Volume 2 – MMF Book of Documents NFAT Review – Manitoba Hydro's Societal Issues Panel March 26, 2014

Tale#	Description	Reference
1	Terms of Reference, page 4	PUB website: http://www.pub.gov.mb.ca/nfat/about_nfat.html
	Chapter 13 Multiple Account Analysis, page 62	PUB website: http://www.pub.gov.mb.ca/nfat/ mb hydro application.html
2	Portions of JKDA, Article 12 Training and Employment and Schedule 12-7 Advisory Group on Employment Terms of Reference	Manitoba Hydro website: http://www.hydro.mb.ca/projects/ keeyask/jkd_agreement.shtml
3	MH Exhibit #91	PUB website: http://www.pub.gov.mb.ca/nfat/hearing.html
4	PUB/MH II-423b & c	PUB website: http://www.pub.gov.mb.ca/nfat/ information_requests.html
5	PUB Exhibit 58-5, Page 180	PUB website: http://www.pub.gov.mb.ca/nfat/pub-exhibit- list.html

TAB 1

- (d) whether high level summaries filed by Hydro of Net Present Values and Internal Rates of Return which are derived from Commercially Sensitive Information reflect sound assumptions and calculations; and
- (e) the accuracy and soundness of Hydro's calculation of a consensus forecast of future market prices for electricity and fuels which is derived from Commercially Sensitive Information.

The PUB shall hire the independent expert consultant(s).

The independent expert consultant(s) shall provide a report(s) to be filed in evidence on the public record, which shall contain their analysis of the submissions filed by Hydro, with sufficient information to satisfy the Panel that the review was conducted with due diligence. The report(s) shall not draw conclusions as to the needs for or alternatives to the Plan, which is the role of the Panel.

The independent expert consultant(s) shall be available for cross-examination at the public hearing, and shall be available as a resource to legal counsel for registered intervenors as deemed necessary by the PUB to prepare for the cross-examination of Hydro witnesses on Commercially Sensitive Information.

The independent expert consultant(s) may also provide such advice to the Panel, and file such report(s) with the Panel *in camera*, that contain, reference, or analyse Commercially Sensitive Information in sufficient detail to satisfy the Panel. Cross-examination of the independent expert consultant(s) on such issues shall be permitted *in camera*.

The independent expert consultant(s) shall not quote in their publicly filed report(s) Commercially Sensitive Information or information that would enable a third party to reverse-engineer Commercially Sensitive Information ("reverse-engineer" means to discover, synthesize or otherwise recreate the Commercially Sensitive Information following a detailed examination). No public cross-examination of the independent expert consultant(s) shall take place with respect to Commercially Sensitive Information. The independent expert consultant(s) will be required to execute a non-disclosure agreement satisfactory to Hydro and the Panel.

NOT IN SCOPE

The following items are not in the scope of the NFAT:

- The Bipole III transmission line and converter station project;
- The Pointe Du Bois project;
- The commercial arrangements between Hydro and its aboriginal partners for the development of the proposed hydro-electric generating facilities (the impacts of these are included in the cost of the projects that are part of the Plan);
- The environmental reviews of the proposed projects that are part of the Plan, including Environmental Impact Statements (these will be conducted through individual processes by the Manitoba Clean Environment Commission ("CEC"), and where possible the impacts of the matters to be considered by the CEC are included in the costs of the projects that are part of the Plan);
- Aboriginal consultation pursuant to Section 35 of the Constitution Act (this is conducted as a separate Crown-Aboriginal consultation process);



Needs For and Alternatives To Chapter 13 – Integrated Comparisons of Development Plans – Multiple Account Analysis

Manitobans as a Whole

For Manitoba as a whole, the cost-benefit question is whether there are social benefits or costs — consequences that people in principle value positively or negatively — not reflected in the other accounts. There could be some broad community support for the engagement with Aboriginal Communities in the plans with northern hydro development. There could as well be strong preference for development plans that rely on renewable as opposed to non-renewable fossil-fuel resources. For some Manitobans there may be a willingness to pay for such consequences or attributes that go beyond what is already reflected in Manitoba Hydro's aboriginal partnership agreements and in the costing of GHG emissions already taken into account, though it is not clear how significant that would be from a broad provincial perspective.

One aspect of the plans, however, that may be more broadly significant and that may not have been fully recognized in the other accounts, is what one could describe as a bequest value – the value of the assets that will benefit future generations of Manitobans over the very long term.

The residual value of the assets at the end of Manitoba Hydro's planning period was included in the present value calculations in the market valuation account. This was done by projecting and comparing for the different plans the capital and O&M costs net of export revenues required to maintain the system from 2047 through to 2090. The residual value of the hydro generating and related assets in the preferred and two alternative plans with Keeyask G.S. was then calculated by calculating the long-term net cost saving relative to the all gas plan, with its greater need for replacement investment, greater O&M and lower export revenues.

TAB 2

ARTICLE 12

TRAINING AND EMPLOYMENT

12.1 PRE-PROJECT TRAINING

Training Initiative

12.1.1 The **Training Initiative** is aimed at facilitating the training of **Northern Aboriginals** to take advantage of employment opportunities generated by the **Keeyask Project** and the **Wuskwatim Project**.

Responsibility for Training Delivery

12.1.2 Each of the **Aboriginal Training Partners** is responsible for the design, delivery and implementation of community-based training to **Northern Aboriginals** in accordance with the proposal for the **Training Initiative** and in their respective **Contribution Sub-Agreements**.

Funding for the Training Initiative

12.1.3 Subject to the provisions of the **Contribution Agreements**, a number of parties agreed to contribute to the **Training Initiative Funds** in amounts not to exceed the following contributions:

(a)	Human Resources and Skills Development Canada	\$22 million;
(b)	Hydro	\$20 million;
(c)	Manitoba	\$10 million;
(d)	Western Economic Diversification	\$5.0 million;
(e)	Indian and Northern Affairs Canada	\$3.3 million; and
(f)	Aboriginal Training Partners (in-kind)	\$1.7 million.

Hydro Contribution

12.1.4 The contribution of **Hydro** to the **Training Initiative** set out in subsection 12.1.3 will form part of the **Pre-Closing Liabilities**.

"KCN Participation Costs" means all costs incurred by a Keeyask Cree Nation in connection with the Keeyask Project for which the Keeyask Cree Nation has been or is entitled to be reimbursed by Hydro, including any repayable advances by Hydro to a Keeyask Cree Nation in respect of reimbursable costs.

"KCN Training Funds" means the seventy-five (75%) per cent of the Keeyask Training Funds apportioned, in the manner set forth in clause 12.1.5 (a), among the respective Keeyask Cree Nations for the training of Members.

"Keeyask Cree Nation" means any one of TCN, War Lake, York Factory and Fox Lake.

"Keeyask Cree Nations" means TCN, War Lake, York Factory and Fox Lake.

"Keeyask Generating Station" means the proposed hydro-electric generating station forming part of the Keeyask Project and consisting of a complex of structures, including the powerhouse, spillway, dam, dykes and transition structures, used in the production of electricity.

"Keeyask Training Funds" means the forty-five million (\$45,000,000) dollars of Training Initiative Funds allocated for the training of Members, and Northern Aboriginals other than Members, for jobs on the Keeyask Project and the Wuskwatim Project.

"Keeyask Project" means the Keeyask Generating Station and all related works, excluding the Keeyask Transmission Project and Bipole III, but including all channels, excavations, camps, storage areas, local roads and access roads, to be located in the vicinity of Gull Rapids, just upstream from the point at which the Nelson River flows into Stephens Lake, all of which are more particularly described in the Project Description and which, if built, will contribute approximately six hundred and ninety-five (695) MW, at rated capacity, to the Integrated Power System.

"Keeyask Transmission Facilities" means all incremental transmission facilities and incremental communication-related facilities to be constructed to connect with the Keeyask Project, excluding Bipole III, but including all northern high voltage alternating current collector transmission lines, switching and transformer stations and related works, as determined by Hydro (Transmission and Distribution Business Unit), required to connect the Keeyask Project to Bipole III, and all north-south alternating current transmission lines, switching and transformer stations and related works, as determined by Hydro (Transmission and Distribution Business Unit).

"Keeyask Transmission Facilities Capital Amount" means obligations of the Limited Partnership for capital construction costs related to the Keeyask Transmission Facilities due to Hydro pursuant to either or both of the Interconnection and Operating Agreement and the PPA, in accordance with the principles set forth in subsection 10.2.2 of this JKDA.

"Keeyask Transmission Project" means Hydro's proposed project to develop the Keeyask Transmission Facilities.

- "Training Initiative" means the Hydro Northern Training and Employment Initiative.
- "Training Initiative Funds" means the sum of sixty two million (\$62,000,000) dollars contributed to the Training Initiative by a number of parties as described in section 12.1.3.
- "UMA" means a unanimous members' agreement made between all of the members of WKTC dated September 29, 2004.
- "Unit" means a unit representing an interest in the Limited Partnership.
- "War Lake" means War Lake First Nation.
- "War Lake Adverse Effects Agreement" means the agreement to be entered into on the Date of this JKDA between Hydro and War Lake, and to be assigned by Hydro to the Limited Partnership on the Initial Closing Date, in respect of the adverse effects of the Keeyask Project on War Lake and its Members, which agreement shall be substantially in the form agreed to in principle by Hydro and War Lake, and approved by its Members in the manner provided therein.
- "War Lake Chief and Council" means the Chief and Council elected and in office from time to time as the governing body of War Lake pursuant to War Lake's Election Code, E-1, as amended from time to time, and recognized as the "council of the band" for War Lake, as defined in subsection 2(1) of the *Indian Act* (Canada).
- "War Lake Participation Agreement" means the participation agreement entered into between TCN, Hydro and War Lake on July 9, 2003.
- "War Lake 2005 Agreement" means the agreement made between Manitoba, Hydro and War Lake, dated March 30, 2005, for the resolution of adverse effects of then existing hydropower development.
- "Waterways Management Program" means the program for managing issues arising from the use of waterways impacted by the impoundment of waters for the Keeyask Generating Station, substantially in the form attached hereto as Schedule 11-2.
- "WKTC" means the Wuskwatim Keeyask Training Consortium.
- "Work" means a work package subject to Direct Negotiation as specifically outlined in a Request for Direct Negotiation Proposal.
- "Working Group on Operational Jobs" means the working group or groups established or to be established between Hydro and CNP, York Factory and Fox Lake to explore ways in which the agreed upon employment targets for Operational Jobs set forth in subsection 12.7.1 of this JKDA may be achieved, and to establish a basis for an ongoing and mutually beneficial

Training Initiative Funds for the Keeyask Project

- 12.1.5 A total of up to forty-five million (\$45,000,000) dollars of **Training Initiative Funds** has been allocated for pre-project training for **Members** and **Northern Aboriginals** (other than **Members**) for jobs on the **Keeyask Project** and the **Wuskwatim Project**, as follows:
 - (a) a total of up to seventy-five (75%) per cent of this amount, or thirty-three million, seven hundred and fifty thousand (\$33,750,000) dollars, comprise the KCN Training Funds, available to the Keeyask Cree Nations for the pre-project training of Members in accordance with the Contribution Agreements or the Keeyask Cree Nations' respective Contribution Sub-Agreements, as the case may be; and
 - (b) a total of up to twenty-five (25%) per cent of this amount, or eleven million, two hundred and fifty thousand (\$11,250,000) dollars, is available for the pre-project training of **Northern Aboriginals** other than **Members**.

Apportionment of KCN Training Funds

12.1.6 Pursuant to their respective Contribution Sub-Agreements, the KCN Training Funds have been apportioned among the Keeyask Cree Nations as follows:

(a)	TCN	\$18.63 million;
(b)	War Lake	\$1.62 million;
(c)	York Factory	\$6.75 million; and
(d)	Fox Lake	\$6.75 million.

Early Advances of KCN Training Funds

12.1.7 In order to provide funding for the pre-project training of Members prior to the establishment of the Training Consortium, Hydro provided the Keeyask Cree Nations with early advances of KCN Training Funds in the aggregate sum of three million, six hundred and twenty one thousand, one hundred and ninety-three (\$3,621,193) dollars in respect of CNP, seven hundred and eight-five thousand, seven hundred (\$785,700) dollars in respect of Fox Lake and six hundred and sixty-eight thousand, five hundred (\$668,500) dollars in respect of York Factory. All such early contribution amounts are included within the amounts set out in subsection 12.1.6

- (a) the BNA will form part of the tender specifications;
- (b) contractors will be required to set reasonable requirements for accreditation, skill and experience necessary for the particular work to be performed;
- (c) designated contractors will be required to provide on-the-job training to workers in specified trades and will be required to submit the detail of their on-the-job training program in their tender submission;
- (d) contractors will be required, if requested, to designate an individual to represent the contractor on the **Advisory Group on Employment**; and
- (e) job orders for on-the-job trainees or apprentices will be restricted to northern Aboriginals residing in the Churchill/Burntwood/Nelson River Area, with first preference for such jobs being given to individuals who have received designated trades or technical skills training pursuant to the Training Initiative. If a job order for an on-the-job trainee or apprentice cannot be filled by a northern Aboriginal resident in the Churchill/Burntwood/Nelson River Area, then Manitoba will consult the contractor placing the job order as to whether the contractor wishes the job order to continue in accordance with the provisions of the BNA, or whether the contractor prefers the job order to be cancelled.

12.5 ADVISORY GROUP ON EMPLOYMENT

Advisory Group on Employment

12.5.1 Hydro, as the Project Manager, agrees to establish the Advisory Group on Employment as soon as practical following the Construction Start to provide a forum for addressing employment related issues, in particular Aboriginal employment, in accordance with the AGE Terms of Reference attached hereto as Schedule 12-7.

Bulletin Board

12.5.2 **Hydro**, as the **Project Manager**, agrees to provide bulletin board space for the contractor under the **Employment Retention Contract** and for Aboriginal employees at or near the same location that bulletin board space is provided to the **Allied Hydro Council**, subject to the right of the **Project Manager** to remove objectionable items posted to such bulletin boards as the **Project Manager** deems appropriate.

SCHEDULE 12-7

Advisory Group on Employment

Terms of Reference

SCHEDULE 12-7

Advisory Group on Employment

Terms of Reference

1. Scope

The Advisory Group on Employment ("AGE") is an advisory group to the Project Manager.

The AGE is a forum for addressing employment-related issues, in particular Aboriginal employment, related to construction of the Keeyask Project. The AGE is established to receive, review and find solutions to concerns and issues and to monitor, report and make recommendations to the Project Manager on employment-related matters, as required.

In this role, the AGE will not supplant and will, wherever possible, avoid duplicating other Keeyask Project organizations or committees with a mandate for dealing with specific types of concerns or issues. Where relevant, the AGE will direct individuals to the appropriate Keeyask Project organization or committee. In particular, the AGE will not address differences or disputes that fall under the grievance procedures established by the BNA.

The AGE is consultative and advisory only and has no decision-making authority but will make recommendations to the **Project Manager** in accordance with its Terms of Reference.

2. Purpose

The purpose of the AGE is to:

- (a) provide such disclosure of non-privileged information, of contemporary relevance to employment-related matters for the **Keeyask Project**, as is reasonable and practicable to provide;
- (b) receive and consider employment-related issues associated with construction of the **Keeyask Project** including:
 - (i) endeavouring to resolve issues in a cooperative and timely manner and informing the **Project Manager** of the outcome or recommended course of action;
 - (ii) establishing a process to receive and address issues in relation to items such as:

- A. the job referral process;
- B. communication between Aboriginal placement agencies and Keeyask Project contractors;
- C. communication to **Keeyask Project** contractors and subcontractors regarding the **AGE**; and
- D. concerns or issues raised by individuals,

and communicating such process to relevant parties and individuals;

- (c) inform **Keeyask Project** workforce about the **AGE's** existence and its purpose;
- (d) review and provide advice to the **Project Manager** about the appropriateness of job order qualifications;
- (e) monitor and provide recommendations to the **Project Manager** regarding Aboriginal employment associated with the **Keeyask Project**, including under the **BNA** job referral process and under **Direct Negotiation** Contracts;
- (f) monitor employment of Members as well as employment of Aboriginal people from other communities;
- (g) monitor the results and effectiveness of the BNA job order, Direct Negotiation Contract hiring, worker orientation and job retention processes and provide advice to the Project Manager in respect of same;
- (h) report in a regular and timely way to the **Project Manager** on issues received and addressed;
- (i) review and consider:
 - (i) Aboriginal employment (number of hires, skill areas, turnover, link to pre-project training, community of residence, First Nation, etc.);
 - (ii) effectiveness of BNA job referral process;
 - (iii) results of the hiring process for Direct Negotiation Contracts;

- (iv) status and outcomes of job qualification reviews;
- (v) status and results of the worker orientation program;
- (vi) status and results of the worker retention strategy;
- (vii) notable training and employment related outcomes occurring at the **Keeyask Project** construction site (both positive and negative);
- (viii) an annual committee budget as determined by the **Project** Manager;
 - (ix) other matters appropriate to be addressed by the AGE;
- (j) provide recommendations to the **Project Manager** about potential improvements that could be made to employment strategies and processes on future hydroelectric projects.

3. AGE Membership

The AGE is a Keeyask Project construction site committee with the intention that its representatives will be comprised of individuals working at the Keeyask Project construction site, unless no such individuals are practically available.

The AGE will be comprised of the following representatives:

- (a) Voting Representatives:
 - (i) four (4) Keeyask Cree Nation representatives (one (1) Member from each of TCN, War Lake, York Factory and Fox Lake;
 - (ii) six (6) **Hydro** representatives;
 - (iii) one (1) **Manitoba** CTT (Competitiveness, Training and Trade, formerly MAET) representative;
 - (iv) one (1) **HPMA** (Hydro Project Management Association) representative; and
 - (v) one (1) AHC (Allied Hydro Council) representative.
- (b) Non-voting Representatives:

- (i) one (1) representative appointed by each contractor on the **Keeyask Project**, including the **Employment Retention Contract** contractor. The **AGE** will determine which contractors are required to attend the meetings; and
- (ii) the Allied Hydro Council's Aboriginal union representative for the Keeyask Project.

Organizations will be requested to appoint representatives for at least a two (2) year term.

4. Chairperson

The AGE will be chaired by a Hydro representative.

5. Duration of AGE and Frequency of Meetings

The AGE will be established as soon as practical following the Construction Start and will remain in existence until the Final Closing Date for the Keeyask Project.

The AGE will meet at least once every quarter, or more frequently as the AGE may determine. To address eligible issues expeditiously, teleconference meetings (not previously scheduled) may be convened.

6. Meeting Process

The AGE provides advice and makes recommendations to the Project Manager. In the event the majority of the non-Hydro representatives on the AGE disagree with any recommendations (or lack thereof) made by the AGE to the Project Manager, such non-Hydro representatives shall have the right to put forward, in a timely manner, an explanation of their concerns to the Project Manager for consideration. The Project Manager is required to inform the AGE in a timely manner of how the AGE's recommendations or non-Hydro representatives' concerns, as applicable, have been addressed. If the AGE or the majority of the non-Hydro representatives on the AGE is/are not satisfied with the Project Manager's response, the recommendations and/or concerns, as applicable, will be forwarded to the board of the General Partner.

Representatives appointed to the AGE will receive an orientation regarding the various Keeyask Project committees. Such representatives will endeavor to understand and respect the roles, responsibilities and functions of other committees and agencies relevant to the Keeyask Project, in order to judge whether issues are appropriate for the AGE to address.

The Chair of the AGE may request a facilitator to manage meetings.

Meetings will take place at the Keeyask Project construction site, unless otherwise agreed.

Materials to be discussed at AGE meetings will be distributed two (2) weeks prior to the meeting date. Meeting notes will be recorded and distributed to all representatives of the AGE and contractors within two weeks of the meeting date.

7. <u>Recommendations</u>

The AGE will seek to achieve consensus in making its recommendations. If consensus cannot be achieved, decisions will be based on a majority vote of all voting representatives of the AGE, subject to paragraph 6.

8. External Communications

The Chair of the AGE is responsible for all communications on behalf of the AGE. The Chair must consult with the **Project Manager** and **Limited Partnership** project communication staff prior to undertaking external communications.

9. Reasonable Expenses

Keeyask Cree Nation representatives appointed to the AGE who are not fully employed on Keeyask Project-related jobs, or who must attend AGE meetings outside of normal working hours, will be paid for their time for attending AGE meetings, along with reasonable expenses associated with meals and mileage, if applicable.

10. Revisions to Terms of Reference

The AGE may make recommendations to the Project Manager to revise the AGE's Terms of Reference.

TAB 3



NEEDS FOR AND ALTERNATIVES TO (NFAT)

Manitoba Hydro Undertaking #5

Manitoba Hydro to confirm the amount of project costs spent with respect to First Nations involvement in the project.

Manitoba Hydro Undertaking #6

Manitoba Hydro to split out how much of the project cost has been spent regarding Metis involvement.

Response:

Participating Party costs include process, mitigation, transition & implementation costs:

	Participating Party Costs (to D	
Project	Community	Total
	Cree Nation Partners (TCN/WLFN)	6 445 21
	Fox Lake Cree Nation	14 641 78.
	Manitoba Metis Federation	94 579
Conawapa	Shamattawa First Nation	1 739 28
	Tataskweyak Cree Nation	128 91
	War Lake First Nation	143 39
	York Factory First Nation	5 721 78
[anawapa][pta/		2 8 914 90
	Cree Nation Partners (7CN/WLFN)	94 378 95
	Fox Lake Cree Nation	26 939 94
	Manitoba Metis Federation	244 57
Keevask	Nisichawayasihk Cree Nation	9 38
KEEAOSK	Shamattawa First Nation	17 97
	Tataskweyak Cree Nation	12 762 63
	War Lake First Nation	473 90
	York Factory First Nation	25 409 22
keeya s k Tota l		160 236 59
	Cormorant	428 99
	Herb Lake Landing	57 20
	Manitoba Metis Federation	309 95
	Nisichawayasihk Cree Nation	51 473 95
Wuskwatim	Opaskwayak Cree Nation	428 99
	Snow Lake	571 99
	Tataskweyak Cree Nation	2 374 85
	Thicket Portage	57 20
	York Factory First Nation	43.89
Wuskwatim Total		55 74 6 55
Grand Total		244 898 05

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MH Exhibit #91 Transcript Pages #261 and 263

Hydro Northern Training and Employment Initiative (HNTEI)
Funding Provided to Aboriginal Partners*
As at February 28, 2014

Funding Provided
19,586,874
6,451,827
9,680,439
4,733,996
10,890,494
6,515,297
2,177,367
\$60,036,295

 $^{\ ^*}$ Of the \$60.26M in HNTEI funding, \$20M was provided by Manitoba Hydro.

Of Manitoba Hydro's \$20M contribution, \$15M was allocated to the Keeyask Project and \$5M to the Wuskwatim Project.

TAB 4



WKTC data and reporting.

December 2013

16

Needs For and Alternatives To PUB/MH II-423b

SUBJECT: Macro-Economic 1 2 REFERENCE: PUB/MH I-92a 3 4 QUESTION: 5 Please provide a summary statistics of training activities in 2012 and 2013, including any 6 7 updates on course completions set out in Page 8 of the 2010 WKTC Annual Report 8 **RESPONSE:** 9 The duration of the Hydro Northern Training and Employment Initiative was tied to the 10 availability of funding, which was allocated to each of the participating Aboriginal Partners. 11 12 Ninety-nine percent of the funding was expended by 2010. If Aboriginal Partners had funding 13 remaining, they were able to utilize these funds through bi-lateral agreements with Manitoba Hydro to allow for further training of existing trainees. As this training occurred outside of the 14 15 structure provided through WKTC, outcomes have not been captured and amalgamated with



Needs For and Alternatives To PUB/MH II-423c

1 SUBJECT: Macro-Economic

2

3 REFERENCE: PUB/MH I-92a

4

5 QUESTION:

- 6 Please provide a schedule on First Nation employment by community on the Keeyask
- 7 construction project, showing actual and forecast employment through completion of the
- 8 project.

9

10 RESPONSE:

- 11 Please see Table 1 below for actual Aboriginal employment by community for the Keeyask
- project up to September 30, 2013.



1

Needs For and Alternatives To PUB/MH II-423c

TABLE 1

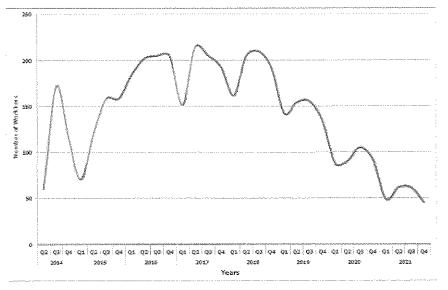
Aboriginal Community/Group	Hires	% of Total Project Hires
Barren Lands First Nation	12	1%
Bunibonibee (Oxford House) Cree Nation	6	0%
First Nation Located Outside of Manitoba	20	1%
Fisher River Cree First Nation	14	1%
Fox Lake Cree Nation	88	6%
God's Lake First Nation	5	0%
Mathias Colomb First Nation	11	1%
Métis	97	7%
Mosakahiken Cree Nation	9	1%
Nisichawayasihk Cree Nation	17	1%
Norway House Cree Nation	29	2%
Opaskwayak Cree Nation	21	1%
Peguis First Nation	12	1%
Pimickamak Cree Nation (Cross Lake)	31	2%
Pinaymootang First Nation		1%
Pine Creek First Nation		1%
Sapotaweyak Cree Nation	18	1%
Sayisi Dene First Nation	10	1%
Skownan First Nation	12	1%
Tataskweyak Cree Nation	396	28%
War Lake First Nation	48	3%
York Factory First Nation	75	5%
Other (Communities/groups with less than 5 hires)*	18	1%
Aboriginal Hires	966	68%
Non-Aboriginal Hires	463	32%
Total Project Hires**		1429

^{*18} hires are representative of 10 communities

^{**}The number of hires to date does not reflect the number of employees on site at a given time. The total number of employees is less than the number of hires because the same individual may have been hired more than once (i.e. an individual may have moved to work on a different contract or may be separated and rehired at a later date. Figures 3-28 and 3-20 illustrate the estimated number of employees, not hires on site on a quarterly basis.

Needs For and Alternatives To PUB/MH II-423c

On the Keeyask Generation Project, participation by Aboriginal workers from the Regional Study Area as a whole was estimated to range between 13% (low estimate) and 40% (high estimate) of total Project construction employment, representing between 550 and 1,700 person-years of employment (see table 3-28 and 3-29 in Socio-economic Supporting Volume (SE SV) Section 3.4.1.7.2). See below Figure 3-28 (SE SV Section 3.4.1.7.2) for the estimated average Aboriginal employment from the regional study area.



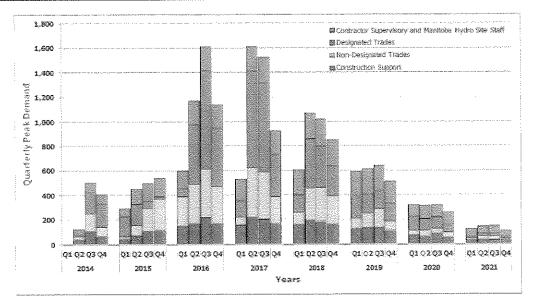
Source: Analysis prepared by InterGroup Consultants Ltd.

Figure 3-28: Construction Phase Average Estimated Employment of the Regional Study Area Aboriginal Workforce in the Keeyask Generation Project

While an aggregate estimate can be made on Aboriginal employment on the Keeyask project, it is not possible to forecast Aboriginal employment by community. Hiring is governed by the Burntwood Nelson Agreement (BNA) which defines hiring preferences for the construction phase of the Project. Under the BNA, priority is given to qualified northern Aboriginals living within the Churchill/Burntwood/Nelson River region and surrounding areas as defined in the BNA. Figure 3-20 (below), from the SE SV Section 3.11.1.2.2, shows the estimated construction phase workforce requirements.



Needs For and Alternatives To PUB/MH II-423c



Source: Derived from data provided by Manitoba Hydro in 2010.

Figure 3-20: Construction Phase Estimated Workforce Requirements (Quarterly Peak) for the Keeyask Generation Project

TAB 5



Need For and Alternatives To Chapter 13 – Integrated Comparisons of Development Plans – Multiple Account Analysis

combined with training and other measures to enable northern Manitobans to fill those

2 positions, can provide significant net benefit.

For this assessment it is assumed that the net benefits of the jobs filled by Manitobans would generally be in the order of 15% of the gross wages. That is consistent with a study of the relationship between wages and the social opportunity cost of labour (what the workers would otherwise have earned) for a major project developed when labour markets were generally tight, as one could expect in this case.²⁵ However, the net benefit for northern Aboriginal employment, supported by training, recruitment and retention policies and programs, is assumed to be in the order of 50% of the gross wages paid. Again this is consistent with estimates of the relationship between wages and the social opportunity cost of labour where alternative opportunities are more limited.²⁶ With respect to in-migrants it is assumed the net benefits would be zero from a Manitoba perspective. The in-migrants would pay income and other taxes, but it is conservatively assumed these would be offset by the cost of services that government would have to provide for them.

With respect to the origin of the workers filling the jobs generated in the different plans, it is assumed that for the northern projects 7040 to 45% of the construction positions would be filled by Manitobans, and of the Manitobans, 4750% would be northern Aboriginal. The Manitoba share of the construction employment is less than what has been observed for the Wuskwatim Project and is generally consistent with the employment impact estimates may be conservative, but reflects the larger size of the projects. The northern aboriginal share (50% of

²⁵ See Chun-Yan Kuo, "Evaluating the Social Cost of Job Creation", *Canadian Journal of Program Evaluation*", Special Issue, 1997, pp. 67-82.

²⁶ Ibid.