

## MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA PUBLIC INSURANCE CORPORATION (MPI)

2023/2024 GENERAL RATE APPLICATION

HEARING

Before Board Panel:

Irene Hamilton, K.C.- Panel Chairperson

Robert Gabor, K.C. - Board Chair

Susan Nemec - Board Member

George Bass, K.C. - Board Member

Susan Boulter - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

October 24, 2022

Pages 837 to 1050 Day 4



			838
1	APPEARANCES		
2			
3	Kathleen McCandless	)Board Counsel	
4	Robert Watchman	)Board Counsel	
5	Kara Moore (remote)	)Board Counsel	
6	Roger Cathcart	)Board Advisor	
7	Blair Mantketelow-Eckler (remote)	)Board Advisor	
8			
9	Steve Scarfone	)Manitoba Public	
10	Michael Triggs	)Insurance	
11	Anthony Guerra	)	
12	Jordan Lang (Student-at-law)	)	
13			
14	Byron Williams	) CAC (Manitoba)	
15	Chris Klassen	)	
16			
17	Karen Wittman	) Taxi Coalition	
18			
19	Charlotte Meek	) CMMG	
20			
21	Jennifer Sokal	) IBAM	
22	Michael Weinstein	)	
23			
24	Christian Monnin	) Bike Winnipeg	
25	Charles Feaver (np)	)	
l			

		020
1	TABLE OF CONTENTS	839
2		Page No.
3	List of Undertakings	840
4	List of Exhibits	841
5		
6	MPI INVESTMENTS/ALM PANEL	
7	NEIL LLOYD, Sworn	
8	GLENN BUNSTON, Sworn	
9	CARA LOW, Resumed	
10		
11	Examination by Mr. Steve Scarfone	844
12	Cross-examination by Mr. Robert Watchman	880
13	Cross-examination by Dr. Byron Williams	966
14	Cross-examination by Ms. Charlotte Meek	1015
15	Re-Direct Examination by Mr. Steve Scarfone	1040
16		
17		
18		
19		
20	Certificate of Transcript	1050
21		
22		
23		
24		
25		

			840
1		List of Undertakings	
2	No.	Description Page No.	
3	24	MPI To provide a revised PF-1, PF-2,	
4		and PF-3 from Exhibit 50, which is the	
5		October 12th update, which corrects for	<u>-</u>
6		the net income overstatement identified	d
7		in Exhibit 58. 898	3
8			
9			
10			
11			
12			
13			
14			
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			
1			

				841
1		List of Exhibits		
2	Exhibit No.	Description Page	No.	
3	MPI-60	Affidavit of Publication of Kelly		
4		Saunderson	842	
5	MPI-61	Investments Presentation Presented	by	
6		Glenn Bunston of MPI	842	
7	MPI-62	Investments Presentation Presented	by	
8		Neil Lloyd of Mercer	843	
9	MPI-63	MPI 2021 annual report	880	
10	MPI-64	Blackline clean version of		
11		CAC/MPI-2-17	1014	
12	MPI-65	Part 8, AR Appendix 4, Corporate		
13		Quarterly Financial Report, First		
14		Quarter, previously filed in the		
15		confidential module as Exhibit 17	1014	
16	MPI-66	Response to Undertaking 13	1015	
17				
18				
19				
20				
21				
22				
23				
24				
25				
1				

1 --- Upon commencing at 9:04 a.m.

2

- THE PANEL CHAIRPERSON: Good morning,
- 4 everyone. Mr. Scarfone, do you have exhibits to
- 5 enter?
- 6 MR. STEVE SCARFONE: I do, Madam
- 7 Chair. Thank you for the reminder. Mr. Guerra I
- 8 think caught us up last week to Exhibit -- MPI Exhibit
- 9 number 59, so I have just three (3) that I'd like to
- 10 read into the record this morning.
- 11 MPI Exhibit number 60 is an Affidavit
- 12 of Publication of Kelly Saunderson.

13

- 14 --- EXHIBIT NO. MPI-60: Affidavit of Publication
- 15 of Kelly Saunderson

16

- 17 MR. STEVE SCARFONE: MPI Exhibit
- 18 number 61 is the Investments Presentation that the
- 19 Board will hear this morning from Mr. Bunston.

20

- 21 --- EXHIBIT NO. MPI-61: Investments Presentation
- 22 Presented by Glenn Bunston
- 23 of MPI

24

25 MR. STEVE SCARFONE: And MPI Exhibit

- 1 number 2 (sic) is another Investments Presentation
- 2 that the Board will hear today from the Mercer witness
- 3 Mr. Lloyd. That's Exhibit 62.

4

- 5 --- EXHIBIT NO. MPI-62: Investments Presentation
- 6 Presented by Neil Lloyd of
- 7 Mercer

- 9 MR. STEVE SCARFONE: Now, I did
- 10 receive from Mr. Watchman an indication yesterday, a
- 11 heads-up that he is going to ask questions of this
- 12 panel on the MPI 2021 Annual Report. We intend to
- 13 have that filed as an exhibit.
- 14 It just hasn't been circulated in the
- 15 manner it normally is in advance of us reading it into
- 16 the record by Regulatory Affairs. So, I'm not going
- 17 to read that into the record yet 'cause I was told not
- 18 to. But I think Mr. Watchman's free to ask questions
- 19 about that report to the -- to the panel.
- 20 And so, with that, we have our -- if
- 21 we're ready to begin, we have our next panel here. I
- 22 can introduce them and then have the witnesses sworn.
- The investments panel will be made up
- 24 of the gentleman to my right, joining us from
- 25 Vancouver. His name is Neil Lloyd. He's a partner

- 1 from Mercer.
- Beside him you'll recognize Mr.
- 3 Bunston. He's MPIC's Director of Asset Liability
- 4 Management and Investment Management. And then beside
- 5 Mr. Bunston is Cara Low, our Vice-President, Chief
- 6 Actuary, and Chief Risk Officer.
- 7 THE PANEL CHAIRPERSON: Thank you, Mr.
- 8 Scarfone.

9

10 MPI INVESTMENTS/ALM PANEL:

11

- 12 NEIL JAMES LLOYD, Sworn
- 13 GLENN BRIAN BUNSTON, Sworn
- 14 CARA LOW, Resumed

- 16 EXAMINATION-IN-CHIEF BY MR. STEVE SCARFONE:
- 17 MR. STEVE SCARFONE: Thank you. Sc
- 18 Ms. Schubert should be having that presentation of Mr.
- 19 Bunston brought up, but before he begins, let me just
- 20 ask Mr. Lloyd a couple of questions, just to
- 21 familiarize the Board with him.
- 22 Sir, As I've indicated, you are a
- 23 partner with Mercer out of the Vancouver office,
- 24 correct?
- 25 MR. NEIL LLOYD: That is correct.

- 1 MR. STEVE SCARFONE: And, sir, how
- 2 long have you been with Mercer?
- 3 MR. NEIL LLOYD: Almost sixteen (16)
- 4 years now.
- 5 MR. STEVE SCARFONE: Okay. Thank you.
- 6 And so this Board, or at least some of its members,
- 7 and others in the room will be familiar with another
- 8 gentleman that had testified a few years back, Dave
- 9 Makarchuk. Are you familiar with him?
- 10 MR. NEIL LLOYD: Yes, I'm familiar
- 11 with Dave.
- MR. STEVE SCARFONE: And you're
- 13 familiar just generally with the history that Mercer
- 14 has with MPIC and the advice it's provided in the
- 15 past?
- 16 MR. NEIL LLOYD: Within reason, yes.
- 17 MR. STEVE SCARFONE: Okay. Thank you.
- 18 And I understand that you'll have a presentation to
- 19 make to this Board after Mr. Bunston is done?
- MR. NEIL LLOYD: That is correct.
- MR. STEVE SCARFONE: Okay. Thank you
- 22 for that.
- And so, Mr. Bunston, I don't need to
- 24 introduce you, but I -- I just want to confirm with
- 25 you, sir, that this presentation that you're about to

- 1 give will form part of your evidence, your
- 2 examination-in-chief this morning.
- 3 MR. GLENN BUNSTON: Yes, that's
- 4 correct.
- 5 MR. STEVE SCARFONE: Okay. Thank you
- 6 for that. And you can proceed if you're -- if you're
- 7 ready.
- 8 MR. GLENN BUNSTON: Okay. Thank you.
- 9 Well, good morning. It's a pleasure to be here before
- 10 you again. So today I'll be speaking about our
- 11 investment strategy, and so I'll talk first about
- 12 providing economic updates and talk about the
- 13 performance of our portfolio over our last fiscal year
- 14 and during the first half of this fiscal year.
- 15 I'll talk about the objectives of our
- 16 investment portfolio and our target asset allocations.
- 17 I'll talk about our Asset Liability Management
- 18 Strategy, and finally, interest rate forecasting.
- 19 So it's been -- it's been a volatile
- 20 year, and -- last year and continuing into this year.
- 21 During the pandemic, unemployment spiked to almost 14
- 22 percent in -- in May of 2020, but it since has fallen
- 23 to 3 1/2 percent in Manitoba, which is an all-time
- 24 low, and a full 2 percent lower than the -- the five
- 25 (5) year average for unemployment.

- 1 Canadian inflation briefly fell into
- 2 negative territory in the spring of 2020 but hit just
- 3 -- reached just over 8 percent in June of 2022 and
- 4 hasn't been this high since 1982.
- 5 The Bank of Canada's expected to
- 6 increase interests rates -- has already increased
- 7 interest rates four (4) times and is expected to
- 8 increase interest rates by an additional seventy-five
- 9 (75) basis points later this week and possibly another
- 10 twenty-five (25) basis points in December, which would
- 11 bring the overnight rate to 4.25 percent, which is a
- 12 full 4 percent higher than at the start of the year.
- 13 Turning to the next slide.
- 14 Inflation has been above the Bank of
- 15 Canada's 2 percent target for eighteen (18) months
- 16 now, since March of 2021, but it has decreased in each
- 17 of the last three (3) months. And, as I mentioned,
- 18 the Bank of Canada has already increased interest
- 19 rates four (4) times and two (2) additional increases
- 20 are expected by -- by the market.
- Our Asset Liability Management Study
- 22 has -- has carefully considered the -- the impact of
- 23 inflation and inflation volatility by utilizing a real
- 24 liability benchmark. And no changes are planned to
- 25 our current investment strategy until the asset

- 1 liability management's recommendations are approved by
- 2 our Investment Committee.
- 3 Over the twelve (12) months, ended at
- 4 March 31st of 2022, the -- the Basic claims portfolio
- 5 outperformed its benchmark by 2 percent. And the RSR
- 6 and employee future benefits portfolios outperformed
- 7 their benchmarks by 1 percent and 1 1/2 percent
- 8 respectively.
- 9 The Basic claims portfolio was driven -
- 10 the performance was driven by the nonmarketable or
- 11 MUSH bond portfolio which outperformed its benchmark
- 12 by 8.2 percent, and also by corporate bonds which
- 13 outperformed the benchmark by sixty (60) basis points.
- 14 Within the Rate Stabilization Reserve
- 15 portfolio, performance was driven there by equities by
- 16 both of our active Canadian equity managers. Global
- 17 low volatility equities, real estate, and private debt
- 18 all outperformed their benchmarks.
- 19 And within the employee future benefits
- 20 portfolio, the same sectors outperformed but with --
- 21 Canadian equities performed slightly better because
- 22 there was a large allocation to one (1) of our equity
- 23 managers who had slightly higher returns than the
- 24 others.
- 25 And finally, in -- in real estate, we

- 1 have no exposure to City Place within the employee
- 2 future benefits portfolio, and so the pooled fund had
- 3 a strong return last year.
- 4 In terms of impact on the equity
- 5 portfolio, equity markets performed very well in 2021
- 6 as fiscal and monetary stimulus created a risk on
- 7 environment. So low interest rates sparked investors
- 8 to pursue equities and -- and other risky assets.
- 9 As travel and other restrictions were
- 10 lifted, businesses started to recover and investors
- 11 felt optimistic. Value style investing has been in
- 12 favour for the last two (2) years which has helped our
- 13 Canadian equity portfolio which was up 20 -- 26
- 14 percent to March 31st of 2022 while Global equities
- 15 were up a more modest 8.7 percent over the same
- 16 period.
- 17 Since March 31st, our equity portfolio
- 18 has fallen by approximately 7 percent as rising
- 19 inflation and interest rates bears a recession and
- 20 conflict in Europe have unsettled financial markets.
- 21 So, real estate and infrastructure
- 22 investments are -- are private equity positions in
- 23 real assets that are long-term in nature. They
- 24 provide regular income through regulated or
- 25 contractual revenue streams and are partially linked

- 1 to inflation, and valuations are appraisal based.
- To March 31st of 2022, infrastructure
- 3 return was driven by our investment in a global pooled
- 4 fund which had a return of 8 1/2 percent. We also had
- 5 an investment in a toll road in -- in the Toronto area
- 6 which had a return of 7 percent and, also, a global
- 7 pooled fund with a return of approximately 4 percent,
- 8 and, finally, an investment in a UK-based clean water
- 9 asset which was down 12 1/2 percent.
- 10 Our real estate pooled fund has
- 11 performed extremely well, was up almost 17 percent,
- 12 primarily due to strong returns in the multifamily
- 13 residential and industrial sectors.
- 14 Last year yields on federal and
- 15 corporate bonds increased by eighty-five (85) to a
- 16 hundred-and-fifty (150) basis points. And after March
- 17 31st, interest rates continued to increase, rising a
- 18 further seventy (70) to a hundred-and-twenty (120)
- 19 basis points.
- 20 And this increase in yields produced
- 21 capital losses within our fixed income investment
- 22 portfolio.
- Normally, the yield curve is upward
- 24 sloping, meaning that long-term interest rates are
- 25 higher than short-term interest rates, in order to

- 1 compensate investors for lending long-term.
- 2 However, the yield curve is currently
- 3 inverted as short-term rates have risen more rapidly
- 4 than long-term rates.
- 5 And this situation is rare and
- 6 generally indicates that a recession is highly likely
- 7 in the near future.
- 8 And rising interest rates resulted in
- 9 loses of 4 1/2 to 5 1/2 percent for MPI's bond
- 10 holdings last year. As a result, we wrote \$29.2
- 11 million of fixed income assets in 2021/'22 fiscal
- 12 year.
- The strong equity market returns last
- 14 year and the sell-off in -- so far in 2022, does not
- 15 change the forecasted return for MPI's equity
- 16 portfolio as the forecast is based on the long-term
- 17 historical average return for the asset class. But
- 18 the starting values within the financial model do
- 19 reflect the reduced market values at March 31st of
- 20 2022.
- 21 Forecasted real estate and
- 22 infrastructure returns are stable as they are based on
- 23 forecasted inflation as per the Canadian chartered
- 24 banks, plus a fixed spread of 4 and 5 percent,
- 25 respectively.

- 1 The forecast of bond yields is based on
- 2 two (2) components: The Government of Canada ten (10)
- 3 year bond yield and spreads.
- 4 The forecast of the Government of
- 5 Canada ten (10) year bond yield is based on the actual
- 6 yield at March 31st, which, at 2.41 percent, was
- 7 eighty-five (85) basis points higher than the yield
- 8 one (1) year previous.
- 9 The forecasted spreads for marketable
- 10 bonds are based upon actual spreads at March 31st,
- 11 which, at a hundred-and-three (103) basis points,
- 12 we're ten (10) basis points higher than the previous
- 13 year.
- 14 And income generated by the fixed
- 15 income portfolio is based upon actual weighted average
- 16 coupon of the portfolio at March 31st. And is only
- 17 impacted by changes in market yields to the extent
- 18 that there is turnover within the portfolio.
- 19 So next, I'll talk about the objectives
- 20 of our investment portfolio.
- 21 So our last asset liability management
- 22 study helped us to design portfolios that meet these
- 23 four (4) objectives, which are to reduce premium
- 24 volatility, so rates charged to customers; and to
- 25 directly match investments to liabilities to ensure

- 1 that capital is available to pay claims when
- 2 necessary; and finally, to take appropriate levels of
- 3 risk for each portfolio driven by the purpose of the
- 4 portfolio.
- 5 In terms of our asset allocation, it's
- 6 unchanged from last year. So the Basic claims
- 7 portfolio is invested 100 percent in fixed income
- 8 assets. So 60 percent is invested in provincial bonds
- 9 and the remainder in corporate and non-marketable or,
- 10 what we call, MUSH bonds.
- 11 The Rate Stabilization Reserve
- 12 portfolio is a balanced portfolio with 50 percent in
- 13 fixed income and 50 percent in growth assets, which
- 14 include real estate infrastructure and equities.
- 15 And finally, the employee future
- 16 benefits portfolio is invested 40 percent in fixed
- 17 income and 60 percent in growth assets.
- 18 And that's depicted on the next three
- 19 (3) slides. These pie charts. If you can turn to
- 20 page 18. Thank you.
- 21 So this table shows the consolidated
- 22 corporate investment portfolio by asset class in the
- 23 second column. The total portfolio is now valued at
- 24 \$3.3 billion. And the highlighted columns show the
- 25 actual asset allocation at August 31st.

- 1 Asset -- asset classes highlighted in
- 2 red are outside of the minimum or maximum weights
- 3 specified in the investment policy statement. So the
- 4 RSR portfolio is overweight in real estate by sixty
- 5 (60) basis points and in infrastructure by twenty (20)
- 6 basis points at August 31st.
- 7 While the employee future benefits
- 8 portfolio was -- was overweight in real estate by
- 9 fifty (50) basis points. And these slight overweights
- 10 will be corrected when the new asset allocation
- 11 targets are implemented.
- 12 Turning now to our asset liability
- 13 management strategy. In June of 2021, with the
- 14 assistance of ADENDA (phonetic), we implemented a
- 15 strategy called moment matching, which means that we
- 16 now match both the -- the duration and convexity
- 17 between the Basic claims assets and liabilities.
- 18 And duration measures the sensitivity
- 19 of bond changes to -- bond prices, to changes in
- 20 interest rates. While convexity measures the -- the
- 21 curvature of the relationship between bond prices and
- 22 interest rates.
- 23 And the duration of convexity are
- 24 monitored by ADENDA on a daily basis and re-balanced,
- 25 as necessary. This strategy provides a better

- 1 protection from non-parallel changes in interest
- 2 rates. And moment matching is expected to reduce our
- 3 interest rate risk by approximately 40 percent.
- And, finally, liability cash flows will
- 5 be discounted using a full yield curve, rather than a
- 6 single interest rate, when International Financial
- 7 Reporting Standard 17 is adopted on April 1st of 2023.
- 8 This will more accurately capture
- 9 changes in the yield curve and match how the asset
- 10 portfolio is actually priced.
- 11 So, overall the ALM strategy is -- is
- 12 working very well. The net impact of interest rates
- 13 from March 31st to August 31st of 2022 was 0.2
- 14 million, which was 9 1/2 million better than the
- 15 budgeted amount. And this represents 0.4 percent of
- 16 the value of the portfolio.
- 17 During this period, interest rates rose
- 18 by approximately ninety (90) basis points, causing the
- 19 market value of the bond portfolio to fall by \$128
- 20 million and the net present value of the Basic Claims
- 21 to also fall by \$128 million, creating the net impact
- 22 of 0.2 million.
- 23 This indicates that the strategy is
- 24 working as designed, as the change in the value of the
- 25 asset portfolio has matched the change in the value of

- 1 the liabilities and the net impact of interest rates
- 2 has been, essentially, zero.
- 3 So the previous Asset Liability
- 4 Management Study is now fully implemented. The last
- 5 asset class to be fully invested was private debt and
- 6 to -- that occurred in -- in May of 2022.
- 7 The -- the current Asset Liability
- 8 Management Study is now complete. We started working
- 9 with Mercer in December of 2021. Phase 1 considered
- 10 IFRS 9 and 17, as well as the merits of new fixed
- 11 income asset classes and non-fixed income asset
- 12 classes, interest rate risk management strategies and
- 13 also forecasting of capital markets assumptions.
- 14 Phase 2 addressed efficient --
- 15 developed efficient frontiers and identified potential
- 16 asset mixes on those efficient frontiers.
- 17 And Phase 3 considered the merits of
- 18 developing a unique investment strategy for motorcycle
- 19 assets.
- The study considered the impact of
- 21 inflation on MPI's assets and liabilities by using a
- 22 real liability benchmark. We are not recommending the
- 23 inclusion of equities or levered bonds in the Basic
- 24 claims portfolio and we are not recommending that
- 25 current -- or we are recommending current asset

- 1 classes only for the non-Basic claims portfolios.
- 2 And, the final Phase 2 report will be
- 3 shared once our investment committee has reviewed and
- 4 approved the recommendations.
- 5 Turning to interest rate forecasting.
- 6 Using an accurate forecast of interest rates is
- 7 critical as interest rates are one (1) of the key
- 8 inputs into our financial model, which is used to
- 9 forecast our revenues and expenses.
- 10 Using an accurate forecast ensures that
- 11 customers are charged the correct premium. Updating
- 12 our forecast with interest rates as of August 31st
- 13 reduces the time between making the forecast and
- 14 beginning to charge the new rates to customers on
- 15 April 1st.
- 16 Using accepted actuarial practice also
- 17 reduces the impact of interest rates on premiums
- 18 charged to customers.
- 19 In terms of forecasting interest rates,
- 20 MPI's goal is to reduce pricing risk by using the most
- 21 accurate forecast. A naive forecast simply uses
- 22 today's actual interest rate as the forecast of future
- 23 rates. The naive interest rate provides an unbiased
- 24 forecast and recognizes that interest rates could
- 25 increase, decrease or remain unchanged.

- 1 A naive forecast is a better predictor
- 2 of future interest rates than the previous applied
- 3 50/50 or standard interest rate forecast
- 4 methodologies.
- 5 Over the short term the Bank of Canada
- 6 overnight rate is not reliably predictive of the
- 7 direction and magnitude of movements in the Government
- 8 of Canada ten-year bond rate and the yield on a
- 9 Government of Canada ten-year bond rate rose from 2.4
- 10 percent at March 31st to 3.1 percent at August 31st
- 11 and a further increase -- increased further to 3.5
- 12 percent on October 14th.
- So, we asked Mercer to review our
- 14 capital markets assumptions and how we forecast those
- 15 and Mercer suggested a number of alternatives. In
- 16 particular, in relation to interest rates, they
- 17 suggested that we could consider the use of forward
- 18 rates, something that we are currently considering and
- 19 -- and studying, however, forward rates do represent a
- 20 point-in-time estimate and they can be quite volatile.
- 21 They also recommended the equilibrium
- 22 yield approach and this approach, as -- as per Mercer,
- 23 does require significant judgment so.
- In conclusion, unique business
- 25 strategies are -- are better aligned to the -- the

- 1 purpose and characteristics of the associated
- 2 liabilities. The investment strategy developed in the
- 3 last Asset Liability Management Study has now been
- 4 fully implemented and improvements to the current ALM
- 5 strategy have reduced interest rate risk exposure.
- 6 The hed -- hedging strategy is effective, as the
- 7 impact of interest rates -- changes in interest rates
- 8 on assets and liabilities has been fully offset.
- 9 The next Asset Liability Management
- 10 Study is now complete. It carefully considered the
- 11 impacts of inflation on both assets and liabilities,
- 12 as well as changes to the adoption of International
- 13 Financial Reporting Standards 9 and 17.
- 14 Once the recommendations are reviewed
- 15 and improved by MPI's Investment Committee, they will
- 16 be shared. We won't be making any changes to our
- 17 investment strategy, until the Asset Liability
- 18 Management Study is approved by MPI's Investment
- 19 Committee. Thank you.
- THE PANEL CHAIRPERSON: Mr.
- 21 Scarfone...?
- MR. STEVE SCARFONE: Thank you, Madam
- 23 Chair. Thanks for that, Mr. Bunston. Just a couple
- 24 of follow-up questions. Ms. Schubert, if you could go
- 25 back to Slide 5, please.

- So, Mr. Bunston, I heard you say that
- 2 the increase in the bond yield resulted in losses in
- 3 the Basic claims portfolio and we see that there --
- 4 reflected there at minus 2.8?
- 5 MR. GLEN BUNSTON: Yes. That's
- 6 correct.
- 7 MR. STEVE SCARFONE: If we contrast
- 8 that to -- to what we see in the returns for the RSR
- 9 portfolio and the Employee Future Benefits portfolio,
- 10 is that largely the result of the asset mixes -- the
- 11 various asset mixes in those latter two, compared to
- 12 what's in the Basic claims portfolio?
- 13 MR. GLENN BUNSTON: Yes. The RSR and
- 14 employee future benefits portfolios contain growth
- 15 assets. So, there's real estate, infrastructure,
- 16 equities in -- in those portfolios and those asset
- 17 classes performed well last year.
- 18 MR. STEVE SCARFONE: Yes. Indeed. I
- 19 think you indicated 35 percent in both the EFB and the
- 20 RSR, correct, for equities?
- 21 MR. GLENN BUNSTON: So, those --
- 22 sorry, it's 50 percent growth assets in RSR and 60
- 23 percent in Employee Future Benefits. Equities is one
- 24 of the growth assets.
- 25 MR. STEVE SCARFONE: Yes, and, so, the

- 1 -- that's my question then. The alternative
- 2 investments are also characterized as growth assets?
- 3 MR. GLENN BUNSTON: Correct. Yes.
- 4 So, you're right. Both RSR and employee future
- 5 benefits have 35 percent target weight for equities.
- 6 MR. STEVE SCARFONE: Okay. And, given
- 7 those respective performances, Mr. Bunston, why is it
- 8 that the Corporation is -- is going forward with the
- 9 same asset mixes, so, maintaining 100 percent fixed
- 10 income in the RS -- in the Basic claims portfolio?
- 11 Correct?
- 12 MR. GLENN BUNSTON: That's -- that is
- 13 going to be our recommendation to the Investment
- 14 Committee. Yes.
- 15 MR. STEVE SCARFONE: And, again, no
- 16 changes in the asset mixes or the -- the
- 17 diversification in the RSR and EFB? Is that what I
- 18 understood you to say?
- 19 MR. GLENN BUNSTON: We plan to
- 20 recommend the main -- investing in the same asset
- 21 classes but rebalancing amongst those asset classes.
- MR. STEVE SCARFONE: I see. Okay.
- 23 Thank you for that. And so, given that and those
- 24 performances that we see there, what was the main
- 25 driver for the decision to maintain 100 percent fixed

- 1 income in the Basic claims portfolio?
- 2 MR. GLEN BUNSTON: Well, the Basic
- 3 claims portfolio was about ensuring that we have
- 4 capital in place to -- to pay claims as they come due
- 5 and also to manage the risks associated with the
- 6 liabilities, the Basic claims liabilities.
- 7 And those risks primarily are related
- 8 to interest rate changes and inflation. And the best
- 9 hedge against interest rate risk is fixed income
- 10 assets. And the best hedge against inflation would be
- 11 real return bonds.
- MR. STEVE SCARFONE: Okay. Thank you.
- 13 And what -- what liabilities do the RSR and Employee
- 14 Feature Benefits portfolios back?
- 15 MR. GLENN BUNSTON: So there -- there
- 16 are no liabilities associated with the RSR portfolio.
- 17 It's essentially retained earnings associated with the
- 18 Basic claims line of business, while the Employee
- 19 Future Benefits portfolio is -- supports primarily
- 20 pension liabilities and also retirement -- future
- 21 retirement obligations.
- MR. STEVE SCARFONE: The last
- 23 Asset/Liability Management Study, you indicated at the
- 24 end of your presentation, is -- is now fully
- 25 implemented?

```
1 MR. GLENN BUNSTON: Yes, that's
```

- 2 correct.
- 3 MR. STEVE SCARFONE: And remind me
- 4 again, how long that took from the completion of the
- 5 study for the implementation -- full implementation of
- 6 -- of all those investments?
- 7 MR. GLENN BUNSTON: So these -- the
- 8 study was completed in -- it was in 2018 and we
- 9 started implementing in -- in the spring of 2019. The
- 10 -- the liquid asset classes were implemented
- 11 relatively quickly, so we added global equities that
- 12 happened within -- within about a month of starting
- 13 the implementation in -- in April of 2019.
- 14 The -- the less liquid asset class, the
- 15 private asset class, which is private debt, took until
- 16 May of 2022 to be fully implemented. So, it -- it
- 17 took, I guess, three (3) years to be fully implemented
- 18 in that asset class.
- 19 MR. STEVE SCARFONE: And is the
- 20 expectation the same for the new ALM study,
- 21 approximately three (3) years to fully implement?
- MR. GLENN BUNSTON: I think it should
- 23 be shorter. We are looking at some -- some private
- 24 asset classes that -- that will take some time to --
- 25 to get invested in, but we're hopeful that it will

- 1 take less time, you know, maybe it's about twelve (12)
- 2 months, potentially, to -- to get fully invested.
- 3 But the private asset classes depends
- 4 on the managers finding suitable investments and
- 5 drawing capital so that the -- the time required is
- 6 really outside of our control and is dependent on the
- 7 investment managers finding suitable investments.
- 8 MR. STEVE SCARFONE: Thank you for
- 9 that. And given that the last ALM Study was just
- 10 fully implemented in March of this year, why did the
- 11 Corporation embark upon a new study this year?
- MR. GLENN BUNSTON: Well, typically we
- 13 undertake an Asset/Liability Management Study every
- 14 four (4) years. It's now been four (4) years. It
- 15 usually doesn't take as long as it did for this
- 16 investment strategy to be implemented.
- 17 Typically, you would want to wait until
- 18 the strategy is -- had a number of years to -- to be
- 19 fully implemented to -- to assess the -- the
- 20 performance of the strategy. But given the upcoming
- 21 changes, adoption of IFRS 9 and 17, and the fact that
- 22 it's been four (4) years, we felt that it was prudent
- 23 to -- to complete an Asset/Liability Management Study
- 24 now.
- 25 MR. STEVE SCARFONE: And in addition

- 1 to the IFRS changes that are afoot, did the inflation
- 2 pressures that we're now seeing have any impact on
- 3 that decision? On a new ALM study, that is.
- 4 MR. GLENN BUNSTON: Yes, they did.
- 5 During the last ALM study we -- we believed that
- 6 inflation risk was -- was low and -- which is why we
- 7 decided to -- to use a nominal liability benchmark in
- 8 -- as the basis of the study.
- 9 And clearly, inflation has -- has been
- 10 a significant issue in the last year and a half. And
- 11 so, we felt that it was important that we re-evaluate
- 12 our investment strategy in the light of that.
- MR. STEVE SCARFONE: Okay. Thank you.
- 14 Could you also, Ms. Schubert, turn to slide 21,
- 15 please?

16

17 (BRIEF PAUSE)

- 19 MR. STEVE SCARFONE: So you spoke of
- 20 the strategy that the Corporation has to hedge against
- 21 the impact of a change in interest rates, correct?
- MR. GLENN BUNSTON: Yes, I did.
- 23 MR. STEVE SCARFONE: And we heard you
- 24 make reference to a strategy called Moment Matching.
- 25 We heard about that last year for the first time. And

- 1 so when you indicate that that strategy is expected to
- 2 increase the success that the Corporation has on -- on
- 3 forecasting interest rates by 40 percent, has that
- 4 occurred since the strategy was implemented?
- 5 MR. GLENN BUNSTON: Well, we can see
- 6 here that the performance to date in our current
- 7 fiscal year has shown that the strategy has,
- 8 essentially, immunized the impact of interest rate
- 9 changes since the change in the value of the bond
- 10 portfolio has -- has offset the change in the value of
- 11 the -- the liabilities.
- 12 MR. STEVE SCARFONE: And the
- 13 Corporation, as I understand it and as referenced in
- 14 the -- in the presentation, makes use of the ten (10)
- 15 year Government of Canada bond yield as a -- as a
- 16 benchmark of sorts for interest rate forecasting?
- 17 MR. GLENN BUNSTON: Yes. We use that
- 18 as the -- as the risk-free rate and as the basis of
- 19 our interest rate forecasting methodology.
- MR. STEVE SCARFONE: And why is that
- 21 bond yield selected?
- MR. GLENN BUNSTON: Well, it was
- 23 originally selected because it is one (1) of the --
- 24 one (1) of the few interest rates that's available
- 25 that's forecasted by the Canadian chartered banks.

- 1 And it also coincided with the approximate duration of
- 2 our Basic claims liabilities.
- 3 MR. STEVE SCARFONE: I see. And does
- 4 the Corporation expect to make use of that bond yield
- 5 going forward? Is there any changes that might be
- 6 considered in that regard?
- 7 MR. GLENN BUNSTON: Possibly. Like I
- 8 said, we asked Mercer to review our capital markets
- 9 assumption forecasting methodologies. They've brought
- 10 forward a number of recommendations related to
- 11 interest rates and -- and other asset classes.
- 12 As you know, we've also recommended
- 13 changing the -- the duration that is used in terms of
- 14 the interest rate forecast, and so, if we do -- if
- 15 that is approved, then we might want to look at using
- 16 a shorter-term risk-free bond as the basis of the
- 17 interest rate forecast.
- 18 MR. STEVE SCARFONE: Okay. And last
- 19 question: I heard you -- I think I heard you say that
- 20 the -- the Government of Canada ten (10) year bond
- 21 yield has increased from 2.4 to 3.1 to 3.5.
- Why did you tell us that?
- 23 MR. GLENN BUNSTON: Just highlighting
- 24 what everybody knows: that both inflation and -- and
- 25 interest rates have been increasing this year, and --

- 1 and those are reflected in -- in our -- in our
- 2 Application, I think.
- 3 MR. STEVE SCARFONE: Okay. Okay.
- 4 Thank you. Those are my questions, and I think Mr.
- 5 Lloyd has a presentation for the Board.
- THE PANEL CHAIRPERSON: Thank you.
- 7 Mr. Lloyd...?
- 8 MR. NEIL LLOYD: Thank you. There was
- 9 a comment earlier about my predecessor being Dave
- 10 Makarchuk, and just to give you some context, I mean,
- 11 I have a really similar background to Dave. I've also
- 12 been a qualified actuary for about thirty (30) years,
- 13 and most of that time focussing on the investment
- 14 side, which is a very similar role to which Dave --
- 15 Dave played.
- 16 One (1) slight difference is that I
- 17 have experience from other countries. I've worked in
- 18 South Africa, US, and for quite a long time now in
- 19 Canada as well. (INDISCERNIBLE) slide.
- 20 I think a lot of these -- the continent
- 21 slide has largely been covered by what's come before,
- 22 but just to give you an overview from -- from our
- 23 side, and we saw there were three (3) different
- 24 phases. I don't really need to go through the full
- 25 sort of list, but (INDISCERNIBLE) was added on, which

- 1 was the assessment of the motorcycle line.
- I know the phase 2 report hasn't been
- 3 shared yet, and there was a question-response period
- 4 where we did actually help -- due to the responses
- 5 that came back from PUB, CAC, and the -- the
- 6 Motorcycle Group as well.
- 7 I'll mention it later, but in phase 1,
- 8 maybe the first comment is we did actually -- we did
- 9 actually look into IFRS 9 and 17. It doesn't actually
- 10 make a material difference to our recommendations, but
- 11 I know it does have an impact on the organization.
- In terms of the next slide, we'll talk
- 13 about the process. I mean, really, this is the
- 14 process that we followed throughout, and it's the same
- 15 as we did last year, last -- last time we did the
- 16 review.
- 17 And the first thing we do is we discuss
- 18 the capital market assumptions that we're going to
- 19 look at. We take into account -- we go over which
- 20 asset classes we're going to consider, and there's
- 21 some papers on that that talks of what would be
- 22 included.
- 23 We then look at the liabilities that
- 24 were given, and we come up with proxies or we come up
- 25 with a fixed-income benchmark that matches those

- 1 liabilities, and we already covered the fact that we
- 2 look at both real and nominal liabilities there.
- 3 We then do an efficient frontier
- 4 analysis where we're really looking for -- in terms of
- 5 return, we're looking for the higher -- the higher
- 6 sort of return in excess of the liability benchmark
- 7 return. And then we look at that from the risk side.
- 8 We look at surplus volatility.
- 9 And then we come up with -- I'm not
- 10 sure whether it's a recommended portfolio, but we come
- 11 up with four (4) sort of portfolios we bring forward,
- 12 one which basically is a higher return for a very
- 13 similar risk to the current, one that is same sort of
- 14 -- similar return and lower risk to the current.
- 15 We then end up with a midpoint which
- 16 has slightly higher return and slightly reduced risk,
- 17 and then a fourth option which is an even higher
- 18 return, and that brings with it slightly higher risk
- 19 as well. So that gives -- rather than focussing on an
- 20 infinite number -- infinite range, okay, that gives us
- 21 shorter groups to have a look at as well.
- 22 And then we went through every single
- 23 liability portfolio, and again, I'll comment on it
- 24 later, but we did on Basic claims split out the short-
- 25 term liabilities or the -- the Basic short and the

- 1 longer dated liabilities as well.
- On the next slide, we talk about the
- 3 key differences from the 2017/2018 study. I should
- 4 have mentioned IFRS 9 and 17 on here, but we did --
- 5 although our first 9 and 17 doesn't really make
- 6 material differences to the -- to the way we did the
- 7 study, we do in certain cases highlight the impact on
- 8 the MCT test as well.
- 9 The big issues you know about. You've
- 10 heard the conversation already, that we are focussing
- 11 on matching both real and nominal fixed-income
- 12 durations. Last time was just focussing on nominal
- 13 liabilities.
- 14 We also tried as far as possible to
- 15 limit the number of constraints we put in place, and
- 16 (INDISCERNIBLE) quantify. We certainly try to show
- 17 the costs of constraints, so what the implications of
- 18 those constraints was.
- 19 Remember that attachment a couple of
- 20 minutes ago, we did look at the Basic claims
- 21 liabilities, separating out the Basic short versus the
- 22 Basic long.
- In terms of capital market assumptions,
- 24 everybody had some questions on this. I mean,
- 25 compared to the last study, the returns were updated.

- 1 In general, they were lower with the same methodology
- 2 applied.
- 4 were unchanged. The one (1) difference that did come
- 5 up -- and again, we had some questions on this from
- 6 the real estate side and -- so that effectively, last
- 7 time we had one (1) generic real estate assumption.
- 8 We now have gone more granular in terms
- 9 of our real estate -- in terms of our real estate
- 10 assumptions. So, we had a more specific assumption
- 11 which impacted the volatility and correlations for
- 12 core real estate. So that was the one place there was
- 13 a change, and we answered a question on that earlier.
- 14 The other issue, the -- the study was
- 15 done using 31st of December, 2021. The assumptions
- 16 that we had at that point in time, and there's no
- 17 doubt that a lot has happened since then.
- 18 What we did do is we tested the results
- 19 that we had at 31 Dece -- using the 31 December
- 20 assumption set verus what happened the 31st of March -
- 21 using a 31st of March assumption set.
- 22 Basically, we found that the
- 23 recommended portfolios were still -- very much sort of
- 24 on the efficient frontier. I mean, there were some
- 25 very minor changes, but nothing material.

- 1 Really, I think what we found is the
- 2 relative attractiveness of each asset class did
- 3 increase or the returns increased, but on the relative
- 4 basis, nothing materially changed.
- 5 Having said that, the one (1) think we
- 6 have agreed to do is we will do a final check using a
- 7 30th of September capital market assumption set. We
- 8 don't expect to see any changes to any
- 9 recommendations, and obviously Glenn's hoping that we
- 10 don't have any changes, but we think it would be a
- 11 good thing just to check there isn't anything there
- 12 that we would need to come back on.
- And that's the balance of our
- 14 presentation.
- 15 THE PANEL CHAIRPERSON: Thank you.
- Mr. Scarfone...?
- 17 MR. STEVE SCARFONE: Thank you.

- 19 CONTINUED BY MR. STEVE SCARFONE:
- 20 MR. STEVE SCARFONE: Just a couple of
- 21 questions for you, Mr. Lloyd. If we go back to slide
- 22 2 of the presentation, the overview of -- of the study
- 23 that -- that Mercer provided to MPIC, in phase 2 -- so
- 24 we heard from Mr. Bunston that the last ALM study made
- 25 use of a liability, a nominal liability benchmark,

- 1 correct?
- 2 MR. NEIL LLOYD: That is correct.
- 3 MR. STEVE SCARFONE: And this time
- 4 around, the Corporation has decided to make use of a
- 5 real liability benchmark.
- 6 MR. NEIL LLOYD: That is correct.
- 7 MR. STEVE SCARFONE: So just, you
- 8 know, to help everyone in the room understand, do
- 9 those serve as the foundation going forward in
- 10 determining the asset mixes? Like why -- why are
- 11 those benchmark proxies important?
- MR. NEIL LLOYD: I mean, everything we
- 13 do is measured against as proxies. So, what we -- if
- 14 you're not on the efficient frontier, we're looking at
- 15 excess return over the liability benchmark proxies.
- 16 So, that's -- we're looking -- we're looking to see
- 17 how much we can earn beyond that.
- 18 And then the second thing is, when we
- 19 look at surplus volatility, we're again looking at how
- 20 the assets move relative to the liabilities.
- So, the fact that we're showing now
- 22 some of the (INDISCERNIBLE) account with nominal and
- 23 real liabilities means that we should be protected
- 24 against both interest rate changes, and inflation rate
- 25 changes, as well.

- 1 MR. STEVE SCARFONE: Right. So,
- 2 that's what -- what -- my -- leads to my next
- 3 question. So, you indicate that with -- with use of -
- 4 of the real liability benchmark you can match both
- 5 real and nominal fixed income durations, correct?
- 6 MR. NEIL LLOYD: That's correct.
- 7 MR. STEVE SCARFONE: Why is it that
- 8 the old liability benchmark that was used, the nominal
- 9 one, couldn't do that same job?
- 10 MR. NEIL LLOYD: Because it doesn't --
- 11 that doesn't take -- that -- when you construct a
- 12 nominal liability benchmark, you do not look at change
- 13 in the inflation, you just look at change in interest
- 14 rates.
- 15 MR. STEVE SCARFONE: Okay. And -- and
- 16 I recall -- so, for example, purchasing investments
- 17 that hedge against inflation, is that possible with
- 18 use of a nominal liability benchmark?
- 19 MR. NEIL LLOYD: It's possible but an
- 20 unlikely conclusion.
- 21 MR. STEVE SCARFONE: Okay. And I
- 22 think I recall that from last time that, for example,
- 23 the purchase of -- of real return bonds, they didn't
- 24 fit nicely on to the efficient frontier.
- Would you expect that?

1 MR. NEIL LLOYD: That's correct.

2

3 (BRIEF PAUSE)

- 5 MR. STEVE SCARFONE: And what assets
- 6 are available that would hedge against the effects of
- 7 -- of the inflation that we're now seeing?
- 8 MR. NEIL LLOYD: The -- the obvious
- 9 one you referred to, which is real return bonds.
- 10 There can be others. I mean, certainly things like
- 11 real estate, infrastructure have some -- some
- 12 inflationary components, as well.
- 13 You can't argue equities, but I think
- 14 more specifically, certain growth assets, like
- 15 infrastructure and real estate would have some
- 16 inflation hedge, but the primary one would be real
- 17 return bonds, and that certainly comes through in the
- 18 study.
- 19 MR. STEVE SCARFONE: Okay. And I
- 20 would expect that those types of investments are in
- 21 high demand right now?
- MR. NEIL LLOYD: Yes. And, well, I
- 23 mean it's interesting because the price is and was --
- 24 they're cheaper today than they were actually when we
- 25 did the last study. So as long as you're coming

- 1 through in the price because the interest rates
- 2 generally have changed.
- 3 But there is an issue we have raised,
- 4 which is that you can't make the decision, and then as
- 5 you have it in -- have the portfolio in place straight
- 6 away. There will be an mount of time, and it'll be
- 7 somewhere between -- we think between five (5) to ten
- 8 (10) months, maybe call it six (6) or twelve (12)
- 9 months, to build up a portfolio of real return bonds.
- MR. STEVE SCARFONE: But those --
- 11 those types of assets are available in the market for
- 12 purchase?
- MR. NEIL LLOYD: They are. They --
- 14 but what -- what actually really happens is there's
- 15 auctions that happen quite regularly. So, we know
- 16 that there were four (4) auctions due, so you can get
- 17 access to them. They are not bought and sold as much
- 18 as other asset classes though. It's not as easy just
- 19 to go and build up a portfolio like it is an equity
- 20 portfolio.
- 21 MR. STEVE SCARFONE: And I understand
- 22 that the returns on those types of bonds aren't --
- 23 aren't large?
- MR. NEIL LLOYD: They are materially
- 25 better now than they were four (4) years ago. In

- 1 fact, actually, they're actually quite significantly
- 2 better than I think when we did the study. If I
- 3 recall, there's somewhere in the report we mentioned
- 4 of a term, which is a negative real yield, and now
- 5 they're into positive territory.
- 6 MR. STEVE SCARFONE: And what would
- 7 the impact -- and -- and I'm sure that the study
- 8 touches upon this, but just generally, the impact of
- 9 purchasing assets like that on the overall return of
- 10 the -- of the portfolio, the Basic claims portfolio?
- 11 MR. NEIL LLOYD: The Basic claims
- 12 portfolio. We'd have to specifically look at that
- 13 and... I think it might reduce the return slightly,
- 14 but that's not a particular focus. Do you have
- 15 anything to add?
- 16 MR. GLENN BUNSTON: Well, when
- 17 considering the yield of real return bonds, it's
- 18 important to consider the -- the nominal yield. So,
- 19 the coupon is -- is a real yield which is relatively
- 20 low, but the payment to the investor is adjusted for
- 21 increases in inflation.
- So, the change in inflation from the --
- 23 the last coupon date would be added to the -- to the -
- 24 the payment. So, the nominal yield is the real
- 25 yield, plus the change in inflation since the last

- 1 coupon date.
- 2 And so, the nominal yield, they're --
- 3 they're competitive with other Government of Canada
- 4 nominal bonds because of that inflation adjustment.
- 5 MR. STEVE SCARFONE: Okay, thank you
- 6 for that, Mr. Bunston. Give me one (1) moment.

7

8 (BRIEF PAUSE)

9

- MR. STEVE SCARFONE: Those are all my
- 11 questions for the Mercer representative. Thanks, Mr.
- 12 Lloyd.
- 13 THE PANEL CHAIRPERSON: Thanks, Mr.
- 14 Scarfone. Mr. Watchman...?
- 15 MR. ROBERT WATCHMAN: Thank you, Madam
- 16 Chair. I was wondering if I could have just a couple
- 17 of minutes to speak to Ms. Schubert about bringing up
- 18 a document I wish to refer to.
- 19 THE PANEL CHAIRPERSON: Certainly.
- 20 Thank you.

21

22 (BRIEF PAUSE)

- MR. STEVE SCARFONE: Madam Chair,
- 25 while Mr. Watchman is -- is discussing his cross-

- 1 examination strategy with Ms. Schubert, perhaps -- I'm
- 2 told now that MPI Exhibit number 63 can now be read
- 3 into the record. And it is the MPI 2021 annual
- 4 report.

5

6 --- EXHIBIT NO. MPI-63: MPI 2021 annual report

7

- 8 THE PANEL CHAIRPERSON: Thank you, Mr.
- 9 Scarfone. Mr. Watchman...?
- 10 MR. ROBERT WATCHMAN: Yeah. Thank
- 11 you, Madam Chair. And -- and that does resolve the
- 12 issue that I was having.

- 14 CROSS-EXAMINATION BY MR. ROBERT WATCHMAN:
- MR. ROBERT WATCHMAN: So, good
- 16 morning, Panel. For those of you I haven't met
- 17 before, my name is Robert Watchman, and I am one (1)
- 18 of the Board Counsel.
- 19 And my questions, some may be directed
- 20 to a particular individual on the panel, but all of
- 21 the members are welcome to respond to any of the
- 22 questions that I might ask.
- So, I'm going to start with reviewing
- 24 investment and investment performance over the last
- 25 year, and I'm going to start with corporate overall.

- 1 So, we're turning to Exhibit now marked 63, which is
- 2 the annual report for the Corporation for the year
- 3 ending March 31, 2022.
- And if we could turn to page 47.

5

6 (BRIEF PAUSE)

- 8 MR. ROBERT WATCHMAN: And that --
- 9 well, hold it right there. If we could scroll down
- 10 actually to the bottom of the page there. And so, the
- 11 indication there is that the -- I'm sorry, could we go
- 12 back up to the top first just to introduce this.
- So, this is cash -- cash equivalence
- 14 and investments. And so, as at March 31, 2022, if we
- 15 scroll to the bottom on the far right column, we see
- 16 that the total was approximately \$3.64 billion,
- 17 correct?
- 18 MR. GLENN BUNSTON: That was the total
- 19 at March 31st, 2021.
- 20 MR. ROBERT WATCHMAN: Okay. And we
- 21 could scroll back to the top, Kristen. Okay.
- So, now looking under the headings, the
- 23 first row, cash and cash equivalence was approximately
- 24 \$197 million?
- MR. GLENN BUNSTON: That's correct.

- 1 MR. ROBERT WATCHMAN: And if we scroll
- 2 down to -- in the blue section, the second last row,
- 3 which is investment property, they totalled
- 4 approximately \$13.8 million?
- 5 MR. GLENN BUNSTON: Correct.
- 6 MR. ROBERT WATCHMAN: And so, then the
- 7 investment portfolios totalled 3. -- almost \$3.4
- 8 billion, correct?
- 9 MR. GLENN BUNSTON: Almost 3.6
- 10 billion.
- MR. ROBERT WATCHMAN: Oh, sorry, I'm
- 12 looking at the second last line. No, I'm -- I'm
- 13 sorry, 3.6 billion, correct.
- 14 Now, if we could go then to MPI Exhibit
- 15 4, part 7, investments. And I'm going to page 12 of
- 16 86.
- 17 And this is figure INV-2. And this
- 18 then provide the breakdown of the value of the
- 19 investment portfolio assets for the Basic line of
- 20 businesses, correct?
- MR. GLENN BUNSTON: Yes, that's
- 22 correct.
- MR. ROBERT WATCHMAN: And so, that
- 24 constitutes the Basic claims portfolio, the Rate
- 25 Stabilization Reserve portfolio, and a pro-rated

- 1 portion of the employee future benefits portfolio.
- 2 Correct?
- 3 MR. GLENN BUNSTON: Correct. Yes.
- 4 MR. ROBERT WATCHMAN: And so, if we go
- 5 to the -- about the middle column, where it's 2021/'22
- 6 actual, and if we go down to line 12, we see that the
- 7 total assets in those portfolios was approximately 2.9
- 8 billion.
- 9 MR. GLENN BUNSTON: Yes, that's right.
- 10 MR. ROBERT WATCHMAN: And so, relating
- 11 that back to overall corporate, the 3.6 billion, the
- 12 Basic line of business portfolios are approximately 81
- 13 percent?
- 14 MR. GLENN BUNSTON: Yeah, that sounds
- 15 right. Subject to check. Yeah.
- 16 MR. ROBERT WATCHMAN: Now, for -- if
- 17 we go to the next column there, the 2022/'23 budget,
- 18 and we go down to line 12, we see that what's
- 19 forecasted or budgeted for the rating year of this
- 20 application is total assets of approximately 2.96
- 21 billion. Correct?
- MR. GLENN BUNSTON: Correct. Yes.
- MR. ROBERT WATCHMAN: Now, Kristen,
- 24 if we could then turn to PUB-MPI-1-43. And looking at
- 25 Appendix 1 to that Information Request.

- 1 And now, so this figure, AP-1-2 --
- 2 sorry, can we go back? One up? 1.1.
- Now, this represents the -- the asset
- 4 income -- sorry, for the Basic claims investment asset
- 5 income. Correct?
- 6 MR. GLENN BUNSTON: Yes, that's
- 7 correct.
- 8 MR. ROBERT WATCHMAN: Sorry. And now,
- 9 if we could turn to the next page. And this is the
- 10 breakdown for the Basic line of business portfolios.
- 11 The asset mix.
- 12 MR. GLENN BUNSTON: This is the Basic
- 13 claims portfolio.
- 14 MR. ROBERT WATCHMAN: Oh, I'm sorry.
- 15 Basic claims portfolio asset mix.
- 16 And so, if we look at the third column
- 17 projected '22/'23, and it's projected to have a total
- 18 asset value of 2.09 billion at the end of the next
- 19 rating year?
- 20 MR. GLENN BUNSTON: Yes, that's right.
- MR. ROBERT WATCHMAN: And we see that
- 22 the asset mix below, the projected asset mix below,
- 23 will be 54 percent provincial bonds, 25 percent
- 24 corporate bonds, and 21 percent MUSH bonds. Correct?
- 25 MR. GLENN BUNSTON: That's correct.

- 1 Yes.
- 2 MR. ROBERT WATCHMAN: And I believe
- 3 that the Corporation has said many times that this
- 4 asset mix was designed to mitigate against interest
- 5 rate risk. Correct?
- MR. GLENN BUNSTON: Correct.
- 7 MR. ROBERT WATCHMAN: And so, it has
- 8 no growth assets in it?
- 9 MR. GLENN BUNSTON: That's right.
- 10 MR. ROBERT WATCHMAN: Now, looking at
- 11 the relative portion of MUSH bonds in either lines 5
- 12 or 11, value or percentage, we see that they are
- 13 projected to decline over the forecast period?
- 14 MR. GLENN BUNSTON: Yes, that's right.
- 15 They are projected to decrease to about 14 percent in
- 16 the final year.
- 17 MR. ROBERT WATCHMAN: And is that
- 18 overall -- is that overall decrease at the direction
- 19 of the province?
- 20 MR. GLENN BUNSTON: No, it's not.
- 21 It's based on availability of MUSH bonds, which the
- 22 province doesn't directly control. They're issued
- 23 primarily by municipalities in Manitoba. And so, for
- 24 the last number of years, the issuance of those bonds
- 25 has been quite limited, in the range of \$20 to \$40

- 1 million.
- 2 And so, we have -- we've been buying 20
- 3 to 40 million for the last couple of years.
- 4 MR. ROBERT WATCHMAN: So perhaps I
- 5 should have rephrased my question. Is -- is the
- 6 decline based upon guidance from the province as
- 7 opposed to direction?
- 8 MR. GLENN BUNSTON: Well, the province
- 9 provides us with estimates of what they believe will
- 10 be available for the coming year.

11

12 (BRIEF PAUSE)

- 14 MR. ROBERT WATCHMAN: Now, if --
- 15 Kristen, if we could return to that Exhibit 63, this
- 16 time at page 51. And I'm now -- I'm changing topics.
- 17 I'm going to investment income.
- 18 And so, if we look at this page, from
- 19 the annual report, we see that, corporately, total
- 20 investment income as at March 31, 2022, saw a decrease
- 21 of \$45.4 million?
- MR. GLENN BUNSTON: Yes, that's right.
- 23 MR. ROBERT WATCHMAN: So that's
- 24 investment loss over the course of that period?
- 25 MR. GLENN BUNSTON: Negative net

- 1 investment income, yes.
- 2 MR. ROBERT WATCHMAN: Now, if we look
- 3 at the first row under the headings and we see
- 4 interest income. We see that, for 2022, as compared
- 5 to 2021, they were relatively equal. Correct?
- 6 MR. GLENN BUNSTON: Yes. Seventy --
- 7 rounding 72 million in 2022 versus 71 million in 2021.
- 8 MR. ROBERT WATCHMAN: And if we go to
- 9 the third column, unrealized losses on fair value
- 10 through profit and loss bonds, we see a significant
- 11 difference there year over year.
- 12 From a \$10 million loss to a \$129.4
- 13 million loss?
- MR. GLENN BUNSTON: Yes, that's
- 15 correct.
- 16 MR. ROBERT WATCHMAN: And what is that
- 17 loss attributable to?
- 18 MR. GLENN BUNSTON: That's driven by
- 19 the increase in interest rates that I mentioned.
- 20 Higher interest bond prices move inversely with
- 21 interest rates. And so, the -- we had unrealized
- 22 losses on the bonds that had not been sold during the
- 23 year because of the increase in interest rates, which
- 24 was offset by a similar reduction in the -- in the
- 25 value of the Basic claims liabilities, which are also

- 1 interest rate sensitive.
- MR. ROBERT WATCHMAN: Now, the other -
- 3 there's a loss -- the second row before total
- 4 recovery impairment of -- I believe that's available
- 5 for sale investments, is that -- is that what AFS
- 6 stands for?
- 7 MR. GLENN BUNSTON: Yes, available for
- 8 sale investments.
- 9 MR. ROBERT WATCHMAN: And so, we see a
- 10 write-off of twenty -- a little over \$29 million?
- MR. GLENN BUNSTON: Correct.
- MR. ROBERT WATCHMAN: And can you tell
- 13 us what that is attributable to?
- 14 MR. GLENN BUNSTON: Yes. So we have a
- 15 -- a policy that -- where we review all of our
- 16 investments every year for impairment. The policy
- 17 looks at two (2) things; whether the impairment has
- 18 been prolonged, which we define as a period of twelve
- 19 (12) months or more, or significant. And so, we had
- 20 these -- we had a number of fixed income investments
- 21 that met the policy and were written down.
- 22 So that -- what that means is that the
- 23 -- the market value of those investments was lower
- 24 than their book value -- lower than the purchase
- 25 price. And so, they were written down.

1 (BRIEF PAUSE)

- MR. ROBERT WATCHMAN: Now, can you
- 4 confirm that the write-down was, generally speaking,
- 5 allocated to employee future benefit?
- 6 MR. GLENN BUNSTON: Yes, I believe
- 7 that is -- was the case.
- 8 MR. ROBERT WATCHMAN: And -- and that
- 9 loss related to both corporate bonds and private debt?
- MR. GLENN BUNSTON: Yes.
- MR. ROBERT WATCHMAN: And, so as -- as
- 12 we know the employee future benefit portfolio is pro-
- 13 rated as between Basic and Non-Basic lines of
- 14 business?
- 15 MR. GLENN BUNSTON: Correct, yeah.
- 16 MR. ROBERT WATCHMAN: And, relative --
- 17 you know, approximately 75 percent is allocated to
- 18 Basic?
- 19 MR. GLENN BUNSTON: Correct. Yeah.
- 20 MR. ROBERT WATCHMAN: So, of that 29.1
- 21 million, approximately 22 million was allocated to
- 22 Basic.
- MR. GLENN BUNSTON: That sounds about
- 24 right, yes.
- 25

1 (BRIEF PAUSE)

2

- 3 MR. ROBERT WATCHMAN: Now, my
- 4 understanding that Basic's share of overall corporate
- 5 investment loss was 47.2 million? And I can perhaps
- 6 direct you to -- to a pro forma.
- 7 Kristen, could we -- Kristen, could we
- 8 send -- go to Exhibit 58 and turn to page 6 of 56 pro
- 9 forma 1, statement of -- and if we go down to line 32,
- 10 net investment loss. And so, we have there the -- in
- 11 the first column -- sorry, can we see what the -- the
- 12 -- that -- that column is 2021/'22 actual.
- So, we see a net investment loss of
- 14 47.2 million, correct?
- 15 MR. GLENN BUNSTON: Yes, that's
- 16 correct.
- 17 MR. ROBERT WATCHMAN: And so that
- 18 number 42 million -- sorry, 47.2 million is greater
- 19 than the overall corporate loss of 45.4 million?
- 20 MR. GLENN BUNSTON: Yes, that's
- 21 correct.
- MR. ROBERT WATCHMAN: And how do we
- 23 reconcile that?

24

25 (BRIEF PAUSE)

```
1 MR. GLENN BUNSTON: Can you turn to
```

- 2 the schedule for invest -- investment income for the
- 3 Basic line of business. That -- that's the balance
- 4 sheet. Again, that was --
- 5 MR. ROBERT WATCHMAN: No, I -- Kristen
- 6 can we turn to INV-1.

7

8 (BRIEF PAUSE)

- 10 MR. GLENN BUNSTON: Well, in order to
- 11 adequately explain that, I think what I need to do is
- 12 compare the -- the actual investment income for each
- 13 of the five (5) portfolios to see how the -- the
- 14 investment income for each of them and, particularly,
- 15 Basic claims -- or sorry, EFP to understand how they
- 16 roll up to this \$47 million for the Basic claims line
- 17 of business.
- 18 MR. STEVE SCARFONE: So, Mr. Watchman,
- 19 I -- I thought I was following along, but maybe not.
- 20 The 47.184 number to be reconciled, the -- what was
- 21 the other number.
- MR. GLENN BUNSTON: It was 45.4
- 23 million which was Corporate overall investment loss.
- MR. STEVE SCARFONE: Right, so one (1)
- 25 from the annual report the other from Exhibit 58?

```
1 MR. GLENN BUNSTON: Correct.
```

- 2 MR. ROBERT WATCHMAN: Now, I -- I may
- 3 be of some assistance, if we could go back to Exhibit
- 4 58, Kristen, and if we could go to pro forma EFP-1 on
- 5 page 20. And if we scroll down -- so this is the
- 6 first column 2022 actual and if we go down to line 27,
- 7 we see investment -- oop, 27, no -- it's page 20 of
- 8 56.
- 9 And if we look down to line 27, we see
- 10 there it -- so, for example, Extension experienced net
- 11 in -- investment income increase. So that's -- that
- 12 would operate as an offset to losses in the Basic line
- 13 of business, is that where we're going with this?
- 14 MR. GLENN BUNSTON: Yes, it appears
- 15 there was a positive net income in investment -- in --
- 16 the Extension, yes, which would offset part of the
- 17 loss.
- 18 MR. ROBERT WATCHMAN: And -- and --
- 19 and that -- and then that's sufficient for our
- 20 purposes, so I'll -- I'll just move on.
- Now, okay, now one thing -- I'd like to
- 22 take a moment to -- to address some matters in terms
- 23 of where we are in this Application process and the
- 24 key factors that result in alternate rate indications
- 25 and -- and -- and so my questions are not intended as

- 1 a criticism, but just to make sure everybody
- 2 understands exactly where we are as of today.
- 3 And so -- with the GRA itself it was
- 4 filed in July, on July 12th, largely based upon
- 5 information as at March 31, 2022, using a new money
- 6 yield of 3.43 percent, which resulted in an overall
- 7 rate request of negative 0.9 percent. Correct?
- 8 MS. CARA LOW: Correct.
- 9 MR. ROBERT WATCHMAN: And then, in --
- 10 in accordance with past practice in the procedural
- 11 order in this matter, a -- a rate update was filed on
- 12 October 20 -- sorry, October 12th, 2022, which is in
- 13 the record as MPI Exhibit 50.
- 14 And now that update was based upon
- 15 information available as at August 31, 2022 and used a
- 16 new money yield of 4.05, resulting in a revised rate
- 17 request of minus 0.1 percent. Correct?
- 18 MS. CARA LOW: That would be correct.
- 19 It was the interest rate as of August 31st. Actual
- 20 claims date as of July 31st.
- 21 MR. ROBERT WATCHMAN: Thank you. Now,
- 22 shortly before the commencement of the hearing two (2)
- 23 pre-asks were submitted to MPI on behalf of the Board,
- 24 requesting a rate update, using information available,
- 25 as at August 31, 2022, but using a new money yield as

- 1 determined in preg -- prior GRAs, which the Board
- 2 advisors anticipated would be 4.24 percent?
- MS. CARA LOW: Correct.
- 4 MR. ROBERT WATCHMAN: Correct? Thank
- 5 you. And, on October 20, 2022, MPI filed its response
- 6 to pre-ask 1, which is this Exhibit 58 that we've been
- 7 looking at? Correct?
- 8 MS. CARA LOW: Correct.
- 9 MR. ROBERT WATCHMAN: And the two (2)
- 10 items of note with respect to Exhibit 58, the first
- 11 being that, in providing the response, MPI used a new
- 12 money yield of 4.17 percent rather than the 4.24
- 13 percent that was anticipated and the result was, if I
- 14 got -- if I understand the materials correctly, a rate
- 15 indication of negative 0.3 percent?
- MS. CARA LOWE: Correct.
- 17 MR. ROBERT WATCHMAN: And during last
- 18 week's proceedings, MPI undertook to provide a rate
- 19 update, using the 4.2.4 (sic) yield, which it
- 20 anticipated would be able to provide -- the
- 21 Corporation would be able to provide later this week?
- MS. CARA LOW: That is correct.
- MR. ROBERT WATCHMAN: Now, the second
- 24 matter with respect to Exhibit 58 and, Kristen, can we
- 25 go to the second page of Exhibit 58 and just scroll

- 1 down to the -- to the paragraph under Response.
- So, now, the second aspect of this
- 3 exhibit that's important to note is that, in the
- 4 course -- in course of preparing the response to the
- 5 pre-ask, MPI discovered that there was an error in the
- 6 original October update?
- 7 MS. CARA LOW: That is correct.
- 8 MR. ROBERT WATCHMAN: And so -- and
- 9 that's the note there that said while preparing the
- 10 revised rate update per Part A of this pre-ask, MPI
- 11 discovered that the net income in the original rate
- 12 update was overstated by \$57 million.
- 13 Claims incurred, interest rate impacts,
- 14 as at August 31, 2022, whereas investment income
- 15 incurred -- sorry, included interest rate impacts as
- 16 of July 31, 2022, causing this \$57 million difference.
- 17 And so, now, the pro formas have been
- 18 revised to ensure that the interest rate impacts and
- 19 investment income interest rate impacts are as at
- 20 August 31, 2022 and both pre-ask 1 and 2 reflect this
- 21 change. Correct?
- MS. CARA LOW: That is correct. So,
- 23 the error was in a pro forma not in a AAP rate
- 24 indication.
- MR. ROBERT WATCHMAN: Oh, so, okay, so

- 1 -- so -- so, where we are today, as I understand it,
- 2 it's -- it's M -- it is still the Corporation's
- 3 position that the appropriate new money yield is 4.05
- 4 percent?
- 5 MS. CARA LOW: That is correct.
- 6 MR. ROBERT WATCHMAN: And that the
- 7 Corporation is currently providing a new update, based
- 8 upon that 4.05 percent new money yield but with this
- 9 correction in income overstatement?
- 10 MS. CARA LOW: No. The minus -- like
- 11 at 4.05, which is in the AAP rate-making, that results
- 12 in a minus 0.1 percent, that is correct. That is not
- 13 being -- we are not providing a revised one.
- 14 MR. ROBERT WATCHMAN: Okay. So,
- 15 you're not providing -- okay, are you providing a
- 16 correction, then, to Exhibit 50, as it relates to this
- 17 yeah -- yeah, net income overstatement?
- 18 MS. CARA LOW: Sorry. I would need to
- 19 see Exhibit 50.
- 20 MR. ROBERT WATCHMAN: Well, okay. I'm
- 21 just -- well, I'm just -- if we could perhaps just
- 22 stay here for a minute. I'm just trying to get an
- 23 understanding as to -- there was an error indicated
- 24 here and that error was used in preparing Exhibit 50,
- 25 was it not?

- 1 MS. CARA LOW: I would need to see
- 2 what Exhibit 50 is.
- 3 MR. ROBERT WATCHMAN: Okay.
- 4 Certainly. If we could go to Exhibit 50?
- 5 MR. STEVE SCARFONE: That's the
- 6 October 12 update.
- 7 MS. CARA LOW: No. The error was in
- 8 the forecasted income statement. The forecasted
- 9 income statement is not used for AAP rate-making.

10

- 11 CONTINUED BY MR. ROBERT WATCHMAN:
- MR. ROBERT WATCHMAN: Okay. So, the
- 13 Corporation's pos -- position now, then, is that the
- 14 rate request, based upon new money yield of 4.05
- 15 percent results in a rate request of negative 0.1
- 16 percent overall?
- 17 MS. CARA LOW: That is correct.
- 18 MR. ROBERT WATCHMAN: Thank you.
- 19 Okay. Could we have an undertaking to refile the PF-1
- 20 from Exhibit 50, correcting the income error?

21

22 (BRIEF PAUSE)

- MR. STEVE SCARFONE: Yep. Mr.
- 25 Watchman, we can make that undertaking.

```
1
                   Oh, I'm supposed to have you --
                  MR. ROBERT WATCHMAN: -- review it?
 2
                   MR. STEVE SCARFONE: Yes.
 4
                  MR. ROBERT WATCHMAN: Okay. So, the
   undertaking is to provide a revised PF-1 from Exhibit
 5
   50, which is the October 12th update, which corrects
   for the net income overstatement identified in Exhibit
 7
 8
   58.
 9
                   MR. STEVE SCARFONE: Thank you.
10
                  MR. ROBERT WATCHMAN: Sorry, as well,
   I probably should have asked for similar updates to
11
   PF-2 and PF-3, if that's acceptable?
12
13
                   MR. STEVE SCARFONE: Yes. That's --
14 that's acceptable. Thank you.
15
16 --- UNDERTAKING NUMBER 24:
                                     MPI To provide a
17
                                      revised PF-1, PF-2,
18
                                      and PF-3 from
19
                                      Exhibit 50, which is
20
                                      the October 12th
21
                                      update, which
22
                                      corrects for the net
23
                                      income overstatement
2.4
                                      identified in
25
                                      Exhibit 58.
```

- 1 CONTINUED BY MR. ROBERT WATCHMAN:
- 2 MR. ROBERT WATCHMAN: So, Kristen, if
- 3 we could return to Exhibit 58, page 6 of 56, which is
- 4 the PF-1. And, if we could keep one finger on this
- 5 pro forma and, then, bring up the pro forma from Part
- 6 5 of the Application pro formas, PF-1, which is page 5
- 7 of 29, and we could just scroll to the top of that.
- 8 So, this is the pro forma 1 from the
- 9 original Application? Correct?
- 10 MS. CARA LOW: Correct.
- MR. ROBERT WATCHMAN: And, so, this
- 12 was based upon a new money yield of 3.43 percent.
- 13 Is that correct?
- MS. CARA LOW: Correct?
- MR. ROBERT WATCHMAN: And, if we --
- 16 looking at the second column of numbers, which is the
- 17 2023 forecast budget and, if we scroll down to Line
- 18 30, we see that forecast net investment income was
- 19 \$136 million?
- 20 MS. CARA LOW: That is correct.
- 21 MR. ROBERT WATCHMAN: And, so, if we
- 22 could go back to Exhibit -- sorry, Exhibit 58, the pro
- 23 forma 1, and we look at the similar column -- the
- 24 second column, forecast budget 2023, we see that
- 25 investment income has decreased to 125.7?

- 1 MS. CARA LOW: Correct.
- MR. ROBERT WATCHMAN: For a change of
- 3 \$10 million?
- 4 MS. CARA LOW: Correct.
- 5 MR. ROBERT WATCHMAN: And we see there
- 6 -- sorry, we see there -- sorry, for flipping back and
- 7 forth, that the interest rate impact is \$124.4
- 8 million?
- 9 MS. CARA LOW: Correct.
- 10 MR. ROBERT WATCHMAN: And so, the --
- 11 the net investment income now being forecast -- oh,
- 12 sorry, based upon Exhibit 58, is approximately \$1.3
- 13 million?
- MS. CARA LOW: Correct.
- MR. ROBERT WATCHMAN: So, that's down
- 16 from the 136 million in the original application?
- MS. CARA LOW: Correct.
- 18 MR. ROBERT WATCHMAN: And is that --
- 19 so, I take it that that difference is primarily due to
- 20 the interest rate impact, correct?
- MS. CARA LOW: One (1) minute, please.
- 22
- 23 (BRIEF PAUSE)
- 24
- MS. CARA LOW: Sorry, could you repeat

- 1 the question?
- 2 MR. ROBERT WATCHMAN: So, is -- is the
- 3 decrease in forecast budget, net investment income
- 4 from 136.1 million to 1.3 million, that is primarily
- 5 due to the interest rate impact?
- 6 MS. CARA LOW: That would be correct.
- 7 MR. ROBERT WATCHMAN: Now...

8

9 (BRIEF PAUSE)

- 11 MR. ROBERT WATCHMAN: Could we turn to
- 12 the investment presentation from this morning? And I
- 13 believe it's slide 21. Thank you.
- 14 And we see there that the increase in
- 15 claims incurred due to discount rate change is \$128.2
- 16 million?
- 17 MR. GLENN BUNSTON: Yes, that's what
- 18 the slide shows.
- 19 MR. ROBERT WATCHMAN: And then -- and
- 20 then 128.4 for claims impact -- or -- or sorry,
- 21 investment income impact?
- MR. GLENN BUNSTON: Yes, a loss --
- 23 unrealized and realized loss of \$128.4 million on
- 24 marketable bonds.
- 25 MR. ROBERT WATCHMAN: And if --

- 1 Kristen, if we could turn back to Exhibit 58, PF-5,
- 2 page 9 of 56. There we are.
- And if we could look at line 16 and if
- 4 we look at line 16 we see claims incurred interest
- 5 rate impact for the -- under the update is 134.3
- 6 million?
- 7 MR. GLENN BUNSTON: Yes, that's what
- 8 that says.
- 9 MR. ROBERT WATCHMAN: Okay. And
- 10 should that not correspond to the figure in your
- 11 slide?
- 12
- 13 (BRIEF PAUSE)
- 14
- 15 MR. STEVE SCARFONE: Mr. Watchman, can
- 16 the panel take that away and reconcile those two (2)
- 17 numbers for you after -- after the break, or even
- 18 perhaps end of day?
- 19 MR. ROBERT WATCHMAN: That -- that
- 20 would be appropriate. And perhaps, Madam Chair, given
- 21 that, that this might be a -- a good time for the
- 22 morning break.
- THE CHAIRPERSON: Yes, thank you, Mr.
- 24 Watchman. It's 10:27 right now. We'll return at
- 25 10:45, please.

1

- 2 --- Upon recessing at 10:27 a.m.
- 3 --- Upon resuming at 10:52 a.m.

4

- 5 THE PANEL CHAIRPERSON: Mr.
- 6 Watchman...?
- 7 MR. ROBERT WATCHMAN: Thank you, Madam
- 8 Chair.

- 10 CONTINUED BY MR. ROBERT WATCHMAN:
- 11 MR. ROBERT WATCHMAN: I'm going to now
- 12 change to the topic of interest rate forecasting, and
- 13 as you may be aware that in the -- in the past GRAs,
- 14 certainly, interest rate forecasting has taken up a
- 15 considerable portion of the hearing.
- 16 And going back even as far as the '27 -
- 17 sorry, the 2017 GRA, we had different variations and
- 18 models of forecasting presented. And back in the 2017
- 19 GRA, there was something referred to as the IRF-IRF,
- 20 the IRFRF, interest rate forecast risk factor. That's
- 21 before all your time, so I -- I won't go into that.
- But just to review part of that
- 23 history, in the 2018 GRA -- and if we could go,
- 24 Kristen, to Board Order 130/'17 at page 69, and we see
- 25 there -- yes, right there.

904 1 "Given that interest rates have 2 begun to rise in recent months, the Board does not accept that the naive forecast should be relied on for 5 rate-setting purposes." And if we go down a paragraph, the one beginning -- and the only expert testimony before the 7 Board on interest-rate forecasting was from CAC's expert, Dr. Simpson. 10 "The Board accepts the evidence of 11 Dr. Simpson that a 50/50 interest 12 rate forecast is the appropriate 1.3 approach for rate setting and tar --14 in those days, target capital 15 purposes." 16 So the Board's position at that time was that given rises in -- in interest rates in recent 17 18 months before the GRA that it was more appropriate to use the 50/50 interest rate forecast. And -- and for 20 the -- for the record, the 50/50 interest rate 21 forecast is the average between a naive forecast and 22 the standard interest rate forecast. 23 Is that your understanding? 2.4 MR. GLENN BUNSTON: Yes, that's 25 correct.

```
1
                   MR. ROBERT WATCHMAN:
                                          And then turning
   ahead, Kristen, if we could go to Board Order 159/'18,
   and towards the bottom of the page, this is where the
   decision addressed interest rate forecasting and put
   the:
5
 6
                      "This Application included
                      considerable discussion of the
7
                      appropriate basis for interest rate
8
9
                      forecasting as in previous years.
                      The naive interest rate forecast
10
11
                      which was proposed by the
12
                      Corporation assumes no change in
1.3
                      market interest rates going forward
14
                      from the starting forecast date in
15
                      the Application filed the end of
16
                      February 2018."
17
                   And so ultimately, the Board then
   approved the naive forecast for the 2019 GRA.
18
19
                   Do you recall that?
20
                   MR. GLENN BUNSTON: Yes, I recall
21
   that.
22
                   MR. ROBERT WATCHMAN:
                                          Now moving ahead
23
   to the 2021 GRA. And, Kris -- Kristen, if we could go
24
   to Order 121/'21, and page 36. And you'll see there
25
   the -- the second paragraph:
```

	906
1	"The Board's approval of the use of
2	the naive interest rate forecast is
3	consistent with its position taken
4	in Board Order 176/'19, as well as
5	159/'18. The Board finds that the
6	volatility in market interest rates
7	and the uncertainty in forecasting
8	their movement are self-evident.
9	The Board acknowledges that Basic
10	insurance operations are less
11	sensitive to interest rate movements
12	because of recent ALM initiatives,
13	and that the use of AAP rate-making
14	has reduced interest rate
15	forecasting risk by shortening the
16	length of the interest rate forecast
17	needed in the derivation of rate
18	indications."
19	And scrolling to the next paragraph:
20	"The Board's approval of the use of
21	the naive interest rate forecast
22	follows its finding in Board Order -
23	- sorry, in Order 159/'18 that this
24	represents a best estimate for rate-
25	setting purposes.

907 1 "The Board notes that in Order 159/'18, it also observed that, 2 prior to the 2017 GRA, the parties applied the Standard Interest Rate 5 Forecast, SIRF, notwithstanding eight (8) years of flat interest 7 rates, and there was inconsistency 8 from year to year in the interest 9 rate forecasts advocated by the parties." 10 11 See that there? 12 MR. GLENN BUNSTON: Yes, I do. 13 MR. ROBERT WATCHMAN: And so since the 14 -- the 2018 GRA, the Corporation has been advocating the use of the naive interest -- naive interest rate 15 16 forecast. Is that correct? 17 MR. GLENN BUNSTON: Yes, that's 18 correct. 19 MR. ROBERT WATCHMAN: And the countervailing position through the years has been 20 21 that, while these rates have been so low and so stable for so long, they're just bound to go up. 22 23 Is that a fair summary of the -- of the 24 counterpoint? 25 MR. GLENN BUNSTON: Well, I think we -

- 1 we arrived at the naive forecasting methodology
- 2 because we had been relying on the -- the banks to
- 3 forecast interest rates, which was the foundation of
- 4 the Standard Interest Rate Forecasting methodology, or
- 5 the SIRF.
- And we found the banks to be
- 7 consistently wrong, frankly, because they assumed a --
- 8 a simple reversion to the long-term mean, and that
- 9 caused the Corporation to -- to forecast rising
- 10 interest rates which -- which never materialized, or
- 11 didn't for a very long period of time, and caused the
- 12 Corporation to overestimate its -- its net income.
- 13 So we decided to abandon the banks'
- 14 forecast as the basis of our forecast and recommended
- 15 the -- just the naive.
- 16 MR. ROBERT WATCHMAN: And now, given
- 17 global events over the -- the past two (2) years,
- 18 we've seen the impact, particularly in this year, with
- 19 increasing interest rates, correct?
- 20 MR. GLENN BUNSTON: Interest rates
- 21 have increased over the last eighteen (18) months,
- 22 yes.
- 23 MR. ROBERT WATCHMAN: And as those
- 24 increases came into being, was it not -- would you not
- 25 say it was -- it was more predictable that these rates

- 1 were going to occur and the magnitude of the
- 2 increases?
- MR. GLENN BUNSTON: Well, I would say
- $4\,$  that there were expectations in the marketplace that -
- 5 that central banks were going to increase short-term
- 6 administered rates.
- 7 Longer-term interest rates the central
- 8 banks do not control, and so there's less certainty
- 9 with those rates. And in fact we've seen the
- 10 inversion of the yield curve, which means that the
- 11 long-term rates have not risen in lockstep with the
- 12 short-term rates, so... But, yes, interest rates have
- 13 increased over the last eighteen (18) months, there's
- 14 no doubt.
- 15 MR. ROBERT WATCHMAN: Yeah. And --
- 16 and the point I was attempting to make is that it
- 17 seems to be more predictable -- has been more
- 18 predictable over the past year. And in your
- 19 testimony, you referred to two (2) anticipated -- two
- 20 (2) further anticipated increases in interest rates?
- 21 MR. GLENN BUNSTON: Marketplace is
- 22 anticipating that the -- the Bank of Canada will hike
- 23 increased interest rates two (2) more times this year,
- 24 which is the short-term overnight interest rate that
- 25 they control specifically.

- 1 MR. ROBERT WATCHMAN: And that will --
- 2 those increases would have an impact on the rating
- 3 year?
- 4 MR. GLENN BUNSTON: Well, those would
- 5 happen in the current year, so they would -- they
- 6 would be -- they would occur before the rating year.
- 7 But, as I said, the yield curve is inverted, and so
- 8 increases by the Bank of Canada do not necessarily
- 9 translate on a one-for-one basis to increases in
- 10 yields and long-term interest rates.
- MR. ROBERT WATCHMAN: Now, I'm -- I'm
- 12 going to turn to different aspects of the Mercer
- 13 report because in the Mercer report, there is
- 14 commentary about alternatives to MPI's interest rate
- 15 forecasting.
- Is that correct?
- 17 MR. GLENN BUNSTON: That's correct.
- 18 MR. ROBERT WATCHMAN: Okay. And,
- 19 Kristen, if we could turn to in -- from the
- 20 Application, it's part 7, INV, attachment B. I
- 21 believe it's -- ah, thank you.
- So, this is the -- phase 1 of the asset
- 23 liability study dated March 17, 2022, correct?
- MR. GLENN BUNSTON: Correct.
- MR. ROBERT WATCHMAN: And I'm just

Transcribed Oct 24, 2022 911 going to turn to page 26 of 33. 2 (BRIEF PAUSE) 5 MR. ROBERT WATCHMAN: And if we could scroll down toward the bottom of the page, Kristen. There. A little bit more. And we see there the 7 comment at the last paragraph: 9 "MPI could consider an interest rate 10 forecasting methodology that allows 11 for changes in future assumed 12 interest rates rather than holding 1.3 them constant throughout the 14 projection period." 15 You see that? 16 MR. GLENN BUNSTON: Yes, I do. 17 MR. ROBERT WATCHMAN: Now, is the --18 the Corporation considering altering its interest rate forecasting based upon the Mercer report? 19 20 MR. GLENN BUNSTON: We are reviewing 21 our interest rate forecasting methodology in light of 22 their recommendation, yes. 23 2.4 (BRIEF PAUSE)

```
1 MR. ROBERT WATCHMAN: And so now, if I
2 understand it, the -- is the -- the methodology that
```

- z understand it, the is the the methodology that
- 3 Mercer is referring to is a forward-rate methodology.
- 4 Is that correct?
- 5 MR. GLENN BUNSTON: Well, there were
- 6 two (2) methodologies. For -- the one that's
- 7 highlighted here is -- is the -- what's called the
- 8 equilibrium yield methodology, I believe, which is
- 9 outlined on this page and the top of the next page.
- 10 And below that, they talk about the forward rates.
- MR. ROBERT WATCHMAN: And...

12

13 (BRIEF PAUSE)

14

- 15 MR. ROBERT WATCHMAN: Kristen, if we
- 16 could go to IR PUB-MPI-114.

17

18 (BRIEF PAUSE)

- 20 MR. ROBERT WATCHMAN: And if we could
- 21 scroll to page 2, towards the bottom. And this is
- 22 that reference to considering alternate methodology.
- 23 And so, with respect to the first
- 24 suggested methodology, the Corporation's position was
- 25 that, while it requires significant professional

- 1 judgment for all assumptions such that -- such as the
- 2 level of equilibrium Government of Canada yield curve
- 3 (INDISCERNIBLE) of conversion to the equilibrium and
- 4 the path of convergence.
- 5 And the conclusion there, as I
- 6 understand it, is MPI will not be pursuing this
- 7 recommendation. Is that correct?
- 8 MR. GLENN BUNSTON: Yes, that's
- 9 correct.
- 10 MR. ROBERT WATCHMAN: Okay. And so,
- 11 the -- the following is an alternative approach
- 12 recommended by Mercer. If we could go to the next
- 13 page, please.
- 14 Rather than making an assumption for an
- 15 equilibrium Government of Canada yield curve, another
- 16 possible methodology is to take a more neutral view on
- 17 interest rates and use forward rates.
- 18 And the Corporation's response was:
- 19 "This recommendation uses forward
- 20 rates that are available in the
- 21 market. It is most appropriate for
- 22 short-term forecasting of about five
- 23 (5) years, which is the current
- 24 forecasting period MPI uses, and it
- 25 requires no judgment.

		914
1	MPI will evaluate the merits and	
2	risks of changing its forecasting	
3	methodology. MPI's primary	
4	objective is rate stability and	
5	conservatism.	
6	MPI will attempt to gather	
7	historical forward rates in order to	
8	assess the accuracy of forward rates	
9	relative to other methodology,	
10	including naive."	
11	Correct? That's the position of the	
12	Corporation?	
13	MR. GLENN BUNSTON: That was our	
14	response to the Information Request, yes.	
15	MR. ROBERT WATCHMAN: And can you tell	
16	us where you are in your evaluation of this	
17	forecasting methodology?	
18	MR. GLENN BUNSTON: Yes. We have	
19	gathered historical forward rates. And we're in the	
20	process of evaluating them right now.	
21		
22	(BRIEF PAUSE)	
23		
24	MR. ROBERT WATCHMAN: Kirsten, if we	
25	could Kristen rather, if we could go to IR PUB-MPI-	

915 1 2-59. 2 (BRIEF PAUSE) 5 MR. ROBERT WATCHMAN: And the -- the subject matter of this Information Request was the possible transferring of pension management to the province. Do you see that? 9 MR. GLENN BUNSTON: Yes, I see that. 10 MR. ROBERT WATCHMAN: And so, this would involve transferring the Corporation's pension 11 12 assets and obligations to the province or some other 1.3 holder? 14 MR. GLENN BUNSTON: It would involve 15 transferring a significant portion of the pension assets and liabilities to the province, yes. 16 17 MR. ROBERT WATCHMAN: And would you 18 anticipate on that transfer a gain or a loss? 19 MR. GLENN BUNSTON: Well, it depends 20 on the interest rates on that date. I think what we 21 filed in response to this question was, at -- at -- as 22 of that date, we expected a gain, but that could 23 change depending on the level of interest rates on 24 that date of the transfer. 25 MR. ROBERT WATCHMAN: And so, that

- 1 response was September 27th. Do you have any sense as
- 2 to timing, first, in terms of transfer and what the
- 3 rates would be?
- 4 MR. GLENN BUNSTON: Well, I think we
- 5 indicated in our response to the Information Request
- 6 was that the decision is really with the Province of
- 7 Manitoba. And we didn't expect any transfer to happen
- 8 until I think it was '23/'24, so it's really in the
- 9 Province's hands to make that decision at this point
- 10 because the timing is outside of our control.
- 11 MR. ROBERT WATCHMAN: And if I
- 12 understand your correct -- your answer correctly, it's
- 13 not all of the pension assets, but a significant
- 14 portion thereof.
- 15 Can you indicate what portion is
- 16 remaining and why?
- 17 MR. GLENN BUNSTON: Yes. So, the
- 18 pension assets would transfer, but there's other
- 19 future benefits that would -- would not transfer. So,
- 20 severance I think is -- is one (1) of them. There's
- 21 also benefits related to so-called high -- high
- 22 earners that would remain on MPI's books.
- MR. ROBERT WATCHMAN: Okay. I'm going
- 24 to change topics again. And -- just so it doesn't
- 25 seem to be too random. Mr. Bunston, you'll be glad to

- 1 hear that two (2) of the panels last week deferred
- 2 questions to this panel. So here they are.
- And Kristen, if we could turn to PUB-
- 4 MPI-122.

5

6 (BRIEF PAUSE)

7

- MR. ROBERT WATCHMAN: Sorry, it's 1-
- 9 122.

10

11 (BRIEF PAUSE)

- MR. ROBERT WATCHMAN: And -- and the
- 14 subject matter here is the claims discount rate
- 15 approach.
- 16 MR. GLENN BUNSTON: Yes, that's
- 17 correct.
- MR. ROBERT WATCHMAN: And the use of
- 19 the top-down approach?
- MR. GLENN BUNSTON: Correct.
- MR. ROBERT WATCHMAN: And so, as I --
- 22 and so, our understanding is -- is that the
- 23 Corporation and -- and this relates to IFRS 17, is
- 24 that correct?
- MR. GLENN BUNSTON: Yes.

```
1
                  MR. ROBERT WATCHMAN:
                                         And that the
   Corporation can choose either a reference portfolio or
   an actual portfolio for the selection of its discount
   rate?
 5
                                      That's correct.
                  MR. GLENN BUNSTON:
                  MR. ROBERT WATCHMAN:
                                         And you are --
   and the Corporation is -- has decided to use which
 7
   portfolio?
                  MR. GLENN BUNSTON: We've decided to
 9
  use a reference portfolio.
10
11
                  MR. ROBERT WATCHMAN: And if, instead,
12
   the Corporation had selected the actual portfolio,
13
   might that lead to different asset class selections?
14
                  MR. GLENN BUNSTON: I don't think it
15 would, no.
16
                                         Okay. Now, as
                  MR. ROBERT WATCHMAN:
17
   my understanding is the use of an actual portfolio
   would result in additional complexity, which is one of
```

20

the reasons why the Corporation is not adopting it.

- Can you explain that for the Board?
- 22 (BRIEF PAUSE)

19

2.1

24

- 23
- approach using a reference portfolio involves 25

MR. GLENN BUNSTON: So the top-down

- 1 selecting appropriate benchmarks, market indices, for
- 2 each issue or type. So those are published by FTSE
- 3 Russell in Canada and using the yields based on those
- 4 -- those indices.
- 5 And so, given that those indices are
- 6 published on a monthly basis and published independent
- 7 of MPI, they're easily verifiable and easy to obtain,
- 8 relative to the actual portfolio which requires
- 9 gathering the -- the yields for all the fixed income
- 10 assets in our portfolio and -- and calculated in the
- 11 weighted average of those.
- 12 So the reference portfolio, again,
- 13 based on those market indices, is somewhat easier to
- 14 obtain.
- 15 MR. ROBERT WATCHMAN: Thank you for
- 16 that. Now addressing interest rate impact on claims
- 17 incurred. And Kristen, if we could go to figure CI-5
- 18 in the Application.

19

20 (BRIEF PAUSE)

- 22 MR. ROBERT WATCHMAN: CI-5. And the -
- 23 the table at figure CI-5, it shows us that -- so for
- 24 Q4 of '22/'23, the discount rate would be 3.55
- 25 percent. Do you see that?

```
1 MR. GLENN BUNSTON: Yes, I do.
```

- 2 MR. ROBERT WATCHMAN: And if we could
- 3 turn to PUB-2-2.

4

5 (BRIEF PAUSE)

- 7 MR. ROBERT WATCHMAN: And if we look
- 8 here, this is a determination of the claim discount
- 9 rate. If we look to, again, the end of Q4 2023, we
- 10 see -- right to the bottom, line 15, we see that the
- 11 discount rate there is 4.19 percent. Do you see that?
- MR. GLENN BUNSTON: Yes, I see that.
- MR. ROBERT WATCHMAN: And so, that
- 14 represents a -- an increase of approximately sixty-
- 15 four (64) basis points from the three-point-five-five
- 16 (3.55) to the four-point-one-nine (4.19)?
- 17 MR. GLENN BUNSTON: Yes, that's
- 18 correct.
- MR. ROBERT WATCHMAN: And my
- 20 understanding is that that difference is attributable
- 21 to the item at line 14, the portfolio management fee?
- MR. GLENN BUNSTON: The weighted
- 23 average yield is reduced by the portfolio management
- 24 fee, which is seven (7) basis points.
- MR. ROBERT WATCHMAN: Which would take

- 1 us down to the three-point-five-five (3.55), correct?
- 2 MR. GLENN BUNSTON: I believe that the
- 3 -- the claim discount rate of four-point-one-nine
- 4 (4.19) is -- is net of the portfolio management fee of
- 5 seven (7) basis points.
- 6 So the -- the weighted average yield
- 7 would be four-point-one-nine (4.19) plus the seven (7)
- 8 basis points. So it would be four-point-two-six
- 9 (4.26).
- 10 MR. ROBERT WATCHMAN: Okay.
- 11
- 12 (BRIEF PAUSE)
- 13
- 14 MR. ROBERT WATCHMAN: Now, if we could
- 15 turn to the next appendix, Appendix 3.
- 16
- 17 (BRIEF PAUSE)
- 18
- MR. ROBERT WATCHMAN: I'm -- I'm
- 20 sorry. Staying with Appendix 2.
- 21 And if we look at the MUSH bonds, they
- 22 now have a yield that is close to the marketable bond
- 23 yield?
- MR. GLENN BUNSTON: Yes. The -- the
- 25 yield in Q4 of '22/'23 is 4.31 percent, which is

- 1 eleven (11) -- only eleven (11) basis points higher
- 2 than the claims discount rate.

3

4 (BRIEF PAUSE)

5

- 6 MR. ROBERT WATCHMAN: And so, is that
- 7 -- that relates to the mark-to-market impact as at
- 8 August 31, 2021 -- '22, rather?
- 9 MR. GLENN BUNSTON: No. The yield
- 10 here is independent of how they're accounted for.
- 11 This -- this is the market-based yield.
- MR. ROBERT WATCHMAN: Thank you. I am
- 13 now going to turn to the topic of the ALM study.

14

15 (BRIEF PAUSE)

- 17 MR. ROBERT WATCHMAN: And --
- 18 MR. STEVE SCARFONE: You know, Mr.
- 19 Watchman -- sorry to interrupt. We brought Mr. Lloyd
- 20 in all the way from Vancouver --
- MR. ROBERT WATCHMAN: Well --
- MR. STEVE SCARFONE: -- some questions
- 23 for.
- MR. ROBERT WATCHMAN: Well, we -- yes,
- 25 we'll make it worth his while, I'm sure.

1 MR. STEVE SCARFONE: Good. Thank you.

2

3 (BRIEF PAUSE)

- 5 MR. ROBERT WATCHMAN: And Kristen, if
- 6 we could turn to attachment -- INV, attachment B.
- 7 Again, this was the phase 1 report.
- 8 And just on the topic of -- of the
- 9 impact of adopting IFRS 9 and 17, Mr. Lloyd, the new
- 10 standards requiring fair market adjustments for all
- 11 investments and because they are a large portion of
- 12 the assets of the Basic claims portfolio is duration
- 13 matching.
- 14 So does Mercer believe that there is
- 15 any need to change the current approach?
- 16 MR. NEIL LLOYD: No. And its change.
- 17 MR. ROBERT WATCHMAN: Right. So, is
- 18 it Mercer's view that there should -- there should be
- 19 no change to the investment strategy or AM -- ALM, but
- 20 that MPI may want to consider additional investment
- 21 asset types?
- 22 MR. NEIL LLOYD: I think that the
- 23 basic principles would remain the same.
- MR. ROBERT WATCHMAN: All right, the
- 25 basic principles being?

- 1 MR. NEIL LLOYD: I -- I mean there --
- 2 there's not a reason to change the approach of
- 3 interest rate managements -- the way we approach the
- 4 modeling is exactly the same -- exactly the same. I
- 5 don't think IFRS doesn't materially change that.
- 6 MR. ROBERT WATCHMAN: Now, if we could
- 7 turn ahead then to page, it's 15 of the report by 17
- 8 of the PDF, 17 of 33. And, if we just scroll down to
- 9 that first table there in the notes.
- 10 Now there's an identification here of
- 11 sensitivity to both interest rate changes and
- 12 inflation rate changes. And we see that these
- 13 primarily affect the Basic claims portfolio and the
- 14 employee future benefit portfolio. Do you see that?
- 15 MR. NEIL LLOYD: That's correct.
- 16 MR. ROBERT WATCHMAN: And -- and can
- 17 you explain why that is?
- MR. NEIL LLOYD: I mean, in both those
- 19 cases, those liabilities do change by the impact of
- 20 inflation. And that's not the case on the Extension
- 21 SRE and the RSR.
- MR. ROBERT WATCHMAN: Okay, and -- and
- 23 is the reason for that is because both Basic claims in
- 24 its personal injury protection plan and the EFB
- 25 benefits are tied to consumer price index?

1 MR. NEIL LLOYD: In fact, in a number

- 2 of cases, that's just Manitoba inflation, but yes.
- 3 MR. ROBERT WATCHMAN: So, Manitoba
- 4 CPI? Is that --
- 5 MR. NEIL LLOYD: Correct. I think so,
- 6 yeah.
- 7 MR. ROBERT WATCHMAN: And, just so we
- 8 can understand the significance of -- of the numbers
- 9 there, I note that in -- there's a footnote 2, which
- 10 talks about duration. And it says:
- 11 "Duration is a measure of interest
- 12 rate sensitivity. A duration of ten
- 13 (10), means a 1 percent decrease or
- 14 increase in the interest rate used
- to calculate the liability will --
- 16 will result in a 10 percent increase
- 17 or decrease in the liability."
- 18 And so, that's the relationship between
- 19 the two (2)?
- MR. NEIL LLOYD: Correct.
- MR. ROBERT WATCHMAN: So, now I wanted
- 22 to -- and -- and I note the reference there to -- to
- 23 inflation rate changes and we're going to be focusing
- 24 more on that. And if we could turn then, Kristen, to
- 25 attachment F.

- 1 And this is the Mercer discussion paper
- 2 concerning real return bonds, levered bonds and
- 3 mortgage investments dated, if you scroll down a bit,
- 4 May 25, 2022. Is that correct sir?
- 5 MR. NEIL LLOYD: Correct.
- 6 MR. ROBERT WATCHMAN: And each of
- 7 these types of assets do address inflation rate risk.
- 8 Is that correct?
- 9 MR. NEIL LLOYD: Particularly the
- 10 first two (2), yes.
- MR. ROBERT WATCHMAN: Okay. So, can
- 12 you just in -- at -- at high level, explain to us what
- 13 real return bonds are and what the levered bonds are?
- 14 MR. NEIL LLOYD: The -- the real
- 15 return bonds are effectively are where, you know, you
- 16 -- you pack on -- you know, you -- you -- you get a
- 17 normal interest payment back but the difference here,
- 18 the coupon payments, increase each year with -- with
- 19 inflation.
- 20 So, you're getting inflation linked
- 21 return and, in fact, when it gets repaid, there's also
- 22 been increase with inflation throughout the whole
- 23 period. So provides you with that inflation
- 24 protection.
- 25 The -- the levered bonds is effectively

- 1 where, in order to get a protection, you actually --
- 2 you have certain amount universal (INDISCERNIBLE)
- 3 bonds and you borrow another amount. And the other
- 4 amount you do to -- to -- to get additional real
- 5 return bond -- to real return exposure.
- So, it's a more -- it's a way of
- 7 actually getting the real return protection, but with
- 8 using less capital. But there are a couple of risks
- 9 that you have to manage when you do that.
- 10 MR. ROBERT WATCHMAN: Now, I
- 11 understand -- understand that historically, one of the
- 12 concerns with real return bonds is their illiquidity.
- 13 Is that correct?
- 14 MR. NEIL LLOYD: The -- the -- it's
- 15 not so much they're illiquid, they're difficult to
- 16 buy. They're not so hard to sell.
- 17 MR. ROBERT WATCHMAN: Okay. So, and -
- 18 and has that changed with -- with increase in
- 19 inflation, I imagine many consumers are -- are
- 20 reacting to inflation through this process?
- 21 MR. NEIL LLOYD: It -- it's still the
- 22 same situation. It's difficult to buy the bonds, but
- 23 it's not difficult to sell them which is why we said
- 24 that it would take somewhere between five (5) and ten
- 25 (10) months to build up a portfolio, depending on how

- 1 you did it.
- 2 MR. ROBERT WATCHMAN: And, are some of
- 3 those real return bonds issued by the Province of
- 4 Manitoba?
- 5 MR. NEIL LLOYD: Not that I'm aware
- 6 of, but I could be wrong on that.
- 7 MR. ROBERT WATCHMAN: Mr. Bunston, do
- 8 you know?
- 9 MR. GLENN BUNSTON: I believe that the
- 10 Province of Manitoba has issued real return bonds in
- 11 the past, but I don't believe they've issued them
- 12 recently.
- 13 My understanding is that the federal
- 14 government is the largest issuer of real return bonds
- 15 and that the provinces have issued, but are -- real
- 16 return bonds, but they're limited in size and
- 17 frequency of issue by the provinces.
- 18 MR. ROBERT WATCHMAN: But, if -- if
- 19 they were issued, those are bonds that MPI can gain
- 20 access to?
- 21 MR. GLENN BUNSTON: If the provinces
- 22 chose to issue real return bonds, then yes, MPI could
- 23 gain access to them.
- MR. ROBERT WATCHMAN: So, going back
- 25 to the levered bonds, so, my understanding is -- is

- 1 that -- the purchaser doesn't physically hold the
- 2 bonds, but they hold the derivative instrument which
- 3 has the characteristics of the real return bonds.
- 4 Is that correct?
- 5 MR. NEIL LLOYD: Generally, that's
- 6 correct. Yes.
- 7 MR. ROBERT WATCHMAN: Now, my
- 8 understanding well -- as well, is that levered real
- 9 return bonds would provide long-term inflation
- 10 protection?
- 11 MR. NEIL LLOYD: That is correct.
- 12 MR. ROBERT WATCHMAN: And that's
- 13 because of -- of duration, is that correct?
- 14 MR. NEIL LLOYD: They're -- they're
- 15 effectively giving three (3) times the duration of a
- 16 normal real return bond.
- 17 MR. ROBERT WATCHMAN: Okay. So going
- 18 from the typical 5-year to something like a 16.7-year
- 19 duration?
- 20 MR. NEIL LLOYD: Something like that.
- 21 MR. GLENN BUNSTON: Actually, I think
- 22 the duration of a real return -- well they're --
- 23 they're issued in different -- various terms, but I
- 24 think the duration is typically closer to fifteen (15)
- 25 years, for an unlevered real return bond.

- 1 MR. NEIL LLOYD: Three (3) times,
- 2 again, that was the key point.
- 3 MR. ROBERT WATCHMAN: Now, I'm -- I'm
- 4 going to go back to attachment V, if I can Kristen.
- 5 And I'd like to go to page 21 of 33, of the
- 6 attachment. Just to make it easy for us, if we could
- 7 go to the chart at the bottom of the page, 'cause this
- 8 is -- as I understand it, this is a graphic
- 9 representation of the benefit of using real return
- 10 bonds and so if -- sorry, scroll up just slightly.
- 11 And so, the indication here is -- is
- 12 this is a forecast based upon a portfolio that has 34
- 13 percent nominal bonds, being Corporate bonds and non-
- 14 marketable bonds, or MUSH, and 66 percent of real
- 15 return bonds.
- 16 Now if you -- can you take us through
- 17 this, Mr. Lloyd, and just explain what -- what this
- 18 tells us in terms of fighting -- or -- or I --
- 19 inflation risk.
- 20 MR. NEIL LLOYD: I think the key point
- 21 is trying to show, is that, the light blue, you can
- 22 see the -- the -- the liability cash flows are fairly
- 23 even across the whole period. I mean, they do
- 24 gradually, sort of, reduce over time, but they're
- 25 very, very even.

- 1 The -- the real return bonds, on the
- 2 other hand, I mean have those very significant cash
- 3 flows set on particular years, which is the different
- 4 maturities that are in play. It -- it's very
- 5 difficult to get cash flows that perfectly match the
- 6 liability. So it's not perfect, but you can protect,
- 7 to some degree, but it's not a perfect match.
- 8 MR. ROBERT WATCHMAN: And -- and what
- 9 you're trying to achieve here is that the -- the asset
- 10 -- the asset cash flows exceed the liability cash
- 11 flow.
- MR. NEIL LLOYD: I mean, ideally, when
- 13 you're cash flow matching, you would have the dark
- 14 blue lines perfectly matching the light blue lines.
- 15 But you can't quite do that, so you -- you do this as
- 16 best as you can, but it -- you know, ideally do not
- 17 want -- I mean you have -- because you have some
- 18 differences that can occur because the cash flows do
- 19 not match perfectly.
- 20 MR. ROBERT WATCHMAN: Right. So --
- 21 and that's a timing issue, but -- but ultimately you -
- 22 you want more dark blue than light blue; is that
- 23 fair to say?
- 24 MR. NEIL LLOYD: It think it's a
- 25 little more complicated than that but I think you

- 1 would want them to be closer together.
- MR. ROBERT WATCHMAN: Thank you. And
- 3 -- and, Kristen, if we could turn to the next page,
- 4 and there's a similar chart there, but, oh, just down
- 5 a bit, where we can read the text above it.
- 6 So, this is, now, looking at levered
- 7 bonds and, so, you have 78 percent nominal bonds, the
- 8 provincial bonds, corporate bonds, and non-marketable
- 9 bonds, with 22 percent levered real return bonds.
- 10 And, so, can you just explain this
- 11 graphic to us and relate that to the graph on the
- 12 earlier page?
- MR. NEIL LLOYD: I think if you -- let
- 14 me see if I can compare -- if you compare -- if you
- 15 look here, you will find, again, you find that the
- 16 dark blue lines are more similar to the light blue
- 17 lines and maybe if -- maybe if you flip back to the
- 18 previous page -- the previous chart.
- 19 If you see there, you can really see
- 20 the light blue lines and the dark blue lines as
- 21 significantly above or significantly below. Whereas
- 22 with the -- with the -- with the levered bonds in
- 23 place, so, again, go to the -- go to the other chart,
- 24 there is a closer match.
- So, what I am saying is it's not a case

- 1 of being -- you -- you want, actually, the blue --
- 2 dark blue to be bigger than the light blue. You
- 3 ideally want them to be closer together and the --
- 4 even the scale shows that they are a closer match than
- 5 using the return bonds.
- 6 MR. ROBERT WATCHMAN: And, so, is it
- 7 Mercer's recommendation that MPI adopt an inflati --
- 8 an inflation-fighting device, by using the real return
- 9 bonds, either just real return bonds or the levered
- 10 bonds?
- 11 MR. NEIL LLOYD: Correct. You would
- 12 need -- yeah. To -- to cover for inflation, you would
- 13 need real return bonds or the levered real return
- 14 bonds.
- MR. ROBERT WATCHMAN: So, it -- it --
- 16 can we say, overall, it's a better strategy for
- 17 addressing inflation rate risk?
- MR. NEIL LLOYD: Correct.
- 19 MR. ROBERT WATCHMAN: And, Kristen,
- 20 can we turn to this morning's presentation on
- 21 investments and I believe it was slide 25 -- 23,
- 22 rather. I'm sorry. Okay.
- So -- and, now, Mr. Bunston, you
- 24 indicated that recommended asset mixes will be
- 25 presented to MPI's Investment Committee on November

- 1 10. So, we -- the Board won't have information
- 2 available as to what changes might be made until next
- 3 year's GRA? Is that correct?
- 4 MR. GLENN BUNSTON: That's correct.
- 5 MR. ROBERT WATCHMAN: Now, but the
- 6 next bullet says:
- 7 "... in not recommending the
- 8 inclusion of equities or levered
- 9 bonds in the Basic claims
- 10 portfolio."
- Is that correct?
- 12 MR. GLENN BUNSTON: Correct.
- MR. ROBERT WATCHMAN: Now, does that
- 14 mean you're not recommending real return bonds either?
- 15 MR. GLENN BUNSTON: No. That means
- 16 that when Mercer did its -- developed the efficient
- 17 frontiers, they did them in a step-wise fashion. The
- 18 first step was to add real return bonds and they
- 19 developed an efficient frontier, identified port --
- 20 asset mixes on that, efficient frontier, then, they
- 21 added mortgages and real estate, developed an --
- 22 another efficient frontier.
- The final step was to add levered bonds
- 24 and equities and, so, we are not -- we are not
- 25 recommended leverage in equities. So, we are

- 1 recommending -- we are considering asset mixes that
- 2 were on the -- the efficient frontier that included
- 3 real return bonds, real estate, and mortgages.
- 4 MR. ROBERT WATCHMAN: So -- so, there
- 5 is, in -- in your recommendations or the Committee's
- 6 recommendations, they're intended to address the
- 7 inflation rate risk? Is that correct?
- MR. GLENN BUNSTON: Correct.
- 9 MR. ROBERT WATCHMAN: So, now, my
- 10 understanding is -- is that the levered strategy is
- 11 better.
- 12 Can you explain to us why the Committee
- 13 is not recommending levered real return bonds or any
- 14 other levered bonds?
- 15 MR. GLENN BUNSTON: Well, use of
- 16 leverage comes with risks and rewards. It -- it --
- 17 and the -- the primary motivation for recommending or
- 18 considering the use of leverage was to free up capital
- 19 to invest in growth investments which, in this case,
- 20 was equities.
- 21 And our recommendation to our
- 22 Investment Committee is going to be that we not invest
- 23 in equities within the Basic claims portfolio, and,
- 24 so, from that decision, then, it falls out that
- 25 leverage is not required, if -- if, in fact, we don't

- 1 want to invest in growth assets within the Basic
- 2 claims portfolio.
- 3 MR. ROBERT WATCHMAN: Could you give
- 4 us some better idea of -- of what the risks are to
- 5 leveraging?
- 6 MR. GLENN BUNSTON: Yep. There's a
- 7 number of risks. Counter-party risk would be one.
- 8 You're -- you -- you're purchasing derivative products
- 9 from -- from banks. So, you're exposed to counter-
- 10 party risk.
- 11 There's risk of being able to finance
- 12 the -- to gain the leverage to finance the investment
- 13 strategy. So, it is usually done through repurchase
- 14 agreements.
- There's the risk that you may not be
- 16 able to -- they're short-term in nature. They need to
- 17 be rolled on a -- on a frequent basis. There's a risk
- 18 that you might not be able to -- to roll those
- 19 repurchase agreements.
- 20 There's also risk of shape of the yield
- 21 curve. So, you borrow short term and invest long term
- 22 and, so, in a -- in a typical upward-sloping yield
- 23 environment, you'd have what's called a positive
- 24 carry, where you're borrowing at a lower rate than
- 25 you're investing in -- at.

- So, in a -- in an inverted yield curve
- 2 environment, you would have a negative carry, which
- 3 would reduce the return from the investment strategy.
- 4 So, there's a number of risks.
- 5 MR. ROBERT WATCHMAN: Kristen, if we
- 6 could go back to the charts we were just looking at,
- 7 for real return bonds.
- 8 And, Mr. Lloyd, so, these portfolios
- 9 are -- do they have any equities in them or is this
- 10 just purely bonds?
- 11 MR. NEIL LLOYD: This is purely bonds.
- MR. ROBERT WATCHMAN: I am going to
- 13 now refer to the phase 2 report. So, Kristen, that's
- 14 Attachment C to Investments and if we could turn to
- 15 page 6 of 33 -- sorry, page 8 of 33.
- 16 And in the -- what this chart here is
- 17 it addresses different forms of inflation risk? Is
- 18 that correct?
- 19 MR. NEIL LLOYD: Yes, different
- 20 inflation scenarios.
- MR. ROBERT WATCHMAN: Okay. And if we
- 22 scroll down to the second chart, there's an indication
- 23 of forecast or net position for the different
- 24 portfolios and it appears here that what is referred
- 25 to as Basic long is more susceptible to these

- 1 inflation risks than the non-Basic portfolios and --
- 2 and -- and is that because again of the indexing of
- 3 certain Basic long-term benefits?
- 4 MR. NEIL LLOYD: That is correct.
- 5 MR. ROBERT WATCHMAN: Now, if we could
- 6 turn ahead to page 13 of that report and this talks
- 7 about the nominal and real liability benchmarks that
- 8 are appropriate for investment strategies.
- 9 And it is my understanding is that it's
- 10 Mercer's recommendation that, for those portfolios
- 11 that are subject to inflation risk that a real
- 12 liability benchmark should be used, whereas, for those
- 13 that are not exposed to inflation risk, a nominal
- 14 benchmark liability -- liability benchmark is
- 15 appropriate?
- 16 MR. NEIL LLOYD: That -- that's
- 17 correct.
- 18 MR. ROBERT WATCHMAN: And so, when we
- 19 look at this chart -- and we'll -- we'll get to some
- 20 definitions in a little bit. It's the -- the last row
- 21 there with -- it has the real return bonds. We see
- 22 that an allocation to Basic long and then EFB status
- 23 quo and EFB refunded.
- So those are the portfolios that are at
- 25 risk for inflation, is that fair to say?

- 1 MR. NEIL LLOYD: That is correct.
- 2 MR. ROBERT WATCHMAN: And if we could
- 3 just return the page. And this gives us our -- so
- 4 this helps with a definition as to Basic long and what
- 5 is considered Basic short.
- And so, the Basic long liabilities, as
- 7 I indicated, appear to be sort of PIPP or bodily
- 8 injury claims, is that correct?
- 9 MR. NEIL LLOYD: I don't know.
- MS. CARA LOW: Yeah, the long total
- 11 claims would be the injuries to Manitobans through
- 12 PIPP or the public liability, which is your bodily
- 13 injury.
- 14 MR. ROBERT WATCHMAN: And then, we see
- 15 sort of Basic short, which is your property damage and
- 16 collision and comprehensive that we see that are
- 17 short-tail type claims. Is that right?
- 18 MS. CARA LOW: Correct. Yeah.
- 19 MR. ROBERT WATCHMAN: Now, is Mercer
- 20 recommending or is MPI considering dividing the Basic
- 21 claims portfolio to address long-tail claims versus
- 22 short-tail claims?
- MR. GLENN BUNSTON: Yes, we are
- 24 considering the establishment of a short-term
- 25 investment portfolio with the intention that that

- 1 would cover these short-term claims that are listed
- 2 here.
- 3 MR. ROBERT WATCHMAN: And with respect
- 4 to then the Basic long, real return bonds or some
- 5 other sort of inflation dividing asset class would be
- 6 included?
- 7 MR. GLENN BUNSTON: Yes. Real return
- 8 bonds would be included in the Basic long-term
- 9 portfolio.
- 10 MR. ROBERT WATCHMAN: And do you have
- 11 an idea as to the amount of the portfolio attributable
- 12 to Basic long versus Basic short?
- MR. GLENN BUNSTON: Yeah, Basic short
- 14 would represent approximately 7 percent of the overall
- 15 Basic claims assets.
- 16 MR. ROBERT WATCHMAN: And that stands
- 17 currently at about 2.9 billion -- 2.9 billion?
- 18 MR. GLENN BUNSTON: Two-point-nine
- 19 (2.9) billion is for the Basic line of business, which
- 20 --
- MR. ROBERT WATCHMAN: Oh, sorry.
- 22 MR. GLENN BUNSTON: -- includes RSR and
- 23 EFB. So it's -- Basic claims portfolio, on its own,
- 24 is closer to 2 billion.
- 25

1 (BRIEF PAUSE)

- MR. ROBERT WATCHMAN: If we could then
- 4 turn ahead to page 18 of this report. And then, so
- 5 this then is a graphic representation of how the
- 6 efficient frontiers were determined?
- 7 MR. NEIL LLOYD: That is correct and
- 8 we modelled through them, yes.
- 9 MR. ROBERT WATCHMAN: Yeah. And can
- 10 you just then perhaps go through this graphic and
- 11 explain the Stepwise (phonetic) analysis that Mercer
- 12 undertook?
- 13 MR. NEIL LLOYD: Sure. So in the
- 14 first efficient fund -- efficient frontier 1, we added
- 15 real return bonds and we seem -- we looked to what
- 16 portfolios would come up on the efficient frontier
- 17 with those bond -- with those in place.
- 18 We then went a step further and we came
- 19 back with efficient frontier 2, where, in addition to
- 20 what we already had with the real return bonds in
- 21 place, we added commercial mortgages and real estate
- 22 to see whether they would make a difference as well.
- 23 And in the third case, which impact
- 24 everybody referred to, we included the levered bonds
- 25 and that gave us the ability to invest in the adverse

- 1 equity portfolios.
- 2 MR. ROBERT WATCHMAN: And --
- 3 MR. NEIL LLOYD: Rather than having
- 4 all of them in one go and did -- to understand what
- 5 the changes are taking place.
- MR. ROBERT WATCHMAN: Thank you. And
- 7 as I understand the Corporation's evidence is that the
- 8 efficient frontier 3 is not under consideration any
- 9 longer?
- 10 MR. GLENN BUNSTON: That's correct.
- 11 Yeah. We are considering asset mixes that were on
- 12 efficient frontier number 2.

13

14 (BRIEF PAUSE)

- 16 MR. ROBERT WATCHMAN: So if we could
- 17 then turn to attachment G, which is the asset mix
- 18 optimization report, dated June 2nd, 2022.
- 19 Is that correct, Mr. Lloyd?
- MR. NEIL LLOYD: That is correct.
- MR. ROBERT WATCHMAN: And Kristen, if
- 22 we could turn ahead to page 11.
- 23 And so, this is the efficient frontier
- 24 based upon the current asset classes only. But as I
- 25 understand it, with some change in the asset mix.

- 1 Is that what this represents?
- 2 MR. NEIL LLOYD: That is correct.
- 3 MR. ROBERT WATCHMAN: And so, what we
- 4 see is -- is there -- changes to, essentially,
- 5 midterm, provincial, corporate, and MUSH bonds?
- 6 MR. NEIL LLOYD: MUSH bonds remain the
- 7 same, but if there's a change in provincial and
- 8 corporate, in particular.
- 9 MR. ROBERT WATCHMAN: And -- and so,
- 10 when we look at the -- the chart on -- on the right,
- 11 the green dot at the bottom is the current asset mix?
- 12 MR. NEIL LLOYD: That's correct.
- MR. ROBERT WATCHMAN: And so, what
- 14 we're looking at in an efficiency frontier is along
- 15 the 'X' axis, we have increasing return volatility.
- 16 Correct?
- 17 MR. NEIL LLOYD: Correct.
- 18 MR. ROBERT WATCHMAN: And on the 'Y',
- 19 the reward, the expected excess return? Correct?
- MR. NEIL LLOYD: Correct.
- 21 MR. ROBERT WATCHMAN: So -- so what
- 22 we're trying to do is we're -- we're trying to get as
- 23 -- as high to the left, if I can put it that way, as
- 24 we can. Is that fair to say?
- MR. NEIL LLOYD: Not necessarily to

- 1 the left. I mean, example, if you look at position
- 2 'E' and position 'E' is a point actually to the right.
- 3 It is giving you higher risk, but it is giving you
- 4 higher return as well.
- 5 MR. ROBERT WATCHMAN: So -- so it's a
- 6 question of risk appetite?
- 7 MR. NEIL LLOYD: Correct. You want to
- 8 be on the dotted line is the key point.
- 9 MR. ROBERT WATCHMAN: Right.
- 10 MR. NEIL LLOYD: You can't get -- you
- 11 can't get further to the left and above based on those
- 12 asset classes.
- MR. ROBERT WATCHMAN: Yeah. Okay.
- 14 So, for example, in this one, what we see is -- is --
- 15 so we're -- if we're not going to change our risk
- 16 appetite, we want to look straight up from the current
- 17 'A' green dot, correct?
- MR. NEIL LLOYD: Correct.
- 19 MR. ROBERT WATCHMAN: And if we do
- 20 that, we see that we can achieve both higher risk and
- 21 higher returns with the different asset mixes
- 22 indicated in column 'C', 'D', and 'B'. Correct?
- 23 MR. NEIL LLOYD: Correct. And 'B', in
- 24 fact, gives you a higher return for the same risk.
- 25 MR. ROBERT WATCHMAN: For the same

- 1 risk, okay.
- 2 MR. NEIL LLOYD: Others actually give
- 3 you lower risk, except for 'E'.
- 4 MR. GLENN BUNSTON: If I could just
- 5 add, I think the point of the efficient frontier is to
- 6 identify an asset mix at each level of risk that
- 7 maximizes the return. That -- that defines the
- 8 efficient frontier.
- 9 And then, from that, you identify mixes
- 10 on the efficient frontier, and then selection of the
- 11 asset mix on the efficient frontier is driven by risk
- 12 appetite.
- MR. ROBERT WATCHMAN: Now, if we could
- 14 go to the next page then, Kristen. Oh, I -- perhaps I
- 15 should have asked Mr. Bunston then.
- 16 So, is MPI considering different asset
- 17 than the current asset mixes?
- 18 MR. GLENN BUNSTON: Well, we're
- 19 considering the addition of real return -- well,
- 20 sorry. We're considering asset mixes on efficient
- 21 frontier number 3, which includes real return bonds,
- 22 mortgages, and real estate.
- MR. ROBERT WATCHMAN: All right. So
- 24 then, Kristen, if -- if we could go to the next -- and
- 25 this is now adding real return bonds to the asset mix?

- 1 MR. NEIL LLOYD: That is correct.
- 2 MR. ROBERT WATCHMAN: And so again,
- 3 you know, to the extent that we don't want to increase
- 4 risk -- or there's a possibility of lowering risk, but
- 5 there's also a possibility of lowering risk and
- 6 increasing return --
- 7 MR. NEIL LLOYD: Correct.
- 8 MR. ROBERT WATCHMAN: -- through the
- 9 asset -- again, the asset mixes 'C', 'D', and 'B',
- 10 correct?
- MR. NEIL LLOYD: Correct. And those
- 12 are meaningful changes, yes.
- MR. ROBERT WATCHMAN: Now, if we go to
- 14 the next page, this then adds, in addition to the real
- 15 returns bonds, commercial mortgages and real estate?
- 16 MR. NEIL LLOYD: That's correct.
- 17 MR. ROBERT WATCHMAN: And what we're
- 18 seeing here is an even -- if the scaling is correct,
- 19 an even larger increased possibility for return?
- 20 MR. NEIL LLOYD: That's correct.
- 21 MR. ROBERT WATCHMAN: And can you
- 22 indicate, Mr. Bunston, where on the efficiency
- 23 frontier the Corporation is targeting?
- MR. GLENN BUNSTON: Well, I -- I'd
- 25 rather not. Our position is that we would like to

- 1 share that with the investment committee and have them
- 2 review it and approve it before we share it with the -
- 3 with the Public Utilities Board.
- 4 MR. ROBERT WATCHMAN: Okay. So -- so
- 5 in -- in general terms, though, this is the new asset
- 6 classes that the Corporation or the committee is
- 7 considering.
- MR. GLENN BUNSTON: Correct.
- 9 MR. ROBERT WATCHMAN: Now, Mr. Lloyd,
- 10 did Mercer model any other asset mixes than the ones
- 11 that are set out on this graphic?
- MR. NEIL LLOYD: Other than the one on
- 13 the next page, which is the one with the levered
- 14 bonds, I'm not aware of any.
- MR. ROBERT WATCHMAN: Thank you.
- 16
- 17 (BRIEF PAUSE)
- 18
- 19 MR. ROBERT WATCHMAN: And I -- perhaps
- 20 I should have asked before. In terms of dividing the
- 21 portfolio between Basic claims long and Basic claims
- 22 short, is the Corporation then looking at shorter
- 23 duration matching for the short claims?
- 24 MR. GLENN BUNSTON: Yes. The short-
- 25 term portfolio would have a short duration target, I

- 1 think. I can't remember the -- there was a liability
- 2 benchmark that was developed, and I think it was about
- 3 95 percent in short-term bonds.

4

5 (BRIEF PAUSE)

6

- 7 MR. ROBERT WATCHMAN: And, sorry, can
- 8 you indicate what is that duration for short-term
- 9 bonds?
- 10 MR. NEIL LLOYD: It's actually -- if
- 11 you go -- this is slide 13. If you go to slide 19,
- 12 you can see the Basic short. There's a liability
- 13 benchmark of eighty-five fifteen (8515), and duration
- 14 point six five (.65).
- 15 MR. ROBERT WATCHMAN: So that's point
- 16 six five (.65) of a year?
- MR. NEIL LLOYD: Effectively, yes.
- 18 MR. ROBERT WATCHMAN: Some -- some
- 19 place in the seven (7) or eight (8) month range. Is
- 20 that correct?
- MR. GLENN BUNSTON: Yes, that's
- 22 correct.

- 24 (BRIEF PAUSE)
- 25

1 MR. ROBERT WATCHMAN: Now, if we could

- 2 just go back to page 13. So this is the efficient
- 3 frontiers which add both commercial mortgages, real
- 4 estate, and real return bonds.
- 5 And the information that we are looking
- 6 for in terms of risk metrics there, the box that's
- 7 third from the bottom, the information ratio -- can
- 8 you see that?
- 9 MR. GLENN BUNSTON: Yes, I see that.
- 10 MR. ROBERT WATCHMAN: And so the
- 11 information ratio is the excess return over risk?
- 12 MR. GLENN BUNSTON: That's correct.
- MR. ROBERT WATCHMAN: And so this is -
- 14 we're looking for a number. The -- the higher the
- 15 number, the better. Is that generally --
- MR. GLENN BUNSTON: Yes.
- 17 MR. ROBERT WATCHMAN: -- the idea?
- 18 MR. GLENN BUNSTON: The higher the
- 19 information ratio, the better, yeah.
- MR. ROBERT WATCHMAN: Okay.
- 21 MR. NEIL LLOYD: I will -- I will
- 22 caveat that. It -- it's isn't always the better. So
- 23 what you will tend to find is the -- the lower risk
- 24 numbers typically look better, and you can see it
- 25 there. The light -- the light risk number always

```
1 tends to have a higher information ratio. Just
```

- 2 dividing by a lower number gives you that effect.
- 3 MR. ROBERT WATCHMAN: Right.
- 4 MR. NEIL LLOYD: So you do look at
- 5 that, but it's not the say the position of 'C' is
- 6 better than 'D' or 'E' or 'B'.
- 7 MR. ROBERT WATCHMAN: Yeah. Okay. So
- 8 you have to -- it's -- it's helpful to look at the
- 9 graphic as well to see where you are because, again,
- 10 you might be in a situation where you have high risk -
- 11 like a high -- very high return but a very high
- 12 risk, and that wouldn't -- may not be the purchaser's
- 13 risk appetite.
- MR. NEIL LLOYD: Correct.

15

16 (BRIEF PAUSE)

- 18 MR. ROBERT WATCHMAN: Now, if the
- 19 Corporation selects one (1) of the efficient
- 20 portfolios, does it intend to include the expected
- 21 return of that portfolio in its new money yield
- 22 calculation in the 2024 GRA?
- 23 MR. GLENN BUNSTON: Well, the new
- 24 money yield would reflect the -- the asset classes
- 25 that are in the portfolio, so we would need to work to

- 1 determine appropriate capital markets assumptions for
- 2 each of the new asset classes. So it may not be
- 3 exactly matching what Mercer has here.
- 4 Keep in mind, Mercer's forecast is a
- 5 different horizon than ours. Mercer forecasts over a
- 6 ten (10) year period, and so our forecasting
- 7 methodology may not match Mercer's exactly.
- 8 MR. ROBERT WATCHMAN: Okay. And so
- 9 with respect to the -- any split in the Basic claims
- 10 portfolio as between long and short, do you have a
- 11 sense for when that might occur?
- MR. GLENN BUNSTON: Probably not until
- 13 our next fiscal year. There's going to be a period of
- 14 time where we're going to need to search for the new
- 15 managers, and we're also going to make -- need to make
- 16 some changes to our accounting systems to -- to set up
- 17 -- make the changes to accommodate the -- the new
- 18 short-term portfolio and the new asset classes, so
- 19 that will take some work.
- 20 So, we expect that that won't be
- 21 completed until the beginning of our next fiscal year.
- MR. ROBERT WATCHMAN: So in terms of
- 23 the 2024 GRA, you will either have the portfolios
- 24 separated, or there will be some weighting as between
- 25 short and long?

- 1 MR. GLENN BUNSTON: Well, for next
- 2 year's GRA, I would expect that we would have all of
- 3 these changes incorporated into the forecasting.
- 4 Whether they're actually implemented or not remains to
- 5 be seen, but we would forecast -- include the changes
- 6 in the forecast.

7

8 (BRIEF PAUSE)

9

- 10 MR. ROBERT WATCHMAN: Sorry. So,
- 11 taking these reports in order, if we could move ahead
- 12 then to attach -- oh, sorry, it's actually a different
- 13 exhibit. It's MPI Exhibit 13, which is the inventory
- 14 attachment I.

15

16 (BRIEF PAUSE)

- 18 MR. ROBERT WATCHMAN: So, this is the
- 19 -- specifically, the study that Mercer conducted in
- 20 terms of inflation scenario analysis for the other
- 21 portfolios, meaning other -- meaning other than Basic
- 22 claims --
- 23 MR. NEIL LLOYD: That's correct.
- MR. ROBERT WATCHMAN: And, again,
- 25 dated May of 2022. And if we could turn ahead to page

- 1 8 of that.
- 2 And -- and can you just tell us, at a
- 3 high level, explain to us what this graphic tells us?
- 4 MR. NEIL LLOYD: It's -- it's trying
- 5 to show the -- the growth in surplus starting off with
- 6 the current asset mix under a number of different
- 7 scenarios.
- 8 So, the meeting is the base case that
- 9 we already have. So, we would expect that -- in the
- 10 meeting case, that over time, over the -- the ten (10)
- 11 year period, the surplus would grow from one sixty
- 12 (160) up to two fifty-five (255).
- 13 We then have three (3) different
- 14 scenarios if the definition's correct, the financial
- 15 repression, pandemic stagflation and overheat. The
- 16 financial repression is one that doesn't make a
- 17 material difference. It's the green line.
- 18 But that's really a situation where
- 19 we're likely to see low rates, high inflation but
- 20 things do begin to -- to recover.
- 21 The pandemic stagflation, which is the
- 22 purple line, is the one that I think that we're all
- 23 trying to avoid, and that's a situation where we end
- 24 up seeing low growth, high inflation, and everything
- 25 that points to that environment.

- And the other heat, which is the --
- 2 that was the -- the middle line between -- in the --
- 3 is an environment where potential banks tighten
- 4 policy. They retain -- they -- they deal with
- 5 inflation, but it tends to lead to sort of recessions.
- So, in a way, I think the financial
- 7 repression is -- to put it, the more acceptable
- 8 outcome. The pandemic stagflation, the dark purple,
- 9 is the one that we would least like to see. And NOVA,
- 10 he's not a great scenario either.
- 11 So, what we did was we went through and
- 12 then looked at actually how robust the portfolio was
- 13 for these various scenarios.
- 14 MR. ROBERT WATCHMAN: Great. Thank
- 15 you. And I probably should have identified that that
- 16 was for the Extension portfolio.
- 17 But with that comparison, can we turn
- 18 to page 18.
- 19
- 20 (BRIEF PAUSE)
- 21
- MR. ROBERT WATCHMAN: Now -- so, this
- 23 is then a similar graphic with respect to the current
- 24 asset mix analysis for Basic long-term -- or longtail
- 25 claims?

- 1 MR. NEIL LLOYD: Correct.
- 2 MR. ROBERT WATCHMAN: And -- and what
- 3 are we seeing here?
- 4 MR. NEIL LLOYD: The same thing, but
- 5 you get a different result. So I mean, again,
- 6 remembering here that things like inflation affect the
- 7 liabilities, as well.
- 8 But, I mean, here, in fact -- it was --
- 9 in the -- in the previous graph you saw the financial
- 10 repression and the light blue line, the medium
- 11 outcome, were very similar. That's not the case under
- 12 this scenario.
- 13 It's suggesting that the overheat
- 14 scenario is -- I mean, it's still a worse scenario but
- 15 not quite as bad as in the previous charts. The
- 16 financial repression, which is where we are seeing
- 17 those low rates and some inflation, is somewhere
- 18 between. But again, the pandemic stagflation is the -
- 19 the situation we want to avoid.
- 20 MR. ROBERT WATCHMAN: And if we can
- 21 turn to the next page. These are a little smaller and
- 22 perhaps not as easy to see on the screen. But what
- 23 these represent are the different scenarios but with
- 24 the inclusion now of real return bonds, the adding of
- 25 mortgages and real estate and then, thirdly, adding

- 1 levered bonds.
- 2 And each of these scenarios -- so, you
- 3 look again at the median, the financial repression,
- 4 the stagflation scenario and the overheat scenario.
- 5 But is it fair to say that each of these asset mixes
- 6 perform better than the current asset mix?
- 7 MR. NEIL LLOYD: Correct. I mean --
- 8 and I'll be honest. After reading these myself,
- 9 they're hard to read.
- 10 MR. ROBERT WATCHMAN: Yes.
- 11 MR. NEIL LLOYD: And I did find
- 12 actually page 17 which showed the ten (10) year
- 13 returns is a little bit easier to get the sense of
- 14 this.
- 15 MR. ROBERT WATCHMAN: There we go.
- 16 MR. NEIL LLOYD: So, here we show ten
- 17 (10) year returns, which is effectively showing where
- 18 you end up after the ten (10) years. And we see the
- 19 current numbers. And then you will see -- add real
- 20 return bonds, you know, really across the board look
- 21 significantly better.
- 22 Mortgage and real estate a bit mixed
- 23 experienced but, I mean, certainly the median a little
- 24 bit better and then pandemic stagflation were worse.
- 25 And then we have the levered bonds, as well.

- But, yes, I mean, the real return bonds
- 2 definitely make the portfolio much more robust to any
- 3 of these scenarios.

4

5 (BRIEF PAUSE)

- 7 MR. ROBERT WATCHMAN: Okay. And so,
- 8 just -- so, we're there. The -- the levered bonds
- 9 being the last line but in addition to real return
- 10 bonds and mortgages and real estate provide the -- I
- 11 was going to say, provide the best return, but that's
- 12 not always the case?
- MR. NEIL LLOYD: What was the question
- 14 again?
- 15 MR. ROBERT WATCHMAN: I answered my
- 16 own question. I was going to say that the leverage --
- 17 the leverage bonds provide a better return over this
- 18 period of time?
- 19 MR. NEIL LLOYD: I think the issue
- 20 with the levered bonds is the -- the levered bonds
- 21 always will look the most attractive in these models,
- 22 and, however, there are additional risks that come --
- 23 come along with that. But bonds, they're not captured
- 24 by the model.
- So, there's the modelling outcome. But

- 1 then you -- if you look to the paper, we wrote of the
- 2 real return bonds, we wrote about the levered bonds.
- 3 There was long section about the risk involved in
- 4 levered bonds, things that aren't taken into account
- 5 in the financial models.
- They will always tend to come out
- 7 looking more attractive, but you then need to assess
- 8 it against those other risks.
- 9 One (1) of them -- so, essentially, we
- 10 highlighted at the time yield covered inversion risk
- 11 when we wrote the reports, and today we have a yield
- 12 covered inversion.
- MR. ROBERT WATCHMAN: Now, Kristen, if
- 14 we could go back to attachment C.

15

16 (BRIEF PAUSE)

- 18 MR. ROBERT WATCHMAN: All right. Now,
- 19 the response to these next three (3) sections, section
- 20 6, 7, and 8, the indication is that these are pending
- 21 MPI selection of the final asset mix for each
- 22 portfolio. You see that?
- 23 MR. NEIL LLOYD: That's correct.
- MR. ROBERT WATCHMAN: So, the
- 25 intention is, is that once the investment committee

- 1 has reviewed its recommendations with the Board of
- 2 Directors, there will be certain decisions made.
- 3 And then the intention is, is that
- 4 Mercer will then continue to analyze the selections to
- 5 recommend certain asset allocations?
- 6 MR. NEIL LLOYD: That's correct.
- 7 MR. ROBERT WATCHMAN: Madam Chair, I'm
- 8 -- I'm at the end, but perhaps over the lunch hour I
- 9 could just get an opportunity to speak to the
- 10 advisers, so, I was wondering if we could perhaps have
- 11 the lunch break now and then return at -- whenever the
- 12 Board determines.
- THE PANEL CHAIRPERSON: Sure, that --
- 14 that sounds fine, Mr. Watchman. If we could return at
- 15 five after 1:00, please. Thank you.

16

- 17 --- Upon recessing at 12:10 p.m.
- 18 --- Upon resuming at 1:10 p.m.

- 20 THE PANEL CHAIRPERSON: Thank you,
- 21 everyone. Mr. Watchman...?
- MR. ROBERT WATCHMAN: Thank you, Madam
- 23 Chair. I just have a few more questions for this
- 24 panel. Kristen, if we could turn to this morning's
- 25 investment presentation, slide 23.

1 (BRIEF PAUSE)

2

- 3 CONTINUED BY MR. ROBERT WATCHMAN:
- 4 MR. ROBERT WATCHMAN: Thank you. And
- 5 that's MPI Exhibit 61. Mr. Bunston, with respect to
- 6 the second bullet point in terms of presenting to
- 7 MPI's Investment Committee on November the 10th.
- 8 And is -- is that the final say or the
- 9 final approval that's necessary to make the changes to
- 10 the assets or is there a further requirement to obtain
- 11 Board approval?
- MR. GLENN BUNSTON: Well, the
- 13 Investment Committee would need to make a
- 14 recommendation to the Board of Directors who would
- 15 provide the final approval.
- 16 MR. ROBERT WATCHMAN: And do you have
- 17 any sense as to when that would be or how long that
- 18 would take?
- 19 MR. GLENN BUNSTON: The Board is
- 20 meeting that same day.
- MR. ROBERT WATCHMAN: And -- and is it
- 22 anticipated it would -- it could proceed that quickly,
- 23 from committee to Board in one (1) day?

24

25 (BRIEF PAUSE)

```
1
                  MR. GLENN BUNSTON: So, the chair of
  the Investment Committee does bring a report to the
   Investment Committee. However, I don't attend that
   meeting, so I'm not a hundred percent sure whether
   it's -- he would provide a report based on that
 5
   meeting or the prior, so we'll have to check that.
 7
 8
                          (BRIEF PAUSE)
 9
10
                  MR. GLENN BUNSTON: I think we'll have
   to get back to you on that point.
11
12
                  MR. ROBERT WATCHMAN: Do you -- do you
13 know when the next Board of Directors meeting would be
14 after November the 10th?
15
16
                         (BRIEF PAUSE)
17
18
                  MR. GLENN BUNSTON: The next meeting
19 would be December 15th.
20
                  MR. ROBERT WATCHMAN: Thank you. Now,
21
   do you know what the impact would be in respect of
22
   marking to market the MUSH bonds based upon the August
23
   31 interest rate?
2.4
25
                          (BRIEF PAUSE)
```

```
1 MR. GLENN BUNSTON: I don't off the
```

- 2 top of my head, but we can get that number for you in
- 3 relatively short order.
- 4 MR. ROBERT WATCHMAN: Should I ask Mr.
- 5 Scarfone for an undertaking or...?
- 6 MR. STEVE SCARFONE: I think it's
- 7 something that we can give to you this afternoon.
- 8 Will that be sufficient for those purposes?
- 9 MR. ROBERT WATCHMAN: Yes. Thank you
- 10 Now, you spoke about the difference between short-term
- 11 interest rates and long-term interest rates. And
- 12 there's an inversion in the curve.
- 13 Is there typically some lag between
- 14 changes to long-term rates relative to changes to
- 15 short-term rates?

16

17 (BRIEF PAUSE)

- 19 MR. GLENN BUNSTON: If by short-term
- 20 rates you mean administered rates by the central
- 21 banks, then those rates change on meeting announcement
- 22 dates. Long-term rates are impacted by many different
- 23 factors, supply and demand and, you know, for long-
- 24 term bonds by -- by investors, their outlook for
- 25 inflation for economic growth, you know, all of those

```
factors.
 1
 2
                   So, long-term interest rates, I don't
   think that there's a set relationship between short-
   term and long-term interest rates. It depends on many
   different factors.
 5
                   MR. ROBERT WATCHMAN:
                                          Thank you. Now,
 7
   Kristen, if we could turn to Information Request PUB-
   MPI-2-7.
 9
10
                          (BRIEF PAUSE)
11
12
                   MR. ROBERT WATCHMAN: And what this
13
    Information Request relates to is an updated interest
   rate calculation and actuarial indicated rate based
14
15
   upon the Mercer forward rates, interest rate forecast.
                   And if we scroll down to 'B' towards
16
17
   the bottom of the page. There we go. So, it said:
18
                      "Based on the Mercer recommended
19
                      approach of using forward rates as
20
                      of August 31st, MPI calculated the
2.1
                      new money yield to be 4.05 percent.
22
                      The result to the actuarially
23
                      indicated rate would be a negative
2.4
                      2.1 percent rate change versus the
```

current applied for negative 0.9

964 1 percent provisional rate change." 2 Do you see that? MR. GLENN BUNSTON: I do see that, 4 yes. 5 MR. ROBERT WATCHMAN: Now, do you know whether the interest rate -- that interest rate forecast was prepared by Mercer or was it prepared by MPI? 9 MR. GLENN BUNSTON: It was prepared by 10 MPI. 11 MR. ROBERT WATCHMAN: And did -- do 12 you know if Mercer checked that calculation? 13 14 (BRIEF PAUSE) 15 16 MR. GLENN BUNSTON: I don't believe that Mercer checked this forward -- forward rate 17 18 forecast, no. 19 MR. ROBERT WATCHMAN: Now, I believe, Mr. Lloyd, in your evidence, you spoke about doing an 20 21 update to September 30th. Is that correct? 22 MR. NEIL LLOYD: That is correct. 23 MR. ROBERT WATCHMAN: And can you tell 24 us where you are with that and when you would expect to provide some update to MPI? 25

1 MR. NEIL LLOYD: We haven't got the

- 2 capital market assumptions yet. We're going to get
- 3 them shortly, and it'll be near the -- it'll be fairly
- 4 close to the time when they present on November the
- 5 10th.
- 6 MR. ROBERT WATCHMAN: And can you tell
- 7 us what information in the Mercer reports would be
- 8 affected by the update?
- 9 MR. NEIL LLOYD: What we're going to
- 10 do is we're going to look at the -- we're going to
- 11 check whether the recommended portfolios sit on the
- 12 efficient frontier. So we're probably going to redo
- 13 the efficient frontiers but only the ones where, you
- 14 know -- no, we're not going to do the efficient
- 15 frontiers, we're not going to explore, so not the ones
- 16 with levered bonds and things like that.

17

18 (BRIEF PAUSE)

19

- 20 MR. ROBERT WATCHMAN: Okay. If we
- 21 could just refer to the appropriate report in the
- 22 application.
- 23 And would it be the frontiers that are
- 24 currently set out in Attachment G starting at page 11?

1 (BRIEF PAUSE)

2

- MR. NEIL LLOYD: It would be, but we
- 4 would focus on efficient frontiers the intention is to
- 5 use.
- 6 MR. ROBERT WATCHMAN: So that would be
- 7 then, moving two (2) pages ahead, Kristen.
- MR. NEIL LLOYD: We would start there,
- 9 yes.
- 10 MR. ROBERT WATCHMAN: Okay.
- 11 MR. NEIL LLOYD: And then obviously we
- 12 would do the same for the RSR, Extension, et cetera.

13

14 (BRIEF PAUSE)

15

- 16 MR. ROBERT WATCHMAN: Thank you, Madam
- 17 Chair. Those are all my questions.
- 18 THE PANEL CHAIRPERSON: Thank you, Mr.
- 19 Watchman.
- 20 Mr. Williams...?

2.1

- 22 CROSS-EXAMINATION BY DR. BYRON WILLIAMS:
- DR. BYRON WILLIAMS: Good afternoon,
- 24 Madam Chair and members of the Panel, and good
- 25 afternoon, Mr. Bunston, Mr. Lloyd, and Ms. Low. And,

- 1 Mr. Lloyd, welcome to Winnipeg.
- 2 And, Ms. Low, apologizing in advance.
- 3 You and I had quite a conversation on Friday. I don't
- 4 think I'm going to have many questions for you today,
- 5 but jump in if you feel the need.
- 6 Mr. Bunston, you recall having a
- 7 conversation with my learned friend Mr. Watchman
- 8 earlier today about losses associated with the bond
- 9 portfolio in the '21/'22 year, sir?
- MR. GLENN BUNSTON: Yes, I do.
- DR. BYRON WILLIAMS: And in -- as we
- 12 try to understand those losses, sir, would it be fair
- 13 to say that they were, in large part, a consequence of
- 14 rising invest -- interest rates, as well as increasing
- 15 spreads between Canada bonds and provincial and
- 16 corporate bonds?
- 17 MR. GLENN BUNSTON: Yes. Well,
- 18 spreads are one (1) component of interest rates and so
- 19 they would -- rising spreads would cause losses on the
- 20 bonds, yes.
- DR. BYRON WILLIAMS: Yeah. And just
- 22 so I'm clear, there's the overall growth in interest
- 23 rates, but you were also seeing a deterioration in the
- 24 spreads between provincial bonds versus Canada bonds,
- 25 as well as corporate bonds versus Canada bonds,

- 1 agreed, in the '21/'22 year, sir?
- 2 MR. GLENN BUNSTON: Yes. Provincial
- 3 and corporate bond spreads have been increasing.
- 4 DR. BYRON WILLIAMS: And that had an
- 5 adverse effect on the MPI bond portfolio, especially
- 6 given its con -- concentration in provincial bonds and
- 7 corporate bonds, agreed?
- 8 MR. GLENN BUNSTON: Rising interest
- 9 rates caused bond prices to fall, so yes.
- 10 DR. BYRON WILLIAMS: And I wonder if
- 11 Ms. Schubert could -- to turn up figure Investment
- 12 37. And I don't mean to trench too much upon this,
- 13 Mr. Bunston, because you did talk a bit about things
- 14 with my friend Mr. Watchman.
- 15 But figure Investment 37 is what MPI
- 16 was telling the Public Utilities Board last year it
- 17 was expecting in terms of investment income for the
- 18 Basic line of business, agreed?
- MR. GLENN BUNSTON: Agreed.
- 20 DR. BYRON WILLIAMS: And focussing on
- 21 the '21/'22 year, and if we turn to line 8, you were
- 22 looking at pretty a -- in terms of gains and losses on
- 23 long-term bonds, you were pretty much looking at
- 24 break-even, three hundred and twelve thousand
- 25 (312,000) to the good, agreed?

- 1 MR. GLENN BUNSTON: Correct.
- 2 DR. BYRON WILLIAMS: And in terms of
- 3 line 32, still under '21/'22, yeah, you were expecting
- 4 a net income for the line of business of about \$100
- 5 million. Is that right, sir?
- 6 MR. GLENN BUNSTON: That's correct.
- 7 DR. BYRON WILLIAMS: Okay. Now, if we
- 8 can turn to figure Investment 38. And, sir, this is
- 9 from this year's General Rate Application, agreed?
- 10 MR. GLENN BUNSTON: Yes, it is.
- DR. BYRON WILLIAMS: And turning again
- 12 to line 8 for the '21/'22 year, the total loss in
- 13 marketable bonds was one hundred and twenty-seven
- 14 thousand (127,000) -- million, sir? Sorry, let me try
- 15 that again. Was -- that wasn't a very good number.
- Was 127 million, sir?
- 17 MR. GLENN BUNSTON: Yes, that's right.
- 18 DR. BYRON WILLIAMS: And if we go to -
- 19 and so that's a swing really of about 127 million
- 20 from what you were expecting in your previous GRA
- 21 forecast, agreed?
- MR. GLENN BUNSTON: Correct.
- DR. BYRON WILLIAMS: And if we go down
- 24 to line 32, we see a loss of 147 million, sir?
- 25 MR. GLENN BUNSTON: Correct.

- DR. BYRON WILLIAMS: And that's for
- 2 the investment income for the '21/'22 year?
- 3 MR. GLENN BUNSTON: Yes, that's right.
- 4 DR. BYRON WILLIAMS: And so as com --
- 5 compared to the forecast at the previous year's
- 6 General Rate Application of 100 million to the good,
- 7 this was basically a quarter of a billion dollars of a
- 8 negative swing, sir?
- 9 MR. GLENN BUNSTON: It's significantly
- 10 lower than we had expected, yes.
- DR. BYRON WILLIAMS: Doing the math,
- 12 sir, it was a quarter of a billion dollars less than
- 13 you expected at the time of last year's General Rate
- 14 Application?
- 15 MR. GLENN BUNSTON: Approximately \$250
- 16 million to the worse, yes.
- 17 DR. BYRON WILLIAMS: And this question
- 18 can go either to Mr. Lloyd or Mr. Bunston.
- 19 In terms of the term 'nominal interest
- 20 rates', that generally refers to the interest rate
- 21 without adjusting for inflation, agreed?
- MR. GLENN BUNSTON: Agreed.
- 23 DR. BYRON WILLIAMS: And so if I were
- 24 to go to my neighbourhood used car dealer and see
- 25 interest rates posted at 4 percent, that would be the

- 1 nominal rate, agreed?
- MR. GLENN BUNSTON: Yes.
- 3 DR. BYRON WILLIAMS: And a real
- 4 interest rate is an interest rate that's been adjusted
- 5 to remove the effects of inflation, correct?
- 6 MR. GLENN BUNSTON: Yes. It's an
- 7 interest rate that -- where your purchasing power is
- 8 protected by changes in inflation.
- 9 DR. BYRON WILLIAMS: And when we look
- 10 at real interest rates, that would reflect the real
- 11 cost of funds to a borrower, agreed?
- MR. GLENN BUNSTON: Net of inflation,
- 13 yes.
- 14 DR. BYRON WILLIAMS: And similarly,
- 15 net of inflation, it would reflect the real yield to
- 16 an investor, agreed?
- MR. GLENN BUNSTON: Agreed.
- 18 DR. BYRON WILLIAMS: And again, since
- 19 1992, the Bank of Canada has aimed to keep inflation
- 20 at the 2 percent midpoint of its inflation control
- 21 target range of 1 to 3 percent, agreed?
- MR. GLENN BUNSTON: Correct.
- DR. BYRON WILLIAMS: And we can pull
- 24 up Investment -- figure Investment 8.
- Mr. Bunston, in terms of inflation,

- 1 would it be fair to say that March 2021 was the last
- 2 month where inflation was close to that long-term
- 3 target of the Bank of Canada? It's not on that table.
- 4 It's the month before.
- 5 MR. GLENN BUNSTON: Yes. It was I
- 6 think below 3 percent in March of 2021.
- 7 DR. BYRON WILLIAMS: And, Mr. Bunston,
- 8 I realize that there's a more up-to-date figure in
- 9 your -- in terms of inflation in your PowerPoint from
- 10 this morning, which we'll come to in a couple of
- 11 minutes.
- 12 But when we look at figure Investment
- 13 8, it is trying to capture changes in the monthly
- 14 infra -- inflation rate for the period between April
- 15 2021 and March 20 -- and May 2020 -- sorry, March 2022
- 16 as compared to the same months for the previous year,
- 17 agreed?
- 18 MR. GLENN BUNSTON: That's correct,
- 19 yes. It's the year-over-year inflation in each month.
- 20 DR. BYRON WILLIAMS: Okay. And
- 21 Canadian CPI's in blue, Manitoba CPI's in red, agreed?
- MR. GLENN BUNSTON: Agreed.
- 23 DR. BYRON WILLIAMS: And so if we look
- 24 at Canadian CPI in -- in the first column, that April
- 25 2020 to April 2021 range, there's a 3.4 percent year-

- 1 over-year for that particular month, agreed?
- 2 MR. GLENN BUNSTON: Agreed.
- 3 DR. BYRON WILLIAMS: If we go out to
- 4 September of -- which is I guess six (6) columns in,
- 5 we're looking at a year-over-year change from
- 6 September of 2020 to September of 2021 of 4.4 percent,
- 7 sir?
- 8 MR. GLENN BUNSTON: It's hard to read,
- 9 but I think it says 4.4, yes.
- DR. BYRON WILLIAMS: I struggle to
- 11 read it, too. I -- that wasn't a trick, sir.
- 12 And if we go to January, which is the
- 13 third column from the end, we see, focussing on
- 14 Canadian CPI, a 5.1 percent change year over year?
- 15 MR. GLENN BUNSTON: Correct.
- 16 DR. BYRON WILLIAMS: And then finally,
- 17 March 2021 to March 2022, there was a 6.7 percent
- 18 change in Canadian CPI, sir?
- 19 MR. GLENN BUNSTON: That is correct.
- 20 MR. BYRON WILLIAMS: And so, when we
- 21 seek to understand the negative performance in the
- 22 Basic bond portfolio in the '21/'22 year, figure INV-8
- 23 has a lot to tell us about why your performance was
- 24 not very strong. Agreed?
- 25 MR. GLENN BUNSTON: Yes. Nominal

- 1 rates are influenced by inflation, so rising inflation
- 2 caused nominal rates to increase. Yes.
- 3 MR. BYRON WILLIAMS: Thank you. And
- 4 just moving a little bit farther along that, in terms
- 5 of the increasing -- again, you've agree that there
- 6 was an increasing spread between Canada and Manitoba
- 7 bonds as well in the '21/'22 year, sir?
- MR. GLENN BUNSTON: Yes.
- 9 MR. BYRON WILLIAMS: And looming fears
- 10 of recession due to the increasing inflationary
- 11 environment also had an influence on those spreads.
- 12 Agreed?
- MR. GLENN BUNSTON: Agreed.
- 14 MR. BYRON WILLIAMS: And similarly,
- 15 sir, there was an increase in the spreads between
- 16 Canada's and corporate bonds.
- 17 And again, that would be a reflection
- 18 of inflationary concerns, as well as increased
- 19 liquidity and credit premiums. Agreed?
- 20 MR. GLENN BUNSTON: Primarily
- 21 increased credit premiums, yes. Agreed.
- MR. BYRON WILLIAMS: Just so I
- 23 understand, sir, are you saying that the -- the
- 24 deteriorating spread between Canada's and Corporate's
- 25 was not at all a reflection of inflation?

```
1 MR. GLENN BUNSTON: Inflation would
```

- 2 play a portion of it, but I think it's primarily
- 3 influenced by credit spreads.
- 4 MR. BYRON WILLIAMS: If we can pull up
- 5 MPI Exhibit 61, slide 4, please.

6

7 (BRIEF PAUSE)

8

- 9 MR. BYRON WILLIAMS: I appear to have
- 10 broken the PUB computer.

11

12 (BRIEF PAUSE)

1.3

- 14 MR. BYRON WILLIAMS: Mr. Bunston, this
- 15 -- this just provides a little bit more recent update
- 16 in terms of the changes in the Consumer Price Index
- 17 year over year for specific months. And goes out to
- 18 August of 2022. Agreed?
- MR. GLENN BUNSTON: Agreed.

- MR. BYRON WILLIAMS: And sir, based
- 22 upon your evidence with my learned friend Mr. Watchman
- 23 -- or perhaps in your direct this morning -- there is
- 24 -- inflation risk is still strongly present in the
- 25 Canadian and Manitoba economy. Agreed?

- 1 MR. GLENN BUNSTON: Inflation is still
- 2 high and is expected to remain elevated for probably
- 3 the next year at least.
- 4 MR. BYRON WILLIAMS: And with those
- 5 concerns about inflation, there continue to be
- 6 concerns about a potential recession, in part due to
- 7 the need to raise interest rates to counter inflation?
- 8 MR. GLENN BUNSTON: Yeah. As I said
- 9 in my testimony this morning, the yield curve in
- 10 Canada is inverted, which generally signals an
- 11 upcoming -- or recession in the near future.
- 12 MR. BYRON WILLIAMS: And that
- 13 information relating to yield curves and the threat of
- 14 inflation would be made available to Manitoba Public
- 15 Insurance senior management. Agreed?
- MR. GLENN BUNSTON: Yes.
- 17 MR. BYRON WILLIAMS: And it would be
- 18 common knowledge in the Corporation that there is a
- 19 significant risk of -- of recession in the '23 year.
- 20 Agreed, sir?
- MR. GLENN BUNSTON: Well, we have -- a
- 22 regular economic update goes to our executive. We
- 23 don't necessarily draw -- well, we make forecasts on
- 24 inflation and interest rates. We don't forecast GDP
- 25 growth.

- But as I said, the inverted yield curve
- 2 typically signals that a recession is coming in the --
- MR. BYRON WILLIAMS: Okay. And so, if
- 4 you were asked to give advice to the Manitoba Public
- 5 Insurance executive, you would let them know that, in
- 6 terms of making their decisions with regard to the
- 7 2023 year, the potential for a looming recession
- 8 should be in their minds. Agreed?
- 9 MR. GLENN BUNSTON: Agreed.
- 10 MR. BYRON WILLIAMS: Mr. Bunston,
- 11 you're very familiar with the term 'real return
- 12 bonds!?
- MR. GLENN BUNSTON: I am.
- 14 MR. BYRON WILLIAMS: And you and I
- 15 have been talking about real return bonds in Public
- 16 Utility Board rate hearings probably dating back to
- 17 2016 or so, sir. You and I and Mr. Johnston.
- 18 MR. GLENN BUNSTON: It's been several
- 19 years, yes.
- 20 MR. BYRON WILLIAMS: And when we use
- 21 the term 'real return bonds', they could be issued by
- 22 the -- the Canadian government or the provincial
- 23 governments in Canada. Agreed, sir?
- 24 MR. GLENN BUNSTON: Yes. Primarily
- 25 issued by the federal government, but also provinces

- 1 have issued them and can.
- MR. BYRON WILLIAMS: And they're
- 3 issued in the United States or some similar tool.
- 4 Agreed, sir?
- 5 MR. GLENN BUNSTON: Yes. Treasury and
- 6 inflation protected sureties, or TIPS, in the US.
- 7 MR. BYRON WILLIAMS: In the essence of
- 8 real return bonds, I'll suggest to you and ask you to
- 9 agree is that purchasing power is protected as both
- 10 the coupon and principle are indexed to the Consumer
- 11 Price Index, sir?
- MR. GLENN BUNSTON: Yes, that's
- 13 correct.
- 14 MR. BYRON WILLIAMS: So they're one
- 15 potential hedge against long-term inflation, agreed?
- MR. GLENN BUNSTON: Agreed.
- 17 MR. BYRON WILLIAMS: And if we look at
- 18 tools in the investors' toolkit in terms of hedges
- 19 against long-term inflation, another potential hedge
- 20 would be real estate which would at least offer a
- 21 partial hedge against long-term inflation, sir?
- MR. GLENN BUNSTON: Yes. Real assets,
- 23 such as real estate and infrastructure, that provide
- 24 returns that are in some ways linked to increases in
- 25 inflation can provide an inflation hedge.

```
979
 1
 2
                          (BRIEF PAUSE)
 4
                   MR. BYRON WILLIAMS: I wonder if Ms.
 5
    Schubert can turn to part 7 Investment Appendix 12,
   slide 8, please.
 7
 8
                          (BRIEF PAUSE)
 9
10
                   MR. BYRON WILLIAMS: And, Mr. Bunston,
    you'll recall this document which was part of a
11
12
   presentation that MPI made to PUB and Intervener
13
  advisors in on or about July 29th of 2022?
14
                   MR. GLENN BUNSTON: Yes, I believe
15
   this was part of that presentation delivered at that
16
   meeting.
17
                   MR. BYRON WILLIAMS:
                                         Okay.
                                                And, Mr.
   Bunston, just to direct your attention to the first
18
19
    three (3) bullets, one of the -- the point you're
   making in the first bullet is that roughly 89 percent
20
21
   of the Basic portfolio is -- well, actually, you tell
22
   me what you're trying to make in that point, sir.
23
                   You're trying to make the point that a
24
   significant amount of the long-term liabilities of
25
   Manitoba Public Insurance are in -- impacted by
```

- 1 inflation. Is that your point?
- 2 MR. GLENN BUNSTON: Yes. So 73
- 3 percent are directly indexed to Manitoba CPI and the
- 4 remaining 16 percent not directly tied to increases in
- 5 CPI, but impacted by increases in healthcare
- 6 inflation, which is different than Manitoba CPI.
- 7 Often higher than Manitoba CPI.
- 8 MR. BYRON WILLIAMS: Okay. Thank you
- 9 for that.
- 10 And, obviously, based upon data curve
- 11 to June of 2022, you're making the -- the point that,
- 12 at that -- on or about that time, inflation was at a
- 13 forty (40) year high. Agreed?
- MR. GLENN BUNSTON: Agreed.
- MR. BYRON WILLIAMS: And then, sir,
- 16 the -- the third point you're making is that the Basic
- 17 claims investment portfolio currently offers no
- 18 inflation protection?
- 19 MR. GLENN BUNSTON: Yes, that's right.
- 20 It has nominal bonds in the -- in the Basic claims
- 21 portfolio only.
- MR. BYRON WILLIAMS: And so, what's
- 23 not there -- and we'll come to it a bit later -- but
- 24 there's no real return bonds in the current makeup of
- 25 the Basic portfolio.

- 1 MR. GLENN BUNSTON: Correct. There's
- 2 no real return bonds on the Basic claims portfolio.
- MR. BYRON WILLIAMS: And there's no
- 4 real estate in the current portfolio?
- 5 MR. GLENN BUNSTON: No real estate.
- 6 MR. BYRON WILLIAMS: And that has left
- 7 the Basic portfolio somewhat vulnerable in the face of
- 8 forty (40) year highs in the -- in terms of inflation.
- 9 MR. GLENN BUNSTON: Yes. As the
- 10 bullet -- third bullet here points out, there is no
- 11 inflation protection in the Basic claims portfolio
- 12 currently.
- MR. BYRON WILLIAMS: Thank you.
- 14 Mr. Lloyd, I'll come to a lot more
- 15 later, so -- but I do have just one (1) question -- a
- 16 couple questions.
- 17 You recall a conversation with Mr.
- 18 Watchman earlier today about some stress tests that
- 19 Mercer's kindly performed in terms of the MPI Basic
- 20 Extension SRE portfolios in terms of inflation.
- 21 MR. GLENN BUNSTON: Correct. Yes.
- DR. BYRON WILLIAMS: Yes. And I don't
- 23 want to canvass -- re-canvass all that conversation,
- 24 sir, but it would be fair to say that the Basic
- 25 portfolio has the largest exposure to inflation risk

- 1 of -- of all those portfolios, sir.
- MR. GLENN BUNSTON: That's right,
- 3 yeah.
- 4 DR. BYRON WILLIAMS: Mr. Bunston, in
- 5 terms of inflation risk, it could up, it could go --
- 6 go down, it would be the view of the Corporation that,
- 7 at the present time, it's more likely that there will
- 8 be an upward surprise than a downturn -- downward
- 9 surprise. Would that be your view?
- 10 MR. GLENN BUNSTON: Well, as I pointed
- 11 out in my testimony this morning, CPI has -- has
- 12 decreased in the last three (3) months so hard to say
- 13 whether that will continue, but certainly the last
- 14 twelve (12) to fifteen (15) months have been
- 15 characterized by upward and surprises in inflation.
- 16 DR. BYRON WILLIAMS: Very significant
- 17 upward surprises, sir.
- 18 MR. GLENN BUNSTON: Yes, to 40-year
- 19 highs.
- DR. BYRON WILLIAMS: Mr. Bunston, as
- 21 we adverted to previously, you -- you've been with MPI
- 22 for quite a few years, agreed?
- 23 MR. GLENN BUNSTON: It was nineteen
- 24 (19) years in June, yeah.
- DR. BYRON WILLIAMS: Congratulations.

- 1 And you're, of course, familiar with Mr. Valter Viola,
- 2 who provided independent expert evidence on behalf of
- 3 CAC Manitoba to the PUB on investment issues?
- 4 MR. GLENN BUNSTON: Very familiar with
- 5 Mr. Viola, yes.
- DR. BYRON WILLIAMS: And you've
- 7 participated in prior hearings where Mr. Viola shared
- 8 his expert opinion on investment portfolio modeling
- 9 choices. Agreed?
- MR. GLENN BUNSTON: Yes, I have.
- DR. BYRON WILLIAMS: And, of course,
- 12 Mr. Bunston, part of your job is to review Public
- 13 Utility Board Orders, as they relate to investments.
- 14 Agreed?
- MR. GLENN BUNSTON: Agreed.
- DR. BYRON WILLIAMS: And, sir, you
- 17 were advised earlier today that I might be referring
- 18 you to Public Utilities Board Order 159/'18, certain
- 19 select pages from that?
- 20 MR. GLENN BUNSTON: Yes, I was.
- DR. BYRON WILLIAMS: And, these would
- 22 be pages that you would be familiar with, based upon
- 23 your general role, in terms of the investment
- 24 portfolio, sir. Agreed?
- MR. GLENN BUNSTON: Yes.

```
1 DR. BYRON WILLIAMS: We'll come to
```

- 2 those pages in a second, but in terms of the 2018
- 3 asset/liability matching study, one of the innovations
- 4 brought in by Manitoba Public Insurance and Mercers,
- 5 in that study, was the development of a -- a liability
- 6 benchmark, intended to model the liability
- 7 characteristics. Agreed?
- 8 MR. GLENN BUNSTON: I don't know that
- 9 it was an innovation that was introduced in that
- 10 study. I think it was -- I think it was the basis of
- 11 all of the studies that we've done.
- DR. BYRON WILLIAMS: Okay. We won't
- 13 quibble over that. You -- you won't -- you'll -- you
- 14 may recall that that was one (1) of the
- 15 recommendations that Mr. Viola made in previous
- 16 hearings, to develop a -- a liability benchmark.
- 17 MR. GLENN BUNSTON: He made -- many --
- 18 many recommendations.
- 19 DR. BYRON WILLIAMS: He ---
- 20 MR. GLENN BUNSTON: I think he --
- 21 there was eighteen (18) in total, but I think that was
- 22 one (1) of them.
- 23 DR. BYRON WILLIAMS: Okay. But there
- 24 -- for -- for -- regardless of whether it was an
- 25 innovation or not, sir, the -- the core first step, in

- 1 developing the asset/liability study, was developing
- 2 that benchmark liability portfolio. Agreed?
- 3 MR. GLENN BUNSTON: Yes, the first
- 4 step is to -- to model the liabilities and then
- 5 develop a asset mix that responds to the risks and --
- 6 and manages the risks associated with those
- 7 liabilities.
- 8 DR. BYRON WILLIAMS: And in 2018 there
- 9 were choices available to Manitoba Public Insurance
- 10 and to Mercers in the sense that you could adopt a
- 11 liability benchmark, consisting of a bond portfolio
- 12 that was focused on the interest rate sensitivity of
- 13 the underlying liabilities. That's one (1) option.
- 14 MR. GLENN BUNSTON: Yes, the liability
- 15 benchmark again should reflect the characteristics of
- 16 the underlying liabilities, in this case, or
- 17 liabilities that are long in duration and inflation
- 18 sensitive, so yes.
- 19 DR. BYRON WILLIAMS: Okay, but, sir,
- 20 in -- in 2018, you had a choice. You could look at
- 21 inflation sensitive -- a liability benchmark that was
- 22 focused on interest rate and inflation sensitivities,
- 23 i.e., a re -- real liability benchmark. Agreed?
- 24 MR. GLENN BUNSTON: That was one (1)
- 25 of the choices that we had before us at the time.

- 1 Yeah.
- 2 DR. BYRON WILLIAMS: And the other one
- 3 was to -- to really, instead, focus on interest rate
- 4 sensitivity, a nominal liability benchmark. Agreed?
- 5 MR. GLENN BUNSTON: Correct.
- 6 DR. BYRON WILLIAMS: And Mercers --
- 7 Mercer -- actually prepared both liability benchmarks
- 8 for Manitoba Public Insurance -- a real liability
- 9 benchmark as well as a nominal liability benchmark,
- 10 sir.
- MR. GLENN BUNSTON: Yes, they did.
- DR. BYRON WILLIAMS: Okay. And
- 13 Manitoba Public Insurance chose to be guided by the
- 14 nominal liability benchmark. Agreed?
- 15 MR. GLENN BUNSTON: We did, yeah, with
- 16 advice from Mercer.
- 17 DR. BYRON WILLIAMS: And Mr. -- my
- 18 friend, Mr. Scarfone, asked the panel this question
- 19 this morning. I'm going to try and ask it again in a
- 20 slightly different way.
- 21 Mr. Bunston, it would be fair that the
- 22 asset allocations that flow from an optimizing process
- 23 depend materially on whether a nominal or real
- 24 liability benchmark is selected.
- 25 MR. GLENN BUNSTON: Yes, that'd fair.

- DR. BYRON WILLIAMS: In other words,
- 2 when you're preparing and undertaking the optimization
- 3 process, the -- the computer whatevers, are responding
- 4 to the benchmark? Leave aside the 'whatevers' word.
- 5 MR. GLENN BUNSTON: Yeah. So, it --
- 6 it would be a mean variance optimizers used by -- by
- 7 Mercer and the basis for that is the -- the liability
- 8 benchmark that is selected to -- to, as a proxy, for
- 9 the liabilities.
- DR. BYRON WILLIAMS: So, the choice of
- 11 a nominal liability benchmark would lead to different
- 12 optimization choices, than the choice of a real
- 13 liability benchmark.
- MR. GLENN BUNSTON: Yes.
- DR. BYRON WILLIAMS: And then if we
- 16 can just go to page 79 of -- of 116, the first
- 17 paragraph -- sorry, page 79 or Order 159/'18. Right
- 18 to the top, please.
- 19 And, Mr. Bunston, I've just put --
- 20 brought this before you, I know you know this by
- 21 heart, but I just wanted to make sure you had the --
- 22 had it there if you needed it.
- 23 And, what the PUB is suggesting is that
- 24 in order to evaluate the financial risks, associated -
- 25 for the purposes of the asset liability study,

- 1 Mercer's developed this liability benchmark portfolio.
- 2 Agreed?
- MR. GLENN BUNSTON: Yes, agreed.
- 4 DR. BYRON WILLIAMS: And -- and the
- 5 liability portfolio, ultimately used accepted
- 6 inflation volatility, assuming that a 2 percent
- 7 inflation rate static through the modeling exercise.
- 8 Correct?
- 9 MR. GLENN BUNSTON: Well, I believe
- 10 that in that study and this study, that they used a 2
- 11 percent inflation rate with a 2.6 percent standard
- 12 deviation for inflation, sir.
- DR. BYRON WILLIAMS: Fair enough.
- 14 MR. GLENN BUNSTON: Wasn't necessarily
- 15 static.
- 16 DR. BYRON WILLIAMS: Okay. But it was
- 17 really focused on protecting against nominal interest
- 18 rate risk, rather than real interest rate risk.
- 19 Agreed?
- MR. GLENN BUNSTON: Agreed.
- DR. BYRON WILLIAMS: And, if we can
- 22 turn to page 85 of 116 and go into the second last
- 23 paragraph. Focusing on the first line, sir.
- 24 Mr. Viola's criticism of the Mercer
- 25 study from 2018, one (1) of the key concerns was --

- 1 was the use of the nominal, rather than the real
- 2 liability benchmark. Agreed?
- 3 MR. GLENN BUNSTON: Agreed. That's
- 4 what it says.
- DR. BYRON WILLIAMS: And that's what
- 6 you recall, sir?
- 7 MR. GLENN BUNSTON: Yeah.
- BYRON WILLIAMS: And, of course,
- 9 he was also expressing concern about the rejection of
- 10 real return bonds. Correct?
- MR. GLENN BUNSTON: Correct.
- DR. BYRON WILLIAMS: And Mr. Bunston,
- 13 if you can't remember this, I'll -- I'll -- I'll
- 14 understand but, you may recall that Mr. Viola's a -- a
- 15 hockey -- a hockey guy and he characterized real
- 16 return bonds as the goalie that would provide greater
- 17 defence and also allowing you to take more risks on
- 18 offence through the selection of real estate and
- 19 equities. Do you remember that generally, sir?
- 20 MR. GLENN BUNSTON: I do remember his
- 21 very colourful analogies, hockey and otherwise, yes.
- DR. BYRON WILLIAMS: And just
- 23 directing your attention to para -- paragraph -- page
- 24 86, the -- the second full paragraph in Mr. Viola's
- 25 opinion, the concern he was raising in his evidence

- 1 was that the benchmark portfolio -- the liability
- 2 benchmark portfolio, was understating the significance
- 3 of inflation volatility and real interest rate risk?
- Do you recall that, sir, and that's
- 5 consistent with your understanding?
- 6 MR. GLENN BUNSTON: Yes. I recall
- 7 that.
- 8 DR. BYRON WILLIAMS: And, just going
- 9 down to the last paragraph, page 86, and about line 4,
- 10 we'll get to Mr. Viola, without the colourful hockey
- 11 language, but he was rec -- recommending not only the
- 12 inclusion of -- of low risk real return bonds, but, he
- 13 is also suggesting that they be matched off with --
- 14 with riskier assets and arguing that it would both
- 15 provide a better return and lower volatility over the
- 16 long term.
- 17 Is that consistent with your
- 18 understanding, sir?
- 19 MR. GLENN BUNSTON: That's consistent
- 20 with what I believe he was recommending at the time.
- 21 Yes.
- DR. BYRON WILLIAMS: At a high level,
- 23 Mr. Bunston, would it be fair to say that I'm -- I'm
- 24 just going to try and restate this.
- 25 One of Mr. Viola's concerns is that

- 1 nominal benchmarks did not match the risk of the
- 2 liabilities. Agreed?
- 3 MR. GLENN BUNSTON: Yes. I think that
- 4 was one (1) of his concerns.
- DR. BYRON WILLIAMS: And he also
- 6 suggested that if a proper benchmark was used, it
- 7 would support the inclusion of real return bonds,
- 8 which would be a better hedge against long-term
- 9 inflation. Agreed?
- 10 MR. GLENN BUNSTON: Agreed.
- DR. BYRON WILLIAMS: And the third
- 12 component of his argument was that, if there was a
- 13 better hedge against inflation, you could also improve
- 14 the results of the portfolio by investing in assets,
- 15 other than bonds, such as equities and real estate?
- 16 MR. GLENN BUNSTON: Yes. I believe
- 17 that was one (1) of his conclusions.
- DR. BYRON WILLIAMS: Okay. Thank you.
- 19 Mr. Bunston, we don't -- I don't need to refer you to
- 20 this part of the Board Order but you will recall that
- 21 the Board did direct Manitoba Public Insurance to
- 22 prepare shadow portfolios with the intended purpose
- 23 that they would test Mr. Viola's hypothesis against
- 24 the performance of the MPI policy portfolio?
- 25 MR. GLENN BUNSTON: Yes. I do recall

- 1 the -- the Board Order to create the shadow
- 2 portfolios.
- DR. BYRON WILLIAMS: Okay, and my
- 4 friend, Ms. Meek, is going to take you through CA --
- 5 CMMG 2-8 later today but it would be fair to say, sir,
- 6 at a high level, over the last three (3) years, if we
- 7 look at the performance of the shadow portfolios
- 8 compared to the policy passive Basic, that the shadow
- 9 portfolios have outperformed the policy passive Basic,
- 10 both in terms of return and surplus volatility?
- 11 MR. GLENN BUNSTON: I believe that the
- 12 -- some of the shadow portfolios have outperformed but
- 13 not all of them I don't think.
- 14 DR. BYRON WILLIAMS: Ms. Meeks (sic)
- 15 will take you through that a bit later. I wonder if
- 16 we can go to Mercer Report, Investments -- I think
- 17 it's a Mercer Report, Investment Attachment E, Slide
- 18 2? That's perfect. Thank you.
- 19 Mr. Lloyd, in this report, Mercer --
- 20 sorry, do you have that before you, sir? If I'm going
- 21 too fast, just slow me down, okay?
- 22 Sir, in this report, Mercer provided
- 23 its results, its analysis of returns for the period
- 24 from 2015 to 2019, in terms of investment gross
- 25 returns of ICBC, Saskatchewan Government Insurance,

- 1 Workers Compensation Board of Manitoba, the Civil
- 2 Service Superannuation Board, and the Teachers'
- 3 Retirement Allowance Fund against returns of Manitoba
- 4 Public Insurance? Is that correct, sir?
- 5 MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And, sir, on the
- 7 right hand of this figure, you'll see MPI results
- 8 reported with two -- two (2) different year ends, one
- 9 being the 31st of December and the other being the
- 10 31st of March? Agreed?
- MR. NEIL LLOYD: Correct.
- 12 DR. BYRON WILLIAMS: And the reason
- 13 for doing that, I'll suggest to you, was that some of
- 14 the companies that you were comparing MPI to had
- 15 different fiscal year ends? Agreed?
- 16 MR. NEIL LLOYD: That's correct.
- 17 DR. BYRON WILLIAMS: Okay, and line 8
- 18 looks at what it calls MPI value added as compared to
- 19 these different portfolios? Is that right, sir?
- 20 MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And, if the
- 22 number is positive, that would suggest that the MPI
- 23 portfolio outperformed its comparison portfolio over
- 24 that five-year time period?
- MR. NEIL LLOYD: That's correct.

- 1 DR. BYRON WILLIAMS: And, if the
- 2 result is negative, it would suggest that the
- 3 comparative portfolio outperformed MPI during that
- 4 five-year period? Agreed?
- 5 MR. NEIL LLOYD: That's right.
- DR. BYRON WILLIAMS: And so, just
- 7 going from the second column, as compared to the
- 8 Teacher's Fund, MPI was in a negative 2.1 percent
- 9 position, sir. Is that correct?
- 10 MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And, as compared
- 12 to the Civil Service Superannuation Board, negative
- 13 1.5 percent. Agreed?
- 14 MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAM: Compared to the
- 16 WCB over that five-year period, negative 0.9 percent,
- 17 sir?
- 18 MR. NEIL LLOYD: That's right.
- 19 DR. BYRON WILLIAMS: Compared to ICBC
- 20 over that five-year period, positive 1.4 percent?
- MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And compared to
- 23 SGI, a negative 1.6 percent, sir?
- MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And, sir, when --

- 1 when Mercer looked at these different portfolios, one
- 2 of your general conclusions that -- was that insurance
- 3 companies, with the exception of WCB, are, generally,
- 4 more in fixed income than equities and alternatives?
- 5 Agreed?
- 6 MR. NEIL LLOYD: That's correct.
- 7 DR. BYRON WILLIAMS: And, for the
- 8 period examined, you also concluded that asset mixes
- 9 with higher allocations to fixed income generated, on
- 10 average, lower returns?
- MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And you also
- 13 noted that MPI, of the six (6) companies compared, had
- 14 the largest alloca -- allocation towards fixed income,
- 15 compared to its peers?
- 16 MR. NEIL LLOYD: I believe that's
- 17 correct. Yeah.
- 18 DR. BYRON WILLIAM: You can accept
- 19 that, subject to check. I think it's on page 3.
- 20 Mr. Bunston, I -- I think you can
- 21 accept this, subject to check, but, if not, you -- we
- 22 could pull up for you PUB-1-38.
- But do you recall MPI being asked to
- 24 update its -- its performance compared to -- if you
- 25 could go to -- yeah -- jt's compared to SGI

- 1 and ICBC, sir? Sorry, I didn't hear.
- 2 MR. GLENN BUNSTON: Yes. I do.
- 3 DR. BYRON WILLIAMS: Okay, and would
- 4 it be fair to say that, in the fiscal year '21/'22,
- 5 MPI investment portfolio underperformed SGI by 2.9
- 6 percent?
- 7 MR. GLENN BUNSTON: Yes. That would
- 8 be fair.
- 9 DR. BYRON WILLIAMS: And over the
- 10 five-year period and in March 31st, 2022, MPI
- 11 underperformed SGI by 2.5 percent?
- MR. GLENN BUNSTON: That's correct.
- DR. BYRON WILLIAMS: And, in terms of
- 14 the '22 figures for ICBC, they were not yet available?
- 15 Is that right, sir?
- 16 MR. GLENN BUNSTON: That's correct.
- 17 DR. BYRON WILLIAMS: Okay. Mr.
- 18 Bunston, you'll recall we've had a discussion
- 19 regarding the 2018 Asset Liability Study and you'll
- 20 agree that, for the purposes of the 2022 Asset
- 21 Liability Study, Manitoba Public Insurance is looking
- 22 to manage both real and nominal liabilities. Agreed?
- MR. GLENN BUNSTON: Agreed.
- DR. BYRON WILLIAMS: Okay, and that's
- 25 one (1) of the reasons you're actively examining and

- 1 considering whether to make an allocation to real
- 2 return bonds. Correct?
- 3 MR. GLENN BUNSTON: Correct.
- DR. BYRON WILLIAMS: Okay. Mr. Lloyd,
- 5 I think most of my remaining questions will be to you,
- 6 sir, and I'd like to draw your attention to the
- 7 Corporation's response to PUB First Round Information
- 8 Request 128(e), Appendix 1, pages 1 and 2. And I'll
- 9 just give you a second to pull that up, sir.

10

11 (BRIEF PAUSE)

- MR. NEIL LLOYD: Okay.
- 14 DR. BYRON WILLIAMS: And if we could
- 15 go to page 2 of 2 for a second and, Mr. Lloyd, you'll
- 16 recall a bit of a conversation earlier today with My
- 17 Friend Mr. Watchman, and that was on a similar
- 18 diagram, but it was for Basic long, agreed?
- MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: And so this is
- 21 looking at the -- I'll suggest to you that Appendix 1
- 22 of PUB-1-128(e) is looking at the efficient frontiers
- 23 minimally constrained for the Basic combined
- 24 portfolio, agreed?
- 25 MR. NEIL LLOYD: That's correct.

- DR. BYRON WILLIAMS: Okay. And just
- 2 to situate ourselves for a second, sir, at the top on
- 3 the less -- left are different types of investments,
- 4 including fixed-income investments, public equities,
- 5 and alternatives, agreed?
- 6 MR. NEIL LLOYD: Correct.
- 7 DR. BYRON WILLIAMS: And moving to the
- 8 right are different portfolios, including in the first
- 9 column the liability benchmark portfolio?
- 10 MR. NEIL LLOYD: Correct.
- 11 DR. BYRON WILLIAMS: And that's the
- 12 2022 liability benchmark portfolio based upon real
- 13 interest rates, agreed, sir?
- MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: Okay. And next
- 16 to that is the current MPI portfolio, and that's the
- 17 one that was developed based upon the nominal
- 18 benchmark back in -- in 2018, agreed?
- MR. NEIL LLOYD: That's my
- 20 understanding, yes.
- DR. BYRON WILLIAMS: Okay. And then
- 22 as we -- we move to the right, we see some of the
- 23 different portfolios that Mercer tested for the
- 24 purpose of its analysis, agreed?
- MR. NEIL LLOYD: (NO AUDIBLE

- 1 RESPONSE).
- DR. BYRON WILLIAMS: And, sir, if we
- 3 go down on the left-hand side, you'll see under 'Risk
- 4 Metrics' first of all 'Expected Excess Return, Ten
- 5 (10) Year'. You see that, sir?
- 6 MR. NEIL LLOYD: Right.
- 7 DR. BYRON WILLIAMS: And then below
- 8 that is 'Surplus Volatility', agreed?
- 9 MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: Okay. We'll come
- 11 back to this page in just a second, but could we go to
- 12 page 1 of 2.
- 13 Sir, if I direct your attention to the
- 14 horizontal axis on -- on this diagram, the risk in
- 15 this -- in the Mercer assessment is based upon excess
- 16 return volatility, agreed?
- 17 MR. NEIL LLOYD: (NO AUDIBLE
- 18 RESPONSE).
- 19 DR. BYRON WILLIAMS: And if I've got
- 20 that right -- and you'll correct me if I don't --
- 21 that's based upon the standard deviation of the growth
- 22 in surplus where surplus growth is the difference
- 23 between the return on assets and the growth in
- 24 liabilities. Agreed, sir?
- MR. NEIL LLOYD: That sounds right.

- 1 It's based on the difference between the return on the
- 2 assets and the return on the liability benchmark.
- 3 DR. BYRON WILLIAMS: Right.
- 4 MR. NEIL LLOYD: Same --
- 5 DR. BYRON WILLIAMS: Yeah. And -- and
- 6 again, that's one (1) of the reasons why that
- 7 liability benchmark determination --
- MR. NEIL LLOYD: Report, yes.
- 9 DR. BYRON WILLIAMS: -- is so critical
- 10 because you're comparing it to the proxy for the risk
- 11 of the liabilities.
- 12 MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: Okay. And if we
- 14 look on the 'Y' axis or vertical axis, there return,
- 15 you're -- you're looking at excess return of a
- 16 portfolio again measured against the liability
- 17 benchmark, agreed?
- 18 MR. NEIL LLOYD: That's correct.
- 19 DR. BYRON WILLIAMS: Going back to
- 20 page 2 of 2, under 'Current', at the time the analysis
- 21 was done, Mr. Lloyd, you'll see that the current
- 22 portfolio was exclusively provincial bonds and
- 23 corporate bonds? Oh, sorry, let me try that again.
- It was about 60 percent provincial
- 25 bonds, agreed?

- 1 MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: About 20 percent
- 3 corporate bonds, and about 20 percent municipal and
- 4 school bonds using the acronym MUSH --
- 5 MR. NEIL LLOYD: Yes.
- 6 DR. BYRON WILLIAMS: -- M-U-S-H. So
- 7 in the current portfolio, no real return bonds,
- 8 agreed?
- 9 MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: No real estate,
- 11 agreed?
- 12 MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: And no equity,
- 14 correct?
- 15 MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: Okay. And I'll
- 17 come right back to you, Mr. Lloyd.
- 18 But, Mr. Bunston, the fact that there
- 19 were no real return bonds in the portfolio is, in
- 20 part, a consequence of the -- the liability benchmark
- 21 selected in 2018, agreed?
- MR. GLENN BUNSTON: Yes. It was a
- 23 byproduct of the fact that we selected a nominal
- 24 liability benchmark at that time.
- DR. BYRON WILLIAMS: Okay. By

- 1 contrast, the absence of equities is a policy choice
- 2 of the Manitoba Public Insurance board of directors.
- MR. GLENN BUNSTON: That's correct.

4

5 (BRIEF PAUSE)

- 7 DR. BYRON WILLIAMS: Mr. Lloyd,
- 8 turning to the liability benchmark which is the second
- 9 column, it's got 58 percent real return bonds in
- 10 there. Is that correct, sir?
- 11 MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And again, that's
- 13 a reflection -- in part, you're optimizing compared to
- 14 the real liability benchmark, correct?
- 15 MR. NEIL LLOYD: Correct.
- 16 DR. BYRON WILLIAMS: And going across
- 17 three (3) more columns to the 'Lower Risk' column,
- 18 sir, again, that column is heavily -- has a lot of
- 19 real return bonds, about 35 percent, agreed?
- MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: And one (1) of
- 22 the conclusions of Mercer was that real return bonds
- 23 in the 2022 Asset/Liability Matching Study led to a
- 24 significant improvement in outcomes, especially at
- 25 more conservative levels of risk, agreed?

1003 1 MR. NEIL LLOYD: That's correct. 2 (BRIEF PAUSE) 4 5 DR. BYRON WILLIAMS: Mr. Lloyd, when we're looking at returns as calculated for the purpose of this study, the total portfolio's return is the weighted average of the returns of its component returns, agreed? 10 MR. NEIL LLOYD: Largely, yes. There is -- there's an interactive effect between different 11 asset classes, so it won't quite work out that way, 13 but essentially, yes. 14 DR. BYRON WILLIAMS: Okay. When we 15 look at surplus volatility and contrast, it's not an average of the component volatilities of assets and 16 17 liabilities, agreed? 18 MR. NEIL LLOYD: Correct. 19 DR. BYRON WILLIAMS: And that's 20 because the correlations are not perfect? 21 MR. NEIL LLOYD: (NO AUDIBLE 22 RESPONSE). 23 DR. BYRON WILLIAMS: You nodded your 24 head, but did you say yes --25 MR. NEIL LLOYD: I would say 'yes'.

- DR. BYRON WILLIAMS: Yes? Okay. So
- 2 when we think of surplus volatility, it depends on the
- 3 volatility of the assets, the volatility of the
- 4 liabilities, and the correlation of returns between
- 5 the assets and liabilities, agreed?
- 6 MR. NEIL LLOYD: I'm not sure the
- 7 volatility to the liabilities actually matter. It's
- 8 the relationship of the liabilities to the assets.
- 9 DR. BYRON WILLIAMS: Okay.
- 10 MR. NEIL LLOYD: Volatility to that
- 11 relationship matters.
- DR. BYRON WILLIAMS: And the
- 13 correlation of returns?
- 14 MR. NEIL LLOYD: Relations would be
- 15 part of that, yes.
- 16 DR. BYRON WILLIAMS: And if we went
- 17 back up to page 1 of 2 for just a second, because
- 18 risks don't add, when we look at the return risk graph
- 19 on that efficient frontier, it bends to the right,
- 20 agreed?
- MR. NEIL LLOYD: It does bend to the
- 22 right, correct.
- DR. BYRON WILLIAMS: Yeah, and that's
- 24 a reflection -- okay. That's fair enough.
- So, Mr. Lloyd, I want to take you,

- 1 going back to page -- just stay on this page for a
- 2 second. And again, I'm trying not to trespass too
- 3 much on what My Friend Mr. Watchman did, but I am
- 4 doing this for a purpose.
- 5 If we look at this depiction of the
- 6 efficient frontiers, page 1 of 2, of PUB-1-128(e),
- 7 Appendix 1, the current MPI portfolio A is situated in
- 8 terms of excess return out beyond 3.5 percent.
- 9 Is that right, sir?
- 10 MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: And in terms of
- 12 expected excess return, it's -- it's fairly low on --
- 13 in this depiction, as well, agreed?
- 14 MR. NEIL LLOYD: That's correct.
- 15 DR. BYRON WILLIAMS: If we move to the
- 16 left and look at the lower risk portfolio C, it would
- 17 have considerably lower risk than current 'A', agreed?
- 18 MR. NEIL LLOYD: That's correct.
- 19 DR. BYRON WILLIAMS: And about the
- 20 same level of return?
- MR. NEIL LLOYD: That's the design of
- 22 that portfolio, yes.
- DR. BYRON WILLIAMS: Okay. Thank you.
- 24 Midpoint being 'D' on the efficient frontier, Mr.
- 25 Lloyd, would have lower risk as measured in excess

- 1 return volatility than current A, agreed?
- 2 MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: And also a higher
- 4 return as measured in excess return as compared to
- 5 portfolio A?
- 6 MR. NEIL LLOYD: That's correct.
- 7 DR. BYRON WILLIAMS: Okay. And if we
- 8 go up to higher return B, in terms of risk, by design,
- 9 it's pretty comparable to current A, agreed?
- 10 MR. NEIL LLOYD: That's right.
- DR. BYRON WILLIAMS: And, of course,
- 12 the -- in terms of excess return, it's significantly
- 13 higher than current A, and I'm speaking of high return
- 14 portfolio B?
- 15 MR. NEIL LLOYD: That's correct.
- 16
- 17 (BRIEF PAUSE)
- 18
- DR. BYRON WILLIAMS: If we can go to
- 20 the -- page 2 of 2 of PUB-1-128(e). And I -- Mr.
- 21 Lloyd, I want to take a look at current A versus low-
- 22 risk C.
- 23 And, again, we've agreed that current A
- 24 is provincial bonds, corporate bonds, and MUSH bonds,
- 25 agreed?

- 1 MR. NEIL LLOYD: Correct.
- 2 DR. BYRON WILLIAMS: In terms of
- 3 current C, which is about the fifth column in, it has
- 4 4 percent equity, sir, agreed?
- 5 MR. NEIL LLOYD: That's correct.
- 6 DR. BYRON WILLIAMS: And 15 percent
- 7 alternatives, correct?
- 8 MR. NEIL LLOYD: That's correct.
- 9 DR. BYRON WILLIAMS: So, it has 19
- 10 percent more volatile asset -- assets than the fixed
- 11 income assets in current A, agreed?
- 12 MR. NEIL LLOYD: That's correct.
- 13 DR. BYRON WILLIAMS: And the rest of
- 14 the portfolio is fixed income, including 35 percent, I
- 15 believe, of real return bonds?
- MR. NEIL LLOYD: That's right.
- 17 There's also 3 -- there's also 2 percent in levered
- 18 bonds, as well.
- 19 DR. BYRON WILLIAMS: Yeah, there's a
- 20 bit of levered. And, sir, to help my clients to
- 21 understand why portfolio C can have less surplus
- 22 volatility than portfolio A when 19 percent of the
- 23 portfolio is in more volatile assets, in part, that's
- 24 because of correlations, right? Risks don't add?
- MR. NEIL LLOYD: Correct.

- DR. BYRON WILLIAMS: And, in part,
- 2 it's also because of a better match and correlation of
- 3 the real return bonds with the liability?
- 4 MR. NEIL LLOYD: That is right.
- DR. BYRON WILLIAMS: Okay. So,
- 6 there's two (2) things going on there, at least, in
- 7 terms of why it has -- has --
- 8 MR. NEIL LLOYD: At lease. Those
- 9 would be -- those would be two (2) strong ones, yes.
- DR. BYRON WILLIAMS: Okay. Thank you.
- 11 And just let's go over to higher return portfolio B
- 12 for a second. That's the fourth column. It has 15
- 13 percent in public equities, sir?
- MR. NEIL LLOYD: Correct.
- DR. BYRON WILLIAMS: And 15 percent in
- 16 alternatives, correct?
- 17 MR. NEIL LLOYD: That's correct.
- 18 DR. BYRON WILLIAMS: And the
- 19 remainder, about 70 percent, in fixed return bonds,
- 20 including some of those levered?
- MR. NEIL LLOYD: Correct, more levered
- 22 bonds than in the lower risk portfolio.
- DR. BYRON WILLIAMS: And, also, some
- 24 treasury bills?
- 25 MR. NEIL LLOYD: And that comes from

- 1 the Basic short separated from the Basic long, yes.
- 2 DR. BYRON WILLIAMS: And the reason
- 3 that a portfolio like that would -- would have the
- 4 same surplus volatility is, again, we'll be looking at
- 5 correlations and the -- the matching of the -- it'll
- 6 be the same two (2) reasons we've already talked
- 7 about.
- MR. NEIL LLOYD: Yeah. I mean, these
- 9 are correlations, but the diversification benefit of
- 10 having other asset classes, yes.
- DR. BYRON WILLIAMS: Yes. Thank you.
- 12
- 13 (BRIEF PAUSE)
- 14
- DR. BYRON WILLIAMS: Mr. Bunston, if
- 16 we look at portfolio B with a return of 3.66 percent
- 17 versus portfolio A with a return of 2.48 percent,
- 18 would be -- that be about a difference of 1.18
- 19 percent, sir --
- MR. GLENN BUNSTON: Yes, sir.
- DR. BYRON WILLIAMS: -- in -- in terms
- 22 of -- yeah.
- 23 MR. GLENN BUNSTON: Yes, I think
- 24 that's right.
- DR. BYRON WILLIAMS: Okay. And

- 1 hypothetically, Mr. Bunston, with assets under
- 2 management let's say of \$2 billion, the extra return
- 3 would be about 25 billion a year?

4

5 (BRIEF PAUSE)

- 7 MR. GLENN BUNSTON: Yes, I think
- 8 approximately.
- 9 DR. BYRON WILLIAMS: Subject to check.
- 10 Under this analysis, being PUB-1-128, appendix 1, page
- 11 2 of 2, there's also a reference under 'Other Metrics'
- 12 to the minimum capital required.
- Mr. Lloyd, do you see that? It's the
- 14 third last line.
- 15 MR. NEIL LLOYD: Yes, I see that.
- 16 Yeah.
- DR. BYRON WILLIAMS: Did Mercer
- 18 perform this calculation or did MPI?
- MR. NEIL LLOYD: We performed that
- 20 calculation.
- DR. BYRON WILLIAMS: Sir, are you able
- 22 by way of undertaking to provide the calculation of
- 23 the minimum capital required for 'A', 'B', 'C', 'D'
- 24 and the...?
- 25 MR. NEIL LLOYD: I couldn't at this

- 1 stage. Well, I can, but I -- I couldn't explain it
- 2 now.
- 3 DR. BYRON WILLIAMS: No, I'm not
- 4 asking you to. I'm asking whether Mercer -- like,
- 5 Mercer will have done this calculation. It's readily
- 6 available to you, sir?

7

8 (BRIEF PAUSE)

9

- MR. STEVE SCARFONE: So, I'm told, Mr.
- 11 Williams, that that information was already provided
- 12 to MPIC by Mercer, so we'll just file it.
- DR. BYRON WILLIAMS: Okay. That would
- 14 be much appreciated. And so, it's the derivation with
- 15 -- including the calculations for the minimum capital
- 16 required for portfolios 'A' through 'E' of PUB-1-
- 17 128(e), appendix 1, page 2 of 2.
- 18 MR. STEVE SCARFONE: Yes. Thank you.

- 20 CONTINUED BY DR. BYRON WILLIAMS:
- DR. BYRON WILLIAMS: Thank you to both
- 22 MPI and Mercer for that. Mr. Lloyd, just a last
- 23 couple of questions.
- 24 If I -- if I look under lower risk,
- 25 column C, under 'surplus volatility', the result that

- 1 Mercer's determined for that portfolio was 1.22
- 2 percent, agreed?
- 3 MR. NEIL LLOYD: That is correct.
- DR. BYRON WILLIAMS: And if I go over
- 5 a couple to the left in terms of the surplus
- 6 volatility for current A, the calculation of surplus
- 7 volatility was 3.6.9 percent?
- MR. NEIL LLOYD: Correct.
- 9 DR. BYRON WILLIAMS: So, in terms of
- 10 measures, the forecast -- let me back up.
- In terms of your assessment of the
- 12 market risk of the two (2) portfolios, portfolio C had
- 13 significantly less surplus volatility than portfolio
- 14 A?
- 15 MR. NEIL LLOYD: That's correct.
- 16 DR. BYRON WILLIAMS: Mathematically,
- 17 Mr. Lloyd, when we go down to the minimum capital
- 18 required, you'll see that the minimum capital required
- 19 for the lower risk is 65.4 million.
- You see that, sir?
- MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: And you'll see
- 23 that the minimum capital required for the current
- 24 portfolio is 16.8 million?
- 25 MR. NEIL LLOYD: That's correct.

- DR. BYRON WILLIAMS: And so, that
- 2 would be a function of the mechanics of the MCT
- 3 analysis?
- 4 MR. NEIL LLOYD: That's correct, yes.
- DR. BYRON WILLIAMS: Okay. But in
- 6 terms of the Mercer analysis of risk, portfolio C
- 7 brings significantly less surplus volatility than --
- 8 than portfolio A?
- 9 MR. NEIL LLOYD: That's correct.
- DR. BYRON WILLIAMS: Okay. Thank you.
- 11 I have no further questions.
- 12 THE PANEL CHAIRPERSON: Thank you, Ms.
- 13 Williams.
- Ms. Meek, have you got an estimate of
- 15 how long you might be?
- 16 MS. CHARLOTTE MEEK: I think I -- I've
- 17 been able to cut out a couple of questions with Mr.
- 18 Williams's cross, so I would expect about a half an
- 19 hour max, maybe less.
- 20 THE PANEL CHAIRPERSON: Okay. Then
- 21 maybe what we'll do is take a short break, come back
- 22 in ten (10) minutes. And we'll proceed with you.
- 23 Thank you.
- 24
- 25 --- Upon recessing at 2:20 p.m.

1014 October 24, 2022--- Upon resuming at 2:35 p.m. 2 THE PANEL CHAIRPERSON: Okay. Thanks very much, everyone. 5 Mr. Scarfone, I see that we have some exhibits. Would you like to enter them now? 7 8 (BRIEF PAUSE) 9 10 MR. STEVE SCARFONE: Yes. I think the last exhibit that I marked this morning was Exhibit 11 12 63. So MPI Exhibit 64 has now been filed. 13 CAC/MPI-2-17, a blackline clean version. 14 15 --- EXHIBIT NO. MPI-64: Blackline clean version of 16 CAC/MPI-2-17 17 18 MR. STEVE SCARFONE: MPI Exhibit 19 number 65, Part 8, AR Appendix 4, the Corporate 20 Quarterly Financial Report, First Quarter, previously filed in the confidential module as Exhibit 17. 21 22 23 --- EXHIBIT NO. MPI-65: Part 8, AR Appendix 4, Corporate Quarterly 24 25 Financial Report, First

1015 1 Quarter, previously filed in the confidential module 2 as Exhibit 17 4 5 MR. STEVE SCARFONE: And MPI Exhibit number 66 is the response to Undertaking number 13. 7 --- EXHIBIT NO. MPI-66: Response to Undertaking 13 8 9 10 THE PANEL CHAIRPERSON: Thank you. Ms. Meek...? 11 12 MS. CHARLOTTE MEEK: Thank you, Madam 13 Chair. Good afternoon to the Board and -- and good 14 afternoon to the panel. 15 16 CROSS-EXAMINATION BY MS. CHARLOTTE MEEK: 17 MS. CHARLOTTE MEEK: Similar to -similarly to the other Interveners, I will just direct 18 my questions mostly broadly to any of you, and -- and 20 whoever feels best able to respond can do so. I'll 21 start off, though, with you, Mr. Bunston, if I could. 22 In your presentation this morning, you 23 discussed the volatile year we've had. Do you recall 24 that? 25 MR. GLENN BUNSTON: I do recall that,

- 1 yes.
- 2 MS. CHARLOTTE MEEK: And you cited
- 3 various factors that have contributed to the
- 4 volatility of the year, such as inflation, changes in
- 5 interest rates, and changes in returns on equity
- 6 investments. Is that correct?
- 7 MR. GLENN BUNSTON: Yes. There's been
- 8 nowhere to hide this year.
- 9 MS. CHARLOTTE MEEK: And -- and you'd
- 10 agree that the previous year was also fairly volatile
- 11 in 2020 and 2021 with the impacts of the COVID-19
- 12 pandemic?
- MR. GLENN BUNSTON: Yes, 2020 marked
- 14 by the pandemic and the shocks that brought to the
- 15 market, and then the subsequent recovery after that.
- 16 MS. CHARLOTTE MEEK: Right. And then
- 17 most recently, we've seen the impacts of the Russian
- 18 war in Ukraine and how that's affected global markets
- 19 as well. Is that correct?
- 20 MR. GLENN BUNSTON: Yes. That's wide-
- 21 ranging impacts on commodity markets, fuel, energy,
- 22 food, yes.
- MS. CHARLOTTE MEEK: So would it be
- 24 fair to say then that the last three (3) years have
- 25 all been rather volatile?

- 1 MR. GLENN BUNSTON: That would be
- 2 fair.
- 3 MS. CHARLOTTE MEEK: And that
- 4 volatility, we've seen some major fluctuations in the
- 5 market. Is that correct?
- 6 MR. GLENN BUNSTON: Yes. Both within
- 7 equity and within fixed-income markets there's been
- 8 volatility.
- 9 MS. CHARLOTTE MEEK: Thank you. So I
- 10 want to talk a little bit about efficient frontier
- 11 theory, and I know other Interveners and counsel have
- 12 -- have asked you some questions on this, so I'll do
- 13 my best not to duplicate.
- 14 But the efficient frontier is part of
- 15 portfolio theory, and that represents the relationship
- 16 between risk and return. Is that correct?
- 17 MR. GLENN BUNSTON: Yes. As I
- 18 mentioned this morn -- earlier today, it's an effort
- 19 to identify the portfolio with the highest return for
- 20 each level of risk.
- MS. CHARLOTTE MEEK: Thank you. And
- 22 in order to invest prudently for a portfolio, it's
- 23 necessary, as you kind of just mentioned there -- it's
- 24 necessary to determine the optimal risk/reward
- 25 combination. Is that correct?

- 1 MR. GLENN BUNSTON: Yes. So
- 2 typically, a mean-variance optimizer is used to select
- 3 amongst the asset classes and make assumptions about
- 4 the return and risk of each asset class and
- 5 correlation.
- 6 MS. CHARLOTTE MEEK: Okay. And so
- 7 that examination that's done, would you agree that
- 8 that's evaluated at the total portfolio level?
- 9 MR. GLENN BUNSTON: Typically it would
- 10 be at the total portfolio level, yes.
- 11 MS. CHARLOTTE MEEK: Okay. And that
- 12 optimization process requires determining the asset
- 13 classes to be included in a portfolio and the weights
- 14 of those classes to get the desired risk and return
- 15 combination.
- 16 MR. GLENN BUNSTON: Yes. The outcome
- 17 of the analysis is -- is the weights of the asset
- 18 classes and the inputs or the risk-return and
- 19 correlation between the asset classes.
- 20 MS. CHARLOTTE MEEK: Okay. And a
- 21 portfolio that is optimized would be deemed an
- 22 efficient mix and would then fall on the efficient
- 23 frontier. Is that correct?
- MR. GLENN BUNSTON: Correct.
- MS. CHARLOTTE MEEK: Okay. And an

- 1 efficient portfolio is one that either for a given
- 2 level of risk maximizes the expected return or for a
- 3 given level of return minimizes the risk.
- Would you say that's accurate?
- 5 MR. GLENN BUNSTON: Yes, that's
- 6 accurate.
- 7 MS. CHARLOTTE MEEK: And that risk is
- 8 measured by surplus volatility. Is that correct?
- 9 MR. GLENN BUNSTON: Well, there's a
- 10 number of measures, but in our studies case, yes, that
- 11 was the measure that was selected.
- MS. CHARLOTTE MEEK: Thank you. And
- 13 you would agree that when comparing two (2)
- 14 portfolios, the more optimal portfolio would have less
- 15 surplus volatility if the expected return between the
- 16 two (2) portfolios is the same.
- 17 MR. GLENN BUNSTON: Correct.
- 18 MS. CHARLOTTE MEEK: Thank you. And
- 19 then if we could just go quickly to part 7, Investment
- 20 Attachment G, page 7. And so this is kind of what
- 21 we're talking about. This is the efficient frontier.
- 22 And so the curved blue line and above
- 23 the matched bonds point, that's where the efficient
- 24 frontier occurs. Is that correct?
- MR. GLENN BUNSTON: Well, it's really

- 1 from the bottom, which would be 100 percent cash, to
- 2 100 percent bonds, and then to equities. So it's all
- 3 along that blue --
- 4 MS. CHARLOTTE MEEK: Thank you --
- 5 MR. GLENN BUNSTON: -- blue line.
- 6 MS. CHARLOTTE MEEK: -- for clarifying
- 7 that. Okay. So the efficient frontier extends all
- 8 along that blue line.
- 9 MR. GLENN BUNSTON: Correct.
- 10 MS. CHARLOTTE MEEK: That's what
- 11 you're indicating. Okay.
- So I guess the goal then is to fall
- 13 somewhere within the efficient mixes, so that would be
- 14 from matched bonds kind of higher on the efficient
- 15 frontier?
- 16 MR. GLENN BUNSTON: Generally, yes.
- 17 You would like to be above that matched bonds point.
- 18 MS. CHARLOTTE MEEK: Okay. And you
- 19 would agree that adding constraints to a portfolio has
- 20 a cost. Is that correct?
- MR. GLENN BUNSTON: Yes.
- MS. CHARLOTTE MEEK: And that cost is
- 23 that they tend to shift the efficient frontier down or
- 24 to the right. Is that correct?
- 25 MR. GLENN BUNSTON: Correct.

- 1 MS. CHARLOTTE MEEK: And then,
- 2 conversely, by relaxing a constraint, the efficient
- 3 frontier shifts up or to the left. Is that correct?
- 4 MR. GLENN BUNSTON: Correct.
- 5 MS. CHARLOTTE MEEK: Okay. And you'd
- 6 agree that it's fair to say that the volatility of an
- 7 asset class in isolation does not conclusively
- 8 indicate how it may impact the surplus volatility of a
- 9 portfolio at the total portfolio level.
- 10 MR. GLENN BUNSTON: Correct, because
- 11 it depends on the correlation between that asset class
- 12 and the other asset classes in the portfolio.
- MS. CHARLOTTE MEEK: Thank you. And
- 14 so now I want to talk a little bit about the ALM
- 15 study. So if we can just scroll down here to page 11.
- 16 And so you looked at this a little bit
- 17 earlier today. This part of the Mercer
- 18 Asset/Liability Management Study for this year's GRA.
- 19 Is that correct?
- 20 MR. GLENN BUNSTON: Yes, that's
- 21 correct.
- MS. CHARLOTTE MEEK: Okay. And this
- 23 page is providing us the efficient frontier for the
- 24 Basic portfolio, the long portion, and that's using
- 25 the current portfolio. Is that correct?

- 1 MR. GLENN BUNSTON: This is using the
- 2 current asset classes and reweighting those to create
- 3 an efficient frontier.
- 4 MS. CHARLOTTE MEEK: Thank you. And
- 5 so, as you note in the right side of the page, this
- 6 creates the efficient frontier for the current asset
- 7 classes that we have.
- MR. GLENN BUNSTON: Correct.
- 9 MS. CHARLOTTE MEEK: Okay. And the
- 10 current portfolio here is represented by 'A'.
- Is that correct?
- MR. GLENN BUNSTON: Yes.
- 13 MS. CHARLOTTE MEEK: And it's not on
- 14 the efficient frontier. Is that correct?
- 15 MR. GLENN BUNSTON: Correct.
- 16 MS. CHARLOTTE MEEK: Thank you. And
- 17 so I'll skip ahead here as Mr. Williams did a -- a
- 18 great job talking to you about some of the other IRs
- 19 today. And I'll skip towards the shadow portfolios
- 20 that were created from the last Asset/Liability
- 21 Management Study.
- So I guess I'll be directing my
- 23 questions probably to Mr. Bunston then. You're aware
- 24 that, after the last ALM study, MPI was directed to
- 25 create shadow portfolios.

- 1 You talked about that with Mr.
- 2 Williams?
- 3 MR. GLENN BUNSTON: Yes, I'm aware,
- 4 yeah.
- 5 MS. CHARLOTTE MEEK: Thank you. And
- 6 those shadow portfolios were intended to allow the
- 7 Board to compare the results of MPI's chosen asset mix
- 8 against alternative asset mixes with certain
- 9 constraints removed. Would you that's fair?
- 10 MR. GLENN BUNSTON: Yes, that's fair.
- MS. CHARLOTTE MEEK: And one (1) of
- 12 those portfolios was the Shadow 2 Portfolio.
- 13 Is that correct?
- 14 MR. GLENN BUNSTON: That's correct.
- 15 MS. CHARLOTTE MEEK: Okay. And the
- 16 Shadow 2 Portfolio was created removing the
- 17 constraints prohibiting equities and alternative
- 18 investments. Does that sound accurate?
- 19 MR. GLENN BUNSTON: Sorry, could you
- 20 repeat that?
- 21 MS. CHARLOTTE MEEK: Sure. The Shadow
- 22 2 portfolio was created removing the constraints
- 23 prohibiting equities and alternative investments.
- 24 MR. GLENN BUNSTON: Yes. Shadow
- 25 Portfolio 2 had allocations to real return bonds,

- 1 levered bonds, growth, and growth assets, which
- 2 included equities, real estate, and infrastructure.
- 3 MS. CHARLOTTE MEEK: Thank you. You
- 4 anticipated about three (3) of my questions going
- 5 forward, so I'll just put to you that Shadow Portfolio
- 6 2 included equities of about 18 percent, subject to
- 7 check. Is that about accurate?
- 8 MR. GLENN BUNSTON: Checking right
- 9 now.
- 10 MS. CHARLOTTE MEEK: I can also take
- 11 you to a reference if that's easier.
- 12
- 13 (BRIEF PAUSE)
- 14
- 15 MR. GLENN BUNSTON: So it had 13
- 16 percent allocation to Canadian equities, 5 percent to
- 17 private equity.
- 18 MS. CHARLOTTE MEEK: Thank you. And
- 19 then real estate and infrastructure had a total of 9
- 20 percent. Is that correct?
- MR. GLENN BUNSTON: That's correct.
- MS. CHARLOTTE MEEK: Thank you. So
- 23 keeping that asset mix in mind, if we could turn to
- 24 PUB-MPI-1-128(e), and we'll go to Appendix 1, page 2,
- 25 please, Kristen.

- 1 So keeping the asset mix in mind of the
- 2 Shadow Port -- Portfolio 2, would you agree that the
- 3 asset mixes of Shadow Portfolio 2 are most similar to
- 4 the higher return list listed here in this response to
- 5 IR?

6

7 (BRIEF PAUSE)

- 9 MR. GLENN BUNSTON: So, are you saying
- 10 is it similar to portfolio E?
- 11 MS. CHARLOTTE MEEK: Well, I would say
- 12 it -- it could either be 'B' or 'E'. Let's -- let's
- 13 look at both of those because they're really quite
- 14 similar to one another. But Shadow portfolio 2 would
- 15 probably be most similar to those asset mixes and
- 16 weights.
- Would you agree with that suggestion?
- 18 MR. GLENN BUNSTON: Well, Shadow
- 19 portfolio had 16 percent allocation to three (3) times
- 20 real return bonds and these two (2) portfolios are
- 21 about half of that allocation to real return bonds, so
- 22 similar in that they have allocation to real returns,
- 23 not the same.
- MS. CHARLOTTE MEEK: Right. So, there
- 25 -- there might be some differences, but comparatively

- 1 to the other scenarios there, would you say that 'B'
- 2 and 'E' were the most similar to Shadow portfolio 2?
- 3 MR. GLENN BUNSTON: Yes, in that they
- 4 include allocations to equities and alternatives, as
- 5 did Shadow portfolio 2.
- 6 MS. CHARLOTTE MEEK: Okay. Thank you.
- 7 And if we could go to CMMG-MPI-2-8, please. Go to
- 8 page 3. Thanks, Kristen.
- 9 So, this was an IR that CMMG had asked
- 10 just requesting some information about the Shadow
- 11 portfolio since inception to present day. And this
- 12 kind of brings us up to about March of 2022.
- 13 And figure 1 here provides the
- 14 compounded annualized returns for each of the
- 15 portfolios since inception, March 2019 to -- to March
- 16 2022. Is that correct?
- 17 MR. GLENN BUNSTON: That's correct.
- 18 MS. CHARLOTTE MEEK: Okay. And the
- 19 policy passive Basic portfolio had compounded annual
- 20 returns of 1.67 percent. Is that correct?
- MR. GLENN BUNSTON: Correct.
- MS. CHARLOTTE MEEK: And the portfolio
- 23 2, Basic, has compounded annualized returns of 4.99
- 24 percent. Is that correct?
- 25 MR. GLENN BUNSTON: Correct.

- 1 MS. CHARLOTTE MEEK: And you'd agree
- 2 with me that the Shadow portfolio 2 outperformed the
- 3 Basic policy portfolio by 3.32 percent?
- 4 MR. GLENN BUNSTON: That would be the
- 5 difference between the returns, yeah.
- 6 MS. CHARLOTTE MEEK: Thank you. And
- 7 if we could scroll down to figure 3, please. And so,
- 8 figure 3 here is providing the surplus volatility.
- 9 Is that correct?
- 10 MR. GLENN BUNSTON: Correct.
- MS. CHARLOTTE MEEK: And so, again, we
- 12 can see the Basic policy portfolio had surplus
- 13 volatility of 3.36 percent. Is that correct?
- 14 MR. GLENN BUNSTON: Correct.
- 15 MS. CHARLOTTE MEEK: And Shadow 2
- 16 portfolio, a surplus volatility of 3.09 percent?
- MR. GLENN BUNSTON: Yes.
- 18 MS. CHARLOTTE MEEK: Okay. And so,
- 19 you'd agree with me that the Shadow portfolio 2 had a
- 20 lower surplus volatility by about .27 percent.
- 21 Is that correct?
- MR. GLENN BUNSTON: Relative to the --
- 23 the policy Basic, yes.
- 24 MS. CHARLOTTE MEEK: Yes. Thank you.
- 25 And so, you would agree with me that the Shadow

- 1 portfolio 2 then has a higher risk adjusted return
- 2 than the Basic portfolio. Is that correct?
- 3 MR. GLENN BUNSTON: Yes, given that it
- 4 has a higher return and less volatility.
- 5 MS. CHARLOTTE MEEK: Thank you. And
- 6 subject to check, would you agree that Shadow
- 7 portfolio 2 had a higher risk return ratio of 1.6,
- 8 more than the Basic portfolio, which was about .5?
- 9 MR. GLENN BUNSTON: I haven't done the
- 10 calculations but, generally, directionally, Shadow
- 11 portfolio P2 would have a higher risk adjusted return.
- MS. CHARLOTTE MEEK: Thank you. And I
- 13 just want to go to your presentation from this morning
- 14 if we could and -- and ask you a couple of questions
- 15 about that. So, we'll go to MPI Exhibit 61, slide 21,
- 16 please.
- And so, this morning, in your
- 18 presentation, you noted the net impact of interest
- 19 rate changes is minimal. Is that correct?
- MR. GLENN BUNSTON: Correct.
- 21 MS. CHARLOTTE MEEK: And it was about
- 22 .2 million. Is that -- is that accurate there?
- MR. GLENN BUNSTON: Yes.
- MS. CHARLOTTE MEEK: Okay. And you
- 25 were saying that this demonstrated that the ALM

- 1 strategy is working in that it's minimized the impact
- 2 of interest rate changes. Is that correct?
- MR. GLENN BUNSTON: Correct.
- 4 MS. CHARLOTTE MEEK: And would you
- 5 agree that this number doesn't acknowledge the
- 6 opportunity cost of excluding other assets from the
- 7 portfolio?
- 8 MR. GLENN BUNSTON: It doesn't include
- 9 opportunity costs, no.
- 10 MS. CHARLOTTE MEEK: Thank you. And
- 11 if we could go to slide 23, please. So, you provided
- 12 some information here about kind of the next steps for
- 13 the ALM study.
- So, it indicates here that the
- 15 recommended asset mixes will be prevented to --
- 16 presented -- sorry -- to MPI's Investment Committee on
- 17 November 10th. Is that correct?
- 18 MR. GLENN BUNSTON: That's correct.
- 19 MS. CHARLOTTE MEEK: Thank you. And
- 20 following that November 10th meeting, the committee
- 21 will then approve asset mixes for the Corporation.
- Is that accurate?
- MR. GLENN BUNSTON: The committee will
- 24 make recommendations to the Board of Directors --
- MS. CHARLOTTE MEEK: Okay.

- 1 MR. GLENN BUNSTON: -- who will
- 2 ultimately approve.
- 3 MS. CHARLOTTE MEEK: Thank you. And
- 4 then I think earlier today you had said that the Board
- 5 of Directors would then meet on December 15th?
- 6 MR. GLENN BUNSTON: So, the meet on
- 7 November 10th. And then the subsequent meeting is
- 8 December 15th. And I'm not a hundred percent sure on
- 9 when the chair of the committee intends to make his
- 10 recommendation to the Board.
- MS. CHARLOTTE MEEK: Sure. Thank you.
- 12 And presumably, the asset mixes that are going to be
- 13 recommended to the Investment Committee are going to
- 14 be informed by the recommendations of the Investment
- 15 Committee working group who already met.
- Is that accurate?
- MR. GLENN BUNSTON: yes.
- 18 MS. CHARLOTTE MEEK: Okay. And so,
- 19 this slide here says in the third bullet point that
- 20 you're not recommending the inclusion of equities or
- 21 levered bonds in the Basic claims portfolio.
- Is that correct?
- 23 MR. GLENN BUNSTON: That's correct.
- MS. CHARLOTTE MEEK: Okay. And -- and
- 25 during your cross, Mr. Watchman had confirmed this

- 1 with you earlier that this is going to be a
- 2 recommendation made to the Investment Committee?
- MR. GLENN BUNSTON: Correct.
- 4 MS. CHARLOTTE MEEK: Okay. And also,
- 5 during cross with Mr. Watchman this morning you
- 6 confirmed that MPI is considering establishing a short
- 7 and long-term investment portfolio within the Basic
- 8 portfolio?
- 9 MR. GLENN BUNSTON: Correct.
- 10 MS. CHARLOTTE MEEK: Okay. And those
- 11 two (2) portfolios within the Basic, the short and
- 12 long, they would have different asset mixes.
- 13 Is that correct?
- 14 MR. GLENN BUNSTON: They would, yes.
- 15 MS. CHARLOTTE MEEK: Okay. And I
- 16 think you confirmed that the long portfolio would
- 17 include RRBs and mortgages.
- 18 Is that the recommendation?
- MR. GLENN BUNSTON: Real return bonds,
- 20 mortgages, and real estate.
- MS. CHARLOTTE MEEK: And real estate.
- 22 Thank you. And in the short portfolio will there be
- 23 any different asset classes in that portfolio that
- 24 differ from the current Basic asset mix?
- 25 MR. GLENN BUNSTON: A small allocation

- 1 to mortgages would be included there.
- 2 MS. CHARLOTTE MEEK: A small
- 3 allocation to mortgages?
- 4 MR. GLENN BUNSTON: Mortgages.
- 5 MS. CHARLOTTE MEEK: Thank you. And I
- 6 indicated that you'd prefer not to provide the asset
- 7 weights that are going to be recommended to the
- 8 Investment Committee at this time.
- 9 Is that correct?
- 10 MR. GLENN BUNSTON: Correct.
- 11 MS. CHARLOTTE MEEK: Okay. So, aside
- 12 from that information, is there any other information
- 13 that you can provide today regarding the recommended
- 14 recommendations that will be made to the Investment
- 15 Committee that you haven't already shared with us?
- 16 MR. GLENN BUNSTON: No, I don't think
- 17 there's any additional information that we can share
- 18 at this point.
- 19 MS. CHARLOTTE MEEK: Okay. Thank you.
- 20 Those are my questions.
- THE PANEL CHAIRPERSON: Thank you, Ms.
- 22 Meek. Board members...? Mr. Gabor...?
- 23 BOARD CHAIR GABOR: Mr. Bunston, how
- 24 frequently does the Investment Committee meet?
- 25 MR. GLENN BUNSTON: They meet on a

- 1 quarterly basis.
- BOARD CHAIR GABOR: So, the meeting
- 3 before November would have been when?
- 4 MR. GLENN BUNSTON: It was in early
- 5 August.
- 6 BOARD CHAIR GABOR: Okay. And when
- 7 was the Mercer report filed with MPI?
- 8 MR. GLENN BUNSTON: Mercer completed
- 9 phase 1 -- I don't remember -- May, I think. Phase 2
- 10 was -- the analysis was substantially complete by the
- 11 middle of June, I believe. And phrase 3, a similar
- 12 time frame -- or sorry, phrase 3 I think was in July.
- BOARD CHAIR GABOR: Okay. And if the
- 14 report -- sorry. If the recommendations are approved
- 15 either in November or December, when will the
- 16 Investment Committee meet after that?
- 17 MR. GLENN BUNSTON: The next meeting
- 18 of the Investment Committee is the end -- early
- 19 February.
- 20 BOARD CHAIR GABOR: Okay. And is that
- 21 tied to a Board meeting, as well?
- 22 MR. GLENN BUNSTON: I believe there
- 23 would be a Board meeting either that day or the next
- 24 day.
- 25 BOARD CHAIR GABOR: And what happens

- 1 at that committee -- at that meeting? Does the
- 2 committee just go through what the performance has
- 3 been since the -- since the decision was made in
- 4 December?
- 5 MR. GLENN BUNSTON: Well, there's --
- 6 we haven't -- we haven't developed the agenda for that
- 7 meeting. But at a typical meeting, I would report on
- 8 performance of the portfolio, you know, to that date.
- 9 Is your question related to the
- 10 implementation of the --
- 11 BOARD CHAIR GABOR: Yes. Correct.
- MR. GLENN BUNSTON: Okay. So,
- 13 assuming that the Investment Committee approves the
- 14 recommendations on November, then we'll start to
- 15 implement the -- the investment strategy. We have --
- 16 we're working on an implementation plan which will be
- 17 presented to the committee on November 10th, as well.
- 18 Assuming they accept that, then we'll
- 19 start on implementing the -- the investment strategy.
- 20 Right after that, we're likely going to need to do
- 21 searches for a number of new asset managers for new
- 22 asset classes. And I would anticipate that process
- 23 would probably take about six (6) months. We need to
- 24 issue an RFP and select a search consultant, and then
- 25 do the actual search work.

- 1 And so, I would expect that we probably
- 2 won't be in a position to start moving funds until the
- 3 new fiscal year, until after April 1st.
- BOARD CHAIR GABOR: Okay. You start
- 5 moving after April 1st. And when you do an
- 6 examination -- is there an update or an examination at
- 7 every meeting? Or are there specific investment
- 8 committee meetings where that's done?
- 9 MR. GLENN BUNSTON: An examination of
- 10 the --
- 11 BOARD CHAIR GABOR: Of the
- 12 implementation and --
- MR. GLENN BUNSTON: -- implementation?
- 14 BOARD CHAIR GABOR: Yeah.
- 15 MR. GLENN BUNSTON: Well, we would
- 16 provide regular updates to the committee at every
- 17 meeting as we go throughout the implementation
- 18 process.
- 19 BOARD CHAIR GABOR: Okay. So there
- 20 wouldn't be anything specifically set of greater
- 21 significance for the meeting in November? It would
- 22 simply be an update as the others are updates?
- MR. GLENN BUNSTON: Well, the meeting
- 24 that's coming up in November --
- 25 BOARD CHAIR GABOR: No, I mean --

- 1 sorry. November '23.
- MR. GLENN BUNSTON: Oh, of '23. No, I
- 3 would expect, at that point, that we would have
- 4 selected the managers, signed contracts, and we would
- 5 have started moving funds to the new managers. So it
- 6 would just be a -- a regular update to the committee
- 7 at that point.
- 8 BOARD CHAIR GABOR: Am I -- am I
- 9 correct that this meeting on November 10th is a big
- 10 meeting for the investment committee?
- 11 MR. GLENN BUNSTON: It's a significant
- 12 meeting, yes. Given that we only do asset/liability
- 13 management studies every approximately four (4) years,
- 14 and we're recommending changes. So yes, it's an
- 15 important meeting.
- BOARD CHAIR GABOR: Okay. Those are
- 17 my questions.
- 18 THE PANEL CHAIRPERSON: Ms. Nemec...?
- 19 BOARD MEMBER NEMEC: Two (2)
- 20 questions. And Mr. Lloyd, I'll ask you this first
- 21 question.
- Have you ever charted short-term
- 23 interest rates over, say, a twenty (20), thirty (30),
- 24 forty (40) year basis and then also chart the same
- 25 time, in a graph, the long-term interest rates and the

- 1 -- any relationship between the two (2)?
- 2 MR. NEIL LLOYD: I'm sure I've seen
- 3 charts like that. I haven't charted them myself.
- BOARD MEMBER NEMEC: But what have you
- 5 seen over that? Are there trends? Are there anything
- 6 that you see from those -- from reviewing such charts?
- 7 MR. NEIL LLOYD: I -- I think the
- 8 whole -- I mean, when you look at short-term and -- I
- 9 mean, in general, you get a yield curve inversion like
- 10 you've got now that won't stay forever. But it can
- 11 stay for a long time.
- 12 I think we've seen, over the last sort
- 13 of ten (10) plus years, that interest rates have been
- 14 much lower than we thought they were going to be.
- 15 So it's a -- it's a difficult thing to
- 16 forecast. You know, we do a different approach to
- 17 MPI, but I think we all try our best. But it's --
- 18 it's very difficult to accurately forecast.
- 19 And I think you can see this as you --
- 20 when you look at investment managers, who don't tend
- 21 to make big interest calls and they don't -- not many
- 22 of them are very, very successful or have a high
- 23 degree of confidence in that.
- 24 So I think it is difficult, and that's
- 25 why people do what they can do and work with that.

- 1 And look at opportunities to hedge away the interest
- 2 rate risk.
- BOARD MEMBER NEMEC: And my second
- 4 question will be for -- to Mr. Bunston.
- 5 Just -- we talked about the naive --
- 6 you talked about the naive methodology versus forward
- 7 rates.
- And I was just curious as to what
- 9 Saskatchewan and B.C. are doing with those -- with one
- 10 (1) or two (2) of those methodologies?

11

12 (BRIEF PAUSE)

1.3

- 14 MR. GLENN BUNSTON: No, I can't say
- 15 that I know how they forecast interest rates at ICBC
- 16 or SGI. But certainly something we could take away
- 17 and bring back.
- 18 BOARD MEMBER NEMEC: That's all my
- 19 questions.
- THE PANEL CHAIRPERSON: Thank you.
- 21 Mr. Bass...?
- BOARD MEMBER BASS: Ms. Low, we were
- 23 looking today at a number of the similar pages. I
- 24 think it was on -- and, Kristen, I'm sorry -- it was
- 25 PUB-MPI-1-128, the efficient frontier. But I don't

- 1 know the page numbers. Yeah. That's a good one.
- 2 Because in the box down on the right-
- 3 hand side, near the -- the bottom, it says, "Compare
- 4 to current". And number 4 "MCTs are all higher."
- 5 Do you know what the level of MCT will
- 6 come with what the investment committee is going to be
- 7 considering on November 10th?
- MS. CARA LOW: No, we haven't modelled
- 9 that. That is something we've talked about
- 10 internally. And you've got to be careful here too,
- 11 when it talks about the required capital, it's only
- 12 for investment risks. It's not for claims risks or
- 13 anything else. It's just for the investment risk.
- 14 BOARD MEMBER BASS: So you would be
- 15 unable to opine as to whether it's going to hit one-
- 16 twenty (120) or above?
- 17 MS. CARA LOW: Correct. We don't know
- 18 yet. We were waiting for the final recommendation.
- 19 We're going to have to model that, along with the
- 20 impact to IFR 17 and IFR 9 as well, so.
- BOARD MEMBER BASS: Okay. Thank you.
- THE PANEL CHAIRPERSON: Thank you.
- 23 Ms. Boulter...?
- 24 BOARD MEMBER BOULTER: No, Susan asked
- 25 my question.

- 1 THE PANEL CHAIRPERSON: Thank you very
- 2 much.
- 3 Mr. Scarfone, any redirect?
- 4 MR. STEVE SCARFONE: Yes. Thank you,
- 5 Madam Chair.

- 7 RE-DIRECT EXAMINATION BY MR. STEVE SCARFONE:
- 8 MR. STEVE SCARFONE: Ms. Schubert,
- 9 could you pull up MPI Exhibit number 58, please. And
- 10 while you're doing that, I'll ask either Ms. Low or
- 11 Mr. Bunston some questions.
- 12 So you'll recall, earlier, Mr.
- 13 Watchman, Board counsel, was asking about the new
- 14 money yield that's been used in this proceeding?
- 15 MR. GLENN BUNSTON: Yes, I recall
- 16 that.
- 17 MR. STEVE SCARFONE: And so, for the
- 18 initial filing with the negative .9 percent rate
- 19 indication, it was a 3.43 percent new money yield?
- 20 MR. GLENN BUNSTON: Yes, that's
- 21 correct.
- MR. STEVE SCARFONE: And then, in
- 23 October 12 update, that resulted in the negative .1
- 24 percent rate indication, it was 4.05, correct?
- MR. GLENN BUNSTON: Yes, that's right.

- 1 MR. STEVE SCARFONE: And then, in the
- 2 exhibit that's before us, the -- the Board asked that
- 3 MPIC make use of a new money yield using an old
- 4 methodology of 4.24 percent. Correct?
- 5 MR. GLENN BUNSTON: Yes, that was
- 6 based on the -- an interest rate based on a ten (10)
- 7 year duration, I believe.
- 8 MR. STEVE SCARFONE: Yes. And -- and
- 9 I'll get to that shortly.
- But instead, we heard Mr. Watchman
- 11 indicate that rather than the four-point-two-four
- 12 (4.24), the Corporation, in Exhibit 58, used four-
- 13 point-one-seven (4.17) new money yield.
- 14 Can you explain the reason for the
- 15 seven (7) basis points difference?
- 16 MR. GLENN BUNSTON: Yes. So the --
- 17 the new money yield is calculated as the weighted
- 18 average yield of the marketable bond portfolio.
- 19 And then, from that, we subtract the --
- 20 the estimated cost of investment management fees,
- 21 which is seven (7) basis points.
- 22 So the final new money yield is -- is
- 23 reduced by that seven (7) basis points. So four-point
- 24 -- 4 percent less seven (7) basis points results in
- 25 4.17 percent.

- 1 MR. STEVE SCARFONE: Okay. Thank you.
- 2 And that particular calculation resulted in a negative
- 3 0.3 percent rate indication?
- 4 MR. GLENN BUNSTON: Yes, that's
- 5 correct.
- 6 MR. STEVE SCARFONE: So I take that to
- 7 mean, Ms. Low, that the new money yield has an effect
- 8 on AAP rate making?
- 9 MS. CARA LOW: Yes, it does.
- 10 MR. STEVE SCARFONE: And the
- 11 Corporation maintains that the 4.05 percent that --
- 12 that used in the October 12 update is the correct one?
- 13 MS. CARA LOW: That is correct.
- 14 MR. STEVE SCARFONE: And just -- I
- 15 know that this has been canvassed, but it's an
- 16 important point.
- 17 Explain why the two (2) year duration
- 18 versus ten (10) year duration is an important factor
- 19 for you to consider?
- 20 MS. CARA LOW: The ten (10) year
- 21 duration is based on the balance sheet. So that's a
- 22 buildup of PIPP claims. So often, people will stay on
- 23 benefits for a long time. Not always. Some of them
- 24 recover and go back to work.
- But when we're pricing, we're pricing

- 1 for the vast majority of it being short-tail claims.
- 2 So this is collision and comprehensive. So damage to
- 3 your cars. And a lot of money comes in the door
- 4 through premium on a daily basis, and it goes out the
- 5 door as we pay out claims.
- 6 So it never goes into the Basic claims
- 7 portfolio. So for example, if your car is damaged,
- 8 we're not going out and buying a ten (10) year bond
- 9 and waiting for ten (10) years to pay for your claim.
- 10 So we're not earning 4.24 percent.
- 11 MR. STEVE SCARFONE: Okay. Thank you
- 12 for that. Kristen, could you scroll up to the top of
- 13 this particular exhibit?
- So there, you'll see the question that
- 15 was put to the Corporation by the Board. And if you
- 16 scroll down to page 2, please, you'll see that, in
- 17 preparing the response -- keep going, please. Thank
- 18 you.
- 19 You'll see that, in preparing the
- 20 response as it concerns the new money yield, it was
- 21 discovered, of course, that there was an over
- 22 statement of some investment income.
- Does this impact the rate indication?
- MS. CARA LOW: No, it does not.
- 25 MR. STEVE SCARFONE: And why doesn't

- 1 it?
- 2 MS. CARA LOW: That's a forecasted
- 3 income statement, which is separate from the rate
- 4 making AAP.

5

6 (BRIEF PAUSE)

- MR. STEVE SCARFONE: Mr. Bunston, are
- 9 all the recommendations being made to the investment
- 10 committee based on the advice that MPI received from
- 11 Mercer?
- MR. GLENN BUNSTON: Yes, they are.
- 13 MR. STEVE SCARFONE: Is there anything
- 14 that the Corporation that was -- relying upon that's
- 15 not been filed in this General Rate Application as it
- 16 concerns those recommendations?
- 17 MR. GLENN BUNSTON: No, there is not.
- 18 MR. STEVE SCARFONE: You recall, Mr.
- 19 Bunston, that Mr. Williams was asking you about the
- 20 2018 ALM study?
- MR. GLENN BUNSTON: Yes, I recall
- 22 that.
- 23 MR. STEVE SCARFONE: And that the
- 24 Corporation had a choice of which liability benchmark
- 25 it was to use?

- 1 MR. GLENN BUNSTON: Yes, I recall
- 2 that.
- 3 MR. STEVE SCARFONE: And he suggested,
- 4 without sounding too much like Brian Mulroney, that
- 5 you had an option, sir, correct?
- MR. GLENN BUNSTON: Correct.
- 7 MR. STEVE SCARFONE: And MPIC chose
- 8 the nominal liability benchmark.
- 9 MR. GLENN BUNSTON: Yes, we did.
- 10 MR. STEVE SCARFONE: And do you recall
- 11 at the time, what the long-term projected inflation
- 12 forecast was?
- 13 MR. GLENN BUNSTON: I believe it was 2
- 14 percent, or very close to 2 percent.
- 15 MR. STEVE SCARFONE: Thank you. And
- 16 you made reference to the eighteen (18)
- 17 recommendations of Mr. Viola?
- 18 MR. GLENN BUNSTON: Yes, I did.
- 19 MR. STEVE SCARFONE: And do you recall
- 20 the recommendation that the Corporation better include
- 21 real return bonds 'cause there was an unprecedented
- 22 world wide pandemic about to hit in 2019?
- 23 MR. GLENN BUNSTON: No, I don't recall
- 24 that recommendation.
- 25 MR. STEVE SCARFONE: And how did the

- 1 returns on real return bonds compare in a 2 percent
- 2 inflationary environment versus today's?
- 3 MR. GLENN BUNSTON: Well, the -- the
- 4 return to the investor is, again, the -- the real rate
- 5 plus the inflation adjustment, so the net return would
- 6 have been significantly lower at that time.
- 7 MR. STEVE SCARFONE: And so when Ms.
- 8 Meek showed you the performance, the compounded
- 9 returns, on the P2 Basic up to March 2022, those would
- 10 include larger returns than would have been the case
- 11 in 2019?
- 12 MR. GLENN BUNSTON: The inflation
- 13 adjustment has been significant over the last eight --
- 14 eighteen (18) months, so that would -- that would
- 15 positively impact the return to the investor, yes.
- 16 MR. STEVE SCARFONE: And what is the
- 17 primary reason, Mr. Bunston, just going back a little
- 18 bit, for the Corporation wanting to first hear from
- 19 the investment committee on a -- the ICWG
- 20 recommendations before making the public aware?
- MR. GLENN BUNSTON: Well, it's the
- 22 investment committee's prerogative to accept or reject
- 23 the recommendation and they could ask us to -- to make
- 24 changes and to come back with a different
- 25 recommendation.

- 1 So, it's possible that the
- 2 recommendation may not be approved on November 10th
- B and that we may have to bring a different
- 4 recommendation to them at a future meet -- meeting
- 5 date.
- 6 MR. STEVE SCARFONE: Thank you. And -
- 7 and just one (1) question for Mr. Lloyd, sir.
- 8 In providing its advice on the new ALM
- 9 study, you would have been aware that during the last
- 10 study the Corporation decided to segregate its
- 11 portfolios?
- 12 MR. NEIL LLOYD: That's correct.
- MR. STEVE SCARFONE: Was that aspect
- 14 of the strategy re-examined or was it always assumed
- 15 that that was just the correct approach?
- 16 MR. NEIL LLOYD: But I believe we've
- 17 re-examined it, other than the discussion about
- 18 splitting the Basic into long and short.
- 19 MR. STEVE SCARFONE: Thank you. Those
- 20 are my questions on re-direct, Madam Chair.
- THE PANEL CHAIRPERSON: Thank you, Mr.
- 22 Scarfone. And thank you very much to the panel who
- 23 has --
- 24 MR. STEVE SCARFONE: What -- there is
- 25 -- sorry, it's a little unorthodox, but I know that

- 1 Mr. Watchman had asked for some clarifications on a
- 2 couple things, some discrepancies.
- And if it pleases the Board, Mr.
- 4 Bunston wants to speak to those, one of which was
- 5 discrepancy between his slide deck and a figure in --
- 6 I think it was pro forma 5, in Exhibit 58.
- 7 THE PANEL CHAIRPERSON: Sure, that
- 8 would be very helpful Mr. Bunston.
- 9 MR. GLENN BUNSTON: Yes, thank you.
- 10 So, to answer that question as to why there was a
- 11 discrepancy in the interest rate impact to investments
- 12 between my presentation this morning and PF-5.
- 13 My presentation presented numbers on a
- 14 corporate basis and PF-5 presented numbers on -- for
- 15 Basic claims. So \$124 million was the impact to Basic
- 16 claims on interest rate impact and Corporate impact,
- 17 was \$128 million.
- 18 And, I think there was another question
- 19 about the unrealized gain or loss on the non-
- 20 marketable bond portfolio at August 31st. And at that
- 21 time there was a \$8.5 million unrealized loss on non-
- 22 marketable bonds.
- So it had, at one point, been an
- 24 unrealized gain, but with the increase in interest
- 25 rates it's now an unrealized loss.

- 1 THE PANEL CHAIRPERSON: Thank you, Mr.
- 2 Bunston.
- 3 Thank you very much to the panel for
- 4 participating here today. I see that we are quite a
- 5 bit ahead on the schedule, so I wondered if counsel
- 6 could please discuss amongst themselves whether there
- 7 is a possibility that we'll be starting road safety
- 8 and loss prevention tomorrow. If there is, there are
- 9 some Interveners, I believe, who will need some
- 10 advance notice of that happening.
- 11 So, if you could have that conversation
- 12 then let us know tomorrow morning. We'd appreciate
- 13 it.
- 14 MS. KATHLEEN MCCANDLESS: And just,
- 15 Madam Chair, when we met to discuss the schedule
- 16 amongst all counsel, there were certain scheduling
- 17 considerations taken into account for certain
- 18 Interveners.
- 19 So I'm -- if we are able to start road
- 20 safety tomorrow, I'm not sure that will necessarily
- 21 work for Bike Winnipeg's Counsel. I -- I don't recall
- 22 specifically what Mr. Monnin's availability was, so.
- THE PANEL CHAIRPERSON: Okay. Thanks.
- 24 Well, and certainly, I mean that's an important
- 25 consideration if people aren't available to move

```
1050
 1 things up, based on their planning, given the original
 2 schedule, then we'll work around that. Thank you.
 4
                      (PANEL STANDS DOWN)
 5
 6 --- Upon adjourning at 3:12 p.m.
 7
 8 Certified Correct,
9
10
11
12 Wendy Woodworth, Ms.
13
14
15
16
17
18
19
20
21
22
23
24
25
```