

MANITOBA PUBLIC UTILITIES BOARD

re:

MANITOBA HYDRO

2023/24 and 2024/25

GENERAL RATE APPLICATION

Hearing

Before Board Panel:

Robert Gabor, KC - Board Chairperson

Marilyn Kapitany - Board Vice Chair

Carol Bellringer - Board Member

Hamath Sy - Board Member

George Bass, KC - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

May 31st, 2023

Pages 2485 to 2575



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- 3 THE CHAIRPERSON: Good morning,
- 4 everyone. Mr. Hombach...?
- 5 MR. SVEN HOMBACH: Yes. Good morning,
- 6 Mr. Chair, and good morning to everybody in the
- 7 hearing room. Today is day 3 of the examination of
- 8 Manitoba Hydro's Revenue Requirement Panel. The only
- 9 remaining item on the agenda is the cross-examination
- 10 by MIPUG's counsel, plus re-direct to the extent that
- 11 Mr. Czarnecki may have any.
- Before we started this morning, Mr.
- 13 Czarnecki advised me that Manitoba Hydro would like to
- 14 speak to a few undertakings it's ready to put on the
- 15 record. So I would suggest we call on Mr. Czarnecki
- 16 to do that, and then move on to Mr. Hacault.
- 17 THE CHAIRPERSON: Thank you. Mr.
- 18 Czarnecki...?
- 19 MR. BRENT CZARNECKI: Thank you, Mr.
- 20 Hombach, and good morning, Mr. Chair and Panel members
- 21 and ladies and gentlemen.
- This morning we filed Undertaking 22,
- 23 and I would ask that that be marked as Manitoba Hydro
- 24 Exhibit 43.

2492 --- EXHIBIT NO. MH-43: Manitoba Hydro's response 1 2 to Undertaking 22 MR. BRENT CZARNECKI: We also filed Undertakings 4 and 5 from the CSI session, and I'm told they should be marked as Manitoba Hydro CSI number 8. 7 8 --- EXHIBIT NO. MH-CSI-8: Manitoba Hydro's response 10 to Undertakings 4 and 5 11 from the CSI session 12 13 MR. BRENT CZARNECKI: And lastly, more 14 of a housekeeping item from the past. On May 24th, we 15 filed Undertakings 2 and 4, and I don't think we were 16 on the record to mark those as Manitoba Hydro Exhibit 17 36. 18 19 --- EXHIBIT NO. MH-36: Manitoba Hydro's response 20 to Undertakings 2 and 4 21 22 MR. BRENT CZARNECKI: And if -- if you 23 -- you will, Mr. Chair, Mr. Fogg would like to speak 24 to Undertaking 22 very briefly this morning.

MR. ALASTAIR FOGG: Thank you. Good

- 1 morning.
- THE CHAIRPERSON: Sorry. Thank you.
- 3 So go ahead.
- 4 MR. ALASTAIR FOGG: Thank you, Mr.
- 5 Chair, and good morning, Panel. So if we could bring
- 6 up Undertaking 22, I'd just like to speak to this
- 7 briefly.
- 8 What we've done is -- is -- and I
- 9 discussed this with Mr. Hombach on -- on Monday, this
- 10 is in relation to MFR-18, which was providing a view
- 11 of cumulative rate increases versus cumulative
- 12 Manitoba CPI.
- 13 What has been updated in this table are
- 14 -- is the last three (3) years of the information, and
- 15 that's the years 2022/'23, 2023/'24, and 2024/'25.
- 16 And we've updated the Manitoba CPI based on the
- 17 updated spring 2023 consensus forecast for Manitoba
- 18 CPI.
- 19 And so this was an item, like I said,
- 20 that we discussed on Monday. We also had some
- 21 discussion yesterday around cumulative rate increases
- 22 versus cumulative Manitoba CPI.
- 23 Although that was starting in the
- 24 2011/2012 year, this here is providing a twenty-five
- 25 (25) year history. What you'll note at the bottom is

- 1 the cumulative percent increase in rates to the end of
- 2 the test years is now 75.6 percent, and cumulative
- 3 Manitoba CPI is 78.08 percent.
- If we scroll to the next page, what
- 5 we've also tried to provide is, just to -- to simply
- 6 it, this is a graphical view of the monthly year-to-
- 7 year percent change in Manitoba CPI with averages over
- 8 different periods of time since sometimes it can be
- 9 easier to view in graphical format versus a table
- 10 format.

11

12 (BRIEF PAUSE)

- 14 THE CHAIRPERSON: Thank you, Mr. Fogg.
- 15 Just further to my question yesterday, I notice how
- 16 many years where CPI was less than 2 percent.
- 17 MR. ALASTAIR FOGG: Yes, and certainly
- 18 that is a -- a very good point, Mr. Chair, and there
- 19 are years where that is certainly below 2 percent.
- 20 We do have years where it's above 2
- 21 percent, and I guess what we'd note is that that's
- 22 part of -- there's periods of crossover time where CPI
- 23 is lower, and that would impact rates that were --
- 24 would be possible in the future, other years where it
- 25 would be higher. So there would be some adjustment.

- 1 What -- what we note is, as in that
- 2 data table, they tend to -- they have reached some
- 3 convergence at the end, but -- but there is that
- 4 aspect where, in certain years, there's that
- 5 disconnect, and -- and that heads both ways.
- THE CHAIRPERSON: Okay. Thank you.
- 7 Certainly, Mr. Sy.
- 8 BOARD MEMBER SY: Mr. Fogg, thank you
- 9 very much. I just wanted some clarifications.
- 10 Relative Manitoba CPI 2024/2025, is that like a
- 11 forecast CPI?
- 12 MR. ALASTAIR FOGG: Correct. Sorry.
- 13 That's our updated forecast as of the -- this spring
- 14 based on a consensus forecast of -- of CPI, yes, for
- 15 '24/'25 year.
- 16 BOARD MEMBER SY: CPO, okay. So
- 17 sources are what? Statistics Canada, or where is this
- 18 coming from?
- 19 MR. ALASTAIR FOGG: I'll let Mr. Epp
- 20 respond.
- 21 MR. GREGORY EPP: There was a slide in
- 22 our direct evidence, Board Member Sy, that compared
- 23 our latest spring forecast to what underpinned our --
- 24 our filing. And our consensus forecast is made up of
- 25 all major Canadian banks and three (3) independent

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1 forecasters that -- that we pay for. So that's how we
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- 2 derive that forecast, so it's a consensus, an
- 3 averaging of those eleven (11).

4

5 (BRIEF PAUSE)

6

- 7 THE CHAIRPERSON: Thank you. M.
- 8 Hacault, can I just ask you at the beginning, I just
- 9 want to make sure, you're down for one (1) hour. My
- 10 understanding is it's an hour and a half.
- 11 Is that correct, or how long --
- MR. ANTOINE HACAULT: Yes, that's --
- 13 THE CHAIRPERSON: Okay.
- 14 MR. ANTOINE HACAULT: -- it was hard
- 15 for me to predict --
- THE CHAIRPERSON: Sure.
- 17 MR. ANTOINE HACAULT: -- Mr. Chair,
- 18 because I wasn't too sure how much of the subject
- 19 matters I intended to cover were going to be covered
- 20 by other counsel, being the last in line. And it
- 21 turns out I think I have about an hour and a half.
- THE CHAIRPERSON: Fine. Thank you.

- 24 CONTINUED MANITOBA HYDRO REVENUE REQUIREMENT PANEL:
- 25 SANDRA AMORIM DEW, Resumed

2497 1 GREGORY EPP, Resumed 2 SUSAN STEPHEN, Resumed AUREL TESS, Resumed ALASTAIR FOGG, Resumed 4 5 CROSS-EXAMINATION BY MR. ANTOINE HACAULT 7 MR. ANTOINE HACAULT: Good morning, members of the panel. For those who don't know me, my name is Antoine Hacault, of TDS LLP. And we represent Manitoba Power Industrial Users Group. 10 In my cross-examination this morning, 11 12 apart from some little cleanup things, I'll be dealing 13 with the following five (5) or six (6) general 14 categories. 15 First, a short discussion of where Manitoba Hydro thought it would be when it sought 16 17 approval for construction of Keeyask and related 18 transmission. 19 Secondly, existing and anticipated 20 approval processes, including the newly identified Enterprises Investment Committee. That just shows up 21 22 in IRs. 2.3 Uncertainty analysis and review of some 24 planned future expenditures. Deferral accounts. 25 finally, some revenue assumptions.

- Just as a matter -- I'll call it -- of
- 2 housekeeping, and I'm not asking any elaboration. Mr.
- 3 Hombach, in his cross-examination, brought to the
- 4 attention of this panel that the sinking fund
- 5 provisions in the Act had been repealed.
- I would ask for an undertaking to re-
- 7 file the chart on slide 41 of Manitoba Hydro Exhibit--
- 8 MR. SVEN HOMBACH: I believe it's
- 9 Exhibit 42.

- 11 CONTINUED BY MR. ANTOINE HACAULT:
- 12 MR. ANTOINE HACAULT: -- 42. Can I
- 13 have that undertaking, please?
- 14 MS. SANDRA AMORIM DEW: With respect
- 15 to that, we can provide the undertaking, but I would
- 16 like to clarify.
- 17 We do intend to maintain the sinking
- 18 fund. So under the revisions, Section 42 was created,
- 19 which allows for investments by Manitoba Hydro.
- 20 Section 39, I believe, subject to check, speaks to the
- 21 revenue requirement and it includes the debt servicing
- 22 costs.
- 23 So as per this forecast, we shall
- 24 include the sinking fund investment as we've stated.
- 25 Thank you.

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1 MR. ANTOINE HACAULT: So probably -- I
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- 2 don't know whether you could re-file without the pink
- 3 where it says, "Sinking fund contribution". Is that -
- 4 would that be appropriate? That's the undertaking
- 5 I'm asking.
- 6 MS. SANDRA AMORIM DEW: We absolutely
- 7 can re-file it without the sinking fund. But in --
- 8 I'm just clarifying that in terms of our requirements,
- 9 it still is a requirement of our Act to maintain
- 10 coverage through rates of debt servicing costs, which
- 11 includes principal repayment, which is equivalent here
- 12 to the sinking fund contribution.

13

- 14 --- UNDERTAKING NO. 41: Manitoba Hydro to re-file
- 15 chart on slide 41 of
- Manitoba Hydro Exhibit 42

- 18 CONTINUED BY MR. ANTOINE HACAULT:
- 19 MR. ANTOINE HACAULT: Thank you.
- 20 There's one other matter that perhaps requires
- 21 clarification, I'm not sure. I had sent, last night,
- 22 some information with respect to the Province's
- 23 mandate to Crown corporations -- quite frankly, I was
- 24 on the University Board, Chair -- of cutting 15
- 25 percent of management positions.

- 1 Did Manitoba Hydro also receive a
- 2 similar mandate from the Province?
- MR. AUREL TESS: Mr. Hacault, it's Mr.
- 4 Tess speaking. I think the letter that we brought up
- 5 yesterday that was in the counsels' book of documents
- 6 spoke to the reduction the Provinces gave us through
- 7 that mandate letter. And Manitoba Hydro has been able
- 8 to maintain our management levels below the levels
- 9 that were reduced at that time.
- MR. ANTOINE HACAULT: But my question
- 11 was a mandate letter preceding May 1 of 2016. Every
- 12 institution received that from the Government.
- 13 If I can refer you to the KPMG report,
- 14 which was an audit report that the Government
- 15 commissioned to see whether its mandated reductions to
- 16 Crown corporations were actually implemented by the
- 17 Crown corporations from May 2016 going forward.
- 18 MR. AUREL TESS: You're referring to
- 19 the mandate letter that was issued just -- just after
- 20 the Government came in in 2016. Okay.
- MR. ANTOINE HACAULT: Yes.
- 22 MR. AUREL TESS: Yeah. We can -- I
- 23 believe we can get that for you.
- MR. ANTOINE HACAULT: Okay. And can
- 25 you confirm that the 15 percent reduction in senior

- 1 management positions was implemented as a result of
- 2 that mandate letter, which was received prior to May
- 3 1, 2016?
- 4 MR. AUREL TESS: That, we'd have to
- 5 check on.
- 6 MR. ANTOINE HACAULT: Can you also
- 7 then, please, produce the KPMG report -- I assume you
- 8 have it on -- on file. I had sent it last night, but
- 9 -- which is the Government request of KPMG to
- 10 determine whether or not Manitoba Hydro complied with
- 11 that mandate?
- 12 MR. AUREL TESS: We can undertake to
- 13 get that for you. I -- I do recall a Meyers Norris
- 14 Penny report that was -- that was done.
- 15 MR. ANTOINE HACAULT: Sorry, I made a
- 16 mistake. It was M3yers Norris Penny.
- 17 MR. AUREL TESS: Yeah. And just one
- 18 second. Let me consult with my colleagues here.
- 19
- 20 (BRIEF PAUSE)
- 21
- MR. ANTOINE HACAULT: For the record,
- 23 the MNP Report is dated November 9, 2018.
- MR. AUREL TESS: Yes. That's --
- 25 that's the report I was referring to. Yeah.

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1 MR. ANTOINE HACAULT: And that's what
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- 2 you'll undertake to produce for the record?
- 3 MR. AUREL TESS: I believe it's
- 4 public.
- 5 MR. ANTOINE HACAULT: But it's not
- 6 part of the evidence unless it's --
- 7 MR. AUREL TESS: Oh, absolutely, we
- 8 can -- we can submit it as part of the evidence. Yes.
- 9 MR. BRENT CZARNECKI: We -- we
- 10 wouldn't object if you wanted to file it now as a --
- 11 as your own exhibit.
- MR. ANTOINE HACAULT: Well, I guess we
- 13 can -- I -- I haven't provided it to Ms. Schubert, but
- 14 we -- we could agree by consent that the email and
- 15 attachment I sent to Manitoba Hydro yesterday, of the
- 16 MNP, November 9, 2018 report entitled 'Audit of
- 17 Management Staff Reductions to Select Crown
- 18 Corporations' will be filed as our next exhibit.
- THE CHAIRPERSON: Yeah.
- 20 MR. BRENT CZARNECKI: That's fine, the
- 21 report. I'm not sure about the -- that email that you
- 22 attached it is necessary for the record. But I'm just
- 23 indicating we have no issue with it going on the
- 24 public record and you have it in hand, you might as
- 25 well file it as your own exhibit.

- 1 MR. ANTOINE HACAULT: Okay.
- 2 MR. BRENT CZARNECKI: Yeah. I think
- 3 Ms. Amorim Dew has some colour to add to this.
- 4 MS. SANDRA AMORIM DEW: Thank you. I
- 5 just thought I'd just add a little 'cause there are a
- 6 few different events and I think we talked about
- 7 different time lines.
- 8 But, what happened was in early May of
- 9 2016, the new -- a new Board was appointed. Following
- 10 that new Board appointment, a -- a review commenced,
- 11 which not only looked at a management reduction but
- 12 resulted in the entire voluntary departure reduction.
- 13 And when we announced our Voluntary
- 14 Departure Program in early 2017, it was acknowledged
- 15 by the province that we had already made our
- 16 commitment for the management reductions. And then a
- 17 year later is when this audit was produced for MNP
- 18 that Mr. Hacault is referring to.
- 19 And then a year -- a few months later
- 20 is when the mandate letter came out that we have on
- 21 the record from April 2019.
- 22 MR. ANTOINE HACAULT: I identified in
- 23 my email to other mandate letters, which the
- 24 Corporation would have received in -- in my belief
- 25 anyways. They aren't available in the archives

- 1 anymore. They probably were filed in previous
- 2 proceedings.
- 3 Can I have -- I believe I have the
- 4 undertaking to look for those earlier mandate letters
- 5 and to file those.
- 6 MR. AUREL TESS: Yes, Mr. Hacault ---
- 7 MR. ANTOINE HACAULT: Thank you.
- 8 MR. AUREL TESS: --- we can undertake
- 9 to do that.

10

- 11 --- UNDERTAKING NO. 42: Manitoba Hydro to provide
- 12 earlier mandate letters.

- 14 CONTINUED BY MR. ANTOINE HACAULT:
- MR. ANTOINE HACAULT: Thank you.
- 16 MR. AUREL TESS: And just to, I think
- 17 there was a question yesterday from the -- from
- 18 Chairman Gabor regarding the communication with
- 19 government, prior to the -- the VDP being implemented.
- 20 And, when we checked our records, it
- 21 was -- what we would refer to as standard briefing
- 22 material that went to -- to government, updating them
- 23 on the plans and -- and so on.
- But, we couldn't find any record of any
- 25 further direction or anything back to Manitoba Hydro.

- 1 THE CHAIRPERSON: Thank you. And --
- 2 and we'll make a -- copies of the MNP Report at -- at
- 3 the break.
- 4 MR. ANTOINE HACAULT: Okay. That will
- 5 be marked as MIPUG at 14, according to Ms. Schubert.
- 6 Thank you very much members of the panel.

7

8 --- EXHIBIT NO. MIPUG-14: MNP Report

- 10 CONTINUED BY MR. ANTOINE HACAULT:
- 11 MR. ANTOINE HACAULT: I'll start with
- 12 the general areas that I had identified at the
- 13 beginning of my presentation. But firstly, a short
- 14 consideration of where Manitoba thought -- Manitoba
- 15 Hydro thought it would be when it sought approval for
- 16 the construction of Keeyask and related transmission.
- 17 If we can go to MIPUG Exhibit 6, which
- 18 is Mr. Bowman's report at page 12 of 70 of the PDF
- 19 page 9 of the report. There's a table.
- 20 First, are -- I haven't noted any
- 21 corrections that Manitoba Hydro wanted to indicate to
- 22 this table. Can we proceed based on the table
- 23 reflecting previous data?
- MR. ALASTAIR FOGG: Yes, we can
- 25 proceed with the table.

- 1 MR. ANTOINE HACAULT: Okay. So, it
- 2 starts chronologically and we do have a member who was
- 3 part of NFAT. I was too.
- 4 So we see that in the negative net
- 5 income -- and Mr. Rainkie who was -- who is now no
- 6 longer with the Corporation was testifying at that
- 7 time.
- 8 On the top table, negative net income,
- 9 we were projecting, under that particular scenario,
- 10 eight (8) years of losses, from 2015 to 2022.
- 11 Correct?
- 12 MR. GREGORY EPP: That's correct.
- MR. ANTOINE HACAULT: And, then, as we
- 14 progressed, there was Manitoba Hydro 14, that -- what
- 15 we used to call IFF, instead of an integrated
- 16 financial scenario and, again, under that Integrated
- 17 Financial Forecast, there was eight (8) years of
- 18 losses, this time, from 2018 to 2025. Correct?
- 19 MR. GREGORY EPP: Correct.
- 20 MR. ANTOINE HACAULT: And they
- 21 totalled nearly a billion dollars worth of losses
- 22 under that scenario?
- MR. GREGORY EPP: Yes. That's what
- 24 the table says.
- MR. ANTOINE HACAULT: Okay. And I'm

- 1 not giving evidence, but I did one of those things to
- 2 Mr. Rainkie. I said, well, you know, if you want NFAT
- 3 and you're seeing all these years of losses, okay,
- 4 don't come back in -- in GRAs and, then, say, when we
- 5 see all these losses, oh, we've got to deal with these
- 6 losses. It's a really bad thing.
- 7 In any event, we continue in this
- 8 chronological forecast, Manitoba Hydro 15, showed on
- 9 that 3.9 percent rate path, that we'd have three (3)
- 10 years of losses.
- 11 That was a net improvement, at least in
- 12 that scenario. Correct?
- MR. GREGORY EPP: Correct.
- 14 MR. ANTOINE HACAULT: And then, an
- 15 exhibit, which is referred to in this current filing,
- 16 sometimes in an amended format, was Manitoba Hydro
- 17 Exhibit 93, which was based on MH-16 and, in that
- 18 scenario, we saw six (6) years of losses, for a total
- 19 of about \$418 million from 2022 to 2026. Correct?
- MR. GREGORY EPP: Yes.
- 21 MR. ANTOINE HACAULT: And then,
- 22 finally, this is all the good news everybody was
- 23 hoping for, the financial forecast scenario presented
- 24 to this Board would have shown outside the 2021/2022
- 25 drought, we would -- wouldn't have had any negative

- 1 net income. Correct?
- 2 MR. GREGORY EPP: Do you mean in the
- 3 forecast years?
- 4 MR. ANTOINE HACAULT: At all. If we
- 5 removed that adverse event, we were actually
- 6 projecting net income in that particular year of the
- 7 drought, were it not for the drought. Correct?
- 8 MR. GREGORY EPP: Yeah, based on the
- 9 projection.
- 10 MR. ANTOINE HACAULT: Then, if we can
- 11 go to Coalition Manitoba Hydro, 1st Round 27 --
- 12 THE CHAIRPERSON: Sor -- sorry to
- 13 interrupt, Mr. Hacault. Did you want that last table
- 14 in as an exhibit?
- 15 MR. ANTOINE HACAULT: Well, it is
- 16 already part --
- 17 THE CHAIRPERSON: It is? Okay.
- 18 MR. ANTOINE HACAULT: It's part of Mr.
- 19 Bowman's evidence. That's why I -- I --
- THE CHAIRPERSON: Okay.
- 21 MR. ANTOINE HACAULT: -- specifically
- 22 introduced --
- THE CHAIRPERSON: Thank you.
- 24 MR. ANTOINE HACAULT: -- that table
- 25 and by reference to his evidence.

1 THE CHAIRPERSON: Okay. Thank you.

- 3 CONTINUED BY MR. ANTOINE HACAULT:
- 4 MR. ANTOINE HACAULT: And this is a
- 5 figure that was produced by Manitoba Hydro in response
- 6 to an Information Request from Coalition. It was 1stt
- 7 Round 27A and B. This is the larger version of what's
- 8 on -- and we don't need to go there but, for the
- 9 record, of Slide 27, in Manitoba Hydro Exhibit 42.
- 10 And this is a version, if we go to the
- 11 top right-hand side, where Manitoba Hydro has restated
- 12 Exhibit 93. Correct?
- 13 MR. GREG EPP: Yeah, just to be clear,
- 14 we did not -- there's no change to the net income that
- 15 was reported when MH Exhibit 93 was originally
- 16 completed.
- 17 For comparability purposes, for what
- 18 was requested in this IR, there were a lot of line
- 19 item specific variances and comparisons that were
- 20 needed. In order to do that, we had to restate where
- 21 certain items showed up on both the income statement
- 22 and on the cashflow statement for better
- 23 comparability.
- So, yes, it's denoted as restated and
- 25 that's just where certain items, and they're included

- 1 in this response that were restated. But the net
- 2 income, the net debt, the debt ratio are unchanged
- 3 from what they were back in the '16/'17 GRA.
- 4 MR. ANTOINE HACAULT: Yeah. In any
- 5 event, even as we stated, the Manitoba Hydro Exhibit
- 6 still shows several years of -- Manitoba Exhibit 93,
- 7 sorry. It shows several years of negative net income
- 8 compared to the amended financial forecast scenario
- 9 before this Board. Correct?
- MR. GREGORY EPP: Yes.
- 11 MR. ANTOINE HACAULT: Then if we move
- 12 to Board Book of Documents, Volume 4, Page 190.

13

14 (BRIEF PAUSE)

- 16 MR. ANTOINE HACAULT: This is a part
- 17 in which Ms. Stephen drafted and addressed. It's --
- 18 and just to confirm, this is an illustration of your
- 19 testimony, Ms. Stephen, on May 29, at page 2,025 of
- 20 the transcript, that there was nearly tripling of the
- 21 debt compared to what we call pre-decade of
- 22 investment, correct?
- MS. SUSAN STEPHEN: Correct.
- 24 MR. ANTOINE HACAULT: And by the time
- 25 the post-NFAT scenarios which I went through were

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1 formulated, Conawapa was put on hold. Correct?
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- MS. SUSAN STEPHEN: Correct.
- 3 MR. ANTOINE HACAULT: And at that
- 4 time, Conawapa had an estimated cost of some -- some
- 5 \$10 billion or more, correct?
- 6 MS. SUSAN STEPHEN: Subject to check.
- 7 MR. ANTOINE HACAULT: Although there
- 8 were many factors that contributed to the improved
- 9 result, which we saw in the integrated financial
- 10 scenario, would you agree that being able to finance
- 11 Keeyask and the related projects at historically low
- 12 interest rates was a significant factor in achieving
- 13 this new positive result?
- 14 MS. SUSAN STEPHEN: I would agree.
- 15 MR. ANTOINE HACAULT: And if we look
- 16 at the NFAT decision at page 200 of 206. There is in
- 17 the third paragraph why this is so. As part of the
- 18 background, is because Manitoba Hydro back in NFAT
- 19 assumed long-term interest rates of 4.5 percent for
- 20 2014 rising to 6.75 percent for 2019 onwards.
- 21 Those -- those were the assumptions
- 22 that we had made in NFAT, correct?
- 23 MS. SUSAN STEPHEN: That's correct.
- 24 MR. ANTOINE HACAULT: And then if we
- 25 go to Board Book of Documents, Volume IV, sorry to

- 1 make you jump around, Ms. Schubert, at page 176.
- 2 Keeping in mind just what we just said, 4.5 percent
- 3 then 6.75 percent going forward.
- 4 That's what we were discussing in 2014.
- 5 If we go on the left-hand side we see the chart 7,
- 6 weighted average interest rate. Do you see that?
- 7 MS. SUSAN STEPHEN: I do.
- 8 MR. ANTOINE HACAULT: And if we go up
- 9 from 2014, instead of going up to the 6.75 percent, we
- 10 see that Manitoba Hydro was able to secure, through
- 11 the Province, very fair -- favourable interest rates
- 12 such that the weighted average interest rate continued
- 13 to drop until about 2022, correct?
- 14 MS. SUSAN STEPHEN: Correct.
- 15 MR. ANTOINE HACAULT: And that covers
- 16 this -- what I called it, was practically a mountain
- 17 that we had to climb, of debt that we had to refinance
- 18 for these projects.
- 19 And the other thing that happened, if
- 20 we go to the right-hand side, and you explained this,
- 21 Ms. Stephen, is that, if we look from 2014 in -- in
- 22 the year 2013, we had a weighted average term to
- 23 maturity -- and the acronym we use in the proceeding
- 24 is WATM -- of some fifteen (15) years.
- But there were incredibly, I'll call

- 1 it, good deals that were able to be secured on the
- 2 market for longer-term instruments such as low
- 3 interest rates, correct?
- 4 MS. SUSAN STEPHEN: Correct.
- 5 MR. ANTOINE HACAULT: Such that, as
- 6 you explained in previous cross-examination, were now
- 7 sitting around a WATM of around nineteen point five
- 8 (19.5) years?
- 9 MS. SUSAN STEPHEN: Currently I
- 10 believe it's nineteen point one (19.1), yes.
- MR. ANTOINE HACAULT: Okay. And am I
- 12 correct in understanding your testimony that this
- 13 provides some stability in the interest rate cost
- 14 component for Manitoba Hydro, correct?
- 15 MS. SUSAN STEPHEN: Yes, it does,
- 16 particularly, given the fact that most of our debt is
- 17 fixed-rate debt.
- 18 MR. ANTOINE HACAULT: And -- and just
- 19 to clear that up so there's no confusion on the
- 20 record, the term has nothing to do with whether it's
- 21 fixed rate or variable rate.
- 22 You can have a five (5) year term that
- 23 can be fixed or a five (5) year term that can be
- 24 variable, correct?
- MS. SUSAN STEPHEN: That's correct, M.

- 1 Hacault.
- 2 MR. ANTOINE HACAULT: I'll moved now
- 3 to the second subject I said I would cover. It's the
- 4 approval process, including the newly identified
- 5 Enterprise Investment Committee.

6

7 (BRIEF PAUSE)

- 9 MR. ANTOINE HACAULT: If we go to
- 10 Board book of documents, volume 4, at page 67, by way
- 11 of context, if we go to section 39(5) and number 3 at
- 12 the bottom of that page, the legislation which will be
- 13 transitioning into effect on April 1 of 2025 provides
- 14 that the regulator -- that would be the Public
- 15 Utilities Board:
- "...may not reduce, for rate-setting
- 17 purposes, the amount required to
- 18 support the Capital Expenditure
- 19 Program approved by Treasury Board
- for the rate period."
- Did I read that right, firstly? Okay.
- 22 So --
- MR. AUREL TESS: That's correct.
- MR. ANTOINE HACAULT: -- after April 1
- 25 of 2025, the PUB will have restrictions on what it can

- 1 decide with respect to revenue requirements related to
- 2 the Capital Expenditure Program, agreed?
- 3 MR. AUREL TESS: Agreed.
- MR. ANTOINE HACAULT: And if we go to
- 5 Coalition/Manitoba Hydro Round I, IR-161(c) -- and I
- 6 apologize if there's a little bit of overlap here with
- 7 previous questions. So Manitoba Hydro Round I, 161(c)
- 8 as in Charlie. It's at page 3 of 6, the end of the
- 9 second last paragraph.
- 10 There was an explanation that:
- "Senior management reviews and
- 12 approves the targets and Capital
- 13 Expenditure Plan proceeds through
- 14 Manitoba Hydro's governance model as
- 15 described in Coalition/Manitoba
- 16 Hydro Round I, 91(a), which includes
- 17 approval by the Manitoba Hydro-
- 18 Electric Board, the government, and
- 19 the future targets will be reviewed
- 20 and approved by the Enterprise
- 21 Investment Committee."
- 22 And that same general response is also
- 23 provided to MIPUG/Manitoba Hydro Round I, 174(a).
- I couldn't find any other reference to
- 25 Enterprise Investment Committee in the Application.

- 1 Did I miss that?
- 2 MR. AUREL TESS: I think that's
- 3 correct. I'm not sure it's referenced anywhere else,
- 4 Mr. Hacault, but I can tell you that this is part of a
- 5 new governance framework that we're implementing at
- 6 Manitoba Hydro.
- 7 There was -- I -- I may be wrong on the
- 8 number here, but I think it was over twenty (20)
- 9 committees that were in place at Manitoba Hydro.
- 10 We've now reduced that down to five (5) and tried to
- 11 implement more of a decision-making approval process
- 12 at that level.
- 13 But some of the decisions that were
- 14 made at these committees will proceed to the executive
- 15 leadership team, depending on the type of decision
- 16 that comes to them. So something like a capital plan,
- 17 for example, would definitely go to our executive
- 18 leadership team as well.
- 19 MR. ANTOINE HACAULT: Okay. Can we
- 20 take it in little bites so I can understand?
- 21 Could you identify the senior
- 22 management positions -- and I don't know if that's the
- 23 right nomenclature -- who currently approved the
- 24 targets and capital expenditure plans? Because that's
- 25 what the answer says is they're senior management.

2517 1 What are the positions that currently review and set targets? (BRIEF PAUSE) 5 6 MR. AUREL TESS: So we have the VP of 7 AP&D, Hal Turner, who you've seen on a previous panel. We have Ian Fish, who's our VP of Digital and Technology, and myself, CFO. MR. ANTOINE HACAULT: So in this 10 answer which I've read to you, Coalition, Round I, 11 161(c), those three (3) positions would be what is 12 13 considered senior management in that response, 14 correct? 15 MR. AUREL TESS: That's correct. 16 MR. ANTOINE HACAULT: Okay. Now, 17 could you identify the positions of persons who are or will be on the new Enterprise Investment Committee? 18 19 MR. AUREL TESS: I can provide -- I 20 can undertake to give you the exact names and 21 positions. 22 2.3 --- UNDERTAKING NO. 43: Manitoba Hydro to provide 24 names and positions of 25 members of the Enterprise

```
2518
 1
                                Investment Committee
 2
 3
                   MR. AUREL TESS: But to give you a
   sense, it's made up of -- of directors and VPs.
 5
   CONTINUED BY MR. ANTOINE HACAULT:
 7
                   MR. ANTOINE HACAULT: So it's -- it's
   a wider group than the three (3) people in positions
   that you've currently identified?
                   MR. AUREL TESS: Absolutely. Yeah.
10
   Just to -- just to confirm, though, as I said earlier,
11
   these decisions, depending on the nature of the
12
13
   decision and the magnitude, could still proceed to --
   to the executive leadership team as a whole which is
14
15
   made up of VPs and the CEO.
16
                   MR. ANTOINE HACAULT:
                                          Okay. How does
17
   the new process differ than the previous process then?
18
19
                          (BRIEF PAUSE)
20
21
                   MR. AUREL TESS: So I think, Mr.
22
   Hacault, I can -- I can tell you that we're not
23
   changing the underlying delegated signing authorities
24
   and approval process -- CIJs, for example.
25
   hasn't -- that won't change and hasn't changed.
```

- 1 It may be improved and -- and, you
- 2 know, made more efficient going forward as we go
- 3 through our policy review, but essentially those stay
- 4 the same.
- 5 But the -- the purpose of the committee
- 6 is really to give a broad, strategic view across the
- 7 entire enterprise so that we're -- we're not making
- 8 decisions in silos. And I think that's a common theme
- 9 that -- that I've spoken about is to -- to bring
- 10 everything together under enterprise strategic view.
- MR. ANTOINE HACAULT: Now, once that
- 12 Enterprise Management committee has made its
- 13 recommendations, does it still go to -- I'm going to
- 14 call it your smaller group, Mr. Turner and Mr. Ian
- 15 Fish and yourself, Mr. Tess?
- 16 MR. AUREL TESS: Well, Mr. Fish would
- 17 be chairing the Digital and Technology Committee, and
- 18 -- and that then we have representation from AP&D on
- 19 the Investment Committee. But we also have Mr. Turner
- 20 who's sitting on the executive leadership team where
- 21 this type of decision would go to -- for example, on
- 22 capital planning.
- MR. ANTOINE HACAULT: Okay. So under
- 24 this new process, am I correct in understanding that
- 25 any recommendations of this Enterprise Investment

- 1 Committee will be submitted to the Manitoba Hydro
- 2 Electric Board for its approval?
- MR. AUREL TESS: Absolutely. That
- 4 hasn't changed. Yeah.
- 5 MR. ANTOINE HACAULT: Okay. And then,
- 6 next from there, as we saw in the Act, Treasury Board
- 7 needs to be approving the decision. Correct?
- 8 MR. AUREL TESS: They -- they would
- 9 approve the -- the budget, as I understand it, yeah,
- 10 in the Act. Yeah.
- 11 The process surrounding that I think is
- 12 yet to be determined but under -- even under the
- 13 current process, our capital plans go to Treasury
- 14 Board.
- 15 MR. ANTOINE HACAULT: Okay. And in
- 16 previous discussions on the role of the Treasury
- 17 Board, my reference is page 2149 of the May 29
- 18 transcript, the review of Treasury Board and the
- 19 submission to Treasury Board was more on a five (5)
- 20 year horizon than the twenty (20) year forecast
- 21 provided to the PUB. Is that correct?
- 22 MR. AUREL TESS: That's correct.
- MR. ANTOINE HACAULT: And it is
- 24 expected to continue to be the role of the Treasury
- 25 Board and extent of review by the Treasury Board,

- 1 correct?
- 2 MR. AUREL TESS: That's my
- 3 understanding. We -- we actually welcome that review
- 4 in -- in many ways because it provides another pair of
- 5 eyes and they ask some really good questions of us.
- 6 And they come back and provide that rationale back to
- 7 the Treasury Board analysts who primarily do that kind
- 8 of work.
- 9 MR. ANTOINE HACAULT: And am I correct
- 10 in understanding, based on a previous answer that you
- 11 made, that those Treasury Board -- or that Treasury
- 12 Board analysis is expected to be at a very high level
- 13 review of value for money?
- 14 MR. AUREL TESS: I would say that's
- 15 accurate. Again, they're probably more interested in
- 16 exceptions when they look at this plan. For example,
- 17 the projects that may be over budget and maybe under
- 18 budget or potentially are delayed.
- 19 MR. ANTOINE HACAULT: Thank you. We
- 20 move now to the Minister's letter dated November 24,
- 21 2022, which was attached to Manitoba Hydro Exhibit
- 22 number 2 (sic), so it's already part of the record.
- 23 Manitoba Hydro Exhibit number 22.
- 24 Firstly, could we go to the letter of
- 25 November 29, '22, which attaches this Ministerial

Transcript Date May 31, 2023 2522 letter. And the second paragraph of that letter. 1 2 (BRIEF PAUSE) 5 MR. ANTOINE HACAULT: Now, the second sentence -- or it's the third line of that second 7 paragraph -- indicates: "Manitoba -- the Manitoba Government 8 9 directed Manitoba Hydro to apply for -- apply the approximate amount of 10 11 savings of 190 million, resulting 12 from the reduction in these fees to 13 Manitoba Hydro debt, in efforts to 14 financially stabilize Manitoba 15 Hydro..." 16 And it doesn't end there. It says: 17 "And to keep electricity rates low 18 for customers." 19 Focusing on that last part, to keep 20 electricity rates low for customers, was it Manitoba 21 Hydro's understanding that that was also a purpose of 22 the reductions in the debt guarantee fee and water rentals? 2.3

24 MR. AUREL TESS: I think the reduction

25 of expenditure naturally, through our -- our process,

- 1 of course, reduces our revenue requirements, so I
- 2 think there was an understanding on the part of both
- 3 parties that this would reduce rates in the present
- 4 and the long term.
- 5 MR. ANTOINE HACAULT: And if we go to
- 6 the last paragraph, that's more explicitly set out
- 7 that by November 29, following receipt of the November
- 8 24 letter, Manitoba Hydro is advising the Public
- 9 Utilities Board -- it's still at the bottom of page 1
- 10 of 2, Ms. Schubert -- that, given these new
- 11 circumstances, Manitoba Hydro was now in a position to
- 12 amend its application to reduce the proposed 3.5
- 13 percent rate increase in each of 2023/24 and 2024/25
- 14 to a 2 percent rate increase in each of those years.
- 15 Correct?
- MR. AUREL TESS: Correct.
- 17 MR. ANTOINE HACAULT: Now, Mr. Hombach
- 18 -- and we don't need to go there -- had referenced
- 19 some Hansard discussions, which were dated November
- 20 23, for transcript, that's book of documents volume 4,
- 21 at page 63.
- 22 Chronologically, what happened is we
- 23 had the Hansard, we have the November 24 letter, which
- 24 is attached to this November 29 letter, and then
- 25 finally the application gets filed. Correct?

- 1 MR. AUREL TESS: That's correct.
- 2 MR. ANTOINE HACAULT: And if we go,
- 3 for a moment, to the November 24 letter by the
- 4 Minister to the Manitoba Hydro Electric Board, in the
- 5 second paragraph, the Government, at the end of that
- 6 paragraph, is talking about record high inflation that
- 7 households and businesses are experiencing today, and
- 8 expressing the belief that working with the
- 9 Government's assistance Hydro can do better for
- 10 Manitobans.
- 11 Is that consistent with your
- 12 understanding of what the Government was wishing Hydro
- 13 to do?
- MR. AUREL TESS: Yes.
- MR. ANTOINE HACAULT: Page 2, the
- 16 third paragraph, the Government is explaining, through
- 17 its Minister, that these payment reductions represent
- 18 a material impact on your 2022/2023. I'll stop there
- 19 for a moment.
- 20 And that's because it was a retroactive
- 21 reduction, correct?
- 22 MR. AUREL TESS: Well, I think it's
- 23 both retroactive and forward looking that we thought
- 24 it was material enough to resubmit our -- our
- 25 application, yes.

- 1 MR. ANTOINE HACAULT: And the
- 2 Government's expressing the view that, with these
- 3 reductions, it was expecting that the reductions would
- 4 warrant amendments to the November 15 General Rate
- 5 Application filed with the Public Utilities Board.
- 6 Correct?
- 7 MR. AUREL TESS: Correct.
- 8 MR. ANTOINE HACAULT: Now, that's
- 9 putting the Corporation in a rough spot. Files on the
- 10 15th, Government announces on the 23rd, letter on the
- 11 24th, and here we are today.
- 12 MR. AUREL TESS: That's the resilience
- 13 I was speaking about in my opening comments, Mr.
- 14 Hacault.
- 15 MR. ANTOINE HACAULT: So I'll now move
- 16 to the next subject, uncertainty analysis and review
- 17 of some planned future expenditures.
- 18 In the May 29 cross-examination by PUB
- 19 counsel, there was a brief referenced to the lack of a
- 20 probabilistic uncertainty analysis.
- 21 And Mr. Epp, I believe you indicated --
- 22 this was transcript page 2057 -- we don't know -- need
- 23 to go there -- but that you can confirm on behalf of
- 24 the Corporation that an uncertainty analysis would be
- 25 filed in the next GRA.

- 1 Does that continue to be the case?
- 2 MR. GREGORY EPP: We will do our best
- 3 to do so. Yes.
- 4 MR. ANTOINE HACAULT: For the time
- 5 being, Mr. Hombach went through the sensitivity
- 6 analysis and the major risks identified in the
- 7 sensitivity analysis are drought, correct, firstly?
- 8 MR. GREGORY EPP: That's correct.
- 9 MR. ANTOINE HACAULT: Another
- 10 sensitivity is the average and below average water
- 11 flows. Correct?
- MR. GREGORY EPP: That's correct.
- 13 MR. ANTOINE HACAULT: Another
- 14 sensitivity is the high and low export prices,
- 15 correct?
- MR. GREGORY EPP: Correct.
- 17 MR. ANTOINE HACAULT: And finally,
- 18 another sensitivity is the high and low interest
- 19 rates. Correct?
- 20 MR. GREGORY EPP: That's correct.
- 21 MR. ANTOINE HACAULT: And if we can go
- 22 to NFAT, for the benefit of those who weren't part of
- 23 that proceeding, at page 147.
- When we talk about the probabilistic
- 25 uncertainty analysis, in that Hearing, we had

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1 identified energy prices firstly. Correct?
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- MR. GREGORY EPP: That's correct.
- 3 MR. ANTOINE HACAULT: Discount rate,
- 4 which -- people like me means more like interest.
- 5 Correct?
- 6 MR. GREGORY EPP: That's correct.
- 7 MR. ANTOINE HACAULT: Then finally,
- 8 capital costs. Correct?
- 9 MR. GREGORY EPP: That's correct.
- 10 This was for the economic analysis.
- MR. ANTOINE HACAULT: But what we were
- 12 assigning -- we just did a whole bunch of runs of all
- 13 the water flows, assigning different weights as to
- 14 whether or not a particular energy price should be
- 15 given weight when it was high and this -- in this
- 16 particular illustration, it was given a high weighting
- 17 -- was 15 percent of the weighting in that analysis
- 18 and that can change. Correct?
- 19 MR. ANTOINE HACAULT: Oh, your mic.
- MR. GREG EPP: Just to be clear, there
- 21 was no variation on water flows at the NFAT. It was
- 22 all done at average water conditions.
- 23 So, under average conditions the energy
- 24 prices were varied, based on a projection of reference
- 25 high and low. And capital costs were adjusted and

- 1 then a discount rate was varied and those weightings
- 2 were used to come up with a -- with a -- a weighted
- 3 average.
- 4 MR. ANTOINE HACAULT: And if we go
- 5 down further in this page, at the very bottom, it
- 6 talks about -- we were seeing tables known as
- 7 'probabilistic analyst -- analysis quilts'. Correct?
- 8 MR. GREG EPP: Yes.
- 9 MR. ANTOINE HACAULT: And an
- 10 illustration of that is in the next page, I believe,
- 11 148, where it was a quilt that gave us different
- 12 scenarios and we looked at the probabilities of
- 13 various things happening to help us make a decision.
- 14 Correct?
- 15 MR. GREG EPP: That's right. And,
- 16 again, this is on -- on the economic analysis, not --
- 17 not the financial analysis, so it's on incremental MPV
- 18 basis.
- 19 MR. ANTOINE HACAULT: Thank you for
- 20 that explanation.
- Now, if we go back to -- this is an
- 22 older order, but followed the NFAT, PUB Order 73 of
- 23 '15 at page 55, so PUB Order 73 of '15 at page 55.
- 24 The last paragraph on that page, we
- 25 will see that the Public Utilities Board in this

- 1 subsequent rate application reminded Manitoba Hydro of
- 2 one of the issues of concern was to meet drought and
- 3 other risks and referenced its Order in number 43 of
- 4 '13. Correct?
- 5 MR. GREG EPP: That's correct.
- 6 MR. ANTOINE HACAULT: And if we go to
- 7 the last part of the quote and then it will flip to
- 8 the next page, the Board sees need to further examine
- 9 and quantify the other risks that Manitoba Hydro faces
- 10 at the next General Rate Application and determine
- 11 whether these should be subject to separate reserve
- 12 provisions.
- The Board will require Manitoba Hydro
- 14 to provide an analysis of risks on a quantitative and
- 15 probabilistic basis at the next General Rate
- 16 Application. That was a 2013 Order. Correct?
- 17 MR. GREG EPP: That's correct.
- MR. ANTOINE HACAULT: And,
- 19 notwithstanding, that previous expectation and the
- 20 fact that we had seen some of this happen in NFAT,
- 21 Manitoba Hydro could not provide the analysis in this
- 22 particular application, but it did hire KPMG to
- 23 provide that analysis. Correct?
- 24 MR. GREG EPP: Manitoba Hydro did
- 25 retain KPMG to do a -- a study, but that done

- 1 subsequent to this Order.
- 2 MR. ANTOINE HACAULT: Oh, I --
- 3 subsequent to the 2013 Order, but in fairness, Mr.
- 4 Epp, I'm -- I'm not trying to lead you on -- down the
- 5 wrong -- wrong garden path.
- In Appendix 4.1 of the filing for the
- 7 2015 Order, KPMG had its report. So, that's Appendix
- 8 4.1 of that filing at page 115 -- or 114 of 156. We
- 9 see --
- 10 MR. GREG EPP: Wasn't this filed in
- 11 the '17/'18, '18/'19 GRA?
- MR. ANTOINE HACAULT: If we go to the
- 13 top, I think, it will tell us, '17/'18 correct.
- 14 So, by that time the probabilistic
- 15 analysis considered the simultaneous impact of
- 16 uncertainties across three (3) key output parameters
- 17 and with respect to water flows?
- MR. GREG EPP: Yes.
- 19 MR. ANTOINE HACAULT: And, there was
- 20 an additional probabilistic analysis to consider the
- 21 impact that changes in construction costs uncertainty
- 22 would have on the distribution of outcomes under the
- 23 full probabilistic analysis. Correct?
- MR. GREG EPP: Yeah. That was one of
- 25 the uncertainties.

- 1 MR. ANTOINE HACAULT: And, there was
- 2 also an examination of specific water flow sequence to
- 3 understand the potential impact of additional rate
- 4 increases designed to offset the onset of drought
- 5 conditions. Correct?
- 6 MR. GREG EPP: Yeah. Instead of
- 7 running everything at average water flow conditions,
- 8 we ran the full flow record in this analysis.
- 9 MR. ANTOINE HACAULT: Now, in this
- 10 proceeding, and we're moving to a different exhibit
- 11 now, Mr. Bowman filed direct evidence as MIPUG Exhibit
- 12 6. And at page 49 -- oh sorry, 41 of footnote 37 --
- 13 sorry, I didn't put the -- it was page 19 of his
- 14 report, I believe.
- There is a recommendation with respect
- 16 to the uncertainty analysis, but there's reference at
- 17 footnote 37 to a background paper C, to the evidence
- 18 of Mr. Bowman, in the 2017 GRA. It was marked as
- 19 Exhibit 15.
- Do you remember seeing that, Mr. Epp,
- 21 and have you read it as a part of this hearing?
- 22 MR. GREG EPP: Not part of this
- 23 hearing.
- MR. ANTOINE HACAULT: Not part of this
- 25 hearing?

- 1 MR. GREG EPP: No.
- 2 MR. ANTOINE HACAULT: Then, I'll just
- 3 briefly refer you to this exhibit, just to confirm a
- 4 couple things. It's -- it was MIPUG Exhibit 15 in the
- 5 2017/'18 GRA and it -- at page 49 of the PDF, when we
- 6 get there, Mr. Bowman is talking -- so page 49. Maybe
- 7 PDF -- looks like I have a different -- it was the
- 8 variant introduction, Ms. Schubert. Thank you. It --
- 9 it's background paper 'C', Uncertainty Analysis.

10

11 (BRIEF PAUSE)

- 13 MR. ANTOINE HACAULT: There. Perfect.
- 14 And I'm not going to ask you generally questions about
- 15 this. What I'm looking at is to have a better
- 16 understanding of what can be done and what can be
- 17 improved if you're able to file this probabilistic
- 18 analysis at the next GRA.
- 19 One (1) of the things that this
- 20 probabilistic analysis does is we deal with multiple
- 21 overlapping risks, correct?
- 22 MR. GREGORY EPP: Are you speaking of
- 23 what we filed at the last GRA or something that Mr. --
- MR. ANTOINE HACAULT: No. Something --
- 25 MR. GREGORY EPP: -- Bowman --

1 MR. ANTOINE HACAULT: Well, this was

- 2 Mr. Bowman commenting on KPMG's work. But what I'm
- 3 trying to get is if Manitoba Hydro will be filing
- 4 something in -- in the next GRA. I'm trying to
- 5 identify things that can be done.
- It doesn't mean you'll get to do them,
- 7 but I'm at least trying to identify the things that
- 8 can be done to assist this Board and, presumably,
- 9 Manitoba Hydro in understanding risk.
- 10 So, are you willing to go with me on --
- 11 on that basis?
- 12 MR. GREGORY EPP: Yeah, I'll -- I will
- 13 -- I will join you.
- MR. ANTOINE HACAULT: Okay.
- MR. GREGORY EPP: Is there -- was
- 16 there a question?
- 17 MR. ANTOINE HACAULT: No. I was
- 18 trying to put -- trying to put the basis of our
- 19 discussion.
- 20 Mr. Hombach asked some questions. It
- 21 says:
- "Well, there could be overlap
- 23 between this sensitivity and the
- 24 other sensitivity."
- Well, the probabilistic uncertainty

- 1 analysis would help us because we would look at
- 2 multiple overlapping risks, and not just the affect of
- 3 single risks, but the combination of risk, correct?
- 4 MR. GREGORY EPP: For sure, yes. And
- 5 -- and sometimes when you have large risks and you
- 6 have multiple all thrown into the model at once and
- 7 you shake it up and you get some results out, you
- 8 don't know what necessarily is -- is overwhelming
- 9 driving something and what is offsetting.
- So, while -- while it's -- it's good to
- 11 do -- and one (1) of the things we learned about the
- 12 uncertainty analysis that we ran, you know, there's --
- 13 you have to look at this thing in -- in -- through
- 14 multiple lenses or through multiple analyses.
- 15 It's -- it's not just the combined one,
- 16 but -- but peeling back the layers, so to speak, to --
- 17 to understand what's driving the change and -- and
- 18 what -- what that does.
- 19 So, we will -- and -- and we've heard
- 20 you -- all of you loud and clear. You -- this is
- 21 definitely of interest for you. It's definitely
- 22 something of interest for us at Manitoba Hydro. And -
- 23 and it's something that -- that we're going to weave
- 24 into our enterprise risk management. It's going to
- 25 integral to that.

1 So, there's a requirement there that we

- 2 have to further investigate and understand how that
- 3 fits in.
- 4 And the other thing is understanding
- 5 and -- and something was flashed up on there in Mr.
- 6 Bowman's evidence to -- to identify other risks. And
- 7 -- and that's one (1) of the things that we're
- 8 undertaking, is to -- to understand what's coming out
- 9 of the IRP and those emerging risks and how that might
- 10 affect the uncertainty in our financial forecast going
- 11 forward.
- So, I -- I just ask you all to be
- 13 patient as we work through the analysis and the data.
- 14 And -- and this pause that we're on right now is by no
- 15 means we've shelved it and stopped it. We will be
- 16 producing something in the future.
- 17 MR. ANTOINE HACAULT: And just a
- 18 couple more questions to assist us all in
- 19 understanding the additional things that this
- 20 uncertainty analysis can do both for the Board and for
- 21 Manitoba Hydro is, if we go to number 2 on this same
- 22 page, instead of seeing, as we did in this Hearing,
- 23 what happens if we have, you know, minus 1 percent or
- 24 plus 1 percent on interest, we'll have a full
- 25 probabilistic range, not just of one (1) scenario with

- 1 some weighting, as I've shown.
- 2 That can be possible, correct?
- 3 MR. GREGORY EPP: I mean, we -- we'll
- 4 be able to give a range. Probabilities, in some
- 5 cases, are -- are difficult. You know, we'll be able
- 6 to say what number of -- of observations fall above or
- 7 below a certain number in a given year or over a time
- 8 period.
- 9 But to be able to pinpoint and say
- 10 there's 'X' probability that this is going to occur,
- 11 that's very difficult to -- to do with this analysis.
- 12 So, I just caution -- caution you with that.
- 13 MR. ANTOINE HACAULT: There's some
- 14 things that I suspect would be pretty easy. If I say,
- 15 well, what's the probability that interest is going to
- 16 be zero on your new debt issue, I think you -- your
- 17 answer would be pretty simple, wouldn't it?
- 18 MR. GREGORY EPP: Still have to
- 19 support that answer, Mr. Hacault, with something and
- 20 just throw numbers like 10 percent out.
- 21 MR. ANTOINE HACAULT: But the other
- 22 thing that this probabilistic uncertainty analysis
- 23 could do is we -- we would do integrated modelling
- 24 permit scenarios to be considered in their entirety
- 25 rather just a single effect, correct?

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1 MR. GREGORY EPP: Yes, for sure. I
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- 2 mean, you could easily combine any of the
- 3 sensitivities that we filed to get a combined effect.
- 4 MR. ANTOINE HACAULT: And just as an
- 5 example, and then I don't have very many more
- 6 questions, I'll be moving on. If we go two (2) pages
- 7 in to -- to this particular scheduled produced by Mr.
- 8 Bowman, we see that there were twenty (20) -- there
- 9 were various percentiles attached and probabilistic
- 10 numbers attached.
- 11 So, at the top of this table, and this
- 12 was what we saw in this 2017 filing, we plotted things
- 13 that we thought had a probability of occurring 5
- 14 percent, a probability of occurring 20 percent,
- 15 probability of 50 percent, 80 percent, and 95 percent.
- Those are thing that we can do,
- 17 although they're subjective, correct?
- 18 MR. GREGORY EPP: Mr. Hacault, those
- 19 are not probabilities. Those are percentiles, okay.
- 20 So, that's telling you -- those box and whiskers are
- 21 telling you how many observations fell above or below
- 22 those lines denoted by the whiskers and -- and the
- 23 bars. That's -- that's not a probability of
- 24 occurring, okay.
- So, the black line in a box means 50

- 1 percent of the observations fell above and 50 percent
- 2 of those observations fell below the top of the box.
- 3 Eighty percent of the observations fell below, 20
- 4 percent fell above, okay, so got to be -- got to be
- 5 careful how we interpret the results.
- 6 MR. ANTOINE HACAULT: And, in fact, in
- 7 that Hearing, it ended up being useful for the PUB
- 8 because it gauged the export revenue issue as to where
- 9 it fell in -- if it -- what fell into the P50.
- So, if we go to PUB Order 59 of '18,
- 11 firstly, at page 24.

12

13 (BRIEF PAUSE)

- 15 MR. ANTOINE HACAULT: We see -- that's
- 16 perfect, Ms. Schubert. The Board finds that Manitoba
- 17 Hydro's export revenue forecast is conservative. We
- 18 have those same issues in this Hearing. Export
- 19 revenue forecast with the probabilistic goal of P50.
- 20 That is the chance of 50 percent.
- 21 And this is where, sorry, I got my
- 22 words wrong maybe, Mr. Epp, 50 percent chance of being
- 23 higher and a 50 percent chance being lower would
- 24 reduce Manitoba Hydro's level of request and projected
- 25 rate increases.

- 1 Do you see that, sir?
- MR. GREGORY EPP: Yes. And you are --
- 3 you and I did not write that.
- 4 MR. ANTOINE HACAULT: But the point
- 5 is, we had these probabilistic analysis done in the
- 6 2017/'18 Hearing, but here all we know is that
- 7 somebody has said that opportunity prices are
- 8 conservative, but we don't know where it falls in that
- 9 probabilistic analysis, correct?
- MR. GREGORY EPP: Well, the -- the
- 11 sensitivity analysis gives you an impact of, in
- 12 isolation, what a low export price forecast would do
- 13 to the amended financial forecast. So -- so too does
- 14 a high export price forecast.
- 15 These -- having a -- a lower or higher
- 16 export price forecast is significant. And that's what
- 17 the un -- that's what the sensitivity analysis was
- 18 intended to do.
- 19 Okay. There -- there are big numbers.
- 20 When you go to those -- when you go to those tables
- 21 and you look at the impact on retained earnings over a
- 22 period of time, if you have lower than expected export
- 23 prices it -- it adds up quickly.
- MR. ANTOINE HACAULT: I think we're
- 25 speaking at cross purposes, Mr. Epp, here, because the

- 1 analysis in 2017 was the probability of the export
- 2 price being lower or higher and there was an analysis
- 3 given that it was a conservative number.
- 4 The Board looked at a goal of P50
- 5 versus the conservative number that Manitoba Hydro had
- 6 put. So, I think we're talking at cross purposes.
- 7 This wasn't talking about the effect.
- 8 It was talking about the conservative nature of the
- 9 forecast and whether that conservative nature was
- 10 actually at P50 or at another level. Understood?
- MR. GREGORY EPP: Understood.
- 12 THE CHAIRPERSON: Mr. Hacault, I don't
- 13 know how much further you want to go on this, but
- 14 you've got a half hour left. So, I don't know what
- 15 other topics you want to cover.
- 16 MR. ANTOINE HACAULT: I think I'm
- 17 still on track, Mr. Chairman. Thank you for that.
- 18 MR. ALASTAIR FOGG: Mr. Hacault, if I
- 19 could -- just -- just -- it's Mr. Fogg, just to add
- 20 what Mr. Epp has been speaking. I think we -- we
- 21 acknowledge that -- and Mr. Epp acknowledged the value
- 22 of the uncertainty analysis, and certainly that will
- 23 be work we'll be undertaking going forward.
- 24 What I just wanted to -- to highlight
- 25 though is that -- and I believe it's in some of the

- 1 previous filings related to uncertainty is -- it's
- 2 limited by the value of the assumptions that are input
- 3 into the model, particularly. when you're talking
- 4 about the integration or link between the different
- 5 risks and how they may change.
- 6 So, that's a particular focus for us
- 7 going forward is to understand how that might be
- 8 changing over time. Some of that will be informed by
- 9 the Integrated Resource Plan to understand how that
- 10 relationship or integrated nature of these items as
- 11 they change, how one (1) changes versus the other.
- 12 I just wanted to make sure that was
- 13 clear. Thank you.

- 15 CONTINUED BY MR. ANTOINE HACAULT:
- 16 MR. ANTOINE HACAULT: And -- and
- 17 that's fair, and thank you for that explanation. And
- 18 -- and if we have that filing, then parties can at
- 19 least test the assumptions and the subjective
- 20 decisions to see whether or not they are of a
- 21 different view on weighting or on -- on the
- 22 probability. So, that's a fair point, Mr. Fogg.
- 23 I'll move to deferral accounts. This
- 24 is the second last subject. If we go to PUB 18 -- or
- 25 58 of '18, page 147.

1 (BRIEF PAUSE)

- MR. ANTOINE HACAULT: This is when we
- 4 were first discussing Conawapa costs and the
- 5 recommendation on the thirty (30) year amortization.
- So, we see at the first paragraph in
- 7 that Order, the reference to Manitoba Hydro incurring
- 8 approximately thirty (30) -- \$380 million in costs
- 9 related to Conawapa, correct?
- 10 MR. ALASTAIR FOGG: Correct.
- MR. ANTOINE HACAULT: Now, at page 148
- 12 of this same document that -- at the end of the first
- 13 paragraph of -- we see, it's the fourth line up:
- 14 "However, in the course of the oral
- 15 GRA hearing, Manitoba Hydro
- 16 indicated that as a decision was
- 17 made to discontinue any further
- 18 development of the station at this
- 19 time. Utility anticipated its
- 20 auditor would require that the costs
- would be written off in 2017/2018."
- 22 Was the Board right in indicating that
- 23 the decision to discontinue any further development
- 24 was made during the course of the oral portion of that
- 25 GRA?

1 (BRIEF PAUSE)

- 3 MR. ALASTAIR FOGG: Mr. Hacault, I
- 4 don't recall the specifics at that time, but -- but
- 5 for the -- the findings it -- it does read as though
- 6 the initial expectation from Manitoba Hydro is that
- 7 that work could remain as construction work in
- 8 progress until the end of fiscal 2018/'19.
- 9 For financial recording purposes,
- 10 afterwards, there would be a requirement to write off
- 11 those amounts. However, during the course of the oral
- 12 hearing Manitoba Hydro indicated that that writeoff
- 13 would have to occur in the 2017/'18 year.
- 14 MR. ANTOINE HACAULT: Well, I'm -- and
- 15 I -- I guess I could bring you to specific transcripts
- 16 and stuff, but I'm suggesting further, because I had
- 17 cross-examined on that point there were further -- in
- 18 the capital expenditure plans, further expenses that
- 19 were projected, and I said -- I said, well, why are
- 20 you doing that? We had NFAT. We're supposed to
- 21 discontinue. Aren't you guys discontinuing?
- 22 And that came out in the hearing as
- 23 recorded by the Board, yes, Mr. Hacault, we are
- 24 discontinuing expenses on Conawapa.
- 25 And I'm putting to this panel as to

- 1 whether or not the Board's indication that there was a
- 2 -- an oral commitment during that hearing to
- 3 discontinue further development of the station at this
- 4 time was -- occurred during that hearing.
- 5 THE CHAIRPERSON: Sorry, I'm a little
- 6 confused, Mr. Hacault. Is the question that the
- 7 statement was made during the hearing or the decision
- 8 was made during the hearing, because I thought earlier
- 9 you were going to -- that the decision was made during
- 10 the hearing, but now I'm hearing the statement was
- 11 made during the hearing.
- 12 Those are two (2) different things and
- 13 the way I read this sentence, it was the statement was
- 14 made. In the course of the hearing they indicated
- 15 that as a decision was made.
- 16 So, is your question to them the
- 17 statement was made during the hearing, or that the
- 18 decision to discontinue was made during the hearing?
- 19
- 20 CONTINUED BY MR. ANTOINE HACAULT:
- 21 MR. ANTOINE HACAULT: I'll put the
- 22 question: Was the statement made during the hearing
- 23 that Manitoba Hydro would discontinue any further
- 24 development at the station at this time?
- MR. ALASTAIR FOGG: Mr. Hacault, I'm

- 1 not familiar with that particular area of the
- 2 transcript, I'd have to check. Subject to check, I
- 3 can agree that that statement was made, but I can also
- 4 advise is we did record that writeoff in the 2017/'18
- 5 year in our financial statement.
- 6 MR. ANTOINE HACAULT: Yeah. Thank
- 7 you. Does it continue to be accurate that Conawapa is
- 8 not being put as a capacity resource for the next
- 9 twenty (20) years?

10

11 (BRIEF PAUSE)

- 13 MR. ALASTAIR FOGG: I'm not familiar
- 14 with the exact specifics of all of the scenarios that
- 15 have come out through the IRP. I suspect Hydro
- 16 Electric Resources may -- are considered as part of
- 17 that, as all resources are considered.
- 18 From what I have seen, and I wouldn't
- 19 expect that it would -- Conawapa specifically would be
- 20 identified in any proposed resource plan at this point
- 21 in time, based on the economics.
- 22 MR. ANTOINE HACAULT: Thank you. And
- 23 it certainly isn't shown to this Board in the
- 24 integrated financial forecast scenario. Correct?
- MR. ALASTAIR FOGG: That's correct.

- 1 It is not included anywhere in the financial forecast
- 2 presented in our Application.
- MR. ANTOINE HACAULT: My next question
- 4 then, because back in 2018 it was considered -- 'it'
- 5 being Conawapa -- was considered a stranded asset.
- 6 Does it continue to be considered
- 7 stranded asset?
- 8 MR. ALASTAIR FOGG: Conawapa was
- 9 written off in 2017/'18 from a financial perspective,
- 10 so it would -- was removed in -- as an asset.
- 11 However, it does exist from a regulatory deferral
- 12 asset perspective still, currently.
- MR. ANTOINE HACAULT: I maybe used the
- 14 incorrect terms, as this is a lawyer trying to ask
- 15 questions to accountants.
- 16 I'd -- and by being a stranded asset,
- 17 it's an asset that's not being used, like Selkirk that
- 18 has been de -- decommissioned?
- 19 MR. ALASTAIR FOGG: There's no
- 20 physical aspect to Conawapa in comparison to something
- 21 like Selkirk that would be considered stranded, if you
- 22 will, from a physical perspective.
- 23 MR. ANTOINE HACAULT: Okay. But for
- 24 the costs that were incurred, those were put into a
- 25 deferral account, and that is because there was a

- 1 decision to discontinue any further development of the
- 2 station?
- MR. ALASTAIR FOGG: So I believe if we
- 4 went through kind of the -- the ordering of those
- 5 decisions, it was first that, since we weren't
- 6 continuing with Conawapa and there would be a
- 7 requirement to -- to write those costs off, the 380
- 8 million, that could immediately go against the income
- 9 statement in that period of time.
- 10 And then the recommendation and its
- 11 outline as we go down these pages was to establish a
- 12 regulatory deferral to recognize those costs over time
- 13 versus immediately in the income statement.
- 14 MR. ANTOINE HACAULT: And to put that
- 15 into context, when that decision was being made -- and
- 16 I went through this earlier in my discussion with Ms.
- 17 Stephen -- we were going to be getting a huge hit when
- 18 Bipole, Keeyask, and related infrastructure was going
- 19 to hit the books, correct?
- 20 MR. ALASTAIR FOGG: I think it's fair
- 21 to say, as what we reviewed this morning, the
- 22 financial picture was different when that decision was
- 23 made than it is today. That's fair.
- 24 MR. ANTOINE HACAULT: And during that
- 25 2017 GRA, there was no indication that the Provincial

- 1 Government would follow recommendations that had been
- 2 made in NFAT to provide some government relief,
- 3 correct?
- 4 MR. ALASTAIR FOGG: To my knowledge, I
- 5 don't believe there were any such indications at that
- 6 time.
- 7 MR. ANTOINE HACAULT: In fact, it
- 8 probably came as a surprise to most people that we get
- 9 a favourable government relief of some 180 million to
- 10 \$190 million per year, correct?
- 11 MR. ALASTAIR FOGG: It's certainly
- 12 been bene -- beneficial from a financial perspective,
- 13 correct.

14

15 (BRIEF PAUSE)

- 17 MR. ANTOINE HACAULT: And if we go to
- 18 the Board findings in that decision -- sorry, I don't
- 19 have the reference for you, Ms. Schubert. I think
- 20 it's page 149. Oh. Page 149.
- 21 The Board findings on that issue in --
- 22 in the 2018 rate hearing and are set before us, that
- 23 the Board accepted Manitoba Hydro's proposed treatment
- 24 of Conawapa costs at thirty (30) year amortization.
- 25 Correct?

- 1 MR. ALASTAIR FOGG: Correct.
- 2 MR. ANTOINE HACAULT: And it explained
- 3 that it was appropriate because there was a decision
- 4 to discontinue Conawapa and, further, that the
- 5 approach smooth out the impact of this one (1) time
- 6 cost on consumers, correct?
- 7 MR. ALASTAIR FOGG: Correct.
- 8 MR. ANTOINE HACAULT: Now moving to
- 9 this filing, 2023/2024, tab 10 -- it's MFR-16, Figure
- 10 1.
- 11 This is what shows us how this
- 12 accounting magic occurs, correct?
- MR. ALASTAIR FOGG: This figure is
- 14 showing how the net movement line item for the income
- 15 statement is treating the different regulatory
- 16 deferral accounts, and how that would -- how those
- 17 balances change over time from 2017/'18 to the --
- 18 through the test period in 2024/'25.
- 19 MR. ANTOINE HACAULT: So we've just
- 20 seen that, in the 2018 decision, the Board authorized
- 21 Conawapa to be put in this regulatory deferral
- 22 account. And if we go about six (6) lines down, we
- 23 see the heading 'Conawapa'.
- Do you see that, sir?
- MR. ALASTAIR FOGG: I do see it, yes.

- 1 MR. ANTOINE HACAULT: And as we move
- 2 right across that line, we see the three hundred and
- 3 seventy-five (375) -- or seventy-nine two hundred and
- 4 four thousand (79,204,000) number?
- 5 MR. ALASTAIR FOGG: Correct. Sc
- 6 that's the opening balance for Conawapa in the
- 7 2018/'19 year.
- 8 MR. ANTOINE HACAULT: And then we see
- 9 it decrease in each year, and to understand what's
- 10 happening there, we'll have to go further down in the
- 11 table, correct?
- 12 MR. ALASTAIR FOGG: Correct. That
- 13 line is showing the opening balance of that account in
- 14 each year. As we go down through the table, it would
- 15 show the -- how that is changing.
- MR. ANTOINE HACAULT: Okay. So by
- 17 2024/2025, if we stay at the top line, and go -- move
- 18 right to the right under the heading '2024/2025
- 19 Preliminary Budget', we see that that deferral account
- 20 will have been reduced to three hundred and three
- 21 million four hundred and forty-four -- or forty-two
- 22 thousand (303,442,000). Thank you.
- MR. ALASTAIR FOGG: Correct, yes.
- MR. ANTOINE HACAULT: Okay. So
- 25 considering that we'll have had five (5) years of that

- 1 deferral account, there'll be another twenty-five (25)
- 2 years or so to amortize out, correct?
- 3 MR. ALASTAIR FOGG: Correct.
- 4 MR. ANTOINE HACAULT: And do you agree
- 5 that the government charge relief was a significant
- 6 annual relief?
- 7 MR. ALASTAIR FOGG: The reductions in
- 8 the payments to government has a significant annual
- 9 impact, yes.
- 10 MR. ANTOINE HACAULT: In fact, if we
- 11 look at that three-o-three (303) number, it's less
- 12 than two (2) years of government charge relief,
- 13 correct?
- MR. ALASTAIR FOGG: That's correct.
- MR. ANTOINE HACAULT: And then we see,
- 16 looking down on the second set, further down in the
- 17 table, amortization of regulatory deferral accounts.
- 18 We find Conawapa six (6) lines down.
- 19 Mathematically, what has occurred is
- 20 we're recognizing twelve million six hundred and
- 21 twenty-seven thousand (12,627,000) each year.
- 22 MR. ALASTAIR FOGG: That's correct.
- 23 MR. ANTOINE HACAULT: And that was a
- 24 mathematical calculation by dividing that initial
- 25 number of three ninety-seven (397) by thirty (30),

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1 correct?
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- 2 MR. ALASTAIR FOGG: Correct.
- 3 MR. ANTOINE HACAULT: Now, if we go
- 4 to...

5

6 (BRIEF PAUSE)

- 8 MR. ANTOINE HACAULT: If that expense
- 9 was taken against net income, or against the income,
- 10 net income would be increased annually in the future
- 11 by a corresponding amount?
- Does that make sense? We won't have
- 13 that 12 million applied, so in each year, if we apply
- 14 the whole deferral account in one (1) year, subsequent
- 15 years, we actually see our net income increased by 12
- 16 million by -- for a financial perspective?
- 17 MR. ALASTAIR FOGG: That's correct.
- 18 So if -- if there is a change in the amortization
- 19 period of the -- such that you would recognize the
- 20 existing balance in one (1) year, and in future years
- 21 you would not see that \$12.6 million reduction to net
- 22 income in those subsequent years that we would be
- 23 discussing.
- 24 The -- the only thing to note is -- is
- 25 again, this -- this is purely -- or this is a non-cash

- 1 item, so that -- that would impact net income and
- 2 retained earnings. There's no cash impact related to
- 3 this item.
- 4 MR. ANTOINE HACAULT: And one (1) more
- 5 question on that before I'll finish my last questions.
- 6 The -- does Manitoba Hydro agree that
- 7 these costs which are presently in the deferred
- 8 account have no ongoing benefits to future ratepayers?
- 9 In other words, I want to know what my
- 10 grandchildren are getting in twenty (20), twenty-five
- 11 (25) years from now.

12

13 (BRIEF PAUSE)

- 15 MR. ALISTAIR FOGG: I think, Mr.
- 16 Hacault, there's -- because we've just -- operations
- 17 at Conawapa or on Conawapa were discontinued, there's
- 18 not necessarily an enduring benefit.
- 19 I would just add that the decision at
- 20 the time was related to smoothing the impact of -- of
- 21 those costs over that period of time.
- 22 That was really the premise of the
- 23 decision was an impact -- rate impact smoothing
- 24 exercises. But I -- I would say -- I would agree
- 25 there's no enduring benefit at this point.

- 1 MR. ANTOINE HACAULT: No enduring
- 2 benefit, is that -- sorry, my hearing --
- MR. ALISTAIR FOGG: Sorry, that's what
- 4 I said. Yes.
- 5 MR. ANTOINE HACAULT: Thank you. I'll
- 6 move to another -- tje last subject, revenue
- 7 assumptions. Appendix 5.1, page 20 of 77.
- Now, the last sentence on page 20. Now
- 9 we've seen this before. It's in a Board book of
- 10 documents also.
- 11 The indication, just before the graph,
- 12 is that the primary driver of residential base growth
- 13 is population, which is forecast to grow over 1.1
- 14 percent per year over the next twenty (20) years. And
- 15 we see the graph.
- If we go to page 2 of 77, on that
- 17 table, we see the assumptions in this scenario that's
- 18 been provided to the Board for rate-setting purposes,
- 19 that there's an assumption that the percentage of
- 20 electric space heat for this residential category is
- 21 at about 40 percent. Do you see that? Top right-hand
- 22 side. Is that Mr. Epp answering?
- 23 MR. GREGORY EPP: Yes, I see that.
- MR. ANTOINE HACAULT: And also, for
- 25 residences, the percentage of electric water heat is

- 1 at 50.1 percent, and that's for the fiscal year
- 2 2020/21. Correct?
- MR. GREGORY EPP: That's correct.
- 4 MR. ANTOINE HACAULT: And then, we had
- 5 seen in the previous line of questioning and back to
- 6 page 20, at the bottom of the page, the blue line is
- 7 the forecasted demand. Correct?
- MR. GREGORY EPP: That's correct.
- 9 MR. ANTOINE HACAULT: And the green
- 10 line is once we implement DSM, correct?
- MR. GREGORY EPP: Yeah. Forecast DSM.
- MR. ANTOINE HACAULT: Now, if we go
- 13 back to page 22 of 77, am I correct in suggesting to
- 14 you, if I go from 2020 down to the very bottom of this
- 15 table, which is 2040, there is an assumption that
- 16 there would be no increase in decarbonization of gas
- 17 heating to electric heat. Correct?
- 18 MR. GREGORY EPP: That's correct. The
- 19 -- there's probably some minor change for new
- 20 customers, but nothing with existing customers
- 21 changing their energy source for space heat.
- 22 MR. ANTOINE HACAULT: And the same
- 23 thing generally holds true for water heating, we've
- 24 looked at 2040, both have just moved by 1 or 2 percent
- 25 over that twenty (20) year time frame?

- 1 MR. GREGORY EPP: That's correct.
- 2 MR. ANTOINE HACAULT: Now, so if there
- 3 were incentives by the federal Government or another
- 4 Government to convert it to electrical heating, for
- 5 example, by ground source or air source heat pumps,
- 6 this scenario does not consider that. Correct?
- 7 MR. GREGORY EPP: That's correct.
- 8 MR. ANTOINE HACAULT: And this
- 9 scenario would also give little weight to the
- 10 transition of residential consumers to electric
- 11 vehicles, correct?
- 12 MR. GREGORY EPP: Can you repeat that
- 13 question?
- 14 MR. ANTOINE HACAULT: This table would
- 15 also not give much weight to consumers transitioning
- 16 to electric vehicles.
- 17 Or is that a different analysis?
- 18 MR. GREGORY EPP: Can you scroll up so
- 19 I can just see the headers first? This is just
- 20 talking about electric heat customers.
- I'm going to -- I'm going to assume
- 22 this is just related to heating load. There is an
- 23 assumption in -- in the '21 load forecast scenario
- 24 that -- that includes EV uptake.
- MR. ANTOINE HACAULT: Now, if we look

- 1 in the middle of the table, non-electrical heat
- 2 billed, that -- those are consumers that aren't on
- 3 electric heating. Correct?
- 4 MR. GREGORY EPP: That's my
- 5 understanding, yes.
- 6 MR. ANTOINE HACAULT: And if we move
- 7 down to 2040 and start with the three-hundred-o-two
- 8 (302) number down to the three-sixty-five (365),
- 9 that's why I had brought you first to the beginning of
- 10 all this data, saying that the growth at 1.1 percent
- 11 was basically a residential population growth as
- 12 opposed to other factors.
- 13 MR. GREGORY EPP: I believe that's
- 14 what the writeup said above.
- 15 MR. ANTOINE HACAULT: So are you
- 16 saying that there's a huge take up of electric
- 17 vehicles built into these numbers on the table we're
- 18 looking at at page 22 of 77?
- 19 MR. GREGORY EPP: Again, the -- I
- 20 believe the load forecast was out of scope for this.
- 21 I'm doing my best, Mr. Hacault.
- 22 If this is -- if this table is to
- 23 represent all energy demand for residential customers,
- 24 then it would, in fact, include electric vehicle load.
- MR. ANTOINE HACAULT: Okay. Thank

- 1 you. As part of this forecast scenario, you're
- 2 assuming low opportunity sales to replace firm sales
- 3 when the NSP contract ends, correct?
- 4 MR. GREGORY EPP: Can you repeat the
- 5 question?
- 6 MR. ANTOINE HACAULT: When -- after
- 7 the end of the NSP sale, at the beginning of
- 8 2025/2026, the Corporation is assuming low opportunity
- 9 -- low price opportunity sales will replace the firm
- 10 sales of that contract. Correct?
- MR. GREGORY EPP: The -- the
- 12 opportunity prices forecasted at that time are lower
- 13 than -- than what that NSP sale was.
- 14 If you scroll up, you can see how that
- 15 -- that demand line goes from kind of flat to upward
- 16 sloping. And that starts to eat away at the
- 17 opportunity energy sales. And -- and it becomes sold
- 18 domestically as opposed to in the export market at the
- 19 domestic rate.
- 20 MR. ANTOINE HACAULT: So what I'm
- 21 suggesting to you is that if your scenario is
- 22 incorrect with respect to residential consumers who
- 23 represent a large part of your revenue base, the
- 24 higher priced revenue sales will, in fact, replace the
- 25 low price opportunity sales. Correct?

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1 MR. GREGORY EPP: Yeah. And that's
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- 2 factored into the amended financial forecast scenario.
- 3 As the load grows by customer class, the forecasted
- 4 rates for domestic are assumed and a smaller volume is
- 5 sold in the export market at that assumed price.
- 6 MR. ANTOINE HACAULT: My point --
- 7 perhaps my question wasn't clear -- is that if there's
- 8 a quicker increase in residential sales than you've
- 9 assumed in this forecast scenario, in fact, you will
- 10 be getting more revenue as a result of a higher uptake
- 11 on residential consumption. Correct?
- 12 MR. GREGORY EPP: Yeah. That's true.
- 13 It's the differential between -- for example, if the
- 14 residential customer is paying nine (9) cents a
- 15 kilowatt hour and the opportunity price is five (5)
- 16 cents a kilowatt hour, the differential being four (4)
- 17 for the -- those electrons as they -- as they are sold
- 18 in Manitoba versus on the export market.
- 19 It's -- it's the differential in the
- 20 prices. And that's factored into the modelling.
- 21 So definitely a sensitivity. If -- if
- 22 electric vehicle penetration should -- should occur
- 23 quicker in Manitoba, then that would be the case. And
- 24 -- and the same would hold true if -- if it's not as
- 25 quick, if it doesn't ramp up as fast.

- 1 MR. ANTOINE HACAULT: A couple of last
- 2 questions. I think Mr. Fogg might be able to answer
- 3 them, I'm not too sure.
- 4 It was Board book of documents, volume
- 5 3, page 5 of 78. Just a clarification.
- On this table, a sustainment heading is
- 7 'Repair and maintenance' of capital assets?
- 8 MR. ALASTAIR FOGG: Yes, it's capital
- 9 investments to maintain our existing asset base.
- 10 MR. ANTOINE HACAULT: And that's
- 11 different than what we call capacity and growth, which
- 12 is investments to provide future -- for future load
- 13 growth, such as transmission lines?
- 14 MR. ALASTAIR FOGG: Capacity and
- 15 growth would be addressing system requirements or
- 16 areas where that growth was exceeding what our system
- 17 could provide for, you know, for example, areas around
- 18 the Portage area where -- where the -- the city and
- 19 the load has been growing out of -- outside of what we
- 20 can provide with the existing system and an asset --
- 21 asset investment is required to meet that.
- 22 MR. ANTOINE HACAULT: When the table,
- 23 at slide 41 is re-filed, could the allocation of this
- 24 previous table that I've just shown on Business
- 25 Operation Capital, be also shown, perhaps as a

- 1 separate figure, showing the proportions allocated to
- 2 business operation capitals and major capital, related
- 3 to -- I'm sorry -- I'll try to re-frame that question.
- 4 Firstly, we have slide 41 from Exhibit
- 5 42, we're going to get it -- that re-filed with
- 6 respect to the issue of sinking fund contribution.
- 7 Secondly, of what I'd like to see, if
- 8 it's possible, with respect to Business Operation
- 9 Capital which includes three (3) categories:
- 10 sustainment, capacity growth and business operation
- 11 support, to show the allocation of those amounts on
- 12 that slide. Is that possible?
- 13 MR. AUREL TESS: Just a clarification,
- 14 Mr. Hacault, were -- would you -- are you looking for
- 15 that to be separated, each category on the slide, or
- 16 just the total -- total capital investment?
- 17 MR. ANTOINE HACAULT: I would -- the
- 18 blue category at the bottom, on slide --
- 19 MR. ALASTAIR FOGG: Mr. Hacault, I
- 20 just wonder if we could bring that slide up that -- to
- 21 be --
- 22 MR. ANTOINE HACAULT: Yeah. The blue
- 23 bottom of the slide 41, the light blue, as I
- 24 understand it, is Business Operations Capital.
- Do I have that right?

- 1 MS. SUSAN STEPHEN: Yeah.
- MR. ANTOINE HACAULT: So, when I
- 3 looked at the next table, that I referred you to,
- 4 which had the three (3) categories: sustainment and -
- 5 could there be a breakdown of that Business
- 6 Operations Capital, into the three (3) categories that
- 7 I identified. Is that possible?
- 8 MS. SUSAN STEPHEN: We can provide a
- 9 breakdown of the three (3) different categories. Just
- 10 -- just to confirm, though, in -- in discussions with
- 11 a rating agency recently, the expectation would be to
- 12 have all three (3) categories in Business Operations
- 13 Capital covered through internally generated funds.
- 14 But we can break it down for you.

15

- 16 --- UNDERTAKING NO. 44: Manitoba Hydro to provide
- 17 breakdown of that Business
- 18 Operations Capital which
- 19 includes three (3)
- 20 categories: sustainment,
- 21 capacity growth and
- 22 business operation
- 23 support.

24

25 CONTINUED BY MR. ANTOINE HACAULT:

- 1 MR. ANTOINE HACAULT: So that,
- 2 presumably, hopefully it's not a whole bunch of
- 3 different blues because my eyes will -- I'm not too
- 4 sure. Maybe it can be lines or something that --
- 5 MS. SUSAN STEPHEN: What colour would
- 6 you prefer?
- 7 MR. ALASTAIR FOGG: And, Mr. Hacault,
- 8 if we went to slide 32 of -- of our direct evidence
- 9 presentation, it will essentially be an overlay of
- 10 what you see here versus the solid blue that you had
- 11 in the other graph that we were on.
- 12 MR. ANTOINE HACAULT: Okay. That's
- 13 good. Mr. -- Mr. Chairman, I think I've exhausted my
- 14 time, so I thank the Board very much for its patience
- 15 and I thank the panel for doing its best to answer my
- 16 questions. I really appreciate it and have a great
- 17 day.
- 18 THE CHAIRPERSON: Thank you. So,
- 19 we're at the point where we could take a break or we
- 20 could conclude. I know Vice Chair Kapitany has a
- 21 question. I don't know if other panel members have a
- 22 question.
- The question I had Mr. -- for Mr.
- 24 Czarnecki is to whether he has re-direct, because if
- 25 he does, then we'll take a break.

- 1 MR. BRENT CZARNECKI: Mr. Chairman, I
- 2 can indicate we do not have any re-direct.
- 3 THE CHAIRPERSON: Okay. Thank you.
- 4 Then what I -- I think we're going to -- do you have -
- 5 I have been instructed we're going to break for five
- 6 (5) minutes.
- 7 And then -- and then we'll resume -- I
- 8 don't know if the panel, other than Ms. Kapitany has -
- 9 has a question, so. Right? I -- I think Mr. Sy
- 10 has a question too. So, we'll -- we'll break for --
- 11 for five (5) minutes.
- 12
- 13 --- Upon recessing at 10:45 a.m.
- 14 --- Upon resuming at 10:54 a.m.
- 15
- 16 THE CHAIRPERSON: Okay. There's --
- 17 there are some questions from the Panel, and we'll
- 18 start with Vice Chair Kapitany.
- 19 VICE CHAIR KAPITANY: Thank you, Mr.
- 20 Chair. Ms. Schubert, could you bring up slide 19 from
- 21 the evidence from Monday?
- 22 And, Mr. Fogg, I believe you presented
- 23 this on Monday, which seems like a long time ago,
- 24 though not as long ago as the NFAT hearing. And
- 25 merci, M. Hacault, for that reminder, yeah.

1 So I've been thinking about this since

- 2 you presented the slide, and I believe you said that
- 3 this is the confirmation of the 3.6 percent interim
- 4 rate, and that this is currently in customer rates?
- 5 MR. ALASTAIR FOGG: I -- I believe
- 6 that's what I said is we're -- it's currently included
- 7 in what we're collecting in rates right now.
- 8 VICE CHAIR KAPITANY: Okay. So then,
- 9 Ms. Schubert, could you go to Appendix 4.4, amended
- 10 from the -- so this is the sensitivity analysis that
- 11 you presented. So it shows the sensitivity where the
- 12 interim rate is not confirmed.
- 13 And so does this sensitivity refund
- 14 then that money that's been collected in rates? Does
- 15 that -- is it refunded to ratepayers?
- 16 MR. GREGORY EPP: No. The rate would
- 17 be rolled back on September 1 of '23; that was the
- 18 assumption. So instead of granting a 2 percent rate
- 19 increase, the rates would be rolled back to what they
- 20 were on December 31st of 2022.
- 21 VICE CHAIR KAPITANY: So that would be
- 22 one mechanism, but are there other mechanisms Manitoba
- 23 Hydro would have to refund that revenue that, as Mr.
- 24 Fogg said, has been collected from ratepayers to
- 25 refund that revenue?

```
1
                  MR. GREGORY EPP: To refund the
   revenue collected between January 1 and say September
   1?
 3
 4
                  VICE CHAIR KAPITANY: Correct.
 5
                  MR. GREGORY EPP: I mean, if -- if
   that was the decision, I can think of two (2) options.
   One would be like a credit, a bill credit, or if you
   were going to refund that over a period of time, like
   a rate rider, that would -- that would be in effect
   for a little -- for a certain amount of time and then
10
   fall off.
11
12
                  VICE CHAIR KAPITANY:
                                         Okay. Thank you.
13
                  THE CHAIRPERSON:
                                    Mr. Sy...?
14
                  BOARD MEMBER SY: Thank you very much.
15
   I just wanted to go back to the bad debt expense which
   was estimated to be $6 million in 2021/2022.
16
17
                  Is that -- is that correct? It was
```

19

18

20 (BRIEF PAUSE)

mentioned in AMC/MH-138.

- 22 MR. ALASTAIR FOGG: Section A are the
- 23 late payment charges collected from customers.
- BOARD MEMBER SY: Which was -- it
- 25 wasn't this one. It was section 30(a).

- 1 MR. ALASTAIR FOGG: If we scroll down,
- 2 there -- there be a (c). Those are accounts.
- BOARD MEMBER SY: We're talking about
- 4 credit allowance has increased by approximately \$8
- 5 million, and then it says, "But that expense was 6
- 6 million in 2021" --
- 7 MR. ALASTAIR FOGG: I -- I believe
- 8 it's in tab -- tab 6 of our Application. We may have
- 9 noted that the -- our expected credit loss had
- 10 increased by that amount. I -- I can try and find the
- 11 exact page.
- BOARD MEMBER SY: Please.
- MR. GREGORY EPP: 6.9.2.

14

15 (BRIEF PAUSE)

16

- 17 MR. GREGORY EPP: Scroll down one (1)
- 18 more page, please, to the top of page 45.
- 19 BOARD MEMBER SY: Yeah, yeah, yeah.
- 20 On line 2.

21

22 (BRIEF PAUSE)

- BOARD MEMBER SY: Is this correct?
- MR. ALASTAIR FOGG: That's correct.

2568 1 BOARD MEMBER SY: Okay. Any idea what is the bad debt for 2022 and 2023? 3 (BRIEF PAUSE) 5 6 MR. ALASTAIR FOGG: So I believe 7 you're asking about the bad debt expense. I can just confirm that, I quess. For -- for the electric segment, it's approximately nine (9) -- 9 million for '22/'23. 10 11 BOARD MEMBER SY: In 2022/2023? 12 MR. ALASTAIR FOGG: Yes. 13 BOARD MEMBER SY: I quess we economists we love sensitivity analysis. So do we --14 15 do you guys have done some sensitivity analysis in terms of rate hike in relation to -- or the impact --16 17 impact of rate hike on bad debt? 18 MR. ALASTAIR FOGG: Most of our 19 analysis follows an -- an accounting approach that 20 looks at rolling history. We haven't done that 21 forward-looking analysis around bad debt versus rate 22 increases. 2.3 BOARD MEMBER SY: So it -- it is not 24 clear to you the impact of 1 percent increase on -- on the bad debt based on the histories that you guys

- 1 have? You haven't done some projections?
- MR. ALASTAIR FOGG: No, we don't have
- 3 that information.
- BOARD MEMBER SY: You don't have that
- 5 visibility. And -- and the last question is: The 6
- 6 percent represents about 33 percent of -- of sort of
- 7 like a rate increase.
- For example, if you go 2 percent rate
- 9 increase, that's about \$36 million, right, for
- 10 residential?
- 11 MR. ALASTAIR FOGG: Approximately,
- 12 yes, okay.
- BOARD MEMBER SY: Yeah. So 6 percent
- 14 of that is about 33 percent.
- MR. ALASTAIR FOGG: Okay.
- 16 BOARD MEMBER SY: Yeah. So when we
- 17 talk about rate hike, 2 percent in this case, is the 2
- 18 percent nominal or net?
- 19
- 20 (BRIEF PAUSE)
- 21
- MR. ALASTAIR FOGG: It's -- it's
- 23 gross. However, we do -- so the -- the bad debt
- 24 expense has -- in these cases, we've had an allowance
- 25 through that expected credit loss allowance amount

- 1 where that is not -- I guess the 2 percent increase is
- 2 gross, but we do have an allowance in the O&A expenses
- 3 for these losses that we've seen, if I were to put it
- 4 that way.
- 5 MR. AUREL TESS: So just to add to
- 6 that, so we would show the revenue from the customers
- 7 in the -- in the revenue line for residential, and
- 8 then the expense part of it would be shown in the O&A
- 9 expenses. So they're not netted together in terms of
- 10 the revenue requirement.
- BOARD MEMBER SY: So I -- I stay on
- 12 the 2 percent. So then if it is a nominal, so the net
- 13 net then would be 1.67 percent.
- 14 Is that fair to say?
- 15 MR. AUREL TESS: Approximately, yeah.
- BOARD MEMBER SY: Okay. Thank you.
- 17 THE CHAIRPERSON: Ms. Bellringer...?
- 18 BOARD MEMBER BELLRINGER: Thanks.
- 19 Sorry. And I haven't been thinking about this one
- 20 since Monday, so I'm -- it may not come out exactly
- 21 right.
- 22 I'm thinking through the impact of the
- 23 approximately 190 million every year from the
- 24 reduction in the water rental fees and the debt
- 25 guarantee fees. And what happens to the long-term

- 1 forecast if that line changes?
- 2 So it was a historical rate for a long,
- 3 long time, which has now been changed. And I don't
- 4 think I'm missing something by saying it's been built
- 5 into the forecast at that reduced rate for the full
- 6 forecast period.
- 7 Is there consideration to or how are
- 8 you accounting for the sensitivity around the fact
- 9 that, over time, that could possibly change?
- 10 MR. AUREL TESS: I can -- I can start
- 11 out, Mr. Bellringer, and maybe others can -- can chime
- 12 in. But essentially, the 3 1/2 percent rate path that
- 13 we presented in the initial submission would have been
- 14 without the -- so you can see the impact there. It's
- 15 significant at 1 1/2 percent.
- We haven't performed an actual
- 17 sensitivity analysis, and I'll ask my colleagues to
- 18 confirm that, but I don't believe we have in terms of
- 19 what would happen if, you know, something were to
- 20 occur, where -- where that would have been withdrawn.
- I think Chairman Gabor was asking about
- 22 that as well.
- I think there's -- there's factors that
- 24 affect that though beyond government policy, in terms
- 25 of -- I think Mr. Gabor said we were number 2 in the

- 1 country still. So our -- our rates are still quite
- 2 high.
- 3 So from a Government policy
- 4 perspective, they would have to, I would think, take
- 5 that into account as well in terms of the amount of
- 6 transfer going to the -- to the Province.
- 7 Does that help somewhat?
- 8 MR. GREGORY EPP: I can perhaps add,
- 9 one of the sensitivities we did run in Appendix 44 was
- 10 keeping the rate path at 2 percent and then rolling
- 11 the fees back up to what they were. And that's --
- 12 again, we -- we talked a lot about what -- what the --
- 13 what the impact of going from a 50 percent reduction
- 14 to about \$4 billion. When you include financing of
- 15 that 4 billion, it equates to six (6).
- So with a -- with the rates capped --
- 17 or the rate cap at inflation and a forecast of 2
- 18 percent, if those fees do go up, the Act is, in fact,
- 19 in trouble in terms of being able to comply with both
- 20 components.
- So, you know, the Government holds the
- 22 strings on that and -- and they would -- they would
- 23 have to balance the impact of that with the Act.
- 24 MS. SUSAN STEPHEN: Susan Stephen
- 25 here. I'd also like to add that it is in the

- 1 Government's interest as well to leave the fees as is
- 2 at the lower rate.
- 3 Should we be faced with a situation of
- 4 having the fees the way they were before at this
- 5 current rate path, that would make Manitoba Hydro not
- 6 self supported. And if that were to be the case, then
- 7 it could potentially have credit risk impacts for the
- 8 Province.
- 9 So by -- they're not changing the whole
- 10 provincial pie. But by shifting that debt load over
- 11 to the Province, it's reducing the contingent
- 12 liability that Manitoba Hydro is to the Province.
- 13 So it's in their interest to maintain
- 14 it as is.
- MR. AUREL TESS: And then, something
- 16 just to add to that is during the drought, for
- 17 example, we had a cash flow deficiency from operations
- 18 of approximately \$350 million. So we had to borrow
- 19 for the drought.
- 20 But we, at the same time, transferred
- 21 approximately 500 million to the Province during the
- 22 drought year. So you know, it's something that we
- 23 have pointed out to decision makers, that that's not
- 24 something that is probably practical for the Utility.
- THE CHAIRPERSON: Mr. Bass...?

- BOARD MEMBER BASS: Thank you. Mr.
- 2 Epp, just wanted to follow up on the -- Vice Chair
- 3 Kapitany's question. And you had mentioned, in the
- 4 hypothetical situation, if Manitoba Hydro had to
- 5 refund some rate, you'd used the words 'rate rider'.
- 6 Could you explain that a bit and how it
- 7 works, please?
- 8 MR. GREGORY EPP: A rate rider is a
- 9 temporary, you know, higher rate, or in some cases,
- 10 lower rate. It's common on the gas side to collect
- 11 costs for timing differences.
- 12 So you would collect some costs for a
- 13 certain period of time. If -- if you're going to
- 14 refund so many millions of dollars over a six (6)
- 15 month period or a four (4) months period, that rider
- 16 would appear on your bill for that time until the --
- 17 until the revenue is refunded or collected. And then,
- 18 it would -- it would be removed.
- 19 BOARD MEMBER BASS: Okay. Thank you.
- 20 THE CHAIRPERSON: Sorry, just one
- 21 final question. Mr. Tess alluded to it.
- 22 Am I correct in thinking, Mr. Tess,
- 23 that if the Government had not reduced the fees that,
- 24 under Bill 36, you wouldn't have been able to make the
- 25 targets?

2575 1 MR. AUREL TESS: That's correct. I think we stated that in the initial -- there's an incongruence there between the -- the rate cap and the targets. 4 5 THE CHAIRPERSON: Okay. Thank you. 6 That concludes this panel. Thank you very much. And we will adjourn until 9:00 a.m. tomorrow morning. 7 Thank you. 9 10 (PANEL STANDS DOWN) 11 12 --- Upon adjourning at 11:09 a.m. 13 14 15 Certified Correct, 16 17 18 19 Wendy Woodworth, Ms. 20 21 22 23 24 25