maximum capability is reserved for  
5 transmission reliability purposes, which includes the delivery of operating reserves. Also of note  
6 is that the export limits are not additive: due to reliability considerations—and assuming supply  
7 were available—exports could not be simultaneously maximized in all three directions. The  
8 import capabilities from the interfaces *are* independent at the present time since no long-term  
9 import capability is available from Ontario or Saskatchewan. Import limits from Saskatchewan  
10 are dependent upon system conditions within Saskatchewan and vary on a month-by-month  
11 basis.

### 13 **5.2.3 Reliability Benefits of Interconnections**

14 Manitoba Hydro's interconnections provide significant reliability benefits in several ways:

- 15 • sharing of generation contingency reserves
- 16 • sharing of capacity resources due to load diversity
- 17 • importation of energy during drought conditions or extreme supply loss in Manitoba
- 18 • ability to supply cross-border load when this load is isolated from its system.

### 20 **Sharing of Generation Contingency Reserves**

21 A reality of power system operation is that individual generators or transmission components  
22 will have failures from time to time. To allow for such sudden generation or transmission  
23 outages, power system operators must have available spare generation that is ready to  
24 operate—units that are called operating or contingency reserves. If operated in isolation, each  
25 individual power system must carry sufficient contingency reserves to at least cover the largest  
26 single loss-of-supply event or contingency in their power system. For an interconnected power  
27 system, power system operators can pool their contingency reserves such that a single pool of  
28 contingency generators is available to cover loss-of-supply events over the entire

1 interconnected system—resulting in a significantly lower level of contingency reserves being  
2 carried overall and considerable cost savings. Manitoba Hydro currently has such a  
3 contingency-reserve sharing agreement with MISO, which requires Manitoba Hydro to supply  
4 150 MW of contingency reserve, with 60 MW of that quantity spinning (or immediately  
5 available) and the other 90 MW available within 15 minutes. Firm transmission is reserved on  
6 the Manitoba to U.S. interconnection to supply these reserves.

### 8 **Sharing of Capacity Resources due to Load Diversity**

9 Loads in different power systems will tend to peak at slightly different times on a daily or  
10 seasonal basis. Daily diversity means that power demand peaks at different times of the day:  
11 peak times tend to vary slightly from system to system depending on factors as time zone, local  
12 economy, work hours, holidays, and local weather conditions. Seasonal diversity means that  
13 power demand peaks in different seasons: e.g., cold weather drives peak winter (heating) loads  
14 in the north, while hot weather drives peak summer (air conditioning) loads in the south. Such  
15 load diversities permit the sharing of capacity resources to meet overall peak system loads—  
16 and cost savings through the reduction in total resources needed to meet system demand.

### 18 **Importation of Energy during Drought or Extreme Supply Loss**

19 Manitoba Hydro's predominately hydro system is energy limited, and, therefore, can be short  
20 of water/energy in an extreme drought. Transmission interconnections provide an important  
21 source of supply during off-peak hours when there is ample excess capacity in the adjacent  
22 predominantly thermal system to provide off-peak energy to the hydro system. Such off-peak  
23 purchases allow water/energy to be conserved in Manitoba to meet peak loads. Imports may  
24 also be required for reliability purposes during major supply loss events such as the loss of the  
25 entire Interlake HVDC transmission corridor.

**Ability to Supply Cross-Border Loads**

Load that is located around the periphery of a power system may only have a single source of supply. If this load is located along a transmission interconnection, the load can then be supplied from the host power system, or in the event of a transmission outage, back-fed from the neighboring system. Such arrangements can reduce the overall level of transmission investment in both systems.

**5.2.4 Economic Benefits of Interconnections**

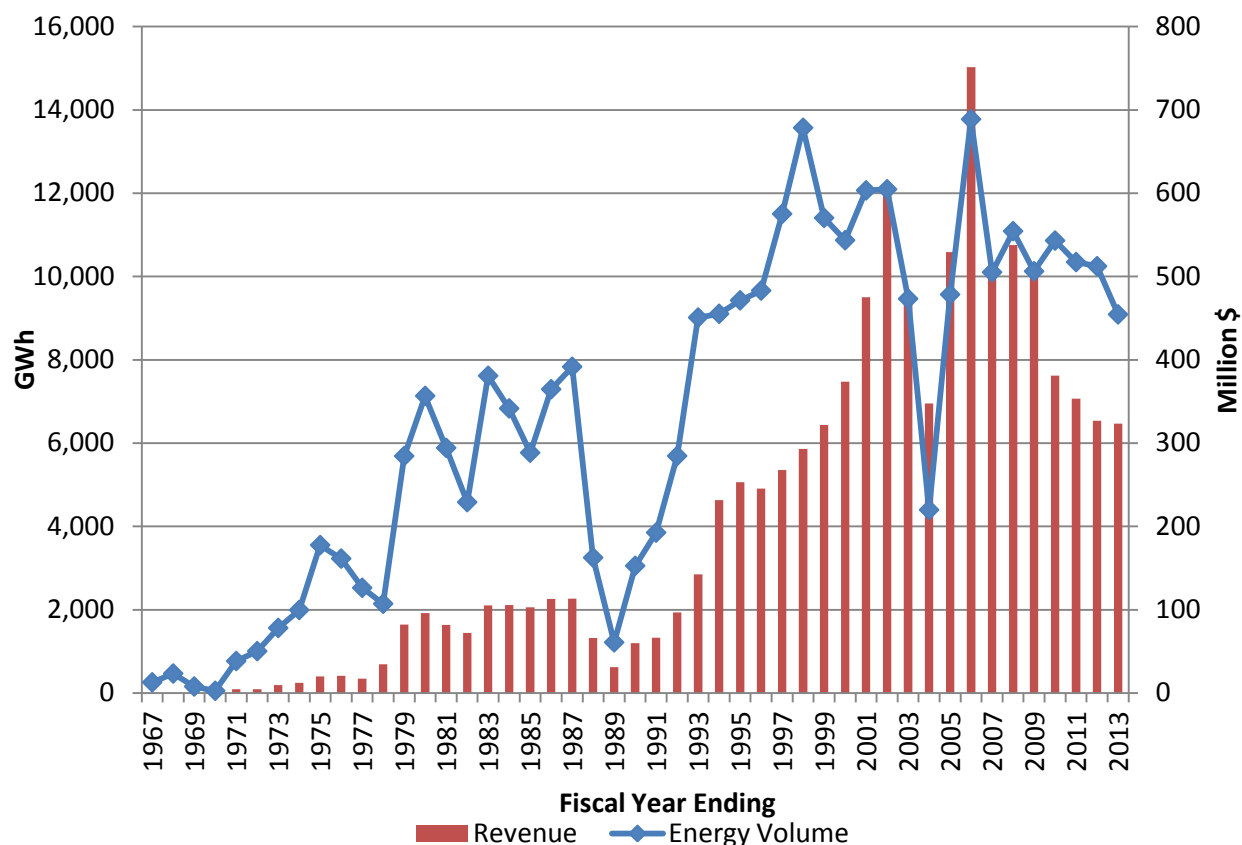
In addition to reliability and diversity, Manitoba Hydro's interconnections provide economic benefits as follows:

- exportation of surplus hydro power
- provision of a source of economic supply
- sale of ancillary services.

**Exportation of Surplus Hydro Power**

The most obvious benefit of interconnections to a predominately hydro system is that interconnections provide a means to export surplus hydro generation. In an isolated system with limited storage capability, such surplus energy cannot be utilized; instead, the water would be spilled and the value lost. In an interconnected system, surplus power can be exported at the value obtained by negotiated contract prices or at the current market value. A history of Manitoba Hydro's considerable export revenues, totaling over \$9.5 billion over the last 35 years, is provided in Figure 5.3.

**Figure 5.3 EXPORT SALES HISTORY**



### Source of Economic Supply

There are times during the peak winter demand period when it is economically beneficial to import lower-cost resources from outside of Manitoba rather than use Manitoba Hydro's own thermal resources. The fleet of wind, nuclear and thermal generation units outside of Manitoba is many times larger than that within Manitoba. Thus, for most hours there would be a more efficient and underutilized unit available to generate power than can be supplied from within Manitoba. Further, thermal units outside of Manitoba may already be operating at part load — resulting in lower startup costs and quicker availability.

As well, due to Manitoba Hydro's ability to store power by maintaining and increasing forebay levels at various generating stations, it is able to meet a portion of its off-peak domestic load

1 requirements by importing power—through interconnections with external markets—during  
2 those less expensive hours, with power returned to the external markets during the more  
3 profitable on-peak hours the next day. The ability of Manitoba Hydro’s generation facilities to  
4 act as a storage battery is particularly significant in light of the substantial wind development  
5 occurring in MISO and across the U.S., and the fact that a significant proportion of energy  
6 generated by those wind resources occurs during off-peak hours when there is low demand in  
7 MISO and can be exported inexpensively to entities like Manitoba Hydro.

### 9 **Sale of Ancillary Services**

10 Manitoba Hydro has the capability to supply ancillary services into the MISO market. Ancillary  
11 services include spinning, supplemental and regulation-reserve services which are required by  
12 the system operator for the secure stable operation of the electrical system. Manitoba Hydro  
13 can offer up to 375 MW of ancillary services as an External Asynchronous Resource into the  
14 MISO market, supporting reliable market operations and providing another revenue stream as a  
15 result of the transmission interconnections.

### 17 **5.2.5 Drivers of Development of Transmission Interconnections**

18 As Manitoba Hydro’s generation system has developed over the last 50 years to supply growing  
19 Manitoba load, Manitoba Hydro’s transmission interconnections have similarly developed.  
20 Growth of the transmission interconnections has been carefully planned, and was anticipated  
21 even before construction started on the Kettle G.S. On February 18, 1963 an agreement was  
22 completed between the Government of Canada and the Province of Manitoba for joint-  
23 planning studies that led to the development of Kettle G.S. and the HVDC transmission system.  
24 The first paragraph of this landmark agreement states:

26 “WHEREAS Manitoba has represented to Canada that the Nelson River has a  
27 power potential of the order of 4 million kilowatts of firm power, approximately  
28 2 million kilowatts of which would be surplus to Manitoba’s requirements for a

considerable period and that, if any part of this potential is to be made available at economics rates in the near future, it must be developed for large markets outside of Manitoba to take advantage of economies of scale in which long distance transmission of electric energy would play a vital role.”

Thus, over 50 years ago it was recognized that the economic development of large hydro resources in Manitoba required large markets outside of Manitoba in order to take advantage of the economies of scale. Transmission interconnections, it was understood, represent the means to achieve such economies of scale.

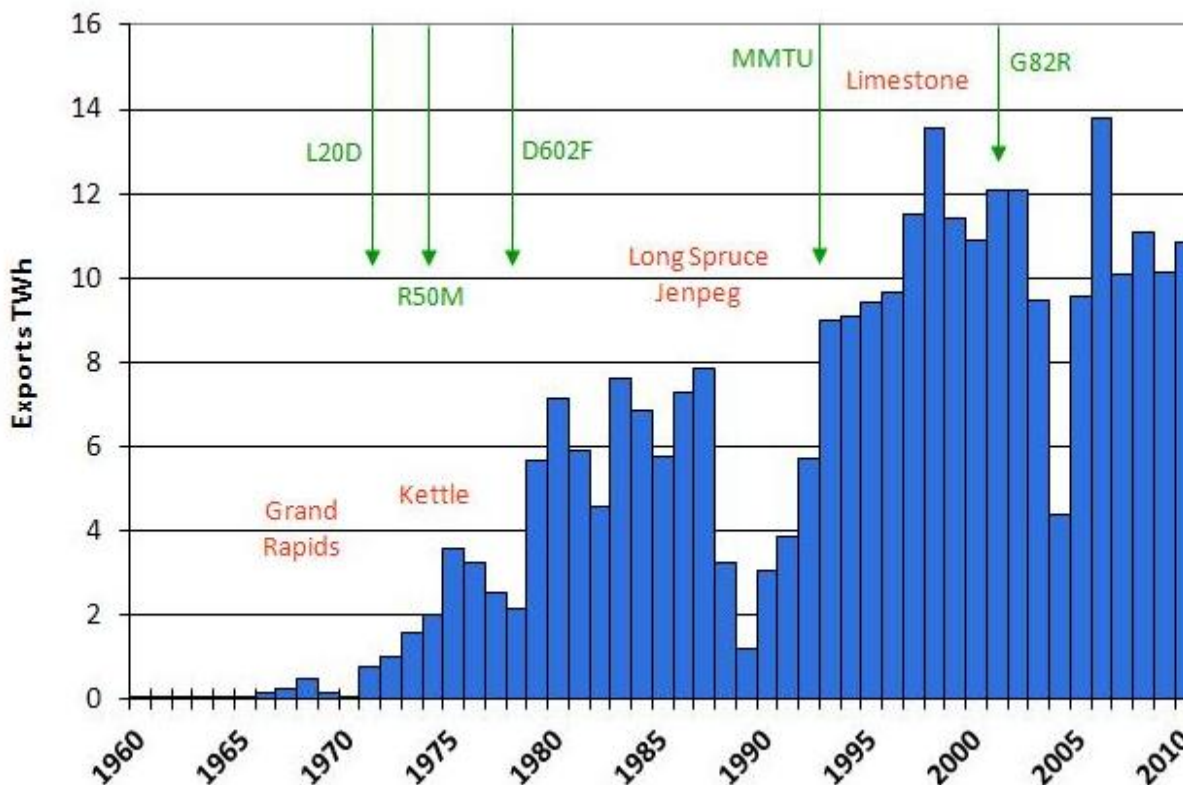
Since the joint-planning studies were undertaken in 1963, the Kettle, Long Spruce and Limestone G.S. were developed on the lower Nelson River along with directly related transmission interconnections. The relation between hydro development and transmission interconnection development is outlined in the Table 5.9:

**Table 5.9** HYDRO AND TRANSMISSION INTERCONNECTION DEVELOPMENT

| Major Hydro Station                  | Associated Transmission Development |
|--------------------------------------|-------------------------------------|
| Kettle G.S. – completed 1971-74      | L20D, K21W, K22W, R25Y              |
| Long Spruce G.S. – completed 1977-79 | D602F, P52E                         |
| Limestone G.S. – completed 1990-92   | MMTU Upgrade                        |

The construction of these three major hydro stations and the associated transmission developments has led to parallel increases in export sales volume. A summary of the volume of energy exported over the past 50 years is shown in Figure 5.4.

**Figure 5.4 HISTORY OF EXPORT SALES**



### 5.2.6 Committed Major Transmission Development at Manitoba Hydro

Manitoba Hydro plans additions and enhancements to its transmission and sub-transmission systems to ensure that the systems will continue to operate reliably in the future as requirements change. Manitoba Hydro plans its transmission system to meet performance requirements set out in the North American Electric Reliability Corporation (NERC) Reliability Standards, Midwest Reliability Organization Standards, and Manitoba Hydro's own Transmission System Interconnection Requirements, which define standards for system adequacy, reliability, and security. The main drivers behind the need for new transmission facilities include the following: to improve safety, serve local load growth, maintain and improve reliability, provide transmission service, connect new generation, increase efficiency, and address aging infrastructure.

The ongoing transmission additions and enhancements help to ensure that the transmission system continues to meet Manitoba Hydro's mandate of serving the province with a reliable supply of electricity as well as meeting the performance requirements of Manitoba Hydro and its neighbouring utilities in Canada and the U.S.

Currently, Manitoba Hydro is developing the following two major projects for reliability purposes:

- Riel Station Reliability Project
- Bipole III Reliability Project.

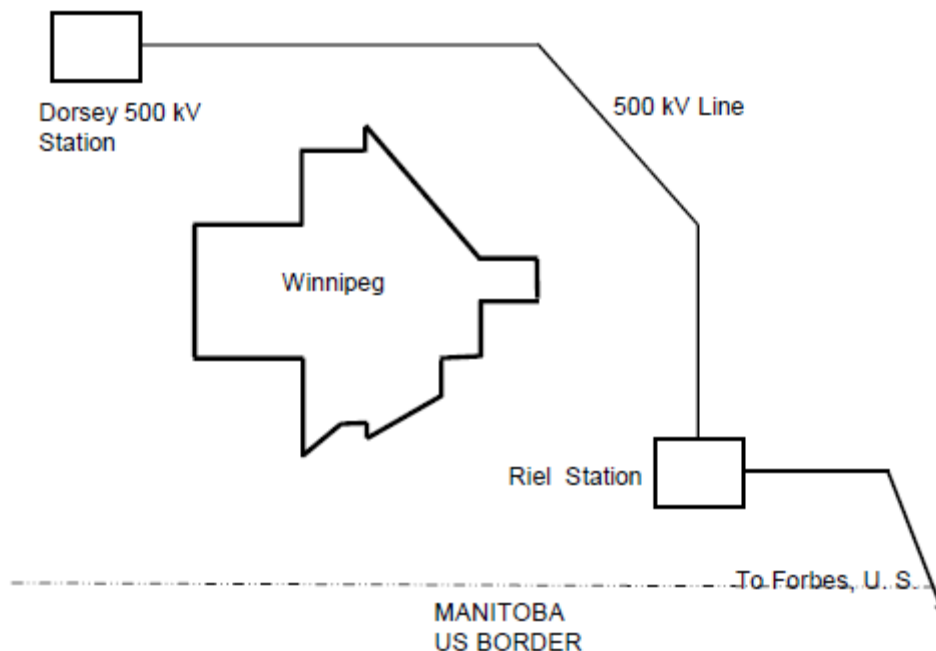
#### **5.2.6.1 Riel Station Reliability Project**

Maintaining a reliable supply of electricity under all conditions is a key tenet of Manitoba Hydro's planning and operational strategies. That includes ensuring that the utility has the ability to import power reliably during times of low water flows or during emergencies. The Riel Station Reliability Project will improve system reliability by adding an alternate terminal point for the existing 500 kV transmission line to the U.S., thereby preserving Manitoba Hydro's system import capability if there is a major outage at Dorsey.

The new Riel Station—as shown in Figure 5.5—will be located on the east Winnipeg periphery adjacent to major 230 kV and 500 kV transmission corridors. The location minimizes the need for new transmission corridors into and out of Riel and reduces the amount of new west-to-east transmission across Winnipeg by providing an alternate supply point to Dorsey, located on the northwest periphery of Winnipeg.

The project includes establishing the Riel Station site, installing 230 kV and 500 kV switch yards, installing a 230 kV to 500 kV transformer bank, sectionalizing the existing Dorsey- Forbes 500 kV AC MH-U.S. interconnection, and sectionalizing two existing 230 kV lines (Ridgeway-St. Vital lines R32V and R33V). The scheduled in-service date of the project is 2014.

**Figure 5.5** CONCEPTUAL OVERVIEW OF RIEL STATION RELIABILITY PROJECT



### 5.2.6.2 Bipole III Reliability Project

Subject to environmental regulatory approval, Manitoba Hydro is also developing the Bipole III Transmission Project to enhance system reliability. The Bipole III Reliability Project will reduce the severity of the consequences of major HVDC system outages.

Approximately 70% of Manitoba's hydro-electric generating capacity is delivered to southern Manitoba via the Bipole I and Bipole II HVDC transmission lines. Bipoles I and II share the same transmission corridor through the Interlake region over much of their length from northern Manitoba to a common terminus at the Dorsey Converter Station. The existing transmission system is therefore vulnerable to the risk of catastrophic outages of either (or both) Bipoles I and II in the Interlake corridor and/or at Dorsey due to unpredictable events, particularly severe weather. This vulnerability, combined with the significant consequences of prolonged major

1 outages, caused Manitoba Hydro to pursue a major initiative to reduce dependence on the  
2 Dorsey Converter Station and the existing HVDC Interlake transmission corridor.

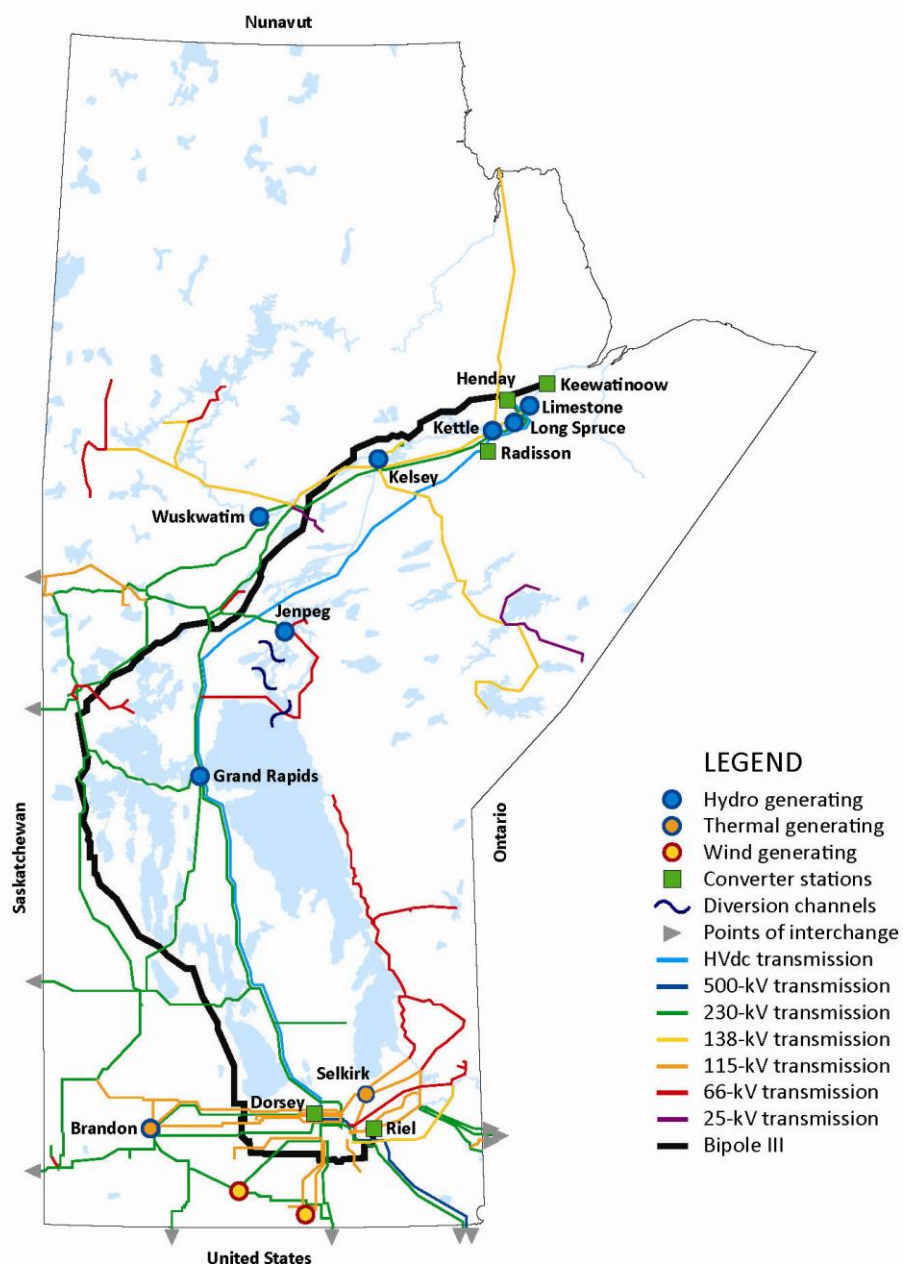
3 The conceptual schematic of Bipole III project is shown in Figure 5.6 below and includes:

- 4 • a new converter station, Keewatinoow, to be located near the site of the proposed  
5 future Conawapa G.S. on the Nelson River northwest of Gillam, Manitoba
- 6 • new 230 kV transmission lines connecting the Keewatinoow Converter Station to the  
7 northern AC collector system at the existing 230 kV switchyards at the Henday  
8 Converter Station and Long Spruce Switching Station
- 9 • modifications to the Henday Converter Station and the Long Spruce Switching Station to  
10 accommodate the new collector lines
- 11 • the development of a new +/-500 kV HVDC transmission line, 1,384 km in length and  
12 centered on a 66-meter-wide right-of-way, that will originate at the Keewatinoow  
13 Converter Station, follow a westerly route to southern Manitoba and terminate at a new  
14 converter station, Riel, immediately east of Winnipeg
- 15 • a new southern converter station at Riel Station.

1

Figure 5.6

CONCEPTUAL SCHEMATIC OF BIPOLE III PROJECT



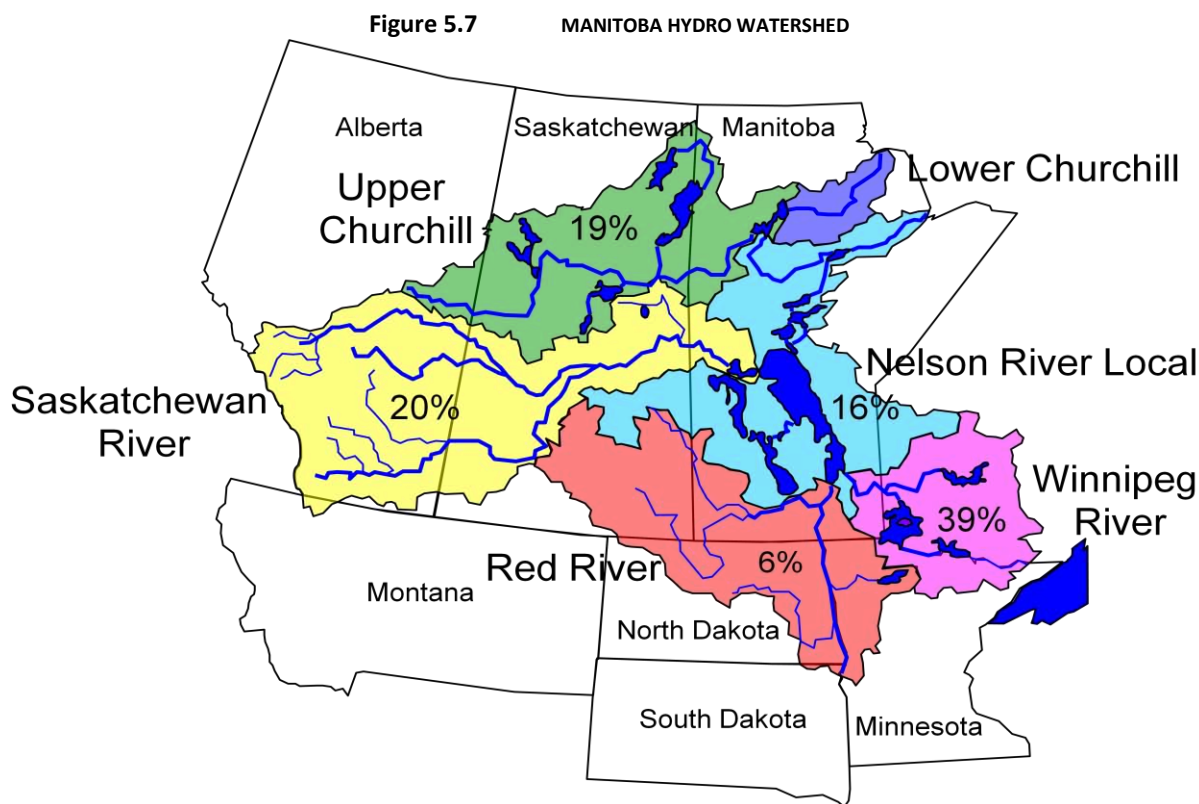
1 As a major reliability initiative, Bipole III is being developed with or without new hydro  
2 generation. However, Bipole III will also provide a transmission outlet for a large portion of  
3 power from the Keeyask and Conawapa G.S. should they be developed.

4  
5 Upon receipt of the necessary *Environment Act* licence, construction is planned to commence in  
6 2013 with a projected in-service date of October 2017.

### 8 **5.3 Properties of Manitoba Hydro's Generating System**

9 Manitoba Hydro's existing generation system is predominantly hydro-electric—with  
10 approximately 98% of the total electric energy supply from hydro resources in a typical year.  
11 The water supply for the Manitoba Hydro system is provided from a vast watershed. As shown  
12 in Figure 5.7, the watershed—with a footprint of 1,400,000 km<sup>2</sup>—encompasses parts of four  
13 provinces and four states, stretching from the Rocky Mountains in Alberta to Lake Superior in  
14 Ontario and south into the U.S. reaching South Dakota. Drainage basins from five rivers are  
15 encompassed: the Saskatchewan, Upper Churchill, Nelson, Winnipeg and Red Rivers. Figure 5.7  
16 illustrates the average contribution of energy from each of the major river systems to the total  
17 energy output from the system. Lake Winnipeg acts as Manitoba Hydro's main reservoir and  
18 provides seasonal storage of energy.

1



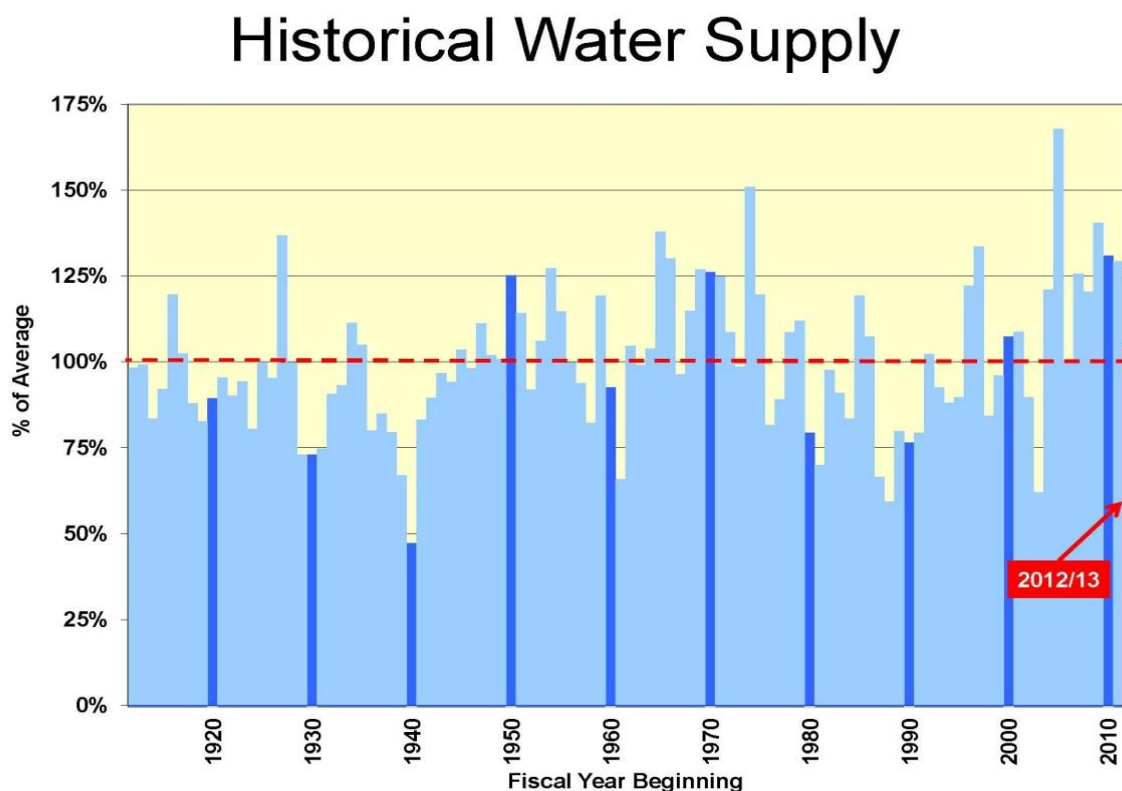
2

3

4 Manitoba Hydro's generation is greatly affected by variability in water supply. As an illustration  
5 of this variability, Figure 5.8 shows historic water supply as a percentage of long-term average  
6 for each year. It also demonstrates that there is over a 350% difference between the lowest and  
7 highest recorded water supply conditions on record.

1

**Figure 5.8** HISTORICAL WATER SUPPLY VARIABILITY



2

3 Table 5.10 below provides the variation in hydro-plant generation under a range of flow  
4 conditions. Based on the historic record and the current Manitoba Hydro system, hydro  
5 generation ranges from 22,420 GWh under dependable in-flow conditions, including available  
6 storage, to 37,492 GWh under high flow conditions.

7

**Table 5.10** ENERGY PRODUCED UNDER FLOW CONDITION

| Flow Condition | Energy (GWh) |
|----------------|--------------|
| Dependable     | 22,420       |
| Average        | 31,110       |
| Maximum        | 37,492       |

### 5.3.1 Surplus Energy by Design

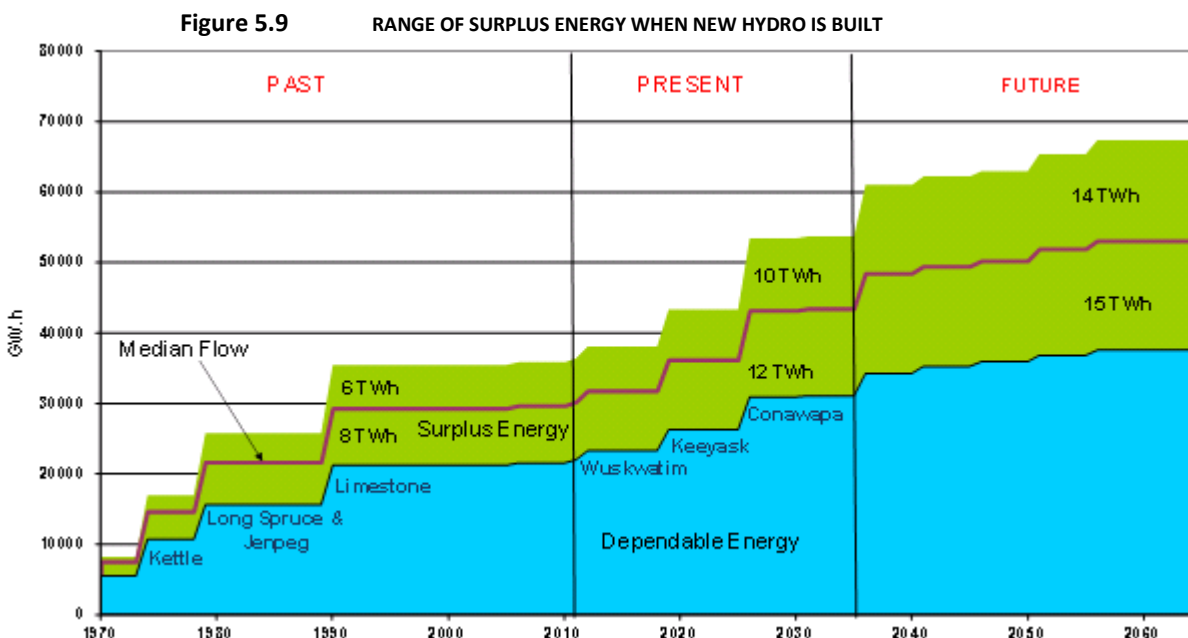
Exports and transmission access to export markets have been and will continue to be critical for the effective and efficient operation of Manitoba Hydro's system and the development of Manitoba's hydropower resources.

There are two aspects of hydro-electric development that result in surplus energy available for export. The first aspect is related to the variability of water flows described in the previous section. A predominately hydro system serving domestic load is designed to meet the energy requirements of that load under low-flow conditions (the critical-flow period), and is also designed with sufficient capacity to meet peak load requirements. By design, in all flow conditions other than the critical-flow period, there will be surplus water, i.e., other than that required for generation to serve the domestic load. In terms of capacity, each year there will be hydro-generation capacity surplus to domestic load requirements in all hours except for peak load conditions. Hence, in any year other than the critical-flow year, there will be water flows which are surplus to domestic requirements, and surplus generation capacity in most hours. These surplus flows could be spilled or—if the predominantly hydro system is interconnected to a neighbouring system—the water could be put through the system's unutilized generators and the surplus power sold on the export market.

The second aspect of hydro-electric development that results in surplus energy is the result of the large-scale increments of generation typical of hydro development. Potential hydro sites identified by Manitoba Hydro such as Conawapa and Keeyask are generally large and can satisfy many years of Manitoba load growth. The majority of the cost of developing a proposed hydro site is related to the substantial civil structures that are required. The actual generators, turbines and associated equipment are in the order of 25% of the total plant cost. Therefore, the practical decision is to develop the entire hydro-generating station to its maximum capability at the time of initial construction; and any surplus power beyond immediate needs can be made available to the export market. The large-scale increments of generation that

come with each new hydro project typically mean there are interim surpluses of both capacity and dependable energy above the amount required to meet Manitoba domestic load.

Therefore, as the system is expanded, the amount of both dependable and surplus energy is increased as illustrated in Figure 5.9.

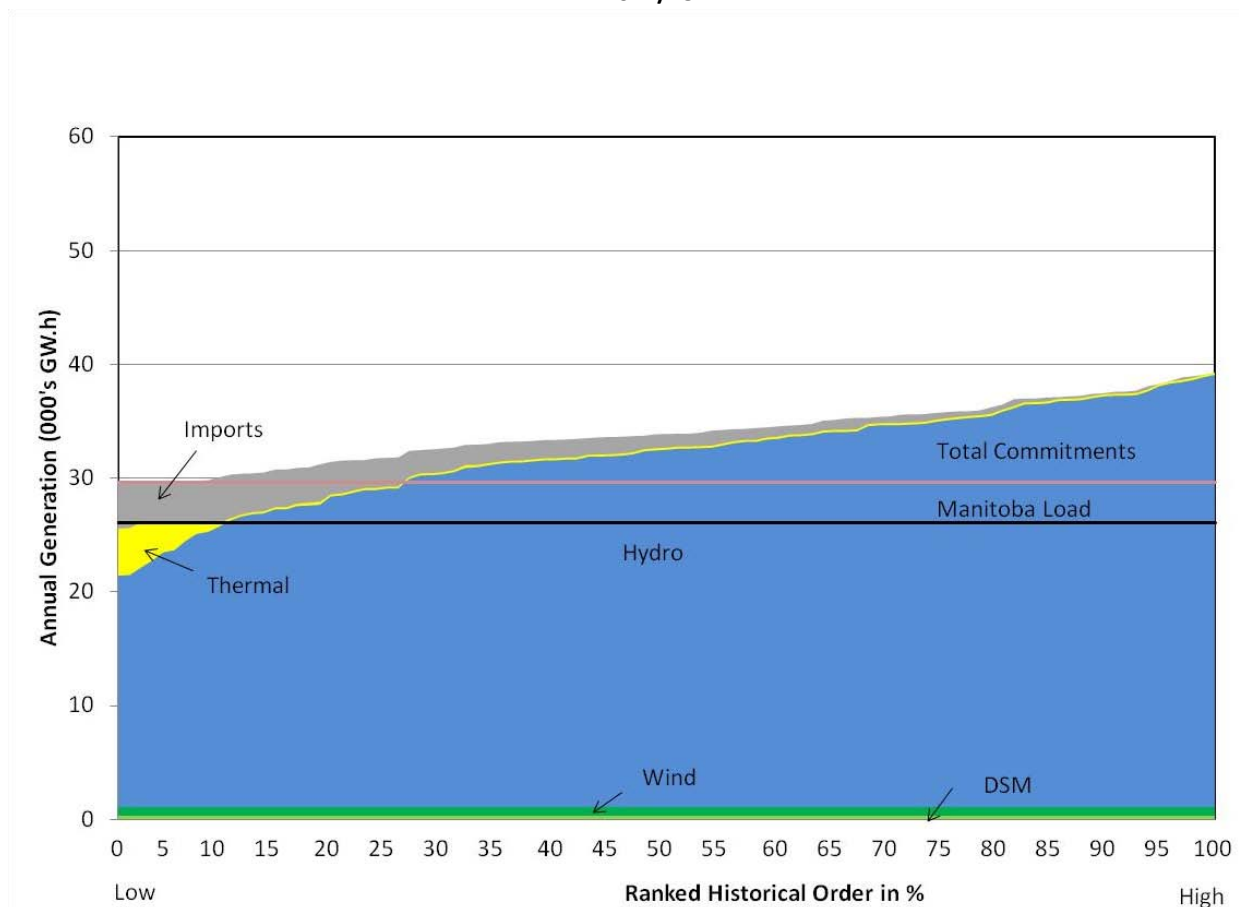


### 5.3.2 Resource Diversity

Due to variability in water supply, diversity in resource mix is essential to a predominantly hydro-electric generating system from both an economic and supply dependability perspective. Because the Manitoba Hydro system has strong interconnections to adjacent markets, there is access to ample sources of predominantly thermal-based supply to provide resource diversity as a supplement to thermal resources built in Manitoba. The specific quantity of imports that can be relied upon is specified in **Appendix 4.1 Manitoba Hydro Generation Planning Criteria**. Manitoba Hydro has maintained a reasonable level of diversity in resource mix. For example, in 2014/15 under dependable flow conditions, Manitoba Hydro would be able to rely on thermal and import resources representing 25% of total supply.

Figure 5.10 illustrates the various resources that are able to meet Manitoba domestic load and firm export commitments across the historic range of water supply conditions. Noted on Figure 5.10 is the Manitoba domestic load for the year 2014/15 (black line) as well as total commitments including firm export commitments (red line). The range of historic water supply depicts the lowest-flow conditions (e.g., dependable conditions) as 0% and the highest-flow conditions as 100%. The mix of resources used to supply the 2014/15 total commitments range from the mix shown under dependable conditions to the mix shown under the highest-flow conditions. For example, under the lowest-water flow conditions on record (0%) Manitoba Hydro would rely on wind, hydro, thermal and imports to meet load requirements. As the capability of thermal plants is not affected by system water flow conditions, the thermal resources in Manitoba are most heavily utilized under dependable water flow conditions when hydro-electric energy supply is low. Under water flows below the tenth percentile, Manitoba Hydro can be expected to require the use of thermal or import energy to meet its Manitoba domestic load commitments. The reliance on thermal or import energy decreases at the time new hydro-generation is added and gradually increases over time thereafter; such an effect would occur under the Preferred Development Plan.

**Figure 5.10** GENERATION SUPPLY SOURCES OVER A RANGE OF WATER CONDITIONS IN  
2014/15



## 5.4 Interconnected Power Markets

### 5.4.1 Electricity Market Structure

The Canadian and U.S. power systems are operated as a collection of coordinated regional power systems. In many areas of the U.S. regional power system operators are also responsible for operating a state or regional power market. In Canada, two provinces—Ontario and Alberta—operate provincial power markets. Other Canadian provinces and U.S. states that do not have a regional power market generally provide open access to their transmission systems and engage in bilateral energy sales with counterparties in their region.

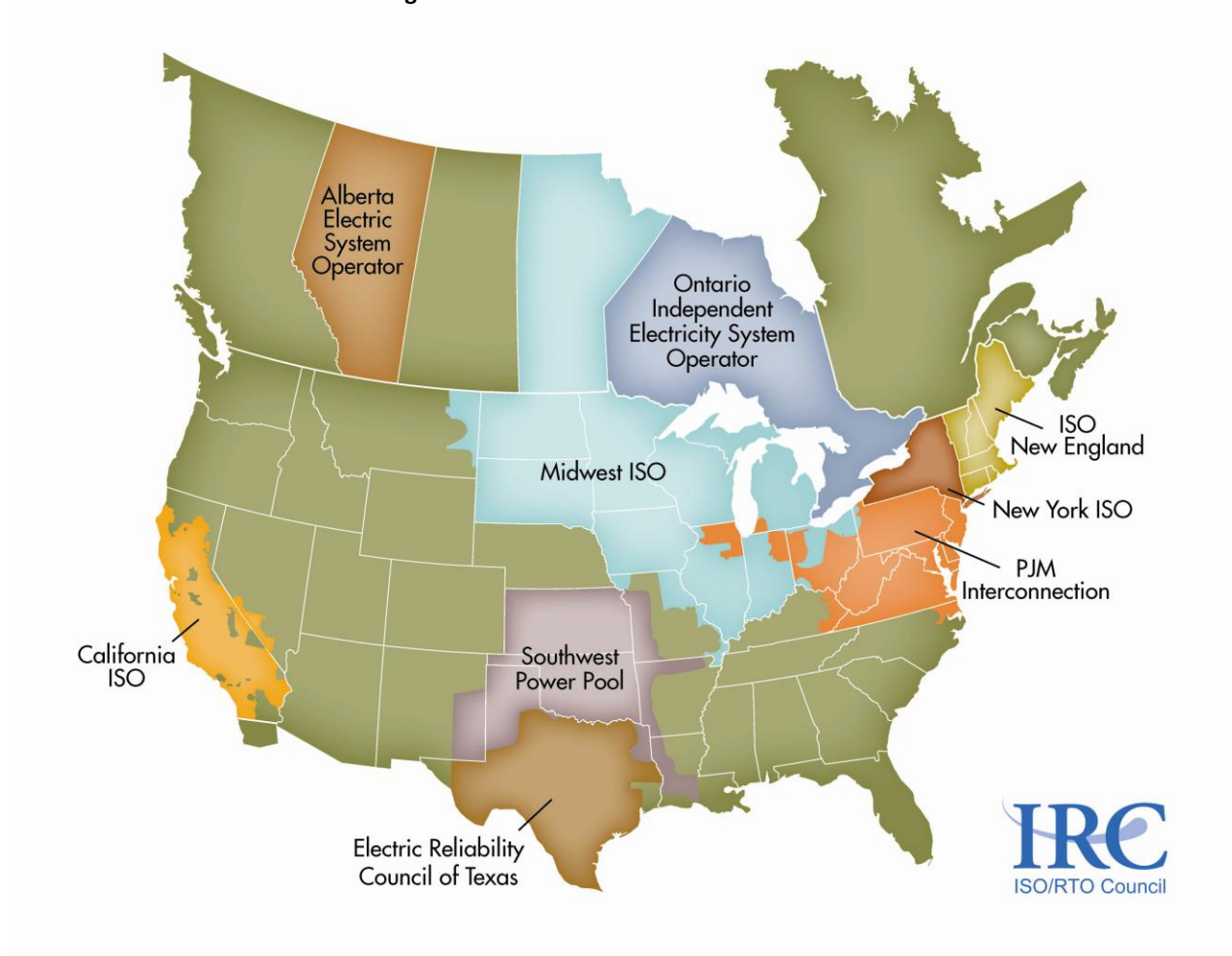
1 Most wholesale electricity markets in the U.S. operate under the regulatory requirements of  
2 the Federal Energy Regulatory Commission (FERC), a federal U.S. agency with jurisdiction over a  
3 number of energy matters including the transmission of electricity in interstate commerce and  
4 wholesale electricity rates. FERC must approve the electricity market rules for jurisdictional  
5 wholesale power markets. The U.S. federal Department of Energy (DOE) has jurisdiction over  
6 international electricity exports and the construction and operation of international  
7 transmission lines. Individual states have jurisdiction over determination of the need for new  
8 generation capacity and the siting of new power plants and transmission lines. In Canada,  
9 jurisdiction over intra-provincial electricity supply and regulation lies with the provinces. The  
10 jurisdiction of the National Energy Board (NEB) for electricity matters includes the construction  
11 and operation of international transmission lines, designated inter-provincial transmission lines  
12 and U.S. electricity export authorizations.

13  
14 Regional power markets in the U.S. are operated by either a Regional Transmission  
15 Organization (RTO) or an Independent System Operator (ISO). These two structures perform  
16 similar reliability functions and must provide non-discriminatory access to the transmission  
17 network. RTOs generally have a broader multistate market region, while ISOs generally have a  
18 single state / provincial market region. Both RTOs and ISOs are FERC-approved entities and  
19 function as reliability coordinators, power grid operators and regional market administrators.  
20 An RTO has authority over a wider region and also acts as a market operator in wholesale  
21 power.

22  
23 As shown in Figure 5.11, there are currently four RTOs and five ISOs in North America. The RTOs  
24 are PJM (Pennsylvania, New Jersey and Maryland), MISO, SPP (Southwest Power Pool) and ISO-  
25 NE (Independent System Operator New England). The five ISOs are CAISO (California  
26 Independent System Operator), NYISO (New York Independent System Operator), ERCOT  
27 (Electric Reliability Council of Texas), AESO (Alberta Electric System Operator), and the IESO  
28 (Ontario Independent System Operator). On Figure 5.11, areas not shown as being within an

RTO or ISO would have a central reliability coordinator and would utilize a bilateral market rather than a centrally operated power market.

**Figure 5.11 NORTH AMERICAN MARKETS**



Each market has its own unique characteristics, influenced by regional factors including available local energy sources, population density, regional geography and seasonal load patterns. The source of primary energy used to generate electricity varies widely from region to region, as outlined in Table 5.11.

1 **Table 5.11 2011 SHARE OF ENERGY GENERATED BY FUEL TYPE FOR SELECTED ISOS**

| Fuel Type       | NE-ISO                | MISO                                 | CAISO                                  | PJM          | NY-ISO                               | ONTARIO      | U.S.<br>(Total)               |
|-----------------|-----------------------|--------------------------------------|--|--------------|--------------------------------------|--------------|-------------------------------|
| Coal            | 6%                    | 75%                                  | 1%                                     | 47%          | 7%                                   | 3%           | 42%                           |
| Natural Gas/Oil | 52%                   | 5%                                   | 46%                                    | 15%          | 37%                                  | 15%          | 26%                           |
| Hydro           | 8%                    | 1%                                   | 21%                                    | 2%           | 20%                                  | 22%          | 8%                            |
| Nuclear         | 28%                   | 13%                                  | 18%                                    | 34%          | 31%                                  | 57%          | 19%                           |
| Solar           | 0%                    | 0%                                   | 0%                                     | 0%           | 0%                                   | 0%           | 0%                            |
| Wind            | 1%                    | 5%                                   | 4%                                     | 2%           | 2%                                   | 3%           | 3%                            |
| Geothermal      | 0%                    | 0%                                   | 6%                                     | 0%           | 0%                                   | 0%           | 0%                            |
| Other           | 5%                    | 0%                                   | 3%                                     | 1%           | 3%                                   | 1%           | 2%                            |
| Source          | NE-ISO<br>Market Data | MISO Market<br>Assessment<br>Reports | U.S. DOE EIA<br>data for<br>California | Cleantechnia | U.S. DOE EIA<br>data for<br>New York | Ontario IESO | U.S. DOE EIA<br>data for U.S. |

2  
3 As indicated by Table 5.11, the MISO region is coal dominated, generating 75% of its electrical  
4 energy from coal in 2011 in comparison with 42% for the U.S. as a whole. Renewables (hydro,  
5 wind and solar) provided 11% of U.S. electricity overall in 2011. Thermal generation (coal,  
6 natural gas/ oil and nuclear) supplied 87% of the overall U.S. electricity in 2011. As discussed in  
7 **Chapter 3 – Trends and Factors Influencing North American Electricity Supply**, the share of  
8 energy generated using coal in the U.S. is on the decline. Between 2001 and 2008, the annual  
9 share of coal-generated energy declined from 51% to 48%. Coal-fired generation last provided a  
10 50% share in 2005 and is expected to be 40% in 2013 according to the U.S. DOE EIA.

#### 11 5.4.2 Midwest Power Markets

12 Manitoba Hydro's largest transmission interconnection by far is to the south with the U.S. The  
13 U.S. interconnection has evolved to become substantially larger than either the Saskatchewan  
14 or Ontario interconnections for two reasons. First, the Minneapolis–Saint Paul metropolitan  
15 area, which has a population of over 3.3 million people (according to the 2010 U.S. census),  
16

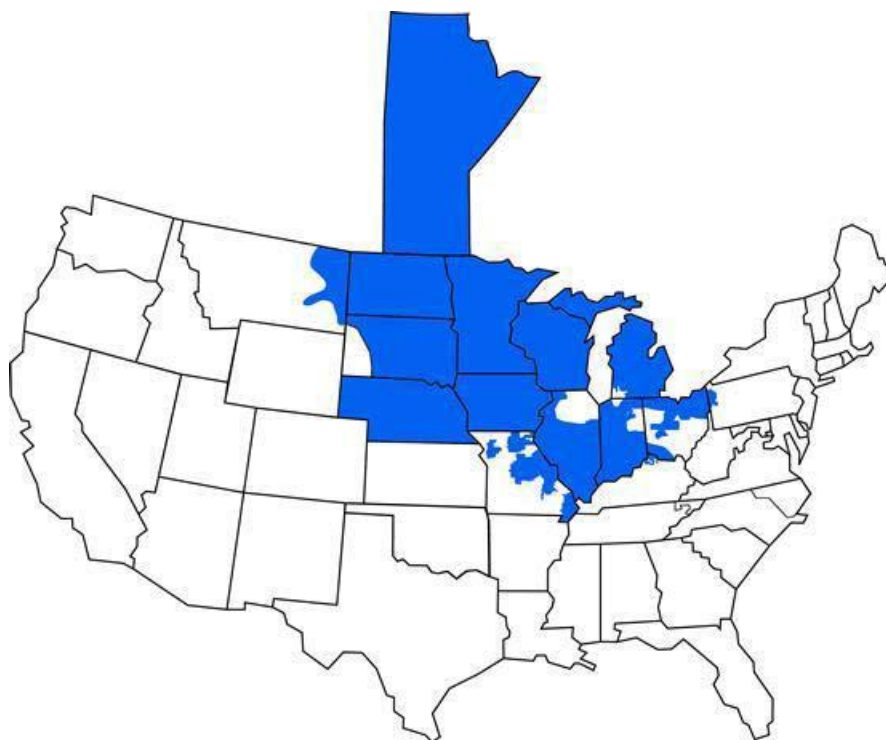
1 represents the closest population centre/electricity market to southern Manitoba that has a  
2 population larger than Winnipeg. Second, the state of Minnesota has few primary energy  
3 sources with which to generate electricity, having no oil, coal or natural gas according to the  
4 U.S. EIA. As a result, Minnesota is a significant net importer of electricity or the fuel to generate  
5 electricity, providing a good market for Manitoba Hydro's surplus power.

6  
7 Manitoba Hydro's four U.S. transmission interconnections are generally owned in the U.S. by  
8 utilities who are members of MISO. As a result of the large U.S. interconnection and size of the  
9 Midwestern U.S. market, over 85% of Manitoba Hydro's exports have been sold into the MISO  
10 market in recent years. The relative importance of the MISO energy market to Manitoba Hydro  
11 is not expected to change quickly given the geographic proximity of Manitoba to the relatively  
12 large population/demand centers in Minnesota and Wisconsin.

#### 14 **5.4.2.1 MISO Organizational Overview**

15 As of July 2012, MISO was the reliability coordinator for over 49,000 miles of transmission  
16 located in 11 states in the U.S. Midwest and the province of Manitoba (Figure 5.12). MISO was  
17 the first regional entity to be granted RTO status by FERC in 2001. In 2002, FERC accepted  
18 MISO's Open Access Transmission Tariff, allowing MISO to provide regional transmission  
19 services and requiring it to conduct transmission planning and expansion activities in the  
20 region. In 2005 MISO launched its wholesale energy market, one of the world's largest real-time  
21 energy markets, and began centrally dispatching generating units based on bids and offers  
22 cleared in the market. MISO began administration of its Ancillary Services Markets (ASM) in  
23 January, 2009—ancillary services include spinning, supplemental and regulation services  
24 required to secure stable operations of the electrical system. Transmission service, market and  
25 ASM rules are all contained under MISO's Open Access Transmission, Energy and Operating  
26 Reserve Markets Tariff (TEMT).

**Figure 5.12** MISO 2012 RELIABILITY COORDINATION AREA



More information on the MISO market is contained in **Appendix 5.1 – MISO Corporate Fact Sheet July 2012**. The data sheet does not reflect the pending MISO South (Entergy) integration, which will add 25,000 kms of transmission lines and 23,000 MW of generating capacity. Entergy is a large utility, to the south of the July 2012 MISO reliability coordination area, which is in the process of joining MISO. As the Entergy service territory is quite far from Minnesota and Wisconsin, Entergy integration is expected to have a minimal but positive impact on MISO and on Manitoba Hydro's market region.

#### **5.4.2.2 MISO Market Overview**

In addition to being a transmission system operator and reliability coordinator, MISO also operates power markets in that portion of its region known as the MISO market footprint, as shown in Figure 5.13.

**Figure 5.13 MISO 2012 MARKET FOOTPRINT**



## MARKET AREA

The MISO market footprint is slightly smaller than the MISO reliability coordination area: some loads that are not under the jurisdiction of the U.S. FERC—such as Manitoba Hydro and U.S. power cooperatives—are part of the reliability coordination footprint but not the MISO market footprint. The MISO market footprint extends only to the Canada-U.S. border and Manitoba Hydro’s sales and purchases with U.S. counterparties or with the MISO market occur at the international border.

MISO’s July 2012 historic peak load for the market footprint was 98,576 MW; registered generation capacity in July 2012 was 131,581 MW. About 63,000 MW or 48% of the registered generation capacity is coal-fired generation. Manitoba Hydro’s maximum potential supply into the MISO market is currently limited by the firm export schedule limit of 1,950 MW; therefore, based on the existing firm export schedule limit and current MISO market footprint, the Manitoba Hydro system would currently be able to supply up to 2% of the peak demand in MISO.

### **5.4.2.3 Manitoba Hydro's Relationship with MISO as a Coordinating Member**

Manitoba Hydro's relationship with MISO is different than that of other U.S. utilities whose load and generation is located within the MISO market footprint. Manitoba Hydro's load is not served under the MISO TEMT, and Manitoba Hydro's generation is not directly dispatched based on instructions from MISO. Manitoba Hydro's governing legislation does not authorize the delegation of authority over its assets or operations to any third party except, in limited circumstances, subject to the approval of the Lieutenant-Governor in Council. Accordingly, Manitoba Hydro participates in the MISO market as a coordinating member via three agreements. The first two agreements, the Coordination Agreement and the Seams Operating Agreement, pertain to the coordination of transmission operations. The third agreement, the MISO Market Participation Agreement, binds Manitoba Hydro to the MISO market rules and a common agreement that all MISO market participants must sign.

#### **Coordination Agreement**

Under the Coordination Agreement, Manitoba Hydro and MISO coordinate on tariff administration services, transmission planning activities and contingency reserve sharing. In particular, Manitoba Hydro is responsible for serving its own load and MISO is responsible for certain tariff administration services, transmission settlements, administration of the contingency reserve sharing agreement and reliability coordination. The parties are jointly required to meet reliability standards established by NERC.

#### **Seams Agreement**

The Seams Agreement contains certain standard requirements including data sharing, close coordination of operations and congestion management procedures to be followed in cases where power flows on transmission lines result in congestion on the electrical grid.

1   **Market Participation Agreement**

2   The Market Participation Agreement provides that Manitoba Hydro shall take and pay for  
3   services in accordance with the TEMT and that MISO shall provide those services as requested.  
4

5   **5.4.2.4 MISO Market**

6   At the consumer level, electricity appears to be a simple, convenient, homogeneous product;  
7   however, at the wholesale level, it is much more complex. This complexity is related to the  
8   inherent nature of electricity: it currently cannot be readily stored in large quantities and  
9   requires the continuous and instantaneous balancing of supply and demand. This balance  
10   requires a detailed understanding of many factors, including generator and transmission  
11   capability and availability, market rules, the impact of ambient conditions and time of year.  
12   ***Appendix 5.2 - MISO Market Products, Operation and Locational Marginal Pricing*** provides  
13   additional information on the MISO market.  
14

15   There are three discrete categories of physical power products that are purchased and sold in  
16   the MISO market: energy, generation capacity and ancillary services. Specific market rules  
17   pertain to each product.  
18

19   MISO operates two energy markets for energy and ancillary services, and facilitates a market  
20   for generation capacity in the footprint. The two MISO-operated energy and ancillary product  
21   markets are the Day-Ahead Energy and Ancillary Services Market (DA) and the Real-Time  
22   Energy and Ancillary Services (RT) Market. MISO facilitates the market for generation capacity—  
23   the MISO Resource Adequacy Construct—through its resource adequacy requirements for load,  
24   the tracking of bilateral capacity transactions, and through the MISO Planning Resource Auction  
25   for generation capacity.

## 1 MISO Market Pricing

2 To operate the power system and to determine energy prices, MISO utilizes a complex system  
3 called “security constrained economic dispatch” to determine which generators are required to  
4 operate and to calculate market prices each hour in the day-ahead and real-time energy  
5 markets. “Security constrained” means that MISO must observe system limits such as  
6 transmission-line capacities and ancillary service requirements when selecting which units to  
7 operate. MISO accepts offers to generate power from each generator available within the  
8 market footprint, and from adjacent external market participants including Manitoba Hydro. As  
9 of July 2012, there were roughly 6000 generators within the MISO market footprint eligible to  
10 offer power into MISO energy markets, with a total generation capacity of over 131,000 MW.  
11 MISO determines energy prices for each of thousands of locations on the power grid, a type of  
12 pricing is known as “locational marginal pricing” (LMP), explained in more detail in **Appendix**  
13 **5.2 - MISO Market Products, Operation and Locational Marginal Pricing.**

14  
15 The LMP at each location includes a system-wide energy price component, a line-loss  
16 component, and a congestion component, in which transmission lines play a key role. When  
17 there is insufficient transmission to deliver all of the lowest-cost power to the load, the  
18 transmission line is said to be congested. The market operator will then dispatch an alternate  
19 and more expensive generator located where it will not cause transmission lines to overload.  
20 The costs of re-dispatching higher-cost generation to address transmission congestion will  
21 cause the LMP to be higher at those re-dispatched locations. The divergence in prices across a  
22 market region directly reflect the cost of congestion (e.g. the incremental cost of the higher-  
23 priced generator that has to be dispatched due to the line limitation) as well as physical energy  
24 losses on the transmission line between the two pricing nodes.

25 MISO has a comprehensive framework in place to annually assess potential regional  
26 transmission upgrades through the MISO Transmission Expansion Planning (MTEP) process. The  
27 primary goal of the MTEP process is to develop a comprehensive plan that meets the reliability,  
28 policy and economic needs of the region, making the benefits of an economically efficient

1 energy market available to all MISO stakeholders. Projects that show they will cost-effectively  
2 reduce local congestion and thereby improve market efficiency are identified and their costs  
3 are allocated across all regional stakeholders. A centralized approach to transmission planning  
4 helps ensure that cost-effective measures to reduce congestion costs are pursued, mitigating  
5 the risk of structural, significant and prolonged price divergences emerging within a region.

### 7 **MISO Market Marginal Generation**

8 In an energy market, generation resources are offered into the market based on the units'  
9 variable operation cost. For any given time period, these offers are then stacked based on price  
10 and the last, or most expensive, unit that is cleared or needed to meet load is called the  
11 marginal unit. All dispatched units receive the market clearing price.

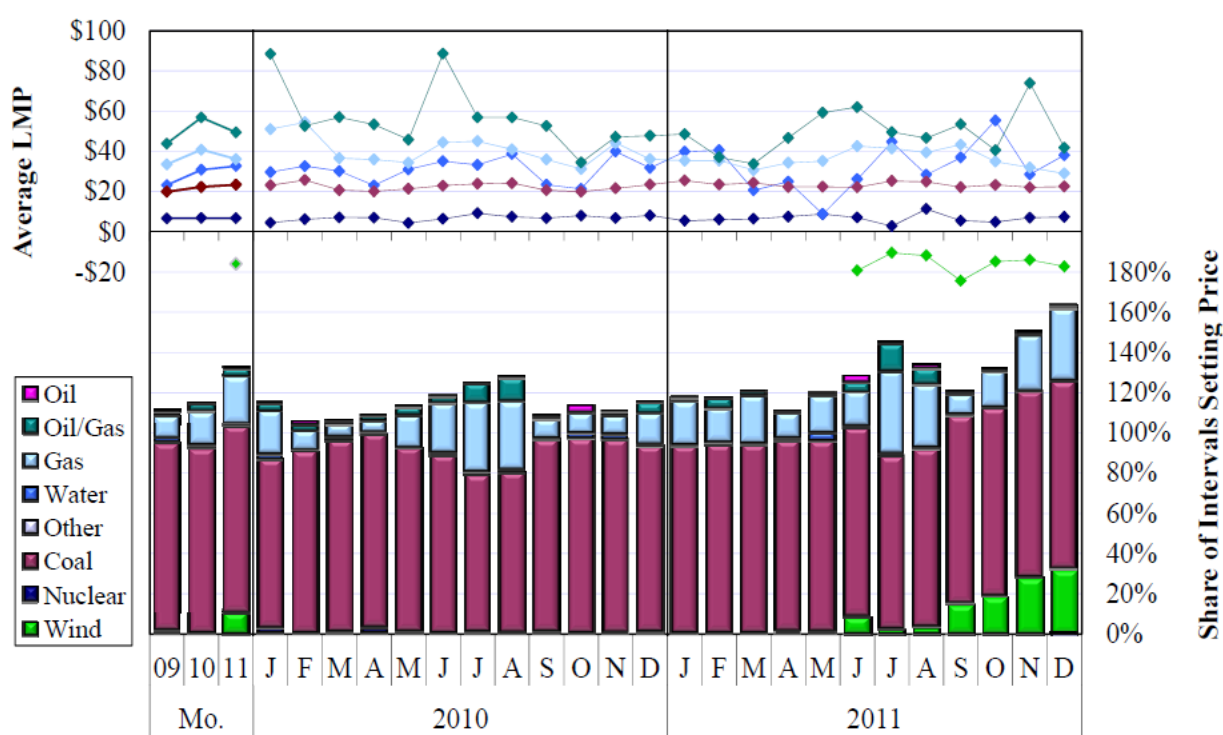
13 The largest component in a generator's variable cost is fuel prices; therefore fuel costs have a  
14 direct and notable effect on marginal prices. Because renewable resources (biomass excepted)  
15 have no fuel costs their variable costs are very low. For this reason, renewable resources are at  
16 the bottom of this dispatch "stack", with fossil fuels being ordered above (i.e. dispatched after)  
17 renewables. In a region such as MISO where fossil fuels dominate installed capacity (the top  
18 80% of the generation "stack"), it can be expected that fossil fuels would almost always be  
19 setting the marginal clearing price.

21 MISO publishes limited high-level aggregated data regarding marginal generation by fuel type  
22 that can provide indicative data to understand what is occurring in MISO. In interpreting the  
23 data, one must be aware that more than one type of unit can be the marginal or pricing setting  
24 unit at any one time. Coal can frequently be the marginal fuel for a large portion of the market  
25 footprint, but due to localized transmission limitations (congestion), natural gas or even wind  
26 can be the marginal fuel for a portion of the market—creating two or more marginal generators  
27 at one time. MISO has recently created the Dispatchable Intermittent Resource (DIR) category

for wind resources, which allows them to be partially dispatched (e.g. decrease in output only) and thereby participate in setting locational prices.

Table 5.12 from the MISO Independent Market Monitor's 2011 State of the Market report provides recent complete historical data regarding the percentage of total hours each of the various fuels are setting prices in MISO.

**Table 5.12 MISO – HOURS VARIOUS FUELS ARE PRICE SETTING**



The following are selected observations provided by the Independent Market Monitor on the above results:

- coal-fired resources set the energy price in 93% of (hourly) intervals, including virtually all of the off-peak intervals. Frequently congestion causes both natural gas and coal to be on the margin in the same interval in different areas
- the correlation between natural gas and energy prices is not stronger because natural gas-fired resources only set prices in 23% of the intervals; although, these periods tend to be the highest load intervals.

At first glance, wind appears to have a significant and growing role in setting marginal prices. However, as noted previously, this is a result of having multiple price setting generators at one time and the wind generators setting the price only in small transmission-constrained areas of the power grid.

Taking into account the limitations of the available data, the following conclusions can be made regarding marginal generation in MISO:

- due to the dominance of low cost coal resources in MISO, coal is on the margin many hours of the year
- natural gas does play an important role, primarily during peak load hours
- looking out into the future, lower natural gas prices, the development of more natural gas capacity and impending coal retirements would all have the effect of placing natural gas on the margin increasingly over time.

#### **MISO Resource and Emission Displacement**

Manitoba Hydro's exports and imports have implications on the dispatch of resources in the MISO region. Generally, every additional MWh offered by Manitoba Hydro will result in the displacement of a MWh of some type of fossil-fuel generation. Based on MISO Independent Market Monitor's 2011 annual report, coal was on the margin 93% of all hours in the year. Natural gas was the only other significant marginal fuel, on the margin 23% of the time. As previously noted, due to transmission constraints it is possible for more than one fuel to be on the margin in any particular hour.

Coal generation typically emits on the order of 0.9 to 1.1 tonne of CO<sub>2</sub>/MWh, while natural gas can range from about 0.3 to 0.8 tonnes of CO<sub>2</sub>/MWh depending on the technology and its efficiency. Manitoba Hydro currently assumes that its exports displace (and its imports result in) 0.75 tonnes of CO<sub>2</sub>/MWh. This reflects a marginal generation mix of various fossil-fuels and technologies.

1 Given that the marginal generation remains primarily coal (at an emission rate of about 1 tonne  
2 of CO<sub>2</sub>/MWh), the 0.75 tonnes of CO<sub>2</sub>/MWh factor used by Manitoba Hydro is considered  
3 conservative with respect to estimating the emissions displaced by exports. However, the 0.75  
4 emission factor may underestimate the emissions associated with imports. While Manitoba  
5 Hydro does not forecast the annual marginal export displacements, it expects that as coal units  
6 retire and more natural gas generation is built, the marginal emission factor should decrease  
7 over time.  
8

#### 9 **5.4.2.5 Long-Term Resource-Planning Decisions vs. Energy Market Prices**

10 Two time horizons are employed for energy resource decisions – the current or operating  
11 horizon, and the long-term planning horizon. As indicated in Table 5.13, in the operating  
12 horizon, capital costs are considered sunk costs and are not considered when generators  
13 prepare their power market supply offers. Hence, when DA and RT prices are determined they  
14 are driven by the variable operating cost of the thermal generators – and there is no certainty  
15 of recovery of capital costs. This issue has lead to the formation of generation capacity markets  
16 to provide an additional source of revenue by which generators can recover their capital or  
17 fixed costs. In the MISO market, the full recovery of the costs of generation capacity are not  
18 included within the energy market price, and are typically recovered from end-use customers  
19 via other rate-base mechanisms in addition to MISO energy market charges. On the planning  
20 horizon, beyond at least two years from the current operating horizon, future capital costs are  
21 relevant as they have not yet been incurred.

1

**Table 5.13** DECISION HORIZON COMPARISON

| Operating Horizon  | Long Term Planning Horizon   |
|--|--|
| Very short-term  | Beyond two years or more   |
| Operation of plant will be determined by current system requirements   | Expected capacity factor of plant is considered: <ul style="list-style-type: none"> <li>• Low capacity-factor requirements: often a gas peaker (SCGT) with high operating but low capital costs is selected.</li> <li>• High capacity-factor requirements: now CCTs considered (moderate capital and operating costs); previously base load coal plant (before CO<sub>2</sub> consideration);</li> </ul> |
| Capacity (also called fixed or capital) costs are sunk and are not considered. Embedded capital costs not in energy price and recovered via other rate-base mechanisms | Capacity costs are not yet incurred and are considered along with variable production costs  |
| Thermal generators offer into market at variable cost of production. Decision is whether operation is required to meet load or not                                     | Decision is what type of plant to build to meet projected future operating requirements  |

2

3 On the long-term planning horizon, capital or capacity costs have not yet been incurred or  
4 committed so they cannot be considered a sunk cost. A customer considering the long-term  
5 purchase of new supply from Manitoba Hydro as an alternative to a thermal resource will  
6 consider both the variable operating costs (the energy market price), and the capital costs (the  
7 value of capacity) of the thermal resource. Hence, Manitoba Hydro is able to price its long-term  
8 sales of capacity and dependable energy to include both energy revenue based on future  
9 expectations of energy prices, and additional capacity revenue based on the annual fixed costs  
10 of the alternative thermal resource.

### 5.4.3 Canadian Export Markets

#### 5.4.3.1 Ontario Market

IESO commenced operations in 2002 and is responsible for the safety and reliability of the transmission grid as well as the operation of the wholesale electricity market in Ontario. Manitoba Hydro has been an active participant in the IESO since its inception, and has transacted with the former Ontario Hydro as far back as 1956. The IESO operates a real-time market for energy and operating reserves, which is similar in design to the MISO real-time market, although it uses uniform prices across the province of Ontario rather than locational marginal prices. Ontario does not have a day-ahead market or a capacity market, although, since 2005 the Ontario Power Authority (OPA) has acted as a central purchaser of generation capacity under long-term contracts to meet Ontario's needs.

The Ontario energy market is approximately one-quarter the size of the MISO market. The OPA notes that the Ontario energy demand has been declining since 2005 and is not expected to grow until at least 2020<sup>2</sup>. The annual Ontario peak demand peaked at 26,000 MW in 2005 and has since declined to 24,000 MW. Similarly, annual Ontario energy consumption peaked at 155,000 GWh/year in 2005 and has since declined to 145,000 GWh. Declines in the Ontario load have been primarily driven by weaker economic conditions and higher electricity prices<sup>3</sup>.

When the IESO commenced market operations in 2002, the electricity supply situation in Ontario was so tight that the market operator had to issue public appeals for load reductions on hot summer days. In 2005, the Ontario government formed the OPA to prepare an integrated system plan for conservation, generation and transmission, and to procure new supply, transmission and DSM either by competition or by contract.

---

<sup>2</sup> Forecast of Ontario Electricity Demand- Status and outlook of Ontario demand & next steps, Ontario Power Authority, January 2013.

<sup>3</sup> Ontario Electricity Demand- 2012 Annual Long-Term Outlook, Ontario Power Authority, Summer 2012.

1 Since 2005, OPA, acting under specific government supply-mix directives, has contracted for  
2 5,100 MW of natural gas-fired generation and 2,900 MW of non-hydro renewable generation  
3 (primarily wind power), brought 2,000 MW of existing nuclear power plants back into service,  
4 and closed 4,300 MW of coal generation.<sup>4</sup>

5  
6 By November 2014, the total wind and solar generation connected both to the transmission  
7 and distribution networks in Ontario is expected to exceed 6,800 MW and provide 14,900 GWh  
8 of annual energy<sup>5</sup>. Generation reserve margins in Ontario are currently in excess of 30%, much  
9 higher than required for system reliability. By 2008, Ontario had become a significant net  
10 exporter of electricity. However, government-mandated coal closures in Ontario and a return to  
11 slow load growth has meant that Ontario's production capability is expected to exceed demand  
12 in 2020.

13  
14 Manitoba Hydro currently has an effective export capability into Ontario of 200 MW. There are  
15 two major barriers to a major long-term Manitoba Hydro power sale to Ontario: distance and  
16 Ontario government policy. The Ontario interconnection is with Northwestern Ontario (that  
17 portion of Ontario west of Wawa, Ontario), a large, sparsely populated area with a  
18 proportionally small peak load of 750 MW.

19  
20 Northwestern Ontario itself is interconnected to southern Ontario through two 230 kV  
21 transmission lines (the East-West Tie) with a transfer capability of about 325 MW and running  
22 north of Lake Superior from Thunder Bay to Wawa, Ontario. There is already ample generation  
23 and a relatively small load within Northwestern Ontario and the Ontario interconnection/east-  
24 west tie-lines are insufficient for a major new sale into southern Ontario.

---

<sup>4</sup> Outlook for Electricity Demand and Supply in Ontario, Ontario Power Authority, November 6, 2012.

<sup>5</sup> 18-Month Outlook Update From June 2013 to November 2014, Ontario IESO.

1 Therefore, a major power sale to Ontario would require a major new transmission line from  
2 Manitoba to southern Ontario terminating near Toronto. The length of such a new transmission  
3 line to southern Ontario would be about three times the distance to Minneapolis, adding to the  
4 complexity of building transmission to the major population centre in southern Ontario.

5  
6 In addition to the long distance to the southern Ontario load centre, recent Ontario  
7 government policy has strongly favoured in-province generation. The Ontario *Green Energy Act*  
8 of 2009 created strong incentives for renewable generation located within Ontario, including  
9 guaranteed payment (a feed-in-tariff) of \$115/MWh for wind power and from \$347-\$549/  
10 MWh for solar power<sup>6</sup>.

11  
12 The contracts OPA has entered into for nuclear power, gas-fired generation, and renewables  
13 under the Act have resulted in an energy surcharge, called the “Global Adjustment”, on top of  
14 the Ontario electricity market price, which is actually greater than the cost of market energy  
15 itself<sup>7</sup>. Manitoba Hydro is not eligible for revenue from the global adjustment since its  
16 generation sources are located outside of Ontario; therefore, Manitoba Hydro is at a significant  
17 competitive disadvantage in selling into Ontario.

#### 19 **5.4.3.2 Saskatchewan Bilateral Market**

20 Saskatchewan, like Manitoba, does not operate an energy market within the province.  
21 SaskPower is the principal electricity provider in Saskatchewan and has the exclusive right and  
22 obligation to supply electricity to the province, except the cities of Swift Current and most of  
23 the city of Saskatoon. SaskPower is owned by the government of Saskatchewan through its  
24 holding company, the Crown Investments Corporation. Through its wholly-owned subsidiary,

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<sup>6</sup> Ontario FIT/mFIT PRICE SCHEDULE dated April 5, 2012.

<sup>7</sup> Ontario Power Authority, Outlook for Electricity Demand and Supply in Ontario, November 6, 2012

1 NorthPoint Energy Solutions Inc. (NorthPoint), SaskPower engages in the purchase and sale of  
2 energy in the North American wholesale market.

3  
4 SaskPower's peak load in January 2012 was 3,265 MW; at the end of 2011, SaskPower's total  
5 available generation capacity was 4,094 MW. SaskPower expects load growth over the next  
6 decade of 2.9% per year in system energy and 2.5% per year in system peak, an increase from  
7 the 2000-2010 period when system energy requirements increased 1.4% per year and system  
8 peak load increased 1.1% per year<sup>8</sup>.

9  
10 Over the last decade SaskPower has built or purchased the output of over 800 MW of natural  
11 gas-fired generation and 200 MW of wind generation. Saskatchewan is Canada's third-largest  
12 producer of natural gas—producing 220 billion cubic feet of natural gas worth almost \$500  
13 million<sup>9</sup> in 2011—and possesses a good wind resource. Manitoba Hydro and SaskPower are in  
14 continuous contact to consider short- and long-term opportunities that could provide mutual  
15 benefits. In 2011 the provinces signed a Memorandum of Understanding (MOU) which included  
16 the intention to cooperate in areas of mutual benefit. In July 2013, SaskPower and Manitoba  
17 Hydro developed a MOU to explore specific initiatives. Under the MOU the utilities are to  
18 engage in sale discussions for existing and new hydro exports to both northern and southern  
19 Saskatchewan—across all time-frames—for volumes ranging from 25 MW to 500 MW;  
20 discussions are also to include the possibility of new transmission interconnections.

### 21 22 **5.4.3.3 Alberta Market**

23 The Alberta Electric System Operator (AESO) is the independent system operator in Alberta and  
24 has overall responsibility for planning the transmission system. The AESO operates an energy-  
25 only real-time market as well as an ancillary services market comprised of regulating, spinning

---

<sup>8</sup> SaskPower 2013 General Rate Application, dated June 2012.

<sup>9</sup> Saskatchewan Resources Oil and Gas Fact Sheet, updated May 2012.

1 and supplemental reserves procured by the AESO and cleared through an on-line exchange. The  
2 overall AESO market design is similar to the MISO real time market design; however, Alberta  
3 lacks the day-ahead and capacity markets found in more advanced markets. The peak load in  
4 Alberta is around 10,000 MW, making the Alberta market one-tenth the size of the MISO  
5 market.

6  
7 The Alberta market is not easily accessible to Manitoba Hydro—Alberta is not part of the  
8 Eastern Interconnection and the existing transmission interconnection between Saskatchewan  
9 and Alberta is only rated at 150 MW. Moreover, the existing transmission system through  
10 Saskatchewan itself is not designed for large east-west flows and there is no long-term surplus  
11 transmission within Saskatchewan available. Therefore, significant new sales into Alberta would  
12 require a major new transmission line from Manitoba to Alberta.

13  
14 As Calgary is almost 50% further from Winnipeg than Minneapolis, and the MISO market overall  
15 is about 10 times the size of the Alberta market, from the Manitoba perspective transmission  
16 investment is better directed towards Minnesota and Wisconsin rather than Alberta. Since  
17 Alberta has substantial local reserves of natural gas and coal from which to provide its own  
18 fossil fuel, thermal generators in Alberta should have a lower cost of supply than other regions  
19 which may have to import thermal fuels.

## 20 21 **5.5 Renewable Energy Credits**

22 This section describes how additional value may be obtained from the positive environmental  
23 attributes associated with renewable energy. As previously noted in **Chapter 3 – Trends and**  
24 **Factors Influencing North American Electricity Supply**, many U.S. states have enacted  
25 Renewable Portfolio Standards (RPS). The objectives vary from state to state and typically  
26 extend beyond simply increasing renewable energy to also include implicit, and sometimes  
27 explicit, objectives such as: promoting in-state jobs, providing rural economic development,  
28 enhancing energy security, promoting emerging technologies, and reducing GHG and other air

1 emissions and environmental effects. As such, the list of eligible technologies also varies from  
2 state to state and in many instances hydropower has been excluded. However, in recent years  
3 there has been a trend towards a much more inclusive treatment of hydropower. Minnesota's  
4 RPS includes hydropower from stations that have a rated capacity less than 100 MW. Starting in  
5 2016, Wisconsin's RPS will include all hydropower facilities built after 2010.

6  
7 A Renewable Energy Certificate (REC) can be issued for each MWh of renewable energy  
8 produced. Renewable tracking systems are in place to track RECs from the generator to load to  
9 demonstrate compliance with an RPS and to facilitate trading of renewable energy. A  
10 renewable generator can sell RECs along with the energy as a bundled product, or sell the  
11 energy and RECs separately as an unbundled product. The purchasers of the RECs can then use  
12 their ownership of the certificates to demonstrate compliance with the state RPS.

13  
14 In addition to meeting state RPS requirements, there are parallel voluntary markets for RECs.  
15 Entities which place a high value on social responsibility and/or wish to demonstrate an  
16 environmentally positive brand image can participate in voluntary REC markets. The voluntary  
17 market for RECs is dominated by commercial and industrial customers. Residential customers  
18 may also participate indirectly in the REC market through local-utility green-pricing programs. A  
19 key requirement for REC sales in the voluntary market is that of third-party renewable energy  
20 verification provided by Ecologo (Canadian transactions) and Green-e (U.S. transactions).  
21 Ecologo and Green-e have specific criteria that a renewable generator must meet in order to  
22 qualify for certification or certifiable status; Manitoba's St. Leon and St. Joseph wind generators  
23 are Ecologo certified and Green-e certifiable. At the present time, Manitoba Hydro is selling  
24 RECs from the wind generation that it purchases, as well as some RECs from small hydro  
25 resources that meet Minnesota's 100 MW threshold. To date, the sale of unbundled RECs by  
26 Manitoba Hydro has been an additional source of revenue well worth pursuing, but is not  
27 expected to become a major source of revenue in the future.

1 RECs represent additional value above the market price of energy. As such Manitoba Hydro's  
2 long-term export price forecast does include the value of RECs. To the extent that RPS  
3 requirements include Canadian hydropower as an eligible resource, they could provide an  
4 additional incentive to buy electricity from Manitoba Hydro. The bundled RECs associated with  
5 hydropower are a key component of several of the newer long-term firm export sales. The  
6 value that Manitoba Hydro's export customers may derive from these RECs is embedded in the  
7 overall sale. While some of these bundled hydro RECs have value associated with RPS systems  
8 our customers have other needs for these RECs, such as to disclose what sources are serving  
9 their customers.

## 10 **5.6 MISO Market Outlook**

### 12 **5.6.1 Need for New Generation Capacity**

#### 14 **5.6.1.1 MISO's Independent Analysis**

15 MISO annually prepares a regional transmission expansion plan, called the MTEP. MISO is not  
16 responsible for regional generation planning, (which is the responsibility of the individual  
17 utilities with oversight by the state regulatory bodies), and MISO does not prepare long-term  
18 electricity price forecasts. However, the transmission expansion plan must be consistent with  
19 individual-utility resource plans and MISO makes an extensive effort to produce a plan that is  
20 robust. The MTEP includes a regional load forecast and an indication of what new resources  
21 may be required. While MTEP 2012 is focused on justifying specific transmission projects within  
22 the MISO market footprint, it does provide some independent insights into future supply and  
23 demand in the MISO market.

25 The value of generation capacity can represent up to 30% of the total value of a long-term sale  
26 of capacity and dependable energy. At the present time, there is a surplus of generation

1 capacity in the MISO market footprint beyond that required to meet reliability/resource  
2 adequacy requirements; therefore, capacity prices are depressed. This surplus results from the  
3 rapid construction of natural gas resources during the mid-2000s coupled with the temporary  
4 halt in growth of demand following the 2008 economic downturn.

5  
6 MTEP 2012 states that “the MISO region needs to add between 4,484 and 11,290 MW of new  
7 capacity, or 3,865 and 9,733 MW of demand reduction to meet minimum Planning Reserve  
8 Margins in 2022<sup>10</sup>”. This need for new capacity is driven by two primary factors: gradual  
9 demand growth in the MISO market footprint, and pending generation retirements. New  
10 capacity is expected to be required to meet the forecast MISO demand between 2015 and  
11 2019, depending upon MISO’s planning assumptions<sup>11</sup>.

#### 13 **5.6.1.2 Gradual Demand Growth**

14 As part of the MTEP planning process, MISO prepared a regional demand forecast for the 2013  
15 to 2022 period based on an aggregation of load-serving entity/utility peak demand forecasts.  
16 MTEP 2012 was initially based on a 2012 demand forecast of 97,408 MW with a compound  
17 annual growth rate of 0.91%—subsequent work modified the forecast slightly to a compound  
18 annual growth rate of 0.95%. MTEP 2012 also studied the effects of a high-demand growth rate  
19 future using a compound annual growth rate of 1.62%<sup>12</sup>.

20  
21 MISO’s base-case demand-growth assumption in the range of 0.91-0.95% is consistent with the  
22 U.S. DOE’s EIA 2013 Annual Energy Outlook (AEO 2013). AEO 2013 notes that growth in  
23 electricity use has slowed but is still expected to increase by 28% or 0.9% per year from 2011 to  
24 2040<sup>13</sup>. The gradual load-growth finding is also consistent with the Brattle independent market

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<sup>10</sup> MISO MTEP 2012, page 8.

<sup>11</sup> MISO MTEP 2012, Table 6.2-1: 2013-2022 Forecasted Reserve Scenarios, page 70.

<sup>12</sup> MISO MTEP 2012, page 72.

<sup>13</sup> U.S. DOE EIA AEO 2013, page 71. [http://www.eia.gov/forecasts/aeo/pdf/0383\(2013\).pdf](http://www.eia.gov/forecasts/aeo/pdf/0383(2013).pdf)

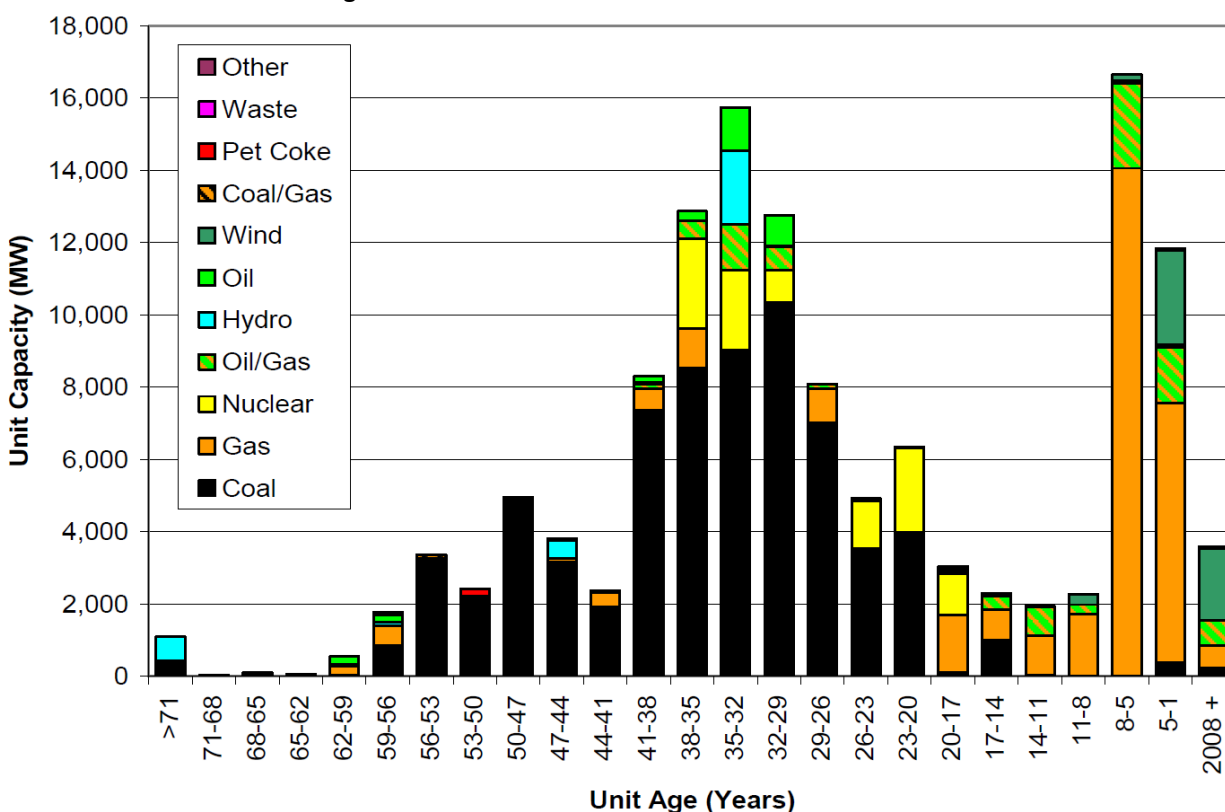
expert report— attached in **Appendix 5.3 - Electricity Market Overview for Manitoba Hydro's Export Market in MISO.**

Gradual load growth in the MISO market footprint is expected to create a demand for new capacity resources.

### 5.6.1.3 Pending Generation Retirements

The vast majority of the 66,000 MW of coal-fired generation in the MISO market footprint is produced by generators over 25 years old as shown in Figure 5.14.

**Figure 5.14 AGE OF MISO GENERATION FLEET IN 2010**



About 20% of the MISO coal-generation fleet is over 45 years old. Older coal units tend to be smaller, less efficient and may have fewer existing emissions controls; these units are at risk of having to be retired due to a combination of factors:

- 1 • portion of key components including boiler, turbines and generators may require  
2 extensive refurbishment or replacement due to the number of operating hours
- 3 • U.S. EPA regulations may require significant upgrades of emissions controls. In particular  
4 the Mercury & Air Toxics Standard (MATS), designed to reduce the mercury emissions  
5 from coal-fired generating facilities by up to 90%, requires extensive new emissions-  
6 control equipment to be installed by 2015 or 2016; otherwise, the plant must be shut  
7 down
- 8 • the smaller size and lower efficiency of the units typically mean they are more expensive  
9 to operate—refurbishment and implementation of emission controls generally cost  
10 more per MW of capacity than for larger units.

11  
12 As a result, a number of coal-generating plants are expected to close, particularly older and  
13 smaller units. On a regional level, MISO has undertaken substantial analysis to estimate the  
14 magnitude and impact of coal retirements within its territory, including a quarterly survey  
15 which details how coal-generation unit operators expect to respond to EPA regulations. Figure  
16 5.15 from the March 2013 MISO survey update, breaks down the projected impacts to the  
17 MISO coal fleet.<sup>14</sup> Based on the data, only 27% (18 GW) of MISO's coal fleet does not require  
18 any compliance measures to meet pending regulations. The majority of the fleet (36 GW) does  
19 require some new environmental controls and would be expected to implement and continue  
20 to operate these controls past 2016. Consequently, MISO estimates 6-12 GW of coal capacity  
21 will retire by 2020.

22  
23 The survey supports the expectation that the coal units likely to retire are older, smaller units  
24 that currently have a low annual capacity factor, e.g. the most expensive and least-efficient coal  
25 units in the fleet. According to MISO, the average size of a coal unit that is expected to continue

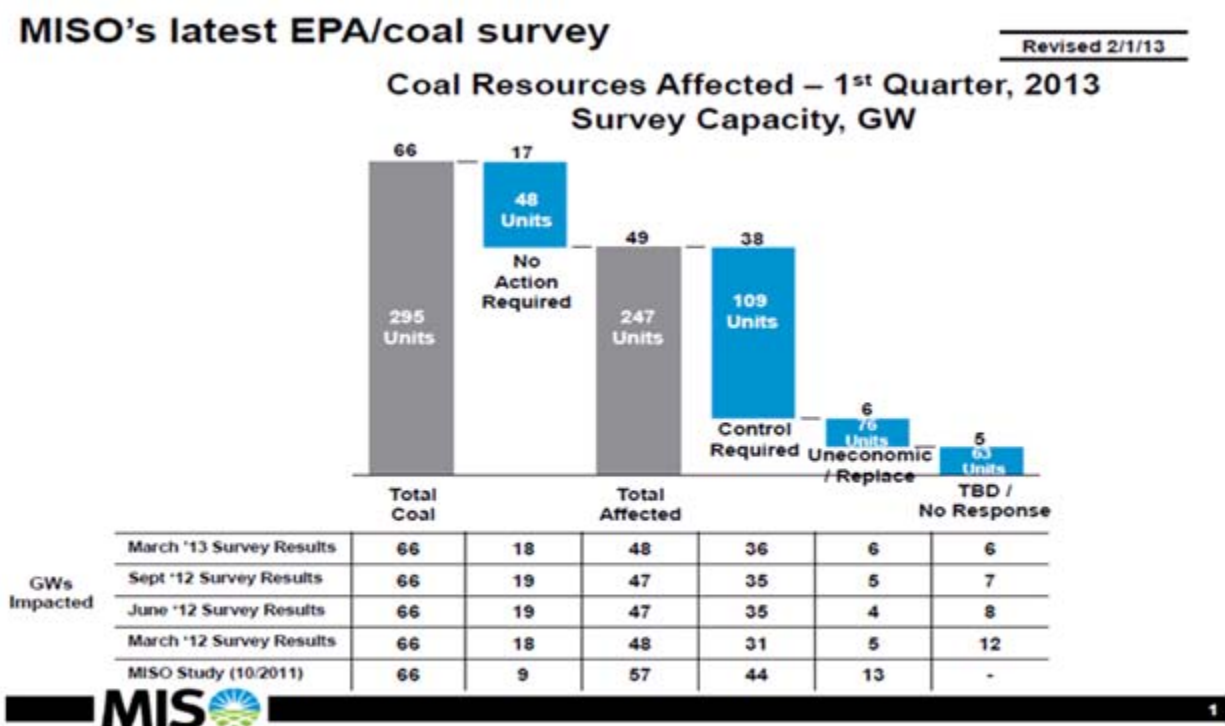
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<sup>14</sup>

<https://www.midwestiso.org/Library/Repository/Communication%20Material/Power%20Up/EPA%20Compliance%20Update.pdf>

operation is 350 MW, while the average size of a coal unit at risk of retirement is 80 MW—a finding that is consistent with the projected impacts across the U.S. This explains why the associated reduction in coal capacity (about 15% across the U.S.) will impact total generation share by a much lower magnitude.

**Figure 5.15** ESTIMATED IMPACTS OF PENDING EPA ENVIRONMENTAL REGULATIONS ON MISO COAL GENERATION



NOTE: Survey results are for the MISO Market Footprint

In summary, coal retirements are expected to place upward pressure on electricity prices for both energy and capacity. Coal generation that is shut down would likely be replaced by natural gas-fired generation, resulting in natural gas generation—a more expensive product—setting a higher market price more frequently. In 2011, detailed analysis by MISO estimated that the cumulative impact of 12 GW in regional coal retirements would add an additional \$5/MWh to the average on-peak market price for electricity.<sup>15</sup>

<sup>15</sup> <https://www.midwestiso.org/Library/Repository/Study/MISO%20EPA%20Impact%20Analysis.pdf> page 34

1 Coal generation closures will also advance the need for new generation capacity. Retired coal  
2 capacity will have to be replaced with other generation capacity to the extent necessary to  
3 maintain generation reserve margins, requiring new capital investment.

#### 5 **5.6.2 Long-Term Nuclear Uncertainty**

6 As discussed in *Chapter 3 – Trends and Factors Influencing North American Electricity Supply*  
7 Section 3.5, the nuclear fleet in North America is aging, and existing nuclear plants may be  
8 expected to retire after about 60 years of service (after 40 years of operation under initial  
9 licence plus 20 years of licence extension). As shown in Table 5.14, the existing nuclear units  
10 within the MISO market footprint were placed into service between 1970 and 1985, and will  
11 reach 60 years of operation between 2030 and 2045. Some of these units may retire prior to 60  
12 years of service particularly if major capital costs for refurbishment are required earlier. During  
13 2013 four nuclear units across the U.S. with less than 40 years of service were permanently  
14 shutdown. This included the Kewaunee Power Station in Carlton, Wisconsin.

15  
16 New supply will likely be required to replace these units, which operate at very high capacity  
17 factors, and are low carbon-emitting sources of supply. Such retirements of nuclear generation  
18 are likely to benefit Manitoba Hydro exports in the long term.

1

**Table 5.14** NUCLEAR POWER PLANTS IN THE MISO MARKET FOOTPRINT

| Unit Name        | Capacity | State | In-Service Year | Initial License Renewal Date | End of Extended License |
|------------------|----------|-------|-----------------|------------------------------|-------------------------|
| Monticello       | 579 MW   | MN    | 1970            | 2010                         | 2030                    |
| Prairie Island 1 | 551 MW   | MN    | 1974            | 2014                         | 2034                    |
| Prairie Island 2 | 545 MW   | MN    | 1974            | 2014                         | 2034                    |
| Kewaunee         | 556 MW   | WI    | 1973            | 2013                         | Closed                  |
| Point Beach 1    | 512 MW   | WI    | 1970            | 2010                         | 2030                    |
| Point Beach 2    | 514 MW   | WI    | 1973            | 2013                         | 2033                    |
| Clinton          | 1,065 MW | IL    | 1984            | 2024                         | 2044                    |
| Quad Cities 1    | 867 MW   | IL    | 1972            | 2012                         | 2032                    |
| Quad Cities 2    | 869 MW   | IL    | 1972            | 2012                         | 2032                    |
| Palisades        | 778 MW   | MI    | 1971            | 2011                         | 2031                    |
| Duane Arnold     | 640 MW   | IA    | 1974            | 2014                         | 2034                    |
| Fermi            | 1,122 MW | OH    | 1985            | 2025                         | 2045                    |
| Callaway         | 1,236 MW | MO    | 1984            | 2024                         | 2044                    |
| Cooper           | 830 MW   | NE    | 1974            | 2014                         | 2034                    |