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MANITOBA PUBLIC UTILITIES BOARD

Re:                   CENTRA GAS MANITOBA INC.  
                          2007/'08 TO 2008/'09  
                          GENERAL RATE APPLICATION

Before Board Panel:

- Graham Lane           - Board Chairman
- Len Evans             - Board Member
- Eric Jorgensen       - Board Member

HELD AT:

Public Utilities Board  
400, 330 Portage Avenue  
Winnipeg, Manitoba  
June 20th, 2007  
Vol IX  
Pages 1613 to 1699

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APPEARANCES

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Brent Czarnecki )  
Paul Kerr (np) ) Coral Energy  
Sandy Boyd (np) ) Communications, Energy  
) and Paper Workers  
) Local 681  
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Eric Hoaken (np) ) Direct Energy  
Karen Melnychuk (np) ) Marketing Limited  
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Partnership  
Dave Hill (np) ) Koch Fertilizer  
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LIST OF EXHIBITS

EXHIBIT NO.	DESCRIPTION	PAGE NO.
CAC/MSOS-8	Response to Undertaking 18	1618
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CAC/MSOS-10	Response to Undertaking 19	1619

1 --- Upon commencing at 9:02

2

3 THE CHAIRPERSON: Okay, good morning,  
4 everyone. Very nice colour, by the way, selection. It  
5 fits with the spring and everything. My wife would  
6 particularly appreciate it because that's all we've got  
7 in front of our condo is purple flowers, so I hope you  
8 don't think it's going to somehow influence us because it  
9 won't.

10 Anyway, first of all, we'll turn to Mr.  
11 Peters who always lets us know where we are.

12 MR. BOB PETERS: Thank you and good  
13 morning, Mr. Chairman, Board members, ladies and  
14 gentlemen. The first matter this morning that I would  
15 suggest is just to acknowledge that the undertakings by  
16 Mr. Matwichuk have been filed through Mr. Saxberg's  
17 office, and through the Board's office they've already  
18 been given exhibit numbers.

19 So for the record, the Undertaking Number  
20 18 from Mr. Matwichuk has been marked as Exhibit CAC/MSOS  
21 Number 8. Undertaking -- I should just describe, sorry -  
22 - the Undertaking 18 had to deal with revisions to the  
23 tables in Mr. Matwichuk's pre-filed evidence.

24

25 --- EXHIBIT NO. CAC/MSOS-8: Response to Undertaking 18

1                   MR. BOB PETERS:    The next exhibit would  
2 be Undertaking Number 20 from Mr. Matwichuk which is  
3 marked as Exhibit CAC/MSOS-9 and it is a copy of a  
4 collaborative process -- committee terms of reference for  
5 benchmarking of IT services done in an -- in an ATCO case  
6 that he mentioned he had involvement in.

7

8                   --- EXHIBIT NO. CAC/MSOS-9:    Response to Undertaking 20

9

10                   MR. BOB PETERS:    And the last exhibit to  
11 be marked was Exhibit (sic) Number 19 from Mr. Matwichuk  
12 and it's been marked as Exhibit CAC/MSOS-10.  And this  
13 one had to do with the calculation of interest rates used  
14 in his CAC Exhibit Number 7 for the finance expenses.

15

16                   --- EXHIBIT NO. CAC/MSOS-10:    Response to Undertaking 19

17

18                   MR. BOB PETERS:    So I believe those are  
19 all the undertakings to be marked, Mr. Chairman, and at  
20 this point I believe it's time to turn to Centra Gas for  
21 their closing submissions.

22                   THE CHAIRPERSON:    So, Mr. Peters, just to  
23 confirm.  I'm not aware of any more outstanding  
24 undertakings, are you?

25                   MR. BOB PETERS:    No, -- no, sir, I

1 believe that now completes all of the undertakings and  
2 we're ready to have Centra conclude the argument phase of  
3 the Hearing as well.

4 THE CHAIRPERSON: Very good. So over to  
5 you, Ms. Murphy.

6

7 CLOSING SUBMISSIONS BY CENTRA:

8 MS. MARLA MURPHY: Thank you, Mr.  
9 Chairman and Members of the Board. Good morning. Just  
10 by way of introduction you have noticed already our book  
11 of documents and authorities which has been provided, I  
12 believe, around the room. I will be referring to it from  
13 time to time.

14 To begin Centra filed its 2007/2008, and  
15 2008/'09 General Rate Application on January 19th of  
16 2007. Centra is seeking approval of the following items  
17 arising out of this application:

18 A 2 percent increase in overall revenue,  
19 effective May 1st, 2007, sufficient to generate  
20 additional revenue of approximately \$10.7 million per  
21 year.

22 A further increase of 1 percent of overall  
23 revenue, effective May 2008, sufficient to generate  
24 additional revenue of approximately \$5.4.

25 Final approval of 2 -- of April 1st, 2006



1 to March 31st, 2007 gas costs of approximately \$419.2  
2 million.

3 Final approval of the balances and  
4 disposition of the 9 billion -- sorry \$9 million refund  
5 of the non-primary gas PGVA, and gas cost deferral  
6 accounts as at March 31st, 2007 with carrying costs to  
7 July 31st, 2007.

8 Approval of an increase in non-primary gas  
9 costs of \$1.2 million for the 2007/2008 fiscal year.

10 And approval of Interim Orders 5/07 and  
11 60/07, related to the February 1st, 2007 and May 1st,  
12 2007 primary gas applications, respectively.

13 Centra is also seeking approval of changes  
14 to Centra's terms and conditions of service including  
15 company labour rates, the calculation of the gas loan  
16 mechanism, and the calculation of the short-term debt  
17 rate.

18 Finally Centra is seeking approval of the  
19 special contract class transportation service contract  
20 renewal, which has been provided in the material.

21 For your ease of reference Centra's letter  
22 of application can be found at Tab 1 of the book of  
23 documents.

24 Now, I'd like to turn first to the  
25 requests with respect to the non-gas costs. In this

1 application Centra is seeking approval of non-gas revenue  
2 requirement of \$137.7 million for 2007/'08 and \$143  
3 million for 2008/'09. The non-gas revenue requirement  
4 that was approved by the Board in 2006/'07 test year was  
5 \$131.2 million.

6                   As Ms. Derksen testified this represents  
7 an increase of \$10.7 million for 2007/'08, consisting of  
8 cost increases of \$6.5 million and a forecast volume  
9 reduction of \$4.2 million. The additional non-gas  
10 revenue requirement for 2008/'09 consists of cost  
11 increases of \$5.3 million and a small forecast volume  
12 reduction of approximately \$.1 million.

13                   Schedules 3.0.0 and 3.1.0 have been  
14 provided in Tab 2 of Centra's book of documents and  
15 summarize the overall revenue request and the components  
16 of Centra's non-gas revenue requirement.

17                   There was a lot of discussion during this  
18 Hearing about the approach to setting of the non-gas  
19 revenue requirement of Centra and I'll deal with some of  
20 the more pertinent technical arguments in a moment but  
21 first I'd like to deal with the reasonableness of  
22 Centra's overall proposal.

23                   As Mr. Warden testified in his direct  
24 evidence on the revenue requirement panel the mandate of  
25 Centra gas is to acquire, manage, and distribute supplies

1 of natural gas to meet the requirements of Manitoba in a  
2 safe, cost-effective, reliable, and environmentally  
3 appropriate manner.

4 In assessing whether or not the requested  
5 rate increases of Centra are reasonable, each of the  
6 components of safety, reliability, cost effectiveness,  
7 and the environment must be considered.

8 The long-term financial integrity of the  
9 Gas Corporation is also very important. It is for all of  
10 these reasons that Centra is requesting modest rate  
11 increases, a total of 3 percent over 2 years. If  
12 Centra's requested rate increases are approved by the  
13 Public Utilities Board, net income of Centra is projected  
14 to be \$6 million in 2007/'08 and \$7 million in 2008/'09.

15 This level of net income will allow  
16 Centra's retained earnings to increase from the current  
17 level of approximately \$20 million to about \$33 million  
18 by March 31st of 2009.

19 Without the requested rate increases,  
20 Centra projects losses of \$5 million and \$9 million  
21 respectively in the test years, that would reduce  
22 retained earnings down to approximately \$6 million at  
23 March 31st, 2009.

24 That situation would definitely jeopardize  
25 the financial integrity of Centra and would not be in the

1 interest of Centra's customers or stakeholders. Granting  
2 the increases sought in this application will allow the  
3 Corporation's retained earnings to modestly increase to  
4 \$33 million, which will improve the debt:equity ratio of  
5 Centra to about 85:15.

6 As noted by Mr. Warden, this is still a  
7 high debt:equity ratio, but definitely moving in the  
8 right direction towards Centra and Manitoba Hydro's  
9 consolidated target of 75:25. This can hardly be  
10 considered an excessive request by any measure,  
11 especially when you consider that retained earnings in a  
12 public corporation are there for the benefit of customers  
13 to protect them from financial and other risks, rather  
14 than for the benefit of a private shareholder.

15 Centra's IFF is provided at Tab 3 of the  
16 book of documents and demonstrates that Centra's debt to  
17 equity ratio of 75:25 will result in \$85 million of  
18 retained earnings by 2017, based on the cost, volume, and  
19 rate projections contained in the IFF.

20 All parties seem to accept that it's  
21 important for Centra to have retained earnings. The  
22 question appears to be, what is the appropriate level and  
23 the speed at which to move towards that goal.

24 Now with respect to the debt:equity ratio,  
25 this took on more importance than perhaps it needed to at



1 debt:equity calculation and include \$121 million of share  
2 capital in the denominator, this will yield a ratio of  
3 70:30. However, a debt:equity ratio calculated in this  
4 manner would require a corresponding standalone  
5 debt:equity target ratio of 60:40.

6                   The end result of these two (2) different  
7 methodologies is that the rate increases required to  
8 attain each of these ratios are virtually identical. The  
9 fact can be verified by reviewing the attachment to the  
10 response to PUB/CENTRA-137B, which is contained at Tab 4  
11 of Centra's book of documents.

12                   If one uses a standalone debt:equity  
13 calculation and a standalone debt:equity target of 60:40,  
14 this results in an accumulative rate increase of 6.9  
15 percent over the time frame of the IFF. When one views  
16 Tab 3 of Centra's book of document, the cumulative rate  
17 increases based on Manitoba Hydro's methodology of  
18 calculation of the debt and equity ratio and a 75:25  
19 debt:equity target, is 6.1 percent over the ten (10) year  
20 time frame of the IFF.

21                   Mr. Chairman, Centra believes that  
22 cumulative rate increases of 6.1 percent over the next  
23 ten (10) years is a fair and customer sensitive approach  
24 to attaining Centra's long term financial targets and  
25 will ensure the ongoing financial integrity of the gas

1 utility.

2                   We started this Hearing with a discussion  
3 of the merits of considering the no-harm principle and  
4 the associated calculations as a means to test the  
5 success of the purchase of Centra by Manitoba Hydro. The  
6 Board has already found that this transaction does not  
7 result in harm to Centra's customers in Board Order  
8 135/05, at pages 71 and 72. The real value of the no-  
9 harm calculations as presented in Centra's Exhibit 7,  
10 which is contained at Tab 5 of Centra's book of  
11 documents, is to demonstrate the reasonableness and  
12 fairness of Centra's overall revenue request.

13                   Mr. Chairman, the purpose of this  
14 proceeding is to set an overall revenue requirement that  
15 is fair and reasonable to customers while insuring that  
16 Centra continues to meet its mandate in a safe, cost-  
17 effective reliable and environmentally appropriate  
18 manner.

19                   There has been a lot of discussion and  
20 quotes put on the record with respect to past Board  
21 Orders going back to the acquisition in 1999, but let's  
22 be clear, in Orders 103/05 and 135/05, the Board found  
23 that corp -- that a corporate allocation to Centra of \$12  
24 million was reasonable and it allowed net income to  
25 Centra of \$2 and \$3 million in 2005/'06 and 2006/'07.

1                   The implication of approving net income to  
2 Centra was that the PUB accepted the goal of generating  
3 retained earnings as both acceptable and necessary. The  
4 issue is not whether or not Centra should have a net  
5 income, but rather what is the right amount and the pace  
6 towards achievement of a reasonable level of retained  
7 earnings.

8                   Centra's position in this application is  
9 that the Board should allow an increase in the net level  
10 of income to between \$6 and \$7 million in test years to  
11 ensure that Centra will not experience losses in the test  
12 years as has been the case in the previous four (4)  
13 years, and to ensure that Centra will start to build  
14 retained earnings towards its goal of having \$85 million  
15 of retained earnings as was discussed by Mr. Warden at  
16 page 226 through 230 of the transcript.

17                   So how does the Board go about testing the  
18 reasonableness of Centra's rate proposals? As I  
19 suggested earlier, one (1) of the tests is based on the  
20 no-harm calculations in Centra's Exhibit 7. I think the  
21 record is already sufficiently detailed to provide  
22 conclusive evidence that Centra's no harm calculation is  
23 a reasonable approximation of the revenue requirement  
24 that would otherwise be required absent the acquisition.

25                   I won't belabour the details other than to



1 note that column of Centra Exhibit 7 demonstrates that if  
2 the PUB approves the application, the financial det --  
3 benefits resulting from the acquisition that accrue to  
4 gas customers will be in the order of \$7 to \$8 million in  
5 each of the two (2) test years.

6                   The value in this demonstration is that if  
7 you include the benefits of the transaction through lower  
8 operating costs, income taxes and return, it is  
9 inherently fair and appropriate to include a share of the  
10 cost of the acquisition in Centra's revenue requirement.

11                   As Mr. Rainkie testified, any regulatory  
12 methodology whether it's cost of service or rate base  
13 rate of return should be robust enough to deal with both  
14 the benefits and the costs of a transaction. If you look  
15 at the big picture, the real area of substantial  
16 disagreement between Centra and CAC/MSOS is the inclusion  
17 of the corporate allocation in the rate base rate of  
18 return calculations.

19                   Centra believes that there's ample  
20 justification to include the corporate allocation in the  
21 rate base rate of return calculation, in recognition of  
22 the offsetting cost reductions that Centra's customers  
23 enjoy as a result of the transaction.

24                   As the evidence of Centra clearly shows,  
25 the substantial synergies and other benefits that have

1 resulted from the transaction exceed the cost, but these  
2 synergies did not come at no costs. Fairness, which is a  
3 basic overriding regulatory principal, dictates that the  
4 recovery of the share of the cost of the acquisition of  
5 Centra is reasonable regardless of the methodology used  
6 to set rates.

7                   To do otherwise would be unfair and would  
8 be contrary to the fundamental economics on which the  
9 purchase transaction was based. I'd like to respond to  
10 the notion that Centra's rate proposals somehow represent  
11 excess return. Mr. Warden has testified on numerous  
12 occasions that Manitoba Hydro is the owner of Centra and  
13 not looking for a return from Centra, but rather its goal  
14 is to recover reasonable costs and build retained  
15 earnings for the benefit of customers.

16                   Mr. Warden has assured the Board that  
17 Manitoba Hydro has no intention of paying the retained  
18 earnings of Centra to Manitoba Hydro through the form of  
19 a dividend or through any other means. The annual  
20 earnings and accumulated retained earnings of Centra stay  
21 in Centra for the benefit of Centra's customers.

22                   If you accept that it's reasonable to  
23 recover Centra's fair share of the acquisition costs  
24 through the corporate allocation, a proposition that the  
25 Board accepted in orders 103/05 and 135/05, then the

1 Board should consider that corporate allocation to be a  
2 cost recovery and not a return.

3           The question that's left is how the Board  
4 assesses Centra's net income request based on its  
5 statutory requirements. While Centra does not agree with  
6 the prospective that it is requesting a return, if the  
7 Board needs to test the net income proposals against the  
8 return considerations under rate base rate of return then  
9 whether you use a 30 percent or a 40 percent equity  
10 ratio, the evidence clearly demonstrates that the return  
11 would be a minimum of 11 million and more likely in the  
12 range \$14 million; a fact that Mr. Matwichuk concedes in  
13 column 4 of his no-harm calculation, which I'll deal with  
14 in a minute.

15           It's not a complicated calculation to ma -  
16 - to realize that net income of \$6 or \$7 million, as  
17 requested, is lower than the \$11 to \$14 million generated  
18 by the rate base rate of return calculations, and as  
19 such, does not result in an excess return, if the Board  
20 needs to apply that test.

21           My Friend on behalf of CAC/MSOS has  
22 referenced various sections of the PUB Act and provided  
23 his perspective on how the PUB ought to determine just  
24 and reasonable rates. Mr. Saxberg has very narrowly  
25 construed the Board's ability to exercise its discretion

1 in setting rates.

2 Under part 4 of the Public Utilities Board  
3 Act, which is titled, "Rates and Other Matters Related to  
4 Gas," the Board has clearly been given a broad discretion  
5 to consider a number of factors which it considers  
6 important in setting gas rates.

7 I've provided at Tab 6 of the book of  
8 documents, Section 126(1), which sets out a number of  
9 criteria which the Board may consider in making its  
10 order, including whether rates are just and reasonable,  
11 the financial stability of the company, and I would draw  
12 your attention to Part E, which specifies that the Board,  
13 in its discretion, may consider any other criteria that  
14 the Board deems appropriate.

15 There is nothing in the PUB Act addressing  
16 the corporate allocation or requiring the PUB to consider  
17 the corporate allocation to be an element of return. The  
18 Board has the discretion to find the corporate allocation  
19 is a method of cost recovery.

20 With respect to the statutory provisions  
21 relating to rate base rate of -- rate of return, Section  
22 112, which is at the second page of Tab 6 of Centra's  
23 book of documents, defines rate of return on shareholder  
24 equity to be the net income of a public utility expressed  
25 as a percentage of the amount of shareholder equity

1 invested in the business of the public utility.

2 On this basis, Centra's net income request  
3 of \$6 to \$7 million is in the order of 3.7 and 4.55  
4 percent of the total equity provided in Schedules 5.7.3  
5 and 5.7.4 of the application and is well within the  
6 allowed return on equity of \$11 to \$14 million at 8.21  
7 percent, under the rate base rate of return calculations.

8 Centra is firmly of the opinion that the  
9 Board can approve Centra's rate proposals in full and be  
10 in compliance with its mandate under the PUB Act. If the  
11 Board accepts CAC/MSOS's recommendation to remove the  
12 corporate allocation from rate base rate of return and  
13 sets rates on the resulting figures, the implication is  
14 that Centra would incur losses of \$1 million in each of  
15 the test years and further reduce Centra's retained  
16 earnings by \$2 million.

17 This recommendation is clearly not in  
18 accordance with the Board's direction in Order 103/05 and  
19 135/05 in which the Board made provision for a net  
20 income, nor is it in the public interest.

21 I would like now to deal briefly with the  
22 calculation of no-harm, as prepared by the CAC/MSOS  
23 witness, Mr. Matwichuk, which as fate or Murphy's Law  
24 would have it, was marked as CAC Exhibit 7 to this  
25 proceeding. For you ease of reference I have provided

1 that at Tab 7 of Centra's book of documents.

2           The areas of disagreement with CAC/MSOS  
3 relate to operating costs, depreciation, and finance  
4 expense. As it relates to operating costs, Mr. Matwichuk  
5 has advanced the notion that a private company would have  
6 been able to generate more synergies than Manitoba Hydro  
7 did through the acquisition, on the basis that it would  
8 earn a higher return.

9           There is no other way to describe this  
10 claim than outrageous and there's no evidence to support  
11 it. No evidence has been offered as to how such a level  
12 of synergies could be generated, other than by the unique  
13 opportunity for Manitoba Hydro and Centra to combine  
14 their operations within the same service territories, as  
15 Mr. Rainkie testified to at page 440 of the transcript.

16           Mr. Matwichuk knows, or ought to know,  
17 that a regulated utility would not be able to achieve a  
18 higher rate of return by reducing operating costs, as  
19 these cost reductions would be passed on to customers in  
20 accordance with well-established regulatory practices.

21           To impute Centra's current level of  
22 operating cost that is net of synergies, and to further  
23 remove the O&A contingency from the figure, makes no  
24 logical sense. The only defensible standalone or absent  
25 acquisition O&A cost analysis on the record is Centra's

1 baseline OA -- O&A analysis, which is located as  
2 Attachment 1 of Centra's rebuttal evidence.

3           With respect to the level of depreciation  
4 expense in Mr. Matwichuk's Exhibit 7, to suggest that a  
5 private owner would not request changes in its  
6 depreciation rates on a periodic basis, in accordance  
7 with prudent management practices, and in the face of a  
8 Board directive for Centra to file a depreciation study  
9 every five (5) years, is equally specious.

10           With respect to the long awaited  
11 Undertaking Number 19, which was marked this morning as  
12 Exhibit 10, and the recalculation of finance expense,  
13 Centra notes that this analysis replaces existing debt  
14 with new debt at lower interest rates and ignores the  
15 fact that Centra has outstanding debt issues that were  
16 approved by the Board in Order 135/20 and 118/03 and the  
17 regulatory practice under rate base rate of return to  
18 calculate return on long-term debt based on the historic  
19 embedded cost of debt. Mr. Matwichuk also failed to add  
20 the interest on common assets and inventory as part of  
21 his calculation of finance expense.

22           And by the way, Mr. Chairman, I should  
23 note that contrary to Mr. Matwichuk's evidence the  
24 details and costs of Centra's long-term debt -- debt  
25 issues can be found in Section 7.4 -- sorry, 4.7.1 of

1 Centra's application and in the response to PUB/CENTRA-  
2 40B. And the calculation of the embedded costs of long-  
3 term debt can be found in Schedules 5.8.3 and 5.8.4 of  
4 the application.

5                   The only element of Mr. Matwichuk's no-  
6 harm calculation that Centra agrees with is his use of  
7 the 40 percent equity ratio in the calculation of return  
8 on equity, which is the longstanding equity target of  
9 Centra and predecessor companies when it was a standalone  
10 private utility, and that was approved by the Board in  
11 numerous rate decisions over the years.

12                   Mr. Chairman, we submit that Mr.  
13 Matwichuk's no-harm calculation ought not to be seriously  
14 considered by the Board in light of those very serious  
15 deficiencies.

16                   It is also interesting to note, Mr.  
17 Chairman, that while CAC/MSOS Exhibit 7 paints a very  
18 negative perspective of the acquisition of Centra by  
19 Manitoba Hydro, CAC/MSOS seems to believe there are  
20 excessive synergies flowing to the electric operations.

21                   In his final submissions, Mr. Saxberg  
22 indicated that Manitoba Hydro should be experiencing a  
23 further \$4 million of savings related to the  
24 implementation of a common customer information system.  
25 However, that suggestion neglects to consider the cost of



1 achieving those savings.

2           The integration required an investment of  
3 \$21 million which translates into annual depreciation and  
4 interest expense of approximately \$3.6 million. Mr.  
5 Saxberg is incorrect in his suggestions at pages 1564 and  
6 1565 of the transcript that there has been significant  
7 new money found to help pay for the acquisition.

8           To summarize the issues with respect to  
9 the non-gas revenue requirement, Centra is not advocating  
10 that we embark on a calculation of the absent acquisition  
11 scenario in each rate case. You may recall that we  
12 advocated during the 2005/'06 GRA that this was  
13 increasingly difficult as time elapses. We argued and  
14 the Board found that the acquisition of Centra by  
15 Manitoba Hydro was a benefit to ratepayers. However, with  
16 the filing of CAC/MSOS' evidence in this proceeding and  
17 the allegations of harm these matters were back in the  
18 regulatory limelight.

19           Simply put, the appropriate test for no-  
20 harm -- the appropriate test for no-harm is the absent  
21 acquisition scenario, which is shown in column 4 of  
22 Centra's Exhibit 7 at Tab 5. This includes a 60:40 debt  
23 equity target and does not include the corporate  
24 allocation. The operating costs are projected based on  
25 what they would have been under private ownership without

1 the benefit of synergies arising from the purchase  
2 transaction. This demonstrates that the requested  
3 application does not result in harm to ratepayers.

4 We encourage the Board to give direction  
5 to all parties that this type of analysis is not required  
6 in the future and that allegations of harm arising from  
7 the purchase transaction ought not to be made in future  
8 proceedings.

9 With respect to meeting its legislative  
10 requirements the middle column of Centra Exhibit 7 is, in  
11 Centra's view, the appropriate highwater mark that PUB  
12 should use to determine the reasonableness of its rates  
13 proposals. It offers the Board a convenient, fact-based  
14 calculation to demonstrate that the rates applied for  
15 under the cost of service methodology do not exceed the  
16 amounts generated under a rate base rate of return  
17 calculation. You can see that this generates a lower  
18 revenue requirement than the absent acquisition scenario,  
19 and that the applied for cost of service amounts are  
20 lower still.

21 We suggest that this calculation is the  
22 only calculation of the highwater mark necessary in the  
23 future. However, it must represent reality and there are  
24 two (2) important facts to that reality.

25 First, operating and administration,

1 income taxes and return are lower because of the  
2 synergies arising from the transaction.

3 And second, the corporate allocation is  
4 the quid pro quo for receiving those synergies and should  
5 be included in the rate base rate of return calculation.  
6 You can't have one without the other, regardless of the  
7 regulatory methodology employed in setting rates.

8 Ultimately the good news in all of this is  
9 that the net return requested -- sorry, the net income  
10 requested by Centra in this application is lower than the  
11 return that would have been generated under both rate  
12 base rate of return Manitoba Hydro scenario and the rate  
13 base rate of return absent acquisition scenario, and is  
14 clearly not excessive as CAC/MSOS suggests.

15 The Board can on this basis be confident  
16 that the rates requested are just and reasonable, both  
17 from the ratepayer and the Utility's perspectives.

18 Now, Mr. Chairman, I'd like to turn to the  
19 matter of Centra's proposed O&A costs.

20 Centra's operating and administration  
21 costs for the 2007/2008 test year are forecast to be  
22 \$56.6 million and for the 2008/'09 test year are forecast  
23 to be \$58 million. These cost levels represent increases  
24 of 2.5 percent for each year, which in light of the cost  
25 pressures being faced by the organization are reasonable

1 and appropriate.

2                   Centra is facing increasing costs on  
3 various fronts.

4                   First, as Mr. Warden indicated in his  
5 evidence in-chief, Centra and other utilities across  
6 Canada are facing loomer -- looming labour shortages.  
7 This issue which relates to demographics and a booming  
8 economy in western Canada is translating into new issues  
9 and higher costs. As well, this is occurring at a time  
10 when the effects of aging infrastructure are increasing  
11 the demands and the requirements for skilled resources.

12                   Further evidence regarding expected cost  
13 increases was also provided at this Hearing. Commodity  
14 costs are increasing for basic requirements such as  
15 material, odorant and fuel. As well, contractor rates  
16 are also being increased, sometimes dramatically, as a  
17 result of those same labour pressures and the booming  
18 western economy.

19                   In terms of measuring the reasonableness  
20 of Centra's O&A costs, one (1) benchmark which can be  
21 considered is the costs per customer. In 1998, Centra's  
22 cost per customer was \$209, which you'll find in the  
23 response to CAC/MSOS/CENTRA-78. And it is presently at a  
24 proposed level of \$220 per customer as set out in the  
25 response to PUB-CENTRA-19 for the 2008/'09 year, which

1 represents an increase of approximately 5 percent.

2           On a constant dollar basis, the cost per  
3 customer shows a substantial decrease from \$257 in 1998  
4 to the forecast amount of \$220 in the test years. These  
5 positive results include program changes and other  
6 factors that have exerted upward pressure on the  
7 operating costs, such as the implementation of the  
8 western transportation service, the replacement of  
9 Centra's mainframe -- mainframe-based billing system,  
10 substantial wage pressures relating to the suppressed  
11 wage increases experienced in the mid-1990's, fuel and  
12 commodity cost increases and the expansion of programs.

13           But these cost pressures have been largely  
14 offset by efficiencies and synergy savings that have been  
15 achieved throughout the same timeframe. AS has been  
16 evidenced, the realization of synergy benefits resulting  
17 from the integration of the two (2) utilities has  
18 substantially been completed and there are new operating  
19 and cost pressures looming in the upcoming periods.

20           You've heard substantial discussion about  
21 productivity during the course of this Hearing, as  
22 indicated in the response to CAC/MSOS/CENTRA-82,  
23 productivity related cost reduction of from 1 to 2  
24 percent are embedded into the operating and  
25 administration cost targets of Centra.

1                   The wages of employees are increasing at a  
2 rate of 4 to 5 percent, which includes negotiated cost of  
3 living adjustments plus merit and progression increases  
4 to compensate employees for the benefit of enhanced  
5 skills, experience and performance. At the same time,  
6 operating targets are only allowed to be increased by 2  
7 to 2 1/2 percent.

8                   Wages and benefit comprise the majority of  
9 the operating costs of Centra and the overall increase  
10 below the level of wages -- wage increases demonstrates  
11 the requirements of achieving productivity savings, and  
12 the incorporation of those productivity savings into  
13 operating cost levels.

14                   In his Argument on Friday, Mr. Saxberg  
15 indicated that because Centra's forecast increase of O&A  
16 expense is higher than inflation minus a productivity  
17 reduction, there must not be productivity improvements  
18 embedded in the forecast. This is not correct.

19                   In Centra's case, its wages are going up  
20 by a factor of 4 to 5 percent. Many other costs such as  
21 fuel, contractor charges and materials are increasing at  
22 a level higher than inflation and there are new programs  
23 being introduced where -- which were not in the base  
24 costs.

25                   After considering these factors, Centra's

1 costs are forecasted to increase by only approximately 2  
2 1/2 percent per year. These results clearly demonstrate  
3 Centra's commitment to productivity.

4 CAC/MSOS has taken exception to the  
5 incorporation of a contingency amount in Centra's  
6 operating budget. As explained by Mr. Derksen in his  
7 testimony, the contingency amount represents cost level  
8 and program changes that have not yet been incorporated  
9 into detailed budgets. Examples of these changes were  
10 provided in the evidence of Mr. Warden and Mr. Derksen.

11 These differences include a gap in wages;  
12 commodity cost increases that are well above inflationary  
13 level for fuel, materials and odorant; contractor labour  
14 costs increasing, reflecting the booming western economy;  
15 and the looming skills and labour shortage which has and  
16 will cause increasing cost pressu -- pressures and  
17 challenges for Manitoba Hydro and Centra.

18 With regard to the skills and labour  
19 shortage, Mr. Derksen, at pages 283 through 285 of the  
20 transcript, had indicated an unbudgeted trainee program  
21 has already been initiated which will cost in excess of  
22 \$1 million annually. He also noted the timing  
23 difficulties associated with having these expenditures  
24 included in the detailed budgets which were prepared a  
25 year ago, and expressed Centra's conclusion that the O&A

1 budgets, including the contingency amount, are the  
2 amounts required in order to operate the Utility  
3 effectively and appropriately.

4                   Further, as noted in Mr. Derksen's  
5 evidence, the PUB has approved similar contingencies in  
6 previous rate applications. Previously the contingencies  
7 included in operating targets were reductions. These  
8 reflected the conditions at the time. Costs were more  
9 stable and the realization of further synergy  
10 opportunities were still expected.

11                   Centra has now successfully realized  
12 substantially all of the synergies associated with its  
13 integration with Manitoba Hydro. The issue of the day is  
14 dealing with -- dealing successfully with labour and  
15 skill shortages and the cost increases that are well  
16 above Manitoba's CPI. The incorporation of contingencies  
17 into Centra's budget are appropriate and reflect the  
18 total expected cost levels to be incurred by the  
19 Corporation in delivering safe and reliable service to  
20 its customers.

21                   Contingencies represent real costs. The  
22 costs are known and will be incurred irrespective of  
23 whether or not they are built into the program details  
24 that have been submitted. If the Board were to remove  
25 the contingency amount costs such as wages, fuel,



1 odorants and the trainee program would still be required  
2 and the result would be an increased risk that Centra  
3 would not recover its O&A costs in rates.

4                   Mr. Saxberg, in his final argument, also  
5 suggested that previously Centra had had positive  
6 contingencies and he made reference to Tab 13 from the  
7 CAC/MSOS book of documents which contained a transcript  
8 from 2003/'04. And in those transcripts Mr. Derksen was  
9 explaining the actual cost components of corporate  
10 allocations and adjustments for 2001/'02. This was not a  
11 contingency. These were real costs that were incurred in  
12 that year that were not program-related costs.

13                   Contingencies represent only one (1)  
14 component of the corporate allocation and adjustment  
15 section and are used only for forecasting purposes.  
16 There are no actual costs which are classified as  
17 contingency.

18                   Whether the contingencies are positive or  
19 negative is not the issue. As Mr. Saxberg also  
20 indicated, his expert witness Mr. Matwichuk had never  
21 seen a contingency in any regulatory proceeding that he'd  
22 been involved in. However, as we know, Centra has  
23 incorporated contingencies into both of the last two (2)  
24 GRAs and Mr. Matwichuk was involved in both of those  
25 proceedings. These contingencies were appropriately

1 disclosed by Centra and reviewed and accepted by the  
2 Board in those proceedings.

3 The contingency being requested today has  
4 been supported by evidence of cost increases that were  
5 not considered in the detailed budgets and is certainly a  
6 reasonable request.

7 Mr. Saxberg also took the position in his  
8 final argument that Board Order 118/03 defined an O&A  
9 baseline of \$49.3 million for 2003/'04 against which all  
10 future O&A costs could be measured. This is incorrect.

11 As was explained in the response to  
12 CAC/MSOS/CENTRA-79, Order 118/03 approved a cost of  
13 operations amount of \$49.3 million plus a synergy benefit  
14 transfer of \$3 million, a total O&A of \$52.3 million for  
15 2003/'04.

16 In Order 118/03 the Board stated, and I  
17 quote:

18 "The total operating costs of Centra  
19 approved in this Order, including the  
20 synergy benefit transfer, is reasonable  
21 when compared to the cost of operations  
22 approved by the Board in 1998 after  
23 adjusting for inflation." End quote.

24 CAC/MSOS' own witness, Mr. Matwichuk,  
25 calculated a 2003/'04 cost of operations of \$52.1 million

1 by taking the 1989 approved balance of 48.6 million and  
2 adjusting for inflation and deficiencies.

3 As stated by Centra in the response to  
4 CAC/MSOS/CENTRA-79 the correct baseline, if one is to be  
5 established, is the actual O&A costs incurred for  
6 2003/'04 of \$52.8 million.

7 And, Mr. Chairman, for your reference we've  
8 included a copy of the response to CAC/MSOS/CENTRA-79 at  
9 Tab 8 of Centra's book of documents.

10 I'd like to turn to the issue of the  
11 allocation of costs between Centra and Manitoba Hydro.  
12 As evidenced in this proceeding and in previous  
13 proceedings, an integrated cost allocation methodology is  
14 used by Manitoba Hydro to charge costs to Centra.

15 This methodology was developed for the  
16 express purpose of charging costs to Centra in the most  
17 efficient and appropriate way. It has been reviewed by  
18 external specialists who found it to be well designed and  
19 operated and appropriate for the intended purpose. The  
20 report of KPMG has been filed as an exhibit, CENTRA-9, to  
21 this proceeding.

22 The methodology is embedded in the SAP  
23 accounting system used by Manitoba Hydro and Centra and  
24 has been used consistently since the workforces were  
25 integrated. Forecasts and budgets are based upon this

1 methodology and there are appropriate system, budgetary,  
2 and reporting controls to ensure that the work being  
3 performed is consistent with plans and that costs are  
4 calculated accurately.

5                   Finally, on an annual basis, the results  
6 of the cost allocation processes are reviewed by external  
7 auditors who test the system, controls, and results  
8 sufficient for them to provide assurance that the results  
9 of the operations of the Company are properly represented  
10 in the financial statements.

11                   The Board has heard from CAC/MSOS that in  
12 order to ascertain the appropriateness of the allocation  
13 of operating cost to Centra, it is first necessary to  
14 review the entire costs of Manitoba Hydro. This position  
15 had been previously advanced by Intervenors and was  
16 rejected by the Board in Order 118/03.

17                   On a conceptual level, the position of  
18 CAC/MSOS makes little sense. The operations of the  
19 electric utility and the gas utility are totally  
20 integrated, but have many discrete functions.  
21 Operational work performed on behalf of the gas utility  
22 is, for the most part, directly charged to the Utility.

23                   In fact, a substantial portion of the gas  
24 work is performed by employees that are dedicated to gas  
25 operations. The activity rates being used to charge

1 Centra for the work performed on its behalf are  
2 calculated using a standard methodology. They cover the  
3 cost of operating the departments that perform the work  
4 on behalf of the gas operations.

5                   Where, due to volume or cost variances,  
6 the activity rate does over-absorb or under-absorb the  
7 department's costs, the residual amounts are allocated  
8 proportionately to the gas utility in the corporate  
9 accruals and adjustment section in the O&A cost  
10 statement. In this way, there is assurance that gas and  
11 electric operations are charged the correct proportion of  
12 costs, no more and no less.

13                   With respect to integrated operations,  
14 such as support for the customer information system, the  
15 costs, again, are segregated. The accumulation of these  
16 costs is then split into the gas and electric utility  
17 using appropriate cost drivers. These costs and the  
18 allocations are clearly provided in the response to  
19 PUB/CENTRA-20.

20                   On a practical level, the position taken  
21 by CAC/MSOS is curious. One can superimpose that  
22 position on other situations to demonstrate how little  
23 sense it makes. The example given during the hearing was  
24 when a person has had their car repaired by a garage,  
25 what is important is the hours spent, the labour rates

1 charged, and the parts used. What the garage has charged  
2 to all its other customers, and the details of all of its  
3 other costs are totally irrelevant to the charges made to  
4 that customer.

5                   For the most part, the charges being made  
6 to Centra are based upon the actual time spent on the  
7 work performed on behalf of Centra. The services are  
8 being -- the services being provided are described, the  
9 hours spent on operating programs are provided, the rates  
10 used for charging to Centra are provided, the calculation  
11 of rates used to charge Centra are provided, and the  
12 details of the disbursements made are also provided.  
13 This is the relevant, meaningful, accurate, and  
14 appropriate information required to represent and  
15 understand Centra's operating costs.

16                   In summary, this methodology may be better  
17 described as a direct charging system, rather than a cost  
18 allocation methodology. The methodology is robust and  
19 appropriate. Centra has provided all of the detail  
20 necessary to support its costs, and the cost increases  
21 being requested are moderate and reasonable in today's  
22 circumstance.

23                   I would also like to respond to the  
24 suggestion made by Mr. Saxberg in his final submission,  
25 that there is a pattern of Centra's O&A forecast and

1 actual results and that the applied for O&A is, in his  
2 words, "on the high side."

3 O&A costs have been below those forecasts  
4 in the previous two (2) test years and Mr. Warden  
5 testified as to the reasons for this. Mr. War -- Warden  
6 noted that warmer weather impacts customer service costs  
7 and cited the example of the Burner-Tip Program, which  
8 sees more activity during the very extremely cold  
9 weather.

10 He testified at pages 230 and 231 that  
11 when we have a mild weather, as we did in 2005/'06  
12 winter, we did see a significant decrease in our cost of  
13 operations for that reason. The same logic applies to  
14 the 2006/'07 year, which was also warmer than normal.

15 Having reviewed the cost of gas, net  
16 income, O&A, and the corporate allocation, Centra's  
17 material also includes information with respect to other  
18 non-gas components of its revenue requirement. These  
19 components are depreciation and amortizations, capital  
20 and other taxes, finance expense, and other income.

21 There appears to be no issues with respect  
22 to these amounts, which are for your ease of reference,  
23 provided in Tab 4 of the Application and summarized in  
24 Schedule 4.0.0, a copy of which can be found at Tab 9 of  
25 Centra's book of documents.

1                   As discussed during this hearing,  
2 particularly at pages 336 through 348 and 505 to 513 of  
3 the transcript, Centra wishes to proceed with a pilot AMI  
4 project, including the installation of a thousand (1,000)  
5 AMI units. The pilot project will be targeted at  
6 existing meter reading routes where there have been  
7 continuous problems gaining access to read the natural  
8 gas meters.

9                   As Mr. Derksen testified, starting at page  
10 344 of the transcript, Centra included forecast amounts  
11 assuming the pilot project would prove successful. He  
12 further stated that these amounts have been included in  
13 rate base given that the ultimate impact to revenue  
14 requirement and to customer's rate will be much lower  
15 than deferring and amortizing those costs over five (5)  
16 years.

17                   As Mr. Warden testified at page 511 of the  
18 transcript, AMI would address the safety concerns of  
19 meter readers entering premises that could be dangerous.  
20 In addition, as part of the pilot project, Centra will be  
21 considering the economic and physical feasibility of  
22 leak, tilt, cathodic and icing devices that could provide  
23 additional safety benefits.

24                   Such benefits would provide Centra with  
25 realtime data about meter leaks, strained risers and



1 icing problems that under current conventional meter  
2 reading may be achievable only every two (2) months and  
3 in some cases rarely. All of these matters are detailed  
4 in the response to Undertaking number 17 updated, which  
5 was filed as Exhibit CENTRA-19.

6 Thus, in Centra's view, the pilot project  
7 is essential to ensure that we are fully aware and up to  
8 date on new technologies and to enable the preparation of  
9 a comprehensive business case.

10 Mr. Chairman, I'm going to turn to the  
11 issues related to demand side management and I'll be  
12 addressing the recommendations made by Mr. Weiss on  
13 behalf of RCM/TREE and the evidence of -- of Dr. Higgin  
14 on behalf of CAC/MSOS. I'm then going to turn the mic  
15 over to my colleague, Mr. Czarnecki to address the issues  
16 of inverted rates, sustainable development and bill  
17 payment assistance, as well as cost allocation and gas  
18 supply matters.

19 With respect to Centra's DSM planning and  
20 programming, Mr. Weiss proposes a number of solutions and  
21 recommendations which Centra has already incorporated and  
22 embedded into the Corporation's DSM strategy, planning  
23 process, program designs, evaluation process and day-to-  
24 day activities.

25 In Centra's rebuttal at pages 34 through

1 36, Centra has demonstrated that our DSM efforts are  
2 directly in line with most of Mr. Weiss' proposed  
3 solutions and suggestions and that Centra' DSM initiative  
4 is in line with industry leaders and best practises.

5 RCM/TREE has argued that Centra should  
6 form a conservation advisory group to help Centra  
7 optimize its efficiency programs. Centra remains firmly  
8 of the view that the formation of a single advisory group  
9 is not the best approach nor the most effective or  
10 efficient one for obtaining input from external  
11 organizations.

12 Optimization of energy efficiency programs  
13 is best achieved through a customized process that  
14 recognizes the specific attributes of the targeted market  
15 and the targeted technology. It is well understood to  
16 achieve optimum success and to capture energy efficient  
17 opportunities, all elements and barriers in the entire  
18 delivery channel need to be considered. It is for this  
19 reason that industry specific external stakeholders and  
20 contributors are consulted for program design and regular  
21 program improvements, and this approach is customized to  
22 the needs of the target market and the specific  
23 technology.

24 Centra's rebuttal evidence at pages 37 and  
25 38 demonstrate the extensive and customized consultative

1 approach used to design, enhance and implement its DSM  
2 programs. Mr. Weiss acknowledges that his comments were  
3 made without being aware of Centra's practises at  
4 transcript page 1099, lines 20 through 23. Mr. Weiss,  
5 however, maintains it would still be useful for Centra to  
6 have a group of people to look at the entire program.

7                   Centra testified at pages 824 and 825 of  
8 the transcript that the Corporation used that process in  
9 the development of its market potential study and again  
10 in 2004. In both cases, Centra found that this process  
11 added little or no value, and as a result the current  
12 customized approach was developed and has proven to be  
13 very effective.

14                   Centra's DSM efforts receive extensive  
15 review through the Public Utilities Board hearing process  
16 and Centra is of the view that adding a generic advisory  
17 group to further review its DSM efforts would be  
18 ineffective and inefficient and would add little, if any  
19 value, unless that process were to replace the review  
20 currently being undertaken through the regulatory  
21 process.

22                   RCM/TREE has also proposed redesigning  
23 certain incentive levels, particularly for water and  
24 space heat, to remove the unintended consequences of  
25 customers switching to electricity. At page 728 and 729

1 of the transcript, Mr. Warden agreed that this is a  
2 concern and that the Corporation is considering the  
3 matter further.

4                   Mr. Gange's final argument on -- last  
5 Friday included an assertion that it is the role of  
6 Centra and Manitoba Hydro to help customers to make  
7 proper choices among available energies. While Centra  
8 agrees that pricing and appropriate DSM programming can  
9 assist customers in making appropriate choices, the  
10 market will continue to have a role in those choices. In  
11 fact, using pricing and programming to overcome all of  
12 the other incentives existing in markets could be  
13 distorting in and of itself.

14                   As Mr. Wiens noted at transcript page 822,  
15 electric water heating may have advantages to customers  
16 over and above the relative cost of gas and the electric  
17 energy sources, including capital and other life cycle  
18 costs relating to the two (2) fuels.

19                   Mr. Weiss also proposes contracting for a  
20 thorough evaluation and review of the effectiveness and  
21 cohesiveness of Centra's DSM programs with a view to  
22 ensuring best practices. Mr. Weiss testified at page  
23 1047 of the transcript that while a consultant could --  
24 that a consultant could provide advice on better ways of  
25 doing it and what other utilities are doing.

1                   In Centra's rebuttal evidence Centra  
2 demonstrated that it is already obtaining this input  
3 through other activities that are ongoing and provide the  
4 same information, however, in a more direct manner by  
5 having direct contact with utilities delivering programs  
6 throughout North America. Centra disagrees with Mr.  
7 Weiss' assertion that the Corporation has no formal  
8 method for evaluating its Power Smart Program and no  
9 process for providing -- for modifying program designs,  
10 including incentive levels and pace.

11                   All of Centra's incentive-based DSM  
12 programs are formally evaluated to report net program  
13 savings and costs against targets, as well as cost-  
14 effectiveness of the energy savings. The results of the  
15 individual program impact evaluations are aggregated into  
16 the Power Smart annual review that assesses the success  
17 of the overall Power Smart portfolio, and this report is  
18 filed with the PUB.

19                   Mr. Weiss states that his recommendations  
20 on page 28 through 35 of his previous testimony are still  
21 valid, and recommends that Centra should initiate a low  
22 income advisory committee made up of low income  
23 representatives and social agencies, among others, to  
24 review, evaluate, and make recommendations to the PUB  
25 regarding those programs.

1                   As was provided in the response to  
2 PUB/CENTRA-135, Centra and Manitoba Hydro are developing  
3 a province-wide low income program and have gained  
4 experience working with the Centennial pilot project and  
5 the Island Lake project. The Corporation has also spoken  
6 with several utilities and other organizations and gained  
7 knowledge from their experiences in developing low income  
8 programs.

9                   Provincially, we work closely with the  
10 Manitoba Science, Technology, Energy and Mines and have  
11 sought input from Indian and Northern Affairs, Canada  
12 Mortgage and Housing Corporation, Ininu Connections  
13 (phonetic), Ivan Lake Tribal Council, and local community  
14 groups, including Community Education Development  
15 Corporation, West Broadway, and the Brandon Neighbourhood  
16 Renewal Corporation.

17                   Centra disagrees with Mr. Weiss'  
18 recommendation that a special low income advisory group  
19 needs to be formed. Similar to the strategy to seek  
20 input on the other Power Smart programs, the Corporation  
21 takes a more customized, targeted and program-specific  
22 approach whereby input is sought from external parties  
23 that bring the most value to the specific initiative or  
24 program. Experience has demonstrated that this process  
25 is very efficient and effective.

1                   Centra disagrees with Mr. Weiss'  
2 conclusion that the Corporation does not have a strategy  
3 to deal with low income market segment. As part of  
4 developing a low mark -- low income program Centra's  
5 strategy has been and continues to involve leveraging  
6 other funding sources to provide a province-wide program.  
7 Centra recognizes that one (1) of the key barriers to  
8 increasing low income participation in its Power Smart  
9 programs is related to the customers' ability to pay and  
10 Centra's strategy is intended to address that barrier.

11                   Centra also recognizes that there are  
12 benefits beyond just energy savings. As such, it is  
13 Centra's view that other parties can contribute to an  
14 enhanced Manitoba low income program, including program  
15 attributes solely beyond energy savings. By leveraging  
16 other sources, Centra is of the opinion that a more  
17 effective and meaningful low income program can be  
18 delivered in Manitoba with the Corporation's ratepayers  
19 contributing a reasonable portion of the total costs  
20 related to the energy savings expected.

21                   As part of the Corporation's efforts to  
22 assess the cost effectiveness of a low income program,  
23 Centra has further assessed the potential of cost savings  
24 associated with low income programs, as suggested by Mr.  
25 Weiss' 2005 evidence. In particular, he detailed costs

1 in eight (8) different areas at pages 31 through 34 of  
2 that evidence.

3                   Centra has concluded that the estimates of  
4 cost savings, provided by Mr. Weiss in 2005, cannot be  
5 substantiated. Centra accepts the fact that some cost  
6 savings will be realized through a low income program,  
7 however we have concluded that these perceived benefits  
8 are much smaller than those suggested by Mr. Weiss and  
9 that they are very difficult to verify.

10                   Dr. Higgin, on behalf of CAC comments on  
11 the attributes for successful DSM programs for hard-to-  
12 reach markets and suggests that Centra should have  
13 dedicated budgets for the hard-to-reach program as a  
14 percentage of total residential budgets based on the  
15 study of the number of low income customers and seniors.  
16 Dr. Higgin comments that there is a mismatch between  
17 costs and benefits for low income customers.

18                   As you've heard Centra does not monitor  
19 participation by income level and therefore has no data  
20 to demonstrate the past and current participation by  
21 income level.

22                   An assessment was undertaken by Centra by  
23 postal code, which indicated participation in the low  
24 income area was lower than participation levels in other  
25 areas of the Province. The assessment also indicated



1 that although participation levels were lower in the low  
2 income areas, the level of participation was not  
3 substantially lower.

4                   This assessment suggests that a much lower  
5 limit would need to be placed on Centra's Hard to Reach  
6 Program, as compared to the percentage determined by a  
7 ratio of low income customers to the total number of  
8 customers based on Dr. Higgin's rationale of the attempt  
9 to match benefits to costs. Given that Centra's Hard to  
10 Reach budget is approximately 14 percent and that the  
11 Hard to Reach initiative is further complemented by  
12 additional dollars from the Affordable Energy Fund,  
13 having a minimum budget based on Dr. Higgin's rationale  
14 would be unduly restrictive.

15                   Further, establishing a minimum budget  
16 based on that rationale, would suggest that this amount  
17 would also be the maximum budget to avoid cross-  
18 subsidization and would restrict Centra's ability to  
19 pursue opportunities in the Hard to Reach markets during  
20 opportune times, currently and in the future.

21                   Centra is of the view that given Centra's  
22 current budgets include 14 percent of funds allocated  
23 over the next two (2) years for low income initiatives,  
24 and comparing that amount to the amount to the amounts  
25 designated for low income programs in Ontario and Quebec,

1 as outlined by Dr. Higgin in his evidence, the Board can  
2 be confident that Centra has made appropriate provisions,  
3 even without the demographic studies Dr. Higgin suggests.

4 Dr. Higgin also recommends that the low  
5 income program design should include comprehensive pre-  
6 and post-retrofit audits. Centra intends to require a  
7 home audit as long as the energy -- sorry -- the Federal  
8 ecoENERGY Retrofit Program exists because that program  
9 requires that these audits be undertaken in order to be  
10 eligible for the Federal grants. However, Centra and a  
11 growing number of energy efficiency entities recognise  
12 that these home audits are very expensive and are not  
13 always the most efficient or effective use of funds.

14 As was noted in Mr. Kuczek's testimony,  
15 most cost effective retrofit measures are well  
16 established and well known. These measures include  
17 furnace replacements, adding insulation and basic  
18 weatherization measures. Most low income programs focus  
19 on the basic cost effective opportunities and it's  
20 questionable whether these expensive audits would be  
21 necessary or efficient in all cases.

22 Mr. Chairman, that concludes my discussion  
23 this morning. I'm going to turn the matter over to Mr.  
24 Czarnecki. I don't know if you care to take a short  
25 break before we do that or if you'd like us to carry on.

1 THE CHAIRPERSON: How long do you think  
2 you'll be, Mr. Czarnecki?

3 MR. BRENT CZARNECKI: I expect to be  
4 about forty-five (45) minutes.

5 THE CHAIRPERSON: Okay, we'll have a  
6 short break then because Ms. Murphy presented a lot of  
7 information, it doesn't hurt to have a bit of a break.  
8 Thanks.

9  
10 --- Upon recessing at 9:56 a.m.

11 --- Upon resuming at 10:14 a.m.

12

13 THE CHAIRPERSON: Welcome back, Mr.  
14 Czarnecki, and you can start at any time.

15 MR. BRENT CZARNECKI: Thank you, Mr.  
16 Chairman -- Mr. Chairman, members of the -- of the Board.

17 Firstly, turning to the topic of inverted  
18 rates and externalities to be incorporated into natural  
19 gas rates, Centra notes that Mr. Weiss, in this  
20 proceeding, has recommended, as he did in 2005, that  
21 Centra incorporate a number of environmental  
22 externalities and other costs not actually incurred by  
23 Centra into its volumetric charge for natural gas.

24 In order to maintain revenue neutrality,  
25 he has proposed that Centra adopt an inverted rate

1 structure such that above a certain level of annual usage  
2 -- and Mr. Weiss had used 1,000 to 1,200 cubic metres for  
3 residential customers -- all of these costs would be  
4 incorporated into the volumetric rate, but the rate for  
5 usage below that amount would be correspondingly reduced.

6 Mr. Weiss suggests Centra include, as  
7 costs for the purpose of rate design, not only all of the  
8 normal costs of procuring, transporting, and distributing  
9 natural gas that are included in Centra's rates, but also  
10 a notional value for environmental -- environmental  
11 externalities, avoided transmission and distribution  
12 expansion costs, and pecuniary opportunities related to  
13 the price elasticity of demand and indirect economic  
14 benefits of conservation in Manitoba.

15 Mr. Weiss has stated that an appropriate  
16 amount would be in the order of fifteen (15) cents per  
17 cubic metre, including a value of sixty dollars (\$60) per  
18 ton in respect of greenhouse gases or GHGs. This is  
19 found at transcript pages 1113 to 1115.

20 Centra has noted that an adder of this  
21 magnitude is equal to about 50 percent of the current  
22 commodity price of natural gas. It exceeds the curre --  
23 current volumetric unit charges related to both  
24 transportation and distribution rates to residential  
25 customers. Centra has provided, in both its direct

1 evidence and rebuttal, its perspective on these  
2 externalities and Mr. Weiss' proposed inclusion of them  
3 in rates. This is summarized in the direct evidence of  
4 Mr. Wiens on pages 667 through 670 in -- of the  
5 transcript.

6           With respect to land use and resource  
7 scarcity, Centra's position is that these impacts  
8 currently are, or should be, priced into the wholesale  
9 price of gas by the producing provinces. Mr. Weiss has  
10 agreed that some of these impacts may be included in  
11 price and, to that extent, don't need to be added in  
12 again. And that's found at transcript page 1090.

13           With respect to GHGs, Centra notes that it  
14 already incorporates consideration in its evaluation of  
15 the alternatives to natural gas, namely DSM programming.  
16 In this regard, the practice in Manitoba is as -- is as  
17 advanced as it is in the jurisdictions with which Mr.  
18 Weiss is familiar with. And that's at transcripts pages  
19 1096 through to 1099.

20           To include further consideration of this  
21 factor by incorporating an adder in rates would be  
22 equivalent to applying a carbon tax to natural gas home  
23 heating, which accounts for only about 4 percent of  
24 Manitoba's GHG output, while all other contributions  
25 would not be subject to such a tax. Centra believes that

1 further consideration of any carbon tax on natural gas  
2 usa -- usage within the province is more appropriate  
3 within the context of a more comprehensive Canadian  
4 policy dealing with carbon emissions from all sources.

5                   Mr. Weiss has acknowledged that  
6 quantifying the value of externalities related to GHGs is  
7 somewhat subjective and that -- that there is a wide  
8 range of views as to what the appropriate value -- value  
9 would be. And that is found at transcript pages 1114 and  
10 1115.

11                   Now with respect to avoided transmission  
12 and distribution costs, Mr. Weiss apparently continues to  
13 believe that a further cost adder should be put in place  
14 to reflect them. And that -- at page 5 of his evidence,  
15 lines 29 to 30.

16                   In his 2005 evidence, Mr. Weiss estimated  
17 the avoided costs of future TND expansions to be fifty-  
18 five (55) cents per gigajoule, or about two point one  
19 (2.1) cents per cubic metre. In the current proceedings  
20 he has implied that the current value may be less than  
21 that because natural gas usage in Manitoba is reducing.  
22 And that's at transcripts page 1091.

23                   Mr. Chairman, it is important to recognize  
24 that Mr. Weiss is in effect suggesting that Centra's  
25 customers should pay for both the full imbedded and the

1 avoided costs of natural gas transmission and  
2 distribution facilities. He had tried to suggest, in  
3 response to Ms. Murphy, that customers would not be  
4 paying twice, since with his inverted rate proposal there  
5 are no new net funds being provided by customers.

6 At transcript 1092 he stated:

7 "There's no advance payment happening;  
8 it's just a price signal."

9 I would suggest that this assertion is  
10 quite disingenuous since larger volume customers  
11 certainly would be making an advance payment to recognize  
12 Mr. Weiss' T&D costs. The revenue neutrality provision  
13 simply means, in effect, that these payments would be  
14 used instead to subsidize the current transmission and  
15 distribution costs incurred on behalf of low volume  
16 customers.

17 In summary, Centra believes that the  
18 various elements included in Mr. Weiss' proposed adder,  
19 either are not real costs -- and for example, the  
20 pecuniary benefits -- or they are currently included in  
21 the actual cost of procuring, transporting, and  
22 delivering natural gas to Manitoba; or they are more  
23 appropriately dealt with in another policy framework; and  
24 lastly they are already incorporated into Centra's  
25 pricing and DSM regimes. Hence there is no need to build

1 an inverted rate framework to incorporate these  
2 considerations, as suggested by Mr. Weiss.

3           The Board has also heard evidence during  
4 this proceeding that even the steep degree of inversion  
5 implied in Mr. Weiss' proposal may not provide the price  
6 signal Mr. Weiss is seeking. Mr. Weiss has acknowledged  
7 that most customers will not look at the rate but at  
8 their bills. And this was at transcript 1093.

9           He then goes on to suggest, however, that  
10 they will notice the decline in their bills when they  
11 take actions. Of course, the purpose of a price signal  
12 would be to encourage customers to take actions, not  
13 simply to make them feel good after they've taken action  
14 in response to some other signal.

15           Further, the price signal recommended by  
16 Mr. Weiss is such that the average customer will not see  
17 any difference in their bill and lower than average  
18 customers will not have to take any action at all. They  
19 will see bill reductions just by the -- by virtue of the  
20 fact that most of their usage would be in the first and  
21 subsidized block, and another significant portion of  
22 customers may see bill increases but not enough to make  
23 them to consider action.

24           It was also very surprising to hear Mr.  
25 Weiss' comments on the usefulness of price signals in



1 response to the suggestion that a low income program off  
2 -- as offered in Clark County would obliterate --  
3 obliterate, pardon me, any price signal. He said that  
4 they had done studies and people don't change their  
5 behaviour, they just live the way they live. And again  
6 that's at page 1110 of the transcript.

7           Mr. Chairman, this seems to cast serious  
8 doubt of the value of price signals. To the extent that  
9 the Board may believe it prudent or reasonable to have  
10 natural gas volumetric rates incorporate some degree of  
11 adder to send a price signal, Centra's submission is that  
12 the price signal already exists in that volume -- in that  
13 volumetric charges to small volume customers include a  
14 recovery of fixed costs of approximately five (5) cents  
15 on every cubic metre of commodity used, over and above  
16 the recovery of actual costs to produce and deliver  
17 natural gas. Further, like Mr. Weiss' proposal, this  
18 recovery mechanism is revenue neutral since a  
19 corresponding amount is not recovered in the basic  
20 monthly charge.

21           Mr. Weiss' evidence states that Centra, in  
22 practice, denies the full cost accounting policy of the  
23 Sustainable Development Act in order to ignore accounting  
24 for externalities. And that's found at page 9 of his  
25 evidence.

1                   Inverted rates are not a necessary  
2 requirement of compliance with the provisions of the  
3 Sustainable Development Act and therefore the absence of  
4 inverted rates from Centra's current sustainability  
5 practices, does not mean that Centra is not addressing  
6 it's obligations under the Sustainable Development Act.  
7 Overall an aggressive DSM program and proper pricing  
8 within the current framework utilized by Centra, are  
9 fully responsible -- fully responsible and responsive to  
10 the principles of sustainable development.

11                   The principles and guidelines of the SDA,  
12 the Sustainable Development Act, although not embodied in  
13 legislation outlined -- in the spirit and intent of the  
14 legislation.

15                   It is important to note that reference to  
16 full-cost accounting is employed in the context of  
17 providing better information for decision makers. In  
18 this regard the employment of full-cost accounting and  
19 the associated inclusion of externalities in the  
20 development and assessment of DSM initiatives fulfill the  
21 mandate of the SDA, in the context of Centra's resource  
22 management.

23                   Full-cost accounting the help informed  
24 decisions does not neces -- not necessitate full-cost  
25 pricing. Environmental implications should be considered

1 in major decisions.

2                   However, this information is often  
3 complex, value-laden, and may involve conflicting  
4 environmental and social interests. While it is  
5 reasonable to consider this type of information it is not  
6 necessary to deliver full-cost pricing as defined by  
7 RCM/TREE to comply with the provisions of the Sustainable  
8 Development Act. It is also important that the other  
9 tenets of SDA decisions be considered. In particular,  
10 the principles of sustainable development mandate that  
11 economic decisions should adequately reflect  
12 environmental, human health, and social effects.

13                   In that regard, inflating the cost of  
14 natural gas to the levels suggested by Mr. Weiss fails to  
15 consider the impact of such pricing on human health and  
16 society as a whole. Natural gas is an important source  
17 of heat in Manitoba and the health and well-being of many  
18 of Centra's customers could be detrimentally affected by  
19 pricing, which will make the purchase of natural gas  
20 difficult.

21                   Similarly, increases in natural gas prices  
22 of the magnitude suggested by Mr. Weiss may have  
23 significant societal implications, in terms of driving  
24 customers to resource decisions which may have negative  
25 repercussions for the provincial economy and reduce

1 electricity export revenues as a result of increased  
2 interprovincial electricity consumption and other  
3 business decisions with respect to plant expansions,  
4 relocations, layoffs, shutdowns and the like. Society as  
5 a whole is also impacted as commercial customers are  
6 forced to pass on to consumers the increased gas costs in  
7 the pricing of their products.

8           Centra is of the view that no further  
9 assistance can be offered by undertaking additional  
10 studies or debate in respect to the matter of inverted  
11 rates. Centra would certainly prefer that the Board  
12 render a decision that inverted natural gas rates are not  
13 appropriate and endorse the type of rate structure that  
14 currently exists in Manitoba and every other jurisdiction  
15 in North America, with the exception of California.

16           Mr. Chairman, I will now turn to the issue  
17 of bill payment assistance programs. RCM/TREE continues  
18 to advocate that Centra provide bill payment assistance  
19 on a means test base -- basis to a low -- to its low  
20 income customers.

21           In his final argument on Friday, Mr. Gange  
22 recommended that Centra be directed to establish pilot  
23 projects to assess more aggressive programs to assist low  
24 income Manitobans. Mr. Weiss has provided some  
25 information to these proceedings that such programs pay

1 for themselves; and, for example, RCM/TREE Exhibit 6.

2           Centra takes the position that while such  
3 evidence has produced, it has not been exhaustively  
4 examined and that it remains only a hypothesis, that such  
5 programming could provide other ratepayers with benefits  
6 equal to or greater than the cost of the assistance.  
7 Such examination as did occur -- for example, the cross-  
8 examination of Mr. Weiss by Ms. Murphy on RCM/TREE  
9 Exhibit Number 6 on transcript pages 1103 through to 1110  
10 -- demonstrated that the program evaluation was done  
11 sometime ago in an entirely different pricing environment  
12 for natural gas and may have had some questionable  
13 incentives with regard to natural gas usage.

14           As Centra noted in its rebuttal evidence,  
15 the establishment of discounted rates for means-tested  
16 low income customers is not a concept that has been  
17 applied by Canadian regulators and regulated utilities.  
18 In Canada, provincial governments have a mandate to  
19 provide social assistance and deliver social programs,  
20 and the Federal Government uses its taxing power to  
21 provide transfer payments to province to assist them in  
22 funding such social programs.

23           Social assistant -- social assistant  
24 payments are intended to provide for the necessities of  
25 life, including utility services such as natural gas, for

1 those persons whose income would otherwise be  
2 insufficient to purchase such services.

3           If social assistant payments are deemed  
4 inadequate to fund the purchase of utilities, the correct  
5 appeal is, to governments to better recognize the cost of  
6 -- cost of living, not to other utilities customers to  
7 provide subsidies through their rates.

8           In fact, Mr. Chairman, this very issue was  
9 raised before the Ontario Energy Board in late 2006 in  
10 connection with a rate application by Enbridge Gas  
11 Distribution Incorporated.

12           In its decision, the Ontario Energy Board  
13 -- and the decision was EB-2006-0034, which was issued in  
14 April 26 -- April 26, 2007 -- the OEB concurred, by  
15 majority decision, that it did not have the jurisdiction  
16 to consider this matter, principally because it did not  
17 have the -- because it was not specifically empowered in  
18 statute to do so. An excerpt of this decision is  
19 provided at Tab 10 of the book of documents.

20           As well, this issue was recently decided  
21 upon in May of 2006 by the Nova Scotia Court of Appeal in  
22 the case entitled, "Dalhousie Legal Aid Service versus  
23 the Nova Scotia Power Corporation," wherein the Nova  
24 Scotia Court of Appeal affirmed the decision of the Nova  
25 Scotia Utility and Review Board that it had no power to

1 approve a proposed program by an intervenor featuring  
2 power rate credits for low income customers.

3 And unfortunately, Mr. Chairman, this case  
4 has not been provided in our book of documents, but I  
5 would -- I'll undertake to provide Mr. Peters and other  
6 parties with copies of that decision for their review.

7 In addition, the Manitoba Public Utilities  
8 Board has also previously determined that it does not  
9 have the statutory authority to set rates based on  
10 ability to pay. In its order 17/04 on the matter of  
11 electricity rates in diesel communities, page 31 and 32  
12 of that Order, the Board found that, and I quote:

13 "The Board remains extremely sensitive  
14 to the rising costs of living in  
15 northern Manitoba and the ability to  
16 pay issue. However, the Board also has  
17 a duty and responsibility to Hydro and  
18 to the large population of all of  
19 Hydro's customers to set rates for  
20 diesel communities that are just and  
21 reasonable within the mandate of the  
22 Board in applying the principals of  
23 rate regulation. It is the Board's  
24 view that the ability to pay issue is  
25 one that lies outside of the regulatory

1 arena and lies more appropriately with  
2 -- within the provincial and Federal  
3 social policy area. Hydro grid  
4 customers presently subsidize  
5 electricity rates in remote diesel  
6 communities to a significant degree.  
7 The Board refers to the governments of  
8 Canada and Manitoba the need for  
9 improved social policy to address the  
10 ability of people living in remote  
11 northern communities to pay for  
12 essential services. It is not within  
13 the mandate of this Board to use the  
14 utility rates to affect social policy."

15 And we've also provided an excerpt of that  
16 Order for ease of reference at Tab 11 of Centra's book of  
17 documents.

18 It is the position of Centra that specific  
19 legislative direction would be required to establish the  
20 type of rate form sought by Mr. Weiss. Centra notes that  
21 Section 82.1A of the PUB Act provides that, quote:

22 "No owner of a public utility shall  
23 make, impose or exact any unjust or  
24 unreasonable, unjustly discriminates or  
25 unduly preferential individual rate or



1                   other special rate for any product or  
2                   service applied or rendered by it  
3                   within the province."

4                   A copy of this section is provided at Tab  
5 -- Tab 12 of Centra's book of documents.

6                   Centra is of the view that changes to the  
7 legislation to implement such bill assistance plans would  
8 be required. Mr. Gange also referenced the affordable  
9 energy fund, in his final argument, as evidence that the  
10 province has provided very clear signals of its  
11 commitment to addressing the special energy concerns of  
12 low income Manitobans. And that was at transcript page  
13 1522.

14                   Centra agrees that when -- the -- that the  
15 Winter Heating Cost Control Act, as included in our book  
16 of documents at Tab 13, set out the Government's concerns  
17 with respect to DSM programming targeted at the low  
18 income segment. Had the Government also intended that  
19 bill payment assistance be provided, the enacting of this  
20 legislation would've provided an opportunity to  
21 communicate this directive.

22                   In his pre-filed evidence, Mr. Weiss took  
23 issue with Centra's late payment fee of 1.25 percent per  
24 month on the grounds that it -- it is twice Centra's cost  
25 of debt and thereby entails a subsidy to other customers.

1 And this was at page 18 of his evidence.

2 He disagreed with Centra's explanation  
3 that the fee is intended to recover a portion of the  
4 costs incurred by Centra to collect past due accounts, on  
5 the grounds that these costs are, or should be, included  
6 in collection fees or written off.

7 As outlined on pages 51 and 52 of Centra's  
8 rebuttal evidence, late payment fees under-recover the  
9 costs associated with collecting from late paying  
10 customers. This rebuttal evidence was not challenged in  
11 these proceedings.

12 I will now turn to cost allocation and  
13 rate design matters.

14 As you aware, Centra is not proposing any  
15 substantial changes in its approach to cost allocation or  
16 rate design in this application. Centra is proposing to  
17 implement new rate riders in conjunction with the '07/'08  
18 and '08/'09 General Rate Application.

19 The PGVA rate riders proposed in this  
20 application will dispose of balances in all non-primary  
21 gas PGVA's and gas cost deferral accounts accumulated to  
22 March 31st of 2007. These balances were updated as part  
23 of Centra's May 15th pre-hearing update and result -- and  
24 the result is to refund to customers approximately 9  
25 million as summarized in schedule 10.3.1, which has been

1 provided at Tab 14 of Centra's book of documents.

2           The non-primary gas rate riders are  
3 proposed to be implemented on August 1st -- 1st, 2007 and  
4 will be disposed of over a twelve (12) month period, to  
5 expire July 21st, 2008. A rate delay rider is also  
6 proposed with respect to the 2007/'08 fiscal year.

7           As a result of the timing of this  
8 Application and Hearing, it was not possible to implement  
9 new rates flowing from this Hearing on May 1st, 2007 as  
10 requested. The rate delay rider deals with the  
11 difference between the revenues that will be recovered  
12 during the period May 1st, 2007 and July 31st, 2007 based  
13 on existing base rates and the revenues that would have  
14 been recovered through new base rates.

15           It is Centra's preference to recover the  
16 revenue gap through the rate delay rider over nine (9)  
17 months to synchronise it with the expected implement --  
18 implementation of new base rates flowing from Centra's  
19 2008/'09 test year on May 1st, 2008, as well as with the  
20 anticipated change to primary gas rates which will occur  
21 at that time.

22           With respect to DSM costs, Centra proposes  
23 to amortise the program costs over a fifteen (15) year  
24 period, consist -- consistent with the treatment of DSM  
25 costs in previous test years. Centra's rate proposal for

1 the 2007/'08 test year includes eight hundred and  
2 seventeen thousand dollars (\$817,000) and \$1.6 million  
3 for the 2008/'09 test year.

4           The DSM Program is directed to specific  
5 targeted markets. Centra is proposing that only those  
6 customer classes, to which the program has been targeted,  
7 bear responsibility for those costs for the 2007/'08 and  
8 2008/'09 test years. This means that 60 percent would be  
9 directed toward the residential con -- consumers and 40  
10 percent would be allocated to the small commercial  
11 consumers.

12           The witness for RCM/TREE has opposed to  
13 Centra's allocation on this basis. Mr. Weiss has  
14 suggested those costs be allocated to all customer  
15 classes on a volumetric basis. However, at page 1148 of  
16 the transcript, he suggests that customers who do not  
17 have the ability to participate in DSM programs should be  
18 exempted from payment of the associated costs, or at  
19 least part of them.

20           Mr. Weiss, ultimately, concludes that some  
21 customers should be entitled to an exemption from such  
22 costs re -- specifically referring to the Power Station  
23 class at page 1149 of the transcript.

24           Centra suggests that the proposed  
25 allocation -- allocation accomplishes the same thing

1 without the need to address issues of exemptions and  
2 special rules by following the accepted rate making  
3 principles that costs should follow the cause.

4           Dr. Higgin also confirmed that an  
5 allocation in which the costs follow the benefits was  
6 appropriate. Interesting -- interestingly, he was able  
7 to confirm that the Ontario Energy Board had directed  
8 that DSM costs are allocated on a cost -- cost causality  
9 basis, just as Centra has proposed; that is that the cost  
10 be shared among those classes of customers that impose  
11 the cost and receive the corresponding benefits.

12           During its final submission, RCM/TREE  
13 suggested that they could not understand Centra's  
14 unwillingness to cross-subsidize. With respect, Mr.  
15 Chairman, Centra does not understand RCM/TREE's  
16 reluctance to have the cost follow the benefits. And  
17 this is at page 1535 of the transcript.

18           As Centra has testified, at transcript  
19 page 909, Centra does not deliberately cross-subsid --  
20 subsidize between or among customer classes. Centra  
21 recognizes that a certain level of cross-subsidization is  
22 inherent in the postage stamp rate making philosophy.  
23 However, to suggest that we embark upon a course of  
24 deliberate cross- subsidization would be a significant  
25 departure from the principles upon which rates are

1 founded and which is directed by the PUB Act.

2 I would like to briefly address the  
3 subject of revenue decoupling which was canvassed in this  
4 hearing.

5 As the Board has heard, revenue decoupling  
6 originated with the goal of removing the disincentive for  
7 privately owned utilities to engage in DSM. All parties  
8 agree that this is not an issue for Centra, as Centra's  
9 DSM programs are among the top tier in North America.

10 Revenue decoupling has also been suggested  
11 as a means to protect the Company from variations in net  
12 income resulting from reduced consumption on account of  
13 weather and conservation, and to protect customers from  
14 overpayment in the event of colder than normal weather.  
15 Centra's evidence notes that at present, the cost of  
16 service methodology -- methodology satisfactorily  
17 addresses any financial impacts as a result of deviations  
18 of actual volumes from the forecast on account of weather  
19 and conservation.

20 In the event that at some point Centra  
21 wishes to consider a decoupling mechanism, Centra has  
22 noted and Mr. Weiss has admitted, that there are a number  
23 of mechanisms by which such rate designs can be  
24 accomplished. In the event that Centra determines that  
25 such a mechanism might be appropriate, it will, of

1 course, bring such a determination to the -- to this  
2 Board, along with a proposal for what it views as an  
3 effective means of accomplishing the desired objectives.

4 I'll now turn to the presentation of rate  
5 impacts.

6 There was a suggestion during the course  
7 of the Hearing, in the written evidence of Mr. Matwichuk,  
8 that Centra ought to communicate the impact of its  
9 general rate changes to customers as a percentage of the  
10 total of the non-gas costs. Centra has noted its  
11 opposition to this suggestion.

12 Interestingly, the Board has heard from  
13 witnesses from all sides of the room that the information  
14 most helpful and relevant to customers is the bottom-line  
15 on their bill. How much they have to pay and how that  
16 bill will be affected by the application under  
17 consideration is the primary drivers.

18 Even Mr. Matwichuk could not produce any  
19 evidence to -- to support his conclusion that customers  
20 are demanding of this type of bill information when  
21 pressed by Mr. Peters during cross-examination and that  
22 was found at transcript page 578.

23 Centra is of the view that customers will  
24 be confused by too much information, particularly when  
25 one takes into account the fact that this will result in

1 reporting not one (1) rate change but several rate  
2 changes to various components of a customer's bill.  
3 Centra has also noted, in its rebuttal evidence at page  
4 22, that this will not provide clear information to  
5 customers with respect to cost changes, as volumetric  
6 impacts are also reflected in the changes to non-gas  
7 requirements of the Utility. For example, in the  
8 2007/'08 test year approximately 40 percent of the  
9 additional revenue requested is attributable to reduced  
10 volumes and that's at page 22 of Centra's rebuttal  
11 evidence.

12                   It seems that the motive for suggesting  
13 this change came out during final submissions when Mr.  
14 Saxberg suggested that issuing a public notice with  
15 larger numbers may attract a little bit more interest  
16 from the public. With respect, Mr. Chairman, I would  
17 suggest that deliberately creating customer confusion to  
18 entice customers to participate in these proceedings is  
19 not an appropriate means of generating public  
20 participation in rate applications.

21                   Through this proceeding Centra's special  
22 contract customer expressed concern over the increases to  
23 that class proposed for the 2007/'08 and 2008/'09 test  
24 years. Centra is mindful of all impacts to its customers  
25 and has worked extensively with this customer in the past



1 to ensure they understand Centra's proposals and  
2 rationale for the changes. Centra indeed has done so  
3 again as part of this application with this customer.

4           However, the fundamental disagreement lies  
5 in how rates for the customer ought to be set and whether  
6 the costs of the relatively short section of pipe that --  
7 pipe that connects this customer to Centra's takeoff at  
8 TCPL are separately identifiable.

9           As Ms. Derksen stated, at page 80 -- 981  
10 of the transcript, the transmission pipe that connects  
11 this customer to the TCPL takeoff is not discreetly  
12 identifiable as the customer suggests. This transmission  
13 pipe serves the power station customers as well as many  
14 customers in the southwest part of our province. This  
15 customer would not pay for the full freight of any  
16 construction costs on this pipe; they would be shared  
17 among all customer classes as has been done in the past  
18 and is -- and as is consistent with Centra's entire  
19 distribution system.

20           Although the final submission of this  
21 customer suggests that costs to bypass Centra's system  
22 would be less than those charged in rates, Centra notes  
23 that no evidence was introduced during this proceeding to  
24 support such an assertion, and if such information were  
25 to be forthcoming it would certainly be challenged by

1 Centra.

2                   Centra submits that the level of the  
3 increase proposed for this customer is in line with  
4 transmission-related cost impacts. Centra further  
5 submits that the magnitude of the bill impact for this  
6 customer results from the fact that this T-service  
7 customer acquires its own supply and storage of gas  
8 commodity and is only responsible for a portion of the  
9 transmission-related costs of Centra's system. In  
10 Centra's view the rates proposed for this customer are  
11 based on the well-accepted principles of cost allocation  
12 as approved by the Public Utilities Board and should be  
13 approved by this Board.

14                   I'd like to turn now to gas supply  
15 transportation and storage arrangements. Firstly, you  
16 will call -- you will recall that primary gas rates will  
17 not be affected by this Application as those rates are  
18 set quarterly. The Board can anticipate Centra's filing  
19 for new primary gas rates to be effective August 1st,  
20 2007 in early July.

21                   There have been no changes to Centra's gas  
22 supply, transportation, and storage arrangements since  
23 Centra's 2006/'07 non-primary gas cost application.  
24 However, Centra's supply arrangements for primary gas  
25 that will expire on October 31st, 2007 were renewed in

1 March 2007 with Nexen Marketing. The term of the renewed  
2 agreement is two (2) years, effective November 1st, 2007  
3 and expiring October 31st, 2009.

4 As was testified to by the gas supply  
5 panel, the existing Nexen contract contained favourable  
6 terms to natural gas consumers in Manitoba. Nexen has  
7 been a proven performer to Centra and understands  
8 Centra's asset mix and the challenges associated with the  
9 variability of its loads.

10 As such, and in accordance with the  
11 recommendations received from EEA, Centra engaged in  
12 discussions with Nexen to renew the existing contract.  
13 The negotiations culminated in the execution of a two (2)  
14 year extension with very similar terms to the existing  
15 agreement.

16 Centra firmly believes that Manitoba  
17 consumers will be well-served during the term of the  
18 extension agreement at a minimal cost. EEA concurs, as  
19 does Mr. Stauff as he expressed at page 1443 of the  
20 transcript.

21 Just to review, there were only two (2)  
22 material changes to the renewal contract.

23 Firstly, the additional flexibility to  
24 accommodate monthly versus quarterly WTS enrollments, as  
25 was requested by the brokers, which resulted in a pricing

1 premium of a half of one (1) cent per gigajoule on  
2 Centra's base-load volume purchases. This equates to  
3 approximately a hundred and sixty thousand dollars  
4 (\$160,000) on an annual basis. For the first test year,  
5 this amounts to approximately eighty-seven thousand  
6 dollars (\$87,000) which Centra has proposed to hold in a  
7 deferral account pending the determination of the  
8 upcoming competitive landscape hearing.

9               Secondly, the move from a seventy (70) to  
10 thirty (30) blend of the firm Nova toll and the AECO to  
11 Empress basis differential on Centra's base-load volume  
12 purchases to 100 percent firm Nova toll, a change which  
13 could result in a pricing change ranging from a potential  
14 reduction in gas costs in the approximate amount of  
15 thirty-five thousand (35,000) to a potential addition to  
16 gas costs in the approximate amount of two hundred and  
17 five thousand dollars (\$205,000).

18               The only notable issues related to cost of  
19 gas matters in this Hearing were with respect to capacity  
20 management. Centra's actual capacity management  
21 revenues, excluding carrying costs, totalled \$7.9 million  
22 as was shown on the updated Schedule 7.3.1. This was a  
23 record amount which largely was the result of the warmer  
24 than normal weather that occurred during the 2006/'07  
25 fiscal year, thereby resulting in excess transportation

1 capacity combined with attractive market conditions.

2                   Centra continues to believe that it  
3 remains appropriate to use the five (5) year rolling  
4 average to forecast capacity management revenues. As Mr.  
5 Sanderson testified at page 1327, of the many  
6 unpredictable variables affecting the amount of excess  
7 capacity available for Centra to the market, the single  
8 biggest determinate is weather which is highly  
9 unpredictable.

10                   Centra will continue to maintain a  
11 deferral account to capture the difference between the  
12 forecast amount and the actual amount which will be --  
13 which will be disposed of as part of the rate-rider  
14 calculations. This ensures that the treatment of  
15 forecast capacity management revenues is consistent with  
16 the treatment of forecast gas costs and that treatment of  
17 capacity management deferral accounts is the same as  
18 other cost of gas deferral accounts.

19                   Mr. Stauff suggested that instead of using  
20 the five (5) year rolling average, Centra ought to  
21 develop a forward-looking forecast of capacity management  
22 revenue. As Mr. Stephens testified at page 1328 of the  
23 transcript, performing a forward-looking analysis in  
24 order to generate a capacity management forecast would  
25 imply a degree of accuracy which simply does not exist.

1                   Such an exercise would involve a series of  
2 guesses and assumptions which would ultimately result in  
3 a revenue forecast that is no more accurate than the one  
4 currently being used by Centra.

5                   With respect to the capacity management  
6 results for the 2006/'07 year, Mr. Stauff accepted  
7 Centra's revenues relating to the disposition of excess  
8 transportation capacity as reasonable. And that was at  
9 page 1449 of the transcript.

10                  However, Mr. Stauff suggested that there  
11 may be more opportunities for Centra to sell its storage  
12 gas in Michigan to sources downstream and replace that  
13 gas with lower-priced supplies from Alberta.

14                  Ms. Stewart confirmed that none of Mr.  
15 Stauff's ideas were new to Centra and that Centra will  
16 continue to evaluate those potential opportunities.

17                  It is appropriate, Mr. Chairman, to  
18 recognize that Mr. Stauff admits that his work is a  
19 simplistic analysis, particularly in light of his  
20 acknowledgement at page 1448 that the market is, and I  
21 quote, "Really complicated."

22                  Mr. Stauff suggests that Centra may be  
23 leaving money on the table and that it only extracted 1.3  
24 million of the alleged 5 million apparent embedded value  
25 of Centra's storage gas for 2006/'07.

1                   Mr. Chairman, it must be remembered that  
2 first and foremost, as Ms. Stewart testified at page  
3 1380, Centra's primary function is not to optimize supply  
4 opportunities, but rather to balance what she referred to  
5 as a three (3) legged stool, being the optimized --  
6 optimization of supply, transportation and storage  
7 assets. Above all, Centra's first priority is to serve  
8 its market and to ensure that Manitoba consumers of  
9 natural gas have access to a safe, cost-effective,  
10 reliable and environmentally appropriate supply of the  
11 natural gas commodity.

12                   Mr. Staufst admits that his analysis is  
13 rudimentary and artificial in that it only tallies up  
14 what the supply benefit might have theoretically been and  
15 fails to consider the following factors that actually  
16 affect the value of transactions.

17                   It needs to be cold enough in Manitoba  
18 that Centra is backhauling storage gas from Michigan, is  
19 the first factor.

20                   There also must be a willing counterparty  
21 with which Centra can transact with. There is a sharing  
22 of any DM margin or profit with Centra's counterparty to  
23 the transaction, which would -- which would in a risk  
24 neutral transaction generally -- generally result in the  
25 \$5 million value being at least halved between those two

1 (2) parties. The deal margin is impacted by the  
2 construct of the deal; that is to say, which counterparty  
3 bears the financial risk of the transaction.

4 Storage cycling costs or penalties that  
5 may be incurred by Centra must also be taken into  
6 account. As well, additional transportation costs to  
7 bring the gas out of storage and to a market centre.

8 And finally, the fact that transactions  
9 are completed on a interruptible or recallable basis is a  
10 further degrading factor to that potential value of those  
11 transactions.

12 Each of these factors diminishes Mr.  
13 Stauff's preliminary suggestion that there may be  
14 additional margin or profit available to Centra. As Ms.  
15 Stewart confirmed at page 1391, Centra is in the market  
16 every single day and has several counterparties with whom  
17 it transacts. Ultimately, Centra has and will continue  
18 to delivery significant value to Manitoba natural gas  
19 consumers by way of its storage exchange transactions.

20 Counsel for CAC/MSOS also spent time  
21 focussing on the \$36 million in storage exchanges that  
22 were conducted in 2006/'07 as -- as per Tab 4 in Mr.  
23 Peters' book of documents. He intimated that one could  
24 simplistically relate the 36 million of storage exchange  
25 business to the 1.3 million in capacity management



1 revenues and logically conclude that Centra isn't doing  
2 all that it can do to squeeze storage exchange revenues  
3 out of its asset mix.

4                   In fact, \$10 million of the \$36 million of  
5 total exchange business is associated with a peaking  
6 arrangement that Centra undertakes with a counterparty to  
7 provide a pre -- to provide a peaking service. This  
8 occurs at no cost. It facilitates Centra closing the gap  
9 between its firm arrangements and its peak day, should it  
10 -- should it be incurred, and is an excellent example of  
11 Centra's creativity in deal structuring for the benefit  
12 of natural gas consumers in Manitoba.

13                   To close on this subject, Centra's  
14 capacity management arrangements are complicated.  
15 Physical movement of natural gas is complicated as that -  
16 - as that market with which in it takes place.

17                   Centra's capacity management arrangement  
18 are also commercially sensitive. Thus, Centra  
19 appreciates that Intervenors may not fully understand it  
20 -- understand its capacity management activities. The  
21 business plan that Centra is preparing for its Capacity  
22 Management Program is being drafted to attempt to close  
23 this gap in understanding.

24                   However, it is not possible to provide  
25 commercially sensitise information in that form and even

1 the business plan will not overcome that hurdle. Having  
2 said that, submission on behalf of the Intervenor must  
3 not create a false impression that Manitoba consumers of  
4 natural gas are not being well served by Centra's  
5 Capacity Management Program. This is simply not the  
6 case, which leads into the next area of the argument of  
7 outsourcing of the Capacity Management Program.

8           Mr. Stauft suggests that Centra should  
9 consider the possibility of outsourcing the function of  
10 optimizing storage gas to a third party marketer. Centra  
11 does not believe such an arrangement to be in the best  
12 interests of Manitoba consumers because it has years of  
13 experiencing managing the variability of the Manitoba  
14 load and also attending to gas scheduling in the midst of  
15 physical pipeline constraints, and responding to market  
16 opportunities that result from its particular asset mix.

17           However, as alluded to by Mr. Stephens and  
18 Ms. Stewart, when Centra is solicited by counterparts who  
19 have an interest in managing Centra's assets, Centra  
20 engages in frank and open discussions with these  
21 potential counterparties in the interest of determining  
22 whether there is a better way.

23           To date, Centra has found that dealing  
24 with a number of know marketers and the resulting access  
25 to their assets and customer bases, provides Centra's

1 customers with the benefit of these attributes without  
2 the attendant operational and financial risks and the  
3 loss of control inherent in an outsourcing program. And,  
4 lastly, they do not diminish -- these benefits are not  
5 diminished by the payment of a fee to a third party out-  
6 of-province asset manager.

7           With respect to the final submission of  
8 Energy Savings Manitoba, that the proposed changes to the  
9 gas loan determination would be acceptable to Energy  
10 Savings Manitoba if the pre-MDQ report and the customer  
11 detail would continue to be provided to brokers, Centra  
12 confirms that the pre-MDQ report will continue to be  
13 provided to the brokers.

14           As well, the customer detail report could  
15 continue to be provided under Centra's proposed MDQ  
16 calculation methodology as long as the brokers are  
17 willing to cooperate and work with Centra to arrive at a  
18 reasonable means of allocating the broker-level MDQs to  
19 the contract and/or the customer level that is common for  
20 all brokers, as long as it does not impact Centra's  
21 requirement to calculate the overall MDQs at the  
22 aggregate broker level.

23           If MDQs are unable to be initially set at  
24 the aggregate broker level, and this would occur prior to  
25 the allocation in the -- the aggregate amount to the

1 individual contract or customer level, Centra will not be  
2 able to achieve any further improvements in the precision  
3 and accuracy of annual balancing of brok --broker  
4 deliveries versus broker customer consumption as been  
5 requested by the brokers.

6 And, Mr. Chairman, I'll turn to Mr.  
7 Saxberg's suggestion of updating exchange rates and  
8 capacity management revenues.

9 And Mr. Saxberg, in his closing  
10 submission, suggested two (2) changes to be made to  
11 update Centra's forecast. One (1) with updating the  
12 exchange rate and, secondly, to include the capacity  
13 management results for the 2006/'07 gas year in the  
14 amount of 7.9 million producing a five (5) year rolling  
15 average of 5.7 million.

16 The issue of having the most current  
17 information to the Board is a difficult one as it is  
18 necessary to balance the desire for refreshed information  
19 with the materiality and consistency of that information.  
20 Forecasts are, by their very nature, uncertain and  
21 setting them at one point in time versus another do not  
22 necessarily equate to a more precise way of measuring  
23 what the actual -- actual results will be.

24 Material intergenerational cross subsidies  
25 do not result, as suggested by Mr. Saxberg, in the

1 absence of updating the forecast beyond what has already  
2 been provided to the Board by Centra. The fact is that  
3 the impact of such updates is very minimal when  
4 considered against the total revenue requirement of  
5 approximately \$550 million.

6 Now, Mr. Chairman, members of the Board,  
7 to follow up on the comments of Intervenors on Friday  
8 regarding settlement conferences, Centra is willing to  
9 engage in discussions of ways in which this regulatory  
10 process can be improved or made more efficient. In the  
11 same vein, the Company is prepared to participate in  
12 discussions regarding electronic filings as well.

13 In conclusion, on behalf of Centra, we  
14 wish to thank the Board, its advisors and Intervenors for  
15 their attention throughout this entire process. Centra  
16 submits that the evidence in this proceeding has been  
17 thoroughly tested and that its requested rate proposals  
18 are just and reasonable and represent an appropriate  
19 balance of the interest of consumers for a safe and  
20 reliable supply of natural gas and the need for a  
21 financially stable utility.

22 On an administrative note, and as I  
23 mentioned earlier, Centra will be filing its next  
24 quarterly rate application with the Board in early July.  
25 In order to implement your directions arising from this

1 proceeding on August 1st, 2007, Centra respectfully  
2 requests that the Board issue its order in respect of  
3 these matters on or before July 26th, 2007, in order to  
4 confirm final rate schedules in advance of the first  
5 billing run which is scheduled to occur on August 3rd,  
6 2007.

7 Centra also looks forward to working with  
8 interested parties to conclude on a schedule for the  
9 recently adjourned Competitive Landscape Proceeding.

10 And with that, thank you, Mr. Chairman and  
11 Board members, for your attention and patience throughout  
12 this process. Subject to any questions that you may have  
13 and -- of myself or Ms. Murphy, that concludes Centra's  
14 remarks.

15 THE CHAIRPERSON: Thank you, Mr.  
16 Czarnecki, and thank you, also, to Ms. Murphy.

17 We also want to express our appreciation  
18 to all those who have participated directly or supported  
19 this proceeding. I appreciate both the efforts made in  
20 the approaches undertaken and conduct of the parties. We  
21 note the cooperation and civility that has been  
22 displayed, which is a credit to all parties.

23 The combined effort has left the Board  
24 with a complex task but, fortunately, one that will not  
25 have to be undertaken without an adequate information

1 base. The Board expects to issue an order arising out of  
2 this proceeding in sufficient time to allow for  
3 determinations effecting rates to be taken into account  
4 with the schedule August the 1st rate setting.

5 On the gas landscape matter, we plan to  
6 proceed in September with the proceeding and Mr. Peters  
7 will be consulting with all of you to arrive at a  
8 schedule that hopefully works for everyone.

9 So with that, thank you. This concludes  
10 the GRA proceeding.

11

12 --- Upon adjourning at 11:01 a.m.

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16 Certified Correct,

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20 Ashley Guillemin

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