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MANITOBA PUBLIC UTILITIES BOARD

RE:

CENTRA GAS MANITOBA INC.
2009/10 TO 2010/11
GENERAL RATE APPLICATION

Before Board Panel:

Graham Lane - Board Chairman
Monica Girouard - Board Member
Len Evans - Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue
Winnipeg, Manitoba
June 26, 2009

Pages 1567 to 1675

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1 --- Upon commencing at 1:20 p.m.

2

3 THE CHAIRPERSON: Okay, good afternoon
4 everyone. The only part of the public process left is
5 Centra's closing remarks.

6 Ms. Murphy...?

7

8 FINAL SUBMISSIONS BY CENTRA GAS:

9 MS. MARLA MURPHY: Thank you. Good
10 afternoon, Mr. Chairman, Board members, Board advisors,
11 Intervenors, ladies and gentlemen.

12 I have circulated, for parties who are
13 interested, Centra's book of documents, which I hope will
14 be of assistance as we go through the argument to show
15 you some of the references that we're looking at.

16 I want to begin by way of summarizing the
17 Application. As you know, Centra filed it's 2009/'10 and
18 '10/'11 General Rate Application on January 20th of 2009.
19 That Application was subsequently updated by Centra
20 Exhibit 3A and 3C, which were filed on May 29th and June
21 1st, 2009, respectively, and by Centra Exhibit 12 which
22 was filed on June the 9th.

23 Based on this updated information, Centra
24 is seeking the following approvals arising out of this
25 Application.

1 First, approval of approximately 1 percent
2 increase, effective February 1st, 2010, sufficient to
3 generate additional revenue of \$1.685 million in the
4 2009/'10 test year. This is projected to result in a net
5 income of \$2.869 million in that 2009/'10 test year.

6 Number 2. We're seeking further appro --
7 approval of a further increase of approximately 1
8 percent, effective May 1st, 2010, sufficient to generate
9 additional revenue of \$5.712 million in the 2010/'11 test
10 year and projected net income of \$2.814 million in that
11 year.

12 3. Final approval of April 1st, 2007 to
13 March 31st, 2008 gas costs of \$400.6 million and final
14 approval of April 1st, 2008 to October 31st, 2008 gas
15 costs of \$123.7 million.

16 Fourth, we're seeking final approval of
17 balances and dispositions of non-primary gas PGVA,
18 Purchase Gas Variance Accounts, and gas-cost deferral
19 accounts as at October 31st, 2008, with carrying costs to
20 July 31st of 2009, which reflect the recover of \$9.4
21 million.

22 Number 5. We're seeking approval of a
23 decrease in non-primary gas costs of approximately \$6.2
24 million for the 2009/'10 test year -- excuse me, fiscal
25 year. We're seeking, also, final approval of a number of

1 interim Orders: 101/'07, 140/'07, 06 of '08, 50 of '08,
2 115 of '08, 147 of '08, 7 of '09, and 49/'09, related to
3 the approval of interim primary gas sales rates,
4 effective August 1st, 2007; November 1st, 2007; February
5 1st, 2008; May 1st, 2008; August 1st, 2008; November 1st,
6 2008; February 1st, 2009; and May 1st of 2009,
7 respectively.

8 Centra's also seeking final approval of
9 Interim Orders 174/'07, 175/'07, 176/'07, and 52 of '08,
10 related to the approval of renewed franchise agreements
11 for the City of Brandon and the Village of St. Claude, a
12 renewed franchise -- a renewed crossing agreement with
13 the Rural Municipal of Grey, and a renewed franchise
14 agreement with the Rural Municipality of Russell.

15 Number 8. Centra is seeking approval of
16 fixed-rate primary gas program cost rate of two point
17 seven five (2.75) cents per cubic metre for the 2009/'10
18 year, and two point seven three (2.73) cents per cubic
19 metre for the 2010/'11 year.

20 We're seeking approval of changes to the
21 general terms and conditions of service and final
22 approval of Interim Order 102/'08, relating to the
23 service disconnection and reconnection policy and
24 procedures; and finally, approval of updated activity
25 rates for chargeable services, effective August 1st,

1 2009.

2 And I want to begin today by addressing
3 the non-gas costs. With respect to the non-gas revenue
4 requirement, Centra in this Application is seeking
5 approval of a non-gas revenue requirement of \$145.2
6 million for the 2009/'10 test year, and \$155.4 million
7 for the 2010/'11 year. The non-gas revenue requirement
8 that was approved by the Board in 2008/'09 was \$143
9 million. We have provided, at Tab 1 of the book of
10 documents, Schedule 4.0.0, which in the peach colour
11 indicates the approvals being sought.

12 Centra notes that at the time of filing of
13 its application in January of 2009, it was anticipated
14 that we would be seeking a 1 percent rate increase,
15 effective May 1st, 2009, to be implemented in August.
16 Instead, as a result of better than anticipated financial
17 results for the 2008/'09 fiscal year, Centra has modified
18 its request to seek implementation of the rate change on
19 February 1st, 2010, some nine (9) months later.

20 As Mr. Warden testified in his direct
21 evidence on the revenue requirement panel, at page 143,
22 the mandate of Centra Gas is to acquire, manage, and
23 distribute supplies of natural gas to meet the
24 requirements of Manitoba in a safe, cost-effective,
25 reliable, and environmentally appropriate manner. In

1 fulfilling this mandate, Centra considers the financial
2 and other risks of the Utility and strives to maintain a
3 capital structure or level of retained earnings that is
4 sufficient to meet those risks.

5 Centra views the requested rate increases
6 of 1 percent in each of the test years and the delayed
7 implementation of the rate increase for the 2009/'10 test
8 year to be relatively modest in the circumstances. As
9 Mr. Warden testified, at pages 143 and 144, this
10 Application represents the appropriate balance between
11 financial integrity for the Utility and customer
12 sensitivity.

13 In terms of the non-gas cost increases,
14 Centra has always expressed its rate changes in terms of
15 a percentage change to a customer's total bill. In our
16 view, this is the most understandable means of expressing
17 those changes for customers.

18 Mr. Saxberg has indicated that the non-
19 cost of gas rate increases that Centra is seeking in this
20 Application are 5 percent in the first year and 4 percent
21 in the second test year, which translates to a 9 percent
22 increase overall in 2010. He has referenced the initial
23 Application for the calculation but uses the updated
24 Application for the purposes of representing that full
25 increase to come in 2010.

1 I think some correction and some context
2 is necessary. Firstly, the updated Application shows
3 changes to the non-gas -- non-cost of gas revenue
4 requirement. Based on the updated Application the
5 corrected increases are 2.3 percent in the first year and
6 7 percent for the second test year, which you'll find on
7 the canary -- Schedule 4.0.0, which is the second page in
8 at Tab 1. Those percentages are provided for clarity.

9 Now, secondly, the second test year
10 includes a provision for accounting and other charges --
11 sorry, other changes, totalling \$5 million. This
12 provision was put in place to maintain the 1 percent rate
13 increase, thereby limiting potential future rate
14 increases, primarily as a result of the implementation of
15 IFRS, which will be retroactively applied to the second
16 test year. By its nature, this provision is with respect
17 to a probable accounting change and not directly
18 controllable by Centra.

19 Further, as is evidenced throughout the
20 application and the proceeding and acknowledged by both
21 Mr. Saxberg and Board counsel in their closing
22 submissions, the amortization of DSM costs is the main
23 contributor to the revenue requirement increases.

24 Further, in addition to the changes in
25 amortization, Centra has increased its spending, with

1 respect to the DSM Programs. If DSM amortization expense
2 were held constant at the 2008/'09 forecast level for
3 each of the test years, amortization expense would be
4 reduced by \$2.7 million and \$5.5 million, respectively.

5 So, after removing the provisions for
6 accounting changes and the DSM amortization cost
7 implications, Centra's non-cost-of-gas revenue
8 requirement increases show a .4 and a 1.6 percent,
9 respectively, for each of the two (2) years or a total of
10 2 percent, over those two (2) years period. That's a far
11 different and much more realistic representation than
12 what's been provided by Mr. Saxberg.

13 Centra does not agree that this is the
14 most effective means to communicate changes to customers.
15 The fact remains that customers will consider the
16 percentage change as a percentage of their total bill,
17 leading to unnecessary confusion. However, even if one
18 were to accept that the rate change should be expressed
19 as a percentage of non-cost-of-gas revenue, the numbers
20 used by Mr. Saxberg are incorrect, they're misleading,
21 and they're appropriate -- inappropriate to introduce as
22 part of a final submission.

23 With respect to the Operating and
24 Maintenance expense, it's been forecasted to increase 2
25 percent over the two (2) test years. There has been no

1 change to this forecast from the amounts previously
2 forecasted in Centra's Integrated Financial Forecast,
3 CGMO-6, that was presented at the last General Rate
4 Application.

5 As was noted in the evidence, at page 465,
6 Centra is experiencing cost pressures in many areas,
7 including those of wage settlements, aging
8 infrastructure, and contractor, commodity, and general
9 cost increases that have been significantly higher than
10 Manitoba CPI. Centra has been able to manage these costs
11 within its operating targets through cost control and
12 through actively pursuing synergy opportunities and
13 productivity enhancements.

14 It must be noted, however, that there are
15 costs on the horizon which may not be fully covered by
16 Centra's forecast. These include escalating costs of
17 maintaining aging infrastructure and externalities, such
18 as pension costs, which recently have been negatively
19 impact -- impacted by the economic environment. And as
20 we're all aware, the potential impacts of IFRS are a
21 significant unknown at this time.

22 Turning to Tab 2, we have there the
23 response to PUB/CENTRA-23A, which demonstrates Centra's
24 cost per customer from 2003 actual to the end of the
25 forecast period. And you'll find that three (3) pages in

1 the schedule to PUB-23A. This shows an average increase
2 in the order of 1 percent through the period. This is
3 approximately half the increase to actual in the forecast
4 of Manitoba CPI over the same period.

5 Now, CAC/MSOS has suggested that because
6 of the lower CPI that the very current forecasts are
7 showing and because of the strong performance between
8 2003/'04 and 2007/'08, Centra should be able to continue
9 with lower operating costs than have been forecast in the
10 Application. This suggestion ignores the underlying
11 context of the period referenced where synergy oppor --
12 opportunities, such as combining meter reading and
13 customer accounting functions were being realized, and
14 that 2007/'08 showed an artificially low result due
15 primarily to staff vacancies being experienced.

16 When the vacancies are fills -- filled,
17 cost increases, not only in the amount of the salaries
18 for the replacement staff, but also with respect to the
19 intense training requirements that are necessary in the
20 operational areas of the Utility. Further, as Mr.
21 Derksen noted on page 982 of the transcript, the Manitoba
22 CPI Indices represents a basket of consumers' goods, and
23 they're not representative of Centra's cost-drivers over
24 the short term.

25 Centra's costs are largely based on wage

1 settlements and input commodities, such as fuel,
2 contractor costs, and materials. As Mr. Derksen has
3 noted, we have experienced increases well above 2 per --
4 percent for items such as gasoline, odorant, and the
5 like. You'll find that discussion at page 983 of the
6 transcript.

7 Depreciation and amortization expense
8 represents the annual allocation of the capital costs of
9 assets in service and the annual amortization of deferred
10 costs. Depreciation and amortization costs show an
11 increase from \$23 million in the 2008/'09 approved
12 amount, to \$32 million in the 2010/'11 test year. This
13 increase is primar -- primarily related to the demand
14 side management amortization, but is also impacted by
15 other capital expenditures over the period.

16 DSM expenditures have increased from \$7.8
17 million in 2006/'07 to a forecasted amount of \$13.3
18 million in 2010/'11, as is shown on Schedule 4.10.0 and
19 4.10.4 in Volume I of Centra's Application. When the DSM
20 Programs were first initiated, Centra proposed a fifteen
21 (15) year amortization to be consistent with the approach
22 used by Manitoba Hydro for electric DSM.

23 At the last General Rate Application, the
24 PUB expressed concern over the length of this
25 amortization period and suggested that Centra consider a

1 shorter timeframe, consistent with the practices followed
2 by other Canadian utilities.

3 Centra considered the PUB comments, the
4 fact that the future benefit to the Utility was not
5 present on the gas side of the business and the practises
6 of other utilities, and determined that it would
7 appropriate to reduce the amortization period for gas DSM
8 expenditures to five (5) years, effective fiscal year
9 2007/'08. Centra considers this to be a conservative,
10 prudent decision and one which accurately reflects the
11 nature of the assets being financed.

12 I note in the evidence at pages 5, 13, and
13 14 of the transcript, in which Mr. Warden indicated that
14 the appropriate amortization period, from the Utility's
15 perspective, depends on wether or not there could be a
16 justification for a deferral period. Mr. Warden stated,
17 and I quote:

18 "In the case of the Gas Utility, there
19 really is no future benefit from those
20 expenditures in terms of net income.
21 Not to say that there isn't a future
22 benefit to customers, there certainly
23 is, but as far as the Utility is
24 concerned, the future benefit just
25 isn't there, unlike on the electric

1 side of the business where we can sell
2 energy on the export market and there
3 is evidence of a future benefit, a
4 benefit stream." Closed quote.

5 Similar logic exists for the ten (10) year
6 amortization periods in place for BC Hydro and Hydro
7 Quebec, as were referenced by Mr. Saxberg in his final
8 submission. However, the suggestion by Mr. Saxberg that
9 the amortization of gas DSM be reverted to fifteen (15)
10 years would mean that Centra would be far out of step
11 with other natural gas utilities like Gas Metro,
12 Enbridge, Union, ATCO, and SaskEnergy, which are
13 expensing DSM expenditures in the year in which they're
14 incurred.

15 I note that the response to PUB/CENTRA-20
16 -- 45B is in the material and was -- provides the details
17 of the information in which Centra was able to obtain in
18 that regard.

19 Mr. Oppenheim suggested amortization of
20 DSM expenditures should be ten (10) years for new
21 programs and fifteen (15) years for existing programs,
22 although I don't believe there's a rationale offered for
23 differentiating between the two (2) programs, other than
24 perhaps to keep the rates within the applied-for
25 parameters.

1 Now the combination of the increasing
2 expenditure level and the shift to the shorter
3 amortization period has resulted in an increased
4 amortization expense of \$8 million from the 2008/'09
5 approved to the 2010/'11 test year. This increase to
6 amortization expense alone is more than Centra's
7 requesting with the applied-for 1 percent increase in
8 each of the test years.

9 Centra indicated in the response to
10 CAC/MSOS/CENTRA-88F that gas DSM programs benefit
11 customers directly and have only minor impacts to
12 Centra's revenues and expenses. As such, no connection
13 can be made between the asset lives and the value to
14 Centra to determine the amortization period. Therefore,
15 the impacts that amortization periods have on rates
16 charged to customers is a primary consideration when we
17 determine the amortization period.

18 Another important consideration is that of
19 future accounting requirements. As we know,
20 International Financial Reporting Standards promote more
21 conservative accounting treatments with respect to
22 capitalization and deferrals. The shorter write-off
23 period of these costs, which has been adopted by Centra,
24 is directionally in line with that philosophy.

25 Given that the current Application

1 requests only a 1 percent rate increase in each of the
2 test years, and that the requested implementation for the
3 first test year has been requested to be delayed until
4 February of 2010, Centra is of the view that the change
5 in depreciation and amortization is appropriate in the
6 circumstances and can be implemented with minimal impact
7 to ratepayers. To return to the mortgage analogy that's
8 been used in other portions of this Hearing, this is the
9 equivalent of increasing your mortgage payment by
10 1 percent and paying your mortgage over five (5) years
11 instead of over fifteen (15).

12 While Mr. Saxberg referenced Centra's
13 response to Undertaking number 22, and suggested that it
14 meant Mr. Sax -- Mr. -- that Centra agreed with Mr.
15 Oppenheim's recommendations being doable by changing the
16 amortization, in fact Centra's undertaking simply was to
17 confirm that the calculations are correct, given the
18 assumptions which Mr. Oppenheim put forth. This doesn't
19 address the long-term costs associated with increasing
20 the amortization period.

21 And I'd refer you to the response to
22 CAC/MSOS/CENTRA-121C, which you'll find at Tab 3 of the
23 book of documents. And it demonstrates, when you look
24 three (3) pages in, you'll see the amortization over five
25 (5) years and then two (2) more pages after that you'll

1 see the amortization at fifteen (15) years. And that
2 shows you that increasing the amortization from five (5)
3 years to fifteen (15) years results in an unamortized
4 balance of \$71 million in 2018/'19, which must be paid by
5 future ratepayers.

6 In connection with the update of May 29th,
7 2009, Centra also updated its Application to reflect
8 additional revisions. In particular, Centra updated its
9 forecast of interest rates, as reflected in its finance
10 expense, removed the planned expenditures for automated
11 meter reading from the test years, included in the
12 updated Application a contribution from the power station
13 customer for the Brandon pipeline upgrade, and made
14 provision for accounting and other charges in the
15 2010/'11 test year.

16 With respect to the finance expense and
17 the forecast of interest rates, Centra submits that the
18 evidence in this proceeding supports Centra's views in
19 four (4) ways.

20 First, Centra's forecasting methodology in
21 conjunction with the updated GRA Application, in response
22 to the unprecedented circumstances in the financial
23 markets in recent months, is a sound and reasonable basis
24 for consideration of finance expense within Centra's
25 revenue requirement.

1 Secondly, that the actual and consistently
2 applied interest rate charged to Centra for its short-
3 term debt is a reasonable representation of Manitoba
4 Hydro's costs to finance those requirements.

5 Third, the financing recommendations by
6 Mr. McCormick would violate Manitoba Hydro corporate
7 police and expose Centra's ratepayers to unacceptable
8 interest rate risk and refinancing risk.

9 And fourthly, that an interest rate
10 deferral account is not required.

11 And I'm going to deal with each of those
12 topics in turn.

13 First, with respect to interest rate
14 forecast, the Corporation prepares its forecast of
15 interest rates based on information from a wide variety
16 of forecasters independent from Manitoba Hydro. Some of
17 the forecasting organizations have propriety econometric
18 models that determine economic variables including
19 interest rates, while a small number of others consider
20 consensus views.

21 Using the consensus approach for
22 determining economic variables is consistent with the
23 process used by governments, such as the Province of
24 Manitoba and the Government of Canada, in determining
25 their projections of economic variables and in preparing

1 their respective budget documents.

2 While there's no such thing as a perfect
3 forecast, Manitoba Hydro considers a wide range of views.
4 This stands in contrast to the forecast which was offered
5 by Mr. McCormick for short-term interest rates, derived
6 from the forecast of only one (1) source, the Bank of
7 Montreal, and then arbitrarily taking a view of what he
8 thought that organization might predict beyond their own
9 published forecast. You'll find a summary of that
10 methodology at page 1,495 of Mr. Saxberg's argument.

11 This was also inconsistent with Mr.
12 McCormick's own approach to long -- forecasting long-term
13 rates, based on the forecasts of several financial
14 institutions, many of whom provided end-of-period rates.

15 The typical economic outlook forecasting
16 process involves deriving interest rates forecast in
17 March with the Executive Committee approval in May. As
18 noted in the response to Centra at CAC/MSOS/CENTRA-76F,
19 the forecasted all-in borrowing rates are retested in
20 June for inclusion in the IFF. These rates were
21 utilized in the January 2009 General Rate Application.

22 Given the current unusual state of the
23 financial markets Centra updated the Application in May
24 of 2009 with a refreshed Executive Committee approved
25 interest rate forecast.

1 As noted in the response to PUB/CENTRA-
2 198B and CAC/MSOS/CENTRA-160 and 162, the refreshed
3 forecast only considered information dated March 2009 for
4 calendar years 2009/'10 with all forecasters being
5 considered in the survey for 2011.

6 The forecasting methodology to determine
7 Manitoba Hydro's borrowing rate consists of obtaining
8 calendar year forecasts, adjusting them to a fiscal year
9 basis, adding a spread, and then applying the 1 percent
10 provincial debt guarantee fee. For short-term interest
11 rates, as noted in CAC/MSOS/CENTRA-75E a three (3)
12 months' banker's acceptance, or BA rate, is forecast
13 because the majority of Manitoba Hydro's Canadian
14 floating rate debt is based on the three (3) month
15 Bloomberg BA index.

16 The T-bill rate has been used for the
17 forecasting process as the majority of forecasters that
18 Centra relies upon for short-term forecasts provide a
19 ninety (90) day T-bill rate and non the three (3) month
20 BA rate. A spread is subsequently added to the T-bill
21 rate to arrive at the forecast three (3) month Bloomberg
22 banker's acceptance rate.

23 For long-term interest rates as stated on
24 page 21 of Centra's rebuttal evidence, given that
25 Centra's long-term debt is not limited to a ten (10) year

1 reflects the difference in costs for Manitoba Hydro to
 2 borrow at various terms. For the short-term interest
 3 rate, the spread is the differential between the ninety
 4 (90) day T-Bill rate and the anticipated three (3) month
 5 BA rate.

6 For the long-term interest rate, as is
 7 stated in the response to PUB/CENTRA-198B, the credit
 8 spread reflects the difference in risk between the
 9 Government of Canada Bond rate and the Province of
 10 Manitoba bond -- sorry, Province of Manitoba bond rate
 11 for the ten (1) year plus term.

12 For the May 2009 update, the historical
 13 spread was considered as part of the interest rate
 14 forecast. And as was set out in Appendix A to the
 15 Economic Outlook 2009, the average spread for the three
 16 (3) years ended March 31st, 2007 through 2009, was
 17 calculated to be sixty (60) basis points.

18 The spread incorporated into the
 19 forecasted long-term Canadian debt rate of 1.6 percent
 20 for 2009/'10, was calculated by taking an average of the
 21 ten (10) year and the thirty (30) year credit spread and
 22 curve supplied by one (1) of the financial institution
 23 fore -- forecasters on March 31st, 2009.

24 The spread for 2010/'11 was calculated by
 25 taking an average of the 2009/'10 spread of 1.6 percent

1 and the 2011/'12 spread of sixty (60) basis points using
2 the aforementioned historical average.

3 As stated in the response to PUB/CENTRA-
4 198, it's important to note that while credit spreads
5 have recently tightened, the benchmark rates have
6 increased such that the all-in cost to Manitoba Hydro has
7 remained relatively constant.

8 I'm going to address Mr. McCormick's
9 position on that issue in a moment.

10 With respect to the process, Centra
11 acknowledges that processes can always be enhanced and it
12 will, in the future, forecast -- will, in future
13 forecasts adjust the end-of-period and average period
14 forecasts, as appropriate, to ensure period
15 comparability. Mr. McCormick was very critical of this
16 particular fact, and Mr. Saxberg spent a significant
17 amount of time in final argument suggesting that if the
18 forecast had been adjusted for end-of period and average
19 period forecasts that there would have been a significant
20 reduction in Centra's forecast using its owns forecast.
21 You'll find that at page 1,488 of the transcript.

22 Mr. Chairman, that's pure conjecture. Mr.
23 McCormick hasn't offered any analysis to support that
24 contention and it flies in the face of Centra's evidence
25 that the potential impact of such an adjustment will not

1 have a material impact on the accuracy of the
2 Corporation's interest rate forecasts.

3 Mr. McCormick's evidence, both in writing
4 and during the Hearing, fails to acknowledge that the
5 most material fact affecting the forecast in the current
6 Application is not the process by which Centra gathered
7 the information from a pool of industry resources, but,
8 rather, the simple fact that the unprecedented
9 circumstances in the financial markets in recent months
10 have significantly affected all economic forecasts.

11 In Centra's revised Application, the
12 forecast of interest rate for calendar years 2009 and '10
13 was based on current information available at the time of
14 preparation, while the forecasts for 2011 incorporated
15 other forecasts that were dated slightly earlier.

16 Mr. McCormick, at page 1,145 and 1,146,
17 suggests the 2011 forecast contains what he describes as
18 "ancient forecasts." Centra has noted in the response to
19 CAC/MSOS-162 that is -- it is expected that in the 2011
20 period and beyond, organizations forecasts of economic
21 and financial variables are based on longer-term supply
22 and demand fundamentals, rather than on the short-term
23 market fluctuations.

24 It's also important to note, as indicated
25 in that same response, the forecast from BMO, Nesbitt

1 Burns, CIBC, National Bank, Royal Bank, Scotia Bank and
2 TD Bank did not provide for projections beyond 2010.

3 As Centra plans for periods beyond the
4 scope of the test years, the inclusion of additional
5 forecasts in 2011 from the Federal Government and the BC
6 Government as well as other long-term forecasters offers
7 additional useful information for the 2010/'11 test year.

8 Mr. McCormick acknowledged in his evidence
9 that the BMO forecast, which he used for short-term
10 rates, did not provide a forecast for 2011. Centra
11 suggests that its approach of utilizing respected medium
12 and longer-term forecasters is superior to Mr.
13 McCormick's personal guess at what BMO would have
14 forecast based on a projection of an historical trend
15 line, as is noted on page 1,078 of the transcript.

16 CAC/MSOS has suggested that the inclusion
17 of the Federal Government and the BC Government forecasts
18 are a terrible inclusion in the methodology because
19 they're outdated. However, I would refer you to
20 CAC/MSOS/CENTRA-160, which you'll find at Tab 4 of the
21 material, which notes that the view reflected in the
22 November budget for 2011 through '13 was 4.2 percent,
23 compared to 4.0 percent for the 2011 to '14 period in the
24 January budget update. This is a very minor revision:
25 Twenty (20) basis points.

1 Further, the outlook for the long bond
2 rate over the 2011 to '13 period in the November budget
3 was 5 percent and it remained unchanged over the 2011 to
4 '14 period for the January 2009 budget. What this does
5 reflect is that although predictions in the early years
6 of the forecast had changed more significantly, the
7 outlook for the medium term was still very similar a
8 couple of months later.

9 This is hardly the basis on which to
10 include (sic) the -- the inclusion of those forecasts
11 into the information was terrible.

12 As for the notion that the federal finance
13 and the BC Government forecasts should be excluded do to
14 a lack of statistical independence, Mr. McCormick has
15 provided no evidence to quantify the impact of this
16 inclusion. It is Centra's view that any overweighting of
17 a bank's forecast that may occur, if at all, particularly
18 since their forecasts were excluded in 2010 -- '09 and
19 '10 through the inclusion of the Federal Finance and the
20 Province of BC forecasts is immaterial.

21 At the end of the day, what needs to be
22 determined for forecasting purposes is the all-in cost of
23 borrowing expected to be incurred during the test years.
24 Centra submits that the rates contained in the updated
25 Application, being short-term rates of .9 percent and 2.0

1 percent, and long-term rates of 4.75 and 4.9 percent, are
 2 reasonable and appropriate. These rates can be
 3 contrasted to the rates ultimately recommended by Mr.
 4 McCormick.

5 Centra submits that Mr. McCormick's
 6 recommendation fails to consider appropriately the all-in
 7 cost of financing as he fails to consider the base rates
 8 and the credit spreads at a consistent point in time. In
 9 his response to PUB/CENTRA -- PUB/CAC-23B at Tab 2 of the
 10 book of documents, that's the CAC book of documents, Mr.
 11 McCormick recommends that the Board adopt a 3.6 percent
 12 rate for the ten (10) year debt for 2009/'10. His three
 13 point six (3.6) long-term debt interest rate
 14 recommendation, which was subsequently adjusted upward to
 15 three point seven (3.7) in his oral testimony and
 16 revised, I believe, by CAC in closing submissions to 3.48
 17 percent, is made up of a base rate Government of Canada
 18 ten (10) year forecast of 3 percent and a spread, 6
 19 percent -- .6 percent.

20 This recommendation is highly dubious, in
 21 that it is not even remotely reflective of any existing
 22 rates that may be currently available for the term ten
 23 (10) years and beyond.

24 By way of example I would like to
 25 reference the Bloomberg yield table for June 1st, 2009,

1 which is provided in the response to PUB/CENTRA-198 and
 2 which you'll find at Tab 5 of our book of documents. The
 3 Government of Canada yield rate on June 1st, 2009, was
 4 3.58 percent with a spread of 1.03 percent in order to
 5 arrive at a Province of Manitoba yield rate which is 4.61
 6 percent.

7 On the same table, the thirty (30) year
 8 Province of Manitoba yield rate is 5.09 percent and the
 9 ten (10) year plus average of the ten (10) and thirty
 10 (30) -- thirty (30) year yield rate is 4.85 percent. And
 11 I note, Mr. Chairman, that this is closely aligned with
 12 Centra's long-term forecast rate of 4.75 percent for
 13 2009/'10.

14 Manitoba Hydro's all-in forecasting
 15 accuracy stands in sharp constrast to -- contrast to Mr.
 16 McCormick's recommendation to the Board that the GRA
 17 incorporate a long-term forecast of 3.6 percent, even
 18 though the June 2009 forecast would be inaccurate by over
 19 a hundred basis points.

20 From an historical perspective, Mr.
 21 McCormick's forecast also appears unrealistic. The two
 22 (2) line graph that CAC refer to at Tab 23 has also been
 23 reproduced at Tab 5 and it's in the second page of that
 24 tab. This graph shows that the Province of Manitoba
 25 twenty (20) year yields, identified in blue as C302-20,

1 never comes close to the three point six (3.6) or the
2 three point seven (3.7) or the three point four eight
3 (3.48) forecast for Centra's long-term borrowing rate.

4 In cross-examination Mr. McCormick, on
5 page 1,091, attempted to -- to deflect away from this
6 reality by stating that he would clearly not advocate the
7 Board be using 3.6 or 3.7 percent today, but rather that
8 that recommendation was for the first quarter of 2010.

9 As is discussed at pages 1,093 and 94 of
10 the transcript, based on the latest forecasts, dated May
11 29th through June 10th, from the six (6) financial
12 institutions referenced in the response to PUB/CAC/MSOS-
13 23B, the average benchmark -- benchmark rate of the
14 forecasters would be 3.49 percent. With the addition of
15 the credit spread on the June -- on June 1st of 1.03
16 percent, which we found in appendix to PUB-198, the cost
17 of long-term debt would be 4.52 percent, which is again
18 very similar to Centra's four point seven five (4.75) ten
19 (10) year plus forecast and still widely divergent from
20 Mr. McCormick's ten (10) year forecast.

21 As I noted, Mr. McCormick fails to
22 consider the interrelationship between benchmark rates
23 and credit spreads. On page 1,111 of his oral testimony
24 of the transcript he states:

25 "If I'm trying to determine whether

1 spreads are going up and down, I need
2 to only look at the spreads. I don't
3 care about base rates."

4 In reference to Centra's forecast credit
5 spread for long-term debt in 2009/'10, Mr. McCormick
6 superficially dismisses this credit spread on pages 1,065
7 and 66 of the transcript by indicating this spread of a
8 hundred and sixty (160) basis points reflects a spike.
9 While the evidence would suggest that the hundred and
10 sixty (160) basis point spread was, indeed, a highwater
11 mark at that point in time, what Mr. McCormick neglected
12 to consider was the general trend that in subsequent
13 periods, as the credit spread went down, the benchmark
14 rates went up, such that the all-in ten (10) year plus
15 borrowing rates were largely unchanged. This omission is
16 a significant oversight by Mr. McCormick.

17 And surprisingly, in spite of the very
18 latest forecast, using his own methodology, when Mr.
19 McCormick was subsequently asked by the Board counsel to
20 provide his forecast of long-term debt, he, on page
21 1,141, indicated he still preferred his own rates.

22 Mr. McCormick expended significant time
23 espousing the need for a robust, precised forecasting
24 approach. Yet, on the important discussion of credit
25 spreads, at page 1,066 of the transcript, he demonstrated

1 the rudimentary manner in which he arrived at his credit
2 spread forecast when he stated:

3 "It seems to have fallen, say, fifty
4 (50) basis -- basis points in the three
5 (3) months. So, if we assume just for
6 a moment that we're going to continue
7 that slope, in another three (3) months
8 we'd be down to sixtyish (60) basis
9 points, a hundred and ten (110) minus
10 fifty (50) is sixty (60)." Close
11 quote.

12 He later goes on to suggest that a seventy
13 (70) basis point spread could be used, which he
14 reaffirmed when he was asked for clarification by Board
15 counsel at page 1,143.

16 Mr. McCormick suggested it would be good
17 practice to review the estimates of forecasters so as to
18 be assured that the selection of forecasters would be --
19 would best approximate the result. He further suggested
20 it would be worth knowing whether one (1) forecast was
21 perennially high or low, such that a variance could be
22 avoided by excluding that forecast. You'll find that in
23 his written evidence at page 15, lines 4 through 8.

24 This evidence also implies that the same
25 forecaster should be used in each forecast unless there's

1 some reason to vary the contributors.

2 As was noted by Mr. Warden in his
3 evidence, on page 848 of the transcript, finance expense
4 is normally a very stable and predictable part of the
5 forecast. Centra does not view the variation typically
6 experienced in interest rates and total finance expense
7 as sufficient to warrant the creation of a new process
8 for hindsight review of interest rate forecasts or
9 updating the GRA filings.

10 Centra submits that the recent economic
11 events have amply demonstrated that forecasters who
12 previously may have achieved accuracy in forecasting
13 interest rates are not guaranteed to provide future
14 forecasts with the same degree of accuracy.

15 Given the planning cycle of the
16 Corporation and the timing of the rate applications,
17 including Centra's hearings in early June in order to
18 implement general rate increases in August, Centra does
19 not believe that materiality or cost benefit
20 considerations support the introduction of a regular
21 updating process beyond the summer review of key economic
22 variables that already occurs.

23 The suggestion that Centra devote
24 significant resources to increase the accuracy of what's
25 traditionally been a very stable and reliable part of the

1 revenue requirement with a small margin of error, does
 2 not appear to be in the interest of ratepayers. This is
 3 particularly apparent when you consider that any
 4 variation between forecast and actual finance cost flows
 5 to retained earnings to be adjusted in future rate
 6 applications.

7 While Mr. Saxberg suggests that this
 8 delayed adjustment may not be acceptable, I submit that
 9 when one considers the potential rate impacts associated
 10 with the variation in interest expense, this is not
 11 likely to have a noticeable, if any, impact on a
 12 customer's bill, and the potential intergenerational
 13 inequities are negligible.

14 In summary, Mr. McCormick's methodological
 15 observations represent minor enhancements to Centra's
 16 existing process. His recommended forecasts are flawed
 17 and do not offer better information than what's contained
 18 in Centra's forecast.

19 Centra's forecasting methodology, in
 20 conjunction with its updated General Rate Application, in
 21 response to the unprecedented circumstances in the
 22 financial markets, is a sound and reasonable basis for
 23 the consideration of finance expense within Centra's
 24 revenue requirements. There's no need to further adjust
 25 the interest rates in the updated Applications or to set

1 up an interest rate deferral structure.

2 With respect to the allocation of actual
3 short-term debt costs, CAC has taken issue with those
4 actual costs incurred by Centra on account of the
5 advances from Manitoba Hydro. Centra pays interest on
6 the basis of the one (1) month Bankers Acceptance Rate as
7 stated in Centra's Application. And that's more
8 particularly detailed in response to CAC/MSOS/CENTRA-8B.

9 This rate, the one (1) month BA Rate, in
10 our view, is a fair and reasonable rate for Centra's
11 short-term debt and is also a fair representation of
12 Manitoba Hydro's cost to finance these requirements.

13 Overall financing requirements of Manitoba
14 Hydro and its subsidiaries are managed by Manitoba Hydro
15 on a consolidated basis. All cash requirements to fund
16 Centra operations and capital programs are advanced from
17 Manitoba Hydro as needed. The inter-company short-term
18 financing agreement using one (1) month Bloomberg
19 acceptance rates has been consistently applied since
20 Manitoba Hydro acquired Centra in 1999.

21 In response to the Information Request
22 CENTRA/CAC/MSOS-19, Mr. McCormick stated, and I quote:

23 "If the rate is the one (1) month
24 Bankers Acceptance Rate, Centra would
25 be indifferent as to the amount of

1 Manitoba Hydro profits under the terms
2 of the deal." Closed quote.

3 Further, in response to PUB/CAC/MSOS-22,
4 Mr. McCormick accepts that if, and I quote again:

5 "The agreement between Centra and
6 Manitoba Hydro and the policy of the
7 Board is for the funding at the one (1)
8 month BA rate, that is what the rate
9 should be." Closed quote.

10 In his oral testimony on this topic, at
11 page 1,134, Mr. McCormick seems to contradict that
12 earlier indifference when he states that:

13 "If we were basically breaking even our
14 short term, both on the end of period
15 and the average, I'd have no
16 complaint."

17 Nonetheless, Mr. McCormick, in his written
18 evidence, on page line -- page 19, appears to suggest
19 that it -- it would appear that funding Centra may have
20 recently become an effective revenue generator for
21 Manitoba Hydro. He bases this comment on the schedule
22 provided in response to CAC/MSOS/CENTRA-78, which shows
23 the actual floating rate debt and rates by quarter for
24 each Manitoba Hydro and Centra Gas.

25 As stated in Centra's rebuttal, it's

1 important to reassert that Manitoba Hydro has no
2 intention to profit from its financing agreement with
3 Centra. While Manitoba Hydro may periodically be able to
4 secure short-term financing that out-performs the one (1)
5 month BA rate, due to its excellent credit rating, there
6 are many additional factors that need to be considered in
7 providing any meaningful comparison of the short-term
8 borrowing costs.

9 As discussed in Centra's Response to
10 CAC/MSOS/ CENTRA-78, some of these factors include
11 different terms to matu -- different terms to maturity,
12 different short-term debt balances and the capital
13 financing requirements.

14 With respect to the different short-term
15 balances Centra has provided evidence that Centra's
16 average quarterly short-term debt balances are greater
17 than Manitoba Hydro's. For example, as evidenced in the
18 schedule to CAC-78, which you'll find at Tab 6 to the
19 book of documents, on the rows identified as 78B, and
20 that's in the attachment, the average short-term debt
21 balance during the past five (5) quarters was \$44 million
22 for Hydro and \$116 million for Centra, an average
23 differential of \$72 million.

24 This short-term funding differential is
25 advanced from Manitoba Hydro to Centra at the one (1)

1 month Bloomberg banker's acceptance rate, even though the
 2 funds would be from Manitoba Hydro's residual long-term
 3 debt proceeds, or from its internally generated funds
 4 that would otherwise be used for its base capital
 5 requirements.

6 To provide some indicative rates to
 7 illustrate the possible range of Manitoba Hydro's costs
 8 for this average differential of \$72 million, as you'll
 9 see in the response to CAC/MSOS-4 -- CENTRA-4, the
 10 recently secured \$300 million, thirty (30) year fixed
 11 financing had a rate, before commissions, of
 12 5.127 percent. And the recently secured \$100 million
 13 floating rate note had an interest rate margin over the
 14 three (3) month Bloomberg BA rate of forty (40) basis
 15 points.

16 In either case Manitoba Hydro's cost to
 17 financing on this volume difference would be higher than
 18 the one (1) month Bloomberg banker's acceptance rate
 19 charged to Centra, which offsets any alleged over-
 20 charging and supports Centra's view that the one (1)
 21 month BA rate reasonably represents the actual financing
 22 costs incurred by Manitoba Hydro.

23 Now, with respect to the capital financing
 24 requirements, as noted in the response to CAC/MSOS/
 25 CENTRA-72E, the accumulation of Centra's investing

1 activities that were financed by short-term debt advances
2 for Manitoba Hydro has grown to \$87 million dollars, at
3 December 31st, 2008. The long-term debt rates for
4 financing those capital investment activities are
5 certainly in excess of the one (1) month Bloomberg BA
6 rate charged to Centra for its short-term debt. As such
7 there is no support for the suggestion that Centra is
8 being overcharged for its borrowings.

9 It's worth noting that this is an
10 additional benefit to Centra's ratepayers, as consumers
11 have received the benefit of a lower cost to financing on
12 the accumulated portion of short-term debt that's funding
13 long-term investing activities. Temporary bridge
14 financing, non -- not withstanding the construction of
15 capital assets, is most appropriately matched with
16 capital long-term debt.

17 The \$30 million conversion of short-term
18 debt to long-term debt is Centra's mechanism to rebalance
19 financing costs associated with the sources and uses of
20 cash used for capital expenditure.

21 In summary, Manitoba Hydro's cost to
22 finance Centra's extra volume of short-term debt and its
23 capital investment activities exceed the one (1) month BA
24 rate and would at least offset the rate differential
25 shown on this schedule to CAC-78. Manitoba Hydro has not

1 profited from its provision of financing to Centra and
2 it's clear that the actual and consistently applied
3 interest-rate charged to Centra for its short-term debt
4 remains a fair and reasonable representation of Manitoba
5 Hydro's cost to finance Centra's operating and bridge
6 financing requirements.

7 Mr. Saxberg suggested that there was not,
8 in his words, a scintilla of evidence contesting his
9 allocation that Centra had been overcharged. And I
10 submit, Mr. Chairman, that there is indeed much more than
11 a scintilla of evidence available: The Information
12 Requests, including CAC/MSOS-72, Centra's rebuttal
13 evidence, and the oral evidence in the transcripts at
14 page 917 through 933 all served to demonstrate the
15 inaccuracy of that allegation.

16 CAC/MSOS also recommended in its closing
17 submission that the PUB direct Centra to spread out its
18 distribution of long-term debt to incorporate a greater
19 percentage of shorter long-term debt, similar to the
20 distribution used by the Province of Manitoba. You'll
21 find that recommendation at page 1,514 of the transcript.

22 Firstly, I should note that this
23 recommendation does not appear to be supported by CAC's
24 own expert. At pages 1,162 and 63, Mr. McCormick
25 indicates that he's not able to offer a specific best

1 distribution for debt because the markets are volatile.
2 He goes on, at page 1,169 of the transcripts, to
3 specifically reject Mr. Peters' suggestion that Centra
4 ought to more closely follow the debt distribution used
5 by the Province of Manitoba. And at page 1,170 he says:

6 "I don't believe the Board can micro-
7 manage the choices that Centra,
8 Manitoba Hydro, or the Manitoba
9 Treasury make, in terms of how they
10 enter the market or how they choose to
11 share the really cheap money in this
12 particular entity."

13 He suggests that the Board signal Centra
14 in what would typically be a performance-based style of
15 regulation.

16 Centra remains of the view that the
17 financing recommendations advanced by Mr. McCormick would
18 violate Manitoba Hydro corporate policy and expose
19 Centra's ratepayers to unacceptable interest rate risk.
20 Mr. McCormick and CAC/MSOS have displayed a willingness
21 to accept exceptional high interest rate risk on floating
22 rate debt and appear to -- to advocate a disregard for
23 the potential refinancing risk associated with shorter-
24 term debt.

25 As stated in the response to

1 CAC/MSOS/CENTRA-72, which you'll find two (2) more pages
 2 in at Tab 6, Centra maintains its risk management
 3 practice to prudently balance the benefit of lower
 4 finance costs typically associated with shorter-term debt
 5 with the benefit of mitigating interest rate volatility
 6 through the issuance of longer-term debt.

7 Mr. McCormick infers that Centra does not
 8 take sufficient advantage of what he called the sale on
 9 short-term debt. Again, the evidence clearly shows a
 10 different view. As is indicated in Centra's response to
 11 CAC/MSOS-1C Centra has in fact increased its level of
 12 short-term debt from 30 million at the beginning of
 13 2004/'05 to its present level of over a hundred million
 14 dollars.

15 At December 31st, 2008, Centra's
 16 percentage of floating rate debt was over 40 percent and
 17 it was 30 percent at March 31st, 2009. Recognizing the
 18 benefit of lower finance costs associated with the
 19 existing yield curve, Centra has already fully loaded
 20 itself with short-term debt. Manitoba Hydro's fixed
 21 versus floating rate debt is a measure of risk tolerance
 22 to interest rate risk exposure. The greater the
 23 percentage of floating rate debt, the more aggressive the
 24 financing strategy.

25 As noted in the schedule of its fixed

1 versus floating percentages in CAC/MSOS-1C, Centra's
2 currently at the outer 30 percent boundary of its
3 corporate policy and its interest rate risk tolerance.
4 To go beyond this boundary would expose Centra's
5 ratepayers to an inordinate amount of interest rate risk
6 and violate the corporate policy.

7 Not only does Mr. McCormick propose Centra
8 violate that policy, but he also recommends that Centra
9 further accept interest rate risk by moving its short-
10 term debt from \$100 million to over \$200 million. This
11 would have the effect of nearly doubling its interest
12 rate exposure, such that a 1 percent change in short-term
13 interest rates would incrementally increase Centra's
14 finance expense by over a million dollars a year.

15 I refer you to Mr. Warden's evidence in
16 respect of the access to additional short-term debt, as
17 is discussed at page 933 of the transcript. He
18 indicated, and I quote:

19 "Once we start going about 200 to 300
20 million [referring to the consolidated
21 entity], we limit our flexibility in
22 terms of timing and going to the
23 market. We don't want to be in a
24 position where we're forced to go to
25 the market because we're bumping up

1 against the \$500 million limit."

2 There is an -- closed quote -- there is an
3 implied presumption by the Intervenor that today's
4 extremely low interest rates for short and long-term
5 financing are a stable feature for forecasting purposes
6 through the test years and beyond. However, history has
7 shown that there is significant volatility in short-term
8 interest rates.

9 As is noted in the response to
10 CAC/MSOS/CENTRA-72E at part 8, there was significant
11 volatility in the one (1) month Bank of Canada Bankers'
12 Acceptance Rates from the period from January 1995 to
13 March of 2009, ranging from a low on April 1st, 2009, of
14 .51 percent to a high of 8.28 percent in March of 1985.
15 Looking back further, the one (1) month Bank of Canada BA
16 rate during August 1981 was 22.35 percent.

17 Given that short-term interest rates are
18 at historic lows and that there's nowhere to move but up,
19 this higher level of short-term debt places Centra's
20 ratepayers at unacceptable levels of risk as short-term
21 interest rates return to more typical levels.

22 With respect to the discussions that
23 occurred in the pre-filed evidence and in the oral
24 testimony, regarding refinancing risk, as was noted in
25 the response to PUB/CENTRA-199, it is appropriate

1 corporate financing practice to fund long-term assets
2 with long-term debt.

3 As Centra's capital asset portfolio has
4 service life exceeding thirty (30) years by utilizing
5 short or medium-term finance, for example, by issuing an
6 initial five (5) year debt instrument for a thirty (30)
7 year debt stream, this puts the back twenty-five (25)
8 years at risk of incurring higher interest rates upon
9 refinancing.

10 Mr. McCormick continues to suggest that
11 Centra's plans will expose customers to long-term
12 refinancing risk by virtue of the indication in the
13 Application that our forecasts include long-term debt
14 refinancing of \$125 million maturing in February and
15 March of 2030.

16 Mr. McCormick couples this with an
17 indication that there is an additional \$30 million of
18 debt maturing in 2029 and suggests that Centra is putting
19 a lot of eggs in one (1) basket. However, Mr. McCormick,
20 in making that assertion, has ignored the evidence of
21 Centra as outlined in CAC/MSOS/CENTRA-5B which stated,
22 and I quote:

23 "The forecast assumptions for new
24 financing or refinancing include the
25 issuance of debt with a twenty (20)

1 year term, so that finance expense is
 2 recorded over the term of the forecast
 3 at the Manitoba Hydro long-term
 4 interest rate. And the actual
 5 financing recommendation will consider
 6 the dollar value of the interest --
 7 sorry, dollar value of the issue
 8 depending on cash requirements, the
 9 term dependent on the current maturity
 10 schedule, mitigation of refinancing
 11 risk, market appetite and interest rate
 12 expectations." End quote.

13 To reaffirm this point, on page 690 Mr.
 14 Warden indicated that forecast debt maturities were for
 15 forecasting purposes only, and on page 688 stated that,
 16 absolutely, it was his expectation that the actual debt
 17 maturities will not mature in the forecasted sequence.

18 When assessing the appropriate balance
 19 between short and long-term financing, it's important to
 20 recognize the slope of the yield curve, but it's also
 21 critical to recognize the long-term debt financing rate
 22 in the context of historical norms and market trends. To
 23 state that one only needs to consider the steepness of
 24 the slope is to ignore the existing historically low
 25 long-term interest rates and the potential volatility of

1 future yield curves.

2 There are significant downside risks
3 associated with not locking in long-term rates if they're
4 at historic lows. An example of an impact of this
5 interest rate volatility to Centra's ratepayers was
6 described in Centra's response to CAC/MSOS/CENTRA-5E,
7 where Centra confirmed that between July, 1980 and
8 November of 1982, average rates for ten (10) year
9 provincial debt were above 13 percent, and then, in
10 September of '81 they reached 18.73 percent.

11 While it's true that in today's yield
12 curve environment, medium-term debt is less expensive
13 than long-term debt, the offsetting consideration is the
14 refinancing risk.

15 Mr. McCormick opines that the proposed
16 concentration of a large portion of Centra's long-term
17 debt in the short period of 2030 exposes future customers
18 to significant refinancing risk which would be easily
19 avoided through the division of the amount to be
20 refinanced into two (2) or more staggered maturities.
21 You'll find that at pages 3 of his written evidence.

22 While Centra supports the general concept
23 of spreading debt maturities in order to avoid a large
24 concentration of refinancing and new borrowings in any
25 particular year, it's important to recognize that,

1 contrary to Mr. McCormick's assertion, refinancing risk
2 is increased by taking shorter-term debt as it will lead
3 to a greater number of points in time in which the debt
4 needs to be refinanced at potentially higher rates.

5 In response to PUB/CAC-21, Mr. McCormick
6 states that the best way to mitigate against the risk of
7 punitive market conditions arising at some future date is
8 to have staggered maturities so that the issuer would
9 never be forced to refinance the majority of its debt in
10 those punitive markets. This is factually incorrect.

11 The best way to minimize refinancing risk
12 is to secure long-term financing, such that there is no
13 refinancing. This can be clearly illustrated in a simple
14 example whereby a thirty (30) year asset is financed with
15 thirty (30) year debt, such that at the end of the -- the
16 term there would be -- the debt would be retired and
17 there would be no need of refinancing.

18 As is pointed out in Centra's response to
19 CAC/MSOS/CENTRA-5F, assuming the debt maturities forecast
20 in 2029 and '30 would be refinanced at 13 percent
21 interest, the incremental int -- interest costs would be
22 \$12.055 million per year, subsequent to the refinancing.
23 If those interest rates were to be extended from the
24 point of refinancing, as per the maturity schedule
25 through to 2029 and '30, this 13 percent refinancing rate

1 may result in Centra incurring an additional interest
 2 cost of \$160 million to 2029/'30. At a refinancing rate
 3 of 18.73 percent, the incremental interest cost to 220 --
 4 2029 and '30 exceeds \$289 million. You'll find that at
 5 PUB/CENTRA-199.

6 To put the magnitude of that risk into
 7 perspective, the incremental extra interest rate cost of
 8 \$160 million is more than four (4) times the total level
 9 of Centra's retained earnings of \$36 million, as of March
 10 31st this year.

11 To conclude on that topic, Centra has
 12 already fully loaded itself with short-term debt. Mr.
 13 McCormick's recommendation to accept far greater levels
 14 of short-term debt is inappropriate, as it would violate
 15 Manitoba Hydro's policy for interest rate risk tolerance
 16 and would place undue risk upon Centra's ratepayers. Mr.
 17 McCormick also ignores and/or understates the potential
 18 refinancing risk associated with his bias towards
 19 securing medium-term debt, even though long-term debt is
 20 at historic lows.

21 Consequently, Centra cannot support Mr.
 22 McCormick's financing alternatives and submits that the
 23 financing assumptions contained in its updated
 24 Application are the most reliable information before the
 25 Board in this proceeding.

1 With respect to the interest rate deferral
2 account it's been suggested that an interest rate
3 deferral account would be a simple solution to addressing
4 variances between forecast and actual results. However,
5 Centra submits that such an account may only be relevant
6 for consideration where a private shareholder utility is
7 regulated on a rate-based rate of return methodology.

8 Centra also notes that Mr. McCormick, in
9 his evidence at page 1,118 of the transcript,
10 acknowledges that such accounts are not common among
11 utilities.

12 In his closing submission Mr. Saxberg has
13 recommended that the PUB direct Centra to create an
14 interest rate deferral account. He suggested this
15 account would retain the cost difference between the
16 forecasted interest rates and the actual interest rates
17 incurred over the period. He suggests that this is an
18 appropriate method to ensure that Centra does not
19 overcharge customers for this component of the revenue
20 requirement.

21 Centra is of the view that this is not
22 necessary for a Crown-owned utility. Further, Mr. Warden
23 has testified that traditionally interest rates have been
24 stable and have not contributed to significant variances
25 from forecast.

1 It's also important to recognize to the --
2 to the extent that interest rates are higher or lower
3 than forecast the difference along with all other
4 differences flow to retained earnings. Retained earnings
5 are not dividended (sic) to shareholders or used for any
6 other purpose than for managing the risks and the revenue
7 requirements on behalf of Centra's customers. To the
8 extent that there are higher contributions to retained
9 earnings as a result of this difference there will be
10 lower future rate increase requirements. It all goes to
11 the account of Centra's customers and nowhere else.

12 I can't sum it up any better, Mr.
13 Chairman, than Mr. Warden did at page 679 of the
14 transcripts. He said, and I quote:

15 "One (1) of the advantages of
16 regulation on cost-of-service basis is
17 that any variance from forecast, not
18 only finance expense, but in any line
19 item of our operating forecast, any
20 variance flows through to retained
21 earnings, either debit or credit. And
22 whenever we come forward with a rate
23 application, we look at the level of
24 retained earnings and make an
25 assessment as to whether or not -- and

1 what the magnitude, if any, of the rate
2 increase should be so the
3 attractiveness of the cost-of-service
4 methodology is self-correcting. So in
5 any kind of variance that occurs at any
6 time on any item is corrected through
7 the balance of retained earnings."

8 Closed quote.

9 It's also worth noting, Mr. Chairman, that
10 deferral accounts are out of step with the times and will
11 not likely be permitted under IFRS accounting.

12 Mr. Chairman, I note the time. We're --
13 we're about partway through our -- our application. If
14 you wanted to take a -- a break this afternoon this might
15 be a convenient point.

16 THE CHAIRPERSON: Very good. Okay, we'll
17 take a short break now.

18

19 --- Upon recessing at 2:15 p.m.

20 --- Upon resuming at 2:32 p.m.

21

22 THE CHAIRPERSON: Okay, welcome back.
23 Thanks for the break.

24

25 CONTINUED BY MS. MARLA MURPHY:

1 MS. MARLA MURPHY: Mr. Chairman, I should
2 have noted at the outset that I'm sharing my duties today
3 with my colleague Mr. Czarnecki so I'll deal with the
4 revenue requirement items and then I'm going to turn the
5 mic over to him to deal with DSM and gas cost matters.
6 So stick with me for a few more minutes and then we'll
7 change speakers at least.

8 I'm going to turn to the topic of pension
9 accounting. As was referenced in the Application and in
10 the testimony, current and past service pension costs are
11 pooled and are allocated to departments based upon salary
12 costs incurred and incorporated into activity rates. The
13 allocation of pension costs to Centra and Hydro is
14 therefore embedded in the activity rates charged to each
15 utility, which results, currently, in approximately 11
16 percent of the costs being allocated to Centra.

17 Pension plan costs are under pressure as a
18 result of economic environment experienced over the last
19 twelve (12) to twenty-four (24) months. Unless the
20 markets show a remarkable recovery in the near future the
21 investment losses incurred will manifest themselves as
22 increases in pension costs. The pension cost increases
23 payable by Centra could increase substantially over the
24 next five (5) to ten (10) years to recognize this.

25 As is outlined in the -- the under --

1 response to Undertakings 13 and 16 IFRS may also
2 accelerate the requirements to recognize pension cost
3 increases by approximately \$2 million per year. As you
4 know, IFRS, or International Financial Reporting
5 Standards, will be required to be implemented for the
6 fiscal year 2010 -- 2011/'12 with retroactive restatement
7 of income for the 2010/'11 year.

8 Implementation rules will also require a
9 retrospective adjustment to retained earnings
10 representing the cumulative difference in reported income
11 under Canadian GAAP as it existed and income as it would
12 have been calculated under the current IFRS.

13 As Mr. Warden and Mr. Derksen have
14 testified, the full implications of IFRS are still
15 uncertain as several key elements, particularly as they
16 relate to rate-regulated enterprises, are still under
17 review by the International Accounting Standards Board.

18 Centra has outlined potential impacts of
19 IFRS in the Response to CAC/MSOS/CENTRA-153. You'll find
20 that at Tab 7 of our book of documents. The quantified
21 impacts outlined in that response could be as much as
22 \$10 million per year. However, given the uncertainties
23 in IFRS, the actual impacts to Centra's income could be
24 much different, either higher or lower.

25 Manitoba Hydro has committed to providing

1 an update on IFRS and its implications in February of
2 2010, at which time there will likely be less uncertainty
3 with regards to the rate-regulated accounting in other
4 matters.

5 Mr. Chairman, I must note that with regard
6 to the pending implications of IFRS, Mr. Saxberg has
7 interpreted that the \$5 to \$10 million annual impact
8 would also be the cumulative potential impact to retained
9 earnings.

10 The potential impact to retained earnings
11 includes both a potential restatement of property, plant
12 and equipment, which would be substantial but not
13 quantifiable, and also the full amount of regulatory
14 assets of \$61 million, as referenced by Mr. Warden on
15 page 531 of the transcript.

16 The \$5 million amount included in the
17 provision for accounting and other changes represents
18 Centra's minimum estimate of the impact on the 2010/'11
19 test year when restated in accordance with IFRS.
20 Irrespective of the current views that regulatory
21 accounting may be sustained under IFRS, these standards
22 promote a more conservative approach to accounting, which
23 will likely result in early -- earlier recognition of
24 certain expenses such as pension costs, increased
25 depreciation expense on property, plant and equipment,

1 and a reduced capitalization of administration and
2 general cost. The factors are outlined in the Response
3 to CAC/MSOS/CENTRA-153.

4 Now Mr. Saxberg suggested in his closing
5 comments that nothing had changed between the filing in
6 January of 2009 and the update of Centra's application on
7 June 1st of 2009. In fact, Centra has testified that its
8 understanding of IFRS has been evolving over time.

9 Mr. Saxberg put that very question to Mr.
10 Warden at pages 696 and six -- I'm sorry, 969 and 970 of
11 the transcript. And Mr. Warden indicated, and I quote:

12 "We've been learning every day about
13 IFRS. That's why we have a project
14 team devoted to this."

15 And as it relates specifically to the
16 question of accounting provisions, Mr. Warden went on to
17 say:

18 "Specifically this information, the
19 quantification that we've been able to
20 achieve here, is something that we
21 didn't have at the time we filed the
22 application."

23 Mr. Saxberg's closing remarks ignore this
24 evidence and the evidence of Centra contained in the
25 Response to CAC/MSOS/CENTRA-153, which we've provided at

1 Tab 7.

2 Now recognizing the potentially
3 significant impact of the implementation of IFRS on
4 Centra's retained earnings in the 2010/'11 test year,
5 Centra has, in the course of updating its application,
6 included a placeholder designated as a provision for
7 accounting and other changes.

8 The amount of \$5 million has been included
9 in the application, recognizing that this is the minimum
10 impact of the implementation of IFRS and the amount
11 needed to preserve the 1 percent rate increase.

12 Mr. Warden has noted that this amount is,
13 in his view, reasonable and allowed Centra to make
14 provision for the implementation of IFRS at a time when
15 the retroactive impacts with the changing accounting
16 standards are likely to be incurred.

17 This is considered a prudent course of
18 action and one which is expected to help prevent more
19 substantial rate increases which would otherwise be
20 necessary as a result of the implementation of IFRS and
21 other related cost pressures.

22 I'd like to briefly discuss the allocation
23 of costs between Centra and Manitoba Hydro. The method
24 of allocating costs has been considered over the course
25 of the past several hearings. This methodology continues

1 to be used to determine the cost charged to Centra on an
2 actual and forecast basis without any substantial changes
3 to the methodology since the last GRA.

4 Centra continues to be of the view that
5 the methodology is appropriate. We acknowledge that the
6 PUB has directed that the cost-allocation methodology
7 should undergo an objective review. In response to that
8 directive Centra has indicated that, given the
9 significant costs associated with the review, and you'll
10 recall that the cost of the last study in 2001 was a half
11 a million dollars, and given the potential for
12 significant changes to be required as a result of the
13 implementation of IFRS, this study should be deferred
14 until after the new standards have been implemented and
15 detailed cost allocation matters have been fully sorted
16 and endorsed by our -- our auditors.

17 In the interim, Centra remains confident
18 that its methodology is sound and it continues to produce
19 reasonable and accurate cost allocations such that the
20 costs for each Utility are appropriate, understandable
21 and reflect moderate and reasonable increases in today's
22 circumstances.

23 During his closing submissions, Mr.
24 Saxberg questioned certain cost allocation practices, and
25 he suggested that the allocation of residuals to gas or

1 electric operations based upon activity charges may not
2 result in a fair allocation because the electric O&A is
3 increasing at a higher rate than that of Centra.

4 The allocation of residuals has been a
5 fundamental component of the integrated cost allocation
6 methodology since inception. The methodology was
7 extensively reviewed by KPMG and in a public hearing
8 which CAC/MSOS was party to. The methodology was
9 accepted as being reasonable and appropriate.

10 Mr. Saxberg has misinterpreted this aspect
11 of the cost allocation in that he appears to have assumed
12 that the overall company level of activity charges is
13 used as a driver for residual allocation and that that
14 would result as 11 percent of all residuals being charged
15 to Centra and eighty-nine (89) being charged to electric.

16 Residuals are allocated at the
17 departmental level, primarily based on the activity
18 charges made by that department, to each of the gas and
19 electric operations. So, if a department is 100 percent
20 electric and has residuals, those are allocated 100
21 percent to the electric operations. Where a department
22 has 60 percent electric and 40 percent gas split of
23 activity charges, this is the factor that's used to
24 allocate the residuals.

25 This departmental approach results in

1 there being a fair and reasonable allocation that is
2 independent of the relative growth of each of the
3 Utilities.

4 And you'll find Mr. Derksen's discussion
5 of that at pages 974 through 978 of the transcript.

6 And Mr. Saxberg, in his final argument,
7 suggested that the PUB should push Manitoba Hydro and
8 Centra to undertake a review of the cost allocation
9 methodology. You'll recall that, in PUB Order 99/'07,
10 the PUB ordered that review and, subsequently, Centra was
11 granted an extension of time.

12 We continue to be of the view that such a
13 review isn't appropriate at this time and that it should
14 be deferred until after the implementation of IFRS. The
15 selection of consultants, the preparation and issuing of
16 an RFP, if necessary, cannot be done until any changes to
17 the methodology required as a result of IFRS are known
18 and implemented. As such, we are not in agreement with
19 Mr. Saxberg's suggestion that we begin that process at
20 this point.

21 Although it wasn't discussed in any detail
22 during the Hearing, Mr. Saxberg, in his closing
23 submissions, returned to the old mantra that the
24 corporate allocation is a form of return to Manitoba
25 Hydro.

1 Centra has represented in the past and
2 reiterated in the response to PUB/CENTRA-78 that the
3 corporate allocation is not a return to the parent
4 company. The costs underpinning this allocation are real
5 costs that Manitoba Hydro has paid and must finance.
6 These costs are warranted and result in savings to gas
7 and electric ratepayers that have benefited from the
8 acquisition of Centra through substantial synergy cost
9 reductions and through enhanced service delivery.

10 As such, the corporate allocation is, in
11 reality, an investment made by Manitoba Hydro to achieve
12 substantial savings on behalf of gas and electric
13 customers. This is no different than other investments
14 such as computer systems, tools or vehicles made by Hydro
15 or Centra in order to achieve cost savings or service
16 enhancement.

17 The corporate allocation is an allocation
18 of cost and is not a return to Manitoba Hydro. Unlike
19 dividend payments to owners, there is no lining of
20 pockets with the \$12 million corporate allocation. The
21 \$12 million is being used to purchase a gas company; a
22 gas company that will be owned by the very people it
23 serves.

24 I would like, at this point, to briefly
25 address the issue of concern to CEPU which was the

1 automated meter reading infrastructure.

2 As you're aware, the update to Centra's
3 Application removed the expenditures for AMI from the
4 test years, as the business case for the introduction of
5 AMI for gas meters was not completed within the timelines
6 originally anticipated at the time of filing the
7 Application in January of 2009.

8 Mr. Boyd, in his closing remarks on
9 Wednesday, indicated that CEPU was concerned that it
10 would not have an opportunity to review and test the
11 business case for the electric AMI before the business
12 case for the gas AMI was brought before the PUB.

13 This concern appears to be derived from
14 his understanding of the evidence that Manitoba Hydro's
15 executive committee will review the electric business
16 case imminently, while the business case for the gas side
17 of the business will not be brought before the PUB until
18 the spring of 2010 at the earliest.

19 Centra notes that the fundamentals of the
20 business case on the gas and the electric sides of the
21 business are different, and that Centra is prepared to
22 commit that the gas AMI project will not be implemented
23 prior to the next gas GRA.

24 The business case for Manitoba Hydro
25 Electric AMI, if approved by the hydro executive

1 committee, will be required to demonstrate a sufficient
2 cost-benefit analysis without presuming that the gas
3 implementation will necessarily follow.

4 I also note, for the record, that Mr. Boyd
5 indicated that there remained an outstanding directive
6 from Order 135/'05 in respect to the AMI Program. Centra
7 has provided its response to that directive to the PUB on
8 June 4th of 2006, and it appears, from my copy of the
9 correspondence, that that was perhaps not circulated to
10 Mr. Boyd and we'll ensure that he does receive that
11 immediately.

12 With respect to other cost of service
13 items we've reviewed depreciation and amortization,
14 finance expense, pension accounting, operating and
15 maintenance, and Centra's material also included
16 information with respect to other non-gas components of
17 its revenue requirement. These components include
18 capital and other taxes and other income. There appears
19 to be on issues with respect to these amounts and they
20 are for your ease of reference provided in the
21 application at Tab 4 and are summarized on Schedule
22 4.0.0, a copy of which is found at Tab 1 of our book of
23 documents.

24 Mr. Chairman, we often joke in this forum
25 about lawyers doing math in public, but Mr. Saxberg's

1 closing submissions on Wednesday with respect to Centra's
2 recent earnings took that to new heights.

3 Mr. Saxberg represented that Centra Gas
4 had earned the equivalent of \$45 million over the past
5 two (2) years. He made this specious calculation by
6 adding the corporate allocation of \$12 million a year to
7 the actual net income for each year which was 6 million
8 and 9 million and then added the amount set aside for the
9 Furnace Replacement Program averaging 3 million a year.
10 He then gives this so-called income -- suggested that
11 that so-called income was unprecedented and suggested to
12 you that you should eliminate the rate increases for the
13 test years 2009/'10 and '10/'11.

14 Simply put, this is a flawed and biased
15 representation. Firstly, as I've previously discussed,
16 the \$12 million corporate allocation is not income to
17 Centra or Manitoba Hydro. It represents Centra's share
18 of the costs incurred by Manitoba Hydro to acquire and
19 integrate Centra gas. These are real costs that are
20 representing primarily interest costs paid to bondholders
21 and amortization of other costs incurred but not yet
22 charged against earnings.

23 As has been evidenced by Centra and
24 Manitoba Hydro and accepted by the PUB, the costs
25 incurred have been more than offset by the combined

1 synergy and other savings achieved as a result of the
2 acquisition and integration. To represent the corporate
3 allocation as an income component that Centra can retain
4 is a gross misrepresentation.

5 Secondly, Mr. Saxberg implies that the
6 income levels earned by Centra of 6 million and \$9
7 million represent over earnings and suggest that as a
8 result the applied-for rate increase should be denied.
9 This ignores the fact that these earnings are primarily
10 the result of colder-than-normal weather. Centra's
11 earnings can be significantly impacted by weather which
12 can vary wildly year over year.

13 Centra's forecasting methodology uses a
14 ten (10) year moving average of degree days to project
15 consumption patterns. By its nature this methodology is
16 self-correcting over time. That is, if Centra earns more
17 in one (1) year due to weather, the weather factor will
18 be incorporated into future load forecast projections.

19 The response to PUB/CENTRA-13 provides
20 historical weather extremes. As well, Mr. Warden
21 indicated on page 847 of the transcript these years
22 follow on the heels of a number of very lean years for
23 Centra where its earnings were much lower than forecast
24 as a result of warmer-than-normal weather. This also
25 ignores the fact that Centra has amended its application

1 to request a delayed implementation of the rate increases
2 for the 2009/'10 test year permitting customers to see an
3 immediate benefit from the result of the colder-than-
4 normal weather in 2008/'09.

5 It would be instructive to consider the
6 larger picture when considering Mr. Saxberg's suggestion
7 that Centra has excessive earnings. Mr. Saxberg very
8 selectively chose to focus on the past two (2) years and
9 he's ignored the reality contained in the response to
10 CAC/MSOS-84A which you'll find at Tab 8 of the book of
11 documents.

12 Two (2) pages in, you'll find that when
13 one looks at the overall earnings of Centra since
14 acquisition Centra has, in fact, survived some very lean
15 years and the level of earnings is appropriate. In fact,
16 Centra incurred a net loss of \$2 million in 2002/'03, a
17 net loss of \$8 million in '03/'04, a net loss of \$2
18 million in '04/'05, and a net loss of \$5 million in
19 '05/'06, four consecutive years of losses totalling \$17
20 million. These losses have only been partially recouped
21 with a net income of \$1 million in 2006/'07, \$6 million
22 in 2007/'08, and \$9 million last year, '08/'09.

23 This is a far cry from the nothing less
24 than glorious earnings that Mr. Saxberg suggested Centra
25 was enjoying.

1 Finally, and perhaps most unusually, Mr.
2 Saxberg has included the amount set aside for the Furnace
3 Replacement Program in his calculation of net income.
4 There are no accounting rules anywhere that would
5 consider this liability to be a component of income.
6 Centra's income in the past two (2) years is exactly as
7 was stated: \$6 million in 2007/'08, \$9 million in
8 2008/'09 for a total of \$15 million. This is also its
9 contribution to retained earnings.

10 These amounts have undergone audit review
11 and endorsement. The strong earnings in each of these
12 years does positively impact retained earnings and will
13 contribute to lower future rate increases than otherwise
14 would have been the case.

15 However, as Mr. Warden has testified, the
16 earnings currently retained by Centra, even after these
17 years of positive earnings, are not sufficient to cover
18 its risks in the future.

19 Mr. Saxberg also argued that, in fact,
20 Centra had no need for net income. He suggested that the
21 PUB could, in his words, "move the goalposts" and offered
22 that the strict application of rate base rate of return
23 methodology on a stand-alone basis was absolutely
24 necessary; that the corporate allocation had been found
25 to be a component of return; and then draws the

1 surprising conclusion that under the formula for ROE
2 developed in 1995, the total return to Centra should now
3 range from ten point five (10.5) to \$13.5 million.

4 I think it's important, first off, Mr.
5 Chairman, to express our disappointment that Mr. Saxberg
6 would raise that suggestion in final argument without
7 there being any evidence on the record to support it and
8 without putting the matter to the witnesses. As such,
9 Centra was not given an opportunity to respond to that
10 allegation through its oral testimony.

11 In any event, Mr. Saxberg now advocates
12 that the test be modified. There is no basis for that
13 suggestion that it should be amended in the fashion that
14 he suggests.

15 If the test is to be revisited, and Centra
16 is certainly not advocating that it's necessary at this
17 time, then that test would have to be considered in -- in
18 light of all aspects of the rate of return formula,
19 including its application to Centra in its current
20 integrated circumstances, the continued validity of the
21 ROE formula approach which is being debated in other
22 jurisdictions and the appropriateness of the return on
23 equity, given that Centra no longer maintains a 40
24 percent equity ratio.

25 Mr. Saxberg also suggested in his closing

1 submission that the retained earnings currently in Centra
2 are sufficient and that no further income contribution is
3 necessary.

4 He supports this representation -- he
5 supports this with a representation made by Mr. Warden
6 some time ago that so long as Centra contributes its fair
7 share to the consolidated capital structure then the
8 Corporation as a whole is satisfied.

9 He cites that as Centra's standalone
10 debt/equity is now about 30 percent, and the overall
11 corporate target for a debt/equity ratio is 25 percent,
12 that Centra has exceeded its obligation to contribute to
13 the consolidated capital structure.

14 While CAC/MSOS has advocated in the past
15 that it's necessary to regulate Centra on a standalone
16 basis, they've now wholeheartedly embraced the notion of
17 an integrated entity and the appropriateness of
18 considering Centra as part of the consolidated entity.

19 And while we're pleased to have a point on
20 which we agree, there are some fundamental principles
21 which Mr. Saxberg has misapplied in consideration of
22 these newly recognized realities.

23 What Mr. Saxberg's argument overlooks is
24 that from a consolidated perspective the equity shown on
25 Centra's standalone financial statement is not sustained

1 on consolidation. This is not an accounting
2 manifestation.

3 In reality, the consolidated entity has
4 borrowed money to finance the acquisition of Centra and,
5 therefore, the equity that Manitoba Hydro holds in Centra
6 is actually debt from a consolidated perspective.

7 So the only real contribution that Centra
8 is making to the consolidated debt/equity ratio is that
9 of its retained earnings. In order for Centra to provide
10 a 25 percent contribution, which Mr. Saxberg represented
11 he agreed with, would require retained earnings in the
12 order 125 million, not the current 36 million.

13 Having discussed all the items in the
14 revenue requirement, one (1) item which is notable by its
15 absence are the costs associated with Manitoba Hydro's
16 new head office building in downtown Winnipeg.

17 As noted in the evidence, no cost for the
18 new head office have been included in the cost allocation
19 or in the overhead cost contained in this Application.

20 Ultimately, however, this position cannot
21 be sustained over the long term. Centra and Manitoba
22 Hydro operate as an integrated utility. They share
23 employees, office space and they allocate costs fairly
24 between them. To continue to disregard the fact that a
25 new head office building has been constructed ignores the

1 realities of the current situation.

2 Centra gas formerly maintained leased
3 office space in downtown Winnipeg, which lease expired in
4 January of 2009, and that would have had to have been
5 renewed at substantially higher rates than the former
6 lease.

7 These costs as well as the costs of
8 computer networks, furniture and other occupancy costs
9 must be fairly shared between the gas and electric
10 ratepayers.

11 As Mr. Warden noted, we are ultimately
12 going to have to address how the cost of the new building
13 will be shared as well as the savings that are expected,
14 although, as Mr. Warden has acknowledged, those savings
15 will be difficult to -- to track.

16 I want to conclude on these items, Mr.
17 Chairman, members of the Board, by offering a perspective
18 from 30,000 feet.

19 Much of this Hearing was spent dealing
20 with very specific and minute details, and I think it's
21 useful to step back and to view the revenue requirement
22 as a whole.

23 Centra's updating of its Application was
24 an unusual step and one which we hope won't be necessary
25 in the future. The unprecedented economic circumstances

1 which lead to the dramatic change in interest rates are
2 not a customary feature of our rate cases.

3 The existing methodology for forecasting
4 interest rates has served us well over many years. The
5 over and under recoveries on this relatively small
6 component of the revenue requirement are not such as to
7 warrant a dramatic departure from the existing practices.

8 Overall rate increases sought in this
9 application are modest and reasonable. The increased
10 revenue requirement is largely driven by the change in
11 amortization of DSM expenditures.

12 There is no dispute that investment in DSM
13 programming is important and while Mr. Saxberg suggests
14 that the change in amortization resulted in what he
15 called massive short-term increases, it's useful to
16 consider this from a rate-payer's perspective. We have
17 eliminated ten (10) years of amortization of costs and
18 still kept the applied-for rate increase at 1 percent in
19 each year, and delayed the implementation of the first
20 year rate increase for nine (9) months. This is
21 something that should be commended and not criticized.

22 As for the suggestion that Centra ought to
23 have no net income, this is patently absurd. Centra's
24 requested net income level of \$3 million per year is
25 extremely low compared to private utilities. Some level

1 of net income is necessary in order to enhance the
2 retained earnings and to contribute to the financial
3 strength of the consolidated entity.

4 Whatever your perspective on the corporate
5 allocation, Centra has adhered to the PUB's findings
6 regarding the appropriate contribution to net income and
7 the requested revenue requirement we submit ought to be
8 approved by the PUB.

9 I'm going to turn at this point, Mr.
10 Chairman, over to Mr. Czarnecki to deal with the
11 remaining matters. If you have any questions for me, I'd
12 be happy to take them now or to take them at the close of
13 the argument, whichever you prefer.

14

15 THE CHAIRPERSON: Ms. Murphy, just one
16 (1) question. It's confused me a little bit; on the
17 curtailed pension plans I think it's clear that we
18 understand that the deficit at March 31st, 2009 was about
19 \$24 million, and that's what you're relating this
20 potential change or \$2 million potential additional
21 charge related to that, because it would be the
22 amortization presumably over a ten (10) year period.

23 The question I have was not on the
24 curtailed one but on Manitoba Hydro's participation in
25 the Civil Service Superannuation Board Fund. Now if I

1 understand what I've heard so far, that deficit of
2 Manitoba Hydro in the larger civil service plan is
3 something in the order of 200 million, and that suggests
4 about an extra \$20 million for Centra. Am I out to lunch
5 on this?

6 In other words, is the continuing plan
7 which Manitoba Hydro and Centra participate in, there's a
8 deficit on that as well as the one that's curtailed and
9 the one that we've talked about, the 24 million and the
10 potential 2 million rates, just to the curtailed pension
11 plan.

12 So my question is: Is the number for the
13 shortfall related to Manitoba Hydro overall with respect
14 to the Civil Service Superannuation Board plan at the end
15 of March 2009, which, by the way, was basically the
16 market bottom, approximately 200 million, is that
17 correct?

18 MS. MARLA MURPHY: Yes, Mr. Chairman,
19 that's correct.

20 THE CHAIRPERSON: So some potentially,
21 you could calculate it out, there would be some potential
22 share of that for Centra on top of the curtailed one?

23 MS. MARLA MURPHY: Yes. I believe Mr.
24 Derksen testified it was approximately 10 percent of that
25 amount.

1 THE CHAIRPERSON: Thank you.

2 Mr. Czarnecki...?

3 MR. BRENT CZARNECKI: And thank you, Mr.
4 Chairman and members of the Board and counsel, ladies and
5 gentlemen. I will speak to DSM matters, some cost
6 allocation matters and some rate matters as well as some
7 gas supply matters.

8 Prior to doing so, though, I would like to
9 take the brief opportunity to thank Mr. Peters for his
10 congratulations to myself on the first day. And perhaps
11 I'll just take the time to provide my own personal
12 update.

13 The addition to our family was a -- a girl
14 by the name of Madigan (phonetic). She turned a young
15 fifty (50) days old yesterday, is tipping the scales at
16 approximately 10 pounds. And my observation of Mr.
17 Peters' comment about being relieved of diaper duty was
18 very accurate indeed.

19 But while I was driving home maybe that
20 day or the day after, it dawned on me that, yes, I may be
21 relieved of my diaper duty but at the same time I'm
22 coming right back into other natural gas matters, if you
23 know what I mean.

24 So again, I'm -- I'm again pleased this
25 afternoon to be relieved of the diaper duty and to be --

1 I'm actually honoured to be providing the remainder of
2 Centra Gas's closing submissions today.

3 I'll first turn to the issues related to
4 Centra's Demand Side Management program and I'll be
5 addressing the recommendations made by Mr. Oppenheim.

6 Before we address the specific
7 recommendations it is important to consider the Response
8 to PUB/CENTRA-184, which is contained at Tab 9 of our
9 book of documents, which demonstrates that Centra Gas is,
10 relative to other utilities, among the leaders in DSM
11 programming and expenditures both for lower income
12 customers and overall.

13 As noted in the response to Undertaking 21
14 provided as Exhibit Centra-26, Centra is dedicating 16.6
15 million and 15.8 million to its DSM budget in the two (2)
16 test years, which is also included at Tab 9. Low-income
17 funding represents approximately 22.2 percent and 23.6
18 percent of that budget in each of the respective years.

19 Although Mr. Saxberg has described the
20 Lower Income Furnace Replacement Program as amazing,
21 which is found at page 1366 of the transcript, Mr.
22 Oppenheim suggests in his evidence that the current Lower
23 Income Furnace Replacement Program should be expanded to
24 target replacement of all standard furnaces within five
25 (5) years. However, CAC/MSOS in final argument clarified

1 that this should be the goal to the extent that customers
2 are willing to have their furnace replaced.

3 As noted in the evidence, Centra agrees
4 that the Furnace Replacement Program ought to be
5 available for both owner-occupied and tenant-occupied
6 properties where the lower-income tenant pays the heating
7 bill. Centra is working to accomplish this objective
8 without negatively impacting the programming, ensuring
9 that the low-income tenant receives the benefit of the
10 program.

11 At pages 1230 to 1231 of the transcript,
12 Mr. Kuczek discussed Centra's view of Mr. Oppenheim's
13 suggestion that the Lower Income Furnace Replacement
14 Program be expanded such that all standard efficient
15 furnaces, regardless of whether they are located in a
16 dwelling owned or occupied by a low-income customer, be
17 replaced. Mr. Kuczek noted that Centra does not agree
18 with this recommendation in that ratepayers would be
19 subsidizing the costs of the new furnace regardless of
20 the circumstance of the new homeowner.

21 It is important to note that Centra
22 expects that federal regulations will be implemented in
23 2010 which will require that all new furnaces sold must
24 be high-efficiency furnaces and, as such, the potential
25 benefit of offering a furnace replacement program will be

1 minimal.

2 As Mr. Kuczek noted at pages 1179 to 80 of
3 the transcript, as a result of the new federal guidelines
4 one could conclude that without us intervening any
5 further, over time all the standard-efficiency furnaces
6 would be replaced with high-efficiency furnaces.

7 As noted in Centra's rebuttal evidence,
8 Centra does not agree with the recommendation of Mr.
9 Oppenheim that established incentive levels for boiler
10 replacement should be increased such that a customer
11 could experience a positive cash flow immediately upon
12 replacing the existing standard-efficiency boiler. This
13 recommendation disregards the program cost effectiveness
14 as measured by the costs of the incremental energy
15 savings achieved through the program.

16 As noted on page 13 of the rebuttal
17 evidence of Centra, the costs of the energy savings of
18 the Furnace Replacement Program are already quite high
19 given the levelized utility cost estimate of ninety-five
20 (95) cents per cubic metre, while energy savings achieved
21 through other initiatives are fifteen (15) cents or
22 lower.

23 Increasing the boiler incentive would
24 further increase the cost of the energy savings being
25 achieved through the program. Centra recognizes that the

1 energy being saved through a boiler replacement is
2 approximately the same as the energy being saved through
3 a standard furnace replacement and, therefore, Centra is
4 paying approximately the same value per unit of energy
5 saved through either the replacement of a boiler or a
6 furnace.

7 Centra continues to endorse a customized,
8 targeted, and program-specific approach to marketing this
9 and other DSM programs. As Mr. Kuczek discussed, working
10 with community groups to locate the individuals most
11 likely to qualify for and benefit from the program is an
12 effective means of communicating the program.

13 Mr. Kuczek also discussed, at pages 1209
14 through 1210, the other means of marketing this program
15 which Centra employs including consideration of direct
16 mailing to customers in certain areas and working through
17 community-based groups to reach out to customers through
18 a door-to-door campaign or dropping off brochures.

19 Centra continues to work with several
20 community groups to help communicate the merits of the
21 program. Prominent within this group are BNRC, which is
22 known as the Brandon Neighbourhood Renewal Corporation,
23 and BUILD, Building Urban Infrastructure for Local
24 Development who are partnering with Centra and the
25 Province to provide retrofits for lower-income

1 Manitobans.

2 In addition, Centra is also working with
3 other organizations such as those referred to in the
4 response to PUB/CENTRA-128A to help promote the program
5 through their outreach activities.

6 Centra's Lower Income Furnace Replacement
7 information brochure is not the only marketing tool used
8 by Centra. Information is also provided in the way of
9 customer presentations and information sessions, but is a
10 very comprehensive document which gives the customers a
11 realistic view of what the Program can provide.

12 Centra's priority has always been to
13 design and deliver an effective customer-focussed lower-
14 income energy efficiency program accessible to all lower-
15 income Manitobans. As such, Centra has implemented the
16 Program with the initial primary focus -- focus of
17 ensuring the design of the Program is comprehensive and
18 customer-focussed to ensure easy participation.

19 The Program is evolving and improving, and
20 recently Centra has engaged services of contractors to
21 deliver the Program, which was an important component in
22 achieving this objective.

23 The emphasis of the Program will now
24 evolve to more aggressive market outreach to ensure the
25 Program is strategically promoted to lower income

1 households across Manitoba.

2 Centra has used the Advisory Group as well
3 as conversed with other utilities and organizations
4 involved in lower income programs to help determine the
5 best strategy to promote the Program.

6 It should be noted that although Mr.
7 Saxberg indicated in his closing remarks that customers
8 who qualify for the Furnace Replacement Program can save
9 as much as six hundred and fifty dollars (\$650) per year,
10 that Mr. Kuczek testified, at page 1,365, that the six
11 hundred and fifty dollars (\$650) is the potential savings
12 for all of the improvements, including furnace,
13 insulation and basic energy efficiency items offered
14 under the Low Income Energy Efficiency Program.

15 I note that the furnace only savings for a
16 typical home are three hundred and seventy-seven dollars
17 (\$377) as noted in the response to PUB/CENTRA-21D.

18 Mr. Saxberg also suggested that this
19 Program results in savings for non-participants. While
20 the evidence suggests that there are non-energy benefits,
21 in Centra's view, they are not sufficient to offset the
22 costs associated with the Program as a whole.

23 I will now briefly address cost allocation
24 and rate design matters.

25 As outlined in its Application, Centra has

1 modified the cost allocation model to incorporate the new
2 fixed-rate primary gas service as a new class within the
3 model in the same manner as primary gas and supplemental
4 gas are incorporated.

5 In addition, Centra has modified the model
6 to allocate base load volume increment costs to all
7 customers availing themselves of Centra's upstream
8 services. This permits the allocation of the premium
9 associated with the current Nexen contract and the
10 contracting flexibility put in place to accommodate
11 monthly enrollment by customers migrating to broker
12 supply under Western Transportation Service arrangements.

13 Aside from these minor changes, Centra's
14 approach to functionalising, classifying and allocating
15 costs is consistent with that used in the last General
16 Rate Application before the Public Utilities Board.

17 Now turning to rates. I suggest, Mr.
18 Chairman, that the most straightforward way to address
19 the rate approvals which Centra is seeking in this
20 Application is chronologically.

21 At Tab 10 of the book of documents, we
22 have provided Attachment 1 to Tab 10, updated on June
23 9th, 2009. This attachment indicates the time --
24 timelines associated with the implementation of the rates
25 and rate riders for 2009/'10 and 2010/'11 years.

1 Firstly, Centra proposed to implement new
2 base rates on August 1st, 2009 to incorporate the gas
3 costs as contained in this Application for the 2008/'09
4 gas year forecast. At that time, Centra also proposes to
5 implement rate riders to recover approximately \$9.4
6 million of gas cost deferral balances as of October 31st,
7 2008, plus carrying costs to July 31st, 2009.

8 These riders are found on Schedule 10.3.0
9 and 10.3.1, dated June 1st, found on the yellow paper,
10 and for the ease of reference have been included at Tab
11 11 of Centra's book of documents.

12 The proposed August 1st, 2009 rates can be
13 found on Schedule 10.2.1(a), dated June 9th, and were
14 presented on peach coloured paper during the Hearing.
15 This schedule has also been included at Tab 11.

16 Schedule 9.1.7, filed on June 9th,
17 demonstrates the formation of these rates. The bill
18 impact of these rates compared to the annual bills
19 arising from May 1st, 2009 approved rates are found on
20 Schedule 10.1.0(a), dated June 9th and also had been
21 included in Tab 11.

22 These rates are intended to remain in
23 place until January 31st, 2010. Thereafter, on February
24 1st, 2010, Centra proposes to implement new, non-gas base
25 rates that are designed to recover the additional 1.685

1 million of revenue required for the last two (2) months
2 of the 2009/2010 test year. This delayed implementation
3 of rate increases proposed for the 2009/'10 test year is
4 primarily the result of Centra's better-than-forecasted
5 results for the 2008/'09 fiscal year, as Mr. Warden
6 discussed at page 139 of the transcript. These rates can
7 be found on Schedule 10.2.1(b) included at Tab 12 of
8 Centra's book of documents.

9 Centra has also provided Schedule 9.0.1 on
10 June 9th on peach-coloured paper, which reconciles the
11 2009/'10 test year cost of service with the 2009/'10 test
12 year cost allocation schedules. These rates are produced
13 by allocating the revenue requirement for the 2009/'10
14 test year, which has been designed to incorporate an
15 additional 4.4 million in order to derive the appropriate
16 annualized rate that produces the required 1.685 million
17 of revenue in the months of February and March 2010.

18 This schedule also reconciles the amounts
19 allocated as net income to each of the customer classes
20 in the cost allocation study. This produces a 2009/'10
21 test year cost allocation of 545.5 million of revenue
22 requirement, as shown on line 19 of the schedule.

23 The bill impact arising from these
24 February 1st non-gas rates are shown on peach-coloured
25 Schedule 10.10(b), dated June 9th which represent the

1 difference in annual bills compared to the rates proposed
2 for August 1st, 2009, and has also been provided at Tab
3 12 of our book of documents.

4 As Mr. Warden discussed, it is Centra's
5 strong preference to have the requested 1 percent rate
6 increase implemented later rather than having a smaller
7 rate increase implemented, effective August 1st, 2009 --
8 or May 1st, 2009. This permits Centra to maintain the
9 requested rate change for 2010/'11, rather than needing
10 to bring forward an application for higher than 1 percent
11 rate increases in the second test year. And Mr. Warden's
12 reference to that is found at pages 177 to 178 of the
13 transcript.

14 Thirdly, for the 2010/'11 test year,
15 Centra proposes to implement rates on May 1st, 2010. The
16 proposed 2010/'11 rate schedules are found on the peach-
17 coloured Schedule 10.2.2, dated June 9th, and had been
18 provided at Tab 13 of Centra's book of documents.

19 You will find Schedule 9.0.1 at Tab 12,
20 and on lines 26 through 50 it identifies the
21 reconciliation for gas costs and net income between the
22 2010/'11 test year cost of service and the 2010/'11 test
23 year cost allocation model.

24 The schedule indicates a cost of service
25 for cost allocation purposes of 551.6 million as shown on

1 line 45.

2 As well, the cost allocation model
3 contains a net income allocation that is reflective of
4 the 2010/'11 fiscal year net income of 2.814 million,
5 plus the provision for accounting and other changes of 5
6 million and four hundred and eight thousand (408,000) for
7 the annualization of the rate increase. The resulting
8 net income for allocation purposes is indicated on line
9 50.

10 Now, the bill impacts emanating from the
11 proposed May 1st, 2010, rates are indicated on the peach-
12 coloured Schedule 10.1.1, dated June 9th, also provided
13 at Tab 13.

14 Centra is also seeking approval of new
15 program cost rates for its fixed-rate primary gas
16 program. As found on line 49, on peach-coloured Schedule
17 9.1.2, dated June 9th, Centra proposes that the program
18 cost rate for February 1st, 2010, be two point seven five
19 (2.75) cents per cubic metre, compared to the current
20 approved rate of two point seven seven (2.77) cents per
21 cubic metre.

22 For the 2010/'11 test year Centra proposes
23 to implement a program cost rate of two point seven three
24 (2.73) cents per cubic metre, as shown on line 49 of
25 Schedule 9.2.2, dated June 9th, and presented on peach-

1 coloured paper. These schedules, 9.1.2 and 9.2.2, are
2 provided at Tab 14 of Centra's book of documents.

3 Now, with rate riders: Centra is
4 proposing to implement new rate riders in conjunction
5 with 2009/'10 and 2010/'11 General Rate Applications.
6 These riders will collect the balance of various PGVA and
7 other gas cost deferral counts, as of October 31st, 2008,
8 which together with carrying costs to July 31st, 2009,
9 result in an amount owing to Centra of approximately 9.4
10 million. These riders are intended to be in place from
11 August 1st, 2009 to July 31st, 2010. The particulars of
12 these riders can be found at Tab 11 of Centra's book of
13 documents and are contained in schedules 10.3.0 and
14 10.3.1.

15 For some other approvals now. Centra is
16 seeking approval to modifications to its terms and
17 conditions of service, specifically with regard to
18 interruptible service. These changes address the
19 requirement for a customer to ensure that their standby
20 fuel systems be fully available to satisfy the customer's
21 energy requirements in the event that Centra issues a
22 curtailment notice.

23 In addition, Centra seeks to update and
24 modernize its former prime -- penalty gas charges. These
25 charges, which are now referred to as unauthorized

1 overrun charges, are proposed to be reflective of the
2 greater of either one and a half (1 1/2) times the
3 maximum daily Alberta gas price, one and a half (1 1/2)
4 times the maximum daily Winnipeg fuel oil price, or the
5 actual costs of acquiring replacement gas supplies to the
6 city gate for the period in which a curtailment is
7 requested by Centra.

8 This change is required to bring a level
9 of the unauthorized overrun charge more in line with
10 current pricing realities of the energy market and to
11 replace the charge of fifty two point nine five (52.95)
12 cents per cubic metre that was originally approved in
13 late 1990s when energy prices were much lower on average
14 than they are today.

15 Centra also seeks approval for more
16 defined terms for a large vol -- for a -- large-volume
17 customers, those consuming 680,000 cubic metres annually
18 or greater, who request a change in service or a change
19 in customer class. Centra proposes that all customers
20 seeking a change of this nature make a formal request to
21 the Utility by March 15th of the year, in advance of the
22 customer's migration, to be effective on November 1st of
23 the same ye -- ye -- of the same year, or the
24 commencement of the gas year.

25 This timeline is requested to enable

1 Centra sufficient lead time to adjust its gas supply and
2 delivery arrangements in preparation for a customer's
3 requested change.

4 Centra is also seeking approval to change
5 wording within the terms and conditions for its WTS
6 service to require a marketer in its customer enrollment
7 submission file to identify the date that a customer
8 executed their agency agreement. Flowing from the
9 Competitive Landscape Hearing and the subsequent changes
10 to the natural gas marketplace in Manitoba, Centra has
11 modified its terms and conditions for WTS to reflect the
12 elimination of the marketer requirement to provide a copy
13 of each agency agreement to Centra with its customer
14 enrollment submission.

15 However, to simplify the administration of
16 customer enrollment in cases where a customer may have
17 signed with more than one (1) supplier, Centra re --
18 requests that the date of contract execution be provided
19 by a marketer when making this submission.

20 Centra is also formally requesting
21 approval to accumulate multiple submissions from a marker
22 -- marketer to be proc -- processed on a frequency not le
23 -- not less than once per week, which is reflective of
24 the current business practice being undertaken in regards
25 to customer enrollment submissions. Approval is also

1 requested for wording changes to the terms and conditions
2 for WTS to better explain the process that is currently
3 being followed to reconcile the gas-loan mechanism on a
4 yearly basis.

5 I'd like to turn now to the gas supply
6 transportation and storage arrangements of Centra. You
7 will recall that primary gas rates will not be effected
8 by this Application, as those rates are set quarterly by
9 this Board. The Board can anticipate Centra's filing for
10 new primary gas rates to be effective August 1st, 2009,
11 in mid July.

12 We note that in accordance with the
13 Undertaking Number 19 requested by this Board and filed
14 as Centra Exhibit Number 24, that the June 10th, 2009
15 price strip, combined with the mark-to-market impact on -
16 - on the then existing quarterly primary gas hedge
17 instruments, suggests that everything were to stay as it
18 is forecast today, one could anticipate an application
19 for primary gas rates to increase by approximately 1
20 percent on August 1st, 2009.

21 Of course, we expect that future prices
22 and primary gas PGVA balances will change between now and
23 when the Application is ultimately filed in mid-July.

24 Since the 2007/'08 and '08/'09 GRA, Centra
25 has made some changes to its gas transportation

1 arrangements to the benefit of its customers. As
2 discussed by Mr. Kostick in his direct evidence at pages
3 148 and 149, Centra has reduced it's TCPL daily contract
4 quantity to the Manitoba delivery -- delivery area from
5 200,000 Gjs a day to 160,000 Gjs a day in order to
6 address the identified trend of declining load in
7 Manitoba.

8 Centra has also entered into a firm
9 seasonal transportation agreement for delivery of 20,000
10 Gjs a day of primary gas from Empress to Manitoba on the
11 TCPL System at a discount to approved TCPL tolls. This
12 results in firm capacity to transport primary gas to the
13 MBA of 180,000 Gjs a day for eight (8) months and 160,000
14 Gjs a day for the months of June through September of
15 2009. Centra is thus able to avoid four (4) months of
16 TCPL demand charges for 20,000 Gjs a day.

17 Centra was also able to make use of TCPL's
18 tolling structure to segment it's TCPL contract path
19 through Welwyn, Saskatchewan to the MDA. This resulted
20 in lower tolls for the transportation path from Empress
21 to the MDA for the benefit of Centra's customers.

22 However, the availability of the Welwyn
23 segment -- segmentation tolling advantage was addressed
24 by TCPL and will no longer be available to Centra as of
25 November 1st, 2009.

1 As a result of these transportation
2 portfolio adjustments, Centra reduced transportation
3 costs for the '08/'09 gas year by approximately \$5.7
4 million. As discussed by Mr. Kostick at page 223 of the
5 transcript, these savings offset the increased TCPL toll
6 charges in the order of \$4.1 million resulting in a
7 forecast net savings to customers of \$1.6 million for the
8 2008/'09 test year.

9 You've also heard evidence with respect to
10 Centra's plans for gas supply arrangements at the expiry
11 of the Nexen contract on October 31st of this year.

12 As Mr. Stephens testified at page 298 of
13 the transcript, Centra expects to conclude its
14 negotiations to replace the Nexen contract over the
15 course of the summer, and will provide information to the
16 PUB and seek approval of the associated gas cost
17 consequences in due course.

18 As the Board is also aware, Centra is
19 commencing preparations to consider its upstream
20 transportation and storage arrangements. As Mr. Stephens
21 again testified, at page 284, Centra is planning to
22 engage in a full review of its transportation and storage
23 arrangements, will be holding discussions with various
24 transportation and storage providers, and will be
25 conducting a comprehensive analysis of the available

1 arrangements within the natural gas market. Centra will,
2 of course, keep the Board apprised as this review
3 proceeds.

4 As we noted at the outset, Centra is
5 seeking approval of final gas costs in the amount of
6 400.6 million for the 2007/'08 fiscal year and final
7 approval of April 1st, 2008 to October 31st, 2008 gas
8 costs of 123.7 million.

9 These amounts include settled hedging
10 results which added to gas costs in fiscal year '07/'08,
11 while serving to reduce gas costs in the stub period.
12 Centra has hedged in accordance with the Derivative
13 Hedging Policy and Procedures during this period.

14 As was noted in the evidence, Centra's
15 executive committee exercised it's judgment in April 2006
16 and elected to defer a portion of the hedges. The
17 results of this decision affecting April of 2007 are
18 included in this Application.

19 As Mr. Warden indicated, at page 202 of
20 the transcript, the executives view is that prices were
21 high and were most likely going to fall, and that
22 delaying the placement of hedges would allow consumers to
23 benefit from more downward movement in the market.

24 Further, at pages 203 and 4 of the
25 transcript, Mr. Warden noted that the executive committee

1 continues to be concerned that the hedging program has
 2 recently resulted in increases to gas costs such that it
 3 has determined to hedge only 50 percent of eligible
 4 volumes for the months of February, March and April of
 5 2010 and expects that they will continue to authorize
 6 only 50 percent of eligible volumes until such time as a
 7 revised policy is in place.

8 As Mr. Warden also noted, once a revised
 9 policy has been prepared and approved by Centra's
 10 executive committee it will be brought to the PUB for
 11 approval.

12 I note that Mr. Saxberg, in his closing
 13 submissions, characterized the actions of the executive
 14 committee as now taking market views. Centra does not
 15 agree with this characterization as it relates to the
 16 decision to reduce the percentage of eligible volumes
 17 hedged for the month of February 2010 and beyond.

18 While the executive committee did exercise
 19 its judgment in delaying the placement of hedges for
 20 April of 2007 the more recent assessment is not a matter
 21 of taking a market view but rather is a determination
 22 that the mechanistic approach being employed needs to be
 23 revisited. Centra, therefore, expects that it will bring
 24 a revised policy and procedure to the Board to establish
 25 a new manner of course practice no different than was

1 done at the time of the widening of the band for collars.
2 Centra does not view this as requiring the engagement of
3 a consultant as suggested by Mr. Saxberg.

4 As was the case in 2007/'08 GRA, the only
5 notable cost-of-gas issues in this proceeding were with
6 respect to capacity management. Centra's actual capacity
7 management revenues excluding carrying costs totalled 8.2
8 million for the '07/'08 fiscal year as shown on Schedule
9 7.3.1. With carrying costs to October 31st, 2008, the
10 total capacity management results for 2007/'08 inclusive
11 of carrying costs are 8.4 million, and that's found at
12 Tab 15 of Centra's book of documents.

13 Schedule 7.5.2(a) demonstrates the
14 capacity management results for the stub period from
15 April 1st, 2008, to October 31st, 2008. During the stub
16 period Centra's actual capacity management revenues were
17 6.3 million including carrying costs. This amount has
18 been included in the stub period transportation PGVA and
19 forms part of the balance for which Centra seeks final
20 approval in order to incorporate these amounts into
21 rates. This account will attract carrying costs from
22 October 31st, 2008, to July 31st, 2009.

23 For the 2008/'09 gas year incorporated in
24 this application Centra has forecast capacity management
25 revenues at 6.8 million excluding carrying costs based on

1 the five (5) year rolling average of Centra's actual
2 capacity management results. These forecast amounts have
3 been included on Schedule 8.1.3(a) at line 58.

4 With respect to capacity management
5 results for fiscal '07/'08 and the 2008 stub period, Mr.
6 Stauff readily admitted in his evidence that he has no
7 basis to say that Centra's current capacity management
8 results are unreasonable or that it reflects any failure
9 by Centra to operate the program appropriately. And
10 that's in his evidence at page 5, lines 18 through to 23.

11 Mr. Stauff is not recommending any rate
12 modifications in the current application either, and
13 that's at page 1, line 16 to 18 of his evidence. Rather,
14 Mr. Stauff encourages consideration of a hypothetical
15 asset management arrangement and, as suggested by Mr.
16 Saxberg during the cross-examination of Centra's
17 witnesses, perhaps Centra could, quote, "Write a couple
18 of page letter," end quote, to see if potential
19 counterparties can offer anything more than what Centra
20 is currently able to generate.

21 Centra has noted that writing such a
22 letter or issuing an RFP for asset management
23 arrangements would not be a simple matter. The assets
24 which are being discussed represent a significant portion
25 of Centra's assets in excess of \$100 million. To suggest

1 that Centra could write a letter to see what's out there
2 is naive.

3 It is commercially unreasonable to think
4 that the complexities of this circumstance could be
5 addressed in such a fashion or that this type of casual
6 correspondence would provide any comfort to Centra, the
7 Board, or Intervenors that what Centra has been saying
8 all along, and which is summarized in their rebuttal
9 evidence, is correct.

10 The exchange which Mr. Saxberg had with
11 Mr. Stephens and Mr. Kostick, at pages 431 to 433 of the
12 transcript, is very telling. While Mr. Saxberg suggests
13 that contracts are time consuming and expensive, he wants
14 to explore whether Centra will make the first inquiry and
15 that leads to highlighting the first condition that such
16 a letter would have to include. Mr. Stephens sums it up
17 by saying, quote:

18 "There we go. There's one (1)
19 condition in the contract that we have
20 to bold in there amongst five hundred
21 (500) more, I mean scenarios that we
22 have to paint so that we don't get
23 ourselves into a jackpot."

24 He goes on to say, quote:

25 "For me to send out a two (2) page

1 letter would not do justice to the type
2 of qualifications that we would need to
3 have to put to this, to the
4 counterparts, before we even engage in
5 a response, otherwise I'm wasting their
6 time and ours."

7 And that's at page 434 of the transcript.

8 Mr. Chairman, we note that there's no
9 evidence offered by CAC/MSOS that Centra has failed to
10 generate sufficient revenue from these resources.

11 The suggestions by Mr. Staft are, in Mr.
12 Stephens' words, at page 404, "so theoretical that they
13 are difficult to respond to." Mr. Stephens was clear
14 that there are no appropriate opportunities to generate
15 revenue left on the table. Centra looks at every
16 opportunity to generate revenue through its Capacity
17 Management Program, but does not incur additional risk by
18 engaging in transactions which have the potential to
19 result in a significant loss.

20 It is also important to note that -- that
21 this is but one (1) small piece of the overall portfolio.
22 Mr. Stephens testified that, at page 378 to 379:

23 "But I look at our portfolio from the
24 broader perspective of what's our
25 overall cost of gas. This component of

1 it is a secondary consideration. Our
2 first consideration is serving the
3 load, there's \$400 million worth of
4 assets in gas involved in that. We're
5 talking about \$6 million here. This
6 has a lower priority associated with
7 it. And if I thought that, without
8 taking on undue risk we could make more
9 money, we would do that."

10 So I want to make it very clear for the
11 record that there are no opportunities being left on the
12 table that are, in my judgment, that are just left for
13 the sake -- or we're losing some value associated with it
14 without giving due consideration.

15 Mr. Saxberg, in his comments on Wednesday,
16 suggested that Mr. Stephens had acknowledge that there
17 was probably money left on the table. It must be noted
18 that Mr. Stephens' evidence in this regard is not as
19 simple as Mr. Saxberg suggests.

20 On several occasions, including at page
21 379 as I just quoted, Mr. Stephens was quite clear that
22 there are no opportunities left which do not have undue
23 risk associated with them. And, in fact, in response to
24 Saxberg -- Mr. Saxberg's questions at page 410 and 411 of
25 the transcript, Mr. Stephens said:

1 "I look at this in terms of our overall
2 portfolio of assets and the costs that
3 we experience in terms of cost of gas
4 which is in the order of \$400 million
5 and if we're talking about adding
6 incremental revenues associated with
7 this to reduce that cost of gas but
8 adding significant risk to the
9 equation, the incremental dollars are
10 not worth it to me.
11 And I'm not trying to -- I mean and
12 certainly the million dollars was an
13 off-the-cuff number. I don't know what
14 the counterparts would provide us in
15 terms of incremental guarantee. I
16 would expect at least that much but the
17 last time that we went around this
18 horn, we never got anything near to
19 that; no guarantees that we would even
20 get a million dollars."

21 Mr. Saxberg suggests, too, that Centra has
22 grossly exaggerated the risks of entering into the type
23 of arrangement contemplated by Mr. Stauff. However, even
24 Mr. Stauff admits that a contract cannot eliminate the
25 risk of bankruptcy of the counterparty in his response to

1 PUB/CAC/MSOS-12G.

2 As Mr. Sanderson testified at pages 415
3 through to 417, there are several examples of what appear
4 to be financially-sound entities collapsing very quickly
5 into insolvency and bankruptcy.

6 At pages 429 to 30, he notes that even if
7 you accept that there is potential for \$1 million of
8 additional profit, which Centra does not accept, the
9 requirement for a counterparty to simply post a letter of
10 credit to address the risk associated with turning over
11 Centra's hundred dollars -- \$100 million in storage
12 assets will effectively eliminate any possible benefit
13 for that counterparty to enter into such arrangement.

14 Centra is confident that its current
15 dealings maximize the available resources in a prudent
16 manner which is appropriate for a utility.

17 At page 368, Mr. Kostick indicates that
18 Centra currently transacts with a variety of
19 counterparties, all of whom have -- have many
20 counterparties with whom they transact themselves. This
21 permits Centra to receive the benefit of the many, many
22 counterparties in the market. It also avoids the
23 potential concern whereby if Centra were to divest itself
24 of its assets to one counterparty, that asset manager may
25 not transact with other marketers that it views as

1 competitors in a particular market.

2 This practice also permits Centra to
3 spread the credit risk associated with such transactions
4 across several counterparties.

5 CAC/MSOS suggests that Centra should
6 revisit the possibility of outsourcing its Capacity
7 Management Program. Centra has had discussions with a
8 number of counterparties to consider such potential
9 transactions, and has provided its assurance that it will
10 continue to engage with counterparties from time to time
11 to ensure that it remains fully knowledgeable as to the
12 prospects available in the marketplace.

13 However, it must be reiterated that
14 storage-related asset management arrangements involve
15 multiple pipeline and storage providers, multiple
16 contracts, and a delivery obligation that is far more
17 difficult to meet than the terms embedded in the Nexen
18 supply contract.

19 Given what we already know exists in the
20 marketplace, based on our discussions on a daily basis
21 with large marketers who are familiar with our assets,
22 counterparties are not in a position to offer Centra
23 anything more than what we have already achieved on our
24 own. And there's a discussion on that at page 428 of the
25 transcript.

1 As Mr. Stephens indicated, at page 419, we
2 are prepared to listen and if we are able to identify an
3 opportunity with the appropriate assurances which offers
4 incremental revenue, Centra will entertain those
5 discussions. Centra must be mindful of the significant
6 credit and counterparty risks and that the paramount
7 consideration of security of supply as well as such
8 issues as the loss of internal market expertise and
9 presence.

10 CAC/MSOS has recommended that the Board
11 direct Centra to make inquiries in the market through
12 solicitation of expressions of interest. Centra submits
13 that the evidence before the Board demonstrates that
14 serious due diligence has been accomplished which CAC
15 seeks to desire.

16 There's no need for further direction to
17 revisit this issue yet again. In any event, as the Board
18 is aware, the contracts for a major portion of Centra's
19 storage and transportation arrangements will expire in
20 2013. Centra's focus will now be to ensure that its
21 portfolio of assets post-2013 will continue to serve
22 Centra's customers in a safe, cost-effective, reliable,
23 and environmentally appropriate manner.

24 I close on this topic by reiterating Mr.
25 Warden's observation, at page 437 of the transcript,

1 wherein he indicated that previously we had met with
2 counterparties following Ziff's report on the matter in -
3 - in 2000, shortly after the acquisition of Centra by
4 Manitoba Hydro, and that he was satisfied. In fact, he
5 described the decision not to pursue such outsourcing at
6 that time as very fortuitous.

7 He concluded at page 437 that, quote:

8 "I've seen nothing in the interim that
9 would change my mind that we should be
10 pursuing this any further. I think
11 what we are doing today is in the best
12 interests of Centra and its
13 ratepayers."

14 And lastly, on gas supply matters, we note
15 that Centra's proposal to move the determination of
16 deferral account balances from Centra's fiscal year to
17 the gas year has been reviewed and does not appear to
18 have garnered any objection in this hearing. As noted in
19 the evidence of Mr. Sanderson, at pages 154 and 155 of
20 the transcript, the swings in prior period gas costs
21 deferral balances are largely attributable to the timing
22 of balancing supplemental gas billings and purchases on
23 an operational basis over the gas year while managing
24 these deferral accounts on the fiscal year.

25 This has been -- this has and does

1 contribute to large year-to-year swings in the deferral
2 account balances. The requested change will, all else
3 being equal, reduce the absolute magnitude of non-primary
4 gas prior period deferral balances brought forward for
5 disposition, as well as the year-over-year changes in
6 those amounts. The net effect for customer will be more
7 stable and less volatile non-primary gas rates.

8 Centra Exhibit 6 was provided which
9 demonstrates that for the seventeen (17) month period in
10 question the gas cost forecast on a fiscal year and on a
11 gas year are based on the same assumptions as was
12 explained by Mr. Sanderson at pages 153 and 154 of the
13 transcript.

14 To conclude, Mr. Chairman and members of
15 the Public Utilities Board, we listened with great
16 interest to Mr. Saxberg when he indicated, at page 1,554
17 of the transcript, that it was in his words, and I'll
18 quote:

19 "...pretty difficult for my clients to
20 sensibly say that we favour more risk
21 because we certainly don't."

22 From Centra's perspective, and contrary to
23 Mr. Saxberg's assertion, the positions taken by CAC/MSOS
24 at this hearing are all about taking on risk. This leads
25 one to question whether CAC/MSOS has given serious

1 consideration to the advice they are receiving in terms
2 of the recommendations to be made to this Board. The
3 motivation appears to be simple, to avoid any rate
4 increase regardless of the long-term consequences.

5 When one looks at the positions taken,
6 they appear to be systematically designed to incur
7 additional risk. First of all, eliminate hedging. Let
8 your gas costs swing with the market.

9 Second, interest rates. Go short, gamble
10 on rates, staying low in the hope that refinancing costs
11 in the future won't materialize.

12 Third. Amortize your DSM over a long
13 term. The 71 million unamortized balance in 2019 can be
14 addressed at a later date.

15 4. Divest yourself of at least \$100
16 million of storage gas, based on a theoretical hope that
17 there might be a possibility of earning an extra million
18 bucks.

19 5. Don't worry about IFRS. We don't know
20 for sure what the magnitude of the impact will be.

21 And lastly, eliminate net income.

22 It's easy to sit in CAC/MSOS's chair and
23 suggest that short-term benefit -- benefits justify these
24 risks. However, this Board and Centra's management are
25 charged with preserving the assets of the Utility to

1 ensure that Centra is able to fulfill its mandate of
2 acquiring, managing and distributing supplies of natural
3 gas to meet the requirements of Manitoba in a safe, cost-
4 effective, reliable and environmentally-appropriate
5 manner.

6 We submit that there is ample evidence for
7 the Board to approve Centra's application as amended, to
8 permit the modest and reasonable rate increases proposed
9 to achieve these objectives.

10 In conclusion, on behalf of Centra, we
11 wish to thank the Board, its Advisors, Intervenors, for
12 all of their collective attention throughout this
13 process. Centra submits that the evidence has been
14 thoroughly tested and that its requested rate proposals
15 are just and reasonable and represent an appropriate
16 balance of the interests of consumers and the need for a
17 financially stable utility.

18 On an administrative note, Centra will be
19 filing its next quarterly primary gas rate application
20 with the Board in July. In order to implement your
21 directions arising from this proceeding on August 1st,
22 2009, Centra respectfully requests that the Board issue
23 its order, in respect of these matters, on or before July
24 24th, 2009, in order to confirm final rate schedules in
25 advance of the first August billing run.

1 Thank you, Mr. Chairman and Board members
2 for your attention and patience throughout this process.
3 Subject to any questions that you have of Ms. Murphy or
4 myself, that concludes Centra's submission.

5 THE CHAIRPERSON: Thank you, Mr.
6 Czarnecki. Just one (1) question in your thing. I don't
7 believe I have heard you address the subject of the basic
8 monthly charge. You haven't recommended any change in
9 that, is that correct?

10 MR. BRENT CZARNECKI: Yeah, that's
11 correct.

12 THE CHAIRPERSON: Okay. Thank you, Mr.
13 Czarnecki and Ms. Murphy. And this brings to an end the
14 public phase of this proceeding. Thanks are due to all
15 those that are involved, not only here as participants
16 but those that are back in the offices, as a lot of work,
17 obviously, has gone into this process.

18 While several issues are involved and
19 several of them are complex and also we're into the
20 summer, the Board will do its best to issue an order, a
21 careful order, ahead of August the 1st. I understand you
22 say July 24th and we will see what we can do, but we have
23 to be confident in what we issue too.

24 So, thanks everyone. We will shut it down
25 with that.

1 --- Upon adjourning at 3:42 p.m.

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5 Certified correct,

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Cheryl Lavigne, Ms.

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