1	MANITOBA PUBLIC UTILITIES BOARD
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6	
7	Re: MANITOBA PUBLIC INSURANCE
8	2006 INSURANCE RATES
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12	
13	Before Board Panel:
14	Graham Lane - Board Chairman
15	Eric Jorgensen - Board Member
16	Len Evans - Board Member
17	
18	HELD AT:
19	Public Utilities Board
20	400, 330 Portage Avenue
21	Winnipeg, Manitoba
22	October 12th, 2005
23	
24	
25	Pages 1042 to 1232

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24		
25		

		Page 1044
1	TABLE OF CONTENTS	
2		Page No.
3	List of Exhibits	1045
4	List of Undertakings	1046
5	Opening Remarks	1047
6		
7	PANEL 1	
8	MARILYN MCLAREN, Resumed	
9	DONALD PALMER, Resumed	
10	WILF BEDARD, Resumed	
11	BARRY GALENZOSKI, Resumed	
12		
13	Continued Cross-Examination by Raymond Oakes	1053
14	Cross-Examination by Ms. Pam Shaw	1122
15	Cross-Examination by Mr. Robert Dawson	1143
16	Cross-Examination by Mr. Claudio Sousa	1205
17	Re-Direct Examination Mr. Kevin McCulloch	1225
18		
19	Certificate of Transcript	1232
20		
21		
22		
23		
24		
25		

1 2 No. 3 MPI-23 4 MPI-24 5 CMMG-6 6 MPI-25 7 MPI-26 8 MPI-27 9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32 16 MBA/MPI	Description Response to Undertaking 9. Response to Undertaking 10. Extract from ICBC Application. Response to Undertaking 4. Response to Undertaking 5.	Page No. 1047 1047 1053 1107
3 MPI-23 4 MPI-24 5 CMMG-6 6 MPI-25 7 MPI-26 8 MPI-27 9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32	Response to Undertaking 9. Response to Undertaking 10. Extract from ICBC Application. Response to Undertaking 4.	1047 1047 1053
4 MPI-24 5 CMMG-6 6 MPI-25 7 MPI-26 8 MPI-27 9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32	Response to Undertaking 10. Extract from ICBC Application. Response to Undertaking 4.	1047 1053
5 CMMG-6 6 MPI-25 7 MPI-26 8 MPI-27 9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32	Extract from ICBC Application. Response to Undertaking 4.	1053
6 MPI-25 7 MPI-26 8 MPI-27 9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32	Response to Undertaking 4.	
7 MPI-26 8 MPI-27 9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32		1107
8 MPI-27 9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32	Response to Undertaking 5.	
9 MPI-28 10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32		1107
10 MPI-29 11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32	Response to PUB question 1.	1107
11 CMMG-7 12 13 MPI-30 14 MPI-31 15 MPI-32	Response to PUB question 3.	1107
12 13 MPI-30 14 MPI-31 15 MPI-32	Response to PUB question 4.	1108
13 MPI-30 14 MPI-31 15 MPI-32	Information Request for Application	
14 MPI-31 15 MPI-32	with 9-page attachment	1125
15 MPI-32	Response to Undertaking 14.	1143
	Response to Undertaking 18	1143
16 MD7/MDT	Response to PUB question 7.	1143
10 MBA/MF1	-2 Last year's Information Request,	
17	Manitoba Bar Association I-69;	
18	question and answer.	1153
19 MBA/MPI	-3 Summary from MPI's annual reports	
20	relating to fatalities over the year.	1174
21		
22		
23		
24		
25		
24		

			Page 1046
1		LIST OF UNDERTAKINGS	
2	No.	Description	Page No.
3	MPI UNDER	TAKINGS	
4	23	MPI to indicate the amount of	
5		credibility used in the rate	
6		line adjustment.	1080
7			
8			
9			
10			
11			
12			
13			
14			
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16			
17			
18			
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1 --- Upon commencing at 9:05 a.m. 2 3 THE CHAIRPERSON: Good morning, everyone. 4 Mr. McCulloch, do you have things for us, by the looks of 5 it? 6 MR. KEVIN MCCULLOCH: Yes, Mr. Chairman. 7 Three (3) items that I'd like to deal with at the start 8 of proceedings this morning. 9 The first is to file the response to Undertaking number 9, which by my recollection should be 10 11 MPI Exhibit number 23. 12 THE CHAIRPERSON: Thank you. 13 14 --- EXHIBIT NO. MPI-23: Response to Undertaking 9. 15 16 MR. KEVIN MCCULLOCH: The second is response to Undertaking number 10, MPI Exhibit number 24. 17 18 --- EXHIBIT NO. MPI-24: Response to Undertaking 10. 19 20 MR. KEVIN MCCULLOCH: Mr. Palmer would 21 22 like to address some comments with respect to Exhibit 23 number 23, the response to Undertaking number 9. And in 24 addition, Mr. Palmer's in a position to respond to one

(1) of the six (6) questions raised at the commencement

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1
     of yesterday's hearings by the Board.
 2
                    And I thought that this might also give me
 3
     the opportunity to let the Board know that out of those
 4
     questions, there's a number that will require a -- a
 5
     written response, particularly discussion of the DVL
 6
     functions and how they relate to road safety and items
 7
     such as that.
 8
                    But one of the questions that the Board
 9
     put was asking the Corporation to provide a preliminary
10
     assessment on the anticipated income of the Board's loss
11
     transfer decision on the actuarially indicated average
     premium for motorcycles, scooter, mopeds and dealer
12
13
    plates.
14
                    Now, I believe that you probably said
15
     impact, rather than income, but in any event, Mr.
16
     Palmer's prepared to -- to give that preliminary
17
     assessment as well this morning.
18
                    THE CHAIRPERSON: If I said income, I
19
     misspoke. I did mean impact.
20
                    Mr. Palmer...?
21
22
                    MARILYN MCLAREN, Resumed
```

DONALD PALMER, Resumed

WILF BEDARD, Resumed

BARRY GALENZOSKI, Resumed

23

24

- 2 MR. DONALD PALMER: First, with reference
- 3 to Exhibit 23, we've provided a table with the Extra
- 4 Provincial Trucking claims.
- 5 After reviewing the transcript, we didn't
- 6 quite answer -- I must admit that we answered what I
- 7 think was meant by the question, rather than what was
- 8 actually asked.
- 9 It says if there was no Workers'
- 10 Compensation coverage, what would be the claims? We, of
- 11 course, don't know what the Workers' Compensation claims
- 12 are, so we can't add that in.
- So, what we have provided is the actual
- 14 claims cost for the extra provincial trucks that we have
- 15 reported. And then from a -- for a comparison purpose,
- 16 we have also developed and trended all those accident
- 17 year losses, so they're -- they're directly comparable.
- So, that the five (5) year average on
- 19 reported is just over nine hundred thousand dollars
- 20 (\$900,000) per year. And if we were going to trend that
- 21 and develop it for a rate setting exercise, it would be
- 22 about \$1.3 million per year.
- THE CHAIRPERSON: Thank you, Mr. Palmer.
- MR. DONALD PALMER: With regard to the
- 25 impact of the loss transfer ruling, and again, these are

- 1 some preliminary findings, we haven't completed the --
- 2 our loss attribution table as yet, but the three (3)
- 3 categories that you had referred to; motorcycles, mopeds
- 4 and dealers.
- 5 First with motorcycles, there is a
- 6 decrease in the amount of claims that would be attributed
- 7 to -- to motorcycles. But since we're currently not in a
- 8 position of -- of rate adequacy for motorcycles, we look
- 9 at our inadequacy versus what we -- it looks like their
- 10 claims will decrease by, and they're pretty much a wash.
- 11 So, I would say from a -- even though
- 12 there's a -- a decrease in the rate indicator, when you
- 13 actually look at the rate there will be very minimal
- 14 impact on motorcycles. That's assuming that we get the
- 15 rate increases that we've applied for this year,
- 16 otherwise there still will be an inadequacy.
- 17 As far as mopeds, there's actually for
- 18 mopeds, a slightly bigger decrease in the rate indicator;
- 19 that's the good news. The bad news is that our moped
- 20 rates are probably the most inadequate rates of any --
- 21 any of the rates in our rate manual. The rate
- 22 indications this year that we've filed, range from 67
- 23 percent increase to a 127 percent increase.
- So, that said, even though we're bringing
- down the indicator, if we're still confined by that 20

- 1 percent cap that was ordered last year, we're probably
- 2 continuing to see a few years of 20 percent increases for
- 3 mopeds, regardless of the loss transfer attribution
- 4 methodology or not.
- 5 The last category on dealers, it has been
- 6 reported by us at the loss transfer hearing and previous
- 7 hearings, that probably the biggest rate -- rate impact
- 8 on an increase side is for all commercial vehicles.
- 9 Dealer -- dealers and dealer plates are
- 10 part of the commercial major class. So we -- we would
- 11 see probably some rate increase for dealers. The exact
- 12 impact of that I'm not in a position to say, but it will
- 13 at very, very best will be zero, but will probably have
- 14 some rate increase.
- 15 THE CHAIRPERSON: You're saying the
- 16 increased costs flowing into the commercial area offsets
- 17 the -- the other potential impact on the dealers, or do
- 18 they both go the same way?
- 19 MR. DONALD PALMER: At this point there
- 20 is very little impact on the actual claims costs
- 21 attributed to dealers. So, I would say they would both -
- 22 both go the same way. Again, how that all flows
- 23 through the methodology, we're not quite in a position to
- 24 -- to state, but it -- it won't go down.
- THE CHAIRPERSON: Okay. Thank you, Mr.

- 1 Palmer.
- 2 Mr. McCulloch, do you have anything else
- 3 right now?
- 4 MR. KEVIN MCCULLOCH: No, Mr. Chairman.
- 5 THE CHAIRPERSON: Then we'll go back to
- 6 Mr. Oakes.
- 7 Mr. Oakes...?
- 8 MR. RAYMOND OAKES: Thank you, Mr.
- 9 Chairman.
- 10 Good morning, Panel Members, ladies and
- 11 gentlemen. As I promised yesterday, we're into the area
- 12 of PFAD. Just before we start, perhaps -- we had a
- 13 handout that we provided this morning to Board Secretary,
- 14 I wonder if we could have that marked as the next exhibit
- 15 and distributed.
- 16 THE CHAIRPERSON: Is this an extract from
- 17 ICBC Application?
- MR. RAYMOND OAKES: That is correct, Mr.
- 19 Chairman.
- THE CHAIRPERSON: Mr. Barron, do you have
- 21 a number? Six (6), number six (6).
- MR. RAYMOND OAKES: Just to have
- 23 everybody on the same page as it were, we're commencing
- 24 with materials that are tabbed immediately prior to the
- 25 number 9, in the CMMG Exhibit Book.

```
1
                    THE CHAIRPERSON: Mr. Oakes, just so I
 2
    have it clear, there's actually two (2) here. One (1)
 3
     appears to be a transcript extract and the other one
 4
     seems to be the front page of an application, so are we
 5
     just putting them together then?
 6
 7
                          (BRIEF PAUSE)
 8
 9
                    MR. RAYMOND OAKES:
                                         I think we could mark
10
     it as the same exhibit.
11
                    THE CHAIRPERSON: Very good. Okay, Mr.
12
    Oakes.
13
14
     --- EXHIBIT NO. CMMG-6:
                                Extract from ICBC
15
                                 Application.
16
17
    CONTINUED CROSS-EXAMINATION BY MR. RAYMOND OAKES:
18
                    MR. RAYMOND OAKES: Mr. Palmer, at the
    materials tabbed immediately prefacing the number 9 in
19
20
     the CMMG book of materials the first Interrogatory found
21
    there is I-70.
                    And, Mr. Palmer, I'd ask what is the
22
23
     reason that the provisions for adverse deviation are
24
     included in the calculation of policy liability reserves?
25
                    MR. DONALD PALMER:
                                         The easy answer to
```

- 1 that is that they're required by the standards of
- 2 practice of the Canadian Institute.
- 3 MR. RAYMOND OAKES: And just for
- 4 explanation, are there two (2) components an interest or
- 5 discount rate, PFAD, and claims development, PFAD?
- 6 MR. DONALD PALMER: There's also a third
- 7 component that's included in the standard of practice
- 8 that's a reinsurance component; a margin for
- 9 uncollectible reinsurance. We have that included
- 10 otherwise on our balance sheet so we don't include that -
- 11 that third component.
- 12 Strictly speaking there are the three (3)
- 13 components to the PFAD.
- 14 MR. RAYMOND OAKES: Okay. And with
- 15 respect to the three (3) components, those would be
- 16 correctly described as margins; is that correct?
- 17 MR. DONALD PALMER: That's correct.
- 18 MR. RAYMOND OAKES: If I refer you to the
- 19 next CMMG Interrogatory which would be one point five
- 20 (1.5), can we conclude that that margin has doubled since
- 21 2001?
- MR. DONALD PALMER: No.
- MR. RAYMOND OAKES: And why not?
- 24 MR. DONALD PALMER: The margin is a
- 25 percentage of -- the claims margin is a percentage of the

- 1 unpaid claims. As the provision for unpaid claims goes
- 2 up then also you're multiplying by the same margin.
- In fact, subject to check, but I don't
- 4 believe that our margins have changed over the last five
- 5 (5) years.
- 6 MR. RAYMOND OAKES: What I'm referring
- 7 to, of course, Mr. Palmer, is on the right side of the
- 8 table in your answer the amount of dollars has increased
- 9 from ninety-seven and a half (97 1/2) -- \$97 1/2 million
- 10 to \$189 million.
- 11 MR. DONALD PALMER: The amount has almost
- 12 doubled. The margins are unchanged.
- 13 MR. RAYMOND OAKES: And what would be the
- 14 reason for the doubling?
- 15 MR. DONALD PALMER: That's directly
- 16 because of the size of the unpaid claims provisions.
- 17 MR. RAYMOND OAKES: If we turn you over
- 18 to the next table prepared by the CMMG from the review of
- 19 policy liabilities for the last three (3) years showing
- 20 the breakdown of the margins split between the two (2)
- 21 factors we talked about, being the discount rate and the
- 22 claims development margin on a dollar and percent of un-
- 23 claims (sic) basis.
- Just looking at the risk margins percent
- 25 section, has the discount rate margin as a percent of

- 1 unpaid claims increased by about two (2) percentage
- 2 points?
- MR. DONALD PALMER: I think that this
- 4 portrayal of an interest rate margin, as it's defined in
- 5 the standards of practice, is -- is incorrect.
- The margin is an amount on the discount
- 7 rate. So, if this is a percentage of unpaid claims,
- 8 sure. But, I -- you can't portray it as a margin.
- 9 MR. RAYMOND OAKES: How would you portray
- 10 it?
- MR. DONALD PALMER: As a percentage of
- 12 unpaid claims.
- MR. RAYMOND OAKES: Which has increased
- 14 by that amount?
- 15 MR. DONALD PALMER: Yes. Again, I have
- 16 not checked this particular table. So, subject to check,
- 17 for sure.
- MR. RAYMOND OAKES: I accept that, sir.
- 19 Just to help me understand that, not only has the margin
- 20 grown do -- would you agree that the margin has grown due
- 21 to the increase in unpaid claims?
- MR. DONALD PALMER: No, the margin has
- 23 not grown, the margin has stayed the same. The amount of
- 24 the provision has increased.
- 25 MR. RAYMOND OAKES: And would you also

```
1
    disagree, then, that we would conclude the margin has
 2
     increased due to a higher discount margin applied?
 3
 4
                          (BRIEF PAUSE)
 5
 6
                    MR. DONALD PALMER:
                                         I believe that the
 7
     interest rate margin has been consistent of 1 percent
8
    over the period of your table.
9
10
                          (BRIEF PAUSE)
11
12
                    MR. RAYMOND OAKES: Mr. Palmer, on which
13
    of the Corporation's financial statements do these
14
    liabilities appear?
15
                    MR. DONALD PALMER:
                                         Those liabilities are
16
    on the balance sheets of the Corporation.
                    MR. RAYMOND OAKES: Would they directly
17
    be on the of components in the calculation of the minimum
18
19
     cat -- capital test?
20
                    MR. DONALD PALMER:
                                         They'd be considered
21
     in that test, yes.
22
                    MR. RAYMOND OAKES:
                                         Would it -- the
23
     relationship be that in general, the higher these
24
    liabilities and the higher the MCT requirement as the
25
    capital required is larger?
```

1 MR. DONALD PALMER: Generally speaking, 2 that would be the direction. Keep in mind that what the 3 Corporation is doing with respect to the PFAD is no 4 different than what other PNC companies are doing. 5 There is a requirement through the 6 actuarial standards to have the PFAD and therefore we'd 7 be similar situation to other companies that you'd be looking at. 8 9 MR. RAYMOND OAKES: Okay. You raise the 10 topic of the use of PFAD in other jurisdictions, are you 11 familiar, at all, with the use of PFAD at ICBC? 12 MR. DONALD PALMER: No. 13 14 (BRIEF PAUSE) 15 16 MR. RAYMOND OAKES: Mr. Galenzoski, I'm going to ask that you turn to the material filed 17 immediately prior to Tab 16 in the CMMG book, which is an 18 19 ICBC document, financial allocation methodology, and this 20 came from the ICBC website. I'm referring to page 18 of 21 that material. 22 And asking whether the process, as 23 described there, for determining claims incurred by ICBC 24 is basically the same as used by MPI?

```
1
                          (BRIEF PAUSE)
 2
 3
                    MR. DONALD PALMER:
                                         I'll confirm that,
 4
     sure.
 5
                    MR. RAYMOND OAKES:
                                         Okay. And that's
 6
     standard actuarial practice. Can you confirm that, sir?
 7
                    MR. DONALD PALMER: I don't know that I
8
    would call it actuarial practice. I think this conforms
    with actuarial practice and GAAP.
10
                    MR. RAYMOND OAKES: So, similar to MPI,
11
    does ICBC's actuary apply a margin for adverse
    development as shown in the box to the lower right of the
12
13
    figure?
14
                    MR. DONALD PALMER:
                                         Yes.
15
                                         Sir, are you at all
                    MR. RAYMOND OAKES:
16
    aware that during the 2004 ICBC British Columbia Utility
17
    Board rate hearings that the actuary we spoke of
     yesterday, Mr. Wieland, was a witness put forth by ICBC?
18
19
                    MR. DONALD PALMER:
                                         T am now.
20
                    MR. RAYMOND OAKES:
                                         Okay. You're
21
     referring to Exhibit number 6, that we filed this
22
    morning, which was a copy of the October 12th, 2004
23
     transcript of those Hearings; is that correct, sir?
24
                    MR. DONALD PALMER:
                                         Yes.
25
                    MR. RAYMOND OAKES: And in that
```

- 1 transcript there's an exchange between Mr. Weiland and
- 2 Mr. Quail of the British Columbia Public Interest
- 3 Advocacy Centre related to margins for adverse
- 4 development and capital requirements, specifically I'm
- 5 referring to lines 19 of page 892, through line 15 of the
- 6 following page.
- 7 And is it correct from that testimony that
- 8 Mr. Weiland concludes, if the Corporation is properly
- 9 capitalized, then there's no need for a claims margin?
- 10 MR. DONALD PALMER: Can I have an
- 11 opportunity to read it first?

12

13 (BRIEF PAUSE)

- 15 MR. DONALD PALMER: The -- the standards
- 16 of practice outline that to be -- to meet accepted
- 17 actuarial practice, that claims liabilities have to be
- 18 discounted.
- Now, under that standard, that discount
- 20 means two (2) things, it means decreased for the time
- 21 value of money, and it also means plus a provision for
- 22 adverse deviation. You have to do both, unless there's
- 23 some law that requires you not to do one (1) of those
- 24 things.
- 25 And for instance, up until the last couple

- of years OSFI didn't allow discounting of some of the
- 2 claims reserve. So -- so that was a qualification that
- 3 was on virtually every actuarial opinion. We don't have
- 4 that requirement, so we have to, for a clean actuarial
- 5 opinion, have to comply with the standards which includes
- 6 both the discounting for time, value, money and the
- 7 provision for the adverse deviation.
- In the example that you've cited, the
- 9 claims reserves that are held by ICBC are not discounted
- 10 for the time, value and money, most of them are within
- 11 the framework of -- of bodily injury claims reserves,
- 12 very different than PIPP. So the fact that -- that they
- 13 don't discount, plus have the 5 percent margin, I would
- 14 agree that that's probably double counting; we don't do
- 15 that.
- 16 MR. RAYMOND OAKES: You spoke about
- 17 restrictions on which of the two (2) approaches that are
- 18 used. Are you aware, sir, that the British Columbia
- 19 Utilities Commission has ordered ICBC to calculate the
- 20 MCT without margins?
- MR. DONALD PALMER: I'm not aware of
- 22 that, no.
- MR. RAYMOND OAKES: Next topic, Mr.
- 24 Chairman, is the MCT and taxes. I believe Mr. Galenzoski
- 25 can perhaps enlighten us. I'd ask you, sir, whether you

1 can define the term carrying value, as used in accounting for MPI's investments? 3 MR. BARRY GALENZOSKI: Carrying value is -- is the book value of the investment, that would be 4 5 what you paid for, plus or minus discount or premium that 6 you might have paid for that investment. 7 MR. RAYMOND OAKES: Our material refers 8 to a portion of the MCT guidelines filed as a reply to 9 CAC/MSOS Interrogatory 1-13, which is contained 10 immediately prior to Tab 17 in the CMMG binder. 11 MR. BARRY GALENZOSKI: I have that. 12 MR. RAYMOND OAKES: Thank you, sir. 13 that the method used by MPI in calculating the MCT? 14 MR. BARRY GALENZOSKI: We follow this 15 guideline as does our actuary. 16 MR. RAYMOND OAKES: And specifically I'm 17 referring to page 2, point 3A? 18 19 (BRIEF PAUSE) 20 21 MR. BARRY GALENZOSKI: Yes, we use that. 22 MR. RAYMOND OAKES: Thank you, sir. 23 following page takes us through a couple of examples and 24 I wonder if you'd be so kind as to assist us with the

examples so that we all understand, to the extent that

- 1 we're able.
- 2 Suppose, and I'm considering example 1,
- 3 MPI had investments which it paid and therefore its
- 4 carrying value were \$3 million and they're currently
- 5 worth 3,100,000. And suppose MPI paid \$1 million for
- 6 investment 1 and it was worth 1,200,000. So the market
- 7 value then, of course, two hundred thousand (200,000)
- 8 greater than the carrying or book value.
- 9 And also please suppose that MPI paid 2
- 10 million for investment 2 and it's now worth less, it's
- 11 worth 1.9 million. And between the two the investments
- 12 would now be worth one hundred thousand (100,000) more
- 13 than carrying or book value; are you with me so far, sir?
- 14 MR. BARRY GALENZOSKI: We're with you.
- 15 MR. RAYMOND OAKES: For the capital
- 16 available in the MCT calculation would this excess of
- 17 market value be reduced by 50 percent and we would be
- recording fifty thousand dollars (\$50,000)?
- 19 MR. BARRY GALENZOSKI: That's correct.
- 20 MR. RAYMOND OAKES: Then would the
- 21 investment capital available to offset capital required
- in the MCT be 3,050,000 then rather than the \$3.1 million
- 23 that it's actually worth?
- MR. BARRY GALENZOSKI: Yes. The fifty
- 25 thousand dollars (\$50,000) would reduce the capital

- 1 requirement under MCT.
- 2 MR. RAYMOND OAKES: I'm going to look at
- 3 a second example. Suppose MPI had investments in which
- 4 it paid \$3 million and now they're worth 2.9. Also
- 5 suppose that MPI paid 1 million for investment 1 and it
- 6 was worth 1.2 million. For investment 2 they paid 2
- 7 million and it's now worth 1.7. So the market value is
- 8 three hundred thousand (300,000) less for that investment
- 9 than its carrying or book value.
- 10 Between the two are the investments one
- 11 hundred thousand dollars (\$100,000) less than carrying or
- 12 book value?
- MR. BARRY GALENZOSKI: Yes.
- MR. RAYMOND OAKES: And for the capital
- 15 available in the MCT calculation, would this deficiency
- 16 be fully considered or the whole negative one hundred
- thousand (100,000) included in the calculation?
- MR. BARRY GALENZOSKI: Yes, you're right.
- 19 MR. RAYMOND OAKES: The second part, sir?
- 20 MR. BARRY GALENZOSKI: Yes.
- 21 MR. RAYMOND OAKES: And that would reduce
- 22 the capital available for the MCT by that hundred
- 23 thousand dollars (\$100,000)?
- MR. BARRY GALENZOSKI: It would increase
- 25 the capital requirement by a hundred thousand dollars

- 1 (\$100,000).
- 2 MR. RAYMOND OAKES: And so then the
- 3 investment capital available to offset the capital
- 4 required in the MCT would be 2.9 million rather than the
- 5 3 million?
- 6 MR. BARRY GALENZOSKI: That's right.
- 7 MR. RAYMOND OAKES: With reference to the
- 8 response to CMMG-1-27 which is the following page, it
- 9 refers to the MPI basic annual report and the unrealized
- 10 capital gains as at the end of February 2005 are shown
- 11 there as seventy-nine million nine hundred and thirty-six
- thousand (79,936,000) and fifty-seven million three
- hundred and thirteen thousand (57,313,000) as at the end
- of February 2004; is that correct, sir?
- 15 MR. BARRY GALENZOSKI: Yes, that's
- 16 correct.
- 17 MR. RAYMOND OAKES: In calculating the
- 18 MCT would these unrealized gains, as of the end of
- 19 February 2005, be reduced by 50 percent?
- 20 MR. BARRY GALENZOSKI: Yes. And that
- 21 would reduce the amount of capital required.
- MR. RAYMOND OAKES: So the capital
- 23 considered available would be just under 40 million and
- then \$29 1/2 million roughly respectively?
- 25 MR. BARRY GALENZOSKI: The reduction in

- 1 the capital required would be half of these amounts, so
- 2 approximately \$40 million and \$30 million each.
- MR. RAYMOND OAKES: Which is essentially
- 4 the other side of the same coin?
- 5 MR. BARRY GALENZOSKI: Yes, but stated in
- 6 my terms.
- 7 MR. RAYMOND OAKES: Thank you. Is it
- 8 correct, then, that the less capital available for
- 9 investments, the greater required capital required from
- 10 retained earnings?
- 11 MR. BARRY GALENZOSKI: If you've got
- 12 negative gains on your investments, it means you're going
- 13 to require more capital. If you have positive,
- 14 unrealized gains, you're going to require less capital,
- 15 it's that simply put.
- 16 MR. RAYMOND OAKES: So if you reduce the
- 17 gains from your investments by 50 percent, then you
- 18 require more capital?
- 19 MR. BARRY GALENZOSKI: I quess we're
- 20 going to get this straight sooner or later. If you take
- 21 50 percent of the gains available for your -- your
- 22 unrealized gains that are embedded in your portfolio, you
- 23 will reduce the capital required by that amount of money.
- So, in the case that you're citing here
- 25 where we got about \$80 million in unrealized gains, the

```
capital requirements for basic come down by $40 million.
1
 2
                    So, in other words, you need to have $40
 3
     million less in capital than you otherwise would if the
 4
     market and book values were the same under the -- under
 5
     an alternative scenario.
 6
 7
                          (BRIEF PAUSE)
 8
 9
                    MR. RAYMOND OAKES:
                                         I understand how
10
     you're phrasing that, Mr. Galenzoski, but if you took 100
11
    percent?
12
13
                          (BRIEF PAUSE)
14
15
                    MR. RAYMOND OAKES: I'll just start
16
     again, Mr. Galenzoski. You -- you've indicated in your
     terms, but if you took 100 percent of the value of the
17
     investment then your required capital would be reduced by
18
     100 percent?
19
20
                    MR. BARRY GALENZOSKI: Well, I quess if
21
     you want to start making your own rules about how to
22
     calculate MCT then that would be the case.
23
                    But we're not making our own rules on how
24
     to calculate MCT; we're using the rules that are in
25
     there. Let's us take 50 percent of the increase in
```

- 1 unrealized gains and reduce your capital requirement by
- 2 that amount, and that's the evidence that we've put forth
- 3 to the -- to this Board.

4

5 (BRIEF PAUSE)

- 7 MR. RAYMOND OAKES: I don't want to
- 8 engage in semantics for the whole morning, but
- 9 essentially it's 50 percent less than the market value?
- 10 MR. BARRY GALENZOSKI: That's what I've
- 11 been saying.
- MR. RAYMOND OAKES: Just moving on. CMMG
- 13 Interrogatory 2-3, refers to income taxes.
- Does MPI pay income tax?
- 15 MR. BARRY GALENZOSKI: I don't think this
- 16 refers to income taxes. It does ask about taxes that we
- 17 pay, but it specifically doesn't mention income taxes.
- The answer to your question is we do not
- 19 pay income tax.
- 20 MR. RAYMOND OAKES: And going to go back
- 21 to the BC experience a little bit. Are you familiar with
- 22 a Mr. Chaudry, and I'm spelling that for the transcript,
- C-H-A-U-D-R-Y of ICBC?
- MR. BARRY GALENZOSKI: Yes, I am.
- 25 MR. RAYMOND OAKES: And his position

- 1 would be?
- 2 MR. BARRY GALENZOSKI: I believe he's
- 3 assistant vice president. He's equivalent to our
- 4 controller in MPI.
- 5 MR. RAYMOND OAKES: And MPI is familiar
- 6 with the consulting actuary from Ecklar Partners hired by
- 7 ICBC, Mr. Weiland that we spoke of earlier?
- 8 MR. BARRY GALENZOSKI: No, I'm not.
- 9 MR. RAYMOND OAKES: Then Mr. Palmer is,
- 10 though, I understand?
- MR. DONALD PALMER: Yes, I am.
- 12 MR. RAYMOND OAKES: And we looked at the
- 13 Exhibit 6 which is the transcript from the October 13th,
- 14 2004 ICBC hearings.
- 15 I'm referring now to the material that's
- 16 filed immediately prior to the tab 17 and there's an
- 17 exchange, it's tabbed at the top as page 8. There's an
- 18 exchange between a Mr. Miller and a Mr. Chaudry.
- Do you have that, sir?
- 20 MR. BARRY GALENZOSKI: I have that.
- 21 MR. RAYMOND OAKES: And this is where the
- 22 topic of income tax comes up.
- 23 After you've taken a few minutes to read
- 24 that through, I'm going to ask you: Does the discussion
- 25 by Mr. Chaudry and Mr. Weiland indicate that part of the

```
1
    reason for the reduction of 50 percent of the unrealized
     capital gains in the MCT test is due to private sector
 3
     firms being subject to income tax?
 4
                    If you could respond to that.
 5
 6
                           (BRIEF PAUSE)
 7
                                            That's what this
 8
                    MR. BARRY GALENZOSKI:
9
     indicates, yes.
10
                    MR. RAYMOND OAKES: And if you look at
11
    the next page of the transcript, my -- the transcript
    talked -- says in their considerations, they were
12
13
    thinking that about 30 percent of the 50 percent is due
14
    to income tax.
15
                    Do you see that there, sir?
16
                    MR. BARRY GALENZOSKI: Yes, I see that.
                    MR. RAYMOND OAKES: Given your earlier
17
    answer that MPI doesn't pay income tax, did MPI adjust
18
19
    the MCT formula accordingly?
20
                    MR. BARRY GALENZOSKI:
                                            No.
21
22
                           (BRIEF PAUSE)
23
24
                    MR. RAYMOND OAKES:
                                          Mr. Galenzoski, if
    MPI realized the capital gains in its investment
25
```

1 portfolio, then the entire 109.3 million would become

- 2 part of the available capital?
- MR. BARRY GALENZOSKI: No, that would
- 4 become net income, hopefully, and that would then flow
- 5 into -- if it -- if it was not setting any losses, it
- 6 would then flow into retained earnings.
- 7 MR. RAYMOND OAKES: Aren't retained
- 8 earnings part of the available capital?
- 9 MR. BARRY GALENZOSKI: That would then
- 10 become part of the available capital, yes.
- MR. RAYMOND OAKES: The next topic we
- 12 wish to address is the RSR and reinsurance. Mr.
- 13 Galenzoski, is one (1) of the reasons you have suggested
- 14 a higher RSR is required, is due to changes in MPI's
- 15 reinsurance coverage?
- 16 MR. BARRY GALENZOSKI: Yes, that's one
- 17 (1) of the reasons.
- 18 MR. RAYMOND OAKES: And CMMG posed
- 19 questions relative to changes in the MPI reinsurance
- 20 coverage at CMMG Interrogatory 2-19. And the question
- 21 that I'd posed to you is when the Corporation increased
- 22 its retention?
- Is that in your book of evidence?
- MR. BARRY GALENZOSKI: We've been unable
- 25 to locate it.

1	(BRIEF PAUSE)
2	
3	MR. BARRY GALENZOSKI: Could you repeat
4	the question please?
5	MR. RAYMOND OAKES: Certainly, sir. When
6	did the Corporation increase its retention?
7	MR. BARRY GALENZOSKI: There's a table
8	attached to two nineteen (219), that provides some
9	insight onto that. There's been changes made to both the
10	catastrophe and casualty reinsurance programs throughout
11	the time period that you're looking at. And if, for
12	instance, at one (1) time we purchased on the casually
13	side, a 1 million excess, 1 million layer, and that
14	hasn't been purchased since 2002.
15	If we look at the 2 million excess, \$3
16	million layer, that was only purchased starting in 2005.
17	The 2 1/2 million excess, 2 1/2 million was not purchased
18	in 2005, it was only purchased in 2004, and not in any
19	prior years. The 3 million excess, 2 million layer was
20	not purchased in '05 and '04.
21	So, you can see that there's been changes
22	to the program. Also at the top end, there's a thirty
23	(30) excess, \$20 million layer that was only purchased in
24	'05 and '04, not in the previous years. And there was a
25	fifty-five (55) excess, \$20 million layer, that hasn't

- 1 been purchased in the last three (3) years.
- 2 So, there's a number of changes been made
- 3 to the casualty program. There's been minor changes,
- 4 smaller changes made to the CAT program. I can go over
- 5 those if you'd like.
- On the twelve and a half (12 1/2) excess,
- 7 seven and a half (7 1/2) franchise cover that's -- that
- 8 hasn't been purchased since 2001. We have stopped
- 9 purchasing -- we started purchasing a 50 million excess,
- 10 a \$100 million layer beginning in 2002 through 2005.
- 11 The 50 million excess 150 million layer, we haven't
- 12 purchased that since 2002. And the hundred (100) excess,
- 13 hundred (100) layer, we haven't purchased that in '02,
- 14 '04 and '05.
- 15 In addition to that, there's been some
- 16 aggregate deductibles added on both programs that aren't
- 17 demonstrated in this particular chart.
- 18 MR. RAYMOND OAKES: Thank you for that,
- 19 sir. During those periods you spoke about, 2002 to 2004
- 20 and -- and '05, when the changes that you -- that were
- 21 made that you just identified, when they were made I
- 22 understand that MPI's board had an approved target range
- for the RSR of 50 to \$80 million; is that correct?
- MR. BARRY GALENZOSKI: The Board has
- 25 never had an approved target of 50 to \$80 million, our

- 1 MPI board.
- 2 MR. RAYMOND OAKES: How about 80 million
- 3 to 100 million?
- 4 MR. BARRY GALENZOSKI: I give you that
- 5 one, sure.
- 6 MR. RAYMOND OAKES: Okay. I'm grateful
- 7 at this point for anything that you give me. At -- and
- 8 during that same time I understand that the Public
- 9 Utility Board had a approved range between \$50 and \$80
- 10 million; is that correct?
- MR. BARRY GALENZOSKI: I believe that was
- 12 their target at that stage, yes.
- 13 MR. RAYMOND OAKES: How long, Mr.
- 14 Galenzoski, has the 10 percent allowance for reinsurance
- 15 ceded for unpaid claims been in place?
- MR. BARRY GALENZOSKI: I believe that
- 17 came in place since 9/11 happened. So, 2001, I believe,
- 18 was probably the first year that we -- we did that.
- 19 MR. RAYMOND OAKES: And if we were to
- 20 describe the type of risk that this provision is designed
- 21 to cover, would it cover default on payment so it's a
- 22 form of credit risk protection?
- MR. BARRY GALENZOSKI: Yes, any allowance
- 24 or provision for -- for allowance for doubtful accounts
- 25 is just that. It's -- it's an allowance in the event

```
that you're not going to get paid as you expected.
1
 2
                    MR. RAYMOND OAKES: The Corporation
 3
     responded to an Interrogatory from the Public Utility
 4
    Board, it's II-10(c) which, again, we don't have for easy
 5
     reference.
 6
                    But I understand there was an analysis
 7
    presented by the Corporation?
 8
9
                          (BRIEF PAUSE)
10
11
                                            Yes, I have that.
                    MR. BARRY GALENZOSKI:
12
                    MR. RAYMOND OAKES: Can you just briefly
13
    describe or provide details of that analysis?
14
                    MR. BARRY GALENZOSKI:
                                           Yes. This was
15
     just asking us to provide some information with respect
16
    to the change in cover about the recoveries that the
    Corporation would have made over the years compared to if
17
     it would have had better or more -- more protection from
18
19
    the reinsurance industry.
20
                    And it talks about a reduction, I believe,
21
    here of close to $60 million in recoveries.
22
                    MR. RAYMOND OAKES:
                                         The major hail event
23
     in 1996, was that included in the analysis?
24
                    MR. BARRY GALENZOSKI:
                                          I'm not sure if
25
    that was included in there. It should have been
```

- 1 included. The -- there is a aggregate deductible now on
- 2 the five (5) excess five (5) layer that didn't exist when
- 3 the 1996 loss occurred or the 2001 loss.
- 4 So on that basis there would be a further
- 5 exposure there today.
- 6 MR. RAYMOND OAKES: Looking at the latter
- 7 part of the response, is another reason for the need for
- 8 higher RSR due to factors such as the surge in serious
- 9 losses in 2003 which wouldn't be covered by reinsurance?
- 10 MR. BARRY GALENZOSKI: A lot of those
- 11 losses weren't covered by reinsurance anyway because we
- 12 had a higher level of protection at that point in time.
- 13 In other words, we had a higher retention and I believe
- 14 we had some aggregate deductibles that we had to take
- 15 into account.
- So that wasn't greatly impacted, it didn't
- 17 greatly impact our experience on the reinsurance recovery
- 18 side.

19

20 (BRIEF PAUSE)

- MR. BARRY GALENZOSKI: If you go to PUB
- 23 1-28 there's a better explanation as to the comparative
- 24 numbers of recoveries that you can take a look at, and I
- 25 did include that CAT situation.

```
1
                    MR. RAYMOND OAKES:
                                         Thank you for that.
 2
     Our next line of questions relate to the relate -- or the
 3
     rate line adjustment and credibility for motorcycles, and
     the reference is immediately prior to Tab 19.
 4
 5
                    And you'll find there CMMG Interrogatory
 6
     1-91. And just some short questions, Mr. Palmer.
 7
                    Referring to the small fleet size, does
 8
     that really mean that the credibility of the -- of the
 9
     data is low?
10
                    MR. DONALD PALMER:
                                         That's one of the
11
     factors in the credibility, yes.
12
                    MR. RAYMOND OAKES:
                                         So generally
13
     speaking, from your perspective as an actuary, if there's
14
     a large volume of data used in analysis, would it have a
15
     relatively high level of credibility?
16
17
                          (BRIEF PAUSE)
18
19
                    MR. DONALD PALMER:
                                         The measurement of
20
     credibility, essentially, has two (2) factors. It's the
21
     size of the amount of data, the number of insured
22
     vehicles or the number of claims in some instances and
23
     also the variability of results.
24
                    So for -- for example, you could have one
```

insured. If that insured has one claim every single

- 1 year, then those results are 100 percent credible,
- because there's no variability.
- Generally, the larger -- all else being
- 4 equal, the larger the volume of the data, the more
- 5 credibility; I would agree with that.
- MR. RAYMOND OAKES: Just to use an
- 7 example. Motorcycle claims experience over the last
- 8 number of years has been highly variable because it's
- 9 been a small pool; would you agree?

10

11 (BRIEF PAUSE)

- MR. DONALD PALMER: I would agree that
- 14 there's variability in results, sure. But I would also
- 15 say that even the very best years of that small pool are
- 16 not very good.
- 17 MS. MARILYN MCLAREN: But if I could, the
- 18 other factor that we need to consider is the
- 19 preponderance of serious losses in the motorcycle pool.
- 20 That significantly adds to the variability.
- We have other pools of vehicles of
- 22 approximately the same size or smaller than the
- 23 motorcycle pool that have more consistent results,
- 24 because they don't have the preponderance of serious
- losses.

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1 MR. RAYMOND OAKES: Ms. McLaren, just on
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- 2 that point, I think you're making my point, but in terms
- 3 of serious losses, some years, as we talked about
- 4 yesterday, briefly, some years there are no serious
- 5 losses in the motorcycle pool, in other years there may
- 6 be two (2) or three (3).
- 7 So, it's that limited number of data that
- 8 gives rise to the variability; isn't that correct?
- 9 MR. DONALD PALMER: Yes.
- MR. RAYMOND OAKES: So and that's why
- 11 when we look at the Corporation's table TI.2, that's why
- 12 the Corporation looks at a private passenger class with
- 13 six hundred and sixty-eight thousand six hundred
- 14 (686,600) units and they assign a credibility of 99.1
- 15 percent and whereas motorcycles with eighty-nine hundred
- 16 (8,900) units, the Corporation assigns a credibility of
- 17 59.7 percent.
- Is that correct, Mr. Palmer?
- MR. DONALD PALMER: I won't say that the
- 20 Corporation assigns it. We assign the credibility using
- 21 accepted actuarial techniques that were accepted by this
- 22 Board last year.
- MR. RAYMOND OAKES: I wasn't accusing you
- 24 of dreaming them up, I'm just confirming that those are
- 25 the credibility percentages that, according to your

```
methodology, you've calculated?
1
 2
                    MR. DONALD PALMER:
                                         That's correct.
 3
                    MR. RAYMOND OAKES:
                                         And when MPI
 4
    determine the rate line adjustment for motorcycles for
 5
     2006/07, did you use credibility?
 6
                    MR. DONALD PALMER:
                                         Yes.
 7
                    MR. RAYMOND OAKES:
                                         And what was the
8
     credibility assigned?
9
                    MR. DONALD PALMER:
                                         Again, subject to
10
     check, it's the -- the factors that are used in the
11
    differential analysis.
12
                                         My information would
                    MR. RAYMOND OAKES:
    be contrary to that, sir. I would believe that the
13
14
    credibility assigned in the rate line adjustment was 100
15
    percent.
16
                    Can you dispute that?
17
                    MR. DONALD PALMER: I can -- I can verify
18
    that, sure.
19
                    MR. RAYMOND OAKES:
                                         If you would by way
20
    of undertaking just respond to the amount of credibility
21
    used in the rate line adjustment.
22
23
     --- UNDERTAKING NO. 23:
                                 MPI to indicate the amount of
24
                                 credibility used in the rate
                                 line adjustment.
25
```

- 2 MR. RAYMOND OAKES: I do understand that
- 3 you did use a credibility assignment when you were doing
- 4 the rate line adjustment for passenger vehicles and light
- 5 trucks; is that correct?
- 6 MR. DONALD PALMER: That's likely what I
- 7 was thinking of, sure.
- 8 MR. RAYMOND OAKES: So are you retracting
- 9 the previous comment? Has your recollection changed now
- 10 with respect to motorcycles?
- 11 MR. DONALD PALMER: Not yet, I'm still
- 12 going to, subject to check.
- 13 MR. RAYMOND OAKES: Would it be correct,
- 14 Mr. Palmer, to say there's more vehicles in each rate
- 15 group for passenger vehicles and light trucks, than there
- is in each rate group for motorcycles?
- 17 MR. DONALD PALMER: That's quite likely
- 18 true, yes.
- MR. RAYMOND OAKES: Just to refer you if
- 20 I could, to the material filed just prior to Tab 20. I'm
- 21 going to ask some questions about the rate line
- 22 adjustment and the slope.
- With respect to Territory 1 for maximum
- 24 merit 501 CC, or larger all purpose motorcycles, the
- 25 rates for 2006 proposed, show in rate group zero, a

```
1
     thousand ninety-eight (1,098), in rate group 1, thirteen
 2
     eighty-three (1383), in rate group 2, fifteen nineteen
 3
     (1519), rate -- I'm sorry, that was rate group 2 was
 4
     fifteen nineteen (1519), rate group 3, sixteen-o-eight
 5
     (1608), rate group 4, sixteen ninety-nine (1699), rate
 6
    group 5, seventeen eighty-eight (1788), rate group 6,
 7
     eighteen seventy-nine (1879), rate group 7, nineteen
     sixty-nine (1969), rate group 8, two thousand fifty-nine
 8
 9
     (2059), rate group 9, twenty-one hundred and forty-nine
10
    dollars ($2,149).
11
                    Are you familiar with that material, sir?
12
                    MR. DONALD PALMER: Do you have a
13
     reference please?
14
15
                           (BRIEF PAUSE)
16
17
                    MR. RAYMOND OAKES:
                                         Just -- that's the
     applied for rate table, the Corporation's applied for.
18
19
20
                           (BRIEF PAUSE)
21
22
                    MR. DONALD PALMER:
                                         This may be a little
23
    painful, but could you repeat those?
                    MR. RAYMOND OAKES: How about if we file
24
25
    this an example and we'll have the Corporation respond to
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1 it?
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- MR. DONALD PALMER: That's fine.
- 3 MR. RAYMOND OAKES: Generally, I wonder
- 4 while you have it in front of you though, can you
- 5 conclude that there's a large rate increase for the first
- 6 rate group, and then more limited increases as you move
- 7 up the scale?
- 8 MR. DONALD PALMER: Absolutely.
- 9 MR. RAYMOND OAKES: And that would be
- 10 similar for all territories?
- MR. DONALD PALMER: That's -- that's
- 12 correct.
- MR. RAYMOND OAKES: And --
- MR. DONALD PALMER: And I -- and I may be
- 15 getting ahead of your question, but the reason being is
- 16 that we have looked at the -- the variability and/or how
- 17 PIPP benefits vary between rate groups, and the fact is
- 18 that they don't vary very much.
- The -- the data is highly variable, so
- 20 we'd essentially put a flat charge for PIPP costs, and
- 21 that's why there's that increase. We've found that PIPP
- 22 is pretty flat across all rate groups.
- MR. RAYMOND OAKES: If I can refer you to
- 24 the material found in the CMMG book, again, immediately
- 25 prior to Tab 20. It's headed, Figure 2. It's a graph

- 1 prepared by the CMMG. It's prepared on -- based on
- 2 analysis of PIPP using the data provided in the response
- 3 to CMMG-I-72 of average PIPP costs per unit by rate
- 4 group.
- 5 Examining the graph labelled, Figure 1, do
- 6 you see the curve labelled, PIPP, which is the average
- 7 PIPP cost per unit?
- 8 MR. DONALD PALMER: Yes, I do.
- 9 MR. RAYMOND OAKES: Would you agree, Mr.
- 10 Palmer, that that graph shows an upward trend in PIPP
- 11 costs?

12

13 (BRIEF PAUSE)

- MR. DONALD PALMER: I am not sure that I
- 16 would necessarily agree with that. And I think in terms
- of credibility or variability of results we have looked
- 18 at this and it has changed a fair bit from year to year.
- 19 And we have, essentially, said that this PIPP data is not
- 20 credible and that's why we've applied on a flat basis.
- THE CHAIRPERSON: Mr. Oakes, if you
- 22 wouldn't mind just explaining exactly the various pieces
- 23 of this figure, figure 2?
- MR. RAYMOND OAKES: If you look at the
- 25 bottom of the graph, the number 1 shown there would be

- 1 the rate group; that follows rate groups one (1) to seven
- 2 (7). The numbers in brackets are the number of units in
- 3 -- in that rate group. And, of course, as it's
- 4 indicated, the average incurred per unit is the other
- 5 side of that graph.
- 6 MR. LEN EVANS: Excuse me, what year
- 7 would that be?
- 8 MR. RAYMOND OAKES: That would be the
- 9 five (5) year average.
- 10 MR. LEN EVANS: Thanks. Well, five (5)
- 11 year -- sorry, five (5) year average for what years?
- 12 MR. RAYMOND OAKES: Up to the year
- 13 2004/05, which is the last information we have.
- MR. LEN EVANS: Thanks.

15

16 (BRIEF PAUSE)

- 18 CONTINUED BY MR. RAYMOND OAKES:
- MR. RAYMOND OAKES: Moving now, still
- 20 with the rate group relativities --
- MR. DONALD PALMER: Mr. Oakes, if I can
- 22 just go back to avoid an undertaking. On the credibility
- 23 weighting, we don't use credibility weighting for the
- 24 rate line and the reason for that is that 80 to 90
- 25 percent of the costs we've applied on a flat basis we

- 1 don't have anything to compare it to.
- So, credibility weighting, no, but from
- 3 that same standpoint we really haven't looked -- we
- 4 haven't used the by-rate-group data. So, from that
- 5 aspect you could almost say that the credibility that
- 6 we've assigned to the rate group data is zero.
- 7 MR. RAYMOND OAKES: And why wasn't that
- 8 same approach undertaken with respect to passenger
- 9 vehicles/light trucks?
- 10 MR. DONALD PALMER: It's because the --
- 11 there is variability of accident benefits by -- or --
- 12 PIPP does not comprise the same large percentage of
- 13 claims costs as it does in -- in motorcycles. The --
- 14 probably, and I'm guessing, but certainly over half of
- 15 the claims costs for private passenger would be for
- 16 physical damage, tin and glass.
- 17 In motorcycle it's only 10 percent. Now,
- in fact, what we've seen over the -- even in the private
- 19 passenger, the rates for the lower rate groups had gone
- 20 up because of the PIPP costs for those particular
- 21 vehicles.
- So it's essentially the same phenomena,
- 23 it's just way more enhanced for motorcycles, because of
- 24 the large percentage of PIPP costs that are taken into
- 25 account.

1	THE CHAIRPERSON: Mr. Palmer, if I may,
2	so what you're saying, then, with respect to motorcycles
3	and the assignment of PIPP cost, it's basically it
4	it's an allocation, is not reported to be actual on a
5	rate basis, like rate line basis?
6	MR. DONALD PALMER: That's correct.
7	
8	(BRIEF PAUSE)
9	
10	THE CHAIRPERSON: And that's based on
11	your study that shows that, in actual fact, it's
12	relatively flat across the various rate groups?
13	MR. DONALD PALMER: If I can refer you to
14	CMMG-1-72.
15	
16	(BRIEF PAUSE)
17	
18	MR. DONALD PALMER: And we don't have a
19	total for all all five (5) years. But if you just
20	glance through that table, and there's some pretty big
21	unusual hits. If you look at the year 2003, rate group 8
22	has over \$3 million in PIPP costs with very few units.
23	That indicates to me that there's high
24	variability, and this only goes back five (5) years.
25	In the earlier years, because we do use

```
1
     ten (10) years of serious losses to calculate the rates,
     I think there was another very large loss that's still
 3
     taken into account that's in rate group 2.
 4
                    So the -- the value of the -- of the bike
 5
     that we use for, to determine its rate group, really
 6
     doesn't have an impact on the injury that is sustained by
 7
     the rider.
 8
                    The two (2) are independent and that's why
9
     we've -- we've assigned that on a flat basis.
10
11
                          (BRIEF PAUSE)
12
13
                    THE CHAIRPERSON:
                                       Thank you.
14
                    Mr. Oakes...?
15
     CONTINUED BY MR. RAYMOND OAKES:
16
17
                    MR. RAYMOND OAKES:
                                         If I could refer the
     -- Mr. Palmer, if I could refer you to the material filed
18
     immediately prior to Tab 21 and this relates to -- it's
19
20
     the response to CMMG Interrogatory 1-82. It relates to
21
     ICBC having relativities by rate group for motorcycles;
22
     do you have that, sir?
23
24
                          (BRIEF PAUSE)
25
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1 MR. DONALD PALMER: It's IBC not ICBC,

2 but I have it.

3

4 (BRIEF PAUSE)

- 6 MR. RAYMOND OAKES: Thank you for that.
- 7 When you look at the table that the Corporation provided,
- 8 and specifically to the right of that table when it shows
- 9 the -- the BI portion, the accident benefits and bodily
- 10 injury portion on the right, can you just explain the use
- of the factors there, between one (1) and five (5)?
- 12 MR. DONALD PALMER: It looks like -- and
- 13 again, this is not our table. But the accident benefit
- 14 rate group is different, depending on engine
- 15 displacement. So there's lower engine displacement rate
- 16 groups for the zero to a 100 cc's, a 101 to 400 cc's is
- 17 rate group 2, 401 to 750 cc's is rate group 3, 751 to
- 18 1150 cc's is rate group 4, and above 1150 cc's is rate
- 19 group 5.
- MR. RAYMOND OAKES: Mr. Palmer, you would
- 21 confirm that these tables are IBC approved tables; is
- 22 that correct?
- MR. DONALD PALMER: I wouldn't say IBC
- 24 approved, I'd say IBC tables.
- 25 MR. RAYMOND OAKES: Well they're similar

- 1 to CLEAR in the sense that IBC has approved this rating
- 2 table for use by its members?
- MR. DONALD PALMER: Provides this table
- 4 for use by its members.
- 5 MR. RAYMOND OAKES: Has MPI performed any
- 6 statistical analysis of the use of this table in Manitoba
- 7 at all?
- 8 MR. DONALD PALMER: No.
- 9 MR. RAYMOND OAKES: In Manitoba when the
- 10 -- when motorcycles are specified for rating purposes, or
- 11 let's look at private passenger, does the assigned CLEAR
- 12 rate group for private passenger consider most of the
- 13 characteristics for the vehicle, for example, horsepower,
- 14 age, theft rating, repairability, value and all of those
- 15 factors?
- 16 MR. DONALD PALMER: Yes.
- MR. RAYMOND OAKES: But when you do your
- 18 rate group assignment for motorcycles, do you only
- 19 consider value?
- 20 MR. DONALD PALMER: It's -- it's a little
- 21 bit of an apples to oranges if you whole -- look at the
- 22 whole rate consideration, it's value, it's body style,
- 23 it's engine size.
- MR. RAYMOND OAKES: I'm sorry, are you
- 25 saying that the Corporation uses engine displacement as

part of the rate group determination? 1 2 MR. DONALD PALMER: Not rate group 3 determination, but it's part of the -- the rate 4 classification determination, yes. 5 MR. RAYMOND OAKES: As -- and I 6 understand that MPI, and this follows from your response 7 in CMMG Interrogatory 1-81, but I take it we can conclude 8 that MPI hasn't conducted any analysis of risk or 9 relativities across engine displacement ranges that it 10 uses; is that correct? 11 MR. DONALD PALMER: Not recently. 12 and we have many issues with motorcycle classifications, 13 and... 14 15 (BRIEF PAUSE) 16 MR. DONALD PALMER: The main problem with 17 motorcycle rates was extreme rate inadequacy. Before you 18 start looking at the differentials in the relationships 19 20 amongst the various classification categories, you've got 21 to get up to some sort of level. 22 We are -- we were looking at rates that 23 were probably half adequate, which -- and -- and I don't 24 think I have to remind you that we have been seeking 15

percent rate increases year after year, to get us to rate

- 1 adequacy.
- If we were to couple that with, on top of
- 3 that, some of the differential analysis, the rate line
- 4 changes, the body style differentials which we have
- 5 started to -- to look at and basically been rejected by
- 6 this Board, that you can't do everything at once.
- 7 So the -- the analysis of the engine
- 8 displacements will come in time. But I think there's
- 9 other things that we have to look at first. The other
- 10 thing that I will say in terms of whether or not we even
- 11 use engine displacement is a bit of a moot point.
- 12 We have three (3) categories -- three (3)
- 13 size ranges of engine displacements, under a hundred
- 14 (100), a hundred (100) to five hundred (500) and over
- 15 five hundred (500).
- 16 If you take out the mopeds from -- from
- 17 that group probably about 90 percent of the bikes or more
- 18 are in the five hundred (500) and above. So really there
- 19 isn't an engine displacement differentiation. It's --
- 20 the differentiation right now is on body style.
- MR. RAYMOND OAKES: It seems that there
- 22 is a differentiation in the IBC table so; isn't that
- 23 correct?
- MR. DONALD PALMER: Well, again, if you
- 25 look at the IBC tables that the lower displacement range

- 1 is -- there's probably no bikes in there. So it probably
- 2 would be a differentiation from rate group 3 to 5. So,
- 3 sure, I'll -- I'll give you that.
- 4 MR. RAYMOND OAKES: You -- you indicated
- 5 at the start of the hearing that based on preliminary
- 6 numbers, with loss transfer, motorcycles should be at
- 7 rate sufficiency next year.
- Is there some comfort that you can give us
- 9 that by then MPI will know whether the right rate is
- 10 assigned to bikes based on engine size as well as just
- 11 value?
- 12 MR. DONALD PALMER: Again, through
- 13 meetings that we've had with the CMMG, engine size may be
- 14 a determining factor but I don't know that it's
- 15 necessarily the determining factor.
- 16 Sport bikes, for instance, which have had
- 17 very bad experience, are generally lower engine
- 18 displacements than some of the big cruisers. So to say
- 19 that one is engine displacement is a determining factor,
- 20 I think it's certainly something that we'll be looking at
- 21 and maybe at some point in time, and I'm not promising it
- 22 for next year or maybe even the year after, but
- 23 eventually we will be refining those engine displacement
- 24 sizes and ranges.
- 25 And if they're a determining factor in

- 1 risk then we'll use them. And if they're not then we'll
- 2 -- we won't use them.
- 3 MR. RAYMOND OAKES: Let's talk about some
- 4 of the things that the Corporation has been able to do.
- 5 The creation of the new rate for pleasure use
- 6 motorcycles; can you describe the process that MPI went
- 7 through in creating the new rate levels for pleasure use
- 8 motorcycles?
- 9 MR. DONALD PALMER: Although we called it
- 10 an all purpose rate before, it really was a blended rate
- 11 between pleasure use and all purpose. So when you split
- 12 that apart into a pleasure and a pure all purpose there's
- 13 two (2) assumptions that you have to -- have to make in
- order to determine those two (2) rates.
- One is you have to make a determination of
- 16 how many people you think are going to go into each
- 17 category of pleasure and all purpose. Plus you have to
- 18 have a differential in rate between the new pleasure and
- 19 new all purpose.
- We, as part of our insurance data, didn't
- 21 have historical data for any -- for either one of those
- 22 two (2) assumptions. So, in the absence of data, you --
- 23 you go to other proxies and -- and the best you've got.
- In our survey last year that we did for
- 25 the motorcycle risk study, 37 percent of people indicated

- 1 that they did not use their vehicles for work -- to go to
- 2 work or school. Again, in the absence of any other data,
- 3 the survey data -- scientific survey, we said let's use
- 4 that as a starting -- starting point.
- 5 The other assumption for the differential
- 6 between pleasure and all purpose, we said, Let's look at
- 7 private passenger as a proxy because there's something
- 8 that we've got.
- 9 And that differential, if you -- if you
- 10 look between pleasure, each corresponding rate group and
- 11 all purpose, the differential is about 13 percent.
- 12 We said, you know, that's -- that's good
- 13 as a guide, but let's be a little conservative on that
- 14 differential knowing that the bigger the differential you
- 15 have, the higher your all purpose rate is going to be and
- 16 -- and somebody -- 63 percent of the people who are going
- 17 to register at all purpose would see a greater increase,
- 18 the higher the differential.
- So, we said, let's cap that as a
- 20 reasonable amount, at 10 percent. We did have a meeting
- 21 with representatives of the CMMG in April; told them of
- 22 our approach and although I don't know that I'd
- 23 necessarily call it agreement, but heads were nodding in
- 24 the room.
- So, we said it's a very good starting

- 1 point. Experience will look after itself and that
- 2 differential will find its own level and whether it's
- 3 about the same as private passenger or something higher
- 4 or, in fact, there may be no differential at all between
- 5 pleasure and all purpose rates; it's hard to say.
- 6 But that will find it's own level. That
- 7 was our proc -- our thought process to set those two (2)
- 8 things.
- 9 MR. RAYMOND OAKES: One of the things,
- 10 Mr. Palmer, I heard you say in that explanation was that
- 11 all purpose motorcycles are paying higher rates than in
- 12 2005 due to the rate blending.
- 13 Did -- is that correct?
- 14 MR. DONALD PALMER: That's not quite what
- 15 I said. The -- the 2005 rate, the old rate, shows a
- 16 blended rate. When we have the new all purpose rate for
- 17 2006 it's higher than it would have otherwise have been
- 18 if we didn't have the split rates between all purpose and
- 19 pleasure, yes.
- MR. RAYMOND OAKES: Thank you for that.
- 21 I have some road safety questions.
- MR. DONALD PALMER: Mr. Oakes, if I can
- 23 just add one thing that my back row has supplied me with
- 24 regarding your figure 2 on tab 19 or between tab 19 and
- 25 20.

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1 The line that you have shown there goes
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- 2 from rate group 1 to rate group 7. Our rate groups
- 3 structure actually goes from rate group 0 to rate group
- 4 7, so the first point has been neglected.
- Now, we have drawn in that point and
- 6 whether we -- we file this or we can just refer to
- 7 everybody in it.
- 8 The rate group 1, the average incurred per
- 9 unit is two hundred and eighteen dollars and fifty-eight
- 10 cents (\$218.58), just above that two hundred dollar
- 11 (\$200) line.
- 12 The rate group zero is actually five
- 13 hundred and sixty-eight dollars and forty-eight cents
- 14 (\$568.48), so rather than having a real upward trend,
- 15 when you put in that first point it becomes much more of
- 16 a U shape.
- I will admit that rate group 6 is higher
- 18 than rate group 0, but certainly rate group 0 is higher
- 19 than rate group 1 to or 3 and, in fact, higher than rate
- 20 group 4.
- So to say that this is necessarily an
- 22 increasing trend, I would not -- I would even further
- 23 emphatically said that the table, as it was presented,
- 24 was somewhat misleading.
- 25 MR. RAYMOND OAKES: I thank you for that

- 1 clarification. The gentlemen in the back rows can keep
- 2 their jobs.
- Mr. Oakes, I'd like to just go back to
- 4 your conversation with respect to the reduction of 50
- 5 percent on the MCT formula with respect to unrealized
- 6 gains.
- 7 MR. BARRY GALENZOSKI: I've had a chance
- 8 to consult with our external -- our external actuary in
- 9 the last few minutes and I'm told that the 50 percent
- 10 reduction for unrealized gains is not related to taxes.
- 11 In fact, he indicates that OSFI says the
- 12 reduction is to reflect the uncertainty that the gain
- 13 will be available when really needed.
- 14 The unrealized gains are historical
- 15 numbers, subject to market swings in the future and
- 16 that's been clearly demonstrated in the historical
- 17 numbers for MPI. And I'll refer you to PUB -- PUB/MPI-2-
- 18 21-80, attachment. And in there we've -- we were asked
- 19 to provide the unrealized gains for a number of years,
- 20 about ten (10) years, and for the low on -- on that ten
- 21 (10) year time frame is unrealized gains of about \$21
- 22 million to a high in 2005 of \$93 million.
- So I think you can see that there is
- 24 significant swing, first of all, in the -- in the number
- 25 that might be available to reduce capital, as well the

- 1 uncertainty as to whether it would be there at the time
- 2 when the capital was actually required is -- is an issue.
- 3 So the taxes are not the consideration and the reduction
- 4 for the 50 percent.
- 5 MR. RAYMOND OAKES: Mr. Galenzoski, was
- 6 that an opinion provided by Mr. Christie?
- 7 MR. BARRY GALENZOSKI: Yes, I -- I just
- 8 asked Mr. Christie some questions through the Blackberry,
- 9 and he provided me with his -- his response.
- 10 MR. RAYMOND OAKES: If you could provide
- 11 this Board with the reference to the OSFI documentation
- 12 that supports Mr. Christie's opinion?
- 13 MR. BARRY GALENZOSKI: Well he's telling
- 14 you, from the actuarial standpoint, he's the guy that
- 15 calculates our -- or MCT on an official basis, that's the
- 16 documentation that's been provided, I simply asked him
- 17 for clarification on the treatment of income taxes, or --
- 18 or the lack of income taxes, as it relates to the MCT
- 19 that you brought forward.
- 20 He's indicated that that's not the
- 21 consideration that OSFI would -- would take into account.
- 22 They're looking more at the fact that the gains are
- 23 unrealized, and therefore subject to change at the time
- 24 that they're required. These are historical numbers
- 25 we're talking about.

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1 And so what happens in -- in the situation
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- 2 such as MPI where we're doing this calculation on an
- 3 annual basis, is that a number, like, 2005 where it was
- 4 \$93 million, by the time we get a year or so out, or a
- 5 half a year out, that number could have dramatically
- 6 changed to a lower value.
- 7 And so his contention is, is that the --
- 8 the difference is not related to the income tax, as
- 9 you've indicated, and the discussion that may have
- 10 happened at ICBC, in his opinion, based on what OSFI's
- 11 told him, that that is -- it's more related to the
- 12 uncertainty that those gains would be there when they're
- 13 really needed, to -- to be had.
- MR. RAYMOND OAKES: Mr. Galenzoski, I'm
- 15 going to repeat my question because if Mr. Christie is
- 16 providing an opinion to this Board through you and
- indicating in his opinion that he's relying on OSFI's
- 18 pronouncements in this respect, I would ask that you
- 19 produce the source documentation from OSFI, that supports
- 20 his opinion?
- MR. BARRY GALENZOSKI: Well, you know, I
- 22 guess it's equal to --
- MR. KEVIN MCCULLOCH: If I could, Mr.
- 24 Chairman, I really think that what we've got here is, we
- 25 had Mr. Oakes produce for the first time, to this Panel,

- 1 this morning, a portion of the transcript from an ICBC
- 2 Hearing that says OSFI told somebody that income tax was
- 3 a consideration in calculating the unrealized gain figure
- 4 that would go into the MCT calculation.
- 5 This is the first opportunity that the
- 6 Corporation had had to respond to that. In the
- 7 information put by Mr. Oakes there is no reference to any
- 8 OSFI direction, guideline, calculation. So, what we have
- 9 before the Board this morning is two (2) competing views
- 10 as to whether income tax plays a role in that
- 11 calculation.
- I don't know that there's any obligation
- on -- on the Corporation to go beyond what it has done in
- 14 Mr. Galenzoski's response this morning.
- 15 THE CHAIRPERSON: Mr. Oakes, do you have
- 16 anything else to say on this?
- 17 MR. RAYMOND OAKES: I think the issue's
- 18 fairly put by my Learned Friend, MPI counsel. It's
- 19 really -- it is a hugely material difference involved in
- 20 the calculation for the purposes of MCAD, if -- if the
- 21 Board is satisfied with receiving the two (2) opinions,
- then we're prepared to leave it at that. Should the
- 23 Board have a greater concern in going behind the
- 24 opinions, then it will direct the Corporation as it needs
- 25 to.

1	We're really here to assist the Board by
2	bringing issues that haven't been brought to the Board's
3	attention, and I'm certainly not going to stamp my feet
4	and require that the Board receive more than than a
5	brief text message on a Blackberry, I'll leave that to
6	the Board's consideration.
7	THE CHAIRPERSON: We'll think on it
8	during the break, Mr. Oakes.
9	MR. RAYMOND OAKES: Thank you, Mr.
LO	Chairman.
L1	
L2	CONTINUED BY MR. RAYMOND OAKES:
L3	MR. RAYMOND OAKES: Moving to the less
L 4	contentious issue of motorcycle road safety for the time
L5	being, I wonder, Mr. Bedard, since you've got to be more
L 6	well rested than even I was yesterday, I wonder if you
L7	could describe some of the road safety programs MPI has
L 8	engaged in with respect to motorcycles?
L 9	
20	(BRIEF PAUSE)
21	
22	MR. WILF BEDARD: Certainly. Our road
23	safety messages towards motorcycles has got to do with
24	with training of of individuals, direct mailers to
25	people who ride motorcycles as well as public education

- 1 regarding the awareness of motorcycles on the road.
- 2 Those are basically the three (3) areas
- 3 that we're trying to focus on.
- 4 MR. RAYMOND OAKES: And I understand from
- 5 the materials that MPI is spending roughly ninety
- 6 thousand dollars (\$90,000) on road safety for motor --
- 7 specifically motorcycle initiatives; would that be
- 8 accurate?
- 9 MR. WILF BEDARD: For the '05/'06 year,
- 10 that's correct, yes.
- MR. RAYMOND OAKES: And can you tell us
- 12 how that -- how MPI plans to spend in 06/07?
- 13 MR. WILF BEDARD: We're anticipating
- 14 roughly the same. The budget hasn't been formulated yet.
- 15 But it'll be roughly the same.
- 16 MR. RAYMOND OAKES: And how much would
- 17 you -- the Corporation spend on initiatives like the seat
- 18 belt initiative that pertains only to private passenger
- 19 vehicles?
- 20 MR. WILF BEDARD: It would be in the
- 21 order of about two hundred and fifty thousand dollars
- 22 (\$250,000).
- MR. RAYMOND OAKES: And with respect to
- 24 the ninety thousand (90,000) that you're spending on
- 25 motorcycle safety initiatives, that figure has been

- 1 relatively flat? I recall it a few years ago being about
- 2 seventy thousand dollars (\$70,000) but the number's been
- 3 relatively flat over the last say five (5) or six (6)
- 4 years; would that be accurate?

5

6 (BRIEF PAUSE)

- 8 MR. WILF BEDARD: Actually the amount
- 9 that we've been spending on road safety targeted towards
- 10 motorcycle operation has been increasing the last number
- 11 of years. Increasing in terms of the training area that
- 12 we've been speaking of earlier as well as our -- our
- 13 public awareness.
- So, I think it's been growing over the
- 15 past number of years rather than arguably flat as you
- 16 suggested.
- MR. RAYMOND OAKES: It's going to be from
- 18 your testimony this morning it's going to be relatively
- 19 the same next year?
- MR. WILF BEDARD: Generally speaking,
- 21 yes. As I said, we haven't done the budget yet but I
- 22 believe our expenditures will be in the same area.
- MR. RAYMOND OAKES: And based on your
- 24 knowledge in the area of road safety and Mr. Douglas'; is
- 25 this comparable more or less to the effort put in by

- 1 ICBC?
- 2 MR. WILF BEDARD: We have no information
- 3 as to what ICBC would spend on motorcycle road -- road
- 4 safety.
- 5 MR. RAYMOND OAKES: How about our
- 6 neighbouring province, SGI's activity?
- 7 MR. WILF BEDARD: We have no information
- 8 as to what SGI would spend either.
- 9 MR. RAYMOND OAKES: Mr. Chairman, we've
- 10 reached 10:30. When I come back I would propose to spend
- 11 less than a half hour on questioning and then I should be
- 12 able to complete my cross-examination.
- THE CHAIRPERSON: Very good, Mr. Oakes.
- 14 We'll stand down for fifteen (15) minutes.

15

- 16 --- Upon recessing at 10:30 a.m.
- 17 --- Upon resuming at 11:05 a.m.

- THE CHAIRPERSON: Mr. Oakes, just before
- 20 you commence, all we want to say on this sort of
- 21 discussion between yourself and Mr. Galenzoski on the MCT
- 22 is that the Board is very apprised of the significance of
- 23 this MCT issue to the Corporation's Application and we'll
- leave it to the parties to say what they wish in closing
- 25 argument.

1	Okay, Mr. Oakes.
2	MR. RAYMOND OAKES: That's fine, Mr.
3	Chairman. Mr. McCulloch, he has some matters, I believe
4	MR. KEVIN MCCULLOCH: Yes, Mr. Chair.
5	THE CHAIRPERSON: Mr. McCulloch?
6	MR. KEVIN MCCULLOCH: Mr. Chairman, if I
7	could, there are five (5) exhibits. The first one is a
8	response to Undertaking number 4, exhibit MPI Exhibit
9	number 25.
10	THE CHAIRPERSON: Just a second, Mr.
11	McCulloch.
12	MR. KEVIN MCCULLOCH: Oh, that's right.
13	Mr. Barron hasn't had a chance to distribute them.
14	
15	(BRIEF PAUSE)
16	
17	THE CHAIRPERSON: There's been a lot of
18	paper exchanged between the parties, and at least it
19	helps to have it front of us.
20	
21	(BRIEF PAUSE)
22	
23	THE CHAIRPERSON: Thank you, Mr.
24	McCulloch.
25	MR. KEVIN MCCULLOCH: Yes, Mr. Chairman,

- 1 as I in -- started to indicate, the response to
- 2 Undertaking number 4 would be MPI Exhibit number 25;
- 3 response to Undertaking number -- number 5 would be MPI
- 4 Exhibit 26; the PUB question number 1, this is from
- 5 yesterday, MPI Exhibit number 27; PUB question number 3,
- 6 MPI Exhibit 28, and PUB question number 4, Exhibit 29.
- 7 Ms. McLaren would like to make comment on
- 8 at least one (1) of those exhibits, and then when she's
- 9 done, Mr. Palmer would like to address an exhibit that
- 10 was contained in the CMMG Book of Documents at Tab 8.
- 11 This is for clarification.
- 12 This exhibit is a compendium of
- 13 information drawn from the General Rate Application, the
- 14 Corporation has just had an opportunity to review it and
- 15 Mr. -- Mr. Palmer has some comments that might provide
- 16 some clarification.
- 17 So those are the matters that we deal with
- 18 now, please.
- 19 THE CHAIRPERSON: Thank you, Mr.
- 20 McCulloch.

- 22 --- EXHIBIT NO. MPI-25: Response to Undertaking 4.
- 23 --- EXHIBIT NO. MPI-26: Response to Undertaking 5.
- 24 --- EXHIBIT NO. MPI-27: Response to PUB question 1.
- 25 --- EXHIBIT NO. MPI-28: Response to PUB question 3.

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1
     --- EXHIBIT NO. MPI-29:
                                Response to PUB question 4.
 2
 3
                    THE CHAIRPERSON:
                                       Ms. McLaren...?
 4
                    MS. MARILYN MCLAREN:
                                           Thank you.
 5
     respect to PUB question 1, where you asked us to provide
 6
     a complete list of the functions of DVL, I just wanted to
 7
     -- to raise the issue of road safety. And if you look at
 8
     the table attached to the response to Question 1, you'll
 9
     see that there is very little identification of any of
10
     these functions, as related to road safety.
11
                    When you talk to the folks at DVL, they
12
     really believe that virtually everything they do is in
13
     the interests of road safety. The context that we were
14
     trying to put on it in this response, is that with only a
15
     couple of minor exceptions, the context of road safety
16
    within which they work is the legislative framework.
17
                    So, graduated driver license program, more
18
     than anything else, is a road safety program. But it --
19
     it's in the statutes, it's in the regulations.
20
     vehicle inspection program is an effort to reduce risk on
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So, we wanted to put that context on it, because -- and again, as it's clearly laid out in the master agreement between Manitoba Public Insurance and

road safety program, but it's in statute.

the road by getting unsafe vehicles off the road. It's a

21

- 1 the Government of Manitoba, they are not prepared, nor
- 2 should they in my personal opinion, to sort of substitute
- 3 our judgment for those of the legislators, when it comes
- 4 to what are -- what is the bar, and what are the rules
- 5 with respect to having access to the roadway.
- 6 The effort to -- the decisions around
- 7 balancing access and the need to mitigate risk is really
- 8 in the hands of the people in the legislature. So that's
- 9 why we put that context of the administration of
- 10 legislation. But in the minds of DBL folks, everything
- 11 they do is really related to road safety.
- 12 I also wanted to speak to your second
- 13 question, where you asked us --
- 14 THE CHAIRPERSON: The material on DVL is
- 15 helpful. Thank you.
- 16 MS. MARILYN MCLAREN: Thank you. We will
- 17 not be putting anything on the record in written form to
- 18 respond to Question 2, so I did want to speak to that as
- 19 well, where you asked us to indicate if there are
- 20 functions that are not scheduled or intended to be
- 21 reviewed in the upcoming business process review. The
- 22 answer to that is, no, nothing is out of scope,
- 23 everything is -- is fair game for having a good hard look
- 24 at.
- We are not prepared though to make public

- 1 the terms of reference. As we have put on the record in
- 2 the Corporation's Application, the first order of
- 3 business and the thing that you know, the people here
- 4 will likely hear about first, are efforts to work on the
- 5 driver license system itself.
- The business process review that is under
- 7 way right now, and is scheduled to finish within this
- 8 fiscal year is really a plan to plan. When we are in
- 9 front of you again next year, we will have much more
- 10 detail about what we have decided to do, and the
- 11 timeframe within which we plan to do it.
- But, when it gets right down to it, not
- only do we not have the authority to make a lot of the
- 14 changes, we are talking about people's jobs, and -- and
- 15 people's work environment, and a lot of it is fairly
- 16 sensitive. We're not -- simply not in a position to be
- 17 making that public at this point.
- THE CHAIRPERSON: Thank you.
- Mr. Galenzoski...?
- MR. BARRY GALENZOSKI: Perhaps I can just
- 21 add a -- a comment regarding PUB Question Number 3, which
- 22 is Exhibit number 28.
- 23 And we've provided a considerable amount
- 24 of information. Tis is where you ask us a concise
- 25 question and we've given you an un -- not such a concise

1 answer. And so if the Board wants, we can provide a more

- 2 concise answer.
- What you wanted was a listing that would
- 4 show the gross premiums written for basic, the RSR
- 5 balance, and then the net income loss for basic in the
- 6 subsequent fiscal year, going back to inception.
- 7 And unfortunately, the Corporation doesn't
- 8 have the retained earnings of the Corporation broken out
- 9 by line of business, going back to inception. That was
- 10 all maintained as one (1) number, primarily related to
- 11 the fact that investment income wasn't allocated among
- 12 the line of businesses at that point in time. So, we
- 13 didn't have all that break down.
- So, what we've provided you -- and -- and
- 15 a couple of other little complicating factors is that our
- 16 year end changed at a point in time from the end of
- 17 October to the end of February. We have one (1) sixteen
- 18 (16) month year embedded in there.
- So, with all -- with all my excuses that
- 20 you've got, what I've given you under Schedule 1 is the
- 21 basic premiums written by -- by year, going right back to
- 22 inception. And it gives you the components, whether that
- 23 was motor vehicle, driver's gas tax, less reinsurance
- 24 ceded. So, all of that is provided.
- Then we give you the retained earnings or

- 1 deficit for the entire Corporation; that would be for all
- 2 lines of business on automobile, not including the
- 3 personal and commercial general lines of business. And
- 4 those are shown on Schedule Number 2.
- 5 And Schedule Number 3 then gives you the
- 6 Rate Stabilization Reserve from 1990 through to 2005.
- Now, if you wish that we comply more
- 8 concisely with your wording of your question we can do
- 9 that, but that would have to happen after the Hearings
- 10 probably are over.
- 11 THE CHAIRPERSON: This satisfies us.
- 12 Thank you.
- Anything else, Mr. McCulloch?
- 14 MR. KEVIN MCCULLOCH: Just the comments
- 15 that Mr. Palmer wanted to make on that exhibit.
- 16 MR. DONALD PALMER: With respect to the
- 17 exhibit that was put forth by the CMMG on claims incurred
- 18 risk margins embedded on the balance sheet, there is a
- 19 danger when you just compare the provision for adverse
- 20 deviation with the total claims liabilities because
- 21 really those -- that provision is part of the claims
- 22 liabilities and there's a number of things that happen
- 23 within the context.
- And to just take one as a percentage of
- 25 the other I think can be somewhat misleading in terms of

- 1 us increasing the margins. Because, as I've pointed out
- 2 before, specifically for the interest rate margin, we
- 3 didn't change it.
- What, in fact, has happened is that the --
- 5 what we did change was the claims payment pattern which
- 6 increases the amount of discount, that's the second line
- 7 in the -- in the exhibit.
- 8 So, in fact, from 2003 to 2005 the amount
- 9 of discount has gone from \$214 million to \$322 million.
- 10 The interest rate margin, or interest rate PFAD, in fact,
- 11 has stayed pretty much a constant percentage of that
- 12 amount, about 25 percent of the amount of discount is
- 13 included in the margin.
- So, in fact, the net effect of all that
- 15 discounting change is, in fact, to reduce the liability
- 16 to the Corporation. It doesn't increase the amount of
- 17 capitalization.
- 18 It -- the two (2) are tied together and
- 19 can't necessarily be -- be separated. So, in fact, the
- 20 net effect of us changing the payment pattern was a
- 21 decrease to the reserves of the Corporation.
- We did not increase the margin by itself,
- 23 it was in concert with the other.
- THE CHAIRPERSON: Thank you. That's
- 25 helpful.

```
1
                   Mr. Oakes...?
 2
 3
    CONTINUED BY MR. RAYMOND OAKES:
 4
                    MR. RAYMOND OAKES: I think Mr. Palmer
 5
    got back to the PFAD at his own risk. I have a couple of
 6
    quick questions relating to that.
 7
                    When selecting the margin for the claims
 8
    development PFAD is there a range of potential margins
 9
    that are approved or suggested by the Canadian Institute
10
    of Actuaries?
11
                    MR. DONALD PALMER:
                                         Yes.
12
                    MR. RAYMOND OAKES: And for PIPP what
13
    would that range be?
14
                    MR. DONALD PALMER:
                                         The interest rate
15
    margin, I will check on it, I think it's from a half
16
     (1/2) a point to two (2) points.
17
                    MR. RAYMOND OAKES:
                                         And what is MPI
18
     selecting?
19
                    MR. DONALD PALMER:
                                         One (1) point.
20
                    MR. RAYMOND OAKES: And how about on the
21
     claims development PFAD?
22
                    MR. DONALD PALMER:
                                         The claims
23
    development is from five (5) to fifteen (15). And I can
```

provide you a reference that the claim development margin

that we've used -- the claims development margins that

24

- 1 we've used are shown in the actuarial reports of TI --
- 2 AI.9 in Volume III, Part 2.
- 3 Depending on the line of business they
- 4 range from, I think from 5 to 15 percent. The PIPP ones
- 5 are on the higher range of that.
- MR. RAYMOND OAKES: Mr. Chairman, it must
- 7 be a fortunate sign, I'm moving to the last tab in the
- 8 CMMG Exhibit Book. And the reference is that first
- 9 Interrogatory shown there, CMMG/MPI-I-87.
- 10 Mr. Palmer talks about the forecast for
- 11 the ICAC forecast at two million forty-six thousand
- 12 (2,046,000) which forecast it increased five (5) times to
- 13 ten million two hundred and twenty-five thousand
- 14 (10,225,000).
- 15 Could you or Mr. Galenzoski please explain
- 16 that -- those provisions and the change that's shown
- 17 there?

18

19 (BRIEF PAUSE)

- MR. DONALD PALMER: The calculation of
- the provision is also included in the actuarial report
- 23 and is a -- is a calculation between -- based on the
- 24 actual expenses and the current claims reserve, and there
- 25 are some underlying assumptions of that. It's on that

- 1 basis that the amount of ICAC is calculated every year. 2 And what we had -- had seen that over the 3 past few years, when we're comparing actual to forecast, 4 we had put in and used a provision of \$2 million as a 5 forecast for quite some time. That was really not 6 indicative of what was actually happening to the actual 7 provision and, as you've seen, it's been over the last 8 two (2) years in the \$9 million range. 9 So that's just been reflected within our 10 forecast. 11 MR. RAYMOND OAKES: Could you advise, on 12 average, or roughly speaking, how much higher the rates, 13 the average rates would be due to this change? 14 15 (BRIEF PAUSE) 16 MR. DONALD PALMER: 17 The extra provision of -- of \$9 million compared to a \$2 million forecast is 18 19 just over a percent on rates.
- MR. RAYMOND OAKES: Thank you for that,
 sir. Some short snapper if I might. If a motorcycle -if a person has a motorcycle that's worth more than fifty
 thousand dollars (\$50,000), can you confirm for me that
 they would have to buy extension or SRE insurance?

 MR. DONALD PALMER: That would be their

- 1 choice if they wanted to insure above the fifty thousand
- 2 dollars (\$50,000), yes.
- MR. RAYMOND OAKES: And in the event that
- 4 you have a car that's worth more than fifty thousand
- 5 dollars (\$50,000), you don't have to purchase additional
- 6 extension insurance; isn't that correct?
- 7 MR. DONALD PALMER: No, that's not true.
- 8 Again, a maximum insured value is fifty (50).
- 9 MR. RAYMOND OAKES: Question, if someone
- 10 calls the MPI call centre, asks a question about SRE,
- 11 what does the call handler do?

12

13 (BRIEF PAUSE)

- 15 MR. BARRY GALENZOSKI: The call would be
- 16 referred to the SRE. We have lines directed to SRE from
- 17 -- from Winnipeg and so people would be directed there.
- Specific questions regarding SRE are more
- 19 technical in nature. They -- they usually involve
- 20 vehicle fleets and are outside the handling that we would
- 21 normally expect in our call centre.
- MS. MARILYN MCLAREN: And if -- if they
- 23 come at all, they come in extremely low numbers, because
- 24 SRE clients deal virtually exclusively with their
- 25 brokers. They don't deal with MPI directly.

1	MR. RAYMOND OAKES: And that would be the
2	reason why there's no costs allocated to SRE is there for
3	the claims for the call centres?
4	MR. BARRY GALENZOSKI: That's correct.
5	MR. RAYMOND OAKES: Questions relative to
6	risk management.
7	Does anyone in the Corporation have
8	financial risk management designations?
9	MR. BARRY GALENZOSKI: No, not that I'm
10	aware of.
11	MR. RAYMOND OAKES: Or professional risk
12	management designations?
13	MR. BARRY GALENZOSKI: No.
14	
15	(BRIEF PAUSE)
16	
17	MR. RAYMOND OAKES: There was discussion
18	in the transcript about ongoing discussions with Crown
19	Corporation's Council relative to the MCT.
20	I'm afraid I don't have a copy of the
21	transcript, but it was page 350, lines 15 to 19 and I
22	want to ask some questions about that.
23	
24	(BRIEF PAUSE)
25	

- 1 MS. MARILYN MCLAREN: Three fifteen
- 2 (315)?
- MR. RAYMOND OAKES: No, three five zero
- 4 (350). It's Ms. McLaren's discussion with Mr. Saranchuk.
- 5 And if you have that, I wonder if you
- 6 could elaborate on what were the discussions related to
- 7 the MCT with the Crown Corporation's Council, was it with
- 8 staff or with Board?
- 9 MS. MARILYN MCLAREN: My conversations
- 10 have been with staff, not with the Board.
- MR. RAYMOND OAKES: Is there any
- 12 documentation that you can provide for this Board that
- 13 confirms the premise or your statement that the Crown
- 14 Corporation's Council, believes that adopting best
- 15 practice is what the Corporation should do?
- 16 MS. MARILYN MCLAREN: As I said, I don't
- 17 believe there's anything on the public record at this
- 18 point, no.
- 19 MR. RAYMOND OAKES: And is there any
- 20 documentation you can provide for this Board that
- 21 confirms the premise that the Crown Corporation's Council
- 22 views MCT as best practice?
- MS. MARILYN MCLAREN: I'll just repeat my
- 24 previous answer, there's nothing on the public record on
- 25 that at this point, with respect to Crown Corporation

- 1 Council views of the Corporation's RSR target.
- MR. RAYMOND OAKES: Are you aware, are
- 3 there -- are there any staff at Crown Corporation's
- 4 Council, who are experts on capital adequacy testing?
- 5 MS. MARILYN MCLAREN: I wouldn't know
- 6 that.
- 7 MR. RAYMOND OAKES: Do they have
- 8 actuaries?
- 9 MS. MARILYN MCLAREN: I'm not sure.
- 10 MR. RAYMOND OAKES: Do they have anyone
- 11 who has worked for an insurance regulator or OSFI?
- 12 MS. MARILYN MCLAREN: Again, I'm not
- 13 sure.
- 14 MR. WALTER SARANCHUK: Just for the
- 15 record, if I can intervene, the reference to Crown
- 16 Corporation's Council at pages 350 and 351 of the
- 17 transcript, and indeed at this particular juncture in the
- 18 transcript, council should be spelled C-O-U-N-C-I-L, it's
- 19 an organization, the Crown's Corporation's Council.

- 21 CONTINUED BY MR. RAYMOND OAKES:
- MR. RAYMOND OAKES: Moving to an issue
- 23 that's arisen relative to data errors, and it would be --
- 24 there would be material contained in the second last
- 25 attachment in the last tabbed material. And that's with

1 respect to costs assigned to an insurance class under the

- 2 proposed loss transfer approach for 2007/08, would a
- 3 greater proportion of single vehicle relative to multi-
- 4 vehicle accidents for a class, result in less costs being
- 5 transferred from that class?
- I -- I can shorten that question. I
- 7 understand that single vehicle accidents are not being
- 8 transferred; is that correct?
- 9 MR. DONALD PALMER: That's correct.
- 10 MR. RAYMOND OAKES: And so if there were
- 11 more of them, then there'd be less costs being
- 12 transferred from that class?
- MR. DONALD PALMER: I don't know that you
- 14 can necessarily say that, it would be -- it would depend
- on the severity of those accidents, just because there
- 16 was more, they may be more minor, as opposed to less
- 17 prevalent, but very serious. So it would be dependent on
- 18 the severity as well.
- MR. RAYMOND OAKES: Well, if you had ten
- 20 (10) and it was a million dollars worth of -- of claims,
- 21 contrast that with a situation where you have fifteen
- 22 (15), the costs are going to be higher no matter what the
- 23 size of them are, if you don't transfer them out, then
- 24 doesn't it result in less costs being transferred?
- MR. DONALD PALMER: If the accidents are

- 1 all the same severity, if you have more there will be
- 2 less transferred, but they're not.
- MR. RAYMOND OAKES: Earlier this year in
- 4 the Loss Transfer Hearings, we had a discussion about the
- 5 percent of single vehicle accidents in Manitoba versus
- 6 other jurisdictions, are you -- do you recall that, sir?
- 7 MR. DONALD PALMER: I do remember the
- 8 discussion, I don't remember the specifics.
- 9 MR. RAYMOND OAKES: In terms of the
- 10 specifics, if I could refer you to the CMMG-1-48, the
- 11 Interrogatory that you'll find is the second last
- 12 document in the CMMG book.
- 13 Looking at --
- 14 MR. DONALD PALMER: I have it.
- MR. RAYMOND OAKES: Thank you. Looking
- 16 at single vehicle accidents as a percentage of all
- 17 claims, prior to 1998 was the average in the 20 to 30
- 18 percent range?
- MR. DONALD PALMER: Yes.
- 20 MR. RAYMOND OAKES: And then did it rise
- 21 to 36 percent in 1999 and then reach the 45 percent to 50
- 22 percent range since then?
- MR. DONALD PALMER: It has risen steadily
- 24 since 1999, yes.
- MR. RAYMOND OAKES: What year did MPI put

- 1 in the new claims processing system?
- 2 MR. DONALD PALMER: 1998, I'm advised.
- MR. RAYMOND OAKES: Was it after that
- 4 that we saw this steady increase?
- 5 MR. DONALD PALMER: Yes.
- 6 MR. RAYMOND OAKES: You indicated that
- 7 you didn't recall the specifics, but do you recall the
- 8 motorcycle risk study in which there is a discussion
- 9 about other jurisdictions having a 20 to 30 percent range
- 10 for single vehicle accidents?
- MR. DONALD PALMER: I recall ours was
- 12 higher, yes.
- 13 MR. RAYMOND OAKES: Has the Corporation
- 14 undertaken any investigation of why the percentage of
- 15 single vehicle accidents in Manitoba are recorded at
- 16 roughly double what other jurisdictions were?
- 17 MR. DONALD PALMER: Just if I may correct
- 18 that our risk study did not show that. There was
- 19 evidence at the loss transfer hearing, it was not ours.
- 20 MR. RAYMOND OAKES: Has the Corporation
- 21 undertaken any investigation of why the -- the disparity
- 22 exists?
- MR. DONALD PALMER: No.
- MS. MARILYN MCLAREN: But I think one of
- 25 the reasons for the disparity did come out during those

- 1 hearings. There was discussion around the fact, and I
- 2 think, again, speaking from memory, one of the
- 3 jurisdictions that I believe the CMMG had brought forward
- 4 was one of the northeast US states.
- 5 One of those jurisdictions, in fact, that
- 6 has legislation that provides -- or insists on providing
- 7 no accident benefits for motorcyclists.
- 8 So I think really we have not conducted
- 9 further analysis. But what we know from the
- 10 Corporation's experience as a whole, all of our claims
- 11 experience is higher than other jurisdictions because
- 12 there is more coverage and fewer penalties for filing
- 13 claims.
- You're not going to find very many
- 15 jurisdictions that have the claims of no fault accident
- 16 benefits available to motorcyclists.
- 17 MR. RAYMOND OAKES: Mr. Chairman, I have
- 18 one (1) last series of questions related to an issue and
- 19 it requires the dissemination of the Interrogatory 1-09
- 20 unless it's more convenient for everybody to locate it.
- 21 I have it here.
- 22 That's correct.
- THE CHAIRPERSON: Mr. Barron, if you
- 24 could assist Mr. Oakes.
- MR. RAYMOND OAKES: 1-109.

1	(BRIEF PAUSE)
2	
3	MR. RAYMOND OAKES: Mr. Chairman, I'd ask
4	that this be marked as the next exhibit. Mr. Hickson
5	also indicates that attached to the Interrogatory are a
6	series of tables that he's created from MPI's
7	documentation and that would be then pages 1 to 9 that's
8	attached.
9	THE CHAIRPERSON: So this would be CMMG-
10	7, I believe.
11	MR. RAYMOND OAKES: Thank you, Mr.
12	Chairman.
13	
14	EXHIBIT NO. CMMG-7: Information Request for
15	Application with 9-page
16	attachment.
17	
18	CONTINUED BY MR. RAYMOND OAKES:
19	MR. RAYMOND OAKES: The question for the
20	Corporation's witnesses, in mid-July did the Corporation
21	file a revision to its applied for rate file for
22	motorcycles?
23	MR. DONALD PALMER: Yes.
24	MR. RAYMOND OAKES: And can you provide
25	some details on the error and how it was uncovered?

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1 MR. DONALD PALMER: The error came from
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- 2 the application of pleasure and all purpose rates. And
- 3 the fact -- the fact was that, by definition, for
- 4 commuters there would be no pleasure rates.
- 5 So, the calculation of -- of those all
- 6 purpose new calculation, that blending that I -- they
- 7 said by definition, the old rate was the new all purpose
- 8 rate, because there can't be any pleasure rates.
- 9 We had applied the 4.5 percent increase,
- 10 if that was the exact number, to the commuter rate. In
- 11 fact, we should not have done that.
- 12 In terms of uncovering that, I honestly
- 13 can't recall how we discovered it. I think it was our
- 14 rate modeller waking up in the middle of the night
- 15 saying, Oh no.
- 16 But when that was discovered, we made that
- 17 correction as soon as we could.
- MR. RAYMOND OAKES: And are you certain
- 19 that the file is correct now?
- MR. DONALD PALMER: Yes.
- MR. RAYMOND OAKES: The differential for
- 22 sport bikes has been set at one point one zero (1.10); is
- 23 that correct?
- MR. DONALD PALMER: Yes.
- MR. RAYMOND OAKES: I'd ask that you

- 1 review the nine (9) pages prepared by Dr. Hicks
- 2 (phonetic) and the motorcycle sport bike rate comparison,
- 3 if you would. You see that attached to Exhibit 7.
- We've reviewed the rates there and the
- 5 differentials appear to be different than one point one
- 6 zero (1.10) and you'll see the range of the differentials
- 7 and it's also indicated the amount on the premium basis
- 8 as well of the error.
- 9 I wonder if you could review that document
- 10 and advise, if possible, prior to argument, whether the
- 11 Corporation acknowledges that those rates are still
- 12 mistaken?

13

14 (BRIEF PAUSE)

- MR. DONALD PALMER: Yes, we'll review it.
- 17 MR. RAYMOND OAKES: If you, during the
- 18 course of that review, you could also indicate whether
- 19 they were incorrect in the current year as well as the
- 20 applied-for year.
- MR. DONALD PALMER: We're not saying that
- 22 they're incorrect at this point in time. We will come up
- 23 with the explanation.
- MR. RAYMOND OAKES: Appreciate that. Mr.
- 25 Chairman, I just want to indicate those are all of our

1	questions and subject to anything the Board has as has
2	requirements for us at this time, we'll be ending our
3	cross-examination.
4	THE CHAIRPERSON: Thank you, Mr. Oakes.
5	We'll move now to CAA.
6	Ms. Shaw?
7	
8	(BRIEF PAUSE)
9	
10	MS. PAM SHAW: Thank you, Mr. Chairman.
11	I just have to get my questions up in front of me, sorry.
12	THE CHAIRPERSON: No problem, you were
13	very patient. In saying that I'm not referring to Mr.
14	Oakes, the length of his cross-examination.
15	
16	(BRIEF PAUSE)
17	
18	THE CHAIRPERSON: So for the interests of
19	the parties, it would appear to us, at least, that this
20	afternoon, depending on the length of CAA's cross-
21	examination, we'll have the brokers, CBA, MBA and then
22	Scootering and then we'll close with Mr. McCulloch's re-
23	direct.
24	Ms. Shaw, any time you're ready.
25	MS. PAM SHAW: Thank you Mr Chairman.

- 1 CROSS-EXAMINATION BY MS. PAM SHAW:
- MS. PAM SHAW: Members of the panel,
- 3 ladies and gentleman, CAA has attended the hearings at
- 4 this point and we have certainly been interested in all
- 5 topics presented during the -- this year's Rate
- 6 Application.
- 7 I just wanted to add that we just have a
- 8 couple of questions, really just for our own
- 9 understanding and clarification and this doesn't
- 10 necessarily indicate that we're not interested in all of
- 11 the topics.
- 12 On -- the questions that we have really
- 13 are with relation to the DVL merger as well as the auto
- 14 theft initiatives and a particular question on road
- 15 safety.
- Our first question's, really there may be
- 17 some repetition, my apologies for that, we just wanted to
- 18 clarify this for -- for the record.
- 19 You've stated that the DVL operating costs
- 20 will be carried on the special extension side, and
- 21 therefore will not cause any rate impact to the basic
- 22 coverage. There's been a lot of discussion about that.
- But just -- the question we have is
- 24 whether or not the DVL, on the special extension side,
- 25 will impair or reduce any surplus that might have

1 otherwise occurred there that would be available for

- 2 transfer to the basic insurance side?
- MR. BARRY GALENZOSKI: It's not the
- 4 special risk extension that's absorbing those costs, it's
- 5 the extension line of business. And there will be a
- 6 reduction of the transfer to basic if there is a deficit
- 7 resulting from DVL, and we're predicting that for this
- 8 year and next year for sure.
- 9 MS. PAMELA SHAW: Thank you. So is it
- 10 still the view then, like, just philosophically, of MPI,
- 11 that the ongoing merged operations of DVL with MPI will
- 12 not create any added costs to MPI, on either side of
- 13 their business?
- 14 MR. BARRY GALENZOSKI: Well, we believe
- 15 eventually that we'll overcome the situation that exists
- 16 today, and we've got processes in place to ensure that
- 17 that's going to happen, and we're moving forward on that
- 18 basis.
- 19 MS. PAMELA SHAW: Thank you. Just taking
- 20 an opposite perspective, is it possible that the merger
- 21 of DVL, with economies of scale, could actually result in
- 22 savings over the monies of \$20 million that was provided
- 23 by the Government, if such would be available to the
- 24 basic side?
- MR. BARRY GALENZOSKI: Those -- we --

- 1 there is a good possibility that there will be savings,
- 2 and we'll see how that develops over the next little
- 3 while. And again, depending on how we account for this
- 4 going forward, right now it's all in extension, that may
- 5 not hold going forward, but any -- any of the
- 6 improvements over the \$20 million would likely end up on
- 7 the basic side in the RSR.
- MS. PAMELA SHAW: Can you please confirm
- 9 that your business analysis, the business process review
- 10 of the merger of DVL will be completed and available in
- 11 December 2005, given the comments that Ms. McLaren did
- make about not all will be public?
- 13 MR. BARRY GALENZOSKI: Well, I don't --
- 14 I'm not sure we're going to make it public in 2005, we've
- 15 got some plans underway, then we'll have an overall plan
- 16 hopefully by that time, but whether that will be made
- 17 public remains to be seen.
- MS. PAMELA SHAW: We had some questions
- 19 then about -- just about the Master Agreement. You'll
- 20 have to forgive me, I did not review this particular
- 21 part, those questions from our -- just our general
- 22 review.
- On the Master Agreement there was Section
- 9 of the MPI DVL Agreement, it refers to a specific
- 25 project, the sales tax project, the Government is paying

- 1 two hundred and two thousand dollars (\$202,000) for five
- 2 (5) years.
- We had a question: What was that project
- 4 specifically about?
- 5 MR. BARRY GALENZOSKI: Yeah, that project
- 6 is allowing customers to finance their retail sales tax,
- 7 we can collect all the retail sales tax and the customers
- 8 can now finance that through MPI, and the two hundred
- 9 thousand dollar (\$200,000) payment you're referring to is
- 10 the Provincial Government reimbursing us for the cost of
- 11 the systems changes that were required to make this all
- 12 possible.
- 13 MS. MARILYN MCLAREN: And just a -- just
- 14 a little further on that, that was a component of the
- 15 project, but the prime motivator for the Department of
- 16 Finance wanting Manitoba Public Insurance to modify the
- 17 functionality of Autopac on line, was really to automate
- 18 the retail sales tax functions performed by insurance
- 19 brokers.
- 20 So what the -- I think it's two hundred
- 21 thousand dollars (\$200,000) over four (4) or five (5)
- 22 years, and the cost to modify this system was that amount
- 23 of money that they are then paying for the cost of
- 24 modifying that system to get the added functionality that
- 25 they believe will give them better ability to manage

- 1 their retail sales tax receivables from brokers.
- 2 And for the benefit to Manitobans is that
- 3 now the retail sales tax component is just a transparent
- 4 part of that vehicle registration process, it's not
- 5 separate anymore.
- And one (1) of the added advantages of
- 7 having it better integrated is that they can finance,
- 8 like you can all the rest of your Autopac premiums and
- 9 your vehicle registration fees.
- 10 MS. PAMELA SHAW: Okay. Thank you very
- 11 much.
- 12 There was just a little follow up on the
- 13 Section 9. They refer to a Schedule C, which we couldn't
- 14 actually see on the Master Agreement that was filed, so I
- don't know if that's something that's easily found right
- 16 now. It's not a -- there's a reference to as per
- 17 Schedule C.
- MS. MARILYN MCLAREN: We'll follow that
- 19 up.
- MS. PAMELA SHAW: Thank you. We'd like
- 21 to just, I guess, move on to -- a bit about auto theft.
- 22 As has been stated at these Hearings, CAA
- 23 Manitoba is -- has been a supplier and a partner with MPI
- on producing, I guess, our position that we're now a
- 25 partner with MPI on the Immobilizer program and while

- 1 this relationship has been still -- still developing, I
- 2 would say, we just wanted to add that in our Intervenor
- 3 role, when last year we did make comments about auto
- 4 theft, I guess, we just wanted to followup on some of
- 5 those aspects so -- and make mention that in our
- 6 testimony last year we did mention that we were
- 7 advocating on the importance to solve this problem.
- 8 That there is a tremendous related cost of
- 9 theft to society as a whole and we are pleased to see the
- 10 program is -- is essentially up and running.
- But we just had a question about what was
- 12 the take up on the program with regard to the top one
- 13 hundred (100) high risk vehicles?
- 14 I can't recall if that's been asked in
- 15 this -- or answered specifically and if you can point to
- 16 something where just what the take up has been so far on
- 17 the -- on the top one hundred (100) high risk vehicles?
- 18 MS. MARILYN MCLAREN: Of the people that
- 19 have come forward to date, which I think there is about
- 20 five thousand (5,000) about 20 to 25 percent of them are
- 21 owners of the high risk, top one hundred (100) vehicles.
- MS. PAM SHAW: Okay. And we know it's
- 23 early in the program, but from what you've seen so far
- 24 would the take up of the top one hundred (100) vehicles,
- 25 would you see that as improving over the next few months;

- 1 is that expected?
- MS. MARILYN MCLAREN: I think it's going
- 3 to improve because we haven't started to proactively
- 4 communicate with them to make sure they understand the
- 5 program and encourage them to take part in it.
- 6 So we have not been proactive at all yet
- 7 with the top one hundred (100). But we plan to do that
- 8 within a couple of weeks actually, to start that process.
- 9 MS. PAM SHAW: Thank you. And would you
- 10 agree that if we could achieve a greater and quicker take
- 11 up on the top one hundred (100) high risk vehicles that
- 12 the return in the way of reduced claims, reduced costs to
- 13 society, along with the elimination of the other auto
- 14 theft related funding that MPI is providing; that --
- 15 those things being reduced it would provide a better
- 16 long-term payback on the program?
- 17 MS. MARILYN MCLAREN: I think the long-
- 18 term payback is the same. I think it would accelerate
- 19 the benefits of reduced claims costs if we could
- 20 accelerate the take up of the top one hundred (100)
- 21 vehicles.
- MS. PAM SHAW: Okay. Have you done any
- 23 forecasting in this regard; that is, were you able to
- 24 significantly improve the take up of the high risk
- 25 vehicles?

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1 We're just asking if you had specifically
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- 2 forecasted the savings that would be in, you know, your
- 3 current reduced claims costs?
- 4 You're talking about it may accelerate
- 5 things; is that something that's possible to forecast?
- 6 MR. BARRY GALENZOSKI: Yes. We haven't
- 7 got anything in our current forecast for that with
- 8 respect to the general rate application here, mainly
- 9 because we don't believe that we'll have enough vehicles
- 10 immobilized that will make a difference to the theft
- 11 patterns to any great degree.
- MS. PAM SHAW: Thank you.
- 13 MR. BARRY GALENZOSKI: I can also provide
- 14 a response to your question about Schedule C with respect
- 15 to the Master Agreement. The Master Agreement is at AI-
- 16 15 and point 9 there talks about the Schedule C.
- 17 Schedule C is attached in that same tab
- 18 right behind the signature page to that agreement. It's
- 19 shown on a separate page, Schedule C, "Retail Sales Tax
- 20 Project Agreement." And there's a page 17 noted at the
- 21 bottom of that page. And then the following two (2)
- 22 pages are that agreement.
- So, it's there for your -- your viewing.
- MS. PAM SHAW: Thank you. It may have
- 25 been a technical difficulty. I believe we were using the

- 1 disk to refer to these things.
- 2 MR. DONALD PALMER: I'm just looking at
- 3 my -- my electronic copy and it's not there. So we'll
- 4 provide the hard copy.
- 5 MS. PAM SHAW: Right. Thank you.
- 6 Now, last year at these hearings -- or
- 7 similar hearings, we advocated a surcharge on high risk
- 8 vehicles as a strong incentive to promote the take up of
- 9 a program, such as the auto theft Immobilizer Program and
- 10 hence quicker and greater savings for claims. That did
- 11 not occur.
- 12 Could you please advise why this approach
- 13 was not used and if it will be implemented if MPI does
- 14 not see an improvement in the take up on the high risk
- 15 vehicles?
- 16 MR. BARRY GALENZOSKI: It's certainly --
- 17 we've, as I indicated before, there are numerous other
- 18 things that we believe that we can do to create
- 19 incentives to get people to voluntarily go along with the
- 20 program.
- 21 A surcharge is certainly something down
- 22 the road that we may have to look at but it's not on the
- 23 horizon right at the moment.
- MS. PAM SHAW: Thank you. And then just
- 25 to our last question on road safety. Has MPI -- well,

- 1 I'm aware that in previous hearings the topic of funding
- 2 road improvements, especially -- particularly at
- 3 intersections. High collision intersections is something
- 4 that's come up in the past, particularly when you
- 5 consider that ICBC funds roads where there's a
- 6 demonstrated risk reduction that can be achieved,
- 7 possibly claims reductions.
- 8 We're wondering if you've considered
- 9 analysing high risk traffic accident locations in
- 10 Winnipeg and looking to funding road or traffic safety
- 11 device improvements, investing, essentially, to reduce
- 12 claim costs with the overall expectation that the savings
- 13 would exceed the investment.
- Just wondering if you're aware -- if you
- 15 have considered that?
- 16 MS. MARILYN MCLAREN: The decision not to
- 17 use insurance premiums to fix roads is very explicit
- 18 decision on the part of the Corporation, so certainly it
- 19 has been considered and not pursued.
- MR. WILF BEDARD: Just to add to that,
- 21 we have conducted safety audits and have provided that
- 22 information to the City of Winnipeg, so they do have that
- 23 information to work with.
- MS. PAM SHAW: Thank you. Are you aware
- of any other programs, I should say, that have been

- 1 implemented by other insurance companies throughout North
- 2 America.
- We've just recently received some
- 4 information about a Triple A club in the States that
- 5 provides auto insurance programs where they're seeing an
- 6 expenditure of maybe twenty thousand dollars US (\$20,000)
- 7 to get some savings.
- I don't actually have the -- the data
- 9 here, but is that something you would be monitoring for
- 10 and aware of?

11

12 (BRIEF PAUSE)

- 14 MR. WILF BEDARD: Yes. We understand
- 15 that there is at least All-State in the US that does
- 16 conduct that type of expenditure.
- SGI, as well, has been just getting into
- 18 funding infrastructure as well, but on a sliding scale.
- MS. PAM SHAW: Thank you very much.
- Mr. Chairman, that concludes our
- 21 questions.
- THE CHAIRPERSON: Thank you very much.
- 23 Okay. Now we -- coming up now I don't see the brokers.
- 24 We do have Mr. Dawson.
- I understand that Scootering has a series

- 1 of questions that would take more than well into the
- 2 lunch break so I'm wondering, Mr. Dawson, how much time
- 3 do you think that you will take?
- 4 MR. ROBERT DAWSON: Good morning, Mr.
- 5 Chairman. I expect that -- not to trans -- to cover the
- 6 matters that have already appeared on the transcript, I
- 7 think we may be able to be done in about forty-five (45)
- 8 minutes to an hour.
- 9 THE CHAIRPERSON: Okay. Then we'll break
- 10 now for lunch and we'll come back at, let's say 1:00, if
- 11 that's suitable, and we'll be able to conclude this phase
- 12 at that time, thank you.

13

- 14 --- Upon recessing at 11:50 a.m.
- 15 --- Upon resuming at 1:05 p.m.

16

17 THE CHAIRPERSON: Mr. Dawson...?

18

19 (BRIEF PAUSE)

- MR. ROBERT DAWSON: Thank you, Mr.
- 22 Chairman.
- MR. KEVIN MCCULLOCH: Mr. Chairman, not
- 24 that I want to interrupt Mr. Dawson before he starts, but
- 25 I have undertakings -- three (3) filings. Let me quickly

- 1 check my number.
- 2 The first one is response to Undertaking
- 3 number 14, sorry that -- undertaking 14 would go in as
- 4 MPI Exhibit 30.
- 5 The response to Undertaking 18 would go in
- 6 as MPI Exhibit number 31 and the response to the PUB
- 7 question number 7 would go in as MPI Exhibit number 32.
- 8 I also, Mr. Chairman, have, or Mr. Palmer
- 9 has a response to CMMG Exhibit number 7. That was the
- 10 exhibit filed by CMMG where they seemed to question
- 11 whether the Corporation had properly applied the sport
- 12 bike differential of 1.10 percent as ordered by the
- 13 Board.
- So Mr. Palmer's in a position to respond
- 15 to that at this time.
- 16 THE CHAIRPERSON: Mr. Palmer...?
- 17 MR. DONALD PALMER: That differential
- 18 actually goes back to the 2003 Board Order. At that
- 19 point in time, I think there was a 5 percent differential
- 20 between sport bikes and -- and the base motorcycle rate,
- 21 and the Order from the Board was that we would increase
- 22 that to 10 percent.
- The Application that we had filed for that
- 24 year was that all bikes were getting a 15 percent rate
- 25 increase.

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1 The way that we applied the Order is that
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- 2 we -- we took that -- the Order was the motorcycle base
- 3 rate. Now that was a bit ambiguous, because never have
- 4 we ever defined what the base rate was and -- and our
- 5 interpretation of that was the average rate.
- So, the way we applied it is that we
- 7 increased the applied-for rate by 5 percent, from 15
- 8 percent multiplied by five (5) gives you 20 3/4's
- 9 percent.
- 10 And then because we were still balancing
- 11 back to the 15 percent, the all purpose bikes, other than
- 12 sport bikes were rolled back to about a 13.75 percent
- increase or something in that nature.
- So, the intent was that the sport bike
- 15 differential would be to the average bike rate, not to
- 16 the all other bikes.
- 17 And it -- and it's on that basis that we
- 18 got the 11.4 percent.
- 19 The other way that we could look at it in
- 20 today's context, is that if the sport bike rate is meant
- 21 to be 10 percent higher than the average rate, means it's
- 22 going to be a little bit more than 10 percent higher than
- 23 the all purpose rate, again because of our interpretation
- 24 of the average.
- So, no, it's not an error, it's the way we

- 1 made the calculation, and we were in compliance with the
- 2 PUB Order.
- 3 THE CHAIRPERSON: Thank you, Mr. Palmer.
- 4 Mr. McCulloch, anymore?
- 5 MR. KEVIN MCCULLOCH: No, Mr. Chairman.
- THE CHAIRPERSON: You remind me of the
- 7 shoemakers and the elves, you remember the fable, we go
- 8 away for lunch and you're working away and all these more
- 9 undertakings arrive. Thank you.

10

- 11 --- EXHIBIT NO. MPI-30: Response to Undertaking 14.
- 12 --- EXHIBIT NO. MPI-31: Response to Undertaking 18
- 13 --- EXHIBIT NO. MPI-32: Response to PUB question 7.

14

- THE CHAIRPERSON: Okay, Mr. Dawson...?
- 16 MR. ROBERT DAWSON: I believe My Learned
- 17 Friend was adopting a strategy, namely recognizing that I
- 18 was working on battery power for the laptop, that if he
- 19 filed enough documents I'd have to run away without any
- 20 power. But...

- 22 CROSS-EXAMINATION BY MR. ROBERT DAWSON:
- MR. ROBERT DAWSON: Mr. Bedard, we're
- 24 going to start if we can, talking about victims of
- 25 personal injury claims. And I can indicate for the

- 1 purpose of the Board that's following along, I have four
- 2 (4) main areas to cover, and two (2) very brief areas.
- The four (4) areas are personal injuries,
- 4 secondly, very briefly, touching up on reinsurance
- 5 issues, thirdly, expanding personal injury lawsuits,
- 6 fourthly, aspects of drive-as-you-go, and then two (2)
- 7 quick snappers that I'll drop into the middle at some
- 8 point.
- 9 So, Mr. Bedard, if you can refresh my
- 10 memory. If I understand correctly before the
- introduction of PIPP, a significant proportion of
- 12 personal injury claimants were assisted by lawyers in
- their dealings with MPI; is that right?
- 14 MR. WILF BEDARD: There was a percentage
- 15 that were, yes.
- 16 MR. ROBERT DAWSON: And those lawyers who
- 17 were helping such claimants, would have done a number of
- 18 things, for example they might have for example, assisted
- 19 the claimant in making the actual initial filing of the
- 20 claim?
- MR. WILF BEDARD: No, not generally.
- 22 Usually lawyers would get involved much later in the
- 23 process.
- MR. ROBERT DAWSON: When they got
- 25 involved at a later process -- later in the process, they

- 1 would have done things though such as advising their
- 2 clients, that is the claimants, on the various options
- 3 that were open to them; is that right?
- 4 MR. WILF BEDARD: I'm not sure what you
- 5 mean by -- by options. Generally, as you know, in -- in
- 6 the tort world, the clients would go to lawyers to
- 7 maximize the amount that they could get in terms of
- 8 settlement. How they strategized to do that, I wasn't
- 9 privy to those conversations, so I don't know.
- MR. ROBERT DAWSON: Well, you'd -- you'd
- 11 agree with me that just thinking about what kind of
- 12 services that the lawyers would have been providing to
- 13 their -- to their clients, it would have been for
- 14 example, they would have reviewed the documents that MPI
- 15 was supplying, in support of its position?
- 16 MR. WILF BEDARD: Yes, that's true.
- 17 MR. ROBERT DAWSON: And lawyers in turn,
- 18 would have helped clients and claimants. Marshal
- 19 evidence that would have either rebutted or put forward
- 20 an alternate viewpoint?
- MR. WILF BEDARD: Yes, that's true.
- MR. ROBERT DAWSON: And occasionally,
- 23 although I'm sure you would say rarely, lawyers might
- 24 have even been able to uncover errors or omissions that
- 25 had been made on MPI's part.

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1 MR. WILF BEDARD: Rarely -- rarely or
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- 2 occasionally, yes.
- MR. ROBERT DAWSON: And even I'm sure
- 4 more rarely you will say, lawyers sometimes would have
- 5 even gotten more benefits for their clients than MPI had
- 6 originally offered; is that right?
- 7 MR. WILF BEDARD: I wouldn't define it as
- 8 benefits, I would define it as a cash settlement, some.
- 9 MR. ROBERT DAWSON: If I recall again
- 10 before the introduction of PIPP, claimants were entitled
- 11 to payments for pain and suffering; is that right?
- 12 MR. WILF BEDARD: If there was a
- 13 responsible party insured by MPI, who had coverage, yes,
- 14 that's true.
- 15 MR. ROBERT DAWSON: And those sorts of
- 16 payments for pain and suffering were in addition to all
- 17 loss of income, the cost of healthcare treatments, other
- 18 actual financial losses; is that right?
- 19 MR. WILF BEDARD: Yes, that's correct.
- 20 MR. ROBERT DAWSON: And in some of those
- 21 cases, these actual financial losses, that is loss of
- 22 income, cost of health treatments, they might have only
- 23 been a few hundred dollars in some cases?
- MR. WILF BEDARD: Well, every case was
- 25 different, they -- they varied, some were very small,

- 1 some were very large.
- 2 MR. ROBERT DAWSON: Let me rephrase it
- 3 and ask a different way. Would you agree that in some
- 4 cases at least, it was possible that pain and suffering
- 5 might actually put more money in the hands of claimants,
- 6 than the actual financial losses, as I've des --
- 7 described them?
- 8 MR. WILF BEDARD: Again, some are that
- 9 way, others weren't. I couldn't give you a guess as to
- 10 what the split would be on average. Again, we're going
- 11 back twelve (12) years now.
- 12 MS. MARILYN MCLAREN: Mr. Dawson, just
- 13 speaking from memory, it seems to me that that was more
- 14 likely to have been the case in minor injuries.
- The more substantive the injury the more
- 16 likely the economic losses would exceed pain and
- 17 suffering payments. But for the smaller claims where
- 18 there were often fairly limited economic losses but still
- 19 cash settlements for pain and suffering.
- MR. ROBERT DAWSON: Ms. McLaren, just
- 21 following up on that and for my own use, would you think
- 22 in terms of minor injuries that might have largely
- 23 included lesser forms of whiplash injury?
- MS. MARILYN MCLAREN: Yeah, anything that
- 25 would qualify as -- as short-term, non-permanent.

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1 MR. ROBERT DAWSON: If I can return to
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- 2 you, Mr. Bedard, and I don't mean to dwell on this too
- 3 long, it's just to -- to -- to set up a comparison in a -
- 4 in a moment, would you agree that many of the people
- 5 who had hired lawyers in the pre-PIPP days would have
- 6 done so on what's called a contingency basis?
- 7 MR. WILF BEDARD: Yes, that's correct.
- 8 MR. ROBERT DAWSON: And by "contingency
- 9 basis", just so that we're both speaking the same
- 10 language, I mean the lawyers did work and they got paid
- only if they recovered monies on behalf of their clients
- 12 from MPI.
- Would you agree with that definition?
- MR. WILF BEDARD: Yes, I would.
- 15 Generally it would be a percentage of the final
- 16 settlement.
- MR. ROBERT DAWSON: So, even on what
- 18 we're describing as a minor injury claim that might have
- 19 resulted in a settlement of low thousands of dollars, so
- 20 three (3), four thousand dollars (\$4,000), a lawyer still
- 21 would have been able to walk away from that with a
- 22 thousand or more dollars as a fee; is that roughly what
- you would mean?
- MR. WILF BEDARD: My understanding is the
- 25 fees would be generally 30, 33 percent of the overall

- 1 settlement. So, yes, your math would be accurate.
- 2 MR. ROBERT DAWSON: And it's difficult
- 3 for you in your position to know this for sure, but I --
- 4 I wonder if you would just agree from commonsense, that
- 5 presumably lawyers thought that sort of an arrangement
- 6 resulted in adequate compensation for them and that was
- 7 the reason that they were primarily willing to take on
- 8 MPI personal injury cases at that pre-PIPP time?
- 9 MR. WILF BEDARD: I'll accept your
- 10 premise. Sure.
- MR. ROBERT DAWSON: Now, moving to after
- 12 the days when -- well, let's move to the PIPP program and
- 13 when it was introduced. There was a dramatic drop-off in
- 14 the number of claimants who retained lawyers or continued
- 15 to retain lawyers where their claims arose after the
- 16 introduction of PIPP; isn't that right?
- 17 MR. WILF BEDARD: Yes, that's correct.
- MR. ROBERT DAWSON: So it's -- today, for
- 19 example, in your office it would be pretty rare that a
- 20 lawyer would be involved in, what Ms. McLaren has
- 21 helpfully described as, a minor injury claim?
- MR. WILF BEDARD: Yes, that's true.
- MR. ROBERT DAWSON: Now, let's just be
- 24 clear that, as far as I can tell, there's no statutory
- 25 bar on claimants who might want to hire a lawyer to deal

1	with MPI these days is there?
2	MR. WILF BEDARD: No, there's not.
3	MR. ROBERT DAWSON: And MPI certainly has
4	no objection if a claimant wants to spend money hiring a
5	lawyer to to be assisted on dealing with their claim
6	of any sort; is that right?
7	MR. WILF BEDARD: Yes, that's right.
8	MR. ROBERT DAWSON: So, in short, as far
9	as MPI is concerned, MPI's more than willing to deal with
10	lawyers if claimants wish to retain them; is that right?
11	MR. WILF BEDARD: I'd like to think that
12	there's very little reason to retain a lawyer given the
13	PIPP system. But, if, on occasion, an individual does
14	decide to hire a lawyer to represent them we have no
15	difficulty dealing with them, no.
16	
17	(BRIEF PAUSE)
18	
19	MR. ROBERT DAWSON: You've made reference
20	to, that claimants have little reason to retain a lawyer;
21	could you explain why you thing that?
22	MR. WILF BEDARD: Well, under the no-
23	fault system it's not an adversarial system. The
24	benefits are based on no-fault. There's open disclosure
25	in terms of what the entitlements are.

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1 We give people ample opportunity through
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- 2 the various contacts with have with them to explain what
- 3 their -- what their needs are. Coverage is provided --
- 4 information on the coverage is provided to them in very
- 5 simple language, brochures and what not.
- 6 You know, the entitlements are -- are
- 7 legislated far less discretionary than -- than tort would
- 8 be so there -- in my mind, there's far less reason for
- 9 differences of opinion as compared to in the tort world.
- 10 MR. ROBERT DAWSON: Thank you for that
- 11 clarification, Mr. Bedard. In fact, you would agree with
- 12 me that MPI actually has a duty to advise claimants of
- 13 the compensation to which they're entitled; isn't that
- 14 right?
- MR. WILF BEDARD: Yes, that's true.
- 16 MR. ROBERT DAWSON: And it also has a
- 17 duty to assist claimants to obtain that compensation; is
- 18 that right?
- MR. WILF BEDARD: Yes.
- MR. ROBERT DAWSON: And, of course, as we
- 21 had mentioned in last year's hearing, this is a statutory
- 22 duty, pursuant to Section 150 of the Act, not just good
- 23 business sense. This is a statutory duty that MPI is
- 24 fulfilling when it does those things; is that right?
- MR. WILF BEDARD: Yes.

- 1 MR. ROBERT DAWSON: You'll also remember
- 2 in the course of last year's rate application, Mr.
- 3 Bedard, that MPI provided in reply to, and I'll just set
- 4 it for the record, Manitoba Bar Association first round
- 5 Interrogatory number 69, a set of internal procedural and
- 6 training documents on how MPI employees should handle
- 7 personal injury claims.
- 8 Do you remember that filing, just in
- 9 general?
- MR. WILF BEDARD: Yes, I do.
- MR. ROBERT DAWSON: Mr. Chairman,
- 12 although it forms part of last year's record, may I
- 13 suggest, just for the sake of creating a record, that we
- 14 mark last year's Information Request, Manitoba Bar
- 15 Association I-69, the question as well as the answer, as
- 16 an exhibit?
- I don't plan to refer to it in any great
- 18 detail today, but it's just important, I think, that we
- 19 have it on the record that it's there.
- THE CHAIRPERSON: Mr. McCulloch, do you
- 21 have any problem with that?
- MR. KEVIN MCCULLOCH: Well, Mr. Chairman,
- 23 it certainly wouldn't be the first time that information
- 24 from previous hearings has been filed as exhibits, so no,
- 25 there's no -- no objection to that.

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1
                    THE CHAIRPERSON: Very good, so we'll
 2
     call it CBA/MBA-1? Or what number have we reached?
 3
                    MR. ROBERT DAWSON:
                                         I suggest two (2),
 4
    Mr. Chairman.
 5
                    THE CHAIRPERSON:
                                       Two (2), very good.
 6
 7
     --- EXHIBIT NO. MBA/MPI-2: Last year's Information
 8
                                Request, Manitoba Bar
9
                                 Association I-69; question
10
                                 and answer.
11
12
     CONTINUED BY MR. ROBERT DAWSON:
13
                    MR. ROBERT DAWSON: Now one of the
14
    documents that comprised what is now MBA Exhibit 2,
15
    namely one (1) of the documents of the internal training
16
    procedures, was called a file triage script.
17
                    Do you remember what I mean when I refer
    to that document?
18
19
                    MR. WILF BEDARD:
                                         I don't recall what
20
     it says in the document, but I do know of the triaging
21
     script, yes.
22
                    MR. ROBERT DAWSON:
                                         I'd like to assure
23
    both the Board as well as the witness that I don't plan
24
    to go into great detail. Obviously, the witness doesn't
25
    have this document in front of him.
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- 1 I'm simply proceeding on a very high level
- 2 here. Could you just, in very general terms, explain
- 3 what a file triage script is?
- 4 MR. WILF BEDARD: Certainly. When an
- 5 individual phones a call centre to report their accident,
- 6 a collision claim and their injury claim, there's a
- 7 series of questions that take place asking the individual
- 8 if anyone was injured and to what degree.
- 9 And we have more than one (1) injury
- 10 department within MPI and each department handles
- 11 different injuries by degree of injury severity, and with
- 12 those series of questions, i.e. the triage script, the
- 13 call taker determines what best department would handle
- 14 the injury.
- 15 MR. ROBERT DAWSON: And another document
- 16 that was part of that Information Request reply was
- 17 entitled the PIPP manual and it included a statement of
- 18 what's required to prove a claim.
- 19 It set out a number of what it called
- 20 general principles.
- 21 Can you remember something along those
- 22 general lines, Mr. Bedard?
- MR. WILF BEDARD: I have no idea what
- 24 you're referring to, but as far as the -- the PIPP
- 25 manual, I'm familiar with it and I'm familiar that we

- 1 filed it in last year's application, yes.
- 2 MR. ROBERT DAWSON: We needn't dwell on
- 3 that detail, then. Let me ask, more generally speaking,
- 4 you would agree that one (1) of the principles that MPI
- 5 uses in assessing a claim is that the onus of proving the
- 6 claim rests with the claimant, him or herself; is that
- 7 right?
- 8 MR. WILF BEDARD: Yes, that's right.
- 9 MR. ROBERT DAWSON: And last year, when
- 10 we had a similar conversation, I asked you if you would
- 11 agree with me that most people would not be familiar with
- 12 those general principles, including the principle that
- 13 the onus of proving a claim rests with the claimant.
- 14 And now subject to your confirming the
- 15 accuracy of my summary of last year's conversation which,
- 16 for the sake of the record, appears at page 1190, line 25
- 17 and following.
- Would you still agree with me, Mr. Bedard,
- 19 that most people who contact MPI to file a claim are not
- 20 familiar with the general principles of how to prove that
- 21 claim?
- MR. WILF BEDARD: I would agree with
- 23 that, and that's why I was saying earlier why we spend a
- 24 fair bit of time explaining to people what the coverage
- 25 is all about. As soon as a minor injury is -- is

- 1 reported to us, we have individuals who contact that
- 2 person to go over their injury, to go over the coverage
- 3 and fully explain to them what the nature of -- of the
- 4 program is.
- 5 On the more serious losses, including
- 6 injury or income replacement, we have, as I said,
- 7 materials that we give people in easy language to -- to
- 8 explain. Our case managers are there providing
- 9 information, as well. So there is a lot of dialogue and
- 10 material that takes place in the filing of -- of a claim.
- 11 MR. ROBERT DAWSON: Now you've referred
- 12 to these people, these individuals who provide such
- 13 assistance, as you're describing it, correct me if I'm
- 14 wrong, but these individuals of course are paid by MPI,
- 15 they're in the employ of MPI?
- 16 MR. WILF BEDARD: Yes, that's true.
- 17 MR. ROBERT DAWSON: And of course they
- 18 receive direction and work under the supervision of MPI?
- 19 MR. WILF BEDARD: Yes, that's true.
- 20 MR. ROBERT DAWSON: Their employment
- 21 performance would in part be judged on, for example, how
- 22 cost effectively they handle, in part, how cost
- 23 effectively they can handle claims?
- MR. WILF BEDARD: No.
- MR. ROBERT DAWSON: Would their

- 1 performance be judged on the basis of how efficient they
- 2 are in dealing with claims.
- By that I mean, how many claims come to
- 4 them, and how many are they able to clear, successfully?
- 5 MR. WILF BEDARD: The files come to them
- 6 equally, you know, there's no -- there's no determination
- 7 as to who can handle more claims. They're basically at
- 8 random, everybody gets the same number of cases. There
- 9 are clearly some people who are more efficient than --
- 10 than others, in terms of handling them and resolving
- 11 them.
- 12 But as far as a performance measure that
- 13 we have on -- on rewarding people or recognizing the
- 14 performance of people based on the number of cases they
- 15 conclude, no, that's not the case.
- 16 We're looking at the quality in which they
- 17 handle the individual, the effectiveness of handling the
- 18 administration of the claim, making payments of
- 19 entitlement to the individual, those types of things, not
- 20 measured on how many you take or how many you settle.
- MR. ROBERT DAWSON: So it's your position
- 22 that the Corporation already provides all the assistance
- 23 that would reasonably be necessary to claimants, in order
- 24 for them to both apply for, as well as receive the
- 25 entitlements or benefits to which -- well, the benefits

- 1 to which they're entitled?
- 2 MR. WILF BEDARD: We go to great lengths
- 3 to make sure that people are as informed as they need to
- 4 be, in order to process their claims. I'm not saying
- 5 we're perfect in every case, but we do go to great
- 6 lengths to try to provide as much information as the
- 7 individual needs, in the handling of their claim.
- 8 MR. ROBERT DAWSON: Last year you told us
- 9 that there was never an explicit statement to claimants,
- 10 that they have the onus of proving the claim.
- Do you still not explicitly tell claimants
- 12 that particular fact?
- MR. WILF BEDARD: I don't know if it
- 14 comes up in conversation with case managers to that
- 15 extent. Case managers are continually in contact with
- 16 individuals, discussing their medical needs,
- 17 rehabilitation needs, they have to demonstrate what their
- 18 loss of income is, clearly.
- 19 I don't know if it -- if the conversation
- 20 ever turns on, you know, the onus to prove terminology.
- 21 Clearly we work with people, trying to get the
- 22 information that we need to process the claim, looking
- 23 for what it is that they are out of pocket, and -- and
- 24 clearly apply the -- the entitlements under PIPP on that
- 25 basis.

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1 MR. ROBERT DAWSON: Is there still, as
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- 2 there wasn't last year, any suggestion to claimants, that
- 3 they might, for example, consult another person, a lawyer
- 4 or a community resource, to assist them with their claim?
- 5 MR. WILF BEDARD: Yes. There's a number
- of people who are in the community, the Ombudsmen's
- 7 office, our Fair Practices Office, which is an internal
- 8 MPI office. People do write to members of the
- 9 legislature as well.
- 10 There are a number of -- of avenues like -
- 11 like that, the advocacy office now of course. There
- 12 are a number of -- of means by which people can take
- 13 their issues with MPI and have another party assist them.
- 14 MR. ROBERT DAWSON: Those -- those forms
- of assistance that you've just described certainly do
- 16 exist. But would you not agree that most claimants who
- 17 would make use of those forms of assistance would do so
- 18 only well into their dealings with MPI.
- 19 It would be unlikely that the Ombudsman,
- 20 the Fair Practices Office, the MLA's would be involved
- 21 within the first week of filing a claim; wouldn't that be
- 22 right?
- MR. WILF BEDARD: That's right. They
- 24 wouldn't be involved at that -- at that level. And
- 25 certainly I would be of the view that our case managers

- 1 would be there to assist them and provide all the
- 2 assistance that they would need at that early stage.
- MR. ROBERT DAWSON: Are you familiar, Mr.
- 4 Bedard, with the practices of the Workers' Compensation
- 5 Board in the way that they provide assistance to
- 6 claimants?
- 7 MR. WILF BEDARD: Only briefly.
- 8 MR. ROBERT DAWSON: Tell me what you
- 9 know?
- 10 MR. WILF BEDARD: I know that they do
- 11 have an internal advocacy office that people can go to if
- 12 they have questions; that's basically all I know.
- 13 MR. ROBERT DAWSON: You have no
- 14 information as to what kinds of persons Workers'
- 15 Compensation is especially targeting to provide that
- 16 particular assistance?
- MR. WILF BEDARD: No.
- MR. ROBERT DAWSON: And when I say "you"
- 19 I should also indicate that I'm referring to the
- 20 Corporation, not you personally. I do assume that that's
- 21 the answer as well.
- 22 You have no information as to whether or
- 23 not it was thought that claims would be better handled if
- 24 an unrepresented person had the resources of assistance,
- 25 such as Workers' Comp puts before them?

- 1 MR. WILF BEDARD: I'm not sure that --
- 2 that is anything we need at MPI. I'm not sure of the
- 3 value of it at the Workers' Compensation. I'm satisfied
- 4 that the way we handle our claims and the information
- 5 that we give our customers, at all phases of their claim,
- 6 is sufficient to meet their needs.
- 7 MR. ROBERT DAWSON: You know that the
- 8 Automobile Injury Appeals Commission has recently
- 9 introduced claimant advisors; is that right?
- 10 MR. WILF BEDARD: The Government has, not
- 11 the Appeal Commission.
- 12 MR. ROBERT DAWSON: Thanks for that
- 13 clarification.
- Do you know anything more about that
- 15 particular program?
- 16 MR. WILF BEDARD: Yes, I do.
- MR. ROBERT DAWSON: Why don't you tell us
- 18 what you know?
- 19 MR. WILF BEDARD: What I do know is that
- 20 they've been put in place and have been active for a
- 21 number of months now. And they are there to assist
- 22 claimants who have a disagreement with MPI; that
- 23 disagreement having gone through our internal review
- 24 process and were not given satisfaction, in their
- 25 estimation.

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1 If they choose to appeal the case to the
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- 2 Appeal Commission they can go to the advocacy office and
- 3 have them assist them in the development and presentation
- 4 of their case to the Appeal Commission.
- 5 MR. ROBERT DAWSON: You understand that
- 6 the claimant advisors at the Appeal Commission are
- 7 independent, of course, of both the Commission as well as
- 8 MPI?
- 9 MR. WILF BEDARD: Yes, that's correct.
- MR. ROBERT DAWSON: And do you have any
- 11 information as to the kinds of persons that that program
- 12 of assistance was primarily targeting?
- MR. WILF BEDARD: Again, only those
- 14 people who have a dispute with MPI that want to pursue
- 15 that dispute to the Appeal Commission.
- 16 MR. ROBERT DAWSON: And just to tie it in
- 17 with an Information Request and a helpful answer that
- 18 came back -- actually, no, I'm sorry, to tie it in with
- 19 SM8.10, one of the other issues as MPI has called them,
- 20 the Corporation has answered one of the recommendations
- 21 in that area, if I can -- if correctly, starting, I
- 22 think, at page 32 -- there's no need to turn to it.
- But I'm just saying, MPI have provided
- 24 statistics on the nature of claims that go to the Appeals
- 25 Commission; is that right?

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1 MR. WILF BEDARD: Yes, that's true.
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- MR. ROBERT DAWSON: I don't think we need
- 3 to dwell on that particular kind.
- 4 Has MPI ever studied the nature or the
- 5 kind of person that causes it problems when it files
- 6 claims?
- 7 MR. WILF BEDARD: No.
- 8 MR. ROBERT DAWSON: Would you agree with
- 9 me that persons, for example, who are new to the English
- 10 language might have more difficulty in dealing with MPI
- 11 than native English speakers?
- 12 MR. WILF BEDARD: That may be true. But
- 13 we have a number of case managers who speak different
- 14 languages that -- and we hire them specifically with that
- 15 skill set to deal with language barriers.
- 16 We also have interpreters that we hire
- 17 where necessary, translators where necessary. We do our
- 18 utmost to try and accommodate everyone.
- MR. ROBERT DAWSON: Would you agree with
- 20 me that another category of persons who might need
- 21 assistance would be those who have less education, for
- 22 example; difficulty reading for example; difficulty
- 23 understanding longer documents or complicated words?
- MR. WILF BEDARD: Again, I'm not
- 25 certain. I haven't profiled those people who -- who file

- 1 appeals, so I wouldn't know.
- MR. ROBERT DAWSON: Not to belabour the
- 3 point, and going through each one line by line, I'll just
- 4 lump them altogether.
- 5 When you say you haven't profiled the kind
- of people, so if I asked you the same question with
- 7 respect to persons who might be unsophisticated; persons
- 8 who are young; new drivers, for example; persons who are
- 9 elderly; persons who may, in fact, may have some form of
- 10 mental illness; or other persons who are simply
- 11 frustrated by the challenge of the injury that they've
- 12 sustained: you have no information on any of those and
- 13 how they may or may not tax the MPI system?
- 14 MR. WILF BEDARD: As I said, we've --
- 15 we've not profiled those people who pursue either
- 16 internal review or appeal commission ways to resolve
- 17 their dispute.
- So, you know, I would only be speculating
- 19 at this point.
- 20 MR. ROBERT DAWSON: There's no need for
- 21 that kind of speculation. And I should say that I'm not
- 22 only asking about those who actually file appeals or
- 23 those who seek a review, I'm talking about anyone who has
- 24 dealings with MPI in terms of filing a claim.
- I'm correct then, to say that MPI just has

- 1 no information about the kind of person who might need
- 2 assistance beyond that which is currently offered in
- 3 filing a claim?
- 4 MR. WILF BEDARD: No, other than to say
- 5 that we offer whatever assistance an individual would
- 6 need.
- 7 MR. ROBERT DAWSON: Would it be fair to
- 8 say that it also follows that MPI has no idea how many
- 9 hours of staff time it spends, perhaps, providing
- 10 assistance to these sorts of persons as opposed to more
- 11 streamlined cases?
- 12 MR. WILF BEDARD: No, there's regular
- 13 contact between our case managers and their clients on a
- 14 regular basis. There's communication with everyone.
- 15 Many people need more assistance than others. People
- 16 require more explanation of -- than -- than others.
- 17 You know, there's a variety of dependency.
- 18 Some people need very little assistance; others need a
- 19 great deal more.
- We're there to accommodate everybody.
- MR. ROBERT DAWSON: Is it your view that
- 22 those who require more assistance than the others should
- 23 properly be dealt with by the existing case managers in
- 24 the existing system?
- In short, there's no need to set up a

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1 claims advisory system?
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- 2 MR. WILF BEDARD: Well, certainly
- 3 disputes do occur and, you know, there's a -- there's a
- 4 variety of disputes in nature that -- that can come up.
- We try and explain to people in great
- 6 detail what it is that the dispute is, where the
- 7 legislation may limit their entitlement or where the --
- 8 this agreement occurs, we document those decisions in a
- 9 lot of detail, in written letters to individuals.
- 10 So, there's no ambiguity or speculation in
- 11 terms of why the Corporation rendered a particular
- 12 decision. That information is given to them in writing.
- 13 If it's a relatively complicated case or
- 14 if the individual, perhaps, needs more assistance in
- 15 understanding, then -- then another -- case managers will
- 16 often go out to meet with individuals and explain to them
- 17 the decision that they're making, that they will be
- 18 getting the written record of, show them in the
- 19 legislation where the limitations are, whatever the case
- 20 may be, and then follow it up with a written letter.
- 21 Again, we go, you know, really above and
- 22 beyond to try and provide people with the understanding
- 23 as to why the Corporation has rendered any particular
- 24 decision.
- MS. MARILYN MCLAREN: To further

- 1 elaborate, Mr. Dawson, Mr. Bedard's comments focussed
- 2 mostly on situations where there would be a dispute.
- I think your question more directly asked
- 4 about people who may, for a variety of reasons, simply
- 5 have a greater challenge in dealing with the Corporation.
- The Corporation believes it has a
- 7 statutory responsibility to help those claimants and,
- 8 where necessary, modify its business processes to better
- 9 meet those claimants' needs.
- So, yes, the Corporation's position is
- 11 that those claimants are well served by the existing
- 12 system and do not need an advisory office.
- MR. ROBERT DAWSON: If I may follow-up on
- 14 that with you, Ms. McLaren, because you did grasp that
- 15 I'm not only focussing on disputes, I'm trying to deal
- 16 with every kind of claim -- contact that a claimant might
- 17 have.
- 18 The Corporation has never studied the
- 19 question of whether or not it would be in many ways,
- 20 cheaper to offload the extensive discussions and
- 21 explanations, such as Mr. Bedard has explained, onto
- 22 persons other than adjusters, or those who would normally
- 23 have contact with any claimant.
- You've never conducted a study to that
- 25 extent, have you?

- MS. MARILYN MCLAREN: No, we have not.
- MR. ROBERT DAWSON: So, MPI then,
- 3 effectively, has no idea if it would be cost effective,
- 4 meaning it would lower rates for ratepayers, or perhaps
- 5 even increase them, who knows.
- 6 MPI has no idea if it would be cost
- 7 effective to provide the kind of help that I'm
- 8 suggesting, such as claims advisors, in this particular
- 9 context?
- MS. MARILYN MCLAREN: We haven't done
- 11 that for a particular reason. It is not our intention,
- 12 it's not our mandate to simply find ways to provide the
- 13 lowest cost claims service. There are a number of
- 14 examples within the Corporation's realm of activities,
- 15 where we have made decisions on how we organize and how
- 16 we provide service to provide to the extent possible,
- 17 cohesive one-stop shopping, cohesive service.
- There's any number of ways, in other
- 19 organizations, that -- that segregate the service so that
- 20 the claimant talks to a different person, based on what
- 21 it is they need at that particular moment.
- 22 The information that we have is that that
- 23 does not meet claimant's overall needs, nor does it meet
- 24 policyholder needs. We do the same kinds of service on
- 25 the policyholder side, as we do on the claims side.

- 1 Integrated cohesive service is our responsibility, and
- 2 exceeds important in our mind, over finding a low cost
- 3 way to provide the service.
- 4 MR. ROBERT DAWSON: You're surely not
- 5 telling this Board that you're not concerned about the
- 6 costs of the services that you provide are you?
- 7 MS. MARILYN MCLAREN: Absolutely not. We
- 8 do not necessarily trade off service to achieve cost
- 9 savings, that was my point.
- 10 MR. ROBERT DAWSON: I just want to see
- 11 where we're disagreeing, if I may. Do you accept the
- 12 premise that there are some individuals, that is, some
- 13 claimants, who not trying to be disruptive or otherwise,
- 14 but genuinely have a difficulty in understanding either
- 15 how to obtain the benefits to which they're entitled, or
- 16 how to understand that they have in fact received the
- 17 benefits that they have been entitled to and entitled to
- 18 know more?
- MS. MARILYN MCLAREN: Yes.
- 20 MR. ROBERT DAWSON: And if I understand
- 21 the way the MPI system currently is set up, these sorts
- 22 of claimants would raise issues of entitlement or
- 23 satisfaction with among others, their case managers,
- 24 adjusters or otherwise, persons who are in the -- in the
- 25 field, in the line of business; is that right?

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1 MS. MARILYN MCLAREN: Yes.
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- 2 MR. ROBERT DAWSON: You would agree with
- 3 me that if -- and I will call them field operators, for
- 4 lack of a better word.
- 5 If the field operators spend a lot of time
- 6 with many of these claimants, they are necessarily not
- 7 able to serve as many claimants as possible, right?
- 8 MS. MARILYN MCLAREN: Well, they -- they
- 9 would be serving as many claimants as possible, given the
- 10 makeup of the claimant pool. If -- if they had a mix of
- 11 claimants that readily understood everything that was
- 12 presented to them, and didn't need that extra assistance,
- 13 all else being equal, they could handle more of those
- 14 kinds of claimants.
- 15 MR. ROBERT DAWSON: And as far as I
- 16 understand the way MPI has structured its operations, it
- 17 collects -- it assigns claimants, regardless of their
- 18 ability to grasp their entitlements to any field
- 19 operator, as opposed to concentrating those who might be
- 20 especially a drain on the system, in the hands of persons
- 21 who might be specifically designated to handle that; is
- 22 that right?
- MS. MARILYN MCLAREN: In a general way,
- 24 but not in a specific way. Mr. Bedard mentioned that
- 25 some case managers are multilingual. So, certainly those

- 1 would be assigned to people able to help them in their
- 2 native language.
- 3 MR. ROBERT DAWSON: I think I'll just
- 4 focus on the point that you had made one (1) answer
- 5 earlier, namely you said to me that if a claims manager
- 6 only had to deal with claimants who did not suffer some
- 7 of the understandable impediments that I had described
- 8 such a language difficulties, illness or otherwise, that
- 9 person would be able to deal with more claims than
- 10 somebody who is required to handle claims who have those
- 11 sorts of burdens, right?
- MS. MARILYN MCLAREN: Yes.
- MR. ROBERT DAWSON: So, if you had
- 14 difficult claims being offloaded onto persons who have
- 15 particular training or special ability to -- or perhaps
- 16 even just more time, wouldn't this mean that claims could
- 17 be dealt with more quickly and, therefore, more
- 18 efficiently?
- 19 MS. MARILYN MCLAREN: Not necessarily.
- 20 And this is the part where the cohesive integrated
- 21 service comes back in because whether it's related to
- 22 someone phoning the call centre to find out what they owe
- on their time payments, whether it's somebody served by
- 24 that specialist that you just mentioned, understanding in
- 25 terms of the logistics and the specifics, understanding

- 1 that better, they will still need to come back to the
- 2 case manager.
- 3 That person cannot replace the case
- 4 manager or they would be a case manager. So, now you
- 5 have probably three (3) people who have to talk amongst
- 6 themselves instead of just two (2) people. There's no
- 7 guarantee that's going to be faster or more cost
- 8 effective.
- 9 That's -- what we often find is that our
- 10 claimants and our policyholders still want to come back
- 11 to the one (1) source. They expect that one (1) source
- 12 to have a full grasp and a full understanding of their
- 13 personal situation.
- 14 MR. ROBERT DAWSON: Do you believe that
- 15 bodies, such as the Workers' Compensation Board or the
- 16 Appeal Commission, have introduced independent advisors
- 17 because those bodies recognized it would be more
- 18 efficient to handle the claims that way, or do you think
- 19 there are other reasons or perhaps you simply haven't
- 20 considered, that is the Corporation, hasn't considered
- 21 that point?
- MS. MARILYN MCLAREN: I can't speak at
- 23 all to why the Workers' Compensation Board of Manitoba
- 24 has organized the way it has. The one I do know a little
- 25 bit about is the SAC in Quebec which administers the prob

-- the same program that we administer here, virtually. 1 2 They have made a -- a decision to 3 structure themselves in terms of claimant issue 4 complexity. So, it's very, very likely that an 5 individual claimant may need to talk to four (4) or five 6 (5) or six (6) different people depending on what 7 question they have at a particular time. 8 That's simply not a model that we've 9 Not only because we don't believe that provides 10 cohesive integrated service, but we don't believe it's 11 any more efficient. 12 MR. ROBERT DAWSON: Thank you for that. 13 I think we can move on. 14 Mr. Barron, I understand you have an 15 exhibit that you could hand out if you would, please. 16 Mr. Chairman, I'll propose that we 17 circulate this, explain it and then I'll propose that it be marked as an exhibit subject to any comments from My 18 Learned Friend. 19 20 That's fine, Mr. THE CHAIRPERSON: 21 Dawson. 22 23 (BRIEF PAUSE)

25 CONTINUED BY MR. ROBERT DAWSON:

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MR. ROBERT DAWSON: Seeing that Mr.
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- 2 Bedard has the sheet, I think I can start. Mr. Bedard,
- 3 this is a summary that's been extracted from MPI's annual
- 4 reports relating to fatalities over the year.
- 5 We'll go through this in more detail, but
- 6 will you confirm, subject to checking that the numbers on
- 7 the attachments, in fact, match up, that the document
- 8 before you is, in fact, a listing of fatalities that have
- 9 occurred and have been reflected as MPI claims from 1996
- 10 until, well, the last current year?
- MR. WILF BEDARD: Yes, it looks right,
- 12 subject to check.
- MR. ROBERT DAWSON: Before I go any
- 14 further then, Mr. Chairman, I'll suggest that this be
- 15 marked as Manitoba Bar Association Exhibit number 3,
- 16 subject to any comments that my Learned Friend, Mr.
- 17 McCulloch, may have.
- THE CHAIRPERSON: Mr. McCulloch...?
- MR. KEVIN MCCULLOCH: No objection.
- THE CHAIRPERSON: Very good, Mr. Dawson,
- 21 number 3.

- 23 --- EXHIBIT NO. MBA/MPI-3: Summary from MPI's annual
- 24 reports relating to
- 25 fatalities over the year.

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2	CONTINUED BY MR. ROBERT DAWSON:
3	MR. ROBERT DAWSON: Just very quickly for
4	the sake of explanation, this document, Mr. Bedard, shows
5	how many fatalities had occurred in each of the past
6	years and that's the way it was reported in the annual
7	reports; is that correct?
8	MR. WILF BEDARD: Yes.
9	MR. ROBERT DAWSON: We can move on. My
10	next quick snapper, Ms. McLaren, relates to the
11	collective bargaining agreement between the Corporation
12	and some of its employees who are represented by the
13	Manitoba Government Employees Union.
14	What can you tell us as to the status of
15	any discussions there?
16	MS. MARILYN MCLAREN: They are in
17	progress.
18	
19	(BRIEF PAUSE)
20	
21	MR. ROBERT DAWSON: Is there any expected
22	outcome or a date by which an outcome might be
23	anticipated?
24	MS. MARILYN MCLAREN: We certainly would

hope to have a negotiated contract before the existing

- 1 one expires and as -- expired last year?
- This month? September, that's right.
- 3 Often we go a little beyond the exploration. Sometimes
- 4 we've settled it beforehand, but negotiations,
- 5 discussions are in progress.
- MR. ROBERT DAWSON: Thank you, Ms.
- 7 McLaren. Mr. Galenzoski, if I may turn to just some
- 8 points that arise out of your earlier discussion with Mr.
- 9 Saranchuk on reinsurance.
- 10 You had described how MPI buys reinsurance
- 11 and, if I understand correctly, you've described the --
- 12 those from whom you buy reinsurance, certainly as a for
- 13 profit -- profit business operation in that casualty
- 14 insurers are aiming to collect more premiums than they
- 15 pay out, obviously; have I got that right?
- 16 MR. BARRY GALENZOSKI: Yes. Over time
- 17 they'll want to make money.
- 18 MR. ROBERT DAWSON: And did I also
- 19 understand it correctly to say that -- you correctly,
- 20 rather, to say that if reinsurers do not perceive
- 21 coverage as profitable over the long run, it may result
- 22 either in future premium increases or, frankly, even
- 23 refused coverage in future?
- MR. BARRY GALENZOSKI: Generally
- 25 speaking, what'll happen is that if you want a given

- 1 level of coverage they'll price it regardless, but it may
- 2 be priced to the point where the purchaser may not think
- 3 that that's advantageous and so therefore you're not
- 4 going to buy it.
- 5 MR. ROBERT DAWSON: And if that happened,
- 6 namely MPI's reinsurance premiums increased, you'd agree
- 7 with me that that would increase MPI's expenses overall,
- 8 right?
- 9 MR. BARRY GALENZOSKI: It would increase
- 10 MPI's risk. We've identified that as one of the factors
- 11 affecting the level of Rate Stabilization Reserve.

12

13 (BRIEF PAUSE)

- MR. ROBERT DAWSON: Companies that
- 16 provide reinsurance to MPI, of course, also provide
- 17 reinsurance to other insurance companies across,
- 18 presumably, North America; is that right?
- 19 MR. BARRY GALENZOSKI: Particularly the
- 20 domestic market concentrates on Canada and then we also
- 21 deal with some of the international reinsurers who would
- 22 concentrate worldwide.
- MR. ROBERT DAWSON: And many of those
- 24 reinsurance companies would also, of course, be doing --
- 25 doing business with other insurance companies, such as

- 1 MPI, but perhaps not monopolies like MPI; is that right?
- 2 MR. BARRY GALENZOSKI: They would deal
- 3 with everyone, yes.
- 4 MR. ROBERT DAWSON: In your discussion
- 5 with Mr. Saranchuk, you've already gone through the
- 6 differences between MPI and what I'll call non-monopoly
- 7 insurers, and I just want to highlight a couple of quick
- 8 points.
- 9 You've said that, unlike non-monopoly
- 10 insurers, MPI focusses upon viability and not shareholder
- 11 profitability, right?
- MR. BARRY GALENZOSKI: We're not
- 13 focussing on shareholder profitability; we're focussing
- 14 on stable rates.
- 15 MR. ROBERT DAWSON: And would I be --
- 16 would it be fair to say that it follows, from that
- 17 requirement, that while non-monopoly insurers might be
- 18 able to cut corners with claimants in order to meet
- 19 forecasted profits for their shareholders, MPI doesn't
- 20 feel that same pressure?
- 21 MR. BARRY GALENZOSKI: I don't believe
- 22 that the private sector would feel that same pressure
- 23 either.

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25 (BRIEF PAUSE)

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1 MR. ROBERT DAWSON: Can you explain what
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- 2 would support that conclusion?
- MR. BARRY GALENZOSKI: Well, in a tort
- 4 environment, for instance, if the claimant wasn't happy
- 5 with what the private sector insurer was providing them,
- 6 they'd get a lawyer and sue them.
- 7 MR. ROBERT DAWSON: I'm suggesting that
- 8 many insurance companies, especially those that are
- 9 publicly traded, will forecast their anticipated earnings
- 10 for a quarter.
- 11 Would you agree that that often happens?
- 12 MR. BARRY GALENZOSKI: For the few that
- 13 are publicly traded in Canada, that would happen, yes.
- 14 MR. ROBERT DAWSON: And I'm suggesting
- 15 further that where actual doesn't seem to be matching up
- 16 to forecast, there may be an urgent need to attend to
- 17 expenses or increase revenues; wouldn't that be likely?
- 18 MR. BARRY GALENZOSKI: Well they would --
- 19 they would take varying degrees of action, I guess,
- 20 depending on what they thought was controllable.
- 21 Controlling their claims costs in the short term may be
- 22 possible, but again they -- they still have to get sign
- 23 off from their external actuaries and their auditors for
- 24 their financial statements.
- 25 And I -- I suggest to you that that means

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1
     that there's a process in place that would override any
 2
     immediate concerns regarding share price.
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                    MR. ROBERT DAWSON:
                                         So in what ways then
     would a non-monopoly insurer differ from MPI when it
 4
 5
     deals with these reinsurance companies, or are you
 6
     suggesting that there's no difference in considerations?
 7
                    MR. BARRY GALENZOSKI:
                                           I would suggest to
 8
    you that the reinsurers would not deal differently with
 9
    us than they would with the private sector insurer, they
10
     still want to make money in the long term, and they would
11
     -- they would price their products, based on the risk
     that they perceived was being brought to the table.
12
13
                    MR. ROBERT DAWSON:
                                         Thank you. I think
14
    we can move on.
15
                    Ms. McLaren, if I could trouble you to
16
    turn to SM.8.10.3, that's SM.8.10.3, which appears at
17
    page 35.
18
19
                           (BRIEF PAUSE)
20
21
                    MR. ROBERT DAWSON:
                                         SM.8.10.3 appears as
22
     a result of a recommendation that this Board made as a
     result of last year's Hearings, that recommendation
23
24
     appears at the head of the page.
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May I trouble you, Ms. McLaren, to read

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1
    that in for the record?
 2
                    MS. MARILYN MCLAREN:
                                           The Order itself?
 3
                    MR. ROBERT DAWSON:
                                         If you would please?
 4
                    MS. MARILYN MCLAREN:
                                           "Order Number
 5
                       148/04, Public Utilities Board
 6
                       recommended that Manitoba Public
 7
                       Insurance undertake a study to identify
 8
                       any increases in revenue or expenses
 9
                       that would result from legislative
10
                       changes to enable personal injury
11
                       lawsuits against uninsured motorists,
12
                       extra-territorially insured drivers,
13
                       and the manufacturers of defective
                       motor vehicles."
14
15
                    MR. ROBERT DAWSON: And what follows from
16
    page 35 until 38 is the Corporation's entire reply; is
17
    that right?
18
                    MS. MARILYN MCLAREN:
                                           Yes, that's right.
19
                    MR. ROBERT DAWSON: And forgive me for
20
    bluntly stating it, but I see no study of increases in
21
     revenue there; am I missing something?
22
                    MR. WILF BEDARD:
                                       We understood that what
23
     the Board was looking for is if, in fact, such suits were
24
    allowed, whether there would be an increased recovery
25
     from MPI, if -- if, in fact, in Manitoba the legislation
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1 was amended to allow such actions. 2 MR. ROBERT DAWSON: That might be, but my 3 question is, Ms. McLaren, is there a study on the 4 increase in revenue that might result within pages 35 and 5 38, that I've missed? 6 7 (BRIEF PAUSE) 8 9 MS. MARILYN MCLAREN: Yes. The response 10 speaks for itself on the pages you referenced, 35 through 11 to 38, that is the Corporation's response. 12 MR. ROBERT DAWSON: That might be the 13 response, but the recommendation was to produce a study 14 relating to increases in revenue. If that's the 15 response, I can't find a study on increases in revenue. 16 Can you point it out to me please? 17 MS. MARILYN MCLAREN: Without rereading 18 it all word for word, I can see at the bottom of page 37 19 it references the fact that allowing suits against 20 manufacturers of defective motor vehicles would -- would 21 not yield much in the way of financial advantage, there 22 are other, I imagine, other comments like that on some of 23 the other issues as well. 24 MR. ROBERT DAWSON: So when the Board

recommended that you conduct a study of increases in

- 1 revenues, or increases in expenses, you took that to mean
- 2 that a one (1) line sentence, or a couple of one (1) line
- 3 sentences, would discharge the recommendation; is that
- 4 right?
- 5 MR. BARRY GALENZOSKI: I think, Mr.
- 6 Dawson, that if you look at the fact that the response
- 7 was provided in the information at the onset of the
- 8 application and there were no questions raised by the
- 9 Public Utility Board advisors that they were satisfied
- 10 with the response.
- 11 MR. ROBERT DAWSON: I'm going to suggest
- 12 to you, Ms. McLaren, that really this isn't an adequate
- 13 reply. And, in fact, instead, we have two (2) excuses
- 14 that appear here.
- 15 The first is a -- is that the
- 16 recommendation raises policy issues, and I assume by that
- it's meant that the proposal to be studied has nothing to
- do with rate setting so this was what the Corporation
- 19 decided to submit; is that fair to say?
- MS. MARILYN MCLAREN: No, I don't think
- 21 that's fair. I think they clearly are policy issues and
- 22 not fiscal issues because I think as -- as this
- 23 discussion lays out there are few, if any, substantive
- 24 opportunities to have a fiscal impact.
- 25 If they were policy issues and still

- 1 financially substantive that would have been laid out
- 2 here as well.
- MR. ROBERT DAWSON: So it's your view, at
- 4 least the initial view, that it's a matter of public
- 5 policy whether or not a personal injury lawsuit should be
- 6 lifted -- or the bar on personal injury lawsuits should
- 7 be lifted in any way; is that right?
- 8 MS. MARILYN MCLAREN: That would
- 9 certainly be true, yes.
- 10 MR. ROBERT DAWSON: Do I understand that
- 11 the DVL merger is considered to be, in part, a matter of
- 12 public policy?
- MS. MARILYN MCLAREN: Yes.
- MR. ROBERT DAWSON: Nevertheless, you'd
- 15 agree with me that the DVL merger decision certainly has
- 16 an impact on the Corporation's bottom line; doesn't it?
- 17 MR. BARRY GALENZOSKI: Not with respect
- 18 to the basic rate application.
- 19 MS. MARILYN MCLAREN: But again, I said
- 20 if, as is laid out here, there are, in the Corporation's
- 21 view, few, if any, opportunities for any sort of
- 22 financially substantive outcomes.
- 23 If it had been clearly and only policy
- 24 issues, but still there was significant financial
- 25 impacts, we still -- we would have identified those. So

1 it's not fair to say that we just did what we did because

- 2 it's policy.
- 3 We laid that out up front. But we also
- 4 went on to say that in the Corporation's view there are -
- 5 you know, we went through it. There is -- it would not
- 6 necessarily yield much in the way of financial advantage;
- 7 that's the other part of it.
- In the middle of page 37 again, refers to
- 9 Section 77(1):
- "There would be no financial benefit to
- 11 MPI."
- So, it's not simply that these are policy
- 13 issues.
- 14 MR. ROBERT DAWSON: Okay. So the first
- 15 excuse that's given relates to it's policy issues and I -
- 16 I take your point.
- 17 Let's move to the Corporation's second
- 18 excuse for dealing with the recommendation without
- 19 specifically studying, as I'm suggesting, revenues and
- 20 disbursements.
- 21 The Corporation, I think, says at
- 22 paragraph 3 on page 35, that the recommendation is
- 23 unclear; do you see that?
- MS. MARILYN MCLAREN: Yes.
- 25 MR. ROBERT DAWSON: And it says, and I'll

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1
     quote:
 2
                       "It's not clear whether the phrase
 3
                       'personal injury lawsuit' refers to an
 4
                       action taken by the injured claimant or
 5
                       by MPI on a subrogated basis to recover
 6
                       PIPP benefits paid to the claimant."
 7
                    So let's go through those one (1) by one
 8
     (1).
 9
                    On a high level overview basis, what would
10
     be the issues if personal injury lawsuit refers to an
     action that would be taken by the injured claimant?
11
                    MS. MARILYN MCLAREN:
12
                                           Do you want someone
13
     from the Panel to read the questions here that are on
14
    page 35?
15
                    MR. ROBERT DAWSON:
                                         I see the questions
16
     at the bottom of page 35 but I couldn't have imagined
17
     that that would be the answer I'd receive.
18
                    MS. MARILYN MCLAREN:
                                           Then I would ask
19
     you to repeat the question?
20
                    MR. ROBERT DAWSON: Well, let's just make
21
     sure that we're all on the same page, so to speak. I've
22
     suggested to you that there are two (2), I'm calling them
23
     excuses, that the Corporation has put forward for failing
24
     to produce a study on the increases of revenues or
25
     expenses.
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1 The first excuse is the one that we've
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- 2 already dealt with and that is it raises public policy
- 3 issues.
- 4 Do you agree with me so far?
- 5 MS. MARILYN MCLAREN: I don't agree with
- 6 your characterization of excuses, but other than that
- 7 I'll agree with you.
- 8 MR. ROBERT DAWSON: I'm prepared to
- 9 substitute the use of the word 'reasons', then, for
- 10 'excuses'.
- 11 The second 'excuse' in my language,
- 12 'reason' in yours, appears in the third paragraph and it
- 13 says, essentially, that we don't know enough about what
- 14 you're asking.
- Would you agree with that very broad
- 16 characterization?
- 17 MS. MARILYN MCLAREN: Yes. And I would
- 18 specifically draw your attention to the concluding
- 19 sentence in that paragraph:
- 20 "The issues and the cost consequences
- 21 are clearly not the same in the two (2)
- possibilities that we inferred."
- MR. ROBERT DAWSON: Exactly, so what I'd
- 24 like to do is to go through what makes you, the
- 25 Corporation, say that the issues, the consequences, are

- 1 clearly not the same in the two (2) cases, strikes me
- 2 that we create a matrix. The variables or simple.
- If personal injury law suit means and
- 4 action taken by an injured claimant or a subrogated basis
- 5 by MPI then we apply that question to first issues and
- 6 then the cost consequences.
- 7 So, the first question that I have just
- 8 asked was: On a high level overview, what are the issues
- 9 that arise if personal injury lawsuit refers to an action
- 10 taken by the injured claimant?

11

12 (BRIEF PAUSE)

13

- 14 MS. MARILYN MCLAREN: The issues that
- arise are those posed at the bottom of thirty-five (35).
- 16 First of all, we need to consider, are
- 17 they entitled to the PIPP benefits and the law suit or do
- 18 they have to take legal action to get any benefit
- 19 whatsoever?
- I mean, if they don't have to elect, if
- 21 they can go after both, who will move -- who takes that
- 22 action?
- We do have a significant subrogated
- 24 interested in most of those claims. Some of these
- 25 parallels, I would suggest, to situations where

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1 Manitobans are injured by others outside of Manitoba.
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- I think the policy issue, clearly, is --
- 3 is the fourth one that's posed here and that really takes
- 4 us back up to the top of the page. Because there are
- 5 fundamental policy issues related in the scenario that
- 6 would look such as this one where it would be the injured
- 7 claimant who sometimes has the right to top up PIPP
- 8 benefits and other claimants who don't have that right or
- 9 opportunity.
- 10 It's -- it's a very significant policy
- 11 issue.
- MR. ROBERT DAWSON: So, I'll take your
- 13 answer, then, to the question of what are the issues if
- 14 personal injury lawsuit refers to an action taken by the
- injured claimant as being, especially the first three (3)
- 16 that appear there at the bottom of page 35, and the
- 17 fourth one, I'll suggest, because it relates to public
- 18 policy, I'll take your first answer that you gave earlier
- 19 and we'll ignore that, just because we've already gone
- 20 through it.
- So, if I look at the first question that
- 22 appears at page 35 at the foot, the question there reads:
- "Is the claimant entitled to both PIPP
- 24 benefits and the personal injury law
- 25 suit or must the claimant make an

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1 election."
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- 2 Let's go through that one, then, and
- 3 answer the question.
- If, in fact, the claimant is entitled to
- 5 both PIPP and tort damages, what cost consequences does
- 6 that have for MPI?
- 7 MS. MARILYN MCLAREN: That would drive up
- 8 the Corporation's costs.
- 9 MR. ROBERT DAWSON: And can you explain
- 10 how it would increase its costs?
- 11 MS. MARILYN MCLAREN: In all likelihood,
- 12 there would be another MPI insured party there.
- So, if the PIPP benefits are a first-party
- 14 coverage that the person would be eligible and the
- 15 Corporation expects to have those costs now, depending on
- 16 the nature of the personal injury lawsuit, the person may
- 17 have the right to sue an MPI insured party carrying MPI
- 18 funded third-party liability.
- 19 MR. ROBERT DAWSON: So, if I may
- 20 summarize then, if the claimant's entitled to both PIPP
- 21 and tort, the idea of lifting the bar in specific areas
- 22 on personal injury lawsuits likely, in your view, would
- 23 result in increased expenses to MPI; is that right?
- MS. MARILYN MCLAREN: In general terms,
- 25 yes. If we go back up specifically to this

- 1 recommendation by the PUB, uninsured motorists, that
- 2 wouldn't drive up MPI's costs nor would extra-territorial
- 3 insured drivers. And assuming the action against the
- 4 manufacturer of defective motor vehicles was solely
- 5 against the manufacturer and not against the insurer of
- 6 the owner, or against the owner, and therefore bringing
- 7 in the insurer, we don't insure those vehicles either.
- 8 So, those three (3) specific ones, if the
- 9 suits were narrow, and did not involve the owners of the
- 10 vehicles, we would not be there.
- 11 MR. ROBERT DAWSON: And now let's take
- 12 the other possibility, which is that the claimant decides
- 13 to make an election. You can take whichever one (1) you
- 14 want first, and let's go through those and talk about the
- 15 cost consequences.
- 16 MS. MARILYN MCLAREN: If the claimant
- 17 made an election to pursue the tort action, MPI would
- 18 have no role to play in that. They would be trying to
- 19 somehow claim against an uninsured individual, or they'd
- 20 be claiming against someone insured elsewhere, or they'd
- 21 be trying to claim against some manufacturer. MPI would
- 22 not have a role to play there.
- 23 And if they elected PIPP, then that
- 24 naturally defaults I guess, if they were going to go
- 25 after the PIPP, accept the PIPP benefits, but somehow

1 still start a tort action, I guess they would be doing 2 that mostly to our benefit. Because if they had a 3 judgment to recover the PIPP costs, we would be the ones 4 that spent that money, and therefore we would get it 5 back. 6 7 (BRIEF PAUSE) 8 9 MR. ROBERT DAWSON: I'm just giving the 10 Panel a chance in case you have -- I have a follow-up 11 question, but I want to make sure that you've had a 12 chance to discuss if you want. No? 13 You've made use of the phrase 'no role to 14 play there', the Corporation would have no role to play 15 there. By that I think you mean that it would neither 16 cost the Corporation anything, nor would it generate a 17 revenue -- or would increase the revenues for the 18 Corporation. 19 Is that right, when you say no role to 20 play there? 21 MS. MARILYN MCLAREN: Well, I -- and I 22 quess from today's situation, we may avoid some costs,

because if they're electing not to take benefits to which

they would otherwise be entitled, that would save us some

23

24

25

money.

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1 The one (1) thing I would add to the
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- 2 earlier discussion though, is the fact that we do have a
- 3 right of subrogation against extra-territorial insured
- 4 drivers today. We have that.
- 5 MR. ROBERT DAWSON: Let me turn to
- 6 question number 2 that appears there, and it asks the
- 7 question, who will have carriage of the action? And of
- 8 course you've just mentioned MPI's subrogated interest.
- 9 Let's assume for the purposes of
- 10 discussing cost consequences, that MPI has a carriage of
- 11 the action. How would that affect overall costs?
- 12 MR. WILF BEDARD: If I could answer that,
- 13 Mr. Dawson.
- We would have the cost of -- of pursuing
- 15 that -- that action, carrying the litigation forward.
- 16 MR. ROBERT DAWSON: Now, let's ask the
- 17 flip question, suppose carriage rested with the claimant,
- 18 how would that impact upon the cost consequences for the
- 19 Corporation?
- 20 MR. WILF BEDARD: I don't believe it
- 21 would.
- 22 MR. ROBERT DAWSON: And then the third
- 23 point that appears at the foot of page 35 is the
- 24 question, who is responsible for costs?
- The answer presumably is either the

- 1 claimant or MPI. Let's go through them one-by-one.
- 2 Let's assume that the claimant is responsible for the
- 3 costs of the litigation, how would that impact upon the
- 4 Corporation's overall cost consequences?
- 5 MR. WILF BEDARD: I don't believe that it
- 6 would.
- 7 MR. ROBERT DAWSON: And lastly, let's
- 8 assume that MPI is responsible for the costs, how would
- 9 that impact upon costs?
- 10 MR. WILF BEDARD: Again, we would be
- 11 carrying the costs of -- of the litigation, going
- 12 forward, whatever it took to pursue.
- 13 MR. ROBERT DAWSON: Thanks to almost
- 14 everyone except Mr. Palmer, who had no role whatsoever in
- 15 answering these questions. That -- those are some of the
- 16 questions that I -- I would have hoped had appeared in
- 17 that answer, but at least we now have some general
- 18 information on that point.
- You'd agree with me, Ms. McLaren, you'd
- 20 agree with me that whenever there's a question of
- 21 manufacturer liability, giving rise to a claim, that
- 22 triggers a loss or rather it triggers an expense, in the
- 23 terms of paying out benefits by MPI; is that right?
- MR. WILF BEDARD: We would pay out
- 25 damages in a circumstance like that, yes.

- 1 MR. ROBERT DAWSON: If MPI chooses not to
- 2 pursue a manufacturer of a defective motor vehicle or a
- 3 defective motor vehicle part, doesn't that mean that
- 4 ratepayers are effectively underwriting the negligence of
- 5 an out-of-jurisdiction manufacturer?
- 6 MR. WILF BEDARD: Well, that's an
- 7 assumption on your part. We do pursue those. I mean,
- 8 if, in fact, our investigation into a loss would suggest
- 9 that there was something defective in the manufacturing
- 10 of the vehicle, then MPI would pursue such a claim.
- 11 Giving, of course, consideration to the
- 12 costs of pursuing that -- the litigation against a
- 13 manufacturer.
- 14 MR. ROBERT DAWSON: Well, indeed, that's
- 15 exactly what the answer that the Corporation gives in the
- 16 Manitoba Bar Association first round Interrogatory number
- 17 14.
- But if I remember correctly, first round
- 19 Interrogatory number 13 tells me that MPI doesn't know
- 20 how many of these claims involve defective manufacturers;
- 21 am I misreading that?
- MR. WILF BEDARD: No. You're quite
- 23 right. When we prepared the answer to -- to your
- 24 question number 14 on the first round we didn't know the
- 25 answer for that. And, as you know, our records don't

- 1 keep track of our recoveries by -- by recovery type.
- 2 But I was interested as well to learn what
- 3 we had and I had our special accounts people physically
- 4 go through all of their records and give me an indication
- 5 as to how many we have currently.
- And I can tell you that the answer is
- 7 thirty-seven (37). We have thirty-seven (37) cases
- 8 involving recoveries from -- from manufacturers totalling
- 9 approximately six hundred thousand dollars (\$600,000) in
- 10 recoveries. We are pursuing those currently.
- 11 Now, most of them are minor. Most of them
- 12 are, you know, defective hood latch, a wiring harness
- 13 problem causing a bit of a fire. An ignition switch. I
- 14 know there's a couple there where there is faulty fridges
- in motorhomes, we're pursuing recovery against the
- 16 manufacturer of those fridges.
- 17 Those types of things do occur and we do
- 18 pursue recovery of them against the manufacturers.
- 19 MR. ROBERT DAWSON: To deal neatly with--
- MS. MARILYN MCLAREN: Sorry, there are --
- 21 there's no injury claims on any of those. They're not
- 22 PIPP claims. So they are all physical damage only. And
- 23 I don't believe to this point in time we've had to
- 24 actually make -- take formal legal action. We're dealing
- 25 with the manufacturers directly and successfully.

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1 MR. ROBERT DAWSON: I think the neatest
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- 2 way for us to move along would simply be to ask, by way
- 3 of undertaking, if you could file with the Board the
- 4 following information: For each of the claims that
- 5 you've outlined the amount of the claim as it has been
- 6 filed and adjusted by MPI, the demand for payment that
- 7 MPI has made upon the manufacturers and, to the extent
- 8 that it's available, the internal costs to MPI to pursue
- 9 each of those claims?
- 10 MR. KEVIN MCCULLOCH: Mr. Chairman, the
- 11 difficulty that I have with that is that Mr. Bedard has
- 12 just stated that none of these claims involve injury
- 13 payments. And the recommendation related to instituting
- 14 personal injury lawsuits against extra-territorial
- drivers, uninsured motorists and manufacturers of
- 16 defective motor vehicles.
- 17 And Mr. Dawson is seeking to expand that
- 18 to include claims involving property damage. It's a
- 19 totally different issue that was -- than was dealt with
- 20 both in his presentation last year to the Board and the
- 21 recommendation that came from that.
- MR. ROBERT DAWSON: If I could save the
- 23 Board some time, I take My Learned Friend's point. And
- 24 I'll suggest that I simply raise this in the form of
- 25 closing argument. The Board in its due consideration can

- 1 decide whether or not to make a further recommendation.
- THE CHAIRPERSON: Thank you, Mr. Dawson.

3

- 4 CONTINUED BY MR. ROBERT DAWSON:
- 5 MR. ROBERT DAWSON: If I may close on the
- 6 question of drive-as-you-go. In the Manitoba Bar
- 7 Association first round Information Request number 15 my
- 8 client raised privacy concerns relating to changes to
- 9 drivers' licences.
- 10 Let's review that same issue of privacy,
- 11 but in the context of drive-as-you-go. Now, I'd like to
- 12 emphasize and this won't take me very long to go through
- 13 all of this, that everyone appreciates, at this stage,
- 14 this is a highly speculative project. It hasn't gone
- 15 very far, if at all, and I'm undoubtedly asking some of
- 16 the witness panel to engage in conjecture and speculation
- 17 and it's merely to raise, I think, some privacy concerns.
- If I have read the transcript correctly,
- 19 Mr. Palmer had earlier referred to the need to police a
- 20 drive as you go system, and if I understand that
- 21 correctly, Mr. Palmer, I think you meant you -- there
- 22 would be some need for a -- an authoritative way to
- 23 determine exactly how many kilometres a car or a vehicle
- 24 have travelled in order to determine the appropriate
- 25 premium to charge.

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1
                    Is that what you meant by that?
                                         Sure, measurement of
 2
                    MR. DONALD PALMER:
 3
     -- of number of kilometres driven and some means of
 4
     verification.
 5
                    MR. ROBERT DAWSON:
                                         So you certainly
 6
     weren't prepared to go with the honour system, so to
 7
     speak?
 8
 9
                          (BRIEF PAUSE)
10
11
                    MR. DONALD PALMER:
                                         Not solely, no.
12
                    MS. MARILYN MCLAREN:
                                           And to expand on
13
     that, it's not simply how far you go and how we might
14
     know about that. Some of the pilots, the trials that --
15
     that have been done or are underway are much more
16
     sophisticated than that.
17
                    If someone drives from, you know, Anola
     into Transcona they will drive a certain number of
18
     kilometres. If they do it at 2:00 in the afternoon it's
19
20
     a different traffic density and risk than if they do it
21
     in 2:00 in the morning.
22
                    Or, they drive that same distance, but
23
     drove from Transcona right down to the centre of
24
     Winnipeg, a difference again.
25
                    So there's very sophisticated mechanisms
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- 1 in many of these pilots that track, not only the
- 2 kilometres, but where they're driven and when they're
- 3 driven.
- 4 So it -- yes, it is invasive.
- 5 MR. ROBERT DAWSON: So you'd agree with
- 6 me that, even if we don't go with an honour system, it
- 7 wouldn't be adequate merely to, shall we say, conduct
- 8 annual vehicle inspections and read the odometer.
- 9 More is needed than that to make this kind
- 10 of a program effective; is that right?
- 11 MS. MARILYN MCLAREN: For a legitimate
- 12 risk based system, the way some insurers have constructed
- 13 them to this point, yes.
- 14 MR. ROBERT DAWSON: You've talked about
- 15 the invasive nature, to use your phrase, of this kind of
- 16 a program.
- I would assume that any data that might be
- 18 collected by an insurer such as that, would be obviously
- 19 retained for a fairly long period of time in order to
- 20 calculate premiums?
- MS. MARILYN MCLAREN: Well, again, you
- 22 know, it's so dependent on who's doing it and the purpose
- 23 for which they're doing it.
- 24 The pilots that have been a -- at least
- one of the pilots that I know that's been constructed

- 1 that uses the very sophisticated technology that has all
- 2 this detailed information about where you go and when you
- 3 go is completely on a self selected, voluntary basis on
- 4 the part of the policyholders.
- 5 They volunteer to have the device
- 6 installed in their car. They also volunteer when they
- 7 decide to send the data to the insurers. So they can
- 8 blow the data away and decide not to send it at all.
- 9 So, that, when it comes, will have a very
- 10 direct impact on that particular policyholder's rates.
- 11 The extent to which it would be saved, I don't know.
- In a larger context, though, when data
- 13 like that is saved in databases for future analysis and
- 14 future rate calculations, the identifying features are
- 15 virtually always eliminated from that.
- 16 So, if it's used in a larger pool for
- 17 larger purposes, the identifying characteristics are --
- 18 are not kept.
- 19 MR. ROBERT DAWSON: Despite that
- 20 encouraging concession to anyone who might be worried,
- 21 you'd agree with me, though, that you'd have to link the
- 22 data with an identifier for at least the period of time
- 23 that a ratepayer might complain later on that you -- that
- 24 is the Corporation or an insurer, had overcharged him.
- So the statutory limitation period in

- 1 Manitoba runs six (6), seven (7) years. You'd have to
- 2 hang on to identifiable data for at least that long to
- 3 rebut a challenge, wouldn't you?
- 4 MS. MARILYN MCLAREN: In a scenario where
- 5 the specific data from a specific policyholder had a
- 6 direct impact on their rate, yes, we agree.
- 7 MR. ROBERT DAWSON: And would you agree
- 8 with me that a collection, a long term collection of such
- 9 data would certainly be an inviting target for subpoenas?
- 10 For example, the divorcing wife who wants to prove her
- 11 cheating husband went to a seedy motel; the religious
- 12 school that wants to fire a staff member because that
- 13 person frequents churches of a less rigid denomination.
- 14 Are these not collections that are just
- 15 screaming, subpoena me?
- 16 MS. MARILYN MCLAREN: They might be, but
- 17 I don't know whether under, you know, a FIPPA
- 18 legislation, that -- that we are subject to, would allow
- 19 disclosure in those situations. I don't know that.
- MR. ROBERT DAWSON: With that scary
- 21 insight into our future, Mr. Chairman, that concludes our
- 22 questions, thank you.
- THE CHAIRPERSON: Thank you, Mr. Dawson.
- 24 Mr. Souza, before we begin, I think we'll just take a
- 25 short break, give you a chance to prepare yourself and

collect your thoughts. 1 2 3 --- Upon recessing at 2:25 p.m. 4 --- upon resuming at 2:40 p.m. 5 6 THE CHAIRPERSON: Mr. Sousa, we saved the last spot for you. We were waiting for two (2) weeks for 7 8 this, so we're really looking forward to it. 9 MR. CLAUDIO SOUSA: Last but not least. 10 For the benefit of Mr. Evans and anyone who does not 11 recognize me from last year, as I was absent from the opening statement, my name is Claudio Sousa. 12 I'm the 13 Club President of Scootering Manitoba, which I'm proud to 14 say is now the largest scooter club in Western Canada. 15 I think the flat terrain here makes us 16 seek out something different in our lives or something. 17 There's quite an affinity for scooters and mopeds in this 18 city. Hopefully we don't hold the record for the 19 20 fewest questions asked in the first and second rounds. 21 My discussions today should be relatively brief. 22 We'll focus primarily on two (2) exhibits 23 which I believe have been entered into the hearing as --

as evidence; Scootering Manitoba's first round

Information Requests and the pre-ask questions.

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1
                    Have these both been entered formally?
 2
                    MR. DONALD PALMER:
                                         Yes.
 3
                    MR. CLAUDIO SOUSA:
                                                 I'll give you
                                         Okay.
 4
     a few moments to reach for them.
                                       They're difficult to
 5
     find because it's such a thin stack. I had to look for
 6
     it twice in the -- in the responses to find it.
 7
 8
                           (BRIEF PAUSE)
 9
10
                    MR. CLAUDIO SOUSA:
                                         While you're
11
     gathering those items I'll just, if I can just address
     the Board briefly on the nature of what I'll be
12
13
     discussing today.
14
                    Our organization is -- is pleased with
15
     last year's ruling which capped the increase or decrease
     to insurance classes at 20 percent. Last year we stood
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17
     before you in opposition to the 110 percent increase that
18
     was sought for the moped class and we're pleased with
19
     that -- the 20 percent is a -- is a fair increase this
20
     year.
21
                    My discussions today and questions for --
22
     for the Panel will be primarily focussed on rental use of
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     mopeds which is, in the opinion of our organization, an
24
     emerging trend. More and more operations are springing
25
     up renting mopeds by the hour and we do have some -- some
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- 1 genuine concerns in that area and how it affects our
- 2 rates.

3

- 4 CROSS-EXAMINATION BY MR. CLAUDIO SOUSA:
- 5 MR. CLAUDIO SOUSA: I'd like to begin
- 6 with Ms. McLaren by reviewing, just in general, the basis
- 7 upon which insurance rates and risks are determined.
- 8 In reviewing any public information from
- 9 MPI whether that be a brochure or the website it's quite
- 10 clearly documented and communicated by the Corporation
- 11 that rates are largely determined by a few factors, the
- 12 type of vehicle and presumably the experience --
- insurance experience of that vehicle, where I live, how
- 14 my vehicle is used, and my driving record; would you
- 15 agree?
- 16 MS. MARILYN MCLAREN: Yes.
- MR. CLAUDIO SOUSA: Can you elaborate --
- 18 elaborate a little bit on vehicle use? Can we conclude
- 19 that vehicle use should in general terms normally be
- 20 correlated to an insurance class it appears -- as it
- 21 appears within the MPI rate application?
- MR. DONALD PALMER: It's through the
- 23 insurance use category that we define use of the vehicle.
- 24 So, we -- we also go above that in major uses or major
- 25 classifications where we have private passenger,

- 1 commercial, public vehicles, motorcycles, mopeds and
- 2 trailers. And then below that is the insurance use
- 3 level.
- 4 The one -- the example we use most often
- 5 is the difference between pleasure and all purpose, but
- 6 certainly some of the other uses would be -- incorporate
- 7 types of vehicles as well, school buses a use in the
- 8 public use category.
- 9 MR. CLAUDIO SOUSA: All right. So, could
- 10 we conclude then that if we take the same vehicle all of
- 11 the factors remain equal, but subjected to different use,
- 12 according to the -- the definition you've just provided
- 13 that and certainly the risk profile and possibly the
- 14 experience and possibly the rates would be determined
- 15 largely by that one (1) differentiating factor?
- 16 MR. DONALD PALMER: Yes, I would accept
- 17 that. It -- it could make a difference, sure.
- 18 MR. CLAUDIO SOUSA: Historically, and --
- 19 and perhaps you can enlighten me as having to been privy
- 20 to a lot of the -- the history of MPI, why has a separate
- 21 U-drive been created for a variety of types of vehicles;
- 22 passenger vehicle, buses, motorhomes?
- MR. DONALD PALMER: I think you're pre-
- 24 dating my experience with MPI as well, but for those
- 25 types of vehicles and -- and through subsequent

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1 experience evaluation the risk is different.
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- 2 MR. CLAUDIO SOUSA: Okay.
- MR. DONALD PALMER: Now, because of the
- 4 volume of -- of those vehicles we're able to measure that
- 5 -- that risk difference. So, with U-drive passenger
- 6 vehicles, I'm not sure the exact -- exact number, but
- 7 there's a few thousand U-drive private passenger vehicles
- 8 so we're able to fairly accurately measure that risk.
- 9 MR. CLAUDIO SOUSA: Fair enough. Direct
- 10 your attention briefly to the first round interrogatories
- 11 from Scootering Manitoba, it's labelled SM/MPI-1-1.
- 12 Whether we're -- we posed the question
- 13 whether you can confirm whether or not scooter/moped
- 14 rental fleets have been placed in an appropriate
- 15 commercial or a segregated class for that type of use.
- 16 And I'll quickly paraphrase the Corporation's response
- 17 that you didn't have any information regarding customers
- 18 operating rental fleets and that you currently don't have
- 19 a U-drive moped classification.
- But, the Corporation did go on to suggest
- 21 that in answering this question the identification of a
- 22 vehicle which belongs to an individual versus a corporate
- 23 customer is relevant to answering that question.
- 24 Could you -- can you comment on that?
- 25 MR. DONALD PALMER: Sure. Sometimes when

- 1 you don't have the data that's asked for you look for
- 2 proxies. And again I went through the explanation of
- 3 splitting the pleasure and all purpose motorcycle class
- 4 this morning. We didn't have data, we looked for
- 5 proxies.
- 6 For -- for this particular question again
- 7 we don't have data on -- on U-drives. Looked to see what
- 8 we did have, and we have the Corporate versus individual
- 9 customers.
- 10 I recognize that that may not be a perfect
- 11 proxy, but it certainly gives us some -- some indication,
- 12 again, the assumption that it's companies that are
- 13 renting mopeds, rather than individuals.
- Is that a good -- good assumption, bad
- 15 assumption, I'm not sure.
- 16 MR. CLAUDIO SOUSA: I'd like -- I'd like
- 17 to explore how -- how perfect or imperfect that -- that
- 18 proxy is, if we can for a moment.
- MR. DONALD PALMER: Sure.
- MS. MARILYN MCLAREN: Sorry, Mr. Sousa,
- 21 just before you do that --
- MR. CLAUDIO SOUSA: Yes.
- MS. MARILYN MCLAREN: -- may I expand a
- 24 little bit on Mr. Palmer's answer, because another part
- 25 of the conversation around the classification of risks

- 1 within a major category, we got into that a little bit
- 2 this morning, as well, with respect to engine size,
- 3 engine displacement, things like that.
- I think we're certainly cognizant of your
- 5 concerns in this area, and it's something that we
- 6 acknowledge we need to pay attention to. But the fact of
- 7 the matter is, the moped class, overall, is significantly
- 8 deficient, no matter what we did with U-drive or -- or
- 9 corporate vehicles, the bulk of the privately owned and
- 10 used, individually owned, privately owned, not rented
- 11 mopeds, significantly outnumbers any that might be
- 12 rented. And those ones, the privately owned, privately
- 13 used, are still significantly underpaying in terms of
- 14 their claims costs.
- 15 As we go through the years, and
- 16 particularly, given recent experience, as the moped class
- 17 continues to grow, we need to continue to watch this.
- 18 And as we start to approach rate sufficiency, that's when
- 19 you start looking in more detail within. Do we need to
- 20 separate U-drive and not -- maybe there needs to be a,
- 21 you know, a pleasure and all purpose type
- 22 differentiation. Maybe there's other things that need to
- 23 happen within the moped class.
- But it's virtually a moot point until you
- 25 start to approach rate sufficiency.

- 1 MR. CLAUDIO SOUSA: You can appreciate
- 2 our -- our concern, particularly since we -- we do -- we
- 3 do hear, and it's -- I acknowledge that it would be
- 4 hearsay, but we do know of operators operating as sole
- 5 proprietors, who do have rental fleets between six (6) to
- 6 ten (10) vehicles, that would likely in -- in your -- the
- 7 proxy that you present here of individual versus
- 8 corporate, would show up as individual.
- 9 Such, any claims experience, whether small
- 10 or large, would be taxed to the single all purpose class
- 11 today, even though there might actually be legitimate
- 12 rental use occurring within that all purpose class; would
- 13 you generally agree with that possibility?
- 14 MR. DONALD PALMER: It's a possibility,
- 15 sure.
- 16 MR. CLAUDIO SOUSA: One (1) of the things
- 17 that we looked at, or to say quickly examined some of the
- 18 other U-drive classes, in the response to our first round
- 19 questions, I'd like to just highlight something here for
- 20 -- for the Board.
- 21 The Corporation responds that although the
- 22 corporate experience is worse, there's not sufficient
- 23 data to justify a split.
- So, I'd like to understand the
- 25 justification process for splitting a class like that?

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1 MR. DONALD PALMER: Okay.
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- 2 MR. CLAUDIO SOUSA: Is it -- is it -- can
- 3 you outline very briefly, what generally is considered in
- 4 making a split like that, given that we've acknowledged
- 5 that perhaps a proxy of individual versus corporate is
- 6 perhaps not the most ideal way to look at -- at that
- 7 class?
- 8 MR. DONALD PALMER: There's -- there's
- 9 many factors that could precipitate it. And, for
- 10 example, for motorcycles and mopeds, pleasure versus all
- 11 purpose, Board Order -- PUB Board Order is a pretty good
- 12 incentive for us to do that.
- So that's -- you know, that's the most
- 14 recent example of -- of where we've created a new
- 15 insurance use, and that was what started it, was -- was a
- 16 PUB Order.
- Beyond that it's -- it's a question of
- 18 reporting just -- just in our own investigation through,
- 19 you know, how widespread this may be. How many vehicles
- 20 there might be involved.
- 21 Again, there's no hard and fast rules to
- 22 say you have to have a hundred (100) vehicles for a -- a
- 23 separate class or a thousand (1,000) or ten (10). It's
- 24 recognition of -- of a different risk.
- 25 And so that certainly comes into play. So

- 1 to say that it's -- it's definite one (1) trigger or
- 2 another trigger we'll sort of know it when we see it.
- MR. CLAUDIO SOUSA: Fair enough.
- 4 MS. MARILYN MCLAREN: The last time the
- 5 Corporation looked at doing something like this based on,
- 6 I guess -- first triggered our attention based on some
- 7 anecdotal information.
- 8 We did some further research and we
- 9 identified the fact that we had a bit of a incongruity
- 10 and therefore potentially inequitable situation, was with
- 11 small passenger type courier vehicles and we introduced a
- 12 new class for -- for courier vehicles.
- 13 But I think, when we talked about this at
- 14 these hearings last year, you know, I think -- I think
- 15 the Corporation's position was that, you know, if you had
- 16 information available to -- to give us specifically, we
- 17 would certainly welcome that information.
- 18 If they are single propriety or privately
- 19 operated rental companies they have to be advertising.
- 20 You know, there must be ways to identify them. So we are
- 21 certainly willing to take information that your
- 22 organization has available to it because I think it's --
- 23 you know, we talk about a risk classification system that
- 24 is a reasonable and legitimate and actuarially sound way
- 25 to differentiate risk and set rates.

But, you know, the part of that that has

- 2 always worked so well from the Corporation's larger
- 3 policy role is that creating actuarially sound rates in a
- 4 legitimate classification system is also, by definition,
- 5 fair and equitable.
- 6 You know, we're interested in the issue.
- 7 And if you have specific information we're certainly
- 8 willing to meet with you to -- to pursue that.
- 9 MR. CLAUDIO SOUSA: I will -- thank you,
- 10 Ms. McLaren. I'll definitely take that as an action item
- 11 to communicate to MPI in writing all the information that
- 12 we have about different rental operators operating in --
- in various resort areas in Manitoba, you know, along the
- 14 beaches and even one operator which is actually mobile
- 15 that operates simply out of their truck. So we'd be
- 16 happy to provide that.
- I wanted to just quickly look at your
- 18 response in a little bit more detail, Mr. Palmer, on sort
- 19 of what it takes to have actuarial sound rates for a U-
- 20 drive class and the fact that we are using individual
- 21 versus corporate which is a suspect proxy, isn't yielding
- 22 any way to accurately determine whether there would be
- 23 sound or -- or fair rates there.
- Is it not true that there are U-drive
- 25 classes which -- with as few as thirty-eight (38) or

- 1 fewer than a hundred (100) vehicles in them?
- 2 MR. DONALD PALMER: Those would be
- 3 grouped with other categories. I think you may be
- 4 talking U-drive motorhomes or U-drive buses, I think are
- 5 in there.
- 6 MR. CLAUDIO SOUSA: Those -- those are
- 7 the two (2) that stand out.
- 8 MR. DONALD PALMER: And for rating
- 9 purposes those are lumped with U-drive private
- 10 passengers, I believe.
- MR. CLAUDIO SOUSA: And because they are
- 12 separated is it -- is it correct in suggesting that any
- 13 experience adjustment could still be applied in -- in
- 14 that specific U-drive class or how is that apportioned?
- MR. DONALD PALMER: No. Their experience
- 16 would be lumped with the other categories. You know,
- 17 certainly -- the categories of U-drive for those specific
- 18 instances.
- 19 Whenever, just like the -- the mopeds
- 20 which may be U-drives right now are lumped in with all
- 21 purpose moped use. You know, you -- you pick -- you have
- 22 two (2) -- two (2) choices when you've got a -- a class
- 23 which doesn't stand on its own.
- You can make some informed judgment
- 25 because the emerging experience of -- is incredible.

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1 So you make some -- some measurement as to
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- 2 how credible that is and -- and make some choices
- 3 accordingly or you group them with something else that
- 4 you believe has the same risk characteristics.
- 5 So in those smaller U-drive categories
- 6 they have been grouped with larger U-drive categories in
- 7 the case of the mopeds. They've been grouped with the
- 8 all purpose moped class.
- 9 MR. CLAUDIO SOUSA: Mr. Palmer...?
- 10 MR. DONALD PALMER: I'd like to just very
- 11 briefly review the response to Scootering Manitoba's pre-
- 12 ask question.
- 13 And in doing so, I -- I simply want to
- 14 confirm a few things and to explain why our organization
- 15 has a heightened sensitivity to the potential that U-
- 16 Drive use within the all purpose moped class has for us.
- 17 I'm not going to go through the pre-ask
- 18 line by line here. What I've asked the Corporation to do
- 19 and -- and they've done so exactly the way that we had
- 20 hoped the response would come back is simply outline on a
- 21 per accident or per incident basis what experience moped
- 22 mobility vehicles have over the years that are -- are
- 23 part of the application.
- 24 A few things stand out in that claims
- 25 experience. In 2001, incident number 3, which represents

- 1 approximately nineteen thousand dollars (\$19,000) as a
- 2 total incident claim is driving 40 percent of the claims
- 3 experience for the moped class for that year,
- 4 approximately; would you agree?
- 5 MR. DONALD PALMER: Sure.
- MR. CLAUDIO SOUSA: In 2002 we see a --
- 7 very much a more profound example of an exceptional
- 8 incident.
- 9 Line item number 9, in the year 2002, is a
- 10 total cost of forty-nine thousand eight hundred and
- 11 fifteen (\$49,815), is driving just under 78 percent of
- 12 the total claims experience for the moped class that
- 13 year.
- 14 MR. DONALD PALMER: I'll acknowledge
- 15 that.
- 16 MR. CLAUDIO SOUSA: In 2003 and 2004 we
- 17 see similar examples where a single item in the case of
- 18 2003 number 17 drives 33 percent of the cost. And in
- 19 2004 item number 20 is driving roughly a quarter of the
- 20 cost.
- In examining that quickly would it --
- 22 would it be a fair conclusion to say that if some -- and
- 23 I'll qualify "some" -- two (2) or three (3) of these
- 24 accidents were incurred by a U-Drive use of a moped and
- 25 they were separated as a separate class, would the gap,

- 1 if you will, in insurance premiums being sought by MPI
- 2 from moped class, be so great?
- 3 And I'll rephrase the question if it's
- 4 simpler.
- If any of these were actually to be
- 6 classified as rental use or were the result of rental use
- 7 and were removed from private or all purpose use would
- 8 the overall rate increases sought for all purpose use be
- 9 diminished or potentially reduced?
- 10 MR. DONALD PALMER: It's somewhat
- 11 speculative because I don't know. I don't have
- 12 information on that.
- 13 Again we're trying to, for any risk
- 14 category, come up with the expected value of claims. And
- 15 that, for example, we may have -- expect to have one (1)
- 16 fifty thousand dollar (\$50,000) claim every ten (10)
- 17 years, in which case the expected value of that is to
- 18 charge one-tenth (1/10) of that every year; that's the
- 19 definition of expected value.
- 20 Knowing that there is, in smaller groups
- 21 especially, some volatility we have many rules to -- to
- 22 diminish the -- the effect of one (1) single claim. We -
- 23 we average out, over longer periods of time, five (5)
- 24 years for most of it, but in the case of any serious
- 25 accidents, which up until the end of the 2004 loss year,

- 1 there has not yet -- had not yet been a serious claim for
- 2 a driver of -- for a rider of a moped. But, if there was
- 3 that would be averaged out over a longer period of time.
- 4 On top of that, we also have some
- 5 credibility rules, and a credibility rule is essentially
- 6 how much do we believe the experience. And we have some
- 7 actual actuarial formula around that, to determine how
- 8 much belief you could put into -- to some of this
- 9 experience.
- So, it's a little premature for me to say
- 11 whether one (1) or all or none of these would be U-drive
- 12 accidents, what that might mean, but I will acknowledge
- 13 there would be a difference.
- 14 MR. CLAUDIO SOUSA: I simply wanted to
- 15 highlight really the source of our concern, when we look
- 16 at these numbers we know that there are U-drive accidents
- 17 happening out there with mopeds. We don't know if it's
- 18 the big ticket items that are really driving our 20
- 19 percent increase year over year.
- 20 Conversely, in the interest of fairness, I
- 21 would just like to, sort of, conclude this -- this topic
- 22 quickly.
- The -- the issue of fairness can be seen
- 24 from -- from two (2) perspectives. For the -- the
- operator of a rental business, if they legitimately have

- 1 a more positive claims experience than private use, then
- 2 arguably they should be paying less premiums.
- Would you generally agree with that --
- 4 that principle?
- 5 MR. DONALD PALMER: It's -- it's our
- 6 stated intent that we're trying to measure risk, yes.
- 7 MR. CLAUDIO SOUSA: And conversely, if in
- 8 fact some of these exceptional accidents were in fact
- 9 seen to be part of a different insurance use, if they
- 10 were segregated, it would result in a lowering of
- 11 personal use premiums for mopeds?
- MR. DONALD PALMER: The --
- MR. CLAUDIO SOUSA: It's -- I recognize
- 14 that it's speculation, but it can -- the speculation can
- 15 occur both to our advantage and our disadvantage.
- 16 MR. DONALD PALMER: Let -- let me just as
- 17 well, say that for -- in our methodology, it's multi-
- 18 level, that there is a measurement of all
- 19 motorcycle/mopeds in one (1) major class.
- So, there is some -- some affect on
- 21 motorcycle experience, moped experience and, in your
- 22 example, U-drive moped experience, which sort of -- it
- 23 contributes to all of them. So, there isn't just one (1)
- 24 focussing in on one (1) set of experience and say, look
- 25 at that, divide by the number of vehicles and that's our

- 1 rate. So, it's not quite that simple.
- MR. CLAUDIO SOUSA: I wasn't suggesting
- 3 it's simple, I -- just to wrap up, Mr. Chairman.
- In -- in looking at this issue, would it
- 5 be fair to say that MPI really has no data to fully and
- 6 accurately support the examination of this class and its
- 7 claims experience to know whether certain losses were
- 8 attributed to certain types of insurance use?
- 9 MR. DONALD PALMER: I will acknowledge
- 10 that.
- MR. CLAUDIO SOUSA: And isn't that
- 12 somewhat inconsistent with the fact that insurance use is
- 13 one (1) of the fundamental cornerstones of how rates
- 14 should be set?
- 15 MR. DONALD PALMER: We go with the data
- 16 we have. There are -- in any classification category,
- 17 there are different levels of use. And we can look at
- 18 pleasure use as an example of that.
- Where you will have young drivers, and I
- 20 can probably name a good example in my own household who
- 21 has pleasure use but drives -- doesn't drive to school or
- 22 work but is on the road a fair amount.
- That, in contrast, with the classic little
- 24 old lady who drives to church on Sunday, there is
- 25 variation with any -- with any class -- category. For us

- 1 to be able to define exactly and specifically the risk
- 2 categorization of every vehicle or even small groups of
- 3 vehicles out there is essentially an impossible task.
- We do -- we have our own categories that
- 5 we have set now. We are continuing -- continuing to look
- 6 at those, to review them. As Mrs. McLaren stated, that
- 7 we had a situation with delivery cars sometime ago that -
- 8 and -- and that experience has borne out the fact that
- 9 there's difference.
- 10 We have had categories in the past --
- 11 business use of private passenger vehicles, for instance,
- 12 which did not bear out separate classification and -- and
- 13 we got rid of them and amal -- amalgamated them with
- 14 other uses.
- So, they are under review. If we have
- 16 information that -- that comes to us that -- that we can
- 17 review and -- and make some decisions based on that then
- 18 absolutely we're happy to do that.
- In the absence of that, we go with what
- 20 we've got.
- MR. CLAUDIO SOUSA: Thank you, Mr.
- 22 Palmer.

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24 (BRIEF PAUSE)

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1 MR. CLAUDIO SOUSA: I just have one (1)
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- 2 final point. It's more to determine whether we agree or
- 3 disagree on a certain point.
- Would you agree that someone renting a
- 5 moped, let's say at Falcon Lake for an hour, helmet
- 6 supplied by the rental operator, sandals and bathing suit
- 7 supplied typically by the renter, is more likely to
- 8 suffer personal injury damages in a collision than
- 9 someone who, perhaps, owns their own scooter and wears
- 10 protective gear?
- MR. DONALD PALMER: To some degree
- 12 that's, again -- some speculation. If I look in -- if
- 13 I'm comparing the rider at Falcon Lake driving around
- 14 some of the back country roads where there's no other
- 15 traffic that's certainly different than driving down
- 16 Portage Avenue.
- So, certainly I will acknowledge that
- 18 safety equipment and proper gear provides protection for
- 19 the rider and that would be a risk factor. Experience of
- 20 the rider certainly will come into play as well.
- 21 If -- if the information is that renters
- of mopeds are less experienced, I don't have any
- 23 information one way or the other to refute that.
- 24 MR. CLAUDIO SOUSA: Would it be a fair
- 25 assumption that if you're renting for an hour versus

- 1 owning one that you are likely to perhaps be less
- 2 experienced over time?
- MR. DONALD PALMER: Again, that's
- 4 somewhat speculative but, you know, if you were to
- 5 suggest that, I can't refute it.
- 6 MR. CLAUDIO SOUSA: In responding to the
- 7 question about segregation of U-drive mopeds in your
- 8 response you seemed to suggest that there -- you require
- 9 a justification to split which -- the total of the
- 10 response seems to imply that there's some burden, cost or
- 11 otherwise, that the Corporation incurs by either
- 12 splitting a class based on insurance use or perhaps some
- 13 work that needs to be done.
- 14 Is that -- is that in fact true?
- 15 Is there -- you know, do you -- do you
- 16 require overwhelming evidence to engage in a -- in a
- 17 splitting of a class or am I reading more into the
- 18 response here than was intended?
- 19 MR. DONALD PALMER: Whenever you change
- 20 the classification plan there is some work regarding some
- 21 computer coding and splitting of our data. We would --
- 22 you know on an ongoing basis not only would we split the
- 23 data from -- if we created a new category today onwards,
- 24 we would try the best we could to split the historical
- 25 data too if that -- in any way possible that that's the

- 1 best indicator of -- of future rate requirements.
- 2 So there is -- there is some extra work.
- 3 For me to quantify and -- and say that it's ten thousand
- 4 dollars (\$10,000) worth of work, I can't do that, but
- 5 there is some -- some extra background work that would be
- 6 required with the creation or elimination of any new
- 7 classification category, especially a -- a new -- a new
- 8 use category because it's in -- within the same structure
- 9 as what we have.
- 10 It's probably not really onerous. It
- 11 would be different than if we were to introduce a brand
- 12 new classification variable that we hadn't used before,
- 13 then it would be very difficult and costly to -- to do
- 14 that, but just creation of an insurance use, it's
- 15 probably not a huge endeavour, but again we need some
- 16 justification in order to do that.
- MR. CLAUDIO SOUSA: I appreciate your
- 18 response.
- Mr. Chairman, that concludes my cross-
- 20 examination.
- THE CHAIRPERSON: Thank you, Mr. Sousa.
- Mr. McCulloch, do you have any re-direct?
- MR. KEVIN MCCULLOCH: Yes, Mr. Chairman,
- I have one (1) item on re-direct I'd like to address to
- 25 Ms. McLaren.

- 1 RE-DIRECT EXAMINATION BY MR. KEVIN MCCULLOCH:
- 2 MR. KEVIN MCCULLOCH: Ms. McLaren, during
- 3 the course of cross-examination earlier this week some
- 4 comments were raised with respect to the yields on MPI's
- 5 investment portfolio, particularly with reference to
- 6 lower yields on the bond portion compared with other
- 7 forms of investment and the possible impact on our
- 8 projected yields and the forecasts of investment income.
- 9 Could you respond to those concerns?
- 10 MS. MARILYN MCLAREN: I think I have more
- 11 of question than anything else. I'll give you a little
- 12 bit of context for that first.
- As we've talked about, you know, through -
- 14 through the last number of days starting, I think, when
- 15 these comments were first made, I think it was early last
- 16 week, the Corporation has an investment policy and has an
- 17 investment portfolio that's changed significantly since
- 18 1998. The Corporation will continue to do, you know,
- 19 what it believes in its sort of best -- best interest of
- 20 its policyholders and -- and stakeholders with respect to
- 21 the investment portfolio and I expect through time it
- 22 will continue to evolve as -- as it has since 1998.
- But the -- the question that comes to mind
- 24 is really one more specific to this regulatory framework
- 25 that we have here. Clearly, the -- the way we think

- 1 about it within the Corporation is that the investments
- 2 themselves are there to the benefit of the claimants;
- 3 they're there to make payments to claimants through the
- 4 long term.
- 5 Investment income is to the benefit of
- 6 ratepayers and when I think about the context of the
- 7 comments that were made earlier last week, but also some
- 8 of the comments in last year's Board Order with respect
- 9 to there being a couple of kinds of investment risk.
- 10 You know, there's the risk of the
- investment, but also the risk that you may not have
- 12 maximized the return that otherwise could have been
- 13 available to you. That tends to focus on the investment
- 14 income and the ratepayers.
- Now, with the system that we have,
- 16 clearly, the claimants will be made whole, the claimants
- 17 are not in jeopardy. But in this sort of regulatory
- 18 framework if you have -- I think what we have and what we
- 19 see with many insurance companies is they significantly
- 20 reduce the risk that your -- your capital is exposed by
- 21 investing in bonds and if you have a different form of
- 22 investment mix you might be in a position, in the future,
- 23 where not necessarily your claimants are exposed, but the
- 24 ratepayers of the future.
- So in the context of regulatory framework

- 1 that we've come to understand in this forum very, very --
- 2 a lot of importance placed on the need to mitigate,
- 3 wherever possible, inter-generational subsidization or
- 4 inter-generational transfers.
- 5 And if -- what it may sound, and I guess
- 6 it's a question -- I -- We -- the Corporation does
- 7 not want to be inferring and does not want to be trying
- 8 to guess at where this Board might be coming from, but if
- 9 there is a -- a lesser or a lessening emphasis on the
- 10 need to avoid intergenerational subsidization into the
- 11 future and more of a desire to maximize potential returns
- 12 to ratepayers in the here and now, it would be important
- 13 for the Corporation to clearly understand where this
- 14 Board is coming from within that specific context.
- 15 MR. KEVIN MCCULLOCH: That completes the
- 16 re-direct evidence and completes the case for the
- 17 Applicant.
- 18 THE CHAIRPERSON: Thank you, Mr.
- 19 McCulloch, and the MPI witnesses; we appreciate that.
- On the investment matter that you were
- 21 just discussing the Board has no position. We're
- 22 wrestling to understand the perspective that you're just
- 23 laying out and considering the likelihood of the future
- 24 forecasts occurring, given the current investment
- 25 portfolio and circumstances. But we're mindful of the

- 1 goals that you point out.
- 2 I have a few remarks on behalf of the
- 3 Board before we shut down. We've reached the close of a
- 4 major phase of this general rate application and now
- 5 approach closing arguments which are scheduled for next
- 6 Monday at nine o'clock.
- 7 On behalf of the Board I want to thank all
- 8 those that have participated through the hearing to-date
- 9 and in particular MPI and its witnesses for their
- 10 forthrightness, attention to detail, and quickness of
- 11 response. Their familiarity with the application and the
- 12 details of their overall operations and related matters
- 13 is very helpful and reassuring to the Board.
- 14 The experience of MPI's witnesses and
- 15 their comfort with each other responding without undue
- 16 hesitation is both notable and commendable and we note
- 17 that Mr. Palmer now seems firmly planted in MPI's front
- 18 row and we find him an effective addition that is not
- 19 preoccupied with arcane actuarial terminology, not to say
- 20 that there's not a place for that.
- 21 As with all our proceedings without the
- 22 full cooperation of the regulated company undue risks
- 23 ensue. Whether or not the Board and other parties agree
- 24 with MPI, the reliance placed on its witnesses cannot be
- 25 overestimated.

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1 The purpose of this process is to identify
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- 2 and further the public interest and we recognize that in
- 3 this effort the frequency of general rate applications is
- 4 one (1) issue. We have a GRA now on an annual basis and
- 5 no considerable costs are incurred for ratepayers account
- 6 as a result of the process. We think, to date, that the
- 7 regulatory process has proved useful.
- 8 That being said the Board is now
- 9 completing its review of its rules of practice and
- 10 procedures which will end its previous longstanding
- 11 status of being draft and any suggestions received to
- 12 further improve regulatory matters, whether related to
- our rules or other topics would be received with thanks.
- We have a few comments and requests prior
- 15 to our coming back for closing argument. First we have a
- 16 question to MPI and it's one that we would appreciate a
- 17 response to next Monday.
- If the Board were, the operative word in
- 19 this is, "were," to conclude the RSR is in excess of
- 20 reasonable requirements and that a return to
- 21 policyholders should occur, how would MPI propose the
- 22 excess best be returned, say, for three (3) levels for
- 23 illustrative purposes, the rate equivalent of an excess
- 24 was deemed to be 1 percent, 5 percent, 10 percent?
- 25 Also please outline MPI's view as to

- 1 whether a return of excess RSR, if such were to be
- 2 discovered and implemented, would best be paid to all
- 3 policyholders or only to those belonging to major classes
- 4 not having a premium insufficiency?
- 5 Any identification of other approaches
- 6 given a return to policyholder situation would be
- 7 appreciated.
- 8 As well, our recent request for
- 9 information as issued from the chair are germane to our
- 10 thought processes and we look forward to receipt of the
- 11 Corporation's responses to the remaining outstanding
- 12 requests.
- And if I've missed one that you've
- 14 recently given to us, I apologize.
- A) With respect to DVL, we want to help
- 16 you understand where we're coming from. We're attempting
- 17 to understand the perspective that would consider the end
- of the commission offset payment and the contract terms
- 19 governing the DVL transfer to MPI, fair, from the
- 20 perspective of MPI's policyholders.
- 21 MPI has placed certain information before
- 22 us and we find that helpful, but we look forward to any
- 23 more contributions that MPI may have to make.
- B) The liability and asset duration
- 25 matching schedule. This too, towards supporting MPI's

- 1 investment asset mix. We understand your comments with
- 2 respect to the obligations to the claimants.
- 3 C) A schedule listing adjustments to the
- 4 provisions for claims as a result of the annual actuarial
- 5 review and external audit process. We were asking for
- 6 this towards the formation of a view with respect to
- 7 MPI's forecasting and as to its RSR requirements.
- D) Confirmation of Mr. Palmer's
- 9 preliminary assessment, because we know that he spoke
- 10 from his chair, of the likely impact of the Board's loss
- 11 transfer decision on the actuarially indicated rates for
- 12 two (2) wheeled vehicles and dealer plates; and
- E) MPI's perspective on its obligations
- 14 under the Sustainable Development Act. Particularly in
- 15 cases when insurance principles conflict or appear to
- 16 conflict with environmental objectives. We have this in
- 17 some other fields as well, you should know.
- In addition, prior to or at closing
- 19 argument, we would appreciate from MPI, and this too
- 20 speaks to the adequacy of the RSR, things of that nature.
- 21 Confirmation that it is unaware of any material pending
- 22 change to benefits or coverage.
- B) With respect to inter --
- 24 interprovincial trucks, a smaller point, granted, we
- 25 understand annual PIPP costs in the range of 1 million

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1
     are not met by premium revenue. We would appreciate
 2
     MPI's view as to whether or not this represents
 3
     subsidization by policyholders and, if so, whether that
 4
     is reasonable.
 5
                    C) It's view as to its responsibility to
 6
     propose act, regulation or policy changes to government
 7
     with or without public transparency on benefit coverage
 8
     or other substantive issues. The question there is to
 9
     what degree can policyholders look to MPI to drive
10
    beneficial changes.
11
                    And, finally, of course, any other
12
     undertakings not already delivered on. These comments
13
     clearly do not cover all the interests of the Board and
14
     we look forward, at closing argument to hear, MPI and the
15
     Intervenors' positions on matters of interest.
16
                    So, see you next Monday. We stand
17
     adjourned. Thank you.
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     --- Upon adjourning at 3:30 p.m.
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21
     Certified Correct
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Carol Wilkinson