BOOK OF DOCUMENTS

2016 PAYDAY LOANS REVIEW

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Appendix

Canadian Regulations by Province

Province	Price cap	APR disclosure	Borrowing limit	Cancellatio n period	Maximum NSF fee	Post default interest rate
BC	23	Yes	50% net pay	Next business day	\$20	30%
Alberta	23	Yes	\$1,500	2 business days	\$25	2.5% per month
Saskatchewa n	23	NO	50% net pay	Next business day	\$50	30%
Manitoba	17	Yes	30% net pay	48 hours	\$20	2.5% per month
Ontario	21	No	\$1,500	2 business days	'Reasona ble charges'	Not applicabl e
Nova Scotia	25	Yes	\$1,500	Next business day	\$40	60%
New Brunswick	Pending	Not applicable	Pending	48 hours	\$40	Pending
PEI	25	No	\$1,500	2 business days	'Reasona ble charges'	Pending

Source: Barrett Consulting Services Inc. 2015, p.18

Sources for U.S. Regulations by State

Legal Status of Payday Lending by State, available: , Washington DC: Consumer Federation of America, accessed 16 October 2015.

State Payday Loan Regulation and Usage Rates, available: , Philadelphia: The Pew Charitable Trusts, accessed 16 October 2015.

The Pew Charitable Trusts. 2012. State Payday Loan Regulation and Usage Rates. Philadelphia: The Pew Charitable Trusts.

APPENDIX 3: American Payday Lending Data

of Stores			Payday Loan Dollar Volume (Including Churn) 3	Total Payday Fees 4	Avg. Loan Amt. 5	Population size per state	Stores per 100,000 population	Maximum charge allowed on a \$300 loan per 2 week pay period	Rate
tate		Loans per store						week pay periou	
labama	1,070	3,541	\$1,326,104,500	\$232,068,288	\$350				
laska	34	2,550				4,858,979	22.02	\$ 53	0.176666
alifornia	2,119	5,797	\$34,900,146 \$3,276,629,497	\$5,668,403	\$403	738,432	4.60	\$ 50	0.166666
orida	1,275	5,756	\$2,906,456,786	\$578,325,106 \$312,651,131	\$263	39,144,818	5.41	\$ 45	0.15
awaii	15	3,541	\$18,590,250	\$3,281,179	\$396 \$350	20,271,272 1,431,603	6.29 1.05	\$ 35	0.116666
aho inois	213	2.170	\$165,060,286	\$32,880,009	\$350	1,654,930	12.87	5 53	0.176666
diana	522	265	\$46,020,498	\$7,024,288	\$333	12,859,995	4.06		0.156666
wa	376 218	4,220	\$502,850,000	\$70,557,000	\$317	6,619,680	5.68		0.136666
insas	352	3,904	\$294,098,537	\$37,267,944	\$346	3,123,899	6.98		
ntucky	578	3,541 3,598	\$436,251,200 \$677,500,000	\$65,437,680	\$350	2,978,204	11.82	\$ 45	0.15
uisiana	931	3,541	\$1,153,834,850	\$112,800,000 \$181,316,905	\$326	4,425,092	13.06		
chigan	646	3,541	\$800,620,100	\$108,701,335	\$350 \$350	4,670,724 9,922,576	19.93		0.18333.
nnesota ssissippi	74	4,572	\$127,043,568	\$9,048,734	\$376	5,489,594	6.51 1.35		0.14
ssissippi ssouri	1,036 934	3,541	\$1,283,966,600	\$260,725,926	\$350	2,992,333	34.62		
braska	180	2,505	\$716,320,800	\$124,909,200	\$306	6,083,672	15.35		0.11
vada	339	3,527 3,541	\$182,225,167	\$32,162,742	\$350	1,896,190	9.49	\$ 53	0.17666
w Mexico	121	5,541	\$420,139,650 \$31,200,000	\$77,725,835	\$350	2,890,845	11.73	no limit	
rth Dakota	56	1,940	\$31,200,000	\$4,700,000 \$6,900,000	\$375	2,085,109	5.80	4 41	0.15666
lahoma	358	2,867	\$404,600,000	\$54,300,000	\$320 \$394	756,927	7.40 9.15		0.20333
ode Island uth Carolina	29	6,327	\$70,549,986	\$7,054,999	\$394	3,911,338	9.15	\$ 45 \$ 30	0.15
uth Dakota	367 126	2,899	\$416,200,000	\$62,500,000	\$391	4,896,146	7.50		
nnessee	1,208	3,541 3,791	\$156,158,100	\$34,354,782	\$350	858,469	14.68	no limit	0.13
kas	2,617	2,240	\$1,124,696,366 \$3,061,174,112	\$198,508,909	\$221	6,600,299	18.30		0.176666
ah	116	3,541	\$142,121,576	\$682,731,583 \$26,292,492	\$522	27,469,114	9.53	no limit	
sconsin	423	603	\$76,652,781	\$20,292,492	\$346	2,995,919	3.87	no limit	
yoming	87	3,541	\$107,823,450	\$10.782.345	\$300	5,771,337	7.33	no limit	
tal ates with more extensive regulation	16,420		\$19,994,588,807	\$3,363,136,078	\$350	586,107	14.84	\$ 30	0.1
ate	The Maine regulator does not collect overall loan dollar volume or fee figures. However, in an email on file with								
egon 8	the author, the Principal Credit Examiner noted that there were only seven payday lending storefronts in the state. The email stated, "Of the licensed payday lenders in Maine, the bigger companies, such as Republicash, did more business in Maine. The total (dollar) volume of loans reported by some of the larger companies ranged from about 1 million to about 4 million per year. Some of the smaller, Maine-based companies reported much less in volume with a range of approximately a few thousand dollars up to \$50,000 per year. This trend has not changed in the last few years."	n/a	\$66.174.976			1329328	n/a	\$ 25	
shington 9	160	5123	\$319,290,707	\$7,279,247 \$45,714,139	\$266	4028977		\$ 18	
inia 10	189	n/a	\$185,679,381	\$42,047,046	\$390 \$395	7170351 8382993	2.23	\$ 45 \$ 69	
es: The data exclude loans from ba "regulator" indicates a metric dire- regulator. For example, an average	for Responsible Lending (2014), except where otherwise not if 100,00 and the average rate column are the author's calc. Miks and unlicensed lenders. We use the most recent data a ctly reported by the state regulator. "Imputed" refers to a fee could be imputed by dividing total fees by the number assumptions that we outline below	ulations. vailable from each s netric that is imputed of loans. "Estimated	" means a metric that we estimated using	_			22		
1When regulator data we	ere unavailable, we used the figures from the 2011 Stephen	s, Inc. annual report	(based on 2010 payday loans).						
	of loans per store for states that do not provide these data b weighted mean is 3,541.								
	loan volume, we estimated it by multiplying the number of store (3,541) times the median loan size from CFP								
5For stal	rs, we estimated it by using the statutory maximum rate, sir tes with no statutory maximum, we used the median rate of tes that did not report average loan amount, we assumed the	narged by storerront	lenders that publish their rates.						
colorado has a six-month minimum	Data on this table from	at refinancing. For m	ore information on Colorado, see Section 4.						
		d limits foos to tE fo	or loans up to \$75, \$15 for loans from \$75,01						
laine prohibits the advance of mone	ey on a post-dated check except for "supervised lenders" an \$250, and \$25 for loans over \$250,								
aine prohibits the advance of mone 8 The minimum Ioan t /ashington State limits the number	ey on a post-dated check except for "supervised lenders" and \$250. and \$250 for loans over \$250 term in Oregon is 31 days, and fees are limited to 36% APR of payday loans to eight per year, enforceable through a de \$500. http://dfi.wa.gov/sites/default/files/reports/2014-pa is two pay periods, and there is a mandatory 45-day cooling the first \$250 for the first payday \$250 for th	plus 10% of the princitabase. Max fee is	cipal borrowed, up to \$30. 9 15% on first \$500 and 10% on anything over						

APPENDIX 4: Canadian Payday Lending Data

2015	# of stores per province	Loans per store	Loan Volume	Estimated population size per province	Stores per 100,000 population	Maximum charge allowed
Canada	1425			35,733,400	3.99	
Nova Scotia (2015)	45			943,000	4.77	\$22 per \$100 borrowed
New Brunswick - No identifiable registry for payday lenders+	35			753,900	4.64	legislation not proclaimed; rate is to be \$21 per \$100
Ontario (2015)	813			13,792,100	5.89	\$21 for each \$100 advanced
Manitoba (2016)	40			1,293,400	3.09	\$17 for each \$100 borrowed
Saskatchewan (2015)	53			1,133,600	4.68	\$23 for each \$100 borrowed
Alberta (2015)	235			4,196,500	5.60	\$23 for each \$100 borrowed
British Columbia (2014)	204			4,683,100	4.36	\$23 per \$100 borrowed
ewfoundland and Labrador	N/A			527,800		no payday legislation so the federal loan rate of 60% annual limit
Quebec	N/A			8,263,600		35% a year cap
Prince Edward Island	N/A			146,400		\$25 per \$100 advanced
				are many duplications of Cash Store Financial a		
perta is an estimate from the r	egulator and it includes 13 onlin	e with no bricks and n	nortar location.	pany and installment lender. 35 is best attempt		
				the regulator must have them still in the count.	The current count on the website shows	
	st one pure on-line lender, 310 Lo					
p://www.consumerprotectionb	c.ca/consumers-alias/consumers	-find-a-licensed-busin	ess?&page=3&t	ask=active bus&license type=Payday%20Lend	er&license number=&business name=&lice	ense_city=

APPENDIX 5: Manitoba Payday Loans Outlet 2008 – February 28, 2016

Name	Address	Town / City	2008	2010	Feb 28/16
Winnipeg			v		
Altus Finance Ltd.	unknown	Winnipeg	Y	v	v
Attic Furniture Ltd.	216 Sherbrook	Winnipeg	Y	Υ	Υ
Can Cash Ltd	5-208 Marion Street	Winnipeg	Y	V	V
Cash Money Cheque Cashing	1353 McPhillips St. Unit 1	Winnipeg	Y	Y	Y
Cash Money Cheque Cashing	311 Henderson Hwy	Winnipeg	Y	Y	Y
Cash Money Cheque Cashing	890 St. James St.	Winnipeg	Y	Y	C.
Cash Money Cheque Cashing	1321 Archibald St	Winnipeg	Y	Y	Y
Cash Money Cheque Cashing	647 Portage Ave.	Winnipeg	Y	Y	Y
Cash-X Payday Loans	City Place Mall	Winnipeg	Y		
Cheque Stop Cash Centre Corp	443 McPhillips Street	Winnipeg	Υ		
Cheque Stop Cash Centre Corp	431 Graham Avenue	Winnipeg	Y		
Cheque Stop Cash Centre Corp	1094 Nairn Avenue	Winnipeg	Y		
Instaloans	1594 St Mary's Road	Winnipeg	Υ	Υ	
Instaloans	1155 Main Street	Winnipeg	Y	Υ	
Instaloans	859 Portage Avenue	Winnipeg	Y	Υ	
Instaloans	B-1417 Henderson N Kld	Winnipeg	Υ	Υ	
Instaloans	120-2855 Pembina Ft Gry	Winnipeg	Υ	Y	
Instaloans	2519 Portage St Jas	Winnipeg	Y	Υ	
Instaloans	1A-1565 Regent W Trans	Winnipeg	Y	Y	
Instaloans	1235 Pembina Hwy	Winnipeg	Y		
Instaloans	1020 McPhillips St	Winnipeg		Y	
Instaloans	79 Selkirk Ave	Winnipeg		Υ	
Mogo	203-414 Graham Avenue	Winnipeg	Υ		
Mogo	1086E St. Mary's Road	Winnipeg	Y		
Money Mart	1-620 Dakota Street	Winnipeg	Y		
Money Mart	24-2188 McPhillips Street	Winnipeg	Υ	Υ	Y
Money Mart	215 Henderson Highway	Winnipeg	Y	Υ	Y
Money Mart	102-294 Portage Avenue	Winnipeg	Y	Y	Y
Money Mart	253 Osborne Street	Winnipeg	Y	Υ	Υ
Money Mart	413 Selkirk Avenue	Winnipeg	Y	Y	Y
Money Mart	879 Portage Avenue	Winnipeg	Y	Y	Y
Money Mart	101-379 Broadway	Winnipeg	Y	Υ	
Money Mart	1740 Pembina Ft Gry	Winnipeg	Y	Y	Y
Money Mart	B-405 Ellice	Winnipeg	Y	Y	Y
Money Mart	2-666 St James Street	Winnipeg	Y	Υ	Y
Money Mart	2545 Portage Avenue	Winnipeg	Y	Υ	Y
Money Mart	103-1601 Regent W Trans	Winnipeg	Y	Y	Y
Money Mart	95 Oak Point Highway	Winnipeg	Y	Y	Y
Money Mart	801 McLeod Ave	Winnipeg	Y	Υ	Y
Money Mart	330 Fischer	Winnipeg			Y
Money Mart	1105 St Marys Rd.	Winnipeg		Y	Y
Money Mart	1676 Main St	Winnipeg		Y	Y
Money Mart	208 Marion St.	Winnipeg		Y	Y
National Cash Advance	216 Sherbrook	Winnipeg		Y	
National Cash Advance	3137 Portage Ave	Winnipeg		Υ	
National Cash Advance	1 - 660 Osborne	Winnipeg		Υ	
National Cash Advance	2077 Pembina Hwy	Winnipeg		Y	
National Cash Advance	855 Regent Ave	Winnipeg		Υ	
National Cash Advance	1038 St James	Winnipeg		Υ	
National Cash Advance	661 Henderson Hwy	Winnipeg		Y	
National Cash Advance	1014 St Mary's Rd.	Winnipeg		Y	
Money Tree Payday Loans Inc.	1376 McPhillips Street	Winnipeg	Υ	Ý	Υ
Moneymax Canada Ltd	990 Portage Ave.	Winnipeg	Ϋ́	Ý	Ý
	216-819 Sargent Avenue	Winnipeg	Y	У	y
Payday Loans Cash Now Inc	313 Day Street	Winnipeg	Ϋ́	J	,
Sorensen's Loans 'Til Payday In	6-510 Sargent Avenue	Winnipeg	Ϋ́		
Sorensen's Leans 'Til Payday In	551 Selkirk Avenue	Winnipeg	Ý		
Sorensen's Loans 'Til Payday In		Winnipeg	Y		*
The Cash Store The Cash Store	989 McPhillips Street 176 Henderson Highway	Winnipeg	Ϋ́	Υ	
THE Cash Store	170 Henderson Highway	Timilipeg	u • €		

The Cash Store	912 Portage Avenue	Winnipeg	Y	Υ	
The Cash Store	584 Pembina	Winnipeg	Υ	Υ	
The Cash Store	1000 Nairn Avenue	Winnipeg	Y	Υ	*
The Cash Store	279 Portage Avenue	Winnipeg	Y	Y	
The Cash Store	922 St James Street	Winnipeg	Υ	Υ	
The Cash Store	25 Marion Street	Winnipeg	Y	Y	
The Cash Store	101 Regent Avenue East	Winnipeg	Υ	Y	
The Cash Store	1020-1030 Keewatin Street	Winnipeg	Υ		
The Cash Store	3715 Portage Ave.	Winnipeg		Υ	
The Cash Store	1020 Notre Dame Ave	Winnipeg		Υ	
Xtra Cash Ltd	741 Portage Avenue	Winnipeg	Y	Υ	Υ
Outside Winnipeg					
The Cash Store	1-2637 Victoria Avenue	Brandon	У	Υ	*
City Cash Company	H-435 Rosser Avenue	Brandon	У	Υ	Υ
The Fastcash Company	840 McTavish Avenue	Brandon	У	Y	Y
Instaloans	759 1st Street	Brandon	.57	Υ	
Money Mart	750B Victoria Ave.	Brandon	У	Y	Υ
National Cash Advance	120-1800 18th St.	Brandon		Υ	
(The) Fast Cash Company	19 1st Avenue SW	Dauphin	У	Υ	
The Cash Store	210 Main Street North	Dauphin	У	Y	
Parkland Payday Loans	1st Avenue NE	Dauphin		Y	Y
Dash Into Cash Ltd	41 Main Street	Flin Flon	У	Y	
Money Mart	76 Main St.	Flin Flon			**
The Pas Payday Loans	380 Hazelwood Ave	The Pas		Ý	Y
The Cash Store	1101 Saskatchewan Avenue West	Portage	У	Υ	
Instaloans	50 24th St NW	Portage	У		
Money Mart	10 Saskatchewan Ave. East	Portage	У	Y	Y
Portage Payday Loans	322 Saskatchewan Ave E.	Portage			Y
The Money Pit	442 Main Street North	Portage	У		
The Cash Store	478 Main St.	Selkirk		Y	
Instaloans	321 Main Street	Selkirk	У	Y	
Money Mart	295 Main Street	Selkirk	У	Υ	Y
The Fastcash Company	329 Main Street	Steinbach	У	Υ	Y
The Money Pit	626 Main St	Swan River	У		
Swan River Payday Loans	4th St. Avenue S	Swan River		***	Υ
The Cash Store	300 Mystery Lake Road	Thompson	У	Υ	
Money Mart (conversion)	300 Mystery Lake Road	Thompson			Y
C11 a1 Financing and Loans	73 Thompson Dr	Thompson			Y
The Fastcash Company	254 Main St	Winkler	У	Y	
Online only					
Loan Express				Y	Υ
Little Loan Shoppe, The	www.littleloanshoppe.com		Υ		
310-Loan	www.310loan.com/		Υ	Y	Υ

Notes:

The column labelled **2008** is the list the PILC provided to the PUB. The industry accepted it as being complete. **T**he column labelled **2010** is the list of the first year of registrants under the Act.

The column labelled Feb 28/16 is the current list of registrants under the Act.

Three title loans companies are also registered, but they have the same name and use the same address as three payday lenders in Dauphin, The Pas and Swan River, and so they are not listed separately here.

Sub-Category	Counts
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Winnipeg	54	54	26
Outside Winnipeg stores	17	20	12
Online only	2	2	2

^{*} Converted from Cash Store to Money Mart and licensed 2015, but not renewed 2016

^{**} First license 2015, not renewed 2016.

^{***} First license 2013.

Total Stores	<u>73</u>	<u>76</u>	<u>40</u>
Money Mart	18	20	22
Money Mart Winnipeg	15	17	17

Number of Stores per 100,000 population using 2016 store numbers

Using Statistics Canada 2011 figures: CMA figures for Winnipeg; census agglomeration for Brandon, Portage la Prairie, Steinbach and Thompson; MB \pm SK for Flin Flon

and Thompson; MB + SK for Flin Flon	Pop'n	Stores per 100,000
Winnipeg	730,018	3.6
Brandon	53,229	5.6
Dauphin	2,200	45.5
Flin Flon	5,592	0.0
The Pas	5,513	18.1
Portage la Prairie	12,996	15.4
Selkirk	9,834	10.2
Steinbach	13,524	7.4
Swan River	3,750	26.7
Thompson	12,839	15.6
Winkler	10,670	0.0
Manitoba	1,233,700	3.2

Table 1: Regulatory Model

Base Case 15% Cap	11 1108	Base Case 17% Cap	
\$ Volume of loans	\$2,340,000	\$ Volume of loans	\$2,340,000
y volume or loans	Ψ2,040,000	y volume of loans	Ψ2,040,000
Revenue model:		Revenue model:	
interest rate		interest rate	
average loan term	12	average loan term	12
%age fee	15%	%age fee	17%
· ·		· ·	
Cost Model		Cost Model	
Operating cost/\$100 loan	11	Operating cost/\$100 loan	11
Cost of capital real	8.00%	Cost of capital real	8.00%
Cash on hand	32055	Cash on hand	32055
Loans receivable	76,932	Loans receivable	76,932
Capital investment per store	E0 000	Capital investment per store	E0 000
Capital investment per store Initial store loss	50,000 100,000	Capital investment per store Initial store loss	50,000 100,000
	25,000		25,000
Regulatory deposit Payables and accruals per st	48,430	Regulatory deposit Payables and accruals per st	48,430
Net investment per store	235,556	Net investment per store	235,556
Bad debt rate/loans	2.20%	Bad debt rate/loans	2.20%
Dad debt fate/loans	2.20 /0	Dad debt rate/loans	2.2070
Economic Income Statement		Economic Income Statement	
%age fee revenue	343,278	%age fee revenue	389,048
Interest revenue		Interest revenue	
Total Revenue	\$343,278	Total Revenue	\$389,048
Operating cost	257,400	Operating cost	257,400
Capital cost	18,845	Capital cost	18,845
Bad debt cost	51,480	Bad debt cost	51,480
Total Economic Cost	\$327,72 <u>5</u>	Total Economic Cost	\$327,725
Excess Profit	\$15,553	Excess Profit	<u>\$61,324</u>
			
Excess as a % of Total loans	0.7%	Excess as a % of Total loans	2.6%
Excess as a % of Total revenue	4.5%	Excess as a % of Total revenue	15.8%
Excess as a % of good loans	0.7%	Excess as a % of good loans	2.7%

Table 4: Estimation of Money Mart Operating Costs per \$100 Loan

Values from Dollar Financial 10K	for year ended	June 30, 2013
All values with \$ sign are in 000s		10K pg/Calculation
Loan volume	\$922,900	11
Payday Revenue	\$190,700	130
Total Revenue	\$322,900	130
Operating Margin	\$159,500	130
Total Operating Cost	\$163,400	Rev - Margin
Adjustments:		
Gold purchase	-\$7 , 684	*
Loan loss provision	-\$20,100	130
Allocate HO costs	\$39,042.62	135700X.2877
Income tax	\$13,900	130
Adjusted operating cost	\$188,559	
Payday allocation rate	0.59058532	%age of revenue
Operating Cost payday	\$111,360	
Operating cost per \$100 loan	12.066	op cost/volume
Convert to \$CD	12.014	.9957X12.066 pg 51
Loan loss percentage	0.02177917	loss/volume
Suppose no HO costs at all.		
Total operating costs	\$149,516	
Payday allocation rate	0.590585	
Operating cost payday	\$88,302	
Operating cost per \$100 loan	9.568	
Convert to \$CD	9.527	
Allocate DFC HO cost to Money N	1art	
Corporate Expense	\$109,400	83
Other depreciation	\$26,300	83
Total to allocate	\$135,700	
DFC total revenue	\$1,122,300	83
MM rev/DFC rev	0.28771273	
Payables percentage		
DFC Payables	\$52,700	82
DFC tax payable	\$17,700	82
DFC Accruals and other	\$93,200	82
DFC total payables	\$163,600	
MM share of payables	\$47,070	**
MM Payday share of payables	\$27,799	
Payday payables per store in \$	48,430	divide MM by 574

^{*} Allocated as a percentage of total gold sales revenue

^{**} Dollar Financial payables allocated on revenue basis to Money Mart, and then part of it allocated to payday lending.

provides an equity percentage of less than 40% of total capital, but I will use 40% to be conservative.

There are several ways to estimate cost of equity, but the data for most of them is no longer readily available, has never been available for some of them, and the assumptions for a small company like Dollar Financial make all methods imprecise at best. The compound average real return to Canadian or US equity is 5-6% in the long run. Dollar Financial does not seem to be closely related to equity market patterns, given its business, and if the Capital Asset Pricing Model and related models like Fama-French were used, we would likely get lower than 6% cost of equity. I do not think that is reasonable in this situation and I use a much older model, which advocates adding three or four percentage points to the company's bond yield to get an estimate of its required return on equity. That would give a nominal required equity rate of 14% which is very high.

The debt rate must be after tax. The taxes for Dollar Financial are so complicated because of multiple jurisdictions that a marginal rate is impossible to extract; so I use 25%, which is perhaps a bit low, but conservative. The cost of capital must also be converted to real rates, and a 2% long run inflation rate seems reasonable. The estimate of the cost of capital is shown in Table 5. The end result is 7.9%; Table 1 rounds this off to 8%. This is a reasonable estimate for any payday lender.

Table 5: Cost of Capital for Dollar Financial				
Component	Estimate	Weight	Weighted Value	
Debt	[(1+.1(125))/1.02] = 5.4%	0.6	3.2%	
Equity $(1.14/1.02) - 1 = 11.8\%$.4 4.7				
Weighted average cost of capital 7.9%				

Cash on hand, Loans receivable. The cash on hand is a reasonable estimate, based on loan volume and the receivables value uses the 12-day loan period, which is almost certainly more than the average carry.

Capital Investment per store. Stores are leased. This is an estimate of leasehold improvements and original furniture. Maintenance is already in operating cost. Depreciation is also left in operating cost, though it would normally be deducted in a FCFF model and capital expenditures added. In this case, capital expenditures in the Canadian segment are actually lower than depreciation expense and so to be conservative depreciation expense is used.

Initial store loss. This is not an entry usually seen, but it is a relevant investment. Part of creating a viable retail store in any industry, not just payday lending, will be suffering initial losses while the store builds up its clientele. This initial loss would be recaptured eventually by an owner when the store is sold, since the buyer will not have to incur the initial operating losses.

Regulatory deposit. Required by Manitoba, not necessarily seen in other jurisdictions.

Table 6: Variations on the Base Case

Parlet Vary Pee, Operating Cost \$12	Loan volume	Paral de Variations on the D				
Fee 14 15 16 17 Operating cost per \$100 \$12.00 \$2.20% \$2.20% \$2.00% \$3.00% \$3.00% \$3.00% \$3.00% \$3.00% \$2.34MM	Fee	Panel 1: Vary Fee, Operating Cost \$12		CO O ADADA	CO O 41 41 4	# 0.048484
Operating cost per \$100 \$12.00 \$12.00 \$12.00 \$12.00 \$12.00 \$12.00 \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.34MM \$2.34M	Operating cost per \$100 \$12.00 \$12.00 \$12.00 \$12.00 \$12.00 \$12.00 \$12.00 \$12.00 \$2.0% \$2.0% \$2.0% \$2.0% \$2.0% \$2.0% \$2.0% \$2.0% \$2.0% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$3.0% \$8.00% \$8.00% \$8.00% \$3.0% \$3.0% \$3.0% \$3.0% \$3.0% \$2.34MM \$2.		•		•	
Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit -\$30,732 -\$7,847 \$15,039 \$37,924 Panel 2: Vary Fee, Operating Cost \$11 Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 14 15 16 17 Operating cost per \$100 \$11.00 \$11.00 \$11.00 \$11.00 Bad debt rate 2.20% 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% 8.00% Excess Profit -\$7,332 \$15,553 \$38,439 \$61,324 Panel 3: Vary Volume 15% fee 15 15 15 15 15 Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM \$2.6MM Fee 15 15 15 15 15 Operating cost per \$100 11 11 11 11	Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit •\$30,732 •\$7,847 \$15,039 \$37,924 Panel 2: Vary Fee, Operating Cost \$11 Usan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 14 15 16 17 Operating cost per \$100 \$11.00 \$11.00 \$11.00 \$11.00 Bad debt rate 2.20%					
Cost of capital Excess Profit 8.00% -\$30,732 8.00% -\$7,847 8.00% \$15,039 8.00% \$37,924 Panel 2: Vary Fee, Operating Cost \$11 Loan volume \$2.34MM	Cost of capital Excess Profit 8.00% -\$30,732 8.00% -\$7,847 8.00% \$15,039 8.00% \$37,924 Panel 2: Vary Fee, Operating Cost \$11 Loan volume \$2.34MM \$2.34MM					
Excess Profit -\$30,732 -\$7,847 \$15,039 \$37,924 Panel 2: Vary Fee, Operating Cost \$11 Loan volume \$2.34MM	Excess Profit \$30,732					
Panel 2: Vary Fee, Operating Cost \$11	Panel 2: Vary Fee, Operating Cost \$11	•				
Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 14 15 16 17 Operating cost per \$100 \$11.00 \$11.00 \$11.00 \$11.00 Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit -\$7,332 \$15,553 \$38,439 \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 12 50 50 6	Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 14 15 16 17 Operating cost per \$100 \$11.00 \$11.00 \$11.00 \$11.00 Bad debt rate 2.20% 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% 8.00% Excess Profit -\$7,332 \$15,553 \$38,439 \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 12	Excess Profit	-\$30,732	-\$7,847	\$15,039	\$37,924
Fee 14 15 16 17 Operating cost per \$100 \$11.00 \$1.00	Fee 14 15 16 17 Operating cost per \$100 \$11.00	Panel 2: Vary Fee, Operating Cost \$1	1			
Operating cost per \$100 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$2.0% 2.20% 2.20% 2.20% 2.20% 2.20% 2.20% 2.20% 2.20% 2.20% 2.20% 8.00% 8.00% 8.00% 8.00% 8.00% 8.00% \$1.9MM \$2.5MM \$2.5MM \$2.6MM \$2.6MMM \$2.6MM \$2.6MMM \$2.2MMM \$2.2MMM \$2.3MMM \$2.3MMM \$2.3MMM \$2.3MMM \$2.3MMM \$2.3MMM \$	Operating cost per \$100 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$11.00 \$10.00 \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.20% \$2.24 \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 12 5 12 20% 2.20% 2.20% 2.24 <	Loan volume	\$2.34MM	\$2.34MM	\$2.34MM	\$2.34MM
Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit -\$7,332 \$15,553 \$38,439 \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 12 120% 2.20% 2.20% 2.20% 2.20% 2.34MM \$2.34MM \$2	Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit -\$7,332 \$15,553 \$38,439 \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 15 15 Operating cost per \$100 11 12 20% 2.20% 2.20% 2.20% 2.20% 2.20% 2.20% 2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM					
Cost of capital Excess Profit 8.00% -\$7,332 8.00% \$15,553 8.00% \$38,439 8.00% \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit \$10,725 \$14,017 \$17,039 \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume 2.34MM \$2.34MM \$2.34MM </td <td>Cost of capital Excess Profit 8.00% -\$7,332 8.00% \$15,553 8.00% \$38,439 8.00% \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 15 Operating cost per \$100 11 12 2.20% 2.20% 2.20% 2.20% 2.24MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM<</td> <td></td> <td>•</td> <td>•</td> <td>•</td> <td></td>	Cost of capital Excess Profit 8.00% -\$7,332 8.00% \$15,553 8.00% \$38,439 8.00% \$61,324 Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 15 Operating cost per \$100 11 12 2.20% 2.20% 2.20% 2.20% 2.24MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM<		•	•	•	
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Panel 3: Vary Volume 15% fee Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 11 Bad debt rate 2.20% 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit \$10,725 \$14,017 \$17,039 \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 15	Panel 3: Vary Volume 15% fee \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit \$10,725 \$14,017 \$17,039 \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume Loan volume \$2.34MM \$2.34M	·	8.00%	8.00%	8.00%	8.00%
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Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit \$10,725 \$14,017 \$17,039 \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 15 </td <td>Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit \$10,725 \$14,017 \$17,039 \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume Loan volume \$2.34MM \$2.34MM</td> <td>Panel 3: Vary Volume 15% fee</td> <td></td> <td></td> <td></td> <td></td>	Loan volume \$1.9MM \$2.2MM \$2.5MM \$2.6MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit \$10,725 \$14,017 \$17,039 \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume Loan volume \$2.34MM	Panel 3: Vary Volume 15% fee				
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Cost of capital Excess Profit 8.00% \$10,725 8.00% \$14,017 8.00% \$17,039 8.00% \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 15 15 15 15 15 Operating cost per \$100 9.53 10 11 12.5 12.5 12.5 14 12.5 15	Cost of capital Excess Profit 8.00% \$10,725 8.00% \$14,017 8.00% \$17,039 8.00% \$17,835 Panel 4: Vary Operating Cost, 15% fee, 2.34 million loan volume Loan volume Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 15 15 15 15 Operating cost per \$100 9.53 10 11 12.5 Bad debt rate 2.20% 2.20% 2.20% 2.20% Cost of capital 8.00% 8.00% 8.00% 8.00% Excess Profit \$49,951 \$38,953 \$15,553 -\$19,547 Panel 5: Vary Operating Cost, 15% fee, 2 million loan volume 2MM \$2MM					
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Panel 6: Vary Bad debt expense, 15% fee, 2.34 million loan volume Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM	Panel 6: Vary Bad debt expense, 15% fee, 2.34 million loan volume Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 Bad debt rate 1.80% 2.50% 3.00% 4.00% Cost of capital 8.00% 8.00% 8.00% 8.00%	·				
Loan volume \$2.34MM \$2.34MM \$2.34MM	Loan volume \$2.34MM \$2.34MM \$2.34MM \$2.34MM Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 11 Bad debt rate 1.80% 2.50% 3.00% 4.00% Cost of capital 8.00% 8.00% 8.00% 8.00%	Excess Profit	\$41,222	\$31,822	\$11,822	-\$18,178
	Fee 15 15 15 15 Operating cost per \$100 11 11 11 11 Bad debt rate 1.80% 2.50% 3.00% 4.00% Cost of capital 8.00% 8.00% 8.00% 8.00%	Panel 6: Vary Bad debt expense, 15%	fee, 2.34 million lo	oan volume		
Fee 15 15 15 15	Operating cost per \$100 11 11 11 11 Bad debt rate 1.80% 2.50% 3.00% 4.00% Cost of capital 8.00% 8.00% 8.00% 8.00%	Loan volume	\$2.34MM	\$2.34MM	\$2.34MM	\$2.34MM
	Bad debt rate 1.80% 2.50% 3.00% 4.00% Cost of capital 8.00% 8.00% 8.00% 8.00%	Fee	15	15	15	15
Operating cost per \$100	Cost of capital 8.00% 8.00% 8.00% 8.00%	Operating cost per \$100	11	11	11	11
Bad debt rate 1.80% 2.50% 3.00% 4.00%	·	Bad debt rate	1.80%	2.50%	3.00%	4.00%
0.000/ 0.000/ 0.000/	Excess Profit \$26,317 \$7,480 -\$5,975 -\$32,885	Cost of capital	8.00%	8.00%	8.00%	8.00%
Cost or capital 8.00% 8.00% 8.00% 8.00% 8.00%		Excess Profit	\$26,317	\$7,480	-\$5,975	-\$32,885
Cost of Capital 8.00% 8.00% 8.00% 8.00%		·				

Panel 7: Some Special Cases:

Stronger underwriting: \$1.8MM volume, loan losses 1.5%, 15% fee, op cost \$12.15: Excess profit = \$3,418

Excellent: cost control \$11, loan loss control 1.8%: Volume \$2.5MM,, 15% fee, Excess profit = \$28,809

Bad result: Volume \$2.2MM, loan losses 2.5%, fee 15%, op cost 12: Excess profit = -\$15,573

Base case with 11.8% cost of capital: Excess profit = \$6,602

Base case with 2.778% bad debt rate: Excess profit = \$0

Base case with oper cost of \$9.53/100, fee of 13%: Excess profit = \$4,181

17% Fee, Op Cost 12.5, Volume 2.34MM, Bad debts 3%: Excess profit = \$4,321

Panel 1 assumes the 2013 operating cost including a head office allocation. A fee of \$17 is definitely too high and 14% too low. A fee of 15% is also likely too low at that cost structure.

Panel 2 assumes the \$11 cost structure and tests the same fees. A 14% fee still generates what is probably a material economic loss while a 15% fee results in a significant excess profit.

Panel 3 assumes the \$11 cost structure and a 15% fee and varies the volumes. Even at an average volume lower than Money Mart enjoyed before gaining any business from SCF, it would generate excess profit.

Panel 4 returns to the base case volume and varies the operating cost. When the cost is \$12.50, which is well above the measured cost and contradicts my previous analysis, there is a significant economic loss. Otherwise, there are significant economic profits.

Panel 5 drops loan volume to \$2 MM and varies the operating cost. The result is the same as in Panel 4.

Panel 6 varies bad debt expense and this panel does produce material economic losses at higher bad debt rates. These higher rates are well beyond what Money Mart has suffered in the past.

Panel 7: Special Cases give some more insight into what the model produces under different assumptions for the values, but do not contradict the recommendation for a 15% fee cap. In my opinion, I have used assumptions and values throughout that tend to bias the results in favour of a higher fee cap, and hence I do not see a justification for leaving it at 17% in Manitoba, nor at the higher rates in other provinces.

Note that in the Special cases with operating cost of \$9.53 per hundred a fee of 13% is justifiable.

There is one more important insight from Table 6 that I will discuss in the next subsection.

Table 9: Possible Loan Frequencies for Canada

Total household number is 14,400,000. Assume 8% of households took out one or more payday loans, which is 1,152,000 households. They took out 5.568 million in total at an average amount of \$449. Divide the households who borrowed into the three CFCS groups: 1 loan, 2 loans, 3 or more. How many loans on average did the high frequency cohort take out in a year? Try two different distributions of borrowing frequency among the 8%.

Loan Frequency Per Borrower	% of households in the category	Number of households in the category 000s	Number of loans to this category 000s	Average number of loans to high frequency category in a year
1	3%	432	432	
2	4	576	1,152	
3 or more	1	<u>144</u>	<u>3,984</u>	3984/144 = 27.7
		1,152	5,568	
1	1	144	144	
2	2	288	576	
3 or more	5	<u>720</u>	<u>4,848</u>	4848/720 = 6.7
		1,152	5,568	

Table 9 shows two examples of how we could allow for the apparent difficulties with the statistical data. I assumed that the correct number of borrowers is 8% of all households. Table 9 shows two possible divisions of that 8% of households among the three CFCS categories of one, two and more than two loans per year. While many possible combinations of numbers are possible, the same answer keeps appearing. A significant number of households are borrowing a lot of loans per year. In Table 9, even assigning 5% of households to the high frequency category still leaves the average loan count in that category above the BC and Canadian averages, at 6.7 per year per household. Manitoba's population is 3.6% of Canada, and thus we could estimate that almost 26,000 Manitoba households could be in this high frequency category. As Section 5 of my report shows, the cost is getting pretty high relative to income, and these households are clearly in a debt trap.

Nova Scotia shows the same pattern of a large number of repeat borrowers. The Nova Scotia statistics are reported in a different format from the BC and CFCS statistics, and the regulators report is shown in Appendix 7. The Nova Scotia data supports the focus group evidence that St. Aubin (2016) reports. A large number of borrowers are unable to repay the loan on the first due date and need to get repeats/extensions.

5. Maximum Size Permitted for Payday Loans

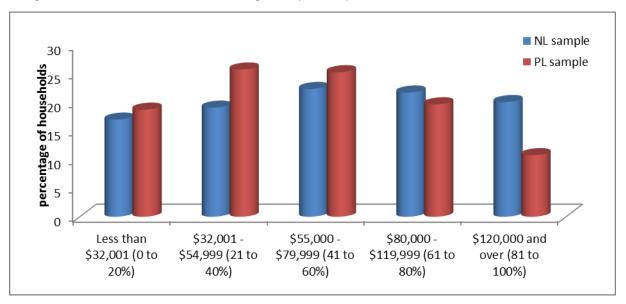
The PUB has requested evidence on whether the maximum permitted loan should be less than 30% of gross income. The purpose of a limit on the size of the loan relative to income is to prevent borrowers from digging themselves into too deep a debt hole and spending too much of their income on loan fees. Table 10 shows the effects of three different sets of limits and fee caps on a single client as an illustration, but the same understanding would arise from any reasonable client situation. The client has take home pay of \$1,500 every two weeks or \$39,000 per year. This client earns well above minimum wage, but still below the average industrial wage in Canada. This client is somewhere in the middle of the income levels of payday loan clients, according to the statistics reported in Simpson and Islam (2016a, b, forthcoming). The great majority of payday loans are made to repeat borrowers as shown in Section 3 of this report. Therefore, most loans will be to customers on the right side of the table, with several loans per year, rather than be one time borrowers.

Table 10: Effect of Payday Loan Limits and Fees										
A client has take home pay (after taxes, CPP, EI premiums, etc.) of \$1,500 every two weeks (\$39,000 per year). What are the total fees per year and fees as a percentage of take home pay if the client borrows the maximum amount one to eight times in a single year?										
Panel A: Fee i	s 15% of loa	ın, loan limi	t is 20% of i	ncome and	thus the ma	ximum loar	ı is \$300.			
# of loans/yr	1	2	3	4	5	6	7	8		
Loan fees	\$45	\$90	\$135	\$180	\$225	\$270	\$315	\$360		
Fees as % of take home										
pay	0.12%	0.23%	0.35%	0.46%	0.58%	0.69%	0.81%	0.92%		
Panel B: Fee i	Panel B: Fee is 21% of loan, loan limit is 30% of income and thus the maximum loan is \$450.									
# of loans/yr	1	2	3	4	5	6	7	8		
Loan fees	\$94.50	\$189	\$283.50	\$378	\$472.50	\$567	\$661.50	\$756		
Fees as % of take home										
pay	0.24%	0.48%	0.73%	0.97%	1.21%	1.45%	1.70%	1.94%		
Panel C: Fee is	s 21% of loa	n, loan limi	t is 20% of i	ncome and	thus the ma	ximum loar	is \$300.			
# of loans/yr	1	2	3	4	5	6	7	8		
Loan fees	\$63	\$126	\$189	\$252	\$315	\$378	\$441	\$504		
Fees as % of take home										
pay	0.16%	0.32%	0.48%	0.65%	0.81%	0.97%	1.13%	1.29%		

We can see that the effect of taking out several payday loans in a year is material to someone with this level of income, though not crushing. For example, if this client took out the maximum number of loans under a regime of 30% of income as a limit and a fee of 21%, the annual cost would be 1.94% of take home pay. A single loan could be reasonably regarded as having an immaterial effect. The effect on the dollar cost of a higher permitted limit is more significant than the higher fee schedule. The current range of fees in Canada is 17% to 23% and

Figures and Tables

Figure 1. Household income distribution by Payday Loan Users (PL Sample) and Non-users (NL Sample) in the Canadian Financial Capability Survey (CFCS), 2014



Source: Author's calculations using public files of CFCS 2014

Figure 2. Personal income distribution by Payday Loan Users (PL Sample) and Non-users (NL Sample) in the Canadian Financial Capability Survey (CFCS), 2014

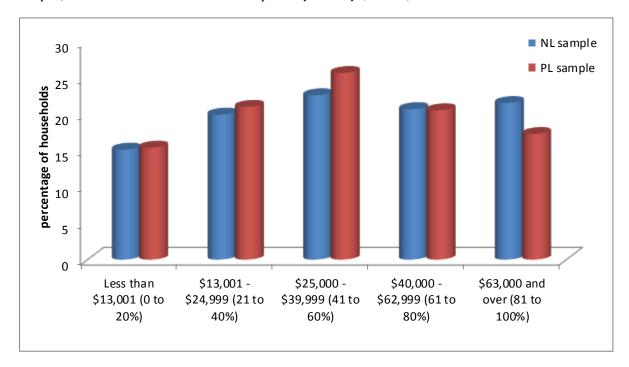


Figure 3. Total Tangible Assets Distribution by Payday Loan Users (PL Sample) and Non-users (NL Sample) in the Canadian Financial Capability Survey (CFCS), 2014

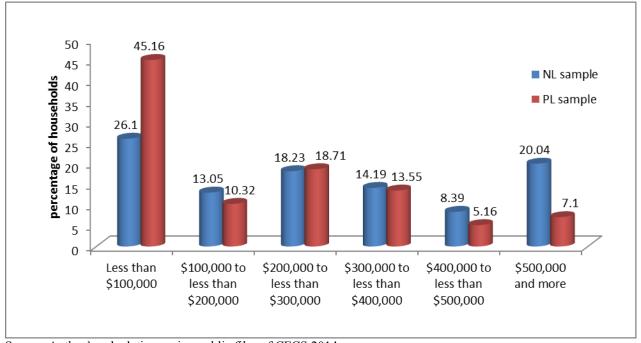


Figure 4. Total Financial Assets Distribution by Payday Loan Users (PL Sample) and Non-users (NL Sample) in the Canadian Financial Capability Survey (CFCS), 2014

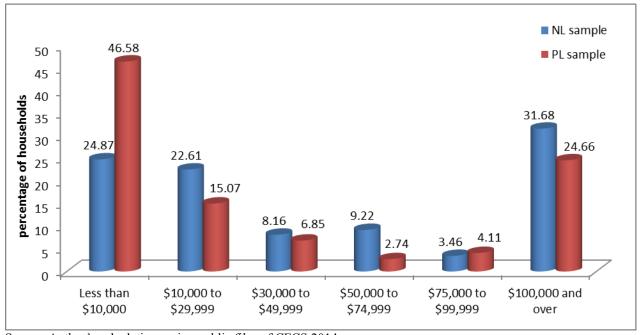


Figure 5. Types of Loans Distribution by Payday Loan Users (PL Sample) and Non-users (NL Sample) in the Canadian Financial Capability Survey (CFCS), 2014

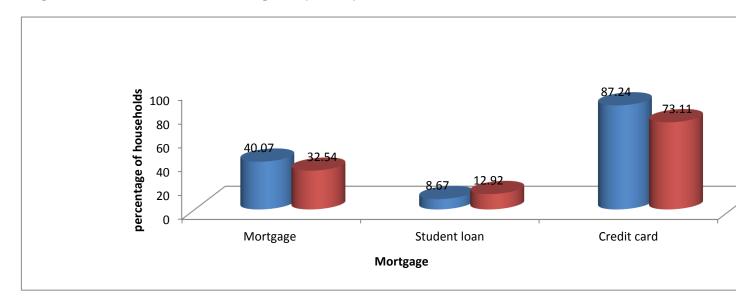


Figure 6. Total Liabilities Distribution by Payday Loan Users (PL Sample) and Non-users (NL Sample) in the Canadian Financial Capability Survey (CFCS), 2014

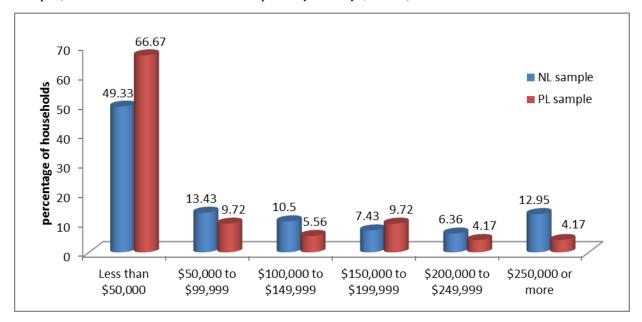


Figure 7. Frequency of Payday Loans Use by Household Income Source: CFCS 2009

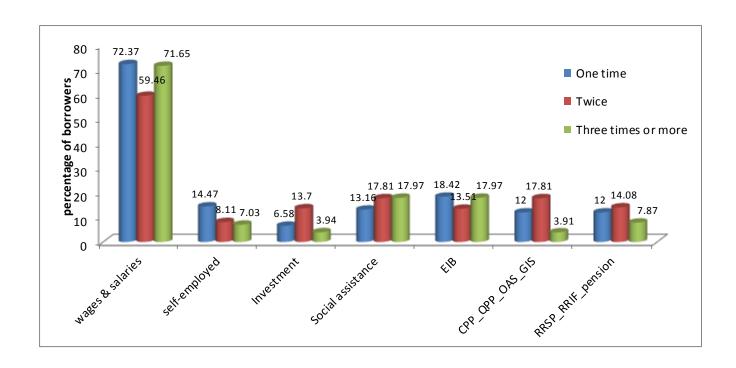


Figure 8. Frequency of Payday Loans Use by Household Income Source: CFCS 2014

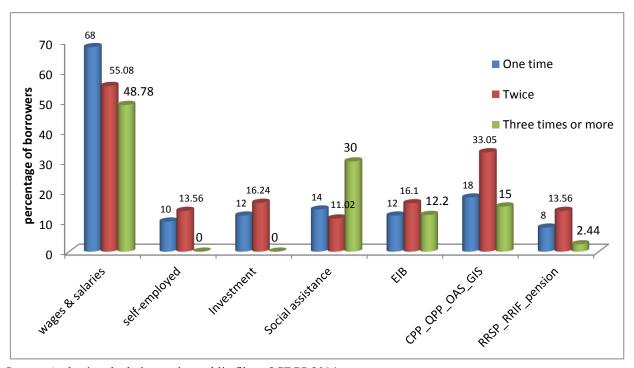
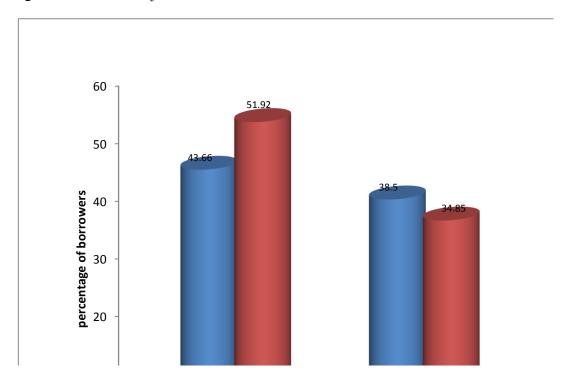


Figure 9. Education of Borrowers: CFCS 2014, CFCS 2009.



Source: Author's calculations using CFCS 2009 & CFCS 2014 public files

Figure 10. Frequency of Payday Loan Use in the Canadian Financial Capability Survey (CFCS), 2014

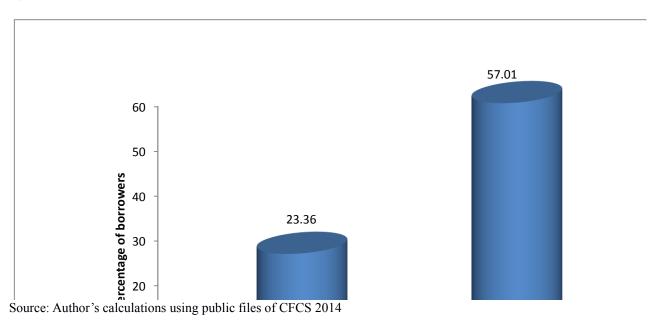


Figure 11. Frequency of Payday Loans Use by Household Income in the Canadian Financial Capability Survey (CFCS), 2014

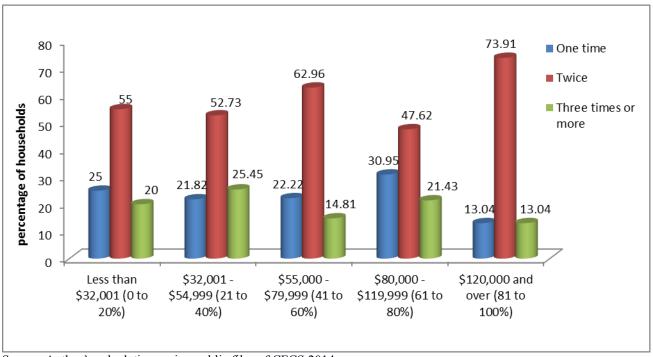


Table 1. Probit Estimates of the Determinants of Payday Loan Borrowing Using the CFCS 2014.

 $[Dependent\ variable\ is\ 1\ if\ a\ member\ of\ the\ household\ has\ taken\ out\ a\ payday\ loan\ in\ the\ last\ 12\ months\ and\ 0\ otherwise]$

	1		2		3		4	
	Coefficient estimate	Robust standard error						
age								
18 to 24(base)								
25 to 34	.354**	.164	.349**	.166	.301*	.174	.820**	.393
35 to 44	.363**	.167	.314*	.169	.240	.177	.764*	.394
45 to 54	.279*	.167	.308*	.169	.247	.174	.819**	.390
55 to 59	.105	.188	.200	.194	.151	.198	.761**	.414
60 to 64	.357**	.182	.466**	.189	.440**	.192	1.038**	.411
65 to 69	.147	.191	.254	.199	.185	.205	.494	.450
70 and over	112	.183	.000	.192	077	.197	.248	.443
sex	057	.063	077	.063	074	.064	112	.087
Marital status	.037	.003	.077	.003	.074	.004	.112	.007
Married (base)			+	1	+			
Living common-law	.344***	.104	.376***	.106	.369***	.107	.575***	.142
Widowed	.371***	.104	.405***	.106	.365***	.131	.564***	.164
Separated	.617***	.123	.647***	.125	.599***	.128	.521***	.168
Divorced	.183	.116	.217**	.118	.216*	.118	.182	.158
Single, never married	.351***	.086	.439***	.096	.457***	.099	.440***	.136
Number of children	.551	.060	.121***	.039	.060	.051	.008	.068
			.121	.039	217*	.115	488***	.145
Financial responsibility for children				-	217	.115	488***	.145
education				-		-		_
High school or less(base)				-	440***	162	270*	204
Some college, university without degree				-	448***	.162	378*	.204
College, trade, vocational or technical school					145*	.074	143	.099
University undergraduate degree					344***	.098	367***	.132
University graduate degree					340**	.149	301	.208
Employment								
Employed (base)								
Self-employed							258	.203
Not working and looking for work							.019	.206
Not working and not looking for work							061	.173
Retired							.232	.174
A student (including work programs)							0	
Doing unpaid household work							033	.355
Household income								
Less than \$32,001 (0 to 20%) (base)								
\$32,001 - \$54,999 (21 to 40%)							.169	.139
\$55,000 - \$79,999 (41 to 60%)							.141	.148
\$80,000 - \$119,999 (61 to 80%)							.078	.157
\$120,000 and over (81 to 100%)							138	.177
Total asset								
Less than \$100,000 (base)								
\$100,000 to less than \$200,000							594***	.185
\$200,000 to less than \$300,000							135	.130
\$300,000 to less than \$500,000							494***	.138
\$500,000 or more							441***	.123
cons	-2.191***	.186	-2.302***	.195	-1.696***	.288	-1.510***	.481
N	6505		6505	1	6393		3380	

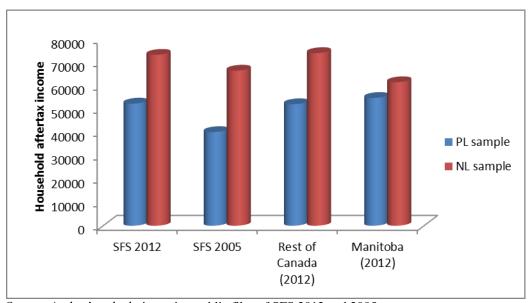
Table 2. Ordered Probit Estimates of the Determinants of Payday Loan Borrowing Using the CFCS 2014

[Dependent variable is 1 if respondent has taken out a payday loan once in the last 12 months, 2 if respondent has taken out a payday loan twice in the last 12 months, 3 if respondent has taken out a payday loan three times or more in the last 12 months, and 0 otherwise]

	1		2		3	
	Coefficient estimate	Robust standard error	Coefficient estimate	Robust standard error	Coefficient estimate	Robust standard error
age						
18 to 24(base)						
25 to 34	.410**	.170	.223	.172	.735*	.411
35 to 44	.421**	.172	.217	.174	.703*	.410
45 to 54	.369**	.175	.210	.169	.739*	.406
55 to 59	.225**	.200	.056	.195	.654	.427
60 to 64	.495**	.197	.324	.194	.964**	.427
65 to 69	.275**	.206	006	.225	.393	.461
70 and over	.045**	.199	274	.224	.167	.455
sex	065	.062	114*	.066	116	.086
Marital status						
Married (base)						1
Living common-law	.376***	.105	.364***	.107	.573***	.140
Widowed	.452***	.128	.338***	.127	.551***	.159
Separated	.691***	.126	.537***	.125	.499***	.163
Divorced	.276**	.122	.182	.119	.180	.157
Single, never married	.478***	.101	.433***	.099	.451***	.131
Household size	.076**	.031	. 155	.033	. 131	.131
Number of children	.070	.031	.046	.053	001	.070
Financial responsibility for children			255**	.117	500***	.145
education			.233	.117	.500	.143
High school or less(base)						
Some college, university without degree			459***	.161	437**	.202
College, trade, vocational or technical school			133*	.075	173*	.098
University undergraduate degree		+	281***	.099	419***	.128
University undergraduate degree		+	231	.153	322	.206
Employment			251	.133	322	.200
• •						-
Employed (base)			271*	111	200	100
Self-employed			271*	.144	266	.199
Not working and looking for work			073	.171	.015	.201
Not working and not looking for work			.085	.129	022	.170
Retired	1		.063	.128	.222	.171
A student (including work programs)			366	.285	-4.107***	.141
Doing unpaid household work			.376*	.202	.031	.354
Household income			+			
Less than \$32,001 (0 to 20%) (base)	1	-	+	+	1.00	100
\$32,001 - \$54,999 (21 to 40%)			.051	.101	.166	.136
\$55,000 - \$79,999 (41 to 60%)	-	-	044	.105	.125	.144
\$80,000 - \$119,999 (61 to 80%)			152	.113	.082	.154
\$120,000 and over (81 to 100%)	1		359***	.125	126	.175
Total asset	1					
Less than \$100,000 (base)						
\$100,000 to less than \$200,000					568***	.186
\$200,000 to less than \$300,000					098	.127
\$300,000 to less than \$500,000					495***	.134
\$500,000 or more					440***	.119
N	6505		6383		3436	

Figures and Tables

Figure 1. Household average income by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.



Source: Author's calculation using public files of SFS 2012 and 2005.

Figure 2. Percentage of households whose major income source is wages and salaries by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

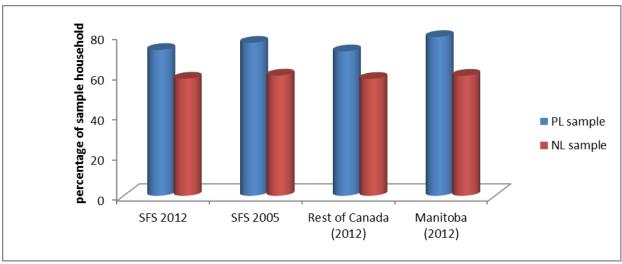


Figure 3. Percentage of households receiving government transfer payments by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

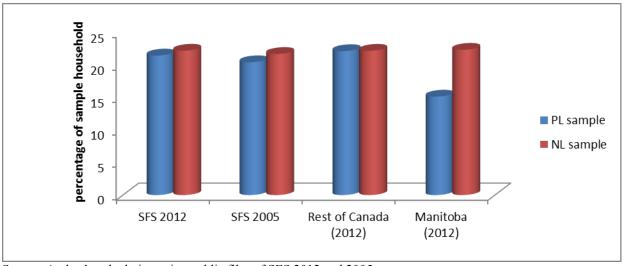


Figure 4. Household average wealth by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

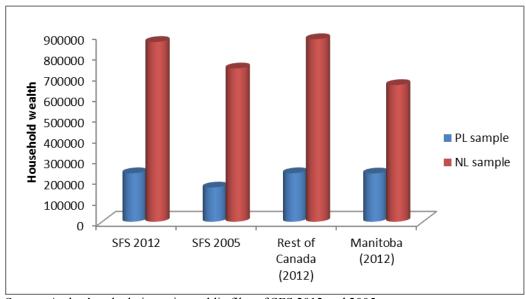


Figure 5. Household average debt by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

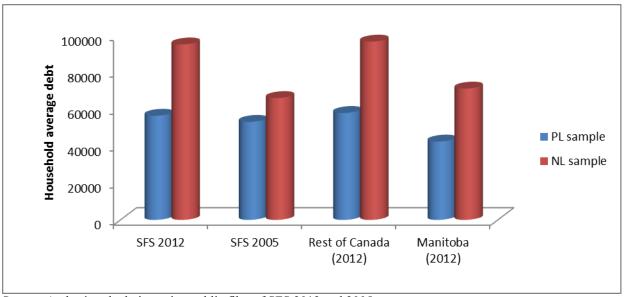
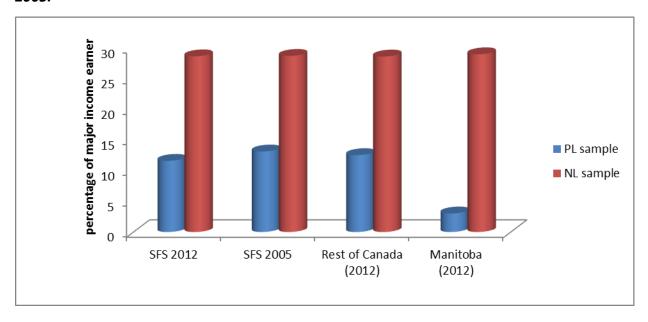


Figure 6. Percentage of major income earners with a university degree by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.



Be 30 25 20 2 SFS 2005 Rest of Canada Manitoba

(2012)

(2012)

Figure 7. Percentage of households using credit cards by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

Source: Author's calculation using public files of SFS 2012 and 2005.



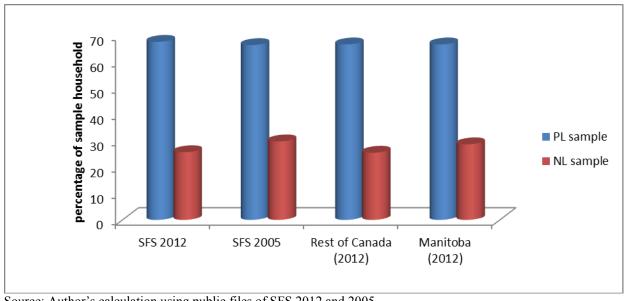


Table 1: Household Average Income, Wealth and Debt by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	SFS	2012	SFS 2005		
	Borrower Non-borrower		Borrower	Non-borrower	
Income	52415.51	73341.1	40204.01	66573.34	
Wealth	234103.3	867813.7	165173.3	740070.7	
Debt	56544.49	95239.61	53229.27	66135.07	
Government transfer	9847.941	10003.21	6938.321	7260.515	
Number of earner	1.45	1.342622	1.467153	1.344902	
Age of major income earner	40.77941	53.11909	37.41606	50.51	

Table 2: Household Average Income, Wealth and Debt by Payday Loan users (PL Sample) and non-users (NL Sample) in Manitoba and rest of Canada in the Survey of Financial Security (SFS), 2012

	Rest	of Canada	Manitoba		
	Borrower Non-borrower		Borrower	Non-borrower	
Income	52153.66	74099.21	54851.52	61593.03	
Wealth	234220.2	881238.1	233015.2	659783.2	
Debt	58050.98	96784.84	42529.55	71294.08	
Government transfer	10103.83	10055.84	7467.424	9187.518	
Number of earner	1.442997	1.344378	1.515152	1.315417	
Age of major income earner	40.90879	53.20309	39.57576	51.81754	

Source: Author's calculation using public files of SFS 2012 and 2005.

Table 3: Major income source by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	SFS 2012				SFS 2005			
Income source	Borrower Non-borrower		Во	rrower	Non-borrower			
Wages + salaries	246	(72.35)	6,776	(58.10)	104	(75.91)	3,042	(59.65)
Government transfers	73	(21.47)	2,590	(22.21)	28	(20.44)	1,107	(21.71)
other	21	(6.18)	2,297	(19.69)	5	(3.65)	951	(18.64)

Source: Author's calculation using public files of SFS 2012 and 2005.

Table 4: Major income source by Payday Loan users (PL Sample) and non-users (NL Sample) in Manitoba and rest of Canada in the Survey of Financial Security (SFS), 2012

	Rest of Canada				Manitoba			
Income source	Во	rrower	Non-b	orrower	Borrower		Non-borrower	
Wages + salaries	220	(71.66)	6,355	(58.00)	26	(78.79)	421	(59.55)
Government transfers	68	(22.15)	2,432	(22.20)	5	(15.15)	158	(22.35)
other	19	(6.19)	2,169	(19.80)	2	(6.06)	128	(18.10)

Note: Number in the parenthesis shows percentage

Table 5: Education of major income earner by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	S	FS 2012		9	SFS 2005			
	Borrower	Non-borrower	Вс	Borrower Nor		-borrower		
< high school	62(18.45)	2120(18.35)	30 (21.90)		1,053	(20.65)		
High school diploma	128(38.10)	2887 (24.99)	45	(32.85)	1,223	(23.98)		
Non-uni. p-sec. cert./dipl.	107(31.85)	3,236 (28.01)	41	(29.93)	1,326	(26.00)		
Uni. degree or cert.	39(11.61)	3,311 (28.66)	18 (13.14)		1,465	(28.73)		

Source: Author's calculation using public files of SFS 2012 and 2005.

Note: Number in the parenthesis shows percentage

Table 6: Education of major income earner by Payday Loan users (PL Sample) and non-users (NL Sample) in Manitoba and rest of Canada in the Survey of Financial Security (SFS), 2012

	Rest of Canada					Ma	/lanitoba			
	Borrower		Non-b	orrower	Borrower		Non-borrower			
< high school	56	(18.48)	1,979	(18.23)	6	(18.18)	141	(20.14)		
High school diploma	109	(35.97)	2,700	(24.88)	19	(57.58)	187	(26.71)		
Non-uni. p-sec. cert./dipl.	100	(33.00)	3,067	(28.26)	7	(21.21)	169	(24.14)		
Uni. degree or cert.	38	(12.54)	3,108	(28.63)	1	(3.03)	203	(29.00)		

Source: Author's calculation using public files of SFS 2012 and 2005.

Table 7: Gender of major income earner by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	SFS	2012	SFS 2005			
	Borrower	orrower Non-borrower		Non-borrower		
Male	194 (57.06)	7053 (60.47)	69 (50.36)	3,144 (61.65)		
Female	146 (42.94) 4,610 (39.53		68 (49.64)	1,956 (38.35)		

Note: Number in the parenthesis shows percentage

Table 8: Gender of major income earner by Payday Loan users (PL Sample) and non-users (NL Sample) in Manitoba and rest of Canada in the Survey of Financial Security (SFS), 2012.

	Rest of Canada					Manitoba				
	Воі	rrower	Non-b	orrower	Вс	rrower	Non-borrower			
Male	174 (56.68)		6,652 (60.72)		20	(60.61)	401	(56.72)		
Female	133	(43.32)	4,304 (39.28)		13	(39.39)	306	(43.28)		

Source: Author's calculation using public files of SFS 2012 and 2005.

Note: Number in the parenthesis shows percentage

Table 9: Family composition by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	SFS 2012					SFS 2005				
	Вс	rrower	Non-borrower			rrower	Non-borrower			
Unattached individual	89	(26.41)	3,230	(29.07)	38 (27.74)		1,475	(28.92)		
Couple, no children	57	(16.91)	3,574	(32.17)	26	(18.98)	1,836	(36.00)		
Couple with children	86	(25.52)	2,217	(19.95)	43	(31.39)	1,231	(24.14)		
Lone-parent family	53	(15.73)	517	(4.65)	17	(12.41)	241	(4.73)		
Other family types	52	(15.43)	1,573	(14.16)	13	(9.49)	317	(6.22)		

Source: Author's calculation using public files of SFS 2012 and 2005.

Table 10: Family composition by Payday Loan users (PL Sample) and non-users (NL Sample) in Manitoba and rest of Canada in the Survey of Financial Security (SFS), 2012.

	Rest of Canada					Manitoba					
	Во	Borrower		Non-borrower		Borrower		orrower			
Unattached individual	78	78 (25.57) 3		(28.97)	11	(34.38)	203	(30.62)			
Couple, no children	56	56 (18.36)		(32.46)	1	(3.13)	183	(27.60)			
Couple with children	77	77 (25.25)		(19.94)	9	(28.13)	134	(20.21)			
Lone-parent family	46	46 (15.08)		(4.59)	7	(21.88)	37	(5.58)			
Other family types	48	48 (15.74)		(14.04)	4	(12.50)	106	(15.99)			

Note: Number in the parenthesis shows percentage

Table 11: Proportion of households having child aged between 0 to 17 years by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

		SFS 2	2012		SFS 2005			
	Borro	Borrower Non-borrower			Borrower	Non-borrower		
Yes	140	(41.18)	2,842	(24.37)	56 (40.88)	1228 (24.08)		
No	200	(58.82)	8,821 (75.63)		81 (59.12)	3872 (75.92)		

Source: Author's calculation using public files of SFS 2012 and 2005.

Note: Number in the parenthesis shows percentage

Table 12: Proportion of households having a child aged between 0 to 17 years by Payday Loan users (PL Sample) and non-users (NL Sample) in Manitoba and rest of Canada in the Survey of Financial Security (SFS), 2012.

		Rest of (Canada	Manitoba				
	Во	rrower	Non-b	orrower	Во	rrower	Non-borrower	
yes	125 (40.72)		2,661 (24.29)		15	(45.45)	181	(25.60)
no	182 (59.28)		8,295	(75.71)	18	(54.55)	526	(74.40)

Source: Author's calculation using public files of SFS 2012 and 2005.

Note: Number in the parenthesis shows percentage $% \left(1\right) =\left(1\right) \left(1$

Table 13: Proportion of households with credit cards by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	SFS 2012					SFS 2005					
	Во	rrower	Non-bo	orrower	Вс	rrower	Non-borrower				
yes	208 (61.18)		10,262	(87.99)	77 (56.20)		4,303	(84.37)			
no	132 (38.82)		1,401 (12.01)		60 (43.80)		797	(15.63)			

Note: Number in the parenthesis shows percentage

Table 14: Proportion of households with credit cards by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	Rest of Canada					Manitoba					
	Borrower Non-borrower				Во	rrower	Non-borrower				
yes	191	(62.21)	9,655 (88.13)		17	(51.52)	607	(85.86)			
no	116	(37.79)	37.79) 1,301 (11.87)			(48.48)	100	(14.14)			

Source: Author's calculation using public files of SFS 2012 and 2005.

Note: Number in the parenthesis shows percentage

Table 15: Home ownership status of household by Payday Loan users (PL Sample) and non-users (NL Sample) in the Survey of Financial Security (SFS), 2012 and 2005.

	SFS 2012					SFS 2005					
	Во	rrower	Non-borrower		Borrower		Non-borrower				
Own without mortgage	33	33 (9.71)		(39.83)	10	(7.30)	1,843	(36.14)			
Own with mortgage	77	77 (22.65)		(34.47)	36	(26.28)	1,736	(34.04)			
Do not own	230	230 (67.65)		(25.71)	91	(66.42)	1,521	(29.82)			

Source: Author's calculation using public files of SFS 2012 and 2005.

Note: Number in the parenthesis shows percentage

Table 16: Home ownership status of household by Payday Loan users (PL Sample) and non-users (NL Sample) in Manitoba and rest of Canada in the Survey of Financial Security (SFS), 2012.

	Rest o		Manitoba				
	Borrower	orrower Non-borrower			orrower	Non-borrower	
Own without mortgage	31 (10.10)	4,398 (40.14)		2	(6.06)	247	(34.94)
Own with mortgage	68 (22.15)	(22.15) 3,763 (34.35)		9	(27.27)	257	(36.35)
Do not own	208 (66.67)	2,795	(25.51)	22	(66.67)	203	(28.71)

Source: Author's calculation using public files of SFS 2012 and 2005.