1	
2	MANITOBA PUBLIC UTILITIES BOARD
3	
4	
5	
6	
7	Re: TO DETERMINE MAXIMUM FEES
8	FOR PAYDAY LOANS
9	
10	
11	
12	Before Board Panel:
13	Graham Lane - Board Chairman
14	Monica Girouard - Board Member
15	Susan Proven - Board Member
16	
17	
18	HELD AT:
19	Public Utilities Board
20	400, 330 Portage Avenue
21	Winnipeg, Manitoba
22	November 19th, 2007
23	Pages 623 to 860
24	
25	

1	APPEARANCES	
2		
3	Anita Southall)Board Counsel
4		
5	Leo Sorenson (NP))Sorenson's Loans Till
6) Payday
7		
8	Antoine Hacault)Rentcash Inc.
9	Michael Thompson (NP))
10	Mona Pollitt-Smith)
11		
12	Allan Foran)Canadian Payday Loan
13	Lucia Stuhldreier) Association
14		
15	Byron Williams) CAC/MSOS
16		
17	Nathan Slee (NP))310-Loan
18		
19	Robert Dawson (np)) Assistive Financial
20) Corporation
21		
22	Steve Sardo (np)) Cash X
23		
24	Kent Taylor (NP)) Progressive Insurance
25) Solutions

		Page	625
1	TABLE OF CONTENTS		
2		PAGE	NO.
3	List of Undertakings		626
4			
5	Canadian Payday Loan Association PANEL:		
6	HONOURABLE STAN KEYES, SWORN		
7	NORMAN BISHOP, SWORN		
8	MICHAEL MARZOLINI, SWORN		
9	LAWRENCE GOULD, SWORN		
10	DEAN SCHINKEL, SWORN		
11			
12	Examination-in-chief by Mr. Allan Foran		629
13	(Voir dire commenced)		
14	Examination-in-chief by Mr. Allan Foran		643
15	Cross-examination by Mr. Antoine Hacault (Qual)		648
16	(Voir dire concluded)		
17	Examination-in-chief by Mr. Allan Foran		651
18	Cross-Examination by Ms. Anita Southall		675
19	Cross-Examination by Mr. Bryon Williams		756
20	Cross-Examination by Mr. Antoine Hacault		806
21	(MICHAEL MARZOLINI STANDS DOWN)		
22	Continued Examination-in-chief by Mr. Allan Foran		820
23			
24	Certificate of transcript		860
25			

1		LIST OF UNDERTAKINGS	
2	No.	Description Page	No.
3	9	A request of CPLA for tabulation	
4		of a distribution of data comparing	
5		the information in Question 55 and	
6		Question 62. (Taken under advisement)	707
7	10	For CPLA to provide with the actual	
8		Statistics Canada reference	
9		information that was used for this	
10		particular finding (Taken under	
11		advisement)	709
12	11	Mr. Keyes to provide what percentage	
13		of Manitoba customers borrowing a	
14		hundred dollars (\$100) for two (2)	
15		weeks might expect to pay ten dollars	
16		(\$10) or less in terms of administration	ì
17		and interest charges. (Taken under	
18		advisement)	765
19	12	Mr. Michael Marzolini to provide	
20		income range for the 15 percent who	
21		borrow money. (Taken under advisement)	796
22	13	For Mr. Bishop to research out the	
23		Small Claims issue and so advise	819
24			
25			

1 --- Upon commencing at 9:10 a.m.

2

- 3 THE CHAIRPERSON: So it would appear that
- 4 we're ready to go. Ms. Southall, just to start us off
- 5 today, do you want to remind us at what point we've
- 6 reached.
- 7 MS. ANITA SOUTHALL: Good morning, Mr.
- 8 Chairman, panel members, and everyone else present today.
- 9 We're now at the point in the proceeding where we will be
- 10 hearing from the panel for CPLA.
- 11 And they're assembled and present this
- 12 morning. Mr. Foran represents CPLA, he is their counsel.
- 13 He will be taking them through a short introductory
- 14 comment section this morning, followed by the direct
- 15 evidence of Mr. Marzolini, one of the witnesses who is in
- 16 Winnipeg for today only.
- And so we will then proceed to ensure that
- 18 we finish our cross-examinations and followup questions
- 19 with Mr. Marzolini today if we could. Thank you.
- THE CHAIRPERSON: Very good. Okay, Mr.
- 21 Foran, if you wouldn't mind introducing the witnesses
- then we'll swear them in and you can start.
- MR. ALLAN FORAN: Yes, thank you very
- 24 much, Mr. Chairman, Members of the Panel. I have this
- 25 morning the representatives of CPLA plus the expert

1 witnesses who have all filed reports and evidence in this

- 2 proceeding.
- 3 By way of introduction I'll start with the
- 4 Honourable Stan Keyes, the President of CPLA. Good
- 5 morning, Stan. Also representing CPLA is Mr. Norman
- 6 Bishop, good morning, Norman.
- We have three (3) august
- 8 experts. We have Mr. Michael Marzolini, Chairman of
- 9 Pollara Research. We have Dr. Larry Gould, a professor
- 10 of finance at the University of Manitoba and we have Mr.
- 11 Dean Schinkel who is a representative of Deloitte &
- 12 Touche.
- 13 And the intention I have this morning is
- 14 after they're sworn in, to turn it over to Mr. Keyes.
- THE CHAIRPERSON: Than you, sir. Mr.
- 16 Singh?

17

- 18 CANADIAN PAYDAY LOAN ASSOCIATION PANEL:
- 19 STAN KEYES, Sworn
- NORMAN BISHOP, Sworn.
- 21 MICHAEL MARZOLINI, Sworn.
- 22 LAWRENCE GOULD, Sworn,
- DEAN SCHINKEL, Sworn.

24

THE CHAIRPERSON: Thank you, Mr. Singh.

1 Mr. Foran, do you want us to go directly to Mr. Keyes?

2

- 3 EXAMINATION-IN-CHIEF BY MR. ALLAN FORAN:
- 4 MR. ALLAN FORAN: Yes, please.
- 5 THE CHAIRPERSON: Mr. Keyes, welcome.
- 6 HONOURABLE STAN KEYES: Good morning.
- 7 Mr. Chairman, Members of the Board, thank you for the
- 8 opportunity to provide comments on the CPLA evidence
- 9 filed in this proceeding.
- 10 My name is Stan Keyes and I'm President of
- 11 the Canadian Payday Loan Association and joining me
- 12 today, Mr. Norm Bishop, Secretary to the CPLA.
- 13 Mr. Bishop and I intend to provide you
- 14 with an overview of CPLA evidence. We also have with us
- 15 the authors of the various expert evidence that we have
- 16 provided in this proceeding. To repeat what our legal
- 17 counsel Mr. Allan Foran has said Mr. Mike Marzolini who
- is chairman of Canada's leading public opinion survey
- 19 company Pollara, Mr. Dean Schinkel of Deloitte Touche,
- 20 and Dr. Larry Gould, Professor of Finance at the
- 21 University of Manitoba. We would like to acknowledge
- them all and thank them for participating in ths
- 23 proceeding.
- It would be appropriate if I provide you
- 25 with a few words about the Canadian Payday Loan

- 1 Association. The CPLA represents all sizes of lenders in
- 2 this vibrant industry from the smallest to the largest.
- 3 We represent twenty-three (23) companies with five
- 4 hundred one (501) retail financial service outlets in
- 5 rural and urban communities right across Canada. In
- 6 Manitoba the CPLA represents five (5) companies with
- 7 twenty-four (24) outlets. There are another eleven (11)
- 8 companies in Manitoba who are nonmembers.
- 9 Our mandate as an association has been to
- 10 introduce consumer protection through our code of best
- 11 business practices and advocate for balanced regulation
- 12 of the industry. Our members support regulation that
- 13 fosters a viable competitive industry with strong
- 14 consumer protection in order to provide services to those
- 15 two (2) million Canadians that have used payday loans.
- 16 We believe in educated, informed consumers
- 17 making informed decisions about their own money. What
- 18 binds our members together is a commitment to voluntary -
- 19 voluntarily follow a tough code of best business
- 20 practices and submit themselves to independent oversight.
- 21 It is the most stringent code for payday lenders anywhere
- 22 and we are very proud of it.
- Our independent ethics and integrity
- 24 commissioner who monitors compliance with our code
- 25 conducts regular mystery shopping and has the authority

- 1 to fine our members up to thirty thousand dollars
- 2 (\$30,000) per infraction of our code.
- 3 As you can imagine, there are a number of
- 4 payday loan companies that have chosen not to join the
- 5 Association due to those onerous but important conditions
- 6 of membership. The CPLA is the only national association
- 7 that has worked closely with governments to introduce
- 8 legislation and rules that protect consumers and make
- 9 sense for the industry. We have been leading the call
- 10 for legislation and regulations, not fighting it.
- 11 We continue to work closely with the
- 12 Government of Manitoba and applaud them for their
- 13 leadership in being the first province in the country to
- 14 pass consumer protection legislation and launch hearings
- 15 to set maximum allowable fees.
- 16 We acknowledge that the CPLA's code of
- 17 best business practices is reflected in the new legi --
- 18 regulations that have been introduced here in Manitoba.
- 19 We have filed our code with the Board as part of our
- 20 evidence and I would like to highlight five (5) of the
- 21 eighteen (18) specific consumer rights that our members
- 22 follow.
- First, no rollovers. The second is
- 24 limitation of default fees. In that regard, CPLA members
- 25 may not charge a penalty fee or NSF fee that in total

- 1 exceeds an amount set from time to time by the
- 2 Association which is currently forty dollars (\$40).
- 3 Interest on arrears for each one hundred dollars (\$100)
- 4 of a Payday loan in default is not to exceed ninety (90)
- 5 cents per week for the first thirteen (13) weeks and
- 6 fifty (50) cents per week thereafter.
- 7 The third is that our members may not
- 8 take title to chattels or assets of a borrower for
- 9 security or repayment of Payday loans.
- 10 Fourth, consumers have the right to
- 11 rescind a Payday loan at no cost before the close of the
- 12 following business day. Now, we understand that the new
- 13 regulations in Manitoba will extend this to two (2)
- 14 business days and we are in support of this right which
- 15 expands upon our current business practices.
- 16 Finally, I'd like to bring to your
- 17 attention the credit counselling services that are
- 18 available to consumers in Manitoba. Every member must
- 19 have credit counselling brochures prominently displayed
- 20 in their lobby. In Manitoba members have brochures of
- 21 community financial counselling services who were a
- 22 presenter just last week before the Board.
- 23 Pursuant to our code our members must
- 24 advise customers who have defaulted twice within one (1)
- 25 year of credit counselling services and offer to forego

- 1 accrual of interest if the customer obtains credit
- 2 counselling.
- I mentioned the independent oversight of
- 4 this code for -- just a few minutes ago. The Office of
- 5 the Independent Ethics and Integrity Commissioner was
- 6 created close to two (2) years ago to ensure compliance
- 7 with the code by our members. The commissioner has a
- 8 full-time compliance officer that receives complaints
- 9 from customers and acts to effect resolution and
- 10 recommend an investigation where required. This officer
- 11 also seeks redress of complaints that are received from
- 12 non-members.
- 13 The commissioner conducts random
- 14 nationwide mystery shops on members to verify compliance
- 15 of the code. We understand that the coalition in this
- 16 proceeding has also attempted to conduct some mystery
- 17 shopping with respect to information provided to
- 18 customers.
- The mystery shopping conducted by our
- 20 independent commissioner is done independently by trained
- 21 individuals who specifically look at members business
- 22 practices to ensure that the code of conduct is followed.
- 23 For your information some provincial consumer protection
- 24 officers now refer all complaints they receive regarding
- 25 payday loans to the commissioners directly.

```
1 We strongly believe in educated consumers,
```

- 2 and we remain committed to continually increasing
- 3 consumer awareness of available credit counselling
- 4 assistance programs, provide standardized information to
- 5 consumers about their rights, and set fees that are well
- 6 published.
- 7 Let me now be more specific about the
- 8 payday loan product here in Manitoba. In our evidence we
- 9 have provided a site map of locations of all payday
- 10 lenders here in the city of Winnipeg. Winnipeg is the
- 11 home of approximately fifty-two (52) of the sixty-seven
- 12 (67) payday loan outlets in Manitoba, and they are
- 13 located in all geographic and economic areas of the city.
- 14 Wholly 77 percent of Winnipeg outlets are
- 15 located in areas with average annual household incomes of
- 16 thirty-five thousand dollars (\$35,000) or greater. A
- 17 majority are located in areas with average annual
- 18 household incomes higher than forty-five thousand dollars
- 19 (\$45,000). By comparison 12 percent of outlets located
- 20 where average annual household incomes are twenty-five
- 21 thousand dollars (\$25,000) or less. This is consistent
- 22 with what we will hear shortly from Mr. Mike Marzolini.
- Our evidence from Pollara clearly
- 24 indicates that customers are educated, informed, and
- 25 deliberate in choosing the payday loan product. They

- 1 consciously choose a payday loan even where they have
- 2 available credit options at banks and at credit unions.
- 3 Customers want the convenience of borrowing small sums of
- 4 money for short periods of time. And they pay their
- 5 loans back on time. Customers in Winnipeg focus groups
- 6 didn't appreciate the betrayal of them as poor,
- 7 uneducated, and not aware of what they were getting
- 8 themselves in too.
- 9 The evidence provided by Pollara is the
- 10 first ever statistically-relevant data collected on
- 11 payday loan customers in Manitoba. I will grant you
- 12 quite honestly that I believe there are examples of
- 13 payday loan customers that have been badly taken
- 14 advantage of by unscrupulous and greedy payday loan
- 15 companies, but this is not the experience for the
- 16 majority of customers. I understand the attraction for
- 17 the media and long-time critics of the industry who point
- 18 to the worst and most abused payday loan customer, but I
- 19 would ask everyone -- everyone to closely consider our
- 20 evidence including Pollara's ground-breaking survey.
- 21 Fee caps that allow strong competition in
- 22 the industry will allow customers choice in deciding
- 23 where to obtain payday loans. Competition will likely
- 24 keep fees below the established cap with companies openly
- 25 competing with each other for customers. This is

- 1 healthy. There was an opinion last week that the
- 2 competition does not exist in the industry today, that
- 3 there are only a couple of large players and a handful of
- 4 mom and pop shops. This is patently untrue.
- 5 There are several mid-size firms that are
- 6 currently expanding. For example, I've spoken to the
- 7 owners of Easy Cash Advance, Cash Money, and Cash For
- 8 You, Corp. Easy Cash Advance has doubled in size in each
- 9 of the last three (3) years now with thirty-three (33)
- 10 locations. Cash Money has a hundred and two (102)
- 11 outlets with forty-four (44) built in just the last three
- 12 (3) years.
- Cash For You, Corp. has opened four (4)
- 14 stores in 2006, six (6) stores this year, and currently
- 15 has a total of seventeen (17) stores. The CPLA believes
- 16 that the Board should, as its objective, ensure that the
- 17 maximum fees its sets allow for a viable competitive
- 18 market that fosters competition so that consumers in all
- 19 areas of Manitoba have access to credit at reasonable
- 20 rates.
- The CPLA has had a position on the issue
- 22 of a reasonable rate since January of this year, but I do
- 23 have to say that I'm disappointed to see that not all the
- 24 other Intervenors have yet to put their recommendation
- 25 rate on the record. This hearing is too important to

- 1 waffle on this point.
- 2 Let me briefly expand on the CPLA position
- 3 on rate caps. The membership of the CPLA got together in
- 4 January 2007 to discuss the future of the en -- industry
- 5 under regulation.
- 6 After many years, a bill was finally
- 7 before the House of Commons to amend section 347 of the
- 8 Criminal Code which would allow for regulation of the
- 9 industry.
- 10 Knowing that rates would be set by
- 11 Provinces, members wanted to discuss what would be a
- 12 realistic rate that should be set.
- 13 The Association felt it was very important
- 14 to have credible input in the rate-setting process. The
- 15 membership agreed on the position, and there was a press
- 16 release, taking a position on twenty dollars (\$20) per
- 17 one hundred dollars (\$100) was the outcome of that
- 18 meeting.
- 19 Since then, the CPLA has had more time to
- 20 reflect on the important issues of regulation. We have
- 21 retained experts in finance to research, analyze, and
- 22 provide us with information on what the actual costs of
- 23 operation are.
- The CPLA advocates for a rate that, first
- 25 allows for a viable competitive marketplace, and second,

```
1 that will ensure the payday loan product is available for
```

- 2 all Manitobans.
- 3 We are opposed to a monopoly of one (1) or
- 4 two (2) large operators and do not believe that it is in
- 5 anyone's best interest.
- Based on the research of Dr. Gould, the
- 7 CPLA supports his conclusion, and I quote:
- 8 "I recommend that the Board set the
- 9 maximum fee for payday lending in the
- 10 range of twenty dollars (\$20) to twenty-
- 11 three dollars (\$23) per one hundred
- 12 dollars (\$100) of a payday loan."
- 13 Furthermore, the rate must be increased to
- 14 incorporate the costs of the five thousand five hundred
- dollar (\$5,500) per outlet per year bonding, and the costs
- 16 associated with that per outlet per year, and the cost of
- 17 these hearings.
- In taking our position of twenty (20) to
- 19 twenty-three dollars (\$23), we have been deliberate to
- 20 ensure our smallest members could continue to viably
- 21 operate under this cap.
- Now Doug Forbes (phonetic) is one of those
- 23 members. He operates one (1) payday loan outlet here in
- 24 Manitoba and has three (3) others in Northern Ontario.
- Doug and I spoke over the past weekend. He

```
1 wanted to get an update on these hearings, and during that
```

- 2 call, he reiterated his support of our position. I'd like
- 3 to quote him directly, with his permission.
- 4 Doug said:
- 5 "Twenty dollars (\$20) to twenty-three
- dollars (\$23) strikes the right balance.
- 7 I can still operate at that level and
- 8 also sleep at night knowing that I'm
- 9 charging fees that are fair, but not
- 10 excessive."
- 11 He also said:
- "Any company, especially ones bigger
- than me who say that they need a fee cap
- higher than twenty (20) to twenty-three
- dollars (\$23) either don't know how to
- 16 run a business or are simply driven by
- 17 pure greed."
- In our association, we have the largest
- 19 player in the industry, Money Mart. We also have twenty-
- 20 two (22) competitors to Money Mart, all small and medium-
- 21 sized players, and they concur with the position being
- 22 advanced and advocated by the CPLA in this hearing.
- 23 Further to our ra -- rate recommendation,
- 24 we also suggest to the Board that the maximum charge that
- 25 may be levied on default, exclusive of interest, should be

1 forty dollars (\$40), which is consistent with the maximum

- 2 charged by the big five (5) banks.
- In relation to the interest rate that may
- 4 be charged on arrears, we recommend that it remain at 60
- 5 percent. These are the rates which CPLA members have
- 6 chosen to restrict themselves to by virtue of membership
- 7 and organization that is reasonable on default.
- 8 On a final point, we believe it is very
- 9 important that the Board have a full understanding of the
- 10 product, the industry, and consumers. Therefore, I have
- 11 spoken to my counsel, and we'd like to offer the Board the
- 12 opportunity, if the Board believes it is of assistance, to
- 13 tour one (1) or more of our member's facilities.
- 14 We believe this would provide the Board
- 15 with hands-on knowledge of the experience of the Manitoba
- 16 consumer who have come to appreciate dealing with the CPLA
- 17 members.
- I'm advised by my counsel that the Board
- 19 had the opportunity of visiting a facility in the cheque
- 20 cashing hearing that was held approximately a year ago
- 21 with a view to seeing how cheque cashing services are
- 22 provided. We'd like to afford you, Mr. Chairman, Members
- 23 of the Board, a similar opportunity to learn more about
- 24 the payday lending industry.
- 25 Thank you, Mr. Chairman, Members of the

- 1 Board for the opportunity to present to you this morning,
- 2 and we look forward to answering any and all of your
- 3 questions.
- THE CHAIRPERSON: Thank you, Mr. Keyes.
- 5 Mr. Foran, are you proposing now that we move onto to
- 6 cross-examination?
- 7 MR. ALLAN FORAN: With a -- with a twist.
- 8 What I'm proposing we do now to make sure that there's
- 9 sufficient time to deal with Mr. Marzolini's evidence is
- 10 to -- now with the introductory overview of CPLA's
- 11 evidence on the record, what I propose is to turn it over
- 12 to Mr. Marzolini to do his direct evidence, followed by
- 13 cross-examination of Mr. Marzolini, if that's acceptable.
- 14 THE CHAIRPERSON: That is fine. Mr.
- 15 Marzolini...?
- 16 MR. MICHAEL MARZOLINI: Thank you very
- 17 much. Mr. Chairman, Members of the Board, it's my
- 18 pleasure to be here in Manitoba today going over some --
- 19 what we believe is very ground-breaking public -- public
- 20 opinion research that we've -- we've recen -- recently
- 21 done on the people who -- who use payday loans.
- 22 Who these people are, what their -- you
- 23 know, what they -- what their demographics are, what their
- 24 behavioural characteristics are, how they compare payday
- 25 loan organizations to financial institutions, how

- 1 satisfied they are with the experience, and why do they
- 2 use them in the first place.
- Now, I represent a company called Pollara.
- 4 Pollara is a -- is what we -- what we believe to be the
- 5 largest Canadian-owned public opinion firm in Canada. We
- 6 have seven (7) or eight (8) offices across the country. I
- 7 -- I can't be more specific than that.
- 8 I'm not the -- we keep -- we keep
- 9 opening up new ones, and we're on both coasts. We do not
- 10 have an office in the -- in Winnipeg yet, but we -- we
- 11 hope to in the future. We are in everywhere from
- 12 Bathurst, New Brunswick, Vancouver, Ottawa, Montreal, even
- 13 Toronto, Sudbury, places like that. We have about eight
- 14 hundred (800) employees, and we do stakeholder research.
- 15 I've been in this business for thirty-six
- 16 (36) years. I have collected public opinion data on every
- 17 topic imaginable: social issues, social concerns, issues
- 18 management, you know, everything from customer
- 19 satisfaction research; worked for banks, airlines, rail
- 20 travel, insurance companies, public utilities,
- 21 electricity, gas.
- I don't believe there is -- there is any
- 23 area that we have not polled the public in terms of their
- 24 views, their attitudes, their behaviour. It's a
- 25 fascinating -- fascinating business. I love it. I would

- 1 probably poll the public even if we did not have clients.
- 2 It might be a little difficult to afford,
- 3 but I think, you know, the -- the public opinion is really
- 4 quite -- quite fascinating the way that -- the way it
- 5 moves, the way it changes, and what -- what motivates
- 6 people in certain situations.
- Now, we have completed a rather large
- 8 survey on behalf of the payday loan industry -- or -- or
- 9 association --

10

- 11 CONTINUED BY MR. ALLAN FORAN:
- 12 MR. ALLAN FORAN: I'd like to interject
- 13 for just a moment, if I could, Mr. Marzolini. If I could
- 14 just ask you just a little bit more detail about your own
- 15 personal experience involved in -- in polling, and then
- 16 also ask you just to bring to the attention of the Panel,
- 17 perhaps, some of the accreditations, if any, that relate
- 18 to Pollara.
- 19 What I propose to do is, I propose to
- 20 tender Mr. Marzolini and the Pollara research's expert
- 21 conclusions. And I suppose, without -- without making
- 22 this too intensive, if you could just describe a little
- 23 bit about -- about you, of what you do, about Pollara then
- 24 I'm going to simply tender him as an expert, and if
- 25 there's any objections, I'd like to hear that from the

1	other Intervenors.
2	
3	(VOIR DIRE COMMENCED)
4	
5	MR. MICHAEL MARZOLINI: Well, thank you.
6	I'm usually a very modest man, not used to speaking about
7	myself in that manner, but first off, the the second
8	part of of that, the accreditation, Pollara is a gold
9	seal member of the Market Research Industry Association,
10	as such we are audited every year in terms of our
11	methodology to ensure that our methodology is scientific,
12	objective.
13	That we are not pushing our questions, that
14	are samples are selected properly, that everything is
15	is proper in terms of the survey work that we undertake.
16	I personally, have been on their board for
17	many years and have pushed them to to increase the
18	the audit capacity of those organizations and the
19	enforcement. Because there are again, in any industry
20	companies that that aren't quite to the standards of
21	many of the other companies.
22	And, certainly, that, you know, that to us
23	is very important. Public opinion, the measurement of
24	such, is a public trust. You know, public opinion should
25	never be skewed in any way. It should never be twisted.

- 1 It should never be misrepresented.
- It is sacred. You cannot tax it. You
- 3 can't take it away from people. It is -- it is really the
- 4 -- as we call it, the most powerful currency in
- 5 civilization.
- 6 MR. ALLAN FORAN: And can you just
- 7 describe to the participants in this Hearing, how, then,
- 8 you -- you fulfill that? What do you do to measure,
- 9 survey, assess, analyze? How does that go? Just very --
- 10 on a high-level basis.
- MR. MICHAEL MARZOLINI: Well, scientific
- 12 part of it is through survey research, through telephone
- 13 interviews. We are those terrible people that interrupt
- 14 you when you're having your dinner at 6:30 every evening,
- 15 trying to get your opinion either on a product that you've
- 16 used, on maybe, a service that you've -- you've taken.
- 17 You know, what, you know, hotel that you stayed in. For
- 18 example, what was wrong with it? How could the experience
- 19 have been better? A lot of that is our -- is our work.
- We also use online panels. We have online
- 21 panels of thousands upon thousands of people right across
- 22 Canada that we -- we're able to -- to get certain target
- 23 groups, for example, for pharmaceutical companies. And
- 24 we're able to find people that have certain -- or have
- 25 suffered from certain diseases.

- 1 We also do focus groups, which is
- 2 anecdotal, which is the range of opinions. It's not a
- 3 scientific way of measurement, but it gives you a flavour
- 4 for what people are talking about.
- 5 And we have done focus groups on behalf --
- 6 on -- as part of the work we have done for the Payday Loan
- 7 Association here.
- 8 MR. ALLAN FORAN: Is it fair for me to
- 9 suggest, sir, that over the course of the last twenty (20)
- 10 years since you've been associated with Pollara -- and I
- 11 believe it's a bit longer than that, in fact, is it not?
- 12 MR. MICHAEL MARZOLINI: I founded the
- 13 company twenty-two (22) years ago, which came out of a --
- 14 a company -- consulting company -- that I ran for five (5)
- 15 years. And before that I was ten (10) years in this
- 16 business working for somebody else.
- 17 MR. ALLAN FORAN: And is it fair for me to
- 18 suggest that over the course of the -- the last twenty
- 19 (20) years, or excess of twenty (20) years, that you have
- 20 been personally involved in the collection, survey and
- 21 analysis of -- of data -- public data, private data -- to
- 22 come to conclusions, formulate opinions?
- MR. MICHAEL MARZOLINI: I -- I estimated
- 24 that I've reviewed eight (8) to twelve (12) surveys a week
- 25 for the past thirty-six (36) years.

1 MR. ALLAN FORAN: And can you confirm that

- 2 your evidence has been accepted as expert evidence in
- 3 other proceedings, sir?
- 4 MR. MICHAEL MARZOLINI: Yes, I can.
- 5 MR. ALLAN FORAN: I would like to offer up
- 6 Mr. Marzolini as an expert, his evidence as conclusions
- 7 based on the collection, survey, analysis of -- of public
- 8 data and opinion, segmented into public data and opinion
- 9 for specific stakeholders in this Hearing and, in
- 10 specific, relating to payday loans.
- 11 THE CHAIRPERSON: Thank you, Mr. Foran.
- Mr. Williams, do you have any comments?
- 13 MR. BYRON WILLIAMS: Certainly, on behalf
- 14 of the Coalition, later on we may have a few questions
- 15 about Mr. Marzolini in terms of his past experience. But
- 16 there's no question that he is an expert in public opinion
- 17 surveys.
- 18 THE CHAIRPERSON: Thank you, Mr. Williams.
- 19 Mr. Hacault...?
- 20 MR. ANTOINE HACAULT: I have no issue with
- 21 respect to the public opinion part, but My Learned Friend
- 22 also talked about data. And I would have a couple of
- 23 questions of this witness as to his expertise in
- 24 terminology used for payday loans and to see whether he
- 25 has any specific knowledge in this area that's useful for

- 1 us, because he has put some numbers in his report.
- 2 But I'm not so sure he's qualified to do
- 3 that.
- 4 THE CHAIRPERSON: Mr. Marzolini, do you
- 5 want to comment on that?
- 6 MR. MICHAEL MARZOLINI: Sorry, a little
- 7 high-tech for me here.
- 8 The -- I think I should probably reserve
- 9 comment until I fully understand what those questions
- 10 would be. As far as -- as the understanding of the payday
- 11 loan industry, I'm not an expert in the payday loan
- 12 industry. I am an expert in public opinion, and I am a
- 13 statistician.
- 14 THE CHAIRPERSON: Mr. Hacault, why don't
- 15 you ask your questions?

16

- 17 CROSS-EXAMINATION BY MR. ANTOINE HACAULT (QUAL):
- 18 MR. ANTOINE HACAULT: Sure. For example,
- 19 sir, prior to setting out your questions, did you review
- 20 the definitions in the Consumer Protection Act?
- 21 MR. MICHAEL MARZOLINI: We word our
- 22 questions to be very objective and scientific. We also
- 23 word them in order to reflect reality of the situation
- 24 that we're trying to measure.
- 25 What -- what specifically in the Consumer

- 1 Protection Act would impact upon that?
- 2 MR. ANTOINE HACAULT: My -- if you could
- 3 just answer my question, sir.
- 4 Did you review the definitions in the
- 5 Consumer Protection Act prior to conducting --
- 6 MR. MICHAEL MARZOLINI: Definitions of
- 7 what?
- 8 MR. ANTOINE HACAULT: Definition, for
- 9 example, of "payday loan."
- 10 MR. MICHAEL MARZOLINI: We did not read
- 11 the -- we did not review the -- the pro -- Canadian
- 12 Protection Act --
- MR. ANTOINE HACAULT: Okay.
- MR. MICHAEL MARZOLINI: -- for the --
- MR. ANTOINE HACAULT: So you wouldn't have
- 16 also reviewed definitions of "cost of credit," sir?
- 17 MR. MICHAEL MARZOLINI: Definitions of
- 18 cost of credit? Why would we need to review those
- 19 definitions?
- I realize you're asking the questions, but
- 21 I can't see the relevance.
- MR. ANTOINE HACAULT: Okay. Well, I think
- 23 I have enough information on the record to qualify that
- 24 this person does not know anything with respect to the
- 25 terminology when used in his surveys. And that's the only

- 1 qualifi -- submission -- qual -- sub qualification I'd
- 2 like to address with respect to -- to Mr. Foran's
- 3 presenting this person as an expert. Thank you.
- 4 THE CHAIRPERSON: Mr. Foran...?
- 5 MR. ALLAN FORAN: Sir, my understanding of
- 6 an expert is somebody that takes their qualifications and
- 7 applies it to the facts and matters at issue. And I
- 8 believe that Mr. Marzolini has done that.
- 9 If there is a specific carve-out that My
- 10 Learned Friend would like, I think it would be far more
- 11 appropriate to put that to him on cross-examination, to
- 12 suggest that there might be different interpretations if
- 13 different suggestions or definitions were used, and ask
- 14 him for his opinion at that stage.
- But for the purposes of this Hearing, this
- 16 is an individual that has been specific to the matters at
- 17 issue before the Board. I do believe he's an expert on --
- 18 on matters and applying his expertise to payday lending
- 19 issues.
- THE CHAIRPERSON: Ms. Southall, do you
- 21 have any questions?
- MS. ANITA SOUTHALL: I don't have any
- 23 questions. If the Board wants to consult, I'm prepared to
- 24 do that. If you -- if you'd like to take an adjournment,
- 25 or --

```
1
                    THE CHAIRPERSON: No, I don't think an
 2
    adjournment is necessary. We'll certainly hear Mr.
 3
    Marzolini, and we'll give him such weight as we determine
 4
    is advisable.
 6
                       (VOIR DIRE CONCLUDED)
 7
    EXAMINATION-IN-CHIEF BY MR. ALLAN FORAN:
8
9
                   MR. ALLAN FORAN:
                                       Thank you very much, Mr.
10
    Chairman and members of the panel.
11
                    I -- I'd like to make, if I could, just one
    editorial comment, is that I'm not satisfied there's an
12
13
    expert on payday loans for any purpose that you're going
14
    to hear. But we've tried very hard to bring relevant
15
    information to bear on a -- what is a very new matter that
16
    you're about to regulate.
17
                   MR. MICHAEL MARZOLINI:
                                             Thank you.
    continue to -- to go over the public opinion results, if -
18
19
    - if I may.
20
                    I really don't need to look up the
21
    definition of "loans" in an encyclopaedia to know what a
22
    loan is. And, as such, the methodology that I'm going to
23
    take you through this morning will feature -- feature many
24
    of the -- the overall findings, a very brief executive
```

25

summary.

```
1 And then we're going to look at the actual
```

- 2 findings and the wording of the question, because the
- 3 wording of questions is the most important part of a
- 4 survey.
- 5 It can be garbage in, garbage out.
- 6 Perception of -- or the results of what -- what many of
- 7 these -- these questions are are the perception of people
- 8 who have also not read the Consumer Protection Act. But
- 9 that is their perception of what that issue is and how it
- 10 impacts upon them.
- 11 So taking -- taking us through the -- the
- 12 methodology of this survey, and what we -- what we did was
- 13 we selected a random sample of payday loan -- payday loan
- 14 customers through interview.
- We were given seven thousand nine hundred
- 16 and fifty-nine (7,959) records by the -- by the companies
- 17 doing business in Manitoba that are members of the -- the
- 18 Association. And we selected randomly, based on the
- 19 proportion of the market share of each of those companies,
- 20 a sample which we then set out to interview.
- We called those people back, up to six (6)
- 22 times, because it's very important that we get the people
- 23 we set out to interview to answer our survey.
- 24 If we -- if we tried calling you on an
- 25 evening and you don't -- don't answer the -- the

- 1 telephone, there may be a reason for that. You may be a
- 2 shift worker. You may be a workaholic. You may do a lot
- 3 of entertaining. You may like going out to movies.
- It's important we get the people that we
- 5 set out to. So, we will make call-backs and try to -- up
- 6 -- up to six (6) times, calling at various times of the
- 7 day, to get a hold of you in order to -- to interview you
- 8 for such a study -- study such as this.
- 9 If -- if we just burn through the numbers,
- 10 then we get whoever is -- is at home, and that would not
- 11 be as representative of the -- the sample here -- of the
- 12 population as we are trying to -- to interview.
- With the -- we completed a total of three
- 14 hundred and fifty (350) interviews. And that's in early
- 15 September -- mid-September. And the results are accurate
- 16 -- We're required by law to tell you to plus or minus 5.2
- 17 percent, nineteen (19) times out of twenty (20).
- Now, the overall findings of this study --
- 19 and we're going to just review the -- the executive
- 20 summary very -- very quickly, and then move on to the
- 21 actual questions.
- 22 And these are the -- the demographics as we
- 23 took from the survey. And we -- we ask people a lot of
- 24 questions in the study about -- about their experience,
- 25 their perceptions, their attitudes, their satisfaction

- 1 with -- and -- and the reasons for taking out a payday
- 2 loan. But we also ask a lot of demographic questions.
- 3 We asked them if -- what their age is, what
- 4 they do for a living, what their income is. And, overall,
- 5 we've found that these are -- these are not the
- 6 stereotypical payday loan customers that results from
- 7 anecdotal discussion, but, in fact, are a very highly --
- 8 highly mobile, well-employed, group of people. In fact,
- 9 77 percent of them are employed full-time.
- 10 They're an average of thirty-eight (38)
- 11 years of age. One half (1/2) have a post secondary
- 12 education from a community college. 20 -- 23 percent --
- 13 you -- sorry, have a post secondary education from a
- 14 community college, university, or postgraduate
- 15 professional program. In fact, 4 -- 4 percent of these
- 16 people have actually done postgraduate studies, which is
- 17 quite -- quite impressive in terms of the demographics.
- We have 48 percent of them married, while
- 19 16 percent are separated, divorced, and 35 percent have
- 20 never been married.
- 21 The households are largely comprised of
- 22 adults. Two (2) in three (3) live in households with no
- 23 children under the age of ten (10), and three-quarters
- 24 (3/4s) do not have any children ages ten (10) to seventeen
- 25 (17) in their households.

- 1 Three (3) in five (5) have -- have annual
- 2 incomes of between twenty-five thousand (25,000) and fifty
- 3 thousand dollars (\$50,000) per year. That's 39 percent or
- 4 fifty thousand (50,000), and seventy-five thousand
- 5 (75,000), which is a further 23 percent.
- 6 The average amount of money that the
- 7 respondent payday loan customers in Manitoba currently
- 8 owed a financial institutions, excluding their mortgages -
- 9 we don't take that into account -- is twenty-four
- 10 thousand three hundred and fifty-six dollars and sixty-
- 11 nine cents (\$24,356.69).
- 12 Respondent payday loan customers would
- 13 expect to pay, on average, twenty-four dollars and sixty-
- 14 seven cents (\$24.67) for interest and administration fees
- on every hundred dollars (\$100) they would borrow over a
- 16 period of two (2) weeks.
- 17 Almost all payday loan customers currently
- 18 have a debit card and a checking account at a bank or a
- 19 credit union. Two (2) in three (3) -- about 65 percent --
- 20 have a savings account at a bank or a credit union, and
- 21 half (1/2) have a major credit card. Less than one (1) in
- 22 three (3) currently has a house -- a house mortgage.
- Now, respondent payday loan customers rate
- 24 their impression of payday loan companies slightly lower
- 25 than other financial institutions and the same as credit

- 1 card companies.
- 2 Payday loan companies and credit card
- 3 companies receive average impressions of five (5) out of
- 4 ten (10). Actually, it's four point nine four (4.94) for
- 5 credit card companies and five point zero four (5.04) for
- 6 payday loan companies, but that's within the margin of
- 7 error.
- 8 So basically we would say that they are
- 9 tied -- although I would rather have five point zero four
- 10 (5.04) rather than four point nine four (4.94) -- while
- 11 credit unions have the highest average impression, and
- 12 they're at six point eight (6.8).
- Now, there is no significant difference in
- 14 awareness of the approximate amount of money payday loan
- 15 customers pay for all fees for their loans with various
- 16 financial institutions. A similar proportion of
- 17 respondents are aware of the appropriate amount that they
- 18 pay for all fees, including administration fees and
- 19 interest charges, on their payday loans and for their
- 20 various bank accounts and their credit cards.
- Now why -- why do people take out payday
- 22 loans? And this was -- this was something that we did not
- 23 set out a list -- a list of options for. We actually
- 24 asked people to answer this in a totally open-ended
- 25 format. We later took their actual sentences into

- 1 account, and we coded them into categories.
- 2 But, according to the majority of
- 3 respondents, the attraction of payday loans has to do with
- 4 the process being quick and easy -- that about half (1/2)
- 5 of all people -- while about two (2) in five (5) are the
- 6 most important reason for their requiring a payday loan is
- 7 that they have more convenient locations.
- 8 One (1) in five (5) -- only 15 percent of
- 9 the customers -- indicate they use payday loans because
- 10 they have no other alternative sources for borrowing.
- 11 The main reason for securing a payday loan,
- 12 according to the respondents, is that they needed money to
- 13 pay for necessities. That's 35 percent.
- One (1) in four (4) say they needed payday
- 15 loan to help with an unexpected expense like a car or
- 16 household expense. Sometimes that would include -- as we
- 17 saw in the focus groups -- medicine, things that people
- 18 needed very quickly, household crises, that type of thing.
- Four (4) in five (5) that -- or close to
- 20 eight (8) in ten (10) respondent payday loan customers say
- 21 they paid all of the loans they received in the past back
- 22 on time, while eighteen (18) report that they paid most of
- 23 the loans back on time.
- On the average, payday loan customers rate
- 25 their satisfaction with the understanding of the terms of

- 1 their payday loan and when payment on the loan was due, at
- 2 eight point five (8.5) out of ten (10).
- 3 Also rated high is satisfaction with the
- 4 way that they're treated by the customer service
- 5 representative who provided the loan and the overall
- 6 customer service experience.
- 7 More than two-thirds (2/3s) of respondent
- 8 payday loan customers in Manitoba think "easy to use,
- 9 convenient, fast and long hours of operation" best
- 10 describe payday loan providers compared to other financial
- 11 institutions.
- 12 And indeed, we did a comparison with people
- 13 when we offered them other financial institutions as well
- 14 as payday loan. And we asked them to, basically, judge
- 15 each in terms of which was providing the -- the best ease
- 16 of use and convenience and -- and fast and hours of
- 17 operation.
- 18 And the payday loan industry certainly did
- 19 a lot better than the other -- other firms or other
- 20 financial -- financial institutions.
- Now, question that we used in this is:
- "I'd like to ask you some questions
- about different types of companies in
- Canada, using a scale of one (1) to ten
- (10), where each is -- where one (1) is

```
1 not at all favourable and ten (10) is
```

- 2 very favourable. How would you rate
- 3 your impression of each of the following
- 4 groups of businesses in Canada?"
- 5 And what we see here is the -- the mean
- 6 impression on the right, which is based on a scale of one
- 7 (1) to ten (10), payday loan companies and credit card
- 8 companies at five point zero (5.0). Taking into account
- 9 the 1 to 10 scales, you'll see that payday loan companies,
- 10 7 percent gave them a ten (10) out of ten (10).
- 11 In terms of the favourability, a further 22
- 12 percent rated them, somewhat, save (7) to nine (9); and 39
- 13 percent rated them what we would -- what we've listed here
- 14 as "neutral," four (4) to six (6). Though that's more
- 15 technically neutral than perceptually neutral -- a 6 being
- 16 for a politician, for example, a very high score and one
- 17 that no politician that we've seen in Canada has ever --
- 18 every done better than.
- 19 And at the bottom end, 16 percent would --
- 20 would rate that "not -- not at all favourable," giving the
- 21 payday loan companies a one (1) out of ten (10); 15
- 22 percent, not very favourable.
- 23 So overall, you know, 20 -- 29 percent,
- 24 "very" or "somewhat," which -- which compares favourably
- 25 with credit card companies, which are lesser at the "very

- 1 favourable" end -- 3 percent lower -- and "somewhat
- 2 favourable" at 2 percent higher.
- 3 Higher than that are credit unions, which
- 4 have always had a very high impression level across
- 5 Canada.
- 6 We've been tracking, by the way, all of
- 7 these industries -- not payday loan, but all of the -- the
- 8 other industries for -- for more than two (2) decades at
- 9 Pollara.
- 10 And, in fact, we -- we've maintained and
- 11 advised a number of banks -- three (3) Schedule "As" and
- 12 about another four (4) Schedule "Bs" -- on their
- 13 impression rating.
- 14 And we do a lot of the -- well, do the
- 15 Insurance Bureau of Canada and many other of the home and
- 16 car insurance companies across Canada, not that that's at
- 17 all relevant to Manitoba.
- But the -- certainly the -- the impression
- 19 of those -- of banks has always been very high. For exam
- 20 -- for the reason that you -- you do keep your money in
- 21 the bank. You may not like them, but in terms of the
- 22 impression, because of the trust level, they do incredibly
- 23 well.
- So do all insurance companies and -- and
- 25 credit card firms. Now, the -- the current -- the

- 1 financial instruments that are currently being used for --
- 2 for most people -- and again 100 percent of these people
- 3 do have a payday loan or have had payday loan, and usually
- 4 within the last three (3) months on the sample that was
- 5 selected.
- But we found that 96 percent of these
- 7 people also have a debit card, chequing account at a bank
- 8 or credit union. We actually gave them this list, and the
- 9 question -- the question was:
- 10 "Which of the following financial
- 11 products or services do you currently
- 12 have?"
- 13 We didn't read the Consumer Protection Act
- 14 before we asked this question, but that is what people
- 15 actually do have.
- 16 And we allowed multiple mentions in case
- 17 they have more than one (1) -- retail credit cards, such
- 18 as Canadian Tire cards, Sears card or a gas card. I felt
- 19 that was a very low number at 18 percent.
- 20 Home mortgage at 27 percent, probably --
- 21 probably a little on the -- the low side for general
- 22 public. But it is not fair to make comparisons of any of
- 23 this data with general public data. It is probably more
- 24 applicable to compare this data with people who actually
- 25 have debt, whether at a bank or with a mortgage or with a

- 1 credit card.
- 2 And as we -- we saw on the -- the overview,
- 3 there is an average of about twenty-four thousand dollars
- 4 (\$24,000) worth of -- of debt with each of the -- these
- 5 people. And that actually compares not too differently to
- 6 general public.
- 7 But certainly, attitudinally, the
- 8 comparison should be made more with people with debt than
- 9 -- rather than with people who are debt-free.
- 10 But certainly, this gives some example of
- 11 the other financial instruments that payday loan people
- 12 have access to. 94 percent do have a chequing account at
- 13 the bank. Two-thirds (2/3s) have a savings account at a
- 14 bank or a credit. Half (1/2) have a major credit card.
- So these are not people who have fallen
- 16 between the cracks to a great extent. They are players in
- 17 the -- the -- in -- in terms of financial transactions.
- 18 Some -- some examples of that are provided anecdotally
- 19 within the focus groups. But, right now, we'll just
- 20 continue with the scientific objective type of analysis
- 21 that we've looked at here.
- Now, the satisfaction levels with debit
- 23 card is -- is the highest of any of the financial
- 24 instruments that -- that we've looked at here. And the
- 25 question is,

```
"Thinking about the following financial
 1
 2
                      products or services overall, please
 3
                      tell me how satisfied you are with each
                      product and service that you use.
 4
 5
                      Please use a scale from 1 to 10, where 1
 6
                      means you are very dissatisfied and 10
 7
                      means you are very satisfied with a
 8
                      product or service."
 9
                    And what we -- we have is a descending list
10
    from debit card overdraft protection at your bank, home
11
    mortgage, chequing account at a bank or credit union, et
12
    cetera, down to payday loan at the -- the bottom, with
13
    five point two (5.2) -- still an overall positive --
14
    positive number.
15
                    Nowhere near the eight point three (8.3)
16
    that the debit card has, but the important thing is that
17
    many of the -- the top-ranking financial instruments here
18
    are -- are known -- are -- are long-term impact.
```

- 19 You have a mortgage for many, many years.
- 20 You -- as a result, you -- you build that satisfica --
- 21 satisfaction.
- 22 With it, a payday loan and -- and certain
- 23 other -- other loans will be short -- shorter term than
- that. And certainly, the payday loan will be the shortest 24
- 25 term of the -- the financial services and products. And

```
1 that would impact, most assuredly, on satisfaction.
```

- 2 Terms of knowledge of the fee payment,
- 3 question that we asked was:
- 4 "Thinking about the various financial
- 5 products that you hold, do you know the
- 6 approximate amount that you pay for all
- 7 fees, including administration fees and
- 8 interest charges, on your home mortgage,
- 9 your major credit card, your savings,
- 10 you chequing account at the bank or
- 11 credit union, and your payday loan?"
- 12 And, again, we found that this -- all three
- 13 (3) -- or all four (4) are quite well known in terms of
- 14 what the -- what approximate amount that they pay for all
- 15 of the -- the fees, including administration and interest.
- 16 The home mortgage is highest at 76 percent.
- 17 It's -- it's quite intuitive that most
- 18 people would have some knowledge of all their fees and
- 19 interest charged on their home mortgage; credit cards,
- 20 second; savings or credit account at a bank or a credit
- 21 union, third; and payday loan at 64 percent.
- 22 Thirty-two percent do not know what -- what
- 23 the -- the approximate amount would be, but, certainly,
- 24 close to two-thirds (2/3s) -- two-thirds (2/3s) are.
- Now, if we -- we gave people the -- the

- 1 question, If you needed, say, three hundred dollars (\$300)
- 2 a few days before your next payday, what would you do?
- We did not probe them. We did not -- we --
- 4 we did not tempt them with any lists of -- of options. We
- 5 -- we -- they could answer anything that they -- that they
- 6 would to this question. It was totally open-ended.
- 7 And what we find is that 56 percent of
- 8 these people gravitate towards using a payday advance or a
- 9 payroll loan company.
- 10 Much higher, at 56 percent, than the --
- 11 than the next one, which is borrowing from a family
- 12 member, which is less than half (1/2) -- twenty-three
- 13 (23); borrowing from a friend at seventeen (17); using
- 14 bank overdraft protection or a line of credit at thirteen
- 15 (13); do without, just waiting until the payday at
- 16 thirteen (13).
- 17 Getting a cash advance from a credit card
- 18 is at nine (9); withdrawing money from savings accounts or
- 19 other investments at five (5); borrowing from an employer
- 20 at three (3).
- Two percent said there's no need, they're
- 22 never short of cash. 1 percent said definitely a payday
- 23 loan, and less than 1 percent, "sell my things, sell my
- 24 car, " which, for a value of three hundred dollars (\$300),
- 25 would make me wonder what they're driving.

```
1
                   And 5 percent who really don't know what
 2
    they would do in such a situ -- situation.
 3
    generally, the 56 percent that would use a payday advance
    or a payday loan company for a loan of -- of three hundred
 4
 5
    dollars ($300) a few days before the next payroll is quite
 6
    indicative of the follow -- of the next results, which are
 7
    the reason why people would actually use such a -- a loan.
 8
                   And, again, we gave people a totally open-
 9
    ended opportunity to answer this, and the -- the preamble
10
    to that question, for those concerned about wording are:
11
                      "There are many reasons why people
12
                      choose to obtain a payday loan instead
13
                      of getting other financial products or
14
                      services. What was the most important
15
                      reason you chose to obtain a payday loan
16
                      in the past rather than using another
17
                      source of financing?"
                   And what we -- we found at the top of the
18
19
    list was it's a quick and easy process, and that was more
20
    than half (1/2) of all mentions; a more convenient
21
    location mentioned by one (1) in five (5); no other
22
    alternative sources for borrowing at 15 percent; bad
23
    credit or no credit check at nine (9); a necessity -- they
24
    needed it, it was an emergency, five (5); pay bills and
25
    rent, five (5); it's less important -- or less expensive
```

- 1 than other sources for borrowing cash at four (4), greater
- 2 privacy at three (3).
- 3 Discipline of a short term or no revolving
- 4 debt forces me to pay it back more quickly: This -- this
- 5 came up in the focus groups where we actually had people
- 6 saying, I didn't want to get a loan for four thousand
- 7 dollars (\$4,000) in the bank.
- 8 I might -- I might not spend it all that --
- 9 that wisely, and I would just get into further debt. At
- 10 least this -- this keeps me tight. This keeps me
- 11 ensuring. This gives me the discipline to pay it back
- 12 very quickly. It does less harm to my credit, got longer
- 13 hours of operation, and other mentions, which we did not
- 14 specify, and 6 percent could not tell us.
- 15 The -- the reason the people needed that
- 16 payday loan, and the -- again, there was a total -- we --
- "Which of the following was the main
- reason why you needed the payday loan?"
- So this was not open-ended. We gave them
- 20 these -- these options, and we found that 35 percent in
- 21 this -- in this forced choice that they had to make
- 22 gravitated to the "for emergency cash to pay for
- 23 necessities."
- One (1) in four (4) said "to help out with
- 25 an unexpected expense, like a car or household expense."

- 1 One (1) in ten (10) said "to help avoid late charges on
- 2 routine bills," the same number "to buy something they
- 3 wanted." "To get he -- to help get through temporary
- 4 reduction in income," that's 9 percent, and "to avoid
- 5 bocing -- bouncing cheques, " eight (8).
- All of the above were mentioned by one (1),
- 7 and renting, or moving, or starting over was also
- 8 mentioned by one (1).
- 9 We -- we asked -- we asked people how much
- 10 money did they normally borrow when they get a payday
- 11 loan, and we took -- we took the actual dollar amount and
- 12 we put that into categories.
- 13 Here you can -- you can see that 28 percent
- 14 are looking at three hundred and one (\$301) dollars
- 15 onwards, half (1/2) -- fifty-two (52) -- are looking at
- 16 between a hundred and fifty-one (151) and three hundred
- 17 (300), and one (1) to a hundred and fifty (150).
- 18 The average is three hundred dollars and
- 19 five cents (\$300.05). I'm not too sure where the five (5)
- 20 cents comes from, but certainly that is what we get when
- 21 we take the entire amount -- or the average of all three
- 22 hundred and fifty (350) people -- and we -- we look at --
- 23 at what they -- the normal amount that they have been
- 24 borrowing is.
- Now, in terms of the payback, we've got

- 1 79 percent who have paid back all the loans they received
- 2 in the past back on time. A further 18 percent paid back
- 3 most of the loans on time, and 3 percent paid back some of
- 4 the loans on time, with only 1 percent having paid back
- 5 none of the loans on time.
- And, again, that was forced-choice
- 7 question, and that was the answer that people gave when
- 8 given those options.
- 9 In terms of the satisfaction with the
- 10 payday loan experience, there's very high levels of
- 11 satisfaction in terms of understanding. And, in fact, a
- 12 score of eight point five (8.5) is -- is, in our
- 13 experience, based on a lot of different industries, a very
- 14 high level of satisfaction for -- for almost anything that
- 15 you would see on the average.
- And that is understanding of the terms of
- 17 the loan and when payment on the loan was due. Fifty-
- 18 three (53) percent -- more than half -- gave that a ten
- 19 (10) out of ten (10). A further 30 percent gave that a
- 20 seven (7) to a nine (9).
- 21 And you don't usually see such a -- a high
- 22 ranking in terms of -- of anything to do with at least --
- 23 at least financial concerns.
- The way you are treated by the customer
- 25 service representative who provided your loan: Again,

- 1 very high marks, which in any customer service -- we do
- 2 everything from department stores to -- to airlines to --
- 3 to rail travel. Customer service is not something that's
- 4 rated all that highly in Canada.
- 5 But 42 percent giving a ten (10) out of ten
- 6 (10) is very, very positive. And 37 percent giving it a
- 7 seven (7) to nine (9), again, is -- is a very high degree
- 8 of -- of customer -- customer support.
- 9 Customer service experience overall: We've
- 10 got 75 percent are very or somewhat satisfied with that,
- 11 giving it a seven (7) to a ten (10).
- 12 And I would also add some of those who are
- 13 neutral, there's not the high level of dissatisfaction in
- 14 terms of -- in any of these -- these areas, although a
- 15 moderate level of dissatisfaction with the total cost of
- 16 the payday loan, including interest and administration
- 17 fee.
- But still, we have 17 percent, which is
- 19 giving it a ten (10) out of ten (10), rather than the
- 20 15 percent giving that a one (1) out of ten (10). So the
- 21 balance is on the level of satisfaction over
- 22 dissatisfaction.
- But total satisfaction with that one is
- 24 43 percent "varying somewhat," 26 percent "neutral," and
- 25 fourteen (14) "somewhat dissatisfied," 15 percent "very

- 1 dissatisfied," and still an overall mean score of five (5)
- 2 out of seven (7), which is point two (.2) higher than the
- 3 Prime Minister's approval rating.
- In terms of the attributes of financial
- 5 institutions -- and this is the beauty contest that we ran
- 6 between payday loan providers, credit unions and banks.
- 7 The question is:
- 8 "Now I would like to think -- like you
- 9 to think about three (3) types of
- 10 companies that offer cash advances or
- 11 loans, namely banks, credit card --
- 12 banks, credit unions, and payday loan
- providers. I'm going to read you a list
- of attributes that you might consider
- when getting a cash advance or short-
- 16 term loan. I would like you to tell me
- which of the three (3) providers you
- think it best describes by the
- 19 attribute."
- So we go through hours of operation, fast,
- 21 convenient, easy to use, and certainly those -- those four
- 22 (4) -- long hours of operation, fast, convenient, easy to
- 23 use -- were more attributed to payday loan providers than
- 24 any other organization.
- 25 Certainly banks did better than credit

- 1 unions in those areas, but the payday loan providers were
- 2 seen in scores of about three (3) to one (1), maybe four
- 3 (4) to one (1), and some of those eight (8) to one (1)
- 4 ratios in terms of believing that payday loan providers
- 5 were more apt to provide that -- that service than -- than
- 6 banks.
- 7 Respectful to me: Credit unions sort of at
- 8 the bottom of that -- that list. That one was thirty-
- 9 eight (38) to thirty-six (36) more or less tied with the
- 10 margin of error of the survey between banks and payday
- 11 loan providers.
- 12 Good service: Banks a little -- little
- 13 higher.
- 14 And good value: Banks -- banks with --
- 15 with more than twice the -- the level of accreditation on
- 16 that than payday loan companies.
- But overall long hours of operation, fast,
- 18 convenient, easy to use, incredibly high ratings provided
- 19 to the payday loan providers.
- 20 And, now these are -- these are statements
- 21 that we ran with people in terms of the -- the
- 22 appropriateness of -- of distribution of -- of this issue.
- 23 And the -- the questions were a little bit more complex
- 24 than we -- we normally give to respondents. So we went
- 25 through it slowly, and I'll -- I'll take you through it.

1	"I'm going to read you a list of
2	statements for each please indicate
3	whether you agree or disagree using a
4	scale from one (1) to ten (10) where one
5	(1) means you disagree strongly and ten
6	(10) means you agree strongly."
7	And the first one was:
8	"Since credit cards can be used at any
9	time as long as the credit limit is not
10	exceeded, you should also be allowed to
11	get a payday loan whenever you need it
12	as long as you repay the loan."
13	And we have in this case about three-
14	quarters $(3/4)$ of payday loan users agreeing with that
15	statement, 16 percent being neutral, very small numbers
16	disagreeing with that.
17	Next one:
18	"Since the large banks may not provide
19	short term loans for small amounts,
20	Canadians who need or want these
21	services should have the option of
22	obtaining them from payday loan
23	providers."
24	And again more than seven (7) in ten (10)
25	in favour, one (1) in five (5) neutral, and small numbers

```
1
    against.
 2
                    The one that we got a very bad reaction to:
 3
                       "If you take out a payday loan, the
 4
                      payday loan provider should be able to
 5
                       share your personal financial
 6
                       information with other lenders, banks,
 7
                       and credit unions."
 8
                    Where we had only 17 percent agreement with
 9
    that, 19 percent neutral, and more than six (6) in ten
10
    (10) almost two-thirds (2/3) actually disagreeing with
11
    that point of view.
12
                    So overall, these are the -- the results.
13
    These are -- this isn't the form of a lot of the work that
14
    we often do which is a customer satisfaction survey or --
15
    or that type of thing. This is an environmental scan.
16
                    This is looking at who the stakeholders
17
    are, why they're doing what they're doing, what their
18
    behaviour is, what their attitudes are to the payday loan
19
    industry and companies, and what their experience has
20
    been. And certainly I'm looking forward to -- to
21
    answering questions on this issue.
22
                    THE CHAIRPERSON:
                                       Thank you, sir.
23
                    MR. MICHAEL MARZOLINI:
                                             Thank you.
```

THE CHAIRPERSON:

we'll just take a short break and then you can begin.

Ms. Southall. Maybe

24

25

```
1 We'll be back in ten (10) to fifteen (15) minutes.
```

- MS. ANITA SOUTHALL: Thank you, Mr.
- 3 Chairman.

4

- 5 --- Upon recessing at 10:12 a.m.
- 6 --- Upon resuming at 10:25 a.m.

7

- 8 THE CHAIRPERSON: Okay, Ms. Southall,
- 9 whenever you are ready.

10

- 11 CROSS-EXAMINATION BY MS. ANITA SOUTHALL:
- MS. ANITA SOUTHALL: Thank you very much.
- 13 Mr. Marzolini, I'm going to ask you a couple of questions
- 14 arising from your CV provided through CPLA in its pre-
- 15 filed evidence. Do you have a copy of that available to
- 16 you?
- 17 MR. MICHAEL MARZOLINI: While we have -- I
- 18 haven't updated that since 1998, and I -- in fact I've --
- 19 I've never had a CV having applied only for one (1) job
- 20 thirty-six (36) years ago, and I had a -- had a business
- 21 card instead.
- 22 But certainly I'm -- I'm prepared to answer
- 23 any questions on that CV -- or on that bio or whatever the
- 24 write-up on me on our website is.
- 25 MS. ANITA SOUTHALL: Sir, at paragraph 5

- 1 of the document and for Intervenors who are trying to
- 2 refer to it, it's in CPLA'a pre-filed evidence at what I
- 3 would call major Tab 2, just preceding the Pollara report.
- 4 At paragraph 5, sir, of the bio CV there's
- 5 a statement:
- 6 "Most of Marzolini's day-to-day work
- 7 involves designing strategies based on
- 8 public opinion."
- 9 Do you see that, sir?
- 10 MR. MICHAEL MARZOLINI: Yes. I'm aware of
- 11 that.
- MS. ANITA SOUTHALL: And could you explain
- 13 to us -- well, first of all, given the fact you mentioned
- 14 a moment ago that this hasn't been updated recently, is it
- 15 still accurate?
- 16 MR. MICHAEL MARZOLINI: I would say that's
- 17 accurate although that is not something that we've
- 18 provided to CPLA.
- 19 MS. ANITA SOUTHALL: Okay. That was going
- 20 to be one of my questions. But can you -- maybe I'll take
- 21 a step back and just ask you what is meant by "designing
- 22 strategies based on public opinion."
- MR. MICHAEL MARZOLINI: Well, for example,
- 24 I'll give an example of -- of something we -- we might do.
- 25 We would, for a major automobile manufacturer, we might

- 1 ask how satisfied are you with that, you know, with --
- 2 with the vehicle?
- 3 What could be done to make that vehicle, if
- 4 you haven't decided to buy it, more buyable or attractive
- 5 to you? And it might be that people are buying four (4)
- 6 door cars rather than two (2) door cars and a company
- 7 that's making two (2) door cars would not be selling too
- 8 many of them.
- 9 We would -- we would advise them based on
- 10 the data and everything is data driven to build four
- 11 (4) door cars because that's where -- that's where people
- 12 are going.
- 13 And, you know, certainly looking at -- at
- 14 reasons for customer satisfaction, work for a gas company
- 15 in another province where satisfaction has been lowered
- 16 significantly because the people who come to do repairs
- 17 track mud through people's houses.
- 18 Well there -- there can be, you know, you
- 19 can change that very quickly to increase satisfaction with
- 20 that -- with that product. So that's a type of idea of
- 21 data- driven strategy or conclusions that we come to.
- But in this case we did not provide CPLA
- 23 with any of those -- those extras, those strategies, this
- 24 -- the -- the -- the purpose of our work was simple --
- 25 simply to provide analysis of the -- the customers, the

- 1 stakeholders, the attitudes that they have, the
- 2 demographics that they hold and to give a bigger -- a
- 3 bigger description of, you know, a greater description of
- 4 the people who use this industry.
- 5 MS. ANITA SOUTHALL: Sir, at paragraph 2
- 6 of the bio that's been provided to us, there's an
- 7 indication that your vision for Pollara was to build a
- 8 unique organization that manages public opinion rather
- 9 than just measuring it. Do you see that?
- 10 MR. MICHAEL MARZOLINI: Yes, I do.
- MS. ANITA SOUTHALL: What is the concept
- 12 of managing public opinion in terms of the service that
- 13 Pollara provides?
- 14 MR. MICHAEL MARZOLINI: Well and again,
- 15 this -- this goes with strategy that this is not something
- 16 that we provided to the -- the CPLA, but every
- 17 organization has to work within a public opinionated
- 18 environment.
- 19 And we advise our clients, which is
- 20 normally about three hundred (300) to four hundred (400)
- 21 different organizations a year, we work with on how to --
- 22 how to deal with that environment.
- It may be something to do with green
- 24 products, it may be -- it may be being socially
- 25 responsible, it may -- you know, it may be a tuning an

- 1 organization to the public opinion environment upon which
- 2 it -- which it exists within.
- But again, this is not something that we
- 4 did for CPLA. We simply did a straight analysis of -- of
- 5 the customers.
- 6 MS. ANITA SOUTHALL: Have you completed
- 7 any other assignments for CPLA?
- 8 MR. MICHAEL MARZOLINI: We are in the
- 9 process of -- of interviewing in some other provinces in a
- 10 very -- very similar -- very similar type of work as we
- 11 have done here in Manitoba.
- 12 MS. ANITA SOUTHALL: And those processes
- 13 are not completed yet for those other jurisdictions?
- 14 MR. MICHAEL MARZOLINI: I believe we've
- 15 completed some of the -- the provinces, and I believe
- 16 there are more -- more to go.
- MS. ANITA SOUTHALL: I'll maybe just ask,
- 18 Mr. Foran, is this -- is this in connection with
- 19 regulatory matters associated with payday loans in other
- 20 jurisdictions?
- MR. ALLAN FORAN: Mr. Foran would very
- 22 much like to answer that question, but Mr. Foran's not
- 23 sure, so he is going to direct that to Mr. Keyes.
- 24 HONOURABLE STAN KEYES: Thank you, Mr.
- 25 Foran. Yes, the Canadian Payday Loan Association has

- 1 retained Mr. Marzolini to carry out polling in other
- 2 provinces in Canada. We have done polling in British
- 3 Columbia, for example, and that has been released. We
- 4 have done polling in Ontario that was just most recently
- 5 released. We have done polling in Nova Scotia that has
- 6 also been released.
- 7 So -- and all these surveys can be found on
- 8 the CPLA web site.

9

10 (BRIEF PAUSE)

11

- 12 MS. ANITA SOUTHALL: Were -- were the same
- 13 indicators measured? Were the same questions used? Is
- 14 there a way for us to -- to know that? Can someone -- I'm
- 15 not sure if Mr. Keyes or Mr. Marzolini or a combination
- 16 could just explain if that's the case?
- 17 HONOURABLE STAN KEYES: Mr. Marzolini can
- 18 probably best speak to the structure of the survey, but
- 19 the answer is yes. You can see the actual Pollara, much
- 20 like what you have seen here in this presentation by Mr.
- 21 Marzolini. The same slides exist on the website for each
- 22 of these provinces.
- MR. MICHAEL MARZOLINI: They are very,
- 24 very similar. There are some differences with respect to
- 25 sample size. The sample was selected in the same way

1 within each of the provinces. 2 3 (BRIEF PAUSE) 4 5 MS. ANITA SOUTHALL: Just on that issue of 6 sample size, Mr. Marzolini. You know, I don't want to 7 dwell on what's occurring in other jurisdictions, 8 obviously, but just trying to get an understanding of --9 of what -- just at a high level, what the differences 10 were, why there would be different sample size. I don't know if it's because of the number 11 of consumers in a given jurisdiction, but if -- if you've 12 13 got any recollection on that? And I'm not asking you here 14 to identify from province to province what the differences 15 were. 16 MR. MICHAEL MARZOLINI: Well, the --17 generally, the -- there's a minimum sample size you can 18 ever use in any sample, which is about three hundred 19 (300). Accuracy is about 5.8 percent, nineteen (19) times 20 out of twenty (20). 21 You know, the -- the size of the province 22 does not impact as much on sample, but -- and -- and the 23 size of the -- the Payday Loan Association Company users 24 does not either. But some provinces, because of their --25 their massively greater population, indeed, you know,

should have a -- a slightly smaller -- or slightly larger 1 2 sample size. 3 And I believe that British Columbia and 4 Ontario each had a slightly larger sample than this. But 5 three hundred and fifty (350) in the Province of Manitoba 6 is -- is a lot of interviews that you would not see on any 7 provincial break from any general public survey that you 8 would -- that you would get on a national basis. 9 Normally, per thousand (1,000), there would 10 be forty (40) interviews in Manitoba for every thousand 11 (1,000) interviews conducted across the country. any survey that you see in, say, a -- a national newspaper 12 13 of a sample of twelve hundred (1,200) or -- or so, then 14 the results for Manitoba would not be accurate. 15 But we did here, in this specific Manitoba 16 survey, was a very large sample for this province. 17 18 (BRIEF PAUSE) 19 20 MS. ANITA SOUTHALL: Mr. Marzolini, did 21 you provide a draft report or draft findings to the CPLA

25 necessarily all the desktop publishing -- you know,

before you finalized your report that's been submitted?

We would have

MR. MICHAEL MARZOLINI:

provided the -- the -- a flash set of results. Not

22

23

24

1 looking as nice as we would hope it too, but in terms of a

- 2 -- of a dra -- a draft report, I -- do you remember
- 3 receiving one (1) from us?
- I thought -- we don't usually deal in draft
- 5 reports for clients. You know, occasionally we may make a
- 6 mistake, and we spend a lot of time reviewing all of our
- 7 data to make sure it's absolutely clean and that our SPSS
- 8 data files are absolutely clean.
- 9 And in such a case, if we notice something
- 10 that may be a little off after we've triple checked it,
- 11 then we will go back and -- and make those changes to --
- 12 to a report. But I don't believe we did that in this
- 13 case.
- 14 MR. ALLAN FORAN: Ms. Southall, I -- I do
- 15 want to, and I don't -- I don't want to interrupt cross-
- 16 examination, but I am aware this was a subject matter of a
- 17 Information Request, and there as a response provided.
- And I wonder if I could just bring it to
- 19 the attention of Mr. Marzolini to make sure that we have a
- 20 record that's -- that's appropriate?
- If I could turn to PUB/CPLA-B8(1) -- and,
- 22 Ms. Southall, I do not want to interrupt. I'll just stop,
- 23 but if that assists Mr. Marzolini with his answer to your
- 24 question.
- 25 MR. MICHAEL MARZOLINI: Yes, indeed.

According to -- to this, we did submit a draft report, 1 2 which was reviewed with the CPLA. 3 Now, the draft report, again, I -- I wasn't 4 -- I did not review that draft report. That would have 5 come directly off our -- you know, off -- off our CATI 6 system -- Computer Assisted Telephone Interviewing -- and 7 being provided to the CPA shortly after that. 8 When it came to the final report, I would 9 have reviewed that with the client. 10 11 CONTINUED BY MS. ANITA SOUTHALL: 12 MS. ANITA SOUTHALL: Thank you, and --13 MR. MICHAEL MARZOLINI: My apologies for 14 not being specific on that. 15 MS. ANITA SOUTHALL: Just in the event 16 anyone wants to be able to review that response, we've included it at Tab 19 in today's materials, so -- along 17 with the other -- all of the other portions of PUB-CPLA-18 19 В8. 20 Mr. Marzolini: Oh, sorry. I'm just going 21 to give you a moment.

22

23 (BRIEF PAUSE)

24

MR. MICHAEL MARZOLINI: Sorry. I'm being

1 organized here. Thank you. 2 3 (BRIEF PAUSE) 4 5 MS. ANITA SOUTHALL: Thank you, sir. 6 on that last point that Mr. Foran brought to our 7 attention, with respect to the -- the draft set of results 8 or data that become available to an entity, such as CPLA 9 in this case. 10 Prior to providing your key findings and 11 the information that you highlight in a given report, does 12 the entity have input in terms of the information that you 13 bring to -- to their attention, or to the attention of the 14 reader of the report? 15 So in this case, did CPLA have input into 16 the information that was highlighted? 17 MR. MICHAEL MARZOLINI: Well, CPA -- CPLA had discussion with us when we -- when we designed the 18 19 questionnaire, in terms of what is relevant to -- to the 20 findings and what -- what would not be. They did not 21 write the -- the report, however. 22 We -- we did that based on what -- on what 23 we thought was -- you know, was relevant to the study and 24 which was confirmed by CPLA as being relevant to our --

the purposes for which the survey was designed.

25

```
1 There was no editing. There was nothing
```

- 2 removed from -- from the findings, you know, that we would
- 3 -- we would not -- we would not allow that in the ethics
- 4 of the market research industry in Canada.
- 5 MS. ANITA SOUTHALL: And, sir, just so I'm
- 6 clear on that for reporting purposes, is it Pollara that
- 7 determines what the key findings and recommendations are
- 8 or is the client who -- who retains you, in this case it
- 9 would have been CPLA identifying what they would like
- 10 highlighted in the key findings and recommendations?
- MR. MICHAEL MARZOLINI: Well, as -- as
- 12 we've indicated the CPLA's only direction to Pollara was
- 13 to expand upon the responses collected from the
- 14 quantitative survey to give the Manitoba Public Utility
- 15 Board -- Board the answer to why respondents in the
- 16 quantitative survey responded the way that they did.
- 17 You know, in terms -- in terms of when we
- 18 present a report, any draft report or even discuss a final
- 19 report with the client and most cases we don't -- we don't
- 20 refer to drafts, but more the final -- the final report we
- 21 would look at -- we would look at, generally, results
- 22 which would not be directed by the client. But in cases
- 23 where the client feels we have not given appropriate or
- 24 enough emphasis in certain areas of findings that they
- 25 know are going to be given emphasis, for example in -- in

- 1 a -- a Board hearing such as this, then we would -- we
- 2 would make those adjustments to go more in depth to drill
- 3 down further in those areas.
- We would not in any way, however, change
- 5 any results or give emphasis to results which are out of
- 6 line with the emphasis that the public themselves would
- 7 provide to those responses.
- 8 MS. ANITA SOUTHALL: Sir, who -- who
- 9 designed the actual survey questions in this case?
- 10 MR. MICHAEL MARZOLINI: Well, we designed
- 11 the survey, but we had input from CPLA in that they
- 12 provided a questionnaire that had been done by Environics
- 13 Research. It's a highly respected national firm who are
- 14 also a market research industry accredited and audited.
- 15 And they had done a survey two (2) years ago which gave us
- 16 an idea of what had been looked at so far, and we built
- 17 upon that and designed the questionnaire ourselves with
- 18 approval, of course, from CPLA that we're actually hitting
- 19 all the issues that CPLA was concerned about. And we --
- 20 we also designed the moderators guide for the focus
- 21 groups.
- MS. ANITA SOUTHALL: So if I could follow
- 23 up just on -- on one more piece of information associated
- 24 with your response to that question.
- 25 Did Pollara control the actual wording of

- 1 specific questions or make a determination as to whether
- 2 the Environics' questions were suitable for modification
- 3 in the Pollara's survey? Or did CPLA have input into the
- 4 actual wording of the questions?
- 5 MR. MICHAEL MARZOLINI: Well, the wording
- 6 of the questions is -- is our profession, that's our
- 7 expertise. There are courses that I send my analysts on
- 8 to take on the art of questionnaire design. Questions
- 9 have to be scientific. They have to be objective. They
- 10 have to be fully -- fully devoid of bias.
- 11 And each -- each industry or each firm in
- 12 our industry are -- we're somewhat prima donnas. We would
- 13 -- we would as soon chew on a razor blade as use
- 14 Environics' questionnaire design or Ipso Reid or any other
- 15 firm, and they would likely do the same for us.
- 16 We -- we like to place our own stamp on
- 17 things. We all have our own techniques. We argue and
- 18 debate those techniques. Sometimes we change, you know,
- 19 and become more standardized across our industry, but
- 20 generally we -- we tend to look at the very best way of
- 21 eliciting people's honest responses.
- MS. ANITA SOUTHALL: Just because I don't
- 23 think that was an answer to my question, sir, I'm -- I'm--
- MR. MICHAEL MARZOLINI: And, I'm sorry,
- 25 reword the question.

```
1 MS. ANITA SOUTHALL: I -- I'm just going
```

- 2 to put it a little more simply. Did CPLA have any input
- 3 into the wording of the questions?
- 4 MR. MICHAEL MARZOLINI: They had input
- 5 into the -- the -- what the questions covered, not the
- 6 wording of that question. They ensured that we had
- 7 covered all of the areas that they were concerned about
- 8 and interested in. They gave us the -- the boundaries,
- 9 and we work within those boundaries.
- MS. ANITA SOUTHALL: Sir, and for those
- 11 who are following along the questioning, if you could turn
- 12 to Tab 18 in the reference materials I placed before you
- 13 this morning.
- 14 This is the -- a copy of the Pollara Study,
- 15 Mr. Marzolini, that you took us through that's been
- 16 submitted by CPLA to the Board in this process. And I
- 17 take it -- I know you -- you've got it on the screen
- 18 behind you, but if you could just refer to the paper copy.
- 19 Thank you.
- 20 First, sir, under the methodology section,
- 21 which is page 1 of the document at Tab 18 -- and you've
- 22 reviewed this with us earlier today -- but you indicated
- 23 more than seven thousand (7,000) useable records were
- 24 provided for the study.
- 25 Are these, in essence, seven thousand

- 1 (7,000) payday loan customers who are CPLA members?
- 2 MR. MICHAEL MARZOLINI: These would all be
- 3 customers of CPLA member companies, yes.
- 4 MS. ANITA SOUTHALL: So, I take it from
- 5 that, that none of the three hundred and fifty (350)
- 6 interviews that were ultimately conducted would have been
- 7 conducted with people who had used a payday loan product
- 8 but were not going to CPLA member establishments?
- 9 MR. MICHAEL MARZOLINI: No, there's --
- 10 well, what was clear in the focus groups is that certain
- of them had shopped around and gone to, you know, done --
- 12 done business with non-CPLA companies. At the same time,
- 13 we weren't interested in asking that question on the -- on
- 14 the survey.
- We had the sample; we knew they had used a
- 16 CPLA company in the past three (3) months, and we set out
- 17 to interview them with that in mind.
- 18 MS. ANITA SOUTHALL: So is the answer yes
- 19 to my question that -- I suppose, by chance, certain of
- 20 these three hundred and fifty (350) interviews with
- 21 borrowers, they -- they could have used products from non-
- 22 CPLA members, but that -- that wasn't part of your sample?
- MR. MICHAEL MARZOLINI: No. Only -- only
- 24 if they had already used service from a CPLA member. They
- 25 had to be a CPL -- CPLA company customer for us to have

- 1 interviewed them.
- MS. ANITA SOUTHALL: And I believe your
- 3 evidence was also that -- and feel free to clarify if I
- 4 got this wrong -- but, that in the majority of cases, the
- 5 person who was interviewed -- the borrower -- had used a
- 6 payday loan product within the last three (3) months?
- 7 MR. MICHAEL MARZOLINI: That was the -- we
- 8 did not ask that question, specifically, as per the three
- 9 (3) months, We asked the -- the question:
- 10 "Which of the following financial
- 11 products or services have you ever had
- or used in the past?"
- But we know from the way that the sample
- 14 was selected, by the CPLA member companies, that these
- 15 were people that had been on the list within the last
- 16 three (3) months. So we did not say this in the survey,
- 17 we did not qualify it by the survey. It was qualified by
- 18 the sample.
- 19 MS. ANITA SOUTHALL: And just on that
- 20 point, in your last comment -- here I'm really just trying
- 21 to -- to seek clarification. So, because of the seven
- 22 thousand (7,000) records that were provided, these three
- 23 hundred and fifty (350) interviews were conducted with
- 24 persons who had used a CPLA payday loan product within the
- 25 last three (3) months.

```
Is that fair, or am I overstating it?
```

- 2 MR. MICHAEL MARZOLINI: I -- I think -- I
- 3 think it would be fair to be -- to say that all three
- 4 hundred and fifty (350) interviews were conducted with
- 5 people who have used a CPLA company within the last three
- 6 (3) months, yes.
- 7 MS. ANITA SOUTHALL: And, sir, I -- I'm
- 8 going to ask you to elaborate on a comment you made that
- 9 when you've identified your three hundred and fifty (350)
- 10 in this particular grouping, that you -- you -- I'll use
- 11 the words "doggedly attempt to conduct that interview."
- 12 Why is that necessary in terms of the
- 13 relevance of the information that's gener -- that's being
- 14 generated?
- 15 I think you also made a comment that if --
- 16 if you didn't follow up with those that you had identified
- in the initial grouping that the results may not be
- 18 satisfactory.
- 19 MR. MICHAEL MARZOLINI: Well -- so there's
- 20 -- there's a lot to -- you know, to -- to -- the whole
- 21 basis of -- of statics and random selection. I won't get
- 22 into too much of it.
- I can make comparisons with taking a little
- 24 bit of blood out of the human body and being able to test
- 25 it. You don't need to take all the blood out. It's

- 1 accurate, to a certain level, with a certain amount of
- 2 blood. But in terms of the blood that you do take out, it
- 3 has to be representative.
- And, you know, if there are people -- for
- 5 example, if we are only going to be interviewing shut-at-
- 6 homes -- people who, you know, are -- are at their
- 7 telephone whenever we call them, that is -- we're going to
- 8 wind up with a sample that is not representative of the
- 9 public, because we need those people who are not at home
- 10 as well.
- We need, you know, a good -- you know, a
- 12 robust sample that is representative of -- of everybody
- 13 and not just people who tend to be near their telephones.
- 14 There's -- there's a whole issue these days
- 15 with eighteen (18) to twenty-fours (24s) and how they
- 16 don't have a -- a landline and only have cell phones.
- 17 And, of course, they're very difficult to interview.
- We've built a panel of eighteen (18) to
- 19 twenty-fours (24s) who only -- you know, who have no
- 20 landline, so we can always interview those people on
- 21 general public surveys if we need them.
- But in -- in this term -- in this case, if
- 23 we had talked only to people who were sitting at home,
- 24 that may have -- that may have lost us some of the shift
- 25 workers that -- that might be within the sample. It may

- 1 be different demographics. It may be people who are
- 2 working two (2) jobs. It may be people that -- that just
- 3 work long hours or even do a lot of entertaining or spend
- 4 time with family, children, whichever.
- 5 We -- we tend to want to go "doggedly," as
- 6 you put it, after these people to ensure that the ones we
- 7 set out, that are part of that sample, actually are
- 8 included in the -- in the survey.
- Now, for the same reason, when we do a
- 10 national survey across Canada, we'll interview one (1)
- 11 person in the Yukon, and -- and two (2) people in the
- 12 Territories in order to be as exact and precise as
- 13 possible in terms of what we're doing.
- 14 MS. ANITA SOUTHALL: Were the persons who
- 15 were pulled for this particular survey asked to indicate
- 16 which CPLA member company they had used with respect to
- 17 the payday loan product?
- 18 MR. MICHAEL MARZOLINI: No, we did not ask
- 19 that.
- MS. ANITA SOUTHALL: Sir, could you now
- 21 turn to page 2 of Tab 18. The major heading is "Key
- 22 Findings."
- MR. MICHAEL MARZOLINI: Certainly.
- MS. ANITA SOUTHALL: And the second bullet
- 25 on page 2 indicates, and as you've indicated this morning,

```
1 I believe, that the vast majority of those persons pulled
```

- 2 are employed full-time, at 77 percent, correct?
- 3 MR. MICHAEL MARZOLINI: Yes.
- 4 MS. ANITA SOUTHALL: Was there any inquiry
- 5 made as to what the status was for the remainder? I think
- 6 that would be 23 percent, by my calculation.
- 7 MR. MICHAEL MARZOLINI: Yes. Of those --
- 8 of the -- of the total sample that we talked to, 77
- 9 percent are employed full-time; 7 percent are currently
- 10 employed part-time; 4 percent are currently unemployed; 3
- 11 percent are retired; 2 percent are self-employed; 2
- 12 percent are students; 1 percent is a self-described
- 13 homemaker; and 3 percent are other. Not too sure what the
- 14 'other' could possibly be, but that is where people place
- 15 themselves in the category.
- 16 MS. ANITA SOUTHALL: Are you referring to
- 17 something in the study or in your top-line results?
- 18 MR. MICHAEL MARZOLINI: I'm referring to
- 19 the interview schedule, which, if I can work at -- that
- 20 would be Tab 22. And that is the -- that is the actual
- 21 script of the interview. And I actually pre -- always
- 22 prefer to review that than look at -- at a PowerPoint
- 23 presentation, because to me, numbers are -- are more
- 24 descriptive than pictures. But that's just me.
- 25 MS. ANITA SOUTHALL: And -- and is there a

1 particular question you could direct us to, sir, at Tab

- 2 22?
- 3 MR. MICHAEL MARZOLINI: Yes, I would look
- 4 at question number 61, and the question is:
- 5 "Would you describe yourself as..."
- and then read list. And I'm at --
- 7 MS. ANITA SOUTHALL: Thank you.
- MR. MICHAEL MARZOLINI: -- that's on page
- 9 17 of the interview schedule. There's a lot of other very
- 10 interesting demographics on that page.
- MS. ANITA SOUTHALL: Thank you, sir.
- 12 We're going to come back to some of those in a few
- 13 moments.
- 14 Sir, you indicate at the next bullet down
- on page 2, if I could direct you back to your Pollara
- 16 report. Do you have that handy?
- MR. MICHAEL MARZOLINI: Yes, that's --
- MS. ANITA SOUTHALL: Thank you.
- 19 MR. MICHAEL MARZOLINI: -- the education.
- MS. ANITA SOUTHALL: Right. So we have 46
- 21 percent of those people polled indicated they have a post-
- 22 secondary education from community college.
- 23 That's correct, sir?
- MR. MICHAEL MARZOLINI: Yes.
- 25 MS. ANITA SOUTHALL: And why would that be

- 1 considered a key finding in this survey?
- 2 MR. MICHAEL MARZOLINI: Well the -- the
- 3 key finding in the education listing is that some of the
- 4 anecdotal suggestions and innuendos that have been made is
- 5 that the users of -- payday loan services in Manitoba, and
- 6 many other places in -- in Canada, are not -- are not all
- 7 that well educated, are not -- are not fully cognizant of
- 8 many of the -- the issues to do with payday loan services
- 9 that they need to be.
- 10 And what we found here is that 19 percent
- 11 -- actually 19 percent is a minimal number of university
- 12 graduates. It's actually 23 percent, but 4 percent of
- 13 those have gone on to do postgraduate professional
- 14 studies.
- 15 Twenty-three (23) percent are community
- 16 college graduates on top of that; 48 percent have high
- 17 school only; and 6 percent, however, have only elementary.
- 18 MS. ANITA SOUTHALL: And again -- sorry,
- 19 sir -- because I did review the top-line results at Tab
- 20 22. Is there a specific question --
- MR. MICHAEL MARZOLINI: Yes. I would look
- 22 at question number 58 in the interview schedule. That's
- 23 page 17 of -- that would be Tab number 22, yes.
- MS. ANITA SOUTHALL: So at page 17, it's
- 25 the top question and on the page, Question 58.

- 1 MR. MICHAEL MARZOLINI: Fifty-eight (58).
- 2 MS. ANITA SOUTHALL: That's the source of
- 3 this information?
- 4 MR. MICHAEL MARZOLINI: Right. So 6
- 5 percent have done -- the first line -- done only
- 6 elementary school, increases to 48 percent with high
- 7 school, 23 percent community college, 19 percent
- 8 university and 4 percent posigrade professional; 1 percent
- 9 don't know and refused.
- 10 I would think they would probably refuse.
- 11 I think they would probably know what their education
- 12 level would be.
- 13 MS. ANITA SOUTHALL: So, in fact, the
- 14 majority, sir, don't have post-secondary education based
- on the results to Ouestion 58?
- 16 MR. MICHAEL MARZOLINI: No. The majority
- 17 -- majority are -- are basically high-school educated. We
- 18 have, you know, the total of the -- the -- the twenty-
- 19 three (23), the nineteen (19) and the four (4) having done
- 20 community college or graduated from community college,
- 21 university, or posigrade.
- MS. ANITA SOUTHALL: Sir, back to the key
- 23 findings page, page 2 of Tab 18. Could you indicate why
- 24 the marital status is identified as the key finding based
- on the results of your survey?

```
1 MR. MICHAEL MARZOLINI: Well the -- the
```

- 2 relevance of -- of marital status, again, isn't really for
- 3 me to -- to judge as per the -- the impact of -- of this
- 4 Hearing. But it does give us a much greater appreciation
- 5 for who these people are and -- and what their needs could
- 6 be.
- 7 And, again, we have 35 percent of the
- 8 people who have taken out a payday loan being single and
- 9 never married; 16 percent separated or divorced -- I
- 10 assume that's not -- not remarried -- and 48 percent;
- 11 almost half are married or living together common-law.
- 12 MS. ANITA SOUTHALL: So in respect of it
- 13 being a key finding, is this a standard kind of indicator
- 14 that you would see in surveys? I -- I'm trying to have --
- 15 gain an understanding of -- of how this impacts our
- 16 discussion before the Board, and that's why I ask that
- 17 particular question.
- 18 MR. MICHAEL MARZOLINI: Well I think -- I
- 19 think in any survey we want to -- we want to ask as many
- 20 demographics as we can to look at what, you know,
- 21 basically who the customers are. Who -- who are using
- 22 these, what their needs may be, the, you know,
- 23 demographics.
- Normally we throw almost everything into
- 25 demographics in order to get a greater understanding of --

- 1 of our clients, because there could be -- could be some
- 2 cross tab.
- And a cross tab is another response --
- 4 cross tab by a demographic -- that may show an area of
- 5 lack of knowledge, or -- or higher or lower satisfaction
- 6 level than -- than normal, which we would use if we were
- 7 doing a -- which we are not doing -- a data-driven
- 8 strategy in terms of improving customer service or
- 9 improving customer satisfaction or one of these -- these
- 10 things.
- And our purposes here, it was gaining as
- 12 much of an understanding of who these people are as
- 13 anything else.
- 14 MS. ANITA SOUTHALL: Sir, we -- we were
- 15 curious when we were review -- reviewing the survey as to
- 16 why the political questions are included in this
- 17 particular survey.
- Can you explain that?
- 19 MR. MICHAEL MARZOLINI: I was, I -- I
- 20 think that was probably me. I've -- I've been fascinated
- 21 by electoral behaviour. For me, I -- I'd like to ask this
- 22 on every question we do.
- 23 My hobby is writing political campaigns.
- 24 I've done four hundred and thirty-three (433) of them, and
- 25 I have a lot of -- a lot fun doing that.

- 1 But it also struck me as, Well, how do
- 2 payday loan customers actually vote? And that's something
- 3 that -- that perhaps it was a little -- a little unusual
- 4 putting -- putting on, but we -- we find that the payday
- 5 loan users tend to be more NADP than any other political
- 6 partisan group -- 45 NADP, 26 liberal, and 19 percent
- 7 conservative, 8 percent green party, 2 percent other.
- I find that fascinating, but I'll let you
- 9 draw any relevance you like, aside from the fact we're
- 10 learning more about the people that are actually using
- 11 payday loans.
- 12 MS. ANITA SOUTHALL: So just -- just to
- 13 close off on that point, sir -- and thank you for that
- 14 explanation -- the -- the demographics associated with the
- 15 -- the political preferences or perceptions didn't factor
- 16 into your key findings in any respect for the payday loan
- 17 analysis?
- 18 MR. MICHAEL MARZOLINI: Well, no we didn't
- 19 -- we didn't list that as a key finding on how -- how, you
- 20 know, the -- the payday loan customers are voting. That's
- 21 -- that's really not -- not relevant, although certainly
- 22 interesting and, you know, would be possibly subject of an
- 23 academic study or -- or something.
- But at the -- at the same time, the more
- 25 things that we can ask about people, you know, the -- the

- 1 better.
- 2 And in -- in many other surveys, we -- we
- 3 will ask even ancestral ethnicity to look at what certain
- 4 behaviours are. We do a lot of work for the Funeral
- 5 Directors Association, for example, and that's very
- 6 important because all different cultures have different,
- 7 you know, different preferences when it comes to that
- 8 service.
- 9 Really, a lot of this is prospecting. We
- 10 don't know what we're looking -- what we're -- we're going
- 11 to find. And, certainly, if we knew the results to any
- 12 survey before we did the survey, it would be a waste of
- 13 our clients' money. So the more prospecting, you know,
- 14 who knows what we might find that could be very useful.
- 15 MS. ANITA SOUTHALL: Now, sir, I had a --
- 16 I confess to you -- a hard time understanding the next
- 17 highlighted item, the key finding that indicates
- 18 households of payday loan customers are largely comprised
- 19 of adults.
- 20 And I could understand that sentence, but I
- 21 -- I confess that I -- that the next series of highlighted
- 22 points I had a hard time following.
- 23 And, so, I'm just going to ask you to -- to
- 24 go back to Tab 22 and Questions 56 and 57 of the -- the
- 25 actual -- am -- am I right to call them the "survey

```
1
    results"?
 2
                   MR. MICHAEL MARZOLINI: Yes. And I would
 3
    look at Questions 55 to 57.
 4
                    MS. ANITA SOUTHALL: Fifty-five (55) to --
 5
                    MR. MICHAEL MARZOLINI:
                                             Yeah.
 6
                    MS. ANITA SOUTHALL: -- fifty-seven (57),
 7
    thank you, sir.
 8
                    MR. MICHAEL MARZOLINI: Fifty-five (55),
9
    which asks the -- the lead:
10
                       "How many people live in your
11
                      household?"
12
                    And if people answered "more than one (1)"
13
    in that question, and that would be the 82 percent --
14
    actually 81 percent that said more than one (1) -- they
    would have been asked:
15
16
                       "How many children, if any, under the
17
                       age of ten (10) live in your household?"
18
                    And we find that 35 percent do, indeed,
19
    have children under the age of ten (10) and have answered
    "more than one (1)" in Question 5.
20
21
                    On the following question, Question 57:
22
                       "How many children, if any, between the
23
                       ages of ten (10) and seventeen (17) live
24
                       in your household?"
25
                    And we got 25 percent with either one (1)
```

- 1 all the way up to five (5).
- I don't -- we didn't cross-tab that against
- 3 each other, so we don't know if there were more -- were
- 4 any families with five (5) or more children under ten (10)
- 5 and also five (5) or more between ten (10) and seventeen
- 6 (17). But there will be some overlap there, which is why
- 7 some of the confusion with respect to the wording of that
- 8 question.
- 9 MS. ANITA SOUTHALL: And I apologize, I --
- 10 I was listening to -- to someone who was trying to assist
- 11 me with an understanding of it. But are -- are you able
- 12 to tell us -- and -- and what I was trying to get to,
- 13 sir, so if you can -- if it's possible to assist or to
- 14 take an Undertaking -- I was trying to get an
- 15 understanding of the percentage of -- of those polled, who
- 16 had a combination of children under ten (10) and between
- 17 the ages of ten (10) and seventeen (17).
- In other words, based on the way that the
- 19 survey was conducted, is there an ability to somehow
- 20 combine information and identify what percentage have
- 21 children, you know, from -- from newborns up to age
- 22 seventeen (17), essentially?
- MR. MICHAEL MARZOLINI: Actually, that
- 24 probably could be taken from the data. We were not asked
- 25 to provide that, however.

```
1 MS. ANITA SOUTHALL: Is it possible for
```

- 2 you, and again this may be something you need to consult
- 3 with your client on --
- 4 MR. MICHAEL MARZOLINI: Well, it was -- it
- 5 was --
- 6 MS. ANITA SOUTHALL: -- with CPLA.
- 7 MR. MICHAEL MARZOLINI: -- possible with
- 8 the permission of the CPLA, as a further level of analysis
- 9 that -- that could be contracted.
- MS. ANITA SOUTHALL: Mr. Foran, could I
- 11 ask you to consult with your client and let us know if
- 12 you'd be prepared to take that as an Undertaking?
- MR. ALLAN FORAN: If I could just respond
- 14 after the lunchbreak, I'll let you know then.

- 16 CONTINUED BY MS. ANITA SOUTHALL:
- 17 MS. ANITA SOUTHALL: Thank you. Mr.
- 18 Marzolini, you also indicate and -- and I -- I don't
- 19 profess to understand entirely what you meant by it, but
- 20 that you can cross-tab information from -- or results --
- 21 from one area to another for comparison purposes?
- MR. MICHAEL MARZOLINI: That's -- one of
- 23 the reasons, when we submitted all the details from the
- 24 survey, we also submitted an SPSS data file. And, in
- 25 fact, it would be possible, using that data file, to, you

- 1 know, to basically duplicate anything that we have here or
- 2 even go beyond that.
- Of course, going beyond that, we would --
- 4 we would want to look at how the methodology was -- was
- 5 done in the programs that were written. But, you know,
- 6 certainly there -- there is the ability to -- to cross-tab
- 7 everything in the survey by everything else, whether it be
- 8 relevant, whether it be useful, would be questionable, and
- 9 -- but we were not asked to provide that -- that
- 10 information.
- In fact, we can't see, you know, too much
- 12 of the utility of doing so. If we did, we would have
- 13 recommended it.
- 14 MS. ANITA SOUTHALL: Sir, just -- just on
- 15 the subject of Undertakings, and for the record, we -- we
- 16 also, over the weekend on analysis of -- of the data, did
- 17 email to your coun -- or, pardon me, not your counsel but
- 18 CPLA's counsel, a request for tabulation of a distribution
- 19 of data comparing the information in Question 55 and
- 20 Ouestion 62.
- 21 Question 55, as you noted a moment ago on
- 22 page 16 of the survey results, was the reference to number
- 23 of people in the household.
- And Question 62, which is on page 17 of the
- 25 survey, is the annual household income for the family

```
1
    before taxes.
 2
                   And, again, if I could just ask Mr. Foran
 3
    if he could let us know whether or not the -- the charts
    we -- we sent two (2) charts for distribution analysis to
 4
 5
    you.
 6
                    If you could indicate to us after lunch if
 7
    -- if CPLA is prepared to undertake to provide that.
                   MR. ALLAN FORAN: Yes, I'll let you know.
9
    Thank you.
10
11
    --- UNDERTAKING NO. 9:
                                A request of CPLA for
12
                                 tabulation of a distribution
13
                                 of data comparing the
14
                                 information in Question 55 and
15
                                 Question 62. (Taken under
16
                                 advisement)
17
    CONTINUED BY MS. ANITA SOUTHALL:
18
19
                   MS. ANITA SOUTHALL: Mr. Marzolini, were
20
    you asked to do any kind of correlation for CPLA as
21
    between the -- and -- and here I reference again Questions
22
    55, the -- the number of people in the household, and
23
    Question 62, the income before taxes.
24
                    Were you asked to make any kind of
25
    correlation between the low income cutoffs prepared by
```

- 1 Statistics Canada to the information retrieved in the
- 2 survey?
- 3 MR. MICHAEL MARZOLINI: No, we did not do
- 4 so.
- 5 MS. ANITA SOUTHALL: Sir, at again page 2
- 6 of your report under "Key Findings," there is a bullet --
- 7 by my count, the sixth bullet down, talking about
- 8 household income. Do you see that?
- 9 MR. MICHAEL MARZOLINI: Yes, I do.
- 10 MS. ANITA SOUTHALL: And when you indicate
- 11 that household income reported for payday loan customers
- 12 tends to be either on par with or ahead of the general
- 13 Manitoba population, what statistics would you have been
- 14 referring to, to make that highlighted statement?
- 15 MR. MICHAEL MARZOLINI: Let's see. That
- 16 would likely have been with whatever statistics would be
- 17 available from Statistics Canada, either based on their
- 18 2001 or an update of their -- their census income
- 19 question.
- 20 MS. ANITA SOUTHALL: Pardon me. Did you
- 21 say 2001? Would that have been the most recent census
- 22 survey?
- MR. MICHAEL MARZOLINI: No, their income -
- 24 well that would be the most recent release, but it
- 25 likely would have been built -- based on the update that

- 1 is provided by Stats Canada on a yearly basis, sort of an
- 2 estimate until the actual census for -- which I -- I think
- 3 is partially out now. I don't know if they've -- if
- 4 they've got all of it available yet.
- 5 MS. ANITA SOUTHALL: If you could please
- 6 provide us with the actual Statistics Canada reference
- 7 information that was used for this particular finding,
- 8 please?
- 9 That would be important for us to know in
- 10 terms of that particular source material.
- 11 MR. ALLAN FORAN: Again, I'll check with
- 12 the witness at lunch, and let you know if that's
- 13 available.
- MS. ANITA SOUTHALL: Thank you, Mr. Foran.

15

- 16 --- UNDERTAKING NO. 10: For CPLA to provide with the
- 17 actual Statistics Canada
- 18 reference information that was
- 19 used for this particular
- 20 finding (Taken under
- 21 advisement)

- 23 CONTINUED BY MS. ANITA SOUTHALL:
- MS. ANITA SOUTHALL: Sir, do you have any
- 25 knowledge of the -- the Statistics Canada low income

- 1 cutoff information that I was referring to a moment ago?
- 2 Have you -- have you ever worked with that
- 3 statistic?
- 4 MR. MICHAEL MARZOLINI: I -- I've
- 5 certainly worked with the -- a number of social service
- 6 agencies in -- in Ottawa with that statistic. And I know
- 7 how you could likely extrapolate it, but we were not asked
- 8 to do so for the purposes of this study.
- 9 MS. ANITA SOUTHALL: Sir, what I'm going
- 10 to do is -- is show you a table from the Statistics Canada
- 11 Income Statistics Division. The document has been put on
- 12 the record by Coalition in response to a -- an Information
- 13 Request in the pre-oral hearing process.
- 14 And it is a document entitled "Low Income
- 15 Cutoffs for 2005 and Low Income Measures for 2004." I'm
- 16 just going to put that in front of you, sir, and provide a
- 17 copy up to the panel. Just a moment.

18

19 (BRIEF PAUSE)

- MR. ANTOINE HACAULT: Excuse me, Ms.
- 22 Southall. Might it be possible to have the reference so I
- 23 could follow?
- MS. ANITA SOUTHALL: I'm going to ask Mr.
- 25 Williams to tell us where the attachment is located,

```
please.
 2
                   MR. BYRON WILLIAMS: I don't have it right
 3
    in front of me. I do have a paper copy here, if that's of
 4
    assistance.
 5
 6
                          (BRIEF PAUSE)
7
8
                   MR. BYRON WILLIAMS: My understanding is,
9
    is it's the attachment to PUB-2-14.
10
11
                          (BRIEF PAUSE)
12
13
                   MS. ANITA SOUTHALL: Mr. Hacault, did you
14
    want a moment to be able to source the document?
15
                   MR. ANTOINE HACAULT: No.
16
17
    CONTINUED BY MS. ANITA SOUTHALL:
18
                   MS. ANITA SOUTHALL: Sir, I want you to
    please look specifically at Table 2 in this report from
19
20
    Statistics Canada, and I've put that before you. Do you
21
    have that available?
22
                   MR. MICHAEL MARZOLINI:
                                            Yes.
23
                   MS. ANITA SOUTHALL: And this table's
24
    identified as:
25
                      "Low Income Cutoffs [in brackets] (1992)
```

```
1 Base Before Tax."
```

- 2 Do you see that?
- MR. MICHAEL MARZOLINI: Yes, I do.
- 4 MS. ANITA SOUTHALL: Sir, do you have an
- 5 understanding -- a -- a general understanding of what
- 6 Statistics Canada is attempting to do by preparing this
- 7 kind of data?
- 8 MR. MICHAEL MARZOLINI: I'm -- I'm very
- 9 aware of -- about the LICOs and LIMs and the various
- 10 measures which are used to, you know, to -- to look at
- 11 income with respect to social policy. Yes.
- 12 MS. ANITA SOUTHALL: Can you just describe
- 13 then, what -- based on your understanding, what Statistics
- 14 Canada is reporting in a table such as Table 2?
- 15 MR. MICHAEL MARZOLINI: Table 2, and that
- 16 is a low income cutoff, that is the -- and I believe
- 17 you'll find that -- there should be an introduction before
- 18 and after low income -- or sorry, not low income measures,
- 19 these are LICOs which are the low income cutoffs.
- 20 And that's basically a very widely
- 21 recognized method of -- of looking at low income cutoffs
- 22 in -- in Canada. And, you know, basically, it's trying to
- 23 determine the -- the -- the income levels upon which
- 24 various people are living in poverty that impacts, as
- 25 well, on the child poverty issue, depending on the -- on

1 the number of children in the household; whether people

- 2 are living in rural or urban centres.
- 3 All this type of thing which was not
- 4 measured in our survey, because we did not deem it all
- 5 that relevant to what we're trying to measure.
- But certainly in, you know, in the
- 7 secondary or tertiary levels of analysis, you could
- 8 possibly look at this and try to draw some conclusions.
- 9 Although in 1992, income base, even if
- 10 they've -- I'm trying to look at this table, too, and see
- 11 whether they've -- they've increased that or at least
- 12 estimated a -- an income movement upwards since 1992 to
- 13 the year this was prepared.
- 14 I don't see that. But certainly there are,
- 15 you know, it's -- it's certainly -- certainly a very
- 16 interesting table. I think in trying to tie it to the
- 17 results of this survey, you would have to look at the
- 18 distribution -- mainly in the city of Winnipeg -- of many
- 19 of the -- the payday loan facilities.
- 20 And that would -- that would certainly
- 21 raise the -- the low income cutoff level from that first
- 22 table in small rural areas to the table on the far right.
- 23 And again, the size of the family unit would make another
- 24 -- another impact there.
- 25 And we did not -- we did not tie our data

- 1 into that. We are simply reporting the household income
- 2 of those that ask -- responded to our surveys and gave us,
- 3 you know, gave us their time for this. We -- we were more
- 4 interested in determining what their income was than
- 5 determining their perceptions, or their self perceptions,
- 6 of -- of being rich, poor, or in between.
- 7 MS. ANITA SOUTHALL: I -- I don't want to
- 8 interrupt you if you're not finished your answer. Are you
- 9 finished?
- 10 MR. MICHAEL MARZOLINI: I am not to sure
- 11 where I'm going -- or where you're going with this, so I'm
- 12 -- I'm trying to be helpful, but I'm not to sure what the
- 13 relevance of this is.
- MS. ANITA SOUTHALL: Sir, I think you've
- 15 indicated in that response that there are indicators on
- 16 Table 2, and this table happens to -- to report the LICO
- 17 for 2004 and 2005, that's correct?
- 18 MR. MICHAEL MARZOLINI: That's what it
- 19 purports to do, yes.
- MS. ANITA SOUTHALL: Right. And --
- 21 MR. MICHAEL MARZOLINI: But is -- is this
- 22 necessarily national, or would this be Manitoba though? I
- 23 don't see any specific relation to Manitoba or to -- to
- 24 Canada.
- 25 MS. ANITA SOUTHALL: I -- I believe it's a

- 1 national result, sir. But I wanted to direct you in
- 2 particular to a -- a point you've made a moment ago, which
- 3 is that it -- it indicates for urban areas community size
- 4 distinctions relative to the level of income being
- 5 reported, that's true?
- 6 MR. MICHAEL MARZOLINI: Yes.
- 7 MS. ANITA SOUTHALL: Did your survey
- 8 include borrowers who have used payday loan products
- 9 outside the City of Winnipeg? Was there any effort made
- 10 to -- to include persons who may have sourced payday loans
- 11 outside of Winnipeg?
- 12 MR. MICHAEL MARZOLINI: The entire sample
- 13 would have been regionally distributed in terms of the
- 14 population. And that is using a perfect random sample
- 15 where everybody who takes out a payday loan from a payday
- 16 loan member company has an equal chance of being
- 17 interviewed.
- So, basically if -- you know, if -- if 4
- 19 percent of the sample is from St. Boniface, then 4 percent
- 20 -- or, sorry -- 4 percent of the market is in St.
- 21 Boniface, 4 percent of the sample would be or any -- any
- 22 percentage of that. If 65 percent of -- of the -- the
- 23 market is in Winnipeg, then that's where that sample would
- 24 of come from, within the statistical tolerances of the
- 25 margin of error.

Т	(BRIEF PAUSE)
2	
3	MS. ANITA SOUTHALL: And are you able to
4	explain to us what the distribution was, in this case, for
5	this survey? In other words, rural versus urban, or if
6	you've got Winnipeg versus outside of Winnipeg, rest of
7	Manitoba?
8	MR. MICHAEL MARZOLINI: Well, the sample -
9	- sample size of three hundred and fifty (350) does not
10	lend itself to to separate analysis by, you know, eight
11	(8) or nine (9) regions of of the Province, so we did
12	not provide that.
13	What we did was ensure that the sample was
14	was regionally correct in that it represented all areas
15	by the density of population of users, but we did not
16	separately code that, aside from the other demographics
17	that we we measured here in order to analyze that.
18	So, if if we did an interview with a
19	user in St. Boniface, we don't necessarily have a code
20	attached to that in the SPSS file in order to run out a
21	separate you know, I I'm I'm sure that could be -
22	- be worked out with the you know, the first three (3)
23	letter exchanges of telephones.
24	That's potentially possible to do, but I
25	would think that the sample sizes would be too small to do

- 1 that properly, especially if you're looking at -- and I --
- 2 I can't remember Mr. Keyes' remarks this morning.
- 3 Was it 55 to 65 percent within the City of
- 4 Winnipeg? So that would leave you very small regions
- 5 outside of Winnipeg with smaller samples.

6

7 (BRIEF PAUSE)

- 9 MS. ANITA SOUTHALL: Sir, I -- what I was
- 10 trying to do is identify that a portion of the sample were
- 11 for borrowers who were outside of Winnipeg.
- 12 Is that fair?
- 13 MR. MICHAEL MARZOLINI: I -- I would think
- 14 whatever the sample of the customers of payday loan cust -
- 15 payday loan companies would be outside the City of
- 16 Winnipeg would be the sample percentage that would be
- 17 found within the survey.
- 18 MS. ANITA SOUTHALL: Thank you. And I --
- 19 I think you may have indicated, and -- and just looking
- 20 back at Table 2 in the Statistics Canada report, that --
- 21 and -- and I suppose, as is evident from the chart here,
- 22 that the number of persons in the household changes the
- 23 low income cutoff value.
- In other words, if we look for the first
- 25 item under 2005, for one (1) person in an urban area five

```
1 hundred thousand (500,000) and over -- the far right-hand
```

- 2 column -- we see that the low income cutoff value ascribed
- 3 by Statistics Canada is twenty thousand seven hundred
- 4 seventy-eight dollars (\$20,778). Correct?
- 5 MR. MICHAEL MARZOLINI: Yes.
- 6 MS. ANITA SOUTHALL: And that increases
- 7 with number of persons in the household. Correct?
- 8 MR. MICHAEL MARZOLINI: That does.
- 9 Although these stats can -- breaks which include four (4)
- 10 persons, five (5) persons, six (6) persons, and seven (7)
- 11 or more people is not the same break which we use, which
- 12 goes up to five (5), five (5) or more.
- 13 So there would be a little bit of
- 14 difficulty in trying to be highly correlated to these
- 15 numbers.

16

17 (BRIEF PAUSE)

- 19 MR. MICHAEL MARZOLINI: There's also an
- 20 issue that these numbers are two (2) years out-of-date.
- MS. ANITA SOUTH ALL: Sir, just -- just
- 22 looking at the income information that you did derive in
- 23 this survey. It would be at, I believe, page 17 of the
- 24 survey instrument, Question 62.
- MR. MICHAEL MARZOLINI: Mm-hm.

```
1 MS. ANITA SOUTHALL: And, in fact, the --
```

- 2 the income information -- the first increment was asking
- 3 if the household income of the family, before taxes, was
- 4 less than twenty-five thousand (25,000). Correct?
- 5 MR. MICHAEL MARZOLINI: Yes.
- 6 MS. ANITA SOUTHALL: And then the next
- 7 increment was twenty-five thousand (25,000) to less than
- 8 fifty thousand (50,000). Correct?
- 9 MR. MICHAEL MARZOLINI: Right.
- 10 MS. ANITA SOUTHALL: Just to finish, the
- 11 next was fifty (50) to seventy-five thousand (75,000)?
- MR. MICHAEL MARZOLINI: Yes.
- 13 MS. ANITA SOUTHALL: And seventy-five (75)
- 14 to less than a hundred thousand (100,000)?
- MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: And then, finally, a
- 17 hundred thousand (100,000) or more. Correct?
- 18 MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: Is there a reason why
- 20 the income information was structured in this respect, and
- 21 -- and, specifically, why the categories were not further
- 22 broken down in the survey instrument?
- In other words, twenty-five (25) to less
- 24 than fifty thousand (50,000), it -- was it possible to
- 25 break that down into smaller increments?

```
1 MR. MICHAEL MARZOLINI: Well, one of the -
```

- 2 there's a number of reasons for that. This is -- these
- 3 are breaks which are -- are -- are pretty standardized
- 4 across the industry in terms of asking household income.
- 5 To ask specific household income -- to ask
- 6 people actually how much they earn in the household to the
- 7 dollar -- will result in a very high refusal rate, as
- 8 we've seen in some surveys whereby the in -- the refusal
- 9 rate will double or triple. You'll notice it's already a
- 10 10 percent refusal rate just on those categories.
- 11 And we -- we did not want to deal with the
- 12 thirty (30) or 40 percent refusal rate which we might have
- 13 had if we actually asked people, you know, the amount on
- 14 their T4 last year.
- MS. ANITA SOUTHALL: Did you consider
- 16 breaking the increments down though? And that's really my
- 17 question, sir. Twenty-five (25) to less than fifty
- 18 thousand dollars (\$50,000) includes, per your survey, 39
- 19 percent of the borrowers who were interviewed.
- 20 And, really, I'm asking whether or not any
- 21 consideration was given, not to asking what was on their
- 22 T4 slip, but rather whether there was any consideration
- 23 given to smaller increments to be able to analyze the
- 24 income dater -- data -- pardon me -- in a more detailed
- 25 way?

```
1 MR. MICHAEL MARZOLINI: Well, in
```

- 2 hindsight, having seen that 39 percent fall into that, we
- 3 might have considered that. But even to increase by one
- 4 (1) -- one (1) category, to be more -- to be more specific
- 5 about your income, is going to increase the refusals by --
- 6 by maybe about 5 percent per category. Although that's
- 7 pretty much an estimate.
- 8 Twenty-five (25) to the fifty (50), you
- 9 know, again, it's a broad number, but it's no less broader
- 10 than all the other categories. And it was also important
- 11 here that we have the categories to be equal.
- So if we wanted to, you know, cut twenty-
- 13 five (25) to the fifty (50) in two (2), which would have
- 14 made it basically twenty -- twenty-five (25) to thirty-
- 15 seven and a half (37 1/2), you would have had to do the
- 16 same thing for all the other categories, which would have
- 17 made this question incredibly unwieldy and almost
- 18 impossible to get a good response to.
- 19 MR. NORMAN BISHOP: Ms. Southall, can I
- 20 just make a -- interject with a bit more information.
- 21 About three (3) years ago, the CPLA
- 22 commissioned a national survey through Environics, and I
- 23 think what the CPLA was trying to do was to mirror the
- 24 categories in that survey so that it would be comparable
- 25 over the -- the year -- the two (2) or three (3) year

```
1
    period.
 2
                   So that -- that, I believe, is one of the
 3
    reasons why you'll find those categories in there. And --
 4
    and we can check, but I believe the categories are the
 5
    same as the Environics study.
 6
                   MS. ANITA SOUTHALL:
                                          Thank -- thank you
7
    for that clarification, Mr. Bishop.
8
9
                          (BRIEF PAUSE)
10
11
                   MS. ANITA SOUTHALL:
                                          Sir, at the bottom of
12
    page 2 on your key findings -- we're back now to your
13
    report -- there's an indica -- there's an indication that
14
    less than one (1) in three (3) payday loan customers in
15
    Manitoba currently have a home mortgage. Do you see that?
16
                   MR. MICHAEL MARZOLINI: Yes, I do.
                                                         I wish
    people would stop saying "mic," because that is my -- my
17
18
    first name as well, so...
19
                   MS. ANITA SOUTHALL:
                                          Is there any way to
20
    identify, from the survey, information -- what this means
21
    in terms of equity holdings of these borrowers?
22
                   MR. MICHAEL MARZOLINI:
                                             The equity
23
    holdings with a chequing account or a debit card? No,
24
    there is no way of -- of tying that together. We know
25
    what they have in terms of their -- their instruments,
```

```
1 whether they have a savings account. We know that -- or -
```

- 2 or, you know, that 65 percent have a savings account.
- 3 Do they have more money in it than their
- 4 chequing account? All we can correlate that with is the -
- 5 the average amount of money that they currently owe to
- 6 financial institutions, excluding mortgages, being twenty-
- 7 four thousand three hundred and some odd dollars
- $8 \quad (\$24,300).$

9

10 (BRIEF PAUSE)

- 12 MS. ANITA SOUTHALL: And, sir, if we could
- 13 just turn to the question with respect to the -- the debt
- 14 analysis, one of the key findings was that the average
- 15 amount of money the respondent payday loan customers in
- 16 Manitoba currently owe to financial institutions,
- 17 excluding mortgages, is -- as you've indicated -- twenty-
- 18 four thousand three hundred fifty-six dollars sixty-nine
- 19 cents (24,356.69), correct?
- MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: And the survey
- 22 question, I believe, that leads to that finding is
- 23 Question 24 at page 8 of Tab 22, the -- the survey
- 24 instrument.
- 25 MR. MICHAEL MARZOLINI: I have that.

```
1 MS. ANITA SOUTHALL: And just for the
```

- 2 record, if we could examine the -- the distribution. As
- 3 you've indicated, not including a mortgage, the inquiry
- 4 was made to the borrowers as to the total amount of money
- 5 that they currently owed to financial institutions,
- 6 correct?
- 7 MR. MICHAEL MARZOLINI: Yes.
- 8 MS. ANITA SOUTHALL: And in the first
- 9 category, one (1) to five thousand dollars (\$5,000), there
- 10 -- they indicated 22 percent, correct?
- 11 MR. MICHAEL MARZOLINI: That is correct.
- 12 MS. ANITA SOUTHALL: Five thousand and one
- 13 dollars (\$5,001) to twenty thousand (20,000), 20 percent?
- 14 MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: Twenty thousand one
- 16 dollars (\$20,001) to ninety thousand dollars (\$90,000),
- 17 13 percent?
- 18 MR. MICHAEL MARZOLINI: Yes.
- 19 MS. ANITA SOUTHALL: Ninety thousand
- 20 dollars (\$90,000) and over, 8 percent?
- MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: And then we have a
- 23 category of 12 percent of people who indicated "don't
- 24 know," correct?
- MR. MICHAEL MARZOLINI: Yes.

- 1 MS. ANITA SOUTHALL: What does the phrase,
- 2 "do not read," mean in -- in the survey instrument beside
- 3 the words, "don't know"?
- 4 MR. MICHAEL MARZOLINI: Okay. That's --
- 5 that is an instruction to our interviewers and also an
- 6 instruction to the reader that we would not have read that
- 7 -- that response.
- 8 And what we -- what we did with this --
- 9 with this question is that we -- we asked the actual
- 10 number. But the "don't know," there was no attempt to
- 11 read that as a response, so it should not be considered a
- 12 response that we provided.
- The refusal rate on that one was
- 14 25 percent, which, you know, is -- is unfortunate. I
- 15 think it's actually pretty low, considering that we're
- 16 asking people to talk about the actual -- the total amount
- 17 of their debt.
- But, you know, these are the responses that
- 19 we -- that we get for -- for that size of debt, and -- but
- 20 taking the people who did respond and the size of the debt
- 21 that they provided us, we were able to come up with a mean
- 22 score, an average across those who -- who are in debt.
- MS. ANITA SOUTHALL: And did you make a
- 24 comparison between the average debt, excluding mortgages,
- 25 for the Manitoba population for comparison purposes to

1 this mean score that you identified as a result of the 2 survey at Question 24? 3 MR. MICHAEL MARZOLINI: I don't believe we 4 did, and it's also, you know, in making -- making 5 comparisons to, you know, between payday loan customers 6 and the general public, you would really have to, you 7 know, make those comparisons to people who are not payday 8 loan customers but otherwise in debt -- if you were 9 looking at similarities all the way across -- because a 10 lot of people are not in debt. They have surpluses. They 11 would probably not be highly represented in the -- in --12 in this survey. 13 But to look at the attributes, you probably 14 get a lot -- a lot closer correlation with those two (2) 15 groups rather than using general public groups. 16 17 (BRIEF PAUSE) 18 19 MS. ANITA SOUTHALL: Sir, it just seems to 20 me that in the bullet just above that you did make 21 reference to a comparison to the general Manitoba 22 population with respect to income. And so with respect to

debt load, it seemed to me that that might be a -- a

MR. MICHAEL MARZOLINI: And I have seen in

useful type of comparison for our consideration.

23

24

```
some provinces numbers on debt load among the general
 1
 2
    public. But I don't believe I've seen that in Manitoba,
 3
    unless Mr. Foran, anybody else has seen -- seen that. I
    don't -- do not remember seeing anything where we can make
 4
 5
    a -- a good comparison, either the people in the general
 6
    public or the percentage of the general public that is in
    debt to be able to tell whether this is -- is higher or
 7
 8
    lower.
 9
                   We have done, of course, other -- other
10
    provinces, and once those results are -- are all analyzed,
11
    we'll be able to tell whether there is any major
12
    differences between provinces. But certainly --
13
    certainly, this is a number that we -- that we find as a
14
    stand alone in terms of a -- a finding.
15
16
                          (BRIEF PAUSE)
17
18
                   MS. ANITA SOUTHALL:
                                          Sorry, if I could
19
    just have a moment. I'm -- I'm just trying to make sure
20
    that I'm following logically through the -- the questions.
21
22
                          (BRIEF PAUSE)
23
24
                    THE CHAIRPERSON: While Ms. Southall's
25
    doing that, I will ask a couple of questions if you don't
```

- 1 mind.
- I gather this survey doesn't inquire of the
- 3 respondents as to the number of payday loans that they may
- 4 have outstanding at -- at that point?
- 5 MR. MICHAEL MARZOLINI: -- Michael has
- 6 done. Thank you, Mr. Chairman, we did not ask that
- 7 question in the survey.
- 8 THE CHAIRPERSON: Another one was on
- 9 respect to Question 25 and the responses there. No
- 10 respondent indicated their potential use of a pawn shop or
- 11 use of an individual that offer loans that are not related
- 12 to the person or a friend.
- Does this suggest that no payday loan
- 14 customers consider pawning or using a, how do you call it,
- 15 an acquaintance?
- 16 MR. MICHAEL: MARZOLINI: Well, there is
- 17 less than 1 percent of mentions that would say "sell my
- 18 things, sell my car." I would take that as either garage
- 19 sale, pawn shop, something like that. But it is less 1
- 20 percent that probably --
- 21 THE CHAIRPERSON: I noticed in the focus
- 22 group there was one (1) comment that was raised there
- 23 that, Before the payday loans I would have gone to the
- 24 pawn shop.
- 25 MR. MICHAEL MARZOLINI: There was one (1)

- 1 -- one (1) individual who did mention that in the focus
- 2 group. It was -- and the -- another person said that
- 3 wouldn't be the worst way to go, and...
- THE CHAIRPERSON: But based on the survey,
- 5 it doesn't appear -- and --
- 6 MR. MICHAEL MARZOLINI: But --
- 7 THE CHAIRPERSON: -- granted, it's
- 8 relatively restricted. There doesn't seem to be an
- 9 undercurrent of the significant amount of reliance on pawn
- 10 shops or individuals that the persons aren't friends of or
- 11 related thereto.
- 12 MR. MICHAEL MARZOLINI: I -- I would agree
- 13 with you on that one. I don't think it's unnecessarily
- 14 restricted, however, in that people could have said any --
- 15 anything at all to this question.
- 16 And in fact, they could have take -- given
- 17 multiple mentions. They could have said, I would go to my
- 18 friend or to a pawn shop if that was to come through.
- 19 THE CHAIRPERSON: In your surveys in the
- 20 other provinces did anything turn up on that with that
- 21 respect?
- MR. MICHAEL MARZOLINI: To my best of
- 23 recollection, I haven't seen that yet.
- 24 THE CHAIRPERSON: Thank you, sir.

```
1 CONTINUED BY MS. ANITA SOUTHALL:
```

- 2 MS. ANITA SOUTHALL: Thank you very much
- 3 for that moment, Mr. Chairman. Sir, I'm -- I'm still on
- 4 page 2 of the key findings, almost done on this page, I'll
- 5 indicate.
- But one of the key findings, the second-
- 7 last bullet on the page, is that the respondent payday
- 8 loan customers would expect to pay on average twenty-four
- 9 dollars sixty-seven cents (\$24.67) for interest and
- 10 administration fees to borrow one hundred dollars (\$100)
- 11 for two (2) weeks, correct?
- MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: And could you just
- 14 tell me which question you're --
- 15 MR. MICHAEL MARZOLINI: That would be
- 16 question --
- MS. ANITA SOUTHALL: -- going back to.
- MR. MICHAEL MARZOLINI: Sorry, that would
- 19 be Question 26 on page 9 of the interview schedule.
- "If you found yourself in a situation
- 21 where you needed to borrow one hundred
- dollars (\$100) for two (2) weeks, how
- 23 much would you expect to be charged in
- 24 terms of interest and administration
- 25 fees?"

And there's a probe on that:

```
2
                      "If you're not sure, please provide an
 3
                      estimate of what you would expect to pay
 4
                      to borrow one hundred dollars ($100) for
 5
                      a short period."
 6
                    We recorded the number verbatim and by the
 7
    dollar. We did not break that into cents. So it would
 8
    have been a solid number given to us.
 9
                    The twenty-four dollars and sixty-seven
10
    cents ($24.67) that we came up with was the result of
11
    averaging that out.
12
                   MS. ANITA SOUTHALL: And can you explain
13
    what you're specifically attempting to test for in this
14
    survey question, sir?
15
                   MR. MICHAEL MARZOLINI:
                                             Well we're --
16
    we're testing here on the amount that the people are
17
    expecting, or at least understanding of -- and -- and
18
    anticipating to pay in terms of combined interest and
19
    administration fees when they take out the loan.
```

- 20 MS. ANITA SOUTHALL: And this is to a
- 21 grouping of people who've used a payday loan product
- 22 within the last three (3) months, correct?
- MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: So they have existing
- 25 knowledge of whatever the cost of -- of -- was of their

- 1 payday loan product.
- 2 Are they really drawing on that existing
- 3 information in response to this question?
- 4 MR. MICHAEL MARZOLINI: For that we have
- 5 no knowledge. We only know how they answered the
- 6 question. That may have been. They may have comparative
- 7 shopped. We did not ask that, you know, how they -- how
- 8 they gleaned that information.
- 9 We just know that they -- they do know
- 10 that. They expect that. They anticipate that. And
- 11 that's their -- their estimate.
- MS. ANITA SOUTHALL: And did you ask any
- 13 questions, sir, on -- open-ended questions to any of the
- 14 borrowers in the group as to what would be a fair or a
- 15 reasonable price for a loan in the circumstance?
- 16 MR. MICHAEL MARZOLINI: Well, the -- the --
- 17 it depends on how they perceive the expectation to be
- 18 charged and whether that would be one that they would be -
- 19 you know, happy, or -- or perceived -- you know, as --
- 20 as reasonable.
- But no, it wasn't asked in those terms, and
- 22 we did not in fact ask that question in the way that you
- 23 have indicated.
- MS. ANITA SOUTHALL: And I take it you
- 25 didn't ask a follow-up question to Question 26, as to

- 1 whether the amount that they indicated they would expect
- 2 to pay was a fair amount?
- 3 MR. MICHAEL MARZOLINI: No, we expect -- we
- 4 -- we only wished to find out what they expected to be
- 5 charged in terms of interest and administration fees.
- 6 We -- we did not want to -- to put any
- 7 judgment on that, and in fact, we wanted to avoid any
- 8 perception of inter-item bias in the questionnaire.
- 9 MS. ANITA SOUTHALL: Maybe you could just
- 10 clarify that last point, sir?
- MR. MICHAEL MARZOLINI: In -- inter-item
- 12 bias is -- is any colour or skewing of results that one
- 13 (1) question might get from asking a proceeding question
- 14 that may be seen as -- as a leading question.
- 15 There's a -- a very well known example in
- 16 the television show Yes, Prime Minister. The question is
- 17 about conscription. And the preceding question before
- 18 being in favour or not in favour of conscription is, Are
- 19 there too many hooligans out there with guns? You know,
- 20 or -- or those types of things, or you know, on the
- 21 street. Do you want to get them?
- 22 So conscription works pretty well in that
- 23 case. The -- another example, though, on conscription is,
- 24 Do you really want to take a bunch of 18 year olds and
- 25 tell them how to kill people? But -- in which case people

- 1 are not in favour of conscription.
- 2 So these are -- are areas where one (1)
- 3 question can colour another question. And we have to be
- 4 very careful when we design the questionnaire that -- that
- 5 there is no pushing, there is no leading you into certain
- 6 -- certain areas.
- 7 And certainly our -- our own association,
- 8 the Market Research Industry Association, which audits and
- 9 accredits us, would look at any wording of those questions
- 10 quite askance, and we would probably lose -- well at least
- 11 lose our discount on errors and omissions insurance, so...
- 12 MS. ANITA SOUTHALL: Sir, going back to
- 13 Question 26, does -- does this really elicit information
- 14 based on the memory of the individual in terms of what
- 15 they have paid for payday loan products?
- MR. MICHAEL MARZOLINI: No, we're -- we're
- 17 not asking that. We're asking, How much would you expect
- 18 to be charged. And it's how they perceive that question
- 19 being asked is how they answer. So that's what they
- 20 expect to be charged.
- 21 MS. ANITA SOUTHALL: Sir, could you just
- 22 turn to page 5 of your report, please, the -- I'm not sure
- 23 what we call this, is it a graph? I want to use proper
- 24 terminology.
- 25 MR. MICHAEL MARZOLINI: This, call it a

- 1 chart, I would think.
- MS. ANITA SOUTHALL: A chart?
- 3 MR. MICHAEL MARZOLINI: Yes.
- 4 MS. ANITA SOUTHALL: So this chart is
- 5 headed, "Impressions of Institutions," sir?
- 6 MR. MICHAEL MARZOLINI: Yes.
- 7 MS. ANITA SOUTHALL: And I think when you
- 8 reviewed this one, and I could be wrong -- I'm not sure.
- 9 You used a reference to a tie for one of the charts that
- 10 you were referring to.
- MR. MICHAEL MARZOLINI: Yes, mm-hm.
- 12 MS. ANITA SOUTHALL: So, this is a tie for
- 13 last place, I take it, between payday loan companies and
- 14 credit card companies?
- MR. MICHAEL MARZOLINI: Yes. If you look
- 16 at Questions 3 to -- 3 to 7, on pages 2 and 3 of the
- 17 interview schedule, you'll see that payday loan companies
- 18 have a mean score of five point zero four (5.04), credit
- 19 card companies have a mean score of four point nine six
- 20 (4.96).
- Now, in this type of study we look at a
- 22 point two (0.2) as being relevant. So those -- those two
- 23 (2) are basically tied at five (5) each, five (5,) which
- 24 we do not see as a -- as a bad rating, even though it is
- 25 behind banks and credit unions and insurance companies.

```
1 More, I think, is significant that payday
```

- 2 loan companies -- and I -- I've -- I don't wish to be seen
- 3 as spinning here. But I don't want to at the same time
- 4 denigrate what, you know, the -- the achievement is to
- 5 equal credit card companies with respect to overall
- 6 impressions of institutions, having worked so hard to get
- 7 banks and insurance companies up over the years, so...
- MS. ANITA SOUTHALL: Sir, I confess I
- 9 didn't -- I didn't understand the last part of your
- 10 answer. What --
- MR. MICHAEL MARZOLINI: Oh, --
- 12 MS. ANITA SOUTHALL: -- were you --
- 13 MR. MICHAEL MARZOLINI: -- actually it's
- 14 just a --
- MS. ANITA SOUTHALL: What -- what were you
- 16 mean -- after you -- after you finished talking about the
- 17 actual mean --
- 18 MR. MICHAEL MARZOLINI: Mm-hm.
- MS. ANITA SOUTHALL: -- were you referring
- 20 to something specific that actually --
- 21 MR. MICHAEL MARZOLINI: The five point
- 22 zero (5.0)?
- MS. ANITA SOUTHALL: -- addressed the
- 24 question?
- 25 MR. MICHAEL MARZOLINI: I -- I was --

```
1 MS. ANITA SOUTHALL: I -- I'm sorry, I
```

- 2 just didn't --
- 3 MR. MICHAEL MARZOLINI: I was suggesting
- 4 the --
- 5 MS. ANITA SOUTHALL: -- understand the
- 6 last part of the answer.
- 7 MR. MICHAEL MARZOLINI: I -- I was looking
- 8 at the relevance of payday loan companies ranking at a
- 9 five point zero (5.0), as, you know, at the same level as
- 10 credit card companies.
- 11 When you take into account the -- the
- 12 advertising budgets, the size of credit card companies
- 13 across -- around the world, I guess, and the fact that,
- 14 you know, 4 percent would rank them very favourably versus
- 15 7 percent ranking, you know, payday loan companies very
- 16 favourably. I thought those were interesting results.
- But again, I don't wish to be seen as
- 18 spinning or in otherwise gilding the lily of any results
- 19 that come through. The same time, sometimes the glass is
- 20 half -- half full and not half empty.
- MS. ANITA SOUTHALL: And, just on that
- 22 point, sir, you've indicated on the reporting of the
- 23 information that the neutral category is in the range of
- 24 four (4) to six (6), correct
- 25 MR. MICHAEL MARZOLINI: Yes. Four -- four

- 1 (4) to six (6) is the, you know, technical on the scale of
- 2 one (1) to ten (10), where we would place neutral.
- 3 Frankly, and in a lot of other types of
- 4 analysis, I would go beyond that. We've been very
- 5 conservative here in measuring it, but I look at a five
- 6 (5) or a six (6) on a one (1) to ten (10) scale as being -
- 7 being positive.
- If anything, five (5) would be the -- the
- 9 neutral number, four (4) would be slightly negative, six
- 10 (6) would be -- be very good on a scale of one (1) to ten
- 11 (10).
- 12 For example, taking into account national
- 13 leaders, we -- nobody has ranked higher than -- than six
- 14 (6) in about twenty (20) years serving as Prime Minister.
- 15 In terms of individuals you might get maybe David Suzuki,
- 16 with a number like that.
- 17 In California we've polled in California,
- 18 the Governor of California would rank a seven (7) out of
- 19 ten (10). But for -- in many cases a five (5) or a six
- 20 (6) out of ten (10) is seen as very positive.
- MS. ANITA SOUTHALL: And for other surveys
- 22 of financial institutions, is five (5) out of ten (10)
- 23 considered to be positive?
- 24 MR. MICHAEL MARZOLINI: Well the -- it
- 25 depends at the time. Cable -- cable industry, for

- 1 example, hasn't reached above about four point seven (4.7)
- 2 in the last fifteen (15) years.
- 3 Utilities, electricit -- electrical
- 4 utilities rank far higher. Often as -- often as high as
- 5 7, depending on the province.
- Banks rank well because they're trusted,
- 7 not necessarily liked. But they have been higher as well.
- 8 In fact before the bank merger hearings, they were looking
- 9 at about six point eight (6.8). They've fallen to about
- 10 \sin point three (6.3).
- 11 So these -- these numbers will change over
- 12 time. You know, the -- the public, when they're --
- 13 they're giving their impression of any organization,
- 14 individual or company or government, will always say, What
- 15 have you done for me lately?
- 16 And, you know, at the current time, you
- 17 know, home insu -- home and car insurance companies, you
- 18 know, banks, they tend to be rather higher. Credit unions
- 19 have always had very high scores across Canada, especially
- 20 in British Columbia.
- MS. ANITA SOUTHALL: Well, sir, just
- 22 getting back to that discussion where we started of -- of
- 23 four (4) to six (6) being neutral, do -- do you explain to
- 24 the person that's being interviewed that four (4) to six
- 25 (6) is considered neutral?

- 1 Or do you -- do you leave it to the
- 2 borrower to determine if something under five (5) is less
- 3 than satisfactory and something over five (5) is now in
- 4 the positive zone?
- 5 MR. MICHAEL MARZOLINI: No, we -- we
- 6 simply -- use the phraseology, Using a scale of one (1) to
- 7 ten (10), where one (1) is not at all favourable and ten
- 8 (10) is very favourable, how would you rate your
- 9 impression of each of the following groups of businesses
- 10 in Canada?
- 11 And again, that's Canada specific, although
- 12 we're asking that question in Manitoba. We're not --
- 13 we're not precoding it for people. We have found in the
- 14 past a scale of one (1) to ten (10) is something that
- 15 they're used to -- used to rating things on -- rating
- 16 drinks, rating movies, that type of thing.
- 17 There was a movie made called Ten, with Bo
- 18 Derek, you know. That would indicate some facility with
- 19 the rating scale. And although technically, a zero (0) to
- 20 ten (10) would be -- would be the better scale to use.
- I -- I'm reminded of the -- the Chinese
- 22 navigator during the Han Dynasty that invented a compass
- 23 with three hundred and sixty-five (365) degrees on it,
- 24 which was far more accurate than the European compasses
- 25 that only had three hundred and sixty (360), because of

- 1 course, there was one (1) for each day of the year.
- The problem is that you couldn't bisect it.
- 3 You couldn't -- you couldn't divide it into four (4), or
- 4 you couldn't divide it into eight (8). And as such, it
- 5 wasn't much use.
- And a zero to ten (10) for us is not much
- 7 use because perceptually, people aren't there, one (1) to
- 8 ten (10) they are there. And perceptually, the five (5)
- 9 is the midpoint.
- 10 MS. ANITA SOUTHALL: And just to finish
- 11 off on this point, sir, I -- I'm not sure you answered my
- 12 question specifically related to prior surveys for
- 13 financial institutions.
- 14 And -- and I gathered from all of your
- 15 comments in this area that these perceptions are all
- 16 relative. In other words, for politicians the best score
- 17 may be six (6), so maybe three (3) is the midpoint?
- But in specifically trying to examine this
- 19 data for financial institutions, when I --
- MR. MICHAEL MARZOLINI: Yes, you -- you
- 21 wouldn't move --
- MS. ANITA SOUTHALL: Let me -- could I
- 23 just -- let me just finish question.
- MR. MICHAEL MARZOLINI: Sorry.
- 25 MS. ANITA SOUTHALL: I would have thought

- 1 that anything below five (5) would not be on a scale of
- 2 one (1) to (10) for -- for an ordinary consumer answering
- 3 the question, that that would not be a positive response.
- And so I'm trying to examine this in the
- 5 context of financial institutions and what the data is
- 6 actually showing and whether or not four (4) to six (6) is
- 7 really neutral.
- 8 MR. MICHAEL MARZOLINI: Well the -- we
- 9 would never move the midpoint. The midpoint doesn't move.
- 10 The -- you know, I -- I have seen in financial
- 11 institutions there's some provinces where, for example,
- 12 car insurance companies specifically will get -- will get
- 13 four point five (4.5) out of ten (10).
- 14 I have done specific -- we polled for three
- 15 (3) of the -- the Schedule As and a lot of -- lot of
- 16 foreign banks as well. And, you know, they -- they tend
- 17 to -- they tend to move between five point eight (5.8),
- 18 six point five (6.5).
- 19 What I think is -- is relevant is that, you
- 20 know, payday loan companies are not seen as, you know, as
- 21 -- as large a part of the industry or of the range of --
- 22 of financial instruments as -- as, for example, credit
- 23 card companies that are very well established in terms of
- 24 mind share. They have very large advertising budgets.
- 25 They -- they have a lot of promotional budgets.

```
1
                   For them, four -- four (4) to six (6) -- or
 2
    for any of these organizations, I would really look at the
    six (6) as being a positive.
 3
 4
                   But we have been conservative in this
 5
    survey and called our neutrals between four (4) and six
 6
    (6). And that wasn't to -- that wasn't to gild the lily.
 7
    In fact, if anything, it was to be very conservative and
8
    not be seen to be, you know, pushing high scores.
                   MS. ANITA SOUTHALL:
9
                                          Thank you, sir. I
10
    believe it's our lunchbreak time, so I'll -- I'll just
11
    indicate we're back at 1:15.
12
                   THE CHAIRPERSON:
                                      Yes.
13
                   MS. ANITA SOUTHALL: For the balance of --
14
                   THE CHAIRPERSON: Fine.
15
                   MS. ANITA SOUTHALL: -- the cross-
16
    examination. And thank you again, Mr. Marzolini. We'll
17
    see you back here this afternoon.
18
    --- Upon recessing at 12:03 p.m.
19
20
    --- Upon resuming at 1:17 p.m.
21
22
                    THE CHAIRPERSON: Okay, Ms. Southall.
23
```

MS. ANITA SOUTHALL: Thank you very much

CONTINUED BY MS. ANITA SOUTHALL:

24

- 1 Mr. Chairman. Mr. Marzolini, could you turn to page 8 of
- 2 Tab 18, which is the Pollara report, please?

3

4 (BRIEF PAUSE)

- 6 MR. MICHAEL MARZOLINI: Sorry, would that
- 7 be page 8 of the interview schedule or the PowerPoint
- 8 slide there?
- 9 MS. ANITA SOUTHALL: The PowerPoint slide
- 10 presentation page 8, please?
- 11 And this is headed, "Knowledge of Fee
- 12 Payment," correct?
- 13 MR. MICHAEL MARZOLINI: Yes.
- 14 MS. ANITA SOUTHALL: So this chart
- 15 indicates that of the respondents to the survey interview
- 16 who were payday loan borrowers within the last three (3)
- 17 months, 32 percent were not able to give an approximate
- 18 amount or -- or indicated that they were not aware of the
- 19 approximate amount that they paid for all fees, including
- 20 administration fees and interest charges on their payday
- 21 loans, correct?
- MR. MICHAEL MARZOLINI: That is correct.
- 23 That's 3 percent higher than savings or the chequing
- 24 account that they might hold at the bank or credit union
- 25 and 8 percent higher than their credit card rate and 11

- 1 percent higher than their home mortgage.
- MS. ANITA SOUTHALL: Sir, could you turn
- 3 to page 11 of the same document, the Pollara report
- 4 presentation?
- 5 And this is headed, "Reasons Payday Loan
- 6 is Needed," correct?
- 7 MR. MICHAEL MARZOLINI: Yes.
- MS. ANITA SOUTHALL: Can you tell me what
- 9 the source of the particular triggers are on the list?
- 10 In other words, the descriptors used in the question,
- 11 what the source of those are?
- 12 MR. MICHAEL MARZOLINI: That would have
- 13 been a refinement of open-endeds that might have come
- 14 from the embryonic study and generated in terms of what
- 15 we -- what we might expect to see anecdotally in some of
- 16 those areas.
- We would have also other specified, you
- 18 know, anything that -- that had been volunteered that
- 19 wasn't on the list. Emergency cash or pay for
- 20 necessities, at the top of the list, were 35 percent.
- 21 Again, these are -- these are the forced
- 22 choices and the previous question was -- was more open-
- 23 ended. In fact it was completely open-ended, you know on
- 24 -- on those -- on those questions, Questions 25 and 27.
- 25 This one was Question 28.

1	(BRIEF PAUSE)
2	
3	MS. ANITA SOUTHALL: So, sir, you're
4	referring us to Question 28 at Tab 22 of the materials?
5	That's that's in the actual survey instrument,
6	correct?
7	MR. MICHAEL MARZOLINI: Right.
8	MS. ANITA SOUTHALL: And so a list would
9	be read to the person who was answering the survey?
10	MR. MICHAEL MARZOLINI: Yes.
11	MS. ANITA SOUTHALL: Is that right?
12	MR. MICHAEL MARZOLINI: Yes. The que
13	the question was:
14	"Which of the following was the main
15	reason why you needed a payday loan?"
16	So we're not taking this case multiple
17	responses, and we're not taking their own words. We've
18	already taken their own words on a couple of similar
19	questions, which which are Questions 25 and 27.
20	And basically they're all looking at the
21	same, you know, answering the same same question.
22	We're just taking different tacts to it, to either use
23	their words or or if they haven't done that to to
24	use ours.
25	MS. ANITA SOUTHALL: Could you explain

```
1 why a list would be rotated on a survey question?
```

- 2 MR. MICHAEL MARZOLINI: You always read a
- 3 list -- or rotate a list so that you don't -- the order
- 4 of the options does not impact upon responses.
- 5 For example, if -- if I'm doing a
- 6 political survey and I always read the -- the
- 7 Conservatives first, then possibly, in one (1) out of
- 8 every three hundred (300) cases, people might think we're
- 9 favouring. That would be erroneous, of course, that
- 10 we're favouring the Conservatives so we might get one (1)
- 11 or two (2) additional responses.
- 12 The same thing, even for -- so we actually
- 13 rotate the three (3) major parties. We don't rotate
- 14 Green Party because of their lack of mind share. They
- 15 will be at the back of the -- the survey.
- 16 There are issues that can arise
- 17 methodologically with either rotating -- sometimes you
- 18 don't need to rotate, you should not rotate -- and other
- 19 times when you absolutely have to rotate.
- MS. ANITA SOUTHALL: Thank you, sir. And
- 21 -- and the reason I'm asking it is because at Question 28
- there's no indication that the list in that case would be
- 23 rotated. Is that -- could you just comment on that? Is
- 24 it appropriate that it wasn't rotated in this case?
- I ask the question in particular because

- 1 the first item for "emergency cash to pay for
- 2 necessities" is by far the largest percentage of
- 3 responses at 35 percent.
- 4 MR. MICHAEL MARZOLINI: The -- that --
- 5 that question, first off, was the "all of the above
- 6 category" would be wrong to rotate, because that would --
- 7 that would really interfere with the logic of the survey.
- 8 The -- the others I presume from the --
- 9 let's see, it was a read -- read list. I believe they
- 10 were read in the order of which they were provided, which
- 11 is also the order of the numerical answers, the highest
- 12 frequency of answers, which leads me to believe that when
- 13 we looked at this -- originally worded that question --
- 14 we took into account results, perhaps from the Environics
- 15 survey, perhaps from other studies.
- We did a lot of studying of all sorts of
- 17 different sources to take into account the questions we
- 18 would ask. Those were not necessarily, you know, legal
- or Consumer Protection Acts or that type of thing.
- 20 What we wanted to do there was -- was talk
- 21 to people in their own language. And in this case,
- though we've already asked the question in slightly
- 23 different ways twice, Question 27:
- 24 "What was the most important reason you
- 25 chose to obtain a payday loan in the

```
1
                       past?"
 2
                    Again, we asked that. We did not know
 3
    what answers we would get. So asking twenty-eight (28)
     was basically the insurance on the other questions that
 4
 5
     we would actually get a response that would give us some
 6
     approximation of where people's heads were at, on the sur
 7
     -- on the study.
 8
                    MS. ANITA SOUTHALL:
                                          Just to finish off
 9
     on that, at Question 28, if you -- if you took out the
10
     items that -- as you say, that -- that logic would
11
     indicate you wouldn't rotate --
12
                    MR. MICHAEL MARZOLINI:
                                            -- or read.
13
    would not read, you know, "don't know/refused," for
14
    example. The other ones would have been read.
15
                    MS. ANITA SOUTHALL: But, sir, if I could
16
     finish.
17
                    If -- if you took the items that were
18
     specific items that someone might select from "for
19
    emergency cash to pay for necessities," all the way down
20
     to "rent/moving/starting over," would you expect to get
21
    different results if you rotated this particular list?
22
                    MR. MICHAEL MARZOLINI:
                                             It's -- it's very
23
    hard to say, because we -- because we had the -- the
```

likely order, we did not think that there was a advantage

in providing options which -- like renting/moving/

24

- 1 starting over -- which weren't going to be highly salient
- 2 in the wording of the question, to put that first.
- More, this was just a layering of the
- 4 responses that people could have as the main reason why
- 5 they needed a payday loan.
- 6 MS. ANITA SOUTHALL: Sir -- I'm sorry.
- 7 MR. MICHAEL MARZOLINI: Of course, the
- 8 more relevant question, I figure, was Question 27, where
- 9 we did allow people to say whatever they possibly would
- 10 have wished to have said on that:
- "The most important reason you chose to
- 12 obtain a payday loan in the past,
- rather than using another source of
- 14 financing."
- 15 MS. ANITA SOUTHALL: Twenty-seven (27)
- 16 doesn't address the -- the need, though. Is that
- 17 correct?
- 18 MR. MICHAEL MARZOLINI: Oh yes, it does -
- 19 well, the most important reason. Maybe not the
- 20 specific need, which is why we had the wording to get the
- 21 need on the next one.
- But the -- the most important reason, and
- 23 sometimes that reason would be a need. In this case, it
- 24 really wasn't -- wasn't mentioned a lot, as the -- aside
- 25 from emergencies, necessity of needing it -- as -- as the

- 1 reason.
- MS. ANITA SOUTHALL: Sir, if you could
- 3 turn to page 11 of the survey instrument. This is what
- 4 we're looking at right now, Question 32, the top question
- 5 on page 11.
- By my calculations, 36 percent of the
- 7 respondents were at category number four (4) or below
- 8 with respect to the question, the total cost of the
- 9 payday loan, including interest and administration fees.
- 10 MR. MICHAEL MARZOLINI: At four (4) or
- 11 below?
- 12 MS. ANITA SOUTHALL: Four (4) or below.
- MR. MICHAEL MARZOLINI: Twenty-seven (27),
- 14 thirty-four (34), forty (40), 38 percent.
- 15 MS. ANITA SOUTHALL: Oh, I'm sorry. I
- 16 calculated 36 percent: 15 percent, 8 percent, 6 percent,
- 17 and 7 percent, which would be four (4) and below.
- 18 MR. MICHAEL MARZOLINI: Okay. Well, you
- 19 could do twenty-nine (29) of one (1) to three (3). We --
- 20 I believe put the four (4) to six (6).
- MS. ANITA SOUTHALL: Sorry, but -- but --
- 22 for the sake of my question --
- MR. MICHAEL MARZOLINI: Yes, go ahead.
- MS. ANITA SOUTHALL: -- have I got the
- 25 math right? Thirty-six (36) percent at four (4) or

```
1 below?
```

- 2 MR. MICHAEL MARZOLINI: At four (4) or
- 3 below, let's look at that: thirteen (13), twenty-one
- 4 (21), 36 percent.
- 5 MS. ANITA SOUTHALL: And relative to the
- 6 other metrics for satisfaction for payday loans, cost is
- 7 a less satisfactory metric for payday loan consumers than
- 8 other aspects of the experience, sir?
- 9 MR. MICHAEL MARZOLINI: Yes.
- 10 MS. ANITA SOUTHALL: I'd like to just
- 11 discuss for a few moments, sir, the focus group work. I
- 12 just have a couple of questions on that.
- 13 My understanding from reading the
- 14 methodology information for the focus group was that
- 15 there was recruitment on the basis of gender and age. Is
- 16 that correct?
- 17 MR. MICHAEL MARZOLINI: Yes.
- 18 MS. ANITA SOUTHALL: Yes? Did you refine
- 19 the group for income or education?
- 20 MR. MICHAEL MARZOLINI: No. You're --
- 21 you're dealing with a focus group of a very small sample.
- 22 So if you have eight (8) people in the group, trying to
- 23 be representative of every single income and education
- 24 category is not going to work.
- Really the best you can do with eight (8)

- 1 people is making sure four (4) are male and four (4) are
- 2 female. And -- and in our case as well, we wish to
- 3 balance it so that we will get older people and younger
- 4 people in the same groups.
- 5 Some focus groups we will actually split
- off male from female so that we get better responses if
- 7 it's a -- if it's a sensitive subject by gender. We have
- 8 to do our -- make our own judgments in that.
- 9 MS. ANITA SOUTHALL: And I know from your
- 10 answers through CPLA to some of the questions we posed in
- 11 advance of the Hearing today that this is qualitative
- 12 information and -- and it's not intended to lead to
- 13 statistical analysis, correct?
- 14 MR. MICHAEL MARZOLINI: That is correct.
- MS. ANITA SOUTHALL: And validity or
- 16 credibility are not measures to use in this portion of
- 17 the engagement?
- 18 MR. MICHAEL MARZOLINI: Quali --
- 19 quantitative survey -- survey research is done to show
- 20 what, with a measurable degree of accuracy.
- 21 Qualitative research is meant to give you
- the range of opinions that could be out there on any
- 23 specific issue. And it's a very good way of pinpointing
- 24 reasons. Sometimes you would do this in front of a
- 25 survey in order to figure out where the questioning

- 1 should be. And in other cases is to get some flavour of
- 2 what people really mean when they -- when they say, for
- 3 example, why would they use a payday loan.
- And there are some -- some very, very
- 5 fascinating responses if you read the transcript of the
- 6 focus groups on -- on people's discussion, even when the
- 7 moderator was out of the room.
- MS. ANITA SOUTHALL: Yes, and just on
- 9 that point, sir, thank you for leading me to it.
- 10 MR. MICHAEL MARZOLINI: I do my best.
- 11 MS. ANITA SOUTHALL: There -- there is a
- 12 bit of a discussion that I discerned from the first
- 13 transcript that I came upon in -- in CPLA's Information
- 14 Request responses, a reference to an interchange of
- 15 members of that focus group in terms of getting into a
- 16 rut or getting trapped in a payday borrowing cycle.
- 17 Would those kinds of comments be of
- importance, in terms of highlights from the focus group,
- on this -- on this particular subject matter?
- 20 MR. MICHAEL MARZOLINI: Well I -- I think
- 21 any such comment is going to be important but in this
- 22 case not statistically. You know, any -- any case where
- 23 there is a -- a problem flagged, while there, you know,
- 24 that does -- does need to be taken into account. But in
- 25 terms of having one (1) person or even two (2) -- and I

- 1 believe it was only one (1) -- talk about a personal
- 2 concern with respect to that is, you know, one (1) in
- 3 sixteen (16) people, and that's very anecdotal.
- 4 And again, all the information positive
- 5 and negative found in the focus groups is anecdotal. It
- 6 is supposed to give you the range of things that may go
- 7 out there. And at that point you go out and you -- you
- 8 prove using survey research whether there is a problem
- 9 with that or if there isn't.
- 10 And, you know, you -- you there is --
- 11 there's a case, just looking at this, you know, people
- 12 got very upset when they talked about the stereotypes of
- 13 those who had payday loans.
- 14 And there was one instance of somebody
- 15 have -- having, you know, not liking the person they
- 16 dealt with at the payday loan place, but he apparently
- 17 left. And he was happy after that.
- 18 There's also mentions about the amount of
- 19 alcohol that bankers tend to drink at lunch. But it's
- 20 not necessarily statistically relevant. It may be very
- 21 interesting and may enable you to understand some of the
- 22 findings in the quantitative research.
- 23 It's a perspective. And it also allows
- 24 you to see this is how people, who are typical users of
- 25 payday loan services, how they talk, how they think, what

- 1 their -- what their daily behaviour is, what, you know,
- 2 how -- how they consider their family, how they consider
- 3 various financial issues. And you can call them typical,
- 4 but I wouldn't call them representative.
- 5 MS. ANITA SOUTHALL: Thank you, sir.
- 6 Those are my questions, Mr. Chairman, thank you.
- 7 THE CHAIRPERSON: Thank you, Ms.
- 8 Southall, Mr. Marzolini. And now we will be turning to
- 9 Mr. Williams for the Coalition.

- 11 CROSS-EXAMINATION BY MR. BYRON WILLIAMS:
- MR. BYRON WILLIAMS: Thank you, and good
- 13 afternoon, Mr. Chairman and members of the Board. And
- 14 welcome, Mr. Marzolini.
- You won't think I'm too rude, but my first
- 16 question might actually be to one of your colleagues on
- 17 the panel, Mr. Bishop.
- 18 And but there -- Mr. Bishop, you'll recall
- 19 this morning there was a discussion between My Friend,
- 20 Ms. Southall and Mr. Marzolini about the levels used in
- 21 terms of household income in the Pollara poll.
- Do you recall that discussion, sir?
- MR. NORMAN BISHOP: I do.
- MR. BYRON WILLIAMS: There might be one
- 25 mic off. There we go.

```
1 And -- and a question was posed, as you'll
```

- 2 recall -- recall to Mr. Marzolini, in terms of why those
- 3 specific levels were chosen, being zero (0) to twenty-
- 4 five (25), twenty-five (25) to fifty (50), et cetera.
- 5 Do you recall that conversation, sir?
- MR. NORMAN BISHOP: I do.
- 7 MR. BYRON WILLIAMS: And you were
- 8 generous to note that -- or to suggest that one of the
- 9 explanations might be that -- that those levels were an
- 10 effort to mirror the Environics study, is that right,
- 11 sir?
- MR. NORMAN BISHOP: I believe so, yes.
- 13 MR. BYRON WILLIAMS: I've got my -- my
- 14 notes here, so, and hopefully --
- 15 MR. NORMAN BISHOP: Let me quess where
- 16 you're going with this one.
- 17 MR. BYRON WILLIAMS: Yeah. And just so I
- 18 know, just in terms of the Environics study and -- and
- 19 I'll ask My Friend, Mr. Foran. He can give a -- a copy
- 20 both to you and Mr. Marzolini, if that would be -- not --
- 21 it's not a copy of the whole study but just a couple
- 22 pages.
- The Environics study you were referring to
- 24 was the 2005 study by Environics Research Group,
- 25 "Understanding Consumers of Canada's Payday Loan

```
1 Industry."
```

- 2 Is that right, sir?
- MR. NORMAN BISHOP: That's correct.
- 4 MR. BYRON WILLIAMS: And it was prepared
- 5 for the Canadian Association of Community Financial
- 6 Service Providers, is that right?
- 7 MR. NORMAN BISHOP: Correct.
- 8 MR. BYRON WILLIAMS: And that would be
- 9 the -- the parent, the -- the mother or father of the
- 10 CPLA, is that right?
- MR. NORMAN BISHOP: No, the -- the name
- 12 changed, I think, that year.
- MR. BYRON WILLIAMS: But it's -- so you
- 14 have --
- MR. NORMAN BISHOP: Yeah.
- 16 MR. BYRON WILLIAMS: -- at least some
- 17 familiarity with this study.
- I'd like to direct your attention, just
- 19 for your convenience, provided to you with page 12 of the
- 20 Environics Research Group Study.
- Does that look familiar, sir?
- MR. NORMAN BISHOP: It does, yes.
- MR. BYRON WILLIAMS: And I'd suggest to
- 24 you that in the Environics study what they did was they
- 25 looked at both the payday loan -- loan users and the

- 1 general population.
- 2 Household income divided, first of all, is
- 3 less than thirty-five thousand (35,000). Is that right,
- 4 sir?
- 5 MR. NORMAN BISHOP: That's correct.
- MR. BYRON WILLIAMS: And then, secondly,
- 7 between thirty-five thousand (35,000) and fifty thousand
- 8 (50,000). Is that right, sir?
- 9 MR. NORMAN BISHOP: Correct.
- 10 MR. BYRON WILLIAMS: And then between
- 11 fifty thousand (50,000) and seventy-five thousand
- (75,000), is that correct?
- 13 MR. NORMAN BISHOP: Correct.
- 14 MR. BYRON WILLIAMS: And then over
- 15 seventy-five thousand (75,000), is that right?
- 16 MR. NORMAN BISHOP: Yes.
- MR. BYRON WILLIAMS: And I wonder, will -
- 18 you'll, in terms of the range used, I wonder if you'd
- 19 agree with me that that does not mirror the Pollara range
- 20 being zero (0) to twenty-five thousand (25,000), for
- 21 example, sir?
- MR. NORMAN BISHOP: I stand corrected,
- 23 yes.
- MR. BYRON WILLIAMS: That's fine. I
- 25 wonder, though -- because it is, maybe, of some interest

```
1
    to the Board -- in terms of the general population with a
 2
    household income of less than thirty-five thousand
 3
     (35,000), I wonder if you could confirm to me that the
 4
     results of Environics in 2005 was about 27 percent, sir?
 5
                    MR. NORMAN BISHOP:
                                         That's correct.
 6
                    MR. BYRON WILLIAMS:
                                          And I wonder if you
 7
     could also confirm for me that in terms of the payday
 8
     loan users' population of Environics just two (2) years
 9
     ago, it was 49 percent, or less than thirty-five thousand
10
     (35,000)?
11
                    MR. NORMAN BISHOP:
                                         I'd confirm that.
12
                    MR. BYRON WILLIAMS: Okay. Thank you.
    And thank you for that clarification.
13
14
15
                           (BRIEF PAUSE)
16
17
                    MR. BYRON WILLIAMS: Now, Mr. Marzolini,
18
     just so I'm clear, from -- from the Pollara survey, would
19
     you be able to tell my clients, with scientific
20
     certainty, how many of those payday loans consumers
21
     sampled have an income of less than thirty-five thousand
22
     (35,000) household income?
23
                    MR. MICHAEL MARZOLINI:
                                             We would be able
    to tell with complete accuracy the number of payday loan
24
```

customers who have an income of less than twenty-five

- 1 thousand (25,000) and with complete accuracy those who
- 2 have between twenty-five thousand (25,000) and fifty
- 3 thousand (50,000).
- 4 MR. BYRON WILLIAMS: Thank you. And can
- 5 I ask, this is -- and I know that LICO wasn't a -- a real
- 6 subject of your work, but I did notice with interest from
- 7 the information that Ms. Southall provided to you that
- 8 low income cutoffs for rural areas are lower than they
- 9 are for urban areas.
- 10 Would you agree with that general
- 11 statement, sir?
- 12 MR. MICHAEL MARZOLINI: And the cutoffs
- 13 are lower in rural areas than urban areas, yes.
- 14 MR. BYRON WILLIAMS: And can you explain
- 15 to me why that may be?
- 16 MR. MICHAEL MARZOLINI: That has to do
- 17 with the cost of living.
- 18 MR. BYRON WILLIAMS: And the inference I
- 19 would draw is that the costs of living in rural areas
- 20 would be lower than in urban areas, sir?
- 21 MR. MICHAEL MARZOLINI: For most items
- 22 taken on an aggregate basis; certainly gasoline and
- 23 others would be arguable.
- MR. BYRON WILLIAMS: Okay. Thank you for
- 25 that.

```
1 And just again I may have misunderstand --
```

- 2 misunderstood your dialogue or exchange with My Friend,
- 3 Ms. Southall, but I wonder if you can indicate to me of
- 4 the sample provided to Pollara from CPLA members what
- 5 percentage was from the City of Winnipeg?
- 6 MR. MICHAEL MARZOLINI: Well that would
- 7 be roughly and I -- I take this rough based on fifty-two
- 8 (52) of sixty-four (64) payday loan companies in the
- 9 Association being located in Winnipeg and that would give
- 10 me about 75/76 percent of the sample would have been
- 11 within the City of
- 12 Winnipeq.
- I may be a point or two (2) off on that,
- 14 but I don't have my trusty calculator here. Fifty-two
- 15 (52) of sixty-seven (67), yes, which is roughly 75
- 16 percent.
- 17 MR. BYRON WILLIAMS: And to the extent
- 18 that the -- the number of payday loan customers per store
- in Winnipeg might tend to be higher than the number of
- 20 payday loan customers in rural area, might that
- 21 percentage be even higher, sir, if that -- that were
- 22 indeed the case?
- MR. MICHAEL MARZOLINI: No.
- MR. BYRON WILLIAMS: But --
- 25 MR. MICHAEL MARZOLINI: It would be

- 1 random -- perfect on a random basis within the
- 2 statistical tolerances.
- MR. BYRON WILLIAMS: Okay. So we're
- 4 talking 75 or 76 percent roughly in terms --
- 5 MR. MICHAEL MARZOLINI: Yes.
- 6 MR. BYRON WILLIAMS: -- of -- thank you.
- 7 And, Mr. Marzolini, I want to make sure
- 8 you don't feel neglected, I may have a question or two
- 9 (2) for Mr. Keyes right now and then we'll make sure you
- 10 get on your plane. At least it's depending on what Mr.
- 11 Hacault has to -- to say about it.
- 12 But, Mr. Keyes, if -- if I were a
- 13 potential payday loan customer who's paid every two (2)
- 14 weeks and I was looking to borrow a hundred dollars
- 15 (\$100) from a payday loan firm in Manitoba for two (2)
- 16 weeks, I -- I wouldn't be able to pay it back until my
- 17 next my payday.
- I wonder, given your knowledge of the
- 19 Manitoba marketplace, if you could indicate what
- 20 percentage of customers borrowing a hundred dollars
- 21 (\$100) for two (2) weeks from a payday loan firm might
- 22 expect to pay ten dollars (\$10) or less in interest and
- 23 administrative fees?
- 24 HONOURABLE STAN KEYES: I would have to
- 25 refer that question to my experts. The mandate of the

- 1 CPLA is not to so much monitor specifics about what
- 2 number or percentage of customers would pay ten dollars
- 3 (\$10) or less but I could maybe better ask our Mr.
- 4 Marzolini for a more accurate, precise number, if he has
- 5 one.
- 6 MR. MICHAEL MARZOLINI: Well, we -- we
- 7 certainly know -- we certainly do know what the
- 8 expectation is and that is an average of twenty-four
- 9 dollars and sixty-seven cents (\$24.67) for interest and
- 10 administration fees.
- Now what we're measuring here is what the
- 12 perception is among the market. That is what they are
- 13 expecting, anticipating. Perhaps they're okay with it.
- 14 We did not ask specifically about that. But the
- 15 expectation is that is what it would cost.
- 16 Now what are they actually paying? That's
- 17 an answer for the -- the industry but we know what the
- 18 expectation is. If you are looking for the actual, I
- 19 don't have that information.
- 20 MR. BYRON WILLIAMS: And I didn't expect
- 21 you to. But I thought that perhaps, Mr. Keyes, can you
- 22 indicate to me on behalf of the industry, or are you
- 23 saying to me that you're unable to tell me what
- 24 percentage of Manitoba customers borrowing a hundred
- 25 dollars (\$100) for -- for two (2) weeks might expect to

1	pay ten dollars (\$10) or less in terms of the
2	administration and interest?
3	HONOURABLE STAN KEYES: I'm not aware of
4	that figure, no. I could try to gain gain that
5	number. Given some time we can certainly try to find
6	that number for you.
7	MR. BYRON WILLIAMS: So you would
8	undertake to do that subject to discussions with counsel?
9	HONOURABLE STAN KEYES: Mr. Foran?
LO	MR. ALLAN FORAN: We'll take that under
L1	advisement.
L2	HONOURABLE STAN KEYES: Thank you.
L3	
L 4	UNDERTAKING NO. 11: Mr. Keyes to provide what
L5	percentage of Manitoba
L 6	customers borrowing a hundred
L7	dollars (\$100) for two (2)
L8	weeks might expect to pay ten
L 9	dollars (\$10) or less in
20	terms of administration and
21	interest charges. (Taken
22	under advisement)
23	
24	(BRIEF PAUSE)
25	

1	CONTINUED BY MR. BYRON WILLIAMS:
2	MR. BYRON WILLIAMS: Mr. Marzolini, I
3	want to lead off where My Friend, Ms. Southall, finished
4	off, which is on the focus groups, which, for the Panel's
5	information I believe in the handy-dandy Board book of
6	documents appears at towards the end of Tab Tab 18.
7	And I'm going to to refer you to page
8	10, Mr. Marzolini, in terms of the focus group, please.
9	
10	(BRIEF PAUSE)
11	
12	MR. BYRON WILLIAMS: It's page 10 of the
13	focus group, so it should be towards the back of Tab 18,
14	sir.
15	
16	(BRIEF PAUSE)
17	
18	MR. BYRON WILLIAMS: Now, towards the
19	bottom of that page, Mr. Marzolini and you did have a
20	bit of a discussion with this but you indicate a few
21	participants noted the importance of paying payday loans
22	and avoiding, in quotation marks, "the cycle of long term
23	payday loan use."
24	That was one of the observations you made,
25	Mr. Marzolini? Is that

- 1 MR. MICHAEL MARZOLINI: Yes, it was.
- 2 Again, we use the term "participants," as they were
- 3 participants in the focus group. We don't use the term
- 4 "payday loan customers," because this is not
- 5 representative, statistically, of payday loan customers.
- So these were the people we had in our
- 7 focus groups who discussed this issue.
- MR. BYRON WILLIAMS: And I -- did I use
- 9 the word "participants," sir?
- MR. MICHAEL MARZOLINI: No, you've been
- 11 absolutely correct in the use. But I just thought it --
- 12 it -- it should be -- it should be made clear that we're
- 13 not making any projections for the general public from
- 14 focus groups.
- 15 MR. BYRON WILLIAMS: And I appreciate
- 16 that, and also the -- the compliment in terms of my
- 17 correct usage.
- 18 All the individuals within this focus
- 19 group were indeed payday loan customers though? Just so
- 20 I understand.
- MR. MICHAEL MARZOLINI: Yes, they were.
- MR. BYRON WILLIAMS: And -- and I think
- 23 you did confirm this with Ms. Southall, but I wonder if
- 24 you'd agree -- and I -- I actually don't recall seeing
- 25 the word "cycle" in -- in the focus group language, but I

```
1
    do recall seeing words such as "rut" or "loop" instead of
 2
    cycle.
 3
                    I wonder if you'd accept the word rut or
 4
     loop as a synonym for cycle, sir?
                    MR. MICHAEL MARZOLINI: I'm -- without
 5
 6
     agreeing that that was the term that was in the report, I
 7
     can certainly -- certainly say that would be a rut.
 8
                    MR. BYRON WILLIAMS:
                                           And I wonder, just
 9
     in terms of the report -- and this may give you some --
10
     some in -- some concrete examples, rather than just
11
     dealing with my rather vaguely worded questions.
12
                    If I could direct your attention to the --
13
    the focus group notes themselves. The actual notes
14
     appear as an attachment to Public Utilities Board
15
     Interrogatory B-2(b).
16
17
                           (BRIEF PAUSE)
18
19
                    MR. BYRON WILLIAMS:
                                           And Mr. Marzolini,
20
     I just want to direct your attention to page 12, first of
21
     all, which would be the -- the -- the note from the first
22
     focus group. And I'm -- I'm just waiting until one of
23
    your panel members gets his --
24
                    MR. MICHAEL MARZOLINI:
                                             Sorry. I have
```

both sets of focus group notes here. Mine -- mine do not

25

1	have page numbers on them, so we may not have the same
2	the same report here.
3	
4	(BRIEF PAUSE)
5	
6	MR. BYRON WILLIAMS: I'm just going to
7	check with counsel for for the CPLA to see whether
8	they might be able to assist Mr. Marzolini with a number,
9	because that might make us flip through the pages a
LO	little quicker.
L1	
L2	(BRIEF PAUSE)
L3	
L 4	MR. BYRON WILLIAMS: Excuse me, Mr.
L 5	Chairman. I misspoke. It's B-21.
L 6	
L 7	(BRIEF PAUSE)
L 8	
L 9	MR. BYRON WILLIAMS: And it's the
20	numbered page 12 from the first focus group that I'm
21	referring you to, Mr. Marzolini, please.
22	
23	(BRIEF PAUSE)
24	
25	MR. BYRON WILLIAMS: Now if we're,

```
1 hopefully, on the -- the right page, I'm going to direct
```

- 2 you to the third paragraph, which is John speaking.
- And, I'm gonna read it in, Mr. Marzolini,
- 4 and you can confirm whether or not I've read it
- 5 correctly. This John, about a third of the way down the
- 6 page.
- 7 "Yeah, I think it's more of a --
- 8 sometimes you get into it [comma], like
- 9 myself [comma], you get it -- you give
- into a rut where I had to start taking
- it every month too to make the short
- fallout [period]. And [comma], you
- know [comma], I was expecting it back
- [comma], whatever to bail out but never
- happened.
- 16 But no I don't think it's uneducated.
- I think it's just that -- well, like
- 18 that. I don't want to starve for a
- month just to suffer it out."
- Did I -- leaving out a -- a comma or two
- 21 (2), Mr. Marzolini, did I read that correctly, sir?
- MR. MICHAEL MARZOLINI: That seemed to be
- 23 a very fine reading of the -- the transcript, thank you.
- MR. BYRON WILLIAMS: I don't have your
- 25 kind of flowery, kind of vocal capabilities, but I do my

```
1 best.
```

- 2 MR. MICHAEL MARZOLINI: I think you're
- 3 absolutely marvellous --
- 4 MR. BYRON WILLIAMS: Oh, thank you. I
- 5 appreciate that.
- 6 MR. MICHAEL MARZOLINI: -- you'd get a
- 7 job in radio any day. People say I have a face for
- 8 radio.
- 9 MR. BYRON WILLIAMS: They say the same of
- 10 me, sir.
- 11 So this is in -- in terms of when you use
- 12 cycle this is -- again, the rut that John's speaking of
- is -- is the type of rut that you -- is a -- you'd accept
- 14 as a synonym -- synonym for cycle, would you, sir?
- 15 MR. MICHAEL MARZOLINI: I -- I would say
- 16 that's -- that's one persons comment, yes. He -- you
- 17 could certainly use the term "rut."
- 18 MR. BYRON WILLIAMS: And, I just -- just
- 19 to make sure -- just to go through this again, if I could
- 20 -- if I could direct you down to the bottom --
- 21 MR. MICHAEL Marzolini: If -- if I --
- MR. BYRON WILLIAMS: -- of page 14 and
- 23 I'll certainly let you --
- MR. MICHAEL MARZOLINI: -- if I could
- 25 interrupt -- interrupt, sir, the -- the John in the

```
1 wording of this is not saying he's in a rut. He's
```

- 2 worried about this being a rut for other people.
- 3 Aside from the fact he says
- 4 "Sometimes you get into it..."
- 5 The only thing that actually ties him in
- 6 with:
- 7 "Like myself, you give in to a rut
- 8 where I had to start taking it every
- 9 month to..."
- 10 You know, but it's not necessarily a
- 11 personal problem that he's got right now. He's pointing
- 12 out this is a -- a potential.
- 13 That's why our moderator then went into
- 14 the issue about whether they find this a confusing system
- 15 and whether they need any -- any assistance in
- 16 understanding some of these things which may get them
- into, you know, as you call it, a rut.
- 18 MR. BYRON WILLIAMS: Now I don't want to
- 19 dwell on this too much, because we're -- we're gonna go
- 20 to some other ruts in just a second, sir.
- 21 But in -- in terms of John himself, he's -
- 22 he is saying, "like myself," is he not? So there is
- 23 some suggestion that it may indeed be John who's in a
- 24 rut.
- 25 MR. MICHAEL MARZOLINI: Yes, and if you

- 1 look in other parts, you can even learn a lot about John
- 2 from looking at his other comments all the way through
- 3 the -- the talk. But again we're talking about John.
- 4 We're talking about one (1) person, and one (1) person is
- 5 not statistically relevant.
- 6 He's currently on disability because of
- 7 work-related injuries. He likes to ride bikes as a hobby
- 8 in the summer. His kids are grown up and moved away, and
- 9 he's perfectly single.
- 10 MR. BYRON WILLIAMS: Let's talk about
- 11 Evan then. Let's go to page 14 at the -- the bottom of
- 12 page 14, sir.
- 13 MR. MICHAEL MARZOLINI: He's a teacher
- 14 who's got two (2) teenage kids. He likes camping and
- 15 outdoor activities.
- 16 MR. BYRON WILLIAMS: And -- and he does
- 17 use a bit of profanity, so I am gonna skip that word, but
- if I direct your attention to the bottom of page 14, sir.
- 19 I'm gonna read to you, and I'm gonna spell the profanity.
- "And -- and you know what? The
- 21 clientele are probably f-u-c-k-e-d,
- 22 because before like you said [in
- 23 brackets] (pointing at John), you get
- into a rut. I've got into a rut before
- 25 too."

```
1 And then I think John speaks up after
```

- 2 that. So...
- 3 MR. MICHAEL MARZOLINI: I -- actually I
- 4 would point out that -- that John says that's a good
- 5 thing about Money Mart though, if you scored money the
- 6 next day before, you can save the interest, et cetera.
- 7 But the discussion right before the -- the
- 8 talk about getting into the rut was some of the other
- 9 firms and the large discrepancies between certain -- the
- 10 cost of certain loans in some firms and in -- in other
- 11 firms.
- So basically this was a discussion about
- 13 comparative shopping, and it's not specifically in
- 14 respect to a CPLA company.
- 15 MR. BYRON WILLIAMS: Right, and we'll
- 16 come back actually, because I can see you're just
- 17 chomping at the bit to talk about the high --
- 18 MR. MICHAEL MARZOLINI: I chomp on the --
- 19 MR. BYRON WILLIAMS: -- the high relative
- 20 costs of other firms, but --
- 21 MR. MICHAEL MARZOLINI: That's immaterial
- 22 to me. We do our work here.
- MR. BYRON WILLIAMS: Yes, of course. But
- 24 in terms of -- in terms of Evan, he is again speaking of
- 25 getting into a rut as a consequence of -- of payday

- 1 loans, although not with Money Mart.
- Would that be fair, sir?
- 3 MR. MICHAEL MARZOLINI: I think -- I
- 4 think he's talking about getting into loans. Is he
- 5 specific to payday loan companies or banks? He is not
- 6 specific on either.
- 7 To me the discussion that he's having
- 8 could be about any financial -- financial facility, and
- 9 it's interesting that he is a teacher and would -- and
- 10 would talk about getting into that rut.
- He's used a specific, but he's more saying
- 12 it on behalf of other people --
- MR. BYRON WILLIAMS: Okay.
- MR. MICHAEL MARZOLINI: -- who he worries
- 15 might get into that.
- 16 MR. BYRON WILLIAMS: Okay and I -- I
- 17 thank you for that. And I don't want belabour this too
- 18 much more but I do want --
- 19 MR. MICHAEL MARZOLINI: And he points at
- 20 John.
- 21 MR. BYRON WILLIAMS: -- I do want to get
- 22 away from John and Evan for a second and move to Justin.
- 23 Justin's in the second survey at page 21. Mr. Marzolini,
- 24 page 21?
- 25 MR. MICHAEL MARZOLINI: Page 21, Justin.

```
His comments on -- is, "It goes on and on like that."
1
 2
                    MR. BYRON WILLIAMS:
                                          Yeah and I'm
 3
     actually going to read into -- just ahead of that so we -
     - we're clear what I am talking about, Mr. Marzolini. I
 4
 5
     want to go up before -- two (2) paragraphs above "on and
 6
     on like that." We've got Justin saying:
 7
                       "Yeah. But you know in the spring,
 8
                       because you know -- you get a payday
 9
                       loan right? Let's say for the maximum
10
                       for which you're allowed, 40 percent or
11
                       whatever, and then your next payday
                       comes and you have to pay 40 percent
12
13
                       plus their fees, right?
14
                       So you're left with like half a pay
15
                       cheque, right? And then you need to
16
                       get another one to cover that other
17
                       half."
                    Trevor says: "So it gets very difficult."
18
19
     Justin says, "It goes on and on and on like that."
20
                    Did I get that reading right, sir?
21
                    MR. MICHAEL MARZOLINI:
                                             That was a very
     fine reading, again in your typical style.
22
23
                    MR. BYRON WILLIAMS:
                                          I actually thought
     it was superior to the one before it; I thought I had a
24
```

little more emotion in it but --

25

1 MR. MICHAEL MARZOLINI: I would give it a

- 2 nine point five (9.5) out of ten (10).
- MR. BYRON WILLIAMS: Okay. And -- and
- 4 again -- just again, a synonym for cycle might be it goes
- 5 on and on. Would that be fair, sir?
- 6 MR. MICHAEL MARZOLINI: I -- I wouldn't -
- 7 wouldn't stretch myself to have him referring to "it
- 8 goes on and on like that" as a cycle. It could be, you
- 9 know, it just goes on and on. It's --
- 10 MR. BYRON WILLIAMS: Do you see --
- 11 MR. MICHAEL MARZOLINI: -- it could be
- 12 any other topic but...
- 13 MR. BYRON WILLIAMS: Do you see Justin
- 14 referring to his own personal experience, sir, in -- in
- 15 your interpretation of this?
- 16 MR. MICHAEL MARZOLINI: Let's see, then
- 17 your next payday -- he does not refer to himself. He
- 18 says "you" the whole time. He could be -- he could be
- 19 speaking from what he's heard. He could be speaking --
- 20 Justin, "I pay them back all the time," he says, so he
- 21 hasn't defaulted on any -- on any loans.
- What more would you like me to say about
- 23 Justin?
- MR. BYRON WILLIAMS: No, you're -- you're
- 25 doing a great job. And just -- I want to finish off with

```
1
     Trevor.
 2
                    MR. MICHAEL MARZOLINI: Yeah.
 3
                    MR. BYRON WILLIAMS: Trevor is at page 28
     and then we'll -- we'll leave this -- leave this
 4
 5
     burdensome subject.
 6
                    And -- page 28, sir, and -- and I'm
 7
     referring you to Trevor -- not the first paragraph or the
 8
     second, but the third. Exactly.
 9
                    And -- and I'll concede right at the start
10
     that Trevor appears to be speaking of others, so it's
11
     that transition that I have:
12
                       "I've seen some people get in real
13
                       trouble -- get themselves into
14
                       bankruptcy using payday loan
15
                       facilities. So I know there's lots of
16
                       danger there that if you're starting to
17
                       get into the loop of going from loan to
18
                       loan every time until your entire
19
                       paycheque and then some, what's going
                       to the service charges."
20
21
                    And I really don't have anything to ask
22
     except for you'll confirm I read that correctly?
23
                    MR. MICHAEL MARZOLINI:
                                             Beautifully read.
24
                    MR. BYRON WILLIAMS: Yeah.
                                                 Anything you
```

25

want to add on that?

```
1 MR. MICHAEL MARZOLINI: That's what he
```

- 2 said.
- MR. BYRON WILLIAMS: Now in terms of the
- 4 questioning, just so I understand the -- the focus group
- 5 dialogue, it would be fair to say that you -- Martin's
- 6 role is the focus group facilitator. He was -- his job
- 7 was not to ask consumers whether they thought fees should
- 8 be lower.
- 9 Is that right, sir?
- 10 MR. MICHAEL MARZOLINI: His job was to be
- 11 totally objective and get people talking about the issue.
- 12 He wanted to know why people are using the -- this was
- 13 not a customer satisfaction study.
- 14 We weren't looking to -- to change the way
- 15 the -- the industry operates as a result of this study.
- 16 We're looking at seeing how people think, why they do
- 17 what they do, who are the types of people who use payday
- 18 loans, and whydo they use them?
- 19 And in fact, most of the discussion of
- 20 both groups was in terms of why -- you know, what are the
- 21 -- what have been their personal experiences in seeking
- 22 those loans, and -- and being, you know, treated well or
- 23 treated badly, or -- or -- you know, what did they need
- 24 that money for?
- Were they using it to, you know, to buy

- 1 beer and popcorn? Or were they using it for -- to pay
- 2 their rent, and pay overdue bills and that type of thing
- 3 that were -- that were haunting them?
- 4 MR. BYRON WILLIAMS: So if I understand
- 5 your question -- or your response, and if I interrupted,
- 6 you'll -- you'll finish the thought when I'm -- I'm
- 7 completed.
- 8 If I understand your response, the
- 9 moderator's purpose wasn't to seek specific input on
- 10 whether costs were too high or not, so -- would that be
- 11 fair, sir?
- 12 MR. MICHAEL MARZOLINI: The job of a
- 13 moderator is to understand what you've got. That's how
- 14 you know a good moder -- moderator from a bad moderator.
- 15 If there's something that comes up of
- 16 interest in a focus group, you might want to probe it.
- 17 You might want to follow it, see where it could go.
- You know, what we're trying to do is put
- 19 some colour on the issue. We have quantitative results,
- 20 where we have a measurable degree of accuracy. Now we're
- 21 looking at getting just anecdotal.
- What does an anecdotal response mean?
- 23 Well, pretty much nothing. It just means that somebody
- 24 has that opinion.
- You cannot say, you know, most people have

1	this opinion. You can say most people in the focus group
2	have that opinion, or a couple of them, or one (1) in
3	particular, but they are not projectable to the general
4	public. He's just looking to put cement between the
5	bricks.
6	MR. BYRON WILLIAMS: And he's offering
7	some colour and some opinion.
8	Now, would it be fair to say that at least
9	one (1) consumer described the rates charged by one
10	particular company as crazy?
11	MR. MICHAEL MARZOLINI: Could you direct
12	me to that page?
13	MR. BYRON WILLIAMS: Yeah, page 14.
14	MR. MICHAEL MARZOLINI: First or second
15	group?
16	MR. BYRON WILLIAMS: Second group
17	excuse me, first group, and I'm looking to the comment of
18	Bartoo (phonetic), about four (4) from the bottom.
19	
20	(BRIEF PAUSE)
21	
22	MR. MICHAEL MARZOLINI:
23	"You weigh out the money in your head,
24	how much I want to go over. And okay,
25	fine. And go get it, right. Yeah,

```
1 totally, but the amount you borrow, the
```

- 2 amount you have to pay back is -- is
- 3 crazy. It is. It is high."
- 4 Yes. This was a prefer -- the precept to
- 5 your first quote that you read by Evan, where you -- you
- 6 spelled out the expletives.
- 7 MR. BYRON WILLIAMS: Would it also be
- 8 fair to say that at least one (1) participant in the
- 9 second focus group described the fees as -- or the --
- 10 excuse me, the charges as horrendous?
- I'll direct you to page 28, Trevor.
- 12 MR. MICHAEL MARZOLINI: Okay. Well
- 13 again, the -- the first one was right after the -- right
- 14 after the discussion about the variation between the
- 15 different companies.
- On page 28, Trevor --
- 17 MR. BYRON WILLIAMS: And I'm looking at
- 18 about the middle of the page:
- "Trevor: I hate using it, but I'm glad
- it's there, because the charges are
- 21 horrendous."
- MR. MICHAEL MARZOLINI: Mm-hm.
- MR. BYRON WILLIAMS: I read that
- 24 correctly, sir?
- 25 MR. MICHAEL MARZOLINI: Yes, you did.

```
1
                    MR. BYRON WILLIAMS: I want to turn -- I
 2
     think we've travelled through the focus group enough for
 3
     -- for now, Mr. Marzolini, and I --
 4
                    MR. MICHAEL MARZOLINI: On a very
 5
     selective basis we have, yes.
 6
                    MR. BYRON WILLIAMS:
                                         The -- that, of
     course, is the purpose of cross-examination.
7
8
                    The -- if we could turn to the -- to the
9
     Pollara results, again found at Tab 18.
10
11
                           (BRIEF PAUSE)
12
13
                    MR. BYRON WILLIAMS: Page 3.
14
15
                           (BRIEF PAUSE)
16
17
                    MR. BYRON WILLIAMS: And Mr. Marzolini,
     I'm going to jump through -- you've already given your
18
     direct evidence, so I'm going to jump through Pollara
19
20
     fairly quickly.
21
                    And I just want to make sure -- you've
22
     been very careful about the language that I should use,
     so I want to make sure that I -- I'm correct here.
23
24
                    Would I be correct in suggesting to you
25
     that 15 percent of the respondents to -- payday loan
```

```
customers to this survey indicate that they use payday
1
2
     loans because they have no other alternative source for
 3
    borrowing?
 4
                    Would that be a correct statement, sir?
 5
                    MR. MICHAEL MARZOLINI: Let me -- let me
     review that one.
 6
 7
                       "Only 15 percent of respondent payday
 8
                       loan customers indicate they -- they
 9
                       use payday loans because they have no
10
                       other alternative sources for
                       borrowing."
11
12
                    Yes, that would be correct.
13
                    MR. BYRON WILLIAMS: Referring to page
14
     6...
15
16
                           (BRIEF PAUSE)
17
18
                    MR. BYRON WILLIAMS: Would I be correct
19
     in suggesting to you that 58 percent of the respondents
20
     to this survey did not have overdraft protection at their
21
     bank?
22
                    MR. MICHAEL MARZOLINI:
                                             Actually, you
23
     might not be -- you've got 41 percent do have it,
24
     58 percent definitely don't, but you've also got a point
25
     in there of -- of people who really don't know.
```

```
1 MR. BYRON WILLIAMS: Well, my -- my
```

- 2 question was fairly simple, I thought.
- 3 MR. MICHAEL MARZOLINI: I think you're
- 4 correct --
- 5 MR. BYRON WILLIAMS: I'm correct?
- 6 MR. MICHAEL MARZOLINI: -- almost six (6)
- 7 in ten (10) do not have overdraft protection at their
- 8 bank.
- 9 MR. BYRON WILLIAMS: And I guess on the
- 10 subject of half full or half --
- MR. MICHAEL MARZOLINI: Neither do I, by
- 12 the way.
- 13 MR. BYRON WILLIAMS: -- half -- I'm --
- 14 and I'm so glad to hear that. On the subject of half
- 15 full or half empty, I'd be correct in suggesting to you
- 16 that 50 percent of the respondents to this survey do not
- 17 have a major credit card?
- 18 MR. MICHAEL MARZOLINI: Fifty (50)
- 19 percent do, 50 percent do not.
- 20 MR. BYRON WILLIAMS: And I'd be correct
- 21 in suggesting to you that 81 percent of the respondents
- 22 to this survey do not have a retail credit card such as a
- 23 Canadian Tire card, Sears card, or a gas card.
- Would that be right, sir?
- 25 MR. MICHAEL MARZOLINI: That's correct.

- 1 I'm not sure how that -- how that compares to either the
- 2 general public or those who are in debt with cards, but
- 3 it seemed to me a low number.
- 4 MR. BYRON WILLIAMS: And I'd also be
- 5 correct in suggesting to you that less than one (1) in
- 6 three (3), about 27 percent, have a home mortgage? And
- 7 I'm referring again to the respondents to this survey.
- 8 MR. MICHAEL MARZOLINI: That is correct.
- 9 In fact, if you look at the demographics of the people
- 10 who are customers, you'll find that the -- only
- 11 38 percent of them own their home, so that would -- that
- 12 would mean that the 11 percent of the total own their
- 13 home free and clear without any mortgage or debt.
- 14 MR. BYRON WILLIAMS: Thank you, Mr.
- 15 Marzolini.
- Just moving to Tab 22 of the book of
- documents provided by the Board, which is the responses
- 18 to -- to the -- I forget the -- the word you used, sir,
- 19 but --
- 20 MR. MICHAEL MARZOLINI: Interview
- 21 schedule, which is the --
- MR. BYRON WILLIAMS: The interview --
- MR. MICHAEL MARZOLINI: -- top of the --
- MR. BYRON WILLIAMS: Yeah.
- 25 MR. MICHAEL MARZOLINI: -- top of the

- 1 document.
- 2 MR. BYRON WILLIAMS: Interview schedule.
- 3 I'm referring to Question 26, if I could, sir. Do you
- 4 have that?
- 5 MR. MICHAEL MARZOLINI: Yes, I do.
- 6 MR. BYRON WILLIAMS: Now as I understand
- 7 the -- the thrust of this question. It was directed at
- 8 what consumers expected to be charged in terms of
- 9 interest and administration fees.
- Is that right, sir?
- MR. MICHAEL MARZOLINI: Yes, it is.
- MR. BYRON WILLIAMS: And just based upon
- 13 your answer or your discussion with Ms. Southall of this
- 14 morning, you indicated it wasn't -- you weren't sure and
- 15 may -- I'm -- you'll correct me if misstated this.
- 16 You weren't sure whether that was a
- 17 statement of what they've paid in the past or what they -
- 18 they would like to pay.
- 19 MR. MICHAEL MARZOLINI: Oh, no, I'm
- 20 perfectly sure. And I'm perfectly sure that that's what
- 21 they expect to pay.
- Now in terms of how they perceive
- 23 "expect," does that mean that that's what they're going
- 24 to charge me or that's what I would expect based on my
- 25 experience or that's what I would think is fair. Now the

1 respondent has to be the judge of that. That means what

- 2 it means to the people who answer that question.
- I look at it as an issue of anticipation
- 4 that they would expect that that would be the fees,
- 5 interest and administration fees, that would be charged
- 6 upon that.
- 7 I could even stretch it, but I will not,
- 8 to suspect that they would be -- they would be
- 9 comfortable with that, because they expect it. But that
- 10 is going beyond the data which I have and would have to
- 11 be tied in to the other questions on issues like that, in
- 12 terms of satisfaction and -- and that type of thing.
- So, basically, we know that's what they
- 14 expect, and I would be careful about putting too many
- 15 different labels on that expectation.
- 16 MR. BYRON WILLIAMS: Well, just in terms
- of what they expect, and just to be clear that I'm
- 18 reading this correctly, would it be fair to say that of
- 19 those who responded to this question -- namely, how much
- 20 they would expect to be charged in terms of interest and
- 21 administration?
- 22 If you needed to borrow a hundred (\$100)
- 23 dollars for two (2) weeks, would it be fair to say that
- 24 26 percent said ten (\$10) dollars or less, sir?
- 25 MR. MICHAEL MARZOLINI: Twenty-six

```
percent did say that, yes.
 2
                   MR. BYRON WILLIAMS: Would it also be
 3
    fair to say that 30 percent said twenty (20) -- somewhere
    between eleven (11) and twenty dollars ($20)?
 4
 5
                    MR. MICHAEL MARZOLINI: Yes I did.
 6
                    MR. BYRON WILLIAMS: Okay, thank you.
7
                   MR. MICHAEL MARZOLINI: You're not going
8
    through the other five (5) categories?
9
                    MR. BYRON WILLIAMS: You're welcome to if
10
    that -- if you feel it enriches the --
                    MR. MICHAEL MARZOLINI: I think I did
11
12
    that this morning.
13
14
                          (BRIEF PAUSE)
15
16
                   MR. BYRON WILLIAMS: Mr. Chairman, if I
    might grab a -- a bit of water I'll be -- stand down for
17
18
    one second.
19
                    THE CHAIRPERSON: That is fine, Mr.
20
    Williams.
21
22
                          (BRIEF PAUSE)
23
    CONTINUED BY MR. BYRON WILLIAMS:
24
25
                   MR. BYRON WILLIAMS: Mr. Marzolini, I
```

- 1 couldn't tell it from your survey, and this may go to Mr.
- 2 Keyes rather than yourself, but I'll -- I'll start with
- 3 you.
- 4 Can you tell me of the three hundred and
- 5 fifty (350) individuals surveyed what percentage use
- 6 payday loans once a year or less?
- 7 MR. MICHAEL MARZOLINI: We did not ask
- 8 the question about frequency of use.
- 9 MR. BYRON WILLIAMS: Okay, just -- just
- 10 so I'm clear, so if I wanted to know were they -- which
- 11 percentage used once a year or less, every few months,
- 12 once a month, or more than once a month, that information
- 13 would not be available from your --
- MR. MICHAEL MARZOLINI: No.
- MR. BYRON WILLIAMS: -- survey? Did you
- 16 think about asking that one?
- MR. MICHAEL MARZOLINI: I certainly would
- 18 have if this was going be a customer satisfaction survey
- 19 and to look at -- at ways of, you know, positioning
- 20 things in order to improve customer satisfaction.
- This was basically an environmental scan.
- 22 This was looking at the attitudes that they had. This
- 23 wasn't -- this wasn't meant to provide a lot of drilled
- 24 down, strategic advice or any of that type of thing.
- This was -- this was the situation. This

- 1 was pure, clean, objective, scientific data collection to
- 2 find out who they were, why they were taking these loans,
- 3 and generally, some of the attitudes to the experience of
- 4 taking them.
- 5 MR. BYRON WILLIAMS: Just so I'm clear on
- 6 that point, you're not suggesting that it -- that it
- 7 would be somehow unscientific to collect frequency of use
- 8 data would -- are you, sir?
- 9 MR. MICHAEL MARZOLINI: It wouldn't --
- 10 wouldn't be unscientific. There perhaps could be --
- 11 could be uses for it.
- But we're limited by cost concerns in the
- 13 amount of questions that we can ask in any questionnaire.
- 14 We're also limited in the amount of time that people will
- 15 spend with us going through these issues on the
- 16 telephone. And we're also limited in the -- how personal
- 17 we can get, which doesn't impact on that question but
- 18 does impact on some of the -- the income questions that
- 19 we've discussed.
- 20 You know, so at some point, you know, I --
- 21 I would of -- I would of liked -- I had twenty (20) or
- 22 thirty (30) other questions I would of loved to have
- 23 asked.
- 24 But that would have taken the
- 25 questionnaire over twenty (20) minutes and very few

- 1 Canadians are willing to sit down and spend that amount
- 2 of time talking to a pollster. Even though we are
- 3 charming and can be interesting at cocktail parties.
- 4 MR. BYRON WILLIAMS: I find you
- 5 interesting and charming in a hearing room --
- 6 MR. MICHAEL MARZOLINI: That's very kind
- 7 of you.
- MR. BYRON WILLIAMS: -- as well, Mr.
- 9 Marzolini.
- 10 MR. MICHAEL MARZOLINI: We're gonna get
- 11 together later.
- MR. BYRON WILLIAMS: Just for my -- my
- 13 client's edification, in terms of addressing the issue of
- 14 frequency of use is this a -- another ten (10) questions
- 15 that you would feel necessary to add to the survey?
- 16 Or would this be one (1) or two (2)
- 17 questions that you could explore that with, sir?
- 18 MR. MICHAEL MARZOLINI: Well, if we had
- done so, it would have been likely two (2) or three (3)
- 20 other questions we would of -- we would of found a way of
- 21 -- of asking.
- But we also could of asked a host. There
- 23 are at least ten (10) if not fifteen (15) demographics I
- 24 would liked to have asked on top of the ones that we did
- 25 ask.

- 1 And, you know, I would -- I would like to
- 2 look at, well I -- I don't think it's fair to go in
- 3 hindsight after you do a survey and say, Well, based on
- 4 these results this -- these are the questions I would've
- 5 liked to have asked as follows.
- 6 What you can do is you can -- you know,
- 7 you -- you have to -- you're -- you're generally, when
- 8 you're designing a survey, you don't know what you're
- 9 going to find. You don't have the benefits.
- 10 You know, we had some benefit from looking
- 11 at some -- some Environics data that was a few years old,
- 12 whatever we could collect in Stats Can. But when you're
- 13 looking at -- exploring a new issue you, you know, a lot
- 14 of it is just prospecting.
- Some of the questions you may ask might be
- 16 totally -- totally wasted. I've -- I once, in a survey
- 17 that I did about fifteen (15) years ago, there were
- 18 thirty (30) questions that I asked that were absolutely
- 19 useless for -- for formulating a -- a marketing strategy
- 20 for a client. There was one (1) that was dynamite.
- 21 And occasionally if you're searching for
- 22 the truth, you keep prospecting and you hope -- you hope
- 23 to strike gold.
- MR. BYRON WILLIAMS: Let me continue with
- 25 my prospecting searching for the truth. On page 10 of

- 1 the Pollara survey, you indicate that -- again -- and
- 2 we've gone through this a couple of times today but
- 3 they're -- that about 15 percent of the survey
- 4 respondents indicate that they had no other alternative
- 5 source for borrowing.
- Is that right, sir?
- 7 MR. MICHAEL MARZOLINI: Let's see. So
- 8 around page 15 and --
- 9 MR. BYRON WILLIAMS: Excuse me, I
- 10 misspoke, page 10.
- MR. MICHAEL MARZOLINI: Sorry, ten (10),
- 12 yes.
- 13 MR. BYRON WILLIAMS: We've confirmed this
- 14 before. I'm just -- I'm just doing this as a pre --
- 15 MR. MICHAEL MARZOLINI: That's correct.
- 16 I'm looking on the interview schedule, though, on page
- 17 10. I don't see that. We're look -- you're look --
- 18 you're looking at the PowerPoint, okay, certainly.
- 19 MR. BYRON WILLIAMS: Yes, sir. Just --
- 20 I'm directing your attention, and we've done this before,
- 21 but we're -- I'm just -- there's 15 percent of the
- 22 respondents indicated that they had no other alternative
- 23 source for borrowing. Is that right?
- MR. MICHAEL MARZOLINI: Right. Those
- 25 were the open-ended questions.

```
1 "No other alternative source for
```

- borrowing given by fifteen (15)."
- 3 That's also page or question number 27 on
- 4 the interview schedule.
- 5 "No other alternative source for
- 6 borrowing."
- Just making sure the words are there.
- 8 And that was -- that was a -- a probe.
- 9 The results -- the total, if you add them all up, do come
- 10 to more than 100 percent, because there are multiple
- 11 responses in there indicating that that -- people who
- 12 would say that may also have said some of the other items
- 13 in that list.
- MR. BYRON WILLIAMS: In fact they add up
- 15 to 136 percent, sir. You'll accept that subject to
- 16 check? You don't have to check, it'll be too painful --
- 17 and I didn't mean that as a shot.
- Now just based on my last answer, you
- 19 can't tell me if that -- those 15 percent who responded
- in that way, how frequently they're borrowing.
- 21 Would that be fair, sir, based upon this
- 22 survey?
- MR. MICHAEL MARZOLINI: We -- we do not -
- 24 we did not collect how frequently people are borrowing
- in the survey, so we cannot cross-tab those two (2)

```
1
    results.
                   MR. BYRON WILLIAMS: Would you be able to
 3
    cross-tab that 15 percent by income?
 4
                    MR. MICHAEL MARZOLINI:
                                            We would be able
 5
    to cross-tab that result by income range. But we did not
 6
    because that was not in the purview of the survey.
 7
                    MR. BYRON WILLIAMS:
                                         Would that be a
8
    ponderous or difficult task, sir?
9
                    MR. MICHAEL MARZOLINI:
                                           It actually would
10
    not be all that ponderous, but there would be some --
11
     some cost implications for the CPLA that they would have
12
    to consider.
13
                    MR. BYRON WILLIAMS:
                                         I wonder if you
14
    would undertake to consider doing that after -- in
15
    consultation with your --
                    MR. MICHAEL MARZOLINI: Yes. I would --
16
17
                   MR. BYRON WILLIAMS: -- legal counsel?
                    MR. MICHAEL MARZOLINI: -- I would pass
18
    that back to the CPLA.
19
20
                    MR. ALLAN FORAN: Take that under
21
    advisement.
22
23
    --- UNDERTAKING NO. 12: Mr. Michael Marzolini to
24
                                provide income range for the
25
                                15 percent who borrow money.
```

```
1
                                 (Taken under advisement.)
 2
 3
     CONTINUED BY MR. BYRON WILLIAMS:
 4
                    MR. BYRON WILLIAMS: Likewise, would it
 5
     be possible to -- of the 21 percent -- and I guess I'm
 6
     referring you to page 13 of your -- of your PowerPoint
 7
     presentation.
 8
                    Of the 21 percent who indicate -- who did
 9
     not pay back all the loans on time, would it be possible
10
     to cross -- cross-tabulate that with income, sir?
11
                    MR. MICHAEL MARZOLINI:
                                             That would be
     another thing to seek advice on from the CPLA, whether
12
13
     they -- you know, whether it would be a good investment
     to -- to look at those.
14
15
                    But in terms of breaking them down, if
16
     we're looking at the 1 percent, for example, who paid
     back none of the loans on time, 1 percent, you're really
17
18
     only looking at three (3) people in that survey.
19
                    So you're not going to get incredible
20
     breakdowns or relevancy from -- from doing such a cross-
21
     tab. And that's one of the -- the reasons that we don't
22
     just crop every -- cross-tab everything by everything.
                    I have on -- in times before and it takes
23
24
     weeks of people's work, and I wind up with twenty
```

thousand (20,000) pages of paper. Not all of it is

25

1 useful. In fact, most of it is rubbish. But we're -- we

- 2 do a lot of environmental programs. We don't like
- 3 killing trees.
- 4 MR. BYRON WILLIAMS: I just want to -- a
- 5 few questions to finish up, sir. I want to direct you to
- 6 your response to the first round Interrogatory of the
- 7 Public Utilities Board, B8(e).
- And I don't even know if you need to go
- 9 there, but it's the letter of retainer that -- that
- 10 Pollara signed. Do you have that in your binder, sir?
- MR. MICHAEL MARZOLINI: I think I should
- 12 have a copy, yes.
- 13 MR. BYRON WILLIAMS: I believe it's the
- 14 response to PUB/CPLA-1-B8(e).
- MS. ANITA SOUTHALL: It's -- Mr.
- 16 Williams, it's at Tab 20 of the materials I circulated.
- 17 MR. MICHAEL MARZOLINI: Found it.

18

- 19 CONTINUED MR. BYRON WILLIAMS:
- MR. BYRON WILLIAMS: It's at Tab 20 of
- 21 the materials.
- MR. MICHAEL MARZOLINI: Sorry.
- MR. BYRON WILLIAMS: I -- I want to
- 24 direct you -- do you have that, Mr. Marzolini?
- 25 MR. MICHAEL MARZOLINI: Yes, I do.

```
1
                    MR. BYRON WILLIAMS: I want to just
 2
    direct your attention to the top of page 2, and I'll try
 3
     and use a fulsome voice. You indicate:
 4
                       "We require four thousand (4,000)
 5
                       customer files to complete a total of
 6
                       four hundred (400) interviews for this
 7
                       research project."
 8
                    Did I read that correctly, sir?
 9
                    MR. MICHAEL MARZOLINI:
                                           Yes, you did.
                    MR. BYRON WILLIAMS: And if -- if memory
10
     serves me right, at the end of the day, Pollara completed
11
12
     three hundred and sixty-one (361) interviews, including
13
    eleven (11) test interviews.
14
                    So you ended up with a -- a sample of
15
    three hundred and fifty (350). Is that right, sir?
16
                    MR. MICHAEL MARZOLINI:
                                           We -- we cut at
    three fifty (350) due to timing. We -- we wanted to be
17
18
    out of the field, did not want it to go on too far.
19
                    And because of the nature of the sampling,
20
    we wished to -- to have a larger proportion of records in
21
    order to draw from. So I believe we started off this
22
     time with about eight thousand (8,000) rather than four
23
     thousand (4,000) customer files to ensure that the
24
     customers were in fact as random as they could be.
                    And I could get into stories of five
25
```

```
1 hundred (500) black ping-pong balls and five hundred
```

- 2 (500) white ping-pong balls, talk about randomization.
- 3 But this -- this impacts on the integrity of the survey.
- I believe, that by going for the -- the
- 5 larger base of potential people to interview, we actually
- 6 increased the validity of the work that we did.
- 7 MR. BYRON WILLIAMS: Now, in terms of
- 8 that, you were dealing with a -- a base of seven thousand
- 9 nine hundred and fifty-nine (7,959). Is that right, sir?
- 10 MR. MICHAEL MARZOLINI: Yes.
- 11 MR. BYRON WILLIAMS: And you can -- I --
- 12 I've got the disposition -- I don't know if you have the
- 13 disposition of calls in front of you or not, sir?
- 14 MR. MICHAEL MARZOLINI: Not -- that's --
- 15 MR. BYRON WILLIAMS: That's found in the
- 16 response to Coalition/CPLA-1-6A.
- 17 MR. MICHAEL MARZOLINI: I do remember
- 18 looking at it, but perhaps if I -- if I have --
- 19 MR. BYRON WILLIAMS: It's a Coalition to
- 20 the CPLA 1-6A.
- MR. MICHAEL MARZOLINI: That will give
- 22 you the -- the number of answering machines that we talk
- 23 to and the number of out-of-service phone numbers that
- 24 some of the respondents had. Here we are.
- 25 MR. BYRON WILLIAMS: And that -- that was

1 really where I was going, sir. And -- and if I recall

- 2 your testimony correctly from this morning, my
- 3 understanding was that the -- the information provided to
- 4 you was from those who had used a payday loan within the
- 5 last three (3) months from a CPLA member in Manitoba.
- Is that right, sir?
- 7 MR. MICHAEL MARZOLINI: That's true.
- 8 MR. BYRON WILLIAMS: So, if I look at the
- 9 disposition of calls and I look at the not-in-service, I
- 10 see one thousand eight hundred and twenty (1,820) not-in-
- 11 service, sir. Is that right?
- MR. MICHAEL MARZOLINI: Yes. And that
- 13 actually is average for any general public survey that we
- 14 do, even with the databases that we keep for general
- 15 public surveying across Canada.
- 16 People are, you know, people do move
- 17 around a lot now. They also, you know, they -- they
- 18 change phones, they change numbers. It's no longer that
- 19 the same person would have the same telephone number
- 20 their whole -- whole life, like we did twenty (20),
- 21 thirty (30) years ago.
- 22 And, again, today you have the -- the cell
- 23 phones that basically are the only number that will
- 24 follow you around.
- 25 MR. BYRON WILLIAMS: So it's your

- 1 experience, then -- and just to start with, the -- the
- 2 NIS is about what, 22, 23 percent of the total?
- MR. MICHAEL MARZOLINI: Probably about
- 4 21 percent, yes.
- 5 MR. BYRON WILLIAMS: And it would be your
- 6 experience that -- that it's standard for a number to --
- 7 to go -- about 20 percent of a sample to go not-in-
- 8 service within three (3) months. Is that right?
- 9 MR. MICHAEL MARZOLINI: Yes. That's one
- 10 of the reasons why a lot of research companies, including
- 11 ours, are -- are looking at -- in two (2) to three (3)
- 12 years from now, mainly being based on Internet panels,
- 13 although Internet surveys also have their limitations.
- 14 But we know that there are statistical --
- 15 stalit -- statistical validity to the methodology we're
- 16 using. And we do take into account this call disposition
- 17 so that we can basically look at problems that we may
- 18 have for the future in getting hold of people.
- For example, in this study, forty-one (41)
- 20 of the numbers that we had were business numbers. And
- 21 that's something that we -- you know, the -- the -- the
- 22 agenda of the survey, which is to collect information
- 23 about this type of borrowing, is something we might not
- 24 want to do such a sensitive interview in front of other
- 25 people's coworkers.

```
So we -- we had some -- some degree of --
```

- of discretion where it came to those forty-one (41), for
- 3 example, that we -- that we did not proceed with.
- 4 MR. BYRON WILLIAMS: Just to finish up
- 5 Mr. Marz -- Marzolini.
- I note from your evidence today that
- 7 you're a statistician. Is that right, sir?
- 8 MR. MICHAEL MARZOLINI: I -- I've been
- 9 referred to as a statistician.
- MR. BYRON WILLIAMS: Okay. Well, I also
- 11 know you're a -- a graduate of the University of Toronto.
- 12 What was your --
- MR. MICHAEL MARZOLINI: They --
- 14 MR. BYRON WILLIAMS: What did you
- 15 graduate with?
- 16 MR. MICHAEL MARZOLINI: -- they often --
- 17 I did -- I did an Honours of political economy. I did
- 18 statistics at Kent State University, University of
- 19 Michigan.
- I did a number of other bits and pieces,
- 21 but I have to say I didn't -- didn't attend too many
- 22 schools, or school classes, because I've been working
- 23 full-time since the age of 14 and doing statistical
- 24 analysis since the age of 14.
- 25 MR. BYRON WILLIAMS: And just so I'm

1 clear, in terms of your -- do you have a P -- PhD in

- 2 political economy or statistics?
- 3 MR. MICHAEL MARZOLINI: Actually, I'm the
- 4 only -- the only pollster in North America without a PhD,
- 5 but I've hired about forty (40) of them, and I've fired
- 6 about twenty (20).
- 7 MR. BYRON WILLIAMS: Now -- and do you
- 8 have a -- a Master's in political economy or some --
- 9 MR. MICHAEL MARZOLINI: Sir, my -- my
- 10 education took place a long time ago.
- 11 I'm a certified market research
- 12 professional. I run the largest polling company in
- 13 Canada. I have advised five (5) Prime Ministers; three
- 14 (3) Presidents; eight (8) Heads of State; a number of
- 15 characters ranging from Fidel Castro to SpongeBob
- 16 SquarePants.
- 17 And certainly, nobody -- nobody has ever
- 18 said I'm underqualified for the job.
- 19 MR. BYRON WILLIAMS: And just to finish
- 20 up that thought, in terms of peer-reviewed or refereed
- 21 publications, I didn't notice any on your CV. Have --
- 22 have you produced some? I noted you --
- MR. MICHAEL MARZOLINI: I have written
- 24 five (5) books.
- MR. BYRON WILLIAMS: And --

1 MR. MICHAEL MARZOLINI: Chapters at least

- 2 in books.
- 3 MR. BYRON WILLIAMS: Right. And those
- 4 are peer-reviewed, sir?
- 5 MR. MICHAEL MARZOLINI: Peer reviews?
- 6 MR. BYRON WILLIAMS: Yeah. You're not
- 7 familiar with that term?
- MR. MICHAEL MARZOLINI: When you say
- 9 "peer reviews"? I'm -- I'm the only non-professor
- 10 writing in those books.
- MR. BYRON WILLIAMS: Thank you for that,
- 12 sir.
- 13 MR. MICHAEL MARZOLINI: But I do lecture
- 14 at universities on this topic in PhD courses.
- 15 MR. BYRON WILLIAMS: And, Mr. Chairman,
- 16 subject to any undertakings, those are the questions of
- 17 the Coalition.
- THE CHAIRPERSON: Thank you, Mr.
- 19 Williams.
- Thanks again, Mr. Marzolini. I have
- 21 trouble sometimes with these. And --
- MR. MICHAEL MARZOLINI: It's a good
- 23 Scottish name, sir.
- THE CHAIRPERSON: Yeah, no, I am getting
- 25 there.

- Now next up is -- I think we're going to
- 2 go now to Mr. Hacault. Mr. Hacault, are you ready?
- MR. ANTOINE HACAULT: Thank you, Mr.
- 4 Chairman.

5

- 6 CROSS-EXAMINATION BY MR. ANTOINE HACAULT:
- 7 MR. ANTOINE HACAULT: Mr. Marzolini, this
- 8 morning I hope I didn't get you too upset asking you
- 9 about these initial questions, but there was a reason for
- 10 asking that initially.
- 11 It was because in the -- the materials
- 12 that are used in front of the Board, people have
- 13 different views of what constitutes a loan amount or an
- 14 amount borrowed. And some of them have -- take the view
- 15 that it's what is in the leg -- what is in the
- 16 legislation.
- Some of them -- for example, we've had
- 18 mention of a mortgage where you borrow not only the
- 19 principal amount, but you borrow CMHC insurance fee, and
- 20 that a person who might be in the public could say, Well
- 21 I borrowed a hundred and thirty-five thousand dollars
- 22 (\$135,000) comprised of a premium and what I need to buy
- 23 my house.
- So with that kind of general introduction,
- 25 I'm just kind of letting you know why I was asking some

- 1 of the uniformity of terminology questions.
- 2 MR. MICHAEL MARZOLINI: It's an alien
- 3 concept to us, because we deal mainly with perceptual
- 4 issues, perception being more important in many cases
- 5 than reality.
- And people think they have a loan, then we
- 7 tend to think that that's -- they do indeed think they
- 8 have a loan.
- 9 MR. ANTOINE HACAULT: So that indus --
- 10 this industry there's material filed, for example, where
- 11 the loan is not only -- I'm going to say -- for the money
- 12 in the pocket, but there's also a loan taken for some
- 13 brokerage fees and some other types of fees.
- So, again, if you had somebody who was
- answering, it would be his perspective as to what he was
- 16 borrowing.
- 17 Is that correct, sir?
- 18 MR. MICHAEL MARZOLINI: Their -- their
- 19 perspective always. They don't always get advice from
- 20 their lawyer before answering our questions. If they
- 21 did, then we might have a -- a different discussion on
- 22 what they actually mean in their responses.
- MR. ANTOINE HACAULT: Thank you very
- 24 much, sir.
- You've been asked a couple of questions

- 1 with respect to the Number 26, which is found at Tab 22.
- 2 And that relates to this information that you've
- 3 provided, that people have a perception that they might
- 4 be willing to pay twenty-four dollars and sixty-seven
- 5 cents (\$24.67) on average.
- There's about 26 percent that feel it
- 7 should be ten dollars (\$10) or less that they should be
- 8 paying for this product. Is that correct, sir?
- 9 MR. MICHAEL MARZOLINI: Twenty-six (26)
- 10 percent, yes.
- 11 MR. ANTOINE HACAULT: Yeah. And --
- MR. MICHAEL MARZOLINI: Well, that's what
- 13 they would expect. That's not necessarily saying they --
- 14 they think they should be paying that. That's what they
- 15 would expect to pay. And I'm sorry to quibble, but per -
- 16 to me, precision of perceptions is as important as a
- 17 legal definition.
- 18 MR. ANTOINE HACAULT: Yeah, and their
- 19 perception is that they should only pay ten dollars (\$10)
- 20 or less, is that --
- MR. MICHAEL MARZOLINI: What they expect
- 22 to pay -- ten dollars (\$10) or less, not that they should
- 23 only pay ten dollars (\$10) or less.
- MR. ANTOINE HACAULT: Okay. And do we
- 25 know how many of the people answered the first part as

1 opposed to the part that's shown in the question as a

- 2 probe?
- MR. MICHAEL MARZOLINI: Let's see. We
- 4 would not have differentiated between that and the
- 5 results.
- 6 MR. ANTOINE HACAULT: Okay. And when you
- 7 do your calculations to come to a mean score of each
- 8 range of numbers, what number do you pick?
- 9 MR. MICHAEL MARZOLINI: No. We use the
- 10 actual recorded number. And that's why, for example,
- 11 we're only recording the numbers in dollar amounts with
- 12 no decimal points.
- 13 And yet the average is twenty-four point
- 14 six-seven (24.67) because that's the number of all of the
- 15 -- the percentages that people have given us, basically
- 16 because a dollar -- the dollar figure on a hundred
- dollars (\$100) would be a percentage.
- 18 And they would give that in term -- in
- 19 real terms. They might say 7 percent, they might say
- 20 fifteen (15), you know, twenty-five (25), thirty (30),
- 21 and we -- we take all those responses and then we provide
- 22 the -- the mean for all of them.
- That's only of the responses we got, not
- 24 the people who did not have an answer.
- 25 MR. ANTOINE HACAULT: Do we know how many

- 1 people advised your interview persons that they would
- 2 expect to only pay zero dollars?
- 3 MR. MICHAEL MARZOLINI: I don't -- I
- 4 don't think there would be many of them.
- 5 MR. ANTOINE HACAULT: But those would all
- 6 be tabulated into your response?
- 7 MR. MICHAEL MARZOLINI: If somebody said
- 8 zero, we would have that information, yes.
- 9 MR. ANTOINE HACAULT: Okay. Now, I guess
- 10 that corresponds somewhat to answers that are provided --
- 11 or do they -- to the question Number 32 further on in
- 12 this report at page 11, and that is a question, and I
- 13 quote:
- "The total cost of the payday loan,
- including interest administration
- 16 fees."
- It's a question as to whether they're
- 18 satisfied or dissatisfied. And if you look at the very
- 19 dissatisfied and then the Number 2, there's a lot of
- 20 people that feel they should be paying less than they are
- 21 actually paying.
- 22 Is that correct?
- MR. MICHAEL MARZOLINI: Well there's --
- 24 there's 15 percent would say -- would give a one (1) in
- 25 ten (10) on one extreme. On the other extreme, seventeen

- 1 (17) would give it a -- a ten (10).
- If you added the first two (2) up, you
- 3 would get twenty-three (23) versus twenty-two (22). But,
- 4 you know, the general overview or the -- the mean is five
- 5 point six six (5.66), which I'm, you know, not going to
- 6 say is -- is as high as the other customer service scores
- 7 or a lot of the other scores but it's not negative
- 8 either.
- 9 MR. ANTOINE HACAULT: So that your pool
- 10 of people have a very wide range. There's some people
- 11 that really don't like to pay what they're paying and
- 12 some people feel that they may be getting value for the
- 13 service and they're satisfied with what they're getting
- 14 for what they're paying.
- 15 MR. MICHAEL MARZOLINI: Well, the
- 16 interesting thing is that while the overall results are
- 17 neutral, the actual responses are not all the neutral.
- 18 They're -- they're either very positive or
- 19 -- or the negative side. You get an average of five
- 20 point six (5.6), but the highest number on -- on any of
- 21 the numbers of pe -- of one (1) to ten (10), where one
- 22 (1) is not at all satisfied and ten (10) is very
- 23 satisfied.
- The highest number is seventeen (17),
- 25 which is a number who would give it a ten (10) out of ten

- 1 (10).
- 2 The next highest number is fifteen (15)
- 3 and that's the number who would give it one (1) out of
- 4 ten (10).
- 5 The others are -- are all middling, five
- 6 (5), seven (7), sixes (6s). Five (5), you know, gets
- 7 twelve (12). It's -- it's -- it's a very interesting
- 8 thing, I'd love to write a paper on this.
- 9 MR. ANTOINE HACAULT: Well, perhaps
- 10 you'll have an opportunity to do so. You seem to be
- 11 doing a lot of surveys across the industry for the CPLA.
- Does this survey tell us anything about
- 13 what the customers are willing to pay for different
- 14 qualities of service?
- 15 MR. MICHAEL MARZOLINI: I think that
- 16 would -- that would only be extrapolated, and we don't --
- 17 we don't wish to extrapolate. Clearly, they're --
- 18 they're very happy with the overall customer service
- 19 experience, the level, the -- the level of respect that
- 20 they were treated with, the way they were treated, their
- 21 understanding of the terms of the loans and the
- 22 repayment.
- Does that say that if that wasn't there,
- 24 they'd be less willing to pay or if it was greater, that
- 25 they would be more willing? Those are things we cannot

- 1 answer with the questions that we asked.
- 2 MR. ANTOINE HACAULT: Okay. Does this
- 3 loan tell us anything about the customer expectations as
- 4 to whether or not different lenders should accept
- 5 different risks in loans?
- 6 MR. MICHAEL MARZOLINI: Could you --
- 7 could you be more specific on that, please?
- MR. ANTOINE HACAULT: For example, some
- 9 payday lenders may only lend to borrowers based on
- 10 databases, which allow them to lend only to very low-risk
- 11 people, having corporate result rate of between 1 and 2
- 12 percent of default on their loans.
- Whereas some companies may be willing to
- 14 lend to higher-risk customers, which may end up costing
- 15 them in a higher range, say from 6 to 10 percent or
- 16 higher, of defaults on their loan portfolio.
- Does this survey tell us anything about
- 18 the expectations of customers on that type of service and
- 19 flexibility?
- MR. MICHAEL MARZOLINI: Not on -- not on
- 21 something like that. And I'd also wonder whether --
- 22 whether that'd be setting the bar too high for the amount
- of economic literacy among any group of people.
- In Canada we have 60 percent of Canadians
- 25 do not know how many millions are in a billion. We've

- 1 got 25 percent who know the definition of a deficit, but
- 2 only 8 percent can tell the difference between a deficit
- 3 and a debt, you know?
- So in my estimation, the amount of
- 5 economic literacy shown by customers of -- of the payday
- 6 loan companies is, if not commensurate, is higher than I
- 7 would expect from general public.
- 8 And I know I'm saying that without any
- 9 basis of comparisons. I'm just talking about the
- 10 overall level of economic literacy and don't wish to make
- 11 this as a point.
- 12 But I think that the points that you're
- 13 mentioning would be -- would be on really how credit
- 14 works, would be beyond the expectations of any customer
- 15 of any of any financial -- financial product.
- 16 MR. ANTOINE HACAULT: Thank you, sir.
- Does this survey tell us anything about
- 18 whether or not clients would be concerned if rates were
- 19 set at a level which eliminated small operators and
- 20 eliminated close access to those small operators?
- MR. MICHAEL MARZOLINI: Well, it's very
- 22 clear from the other results that they -- they wanted
- 23 access, they wanted distribution, but we did not tie-in
- 24 the -- the rates to those findings.
- MR. ANTOINE HACAULT: Thank you. Thank

```
1 you, sir.
```

- THE CHAIRPERSON: Mr. Foran, do you have
- 3 anything else for your witness?
- 4 MR. ALLAN FORAN: No, there were some
- 5 undertakings taken under advisement, and what I would
- 6 prefer to do with that, if I could, is to have a -- at
- 7 some point take a break so I could speak to both the
- 8 witness and to the CPLA representatives.
- 9 THE CHAIRPERSON: Sure. We are going to
- 10 do that now. Well, thank you very much, sir, for coming
- 11 out to Winnipeg, you have presented and represented your
- 12 firm's work very well.
- MR. MICHAEL MARZOLINI: Thank you, Mr.
- 14 Chairman.
- THE CHAIRPERSON: I find the survey very
- 16 interesting.
- MR. MICHAEL MARZOLINI: Thank you, sir.

18

19 (WITNESS MICHAEL MARZOLINI STANDS DOWN)

20

- THE CHAIRPERSON: Thank you. We will
- take a break now and then when we come back we will go
- 23 back to the examination of the Panel. Thank you.

24

25 --- Upon recessing at 2:40 p.m.

```
1 --- Upon resuming at 3:00 p.m.
```

2

- 3 THE CHAIRPERSON: Okay. Thanks everyone.
- 4 So we are going to return now to the cross-examination of
- 5 the CPLA Panel, and if it is all right with you, Mr.
- 6 Foran, we will just go over to Ms. Southall and she can
- 7 begin.
- 8 Oh, sorry, Mr. Hacault.
- 9 MR. ANTOINE HACAULT: Mr. Chairman, if I
- 10 might, before we start, I had provided to Board Counsel a
- 11 Rentcash rate proposal. It's not evidence, but it --
- 12 it's substantially what I expect to be able to submit at
- 13 the end of the hearing or at least -- it's like a
- 14 foresight of what it might be, so we thought that instead
- of waiting until submissions that it might be useful to
- 16 distribute that to both the Board and the parties, so
- 17 that if there's any criticism, suggestions with respect
- 18 to what's said in here, it can be the subject of comment
- 19 by both the witnesses and also perhaps questioning in
- 20 cross-examination.
- 21 THE CHAIRPERSON: It sounds like a
- 22 sensible idea. Thank you very much. That is good.
- Okay, before we begin, we just have a -- a
- 24 simple question that came to mind during the break, that
- 25 I am sure Mr. Foran's Panel can answer very simply. It

- 1 has been mentioned by a couple of people in these
- 2 proceedings, and I do not think we have actually answered
- 3 it, at least satisfactorily from our perspective: Why is
- 4 it that the industry cannot access the Small Claims
- 5 Court?
- MR. ALLAN FORAN: Well there's --
- 7 THE CHAIRPERSON: Is it choice or rules?
- MR. ALLAN FORAN: Well, there's -- I'll
- 9 start off with my perspective, and then perhaps I could
- 10 turn it over to somebody on the Panel. I had the exact
- 11 same question. I do not believe that there's any
- 12 restriction that says you cannot go ahead and -- and seek
- 13 a Small Claims Court judgment against an individual.
- However, to proceed to Small Claims Court,
- 15 you need to pay a filing fee, you need to have witnesses,
- 16 you need to show up, and what we're talking about is
- 17 extremely small sums. And just to put it in perspective,
- 18 at Atkins, we basically do Small Claims Court proceedings
- 19 as a pro bono or for free for good clients, it just --
- 20 it's not something that lawyers can participate in.
- 21 I'm -- I'm now going to turn it over to
- 22 perhaps the -- the Panel to respond as best as they can.
- MR. NORMAN BISHOP: I think I can respond
- 24 to that question. In some of the provinces, and I think
- 25 Manitoba is one, small payday loan providers have in the

- 1 past, on occasion, commenced small claim proceedings and
- 2 I know this is in -- in British Columbia is the case, and
- 3 one of the small claims judges took the position that, in
- 4 their opinion, the rate charged was in -- in violation of
- 5 Section 347, and refused to grant judgment.
- And as a result, I'm not sure if you would
- 7 be correct to say they didn't hear the term -- the cases,
- 8 but any further cases coming forward, they were not going
- 9 to grant judgment on.
- 10 Now having said that, just looking at it,
- I don't believe there's any impediment to any small
- 12 payday lender commencing an action just to collect the
- 13 principal of the debt.
- So, for example, if a company had a loan
- 15 for three hundred dollars (\$300) and there was a -- say,
- 16 a sixty dollar (\$60) fee connection -- in connection with
- 17 that, they were commencing an action for three hundred
- 18 and sixty dollars (\$360). The court would saying, No,
- 19 you can't do that because the -- the total claim violates
- 20 Section 347. I believe that's what the court was saying.
- I don't think there's any reason why a
- 22 court or a lender couldn't say, I would like my three
- 23 hundred dollars (\$300) back; I'll commence a claim for
- three hundred dollars (\$300).
- 25 I don't believe that's been tested with

```
1 the courts. And I think the reason, purely speculation,
```

- 2 is that as Mr. Foran said, the cost of small claims
- 3 actions for three hundred dollar (\$300) loans just isn't
- 4 justified.
- 5 THE CHAIRPERSON: Thank you, sir. Maybe
- 6 what we'll do is undertake a little bit of research just
- 7 to see whether we can confirm that that's what the
- 8 impediment or situation is.
- 9 MR. NORMAN BISHOP: And I can undertake
- 10 to do that as well if you like.

11

- 12 --- UNDERTAKING NO. 13: For Mr. Bishop to research
- 13 out the Small Claims issue
- 14 and so advise

15

- 16 THE CHAIRPERSON: Thank you, we'd
- 17 appreciate that, Mr. Bishop. Thank you very much
- Okay, Ms. Southall...?
- MS. ANITA SOUTHALL: Mr. Hacault just
- 20 appeared to want to comment.
- MS. ANTOINE HACAULT: I don't know -- my
- 22 experience with respect to the economic viability of
- 23 attempting any kind of collection on that kind of a loan
- 24 is the same as Mr. Foran's.
- Our firm, if it would do any, would be a

```
1 pro bono; we wouldn't charge at all. The fees to file
```

- 2 and then the fees to try and get garnishees or
- 3 collections often would probably come equal to or exceed
- 4 the amount of the loan being sought to be recovered.
- 5 So that you might end up going after
- 6 somebody who doesn't have any money, trying to garnishee
- 7 and spend as much money, in real expenses, as is
- 8 outstanding on the loan.
- 9 THE CHAIRPERSON: This, of course,
- 10 contributes to the bad debts of the industry, and I
- 11 suppose the penalty paid by the borrower. So it will be
- 12 difficult to access the credit subsequent to that action.
- Is that a fair statement?
- MR. NORMAN BISHOP: I would agree, yes.
- 15 THE CHAIRPERSON: Okay. Thank you.
- 16 MS. ANITA SOUTHALL: If I could ask then,
- 17 Mr. Foran to proceed with the remainder of his direct
- 18 examination of the remaining panel members. Thank you.

19

- 20 CONTINUED EXAMINATION-IN-CHIEF BY MR. ALLAN FORAN:
- MR. ALLAN FORAN: Yes, thank you and
- 22 perhaps the Board was very hopeful that my direct had
- 23 been completed. In fact, there is some additional
- 24 commentary that we'd like to put on the record.
- So, what I'd like to do is to turn to Mr.

- 1 Schinkel who is with Deloitte & Touche. Mr. Schinkel has
- 2 filed a report in this proceeding dated September 17th,
- 3 2007 and I'm going to ask -- in fact, Dean, I'm going to
- 4 ask you to -- to take the Board through your CV which is
- 5 located at Tab 7 which is the answer to interrogatories
- 6 PUB/CPLA-A7. There are three (3) resumes attached, one
- 7 (1) of which is -- is yours, Dean, if you would just go
- 8 ahead please.
- 9 MR. DEAN SCHINKEL: Thank you. Mr.
- 10 Chairman, Members of the Board. I will start with my
- 11 background on my education and professional experience.
- 12 I've been employed by -- in the Winnipeg
- 13 office of Deloitte & Touche for the past ten (10) years.
- 14 I obtained by Bachelor of Commerce Honours degree with a
- 15 major in accounting in 1997 and immediately commenced
- 16 employment with Deloitte & Touche. The first five (5)
- 17 years at Deloitte, I spent in the audit department
- 18 completing audits and reviews of financial statements for
- 19 both public and private companies.
- 20 I wrote the uniform final examination in
- 21 1999 obtaining the Gold Medal in Manitoba and placing on
- 22 the National Honour Role, and in 2000 was admitted to the
- 23 CA membership.
- In 2002, at Deloitte & Touche, I
- 25 transferred from the Adit Department to the Financial

- 1 Advisory Group. At that time, I then commenced the
- 2 Chartered Business Valuator program of studies.
- And in 2004, I wrote the members entrance
- 4 exam and received the Gold Medal in Canada. For the past
- 5 five (5) years, I've worked in the Financial Advisory
- 6 Group and primarily, my responsibilities have been
- 7 completing both valuation and damage quantification
- 8 reports.
- 9 I complete valuation reports for primarily
- 10 three (3) purposes; the first being disputes, the second
- 11 being mergers and acquisition activities, and the third
- 12 being tax and estate planning.
- My CV, which is included, outlines
- 14 examples of types of reports that have been completed
- 15 since I have obtained my CVV designation.
- 16 I'll point out -- I won't go through each
- of them individually, but will point out that a number of
- 18 them have been prepared on behalf of counsel and have
- 19 been used for negotiated settlements. And certain of the
- 20 valuation reports have been prepared where the valuation
- 21 conclusion has set the amount that a transaction would
- 22 take place at.
- I have been engaged by the CPLA to prepare
- 24 a report which is included on the cost of providing
- 25 payday loans in Manitoba.

```
1 MR. ALLAN FORAN: What I'd like to do,
```

- 2 subject to comment from other counsel, is I'd like to
- 3 offer Mr. Schinkel's evidence as expert evidence on
- 4 business valuation and accounting matters and,
- 5 specifically, the collection, analysis, and reporting of
- 6 data which has been applied to the payday lending
- 7 industry in Manitoba.
- 8 THE CHAIRPERSON: Mr. Williams, do you
- 9 have any comments?
- MR. BYRON WILLIAMS: No comment.
- 11 THE CHAIRPERSON: Mr. Hacault...?
- MR. ANTOINE HACAULT: None.
- 13 THE CHAIRPERSON: It is fine with the
- 14 Board.

15

- 16 CONTINUED BY MR. ALLAN FORAN:
- MR. ALLAN FORAN: Okay, duly qualified.
- 18 I'd ask you, Mr. Schinkel, to now turn to your report.
- 19 And if you could provide the Board with an -- an overview
- 20 of the report that's been filed in prefiled evidence, I'd
- 21 appreciate that.
- MR. DEAN SCHINKEL: Thank you. Deloitte
- 23 and Touche was engaged by the CPLA to prepare a report on
- 24 the cost of providing payday loans in Manitoba. We were
- 25 requested that our report specifically deal with private

- 1 companies only.
- 2 At the time, we were told that a separate
- 3 analysis would be prepared by another expert on public
- 4 companies, and I later learned that that was Professor
- 5 Gould's report would include that.
- Prior to starting our engagement, we were
- 7 supplied with a 2004 Ernst and Young report on the cost
- 8 of providing payday loans in Canada. Once we started our
- 9 engagement, we reviewed this report in detail,
- 10 specifically focussing on the methodology and approach
- 11 that was allowed. Based on that review, we found that
- 12 the methodology approach was sound, and that this would
- 13 be the methodology that we would follow in the completion
- 14 of our report.
- The Ernst and Young report, or the E and Y
- 16 report, broke the costs into four (4) components, the
- 17 first being operating costs; the second, the cost of
- 18 capital; the third, the cost of supplementary capital,
- 19 and the fourth being the cost of bad debts. These are
- 20 the same four (4) components that we utilized in our
- 21 report.
- When we completed our report and during
- 23 the completion, it was always meant to provide factual
- 24 data on actual payday loan providers in Manitoba. As we
- 25 state in our report, it was never meant to give

- 1 Deloitte's opinion, or my opinion, on what an appropriate
- 2 rate would be to charge. Instead, it was supposed to
- 3 represent factual information that we received.
- 4 In order to obtain information, we sent
- 5 out surveys to payday loan providers in Manitoba. Now,
- 6 the survey, which is included in Appendix A to our
- 7 report, was designed by Deloitte and Touche and, as a
- 8 starting point, we used the Ernst and Young survey from
- 9 2004 as our starting point.
- 10 We shared our survey with the CPLA, and
- 11 the only comments that came back from them were on
- 12 formatting -- just trying to make it easier to read to
- 13 make sure that it was -- that it was understood.
- One departure from the Ernst and Young
- 15 report is we did not ask for questions related to
- 16 rollovers and new-versus-repeat customers. And this was
- 17 addressed in our engagement letter that this was not part
- 18 of our mandate. We were not requested to do this with
- 19 the rationale that in our discussions with the CPLA, we
- 20 had concerns over whether this information would even be
- 21 tracked and available from the private companies. And we
- 22 were also, in our report, trying to provide an average
- 23 cost, across all types of loans, in Manitoba.
- Deloitte and Touche sent out thirteen (13)
- 25 surveys to private companies. The initial contact

- 1 information, email, and names were obtained from the
- 2 CPLA.
- 3 Deloitte and Touche also did our own
- 4 Internet and Yellow Page search in an attempt to ensure
- 5 that we did not miss sending a survey to any private
- 6 companies in Manitoba.
- 7 Based on our search, we did uncover names
- 8 that were not previously provided to us. But these were
- 9 Internet providers and also pawn shops where -- which, as
- 10 our report notes, are excluded from our report.
- 11 Based on the thirteen (13) surveys that we
- 12 sent out, we received five (5) useable responses back.
- 13 The one thing that occurred very quickly is Deloitte had
- 14 significant difficulties obtaining information back. We
- 15 attempted to call and did make contact with almost all of
- 16 the individuals that were sent a survey, but a
- 17 significant number of them had serious concerns over
- 18 whether the information would be held in a confidential
- 19 manner.
- In my conversations with them, I attempted
- 21 to assure them that none of the information at all would
- 22 be shared with the CPLA, that specific line-by-line or
- 23 individual information on a company-by-company basis
- 24 would not be disclosed in our report, and that it would
- 25 not become public through the hearing process that would

- 1 occur.
- 2 Even with our assurances, many of the
- 3 individuals that started to participate and talk to us
- 4 declined or dropped out of the process, which resulted in
- 5 us only receiving five (5) responses back that we could
- 6 use. For each of the five (5) responses, we had follow-
- 7 up -- many follow-up conversations with each of the
- 8 participants.
- 9 The first goal of those conversations was
- 10 just to make sure that the participants understood the
- 11 questions and there was no confusion in what was being
- 12 asked. We then wanted to ensure that we understood their
- 13 financial information and that we did not have any
- 14 misunderstandings with what was provided.
- 15 After this took place, we reviewed and
- 16 analyzed each of the participant's data that was
- 17 provided. And, really, what we were looking for was
- 18 anomalies that may have to be adjusted before we
- 19 calculated any cost data.
- 20 So the procedures that took place here is
- 21 first we compared the financial data across the five (5)
- 22 companies that provided data looking for anomalies.
- Each of the companies, as they're private,
- 24 had very different financial statement disclosure. So we
- 25 had to have discussions on what each line item meant and

- 1 -- and what they were putting in different categories to
- 2 do this. And we also compared each participant's
- 3 financial information, their expense as a percentage of
- 4 overall expenses looking for anomalies across.
- 5 So, after our analysis was done, and if we
- 6 had to make any adjustments, we then on -- went on to
- 7 calculate the costs into the four (4) categories, and I'd
- 8 like to discuss that now.
- 9 The first cost category that we looked at
- 10 was "operating costs," so simple examples are salaries,
- 11 utilities, security costs, items like this.
- 12 Each of the five (5) participants that
- 13 gave us information were multiline providers, meaning
- 14 that not only did they provide payday loans, they also
- 15 had one (1) or more other service line, such as cheque
- 16 cashing, money transfers, et cetera.
- 17 As our report was only looking at the cost
- 18 to provide payday loans, we had to allocate their total
- 19 operating expenses and -- and determine how much of their
- 20 operating expenses only related to the payday loan
- 21 portion of their business.
- 22 And this is one of the questions we asked
- 23 in our survey. And we were hopeful that the participants
- 24 would be able to divide their total operating costs
- 25 between the type of services.

```
1 But, based on our discussions and based on
```

- 2 the responses that we got back, the clear conclusion was
- 3 the only reliable method -- and it may not be a perfect
- 4 method -- but the only reliable method to determine
- 5 operating costs was to allocate it based on the
- 6 percentage of revenue.
- 7 So, if 90 percent of revenue was because
- 8 of payday lending, 90 percent of operating costs should
- 9 be allocated and used in our analysis.
- 10 Two (2) of the participants, after we
- 11 spoke to them, said that they would go off and try and --
- 12 and come up with a method of allocating salaries and
- 13 wages and -- and go through sort of a time analysis.
- 14 But they quickly came back and said, There
- 15 is no information track that we can specifically say this
- 16 much was payday lending and this much was other. And
- 17 they all concurred the only reasonable method was based
- 18 on a percentage of revenue. So this is what we did for
- 19 all five (5).
- 20 After we had allocated operating costs of
- 21 the payday lending, we then had to go and see if we had
- 22 to make any adjustments. And there were two (2) specific
- 23 adjustments that were made for all and a third analysis
- 24 that took place.
- 25 The first is we deal with bad debt costs

- 1 and the costs of interest separately. So we pulled those
- 2 out -- out of operating costs, we deducted them away, so
- 3 we were just dealing with non-bad debt, non-cost-to-
- 4 capital operating costs.
- 5 The third assessment that we made for all
- 6 participants is we -- each of the companies, we asked in
- 7 our survey, what the shareholders of company --
- 8 shareholders of the companies -- what remuneration they
- 9 were receiving. And we wanted to make an assessment was,
- 10 if a shareholder was earning a salary of forty thousand
- 11 (\$40,000) dollars, for example, was this fair market
- 12 value? If they had to replace themselves, was that a
- 13 fair salary?
- 14 And if we were going to find someone that
- 15 was underpaying, we would making an adjustment to put
- 16 them up to fair market value. And if someone was grossly
- 17 overpaid, we would make an adjustment to try and bring
- 18 them back down to fair market value.
- In order to make this assessment, we first
- 20 asked each of the shareholders what specific duties they
- 21 performed. We then compared their salary to others that
- they paid within their organization, and we compared
- 23 those salaries of the shareholders to specific duties
- 24 that were compared in our other four (4) responses out of
- 25 the total five (5).

- 1 And what we found, there's a very wide
- 2 degree of what the shareholders were doing. Some were
- 3 very hands-on, were there every day doing almost all the
- 4 duties. Others were absent to the business, and they
- 5 were strictly shareholders that let someone else run the
- 6 business.
- 7 And we also had to look at if there was,
- 8 for example, a husband and wife that were both
- 9 shareholders. We looked at the combined income they were
- 10 drawing for the combined services to -- as they thought
- of themselves more of a family or shareholder group.
- 12 So, based on this analysis, we did not see
- 13 any gross overpayment or underpayments. So in the end we
- 14 did not make any adjustment for salaries that were being
- 15 drawn.
- So, after we had our adjusted operating
- 17 costs, we then divided this over the total loans issued
- over the year, multiplied it by a hundred (100) to
- 19 determine a cost of operating costs per one hundred
- 20 (100).
- One discussion point that we had to have
- 22 with all participants was the definition of total loans,
- 23 and we wanted to make sure that it included the principal
- 24 amount only, not fees. So we made sure that there was no
- 25 misunderstanding on this point.

```
1 The second cost category is the cost of
```

- 2 capital. For each payday loan provider to be able to
- 3 operate, they have to have a capital on hand to be able
- 4 to make the loans. So this capital could come by either
- 5 the way of debt or equity. And, if it's debt or equity,
- 6 it would have a different cost associated with it.
- 7 The theory of how to measure cost of
- 8 capital, we used the weighted average costs of capital,
- 9 which is the blended return that the equity holders would
- 10 require and that the debt holders would require.
- The issue that we had in preparing the
- 12 report, or one thing that we discussed and want to
- 13 discuss now, is that based on the -- just doing a survey
- 14 and having discussions, there was no way to accurately
- and with precision estimate what the cost of capital of
- 16 these companies were.
- 17 Each of the companies would have some
- 18 similar risks as they operate in the same industry.
- 19 However, each of them would have different risks and
- 20 opportunities, strengths and weaknesses, that would have
- 21 to be assessed to be able to estimate what their costs of
- 22 capital is specific to their cost of equity.
- Based on a survey and having phone
- 24 conversations, I don't feel that we'd be in a position
- 25 to, on a very subjective matter like, whack, be able to

- 1 say this is what their cost of capital is. So, for that
- 2 reason, and to be consistent with the Ernst and Young
- 3 report, we utilized the weighted average cost of capital
- 4 of 14 percent.
- 5 And in the report, I make the comment that
- 6 this is conservative -- 14 percent. And the rationale
- 7 for that comment is many of the survey participants, it
- 8 appeared that their capital structure, although varied
- 9 among them, many of them were primary -- primarily
- 10 financed with equity and very little debt.
- 11 And if they did have debt, it was often
- 12 quaranteed by their -- their home or some other asset.
- 13 So based on my experience in the Manitoba market with
- 14 mergers and acquisitions, and I would feel that a
- 15 weighted average cost of capital, with a company that is
- 16 primarily financed with equity of 14 percent, would be
- 17 conservative. So that is why that comment was made.
- So, after we utilized the 14 percent,
- 19 applied it to the average loans outstanding at a point in
- 20 time to calculate the costs of capital per one hundred
- 21 (100).
- 22 The third cost -- cost category is
- 23 supplementary capital, and this is, in a way, related to
- 24 the cost of capital that I just discussed. For each of
- 25 these businesses to operate, they need to have working

- 1 capital on hand and also the infrastructure in place
- 2 either renting, leasehold improvements, or owning a
- 3 building themselves. This needs to be financed. So this
- 4 amount, again, is multiplied by a weighted average cost
- 5 of capital of 14 percent to calculate the cost of
- 6 supplementary capital.
- 7 The fourth component, bad debt costs.
- 8 There is two (2) components to this which I'll discuss.
- 9 The first is the more obvious one, that if a loan for
- 10 three hundred dollars (\$300) is given out and it's not
- 11 collected -- the principal amount of the loan not
- 12 collected -- that would be a bad debt as well.
- 13 The other item that is included in bad
- 14 debt cost is the operating cost component and the
- 15 supplementary capital cost component that would otherwise
- 16 be covered or borne by a debt, had it not gone bad.
- Or stated differently, the fees revenue
- 18 earned on the good loans has to be enough to cover-off
- 19 the operating costs related to the loans that go bad, as
- 20 they don't contribute to covering of the operating costs.
- 21 And we give an example in our report that
- 22 shows that if you ignored the operating costs that are
- 23 tied to the debts that go bad, that an operator would not
- 24 charge enough to even be able to break even, if you're
- 25 only looking at the operating costs portion of the costs.

```
1 So our conclusions are on page, I believe,
```

- 2 9 of our report -- sorry, on page 11 of our report where
- 3 we break up the four (4) cost categories and we have --
- 4 what we did to get the cost per one hundred (100) is for
- 5 the five (5) responses we aggregated all of their data
- 6 together and calculated an average with all the data
- 7 included so it's a -- a weighted average with the total
- 8 costs and total loan volumes of all five (5) included in
- 9 the calculations and we get -- the two (2) largest
- 10 components, the operating costs per one hundred (100) of
- 11 twenty dollars and ninety-five cents (\$20.95) and the bad
- 12 debt cost per one hundred (100) of four dollars and
- 13 forty-nine cents (\$4.49).
- 14 And the one (1) other comment on the bad
- debt costs is one (1) participant could not provide us
- 16 with the amount of loans that go into default that were
- 17 ultimately collected. So when we're calculating the bad
- 18 debt costs it only includes the responses from the four
- 19 (4) participants, not the five (5). For the operating
- 20 costs it includes all five (5) participants. So the end
- 21 conclusion of total cost per one hundred (100), the
- 22 factual data received is twenty-six dollars and eighty-
- 23 seven cents (\$27.87). And thank you.
- MR. ALLAN FORAN: Okay. Thank you very
- 25 much, Mr. Schinkel, and now what I'd like to do is to

- 1 turn to Dr. Lawrence Gould and, first, I'd ask Dr. Gould
- 2 to provide some commentary as to his CV which similarly
- 3 is contained at PUB/CPLA-A-7 and it's at Tab (a) of that
- 4 answer.
- 5 And, Larry, firstly if I could ask you to
- 6 just tell the Board -- and I'm sure we all -- you've been
- 7 qualified as an expert by this Board before but perhaps
- 8 what we could do is go through again a little bit of your
- 9 CV, your background, and your expertise, please?
- DR. LAWRENCE GOULD: Good afternoon, Mr.
- 11 Chairman, and Members of the Board.
- 12 My name is Larry Gould. I'm a professor
- 13 of finance and Director of the Centre for International
- 14 Business Studies at the University of Manitoba.
- 15 Previously I've served as the Head of the Department of
- 16 Accounting and Finance at the University of Manitoba and
- 17 previous to that as the Chairman of Finance and Business
- 18 Economics at McMaster University.
- 19 My educational background, I have a
- 20 Bachelor of Science degree in Economics from Wharton, an
- 21 MBA in finance from NYU and a PhD in finance from the
- 22 University of Toronto.
- I've served as a consultant and provided
- 24 expert evidence in a wide range of topics in finance
- 25 accounting and tax at a number of boards both in Canada

1 and the United States as detailed on my CV. As Mr. Foran

- 2 said I actually have a -- a long association with this
- 3 Board from the mid-'80s until about 2000 doing most of
- 4 the hearings regarding gas distribution either on behalf
- 5 of the Consumers' Association or at times on behalf of
- 6 the companies.
- 7 I was asked by the CPLA to provide my
- 8 independent judgment on the matter at hand in this
- 9 Hearing which is to determine or recommend what the
- 10 maximum amount should be charged for payday loans.
- MR. ALLAN FORAN: What I'd like to do is,
- 12 again, subject to commentary from other counsel is I'd
- 13 like to offer the evidence of Dr. Gould as an expert
- 14 witness on, in this case, a wide range of topics but
- 15 generally related to finance, accounting, and taxation
- 16 with a specific recommendation being made by the
- 17 application of his expertise as to the rate that should
- 18 be set by this Board to allow for viable competition in
- 19 the payday lending marketplace in Manitoba.
- 20 THE CHAIRPERSON: Mr. Williams...?
- MR. BYRON WILLIAMS: My clients are
- 22 prepared to accept Mr. Gould's expertise in finance,
- 23 accounting, and taxation.
- THE CHAIRPERSON: Mr. Hacault...?
- 25 MR. ANTOINE HACAULT: Similarly.

1	THE	3	CHAIRPERSON:	We	concur.

2

- 3 CONTINUED BY MR. ALLAN FORAN:
- 4 MR. ALLAN FORAN: With that then, Dr.
- 5 Gould, if you could please highlight your -- your
- 6 evidence? For the purposes of the Board this evidence is
- 7 contained in the pre-filed evidence that has been
- 8 submitted on behalf of the CPLA.
- 9 DR. LAWRENCE GOULD: My report is divided
- 10 into six (6) sections and the -- the Power Point
- 11 presentation directly mirrors those sections. So if
- 12 there's any deviation, I'll point it out to you, but it's
- 13 pretty close to what the report actually does.
- In this section of my report I provide
- 15 some background of the payday loans and some introductory
- 16 comments on some of the problems. First the
- 17 characteristics of these loans are that they are
- 18 typically very short term, one (1) or two (2) weeks and
- 19 for small amounts. I use, as most of my examples, three
- 20 hundred dollars (\$300) maybe it's between three (3) three
- 21 fifty (350), but that would be a typical payday loan.
- The procedure for obtaining the loan is
- 23 for a borrow -- borrower to come in and provide both
- 24 their identification, some proof of income, and then they
- 25 have a -- either cheque or preauthorized debit for the

- 1 interest, fees, and principal dated for the next payday.
- 2 So the first point of this, I guess is
- 3 that the amount that somebody does pay for this by
- 4 filling out either the preauthorized debit or the cheque
- 5 is pretty clear. If you write a cheque for -- on a three
- 6 hundred dollar (\$300) loan for the loan plus fees of
- 7 three hundred and sixty (360), you have a very exact idea
- 8 of what you're paying.
- 9 What seems to cause a lot of controversy
- 10 in these loans are that the amount of interest when
- 11 either compounded annually or calculated as an effective
- 12 annual return is very high. I think we've all seen over
- 13 the past week or so headlines in either the TV shows or
- 14 the -- the newspapers talking about how people were
- 15 paying interest rates of 700 percent, or 500 percent, and
- 16 so on.
- I actually included a table here to -- to
- 18 illustrate that, and it's a very straightforward
- 19 calculation. What I've done is take using my example of
- 20 a three hundred dollar (\$300) loan with a twenty dollar
- 21 (\$20) fee for hundred (100), i.e., sixty dollars (\$60),
- 22 calculated the annual return. So for example looking at
- 23 the middle column for a two (2) week loan, twenty-six
- 24 (26) weeks times 20 percent is 520 percent. If you do
- 25 effective compounding, in other words, compound that over

- 1 the period, you get 11,348 percent. And as you can see
- 2 for the one (1) week period, you can get into the
- 3 millions.
- 4 MR. ALLAN FORAN: Dr. Gould, if I could
- 5 just -- one, if you could move to the left or we could
- 6 just move the screen.

7

8 (BRIEF PAUSE)

9

- 10 MR. ALLAN FORAN: Thank you, Mr. Hacault,
- 11 I appreciate that.
- 12 DR. LAWRENCE GOULD: So I think it's
- important to understand that those concepts have a use
- 14 and a theoretical foundation in finance, and they have
- 15 been applied to benefit consumers to allow them to better
- 16 understand what the cost of the loan is in certain types
- 17 of situations.
- And the situation that I point out and one
- 19 that I got involved in -- in past years, is when you have
- 20 a mortgage compounded semiannually and another company
- 21 giving a mortgage, or a second mortgage compounded
- 22 monthly, one might put a stated rate on the window that's
- 23 less, but in fact with the compounding effect over the
- 24 period ends up costing more. So if we're comparing the
- 25 same period, an annual period with different levels of

- 1 compounding there is a reason for calculating an
- 2 effective annual return.
- In this case though we're dealing with
- 4 very short term loans, and there's really no meaning to
- 5 these numbers of 520 percent, or 11,348 percent because
- 6 you're not comparing the two (2) week loan to what you
- 7 would do for a year.
- 8 I guess it would be a -- a similar case to
- 9 go into a hotel and being told that the rent -- the --
- 10 the cost of -- of one (1) night's hotel rental was two
- 11 hundred dollars (\$200) and then having that explained as
- 12 being seventy-three thousand dollars (\$73,000) a year.
- 13 It -- it doesn't have any meaning. You look at something
- 14 like that on the term for which you use it, and I think
- 15 that that's similar to the payday loan.
- 16 The other problem is with respect to the
- 17 sizes of the loan. As I said, these are very small
- 18 amounts -- a three hundred dollar (\$300) loan. If you
- 19 express a fee, for example, a sixty dollar (\$60) fee, as
- 20 a percentage of a three hundred dollar (\$300) loan, it's
- 21 20 percent. If it's over a hundred thousand dollar
- 22 (\$100,000) loan, it's six basis points, .06 percent so
- 23 that if we have administrative fees which we're going to
- 24 have for executing any type of financial ins --
- 25 instrument, a mortgage or a payday loan, if it's spread

- 1 over a very large amount, that fee is very small but for
- 2 a small loan, you get very, very high short-term interest
- 3 rates and if -- as I said, if that's compounded, the
- 4 numbers appear to be very large.
- 5 So my conclusion on this is that it's
- 6 really misleading to calculate these annualized or
- 7 effective annual rates of return. There's no question
- 8 that these loans are high-cost because of their design as
- 9 short-term, small loans but they are simply part of the
- 10 capital market and offer a way of financing for
- 11 individuals.
- 12 For me this case really comes down to
- 13 looking at the costs that are involved in setting the
- 14 rates for these payday loans transforming it from looking
- 15 at the effective annual rates back down to, really, the
- 16 reality of what the costs are of producing these loans.
- 17 The next section of my report really deals
- 18 with various problems in regulating payday loans and what
- 19 I do there is to describe first something that's probably
- 20 very familiar to the Members of the Board and that's the
- 21 way in which monopolies, public utilities, are regulated.
- 22 And we know that in -- in that case a
- 23 company will come before the Board, they'll have their
- 24 costs vetted, all their operating costs, taxes,
- 25 depreciation, and a return on investment, a fair rate of

- 1 return, and the Board has the opportunity to both analyse
- 2 those costs and look over the expenses, the capital
- 3 budget and so on.
- When a rate is set, that rate applies to
- 5 the specific company. Their capital structure is taken
- 6 into account, their risk and a fair rate of return. It
- 7 is specific to the company.
- In this case, we're really talking about
- 9 setting a maximum fee for loans which will apply to the
- 10 group of payday loan companies. So in this case what is
- 11 applied may be applicable to companies with different
- 12 risks, capital structures, all part of the payday loan
- 13 industry in Manitoba.
- 14 Another problem with this is that with
- 15 regard to public utilities there are different
- 16 opportunities for redressing differences between what
- 17 should be allowed and what is allowed. And sometimes
- 18 this is a conscious decision through regulatory lag but
- 19 the company does have a right to come back, explain
- 20 what's going on, seek a higher rate.
- In this case, when the Board sets a
- 22 maximum fee companies which can't operate at that fee
- 23 will go out of business. There will really be no
- 24 opportunity, at least as far as I can see, for these
- 25 companies to have another -- a chance to make their case.

- 2 I don't think that would be applicable to the companies
- 3 that couldn't survive under the maximum fee.
- 4 The next section of my report deals with
- 5 the Ernst & Young results, and the reason for that is
- 6 it's an important work in that it's an independent study
- 7 of the costs of providing payday loans. That study
- 8 looked at the actual costs of a representative sample of
- 9 payday loan companies. It did not provide individual
- 10 data, but it did provide groupings of large, medium and
- 11 small.
- 12 Large in -- in this case was defined as
- 13 \$20 million in volume; medium between \$2 and \$20 million
- 14 dollars; and small less than \$2 million.
- This is a typical display of many of the
- 16 tables in the Ernst & Young report and for the purposes
- 17 of this hearing, it's an important one. First, if we
- 18 look down the column labelled "Average," you can see, as
- 19 was described as well in the Deloitte report, that there
- 20 are four (4) categories here: Operating cost; cost of
- 21 loan capital; cost of supplementary capital; and bad debt
- 22 cost.
- As we go across a row, we can see that the
- 24 results are separate for both large, medium and small,
- 25 but an average is provided. So, one of the observations

- 1 that we can see immediately as we go across the total
- 2 rows, is that the costs increase as we go from large to
- 3 medium to small.
- 4 The average in this case, and this is a --
- 5 an unweighted average, which I'll compare in a minute to
- 6 the weighted averages, takes each company into
- 7 consideration separately without regard to size. For
- 8 this the average is twenty dollars and sixty-six cents
- 9 (\$20.66) per hundred.
- 10 The next table compares that, and you can
- 11 still see the -- in column 2 of this table, the twenty
- 12 dollars and sixty-six cents (\$20.66) average, again,
- 13 broken up between small and medium and large, but lets --
- 14 you also see what the -- their other calculations based
- 15 on weighted averages are.
- The weighted averages weight the larger
- 17 companies more heavily, and since they have lower cost,
- 18 we get lower weighted averages. But if you think about
- 19 it, that's not really representative of the payday loan
- 20 industry. Asyntautically (phonetic), it's going to
- 21 approach the very largest firms with the weighted
- 22 average. So I think that for purposes of what we're
- 23 doing here, it's the unweighted averages which are
- 24 important.
- The next table that I want to comment

- 1 briefly on is the sensitivity of the results in these
- 2 costs to the cost of capital. This table has two (2)
- 3 purposes from my point of view. And I should explain
- 4 that the second column is one that I -- I've added, this
- 5 was not part of the Ernst & Young study. It is in my
- 6 report but it's not part of the Ernst & Young report.
- 7 What -- what we have if we ignore that
- 8 second column for a minute, are different combinations of
- 9 equity and debt costs and their effect on average costs.
- 10 So the first thing that we can observe from this table
- is, for example: With the Ernst & Young equity before
- 12 tax of 15 percent, found in the first column, and
- 13 7 percent debt, the average cost per hundred was fifteen
- dollars and sixty-nine cents (\$15.69).
- 15 If we were to reduce or use a much lower
- 16 cost of equity capital -- 10 percent -- and a 6 percent
- 17 debt cost. The average cost per hundred (100) declines,
- 18 but only to fifteen dollars and thirty-one cents
- 19 (\$15.31). In other words, there's only a thirty-eight
- 20 (38) cent differential for a fairly large incre --
- 21 decrease in the cost of capital.
- So that's the -- that -- that's an
- 23 important point for judging what is -- what really
- 24 impacts on the dollar cost per hundred (100). The reason
- 25 I added that column -- column 2 -- is that one (1) of the

- 1 disagreements that I do have with the application of this
- 2 by Ernst & Young, is that they have applied this as a
- 3 pretax equity figure into the calculation of the cost per
- 4 hundred (100).
- 5 The problem is, of course, as with -- not
- 6 just with payday loan companies, but with all of us, we
- 7 have to pay taxes, so that the after-tax cost of this is
- 8 going to be different -- the equity after tax. In other
- 9 words, if you allow a 15 percent before-tax return rolled
- 10 into the fifteen dollar and sixty cent (\$15.60) formula,
- 11 after taxes and I'm assumed here a 36 percent tax rate
- 12 you would only end up with 9.6 percent.
- Now, most of the comparisons that are done
- 14 with indices or with the TSX Stock Exchange are all on an
- 15 after-tax basis. So we want to compare apples to apples.
- 16 This wa -- this table provides a random ordering of the
- 17 different costs, because the identities hidden of the
- 18 different companies. But what's illustrative of this to
- 19 me -- and I think it's an important table -- is that if
- 20 we are -- were to assume that the Ernst & Young data is
- 21 absolutely perfect -- that they did a perfect job -- and
- 22 that each of these companies are efficient, meaning that
- 23 they provide a service, they may differentiate their
- 24 service and then their costs may be higher or lower, but
- 25 that there's no inefficiencies in any of these.

Just for the purposes of assumption, what

- 2 would we do?
- We have a problem here in that we can
- 4 certainly select the average, but anything -- any -- any
- 5 company which has costs above that average, in terms of
- 6 the fees that we set, would not be able to survive.
- 7 And in the limit, if we push that down --
- 8 we could push it down as far as we wanted -- we could be
- 9 left with one (1) firm. And I'll come back to that
- 10 later. So that's a possibility, an endpoint. You could
- 11 create a monopoly by regulating the price, but
- 12 eliminating all the existing payday loan companies. It's
- 13 not something that I would advise.
- 14 The average again, using the unweighted
- 15 costs of providing payday loans were twenty dollars and
- 16 sixty-six cents (\$20.66).
- In summary, I've looked at the effects of
- 18 this, which are mainly due to operating costs and bad
- 19 debts, the assumptions on return on equity or debt have
- 20 only a marginal impact. And that's why I didn't spend
- 21 very much time with that aspect, other than the tax
- 22 adjustment.
- The other important thing, in summary,
- 24 from reviewing this, is that there is a significant cost
- 25 variation across the payday loan industry. And that, for

- 1 the Board, is going to be the difficult problem is
- 2 setting these fees.
- Now, the next section of my report deals
- 4 with adjust -- looking at the report that was done by Dr.
- 5 Robinson in ACORN of 2006, that was what was available to
- 6 me when I filed evidence. And I used that in a way the
- 7 section is labelled the Robinson report, but I use it to
- 8 also examine the public -- the data available from the
- 9 public companies, Money Mart from Dollar in the United
- 10 States and -- and Rentcash, Incorporated.
- 11 So this section really does two (2)
- 12 things. It looks at the Robinson report, but it also
- 13 really develops how volumes and profits have changed over
- 14 the period since the Ernst and Young report was
- 15 completed.
- 16 First I'd note that in the ACORN report
- 17 Dr. Robinson recommended, and I'm using the typical three
- 18 hundred dollar (\$300) loan, two (2) week loan the
- 19 equivalent of ten dollars and fifteen cents (\$10.15) per
- 20 hundred (100), that's in comparison with the average that
- 21 I just showed from the Ernst and Young study of twenty
- 22 dollars and sixty-six cents (\$20.66), so roughly half.
- So I think the first question that would
- 24 come up was how could that be, how can we get such a low
- 25 number relative to the Ernst and Young study which looked

1 at actual data. How could that be possible? And I think

- 2 that we can get some understanding of that by looking at
- 3 what Dr. Robinson's objectives were as stated.
- 4 Dr. Robinson wanted to design a fee
- 5 structure that would only allow, as he said, the very
- 6 largest firms to survive. And in that sense he goes on
- 7 to say that even that might be to har -- too high. That
- 8 if the banks and credit unions could provide substitute
- 9 products he would really fee-favour an even lower fee.
- 10 So if you boil that down it's really saying that you
- 11 could eliminate the payday loan industry as long as you
- 12 could get the banks and credit unions to come in and
- 13 offer substitute profits.
- 14 The reason he -- it's under -- important
- 15 to understand that objective is because if you think of
- 16 that scatter diagram if you define efficiency as high
- 17 volume, very high volume, you could move toward leaving
- one large company, creating a monopoly where none
- 19 existed, to have higher volume and hence lower costs and
- 20 in that sense create, I'm putting this in quotation,
- 21 mental quotation marks, "savings for the consumer." Of
- 22 course, you'd eliminate the industry and choice offered
- 23 by the wide variety of pay -- payday loan companies that
- 24 exist.
- So in this ACORN report, Dr. Robinson

- 1 worked with volumes forecast of three (3) to 3 million
- 2 and higher which certainly exceeded at the time any of
- 3 the payday loan companies, but he had a projection that
- 4 the large chains, the large companies would increase
- 5 their volumes dramatically. And that led me to my
- 6 examination which is relevant to examining or comparing
- 7 with Ernst and Young as well which is to actually look
- 8 and see what happened subsequent to that report with the
- 9 additional data available from 2006 and 2007 to both
- 10 Money Mart and Rentcash.
- The first interesting thing is that there
- 12 was a lot of attention paid to the tremendous growth in
- 13 loan volume. And, it's true. If you look at 2005 to
- 14 2007 for Money Mart, loan volume grew from 560 million to
- 15 937 million, 67 percent per year. That is a dramatic
- 16 growth rate. But, of course, if you look past that into
- 17 the fundamental determinants of it a large part of this
- 18 was caused by acquisition and new stores.
- 19 So that if you look on a per-store va --
- 20 basis which is really the important driver of cost, these
- loan volumes grew from 2.7 million per store to 2.9
- 22 million; a much, much reduced growth rate of only 3.7
- 23 percent. I also looked at the profitability of Money
- 24 Mart from the standpoint of both their profit margins and
- 25 return on assets.

```
1 These averaged, over the period 2005 to
```

- 2 2007, 14.3 percent on profit margins, and return on
- 3 assets at 12.6 percent. It's not possible to get a
- 4 return on equity for Money Mart, because their stock is
- 5 traded as the consolidated company dollar in the United
- 6 States.
- 7 For comparison, I showed the net profit
- 8 margins and return for an index -- the Canadian Bank
- 9 Index, from Financial Post. One (1) question that I --
- 10 I've been asked is, Well, why the bank index? Can't we
- 11 get a better index for payday loan companies? And,
- 12 unfortunately, the answer is "no," at least from -- in my
- 13 judgment.
- It's not an industry that's easy to get
- 15 comparative data for. So, I'm providing this as a rough
- 16 idea of what companies in the financial sector -- the
- 17 banks, have done as a comparative -- for comparative
- 18 purposes. It would be nice if we had exact payday loan
- 19 indices, but none exist. As you've heard many times
- 20 here, most of the data is not public data.
- Next I looked at RentCash. Again, the
- loan volume over that period grew from 281 million to
- 23 four ninety-nine (499); 33 percent. Again, a substantial
- 24 growth. However, again, in this case, when we look at
- 25 the per store -- on a per-store basis, we actually have a

- 1 decline in loan volume; 11.5 percent per year from 1.8
- 2 million per store to one point four (1.4).
- This is a very useful graph because it
- 4 shows Rentcash's stock price. And it may give you some
- 5 insight into, perhaps, some of the difficulties in
- 6 interpreting Dr. Robinson's data. If you see the peak,
- 7 or the spike, there, that was right in the period when
- 8 Dr. Robinson was forecasting very high rates of growth.
- 9 And, of course, there was a lot of talk
- 10 about -- enthusiastic talk about how payday loan
- 11 companies were growing so fast and so on. So, the first
- 12 thing that we can see here is that, obviously, that
- 13 growth did not continue, and that's the difficulty in
- 14 many of Dr. Robinson's projections.
- The other thing we can get from this is
- 16 that, I think Dr. Robinson has maintained that payday
- 17 loan companies aren't very risky. In this case, a
- 18 picture is worth a thousand (1,000) words.
- I think you can get the idea here that
- 20 this is a -- was a substantial amount of risk unseen by
- 21 investors any time you get a spike like that. It also
- 22 speaks to the decreased profitability in the ratios that
- 23 I've shown for RentCash, as well.
- 24 Certainly, with regard to this, there's no
- 25 evidence between either RentCash or Money Mart that

excessive profits are being made by these companies. And in terms of the growth that we've seen in volumes, the growth has been modest, recently, for Money Mart and, as I said, negative per store for RentCash.

(BRIEF PAUSE)

The final piece of information Dean has

9 already reviewed with you; access to the small companies.

-

10 I had done my analysis of the large publicly traded

11 companies, but because there -- there is no data

12 available for the small companies in Manitoba, I was very

13 interested in seeing whether, in fact, we would see a

14 decrease, a level or an increase in costs from this data.

15 In fact, as shown side by side here, we

16 can see with the Deloitte report next to the Ernst &

17 Young report, on the basis of the small sample in

18 Manitoba, there certainly has been an increase in costs

19 for this group. It's information. It's -- it would be

20 nice to have information on all the companies, but some

21 information is certainly better than no information.

So far, my presentation is directly

23 parallel to exactly what's in my report. And I want to

24 be fair, and say that this last slide here is not, and I

25 wanted to point that out. I know that Dr. Robinson will

- 1 have an opportunity to be here and talk about his work,
- 2 but I felt that since there have been additional evidence
- 3 filed since I wrote my report, which I only had access,
- 4 at that point, to the ACORN Report, that I should, at
- 5 least, briefly give the Board some idea of where Dr.
- 6 Robinson and I -- and I disagree. It might be useful so
- 7 that you can consider both reports.
- 8 First of all, I noted that Dr. Robinson in
- 9 the ACORN report had a recommended rate of ten dollars
- 10 and fifteen cents (\$10.15) per hundred (100); that wasn't
- 11 actually ancient history. We're talking about -- about
- 12 eighteen (18) months ago in 2006.
- 13 September 17th, we all had to file
- 14 evidence. Dr. Robinson made no recommendation at that
- 15 time, but in what he did file, he said that he didn't
- 16 think a new analysis would change the rate recommend in
- 17 ACORN very much, and any change would actually be to
- 18 lower rates.
- Now, all the information on the public
- 20 firms for Rentcash was certainly available, and all the
- 21 information for Money Mart, up through the fourth
- 22 quarter; they had had their press release and -- and news
- 23 conference, although the 10K had actually not been
- 24 released at that point in time. But a considerable
- amount of information was certainly available.

```
1 Recently, on October 31st through the IRB
```

- 2 PUB/Coalition-B-18 Revised, Dr. Robinson has put in
- 3 recommended rates and, on this, I can only say I -- I
- 4 think that it's a -- it's a range, depending on whether
- 5 you want to have a -- a loose cap or a tight cap. But
- 6 it's a fairly large range of twelve dollars and eighty-
- 7 two cents (\$12.82) to twenty-one eighty-two (21.82).
- 8 That's based on the fixed -- on the fixed rate. There
- 9 are actually four (4) there. But that -- it gives you
- 10 the -- the relative positioning of that recommendation.
- I'm not sure what would cause these
- 12 numbers to change over the last couple of weeks, going
- 13 from lower than ACORN to twelve eighty-two (12.82) to
- 14 twenty-one eighty-two (21.82). But what I will say is
- 15 this: That in terms of these recommendations, these are
- 16 not based on the actual costs of payday loans.
- In other words, we have the Ernst & Young
- 18 study which actually looks at real data from payday loan
- 19 companies. We have the Deloitte study that looks at real
- 20 data, as well, from payday loan companies. These are
- 21 based -- Dr. Robinson's recommendations are really based
- 22 on his model and his assumptions.
- It -- he takes, as a starting point, Money
- 24 Mart as the basic model and then adapts it with his own
- 25 assumptions. So there's -- from my standpoint, there's

- 1 two (2) problems with that.
- 2 First, that it's really a one (1) company
- 3 analysis based on Money Mart, at least to determine the
- 4 lower limit; with not just using Money Mart, but using an
- 5 assumption from here, an assumption from there to change
- 6 it. I think that in this case -- although Dr. Robinson
- 7 talks about this being applicable to the large chains and
- 8 efficient firms, that ignoring a large chain like
- 9 Rentcash in the analysis certainly would change the
- 10 results dramatically.
- In other words, there's a -- as you've
- 12 seen by the data that I've produced, a real difference
- 13 between the data from Rentcash and the data from Money
- 14 Mart. My judgment is at the lower limit -- and I think
- 15 that he gets to that lower limit by this one (1) company
- 16 concentration, particularly from Money Mart, that the
- 17 payday loan industry would not be able to function in
- 18 Manitoba, at that level, okay.
- And my rationale for that is carried out
- 20 in the next section where I talk about what rate I think
- 21 represents the fee level that should be the reasonable
- 22 range.
- This final section concludes my report.
- 24 And what I do is review the fact that we have the Ernst
- 25 and Young data over the sample covering the entire

- 1 country with a cost per hundred (100) at seventeen (17)
- 2 for the large businesses, the group of large businesses,
- 3 which would have -- and twenty-three dollars (\$23) for
- 4 the group of small businesses. I want to emphasize that
- 5 these calculations include no more than a fair rate of
- 6 return on capital.
- We could, perhaps, debate whether that
- 8 should have been 15 percent, or 14 percent, or 16 percent
- 9 that was used, but it -- whatever that number was
- 10 determined is what is included in these results. The
- 11 difference between seventeen (17) and twenty-three (23)
- 12 is because there are different costs involved in the
- 13 small and large companies. There are also three (3)
- 14 things that may make these estimates understatements.
- 15 First, not considered in that are
- 16 regulatory costs. These would include the licencing
- 17 fees, bonding fees, and the legal costs of these
- 18 hearings.
- 19 Second, I've indicated that while the
- 20 results aren't very sensitive to the cost of capital, the
- 21 failure to adjust for tax certainly does impact on the
- 22 results that might be somewhere around sixty cents (.60).
- 23 And last, we have the indication from the
- 24 Deloitte report that costs have actually increased not
- 25 decreased, as Dr. Robinson hypothesized, since the E&Y

- 1 report. Taking all this into consideration and looking
- 2 at this, we can see that if we have a fee at twenty-three
- 3 dollars (\$23), we would allow a number of the smaller
- 4 companies and mid-sized companies to operate.
- 5 As you move that fee down towards
- 6 seventeen dollars (\$17), companies will fall out, be
- 7 unable to function in Manitoba. If you push it far
- 8 enough, you can get the one (1) company and create a
- 9 monopoly. As I've said, I don't think that's in the best
- 10 interest of Manitobans.
- 11 My recommendation is that the fee be in
- 12 the range of twenty (20) to twenty-three dollars (\$23)
- 13 per hundred (100) of payday loans. Plus, as I said -- I
- 14 did not include this; I didn't have the data for it --
- 15 whatever the allowance is for regulatory costs.
- 16 I think that this range would allow firms
- 17 to function at more than the large-firm basis, and
- 18 through competition and innovation make it a more
- 19 beneficial source of capital for consumers.
- 20 And that concludes my report.
- MR. ALLAN FORAN: Thank you very much,
- 22 Dr. Gould. I'd like to mark that presentation as an
- 23 exhibit, please, and what we'll do is perhaps I'll have
- 24 Dr. Gould email that to -- to Board Counsel or we can
- 25 reproduce it through the Board secretary immediately

```
1
    after the afternoon proceedings.
2
                    THE CHAIRPERSON:
                                       That's fine.
 3
                    MS. ANITA SOUTH ALL:
                                           Thank you, Mr.
 4
    Chairman, we're past our normal time. I understood that
 5
    Mr. Foran may have a bit more direct evidence from CPLA
 6
     representatives before the cross?
 7
                    MR. ALLAN FORAN:
                                       There is one (1)
8
     further piece of evidence; it's not lengthy, and if it
 9
    pleases the Board, we can have that in now or we can -- I
10
     see lots of heads shaking. We can do that first thing
     tomorrow. That would be from -- from Mr. Bishop, and it
11
12
    will relate to regulation in other provinces.
13
                    THE CHAIRPERSON:
                                       Let's hear him on a
14
     fresh morning. Okay, so we'll adjourn for the day; we'll
15
     see you tomorrow morning at 9:00. Thank you.
16
    --- Upon adjourning at 4:10 p.m.
17
18
19
    Certified Correct,
20
21
22
23
    Wendy Warnock, Ms.
24
```

25