

## MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO'S

GENERAL RATE APPLICATION

PRE-HEARING CONFERENCE

FOR 2012/13 AND 2013/14

Before Board Panel:

Regis Gosselin - Board Chairman

Raymond Lafond - Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue

Winnipeg, Manitoba

July 26, 2012

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9	Byron Williams		)CAC/MSOS	
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11	William Gange	(np)	) GAC	
12	Peter Miller		)	
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14	Antoine Hacault		)MIPUG	
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4 --- Upon commencing at 9:40 a.m. 2 THE CHAIRPERSON: Good morning, ladies 3 and gentlemen. Welcome to the pre-hearing conference with respect to Manitoba Hydro's General Rate Application for rates applicable for fiscal years 7 2012/13 and 2013/14. My name is Regis Gosselin. On April 1, 2012, I was appointed at the 9 new Chair of the Public Utilities Board of Manitoba. In that capacity, I will be chairing this hearing. 10 11 With me today at this pre-hearing conference is Board 12 member Raymond Lafond. The Board will be assisted in this 13 14 process by Board secretary and executive director 15 Hollis Singh and Mr. Kurt Simonsen and Board counsel, 16 Anita Southall, together with the Board's accounting advisor, Roger Cathcart, and the Board's engineering 17 18 advisor, Mr. Larry Buhr. 19 On June 15th, 2012, Manitoba Hydro filed with the Board its General Rate Application and its 21 initial supporting materials for the application. 22 July 6th, 2012, Manitoba Hydro filed a second volume of 23 materials, followed with additional information on July 24 19th and, finally, on July 23rd, 2012. 25 Manitoba Hydro seeks a number of

- 1 specific rulings from this Board. In particular,
- 2 Manitoba Hydro seeks to obtain final approval of a
- 3 number of existing interim rate orders previously
- 4 granted by the Board.
- 5 The utility also seeks an interim rate
- 6 increase of 2.5 percent on currently billed rates,
- 7 effective September 1st, 2012, and applicable to all
- 8 rate classes sufficient to generate additional revenue
- 9 of approximately \$20 million in the balance of Manitoba
- 10 Hydro's current 2012/13 fiscal year.
- 11 Manitoba Hydro seeks to have this
- 12 September 1st, 2012, interim rate increase and all
- 13 previous interim rate increases approved as final rates
- 14 upon the consumers of the electricity supplied. The
- 15 Board has wide latitude to consider the factors that it
- 16 determines are relevant to this end, as well as policy
- 17 considerations in making its rates decisions in the
- 18 process.
- The purposes of the pre-hearing
- 20 conference are to address any scoping issues the
- 21 parties may have, to identify which parties seek
- 22 Intervenor status, and to hear their submissions
- 23 requesting approval for status in this hearing. And,
- 24 finally, to consider the matters respecting a timetable
- 25 for the orderly exchange of information leading up to

- 1 the oral public hearing of information -- pardon me, of
- 2 -- oral public hearing. Both CAC and Manitoba Hydro
- 3 have provided updated proposed timetables, and these
- 4 have been submitted in advance for consideration by all
- 5 involved.
- 6 Finally, I wish to note that in respect
- 7 of Manitoba Hydro's September 1st, 2012, interim rate
- 8 request, the Board has determined that it will accept
- 9 and consider written submissions to assist it in making
- 10 a ruling. Manitoba Hydro filed in its written
- 11 submission in support of the rate request on July 23rd,
- 12 2012.
- 13 The Board invites past Intervenors of
- 14 record, and who again seek Intervenor status today, to
- 15 consider filing written submissions regarding the
- 16 September 1st interim rate relief, such submissions to
- 17 be filed with the Board by August 8th, 2012. Manitoba
- 18 Hydro will have an opportunity to reply by August 10th.
- 19 Thereafter, the Board will make a ruling on the
- 20 September 1st interim rate issue.
- I would also like the parties to comment
- 22 on the merits of holding a separate hearing to consider
- 23 the issue of the cost of service. We are already
- 24 dealing with a very tight time frame, and there is some
- 25 precedent to have a separate hearing to consider this

matter. 2 So I'll turn the microphone over to Board counsel, Anita Southall, to provide her opening 3 comments and to address the procedures applicable to our -- to our purposes today. 6 OPENING COMMENTS BY BOARD COUNSEL: 8 MS. ANITA SOUTHALL: Thank you very much, Mr. Chairman. Good morning, Mr. Chairman, Board 10 Member Lafond and to all of those present here this 11 morning. 12 For the record, my name is Anita 13 Southall and I am co-counsel, along with Mr. Bob 14 Peters, to the Board in this public hearing process. Ι 15 will act as counsel today for the Board for this process on the Manitoba Hydro 2012/'13 and 2013/'14 16 17 General Rate Application. 18 In the conduct of this hearing, the 19 Board has the power to set its process under its own rule of practice and procedure. The Board directed, 21 and Manitoba Hydro published, a notice of the General 22 Rate Application and of this pre-hearing conference. 23 With respect to filings to date, and as 24 noted by the Chairman, after Manitoba Hydro filed its 25 initial GRA materials it subsequently filed further

- 1 materials in accordance with the dates the Chairman has
- 2 noted. The Board and CAC identified certain
- 3 deficiencies and Manitoba Hydro has sought to address
- 4 those with additional filed material, all of which form
- 5 part of the record in this GRA proceeding. Manitoba
- 6 Hydro has also now filed, as noted by the Chairman, its
- 7 submission respecting its interim rate request for
- 8 September 1, 2012.
- 9 The purpose of today's pre-hearing
- 10 conference, as noted by the Chairman, includes
- 11 identifying prospective Intervenors and establishing
- 12 their reasons for intervention. It may also lead to
- 13 further consideration of opportunities for proposed
- 14 Intervenors to work cooperatively and avoid duplication
- 15 of interventions. The Board's procedural order arising
- 16 out of today's hearing will identify the Intervenors
- 17 granted status in the public hearing process.
- 18 We will also consider this morning the
- 19 proposed timetable filed by Manitoba Hydro, and
- 20 commented on subsequently by CAC and MIPUG, so far, for
- 21 the orderly exchange of evidence and information. A
- 22 final timetable will also be set, as part of the
- 23 Board's pending procedural order in this matter. The
- 24 Board welcomes the comments of today's participants on
- 25 these issues.

- 1 As I've indicated, one (1) of the
- 2 purposes of today's hearing is to have prospective
- 3 Intervenors identify to the Board the reasons for
- 4 seeking to intervene, this issue also relating to the
- 5 scope of the proceedings before the Board.
- There are a number of Intervenor
- 7 applicants who are seeking Intervenor status, Mr.
- 8 Chairman, and I will review them for the record.
- 9 First, we have Consumers Association of
- 10 Canada, Manitoba Chapter, better known to this Board as
- 11 CAC, by its acronym, and represented here today by Mr.
- 12 Byron Williams and his co-counsel Ms. Amanda Gelfant.
- Next we have Green Action Centre,
- 14 represented in this proceeding in -- as we go forward
- 15 by Mr. Bill Gange as counsel. Mr. Gange is not able to
- 16 appear today as counsel, Board Members, and for today
- 17 we have Dr. Peter Miller, a representative of Green
- 18 Action Centre in attendance to speak on behalf of this
- 19 applicant.
- 20 Also seeking status is Manitoba
- 21 Industrial Power Users Group, known to this Board as
- 22 MIPUG. Counsel and present today is Mr. Antoine
- 23 Hacault. I note, Mr. Chairman, that the City of
- 24 Winnipeg is seeking Intervenor status. Ordinarily, Ms.
- 25 Pambrun would be present to speak to this. Is there

- 1 counsel present for the city?
- 2 MR. MARKUS BUCHART: Yes, my name is
- 3 Markus, M-A-R-K-U-S, Buchart, B-U-C-H-A-R-T, and I'm
- 4 only here for the purpose of this pre-hearing
- 5 conference. Ms. Pambrun's on vacation.
- 6 MS. ANITA SOUTHALL: Thank you, sir.
- 7 And -- and could I just ask you to -- to say your name
- 8 one (1) more time for the record?
- 9 MR. MARKUS BUCHART: Markus Buchart.
- MS. ANITA SOUTHALL: So, Mr. Buchart,
- 11 as we proceed the Chairman will call on you for your
- 12 remarks in respect of your Intervenor application and
- 13 thank you for introducing yourself for our purposes.
- 14 Finally, MKO seeks status to intervene
- 15 in these proceedings. And representing MKO today is
- 16 Mr. Michael Anderson. All of these applicants are past
- 17 Intervenors of record in Manitoba Hydro GRA
- 18 proceedings.
- 19 At this time I want to take a moment to
- 20 ensure that there are no other Intervenor applicants
- 21 present who have not been identified. The Board
- 22 certainly doesn't know of anyone else who has notified
- 23 them ahead of time that they wanted to intervene and
- 24 the Board has not received any further Intervenor
- 25 applications.

- 1 But out of an abundance of caution, I'm
- 2 -- looking around the room I -- I don't identify anyone
- 3 who's -- Mr. Williams, do you have a comment?
- 4 MR. BYRON WILLIAMS: Yes, good morning,
- 5 Mr. Chairman and Board Member Lafond. We received
- 6 email correspondence from the Southern Chief's
- 7 Organization this morning, and they had asked me to
- 8 convey for them the -- the fact that they may wish to
- 9 participate in this hearing in -- in some form.
- 10 So that's the extent of what I'm
- 11 available -- the -- the -- our contact person with the
- 12 Southern Chiefs I would -- I will convey what happened
- 13 at the hearing today and certainly advise them to
- 14 contact the Board and Board -- Board Advisors at -- at
- 15 their earliest possible moment if they do wish to
- 16 intervene.
- MS. ANITA SOUTHALL: Thank you for that
- 18 information Mr. Williams. Mr. Chairman, there's
- 19 nothing more we need to do on that subject matter, but
- 20 it's noted for the record for today.
- I wish to note that Manitoba Hydro, the
- 22 GRA applicant in this process, is represented here
- 23 today by its counsel Ms. Odette Fernandes. And I
- 24 believe co-counsel, but not making submissions, also
- 25 present today, is Ms. Patricia Ramage. Joining counsel

- 1 for Manitoba Hydro are a number of its senior staff
- 2 representatives, and Ms. Fernandes will make those
- 3 further introductions when it's her turn for a
- 4 submission, Mr. Chairman.
- 5 We will shortly turn to these
- 6 participants for their comments and submissions.
- 7 Before we do that I remind Intervenor applicants who
- 8 are seeking an award of costs that the Board's Rules of
- 9 Procedures respecting costs, set out a fourfold test
- 10 that must be met for the Board to consider awarding
- 11 costs.
- 12 These include that the Intervenor must
- 13 make a significant contribution that is relevant to the
- 14 proceedings and that they are found to have contributed
- 15 to a better understanding by all parties of the issues
- 16 before the Board.
- In addition, they have to participate in
- 18 the hearing in a responsible manner and cooperate with
- 19 other Intervenors who have common objectives in the
- 20 outcome of the proceedings in order to avoid
- 21 duplication of intervention.
- 22 Further, they must be found to have
- 23 insufficient financial resources to present their case
- 24 adequately without an award of costs.
- 25 Finally, the Intervenor must have a

- 1 substantial interest in the outcome of the proceedings
- 2 or represent a substantial number of persons or members
- 3 who will be impacted by the order.
- As for our proceedings today, Mr.
- 5 Chairman, I suggest that it would be appropriate to
- 6 first call on the Intervenor representatives to provide
- 7 their submissions on the matters mentioned, including
- 8 issues of scope, their request for Intervenor status,
- 9 and the timetable proposed. After hearing from all
- 10 prospective Intervenors it would be appropriate to hear
- 11 from Manitoba Hydro as to whether there is any
- 12 opposition to the Intervenor status that's been
- 13 requested, along with any further reply matters arising
- 14 from the submissions.
- In accordance with the plan, please
- 16 note, counsel and representatives, we'll first hear
- 17 from Mr. Williams for CAC, then from Dr. Miller on
- 18 behalf of Green Action Centre. We'll then hear from
- 19 MIPUG and Mr. Hacault on their behalf.
- Then we'll hear from Mr. Buchart, for
- 21 the City of Winnipeg. I po -- I hope, sir, I've
- 22 pronounced your name properly. And finally, the Board
- 23 will hear from MKO and Mr. Anderson on their behalf.
- 24 Reply submissions will then be received from Ms.
- 25 Fernandes, for Manitoba Hydro.

- 1 Mr. Chairman, I suggest that you now
- 2 canvass the parties here today for their introductions
- 3 and their submissions on intervention and process.
- 4 And, of course, if I can be of further assistance to
- 5 the Board, please feel free to call on me. Thank you.
- 6 THE CHAIRPERSON: Thank you. Thank
- 7 you, Ms. Southall. I will now ask Mr. Williams, on
- 8 behalf of CAC, to make submissions. Mr. Williams?

- 10 OPENING COMMENTS BY CAC:
- MR. BYRON WILLIAMS: Yes, and thank
- 12 you, Mr. Chairman. The -- we did file electronically
- 13 an outline of our application form. Does -- does the
- 14 Board have that? We'll start with the last question
- 15 asked by the Board in terms of our clients' views in
- 16 terms of whether the hearing might proceed more
- 17 efficiently if the cost of service aspect of the
- 18 hearing was -- was hived -- hived off and done
- 19 at a subsequent time.
- 20 And from our clients' perspective, they
- 21 would certainly be supportive of -- of that approach.
- 22 They think that there's quite a bit on the Board's
- 23 plate as it is, and especially a board that hasn't had
- 24 a lot of Hydro material before it historically so that
- 25 it -- and especially to do justice to cost of service,

- 1 it might be appropriate to -- to do it at a -- at a
- 2 different time. And that may -- might relieve some of
- 3 the -- the time pressures on all parties.
- 4 So I don't think our clients would be
- 5 opposed to that. We have -- obviously have not had a
- 6 chance to confirm this with our clients, but that
- 7 certainly would be my sense of our -- our clients'
- 8 position. If there's any other advice our clients
- 9 have, we would provide that in writing after the
- 10 hearing.
- In terms of the proposed scope of our
- 12 clients' intervention, that's found on item number 8,
- 13 in terms of the reasons for -- for the intervention.
- 14 And obviously our clients seek to represent the
- 15 interests of residential ratepayers in Manitoba who
- 16 appear to be looking at almost a decade of very
- 17 significant rate increases from Manitoba Hydro. So
- 18 certainly the -- the fairness and the impacts of these
- 19 rate increases on residential ratepayers will be
- 20 foremost in our clients' mind.
- 21 They have set out in the first
- 22 paragraph, they will not go through it, but roughly the
- 23 broad outline of what they consider to be the
- 24 appropriate legal considerations the Board may wish to
- 25 have in setting just and reasonable rates.

- Obviously it's open to the Board and the
- 2 public interest to look at other policy considerations,
- 3 but that first paragraph merely outlines our clients'
- 4 sense of kind of the -- the five (5) ticks that have to
- 5 be made in terms of whether the -- the rate proposed is
- 6 just and reasonable, dealing with whether the forecasts
- 7 are reasonable and reliable, projected costs are
- 8 necessary and prudent, et cetera.
- 9 Forecasting was a big issue in the last
- 10 General Rate Application, especially as it related to
- 11 export forecasts, load forecasts, and other matters.
- 12 And in our clients' view, they would expect it to be a
- 13 very significant issue in this hearing as well.
- 14 Certainly they will look with great
- 15 interest at Manitoba Hydro's load forecast. And they
- 16 also have some initial concern with what appears to be
- 17 perhaps over-optimistic projections, in terms of the
- 18 state of the American economy. Do we really expect the
- 19 American GDP next year to be over 3 percent?
- 20 Also our clients, again, although to a
- 21 much lesser degree than other hearings, will look at
- 22 the Corporation's forecasts, in terms of interest
- 23 forecasts. Our clients feel that they made significant
- 24 process in -- in the last hearing in -- progress,
- 25 excuse me, in terms of mitigating the -- the rate of

- 1 those increases, and they -- but they do want to take a
- 2 -- kick on the tires on that as well.
- In terms of the prudence of expenditures
- 4 of particular concern to our client, as it generally
- 5 is, is with OM&A, which is traditionally considered to
- 6 be the most controllable of expenditures. And, again,
- 7 a very quick glance even after allowing for IFRS,
- 8 suggests that there are very substantial OM&A
- 9 expenditures.
- 10 And those are of grave concern to our
- 11 client, if that is indeed the case, especially given
- 12 the -- the caution that the Board expressed in its last
- 13 Board order 5/'12 in terms of the rate of increase of
- 14 costs of the Corporation.
- 15 An interest that our clients share with
- 16 many other parties in this room, including Manitoba
- 17 Hydro, is energy efficiency. And our clients felt that
- 18 that was an area that was under-examined in the last
- 19 General Rate Application. They are looking to -- to
- 20 play a more prominent role in this hearing. And
- 21 they're looking -- they're hoping to do so. We haven't
- 22 dotted all the Ts and -- and -- or dotted all the Is
- 23 and crossed all the Ts, but they're hoping to do so in
- 24 a -- a more cooperative fashion with some of the
- 25 parties.

- 1 While other parties may disagree with
- 2 CAC on certain positions, on energy efficiency there's
- 3 some hope that at least a common witness may be
- 4 presented, which our clients think would be of benefit
- 5 to the Board. If that indeed is possible, may reduce
- 6 duplication, but also provide some insight. And
- 7 there'll be some discussion amongst the parties as --
- 8 as to whether we can actually bring that -- that off.
- 9 Looking at the overall health of the
- 10 Corporation and -- and the risk faced by ratepayers,
- 11 our clients note with concern, if you compare the
- 12 expert forecasts out to 2029 -- expert revenue
- 13 forecasts, between IFF09 and 11-2, there appears to be
- 14 a difference of well in excess of \$6 billion in reduced
- 15 forecasts.
- 16 And, again, our clients are concerned
- 17 that even that may be understating the case if Manitoba
- 18 Hydro's projections for the US economy are overly
- 19 optimistic. So that is of grave concern to our client,
- 20 not just for today, but what it means for ratepayers
- 21 over the next decade. And certainly, if costs of
- 22 service comes up, our clients will keep an eye on it
- 23 with regard to certain issues.
- 24 Moving to item number 9, our clients
- 25 certainly intend to appear throughout the hearing to

- 1 test the evidence and to present final argument. They
- 2 haven't made a decision at this date yet, whether or
- 3 not they will be calling expert evidence -- expert
- 4 evidence, but it is quite possible that they will.
- 5 They hope to bring a -- a joint witness
- 6 on energy efficiency, and it is quite possible that
- 7 they may be bringing evidence related to OM&A, growth,
- 8 and also hydro forecasting. That's still a -- a matter
- 9 of some debate.
- 10 We've flagged potential witnesses.
- 11 We're not sure that we will be -- bring any of them, or
- 12 even if we would bring all three (3). Actually, all of
- 13 them are known to the Board and have been qualified as
- 14 witnesses before this Board in the past.
- 15 For the first time in -- in my memory,
- 16 Mr. Chairman and Board Member Lafond, CAC has not been
- 17 able to present a -- a budget for today. And we
- 18 apologize for that. It's the -- the function of
- 19 holidays and also the function of trying to figure out
- 20 exactly what we're doing with other parties on energy
- 21 efficiency.
- One (1) of our key witnesses is just
- 23 returning to Canada, either in the next day or within
- 24 the next week. We are still checking on that. And,
- 25 before we can present a -- an overall budget, we need

- 1 to -- to look at his -- his information. Our plan is
- 2 to provide that for late next -- next week.
- 3 We would certainly anticipate that in --
- 4 in the last hearing, lasting forty-two (42) days, we
- 5 submitted a very substantial budget. Our client's
- 6 expectation is this hearing would be -- come in the
- 7 range of fifteen (15) to twenty (20) days. And
- 8 mathematically, we would certainly expect to be coming
- 9 in with a budget proportionate to the length of the
- 10 hearing.
- 11 Just a few additional comments which
- 12 appear under item 11 in our notes. The Board Chairman
- 13 will be aware of this from the MPI hearing. CAC
- 14 traditionally had a partner in proceedings, known as
- 15 the Manitoba Society of Seniors. MSOS is -- is no
- 16 more. So CAC's participation in this hearing, it will
- 17 be CAC principles and CAC final views. But they will be
- 18 informed by an advisory committee, again, representing
- 19 hopefully seniors organizations, low-income
- 20 organizations, environmental groups, to give CAC a
- 21 broader perspective on the hearing. And certainly they
- 22 will -- they certainly expect to at least use one (1)
- 23 focus group in -- in order to enhance their sense of
- 24 consumer -- consumer perspectives.
- 25 I've already talked about the

- 1 possibility of minimizing duplication on energy
- 2 efficiency. I should note as well that our clients
- 3 have had some discussions with the Manitoba Industrial
- 4 Power Users Group in terms of areas of common interest
- 5 and areas of focus, in terms of evidence.
- And certainly, as we do in all
- 7 proceedings, our clients will be mindful of where their
- 8 gifted friends from MIPUG will be placing focus. And
- 9 in those particular areas we may play less -- pay less
- 10 focus.
- 11 And just as one (1) example of that, Mr.
- 12 Chairman, ongoing capital expenditures have often been
- 13 a significant emphasis of MIPUG. OM&A has often been a
- 14 significant emphasis of CAC. Historically we've kind
- 15 of divvied up those areas to -- to minimize
- 16 duplication.
- 17 Subject to any comments that --
- 18 questions from the Board, that's our clients' comments,
- 19 apart from the schedule. We have made our views clear
- 20 on the schedule, I believe, in -- in our comment to the
- 21 Board filed yesterday morning.
- 22 Generally, the schedule proposed by
- 23 Manitoba Hydro is -- is acceptable from our clients'
- 24 perspective. We did note that the first round of
- 25 information requests, we may have trouble filing all of

- 1 our information requests on the 9th given both the
- 2 Bipole 3 deadline and the fact that one (1) of our key
- 3 -- key analysts in both proceedings is not back in the
- 4 country yet.
- 5 The substantive change we propose to
- 6 Manitoba Hydro's schedule goes down to near the bottom
- 7 third of the agenda. Hydro had proposed that all
- 8 parties be in receipt of Intervenor evidence by Friday,
- 9 October 26th. And our clients -- it's always hard to
- 10 say, but our clients are of the view that that might
- 11 have left a bit too little time between the receipt of
- 12 second-round information requests and the filing of --
- 13 of Intervenor evidence.
- 14 So what our clients have suggested --
- 15 and certainly it wasn't their idea, I think it came
- 16 from their friends from MIPUG -- that the -- that the -
- 17 the Inter -- receipt of Intervenor evidence be
- 18 delayed to November 2nd, still providing Manitoba Hydro
- 19 with a week to pose information requests, thereby
- 20 moving that date to November the 9th, but leaving the
- 21 date for Intervenors to file responses to information
- 22 requests to November 16th.
- 23 Certainly, in our clients' experience,
- 24 they're not flooded with Intervenor information
- 25 requests. And they've certainly been able to respond

- 1 within a week in prior experience. So they didn't want
- 2 to disrupt the overall schedule. They thought it could
- 3 be tweaked to provide a bit more time for the filing of
- 4 evidence but not disrupt the schedule. So that -- that
- 5 really is the thrust of that -- that motion or that --
- 6 that suggestion.
- 7 Thank you very much for your patience
- 8 this morning. Subject to any questions, those are our
- 9 comments.
- 10 THE CHAIRPERSON: Mr. Williams, can you
- 11 give us a bit more information about the approach
- 12 you're proposing with respect to focus groups? You
- 13 indicated that you were going to use the focus group
- 14 concept.
- MR. BYRON WILLIAMS: Yes, and thank
- 16 you, Mr. Chair. It -- it'll be -- we -- we've started
- 17 doing this for our clients over the past two (2) or
- 18 three (3) years. Especially, there's been two (2) --
- 19 two (2) parts to this development, so I'll -- I'll
- 20 divide it into advisory groups and then focus groups.
- 21 Because it was formally part of a
- 22 coalition, CAC/Manitoba felt it was -- had different
- 23 perspectives brought into its intervention by virtue of
- 24 the coalition. What it's chosen to do is, a) form an
- 25 advisory group which will be, again, made of selected

- 1 members of the community, from low-income groups, maybe
- 2 food banks, those providing services to low-income
- 3 persons, organizations dealing with seniors,
- 4 organizations who have expressed a concern on
- 5 environmental ba -- matters.
- And CAC, through their legal counsel,
- 7 would provide briefing on issues of significance in the
- 8 -- in the hearing and seek feedback from these groups
- 9 on -- on their perspectives. Generally our clients'
- 10 experience is that there's been lots of volunteers to
- 11 provide feedback, and it -- it enriches the debate
- 12 within the -- within the organization.
- We first did that in the Hydro hearing
- 14 in terms of low-income bill discounts. So that's one
- 15 (1) part, to get the input of community organizations
- 16 so that CAC can have confidence that it's -- at -- at
- 17 least it's hearing different perspectives in developing
- 18 its positions.
- 19 Secondly, hearing from real live
- 20 consumers. CAC traditionally would operate one (1) or
- 21 two (2) focus groups. One (1) would be focussed on
- 22 low-income consumers who may have needs very different
- 23 from the -- the broader spectrum of consumers and then
- 24 one (1) kind of a -- a more heterogeneous group of
- 25 consumers.

- 1 And CAC would identify two (2) or three
- 2 (3) matters of significant concerns. Focus groups
- 3 generally take three (3) -- three (3) hours or so. And
- 4 they found it very helpful in developing their position
- 5 and also in terms of speaking in a language that --
- 6 that consumers can understand.
- 7 So that's generally what CAC has done.
- 8 We've experimented it -- with it, on their behalf, off
- 9 and on for the last two (2) or three (3) years and --
- 10 and we're confident that it's -- it's a -- a very
- 11 welcome addition to their ability to develop their
- 12 positions.
- 13 THE CHAIRPERSON: Thank you. I
- 14 believe I need to call on Dr. Miller to speak on behalf
- 15 of the Green Action Centre.
- 16
- 17 OPENING COMMENTS BY GAC:
- 18 DR. PETER MILLER: Hello and welcome in
- 19 your new role here, both of you. We've intervened for,
- 20 I think, approaching a decade, but under different
- 21 names. Resource Conservation Manitoba was the former
- 22 name of what is now Green Action Centre. We just went
- 23 through a rebranding.
- 24 We used to work with TREE, Time to
- 25 Respect Earth's Ecosystems, but like the MSOS they've

- 1 wound down. And so it's just Green Action Centre at
- 2 this point intervening in -- in this hearing.
- 3 We've approached issues from the
- 4 standpoint primarily of sustainability coupled with
- 5 justice, and justice has a variety of senses to it.
- 6 There's the social justice of making sure that every
- 7 citizen has the certain basic benefits from society.
- 8 And then there are things like people paying their fair
- 9 share of the bill and that sort of thing.
- 10 The issues that we've identified are
- 11 basically ones that we have pursued in the last and
- 12 previous hearings, and I -- a lot of them have been
- 13 adopted in principle by the Boar -- the Public
- 14 Utilities Board and by Manitoba Hydro, such as price
- 15 signals in the rates and so on.
- But there seem to be certain obstacles
- 17 to following through. In the last instance, the
- 18 inverted rates, or inclined rates, which would pre --
- 19 present more of a price signal were eliminated because
- 20 there was not an accommodation for electric heat
- 21 customers. And in a decade of growing rates the burden
- 22 would fall disproportionally on electric heat
- 23 customers, and we've proposed solutions to that, but
- 24 we'll -- we'll see what Manitoba Hydro comes up with as
- 25 -- as their own solution.

- 1 We've also contributed to cost of
- 2 service. And on that question -- when you posed it
- 3 this morning that's the first I heard about the -- the
- 4 possibility of excising that and dealing with it
- 5 separately. And I -- I think we won't come down on
- 6 either side of that. We are well-prepared and have
- 7 made significant contributions, I think, to the
- 8 analysis of what a cost of service should be and we're
- 9 eager to get into the new proposals.
- I haven't reviewed them myself, but if
- 11 considerations of -- of what you have time for and --
- 12 and the -- the proper allocation of -- of effort in --
- 13 in the hearing favours separation, I'll leave that to
- 14 your judgment.
- 15 As the, I think it was Order 5/12, the
- 16 previous -- from the previous hearing, noted a real
- 17 dilemma when it comes to revenue requirements in that
- 18 the PUB has no jurisdiction over capital expenditures,
- 19 and yet those are the main drivers of increases that
- 20 are proposed for the next decade. And that might be
- 21 okay if there were another process which had approved
- 22 them in some fashion, but there hasn't been.
- 23 So there is a -- a real dilemma there as
- 24 to whether the -- the revenue is sufficient to support
- 25 the preparation for major capital ex -- further major

- 1 capital expenditures should be in the revenue
- 2 requirement and -- and that the past Board sent a -- a
- 3 rather sharp signal that, well, you know, these
- 4 expenses haven't been justified before us or before
- 5 anyone else. And -- and we're not -- and we have our
- 6 own skepticism. We're not prepared to -- to go there.
- 7 So that's certainly an issue that we're
- 8 interested in. In the meantime, we have to deal with
- 9 the -- the ongoing needs of Hydro, and we'll try to
- 10 address that.
- 11 We presented a brief on low-income
- 12 affordability programs. The Order 5/12 said, well,
- 13 parties need to get together and find out what a proper
- 14 working role for Manitoba Hydro is and get more
- 15 information. And so we'll just be asking: Is there
- 16 any process in place for that to occur?
- 17 Four (4) years ago, the PUB ordered a
- 18 report on the environmental and economic implications
- 19 of fuel switching. That is going from, say, gas heat
- 20 to electric heat, or gas water heat to -- to electric
- 21 water heat, or to ground source hea -- heat pumps.
- 22 What are the overall implications? And although Hydro
- 23 has completed a -- a study, it still has not been
- 24 released. And in the response to directives, they say
- 25 they're still working on it and give no date for

- 1 release.
- 2 The original prescribed date was three
- 3 (3) years ago, in 2009. And, you know, we -- we just
- 4 feel that -- that -- I can't express the degree of --
- 5 of disappointment or outrage at letting this go three
- 6 (3) years.
- 7 Admittedly, there might be some
- 8 controversy and there can be questions about how you
- 9 calculate these things. But the way to get into that
- 10 is to have the first draft released and have people
- 11 raise questions about it, and specify further research
- 12 if -- if that's needed or to formulate policies that
- 13 are responsive to the best information that you have.
- 14 And you can't do that with -- withholding that report
- 15 for three (3) years. So I'm -- I'm hoping we'll see it
- 16 any day now, and we'll have some comments on it.
- 17 And then, as Mr. Williams has said, we
- 18 too are very much interested in Power Smart, and we
- 19 have approached them about working together on this.
- 20 And we hope to conclude those discussions very soon.
- 21 One (1) problem is -- with the timetable
- 22 is that information on rate structures for next April
- 23 1st will not be released until after the Round 1
- 24 interrogatories. A solution that I propose to that is
- 25 something that Hydro is doing with the general service

- 1 -- the large general service rates. They're holding a
- 2 workshop. It's an informal thing. It -- it doesn't --
- 3 it's not binding in any way. But it reveals the
- 4 thinking and some of the implications of the thinking
- 5 and allows an opportunity for con -- comment by
- 6 interested parties. And they extended an invitation
- 7 for that for sometime in August.
- 8 We think it would be good idea to do --
- 9 do that with the residential rate proposal too and have
- 10 that kind of preliminary discussion. And that might
- 11 stand in place of Round 1 questions.
- We -- you'd have a par -- an opportunity
- 13 to hear what their thinking is, to respond to that
- 14 thinking, to ask questions about it. And -- and that
- 15 would be, I -- I think, an excellent substitute for the
- 16 Round 1 questions.
- 17 Generally, our organization has favoured
- 18 workshopped approaches to things. In this environment,
- 19 you get a lot of information out, but it's a -- it's a
- 20 very formal exchange. And often you can make a lot
- 21 more progress in a lot less time if -- if -- in a -- in
- 22 a workshop situation where you can discuss the concerns
- 23 and -- and get the replies and so on. So as a general
- 24 procedural matter, Green Action Centre has regularly
- 25 favoured that kind of approach to issues.

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31
                   The rest -- as for the rest of the
1
   timetable, we -- we find it quite acceptable,
   especially as amended. I think the amendment is a
3
   favourable one (1). It gives another week for the
   preparation of Intervenor evidence, so we favour that.
6
                   Thank you. That's my remarks.
7
                   THE CHAIRPERSON: Just for my sake, Dr.
   Miller, could you clarify the -- the proposed timing
   for the workshop? What would -- when would you see
   that workshop occurring, based on the schedule before
10
11
   us?
12
                  DR. PETER MILLER: Well, it would be in
13
   August sometime. I'm not sure when -- when the date of
   the other one is, mid-August perhaps. I -- I think
14
15
   they -- they're -- they're looking at dates in the
   middle of -- of August. So a similar time frame would
17
   be great.
18
19
                          (BRIEF PAUSE)
20
                  DR. PETER MILLER: In other words,
21
22
   before the 31st date for filing the rate schedules.
23
24
                          (BRIEF PAUSE)
25
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- 1 THE CHAIRPERSON: Thank you very much,
- 2 Dr. Miller. I now call upon Messr. Hacault on behalf
- 3 of MIPUG.

- 5 OPENING COMMENTS BY MIPUG:
- 6 MR. ANTOINE HACAULT: Bonjour, Mr.
- 7 President, member Lafond, Board staff, Manitoba Hydro
- 8 representatives, and representatives of prospective
- 9 Intervenors. We represent Manitoba Power Industrial
- 10 Users Group. And I'll refer to that group as MIPUG.
- 11 With respect to the issues raised, I
- 12 will deal with them in order. But first, if I might
- 13 provide a little bit of background as to who Manitoba
- 14 Power Industrial Users Group is to provide further
- 15 information that's not contained in the Intervenor
- 16 request form.
- 17 That group was formed in the late '80s
- 18 to address matters of unique importance to industrial
- 19 users of electricity in Manitoba. And this relates to
- 20 rates and Manitoba Hydro's approach to managing risk
- 21 and its development plans.
- 22 MIPUG has participated as an Intervenor
- 23 in these hearings since 1988. I see that the
- 24 Intervenor request form was distributed. It does not
- 25 have very detailed information, so I'll provide more

- 1 detail in my submission this morning.
- Overall, continuing on an explany --
- 3 explan -- explaining who MIPUG is, the -- these
- 4 industrial con -- customers consume over 5,000 gigawatt
- 5 hours of electricity at a cost of well over \$200
- 6 million annually. This represents over 23 percent of
- 7 the energy sold by Manitoba Hydro to its domestic
- 8 customers.
- 9 The Association's key concerns with
- 10 respect to electricity costs are, firstly, the
- 11 stability and predictability of rates; secondly,
- 12 ongoing transport regulation of Manitoba Hydro rates
- 13 and major capital spending; and last, ensuring rates
- 14 for all customer classes reflect the fair cost to serve
- 15 the class.
- 16 Quickly, the MIPUG members are Vale in
- 17 Thompson, Tolko Industries in The Pas, HudBay Mining in
- 18 Flin Flon, Canexus in Brandon, Koch Fertilizer in
- 19 Brandon, Gerdau Steel in Selkirk, Erco in Virden,
- 20 Amstead Rail in Winnipeq, Enbridge Properties in
- 21 Southwestern Manitoba, and TransCanada Pipelines -- or
- 22 -- or Keystone Pipeline.
- 23 They generate about forty-three hundred
- 24 (4,300) full-time jobs and thirteen hundred (1,300)
- 25 contract jobs, mostly outside Winnipeg. And the

- 1 average salary to the employees are about deb -- double
- 2 the average rate in Manitoba. So the Manitoba salary
- 3 was in the range of forty-two thousand (42,000) and the
- 4 average salary for their employees is ninety-one
- 5 thousand (91,000). The combined sales of Manitoba --
- 6 or the MIPUG companies are almost \$2.6 billion. And
- 7 about 90 percent of the products they produce are sold
- 8 outside the province.
- 9 I had a little piece here with respect
- 10 to the historical facts on cost of service. And the
- 11 issue that the Chair has raised this morning is whether
- 12 we should hive that analysis. The previous analysis
- 13 showed for some time based on a study that was done, I
- 14 think, about seven (7) years ago, that industrial
- 15 customers over 100 kv were contributing more than 12
- 16 percent above the cost to serve them. I know that new
- 17 study has different numbers.
- 18 Now the whole cost of service issue is
- 19 directly tied into rates and the fairness of rates.
- 20 And the first question I have, I quess to all those
- 21 present, is if we're going to deal with this
- 22 subsequently and not part of this GRA, do we rely then
- 23 on the old cost -- cost of service study to base our
- 24 rates and only after a thorough review of the new cost
- 25 of service study decide whether or not we need to make

- 1 some adjustments.
- 2 Cost of service is pretty critical to
- 3 the setting of rates, I think for the reason I've
- 4 indicated, because of the stepped analysis, has usually
- 5 been reviewed in one (1) hearing since the late '80s,
- 6 with the exception of about -- I think it was in 2005.
- 7 I may be wrong on my dates again.
- 8 And one (1) of the issues that I again
- 9 question is there is probably some overlap -- not
- 10 probably, I anticipate there would be some overlap in -
- 11 in the two (2) analyses. You'd hear some of the same
- 12 evidence and you'd have to review it -- and MIPUG, as
- 13 the Chair may know, is always paying its own way and
- 14 has expressed concerns -- is going to express concern
- 15 again about making sure the rate reviews are efficient
- 16 and cost-effective. So that we see issues of cost
- 17 effectiveness and efficiency if you start to split the
- 18 cost of service analysis into a separate hearing and
- 19 how do you fit that into deciding what's a fair rate.
- 20 Specifically, the Board in the past has
- 21 raised a ninety-five (95) to one-o-five (105) range as
- 22 being a reason -- you know, reasonableness, based on
- 23 the previous analysis. As I indicated, some of the
- 24 customer groups, and it's not only industrial, are
- 25 outside that range. And now we've got a new class of

- 1 service study which we will have to test. But how do
- 2 we deal with rates today if we're segregating that
- 3 later?
- It appears, based on the schedule, that
- 5 we should have enough time to complete it all in one
- 6 (1) hearing. We're starting the hearing on December 3.
- 7 The rates being asked for have an April 1 in 2013. Of
- 8 course, then, if some scheduling issues cause us to
- 9 think that we can't complete it in one (1) hearing, it
- 10 might be reason to revisit separating the issues.
- We may have additional comments if the
- 12 Board is prepared to receive it in -- in writing,
- 13 because we did not get instructions from our client and
- 14 did not have -- I didn't have time to fully reflect on
- 15 this issue. And if the Board is open to that, we might
- 16 provide some additional written comments in the next
- 17 four (4) or five (5) business days.
- MS. ANITA SOUTHALL: Certainly, Mr.
- 19 Chairman, given that the Intervenor applicants have
- 20 only had this issue raised with them this morning, it
- 21 would certainly be appropriate, if you choose to -- to
- 22 allow further written comments within a -- a li -- I
- 23 would say quite a limited time frame.
- 24 THE CHAIRPERSON: Okay. We're
- 25 agreeable to that, Mr. Hacault.

- 1 MR. ANTOINE HACAULT: Okay. Thank you.
- 2 This brings me now to the next subject, which is
- 3 scoping issue. On the scoping issue we, together with
- 4 other parties, have raised short-term and long-term
- 5 financial forecasts in Manitoba Hydro's cost control
- 6 efforts.
- 7 The subject which I've immediately
- 8 spoken about, the cost of service study and the cost
- 9 allocation, there seems to be a pretty significant
- 10 change in -- in the allocation based on this new study.
- 11 So we need to better understand what's driving those
- 12 conclusions and to properly test that.
- There's also new time of use rates which
- 14 are being proposed. We may have to look at that in
- 15 closer detail. And there's also another rate design
- 16 issue, it's the curtailable rate programs and the
- 17 changes.
- 18 With respect to other specific topics
- 19 that we've been able to glean from the material -- and
- 20 this discussion started in the last hearing -- IFRS
- 21 requirements, and particularly how demand side
- 22 management and Power Smart are being dealt with by
- 23 those accounting changes.
- In the last hearing, we also had some
- 25 discussion about the future of reserves, the level of

- 1 reserves, and the debt equity. With the new forecasts
- 2 and what's happening there, we believe some analysis of
- 3 that is required.
- 4 And there is also online now the new
- 5 power station, Wuskwatim. And there's been allocation
- 6 and treatment of those costs which are new, which we
- 7 believe need to be looked at. How are those being
- 8 treated?
- 9 So MIPUG looks forward to better
- 10 understanding the Rate Application. Some of the
- 11 material, as the Chairman noted, has been sent fairly
- 12 recently and we haven't had the time to fully digest
- 13 it.
- 14 If there are other significant issues
- 15 which we would like to draw the attention to this
- 16 Board, we would propose to inform people in writing.
- 17 But at this point these are the items that we've
- 18 identified.
- 19 We have not made a determination as to
- 20 whether evidence will be filed. That's explained in
- 21 the application. In the event it does, the evidence
- 22 will likely be par -- be prepared by InterGroup
- 23 Consultants, and it would likely be Mr. Patrick Bowman,
- 24 who is seated to my right, who would be the expert
- 25 witness. I also have from InterGroup today Mrs. Karen

- 1 Senyk -- Heather, sorry, sitting in the back.
- 2 As in the past -- and you've heard Mr.
- 3 Williams make some reference to it, Intervenors have
- 4 discussions. And we will cooperate with other
- 5 Intervenors in order to ensure that duplication is
- 6 avoided to the extent possible, and then information
- 7 gathering and exchanges coordinated.
- 8 The next subject is scheduling. You've
- 9 heard the suggestion that was made by us, and also
- 10 referenced by Mr. Williams, as basically on the draft
- 11 timetable we delete February -- October 26, replace
- 12 that with November 2. And then next line, where it
- 13 said "November 2," we delete the reference to 2 and
- 14 make it November 9, so it doesn't change the overall
- 15 scheduling.
- 16 MIPUG has a strong and growing interest
- 17 in regulatory efficiency and keeping hearing costs
- 18 down. On behalf of MIPUG, I convey to this Board its
- 19 concern about the length of rate review hearings. We
- 20 believe that there are ways to make the hearing process
- 21 more efficient and cost-effective. Many of these
- 22 approaches may be long-term options that likely cannot
- 23 be adopted in the present GRA. But there may be ways
- 24 that they could be adopted to keep the GRA on line with
- 25 respect to specific topics, and on schedule.

- 1 And we would be pleased to meet -- and
- 2 we would suggest this might be the appropriate way to
- 3 do it, to meet with the Board, its advisors,
- 4 representatives of the Intervenors and of Hydro to
- 5 discuss and further consider how further efficiencies
- 6 in the hearing process could be achieved.
- 7 Thank you very much.
- 8 THE CHAIRPERSON: Merci, Mr. Hacault.
- 9 We will now hear from Mr. Anderson on behalf of MKO.

- 11 OPENING COMMENTS BY MKO:
- MR. MICHAEL ANDERSON: Merci beaucoup.
- 13 Bonjour, Mr. -- Mr. President, Mr. Chair, members of
- 14 the Board, Manitoba Hydro and the Intervenors. It's a
- 15 pleasure to be here before the Board. It's been some
- 16 time since I've sat behind a microphone here, and
- 17 there's a -- it's a comfort to be back in this room
- 18 with my colleagues on this important matter.
- 19 The Manitoba Keewatinowi Okimakanak Inc.
- 20 represents the thirty (30) northernmost First Nations
- 21 in Manitoba and sixty-five thousand (6,500) Treaty
- 22 First Nation citizens who have entered into Treaties
- 23 number 5 -- 4, 5, 6 and 10.
- Geographically, the MKO region spends
- 25 approximately three quarters of the present-day

- 1 political boundary of Manitoba, from about the Duck
- 2 Mountains to the Nunavut boundary, and then from the
- 3 Nunavut boundary along the coast into the Island Lake
- 4 region. So everything north of that is part of the MKO
- 5 territory.
- 6 MKO First Nations are all customers of
- 7 Manitoba Hydro, as are the citizens of the MKO First
- 8 Nations. And MKO's interests in the proceeding are
- 9 important that -- to recognize that we also are
- 10 representing general service customers, being the ben -
- 11 First Nation governments and other facilities in the
- 12 communities, as well as First Nation citizens who are
- 13 paying residential bills.
- 14 So as a result, we have a keen interest
- 15 in the scope of the matters before the Board in this
- 16 proceeding. And I have some comments to make about the
- 17 cost of service proceeding we have been discussing.
- 18 But we're also -- the full scope of the level of the
- 19 rates, the cost of service, the rate design, the
- 20 allocation of costs between classes, customers and so
- 21 forth. We're extremely interested in -- in all the
- 22 matters before the Board.
- 23 Subject to check, I think MKO has
- 24 participated in proceedings before this Board since
- 25 1989, certainly since 1992. We have participated in

- 1 cost of service proceedings, diesel rate proceedings,
- 2 general rate applications, and so forth.
- I also, at one point, appeared as a
- 4 witness before this Board on energy conservation and
- 5 demand-side management matters in a much earlier
- 6 proceeding. So we're quite familiar with the
- 7 proceedings of the Board. And even though we may not
- 8 be present, we have, with the kindness and
- 9 consideration of the Board, always received all
- 10 materials, and we review them.
- 11 We, in fact, had to construct a special
- 12 space in my office to store all of my paper copies of
- 13 all of our Manitoba Hydro proceedings. Having said
- 14 that, we also encouraged at one (1) point, and
- 15 appreciate, that we now have electronic filings and
- 16 that all of these documents are similarly available on
- 17 Manitoba Hydro's website. We thank Manitoba Hydro for
- 18 doing that and for the Board's support. The Board will
- 19 notice I always bring my trusty laptop so I can access
- 20 all of the documents online without having to bring
- 21 them here, as well.
- We don't have it yet, but we always
- 23 appreciate Board counsel's book of documents and those
- 24 -- that have others. In terms of efficiency of
- 25 proceedings, that one (1) element of the proceeding has

- 1 been particularly helpful, where each par -- each
- 2 participant identifies those materials that are of
- 3 greatest relevance and interest to them and circulates
- 4 them to parties as a document. That's been very
- 5 helpful. I know Mr. Williams does that, everyone has
- 6 done that.
- 7 And so we encourage everyone to continue
- 8 along that line of making the proceedings as efficient
- 9 and effective as possible, and also to have the
- 10 information as widely available as possible.
- 11 Our interests in this are set out in our
- 12 Intervenor Request Form, Appendix I. Does the Board
- 13 have copies of the materials that we had circulated
- 14 yesterday? Thank you.
- In general, there's the -- the broader
- 16 picture of examining and testing matters driving the
- 17 financial forecast and reflected in the amount of the
- 18 hydro revenue requirement. Mr. Williams has talked a
- 19 bit, and so has MIPUG, of changes in those forecasts
- 20 and, certainly, in the significant changes in long-term
- 21 forecast revenue.
- 22 That, of course, then speaks to all
- 23 corporate operation's ability to raise capital, proceed
- 24 with projects, and all of the things that flow from
- 25 that. It creates a level of risk that we're interested

- 1 in, in terms of changes in revenue.
- 2 And an interesting element, in our view,
- 3 is the relationship between revenues and variability in
- 4 reservoir operations. The Board may recall in
- 5 reviewing transcripts of earlier proceedings, that MKO
- 6 has taken a very keen interest in the relationship
- 7 between operations and reservoir levels in terms of the
- 8 impact that it has on our citizens.
- 9 An important element of MKO's interest
- 10 in the proceedings is that Manitoba Hydro and our
- 11 citizens and our Nations have a very intimate
- 12 relationship with Manitoba Hydro, initiating in that
- 13 most of the large-scale developed waterway is within
- 14 the MKO region: The Churchill River system, the Nelson
- 15 River system, the Burntwood River system, the
- 16 diversions, the transmission li -- large scale 500 kV
- 17 and -- and 230 -- 130 AKV (sic) transmission network,
- 18 is largely within our territory.
- 19 So everything that Hydro does is of
- 20 great interest to our citizens. And, of course, the
- 21 place where we can get the largest picture and have the
- 22 -- the greatest detailed discussion of the -- at least
- 23 the financial side of how that's reflected through
- 24 rates, and then the policies that the Board considers
- 25 in setting just and reasonable rates, dr -- draws us

- 1 here, in our long record of pr -- proceedings before
- 2 this Board.
- 3 We want to examine and test appropriate
- 4 rate design and suggest options as appropriate. We
- 5 have supported the evidence, from time to time, that
- 6 Mr. Williams and his -- and his clients have presented
- 7 to the Board in terms of rate design options. We're
- 8 interested in efficiency and affordability, and there
- 9 are ways to do that through rate design.
- 10 We're exp -- especially interested in
- 11 determining the impact on MKO customer use and bills
- 12 arising from the proposed rates. A matter that we have
- 13 raised previously with the Board is that our -- our
- 14 customers do not always fully appreciate the
- 15 distinction between rates and bills. And we have
- 16 produced a -- a significant amount of material
- 17 internally at MKO, to circulate to our own First
- 18 Nations to explain that relationship.
- 19 For example, it was widely perceived
- 20 that rates increased significantly after the North
- 21 Central transmission line removed seven (7) Nations on
- 22 the east side of Lake Winnipeg from the diesel service
- 23 and then placed them on grid.
- 24 The phenomenon was -- is that those
- 25 homes now equipped with the capacity to use more

- 1 electricity did so, and their bills went up, quadrupled
- 2 in many cases or more. So we had to explain that the
- 3 rate actually went down, but the consumption went up.
- 4 And so that -- that relationship between rates and
- 5 bills is important.
- And that speaks to, then, affordability
- 7 and our keen interest in Manitoba Hydro's low-income
- 8 program and its programs made available to low income
- 9 customers, as well as to the disconnect policy, which,
- 10 strictly speaking, this Board does not regulate in the
- 11 grid system. It does in the combined gas and grid
- 12 electric system.
- 13 But the service disruptions in our
- 14 communities have become an issue, and I'll -- Manitoba
- 15 Hydro will often raise evidence regarding the arrears
- 16 billings in First Nation communities and elsewhere.
- 17 So the combined spread, starting with
- 18 the setting of the rate to the payment of the bill by
- 19 customers and the treatment and the relationship of
- 20 customers by Hydro is of concern and -- and interest to
- 21 us. And we see that all as part of the establishment
- 22 of just and reasonable rates, including Manitoba
- 23 Hydro's customer service relationships, for example,
- 24 the availability of culturally appropriate customer
- 25 service facilities, including language. Many of our

- 1 customers speak an Aboriginal language as their first
- 2 language, and so in order to resolve billing issues and
- 3 so forth it's very important that they be able to
- 4 communicate with the company in their first language.
- 5 Often times, First Nation governments,
- 6 or even MKO, will become involved to help sort some of
- 7 these issues out. But these relationships have
- 8 improved over time, to some extent. And we also have
- 9 an interest in examining the what we describe as
- 10 Manitoba Hydro's comprehensive integrated energy
- 11 services approach to its customers, including demand-
- 12 side management supply options, including small hydro,
- 13 wind, solar and transmission, and multi-fuel options
- 14 which Mr. Miller -- Do -- Dr. Miller talked about a
- 15 moment ago.
- 16 We have a situation where even though
- 17 electricity is priced at grid in many of our First
- 18 Nations, the First Nation may still use wood as an
- 19 alternate source of fuel because of the absolute cost
- 20 in bills. And so we have low income customers that are
- 21 important. But that doesn't meet Manitoba's greenhouse
- 22 gas objectives, or its climate change objectives,
- 23 because First Nations are moving away from electric
- 24 heat back into wood or other sources of heat that are
- 25 producing greenhouse gasses.

- So we're interested in the whole picture
- 2 of how a utility like Hydro can provide energy services
- 3 to a community and influence the choices of energy
- 4 supply by customers.
- 5 In terms of the special interests of MKO
- 6 First Nations and the provision of adequate and
- 7 affordable supply of electricity and the relationship,
- 8 I've mentioned that already in terms of the direct
- 9 relationship between both the use of energy and also
- 10 seeing how the system operates with variable levels in
- 11 reservoirs. Extremes of high and low, it's our -- our
- 12 observation have increased over the past years, and
- 13 we've discussed that in our materials before the Board
- 14 and we'd like to pursue that again.
- 15 In terms of some of the evidence that we
- 16 might bring before the Board, at least in terms of
- 17 presentation material, we have brought what we describe
- 18 as panels before the Board, because we view many of our
- 19 First Nation officials, managers, and others as experts
- 20 in terms of that relationship between our communities
- 21 and Manitoba Hydro, in terms of bill payment
- 22 relationship with the commu -- with Manitoba Hydro in
- 23 resolving billing issues and -- and disputes, or
- 24 arrears matters, and so forth. And we propose and
- 25 would like to bring such a panel before this Board.

- I was interested in your discussion with
- 2 -- Mr. Chair, with Mr. Williams regarding an advisory
- 3 panel. With an en -- entity such as MKO representing
- 4 thirty (30) First Nations almost everything we do
- 5 implicitly involves consultation in and amongst our
- 6 leadership and our officials. For us to appear before
- 7 the Board and -- and speak about the concerns of our
- 8 First Nations involves a great deal of discussion
- 9 behind the scenes, as it were, including discussions at
- 10 our annual assemblies in another forum.
- So while we have our unofficial advisory
- 12 groups through our counsels of leadership, Elders and
- 13 citizens, we frequently and throughout a proceeding
- 14 such as this one bring specific matters to the
- 15 attention of band administrators, the operators of
- 16 businesses, and so forth to get their ideas and
- 17 concepts and certainly their direction as to how they
- 18 wish that we would proceed. So in -- in MKO's
- 19 interventions before the Board there's a fair bit of
- 20 expertise and consideration brought before you.
- 21 One (1) of the matters that we also have
- 22 a keen interest in, and then -- well, it's not
- 23 enumerated in our in -- our intervention -- Intervenor
- 24 request form, is that we routinely like to follow up on
- 25 the progress that Manitoba Hydro has made in respect to

- 1 the Board's directives regarding all the things that
- 2 we've just discussed, particularly those that are of --
- 3 either directed at First Nation communities, and low
- 4 income First Nations in particular, or also our diesel
- 5 First Nations.
- 6 And so there have been -- as the last
- 7 proceeding that we participated in, we went through, I
- 8 believe, sixteen (16) years of such directions in
- 9 respect of the diesel First Nations. And we'd like to
- 10 continue to follow up on Manitoba Hydro's progress
- 11 regarding those directives because of their
- 12 significance to our First Nations.
- In a previous proceeding there was
- 14 evidence by Manitoba Hydro that there was a concern
- 15 that the delivery of demand-side management programs to
- 16 First Nations might result in the Department of Indian
- 17 and Northern Affairs Canada being the ultimate
- 18 beneficiary. There was considerable discussion about
- 19 that. We raised that in our final summation. I'm
- 20 happy to say that there has su -- subsequently been the
- 21 establishment of entities within the Corporation to
- 22 provide such services and programs on First Nation
- 23 communities, so there has been improvement in that
- 24 regard, for which we're grateful. But we'd also like
- 25 to follow-up on that improvement and the -- and the

- 1 availability of such programs on a wide-spread basis as
- 2 distinct from pilot programs.
- In respect of our participation in this
- 4 proceeding and our Intervenor request form, we intend
- 5 to appear throughout the proceeding. Mr. -- in -- in
- 6 respect of evidence, Mr. Williams had touched upon our
- 7 initial discussions about the possibility of presenting
- 8 a joint witness, particularly we -- regarding demand-
- 9 side management and I hope low income energy programs,
- 10 but we're still flushing that out. That also speaks to
- 11 the -- the brevity or the lack of information in both
- 12 of our budgets and our submissions, because we're
- 13 sorting them out at the present time.
- In terms of our application for cost,
- 15 yes, we would intend to apply for costs, certainly for
- 16 the witnesses, but a matter that I perennially raise
- 17 before the Board in respect of costs is that according
- 18 to the rules of the Board the time that persons like
- 19 myself spend preparing, working along side witnesses,
- 20 legal counsel or others, is not reimbursable through a
- 21 cost award. And so if we look at the record of our
- 22 participation since, subject to check, 1989, that means
- 23 all of MKO's investment for all of that time has not
- 24 been cost recoverable. It has a -- an effect on the
- 25 ability of the Corporation to dedicate me to appear

- 1 before the Board and participate in these proceedings,
- 2 just simply from a management perspective.
- 3 So if our costs are not recovered then
- 4 it means that we're paying for something and have to
- 5 produce a budget line for it directly, which requires
- 6 me to seek leave of my executive counsel to do so,
- 7 which has been granted, obviously, because of our
- 8 appearances here, but it does have a lim -- an effect
- 9 on it.
- 10 In respect of our work to retain expert
- 11 witnesses, those of course have been recovered. We've
- 12 submitted cost award requests in the past; they've been
- 13 approved and funded by the Board and not objected by
- 14 Manitoba Hydro, with thanks.
- But I just raise this phenomenon again
- 16 about the Board's consideration. I know a previous
- 17 Chair had indicated at one (1) point that the Board
- 18 would consider whether to revise the rules in respect
- 19 of a -- a participant that has in-house personnel with
- 20 direct expertise in these proceedings that make
- 21 valuable contributions before the Board and to set a
- 22 rule accordingly, similar to the rules that exist now
- 23 for the approval of costs in terms of a -- a weighting
- 24 in terms of merit and value.
- In respect of the discussion that we've

- 1 had with schedule, it appears that there is general
- 2 concurrence in the recommendations that were originally
- 3 voiced by Mr. Williams. We certainly would agree that
- 4 establishing November 2nd as the date for the
- 5 preparation of Intervenor evidence and November 9th for
- 6 the Information Requests to be received in respect of
- 7 Intervenor evidence would provide more time for the
- 8 preparation of it, and particularly since we're going
- 9 to -- working to collaborate on the preparation of such
- 10 evidence, that would be extremely helpful to allow the
- 11 additional input from other entities such as MKO. It
- 12 seems that, without speaking for others, that there
- 13 appears to be some general concurrence on Mr. William's
- 14 suggestion, and I just wanted to make sure that MKO
- 15 lent its voice to that.
- 16 As a general commentary, it -- even
- 17 though we may not jointly intervene, we do, Mr.
- 18 Williams and I and -- and the others, spend as much
- 19 time as we can canvassing each other to ensure that
- 20 there isn't duplication in the proceedings, that our
- 21 lines of examination are un -- are as unique as
- 22 possible and that also that we can benefit from any
- 23 insights that others may have had in respect of
- 24 questions that we might otherwise ask.
- So I -- I'd like to assure the Board

- 1 that that behind the scenes collaborative work by
- 2 Intervenors does take place and we're all working to
- 3 try to keep the cost of the proceedings to a minimum,
- 4 because of course those costs flow through rates and
- 5 then ultimately our customers pay for them.
- 6 So with that I would request that the
- 7 Board approve our application, our request for
- 8 Intervenor status, and that we're looking forward to
- 9 participating in this proceeding.
- If I might take a moment though, Mr.
- 11 Singh had asked a question and Ms. -- if Ms. -- with
- 12 Ms. Fernandes permission, on the matter of -- in the
- 13 setting -- set out in the Notice of Application and
- 14 Pre-Hearing Conference there are two (2) items of
- 15 particular interest to us, Items 5 and 8, dealing with
- 16 the Diesel First Nations. And I know that the Board is
- 17 -- in respect of eight (8) final approval of diesel
- 18 interim orders, there's a couple of housekeeping
- 19 matters that we need to resolve so we can get that
- 20 done.
- 21 I'm happy to advise that MKO met with
- 22 the Regional Director General of Indian Northern
- 23 Affairs Canada yesterday. And we had some outstanding
- 24 housekeeping matters that we needed to resolve between
- 25 ourselves and -- and DIAND, in order to produce a

- 1 certified, true copy of the agreement. I'm pleased to
- 2 advise that there was agreement yesterday on a process
- 3 to get that done.
- 4 The Board -- the -- the context of the
- 5 discussion was this proceeding. So to the extent that
- 6 it provided any encouragement to -- for the -- both MKO
- 7 and DIAND to come to an arrangement, it -- it is what
- 8 it is. And we have an arrangement that I have been --
- 9 my executive director has asked that I share with you.
- 10 So we'd be pleased that, during the course of this
- 11 timetable certainly, we'll have this job done.
- 12 We also know that the Board is
- 13 interested in receiving some confirmation from the
- 14 diesel First Nations and MKO with respect to the rate
- 15 structure embedded -- embodied in the interim orders
- 16 being consistent with the scope in terms of the
- 17 agreement, so that the Board is comfortable there will
- 18 be certainty when the Board issues its final orders.
- 19 With the administrative housekeeping
- 20 taken care of between ourselves and INAC, we can
- 21 proceed to ensure that those declarations are
- 22 available, subject to our complete work-through of all
- 23 the orders, which I have reviewed and -- of course, and
- 24 maintain a knowledge of during this proceeding as well.
- 25 So it's our objective to have all of

- 1 this wrapped-up during this proceeding, Mr. Chair. And
- 2 I'm happy to be able to have shared that with you this
- 3 morning. Thank you very much.
- 4 THE CHAIRPERSON: Mr. Anderson, do you
- 5 have any views on -- in respect of the cost of service?
- 6 MR. MICHAEL ANDERSON: Oh, I -- I
- 7 appreciate and thank you for asking that question. I
- 8 didn't intend to pass by. I have notes on that.
- 9 Yes, it has been -- in the past we have
- 10 proceeded, typically, by a separate cost of service
- 11 proceeding. We agree that that ought to be done, if
- 12 that's the Board's wish. We find that that's very
- 13 helpful to keep a -- a record of it that we can follow,
- 14 and then to submit witnesses and to have a clear
- 15 discussion regarding cost of service matters.
- 16 As an interesting example of a cost of
- 17 service issue, particularly in -- in terms of
- 18 allocation of costs that are -- is of interest of us
- 19 that emerges in rate design, is MKO brought a matter
- 20 before the Board during a previous proceeding regarding
- 21 the proper treatment of mitigation related costs.
- 22 MKO made the suggestion that mitigation
- 23 related costs ought not to appear in the rates, as part
- 24 of the rates, to be recovered by hydro-affected
- 25 customers, as we described them. Essentially, then, it

- 1 was clawing back the mitigation benefits that was
- 2 intended to be received by those very customers.
- 3 The Board was interested in that
- 4 suggestion and it had asked Manitoba Hydro to discuss
- 5 that with, as I recall, the direction -- Indian and
- 6 Northern Affairs Canada, to see whether a resolution
- 7 could be arrived at. But we remain interested in this,
- 8 because we -- or our witness at the time, suggested
- 9 that the difference in rates to hydro-affected
- 10 customers could be as much as 4 percent, or in that
- 11 range.
- 12 So tho -- that's a kind of a -- a
- 13 specific issue of interest to MKO First Nations, that a
- 14 cost of service proceeding and all that flows that with
- 15 it, and including right down to the inevitable rate --
- 16 the ending rate design, as a consequence of the
- 17 allocations and so forth, we would be interested in
- 18 proceeding with. So, yes, we concur that a separate
- 19 cost of service proceeding would be of value to MKO,
- 20 Mr. Chair. Thank you.
- MS. ANITA SOUTHALL: Mr. Chairman? I'm
- 22 just wondering -- sorry, to interrupt you, if it would
- 23 be appropriate to -- to take a few minutes break? You
- 24 still need to hear from Mr. Buchart for the city, and
- 25 then the reply submissions of Manitoba Hydro.

- 1 THE CHAIRPERSON: Thank you, Ms.
- 2 Southall. I -- I confess that I was so enraptured by
- 3 that discussion that I wasn't watching the time. So
- 4 thank you for that. So let's take fifteen (15) minutes
- 5 and resume with comments from Mr. Burbis (sic).

6

- 7 --- Upon recessing at 10:57 a.m.
- 8 --- Upon resuming at 11:11 a.m.

9

- 10 THE CHAIRPERSON: I believe we're ready
- 11 to resume. I'll call on Mr. Buchart, on behalf of the
- 12 City of Winnipeg.

- 14 OPENING COMMENTS BY CITY OF WINNIPEG:
- MR. MARKUS BUCHART: Good morning. The
- 16 Munic -- Municipal Corporation of the City of Winnipeg
- 17 is Manitoba Hydro's single biggest consumer of
- 18 electricity within the geographic area of the City of
- 19 Winnipeg. And most of that consumption is in the area
- 20 and roadway lighting category.
- 21 I'm informed that the City spends over
- 22 \$10 million per year in that category, the area and
- 23 roadway lighting, which represents over half of that
- 24 class within the province. The City submits that that
- 25 is a significant interest in the rate of area and

- 1 roadway lighting category and request to be accepted as
- 2 an Intervenor in this hearing.
- Regarding the question of whether the
- 4 cost of service study should be sequestered off to a
- 5 separate hearing or not, the City really has no strong
- 6 position in view of its narrow, focussed interest. And
- 7 that's the City's submission.
- MS. ANITA SOUTHALL: Mr. Buchart, could
- 9 I just ask you to comment on whether or not the City's
- 10 looked at the timetable and if it's satisfied with the
- 11 timetable? There's been some amendments discussed
- 12 today, as you've heard.
- 13 MR. MARKUS BUCHART: Yes. Well, Ms.
- 14 Pambrun would have looked at it, but she's been on
- 15 holidays. So, again, I'm not in a position to take a
- 16 position, so I'm not taking a position.
- 17 MS. ANITA SOUTHALL: Thank you. I just
- 18 wanted to clarify, sir.
- 19 THE CHAIRPERSON: Having heard from all
- 20 Intervenor applicants, I would ask Manitoba Hydro to
- 21 make its submission. Ms. Fernandes, please.
- 22
- 23 REPLY BY MANITOBA HYDRO:
- MS. ODETTE FERNANDES: Thank you, Mr.
- 25 Chairman. We'd like to welcome you and Board member

- 1 Lafond to this forum. In terms of introductions for
- 2 the record, my name is Odette Fernandes. And sitting
- 3 directly behind me is Ms. Patricia Ramage. And we will
- 4 be acting as legal counsel for Manitoba Hydro today and
- 5 throughout these proceedings.
- To my immediate right is Mr. Vince
- 7 Warden, and he is the senior vice president of finance
- 8 and administration and the chief financial officer of
- 9 Manitoba Hydro. In our back row we have Mr. Greg
- 10 Barnlund, and he is the department manager of
- 11 regulatory services. And sitting to his left is Ms.
- 12 Ashley Jansen, and she is our regulatory coordinator
- 13 for these proceedings.
- I have provided Mr. Singh with
- 15 affidavits of service. So I'd just like to put that on
- 16 the record. And there were two (2) filed. And one (1)
- 17 was an affidavit of service attaching exhibits
- 18 confirming service of Manitoba Hydro's application on
- 19 all parties present here today.
- 20 And we also filed an affidavit of
- 21 publication and service of the notice of application
- 22 and pre-hearing conference which confirms the
- 23 publication of the notice in daily, weekly, and French-
- 24 language newspapers.
- 25 I'll just --

- 1 MS. ANITA SOUTHALL: Sorry, Ms.
- 2 Fernandes, did you want those marked as exhibits now or
- 3 at the commencement of the oral proceeding?
- 4 MS. ODETTE FERNANDES: I believe Mr.
- 5 Singh had requested that we wait until the commencement
- 6 of the oral proceeding.
- 7 MS. ANITA SOUTHALL: Okay. Thank you.
- 8 So they'll be marked as exhibits at that time?
- 9 MS. ODETTE FERNANDES: Yes
- 10 MS. ANITA SOUTHALL: Thank you.
- 11 MS. ODETTE FERNANDES: In terms of the
- 12 timetable, Manitoba has heard the suggested amendments
- 13 to the schedule, and we don't have any further comments
- 14 with respect to that and no issues with respect to the
- 15 requested amendments.
- 16 In terms of general comments with
- 17 respect to the inte -- interventions, we will provide
- 18 specific comments to each intervention. But I thought
- 19 I would just start with just some general comments.
- 20 Firstly, as this is a new Board, and
- 21 since there has been some changes, in terms of names of
- 22 Intervenors and also potential updates in terms of
- 23 memberships over the last few years, Manitoba Hydro
- 24 believes that it -- this may be an opportune time for
- 25 the Board and parties to this proceeding to obtain

- 1 updated membership lists. And we believe this would be
- 2 beneficial to the Board and parties, as it would enable
- 3 everyone to gain a better understanding of who each
- 4 Intervenor represents.
- 5 Secondly, in general, there has been
- 6 mention by a number of parties regarding reviews of
- 7 energy efficiency, capital development plans, low
- 8 income, and affordability. These issues have been
- 9 extensively canvassed in the past and are not -- and
- 10 are not matters properly before this Board. Manitoba
- 11 Hydro requests that the focus of this Hearing and any
- 12 questions be limited to matters in Manitoba Hydro's
- 13 application.
- 14 There's a significant concern on the
- 15 part of Manitoba Hydro with respect to the dramatic
- 16 increase in the number of information requests over the
- 17 years. Just by way of example and comparison, in the
- 18 2004 GRA Manitoba Hydro received approximately eleven
- 19 hundred and seventy (1,170) information requests. Four
- 20 (4) years later Manitoba Hydro received a little over
- 21 nineteen hundred (1,900) information requests, and
- 22 that's approximately a 66 percent increase.
- 23 Finally, in the last GRA we had a total
- 24 of forty-four hundred (4,400) information requests.
- 25 That's a 129 percent increase from the previous GRA.

- 1 Now we understand that the last GRA did have a round of
- 2 risk IRs, which was included in the process, and those
- 3 risk IRs dealt with issues of risk that the PUB wanted
- 4 to review. When we removed the risk IRs, which were
- 5 approximately eight hundred and sixty (860) from the
- 6 total of the forty-four hundred (4,400), that's still
- 7 over three thousand (3,000) regular IRs responded to by
- 8 Manitoba Hydro.
- 9 The concern in the constant and
- 10 staggering increase of information requests is real to
- 11 Manitoba Hydro, because we are dealing with real costs
- 12 and a continuous increase in regulatory costs.
- In the 2008 GRA third-party costs, which
- 14 included Intervenor and PUB advisor costs, was \$1.7
- 15 million. At the last GRA the third-party costs
- 16 increased to \$3.6 million, and that actually excludes
- 17 the PUB independent expert costs and costs for their
- 18 legal counsel.
- 19 We all know there is a tendency to stray
- 20 into areas which may be of interest but are not
- 21 relevant. Manitoba Hydro could decline to respond to
- 22 these information requests, but in the past Manitoba
- 23 Hydro has attempted to cooperate to the fullest extent
- 24 possible.
- It must be recognized, however, that all

- 1 of these costs are borne by the ratepayers. Manitoba
- 2 Hydro is requesting that in order to improve the
- 3 process and to be more cost efficient, parties focus on
- 4 information required in order for the PUB to fulfill
- 5 its mandate and information which is central to
- 6 Manitoba Hydro's application, namely the rate increases
- 7 in the test years of 2012/13 and 2013/14.
- I will now move to -- specifically
- 9 comment with respect to each separate intervention.
- 10 With respect to CAC, Manitoba Hydro has no objections
- 11 to their participation. With respect to the lack of
- 12 budget, we understand that CAC will be providing their
- 13 budget as soon as one (1) of their experts is
- 14 available.
- And so Manitoba Hydro would just like to
- 16 see the budget as soon as possible and request an
- 17 opportunity to comment on that budget, just by way of
- 18 general comment, because budgets tend to give some
- 19 insight into the scope of the proceeding being planned
- 20 by Intervenors.
- 21 I note that CAC is not at this time
- 22 committing to calling witnesses. Again, it's hard for
- 23 us to comment, but we request that parties be notified
- 24 as soon as possible with respect to whether witnesses
- 25 will be called, as this will have an effect on both the

- 1 number of days of the hearing and the cost associated
- 2 with the process.
- 3 Parties are aware, as with the last
- 4 hearing, how easily scheduling can go off the rails.
- 5 And if parties are committed to being efficient in
- 6 their review of Manitoba Hydro's application and
- 7 keeping costs of this hearing process as low as
- 8 possible, all parties should be aware sooner, rather
- 9 than later, as to whether evidence will be filed and
- 10 witnesses will be called.
- 11 Manitoba Hydro is actually quite
- 12 concerned with CAC's projection in terms of the hearing
- 13 length of fifteen (15) to twenty (20) days. After
- 14 completing a forty-five (45) day hearing approximately
- 15 one (1) year ago, a hearing which reviewed a number of
- 16 matters in excruciating detail, Manitoba Hydro suggests
- 17 that a ten (10) to twelve (12) day hearing should be
- 18 sufficient to canvass the issues related to Manitoba
- 19 Hydro's rate application.
- 20 In terms of comparison, Manitoba Hydro
- 21 has reviewed the number of hearing days for GRAs since
- 22 about 1991, and the average per hearing, removing the
- 23 last GRA because it was unique, the average is about
- 24 twelve (12) days.
- 25 Also, based on the proposed schedule,

- 1 with the hearing date set to start December 3rd,
- 2 fifteen (15) to twenty (20) days may actually push the
- 3 hearing into the New Year, which will then require
- 4 additional time and expense for parties to refresh
- 5 their memories with respect to evidence that was
- 6 presented in December.
- 7 Manitoba Hydro would like to make one
- 8 (1) brief comment with respect to something that was in
- 9 CAC's Intervenor request form, and it was the erroneous
- 10 comment regarding the increase in OM&A expenditures
- 11 which was incorrectly stated as being in the range of
- 12 10 percent after IFRS adjustments.
- In fact, as was clearly evidenced in our
- 14 filing, OM&A cost has increased by an average of 1.7
- 15 percent over a five (5) year period, which is less than
- 16 the average increase in the consumer price index. And
- 17 that evidence can be found in a chart provided at page
- 18 1 of 13 of appe -- of Appendix 5.6.
- 19 I also noted in CAC's Intervenor request
- 20 form that they are discussing the prospects of
- 21 presenting an energy efficiency expert. And the name
- 22 provided for in CAC's form was Mr. Phillipe Dunsky.
- 23 Manitoba Hydro does not object at this time. However,
- 24 it's unusual that a contractor hired by Manitoba Hydro
- 25 for the purpose of reviewing our energy efficiency

- 1 programs is now acting for a party on assessing matters
- 2 which may touch upon work that he did in that review.
- 3 So based on the limited information that was provided,
- 4 we can't really comment on the purpose of Mr. Dunsky's
- 5 evidence, but it may be a concern later on.
- 6 Moving on to the Green Action Centre.
- 7 Again, Manitoba Hydro has no objections with respect to
- 8 their participation. Again, we didn't see a budget
- 9 attached, so our comments -- similar to our comments
- 10 with respect to CAC, we would like to see the budget
- 11 and just have the opportunity to comment by way of just
- 12 general comments.
- 13 With respect to Green Action Centre's
- 14 comments regarding a workshop for residential rate
- 15 proposals, Manito -- Manitoba Hydro does not anticipate
- 16 holding a residential rate component workshop. All
- 17 parties present have been in attendance at Manitoba
- 18 Hydro's GRAs for a number of years and our rate
- 19 structures have been in place for years. We expect
- 20 that parties would already be familiar with Manitoba
- 21 Hydro's residential rate structures and would be in a
- 22 position to deal with these rates in a rate hearing.
- The industrial rate workshop that is
- 24 being proposed by Manitoba Hydro is a separate
- 25 proposal. And that proposal is simply a process

- 1 whereby Manitoba Hydro can receive customers' input
- 2 prior to this being reviewed by Manito -- by the
- 3 Manitoba Hydro-Electric Board.
- With respect to Green Action Centre's
- 5 focus on low-income programs and affordable energy,
- 6 this issue again was extensively canvassed at the last
- 7 hearing. Manitoba Hydro's position remains the same.
- 8 Any adoption and implementation of a low-income
- 9 affordability program whereby rates for certain
- 10 customers are subsidized based on a customer's in --
- 11 income is outside of Manitoba Hydro's mandate as it is
- 12 defined by its enabling legislation, and it is not a
- 13 matter properly before this Board.
- 14 With respect to their focus on Power
- 15 Smart, and I believe Bill 24 was mentioned in their
- 16 Intervenor request form, in the past, there have been
- 17 issues raised. And Manitoba Hydro has historically
- 18 provided information on its Power Smart program. We
- 19 submit though that this ought not to be a focus of this
- 20 Board in this proceeding.
- 21 Manitoba Hydro does not see the rate in
- 22 -- rate issues associated with these items in this
- 23 application. We again raise our concern regarding
- 24 keeping the scope of this hearing to matters which
- 25 directly impact the rates being applied for in Manitoba

- 1 Hydro's rate application and the continuously rising
- 2 costs resulting from canvassing issues outside the
- 3 scope of proceedings.
- With respect to the fuel-switching
- 5 report mentioned by Mr. Miller, that is the value of
- 6 substituting gas for electricity, or electri --
- 7 electricity for gas, Manitoba Hydro wants to make it
- 8 clear that it is not withholding information related to
- 9 this report.
- 10 However, it must be recognized that the
- 11 implications of fuel switching comes under the heading
- 12 of energy policy. And Manitoba Hydro's first
- 13 obligation with respect to energy policy is to its
- 14 owner, the Province of Manitoba.
- Moving on to MIPUG again. MIPUG --
- 16 Manitoba Hydro does not object to that intervention.
- 17 They are always present and we fully expect them to
- 18 participate. With respect to the time of use rates
- 19 issue, which was brought up by Mr. Hacault, time of use
- 20 rates is not included in this application. And should
- 21 Manitoba Hydro pursue time of use rates, a separate
- 22 application will be filed.
- 23 Again, with respect to the City of
- 24 Winnipeg, Manitoba Hydro does not object to that
- 25 intervention.

- 1 Moving on to MKO, again, there is no
- 2 objection. We know that they have an interest in
- 3 diesel and Manitoba Hydro has included diesel in this
- 4 application. And as for the other areas mentioned by
- 5 Mr. Anderson, we know that their interests lie in
- 6 residential issues. So, as mentioned by all parties
- 7 here, we would just ask that they would work closely
- 8 with other parties since some of their interests are
- 9 the same, in order to reduce dup -- duplication.
- 10 Finally, on just a couple of matters
- 11 raised by the Board. With respect to removing the cost
- 12 of service study from the review, Manitoba Hydro
- 13 strongly opposes a separate hearing for the cost of
- 14 service study. Our cost of service study is relatively
- 15 straightforward, with no major changes incorporated.
- 16 It is integral -- integral to these proceedings and
- 17 would be more -- and it would be more efficient to
- 18 include reference to the cost of serdi -- service study
- 19 as part of this primary proceeding.
- 20 I know there was a comment made
- 21 regarding Intervenors being permitted an opportunity to
- 22 provide written comments to the Board. And if that
- 23 does occur, Manitoba Hydro would like to respond to any
- 24 written comments provided by Intervenors on that issue.
- 25 And we would be prepared to respond rather quickly.

- 1 Finally, in the Chair's comments this
- 2 morning with respect to Intervenor submissions on
- 3 Manitoba Hydro's September 1st rate increase, I believe
- 4 the Chairman indicated that Manitoba Hydro would be
- 5 providing its written response to any submissions by
- 6 August the 10th.
- 7 We will use our best efforts to respond
- 8 within the allotted two (2) days, but we do request
- 9 that, if Intervenors are providing written submissions,
- 10 that we receive them, you know, August 8th at 9:00 AM.
- 11 Because if we end up receiving them August 8th at 9:00
- 12 PM, we virtually have one (1) day to review all the
- 13 submissions and then prepare and -- our response to
- 14 those submissions. So if the Board can take that into
- 15 consideration, as well.
- 16 And subject to any questions by the
- 17 Board, that concludes Manitoba Hydro's comments.
- MS. ANITA SOUTHALL: Excuse me, Mr.
- 19 Chairman. Could I just ask a -- a clarification
- 20 question of Ms. Fernandes?
- THE CHAIRPERSON: Please do.
- MS. ANITA SOUTHALL: Ms. Fernandes, the
- 23 comments you've made with respect to wanting to reply
- 24 on the budget issues that you identified for a couple
- 25 of the Intervenors, were you wanting a specific

- 1 timeframe in advance of the Board's final
- 2 considerations before a procedural order issues, to be
- 3 able to respond on those budget issues? Or were you
- 4 talking administratively? If I could just ask for that
- 5 clarification.
- 6 MS. ODETTE FERNANDES: My comments were
- 7 more related to, once we receive the budgets, Manitoba
- 8 Hydro can get a better idea of what the Intervenors are
- 9 planning in terms of scope of the hearing. And if the
- 10 budget is very large then we may have some concerns and
- 11 would like to bring those to the Board's attention.
- MS. ANITA SOUTHALL: Right. And just
- 13 so I can follow through that, because it -- it's going
- 14 to affect the Board's ultimate decision-making and
- 15 timetable for when it might be able to issue an order,
- 16 are you wanting the Board to be able to take into
- 17 account your further submissions on that before the
- 18 Board makes a determination on matters relating to
- 19 scope and timetable and intervention applications?
- 20 MS. ODETTE FERNANDES: Yes, please.
- 21 Thank you.
- MS. ANITA SOUTHALL: Thank you.
- 23 THE CHAIRPERSON: Are there any other
- 24 issues or matters to be dealt with, Ms. Southall?
- MS. ANITA SOUTHALL: No, not from my

73 perspective, Mr. Chairman, unless the panel members have any questions of Manitoba Hydro. THE CHAIRPERSON: Mr. Lafond has a 3 question. 5 MR. RAYMOND LAFOND: I have a question in regards to the -- what was referred to as the "fuelswitching study." 7 8 MS. ODETTE FERNANDES: 9 MR. RAYMOND LAFOND: I'd like some clarification on your response. What I heard from one 10 11 (1) Intervenor was that the study was -- has been done, completed for three (3) years, if I remember correctly, 13 or thereabouts, and was disappointed in -- in the re -in the fact that it was held back. And I'm not clear 14 15 on your response. 16 17 (BRIEF PAUSE) 18 19 MR. RAYMOND LAFOND: If I can be more precise, essentially as to whether or not it is up to 21 Manitoba Hydro to release the study or the Province of 22 Manitoba? 23 24 (BRIEF PAUSE)

- 1 MS. ODETTE FERNANDES: Board Member
- 2 Lafond, with respect to the fuel-switching report, I've
- 3 been advised it's completed in draft form. We are
- 4 awaiting input from our owner, the Province of
- 5 Manitoba, and once we receive their input Manitoba
- 6 Hydro would be in a position to release that report.
- 7 THE CHAIRPERSON: So the province --
- 8 the prov -- just to clarify, the province has received
- 9 a draft copy of these -- the report. I'm -- have they
- 10 recently received the draft copy of the report or are
- 11 we talking of an extended time frame?
- 12 MS. ODETTE FERNANDES: They've had it
- 13 for some time.
- 14 MS. ANITA SOUTHALL: Mr. Chairman, I
- 15 noted a couple of my colleagues on -- in the Intervenor
- 16 side of the floor had indicated they had further
- 17 remarks. So if you're prepared to entertain them, I
- 18 saw Dr. Miller's hand, and I saw Mr. Hacault's hand,
- 19 indicating they may want to make a further comment.
- 20 THE CHAIRPERSON: Mr. Miller -- Dr.
- 21 Miller rather, I'm sorry.
- 22 DR. PETER MILLER: That's fine. We
- 23 were told in the closing days of the previous hearing
- 24 that in fact they had the draft. So it's been a year
- 25 and a -- almost a year and a half, maybe a year and a

MANITOBA HYDRO GRA PRE-HEARING 07-26-2012 75 quarter. 2 Secondly, while any policy document may meet the -- the concerns, what was asked for is simply an analysis of the -- the balance in terms of greenhouse gases and in terms of cash cost to -- to various parties of making a fuel switch. So it seems to me that the -- the factual document doesn't meet any 7 kind of policy qualification. 9 10 (BRIEF PAUSE) 11 MS. ODETTE FERNANDES: If -- Manitoba 12 13 Hydro proposes that if Dr. Miller has any specific questions he can ask those during the Information 14 15 Request process.

- DR. PETER MILLER: How about for a
- 17 copy.
- 18 THE CHAIRPERSON: I didn't hear that
- 19 response.
- 20 DR. PETER MILLER: I -- I would ask for
- 21 a copy of the report, redacted if necessary, if there
- 22 are policy recommendations associated with it.
- 23 MS. ODETTE FERNANDES: Again, Mr.
- 24 Chairman, as I indicated before, the report is with the
- 25 Province and we are awaiting input, and we are not in a

- 1 position to release that report until we receive their
- 2 input.
- 3 THE CHAIRPERSON: Thank you for those
- 4 comments. Mr. Hacault, have you got --
- 5 MR. ANTOINE HACAULT: Two (2) very
- 6 short things. Firstly, we had indicated we'd try to
- 7 provide a written response as soon as possible on the
- 8 cost of service segregation issue, segregating that.
- 9 We could do that by Tuesday so that Hydro would have it
- 10 and have a chance to respond or the other parties also.
- 11 The second issue -- and we can deal with
- 12 Manitoba Hydro for clarification on this, but at Tab 10
- 13 of its application, page 5 of 13, under a heading
- 14 "General Service, Large," and I'm quoting from the
- 15 material:
- "Upon approval from a Manitoba Hydro-
- 17 Electric Board, which is expected in
- 18 August 2012, Manitoba Hydro is
- 19 planning to also introduce time of
- 20 use rates for large 30 kV customers
- in its proposed April 1, 2013, rate
- 22 schedules."
- So that's why I had made the comment
- 24 that we might -- we expected to be able to make some
- 25 comments on that because the material identified that

- 1 it would be part of their rates. If that is changing,
- 2 I guess we can speak to Manitoba Hydro and adjust
- 3 accordingly. Thank you.
- 4 MS. ODETTE FERNANDES: Thank you, Mr.
- 5 Chairman. With respect to MIPUG providing their
- 6 written response by Tuesday, Manitoba Hydro believes it
- 7 can provide any comments to their submission within a
- 8 couple of days and provide that to this Board.
- 9 With respect to the introduction of the
- 10 time of use rates, that matter may merge with this
- 11 application, but it would be under a separate filing.
- 12 THE CHAIRPERSON: Mr. Anderson, you
- 13 have some questions?
- 14 MR. MICHAEL ANDERSON: Thank you, Mr.
- 15 Chair. Just one (1) comment. I know that at the
- 16 beginning of my opening remarks or my remarks in this
- 17 proceeding I had indicated the interests of MKO in
- 18 respect of customers. And I just had wanted to add
- 19 briefly, if I might, Ms. Fernandes' comments about
- 20 reinforcing that MKO also has an interest in general
- 21 service rates.
- There was a reference to our primary
- 23 interest being diesel and residential customers. That
- 24 is certainly true. But also the First Nation
- 25 governments who are general service customers in each

- 1 of the communities in respect to the band offices,
- 2 facilities, equipment, infrastructure, arenas and so
- 3 forth, it -- it leaves MKO with the interesting
- 4 position of being, in effect, the only representative
- 5 of that customer class present at this time before the
- 6 Board.
- 7 And I just had wanted to reinforce that
- 8 element of our interest. So that's small businesses,
- 9 municipal government, essentially, in terms of First
- 10 Nation government, and so forth. That is also within
- 11 the scope of our interest in respect of rates. Thank
- 12 you, Mr. Chair.
- THE CHAIRPERSON: Do you wish to
- 14 comment further?
- MS. ODETTE FERNANDES: No, we accept
- 16 that.
- 17 THE CHAIRPERSON: Okay. There being no
- 18 further comments, I want to thank all of the -- all of
- 19 you for your submissions. The Board will issue a
- 20 procedural order addressing these matters as soon as
- 21 possible.
- I will remind you that the August 8th
- 23 deadline for -- of the -- pardon me. I will remind you
- 24 of the August 8th deadline for written submissions
- 25 respecting Manitoba Hydro's September 1st interim rate

79 request. I -- I'm mindful of the comments from 2 Ms. Fernandes about giving Manitoba Hydro adequate time to respond. So please keep that mind in submitting your comments. Past Intervenors of record are invited to consider making a submission by the deadline date. So from my perspective, that concludes 7 our comments for today's hearing. Do you have any 9 comments? 10 MR. RAYMOND LAFOND: No, that's fine. 11 Thank you. 12 THE CHAIRPERSON: We stand adjourned. 13 Thank you very much. 14 MS. ANITA SOUTHALL: Thank you, Mr. 15 Chairman and Board member Lafond. Good morning. 16 --- Upon adjourning at 11:38 a.m. 17 18 19 Certified Correct 20 21 22 23 24 Cheryl Lavigne, Ms. 25

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