

# **CAPITAL COST ESTIMATES FOR KEEYASK AND CONAWAPA GENERATING STATIONS**

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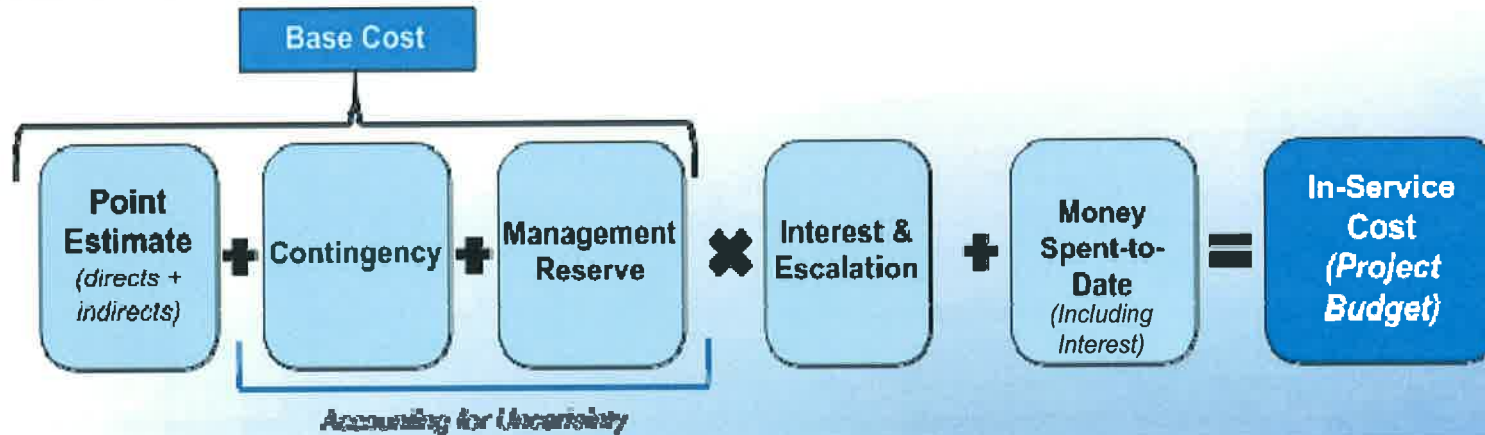


# Outline

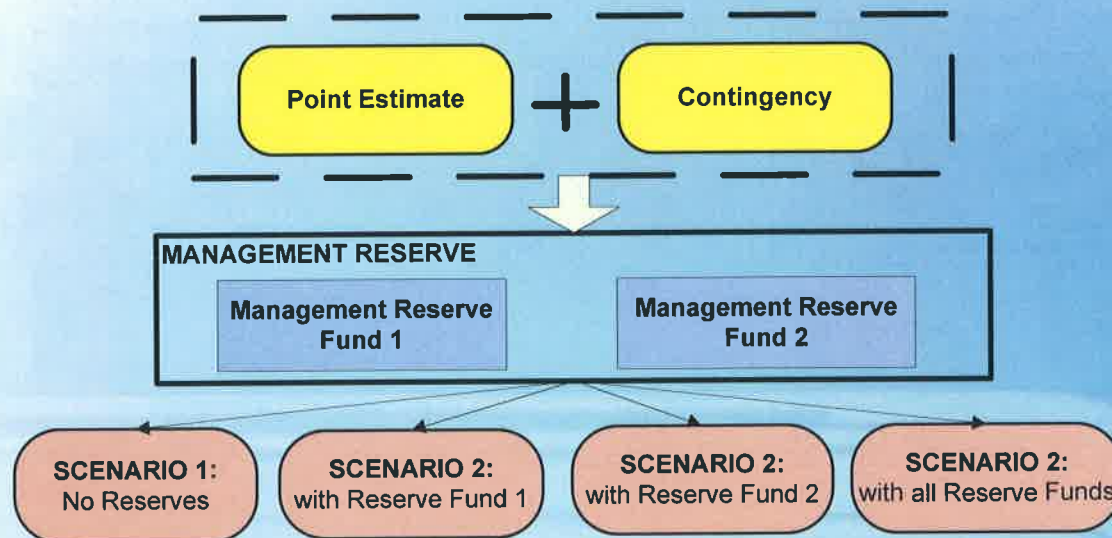
- Capital Cost Estimate Process
  - Base Cost
  - Treatment of uncertainty
  - In-Service Cost
- Development of IFF12/CEF12 Budget
  - Stress Test
  - Management Reserves
  - Results
- Application to NFAT
- Project Execution/Lessons Learned

# Estimate Development Process

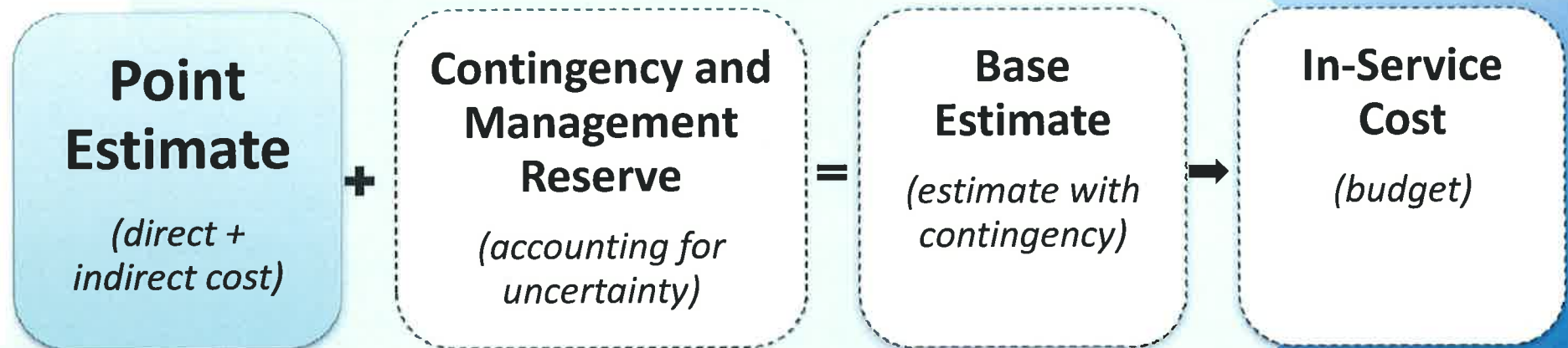
## STEP 1: Estimate Development



## STEP 2: Budget Scenario Development



## Estimate Development Process



Interest  
+  
Escalation

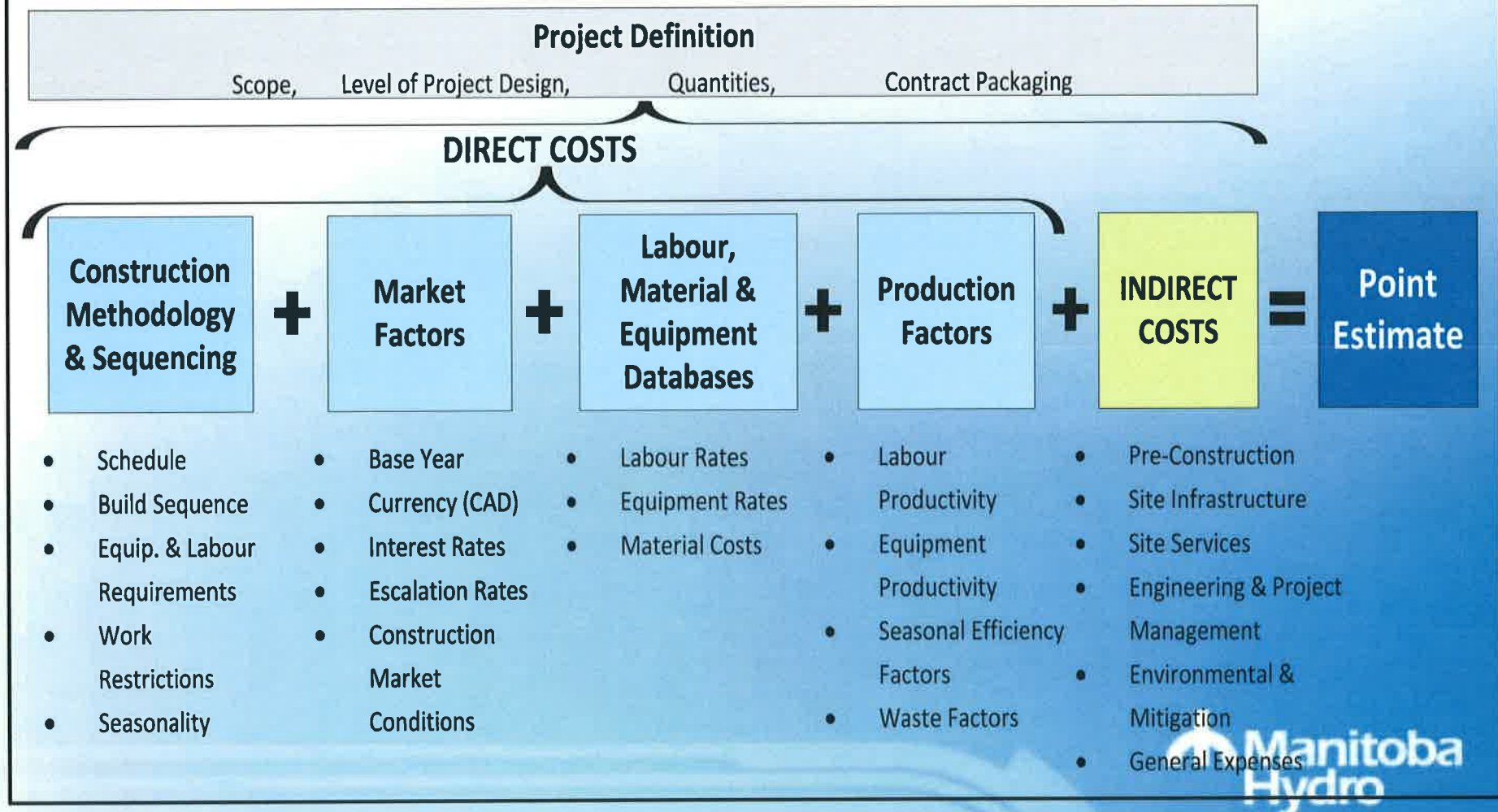
## What is the Point Estimate?

- The risk free, interest and escalation free (or bare) cost based on an initial set of assumptions, not accounting for risks/uncertainties
- Assumptions used to develop the estimate based on
  - Learning/experiences from previous & current projects
  - Other North American Heavy Civil Projects
  - Market intelligence
- Comprised of Direct (2/3) & Indirect Costs (1/3)

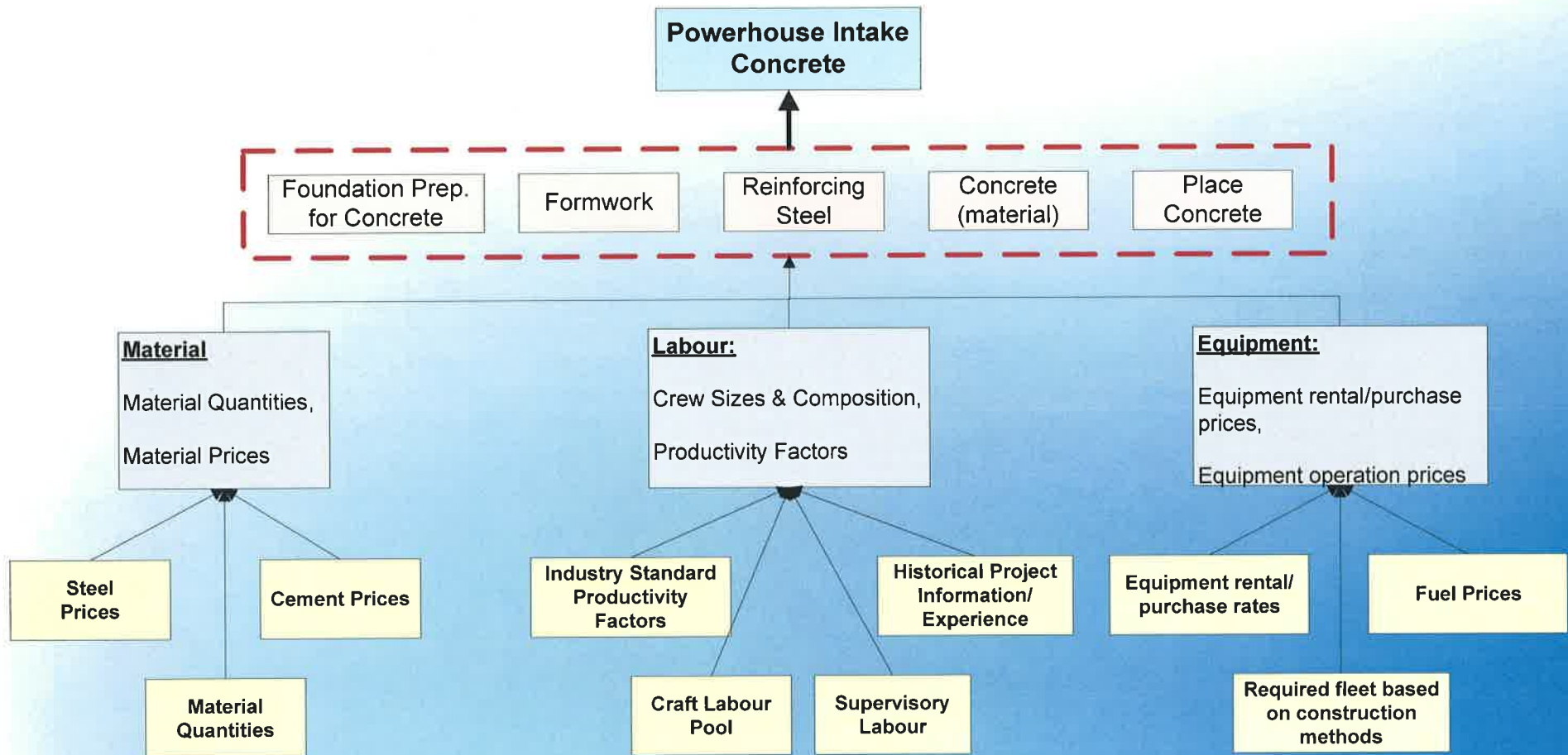


# Point Estimate

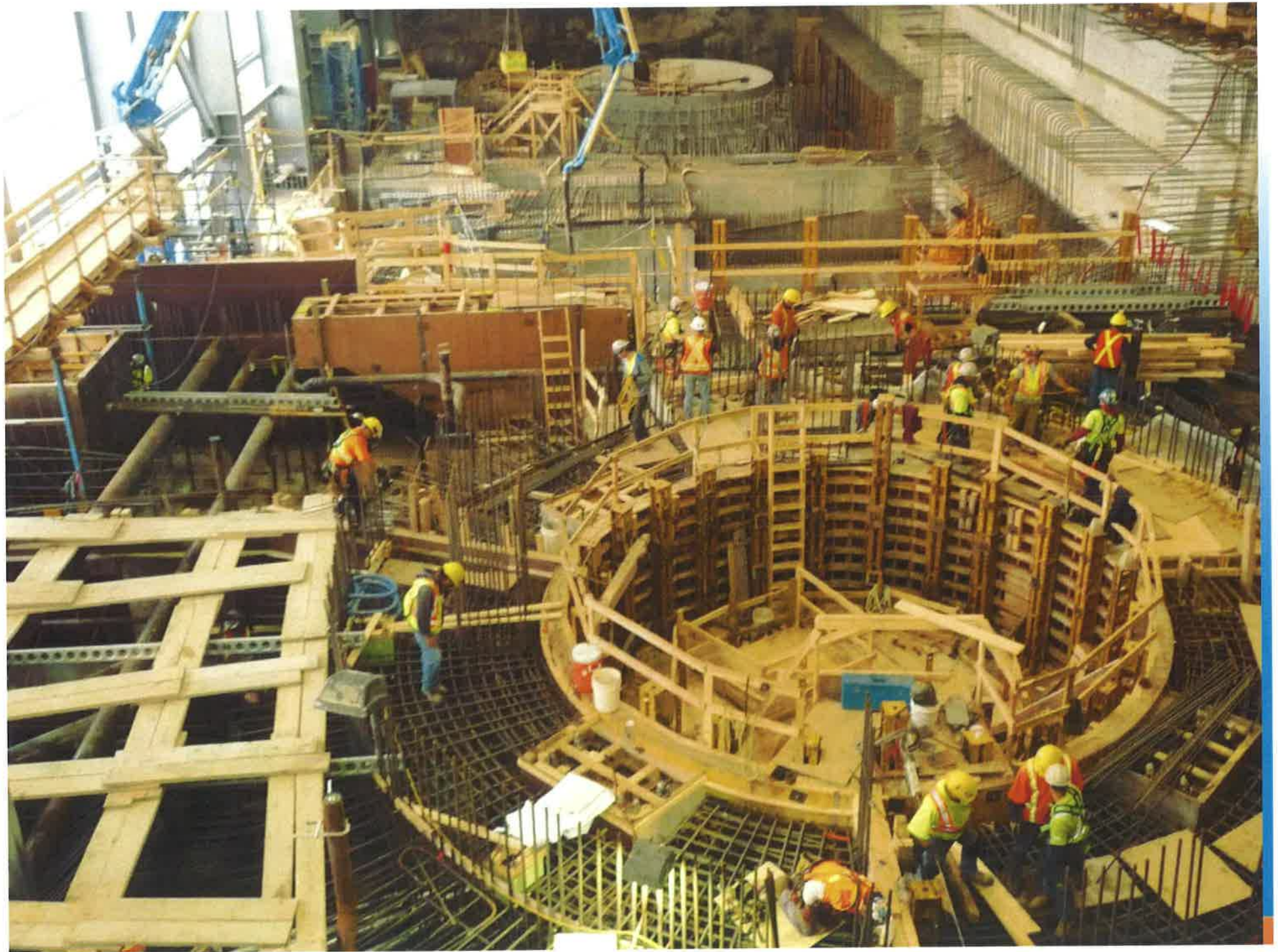
## Manitoba Hydro's Point Estimate Development Process



# Estimate Development – What a First Principles Estimate Looks Like



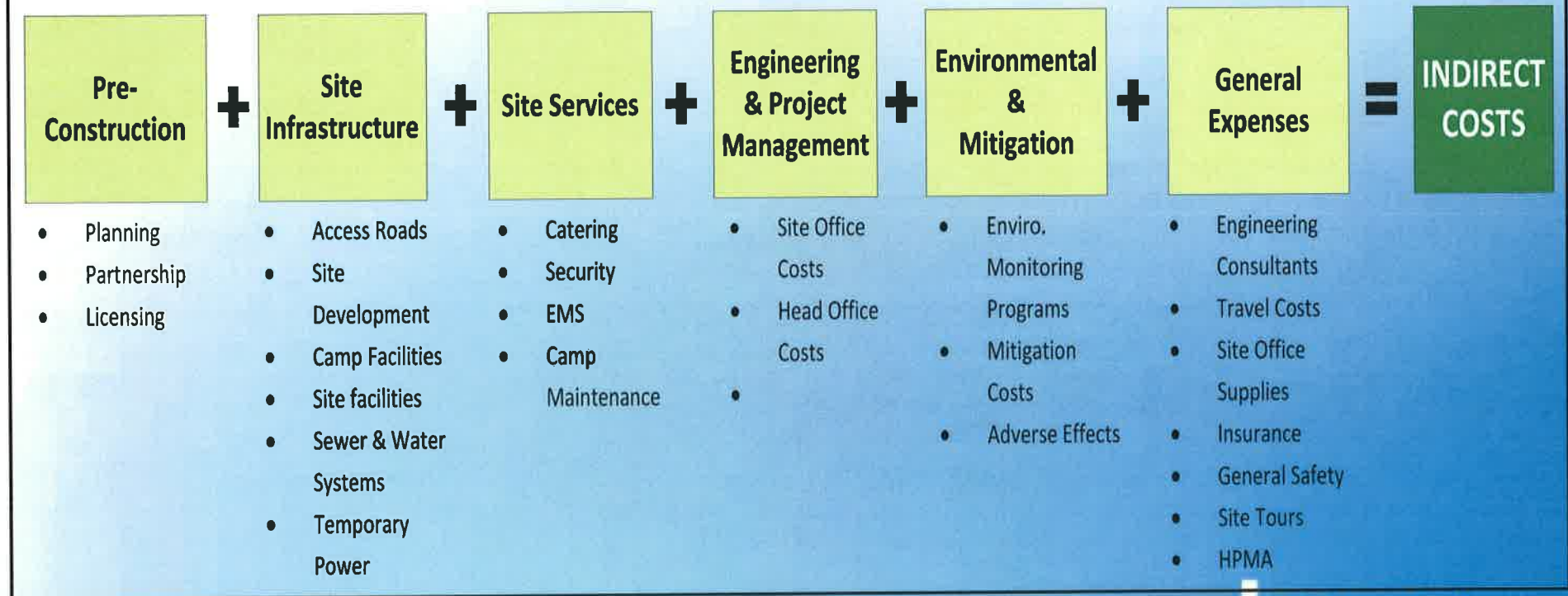




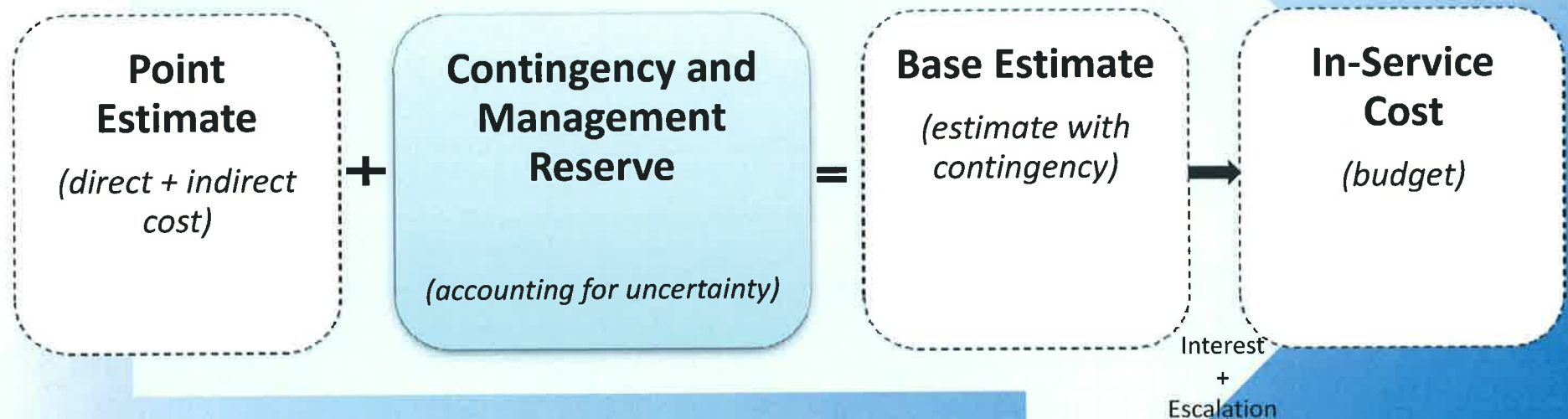


# Indirect Costs

## Indirect Costs



## Contingency



## What is Contingency?

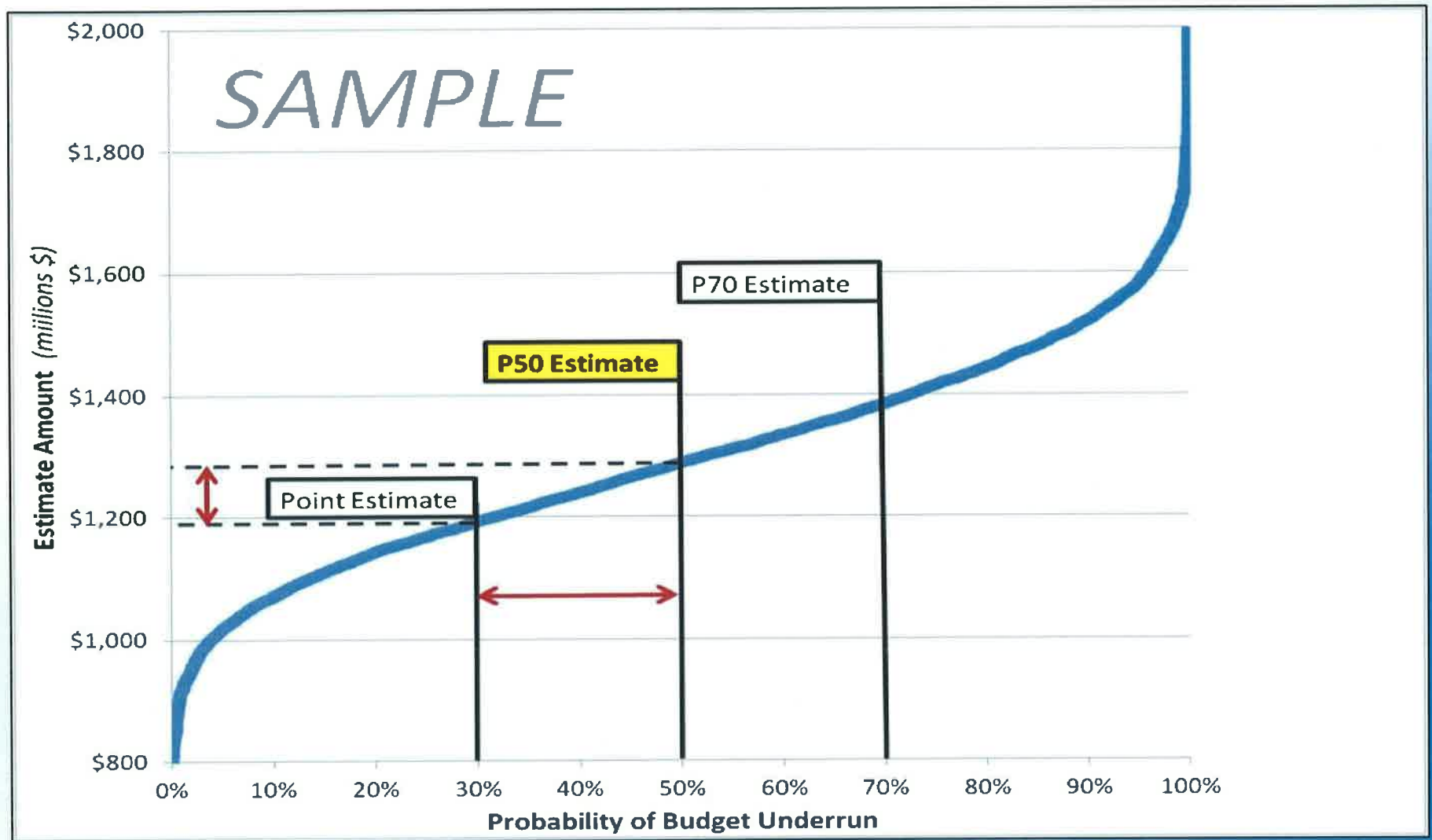
- Meant to address uncertainty & risks associated with the estimate
  - Based on the current project scope
  - Risks & opportunities in assumptions of Point Estimate
  - One step of larger risk management process
- Developed with expectation it will be spent
  - Proven time and again that, due to uncertainties involved, major construction projects never go exactly as planned
- Developed as range of amounts for different desired levels of confidence in achieving a budget under run



## Contingency Development

- Probabilistic curve based on Point Estimate
- Includes Systemic and Project Specific Risks
- Systemic risks include:
  - level of project definition/scope,
  - Empirically based on industry stats
- Project specific include:
  - geotechnical conditions, weather, quality etc...
  - Expected value based
- Values combined in Monte Carlo analysis to produce a contingency curve

# Contingency Curve



## What is Management Reserve?

- Next step, after contingency in risk management process
- Amount added to cover uncertainty items with very high impacts but lower likelihood of occurrence & substantial risk items not appropriate to be covered with contingency (*major market shifts, etc.*)
- Typically includes items related to regulatory requirements, future market conditions and significant risk items



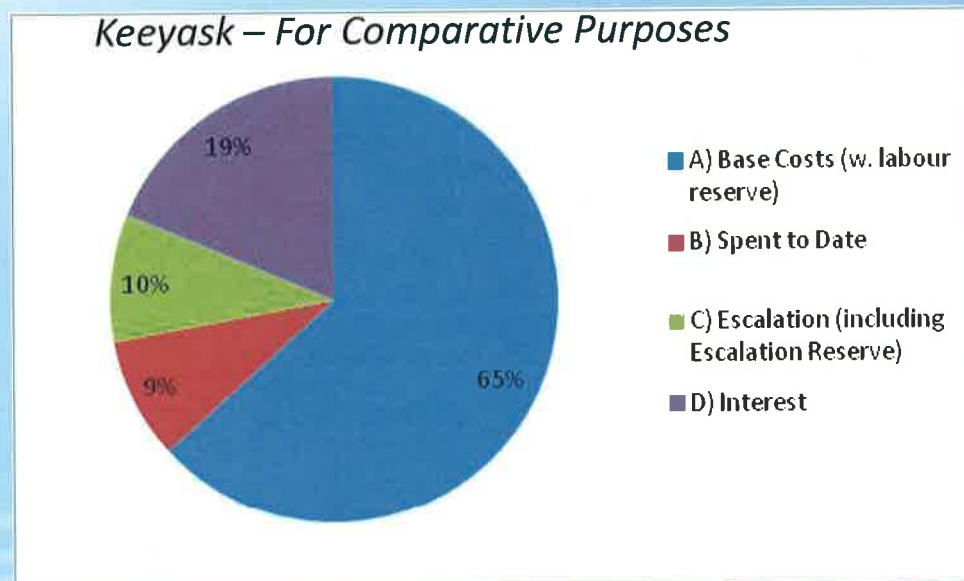


## What is Management Reserve?

- Management Reserve is different than contingency:
  - Unlike contingency that is part of the cost of the work, management reserve is only spent if the identified event occurs
  - Use of management reserve requires MHEB approval
  - May or may not be recommended for inclusion in the Project Budget for the CEF/IFF

## What is In-Service Cost?

- Interest and escalation on major projects, like Keeyask & Conawapa, add several Billions of dollars to the estimate
  - Approximately 30% of Keeyask In-Service Cost, 40% of Conawapa In-service Cost



## Capital Cost Estimate Summary

- Base Estimate
  - Point estimate is developed at a point in time, based on project definition and market conditions of that time
  - Contingency addresses the majority of uncertainty associated with the Point Estimate
- In-Service Cost
  - Interest and escalation costs including interest on spent to date
- Scenarios used to establish Management Reserves if required
- But there are major items that can cause estimate to change:
  - Major scope changes (corporate driven)
  - Changes to ISD
  - Market Shifts (labour, construction)
  - Development Agreement Status
  - Environmental Requirements



## **2012 Review of K&C Estimates**

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- Re-estimate is a 6 month process. Primarily driven by change to the project definition/scope.
- Estimates for Keeyask and Conawapa were two and three years old, respectively, however, little change to project definition/scope
- Continual change observed in industry and Wuskwatim project essentially complete
- Stress tested key estimate inputs based on the most recent information
- Used to establish the IFF/CEF12 capital cost estimate for Keeyask and Conawapa, which included the addition of escalation and labour management reserves.

## **Stress Test Results - Budget Scenarios**

- Labour (cost & productivity) and Escalation are the two largest contributors to estimate variation
- Escalation or labour risk alone would consume full contingency
- Scenarios used to address these two key risks and others. Not appropriate to address through contingency
- Lends itself to use of Management Reserves

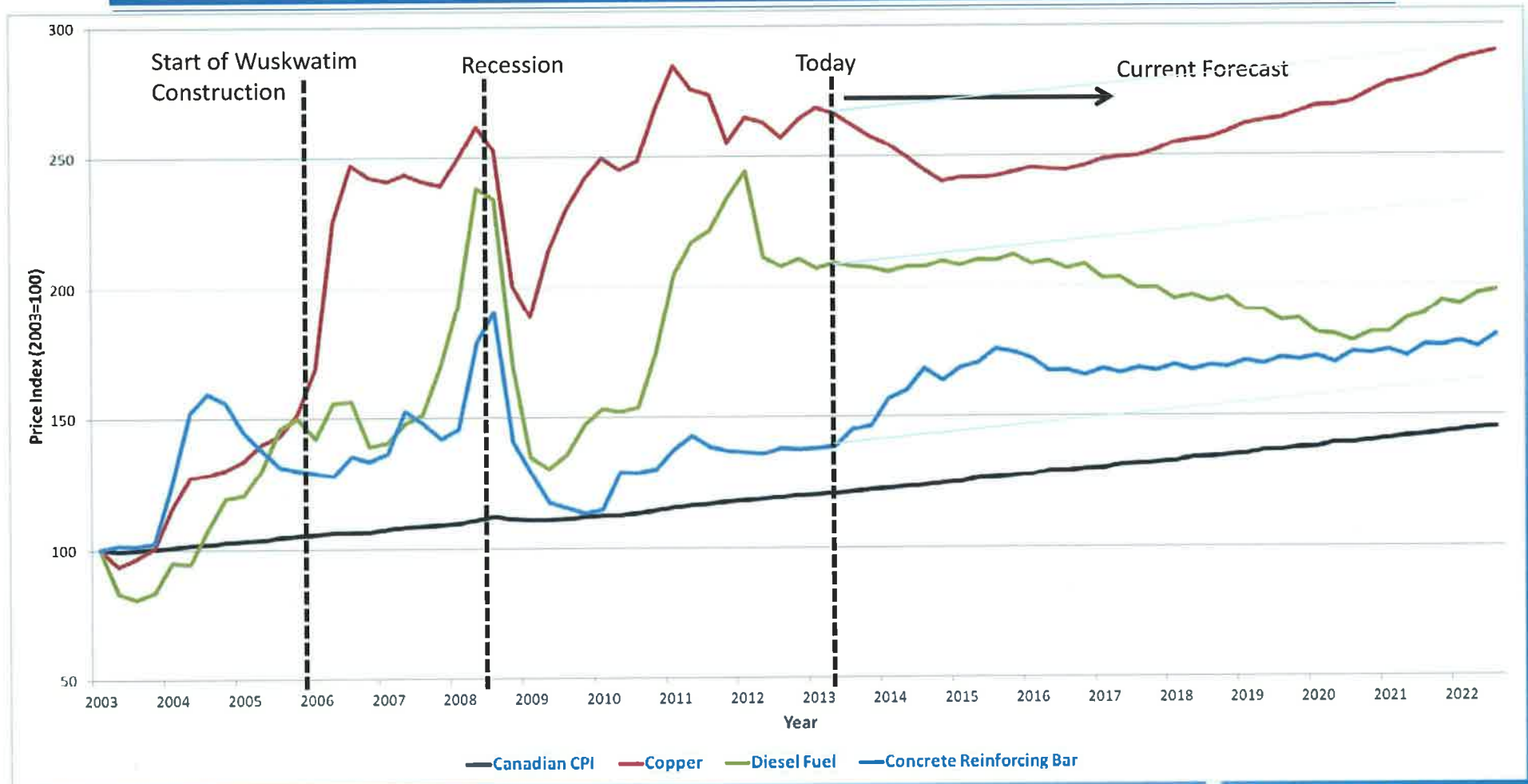
## Budget Scenarios – Labour Risk

- Represents the additional costs if labour risk cannot be mitigated
- Labour reserve modeled after Wuskwatim scenario
  - Attraction & Retention issues, leading to poor productivity and larger number of workers
  - Schedule delay costs
  - Increased amount of camp and other indirect costs
- Labour risk
  - Busy mega-project marketplace in remote locations across Canada
  - Decrease in craft labour supply
  - Continued challenges in labour productivity particularly for remote projects



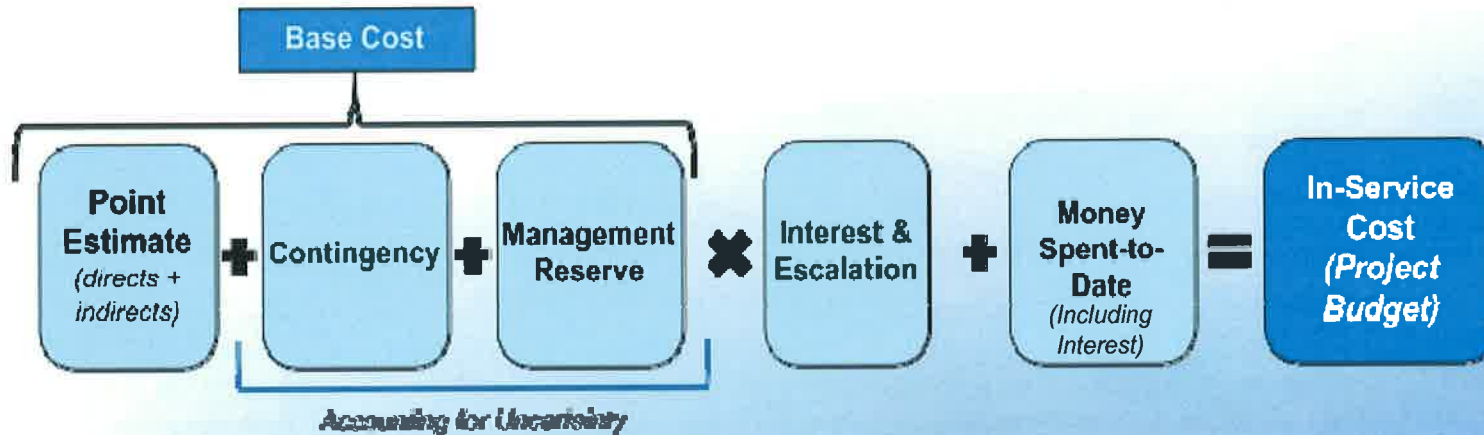


## Budget Scenarios - Escalation Risk

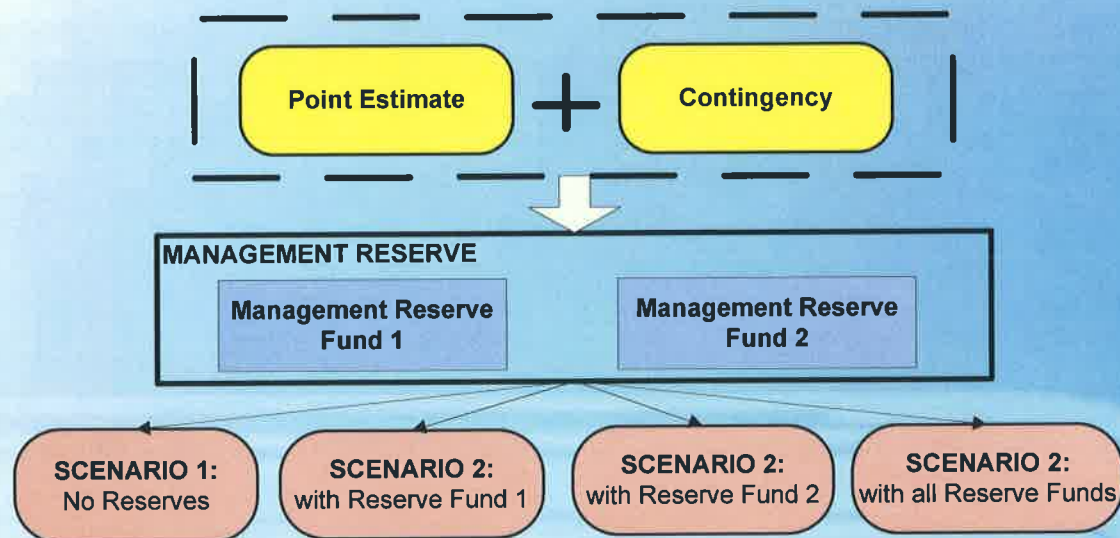


## Estimate Development Process

### STEP 1: Estimate Development



### STEP 2: Budget Scenario Development – Included 2012 Stress Test



## IFF/CEF Budget and NFAT Evaluation

	Conawapa 2025/26 IFF/CEF12	Keeyask 2019/20 IFF/CEF12
	<i>(Billions of Dollars)</i>	
Point Estimate	4.54	3.05
Contingency + Management Reserve	1.60	1.03
A) Base Costs	6.13	4.08
B) Spent to Date (as of March 31, 2012)	0.23	0.50
C) Escalation at CPI	1.24	0.42
D) Interest	2.59	1.07
<b>Total In-Service Cost:</b>	<b>10.2</b>	<b>6.2</b>

*NB: Includes Generation Outlet Transmission*

## **Capital Costs for NFAT Analysis**

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What's not specifically included in the Capital Cost Estimate?

- Change to:
  - In-service date
  - Major change to scope
  - Changes to escalation /interest
- Uncertainties with these items are addressed in the NFAT analysis



## **Capital Costs for NFAT Analysis**

- To consider the full range of risks, three cases have been defined for the NFAT economic and financial analysis which are low, reference and high
  - Low value represents a low extreme that has a reasonable likelihood of occurrence
  - Reference represents the “most likely”
  - High value represents a high extreme that has a reasonable likelihood of occurrence
- These apply to all inputs in the NFAT analysis
- Adjustments to the Keeyask and Conawapa Capital Costs to derive the low, reference and high cases were to the amounts of:
  - Contingency
  - Escalation
  - Labour reserve

## Project Execution

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- Sound Project Delivery Strategy
- Comprehensive Project Schedule
- Project Team
  - World class consultants
  - Top tier suppliers
- Mitigation strategy for labour
  - Premier Camp
  - Early General Civil Contractor Involvement
  - Investigate Modifying work Schedule
  - Changes to BNA
- Incorporate Wuskwatim Lessons Learned

# **Key Lessons Learned from Wuskwatim**

- Early Start for Infrastructure
- Engineering
  - Early Completion, earlier constructability inputs
- Human Resources
  - Attract & Retain Project Staff and Craft Labour
- Appropriate Project Delivery Strategy
- Project Management Practices

# Thank you

