



“When You Talk - We Listen!”



MANITOBA PUBLIC UTILITIES BOARD

re:

MANITOBA HYDRO

2023/24 and 2024/25

GENERAL RATE APPLICATION

Hearing

Before Board Panel:

Robert Gabor, KC - Board Chairperson

Marilyn Kapitany - Board Vice Chair

Carol Bellringer - Board Member

Hamath Sy - Board Member

George Bass, KC - Board Member

HELD AT:

Public Utilities Board

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Winnipeg, Manitoba

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1 --- Upon commencing at 9:00 a.m.

2

3 THE CHAIRPERSON: Good -- good
4 morning, everyone. I'm going to call on Board
5 counsel.

6 MR. BOB PETERS: Thank you. Good
7 morning, Mr. Chair, Board members, ladies and
8 gentlemen, and a special welcome to Mr. Haight and Mr.
9 McLelland's witnesses, Mr. Athas, Mr. Bower, and Mr.
10 Smith.

11 This morning will be a presentation
12 from Daymark Energy Advisors. We tried to squeeze
13 them on the time last night and Mr. Haight caught us
14 and responded appropriately harshly indicating that
15 his -- his work had already been prepared and the
16 witnesses were probably closer to the two (2) hour
17 mark.

18 But, Mr. Chair, with the schedule today
19 for everyone's availability, we do indicate and did
20 indicate in our circular -- circulating email that
21 Board counsel's questions could be flexible and could
22 be asked on the public record tomorrow morning if the
23 parties wanted to observe on the live stream that Ms.
24 Schubert would have available.

25 There will be a -- an in camera session

1 tomorrow dealing with Manitoba Hydro witnesses and
2 also dealing with Daymark witnesses, so we do have
3 some flexibility at that time.

4 But we think we're in good shape.
5 We'll proceed, Mr. Chair. I'd suggest you call on Mr.
6 Haight and Mr. McLelland to introduce their witnesses
7 and have them sworn before they provide their
8 presentation to the Board.

9 THE CHAIRPERSON: Thank you. Mr.
10 Haight...?

11 MR. BILL HAIGHT: Thank you, Mr.
12 Chair. Mr. McLelland couldn't be here today as a
13 result of a pending trial that starts next week, but I
14 am here to assist the Board and -- and the Daymark
15 witnesses.

16 My name is Bill Haight. I am counsel
17 to Daymark Energy Advisors. Sitting to my far right -
18 - and each of them will pass along their own personal
19 greetings when it comes their time to speak -- but
20 sitting on my far right is John Athas who is principal
21 consultant and vice president of Daymark Energy
22 Advisors; Jeffrey Bower who is the -- a managing
23 consultant with Daymark Advisors; and to my immediate
24 right is Doug Smith who is also vice president and
25 principal consultant for Daymark Energy Advisors.

1 Before we get to the meat of the
2 matter, there's a bit of housecleaning that needs to
3 occur, and just to place on the record that the
4 Daymark Energy Advisors' CVs, the CVs for both -- for
5 all three (3) of these individuals here have been
6 placed on the record and are Exhibit 3, Daymark Energy
7 Advisors number 3.

8 And Daymark has prepared a PowerPoint
9 presentation that it proposes to take the Board
10 through this morning; that has been provided to the
11 Board. Ms. Schubert has it, and if -- that document I
12 understand has already been marked as DE Exhibit 4.

13 So that -- I can tell you the
14 PowerPoint presentation has been provided to Manitoba
15 Hydro in advance. They've reviewed it for CSI and
16 have approved of it. So what we have this morning is
17 -- is the redacted version that does not contain any
18 commercially sensitive information.

19 So as everyone in the room knows,
20 Daymark has been retained by the PUB as an independent
21 expert consultant and to provide opinion evidence on
22 twelve (12) specific points.

23 And as Daymark is proposing to provide
24 expert opinion evidence, I've spoken with counsel for
25 each of the parties who have confirmed that they

1 acknowledge Daymark's expertise to give expert opinion
2 evidence, and they acknowledge that they are
3 independent experts, and therefore qualified to give
4 opinion evidence.

5 Regardless of those acknowledgments, I
6 think because this is a Board proceeding of record, I
7 propose to take each of them through a very, very
8 brief direct examination setting out their
9 qualifications and independence.

10 I promise to the Board that I will be
11 brief, and with your permission, Mr. Chair, I'll lead
12 them through that just so that there's a record of
13 their expertise and independence.

14 THE CHAIRPERSON: Certainly.

15

16 EXAMINATION-IN-CHIEF BY MR. BILL HAIGHT:

17 MR. BILL HAIGHT: Thank you. So
18 beginning with Mr. Athas, you are the principal
19 consultant and vice president for Daymark Energy
20 Advisors?

21 MR. BOB PETERS: Mr. Chair, if I could
22 interrupt my friend for a minute. In light of that, I
23 wonder if it would be appropriate that we would just
24 have the witnesses take their oath.

25 THE CHAIRPERSON: Yeah. Sorry. We

1 need them sworn in.

2 MR. BOB PETERS: And then we'll
3 proceed --

4 THE CHAIRPERSON: Yeah.

5 MR. BOB PETERS: -- if that suits.

6 MR. WILLIAM HAIGHT: Thank you.

7

8 DAYMARK PANEL:

9 JOHN ATHAS, Sworn

10 JEFFREY BOWER, Sworn

11 DOUGLAS SMITH, Sworn

12

13 CONTINUED BY MR. WILLIAM HAIGHT:

14 MR. WILLIAM HAIGHT: So, Mr. Athas,
15 you've indicated that you are a vice-president and
16 principal consultant for Daymark Energy Advisors?

17 MR. JOHN ATHAS: Yes.

18 MR. WILLIAM HAIGHT: You hold a
19 masters in science and mechanical engineering from
20 Rensselaer Polytechnic Institute?

21 MR. JOHN ATHAS: Yes.

22 MR. WILLIAM HAIGHT: And you received
23 that in 1982?

24 MR. JOHN ATHAS: Yes.

25 MR. WILLIAM HAIGHT: And for the

1 purposes of the record, that's R-E-N-S-S-E-L-A-E-R.

2 You also hold an MBA from the University of

3 Connecticut --

4 MR. JOHN ATHAS: Yes.

5 MR. WILLIAM HAIGHT: -- which you

6 received in 1987?

7 MR. JOHN ATHAS: Correct. Yes.

8 MR. WILLIAM HAIGHT: You've been
9 qualified as an expert and provided expert opinion

10 evidence to this Board on two (2) occasions?

11 MR. JOHN ATHAS: Yes.

12 MR. WILLIAM HAIGHT: You provided
13 expert opinion evidence on the NFAT review of Manitoba
14 Hydro's proposal to develop Keeyask and Conawapa
15 generating stations?

16 MR. JOHN ATHAS: Yes.

17 MR. WILLIAM HAIGHT: You provided
18 expert opinion evidence to this Board -- this Board's
19 review of efficiency Manitoba's three (3) year Energy
20 Efficiency Plan?

21 MR. JOHN ATHAS: Yes.

22 MR. WILLIAM HAIGHT: And you've been
23 qualified as an expert and provided expert opinion
24 evidence to, among other bodies, the Nova Scotia
25 Utility and Review Board?

1 MR. JOHN ATHAS: Yes.

2 MR. WILLIAM HAIGHT: And that's on
3 multiple occasions?

4 MR. JOHN ATHAS: Many.

5 MR. WILLIAM HAIGHT: And also, the New
6 Brunswick Energy and Utilities Board?

7 MR. JOHN ATHAS: Yes.

8 MR. WILLIAM HAIGHT: The Newfoundland
9 and Labrador Board of Commissioners of Public
10 Utilities?

11 MR. JOHN ATHAS: Yes.

12 MR. WILLIAM HAIGHT: The Arkansas
13 Public Service Commission?

14 MR. JOHN ATHAS: Yes.

15 MR. WILLIAM HAIGHT: And the Rhode
16 Island Public Utilities Commission?

17 MR. JOHN ATHAS: Yes.

18 MR. WILLIAM HAIGHT: And -- and you
19 have provided opinion evidence to some of these boards
20 on the issue of energy export forecasts?

21 MR. JOHN ATHAS: Yes.

22 MR. WILLIAM HAIGHT: And you are
23 aware, sir, as an independent expert, your duty is to
24 assist the PUB with objective and unbiased opinions
25 that are within your area of expertise --

1 MR. JOHN ATHAS: Yes.

2 MR. WILLIAM HAIGHT: -- and within the
3 -- the scope of work that's been provided to Daymark
4 by the PUB?

5 MR. JOHN ATHAS: Yes.

6 MR. WILLIAM HAIGHT: And you're also
7 area aware that your duty as an expert is to avoid
8 assuming the role of an advocate?

9 MR. JOHN ATHAS: Yes.

10 MR. WILLIAM HAIGHT: Turning next to
11 Mr. Smith. Mr. Smith, you are vice-president and
12 principal consultant for Daymark Energy Advisors?

13 MR. DOUGLAS SMITH: Yes.

14 MR. WILLIAM HAIGHT: You hold a
15 bachelor of science and accounting that you obtained
16 from Syracuse University in 1991?

17 MR. DOUGLAS SMITH: Yes.

18 MR. WILLIAM HAIGHT: You have been
19 with Daymark since 2004?

20 MR. DOUGLAS SMITH: Yes.

21 MR. WILLIAM HAIGHT: And, as vice-
22 president and principal consultant, you have provided
23 clients with advice on energy forecasts?

24 MR. DOUGLAS SMITH: Yes.

25 MR. WILLIAM HAIGHT: You have also

1 analyzed the risks on markets and asset valuation
2 inclusive of the impacts of weather conditions?

3 MR. DOUGLAS SMITH: Yes.

4 MR. WILLIAM HAIGHT: And you have done
5 so on countless occasions?

6 MR. DOUGLAS SMITH: Yes.

7 MR. WILLIAM HAIGHT: Yes. You have
8 been qualified to give expert opinion evidence
9 previously to the Public Utilities Board of Manitoba?

10 MR. DOUGLAS SMITH: Yes.

11 MR. WILLIAM HAIGHT: Specifically, on
12 the 2017/2018, 2018/2019 GRA --

13 MR. DOUGLAS SMITH: Correct.

14 MR. WILLIAM HAIGHT: -- in which you
15 provided opinion evidence on Manitoba Hydro's expert -
16 - export revenue forecast?

17 MR. DOUGLAS SMITH: yes.

18 MR. WILLIAM HAIGHT: You also, at that
19 time, reviewed Manitoba Hydro's export contracts and
20 provided opinion evidence on those?

21 MR. DOUGLAS SMITH: Yes.

22 MR. WILLIAM HAIGHT: You have been
23 qualified to give expert opinion evidence on issues
24 relating to electrical utilities to, among others, the
25 Maryland Public Service Commission?

1 MR. DOUGLAS SMITH: Yes.

2 MR. WILLIAM HAIGHT: The Arkansas
3 Public Service Commission?

4 MR. DOUGLAS SMITH: Yes.

5 MR. WILLIAM HAIGHT: And the Maine
6 Public Utilities Commission?

7 MR. DOUGLAS SMITH: Yes.

8 MR. WILLIAM HAIGHT: You are aware,
9 sir, that your duty as an expert is -- require --
10 requires you to give objective and unbiased opinions
11 on matters within your expertise?

12 MR. DOUGLAS SMITH: Yes.

13 MR. WILLIAM HAIGHT: And within your
14 scope of work as prescribed by the Public Utilities
15 Board of Manitoba?

16 MR. DOUGLAS SMITH: Yes.

17 MR. WILLIAM HAIGHT: You are also
18 aware that your duty as an expert -- expert, excuse me
19 -- is to avoid assuming the role of an advocate?

20 MR. DOUGLAS SMITH: Yes.

21 MR. WILLIAM HAIGHT: Finally, turning
22 to Jeffrey Bower. Mr. Bower, you are a managing
23 consultant for Daymark?

24 MR. JEFFREY BOWER: Yes.

25 MR. WILLIAM HAIGHT: And you've been

1 employed by Daymark in a variety of positions since
2 2010?

3 MR. JEFFREY BOWER: Yes.

4 MR. WILLIAM HAIGHT: And you have a
5 certificate of geospacial analysis from Duke
6 University in 2010?

7 MR. JEFFREY BOWER: Yes.

8 MR. WILLIAM HAIGHT: And I understand
9 the study of geospacial analysis is the -- is, in a
10 nutshell, the study of data mapping?

11 MR. JEFFREY BOWER: Yes.

12 MR. WILLIAM HAIGHT: You have a
13 Masters in Environmental Management from Duke
14 University, which you obtained in 2010?

15 MR. JEFFREY BOWER: Yes.

16 MR. WILLIAM HAIGHT: That one of the
17 things you studied at Duke was climate change and its
18 impact upon industry?

19 MR. JEFFREY BOWER: Yes.

20 MR. WILLIAM HAIGHT: Your consulting
21 practice includes power market modelling and price
22 forecasting?

23 MR. JEFFREY BOWER: Yes.

24 MR. WILLIAM HAIGHT: And you have been
25 qualified to provide expert opinion evidence to, among

1 others, the Georgia Public Service Commission?

2 MR. JEFFREY BOWER: Yes.

3 MR. WILLIAM HAIGHT: The Arkansas
4 Public Service Commission?

5 MR. JEFFREY BOWER: Yes.

6 MR. WILLIAM HAIGHT: And the Maine
7 Public Utilities Commission?

8 MR. JEFFREY BOWER: Yes.

9 MR. WILLIAM HAIGHT: And you
10 understand, sir, that your duty as an expert is to
11 provide unbiased opinions and objective opinions on
12 the matters within your expertise?

13 MR. JEFFREY BOWER: Yes.

14 MR. WILLIAM HAIGHT: And within the
15 scope of work that's been prescribed by the PUB?

16 MR. JEFFREY BOWER: Yes.

17 MR. WILLIAM HAIGHT: And finally, you
18 understand that your duty as an expert is to avoid
19 assuming the role of an advocate?

20 MR. JEFFREY BOWER: Yes.

21 MR. WILLIAM HAIGHT: With those
22 questions, Mr. Chair, and members of the panel, I -- I
23 submit that Misters Athas, Smith, and Bower be
24 qualified to provide expert opinion evidence to this
25 Board.

1 THE CHAIRPERSON: Now -- thank you,
2 Mr. Haight.

3 Now, as I understand, the question was
4 put to the Interveners in Hydro before in terms of
5 their being experts. So --

6 MR. WILLIAM HAIGHT: That's correct.
7 Right. Prior to this morning.

8 THE CHAIRPERSON: So -- so we will
9 qualify them as expert witnesses.

10 I'm not sure -- Mr. Athas has his light
11 on, so I assume he's starting with the presentation?

12 MR. WILLIAM HAIGHT: That is correct,
13 sir. You are on the ball this morning.

14 THE CHAIRPERSON: Second cup of coffee
15 in me already. So thank you. Mr. Athas...?

16

17 CONTINUED BY MR. BILL HAIGHT:

18 MR. JOHN ATHAS: I forgot about the
19 affirming of the qualifications step in the process.

20 Good morning, Chair Gabor, Vice-Chair
21 Kapitany, Panel Members Bellringer, Bass, and Sy,
22 Board counsel, representatives of Hydro, and the other
23 stakeholders.

24 On behalf of the Daymark team, I want
25 to express our -- our pleasure and appreciation of

1 being asked to support the PUB and the stakeholders in
2 Manitoba once again.

3 I will kick off the presentation. The
4 presentation duties will be shared by all three (3) of
5 us -- of us here today. Feel free to ask questions as
6 we -- as we go along.

7 The -- the slides for today have been
8 redacted in coordination with Hydro's attorneys, and -
9 - but we've kept that -- we've tried to have as much
10 information on there for the discussion as possible.

11 The -- we have structured our
12 presentation -- as you can see -- to cover all the
13 items of our scope of work, the -- the information
14 within the report. We have slightly reordered the
15 discussion from the -- from the report because while
16 sections of the -- all the sections of the report are
17 covered, we believe this order will aid in conveying
18 the information on a discussion basis in an efficient
19 and effective manner. And we'll conclude our
20 presentation with our findings.

21 As -- as with our prior opportunities
22 as independent expert consultants before the PUB, we
23 have worked within a well-structured tight scope of
24 work shown here -- next slide, please -- shown here in
25 a -- in a condensed manner.

1 And it has three (3) main questions
2 that we have -- objectives that -- as we see the
3 scope, to determine the accuracy and reasonableness of
4 the forecast for export energy and capacity and -- and
5 extra provincial revenues in the GRA application to
6 determine the reasonableness of the operations
7 performed by Hydro during the drought. And
8 specifically, economic impact of -- in 2021/2022. And
9 determine whether Hydro's recently modified modelling
10 and hydrological practices have impacted the ability
11 to respond to water conditions and/or the accuracy of
12 the export revenue forecast.

13 In fulfilling these objectives, as an
14 overall objective, the scope of work had specific
15 items of -- that are listed on this slide. And we'll
16 go through all of them. In particular, we'll be
17 taking you through them on -- in -- during the
18 presentation.

19 These specific requests are outlined in
20 the report, but they also contribute to our findings
21 and they -- and to our -- to us at -- developing our
22 findings, and -- and they're very supportive of -- of
23 -- of our findings and the discussion will show that
24 as we go along.

25 Our approach -- our approach, as

1 always, was designed to review public information
2 through analysis, public analysis, processes and
3 performance of hydro through in-person interviews,
4 supplemented -- that -- nicely these days with virtual
5 discussions with a team from Hydro.

6 We -- we led -- those discussions
7 resulted in volumes of -- of reports and presentations
8 and policies being shared with -- with Daymark and
9 that -- that we use for this report. And we
10 appreciated the responsiveness and the amount of time
11 that the Hydro team spent with us.

12 We made a -- we had -- made a complete
13 review of the relevant parts of the interim rate
14 application, the GRA docket and record from all
15 stakeholders. We performed independent analysis of
16 the information in some areas where it was warranted
17 and used our experience to provide an assessment of
18 the information analysis and conclusions.

19 We are here today to answer questions
20 on -- that the panel, Board staff, the Company and the
21 stakeholders have on the issues of our report, which
22 has been already made a part of the record.

23 We would be remiss if we didn't discuss
24 the context of -- provide some context to the review
25 and the issues that were being discussed in the GRA

1 and brought -- brought Daymark into -- for support.

2 The -- the -- there is -- this is a
3 period of significant change and major uncertainty for
4 -- for Manitoba, for the regions close to Manitoba and
5 -- and all of North America, if not -- if not further.

6 The energy industry transition is being
7 driven and this is a very important part by, 'cause it
8 makes it -- it adds to the uncertainty, by policy,
9 economics and by the customers.

10 The demand within Manitoba is
11 increasing and reducing the energy available for
12 export. Hydro's profitable contracts are expiring.
13 Core issues within MISO regarding resource adequacy
14 are evolving and that creates an unknown and the --
15 and extreme water conditions have -- have occurred
16 within Manitoba in consecutive years.

17 All these effects, the extra provincial
18 revenue forecasts and our -- that -- determining what
19 is appropriate for a GRA.

20 I will turn the discussion over to
21 Jeff Bower to start the details of the discussion.

22 MR. JEFFREY BOWER: Okay. Thank you.
23 Again, my -- my name is Jeff Bower and it's a pleasure
24 to be here with you today.

25 We -- we'd like to start our

1 presentation today with a discussion of the MISO
2 market outlook. The -- the MISO market is a topic of
3 two (2) of the specific scope items from our scope of
4 work, but beyond just those two (2), it affects a
5 number of -- of other scope items related to the
6 review of the extra provincial revenue opportunities
7 for Manitoba Hydro.

8 And this topic really provides a
9 foundation for several of the other topics that we
10 will be discussing today, so we wanted to start with a
11 -- here.

12 In addition, based on several of the
13 information -- information requests that were received
14 from -- from parties, we understand there's
15 considerable interest in -- in the MISO market and our
16 views of the MISO market, and so that's why I wanted
17 to prioritize it as a foundational topic today. Next
18 slide.

19 So the MISO market is Manitoba Hydro's
20 key export market and it is the largest variable
21 regarding the net extra provision -- extra provincial
22 revenue forecast.

23 And as we note here, on the left side,
24 the -- the MISO conditions impact both the value of
25 and the demand for Manitoba Hydro's products. The

1 market pricing and that includes energy capacity and
2 ancillary services products. And changes to these
3 market products, over time, could impact the value of
4 opportunity sales by Manitoba Hydro.

5 And in the broader market activity, in
6 the MISO region, impacts the demand for Manitoba
7 Hydro's products over time. So this includes elements
8 like load growth and -- and shape, resource
9 retirements, and -- and new builds, resource adequacy
10 rules, US state and federal policies, customer
11 preferences. And we'll be talking through all these
12 today.

13 And this market activity impacts both
14 the demand for firm sales by Manitoba Hydro, as well
15 as opportunity sales.

16 So, in the context of the conditions of
17 the MISO market, there are, really, I think, three (3)
18 key questions that are pertinent to the GRA Review,
19 the first being, you know, Manitoba Hydro is
20 forecasting export revenue to decline over time. Is
21 that reasonable?

22 The second being, Manitoba Hydro does
23 not assume that diversity arrangements for capacity
24 will be renewed and does not assume new future
25 capacity sales. Is that reasonable?

1 And, third, should Manitoba Hydro be
2 assuming a premium for its products in its long-term
3 forecast?

4 So, there are a number of very inter-
5 related market forces in MISO that are influencing the
6 ability of Manitoba Hydro to sell its products into
7 the market and impacting the price of those products.

8 And, unfortunately, it's not really a
9 very straightforward story, where we can say MISO
10 market changes are -- are good for Manitoba or are bad
11 for Manitoba, in terms of their -- their revenue
12 opportunities. There are some pretty complex
13 interactions between these various market forces and
14 there's a lot of uncertainty related to each of them.

15 So, for the purposes of this
16 discussion, we've -- we've grouped these market forces
17 into three (3) categories and we'll discuss each of
18 these individually on the -- on the following slides.

19 The first being portfolio transition.
20 This covers the types of generating resources that are
21 on-line and the changes to that over time.

22 The second is resource adequacy, which
23 is, essentially, whether MISO has the right mix of
24 available resources to reliably meet load all through
25 the year.

1 And the third is changes in demand.
2 So, this is the -- both the amount of total demand in
3 MISO at the time of system peak and the amount of
4 energy demand throughout the year and this -- as we'll
5 discuss, this includes changes to the seasonality of
6 demand, which is something of interest.

7 The first category is portfolio
8 transition. So, MISO, like most regions that use a
9 large amount of -- of fossil fuels as part of their
10 supply mix is in the midst of a very major transition
11 to renewals and non-emitting resources.

12 The relevant MISO conditions related to
13 portfolio transition are the rapid expansion of
14 renewables and the retirement of conventional
15 resources, primarily coal and -- and natural gas-fired
16 resources.

17 This transition is being driven by a
18 few key factors. So, in the -- in the centre box
19 there we have a few of those. So, that includes state
20 policies that are requiring a reduction in grid
21 emissions, de-carbonization commitments of individual
22 utilities, U.S. federal government incentives. This
23 includes tax credits, the investment tax credit and
24 the production tax credit. Those were both recently
25 expanded and extended by the 2022 Inflation Reduction

1 Act in the U.S. and then, ultimately, this expansion
2 of renewables is being driven by economics.

3 So, between the price declines of -- of
4 wind and solar, the, you know, -- the capital costs
5 price declines, federal incentives that are supporting
6 development, essentially, utility planning processes
7 in the U.S. are -- are consistently concluding that
8 renewable resources are the lowest cost supply option
9 for long-term -- long-term portfolio additions.

10 So, looking at this at the figure that
11 we have here on the page, I think this is probably
12 familiar to you. I believe it was in a -- a Manitoba
13 Hydro slide from their presentation.

14 This shows the expected change in total
15 MISO energy supply over the next 20 years. The
16 coloured bars represent different -- different fuel
17 types and the -- the ones of particular note are --
18 are green is wind and the yellow is solar and it's
19 showing the proportion of each fuel as a component of
20 the total energy supply for different years, 2026,
21 '31, '36, '41.

22 And, for reference, in 2021, wind and
23 solar, together, made up 13 percent of total energy
24 supply in MISO and, so, what this figure, which comes
25 from a MISO -- well a recent MISO forecast, is showing

1 that, by 2026, they're expecting that 13 percent to
2 increase to 28 percent of total supply and, then, by
3 2036, it -- it becomes more than 50 percent total
4 supply.

5 So, this is, basically, just hammering
6 home that -- that the -- the portfolio transition is --
7 - is rapid and MISO is -- is expecting it to occur,
8 you know, really, in the next 10 to 15 years, become a
9 major change in -- in the supply.

10 THE CHAIRPERSON: Sorry, Mr. Bower,
11 can I interrupt you for second?

12 MR. JEFFREY BOWER: Yeah, of course.

13 THE CHAIRPERSON: Where's Hydro bit on
14 this list? I don't see any reference. Does it fit in
15 'other' or --

16 MR. JEFFREY BOWER: I believe it would
17 be in -- in 'other'. That's a good question that I --
18 I didn't check, but I -- I do believe it would -- it
19 would be in the -- in the 'other' category.

20 THE CHAIRPERSON: Okay. And according
21 to this list, is Hydro water -- sorry, energy
22 generated by hydroelectric considered renewable?

23 MR. JEFFREY BOWER: Well, in -- in
24 this analysis they don't make a distinction of
25 renewable or -- or not. In general, the definition of

1 renewable depends largely on the context. So, many
2 states have renewable portfolio standards as -- as you
3 probably know, and states have different ways of
4 classifying hydroelectric in terms of whether it is
5 renewable or which class of renewables Hydro complies
6 with.

7 So, for example, there are -- are
8 multiple states where you'll have a -- a tier 1 class
9 which is primarily new renewables, new wind and solar,
10 and you'll have a class 2, which would be existing
11 Hydro.

12 So, there are other states that don't
13 really make a renewable designation, they look for --
14 they have a clean energy standard and in those states
15 usually Hydro is considered a clean energy, you know,
16 qualifies as a clean energy resource.

17 THE CHAIRPERSON: Okay. Thank you.

18

19 CONTINUED BY MR. BILL HAIGHT:

20 MR. JEFFREY BOWER: So, with this
21 portfolio transition, there are a couple key impacts
22 on Manitoba -- that -- that affect Manitoba Hydro.
23 First, the big issue is that renewable resources in
24 the MISO market reduce energy market prices.

25 Market prices are set by the marginal

1 unit online in any given hour. And that's generally
2 the most expensive and least efficient resource that
3 is required in that hour.

4 So, as the regions adding these, you
5 know, many gigawatts of -- of new renewables, those
6 resources don't have a fuel cost, and so they are
7 essentially priced at zero.

8 So, as those resources are brought on
9 line, you need fewer of the more expensive/less
10 efficient resources and so you -- you are lowering the
11 market price because you don't need -- it's -- the
12 market is no longer priced at that most expensive
13 resource.

14 So, that's one (1) of the reasons why
15 renewable resources are driving this reduction in the
16 long-term energy price forecast. So, all else equal,
17 this reduces Manitoba Hydro's revenue opportunities
18 from -- from opportunity sales into MISO.

19 The other impact of this portfolio
20 transition is that the -- that is relevant to Manitoba
21 Hydro is that the renewable resources provide energy,
22 but their capacity contribution is a bit reduced
23 because of the intermittency of renewables.

24 So, this lower capacity value has
25 implications for resource adequacy, which is the next

1 category we'll discuss.

2 So, the second category of -- of
3 factors is collected together under resource adequacy.
4 So, resource adequacy is essentially an element of
5 grade reliability. Is there sufficient supply to meet
6 load plus required reserve margin in every hour of the
7 year?

8 And so, the MISO conditions related to
9 this are that, again, this major fuel transformation
10 is under way. This is particularly true in Northern
11 Miso. And there's a lot going on in this slide, so
12 I'm going to try to take a minute to clarify what --
13 what we're looking at.

14 In the left-hand figure here, this
15 shows the expected resource retirements and additions
16 over twenty (20) years. And this is another MISO.
17 This is the same MISO study that provided the figure
18 from the -- from the previous slide.

19 The bars to the left of the axis show
20 resource retirements, and the bars to the right are
21 resource additions. This is a forecast by MISO. And
22 each row of those bars shows a different local
23 resource zone, or LRZ.

24 In LRZ 1, which is Minnesota, Dakotas -
25 - the Dakotas, part of Wisconsin, and part of Montana.

1 That's the one (1) that's, you know, obviously closest
2 to Manitoba and their -- their most immediate training
3 partner.

4 That's the top set of -- of graphs, if
5 you can see it there on the slide. And what we're
6 highlighting here is that the change in portfolio for
7 LRZ-1 -- that LRZ-1 basically has -- is -- is the area
8 with some of the highest expected portfolio turnover.
9 The -- the -- it has the highest level of -- of
10 expected retirements and the highest level of expected
11 planned additions over the next twenty (20) years.

12 The other figure that we have on the
13 left here is -- or on the right here, excuse me -- is
14 showing the -- how the change in portfolio is
15 resulting in an expectation that there will be a
16 shortage of firm capacity in the near future.

17 And so this shows -- this figure on the
18 right shows the load capac -- what's called the load
19 capacity balance for LRZ-1, again the northern MISO
20 region.

21 The black line on this graph is showing
22 the expected load plus reserve requirement, so that's
23 what's needed to meet -- meet the load. The dark blue
24 bars at the bottom represent existing resources, and
25 the lighter blue bars represent planned resources.

1 The grey bars at the top are essentially -- they
2 essentially represent the resources that are needed
3 but are not yet online or planned.

4 So bottom line for this is -- is
5 showing that load is -- is growing at -- at a pretty -
6 - you know, expected to grow at a pretty steady rate,
7 and that there, in the next few years, may not be
8 enough firm supply resources to meet that load in --
9 in northern MISO.

10 So the driver of this capacity
11 transition and the expected capacity shortfall is the
12 retirement of fossil-fired thermal resources which
13 provide very firm capacity and the additional of
14 renewables which provide energy, but not as much of
15 that dependable capacity that's needed for
16 reliability.

17 And so the last relevant category in
18 this resource adequacy -- or the last relevant
19 condition in this resource adequacy category is the
20 impli -- sorry; yeah, thank you -- is the -- is the
21 implementation of the MISO seasonal peak requirements.

22 You've heard a little bit I think about
23 these, but basically, the MISO seasonal peak
24 requirements are intended to require that utilities
25 have enough capacity in all four (4) seasons.

1 The driver of this change in the MISO
2 market rules has been an increased concern in recent
3 years that only planning for the summer peak, which
4 has typically been the annual system peak, exposes the
5 grid to reliability concerns in other seasons.

6 Renewable resources provide different
7 amounts of capacity in different seasons, and extreme
8 weather events have caused reliability concerns
9 outside of typical system peak periods.

10 And so the last element for the -- item
11 for this slide is the -- these impacts on -- of these
12 conditions on Manitoba Hydro. They're complex and
13 potentially a little counterintuitive. So all else
14 equal, if you are expecting a capacity shortfall, that
15 should be a good thing for Manitoba Hydro. It gives
16 them an opportunity to sell some of their summer
17 surplus capacity into the market.

18 However, at the same time, the
19 implementation of these summer -- of these seasonal
20 resource -- sorry, seasonal capacity requirements and
21 the utility planning decisions that are going to be
22 made in the MISO region to comply with those
23 requirements may result in a reduced market demand for
24 summer capacity. And we'll talk a little bit more
25 about that in a moment. Next slide, please.

1 So this last category of the three (3)
2 is the demand changes. So the relevant MISO condition
3 here is that electrification of heat and
4 transportation is expected to change the load amounts
5 and load patterns.

6 Electrification is being driven by a
7 few items. Policy is promoting the elimination of
8 emitting technologies. Developments in the
9 technologies have improved the efficiency of heat
10 pumps and the range capabilities of electric vehicles,
11 so customer preferences are -- are a big component of
12 this change. And then the final is economics:
13 technology costs to clients, policy-driven incentives,
14 and lower-cost energy are making electrification more
15 appealing to -- to customers in the market.

16 And the impact of this change in demand
17 that is relevant to Manitoba Hydro is that the change
18 in demand patterns could potentially alter these
19 seasonal peak patterns that until now have created a
20 natural market for Manitoba Hydro's surplus summer
21 capacity.

22 So the figure that we have here on the
23 slide is from a 2020 -- 2021 MISO study called,
24 "Electrification Insights". It compares the 2040
25 hourly system load forecast under a reference case and

1 a moderate electrification case. So it's basically
2 trying to see, you know, how does these
3 electrification trends -- how could they potentially
4 impact the timing of -- of peak loads.

5 And what it's showing is that, based on
6 this -- this -- their assumptions on the moderate
7 electrification case, the system becomes winter
8 peaking. This is the orange line here. It shows that
9 the January peak is 202 gigawatts for MISO as a whole,
10 and the July peak is a hundred and ninety-three (193).

11 And the key reason as to why these
12 electrification scenarios drive this change in the
13 season of the system peak is that -- the high load
14 that electrified space heating will put on the system.

15 So this figure here is for the full
16 system, but individual regions, especially in northern
17 MISO, may be more impacted by these trends or may be
18 impacted sooner.

19 The demand changes interact with the
20 resource adequacy issues we discussed on the last
21 slide, and so as an impact -- as an example of the
22 impact that this will have on Manitoba Hydro, if the
23 winter capacity requirement for a utility in northern
24 MISO becomes its planning constraint, meaning that it
25 is driving the need for that utility to build or

1 acquire new capacity, the utility could decide to
2 build a new resource that will meet that winter --
3 winter need.

4 And if it does that, it will, generally
5 speaking, having that capacity available in the
6 summer. So then that utility no longer has as much of
7 a summer capacity need, and that may reduce the demand
8 for Manitoba Hydro's surplus summer capacity.

9 So one other last thing here that's a
10 bit counterintuitive is that this scenario that I just
11 described, that could occur even if the utility isn't
12 winter peaking necessarily because the capacity need
13 is driven by a few elements simultaneously.

14 It's driven by what the peak load is
15 for that season, what the reserve margin is that MISO
16 is requiring for that season, and then the accredited
17 capacity value of all of that utility's resources
18 during that season. So accredited capacity value
19 changes between summer and winter for certain fuel
20 types. You can go to the next slide.

21 So when we combine these -- these MISO
22 market forces all together, it results in a long-term
23 market outlook that is very uncertain for Manitoba
24 Hydro sales. It's clear that the MISO market will
25 continue to develop renewables.

1 The interconnection queue in MISO is --
2 is showing resource -- the development activity. MISO
3 transmission planning processes are -- are, you know,
4 accepting the -- and -- and planning for the future
5 with a lot more renewables. Policies will continue to
6 require renewables, and economic drivers will continue
7 to support the development of renewables.

8 At the same time, with the addition of
9 more -- more renewables and related economic pressures
10 on conventional resources, it is setting up some
11 resource adequacy challenges where the region is
12 building a lot, but firm capacity could be in short
13 supply.

14 The MISO seasonal capacity construct --
15 construct could also create some new pressures for
16 certain regions and certain utilities, and these
17 requirements for this seasonal capacity construct
18 rules, they're just getting fleshed out, and so it's a
19 bit uncertain how active the regions will be in
20 transacting this seasonal capacity.

21 The creation of the seasonal capacity
22 rules evolving at the same time that there's a high
23 likelihood of load pattern changes further complicates
24 matters. And it could take some time before
25 individual utilities know what their capacity needs

1 are in different seasons and what the market options
2 are for -- for securing capacity.

3 In addition, the options for capacity
4 alternatives are changing the landscape of potential
5 competitors for Manitoba Hydro's capacity sales.
6 There have been some rapid declines in costs for
7 battery storage.

8 These are stalled a little bit by
9 inflation pressures and supply chain pressures in the
10 last couple of years, but this new Inflation Reduction
11 Act that was passed last year has new incentives that
12 are supporting new development of -- of battery
13 storage.

14 There are other alternatives as well
15 including virtual power plants which may become --
16 which are becoming increasingly viable and -- and a
17 low-cost option for capacity. And some regions have
18 preferences for local resources over imports, and so
19 that's a factor that -- that could affect the demand
20 for Manitoba Hydro exports.

21 Lastly, we have discussed some ways in
22 which Manitoba Hydro's energy and capacity might be
23 restricted due to this MISO market evolution. But
24 some of these changes could just as easily create new
25 or expanded opportunities for Manitoba Hydro products.

1 The MISO region's building all these
2 new intermittent renewables that need firming.
3 Manitoba Hydro is a clean, reliable, and dispatchable
4 resources. And all of those characteristics are very
5 important for a region that is trying to maintain a
6 reliable grid with a lot of renewables online.

7 But so far, MISO market rules and
8 products do not provide a significant compensation
9 mechanism for those qualities.

10 Other regions in the US have been
11 grappling with the same challenge and have been
12 developing some new products, and MISO is talking
13 about that. That's part of what they call their
14 reliability imperative, where they're looking at, you
15 know, what market changes are needed in order to
16 accommodate this new grid, but there's a lot of
17 uncertainty about when and if those will -- will
18 develop.

19 So, given all this uncertainty, we
20 essentially conclude that for the GRA, the
21 conservative assumptions related to the opportunities
22 for MISO sales are appropriate based on what Manitoba
23 Hydro can know today about products and pricing. Next
24 slide.

25 And so, we're turning to the first

1 three (3) questions that we started with. Some of
2 these we'll discuss a little bit more in section 5 of
3 the presentation, but -- but to connect these to the
4 discussion that we just laid out, the first, Manitoba
5 Hydro assumes export revenue from the MISO market is
6 declining. Is that reasonable? Yes.

7 We expect that additional renewables
8 will reduce energy market prices which will lower the
9 energy market revenue. And that's even setting aside
10 that Manitoba Hydro's expected load growth will reduce
11 its potential supply of -- of export energy volumes.

12 Number 2, Manitoba Hydro does not
13 assume that diversity arrangements for capacity will
14 be renewed and does not assume new future capacity
15 sales. Is that reasonable? Yes.

16 While it is certainly possible that the
17 market for seasonal diversity arrangements will
18 continue, the disruption that's being caused by the
19 seasonal capacity rules, load changes, and capacity
20 build out and retirement means that assuming a minimum
21 level of capacity sales would be highly uncertain.

22 In addition, it's important to remember
23 that the market for capacity sales is highly dependent
24 on individual utility actions. Each potential counter
25 party utility has their own strategic and financial

1 objectives and is -- is an independent market actor.
2 Manitoba Hydro really needs a counter party to make
3 those sales.

4 And third, should Manitoba Hydro be
5 assuming a premium for its products in long-term -- in
6 the long-term forecast? We agree that in -- in a
7 world where there is a priority on a decarbonized
8 grid, a source of clean firm supply, like Manitoba
9 Hydro, should be valued highly, and we think that
10 ultimately it will be valued highly.

11 But the mechanism that will be used to
12 value those qualities, when that value will be
13 reflected in the market and what the dollar value of
14 that -- that value for those -- those qualities will
15 be is too uncertain right now to include in the
16 forecast for the purposes of the GRA.

17 And, in addition, we don't know what
18 other competing resources that can also provide these
19 qualities, whether those will be more attractive to
20 the MISO market than Manitoba Hydro's export capacity.
21 So, excluding a premium is a reasonable conservative
22 assumption for the GRA.

23 And now I'll pass it on to Mr. Smith to
24 talk about inflow forecasting and energy modelling.

25 THE CHAIRPERSON: Sorry. If I could

1 just ask a question.

2 MR. JEFFREY BOWER: Yeah. Sure.

3 THE CHAIRPERSON: So, hypothetically,
4 we could see a situation where Manitoba Hydro's energy
5 is -- is required because of the increased demand, but
6 there actually is no long-term commitment, so it sort
7 of fills in the gap.

8 And hypothetically, you have the
9 Northern states start subsidizing wind and solar.
10 Essentially, Manitoba Hydro's available for use for a
11 certain period of time, and then -- then it's dropped
12 or reduced.

13 Is -- is that a valid scenario?

14 MR. JEFFREY BOWER: Yeah. And -- and
15 it could be that -- you know, I think it's probably
16 likely that Manitoba Hydro will always be -- or not --
17 maybe not always, but will continue to be needed in
18 certain hours for much longer than -- than a
19 consistent -- you know, if -- if they're building as
20 much wind and solar as they're -- they're planning,
21 what you call shoulder periods in the spring and fall
22 when load is a lot lower and you've got all of these
23 resources online, there's probably going to be enough
24 renewables down already in the MISO market that the
25 need for Manitoba Hydro's surplus energy in those --

1 those periods will be very diminished.

2 There's also a likelihood that they --
3 that they will continue to have because they're
4 intermittent resources -- until they're fully backed
5 by storage or some other dispatchable resource, there
6 will probably continue to be hours and -- and seasons
7 where Manitoba Hydro's energy -- surplus energy would
8 be more in demand, but contracting -- you know,
9 someone signing a long-term contract for that now I
10 think is -- is probably pretty uncertain.

11 THE CHAIRPERSON: Well, that just led
12 me to my -- you gave me the -- the next question,
13 which is, most of the utilities in Canada -- I mean, I
14 look at BC Hydro, Manitoba Hydro, and Quebec Hydro,
15 which are the major exporters.

16 Are -- are we looking at a completely
17 new phase of contracts? Because I'm just wondering if
18 long-term contracts are going to go out of style.
19 Interestingly, in the eastern -- eastern part of the --
20 -- of the continent we have a different situation
21 because Quebec Hydro bought a US utility so it can
22 determine whether the US utility's going to be buying
23 from the parent company or not. We don't have a
24 situation.

25 So, is it the view that the -- the old

1 days of twenty (20) and fifty (50) year contracts are
2 sort of gone and everybody's going to be making
3 decisions on a much shorter period of time?

4 MR. JEFFREY BOWER: I -- I'll start
5 and see if -- see if any of my colleagues have -- have
6 something to add. But I think that that's certainly
7 likely -- or -- or possible, especially for this
8 transition period that we're in right now.

9 I think that there is just a lot of
10 uncertainty around, you know, MISO is expecting this
11 massive build-out. It's still pretty uncertain
12 exactly how that works and whether it works on the
13 schedule that they think it's -- it's going to work
14 on.

15 You know, the US is having a lot of
16 conversations about transmission development to try
17 and bring in resources from other regions, and that's
18 potentially subsidized by the government.

19 So, I think that we're just in this
20 period right now where there's a lot of uncertainty.
21 And I -- I would expect that a fifty (50) year
22 contract, you know, or -- or even a twenty (20) year
23 contract right now, would be risky for a utility not
24 knowing exactly what their needs are -- are going to
25 be for -- for that -- that period --

1 THE CHAIRPERSON: Thank you.

2 MR. JEFFREY BOWER: -- if you have
3 a...

4 THE CHAIRPERSON: Sorry, I've got a --
5 I'm sorry. I -- I believe he's going to answer. Then
6 you can ask the question --

7 MR. JOHN ATHAS: I was -- since you
8 mentioned the east and Hydro Quebec, I was -- I was
9 just going to add to that, that -- so -- and this is
10 public. You can -- you can find places where -- where
11 Quebec talks about this.

12 You know, their -- their historic
13 approach to contracting with the US has been for base
14 load all-hours energy, and inclusive of the last two
15 (2) contracts that they've negotiated with -- with
16 Massachusetts and New York. But they recognize that
17 long-term their value is likely to change into more of
18 a balancing product.

19 And so, the transmission lines that
20 come with the -- the two (2) -- the two (2) most
21 recent projects will -- the value of those will extend
22 far beyond the twenty (20) year contracts for energy.
23 And -- and you can see them talking about part of the
24 long-term value there is they expect to be a battery.
25 They talk about they're -- they're the largest battery

1 available to those markets.

2 And so, as offshore wind comes online
3 and other intermittence, there will be times when
4 those regions have too much energy, and they can pass
5 it on to Quebec. And then there are times when the
6 market -- markets won't have enough energy. And then
7 Quebec will be able to -- to dispatch down.

8 Now, Quebec has long multi-year
9 storage. They're not -- you know, I don't -- I'm not
10 drawing a direct parallel to Manitoba Hydro's
11 situation.

12 But the point is, is that, even in
13 cases like that where they are continuing to find
14 contracts, they are building and strategizing towards
15 a future in which they will be interacting very
16 differently with the same markets that they've done
17 historically.

18 MS. CAROL BELLRINGER: Sorry, it was
19 too close to what you were just talking about to
20 weight. So, it's -- I'm going to ask you a relatively
21 vague question and hope you can give me as a precise
22 an answer as possible.

23 And we -- I'm going to not repeat all
24 of the factors leading into it, but -- but we've heard
25 from you and others it's too uncertain right now.

1 When won't it be so uncertain?

2 MR. JEFFREY BOWER: That's -- that's a
3 good question. I think the -- the transition that the
4 MISO market and other markets are underway right now -
5 - that have underway right now -- will extend for a
6 long time.

7 So I think that we may not know for --
8 for a while exactly what the long-term, you know,
9 opportunities are for -- for those types of sales.

10 We will start to understand things a
11 bit more as, for example, you know, the MISO seasonal
12 capacity construct rules start getting developed.

13 Once we've been through a couple of
14 periods of compliance with those new rules, I think
15 you'll understand a little bit -- we'll understand a
16 little bit better how utilities are complying with the
17 seasonal rules. That may add some clarity about
18 whether there's short-term capacity opportunities for
19 -- for Manitoba. Potentially, long-term as well. But
20 that -- that really depends, as we said, on -- on
21 utility decisions.

22 So I think those conversations between
23 potential counter parties will help to -- to clarify
24 what the long-term prospects are.

25 And then, I -- I would say that, you

1 know, while there's a lot of uncertainty, there are
2 ways to evaluate the, you know, different scenarios
3 and different futures.

4 It may not be the right thing for -- to
5 -- to conduct for a GRA and that wasn't really
6 conducted here, you know, testing multiple different
7 market structures or -- or, you know, different
8 configurations of -- of how the market develops over,
9 you know, the next fifteen (15) years. That wasn't
10 conducted for the GRA, but that may be something that
11 is -- is worth -- you know, as part of an IRP or -- or
12 another type of analysis. Hopefully that helped.

13 BOARD MEMBER BASS: Mr. Bower, I'd
14 just like to check in to make sure I'm understanding
15 this. So are -- are we just talking about -- and I
16 don't know what the proper term might be, but perhaps
17 spot sales into the MISO market.

18 Because during the GRA period, we still
19 have the existing counter-party contracts and none of
20 them expired during this GRA period. So we're still
21 going to -- Hydro would still have the revenue coming
22 from that, right?

23 MR. JEFFREY BOWER: Yes.

24 BOARD MEMBER BASS: So if that is all
25 correct, what's the order of magnitude -- if -- if you

1 know -- of the annual revenue that Manitoba Hydro
2 would earn from those, sort of, spot sales?

3 MR. JEFFREY BOWER: The --

4 MR. BOB PETERS: Mr. Chair, I
5 appreciate Board Member Bass's question and I'm just
6 looking to my friend Ms. Fernandes.

7 And what we are -- we are on the public
8 record, Mr. Bower, as you know. And we want to make
9 sure that if you are providing information that goes
10 near that line, that we be cautious.

11 I will remind the parties that Manitoba
12 Hydro has redacted, in its materials, the split
13 between opportunity firm exports.

14 So the Board has access to that in
15 confidence. But Mr. Bass's question is a -- it's an
16 important question. I will just give my friend Ms.
17 Fernandes an opportunity to indicate whether she is
18 comfortable with that being pursued on the public
19 record.

20 MS. ODETTE FERNANDES: Manitoba Hydro
21 would consider that information commercially sensitive
22 information. But I would recommend that maybe that
23 question be responded to tomorrow during the CSI
24 session.

25

1 THE CHAIRPERSON: Sure.

2 BOARD MEMBER BASS: So could we leave
3 the -- the last part about the -- the number for the
4 CSI session, but just confirm that check-in part that
5 I asked in the beginning?

6 MR. JEFFREY BOWER: Yes, I think we
7 can confirm the check-in. The -- the initial
8 clarification that the contracts are existing. And
9 so, the conversation about MISO market opportunities
10 is basically for either opportunity sales or for new
11 contracts that are not already, you know, done and
12 assumed.

13 I think a lot of the factors that we're
14 talking about would effect whether a utility would be
15 interested in signing a new long-term contract. But
16 it doesn't affect the existing contracts.

17 BOARD MEMBER BASS: Okay. Thank you.

18 MR. JOHN ATHAS: If I may, I'd like
19 to just come back to one of the Chair's points and
20 very quickly.

21 The -- the idea that -- you know, the
22 question was, Is -- are long-term contracts just going
23 out of style?

24 And, like, one of the things that's --
25 that's a condition now is that we've seen when -- a

1 lot of the economics of the renewables in the US are
2 predicated on incentives from legislation. And I
3 think there is a -- a rush to get those resources done
4 because of the -- the economics can change with the --
5 with a law as opposed to a technology evolution and
6 the like.

7 And it's -- and it's what we've seen in
8 other places and other functionality, that the -- that
9 that's where the rush is to get those -- to get the,
10 you know, solar and -- and the wind facilities built
11 on a big scale while the incentives are there.

12 THE CHAIRPERSON: I would just -- I
13 would just raise, Mr. Athas -- and perhaps I'm wrong -
14 - it's the economics and the politics of it.

15 Because the -- the concern I have is
16 we're on the other side of the border. And when
17 energy is required, we have North American policies.
18 And when the United States decides it wants to create
19 laws, we may -- may be viewed as a foreign provider,
20 which is good to provide backup.

21 So, you know, I'll just sort of throw
22 that out for -- for you to consider there. The -- if
23 the United States starts introducing laws that provide
24 subsidies for American companies to -- to produce
25 energy through solar and turbines -- wind in the

1 United States, then it -- we're looking at a different
2 -- we're looking at a different playing field, so.

3 MR. JOHN ATHAS: That's a very astute
4 and accurate assessment of -- of conditions that can -
5 - that can affect the -- the -- especially the near
6 term of the next -- next five (5) years.

7 THE CHAIRPERSON: You know, when I --
8 when I first got involved here, I went through the
9 history. And the history was twenty (20) year
10 planning cycles. And as I understood from the
11 evidence, Manitoba Hydro was told by companies in the
12 United States, Produce as much power as you can, and
13 we'll buy it all.

14 You know, I -- I understand, you know,
15 we're into a major energy transition. So you know, we
16 welcome your -- your -- your advice in this area.

17

18 CONTINUED BY MR. BILL HAIGHT:

19 MR. DOUGLAS SMITH: Shall we -- shall
20 we move on then? So again, this is -- I'm Doug Smith.
21 I'm happy to be back in Winnipeg. Back since the
22 2017/18 GRA. And it is -- it is nice to actually see
23 my -- closer -- all right. Okay. Sorry about that.
24 Oh, this -- there we go. Okay. Hopefully that's
25 better.

1 So it is -- it is nice to be back.

2 It's nice to see a little green. I've told a few of
3 you, this is the first time I haven't seen snow on the
4 ground while coming out to visit you all, so.

5 So I'm going to talk about the -- the
6 inflow forecasting and energy modelling components of
7 our scope. And you can see on the slide here, it --
8 it impacts two -- two (2) scope items that we had.
9 And I want to -- to, sort of, set some context here.

10 This is about the process for producing
11 an energy forecast in the end. That's -- that's the
12 final consumption here, right? We go -- we -- we --
13 Manitoba Hydro has -- has water flows throughout their
14 system and they convert that into energy, and that
15 energy is used either domestically or -- or for
16 export. And the forecast is about energy, but to get
17 there, they have to first forecast their -- their
18 inflows and reservoir levels out over time.

19 This is a bit of a deeper dive than we
20 -- than we did back in 2017/18 into the mechanics of
21 how their -- their forecast comes together.

22 And so we started, in discussing -- in
23 talking to Manitoba Hydro and reviewing the record, to
24 understand the watershed and the -- the system that --
25 that Manitoba Hydro is responsible for -- for

1 managing.

2 And I think, in a word, we should all
3 think of it as 'complex'. It is -- it is a very
4 large, one of the largest watersheds in -- in North
5 America. It -- it extends far beyond Manitoba
6 borders. So, you do not have control over everything
7 that occurs within the watershed that -- that might
8 very well impact the availability of water and the
9 production of energy.

10 And there are a number of factors that
11 are in play that require Manitoba Hydro to adapt and
12 improve their -- their forecasting methodologies.
13 Some of those that Manitoba has spent a lot of time on
14 the record discussing are some of the technology and
15 data improvements that are available to them, as well
16 as the reason we're talking about all this change in
17 the industry. Climate change is affecting, of course,
18 our day-to-day weather and our expectations of -- of
19 weather out over time. Next slide.

20 Though as -- as we understand it, there
21 are three (3) fundamental forces that -- that Manitoba
22 Hydro is -- is -- they're driving Manitoba Hydro to
23 take their process -- to undertake their -- their
24 process improvement for their short term hydrological
25 forecasting.

1 And the first is a growing
2 understanding, in the industry and amongst experts,
3 that as climate change continues would -- to advance,
4 older records, older flow records, older information
5 may not be as predictive as a newer record set.

6 So, that -- that causes -- has caused
7 Manitoba Hydro to re-look at how they forecast,
8 especially in the near term.

9 The -- the second force is that there's
10 simply better data available today. There's far more
11 granularity in the hydrological record in recent years
12 and that's important because if we go back to the idea
13 that this is an incredibly complex watershed, where
14 how in-flows and how reservoirs are being impacted by
15 weather -- by climate, matters not just in the -- in
16 the kind of gross -- at the gross level, but -- but in
17 individual components of their watershed. And so the
18 more refined into the data, the more refined the
19 forecast can be.

20 And then the final -- the final
21 influence right now is the -- the -- there -- the
22 simple evolution of technology. The -- the -- the
23 access to better data. The ability to use new
24 forecasting tools and techniques and -- and the
25 ability to draw new insights that were not possible

1 not too many years ago.

2 So, one of the approaches we took, and
3 I -- I -- I should lead with I -- I don't think
4 there's any confusion based on our -- our introduction
5 of our CV's. We're not hydrological experts, that --
6 that's not what our scope was, that's not what our --
7 our mandate was here.

8 But we did review their documentation.
9 We did some independent assessment of the tools that
10 they chose, the approaches that they took and those
11 tools have a strong reputation in the industry.
12 They're used widely around the world. These are not
13 either home grown or sort of, you know, mom-and-pop
14 institutions. They are large frequently, multi-
15 national often driven by -- by research institutions
16 or universities and -- and -- and collectively they
17 represent a strong platform for the -- the updates and
18 methodologies that they're going through now and the -
19 - and the -- the planned and -- and potential upgrades
20 to come.

21 And without those updates and tools and
22 technologies, they would not -- Manitoba Hydro would
23 not be able to take advantage of that more granular
24 data. They would not be able to reflect all that new
25 information in their modeling and their forecasts.

1 They -- they -- they needed to update in order to be
2 able to take advantage of that.

3 In addition, they're implementing this
4 -- this process in phases. And -- and I think that's
5 an important factor in all of this and -- and we'll
6 probably talk more about that when we get to the --
7 the drought section.

8 But implementing in phases is -- is a
9 sensible approach to -- to large technology change.
10 They're -- they're not trying to bite more than they
11 can. They -- they focused on a first phase, a set of
12 -- of -- of what they call nodes or locations that
13 they would update to the new -- new technology and the
14 new data.

15 Doing it in phases does reduce some
16 risk. It allows them to focus on -- on key areas.
17 The areas they chose and -- and -- and this is on
18 their record as well, but it -- it reflects a larger
19 percentage of their energy than it does of their
20 hydrology.

21 And -- and that reflects a -- a -- a
22 reasonable and rational approach to implementing this.
23 They -- they recognized that certain parts of their
24 system are more influential over the results, than
25 others, and they focused their development on those

1 that would have highest impact. Next slide.

2 So this is -- probably have been --
3 been seen quite a bit and -- and -- and maybe even
4 discussed some in -- prior in the hearing. And I --
5 we can go into this as -- in as much detail as is
6 necessary. I -- I -- I'm not sure it's -- it -- it
7 needs a lot, but -- but I'm going to take a first pass
8 at this and then if there are questions, either now or
9 -- or during cross, we're happy to talk more about.

10 This -- this slide, this -- this graph,
11 which is produced, I -- I -- by Hydro, I assume by --
12 by one of their hydrological engineers who loves their
13 -- their data, this represents a single nodes -- the
14 approach they take to forecasting a single node.

15 So, this is repeated over and over
16 again, across their watershed. And it reflects the
17 fact that over -- over different time periods, they're
18 able to use different forecasting techniques to
19 approximate the uncertainty in future hydrological
20 conditions.

21 So, in the nearest term, they have the
22 most certainty in the first weeks or so, roughly. And
23 then they move to -- to their -- what they're calling
24 their -- their physically based inflow forecasting,
25 which, they have data for thirty (30) years for some

1 of the nodes.

2 And for the remaining nodes and for the
3 additional ten (10) years, to get to the forty (40)
4 year set that -- that is being discussed and was part
5 of our scope, they used statistical forecasting.

6 And so if they have the physical base
7 for a node, they used that. If they don't, they have
8 the -- the statistical as a backup to collect the full
9 forty (40) year flow record. And they do that out for
10 the next -- for a total of roughly ninety (90) days.
11 It depends on the season how far out they believe this
12 -- this new -- this new methodology is predictive.

13 And then from there, then they blend
14 into back to just a historical record. The -- the --
15 the traditional way that -- that you are probably used
16 to seeing which is -- we just assume that whichever
17 draw, whichever flow record we're talking about, it
18 follows that historical record. And that is then done
19 through the end of the budget year one (1).

20 So, that is what this is attempting to
21 show here, is -- is that the change is in the -- is --
22 is from the date of -- of -- of the production of the
23 forecast through the end of budget year one (1) and
24 it's intended to capture the physical -- the -- the --
25 the predictive value of the short term physical

1 conditions, combined with blending to the historical
2 record for the forty (40) years of data for which they
3 have the additional granularity to be able to model
4 the system in the more complex way that -- that --
5 that gives them better insight into their energy
6 forecasting.

7 And then, from year two (2) on, from --
8 from budget year two (2) on, they're still using the -
9 - the full hundred (100), whatever hundred and ten
10 (110) or hundred (100)-- hundred (100) plus that --
11 that they've used historically.

12 But that it is -- that's what this is
13 attempting to show and that's sort of a just a -- a
14 sort of a brief walk-through of what has changed and
15 what's -- what's involved in the process, as it was at
16 the time of the forecasting for the GRA.

17 This slide is sort of another look at
18 the same, the same information. So, I'll try to --
19 three dimensions here, so we're starting to get a -- a
20 little complex here, but I'll try to make sense of
21 this as easily as I can.

22 The -- the 'X' axis going up, that's
23 the percent of nodes that they are modelling. So, in
24 the end, they have to model all the nodes necessary
25 for their hydrological forecasting.

1 The 'Y' axis across, those are the flow
2 years. That's the -- that's the -- each -- each flow
3 year is a -- is a record of history that they use for
4 the purpose of -- of creating the ensemble, the -- the
5 -- the range of uncertainty, and the -- and the 'Z'
6 axis is the forecasting time period.

7 So, what this is showing is that, for
8 the -- for the previous roughly 30 years, the last 30
9 years, the blue, that's the -- the physically based,
10 so, in that case, they are using physical conditions,
11 at the nodes for which that applies, to shape their
12 forecast, using the flow year -- using each of those
13 30 flow years.

14 They then have to, for the remaining,
15 and that's, I think, subject to check, 35 percent of
16 the -- something like that -- of the nodes, a third,
17 roughly, then, for the remaining nodes, they have to
18 use the statistical methodology, because they don't
19 have -- they had not implemented physically based in-
20 flow forecasting, for those remaining nodes.

21 They have additional granular data from
22 their 10 years of records. So, to get to the full 40,
23 they, then, do statistical modelling; that's the last
24 brown box to the left. So, for those -- those older
25 10 years of records, they're doing statistical

1 forecasting all along.

2 So, that's the data that they're
3 blending together in that -- in that short-term period
4 and, then, you can see in the grey, along the bottom,
5 I know it's a -- it's an odd thing to try to follow,
6 but, eventually, you go to the yellow, which is a
7 blend and, then, the grey, which is just using the
8 historical record, up through the end of -- of budget
9 year 1.

10 That 40 years is what they have for
11 that more granular data. They tested those 40 years
12 and found that it represented, in their words, 95
13 percent of full hydrological variability, meaning that
14 -- that, using those 40 years produced 95 percent of
15 the 110 years historical range of uncertainty in flow
16 conditions.

17 Well, maybe I'll -- I'll stop there,
18 before I -- before I lose the rest of you.

19 I think the -- the -- the real take-
20 away is it is a reasonable approach to transitioning
21 to a new methodology that gives them much more
22 granularity and ability to understand how localized
23 flow conditions lead to -- lead to energy production,
24 while still providing for a method that captures as
25 much of the variability and uncertainty, because you

1 can't -- no matter what you think you know today, you
2 don't really know what -- what the weather's going to
3 be like next year or next -- next week, next month,
4 you know, there's -- there's -- so they needed to have
5 that -- that flexibility, that uncertainty, but they
6 needed to modernize, to better capture the available
7 data, and -- and we believe that this was a reasonable
8 --

9 VICE CHAIR KAPITANY: Can I just ask
10 you a question?

11 MR. DOUGLAS SMITH: Of course.

12 VICE CHAIR KAPITANY: You -- you had
13 me Mr. Smith, all the way to "reasonable approach to
14 transitioning to a new system". I thought you were
15 describing what the new system is.

16 MR. DOUGLAS SMITH: That was probably
17 poor wording on my choice, lumping two (2) things
18 together. It is the new system. They are
19 transitioning to it over the phases and over an
20 approach and I don't think that we should consider --
21 so I -- so, this is the -- the system, using
22 physically-based, using the more granular data. It
23 also gives them the ability to -- some of those nodes,
24 that are those granular nodes, allow them to model
25 inflows from outside Manitoba, which is another piece

1 that -- that adds value to this.

2 So, it is -- it is the system and it is
3 reasonable. It is also reasonable to have phased this
4 in so that they reduce the risk of -- of some kind of
5 catastrophic failure in the implementation or -- or
6 just over taxing resources for implementing it.

7 VICE CHAIR KAPITANY: So, when you say
8 'phasing it in', you had talked before about how they
9 take a node and then they repeat it over nodes and
10 they use their most energy intense watershed -- part
11 of the watershed to -- to start.

12 And so that's what you're talking about
13 here, phasing it in, using the most energy intensive
14 and then building on that as they go along?

15 MR. DOUGLAS SMITH: Correct. So, the
16 -- the first 35 percent of nodes that they did
17 captured roughly 50 percent of the water production,
18 so -- so it was higher intensity, better -- more
19 predictive of -- of energy than the remaining 65
20 percent.

21 And so, there's -- there were at least
22 two (2) more phases. I'm not sure exactly where they
23 are in that process today, but --

24 VICE CHAIR KAPITANY: Got it.

25 MR. DOUGLAS SMITH: -- that's the --

1 VICE CHAIR KAPITANY: Thanks. That's
2 what I thought. I --

3 MR. DOUGLAS SMITH: Yeah.

4 VICE CHAIR KAPITANY: -- just wanted to
5 confirm.

6 THE CHAIRPERSON: Sorry, Mr. Smith,
7 can I just ask, what are other utilities doing? Are
8 they -- if you go down to MISO, are other utilities
9 using these kinds of new approaches as well?

10 Is this -- is this -- in your mind, is
11 this a best practice that Manitoba Hydro is -- is
12 applying, or is it just simply something, you know,
13 each -- each of the utilities do it differently?

14 MR. DOUGLAS SMITH: So, let me -- let
15 me take that in pieces. It is -- what they are doing
16 is -- is definitely used broadly by utilities north
17 and south of the border and in other parts of the
18 world.

19 Part of -- part of the tools that they
20 chose -- so -- so, the tools they chose are sort of --
21 it's a framework that allows integration of various
22 data and -- and modelling components.

23 So, the -- the combination that they've
24 selected and how they apply it exactly, I have no --
25 no knowledge of whether that's exactly how others are

1 doing it, but as a framework and as an approach, it is
2 -- it is definitely well -- well used and standard.

3

4 (BRIEF PAUSE)

5

6 MR. DOUGLAS SMITH: Okay. Next slide,
7 please. So -- so that was -- that was hydrology,
8 which -- which is an interesting topic and an
9 important topic in and of itself. But if that's where
10 -- if that's where it ended, there'd be nothing to
11 talk about here, because nobody turns their lights on
12 with hydrology, with -- with flows of water, and --
13 and you're not selling flows of water down in -- into
14 MISO or anywhere else.

15 It has to -- it was to be converted
16 into energy. And so, the inflow process I just
17 described, which is in and of itself, a complex
18 modelling exercise is that an input into the energy
19 modelling tools that they use to -- to produce -- to
20 produce the amount of -- of energy that we'll later
21 talk about, is -- is available for domestic use or --
22 or sale.

23 So, the energy modelling process is --
24 is similar to the process from 2017/2018 if you step
25 up at a high enough level. There is flow forecasting

1 that flows into -- into models. The models are a
2 short-term model and a long-term model.

3 They adjust for constraints,
4 transmission constraints and -- and other. They --
5 they include uses of and markets for the energy and
6 they produce a -- an energy forecast across all flow
7 conditions entered into those models.

8 The modelling is a constrained economic
9 optimization problem. So -- so what that means is the
10 models are intended to maximize the value of water
11 given whatever set of constraints are input into the
12 model, and -- and that includes optimization of the
13 storage of water. So it's not just the -- the sale or
14 purchase of water, it's also the storage of water.

15 So in that sense, it's the same general
16 process that's been used before. The differences are
17 -- are mostly around tool changes and the capabilities
18 that those tools bring.

19 So the short term, still HERMES, same
20 tool that's been used in the past. HERMES has now
21 been extended to -- to use for the -- the first year
22 of the long term, the year 2 forecasting, which is the
23 hundred (100) plus -- the first year of the hundred
24 (100) plus record.

25 They now use HERMES for that. They

1 used to use SPLASH back when I did this last, but it's
2 the same -- it's the same process, and it's a tool
3 that's been used before. It's just now being used for
4 that extra year.

5 Long term, which now starts in year 3,
6 has seen a replacement from SPLASH to GSPRO
7 (phonetic). And GSPRO is a -- is a tool that they
8 license and that they -- they have implemented for --
9 for this optimization problem from year 3 until end of
10 study.

11 And so when we were evaluating what has
12 changed and -- and driving towards an opinion on that,
13 which is part of our scope, the real focus clearly is
14 on the replacement of SPLASH with GSPRO.

15 So I want to spend a little time here.
16 We have more information in the report, and I won't
17 necessarily go through every word on here, but I think
18 it's important to start with the idea that SPLASH,
19 which you're all I'm sure very familiar with, was
20 internally developed.

21 It's been around for a very long time.
22 It was very useful in its day. It -- it served them
23 well for a long time. But as technology has evolved,
24 just what the computers run on, as well as sort of how
25 they -- they function, it was reaching end of life, or

1 at least end of useful life as -- as built, as
2 constructed.

3 So there was simply the fact that they
4 were going to need significant investment if they were
5 going to continue to use SPLASH. That alone, I don't
6 know whether that would have made a choice for them
7 one way or the other. It was certainly a significant
8 factor.

9 But when you add in that there were
10 functionality challenges with SPLASH, having been
11 developed so many years in the past, that if they were
12 going to have to update, they would have needed to
13 update these -- these functionalities as well to -- to
14 create an equivalent opportunity to -- to licensing
15 something else like GSPRO.

16 SPLASH does not model in and of itself
17 solar. It only has two (2) -- it only has two (2)
18 blocks of hours in a month, on peak and off peak, so
19 it doesn't have the ability -- any tool like this has
20 to optimize across a block at a time.

21 And if you only have on peak and off
22 peak, you don't have a very refined look at loads or
23 prices or -- or supply availability in a given month.
24 You've -- you've kind of got a sledgehammer. You can
25 pick it off in pieces.

1 And I'm not going to -- I'm not going
2 to go back -- take us too back -- far back in -- in
3 2017/'18, but they did do -- they made efforts to work
4 around that problem, and they -- and they had
5 techniques and tools to allow them to -- to not make
6 that as limiting as it could have been, but it was
7 still a limiting factor.

8 Contrast that with their chosen
9 selection of GSPRO. It's modern. It doesn't have any
10 immediate useful life challenges around technology.
11 It is a commercial product. It did not require them
12 to invest the time, people power, or absorb the risk
13 of developing new software or updating old software.

14 And it -- by being a licensed product,
15 they get the benefit of all users. I'll just -- you
16 know, as a -- as a quick anecdote, we use a different
17 tool for our purposes.

18 The tool we use has been updated
19 several times over the years because we found problems
20 with it. We've found things that it didn't do quite
21 as well as it could have, and our vendor has taken our
22 feedback, taken that away, and issued updates.

23 Well, everybody else that uses that
24 same tool gets the benefit of what we found, and we
25 get the benefits of anybody else finding things and

1 updating it. So it's -- it's a large community and a
2 -- and a growing current modern tool, and that's
3 reflected in some of the -- the functional advantages
4 that it has.

5 I didn't mention the -- the first one,
6 but GSPRO does not have perfect knowledge of the
7 future. So you put in a full year's worth of data or
8 twenty (20) years' worth of data at a time, an older
9 optimization tool knows exactly -- like SPLASH does --
10 knows exactly what's coming, what the loads are, what
11 generation's around, what prices are going to be.

12 And unless you tell the software not to
13 -- not to optimize off of that, the software will
14 optimize with perfect foresight. That's not reality.
15 That's not the world that any of us live in. It's not
16 a best practice current modelling technique for
17 optimization.

18 So GSPRO, while you put in all the
19 information, it has imperfect knowledge. It reflects
20 uncertainty as it's optimizing, so it doesn't know
21 exactly how much water it can sell to maintain a
22 reliable amount of -- of reserves. It has to account
23 for uncertainty.

24 And then it -- it has much more
25 granularity around the blocks of time in -- in a month

1 so that you can model super peaks, you can model
2 periods in which markets are doing something different
3 than just on peak or off peak. You can reflect other
4 -- other limitations that happen within a month.

5 And finally, it -- it has a -- a much
6 more granular topology so that it captures
7 interprovincial transmission constraints and -- and
8 other limitations that -- that affect dispatch. It's
9 on a single bus to -- to use our terminology. It --
10 it reflects the -- the general topology of the
11 Manitoba Hydro system.

12 So, with all of that, I come back to --
13 to sort of the -- the findings here. And I think the
14 bottom line is, in both their inflow forecasting and
15 their energy modelling, they have made significant
16 upgrades to their methodologies, to their tools, and
17 that those -- those data tools and techniques are
18 appropriate and lead to a -- a better, more robust and
19 nuanced forecasting system.

20 And then with respect to the forty (40)
21 years, keeping in mind that forty (40) is required for
22 all of that to happen, we found that the justification
23 for the change is satisfactory. It's appropriate to
24 move to that. It is, from our understanding,
25 something that Manitoba Hydro plans to continue to

1 assess over time as to whether forty (40) continues to
2 be the right number, or whether, as new data occurs,
3 whether there's opportunity for continued growth.

4 This is not a static plan or a new
5 methodology. It's -- it's a starting point that
6 allows them to continue to grow and expand, and that
7 that is an appropriate platform for -- for forecasting
8 for a utility like -- like Manitoba Hydro.

9 THE CHAIRPERSON: Thank you, Mr.
10 Smith. You know, I think this would be an appropriate
11 time for the morning break, so we're going to break
12 until 10:45. Thank you.

13

14 --- Upon recessing at 10:29 a.m.

15 --- Upon resuming at 10:47 a.m.

16

17 THE CHAIRPERSON: We'd like you to
18 continue just -- I think the parties know this. We
19 have a hard stop this morning of 11:30 because Ms.
20 Bellringer has to go give a speech.

21 Well, I thought, if I'm going to get
22 this...

23

24 (BRIEF PAUSE)

25

1 THE CHAIRPERSON: Anyways. So, we
2 don't want to -- I don't want to force you, you know,
3 be -- we'd like to get through this, but if not, we'll
4 -- you know, we'll continue this afternoon, but we do
5 have a hard stop of 11:30.

6 MR. BILL HAIGHT: We've had a chat at
7 the break, Mr. Chair, about timing, yeah.

8 THE CHAIRPERSON: Okay. Thank you.

9

10 (BRIEF PAUSE)

11

12 CONTINUED BY MR. BILL HAIGHT:

13 MR. JEFFREY BOWER: Okay. So, again,
14 Jeff Bower here. And I'll be talking through section
15 5 which covers several related topics related to the
16 net extra provincial revenue forecast, the expert
17 price forecast, the export contract assumptions, the
18 expert volume forecast, and then the combination of
19 these elements into the export revenue forecast.

20 And being mindful of time, I -- I will
21 move pretty quickly, but -- but feel free to interrupt
22 and ask questions as -- as needed.

23 So, the first element of these, the
24 export price forecast, the energy price forecast is
25 obviously a very key element of the extra provincial

1 revenue forecast as it -- it determines the price of -
2 - of opportunity sales.

3 Our scope of work, item number 1 here,
4 is -- is long, but -- but the key is -- the essential
5 task was for us to review the MISO price forecasts,
6 including high and low sensitivities.

7 And this scope item acknowledged the
8 fact that we may not get access to all of the
9 confidential consultant forecasts that Manitoba Hydro
10 purchases. And indeed, we did not get access to the
11 full forecast, but we did get access to enough
12 information to form an opinion about the
13 reasonableness of the forecasts.

14 So, Manitoba uses two (2) forecasts.
15 There's a short-term and a -- and a long-term
16 forecast. The -- again, the -- the details of a lot
17 of these are -- are redacted and confidential, so I'll
18 -- I'm just going to move through the conclusions that
19 we have in the public version of the report here.

20 There are two (2) sources that Manitoba
21 Hydro uses to -- to develop the short-term forecast to
22 provide an on and off-peak for the Minnesota pricing
23 location.

24 And we've reviewed the forecast and
25 we've reviewed their methodology that they use to

1 combine the two (2) forecasts that they -- that they
2 acquire into their short-term forecast. And we've
3 determined and concluded that it provides a reasonable
4 base low and -- and high forecast for use in the GRA
5 analysis.

6 We also find that a change since the
7 last GRA is to use two (2) sources for the short-term
8 forecast rather than one (1). We think that that is
9 an improvement, particularly given some of the
10 uncertainties that we've -- we've discussed, to have
11 multiple views of the -- of the MISO market.

12 With a long-term forecast, Manitoba
13 Hydro purchases five (5) independent third-party
14 forecasts. It averages them together to create this
15 consensus-based forecast. Again, they're provided as
16 -- as monthly prices.

17 And we've reviewed both the process of
18 developing the consensus forecast from the input --
19 five (5) input forecasts, as well as their method of
20 developing the high and low forecast from those
21 consensus forecasts. And we have, essentially,
22 concluded that we believe that it provides a
23 reasonable based low and high forecast range to be
24 used for analysis in the GRA.

25 Manitoba Hydro also acquires capacity

1 priced forecast from the same five (5) vendors. We
2 create a consensus capacity price by averaging these
3 in a very similar way as they do for the energy price
4 forecast.

5 We reviewed the range of capacity
6 prices provided by the consultants and -- and the
7 consensus average approach. And we find that this is
8 a reasonable approach for developing a capacity priced
9 forecast, although we note that this forecast is not
10 actually used in the GRA because Manitoba Hydro does
11 not assume that it will be making any capacity sales
12 at this market based capacity price rather than the
13 contracted prices.

14 The next scope of work item is related
15 to export contracts. We reviewed for -- for this
16 scope of work item, we reviewed their forecasted
17 revenues from existing export contracts to determine
18 if the revenue forecasts appropriate treated them and
19 -- and was underpinned by these contracts.

20 Manitoba Hydro has fifteen (15) export
21 contracts with eight (8) different counter parties at
22 this time.

23 We reviewed the forecasts provided in
24 the GRA, as well as the work papers that support that
25 developed by Manitoba Hydro. And then we conducted an

1 independent review reviewing each of the contracts to
2 basically line up the -- the contract terms with the
3 revenue forecast that Manitoba Hydro developed, and
4 then confirmed that it was reflected in the GRA work
5 papers and the MFR-42 revenue forecast.

6

7

(BRIEF PAUSE)

8

9 MR. JEFFREY BOWER: And there's --
10 yeah, there's two (2) slides in a row that
11 accidentally got duplicated there.

12 So, the next -- make sure I've got my
13 spot. The next item relates to the volume of energy
14 and capacity assumed for export. So, the amount of
15 energy available for export is a product of the energy
16 modelling processes that were discussed by Mr. Smith.
17 These are -- are developed in the HERMES and GSPRO
18 models.

19 And the export energy volume is the
20 energy supply produced by the flow cases, so how much
21 energy can they produced from the water in the flow
22 cases and take up the domestic load and firm sales
23 and that's the amount of -- that's the energy volume
24 that can be exported to the MISO market at the MISO
25 market export prices.

1 So, as Mr. Smith discussed, we reviewed
2 that methodology, the tools that they use, and we
3 concluded that it produces a reasonable set of outputs
4 to be used in the GRA for energy volume.

5 And then for capacity volume it's a
6 little different. It's not exactly the product of a -
7 - of a model in the same way. Instead, it's based on
8 a standard capacity balance analysis, which is
9 essentially how much capacity does Manitoba Hydro have
10 and what are its domestic load and firm sales
11 obligations.

12 The figure on this slide is -- is --
13 comes from our report, and it shows the summer
14 capacity balance over time. Summer capacity grows as
15 long-term contracts expire, specifically in 2024/'25
16 and 2029/2030. So, that's the dark blue section of
17 this that -- that decreases over time.

18 The light blue is the surplus summer
19 capacity available, and that grows because it's
20 basically just filling in whatever -- whatever's left
21 from how much capacity they -- they have to what their
22 obligations are.

23 So, as we discussed a lot in the MISO
24 section, we -- we agree with their approach for the
25 GRA purposes of assuming no new capacity sales, and so

1 that -- that surplus is -- is a surplus at this time.

2 But as we discussed in our report, we
3 do recommend that they continue to seek to monetize
4 this growing surplus summer capacity.

5 The last item pulls these prior
6 elements together into the export revenue forecast
7 used in the GRA.

8 And so, on the export revenue, we
9 concluded essentially that the -- as I discussed, the
10 forecasted contract revenue is reasonable, the near-
11 term market revenue values come -- that come out of
12 the HERMES model are reasonable, the long-term market
13 revenue values that are outputs of the GSPRO model are
14 reasonable.

15 And so, accepting the export price
16 forecast which we reviewed and determined as
17 reasonable, we confirm that this methodology and --
18 and the revenues produced by this method are
19 consistent and reasonable.

20 There's another item of the -- of the
21 scope item, which was to review the fuel and -- and
22 power purchases. A component of this is -- is
23 redacted as CSI, but -- but, essentially, the
24 purchased energy is the largest component of this --
25 this element of -- of the forecast.

1 And we reviewed their -- their methods
2 and their work papers and concluded that it's
3 consistent and reasonable.

4 So, now I'll pass it on to Mr. Athas
5 unless there are any questions.

6 THE CHAIRPERSON: Sorry, Mr. Sy has a
7 question.

8 BOARD MEMBER SY: Thank you. Thank
9 you very much. I'm new in this role, so during my
10 first two (2) or three (3) weeks I did quite of
11 reading, and I stumbled on your -- one (1) of your
12 reports where you gave an assessment of Manitoba
13 modelling.

14 And you did mention a multi
15 (INDISCERNIBLE) issue that was found in the modelling.
16 Is that -- is that true?

17 MR. JEFFERY BOWER: Sorry, repeat
18 that.

19 BOARD MEMBER SY: When you were
20 assessing the models that Manitoba Hydro used for
21 predicting its revenues, so forecasting model,
22 economic forecasting model, you did mention a multi
23 (INDISCERNIBLE) issue.

24 Is that -- is that the case or not?

25 MR. JEFFERY BOWER: I'm not sure if

1 you have a -- is there a section of the report that
2 you're -- or a page that you're referencing?

3 BOARD MEMBER SY: No. It was just a
4 pile of documents that I was reading. And it did
5 mention, like I said, you know, you -- you think the
6 model is -- is good in predicting, you know, demand
7 forecast, but you highlighted a limitation of the
8 model. And you -- it was Daymark made reference that
9 it is a multi (INDISCERNIBLE) issue.

10 And I just want to know if that was in
11 the case in those model that you guys reviewed or not.
12 If not --

13 MR. JEFFERY BOWER: Maybe -- maybe we
14 can take that back and take a look through the report
15 and -- and -- no, no, not this report. I'm sorry.
16 I'm sorry.

17 BOARD MEMBER SY: No, it wasn't this
18 report. It was just a report that was made where you
19 guys were looking at the different -- the forecasting
20 model that Manitoba Hydro used, and it was mentioned,
21 that.

22 I -- I could maybe go back and check
23 and see where that was, but it wasn't part of this --

24 MR. JEFFERY BOWER: This was perhaps
25 from the prior...

1 THE CHAIRPERSON: Was it the 18 --

2 MR. BOB PETERS: Mr. Chair, we'll --
3 we'll find that reference from -- from Board Member
4 Sy, and we will provide it to Mr. Haight.

5 THE CHAIRPERSON: Okay. Yeah, we --

6 MR. BOB PETERS: I'm not -- I do
7 recall -- only because it's a word I don't understand.
8 I do recall it. And we will -- we will bring it to
9 Mr. Haight's attention. He can address it to -- to
10 the Board Member Sy.

11 THE CHAIRPERSON: Okay. Perfect.
12 Thanks.

13 MR. BOB PETERS: Yeah. Thank you.

14 MR. JEFFERY BOWER: Yeah, we would be
15 happy to take a look at that.

16 MR. JOHN ATHAS: Okay, changing a
17 little bit to quickly go through the scope of work at
18 item 7 because it's pretty -- fairly straightforward.
19 The -- Hydro had been asked by the PUB to make an
20 estimate of the revenues that -- that Hydro realizes
21 from the ability to export energy produced by the
22 Keeyask generating station.

23 And -- and Daymark was given -- its
24 primary task was to test the reasonableness of Hydro's
25 response and, if necessary, provide an independent

1 assessment.

2 So, the -- the key aspect of -- if we
3 can move on a slide. I'm sorry.

4 The key -- key aspect here is that it's
5 -- to understand is that it's not a simple accounting
6 exercise to take the -- some of the revenues and apply
7 it to Keeyask as the system is dispatched and
8 optimized as a whole. And you -- and so much changes
9 by the presence of one resource or another, and
10 especially a resource the size of -- of Keeyask.

11 So the -- so in trying to figure out
12 exactly what revenue is associated with -- with the
13 presence of Keeyask, you know, the -- you'd have to
14 make some very, kind of heroic presumptions on changes
15 in sales and purchase of energy of MISO participants.
16 Even changes in investments on the system transmission
17 configurations, as we know that that was part of the
18 NFAT and the like. And the timing of each generation
19 facility being utilized on the hydro system.

20 So the Hydro sought to bracket the --
21 the potential value of the revenue by looking at three
22 (3) -- three (3) scenarios.

23 Scenario 1 is where they essentially
24 used non-firm energy prices throughout the horizon to
25 value Keeyask energy. So it was not assumed to be

1 serving any contracts and getting any extra -- any
2 extra value from that.

3 Scenario 2 was there was a contract
4 with Minnesota Power that was very much associated
5 with -- with Keeyask and the NFAT proceeding. And
6 that -- that was directly attributed to Keeyask in
7 scenario 2. Plus the amount of Keeyask received -- a
8 kind of prorated share of the remaining contracts in -
9 - in scenario 2.

10 And in scenario 3, rather than just
11 that -- that direct kind of assignment of the
12 Minnesota Power contract, Keeyask was just energy --
13 was associated as a revenue from -- a prorated share
14 of all export sales by proportion and amount of
15 generation.

16 So the -- the key is here is that that
17 provided a -- that provided a good boundary for what
18 types of revenue of the -- what levels of revenue are
19 associated with -- with Keeyask as it -- when you look
20 at it as an export generating facility -- export
21 energy generating.

22 But the -- but the -- so I think it
23 provides, in order of magnitude, there wasn't a
24 specific analysis that this was feeding into with the
25 request and stuff. So it's hard to gauge whether

1 there -- whether it's got some of the proper nuances.

2 The -- the things that are -- that are
3 reasonable -- that are -- would show up in a more
4 rigorous analysis are that you would start thinking
5 about the average price energy from the time -- the
6 amount of -- associated with the amount of generation
7 by Keeyask on a day-by-day basis.

8 You might start changing -- trying to
9 account for changes in contracts.

10 You'd look for the -- potentially the
11 impact on MISO prices that would happen with and
12 without Keeyask.

13 And the -- and the other thing that's
14 there is that the -- the basic premise behind the NFAT
15 -- the planning exercise that went into the NFAT was
16 that Keeyask would -- is being -- was being added to
17 eventually serve the retail load in Manitoba on --
18 when its year of need arrives. And its -- and provide
19 the energy -- dependable energy with that.

20 Now, naturally, with the characteristic
21 of -- of the large hydro of the whole facility there,
22 there is definitively off-system sales associated with
23 all the resources that are used for domestic -- to
24 provide domestic energy and capacity.

25 So that creates a little bit of a --

1 you know, a complication so -- it's not -- not a very
2 simplified analysis. And in some ways, one would have
3 to get very -- kind of come up with different revenues
4 associated, depending on what the purpose of the
5 number that you're going to -- to use going forward.

6 But we found that their -- that their
7 simplified method showed a reasonable range for -- for
8 people to think about the amount of revenue that --
9 that is an export -- that is considered -- that is
10 happening because of Keeyask presence. And -- and
11 thus, we didn't need to do our own independent
12 assessment of that.

13 So I'll turn it over to Doug, Mr.
14 Smith.

15 MR. DOUGLAS SMITH: I'm okay with
16 Doug. Thank you.

17 So I think we're doing okay on time. I
18 know this is an area of high interest, so I'll try not
19 to move through it too quickly, but I'll try to keep
20 us moving as well.

21 There were three (3) scope items
22 related to drought. And the language of those are on
23 this and the subsequent slide. I'm not going to read
24 through it, but I think that the key is -- is that we
25 were being asked to review whether the -- the use of -

1 - of tools and procedures and policies, especially as
2 they have changed, how that impacted Manitoba Hydro's
3 ability to -- to reliably operate its system while
4 balancing its -- its mandate to economically dispatch.

5 To ask if there were any policies or
6 procedures that we considered right for -- for
7 enhancement.

8 And then, specifically, to -- to focus
9 on -- on the change to the forty (40) year record and
10 the hedging activity that occurred during -- during
11 the drought.

12 So I thought it would be -- be helpful
13 to start by just providing a little context here.
14 'Drought' is a -- is a word that's convenient. It's
15 needed to have a -- have a conversation about complex
16 hydrological activity. But it is a complicated story.

17 And it's especially complicated when
18 you're talking about as large a watershed as you are
19 for Manitoba.

20 It -- the watershed itself can, and
21 frequently does, experience drought, flood, normal
22 conditions sort of throughout its watershed. It's not
23 just in drought or not in drought.

24 And to the extent that we can even talk
25 about it in the simpler form of in drought, it's not

1 in drought in the same place each time there is
2 drought.

3 And so -- so where -- and as we
4 discussed earlier, different parts of the system have
5 a -- an outsized or a larger impact on energy
6 production. So where drought is occurring has a
7 material impact on Manitoba Hydro's ability to produce
8 energy and -- and to dispatch their system reliably.

9 It's also important to -- to recognize
10 that drought is experienced by Manitobans far outside
11 of just power generation. You can -- it can have
12 agricultural impacts, it can impacts on
13 transportation, fire prevention. It has environmental
14 impacts. And it has quality of life impacts for --
15 for some of your citizens in terms of the use of the
16 waterways and the access to water.

17 So -- so there are many other aspects
18 of managing drought that Manitoba Hydro, as the
19 stewards of water, are -- are responsible for before,
20 and in addition to, managing the -- the power
21 generation.

22 And then, finally, for -- for the
23 delivery of power, there are -- because of this
24 complexity, there are often competing priorities that
25 -- that can necessitate hard choices that Manitoba

1 Hydro has to make. There are many stakeholders that
2 are interested in -- in how Manitoba Hydro operates
3 the system, and they have competing priorities in
4 terms of -- of how they view or use or see the utility
5 of the water.

6 So cost optimization remains important,
7 even in drought. That's why we're here. But it is
8 not the only factor.

9 And so, when we are looking at drought
10 operations and when we did investigate drought
11 operations and -- and talk to Manitoba Hydro, we had
12 to look through multiple lenses; not just the lens of
13 -- of cost optimization or value optimization.

14 This is replicated in our report. I
15 won't go through it in detail. It's just an overview.
16 It came from a filing. It's a summation of a longer
17 filing.

18 It just -- it just articulates that
19 drought comes in over time. It is not an
20 instantaneous event. In the industry, it's frequently
21 defined as a deficiency of precipitation over an
22 extended period of time, usually a season or more,
23 resulting in water storage. It is a timed event. It
24 occurs over time.

25 So, for life purposes, we can just

1 think of it as -- as weather conditions that worsen
2 over time to cause duress on the system.

3 So, Manitoba Hydro has a number of
4 tools at their disposal when they're -- when they're
5 looking to manage drought. The Drought Management
6 Planning document, which is part of the record, is a
7 significant planning document for them and identifies
8 priorities and constraints. It identifies a broad set
9 of Manitoba Hydro teams that are to be engaged in the
10 process of managing through drought. It references
11 and is inclusive of specific policies that we also
12 reviewed.

13 The Policies Act is guardrails to -- to
14 provide some -- some limitations on how Manitoba Hydro
15 can and should act, not just in drought, but in
16 general. And -- and those policies also provide for
17 oversight and authority to take actions, depending on
18 what those actions are.

19 And they also use weekly team meetings.
20 We'll discuss that in a -- in a minute here, but they
21 -- they use a consensus building methodology to bring
22 together various experts to -- to ensure that this
23 complex set of priorities are being managed.

24 So, I know this has been presented --
25 it's in our report. It's -- it's in the Drought

1 Management Plan. I -- I won't go over this in -- in
2 detail, but I think that the way I think about this as
3 a modeler -- as -- as -- as someone that is
4 experienced in doing the type of -- of modeling they
5 do, although not specific to this -- to their system,
6 is, you have a series of constraints and we -- I
7 talked about this earlier.

8 It's a -- it's a -- it's a constrained
9 economic optimization problem. You are trying to
10 optimize your water, given a set of constraints. And
11 the reason that's important, especially in drought, is
12 as -- as drought occurs, as -- as conditions get
13 worse, constraints become more and more binding.

14 There are more conditions, more
15 situations where one of those other constraints acts
16 to limit your choices before you get to an
17 unconstrained economic optimization, which would be
18 your idealized version.

19 So, in addition to those -- those
20 overall priorities, there are the -- the -- the
21 Corporate guidelines or the policies that -- that set
22 forth the rules of engagement, if you will. The --
23 the actions or the activities or the approaches that
24 Manitoba Hydro staff can take when considering certain
25 types of activities.

1 And the three (3) that were relevant to
2 the activities that we were reviewing for scope, are -
3 - are the three (3) that we list here.

4 So, the Generation Planning P195, that
5 ensures proper planning for future dependable
6 energies, so that -- that articulates the -- the
7 requirement for a long-term view on ensuring
8 sufficient dependable energy, in the future, to meet -
9 - meet all dependable requirements of domestic load
10 plus firm sales under adverse conditions in the
11 future.

12 P197 is -- identifies risk appetite and
13 approach to trading and sets boundaries and also
14 provides for some level of latitude to traders and
15 gives -- gives them guidelines around how to consider
16 risk in trading.

17 And P190, which works in concert with
18 that, provides the approval authority -- authorities
19 at various levels needed to either trade at different
20 volume levels or trade different products.

21 So, this all really comes together and
22 -- and -- and the -- the primary, the crux of managing
23 both in normal conditions, in flood or in drought, is
24 there a weekly planning meeting -- the RPPS.

25 And that's where -- that's where they -

1 - they -- all the different pieces of information and
2 all the expertise comes together.

3 So, it's a -- they -- they bring a -- a
4 roughly hundred (100) page presentation, give or take,
5 that walks through all of the modeling scenarios and -
6 - and insights from the next -- last week that talks
7 about different criteria or -- or -- or limitations
8 that have to be considered, given current water
9 conditions.

10 That it -- it might talk about some of
11 the other stakeholder challenges or -- or concerns
12 that -- that have come to mind and it -- and it walks
13 through all this in -- at considerable detail and it's
14 provided to this broad set of -- of experts within the
15 organization. And those experts are identified in the
16 -- in the drought planning the -- the -- the
17 organizations within Manitoba Hydro are all identified
18 within the drought planning document.

19 And those experts come together and
20 they build a consensus. And -- and the essence of --
21 of -- of why this is important, is the -- the -- the
22 constraints on the system to the extent possible,
23 they're modeled in their tools. So, transmission
24 constraints are in their tools. Reservoir limits on -
25 - in terms of -- of a minimum or maximum. That's in

1 their tools.

2 But the -- but some of the constraints
3 are simply too complex to easily convert to a set of
4 inputs into a -- a tool -- into a dispatch tool. And
5 so it is important to have this post-processing time
6 to look at the results and to apply their professional
7 judgment and their expertise across this broad range
8 of -- of -- of teams within the organization to ensure
9 that they are best meeting the -- their mandate which
10 is -- which is to economically manage the system given
11 those priority constraints.

12 And the outcome of that is -- is a
13 consensus. It's -- it's -- it's a plan for moving
14 forward.

15 In addition to the weekly -- into the -
16 - into that weekly meeting, which -- which is ongoing
17 and it's -- it's part of their ordinary process,
18 during the -- during the late July, early August,
19 somewhere in that time frame, they stood up a specific
20 oversight team to -- to provide additional and closer
21 oversight of what -- what the RPPS was doing, the
22 decisions that were being made and -- and how -- and
23 how to provide that oversight at an appropriate level,
24 given the increasing severity of the drought and the
25 implications of the decisions they would have to make.

1 That committee received presentations
2 from -- from the RPPS, or a sub-set of that team.
3 They were engaged in conversations. The -- the
4 presentations were tailored to whatever the specific
5 challenges or concerns were and they -- and they
6 indicated a -- a level of -- of back-and-forth
7 discussion between the RPPS team members and the
8 executive oversight committee that suggested
9 appropriate oversight and engagement at the more
10 senior levels to -- to ensure that the drought was
11 being managed effectively.

12 So, that's -- that's all sort of the --
13 the high level story of -- of -- of what was
14 happening, how their various components worked
15 together to manage drought to effect decision making
16 under duress in these conditions.

17 Scope Item 11 specifically requested
18 that we look at the switch to the forty (40) year flow
19 record and how -- how and if that affected Manitoba
20 Hydro's actions.

21 It's -- it's difficult to call out
22 any specific action that was taken or not taken, and
23 call that due to a change in the flow record or really
24 a change in any component of this.

25 This is a -- a -- you know, a -- a

1 large complex decision making apparatus that involves
2 both the modeling, as well as the other components
3 we've talked about.

4 However, they -- they did perform
5 investigation after the fact. They have done some --
6 certainly I wouldn't call it, like a -- a -- a
7 detailed like backcasting review or something, but
8 they have -- they have done investigations into what
9 insights they were able to glean with their improved
10 methodology, forecasting methodology.

11 And those suggest that the -- the
12 benefits that we discussed earlier today around --
13 around having a more -- a more detailed model of the
14 system, of having the physically-based in-flow
15 forecasting that -- that improves short-term
16 forecasting, that -- that the combination of all that
17 did provide insight and that, going forward, as they
18 continued to both implement that system and just
19 simply get more used to using it, that there's reason
20 to believe that it will continue to improve.

21 So, I think all of -- all of that
22 presents a story, where they have an improved picture
23 of future water uncertainty. It's still a very fuzzy,
24 uncertain picture. It is -- it is not something where
25 they can easily forecast what is going to happen in

1 any period out into the future, but the sum total of
2 all those upgrades, which necessitated the change to
3 40 years, it wasn't driven by a specific desire to
4 change to 40 but necessitated it, that -- the
5 combination of all that, is an improvement in their
6 methodology and -- and was -- was appropriate and
7 effective in helping them manage drought.

8 VICE CHAIR KAPITANY: Mr. Smith, just
9 before you go on to hedging. I -- I didn't see it in
10 your slides, but I read it in your report, and I think
11 Manitoba Hydro said it as well, that they operate the
12 system the same under all water conditions, including
13 adverse water, and I just wondered, from your
14 experience with other utilities, is that a normal
15 process?

16 MR. DOUGLAS SMITH: Yes. I -- I -- I
17 think that is the -- the process -- the process not
18 changing is - is -- is a benefit. It is a strong --
19 you -- you do not want to have to stand up an entirely
20 different process when you fall -- when you fall into
21 different conditions. You're not -- your team isn't
22 used to doing it that way. You're -- you're -- you're
23 adding additional risk.

24 So, decisions will be different, right,
25 different -- different pressures will mean different

1 decisions at any given time, whether you're in flood,
2 whether you're in drought, whether you're just humming
3 along, but, if your process remains the same, then you
4 are far more likely to be able to lean on it and
5 follow it when you're under duress, and -- and I think
6 we should all be clear that, whether it's Manitoba
7 Hydro dealing with drought or it's Texas dealing with
8 a storm in the middle of winter, or -- or any other
9 utility, it is duress for these people. They -- they
10 are operating a very complex system that has very real
11 life consequences for -- for their customers and it is
12 a difficult situation.

13 When you are there, you want to be
14 doing the same thing you've always done. You want to
15 be doing it in a way that you are used to doing it.
16 So, I -- I -- I would consider that a -- a benefit and
17 a normal practice for utilities.

18 VICE CHAIR KAPITANY: Thank you, and
19 bi-weekly meetings you said. Would that be your
20 experience also that bi-weekly meetings in an adverse
21 water would be --

22 MR. DOUGLAS SMITH: -- for -- for
23 oversight?

24 VICE CHAIR KAPITANY: Yes.

25 MR. DOUGLAS SMITH: I -- I think I

1 don't know that I'd have a -- an opinion as to exactly
2 how -- how frequent or -- or how normal that is versus
3 any other periodicity. It's -- it's -- it's fairly
4 frequent, I mean, you know, there's not a lot -- when
5 you consider the level that they're operating at,
6 that's a -- that's a very frequent period to get
7 updated reports. They're in the details at that
8 point. There -- there's, you know, at the high level,
9 things aren't changing in two (2) weeks. It's in the
10 details that they're changing.

11 So, they're -- they're providing quite
12 a bit of oversight, when they're -- when they're
13 talking to their folks every two (2) weeks.

14 VICE CHAIR KAPITANY: Thank you.

15 THE CHAIRPERSON: Sorry, Mr. Smith.
16 We're five (5) minutes away. I'm just wondering --
17 we're not going to finish it this morning. So, the --
18 the question I have is is this an appropriate place to
19 do the break or should we do another page or -- we
20 have a number of things. I don't think we're going to
21 finish Number 7, like, I can tell you we're not going
22 to finish Number 7 before --

23 MR. DOUGLAS SMITH: Okay.

24 THE CHAIRPERSON: -- in five (5)
25 minutes, so --

1 MR. DOUGLAS SMITH: Okay. How about
2 just this slide, then, and --

3 THE CHAIRPERSON: Yeah. Sure. That'd
4 be great.

5 MR. DOUGLAS SMITH: -- and I think
6 that -- that gets us moving to the edging next.

7 THE CHAIRPERSON: Right.

8 MR. DOUGLAS SMITH: So -- so the last
9 component of -- of -- revealed the operations was
10 compliance with -- with policies and processes. They
11 -- they clearly followed their processes. Their
12 communications were very clear about their priorities.

13 One (1) of the reasons we put those --
14 those six (6) com -- pieces of the -- of the Drought
15 Management Plan in our report is that they -- they
16 communicated that to their executive team. The -- the
17 goal was for everyone to understand what constraints
18 they were operating, what -- what were the policies,
19 how did they approach it.

20 There was clear indication of
21 communication up and down the chain around those
22 policies and the limitations and opportunities that
23 they -- they placed upon them.

24 I think the -- the last point that we
25 made, we made -- we made it in our report as well is

1 it's an expert decision system. It is -- it's
2 dependent on a great deal of expert knowledge that
3 exists within Manitoba and -- and its personnel.

4 That is a terrific way to build
5 consensus in a complex system like that. It is -- it
6 is a quality way to approach decision-making of this
7 sort. It's -- it's prone to considerations of how do
8 you retain that expertise if you have turnover, if you
9 have other challenges where you don't have access to
10 an expert at a given time.

11 There were many examples where getting
12 the right person in the room was extremely
13 illuminating for us when we were interviewing them.
14 The right person could really talk through and help us
15 understand what this all meant.

16 It's not always in a document that you
17 can go see. And so, our -- our basic recommendation
18 is that's a complex topic. It's -- it's certainly not
19 something we're saying with clarity they should or
20 should not do this or that, but it's a consideration
21 that -- that we wanted the Board and stakeholders to
22 beware that it's a risk that needs to be managed and -
23 - and there are tools and techniques for documenting
24 and memorializing expert knowledge that may be useful
25 to Manitoba Hydro.

1 THE CHAIRPERSON: Thank you. We're
2 going to take the lunch break now. We're going to
3 shoot for 1:45. It -- it may be a few minutes later,
4 but we'll shoot for 1:45 and start as soon as everyone
5 is here. Thank you very much.

6

7 --- Upon recessing at 11:27 a.m.

8 --- Upon resuming at 1:45 p.m.

9

10 THE CHAIRPERSON: Welcome back,
11 everyone. I believe we are at page 56. Is that
12 right? Sorry. We're -- we're doing hedging? Is that
13 where we finished -- ended? Okay, so.

14 MR. BILL HAIGHT: But before we begin
15 on -- Mr. Smith continues on with hedging, he -- we
16 have over the lunch hour looked into the question
17 asked by Member Sy, and so we intend to respond to
18 that firstly, and then --

19 THE CHAIRPERSON: Great.

20 MR. BILL HAIGHT: -- and then we'll
21 deal with hedging.

22 THE CHAIRPERSON: Thank you.

23 MR. DOUGLAS SMITH: Great. Thank you.
24 So the statement referenced by Member Sy was part of
25 Daymark's IEC report on Manitoba Hydro's load forecast

1 that was presented as evidence in the previous GRA,
2 the 2017/'18, '18/'19, whatever -- whatever the proper
3 terminology for that GRA was.

4 That report was a separate scope of
5 work performed by a separate team at Daymark. That --
6 that scope was not included in -- in this GRA, so the
7 -- there -- the issue was not investigated this time
8 around, so we have no comment on -- on whether or not
9 that issue might remain for the -- for the current
10 GRA.

11 All right. Hedging. And please tell
12 me -- I -- I heard that you were having a little
13 trouble picking me up, so let me know if I'm -- if I'm
14 not doing any better.

15 So, in addition to reviewing Manitoba
16 Hydro's operations during drought, we were also tasked
17 with reviewing the -- their hedging policies and their
18 risk management policy.

19 And just for -- for setting the stage,
20 in the context of utility planning we can think of
21 hedging as the -- as trading activities specifically
22 designed to protect against financial losses. So in a
23 -- in a world in which you expect to -- to transact in
24 the future, you can hedge. You can buy or sell in
25 advance in order to lock in prices and avoid future

1 variability.

2 Hedging is a normal and prudent
3 activity performed by most if not all utilities,
4 certainly all that I've been involved with. And --
5 and that -- that is for -- for, really, the reasons we
6 were -- that -- that we itemized in the report and
7 that you can see here, as well as others.

8 It -- we've all seen prices skyrocket
9 up or move down quickly. Gas prices have fluctuated
10 over the last year or more. We've seen how volatile
11 these markets can be, and so limiting your exposure to
12 that by locking in some -- some amount of expected
13 volume of -- of transactions with a set price is a
14 prudent activity.

15 So in the late summer, early fall of --
16 of 2021, as -- as drought was manifesting, was
17 becoming more obvious that conditions were not
18 improving, the precipitation was not coming, and that
19 purchases were more and more likely to be necessary in
20 the winter months to come, Manitoba Hydro was also
21 phasing -- facing rising energy prices.

22 So this -- this graph here which I
23 believe came from a response to a discovery question
24 that was provided by Hydro shows for three (3)
25 successive months what the forward curves looked like

1 for the winter months.

2 So the way to think about that is, in
3 August of 2021, they were looking at prices from
4 November through March, and the market was expecting
5 prices to be around the -- that blue line.

6 And then in September, the market was
7 expecting prices along the red line.

8 And then by October, they were -- the
9 market was seeing prices -- expectations of -- of
10 future prices over the winter commensurate with that
11 green line. So, that's the environment that they were
12 in.

13 So, the -- the dual factors of rising
14 prices and increased expectation of a need to purchase
15 over the winter provided an opportune time to consider
16 hedging that risk. Increased volume and increased
17 price, large upside risk. Next slide, please.

18 So -- so, they -- they did in fact
19 enter into some hedges over time, the details of which
20 are confidential. It was -- it was what I would call
21 a laddered or -- or a periodic procurement, so it
22 didn't happen all at once; that's -- that's
23 appropriate. It -- it avoids over reliance on any one
24 (1) day's market results, and it was in response to
25 their policy and -- and procedure approach to -- to

1 reviewing their data.

2 The expectation or the -- the draw, the
3 outcome that they were trying to protect against -- in
4 particular, not -- not just solely, but as a good
5 example, would be a significant winter storm
6 commensurate -- or -- or at the same time as say a
7 cold snap in -- in Winnipeg that -- that led to high
8 loads.

9 So, the -- the fear, the -- the risk,
10 is our markets -- the markets we -- we can go to for
11 additional energy are skyrocketing because they're
12 having their own problems at the same time that we
13 need more, and that price and that volume could be
14 significantly higher than budgeted for or expected.

15 In actuality, that event didn't occur.
16 Winter was pretty calm. Purchases did not end up
17 being -- imports did not end up being as high as
18 expected. And the -- the hedges didn't -- the -- the
19 event didn't occur. The -- the bad draw didn't occur.
20 Next slide.

21 And so, the final result which -- that
22 -- that middle slide I -- I know has presented before.
23 The -- the middle slide -- or the middle graphic there
24 was presented by -- by Manitoba Hydro showing the
25 financial performance of the -- the winter hedging

1 activities in total.

2 I think the -- the key -- and we can go
3 to the next slide. I think the -- the key takeaways
4 from this should be hedging is an appropriate activity
5 not based on the result of that hedge but based on the
6 -- the risk mitigation effect.

7 So, all it would have taken was one (1)
8 bad storm at the wrong time to create a number that
9 would have been -- that would have dwarfed that 20
10 million, right. Really high prices at a time when you
11 really need to buy a lot can add up to a lot more.

12 So, the -- the real focus for us was:
13 Did they follow their policies and were their policies
14 appropriate? And so, our -- our findings were they --
15 they absolutely followed their policies. There is
16 clear documentation of communication around -- around
17 determining whether to hedge and how much to hedge and
18 how to approach that as -- as their -- as their
19 projected operating condition changed over time.

20 There was clear presentation to their
21 oversight committee. There -- there is no doubt that
22 followed the policies and procedures that they had in
23 place. And -- and as I said, the approach is sound.
24 Go to the next slide.

25 I think that the final -- the final

1 point that -- that we wanted to make and that we made
2 in our report is -- is perhaps a bit nuanced, but I'll
3 -- I'll try to cover it fairly quickly here and -- and
4 let us get on to -- to the rest of the Hearing.

5 The complexity of a hedging program
6 ought to be commiserate with the -- the amount of risk
7 that you are hedging and -- and taking on.

8 There -- I -- I have reviewed plenty of
9 utilities that have far more transactional volume and
10 amount at risk than Manitoba Hydro. They have far
11 more complex hedging policies and trading policies as
12 you would expect.

13 I think that, in general, the -- the
14 level and approach to hedging that Manitoba Hydro
15 engages in is appropriate. I don't think there's some
16 significant disconnect.

17 But I think that there's an opportunity
18 for them to -- to take a look at a few aspects of
19 their hedging program to see if -- to see if small
20 tweaks to how they approach that could help their team
21 better evaluate risk when making decisions around --
22 around hedging.

23 And -- and fundamentally, I think that
24 falls into two (2) areas. One is consideration of
25 purchasing and sales as different hedging activities

1 worthy of different articulation of guardrails.

2 And the second is expanding their --
3 their structure around volumes to trade to incorporate
4 some measure of volume at risk or dollars at risk and
5 not simply volume or percentage volume hedging
6 targets.

7 I think those two (2) could be done in
8 a -- a not too complex a form, but they could add --
9 add value to their hedging program.

10 And I think, with that, I'll -- I'll
11 turn it back to Mr. Athas.

12 BOARD MEMBER BASS: Just before we go
13 on.

14 MR. DOUGLAS SMITH: Sure.

15 BOARD MEMBER BASS: On the question of
16 hedging, if you consider a hedge of electricity with
17 physical delivery as part of the -- the contract, is
18 that any way a reasonable method to be selling
19 electricity?

20 MR. DOUGLAS SMITH: Just -- so selling
21 -- selling energy with -- with a commitment for
22 physical delivery is certainly a product that is --
23 that is sold between utilities commonly. If that's --
24 I'm not sure if that answers your --

25 BOARD MEMBER BASS: Well, I think

1 you've got to the -- to the point. It is possible to
2 -- to do.

3 So does the price -- if you go the
4 hedging route -- vary materially from if you are
5 selling on the opportunity market into MISO?

6 MR. DOUGLAS SMITH: So -- so all
7 energy in -- in MISO clears day ahead and then real
8 time. So all of it is -- is clearing at that marginal
9 price.

10 If you're a buyer of electricity, if
11 you have bought a hedge ahead of time, if you have --
12 if you have locked in a price -- which you can do from
13 a -- through a number of counter parties -- a utility
14 or a supplier or other -- other entity who is willing
15 to lock in a price for you, you are now -- you're now
16 -- you have shifted that price risk from you, as
17 buyer, to the seller. And then, the seller will have
18 to make their appropriate determinations of how to
19 manage that risk and what actions they would take.

20 So you can certainly lock in a price
21 even though the MISO energy market day ahead and --
22 and real time prices are -- are variable and contain
23 that risk.

24 BOARD MEMBER BASS: Okay. And if
25 you're shut out of the MISO market because the

1 market's now closed. I gather there's some time
2 limits for providing certain information and --
3 otherwise you cannot proceed into those time frames to
4 make sales?

5 So, could you use the -- the hedging
6 markets with physical delivery, as an alternate method
7 to make sales?

8 MR. DOUGLAS SMITH: I think I would
9 probably defer that either to -- I -- I'm not -- I'm
10 not sure, I'm qualified to -- to articulate what other
11 mechanisms Manitoba Hydro has its disposal for any
12 particular time frame with all of their different
13 counter parties.

14 Typically, I guess, the spot market
15 we're talking about, the opportunity sales that are
16 occurring in this day ahead in real time, that's the -
17 - that's the last place you -- you have to sell.

18 So, if you're -- if you're looking --
19 if Manitoba Hydro or anyone with power to sell is
20 looking for alternatives, they're doing that ahead of
21 time, not -- not after failing to clear in those
22 markets.

23 BOARD MEMBER BASS: Thank -- thank
24 you.

25 MR. JOHN ATHAS: Okay, turning to the

1 key findings. As you -- as you heard, we found the
2 export revenue forecast to be reasonable and
3 conservative in the sense that it -- that there has
4 some uncertainty as a -- things that could happen in
5 the future to make it lower than what it would turn
6 out.

7 They -- they found in -- at the overall
8 level, that the changes in the hydrology,
9 methodologies and the inflow analysis and the
10 modeling, are a positive change for Manitoba Hydro and
11 -- and its customers.

12 And in those -- and in supporting those
13 two (2) high level findings, you know, as we started
14 this, I said -- that -- and part of our work -- scope
15 of work, we had -- very individual things that we had
16 to supply as part of the scope of work that would
17 contribute to these overall -- the conclusions and
18 other things that we reach.

19 And, fortunately, when -- if you --
20 when we walk down this list as -- of at the export
21 prices, price forecasts were reasonable and these
22 tested a sensitivity. The contracts were accurately
23 reflected. The inflow of forecasting changes align
24 with the modeling improvements and -- and the --
25 they're capturing the relative changes in -- in MISO.

1 Fortunately, when we go -- go down that
2 whole list, we don't have conflicting ones where some
3 of them are pointing -- where there's a -- no one (1)
4 or two (2) that's -- that we're not viewing as
5 reasonable and then we would have trouble figuring --
6 trying to decide how to conclude the overall as
7 reasonable.

8 So, right now, the fact that the -- the
9 -- the pieces seem reasonable and the -- and overall
10 that these two (2) major conclusions of -- of the
11 change in hydrology and inflow forecasting and the --
12 and the revenue forecasts, as reasonable and
13 conservative, that -- they came out consistent. Go to
14 the next slide.

15 Similarly on the -- on the drought
16 operations and risk management that we -- we found
17 that the -- started with the second one, that they --
18 they as Mr. Smith just finished speaking about.

19 They -- they followed their policies
20 and -- and supporting documentations and -- and there
21 could be some enhancements that might be beneficial,
22 but they -- but that seemed to be -- that was a
23 process that took place as an extension of their
24 regular operations processes that they performed well
25 in that aspect for -- not -- that might be the right

1 word.

2 But the -- and then the -- and the
3 changes that they were able to capitalize and the
4 changes to hydrology and energy -- energy forecasting
5 and -- and the hedging to make sure that the -- that
6 they could continually adjust the -- to the priorities
7 that were front of them to have as much -- as much --
8 as little economic adverse impact or -- or as much
9 economic positive impact that -- during the -- the
10 drought.

11 The -- and similarly the -- the pieces
12 all kind of point in the same direction of where we
13 found reasonableness there with the -- it -- that it
14 was appropriate to fundamentally operate the system
15 the same during the drought; that the additional
16 oversight and risk management that were executed, did
17 not -- only enhanced the process, did not --
18 did not change the process so radically.

19 The -- all the changes that go along
20 with the adoption of the 40-year hy -- hydrology
21 process improved the picture in our -- in our mind of
22 the range of outcomes and, therefore, were an
23 effective tool for managing -- making decisions during
24 the drought and -- and they -- that the -- there was -
25 - the policies and procedures all seemed to be gearing

1 toward the -- toward supporting the team that's --
2 that's making those decisions in an effective and
3 efficient manner.

4 The last sub bullet there is -- is what
5 we were speaking about with the issue of some
6 potential documentation around -- around the -- the
7 kind of the storehouse analogies a little bit in -- in
8 the minds of so many individuals that get together for
9 that -- those consensus meetings and the like that
10 somehow a process of documenting that would be
11 beneficial going into the future.

12 So, that concludes our presentation of
13 -- and we hope that it was worth the extra time that
14 we have considered that you allowed and we're open for
15 questions.

16 THE CHAIRPERSON: Thank you. We're
17 going to start -- sorry with the Assembly of Manitoba
18 Chiefs. Ms. Fox, are you doing -- Thank you.

19

20 CROSS-EXAMINATION BY MS. CARLY FOX:

21 MS. CARLY FOX: Thank you, Mr. Chair.
22 Thank you very much for your presentation this
23 morning. It was really helpful for me, in particular.
24 I have a few follow-up questions, just to help clarify
25 some things.

1 Ms. Schubert, can you go to Exhibit
2 AMC-6-4? This is one of our Information Requests to
3 Daymark, in response to AMC's Information Request
4 regarding future pricing in the MISO market, Daymark
5 responded here -- yep, perfect -- responded here that
6 the decline in average market energy prices is
7 primarily driven by an expectation that the MISO
8 region will continue to add mostly renewable resources
9 to the supply mix over time. Is that correct?

10 MR. JEFFREY BOWER: Yes.

11 MS. CARLY FOX: So, my question to you
12 is: As more renewables are added to the grid, does
13 their Effective Load-Carrying Capacity continue to
14 decline?

15 MR. JEFFREY BOWER: In -- in general,
16 that's true. So, the Effective Load-Carrying
17 Capability helps -- is a method for quantifying the
18 capacity contribution that a renewable resource or
19 thermal resource -- it, really, any resource has --
20 it's -- it's how much does that resource help the grid
21 meet -- meet load reliably.

22 And as the Effective Load-Carrying
23 Capability study process typically evaluates resources
24 based on their fuel. So, it'll evaluate solar
25 resources together, wind resources together, and,

1 generally speaking, if you had more of a single type
2 of resource, the relative contribution to reliability
3 of that resource type declines because, for example,
4 if you add -- if you add a lot of solar, when you get
5 a cloudy day or -- or at night, that -- there's a lot
6 more of that resource that is not available to -- to
7 contribute to reliability.

8 And so, generally speaking, the -- the
9 first -- and it's -- it's a similar trend with wind,
10 although wind has the advantage of a little bit of --
11 of kind of spatial distribution that balances some of
12 that -- that coincidence but, generally speaking, the
13 more of a certain fuel type that you add, the -- the
14 contribution to reliability declines for that fuel
15 type.

16 MS. CARLY FOX: So, then, when you
17 have a declining ELCC or Effective Load-Carrying
18 Capacity, would it be correct, then, that the value of
19 the renewable resources, from a capacity's
20 perspective, would also decline?

21 MR. JEFFREY BOWER: On a per-megawatt
22 basis of -- of nameplate, yes, that's right. So --
23 so, if you -- if you add a -- a hundred megawatt solar
24 facility, and the ELCC says that resource gives you a
25 -- a 20 percent of its nameplate as -- as reliable

1 capacity, you would get a 20-megawatt value for that.

2 As you add a lot more solar to the
3 grid, that 20 percent might reduce to 15 percent. If
4 that happens, each megawatt of nameplate solar
5 declines a little bit, but you've added a lot more
6 solar, so the total contribution of all the solar on
7 the grid might go up, even though the per megawatt
8 rating goes down, if that makes sense.

9 MS. CARLY FOX: Yeah, that does make
10 sense. Thank you. So, would there be economic logic,
11 I guess, in adding renewables when spot prices are low
12 and ELCC is low?

13 MR. JEFFREY BOWER: Well, the -- the
14 challenge with renewables is that, generally speaking,
15 renewables aren't added -- aren't compensated at spot
16 market prices.

17 So, in most markets, in order to build
18 and finance a new solar or -- or wind facility, you
19 need a long-term contract, a long-term PPI with
20 somebody because of a -- a bank -- you know, a
21 financial institution won't really back a project that
22 doesn't have a -- a really stable and known revenue
23 stream.

24 And so, spot prices -- this is one (1)
25 of these dynamics about -- about the market and the

1 integration of renewables. These renewals are -- are
2 getting built and, generally speaking, they're -- they
3 have contracts outside the ener -- the MISO energy
4 market that's compensating them.

5 But the addition of those resources is
6 declining -- is -- is reducing the market prices that
7 other resources get compensated at. And so, this is
8 one (1) of the tensions of -- of the -- this kind of
9 renewable transition and how it interacts with
10 markets.

11 MS. CARLY FOX: Okay. Thank you. So,
12 as Manitoba's assets are flexible, would it be
13 possible for Manitoba Hydro to target sales in the
14 hours where thermal units are -- are setting the price
15 and market prices are highest?

16 MR. JEFFREY BOWER: Yes, they -- the -
17 - Manitoba Hydro can -- can bid into the markets,
18 generally on a -- on a day-ahead basis for -- for
19 these opportunity sales.

20 And in general, there are, you know,
21 day-ahead forecasts of -- of when, you know, what the
22 prices will be at different -- different hours, and so
23 they can schedule or -- or at least bid in there their
24 energy at -- at certain prices at certain hours.

25 And, you know, in that way, sort of

1 target those -- those higher priced hours. So that is
2 -- that is something that -- that is done and -- and -
3 - I would guess probably is done.

4 MS. CARLY FOX: Ms. Schubert, could
5 you bring AMC-6-8? This is another one (1) of our
6 Information Requests.

7 So, when we -- when AMC asked you about
8 future capacity sales, in this response you say that,
9 Manitoba's Hyd -- Manitoba Hydro's approach to future
10 capacity sales is reasonable, but conservative.

11 That's correct...?

12 MR. JEFFREY BOWER: (NO AUDIBLE
13 RESPONSE).

14 MS. CARLY FOX: And then this morning
15 you said that Manitoba Hydro has a consensus price for
16 capacity.

17 Is that correct?

18 MR. JEFFREY BOWER: Yeah. They --
19 they have a -- they develop from the forecast that
20 they purchased from the -- the five (5) -- their --
21 their five (5) consultants. They develop a consensus
22 capacity price forecast.

23 So -- so the answer to that part is --
24 is yes.

25 MS. CARLY FOX: Okay. What about the

1 -- is there a consensus price being used in Manitoba
2 Hydro's forecasts?

3 MR. JEFFREY BOWER: It's not part of
4 the GRA Revenue Forecast, because they don't assume
5 that there are any sales made at that price.

6 MS. CARLY FOX: Okay. In your review,
7 did Manitoba Hydro undertake any analysis to ensure
8 that it's planning to extract the maximum value on
9 neighbouring markets from its assets?

10 MR. JEFFREY BOWER: Well, I -- I would
11 say that the -- the -- through our review of the
12 processes that they use to conduct their -- their
13 energy modelling, both their short-term and -- and
14 long-term energy modelling.

15 But I think, probably the short-term is
16 the -- I more relevant here. They have tools that --
17 that help them determine what the, you know, economic
18 optimal plan is for -- for their water in the short
19 and med -- and medium term throughout -- throughout
20 the year.

21 So, I think in terms of, you know, of
22 their operational decisions to -- to maximize revenue
23 from markets, I think that that -- that review of
24 their tools and processes there gave us comfort that
25 they had an approach.

1 In terms of -- if the question is more
2 targeted towards long term, in terms of trying to, you
3 know, find markets for long-term capacity sales and
4 long-term energy sales, the -- I think some of the
5 conversations that -- that we had with them on this I
6 think probably aren't -- probably are -- are not
7 appropriate for the public session here.

8 But I think that we did get comfort
9 that -- that they are, you know, taking steps to
10 ensure that they're -- they're exploring the
11 opportunities that the markets offer to monetize
12 energy and capacity.

13 MS. CARLY FOX: Thank you. We had a
14 few questions yesterday to Manitoba Hydro's export
15 panel regarding asset optimization for export markets.
16 I just wanted to follow up on some of our questions
17 there for you.

18 MR. JEFFREY BOWER: Okay.

19 MS. CARLY FOX: Do you agree that an
20 optimization review is a review that would determine
21 whether Manitoba Hydro is fully optimizing its assets
22 in terms of value on export markets?

23 MR. JEFFREY BOWER: I'm not familiar
24 with -- with specifically what an optimization review
25 -- like that -- that term. That sounds like that's

1 what that would be, but I'm not sure if that's a term
2 of art that I'm not familiar with.

3 MS. CARLY FOX: Okay.

4 MR. JEFFREY BOWER: If there's a
5 reference, I can try to take a look, but...

6 MS. CARLY FOX: Well, given your scope
7 of work, do you see any more in-depth review that
8 could be done to ensure that Manitoba Hydro is
9 optimizing future export opportunities?

10

11 (BRIEF PAUSE)

12

13 MR. DOUGLAS SMITH: I -- I think that
14 there are conversations that we've had that -- that
15 are confidential in nature that -- that give us
16 comfort that -- that it's happening. And -- and
17 certainly we took it as part of our scope to explore
18 that question in a general sense.

19 I think that their trading desk -- any
20 trading desk -- is -- is involved in discussions with
21 counter parties all the time. They've got existing
22 counter parties, they've got potential counter
23 parties.

24 We certainly did not take it as part of
25 our scope or investigate the depth and -- and sort of

1 completeness of those discussions, but we were -- we
2 were confident that they were actively pursuing and
3 engaged in the process of trying to optimize their
4 available water given the constraints that they
5 operate under.

6 MS. CARLY FOX: Thank you. Now I'd
7 like to move -- I've got some questions on seasonal
8 capacity auctions.

9 Ms. Schubert, could you turn to Exhibit
10 DEA-2. This is Daymark's report at page 58. Oh, you
11 already have it. That was so quick.

12 In this part of the report, Daymark
13 noted:

14 "Given Manitoba Hydro is forecasted
15 to have a summer surplus in 2022 --
16 or 2023/'24, which is forecasted to
17 grow in 2030/'31, without new
18 capacity sales, Manitoba Hydro
19 should take steps to pursue
20 monetization of that capacity."

21 Is that correct?

22 MR. JEFFREY BOWER: Yes.

23 MS. CARLY FOX: Do you have any
24 specific recommendations for how Manitoba Hydro can
25 better monetize this capacity?

1 MR. JEFFREY BOWER: Yeah. I think
2 continuing to engage in the MISO market with
3 developments that are occurring with the MISO market
4 and, you know, changes that they are implementing to
5 their capacity auction rules.

6 I think continuing to engage with
7 potential counter parties for -- for, you know, short
8 or long -- discussions about short- or long-term
9 contracts, those are all, you know, opportunities for,
10 you know, trying to pursue monetization of -- of that
11 capacity.

12 It's -- it's hard to know for sure, and
13 I think -- you know, I talked a bit about this this
14 morning but, you know, every agreement like that needs
15 a -- a party on the other end. And so that's --
16 that's a big piece of -- of the uncertainty around,
17 you know, future capacity sales, but continuing to
18 stay engaged in those as the markets change.

19 And, you know, another thing I -- I
20 discussed a little bit this morning is utilities are
21 just starting to realize, you know, and -- and figure
22 out what their seasonal obligations are and what the
23 costs of -- of meeting those might be.

24 Utilities are constantly going through
25 planning processes to -- to determine their lowest

1 cost options, so Manitoba Hydro continuing to engage
2 is a way to make sure that they're able to monetize
3 when -- when those opportunities come up.

4 MS. CARLY FOX: So I have a question
5 for you following up on that about other markets.

6 Ontario for instance, are you aware
7 that they offer seasonal capacity auctions?

8 MR. JEFFREY BOWER: I haven't looked
9 into the Ontario capacity market much --

10 MS. CARLY FOX: Okay.

11 MR. JEFFREY BOWER: -- so I'm not
12 specifically aware of that.

13 MS. CARLY FOX: Okay. What about New
14 York? Are you aware that New York offers a monthly
15 auction?

16 MR. JEFFREY BOWER: Yes.

17 MS. CARLY FOX: Okay. So would it be
18 reasonable to assume that MISO will offer auctions
19 similar to New York, do you think?

20 MR. JEFFREY BOWER: It's certainly
21 possible. I think the move from a single capacity
22 obligation period to -- to four (4) seasonal
23 obligation periods is a -- is a really big step for
24 MISO in -- in their -- what they're calling their
25 reliability imperative discussions.

1 And it's -- I wouldn't say, you know,
2 any -- anything's likely or -- or I probably wouldn't
3 use that kind of terminology for predicting, you know,
4 market changes just because they -- they're very
5 situational. It's certainly possible and -- and
6 something that's worth -- you know, worth monitoring.

7 MS. CARLY FOX: Okay. This morning
8 when you spoke about expected future capacity
9 constraints in the MISO market, so given the future
10 capacity constraints on MISO, do you agree that future
11 prices are unlikely to be low or at least as low as
12 they have been in recent years -- capacity prices, I
13 mean?

14 MR. JEFFREY BOWER: Yeah. I think the
15 -- now, are you -- I guess maybe I can try to clarify.
16 Are you talking about sort of the PRA capacity auction
17 prices in -- in MISO?

18 MS. CARLY FOX: I -- this one? Okay.
19 Can you, Ms. Schubert, bring up Exhibit AMC-8 and page
20 15 of that PDF. This is what we're looking at.

21 MR. JEFFREY BOWER: Yeah. So this is
22 the historical clearing prices for the -- for the MISO
23 Planning Resource Auction, or PRA. They run this
24 auction yearly for the next capacity period.

25 There's a few intricacies of this -- of

1 this auction that -- that basically give it some
2 limited -- some limitations on the relevance to
3 opportunities for Manitoba Hydro to sell. So the MISO
4 PRA -- some capacity markets in -- in other regions,
5 all capacity that's needed to make the system
6 reliable, clears through the auction.

7 The -- the independent system operator
8 of New England runs a market like that, and all
9 capacity flows through that. In MISO, it's a little
10 bit different where utilities really are responsible
11 for making sure they have enough capacity. And so if
12 they own capacity, if they have long-term contracts,
13 it -- that capacity may not clear through an auction,
14 through the PRA auction like this.

15 And so what that means is that the
16 capacity situation in MISO does not necessarily get
17 reflected in the auction clearing prices, or at least
18 not at the same time as there are capacity --
19 essentially capacity shortages.

20 So you'll see that, you know, for
21 example, if you look kind of back through time and --
22 and across all these zones -- and I'll see if I can
23 pick one out -- but you'll have -- occasionally have
24 one (1) year kind of blips in the capacity auction
25 prices.

1 So if you look at, for example, the
2 2020 to 2021 row, you look at zone 7. So zone 7 in
3 that year cleared at two hundred and fifty-seven
4 dollars (\$257) per megawatt day, which is -- is close
5 to the cost of new entry which basically means it was
6 in a shortage and so the auction cleared at the price
7 that would be, you know, required to build a new
8 resource.

9 The next year it -- it declined to five
10 dollars (\$5) which is, you know, almost zero. It's --
11 it's as close to zero as -- as you can get at an
12 auction like this.

13 So, you -- you can have these kind of
14 one (1) year -- or -- or multi-year periods of high
15 prices that may or may not align with -- with a, you
16 know, shortage condition in the market that will
17 persist for multiple years.

18 MS. CARLY FOX: Okay.

19

20 (BRIEF PAUSE)

21

22 MR. JEFFREY BOWER: So, the -- the --
23 this summary is from April 2022, the most recent
24 planning reserve auction just the -- the results were
25 just reported yesterday, I think. I think they just

1 came out yesterday.

2 It's the first -- yeah, hot off the
3 presses. And it's the first -- the first auction that
4 they've done for the four (4) different seasons.

5 And Doug may have to -- or Mr. Smith
6 may have to support me with some of the details, but -
7 - but all of the regions were -- were quite low,
8 especially in Northern MISO.

9 So, even though in the 2022/'23 auction
10 they were up at two hundred and thirty-six dollars
11 (\$236) per megawatt day, which is quite high, in this
12 auction that the results just came out yesterday, they
13 were down to five dollars (\$5), something like that.

14 MR. DOUGLAS SMITH: Yeah. Low as two
15 (2) in the winter, ten (10) in the summer, ten (10)
16 and fifteen (15) fall and winter, all very low for all
17 zones except for the zone 9, which is Louisiana and
18 Texas.

19 So -- so, despite going to four (4), at
20 least currently -- and again, this is one (1) year's
21 results. And -- and I do think it's important to
22 stress Mr. Bower's point. Almost all clear -- almost
23 all capacity in MISO is acquired via some kind of
24 self-scheduling by utilities. They build it or they
25 purchase it ahead of time. It is not procured through

1 this market, through this auction.

2 So, that makes MISO very different from
3 say New York, the example you gave earlier, but prices
4 are back down. So, at least for one (1) year, in the
5 first year of the seasonal, there was sufficient
6 capacity in every season for all zones, as I say,
7 except for zone 9.

8 MS. CARLY FOX: Okay. Well, I was
9 going to ask you about what you thought it would be
10 this next year, so I guess we can skip that. Let's go
11 to AMC-7, please, Ms. Schubert, page 45.

12 So, this figure here, this is the
13 planning outlook for Ontario's electricity system
14 needs in 2024 to 2043, and it's dated December 2022.

15 And we showed this page to Manitoba
16 Hydro's panel. And I believe it indicates that
17 there's a need for thousands of megawatts of new
18 capacity in Ontario.

19 Is that correct?

20

21 (BRIEF PAUSE)

22

23 MR. DOUGLAS SMITH: That would be my
24 interpretation of the -- of the graph, yes.

25 MS. CARLY FOX: I don't know if you --

1 if you are aware, but yesterday Manitoba -- Manitoba
2 Hydro said that it can only sell 50 megawatts to that
3 market. Do you agree with that assessment?

4 MR. DOUGLAS SMITH: I -- I would defer
5 to Manitoba Hydro on the specifics, but they -- they
6 do not have a strong interconnection there. And
7 Ontario from west to east within their grid does --
8 has some -- some challenges, as well, so I -- I know
9 of no reason to -- to question that result, certainly
10 not in a material sense.

11 MS. CARLY FOX: And in your opinion as
12 a lawyer, I don't quite understand what 50 megawatts
13 is, but is that significant?

14 MR. DOUGLAS SMITH: It's small.

15 MS. CARLY FOX: It's small?

16 MR. DOUGLAS SMITH: It's very small.

17 MS. CARLY FOX: Okay. Okay. Ms.

18 Schubert, can you move to Exhibit PUB 17-8.

19

20 (BRIEF PAUSE)

21

22 MS. CARLY FOX: I forget to tell you
23 this one before. And if you can scroll to page, the
24 response in 'A' right here.

25 "The most recent MISO load forecast

1 does not anticipate the Northern
2 MISO annual peak occurring in the
3 winter at any point over the twenty
4 (20) year forecast horizon."

5 So, when you talk about the system
6 switching to winter peaking, understanding that
7 there's some uncertainty, are current projections
8 still fairly long-term?

9 MR. JEFFREY BOWER: Yeah, there's a
10 couple elements here. One (1) is that when we
11 reviewed the -- as I note in the second -- we noted in
12 the second sentence here, the forecast also assumes
13 relatively low levels of winter load growth, so it's
14 unlikely that the forecast is projecting significant
15 adoption of electrified heating technologies.

16 So, yeah, we -- we reviewed the -- the
17 load forecast as part of our scope and -- and in
18 reviewing -- responding to this Information Request.

19 So, there's a couple of elements. One
20 (1) is that I think the -- the load forecast is
21 probably not -- and they didn't conduct multiple
22 sensitivities and scenarios like MISO did in that
23 electrification insights report that I referenced
24 earlier.

25 The load forecast -- the kind of

1 official MISO load forecast doesn't do those sorts of
2 sensitivities, so I think it may be a bit conservative
3 in -- in terms of -- of that.

4 The other piece that's a little more
5 relevant is something I touched on this morning, which
6 is, even if a region or a utility is not necessarily
7 winter peaking, meaning that's the highest demand
8 point of their whole year, they can still be in a
9 situation where the capacity need in the winter is --
10 is what's driving them to build new capacity because
11 they might have resources that are derated in the
12 winter or they might have a higher reserve margin
13 because MISO determines that there's higher risk of --
14 of outages in the winter, and so they require
15 utilities to...

16 So, basically, what a reserve margin
17 is, is let's say you're a utility and your -- your
18 peak load is -- is a thousand megawatts. MISO will
19 determine a reserve margin that you need to also
20 provide. In addition to having a thousand megawatts
21 to meet your peak load for that season, they'll say
22 you also need a 12 percent reserve margin, or
23 sometimes in the winter it's higher, like, a 20
24 percent reserve margin.

25 And -- and they make that determination

1 based on a lot of analysis, but -- but it's
2 essentially saying, you know, what's the likelihood of
3 resources having outages of, you know, extreme load
4 events that -- that are making them want to make sure
5 that there's additional capacity available.

6 So, even if a utility isn't winter
7 peaking, it might have more of a capacity shortage or
8 -- or constraint in the winter.

9 MS. CARLY FOX: Thank you. Would it
10 be accurate then to say that in the next five (5)
11 years the system is unlikely to switch to winter
12 peaking?

13 MR. JEFFREY BOWER: I would say, as a
14 whole, it's -- it's unlikely that -- that MISO will
15 switch to winter peaking in the next five (5) years.

16 But -- but, again, whether or not that
17 means that capacity needs in the winter might become
18 constraining for certain regions, that -- that's
19 harder to -- to speculate.

20 MS. CARLY FOX: What about ten (10)
21 years?

22 MR. JEFFREY BOWER: I -- I'd have hard
23 time kind of putting odds on it.

24 MS. CARLY FOX: Thank you. So, you
25 mentioned if utilities start to build new capacity to

1 meet the forecasted winter capacity demands, this will
2 take time, years, correct?

3 MR. JEFFREY BOWER: In some cases,
4 yes. I mean, if -- if you're building a new nuclear
5 plant, for sure. But, also, you know, natural gas
6 plants, that sort of thing, those -- those take
7 multiple years.

8 There are alternative options to get
9 capacity to -- to help meet resource adequacy
10 requirements. I -- I mentioned very briefly this
11 morning virtual power plants, but that's basically
12 aggregations of -- of demand response that are kind of
13 accumulated and centrally dispatched.

14 So a simple example is water heaters or
15 thermostats. There are programs and -- and in -- US
16 markets are actually, by federal policy -- are -- are
17 required to integrate those sorts of distributed
18 resources as -- as -- as market participants in an
19 aggregated basis.

20 So you can aggregate a bunch of -- of
21 thermostats together and say, If I control them and it
22 -- you know, I can take 25 megawatts off -- off the
23 grid at one moment, then I get 25 megawatts of
24 capacity value that I can sell.

25 Those sorts of options for -- or

1 basically, bring new capacity online -- are much
2 shorter because a lot of those technologies are
3 already out there, existing. And it's just a matter
4 of software to get them up and running.

5 MR. DOUGLAS SMITH: And if I could
6 just add, if you think back to one of the slides that
7 Mr. Bower did this morning where he showed that load
8 zone 1 had both the most retirements and the most
9 additions, one of the fastest ways to create capacity
10 if you are short is to simply delay a retirement.

11 So utilities have plans to retire, you
12 know, dirtier plants or -- or older plants. In -- in
13 periods of shortage, sometimes the choice that is made
14 is simply to delay that a year.

15 So -- so if you -- if you need new
16 capacity and you're going to build new capacity, but
17 it's going to take two (2) or three (3) years to bring
18 it on, you can take some of the steps that Mr. Bower
19 was talking about. You can delay a retirement. You
20 can do other things that bridge a gap that are
21 potentially very low marginal cost versus going out
22 and -- and acquiring other short-term capacity.

23 MS. CARLY FOX: Thank you. So would
24 it be reasonable to assume that Manitoba Hydro will be
25 able to continue to market at summer capacity at least

1 in the short to medium term?

2 MR. JEFFREY BOWER: It certainly can
3 market it and -- and seek -- seek buyers for that.
4 And I think there's -- there's at least some
5 likelihood there -- there will be utilities or -- or
6 entities that will be looking for -- for short-term
7 capacity.

8 But again, whether it is more
9 competitive than some of these other options, that --
10 that we discussed, I think it's a little harder to --
11 to speculate on that.

12 MS. CARLY FOX: Thank you, Mr. Bower.
13 I just have a few questions left about hedging
14 strategy, Mr. Smith.

15 Moving from what you were talking about
16 just recently, you said most, if not all, utilities
17 are engaged in hedging.

18 So my question to you is: Has Daymark
19 reviewed hedging policies for both private and
20 publicly owned utilities aside from Manitoba Hydro?

21 MR. DOUGLAS SMITH: We have certainly
22 done so for -- for publicly owned, investor owned or -
23 - sorry, investor-owned utilities and cooperatives,
24 which are member-owned. So there -- there's a couple
25 of examples I'm aware of for sure.

1 MS. CARLY FOX: Would there be
2 different hedging strategies if you were a public
3 versus a private utility?

4 MR. DOUGLAS SMITH: I think that there
5 are approaches to hedging that are fairly universal.
6 That -- that don't depend on what type of entity you
7 are, but more on how complex your trading environment
8 is, what -- how much -- how many dollars are at risk.

9 Within those frameworks, decisions that
10 are made by an actual trading desk may differ between
11 entities and -- and what's -- what's at risk and who's
12 at risk.

13 MS. CARLY FOX: Thank you. Ms.
14 Schubert, can you turn to Exhibit AMC-6-14. It was
15 one of AMC's Information Requests regarding hedging --
16 hedging strategy.

17 And here, in the response, Daymark
18 states that:

19 "A reasonable strategy would not
20 look significantly different from
21 the current one but might be more
22 explicitly based on value at risk
23 either as a formal calculation or a
24 stated policy goal."

25 Is that correct?

1 MR. DOUGLAS SMITH: Yes.

2 MS. CARLY FOX: Is Daymark proposing
3 or recommending that Manitoba Hydro then formalize its
4 hedging strategy using a value-at-risk approach?

5 MR. DOUGLAS SMITH: So let me try to
6 take that in pieces. They have a formal hedging
7 policy. So -- so we're not proposing that they --
8 that they have a policy. They have one.

9 That policy has -- places some -- some
10 limits, some guardrails on -- on what the trading desk
11 can do and on what types of approvals they need to get
12 and the details of which are -- are confidential.

13 What -- what we are suggesting is that
14 -- that for the types of trades that Manitoba Hydro
15 engages in that we've observed, that some additional
16 nuance to the existing policy might be beneficial to
17 the traders and help lead to beneficial outcomes.

18 MS. CARLY FOX: Okay. And I believe
19 those are all my questions, Mr. Chair. Thank you.

20 THE CHAIRPERSON: Thank you. Mr.
21 Williams...?

22

23 (BRIEF PAUSE)

24

25 CROSS-EXAMINATION BY DR. BYRON WILLIAMS:

1 DR. BYRON WILLIAMS: Good afternoon,
2 members of the panel and good afternoon Daymark and
3 learned legal counsel.

4 Mr. Athas, before there was a Daymark,
5 there was La Capra, L-A, space, C-A-P-R-A. Agreed?

6 MR. JOHN ATHAS: Correct.

7 DR. BYRON WILLIAMS: And --

8 MR. JOHN ATHAS: One and the same
9 entity.

10 DR. BYRON WILLIAMS: Yes. Daymark is
11 the successor name for La Capra, agreed?

12 MR. JOHN ATHAS: It's just a name
13 change. Just to make -- make -- be clear about that.

14 DR. BYRON WILLIAMS: And it was under
15 the banner of La Capra that you and Mr. Pico
16 (phonetic) appeared before the Public Utilities Board
17 way back in 2014 in the need for an alterative hearing
18 related to Manitoba Hydro's Preferred Development
19 Plan, agreed?

20 MR. JOHN ATHAS: Correct.

21 DR. BYRON WILLIAMS: And it would be
22 fair to say, Mr. Athas, that way back in 2014,
23 prescient observers of the -- the marketplace, such as
24 yourself and Mr. Pico, were -- were talking about
25 uncertainties in the MISO marketplace, whether related

1 to carbon pricing or the emerging financial viability
2 of -- of renewables such as wind and solar, agreed?

3 MR. JOHN ATHAS: To a limited extent,
4 yes. There was another independent expert consultant
5 that was tasked with the -- with the MISO market
6 expertise specifically. I'm not sure I remember who.

7 But to the extent that we had somewhat
8 of a melting pot of all the issues, we have -- we
9 touched upon that.

10 DR. BYRON WILLIAMS: And certainly, it
11 was back then, some of the uncertainties that we face
12 today with decarbonization or the dramatic
13 improvements in -- in -- in the renewables were
14 starting to appear on the radar, even -- even back in
15 2014, sir.

16 MR. JOHN ATHAS: I'd say that it was -
17 - that'd be -- I'm fairly certain that there was a
18 declining cost curve. I'm not sure whether, a decade
19 ago, there were -- that it was a dramatic level of
20 change.

21 DR. BYRON WILLIAMS: Thank you. Mr.
22 Bower, just in terms of the scope of work of your team
23 -- and -- and you don't need to turn there -- but task
24 to involve reviewing and assessing the reasonableness
25 of Manitoba Hydro's forecasts of exportable surplus

1 energy and capacity. You recall that, sir?

2 MR. JEFFREY BOWER: Yes.

3 DR. BYRON WILLIAMS: And you were
4 looking both at the test years and -- and out twenty
5 (20) years, agreed?

6 MR. JEFFREY BOWER: Yes.

7 DR. BYRON WILLIAMS: It would be fair
8 to say, though, sir, that in examining the energy
9 volume forecasts for experts, Daymark's scope of work
10 did not involve a detailed review of Manitoba Hydro's
11 long-term resource planning assumptions. Agreed?

12 MR. JEFFREY BOWER: We reviewed, as --
13 as part of our scope, the reasonableness of the
14 forecast of energy supply volumes.

15 As part of that review we looked at
16 their breakdown and their assumptions about the -- the
17 volume of energy that they would have over time, that
18 is -- is a result, in part of, the -- the -- the
19 models, the HERMES and GSPRO models, The -- the load
20 obligations, firm sales and then opportunity sales.

21 So that -- that kind of makes up the --
22 the volume and where it goes question.

23 We did not have a specific scope item
24 to -- to take a critical look at their resource
25 planning assumptions in terms of capacity build-outs

1 of -- of new resources or -- or anything like that.

2 MR. BYRON WILLIAMS: Okay. And thank
3 you for that. And, for example, you weren't
4 vigorously testing their long range and estimates in
5 terms of the contributions of imports or -- or
6 purchases of wind or solar. Agreed?

7 MR. JEFFREY BOWER: We were -- we --
8 we reviewed the, I guess, the -- the -- the make-up of
9 their supply and -- and the -- the breakdown of
10 components. This will quickly get into, I think
11 confidential portions of -- of the -- the study, but
12 we weren't taking, as you say, a -- a critical look at
13 their supply outlook, different plans, different, you
14 know, not an IRP type -- type review.

15 MR. BYRON WILLIAMS: And analogous to
16 that, as well, you weren't taking the critical look,
17 and with no criticism of you, in terms of the
18 robustness of Manitoba's Hydro's estimates, in terms
19 of demand side management. That wasn't part of your
20 scope of work.

21 MR. JEFFREY BOWER: Correct.

22 MR. BYRON WILLIAMS: You'll leave that
23 to -- to another process and another day. Agreed?

24 MR. JEFFREY BOWER: It wasn't part of
25 our scope for here today.

1 MR. BYRON WILLIAMS: And, Mr. Smith,
2 you've had the good fortune to talk a little bit about
3 hedging on a couple of occasions today and that was
4 part of your scope of work task 10 and 12 to look at
5 Hydro's operations during the '21/'22 drought.

6 Agreed?

7 MR. DOUGLAS SMITH: Agreed.

8 MR. BYRON WILLIAMS: And in a couple
9 minutes I'll -- I'll humbly follow in the footprints
10 of -- of Ms. Fox and go to page 93 of -- of your DEA
11 Exhibit 2, but we won't go there for a second.

12 I want to back up a little bit and look
13 more generally at risks in the marketplace that hydro
14 faces or that other utilities, including those in the
15 MISO marketplace fit.

16 Okay. So you're with me, Mr. Smith?
17 We'll --

18 MR. DOUGLAS SMITH: So far. Yeah.

19 MR. BYRON WILLIAMS: And, again, at
20 the highest of level, sir, you'll agree that Manitoba
21 Hydro is -- is blessed with an abundance of
22 hydroelectric resources. Agreed?

23 MR. DOUGLAS SMITH: I -- I would say
24 we'd all agree with that, yes.

25 MR. BYRON WILLIAMS: And it has

1 immense storage capacity in the form of Lake Winnipeg
2 and Cedar Lake. Agreed?

3 MR. DOUGLAS SMITH: It has storage. I
4 guess it -- immense depends, I mean, you know, I -- I
5 -- I review Hydro Quebec at times too, so I'm not sure
6 I'd call Hydro's storage immense, but -- but it's
7 sizable.

8 MR. BYRON WILLIAMS: It's sizable and
9 as compared to non-hydroelectric utilities, that --
10 that level of storage is significant and perhaps,
11 immense, in terms of that comparison, sir.

12 MR. DOUGLAS SMITH: It is significant,
13 yes.

14 MR. BYRON WILLIAMS: And, in fact,
15 leaving aside the other hydroelectric utilities, that
16 availability of storage capacity of this magnitude is
17 one (1) of the key advantages Manitoba Hydro has, as
18 compared to many electric utilities. Agreed?

19 MR. DOUGLAS SMITH: I think -- I think
20 that's a -- a fair statement. I think there's some
21 constraints on that storage in -- in terms of the
22 length of time it takes to release that storage, that
23 -- that acts maybe as a bit of a -- a -- a dampener or
24 governor against those benefits.

25 But -- but relative to someone who does

1 not have that at all, it is certainly a benefit.

2 MR. BYRON WILLIAMS: And, of course,
3 Manitoba Hydro has a monopoly, to your knowledge, in
4 the retail sale of power to residential and industrial
5 business consumers in Manitoba?

6 MR. DOUGLAS SMITH: I have no reason
7 to -- to disagree with that statement.

8 MR. BYRON WILLIAMS: And trust me --

9 MR. DOUGLAS SMITH: I'll trust you on
10 that, yes.

11 MR. BYRON WILLIAMS: Okay, make sure
12 you do it subject to check, sir, because --

13 MR. DOUGLAS SMITH: Subject to check.

14 MR. BYRON WILLIAMS: -- you can never
15 be too careful.

16 And, of course, Manitoba Hydro is
17 deeply integrated with the MISO marketplace. Agreed?

18 MR. DOUGLAS SMITH: Yes.

19 MR. BYRON WILLIAMS: Sells a lot of
20 electricity into MISO. Correct?

21 MR. DOUGLAS SMITH: Yes.

22 MR. BYRON WILLIAMS: And --

23 MR. DOUGLAS SMITH: And purchases from
24 --

25 MR. BYRON WILLIAMS: And it purchased

1 from it, especially at times of supply shortages in
2 Manitoba. Agreed?

3 MR. DOUGLAS SMITH: Yes.

4 MR. BYRON WILLIAMS: Turning, really
5 specifically to risk, as a hydro-reliant utility,
6 Manitoba Hydro is heavily reliant on precipitation.
7 Agreed?

8 MR. DOUGLAS SMITH: Certainly. Yes.

9 MR. BYRON WILLIAMS: And the amount of
10 energy it can produce in any year, at least within the
11 hydroelectric confines, is dependent on rainfall,
12 snowfall, in combination with the amount of water in
13 storage. Agreed?

14 MR. DOUGLAS SMITH: I -- I suspect
15 that -- that their -- their hydrology experts would
16 probably expect us to -- to accept that that's over
17 simplified, but it's certainly -- my understanding, is
18 those are key factors.

19 MR. BYRON WILLIAMS: And, of course,
20 there can be material variations in the level of
21 precipitation from month to month, or year to year.
22 Agreed?

23 MR. DOUGLAS SMITH: Yes.

24 MR. BYRON WILLIAMS: And, as you've
25 noted today, precipitation can be challenging to

1 predict.

2 MR. DOUGLAS SMITH: Correct.

3 MR. BYRON WILLIAMS: So, Manitoba
4 Hydro has to be aware of the risk of volatility and
5 supply that is correlated with weather conditions.
6 Agreed?

7 MR. DOUGLAS SMITH: Yes.

8 MR. BYRON WILLIAMS: And, moving from
9 hydroelectric utilities, to electricity generation in
10 general, it would be fair to say that the level of
11 energy produced by other renewables, such as wind and
12 solar, is highly correlated with and fluctuates with
13 the weather as well. Agreed?

14 MR. DOUGLAS SMITH: Differing
15 correlations and differing weather patterns affect
16 differing technologies, but it's certainly impacted by
17 weather, by climate.

18 MR. BYRON WILLIAMS: And the
19 availability of solar is highly dependent upon the --
20 the sunshine. Agreed?

21 MR. DOUGLAS SMITH: Yes.

22 MR. BYRON WILLIAMS: And, of course,
23 wind, by definition --

24 MR. DOUGLAS SMITH: If wind's not
25 blowing --

1 MR. BYRON WILLIAMS: It ain't blowing.

2 MR. DOUGLAS SMITH: -- it's not
3 producing.

4 MR. BYRON WILLIAMS: And, to that
5 degree, with those renewables, there is a high
6 correlation with certain weather patterns and the
7 amount of energy they produce. Agreed?

8 MR. DOUGLAS SMITH: Yes.

9 MR. BYRON WILLIAMS: And, in terms of
10 demand and -- and risk, in terms of demand, of course,
11 sir, you've accepted, subject to check, that Manitoba
12 Hydro has an obligation to supply its captive
13 residential, business and industrial customers with
14 fixed electricity prices over extended time periods.
15 Right? That's why we're here today?

16 MR. DOUGLAS SMITH: Yes.

17 MR. BYRON WILLIAMS: Okay. But it
18 cannot be certain how much electricity their
19 customers, especially the residential customers, will
20 use at a certain hour, until the customers actually
21 turn on the switches and draw the electricity.

22 MR. DOUGLAS SMITH: I certainly
23 haven't -- haven't reviewed their load forecasting
24 team or -- or their efforts in that regard. I,
25 assume, consistent with any utility that they've --

1 they've got a quality forecasting team that has a good
2 sense of where demand will be for -- for going out
3 some distance, but there's going to be variability to
4 that in the best of cases.

5 MR. BYRON WILLIAMS: And, of course,
6 there will be significant variability depending on the
7 weather. Agreed?

8 MR. DOUGLAS SMITH: Correct.

9 MR. BYRON WILLIAMS: If it's cold in
10 the winter or hot in the summer, there can be
11 significant uncertainty about the level of demand from
12 -- from consumers day to day or year to year.

13 MR. DOUGLAS SMITH: Correct. And they
14 can also move rapidly if a cold snap is predicted for
15 one week and shifts to another or -- or something of
16 that sort.

17 MR. BYRON WILLIAMS: So, Manitoba
18 Hydro, and indeed all utilities, have to be aware of
19 the risk of volatility in demand. Agreed?

20 MR. DOUGLAS SMITH: Yes.

21 MR. BYRON WILLIAMS: And for Manitoba
22 Hydro you would accept that the demand for the energy
23 they need to supply is correlated with and fluctuates
24 with weather. Agreed?

25 MR. DOUGLAS SMITH: Could -- could you

1 repeat that, please?

2 MR. BYRON WILLIAMS: I might have been
3 winging it, sir, but let's -- Manitoba Hydro -- you'll
4 agree that Manitoba Hydro's, in terms of the demand
5 for the energy it needs to supply, it's correlated
6 with weather.

7 MR. DOUGLAS SMITH: Correlation is a -
8 - is a specific term. So, I -- I don't want to state
9 more than I've studied or -- or looked at. They're --
10 they're probably some level of correlation, there are
11 probably other factors in their demand that are not
12 weather dependent.

13 MR. BYRON WILLIAMS: Let's got to
14 price risk, sir, if we can and then we'll get to the -
15 - the hedging quotes on page 93.

16 You'll agree that electricity is both a
17 basic necessity and a commodity, sir?

18 MR. DOUGLAS SMITH: Yes.

19 MR. BYRON WILLIAMS: And at the
20 wholesale market, the spot level -- spot price level
21 in MISO, there is significant volatility in the price
22 of electricity in the course of a day, month, and
23 year. Agreed?

24 MR. DOUGLAS SMITH: Absolutely.

25 DR. BYRON WILLIAMS: And it would be

1 fair to say that electricity is one of the most
2 volatile traded commodities?

3 MR. DOUGLAS SMITH: I have not studied
4 that nor really thought in those terms. So, I'm not
5 sure if I'd be comfortable saying that. I -- I'm
6 certainly comfortable saying it is a very volatile
7 commodity.

8 DR. BYRON WILLIAMS: And would it be
9 fair to say, sir, that prices in the wholesale market
10 are also correlated or related to -- to weather?
11 You've talked about a cold snap, you've talked about
12 long --

13 MR. DOUGLAS SMITH: I -- I think it's
14 fair to say that -- that, again, there's -- there's
15 some correlation there. There's a -- it is a factor
16 in energy prices. It is certainly not the only, and
17 not always the dominant, factor.

18 We've seen prices move dramatically,
19 due to the war in Ukraine, for instance, and the --
20 and the demand for worldwide natural gas that moved
21 gas prices up significantly in the -- in the U.S., for
22 instance.

23 So -- so, it is correlated. It is an
24 impact. Sometimes, it might be dominant, such as
25 during a storm. Other times, it might be minor.

1 DR. BYRON WILLIAM: Okay. Thank you.
2 Just a couple more questions in this area. Pending
3 emerging developments with batteries, it would be fair
4 to say that many utilities face limits in the amount
5 of electricity that can be practically stored.

6 Agreed?

7 MR. DOUGLAS SMITH: I think that's --
8 that's broadly true. I think, when you talk to, say,
9 RTOs or utilities, about storage from their
10 perspective, they will frequently talk about, for
11 instance, the gas -- the natural gas plant system as a
12 storage system, that is, it can be turned up or turned
13 down to -- to account for changes in other -- in -- in
14 -- in the variable risk you've been talking about:
15 demand and -- and supply variability.

16 That's obviously a -- an emitting
17 storage-like asset, if you will, not -- not typically
18 what we think of storage, but that's how it often
19 functions in markets.

20 DR. BYRON WILLIAMS: Renewables like
21 wind or solar, in essence, at the time the energy is
22 generated, it needs to be sold?

23 MR. DOUGLAS SMITH: Without
24 additional technology, they are deliver or -- or lose.

25 DR. BYRON WILLIAMS: And limits to the

1 storage capability for those renewables are -- are --
2 are something that may differentiate electricity from
3 other commodities. Agreed?

4 MR. DOUGLAS SMITH. Certainly. The --
5 the physics of -- of the electric system mean that the
6 electrons, once generated, go somewhere, absent a
7 mechanism to store them.

8 DR. BYRON WILLIAMS: And, if we seek,
9 at a high level, to understand some of the volatility
10 and structural price jumps in the marketplace, one
11 element of that, of course, is the instantaneous
12 nature of the product?

13 When the sun is shining and the wind is
14 blowing, that's part of the volatility that --

15 MR. DOUGLAS SMITH: It is. Yes, it's
16 certainly a factor and it makes it harder to avoid the
17 volatility.

18 DR. BYRON WILLIAMS: At a high level,
19 would it be understood that electricity utilities are
20 exposed to joint price and quantity risk, both of
21 which are correlated with weather variations?

22 MR. DOUGLAS SMITH: Again, sort of
23 qualifying correlation as being, to some degree,
24 without -- without trying to specify, yes, weather
25 will certainly impact both price and quantity.

1 DR. BYRON WILLIAMS: And, of course,
2 one of the risks that one might want to protect
3 against is the risk that prices and demand will be
4 going in -- in the same direction, either all up at
5 the same time or all down at the same time.

6 MR. DOUGLAS SMITH: Absolutely.

7 DR. BYRON WILLIAMS: I wonder if we
8 can turn to Daymark's report, DEA-2, under
9 "Observations", there's three (3) paragraphs there,
10 and I know Mr. Smith, you're familiar with them, you -
11 - you are familiar with them, sir?

12 MR. DOUGLAS SMITH: I am.

13 DR. BYRON WILLIAMS: And at a high
14 level, one of the things you're talking about in these
15 three (3) paragraphs is some lack of symmetry in the
16 risk that may arise in purchasing imports from MISO as
17 opposed to selling it to MISO, agreed?

18 MR. DOUGLAS SMITH: Agreed.

19 DR. BYRON WILLIAMS: Okay. And just
20 directing your attention to the first sentence under
21 "observations":

22 "Daymark observes that Manitoba --
23 Manitoba Hydro's hedging strategies
24 -- strategy is focussed on the
25 portfolio risk that is derived from

1 the volume of projected purchases or
2 sales."

3 Agreed?

4 MR. DOUGLAS SMITH: Yes.

5 DR. BYRON WILLIAMS: Just in terms of
6 portfolio risk related to volume, I wonder if you
7 could just explain what you mean by that, sir?

8 MR. DOUGLAS SMITH: Certainly. So,
9 especially in the context of -- of a utility
10 attempting to estab -- you know, who's going to be
11 establishing rates, the -- the effect of any one (1)
12 decision, transaction activity, is -- is of -- is of
13 limited value when you focus on just one (1).

14 The -- the goal is -- and -- and not --
15 not trying to speak for Manitoba Hydro, but in -- in
16 general for utilities of this sort, the goal is to
17 construct a portfolio of supply options that best
18 mitigates the types of risks we're talking about; that
19 is, a combination of owned resources, purchased
20 resources, activities on the market, hedging activity.
21 It could involve, you know, energy efficiency
22 activities, demand-side components.

23 That -- that portfolio, or that
24 combination of activities, typically a utility is
25 attempting to minimize risk at that level.

1 DR. BYRON WILLIAMS: Thank you. And
2 here you're talking in terms of the volume of -- of
3 purchases and portfolio risks related to the volume,
4 agreed?

5 MR. DOUGLAS SMITH: Agreed. This --
6 this is specifically focussed on the potential for
7 market purchases or sales that are projected by the
8 utility and the activities, the hedging, that is
9 intended to mitigate or limit their exposure to the
10 volatility that you and I have been discussing.

11 DR. BYRON WILLIAMS: And in terms of
12 volume?

13 MR. DOUGLAS SMITH: Their -- their
14 approach is predominantly focussed on -- on volumes of
15 -- of hedges. One (1) of -- and I -- and I will
16 apologize in advance, I don't believe I'm going
17 anywhere near confidential, but -- but please, you
18 know, -- I'll try to go slow and please stop me if I -
19 - if I start to go to far.

20 There -- they have a goal of having
21 their purchase or sale transactions be backed by
22 physical deliveries. They don't want to be in a -- in
23 a -- in a world in which they are operating purely
24 financially and -- and buying and selling in that --
25 in that regard.

1 That means that a focus on hedging, the
2 amount of hedge based on volume, it makes a lot of
3 sense. It -- it helps protect against ending up -- it
4 gives them a guardrail and it is clear from their
5 activity, their -- their discussions that they -- that
6 -- that they, the trading group, the -- the larger
7 team that's engaged in planning their operations and
8 their oversight committee all were involved in trying
9 to set appropriate volumes based on the conditions
10 they were at.

11 DR. BYRON WILLIAMS: Thank you.
12 That's -- that's helpful. And just in terms of
13 portfolio risk, other than -- there are -- presumably
14 are portfolio risks other than in terms of volume?

15 MR. DOUGLAS SMITH: Absolutely. So --
16 so the -- I think the easiest way to think about this
17 is if I project that I'm going to sell 100 megawatt
18 hours then I -- I certainly -- and I want a hedge that
19 -- so that -- I -- I know I'm going to need to sell --
20 or let's say purchase since that's what -- the -- the
21 world they were in for the most part.

22 I need to purchase 100 megawatt hours.
23 That's what I think I need but I'm projecting ahead.
24 So, there's risk that a hundred (100) might be fifty
25 (50) or it might be a hundred and fifty (150) or two

1 hundred (200), right? There's -- there's risk
2 associated with exactly how much and -- and how
3 accurate I can be given that my projection is based on
4 an enormous number of complex factors.

5 There's also uncertainty as to what
6 price I'll be able to -- or I will be required to pay
7 if I wait until the need actually comes. So -- so
8 that price uncertainty and the volume uncertainty in
9 combination is the portfolio risk. The fact that
10 either of those can be moving constitutes the world...

11 And -- and I guess the last piece that
12 I would add, it isn't necessarily in this -- this
13 sentence, but just because it's in -- in here overall,
14 is: The impact on this is to their extra-provincial
15 revenues which impacts their budget which impacts the
16 GRA. So -- so this is not a hypothetical risk or a
17 risk that doesn't manifest in their -- their financial
18 results.

19 Whatever -- whether they -- whether
20 they hedge or they don't hedge, they're -- they're
21 subject to uncertainty and that uncertainty impacts
22 their potential financial outcome.

23 DR. BYRON WILLIAMS: Thank you for
24 that. And -- and it's not -- the question is not only
25 whether they do or don't hedge, but also potentially

1 how they hedge, agreed?

2 MR. DOUGLAS SMITH: How they hedge,
3 how much they hedge, certainly.

4 DR. BYRON WILLIAMS: And so one
5 consideration for example might be jointly -- hedging
6 joint price and quantity risk, agreed?

7 MR. DOUGLAS SMITH: Yes.

8 DR. BYRON WILLIAMS: On -- I'm still
9 on page 93, still in the first paragraph on the fourth
10 line, you note that there does not appear to be any
11 distinction between the revenue risk borne by purchase
12 transactions versus the revenue risk borne by sales
13 transactions, agreed?

14 MR. DOUGLAS SMITH: Yes.

15 DR. BYRON WILLIAMS: And the point
16 you're making is that these sales versus purchase
17 transactions don't necessarily produce the same level
18 of risk or type of risk for Hydro ratepayers.

19 MR. DOUGLAS SMITH: That -- that is
20 the point I'm making, yes.

21 DR. BYRON WILLIAMS: And on the sales
22 into MISO side, generally lost sales revenue has an
23 effective floor of -- of zero unless the wind is
24 really blowing and the sun is really shining.

25 MR. DOUGLAS SMITH: Yes, absolutely.

1 DR. BYRON WILLIAMS: On the import
2 from MISO side, additional purchasing costs have no
3 realistic ceilings in most market conditions.

4 MR. DOUGLAS SMITH: They -- they do
5 eventually, but in practical terms, they can go up
6 multiples of wherever they are today pretty quickly
7 and easily.

8 DR. BYRON WILLIAMS: Thank you. Going
9 to the third par -- paragraph -- and I know Ms. Fox
10 was trying to get there -- but you use -- you suggest
11 an approach of potentially differentiating hedge --
12 hedging strategies between purchase conditions and
13 sales conditions, agreed?

14 MR. DOUGLAS SMITH: Yes.

15 DR. BYRON WILLIAMS: And I wonder if
16 you can elaborate on -- on what kind of potential
17 different hedging strategies might actually be
18 employed?

19 MR. DOUGLAS SMITH: So I think, you
20 know -- let me -- let me start with this. I -- I am
21 not a hedging and trading expert. That -- that is not
22 my expertise, and I'm -- so I'm going to -- I'm going
23 to go so far and no further here.

24 It's an -- we made an observation that
25 I think has merit and that I think that is -- that is

1 worth pursuing. We certainly aren't suggesting a
2 solution.

3 I also want to say I think there are
4 ways to do what I'm suggesting here without changing
5 policies. So it -- I am not stating definitively what
6 Manitoba Hydro is or is not doing outside of the
7 hedging activity I saw, but the policies are fairly
8 simple.

9 And I think, as I -- I think I
10 mentioned this in -- in my presentation. I think,
11 generally, that's appropriate. They're not doing an
12 enormous amount of -- of transactions from what I saw.
13 I don't think that they need to, you know, reinvent
14 the wheel or invoke some -- some highly complex
15 policy.

16 But given what we just discussed, the -
17 - the value at risk, the amount of dollars, the amount
18 of impact is not symmetrical. It's possible that
19 there are -- it is definitely possible that there are
20 ways to articulate hedging that still incorporate
21 their volume concerns and their desire to back
22 physically but accounts for the asymmetrical risk and
23 helps put a finer point on perhaps focussing more of
24 hedging on purchasing rather than on sales where there
25 is less dollars at risk.

1 DR. BYRON WILLIAMS: Thank you. And -
2 - and appreciate the limits of where you're prepared
3 to go, and that's fine for -- for my purposes.

4 And you also learn -- used the -- the
5 term 'more' -- at the very last line, "more nuanced
6 trading limits". And again, I don't want to invite an
7 extensive explanation, but I wasn't quite sure what
8 "more nuanced trading limits" meant.

9 MR. DOUGLAS SMITH: I think it's
10 really around what I'm saying here. So -- so without
11 trying to put numbers on this at all, let's say that
12 there's a policy that would suggest that you hedge 'X'
13 percent of the volume, that that's -- that -- that
14 whatever 'X' is, that safely keeps you in the realm of
15 delivering physically against that while reducing the
16 -- the overall portfolio risk, the risk to -- to
17 revenues from your potential transactions.

18 You could look at incorporating in
19 addition to that simply a percentage of financial
20 impact in addition to financial per -- percentage of
21 volume or something -- something like that that says
22 we still want a limit. We still want to place limits
23 around the physical so that we're -- or the percentage
24 so that we stay in the world of physical delivery.

25 But, we want to give further guidance

1 within that boundary that says if you have -- if
2 you're more at risk of having a large impact to the
3 financial outcome, to the -- to the net revenue, you
4 want to be higher in that range. And if you're having
5 a smaller impact to the -- to the financial dollars,
6 you'd want to be lower in that range.

7 DR. BYRON WILLIAMS: Thank you. I
8 have a few short snappers. I hope to finish us off.
9 I think most of them are to you, Mr. Bowers (sic), and
10 -- oh. My snappers may be a little less short than I
11 thought. I have a bit more time than I thought.

12 I'll -- but, Mr. Bowers, today in your
13 direct evidence, you said, "For the GRA" -- General
14 Rate Application:

15 "...the conservative assumptions
16 related to MISO sales are
17 appropriate based on what Hydro can
18 know today about its products."

19 Do you remember a statement to that
20 effect, sir?

21 MR. JEFFREY BOWER: Yeah, to that
22 effect.

23 DR. BYRON WILLIAMS: So when you used
24 the term "for the GRA", sir, are you referring
25 primarily to the '23/'24 and '24/'25 years?

1 MR. JEFFREY BOWER: I think what I --
2 well, what I'm referring to is the fact that, for a --
3 a GRA-type proceeding where you want to get the best
4 estimate of -- of costs and revenues and -- and that
5 sort of thing for -- for rate-making purposes, you
6 want to have a high degree of certainty about revenues
7 from something like a -- a market sale or -- or
8 purchase that -- that might be subject to uncertainty.

9 And so, for example, when you're
10 thinking about capacity, you know, selling capacity
11 that -- that is surplus but you don't have a counter
12 party and -- and you're not exactly sure how the
13 market is going to look for that -- for that capacity,
14 that excluding something like that may be appropriate
15 for -- for a GRA proceeding.

16 DR. BYRON WILLIAMS: And -- and
17 especially because we're just looking a couple years
18 out in terms of setting rates:

19 MR. JEFFREY BOWER: Right. Yeah,
20 that's part of it.

21 DR. BYRON WILLIAMS: Again, Mr. Bower,
22 in your evidence this morning there was a discussion
23 of potential future opportunities for Manitoba Hydro
24 in terms of surplus capacity.

25 You -- you remember that at a high

1 level, sir?

2 MR. JEFFREY BOWER: M-hm. Yes.

3 DR. BYRON WILLIAMS: And one (1) of
4 the things you indicated, you spoke about other
5 regions bringing in -- in new products in terms of, I
6 presume, capacity. Do you recall that statement, sir?

7 MR. JEFFREY BOWER: Yes, although I'll
8 -- I'll kind of correct that -- that understanding
9 about -- about that being focussed on capacity because
10 it -- it can go beyond capacity.

11 DR. BYRON WILLIAMS: So, what I'd
12 invite you to do, sir, is if you can give us just some
13 illustrative examples of the new products, whether
14 capacity or otherwise, please.

15 MR. JEFFREY BOWER: Yeah. I think the
16 -- the fundamental point here is, as regions are all
17 facing this -- the same challenge of renewables coming
18 online, lack of firm capacity, everybody needs to
19 operate their system in a reliable way every hour of
20 the year.

21 And the -- some of these dynamics
22 around the qualities of renewable resources is
23 creating some strain.

24 So, in organized markets like MISO, and
25 so that includes, like, you know, MISO, SPP,

1 California ISO, New York, New England, all of those
2 organized markets that have market products that
3 people can offer that -- that they're compensated for,
4 you know, that includes the -- the products that
5 Manitoba Hydro currently sells, which is day-ahead and
6 realtime energy. They sell ancillary services of
7 different types into the market.

8 All of those products are -- are trying
9 to serve a function which contributes to maintaining a
10 reliable system. And as there are new challenges that
11 regions are facing, they're experimenting and -- and
12 testing new products that have the goal of sending a
13 price signal to a specific service that a -- that a
14 generation resource can provide.

15 So, to give an example, we -- we talked
16 a little bit about -- I think we mentioned in the
17 report different kinds of -- of flexible ramping
18 products.

19 MISO has a ramping product. Other
20 regions have different types of products that -- that
21 do something similar, but it's basically a service
22 that says I can change output very quickly.

23 So, if the -- you may be familiar with
24 the concept of a -- of a duck curve, but -- but,
25 basically, as solar drops off in the evening, the --

1 the net load, so the load, you know, without that
2 solar, goes up very steeply, and -- and that's a
3 challenge that California faced kind of first of all
4 the organized markets.

5 So, they created a product called a
6 ramping product, which is something that can -- can
7 ramp up quickly. Those sorts of products, and there
8 are others that different regions are -- are
9 implementing, again, they have that same objective of
10 -- of filling a system need that's -- that's required
11 for -- for reliable operation.

12 There's another product that -- that --
13 I don't recall which region exactly is developing
14 this, but it's an inertia-based product because
15 there's a -- there's a -- this gets way into the
16 electrical engineering that I -- that I won't pretend
17 to -- to be an electrical engineer, but it's basically
18 a product that is -- helps maintain a reliable system
19 in -- when there are a lot of inverter-based
20 resources, like wind and solar.

21 And it's -- it's -- they're trying to -
22 - the development of a product like that is, again,
23 trying to send a price signal to attract resources
24 into the market that can provide those services.

25 DR. BYRON WILLIAMS: Thank you. And

1 you've talked a little bit about the role of Hydro
2 potentially -- especially while emerging storage comes
3 online, in terms of shaping and firming other
4 renewables.

5 I wonder if you can just elaborate on
6 that just a little bit, sir.

7 MR. JEFFREY BOWER: Yeah. Similar to
8 -- to the response I just gave, when markets have --
9 have needs for different things they develop products
10 and -- and try to send price signals for that.

11 Wind and solar are, you know, you --
12 you discussed a little bit, but they're -- they're
13 dependent on -- on their fuel, the -- the wind or the
14 sun. And so, there are -- there are intermittency
15 challenges for a resource that doesn't have -- you
16 know, isn't coupled with storage or if the market
17 doesn't already have enough storage to kind of smooth
18 out that -- that output.

19 Hydroelectric resources are -- are an
20 option for helping to smooth out that intermittency
21 because it dispatchable. It -- it can be quick to
22 respond to -- to the grid needs and -- and market
23 signals.

24 DR. BYRON WILLIAMS: Thank you very
25 much.

1 THE CHAIRPERSON: Sorry, Mr. Williams,
2 you've got ten (10) minutes.

3 DR. BYRON WILLIAMS: We'll be done
4 before that, sir.

5 THE CHAIRPERSON: Okay. That's
6 perfect.

7 DR. BYRON WILLIAMS: I -- I'm as
8 shocked as you are.

9

10 CONTINUED BY DR. BYRON WILLIAMS:

11 DR. BYRON WILLIAMS: But, Mr. Bowers,
12 while I have you though -- and perhaps we can go to
13 page 46 of Daymark's evidence, DEA-2, and it's -- it's
14 the top paragraph.

15 Mr. Bowers, I'll just give you a second
16 to look at it given that we have ten (10) minutes.

17

18 (BRIEF PAUSE)

19

20 DR. BYRON WILLIAMS: You've -- you've
21 had a chance to refresh your memory, sir?

22 MR. JEFFREY BOWER: I have. I just
23 want to look in my hard copy here just back a page so
24 I can make sure I know which section we're in, whether
25 this is short-term or long-term, but... Okay. This

1 is the long-term price section. Thanks.

2 DR. BYRON WILLIAMS: And -- and in
3 fairness, sir, it's -- it's a long-term section, but
4 you are adverting back to some of the observations you
5 also made in the -- in the short-term section.

6 You see that, sir?

7 MR. JEFFREY BOWER: Yeah.

8 DR. BYRON WILLIAMS: Okay.

9 MR. JEFFREY BOWER: Yeah.

10 DR. BYRON WILLIAMS: And in terms of
11 the -- you -- you note, first of all, that similar to
12 the short-term forecast, the low and high
13 sensitivities are not fundamental based forecasts,
14 agreed?

15 MR. JEFFREY BOWER: Yes.

16 DR. BYRON WILLIAMS: And near the end
17 of this page you -- you -- not this page, excuse me,
18 this paragraph, you also note some potential
19 limitations in that the implied heat rate does not
20 change in those low and high -- high prices futures
21 the -- because the methodology assumes no market
22 response.

23 Did I -- did I have that correctly,
24 sir?

25 MR. JEFFREY BOWER: Yeah, that's

1 correct.

2 DR. BYRON WILLIAMS: Inelegantly, but,
3 okay, that's good to hear.

4 MR. JEFFREY BOWER: Right.

5 DR. BYRON WILLIAMS: So -- and -- and
6 I understand what you're saying is that, for the
7 purposes of the GRA, you know, what they're doing is -
8 - is reasonable, I wonder if in the -- in the broader
9 context of planning and resource planning, if there
10 are any limitations of this type of analysis?

11 MR. JEFFREY BOWER: Yeah, I -- I would
12 say that the -- and -- and the -- the context here --
13 I'll try to be relatively brief, but the implied heat
14 rate is -- is a calculation that is -- is produced
15 from the natural gas price and the energy price that
16 is -- is part of a -- of a forecast.

17 So, if -- if, you know, you're --
18 you're -- you know, generally, the way that -- that
19 price forecasters develop their -- their output is
20 they have a model. They have a system that they are
21 simulating. They have inputs of -- of what generation
22 types are -- are available and online, what the loads
23 look like, what fuel prices are, what resources get
24 built over time, all of that sort of thing.

25 And so then they -- they run the model

1 and they determine what energy prices are output --
2 are -- are the output of that system, assume -- you
3 know, given their assumptions.

4 Because natural gas is such an
5 important resource for setting marginal prices, a very
6 common way of -- of looking at the efficiency of a
7 system is to just take -- take your -- your input
8 natural gas price and your output energy price and do
9 a calculation to figure out how much -- you know, how
10 much the -- the fuel price is impacting -- is -- is
11 producing the energy price. That's called an implied
12 heat rate, and it's a -- it's a measure of system
13 efficiency.

14 And so, what I -- what I'm talking
15 about here in terms of the fundamentals-based forecast
16 is that type of model, where -- where you put in all
17 the inputs and you have a kind of cohesive system and
18 you run it, that's -- that's essentially a
19 fundamentals-based forecast.

20 What Manitoba Hydro has done to -- to
21 create the low and high forecast here is to take that
22 implied heat rate, which is the system efficiency in
23 the reference case and then just put in a new gas
24 price. And say, Okay, if -- when the gas price was
25 our reference price, these are the energy prices it

1 produced. Let's test a higher gas price and see what
2 energy prices are produced with that same system
3 efficiency. And it's -- it's a reasonable way to --
4 to get a rough estimate of a high and low case.

5 The reason why it's not fundamentals
6 based is because in -- in the real world, in reality,
7 if you're looking twenty (20) years out, which is what
8 these forecasts are, twenty (20) years forecasts, if
9 you were in a -- in a world of persistent high natural
10 gas prices, you might not build a new gas plant.
11 There might -- you might look for lower cost options.

12 That might not be the optimal resource
13 portfolio in the long term to build new gas.

14 Similarly, if you were in the low price
15 future and you consistently have lower prices, you
16 might build more natural gas as the -- the least cost
17 option.

18 And so, your -- if you did that, your
19 system efficiency -- that heat -- that heat rate, in
20 reality, would be different than it is in the
21 reference case.

22 And so, you would end up with a
23 different fuel price because you -- or a different
24 energy price because you have a different system
25 efficiency.

1 That would be three (3) fundamentals
2 based forecasts. It would be, like, basically, trying
3 to incorporate the market response. When I say
4 'market response,' that is the change in resource
5 build out that would occur if you were on that low
6 price trajectory or that high price trajectory.

7 And so, that would make those low and
8 high cases fundamentals based.

9 What we're concluding here -- let me
10 just wrap up real quickly. Sorry, I know I'm eating
11 into all of your ten (10) minutes. But --

12 DR. BYRON WILLIAMS: This is great and
13 exactly what I was looking for. Thank you.

14 MR. JEFFREY BOWER: Okay. The -- what
15 we're saying here is that -- is that for a rough
16 estimate of low and high prices to give your -- a
17 range -- that this approach is -- is reasonable. And
18 that, you know, pursuing these -- these lower and
19 higher fundamentals-based forecasts, they -- they may
20 be, you know, either more expensive or, you know,
21 maybe less available. There might not be five (5)
22 different vendors that -- that you can use.

23 So -- so using this approach is a -- is
24 a reasonable approach for -- for, kind of, bracketing
25 the low and high.

1 I think going back to your question,
2 the -- using a different approach might be more
3 appropriate for a different purpose.

4 And so, if you're trying to get -- get
5 a different view of what resource portfolios might
6 look like over time, you might choose a different
7 approach.

8 DR. BYRON WILLIAMS: Thank you. And
9 just -- just to finish off -- and thank you for that
10 thoughtful answer. It's very helpful.

11 Earlier today in discussing the MISO
12 market, I'll suggest to you that you explained that
13 capacity need is driven by, one, peak load; two, the
14 reserve margin for the relevant season; and three, the
15 accredited capacity value for the season.

16 Is that about right, sir?

17 MR. JEFFREY BOWER: Yeah, that'd --
18 yes.

19 DR. BYRON WILLIAMS: And so, when we
20 use that term -- when we use a term such as 'resource
21 accreditation', I'll suggest to you that that's the
22 process of accurately measuring and assigning a
23 capacity value to a resource based on its contribution
24 to system reliability during periods of highest risks.

25 Is that kind of your understanding of

1 it, sir? In the MISO context?

2 MR. JEFFREY BOWER: I think I -- yeah,
3 I would agree with that definition.

4 DR. BYRON WILLIAMS: And I'm not sure
5 you -- you've memorized it yet, sir. But you're aware
6 that in May of 2023, MISO issued a white paper titled
7 'The Draft Resource Accreditation Design'?

8 MR. JEFFREY BOWER: Yes, I'm -- I'm
9 aware of a -- a MISO report, which is part of their
10 ongoing effort to basically reconsider how they are
11 accrediting -- accrediting -- I'll get that word --
12 accrediting capacity to -- to different resource
13 types.

14 DR. BYRON WILLIAMS: And at a high
15 level, with -- again, not asking you to repeat
16 verbatim the report -- in determining the capacity
17 value to a resource based upon its contribution to
18 system reliability during periods of highest risks,
19 would it be fair to say that MISO is debating the
20 merits of moving from an average to marginal cost
21 based accreditation approach?

22 MR. JEFFREY BOWER: I'm not familiar
23 enough, I don't think, with that white paper to answer
24 that.

25 I know that they are -- they are

1 considering several different factors in the
2 accreditation process. And I -- I just -- I don't --
3 I'm not familiar enough with the white paper to answer
4 that.

5 DR. BYRON WILLIAMS: That's fair
6 enough. And I appreciate that.

7 Just to back up one step from that then
8 -- and again, if you're unable to answer -- but as a
9 general direction, would it be fair to say that one of
10 the key objectives of MISO is to develop transparent
11 market prices reflective of marginal system cost?

12 MR. JEFFREY BOWER: And are you
13 referring to energy or -- or capacity? Or is there a
14 specific product that you're --

15 DR. BYRON WILLIAMS: I'm thinking in
16 the capacity -- if you can't answer it, that's fair.

17 MR. JEFFREY BOWER: I -- I think I'd
18 have to -- I'm not sure I can answer that today.

19 DR. BYRON WILLIAMS: Fair enough. Mr.
20 Chair and members of the panel, I -- I thank you for
21 your time.

22 THE CHAIRPERSON: Thank you. We're
23 going to take the afternoon break. We'll be back at
24 3:45. Thank you.

25

1 --- Upon Recessing at 3:31 p.m.

2 --- Upon resuming at 3:46 p.m.

3

4 THE CHAIRPERSON: Mr. -- Mr. Hacault
5 is chomping at the bit. And -- and the motorcycles
6 are -- are back again.

7

8 (BRIEF PAUSE)

9

10 THE CHAIRPERSON: Okay. Mr.
11 Hacault...?

12

13 CROSS-EXAMINATION BY MR. ANTOINE HACAULT:

14 MR. ANTOINE HACAULT: Yes. Good
15 afternoon, members of the panel. Good afternoon
16 Daymark Energy Advisors. Good to see some of you
17 again. My name is Antoine Hacault, I act on behalf of
18 the Industrials in this proceeding. And I'll be
19 taking you through some of your slides and parts of
20 your report and some other exhibits that -- or filings
21 of Manitoba Hydro in this proceeding.

22 So, we'll start with this -- your slide
23 deck page number 7 and the third bullet, you note, and
24 it's also indicated in your report, that the Manitoba
25 Hydro system is expecting increasing load growth.

1 Do you recall in saying this whether
2 you were referring to load growth forecast as prepared
3 by Manitoba Hydro? Or also the risks of faster growth
4 than the load forecast?

5 MR. JEFFREY BOWER: I think this
6 statement is generally referring to the load forecast
7 that's included in the GRA, as we review it as part of
8 the, you know, the export volume in -- in all of those
9 components that I discussed earlier.

10 MR. ANTOINE HACAULT: Okay. And if we
11 go to page 57 of your report, I think you deal with
12 some of that in -- or that discussion, where you're
13 saying in the Daymark findings that Manitoba Hydro's
14 description of the drivers of the increase in peak are
15 reasonable.

16 Do you recall what you would have meant
17 by 'the drivers'? In other words, were they
18 qualitative or quantitative?

19 MR. JEFFREY BOWER: The -- yeah, and -
20 - and we know here, we did not review the load
21 forecast in detail. That was not a -- an element of
22 our scope. We reviewed it in the context of -- of,
23 you know, kind of aligning on the -- the export volume
24 forecast.

25 But as it -- as that -- as load

1 forecasts is -- is a component of that, we did have
2 discussions with them when -- when we met in person on
3 site at Manitoba Hydro to discuss their load forecast.

4 There is a -- a noticeable expectation
5 of -- of load -- of increasing load growth in -- in
6 their forecast, and so we discussed that with them.

7 I don't know if I recall all the
8 factors. I know one was, essentially, price
9 elasticity with lower prices. Load is -- grows a
10 little more. I don't recall the other key drivers,
11 but -- but as part of our conversation, we -- we kind
12 of assessed that it was a -- a reasonable assumption,
13 given our limited review.

14 MR. ANTOINE HACAULT: With your
15 permission, I'll go to Manitoba Hydro's Appendix 5.1,
16 Table 7. I show it as at page 22 of 77.

17 It's part of the load forecast that
18 this utility has provided. And, in particular, I'd
19 like you to look at the last two (2) columns to the
20 right, where it says "percentage electric, space heat
21 and percentage water heat." Have you found that?

22 MR. JEFFREY BOWER: Yes. I see those.

23 MR. ANTOINE HACAULT: Okay. And I'll
24 ask you a broad question firstly and I might have some
25 follow-up questions.

1 Do you have any opinions or views on
2 the reasonableness of electric space heating remaining
3 fairly constant from 2020 up to 2040 in the 40 to 41
4 percent. In other words, it assumes no take-up of
5 things like heat pumps, or something else.

6 MR. JEFFREY BOWER: Yes, since we
7 didn't review the forecast or the -- the assumptions
8 behind it, I don't really have a -- a view or a
9 comment on that.

10 MR. ANTOINE HACAULT: Let me try to,
11 based on what you know is happening in the MISO market
12 and policies, generally, is there anything you can
13 offer to this Board as far as an assistance as to
14 whether there might be up-take or change in electric
15 heating?

16 MR. JEFFREY BOWER: Well, I can -- I
17 can say similar to the conversation we had about
18 electrification earlier in the MISO market, as part of
19 the MISO market slides that -- that I covered, there
20 is a lot of emphasis on electrification in many areas
21 in the MISO market and -- and other markets in the
22 United States.

23 As you noted, a lot of those are policy
24 driven so there are a lot of incentives for -- for
25 heat pumps as a way to decarbonize economy wide, to

1 try and encourage people to get off of natural gas or
2 home heating oil as the -- as the heat source and move
3 into electrification.

4 And so that's one of the key drivers
5 for some of the electrified heat up-take in those
6 regions.

7 MR. ANTOINE HACAULT: Okay. And would
8 it follow that, in effect, in Canada and there's a lot
9 of chatter about it and it's happened in an eastern
10 province, at least, where there's policies where
11 they've incentivized heat pumps to get off fossil
12 fuels.

13 The consequence of that happening,
14 should it happen in Canada over the next 20 years,
15 would be that the potential for energy sales would go
16 down -- energy sales in -- in -- in the export market.

17 MR. JEFFREY BOWER: Sorry. I think I
18 missed -- I missed a part of the question. If you
19 could repeat, please.

20 MR. ANTOINE HACAULT: Well, I'll maybe
21 put a different question to you.

22 If -- would energy sales have a
23 potential to go down if residential solar becomes big
24 but peak only likely it'd go up?

25 MR. JEFFREY BOWER: Yeah. I think, if

1 -- if policies result in additional load growth, all
2 else equals, so, mean -- meaning that no new resources
3 are added to the system to -- to generate more
4 electricity, an increase -- also an increase in load
5 by any -- for any reason would reduce the amount of
6 energy available for export.

7 MR. ANTOINE HACAULT: And the second
8 question I asked was more focussed on solar.

9 If we did more solar in Manitoba, that
10 would provide energy but, also, we might not be able
11 to address certain peak times with that type of
12 renewable resource.

13 MR. JEFFREY BOWER: Solar resources
14 added in -- in Manitoba would -- would provide energy
15 and would likely have a reduced, you know, maybe not
16 zero, it depends on the -- on the timing of peak, but
17 -- but, probably, a reduced impact on addressing peak
18 demands.

19 MR. ANTOINE HACAULT: So, in Manitoba,
20 generally, our -- our peak is sometime in January,
21 where the days are short, so we get limited -- we wake
22 up in the morning, it's dark, we get back home from
23 work, it's dark, and that's when our peak is.

24 There probably is not much peak
25 capacity that can be attributed to solar in January.

1 MR. JEFFREY BOWER: Without storage,
2 if -- if -- if the peak occurs on a non-daylight hour
3 in the winter, solar's not going to -- not going to
4 contribute to reliability in that hour.

5 MR. ANTOINE HACAULT: I'd like to take
6 you to Manitoba Hydro Exhibit 30. That was their
7 slide deck and this is where they presented on how
8 they would closely match supply and demand in the
9 future.

10 And, on the left, they put a slide that
11 deals with capacity and, on the right, a slide that
12 deals with energy, and, as you see in the blue at the
13 bottom, they do explain that this is Manitoba net of
14 DSM, so demand-side management.

15 Now, with respect to these graphs, and
16 your -- I started out -- your -- with your indication
17 that Manitoba Hydro's description of drivers of the
18 increase in the peak are reasonable, do these graphs
19 fit in with your comments on load growth?

20 MR. JEFFREY BOWER: I don't think I
21 can answer that. I have -- I don't know the details
22 of -- of what all has gone into this -- this graph.

23 MR. ANTOINE HACAULT: Okay. Would you
24 be able to comment on whether or not if growth
25 occurred faster, which is the subject I just covered,

1 the need dates would come sooner? I don't think you
2 need to see a graph for that.

3 MR. JEFFREY BOWER: All else equal, if
4 load growth occurs at a faster rate, then a -- a year
5 of need would likely be advanced, all else equal.

6 MR. ANTOINE HACAULT: Okay. And this
7 question doesn't necessarily have to be answered by
8 you, Mr. Bower, but we've been given a certain
9 assumption on DSM.

10 If DSM was larger, is anybody on the
11 panel able to comment whether that could reduce the
12 Manitoba Hydro load on this graph?

13

14 (BRIEF PAUSE)

15

16 MR. BILL HAIGHT: I'm just going to
17 repeat what Mr. Bower said, is that he's not able to
18 answer based upon this graph, Mr. Hacault, because he
19 doesn't know what went into it, but -- but if you want
20 to take it outside of the graph, I -- I think they
21 could probably make a stab at it.

22 THE CHAIRPERSON: I think Mr. Athas --

23 MR. JOHN ATHAS: I can take you --

24 THE CHAIRPERSON: -- was about to --

25 MR. JOHN ATHAS: Yeah, I think the --

1 the --

2 THE CHAIRPERSON: -- answer.

3 MR. JOHN ATHAS: Yeah, I think the --
4 the general statement, all else being equal if you --
5 if you do more DSM, and by more DSM I assume you mean
6 more kilowatt hour -- more kilowatt hours -- kilowatt
7 hours of savings.

8 Then you would -- then you'd have a
9 lower blue point and you'd have less of a need for
10 dependable energy or capacity, probably.

11

12 CONTINUED BY MR. ANTOINE HACAULT:

13 MR. ANTOINE HACAULT: Yeah, there are
14 similar graphs and I could take you to it. I think
15 it's page 56 and -- I have it, yeah. In 56, so I had
16 put to you page 57 of your report, but on page 56 you
17 had similar graphs, just maybe not quite as detailed,
18 but they were capacity graphs.

19 If I look back again, just for a
20 visual, again, I appreciate you may not know anything
21 with respect to the graph, but on the right-hand side
22 we have energy and it shows as being met, as you see a
23 little on top there. It says, "Hydro". It's not only
24 that and all the underlying data.

25 But do you have any comment with --

1 generally with your knowledge in the MISO market and
2 how energies being met, whether addressing energy in
3 Manitoba by wind is either inconsistent with or
4 consistent with, or a reasonable assumption given
5 what's happening in MISO and elsewhere?

6 MR. JEFFREY BOWER: And I'm not -- I'm
7 not sure -- without having been part of the discussion
8 when Manitoba Hydro discussed this graph or seeing
9 some backup behind it, I'm not really sure what the
10 question means in terms of using wind to meet Manitoba
11 load.

12 I think we'd need more -- more details
13 to -- to answer --

14 MR. ANTOINE HACAULT: I can --

15 MR. JEFFREY BOWER: -- the question.

16 MR. ANTOINE HACAULT: I'm -- yeah, I'm
17 not too sure to what extent then you reviewed the
18 Manitoba application. If I go to appendix 5.6, which
19 is part of Manitoba Hydro's filing, page 2 of 2, it
20 shows underlined data with respect to dependable
21 energy.

22 And if you go on the left-hand side and
23 find the third line down, it says: "Total new wind."

24 MR. JEFFREY BOWER: I see that.

25 MR. ANTOINE HACAULT: And if we go

1 across, we see that in 2033/2034 we start adding wind
2 energy under this graph and you can see that it
3 progressively increases until we hit 2041 for a total
4 gigawatt per hour, I believe that's the metric, of
5 37.52.

6 Do you see that?

7 MR. JEFFREY BOWER: Yes.

8 MR. ANTOINE HACAULT: So, now having
9 seen this table, I'll reframe my question again.

10 Do you have any comments or views that
11 you can share with this Board on the reasonableness of
12 an assumption of using wind to deal with energy
13 requirements?

14 MR. JEFFREY BOWER: We didn't -- as --
15 as part of our scope, we didn't review sort of
16 resource planning decisions or resource planning
17 forecasts and -- and assess, you know, kind of the --
18 the economics of adding wind versus -- versus other
19 resources.

20 So I don't think we would -- would have
21 -- we -- we haven't done enough analysis to really
22 draw a conclusion about the reasonableness of that
23 assumption.

24 MR. ANTOINE HACAULT: Okay. Thank
25 you. And I'll ask the question, and it may be the

1 very same answer. If we just flip a page back in this
2 particular Appendix 5.6, we'll see that there's the
3 capacity -- this is a capacity file and winter peak.

4 There's on the second line some thermal
5 being added as a proxy. Later on in this table,
6 again, with the knowledge that you have generally on
7 net zero and greenhouse gas targets in the United
8 States, do you think it's a reasonable proxy to put
9 gas to meet demand?

10 MR. JEFFREY BOWER: I think the -- the
11 answer's generally the same. We haven't reviewed
12 their -- their planning assumptions.

13 The only thing that I can -- I can add
14 is that adding thermal for capacity purposes is not
15 necessarily -- it continues to be a component of -- of
16 resource plans even in regions that are expecting to
17 decarbonize because using thermal resources as -- as
18 peaking resources only doesn't contribu -- contribute
19 a lot of -- necessarily contribute a lot of emissions.

20 So it doesn't surprise me to see it --
21 see it in here, but again, we haven't reviewed as part
22 of our scope their -- their planning assumptions in
23 detail.

24 MR. ANTOINE HACAULT: Okay. And
25 flipping back to the second page of this Appendix 5.6,

1 when you assessed and -- and commented that having
2 reviewed the load forecasts at a high level, that the
3 -- I think your words were "drivers of the increase in
4 peak are reasonable."

5 But are you -- did you get into whether
6 or not the elements such as firm energy were elements
7 that were available during times of drought? So what
8 level of dependability and energy did -- did you
9 consider, if anything at all?

10 MR. JEFFREY BOWER: We didn't review
11 those issues in particular in -- in the context of --
12 of the -- the load forecast statement that you -- you
13 quoted.

14 MR. ANTOINE HACAULT: Okay. And that
15 answer also applies to issues like demand-side
16 management. On these tables, if we go on this
17 particular table on -- with respect to energy, there's
18 a -- midway through the table there's a heading
19 'Demand', and the second line on that -- under that
20 title is, '2020 Efficiency Manitoba Demand-Site --
21 Side Management Forecast'.

22 There was -- did you do any kind of an
23 analysis as to whether that was a reasonable
24 assumption, whether there were other options for DSM
25 to deal with load?

1 MR. JEFFREY BOWER: We didn't do any
2 analysis like that as part of our scope here.

3

4 (BRIEF PAUSE)

5

6 MR. ANTOINE HACAULT: Is anyone on the
7 panel able to comment that, if Hydro is facing
8 resource shortfalls, would there be a role for DSM to
9 play in dealing with those shortfalls?

10 We see that Hydro has put new thermal
11 as a proxy. We see Hydro has put wind as a proxy. Is
12 anybody able to comment on whether or not DSM could
13 act as a resource to meet energy and demand?

14

15 (BRIEF PAUSE)

16

17 MR. JOHN ATHAS: We would -- we would
18 certainly expect that that would -- and we -- we
19 understand that there's an integrated resource
20 planning exercise that was -- that's being done by
21 Manitoba Hydro. So we would think that there's --
22 there's opportunities in the demand-side management to
23 meet -- to help alleviate a need for capacity, for
24 generation capacity.

25 We haven't -- we don't know if these

1 numbers have been -- that this line of numbers is a
2 stretch number, that you couldn't go any higher than
3 this or anything else. So, you know, it could be a
4 potential number for all we know.

5 So I would be hesitant to say that --
6 that the number could be higher than that, but we do
7 know that that should be a consideration.

8 MR. ANTOINE HACAULT: Thank you for
9 that answer.

10 THE CHAIRPERSON: Monsieur -- sorry.
11 M. Hacault, you have ten (10) more minutes.

12 MR. ANTOINE HACAULT: Yes. I think
13 I've got about half a page left, so I'm hoping that I
14 can finish early for once.

15

16 CONTINUED BY MR. ANTOINE HACAULT:

17 MR. ANTOINE HACAULT: Now, if I go
18 back to Daymark's presentation at page 13, on the
19 right-hand side of this slide, there's a table which
20 is entitled 'Figure 13'.

21 Is it fair to summarize that what
22 Daymark was intending to illustrate by this figure is
23 that capacity is an increasing problem in MISO?

24 MR. JEFFREY BOWER: Did you say it is
25 or isn't?

1 MR. ANTOINE HACAULT: Is.

2 MR. JEFFREY BOWER: Is. What we were
3 intending to -- to demonstrate here is that the LRZ-1,
4 which is the zone closest to Manitoba, is expected to
5 -- is forecast to have potentially a capacity shortage
6 in -- in the coming years.

7 MR. ANTOINE HACAULT: And when you
8 say, "in the coming years," it's in fairly short
9 order.

10 MR. JEFFREY BOWER: In -- in fairly
11 short order, yes, all else equal, you know, without --
12 without any -- any new resources coming on line in
13 that zone.

14 MR. ANTOINE HACAULT: And that could
15 be affected if we look at the 'Z' or RZ-01 graph on
16 the -- in Figure 7, we see that there's a lot of
17 renewables being put into that market area, correct?

18 MR. JEFFREY BOWER: Yeah. The -- the
19 -- on the left-hand graph, as you note, the -- the
20 additions -- and that's additions between 2022 and
21 2041 -- but the additions are largely renewable --
22 renewable resources, although there are some gas or --
23 and -- and battery resources as well. And -- and
24 again, this is from MISO's forecast that -- that was
25 put out in 2022.

1 MR. ANTOINE HACAULT: And the large
2 additions of solar would not give much capacity to the
3 -- that portfolio?

4 MR. JEFFREY BOWER: On a nameplate
5 basis, it would -- you know, I think we talked a bit
6 about this, but the accredited capacity for solar is -
7 - is reduced. It doesn't provide as much as a
8 percentage of nameplate as -- as a thermal resource,
9 for example, but it does provide some capacity value
10 in -- in general.

11 MR. ANTOINE HACAULT: And the same
12 would hold true of wind? It would provide some
13 capacity in general, but the wind doesn't always blow,
14 so there'd be some downgrading on the capacity?

15 MR. JEFFREY BOWER: Correct. There --
16 there is generally a -- a reduction in -- from
17 nameplate for both solar and wind.

18 MR. ANTOINE HACAULT: With this --
19 I'll call it a problem, and maybe it's more a
20 challenge than a problem.

21 Are you able to provide any insight for
22 this Board on the expectation in the next ten (10)
23 years or so of pricing for capacity?

24 Would it be a premium product or a low-
25 value product?

1 MR. JEFFREY BOWER: Yeah, I think, you
2 know, it -- it goes back to a lot of the issues that
3 we discussed earlier and the -- the -- you know, the
4 web of factors that really is driving the capacity
5 market and -- or -- or the need for capacity.

6 And -- and so, you know, there's --
7 there's a distinction between a capacity price that
8 might be reflected in the PRA auction price that we --
9 we discussed with the -- some of the cross-examination
10 earlier versus the -- the market for capacity that
11 might be done on a bilateral basis with -- with a
12 utility counter party.

13 And I don't think that there's a good
14 way at this point to give a ten (10) year forecast on
15 -- on a capacity -- on a capacity price for MISO as a
16 whole or -- or for LRZ-1 given this -- this
17 uncertainty.

18 MR. ANTOINE HACAULT: I wasn't asking
19 you to pull a magic value out of a hat, but you -- I
20 was hoping that you might have some insight as to
21 whether it would be expected to be a premium product
22 or it would just be a low value product.

23 MR. JEFFREY BOWER: Well, certainly, I
24 think we would agree that there's -- there's a need
25 for capacity, and -- and that's what we're showing

1 here and that's what some other forecasts have -- have
2 demonstrated, that there's expected to be a need for
3 capacity. That doesn't necessarily mean that there
4 will be buyers for Manitoba Hydro's capacity.

5 If utilities need to -- you know, I
6 went through the -- the description of if winter --
7 winter peak becomes a planning constraint and they
8 build their own capacity to meet their winter peak,
9 they won't need anything in the summer because they've
10 already built what they need, and so they won't be
11 buying.

12 But I think, generally speaking, there
13 will -- there are -- are -- you know, every -- every
14 forecast that we're seeing from -- from MISO or -- or
15 other entities is expecting that capacity will be
16 needed in -- in the MISO region if the retirement
17 plans and resource portfolio additions that are
18 currently for -- you know, expected play out.

19 MR. ANTOINE HACAULT: Thank you for
20 that. I have one (1) other exhibit I'd like to put to
21 this Panel. It's PUB Manitoba Hydro 143, Round I,
22 43D, page 4 of 6.

23 We are -- like you, I get blind and I
24 get blacked out. I can't see any underlying data.
25 Yesterday Hydro confirmed that the winter values were

1 higher than summer.

2 Having -- I don't know if you can --
3 without getting into CSI, obviously, would it be
4 reasonable to expect that the marginal value of
5 capacity should be seeing increased values over the
6 thirty (30) year time period?

7 MR. JEFFREY BOWER: Could you scroll
8 up a little bit on the page so we can see. Thank you.

9

10 (BRIEF PAUSE)

11

12 MR. JEFFREY BOWER: Sorry, could you
13 repeat the question one (1) more time. We're -- like,
14 we heard you differently here.

15 MR. ANTOINE HACAULT: Well, that's
16 okay. You can answer both. I've got two (2) minutes
17 left.

18 MR. JEFFREY BOWER: Sorry, could you
19 repeat the question.

20 MR. ANTOINE HACAULT: I think it was
21 something along the lines, is it reasonable to expect
22 that the marginal value of capacity should see
23 increasing values over the next thirty (30) years?

24 MR. JEFFREY BOWER: I'm not sure we
25 can answer this. We haven't looked at this -- this

1 table in much detail. I'm not sure exactly what goes
2 into the basic marginal costs applicable to
3 distribution level programs.

4 We -- we just haven't reviewed this, so
5 I'm not sure we can really have an opinion on -- on
6 what the trajectory should be for those -- those
7 values.

8 MR. ANTOINE HACAULT: I'm not tying it
9 specific. My question wasn't tied specifically to the
10 table. My question was:

11 Is it reasonable to expect that the
12 marginal capacity should be seeing increased values
13 over the next thirty (30) years?

14

15 (BRIEF PAUSE)

16

17 MR. JOHN ATHAS: I think that it -- it
18 would -- and on a real dollar basis, that would be not
19 necessarily a good assumption. You could have the
20 same resource being on the -- the margin for capacity.
21 That whole chart that you had out there, that's going
22 to be filled.

23 And it could be bio-diesel generation
24 on -- on peak that -- that's viewed as satisfactory
25 from the environmental standpoint, and that doesn't

1 change. It might go up with inflation, you know, or
2 the like.

3 But -- so, if you're talking about
4 something -- the implied more and more -- more and
5 more shortfall implies a higher and higher -- higher
6 and higher peak, that -- that's -- we're not talking
7 about the energy market where a static set of
8 resources have to go up the demand curve -- supply
9 curve, we're talking about what -- what the market
10 response.

11 So, I'd be really hesitant to -- to be
12 making an assumption that the price has to go up.

13 MR. ANTOINE HACAULT: Okay. Thank
14 you. That was a helpful answer. That completes my
15 questions.

16 THE CHAIRPERSON: Thank you, Mr.
17 Hacault. We're going to conclude the public session
18 for the cross-examination of Daymark tomorrow. And
19 then Mr. Haight has re-examination.

20 MS. ODETTE FERNANDES: Sorry, Mr.
21 Chairman.

22 THE CHAIRPERSON: Sorry.

23 MS. ODETTE FERNANDES: It's Odette,
24 from Manitoba Hydro.

25 THE CHAIRPERSON: Yes.

1 MS. ODETTE FERNANDES: I'm just
2 confirming for the record.

3 THE CHAIRPERSON: Oh. I was just
4 going to -- I had you in the script to ask you. So,
5 you were -- you were at the end of the paragraph, so.
6 And then move in camera to deal with the commercially
7 sensitive information.

8 For the public session, Interveners may
9 attend in person or watch online. The in camera
10 session will not be live streamed and Interveners will
11 be excluded from it.

12 And then I had to ask Odette if she had
13 any questions or if we are just going with Mr. Peters.

14 MS. ODETTE FERNANDES: Sorry, I jumped
15 the gun there, Mr. Chairman.

16 THE CHAIRPERSON: That's okay.

17 MS. ODETTE FERNANDES: No, I can
18 confirm that Manitoba Hydro has no questions for this
19 Panel. We thank them for their presentation and
20 testimony today.

21 THE CHAIRPERSON: Thank you. Okay.
22 So, we'll have Mr. Peters first thing in the morning.
23 And then we'll go in camera. Thank you. Have a good
24 evening.

25

1 --- Upon adjourning at 4:22 p.m.

2

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5 Certified Correct,

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9 _____

10 Wendy Woodworth, Ms.

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