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MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO  
COST OF SERVICE STUDY

Before Board Panel:

- Graham Lane - Board Chairman
- Robert Mayer - Board Member
- Kathi Avery Kinew - Board Member
- Len Evans - Board Member

HELD AT:

Public Utilities Board  
400, 330 Portage Avenue  
Winnipeg, Manitoba  
May 8th, 2006  
Volume III  
Pages 470 to 692

APPEARANCES

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Bryon Williams	)	CAC/MSOS
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1	LIST OF EXHIBITS		
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5		December 5, 2005; and	
6		December 15, 2005.	592
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1 --- Upon commencing at 9:04 a.m.

2

3 THE CHAIRPERSON: Well, good morning  
4 everyone or at least everyone that is here. Hope you had  
5 a reasonably good weekend.

6 Mr. Peters, you can begin again.

7 MR. BOB PETERS: I will continue.

8

9 MANITOBA HYDRO PANEL:

10 VINCE WARDEN, Resumed

11 ROBIN WIENS, Resumed

12 CHIC THOMAS, Resumed

13 HAROLD SURMINSKI, Resumed

14

15 CONTINUED CROSS-EXAMINATION BY MR. BOB PETERS:

16 MR. BOB PETERS: Good morning, Panel.

17 I think where we left off Friday, Mr.

18 Wiens, I think you had agreed that customer classes  
19 should reflect significant distinct characteristics if  
20 possible.

21 MR. ROBIN WIENS: Yes.

22 MR. BOB PETERS: And, Mr. Surminski, I  
23 think you told us that under your MISO arrangements,  
24 those arrangements comprised approximately 80 percent of  
25 your opportunity sales.

1 MR. HAROLD SURMINSKI: Yes, that's  
2 correct.

3 MR. BOB PETERS: And your opportunity  
4 customers, at least since April of 2005, are financially  
5 firm in that you must deliver or pay if you don't  
6 deliver.

7 MR. HAROLD SURMINSKI: Can you clarify  
8 that with opportunity exports?

9 MR. BOB PETERS: My question, yes, was  
10 relative to opportunity exports.

11 MR. HAROLD SURMINSKI: Yes, that's  
12 correct.

13 MR. BOB PETERS: And I suppose the  
14 distinction you're making, Mr. Surminski, is that on your  
15 firm exports, some of those aren't financially firm.

16 MR. HAROLD SURMINSKI: Yes, that's  
17 correct. Actually, I -- I went back to the office and --  
18 and clarified some of that.

19 And what the trading people actually say  
20 is the opportunity term contracts are actually better  
21 contracts in terms of expecting to deliver for -- for the  
22 customer, in that Manitoba Hydro will either supply or  
23 purchase off the market for the -- for the counter-party.  
24 Whereas the system -- system participation sales, we can  
25 curtail and -- and have no obligation to actually supply

1 it.

2 MR. BOB PETERS: And while that may be  
3 what the theory is, we've heard from -- last week from  
4 you that in reality your firm and opportunity customers  
5 appear to have the same level of financial firmness from  
6 Manitoba Hydro.

7 MR. HAROLD SURMINSKI: Why would you say  
8 that?

9 MR. BOB PETERS: Well, let me ask it this  
10 way.

11 Even if you are a firm export customer and  
12 Manitoba Hydro has the ability not to deliver under  
13 certain circumstances, Manitoba Hydro chooses to deliver  
14 to keep its reputation.

15 MR. HAROLD SURMINSKI: Yes. I thought  
16 that's -- was the way you were thinking of it.

17 Yes, that's right. But that may not be  
18 the case in the future. Things are changing and I think  
19 there will be more clear terms associated with future  
20 long-term contracts.

21 Actually, counter-parties prefer the --  
22 the financially firm product now. So I think future  
23 long-term contracts will probably go that way.

24 MR. ROBERT MAYER: Mr. Surminski, you  
25 just used a term I don't think I'd heard before, you



1 called it "opportunity term."

2 What is "opportunity term" and how long  
3 can opportunity term be?

4 MR. HAROLD SURMINSKI: There are the --  
5 the type of contracts that one (1) month, six (6) months  
6 are negotiated, up to a year into the future. Our people  
7 call them term contracts.

8 MR. ROBERT MAYER: And you added  
9 opportunity for the purpose of this Hearing, did you, so  
10 that we know the difference between opportunity and firm?

11 MR. HAROLD SURMINSKI: That's correct.

12 MR. ROBERT MAYER: Thank you.

13

14 CONTINUED BY MR. BOB PETERS:

15 MR. BOB PETERS: Am I correct in the math  
16 that if you create the opportunity class as Manitoba  
17 Hydro proposes, there is 45 percent of the variable costs  
18 directly assigned to that opportunity class, and that  
19 results in approximately \$80 million of allocated costs  
20 being charged to other customers instead of export  
21 customers?

22 MR. ROBIN WIENS: You're correct about  
23 the 45 percent of the variable costs that would, under  
24 the current method, have been assigned to -- to the --  
25 against exports; 45 percent of that level of costs in the

1 recommended method is assigned against opportunity  
2 exports.

3 I'd have to think a little more or else  
4 get back to my notes to be certain about where you're  
5 coming from with the \$80 million number.

6 MR. LEN EVANS: Excuse me -- just a  
7 quick question for clarification, did you say that there  
8 was no obligation to supply firm export power?

9 MR. HAROLD SURMINSKI: Yes, what we call  
10 firm for the purposes of this hearing are long term  
11 contracts or long term firm, although I mentioned I don't  
12 like the word, firm, in that terminology.

13 So they're long term contracts, negotiated  
14 into the future one year out and longer and they have,  
15 for example, the Excel contract has clauses that allow  
16 Manitoba Hydro to curtail deliveries. And they're what -  
17 - five (5) -- four (4) or five (5) different -- like unit  
18 outages, transmission problems, low water; the clauses  
19 are written into these system participation contracts  
20 that allow Manitoba Hydro to curtail and have no  
21 obligation to deliver.

22 MR. LEN EVANS: Excuse me then, Mr.  
23 Chairman, this sounds very much like opportunity sales or  
24 interruptible sales.

25 MR. HAROLD SURMINSKI: But the counter-

1 party is willing to accept these because they usually  
2 have generation on in their system -- like installed in  
3 their system.

4                   So they do have their backup generation,  
5 they just don't want to run it because it's too  
6 expensive. So they are willing to -- to purchase the  
7 product from Manitoba Hydro that will supply 98 percent  
8 of the time, or we do supply a large percentage at a  
9 time. We curtail very rarely.

10                   MR. LEN EVANS: Just very quickly, one  
11 supplementary then, generally speaking is the firm  
12 usually more expensive than the opportunity sales? The  
13 price of your firm exports are generally more -- higher  
14 than the price of your opportunity exports?

15                   MR. HAROLD SURMINSKI: Yes, historically  
16 that's been the case. That is why -- that's one of the  
17 reasons contracts are negotiated, long term contracts are  
18 negotiated. It's usually a -- the reason for that is  
19 guarantee for the purchaser. They can -- they can have  
20 this guarantee of energy supply into the future, that  
21 they're willing to pay a premium for.

22                   So in the past, there has been a premium  
23 for long term sales. But currently with the high --  
24 extra high prices of the electricity, we've had very high  
25 opportunity prices. So in the last few months

1 opportunity prices have been getting prices that are  
2 higher than long term contracts negotiated five (5) years  
3 ago or three (3) years ago.

4 But that's usually a short term phenomenon  
5 because of natural gas prices being high, electricity  
6 prices being high. But we'll have to see exactly how  
7 this plays out with the natural gas prices.

8 MR. LEN EVANS: Thanks.

9 THE CHAIRPERSON: These provisions that  
10 your refer you to that allow you not to deliver in  
11 certain circumstances, did they arise out of the  
12 experience of the drought?

13 Because I remember in 2004 there was some  
14 commentary by the Panel about Force Majeure provisions  
15 within the contracts out of the experience of the  
16 drought?

17 MR. HAROLD SURMINSKI: No, these clauses  
18 were negotiated before that drought. The contract for  
19 Excel, for example, was first negotiated in the early  
20 2000's. And the terms did not really change. We have  
21 these clauses in most of our long term contracts.

22 THE CHAIRPERSON: Thank you. I'll have  
23 to consult -- I'll have a look at the transcripts from  
24 then. Thank you. Mr. Peters...?

25

1 CONTINUED BY MR. BOB PETERS:

2 MR. BOB PETERS: Yes, thank you. Mr.  
3 Surminski, we perhaps all have an idea as to what we  
4 think about when we say firm contracts and opportunity  
5 contracts.

6 And what you're encouraging the Board in  
7 your filing is that firm contracts are sourced out of  
8 dependable energy of the Corporation and that's -- that's  
9 why they're called firm.

10 MR. HAROLD SURMINSKI: That's correct.

11 MR. BOB PETERS: It has nothing to do  
12 with the financial terms, whether you deliver, whether  
13 you pay if you can't deliver, it's whether or not it  
14 comes out of dependable resources of the Corporation?

15 MR. HAROLD SURMINSKI: Yes.

16 MR. BOB PETERS: If most of your futures  
17 contracts are likely to be financially firm, if I  
18 gathered correctly from a previous answer to myself and  
19 the Board, will those contracts be defined as opportunity  
20 or as firm contracts in the cost of service study?

21 MR. HAROLD SURMINSKI: They will remain  
22 firm if they come from dependable resources.

23 MR. BOB PETERS: And they will remain as  
24 opportunity if they come out of non-firm resources?

25 MR. HAROLD SURMINSKI: That's correct.

1                   MR. BOB PETERS:    And so the financial  
2 firmness will be irrelevant to how you categorize them  
3 for the cost of service study purposes?

4                   MR. HAROLD SURMINSKI:    Yes.

5                   MR. BOB PETERS:    And Mr. Wiens, the \$80  
6 was -- if you haven't found it it was in Tab 8 of the  
7 Book of Documents and I was really comparing NERA's total  
8 allocated and assigned costs to those in the recommended  
9 methodology by Manitoba Hydro and came up with ballpark  
10 \$80 million of difference in -- in what would be  
11 allocated to other customer classes instead of export.

12                   MR. ROBIN WIENS:    I see that, Mr. Peters.  
13 That's correct.

14                   MR. BOB PETERS:    And then to conclude on  
15 this, Mr. Wiens, can you then summarize what the  
16 compelling reason is to have opportunity and firm classes  
17 as opposed to only one (1) class for export customers as  
18 appears to be NERA's recommendation?

19                   MR. ROBIN WIENS:    Manitoba Hydro believes  
20 that we don't have firm resources in place to serve those  
21 opportunity sales, so that allocation of a share of the  
22 embedded cost of generation, we believe, is not  
23 appropriate for the opportunity sales.

24                   MR. BOB PETERS:    Mr. Surminski, we  
25 touched on it, and I want to just have a few more areas

1 of questions with you on Manitoba Hydro's exporting goal  
2 and I -- I take it from some of the materials filed that  
3 one of your corporate goals, and Mr. Warden can correct  
4 me if I'm wrong, is to maximise the export revenues?

5 MR. HAROLD SURMINSKI: Yes, that's one of  
6 our goals.

7 MR. BOB PETERS: And where I don't know  
8 that you and I were on the same page last time was I  
9 suggested that Manitoba Hydro designs its generating  
10 stations to include a component for export and I don't  
11 think you agreed with me; did you?

12 MR. HAROLD SURMINSKI: Yes. I -- but I  
13 did review that a little further and I guess one (1) of  
14 the factors that we did not talk about was -- was the  
15 ability to actually serve load during all hours of the  
16 year. I think we had talked about the possibility of  
17 designing a plant only for the dependable capability.

18 So that would mean a relatively uniform  
19 capability throughout the year. But how would we serve  
20 the peak loads during the peak winter months. We do need  
21 more units at a plant and more capacity at each of our  
22 plants because we have a non-uniform distribution  
23 throughout the year.

24 So that's one (1) of the other main  
25 reasons why we design extra capability at each plant so

1 we can meet the high loads as well as the load throughout  
2 the year.

3 MR. BOB PETERS: I don't want to have you  
4 -- to have you teach me engineering 101 but if it's low  
5 loads, it doesn't matter how big your plant is, at that  
6 point in time if it's below dependable energy you don't  
7 need all the turbines and all of the equipment that you  
8 have at some of your power generating stations; would  
9 that be intuitively correct?

10 MR. HAROLD SURMINSKI: Low loads and on  
11 peak summer day, you certainly don't need it, but it's  
12 the reverse in an on peak winter cold day.

13 MR. BOB PETERS: And when you -- when you  
14 want to design to meet some of those maximums are you  
15 taking -- when you're designing to meet those maximum  
16 peaks are you still having the operating assumption that  
17 the water flows are going to be dependable or are you  
18 making some other assumptions as to water flows?

19 MR. HAROLD SURMINSKI: We design our  
20 plant based on the entire range of flows and the ability  
21 to utilize the entire range of stream flows optimally.  
22 So it would be foolish to design just for dependable  
23 supply where that occurs one (1) or two (2) percent of  
24 the time and spill the water and all other flow  
25 conditions.





1 right. The incremental cost of the last unit is  
2 relatively small of the actual generating unit. Yes, all  
3 the infrastructure, the dam itself, the spillway, all the  
4 other parts are the major part of the site, major cost of  
5 the site.

6 MR. ROBERT MAYER: And in the large dams  
7 on the lower Nelson, I understand you to have a  
8 significant number of turbines and if I recall correctly,  
9 the proposal at Wuskwatim had an option of using two (2)  
10 or three (3) turbines, I believe, you opted for three  
11 (3). And that's because you can't possibly put any more  
12 in the width of that river, is that correct?

13 MR. HAROLD SURMINSKI: No, actually we  
14 were -- we actually do not have enough capacity at the  
15 Wuskwatim site to meet the shape of the Manitoba Hydro  
16 load. And we would count on support from other hydraulic  
17 facilities like the lower Nelson which does have large  
18 cycling capability. But the reason that we did not  
19 install more at Wuskwatim, is for environmental  
20 sensitivity purposes.

21 Installing more turbines means that we  
22 would cycle the plant more, up and down, within a day and  
23 environmentally we chose not to do that. That was a site  
24 -- that was a part of the discussions with our First  
25 Nations people. They did not want large fluctuations of

1 water cycling up and down in a day.

2 MR. ROBERT MAYER: Thank you.

3 MR. VINCE WARDEN: Mr. Peters, I don't  
4 know whether this is helpful, or not, but as Mr.  
5 Surminski indicated we do design and add new generation  
6 to serve the Manitoba load, no question about that, it's  
7 not -- until now has not been built to serve the export  
8 market.

9 However, in the grand scheme of things the  
10 system would not have been designed as it is, were it not  
11 for that export market. So, you know, we would have an  
12 entirely different system if we didn't have an export  
13 market sitting there waiting to take our surplus energy.

14

15 CONTINUED BY MR. BOB PETERS:

16 MR. BOB PETERS: Thank you Mr. Warden and  
17 I suppose the question back to you and Mr. Wiens and Mr.  
18 Thomas is, recognizing that the system is designed and  
19 does consider to some extent exports, why hasn't the  
20 Corporation factored in the cost of that and taken those  
21 costs and put them into the export class, in the cost of  
22 service study?

23

24 (BRIEF PAUSE)

25

1                   MR. ROBIN WIENS:     Mr. Peters, in effect,  
2 we have done that. We are allocating a portion of costs  
3 to the firm export class on the same basis as we allocate  
4 costs to the domestic classes even though it is our  
5 belief that the costs incurred to facilitate those firm  
6 sales would have been considerably less, but not  
7 quantifiably, not in any quantifiable manner less than  
8 cost to serve a domestic customer class.

9                   Mr. Warden's comment about we would design  
10 a very different system if it were not for exports, we  
11 have not -- we have not tried to go back and back cast  
12 and say what type of a system would we have designed if  
13 we were operating an isolated market.

14                   And there's no reason to consider that  
15 that type of a system on a unit cost would be less than  
16 what Manitoba Hydro has today. It would probably be  
17 more.

18                   MR. BOB PETERS:     But your -- your  
19 allocation, Mr. Wiens -- your allocation, Mr. Wiens of  
20 costs to the firm export class doesn't identify specific  
21 costs that would have been incurred as a result of up-  
22 sizing the generation or transmission system to  
23 accommodate exports.

24                   MR. ROBIN WIENS:     It has not done so.

25                   MR. BOB PETERS:     And it hasn't done so --

1 it hasn't done so because you're not able to do so or  
2 because, from a policy level, you feel you should treat  
3 it as -- firm exports as a -- the same as you would any  
4 other customer class?

5 MR. ROBIN WIENS: I don't know that I  
6 would go so far as to say we would be absolutely unable  
7 to do so. It would take a significant effort in terms of  
8 time and -- and studies to try and identify that.

9 My expectation would be that we would  
10 probably come up with an embedded cost for a firm export  
11 class that would be less than what we have in the cost of  
12 service study recommended method that we brought forward  
13 to you today.

14 MR. BOB PETERS: And your answer is -- I  
15 mean, it's your -- your intuitive answer that cost would  
16 even be more -- or, sorry, would be less than what you  
17 are proposing in the recommended methodology?

18 MR. ROBIN WIENS: Yes.

19 MR. BOB PETERS: How can you say that  
20 without having done the test?

21 MR. ROBIN WIENS: Well, as -- as Mr.  
22 Surminski has already testified in response to the  
23 question from the Vice-Chair, when we put the major  
24 facilities in, we have incurred by far the largest part  
25 of our costs. When we put the facilities in that allow



1 is designed, built, and put in place to go as high as the  
2 theoretical maximum output and you have in fact achieved  
3 that in some instances?

4 MR. HAROLD SURMINSKI: Yes. The  
5 theoretical maximum here is -- is simply the capacity or  
6 the maximum capability of the plant, multiplied by all  
7 the hours of the year. So if the plant were generating  
8 at maximum capability for all hours of the year, that is  
9 assuming it had enough water, it could theoretically  
10 generate that energy.

11 MR. BOB PETERS: And approximately twice  
12 as much energy would be generated as required under  
13 dependable flow -- as achievable under dependable flows?

14 MR. ROBIN WIENS: Yes. But this is a  
15 theoretical number. At some plants the design capacity  
16 is very high and -- and we would never have water for all  
17 eight thousand seven hundred and sixty (8,760) hours of a  
18 year to -- to support generation at that level.

19 So it's -- it's a very theoretical number  
20 that we would never achieve.

21 MR. BOB PETERS: And then what about the  
22 maximum usable flow generation, which is plus or minus  
23 thirty-five thousand (35,000) gigawatt hours of energy?

24 MR. HAROLD SURMINSKI: Yes. This maximum  
25 was based on an historic year that we had, I believe it

1 was 1974, and we actually achieved that. And, as I  
2 stated, this past year we actually exceeded the previous  
3 all-time records.

4 So, definitely, the maximum here -- and  
5 again, this not -- this is a flow level that is not --  
6 well, we can see it's not nearly as high as the  
7 theoretical because we never have flows for every single  
8 hour of the whole year at -- at extremely high levels.

9 MR. BOB PETERS: Mr. Surminski, in the  
10 absence of firm exports how would you size Manitoba  
11 Hydro's generation facilities?

12 MR. HAROLD SURMINSKI: It is a fairly  
13 complicated question you're asking here.

14 MR. ROBERT MAYER: More than engineering  
15 101?

16 MR. HAROLD SURMINSKI: Yes, more than  
17 engineering 101.

18

19 (BRIEF PAUSE)

20

21 MR. HAROLD SURMINSKI: Well, we do  
22 consider the entire range of flow conditions in the long  
23 term. So initially in the first -- it depends, first of  
24 all, on the size -- the relative size of your plant. If  
25 it's much larger -- if it's a very large plant, like a



1 Conawapa, you only need thirty (30) megawatts in the  
2 first year but you build thirteen hundred (1300).

3           So for many years you will have excess  
4 capacity available on your system from the plant. So  
5 there is a factor there that we consider the -- the size  
6 of the plant in our planning. We do a long-term study,  
7 so we go out forty (40) years at least and -- and  
8 estimate how often the generation from the plant will be  
9 useful. And it's either useful to our domestic customers  
10 or our export customers.

11           So it is a culmination of how we are able  
12 to utilize the energy that can arise from the plant and  
13 basically it's an optimization process. We -- we keep  
14 adding a unit at the plant and -- and check whether the  
15 incremental benefits are enough to offset the incremental  
16 cost.

17           We start with something like an average  
18 level and keep adding a unit and -- and checking the  
19 benefits versus costs. We get to a point where, as we  
20 add more and more units, the last unit is only going to  
21 be used 5 percent of the time and it's only used a small  
22 percentage of the time, the benefits from that unit are  
23 much reduced.

24           So there is a point at which the last unit  
25 is -- is incrementally only used -- expected to be

1 utilized over all the range of possible flow conditions  
2 so we consider our ninety-three (93) flow conditions on a  
3 monthly basis. And you get to the point where the last  
4 unit is -- is just sufficient to recover its costs.

5

6 CONTINUED BY MR. BOB PETERS:

7 MR. BOB PETERS: And those last units are  
8 expensive units if they're only used 5 percent of the  
9 time; correct?

10 MR. HAROLD SURMINSKI: Well, expensive  
11 relative to the benefit. They're -- they're not  
12 expensive in terms of the entire plant, as Mr. Mayer was  
13 saying earlier.

14 MR. BOB PETERS: But in terms of the time  
15 that you would operate them I guess it's the benefits you  
16 receive from them compared to the costs that go into  
17 them, you want to run those units as much as possible to  
18 keep those costs, on average, as low as possible?

19 MR. HAROLD SURMINSKI: Yes, but we have  
20 no choice. It's the water supply that determines whether  
21 you run them or not.

22 MR. BOB PETERS: In -- in the case of  
23 Conawapa, that's one in which you -- you're thinking  
24 about putting in ten (10) generating units; is that  
25 right?

1 MR. HAROLD SURMINSKI: That's correct.

2 MR. BOB PETERS: And under dependable  
3 flows do you agree that whether you have ten (10) units  
4 or five (5) units the dependable energy that comes out of  
5 them is approximately the same?

6 MR. HAROLD SURMINSKI: Yes. Five (5)  
7 units are -- five (5) to six (6) units are sufficient to  
8 utilize dependable flow at the plant.

9 MR. BOB PETERS: And yet you're thinking  
10 of putting in additional units if you ever were to build  
11 it?

12 MR. HAROLD SURMINSKI: Yes. Because we  
13 don't design on dependable conditions. We design on  
14 stream flows much higher than that.

15 MR. BOB PETERS: In terms of the surplus  
16 capacity in your generating stations, your peak hydraulic  
17 capacity is approximately five thousand (5,000)  
18 megawatts?

19 MR. HAROLD SURMINSKI: Yes, that's  
20 correct.

21 MR. BOB PETERS: And the domestic peak  
22 requirement is forty-one hundred (4100) megawatts?

23 MR. HAROLD SURMINSKI: Yes.

24 MR. BOB PETERS: And so the excess is  
25 available again to support export sales?

1 MR. HAROLD SURMINSKI: Yes, that's  
2 correct.

3 MR. BOB PETERS: In the absence of  
4 imports; that's imports of power, Mr. Surminski, could  
5 Manitoba Hydro market firm exports?

6 MR. HAROLD SURMINSKI: Yes. Yes, it'd  
7 just be at a lower level.

8 MR. BOB PETERS: In a year in which there  
9 are dependable flows in the absence of imports, could  
10 Manitoba Hydro market firm exports?

11

12 (BRIEF PAUSE)

13

14 MR. HAROLD SURMINSKI: Your question was  
15 without imports and thermal energy?

16 MR. BOB PETERS: Yes I'm thinking only of  
17 hydraulic resources at this point.

18 MR. HAROLD SURMINSKI: Yes, it would  
19 depend on the domestic load and it still is a balance of  
20 whether your system is over-installed, even with -- or  
21 using only hydraulic energy.

22 MR. BOB PETERS: I thought that the  
23 domestic requirement that we looked at last week was  
24 approximately twenty-one thousand (21,000) gigawatt hours  
25 and that was roughly equivalent to your dependable flows

1 for your hydraulic generation?

2 MR. HAROLD SURMINSKI: Yes, currently but  
3 if you go back just after Limestone was installed when  
4 our load was eighteen or seventeen thousand (18,000-  
5 17,000) at that time we could have served all our load  
6 with hydraulic energy only. As load growth has taken  
7 place it eats away into our surplus and we've got to the  
8 point now where hydraulic generation by itself cannot  
9 support our domestic load.

10 And actually our domestic load, I think,  
11 is more like twenty three or twenty four thousand  
12 (23,000-24,000) currently.

13 MR. BOB PETERS: In any event your  
14 domestic load can't be served by the dependable flows  
15 from your hydraulic plant alone?

16 MR. HAROLD SURMINSKI: Yes, currently  
17 that's the situation.

18 MR. BOB PETERS: And then does it follow  
19 then to do any firm export contracts you have to also  
20 have imports then as a basis to ensure that you can meet  
21 those?

22 MR. HAROLD SURMINSKI: Yes and that's --  
23 that's the balance that takes place in determining  
24 whether it's advantageous to sign long term contracts, is  
25 that the backup is only required in very rare situations.

1                   So nine (9) out of ten (10) years we can  
2 supply our firm sale load of hydraulic energy. So one  
3 (1) out of ten (10) if we have to pay some extra costs  
4 for thermal and import, it's less costly, it's still a  
5 great benefit to sign a contract that you can make money  
6 on nine (9) out of ten (10) years.

7                   MR. BOB PETERS:    Thank you, Mr.  
8 Surminski. I want to turn --

9                   MR. ROBERT MAYER:    Before you leave that.  
10 Mr. Surminski, you said that water supply -- it's the  
11 water supply that determines whether you run your units.  
12 So if you have significant water as you now do and you  
13 are, in fact, spilling water in the Winnipeg river, are  
14 you running all your units all the time?

15                  MR. HAROLD SURMINSKI:    On the Winnipeg  
16 river where there is excess water we are running all our  
17 units, yes, definitely.

18                  MR. ROBERT MAYER:    That wasn't the  
19 question I asked. You also have significant supply on  
20 the lower Nelson at the present time. Are you running  
21 all your units all the time? All your reservoirs have  
22 significant water in them right now, am I correct?

23

24

(BRIEF PAUSE)

25

1                   MR. HAROLD SURMINSKI:    Yes we have  
2 significant water, but what I'm checking on is whether  
3 we'd be running our units in the off peak hours. We may  
4 -- we cycle our plants such that we run maximum output in  
5 the on peak hours. And the water that we have is still  
6 less than the total capability or the -- of the station.

7                   For example, the lower Nelson plants are  
8 designed for something like one hundred and seventy  
9 thousand (170,000) cubic feet per second. Our average  
10 flow now maybe only about a hundred and thirty or a  
11 hundred and forty thousand (130,000-140,000).

12                   So actually our average flow is not  
13 sufficient to utilize all the units. But, what we do is  
14 cycle the plant, run all units at a hundred and seventy  
15 thousand (170,000) in the on peak hours. Shut some of  
16 the units off in the off peak hours, so I would say that  
17 we are actually -- for the water supply we currently  
18 have, we are shutting down units in the off peak hours.

19                   Only when we get to a hundred and seventy  
20 thousand (170,000), then we have enough to run twenty-  
21 four (24) hours a day.

22                   MR. ROBERT MAYER:    Mr. Surminski, it is  
23 my understanding that one of the real advantages of hydro  
24 power is you use your ability to store the water because  
25 you can't store the energy, you use the ability to store

1 the water in order to firm and shape your loads, in order  
2 to, we've been told, that hydro power is really good at  
3 allowing you to do this.

4 So I wondered with -- about your comment  
5 about water supply determines whether you run your units.  
6 I take it that there are other considerations made  
7 because I am correct, am I not, that once the water goes  
8 through the turbine and generates electricity you cannot  
9 store that electricity?

10 MR. HAROLD SURMINSKI: Yes. Electricity  
11 cannot be stored but we have significant reservoirs where  
12 we can actually hold the water back.

13 MR. ROBERT MAYER: All of which in  
14 Manitoba have limits?

15 MR. HAROLD SURMINSKI: That's correct.

16

17 CONTINUED BY MR. BOB PETERS:

18 MR. BOB PETERS: Mr. Surminski, can I  
19 conclude from that last exchange that the sizing of  
20 hydraulic generation plant is to minimize spillage?  
21 That's one (1) of the objectives?

22 MR. HAROLD SURMINSKI: Yes, minimizing  
23 spillage is just a reverse of maximizing generation.

24 MR. BOB PETERS: And just the reverse of  
25 maximizing generation to support export sales over and



1 above which you need domestically?

2

3

(BRIEF PAUSE)

4

5 MR. HAROLD SURMINSKI: Can you repeat  
6 that please?

7 MR. BOB PETERS: If you agree with me  
8 that Manitoba Hydro sizes its hydraulic generation plants  
9 to minimize spillage then does it follow that Manitoba  
10 Hydro is sizing its hydraulic generating plants to  
11 maximize export sales as well?

12 MR. HAROLD SURMINSKI: They are a factor.  
13 But I think we're getting back to that same question as  
14 we started the morning on, it's a relatively small  
15 factor. We would still design a plant for -- for maximum  
16 utilization of water and just in the short term we may be  
17 considering exports to a greater degree when -- when the  
18 plant is -- a large plant is installed and the  
19 intervening years before it's required for domestic use  
20 it is used for the export market.

21 So you can say it's -- we take advantage  
22 of the export market. But whether we actually design it  
23 for the export market that's -- that's the -- the  
24 differentiation that I'm making. We use it and we gain  
25 revenues from the export market but we don't, to a great

1 degree, design the plant actually for the export market.

2 I conceded that there is a portion but  
3 it's not a very large portion in the design.

4 MR. BOB PETERS: And it's a portion that  
5 you can't quantify with the costs for the cost of service  
6 purposes?

7 MR. HAROLD SURMINSKI: That's correct.

8 MR. BOB PETERS: In terms of transmission  
9 losses, where I'd like to go to next, Mr. Surminski, we  
10 don't need to get any deeper than engineering 101 on  
11 this, but my understanding is that when you generate  
12 electricity and transport it to market there is a loss of  
13 energy along the transportation route?

14 MR. HAROLD SURMINSKI: Yes, that's  
15 correct.

16 MR. BOB PETERS: And that occurs on your  
17 transmission lines; correct?

18 MR. HAROLD SURMINSKI: Correct.

19 MR. BOB PETERS: So in essence there  
20 would be less energy received in Winnipeg than what is  
21 put on the transmission lines in Northern Manitoba?

22 MR. HAROLD SURMINSKI: Yes, that's right.

23 MR. BOB PETERS: Just as a point of  
24 interest, does that loss of energy, does that dissipate  
25 in the form of heat energy or what happens to it?

1 MR. HAROLD SURMINSKI: Yes, heat energy,  
2 I think, is the main component.

3 MR. BOB PETERS: I know Mr. Wiens  
4 educated us on unaccounted for gas in a different forum  
5 but I still don't know where that goes but to some extent  
6 the transmission losses are -- are at least analogous  
7 that you end up with less than what you started with when  
8 you loaded up the lines?

9 MR. HAROLD SURMINSKI: Yes, that's  
10 correct.

11 MR. BOB PETERS: Would you agree with me,  
12 Mr. Surminski, that the transmission losses of Manitoba  
13 Hydro are significant?

14 MR. HAROLD SURMINSKI: Yes. They could  
15 be in the order of 9 to 10 percent.

16 MR. BOB PETERS: And so that's  
17 approximately three thousand (3,000) gigawatt hours a  
18 year?

19 MR. HAROLD SURMINSKI: Yes, that's  
20 correct.

21 MR. BOB PETERS: Am I correct, Mr.  
22 Warden, that in accounting terms and on the accounting  
23 records of the Corporation line losses are not captured?

24 MR. VINCE WARDEN: They are reconciled.

25 MR. BOB PETERS: We're now into

1 accounting -- you don't discretely show line losses as a  
2 line item, would that be fair?

3 MR. VINCE WARDEN: Not as a cost, no, not  
4 as a line item cost.

5 MR. BOB PETERS: In terms of the cost  
6 allocation, Mr. Wiens, how do you treat line losses?

7

8 (BRIEF PAUSE)

9

10 MR. ROBIN WIENS: Mr. Peters, line losses  
11 are treated in the cost of service study and they're done  
12 in this manner, that the class loads for the purpose of  
13 allocating costs are grossed up to the generating  
14 station.

15 So a customer that is served from the  
16 distribution system will show a higher loss factor than a  
17 customer who is served from that transmission system.

18 MR. BOB PETERS: At document 15 of the  
19 book of documents, there's I think two (2) pages -- I'm  
20 sorry there's more than two (2) pages, but on the first  
21 and second page are a series of numbers of different  
22 energies consumed. Have you located document 15, pages 1  
23 and 2?

24 MR. CHIC THOMAS: Yes.

25 MR. BOB PETERS: In the total system

1 forecast for total energy, Mr. Thomas, does that include  
2 line losses or is that net of line losses?

3 MR. CHIC THOMAS: That would be at  
4 generation so that would have the line losses added back  
5 in.

6 MR. BOB PETERS: So this number the  
7 thirty-two thousand (32,000) gigawatt -- thirty-two  
8 thousand (32,000) or -- I guess it's gigawatt hours,  
9 correct, in the middle of the page that would be gross  
10 number including line losses?

11 MR. CHIC THOMAS: Correct.

12

13 (BRIEF PAUSE)

14

15 MR. BOB PETERS: If we go down,  
16 approximately half way down the lefthand column we see  
17 net exports and there's -- between pages 1 and 2, there's  
18 some different figures there, Mr. Thomas, is the nine  
19 thousand seven hundred (9700) gigawatt hours of net  
20 export, does that include line losses?

21 MR. CHIC THOMAS: Yes.

22 MR. BOB PETERS: And then if we go to  
23 page 1 of the documents at Tab 15, we see that the firm  
24 export, if we follow it across to the right-hand side and  
25 the top half of the page, it's about five thousand, three

1 hundred and fifty-nine (5359) gigawatt hours, that would  
2 be the firm export sales, correct?

3 MR. CHIC THOMAS: That's right.

4 MR. BOB PETERS: And do firm export sales  
5 listed here include line losses?

6 MR. CHIC THOMAS: Yes.

7 MR. BOB PETERS: When you say it includes  
8 line losses, does that capture the line losses as a  
9 result of losses on the high voltage direct current  
10 transmission lines?

11 MR. CHIC THOMAS: Yes, we don't  
12 distinguish between the two (2) in the cost of service  
13 study.

14 MR. ROBERT MAYER: So you include all  
15 line losses, including line losses in the distribution  
16 system?

17 MR. CHIC THOMAS: Yes, as Mr. Wiens had  
18 alluded to for those -- we have distribution losses and  
19 then we have the transmission losses. And all those are  
20 added back in to get total energy at generation.

21

22 (BRIEF PAUSE)

23

24 CONTINUED BY MR. BOB PETERS:

25 MR. BOB PETERS: The third document at

1 Tab 15 of the book of documents deals with transmission  
2 losses also.

3 And just so we have a good understanding  
4 of what -- what Schedule D-3 is showing the Board, Mr.  
5 Thomas, can you explain to the Board briefly what a  
6 common bus (phonetic) is?

7 MR. ROBIN WIENS: Common bus is the term  
8 used to describe the number of points on Manitoba Hydro's  
9 system where energy is taken from the transmission system  
10 and injected into the sub-transmission system to be  
11 carried to load centres.

12 So common bus losses refers to the losses  
13 that occur on the transmission system between generation  
14 and the point at which energy is delivered into the sub-  
15 transmission system.

16 MR. BOB PETERS: Is there more than one  
17 (1) common bus or is it a fictitious name to capture --  
18 or a fictitious point to capture all such points of  
19 demarcation from the transmission into the distribution  
20 system?

21 MR. ROBIN WIENS: Well, it's not  
22 fictitious. It is a term that is used to capture all  
23 points that feed into the distribution system from the  
24 transmission system. And I -- I cannot tell you  
25 precisely how many points there are but my understanding

1 is that there in excess of eighty (80) such points.

2 MR. ROBERT MAYER: These are actual  
3 places that can be identified?

4 MR. ROBIN WIENS: Precisely, Mr. Vice-  
5 Chair.

6 MR. ROBERT MAYER: I suspect one of them  
7 sits right on the corner of Mystery Lake Road (phonetic)  
8 and the INCO access road but I...

9  
10 CONTINUED BY MR. BOB PETERS:

11 MR. BOB PETERS: On the -- on the losses  
12 shown in this -- on page 3 of the documents at Tab 15,  
13 are the HVDC losses included in arriving at the common  
14 bus losses?

15 MR. ROBIN WIENS: All losses between  
16 generation and common bus are included in that number,  
17 including HVDC.

18 MR. BOB PETERS: Can you explain to the  
19 Board, Mr. Wiens, how you have allocated transmission  
20 losses in the cost of service study to the domestic class  
21 compared to the export classes?

22 MR. ROBIN WIENS: Mr. Peters, it's  
23 exactly the same. We take the -- the quantum of the  
24 losses divided by the quantum of generation or  
25 alternatively by the lower number, the quantum of



1 deliveries from common bus, and that represents the  
2 average losses to serve all customer classes.

3 MR. BOB PETERS: But there's no direct  
4 allocation of those losses to the firm export class.

5 MR. ROBIN WIENS: All classes bear that  
6 share of losses. There's no direct assignment but by  
7 virtue of the fact that all classes, including the firm  
8 export class, have their loads defined at generation,  
9 they all share in those losses.

10 MR. BOB PETERS: This might be a question  
11 for Mr. Surminski.

12 Is it at least notionally correct, sir,  
13 that domestic requirement is first loaded onto the  
14 transmission lines and then whatever room is left over  
15 you can use that for export?

16 MR. HAROLD SURMINSKI: Well, in concept  
17 only. But we'd never actually designate a particular  
18 generation to a particular load.

19 MR. BOB PETERS: But you'd make sure that  
20 you served your domestic load before you served your  
21 export requirements.

22 MR. HAROLD SURMINSKI: Yes. It's a  
23 higher priority. The domestic is a higher priority than  
24 export.

25 MR. BOB PETERS: Is -- is it also

1 correct, sir, that there is a non-linear relationship  
2 between line losses, and that is there's line losses at  
3 the beginning of your loading up the transmission lines  
4 but there are linearly or exponentially more line losses  
5 for the last units put on the transmission line?

6 MR. HAROLD SURMINSKI: Yes. Losses  
7 incrementally increase non-linearly.

8 MR. BOB PETERS: I said "exponentially"  
9 but you might not go that far.

10 MR. HAROLD SURMINSKI: Yes.

11 MR. BOB PETERS: Does it then follow that  
12 there are more losses on your transmission system due to  
13 exports?

14 MR. HAROLD SURMINSKI: Yes, that's  
15 correct.

16 MR. BOB PETERS: But you don't allocate a  
17 higher percentage of transmission losses to the export  
18 class under the methodology used in the cost of service  
19 study?

20 MR. ROBIN WIENS: They have the same  
21 percentage of losses as the domestic classes.

22 MR. BOB PETERS: All right. And then  
23 maybe the question is why, Mr. Wiens, when we understand  
24 from Mr. Surminski that there's a non-linear relationship  
25 and the last loaded power suffers greater transmission

1 losses than the first power put on the transmission  
2 lines?

3 MR. ROBIN WIENS: Well, I have a  
4 recollection that we did provide a response to an  
5 information request covering that matter and I -- I don't  
6 have the reference at the top of mind right now.

7 But my recollection about it is that it's  
8 -- it's a more complex relationship than just that.  
9 During the peak period that tends to be the case, during  
10 the off peak period it tends to be probably the reverse.

11 And HVDC is not the same as -- as AC  
12 transmission in that you can be pretty certain as you  
13 increase the load on AC transmission that you're going to  
14 have that -- you're going to have that non-linear  
15 relationship.

16 But in the case of HVDC it also depends on  
17 how many valve groups are operating at the time. And, in  
18 fact, it can happen that you have no more losses on HVDC  
19 during high load periods as -- as you do on -- during low  
20 load periods. It depends on how the system is operating.

21 So, generally speaking, over a  
22 transmission system yes, it's true that the incremental -  
23 - as you increase loads your losses will increase. For -  
24 - in respect of the -- of the -- I guess the context in  
25 which we look at these losses and the availability of

1 HVDC we have not represented exports as having a higher  
2 degree of losses than domestic customer classes.

3 MR. BOB PETERS: Is that something that  
4 you could quantify, Mr. Wiens?

5 MR. ROBIN WIENS: I would probably prefer  
6 to leave that more to the experts, but my expectation is  
7 that we could -- we could attempt to depict that and to  
8 depict the context surrounding HVDC and peak versus off  
9 peak in some fashion.

10 I doubt it would be precise but we could  
11 try to reflect it.

12 MR. BOB PETERS: Mr. Surminski, are you  
13 able to confirm to the Board that at peak the losses on  
14 the HVDC system are approximately 55 percent for domestic  
15 and forty-five (45) for export?

16 MR. HAROLD SURMINSKI: I don't know what  
17 -- where you're getting that information. Can you  
18 provide more information on that?

19 MR. BOB PETERS: Let me look at it at the  
20 break and I may come back to it. But you might look at  
21 PUB/MH-1-24. I think it's --

22 MR. HAROLD SURMINSKI: Yes. I have it  
23 open but those numbers don't --

24 MR. BOB PETERS: -- there.

25 MR. HAROLD SURMINSKI: -- don't ring a

1 bell.

2 MR. BOB PETERS: All right, I'll -- I'll  
3 get back to you further on that. I want to turn to the  
4 water rental issue and, right now, according to your IFF,  
5 which is found at Tab 3 of the book of documents, the  
6 water rental fee for the test year -- or for the year in  
7 which you're performing the cost of service study it's  
8 approximately \$108 million; that's correct?

9 MR. CHIC THOMAS: Yes, that's correct.

10 MR. BOB PETERS: And under document, I  
11 believe, number 8 in the book of documents, \$31.8 million  
12 of water rentals is deducted from export revenues under  
13 the methodology that is presently in force in Manitoba?

14 MR. CHIC THOMAS: Yes.

15 MR. BOB PETERS: And the proposal is,  
16 instead of deducting \$31.8 million to deduct only \$14  
17 million and only directly assign that the opportunity  
18 export class?

19 MR. CHIC THOMAS: Yes, that's correct.

20 MR. BOB PETERS: And zero (0) dollars of  
21 the water rental fees gets directly assigned to the firm  
22 exports?

23 MR. CHIC THOMAS: Directly assigned,  
24 correct.

25 MR. BOB PETERS: And what your

1 distinction is, Mr. Thomas, is that some water rentals do  
2 end up in the firm export class because the firm export  
3 class is treated the same as other domestic classes when  
4 it comes to that allocation?

5 MR. CHIC THOMAS: That's right.

6 MR. BOB PETERS: Why is it that to  
7 determine the share of water rentals to be charged to  
8 exports, you don't divide total exports by the total  
9 hydraulic generation and have a percentage that you can  
10 apply to the dollar amounts.

11 MR. ROBIN WIENS: Mr. Peters, the way  
12 we've done this, it works out to the same thing. The  
13 firm export class is assigned along with the domestic  
14 classes a similar or using the identical method is  
15 assigned the cost. The water rentals are included in  
16 that cost.

17 Firm exports receive the same allocation  
18 of water rentals as domestic customer classes, which on a  
19 per kilowatt hour basis, works out to being the same as  
20 the opportunity exports received.

21 MR. BOB PETERS: But under you  
22 recommended methodology, Mr. Wiens, from the total  
23 exports you also deduct the total imports before dividing  
24 it by the hydraulic generation, isn't that right?

25 MR. ROBIN WIENS: There's a number of

1 words there that I have to hear to be able to answer your  
2 question, Mr. Peters, so perhaps you could ask it again.

3 MR. BOB PETERS: In terms of the  
4 methodology, Mr. Wiens, to determine the share of the  
5 various customer classes you are taking exports and then  
6 you're reducing that by your imports and then dividing it  
7 by hydraulic generation, have I understood that  
8 correctly?

9 MR. CHIC THOMAS: Yes, that's correct.

10

11 (BRIEF PAUSE)

12

13 MR. CHIC THOMAS: Sorry, Mr. Peters, what  
14 was the question at hand now?

15 MR. BOB PETERS: I hadn't asked another  
16 question, but I knew you and Mr. Wiens were engrossed in  
17 discussing your last answer to me and I wanted to make  
18 sure the Board had the correct answer.

19 And I was suggesting in terms of the water  
20 rentals that were charged and calculated for the classes,  
21 you took total exports and you subtracted from that  
22 imports before dividing it by total hydraulic generation.

23 And I understood that was the correct --  
24 that was the way you do it or proposing to do it?

25 MR. CHIC THOMAS: Yes.

1 MR. BOB PETERS: And --

2 THE CHAIRPERSON: Mr. Peters, do your  
3 questions carry on in the same vein, can they take it  
4 under advisement and come back on this particular item  
5 after the break just to save time?

6

7 CONTINUED BY MR. BOB PETERS:

8 MR. BOB PETERS: I'm thinking that might  
9 be appropriate and I suppose where I'm going with that,  
10 just so the Panel Members can respond is that I think we  
11 understood earlier that the total import costs do not get  
12 certainly directly assigned to the firm export class, but  
13 here the imports are being deducted from the total  
14 exports before you're deciding what share of the water  
15 rentals. And I wondered if that was inconsistent and  
16 that's what I'd like the witness panels to focus on that.

17 If I could move on then, Mr. Chairman, I'd  
18 like to just talk briefly about marketing costs and, Mr.  
19 Wiens, the materials indicate that there are full-time  
20 marketing staff that have duties related to -- that  
21 include duties related to exports, would you agree with  
22 that?

23 MR. ROBIN WIENS: Yes.

24 MR. BOB PETERS: And in some of the  
25 quantifications the Corporation has said that probably



1 twenty-nine (29) of them could be predominantly  
2 considered in power sales which would be related to  
3 export matters?

4 MR. HAROLD SURMINSKI: Yes. That's in  
5 our filing.

6 MR. BOB PETERS: And you quantify the  
7 cost of -- of those employees but you do not directly  
8 assign those to the export class?

9 MR. ROBIN WIENS: That's correct.

10 MR. BOB PETERS: And can you explain to  
11 the Board why you wouldn't do that if you can identify  
12 them as being predominantly in the power sales export  
13 business?

14 MR. ROBIN WIENS: Well, Mr. Peters,  
15 you'll appreciate that when we were in the preparation of  
16 this document the memory of 2003/2004 was uppermost in  
17 our mind and, of course, during that period much of our  
18 power trading activity revolved around assuring supply on  
19 our marketing exports.

20 So we did treat this item, I believe, some  
21 \$7.4 million as a general cost and -- which was therefore  
22 assigned to domestic customers and just a moment -- and  
23 firm sales, but not opportunity.

24 I think in retrospect we would probably  
25 have wanted to look at a finer division of those costs

1 but that's not what appears here. In this case, however,  
2 I think it's fairly safe to say that it doesn't have a  
3 material impact on the cost of service study.

4 MR. BOB PETERS: I thought we heard last  
5 week, Mr. Wiens, that the cost of service study '06 that  
6 you prepared is based on median flow scenarios where  
7 drought is implicit but certainly not an -- not an  
8 express year forecast?

9 MR. ROBIN WIENS: True. But I think as  
10 I've tried to explain earlier, although we do base this  
11 on next year's IFF which -- and we do have median flows  
12 as a basis for it, we cannot take into -- use of median  
13 flows does not really take into effect the asymmetric  
14 aspect of the long-term operation of our system.

15 So we do not capture adequately the use of  
16 imports and thermal energy in -- in our median numbers.  
17 So they would not flow through to the cost of service  
18 study unless we were to make some specific assumptions.

19 And among those assumptions is that these  
20 resources which includes thermal, imports, and of course,  
21 the use of our power trading personnel support, both  
22 domestic and export, and we have carried that into this  
23 study.

24 I think our -- our recognition, the post-  
25 filing of the study, was that in this case we probably

1 could have made a preliminary assignment of some -- at  
2 least some of the \$7 million.

3 MR. BOB PETERS: Is that something you've  
4 worked on since the preliminary finding or are you  
5 waiting for the Board direction from this hearing before  
6 you look at that further?

7 MR. ROBIN WIENS: We have not advanced in  
8 terms of the study itself. These types of modifications.  
9 we would carry forward into the next study and, of  
10 course, it would be dependent, certainly in part, on what  
11 we hear from the Board following these proceedings.

12 MR. BOB PETERS: Well, in addition to  
13 those external marketing and power purchasing and  
14 transmission marketing expenses, you'd agree that there  
15 may be other aspects carried on by the Corporation that  
16 could likewise be directly assigned to an export class on  
17 further review?

18

19

(BRIEF PAUSE)

20

21 MR. ROBIN WIENS: Mr. Peters, I would  
22 agree that there are probably some possibilities that we  
23 could explore but they're probably not as straightforward  
24 as -- as this type of cost. So while we would -- we're  
25 certainly prepared to take a look at them, I'm -- I'm not

1 sure the conclusion is -- is arrived at as easily as in  
2 the case of these costs.

3 MR. BOB PETERS: All right. Thank you  
4 for that.

5 And, Mr. Wiens, to turn the coin over as  
6 they say, are there also costs that could be, under  
7 similar review, directly assigned to the domestic  
8 customers but presently aren't?

9

10 (BRIEF PAUSE)

11

12 MR. ROBIN WIENS: Again, Mr. Peters, I --  
13 you know, I think there are some possibilities that exist  
14 there but it -- it's certainly not as straightforward.

15 I mean, we -- we have discussed earlier  
16 this morning the -- the concept that when we add  
17 capability to the generation and transmission system to  
18 support exports, that it is done at a much lower unit  
19 cost than it is done for the overall dams and civil works  
20 that go in -- into it.

21 So presumably you could come up with --  
22 with enough work and effort, you could come up with a  
23 methodology that would -- would hive off those costs,  
24 embedded costs that could be considered to be directly  
25 assignable to exports, and that would leave the rest that

1 would be directly assignable to the domestic customer  
2 classes.

3 So the answer to your question is  
4 theoretically yes. Whether we can do it in practice, I'm  
5 not so sure.

6 MR. BOB PETERS: Okay. Thank you.  
7 Before we get to the break I do want to cover just a  
8 couple more brief areas. Transmission lines is one (1).

9 In respect of transmission lines, again,  
10 there are no transmission line costs directly assigned to  
11 either the opportunity export or the firm export. We're  
12 agreed on that?

13 MR. ROBIN WIENS: Correct.

14 MR. BOB PETERS: And instead Manitoba  
15 Hydro proposes that the firm export class be allocated a  
16 portion of the transmission costs based on the energy  
17 usage -- I believe energy usage on the inter-ties only.

18 MR. CHIC THOMAS: That's right, yes.

19 MR. BOB PETERS: And the inter-ties,  
20 again, are -- is it seven (7) in number? I'm not sure --

21 MR. CHIC THOMAS: That sounds  
22 approximately correct.

23 MR. BOB PETERS: All right. Whatever the  
24 number --

25 MR. CHIC THOMAS: Subject to check.

1                   MR. BOB PETERS:    -- the inter-ties are  
2 that portion of the transmission system where once the  
3 electron passes a certain point it's not coming home,  
4 it's going -- it's going for export.

5                   Is that a fair way to -- to understand it?

6                   MR. ROBIN WIENS:    That would be the  
7 provincial border.

8                   MR. BOB PETERS:    Except -- except, Mr.  
9 Wiens, the inter-ties are sometimes located within --  
10 inside the provincial border.

11                  MR. ROBIN WIENS:    A portion of them is  
12 always located inside the provincial border.

13                  MR. BOB PETERS:    All right. I -- maybe  
14 I'm not understanding then the portion of the inter-tie  
15 costs that gets included in the allocation of -- of  
16 transmission costs to -- to the export customer.

17                  MR. ROBIN WIENS:    All of Manitoba Hydro's  
18 transmission costs, all of it, are allocated to the firm  
19 export customer classes as well as to the domestic  
20 classes.

21                  MR. BOB PETERS:    All right. And there's  
22 no distinction made then, Mr. Wiens, for that portion of  
23 the inter-tie that is not needed by Manitoba domestic  
24 load but can only be used to service export load?

25                  MR. ROBIN WIENS:    I don't think you can

1 actually identify any such portion, for at least a couple  
2 of reasons. One of them being -- and maybe I'll step  
3 back from my comment that once it's on -- on its way it  
4 won't come home, that point being at the border.

5 No. That point would be once it's past  
6 the last sub-station that serves domestic customer  
7 classes. Presumably at that point it's on its way,  
8 unless we have a situation in which power is flowing into  
9 Manitoba, which does happen from time to time.

10 So the point being that domestic customers  
11 do use these lines, they -- some customers use these  
12 lines when power is flowing from north to south and  
13 potentially all customers use them as -- in situations  
14 where power is flowing south to north.

15 MR. BOB PETERS: All right. The  
16 importing of power, Mr. Wiens, is only necessary in a  
17 year when you cannot meet your dependable energy flows on  
18 a theoretic basis, correct?

19 MR. ROBIN WIENS: On a sustained basis,  
20 yes. There may be times during other years when power is  
21 imported, as well.

22 MR. BOB PETERS: You indicate in the  
23 document that was the second document under Tab 2 of the  
24 book of documents, that 2(2) Tab, where we looked at the  
25 functionalization of costs and I think on the

1 transmission system you functionalized \$203 million of  
2 costs for transmission, correct?

3 MR. CHIC THOMAS: Yes, that's correct.

4 MR. BOB PETERS: And it struck me, Mr.  
5 Thomas, that that didn't seem like enough money allocated  
6 to transmission and not all of the transmission assets  
7 are included in the transmission function; that's also  
8 correct.

9 MR. CHIC THOMAS: Yes, that's correct.

10 MR. BOB PETERS: And the largest asset  
11 that's not included in the transmission function are the  
12 HVDC transmission lines?

13 MR. CHIC THOMAS: Yes.

14 MR. BOB PETERS: And in short you are  
15 functionalizing the HVDC facilities as generation  
16 facilities, basically I understand on the argument that  
17 but for geography that generation would take place closer  
18 to the load where its required?

19 MR. CHIC THOMAS: That's fair.

20 MR. BOB PETERS: And in terms of how the  
21 allocation of transmission cost does work and you've told  
22 us that there's nothing directly allocated to export  
23 classes, the recommended methodology from Manitoba  
24 Hydro's perspective is to put approximately 19 percent of  
25 those transmission functionalized costs into the firm



1 export class?

2 MR. CHIC THOMAS: Yes.

3

4 (BRIEF PAUSE)

5

6 MR. BOB PETERS: When we look at the --  
7 probably Tab 15 is where all those numbers are, Manitoba  
8 Hydro uses the transmission system approximately 40  
9 percent of the time in the summer for exports.

10 MR. CHIC THOMAS: Which page exactly are  
11 you looking at in Tab 15, Mr. Peters?

12 MR. BOB PETERS: I was looking at page 2  
13 and I was looking at the summer on peak and off peak  
14 exports and I was concluding that approximately 40  
15 percent of the total energy was used for export and to do  
16 that you'd have to use the transmission system.

17 MR. CHIC THOMAS: Yes.

18 MR. BOB PETERS: And to capture that 40  
19 percent, at least in the summer, overall you're saying  
20 that a 19 or 20 percent total allocation is appropriate  
21 in the recommended methodology?

22 MR. CHIC THOMAS: Yes.

23 MR. BOB PETERS: While we're on  
24 transmission matters, Manitoba Hydro has an open access  
25 transmission tariff, am I correct in that?

1 MR. CHIC THOMAS: Yes.

2 MR. BOB PETERS: And it has that  
3 transmission tariff, partly as a responsibility or  
4 requirement by FERC and to be able to export energy?

5 MR. HAROLD SURMINSKI: Yes, that's  
6 correct.

7 MR. BOB PETERS: Can you tell the Board,  
8 Mr. Surminski, who uses the Manitoba Hydro open access  
9 transmission tariff?

10 MR. HAROLD SURMINSKI: It's available to  
11 -- available to anyone that purchases it or desires to  
12 use it.

13 MR. BOB PETERS: This would include wind  
14 generators in Manitoba?

15 MR. HAROLD SURMINSKI: Yes, it would.

16 MR. BOB PETERS: Do they purchase it from  
17 you?

18 MR. ROBIN WIENS: Mr. Peters, to date the  
19 wind generation in Manitoba has been purchased by  
20 Manitoba Hydro at the point of delivery of the generator  
21 into Manitoba Hydro's system. So the answer is, no, they  
22 don't use Manitoba Hydro's transmission tariff. I guess  
23 it's possible in the future that that could occur.

24 MR. BOB PETERS: So there's no -- there's  
25 no other generator in Manitoba then that uses the

1 Manitoba Hydro transmission tariff, would you agree with  
2 me?

3 MR. HAROLD SURMINSKI: Yes, that's  
4 correct. It's available but we do not have anyone that -  
5 - that flows power through our system and -- and sells  
6 outside our system. Manitoba Hydro has been the  
7 purchaser

8 MR. BOB PETERS: You make money off of  
9 this tariff? Mr. Warden might be happy to hear if that's  
10 the case.

11

12 (BRIEF PAUSE)

13

14 MR. ROBIN WIENS: Mr. Peters, I'm  
15 treading on very, very thin ice here because this is not  
16 my area of detailed knowledge. Manitoba Hydro does make  
17 -- does receive some revenue for the use of its  
18 transmission system.

19 My understanding is that most of that  
20 revenue is actually received through the MISO tariff, of  
21 which Manitoba Hydro is a party. In other words, our  
22 costs are incorporated into the MISO tariff to come up  
23 with a system-wide average.

24 I believe we do earn some very limited  
25 amount of revenue also from the Manitoba Hydro tariff.

1 But once you - or if you should ask me, how do -- how do  
2 you distinguish between who pay the Manitoba Hydro tariff  
3 and who pays the MISO tariff, I'm probably into some open  
4 water there.

5 So we would -- if you want to ask that, we  
6 would have to undertake to get back to you.  
7 Alternatively, we might be able to find the response to  
8 an information request that covers that.

9 MR. BOB PETERS: Do you recall in the  
10 cost of service methodology, Mr. Wiens, whether there's a  
11 netting of that revenue against any -- any other costs on  
12 the transmission side?

13 MR. CHIC THOMAS: Yes. The costs we can  
14 identify are netted in terms of what it costs us and the  
15 revenue we receive.

16 MR. BOB PETERS: Mr. Thomas, the  
17 transmission function of which you told the Board a few  
18 minutes ago was approximately \$230 million of costs,  
19 those are the costs that are included in the transmission  
20 tariff as well; is that correct?

21 MR. CHIC THOMAS: Yes.

22 MR. BOB PETERS: To your knowledge,  
23 there's no additional costs in the tariff that aren't  
24 already included in the transmission function?

25 MR. CHIC THOMAS: There is a small

1 portion of the ancillary service from -- that -- that  
2 comes from the generation function.

3

4 (BRIEF PAUSE)

5

6 MR. BOB PETERS: Mr. Thomas, I'm not  
7 going to go any deeper there, so we don't have to throw  
8 any lifeline to Mr. Wiens or yourself, but would you know  
9 approximately how often the Corporation revises that  
10 transmission tariff?

11 MR. CHIC THOMAS: We look at -- we look  
12 at it on an annual basis along with any cost of service  
13 study that we have at hand.

14 MR. BOB PETERS: And -- and that's where  
15 I was headed, is that you -- do you revise it annually  
16 with -- when you do the cost of service studies?

17 MR. CHIC THOMAS: Yes.

18 MR. BOB PETERS: And at this point in  
19 time, to your knowledge, that Manitoba Hydro open access  
20 transmission tariff is not a tariff that has been put  
21 before this Board to approve any of the -- the charges.

22 MR. ROBIN WIENS: No.

23 MR. ROBERT MAYER: But we are purported  
24 to assume some control over it and I understand you  
25 lawyers are still before the Court of Appeal.

1

2 CONTINUED BY MR. BOB PETERS:

3 MR. BOB PETERS: The issue is one, to  
4 your understanding, Mr. Warden, that there has been some  
5 litigation commenced and the matter is, at this point, at  
6 best, pending?

7

8 (BRIEF PAUSE)

9

10 MR. VINCE WARDEN: In answer to your  
11 question, Mr. Peters, I'm informed that that is a correct  
12 statement.

13 MR. BOB PETERS: All right. With the  
14 Panel Members, in the next six (6) minutes if I could,  
15 I'd like to just deal with a couple of matters from the  
16 rebuttal evidence, particularly from Mr. Harper's -- your  
17 comments on Mr. Harper's evidence.

18 And I'm looking on page 32 of 43 of  
19 Manitoba Hydro's rebuttal. I'm not sure you're going to  
20 need to access it, but if you choose to I'll certainly  
21 provide you the time.

22 On page 32 of 43 and going down to line 28  
23 to be specific, is it generally your understanding, Mr.  
24 Wiens and Mr. Thomas, that Mr. Harper is suggesting that  
25 the costs of imports be assigned to opportunity exports?

1 (BRIEF PAUSE)

2

3 MR. ROBIN WIENS: My understanding is  
4 that, first of all Manitoba Hydro does assign our  
5 purchase costs directly to opportunity export sales.  
6 But, Mr. Harper appears to want Manitoba Hydro or to  
7 think it appropriate for Manitoba Hydro to assign the  
8 totality, 100 percent of import costs against opportunity  
9 export sales.

10 MR. BOB PETERS: And it's also your  
11 understanding is it, that Mr. Harper takes that position  
12 as he contends that no imports are needed under median  
13 flows for domestic load or for firm export sales?

14 MR. ROBIN WIENS: We have been over this  
15 territory a couple of times in the last couple of days  
16 and that is what he is contending and that is the thing  
17 with which we do not agree.

18 MR. BOB PETERS: And your disagreement  
19 with Mr. Harper is for the same reasons you've answered  
20 to me in the last little bit this morning and last week,  
21 as well?

22 MR. ROBIN WIENS: That is correct.

23 MR. BOB PETERS: And in essence, you want  
24 the Board to consider that you operate the system -- the  
25 hydro utility not only with hydraulic resources, but all

1 of the resources that you have available including  
2 imports and thermal and that for opportunity sales, you  
3 don't need to get into the fixed costs that are used to  
4 have the generating stations and the transmission system?

5 MR. ROBIN WIENS: Yes. It is quite  
6 correct that in any one (1) year imports may be entirely  
7 or almost entirely used to facilitate opportunity sales,  
8 but it is not correct to say that over the course of the  
9 water cycle.

10 MR. BOB PETERS: And is that the same  
11 answer you would give, Mr. Wiens, when asked about wind  
12 power as an import, I believe, on the same page Mr.  
13 Thomas or sorry Mr. Harper is of the view that the  
14 imports from wind power are not needed to domestic load  
15 or firm exports and therefore those costs could also be  
16 assigned?

17 MR. ROBIN WIENS: I think in the case of  
18 wind power, we should refer to power purchases because  
19 they're actually not imported, they're sourced within  
20 Manitoba. And the same answer would apply, yes.

21 MR. BOB PETERS: But in that particular  
22 case, Mr. Harper is suggesting that the costs of the  
23 power purchases would be charged to both firm and to  
24 opportunity?

25 MR. ROBIN WIENS: Yes, he's saying that I



1 believe, because he recognizes that there is some, albeit  
2 small relative to energy, some firmness component to the  
3 wind power.

4 MR. BOB PETERS: But, again --

5 MR. ROBERT MAYER: Mr. Wiens, on this  
6 wind power stuff, my understanding that the purchase of  
7 wind power is firstly not particularly economic at this  
8 point in time; that the generation of wind power by  
9 anybody other than an organization that can take  
10 advantage of the significant tax advantage or the  
11 significant tax credit, is not an economical thing to  
12 happen.

13 Am I correct in assuming that the purchase  
14 of wind power by Manitoba Hydro, at this point in time,  
15 is a policy decision and is more environmentally related  
16 than it is economically related?

17

18 (BRIEF PAUSE)

19

20 THE CHAIRPERSON: We're going to take our  
21 break now so we'll give you a little bit of time to mull  
22 that one over so we'll be back at quarter to 11:00.

23

24 --- Upon recessing at 10:28 a.m.

25 --- Upon resuming at 10:49 a.m.

1

2 THE CHAIRPERSON: Okay, welcome back,  
3 everyone. We're just a few minutes behind schedule. Mr.  
4 Peters, perhaps you could help us out, our brains were  
5 baking with that sun coming from the back as to the  
6 various mullings were going on before we broke.

7 MR. BOB PETERS: Thank you. There was  
8 actually two (2) matters when we broke that I think the  
9 Company had -- was considering and we can maybe start  
10 with the one just before the break in terms of questions  
11 from the Panel.

12

13 CONTINUED BY MR. BOB PETERS:

14 MR. BOB PETERS: I understood that the  
15 witness panel was considering a response and if they've  
16 had time to consider that perhaps I'd ask you to  
17 summarize the issue and your response at this time?

18 MR. VINCE WARDEN: Mr. Peters, maybe just  
19 for added clarity if you could repeat the question then  
20 I'll respond.

21 MR. BOB PETERS: Well, --

22 MR. ROBERT MAYER: I think the last  
23 question was mine, Mr. Peters. The issue of wind power  
24 and being more a policy and an economic -- or a policy  
25 and an environmental matter rather than an economic one

1 at this point?

2 MR. VINCE WARDEN: Well, in terms of the  
3 economics, Mr. Mayer, I can tell you that the economics  
4 of wind power are marginal at best. We -- it was  
5 justified to Manitoba Hydro basically as a -- as a  
6 breakeven situation in terms of the economics.

7 There are -- are other benefits associated  
8 with wind. As you know we've committed to the ninety-  
9 nine (99) megawatts. We're not quite sure how -- how  
10 much more will be economic for Manitoba. We're studying  
11 that. But the ninety-nine (99) megawatts based on the  
12 prices that we've entered into in the long-term contract  
13 were, as I said, marginally economic.

14 There are other benefits associated, the  
15 construction activity in Manitoba, the revenue to the  
16 farmers. So all of those things were not considered in  
17 our economics but as far as Manitoba Hydro is concerned,  
18 it's -- it's close to breakeven.

19 MR. ROBERT MAYER: Just supplementary to  
20 that -- to that issue, and to somewhat tie it in with  
21 your -- with your power purchase agreements, the latest  
22 announcement by this company that it's making noises  
23 about building significant wind generation in St.  
24 Laurent, that sounded to me like it was independent. It  
25 sounded to me like it wasn't joint partnership with

1 Hydro.

2 If that were to proceed at that point in  
3 time your open access transmission tariff becomes  
4 significant; am I correct?

5 MR. VINCE WARDEN: I would agree with  
6 that.

7 MR. HAROLD SURMINSKI: Manitoba Hydro --  
8 sorry, Manitoba Hydro intends to -- to purchase all  
9 energy and bring it into its system. All proponents that  
10 we have heard of do not want to take a risk and -- and  
11 try to market their own power. Everybody intends to sell  
12 to Manitoba Hydro.

13 MR. VINCE WARDEN: That we're aware of.

14 MR. ROBERT MAYER: Does Manitoba intend  
15 to buy -- does Manitoba intend to buy power from anyone  
16 who willy nilly decides to set up his -- to set up a wind  
17 generating turbine?

18 MR. HAROLD SURMINSKI: No.

19 MR. VINCE WARDEN: Well, certainly not at  
20 any price, Mr. Mayer.

21 THE CHAIRPERSON: Mr. Peters...?  
22

23 CONTINUED BY MR. BOB PETERS:

24 MR. BOB PETERS: In terms of wind power,  
25 in the recommended methodology is there any portion of

1 the wind power that is directly assigned to the  
2 opportunity export class?

3 MR. CHIC THOMAS: As I think we've said  
4 before it's treated as a power purchase cost so therefore  
5 the 45 percent would be directly assigned to the  
6 opportunity export class.

7 MR. BOB PETERS: And -- and there's \$30  
8 million of purchase power imports which is -- which is  
9 directly assigned into the opportunity export class?

10 MR. CHIC THOMAS: Yes, that's right.

11 MR. BOB PETERS: And in addition to wind  
12 power that includes other imported purchases south of the  
13 border?

14 MR. CHIC THOMAS: Also true.

15 MR. BOB PETERS: There was one (1)  
16 question that we -- we bogged down a little bit and we  
17 put it over until -- perhaps to consider after the break  
18 and I'm not sure the Panel had a chance to consider and  
19 that was how the corporation deals with the -- the water  
20 rentals and specifically the formula where I was  
21 suggesting that from the total exports the Company was  
22 proposing to deduct the total imports and then divide it  
23 by total hydraulic generation to come up with the  
24 portion; have you had a chance to consider that?

25 MR. ROBIN WIENS: Yes, Mr. Peters. And

1 it's actually it's the share of imports that we associate  
2 with opportunity sales that that is done with, so just to  
3 be clear, the opportunity -- the opportunity exports in  
4 the current cost of service study with the recommended  
5 method, roughly forty-two (42) or forty-three hundred  
6 (4,300) gigawatt hours, nine (900) or so of the imports  
7 are associated -- directly associated with that forty-two  
8 hundred (4,200) gigawatt hours.

9           And I think it's helpful, Mr. Peters, to  
10 think of this as the -- the power comes in when it's  
11 exported, nine hundred (900) gigawatt hours -- or when  
12 it's imported, comes in and is stored in the reservoirs.  
13 And then when -- I think the -- so the power that's not  
14 generated in the reservoirs is in effect sold to domestic  
15 customers in -- in those periods that it's being  
16 imported.

17           Then it is re-exported out of the  
18 reservoirs. So the imported power incurs the import  
19 costs, the exported power creates the water rental. But  
20 notionally in the cost of service we switch them around.  
21 The domestic customer pays the water rental costs  
22 associated with that nine hundred (900) gigawatt hours  
23 and the export customer pays the import costs, which  
24 would be considerably greater than the water rental  
25 costs.

1                   MR. BOB PETERS:    In that answer, Mr.  
2    Wiens, is -- is the math then that Hydro is proposing to  
3    subtract only 45 percent of the import costs or the power  
4    purchase costs, as Mr. Thomas would say, from the  
5    exports; that's the difference?

6                   MR. ROBIN WIENS:    That's correct.  The  
7    rest -- the rest goes into the generation pool and some  
8    of it is allocated to firm exports and some to domestic  
9    customers.

10

11                                       (BRIEF PAUSE)

12

13                   MR. BOB PETERS:    At document 17 of the  
14    book of documents was a -- an information response to  
15    CAC/MSOS by the Corporation, first round, actually first  
16    question, and I -- I did want to touch on that.

17                                       And I may have glossed over it previously  
18    but at document 17 of the book of documents there was the  
19    question about any distinction between cost causation and  
20    equitable sharing of costs among the customer rate  
21    classes.

22                                       You're encouraging the Board to consider  
23    those as synonymous in this answer?

24                   MR. ROBIN WIENS:    Yes.  I think, subject  
25    to the discussion that ensues throughout the response to

1 that information request.

2 MR. BOB PETERS: Well, in that -- in that  
3 response, Mr. Wiens, and particularly the last -- the  
4 last paragraph is designed to speak to the allocation of  
5 the net export revenue, I believe; the Company wants to  
6 draw a distinction in terms of how to consider it because  
7 the Corporation doesn't -- doesn't support the view that  
8 export revenue from -- should be attributed to the use of  
9 -- the customers' use of the facilities.

10 MR. ROBIN WIENS: Yes. You know, I think  
11 in the past -- and we've heard this statement a -- any  
12 number of times that it's transmission and distribution  
13 that makes the exports possible and, therefore, all of  
14 the revenues associated with exports are -- when you  
15 properly consider cost causation, should be attributable  
16 back on that basis.

17 And -- and we disagree because while we do  
18 agree that generation and transmission do make possible  
19 those exports, they do not necessarily make possible the  
20 value that's received for them.

21 MR. BOB PETERS: You say in that response  
22 that:

23 "At a time when most surplus capacity  
24 was sold on an opportunity basis  
25 only..."





1 sake of convenience. It recognized that we had some  
2 surplus capability that could generate some revenues on  
3 the export market. Those revenues were typically well  
4 below, on average, the unit cost of the generation.

5 And in that particular world it was  
6 probably reasonable anyway, if not absolutely correct,  
7 reasonable to deduct those costs in effect from the value  
8 of -- the size of the generation and transmission cost  
9 pool.

10 MR. BOB PETERS: And your last sentence I  
11 think in that answer really is the same answer you've  
12 given in maybe different words, but your suggestion of  
13 the whole premise as to how to allocate the net export  
14 revenue comes down to the last sentence where Hydro  
15 concludes it's no longer correct to suggest that the  
16 assignment of export revenues to customer classes on the  
17 basis of usage only is in keeping with cost causation?

18 MR. ROBIN WIENS: Yes, that's what we're  
19 suggesting here.

20 MR. BOB PETERS: In the rebuttal evidence  
21 early on, on page 4 of 43 and following, Manitoba Hydro  
22 provided rebuttal evidence in respect of the -- some of  
23 the MIPUG evidence. And on page 4 of 43 and following  
24 there were discussions about what MIPUG was proposing  
25 with the excess of export revenues, do you recall that?

1 MR. ROBIN WIENS: I do recall it, yes.

2 MR. BOB PETERS: And in essence and I'll  
3 certainly -- I'm sure Ms. McCaffrey will do it more  
4 eloquently than I, but, there -- it came from a starting  
5 point that there had to be a threshold amount -- any  
6 amount over a certain amount was considered to be excess  
7 for the purposes of the MIPUG discussion and  
8 recommendations?

9 MR. ROBIN WIENS: Well, that's what we  
10 understand their position to be.

11 MR. BOB PETERS: That's fair enough and  
12 we'll hear from the authors of the evidence. But, in  
13 essence, Mr. Wiens back in 1996, Manitoba Hydro thought  
14 allocating the net export revenue according to generation  
15 and transmission costs incurred by the customer classes  
16 was fair and reasonable or at least not seriously  
17 incorrect?

18 MR. ROBIN WIENS: Yes.

19 MR. BOB PETERS: And somewhere between  
20 1996 and 2002, there was a change in that thinking  
21 because in 2002 a suggestion from Manitoba Hydro was to  
22 adopt a distribution of the net export revenue on the  
23 basis of all costs incurred by the customer classes?

24 MR. ROBIN WIENS: Yes, there was a change  
25 in our thinking.

1 MR. BOB PETERS: And the way that  
2 thinking manifests itself before the Board is, in 1996  
3 you took one (1) position and in 2002 you had changed  
4 your position and came in with a different suggestion?

5 MR. ROBIN WIENS: Yes, as far as our  
6 presentation of a position in this public forum, that's  
7 correct. I think I've said elsewhere, though, that we  
8 definitely had been considering this at least as far back  
9 as 1998. So not -- not long after the public hearings  
10 that occurred in the spring of 1996.

11 MR. ROBERT MAYER: And I'm correct, Mr.  
12 Wiens, in suggesting that at least two (2) of us sitting  
13 on this Panel rejected your position at that point in  
14 time?

15 MR. ROBIN WIENS: How could I forget Mr.  
16 Mayer?

17 MR. ROBERT MAYER: I'm not going to go  
18 there.

19

20 CONTINUED BY MR. BOB PETERS:

21 MR. BOB PETERS: Rejected your position  
22 in 2002?

23 MR. ROBIN WIENS: Yes.

24 MR. BOB PETERS: And in 2002 your  
25 position is the position that was advanced by CAC/MSOS

1 today and in previous hearings, maybe for different  
2 reasons but the same -- the same result?

3 MR. ROBIN WIENS: I think it was pretty  
4 close to the same, if not actually the same.

5 MR. BOB PETERS: All right. And I know  
6 later on in your rebuttal and I -- I have a marginal note  
7 here, pages 15 of 43 and the like, MIPUG tries to help  
8 the Board understand where the threshold is in terms of  
9 your thinking because in 1996 when everything was -- was  
10 the way you were arguing it should be in terms of  
11 generation and transmission, 32.7 percent of the revenue  
12 you received was from export revenues; would you take  
13 that subject to check?

14

15 (BRIEF PAUSE)

16

17 MR. ROBIN WIENS: Yes.

18 MR. BOB PETERS: So we went from 32.7  
19 percent of export revenue in relation to total revenue  
20 and then when we come back this year it's in the range of  
21 42.7 percent?

22 MR. ROBIN WIENS: Yes.

23 MR. BOB PETERS: Some ten (10) percentage  
24 points higher; you'd agree with that?

25 MR. ROBIN WIENS: Yes.

1                   MR. BOB PETERS:    And -- and the proposal  
2 as you understand it from MIPUG is, well, pick a mid-  
3 point between those two numbers and that's -- that's  
4 where the threshold could and maybe should be established  
5 by this Board to deal with the net export revenues?

6                   MR. ROBIN WIENS:    That's my understanding  
7 of their position.

8                   MR. BOB PETERS:    And do you understand  
9 from their position that some of the businesses that have  
10 been operating in Manitoba may have made business  
11 decisions related on how the export credit was -- was  
12 shared with consumer classes?

13                   MR. ROBIN WIENS:    I would disagree with  
14 that. I would say they made their decisions based on  
15 what they reasonably perceived the rates to be at that  
16 time and into the future.

17                   MR. BOB PETERS:    And would they be  
18 looking at -- at historic trends and historic formulas to  
19 help them see what might happen in the future?

20                   MR. ROBIN WIENS:    Mr. Peters, they would  
21 have looked at today's rates and probably, based on my  
22 experience with customer service, with our customer  
23 service people they would have, in some cases anyway,  
24 wanted to have some understanding of how the rates might  
25 change in the future.

1                   And throughout much of that period I think  
2 you will recall that Manitoba Hydro's position has been  
3 pretty steadily that we expect rates to increase at or  
4 slightly below the rate of inflation.

5                   MR. BOB PETERS:    Let's move it to how the  
6 net export credit was going to be allocated, Mr. Wiens.  
7 If the consumers were looking to see how that was going  
8 to be done they would have had no warning prior to 2002  
9 in respect of an about-face that the Corporation was  
10 going to do on how to allocate the net export credit;  
11 would they?

12                  MR. ROBIN WIENS:   Well, I expect that's  
13 true.  But I'm not sure that it's material in terms of  
14 consumer expectations about rates through that period.

15                  MR. BOB PETERS:    All right.  So, you're  
16 not drawing a distinction or you're not correlating rates  
17 to how the net export credit would be allocated to  
18 consumer classes?

19                  MR. ROBIN WIENS:   Well, there is a --  
20 there is very much a connection but I thought we were  
21 dealing here with consumer perception and I think  
22 consumer perception is not worried so much about how  
23 export revenues are allocated but rather what is the  
24 future direction for the rates that they'll pay for power  
25 regardless of, you know, internal considerations

1 associated with how those rates are derived.

2 MR. BOB PETERS: And that's an assumption  
3 by Manitoba Hydro or have you gone to the consumers to --  
4 to test whether that was the driving -- you know, one of  
5 the driving thoughts behind how they perceive their  
6 business going forward?

7 MR. ROBIN WIENS: Well, it's more than an  
8 assumption. It's -- it's based on my experience in these  
9 types of discussions. Now, whether that experience deals  
10 with the whole universality of perception, perhaps not.

11 But my understanding is that certainly if  
12 we go back to 1996 or 1997 and we're talking about rate  
13 levels that's what we would have said. Today's rates  
14 plus at or slightly below the rate of inflation. And,  
15 you know, who was contemplating then that average export  
16 revenues would double between '96 or '97 and 2003-04;  
17 that wouldn't have been on anybody's radar screen at that  
18 time.

19 So the expectation then would have been  
20 based on the rates that were in place at that time and  
21 some understanding about inflation, not about the  
22 treatment of export revenues.

23 MR. BOB PETERS: In terms of the MIPUG  
24 proposal where a threshold level is established at some -  
25 - in some manner, one of the options that's suggested by



1 that Intervenor is that any amount in excess of the  
2 threshold could be put into a regulated reserve fund to  
3 pay down the debt and built up a stabilization reserve, I  
4 suppose, against future rate changes. Are you familiar  
5 with that suggestion?

6 MR. VINCE WARDEN: I'm familiar with the  
7 suggestion, yes.

8 MR. BOB PETERS: And what's Manitoba  
9 Hydro's position as to whether that's even an appropriate  
10 use of any amount determined to be in excess of the  
11 threshold?

12 MR. VINCE WARDEN: Well, Mr. Peters, as  
13 I've testified previously the methodology used in the  
14 cost of service study in and of itself does not create  
15 any additional revenue. So there would be no additional  
16 revenues for putting into a special reserve fund for  
17 paying down debt as suggested by MIPUG.

18 MR. BOB PETERS: You're just saying that  
19 any excess doesn't necessarily mean it's sitting there as  
20 cash, it would be tied up in assets?

21 MR. VINCE WARDEN: No, I said previously  
22 that we -- the whole purpose of this exercise is to come  
23 up with revenue cost coverage ratios that we can use in  
24 judging the extent to which any future revenue  
25 requirements should be apportioned between ratepayers;

1 that's all it is. There's no additional revenue that's  
2 generated out of any methodology that we're considering  
3 here.

4 MR. BOB PETERS: So it's your position  
5 that would be unduly complicated to even establish a  
6 reserve fund when you're not creating additional  
7 revenues?

8 MR. VINCE WARDEN: It's not complicated,  
9 it's just wrong. It just wouldn't happen.

10 MR. BOB PETERS: You'd be --

11 MR. VINCE WARDEN: And it would be  
12 nonsensical in the event that there were surplus revenues  
13 which I'm saying there are not, to set up a reserve fund  
14 at the same time as we're expanding, building new  
15 generation, new transmission, having to go out in the  
16 market and borrow monies having -- at a presumably a  
17 higher rate than what we could earn by having some money  
18 sitting in some kind of a fund. It just does not make  
19 economic sense.

20 MR. BOB PETERS: It doesn't do anything  
21 on the financial statements of the Corporation?

22 MR. VINCE WARDEN: Well, first of all,  
23 the money isn't there to put into a reserve fund and if  
24 there were some funds to put into a fund, it would be the  
25 wrong thing to do.

1 MR. BOB PETERS: All right.

2 THE CHAIRPERSON: Mr. Warden, I'm not  
3 advocating any particular position, but I'm just curious  
4 when you say wouldn't make sense, don't you do that in a  
5 sense when you're developing sinking funds, debt  
6 repayment obligations?

7 MR. VINCE WARDEN: We have a requirement  
8 under the Manitoba Hydro Act to set aside a portion of --  
9 it's a formula based on the debt outstanding at the end  
10 of the previous year that is put into the sinking fund.  
11 We do though for the reason I just gave, keep those  
12 sinking funds at the absolute minimum required by  
13 statute.

14

15 CONTINUED BY MR. BOB PETERS:

16 MR. BOB PETERS: In terms of this excess  
17 monies, one (1) other suggestion might be that -- that  
18 instead of putting the money back into crediting the  
19 various customer classes, this would allow the  
20 Corporation to make payments to the shareholder.

21 MR. VINCE WARDEN: Mr. Peters, there is  
22 no excess monies.

23 MR. BOB PETERS: I understand the point,  
24 and I understand the point is from a cost of service  
25 study methodology, but if the -- if the net export

1 revenues were reduced by an amount that was considered in  
2 excess and that money never flowed into the cost of  
3 service study, it could then be used for other purpose,  
4 correct?

5 MR. VINCE WARDEN: Well again, the  
6 purpose of the exercise is to develop those revenue cost  
7 coverage ratios, to determine the extent to which  
8 customers are paying their way, in terms of the costs  
9 incurred by the Corporation. That's all it is. Once  
10 those ratios are determined, then we decide how we're  
11 going to allocate our increased revenue requirements  
12 amongst the customer classes.

13 You know, if we did attain and we will  
14 attain, at some point, our -- our debt/equity ratio  
15 target of 75/25, then we would have the luxury of  
16 determining how any dividend, so to speak, that was over  
17 and above that ratio, how that could be allocated back to  
18 ratepayers.

19 We're a long ways away from that yet. So  
20 that we -- we don't have that situation today and won't  
21 have until at least 2011/12.

22 MR. BOB PETERS: So I take from that  
23 answer, Mr. Warden, that until the net equity ratio is  
24 down to 75/25, you don't consider there to be any  
25 definition of any excess revenues and, therefore, there

1 would be -- there would be no funds available to be  
2 dividended back to the shareholder or perhaps rebated to  
3 the customer, as was suggested by MIPUG?

4 MR. VINCE WARDEN: Correct.

5

6 (BRIEF PAUSE)

7

8 MR. BOB PETERS: In the document number  
9 20 of the book of documents is a listing of various  
10 deferred costs. It comes from a response by the  
11 Corporation to an information request on behalf of the  
12 Board in the first round, number 7, found as document  
13 number 20.

14 Do you have that, Mr. Wiens and Mr.  
15 Thomas?

16 MR. CHIC THOMAS: Yes.

17 MR. BOB PETERS: And in this particular  
18 document you are telling the Board the deferred costs  
19 that you reflect on your financial statements; correct?

20 MR. CHIC THOMAS: Yes.

21 MR. BOB PETERS: And, as I understand it,  
22 the deferred costs had a value at the time of  
23 acquisition, those deferred costs have been either  
24 amortized or depreciated, so to speak, and they now have  
25 a resulting book value.

1                   That gets us through those first three (3)  
2 columns?

3                   MR. CHIC THOMAS:    Yes.

4                   MR. BOB PETERS:    And the amount by which  
5 you take the annual amortization or -- or depreciation is  
6 the amount that would enter into the costs of the  
7 Corporation, such that they would show up on the cost of  
8 service study?

9                   MR. CHIC THOMAS:    As a depreciation  
10 expense, yes.

11

12                                   (BRIEF PAUSE)

13

14                   MR. BOB PETERS:    All of these deferred  
15 costs as they're amortized, that annual portion of  
16 amortization is considered a depreciation expenses in the  
17 cost of service study?

18                   MR. CHIC THOMAS:    Yes.

19                   MR. BOB PETERS:    In -- in respect of --  
20 let's pick DSM, Demand Site Management programs, there  
21 are some there that have different time periods of  
22 amortization.

23                   MR. CHIC THOMAS:    Yes.

24                   MR. BOB PETERS:    Do you know why that is?

25                   MR. CHIC THOMAS:    I am not a DSM expert.

1 I think I'd defer that to someone else.

2 MR. BOB PETERS: Anybody on the Panel  
3 have any specific understanding as to why the Demand Site  
4 Management programs are into five (5) years, ten (10)  
5 years and fifteen (15) years?

6 MR. ROBIN WIENS: Well, I'm not a DSM  
7 expert either, Mr. Peters, but I -- it would seem from  
8 this that it was the belief of whoever established those  
9 amortization periods that they were appropriate to the  
10 type of program that was included in them, and that some  
11 programs yield results over five (5) years, some over ten  
12 (10) years and, from what appears here, the vast majority  
13 over fifteen (15) years.

14 MR. BOB PETERS: Does --

15 THE CHAIRPERSON: Is there any  
16 possibility that the difference is simply at one time the  
17 Corporation had a policy that amortized them over shorter  
18 periods of time because the financial statements just  
19 read, Amortized over -- I think it's fifteen (15) years  
20 now.

21 I'm suggesting that the five (5) and ten  
22 (10) ones are just echoes of the past.

23 MR. VINCE WARDEN: Mr. Chairman, as long  
24 as I can remember, it has been fifteen (15) years, the  
25 amortization period. We could get specifics of those

1 programs if it was important, but as Mr. Wiens indicated  
2 that vast majority are fifteen (15) years and that is our  
3 policy today that any programs that come into service are  
4 amortized over fifteen (15) years.

5 THE CHAIRPERSON: Our understanding  
6 unless we hear otherwise from you is that your accounting  
7 policy today is to amortize DSM over fifteen (15) years.

8 MR. VINCE WARDEN: That's correct.

9

10 (BRIEF PAUSE)

11

12 CONTINUED BY MR. BOB PETERS:

13 MR. BOB PETERS: Just to follow up on the  
14 DSM, Mr. Warden, I understand from your answer to the  
15 Chairman that you account for these costs or your  
16 amortize them to recover them fully over fifteen (15)  
17 years based on the current -- the current policy at  
18 Manitoba Hydro?

19 MR. VINCE WARDEN: Yes.

20 MR. BOB PETERS: And one-fifteenth of  
21 those costs are then flowed through to Mr. Wiens and Mr.  
22 Thomas when they do their cost of service study and those  
23 costs are then put into the cost of service study?

24 MR. VINCE WARDEN: Yes.

25 MR. BOB PETERS: And Mr. Thomas, one-



1 fifteenth of the cost that's put into the cost of service  
2 study, does it end up in a specific customer class or is  
3 it shared generally amongst them all?

4 MR. CHIC THOMAS: As you can see by that  
5 particular line item for DSM, it's functionalized as  
6 generation. So therefore all customer classes would --  
7 would pick up a piece.

8

9 (BRIEF PAUSE)

10

11 MR. BOB PETERS: My understanding was  
12 that Manitoba Hydro was going to take the DSM costs and  
13 directly assign them to the customer classes for which  
14 the DSM program was intended.

15 MR. CHIC THOMAS: Yes, I was in error Mr.  
16 Peters, that's correct.

17 MR. BOB PETERS: So rather than putting  
18 them in the hopper, they are directly assigned to the  
19 respective customer classes, depending on the program?

20 MR. CHIC THOMAS: That's correct.

21 MR. BOB PETERS: Put another way if the  
22 program is for the residential consumer all of the costs  
23 on an annual basis end up in the residential class direct  
24 assignment?

25 MR. CHIC THOMAS: That's right.

1                   MR. ROBERT MAYER:    The first answer made  
2 a lot more sense to me than the second one.  I guess the  
3 second one is true, the first one just made more sense.

4                   If you -- the idea of DSM is that you cut  
5 down on the use of power.  The argument has been made in  
6 this forum and in others that if you do enough of that  
7 you don't have to build a hydro dam.

8                   So why would the -- if one customer class  
9 through DSM makes significant savings in the amount of  
10 power you have to generate, why would that particular  
11 class have to pay the costs of that saving?

12                  MR. ROBIN WIENS:    I'll attempt to respond  
13 to that Mr. Mayer.  First, not all programs but many  
14 programs, DSM, not only result in deferring the  
15 installation of new generation, but they may result in  
16 deferring the installation of transmission and  
17 distribution, as well.

18                  So it's not strictly that all the benefits  
19 are realized in the generation function.  There are some  
20 that are realized in the other functions.  Most of them,  
21 I would say are realized in the generation function.

22                  But second, there is a -- what we have  
23 encountered over the years is that there is a timing  
24 issue associated with the incurrence of benefits and  
25 costs.  For instance, Manitoba Hydro may invest \$10

1 million in a DSM program or programs that exclusively  
2 benefit a certain class. But, in the past, we may have  
3 charged all those costs against the generation function.

4           And in effect, allocating all of those  
5 costs to all the customer classes, such that there is an  
6 inordinate benefit in some cases flowing to a customer  
7 class that isn't paying for those costs.

8           That's not true of all programs but it is  
9 true of some programs. And we encountered that issue  
10 back in the 1990's and so at that point we did determine  
11 and this Board concurred with us that for some types of  
12 programs, we could allocate them and should allocate them  
13 directly to customer classes so that the benefits and  
14 costs are appropriately shared.

15           Now, even in those programs where one  
16 class gets all the benefits and the classes are -- are  
17 assigned all the costs, eventually over a long enough  
18 period of time the benefits are shared. But that period  
19 of time is sometimes too long to influence appropriate --  
20 the arrival of appropriate results in our cost of service  
21 study.

22           So we began that process, as I say, back  
23 in probably the early to mid 1990's and eventually we had  
24 enough classes being assigned directly the costs of DSM  
25 that it was a natural step and an appropriate step to

1 move to that basis and that's where we are today.

2 MR. ROBERT MAYER: I take it then, the  
3 one -- I suppose the DSM programs with which I'm most  
4 familiar the ones that generally are intended, at least,  
5 to benefit the residential class.

6 Home insulation program, the light bulb  
7 give away, those kind of programs at least I understand  
8 where I'm going to get the results because I'm not going  
9 to have to buy a whole bunch more light bulbs and I'm  
10 expectedly going to save money on my power bill by doing  
11 this.

12 Are those the programs you're talking  
13 about that -- that -- those programs, I take it, would be  
14 assigned directly to the residential class?

15 MR. ROBIN WIENS: I'm probably not  
16 recalling all the history. Certainly that's the case  
17 today and I don't believe the residential class was the  
18 first class for which that determination was made.

19 Part of this results from the fact that  
20 just by -- by the natural evolution of DSM programs some  
21 are -- some are highly economic and some are less  
22 economic. So they get rolled in at different times.

23 The -- the temptation is to find -- take  
24 those that are most economic and start on them right away  
25 and defer some of the others. So you could find that we

1 had some very early DSM programs with some dramatic  
2 results affecting general service large and affecting  
3 street light class of service and that was when we began  
4 to realize that perhaps we should be looking more at  
5 matching cost to benefits by class.

6                   Certainly if you're going to have eight  
7 (8) or nine (9) or ten (10) years gap between when  
8 programs are introduced from one class as opposed to  
9 another, the failure to match benefits and costs by class  
10 can have some significant impacts on your cost of service  
11 results.

12                   So this is why we opted for this position.

13                   THE CHAIRPERSON: If you don't need  
14 additional generation at a particular point in time then  
15 it's available for export sale; correct?

16                   MR. ROBIN WIENS: Yes.

17                   THE CHAIRPERSON: So effective DSM  
18 produces more potential for export sales?

19                   MR. ROBIN WIENS: Or for deferral of  
20 generating units further into the future. Export sales  
21 in the near term, deferral in the longer term.

22                   THE CHAIRPERSON: Thank you.

23

24 CONTINUED BY MR. BOB PETERS:

25                   MR. BOB PETERS: Mr. Wiens, in light of

1 that last couple of answers to the Chairman in terms of  
2 the purposes served by DSM, one of them is energy  
3 conservation, from what I heard your answer, and one of  
4 them is deferral of plant additions; correct?

5

6 (BRIEF PAUSE)

7

8 MR. ROBIN WIENS: Mr. Peters, DSM results  
9 in energy conservation and in some cases in capacity  
10 conservation and the result of that is that it would  
11 facilitate, other things being equal, more exports.

12 And the economics, if you will, are  
13 derived on the basis of -- of the value of energy in the  
14 long term in the export market. But it does also have  
15 the effect down the road of allowing us to defer  
16 generation but we don't use that in the valuation of the  
17 DSM program.

18 MR. BOB PETERS: Thank you for that and I  
19 wasn't -- I didn't want to get back into the tests used  
20 to evaluate the various programs so I understand the  
21 answer and I appreciate that.

22 But it seems then -- why are the costs for  
23 the DSM program that you list in document number 20; why  
24 are those not changed to the export class?

25

1 (BRIEF PAUSE)

2

3 MR. ROBIN WIENS: We don't have any  
4 programs for the export class.

5 MR. BOB PETERS: Mr. Wiens, you weren't  
6 following my logical line of questioning. It -- it  
7 seemed to me intuitive from your answers to the -- the  
8 Chairman and the Vice-Chairman that DSM results in energy  
9 conservation and deferral of plant additions, and that  
10 energy conservation can be used for exports and,  
11 therefore, the overall primary role of DSM appears to be  
12 resulting in increases in export revenues.

13 Doesn't that follow?

14 MR. ROBIN WIENS: That is the immediate  
15 and short-term impact of demand side management. But  
16 you'll appreciate that demand side management is engaged  
17 in -- because the optimum levels of demand side  
18 management reduce the overall costs of the system,  
19 thereby benefiting all of our customer classes,  
20 particularly the participants whose bills are reduced.

21 MR. BOB PETERS: I -- I think we're  
22 mixing the -- the result of the program for the consumer  
23 and the result of the program to the Corporation as a  
24 whole.

25 And if -- as a result of the DSM programs

1 and spending the \$150 million on programs frees up some  
2 energy that can be exported, isn't there a logical  
3 conclusion that some of those costs maybe should be  
4 assigned to the export class?

5 MR. ROBIN WIENS: The export class does  
6 not receive quantifiable benefits from DSM. They  
7 continue to pay a price based on the market.

8 MR. BOB PETERS: But the residential  
9 consumer who gets the free light bulbs sees a reduced  
10 bill every month -- but some -- and then the energy that  
11 that consumer has saved is exported and the benefit isn't  
12 shared just with the residential class that uses the  
13 light bulbs but it's now going to be shared with all the  
14 classes, from what I hear you saying in the cost of  
15 service study.

16 MR. ROBIN WIENS: Yes. And the export  
17 revenue that is thereby received is allocated back for  
18 all -- the benefit of all the customer classes.

19 MR. BOB PETERS: You're encouraging the  
20 Board then to treat the export class as a -- the same as  
21 a domestic customer and look at the costs and benefits to  
22 that class of any specific DSM program, and in your  
23 examples there are no DSM programs that are targeted to  
24 export.

25 MR. ROBIN WIENS: No. It simply happens



1 that the surplus that is thereby created is exported for  
2 the highest price that Manitoba Hydro can obtain for it.

3 MR. BOB PETERS: Manitoba Hydro doesn't  
4 want to have DSM programs for export, that would be  
5 counter-intuitive to -- to exporting as -- as much as you  
6 can.

7 MR. ROBIN WIENS: Well, I guess you have  
8 to ask the question, What benefit would Manitoba Hydro  
9 receive by -- by paying for DSM costs for the customers  
10 of Northern States Power, for example.

11 THE CHAIRPERSON: But, Mr. Wiens, just  
12 following the discussion here, earlier you and others had  
13 indicated that there had been a major change. You've  
14 talked about the gain in the unit price of the sales of  
15 the exports.

16 And in the last year, as I understand what  
17 you said before, if you could not sell -- and of course  
18 it even goes back to this letter that we were discussing  
19 last week -- if you don't have to sell a kilowatt hour to  
20 an industrial customer for, say, four (4) cents and  
21 instead you can sell it in a peak power to the Americans  
22 at nine (9) cents, there's a substantial gain that's been  
23 realised, has there not?

24 And under the method that you are saying,  
25 that that four (4) cents was prevented because of

1 expenditures incurred with respect to the industrial  
2 class, you put the cost against the industrial class but  
3 the revenues would flow to the export.

4 Is that not true?

5 MR. ROBIN WIENS: Well, the revenues  
6 would flow to Manitoba Hydro and subsequently be  
7 allocated among the customer classes of Manitoba Hydro.

8 THE CHAIRPERSON: But the revenue would  
9 first go into the export class.

10 MR. ROBIN WIENS: The revenue would be  
11 received from the export class.

12

13 CONTINUED BY MR. BOB PETERS:

14 MR. BOB PETERS: Do your answers change,  
15 Mr. Wiens, when you consider that by use of an effective  
16 DSM program the result is you don't have to import as  
17 much power and then there is a direct cost and benefit to  
18 certain customers?

19 MR. ROBIN WIENS: Well, it may well be  
20 that as a result of the DSM program there's less power  
21 that's required to be imported. But I'm just not sure  
22 if, you know, if I can follow where you're going with  
23 that Mr. Peters.

24 MR. BOB PETERS: Well, I was wondering,  
25 whether or not, there would be benefits that would be --

1 in an import -- when you reduce the imports then maybe  
2 the charges should be to the consuming customer classes  
3 domestically, but if you're using the benefit of the DSM  
4 for exporting then maybe some of the costs should follow  
5 the benefits?

6 MR. ROBIN WIENS: But I think just by  
7 virtue of paying the -- you know -- the costs that the  
8 market will bear, the export customer is paying for those  
9 benefits and they're coming back into the Province of  
10 Manitoba and being distributed to each of the domestic  
11 classes of service.

12 MR. BOB PETERS: All right. We've got  
13 your point, thank you.

14 The next document in the book of documents  
15 is document 21 and it deals with mitigation costs. And  
16 while there are some acronyms on this page for Churchill  
17 River Diversion and Lake Winnipeg Regulation and Northern  
18 Flood Agreement and Non-northern Flood Agreement, these  
19 numbers represent the amount that Manitoba Hydro has paid  
20 out in mitigation expenses over the various decades  
21 listed, correct?

22 MR. VINCE WARDEN: Correct.

23 MR. BOB PETERS: And is it correct that  
24 \$570 million has been paid to date and there's still  
25 approximately \$104 million to be paid although that \$104

1 million is, at this point, just an estimated figure?

2 MR. VINCE WARDEN: That's correct.

3 MR. BOB PETERS: In terms of accounting  
4 purposes, Mr. Warden, how do you treat those mitigation  
5 costs?

6 MR. VINCE WARDEN: The mitigation costs  
7 are allocated to the respective assets to which they  
8 pertain. So the list of assets is -- or projects is  
9 identified on -- in the answer to PUB/Manitoba Hydro 5.

10 MR. BOB PETERS: You're telling the Board  
11 that whatever mitigation costs arise as a result of the  
12 generation project, those mitigation charges are charged  
13 to the generation and then they are depreciated over the  
14 life of the asset or the life of the plant that results?

15 MR. VINCE WARDEN: Yes, maybe just a  
16 little bit further than that. The 570 million are costs  
17 that we've expended to date. We also as you indicated,  
18 estimate what our future liability is.

19 So it's a total of the \$570 million and  
20 the estimated liability that is allocated to the  
21 respective assets and amortized or depreciated over the  
22 remaining life.

23 MR. BOB PETERS: You consider mitigation  
24 costs as part of the cost of the capital asset?

25 MR. VINCE WARDEN: We do.

1 MR. BOB PETERS: And then from the cost  
2 of service study then we've been told earlier in these  
3 proceedings that the capital assets of the Corporation  
4 are reflected in the cost of service study by way of the  
5 depreciation costs that results annually?

6 MR. VINCE WARDEN: That's right.

7 MR. BOB PETERS: And included then in the  
8 depreciation cost will be an amount that would have been  
9 attributed to mitigation, Mr. Thomas?

10 MR. CHIC THOMAS: That's correct.

11 MR. BOB PETERS: Just a question, Mr.  
12 Thomas, Mr. Wiens, if in the future Manitoba Hydro builds  
13 for export and there is a mitigation cost associated with  
14 that capital asset, how will those costs be reflected in  
15 future cost of service studies?

16

17 (BRIEF PAUSE)

18

19 MR. ROBIN WIENS: Mr. Peters, regardless  
20 of the purpose of a plant that's put in service, if there  
21 are mitigation costs associated with it they would be  
22 capitalized and depreciated in the same way as the one --  
23 the costs that are depicted here.

24 MR. BOB PETERS: I'm not sure if my  
25 question is too hypothetical or not, but if the

1 construction was building for export, Mr. Wiens, and  
2 costs were incurred to -- to take advantage of or attempt  
3 to take advantage of the export market would those costs  
4 then end up being directly assigned to the export class?

5

6 (BRIEF PAUSE)

7

8 MR. ROBIN WIENS: I guess to the extent  
9 that we determine that such a plant or plants are  
10 dedicated to put in place -- dedicated to serve the  
11 export market yes, we would, we would assign them  
12 directly.

13 MR. ROBERT MAYER: Manitoba Hydro  
14 presented to the Clean Environment Commission some very  
15 concise pamphlets on mitigation costs. Two (2) of us  
16 have seen those, neither Mr. Peters nor the rest of the  
17 Panel here have seen them.

18 Are those pamphlets still available?

19

20 (BRIEF PAUSE)

21

22 MR. VINCE WARDEN: I don't -- I don't see  
23 why not, Mr. Mayer.

24 MR. ROBERT MAYER: They might be helpful.  
25 They weren't -- it seems to me there were three (3) or

1 four (4) of them and they were given out in a response to  
2 a request by Dr. Avery-Kinew to Hydro at the hearings in  
3 the Pas.

4 We had some discussion as to whether we  
5 really wanted to put this in writing, but the end result  
6 you produced a group of pamphlets. If we could be  
7 provided with copies of those I think it might be helpful  
8 in helping the rest of the Panel understand the  
9 mitigation costs and how they went and how they were  
10 arrived at.

11 MR. VINCE WARDEN: Certainly.

12

13 --- UNDERTAKING NO. 5: Provide pamphlets re  
14 mitigation costs

15

16 MR. BOB PETERS: Thank you.

17

18 CONTINUED BY MR. BOB PETERS:

19 MR. BOB PETERS: Turning to another topic  
20 I just want to touch with you, Mr. Warden, and that is  
21 the possible impact of what is Bill 11 before the  
22 Manitoba Legislature.

23 THE CHAIRPERSON: Mr. Peters, just before  
24 you change the topic, I just have one (1) question just  
25 for the understanding.

1                   On the book of documents, Section 20, for  
2 example, when you talk there about these deferred  
3 unamortized balances and deferred costs totalling 151  
4 million; are there other similar costs that are in  
5 accounts such as construction and progress?

6                   MR. VINCE WARDEN:    Are there other costs  
7 that are in construction and progress...?

8                   THE CHAIRPERSON:    Of similar nature; for  
9 example, planning costs, site study costs, things of that  
10 nature that haven't started to being amortized yet?

11                  MR. VINCE WARDEN:    Yes, there are.

12                  THE CHAIRPERSON:    Thank you.

13

14 CONTINUED BY MR. BOB PETERS:

15                  MR. BOB PETERS:    Those would be found  
16 under the company's filings, I suppose, of capital --  
17 capitalized costs, Mr. Warden, that are normally found at  
18 GRA hearings?

19                  MR. VINCE WARDEN:    I'm just thinking  
20 actually on reflecting a little bit more on your  
21 question, Mr. Chairman, with respect to demand side  
22 management those costs are flowed through -- they -- they  
23 were taken out of work in progress and put into -- into  
24 capitalized accounts for purpose of depreciation the year  
25 after the incurrence.



1                   So the only remaining work in progress for  
2 the year in question -- the subsequent year they go into  
3 -- into the fixed asset category.

4                   THE CHAIRPERSON:    So in construction and  
5 progress one would find things like planning costs and  
6 things of that nature? a

7                   MR. VINCE WARDEN:    For the current year.  
8 Those planning costs go into our amortized over a fifteen  
9 (15) year period in the year after the date of  
10 incurrence.

11                  THE CHAIRPERSON:    So even in, for  
12 example, projects that haven't even commenced yet, the  
13 planning costs associated with Gull or Conawapa they'd be  
14 in these numbers?

15                  MR. VINCE WARDEN:    Yes.

16                  THE CHAIRPERSON:    Thank you.

17

18                                       (BRIEF PAUSE)

19

20 CONTINUED BY MR. BOB PETERS:

21                  MR. BOB PETERS:    Mr. Warden as I -- just  
22 before I close the Tab 20, then, of the deferred costs  
23 and I look down to diesel site clean-up costs, fifteen  
24 (15) years at \$18 million, that just, as described, would  
25 be for clean-up of diesel generating sites in Northern

1 Manitoba?

2 MR. VINCE WARDEN: Yes.

3 MR. BOB PETERS: Would you agree that  
4 there's really no value in that going forward and that  
5 those diesel sites have probably been replaced with land  
6 lines?

7

8 (BRIEF PAUSE)

9

10 MR. VINCE WARDEN: It's a question of how  
11 those costs are recovered, Mr. Peters. We have a  
12 separate cost of service study for diesel and those costs  
13 are recovered prospectively in the diesel cost of service  
14 study.

15 MR. BOB PETERS: And probably a good  
16 distinction, Mr. Warden, in terms of how they are  
17 recovered, but one (1) option for recovery would be to  
18 recover them in one (1) year and write them off in the  
19 year in which --

20 MR. VINCE WARDEN: Well, there's really  
21 no place to write them off. We recover all costs  
22 incurred -- or for the most part all costs incurred on  
23 diesel -- at diesel sites from diesel customers. So we  
24 can't write them off against diesel customers, otherwise  
25 they'd be faced with a big bill -- a big bill in the year

1 of write off.

2 MR. BOB PETERS: I guess the same then  
3 isn't true for the grid items, that those could be  
4 written off in one (1) year if that was the  
5 determination?

6 MR. VINCE WARDEN: Yes, if there is a  
7 determination that there is no future value there could  
8 be the -- a write off in that year.

9 MR. BOB PETERS: Mr. Warden, I wanted to  
10 ask you about -- about the impact of Bill 11 and perhaps  
11 you can confirm that presently that Bill is still before  
12 the Manitoba legislature?

13 MR. VINCE WARDEN: Yes.

14 MR. BOB PETERS: And as I understand it,  
15 one (1) of the aspects of Bill 11 was to create a fund  
16 out of which -- or a fund to be set up by Manitoba Hydro?

17 MR. VINCE WARDEN: Yes, that's one (1) of  
18 the provisions in Bill 11.

19 MR. BOB PETERS: And would I be correct  
20 in saying no such fund has yet been set up?

21 MR. VINCE WARDEN: That's correct.

22 MR. BOB PETERS: And no such fund will be  
23 set up until or unless the Bill was passed into law?

24 MR. VINCE WARDEN: That's right.

25 MR. BOB PETERS: If we assume and I'd

1 like Mr. Wiens and Mr. Thomas to help us here, if we  
2 assume that the Bill is set up and passed into law, how  
3 will the cost of service study reflect any fund that is  
4 to be set up under that legislation?

5 MR. VINCE WARDEN: Maybe I'll respond to  
6 that. The cost of service study would only recognize  
7 costs that are actually incurred. So if there were costs  
8 that were incurred for DSM for example, or for some kind  
9 of a cross-subsidy which is also referenced in Bill 11,  
10 it would only be at the point of that cost incurrence on  
11 the financial statements in Manitoba Hydro that there  
12 would be any recognition in the cost of service study.

13 MR. BOB PETERS: And you might have to  
14 help me with the accounting part of that, Mr. Warden. If  
15 -- and I appreciate there's a lot of if's in these  
16 questions, but if the Bill is passed into law, if the  
17 fund is set up, how will that fund then flow through the  
18 cost of service study?

19 MR. VINCE WARDEN: There would be no  
20 impact of setting up the fund on the cost of service  
21 study, that would not impact the cost of service study,  
22 at all.

23 MR. BOB PETERS: So all that would result  
24 would be the net revenue that would be included to be  
25 allocated would be reduced or the net income of the

1 Corporation would be reduced?

2 MR. VINCE WARDEN: Well, the net income  
3 wouldn't be reduced until such time as there was an  
4 expense incurred. So one (1) option that's being  
5 considered, one (1) that I'm not advocating but is an  
6 appropriation of retained earnings.

7 So we could just simply take the retained  
8 earnings that's in Manitoba Hydro now and appropriate a  
9 portion for the purposes of Bill 11, it does not seem to  
10 be the right thing to do when our retained earnings, as  
11 I've said many times, are already well below what they  
12 should be.

13 We wouldn't want to restrict sthose  
14 retained earnings for a purpose other than for the major  
15 risks faced by the Corporation.

16 MR. BOB PETERS: Would another approach,  
17 Mr. Warden, be to treat it the same as you'd do the  
18 uniform rate adjustment?

19 MR. VINCE WARDEN: No. We're talking  
20 totally different matters. There was a -- there was a  
21 reduction in revenue associated with the -- with the  
22 uniform rate legislation.

23 We're talking here about the possible  
24 incurrence of some expenditures in the future. And those  
25 expenditures would be allocated appropriately through the

1 cost of service study.

2 So it's really quite a different scenario  
3 than the uniform rates, as I see it.

4 MR. BOB PETERS: Do I take the  
5 distinction then, Mr. Warden, is in one example for the  
6 uniform rates there's a revenue reduction but if Bill 11  
7 comes into force and a fund is set up, it would be how  
8 the fund was used, the cost out that fund that would be  
9 allocated to the cost of service study?

10 MR. VINCE WARDEN: Yes, I agree with  
11 that.

12 MR. BOB PETERS: All right. One of the  
13 things you said in an answer just a few minutes ago, Mr.  
14 Warden, was that the cost of service study only  
15 recognizes costs incurred.

16 Do you recall saying that?

17 MR. VINCE WARDEN: Yes, I did.

18 MR. BOB PETERS: And is that in essence  
19 the answer to one of the recommendations from RCM/TREE  
20 who's advocating that certain externalities be charged to  
21 consumers of Manitoba Hydro?

22 MR. VINCE WARDEN: Well, I wasn't really  
23 thinking of RMC -- RCM/TREE when I responded but, yes,  
24 what they are advocating would be the inclusion of -- of  
25 costs not incurred by the Corporation, externalities, and

1 passing those on to -- to ratepayers.

2 MR. BOB PETERS: Manitoba Hydro sees  
3 those externalities as being in addition to the cost of  
4 service study items.

5 MR. VINCE WARDEN: They're not included  
6 in our cost of service study today.

7 MR. BOB PETERS: In -- in some ways I  
8 think Manitoba Hydro also says that the externalities are  
9 in some ways already internalised by Manitoba Hydro in  
10 its export pricing.

11 Have I understood that correctly?

12

13 (BRIEF PAUSE)

14

15 MR. VINCE WARDEN: Mr. Peters, only to  
16 the extent that when we forecast prices to be received in  
17 the future on the export market, we take into account  
18 such things as carbon credits or some other externalities  
19 that -- that may affect that price in the future.

20 And -- and I think, as Mr. Surminski  
21 testified earlier, we do in -- in scenario planning for -  
22 - for new generation, we look at -- at all costs, those  
23 that are external to the Corporation as well as those  
24 that will be incurred directly.

25 MR. BOB PETERS: All right. And I also

1 understand then that the externalities that the  
2 Corporation feels it has been exposed to or have -- has  
3 incurred to date already end up in the rates through  
4 these mitigation and compensation payments and  
5 environmental expenses to get the capital assets in  
6 place.

7 MR. VINCE WARDEN: Well, I -- I wouldn't  
8 call mitigation externalities. They -- those are actual  
9 costs incurred or to be incurred.

10 MR. BOB PETERS: So the externalities  
11 which you're referring to are the ones that would be  
12 incurred by someone outside of Manitoba and by somebody  
13 other than Manitoba Hydro?

14 MR. VINCE WARDEN: Yes.

15 MR. BOB PETERS: In the few minutes  
16 remaining before -- before lunch and My Friend Mr.  
17 Williams gets his materials in order, there was one (1)  
18 question, Mr. Surminski, of you that I sdid want to touch  
19 on and it had to do with how I interpreted one (1) of  
20 your answers and I may have been wrong, but if I was  
21 you're going to tell me.

22 I had understood you to be saying to the  
23 Board that you're last unit of generation is cheaper to  
24 use than the first units of generation that you put into  
25 your generating stations?



1 MR. HAROLD SURMINSKI: I don't quite  
2 understand your question, what do you mean by, to use?

3 MR. BOB PETERS: Is it correct, that the  
4 last generator to run is run more cheaply than the first  
5 generators that are spinning away?

6

7 (BRIEF PAUSE)

8

9 MR. HAROLD SURMINSKI: I still don't  
10 understand exactly what you mean by that.

11 MR. BOB PETERS: All right. I'll keep  
12 fishing here, Mr. Surminski. There are embedded costs  
13 for each of the units of generation that you put into  
14 your generating stations, your hydraulic generating  
15 stations, correct?

16 MR. HAROLD SURMINSKI: Well, embedded  
17 costs are for the plant, in total.

18 MR. BOB PETERS: And that plant in total  
19 is comprised of the costs of individual units as they're  
20 called or generators?

21 MR. HAROLD SURMINSKI: We don't  
22 differentiate between units, it's the infrastructure,  
23 it's the total for a site.

24 MR. BOB PETERS: Well, you indicated  
25 before that your last unit may only be operated 5 percent

1 of the time in any type of a generating station, is that  
2 correct?

3 MR. HAROLD SURMINSKI: No, it may be a  
4 picking up the last 5 percent of the available water but  
5 -- on a long term basis -- but it may be operating more  
6 than that due to cycling in a plant.

7 MR. BOB PETERS: I don't want to get too  
8 deep into the cycling, but does that just mean that you  
9 try to run all the units with the same number of hours  
10 under the same load so that they wear down evenly and you  
11 have all cylinders roughly the same?

12 MR. HAROLD SURMINSKI: That is done but  
13 it is a -- the cycling of a plant is determined by the  
14 value of peak energy versus off peak energy.

15 MR. BOB PETERS: Maybe I could ask you  
16 for this undertaking to short circuit this discussion,  
17 Mr. Surminski. From the 04/05 power resource plan could  
18 you provide the capital costs for a five (5) unit  
19 Conawapa generating station as well as a ten (10) unit  
20 Conawapa generating station? Could you provide those  
21 assumed costs?

22 MR. HAROLD SURMINSKI: Yes, they can be  
23 provided, we did consider those in our resource plan.

24 MR. BOB PETERS: And then could you also  
25 provide as part of that undertaking the average energy

1 generated under each -- under each scenario?

2 MR. HAROLD SURMINSKI: Yes, we could.

3

4 --- UNDERTAKING NO. 6: To provide the assumed costs for  
5 a five (5) unit and a ten (10) unit  
6 Conawapa generating station, including  
7 the average energy generated under each  
8 scenario

9

10 CONTINUED BY MR. BOB PETERS:

11 MR. BOB PETERS: Thank you. To close off  
12 if the Panel could turn to Tab 10, of the book of  
13 documents, we will conclude with what I understand to be  
14 the conclusion, Mr. Wiens and Mr. Thomas, of your four  
15 (4) methodologies of cost of service studies and that --  
16 are the revenue to cost ratios from each, correct?

17 MR. CHIC THOMAS: Yes.

18 MR. BOB PETERS: The current column  
19 number one (1) represents the currently approved PUB  
20 methodology that was approved in the last Board order?

21 MR. CHIC THOMAS: Yes.

22 MR. BOB PETERS: And next to that you  
23 provide the cost of service methodology performed by  
24 NERA, correct?

25 MR. CHIC THOMAS: Yes.

1                   MR. BOB PETERS:    And one (1) of the  
2    distinctions about NERA from where the current  
3    methodology is, is that NERA recommends the use of one  
4    (1) export class, correct?

5                   MR. CHIC THOMAS:    That's one (1) of the  
6    NERA recommendations, yes.

7                   MR. BOB PETERS:    And that export class by  
8    NERA is -- and when NERA did their report they knew you  
9    had opportunity exports and they knew you had firm  
10   exports, as well, correct?

11                  MR. CHIC THOMAS:    Yes.

12                  MR. BOB PETERS:    And yet in their wisdom  
13   they blended those into one (1) export class?

14                  MR. CHIC THOMAS:    That's right.

15                  MR. BOB PETERS:    And can you explain to  
16   the Board what Manitoba Hydro's understanding is as to  
17   why NERA incorporated all of your exports into one (1)  
18   class rather than differentiate between the different  
19   types of classes now being done by Manitoba Hydro?

20                  MR. ROBIN WIENS:    Mr. Peters, I'm not  
21   sure if you'll recall but following the issuing of Order  
22   7/03 Manitoba Hydro did express some concerns about going  
23   with more than one (1) export class and those concerns  
24   were largely tied in with how much information we would  
25   have to provide and whether any of that information was

1 commercially sensitive in order to divide the exports  
2 into those two (2) classes.

3 At the time that Manitoba Hydro engaged  
4 NERA we had not resolved those concerns and we were still  
5 in a position of thinking that if we were going to treat  
6 exports we would have to look at a single export class.

7 Subsequent to having received the NERA  
8 report we took a look at what the possibilities were that  
9 we could actually look at two export classes and we  
10 determined that there may be a basis on which we could  
11 divide those exports up without getting into information  
12 that was commercially sensitive.

13 And on that basis we undertook to provide  
14 the cost of study material that we filed with this Board  
15 at the end of October of 2005, and I think, as I have  
16 mentioned earlier, we did contact NERA and had that  
17 discussion with them and they were, at the risk of again  
18 providing indirect information, that -- that they found  
19 that to be appropriate.

20 MR. ROBERT MAYER: That was just about  
21 the same answer you gave to the same question last week;  
22 right?

23 MR. ROBIN WIENS: That's -- well, there's  
24 a little more information there but it's basically the  
25 same answer, yes.

1

2 CONTINUED BY MR. BOB PETERS:

3 MR. BOB PETERS: And in addition to the  
4 NERA methodology you did the vintaging methodology again  
5 in response to a directive from the Board in one of their  
6 last orders?

7 MR. CHIC THOMAS: Yes.

8 MR. BOB PETERS: And the recommended  
9 methodology, Mr. Wiens, I wasn't quite sure of the  
10 timing. Maybe you could just help the board understand  
11 from when you got the NERA report to when you decided to  
12 go down the recommended methodology, what was the  
13 timeframe involved there?

14 MR. ROBIN WIENS: Mr. Peters, I think you  
15 may also recall that Manitoba Hydro filed some material  
16 with the Board in respect of the differing methodologies  
17 in February of 2005, and we did not have the recommended  
18 methodology included at that time.

19 So the timing is sometime I would think in  
20 the spring or perhaps early summer of 2005.

21 MR. BOB PETERS: And have all of these  
22 revenue to cost coverage ratios that we see and the  
23 changes that we see, we've looked at previous documents  
24 where by far and away the vast majority of the impact is  
25 as a result of the methodology in allocating and

1 determining the net export credit?

2 MR. ROBIN WIENS: That's correct.

3 MR. BOB PETERS: All right. Mr.  
4 Chairman, with that I think it's an appropriate time for  
5 the lunch break. I will review my notes, but I suspect I  
6 will be finished and Mr. Williams will -- will be first  
7 up this afternoon.

8 THE CHAIRPERSON: At the risk of having  
9 things pitched at me, I had one (1) last question. Just  
10 to assure myself that I understood the approach that  
11 Hydro were following.

12 If we return to the example of Bill 11,  
13 for example, okay, you indicated that the COSS wouldn't  
14 be affected unless there were actually incurred costs;  
15 okay, I can understand that.

16 So if there were incurred cost and if  
17 those costs were incurred for, let's say, low income DSM  
18 gas or something of that nature; do I understand your  
19 approach would be you would assign those costs against  
20 the residential class?

21 That was the category of customers that  
22 received the benefit?

23 MR. ROBIN WIENS: Right. Mr. Chairman, I  
24 -- I had been somewhat concerned about the direction of  
25 the discussion with respect to Bill 11 because until we

1 actually do receive direction from the government of  
2 Manitoba we're not in a position to actually determine  
3 with any degree of finality how these costs are going to  
4 be treated.

5 THE CHAIRPERSON: That actually wasn't my  
6 point. I was only using it as an example. I was saying  
7 if we return to the discussion before on DSM you were  
8 indicating if DSM costs were incurred you would allocate  
9 them to the class that, if you like, was the recipient?

10 MR. ROBIN WIENS: I mean, that's -- that  
11 is one way you could look at it. I'm not sure that  
12 that's the determination we would make. And, you know, I  
13 would refer to the -- the situation where we had some  
14 costs associated with uniform rates and rather than  
15 allocate them to the residential class, they have been  
16 taken as a first call on net export revenues.

17 I -- you know, I'm not saying that we  
18 would have a -- a firm recommendation on that today but  
19 just mentioning that there are alternatives to consider.

20 THE CHAIRPERSON: You're not foreclosing  
21 any option then as far as that goes, if that situation  
22 developed. I understand you.

23 Okay. Thank you everyone. We'll see you  
24 all back at 1:30.

25



1 --- Upon recessing at 12:07 p.m.

2 --- Upon resuming at 1:36 p.m.

3

4 THE CHAIRPERSON: Okay. Welcome back  
5 everyone.

6 Mr. Peters, if you could take us through a  
7 few undertakings.

8

9 CONTINUED BY MR. BOB PETERS:

10 MR. BOB PETERS: Yes. Thank you. And  
11 good afternoon, Mr. Chairman, Board Members, Ladies and  
12 Gentlemen.

13 One -- I will call it an undertaking and  
14 I'm, quite frankly, not sure how I left the questioning  
15 on the record. So rather than wait for the transcript  
16 and go back, I would turn to Mr. Surminski and wanted to  
17 just get confirmation from the Corporation about losses  
18 on the HVDC system and ask Mr. Surminski if he had a  
19 chance to verify the numbers I put forward or to confirm  
20 them and indicate to the Board what they are.

21 MR. HAROLD SURMINSKI: I don't recall  
22 exactly how we got to that but I -- I think the question  
23 was during the on-peak hours the losses on the HVDC  
24 system, how much -- what proportion was for domestic --  
25 can be assigned to domestic sales and what portion to

1 exports.

2                   And I think Mr. Peters had a number like  
3 55 percent for domestic and 45 percent for export. And I  
4 can confirm that those numbers are correct.

5                   MR. BOB PETERS: Thank you, Mr.  
6 Surminski.

7                   Mr. Chairman, there was earlier on in the  
8 proceedings last week, I think the first day, a question  
9 from the Corporation as to whether they would produce a  
10 letter that gave rise to -- or at least was reported to  
11 have given rise to an article in the newspaper that was  
12 referenced in your opening comments.

13                   That led to some research and it led to  
14 some consultation by My Friends Ms. Ramage and Ms.  
15 McCaffrey. And to that end there are now, as I  
16 understand it, a total of four (4) letters, one (1) of  
17 which has already been handed out.

18                   The first letter has the date stamp of  
19 October 4, 2005 in the top right-hand corner. The next  
20 one has October 31, 2005 as a date stamp. That is  
21 followed by one that was in December, I think, 5th of  
22 2005.

23                   And then lastly would be the December  
24 15th, 2005 letter that was initially filed -- or  
25 attempted to be filed by Manitoba Hydro before we tried

1 to straighten out the chronology and the -- the series of  
2 documents that gave rise to -- to my question.

3 I propose at this time, Mr. Chairman, that  
4 all four (4) of these letters be considered as Manitoba  
5 Hydro Exhibit number 9. And that I will defer any  
6 questions I have of these -- of these documents until, I  
7 think, subsequently.

8 But it may be at this point in time Ms.  
9 Ramage and her panel may wish to at least speak to them,  
10 as they -- as they wish, as we file them. So I turn it  
11 over to Ms. Ramage and Mr. Warden to see if there's any  
12 further comments on those.

13

14 --- EXHIBIT NO. MH-9: Four (4) letters dated  
15 October 4, 2005; October 31,  
16 2005; December 5, 2005; and  
17 December 15, 2005.

18

19 THE CHAIRPERSON: Mr. Warden...?

20 MR. VINCE WARDEN: Yes. Thank you. I  
21 think the only point I'd like to make is I, in reviewing  
22 this correspondence, I would put it under the heading of  
23 Normal Correspondence Manitoba Hydro With Its Customers.  
24 Although the subject is very important, it still is a  
25 consultation process that -- that Manitoba Hydro would go

1 through with -- with customers.

2                   There was never at any point any intention  
3 on Manitoba Hydro's part to circumvent in any way the PUB  
4 process.

5                   The -- as I indicated earlier at the  
6 appropriate time Manitoba Hydro will be coming forward  
7 with a rate application and that was our position then  
8 and is our position today.

9                   THE CHAIRPERSON:    Thank you Mr. Warden.  
10 Okay.

11                   That being done, we will move on to  
12 CAC/MSOS, Mr. Williams.

13                   MR. BYRON WILLIAMS:    Thank you and good  
14 afternoon Mr. Chairman and Members of the Board. I  
15 should note that my client, Ms. Gloria Desorcy, Executive  
16 Director of the Consumers Association, never one to miss  
17 a rivetting discussion on marginal costs and opportunity  
18 costs, has left her other very important commitments to  
19 join us and to look over my shoulder.

20                   THE CHAIRPERSON:    Did she have to fight  
21 her way through the press to get in here?

22                   MR. BYRON WILLIAMS:    It was overwhelming  
23 the number of people interested in attending, Mr.  
24 Chairman.

25                   Just by way of introduction, perhaps I

1 might start by thanking My Friend, Mr. Peters, whose  
2 diligent work has reduced a great deal of the amount of  
3 work that my clients would have asked me to have done in  
4 terms of cross-examination, so I appreciate that.

5 I've been monitoring his cross-examination  
6 both in the room and in the Intervenor room, over the  
7 monitor. There are some times when I will, either follow  
8 up on his conversations or trench -- or walk down a  
9 similar path for a different purpose.

10 I'll try not to duplicate what he has done  
11 but there are moments where we will necessarily be some  
12 duplication. I can also indicate to the Board that  
13 essentially the examination this afternoon by CAC/MSOS is  
14 divided into four (4) or five (5) sections and at the  
15 intro of each section, I may just for the -- hopefully  
16 for the assistance of the Board outline some of the  
17 subjects that we may be covering and that may assist you  
18 in following my convoluted path.

19 MR. ROBERT MAYER: Especially when you  
20 start by telling us there's four (4) or five (5).

21 MR. BYRON WILLIAMS: Four (4) from me,  
22 Mr. Mayer and perhaps one for my colleague Ms. Bowman.  
23 Just in terms of where the first hour or so will take us,  
24 I want to explore some -- go back to first principles and  
25 some basic principles in terms of the mandate of Manitoba

1 Hydro, as well as the purpose of a cost of service study  
2 analysis.

3                   Secondly, we want to explore some  
4 terminology and some concepts, including concepts such as  
5 short run marginal costs and hopefully the reason for  
6 that exploration will become apparent later in the  
7 afternoon. We then want to look at the situation of the  
8 general service large class, in terms -- in relation to  
9 short run marginal costs, and we think that's an  
10 important issue in this hearing.

11                   And near the end of the first section,  
12 we'll explore the fundamental change that has occurred,  
13 in terms of the price per unit available in the export  
14 market to Manitoba Hydro and some of the ramifications of  
15 that for the current cost of service methodology, as well  
16 as for the recommended methodology.

17                   Without further, adieu after a lengthy  
18 preamble, I'm going to turn to Mr. Warden.

19

20 CROSS-EXAMINATION BY MR. BYRON WILLIAMS:

21                   MR. BYRON WILLIAMS: And, Mr. Warden,  
22 I'll give you a chance to elaborate in a couple of  
23 seconds, but I just want to confirm my sense of a  
24 conversation that you had with Mr. Peters last week.

25                   And I think it was day two (2) of the

1 proceeding and Mr. Peters was talking with you regarding  
2 cost of service in general and the allocation of export  
3 credits in particular. And I'm not -- certainly not  
4 quoting him directly, but the thrust of his conversation  
5 seem to be suggesting to you that as long as Manitoba  
6 Hydro got its revenues that it could essentially be  
7 indifferent to the results of the allocation of export  
8 credits.

9                   Without asking you to elaborate do you  
10 remember that conversation, Mr. Warden?

11                   MR. VINCE WARDEN: Yes, I do.

12                   MR. BYRON WILLIAMS: And again without  
13 asking you to elaborate, his suggestion was that while  
14 Manitoba Hydro could be relatively indifferent it was  
15 certainly of great interest to the various classes of  
16 consumers whose ox might be gored by the outcome of the  
17 proceedings?

18                   MR. VINCE WARDEN: Yes.

19                   MR. BYRON WILLIAMS: Now, again without  
20 asking you to elaborate in great detail, my recollection  
21 of that conversation was that you took issue with Mr.  
22 Peters suggestion that Manitoba Hydro was indifferent to  
23 the outcome of the allocation of export credits.

24                   And one (1) of the reasons you cited was  
25 that the outcome of this decision could have important

1 ramifications in terms of Manitoba Hydro, in terms of the  
2 -- in terms of domestic consumption, in terms of system  
3 planning and in terms of when and how generation might be  
4 added; is that correct, sir?

5 MR. VINCE WARDEN: Yes.

6 MR. BYRON WILLIAMS: And I believe you  
7 went further and suggested that, again, Manitoba Hydro  
8 would not be indifferent to the results of the allocation  
9 of net export credit because the outcome would affect the  
10 various customer classes whom Manitoba Hydro exists to  
11 serve and that's of importance to you?

12 MR. VINCE WARDEN: I agree.

13 MR. BYRON WILLIAMS: So Manitoba Hydro  
14 certainly is not indifferent to the outcome of this --  
15 this proceeding because it matters to the operations of  
16 the Corporation and it also matters to the interests of  
17 the customers whom Manitoba Hydro exists to serve;  
18 correct?

19 MR. VINCE WARDEN: You still don't want  
20 me to elaborate, so I'll just say correct.

21 MR. BYRON WILLIAMS: You -- we'll give  
22 you a chance a bit later. Just in terms of your customer  
23 base, Mr. -- Mr. Warden, and I don't want to ask you to  
24 speak for your customers, but in your experience, if the  
25 various customer classes feel that they're being treated



1 fairly and the Corporation is operating efficiently then  
2 you tend to hear less complaints from customers of  
3 Manitoba Hydro; would that be fair?

4 MR. VINCE WARDEN: Yes, that's fair as  
5 well.

6 MR. BYRON WILLIAMS: I'll give someone a  
7 chance to chat just a little bit now, not too much  
8 though. But -- but in terms of the rate setting process  
9 it might assist me, and certainly would assist my  
10 clients, in understanding how Manitoba defines the -- the  
11 term fairness and the term of efficiency? Perhaps Mr.  
12 Wiens or Mr. Warden could help me with that?

13 MR. ROBIN WIENS: I tempted to just reply  
14 with short answers like the last couple of questions but,  
15 no, Mr. Williams, fairness broadly means that we treat  
16 customers with similar circumstances in similar ways.  
17 And customers with dissimilar circumstances in  
18 appropriately dissimilar ways.

19 Efficiency means that our rates, that come  
20 from, in part, out of our cost of service process,  
21 provide the best possible incentive that we can to  
22 customers in terms of reflecting the appropriate value of  
23 power for -- at the margin for those decisions they make  
24 to either consume or to conserve.

25 MR. BYRON WILLIAMS: Thank you, Mr.

1 Wiens, for your focussed and helpful answer. We'll come  
2 back in a couple of minutes to that definition of  
3 efficiency.

4 Mr. Warden, I also understand that you had  
5 -- and I heard -- overheard you having discussions with  
6 Mr. Peters regarding the various iterations of excerpts  
7 from the Manitoba Hydro Act which appear at Tab 1 of the  
8 -- of the book of documents of the Public Utilities  
9 Board; do you recall that conversation?

10 MR. VINCE WARDEN: Yes, I do.

11 MR. BYRON WILLIAMS: I don't want My  
12 Friend, Ms. Ramage, to get all anxious in the sense that  
13 I would be seeking your legal opinion because I'm  
14 certainly not. But I am interested in exploring how the  
15 Act frames Manitoba Hydro's mandate.

16 And I wonder if you would agree with me  
17 that in terms of Manitoba Hydro's mandate a key  
18 obligation is to provide for the continuance of a supply  
19 of power adequate for the needs of the Province; would  
20 you agree with that, sir?

21 MR. VINCE WARDEN: Yes.

22 MR. BYRON WILLIAMS: And a second key  
23 obligation, key part of your mandate, is to promote  
24 economy and efficiency in the develop -- development,  
25 generation, transmission, distribution, supply, and end

1 use of power; is that correct?

2 MR. VINCE WARDEN: Yes.

3 MR. BYRON WILLIAMS: A couple of other  
4 mandates which I won't dwell on are to provide and market  
5 products within and outside the products (sic) and also  
6 to market and supply power; correct?

7 MR. VINCE WARDEN: Correct.

8 MR. BYRON WILLIAMS: I wonder if you'd  
9 agree that in essence your mandate is to meet the power  
10 needs of the province, promote -- and promote economy and  
11 efficiency in the development and use of power in the  
12 province, with an underlying objective of furthering the  
13 well-being of the Province, the Corporation and your  
14 customers.

15 Would that be a fair statement of your  
16 mandate?

17 MR. VINCE WARDEN: The furthering the  
18 well-being of the Province is of course not part of the  
19 Manitoba Hydro Act, and although we may all have personal  
20 ideas on that matter, it's probably not appropriate to  
21 express those views.

22 MR. BYRON WILLIAMS: In terms of the --  
23 the other two (2) obligations, you're to meet the needs  
24 of -- for power and promote economy and efficiency, and  
25 the -- that mandate in turn benefits the customers of

1 Manitoba Hydro.

2 MR. VINCE WARDEN: Yes.

3 MR. BYRON WILLIAMS: In -- in terms of  
4 your mandate, the words used are economy and efficiency,  
5 and I wonder whether you or Mr. Wiens can confirm that  
6 these words can capture the concepts of -- whether these  
7 words capture the concepts of conservation and  
8 sustainable development -- whether in your view.

9 MR. VINCE WARDEN: Broadly speaking, I  
10 would say yes, they do.

11 MR. BYRON WILLIAMS: We've been talking  
12 at the level of motherhood statements, Mr. Warden, and  
13 we'll do so for just a couple more minutes but, again, I  
14 don't want to get into a -- a controversial discussion,  
15 but you'll agree with me that while Hydro exists to serve  
16 its customers, there may be differing perspectives in --  
17 in how best to balance the interests of ratepayers with  
18 the interest in having a healthy and strong corporation.

19 Would you agree with that?

20 MR. VINCE WARDEN: Long term, no. I  
21 think they're one and the same.

22 MR. BYRON WILLIAMS: In -- in the short  
23 term there may be some controversy, and I'll just give  
24 you an example.

25 Manitoba Hydro may -- may have a view that

1 to increase the long-term health of the Corporation it  
2 needs to improve its -- it needs a rate increase to  
3 improve its debt equity position, whereas some ratepayers  
4 may take a position that -- who are more concerned  
5 perhaps with their own debt equity situation, that they'd  
6 feel better with that money in their -- their pocket.

7 Would that be fair?

8 MR. VINCE WARDEN: That would be fair.

9 MR. BYRON WILLIAMS: So while we can  
10 agree on those broad motherhood statements, when it comes  
11 down to balancing interests, in the short term at least,  
12 there may be challenges and there may be competing  
13 perspectives; correct?

14 MR. VINCE WARDEN: Correct.

15 MR. BYRON WILLIAMS: I want to turn to  
16 the -- to the rate setting process for a second, Mr.  
17 Warden.

18 And this will come as no surprise to no  
19 one but your rates are reviewed by an independent  
20 regulator which acts pursuant to some sort of statutory  
21 authority; correct?

22 MR. VINCE WARDEN: Correct.

23 MR. BYRON WILLIAMS: And looking at the  
24 rate setting process, at the very broad strokes, you'll  
25 agree -- agree with me that one (1) component of that

1 rate setting process is to consider the overall revenue  
2 requirement of the Corporation in terms of what it needs  
3 to meet its necessary costs; correct?

4 MR. VINCE WARDEN: Yes.

5 MR. BYRON WILLIAMS: And another part of  
6 that process is the process of cost allocation whereby we  
7 consider reasonable ways to allocate those costs amongst  
8 various classes of consumers; correct?

9 MR. VINCE WARDEN: Correct.

10 MR. BYRON WILLIAMS: And another element  
11 is the actual setting of rates in order to attempt to  
12 recover those costs in a manner that promotes values such  
13 as fairness and efficiency; correct?

14 MR. VINCE WARDEN: Correct.

15 MR. BYRON WILLIAMS: Ultimately, the  
16 process is aimed at seeking a just and reasonable rate,  
17 fair to the Corporation, fair to ratepayers as a whole  
18 and fair as amongst various classes of ratepayers;  
19 correct?

20 MR. VINCE WARDEN: Are you speaking from  
21 the Corporation's perspective or the -- or the Board, the  
22 Public Utilities Board's perspective?

23 MR. BYRON WILLIAMS: I think you speak  
24 for the Corporation, so your understanding of the  
25 process, sir.

1                   MR. VINCE WARDEN:   Well, fair and  
2 reasonable rates are the objective.  So I'm going to  
3 agree with that, yes.

4                   MR. BYRON WILLIAMS:   Mr. Wiens, when we  
5 look at the rate setting process, there's various views  
6 on what are the key considerations.  But I wonder if you  
7 would agree with me that some of the -- the key  
8 objectives -- of the key objectives for the rate setting  
9 process, one (1) would be the recoverment of the  
10 necessary revenue requirement; would that be correct?

11                  MR. ROBIN WIENS:    Yes.

12                  MR. BYRON WILLIAMS:   And another would be  
13 a process that respects and achieves the objective of  
14 fairness; would that be fair?

15                  MR. ROBIN WIENS:    Yes.

16                  MR. BYRON WILLIAMS:   And a third would be  
17 the -- the idea of promoting efficiency of the rate  
18 classes and rate blocks and discouraging wasteful  
19 consumption; correct?

20                  MR. ROBIN WIENS:    Yes.

21                  MR. BYRON WILLIAMS:   And another key  
22 value may be stab -- achieving stability of the rates  
23 themselves with a minimum of unexpected changes which --  
24 which might seriously be adverse to existing customers;  
25 would that be fair?

1 MR. ROBIN WIENS: That sounds like  
2 something that I might read before going to bed at night,  
3 Mr. Williams.

4 MR. BYRON WILLIAMS: Sounds very close to  
5 our good friend Mr. Bonbright which I've -- I've sadly  
6 taken to reading from time to time as well.

7

8 (BRIEF PAUSE)

9

10 MR. BYRON WILLIAMS: Now, Mr. Wiens, you  
11 know, the values and the objectives that we've cited,  
12 such as fairness, efficiency, stability, you'll agree  
13 with me that in the process of attempting to achieve a  
14 just and reasonable rate there's -- it's a bit of a  
15 balancing act because some of these values may come into  
16 conflict from time to time; correct?

17 MR. ROBIN WIENS: Yes, this can happen.

18 MR. BYRON WILLIAMS: And I think even in  
19 your discussion of efficiency you noted that you, in  
20 aiming for the objective of efficiency, you -- you look  
21 for the best possible signalling that you can given other  
22 objectives; would that be fair?

23 MR. ROBIN WIENS: Yes, I think that's  
24 fair. The -- the three (3) objectives, revenue  
25 requirement recovery, fairness, and efficiency that you



1 have referenced in this line of questioning, I think it's  
2 fair to say those are among the eight (8) and possibly  
3 now ten (10) Bonbright criteria. Those are commonly used  
4 to summarize and -- and -- and bring to bear the key  
5 criteria.

6 And they can be in conflict from time to  
7 time. also some of the -- some of the other criteria  
8 like stability, simplicity and so forth certainly can --  
9 can make it difficult to balance among the objectives.

10 MR. BYRON WILLIAMS: So in your job with  
11 -- with Manitoba Hydro in terms of achieving these  
12 objectives you're not aiming for perfection, you're  
13 aiming for a reasonable balance?

14 MR. ROBIN WIENS: That's correct.

15

16 (BRIEF PAUSE)

17

18 MR. BYRON WILLIAMS: Now, in terms of the  
19 purpose of the -- the cost of service analysis itself,  
20 we've already agreed that one of the objectives in  
21 setting rates is that they should be fair; correct?

22 MR. ROBIN WIENS: Yes.

23 MR. BYRON WILLIAMS: And in large part  
24 fair rates are considered to be rates where customers pay  
25 the cost incurred to serve them; would that also be

1 correct?

2 MR. ROBIN WIENS: Yes.

3 MR. BYRON WILLIAMS: And so the objective  
4 of the cost of service process is to identify the portion  
5 of the revenue requirement incurred to serve each  
6 customers' class; you'd agree with that? The primary  
7 objective?

8 MR. ROBIN WIENS: Yes.

9 MR. BYRON WILLIAMS: And as you've noted  
10 already there may be other considerations such as  
11 efficiency and environmental impacts that are legitimate  
12 objectives that you may also have to factor in to the  
13 cost of service process; correct?

14 MR. ROBIN WIENS: Yes.

15 MR. BYRON WILLIAMS: I wonder if you'd  
16 agree with me that when you try and factor in these  
17 principles, being fairness, efficiency, and conservation,  
18 to a certain degree some compromises are required?

19 MR. ROBIN WIENS: That's usually the  
20 case.

21 MR. BYRON WILLIAMS: And, in your view,  
22 when we are looking at cost of service as opposed to  
23 other elements of the -- the rate -- the rate setting  
24 process do you have a view as to which of these factors  
25 should be given primary consideration?

1                   MR. ROBIN WIENS:   Well, I don't know that  
2 you can make a bold flat out statement on that without a  
3 great deal of context because those which are important  
4 at one time may be less important at another time.

5                   But I think, broadly speaking, you know,  
6 we would want to achieve the optimum compromise between  
7 recovering what we require for our revenue requirement,  
8 fairness and -- and sending the right price signals.  
9 Efficiency.

10

11   (BRIEF PAUSE)

12

13                   MR. BYRON WILLIAMS:   If -- and just so I  
14 understand and perhaps this is an answer that is  
15 incapable of -- or a question that's incapable of an  
16 answer, but in -- from the perspective of the  
17 Corporation, if push comes to shove, for the cost of  
18 service process, does fairness take priority over  
19 efficiency?

20                   MR. ROBIN WIENS:   Again, there's an awful  
21 lot of context that you have to put around that and it  
22 may come to some of that even in this response.  But when  
23 you're talking about a cost of service study specifically  
24 as opposed to the overall process of arriving at rates,  
25 it is arguable that you may want to state, yes, you're

1 more concerned with fairness than you are with  
2 efficiency.

3                   That doesn't mean to say you can avoid the  
4 issues related to efficiency completely and -- and let me  
5 refer back to my favourite bedtime reading and what may  
6 be becoming your favourite bedtime reading as well, Mr.  
7 Bonbright does not typically look at embedded costs which  
8 are the basis of this cost of service study as  
9 necessarily meeting the fairness criteria.

10                   Mr. Bonbright is an economist and as such  
11 he is more concerned about marginal cost. He's more  
12 concerned about the fair assignment of marginal cost  
13 among customers classes than embedded cost.

14                   Now, it is a fact that the history of  
15 regulation, throughout most of North America anyway, has  
16 dealt more with embedded costs than marginal costs. But  
17 if you're going to refer back to the first principles I  
18 think you do need to bear the issue of marginal cost in  
19 mind.

20                   And if you get to a point where, for  
21 example, it becomes more and more difficult to say, well,  
22 embedded costs are a reasonable proxy for marginal cost,  
23 then you have to begin to ask the question as well about  
24 how you deal with the fairness precept to the cost of  
25 service study.

1                   MR. BYRON WILLIAMS:   Thank you, Mr.  
2   Wiens, for responding to my sometimes opaque questions.  
3   I appreciate that.  That's a nice segue.  I want to turn  
4   to Part II which is to the -- not Part II of my outline,  
5   but Part II of Part I.

6                   I'd like to turn to -- to the -- some  
7   discussion of marginal costs and for the Board's  
8   assistance there is an analogy I -- that we've attached  
9   in -- or an outline of an analogy that we've attached as  
10  -- as Tab 2 to the -- to the CAC/MSOS book of references.

11

12   (BRIEF PAUSE)

13

14                   MR. BYRON WILLIAMS:   And, Mr. Wiens, just  
15  by way of preamble, in my opening statement I confessed  
16  that I was not a devotee or disciple of the Public  
17  Utilities Board to the same extent as yourself or Mr.  
18  Peters, but I am becoming one and -- but my client, Ms.  
19  Desorcy and -- and myself and perhaps others in this room  
20  sometimes struggle with concepts such as short run  
21  marginal costs, opportunity costs and long run or long  
22  term marginal costs.

23                   And what I'm going to ask you to do is I'm  
24  going to put parts of this -- the shared garage analogy  
25  background to you via cross-examination and in the course

1 of doing so hope to explore some of those concepts; is --  
2 is that fine with you, Mr. Wiens?

3

4 (BRIEF PAUSE)

5

6 MR. ROBIN WIENS: Mr. Williams, we will  
7 see where this goes. And it may lead in the direction  
8 that you had contemplated or perhaps not.

9 MR. BYRON WILLIAMS: You've served too  
10 long as a witness, Mr. Wiens. But, thank you for your  
11 initial assistance anyways.

12 Just by way of initial background, you'll  
13 agree with me that we're looking at fact situation where  
14 we have three (3) neighbours who don't own cars or own  
15 garages.

16 Obviously this was written by someone in  
17 Toronto, but do rent them occasionally and would like  
18 somewhere to store them, you agree with that?

19 MR. ROBIN WIENS: I don't -- I can't  
20 evaluate whether or not this came from Toronto, Mr.  
21 Williams, but this is the situation that you are  
22 positing, and I can read it, that's what it says.

23 MR. BYRON WILLIAMS: We're going to --  
24 we're going to walk through a bit of I and then I'm going  
25 to get you to assist me with it Mr. Wiens, because it

1 think it needs to be drawn through, so bear with me.

2                   The other assumption I'm going to ask you  
3 to make is that they have portable facilities that they  
4 erect and take down each time. And that they find this  
5 to be time consuming and a nuisance in bad weather.  
6 You're prepared to make that assumption, Mr. Wiens?

7                   MR. ROBIN WIENS: It's kind of stretching  
8 credulity isn't it, I've rented cars in the past and it  
9 belongs to somebody else. Unless I have to pay for hail  
10 damage I'm not going to erect a temporary structure. But  
11 we'll follow you there.

12                   MR. BYRON WILLIAMS: Work with me, Mr.  
13 Wiens, if you would. Make a further assumption, if you  
14 would, that as a result they decide to go together to  
15 construct garage facilities that will hold three (3) cars  
16 and that they will share.

17                   You'll make that assumption, sir?

18                   MR. ROBIN WIENS: I will indeed.

19                   MR. BYRON WILLIAMS: Assume again, if you  
20 will, that to construct the garage and keep it ready for  
21 cars, costs about eight thousand (8000) annually in  
22 capital costs and maintenance, will you make that  
23 assumption?

24                   MR. ROBIN WIENS: Boy I wish I had that  
25 garage, but okay.

1                   MR. BYRON WILLIAMS:   Not too much smart-  
2   alec stuff Mr. Wiens, we'll work through it.  Would you  
3   also agree that it's estimate -- that they've estimated  
4   the cost of electricity in heating each time the garage  
5   is used will be about five dollars (\$5), correct, you'll  
6   make that assumption?

7                   MR. ROBIN WIENS:    Sure, sure.

8                   MR. BYRON WILLIAMS:    I want to turn to  
9   the -- in terms of the total number of usages, you'll  
10  make the assumption that one (1) is expecting to use this  
11  facility two hundred (200) times a year.  Another is  
12  expecting to use this facility two hundred and fifty  
13  (250) times a year and the third is expected to use this  
14  facility three hundred and fifty (350) times a year for a  
15  total of eight hundred (800) uses, will you agree with  
16  that sir or make that assumption?

17                  MR. ROBIN WIENS:    Yes.

18                  MR. BYRON WILLIAMS:    And that would leave  
19  about two hundred and ninety-five (295) vacancies over  
20  the course of one (1) year, that being calculated by  
21  three (3) times three hundred and sixty-five (365) leaves  
22  you a thousand and ninety-five (1095) minus eight hundred  
23  (800) leaves you two ninety-five (295), correct?

24                  MR. ROBIN WIENS:    Yes.

25                  MR. BYRON WILLIAMS:    So when we're



1 looking at the cost for this facility we're looking at  
2 fixed costs in the range of eight thousand (8000)  
3 annually, and we're also looking at variable costs five  
4 dollars (\$5) per use. You'll agree with that, Mr. Wiens?

5 MR. ROBIN WIENS: Yes.

6 MR. BYRON WILLIAMS: And so assuming  
7 eight hundred (800) uses that leads us to variable costs  
8 of four thousand dollars (\$4000), correct?

9 MR. ROBIN WIENS: Yes.

10 MR. BYRON WILLIAMS: And that leaves us  
11 with a total cost annually of about twelve thousand  
12 dollars (\$12,000) correct?

13 MR. ROBIN WIENS: Yes.

14 MR. BYRON WILLIAMS: And I'd ask you to  
15 assume that the partners decide to share the cost of the  
16 garage as follows, based on usage, fifteen dollars (\$15)  
17 per use, ten dollars (\$10) for fixed costs and five  
18 dollars (\$5) for variable costs, you'll make that  
19 assumption?

20 MR. ROBIN WIENS: Yes.

21 MR. BYRON WILLIAMS: Now, Mr. Wiens, I'd  
22 like you to -- we're moving to the middle of this page,  
23 the rental of excess space. And you've agreed with me  
24 previously that there's two hundred and ninety-five (295)  
25 potential opportunities where that -- the space is not

1 expected to be used in the course of a year, correct?

2 MR. ROBIN WIENS: Yes.

3 MR. BYRON WILLIAMS: And you'll make the  
4 assumption that another neighbour notices the garage and  
5 asks if he can use it too, okay?

6 MR. ROBIN WIENS: Yes.

7 MR. BYRON WILLIAMS: And the partners say  
8 that there's not enough room to guarantee him a space but  
9 if he wants to use it when it's not fully used, they're  
10 willing to negotiate, and you'll make that assumption?

11 MR. ROBIN WIENS: Yes.

12 MR. BYRON WILLIAMS: Now, being prudent  
13 businessmen, notwithstanding the incredulous scenario,  
14 Mr. Wiens, you'll agree with me that the lowest  
15 compensation that it would make any sense for these  
16 businessmen to accept for this use would be at least five  
17 dollars (\$5) which is the variable cost of the garage?

18 MR. ROBIN WIENS: Yes.

19 MR. BYRON WILLIAMS: Now, of course, they  
20 wouldn't tell the neighbour that but is another way that  
21 we -- that -- the five dollar (\$5) figure, might we also  
22 describe that as the short run marginal cost of another  
23 car -- car using the garage?

24 MR. ROBIN WIENS: I think you've already  
25 described it that way. It is the cost, apart from the

1 fixed cost, it is the variable cost associated with  
2 another use of the garage. That's short run marginal  
3 cost.

4 MR. BYRON WILLIAMS: Thank you, Mr.  
5 Wiens. And I struggle with that concept, so I appreciate  
6 you assisting me in that way.

7 And you'll agree with me, as we've stated  
8 before, that it doesn't make sense to rent that facility  
9 out for less than short run marginal cost.

10 MR. ROBIN WIENS: That is correct.

11 MR. BYRON WILLIAMS: Let's assume now,  
12 Mr. Wiens, that this neighbour, who's unaware of the  
13 actual cost of operation, offers to pay eleven dollars  
14 (\$11) to use the garage whenever it is free, which is  
15 expected to be a -- perhaps a hundred and fifty (150)  
16 times per year.

17 MR. ROBIN WIENS: Well, you've already  
18 told --

19 MR. BYRON WILLIAMS: Excuse me, Mr.  
20 Wiens. Let's -- let's amend this slightly. Let's --  
21 that the neighbour offers to pay eleven dollars (\$11) to  
22 use the garage and his expectation is that he will use it  
23 about a hundred and fifty (150) times per year.

24 Will you make that assumption with me?

25 MR. ROBIN WIENS: Yes.

1                   MR. BYRON WILLIAMS:    So if we want to do  
2 the math behind that calculation, you'll agree with me  
3 that if he's paying eleven dollars (\$11) per usage and  
4 there's a hundred and fifty (150) usages per year,  
5 there's a revenue that might accrue from that rental in  
6 the range of one thousand six hundred and fifty dollars  
7 (\$1,650).

8                   Would you agree with that?

9                   MR. ROBIN WIENS:    It would be precisely  
10 one thousand six hundred and fifty dollars (\$1,650).

11                  MR. BYRON WILLIAMS:    That's why I'm  
12 talking to the economist.

13                  You'll also agree with me that if the  
14 variable -- or the -- the variable cost is five dollars  
15 (\$5) per usage and, again, a hundred and fifty (150)  
16 usages per year, that the -- the variable cost associated  
17 with his usage would be about seven hundred and fifty  
18 dollars (\$750) per year, being five (5) times one hundred  
19 and fifty (150).

20                  Would you agree with that, sir?

21                  MR. ROBIN WIENS:    It would be seven  
22 hundred and fifty dollars (\$750) per year.

23                  MR. BYRON WILLIAMS:    And if I subtract  
24 one thousand six hundred and fifty (1,650) minus seven  
25 hundred and fifty (750), that leaves me with nine hundred

1 dollars (\$900), which some people might call profit.

2 Would you agree with that?

3 MR. ROBIN WIENS: Yes, I would agree with  
4 that. It's -- it's incremental net revenue.

5

6 (BRIEF PAUSE)

7

8 MR. BYRON WILLIAMS: Now, looking at this  
9 from the perspective of the three (3) owners of the  
10 garage, we have agreed before that their total costs are  
11 twelve thousand dollars (\$12,000); correct?

12 MR. ROBIN WIENS: Yes.

13 MR. BYRON WILLIAMS: And if we bring to  
14 the table -- put in the pot, net incremental revenue of  
15 nine hundred dollars (\$900), that means that we have to  
16 take out -- that means about -- leaves about eleven  
17 thousand one hundred dollars (\$11,100) that they still  
18 have to contribute towards the costs of this facility in  
19 one (1) year.

20 Is that correct?

21 MR. ROBIN WIENS: Yes.

22 MR. BYRON WILLIAMS: And again assuming  
23 that they continue to make eight hundred (800) uses, if I  
24 divide eleven thousand one hundred (11,100) by eight  
25 hundred (800), that leaves me with something in the range

1 of a little less than fourteen dollars (\$14) per usage.

2 You'll agree with that?

3 MR. ROBIN WIENS: Yes.

4 MR. BYRON WILLIAMS: And assuming that  
5 this relationship endures, the net cost that they have to  
6 contribute to per use to break even is about fourteen  
7 dollars (\$14); correct?

8 MR. ROBIN WIENS: Yes.

9 MR. BYRON WILLIAMS: And so every day or  
10 night that the neighbour does not rent this facility when  
11 there's a vacancy, that's a lost opportunity for the  
12 three (3) garage owners.

13 You'll agree with that?

14 MR. ROBIN WIENS: It is -- I mean,  
15 assuming that they want to rent it out on every possible  
16 night, then yes, it is a lost opportunity.

17 MR. BYRON WILLIAMS: It's a lost  
18 opportunity to increase their revenues; correct?

19 MR. ROBIN WIENS: Yes.

20 MR. BYRON WILLIAMS: And to the extent  
21 that they lose an opportunity to increase revenues, that  
22 means that there are most costs that they'll have to bear  
23 than -- than if his usage was increased.

24 MR. ROBIN WIENS: Assuming that the lost  
25 opportunity can be made up with someone who's willing to

1 pay more than the variable cost.

2 MR. BYRON WILLIAMS: So -- and just I may  
3 have been unclear in my question, so the -- the nights --  
4 assuming again that there is a -- that there's someone  
5 able to pay that fee of eleven dollars (\$11) when -- when  
6 that opportunity is not available or -- excuse me, when  
7 that opportunity is not used there's an opportunity cost  
8 for these -- for the owners of the -- of this facility;  
9 correct?

10

11 (BRIEF PAUSE)

12

13 MR. ROBIN WIENS: Have to be careful when  
14 we talk about opportunity cost. Technically what  
15 opportunity cost is referring to is the cost that is  
16 required to call into service a factor of production.  
17 The cost that is required to call into service these  
18 vacant spaces is really the variable cost and that would  
19 be the opportunity cost that's associated with that  
20 space.

21 If -- if there as somebody out there  
22 known, willing to pay eleven dollars (\$11) for that space  
23 and for whatever reason that opportunity was not taken  
24 advantage, perhaps one of the three (3) neighbours  
25 decided that, oh, just in case my daughter-in-law comes

1 over I would like to hold that space, I'm not sure that  
2 the correct -- fully correct term would be opportunity  
3 cost but it is -- it is the -- the lost opportunity  
4 revenue, for sure.

5 MR. BYRON WILLIAMS: So I'm better off  
6 using words like lost opportunity revenue, Mr. Wiens;  
7 correct?

8 MR. ROBIN WIENS: I think you could use  
9 the term opportunity cost as long as you understand where  
10 you're going with this and what's underlying it.

11 MR. BYRON WILLIAMS: and I guess as you  
12 said at the outset of this analogy that remains to be  
13 seen; doesn't it, Mr. Wiens?

14 MR. ROBIN WIENS: Well, we're getting  
15 close.

16 MR. BYRON WILLIAMS: Now, Mr. Wiens, just  
17 work with me on these assumptions as we move through,  
18 we've noted that given the usage of this one neighbour  
19 that the partner net cost drops to less than fourteen  
20 dollars (\$14) per use; correct?

21 MR. ROBIN WIENS: Yes.

22 MR. BYRON WILLIAMS: Now, assume with me,  
23 if you will, that other neighbours hear about the deal  
24 and pretty soon the garage is full every night and  
25 without asking you to do the calculation I'll ask that



1 you accept that the revenues are one thousand, seven  
2 hundred and seventy dollars (\$1,770) towards fixed costs.

3 Will you make that assumption?

4 MR. ROBIN WIENS: Sure.

5 MR. BYRON WILLIAMS: Assume with me as  
6 well that the garage is filled on a first come, first  
7 served basis which is not satisfactory to some of the  
8 neighbours so that the partners are looking into building  
9 an extension and determine that another car could be  
10 accommodated for thirty-five hundred dollars (\$3500) in  
11 fixed costs plus the same five dollar (\$5) variable cost  
12 per use; will you make that assumption?

13 MR. ROBIN WIENS: Yes.

14 MR. BYRON WILLIAMS: Alternatively, and  
15 would you agree with me that this would be the long run  
16 marginal cost of the garage space; that figure of thirty-  
17 five hundred dollars (\$3500) plus the five dollars (\$5)  
18 from the fixed variable costs?

19

20 (BRIEF PAUSE)

21

22 MR. ROBIN WIENS: Yeah, I'll go with you  
23 there. Long run marginal cost technically refers to that  
24 situation in which all of the factors of production can  
25 be varied.

1                   In your short run marginal example you  
2 were only varying the electricity and maintenance and  
3 correctly defining those as short run marginal costs. In  
4 the long run we are able to vary the -- all the factors  
5 of production and whether we're at optimum once we do  
6 that or not, which is a further consideration, I'm not  
7 sure but -- but -- but we'll take it there. We'll call  
8 it long run marginal cost.

9                   MR. BYRON WILLIAMS: I appreciate your  
10 clarification and your assistance, Mr. Wiens. Moving on,  
11 towards the end of this example, you'll see that the  
12 partners are considering whether to expand the facility.  
13 They're also considering whether to reduce the  
14 controversy by increasing the price of the extra spaces  
15 to twenty dollars (\$20).

16                   You'll make that assumption, sir?

17                   MR. ROBIN WIENS: Yes.

18                   MR. BYRON WILLIAMS: Now, the problem  
19 with that is at that price, someone could eventually  
20 build their own garage in the neighbourhood and that may  
21 not be a viable option given current circumstances,  
22 correct?

23                   MR. ROBIN WIENS: Well, you're  
24 introducing into the price the scarcity factor which is  
25 not related to the marginal cost of the additional

1 spaces. And a scarcity factor may be -- may induce  
2 further building. It's a signal that there is a  
3 shortage, whether it's enough to actually induce the  
4 further building or not, I guess in a market you see that  
5 over time.

6 MR. BYRON WILLIAMS: Okay. And let's say  
7 that instead of the market acting -- make the assumption  
8 with me that the local municipality changes the bylaws so  
9 that garages are more expensive to build. And the twenty  
10 dollars (\$20) can now be sustained as a price based on  
11 the cost of alternatives, will you agree with me on that,  
12 sir?

13 MR. ROBIN WIENS: So the twenty dollars  
14 (\$20) is sufficient to return to the -- to the lessor or  
15 the renter an amount which would, over a sufficient  
16 number of units replace the capital, as well as the  
17 ongoing variable costs?

18 MR. BYRON WILLIAMS: That's right.

19 MR. ROBIN WIENS: Okay.

20 MR. BYRON WILLIAMS: Assuming that the  
21 new cost is now -- that the market will bear is now  
22 twenty dollars (\$20) and assuming, as well, that one (1)  
23 could rent this facility given the new bylaws all two  
24 hundred and ninety five (295) vacancy nights, I wonder if  
25 you'll accept submit to check that the contribution to

1 fixed costs from part-time rentals would be about four  
2 thousand four hundred and twenty-five dollars (\$4425),  
3 would you accept that subject to check?

4 MR. ROBIN WIENS: Sure.

5 MR. BYRON WILLIAMS: And would you also  
6 accept that that would thereby reduce the cost to  
7 partners to roughly nine dollars (\$9.00) per use with  
8 that contribution from these -- from there other sources  
9 of revenue?

10 MR. ROBIN WIENS: So some value around  
11 there, sure, yes.

12 MR. BYRON WILLIAMS: Now the conundrum,  
13 Mr. Wiens, I'm going to suggest to you that this may  
14 present to the partners is that they can, in the market  
15 obtain twenty dollars (\$20) per usage from their  
16 neighbours, but that if one (1) of their partner -- one  
17 (1) of the owners of the garage increases their usage,  
18 they'll only obtain nine dollars and fifty cents (\$9.50)  
19 per usage.

20 And I'd suggest to you that your --  
21 they're now in the situation where an increase in  
22 consumption by one (1) of the owners of the garage  
23 effectively takes money out of the pocket of the other  
24 partners because it's denying them the opportunity to  
25 collect greater revenues from their neighbours.

1                   MR. ROBIN WIENS:   Well, we're assuming  
2 here that any one (1) of the partners would be able to  
3 exercise rights to the free nights of parking. And  
4 either bump someone else who may be paying the twenty  
5 dollars (\$20) or get in before that.

6                   So, yes, you have that conundrum and in  
7 fact you may have a situation where because of the fact  
8 that for the partners, they're now paying nine fifty  
9 (9.50) as opposed to the fifteen dollars (\$15) that they  
10 were paying when they first set up the arrangement, that  
11 they may be induced to actually increase their usage over  
12 and above what they had estimated back when they figured  
13 they were going to use two hundred (200), two hundred and  
14 fifty (250) and three hundred and fifty (350) nights.

15                  MR. BYRON WILLIAMS:   So, Mr. Wiens just  
16 to sum up, we're looking at a change in circumstances.  
17 You'll agree with me, that when we were dealing just with  
18 the one (1) neighbour using that facility for eleven  
19 dollars (\$11) a night, there was a benefit to the  
20 partners but they still would be better off selling to  
21 themselves at fourteen dollars (\$14) a night, rather than  
22 selling to the neighbour at eleven dollars (\$11) a night,  
23 you'll recall that?

24                  MR. ROBIN WIENS:   Yes, I do, yes, that's  
25 correct.

1                   MR. BYRON WILLIAMS:   Now, there's been a  
2 fundamental change in circumstances to this degree. Now,  
3 to the extent that any of the owners of the garage  
4 increase their usage of the garage, they are taking money  
5 out of the pockets of their co-owners.

6                   Would that be fair? They're increasing  
7 the cost that the co-owners will have to assume.

8                   MR. ROBIN WIENS:   Well, they're  
9 increasing the cost that they as well as their co-owners  
10 will have to assume the next time they recalculate what  
11 needs to be recovered from -- from each of them.

12                  MR. BYRON WILLIAMS:   And the other factor  
13 that you've noted is that given the decline in the -- in  
14 the actual rate that they are charged, from fifteen  
15 dollars (\$15) down to nine fifty (9.50), there may be an  
16 additional incentive for one of the -- or for perhaps all  
17 of the owners to increase their usage of this facility.

18                  MR. ROBIN WIENS:   There will be that  
19 incentive for all of them. And the extent to which that  
20 manifests itself will depend on the characteristics of  
21 each of the owners, which may be similar or may be  
22 different.

23                  MR. BYRON WILLIAMS:   Mr. Wiens, I thank  
24 you for your patience with that. The -- and I'm looking  
25 back to Ms. Desorcy, I see her still scratching her head

1 but I'm hoping that assists her to some degree in terms  
2 of the -- the concepts of short run marginal costs and --  
3 as well as other concepts as well.

4 I'm now turning to the CAC/MSOS Book of  
5 References, Tab 3 and Tab 4.

6

7 (BRIEF PAUSE)

8

9 MR. BYRON WILLIAMS: And I'm not sure to  
10 who this goes to but I suspect it's you, Mr. Wiens.

11 There -- if memory serves me right, there  
12 are two (2) studies by NERA on the record of this  
13 proceedings. One is the review of time of use and  
14 inverted rates and the other is a study and  
15 recommendations regarding the cost of service methodology  
16 as it relates to generation and transmission.

17 Is that correct?

18 MR. ROBIN WIENS: You're right.

19 MR. BYRON WILLIAMS: And in terms of...

20

21 (BRIEF PAUSE)

22

23 MR. ROBIN WIENS: The time of use and  
24 inverted rates study was not filed as part of this  
25 proceeding. It was filed prior to this proceeding. As

1 was the generation and transmission classification and  
2 allocation study.

3 MR. BYRON WILLIAMS: I misspoke. And --  
4 so there are -- but NERA has performed these two (2)  
5 studies for Manitoba Hydro?

6 MR. ROBIN WIENS: Yes.

7 MR. BYRON WILLIAMS: And I was trying to  
8 do a little bit of back -- research into the background  
9 regarding NERA. And you'll agree with me that in -- in  
10 terms of NERA and its expertise, they're hardly newcomers  
11 to the issue of marginal cost studies.

12 Would -- would you agree with that?

13 MR. ROBIN WIENS: Yes.

14 MR. BYRON WILLIAMS: And in fact they did  
15 some of the leading and seminal work for NARUC, N-A-R-U-  
16 C, in terms of marginal -- marginal use studies -- or  
17 marginal cost studies back in the late 1970's, which were  
18 some groundbreaking studies in the United States;  
19 correct?

20 MR. ROBIN WIENS: Yes.

21 MR. BYRON WILLIAMS: Now, you don't need  
22 to turn there but NERA's conclusion is -- and this is set  
23 out at page 14 of its time of use study -- is that the  
24 price of electricity in the export market represents in  
25 many hours of the year Manitoba Hydro's opportunity cost





1 that export revenue is used to the benefit of electricity  
2 consumers; that is correct.

3 MR. BYRON WILLIAMS: Now, in NERA's view,  
4 and I'm quoting from page 14, I believe, it's of their  
5 cost of service methodology, and you don't need to turn  
6 there, Mr. Wiens, but they seem to express the concern  
7 that:

8 "Allocation of a large amount of export  
9 revenue as credit to domestic classes  
10 on the basis of only allocated  
11 generation and transmission costs can  
12 result in energy charges that fall  
13 below short run marginal cost."

14 Do you recall NERA making that statement,  
15 sir?

16 MR. ROBIN WIENS: Yes, I do.

17 MR. BYRON WILLIAMS: And you'll agree  
18 that that's a risk with the current methodology?

19 MR. ROBIN WIENS: Yes, I will.

20 MR. BYRON WILLIAMS: And we talked about  
21 this a little bit in terms of the garage owners, but  
22 you'll agree with me as a general economic principle,  
23 producers of product don't want to sell a product for  
24 less than out-of-pocket expenses associated with  
25 providing it because otherwise to do so would be selling

1 it at a loss?

2 MR. ROBIN WIENS: Well, they would stop  
3 selling it if you've got to that stage. But, Mr.  
4 Williams, you made a very important distinction when you  
5 used a phrase that you haven't used up to now. You used  
6 the term "out-of-pocket costs". It's true that by  
7 selling at -- to at least some customers at some of the  
8 rates today, Manitoba Hydro's revenue is reduced.

9 It's reduced because we are moving from  
10 one market to another so the use opportunity cost is  
11 pretty close to being accurate in that circumstance.

12 Out-of-pocket costs are those -- that --  
13 that would relate to the -- what is actually spent to  
14 produce that, which is quite a bit less. But subject to  
15 that qualification I'm with you.

16

17 (BRIEF PAUSE)

18

19 MR. BYRON WILLIAMS: Well, and I  
20 appreciate that qualification and we'll -- I'll try not  
21 to use the words out-of-pocket costs in the -- in the  
22 future and I'll stay with your qualified answer.

23 Following that philosophy though, that one  
24 shouldn't be selling below short run marginal costs,  
25 you'll agree, not using Manitoba Hydro as an example, but

1 for a typical utility with surplus capacity this would be  
2 the cost of additional fuel and maintenance to make that  
3 sale; that would be the out-of-pocket examples?

4 MR. ROBIN WIENS: Assuming there was  
5 additional capacity on a thermal system that would be --  
6 or a hydro thermal system that was operating in the  
7 thermal range that would be true.

8 MR. BYRON WILLIAMS: And the point you  
9 were making to me before which, when I stumbled upon the  
10 words out-of-pocket costs is for Manitoba Hydro which can  
11 export generally most, perhaps all of its export,  
12 opportunity costs or short run marginal costs, are the  
13 lost revenue from an export that would otherwise be made;  
14 is that correct?

15 MR. ROBIN WIENS: Yes.

16

17 (BRIEF PAUSE)

18

19 MR. BYRON WILLIAMS: In terms of a proxy  
20 for short run marginal costs, Mr. Wiens, if you turn to  
21 Tab 4 of the CAC/MSOS book of documents, you'll see at  
22 Tab 2 -- or at heading number 2, the heading "marginal  
23 cost estimates"; do you see that, sir?

24 MR. ROBIN WIENS: I do.

25 MR. BYRON WILLIAMS: Now, you've had --

1 this was provided -- this document was provided to you  
2 through your counsel earlier today. Have you had an  
3 opportunity to review these documents, are you prepared  
4 to accept the calculations, subject to check?

5 MR. ROBIN WIENS: It looks pretty close  
6 to me. I'll accept them.

7 MR. BYRON WILLIAMS: And what this is  
8 suggesting is that if you were going to use opportunity  
9 exports as a proxy for short run marginal costs, you'd be  
10 looking at a figure in the range of forty-nine dollars  
11 and sixty cents (\$49.60) per megawatt hour based upon the  
12 average between 2001 and 2004; would you accept that,  
13 sir?

14 MR. ROBIN WIENS: Yes. I would accept  
15 that that is the average for the period designated.

16 MR. BYRON WILLIAMS: And if you look at  
17 SEP rates -- SEP rates, you'll see that the estimate  
18 provided is forty-five dollars and eighty cents (\$45.80)  
19 per megawatt hour and you'll also accept that, subject to  
20 check?

21 MR. ROBIN WIENS: Yes.

22 MR. BYRON WILLIAMS: And would you accept  
23 that either of these might be a reasonable proxy for  
24 short run marginal opportunity costs for Manitoba Hydro?

25 MR. ROBIN WIENS: Yes.

1 (BRIEF PAUSE)

2

3 MR. BYRON WILLIAMS: Mr. Wiens, keeping  
4 those figures in mind, being either somewhere between  
5 forty five dollars and eight cents (\$45.80) per megawatt  
6 hours and forty nine dollars and sixty cents (\$49.60) per  
7 megawatt hours as a proxy for short run marginal costs, I  
8 wonder if I could ask you to turn back to Tab 3 of the  
9 CAC/MSOS book of documents which is the -- the --  
10 entitled Manitoba Hydro rates April 2005, do you have  
11 that?

12 MR. ROBIN WIENS: I do.

13 MR. BYRON WILLIAMS: And just, Mr. Wiens,  
14 to review what this table illustrates, the first column  
15 obviously speaks to which class of residential -- which  
16 class of consumers is represented and it sets out  
17 residential through GS large -- GSL greater than a  
18 hundred (100)kV, is that correct, sir?

19 MR. ROBIN WIENS: Yes.

20 MR. BYRON WILLIAMS: The middle column  
21 sets out the rates for incremental use taking into  
22 account both energy and demand and you'll accept these as  
23 being a fair representation or an accurate representation  
24 of the rates of Manitoba Hydro, will you sir?

25 MR. ROBIN WIENS: Well, they are an

1 accurate representation of the rates of Manitoba Hydro,  
2 but they may not be the incremental use that you're  
3 suggesting they are. And if you want, I can run through  
4 some of that now or if you would prefer we could wait  
5 until you get further into the discussion you want to  
6 have.

7 I would say, in particular, that the  
8 general service small, both non-demand and demand, may  
9 vary significantly from the numbers that you have  
10 included in this table.

11 MR. BYRON WILLIAMS: We'll come to that  
12 in just one (1) second and I will appreciate the  
13 clarification. Moving to the third column we're looking  
14 at what are suggested to you to be the overall rate for  
15 incremental use based upon a variety -- in the case of  
16 residential, just based on their actual rates for energy  
17 as well as for general service non-demand.

18 And for general service demand, general  
19 service medium and general service large, based upon  
20 assumptions in terms of various load factors, you see  
21 that sir?

22 MR. ROBIN WIENS: I do.

23 MR. BYRON WILLIAMS: And I'm going to  
24 give you a chance to -- and the concern you have  
25 expressed is that these numbers may not be reflectful of

1 the overall rate for incremental use. Do you -- just so  
2 I can be clear, do you have any concerns with the figure  
3 used for residential?

4 MR. ROBIN WIENS: No, I don't. There may  
5 be some customers who pay a different rate, but it's not  
6 a large number, it's not really material --

7 MR. BYRON WILLIAMS: Okay --

8 MR. ROBIN WIENS: -- so, not for  
9 residential.

10 MR. BYRON WILLIAMS: When we get -- I'm  
11 going to skip over the two (2) general service non-demand  
12 and demand for one (1) second.

13 When we get to general service medium do  
14 you have any material concerns with that result?

15 MR. ROBIN WIENS: No, you have the rate  
16 for incremental energy, you have the rate for incremental  
17 demand, you have indicated the load factors that you  
18 would like to consider as bounding this discussion and  
19 from what I can see those numbers, if they're not  
20 absolutely correct, they're close enough.

21 MR. BYRON WILLIAMS: And would you take  
22 the same approach for GSL large greater than one hundred  
23 (100) kV?

24 MR. ROBIN WIENS: For both GS medium and  
25 GS large, yes.



1                   MR. BYRON WILLIAMS:    Okay.  So we've  
2  agreed on that, now here's your opportunity to correct  
3  the Exhibit as presented to you.

4                   MR. ROBIN WIENS:    Well, I'll start with  
5  the easier one, which is the general service small non-  
6  demand, and you have indicated the rate that that class  
7  is charged for customer that use within the range of one  
8  thousand and ninety (1090) and eleven thousand and ninety  
9  (1190) kilowatt hours a month, that is the rate that's  
10 charged.

11                   A customer -- he can still be a non-demand  
12 customer and consume beyond that amount and the marginal  
13 rate of consumption in excess of eleven thousand and  
14 ninety (11,090) kilowatt hours a month is 3.936 is the  
15 rate that you see just one step lower for general service  
16 -- for general service demand.

17                   And so because it's -- I think it's  
18 defines it cleanly to think of general service small non-  
19 demand as being customers with with 50 kVA or less of  
20 usage.

21                   So just to make it clear, a customer at 50  
22 kVA, which is the upper end for general service small  
23 non-demand, only needs a load factor of 30 percent to get  
24 into the three point nine three six (3.936) cent block of  
25 energy.

1 MR. BYRON WILLIAMS: That was 30 percent?

2 MR. ROBIN WIENS: 30 percent.

3 MR. BYRON WILLIAMS: So what you -- and  
4 just for clarification, so in -- were you referring to  
5 general service small demand, sir?

6 MR. ROBIN WIENS: No, no. General  
7 service small non-demand.

8 MR. BYRON WILLIAMS: Non-demand. And  
9 just to clarify then, you would say that the figure of  
10 six point zero four (6.04) is -- is too high?

11 MR. ROBIN WIENS: No, I wouldn't say it's  
12 too high. I just wouldn't say it applies to the entire  
13 class. Most of the class -- and in fact we did check  
14 this over at the break -- 95 percent of the customers in  
15 this class, that six (6) cents or so, is correct.

16 For the other customers though, they will  
17 get beyond the eleven thousand and ninety (11,090) even  
18 though they're still below 50 kVA, and they will access,  
19 at least in part, the transitional rate that we use to  
20 bridge between non-demand and demand customer classes.

21 MR. BYRON WILLIAMS: So for -- for that  
22 class -- for that 5 percent then the figure of six point  
23 zero zero four (6.004) would be too high.

24 MR. ROBIN WIENS: It would be too high  
25 for 5 percent or so of customers and considerably more

1 percent of actual usage.

2 MR. BYRON WILLIAMS: Fair enough. And in  
3 terms of GSS demand?

4 MR. ROBIN WIENS: Well, general service  
5 small demand, you've identified the penultimate energy  
6 rate block, the three point nine three six (3.936) and  
7 the final runoff rate of two point four four four  
8 (2.444). And for a customer that -- I think for a  
9 customer that has both of those applying to them, I think  
10 your numbers are probably correct over the load factor  
11 range.

12 But I would like to point that that is  
13 going to vary depending on what the size of the actual  
14 load is. So just bear with me for a -- a minute or so.

15 If we're talking about a general service  
16 small demand customer that is not far above the 50 kVA  
17 threshold, and the calculation that I've done is at 60  
18 kVA, if they're at a 40 percent load factor, their usage  
19 is at seventeen thousand five hundred (17,500) or so  
20 kilowatt/hours. That gets them to three point nine three  
21 six (3.936).

22 So that's the correct incremental energy  
23 rate. It gets them to eight -- paying eight thirty-two  
24 (8.32) per unit of demand and at 40 percent -- my  
25 calculation is, which -- subject to check, is about six

1 point eight (6.8) cents a kilowatt hour. But that's  
2 relatively small load in general service small demand.

3 At 60 percent load factor, which is the  
4 upper end of the range you're using, goes to twenty-six  
5 thousand (26,000), roughly, kilowatt hours a month. So  
6 that customer does get into the two point four four  
7 (2.44) cent per kilowatt hour range.

8 And at that point they are getting into  
9 the -- the same -- you know, the same incremental rolled  
10 up cost as a general service medium customer, at that  
11 same load factor.

12 MR. BYRON WILLIAMS: So just so I  
13 understand, that in terms of GSS demand, with the example  
14 you used, the customer at the higher load factor, we have  
15 overstated the overall rate for incremental use and  
16 they're moving into the GS medium range; is that correct?

17 MR. ROBIN WIENS: You know, I -- I would  
18 have to absolutely go through and check the -- the  
19 number. You're -- you've used for GSS demand 440 to 60  
20 percent. So the four point three four (4.34) is -- you  
21 know, that -- that probably brackets it.

22 But there's a lot of these customers, just  
23 so you know, that would fall into that range because they  
24 don't have to get very high above the 50 kVA, even at a  
25 low load factor, when they're accessing the -- the lower

1 energy rate. And, therefore, the -- the five point eight  
2 (5.8) may be too high as the lower bound for -- for even  
3 a small customer.

4 MR. BYRON WILLIAMS: Mr. Wiens, thank you  
5 for that clarification. You bore -- bore with me through  
6 the garage analogy so I was happy to do so on -- on that  
7 one.

8 And just so I'm clear, going back to why  
9 we undertook this exercise in the first place. The  
10 concern expressed by NERA and shared by Manitoba Hydro is  
11 where incremental costs of the next, kind of, kilowatt  
12 hour of usage or running below short run marginal costs;  
13 correct?

14 MR. ROBIN WIENS: Yes, that's correct.

15 MR. BYRON WILLIAMS: And going back to  
16 Tab 4 of this exhibit we've agreed that -- and a  
17 reasonable proxy for short run marginal costs for  
18 Manitoba Hydro is somewhere between forty-six (46) --  
19 forty-five eighty (45.80) per megawatt hour and forty-  
20 nine sixty (9.60) for -- per megawatt hour; is that  
21 right, sir?

22 MR. ROBIN WIENS: That's certainly been  
23 the case in recent years and basically expected ongoing  
24 as well.

25 MR. BYRON WILLIAMS: And after you've

1 politely savaged the examples for GSS non-demand and  
2 demand I'm not going to run through those, but in terms  
3 of residential, in terms of comparing the overall rate  
4 for incremental use versus the -- the short run marginal  
5 costs, you'll agree with me that residential rates are  
6 not below short run marginal costs; correct?

7 MR. ROBIN WIENS: Mr. Williams, that I --  
8 that would generally appear to be the case. Of course, I  
9 will put a bit of context on this in that we are talking  
10 about short run costs, marginal costs of generation here.

11 Not -- we haven't added in the short run  
12 marginal cost of transmission, sub-transmission and  
13 distribution. Now, I would not think, in most cases,  
14 that those would be very large. But you'll understand  
15 that as you get to the limits of the capability of a  
16 distribution system you may start to notice larger short  
17 run marginal costs.

18 So with that caveat, yes.

19 MR. BYRON WILLIAMS: And just so I  
20 understand then you -- you've noted the caveat to the  
21 extent that as you near the -- the -- the outer end of  
22 capacity of the distribution system there may be a  
23 problem but the general statement that I've suggested to  
24 you that the incremental costs for residential are not  
25 running below short run marginal costs, generally you're

1 not opposed to that conclusion?

2 MR. ROBIN WIENS: Provided that you have  
3 some surplus capability on a distribution line, the short  
4 run marginal cost is probably pretty close to the losses  
5 incurred on the line.

6 MR. BYRON WILLIAMS: Now, if we -- if we  
7 run down to general service large, greater than 100 kV,  
8 you'll agree with me that -- that that appear to be  
9 clearly -- the rates for incremental use -- usage appear  
10 to be clearly running below short run marginal costs;  
11 will you agree with me, sir?

12 MR. ROBIN WIENS: Yes.

13 MR. BYRON WILLIAMS: And in terms of  
14 general service medium they appear to be right on the  
15 border; would that be fair?

16 MR. ROBIN WIENS: It's close.

17 MR. BYRON WILLIAMS: And the observation  
18 that you would make would be in terms of general service  
19 demand, especially those working on load factors in the  
20 60 percent range; they're fairly close in -- in results  
21 to general service medium, would that be fair?

22 MR. ROBIN WIENS: Yes.

23 THE CHAIRPERSON: You okay if we take a  
24 short break now, Mr. Williams?

25 MR. BYRON WILLIAMS: Yes, sir.

1 THE CHAIRPERSON: Thank you. We'll be  
2 back in fifteen (15) minutes.

3

4 --- Upon recessing at 2:50 p.m.

5 --- Upon resuming at 3:12 p.m.

6

7 THE CHAIRPERSON: Mr. Williams...?

8 MR. BYRON WILLIAMS: Thank you. Mr.  
9 Chairman. And thank you for the rapt attention that My  
10 Learned Friend was paying too.

11

12 CONTINUED BY MR. BYRON WILLIAMS:

13 MR. BYRON WILLIAMS: Mr. Wiens, just to  
14 finish off on the table of Manitoba Hydro rates, which is  
15 found in Tab 3 of the CAC/MSOS book of references,  
16 essentially in terms of -- we've agreed on the  
17 conclusions but in terms of the data, you took no  
18 significant issue with the residential GSM or GSL large,  
19 is that correct, sir?

20 MR. ROBIN WIENS: That's correct.

21 MR. BYRON WILLIAMS: You did highlight  
22 some important caveats in terms of GSS small, non-demand  
23 and demand. And given -- given that, I wonder if  
24 Manitoba Hydro is capable and willing to reproduce a  
25 version of this table taking into account the important



1 caveats that you noted in terms of GSS non-demand and GSS  
2 demand.

3 MR. ROBIN WIENS: It's in progress as we  
4 speak.

5 MR. BYRON WILLIAMS: So that's an  
6 undertaking?

7 MR. ROBIN WIENS: It's already been  
8 undertaken.

9

10 ---UNDERTAKING NO. 7: Reproduce the "Manitoba Hydro  
11 Rates -April 2005" table (tab 3 -  
12 CAC/MSOS Book of References)  
13 specifically correcting the rates for  
14 incremental use for the Gss (Non Demand  
15 and Demand) and GSM customer classes

16

17 CONTINUED BY MR. BYRON WILLIAMS:

18 MR. BYRON WILLIAMS: You're prescient,  
19 Mr. Wiens. Thank you for that. Turning to --

20 MR. ROBIN WIENS: A little bird told me.

21 MR. BYRON WILLIAMS: Turning to Tab 4 --  
22 and I thank Manitoba Hydro for their cooperation.

23 Turning to Tab 4, I won't drag the Panel through this  
24 Exhibit in any great detail but, Mr. Wiens I do want to  
25 draw your attention to two (2) matters here.

1 Under heading two (2) marginal cost  
2 estimates, there's also an estimate of long run marginal  
3 costs with generation being at fifty-three point five  
4 dollars (\$53.50) dollars per megawatt hour, transmission  
5 distribution being at thirteen point eight (13.8) per  
6 megawatt hour, and total being sixty-seven point three  
7 (67.3), and that's referenced at CAC/MSOS/MH-2-36(A).

8 I take it you have no objections to that  
9 calculation?

10 MR. HAROLD SURMINSKI: Yes. The numbers  
11 appear consistent with what we provided.

12 MR. BYRON WILLIAMS: And I'm wondering --  
13 we may use this table later in the -- the hearing -- I  
14 wonder if Manitoba Hydro -- you don't need to do it now  
15 but if -- going up to -- number 1, PCOSS results, which  
16 is derived from PUB Manitoba Hydro first round 45, I  
17 wonder if at your leisure you would review those numbers  
18 and if you have any concerns with them get back to us.

19 Is that satisfactory?

20 MR. ROBIN WIENS: Sure.

21

22 (BRIEF PAUSE)

23

24 MR. BYRON WILLIAMS: And I'm not sure, I  
25 am assuming this question goes again to you, Mr. Wiens.

1 But I'm moving off those tables but perhaps highlighting  
2 the concerns that -- that may flow from those tables.

3                   You'll agree with me that one (1) concern  
4 is when the incremental cost of usage for certain classes  
5 fall below short run marginal cost, that's a concern for  
6 the Corporation?

7                   MR. ROBIN WIENS:    It's an issue for the  
8 Corporation.

9                   MR. BYRON WILLIAMS:   And it was also an  
10 issue for NERA, is that correct?

11                   MR. ROBIN WIENS:    Yes.

12                   MR. BYRON WILLIAMS:   And if we try and  
13 diagnose what has led to -- to this situation, I wonder  
14 if you would agree with me that one (1) of the factors  
15 that led to this situation -- one (1) of the factors  
16 that's led to some concern in terms of the current cost  
17 of service methodology and it's -- in particular it's  
18 allocation of net export revenues, is the fact that there  
19 has been a fundamental change in the export market, in  
20 particular in the price per unit obtainable in that  
21 market.

22                                Would you agree with that?

23                   MR. ROBIN WIENS:    Yes.

24                   MR. BYRON WILLIAMS:   And we've gone  
25 through this before, so I won't belabour it, but just to

1 summarize that concern.

2                   The concern is that the average price per  
3 kilowatt hour for export exceeds the average price per  
4 kilowatt hour for domestic and, therefore, an increase in  
5 domestic consumption results in a lost opportunity to  
6 gain revenues in the export market and a loss of system  
7 revenues.

8                   Is that correct, sir?

9                   MR. ROBIN WIENS: Yes, that's correct.

10                  MR. BYRON WILLIAMS: And this concern is  
11 highlighted or exacerbated by the current cost of service  
12 methodology which allocates those net export revenues on  
13 generation and transmission; correct?

14                  MR. ROBIN WIENS: Yes.

15                  MR. BYRON WILLIAMS: And essentially the  
16 concern of the Corporation in terms of fairness issues is  
17 that if a class increases their consumption, they  
18 increase their share of net export revenues  
19 notwithstanding the fact that that increased consumption  
20 reduces system revenues.

21                  Is that correct?

22                  MR. ROBIN WIENS: That is a concern.

23                  MR. BYRON WILLIAMS: There is a -- on the  
24 record of this proceeding there is various examples of  
25 the fundamental change that has -- the Corporation has

1 undergone, Mr. Wiens, but one (1) of the ones that I was  
2 taken -- that I felt was interesting -- and you don't  
3 need to turn there but I'd ask you just to confirm this  
4 with me -- is from the Public Utilities Board  
5 Interrogatory to Manitoba Hydro first round 26.

6 And the example used there was from --  
7 they were comparing the situation in 1984 to the current  
8 cost of service analysis.

9 Do you recall that analysis generally,  
10 sir? I'll go through it but I wonder if you recall it  
11 generally.

12 MR. ROBIN WIENS: I think so.

13 MR. BYRON WILLIAMS: I -- I'm not sure if  
14 the monitor picked up that heavy sigh or not, but I'll  
15 endeavour to make it as painless as possible.

16 My -- my understanding -- my recollection  
17 is that in -- I'll just wait until Mr. Wiens is back with  
18 us.

19

20 (BRIEF PAUSE)

21

22 MR. BYRON WILLIAMS: If it assists you,  
23 Mr. Wiens, I'm turning to page 2 of that Interrogatory  
24 Response. The last two (2) paragraphs.

25 MR. ROBIN WIENS: Okay.

1                   MR. BYRON WILLIAMS:    Just to highlight  
2 the fundamental change, my -- my understanding is that  
3 back in 1984 the average price per export revenue was  
4 only one point five (1.5) cents per kilowatt hour  
5 compared to average domestic revenue of three point eight  
6 (3.8) cents per kilowatt hour?

7                   MR. ROBIN WIENS:    Yes.  If we did our  
8 math right that's right.

9                   MR. BYRON WILLIAMS:    And the average cost  
10 per delivered kilowatt hour for generation and  
11 transmission was one point nine (1.9) cents; if you did  
12 your math right, correct?

13                   MR. ROBIN WIENS:    Yes.

14                   MR. BYRON WILLIAMS:    In that scenario,  
15 back in the old days, a kilowatt hour diverted from  
16 export sales to serve the domestic market would cost the  
17 Corporation on average one point five (1.5) cents per  
18 kilowatt hour and would bring to the Corporation on  
19 average three point eight (3.8) cents; correct?

20                   MR. ROBIN WIENS:    Correct.

21                   MR. BYRON WILLIAMS:    And in that period  
22 of time there was a revenue advantage to the Corporation  
23 from a diversion from the export market to the domestic  
24 market; that's correct?

25                   MR. ROBIN WIENS:    Yes.



1 wasn't so bad; was it, Mr. Wiens?

2 MR. ROBIN WIENS: Not once I had it in  
3 front of me.

4

5 (BRIEF PAUSE)

6

7 MR. BYRON WILLIAMS: Mr. Wiens, right at  
8 the start we talked about some of the basic principles  
9 that should guide -- and certainly guide the Corporation  
10 and also guide all parties in this room in terms of  
11 consideration of rate setting.

12 Going back to some of those Bonbright  
13 principles and two (2) of the key ones we spoke of were  
14 fairness and efficiency; you recall that discussion?

15 MR. ROBIN WIENS: Yes.

16 MR. BYRON WILLIAMS: And if we look at  
17 the current method and it's treatment of net export  
18 costs, you'll agree that -- that in terms of fairness one  
19 of the issues is the fact that the current system is  
20 rewarding those who increase consumption notwithstanding  
21 their negative impact upon overall revenues; that's a  
22 fairness issue?

23 MR. ROBIN WIENS: I think if you -- you  
24 know, if you get into the discussion of fairness that Mr.  
25 Bonbright has in his book I -- I think he would



1 characterize it that way, yes.

2 MR. BYRON WILLIAMS: And there's also a  
3 concern with the current methodology in that it's  
4 inefficient especially when the incremental rates are  
5 running below short run marginal costs; correct?

6 MR. ROBIN WIENS: Yes, that's correct.

7 MR. BYRON WILLIAMS: And -- and a further  
8 concern in terms of efficiency might roll out of this  
9 situation into rate design itself in that the -- in that  
10 it may pose some difficulties for the Corporation in  
11 terms of designing inverted rates for large industrial  
12 loads; would that be fair?

13 MR. ROBIN WIENS: Well, not in terms of  
14 designing them but in terms of whether or not they would  
15 actually have their intended impact.

16 MR. BYRON WILLIAMS: And thank you for  
17 that clarification and, again, we don't know if the  
18 Public Utilities Board will go down that path. But the --  
19 -- the one of the theories behind inverted rates is that  
20 it will send better signals to consumers in terms of the  
21 consequences of their consumption choices; correct?

22 MR. ROBIN WIENS: Correct.

23 MR. BYRON WILLIAMS: And the better  
24 signals that are sent the better the message in terms of  
25 efficiency is achieved, correct?

1 MR. ROBIN WIENS: That's correct.

2 MR. BYRON WILLIAMS: And you're telling  
3 me that the status quo raises some concerns not in terms  
4 of designing inverted rates for large industrials but  
5 whether the appropriate signal can be sent using inverted  
6 rates, given their current share of costs, is that  
7 correct?

8 MR. ROBIN WIENS: A correct share of  
9 costs does make it more difficult to design inverted  
10 rates for that class, which would be effective over a  
11 wide range of circumstances.

12 MR. BYRON WILLIAMS: And just by contrast  
13 and I believe this is the evidence of the Corporation on  
14 page 21 of your rebuttal. But its position is that it  
15 can design a meaningful inverted rate for residential  
16 customers because it's dealing with costs in the context  
17 of the overall revenue requirement in the order of six  
18 (6) cents per kilowatt hour and a marginal cost in the  
19 order of seven (7) cents per kilowatt hour, is that  
20 correct?

21 MR. ROBIN WIENS: Yeah, I wouldn't want  
22 to leave the impression that there's not some serious  
23 issues that have to be dealt with and resolved with  
24 respect to designing inverted rates for residential  
25 customers, as well. But the gap between -- the gap

1 between marginal costs and embedded costs as not as  
2 serious for them as it is for some of the other classes.

3 MR. BYRON WILLIAMS: Okay. And I  
4 appreciate that clarification and we won't walk down that  
5 path. But the space heating issue for residential  
6 consumers would be one (1) of those presumably.

7 MR. ROBIN WIENS: That's part of the  
8 concern, yes.

9 MR. BYRON WILLIAMS: So the big problem  
10 in terms of it the Board decides go down the path of  
11 inverted rates in order to enhance efficiency is the gap  
12 between marginal costs and embedded costs for certain  
13 classes of consumers, correct?

14 MR. ROBIN WIENS: It's a key concern,  
15 yes.

16 MR. BYRON WILLIAMS: And that concern is  
17 particularly pronounced in terms of GSL large?

18 MR. ROBIN WIENS: Yes, it is.

19 THE CHAIRPERSON: While Mr. Williams is  
20 getting ready there, just to ensure our understanding is  
21 accurate, from what's been put before us I understand  
22 that domestic sales in 2004/05 were twenty-two thousand,  
23 three hundred and fifty (22,350) gigawatt hours.

24 And from looking at this material that Mr.  
25 Williams has put before us it would appear that 50

1 percent or more than 50 percent of domestic sales came at  
2 prices that were below SEP opportunity export and sale  
3 prices in 04/05 and all were below the long run marginal  
4 costs, is that a fair statement?

5 MR. ROBIN WIENS: That's reasonable,  
6 there maybe some exceptions but for the most yeah most  
7 sales would occur below the six point one three (6.13)  
8 cents that's identified as the --

9 THE CHAIRPERSON: We'll even accept the  
10 opportunity export prices that we were just looking at  
11 that were around -- just around five (5) cents a kilowatt  
12 hour, if you like?

13 MR. ROBIN WIENS: Yeah, there's a large  
14 portion of the domestic sales that are taking place at  
15 less than that, yes.

16 THE CHAIRPERSON: I also thought that you  
17 said before that the SEP and opportunity sales rates in  
18 05/06 were considerably higher than 04/05? Given that  
19 that's the year of the spike in natural gas, watching the  
20 SEP price.

21 MR. ROBIN WIENS: We're not absolutely  
22 sure of that Mr. Chairman, certainly there would have  
23 been times in 05/06 where we would have had very high SEP  
24 rates, but, there's also been some times when they've  
25 been pretty low, as well.

1                   And it may be, on balance, there's not  
2 that much difference between the two (2) years.

3                   THE CHAIRPERSON:    I'm saying basically  
4 that based on what you put before us here, what we've  
5 heard is that the situation 04/05 is certainly not  
6 changed in 05/06, the comparison against the SEP and the  
7 opportunity sale prices or against the marginal costs?

8                   MR. ROBIN WIENS:    Probably not by much,  
9 no.

10                  THE CHAIRPERSON:    Thank you.  Mr.  
11 Williams...?

12

13 CONTINUED BY MR. BYRON WILLIAMS:

14                  MR. BYRON WILLIAMS:    Thank you, Mr.  
15 Chairman.

16                  Mr. Wiens, I just want you to take those  
17 same key principles of Bonbright which we just applied to  
18 the current method and apply those same principles to the  
19 recommended method if we might.

20                  And just for -- I'm -- I'm going to be  
21 moving into the -- this -- the export class that has been  
22 created or recommended by Manitoba Hydro in just one (1)  
23 second.

24                  So just by recommended method, by that I  
25 mean the creation of export class with two (2) sub-

1 classes, firm and opportunity, and also the allocation of  
2 net export revenues along generation transmission and  
3 distribution.

4 Do you understand that, sir?

5 MR. ROBIN WIENS: Yes.

6 MR. BYRON WILLIAMS: Now, applying the  
7 Bonbright principle of fairness, you would argue,  
8 presumably, that this new class or this new proposal,  
9 recommendation, meets -- meets this objective in two (2)  
10 ways presumably.

11 First of all, in that the -- there's an  
12 allocation of embedded cost to the export class so that  
13 it's covering what might be considered a fair share of  
14 embedded generation transmission costs?

15 MR. ROBIN WIENS: Yes.

16 MR. BYRON WILLIAMS: And secondly, it's  
17 also -- once that is done the allocation of net export  
18 revenues on a wider distribution base to generation and  
19 transmission distribution rather than just to generation  
20 and transmission, provides less of a reward to those  
21 whose consumption choices are reducing overall revenues.

22 MR. ROBIN WIENS: Overall, averaged over  
23 all the customer classes, it does not produce any  
24 different results than the current method. We're still  
25 recovering pretty similar costs from the domestic

1 customers.

2                   It does reduce the gap between marginal  
3 costs and -- and embedded costs for those customer  
4 classes for which that gap is currently the largest and  
5 it increases it for those for which the gap is currently  
6 the least.

7                   Does it go all the way to resolving the  
8 issues of efficiency in having rates that will be above  
9 short run marginal cost? No, it doesn't. But, you know,  
10 that's -- that's something that is both a plus and a  
11 negative.

12                   We do not have a revenue requirement that  
13 will -- would get our embedded costs up to such a place  
14 where we could confidently say that for all classes or  
15 for most consumption our rates are in excess of our short  
16 run marginal costs.

17                   So we're left with the types of -- of  
18 changes that we're recommending here, that try to balance  
19 that gap over the classes and then hopefully in the next  
20 stage look towards some sort of rate design that will go  
21 another part of the way towards addressing those issues.

22                   MR. BYRON WILLIAMS: And I guess that's  
23 the balance that we spoke of at the -- the start in terms  
24 of our discussion, Mr. Wiens. The -- you will agree  
25 though that this goes some way -- your recommended method

1 overall improves the efficiency objective.

2 MR. ROBIN WIENS: It contributes to the  
3 improvement of the efficiency objective.

4 MR. BYRON WILLIAMS: And you will be  
5 looking to other elements of the rate setting process,  
6 including rate design, to move farther along that path;  
7 correct?

8 MR. ROBIN WIENS: Correct.

9 MR. BYRON WILLIAMS: And the other --  
10 going back to Bonbright principles, which are beside your  
11 bedside and my bedside now, the other one (1) key  
12 principle we spoke of was gradualism and stability.

13 And I -- I guess one of the other  
14 advantages of this proposal is that it does react to a  
15 fundamental change but it does so while building upon the  
16 strengths of the current cost of service system.

17 MR. ROBIN WIENS: I think that's fair to  
18 say. I think it's fair to say that if -- if it's  
19 accepted, it leaves us with a situation in which we don't  
20 have to make any discontinuous changes in -- in the level  
21 of rates that's collected from each customer class.

22 MR. BYRON WILLIAMS: Thank you, Mr.  
23 Wiens.

24 Mr. Chairman and Member of the Board --  
25 and Members of the Board, Part 1 of my outline took a



1 little longer to -- to get through than I expected, for  
2 which I apologize. We'll try and make up that time in  
3 Parts 3 and 4, which will come tomorrow.

4                   And we're moving to the section -- second  
5 section of our -- our cross. And, really, in this  
6 section we're, for the benefit of the Board, trying to  
7 explore the -- the merits of the creation of the export  
8 class, in principle why that or may not be a good thing.

9                   We're also going to be examining at a high  
10 level the question raised by MIPUG of whether exports  
11 have been allocated their fair share of the export class.  
12 We're going to touch upon a bit of the ground that Mr.  
13 Peters chatted about late this morning in terms of the  
14 views of the NERA, in terms of the export subclass as  
15 proposed by Manitoba Hydro.

16                   And we're going to again be looking at the  
17 impact in terms of planning, system operations and  
18 investment decisions of the Corporation of the various  
19 categories of export sales, being those based upon  
20 dependable power and those based upon surplus capacity.

21                   MR. ROBERT MAYER:   Mr. Williams, while  
22 you're dealing with the merits of the export class you  
23 might keep in mind that this Board was the only group in  
24 this room up until recently that actually thought that  
25 was a good idea.

1                   So you might not have to go too far to  
2 convince us that we still think that way.

3                   MR. BYRON WILLIAMS:   I don't intend to go  
4 far down it, Mr. Chairman, but I thought you would give  
5 us that helpful reminder at some point during this  
6 hearing.

7

8 CONTINUED BY MR. BYRON WILLIAMS:

9                   MR. BYRON WILLIAMS:   Mr. Wiens, the Vice-  
10 Chair has provided a helpful segue to me, but I guess the  
11 -- we've had this discussion regarding the creation of  
12 the export class and it begs one (1) question, which is  
13 why that should be done and without asking you to  
14 elaborate, one reason that Manitoba Hydro embarked upon  
15 this exercise was that the Public Utilities Board indeed  
16 invited you to conduct this exercise, correct?

17                   MR. ROBIN WIENS:   Yes, that's correct.

18                   MR. BYRON WILLIAMS:   And it did so, first  
19 of all in Board Order 7 from 2003 in which it invited you  
20 to look at the creation of two (2) classes, one (1) being  
21 a firm export class and the second being an opportunity  
22 export class, correct?

23                   MR. ROBIN WIENS:   Yes.

24                   MR. BYRON WILLIAMS:   And it's interesting  
25 this issue was repeated in Board Order 101/04, correct,

1 in which it recommended that you look at the NERA  
2 methodology, vintaging and propose your recommended  
3 method, as well?

4 MR. ROBIN WIENS: Yes, although it was, I  
5 believe, and I'll be corrected if I'm wrong, it was  
6 silent on the issue of the number of export classes. But  
7 it did direct us as you say to produce results in  
8 accordance with the NERA method and in accordance with  
9 the existing method and in accordance with what Manitoba  
10 Hydro would recommend, yes.

11 MR. BYRON WILLIAMS: Mr. Wiens, mindful  
12 of the Vice-Chairman's caution, apart from the fact that  
13 the Board told you this might be a good idea, you'll  
14 agree with me that NERA, as well, also thought that this  
15 might be a good idea, correct?

16 MR. ROBIN WIENS: Yes.

17 MR. BYRON WILLIAMS: And I won't go  
18 through the entire rationale of NERA which is set out at  
19 pages 30 to 31 of its report regarding classification,  
20 allocation methods for generation and transmission, but  
21 you'll recall and agree with me that one (1) of the key  
22 points made by NERA, they argued that inclusion of an  
23 export class makes it obvious that the export sales are  
24 covering their full embedded costs of service, correct?

25 MR. ROBIN WIENS: Yes.

1                   MR. BYRON WILLIAMS:   Now, analytically at  
2 a very high level, do you agree with that observation by  
3 NERA?

4                   MR. ROBIN WIENS:    Yes, I think that that  
5 is the strongest case for the inclusion of an export  
6 class is to assure to the satisfaction of this Board that  
7 exports are indeed covering their costs and that  
8 therefore it is appropriate to look beyond just  
9 generation and transmission, as a basis for the  
10 allocation or otherwise of any export revenues in excess  
11 of that amount.

12                  MR. BYRON WILLIAMS:   So, in terms of it  
13 being the strongest case, you see the value of this in  
14 providing assurance to the Board that the export class  
15 has essentially paid its dues, in terms of generation and  
16 transmission costs?

17                  MR. ROBIN WIENS:    That's correct.

18                  MR. BYRON WILLIAMS:   And then you would  
19 go on to say that once this cost causation link has been  
20 broken, the Board can take some comfort in looking at a  
21 wider allocation of net export revenues.

22                  MR. ROBIN WIENS:    I would say that it can  
23 take a look at alternatives to generation and  
24 transportation -- transmission as the only basis that has  
25 been used to date.

1                   MR. BYRON WILLIAMS:   And, Mr. Wiens, just  
2 for your benefit I'm going to be turning to Tab 7 through  
3 -- through 10 or 11 -- 7 through 11 of the CAC/MSOS book  
4 of reference; do you have that, sir?

5                   MR. ROBIN WIENS:    I do.

6                   MR. BYRON WILLIAMS:   Now, our discussion  
7 was, of course, and NERA's observation, was, of course,  
8 premised on the assumption that export sales are covering  
9 their full embedded cost of service; correct?

10                  MR. ROBIN WIENS:    Yes.

11                  MR. BYRON WILLIAMS:   And I'm going to  
12 draw your attention to Tab 7 of the CAC/MSOS book of  
13 references which is coincidentally the response of the  
14 Manitoba Industrial Power Group to CAC/MSOS Interrogatory  
15 Number 7; do you have that, sir?

16                  MR. ROBIN WIENS:    I have it.

17                  MR. BYRON WILLIAMS:   And, in particular,  
18 I'll refer your attention to sub (b) of the response  
19 produced by MIPUG in which they -- they -- you'll agree  
20 with me they appear to be taking issue with the -- your  
21 assertion that the export class is fully recovering its -  
22 - a fair share of its embedded costs; would that be fair,  
23 sir?

24                  MR. ROBIN WIENS:    Yeah, that would be  
25 fair.

1                   MR. BYRON WILLIAMS:   And I'm going to  
2 give you an opportunity to -- to respond to their  
3 conclusions in some detail a little bit farther along the  
4 -- the line.

5                   But just in terms of the broad strokes of  
6 this Interrogatory response you'll agree with me that the  
7 one key argument introduced by MIPUG is that the export  
8 class -- the class currently recommended by Manitoba  
9 Hydro fails to capture sufficiently the quantum of costs  
10 that Hydro incurs for exports; you'll agree with that?

11                  MR. ROBIN WIENS:    I'll agree that that's  
12 what they said, yes.

13                  MR. BYRON WILLIAMS:   And again, I'm  
14 asking you -- what I just want to do is get the thrust of  
15 MIPUG's arguments and I'll try and present them in a more  
16 articulate manner than I've done so today.

17                  Going on with -- from that general  
18 statement, MIPUG is making the assertion that Manitoba  
19 Hydro's willing to incur up to the value of exports --  
20 exports -- excuse me. Let me restate that.

21                  MIPUG is making the assertion, and this is  
22 set out in the fourth line of the second paragraph under  
23 sub (b) that Manitoba Hydro's generally prepared to make  
24 investments in new generation, et cetera, and incur costs  
25 up to the value that the increased power can provide from

1 sale on the export markets.

2                   You'll see that -- do you see that, sir?  
3 That's the assertion that they're making?

4                   MR. ROBIN WIENS: Yes, I see that.

5                   MR. BYRON WILLIAMS: And, again, just by  
6 way of summarizing MIPUG's arguments, they argue at  
7 today's prices the long run levelized costs are as high  
8 as six point seven (6.7) cents per kilowatt hour;  
9 correct?

10                  MR. ROBIN WIENS: I think if you include  
11 my earlier response, both transmission and the  
12 distribution into that that's where the six point seven  
13 (6.7) cents comes from.

14                  MR. BYRON WILLIAMS: So that -- that  
15 figure includes transmission and distribution?

16                  MR. ROBIN WIENS: It does.

17                  MR. BYRON WILLIAMS: And going on, and  
18 just putting MIPUG's argument to you, they also argue  
19 that this raises concern given that the recommended  
20 method -- method only allocates four point zero one  
21 (4.01) cents to firm and one point two (1.2) cents to  
22 opportunity sales; that's the argument made by MIPUG?  
23 That's on the next page of this submission.

24                  MR. ROBIN WIENS: Yeah, we're -- yeah,  
25 we're talking about their share of embedded costs and

1 their share of the variable costs in the case of  
2 opportunity export sales.

3 MR. BYRON WILLIAMS: And, Mr. Wiens,  
4 MIPUG then goes on to argue that as -- and I'm referring  
5 to the last paragraph on the second page of this, as  
6 further evidence that the quantum allocated to the export  
7 class is unfair, they look at the costs in year one (1)  
8 of Wuskwatim which they suggest is about four point seven  
9 (4.7) cents per kilowatt hour; do you see that, sir?

10 MR. ROBIN WIENS: I see it. Yes.

11 MR. BYRON WILLIAMS: And finally they  
12 argue that -- near the end of this paragraph that similar  
13 but less dramatic decisions on bulk power system  
14 additions are expected to be routinely made in exercises  
15 with regard to DSM, wind and SSE's. You see that  
16 suggestion, sir?

17 MR. ROBIN WIENS: I see that.

18 MR. BYRON WILLIAMS: I wonder, I'm going  
19 to go through this in detail in a little bit, but at a  
20 high level if you can respond to the assertion made by  
21 Manitoba Industrial Power Group.

22 MR. ROBIN WIENS: Well, if I understand  
23 this response correctly and there may be some nuances  
24 that I'm not grasping, but the suggestion is being made  
25 here that Manitoba Hydro should be, in terms of the



1 export class, should be allocating marginal costs against  
2 those revenues, rather than embedded costs which, you  
3 know, I think that that simply leads us to the same  
4 conclusion that we have with our current cost of service  
5 methodology.

6                   It doesn't -- adoption of this type of a  
7 suggestion would not address at all the concerns that  
8 we've brought to the table with our recommended  
9 methodology. That's my high level response to that  
10 suggestion.

11                   It treats, basically, all export revenue  
12 as being associated with generation and transmission. So  
13 we are crediting customer classes on the basis of their  
14 usage, in effect, with the full sum of export revenue  
15 which doesn't deal with -- doesn't deal with the issues  
16 that we're trying to deal with here today, at all.

17                   MR. BYRON WILLIAMS: Thank you for that  
18 high level response. I want to walk through some of the  
19 assertions made by MIPUG in a little bit greater detail.  
20 One (1) of them relates to the argument that when  
21 Wuskwatim comes on line that the cost per kilowatt hour  
22 in year one will be four point seven (4.7) cents.

23                   And I guess in terms of responding to  
24 that, I wonder if you could confirm that current exports  
25 are from excess supply from hydro facilities installed

1 many years ago, would you agree with that?

2 MR. ROBIN WIENS: Certainly some of them  
3 are.

4 MR. BYRON WILLIAMS: I wonder if Hydro  
5 can confirm that even when Wuskwatim is in service over  
6 half of the firm exports will still be from the older  
7 stations as opposed to Wuskwatim and new wind purchases,  
8 is that a -- can you confirm that?

9 MR. HAROLD SURMINSKI: Are you inferring  
10 that from the quantity of exports at the time and  
11 Wuskwatim is about fifteen hundred (1500) gigawatt hours  
12 and total exports are double that?

13 MR. BYRON WILLIAMS: That's fair, sir.  
14 Was that a yes?

15 MR. HAROLD SURMINSKI: Yes.

16

17 (BRIEF PAUSE)

18

19 MR. BYRON WILLIAMS: Mr. Chairman, it's  
20 about ten to 4:00 and there's a -- I'm just going through  
21 my notes here and this is an issue that I do want to go  
22 at in a more elegant way.

23 I apologize for this but I'm just  
24 wondering if it might be more efficient -- otherwise I  
25 will have to move on to a new area and then come back to

1 this area.

2 I may want to get a brief adjournment or  
3 an adjournment until tomorrow to go over my notes from  
4 this section, and then come back.

5 THE CHAIRPERSON: Do you have any small  
6 section that you could put in for the next fifteen (15)  
7 minutes that wouldn't throw you off your game?

8 MR. BYRON WILLIAMS: Yeah -- what we'll  
9 do, yeah, I can move on Mr. Chairman, thank you for your  
10 guidance.

11

12 CONTINUED BY MR. BYRON WILLIAMS:

13 MR. BYRON WILLIAMS: I'll come back to  
14 this point tomorrow in a more articulate fashion. You  
15 had some discussion, Mr. Wiens today in terms of the  
16 creation of -- Hydro's recommendation to create two (2)  
17 export subclasses, correct?

18 MR. ROBIN WIENS: That is our  
19 recommendation.

20 MR. BYRON WILLIAMS: And you discussed  
21 with Mr. Peters the fact that you had run this suggestion  
22 by NERA and they considered that to be appropriate, is  
23 that correct?

24 MR. ROBIN WIENS: Yes.

25 MR. BYRON WILLIAMS: I understand your

1 reluctance to offer out of court statements of others,  
2 but the fact that they considered it to be appropriate  
3 didn't offer me a lot of comfort in terms of the position  
4 of NERA.

5                   Is Hydro aware of whether or not NERA  
6 prefers the sub-classes to -- the idea of a firm and  
7 opportunity sub-class to the idea of just one (1) export  
8 sub-class?

9                   MR. ROBIN WIENS:    If it tracks the  
10 embedded costs incurred to meet those export sales you  
11 know, I'm -- I'm somewhat reluctant to appear to be  
12 putting words in their mouths.  But I -- I think that  
13 would be reasonably fair provided that it tracks costs  
14 reasonably.

15                  THE CHAIRPERSON:    I think it is kind of  
16 unfair to ask Mr. Wiens to do that.  I'm just wondering  
17 if it was helpful if it would be possible to get a one  
18 page letter from NERA just confirming their view and then  
19 you don't have to give, sort of, secondhand views of what  
20 their view is?

21                   If that wasn't too costly for the  
22 consumers.

23                   MR. ROBIN WIENS:    We can arrange to  
24 produce something, Mr. Chairman.

25                   THE CHAIRPERSON:    Thank you.

1

2 --- UNDERTAKING NO. 8: Obtain correspondence from NERA  
3 confirming their view of the relative  
4 merits of one export class versus two  
5 export subclasses

6

7 CONTINUED BY MR. BYRON WILLIAMS:

8 MR. BYRON WILLIAMS: So thank you, Mr.  
9 Chairman, for that guidance and so Manitoba Hydro is  
10 undertaking to provide a response to -- from NERA in  
11 terms of the relative merits of the one (1) export class  
12 versus two (2) export sub-classes; is that correct?

13 MR. ROBIN WIENS: Yes.

14 MR. BYRON WILLIAMS: Mr. Chairman, the --  
15 I'm moving on and, again, I'm in an area where I will be  
16 stepping lightly across Mr. Peters' toes with -- which is  
17 fine, without trying to duplicate his efforts and --

18 THE CHAIRPERSON: He's wearing heavy  
19 boots.

20 MR. BYRON WILLIAMS: So just -- and I  
21 want to turn to the area and to the issue of the impact  
22 of -- of -- on system planning and investment decisions  
23 of the -- the both firm sales sourced from dependable  
24 power and opportunity sales sourced from surplus  
25 capacity.

1

2 CONTINUED BY MR. BYRON WILLIAMS:

3 MR. BYRON WILLIAMS: So are you ready,  
4 Mr. Surminski?

5 MR. HAROLD SURMINSKI: Yes, Mr. Williams.

6 MR. BYRON WILLIAMS: We're all excited.  
7 This will take us a bit into tomorrow morning as well.  
8 And, again, mindful, I don't want to duplicate Mr.  
9 Peters' work but I do want to just for the purposes of  
10 context.

11 My understanding is that Manitoba Hydro  
12 defines firm exports as long-term sales of up to twenty  
13 (20) years in duration which -- and that they are sourced  
14 from Manitoba Hydro's dependable and acredible --  
15 accreditable energy resources; would that be fair?

16 MR. HAROLD SURMINSKI: Yes.

17 MR. BYRON WILLIAMS: By contrast,  
18 opportunity exports are sourced from Manitoba Hydro's  
19 non-dependable energy resources or from purchases; would  
20 that be fair?

21 MR. HAROLD SURMINSKI: yes.

22 MR. BYRON WILLIAMS: And those quantities  
23 sold are dependent on Hydro's current surplus capacity in  
24 energy situation and the spreads in the market prices;  
25 would that be fair?

1 MR. HAROLD SURMINSKI: Yes.

2 MR. BYRON WILLIAMS: And in terms of the  
3 opportunity export portfolio, my understanding is that it  
4 could include short-term firm sales but it also includes  
5 spot market and monthly energy sales; would that be  
6 correct?

7 MR. HAROLD SURMINSKI: Yes.

8 MR. BYRON WILLIAMS: And in terms of just  
9 for further clarification, short term sales, my  
10 understanding is that the shortest duration for short  
11 term sales is about five (5) minutes in the MISO market?

12 MR. HAROLD SURMINSKI: Yes, that is the  
13 finest timeframe.

14 MR. BYRON WILLIAMS: And would it be fair  
15 to say that the typical transaction in the real time or  
16 day ahead market is one (1) hour; would that be fair?

17 MR. HAROLD SURMINSKI: Yes.

18 MR. BYRON WILLIAMS: And that the typical  
19 short term contract is one (1) month; would that also be  
20 fair?

21 MR. HAROLD SURMINSKI: That's what we  
22 provide in our evidence.

23 MR. BYRON WILLIAMS: And -- and just in  
24 case the Board thinks I'm so brilliant for absorbing  
25 that, the reference for that is probably CAC/MSOS/II-3.

1                   Now, Mr. Surminski, I want to explore the  
2 subject of the two (2) export sub-classes, as I said  
3 before, from a system planning perspective and also look  
4 at the impact that these may have on Manitoba Hydro  
5 investment decisions.

6                   And I'd like to turn your attention to Tab  
7 12 of the CAC/MSOS book of documents; do you have that,  
8 sir?

9                   MR. HAROLD SURMINSKI:    Yes, I do.

10                  MR. BYRON WILLIAMS:    And this may be  
11 familiar to some members of the Board as it is an excerpt  
12 from the submission to the Manitoba Clean Environment  
13 Commission regarding the need for alternatives to the  
14 Wuskwatim project.

15                  So you have that in front of you, sir?

16                  MR. HAROLD SURMINSKI:    Yes, I do.

17                  MR. BYRON WILLIAMS:    And what this is,  
18 and I think it's helpful, Mr. Surminski, for the purposes  
19 of clarify, is it's a -- a brief summary of how the power  
20 resource plan fits within overall hydro planning and --  
21 and investment decision.

22                  Is that fair?

23                  MR. HAROLD SURMINSKI:    Yes.

24                  MR. BYRON WILLIAMS:    And just to start --  
25 and I won't go through this whole document but I'm



1 looking to go through parts of it and then draw some  
2 conclusions at an end -- you'll agree with me that on an  
3 annual basis Hydro reviews all current information with  
4 respect to generation requirements in order to ensure  
5 that it can meet all firm domestic load requirements  
6 together with firm committed exports.

7 Is that correct, sir?

8 MR. HAROLD SURMINSKI: Yes, that is.

9 MR. BYRON WILLIAMS: And when you do this  
10 review you include incorporation of updates to the load  
11 forecast, field price forecast, export price projections,  
12 capital costs, and a number of other factors.

13 Is that right?

14 MR. HAROLD SURMINSKI: Yes, that's right.

15 MR. BYRON WILLIAMS: And the end product  
16 of this is a thirty-five (35) year power resource  
17 sequence for planning purposes.

18 Is that correct?

19 MR. HAROLD SURMINSKI: Yes, that's right.

20 MR. BYRON WILLIAMS: And what you do with  
21 this document is use it to update the integrated  
22 financial forecast, or IFF, as well as Manitoba Hydro's  
23 long-term capital plan.

24 Would that be fair?

25 MR. HAROLD SURMINSKI: Yes, that's right.

1                   MR. BYRON WILLIAMS:   And the information  
2 that's garnered consists of expected capital  
3 expenditures, costs of operating the generating system  
4 and revenues from export transactions; correct?

5                   MR. HAROLD SURMINSKI:   Correct.

6                   MR. BYRON WILLIAMS:   So this is a key  
7 document in terms of planning for future generation needs  
8 and also in terms of looking at the future investment  
9 decisions by this Corporation; correct?

10                  MR. HAROLD SURMINSKI:   Yes.  It provides  
11 -- that is one (1) of the main purposes, is to provide an  
12 indication of -- of potential options that -- that we  
13 should consider and protect for the future.

14                  MR. BYRON WILLIAMS:   And when we -- we  
15 look at this -- moving into this document in greater  
16 detail, and Mr. Peters touched on part of this but I do  
17 want to go through bits of it again.

18                  There are -- when looking at the planning  
19 for the reliable supply of electrical power for  
20 Manitobans, Manitoba Hydro looks both at capacity  
21 criterion as well as dependable energy criterion; is that  
22 correct?

23                  MR. HAROLD SURMINSKI:   Yes, that's  
24 correct.

25                  MR. BYRON WILLIAMS:   And when we look at

1 capacity criterion, it requires -- the planned generation  
2 capacity in terms of megawatts must not be less than  
3 forecast annual firm peak demand plus a reserve  
4 requirement of 12 percent of forecast firm loads;  
5 correct?

6 MR. HAROLD SURMINSKI: Correct.

7 MR. BYRON WILLIAMS: And we're looking --  
8 when we're looking at firm loads for reserve  
9 determination, we're including only those firm export  
10 contracts that require Manitoba Hydro to provide the  
11 reserve requirement; is that right?

12 MR. HAROLD SURMINSKI: That's right.

13 MR. BYRON WILLIAMS: Turning to  
14 dependable energy criterion. The criterion here are in -  
15 - in large part focussed upon the limit or -- created in  
16 recognition of the limitations of hydraulic generation  
17 during drought conditions.

18 Would that be fair?

19 MR. HAROLD SURMINSKI: Yes, it is.

20 MR. BYRON WILLIAMS: And what they  
21 require is that Manitoba Hydro be capable of a dependable  
22 supply of energy to meet the basic level of forecast firm  
23 load demand; correct?

24 MR. HAROLD SURMINSKI: Yes.

25 MR. BYRON WILLIAMS: And specifically,

1 there has to be sufficient firm energy sources to meet  
2 firm energy demand in the event of a repeat of the lowest  
3 historic river flow conditions; correct?

4 MR. HAROLD SURMINSKI: Yes.

5 MR. BYRON WILLIAMS: And just by way of  
6 interest, you adjust historic flows to represent present  
7 use conditions and also take into account upstream water  
8 conditions and expected withdrawals; correct?

9 MR. HAROLD SURMINSKI: Yes, that's right.

10 MR. BYRON WILLIAMS: And when we're  
11 looking at dependable supply, you're looking at energy  
12 from hydro-electric and thermal stations within Manitoba;  
13 correct?

14 MR. HAROLD SURMINSKI: Yes.

15 MR. BYRON WILLIAMS: You're also looking  
16 at firm energy imports from out of province; correct?

17 MR. HAROLD SURMINSKI: Correct.

18 MR. BYRON WILLIAMS: And you're also  
19 looking at contracted non-firm imports from the reserves  
20 of neighbouring utilities; would that be fair?

21 MR. HAROLD SURMINSKI: Yes.

22 MR. BYRON WILLIAMS: And one (1) rule of  
23 -- one (1) important rule is that contracted non firm  
24 exports for medium firm load should not exceed 10 percent  
25 of firm energy requirements; correct?

1 MR. HAROLD SURMINSKI: Correct.

2 MR. BYRON WILLIAMS: Thank you.

3 MR. ROBERT MAYER: I take it, sir, that  
4 document would now have to be updated to include your  
5 power purchases from your wind generators.

6 MR. HAROLD SURMINSKI: Yes. I --

7 MR. BYRON WILLIAMS: So, Mr. Mayer,  
8 you're just stealing all my thunder there, but I'll --  
9 no, I'm just teasing. I want to pursue this for about  
10 another fifteen (15) minutes but I -- I can either do  
11 that now or I can carry on tomorrow morning.

12

13 CONTINUED BY MR. BYRON WILLIAMS:

14 MR. BYRON WILLIAMS: Mr. Surminski, thank  
15 you for that helpful summary at least it was helpful to  
16 me and I think for my clients and I'm hoping to others in  
17 this room.

18 I want to just try and summarize some of  
19 what we just discussed and then look at the implications  
20 in terms of Manitoba Hydro's investment decisions. So it  
21 may be a bit harder slogging than the first part.

22 Let's start going back again to the  
23 capacity criteria. And just so I understand it, the  
24 criteria is that in-service plant must exceed annual firm  
25 peak plus required reserves, correct?

1 MR. HAROLD SURMINSKI: Yes.

2 MR. BYRON WILLIAMS: And domestic load  
3 and firm exports are included in the demand forecast used  
4 for planning purposes, correct?

5 MR. HAROLD SURMINSKI: Yes.

6 MR. BYRON WILLIAMS: And that 12 percent  
7 reserves are included for domestic load and for firm  
8 exports where hydro is required to provide the reserves,  
9 correct?

10 MR. HAROLD SURMINSKI: Yes.

11 MR. BYRON WILLIAMS: Would it be fair to  
12 conclude from that that firm export contracts are  
13 included for planning purposes but non-firm contracts,  
14 are not, would that be fair?

15 MR. HAROLD SURMINSKI: Yes and its only  
16 firm contracts that require Manitoba Hydro to carry the  
17 reserve. We could have contracts where we are not  
18 required to carry the reserve.

19 MR. BYRON WILLIAMS: So in terms of the  
20 capacity criterion you're looking exclusively at in terms  
21 of firm contracts, those where Manitoba Hydro is required  
22 to carry the reserve? Manitoba Hydro is required to  
23 provide the reserves?

24 MR. HAROLD SURMINSKI: I'm not sure if  
25 you're drawing the conclusion that only contracts that

1 require Manitoba Hydro to carry reserve are categorized  
2 as firm, that is not the case.

3 MR. BYRON WILLIAMS: I mis-spoke. I  
4 probably have clouded the record rather than cleared it.  
5 Just going back to my suggestion that firm export  
6 contracts are included for planning purposes, but non-  
7 firm contracts are not, and you can confirm that?

8 MR. HAROLD SURMINSKI: Yes.

9 MR. BYRON WILLIAMS: And would you go  
10 further and say that not all firm export contracts are  
11 required for -- excuse me -- that's fair enough. Okay.

12 Moving to the energy criteria. My  
13 understanding is that the criteria is the projected  
14 dependable energy must be sufficient to be meet firm  
15 energy demand, in the event of a repeat of the lowest  
16 historical river flow conditions, correct?

17 MR. HAROLD SURMINSKI: That is the  
18 criterion that we have developed.

19 MR. BYRON WILLIAMS: And we've talked  
20 about the inputs including wind now, and dependable hydro  
21 is what could be produced assuming the lowest flows on  
22 record, would that be right?

23 MR. HAROLD SURMINSKI: Yes, that's right.

24 MR. BYRON WILLIAMS: In terms of planning  
25 purposes, would I be again correct in concluding that

1 while firm export contracts are included for planning  
2 purposes, non-firm exports are not, would that be fair?

3 MR. HAROLD SURMINSKI: Yes, that's right.

4 MR. BYRON WILLIAMS: And that's within  
5 the context of the capacity and energy criteria. Moving  
6 on and just overall, my understanding is that firm  
7 exports require the availability of surplus dependable  
8 energy and capacity for the duration of the planned  
9 contract, would that be fair?

10 MR. HAROLD SURMINSKI: Yes.

11 MR. BYRON WILLIAMS: And if those  
12 surpluses are not available in the -- are not available,  
13 that contract could only be entered into if additional  
14 dependable generating capacity and energy is installed,  
15 would that also be fair?

16 MR. HAROLD SURMINSKI: Yes, that's fair.

17 MR. BYRON WILLIAMS: Would you agree that  
18 normally the terms for firm export contracts are set  
19 based on anticipated surpluses and normally would not  
20 inadvertently trigger the need for new supply in the  
21 future?

22 MR. HAROLD SURMINSKI: That has been our  
23 approach in the past.

24 MR. BYRON WILLIAMS: So that's based on  
25 past experience, correct?



1 MR. HAROLD SURMINSKI: Correct.

2 MR. BYRON WILLIAMS: Now what --

3 MR. ROBERT MAYER: You've got to ask the  
4 next question.

5 MR. BYRON WILLIAMS: I'll leave that to  
6 you, Mr. Mayer.

7 MR. ROBERT MAYER: Is that its present  
8 policy?

9 MR. HAROLD SURMINSKI: I was thinking of  
10 -- we -- our current policy is -- is we build -- we can  
11 build generation without having firm contracts.

12 MR. ROBERT MAYER: But you won't have  
13 firm contracts without having a plan to build the  
14 generation, the extra generation.

15 MR. HAROLD SURMINSKI: Yes.

16

17 CONTINUED BY MR. BYRON WILLIAMS:

18 MR. BYRON WILLIAMS: Thank you for that  
19 clarification, Mr. Mayer.

20 Just again for planning purposes, once  
21 you've signed these firm contracts, they -- they  
22 represent a commitment and your planning criteria require  
23 that they be considered in future forecasts.

24 Is that right?

25 MR. HAROLD SURMINSKI: Yes.

1                   MR. BYRON WILLIAMS:   And I guess in  
2 certain cases, signing for firm export contracts that  
3 commit surplus dependable energy could preclude the  
4 ability of Hydro to enter into other more lucrative  
5 contracts should the opportunity arise.

6                   Would that be fair?

7                   MR. HAROLD SURMINSKI:   Yes, it is.

8                   MR. BYRON WILLIAMS:   Turning to  
9 opportunity exports now.  We've established probably  
10 about twelve (12) times now that they're made from  
11 surplus supply over and above dependable supply; correct?

12                   MR. HAROLD SURMINSKI:   Correct.

13                   MR. BYRON WILLIAMS:   And they can also be  
14 the result of purchase-sell arrangements where  
15 electricity is purchased during low cost periods and  
16 resold in higher cost periods.

17                   Would that be fair?

18                   MR. HAROLD SURMINSKI:   Yes.

19                   MR. BYRON WILLIAMS:   And those  
20 arrangements, would it be fair to say, cannot be used for  
21 firm exports since the purchases would not necessarily  
22 qualify as dependable energy.

23                   MR. HAROLD SURMINSKI:   Yes, assuming the  
24 -- the purchases are non-firm.

25                   MR. BYRON WILLIAMS:   And just out of

1 fairness, it would be fair to say some opportunity sales  
2 including some sales to the MISO market, are guaranteed  
3 in the sense that financial restitution must be made if  
4 deliveries fail.

5 Would that be fair?

6 MR. HAROLD SURMINSKI: Yes.

7 MR. BYRON WILLIAMS: I wonder if you'd  
8 agree that given the short-term nature of those  
9 arrangements the likelihood of this occurring is far  
10 less.

11 MR. HAROLD SURMINSKI: Yes, that's right.  
12 Because we negotiate shorter term based on our estimate  
13 of water availability.

14 MR. BYRON WILLIAMS: Just looking, going  
15 from these criteria to the implications for investment  
16 decisions, I wonder if you'd agree that -- and I'm  
17 speaking now of the non-firm contracts, the opportunity  
18 contracts.

19 Given the short nature of these contracts,  
20 Manitoba Hydro could not put additional facilities in  
21 place in time to meet a specific short-term or  
22 opportunity sale.

23 Would that be fair?

24 MR. HAROLD SURMINSKI: Yes. That  
25 certainly is the case.

1                   MR. BYRON WILLIAMS:    It would likely take  
2 at least a year to install some facilities and far longer  
3 to install others; correct?

4                   MR. HAROLD SURMINSKI:    I -- I agree with  
5 that completely.

6                   MR. BYRON WILLIAMS:    And you've had this  
7 discussion with Mr. Mayer but just to -- to highlight the  
8 contrast, in contrast Manitoba Hydro can consider making  
9 investments and facilities to support or enable long-term  
10 firm contracts; correct?

11                  MR. HAROLD SURMINSKI:    Yes.

12                  MR. BYRON WILLIAMS:    Notwithstanding the  
13 -- the experience of the drought year, I wonder if you'd  
14 agree with me that typically firm exports are more  
15 lucrative than opportunity exports.

16                  Would you agree with that in general  
17 terms?

18                  MR. HAROLD SURMINSKI:    Yes, in general  
19 terms.

20                  MR. BYRON WILLIAMS:    And one (1) of the  
21 reasons, again leaving aside the -- the drought year,  
22 they typically command higher prices.

23                  Would that be fair?

24                  MR. HAROLD SURMINSKI:    Yes, that has been  
25 the case.

1                   MR. BYRON WILLIAMS:   And the other key  
2 reason why they tend to be more lucrative is that firm  
3 export revenues are effectively guaranteed to come every  
4 year, whereas opportunity revenues depend on water flow  
5 conditions.

6                   Is that correct?

7                   MR. HAROLD SURMINSKI:   Yes, that's  
8 correct.

9                   MR. BYRON WILLIAMS:   Mr. Chairman, I did  
10 that in -- in eight (8) minutes. I'm pretty proud of  
11 myself. So the -- I've underestimated --

12                   THE CHAIRPERSON:   So --

13                   MR. BYRON WILLIAMS:   -- or overestimated  
14 my time.

15                   THE CHAIRPERSON:   -- we'll congratulate  
16 you, Mr. Williams, and wait for you to recommence  
17 tomorrow morning.

18                   Thank you everyone. We'll see you  
19 tomorrow at 9:00.

20

21                   (MANITOBA HYDRO PANEL RETIRES)

22

23                   MR. BOB PETERS:   Mr. Chairman, just to  
24 get the last word over here from Board Counsel table, I  
25 just wanted to the Board Members and -- and all assembled

1 that tomorrow, not only will be have the benefit of -- of  
2 the continuation of CAC/MSOS cross-examination, we will  
3 expect presentations from the MIPUG group shortly after  
4 lunch.

5                   And I suspect, if there's time permitting  
6 after that and CAC has concluded, the City of Winnipeg  
7 will have some questions of this Panel and following the  
8 City of Winnipeg, I know RCM and Tree is listed but I  
9 also want to remind ourselves that I believe tomorrow is  
10 a short -- a shortened hearing day because of a prior  
11 commitment of the Board and we will be adjourning at  
12 approximately 3:00, if I have my notes correct.

13                   THE CHAIRPERSON:    If it didn't  
14 inconvenience anyone too much, perhaps what we could do  
15 is count on a shorter lunch hour tomorrow and perhaps you  
16 could work with the other parties to see that we could  
17 fill it in ahead of the presentations and that might  
18 help.

19                   Let's assume instead of having an hour and  
20 a half lunch break, we have a forty-five (45) minute  
21 lunch break and that will make up for some of it.

22                   MR. BOB PETERS:    Thank you.  We'll  
23 discuss that and I expect that will be workable.

24                   THE CHAIRPERSON:    Ms. Ramage...?

25                   MS. PATTI RAMAGE:    Yes, Mr. Chairman, Mr.

1 Warden has also indicated to me that tomorrow being  
2 Tuesday, is Manitoba Hydro's executive committee meeting  
3 at 7:30 a.m. and I just thought I would let the parties  
4 know that Mr. Warden may be late and just make sure that  
5 there's no objections if he's not here at the  
6 commencement tomorrow morning.

7 THE CHAIRPERSON: That would be fine and  
8 we'd be pleased to allow the executive committee to use  
9 our boardroom number one if they'd like.

10 Thank you. Good night.

11

12 --- Upon concluding at 4:10 p.m.

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16 Certified Correct

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Ryan Pickering

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