

MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO

INTERIM RATE REQUEST

ORAL HEARING

Before Board Panel:

Robert Gabor - Board Chairperson

Marilyn Kapitany - Board Member

Larry Ring - Board Member

Shawn McCutcheon - Board Member

Sharon McKay - Board Member

Hugh Grant - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

July 19, 2017

Pages 96 to 194



			97
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3	Dayna Steinfeld)	
4			
5	Patti Ramage)Manitoba Hydro	
6	Odette Fernandes)	
7			
8	Byron Williams)Consumer	
9	Katrine Dilay)Coalition	
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11	David Cordingley)Green Action	
12	Peter Miller)Centre	
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14	Antoine Hacault)Manitoba Industrial	
15)Power Users Group	
16			
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18)Keewatinowi	
19)Okimakanak	
20			
21	Matt Nordlund)Business Council of	
22)Manitoba	
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25			

			98
1	TABLE OF CONTENTS		
2		Page No.	
3			
4	Continued Reply by Manitoba Hydro	103	
5	Reply by Manitoba Keewatinowi Okimakanak	165	
6	Re-reply by Manitoba Hydro	168	
7	Question Period	169	
8			
9			
10			
11	Certificate of Transcript	194	
12			
13			
14			
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			
25			

1 --- Upon commencing at 9:06 a.m.

- 3 THE CHAIRPERSON: Good morning,
- 4 everyone. We'll start now. I understand, Dr.
- 5 Williams, you have a -- a matter to bring forward.
- 6 Then we'll deal with Ms. Ramage on reply. And as
- 7 well, I get -- you men -- I mentioned yesterday if you
- 8 could give us the reports on the bill affordability
- 9 and residential design workshop in the technical
- 10 conference on base capital as part of your comments.
- DR. BYRON WILLIAMS: Thank you, and
- 12 good morning, members of the panel. I -- I shall not
- 13 detain you for long.
- 14 We did share with the Board staff as
- 15 well as Intervenors and Manitoba Hydro last night a
- 16 letter and two attachments requesting the permission
- 17 of the Public Utilities Board to make modest edits to
- 18 the accounting language relating to updated IFF --
- 19 Integrated Financial Forecast 16.
- I hasten to add that no numbers,
- 21 conclusions, or recommendations were edited, but given
- 22 that these were non-typographical changes, we thought
- 23 it appropriate to share it in advance with other
- 24 parties, and also to seek the permission of the Public
- 25 Utilities Board.

- 1 And just at a very high level, the
- 2 proposed language relates to the Consumer Coalition's
- 3 description of one (1) aspect of the accounting
- 4 treatment related to the updated IFF-16. And it
- 5 suggests that the treat of the equal life grouping, or
- 6 ELG, regulatory deferral balance is the same in IFF-16
- 7 and updated IFF-16. And it's actually changed for two
- 8 (2) years, being the test years.
- 9 So our clients felt it was important to
- 10 avoid any potential confusion by correcting their
- 11 description of the accounting treatment. And we did -
- 12 what we've done is written a cover letter to the
- 13 Board asking your permission to make those edits, and
- 14 also provided copies of the PowerPoint in the written
- 15 submission with a track change of the proposed edits
- 16 for the Board.
- 17 Again, there's no changes to the
- 18 numbers, conclusions, or recommendations. But this is
- 19 a public process. A lot of people are paying
- 20 attention, and we did not wish to leave any
- 21 mischaracterization in our -- in our evidence.
- 22 If the Board would like, I could give
- 23 you a -- a few illustrative examples of what we've
- 24 done, or I could just leave it to the discretion of
- 25 the Board and the advice of other parties.

- 1 THE CHAIRPERSON: If you gave us the
- 2 examples, how long would it take?
- DR. BYRON WILLIAMS: I could run you
- 4 through our PowerPoint in about a minute or --
- 5 THE CHAIRPERSON: Okay.
- DR. BYRON WILLIAMS: -- two (2)
- 7 minutes.
- 8 THE CHAIRPERSON: Certainly.
- 9 Certainly. Go ahead.
- DR. BYRON WILLIAMS: Diane (sic), in
- 11 terms of the PowerPoint that was provided last night,
- 12 slide 10, you'll -- you'll see in front of the panel
- 13 that the words "expensed" has been taken out. In
- 14 terms of slide 35, again you'll see the words
- 15 "expensed" has been taken out. In terms of slide 48,
- 16 you'll see under the second bullet that the sub-bullet
- 17 has been deleted. And in terms of slide 51, you can
- 18 see two (2) lines have been deleted.
- So the changes in the written
- 20 submissions, I would suggest, they're -- they're of
- 21 the same character, but they are a little more
- 22 extensive because we sought to explain in two (2)
- 23 sentences what that was. And maybe that's the one (1)
- 24 -- I -- I'm not sure if I can remember the page but
- 25 I'm going to suggest it's probably around page 24, Ms.

- 1 Dilay reminds me.
- Diana, if you could go to the written
- 3 submissions. Maybe just go to page 5. You'll see the
- 4 same change that we made on pages -- on page 51.
- 5 Pages 21 and 22. Here's -- on page 21, this is just
- 6 trying to articulate the somewhat different accounting
- 7 treatment for Order 59/'16, IFF-16, and IFF updated
- 8 16.
- 9 So that's the most substantive change.
- 10 It's, in our view, not argument. It's just
- 11 clarification. But that's the one that I think is --
- 12 that other -- all may wish to consider.
- 13 THE CHAIRPERSON: Okay.
- DR. BYRON WILLIAMS: And I can
- 15 certainly take you to pages 24 -- oops, you -- page
- 16 24. Sorry, Diana, next -- you'll see the word
- 17 "accounting" taken out, page 25; "accounting" taken
- 18 out on page 28. There's the same change we made
- 19 previously.
- So for the panel, that's our
- 21 information. Again, they do not affect our numbers,
- 22 conclusions, or recommendations. But it does -- there
- 23 is a nuance that was -- that was -- we felt needed to
- 24 be corrected, and we -- we leave it to the Board's
- 25 wisdom whether they will give us permission to do

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1 that, or not.
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THE CHAIRPERSON: Thank you.

3

4 (BRIEF PAUSE)

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- THE CHAIRPERSON: Yeah, we're fine
- 7 with permitting the changes. Thank you.
- 8 Ms. Ramage, you're up.
- 9 MS. PATTI RAMAGE: Yes, and I should
- 10 let you know it will be Ms. Ramage and Ms. Fernandes--
- 11 THE CHAIRPERSON: Thank you.
- MS. PATTI RAMAGE: -- this morning,
- 13 and we -- we will be ending the show with the
- 14 fireworks display from Mr. Barnlund giving the
- 15 updates.
- 16 THE CHAIRPERSON: We're used to that
- 17 with Mr. Barnlund.

- 19 REPLY BY MANITOBA HYDRO:
- MS. PATTI RAMAGE: Thank you, and good
- 21 morning, panel members.
- 22 At the outset, Manitoba Hydro would
- 23 like to address a numble -- number of legal arguments
- 24 that have been woven into the Intervenor submissions.
- 25 It's important that the Board understand the

- 1 distinction between what Intervenors are advocating
- 2 are legal requirements or tests that must be met by
- 3 this Board and what is actually contained and mandated
- 4 in the legislation.
- 5 So forgive me if I'm going back to
- 6 basics. But given some of the comments I heard from
- 7 Intervenors yesterday, I believe it's important that
- 8 we make clear the PUB's unique jurisdiction with
- 9 respect to Manitoba Hydro and -- and its unique role.
- No doubt you're all aware that section
- 11 2(5) of the PUB Act, except for a few minor
- 12 exceptions, indi -- provides that Manitoba Hydro is
- 13 exempt from the PUB Act. Instead, the legislation
- 14 that gives the -- this Board jurisdiction with respect
- 15 to Manitoba Hydro is the Crown Corporations Governance
- 16 and Accountability Act. That's a mouthful and I'll
- 17 refer to that as the Accountability Act going forward.
- 18 Section 25(1) of the Accountability Act
- 19 -- can we change -- provides that Manitoba Hydro's
- 20 rates for service shall be reviewed by the PUB under
- 21 the PUB Act and no change of rates for services shall
- 22 be made or no new rates introduced without approval of
- 23 the PUB.
- 24 Section 25(3) of the twenty -- of the
- 25 Accountability Act provides that the PUB Act applies

- 1 with any necessary changes to a review pursuant to
- 2 this part of rates for services.
- 3 Fundamental principles of statutory
- 4 interpretation require real meaning be given to these
- 5 legislative provisions. Section 2(5) of the PUB Act,
- 6 the exep -- exemption section, would be rendered
- 7 meaningless if the Accountability Act served to
- 8 provide the PUB broad jurisdiction over Manitoba
- 9 Hydro.
- The PUB Act in fact sets out the
- 11 processes to be used when conducting a review. And
- 12 these are found in part 1 of that Act. These are the
- 13 provisions which apply to the PUB's review of Manitoba
- 14 Hydro's rates for service under the Accountability
- 15 Act.
- 16 The provisions found in the subsequent
- 17 sections -- subsequent parts of the PUB Act do not
- 18 apply to Manitoba Hydro. Those are provisions like
- 19 general supervisory powers; have never applied, and --
- 20 and the PUB has respected that.
- 21 Slide. Okay. It is the Accountability
- 22 Act that sets out the PUB's jurisdictions and its
- 23 powers. Section 25(4) of that Act sets out the
- 24 factors the Board may take into consideration when
- 25 reaching its decision on rates for service. It is of

1 note that this section is permissive. The legislation

- 2 does not require the PUB look at some, all, or any of
- 3 these factors. That is left to the discretion of this
- 4 Board.
- 5 Also of significance is the list of
- 6 factors that are included. Section twenty-fi sub --
- 7 25(4) VIII says:
- 8 "Any compelling policy
- 9 considerations that the Board
- 10 considers relevant to the matter."
- 11 And IX:
- 12 "Any other factors that the Board
- 13 considers relevant to the matter."
- 14 The Board has a very prescribed and
- 15 narrow mandate, approval of rates for service, but the
- 16 Board is provided a very broad discretion as to how it
- 17 exercises that mandate.
- 18 Manitoba Hydro's interpretation of the
- 19 PUB's jurisdictions empow -- jurisdiction and powers
- 20 was confirmed in the 2005 Court of Appeal decision
- 21 Consumers' Association of Manitoba, Manitoba Society
- 22 of Seniors, and Manitoba Industrial Power Users Group
- 23 v. Manitoba Hydro.
- 24 The issue before the court was whether
- 25 the PUB was compelled to follow the results of certain

- 1 financial tools. It was the financial forecast in the
- 2 cost of service study. The Court of Appeal decision
- 3 set out the only test this panel must apply when
- 4 considering rates for service. And here I quote from
- 5 the decision beginning at paragraph 64.
- The role of the PUB under the
- Accountability Act is not only to
- 8 protect consumers from unreasonable
- 9 charges, but also to ensure the
- 10 fiscal health of Hydro. It is clear
- 11 the PUB understood its role in this
- regard. The PUB has two (2)
- 13 concerns when dealing with a rate
- 14 application, the interest of the
- 15 utility's ratepayers and the
- 16 financial health of the utility.
- Together and in the broadest
- 18 interpretation, these interests
- 19 represent the general public
- 20 interest."
- 21 That is the test that you must follow.
- 22 It is not the results of a cost of service study, a
- 23 IFF, or any other financial tool or test promoted by
- 24 Intervenors or coming from another jurisdiction. And
- 25 so my point in raising all of this, Intervenors have

- 1 scattered in their arguments, comments such as,
- 2 Section 77 of the PUB Act requires the PUB fix just
- 3 and reasonable rates.
- 4 Section 77 of the PUB Act doesn't apply
- 5 to Manitoba Hydro. So while Manitoba Hydro obviously
- 6 doesn't take issue with the concept of just and
- 7 reasonable rates, the source of the requirement is
- 8 incorrect. And if we allow that to stand, it can lead
- 9 to problems down the road.
- 10 MIPUG would have you believe that you
- 11 ought to be concerned with only recovering rates -- in
- 12 rates, expenses related to assets that are used and
- 13 useful. That concept is nowhere to be found in the
- 14 Accountability Act. It is worth noting that Section
- 15 61 of the PUB Act, from which Manitoba Hydro is
- 16 expressly exempt, imposes the used and useful
- 17 restriction on assets in a rate-based rate of return
- 18 model.
- 19 Had the leg -- legislature intended
- 20 similar restrictions apply with respect to Manitoba
- 21 Hydro, it would have inserted such restrictions in the
- 22 Accountability Act and it did not. To the contrary,
- 23 the legislature referenced two (2) factors in Section
- 24 25(4) that I -- I submit fully support the concept of
- 25 a broader rate recovery than the used and useful

- 1 concept.
- 2 "Interest on debt incurred by the
- 3 Corporation." That's what it says.
- 4 "Interest on debt incurred by the
- 5 Corporation." Not used and useful, just "Interest on
- 6 debt."
- 7 It was clearly contemplated as
- 8 recoverable, as are any other payments that are
- 9 required to be made out of the revenue of the
- 10 Corporation, any other payments. And that's III and
- 11 VII in Section 25(4).
- No reference is made to use -- used and
- 13 useful, despite the legislature clearly being alive to
- 14 the concept in the PUB Act. This Board should not be
- 15 influenced by suggestions that it should be a slave to
- 16 regulatory principles not enshrined in legislation.
- 17 The Coalition also refers to Section
- 18 39(1) of the Manitoba Hydro Act. I bring this to your
- 19 attention because the Coalition has added a word to
- 20 Section 39(1), a single word, the word "necessary".
- 21 The section reads:
- 22 "The full costs are to be returned
- 23 to the Corporation."
- Not as the Coalition suggests, "The
- 25 full necessary costs." A layperson might say, What's

- 1 the difference? The cost should be necessary.
- 2 They're not wrong in that regard, but the lawyers know
- 3 that slipping words into legislation can change the
- 4 meaning and test to be applied, and we don't want to
- 5 risk that this error takes anyone down the wrong path.
- 6 Both the Coalition and MIPUG refers --
- 7 reference Board approved methodologies and the
- 8 regulator's approved cashflow metric. From a legal
- 9 perspective, I've never been comfortable with the
- 10 notion of Board-approved methodologies.
- 11 The legislation provides the Board
- 12 approve rates for service. That's the only thing the
- 13 legislation directs this Board to approve. That's not
- 14 approve other methodologies, and that was confirmed in
- 15 the Court of Appeal decision.
- 16 Manitoba Hydro recognizes the PUB
- 17 issues directions regarding how it wants accounting
- 18 treatments to be presented. And as Manitoba Hydro
- 19 will demonstrate, it has complied with those
- 20 directions. But characterizing those directions as an
- 21 approved methodology is not consistent with the
- 22 Board's legislative mandate.
- 23 Similarly, this Board has never
- 24 approved the capital coverage ratio metric. Manitoba
- 25 Hydro has certainly presented its three (3)

- 1 traditional financial metrics to the PUB as part of
- 2 its rate cases and the PUB has examined and tested
- 3 this evidence. It will be no different in this case.
- 4 Approval of metrics, however, is not
- 5 part of the PUB's jurisdiction, nor has the PUB
- 6 ventured into this territory. The characterization of
- 7 metrics as approved and required is eerily similar to
- 8 that -- the arguments that were presented to the Court
- 9 of Appeal in 2005, and which that court rejected.
- They serve to tie the hands of this
- 11 Board and the -- the Court of Appeal said, there is
- 12 one (1) test, and that's the general public interest
- 13 test.

14

15 (BRIEF PAUSE)

- 17 MS. ODETTE FERNANDES: Good morning,
- 18 Chairman Gabor and Board members. As noted by Ms.
- 19 Ramage, the PUB derives its authority to review
- 20 Hydro's rate for services pursuant to Part 4 of the
- 21 Crown Corporation's -- Crown Corporation's Governance
- 22 and Accountability Act.
- Now that Ms. Ramage has set the stage,
- 24 I'd like to turn to the specific issue of interim
- 25 rates. The applicable legislative provision for any

- 1 request for interim rates is Section 47(2) of the
- 2 Public Utilities Board Act. This is the section of
- 3 the Public Utilities Board Act that applies to interim
- 4 rate increases.
- 5 The legislature did not impose any
- 6 conditions, requirements, or restrictions on the PUB's
- 7 interim rate approval authority, and instead gave the
- 8 PUB broad discretion in this regard.
- 9 Although CAC, MIPUG, and MKO continue
- 10 to argue that there is a requirement for some type of
- 11 urgency, emergency situation, deleterious effect,
- 12 prejudice, or irreparable harm in order for the PUB to
- 13 grant interim relief to Manitoba Hydro, this is not
- 14 the case, and such arguments should be rejected.
- The PUB has consistently rejected the
- 16 notion that urgency is a required condition in order
- 17 to issue interim rate orders. Manitoba Hydro has
- 18 referenced the PUB orders in its June 2nd letter, and
- 19 they are repeated in this -- on the slide in front of
- 20 you. I won't read them into the record, but it's
- 21 clear this argument has been presented and rejected on
- 22 multiple occasions in the past.
- 23 Intervenors are attempting to place the
- 24 PUB's review of this interim rate request into a box
- 25 which limits the PUB to comments made in Order 59/'16.

- 1 Manitoba Hydro submits that each application,
- 2 including interim, must be heard on its own merits,
- 3 taking into consideration the factors impacting the
- 4 timing and nature of the application.
- 5 In its letter of June 2nd, Manitoba
- 6 Hydro corrected Coalition's assertions related to the
- 7 history of those prior interim rate increases. We
- 8 don't propose to repeat the history. Suffice it to
- 9 say that in each of those cases, the PUB determined
- 10 that the circumstances at that time justified the
- 11 increase. This is evidenced by the fact that the PUB
- 12 issued an interim order in those cases.
- The legislative authority used by the
- 14 PUB to grant those increases is the same legislative
- 15 authority in place today. This authority cannot be
- 16 amended, changed, or fettered unless the applicable
- 17 legislation is changed.
- 18 Now, some Intervenors have once again
- 19 referenced Section 48 of the PUB -- PUB Act in
- 20 addition to Section 40 -- 47, and they have argued
- 21 this section in support of their claim that urgency is
- 22 required with respect to interim orders.
- 23 Section 48 is completely separate and
- 24 distinct from Section 47, and those two (2) sections
- 25 cannot and should not be read together.

- 1 There are various sections throughout
- 2 the PUB Act which use the term 'rates'. Section 48,
- 3 on the other hand -- and it's in front of you here --
- 4 refers to outlay, loss, or deprivation. It does not
- 5 make any reference to rates.
- In addition, further guidance as to the
- 7 actual application of the section is typically found
- 8 in the headings to each section. The heading for
- 9 section 48 refers to an order involving expenses to
- 10 parties.
- If legislatures intend for language to
- 12 be interpreted consistently or applied throughout
- 13 various sections of legislation, that same langage --
- 14 language will be purposefully utilized throughout the
- 15 legislation. When that consistent legislation is not
- 16 used in a section, it is assumed that the section has
- 17 a different application and/or meaning.
- 18 The notable absence of any reference to
- 19 rates in section 48 suggests that it does not apply to
- 20 interim rate increases or to rate increases at all.
- 21 If Section 48 were to be applied, it
- 22 would render other provisions of the regulatory scheme
- 23 governing Manitoba Hydro inoperative and unnecessary.
- 24 Section 47(2) of the PUB Act plainly authorizes the
- 25 PUB to make interim orders.

- 1 Section 27 of the Crown Corporation
- 2 Governance and Accountability Act, which is in front
- 3 of you, contemplates the compensation or refunds where
- 4 final orders do not confirm interim approved rates.
- 5 That none of the Intervenors acknowledged or addressed
- 6 Section 27 of the Accountability Act speaks volumes as
- 7 to the credibility of their submissions.
- 8 Manitoba Hydro submits that the
- 9 application of Section 48 at -- that's being proposed
- 10 by Intervenors cannot be accepted. The legislature
- 11 clearly understood interim rates could be approved in
- 12 a broad range of circumstances, and that a mechanism
- 13 ought to be in place should final orders not confirm
- 14 the interim rates.
- There has been no change in the PUB's
- 16 legislation, nor has any new case law been introduced
- 17 which could serve to impose an urgency requirement or
- 18 otherwise alter the PUB's broad discretion to consider
- 19 interim rate requests on their own merits.
- 20 I'll now turn the microphone back to
- 21 Ms. Ramage so she can commence addressing Intervenors'
- 22 submissions from yesterday.
- 23 MS. PATTI RAMAGE: The first
- 24 submission Manitoba Hydro intends to address is the
- 25 Coalition's statement yesterday -- multiple

- 1 statements, I don't know, twenty (20), thirty (30)
- 2 times I heard it repeated. It's almost like if you
- 3 say it enough times it becomes true. And that's that
- 4 Manitoba Hydro is not in compliance with accounting
- 5 directs -- directives issued by the PUB in Board Order
- 6 73/'15.
- 7 Now, this morning I think we've heard a
- B reda -- retraction. From what I saw of the materials
- 9 that Mr. William -- Mr. B. Williams ran through this
- 10 morning, a lot of that information -- assertion was
- 11 retracted.
- 12 Unfortunately we were attending to
- 13 other things late last night when that -- when that
- 14 came in, so first off I can't address each of the
- 15 changes he made. I haven't had an opportunity to look
- 16 at them. But I think it's more important that
- 17 Manitoba Hydro address the submission as provided
- 18 yesterday because that was repeated ad nauseam, that
- 19 we weren't in compliance with the Board's direction,
- 20 and that was absolutely -- absolutely incorrect.

21

22 (BRIEF PAUSE)

- 24 MS. PATTI RAMAGE: Yes. And as Ms.
- 25 Fernandes points out to me, the transcripts will

- 1 reflect Mr. William's comments of yesterday. So we
- 2 think they -- they must be addressed but...
- 3 Manitoba Hydro's integrated financial
- 4 forecast update -- and its updates thereon are in fact
- 5 as I've stated in compliance with the PUB mandated
- 6 methodologies. And again, that's a term the P -- that
- 7 was used in the previous order, not -- not one that --
- 8 I prefer directives myself but at -- at Board Order
- 9 73/**'**15 it stated:
- 10 "Manitoba Hydro is to continue to
- 11 use its existing average service
- 12 life methodology for calculating
- depreciation rates for rate setting
- 14 purposes until the Board is
- satisfied that a change in
- methodology is warranted."
- 17 That was the directive, and that is how
- 18 this Board wanted the average service life to be
- 19 represented in the -- the financial statements
- 20 presented to it.
- 21 As discussed in Tab 10, Section 10.4.4,
- 22 of Mani -- of Manitoba Hydro's filing, Manitoba Hydro
- 23 dealt with the requirements of the directive in a
- 24 manner consistent with the rate regulated accounting
- 25 framework of IFRS14 regulatory deferral accounts.

- 1 IFRS14 is the IFRS standard that specifies the
- 2 financial reporting requirements for regulatory
- 3 deferral accounts for entities that are subject to
- 4 rate regulation, like Manitoba Hydro.
- 5 Under IFR -- IFRS14, Manitoba Hydro
- 6 records its IFRS compliant depreciation using the ELG
- 7 method in depreciation expense. The difference
- 8 between IFRS/ELG method and the CGAAP ASL method is
- 9 recognized in a regulatory deferral account with a
- 10 subsequent adjustment recorded in net movement on the
- 11 statement of income.
- This ensures that the overall amount of
- 13 depreciation expense charged complies with the
- 14 regulator's requirements for rate setting purposes.
- 15 By taking this step, Manitoba Hydro is continuing to
- 16 apply the CGAAP ASL method for determining
- 17 depreciation expense. It's in compliance.
- The same approach is used for capturing
- 19 the difference between overhead capitalized for
- 20 financial reporting versus rate setting purposes. I'm
- 21 going to bring it to an example the lawyers can
- 22 understand.
- 23 As a -- if depreciation expense on a
- 24 particular asset component under the IFRS/ELG method
- 25 is calculated a thousand dollars, and under the CGAAP

- 1 ASL method it's calculated at nine hundred and fifty
- 2 dollars (\$950), Manitoba Hydro re -- would record a
- 3 thousand dollars in depreciation expense with the
- 4 difference between the ELG and ASL methodologies of
- 5 negative fifty dollars (\$50) recorded as an adjustment
- 6 in net movement.
- 7 This in an overall deprec -- this
- 8 results in an overall depreciation method of nine
- 9 hundred and fifty dollars (\$950) charged to the
- 10 statement of income for rate-setting purposes. So the
- 11 fifty dollars (\$50) is slided (sic) over, and you have
- 12 nine hundred and fifty (950) on the statement of
- 13 income for rate-setting purposes. That fifty dollars
- 14 (\$50) would be applied to a regulatory deferral
- 15 account on the statement of financial position.
- 16 Under IFRS14, the balance of the
- 17 regulatory deferral account, that fifty dollars (\$50),
- 18 and as it grows, it requires amortization over some
- 19 period of time to ensure eventual recovery of costs by
- 20 the ratepayer.
- 21 MH16 had initially assumed amortization
- 22 of the regulatory deferral account for the ELG/ASL
- 23 difference over a twenty (20) year period beginning in
- 24 2017/'18. The forecast update, that's MH16 update,
- 25 does not include amortization of the deferral account

- 1 until 2019/2020, and that's to reflect the PUB's
- 2 review of the recovery of the deferral over the
- 3 upcoming year.
- 4 As discussed at page 14 of Manitoba --
- 5 of MH16 updated, the deferral of amortization results
- 6 in an increase in net income of only \$22 million over
- 7 the entire ten (10) year period, to '26/'27.
- 8 The Coalition also suggested that the
- 9 difference between IFRS ELG and CGAAP ASL
- 10 methodologies, those that are captured in that
- 11 regulatory deferral account that we spoke of, the
- 12 fifty dollar (\$50) account, that should be -- they're
- 13 suggesting that should be charged to other
- 14 comprehensive income as part of the Board-approved
- 15 accounting directive. And here we're referencing 20 -
- 16 page 20 of their interim argument.
- 17 In the 2016/'17 supplemental filing, a
- 18 scenario, and it's attachment 28, was filed which
- 19 requested the presentation of the amortization of the
- 20 regulatory deferral accounts through other
- 21 comprehensive income. This was a scenario that was
- 22 requested. It was not a finding directed by the Board
- 23 in either Board Order 73 of '15 or 59 of '16.
- 24 In addition, as is discussed in section
- 25 10.4.4 of Manitoba Hydro's submission and in MIPUG

- 1 MFR5, amortization of the regulatory balance through
- 2 other comprehensive income for the purpose -- for the
- 3 difference between the ELG and ASL depreciation
- 4 methodologies is not compliant with the requirements
- 5 of IFRS14.
- 6 It's also important to note that IFRS14
- 7 must be applied to all regulatory accounts and that an
- 8 -- regulated -- regulated entity does not have the
- 9 option to pick or choose which regulatory accounts it
- 10 will or will not subject to the requirements of
- 11 IFRS14. Those are rules that are beyond Manitoba
- 12 Hydro's control.
- Now, dealing next with the comments
- 14 we'd heard regarding the comparison between MH16 and
- 15 MH15 forecasts.

16

17 (BRIEF PAUSE)

- 19 MS. PATTI RAMAGE: MIPUG has asserted
- 20 that MH16 reflects no deterioration from MH15, in
- 21 short, because the aggregate net cost to domestic
- 22 customers over the eleven (11) year period is
- 23 effectively unchanged between those two (2) forecasts.
- 24 MIPUG rightly points out that there are
- 25 significant changes in individual items within the

- 1 forecast, but they largely offset each other. And
- 2 while MI -- MIPUG has faithfully reproduced Manitoba
- 3 Hydro's own evidence, it's entirely missed several
- 4 important points.
- 5 As a starting point, MH15 is not a
- 6 financial plan that adequately addresses Manitoba
- 7 Hydro's current financial circumstances and risks, a
- 8 plan built on a philosophy that forecast net income
- 9 over the next seven (7) to eight (8) years be
- 10 essentially negligible. It -- it's not prudent or
- 11 reflective of the significant and largely
- 12 uncontrollable forecast risk facing this Corporation.
- Even so, MH16 reflects a significant
- 14 and material deterioration to the outlook for Manitoba
- 15 Hydro. It's not remotely, and I'm using the words of
- 16 the counsel for MIPUG, it's not remotely precisely
- 17 equal to -- to MH15 as MIPUG had asserted.
- The issue here is revenue.
- 19 THE CHAIRPERSON: Sorry, Ms. -- Ms.
- 20 Ramage, can I just ask a question? I'm -- I apologize
- 21 for interrupting. In your comments, are you referring
- 22 to MH16 or the update, because the screen's talking
- 23 about the update and you're talking about MH16 in your
- 24 -- in your comments. And I'm just -- I'm trying to --
- 25 to figure out which one (1) we're -- we're focussing

- 1 on.
- MS. PATTI RAMAGE: Yeah, I'm sorry.
- 3 It's -- it's the update, although if you --
- 4 THE CHAIRPERSON: Thank you.
- 5 MS. PATTI RAMAGE: -- although, I
- 6 believe the -- the comments up here are relatively the
- 7 same for both of them.
- 8 THE CHAIRPERSON: Yeah, that's fine.
- 9 It's just I want to make sure that we're talking
- 10 apples and apples.
- 11 MS. PATTI RAMAGE: I apologize.
- 12 THE CHAIRPERSON: That's okay.
- 13 Thanks.
- 14 MS. PATTI RAMAGE: And as I indicated,
- 15 the ash -- the issue we have is with revenue. MIPUG's
- 16 largely chosen to ignore that issue. Domestic revenue
- 17 is down approximately \$900 million over a ten (10)
- 18 year forecast period using today's currently approved
- 19 rates. Growth and load net of DSM has turned negative
- 20 over the ten (10) year period.
- I would point out this is before any
- 22 additional impacts from the efficiency Manitoba DSM
- 23 saving targets, which are larger than the DSM savings
- 24 targets embedded in Manitoba Hydro's financial plan.
- 25 The pricing of export opportunity sales continues to

- 1 defy repeated export forecasts for a rebound.
- 2 As compared to IFF-15, forecast
- 3 opportunity prices are down 30 percent on peak, and 35
- 4 percent off peak, contributing to an \$880 million
- 5 reduction to net export revenue, not withstanding the
- 6 extraordinary water conditions in the early years of
- 7 the forecast. And -- and tho -- those numbers can be
- 8 found in MFR10.
- 9 Now, I will come back to why those
- 10 numbers are not pessimistic assumptions, as MIPUG
- 11 asserts. But first, I want to make the point that
- 12 it's increasingly clear that Manitoba Hydro is not
- 13 going to grow its way out of financial trouble. MIPUG
- 14 suggests that our diminished outlook de-risks the
- 15 business. It de-risks it. What does that mean?
- 16 I think that's because the business has
- 17 eroded so badly we just don't have the same risk of
- 18 going lower. The reality is different. Risk is
- 19 substantially increased. When you take away
- 20 reasonable expectations of revenue growth, the result
- 21 is that you have nowhere to hide and no way to
- 22 mitigate shocks like interest rates increasing.
- 23 Make no mistake, Manitoba Hydro is on a
- 24 path to where, even with these rate increases, debt is
- 25 going to be fifteen (15) times its current domestic

- 1 revenues, fifteen (15) times. Even if the interest
- 2 rate forecast proves correct, interest expense will
- 3 soon consume 70 odd percent of every domestic dollar.
- 4 70 percent of every domestic dollar is going to go to
- 5 interest expense.
- It doesn't take much of an error on the
- 7 interest rate forecast for that to move up to a
- 8 hundred percent or more. And we still have a business
- 9 to run. We have to pay our operating costs, power
- 10 purchases, water rentals, capital taxes, and by no
- 11 means least of all, we have to replenish aging
- 12 infrastructure.
- 13 Manitoba Hydro clearly cannot look to
- 14 growth in export pricing, high water, and declining
- 15 interest rates to bail itself out. When you examine
- 16 MIPUG's comparison of Manitoba -- of MH15 to MH16
- 17 update, we note that the aggregate net cost to
- 18 domestic consumers are essentially unchanged.
- 19 MIPUG's conveniently omitted that these
- 20 costs will need to be spread over now fewer domestic
- 21 kilowatt hours, which in itself demands a rate
- 22 increase. But what you also see is that almost all of
- 23 the erosion in expert revenue is being paid for by
- 24 lower interest expense, and we want to look at that
- 25 lower interest expense.

1 Current interest rate forecast is lower

- 2 than what was embedded in IFF15. However, over 40
- 3 percent of the savings in interest costs have
- 4 absolutely nothing to do with lower forecast rates.
- 5 What it has to do with, Manitoba is -- Manitoba Hydro
- 6 changed its debt management strategy to target a
- 7 twelve (12) year term to maturity on new issuances
- 8 instead of twenty (20) years.
- 9 Manitoba Hydro's been very clear. This
- 10 is a strategy that only makes sense if there is an
- 11 expectation of having income and cash -- income and
- 12 the cashflow necessary to permanently retire shorter-
- 13 term debt as it becomes due.
- 14 We have to able to retire that debt
- 15 when it becomes due or that strategy doesn't make
- 16 sense. And that strategy is a \$500 million saving,
- 17 but it doesn't work if we don't have the cash at the
- 18 end of the day to retire it. And that cash can only
- 19 come from higher rates.
- The update to MH-16 lays bare how
- 21 essential a steady sequence of meaningful rate
- 22 increases is in order to mitigate Manitoba Hydro's
- 23 financial risk. The interim rate is an essential
- 24 component of that steady stream.
- While the argument that MH-15 is

- 1 precisely equal to MH-16 updated is not valid. Both
- 2 of those forecasts incorporated the assumption of
- 3 regular annual rate increases. Manitoba Hydro and its
- 4 customers, against a backdrop of significant
- 5 deterioration in its outlook for revenue growth and
- 6 capital expenditures, simply can't afford to skip a
- 7 year. We have to get this year in.
- 8 Successive financial forecasts have
- 9 wagered that growth will enable Manitoba Hydro to
- 10 weather and recover from the significant deterioration
- 11 in its financial strength. And that deterioration is
- 12 driven by a debt-funded expansion program that has not
- 13 been adequately and proactively funded in -- in
- 14 concert with sufficient rate increases.
- 15 Manitoba Hydro, alongside independent
- 16 experts, has repeatedly had expectations for growth in
- 17 domestic demand and the rebound of export prices.
- 18 It's been repeatedly frustrated by a post-2009
- 19 recovery that just keeps getting delayed further.
- 20 Continuing to postpone a painful but
- 21 needed step-change adjustment to rates in the hopes of
- 22 a positive forecast error is a perilous strategy. To
- 23 date, a financial crisis for Manitoba Hydro has --
- 24 coupled with rate shock for its customers, has been
- 25 deferred due to two (2) factors, and those two (2)

1 factors are entirely outside of Manitoba Hydro and

- 2 this Board's control.
- 3 Interest rates have declined to levels
- 4 not experienced in eighty (80) years, and second,
- 5 Manitoba Hydro will, in 2017, enjoy its fourteenth
- 6 (14th) consecutive year of above-average water flows
- 7 which is a wet period almost three (3) times the
- 8 duration of the next largest period -- next longest
- 9 period in well over a century of recorded history.
- 10 So those two (2) factors of what -- are
- 11 what have been saving Manitoba Hydro, and those
- 12 factors are not factors that we can count on to
- 13 continue.
- 14 Manitoba Hydro must accelerate previous
- 15 forecast rate -- forecast rate increases in order to
- 16 come to terms with tepid domestic and export growth
- 17 while absorbing an enormous change in its balance
- 18 sheet and cost structure.
- 19 From 2008 through 2017, domestic load
- 20 has grown an aggregate of 4.3 percent. Domestic
- 21 revenue has grown 32 percent. Meanwhile, debt has
- 22 grown at 119 percent, total assets have grown 90
- 23 percent, and net income has declined 90 percent.
- In short, by any metric, Manitoba
- 25 Hydro's debt has ballooned out of proportion to any

- 1 other measure in the utility's size and scale. This
- 2 pattern will unequivocally and unavoidably continue as
- 3 Manitoba Hydro completes an unprecedented capital
- 4 program in -- in the face of a deteriorating outlook
- 5 for the growth of its business.
- 6 Simply put, rates today are too low.
- 7 They don't adequately address the realities of
- 8 Manitoba Hydro's current cost structure,
- 9 notwithstanding a continual decline in interest rates
- 10 and successive OM -- OM&A cost-containment measures.
- 11 Rates today haven't adjusted to the
- 12 reality of -- of Manitoba Hydro's export business
- 13 under normal water conditions. Under normal -- and
- 14 they have significantly deteriorated its -- Manitoba
- 15 Hydro's ability to offset and defray the cost burden
- 16 that the Board acknowledges is wholly borne by the
- 17 domestic ratepayers. And the Board acknowledged that
- 18 in Order 164 of '16 at page 9. That cost burden is
- 19 falling to the ratepayers. That is the reality.
- 20 Moreover, rates today are wholly
- 21 unprayer -- prepared for the near term and unavoidable
- 22 step change in Manitoba Hydro's operating costs as
- 23 Bipole III and, next, Keeyask come into service.
- 24 Hence, today's rates need to change. Keeyask is
- 25 coming into service in less than a year -- oh, sorry,

- 1 I'm so -- Bipole.
- I'm going to turn the mic over to Ms.
- 3 Fernandes now.
- 4 MS. ODETTE FERNANDES: I will be
- 5 addressing Intervenors' comments on Manitoba Hydro's
- 6 forecasting.
- 7 MIPUG suggests that Manitoba Hydro is
- 8 being pessimistic in its projections. To illustrate
- 9 Manitoba Hydro's positions, we have put together this
- 10 slide in front of you by taking the load growth
- 11 forecast contained in each of the last five (5) load
- 12 forecasts, and plotting them on a single graph.
- The fact is, as this chart shows,
- 14 domestic load growth has become tepid, causing
- 15 Manitoba Hydro to have to continually revise downward
- 16 its expectations. Manitoba Hydro is not being
- 17 pessimistic.
- 18 To address a few erroneous points
- 19 raised by MIPUG, the load forecast underpinning
- 20 updated MH16 is not a 24th percentile. It is Manitoba
- 21 Hydro's best estimate of future load growth with what
- 22 it believes to be an equal probability of such growth
- 23 being higher or lower. The forecast has optimism in
- 24 it. It assumes certain pipelines get built and
- 25 consume electricity, and it assumes certain customers

- 1 who have flirted with bankruptcy do not, in fact, shut
- 2 down. Neither of these are sure things.
- 3 Manitoba Hydro made modest changes in
- 4 our load forecasting methodology, not the wholesale
- 5 methodological changes Coalition purports. Potential
- 6 large industrial loads remain in. They have just been
- 7 pushed out to begin in year six (6) instead of year
- 8 four (4). The impact is negligible, particularly
- 9 given the availability of export opportunity sales to
- 10 off -- offset lost industrial load.
- 11 Manitoba Hydro has upgraded its price
- 12 elasticity assumptions which were obviously critical,
- 13 given the new rate profile we are proposing. The 400
- 14 million pea plant coming in Portage la Prairie MIPUG
- 15 referred to yesterday, that's in the forecast.
- 16 MIPUG is incorrect in stating that the
- 17 potential large industrial load has been removed from
- 18 the long-term forecast for the top consumer sector.
- 19 The methodology may have changed, but the potential
- 20 large industrial load continues to be a key component
- 21 of Manitoba Hydro's long-term forecast. It is worth
- 22 noting, however, that over the last ten (10) years,
- 23 top consumer's consumption has declined 5 percent.
- 24 Intervenors expressed distress that
- 25 these changes have not been subject to regulatory

- 1 scrutiny. To the contrary, the PUB process has
- 2 clearly reviewed on multiple occasions the impact of
- 3 potential large industrial load, and the PUB has
- 4 expressed concern with Manitoba Hydro's past treatment
- 5 of this potential load.
- 6 And I would just like to bring to your
- 7 attention a couple of those concerns referenced by the
- 8 Public Utilities Board. In Order 73/'15 at page 78,
- 9 the Board indicated:

25

10	"There is evidence that Manitoba
11	Hydro consistently over-estimates
12	the top consumer's load growth. The
13	first year of each load forecast for
14	the past five (5) years over-
15	estimated the top consumer's load in
16	the greater than 100 kV sub-class.
17	The potential large industrial load
18	does not recognize the last ten (10)
19	years of near zero load growth in
20	the top consumer's sector, or that
21	using PLIL in addition to large
22	pipeline load additions overlaps in
23	some years, and may be double

counting.

The Board sees Manitoba Hydro's PLIL

		133
1	as an appropriate as an	
2	inappropriate upward adjustment that	
3	does not reflect the recent top	
4	consumer's load growth history. The	
5	Board recommends that Manitoba Hydro	
6	take a more rigorous approach to	
7	forecasting the top consumer's	
8	load."	
9	I'd also note that at page 87 of this	
10	order, the PUB expressed concern with the export price	
11	forecast, and the Board indicated that it was	
12	concerned that successive Manitoba Hydro export price	
13	forecasts have been revised downward and consistently	
14	over estimates actual result results.	
15	And then more recently, in Order	
16	59/'16, the PUB made similar comments. And they	
17	indicated at page 37 that:	
18	"As noted in Order 73/'15, the Board	
19	continues to have concerns with	
20	Manitoba Hydro's forecast for top	
21	consumers load growth. The deferral	
22	of additional pipeline load in the	
23	oil and gas sector by one (1) year	
24	demonstrates the variation in	
25	industrial load growth.	

		134
1	The potential large industrial load	
2	does not recognize the last ten (10)	
3	years of near zero load growth in	
4	the top consumer sector or that	
5	using PLIL in addition to large	
6	pipeline load additions overlaps in	
7	some years and may be double	
8	counting.	
9	The Board continues to question	
10	Manitoba Hydro's PLIL assumptions	
11	and the upward adjustments to the	
12	load forecasts associated with	
13	PLIL."	
14	And then at page 39 they again	
15	reference concerns with the export price forecast	
16	moving downward every year:	
17	"Intervenor's distress at alleged lack	
18	of regulatory review is disingenuous	
19	and fails to acknowledge that Manitoba	
20	Hydro's change to its treatment of the	
21	potential large industrial load is	
22	consistent with the PUB's	
23	recommendations."	
24	To address MIPUG's point on Manitoba	
25	Hydro's export price forecasts, firstly, Manitoba	

- 1 Hydro took out the dependable premium because that is
- 2 what the market is reflecting today.
- 3 Secondly, Manitoba Hydro took out
- 4 capacity values because it is not prudent to assume as
- 5 a planning tool that Manitoba Hydro is able to enter
- 6 into new long-term export contracts, particularly into
- 7 markets like MISO that are awash in energy.
- 8 Manitoba Hydro is certainly doing its
- 9 level best to find new buyers, but a financial plan
- 10 that presumes success is not prudent. In any event,
- 11 this assumption has no material impact until after
- 12 2025 when Keeyask has come on stream and certain
- 13 existing export contracts have expired. That's still
- 14 a long way away. The steps that Manitoba Hydro has
- 15 taken serves to address the PUB's concerns expressed
- 16 in Order 73/'15 and 59/'16.
- 17 Manitoba Hydro's interest rate
- 18 assumption is certainly not purposefully conservative.
- 19 First off, it is based upon a composite of numerous
- 20 market observers. Manitoba Hydro wouldn't presume to
- 21 be smarter than all of them, but this is a constantly
- 22 evolving risk that Manitoba Hydro essentially has no
- 23 control over.
- 24 Manitoba Hydro must issue debt to
- 25 finish these major capital projects and, as discussed,

- 1 fund its Basic operations given today's domestic and
- 2 export revenues. Manitoba Hydro is a price taker. It
- 3 has limited flexibility to defer borrowing if it
- 4 doesn't like the rate.
- 5 And there are signs of danger in the
- 6 credit markets. In July, the Bank of Canada hiked its
- 7 overnight rate for the first time in seven (7) years
- 8 and much earlier than commentators were expecting. At
- 9 the time, Manitoba Hydro completed its interest rate
- 10 forecast in May -- sorry, in April.
- 11 Manitoba Hydro's '16 update used the
- 12 April rate forecast and assumed a five (5) year Bank
- 13 of Canada rate of 1.37 percent as an average in
- 14 2017/'18. And these numbers are found in Manitoba
- 15 Hydro's updated MH-16 update.
- On July 6th, when that update was being
- 17 finalized, the rate had climbed to 1.44 percent.
- 18 Today, only three (3) months into the -- that fiscal
- 19 year, anyone with a Wi-Fi connection and access to the
- 20 Bank of Canada site will be able to see that this rate
- 21 is already 1.57 percent.
- 22 It may not sound material, but Manitoba
- 23 Hydro has \$12 billion to borrow over the next five (5)
- 24 years. Extremely modest increases in borrowing costs
- 25 against plan can quickly reduce Manitoba Hydro's

- 1 income by fifty (50) to even a hundred million dollars
- 2 per year. This is one (1) of the reasons targeting
- 3 breakeven net income is a mistake. It is also one (1)
- 4 of the reasons we have to start taking more
- 5 significant action on the amount of new debt Manitoba
- 6 Hydro incurs.
- 7 Notwithstanding Man -- MIPUG's
- 8 arguments, risks are not diminishing with each passing
- 9 day. We are mid-flight onto very large, very complex
- 10 capital projects. Bipole III is only one (1) year
- 11 from being in service, and roughly 80 percent of its
- 12 \$5 billion budget has been spent or committed.
- But to suggest the risk has gone away
- 14 is wrong. The project team is managing a global
- 15 supply chain and has numerous risks to navigate before
- 16 they are even in a position to been -- begin the
- 17 commissioning process in March.
- 18 Meanwhile, Keeyask is four (4) years
- 19 from first power. The 2017 construction season is
- 20 critical to keeping on the revised timetable and
- 21 budget.
- 22 The -- the big risk MIPUG thinks is
- 23 diminishing is borrowing. Again, as I indicated
- 24 earlier, we have over 12 billion left to borrow
- 25 between now and the end of 2021/'22. That's 40

- 1 percent of its peak debt still left unpriced.
- 2 Manitoba Hydro is a hundred percent
- 3 susceptible to any adverse changes in the markets.
- 4 But from there, the idea that once we have issued that
- 5 debt, the risk goes away, is patently false.
- 6 MIPUG faithfully reproduced a chart
- 7 from Manitoba Hydro's Debt Management Plan to show new
- 8 issuance over the next four (4) to five (5) years.
- 9 The point being made was that we had limited new
- 10 borrowing after 2022. This is wrong.
- 11 The MIPUG chart omits that the \$12
- 12 billion of borrowing highlighted would, at some point,
- 13 need to be refinanced. As noted, Manitoba Hydro is
- 14 moving to a twelve (12) year average maturity on new
- 15 debt, which means a lot of this debt will need to be
- 16 refinanced sooner rather than later.
- 17 This chart presents the whole picture.
- 18 The pale blue bars reflect refinancing requirements of
- 19 all debt still to be issued. As you can see, a lot
- 20 will be repaid or refinanced as early as five (5)
- 21 years after it is issued.
- In fact, the risk for today's
- 23 ratepayers and tomorrow's is that, using MIPUG's and
- 24 Coalition's views of income adequacy, we will never
- 25 generate the cash needed to pay off the debt.

1 So whether it is in five (5) years or

- 2 forty (40) years, we are signing ourselves up for --
- 3 for a perpetual risk of having to refinance at
- 4 potentially significant -- significantly higher rates
- 5 which will inevitably be a burden on the ratepayer.
- 6 This is the unavoidable consequence of having debt
- 7 balloon out of all proportion to income and revenue
- 8 base.
- 9 MS. PATTI RAMAGE: I hope you don't
- 10 mind the back and forth, but it helps.
- 11 THE CHAIRPERSON: No, that's fine.
- MS. PATTI RAMAGE: Now, the Coalition
- 13 calls Manitoba Hydro's cashflow analysis a malleable
- 14 metric and a radical reimaging. Those are catchy
- 15 sound bites, but they're not accurate.
- In fact, Manitoba Hydro's presentation
- 17 of cashflow is by far -- by far a more accurate
- 18 representation of the current financial conditions
- 19 that are facing Manitoba Hydro. It -- it's far more
- 20 accurate than net -- net income or, as the Coalition
- 21 prefers, the capital coverage ratio.
- 22 First, the suggestion that Manitoba
- 23 Hydro has deviated from Board-approved credit metrics
- 24 would -- would suggest those metrics exist, those
- 25 approved metrics. As previously noted, they don't.

- In fact, if we go back to Order 51 of
- 2 '96 -- and, sadly, I was around for that order -- the
- 3 PUB declared that financial targets were the domain of
- 4 the Manitoba Hydro Electric Board. The PUB has never
- 5 endorsed or -- or approved the capital covered --
- 6 coverage ratio as suggested by Coalition.
- 7 The Coalition complains that the cash
- 8 from operations to capital expenditure metric, the --
- 9 the CFO to CapEx, it's often described as the
- 10 complainant's not consistent with IFRS. Well, neither
- 11 is the capital coverage ratio.
- 12 It favours the -- CAC favours -- or
- 13 Coalition favours -- or to be complete, the interest
- 14 coverage ratio is not compliant with IFRS. They are
- 15 not meant to be. The goal of -- of certain credit
- 16 statistics is to provide an accurate representation of
- 17 the financial health of the business in part by
- 18 cutting through any accounting constructs in order to
- 19 get to what is really happening.
- 20 Manitoba Hydro has presented all three
- 21 (3) of the traditional financial ratios and provided
- 22 sensitivities on each. Each financial model run that
- 23 has been propi -- provided -- and there were many
- 24 already, and there will be more -- but each one
- 25 includes those traditional ratios and, in fact, omits

- 1 the cashflow metric; that ca -- the cashflow metric
- 2 that Manitoba Hydro has presented, and the Coalition
- 3 has deemed radical and controversial.
- 4 Manitoba Hydro has presented this
- 5 complimentary CFO to CapEx analysis in order to make
- 6 clear the fundamental reality of Manitoba Hydro's
- 7 current financial situation. That reality is that we
- 8 are borrowing money to fund our core Basic operations.
- 9 That is an unsustainable practice, and supports an
- 10 immediate need for interim rate relief.
- 11 Yet -- net income does not reflect this
- 12 reality. In fiscal year 2018, depreciation is
- 13 forecast to be 396 million. So even if you accept
- 14 Coalition's position that sustain -- sustaining
- 15 capital is \$526 million, you have -- you have an
- 16 enormous gap between what is being recovered from
- 17 ratepayers and the cash Manitoba Hydro needs to expend
- 18 to run its business.
- 19 So we think the better estimate of true
- 20 sustainment capital is \$592 million, meaning there's
- 21 \$196 million gap between what Manitoba Hydro is
- 22 spending in cash to sustain the assets in 2018 and
- 23 what is being recovered through depreciation,
- 24 expenses, contribution to revenue requirement.
- 25 Capital coverage is operating cashflow

- 1 divided by business operations capital. The
- 2 numerator, cashflow, omits the capitalized interest on
- 3 the Bipole III project. We -- we will address shortly
- 4 why a true representation of the cash changes on our
- 5 business needs to include interest on Bipole III, even
- 6 before it comes into service.
- 7 But the denominator of capital
- 8 coverage, that's business operation -- business
- 9 operations capital omits a host of capital
- 10 expenditures we can't avoid each year for things like
- 11 DSM spending, on -- or -- or spending on other
- 12 significant projects, such as upgrades to our Kettle
- 13 station which are cat -- categorized as major but are
- 14 really to maintain what we already have and generate
- 15 no new income.
- 16 THE CHAIRPERSON: Ms. Ramage, I'm
- 17 sorry to interrupt, but I'm going to forget the point
- 18 so I want to ask it now.
- 19 I've got a problem with your first two
- 20 (2) bullets. Okay. You -- you say that it's
- 21 complementary rather than a replacement but then you
- 22 say it's far more representative. If you take those
- 23 two (2) lines together, are you saying it's better?
- 24 Because I -- I don't know how something
- 25 is complementary and then later on it says, It's far

- 1 more representative. When I see "far more
- 2 representative" what I -- what I see is you go -- go
- 3 this way or this way, this way is better.
- 4 MS. PATTI RAMAGE: I think that's an
- 5 excellent question, and it's a question I asked my
- 6 friend to the right. The -- I -- I asked that same
- 7 question, and so I think I can -- I can give you a
- 8 fairly good answer.
- 9 The traditional capital coverage ratio
- 10 that Manitoba Hydro is -- employs is a very good
- 11 metric when you're in a static business environment.
- 12 But when you're in a growth mode, and -- and taking on
- 13 enormous new capital, you need to depart from that and
- 14 look at what's actually happening in your business
- 15 because so much interest is being capitalized and
- 16 being pushed off to the future, but you really have to
- 17 make those payments.
- 18 You have to look at a ratio that also
- 19 tells you what's actually happening and, you know,
- 20 where you're going to get the cash to be able to make
- 21 those payments. And that's why we have the
- 22 traditional, and then we add this one (1) because this
- 23 one (1) addresses the current environment.
- 24 The one (1) that parties have relied on
- 25 in the past, and back in the '90s when -- I think the

- 1 last time the Board really looked at these metrics was
- 2 back in 1996, we were not in that kind of growth mode,
- 3 and that's what's been used throughout.
- 4 But when we come into where we are now
- 5 and we re-looked at it we say, We need to be able to
- 6 express what's really happening because cash is coming
- 7 in and cash is going out.
- 8 THE CHAIRPERSON: Thank you.

9

10 (BRIEF PAUSE)

- MS. PATTI RAMAGE: So even with near
- 13 record water conditions and the contribution of the
- 14 interim rate increase as per page 18 of our Tab 3
- 15 supplement. The cash deficiency would still be a
- 16 hundred million dollars in 2718.
- Now, this is before addressing the
- 18 appropriateness of any conditions or reserves to meet
- 19 financial targets or to deal with another set of
- 20 challenges further down the road as Keeyask comes onto
- 21 stream. These issues are rightly left to -- to the
- 22 full hearing.
- 23 But by -- by any measure, Manitoba
- 24 Hydro is in a cash deficit position. Without the
- 25 benefit of high water, this deficit is in the order of

- 1 250 to \$300 million per year, meaning rates today are
- 2 15 to 20 percent too low if Manitoba Hydro's
- 3 ratepayers are held to be responsible for the cost of
- 4 its -- of operating the system. Interim rate relief
- 5 is essential to begin addressing this.
- 6 So including the interest costs of
- 7 Bipole III in the cashflow analysis is appropriate.
- 8 Bipole III begins commissioning in March; it is
- 9 imminent. As we will show momentarily, today's rates,
- 10 even including the defer -- those deferred to the
- 11 Bipole III reserve, they don't come close to
- 12 addressing Manitoba Hydro's cost position once Bipole
- 13 is in service.
- 14 Perhaps in the past Bipole III was far
- 15 enough away that coming to terms with its impact could
- 16 be delayed. That's not the case anymore. It's
- 17 evident the growth is not going to help. We can't
- 18 rely on it. This is the last General Rate Application
- 19 before Bipole III is in service. And -- and we can't
- 20 afford to miss a year at this point.
- 21 Frankly, this in itself could be the
- 22 special circumstance some Intervenors argue we need.
- 23 We don't believe you need it, but this is a pretty big
- 24 circumstance. These sort of major capital
- 25 expenditures are once in a generation; we're going to

- 1 be having two (2).
- The project's mostly complete.
- 3 Regardless of accounting conventions, Manitoba Hydro
- 4 is today borrowing cash for interest annually on the
- 5 debt being borrowed to build the project. It's a huge
- 6 number. We're talking 150 million, 175 million.
- 7 And once it comes on stream, and this
- 8 is crucial, it generates minimal incremental revenue.
- 9 Now, that's not what MIPUG said, but that's the
- 10 reality. It generates minimal incremental revenue.
- 11 It is a required investment simply to support the
- 12 reliability of today's system.
- 13 IFRS demands Manitoba Hydro leave the
- 14 associated interest costs out of its expenses until it
- 15 comes on -- on stream, but that mischaracterizes the
- 16 true need of today's business. Our cashflow analysis
- 17 shows the reality of where we will imminently be.
- 18 As noted in the previous slide, Bipole
- 19 III is a major driver of the cash deficiency at
- 20 Manitoba Hydro. This slide notes the impact Bipole
- 21 III will have in its first full year of service. That
- 22 first full year begins essentially twelve (12) months
- 23 from today. It's no longer theoretical. It's no
- 24 longer a financial modelling exercise.
- Now, MIPUG maintained that interest on

- 1 Bipole can and should be ignored because it's a
- 2 revenue-generating asset. And let's look at that.
- 3 The first column of this slide, the small green bar,
- 4 reflects the \$15 million of incremental export revenue
- 5 Manitoba Hydro can expect from reducing line losses.
- 6 And that's what we heard from Intervenors was the
- 7 revenue generation from this asset; \$15 million is the
- 8 number.
- 9 The next green column adds the \$120
- 10 million in today's rates from past Board orders that
- 11 we have to date deferred but can now recognize as
- 12 revenue. The next three (3) red columns -- and that -
- 13 we -- we looked to PUB MFR20 to find those figures.
- 14 Those red columns reflect the interest expense,
- 15 depreciation expense, and additional operating
- 16 expenses that will also come online once the line is
- 17 in service.
- The end result is this leaves a \$205
- 19 million deficiency every year. It's \$205 million
- 20 every year. That is 15 percent of today's domestic
- 21 revenue. Our rates are 15 percent too low. We can
- 22 choose to ignore this and forego an interim rate
- 23 increase, but it's going to be at the cost of needing
- 24 to address it with even an -- a larger rate increase
- 25 next year.

1 MIPUG characterized Bipole III as an

- 2 asset that will:
- 3 "Come into its own, that's far into
- 4 the fut -- come into its own far
- 5 into the future and pay for itself."
- 6 Unfortunately, the analysis above shows
- 7 that not to be the case. Bipole III is a reliability
- 8 project. It is a cost for being a reliabil -- a
- 9 reliable provider of energy services, and that cost
- 10 has to be paid for. At current rates, even inclusive
- 11 of the reserves this Board prudently established,
- 12 those rates do not cover -- come close to covering
- 13 these costs.
- Now, you'll see in this next slide, a
- 15 one (1) time 7.9 percent rate increase doesn't bring
- 16 you all the way back. It reduces approximately \$125
- 17 million of the \$205 million impact. It only closes
- 18 part of the gap, and Manitoba Hydro is still short.
- 19 Next, I wanted to address MIPUG and
- 20 Coalition's reliance on current water conditions.
- 21 High water flows are a natural phenomenon. Without
- 22 the benefit of this phenomenon, Manitoba Hydro would
- 23 have lost money in each of the last two (2) years, and
- 24 without rate increases, would likely again in
- 25 2017/'18. The table on this slide, found in Figure 15

- 1 of MH16 updated, summarizes this analysis.
- 2 Due to its inherent unpredictability
- 3 and historical volatility, the impact of variations in
- 4 water flow should be excluded from the determination
- 5 of rates. Insofar as water conditions are above
- 6 normal, excess generation can be converted into
- 7 earnings and equity to be stored for the inevitable
- 8 period when lower water or even drought conditions
- 9 prevail, because it is inevitable.
- 10 At a minimum, the planning criteria for
- 11 setting rate levels must -- must be average water
- 12 conditions. Even that is aggressive, given the non-
- 13 symmetrical nature of Manitoba Hydro's hydrology risk,
- 14 current financial condition, and revenue deficiency.
- The earnings erosions from below-
- 16 average waters is considerably larger than the benefit
- 17 enjoyed when conditions are above average by that --
- 18 by the same degree. As noted earlier, fourteen (14)
- 19 consecutive years of above-average water is almost
- 20 three (3) times the previous rec -- record for wet
- 21 years.
- 22 The pattern, along with declining
- 23 interest rates, has covered up a fundamental
- 24 deterioration of Manitoba Hydro's business. We submit
- 25 that setting rates for Manitoba Hydro to essentially

- 1 break even but relying on continued great water
- 2 conditions is setting up for disaster -- that is, rate
- 3 shock whenever water flows trend to below average, let
- 4 alone drought.
- 5 Tuning net income to such a small and
- 6 fine level on a \$30 billion asset base with the types
- 7 of risks Manitoba Hydro faces is very, very risky.
- 8 Now, MIPUG would have you believe all is well, and
- 9 that Manitoba Hydro is setting up to make a whopping
- 10 \$63 million contribution to major projects or debt
- 11 retirement on the back of its 2017/'18 outlook.
- We submit that this level of
- 13 contribution, in the context of Manitoba Hydro's scale
- 14 -- 'cause it sounds like a lot, but in the context of
- 15 our scale, it represents about .46 percent of the
- 16 combined budgets of Keeyask and Bipole III, or .27
- 17 percent of Manitoba Hydro's peak -- peak debt -- debt
- 18 of \$23 billion. And so it's largely an irrelevant
- 19 contribution.
- 20 MIPUG and the Coalition assert Manitoba
- 21 Hydro should not receive any interim rate relief due
- 22 to it -- its failure to put its regulatory house in
- 23 order -- another very good sound bite, but not
- 24 accurate. They're -- they -- they also complain that
- 25 Manitoba Hydro failed to meet the Board directive to

- 1 file the December 6 -- December -- to file the rate
- 2 application by December of 2016.
- 3 Manitoba Hydro's very disappointed that
- 4 MIPUG and Coalition do not see the val -- value in the
- 5 initiatives the Corporation was undertaking that
- 6 delayed its ability to complete a financial forecast
- 7 and make a rate application. These activities were
- 8 expressly designed for Manitoba Hydro to do everything
- 9 in its power to mitigate rate impacts on its
- 10 customers.
- 11 For example, Manitoba Hydro designed
- 12 and executed a substantially enhanced cost reduction
- 13 program that, it should be noted, reflects a huge
- 14 contribution to MIPUG's precisely equal MH16 as
- 15 compared to MH15 argument.
- 16 Manitoba Hydro has identified over
- 17 eight hundred (800) people to leave the company by
- 18 January 2018. It also approached the Province of
- 19 Manitoba to consider making an equity investment in
- 20 Man -- in Manitoba Hydro to help shore up its balance
- 21 sheet and mitigate rate impacts to our customers.
- 22 That -- that proved unsuccessful, but nonetheless,
- 23 these were essential steps to take before coming to
- 24 this Board with a rate ask.
- To suggest the time required to take

- 1 the -- these steps now serves to preclude an annual
- 2 rate increase is entirely inappropriate. These are
- 3 the steps that the Board has indicated in the past
- 4 should be taken and must be taken before we come to
- 5 this Board.
- 6 Dealing with GAC's comments, they
- 7 recommended that Manitoba Hydro file a strategic plan
- 8 to cap and reduce energy burdens in LICO 125
- 9 customers. Manitoba Hydro notes that at the
- 10 commencement of yesterday's oral hearing, the Chairman
- 11 -- you requested a brief oral report on Manitoba
- 12 Hydro's bill affordability workshop which was held on
- 13 July 13th, and specifically requested information on
- 14 what was expected to be accomplished in the
- 15 anticipated time frame.
- Mr. Barnlund will provide Manitoba
- 17 Hydro's update at the conclusion of our oral
- 18 submission. But in response to GAC's recommendation,
- 19 Manitoba Hydro notes that it will introduce its
- 20 proposed alternative residential rate sign, which is
- 21 intended to consider affordability for electric heat
- 22 customers, and that Intervenors will also have an
- 23 opportunity to address their -- to introduce their own
- 24 rate design proposals at the Intervenor evidence stage
- 25 of this process.

- 1 During the current hearing process,
- 2 however, there is neither sufficient time nor
- 3 resources to develop the type of strategic plan being
- 4 requested by GAC. GAC acknowledges that any pause in
- 5 rate increases will have to be made up by accelerating
- 6 future rate increases.
- 7 At the same time, GAC recommends a 3.36
- 8 percent increase, presumably because it was the last
- 9 approved rate increase by this Board. 3.36 percent,
- 10 however, does not address the circumstances the
- 11 Corporation currently faces. We note that if 3.36
- 12 percent were to be adopted by this Board, Manitoba
- 13 Hydro's evidence at page 11 of MH16 updated, February
- 14 16, indicates the accelerated future increase would be
- 15 9.51 percent.
- While Manitoba Hydro appreciates GAC's
- 17 recognition of the need for rate increases, a number
- 18 without a solid analytical backing is not the proper
- 19 way to address the problem.
- 20 MKO, they allege that since the NFAT,
- 21 nothing has been done to decrease costs on the First
- 22 Nations. Again, it's very disappointing to hear this
- 23 is how MKO views Manitoba Hydro's efforts to date.
- 24 The assertion is unfair. In the current filing at Tab
- 25 10, Appendix 10.8, Manitoba Hydro has filed its

- 1 2015/'16 affordable energy report, and on June 30th,
- 2 Manitoba Hydro filed it's 2016/'17 affordable energy
- 3 report.
- 4 Now, I'm not going to go into specifics
- 5 or details contained in those reports. I would
- 6 recommend them to counsel for MKO's reading so he can
- 7 educate himself on what has been done in those
- 8 communities. The reports outline very clearly that
- 9 activities, plans, and initiatives are -- are being
- 10 undertaking by Manitoba Hydro in a number of First
- 11 Nation commu -- communities.
- 12 So in summary, Manitoba Hydro submits
- 13 demonstration of urgency, emergency, special
- 14 circumstance, whatever you call it, it's not required.
- 15 Manitoba Hydro has complied with the PUB's accounting
- 16 directives in Order 73/'15. A comparison of MH15 and
- 17 MH16 updated demonstrates a significant deterioration
- 18 to the outlook for Manitoba Hydro over the next ten
- 19 (10) years, domestic revenues down 90 -- 900 million.
- 20 Load growth net of DSM, flat. Export prices, down,
- 21 lowering expat -- export revenues by \$880 million.
- 22 Capital costs of major new projects, significantly
- 23 higher, and they're driving increased carrying costs.
- 24 Manitoba Hydro cannot count on growth,
- 25 nor factors outside its control, namely historically

- 1 low interest rates or above-average water flows, to
- 2 recover from the significant deterioration in its
- 3 financial strength. The impact of revenues and
- 4 expenses of Bipole are coming online, and they're
- 5 coming online soon. In one (1) year's time, it's \$205
- 6 million annually.
- 7 Rates today are materially too low from
- 8 where they need to be come July 2018 when Bipole III
- 9 comes into service. Pushing this problem down the
- 10 road is letting hope triumph over experience, and that
- 11 is not a prudent or recommended course of action.
- Now, that's Manitoba -- our submission.
- 13 I'm going to -- subject to any questions, I would turn
- 14 the mic over to Mr. Barnlund to provide his update.
- THE CHAIRPERSON: You know what, there
- 16 -- there may be a number of questions. I have a
- 17 number of questions, and I'm -- I'm just wondering if
- 18 we can take a break now until twenty (20) to 11:00,
- 19 and then we'll deal with Mr. Barnlund and questions to
- 20 you. Okay?
- MR. GEORGE ORLE: Mr. Chairman --
- THE CHAIRPERSON: Yes?
- MR. GEORGE ORLE: Excuse me, Mr.
- 24 Chairman. George Orle.
- Just before we take the break, I -- I

- 1 wanted to advise the -- the panel that I will be
- 2 asking permission to make a response to the reply, not
- 3 in regards to the argument, but a matter that was
- 4 raised in reply that had not been raised in any of the
- 5 submissions, particularly the Crown Corporations
- 6 Governance and Accountability Act where there's one
- 7 (1) section that has not been put before the Board
- 8 which I believe is integral to the argument, and I'll
- 9 be asking for permission to deal with that point.
- 10 THE CHAIRPERSON: Okay. Only on that
- 11 point.
- MR. GEORGE ORLE: Only on that point.
- 13 THE CHAIRPERSON: Okay. Sure. Thank
- 14 you.

15

- 16 --- Upon recessing at 10:24 a.m.
- 17 --- Upon resuming at 10:42 a.m.

- 19 THE CHAIRPERSON: Okay. I -- I think
- 20 what we'll do is we'll proceed with Mr. Barn --
- 21 Barnlund first. Then we'll deal with Mr. Orle's
- 22 matter. I will ask to hear from you, Ms. Ramage,
- 23 before we proceed with his.
- 24 Mr. Barnlund...? And then we'll have
- 25 questions from -- from the panel. Okay.

- 1 MR. GREG BARNLUND: Good morning.
- 2 Thank you, Mr. Chair. Good morning, panel members,
- 3 and ladies and gentlemen in attendance.
- I'd like to provide an update on
- 5 particularly three (3) items, two (2) items associated
- 6 with bill affordability, and the third item to discuss
- 7 the purpose of the technical conference that's
- 8 scheduled for this boardroom tomorrow.
- 9 In terms of bill affordability, there's
- 10 really two (2) developments that I'd like to report
- 11 on. First hand, on June 22nd, Manitoba Hydro convened
- 12 the first meeting of a bill affordability advisory
- 13 group. Manitoba Hydro has utilized advisory groups in
- 14 the past on lower income programming issues, and on
- 15 the development of demand-side management, and sees
- 16 value in having an open conversation with
- 17 representatives who have an interest in lower income
- 18 and bill affordability matters.
- 19 And so we have initiated a new working
- 20 group, or a new advisory group to deal with those
- 21 particular matters. The first meeting we held, of
- 22 course, as I mentioned, on the 22nd of June. We had
- 23 invited all of the parties that were involved in the
- 24 previous bill affordability working group.
- Unfortunately, there was only three (3)

- 1 that were able to attend that meeting, Manitoba Metis
- 2 Federation, Social Planning Counsel of Winnipeg, and
- 3 Green Action were in attendance. But we have provided
- 4 the information that -- that was covered in that
- 5 meeting to all of the invitees.
- And what we addressed in that meeting
- 7 was a -- a review of the bill affordability working
- 8 group report that was prepared last year, and Manitoba
- 9 Hydro's perspectives in terms of our -- the
- 10 recommendations of that report.
- 11 The second item that we provided to the
- 12 -- to the members of that committee of the advisory
- 13 group was the results of research that Manitoba has
- 14 undertaken with Probe Research Firm, which was a
- 15 specific research that was conducted, and it's called
- 16 'The Indigenous Voices Omnibus Survey'.
- 17 And it was regarding bill payments and
- 18 affordabil -- affordability issues of Indi --
- 19 Indigenous customers. And that -- the results of that
- 20 research was circulated to the members of that
- 21 committee.
- So the advisory group, the intention of
- 23 that is to have that as an ongoing feature of our bill
- 24 affordability program so that we have a way of
- 25 communicating with parties that have an interest in

- 1 bill affordability and lower income matters; two-way
- 2 communication where we can provide information in
- 3 terms of Manitoba Hydro's ideas and new perspectives;
- 4 and to be able to receive information from parties
- 5 that are involved in that particular topic area.
- 6 The other matter was the rate design
- 7 workshop that was conducted last Thursday that
- 8 Manitoba Hydro's building. The purpose of that
- 9 workshop was, as we had mentioned before in the pre-
- 10 hearing conference, that Manitoba Hydro is intent on
- 11 providing an alternative revenue neutral rate design
- 12 proposal for consideration in this public hearing to
- 13 accompany the original rate design proposal that
- 14 Manitoba Hydro filed in its materials in May of this
- 15 year.
- The purpose of that workshop that we
- 17 held last Thursday was to be able to, first and
- 18 foremost, communicate to the interested parties and
- 19 Intervenors in attendance of some of the
- 20 characteristics of the -- Manitoba Hydro's residential
- 21 customer base, a discussion of the effects on climate
- 22 on bills, the effects of -- of geographic diversity in
- 23 terms of customer bills, and to also talk about
- 24 Manitoba Hydro's current rate design, and, further,
- 25 its -- its rate design goals and principles and sor --

- 1 sort of the guidance that Manitoba Hydro relies upon
- 2 internally in terms of making decisions with respect
- 3 to rate design matters.
- 4 There was also a good opportunity in
- 5 the afternoon for parties to present their
- 6 perspectives which Manitoba Hydro is interested in
- 7 learning about in terms of rate design matters for the
- 8 residential customer class.
- 9 And information was received from MKO,
- 10 the Assembly of Manitoba Chiefs, Consumer Coalition,
- 11 and the Green Action Centre. And so Manitoba Hydro
- 12 advised parties that it was open to receiving that
- 13 information in writing and any further input they may
- 14 provide until July 31st. We would like to be able to
- 15 have them provide anything that they would like us to
- 16 consider in that period of time.
- 17 At that point, Manitoba Hydro is -- is
- 18 -- as I say, we're currently assessing what we might
- 19 do in terms of an alternate revenue neutral rate
- 20 design proposal that would have some accommodation for
- 21 affordability concerns for electric heat customers.
- 22 Our intention would be to provide a
- 23 report to the Public Utilities Board and a working
- 24 alternative to be introduced for review in this public
- 25 review approximately by mid-August. The intent would

- 1 be that we would be open to Information Requests on
- 2 that material at that point in time with our attempt
- 3 to be able to provide responses to that on the
- 4 deadline of first round Information Requests September
- 5 5th. So that's our intention with respect to the
- 6 alternate rate design for residential customers.
- 7 The third item was to discuss the
- 8 matter of the technical conference scheduled for
- 9 tomorrow. And -- and I reflect on the matter at hand
- 10 is really asset, condition asset management and
- 11 Manitoba Hydro's asset investment strategy.
- 12 So a review of Manitoba Hydro's asset
- 13 management and asset condition was undertaken in the
- 14 2015 GRA. So that discussion was useful, but I think
- 15 it was somewhat burdened by the complexity of the
- 16 subject matter and some potential confusion in the
- 17 terms and the vocabulary used in terms of discussing
- 18 that particular subject matter.
- 19 Our intent with respect to hosting a
- 20 technical conference tomorrow is to provide a non-
- 21 evidentiary session where we can have a good
- 22 discussion of the background of what Manitoba Hydro's
- 23 asset management processes are, how asset condition
- 24 studies fit into those processes, to talk about the
- 25 individual components of that -- of all that subject

1 matter and to be able to exchange information with

- 2 Intervenors and their experts to be able to develop a
- 3 common vocabulary and a common understanding of the
- 4 subject matter itself with an idea that it would
- 5 assist the formulation of Information Requests that
- 6 were more targeted and -- and basically more efficient
- 7 in terms of how we could be examined on those
- 8 particular subject matter areas. And that's the
- 9 intent of the -- of the technical conference.
- 10 We'd have our expert speaking -- our
- 11 internal staff expert speaking to the concepts, but
- 12 not providing evidence in terms of what we're doing
- 13 with regards to asset management itself; but to be
- 14 able to facilitate a good understanding of the
- 15 concepts and a good understanding of the vocabulary
- 16 that we use with respect to asset condition, asset
- 17 health, asset management, and our investment policies.
- 18 THE CHAIRPERSON: Sorry. I need
- 19 stronger thumbs. Mr. Barnlund, who's attending
- 20 tomorrow?
- MR. GREG BARNLUND: We had extended
- 22 invitations to all of the parties involved in this
- 23 particular hearing.
- THE CHAIRPERSON: Yeah.
- 25 MR. GREG BARNLUND: I would have to

- 1 check on that, but I believe that we have
- 2 representatives of PUB staff and advisors. We would
- 3 have representatives I believe of the Coalition's
- 4 experts, and I believe MIPUG would be in attendance as
- 5 well.
- 6 THE CHAIRPERSON: Okay.
- 7 MR. GREG BARNLUND: I'd have to check
- 8 beyond that to see if we have others. It appears that
- 9 MKO would be in attendance on that as well, I believe,
- 10 so -- I apologize. I don't have the list.
- 11 THE CHAIRPERSON: No, that's fine.
- MR. GREG BARNLUND: Yeah.
- 13 THE CHAIRPERSON: Thank you.
- Mr. Orle, before you put it in, can you
- 15 tell us the substance matter of what you want to
- 16 raise? Because I want to get the position of Hydro in
- 17 terms of -- sorry, mic, yeah.
- 18 MR. GEORGE ORLE: A section of the
- 19 Crown Corporations Governance and Accountability Act
- 20 that appears to deal with jurisdiction on dealing with
- 21 interim orders --
- THE CHAIRPERSON: Okay.
- 23 MR. GEORGE ORLE: -- and the manner in
- 24 which the -- the Board can take it into account.
- 25 THE CHAIRPERSON: And I take it it was

- 1 not one (1) of the sections Ms. Ramage -- that
- 2 Manitoba Hydro raised this morning?
- 3 MR. GEORGE ORLE: No. I don't raise
- 4 this for argument purposes --
- 5 THE CHAIRPERSON: Okay.
- 6 MR. GEORGE ORLE: -- only to bring it
- 7 to the attention of the Board.
- 8 THE CHAIRPERSON: Okay.
- 9 Ms. Ramage...?
- 10 MS. PATTI RAMAGE: From our
- 11 perspective, the Crown Corporations Act was open to
- 12 everyone to argue. For reasons we don't understand,
- 13 parties neglected to reference this section. I'm not
- 14 sure where Mr. Orle is going.
- 15 He's identified to me it's 26(3) he
- 16 wants to address. I have no issue with the Board
- 17 knowing that 23 -- 26(3) exists and what it says, but
- 18 I don't know what impact it has.
- THE CHAIRPERSON: Okay.
- 20 MS. PATTI RAMAGE: Procedurally, I
- 21 have concerns, but it's -- it's a section of an act
- 22 that is there.
- THE CHAIRPERSON: Okay. However, you
- 24 raised the -- you raised a number of sections in -- in
- 25 yours. And -- and, quite frankly, there was quite a

- 1 bit of leeway given this morning in reply. So I'm
- 2 going to allow Mr. Orle to raise, and then I'll --
- 3 you'll have an opportunity to reply to it. So --

- 5 REPLY BY MANITOBA KEEWATINOWI OKIMAKANAK:
- 6 MR. GEORGE ORLE: Okay. Thank you,
- 7 Mr. Chairman, members of the Board. Diana, if I could
- 8 have that section brought up, please.
- 9 The -- Part 4, the -- the first part
- 10 that we're -- we're dealing with, starts with 25(1)
- 11 which was referenced by -- by My Learned Friend. And
- 12 what it sets out, that --
- 13 THE CHAIRPERSON: Sorry, Mr. Orle.
- 14 This is -- we -- this -- okay, this is the Crown
- 15 Corporations Act. Okay. Thank you.
- MR. GEORGE ORLE: In 25(3), you'll see
- 17 that -- the application of Public Utilities Board Act:
- 18 "The Public Utilities Board Act
- 19 applies with any necessary changes
- 20 to a review pursuant to this Part of
- 21 rates for services."
- 22 So to the extent that the -- the Board
- 23 has rights under this section and to deal with changes
- 24 in rates, it's to be consistent with the Public
- 25 Utilities Board Act. And this part takes precedence

- 1 over anything in the Public Utilities Act (sic) that
- 2 may be contradictory to it.
- 3 The part that I wanted to refer you to
- 4 was Section 26(3) which deals with orders made by the
- 5 Board where it's going to change a rate or increase a
- 6 rate that had previously been awarded. And the first
- 7 line is:
- 8 "The Public Utilities Board is --
- 9 where the Public Utilities Board is
- 10 satisfied that the circumstances of
- 11 a corporation have changed
- 12 substantially."
- 13 And I draw your attention to the word
- 14 'substantially'. There -- there's a basis there upon
- 15 which the -- the Public Utilities Board must look at
- 16 before it engages in any further process under the
- 17 terms of changing a rate or increasing a rate.
- 18 "The Public Utilities Board may, of
- 19 its own motion or on the application
- of the corporation or an interested
- 21 person, review an order made
- 22 pursuant to this section and modify
- the order in any manner that the
- 24 Public Utility Board considers
- 25 reasonable and justified in the

- 1 circumstances."
- There's the second provision, and it's
- 3 not the manner in which the Hydro board or Hydro
- 4 determines or considers reasonable and justified.
- 5 It's what the Public Utilities Board considers to be
- 6 reasonable and justified. And if you take a look at
- 7 what the intention is, without dealing with what
- 8 actual words are, but what the intention is; when the
- 9 arguments are made in regards to urgency and
- 10 necessity, they net -- they follow from the words that
- 11 are put into the legislation.
- 12 You cannot determine reasonableness.
- 13 You can't determine justifiability without taking a
- 14 look at whether or not there's a necessity and whether
- 15 it's a necessity that is in regards to the time frame
- 16 that we're talking about.
- I just bring to your attention the fact
- 18 that this is an interim order. Its to take effect
- 19 between the time that the order is made, August 1st,
- 20 to the time that you make your final order, which
- 21 realistically will not be any earlier than nine (9)
- 22 months from now, but will be within that period of
- 23 time so that the obligation upon you is to take a look
- 24 at what is reasonable and what is justified in the
- 25 course of making an order to cover that period of

- 1 time.
- THE CHAIRPERSON: Thank you.
- 3 MR. GEORGE ORLE: That -- that was the
- 4 part that I wanted to bring to your attention.
- 5 THE CHAIRPERSON: Thank you. Ms.
- 6 Ramage...?
- 7 RE-REPLY BY MANITOBA HYDRO:
- 8 MS. PATTI RAMAGE: I would comment
- 9 that I think Mr. Orle has misapprehended the
- 10 legislation. Section 26 comprehensively deals with
- 11 multi-year approvals. This Board is allowed to issue
- 12 rate orders three (3) years out in advance.
- THE CHAIRPERSON: Sorry, can we go up
- 14 to 26(1)? Yeah.
- MS. PATTI RAMAGE: Yeah, so if you
- 16 look at 26(1), the Corporation can submit proposals
- 17 for rates up to three (3) years, those increases. And
- 18 then we go down to 26(3), part of the same section,
- 19 that -- and that deals with the issue of when this
- 20 Board issues a multi-year rate approval, so.
- In 2017 it issues a rate approval for
- 22 2020. That gives parties the ability to go back and
- 23 address that rate order if there's been a change in
- 24 circumstances. It's not intended to deal with interim
- 25 rates. Interim rates are a completely different

- 1 section, 20 -- 27 and Manitoba Hydro -- if you
- 2 accepted Mr. Orle's interpretation any rate increase
- 3 would have to be always accompanied by a substantial
- 4 change or anything.
- 5 It wouldn't guide the Corporation
- 6 through time. It would -- it -- we would always be
- 7 looking at -- at that sort of a test, which is -- is
- 8 clearly not the case, so that would be Manitoba
- 9 Hydro's response.
- 10 THE CHAIRPERSON: Thank you. So we're
- 11 going to move to questions from the panel now. Do you
- 12 want to lead?
- BOARD MEMBER KAPITANY: Sure.
- 14 THE CHAIRPERSON: Okay.

15

- 16 QUESTION PERIOD:
- 17 BOARD MEMBER KAPITANY: Thank you. I
- 18 have two (2) questions. The first is on your slide
- 19 25. So can you clarify for me the second green bar.
- 20 The second green bar on your slide, can you clarify
- 21 for me how this reflects what will be in the deferral
- 22 account for Bipole III that was first established in
- 23 Order 43/'13 and then has been added to over time?

24

25 (BRIEF PAUSE)

- 1 MS. PATTI RAMAGE: I'm going to try
- 2 this. The green bar itself is representing what is
- 3 being recovered in rates when we move from a in ser --
- 4 from a -- a project being built to in service. So
- 5 we're recovering that. So that represents what's
- 6 going to now flow straight into rates. It does not
- 7 deal with the Bipole reserve that has been built up up
- 8 until now.
- 9 That we will await the Board's
- 10 direction on in terms of what to do with that fund.
- 11 I'm advised that that deferral account is -- will not
- 12 make a substantial impact and -- yeah, not on an
- 13 ongoing basis, it -- it would be sort of a,
- 14 potentially a one (1) time hit or how the Board wants
- 15 to -- to spread that out.
- 16 So it's approximately \$360 million that
- 17 has built up in that account.
- 18 BOARD MEMBER KAPITANY: And so then,
- 19 the \$205 million that you reference in the box in the
- 20 top right, would be reduced by some amount, depending
- 21 on the treatment --
- 22 MS. PATTI RAMAGE: Depending on that
- 23 treatment --
- 24 BOARD MEMBER KAPITANY: -- that is
- 25 determined for that?

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1 MS. PATTI RAMAGE: -- you have -- you
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- 2 have that pool of funds to address. Yeah. Yeah. You
- 3 have that finite amount that can address something,
- 4 but it's roughly three hundred sixty (360) against a
- 5 two hundred and five (205) a year.
- 6 So if you did it all in the first year,
- 7 and part in the second year, it's gone. So it's --
- 8 it's not something that can be done through time.
- 9 BOARD MEMBER KAPITANY: Okay. But it
- 10 wasn't -- it's not treated at all in this slide as it
- 11 stands?
- 12 THE CHAIRMAN: Right.
- BOARD MEMBER KAPITANY: Okay. Thank
- 14 you.
- 15 THE CHAIRMAN: It's not included.
- 16 BOARD MEMBER KAPITANY: Yeah. My
- 17 second question is on slide 27.
- 18 THE CHAIRPERSON: Sorry, Ms. Ramage,
- 19 can you just move your mic a little closer? Thanks.
- 20 BOARD MEMBER KAPITANY: So on slide 27
- 21 -- and -- and I confess that it -- it has been
- 22 difficult during this hearing to keep straight what is
- 23 the interim rate portion and what is the general rate
- 24 application portion. But given that we're -- this
- 25 hearing is intended to deal with the interim rate, in

- 1 the context of the interim rate, I didn't believe that
- 2 I heard MIPUG or the Coalition say that they wanted to
- 3 set the interim rate based on water flows that are
- 4 perpetual.
- 5 And I wondered if you could direct me
- 6 to where you drew that conclusion?
- 7 MS. PATTI RAMAGE: I -- I don't have
- 8 the transcript in front of me, but what we were
- 9 addressing was that the MIPUG and Coalition arguments
- 10 were saying, Hey, look, you've got \$92 million or 107
- 11 million -- I think it was \$107 million in net income
- 12 in the test years and -- and that I recall the
- 13 Coalition said -- addressed water, and said, Hydro is
- 14 taking issue with its water, yet we believe this is
- 15 the best forecast available.
- 16 And we would agree with the best
- 17 forecast available, but they are asking that these
- 18 rates that be considered to be adequate, and that we
- 19 ought to take these positive water levels as -- as an
- 20 in -- into account and say that all is good with this
- 21 water, when in fact, Manitoba Hydro's position is you
- 22 should look at what your financial structure is if you
- 23 don't have that water, because it's not something in
- 24 control.
- 25 My -- Coalition's position was, It's in

- 1 the forecast, therefore, take it into account. And
- 2 that's what we wanted to communicate with this, is
- 3 that if you accept that position, you should know what
- 4 happens if you don't have that water, and -- and
- 5 because we -- we're taking a position that this
- 6 interim rate is part of an overall series of rate
- 7 increases that are in place.
- And so while we're addressing the
- 9 interim, there is no doubt that it's part of looking
- 10 to the future, because we're saying, What's going to
- 11 happen in twelve (12) months and beyond, and that we
- 12 ought not to be relying on water, thinking that will
- 13 continue to -- to save us.

14

15 (BRIEF PAUSE)

- BOARD MEMBER MCCUTCHEON: My question
- 18 is on slides 21 and 22, to do with debt. You
- 19 referenced, and -- and I quess it's clarification, a --
- 20 a new debt management strategy using different
- 21 instruments, shorter-term instruments, some as short
- 22 as five (5) years. And I think you also, again, for
- 23 clarification, said that that strategy was dependent
- 24 on the proposed rate structures, the seven point nine
- 25 (7.9).

I was just wondering, is that strategy

- 2 -- is the interim included in that strategy, or is
- 3 that, again, a GRA issue?
- 4 MS. PATTI RAMAGE: Yes, the -- the
- 5 interim is dra -- definitely included in the strategy.
- 6 If the interim wasn't part of it, we wouldn't have the
- 7 cash, we -- we wouldn't be building the cash necessary
- 8 to ultimately affect the goal of that strategy. And
- 9 if we don't have the cash to affect the goal of the
- 10 strategy, what we are doing by -- by doing this is
- 11 exposing ourselves to greater interest rate risk.
- 12 So it's sort of -- we have to have it
- 13 all to be able to affect the saving. And if we don't
- 14 have the -- the interim and it assumes the rate
- 15 increases, that that strategy would not be something
- 16 that you would want to pursue because of the exposure
- 17 to interest rate risk in the future.
- 18 BOARD MEMBER MCCUTCHEON: Okay. And
- 19 just a simple, quick follow-up. So that -- have you
- 20 already embarked on that new strategy?
- MS. PATTI RAMAGE: Yes, that's
- 22 correct.
- 23 THE CHAIRPERSON: Okay. My first
- 24 question is for Ms. Fernandes, and you were dealing
- 25 with the issue of Section 47(2) and 48, and -- and the

- 1 issue of not slipping from one (1) to the other
- 2 sections, and -- and the fact that the issue of the
- 3 Board -- whether the Board should be following
- 4 statute.
- 5 The -- the question I have for you is
- 6 more a general question is whether the Board -- what
- 7 the position of Hydro is on the Board following its
- 8 previous decisions, because in 59/'16, we -- the --
- 9 this Board, prior to -- to my time, made a specific
- 10 comment about in any future interim application prior
- 11 to a GRA.
- 12 And I'm just wondering what the
- 13 position of Hydro is, whether we should actually be
- 14 following our earlier decisions, or just ignoring our
- 15 earlier decisions.
- MS. ODETTE FERNANDES: I believe in my
- 17 submission to you, I had referenced four (4) previous
- 18 decisions where the Board rejected the notion of
- 19 urgency in special circumstances, and while the Board
- 20 did provide commentary with respect to special and
- 21 urgent circumstances in Order 59/'16, this is where we
- 22 caution the Board in terms of your mandate as set out
- 23 in the legislation, and the legislation under 47(2)
- 24 doesn't limit your ability to enter -- to issue
- 25 interim rate orders for the specific reasons of

- 1 urgency and special circumstances.
- 2 So that's where, I think, I was
- 3 cautioning the Board in terms of limiting its
- 4 jurisdiction under 47(2) as a result of some
- 5 commentary made in --
- 6 THE CHAIRPERSON: In the previ --
- 7 MS. ODETTE FERNANDES: -- that Board
- 8 order.
- 9 THE CHAIRPERSON: -- but in the
- 10 previous Board orders, if I'm -- tell me I'm not
- 11 correct -- if I'm not correct, the previous Board
- 12 orders were cases where the Board received an
- 13 application fresh for an interim and said, Urgency's -
- 14 we don't have to see urgency to consider it.
- 15 It's not a situation where there was a
- 16 previous Board -- a previous order where the Board
- 17 says, You know, if you want an interim, here's what
- 18 you have to show.

19

20 (BRIEF PAUSE)

- 22 MS. ODETTE FERNANDES: I think it goes
- 23 to the issue of fettering the Board's discretion. We
- 24 don't think it's appropriate to be issuing orders that
- 25 fetters discretions of future Boards when the facts

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177
   are unknown and the reasons are unknown as to why
   applications are made. So that was our comments on...
 3
                  THE CHAIRPERSON: Okay.
 5
                          (BRIEF PAUSE)
 6
                  MS. ODETTE FERNANDES: In terms of the
   previous orders, Ms. Ramage reminds me that those were
   based on their own merits, as well, and we are
10 requesting the same of this Board.
11
                  THE CHAIRPERSON: Yeah. Diana, can
12
   you bring up screen 17.
13
14
                          (BRIEF PAUSE)
15
16
                   THE CHAIRPERSON: Okay. And seventeen
17
    (17) and eighteen (18), can -- sorry, can you move to
   eighteen (18) as well.
18
19
20
                          (BRIEF PAUSE)
21
22
                  THE CHAIRPERSON: Great.
                                              In your
23
   presentation, as I understood it, your comment was --
24
   and I'm -- I -- I thought it was those screens. I'm
25 not sure.
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- "Manitoba Hydro isn't too
- pessimistic, and relies on PUB
- 3 concerns in earlier hearings."
- 4 I -- I'm a little confused now, because
- 5 as I understand your argument -- I just want to know
- 6 I'm correct -- what you're saying is our current
- 7 projections aren't too pessimistic. You, PUB, had
- 8 concerns about what we did before, and your concerns
- 9 were valid. So now our -- our current projections are
- 10 correct.
- Do I understand the argument is
- 12 Manitoba Hydro was wrong on its earlier projections?
- 13 MS. PATTI RAMAGE: I -- I never like
- 14 the word 'wrong' when you're talking about a forecast.
- 15 A forecast is based on the best information available,
- 16 and it is based on judgment. And Manitoba Hydro, with
- 17 the benefit of hindsight -- which is always easy --
- 18 says, Those forecasts were probably too optimistic.
- 19 And we look at the PUB's comments and we say, They had
- 20 concerns.
- I certainly recall at the NFAT,
- 22 spending a lot of time talking about those potential
- 23 large loads. And it certainly wasn't that Manitoba
- 24 Hydro was without concern. It was that, What do you
- 25 do with what you don't know?

- 1 And -- but with the benefit of
- 2 experience now, we say, Geez, we look back and -- and
- 3 it hasn't happened in multiple successive years. We
- 4 can look at the Intervenor comments on this, we can
- 5 look at the Board's comments, and, yeah, it's time to
- 6 say we were being too optimistic.
- 7 THE CHAIRPERSON: Okay.
- 8 MS. PATTI RAMAGE: I don't like
- 9 'wrong' though, because we don't have a crystal ball,
- 10 and we don't claim to have a crystal ball. The
- 11 forecast is intended -- the best thing, in my view, a
- 12 forecast is for is to give you the range. You know,
- 13 it -- it helps you tell where it can go wrong, and you
- 14 see, you know, through your percentiles. But they're
- 15 never going to be right. You're always going to find
- 16 them wrong.
- 17 THE CHAIRPERSON: Here is the problem
- 18 I have, Ms. Ramage. This is your submission, Order
- 19 73/'15, this Board -- and this was way before my time:
- 20 "There is evidence that Manitoba
- 21 Hydro consistently overestimates the
- top consumers' load growth."
- 23 That's the submission you put forward
- 24 in terms of your position now. Page 87:
- 25 "The Board is concerned that

- 1 successive Manitoba Hydro export
- 2 price forecasts have been revised
- 3 downward and consistently
- 4 overestimate -- and consistently
- 5 overestimate actual results."
- These are going to be, I'm sure,
- 7 reviewed in much more detail in a GRA, but we're put
- 8 in this position now of having to deal with your
- 9 submission that the Board was right in these instances
- 10 in terms of -- on going forward. And I just -- that -
- 11 that's the problem we ran into.
- MS. PATTI RAMAGE: And I think -- I
- 13 think you've got it. The Board was right, but what we
- 14 were addressing is what we were hearing from
- 15 Intervenors. After years of complaining about this
- 16 issue, we've now addressed it, and we've addressed it
- 17 the way others wanted us to. And now we are being
- 18 told we're being pessimistic because it doesn't work
- 19 in their favour any more, because now, when we are
- 20 taking a -- a more conservative view, we're being
- 21 told, That's a pessimistic view.
- 22 And we were trying to point out that,
- 23 Hold on, this has been reviewed ad nauseam at the --
- 24 in the past. We took a position. We're not taking
- 25 that position any more. We're going to say, Okay,

1 let's back off this PLIL load and our top con -- our

- 2 top consumers' estimates, because we have been
- 3 consistently -- consistently over-optimistic.
- 4 THE CHAIRPERSON: Okay. Now that I
- 5 have you, Ms. Ramage, Mr. Orle yesterday suggested
- 6 that our choice is seven point nine (7.9) or zero. I
- 7 was expecting to hear something from you on that, so
- 8 I'll just put it to you.
- 9 In terms of our -- our ability, I -- I
- 10 think the comment was that we lacked the expertise.
- 11 But in -- in terms of -- of the -- the statement, are
- 12 we looking at seven point nine (7.9) or zero?
- 13 MS. PATTI RAMAGE: There is a
- 14 decision. I don't have it in front of me. It's the
- 15 Manitoba Motorcycles Coalition case with the PUB, and
- 16 it went to, I believe, the Court of Appeal. And
- 17 Manitoba Motorcycles was an Intervenor in an MPI
- 18 decision, and they took the position is was approve or
- 19 not approve, which I take as essentially the same.
- 20 It's seven point nine (7.9) or nothing.
- 21 And the Court of Appeal made very clear
- 22 that the Board was entitled to -- was an expert board.
- 23 I believe it is an expert board, it is -- it's going
- 24 to -- it has support of -- of advisors, professional
- 25 advisors, and that the PUB has the ability to impose

- 1 its own judgment on a rate application and that it's
- 2 not an all-or-nothing.
- THE CHAIRPERSON: Okay. Screen 27,
- 4 Diana.
- 5 MS. PATTI RAMAGE: I just add, Ms.
- 6 Fernandez, and we'll get a reference, reminds me there
- 7 is a section in the legislation which says the Board
- 8 can order all or partial of an application.
- 9 THE CHAIRPERSON: Sorry. You know
- 10 what -- of the -- right.
- 11 This issue of average generation, as I
- 12 understand it, you're talking about average generation
- 13 simply for long-range projections. Is that correct?
- MS. PATTI RAMAGE: Yeah, average is --
- 15 is used for the long-term. It's an average of roughly
- 16 the last hundred years of -- of flows.
- 17 THE CHAIRPERSON: Okay. So if you
- 18 were before us this year and we were in a drought
- 19 would you be talking about drought or would you be
- 20 talking about average generation?

21

22 (BRIEF PAUSE)

- 24 MS. PATTI RAMAGE: What we would have
- 25 to be looking at is looking at setting rates in a

- 1 steady state, in a -- in a manner that can deal with
- 2 drought. So I would suggest that we would be looking
- 3 outwards at the average. We would -- we would be
- 4 recognizing the -- the situation we're in, but it
- 5 wouldn't change the use of the average component in
- 6 the -- in the long-term forecast.
- 7 THE CHAIRPERSON: Okay. Those are my
- 8 questions. Anyone else?
- 9 MR. BOB PETERS: Mr. Chairman, if I
- 10 could. Just referring back to my notes. When Mr.
- 11 Barnlund had the mic, and I -- I just want the Board
- 12 and counsel to be aware -- and, Diana, I have PUB's
- 13 procedural Order 70/'17 on my screen and page 27. If
- 14 you could find it while I go back. And I -- I'd ask
- 15 Ms. Ramage and Ms. Fernandez and perhaps to ask Mr.
- 16 Barnlund to comment on one (1) matter that is seen at
- 17 this time by us as different from what the Board had
- 18 ordered.
- 19 And the technical conference on the
- 20 base capital and the asset management and Manitoba
- 21 Hydro's plans is -- is being put forward as a non-
- 22 evidentiary session to discuss individual components
- 23 and vocabulary are some of my notes.
- I -- I see that on the face of it as
- 25 inconsistent with the PUB Order 70/'17 on page 27

- 1 where the Board indicated -- sorry, under, "Technical
- 2 workshops," on page 27:
- The examination of the topics of
- 4 base capital and asset assessments
- 5 were going to proceed by way of a
- 6 technical conference. And the
- technical conference will be
- 8 transcribed and filed as an exhibit
- 9 in the GRA to allow Intervenors to
- 10 rely on the information without
- 11 having to file written Information
- 12 Requests to verify what was said."
- I just would like the Corporation to
- 14 explain to the Board if -- if there's an expectation
- 15 now that following the technical conference of
- 16 tomorrow, that by Monday of next week written
- 17 Information Requests will be filed in respect of the
- 18 base capital in the asset management process or is it
- 19 -- and there's no way to rely on the technical
- 20 conference, but parties are now going to be expected
- 21 to -- to put in written requests rather than discuss
- 22 it with the Hydro employees.
- 23 MS. PATTI RAMAGE: Well, if -- if we
- 24 look to the bottom of page 27 of that order, it says:
- 25 "Such technical conference is

- 1 intended to enhance the
- 2 understanding of the Intervenors
- 3 such that written Information
- 4 Requests of Manitoba Hydro will be
- 5 greatly reduced."
- And I believe if we look at Mr.
- 7 Barnlund's comments made at the pre-hearing
- 8 conference, going down a similar vain is what he was
- 9 talking about, is at this technical conference he saw
- 10 it as benefiting the Information Request process by --
- 11 he used the word 'streamlining' it. And streamlining
- 12 it to make sure Information Requests are of a better
- 13 quality, and address those issues better by gaining an
- 14 understanding of the terminology Manitoba Hydro uses,
- 15 the general structure that is used by Manitoba Hydro
- 16 in its asset condition management, and to get that
- 17 information out to -- to parties.
- 18 And we have discussed this, and to --
- 19 it is virtually impossible for any Manitoba Hydro
- 20 employee to answer questions on technical detail on
- 21 the fly. It's certainly our -- it -- it has been a
- 22 concern of Manitoba Hydro always that parties think
- 23 that we can press a button on a computer and it spits
- 24 out the response to Information Request. It doesn't.
- 25 It takes -- it takes work to come out to those

- 1 answers.
- 2 So it's not really realistic to think
- 3 that anyone could just answer detailed technical
- 4 questions on the fly. And so where a technical
- 5 conference serves to streamline Information Requests
- 6 is by making sure everybody has that -- is working
- 7 from a com -- common knowledge base, from common
- 8 terminology, from understanding of what Manitoba
- 9 Hydro's asset management programs are, making sure --
- 10 sure that what one (1) party thinks means this,
- 11 another party doesn't.
- 12 And to that end, we can answer those
- 13 questions, and we will attempt to answer any other
- 14 questions that are provided but any sort of a detailed
- 15 technical, number-driven question always requires
- 16 analysis ahead of time. And when we come to an actual
- 17 hearing, you will see people with binders of
- 18 preparation materials based on the Information
- 19 Requests that have been asked of them. And the
- 20 background material to be able to do that, and we
- 21 can't make that preparation without going through the
- 22 IR process. We can't do it on the fly.
- 23 So we are going to -- the intent
- 24 tomorrow from our perspective is to get that base
- 25 education, and to educate parties, and for them to

- 1 educate us what they mean, and to -- to get that base
- 2 information out there and high level questions on that
- 3 base information, certainly.
- And if that aides -- but the -- the
- 5 goal is to improve the -- the quality and perhaps the
- 6 number of IRs. But it's the quality that I think that
- 7 we're going to get the greatest bang for our buck out
- 8 of a technical conference like that.
- 9 MR. BOB PETERS: Mr. Chair, I thank
- 10 Ms. Ramage for that explanation but I'll maybe be more
- 11 pointed in my request question is that: If I look at
- 12 the second sentence of the paragraph that's on the
- 13 screen I'm understanding Manitoba Hydro's position to
- 14 be that whatever information is provided tomorrow
- 15 cannot be relied on by the Intervenors without
- 16 providing a written Information Request to verify what
- 17 was said.
- 18 And if -- if I'm understanding that
- 19 correct, I want the parties to be aware of it. I also
- 20 think Manitoba Hydro has to be aware that they'll be
- 21 inviting more Information Requests than had previously
- 22 been considered.
- 23 MS. PATTI RAMAGE: And I apologize if
- 24 I -- I wasn't picking up the actual question.
- 25 Manitoba Hydro's view is that the --

- 1 the exer -- the technical conference will be
- 2 transcribed. We would not -- we don't support the
- 3 idea of having our staff sworn at that because frankly
- 4 our staff have never appeared in front of this Board.
- 5 They're -- Mr. Wortley behind me came today. He will
- 6 be leading this technical conference tomorrow.
- 7 He came so he can see what the room
- 8 looks like. So he could see how this is done. He
- 9 hasn't participated in any Manitoba Hydro, Public
- 10 Utility Board, or regulatory process of any kind in
- 11 his career. And we are going to be putting him up, so
- 12 -- to answer questions, and he will answer them to the
- 13 best of his ability.
- Our view is to accommodate the need and
- 15 certainly our desire to reduce IRs, is we would --
- 16 could review that transcript after, and confirm we
- 17 believe it's accurate and can be relied upon.
- 18 And my fear with all due respect to Mr.
- 19 Wortley, is he is going to be, and try to be
- 20 exceptionally helpful. And we want to make sure that
- 21 when he is helpful that he hasn't had that sort of
- 22 witness experience to -- to ensure those answers are -
- 23 are as refined as -- as we -- as happens when we go
- 24 through an IR process.
- So we would just like the opportunity

- 1 to read the transcript, and have him confirm if there
- 2 is any --
- 3 THE CHAIRPERSON: Is it contemplated
- 4 it will be filed as an exhibit?
- 5 MS. PATTI RAMAGE: That would be
- 6 perfectly fine with --
- 7 THE CHAIRPERSON: I mean --
- 8 MS. PATTI RAMAGE: -- Manitoba Hydro.
- 9 THE CHAIRPERSON: -- I -- I think -- I
- 10 think there -- there may have been a -- a
- 11 misunderstanding or glitch. We'll -- we'll go ahead
- 12 with it. Unfortunately, we -- we may not -- we -- we
- 13 may have more education among the parties. We may not
- 14 end up with the result we had hoped for, which is
- 15 fewer IRs. And then we'll have to -- we'll have to
- 16 deal with it, and maybe next time, we'll -- we'll be
- 17 even more specific in terms of what's expected.
- 18 MS. PATTI RAMAGE: Mr. Chairman, can I
- 19 go back to your question on water?
- THE CHAIRPERSON: Yeah.
- 21 MS. PATTI RAMAGE: And -- because in a
- 22 brief -- brief whispering with Mr. McCallum, he
- 23 reminds me that the water risk as I discussed earlier
- 24 is not symmetric. The help from high water is
- 25 significantly lower than the quantum of the hurt from

1 low water. We saw that back in 2003, when I think our

- 2 losses in one (1) year were 452 million.
- 3 So our position on rates during a
- 4 drought is that rates should be moved to reflect the
- 5 current real costs of the business in a normal
- 6 environment so that we don't need to adjust rates
- 7 during low water. But our ultimate position on
- 8 drought relief is going to be a function of whether
- 9 those rates have been adjusted already, and that --
- 10 and that they've been adjusted appropriately for the
- 11 length and severity of the water we ultimately
- 12 encounter.
- 13 And I think that's consistent with what
- 14 Manitoba Hydro did in the past, and leading up to the
- 15 2003 drought, but when the drought actually hit in
- 16 that case, yes, there was a rate increase required
- 17 that was more than -- the -- or the Board certainly
- 18 deemed it more than what they had.
- 19 THE CHAIRPERSON: As I understand it,
- 20 the Board, on its own, instituted a rate rider to --
- 21 MS. PATTI RAMAGE: I don't believe it
- 22 was a rate rider, but I believe Manitoba Hydro
- 23 requested 2 1/2 percent, and the Board awarded 5
- 24 percent --
- THE CHAIRPERSON: 5 percent, correct.

- 1 MS. PATTI RAMAGE: -- because they
- 2 believed that Manitoba Hydro did require more than it
- 3 was requesting, but -- whereas Manitoba Hydro had
- 4 taken that long-term view and -- and was going to try
- 5 to ride it out.
- THE CHAIRPERSON: Yeah. No, I
- 7 appreciate that. If there are -- if there are no
- 8 other questions from the panel, this will end the
- 9 panel. Sorry.
- 10 MR. ANTOINE HACAULT: Yeah. Sorry, it
- 11 just arises out of the discussion that the Board Chair
- 12 and Board counsel was having about this technical
- 13 conference. Our group is always very sensitive to
- 14 attending things which we will think will materially
- 15 assist in our understanding of the material and -- and
- 16 focus our efforts on helping the Board understand the
- 17 material.
- 18 And unfortunately, I'm left with a
- 19 doubt as to whether, having said I was going to show
- 20 up, if I'm just going to be explained, Well, when will
- 21 I say this, this is what it means, without getting
- 22 into substance of what's actually happening in asset
- 23 management, as to making a decision as to whether or
- 24 not I should even be assisting. So I just raise the
- 25 issue, because everybody is concerned about costs, and

- 1 we often get -- after we submit costs, we get comments
- 2 on, Did we use our time properly and efficiently. And
- 3 I just want to raise that issue now so we're upfront.
- If I show up tomorrow, I -- I wasn't
- 5 expecting this kind of technical conference tomorrow.
- 6 If I show up tomorrow, I don't want anybody
- 7 complaining that somehow we wasted time and -- and
- 8 that we shouldn't -- shouldn't have been there trying
- 9 to -- or -- or our consultants trying to understand
- 10 something they already understood.
- 11 THE CHAIRPERSON: Well, Mr. Hacault, I
- 12 -- I'm -- I'm going to sort of preempt Ms. Ramage and
- 13 suggest that if you show up tomorrow, she's not going
- 14 to complain about costs for you showing up.
- 15 MS. PATTI RAMAGE: Yeah, the -- the
- 16 two (2) -- two (2) or three (3) hours, we'll give you
- 17 a -- a free --
- THE CHAIRPERSON: Yeah.
- MS. PATTI RAMAGE: -- pass on
- 20 tomorrow. But I think the -- Mr. Hacault raises a --
- 21 a good point when he talks about substance. We don't
- 22 know what that means right now. So what -- what's
- 23 coming down -- what comes down tomorrow will -- is to
- 24 be seen, but this shouldn't come as news as to anyone
- 25 in this room that we cannot answer detailed questions

- 1 on the fly.
- THE CHAIRPERSON: Just on behalf of
- 3 the Board, I would say that we are trying to introduce
- 4 new steps to make the process more efficient.
- 5 Hopefully they'll work. They may not work the first
- 6 time. We may learn from this year and, you know, and
- 7 improve them later on.
- 8 But, quite frankly, the more the
- 9 parties talk prior to the hearing, our goal is to try
- 10 and get more discussion, and fewer IRs, and a more
- 11 streamlined process. So, you know, we'll -- we'll do
- 12 the best we can.
- MS. PATTI RAMAGE: If I can comment,
- 14 there is nothing Manitoba Hydro wants more than fewer
- 15 IRs. We support trying these processes, but we want
- 16 parties to be -- like, we want to -- we want everyone
- 17 to know what we can and cannot do or what -- what we
- 18 think we can.
- 19 But we think -- we still think that,
- 20 when we get IRs and people ask about something, and
- 21 we're scratching our heads saying, Do you think that
- 22 means -- you know, do you think they mean this kind of
- 23 report, or do they mean this?, we think they're
- 24 worthwhile, because we do see it at our end. And I
- 25 don't think Intervenors realize how much scratching

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194
 1 goes on of heads at our end wondering what the IR
 2 actually meant.
 3
                   THE CHAIRPERSON: Scratching of heads
 4 at all ends, I'm sure.
                   Thank you, all. We'll now adjourn.
 5
 6
7 --- Upon adjourning at 11:32 a.m.
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 9
10
11 Certified Correct,
12
13
15 Cheryl Lavigne, Ms.
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